

850751

Temporary Housing Demonstration Program

Report to the Legislature

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Chapter 654 Article 2 Section 22(c) and
Article 5 Section 42 (268.38) Subdivison 11.

March 15, 1985

Submitted by the

Minnesota Housing Finance Agency and the
Minnesota Department of Economic Security

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and Art 5, section 42, subd 11
(MS268.38)

TEMPORARY HOUSING DEMONSTRATION PROGRAM

REPORT TO THE LEGISLATURE
MARCH 15, 1985

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I. TEMPORARY HOUSING DEMONSTRATION PROGRAM OVERVIEW

A. Summary of Legislation

The 1984 session of the Minnesota legislature appropriated \$250,000 to the Minnesota Housing Finance Agency (MHFA) and \$250,000 to the Minnesota Department of Economic Security (DES) to establish a Temporary Housing Demonstration Program.

The MHFA was directed to develop a program which would utilize the \$250,000 to make grants to nonprofit sponsors to provide "temporary housing" to persons of low and moderate income. The legislation defined "temporary housing" as "housing provided for a limited duration not exceeding six months and available for occupancy on a 24 hour basis."

Specifically, the MHFA funds were to be used to acquire, purchase or rehabilitate a structure to be used to provide "temporary housing."

The DES was to establish a program which would use the \$250,000 to make grants to nonprofit sponsors to provide "support services" for the homeless. The legislation defined "support services" as "an assessment service that identifies the need of individuals for independent living and arranges or provides for the appropriate educational, social, legal, advocacy, child care, employment, financial, or information and referral services to meet these needs."

Specifically, DES funds were to be used to initiate, maintain, or expand programs which provide "temporary housing" and "support services."

The MHFA and DES coordinated programs and funding cycles to allow applicants to request funds for both housing and support service purposes. Some applicants requested and received funds from both agencies; therefore, a joint report was prepared for the benefit of the legislature.

A copy of the authorizing legislation is attached in Appendices A and B.

B. Program Implementation

The MHFA and DES worked together to develop program guidelines and to coordinate funding to allow applicants to submit proposals to both agencies at the same time.

On June 11, 1984 a joint request was issued for proposals to be funded under the Temporary Housing Demonstration Program. About 150 requests for application packets were received by

both agencies. Nearly 40 persons attended a pre-proposal meeting sponsored jointly by MHFA and DES with fourteen of those in attendance from outside the seven-county Twin Cities metropolitan area.

By July 13, 1984 the application deadline, 31 complete application packets were submitted requesting in excess of \$500,000 from MHFA and \$750,000 from DES, for a total of \$1,250,000 in temporary housing assistance. This figure might have been greater if applicants had been allowed more time to develop projects; however, a short application period was necessary to begin construction before winter set in and to expend funds before the end of the fiscal year.

After staff reviewed all applications submitted, recommendations for selection were made to the Board of the Minnesota Housing Finance Agency Board and the Commissioner of Economic Security for approval.

Nine of the twelve proposals submitted to MHFA were awarded housing development funds. Nine of the nineteen proposals submitted to DES were awarded support funds. Of these, four requested and received funding from both agencies.

A total of fourteen applicants were selected as Temporary Housing Demonstration Program grantees; these were:

GRANTEE	APPLI- CATION REQUEST	DES GRANT AMOUNT	MHFA GRANT AMOUNT	OTHER FUNDS	TOTAL PROJECT FUNDING
<u>Casa de Esperanza</u> St. Paul, MN	\$ 79,000 Rehabilitation \$ 39,750 Support Services	\$ 24,000	\$ 40,000	\$ 130,163	\$ 194,163
<u>Catholic Charities</u> Minneapolis, MN	\$ 160,000 Support Services	\$ 42,000	--	\$ 24,989	\$ 66,989
<u>Dorothy Day House</u> <u>of Hospitality</u> Moorhead, MN	\$ 10,000 Rehabilitation	--	\$ 10,000	\$ 1,000	\$ 11,000
<u>Elim Baptist Church</u> Minneapolis, MN	\$ 20,000 Support Services	\$ 20,000	--	\$ 20,000	\$ 40,000
<u>Juel Fairbanks</u> <u>Chemical Depend-</u> <u>ency Service</u> St. Paul, MN	\$ 40,831 Support Services \$ 25,000 Acquisition	\$ 33,000	\$ 25,000	\$ 52,600	\$ 110,600

GRANTEE	APPLI- CATION REQUEST	DES GRANT AMOUNT	MHFA GRANT AMOUNT	OTHER FUNDS	TOTAL PROJECT FUNDING
<u>Leech Lake Reserva-</u> <u>tion Business</u> <u>Committee</u> Case Lake, MN	\$ 59,000 Acquisitions Rehabilitation	--	\$ 36,000	\$ 4,000	\$ 40,000
<u>Mankato Coalition</u> <u>for Affordable</u> <u>Housing and Blue</u> <u>Earth County</u> <u>Human Services</u> Mankato, MN	\$ 42,900 Support Services \$ 75,000 Rehabilitation	\$ 28,425	\$ 50,000	\$101,325	\$179,750
<u>Sabathani Community</u> <u>Center, Inc.</u> Minneapolis, MN	\$ 10,242 Rehabilitation	--	\$ 10,000	\$ 287	\$ 10,287
<u>St. Paul Urban League</u> St. Paul, MN	\$ 10,000 Rehabilitation	--	\$ 5,000	\$ 4,000	\$ 9,000
<u>St. Paul YWCA</u> St. Paul, MN	\$ 49,157 Support Services	\$ 30,000	--	\$ 40,000	\$ 70,000
<u>Salvation Army</u> Minneapolis, MN	\$ 50,170 Support Services	\$ 39,000	--	\$ 11,000	\$ 50,000
<u>Tri-Valley Oppor-</u> <u>tunity Council,</u> <u>Inc.</u> Crookston, MN	\$ 27,164 Rehabilitation	--	\$ 24,000	\$ 11,000	\$ 35,000
<u>West Central Com-</u> <u>munity Services</u> Willmar, MN	\$ 25,000 Support Services	\$ 25,000	--	\$ 10,000	\$ 35,000
<u>Women's Shelter Inc.</u> Rochester, MN	\$ 42,664 Support Services \$ 68,176 Acquisition and Rehabilitation	\$ 37,000	\$ 50,000 Acquisition Only	\$100,000	\$187,000
TOTALS	\$834,236	\$278,425*	\$250,000	\$510,364	\$1,038,789

