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## NORTHWEST CITIZENS' ADVISORY TASK FORCE

## INTERIM STATUS REPORT ON THE FERGUS FALLS STATE HOSPITAL

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Submitted by the Northwest Regional Development Commission

January 1976

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#### INTRODUCTION

#### Legislation

The 1975 Minnesota State Legislature required the creation of two citizen's advisory task forces to study the future utilization of the Fergus Falls State Hospital. Each task force was to be comprised of county commissioners, licensed professionals, welfare directors, public members, and a non-voting member appointed by the commissioner of public welfare. (See Appendix A, for a copy of this legislation.)

#### **Establishment of Task Force**

Agreement was reached that such an advisory committee was an appropriate function and organizational entity of the Regional Development Commissions. In July 1975, the Region I Task Force membership was selected by the Northwest Regional Development Commission. (See Appendix B, for listing of this membership.) During the month of August, orientation activities for the members were completed. In late September, the Commission employed a Staff Planner to assist the Task Force in completion of its responsibilities.

#### **Task Force Objectives**

While the legislation directed specific attention to the future utilization of Fergus Falls State Hospital, the Task force considered it necessary to broaden its scope to include the entire catchment area population of the hospital and the total mental health delivery system within and for Region I. Thus, the following objectives were adopted:

- A. The determination of the number of mentally ill, mentally retarded, and chemically dependent persons in the study area.
- B. The projection of such future populations.
- C. A determination of the most appropriate manner and method for

providing necessary community based services to mentally ill, mentally retarded, and chemically dependent persons, including:

- 1. identification of the total array of community service and program alternatives needed to service these people; and
- 2. recommendations on the deployment of program and service alternatives throughout the geographical area.
- D. Development of innovative methods and programs, in addition to community facilities and programs, as an effort towards deinstitutionalization.
- E. Adoption of recommendations on the manner in which service and treatment programs in the Region should be funded and administered.
- F. Establishment of recommendations on the future utilization of Fergus Falls State Hospital.

#### METHODOLOGY OF THE STUDY

This study was designed to provide a description of the current Region I mental health delivery system -- what it is? who it serves? what needs it meets? and how it serves?

Given the constraints of time and resources, this study is intended to be as exhaustive as possible. Methods are being employed to identify at the specific "person" level, individual characteristics and types of services rendered to him/her during the time period of July 1, 1974 through June 30, 1975. This information will serve as one of the primary indices for predicting future mentally retarded, mentally ill, and chemically dependent populations.

Indeed, it is understood that two limitations exist to the study. They are:

- 1) Validity of prediction for future mentally ill and chemically dependent populations is effected by variables of societal attitudes, values, and norms. (i.e. Society defines tolerance level of behaviors.)
- 2) Information from private sector professionals such as clergy and physicians about potential high risk ((and or current) mentally ill and chemically dependent individuals is not readily accessible given timelines of the study.

#### **ACTIVITIES COMPLETED**

#### Work Plan

In October 1975, the Region I Task Force reviewed, modified, and approved a time schedule and a major activities work plan which was developed and submitted by the staff planner. (for a copy of these documents, please see Appendix C and Appendix D.) To date, the task force has met the predetermined time lines.

#### **Data Collection**

The Task Force established that information would be collected about identified mentally ill, mentally retarded, and chemically dependent people of Region I during the time frame of July 1, 1974 through June 30, 1975. Thus, data has been collected on:

- A. Fergus Falls State Hospital patients from Region I.
- B. Mentally ill, chemically dependent, and/or mentally retarded clients/patients; of the Northwest Mental Health Center, County Social Service Offices, and other Region I service agencies.
- C. All people who are residents of nursing home facilities located within Region I. (For a copy of printed materials used in data collection, please see Appendix E.)

A Region I Task Force Human Services Questionnaire has been administered by County Welfare Directors to all agencies within their county which offer service to mentally ill, mentally retarded, and chemically dependent people. This survey has provided an extensive data base concerning present resources of the Region. (For a copy of this questionnaire, please see Appendix F.)

Staff is currently collating the information on resources and the characteristics of clients/patients into a digestable format for further Task Force use and consideration.

#### **Liaison Function**

Due to the nature of the study, continual emphasis is placed on informing

legislators, Region IV staff, Region IV Task Force members, Department of Public Welfare Officials, area professionals, and the public of Task Force intentions and accomplishments. This is completed by staff primarily through wide dissemination of formally approved Task Force action and documentation. (See Appendix G, for a copy of Region I Task Force Committee Minutes.)

#### **ACTIVITIES TO BE COMPLETED**

As information is compiled in final form, it is anticipated that the Region I

Task Force will increase its meeting schedule in order to:

- A. Make its final review of the current system.
- B. Write and/or approve a Human Services Mission Statement.
- C. Identify any unmet human service needs and assess the availability of resources to Region I people.
- D. Formulate tentative recommendations (to include alternative sources of funding and service).
- E. Hold Public Hearings.
- F. Approve final report.

As the Task Force completes these major activities, continued emphasis will be placed on maintenance of communication with those concerned.

#### TASK FORCE OBSERVATIONS

At the January 8, 1976 meeting, the Region I Task Force made the following conclusions:

- A. The study is progressing according to the approved work plan and the allocated budget is sufficient.
  - B. The personnel of the Fergus Falls State Hospital, the Northwest Mental Health Center, the County Social Service Offices, the Day-Nite Unit of Thief River Falls, and the Department of Public Welfare have given excellent cooperation in strong support of the study.
  - C. Professionals of the region are besieged with requests for data/information. These are most often very legitimate requests.

- However, the lack of standardized definitions and efficient record keeping practices causes a hardship on many human service programs.
- D. Decisions on pending Task Force recommendations to the legislature are considered to have, not only important social ramifications, but also political and economic implications.
- E. An emphasis is being placed on Task Force exploration of many alternatives to provision of services which will insure maintenance of meeting peoples needs.
- F. Through this study, the Legislature has enabled the people of Region I to be very directly involved in decisions which effect critical aspects of their life. Indeed, such a state/local decision-making process which ensures that state concerns about the entire mental health system are balanced by a regional perspective is a welcomed opportunity by the people of Region I.

