

840558

STATE OF MINNESOTA

COUNCIL ON BLACK MINNESOTANS

BI-ANNUAL REPORT

(7/1/83 - 6/30/85)

PREPARED FOR: Senate Finance Committee  
Finance Subcommittee: State Departments  
Carl W. Kroening, Chairperson

House of Representatives  
Appropriations Committee  
State Department Divisions  
Appropriations Subcommittee  
Phyllis Kahn, Chairperson

TABLE OF CONTENTS

	<u>Page(s)</u>
Synopsis.....	a.
84'- 85' Work Program.....	b.
Overview.....	1-2
 <u>ACTIVITIES/ACCOMPLISHMENTS</u>	
Legislative Session - 1983.....	2-8
Public Hearings, Monitoring Responsibilities, Legislative Task Forces.....	8
Grants & Funding Proposals, Administration & Personnel.....	9
84' Work Program - 1/84-6/85.....	10-11
Projected Utilization of Staff Hours.....	11-12
FY 4 *Budget.....	13

## SYNOPSIS

OVERVIEW:

The Council on Black Minnesotans was created by statute on July 1, 1980 in the progressive traditions of Minnesota to ensure that cultural and racial minorities' needs, issues and access to benefits and services are addressed within the State government. Participatory democracy has always been an important value in the progressive political history of Minnesotans and the creation of the Council on Black Minnesotans is a continuation of that proud history.

COUNCIL MEMBERSHIP AND ADMINISTRATION:

The Council, comprised of four (4) ex-officio members from the Minnesota Senate and House, and seven (7) public members, have also experienced a change in membership. Six (6) of the seven (7) public member seats on the Council were open for re-appointment in January 1984. The Governor appointed the current 1984 Council members on January 3, 1984 and they will serve terms ending in 1987 or 1988.

The Council on Black Minnesotans' staff complement is composed of an Executive Director, Research Analyst, part-time Research Analyst and Administrative Secretary.

STATE AND REGIONAL POPULATION:

Blacks make-up the largest minority cultural group in the State with a population of 54,000 (1.7% of State population) and the largest minority cultural group in the Minneapolis/St. Paul regional area with 49,970 (2.5% of the regional population).

1984-1985 WORK PROGRAM

The Council's 1984 Legislative Initiatives are:

South African Divestiture

Martin Luther King Jr.'s Holiday

Minnesota Human Rights Department - increased penalties

Affirmative Action Officers reporting to Commissioner's of State agencies.

Computer Competency for all public and private school students.

The Council anticipates conducting five (5) public hearings during this period, establishing six (6) additional legislative task forces.

The Council has developed and submitted grant and funding proposals for a total of \$970,000 of which \$470,000 will be other than State funds.

The Council will continue to serve on the monitoring and/or advisory committees as the results of legislative acts:

- Minnesota Minority Heritage Child Protection Act
- Minnesota Small Business Procurement Act
- Statewide Affirmative Action Committee (SWAAC)

COUNCIL ON BLACK MINNESOTANS

BIANNUAL REPORT

OVERVIEW

The Council on Black Minnesotans was created by statute on July 1, 1980 in the progressive traditions of Minnesota to ensure that cultural and racial minorities needs, issues and access to benefits and services are addressed within the State government. Participatory democracy has always been an important value in the progressive political history of Minnesotans and the creation of the Council on Black Minnesotans in 1980 is a continuation of that proud history.

The Council on Black Minnesotans' Enabling Statute (§187.- (3.9225) sets out ten (10) mandates. They outline the primary functions of the Council as research, planning and lobbying. The primary legislative intent being to ensure that the legislature and administration never be ignorant of the issues, problems and needs of a relatively small minority ethnic, cultural and racial group.

Although the Council on Black Minnesotans represents the largest racial and cultural group, Blacks still only make-up 1.7% of the State's population.

The Council, comprised of four (4) ex-officio members from the Minnesota Senate and House, and seven (7) public members, have also experienced a change in membership. Six (6) of the seven (7) public member seats on the Council were open for reappointment in January, 1984. The Governor appointed the current 1984 Council members on January 3, 1984 and they will serve terms ending in 1987 or 1988.

The Council on Black Minnesotans' staff complement is composed of an Executive Director, Research Analyst, part-time Research Analyst and Administrative Secretary.

ACTIVITIES AND ACCOMPLISHMENTS (Jan. 1, 83'- Dec. 31, 83')

LEGISLATIVE SESSION - 1983

The Council introduced and/or supported the following legislation thru testimony and other lobbying efforts because of their particular and general importance to Black Minnesotans.