* \$28,425 was granted to the Mankato Coalition for Affordable Housing utilizing DES Community Service Block Grant discretionary funds.

Grant awards were announced in mid-August, 1984. Of the fourteen proposals funded:

- Eight serve homeless persons in the seven-county Twin Cities metropolitan area.
- Six serve homeless persons outside the seven-county Twin Cities metropolitan area.
- Four primarily serve single persons.
- Four serve homeless persons with an emphasis on minority populations.
- Three primarily serve persons leaving shelters for family abuse.
- Six serve families and women with children.
- Program funds were leveraged approximately dollar-for-dollar (1.02:1) with funds from other sources, i.e., county, federal, foundation, private, and in-kind contributions.

A more detailed description of each of the funded proposals is attached in Appendix C.

C. Program Information

In order to collect uniform data to better measure the nature and extent of the need for temporary housing, DES grant recipients were required to collect and make available certain information. To provide a more extensive measurement, this information was also collected from MHFA grant recipients. Because of the variety of program implementation dates for each grantee, the following data reflect a lower response than anticipated when all programs are fully implemented. A final report of the collected data could be provided after June 30, 1985. The following data were taken from grantee reports collected during the period of October 1, 1984 through February 1, 1985.

1. Number of requests for temporary housing, including the number of persons requiring assistance:
 - Grantees received 1,572 requests for temporary housing assistance over the four month reporting period.
2. Number of persons for whom services are provided, including differences between adults and minor children:

- More than half of the persons requesting assistance were turned away due to lack of space. Seven hundred eighteen (718) persons were assisted by grantees.
 - Most persons not assisted were referred to other agencies for assistance; however, follow-up data is not available on the services received.
 - About 25% of the persons receiving assistance were minor children.
3. Reasons for seeking assistance. Of all the persons receiving temporary housing assistance:
- 26% were homeless because of family abuse, spouse abandonment or friction with roommates or family.
 - 21% were displaced from their previous place of residence due to eviction, condemnation, fire, or rent increases.
 - 15% had no permanent housing and were living in overnight shelters, in cars, or on the street.
 - 15% were unemployed or underemployed.
 - 15% were relocating or new to the area with no permanent residence.
 - 8% were recently deinstitutionalized or suffered from chemical dependence or mental illness.
4. Length of stay:
- The length of stay varies from one day to six months; however, most persons tend to stay for about four weeks.
5. Reasons for leaving the housing:
- 79% were placed in permanent housing.
 - 12% were referred to another program.
 - 9% left the program and returned to previous unsatisfactory housing arrangements, i.e., returned to an abusive situation or continued to travel in search of employment.

6. Demand for support services. Of the persons seeking assistance, the following requests for services were made:

- 69% client advocacy.
- 51% information and referral.
- 44% financial.
- 42% social.
- 24% employment.
- 16% legal.
- 16% educational.
- 14% request other assistance, i.e., moving and transportation assistance.
- 11% childcare.

7. Follow-up information on persons assisted, if possible:

This information is not available at this time. At the end of the DES grant period, the follow-up information, if possible, will be analyzed and a report prepared.

8. Source of income:

- 65% received some type of public assistance, i.e., Aid for Families with Dependent Children; General Assistance; Women, Infants and Children; or Social Security.
- 21% were employed part-time, underemployed, or through the Minnesota Emergency Employment Development Program.
- 13% had no income.
- 1% had some savings or were receiving money from friends or family.

9. Race of persons assisted:

- 64% Caucasian.
- 22% Black.

- 9% Native American.
- 3% Hispanic.
- 2% Asian.

10. Sex of persons assisted:

- 56% female.
- 44% male.

II. MHFA TEMPORARY HOUSING DEMONSTRATION PROGRAM

A. MHFA Program

In April, 1984 the Minnesota Legislature appropriated \$250,000 to the MHFA and assigned the agency the task of establishing and administering a Temporary Housing Demonstration Program to make grants to nonprofit organizations to provide temporary housing to low and moderate income persons.

Under the Temporary Housing Demonstration Program, the MHFA has committed the \$250,000 to acquire five new temporary housing structures and to rehabilitate four existing temporary housing structures. The total capacity of the 9 structures is 147 individuals. Since persons under the MHFA Program generally stay an average of 15-30 days, these structures will house from 300 to 1800 homeless persons annually depending on the length of stay.

The MHFA program was developed in a month to allow the applicants time to submit proposals before the winter of 1984-85. To expedite the program development, the MHFA program was modeled after a very successful temporary housing program in New York City. In 1983, New York had awarded \$6.3 million in state aid for construction and rehabilitation of housing for the homeless. This was the first of four years of funding under a \$50 million program.