# APPENDIX A SECTION 2 - HEALTH AND WELFARE AND CORRECTIONS APPROPRIATIONS BILL

### SECTION 2 - HEALTH AND WELFARE AND CORRECTIONS APPROPRIATIONS BILL

#### Subd. 23 Commissioner of Public Welfare

The commissioner of public welfare shall pay \$25.00 per diem plus travel expenses in the same manner and amount as state employees to the members of the Northwest Citizens Advisory Task Force on the use of Fergus Falls state hospital. Public employees shall not receive any per diem payments. Staffing and expenses may be provided as necessary from this appropriation. Each task force shall be comprised of county commissioners, licensed professionals, welfare directors, public members, and a non-voting member appointed by the commissioner of public welfare. The efforts of the two task forces shall be coordinated by a joint coordinating committee.

A preliminary report shall be submitted to the legislature on or before February 1, 1976, and a final report on or before January 2, 1977.

Any unexpended balance remaining in the first year shall not cancel but shall be available for the second year of the biennium.

# APPENDIX B NORTHWEST CITIZEN'S ADVISORY TASK FORCE MEMBERSHIP LIST

#### NORTHWEST CITIZENS, ADVISORY

#### TASK FORCE

#### MEMBERSHIP LIST

#### **Voting Members**

Mr. Emil Bagley Representative of Agassiz Health Council Polk County

Social Service Center, Director

Crookston

Mrs. Sanna Brovold Public Member

Gully

Mr. Art Christenson

**Pennington County Commissioner** 

Thief River Falls

Mr. Lee Engen Public Member Crookston

Mr. Don Gagner

Red Lake County Commissioner

Mentor

Mr. Harry Hanson, Sr.

**Kittson County Commissioner** 

Hallock

Mr. Richard Jamison (Vice-Chairperson)

Norman County Commissioner

Ada

Mr. Wayne Juhl

Roseau County Commissioner

Roseau

Mr. Art Kohlhase

Marshall County Social Service,

Director Warren

Dr. Steve Levinson

Day-Nite Center, Director

Thief River Falls

Mr. Oris Moen (Chairperson) Polk County Commissioner

Fertile

Mr. Leon Pribula

Marshall County Commissioner

Alvarado

Mr. Chuck Stephens

Marshall County Social Service.

Director

Red Lake Falls

Mr. Vernon Scott

**Mahnomen County Commissioner** 

Lengby

Mr. Roy Waters

Northwest Mental Health Center,

Director

Crookston

Mr. Ralph Hunt (Ex Officio)

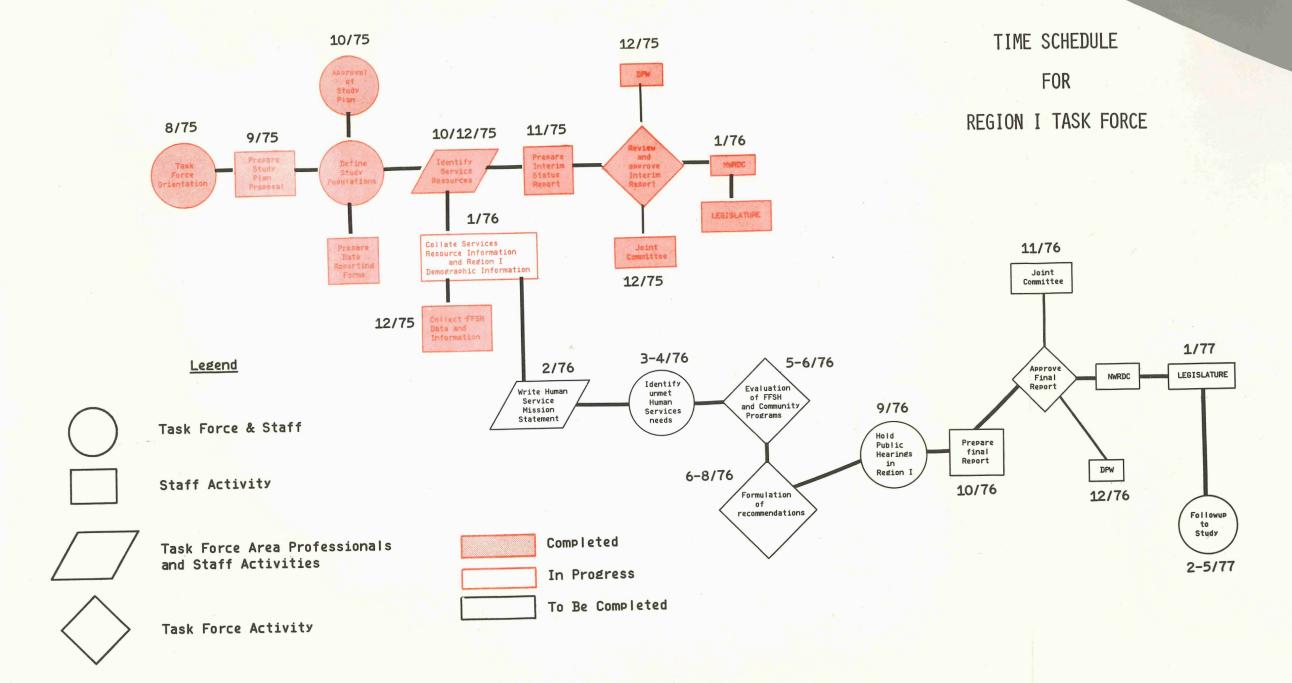
**DPW** Representative

Thief River Falls

#### **Staff Planner**

Dr. Michael Kaelke 425 Woodland Ave. Crookston 56716 218-281-1396

# APPENDIX C TIME SCHEDULE FOR REGION I TASK FORCE



#### APPENDIX D

#### REGION I CITIZENS ADVISORY TASK FORCE STUDY PLAN

ON

FERGUS FALLS STATE HOSPITAL

#### REGION I CITIZEN ADVISORY TASK FORCE STUDY PLAN

#### ON

#### FERGUS FALLS STATE HOSPITAL

Responsibility	Major Activities	Time Line
Task Force, Staff	I. Define population of study.	
Task Force, Staff, Area Professionals	<ul><li>II. Identify service resources available in Region I to population by county.</li><li>A. Goals of office/agency</li></ul>	10-75
	B. Decription of specific services categorized according to: 1. Crisis intervention 2. Preventive education 3. After care rehabilitation-maintenance 4. Short term hospitalization-in patient  C. Target individual group  D. Number of users clients 1. Type of service 2. Type of disability 3. Length of service 4. Age 5. Sex 6. Social Security number 7. County of legal residence 8. Number of referrals by agency resource	10-12-75

