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COMMITTEE ON RULES AND ADMINISTRATION Meeting: Wednesday, July 16, 1975 Room 112 State Capitol, 10:00 A. M.

AGENDA

1. Committee Budgets

2. Per Diem reimbursement pursuant to M. S. 1974, section 3.102 as amended,

3. Request by Senator Conzemius, Chairman of the Health, Welfare and Corrections Committee for authorization to employ additional staff for the special subcommittee appointed to investigate problems at the Minnesota State Prison at Stillwater.

Authorization for transfer of funds to Legislative Coordinating Commission for salaries in connection with a Model Health Staff Project funded from a grant by the Johnson Foundation through the Citizens Council on State Legislatures.

5. Report of Staffing Subcommittee

6. Other Matters

Committee on Rules and Administration July 16 - Page seven

SENATOR LAUFENBURGER MOVED the interim budget for the Transportation and General Legislation Committee, as amended, be approved -- total budget \$17,476, MOTION PREVAILED

<u>PER DIEM</u> M. S. 1974 Sec. 3.102 Chairman Coleman called attention to copy of the law as amended before each member. He said under the law, as amended, legislators could be entitled to collect \$33 per diem plus lodging and travel. The law also would allow a broader latitude for legislators in collecting their

expenses. Past policy, he said, has been to pay only travel cost plus per diem, and that payment of per diem was restricted to members who attended committee meetings, chairmen who came to the Capitol to meet with committee staff and to chief authors who were called to a committee meeting to present a bill and in some instances to subcommittee chairmen. Our present policy is to pay on an expense basis only for out-of-state meetings. Members are not reimbursed for attending caucus meetings, steering committee meetings or the like. Mileage is the same as for state employees.

> SENATOR DAVIES MOVED that the Senate continue its past policy for paying per diem reimbursement as noted above. MOTION PREVAILED

MODEL HEALTHSenator Cconzemius presented a request from the Legislative CoordinatingPROGRAM-FUIDSCommission to transfer funds to the LCC to fund the Model Health Program for approximately the next two years. Minnesota has been one ofseven states receiving a grant from the Johnson Foundation to fund this particular program. The Foundation is now proposing to pay only 50% of the cost andif the grant is renewed the legislature may be required to pay one-half ofstaff salaries. This staff, Senator Conzemius said, is responsible for practically all of the health legislation that has come out of the Health, Welfare andCorrections Committee this past session.

SENATOR CONZEMIUS MOVED the committee approve the request from Legislative Coordinating Commission to transfer the necessary funds to the commission to fund the Model Health Program. MOTION PREVAILED

REPORT OF STAFFING SUBCOMMITTEE Senator Conzemius presented a request on behalf of the Joint Committee on the Stillwater investigation to employ additional staff and for approval of a budget in the amount of \$61,300 to be shared by the House of Representatives. (Senate portion would be \$30,650). The

budget has been adopted by the Joint Committee and has been approved by the House Rules Committee. Senate staff will be utilized but it was the consensus of the Joint Committee that there was need for special staff to assist in the investigation.

Senator Moe spoke in opposition to the proposed study.

COMMITTEE ON RULES AND ADMINISTRATION Meeting: Wednesday, July 16, 1975 Room 112, 10 o'clock a.m.

Members Present: Senators Coleman, Chairman Jensen Conzemius Laufenburger Arnold Moe Ashbach Ogdahl Borden Olson, A. G. O'Neill Chenoweth Davies Gearty Hansen, Baldy

Others Present: Mr. Patrick Flahaven, Secretary of the Senate Mr. Gene Daly, Personnel Officer Mr. William Phillips, Phillips Legislative Service Mr. Peter Wattson, Senate Counsel Mr. William Riemerman, Senate Research Ms. Ronnie Brooks, Senate Research Mr. Mike Ahern, Administrative Asst. HWC Committee Mr. Gary Dawson, Press

Chairman Coleman called the meeting to order at 10:10 a.m. First item for consideration by the committee was committee budgets and allocations. (Copy of budgets attached for reference.)