The MHFA program funds may be used to pay the cost of land or building acquisition, building construction, and/or building rehabilitation. The MHFA disburses program funds in the form of a deferred payment, no-interest loan. The funds are awarded upon completion of the acquisition or funded construction work. The funds must be repaid in full if the structure fails to operate as temporary housing and/or the grantee fails to comply with the reporting or income provisions of the program during the five (5) years following the award. After the fifth year, the loan becomes a grant with no obligation of repayment.

Under the rules promulgated for the MHFA Temporary Housing Demonstration Program:

An eligible applicant is defined as a nonprofit corporation.

An eligible resident is defined as a homeless person or family of low or moderate income. The MHFA wishes to assist primarily persons of low or very low income; therefore, the maximum gross annual

income is defined as 50% of the U.S. Department of Housing and Urban Development Statewide median income (\$13,800 for a family of four).

An eligible structure could be almost any type of building, such as an apartment, lodging house, dormitory, or a single family residence, as long as it is utilized to provide temporary housing for five years following the award.

B. MHFA Program Process

The MHFA and DES published a joint request for proposals on June 11, 1984. Applicants were allowed five weeks, until July 13, 1984, to acquire application materials, develop housing projects, arrange for the provision of support services and supplementary funding, and prepare the application packet.

The MHFA requested the assistance of local temporary housing and support services providers to develop selection criteria for proposals submitted to the MHFA. Applications which best met the following selection criteria were selected and funded to the extent funds were available:

1. The immediacy of the need documented for the temporary housing in the area in which the structure is proposed.
2. The extent to which the grant will be combined with funds or in-kind contributions from other public or private sources.
3. The availability and source of funds to pay the portion of the cost of acquisition, construction, or rehabilitation of the structure not funded by the grant, as evidenced by documentation of commitments from financial institutions, government agencies, and other sources.
4. The availability and source of funds to pay the ongoing cost of support services, as evidenced by documentation of commitments from government agencies and other sources of funding necessary to pay such costs.
5. The distribution of funds to serve a variety of homeless populations, including but not limited to:
 - a. Families with children;
 - b. Couples;

- c. Single persons; and
 - d. Persons leaving shelters for family abuse.
6. The geographic distribution of funded applications within the state, including:
- a. The distribution of temporary housing in underserved geographic areas where resources for homeless persons do not exist or are not adequate; and
 - b. The distribution of temporary housing across the state to prevent awarding more than sixty-six percent (66%) of the funds to a single Minnesota economic development region.
7. The capacity of the applicant to proceed promptly with the acquisition, construction or rehabilitation of the structure, as evidenced by:
- a. Site control of the proposed structure location;
 - b. Firm commitments of additional funds needed; and
 - c. Provision of applicable development plans, including cost projections, architectural drawing, and a reasonable timetable for completion.
8. The amount of the grant requested as compared to the total resources available.
9. The extent to which the application receives the support and participation of the local community.
10. The geographic location of the structure in relation to:
- a. Support Services;
 - b. Recreational facilities;
 - c. Medical facilities; and
 - d. Transportation.
11. The reasonableness of the acquisition, construction or rehabilitation costs with preference given to applications which minimize the cost per temporary housing unit provided.

12. The extent to which the applicant suggests innovative and cost-effective models for provision of support services which are appropriate to the needs of the homeless population to be served.
13. The experience of the applicant in:
 - a. Developing or managing temporary housing;
 - b. Providing support services; and
 - c. Serving the specific target population of homeless persons.

Awards were announced in August, 1984, and the MHFA then issued a loan commitment to each grantee. Awards are disbursed when the acquisition and/or the construction work is completed and the building's compliance with fire, safety and building codes is demonstrated.

As of March 15, 1985, four of the funded projects have been completed and five are under construction and scheduled for completion in March or April, 1985.

Although applicants had only 5 weeks to prepare the proposals, the response was good with twelve applications submitted. Several more applicants expressed an interest in the program, but did not submit a proposal prior to the deadline. The MHFA continues to receive inquiries concerning the Temporary Housing Demonstration Program.

The long term success of the program cannot be determined at this early date. The demand for the program is evident from the continued requests for funding. The MHFA will continue to monitor the program over the term of the Deferred Loan Repayment Agreement (five years) and periodically prepare status reports.

III. DES TEMPORARY HOUSING DEMONSTRATION PROGRAM

A. DES Program Administration

In May, 1984, the Minnesota Legislature appropriated \$250,000.00 to the Department of Economic Security for the implementation of a Temporary Housing Demonstration Program which would make grant allocations to non-profit organizations for the provision of support services to the homeless of Minnesota. Support services could include appropriate education, legal assistance, social services, employment services, child care, financial and information and referral services.

The Office of Economic Opportunity (O.E.O.) was charged with the task of administering the program for the Department. O.E.O. did not receive an administrative allocation.

O.E.O. committed a one-half time staff person to the coordination of the program. In May, O.E.O. met with MHFA and interested persons to establish the proposal process. In June a request for proposal was prepared and published in the Federal Register as well as sent to a mailing list of over 200 agencies and individuals throughout the State. A pre-proposal conference was held for the public with representatives from both MHFA and O.E.O. O.E.O. arranged for resource persons to attend. July 13 was set as the deadline for submission of applications. Staff reviewed applications and grant awards were announced in August. Grant agreements were prepared. Grantees returned the signed agreements throughout September and all agreements were encumbered by October 1.

