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We the People...

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Arrowhead Regional Development Commission
Annual Report • Nineteen Hundred Seventy-five



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ARDC 1975 Annual Report

• Preamble •

In reviewing the principles upon which our Nation was formed, we are consistently reminded that government is to be a servant of the people and that the powers of government are derived from the people it serves. This principle can be applied to the Arrowhead Regional Development Commission (ARDC) as well, as its strength lies in the broad range of local elected officials and concerned citizens who actively participate in providing guidance and policy direction for the Commission's activities.

ARDC brings together more than 300 units of local government from the counties of Aitkin, Carlton, Cook, Itasca, Koochiching, Lake and St. Louis in an effort to protect and improve the quality of life available to residents of the Arrowhead Region. A major responsibility of ARDC is to provide decision-makers at the local level with information necessary to make knowledgeable decisions. Just as important, however, the Arrowhead Commission serves as a forum for citizens and local leaders to come together to discuss common problems and to determine courses of action that will facilitate the resolution of social, economic, physical and governmental problems facing the Region today.

This continued dialogue with the sharing of problems, opinions and ideas is important to our future, for it is increasingly evident that our future lies in sharing — our talents, our resources and our desire to develop among people, a sense of equality, a sense of well-being and a sense of participation in determining the goals which we set for ourselves. With these thoughts in mind . . .

We the people of Northeastern Minnesota, as members of the Arrowhead Regional Development Commission, having resigned ourselves to the creation of a healthy, high quality environment that maximizes the opportunity for all citizens to share in the social, economic, spiritual and physical benefits of the Arrowhead Region, do hereby present the ANNUAL REPORT of the ARROWHEAD REGIONAL DEVELOPMENT COMMISSION for the year of Our Lord ONE THOUSAND NINE HUNDRED and SEVENTY-FIVE.

Commission Membership

CHAIRMAN

Jerry J. Jubie, Floodwood

AITKIN COUNTY

Michael Hill, Mayor, Aitkin

Melvin Johnson, Townships

Michael Zilverberg, County Commissioner

CARLTON COUNTY

Ludwig Anderson, Mayor, Kettle River

Rita Blaisus, County Commissioner

David M. Johnson, Councilman, Cloquet

Gustav B. Seboe, Townships

COOK COUNTY

Richard Humphrey, Mayor, Grand Marais

Kenneth Olsen, County Commissioner

Anthony Segale, Townships

ITASCA COUNTY

Walter Brink, County Commissioner

Robert Horn, Mayor, Grand Rapids

Warren Youngdahl, Townships

KOOCHICHING COUNTY

Walter Holt, Townships

Frank Neary, Mayor, Northome

Innis Nesbitt, County Commissioner

LAKE COUNTY

Melvin Koepke, Mayor, Silver Bay

Lloyd Houle, County Commissioner

John Rushenberg, Townships

ST. LOUIS COUNTY

Floyd Anderson, County Commissioner

Fred Barrett, County Commissioner

Elnora Johnson, Councilwoman, Duluth

Henry Koistinen, Townships

Kenneth Lund, Mayor, Hibbing

J. Edward Pearsall, Mayor, Virginia

Ben Verbick, Mayor, Gilbert

PUBLIC INTERESTS

D. Kelly Campbell, Mining, Virginia

Arthur Ennis, Forestry, International Falls

Vincent Gentilini,

Community Service, Virginia

Janet Green,

Environmental Quality, Duluth

*Clarence Gustafson, Resource Conservation
and Development, Mahtowa*

Earl Hanson, Metro Waste

Management, Saginaw

Betty Larson, Human Welfare, Esko

Dr. Harold Leppink, Health, Duluth

Harriet Headley, Aging, Twig

John Lyght, Minorities, Grand Marais

Marvin Markland,

Transportation, Two Harbors

Dr. William Matalamaki,

Agriculture, Grand Rapids

Londi Neari, Labor, Virginia

Glenn Nelson, Communications, Cloquet

Lloyd Nesseth,

Community Service, Grand Rapids

Vladimir Shipka,

Commerce and Industry, Virginia

Claude Titus, Tourism

and Recreation, Grand Rapids

John Vukelich,

Crime Prevention, Virginia

INDIAN RESERVATIONS

Peter DuFault, Fond du Lac

Lela Goodsky, Nett Lake

Ronald Sherer, Grand Portage

METROPOLITAN

INTERSTATE REPRESENTATIVE

Leonard Golen, Duluth

SCHOOL BOARDS

Jorma Kangas, ISD #696, Ely

Elder Metsa, ISD #706, Virginia

Article 1

Human Resources Planning

Section 1

Comprehensive Planning

In 1975, the Arrowhead Regional Development Commission assumed a much larger role in comprehensive human resources planning. ARDC's responsibilities in this area are two-fold: 1) to coordinate fragmented planning and program development presently occurring in the Region's human service system; and 2) to develop intergovernmental relationships and processes necessary to facilitate this coordination effort.

In order to implement its responsibilities in this area, ARDC created a Human Resources Coordinating Committee (HRCC) in May, 1975. The Committee is comprised of fourteen Commission members, including one county commissioner from each of the Region's seven counties and seven members representing human resources/public interest positions on the Commission.

As a major task for its first year, the Human Resources Coordinating Committee has been engaged in determining the most appropriate means for ARDC to carry out its comprehensive planning and coordinating role. The HRCC has been gaining the knowledge and experience needed to make that determination through involvement in emerging human resources issues such as: the mental health funding and planning problems of the Region; the development of a human resources information system; the reorganization efforts of the State Office of Human Services; and Human

formation on changing community characteristics and the human service system in the Arrowhead Region. Through a grant from the Minnesota Intergovernmental Information Services Advisory Council, the HRCC has taken steps to develop a regional human resources information system. A design manual has been published which describes the components and development processes for such a system. Reaction and input regarding the design will be obtained on an on-going basis from state and local agencies. When fully implemented the system will report information on current population characteristics, the characteristics of persons served by human services agencies in the Region and the fiscal, staff and service resources used to meet local needs.

With continued development of the regional information system, the establishment of working agreements between ARDC and local agencies, the design of a Regional Human Resources Development Guide and continued interaction with state and federal agencies, a comprehensive, integrated approach to human resources planning will be developed within the Arrowhead Region.

Section 2 Aging

ARDC's Arrowhead Planning Program on Aging received approximately \$200,000 in 1975 for the purpose of planning and funding social services projects for the Region's elderly. These funds are received through Title III of the Older American's Act and are allocated to ARDC as a re-

Service Board activities. The Committee has also been examining issues related to the "National Health Planning and Resources Development Act" and the Title XX Social Services planning process.

In June of 1975, the Committee sponsored a human resources planning workshop for all regional development commissions (RDC's) in the State. This workshop, made possible through grant assistance from the State Planning Agency, was the first meeting of RDC representatives held for the purpose of discussing human resources planning. ARDC is working closely with other regions to insure that a coherent and meaningful human resources planning process is initiated which provides for the uniqueness of each area of the State, the strengthening of intergovernmental relationships at all levels, and the increased ability of local government to manage the Human Services System.

ARDC recognizes the need of public decision makers, planners, agency personnel and citizens to have accurate in-



sult of its designation by the Minnesota Governor's Citizen Council on Aging (GCCA) as the official "Area Agency on Aging" for the Arrowhead Region.

