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## MINNESOTA STATE PLANNING AGENCY

### A SUMMARY OF STRUCTURE & OPERATIONS

MINNESOTA STATE PLANNING AGENCY  
A SUMMARY OF STRUCTURE & OPERATIONS

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## GENERAL OVERVIEW

THE 1983 MINNESOTA LEGISLATURE AUTHORIZED THE RE-CREATION OF AN INDEPENDENT STATE PLANNING AGENCY (SPA). A SEPARATE AGENCY WAS ONE OF THE KEY RECOMMENDATIONS OF THE GOVERNOR'S TASK FORCE ON LONG RANGE PLANNING. THE TASK FORCE RECOMMENDED IN EARLY 1983 THAT AN INDEPENDENT AGENCY WITH CLOSE TIES TO THE GOVERNOR'S OFFICE COULD BEST PROVIDE THE CENTRAL FOCUS FOR POLICY DEVELOPMENT IN THE ADMINISTRATION.

THE RESULT IS AN INDEPENDENT AGENCY WITH A DIRECTOR WHO SERVES AS CHIEF POLICY ADVISOR TO THE GOVERNOR. THIS APPROACH REFLECTS THE GOVERNOR'S GENERAL GOAL FOR A DECENTRALIZED POLICY DECISION-MAKING PROCESS IN STATE GOVERNMENT. SPA, WITH ITS PROFESSIONAL STAFF OF PLANNERS, POLICY ANALYSTS, AND RESEARCHERS, IS WORKING CLOSELY WITH OTHER AGENCIES TO FORM SHORT AND LONG-TERM POLICIES FOR THE STATE.

INDIVIDUAL EXECUTIVE BRANCH AGENCIES TAKE THE MAJOR INITIATIVE IN DEVELOPING POLICY REFORM IDEAS, RELATIVE TO THEIR FIELDS OF INTEREST. EXECUTIVE BRANCH AGENCIES ARE ALSO RESPONSIBLE FOR SEEKING LEGISLATIVE SUPPORT FOR PROGRAMS RESULTING FROM THESE IDEAS, AND SUBSEQUENTLY, FOR IMPLEMENTATION. STATE PLANNING IS RESPONSIBLE FOR DESIGNING, COORDINATING, AND MONITORING THE PROCESS OF POLICY DEVELOPMENT AND IMPLEMENTATION. IN ADDITION, THE PLANNING AGENCY COORDINATES THE LEGISLATIVE PROGRAM FOR THE

EXECUTIVE BRANCH AND REVIEWS EXISTING AND PROPOSED STATUTES FOR STATE POLICY IMPLICATIONS.

THE STATE PLANNING AGENCY IS ONE OF FOUR STAFF AGENCIES IN THE EXECUTIVE BRANCH. ADMINISTRATION, FINANCE AND EMPLOYEE RELATIONS ARE ALSO DEFINED AS STAFF AGENCIES. EACH ONE OF THESE AGENCIES PROVIDES A UNIQUE SERVICE TO THE EXECUTIVE BRANCH AND TO THE LEGISLATURE. THE PLANNING AGENCY SERVES THE EXECUTIVE BRANCH THROUGH ACTIVITIES THAT ENSURE COORDINATED PLANNING AND POLICY DEVELOPMENT.

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#### MAJOR FUNCTIONS

THE PRINCIPAL MISSION OF THE STATE PLANNING AGENCY IS TO COORDINATE THE DEVELOPMENT OF PUBLIC POLICY AND PLANNING FOR THE MINNESOTA STATE GOVERNMENT.

THE PURPOSE OF THE PLANNING AGENCY IS CITED IN 116K.01.

"IN ORDER THAT THE STATE BENEFIT FROM AN INTEGRATED PROGRAM FOR THE DEVELOPMENT AND EFFECTIVE EMPLOYMENT OF ITS RESOURCES, AND IN ORDER TO PROMOTE THE HEALTH, SAFETY, AND GENERAL WELFARE OF ITS CITIZENS, IT IS IN THE PUBLIC INTEREST THAT A DEPARTMENT BE CREATED IN THE EXECUTIVE BRANCH OF THE STATE GOVERNMENT TO ENGAGE IN A PROGRAM OF

COMPREHENSIVE STATEWIDE PLANNING. THE DEPARTMENT SHALL ACT AS A DIRECTING, ADVISORY, CONSULTING, AND COORDINATING AGENCY TO HARMONIZE ACTIVITIES AT ALL LEVELS OF GOVERNMENT, TO RENDER PLANNING ASSISTANCE TO ALL GOVERNMENTAL UNITS, AND TO STIMULATE PUBLIC INTEREST AND PARTICIPATION IN THE DEVELOPMENT OF THE STATE."

THAT STATUTORY PURPOSE IS ADDRESSED BY THE MAJOR FUNCTIONS OF THE STATE PLANNING AGENCY WHICH ARE TO:

- DESIGN AND COORDINATE A LONG RANGE PLANNING PROCESS FOR THE EXECUTIVE BRANCH;
- IDENTIFY ISSUES, AND PROPOSE NEW POLICY AREAS FOR CONSIDERATION BY THE STATE;
- ADMINISTER GRANTS AND SERVICE PROGRAMS THROUGH WHICH CONSTITUENTS CAN HAVE A VOICE IN THE STATE'S POLICY DEVELOPMENT PROCESS;
- PROVIDE TECHNICAL ASSISTANCE IN HELPING CONSTITUENTS AND LOCAL GOVERNMENTS BETTER UNDERSTAND STATE POLICIES; AND
- PROVIDE STAFF ASSISTANCE TO PROGRAMS WHICH ARE THE RESPONSIBILITIES OF BOARDS AND COUNCILS STAFFED BY THE AGENCY.

ALL ACTIVITIES WITHIN THE PLANNING AGENCY ARE DEFINED ACCORDING TO THESE FUNCTIONS.

AGENCY CHRONOLOGY

- 1965 STATE PLANNING AGENCY CREATED
- 1969 REGIONAL DEVELOPMENT COMMISSIONS ESTABLISHED;  
RESPONSIBILITY FOR COORDINATION ASSIGNED TO SPA
- 1973 ENVIRONMENTAL QUALITY BOARD ESTABLISHED
- 1974 OFFICE OF STATE DEMOGRAPHER CREATED WITHIN SPA
- 1977 LAND MANAGEMENT INFORMATION CENTER ESTABLISHED WITHIN  
SPA
- 1981 SPA MERGED WITH THE DEPARTMENT OF ECONOMIC DEVELOPMENT,  
THE ENERGY AGENCY AND THE CRIME CONTROL PLANNING BOARD
- 1982 GOVERNOR-ELECT PERPICH APPOINTS TASK FORCE ON LONG  
RANGE PLANNING
- 1983 LEGISLATURE AUTHORIZES RE-CREATION OF AN INDEPENDENT  
STATE PLANNING AGENCY, PURSUANT TO TASK FORCE  
RECOMMENDATION
- 1983 THE FOLLOWING PROGRAMS WERE INCORPORATED INTO THE  
AGENCY:
- ENVIRONMENTAL QUALITY BOARD (INCLUDING THE WATER  
PLANNING BOARD'S ACTIVITIES)
  - LAND MANAGEMENT INFORMATION CENTER
  - STATE DEMOGRAPHER'S OFFICE
  - SOUTHERN MINNESOTA RIVERS BASIN COUNCIL
  - DEVELOPMENTAL DISABILITIES COUNCIL
  - HEALTH PLANNING
  - JUVENILE JUSTICE ADVISORY COMMITTEE
  - WELLSRING
  - RESPONSIBILITIES FOR EXECUTIVE ORDER 12372  
(FORMERLY A-95)
  - MAINSTREET PROGRAM
  - INFRASTRUCTURE STUDY
- 1983 THE FOLLOWING PROGRAMS WERE TRANSFERRED TO ENERGY AND  
ECONOMIC DEVELOPMENT:
- COMMUNITY DEVELOPMENT BLOCK GRANTS
  - MN JAIL RESOURCES GRANTS
  - YOUTH INTERVENTION PROGRAM
  - JUVENILE JUSTICE GRANTS
  - PARK & OPEN SPACE (LAWCON) GRANTS

- 1983 JOB SKILLS PARTNERSHIP BOARD ESTABLISHED; SPA PROVIDES ADMINISTRATIVE SUPPORT
- 1983 EXECUTIVE BRANCH POLICY DEVELOPMENT PROCESS IMPLEMENTED BY SPA:
- ISSUE IDENTIFICATION AND ANALYSIS
  - LONG RANGE PLANNING
- 1983 STATE AGENCY ACTION PLANNING PROCESS INITIATED BY SPA; THREE-YEAR PLANS DEVELOPED BY 31 STATE AGENCIES INCLUDING ALL CABINET LEVEL AGENCIES (PLANS TO BE REVIEWED AND UPDATED ANNUALLY)
- 1984 SPA ASSIGNED THE FOLLOWING STUDIES AND PROGRAMS BY THE 1984 LEGISLATURE:
- STATE HOSPITAL PLANNING STUDY
  - TELECOMMUNICATIONS COUNCIL
- 1984 SPA ESTABLISHES PLANNING INFORMATION CENTER, INCLUDING DEVELOPMENT OF DATANET:
- LAND MANAGEMENT INFORMATION CENTER
  - DEMOGRAPHER'S OFFICE
  - TELECOMMUNICATIONS COUNCIL
- 1985 ADVISORY COUNCIL ON STATE-LOCAL RELATIONS (ACSLR) ESTABLISHED BY EXECUTIVE ORDER; ASSIGNED TO SPA

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DESCRIPTION OF STATE PLANNING AGENCY BY FUNCTION

Following is a selected listing of major programs, activities, and studies of the State Planning Agency during the 1984-85 biennium.

The primary function of the Planning Agency is to implement and coordinate policy development and long range planning for the state.

The Planning Agency administers or has a direct relationship with, policy and planning councils, various grant programs, and other services (i.e., serving as principal research and policy analysis staff to task forces and commissions).

All of these activities provide the Planning Agency with a broad base of information, which is then analyzed through the Agency's central function, the policy and long range planning program.

The results of these activities and functions are studies which lead to legislative review and action. In addition, a broad base of information allows the Planning Agency to provide technical assistance to other governmental units or organizations.

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POLICY & PLANNING COUNCILS

Environmental Quality Board  
Southern Minnesota Rivers Basin  
Telecommunications Council  
Developmental Disabilities  
Wellspring  
Environmental Resources  
Development  
Jobs Skills Partnership  
Advisory Council on State -  
Local Relations

GRANT PROGRAMS

High Level Radioactive  
Waste  
Developmental Disabilities  
Grant Programs  
Justice Assistance Act



EXAMPLES OF RESEARCH AND POLICY ANALYSIS SERVICES

Task Force on High-Level Radioactive Waste  
Superfund Task Force  
Wetlands evaluation methodology task force  
Review and recommendations, LCMR water resource  
requests  
Welfare needs assessment  
Commission on Non-Tax Revenue  
Interagency Policy Task Force on Criminal Justice  
Economic Recovery Commissions  
Minnesota Tax Study Commission  
Minnesota Horizons  
Cabinet and Subcabinets  
Various interagency policy task forces  
Interstate associations and organizations  
Bioindicator research  
LMIC mapping and computer service  
Mainstreet  
Outdoor Recreation Act Review  
Regional Development Commissions  
EQB Review Task Force  
Hazardous Waste Incineration Study



GENERAL POLICY AND PLANNING FUNCTIONS

Policy Development Program, including process for identifying critical issues

Long range planning process and review of executive branch agencies action plans

Datanet

Initiate and maintain communications among and between public sector and private sector organizations



EXAMPLES OF MAJOR STUDIES, F.Y. 84/85

47 Policy Studies, 1984-85  
Juvenile Justice Code  
Revision, 1984  
Sexual Abuse in the Family,  
1984  
Toward a DD Policy Agenda,  
Assuring Futures of Quality,  
1984  
Survey of Jobs & Welfare  
Program Participants, 1985  
MN Health Care Markets, 1985  
Analysis of Health Insurance  
Coverage, 1984  
Acquisition Study (nursing  
home ownership), 1984  
State Hospital Study, 1985  
  
Inventory Public Land  
Ownership  
Various Demographic Studies

Barge Fleeting Study, 1984  
Users Guide to Understand-  
ing MN Groundwater, 1984  
Background Paper on  
Regional Power Planning,  
1983  
Hazardous Waste Incinera-  
tion, 1984  
EQB Review Task Force, 1985  
  
Infrastructure Study,  
1984-85  
Survey of Venture Capital  
in MN, 1985  
Study of New Information  
Technologies, 1984  
Analysis of MN Fastest  
Growing Industries, 1983  
Report on General Manu-  
facturing, 1984  
Science and Math Education  
in MN, 1984



PLANNING AGENCY ROLE IN LEGISLATIVE PROCESS AND LONG RANGE  
PLANNING

Review and recommend departmental bills

Coordinate executive branch recommendations for Governor's  
legislative program

Key role in the executive budget process

Review and/or coordinate the review of legislation for the  
Governor's signature