COMMITTEECOMMITTEE ON COMMITTEES:Senator Davies moved adoption of the interimBUDGETS ANDbudget for the Committee on Committees in theALLOCATIONSsum of \$300.

EDUCATION COMMITTEE: In the absence of the Chairman, Miss Adelaide O'Brien, Committee Administrative Assistant, presented the budget. Miss O'Brien requested that an addition be made to the proposed budget as follows:

Page 7, "IV. Special Education in State Institutions" add "Trip to St. Louis, five Senators and one staff person \$1,488 to cover travel, meals and lodging for two days."

Total committee budget would then amount to \$31,545,49.

Miss O'Brien indicated there would be four areas of study for the committee. (1) Post Secondary Educational Governance Study; (2) District Administrative Services Organization Study; (3) Declining Elementary Student Enrollment Study and (4) Study of Special Education in State Institutions. Senator Coleman questioned whether under Item II the committee would be looking at salaries and emoluments as well as the role, function, number and present need of district administrators. Miss O'Brien said Senate Investigatory Research has prepared a questionnaire that will be sent to all school districts in this regard. Committee on Rules and Administration July 16 - Page seven

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would allow a broader latitude for legislators in collecting their expenses. Past policy, he said, has been to pay only travel cost plus per diem, and that payment of per diem was restricted to members who attended committee meetings, chairmen who came to the Capitol to meet with committee staff and to chief authors who were called to a committee meeting to present a bill and in some instances to subcommittee chairmen. Our present policy is to pay on an expense basis only for out-of-state meetings. Members are not reimbursed for attending caucus meetings, steering committee meetings or the like. Mileage is the same as for state employees.

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SENATOR CONZEMIUS MOVED the committee approve the request from Legislative Coordinating Commission to transfer the necessary funds to the commission to fund the Model Health Program. MOTION PREVAILED

EPORT OF TAFFING SUBCOMMITTEE

OF Senator Conzemius presented a request on behalf of the Joint Committee on the Stillwater investigation to employ additional staff and for approval of a budget in the amount of \$61,300 to be shared by the House of Representatives. (Senate portion would be \$30,650). The budget has been adopted by the Joint Committee and has been approved by the

House Rules Committee. Senate staff will be utilized but it was the consensus of the Joint Committee that there was need for special staff to assist in the investigation.

Senator Moe spoke in opposition to the proposed study.

COMMITTEE ON RULES AND ADMINISTRATION Meeting: Friday, May 21, 1976 Room 118, State Capitol, 2 P. M.

AGENDA

1. Committee Allocations and Budgets

2. Per Diem reimbursement pursuant to M. S. 1975 Supp., Sec. 3,102

3.102 Legislative living expenses.

Each member of the legislature shall be reimbursed for expenses incurred while engaged in official business when the legislature is not in session. The amount of such reimbursement shall not exceed \$33 per day as a per diem expense allowance for all expenses incurred except travel and lodging. The member shall also be reimbursed for travel and lodging expenses in the same manner and amount as state employees.

Expenses for members of the legislature are payable in the manner and in the amount designated by the senate committee on rules and administration as to members of the senate and by the committee on rules and legislative administration as to members of the house of representatives.

The expense allowances provided for herein to the persons designated are in lieu of any other expenses authorized by law or resolution for the same purposes.

[1975 c 104 s 63]

3. Appointment and reappointment of Subcommittees

- 1. Consultants
- 2. Staffing
- 3. Permanent Rules
- 4. Additional Rules Committee staff to study structural and procedural changes.
- 6. Travel (Closing resolution provides that the Committee on Rules and Administration may authorize members of the Senate and personnel employed by the Senate to travel etc. In the past this authority has been transferred to the Chairman -- a motion to that effect should also include authority to authorize attendance at the National Conference of State Legislatures to be held this year in Kansas City, August 31 to Sept. 4)
- 7. Telephone Calls (Closing resolution provides that the Secretary of the Senate, upon approval of the Committee on Rules and Administration may reimburse members of the Senate, upon proper verification... for long distance telephone calls not to exceed \$35 per month a motion would be needed authorizing the Secretary of the Senate to carry out the intent of the resolution.)