B. DES Program Process

Nineteen applications were submitted and reviewed for completeness and degree of compliance with criteria stated in the legislation. A summary of the criteria based on state statute requirements used for grant awards follows: grants will be awarded to as wide a variety of programs as possible with emphasis on programs that concentrate on long-term solutions to individual housing problems. At least two programs funded will be located in the seven county metropolitan area. At least one program funded will be designed primarily to serve single persons. At least one program will be designed primarily to serve persons leaving a shelter for family abuse.

Applications were rated on the quality of proposal using the following elements:

1. Program objectives.
2. Availability of adequate funding.
3. Appropriateness of the proposed program for the population to be served.
4. A description of how the program will help individuals move into permanent housing.
5. A plan for the collection of data.
6. A description of the method to be used for program evaluation and
7. Evidence of participation in the development of the application of any agency or governmental body that will provide essential sources or assistance to the program.

Nine awards were granted for a total of \$278,425.00.

C. Results of Program Evaluations

The activity of the grant awards were monitored through on-site reviews conducted by staff to assess the extent of the compliance of proposed program activity by each grantee. In addition to this assessment, grantees were required to submit bi-monthly reports and complete an interim self-assessment.

What follows is a brief description of each grantee's evaluation.

Casa de Esperanza

Casa de Esperanza expanded a project called Women's Empowerment Program from part-time to full-time through the hiring of a full-time coordinator. The Women's Empowerment Program works with victims of family abuse to assist them to acquire skills necessary to survival after the emergency is over and they wish to live independently. Review of the Coordinator's resume and a monitoring interview with her indicated that this staff person was qualified for the position and seemed to be successful at expanding the program services of health, education, employment, budgeting, culture and leisure.

Catholic Charities

The program design, placement of clients in scattered subsidized rental units near downtown Minneapolis, appears to be very sound, although the program was slow in implementation and will therefore serve a smaller number of clients than had been projected.

Elim Transitional Housing

This is a project which has had the advantage of operating for two years prior to state funding. The number of clients served and their success rate of permanent housing is impressive (80-90%). Future needs of this program are new sources of funding to expand staff. (Currently there are some excellent volunteers who function as staff.) Follow-up on clients who leave the program would be advantageous but is a low priority due to the lack of staff. Data collection is good but would be facilitated by computer (which they hope to acquire) and by uniform reporting requirements from their funding sources.

Juel Fairbanks Ed LaFromboise Residence

Juel Fairbanks Chemical Dependency Services has acquired a large attractive house which can accommodate 6 to 7 persons. The facility offers very comfortable and home-like surroundings with a good measure of independence and privacy for the residents. A close link to support services and staff is available in a facility located next door. Residents are very appreciative of the comfortable surroundings and there is good follow-up on ex-clients (80%). Staff appears very responsible and caring.

Mankato Coalition for Affordable Housing - Blue Earth County

The grant was issued in February, 1985, and the program will be implemented in March or April, 1985, therefore program information is not available for evaluation at this time.

Salvation Army

Design of an appropriate project was the first responsibility of the newly hired staff in this program. Most other grantees had this accomplished prior to the receipt of funding, yet given the later start date for this program, the Salvation Army expects to surpass the original goal of numbers of clients placed. To date, they have already placed a high number of households in permanent

housing (22 households). This is impressive due to the more difficult clients they tend to serve (single, unemployed males from emergency shelters).

St. Paul YWCA

Very thorough screening of potential clients is done in this program by a licensed therapist. Only women who can demonstrate a "readiness" and willingness to change their lives are admitted. The women receive intensive one-to-one counseling and advocacy, and consequently their strong support system is aiding clients to make life changes and become self-sufficient. The major problem facing the program is a lack of potential sources of funding for continued operation after the grant period.

West Central Community Services

Due to the rural nature of this program there have been barriers to accomplishing as much as was originally anticipated. Located in Willmar, this program also serves the surrounding Seven County area. Clients are very isolated from the actual facility. The outreach program has been difficult to implement because of client transportation problems and availability of child care. Yet, the organizing has begun and the agency has a solid administration and an excellent diversification of funding to ensure continuity. Private donations and community support is also evident.

Women's Shelter, Inc.

This project is very close to meeting client projections (seven persons each month as opposed to a projected eight). An unfortunate burglary threatened the feeling of security for residents in the month of January. A more comprehensive alarm system was installed and there have been no further incidents.

IN SUMMARY, DES did not find any outstanding problems with grantee program compliance. The only difficult aspect of the program was the time available both to the state and therefore to the applicants for the preparation of proposals and implementation of the program. Without exception all of the grantees stated that they are meeting the goals of their projects and in many instances surpassing them. The apparent success of the program has been largely dependent on the ability of DES to work closely with the grantees and MHFA. The single most serious problem which faces the future of these grantees is an interruption of service delivery due to a lack of available funds in a growing atmosphere of need.

D. Evaluation of Collected Data

As is evident by the data collected to date, there are many more individuals who could potentially benefit from the Temporary Housing Program. The program should double its capacity to meet the present need.

Although the program is only at its mid-point, services provided to the clientele appear to be very successful in assisting individuals to move into permanent housing. For the majority of persons served a relatively short stay (2-3 months) seems adequate.

A lack of employment appears to be the major barrier to individuals in providing housing for themselves. Forced into public assistance, the General Assistance grant is not large enough to cover their basic expenses.

There is a slighter larger number of women than men in the program (55% versus 46%); and 25% are children. A more concerted effort to supply housing for families seems evident.