Coordinate review of state agency three year action plans



EXAMPLES OF PLANNING AGENCY TECHNICAL ASSISTANCE

Environmental Review

Critical Areas Planning

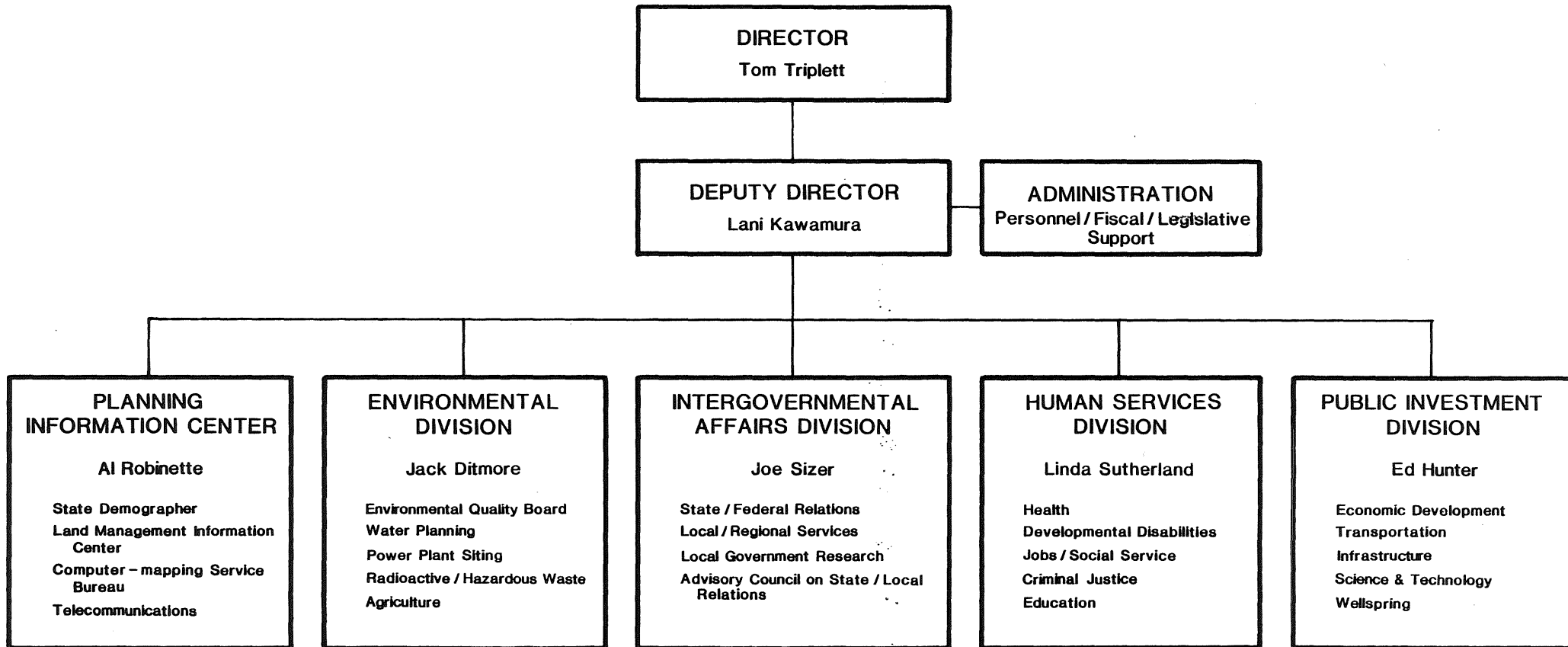
Local Government Assistance

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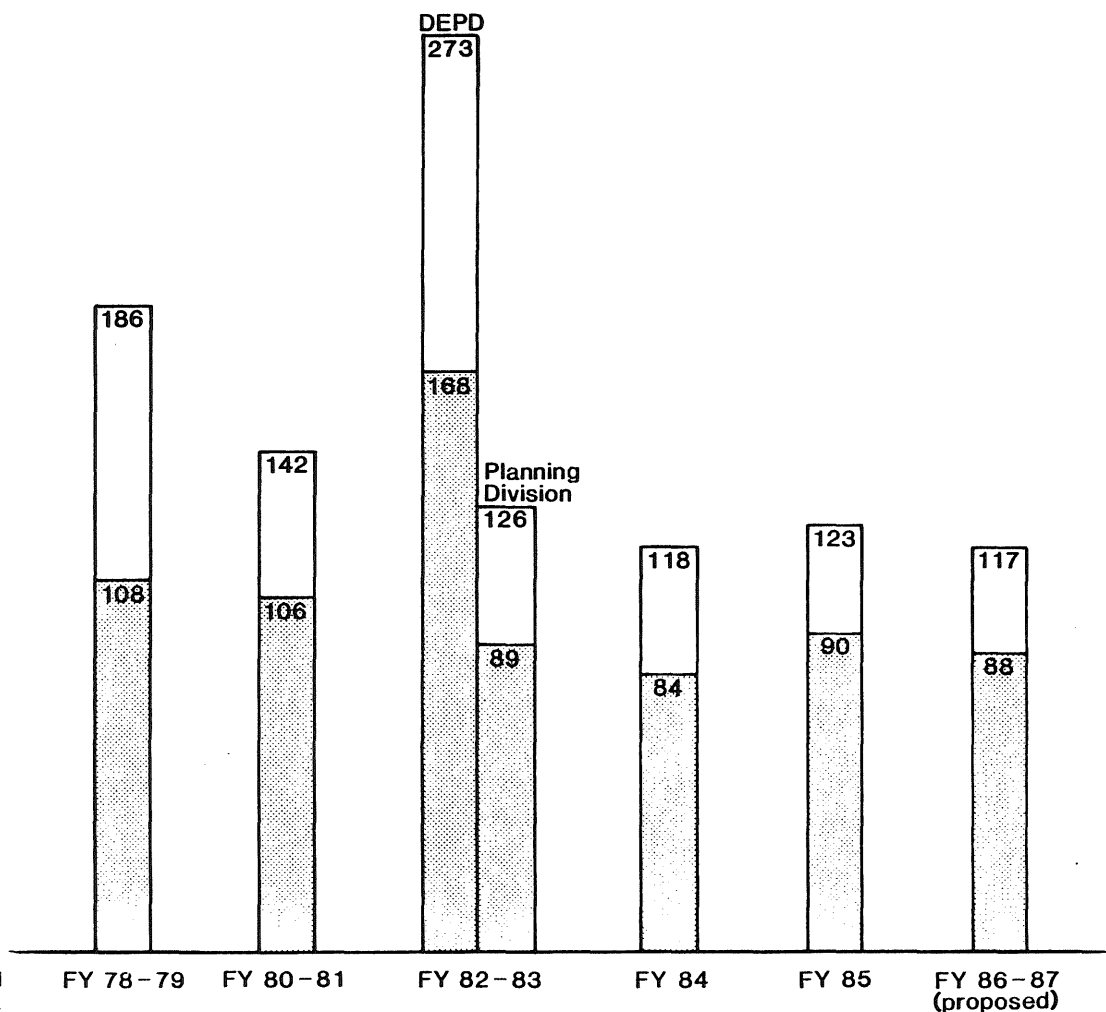
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# State Planning Agency



# State Planning Agency

## Position Complement Authority



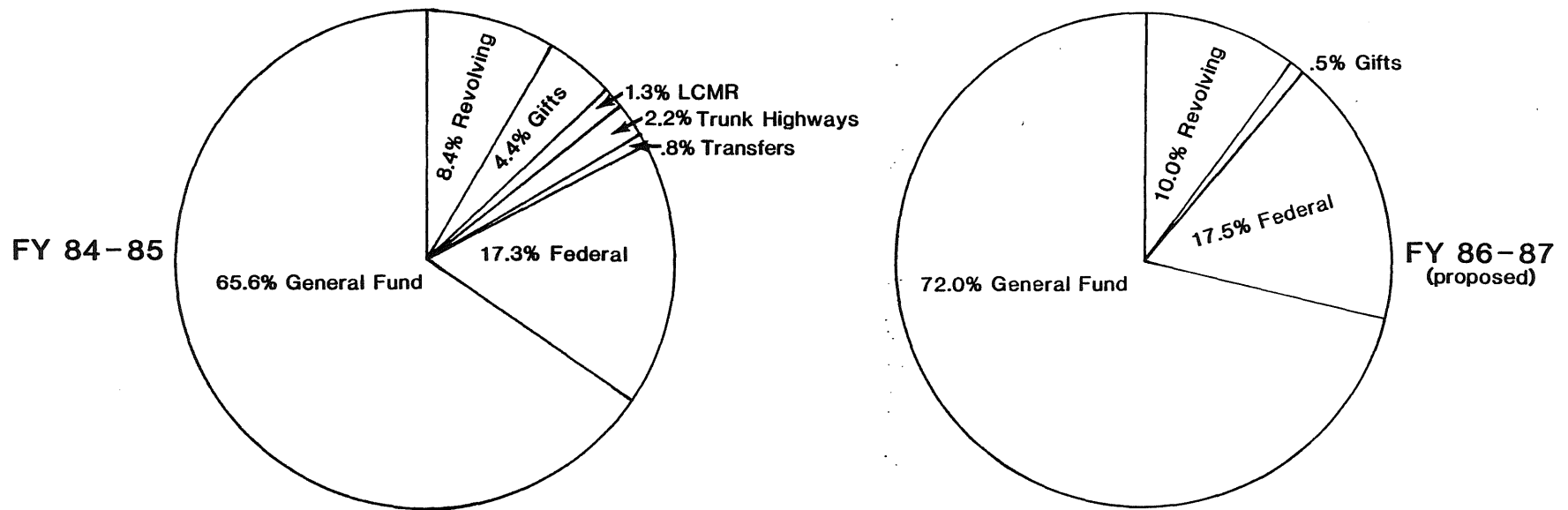
	FY 85	FY 86-87 (proposed)
<b>Public Investment</b>		
General Fund	6.5	6.5
<b>Intergovernmental</b>		
General Fund	11.5	12.5
Other	1	0
<b>Human Services</b>		
General Fund	13	11
Other	15	13
<b>Environmental</b>		
General Fund	26	25
<b>Information Center</b>		
General Fund	24	24
Other	17	16
<b>Administration</b>		
General Fund	9	9
<b>TOTAL</b>		
General Fund	90	88
Other	33	29
	123	117

Total Agency complement including General Fund and nongeneral fund positions  
 General fund position complement

# State Planning Agency Funding by Sources

(in thousands)

FEBRUARY 1985



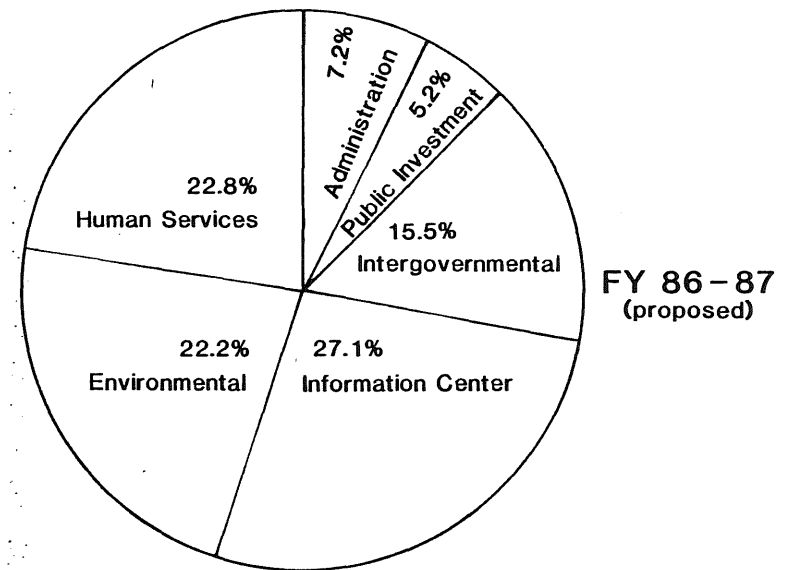
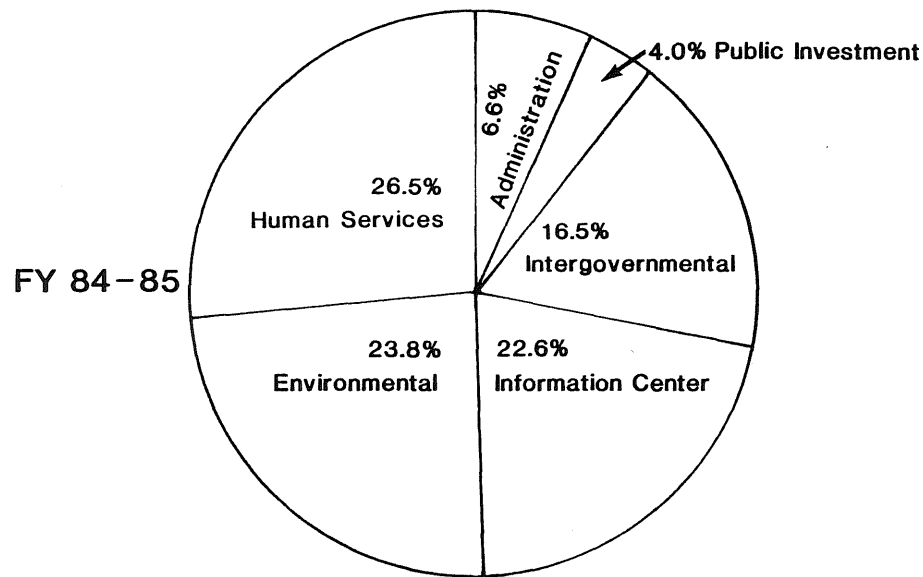
FY 84-85		FY 86-87 (proposed)	Change
\$10,403.8	General Fund	\$10,419.7	\$ 15.9 • .15%
207.6	LCMR	—	(207.6) • (100.0%)
350.0	Trunk Highways	—	(350.0) • (100.0%)
125.2	Transfers	—	(125.2) • (100.0%)
1,328.4	Revolving	1,440.1	111.7 • 8.4%
704.8	Gifts	78.1	(626.7) • (88.9%)
2,742.5	Federal	2,526.2	(216.3) • (7.9%)
<b>\$15,862.3</b>	<b>TOTAL</b>	<b>\$14,464.1</b>	<b>\$(1,398.2) • (8.8%)</b>