Chapter 312 (S.F. 1234/H.F. 1298)

Authors: Senator Gerald Willet (DFL, Park Rapids, 4)

Representative Jim Rice (DFL, Mpls., 57A)

Health, Welfare, Corrections Omnibus Appropriations Bill

	1984	1985
TOTAL	958.5m	939.6m

Included in this act is an appropriation to the following departments:

Department of Public Welfare

	TOTAL	1984	1985
AFDC, GA, MSA		738.1m	807.9m
		139.0	154.0

Department of Economic Security

	TOTAL	1984	1985
Jobs Program (MEED)		113.8	25.2
TCOIC		70.0 (biennium)	
Mpls./St. Paul LEAP		.55 (biennium)	
		.25 (biennium)	

Department of Corrections

	TOTAL	1984	1985
Corrections Ombudsman		78.2	79.2
Correctional Institute		.27	.272
		54.0	55.6

This law also continues the advisory task force on battered women and advisory task force on women offenders until June 30, 1985, and extends the sliding fee schedule for child care services.

Provides funding for all Minnesota State Councils of the Opportunities Industrialization Centers of America (COIC's). These programs will provide financial assistance for job training for economically disadvantaged, unemployed, and under-employed individuals.

Establishes Minnesota Emergency Employment Development (MEED) Act. MEED will provide jobs for six months with the option for an additional six months training (job and training will pay \$4/hour). Participants will be provided with child care services or subsidizers, job search assistance, and job seeking skills. Various effective dates.

**BLACK MINNESOTANS**

Chapter 260 (S.F. 428/H.F. 488)

Authors: Senator Pogemiller (DFL, Mpls., 58)

Representative Knuth (DFL, New Brighton, 52B)

Removes the June 30, 1983 expiration date for the Council on Black Minnesotans; extends the Council until June 30, 1986. Effective July 1, 1983

**CIVIL RIGHTS**

Chapter 30 (S.F. 476/H.F. 298)

Authors: Senator Lantry (DFL, St. Paul, 67)

Representative Vellenga (DFL, St. Paul, 64A)

Requires all human rights and complainants in St. Paul to have their case heard before the 11 member human rights commission.



The commission's decision will be considered conclusive if there is sufficient evidence on the record. Cases affected include all areas covered by the State Human Rights Act.

Effective upon local approval.

**ECONOMIC DEVELOPMENT**

Chapter 355 (S.F. 607/H.F. 642)

Authors: Senator Spear (DFL, Mpls., 59)

Representative Clawson (DFL, Lindstrom, 19B)

Allows registered charitable organizations to participate in State employee payroll deductions. Previously the United Way was the exclusive organization allowed to participate in the payroll deduction process. This legislation will allow registered organizations that collect donations to support several organizations access to the payroll deduction system.

Effective August 1, 1983.

Chapter 301 (S.F. 820/H.F. 955)

Authors: Senator D. Peterson (DFL, Mpls., 61)

Representative Staten (DFL, Mpls., 57B)

Amends Small Business Procurement Act by increasing small business set-aside from 20 percent to 25 percent/increases set-aside for socially and economically disadvantaged SED businesses from 3 to 6 percent; creates a board member small business procurement advisory council; provides for limitation on the variety of contracts which may be set aside; limits the dollar participation and length of time an SED vendor may participate in the program; and expands the small business set-aside to include

Minnesota Correctional Industries.

Effective August 1, 1983.

**EMPLOYMENT**

Chapter 334 (S.F. 584/H.F. 857)

Authors: Senator R. Moe (DFL, Ada, 2)

Representative Brandl (DFL, Mpls., 62B)

The Minnesota Job Skills Partnership is responsible for coordinating this program which will train and place workers. The partnership will also assist education and non-profit institutions in developing training programs. Participating businesses must match the grant made by Minnesota Job Skills Partnership.

Effective October, 1983.

Chapter 307 (S.F. 541/H.F. 661)

Authors: Senator Kroening (DFL, Mpls., 57)

Representative Sarna (DFL, Mpls., 58A)

Authorizes counties with chronic high unemployment to establish emergency jobs training or public work programs for economically disadvantaged and unemployed residents.

Effective August 1, 1983.

Chapter 249 (S.F. 572/H.F. 375)

Authors: Senator Samuelson (DFL, Brainerd, 13)

Representative Blatz (IR, Bloomington, 41B)

Allows the Commissioner of Public Welfare to establish pilot work experience programs to help AFDC recipients develop job seeking and employment skills by helping counties design jobs creation programs.