E. Recommendations for Future Action by the Legislature

According to the 1980 Census, 375,000 Minnesotans are living at or below the federally defined poverty level (\$4,860.00 a year for a family of four). In 1983 according to statistics collected by the Minnesota Twin Cities Coalition for Health Care for the Homeless, 10,786 unduplicated clients were served through emergency shelters in the Twin Cities area. During the same period the Red Cross operated a placement service for emergency food and shelter for over 100 clients a month. People Serving People, the largest shelter in Minneapolis, served 5,005 persons from January 1, 1984, to December 31. In the next few years, Minneapolis expects to lose about 800 units of low cost housing. The City of St. Paul estimates their homeless population to be between 300 and 350 people a night.

It is estimated that in 1984 only 51% (over 15,000 persons) of the requests for housing in a shelter for family abuse were accommodated. According to Women's Shelter, Inc., approximately 2/3 of these individuals will seek new housing arrangements upon leaving a shelter and 80% of these will have incomes below \$100 a month.

Based on currently available data, loss of income, family abuse and chemical dependency are the most frequent causes of homelessness. Plant closings, farm foreclosures, increased marital disruption, and the loss of low cost housing units add to the continuing barriers of new

employment opportunities, adequate benefits and support services. These factors can be expected to continue to increase the numbers of homeless in Minnesota.

The Department of Economic Security recommends that the legislature continue to look at the problem of homelessness in Minnesota and to consider whether continuation of a statewide temporary housing program is an appropriate vehicle to meet that need.

LEGISLATION FOR THE MHFA TEMPORARY HOUSING
DEMONSTRATION PROGRAM

Sec. 128. Minnesota Statutes 1982, section 462A.05, subdivision 20, is amended to read:

Subd. 20. The agency may make grants solely to non-profit sponsors, as defined by the agency, for residential housing to be used to provide temporary housing to low and moderate income persons and families having an immediate need for temporary housing as a result of natural disaster, resettlement, condemnation, displacement, lack of habitable housing or other cause defined by the agency. Grants pursuant to this subdivision shall not be used for residential care facilities or for facilities that provide housing available for occupancy on less than a 24-hour continuous basis. To the extent possible, a nonprofit sponsor shall combine the grant with other funds obtained from public and private sources. In making grants, the agency shall determine the circumstances under which and the terms and conditions under which all or any portion thereof will be repaid and the appropriate security should repayment be required.

LEGISLATION FOR THE DES TEMPORARY
HOUSING DEMONSTRATION PROGRAM

Sec. 42. [268.38] [TEMPORARY HOUSING DEMONSTRATION PROGRAM.]

Subdivision 1. [DEFINITIONS.] For the purpose of this section the following terms have the meanings given:

- (a) "Temporary housing" means housing provided for a limited duration not exceeding six months and available for occupancy on a 24-hour continuous basis.
- (b) "Support services" means an assessment service that identifies the needs of individuals for independent living and arranges or provides for the appropriate educational, social, legal, advocacy, child care, employment, financial, or information and referral services to meet these needs.
- (c) "Commissioner" means the commissioner of economic security.

Subd. 2. [ESTABLISHMENT AND ADMINISTRATION.] A temporary housing demonstration program is established to be administered by the commissioner. The commissioner may make grants to eligible recipients or enter into agreements with community action agencies or other public or private non-profit agencies to make grants to eligible recipients to initiate, maintain, or expand programs to provide temporary housing and support services for persons in need of temporary housing. The commissioner shall ensure that money appropriated to implement this section is distributed as soon as practicable. The commissioner may make grants directly to eligible recipients.

The program shall terminate on June 30, 1985.

Subd. 3. [ELIGIBLE RECIPIENTS.] A housing and redevelopment authority established under section 462.425 or a community action agency recognized under section 268.53 is eligible for assistance under the program. In addition, a partnership, joint venture, corporation, or association that meets the following requirements is also eligible:

- (1) it is established for a purpose not involving pecuniary gain to its members, partners, or shareholders;

(2) it does not pay dividends or other pecuniary remuneration, directly or indirectly, to its members, partners, or shareholders; and

(3) in the case of a private, nonprofit corporation, it is established under and in compliance with chapter 317.

Subd. 4. [APPLICATIONS.] An eligible recipient may apply to the commissioner, or to a nonprofit agency designated by the commissioner, for a grant to initiate, maintain, or expand a program providing temporary housing and support services for persons in need of temporary housing. The application must include:

(1) a proposal for the provision of temporary housing and support services, including program objectives, availability of adequate funding, appropriateness of the proposed program for the population to be served, and how the program will help individuals to move into permanent housing;

(2) a proposed budget;

(3) a plan for collection of required data and the method to be used for program evaluation; and

(4) evidence of the participation in the development of the application of any agency or governmental body that will provide essential services or assistance to the program.

Subd. 5. [CRITERIA FOR GRANT AWARDS.] Criteria for the award of grants must include:

(1) evidence that the application meets all program requirements;

(2) evidence of the need of the applicant for state assistance and of the need for the particular program;

(3) indication of long-range plans for future funding if the need continues to exist for the service; and

(4) assurance that grants are awarded to as wide a variety of programs as possible, with emphasis on programs that concentrate on long-term solutions to individual housing problems.

Subd. 6. [PROGRAMS DESIGNATED.] At least two programs funded must be located in the seven-county metropolitan area and at least one program must be located outside of the metropolitan area. At least one program must be designed primarily to serve families with children, at least one program must be designed primarily to serve single persons, and at least one program must be designed primarily to serve persons leaving a shelter for family abuse.