Table 3

# State Planning Agency Expenditures by Program

(in thousands)

FEBRUARY 1985



FY 84-85		FY 86-87 (proposed)	Change
\$ 4,200.5	Human Services	\$ 3,292.1	\$ (908.4) • (21.6%)
3,774.3	Environmental	3,212.1	(562.2) • (14.9%)
3,596.0	Information Center	3,926.8	330.8 • 9.2%
2,616.2	Intergovernmental	2,237.2	(379.0) • (14.5%)
631.8	Public Investment	755.2	123.4 • 19.5%
1,043.5	Administration	1,040.7	(2.8) • (.3%)
<b>\$15,862.3</b>	<b>TOTAL</b>	<b>\$14,464.1</b>	<b>\$ (1,398.2) • (8.8%)</b>

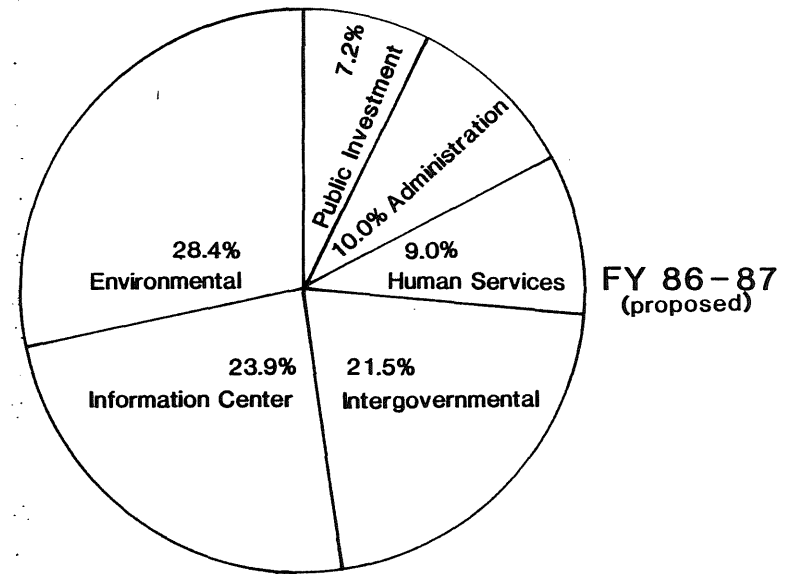
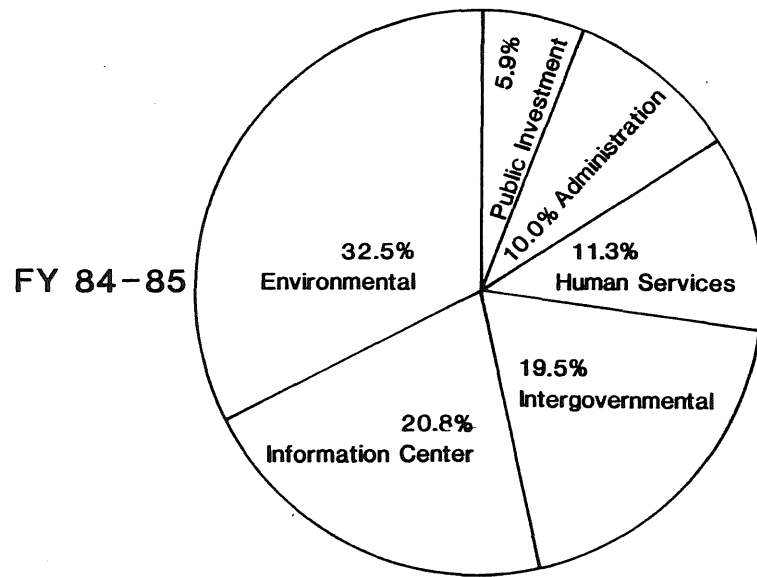
Table 4

# State Planning Agency

## General Fund Expenditures by Program

(in thousands)

FEBRUARY 1985



FY 84-85		FY 86-87 (proposed)	Change
\$ 1,171.4	Human Services	\$ 943.7	\$(227.7) • (19.4%)
3,385.1	Environmental	2,956.2	(428.9) • (12.7%)
2,163.2	Information Center	2,486.7	323.5 • 15.0%
2,026.1	Intergovernmental	2,237.2	211.1 • 10.4%
614.5	Public Investment	755.2	140.7 • 22.9%
1,043.5	Administration	1,040.7	(2.8) • (.3%)
<b>\$10,403.8</b>	<b>TOTAL</b>	<b>\$10,419.7</b>	<b>\$ 159 • .15%</b>

Table 5



POLICY DEVELOPMENT PROCESS

At the request of Governor Perpich, the State Planning Agency initiated a process to identify, define and prioritize key issues facing the state. That process has resulted in a list of 52 issues which cover a broad spectrum of state government activities. Analysis of these issues comprises the focus of policy development for this Administration

The State Planning Agency began identifying issues in July of 1983. The developing list was reviewed and amended with input from all the other state agencies, legislative leaders and staff, representatives of 40 private sector institutions, and the Governor's Subcabinets.

Briefly, the analysis process has been structured as follows. Each issue has been assigned a team of state agency staff, under the direction of a team leader. Although the majority of team leaders are State Planning Agency staff, 30 other agencies are represented by over 300 staff members on the issue teams. The teams are charged with analysis of the issue and the development of a final report which will lay out their findings. Direction to the team and monitoring of the team's progress is provided by the Governor's Subcabinets and the State Planning Agency Executive Staff.

The teams' efforts culminate in final reports which identify alternative courses of action that could be taken to resolve the issues. In addition, the reports identify mechanisms for implementing the possible courses of action such as: legislative action; budget adjustments; or inter- or intra-agency organizational changes.

A number of the issue teams presented their reports for discussion during the 1984 legislative session. Other reports have been submitted for review during the 1985 session. Many of the agencies' legislative initiatives and budget change requests which will be reviewed in the coming months are a result of the Policy Development Process.

It is the Governor's intention that this process of issue identification and analysis be an ongoing effort during the remainder of his Administration.

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POLICY DEVELOPMENT PROCESS

1984 - 1985

- OVER 120 ISSUES SUGGESTED FOR REVIEW
- 52 ISSUES IDENTIFIED FOR ANALYSIS
- 30 STATE AGENCIES, OVER 300 MANAGERS  
AND PROFESSIONALS PARTICIPATED IN  
POLICY DEVELOPMENT PROCESS
- 47 TEAMS, TO DATE, HAVE  
COMPLETED POLICY REPORTS
- 21 TEAMS PROPOSED LEGISLATIVE  
INITIATIVES

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ISSUES FOR POLICY DEVELOPMENT

1984-1985

The following is a listing of major policy issues identified by Governor Rudy Perpich and his Cabinet for development and resolution by the conclusion of the 1985 legislative session. Further information can be obtained from the project team leaders identified for each issue or from Tom Triplett, Director of State Planning Agency (297-2325).

A copy of the available reports can be obtained from the team leader or Tom Rulland of the State Planning Agency (296-2319).

ISSUES FOR POLICY DEVELOPMENT  
1984-1985

Executive Management Subcabinet

Sandra Hale, Chair

Department of Administration

- |                                |  |
|--------------------------------|--|
| REPORT<br>AVAILABLE            | 1. State Borrowing Policies and Debt Management<br>(1984; Norm Dybdahl, Department of Finance)                       |
| REPORT<br>AVAILABLE            | 2. Tax Reform (1985; Bob Ebel, Minnesota Tax Study<br>Commission)  |
| ADR Report<br>Expected<br>3/85 | 3. Governmental Process (1984-1985; Peggy Byrne,<br>State Planning Agency)   |
| REPORT<br>AVAILABLE            | 4. Public Pensions (1984; Ron Hackett, Department<br>of Finance)   |
| REPORT<br>AVAILABLE            | 5. New Fees Study (1985; Al Yozamp, Department of<br>Finance)  |
| REPORT<br>AVAILABLE            | 6. Constitutional Officer Positions (1984; Patty<br>Burke, State Planning Agency)                                    |
| REPORT<br>AVAILABLE            | 7. State Procurement Programs (1984; Babak<br>Armajani, Department of Administration)                                |
| REPORTS<br>AVAILABLE           | 8. State Boards and Commissions (1984-1985; Roger<br>Williams, State Planning Agency)                                |
| REPORT<br>AVAILABLE            | 9. Long-term Trend Analysis Capabilities of the<br>State (1985; Al Robinette, State Planning<br>Agency)              |
| REPORT<br>AVAILABLE            | 10. State Government's Relationships with Indian<br>Reservations (1985; Shirley Dougherty, State<br>Planning Agency) |

Local and Regional Affairs Subcabinet

Sandra Gardebring, Chair

Metropolitan Council

- |                     |   |
|---------------------|---|
| REPORT<br>AVAILABLE | 1. State-Local Relations (1985; Jay Fonkert, State<br>Planning Agency)                            |
| REPORT<br>AVAILABLE | 2. Regional Planning and Governance in Minnesota<br>(1985; Maury Chandler, State Planning Agency) |
| REPORT<br>AVAILABLE | 3. Metropolitan Governance (1984; Joe Sizer, State<br>Planning Agency)                            |

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|----------------------------|--|
| REPORT<br>AVAILABLE        | 4. Metropolitan Significance (1985; Tom Harren,<br>State Planning Agency)                |
| Report<br>Expected<br>3/85 | 5. State Grants of Local Government Powers (1985;<br>Jay Fonkert, State Planning Agency) |

Energy/Environment/Resources Subcabinet  
Ray Bohn, Chair  
Department of Public Service

- |                             |  |
|-----------------------------|--|
| REPORT<br>AVAILABLE         | 1. Wastewater Treatment Project Financing (1984;<br>Barry Schade, Pollution Control Agency)                        |
| REPORT<br>AVAILABLE         | 2. State and Local Water Planning (1985; Jack<br>Ditmore, State Planning Agency)                                   |
| REPORT<br>AVAILABLE         | 3. Solid Wastes (1984-1985; Mike Robertson,<br>Pollution Control Agency)   |
| Report<br>Expected<br>10/85 | 4. Hazardous Wastes (1986; Bob Dunn, Waste<br>Management Board)  |
| REPORT<br>AVAILABLE         | 5. Natural Resources as Economic Development Tools<br>(1985; Steve Thorne, Department of Natural<br>Resources)     |
| REPORT<br>AVAILABLE         | 6. Indigenous Energy Resource Opportunities (1985;<br>Marcia Janssen-Keller, Energy and Economic<br>Development)   |
| REPORTS<br>AVAILABLE        | 7. Environmental Beautification (1984-1985; Frank<br>Ongaro, Quality Environment Project)                          |
| REPORT<br>AVAILABLE         | 8. State Agriculture Policy (1985; Al Jaisle,<br>State Planning Agency; Anne Kanten, Department<br>of Agriculture) |
| REPORT<br>AVAILABLE         | 9. Federal Agricultural Disaster Programs (1985;<br>Jerry Heil, Department of Agriculture)                         |
| REPORT<br>AVAILABLE         | 10. Groundwater Management Strategy (1985; Linda<br>Bruemmer, State Planning Agency)                               |
| Report<br>Expected<br>3/85  | 11. Wastewater Treatment Facilities Financing<br>(1985; Barry Schade, Pollution Control Agency)                    |
| REPORT<br>AVAILABLE         | 12. Lead in the Environment (1985; Mike Robertson,<br>Pollution Control Agency)                                    |