Projects funded directly by ARDC are intended to work in conjunction with existing projects in the development of a comprehensive system of social services for the elderly. Projects funded in 1975 include the following:

- Transportation Services — to assist elderly persons in Koochiching, Itasca, Lake, Cook and St. Louis Counties by providing mini-bus and volunteer transportation.
- Adult Education — to provide older persons in Koochiching County with retirement education and other educational and social opportunities.
- Home Health Services — to provide needed care to the elderly in Lake, Carlton, Cook and Itasca Counties which will enable them to live independently.
- Multi-Purpose Senior Center — to provide Duluth area elderly with integrated information and referral, transportation, health and recreational services within a senior center setting.
- Chore Services — to provide for independent living by assisting needy elderly in St. Louis, Lake, Cook and Aitkin Counties in accomplishing heavy chore and home maintenance tasks.
- Minority Group Grants — to provide individual and organizational advocacy services to the Duluth area's elderly black population, including individual outreach and referral and to serve the transportation needs of the region's elderly Indian population by providing volunteer transportation and escort services.

ARDC, in addition to funding and managing Title III grants, is also responsible for providing technical assistance to agencies or individuals wishing to expand or initiate services for older adults. During 1975, ARDC contacted such agencies and individuals and assisted them in resource and program development and in preparing grant applications.

Coinciding with these planning and service development activities, ARDC has also sought direct involvement and

input from individuals, organizations and agencies throughout the Region. Through county-wide meetings and written invitation, concerned groups have been provided the opportunity to make the needs of the elderly known and to present suggestions on how to meet those needs.

Again in 1975, ARDC was involved in the monitoring and review of Title VII Nutrition Projects. These projects are made possible through grants from the GCCA (\$343,000 in 1975) and consist of 16 congregate meal sites located throughout the area. ARDC and the GCCA have joint responsibility for site visits and project reviews.

An integral part of ARDC's Aging Program is its Advisory Committee on Aging. The Committee, composed primarily of senior citizens, has representation from public and private service agencies, County Councils on Aging, minority and low income citizens and the general public. The responsibilities of this group include: the development of goals and priorities on aging; the review and suggestion of proposals for Title III aging projects; assisting in the development of the annual "Area Plan on Aging;" and acting in an advisory role to the Arrowhead Planning Program on Aging and ARDC.

The Advisory Committee on Aging meets monthly and provides many additional hours of service in Committee Task Force activities as well.

Section 3

Criminal Justice

The Criminal Justice Committee of the Arrowhead Regional Development Commission, established under the provisions of the Crime Control Act of 1973, is responsible for reviewing all criminal justice grant applications having the potential to impact area communities. During 1975, the Committee reviewed eighteen (18) grant applications re-

Indian Legal Assistance, Duluth	85,273
Public Defender Office, 6th District	35,226
Regional Volunteers in Corrections Program	39,772
Misdemeanor Defense, Aitkin County	7,200
Development Implementation of Standardized Prosecution, Warrants, Complaints, Briefs and Injunctive Proceedings, St. Louis County Attorney	2,240
TOTAL	\$432,163

One program which became fully operational during 1975 is the Sixth Judicial District Community Corrections Project. This project is a duplication of a pilot program begun in Des Moines, Iowa, under the Exemplary Projects program of the National Institute of Law Enforcement and Criminal Justice. The program, which involves four parts: Release on Recognizance, Supervised Release, Probation and the Northeast Regional Corrections Center, has already demonstrated some success. Continued funding is currently being explored as the two grants supporting the project expire on December 31, 1975.

ARDC provided assistance during 1975 in working toward the creation of a Regional Corrections Advisory Board under the Community Corrections Act. Approved by the 1975 Minnesota Legislature, this Act appropriates funding for counties in the Arrowhead Region totaling \$1,428,142. The newly created Regional Corrections Board, formed as an outgrowth of a joint powers board established in 1974, has the responsibility to develop a plan for the administration and delivery of correctional services in the Region. The plan will also provide participating counties with information necessary to determine whether they should organize under the Community Corrections Act.

Finally, the 1976 Regional Criminal Justice Plan, required by the Governor's Crime Commission, was completed in December of 1975. Developed on the basis of State Guidelines, it includes a description of Criminal Justice Resources, an analysis of crime incidence data, the identifica-

questing a total of \$532,702 from the Governor's Crime Commission. Fifteen (15) projects totaling \$432,163 were eventually funded. They are as follows:

Cooperative Area Narcotics Squad	\$ 8,450
Dispatch and Record Consolidation, Cook	14,459
Residential Burglary, Deterrence, Duluth	29,850
Nett Lake Indian Deputy Program	23,707
In-Service Law Enforcement & Delivery, Duluth	29,844
Lake, Cook County Group Home	40,585
Misdemeanor Defense, 6th District	17,820
Duluth Indian Group Home	61,328
Development Implementation of a Prosecutor Management System, St. Louis County	7,190
Directions, City of Cloquet	29,219

tion of Criminal Justice problems in the area and an examination of possible program alternatives available to resolve these problems. Specific recommendations cited in the 1976 Plan call for: continued local support for the Cooperative Area Narcotics Squad; the revision of the Governor's Crime Commission's funding policies to allow for the purchase of law enforcement equipment; continued support for the creation of a Regional Corrections Advisory Board; the establishment of a centralized data collection system; the expansion of law enforcement in-service training to include all law enforcement agencies; the encouragement of communities under 1,000 population to contract with the County Sheriff for law enforcement services; and the expanded use of volunteers in Corrections Programs.

Article 2

Physical Resources Planning

Section 1 Coastal Zone Management

For the past two years, ARDC has been participating in a Coastal Zone Management program which has as its goal the development of a land and water resources management plan for the North Shore area of Lake Superior. Supported by federal funding authorized through the Coastal Zone Management Act of 1972, similar planning efforts are underway in other coastal areas of the nation.

The primary focus of the Coastal Zone Management program in 1975 was the collection and development of pertinent information needed to prepare a consistent management plan for the North Shore. Some of the work products prepared as a result of this effort include an overall base map of the area, illustrating such features as roads, rivers, lakes and other important natural and cultural features; a parcel-by-parcel field survey conducted to examine existing land uses in the Coastal Zone; a land ownership map and an inventory of significant historical, archeological and scientific resources. In addition, a socio-economic report was completed, utilizing population, employment and age structure information to provide an overview of the social and eco-

nomic issues confronting the citizens of the North Shore.

Public participation and involvement is an important part of the Coastal Zone Management program. As a means of introducing the Coastal Zone program to North Shore area residents, ARDC prepared a slide/sound presentation and sponsored numerous public meetings and workshops. Planning products have been displayed and discussed at these meetings to encourage reaction and input from interested citizens and governmental officials. A cooperative effort between ARDC and the University of Minnesota, Duluth resulted in the development of a questionnaire to determine public attitudes on problems, opportunities and alternative uses of Coastal Zone resources.

With the data gathering phase of the Coastal Zone program primarily completed, analysis of the information collected has begun. Using Duluth Township as a pilot study area, information has been entered into a computer system and will be analyzed using a 2½ acre cell grid. Eventually, this data analysis will be expanded to include the entire Coastal Zone area and will serve as a guide to the development of a comprehensive plan for the North Shore area of Lake Superior.