Responsiblity	Major Activities	Time Line
	E. Project estimates of future users/clients	
	F. Status of any new proposed programs facilities	
	G. Description of any new community based programs/facilities instituted in the last two year.	
Staff	III. Collate information II above for Region I.	1-76
	A. Compare to region-state-nation	
	B. Resolve differences in II.E	
Task Force	IV. Write a mission statement for Human Services Programs in Region I.	2-76
Mr. Hoffman	V. Collect data on Fergus Falls State Hospital.	12-75
Staff	A. Goals and role.	
	B. Description of specific services offered.	
	<ul> <li>C. Number of patients from Region I over the period 1965-1975 by county.</li> <li>1. Type of disability</li> <li>2. Length of confinement</li> <li>3. Age</li> <li>4. Sex</li> <li>5. Social Security number</li> <li>6. Recidivist Rate</li> </ul>	

Responsibility	Major Activities	Time Line
	<ul> <li>D. Identify patients who could be served in community based facilities/programs.</li> <li>1. By Region I County</li> <li>2. Type of Disability</li> <li>3. Projected confinement period</li> <li>4. Age</li> <li>5. Sex</li> </ul>	
Staff	VI. Collect demographic information on all people of Region I.	1-76
	A. Age	
	B. Sex	
	C. Income	
	D. Type / % of Employment	
	E. Type Length of Education	
	F. Ethnic Background	
	G. Population trends/projections	
Task Force, Staff,	VII. Identify Human service needs not currently met in Region I.	
Area Professionals	A. Prospective client user random sample-questionnaire	
	B. Professional human service staff random sample-questionnaire	

Responsibility	<u>Major Activities</u>	Time Line
	C. Comparison of FFSH patients' needs with currently available community based facilities programs.	
Task Force	VIII. Evaluate the value to the individual of Fergus Falls State Hospital and or Community Based Program.	5-6-76
	A. Utilization rate	
	B. Current cost analysis	
	C. Consumer evaluation	
	D. Professional Staff Evaluation	
Task Force	IX. Formulate recommendations on meeting the optimal human service needs of people in Region I.	6-8-76
	A. Future utilization of Fergus Falls State Hospital	
	<ul> <li>B. Alternative Community based programs facilities needed</li> <li>1. Goals</li> <li>2. Description of specific service categorized according to: <ul> <li>a. crisis intervention</li> <li>b. prevention</li> <li>c. after care rehabilitation-maintenance</li> <li>d. short-term hospitalization in-patient</li> </ul> </li> <li>3. Target individual groups</li> <li>4. Projected estimates of future users clients</li> <li>5. Geographic location</li> </ul>	

#### Responsibility

#### **Major Activities**

Time Line

- C. Funding and administration of area service and treatment programs.
- D. Planning structure and mechanism to assist in creating and maintaining:
  - An integrated and coordinated set of human services
     On going evaluation of human services effectiveness

Proposed: MEK 10-75 Approved: Task Force 10-14-75

### APPENDIX E DATA COLLECTION MATERIALS



## NorthWest Regional Development Commission

425 Woodland Avenue · Crookston, Minn. 56716 · 218-281-1396

December 9, 1975

Dear Mr.

We have a unique opportunity to effect the future provision of mental health services to people of our Northwest Region in responding to the legislature's request for recommendations in January 1977. The comprehensive study which is required can only be successfully accomplished with the support and assistance of people as yourself.

Your cooperation is appreciated in completing the enclosed forms for your agency and administering the completion of them for all agencies/facilities in your county which service people with mentally ill, chemically dependent, and/or developmental disability characteristics. Due to the nature of the study, please also have these forms completed by all nursing homes in your county.

Given the Task Force's very tight time table, these materials need to be returned to me by January 16, 1976. Should you have questions/concerns about this data collection or any other aspect of the study, please do not hesitate to contact me at 218 - 281 - 1396.

Thank you.

Sincerely,

Michael E. Kaelke Region I Staff Planner

MEK/By

#### NORTHWEST REGION I TASK FORCE

#### MENTAL HEALTH CLIENT/PATIENT

#### REPORTING FORM

#### DIRECTIONS

All individuals who have been served due to chemical dependency, mental health, and or development disabilities are to be noted on this form. (an exception to this is the nursing home population which is to be included). Include those people who received treatment during the period of July 1, 1974 through June 30, 1975.

List the social security number and or the initials of the client patient under the appropriate column heading. Note M, if male, or F, if female in the third column under SEX. Give the person's age at the time during the period July 1, 1974 through June 30, 1975, and note in numbers their BIRTHDATE in the next column.

To complete the rest of the information for this individual select the appropriate coding(s) noted on the top of the page. The Roman numerals in columns correspond to the legends at the top of the page. Within each legend, select the characteristics which best fits this specific individual. With the exception of I, County of Residence, you may find that there is more than one appropriate coding in some categories. If so, please then indicate codings in the respective space for that client/patient.

The following is an explanation of the code categories:

- I refers to the client/patient's legal county residence
- II refers to type of disability and it may be that more than one coding applies.

For Mental Health (emotional disability) use the following definitions:

Anti-Social - severe acting out

Incompetent - socially, physically, and/or emotionally not capable of full independence.

Behaviorally deficient - close to or fully independent but an irritant to self, society, and or family.

Chronic - long term, little change in personality.

Acute - sudden change, short-term and or situational.