Jobs and Economic Development Subcabinet

Mark Dayton, Chair

Department of Energy and Economic Development

- |                     |   |
|---------------------|---|
| REPORT<br>AVAILABLE | 1. Unemployment Insurance (1984; Gene Sampson,<br>Department of Economic Security)                |
| REPORT<br>AVAILABLE | 2. Job Training (1985; Monica Manning, Job<br>Training Partnership Board)                         |
| REPORT<br>AVAILABLE | 3. Economic Development Strategy (1986; David Reed<br>Energy and Economic Development)            |
| REPORT<br>AVAILABLE | 4. Capital Improvement (or "infrastructure")<br>(1985; Steve Nelson, State Planning Agency)       |
| REPORT<br>AVAILABLE | 5. Housing (1985; Riva Nolley, Housing Finance)   |
| REPORT<br>AVAILABLE | 6. Transportation (1985; Chuck Kenow, State<br>Planning Agency)                                   |
| REPORT<br>AVAILABLE | 7. State Regulation of Business Activity (1985;<br>Department of Energy and Economic Development) |
| REPORT<br>AVAILABLE | 8. Innovation and Entrepreneurship (1985; Lis<br>Christenson, State Planning Agency)              |

Human Resources/Services Subcabinet

Len Levine, Chair

Department of Human Services

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|---------------------|---|
| REPORT<br>AVAILABLE | 1. State Role in Health Care Cost Containment<br>(1985; John Dilley, State Planning Agency)   |
| REPORT<br>AVAILABLE | 2. Catastrophic Health Protection Program (1984;<br>Charles Poe, Department of Human Services; John<br>Dilley, State Planning Agency) |
| REPORT<br>AVAILABLE | 3. State Hospital Closure/Consolidation (1985;<br>Colleen Wieck, State Planning Agency)   |
| REPORT<br>AVAILABLE | 4. Poverty and Jobs Programs (1985; Barbara<br>Stromer, Department of Human Services)   |
| REPORT<br>AVAILABLE | 5. Emergency Food, Fuel, and Shelter Programs<br>(1985; Ruth Ann Wefald, Economic Security)   |

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|---------------------|---|
| REPORT<br>AVAILABLE | 6. Criminal and Juvenile Justice Policy (1985; Ann Jaede, State Planning Agency)                        |
| REPORT<br>AVAILABLE | 7. Merger Study (1985; Rich Dethmers, Linda Sutherland, State Planning Agency)                          |
| REPORT<br>AVAILABLE | 8. Human Rights Enforcement Activities in the State (1985; James Hiniker, Department of Administration) |
| REPORT<br>AVAILABLE | 9. Aging Strategy (1985; Nellie Johnson, Department of Finance)   |

Education/Cultural Affairs Subcabinet  
Ruth Randall, Chair  
Department of Education

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|----------------------------|--|
| REPORT<br>AVAILABLE        | 1. Curriculum and Course Offerings (1985; Curman Gaines, Department of Education)                          |
| REPORT<br>AVAILABLE        | 2. Standards for Advancement and Graduation (1985; Dan Loritz, Department of Education)                    |
| REPORT<br>AVAILABLE        | 3. Teacher Standards and Compensation Programs (1985; Daniel Skoog, Department of Education)               |
| REPORT<br>AVAILABLE        | 4. Role of Public Education in Fostering Institutional Change (1985; Nan Skelton, Department of Education) |
| REPORT<br>AVAILABLE        | 5. Dissemination of Innovation (1985; Laura Zahn, Department of Education)                                 |
| Report<br>Expected<br>3/85 | 6. Higher Education and the Private Sector (1985; Ed Hunter, State Planning Agency)                        |
| REPORT<br>AVAILABLE        | 7. Funding of Public Post-Secondary Education (1985; Dale Nelson, Department of Finance)                   |
| REPORT<br>AVAILABLE        | 8. Arts Funding (1985; Mary Sulerud, Arts Board)   |

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Many different approaches were used by the issue teams to develop their recommendations and prepare their reports. The following three pages demonstrate how three issue teams went about their task.



ISSUE TEAM PROCESS SCENARIO

ISSUE TITLE: State/Indian Government Relations Team

ISSUE CHARGE: To improve relations and communications between state and tribal governments to promote early identification of problems.  
Review state government's relationship with Indian reservations; determine appropriate governmental roles; develop and recommend processes for resolutions of issues.

TEAM LEADER: Shirley Dougherty, State Planning Agency, who served as facilitator, administrator, researcher and staff to group.

TEAM MEMBERS AND ROLES: 17 members who discussed issues, determined resolutions, edited and commented on written materials.

ROLE OF AGENCY AND NON-AGENCY PARTICIPANTS: 12 Agencies participated - PCA, DNR, SPA, IAC, Revenue, DPS, DHS, Education, Health, DEED, HFA, MnDOT. No non-agency participants except that IAC is made up of chairpersons of tribes and their executive directors served on team. 16 "resource persons" were identified and commented on drafts of reports. A few non-agency people participated in this phase.

ISSUE PARAMETERS: At the initial meeting, the team agreed to limit the scope of the issue to recommendations for state government only, to emphasize government to government interrelations, and to concentrate on long-term policy and process development recommendations.

RESOLUTION OF CONFLICTS: Conflicts were resolved by discussion. Each team member considered how an issue being discussed would affect his/her agency programs, policies and philosophies. We kept reminding ourselves of the very real, severe social and economic problems of Indians. Statistics and real problems to be solved helped in coming to resolution.

RECOMMENDATION DEVELOPMENT: Team members divided into three subgroups. Governance and Jurisdiction; Education and Human Services; Economic. Subgroups met independently and brought ideas, problems and solutions to the full team for further discussion and decision. Entire team agreed upon recommendations.

IMPLEMENTATION STRATEGY: Team Leader and Executive Director of IAC were primarily responsible. Each team member was responsible for communicating recommendations to own agency and initiating actions.  
The team drafted a proclamation for the Governor, and used expertise to identify people and strategies to implement recommendations. Subcabinet chair was also involved.

ISSUE TEAM PROCESS SCENARIO

ISSUE TITLE: Metropolitan Significance Study

ISSUE CHARGE: The Legislature in 1984 passed a law that directed the State Planning Agency, in consultation with the Metropolitan Council and the Metropolitan Airports Commission, to prepare a report recommending specific definitions of the terms "metropolitan significance" and "significant effect on the orderly and economic development of the metropolitan area" as those terms are used in laws governing the operations of the metropolitan airports commission. These terms are used in the statutes to identify specific capital projects of the Airports Commission that require review and approval by the Council.

TEAM LEADER: Tom Harren of the State Planning Agency was responsible for leading the team that examined the statutes and analyzed the definitions of the terms as they currently exist in the Minnesota Laws. His responsibilities included the formation of a working team, leading discussions involving the team and interested parties, presentation of status reports to various interested parties, and writing of the final report for presentation to the Legislature.

TEAM MEMBERS AND ROLES: In addition to the team leader, the team working on this issue consisted of three staff representatives each from the Metropolitan Council and the Metropolitan Airports Commission and one representative from the Minnesota Department of Transportation. The Association of Metropolitan Municipalities and the Metropolitan Inter-county Association were regularly informed of the activities of the team and participated in a number of meetings. In addition representatives from selected city governments were asked to provide assistance to the working team. Finally the Local and Regional Affairs Subcabinet was given a monthly status report on the progress of the team and given an opportunity to review the final report prior to its submission to the Legislature.

ISSUE PARAMETERS: The parameters of this study were established by the Legislature in Minnesota Laws 1984, Chapter 561. This law specified the subject of the report and included a definition of the terms that were to be examined by the State Planning Agency.

RESOLUTION OF CONFLICTS: Chapter 561 directed the State Planning Agency to prepare the report because the Metropolitan Council and the Metropolitan Airports Commission disagreed about the effect of the definitions included in the law as passed last session. The State Planning Agency working with the two principal agencies was able to carefully examine the legislation and identify the type of

(over)

projects affected. Agreement has been reached between the Council and the Airports Commission regarding the definitions that should be included in the statutes.

RECOMMENDATION DEVELOPMENT: The members of the team agreed that the definitions of the terms included in the law passed last session were sufficient to allow the Metropolitan Council to review and approve the major capital projects of the Metropolitan Airports Commission. The team did recognize that there are a number of other relationships between the two agencies that need to be clarified and that further ongoing discussion of these issues and relationships is necessary.

IMPLEMENTATION STRATEGY: The final report will be presented to the appropriate legislative committees in March.

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ISSUE TEAM PROCESS SCENARIO

ISSUE TITLE: State Regulation of Business Activity

ISSUE CHARGE: To examine current state regulatory efforts in areas of securities regulation, tender offers and corporate takeovers, public utilities regulation and antitrust; and, where appropriate, to recommend substantive, administrative or procedural changes for improvement in such regulations.

TEAM LEADER: Charles A. Schaffer, Director, Program of Business Information, Minnesota Department of Energy and Economic Development. Developed study methodology; obtained participation by the parties; facilitated exchange of working papers; directed research for and preparation of staff papers; framed issues for consideration by the parties; directed preparation of final report and recommendations.

TEAM MEMBERS: - Each subissue team consisted of representatives of regulated entities and the regulatory agency. Participants examining the subissues of Securities Regulation and Corporate Takeovers included three representatives of the Minnesota Department of Commerce and 14 members of a joint committee of the Corporation, Banking and Business Law section of the Minnesota State Bar Association. Participants examining Public Utility Regulation included one representative of the Public Utilities Commission, two representatives of the Department of Public Service, a representative of Minnegasco, and three representatives of Northern States Power Company. Participants of the Antitrust Enforcement study team included the chief of the antitrust division of the Minnesota Attorney General's office and the chair of the Minnesota State Bar Association's antitrust section. The issue team leader and staff of the Department of Energy and Economic Development prepared materials on Regulatory Trends, drafted final staff papers and provided staff assistance to all subissue teams.

ROLE OF AGENCY AND NON-AGENCY PARTICIPANTS: The study methodology required that regulated parties and regulators, independently of each other, frame the issues, debate their importance and make a prima facie case for any recommendations affecting their position. This activity was conducted by the development and exchange of working papers, which were then incorporated into the final staff papers. Recommendations were framed by the study director and presented to the parties for review, criticism, rebuttal, or concurrence.

ISSUE PARAMETERS were determined by study participants in their initial working papers. These issues were supplemented for discussion purposes with issues identified by study team staff as a result of a literature search of recent legal, economic, and business journals.

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RESOLUTION OF CONFLICTS in the areas of Securities Regulation and Public Utilities Regulation were resolved through negotiation among study participants. Controversy in the area of Tender Offers and Corporate Takeovers was generally attributable to then-pending litigation involving the constitutionality of Minnesota's corporate takeover statute. Because the statute was the subject of litigation at the time of the report, no recommendations were made on that topic. There were no significant conflicts involving the subissues of Antitrust Enforcement and Regulatory Trends.

RECOMMENDATIONS WERE DEVELOPED by consensus of the participants.

IMPLEMENTATION STRATEGY: Securities Regulation: The Minnesota Department of Commerce has initiated action to amend its rules and plans to propose legislation to implement the recommendations. Tender Offers and Corporate Takeovers: The study team recommended no action until litigation involving the Minnesota takeover statute was resolved. Accordingly, no implementation responsibility was assigned. Antitrust Enforcement: No changes are required, and therefore no implementation responsibility was assigned. Public Utilities: Northern States Power will present legislation to implement the recommendations. The recommendations on Regulatory Trends are mostly administrative and procedural in nature and do not require new legislation. Copies were made available to all state departments to review for discussion and possible administrative implementation.

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STATE AGENCY ACTION PLANS  
for  
1984, 1985, 1986

At the direction of Governor Perpich, each cabinet level agency, in the Spring of 1984, prepared a plan of action for the remainder of this Administration's term. The plan preparation process was coordinated by the State Planning Agency and resulted in the identification of the anticipated major areas of activity for each agency. The plans addressed the following issues:

- (1) Identification of the major problem areas in the state that needed attention during the three year period;
- (2) Recommendations for actions to be taken to resolve those problems, and the role of the agencies in the resolution process;
- (3) In general terms, the identification of legislative and administrative actions each agency intended on initiating in each of the three years; and
- (4) Identification of structural or process changes necessary to allow agencies to function more efficiently and effectively.

The plans of the thirty-one participating agencies provided an opportunity for the Administration and others to anticipate the general direction of state agencies' activities for the three year period. It was not intended that the plans were to be specific in every detail, but rather concise statements on the agencies' perceptions of problems and their solutions in dealing with them.

The preparation of the agency action plans was coordinated with the Governor's policy development process and closely tied in with the agency budget preparations. The State Planning Agency and the Governor's Subcabinets were asked by the Governor to review the agency draft action plans for consistency with the Administration's goals and with other agencies' action plans.

It is the Governor's intention that this Action Plan process be an ongoing effort during the remainder of his Administration. Each year the agencies will be asked to update their plans to reflect such things as changing priorities, legislative initiatives and budget adjustments.

