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Arrowhead Regional Development PROGRESS Commission

1981/82 ANNUAL REPORT 1982/83 REGIONAL CALENDAR

Introduction

The Arrowhead Regional Development Commission (ARDC) is a comprehensive planning and development agency serving the seven-county Arrowhead Region of Northeastern Minnesota. ARDC's focus is to provide services to our constituents, who are local units of government in the Region. In doing so, we assist local governments in defining and solving their problems by providing consultation, coordination of available resources, technical assistance and public consulting services. The ARDC staff are a pooled resource available to assist local government as needed, especially in situations where local governments do not maintain their own ongoing staff capabilities.

ARDC also serves as an umbrella/host agency for a wide variety of State and Federal programs, including Aging, Emergency Medical Services, Transportation and Transit, Economic Development, Developmental Disabilities and the Regional Clearinghouse for review and coordination of grants. We expect that as the State and Federal government continue to establish regional programs, these functions will continue to be housed in this agency.

In accordance with the Minnesota Regional Development Act the Commission serves as an advocate for local government in Northeastern Minnesota, as a leader in the development of projects which benefit the Arrowhead Region, and as a catalyst to raise and seek solutions to **regionally significant** problems and needs. ARDC defines regionally significant issues, problems, needs, opportunities and projects as those which are multi-jurisdictional in either scope or impact.

It is important to note that in carrying out its mission, ARDC is committed to work with and utilize the resources of other organizations which have similar or complimentary missions. It is not ARDC's goal to be all things to all people. The Commission believes that it has a valuable role and service to perform for Northeastern Minnesota. It also believes that by "uniting for progress" and maximizing the resources available to the region through cooperative actions, regional goals can be achieved and that the physical, economic and social environments of the region can be enhanced for the benefit of all.

The Commission, its Board of Directors and its Advisory Committees are comprised of local elected officials and public interest representatives from throughout the region. The Commission establishes objectives and policy that provides direction for ARDC and its staff.

Members of the Commission, Board of Directors and Advisory Committees are extremely important to the effectiveness and continuity of ARDC. They form the base of our operation. Because of their diversity, they are vital to the identification of regional needs, the setting of regional priorities, and the development and support of ARDC programs.

ARDC's clients are those local governmental units, boards, agencies, and commissions, with whom ARDC contracts to provide a wide range of technical, planning, analytical and other forms of public consulting services. The client relationship includes all levels of government, primarily local units, but also state and federal, as well as private agencies and foundations.

We believe that it is important to draw a distinction between our clients and our constituency. Our constituency is comprised of the various local units of government in the Arrowhead Region. Usually they are also our clients. We also work with a variety of other clients including the Federal and State government. ARDC fulfills an advocacy role for designated populations based on the expressed interest of our constituency. On those occasions when the objectives of our clients are in conflict with the expressed interest of local government, our first responsibility is to represent our constituency—local government.

The men and women with whom we work are typically civic-minded, public-spirited citizens who often have full time careers in addition to their governmental duties. We take a great deal of pride in the opportunity we have to provide these people with the technical assistance, consultation and facilitative services to assist them in executing their leadership roles. The major themes in all of ARDC's programs and actions are strengthening local government capacity and providing for local-regional decision-making. Most decision-making is best handled at the governmental level closest to the problems, needs, or issues being addressed.

ARDC is a results-oriented organization. We view the delivery of a high quality service as vital to our success in fulfilling our role in the Region. Quality service means a useful and high impact product for the client, a product which is the result of bringing to bear the most current in sound, well-tested concepts and methods. At ARDC, we believe that quality does not end with delivery of our product; it includes follow-through and continuity.

For more information about ARDC or its programs, please call or write to our office. The ARDC telephone number is 218-722-5545 (or call toll-free in Minnesota at 1-800-232-0707).

Staff

ADMINISTRATION

David A. Martin, Executive Director Barbara Maki, Executive Secretary

OPERATIONS DIVISION

Thomas S. Renier, Director Bob Lundberg, Cartographer Barbara Solin, Senior Bookkeeper

HUMAN RESOURCES DIVISION

Terry Hill, Director

Aging
Kathy Johnson, Director
Cindy Conkins, Associate Planner
Diane Levitt, Associate Planner
Patty Povich, Secretary

Developmental Disabilities Stan Kaitfors, Planner Nancy Hanson, Secretary

Ann Vaillant, Secretary

Emergency Medical Services
Terry Hill, Director
Jake Peters, Associate Planner
Dave Knutson, Associate Planner
Greg McDonald, Associate Planner

PHYSICAL RESOURCES DIVISION

Randy Lasky, Director
Mary Durward, Senior Planner
John Elden, Associate Planner
Bob Louiseau, Associate Planner
Tom Mullins, Senior Planner
Vicki Wood, Planner
Cindy Fransen, Secretary
Resa Gilats, Senior

METROPOLITAN DIVISION

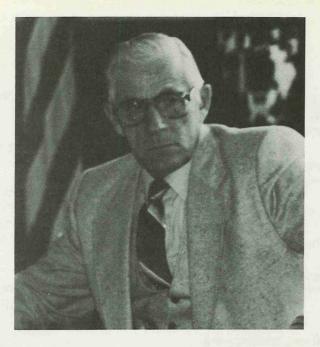
Dick Ilse, Director Tom Davis, Associate Planner Mark Flaherty, Senior Planner John Powers, Senior Planner Katie Turnbull, Senior Planner

INTERNS AND OTHERS

Dan Peterson
Eileen Pirkola (CETA)
Carlean Soderberg
Sharon Vargo

BOARD CONSULTANT

Robert Eaton, Legal Counsil Stillman, House, Swanson and Co., Accountants



Chairman's Letter

The dictionary defines the word **transition** as a "passing from one condition to another." If it is possible to make projections about the future based on current trends, then we are all involved in a governmental, economic and social transition of major proportions. We are now confronted with issues and problems which challenge or refute many of the basic premises on which our public and private institutions and structures have been built.

We have shifted from an independent national economy to an interdependent, international economy. Our desire to provide publicly funded programs to aid our citizens has exceeded our ability to pay for these programs.

Who we are as a nation, who we no longer are, and where we are headed have become major topics of discussion. Anyone who has been reading the paper and watching the news is aware of all the information emerging on the changing face of our nation. Without covering all of the data and analysis now available, suffice it to say that clearly, we have entered a time of transition, a time which is, and which will continue to be, accompanied by significant change. As has been the case is prior transitions of this sort, there will be both negative and positive impacts. As we enter the beginning of this time of change, one need look no further than our own region to see many of the serious implications of our times: depression level unemployment, uncertainty about the future capacity of our basic industry to recover, and major cutbacks and terminations of public programs. It appears that these may only be the initial tremors of this transition.

A rapid return to the way things were is not in the cards for N.E. Minnesota. In fact, it may well be that recovery can no longer mean restoration of what has been lost, but instead may mean replacing much of what has been lost. This presents major challenges to everyone in our region. It will require that we begin now to recognize our position and our potential in this international economy. It will require that we realistically consider our assets and our liabilities as they relate to a world in which we are moving away from things that require muscle and dexterity and replacing them with things which require thinking (a shift from hardware to thoughtware). It will require that we initiate realistic action steps which will see us through this passage.

There are positive signs on the horizon. We stand at the front edge of major developments of our indigenous peat resources. Throughout the region our people are recognizing the challenge at hand and are organizing themselves for new economic development and survival efforts. Public and private agencies are joining together in common cause to bring our limited resources into sharper focus and strength.

As this report demonstrates, ARDC is active and involved in playing its role in shaping our future. We continue to believe in the basic strength and ability of the people of Northeastern Minnesota to achieve the changes necessary to make the transition which is upon us. We are partners in this voyage.

This year's ARDC Annual Report has been designed to provide an overview of our programs and accomplishments, as well as to serve as a calendar for regional activities. This design reflects ARDC's continuing commitment to the preparation of informative and useful products. I submit this report on behalf of the Commission and its Board of Directors to our constituents—the local governments of the Arrowhead Region.

Sincerely,

Warren H. Youngdahl
Chairman

Board of Directors

Warren Youngdahl, Marcell, Chairman Wayne Bailey, Pengilly Fred Barrett, Hibbing Vincent Gentilini, Virginia Harriet Headley, Twig Ed Hoff, Virginia Lloyd Houle, Silver Bay

Jack LaVoy, Cloquet

Clarence Maddy, Duluth Colleen Nardone, Grand Rapids Innis E. Nesbitt, International Falls Kjell Rodne, Duluth Ronald Sherer, Grand Portage James C. Thompson, Grand Marais Michael Zilverberg, Aitkin

The Commission

Officers

Chairman, Warren Youngdahl, Marcell Vice Chairman, James Thompson, Grand Marais Secretary, Harriet Headley, Twig Treasurer, Kjell Rodne, Duluth