Subd. 7. [FUNDING COORDINATION.] To the extent practicable, grant recipients shall combine funds awarded under this section with other funds from public and private sources. Programs receiving funds under this section are also eligible for assistance under section 462A.05, subdivision 20.

Subd. 8. [PROGRAM INFORMATION.] In order to collect uniform data to better measure the nature and extent of the need for temporary housing, grant recipients shall collect and make available to the commissioner the following information:

- (1) number of requests received for temporary housing, including the number of persons requiring assistance;
- (2) number of persons for whom services are provided, including differentiation between adults and minor children;
- (3) reasons for seeking assistance;
- (4) length of stay;
- (5) reasons for leaving the housing program;
- (6) demand for support services;
- (7) follow-up information on status of persons assisted, if possible; and
- (8) source of income, race, and sex of persons assisted.

Subd. 9. [PRIVATE DATA.] Personal history information and other information collected, used, or maintained by a grant recipient from which the identity of any individual receiving services may be determined is private data on individuals, as defined in section 13.02, subdivision 12, and the grant recipient shall maintain the data in accordance with the provisions of chapter 13.

Subd. 10. [RULES.] The commissioner may adopt temporary rules, in accordance with chapter 14, as necessary to implement this section. Notwithstanding section 14.35, temporary rules adopted under this section shall remain in effect until June 30, 1985.

Subd. 11. [REPORT TO THE LEGISLATURE.] The commissioner of economic security shall report to the legislature by March 15, 1985. The report must include:

- (1) the number of programs funded;
- (2) the results of evaluations of those programs;
- (3) an evaluation of the data collected on the programs funded and additional data available to the commissioner to further identify the need for temporary housing and available resources; and
- (4) recommendations for future action by the legislature.

Subd. 12. [LICENSING REQUIREMENTS NOT APPLICABLE]. The requirements of sections 245.781 to 245.812 do not apply to temporary housing and support services funded under this section unless the commissioner of public welfare determines that the program is primarily a residential facility within the meaning of section 245.782, subdivision 6.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: Blue Earth County Department of Human Services.

Co-Grantee: Mankato Area Coalition for Affordable Housing, a nonprofit corporation since April, 1984.

Location: Assembly of God Church, 415 South Broad Street, Mankato, Minnesota, Blue Earth County.

Funding: \$ 28,425 DES - support services
\$ 50,000 MHFA - rehabilitation
\$101,325 Other
\$179,750 Total

Proposed Program Description: The Coalition will provide screening, counseling and refer homeless persons to appropriate county agencies for assistance. The Coalition will also be responsible for placing homeless persons in appropriate and affordable long-term housing.

Population: Homeless men, women and children.

Proposed Project: To rehabilitate the vacant office space in a church to provide 16 bedrooms, three offices, four studies, a bath, laundry and kitchen space. A private investment group will purchase the property and lease it back to the Coalition for a minimum term of five years.

Capacity: 30 persons.

Project Status/Start of Program: Rehabilitation work is scheduled to be completed by March 1, 1985 and the program will be initiated at that time.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: Casa de Esperanza, a nonprofit community organization, established in 1982.

Location: East Side, St. Paul, Minnesota, Ramsey County.

Funding: \$ 24,000 DES - support services
\$ 40,000 MHFA - rehabilitation
\$130,163 Other
\$194,163 Total

Program Description: Expansion of the Women's Empowerment Program from part time to full time. The Women's Empowerment Program gives extended support for self-confidence and skill building with a goal of self-sufficiency.

Population: Women and children leaving shelter for family abuse, with an emphasis on women of color.

Proposed Project: To rehabilitate an existing seven-bedroom duplex previously used as a foster home, to construct three new bedrooms and a children's room.

Capacity: 9 persons.
Average length of stay is 30 days.
Annual capacity of 108 persons.

Project Status/Start of Program: The program was implemented in December, 1984. Casa de Esperanza had to revise its rehabilitation plans to reflect a 50% cut in requested development fund. Casa proposes to complete the rehabilitation by mid-March, 1985.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: Catholic Charities Social Services Agency, established before 1885.

Location: 404 South Eighth Street, Minneapolis, Minnesota, Hennepin County.

Funding: \$42,000 DES - support services
0 MHFA
\$24,989 Other
\$66,989 Total

Proposed Program Description: Transitional housing and support services designed to assess needs and assist clients to meet those needs and move into independent living. Subsidized rent and apartment furnishings are provided.

Population: Individuals, families and couples, typically those who are seeking employment and are ready to hold jobs.

Facility(ies): Scattered locations near the downtown area in apartment/duplex/housing units.

Capacity: 10 persons.
Annual capacity of 35 persons.

Project Status/Start of Program: December, 1984.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: Dorothy Day House of Hospitality, Inc., a nonprofit community corporation associated with the Catholic Archdioceses of Moorhead since 1983.

Location: 714 Eighth Street South, Moorhead, Minnesota, Clay County.

Funding: \$ 0 DES
\$10,000 MHFA - rehabilitation
\$ 1,000 Other
\$11,000 Total

Program Description: To provide short term shelter to displaced single persons and families and to provide assessment and counseling service on-site and referral to a wide range of support services in the community.

Population: Primarily serving single, adult men and occasionally women and children.

Proposed Project: To rehabilitate a single family home converted to a lodging house presently serving homeless persons. The building had experienced water damage and chimney problems and had generally deteriorated to the point where repairs were necessary to keep the building in compliance with fire, safety and building codes. Beside repairing the chimney and water damage, electrical and weatherization work were performed.