\* \* \*

STATE AGENCIES PREPARING THREE YEAR ACTION PLANS

Administration  
Agriculture  
Commerce  
Corrections  
Economic Security  
Education  
Employee Relations  
Energy and Economic Development  
Finance  
Health  
Housing Finance Agency  
Human Rights  
Human Services  
Iron Range Resources and Rehabilitation Board  
Labor and Industry  
Mediation Services  
Metropolitan Airports Commission  
Metropolitan Council  
Metropolitan Sports Facilities Commission  
Metropolitan Waste Control Commission  
Military Affairs  
Natural Resources  
Ombudsmen for Corrections  
Pollution Control Agency  
Public Safety  
Public Service  
Revenue  
State Planning Agency  
Transportation  
Veterans Affairs  
Waste Management Board

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Minnesota

STATE PLANNING AGENCY

Room 100 Capitol Square Building  
550 Cedar Street St. Paul, MN 55101

Updated  
February 1, 1985

## ISSUES FOR POLICY DEVELOPMENT

1984-1985

The following is a listing of major policy issues identified by Governor Rudy Perpich and his Cabinet for development and resolution by the conclusion of the 1985 legislative session. Further information can be obtained from the project team leaders identified for each issue or from Tom Triplett, Director of State Planning Agency (297-2325).

A copy of the available reports can be obtained from the team leader or Tom Rulland of the State Planning Agency (296-2319).



I. EXECUTIVE MANAGEMENT SUBCABINET (Sandra Hale, Chair; Tom Triplett, Planning, and Jay Kiedrowski, Finance, Support)

- |                                |   |
|--------------------------------|---|
| REPORT<br>AVAILABLE            | 1. State borrowing policies and debt management: review of relationship between general obligation and revenue financing; assessment of state's debt capacity; improve opportunities in cash flow; methods to improve bond ratings (1984; Norm Dybdahl, Finance)                            |
| REPORT<br>AVAILABLE            | 2. Tax reform: assessment of state's overall tax program; relationship between state and local revenue raising methods; impact of tax structure on employment change; property tax classification system; local option taxes (1985; Latimer Tax Study Commission; Bob Ebel, Staff Director) |
| ADR Report<br>Expected<br>2/85 | 3. Governmental process: review of the Administrative procedures process; review and development of alternative dispute resolution techniques and processes (1984-85; Peggy Byrne, Planning)  |
| REPORT<br>AVAILABLE            | 4. Public pensions: determination of appropriate levels of employer and employee contributions; consideration of alternative benefit determination formulas; vesting of employees; "defined contribution" options (1984; Ron Hackett, Finance)  |
| REPORT<br>AVAILABLE            | 5. New fees study: increased reliance on fee generation (1985; Al Yozamp, Finance)  |
| REPORT<br>AVAILABLE            | 6. Constitutional officer positions: possible redefinition of functions; opportunities for consolidation and reduction in number of constitutional officers (1984; Patricia Burke, Planning)  |
| REPORT<br>AVAILABLE            | 7. State procurement programs: "Buy Minnesota" bill; small business and minority business set-aside programs; review of impact of procurement programs on state businesses (1984; Babak Armajani, Administration)   |
| REPORTS<br>AVAILABLE           | 8. State boards and commissions: review of need for various groups; opportunities for transfer of appointment power from Governor to agency heads; alterations in agency servicing responsibilities for boards and commissions (1984-85; Roger Williams, Planning)                          |
| REPORT<br>AVAILABLE            | 9. Long-term trend analysis capabilities of the state: review of our ability to project future needs for systems such as education, human services and transportation; consideration of needed improvements (1985; Al Robinette, Planning)  |
| REPORT<br>AVAILABLE            | 10. State government's relationship with Indian reservations: determination of appropriate governmental roles (1985; Shirley Dougherty, Planning)   |

II. LOCAL AND REGIONAL AFFAIRS SUBCABINET (Sandra Gardebring, Chair;  
Joe Sizer, Planning, and Ted Spiess, Finance, Support)

- |                            |  |
|----------------------------|--|
| REPORT<br>AVAILABLE        | 1. State-local relations: service delivery and financing responsibilities sharing between state and local government; appropriate local government financing and decision-making discretion; principles guiding state-local governmental relations; steps to be taken to improve the state's ability to deal with local governmental issues (1985; Jay Fonkert, Planning)          |
| REPORT<br>AVAILABLE        | 2. Regional planning and governance in Minnesota: proper roles for regional development commissions; provision of services to those regions in the state no longer having RDCs (1985; Maury Chandler, Planning)  |
| REPORT<br>AVAILABLE        | 3. Metropolitan governance: an evaluation of the effectiveness of the current structures of the metropolitan regional organizations that support the technical and management roles of those agencies (1984; Joe Sizer, Planning)  |
| Report<br>Expected<br>3/85 | 4. Metropolitan significance: prepare a report recommending specific definitions of the terms "metropolitan significance" and "significant effect on the orderly and economic development of the metropolitan area" as these terms are used in laws governing the operations of the Metropolitan Airports Commission (1985; Tom Harren, Planning)                                  |
| Report<br>Expected<br>3/85 | 5. State grants of local government powers: the special legislation issue. The study will investigate the reasons for special laws pertaining to individual local governments within the broader context of general state laws dealing with home rule and local government powers, and will assess the consequences of extensive use of special laws (1985; Jay Fonkert, Planning) |

III. ENERGY/ENVIRONMENT/RESOURCES SUBCABINET (Ray Bohn, Chair; Jack Ditmore, Planning, and Doug Watnemo, Finance, Support)

- |                             |  |
|-----------------------------|--|
| REPORT<br>AVAILABLE         | 1. Wastewater treatment project financing: review of system needs; development of plan for state and local participation in financing (1984; Barry Schade, MPCA)   |
| REPORT<br>AVAILABLE         | 2. State and local water planning: development of options for better coordination of state and local programs (1985; Jack Ditmore, Planning)   |
| Report<br>Expected<br>3/85  | 3. Solid wastes: development of statewide legislation to abate land disposal and promote the recovery of energy and other resources from solid waste (1984-85; Mike Robertson, PCA)  |
| Report<br>Expected<br>10/85 | 4. Hazardous wastes: development of plans, programs and facilities for managing hazardous wastes, stressing waste reduction, recycling, reuse and treatment as alternatives to disposal (1986; Robert Dunn, Waste Management Board)  |
| REPORT<br>AVAILABLE         | 5. Natural resources as economic development tools: balancing of environmental and economic issues; development of coordinated strategies for resolution of usage conflicts; determination of market identification needs (1985; Steve Thorne, DNR)  |
| REPORT<br>AVAILABLE         | 6. Indigenous energy resource opportunities: development of coordinated development and marketing strategies for conservation and alternative energy resources including peat, biomass, hydro, solar, wind, geothermal and others (1985; Marcia Janssen Keller, Energy and Economic Development)   |
| REPORTS<br>AVAILABLE        | 7. Environmental beautification: review of existing state programs; targeting of needs and development of interagency programs to coordinate with local activities (1984-85; Frank Ongaro, Quality Environment Project)  |
| REPORTS<br>AVAILABLE        | 8. State agriculture policy: development of comprehensive review of current policies of state and local governments which affect Minnesota agriculture; analysis of options for state agency participation in agriculture development; review of economic and social significance of alternative policies of such institutions as the family farm (1985; Allen Jaisle, Planning; Anne Kanten, Agriculture) |
| REPORT<br>AVAILABLE         | 9. Federal agricultural disaster programs: review of current policies toward designation of disaster areas; development of appropriate state response mechanisms (1985; Gerald Heil, Agriculture)  |

### III. ENERGY/ENVIRONMENT/RESOURCES SUBCABINET (Cont'd.)

- |                            |     |  |
|----------------------------|-----|--|
| Report<br>Expected<br>3/85 | 10. | Groundwater management strategy: outline a comprehensive groundwater management strategy for the State of Minnesota which incorporates existing framework plans and management strategies which are currently being used by various state agencies' groundwater programs. The team would also set up a long range implementation schedule for program development in anticipation of emerging issues in the realm of groundwater quality and quantity (1985; Linda Bruemmer, Planning) |
| Report<br>Expected<br>3/85 | 11. | Wastewater treatment facilities financing: additional funding for state grants program, adjustment of existing assistance program, and expansion of state financing for CSO correction (1985; Barry Schade, PCA)   |
| REPORT<br>AVAILABLE        | 12. | Lead in the environment: review of Minnesota's options for developing strategies for eliminating/reducing the amount of lead in the environment (1985; Mike Robertson, PCA)  |

IV. JOB AND ECONOMIC DEVELOPMENT SUBCABINET (Mark Dayton, Chair; Ed Hunter, Planning, and Ted Spiess, Finance, Support)

- |                            |   |
|----------------------------|---|
| REPORT<br>AVAILABLE        | 1. Unemployment insurance: evaluate program areas; provide technical assistance and coordinate inter-departmental activities to assist the Department of Economic Security's Commissioner and Advisory Council in developing approaches to establish financial solvency and stability in the State's unemployment insurance system (1984; Eugene Sampson, Economic Security)  |
| REPORT<br>AVAILABLE        | 2. Job training: assessment of the current and future training and retraining needs of Minnesota workers and employers; design of a more effective linkage between state and local agencies and non-governmental organizations (1985; Monica Manning, Job Training Partnership Board)   |
| Report<br>Expected<br>1/86 | 3. Economic development strategy: develop an administration "statement" on policies and programs designed to achieve job creation and economic development; proposed policies or programs to be addressed by 1984 initiatives; long range goals, policies and programs to be addressed by later actions (1985; David Reed, Energy and Economic Development)   |
| REPORT<br>AVAILABLE        | 4. Capital improvement (or "infrastructure"): assessment of Minnesota's current system for evaluating capital improvement needs and priorities and allocation of resources; preparation of an initial statement of needed action to improve monitoring of conditions, needs assessment, prioritization process and financing mechanisms (1985; Steve Nelson, Planning)  |
| REPORT<br>AVAILABLE        | 5. Housing: analysis of the 1980 Census data on Minnesota homeowners and renters age 40 and above; analysis of the policy and program implications of the data for housing programs designed to assist empty-nesters and elderly household (1985; Riva Nolley, Housing Finance)   |
| REPORT<br>AVAILABLE        | 6. Transportation: examination of Minnesota's state transportation system from the perspective of economic development; identification of where the transportation "system" presents a limit or barrier to effective economic growth for agribusiness and forest product industries, fixed rail personal rapid transit in metropolitan areas, port facilities and commercial navigation aids on rivers and Lake Superior; review of more state and less federal regulation on Minnesota businesses or communities (1985; Chuck Kenow, Planning) |

IV. JOBS AND ECONOMIC DEVELOPMENT SUBCABINET (Cont'd)

REPORT  
AVAILABLE

7. State regulation of business activity: identification of general trends in state level regulation and the impact of those trends on Minnesota's regulatory efforts; examination of state laws in areas of corporate takeovers, public utility ratemaking and regulation, and anti-trust; suggestion of possible structural and substantive approaches to additional reform of regulation of business activity (1985; Charles A. Schaffer, Energy and Economic Development)

REPORT  
AVAILABLE

8. Innovation and entrepreneurship: identification of programs through which government can assist in the promotion of new ideas, research and development, innovation and entrepreneurship and improved access to the small business innovation research grants of various federal agencies (1985; Lis Christenson, Minnesota Wellspring)

V. HUMAN RESOURCES/SERVICES SUBCABINET (Len Levine, Chair; Linda Sutherland, Planning, and Nancy Feldman, Finance, Support)

REPORT  
AVAILABLE

1. State role in health care cost containment: evaluate the effectiveness of existing regulatory and market mechanisms in containing health care costs, including Medicaid costs; examine means of increasing the state's ability to control health care costs through changes in market, regulatory, and alternative care mechanisms; assess the short term effects and long term consequences of the 1983 long term care cost containment legislation; develop state strategy for long-term control (1985; John Dilley, Planning)

REPORT  
AVAILABLE

2. Catastrophic health protection program: review current laws and prepare options for improving cost benefit (1984-85; Charles Poe, Public Welfare; John Dilley, Planning)

REPORT  
AVAILABLE

3. State hospital closure/consolidation: to conduct a comprehensive study to ensure fair and equitable arrangements to protect the interest of employees and communities affected by the possible closure and/or consolidation of state hospitals. The study will provide information on the following topics: effects on state employees; effects on residents; economic impact upon the communities; alternative economic strategies; energy efficiency of buildings; budgetary effects; alternative uses of buildings; direction in the operation of state-run, community-based facilities; and the study must involve the public in its process (1985; Colleen Wieck, Planning)

REPORT  
AVAILABLE

4. Poverty and jobs programs: develop policy and strategy options for meeting the needs of the state's poverty population through a combination of employment and income support programs; analyze the extent to which the needs of the current poverty population are met by income support programs; describe the relationship between economic and employment conditions and public income support and employment programs and any incentives or disincentives to employment; and identify the statutory, regulatory, and administrative changes that can contribute to more efficient or effective service delivery (1985; Barbara Stromer, Welfare)

REPORT  
AVAILABLE

5. Emergency food, fuel and shelter programs: assess effectiveness of existing programs; review of state policies; analysis of role of private sector support programs (1985; Ruth Ann Wefald, Economic Security)