PUBLIC INTEREST

Minorities

Indian Reservations

*Duane Deschampe, Grand Portage Frederick McDougall, Duluth

Low Income

*Vincent Gentilini, Virginia

At-Large

*Doris Isham, Nett Lake Roger Harper, Tower

Human Resources

Public Sector

*Marcia Trumbull, Silver Bay Jerome Turnquist, Esko

Private, Non-Profit Sector

*Carol Haney, Eveleth

At-Large

*Harriet Headley, Twig

*Richard Prebich, Eveleth

Economic Resources

Industry

*Robert Sederberg, Duluth

Small Business

*Jon Waters, Ely

Labor

*John Erickson, Duluth Eugene Skraba, Hibbing

At-Large

*James Bovis, Cloquet Keith Johnson, Two Harbors

Physical Resources

Planning Commissions

*Shirley Mihelich, Hibbing Stanley Sime, Grand Rapids

Special Districts

*Walter Seeba, Hibbing

Environmental

*Loren Rutter, Kinney

At-I arg

*Robert Anderson, Two Harbors Darrell Lauber, Grand Rapids

Citizens At-Large

*Trix Wyant, Palisade

*Margaret Morris, Grand Marais Edna Shepard, Bovey

METROPOLITAN INTERSTATE COMMITTEE

*Steve Goldfine, Duluth Ron Thureen, Duluth

SCHOOL BOARDS

*Dennis Karp, ISD #93, Carlton

*Richard Salmela, ISD #317, Deer River Genevieve Palo, ISD #696, Ely

AITKIN COUNTY

*Carol Norris, Mayor, Aitkin

*Florence Saari, Townships, Jacobson

*Michael Zilverberg, County Commissioner, Aitkin

CARLTON COUNTY

*Arlene Wolner, Mayor, Cloquet

*Raymond Lally, Mayor, Cromwell

*David Erickson, Townships, Cloquet

*Jack LaVoy, County Commissioner, Cloquet

COOK COUNTY

*Gene Erickson, Councilperson, Grand Marais

*Robert Silver, Townships, Shroeder

*James Thompson, County Commissioner, Grand Marais

ITASCA COUNTY

*Vincent Nyberg, Mayor, Coleraine

*Warren Youngdahl, Townships, Marcell

*Wayne Bailey, County Commissioner, Pengilly

KOOCHICHING COUNTY

*Robert Bennett, Mayor, International Falls

*Clarence Sundberg, County Commissioner, International Falls

*Innis Nesbitt, County Commissioner, International Falls

LAKE COUNTY

*Kenneth Nelson, Mayor, Beaver Bay

*Bonnie Anderson, Townships, Beaver Bay

*Lloyd Houle, County Commissioner, Silver Bay

ST. LOUIS COUNTY

*Kjell Rodne, Councilperson, Duluth

*James Collins, Mayor, Hibbing

*Henry Pappone, Councilperson, Virginia

*Helmer Ruth, Mayor, Hermantown

*Don Anderson, Townships, Cotton

Fred Tomassoni, Townships, Iron

*Ed Hoff, County Commissioner, Virginia

*Bill Kron, County Commissioner, Duluth

*current member

Committees

Economic and Community Development

Maureen Bye, Duluth, Chairperson
Jack Arnold, Duluth
Jack Banke, Eveleth
James P. Bovis, Cloquet
Glen C. Brand, Marcell
Judith Byman, Virginia
Doug Grindall, International Falls
Dennis Jensen, Duluth
Dennis Johnson, Duluth
Keith Johnson, Two Harbors
Betty Larson, Cloquet
Dr. Gordon Levine, Duluth
Ralph Maki, Grand Rapids
Jerry Marks, Duluth
Margaret Matalamaki, Grand Rapids

Kenneth Nelson, Beaver Bay Alice Nettell, Virginia Gordon Newstrom, Grand Rapids James Nynas, Cloquet Rodney A. Salo, Aurora Robert Sederberg, Duluth Walter Seeba, Hibbing Robert Silver, Schroeder Stanley Sime, Grand Rapids Dushan Skorich, Sr., Bovey Eugene Skraba, Hibbing Jon Waters, Ely Chuck Westin, Duluth Trix Wyant, Palisade

Land and Natural Resources

Herb Anderson, Virginia Robert Anderson, Two Harbors Wayne H. Bailey, Pengilly Bruce Benson, Carlton Bruce Brown, Cloquet David Erickson, Cloquet Terry Greenside, Grand Rapids Ed Hansen, Two Harbors Bob Holmes, Duluth Tim Kennedy, Grand Marais Carl Kjemprud, Littlefork Darrell Lauber, Grand Rapids
Jack LaVoy, Cloquet
Alden Lind, Duluth
Ruth McLinn, International Falls
Vincent Nyberg, Coleraine
Loren Rutter, Kinney
Walter Seeba, Hibbing
Stanley Sime, Grand Rapids
Dick Stapleton, International Falls
Arlene Wolner, Cloquet
Mike Zilverberg, Aitkin

*Chairperson to be named

Forestry

Darrell Lauber, Grand Rapids, Chairperson
Bruce A. Brown, Cloquet
Archie Chelseth, Cloquet
James Hall, Lutsen
Wes Hedstrom, Grand Marais
Tom Houghtaling, Duluth
Roger Howard, Aitkin
Arnold Johnson, International Falls
Robert Johnson, Duluth
Edwin Kallio, Duluth

Marvin Maki, Two Harbors
Glenn Maxham, Duluth
Ralph Olson, Grand Rapids
L. C. Peterson, Grand Rapids
Carl Prosek, Grand Rapids
Milo Rasmussen, Carlton
Rick Ross, Duluth
Richard Stapleton, International Falls
John Vogel, Duluth
Carl Wegner, Grand Rapids

Small Business Task Force

Myrna Ahlgren, International Falls Ed Alspach, Duluth Wally Baker, Duluth Jim Eberius, Aitkin Wed Hedstrom, Grand Marais Keith Johnson, Two Harbors Paul Kess, Ely Sandra Kirmser, Nashwauk Warren Lagerquist, Hibbing
Mary Mathews, Hibbing
John McQuade, Jr., Two Harbors
Ralph L. Miller, Deer River
Larry Syck, Duluth
Jody Vinopal, Cloquet
Dennis Wain, Virginia
Chuck Westin, Duluth

Metropolitan Interstate Committee

Betty Hetzel, Douglas County, Co-Chairperson
Peg Sweeney, Proctor, Co-Chairperson
Earl Elde, Townships
David Frank, Superior
Steve Goldfine, Duluth
James Hakala, Duluth
Elnora Johnson, Duluth
Dick Jones, Duluth
Rosemary Lear, Douglas County

William Lehman, Superior Robert Paine, Superior Judy Replogle, Townships Richard Rookey, Douglas County Helmer Ruth, Hermantown Jim Shearer, Duluth Lloyd Shannon, St. Louis County Alida Viele, Townships George Wallace, Douglas County

Aging

Emerald Erickson, Duluth, Chairperson
Gilbert Bloomquist, Grand Marais
Helen Budisalovich, Proctor
Carrie Casey, Hibbing
Edith Clemetson, Duluth
Ethel Clausen, International Falls
Alvin Grosnick, Silver Bay
Dean Headley, Twig
Evelyn Jernberg, Duluth
Marie Johnson, Eveleth
Emelia Kannas, Bovey
Joseph Kiener, Duluth
Beth Koski, International Falls
Henry Nielsen, Barnum
Alice Nettell, Virginia

Lorraine Oberg, Grand Portage
Lawrence Shepard, Bovey
Margaret Sherman, Palisade
Fletcher Thompson, Aitkin
Russell Thompson, McGregor
Tom Tjepkema, Duluth
Jerry Turnquist, Cloquet
Joe Wiesinger, Duluth
Gertrude Wilber, Two Harbors
Shirley Zaverl, Duluth
Vi Zeman, Grand Marais
Art King (Ex-officio), Duluth
Jerome Benson (Ex-officio), Duluth
Harriet Headley (Ex-officio), Twig

Developmental Disabilities

Pam Griffin, Duluth, Chairperson Cheryl Copple, Duluth Barb Dawson, Duluth Inez Erickson, Duluth David Felske, Cloquet Nancy Glad, Duluth Barbara Goman, Duluth Wendy Hansen, Grand Marais Raymond Hill, Tower Fletcher Hinds, Duluth Dolores Johnson, Two Harbors Greg Kestley, Virginia Helmi Lammi, Duluth Virginia Marolt, Gilbert Mabel Schauland, Duluth Anne Swanson, Moose Lake Mary Jo Verschay, Virginia Randy Vogt, Duluth

Emergency Medical Services

Edwin Hoff, Virginia, Chairman Mark Carlson, M.D., Duluth Harriet Headley, Twig Harvey Hengel, Duluth Sgt. Ruben Hoffman, Duluth Kirk Johnson, Carlton Wayne Johnson, Duluth Joseph Koebensky, Virginia Theodore Kubista, M.D., Duluth William LaFrance, Duluth David McClure, Deer River Dennis Miller, Silver Bay Charles Mock, M.D., Virginia Marlene Nelson, Grand Marais James Spang, Duluth Karen Suess, Duluth J. Mark Wedel, Aitkin

81/82 Highlights

July/81

- -Criminal Justice professionals attended a 2-day workshop cosponsored by ARDC on working with developmentally disabled offenders
- -Continued development of the Arrowhead EMS System funded by grant from Department of Health and Human Services



- -City of Hibbing contracts with ARDC to initiate a planning program to update its Land Use Plan and Zoning Controls and prepare a 5-year capital improvements program
- Wood Fuels Study for the Superior National Forest completed
- —Attitudinal assessment of private non-industrial land owners toward forest use and management conducted by ARDC
- —Communications Equipment totaling \$232,648 purchased by ARDC for local hospitals and ambulances
- —Emergency Medical Technician training equipment awarded to Hibbing Area Vocational Technical Institute

Training program for nurses in rural hospitals in emergency care initiated by ARDC. St. Mary's Hospital contracted to provide the on-site classes



August/81

-Joint Marketing effort for the North Star, similar to that recommended by ARDC, announced by MnDOT, Duluth Visitors and Convention Bureau, and AMTRAK



-Boundary Waters Canoe Area EMS Plan for treatment and evacuation of emergency victims in the BWCA published by ARDC -City of Babbitt provided with information on the status of the local landfill upgrading project

September/81

- -Trapped underground mine water for district heating the subject of a meeting between the Ely Energy Corporation, the U of M Geology Department and ARDC
- -Eveleth Senior Citizens Center, funded in part through ARDC, holds Grand Opening

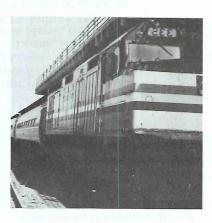


- -Fourth Annual Regional Conference on Aging held with 450 persons attending
- -Computerized land information program, land development plan and forestry development assessment completed for the Fond du Lac Indian Reservation by ARDC

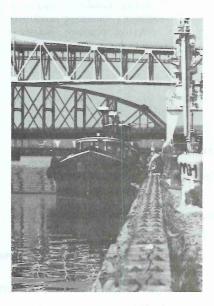
October/81

- -Senior Centers: An Inventory of the Arrowhead Region published and distributed to 63 Senior Centers and 60 service providers in the region
- -Regional Public Investment Strategy initiated with Farmers Home Administration funds

- —Respite Care Program initiated as a joint effort between the Duluth Association for Retarded Citizens and ARDC
- -Amtrak service to Duluth-Superior the subject of a public meeting between AMTRAK, MnDOT, area legislators, local officials and the public, sponsored by the Metropolitan Interstate Committee