Capacity: 10 persons (in five bedrooms and one dormitory).
Average length of stay is 30 days.
Annual capacity of 120 persons.

Project Status/Start of Program: The rehabilitation was completed December 21, 1984.

APPENDIX C

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: Elim Baptist Church Transitional Housing Program, established November, 1983.

Location: 685 - 13th Avenue North East, Minneapolis, Minnesota, Hennepin County.

Funding: \$20,000 DES - support services
\$ 0 MHFA
\$20,000 Other
\$40,000 Total

Proposed Program Description: To provide twenty-four hour transitional housing and support services through extensive support units, and minimal support units (i.e., units for those who have the resources for rent and utilities but need support services).

Population: Single persons, couples and families who are homeless, living in sub-standard or abusive conditions or have been evicted.

Facility(ies): Three scattered rental units (duplexes) and eight shared housing units (rooms in private homes).

Capacity: Annual capacity of 200 persons.

Project Status/Start of Program: November, 1984.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: Juel Fairbanks Chemical Dependency Service, a nonprofit corporation, created in 1973.

Location: Ed LaFramboise Shelter, 816 North Albert Street, St. Paul, Minnesota, Ramsey County.

Funding: \$ 33,000 DES - support services
\$ 25,000 MHFA - acquisition
\$ 52,600 Other
\$110,600 Total

Proposed Program Description: Open-ended housing for St. Paul homeless with a strong linkage to chemical dependency services. Assessment and referral is made of each perspective client.

Population: Female headed households with up to four children and single males 18-65 age range, with an emphasis on the Native American community.

Proposed Project: To acquire a duplex adjacent to an outpatient treatment center, accessory offices and support services buildings.

Capacity: 8 residents in two apartments.
Average length of stay is 15 days.
Annual capacity of 192 persons.

Project Status/Start of Program: Property was acquired on December 27, 1984 and the program was initiated the same month.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: Leech Lake Reservation Business Committee, an agency of the federal government providing a wide variety of social, housing, health, education and employment services since 1970.

Location: Women's Shelter, 022 Second Street, Cass Lake, Minnesota, Cass County.

Funding: \$ 0 DES
\$36,000 MHFA - acquisition & rehabilitation
\$ 4,000 Other
\$40,000 Total

Proposed Program Description: To provide shelter to women and families in need of temporary housing due to discharge from family abuse shelter, chemical dependency treatment or other reasons. The program will utilize existing support systems to screen clients and provide support services.

Population: Women and families with children, with an emphasis on the Native American Community.

Proposed Project: To purchase and rehabilitate a large single-family four-bedroom home located in Cass Lake, Minnesota. The proposed renovation will provide separate entry to all rooms, convert a "sun" room to a bedroom, replace the furnace and perform other improvements necessary to repair deteriorated conditions.

Capacity: 8 persons.

Project Status/Start of Program: Leech Lake will acquire the property in February, 1985 and will complete the rehabilitation and initiate the program by March 31, 1985.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: Sabathani Community Center, Inc., a nonprofit corporation created in 1981.

Location: Minneapolis, Minnesota, Hennepin County.

Funding: \$ 0 DES
\$10,000 MHFA - rehabilitation
\$ 287 Other
\$10,287 Total

Program Description: The emergency shelter was established in 1981 to provide temporary housing to families displaced by fire, eviction, family problems, etc. The Sabathani Community Center provides assessment, support and referral services.

Population: Families with children.

Proposed Project: The existing structure had deteriorated with constant use and was in need of general repair to remain habitable. Rehabilitation included plaster, roof, plumbing and electrical repairs.

Capacity: 12 or more.
Average length of stay is 27 days.
Annual capacity of 144 persons.

Project Status/Start of Program: The program was initiated in 1981. The work was done when units were vacant and was completed January 31, 1985.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: St. Paul Urban League, a nonprofit corporation established in 1973 which is a branch of the National Urban League, devoted to serving the community in the areas of employment, housing, health and financial counseling.

Location: 687 Aurora Avenue, St. Paul, Minnesota, Ramsey County.

Funding: \$ 0 DES
\$ 5,000 MHFA - rehabilitation
\$ 4,000 Other
\$ 9,000 Total

Program Description: To provide temporary housing for families displaced or evicted and to provide assistance in securing adequate housing.

Population: Families, couples and single persons with an emphasis on racial minorities and disadvantaged.

Proposed Project: The water pipes in the structure previously used for temporary housing froze and ruptured. The water pipes and base board heating unit must be repaired, and in some cases, replaced. The water damage to ceiling and walls is also being repaired.

Capacity: 8 persons.
Average length of stay is 3 months.
Annual capacity of 32 persons.

Project Status/Start of Program: The program was implemented in 1974; however, the building is uninhabitable until repairs are made. The repairs will be completed by March 1, 1985.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: St. Paul YWCA, established in 1907.

Location: 65 East Kellogg Boulevard, St. Paul,
Minnesota, Ramsey County.

Funding: \$30,000 DES - support services
\$ 0 MHFA
\$40,000 Other
\$70,000 Total

Proposed Program Description: Expansion of an existing "Women's
Emergency Program" which provides
low-cost housing and supportive pro-
grams to serve as a bridge between a
crisis situation and self-suffi-
ciency.

Population: Single women.

Facility: A dormitory-style setting in the St.
Paul YWCA with 18 single occupancy
rooms.

Capacity: 18 persons.
Annual capacity of 100 persons.

Project Status/Start of Program: The program was implemented in
December, 1984.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: The Salvation Army, founded in 1865.