- III FROM refers to the agency and or individual from whom the client patient was referred to your agency.
- III TO refers to an agency and or individual to whom your office may have referred the person NOTE: if you are providing the treatment then this column is to be left blank.
- IV refers to length of service treatment during the year July 1, 1974 through June 30, 1975 or as of June 30, 1975.
  - V refers to type of service all agencies should use the Mental Health Service Category codings (see attached for definitions), except the Welfare Offices which should use the 844c Social Service Coding which appears on their records.
- VI refers to level of severity for chemical dependent individuals only. Leave it blank if the individual is not CD. The levels are defined as follows:

#### **Crucial-basic Phase**

Client displayed behaviors such as the following: grandiose and agressive, extravagance, unprovoked attacks, evidences of blackouts or memory lapses, reproof by family, problems on jobs, problems within the family, loss of friends, attempted geographic escape, tremors and morning drinking, physical deterioration, first hospitalization, decrease in alcohol tolerance, and or signs of remorse or fear.

#### **Chronic-Acute Phase**

Client displayed lengthy periods of intoxication, pronounced impaired thinking, indefinable fears, pronounced physical and moral deterioration.

#### Other

Client displayed early signs of alcohol and drug involvement not included in the above.

VII - refers to some characteristics for developmental disabled people and those individuals in nursing homes only. This can be left blank for all other disability groups. The following definitions may be helpful:

Ambulatory - normal, able to walk without assistance.

Non-Ambulatory - not able to walk alone.

Mobile - able to move from place to place with use of walker, crutches, wheelchair, etc.

Non-mobile - unable to move from place to place.

Two examples have been provided on the attached. The first individual is thus described as: social security number, 536-31-1376 with the initials MAM, is a female (F) aged thirty-eight born on May 20, 1937. Her legal county residence is Roseau (08), her developmental disability is behaviorally deficient-acute (23). She was referred to your agency by self (32) and other (40). You referred her to the NW Mental Health Center (37). She received services for 5 to 12 months (45) and her case was closed (48) during the period July 1, 1974 - June 30, 1975, having received preventive-education treatment (63).

The second individual is described as: social security number 329-30-2336 with the initials, MEK, is a male (M), age of 36, and was born March 10, 1939. He is a legal resident of Marshall County (03) and has a disability which is TMR (Severe, Profound) (15), he was referred to your agency from a Veteran's Agency (35) and you referred him to Other (40). His case was on-going as of 7-1-75 (47) and is categorized by your Welfare Office as "Day Activity Center" (392-844 Social Service Coding). He is ambulatory (67), has hearing problems (76) and is physically threatening to others (79).

All individual record information provided by you will be held in strictest confidence. After collation of the information, all original forms will be returned to you.

Should you have any questions or difficulty in completing these forms, please contact the person who gave them to you or call Dr. Mike Kaelke at (218) 281-1482.

Your help is greatly appreciated. Thank you.

#### NORTHWEST REGION I TASKFORCE MENTAL HEALTH CLIENT / PATIENT REPORTING FORM

Example ame of Reporting Agency

PLEASE SEE ATTACHED DEFINITIONS AND DIRECTIONS

#### I COUNTY OF RESIDENCE

- Kittson 02 Mahnomen
- 03 Marshall
- Norman
- 05 Pennington
- 06 Polk Red Lake

- 08 Roseau

#### I TYPE OF DISABILITY

#### Chemical Dependency

- 11 Alcohol 12 Drug 13 Multiple

- Developmental Disability 14 EMR (Mild, Moderate) 15 TMR (Severe, Profound) 16 Cerebral Palsied
  - 17 Epileptic

### Mental Health (Emotional Disability) Anti-Social 18 Chronic

- 19 Acute
- Incompetent 20 Chronic
- 21 Acute
- - Behaviorally Deficient
- 22 Chronic
- 23 Acute

#### TIT AGENCIES TIT **FROM** TO

- Schools
- 25 26 Justice
- 27
- Justice Clergy Health Agency Rehabilitation Agency Social Welfare Office Alcohol and Drug Agency 28 29
- Day Night Unit Self/Family
- 31
- 33
- 34 35
- Self/Family
  Elderly Agency
  Child Care Agency
  Veteran's Agency
  Developmental Agency
  NW Mental Health Center
- 36 37 38 Police
- Physician
- 39 40
- Other

#### IV LENGTH OF SERVICE / TREATMENT

- One Visit
- One to Two Weeks One Month 43
- Two to Four Months

- Five to Twelve Months
  Discontinued and Returned
  On Going as of 7/1/75
  Case Closed
- Status Unknown

#### ▼ MENTAL HEALTH SERVICE CATEGORY

#### Outpatient/Scheduled Intervention

- 50 Diagnosis
  51 Individual Treatment
  52 Family Treatment
  53 Group Treatment

- Marriage Counseling Information and Referral

#### 56 Emergency - Crisis Intervention

#### Residential

- 57 58 Hospital
- Treatment Center
- Transitional Residential
- Supportive Residential
- 61 Intermediate Treatment
- Rehabilitive Maintenance
- Preventive Educative

#### CHEMICAL V DEPENDENCY

- Crucial Basic
- Chronic Acute
- 66 Other

NOTE: Welfare Offices should use

844C Social Service Coding rather than Mental Health Service Category.

#### DEVELOPMENT DISABILITY VII **CHARACTERISTICS**

- 67 Ambulatory
- 68 Non-Ambulatory
- 69 Mobile
- 70 Non-Mobile
- 71 Needs Toileting Assistance 72 Needs Bathing Assistance 73 Needs Dressing Assistance

- 74 Seizures
- Visual Problems
- 76 Hearing Problems 77 Motor Dysfunction

- 78 Bedfast 79 Physically Threatening to Others

					USE DIGIT CODINGS IN THESE COLUMNS										
SOCIAL SECURITY NUMBER	INITTALS	SEX	AGE	BIRTH DATE	I	II	III FROM	III, TO	IV	V	VΙ	VII	DD II	NFO	
536-31-1376	MAM	F	38	5/20/37	08	23	32,40	37	45,48	63					
329-30-2336	MEK	М	36	3/10/39	03	15	35	40	47	392		67	76	79	ļ
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#### MENTAL HEALTH