8. Other Matters

COMMITTEE ON RULES AND ADMINISTRATION Meeting: May 21, 1976, Room 118 State Capitol, 2 p. m.

Members	Present:	Senators	Coleman, Chairman Conzemius Ashbach Borden Chenoweth Davies Gearty	Jensen Laufenburger Moe Ogdahl Olson, A. G. O'Neill
			Gearty	

Others Present: Mr. Patrick Flahaven, Secretary of the Senate Mr. Peter Wattson, Senate Counsel Mr. G. G. Goodwin, Minority Secretary of the Senate Mr. Gene Daly, Personnel Officer Mr. Bill Phillips, Phillips Legislative Service

Chairman Coleman called the meeting to order at 2:05 p.m. The first item for consideration was committee budgets.

COMMITTEE ON Senator Davies was recognized and MOVED that the budget for the Committee on Committees in the sum of \$300 be approved. MOTION PREVAILED

EUDCATIONMiss O'Brien, administrative assistant to the Education CommitteeCOMMITTEEpresented the budget. Questioned relative to a \$10,000 item listed
under "consultants and witness fees" Miss O'Brien stated, in part:

"This \$10,000 is for a Legislative Fellow to be employed jointly by the House and Senate Education Committees. This program has been in existence for about ten years and is sponsored by the National Institute for Educational Leadership based in Washington, D. C. Originally the program had been carried on only at the federal level, but in 1970 was broadened to include states. Illinois was the first state to have such Fellows; then Massachusetts and Michigan. In 1976 several additional states will be chosen to participate in this program. States chosen are those that have taken leadership roles in educational policies and because Minnesota has a reputation as a leader, it therefore has been chosen to participate. They hope to place approximately six Fellows in the state of Minnesota: One in the department of Education; State Planning Agency or Governor's office; Higher Education Coordinating Board; Department of Finance etc. There is also the possibility that the University of Minnesota will take one of the Fellows. There will be about 60 Fellows nationwide in staff spots and in Congress, not all necessarily in research. We are hoping that the Fellow would look over the school aid formula level of appropriations required for the next biennium, give us an analysis of the studies required in '76 omnibus bill and perhaps give us just a general overview of the equal aid bill."

Because of the complexity of our state aid program, the advisability of bringing in someone for only a one-year period was questioned. Miss O'Brien said these applicants would be carefully screened on both a national and state level and Rules

TRANSPORTATION AND GENERAL LEGISLATION Senator Laufenburger presented the budget commenting he felt the budget was a little high and they didn't anticipate spending this amount of money. The budget was well detailed and there were no questions.

SENATOR LAUFENBURGER MOVED adoption of the budget for the Committee on Transportation and Ceneral Legislation. MOTION PREVAILED

APPOINTMENT OF SUBCOMMITTEES Chairman Coleman said there had been a great deal of discussion about the need to do some work re "consultants" and would like authorization to appoint a subcommittee to do some work in this area.

Senator Conzemius further pointed out the legislature had passed a law to the effect the State Planning Agency had to approve the hiring of consultants and that to his knowledge there were several million dollars in contracts that had not been approved in violation of the law. It was felt there should be a policy established as to how to handle consultants.

SENATOR CONZEMIUS MOVED a subcommittee on consultants consisting of six members be appointed. MOTION PREVAILED

(Chairman appointed Senators Conzemius, Chairman, Ashbach, Chenoweth, Davies, O'Neill and Willet)

The Chairman said it would also be necessary to activate the subcommittees on staffing and salaries and permanent and joint rules as there was work to be done in both areas during the interim period.

SENATOR BORDEN MOVED appointment of the two subcommittees, MOTION PREVAILED

(Chairman appointed on Staffing and Salary Subcommittee: Senators Gearty, Chairman, Bernhagen, Chenoweth, Conzemius, Hansen, Baldy, Kowalczyk, Ogdahl, Olson, A. G. Permanent and Joint Rules Subcommittee: Senators Davies, Chairman, Ashbach, Borden Conzemius, Jensen, Moe and Ogdahl.)