REPORT  
AVAILABLE

6. Criminal and juvenile justice policy: develop, as appropriate, comprehensive policies which have interagency impact regarding the criminal justice system; review existing policies in issue areas such as victims of crime, child sexual abuse; and study the existing laws relating to juveniles in Minnesota, examine laws from other states, review juvenile justice standards, and select public testimony (1985; Ann Jaede, Planning)

V. HUMAN RESOURCES/SERVICES SUBCABINET (Cont'd)

- |                     |  |
|---------------------|--|
| REPORT<br>AVAILABLE | 7. Merger study: analysis of redistribution options for functions of Health, Human Services, and Economic Security departments (1985; Rich Dethmers, Linda Sutherland, Planning)   |
| REPORT<br>AVAILABLE | 8. Human rights enforcement activities in the state: opportunities for improved effectiveness; consideration of needed expansion of coverage of state law; review of alternative dispute resolution options; possible expanded role of local human rights agencies in current state procedures; financial implications of expanded local partnership (1984; James Hiniker, Administration)   |
| REPORT<br>AVAILABLE | 9. Aging strategy: to review Minnesota programs and policies relating to long term care for older Minnesotans (age 65 and over) and to develop program innovations or new programs that will enable the community-based care system to take a larger role in long term care of older people, with the desired effect of reducing the rate of growth in public expenditures for long term care, reduce the use (rates) of institutionalization, and increase the ability of communities to take care of their older members (1985; Nellie Johnson, Finance) |



VI. EDUCATION/CULTURAL AFFAIRS SUBCABINET\* (Ruth Randall, Chair; Lani Kawamura, Planning, and Dale Nelson, Finance, Support)

- |                            |  |
|----------------------------|--|
| REPORT<br>AVAILABLE        | 1. Curriculum and course offerings: development of a summary, analysis and synthesis of the major issues and recommendations regarding K-12 curriculum and course offerings that are addressed in recent state reports on education and that emerge from current laws, rules, policies, and state priorities; and development of a broad policy position on the priority issues identified by the team, including recommendations for improving and restructuring curriculum and course offerings for K-12 public education (1985; Curman Gaines, Education) |
| REPORT<br>AVAILABLE        | 2. Standards for advancement and graduation: need for more challenging standards; role of state government in evaluation and monitoring (1985; Daniel Loritz, Education)   |
| REPORT<br>AVAILABLE        | 3. Teacher standards and compensation programs: development of a policy which includes teacher evaluation and professional education programs (1985; Dan Skoog, Education)   |
| REPORT<br>AVAILABLE        | 4. Role of public education in fostering institutional change: assessment of ways by which public education can be at the forefront of change (i.e., in languages, science, arts); options may include establishing a high school for the gifted and talented (1985; Nan Skelton, Education)   |
| REPORT<br>AVAILABLE        | 5. Dissemination of innovation: ways by which the state can help in the distribution of new ideas in education, including curricula, teaching methods, management techniques, and evaluation methods (1985; Laura Zahn, Education)   |
| Report<br>Expected<br>3/85 | 6. Higher education and the private sector: development of policies and strategies which strengthen the relationship between business and education, and encourage the role of higher ed in job creation initiatives; includes strategy for technology education in the state, promotion of research activities related to job creation and sharing (1985; Ed Hunter, Planning)  |
| REPORT<br>AVAILABLE        | 7. Funding of public post-secondary education: evaluation of state tuition policy; consideration of the relationship between tuition rates and participation rates, whether the students in the vocational system should pay a lower percentage of their instructional cost, and whether veterans of the armed forces should continue to be exempt from tuition payments in the vocational system (1985; Dale Nelson, Finance)   |
| REPORT<br>AVAILABLE        | 8. Arts funding: assessment of new options in arts revenue (e.g., dedication of betting proceeds); new and continuing joint ventures with private sector; relationship to regional arts councils (1985; Mary Sulerud, Arts Board)  |

\*Subcabinet has disbanded.

EXECUTIVE BRANCH POLICY DEVELOPMENT  
(ISSUES PROCESS)

ISSUE TEAM RECOMMENDATIONS  
STATUS REPORT  
(February 1985)

Attached is a listing of some of the Issue Team's recommendations and implementation efforts that have resulted from the Issue Team studies. The list is divided according to the Subcabinet responsible for monitoring the issue work.

Further information regarding the status of a specific issue can be obtained from the project team leaders or from Tom Triplett, Director of the State Planning Agency (297-2325).

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## EXECUTIVE MANAGEMENT SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
Constitutional Officer Positions Patty Burke - State Planning Agency (1984)	<ol style="list-style-type: none"> <li>1. Abolish the office of Treasurer and transfer its functions to the Department of Finance.</li> <li>2. Abolish the office of Secretary of State and transfer its election functions to the Department of Administration, and the other functions of the office to the Department of Commerce.</li> </ol>	<p>Legislation was proposed in the 1984 session to eliminate the offices of Treasurer, Auditor and Secretary of State, to transfer some duties to other Executive Branch agencies and to create a single "Comptroller General" to audit and deal with other issues relating to governmental operation. The bill passed the senate committees, and did not pass out of House Governmental Operations. Relevant legislation has been introduced in 1985.</p>
State Procurement Programs Babak Armajani - Department of Administration (1984)	<ol style="list-style-type: none"> <li>1. Eliminate the Minnesota Preference on commodities.</li> <li>2. Introduce more flexibility in Buy America preference.</li> <li>3. Reduce preference for Minnesota construction contractors from 10% to 5%.</li> <li>4. Amend Minnesota Statutes, 1982, section 16.081 through 16.086 as follows: <ol style="list-style-type: none"> <li>a. Clarify that the legislation is intended to be a business development program;</li> <li>b. Hold the Commissioner of Administration accountable for assuring that 6% of the state's anticipated procurements flow to certified SED vendors such as the Set-Aside Program, the 5% preference program, or awards to SED vendors on the open market;</li> <li>c. Eliminate reference to Minnesota Correctional Industries;</li> </ol> </li> </ol>	<p>1-3. Passed in 1984 legislative session.</p> <p>4. A bill passed in the Senate in 1984 session but was not heard in the House. Nominal elements of the recommendation were implemented through action of the Conference Committee. Legislation will be introduced in the 1985 session. Some Set-Aside functions may be transferred to the Department of Human Rights.</p>

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## EXECUTIVE MANAGEMENT SUBCABINET

## ISSUE TEAM

## MAJOR RECOMMENDATIONS

## IMPLEMENTATION EFFORTS

d. DEED should promulgate rules making it responsible for recruitment, certification and graduation of SED vendors;

e. Eliminate the requirement that SED awards be geographically distributed;

f. Eliminate language which links extended authority for local purchase with SED goals; and

g. Eliminate references to specific dollar amounts which the Commissioner may delegate to other agencies.

State Boards and  
Commissions  
Roger Williams -  
State Planning Agency  
(1984-85)

1. To eliminate 111 positions from gubernatorial appointing authority.

1. A 1984 Act removed 76 positions.

2. A bill will be introduced during the 1985 session recommending that about 450 more positions be removed from gubernatorial appointment.

Administrative  
Procedures/Alternative  
Dispute Resolution  
Peggy Byrne -  
State Planning Agency  
(1984-85)

1. Recommend changes to the APA which limit excessive cross-examination and repetitive statements, increasing the number of people needed to compel a hearing from 7 to 25 and elimination of the Attorney General's review of certain rules.

1-2. Chapter #640, Laws 1984, implemented changes to the APA. In addition, an Executive Branch Administrative Law Committee was created.

2. Create an ongoing Executive Branch Administrative Law Committee made up of representatives of state agencies to maintain open communications about APA issues.

3-5. The National Institute for Dispute Resolution has committed \$25,000 for an Office of Conflict Management. Negotiations regarding the matching requirements are ongoing. Efforts will eventually be made to seek private funding to match the Institute support.

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## EXECUTIVE MANAGEMENT SUBCABINET

## ISSUE TEAM

## MAJOR RECOMMENDATIONS

## IMPLEMENTATION EFFORTS

3. Support continued discussion/efforts to advance the availability of alternative dispute resolution for use in state government as a way of avoiding costly litigation and administrative hearings.

4. Support keeping the Office of Conflict Management temporarily within the State Planning Agency.

5. Designate the Office of Conflict Management to serve in the role of facilitator linking outside mediators with disputing parties.

New Fee Study  
Al Yozamp -  
Department of Finance  
(1985)

1. Policies for setting and maintaining fees.

2. Revision of fiscal note requirements to include information concerning possible new fees.

3. Implementation of 37 new fees resulting in additional revenues for the 1986-87 biennium of \$20,070,200.

Agencies where new fees have been recommended will be contacted and requested to implement the new fee. If legislation is required, the agency will prepare the necessary legislation and include in their departmental legislation or request that the Finance Department submit with the biennial budget legislation.

Long-term Trend Analysis  
Capabilities of the  
State  
Al Robinette -  
State Planning Agency  
(1985)

Nine long term trend analysis activities in the state were identified. In many cases the state's decision makers are unaware of these activities and the information that is generated. To better utilize these activities, improvements in the coordination, linkage, and translation of these programs into meaningful and

The management and distribution of trend analysis results will be aided through incorporation of summary, planning level information into the State Planning Agency's on-line retrieval system called DATANET.

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## EXECUTIVE MANAGEMENT SUBCABINET

## ISSUE TEAM

## MAJOR RECOMMENDATIONS

## IMPLEMENTATION EFFORTS

accessible information must occur. This task force, with a reconstituted membership, will continue to serve as a technical advisory group to the newly named Council of Economic Advisors.

A technical advisory group of departmental analysts will redefine a charge, coordinate with the agenda of the Council of Economic Advisors, and develop a process to deal with the identified issues and needs. The State Planning Agency will initiate this action with eventual leadership to be determined by the membership. Products will be focused on inter-agency coordination and networking of interested and affected groups.

State Government's  
Relationship with Indian  
Reservations  
Shirley Dougherty -  
State Planning Agency  
(1985)

1. Recognize Indian governmental authorities and adopt a policy of coordination and cooperation;
2. Set a state goal of elimination of existing disparities between Indian and non-Indian citizens; and
3. Improve communications and working relationships between the state and Indian governments by strengthening the Indian Affairs Council and training state employees.

1. Governor Perpich pledged his continuing support for improvement of the Minnesota Indian situation, emphasizing education and economic support through the Indian Scholarship and Business Loan Program.

2. Twenty-two agencies designated liaisons to Indian government and a liaison training session was held on January 16, 1985.

3. Legislative/budgetary change-level requests were submitted by the Indian Affairs Council and the departments of Human Resources and Education.

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## LOCAL AND REGIONAL AFFAIRS SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
Metropolitan Governance Joe Sizer - State Planning Agency (1984)	<p>1. To improve accountability, local government officials should be involved in the appointment process for the members of the Metropolitan Council.</p> <p>2. The Metropolitan Council should select the part-time chairs of the Regional Transit Board and the Metropolitan Waste Control Commission.</p> <p>3. Each metropolitan agency should develop a code of ethics, personnel policies, internal audit procedures and contract procedures that are consistent with general metropolitan policies.</p> <p>4. The metropolitan agencies should improve their relationship with the executive and legislative branches of state government.</p> <p>5. The chair of the Metropolitan Council should be designated as a member of the Governor's cabinet.</p>	<p>1. The Governor has begun a process for involving local government officials in the selection of members of the Metropolitan Council.</p> <p>2-3. Legislation is being prepared for the 1985 session that will provide for the Council's appointing the chairs of the RTB and MWCC. That legislation will also include a provision to have the Metropolitan Council adopt a uniform code of ethics and have the RTB and MWCC adopt a code that shall conform with the Council's standards and procedures.</p> <p>4-5. The chair of the Metropolitan Council now serves as the chair of the Local and Regional Affairs Subcabinet.</p>
State-local Relations Jay Fonkert - State Planning Agency (1985)	A permanent commission or similar body, with representatives from cities, counties, townships, school districts and the state executive and legislative branches, should be created to monitor local government issues and state-local relations, and to advise the Governor and legislature on state-local relations.	Executive Order No. 85, creating a Governor's Advisory Council on State-Local Relations, was signed by Governor Perpich on January 22, 1985. Appointments to the Council have been made. The first meeting is scheduled for March 1985.