#### SERVICE CATEGORIES

#### **DEFINITIONS**

#### **Direct Service**

- 1. Outpatient / Scheduled Intervention Outpatient service provides

  necessary therapies for individuals whose treatment is conducted with
  little disruption of their regular routine. Outpatient services are usually
  provided on a regularly scheduled basis with arrangements for
  non-scheduled visits during time of increased stress or crisis.
  - a. Diagnostic Services: That combination of services i.e., psychological, social, medical, physical, education, that define the mental health problem through an evaluation process and allows for the development of a treatment and or disposition plan.
  - b. Treatment: One or more related therapeutic activities which take place between the client(s) and service provider which relates to a defined mental health problem and which is intended to produce a defined outcome.
  - c. <u>Information and Referral:</u> Those activities which relate to the giving of information about the availability and linkages for own or other's program. Services which direct, guide or link to other appropriate community resources.
- 2. Emergency Service: Any service aimed at the alleviation of acute and or behavioral distress to ensure the safety of an individual or society, available on a 24 hour-a-day, seven days a week basis via face to face contact or crisis telephone service.
- 3. Residential: Those services available on a 24 hour supervised basis which see to the provision of appropriate and effective treatment as well as meeting the common human needs, such as food, shelter, warmth, and health services for the purpose of mental health disability reduction.
  - a. Hospital: That medical residential facility which serves individuals whose mental health problem is so severe as to require a network of therapeutic services, some of which are only available within such a self-contained unit, e.g. physiological and neurological diagnostic and treatment resources.

- b. <u>Treatment Center:</u> That social-rehabilitation residential facility which serves individuals under age 18 years, and provides total living care and therapeutic intervention, and sees to the provision of educational services and medical care, either within the facility or within the community.
- c. Transitional Residential Facility: That short-term (usually 6 months) social-rehabilitation residential program which serves adult individuals with acute mental health problems and provides total living care. It sees to the provision of therapeutic services, vocational development, medical and recreational services through emphasized community resource utilization, with the intent of early return to the community.
- d. Supportive Residential Facility: That social-rehabilitation residential program which serves adolescent and adult individuals with chronic mental health problems who require on-going supervision, and which provides total living care, supportive therapeutic intervention and recreational services within the facility and sees to the provision of medical services. There is encouragement toward use of community resources within an individual program plan depending on the individual's level of functioning.
- 4. <u>Intermediate:</u> Those services provided for persons who require less than a 24 hour-a-day program, but more than outpatient programming, which provides preparation or training to facilitate the individual's disability reduction and social re-adjustment.
- 5. <u>Rehabilitative-Maintenance:</u> Those activities which are outpatient follow-up, aftercare-treatment in nature which assist the individual in re-adjustment of community environment.
- 6. <u>Preventive-Education</u>: All programs which assist an individual to increase knowledge and understanding of self and role in relation to their environment. e.g. family planning, seminars on sexism, retirement seminars. These programs are established to anticipate possible developmental problems.

#### **Indirect Services**

1. <u>Public Education</u>: Those structured activities, carried out through the use of media, workshops, publications, brochures, public relations, which are

- aimed at the development strengthening of mental health knowledge of the general public advocates, parent organizations, other organizations and individuals.
- 2. <u>In-service Training:</u> Those structured activities provided to staff (and volunteers) for the purpose of sharing of information, orientation, development of technical skills, enhancement of attitudes and motivation and prevention of problems, through the use of workshops, familiarized instruction, forums, seminars, and conferences.
- 3. Consultation: The provision of mental health assistance through a process of inter-action between qualified mental health personnel and a wide range of community agencies and service providers, including but not limited to schools, courts, county social service departments, police, advocates, parent organizations, clergy, residential programs and health care personnel, via case consultation and/or program consultation.
  - 4. <u>Service Coordination</u>: This is the pinpointing of administrative responsibility within a given community for the provision of the full spectrum of services for any one of the services. It is a planning and resource-mobilizing function rather than a direct service to clients, and it is concerned with the structure and the availability of services rather than with the solution of individual's problems. It may be provided in connection with a multi-service regional system to authority. (Information and Referral Services may be provided in conjunction with service coordination and the two are typically interrelated).
  - 5. <u>Coordination-Community Planning</u>: Coordination and community planning includes those activities aimed at gathering, maintaining, analyzing, reporting and interpreting information in various forms

which describe problems for which the program has direct or indirect responsibility. The collection and analysis of information which increases the effectiveness of the program's interaction with appropriate extra organizational purposes, services, populations. Gathering and analyzing appropriate data as well as associated activities which produce input into decisions about the future allocation of resources minimizing overlap and fragmentation.

- 6. Research and Evaluation: These activities are aimed at planning, organizing and carrying out studies which describe or measure our effort, effectiveness, efficiency or some other dimension of program performance. Also those activities which develop, organize and gather information which can be used as a basis for program direction and/or modification. The gathering, maintenance and application of information or data which comments on the achievement of program.
- 7. <u>Administration:</u> Includes such activities as personnel management, record keeping, grant proposal writing, budgeting, property management, etc.

# APPENDIX F NORTHWEST REGION I CITIZENS TASK FORCE QUESTIONNAIRE ON MENTAL HEALTH RESOURCES

#### NORTHWEST REGION I CITIZENS'TASK FORCE QUESTIONNAIRE ON MENTAL HEALTH RESOURCES

Your Name		Date
I. GENERAL AGENCY IN	FORMATION	
Name of Agency		
AddressStreet		
Street	City	Zip Code
County	Telephone	
Director		
Date Agency Started Ope	erating	
Type of Agency: Please	check appropriate catego	ory of authorization.
Public:		
		State
·		Region
		County
		City
	Other (s	specify)
Private:		
<del></del>	Non-Profit Corp	poration
	Proprietary Cor	poration
-	Other (	specify)
If applicable indicate nu	mber of beds	
		serve
		YesNo
	_	
If yes, now many individ	iuals are on the list?	
II. DECRIPTION OF AGE	INCY	
Is the agency licensed	yes	no

If yes, what is the s	tatus:	
		Provisional
		Temporary
	**	Regular
By:		
		Dept. of Health
	MARKATANA	Dept. of Public Welfare
	-	Federal Agency
Please list the objectiv	es of your agency:	
·		
Please list and briefly may wish to attach par		ams of the agency. (In addition, you s, etc.)
PROGRAM TITLE	DESCRIPTION	INDIVIDUAL GROUP TO