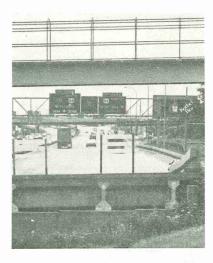
-Environmental Assessment Worksheet prepared by ARDC for modernization and expansion of the Seaway Port Authority property approved by Environmental Protection Agency



-Advanced Trauma Life Support Course financed and coordinated by ARDC. The Course, the first in the State, trained physicians for most hospitals in the region

November/81

- Auto efficiency clinics conducted in Duluth and Proctor measuring the fuel and air pollution efficiency of vehicles
- Urban Development Action
 Grant (UDAG) prepared by
 ARDC for the City of Duluth
 on behalf of Diamond Tool Triangle Corporation
- —Respite Care open meetings conducted in Eveleth and Grand Rapids
- —Concept Plan, which lists all of the projects submitted for funding under Interstate Substitution provisions in the area, one of the first in the Nation approved by the U.S. Department of Transportation

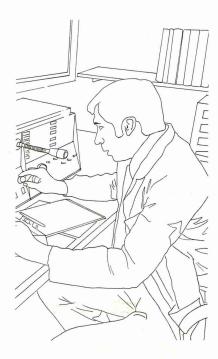


- -Esko Senior Citizens Center holds grand opening. The Center was funded, in part, through ARDC
- -Congressional testimony and research materials of Federal Payments In-Lieu of Taxes prepared and presented by ARDC

 Financing options for a future downtown revitalization project presented to the Carlton Development Corporation

December/81

- -Nearly \$2 million in Interstate Substitution funds for transit and highway projects earmarked for the Duluth Urban Area by Federal budget
- —Alden Township Board unanimously approves a Comprehensive Land Use Plan prepared by ARDC
- —2-year Rural Small Business regional technical assistance demonstration program funded
- -Communications Control Console, which will be used to provide medical control to the seven-county EMS communications system, purchased by ARDC



-Emergency Medical Technician-Intermediate training program developed. Hibbing Vo-Tech contracted to provide the training

-Direct Reduction Feasibility Study funds secured with assistance from ARDC. The \$345,000 study, conducted by a private consultant, was completed in January of 1982

January/82

—City of Wrenshall approves a Comprehensive Land Use Plan prepared by ARDC



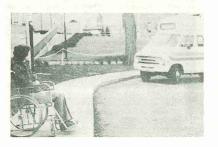
February/82

- -Lake County Economic Adjustment Committee assisted in examining alternative use for the Finland Air Base
- —Itasca County Land Use Policy Plan and Site Suitability Guidelines completed by ARDC
- -Silver Bay Redevelopment Agency assisted by ARDC in examining alternative uses for a closed elementary school
- —Aitkin Local Development Corporation consult with ARDC on the feasibility of establishing a grain handling and processing facility in the Aitkin Industrial Park

- -1982 Regional EMT Symposium, which resulted in the training of over 200 emergency medical technicians, financed and coordinated by ARDC
- —Incinerator/landfill application for funding from the Iron Range Resources and Rehabilitation Board prepared by Cook County with assistance from ARDC
- —Additional Regional EMS communications equipment funded through a \$179,000 health block grant award from the Minnesota Department of Health
- -Blandin Foundation awards grant to ARDC for development of an Advanced Cardiac Life Support (ACLS) project, providing funds for ACLS training and equipment, a pilot cardiac defibrillation project, and a cardiac data collection and evaluation program
- -Duluth-Superior-Hermantown-Proctor Metropolitan Area Economic Summit Conference held. ARDC assisted in planning, funding, and staffing of the Conference

March/82

Respite Care Training Sessions conducted in Duluth



-STRIDE system performance evaluated by the Duluth Transit Authority with assistance from ARDC Metropolitan Planning Division —Hearing Impairment: A Family Affair workshop co-sponsored by Duluth Association for Retarded Citizens and ARDC



-First meeting of Duluth-Superior-Hermantown-Proctor Metropolitan Development Council held, with ARDC providing staff assistance during its organizational phase



—First Responder Task Force formed by ARDC to assess needs and develop strategies for EMS first responders

April/82

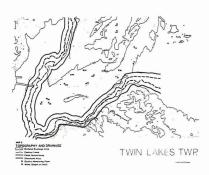
- Respite Care proposal prepared by Cook County with ARDC assistance
- -Regional Critical Care Directory published and distributed to all hospitals and ambulances in the region. The Directory includes treatment, triage, transfer protocols for trauma, cardiac, behavioral, neurotrauma, burn, poison and neonatal emergencies

- -Solid Waste Plan prepared by ARDC adopted by Cook County
- -Governor's Citizens' Advisory Boundary Waters Canoe Area Task Force and Voyageurs National Park Citizens' Committee hold first joint meeting, staffed by ARDC
- —Itasca County Family YMCA Senior Center, funded in part by ARDC, holds grand opening in Grand Rapids
- —Iron Range Economic Summit Conference held, with Conference planning assistance from ARDC
- -LAWCON Outdoor Recreation Grant Workshop conducted by ARDC for 30 potential applicants



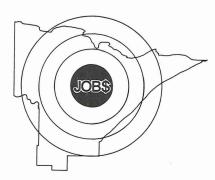
- —PACER Workshop (Parents Advocating for Children's Educational Rights) held in Duluth, co-sponsored by ARDC
- -City of Moose Lake and Moose Lake Development Corporation receive assistance in evaluating the potential for developing an industrial park

- Northern Minnesota Citizens' League sponsors Solid Waste forums; information provided by ARDC
- -Twin Lakes Township Zoning Ordinance revised by Carlton County with assistance from ARDC



May/82

-Range Economic Development Council holds its first meeting. ARDC Chairman Youngdahl appointed to the Council representing tourism; ARDC Executive Director named ex-officio member of the Council



- -Conference for lenders and development practitioners cosponsored by ARDC
- -Lake County Industrial Park provided with assistance in securing EDA funds (\$600,000) for Park expansion

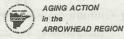
-ARDC Microcomputer capability expanded agency-wide for word and data processing, after one year of experimentation in the Metropolitan Planning Division



- -LAWCON Outdoor Recreation Grant site inspections conducted by ARDC and State
- —City of Wrenshall contracts with ARDC to update their Zoning and Sub-division Ordinances
- -Environmental Review System changes outlined by ARDC for Region B Zoning Administrators
- —County-wide Open Meetings on the needs of senior citizens held in Grand Rapids, International Falls, Silver Bay, Grand Marais, Esko and Duluth with over 410 persons attending



- -Local Pension Fund Study to explore economic development financing potential initiated; ARDC contributes \$1,000 toward the study
- -Lutsen assisted in request for funds from the Economic Development Administration for road improvement to the ski facility
- -Aging Action in the Arrowhead Region newsletter initiated and sent to 350 agencies, organizations, and individuals



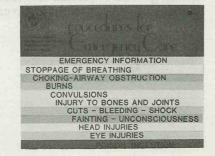
- -Newly reorganized ARDC advisory committees for Land and Natural Resources and Economic and Community Development hold their first meetings
- -City of Grand Rapids assisted in requesting \$600,000 from EDA for acquisition and improvements in downtown mall area
- -Physicians System Overview Committee planning completed. The Committee, consisting of representatives from each of the region's medical societies, will be responsible for the medical evaluation of the EMS system.

June/82

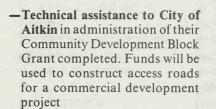
- -County-wide Open Meetings on the needs of senior citizens held in Virginia and Tamarack with over 90 persons attending
- -Respite Care training sessions conducted in Grand Rapids
- -International Falls/Koochiching County Industrial Development Corporation assisted by ARDC in defining development priorities
- -Arrowhead Region Development Corporation, a non-profit company, certified by the Small Business Administration (SBA) to provide low interest loans for small business expansion in the region

ARDCorp Arrowhead Regional Development Corporation 200 Arrowhead Place Duluth, MN 55802 (218) 722-5545

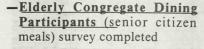
- -Small Business Interest Buy-Down Financing Program initiated by the Iron Range Resources and Rehabilitation Board and Range bankers. ARDC assisted in design of guidelines and serves on loan committee
- -20,000 Procedures for Emergency Care booklets published and disseminated region-wide



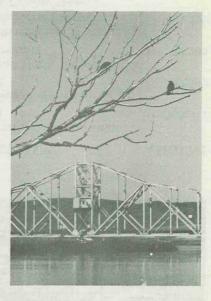
- -International Falls District Heating application, prepared by ARDC, approved by Minnesota Energy Agency
- -Critical care data collected from all regional hospitals for the Regional Emergency Medical Information System















Aging

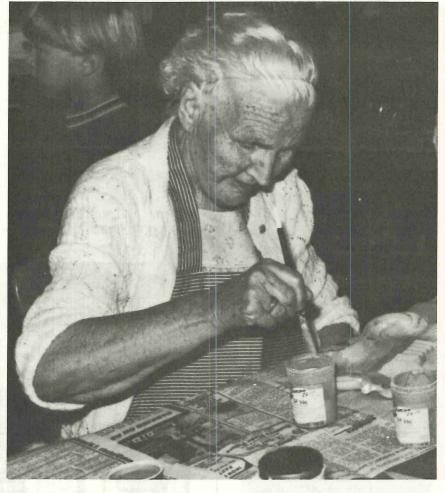
The ARDC Arrowhead Planning Program on Aging completed its ninth year of operation in 1981. With each passing year the program has more effectively focused its efforts and resources on improving the lives of the Region's older population. Toward this end, ARDC examines the needs and problems of local older persons; advocates on their behalf; provides information and technical assistance to local units of government and service agencies; and allocates Older Americans Act funds for social service programs for senior citizens.