Section 2 *Voyageurs* Planning Area

Over the past several years, the Arrowhead Regional Development Commission has worked closely with Koochiching and St. Louis Counties, the State Planning Agency and other state and federal agencies to insure that the area surrounding the Voyageurs National Park is properly planned and protected. These cooperative efforts climaxed in 1975

and goods, coordinated with existing and proposed development patterns and other local and regional goals.

- to provide a desirable residential environment for both permanent and seasonal residents.

A summary form of the comprehensive Sub-Regional Plan, "Impacts and Opportunities," was also prepared during 1975 to present background information on the Plan, as well as its goals and policies to the general public.

ARDC has worked closely with local units of government in the Voyageurs Planning Area to develop effective land use management programs. Interaction with these local units increased significantly during 1975 with the placement of an ARDC planner in the community of International Falls. This action affords county and municipal governments the opportunity to have day-to-day contact with ARDC concerning a wide range of planning needs.

Other significant activities occurring in the Voyageurs Planning Area in 1975 are summarized by the following:

- Preliminary efforts were undertaken by Koochiching and St. Louis Counties, the Minnesota Highway Department and ARDC to provide improved access roads to Voyageurs National Park. Upgrading efforts were proposed for State Highway 11, east of International Falls to the Black Bay entrance, the Ash River Trail to the Sullivan Bay entrance, and roadways to Lake Kabetogama and Crane Lake.

■ Planning commissions in the communities of Big Falls, Cook, Littlefork, and Orr worked with ARDC to prepare and adopt land use goals, policies and sketch plans. Programs to accomplish similar objectives were initiated in the communities of Island View, Northome and Ranier.

- Koochiching County agreed to accept solid waste generated from the Kabetogama Lake and Ash River Trail area in St. Louis County. This agreement allows St. Louis County to provide door-to-door collection and disposal in the Class I sanitary landfill in International Falls.

- The Koochiching-St. Louis Counties Voyageurs National

with the development of the "Sub-Regional Plan for the Voyageurs Planning Area." This comprehensive plan spells out general and specific goals and policies related to the development of communities, forestry, land use, outdoor recreation, emergency services and transportation in the Voyageurs Area. Some of the goals cited in the plan include:

- to protect and preserve the scenic beauty and natural resources of the area.
- to develop specific management guidelines for the natural resources of the area which provide the proper balance between environmental and economic considerations.
- to encourage the development of the International Falls-South Falls area as a major service center for the Park with a network of minor service centers at existing locations where suitable.
- to provide for the safe and efficient movement of people



Park Periphery Committee adopted a firm policy against the enactment of National Recreation Area designations outside the Voyageurs National Park. This policy statement was further adopted by the Planning Commissions and County Boards of St. Louis and Koochiching, and the Arrowhead Regional Development Commission.

Achieving a balance between environmental preservation and resource utilization is one of the greatest challenges facing units of local government in the Voyageurs Planning Area. ARDC will continue to provide assistance to these units of government in meeting this challenge.

Section 3

Economic Planning

Since its inception as an Economic Development District in 1967, ARDC has played a strong role in planning for the development of the Region's economy. Major goals of the Commission in this area are to establish a sound and balanced economic base which will maximize private investment and employment opportunities while respecting socio-economic and environmental concerns; and to develop a planning process which will result in effective long range economic decision making.

An important task completed by ARDC's economic planning program in 1975 was the updating of the Overall Economic Development Guide (OEDG) for the Arrowhead Region. The OEDG, originally written in 1967, contains economic goals and policies, as well as other pertinent statistical data, that will assist decision makers in guiding the growth and development of the Region. The updating of this document was directed by ARDC's Economic Policy Committee, composed of representatives from prominent positions in industry, transportation, energy, labor, agriculture, environmental organizations, and urban and rural gov-

ernment. In addition to providing policy direction, a substantial contribution by Committee members was made in providing technical information and expertise.

The provision of technical assistance to applicants for federal economic development funds continued to be a major function of the Commission's economic planning division in 1975. Grants are primarily available through the Economic Development Administration (EDA) and the Upper Great Lakes Regional Commission (UGLRC).

A new source of funds through EDA this past year was the Title X Emergency Job Opportunities Program. Applications for these funds were prepared by ARDC for a Highway Department Maintenance Garage facility in Aitkin County, a Historical Museum and Library in Carlton County and a Public Dock and Pool facility in the community of Grand Marais. Assistance in applying for other economic development monies was provided by ARDC to the Seaway Port Authority, the St. Louis County Heritage and Arts Center, the City of Tower, Cook County and the Townships of Lakewood and Tofte.

As the result of a grant from the Economic Development Administration to ARDC, a new form of technical assistance was initiated this past year. The Northeastern Minnesota Industrial Development and Informational Program has focused on providing direct technical assistance and professional services to communities throughout the Region having industrial parks. Additional elements of this program include informational seminars for industrial park managers on industrial prospecting and financing; and the possible formation of an Arrowhead Industrial Park Association.

Finally, a significant effort was made in 1975 by the economic planning division to more closely relate its activities to the other planning functions of the Commission. This effort led to coordination with the human resources division in developing a Human Resources Information System. In part, this system will result in a computerized socio-economic data base which will be an important resource for all of ARDC's planning activities. In addition, the economic divi-

regulate lake levels and is cooperating to the fullest extent with this program to insure that accurate data is gathered. It is anticipated that in 1976 the Erosion Damage Survey program will be extended to include Lake and Cook Counties.

Also related to ARDC's water resources planning activities is the Corps of Engineers' Urban Studies program. Phase One of this program was initiated in 1974 with the development of an extensive problem identification study which focused on water-related problems in the urban areas of the Region. The second phase of the Urban Studies program, initiated in 1975, calls for an intensive examination of several problems identified during Phase One including: the water supply problems on the Iron Range; the sludge disposal problems of waste water treatment plants on the Iron Range; and lake Wastewater management problems in Duluth and Iron Range urban areas.

A local public involvement committee has been established to advise the Corps of Engineers on various components of the Urban Studies Program. ARDC, under contract to the Corps, was instrumental in establishing this committee and will continue to provide technical assistance related to these programs.

Section 5

Forest Management

Forest Resources are an important economic base for Northeastern Minnesota. In addition to providing a source of raw materials for the Region's second largest industry, forest lands support many recreational activities, increasingly important to the Region's economy.

In order to assist in the effective management of this vital resource, ARDC continued to support an active forestry program in 1975. Three of the Region's major forest industries

sion developed a gravity model which was used by the Metropolitan Interstate Committee to determine investment potential for retail establishments in the community of Proctor. The model was also used in several Iron Range communities. Activities in this direction will continue in 1976 in order to enhance ARDC's comprehensive planning capabilities.

Section 4 Water Resources Planning

The water resources planning activities of the Arrowhead Regional Development Commission continued in 1975 with primary emphasis placed on two major projects; the St. Louis County Erosion Damage Survey and the Corps of Engineers' Urban Studies program. Both projects are being conducted in conjunction with national programs initiated by the U. S. Army Corps of Engineers.