Does your agency have a Board of Directors or other Policy board?					
		yes no			
If yes please give background	information on the membe	rship.			
Name	Role in Community				
Please Indicate the location(s) hours of operation.	of any satellite service si	te and the days and			
Location of Service	Days and Hours of Operation	Services Available (If not full range)			

#### III. AGENCY STAFF RESQURCES

For each category of staff listed below, please indicate the number of staff members and the full-time equivalents (FTE's)  $\,$ 

COD A TOTA	# STAFF	
<u>STAFF</u> Administrative	MEMBERS	EMPLOYED (FTE's)
Aides Orderlies Alcoholism Counselors		
Alcoholism Counselors Clerical		
Group Home Parents		
Home Help Aids	I	
Homemakers		
Housekeeping		
Medical Doctors (except psychiatrists)		
Nurses		
LPN	-	
RN		
Psychiatric		
Nutritionist Dietician		
Occupational Therapist		
Outreach Workers		
Physical Therapist		
Psychiatrist Technicians		
Psychiatrist	***************************************	
Psychologists		
PHD ED D		
MAMS		
BA BS		
Recreation Therapists		
Rehabilitation Counselors		Made Assistance and the second and t
Resident Counselors		
Speech Pathologists	M	
Social Workers		
MA MS		
BABS		
Volunteers		
Other (Please list by occupational		
category)		
category		
	······································	

(Does not need to be completed by Mental Health Centers and Welfare offices)

#### IV. BUDGET RESOURCES

Please indicate the percentages of your revenues from the following sources:

				Percent
General Operation	Funds			
Reimbursement for	Federal State Local r Services Medicare Medicade Welfare 3rd party re Direct clien Other sourc	t (patient) f	ees	
		TOTAL		100 %
	amount of yo		s operating budget for	fiscal year
30, 1975 which show	s all expendi ency as of thi	tures for per	et statement for July 1 rsonnel, equipment, pr se provide a detailed co	inting, etc.
Do you "write off"	any percent o	of your opera	ating budget as charity	care?
	Yes		No	
If yes, please indica	ate the perce	ntage		
Does your agency o	charge a fee f	or services?	•	
No	·			
Yes, Fix	ed Fee			
Yes, Slid	ling Scale Fee	e		
If yes, please indica	ate specific c	harges.		
Fix	xed Fee	S	liding Scale Fees	

V. FUTURE AGENCY PLANS			
Will you definitely be establishing any new	programs in the next two Years?	Yes	No
If yes, please complete the following:			
Program Title	Brief Description		
Will such programs require additional facility space	e?No		
If yes, please complete the following:			
Activity Function	Required Additional Sq. Ft.		Additional No. of people served

Will such program additions require mo	Yes,	No.		
If yes, please note the added number required on the following checklist.				
STAFF	# STAFF MEMBERS	TOTAL % EMPLOYED		
Administrative				
Aides/Orderlies				
Alcoholism Counselors				
Clerical				
Group Home Parents				
Home Health Aids				
Homemakers				
Housekeeping				
Medical Doctors (except psychiatrists)				
Nurses				
LPN				
RN				
Psychiatric				
Nutritionist/Dietician				
Occupational Therapists				
Outreach workers				
Physical Therapists				
Psychiatric Technicians		-		
Psychiatrists				
Psychologists				
PHD/ED D				
MAIMS			,	
BA BS	_			
Recreation Therapists				
Rehabilitation Counselors				
Resident Counselors				
Speech Pathologists				
Social Workers				
MA/MS				
BAJBS				
Volunteers				
Other (Please list by occupational category)				

Will you be expanding any current program	ns in the next ty	wo years?_Y	es_No.	
If yes, please complete the following:				
Program Title			Brief Description	
Source of Funding			Person in Charge	
Will such expansion require additional faci	lity space?	Yes	No.	
Activity Function	Require	d Additional	Sq. Ft.	Additional Number of People Served

Will additional staff be required to expand these programs?			
Yes		No.	
If yes, please note the added number req	uired on the fo	ollowing checklist:	
STAFF	# STAFF MEMBERS	TOTAL % TIME EMPLOYED (FTE's)	
Administrative Aides Orderlies Alcoholism Counselors Clerical Group Home Parents Home Health Aids Homemakers Housekeeping Medical Doctors (except psychiatrists) Nurses LPN RN Psychiatric Nutritionist Dietician Occupational Therapists Outreach Workers Physical Therapists Psychiatric Technicians Phsychiatrists Psychologists PHD ED D MA MS BA BS Recreation Therapists Rehabilitation Counselors Residents Counselors Speech Pathologists Social Workers MA MS BA BS Volunteers Other (Please list by occupational category)			

Do you plan to limit or discontinue any programs in the next two years?				
		YesNo		
If yes, please complete the f	ollowing:	Number of Deeple		
Program Title	Reason(s) for Limiting	Number of People Not Served		
If yes, please indicate an following checklist:	y staff reductions whic	h would occur on the		
STAFF	# STAFF <u>MEMBERS</u>			
Administrative Aides/Orderlies Alcoholism Counselors Clerical				
Group Home Parents Home Health Aids				
Homemakers Housekeeping				
Medical Doctors (except psy Nurses LPN	yeniatrists)			
RN Psychiatric				
Nutritionist Dietician Occupational Therapists				
Outreach Workers Physical Therapists Physical Therapists				
Psychiatric Technicians Psychiatrists				
Psychologists PHD ED D MA MS				
BABS Recreation Therapists				
Rehabilitation Counselors Resident Counselors				
Speech Pathologists Social Workers MA MS				
MAIMS BA BS				

Volunteers Other (Please list by occupational category	v/)
omer (1 lease list by becupational categor)	y <i>)</i>
If yes, please describe any facility includi available for other use.	ing square footage which would be
VI. AGENCY PERSPECTIVES	
List and briefly describe the major	problems of your agency.
Problem List	Description
	—————
What are the most important mental healt	h needs in your:
TOWN	
COUNTY	
RELIGION	
What specifically should be done on a region of the following group of people?	onal basis to better meet the needs
MENTALLY ILL	
MENTALLY RETARDED	
CHEMICAL DEPENDENT	

### APPENDIX G TASK FORCE MINUTES

#### TASK FORCE MINUTES

N.W. Citizens Advisory Task Force on Fergus Falls State Hospital January 8, 1976

N.W. Regional Development Commission Office Crookston, Minnesota 56716

Members present: Richard Jamison, Roy Waters, Emil Bagley, Wayne Juhl, Sanna Brovold, Ralph Hunt, Richard Larson for Vernon Scott, Leon Pribula, Dr. Steve Levinson, Don Gagner.