PER DIEM

1976 Chairman Coleman called attention to the law as it relates to payment of Interim per diem noting that the House of Representatives pays for lodging in addition to per diem and travel expense. There was discussion after which

SENATOR GEARTY MOVED per diem be paid according to M. S. Sec. 3.102 (per diem, travel and lodging) within the state of Minnesota.

SENATOR CHENOWETH MOVED to amend the Gearty motion to include out-ofstate travel. MOTION PREVAILED

The question being called for on the Gearty motion as amended, the MOTION PREVAILED.

SENATOR OLSON MOVED the attached list of interim employees and salaries together with the additional requests be approved. MOTION PREVAILED.

MOTION RE
TRAVELThe Chairman called attention to the fact the closing resolution
provides that the Committee may authorize members of the Senate
and personnel employed by the Senate to travel etc. In the past
this authorize attendance at the National Conference of State Legislatures to be held
in Kansas City, August 31 to Sept. 4, 1976. The Chairman invited a motion trans-
ferring this authority to him as in the past. SENATOR GEARTY SO MOVED. MOTION
PREVAILED.

TELEPHONE The closing resolution provides that the Secretary of the Senate, <u>CALLS</u> upon approval of the Committee, may reimburse members of the Senate . . upon proper verification. . . for long distance telephone calls not to exceed \$35 per month.

SENATOR GEARTY MOVED the Secretary of the Seante be authorized to reimburse members of the Senate for long distance telephone calls pursuant to closing resolution. MOTION PREVAILED

STUDY RESenator Jensen had requested a subcommittee be set up to studyDETERMINATEthe question of determinate sentencing. He also suggested thisSENTENCINGbe a joint House and Senate subcommittee.

There was discussion. Senator Jensen suggested this matter could be submitted to the new staff person for study and to look into what other states are doing relative to holding joint subcommittee meetings. He was of the opinion it was more beneficial to have joint committee meetings and that better legislation would be the result of such joint meetings.

Chairman Coleman said the committee would possibly meet again in June or early July.

Respectfully submitted,

Coleman

NICHOLAS D. COLEMAN Chairman Committee on Rules and Administration

Adjourned 4 p. m.

Attachs.

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NICHOLAS D. COLEMAN Senator 65th District Majority Leader 208 State Capitol St. Paul, Minnesota 55155 (612) 296-4196

Senate State of Minnesota

May 26, 1976

The Honorable Patrick E. Flahaven Secretary of the Senate 231 STATE CAPITOL

Dear Mr. Flahaven:

At a meeting of the Committee on Rules and Administration held May 21, 1976 the following committee action was taken.

Committee allocations were made pursuant to the attached. You will note the budget for the Education Committee was amended and the budget for the Finance Committee was laid over until the next meeting of the committee,

PER DIEM: Senators attending committee meetings, chairmen of committees who come to the Capitol to meet with committee staff, chief authors of bills who are called to a committee meeting to present a bill, and in some instances subcommittee chairmen will be reimbursed as follows: \$33 per diem plus lodging and travel expense. Out-of-state travel will be reimbursed on the same basis as in-state travel.

Members will not be reimbursed for routine work done at the Capitol, for attending caucus or steering committee meetings.

The committee approved the employment of Larry Fredrickson as a staff person to the Committee on Rules and Administration, effective July 1, 1976 at a salary to be determined at a later date.

The attached list of Interim Senate employees and salaries was approved. In addition the committee approved the employment of 1) a Clerk I to work on a microfilm project through the Secretary of the Senate's office at a salary of \$25.89 per day and 2) two Clerk Typists at a maximum salary of \$27.07 per day as needed.

The Secretary of the Senate was authorized to reimburse members of the Senate for long distance telephone calls pursuant to closing resolution.

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NICHOLAS D. COLEMAN Chairman Committee on Rules and Administration

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COMMITTEES + Chairman, Rules and Administration + Committee on Committees + Taxes and Tax Laws