Location: Harbor Light Center, 706 1st Avenue
North, Minneapolis, MN, Hennepin
County.

Funding: \$39,000 DES - support services
\$ 0 MHFA
\$11,000 Other
\$50,000 Total

Proposed Program Description: The Salvation Army's "Housing
Resource Project" provides support
services to the homeless and poten-
tially homeless in Hennepin County.
Follow-up services are aimed toward
the client's stabilization in the
community.

Population: Primarily single adult men.

Facility: A dormitory-style setting on the 1st
floor with 45 double occupancy rooms
and common areas.

Capacity: 90 persons.
Annual capacity of 400 persons.

Project Status/Start of Program: The program was implemented in
December, 1984.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: Tri-Valley Opportunity Council, Inc., a nonprofit community action agency providing a wide range of services for elderly and low income persons since 1966.

Co-Grantee: Catholic Charities, Dioceses of Crookston, a nonprofit, licensed social service counseling agency providing a wide range of social services and counseling services.

Location: Hospitality House, Highway 2, East, Crookston, Minnesota, Polk County.

Funding: \$ 0 DES
\$24,000 MHFA - rehabilitation
\$11,164 Other
\$35,000 Total

Program Description: Tri-Valley provides a wide range of services to elderly and low income persons to assist them in becoming selfsufficient. Catholic Charities provide a wide range of social services and county services including temporary housing.

Population: Primarily serving single, adult men as well as families, couples and single women.

Proposed Project: To rehabilitate six motel/hotel units presently serving homeless persons. The structure had deteriorated from constant use and required roof, plumbing, structural, electrical or other general repairs to make it safe, sanitary and habitable.

Capacity: 22 persons.
Average length of stay is 30 days.
Annual capacity of 264 persons.

Project Status/Start of Program: Rehabilitation is taking place while the building is occupied. Work is scheduled to be completed by March 1, 1985.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: West Central Community Service Center, a private nonprofit corporation operating as a community mental health program since 1958.

Location: Willmar, Minnesota, Kandiyohi County and serves the surrounding seven county area.

Funding: \$25,000 DES - support services
\$ 0 MHFA
\$10,000 Other
\$35,000 Total

Proposed Program Description: Expansion of existing support services including information and referral support and advocacy through an extended support program after the initial emergency.

Population: Battered women and children.

Facility: A three-bedroom single family residence.

Capacity: 8 persons.
Annual capacity of 300 persons.

Project Status/Start of Program: The program was implemented in November, 1984.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
FUNDED PROJECT INFORMATION SHEET

Grantee: Women's Shelter, Inc., a nonprofit corporation created in 1977 to provide refuge and support services to battered women and children.

Location: Southwest Manor, Rochester, Minnesota, Olmsted County.

Funding: \$ 37,000 DES - support services
\$ 50,000 MHFA - acquisition
\$100,000 Other
\$187,000 Total

Proposed Program Description: To assist persons leaving a shelter for family abuse in finding permanent affordable housing, employment training, and wide variety of support services through referrals to community resources.

Population: Women and children leaving a shelter for family abuse.

Proposed Project: To purchase a boarding house with 12 bedrooms in a congregate home-like environment in close proximity to support services, to provide temporary housing for persons leaving a shelter for family abuse. Moderate rehabilitation is required and will be funded by the applicant.

Capacity: 24 persons.
Average length of stay is 18 days.
Annual capacity of 486 persons.

Project Status/Start of Program:
The property was acquired October 5, 1984 and the program was also implemented at that time.

TEMPORARY HOUSING DEMONSTRATION PROGRAM
INFORMATION REPORT

Results of Data Collected from October 1, 1984 through February 1, 1985:

	MHFA	DES*	Total
A. Number of requests for temporary housing assistance, including number of persons requesting assistance.	670	902	1,572
B. Number of persons for whom housing assistance was provided:			
Total	258	520	778
Adults	180	388	568
Minor Children	78	132	210
C. Number of persons requiring assistance and reasons for requiring assistance:			
No permanent housing, living in over-night shelter, car or on the street.	7	110	117
Family abuse, spouse abandonment or family friction.	1	202	203
Displaced from previous place of housing.	100	62	162
Unemployed, part-time employment or under-employed.	93	26	119
Recently relocated with no permanent housing or employment.	33	85	118
Recently de-institutionalized, chemical dependency or mental illness.	24	35	59
D. Person's length of stay:			
Average			30 days
Minimum			1 day
Maximum			6 months

APPENDIX D

	MHFA	DES*	Total
E. Person's reasons for leaving temporary housing program:			
Placed in permanent housing.	148	295	443
Referred to another program.	59	11	70
Left temporary housing program and returned to previous situation and/or continued to search for employment.	38	10	48
F. Support Services Requested:			
Educational	5	120	125
Social	21	304	325
Legal	16	105	121
Advocacy	52	485	537
Child Care	5	81	86
Employment	70	114	184
Financial	93	251	344
Information and Referral	11	387	398
Other (Moving and Transportation)	10	101	111
G. Source of Income of Persons Assisted:			
Public Assistance	152	284	436
Employment	28	113	141
Family/Friends/Savings	0	6	6
No Source of Income	78	7	85
H. Sex of Persons Assisted:			
Male	175	170	345
Female	83	350	433
I. Race of Persons Assisted:			
Black	130	43	173
Caucasian	68	430	498
Asian	5	9	14
Hispanic	13	8	21
Native American	42	30	72

* The DES figures include the statistics for programs funded by both agencies.