Members Absent: Harry Hanson, Sr., Art Christenson, Oris Moen, Art Kohlhase, Chuck Stevens.

Staff: Mike Kaelke, Helen Ranum.

The meeting was called to order by Acting Chairman, Richard Jamison at 10:45 a.m. at the N. W. Regional Development Commission Office.

#### Preliminary Review Of Data From FFSH For Region I People

Chairman Jamison called on Mike Kaelke who went through the preliminary data collected on the Fergus Falls Hospital for Region I. Kaelke reported there was 109 people with chemical dependency problems from the region from July 1, 1974 to June 30, 1975. The average length of treatment for these people was 68.9 days. The age group from 22-30 ranked highest, two to four months was high for length of treatment and there were 102 males to 9 females treated. There was 85 voluntary and 19 committed admissions. 56 were re-admitted.

There were 127 people with mental health problems treated at Fergus Falls for the same time period. As of June 30, 1975, 41 of the 127 people were still hospitalized. The age group with highest mental problems were the 51-60 and 61 and older groups. Again the number of males were greater than the female. There were 42 cases with on-going treatment as of 7-1-75.

There were 127 admitted to Fergus Falls Hospital from Region I for mentally ill care. 10 were from hold order, 62 informal (informal means patients who admitted themselves without application, they must stay 12 hours, but can leave after that time if they wish), 4 emergency, 47 committed, 2 transfers.

There were 149 people with mental retardation from Region I who were served at Fergus Falls State Hospital during this same period. The average length of treatment was 4.4 years. 123 of these cases were on-going, 3 discontinued, 9 for 5 to 12 months, 11 for 2-4 months and 3 for 1-2 weeks. There was 81 male and 68 females. Thirteen were voluntary admissions, 134 committed and 2 transfers.

#### Consideration Of A Task Force January Visit At The FFSH

The Region I Task Force was invited to visit the Fergus Falls State Hospital. It was decided to hold their March meeting at Fergus Falls.

The Task Force regular meeting date is set for the 1st Thursday of each month.

The February meeting will be held at Glenmore in Crookston.

#### **Decision On Changes In Budget To Cover Cost For Data Processing**

Kaelke went over the budget and showed areas where some money could be better used elsewhere. He requested authority to spend \$1,500 for data processing computer time. The motion was made by Juhl and seconded by Dr. Levinson to recommend to the Commission to spend the \$1,500 for computer time. Motion carried.

### Approval To Include Only Mentally Retarded, Mentally, Ill, And Chemically Dependent In The Study Population

The motion was made by Pribula, seconded by Levinson to collect data for only mentally retarded, mentally ill, and chemically dependent in the study population. Motion carried.

#### Review, Modify, And Approve Interim Status Report To The Legislature

The roughdraft of Region I Task Force's Interim Status Report on Fergus Falls State Hospital was reviewed and a few changes were recommended. Under "Activities to be completed", Roy Waters recommended that funding of alternative programs be included. Under "Methodology of the study", a more positive statement be prepared.

The motion was made by Waters and seconded by Engen to include these changes in the report. Motion carried.

#### **Report On Joint Coordinating Committee Meeting**

Roy Waters gave a report on the Joint Coordinating meeting that met at the Corrections Center, Crookston November 11, 1975. Waters reported the Coordinating Committee's role and functions would include liaison between the Regional Task Forces. Each of the Task Forces would submit a final report to the Legislature. The issue of the closing of the Fergus Falls Hospital laundry was discussed. Waters said they were planning on sending the laundry to Brainerd. Waters stated that they felt it was not a Task Force issue and they could take no action on this issue.

#### Other

The motion was made and seconded that Chairman Moen, Gene Abbott and Mike Kaelke represent the Task Force at the State Senate and House hearing in February. Motion Carried.

Meeting adjourned at 12:45 p.m.

The next meeting will be held at Glenmore in Crookston February 5th.

#### TASK FORCE MINUTES

N.W. Citizens Advisory Task Force on Fergus Falls State Hospital October 14, 1975 N.W. Mental Health Center Crookston, Minnesota 56716

Members Present: Oris Moen, Dr. Steve Levinson, Sanna Brovold, Art Kohlhase, Chuck Stephens, Richard Jamison, Harry Hanson, Roy Waters, Lee Engen.

Members Absent: Wayne Juhl, Leon Pribula, Art Christenson, Don Gagner, Vernon Scott, and Emil Bagley.

Others Present: Dr. Mike Kaelke, Gene Abbott.

The meeting was called to order at 1:45. Chairman Moen called upon Gene Abbott to introduce planner Kaelke to the Task Force.

On motion of Art Kohlhase, seconded by steve Levinson the minutes of the August 1, 1975 meeting were approved as mailed.

Chairman Moen called upon Mike Kaelke to present the proposed work plan.

During the presentation of the work plan discussion ensued on the following points:

Community Based Treatment Resource - After much discussion the task force agreed that a thorough and complete assessment of community based resources is necessary for the study. This assessment should consider services provided by regular Mental Health service providers as well as service provided by peace officers, Association of Retarded Citizens, Lutheran Family Service, Churches, Nursing Homes, etc.

<u>Data Collection</u> - The Task Force asked Dr. Kaelke to meet with area <u>professionals</u> in developing the questionnaire for data collection and in collecting the data needed for the study. Dr. Kaelke is to meet with County Welfare Directors, a Representative from the Day-Nite Unit, Roy Waters, Dick Jenson and others to develop the data. The Task Force agreed that the study would have an impact on every Mental Health service provider and that the area professionals would probably want the opportunity for input.

<u>Categories of Service</u> - It was agreed that the work plan should add "short term in-patient service" to the categories of service to be considered in the study.