ARDC granted \$1,029,314 in 1981 to initiate or expand services to the elderly through the following projects:

1981 Grants Awarded:

Supportive Services

GRANTEE	PROJECT NAME	AMOUNT
Koochiching County Public Health Nursing	Koochiching County Home Health Aide/Homemaker Project	9,684
Lake County Social Service Department	Lake County Chore Service Project	3,593
Nat G. Polinsky Rehab. Center	Nat G. Polinsky Adult Day Care Project	3,361
Lake County Social Service Department	Lake County Coordinator on Aging	12,375
Koochiching/Itasca Action Council	Itasca County Foot Care Project	4,167
Aitkin County Public Health Nursing Service	Aitkin County Senior Health Education Project	7,333
St. Louis County Social Service Department	St. Louis County Outreach Expansion Project	14,850
Northern Community Radio KAXE	Senior Radio Access Project	6,561
Ely-Bloomenson Community Hospital	Ely Hospital Transportation Project	15,000
Arrowhead Economic	St. Louis County Coordinator	10,400
Opportunity Agency	on Aging	12,423
Duluth Area Vocational Technical Institute	Shared Housing Program	2,240
St. Louis County Social Service Department	St. Louis County Range Outreach	25,000
Legal Aid Service of NE MN	Senior Citizens Law Project	78,453
Duluth Community Health.	Duluth Senior Health	70,433
Center	Assessment Project	2,614
St. Luke's Hospital	Hospice Duluth Project	22,917
Benedictine Sisters	Benedictine Adult Day Care	
Benevolent Association	Project	32,083
City of Cloquet	Cloquet Dial-a-Ride Project	12,419
Northern Itasca District	Northern Itasca Adult Day	22.027
Hospital	Care Project	32,937
		\$298,010



Nutrition Services		
GRANTEE	PROJECT NAME	AMOUNT
Arrowhead Economic	Arrowhead Elderly Nutrition	266 077
Opportunity Agency	Program	366,077
City of Duluth	Duluth Senior Nutrition Program	209,549
Arrowhead Economic	Arrowhead Home Delivered	
Opportunity Agency	Meals Program	39,845
Koochiching/Itasca Action Council	Koochiching/Itasca Home Delivered Meals Program	22,899
St. Louis County Social	St. Louis County Home	
Service Department	Delivered Meals Program	14,960
		\$653,330
Senior Centers		
GRANTEE	PROJECT NAME	AMOUNT
Moose Lake Senior Citizens, Inc.	Moose Lake Senior Center	20,000
Esko Senior Citizens, Inc.	Esko Senior Center	17,974
City of Northome	Northome Senior Center	15,000
Floodwood Senior Citizens,	Floodwood Senior Center	25,000
Inc.		\$77,974

September 1982

*Regional Calendar

Sun	Mon	Tues	Wed	Thurs	Fri	Sat
			1	COMMUNITY AND ECONOMIC DEVELOPMENT COMMITTEE ARDC ANNUAL BUDGET HEARING	3	4
5	LABOR DAY ARDC OFFICES CLOSED	7	MINNESOTA STATE HEALTH BOARDS ANNUAL MEETING	9	10	11
12	13	DEVELOPMENTAL DISABILITIES ADVISORY COMMITTEE PRIMARY ELECTION DAY	METROPOLITAN INTERSTATE COMMITTEE	ARDC BOARD OF DIRECTORS MEETING ARDC COMMISSION MEETING	mur marrier reneral	18
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Arrowhead Regional

Development Commission

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Harbor

Balanced use and patient progress in resolving issues were the by-words of ARDC's work in the Duluth-Superior harbor in 1981. This theme was poignantly underscored by the two major projects—one that ended and one that began—which dominated harbor planning efforts.

The Twin Ports dredged disposal strategy moved ahead with the completion of a report recommending future disposal sites for maintenance dredged material. With existing sites due to be exhausted by 1990, the Metropolitan Interstate Committee (MIC) is acting now to identify acceptable sites and methods to replace them. Past shipping problems due to the inability to quickly find disposal sites have greatly harmed the \$230 million-a-year port operations. To avoid future navigational crises the report recommends the following approaches:

- —reuse of 40,000 cubic yards (15% of the total amount) for upland construction projects;
- —filling of man-made deep holes within the harbor;
- —creation of small islands for wildlife habitat and for recreation;
- -new land creation for shipping operations;
- —in-water disposal using material to replenish the beaches as well as disposal of clean material at the middle range depths in Lake Superior.

The recommendations would handle all of the estimated five million cubic yards of material that will be dredged in the next 25 years. The report is a starting point for developing a totally acceptable long-range plan upon which all parties can agree. The challenge now is to obtain agreement from the five major interested parties—Duluth and Superior, Minnesota and Wisconsin and the Corps of Engineers. The lengthy lead time, prior to the exhaustion of current disposal sites, will be used to the maximum in order to secure this agreement.

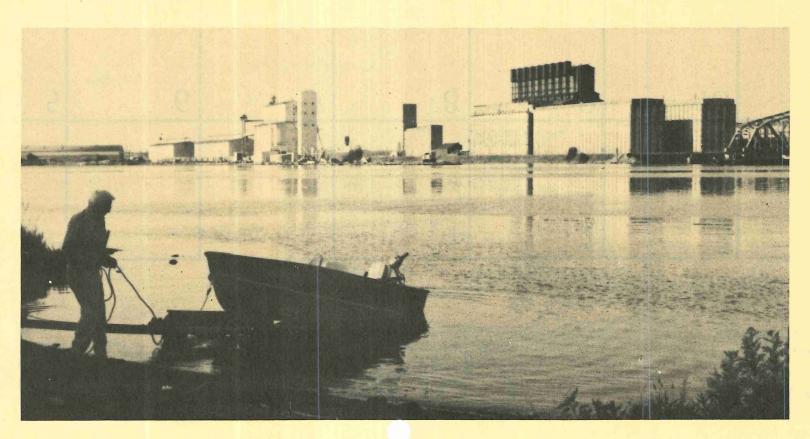
A second harbor project that began in 1981 deals with the development of a plan for the coordinated management of the harbor's natural resources. Because the harbor straddles two states and because it is just now being recognized as a significant resource area, there are no specific plans for managing the enormous resources located there. ARDC is seeking to correct this situation by preparing such a plan.

The plan will attempt to manage the key fish, animal and habitat resources by coordinating the management of specific parcels of property. Vital parcels will be identified and detailed objectives will be presented for each. The ultimate goal is the active management of these areas by the appropriate levels of government.

For some parcels, detailed management schemes will be designed. One such site is Interstate Island, which is bisected by the state line. The plan will specify how the island should be managed, by whom and for what purposes.

Other projects in 1981 that highlighted ARDC's commitment to a balanced use of the harbor were:

- —assisting the Seaway Port Authority of Duluth to designate and implement a tax increment financing district for the purpose of acquiring obsolete waterfront property, rehabilitating it and leasing it to new shipping operations;
- —studying the potential of reusing an idle iron ore dock in Superior and coordinating the use of the dock with adjacent lands which have environmental and recreational values;
- —providing on-going liaison between the Corps of Engineers and local units of government regarding the harbor improvement project.



October 1982

*Regional Calendar

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Economic Development

The National recession has had its impact on the Arrowhead Region and is considered to be more pronounced here than most areas of the country. With extended layoffs in the mining industry, wood products and related businesses, unemployment is at its highest since World War II and the future of many area communities is in question.

In response to these worsening economic conditions, the Arrowhead Regional Development Commission initiated two new programs to assist business financing and expansion. These efforts are designed to address two of the major impediments to economic development in Northeastern Minnesota, i.e., limited availability of investment capital and, lack of local development capability.

The Certified Development Company Program

In an effort to address the problem of limited availability of capital, the Commission formed a non-profit company that will assist in financing small business expansion.

The Certified Development Company Program was designed by the Federal Small Business Administration (SBA) and was created to provide long term fixed asset financing for up to 25 years at interest rates three to five points below prime. In June of 1982, a non-profit company, created by the Commission called the Arrowhead Regional Development Corporation was certified by the SBA to package new and existing small business expansion loans. The goal of the Corporation is to create and/or retain jobs by stimulating and promoting small business growth in the area. Within two years, the Corporation anticipates processing two loans per month. Each loan will leverage six private dollars for every four dollars provided by SBA and should create one new, permanent job for every \$15,000 from SBA. By providing this long term financing and assisting new or existing businesses, the Corporation will help to create new permanent employment and diversify the Region's economic base.

Small Business Assistance Program

In May of 1982, a network was established in the Arrowhead Region to provide management and other types of assistance to individuals who already own and operate a small business or who would like to start one.

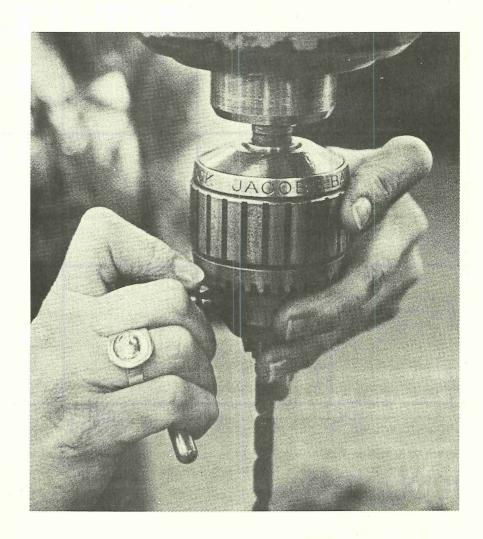
The network consists of volunteers in each county who are experienced in business and financing, and are interested in seeing firms thrive and grow. It provides one-to-one counseling to a small business person upon request or will refer individuals to various public and private resources which exist in the Region and which have been cataloged by ARDC. In addition to direct counseling, school courses on business, workshops, special training and other opportunities can be provided through the network.

For small businesses having problems in areas such as accounting, management, financial packaging, paperwork, marketing, advertising and others, the program will be able to assist.

Other Efforts

During the first half of 1982, areawide development councils were formed in the Duluth-Superior-Hermantown-Proctor Metro Area and on the Iron Range. The Metropolitan Development Council and the Range Economic Development Council were created to coordinate existing development efforts and to pool all available resources toward business assistance and expansion.

ARDC participated extensively in the organizational phases of both Councils, contributing basic staff support and assistance in conducting meetings, drafting charters and by-laws, setting objectives, and developing funding proposals. ARDC Chairman Youngdahl represents tourism on the Range Council, while Executive Director Dave Martin serves as an ex-officio member.