Effective August 1, 1983.

Chapter 316 (S.F. 183/H.F. 242)

Authors: Senator Dicklich (DFL, Hibbing, 5)

Representative K. Clark (DFL, Mpls., 60A)

Requires employers to inform employees of hazardous and toxic chemicals in the surrounding work environment. Gives workers the right to refuse to work under conditions which the employer believes present an imminent danger, death, or physical harm.

Effective July 1, 1984.

Chapter 299 (S.F. 415/H.F. 422)

Authors: Senator D. Moe (DFL, St. Paul 65)

Representative Simoneau (DFL, Fridley, 51B)

Requires an increase in the percentage of women in the State Career Executive Service. CES classifications include managers, professional, supervisory, and high-level scientific employees.

Effective July 1, 1983.

**WELFARE**

Chapter 308 (S.F. 545/H.F. 762)

Authors: Senator Berglin (DFL, Mpls., 60)

Representative Brandl (DFL, Mpls., 62B)

Establishes guidelines for setting child support payments. Allows temporary child support from a person when there is 92 percent certainty of paternity. Provides automatic cost of living adjustment to support payment amounts.

Various effective dates.

Chapter 52 (S.F. 249/H.F. 287)

Authors: Senator Reichgott (DFL, Robbinsdale, 46)  
Representative J. Clark (DFL, MPLs., 60B)

Amends Minnesota criminal statutes to include intrafamilial sexual abuse in the definition of domestic abuse. Allows persons who live or have lived with or had a child with a spouse to receive a court order for protection against domestic abuse. Allows police officers to arrest without a warrant anyone who violates the court order.

Effective August 1, 1983.

Chapter 278 (S.F. 723/H.F. 776)

Authors: Senator Berglin (DFL, MPLs., 60)  
Representative Staten (DFL, MPLs., 57B)

Establishes guidelines for adoption and foster care based on race, ethnic heritage, and religion. Creates a foster care and adoption advisory task force to advise the Commissioner of Public Welfare on policies for minority children.

August 1, 1983.

#### HOUSE ADVISORY

An advisory bill is a proposal for the initiation, termination, or change of a law or program. Advisory bills are referred to a standing legislative committee for consideration and/or study.

H.A. 5

Author: Representative Janet Clark (DFL, MPLs., 60B)

A proposal to study child welfare statutes and issues.  
Referred to Health and Welfare committee.

H.A. 14

Author: Representative Rick Krueger (DFL, Staples, 12B)

A proposal to study cutbacks in federal funds for milk and dairy programs in schools.

Referred to Agriculture committee.

#### PUBLIC HEARINGS

Duluth

Hillside Community Center  
November 5, 1983

#### MONITORING RESPONSIBILITIES

Minnesota Minority Heritage Child Protection Act

- Hennepin County, Ramsey County
- Department of Public Welfare Advisory Committees (2)
- Coalition on Black Adoption

Minnesota Small Business Procurement Act

- Department of Administration Advisory Council

Statewide Affirmative Action Committee (SWAAC)

#### CBM LEGISLATIVE TASK FORCES

The Council facilitated community volunteer representatives monthly meeting to identify issues, problems and resolutions to specific and general concerns of Black Minnesotans.

- Black Women's Legislative Issues Task Force (10 meetings)
- Economic Development & Employment Task Force (4 meetings)

GRANTS AND FUNDING PROPOSALS

The Council has developed, prepared and submitted proposals for the following projects:

•Supported Work Program

MN Emergency Employment Development (MEED) demonstration project to place long term (3 yrs. +) AFDC recipients in mainstream employment.

\$500,000 (State funds).....\$150,000 (private funds)

•Minnesota Minority Child Placement Agency

U.S. Department of Health & Human Services

\$158,423 (Federal funds)

•CBM Leadership Intern Program

Research, urban planning and lobbying internship project - 2 years

\$160,000 (private funds)

ADMINISTRATION AND PERSONNEL

The Council has hired a new Executive Director (9/14/83) and Administrative Secretary (10/2/83) during 1983 and a part-time Research Analyst position has been vacant since 11/22/83.

The Governor appointed or re-appointed the public members (7) of the Council effective 1/3/84. The Council members include representation from North and South Minneapolis, St. Paul, Duluth and Rochester.