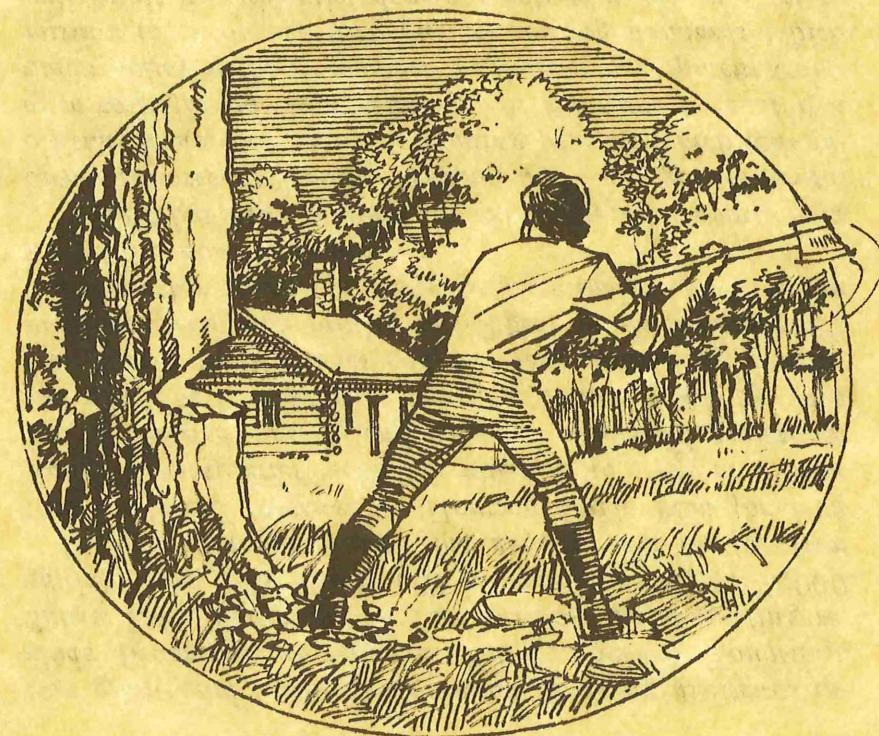
The St. Louis County Erosion Damage Survey was conducted by ARDC (under contract with the Minnesota Department of Natural Resources) in an attempt to determine the economic losses which resulted from high lake levels on Lake Superior between 1972 and 1974. Utilizing a self-administered questionnaire, the survey was sent to all land-parcel owners along the shoreland of Lake Superior within St. Louis County and was analyzed using statistically valid procedures to insure that realistic county-wide projections of economic losses could be made. The results of the survey were reported to the Corps of Engineers and will be published as part of an eleven-county pilot program undertaken for the entire Great Lakes system.

With the completion of the Erosion Damage Study, a substantial data base will be available for use by the Corps in developing plans for regulating Lake Superior water levels. The State of Minnesota has been critical of past efforts to

—Blandin Paper Company, Boise Cascade Corporation and Potlatch Incorporated — also continued to support the Commission's activities in this direction by providing funds to maintain a forestry consultant on staff.

ARDC's forest management program is provided policy direction by a Forestry Advisory Committee. Created in 1974, the Committee is comprised of county land commissioners, state and federal foresters, representatives of private industry and researchers. During 1975, this group was engaged in two primary activities; the development of a forest land classification system and the revision of model forest land zoning ordinances. Each of these land management techniques are important to maintaining an adequate forest land base for future use by the Region's timber industries. The Committee also provided technical assistance to Carlton and St. Louis Counties in updating their forest land zoning ordinances.

In planning for the management of forest resources, it is



important to have accurate information on existing forest land. With support from ARDC, the Department of Natural Resources (DNR) and the North Central Forest Experiment Station in 1975 initiated the updating of existing forest inventories for the Region. This effort will result in a far more intensive data base than presently is available.

ARDC's forestry program, in addition to other activities, has provided support to the Commission in the field of natural resource management, review of environmental impact statements and assistance in working with county, state and federal agencies.

tion grants and loans. Communities receiving assistance include Brookston, Floodwood, Kinney, Solway Township, Squaw Lake, Thomson and Two Harbors. Total funding resulting from these efforts will be approximately \$700,000.

In light of rapid growth and development on the Iron Range, ARDC prepared a "Housing Guide Plan for Iron Range Communities" which is intended to serve as a basis for coordinated, orderly and balanced residential growth in the area. The Plan projects estimated housing needs by three Iron Range market areas and has been utilized by government agencies and private developers in determining the feasibility for specific housing projects under consideration for federal housing funds.

ARDC has been working to encourage developers, land owners, mortgage lending agencies and local governmental officials to develop desirable housing projects which will reduce costs for potential residents. At the same time, it is a major policy of the Arrowhead Regional Development Commission to encourage high quality housing standards which will result in residential developments that are an asset to communities.

Section 6 *Housing*

ARDC's housing and community development planning activities in 1975 resulted in technical assistance to over 70 communities in the Arrowhead Region. This effort was conducted in four primary areas.

■ *Low and Moderate Income Housing.* — The development of housing for low and moderate income families focused on providing adequate housing for the elderly. This effort was dependent on federal subsidies available through the Department of Housing and Urban Development (HUD), Section 8, Leased Housing Program. Initial applications by developers were submitted for projects in 12 communities in the Region and are expected to result in the development of 619 units. Investments in these projects will total \$14,637,000.

■ *Market Rate Housing.* — In order to accommodate the fast growing labor force located throughout Iron Range communities, efforts to develop market-rate housing were substantially accelerated. Applications prepared for projects in the communities of Aurora, Chisholm, Eveleth, Gilbert, Hibbing, Mt. Iron and Virginia, and the township of Stuntz, will

Section 7 *Technical Assistance*

Technical assistance to local units of government is one of ARDC's strongest roles and is a function evident in all of the Commission's planning programs — from human services to coastal zone management. Over the past several years, a particular need of local governments has been identified in the area of comprehensive land use planning. ARDC has developed a technical assistance program to meet this need. Objectives of the program are:

result in 1,300 units and investments equaling \$24,000,000.

■ **Existing Housing.** — Conservation of existing housing stock was fostered by ARDC through encouraged use of rehabilitation loans and improvement programs. Funds for this purpose were received primarily from the Minnesota Housing and Finance Agency (MHFA). Total MHFA allocations to the Arrowhead Region in 1975 equalled \$905,000.