November 1982

*Regional Calendar

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			LAND AND NATURAL RESOURCES COMMITTEE	THANKSGIVING DAY ARDC OFFICES CLOSED		
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* ALL MEETING DATES ARE TENTATIVE, FOR INFORMATION CALL ARDC-722-5545, 1-800-232-0707



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Emergency Medical Services

During 1981-82, the Arrowhead Emergency Medical Services (EMS) System reached maturity. With the receipt of \$726,537 in federal, state and private foundation funds over the course of the year, the basic infrastructure of the EMS System was planned and partially constructed. Thus, a functional organization of trained emergency personnel, transportation, communications, critical care facilities, public involvement efforts, coordinated public safety agencies and permanent system management was developed for the clinical specialties of trauma, cardiac, poison, burn, neurotrauma, behavioral and neonatal emergencies.

Major credit for the year's accomplishments lies with the EMS Advisory Committee and its Prehospital, Communications and Clinical Systems Subcommittees as well as with the many physicians, community leaders, and health providers who dedicated enormous amounts of volunteer time to the program. Northeastern Minnesota now stands as a national model for rural emergency medical services system development. The challenge in the years to come will be to maintain what is already in place and to continue to upgrade the quality of emergency care in the region.

COMMUNICATIONS

Essential to the efficient operation of the Arrowhead EMS System is the development of a quality emergency medical communications network. In Northeastern Minnesota, ambulance-to-hospital radio communications have historically been a major problem. In some areas emergency medical technicians have been unable to talk to hospital personnel during the treatment and transport phases of patient care, thereby endangering the patient and prohibiting the provision of advanced life support.

With the installation in the coming year of over \$500,000 in communications equipment, including towers, radios and base stations, most of the region's emergency medical communications problems will be remedied. Full system operation is expected by early 1983.

TRAINING

The ARDC EMS Program has placed a high priority on emergency medical training. Consequently, over the past twelve months Advanced Cardiac Life Support, Advanced Trauma Life Support, Emergency Medical Technician (EMT)-Intermediate and Nurses Emergency Care Education courses have been developed and funded. Hundreds of physicians, nurses and EMTs have been trained in-house, eliminating the need for lengthy and expensive travel to maintain or upgrade skills. In addition, ARDC continues to host the annual Prehospital Training Symposium, one of the State's largest EMS events.

CLINICAL SYSTEMS

Another important accomplishment of the EMS Program has been the development of a Regional Critical Care Directory. The Directory, which was written and reviewed by regional physicians, contains protocols for the evaluation and initial stabilization of critically ill patients at the prehospital, inhospital and interhospital phases of care. In addition, it provides a listing of specialized critical care facilities serving the Arrowhead Region, including emergency access information. The Directories will be available in all hospital emergency rooms as well as in each of the region's ambulance services.

Clinical research and evaluation has also been a major focus of the Program. Most significantly the Regional Emergency Medical Management Information System has generated data that is essential for system evaluation and planning. A major statistical report on the impact of the EMS System is scheduled for publication later in 1982.

BLANDIN CARDIAC CARE PROJECT

In response to a regional cardiac mortality rate twenty-two percent higher than the state average, the Arrowhead Regional Development Commission Emergency Medical Services Program initiated a project designed to help save the lives of heart attack victims in Northeastern Minnesota.

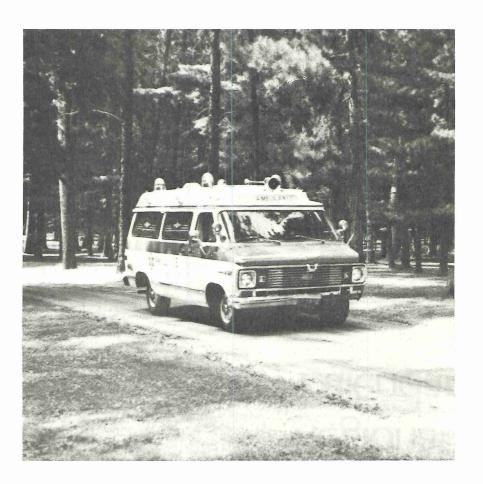
Primary funding for the effort was provided by a grant from the Blandin Foundation of Grand Rapids, Minnesota. Other funding was contributed by the Mayo Foundation of Rochester, Minnesota.

The project has three major components:

First, to fill the need for trained emergency personnel in rural areas, ARDC will develop a regional Advanced Cardiac Life Support (ACLS) training course, designed to train rural physicians, nurses and paramedics in emergency cardiac care.

Second, in cooperation with the Mayo Clinic of Rochester, Minnesota, ARDC has embarked upon an extensive prehospital data collection effort that will produce reliable data for the regional emergency medical management information system.

Third, an experimental defibrillation pilot project is being undertaken, with selected ambulance services being awarded cardiac defibrillators and trained in their use. The information generated from the close monitoring of these services during the two year project period will help to indicate the relative effectiveness of using cardiac defibrillators by EMTs in a rural prehospital setting.



December 1982

*Regional Calendar

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* ALL MEETING DATES ARE TENTATIVE, FOR INFORMATION CALL ARDC-722-5545, 1-800-232-0707



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Transit

During the past year the Arrowhead Regional Development Commission continued to work closely with the Duluth Transit Authority (DTA) to implement the recommendations of the five-year Transit Development Program. The year saw the start of an important new specialized transportation system for the mobility handicapped, and improvements in the efficiency and cost effectiveness of the regular route transit system. Major accomplishments include:

*STRIDE—Special Transit RIDE. STRIDE, which provides specialized transportation to mobility handicapped residents of Duluth, began operation in October of 1981. STRIDE represents the culmination of many years of planning by both the ARDC Metropolitan Planning Division and the DTA. Curb to curb, demand responsive, service is provided to eligible clients from 6 a.m. to 6 p.m., Monday through Friday, using specially equipped mini-buses. At present there are slightly over 300 registered clients using the system. Approximately 50 trips are made daily, averaging 700 to 900 trips monthly. By providing transportation to a segment of the population previously denied access to public transportation, STRIDE provides mobility and the chance of a fuller life to handicapped residents of Duluth.

*COMPREHENSIVE OPERATIONAL ANALYSIS (COA). In order to obtain an objective, comprehensive overview of the complete DTA system, ARDC and DTA conducted a Comprehensive Operational Analysis, which is a thorough analysis of a transit system's routes and schedules. It consists of a trip-by-trip analysis of every route's performance and passenger utilization. Running times, operation and traffic conditions, on-time performance, and passenger convenience were analyzed. All aspects of every DTA route were critically examined to determine if the

present method of operation was the most effective and efficient. The results presented the DTA with a set of recommendations designed to increase the productivity, quality and responsiveness of the system while eliminating unproductive underutilized service. The study represents the most comprehensive analysis of the DTA's system in its public history.

After extensive public meetings and hearings a final set of recommendations were presented to the DTA Board. These recommendations, which were adopted in July and will go into effect in September, represent a total savings of approximately \$225,000 annually. The changes will improve service in some areas while eliminating unproductive runs in others.

*IMPROVED INTERNAL OPERATIONS. With ARDC assistance the DTA has made a number of internal improvements which have lowered costs. A new computerized payroll system was established for the DTA, utilizing microcomputers. The microcomputers have also provided the DTA wth quicker statistical capabilities, reducing the time needed for budget preparation and financial analysis. Ridership data, such as annual passenger counts, have also been computerized. These improvements have allowed the DTA to lower costs in the management of the system, allowing fewer reductions in on-street services.

*OTHER TECHNICAL ASSISTANCE. The Metropolitan Planning Division continued to provide technical assistance to the DTA on a wide variety of issues. These include: ongoing passenger counts and surveys, analysis of shelter problems and the development of an "Adopt a Shelter Program,' analysis of a Downtown circulator, assistance in evaluation of the Port Pass Demonstration Program, examination of coordination among specialized transportation providers, and assistance on the Interstate Substitution Program.

January 1983

*Regional Calendar

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Arrowhead Regional Development Comm Development Commission

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Community Development Assistance

As dollars for local improvements become more difficult to find, it is critical to make the best use of the available resources. ARDC's efforts over the last year in community planning have been focused on targeting public investments to the improvements that are the most needed and encouraging wise use of existing facilities and resources. These efforts have taken a number of different approaches on both a regional and local level.

The Regional Public Investment Strategy, initiated in 1980, will assist local communities in documenting their community development needs and will guide State and Federal agencies in targeting community development funds throughout the Arrowhead Region to the areas where they will have the most impact. A survey of each city being used to identify needs and opportunities in economic development, housing, and public facilities. Based on this information, ARDC will prepare profiles for every community in the Region that may be used by communities, local development organizations, and funding agencies in evaluating community development options.

On the local scene, ARDC has worked with the Cities of International Falls, South International Falls, Hibbing, and Wrenshall, as well as the Fond du Lac Reservation and Alden Township to evaluate their own land resources and public facilities and services to make the best use of available local resources.

The impact of increasing costs and decreasing revenues led the Cities of International Falls and South International Falls to examine the feasibility of consolidating the two cities. They are already cooperating in a number of joint ventures, including recreation, sewer and water treatment, and law enforcement. In light of their geographic proximity, socio-economic ties and the current state of the economy, the feasibility of consolidation is now being seriously examined by the two cities with assistance from ARDC and a private consultant. If successful, the consolidation of International Falls and South International Falls will provide an alternative for meeting the challenge of improving public services at the same time as reducing costs.

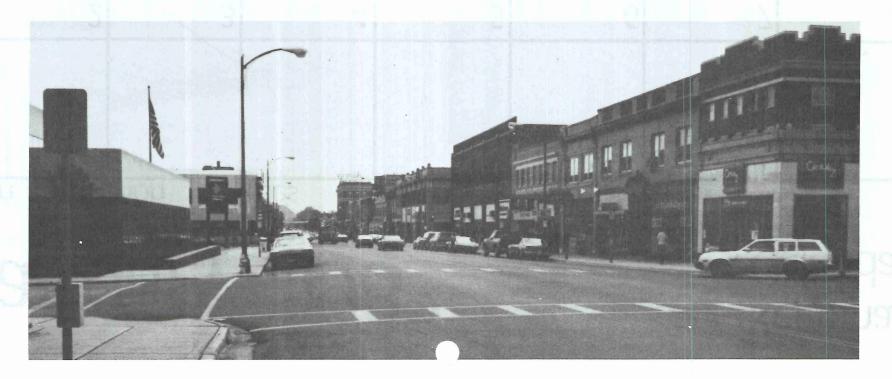
Recognizing that it is important to make wise use of all the resources of a city, the City of Hibbing is updating its Land Use Plan and Zoning Ordinance and preparing a Capital Improvements Program with assistance from ARDC. Land use plans were developed several years ago for the City and

Stuntz Township. However, because of the annexation of Stuntz Township and other changes that have taken place since the original planning efforts, these plans needed to be updated and consolidated to direct growth in a manner that provides suitable sites for development and makes the most efficient use of existing services and facilities. With the escalating costs of providing public facilities and services and the reductions in state and federal aids, the Capital Improvements Program will assist the City in planning its capital expenditures to achieve the most benefit for limited fiscal resources available.