1984 WORK PROGRAM (1/1/84 - 6/30/85)1984 Legislative Initiatives:

- [1] SOUTH AFRICAN DIVESTITURE. CBM supports legislation prohibiting the State Board of Investment from investing in U.S. banks or corporations with business activity in South Africa.
- [2] MARTIN LUTHER KING JR.'S HOLIDAY. CBM supports legislation to make MLK Jr.'s birthday a State holiday on the third Monday in January, effective in 1986.
- [3] MINNESOTA HUMAN RIGHTS DEPARTMENT. CBM supports legislation to increase discrimination penalties for respondents in violation of State Act.
- [4] AFFIRMATIVE ACTION OFFICERS. CBM supports legislation to mandate all State department affirmative action officers report directly to the Commissioner of their respective departments, as opposed to the personnel officers of their respective departments.
- [5] COMPUTER COMPETENCE BILL. CBM supports legislation that ensures computer competence for all high school students (private and public).

Public Hearings

The Council projects a minimum of 5 public hearings during FY 1984. The cities of significant black population are the projected sites of these hearings Mpls. ( No./So.), St. Paul, Duluth and Rochester. The staff also intends to establish liaison with rural Blacks and other concentrations of Black Minnesotans, such as Mankato, Winona, etc. Some suggested hearing topics are:

- Black Seniors: Quality of Life After Retirement
- Proposed School Voucher System for Low-Income
- Structural Unemployment and Welfare Reform
- Job Training and the Black Community
- Another Look at School Desegregation: The Dream or a Nightmare

INTERNSHIP PROJECT

- Development/Implementation of Internship Project.  
(6/1/84 - 6/30/86)

SUPPORTED WORK PROGRAM

- Development/Implementation of Demonstration Project.  
(6/1/84 - 6/30/85)

LEGISLATIVE TASK FORCES

The Council will expand the legislative task forces from 2 to 7 during 1984. The task forces will meet a minimum of 6 times per year and report their recommendations to the Council during November. These recommendations will be reviewed for inclusion into the Council's annual legislative initiatives to be addressed during the following legislative sessions.

The task forces will include:

- Black Women's Legislative Issues
- Economic Development
- Education
- Health
- Welfare
- Criminal Justice
- Housing
- Affirmative Action/Civil Rights Enforcement

Projected Utilization of Staff Hours

Staff Liaison to task forces, community and State agencies, Federal and local governments.

1,124 staff hours

Legislative Session Activities

400 staff hours



Council Support and Research	979 staff hours
Information and Referral	173 staff hours
Research and Studies (Internship Program and part-time Research Analyst)	6,120 staff hours
Program Development, Implementation and Administration:	
Supported Work Project	
Minority Child Placement Agency	
	2,280 staff hours
Public Education:	
•Weekly News Releases (52)	
•Annual Dinner (1)	
•Leadership Breakfast (12)	
•Legislative Orientation Workshops (2)	
•Public Hearings (5)	
	362 staff hours
TOTAL PROJECTED STAFF HOURS	<u>11,438</u>
PROJECTED STAFF COMPLEMENT	<u>6</u>
3.5 Permanent Staff	
2.5 Project Staff	

STATE OF MINNESOTA COUNCIL ON BLACK MINNESOTANS  
 BUDGET 1983-84 (7/1/83-6/30/84)  
 FISCAL YEAR 4

	<u>PROJECTED ORIGINAL BUDGET</u>	<u>PROJECTED EXPENDITURES</u>
<u>PERSONNEL SERVICE COST</u>	\$ 86,100	\$ 81,713.98
Salaries (complement: Executive Director, Research Analyst 1.5, Admin. Secretary, MEED clerical)		
personnel severance	2,000	2,805.00
council per diem for meetings	2,000	2,000.00
fringe benefits	10,523	14,061.89
Sub total	<u>\$100,623</u>	<u>\$100,579.89</u>
 <u>OTHER-THAN PERSONNEL SERVICE COST</u>		
rent/lease office space	\$ 2,800	\$ 5,087.00
repair services	500	500.00
printing/bindry	1,600	1,600.00
prof./tech. services contracts	1,100	1,100.00
telephone keligraph	3,400	3,400.00
travel/in-state	1,400	1,400.00
travel/out-state	4,700	4,700.00
office supplies	600	600.00
equipment	200	200.00
Sub total	<u>\$ 16,300</u>	<u>\$ 18,587.00</u>
 <u>TOTAL</u>	 <u>\$116,923</u>	 <u>\$119,166.87</u>