Evaluation - After a great deal of discussion the Task Force agreed to modify item VIII in the work plan from "Evaluate effectiveness of Fergus Falls State Hospital and Community Based Programs" to "Evaluate the Value of the impact to the individual, of Fergus Falls State Hospital and/or Community Based Programs." Population groups to be considered - Dr. Kaelke presented a list of population groups which Region IV is including in

their project. This list included Mentally II1, Mentally Retarded (EMR), TMR, (Severe profound), Cerebral Palsied, Epileptic, Chemically Dependent (alcoholic, other drugs), Juvenile with behavorial disorders, Veterans needing in-patient care, individuals with deteriorating Neurological problems. The Task Force agreed to include these population groups in the study by requested that visually handicapped and hearing impaired be included if time and resources allowed.

The Task Force also set the first Thursday of each month as a standard meeting date.

The next meeting will be held on December 4, 1975.

#### FERGUS FALLS STATE HOSPITAL STUDY

#### STATEMENT ON THE JOINT COORDINATION COMMITTEE

#### **Voting Membership**

Norman Anderson Chairperson, West Central Citizens Advisory Task Force

Mr. Oris Moen Chairperson, Northwest Citizens Advisory Task Force

Mr. Wayne Juhl Member, Northwest Citizens Advisory Task Force

John Snowberg Member, West Central Citizens Advisory Task Force

#### **Ex-Officio Membership**

DPW assistant Commissioner for Comprehensive Planning

Mr. Roy Anderson Director, Lakeland Mental Health Center

Mr. Robert Hoffman Administrator, Fergus Falls State Hospital

Mr. Wesley Restad DPW Assistant Commissioner for Residential Services

Mr. Roy Waters Director, N.W. Mental Health Center

Representative Eugen Wenstrom State Representative

Senator Roger Moe State Senator

#### **Role of Committee**

The Joint Committee will review the work plans, any submitted tentative recommendations and the final reports of the two Task Forces. This coordinative function will be accomplished in order to:

- 1) share information;
- 2) evaluate the level of success in meeting the legislative mandate:
- 3) assess the extent of reaching the necessary and appropriate level of compatability in the final two reports; and
- 4) make recommendations to the respective Task Forces on areas which may require additional study.

#### **Committee Mechanics**

The Joint Committee will be convened upon the consensus of need by the Chairpersons of the Task Forces and the Executive Directors of the West Central and Northwest Regional Development Commissions. The two Task Force Chairmen shall alternate in announcing, chairing, and recording the meetings.

#### TASK FORCE MINUTES

The first meeting of the N.W. Citizens Advisory Task Force on the Fergus Falls State Hospital was held at the Erie Jr. Restaurant, Detroit Lakes beginning at 1:30 p.m., August 1, 1975.

Chairman Oris Moen called the meeting to order - Members present were: Harry Hanson, Wayne Juhl, Leon Pribula, Art Christenson, Oris Moen, Richard Jamison, Vernon Scott, Roy Waters, Dr. Steve Levinson, Art Kohlhase, Chuck Stephens, Sanna Brovold, Lee Engen, Emil Bagley, Ralph Hunt. Members absent were: Don Gagner. Others present: Gene Abbott; NWRDC.

On motion of Jamison seconded by Juhl, Gene Abbott was nominated as secretary to the committee. There being no other nominations a unanimous ballot was cast for Abbott.

Chairman Moen opened nominations for Vice Chairman - on motion of Roy Waters, seconded by Art Kohlhase, Richard Jamison was nominated. There being no other nominations a unanimous ballot was cast for Jamison.

Chairman Moen asked Gene Abbott of the NWRDC to explain the proposed budget for the project. The following budget was proposed for the 22 month duration of the project:

#### FERGUS FALLS STATE HOSPITAL PROJECT

#### 22 Month Budget

Sept. 1, 1975 - June 30, 1977

STAFF	Monthly	Yearly	Project Duration
Project Director	1,295.00	15,545.00	28,500.00
Fringe	147.00	1,795.00	3,225.00
Health Insurance	20.00	240.00	440.00
Travel	200.00	2,400.00	4,400.00
COMMITTEE			
Travel	210.00	2,520.00	4,620.00
Per Diem	250.00	3,000.00	5,500.00
OFFICE EXPENSES			
Printing - Copying	50.00	600.00	1,100.00
Supplies	30.00	360.00	660.00
Telephone	70.00	848.00	1,555.00
TOTAL	\$2,272.00	\$27,272.00	\$50,000.00

After discussion a motion was made by Juhl seconded by Scott to adopt the budget as proposed. Motion carried.

Abbott presented a summary of the applicants qualifications for the staff position with the Committee. After this brief review it was moved by Kohlhase seconded by Pribula that Chuck Stephens be nominated to participate in interviewing and on motion of Juhl seconded by Brovold, Roy Waters was nominated to participate in interviewing. Waters and Stephens are to sit in with the Personnel Committee of NWRDC when it interviews applicants for the Committee staff.

The Committee discussed coordination which is to take place between the two Regional Task Forces. Roy Waters nominated Wayne Juhl to serve with the Chairman on this Committee. Seconded by Bagley. There being no other nominations unanimous ballot was cast for Wayne Juhl.

Gene Abbott explained the relationship of the Task Force to the Regional

Development Committee. The Task Force is created as a Committee of the RDC and as such it is advisory to the Commission. Any plans which are proposed must have public hearings and must be adopted by the RDC to have official standing.

The Task Force agreed to meet in Red Lake Falls next time with the specific date to be set by Oris Moen and Gene Abbott.

There being no further business the meeting adjourned at 2:45.

## APPENDIX H LETTER OF APPRECIATION



# NorthWest Regional Development Commission

425 Woodland Avenue · Crookston, Minn. 56716 · 218-281-1396

January 14, 1976

Members of the House and Senate Minnesota Legislature St. Paul, MN

Dear Senators and Representatives,

Truin Strangenit

On behalf of the Northwest Minnesota Regional Development Commission, I convey our appreciation for your support of this study of the Fergus Falls State Hospital and other mental health services of our region.

We thank you for the opportunity to make direct input into the decision-making process and look forward to submission of our final recommendations next January.

With best wishes for a successful interim session.

Sincerely,

Ervin Strandquist

Chairperson, Northwest Regional Development Commission