Through a joint effort of the Fond du Lac Reservation Business Committee, the Fond du Lac Planning Staff, and ARDC, a Resource Information and Development Plan was prepared to guide development and resource use on the Fond du Lac Reservation. This plan used a computer based information system to analyze the Reservation's physical resources and identify development sites for housing, commercial development, and public buildings. It also provided Fond du Lac with an assessment of the Reservation's forestry resources and their economic potential for development.

The City of Wrenshall initiated a land use planning process in response to existing and potential development problems stemming from an outdated zoning ordinance and the need to express an official policy for the City to guide future land use and development patterns. ARDC assisted Wrenshall in surveying community attitudes towards development issues, evaluating the City's physical and socio-economic resources, identifying major development problems and needs, and recommending development policies to address these issues. The City is now implementing a major recommendation of the plan by updating their zoning ordinance.

Increased population growth and heavy development pressure in surrounding areas was the major catalyst behind the decision to develop a Land Use Plan for Alden Township. At the Town Board's request, ARDC assisted Alden Township in developing a plan to control future development and protect the rural character of the Town. After approval of the plan by Alden Township, St. Louis County amended the zoning classifications in the township to reflect the plan recommendations.



February 1983

*Regional Calendar

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		ADVISORY COMMITTEE ON AGING	2	3	4	5
6	7	8	9 SMALL BUSINESS TASK FORCE	10	11	12 EMT PRE-HOSPITAL SYMPOSIUM LINCOLN'S BIRTHDAY
13 EMT PRE-HOSPITAL SYMPOSIUM	14 ST. VALENTINE'S DAY	15	METROPOLITAN INTERSTATE COMMITTEE	ARDC BOARD OF DIRECTORS MEETING ARDC COMMISSION MEETING	18	19 19 19 19 19 19 19 19
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Developmental Disabilities

The ARDC Developmental Disabilities Program has undergone a great deal of growth and change during the past year. Taking an analytic look at services for developmentally disabled people within the Arrowhead Region, the Program has been able to provide valuable input to the Arrowhead Developmental Disabilities Advisory Committee and to the Governor's Council on Developmental Disabilities. In addition, the Developmental Disabilities (D.D.) Program has been instrumental in the creation of new services to families, and in the promotion of greater community acceptance of people who are developmentally disabled.

The Developmental Disabilities Advisory Committee is comprised of consumers, service providers, and community leaders. The Advisory Committee has been played a key support role in funding for Developmental Achievement Centers, Medical Assistance and Special Education Programs, and the development of a group home, as well as the provision of expanded services to the Arrowhead Region.

New services fostered by the Developmental Disabilities Program have been directed at families with disabled members. The **Respite Care Program**, a service intended to provide families with temporary relief from the stress of caring for a family member who is developmentally disabled, has established centers in Duluth and Grand Rapids. The purpose of the program is to match families with respite care providers, hopefully enabling the family to maintain the disabled member at home and thereby preventing or delaying his/her placement in a state institution or group home. The long-term effect will be a

reduction of the costly funding needs of out-of-town residential placement. It is hoped that the Respite Care Program can be developed in additional communities throughout the Arrowhead Region.

Training and educational workshops for families of the developmentally disabled have been co-sponsored by the Arrowhead D.D. Program. Topics included Hearing Impairment: A Family Affair, Parents Advocating for Children's Educational Rights, and Criminal Justice Professionals and the Developmentally Disabled Offender, which helped to orient those individuals to the special needs of the developmentally disabled.

The Arrowhead D.D. Program has identified a number of priority problem areas which will be addressed in next year's work program. These areas include: coordination of effort between residential and day programs; identification of duplication of services and inefficient provision services within the region; community job placement for persons with developmental disabilities; contract procurement and marketing for employment service providers, and continuation of funding for Developmental Achievement Centers.

A study of the impact of reductions in federally funded programs for developmentally disabled persons has recently been completed. It indicates a greater need for planning, coordination of services, and identification of alternative funding sources, in order to guarantee the maximum level of assistance to the developmentally disabled citizens of the region.



photo by Bob King

March 1983

*Regional Calendar

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ALL MEETING DATES ARE TENTATIVE, FOR INFORMATION CALL ARDC—722-5545, 1-800-232-0707

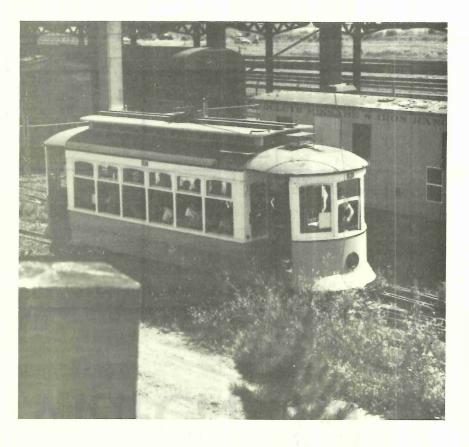


Arrowhead Regional Development Comm Development Commission

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Transportation

The transportation planning function of the Metropolitan Planning Division of ARDC focuses on the implementation of Duluth-Superior area transportation issues. Many of these issues have been identified and prioritized in the area Transportation Plan. The Plan includes elements on long range needs, short term management needs and a special section on reducing carbon monoxide in the Downtown Duluth area.

The following are highlights of Plan implementation for the past year:

*INTERSTATE SUBSTITUTION. The Duluth Urbanized Area is eligible for \$74 million in Interstate Substitution funds. For the federal Fiscal Year ending September 30, 1982, \$1.7 million was specifically appropriated to the area by Congress and the Administration.

During the past year, ARDC has assisted Duluth, St. Louis County and the Minnesota Department of Transportation (Mn/DOT) by setting priorities on projects competing for the Substitution funds already available. Also, priorities have been set on how additional funds should be spent, which will help these Departments program their projects. This process is also being used to demonstrate to Congress that needs exist and projects are ready to go for future appropriations.

*RIDESHARE. The Arrowhead Regional Development Commission is the Rideshare agency for Superior and Douglas County. This is a new function initiated in 1981.

ARDC, under agreement with Mn/DOT is also assisting, on a temporary basis, the Minnesota Rideshare program in Northeastern Minnesota. In this capacity ARDC is serving as a backup for Mn/DOT for Rideshare matching for the Arrowhead Region.

ARDC has been further involved in the marketing of Rideshare in Superior/Douglas County and the Arrowhead Region. In the fall of 1982, a \$7,500 radio advertising program was initiated to promote ridesharing in the Region.

A final rideshare accomplishment has been the national dissemination of a no-cost/low-cost rideshare computer matching concept. Rideshare systems in more than 15 states are considering the use of that program. In several instances, the concept has eliminated the need to make major investments in computer hardware and programs.

*TRAFFIC SAFETY. To help local police and traffic engineers, ARDC assisted the Superior Police Department in establishing a computerized traffic accident information system.

To help Duluth develop a lower cost accident information system, ARDC assisted them in converting to the Minnesota Transportation Information System. A backlog of information has been entered into the system and ARDC is arranging for training for city staff by Mn/DOT experts. Duluth will be the first city in the state to engage in such a joint venture with the Department of Transportation.

Beyond this, ARDC was instrumental in the application for and receipt of a Federal Highway Administration grant to the City of Duluth for better enforcement of Downtown area traffic laws.

*SKYWALKS. Still another federal grant in the amount of \$200,000 received by Duluth and prepared by ARDC will be used to fund two additional skywalks in the Downtown area, connecting the newly constructed State Office Building with the existing Skywalk System.

April 1983

*Regional Calendar

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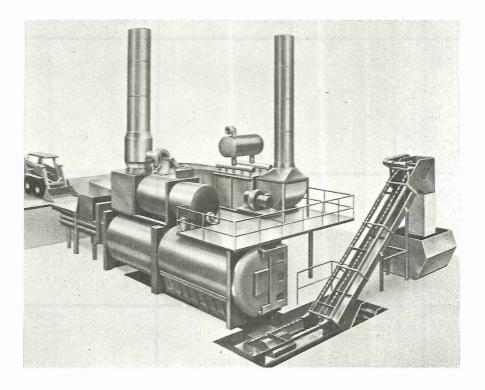
* ALL MEETING DATES ARE TENTATIVE, FOR INFORMATION CALL ARDC-722-5545, 1-800-232-0707



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Solid Waste/Energy



Is solid waste an untapped energy resource in the Arrowhead Region? Do today's new incinerators make it economically feasible to harness this energy? Are solid waste energy resource recovery programs an economical means of solving county solid waste management problems and controlling spiralling community energy costs? Answers to these questions are being examined in three counties and communities in the Arrowhead Region.

With ARDC assistance Cook, Itasca and Koochiching Counties have undertaken Comprehensive Solid Waste Planning Programs to find solutions to their severe land disposal problems. Alternatives such as recycling, shredding and baling of wastes and incineration were closely evaluated in terms of cost, practicality of application, public acceptance, environmental impacts, and other factors. As a result, it appears that small scale waste incinerators may provide an economical solution to waste disposal problems while at the same time meeting community or industrial energy needs. Costs for energy produced by these incinerators appears to be competitive with other fuels and can be used by district heating systems, hospitals, laundromats, wood processing plants and similar types of hot water or steam energy consumers.

An energy user market assessment was conducted for Grand Marais, Grand Rapids and International Falls as part of the County Solid Waste Planning Programs. In Grand Marais, district heating for the Central Business District was found to be the only viable energy consumer for a solid waste incinerator. In Grand Rapids and International Falls district heating and industrial energy consumers were identified for a solid waste incinerator system.