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## LOCAL AND REGIONAL AFFAIRS SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
Regional Planning and Governance in Minnesota Maury Chandler - State Planning Agency (1985)	<p>1. State appropriations for RDCs be increased to enable RDCs to carry out a wide range of activities that meet local needs and are consistent with state objectives. It is recommended that increased funds be tied to RDCs assuming more responsibilities for the delivery of services that are now delivered exclusively by state agencies.</p> <p>2. The State Planning Agency and MARC should cooperatively study potential roles for RDCs in areas such as: telecommunications and computerized information systems and networks; establishing priorities for allocating state and federal funds; promoting economic development and job creation in the state; and assisting in providing other services at the local level.</p>	<p>1. Increased general fund support for RDC's was not included in the FY 86-87 budget. The Governor is supporting an increase in the levy authority for the RDC's.</p> <p>2. MARC will be represented on Governor's Advisory Council on State-Local Relations.</p> <p>3. Recommendations on potential roles for RDCs will be submitted to the Local and Regional Affairs Subcabinet.</p>
Metropolitan Significance Tom Harren - State Planning Agency (1985)	The Metropolitan Council and the Metropolitan Airports Commission agree that at the present time the language included in 1984 legislation is sufficient to allow the Metropolitan Council to review and approve the major capital projects of the Airports Commission that have metropolitan wide significance.	At this time further legislative changes are not anticipated. Additional discussion between the Council and Airports Commission to address the remaining issues will occur under the auspices of the Local and Regional Subcabinet.



ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

ENERGY/ENVIRONMENT/RESOURCES SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
<p>Financing Construction of Municipal Wastewater Treatment Facilities Barry Schade - PCA (1984-85)</p>	<ol style="list-style-type: none"> <li>1. Continue a Construction Grants Program that provides 50% grants and parallels the Federal Grants Program.</li> <li>2. Modify the Grants Program to include collection systems in unsewered incorporated cities as an eligible cost.</li> <li>3. Establish an independent financial assistance program for the abatement of combined sewer overflow.</li> <li>4. Distribute assistance under the CSO abatement program among projects proportioned according to need.</li> </ol>	<ol style="list-style-type: none"> <li>1. A supplemental budget request of \$25 million a year has been made.</li> <li>2. Draft legislation to include collection sewers in totally unsewered incorporated cities as eligible for funding, and to provide the possibility of reimbursement beyond one year after initiation of construction has been prepared.</li> <li>3. The level of funding and administrative costs for the CSO abatement program is being developed.</li> </ol>
<p>Indigenous Energy Resource Opportunities Marcia Keller - DEED (1985)</p>	<ol style="list-style-type: none"> <li>1. Establish favorable utility buy-back rates for electricity produced by cogeneration and small power producers.</li> <li>2. Continue the Wind Resource Assessment Program.</li> <li>3. Develop and maintain fiber fuels and alternative energy information data base and information services.</li> <li>4. Establish policies to encourage fiber fuel use in state facilities.</li> <li>5. Establish a policy on sampling and disposal requirement for bottom ash and fly ash.</li> <li>6. Assist alternative energy industries in market development.</li> </ol>	<ol style="list-style-type: none"> <li>1. Department of Public Service is currently negotiating buy-back rates with utilities.</li> <li>2. Wind Resource Assessment is proposed in the DEED budget.</li> <li>3. DEED is designing and will implement.</li> <li>4. Department of Administration and DEED have programs to convert facilities to fiber fuels.</li> <li>5. PCA is investigating ash requirements.</li> <li>6. LCMR study addresses alternative energy industries market development.</li> </ol>

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## ENERGY/ENVIRONMENT/RESOURCES SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
Environmental Beautification Frank Ongaro - State Planning Agency (1984-85)	<p>1. Develop an environmental education program through the Department of Education with broad base of support from environmental groups and the support of teacher organizations.</p> <p>2. The team recommends a recycling act as opposed to either a litter tax or bottle deposit legislation. The Recycling Act would not impose any monetary constraints on the state's budget and would not raise any revenue.</p>	<p>1. Voluntary implementation of the Environmental Education proposals will be sought.</p> <p>2. A Recycling Act may be considered in the future.</p>
State and Local Water Planning Jack Ditmore - State Planning Agency (1985)	<p>1. The EQB should adopt an explicit process for the negotiation of priorities and resource assignments designed to result in written agreements among participating public agencies which set forth a specific, coordinated strategy to guide the investment of time and resources.</p> <p>2. The process should be applied to a) the development of a program for implementing a non-point source pollution control program; b) develop a water resources research program to satisfy state and university interests; and c) definition of resources and data necessary to implement a local water planning and management initiative and how the necessary resources and data might be supplied.</p>	<p>1-3. EQB made priority issues for implementation.</p> <p>4. Legislation is being drafted.</p> <p>5. Items are included in the LCMR section of the 1986-87 budget.</p> <p>6. This item will be discussed with the EQB and completed by SPA/Environmental Division staff in coordination with water management agencies.</p> <p>7. Options developed. Discussions have been initiated, included in background briefing to Governor. A reorganization bill will be introduced.</p>

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## ENERGY/ENVIRONMENT/RESOURCES SUBCABINET

## ISSUE TEAM

## MAJOR RECOMMENDATIONS

## IMPLEMENTATION EFFORTS

3. The EQB should establish a permanent subcommittee responsible for carrying out the Board's water and related land resources coordination functions.

4. The Governor should support a comprehensive local water management act assigning the 80 non-metro area counties the basic responsibility and necessary authorities for developing and assuring implementation of comprehensive water and related land resources plans.

5. The Legislature should support the recommendations of the LCMR to devote at least \$5.3 million to water resource projects in the F.Y. 86-87 biennium.

6. The EQB should prepare a set of "1985-87 Priority Recommendations" for further implementing the framework water and related land resources plan and should biennially prepare a coordinated set of water and related land resources recommendations to the LCMR.

7. As five years have passed since the Water Planning Board's initial assessment of organization options and as the local water planning initiative recommended above is likely to raise organizational issues, the staff of SPA/EQB should develop state water management organizational options for review by the EQB, Governor and legislature.

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## ENERGY/ENVIRONMENT/RESOURCES SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
<p>Natural Resources as Economic Development Tools Steve Thorne - DNR (1985)</p>	<p>Establish a Governor's Natural Resources Economic Development Council consisting of representatives of the departments of Natural Resources, Energy and Economic Development and Transportation; the Pollution Control Agency and the State Planning Agency.</p> <p>The Council, augmented as appropriate by the IRRRB or RDCs would be responsible for carrying out an interim program including 1) using existing data to prepare a series of papers analyzing market opportunities for forest products, mineral resources and tourism, and 2) establishing a process to support development based on state-owned or controlled natural resources; and a long-term program which will emphasize creation of a coordinated and enhanced program of data collection, analysis and distribution coupled with the process for project selection.</p>	<p>The Executive Order creating the council has been drafted and submitted for review. In addition, an action plan has been prepared to guide the council.</p>
<p>State Agriculture Policy Al Jaisle - State Planning Agency Anne Kanten - Department of Agriculture (1985)</p>	<p>1. Family Farm Financial Crisis -- helping farmers stay on the farm;</p> <p>2. Agriculture Resource Stewardship -- protecting farmland, farm family and community; and</p> <p>3. Information Intensive Agriculture -- improving the mix of agricultural inputs.</p>	<p>1. Short term credit assistance program will be proposed during the 85 legislative session;</p> <p>2. Conservation/preservation initiatives have been included in the budget; and</p> <p>3. Education initiatives included in budget; work being done also by Governor's Council on Rural Development and the Telecommunications Council.</p>

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## ENERGY/ENVIRONMENT/RESOURCES SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
Federal Agricultural Disaster Programs Jerry Heil - Department of Agriculture (1985)	<p>1. The state should request the Minnesota Congressional Delegation to initiate the following actions: amend current FHA statute to provide explicit statutory guidance to delete or modify the county designation and 30% county-wide production loss criteria and to omit disaster years from the 5-year crop base used to determine emergency loan eligibility; decentralize the authority to make emergency loans available from the Secretary of Agriculture to the FHA state director; and examine how FCIC might be improved to increase participation by Minnesota producers.</p> <p>2. The FMHA should develop contingency procedures to deal with increased loan activity in localized areas during times of disaster.</p> <p>3. The Legislature should expand the Farm Crisis Assistance Program of the Minnesota Department of Agriculture to have agricultural staff work with producers during disaster periods and to make up-to-date information available to producers regarding changing FMHA disaster legislation and regulations.</p>	<p>1-2. Governor Perpich will meet with the Minnesota Congressional Delegation to discuss implementation efforts.</p> <p>3. Budget adjustment requests for the Farm Crisis Assistance Program are included in FY 86-87 budget.</p>

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## JOBS AND ECONOMIC DEVELOPMENT SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
Job Training Monica Manning - Job Training Partnership Board (1985)	<p>1. Funding of a Technical Skills Study by the Department of Economic Security, Research and Statistics Division, to focus on the needs being generated by the impact of high technology.</p> <p>2. Preparation of a "road map" that describes what job opportunities will be available over the next 5 to 10 years, what jobs are likely to vanish, and how best to make the transition from the old to the new.</p> <p>3. Development of an implementation process which would integrate the labor market information into existing career guidance and program planning processes throughout Minnesota through the Minnesota Occupational Information Coordinating Committee.</p>	<p>1. Department of Economic Security will be doing.</p> <p>2-3. Funding of \$200,000 for the biennium has been included in the budget.</p>
State Regulation of Business Activity Charles Schaffer - DEED (1985)	<p>1. Changes in certain statutes and rules relating to cheap stock, limited offerings, franchises, and the structure and operation of Minnesota business corporations could strengthen new business development and capital formation in the state.</p> <p>2. Regulation of tender offers and corporate takeovers can be an important tool in apprising of pending changes in corporate control. The current Minnesota takeover statute raises constitutional issues on the limits of state power to</p>	<p>1. The Minnesota Department of Commerce has initiated action to amend rules and proposed legislation to implement these recommendations.</p> <p>2. Court decisions have upheld the Minnesota takeover statutes. Clarifying amendments are proposed for 1985 actions. The Governor is sponsoring an NGA resolution supporting anti-takeover legislation.</p> <p>3. Legislation is being developed by the Department of Public Service.</p>

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## JOBS AND ECONOMIC DEVELOPMENT SUBCABINET

## ISSUE TEAM

## MAJOR RECOMMENDATIONS

## IMPLEMENTATION EFFORTS

regulate the alienability of corporate stock and to regulate the free flow of interstate securities transactions.

3. The Public Utilities Commission should take a strong leadership role in statewide energy planning and policy analysis. Funding of social welfare programs such as low income energy assistance should be accomplished through the regular tax system.

4. State and local antitrust laws should be re-examined to determine whether they have an unnecessarily burdensome, anticompetitive effect on business.

5. The improvement of regulation and reduction of regulatory burdens does not require completely de novo efforts. State departments should be encouraged to use improvement efforts already in place such as: review of regulations, clear statements of regulatory policy, better training of staff, and the creation of regulatory assistance programs.

4. No implementation measures are planned at the current time.

5. All state agencies are undertaking reform efforts to remove or simplify needless regulation. MACI and the MN Business Partnership were asked for their recommendations. The Partnership is in the process of surveying its members.

Innovation and  
Entrepreneurship  
Lis Christenson -  
State Planning Agency  
(1985)

1. Create a State University System Applied Research Fund.

2. Create a Minnesota Innovation Fund.

3. Expand efforts in elementary, secondary and post-secondary schools to alert students to entrepreneurial career alternatives.

1. The indirect costs for federal research grants is proposed in the budget to be returned to the University.

2. The Budget contains \$2.6 million for Partnership Centers grant program.

3. The Governor's Council on Innovation and Entrepreneurship gave significant

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## JOBS AND ECONOMIC DEVELOPMENT SUBCABINET

## ISSUE TEAM

## MAJOR RECOMMENDATIONS

## IMPLEMENTATION EFFORTS

4. Increase the portion of overhead funds received by the University (from federal research grants) for the purpose of technology transfer.

attention to the issue of education in its final report. This issue may be more full addressed next year.

Transportation  
Charles Kenow -  
State Planning Agency  
(1985)

1. The state should initiate a comprehensive review of its maximum truck weights and spring road postings and reduce the complexity of state truck regulation.

2. The state should pursue national policies to provide more uniform regulation of trucks.

3. MnDOT, in cooperation with the RDCs, Agriculture and DNR should develop a new system for accelerating key road and bridge improvements of economic importance and include economic criteria in funding allocations.

4. The state should establish a stable, long range funding source for upgrading and maintaining the state's 1800 mile forest road sytem.

1-2. MnDOT hosted the first Northstar Workshop in November to begin to develop information on the road weight restrictions and expansion of the 10-ton road system. MnDOT is developing a study on the concept of an administrative truck center to reduce regulations.

3. MnDOT's budget request for F.Y. 86-87 includes accelerated construction projects and requests for additional engineering staffing and consultants.