■ **Community Development.** — Land use planning, development of transportation systems, provisions for water and sewage system and other community services are essential elements that influence residential development. The Arrowhead Regional Development Commission aided such community development efforts in 1975 by assisting municipalities in preparing applications for HUD Community Development block grants and Farmers Home Administra-

- to provide technical assistance in the adoption of comprehensive land use plans and controls to implement the plans

- to assist counties and municipalities in land use enforcement programs (i.e. zoning ordinances, sub-division controls, sanitary controls, building and housing controls)

- to improve coordination between communities and counties

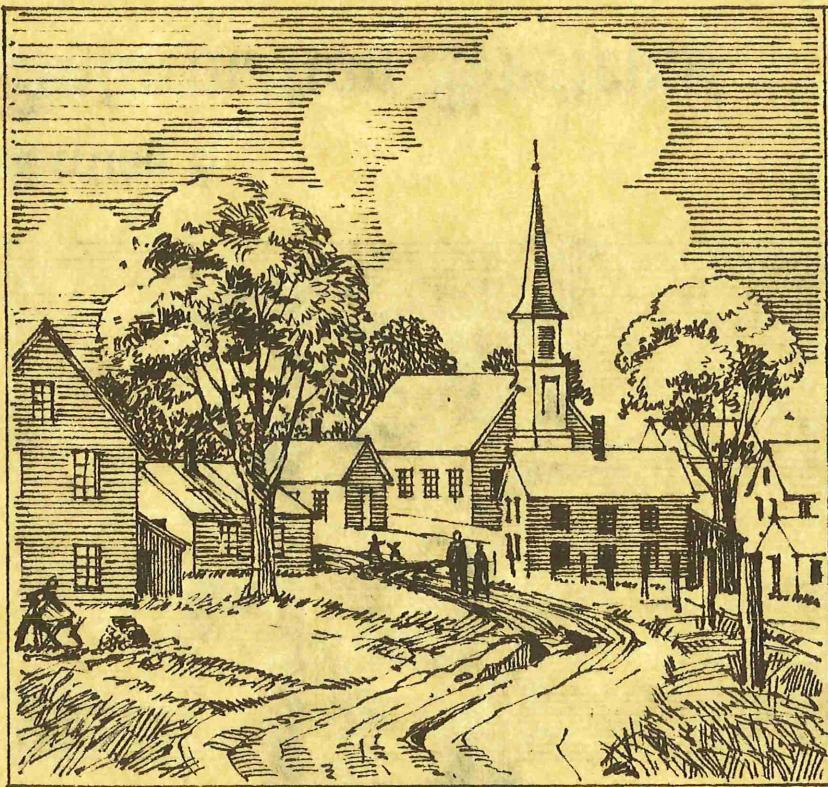
- to assist counties and municipalities in the standardization of planning and zoning methods to be compatible with regional and state standards.

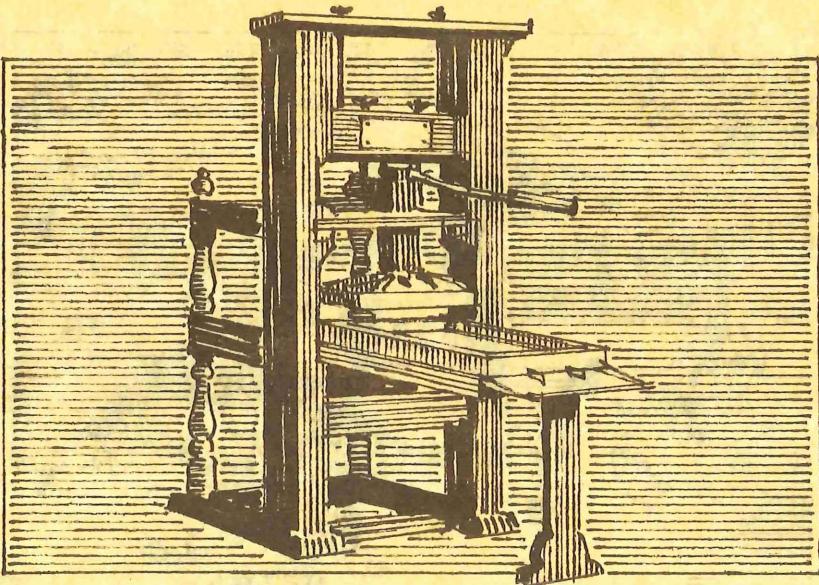
Considerable effort in 1975 focused on providing on-going assistance to planning commissions in the communities of Big Falls, Cook, International Falls, Island View, Littlefork, Northome and Orr. Established two years ago under ARDC's guidance, these commissions were active in adopting land use plans, developing sketch plans and implementing zoning programs. Similar planning efforts were initiated in the community of Ranier.

ARDC also provided assistance on an on-going basis to several counties in the Region. Lake and Cook Counties utilized ARDC expertise in developing county-wide zoning ordinances that include their shoreline management programs. Assistance to Itasca and Carlton Counties focused on updating zoning and sub-division control ordinances.

A new element in 1975 was the development of a series of workshops intended to acquaint local governmental officials with state agency programs. The first of these workshops was held in December and addressed such issues as state highway programs, new environmental impact statement procedures and county/municipal shoreline regulations.

It is expected that in 1976 ARDC's land use planning technical assistance program will expand to include communities in the Coastal Zone and Iron Range Planning Areas. The Commission will continue to offer its assistance to units of government throughout the Region to insure that effective land use decision-making processes are developed at the local level.





Section 8

Information Systems

A center for data collection and storage for use by the Commission and other governmental and private users has been in the process of development at ARDC for several years. An important step in this direction was taken in 1975 when ARDC obtained an intelligent remote batch computer terminal through the assistance of a grant from the Intergovernmental Information Services Advisory Council (IISAC). The terminal provides for a previously unavailable in-house data processing capability and a means to access other computerized data bases directly from ARDC offices. At the present time it is primarily used to access information and analysis packages on computer tapes at the University of Minnesota in Minneapolis.

During the past year, ARDC continued to work with the Minnesota Land Management Information System (MLMIS) to create a reliable land resources information system for the

Arrowhead Region. The MLMIS data base was developed to such an extent in 1975 that computerized maps can now be made of the entire Region which provide information on land use, soils, forest cover, ownership, zoning, geology, roads and water. All or any combination of these variables can be mapped for each forty acre parcel of land, resulting in vastly more uniform information available for regional and county planning purposes.

Census information is another important data base frequently utilized by local units of government and agencies for a variety of planning purposes. Through cooperation with the Minnesota Analysis and Planning System (MAPS) in 1975, ARDC developed the capability to provide computerized census reports in standard or specially requested form.

ARDC is working with several counties in the region on the development of a computerized zoning variance permit application form. The use of this permit form will allow counties to obtain a clearer picture of where permits are being issued and will provide ARDC with a means to update computerized land use information and monitor areas where significant changes in land use occur. The computerized permit form was tested in Lake and St. Louis Counties in mid-1975, with two other counties in the Region expressing interest in the project.

The ability of the computer terminal to quickly analyze data required for specific projects and studies is a substantial asset to ARDC's planning efforts. Studies utilizing this capability in 1975 included the "Erosion Damage Survey," the "New and Expanded Industry" reports, the "Mental Health Indicators" report and various economic planning studies.

As the capabilities of the computer terminal become more familiar, its use will undoubtedly increase. The Arrowhead Regional Development Commission will continue to develop the potential of a Regional Information System and use it to provide consistent and reliable information to state and local decision makers.

Article 3

Metropolitan Planning

Metropolitan Interstate Committee

Within the Duluth-Superior Metropolitan community there are many levels of local government — each attempting to resolve the physical and socio-economic problems of the area. When attempts to resolve these problems are uncoordinated and occur independently of one another, they often times result in duplication of effort and inefficient use of tax dollars.