As a result of these findings all three Communities in cooperation with their respective Counties applied for and received District Heating Planning Grants from the Minnesota Energy Agency. In Grand Marais these funds will be used to carry out marketing, financial planning and building heating system conversion cost assessments. In Grand Rapids solid waste, wood residue, and industrial waste heat will be evaluated as energy sources for a district heating system. In International Falls wood residue, peat and solid waste will be looked at as potential fuels for a district heating system. Grand Marais and International Falls will be contracting with ARDC to carry out their District Heating Planning Programs.

Completion of these District Heating Planning Programs should provide sufficient information to determine if these Counties and Communities should continue to pursue waste-to-energy projects. Much of the information and experience gained by these Communities will assist other local units of government in the Region to evaluate similar projects.

May 1983

*Regional Calendar

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	1 2	ADVISORY COMMITTEE ON AGING	4	COMMUNITY AND ECONOMIC DEVELOPMENT COMMITTEE	6	7
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22	LEGISLATIVE SESSION ENDS	24	LAND AND NATURAL RESOURCES COMMITTEE	26	27	28
29	MEMORIAL DAY ARDC OFFICES CLOSED	31	366	IG DATES ARE TENTATIVE, F		



Arrowhead Regional Development Comm Development Commission

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Human Resources Technical Assistance

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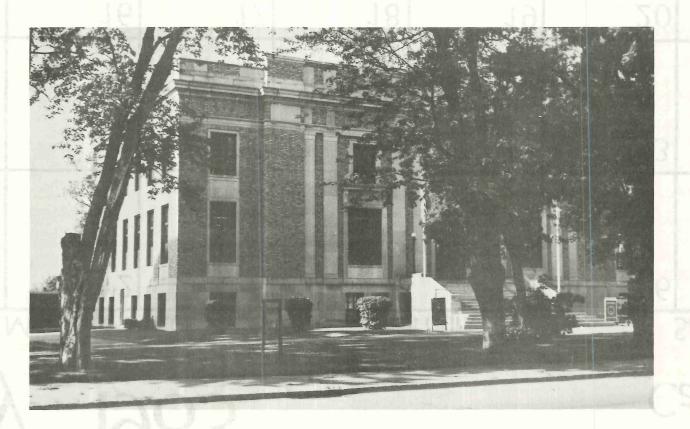
With recent sweeping changes in federal funding and the administration of health and human services, and with ever-expanding planning and reporting requirements by the State of Minnesota, the burden of human services delivery falls increasingly upon the shoulders of county decision-makers. The next few years represent a significant and difficult challenge for those local officials.

To assist in meeting this challenge, ARDC has initiated a program to explore new ways in which to provide technical assistance to the counties of the Region in their struggle to maintain needed services with less money and a growing morass of paperwork.

During the last six months, ARDC has been working with Aitkin County Family Services and the Aitkin County Board, focusing on development of the biannual Community Social Services Plan, which is required by the State, and on the Social Services data collection and processing requirements of the Minnesota Department of Public Welfare.

Increased planning and evaluation of county social services delivery requires a search for new methods of program planning and information management. Information systems must meet compliance requirements, serve the management information needs of the county decision-makers, and be inexpensive to establish and maintain. ARDC is developing the skills and tools to assist counties and municipalities with the development of automated information systems.

During the coming year, a comprehensive Human Resources Technical Assistance Program will be assembled and made available to Arrowhead Counties and their departments and agencies which are engaged in health and human service delivery. Assistance will be offered at any point in the planning and evaluation process including needs assessments, implementation of management information systems, the establishment of a formal planning process, and designing and conducting evaluation research.



June 1983

*Regional Calendar

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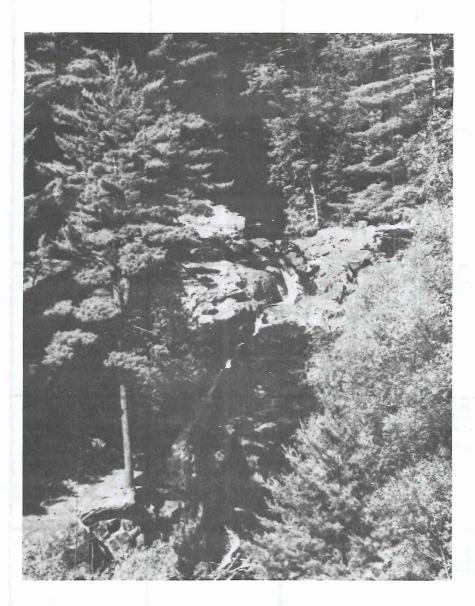
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Natural Resources Management



Natural resources have always played an important role in the growth and development of the Arrowhead Region. Recognizing that continued development of our natural resources is critical to the future of the region's economy and also that wise use of our resources is essential to the protection of our environment, ARDC has directed considerable attention to resource management decisions over the past year. In doing this, ARDC has provided staff assistance to the Governor's Advisory Committee on the Boundary Waters Canoe Area (BWCA Task Force), and the Local Intergovernmental Copper/Nickel Task Force. With ARDC's assistance, both of these groups have been heavily involved in evaluating and making decisions and recommendations on important resource management issues over the past year.

BWCA Task Force

The BWCA Task Force was formed by the State Legislature in 1979 in order to advise the Governor on all matters relating to the establishment and operation of the BWCA. The Task Force consists of 17 members, appointed by the Governor. Nine of the members are from Cook, Lake and St. Louis counties (three each) while the balance of the members are from other areas within the State.

ARDC has been providing contracted staff assistance to the BWCA Task Force since January of 1981. During the past year, the Task Force has taken positions on many important issues that affect the wilderness area. As a result of these actions, a Canadian Customs station on Basswood Lake was reopened, proposed funding cuts earmarked in the BWCA Act were avoided, and rules affecting small loggers were modified to be more favorable toward them.

An important focal point during the year for the BWCA Task Force was their joint meeting with the Citizens' Committee on the Voyageur's National Park. As a result of this meeting, efforts are successfully underway to jointly pursue a tourism promotion program.

Copper/Nickel Task Force

The Local Intergovernmental Copper/Nickel Task Force is an 18-member committee comprised largely of local elected officials from Lake and St. Louis counties. The Task Force was established during 1980, through the assistance and cooperation of ARDC. The principal purpose of the Copper/Nickel Task Force has been to address local issues related to potential copper/nickel development, while its overall goal has been to encourage development of copper/nickel in such a way that will maximize orderly growth and development, jobs and economic benefits, while at the same time minimizing adverse environmental impacts.

The past year has been one of both disappointment and accomplishment for the Task Force. Copper prices continued their plunge to record low levels making copper/nickel development virtually impossible in the short run. As a result, AMAX Inc. permanently closed its Minnamax Project near Babbitt which had been the focus of potential development.

On a more encouraging note, Kennecott Minerals Company announced it would take over the AMAX Exploration Project and conduct its own evaluation to determine when development is warranted.

Despite the disappointments during the year, the Copper/Nickel Task Force continued its efforts to encourage and plan for eventual copper/nickel development. The major thrust of their activities was the preparation of recommendations supporting the long-term leasing of federal lands within the Superior National Forest for mining auxiliary uses. Efforts are currently underway by the Task Force to encourage Federal legislation authorizing this type of leasing. Other activities during the year included the preparation of a draft copper/nickel tax policy framework which puts forth a range of alternative local tax policy recommendations.

The Copper/Nickel Task Force has now begun work on the final major element in its work program, which is the identification of the local issues to be addressed when a copper/nickel mining development is initiated, and the time frame and staging of local response in addressing these issues.

July 1983

*Regional Calendar

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10	11	DEVELOPMENTAL DISABILITIES ADVISORY COMMITTEE	13	14	15	16
	18	19	METROPOLITAN INTERSTATE COMMITTEE	21 ARDC BOARD OF DIRECTORS MEETING	22	23
24/31	25	26	LAND AND NATURAL RESOURCES COMMITTEE	28	29	30



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Information Management

A major new thrust of the Arrowhead Regional Development Commission has been in information management. The initial direction for this effort has been to promote the use of microcomputers to better manage city and county government, and other regional planning agencies.

*WORD PROCESSING. This effort began in an attempt to streamline the internal information processing being done in the Metropolitan Planning Division of ARDC. Initially, two microcomputers and related equipment were acquired on an experimental basis. The experiment paid off in the form of over \$10,000 savings in word processing costs for the first year alone. As a result, ARDC greatly expanded its microcomputer capabilities in 1982, literally transforming its internal operations in the area of word processing.

*DATA PROCESSING. A second thrust exploited one of the major advantages of the equipment already invested in. Microcomputer software has reached the point where inexpensive, easy-to-use programs are available to perform a wide variety of data processing functions.

One such function is payroll. The ARDC payroll is now being handled by microcomputer, and the Duluth Transit Authority has contracted with ARDC to do payroll processing for them as well.

Data processing at ARDC also includes bookkeeping, survey analysis and project planning. A general data base management system computer program purchased by the Commission has made data analysis available at a substantial reduction in time and cost.

*COMPUTER APPLICATIONS IN CITY AND COUNTY GOV-ERNMENT. A new role for the Metropolitan Planning Division has been to explain to others the advantages of these systems and to help them evaluate their potential applications.

Presentations have been made to cities, including International Falls and Duluth; to counties, including Aitkin, Koochiching, St. Louis and Douglas; and, to various associations, including, the Minnesota Association of Regional Commissions, the Minnesota Metropolitan Planning Organizations, the American Public Transit Administrators Regional Small Transit Operators Workshop and a National Association of Regional Councils workshop.

The successful experiment at ARDC and the ensuing presentations have encouraged others to follow suit. The Northwest Wisconsin Regional Planning Commission and the Duluth Transit Authority have invested in systems of their own and Duluth has added six microcomputers since ARDC's presentation to them. In each of these instances, strong cases were developed that the new systems would help increase productivity and reduce costs.

Belanced use and patient progress in resolving issues were the hy-words of the Netropolitan Planning Division's work in the Duluth-Superior harbor in 1981.

This theme was poignantly underscored by the two major projects - one that ended and one that began - that dominated harbor planning efforts.