4. A request for \$1 million for forest road construction is included in the DNR 2000 capital budget request.



## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## HUMAN RESOURCES/SERVICES SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
Catastrophic Health Protection Programs Charles Poe - Department of Human Services John Dilley - State Planning Agency (1984)	Recommendations included: fund CHEPP, increase the minimum deductible, change the percentages and income amounts in the formula to calculate covered expenses, and have the state pay 85% of the allowable expenses.	Proposals were not funded or included in budget because of funding inadequacies.
Emergency Food, Fuel and Shelter Programs Ruth Ann Wefald - Department of Economic Security (1985)	<ol style="list-style-type: none"> <li>1. Establish a poverty/emergency needs data clearinghouse, a basic needs/emergency food and shelter action group, and an emergency needs fund;</li> <li>2. Advocate on federal level for strengthening nutrition programs.</li> <li>3. Establish an interdepartmental strategic planning group on fuel crisis and increase weatherization support;</li> <li>4. Establish temporary housing program with a downtown replacement housing fund component.</li> <li>5. Establish a task force regarding housing and support services for deinstitutionalized mentally ill, chemically dependent.</li> </ol>	<ol style="list-style-type: none"> <li>1. A Basic Needs/Emergency Food and Shelter Action Group has been appointed.</li> <li>2. The Minnesota Washington office has been notified of the nutrition program needs.</li> <li>3-5. Funding items have not been proposed for inclusion in the budget because of funding limitations.</li> </ol>
Government Reorganization Options Rich Dethmers - State Planning Agency (1984)	<ol style="list-style-type: none"> <li>1. No overall agency merger recommended.</li> <li>2. A significant number of interagency clusters of activity were identified where</li> </ol>	1. Study contributed to some planned realignments of functions between the Department of Economic Security and the Department of Human Services.

ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

HUMAN RESOURCES/SERVICES SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
	<p>the potential for more effective administration, program coordination and development, costs savings or more responsiveness to target populations were found to exist.</p>	<p>2. An interagency team on licensure has been set up between Health, Human Services, and State Planning to examine ways in which the number of licensure processes in mental illness can be reduced. This process may be extended to the chemically dependent and the mentally retarded.</p> <p>3. The Health Department has continued to use information from the study to coordinate certain of its activities internally.</p>
<p>State Role in Health Care Costs Containment John Dilley - State Planning Agency (1985)</p>	<p>1. Establish diagnostically-based groupings as the basis for hospital inpatient reimbursement under MA and GAMC.</p> <p>2. Require Medicare certification for all SNFs participating in the MA program.</p> <p>3. Require prepayment for AFDC recipients in metropolitan area.</p> <p>4. Competitive bidding contracts for pharmaceuticals, laboratory services, and non-emergency transportation.</p> <p>5. Retain current limits on payments to providers under MA and GAMC, except that the rateable reductions under GAMC should be lifted.</p> <p>6. Continue the moratoriums on nursing homes and intermediate care facilities for the mentally retarded.</p>	<p>1. DHS is in the process of promulgating rules.</p> <p>2. DHS has proposed specific legislation to address this issue.</p> <p>3. The omnibus health care cost containment bill contains the statutory changes necessary for this proposal. DHS will submit appropriate waivers to HCFA.</p> <p>4. Omnibus health care cost bill contains the necessary changes.</p> <p>5. Omnibus health care cost bill phases down the rateable reductions in GAMC but does not eliminate them.</p> <p>6. Continuing moratoriums on certification requires no action. MDH will draft language on licensure moratorium.</p>

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## HUMAN RESOURCES/SERVICES SUBCABINET

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
<p>Poverty and Jobs Programs Barbara Stromer - Department of Human Services (1985)</p>	<ol style="list-style-type: none"> <li>1. Establish a comprehensive agency for all state funded and/or administered employment and training programs.</li> <li>2. Provide additional support funds for day care, etc.</li> <li>3. Integrate income support and employment and training programs and their administration.</li> <li>4. Increase access to health care for the low income employed.</li> <li>5. Assign financial and administrative responsibilities for employment and training programs to local governments.</li> </ol>	<ol style="list-style-type: none"> <li>1. An omnibus jobs bill incorporating many of the recommendations including a reorganization program will be introduced.</li> <li>2. Limited funding is included in budget recommendations for day care, changes to AFDC and subsidized jobs.</li> </ol>
<p>Criminal and Juvenile Justice Aspects of Child Sexual Abuse Ann Jaede - State Planning Agency (1985)</p>	<ol style="list-style-type: none"> <li>1. Evaluate traditional notions of witness testimony in relation to child victims.</li> <li>2. Support maintaining a satisfactory structure which includes treatment and incarceration as sentencing components.</li> <li>3. Affirm the use of plea bargaining as an appropriate mechanism for resolving some child abuse cases and request the County Attorney's Association to review and report on charging and plea bargaining practices.</li> <li>4. Develop victim sensitivity training and cooperative training programs for professional personnel involved in processing child sexual abuse cases.</li> </ol>	<p>A report identifying implementation strategies has been presented to the House Committee on Crime and Family Law, other appropriate legislative committees, the County Attorneys' Association and other affected groups. Numerous pieces of legislation dealing with this issue have been introduced.</p>

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## HUMAN RESOURCES/SERVICES SUBCABINET

## ISSUE TEAM

## MAJOR RECOMMENDATIONS

## IMPLEMENTATION EFFORTS

5. Clarify and more vigorously enforce child abuse reporting laws.

6. Maintain the Interagency Study Group on Child Abuse for ongoing communication.

7. Request research in the problems of child sexual abuse and the long-term impact of models of intervention on the victims, the offender, and the family.

Aging Strategy  
Nellie Johnson -  
Department of Finance  
(1985)

1. Establish a minimum monthly Minnesota Supplemental Aid (MSA) payment of \$400 for all individuals not residing in negotiated rate facilities and a maximum monthly payment of \$500 for all individuals residing in negotiated rate facilities.

2. Make MSA's resource limits the same as those of the Federal Supplemental Security Income program (SSI).

3. Establish a pilot program to improve the accessibility of the private homes of frail elderly persons including a Home-sharing/Shared-residence program and a home-equity-conversion demonstration program.

4. Designate the county social service agency as the lead agency for planning, coordinating, and delivering services to the elderly and study the relationship among area aging agencies in the delivery of direct services to the elderly.

1. Legislation is being drafted for each recommendation which requires statutory change.

2. Recommendations have all been included in the proposed biennial budget, though at somewhat reduced amounts.

3. Task Force staff are working with appropriate operating agencies, counties, advocacy groups and other affected groups, to obtain their input and ensure planning begins for administrative changes.

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## HUMAN RESOURCES/SERVICES SUBCABINET

## ISSUE TEAM

## MAJOR RECOMMENDATIONS

## IMPLEMENTATION EFFORTS

5. Change the state/county match for institutional care under Medical Assistance from 90/10 to 75/25 percent of the non-federal share. Allocate the state savings directly back to the counties to meet the increased match requirement or to fund community-based services.

ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

EDUCATION/CULTURAL AFFAIRS

A number of the following recommendations have been incorporated into the proposed Access to Excellence program and the Governor's Education Aids budget. Because of budget constraints, due, in large part, to other priorities, several recommendations are not being supported in 1986-87.

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
Curriculum and Course Offerings Curman Gaines - Department of Education (1985)	<p>1. All local school districts should submit to the Minnesota Department of Education a written plan for a balanced K-12 core curriculum that demonstrates developmental sequence, comprehensive scope, and integration among subject areas.</p> <p>2. A special study of the "junior high" curriculum and delivery system should be carried out and recommendations developed for curricular offerings and organizational structures that will meet the needs of students 11-14 years of age and that will demonstrate integration into the total K-12 scope and developmental sequence.</p> <p>3. K-12 educators, post-secondary educators, students, parents and community and business representatives should define the purpose and priority for foreign language in the elementary curriculum and throughout the entire K-12 curriculum.</p>	Proposed rule changes governing elementary school curriculum offerings will provide opportunities for students to take foreign language in elementary school.
Standards for Advancement and Graduation Dan Loritz - Department of Education (1985)	Continue this Issue Team and expand its membership to include the State Board of Education, Community College Board, the State Board for Vocational Education, and the University of Minnesota. This Team shall continue to explore the feasibility of developing and implementing a model set of graduation requirements and related standards for advancement.	On hold pending legislative review of the issues.

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## EDUCATION/CULTURAL AFFAIRS

A number of the following recommendations have been incorporated into the proposed Access to Excellence program and the Governor's Education Aids budget. Because of budget constraints, due, in large part, to other priorities, several recommendations are not being supported in 1986-87.

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
Teacher Standards and Compensation Daniel Skoog Department of Education (1985)	<ol style="list-style-type: none"><li>1. The State Board of Teaching should develop an examination of teacher competency.</li><li>2. The state teacher training institutions should modify the minimum graduation requirements to include greater emphasis on subject matter content.</li><li>3. The HECB should study further the entrance requirements and graduation requirements for state teacher education programs.</li><li>4. Local districts should develop career ladder plans which include provisions for master/mentor teachers.</li><li>5. The Legislature should authorize means for businesses to actively pursue collaborative or partnership relationships with school districts and/or individual teachers.</li><li>6. The Department of Education should develop an improved means to monitor teacher supply and demand trends.</li><li>7. The Legislature should direct the Department of Education to develop additional means to promote increased career mobility of teachers.</li></ol>	Recommendations are on hold pending further study by HECB and budgeting constraints.

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## EDUCATION/CULTURAL AFFAIRS

A number of the following recommendations have been incorporated into the proposed Access to Excellence program and the Governor's Education Aids budget. Because of budget constraints, due, in large part, to other priorities, several recommendations are not being supported in 1986-87.

## ISSUE TEAM

## MAJOR RECOMMENDATIONS

## IMPLEMENTATION EFFORTS

Role of Public Education  
in Fostering  
Institutional Change  
Nan Skelton -  
Department of Education  
(1985)

8. School districts should develop a means by which teachers could write, market and sell courseware, curriculum, video-cassettes and/or other instructional materials or services to other districts and the education market in general.

1. Support the new state school for the arts.
2. Establish regional/area magnet schools of excellence.
3. Extend the school effectiveness model.
4. Encourage low cost strategies involving technology, training, and incentive programs.
5. Consider higher cost strategies involving student time on task and rewards for teacher performance.
6. Test the school based management model.
7. Establish one progressive education model test site.
8. Foster learner outcomes and mastery based prototypes.
9. Train staff in the process of planning for change.

1. A plan for the School for the Arts is well underway and legislation will be proposed during the 1985 session.

2-3. School effectiveness is currently being tested in 26 sites. The Department of Education will seek funding from the Legislature to extend the concept.

4. The Department of Education continues to espouse the use of technology in the instructional process and support K-12 innovation centers.

5-6. The Access to Excellence program supports local district innovation.

7. Both the Arts High School and the proposed Math and Science school will meet their objective.

8. Learner outcomes are a priority of the Department. Goals have been established and the Legislature will be asked to appropriate funds to work toward the statement of outcomes.



## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## EDUCATION/CULTURAL AFFAIRS

A number of the following recommendations have been incorporated into the proposed Access to Excellence program and the Governor's Education Aids budget. Because of budget constraints, due, in large part, to other priorities, several recommendations are not being supported in 1986-87.

## ISSUE TEAM

## MAJOR RECOMMENDATIONS

## IMPLEMENTATION EFFORTS

9. Staff development aid for programs in local districts is incorporated into the Department's state aids package.

Dissemination of  
Innovation  
Laura Zahn -  
Department of Education  
(1985)

1. Establish an electronic network among school districts and MDE as a pilot to disseminate information via the micro-computer instead of U.S. mail or telephone.
2. Consider allowing districts to have the permission to levy for innovations. CQE could prepare a comprehensive list of innovations from which districts could choose.
3. Consider requiring that all new innovations approved for state funding have a dissemination budget component.

Recommendations are on hold. Budgetary constraints do not allow for consideration of these recommendations.

Funding of Public  
Post-Secondary Education  
Dale Nelson -  
Department of Finance  
(1984)

1. Full year equivalent enrollments be defined in a comparable manner for the four post-secondary education systems.
2. Instructional cost be defined in a way that corresponds to the enrollment definition.

Recommendations were incorporated into the 1986-87 biennial budget instruction sent to the post-secondary systems. The post-secondary biennial requests on the Governor's 1986-87 biennial budget reflect the adoption of the recommendations.

## ISSUE TEAM RECOMMENDATIONS - STATUS REPORT (2/85)

## EDUCATION/CULTURAL AFFAIRS

A number of the following recommendations have been incorporated into the proposed Access to Excellence program and the Governor's Education Aids budget. Because of budget constraints, due, in large part, to other priorities, several recommendations are not being supported in 1986-87.

ISSUE TEAM	MAJOR RECOMMENDATIONS	IMPLEMENTATION EFFORTS
Arts Funding Mary Sulerd - State Arts Board (1985)	<ol style="list-style-type: none"><li>1. The State Arts Board should meet annually with private funders in the arts to discuss programs and partnership possibilities and with regional arts councils to mutually plan programs and services.</li><li>2. The Arts Board, through DEED, should assist with the creation and implementation of an "arts enterprise zone" program.</li><li>3. The Arts Board should work with the National Endowment for the Arts to support a multi-institutional program of career training for artists and arts administrators.</li></ol>	<ol style="list-style-type: none"><li>1. Meetings with private sector funders and regional arts councils have been held and future meetings planned.</li><li>2. Arts Enterprise Zone program has been retitled the Arts Opportunity Zone program and legislation for it will be part of DEED's legislative program for the 1985 session.</li><li>3. Career training program is on hold until after the legislative session.</li></ol>