In order to promote greater coordination in the development of the metropolitan community, ARDC, in cooperation with Wisconsin's Northwest Regional Planning Commission, formed the Metropolitan Interstate Committee (MIC). The sixteen member Committee, formally organized in July, 1975, includes representation from county, city and township governments. In Minnesota, these governmental units include the City of Duluth, St. Louis County, Proctor, Hermantown and the Townships of Midway, Solway, Grand Lake, Canosia, Rice Lake, Lakewood and Duluth. Wisconsin's representation on the Committee includes the City of Superior, Douglas County and numerous other suburban townships and communities.

The function of the MIC is essentially twofold; it serves to coordinate planning activities of local units of government in the Metropolitan area, while it also facilitates Metropolitan/Regional communication. In addition, the

Metropolitan Interstate Committee has the responsibility to:

- conduct and adopt metropolitan comprehensive plans.
- offer assistance to local governments within the metropolitan area.
- assure area eligibility for federal and state funding.
- develop policies and programs into effective governmental actions.
- review and comment on plans and policies of local governmental bodies in the metropolitan area.

The Metropolitan Interstate Committee is a direct outgrowth of two previous planning agencies that served the Metropolitan community of Duluth-Superior; the Duluth-Superior Metropolitan Area Planning and Transportation Study (MAPS) and the Head of the Lakes Council of Governments (HOTL COG).

Section 1

Technical Assistance

The Metropolitan Interstate Committee in 1975 was engaged in a number of technical assistance projects throughout the Metropolitan area. Assistance is provided to local units of government according to their needs.

A major task in 1975 was the completion of comprehensive land use plans for Solway Township and Herman-

town. These plans will be used by the respective units of government to guide community growth and development to insure that it occurs in an orderly fashion. The process used in preparing these plans included conducting surveys and inventories, analyzing existing conditions within the community and providing assistance in formulating land use goals and policies. In cooperation with Wisconsin's Northeast Regional Planning Commission, a modified planning process was undertaken in Superior Township resulting in the adoption of a "mini plan." Initial planning efforts were also started in the Towns of Duluth and Lakewood.

A project requiring substantial intergovernmental coordination has been initiated in the I-35 Corridor near Spirit Mountain Recreation area. Major development activities are anticipated in this location, affecting the communities of Duluth, Proctor and Midway Township. The Metropolitan Interstate Committee, in conjunction with other agencies, has been working closely with these communities during the past year to resolve the many land use issues that accompany development pressures.

Other technical assistance activities of the MIC in 1975 included working with Midway Township on zoning matters; assisting the Council of Duluth Area Townships in organizing; providing assistance to the City of Superior with transportation, open space and zoning concerns; and providing support to the City of Duluth regarding transportation and housing needs.

Section 2

Transportation Planning

Planning for the coordinated and efficient movement of people throughout the metropolitan community is one of

has aided the cities of Duluth and Superior in formulating initial bikeway programs and has indicated concern for bicycle alternatives in several transportation project reviews.

Section 3 Housing

Housing conditions in the Duluth-Superior Metropolitan area are an issue of major concern.

- More than 75 per cent of the housing units in the area were built before 1929. These houses are reaching the "critical age" (50 years).
- The vacancy rate in rental units in the City of Duluth is estimated at 2.4, indicating a shortage of available rental units.
- The need for low and moderate income housing in the Duluth-Superior area is accentuated by the presence of the Duluth Air Base, numerous colleges and universities, regional medical facilities and the area's large percentage of elderly persons.
- The regulatory housing codes of local units of government are uncoordinated and/or obsolete.
- No adequate picture of the existing housing market exists, nor is there a clear idea of future demands.

The Metropolitan Interstate Committee in 1975 began to address these and other housing related issues in an attempt to bring attention to the area's housing situation and assist in resolving these problems.

A multiple family dwelling unit study was initiated which investigates the role of such units in the community, their probable future impact on meeting housing needs and, among other things, locational and site criteria for new multi-unit construction.

the major functions of the Metropolitan Interstate Committee. During 1975, activities in this area concentrated on the completion of a Transit Development Program (TDP) for Duluth-Superior.

Primarily focusing on the bus system presently operated by the Duluth Transit Authority, the TDP projects over a six-year time period what improvements are necessary to establish a more efficient transit system. The projections are a result of an extensive data gathering process and careful analysis of major elements in the existing bus system including routes, schedules, customer satisfaction, operating expenses, revenues and marketing. Recommendations cited in the TDP include: the creation of new bus routes (including express routes); the provision of services to the elderly and handicapped; the provision of Sunday services; the examination of the possibility of non-urban services; and the provision of public management of the Duluth Transit Authority.

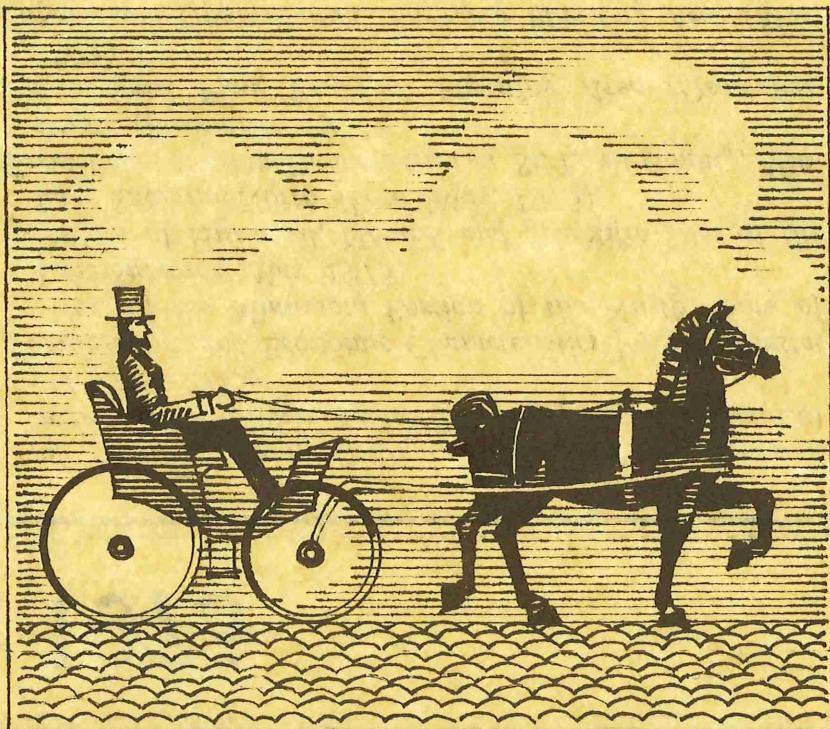
The Transit Development Program will be used by local, state and federal agencies to determine local transit needs. All applications for federal funding assistance will have to be in accord with the TDP plan.

Auto oriented transportation planning by the Metropolitan Interstate Committee during the past year focused on establishing a priority listing for federally aided improvement projects. In addition, travel forecasting techniques were developed in cooperation with the Minnesota Highway Department and the Wisconsin Department of Transportation which will lead to a complete analysis of the metropolitan transportation network and the revision of the transportation element in the "Guide to Metropolitan Development."

Secondary transportation modes are also necessary to consider in planning for the efficient and flexible movement of Duluth-Superior residents. Bicycling is one of these secondary modes which has recently gained much popularity. While an overall bikeway plan has not been developed for the metropolitan area, the Metropolitan Interstate Committee

Also initiated in 1975 was work on re-evaluating the housing element of the overall metropolitan policy plan. An initial housing policy statement was prepared in 1969 and has since been in need of revisions. Efforts to revise the statement have been undertaken by the MIC in cooperation with the policy bodies of local units of government and the Duluth Housing and Redevelopment Authority.