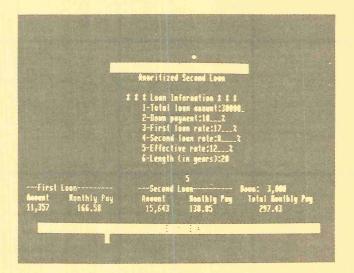
Twin Parts dredged naterial disposal strategy noved whead with the completion of a report recommending future disposal sites for maintenance dredged naterial. With existing sites due to be exhausted by 1998, the MIC is acting now to identify acceptable sites and methods to replace them. Past shipping problems due to the inability to quickly find disposal sites greatly harned the 1230 million a year port operations. To avoid future possible navigational crises the report recommends the following approaches:

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Publications

ADMINISTRATION

1980/81 Annual Report (August, 1981)

Arrowhead Regional Report bi-monthly newsletter)

Annual Work Program, F.Y. 1983 (June, 1982)

Regional Update (unscheduled, periodic informational highlights)

ARDC Innersight (bi-weekly newsletter for ARDC Commission, Board, Advisory Committees, staff)

HUMAN RESOURCES PLANNING

EMERGENCY MEDICAL SERVICES

EMS Newsletter (July, 1981-June, 1982)

Procedures for Emergency Care (second and third printings) (December, 1981-February, 1982)

Proposal for Improvement of Cardiac Emergency Care in Northeastern Minnesota (January, 1982)

Application for State Health Block Grant Support for Further Development of the Regional System of Emergency Medical Care (February, 1982)

Regional First Responder Guide (March, 1982)

Regional Critical Care Directory (April, 1982)

Asssessment of Training Needs of Direct Care Service Personnel in the Arrowhead Region (June, 1982)

DEVELOPMENTAL DISABILITIES

Application for State Support of the Regional Developmental Disabilities Program (September, 1981)

Problem Areas and Issues of Developmentally Disabled People in the Arrowhead Region (April, 1982)
Application for Regional Developmental Disabilities

Problem Solving Grant (May, 1982)

AGING

Senior Centers: An Inventory of the Arrowhead Region (October, 1981)

Aging Action in the Arrowhead Region (May, 1982) Survey of Elderly Congregate Dining Participants (June, 1982)

METROPOLITAN PLANNING

TRANSIT

Transit Working Paper 81-5: Port Pass Users Survey (September, 1981)

Transit Working Paper 81-6: 1981 Passenger Load Count Analysis—1981 Brown Sheet Survey Results (September, 1981)

Transit Working Paper 81-7: Route Performance Criteria (September, 1981)

Transit Working Paper 81-8: Downtown Duluth Employee Telephone Survey (November, 1981)

1981 Update—Duluth-Superior 1980-1985 Transit Development Program (December, 1981)

Transit Working Paper 82-1: DTA Shelter Program (February, 1982)

Six Month STRIDE Evaluation (March, 1982)

TRANSPORTATION

1982 Transportation Improvement Program for the Duluth-Superior Urbanized Area (September, 1981)

1980 Annual Report for the Duluth-Superior Urbanized Area (September, 1981)

HARBOR

Recommendations for the Disposal of Future Maintenance Dredged Material from the Duluth-Superior Harbor (September, 1981)

NP Ore Dock/Hog Island Use Analysis (June, 1982) OTHER

Instruction Manual for Ridesharing Matching Utilizing Vector Graphic Microcomputer (September, 1981)

PHYSICAL PLANNING

ECONOMIC DEVELOPMENT

A Proposal to the Governor's Council on Rural Development . . . to Establish a Comprehensive of Technical Assistance to New and Existing Small Businesses in the Arrowhead Region (September, 1981)

Assessing the Past, Present and Future Economic Development Program in the Arrowhead District on Northeastern Minnesota (December, 1981)

Arrowhead Regional Development Corporation— Application to Small Business Administration for Certification as a 503 Development Corporation (February, 1982)

U.S.-Asia Institute Partners in Progress Program— Arrowhead Regional Development Commission's Business Investment Fund (March, 1982)

Small Business Assistance Resource Guide (April, 1982)

ARDC Small Business Assistance Brochure (April, 1982)

SOLID WASTE/ENERGY

Itasca County Solid Waste Plan, Working Paper #1— Overview of the Solid Waste Management System and Future Solid Waste Needs (November, 1981) Koochiching County Solid Waste Plan, Working Paper #1—Overview of the Solid Waste Management System and Future Solid Waste Needs (December, 1981)

Itasca County Solid Waste Plan, Working Paper #2 (March, 1982)

Koochiching County Solid Waste Plan, Working Paper #2—Resources Recovery Programs Assessment (April, 1982)

Cook County Solid Waste Management Plan (April, 1982)

COMMUNITY DEVELOPMENT

Arrowhead Region Census Analysis, Report #1 (July, 1981)

Fond Du Lac Resource Information and Development Plan (September, 1981)

Town of Alden Comprehensive Land Use Plan (November, 1981)

Hibbing Comprehensive Land Use Plan, Working Paper I—Background for Planning (November, 1981)

City of Wrenshall Land Use Plan (December, 1981) Consolidation Feasibility Study—International Falls and South International Falls (December, 1981)

Hibbing Comprehensive Land Use Plan, Working Paper II—Public Attitude Survey (February, 1982)

Hibbing Comprehensive Land Use Plan, Working Paper IV—Analysis of Public Facilities and Services (April, 1982)

Hibbing Comprehensive Land Use Plan, Working Paper V—Socio-Economic Characteristics (April, 1982)

Hibbing Comprehensive Land Use Plan, Working Paper VI—Discussion of Goals and Policies (April, 1982)

Hibbing Comprehensive Land Use Plan, Working Paper III—Community Development Conditions (July, 1982)

Arrowhead Regional Community Development Survey (July, 1982) (Draft)

RESOURCE MANAGEMENT

Governor's Citizens' Advisory Task Force on the Boundary Waters Canoe Area... Annual Report to the Governor for 1981 (December, 1981)

Itasca County Land Use Policy Plan and Site Suitability Guidelines (February, 1982)

Analysis and Recommendations Related to Long-Term Leasing of Federal Surface Lands Within the Superior National Forest for Mining Auxiliary Uses (February, 1982)

Copper/Nickel Taxation Analysis and Recommended Policy Framework (June, 1982) (Draft)

Finances

	Calendar Year			Calendar Year 1982 Approved Operating Budget				
		1 <mark>9</mark> 81						
REVENUE								
Tax Levy State Appropriation/LCMR Grants and Contracts			\$	212,251 124,364			\$	205,993 126,939
MN Board on Aging Developmental Disabilities Council	\$	87,600 32,359			\$	120,026 27,810		
Dept. of Housing & Urban Development Economic Development Administration		39,304 75,873				16,747 35,750		
MN Dept. of Administration/BWCA Task Force		19,202				15,000		
Federal Highway Administration Urban Mass Transportation		61,508				85,073		
Administration Upper Great Lakes Regional		47,494				60,000		
Commission Duluth Transit Authority		37,971 22,331				32,500		
MN Dept. of Health (Emergency Medical Svc)		162,318				204,425		
Northwest Wisconsin EMS Council		31,057						
MN Department of Transportation Small Business Administration						25,500 30,000		
MN Pollution Control Agency Wis. Coastal Management Program		9,505				10,050 18,000		
Farmers Home Administration Local Technican Assistance		2,390 68,949				20,000 87,352		
Other Grants and Contracts Northwest Regional Planning Commission Interest Income Other Income		16,132		713,993 3,855 11,172 12,669		67,480		855,713 7,822 12,445 6,000
Total			\$	1,078,304			\$	1,214,912
EXPENDITURES								
Salaries and Fringe Benefits Office Space Consultants			\$	56,822 73,411			\$	689,408 61,384 127,680
Contracted Services Staff Travel				55,456 24,788				36,607 44,513
Committee and Board Travel Supplies				39,890 36,525				54,500 35,223
Depreciation Interest				17,618 9,987				18,500 9,800
Communications Other Expense				44,118 49,145				38,055 26,125
Total			\$	1,012 <mark>,</mark> 153			\$1	1,141,795
Revenue Over (Under) Expenditures			\$	66,151			\$	73,117

Clearinghouse Review

The Arrowhead Regional Development Commission serves as a cleuringhouse for application for federal and state financial assistance on proposed projects and programs in Northeastern Minnesota.

The review process, known as the Project Notification and Review System, is an effort to reduce waste and duplication of public expenditures through cooperation and communication between applicants and funding agencies.

The number of reviews performed is not an indication of applications which are eventually funded. Due to incomplete information on some proposals, the totals are approximate.

FEDERAL AGENCIES	NUMBER OF APPLICATIONS	FUNDING REQUESTED
ACTION	3	\$ 85,192
Community Planning Assistance	1	60,000
Community Service Administration	3	125,083
Department of Agriculture	14	5,503,844
Department of Commerce	3	1,473,767
Department of Energy	2	1,161,207
Department of Education	1	202,473
Department of Health and Human Services	37	2,796,005
Department of Housing and Urban Development	5	4,430,000
Department of Interior	1	314,629
Department of Justice	3	46,908
Department of Labor	3	3,531,932
Department of Transportation	10	6,793,257
Environmental Protection Agency	1	1,551,915
Federal Aeronautics Administration	1	288,000
Federal Aid to Bridges and Secondary Roads	1	805,000
Federal Highway Administration	2	625,600
National Center for Appropriate Technology	1	1,000
National Institute on Alcohol Abuse	1	100,000
Special Americans Grant	1	20,573
Retired Senior Volunteer Program	2	99,267
FEDERAL TOTALS	96	\$30,015,652
STATE AGENCIES	NUMBER OF APPLICATIONS	FUNDING REOUESTED
Board on Aging	4	\$ 91,626
Department of Economic Security	1	434,732
Department of Education	i	24,148
Department of Education Department of Energy, Planning and Development	18	440,966
Department of Health	10	1,636,703
Department of Transportation	15	2,982,507
Housing and Finance Agency	1	286,000
Iron Range Resources and Rehabilitation Board	î	403,000
LCMR Legislative Commission on Minnesota Resources	57	3,268,981
Pollution Control Agency	1	270,024
STATE TOTALS	111	\$ 9,838,687
LOCAL FUNDING SHARE		10,262,315
OTHER FUNDING SOURCES		32,715,285
TOTAL FUNDING		\$82,831,939



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