Finally, housing needs of the handicapped were addressed by the Metropolitan Interstate Committee during the past year. This action was the result of follow-up on a previous MIC study — "Erasing the Handicaps." The Committee has expressed a need for surveillance of new building activities to insure conformance to the needs of the handicapped. Research on this project will continue in 1976.



Reports 1975

Area Plan on Aging, 1976
Arrowhead Regional Criminal Justice Plan, 1976
Comprehensive Human Resources Planning: Regional Development Commission Workshop (July, 1975)
Comprehensive Human Resources Planning in the Regional Development Commissions: Workshop Summary (July, 1975)
Human Resources Information System: System Design Manual (October, 1975)
Duluth-Superior Transit Development Program (December, 1975)
Book One: Demand
Book Two: Supply
Book Three: Transposition of Supply to Demand
Transit Development Program Abstract
*Information Systems Requirements of the Duluth Transit System, Barton-Aschman Associates, Inc./W. C. Gilman Co., Evanston, Illinois (September, 1975)
*Innovative Transit Service Improvements, Bather-Ringrose-Wolsfeld, Inc., Edina, Minnesota (September, 1975)
Overall Program Design - FY 1976 (August, 1975)
Project Completion Report — HUD 701 Planning Assistance Program
Proposed Plan for Resource Allocation of Public Assisted Housing (June, 1975)
Assessment of Growth Impacts on the Iron Range (June, 1975)
Proposed Housing Guide Plan for Iron Range Communities (June, 1975)
Land Use Permit Coding System (December, 1975)
Lake County-wide Zoning Ordinance (September, 1975)

Cook County Zoning Ordinance (merging the shoreland management ordinance with the county zoning ordinance) (October, 1975)

Demographic and Economic Characteristics for the Coastal Areas of the Minnesota Portion of the North Shore of Lake Superior (May, 1975)

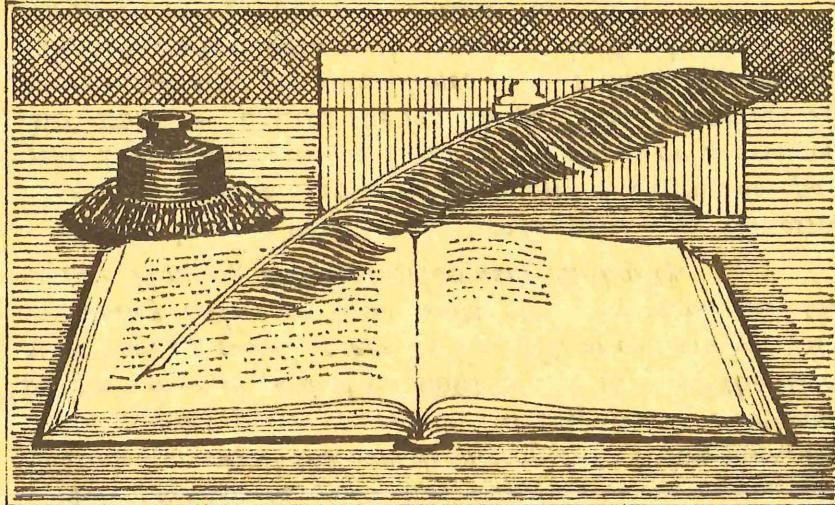
Inventory of Historical, Natural and Scientific Sites of the Lake Superior North Shore (May, 1975)

Great Lakes Erosion Damage Survey, St. Louis County, Minnesota (December, 1975)

Sub-Regional Plan, Voyageur Planning Area (December, 1975)

Impacts and Opportunities, Voyageur Planning Area (May, 1975)

*Reports prepared by consultants under contract to the Metropolitan Interstate Committee.



PNRS

Designated by the Governor of Minnesota in 1970 as the "clearinghouse" for the Arrowhead Region, ARDC is empowered to review and comment on project proposals according to regional planning goals and policies. A regional clearinghouse is required by the Office of Management and Budget's Circular A-95 and is set up to facilitate the coordination of state, regional and local planning and development efforts. The Project Notification and Review System (PNRS) is the procedure utilized by ARDC in carrying out its clearinghouse function.

Under authority of the Regional Development Act of 1969, ARDC is empowered to:

- review and comment on long-term comprehensive plans of local governmental units within the Region
- review plans of independent boards and commissions and suspend such plans where potential conflict with the regional plans exists

■ review applications for federal and state grants or loans made by governmental units, independent commissions, boards or agencies within the Region.

Upon receipt of a project notification, ARDC contacts agencies or individuals that may be affected by or interested in the project and requests their comments. The project applicant is then responsible for sending the application, along with all comments, to the potential federal or state funding agency.

The PNRS procedure does not guarantee or deny the funding of a project; rather, it provides the potential funding source with an idea of the impact that the project may have on the Region.

A key to agency abbreviations and the total financial assistance requested from each agency in 1975 is at the end of the following chronological listing of individual projects.

Projects Reviewed in 1975

PROJECT	PROJECT COST	APPLICANT	AGENCY APPLYING TO
AEOA Administrative Program	\$ 182,000	AEOA	OEO
Application for Transit Capital Assistance	14,300	Pine Ridge Homes, Inc.	DOT
Duluth Regional Care Center-Transportation Plan	8,500	Duluth Regional Care Center	DOT
Koochiching County Fire Truck for Loman Fire District	14,140	Koochiching County	Mn. RDC
Community, Business, Youth, Senior Citizens Demonstration Program	40,000	Biwabik Area Chamber of Commerce	Mn. RDC
Equipping Fire Truck — First Aid Training	7,000	Warba, Feeley, Sago Volunteer Fire Department	Mn. RDC

PROJECT	PROJECT COST	APPLICANT	AGENCY APPLYING TO
Comprehensive Employment and Training Program	\$ 806,811	CETA Consortium Region III	DOL
Resident Outdoor Environmental Education Project	32,617	AEOA	HEW
Koochiching, Itasca Community Action Plan	118,750	Koochiching-Itasca Action Council	OEO
Duluth Head Start	245,567	Duluth Public Schools	HEW
Multi-year Program Formulation FY 76-81 Grand Portage National Monument	2,404,000	U.S. Department of Interior	
Multi-year Program Formulation FY 76-81 Voyageurs National Park Developments	26,810,000	U.S. Department of Interior	
Grand Marais Downtown Curb and Sidewalk Renovation (loan) Project	100,000	City of Grand Marais	FHA (USDA)
Arrowhead Elderly Chore Service Project	23,973	AEOA	HEW
Senior Citizens Community Center	185,917	St. Louis County Welfare Department	HEW
Head Start Program	247,570	Lakes and Pines CAC, Inc.	HEW
Community Services Development Programs	222,630	St. Louis County Health Department	HEW
Economic Adjustment Plan		City of Duluth	
Junior League Spirit of '76 Festival of Arts	38,000	Bicentennial Commission of Duluth	ARBC
Comprehensive Health Plan		ARCH	
Recreational Development	180,000	City of Littlefork	HUD
Vocational Educational Agreement		Region III CETA Consortium	
Rainducker Plant Expansion (loan)	175,000	Rainducker	FHA (USDA)
Eveleth/Virginia Municipal Airport	253,000	Department of Aeronautics	FAA (DOT)
Itasca County Fair Display Complex	270,000	Itasca County Board	EDA/IRRRC
CSAH 16 Notification & Review	1,265,000	Department of Highways	DOT
Lyric Block Redevelopment	10,000,000	Hometels of America	EDA
Full Year, Part Day, Head Start	193,356	Koochiching-Itasca Action Council	HEW
Law Enforcement Education Program	9,480	Mesabi Community College	LEAA
Development Implementation of a Prosecutor Management System	7,190	St. Louis County	LEAA
Directions	29,219	City of Cloquet	LEAA
Indian Legal Assistance	85,273	Minnesota Chippewa Tribe	LEAA
Public Defender Office	35,226	6th Judicial District	LEAA
Regional Volunteers in Corrections Program	39,772	St. Louis County	LEAA
Surveillance, Training, Intelligence, Narcotics Groups	27,830	Cloquet Police Department	LEAA
National Youth Projects Using Mini-Bikes	21,256	City of Duluth	LEAA
Misdemeanor Defense	7,200	Aitkin County	LEAA
Development Implementation of Standardized Prosecution Warrants, Complaints, Briefs and Injunctive Proceedings	2,240	St. Louis County Attorney's Office	LEAA
Cooperative Area Narcotics Squad	8,450	St. Louis County	LEAA
Dispatching and Record Consolidation	14,459	City of Duluth	LEAA
Residential Burglary Deterrence	29,850	Boise Forte Reservation Business Committee	LEAA
Nett Lake Indian Deputy Program	23,707	City of Duluth	LEAA
In-Service Law Enforcement and Delivery	29,844	Aitkin County	LEAA
Operation Identification	17,320		

Lake/Cook County Group Home	40,585	Lake/Cook County	LEAA
Misdemeanor Defense, 6th Judicial District	17,820	6th Judicial District	LEAA
Duluth Indian Group Home	61,328	St. Louis County	LEAA
Exceptional Health Care Program	42,866	Lakes & Pines CAC	MDH
Stur-Shan Wildlife Management Area	325,000	Iron Range Resources and Rehabilitation Commission	IRRRC
Gilbert Rural Rental Housing (loan)	738,000	Zubert Development Company	FHA (USDA)
Community Development Program	131,000	Hibbing	HUD
Hermantown Recreation Area	130,000	Town of Herman	LAWCON (BOR)
Coastal Zone Management Program	225,000	SPA	NOAA
Program to Identify & Serve Handicapped Indian Students	19,682	Duluth Public Schools	HEW
Basic Medical Science Building	7,587,500	UMD	HEW
Transit Development Program	197,525	Duluth Transit Authority	DOT
Proposed Work Program for Highway Planning Research-FY 76		State of Minnesota	
CSAH 6 from CSAH 36 in Mizpah to CSAH 25	121,250	Koochiching County	DOT
Proctor Comprehensive Plan		City of Proctor	
Sewer & Water Extensions to Roosevelt Gardens	30,000	City of Chisholm	HUD
Multi-Purpose Recreational Building	550,000	City of Eveleth	EDA
Midway Comprehensive Plan		Town of Midway	
Carlton County Home Health Aide	12,278	Carlton County Nursing Service	ARDC
Arrowhead Elderly Nutrition Project	164,300	Arrowhead EOA	HEW
Range V-D Control Program	4,142	Range Community Health Center	MDH
Health Education in Lake County	19,194	Lake County Health Department	MDH
Early Treatment/Head Start	3,062	Koochiching-Itasca Action Council	HEW
Head Start for Handicapped	9,585	Koochiching-Itasca Action Council	HEW
Hibbing Planetarium	500,000	Hibbing Community College	
Aitkin County Highway Department Office & Maintenance Shop	300,000	Aitkin County	EDA
Aitkin Municipal Airport Arrival & Departure Center & Service Hanger	250,000	Aitkin Municipal Airport	EDA
Comprehensive Manpower Program — FY 76	1,726,357	Region III CETA	DOL
Fredenberg Township Fire Hall & Meeting Hall	110,000	Fredenberg Township	EDA
Vehicle Storage & Maintenance Garage	180,000	City of Silver Bay	EDA
Range V-D Control Program	3,030	Range Community Health Center	MDH
Northland Day Activity Center Building	210,000	Koochiching County	EDA
V-D Program	11,208	Duluth Community Health Center	MDH
Duluth Senior Dinners Program	161,590	Duluth CAP	HEW
Apartments & Townhouses (loan)	826,870	Thomas P. Costello	FHA (USDA)
Koochiching-Itasca Energy Program	4,464	Koochiching-Itasca Action Council	EOA
Spirit Mountain Recreation Pool	240,000	City of Duluth	EDA/UGLRC
Pine Grove Recreation Area	120,000	City of Aurora	EDA/UGLRC
Construction of Water System	295,000	Bovey-Coleraine	HUD
Oneota Ind. Park Sewer & Duluth Heights Sewer	480,000	City of Duluth	EDA
Spirit Mountain Ski Trails, Picnic Area	650,000	City of Duluth	EDA
CSAH 13	477,750	Itasca County	DOT

PROJECT	PROJECT COST	APPLICANT	AGENCY APPLYING TO
Vocational Education Center	\$ 60,000	ISD #319	EDA
Community Garden & Canning Facilities	36,450	AEOA	CSA
Senior Citizen Nutrition Program	147,510	Koochiching-Itasca Action Council	CSA
Round Lake Swimming Pool	30,000	Aitkin County	SCS (USDA)
Berglund Park	30,000	Aitkin County	SCS (USDA)
Carlton County Rural Highway Public Transportation Program	410,804	Carlton County Board	DOT
Vocational Education Agreement	91,829	Region III CETA	DOL
Southview Housing — Hibbing (loan)	3,453,651	Juntti Construction	HFA
Housing — Eveleth (loan)	1,540,406	Ryan Construction	HFA
Housing — Virginia (loan)	3,767,390	Madsen Construction	HFA
Iron Range Rural Highway Public Transportation Demonstration Program	438,000	ARDC	DOT
Northome Park	10,200	City of Northome	LAWCON (BOR)
Bicentennial Community Application		City of Northome	
Special Summer Youth Program — Title III	392,760	Region III CETA	DOL
Goodland Volunteer Fire Department	4,400	Goodland Township	Mn. RDC
Water Filtration Demonstration Project	6,000,000	City of Duluth	EPA
Watershed Sanitary District	22,000	Aitkin County	EPA
City of Kinney — Improvements		City of Kinney	
Range Educational Transportation Project	14,500	Minnesota Higher Education Coordination Committee	Mn. RDC
Supportive Services to Elderly	8,222	Duluth Indian Action Council	HEW
Advocacy Project for Senior Citizens	8,333	Afro-American Awareness Institute	HEW
Mid-Mesabi Manor (loan)	2,147,276	Mid-Mesabi Manor	FHA (USDA)
Rainy Lake Trail	110,000	Koochiching County	LAWCON (BOR)
Arrowhead RSVP	35,836	AEOA	ACTION
Municipal Sewer Utility System (loan)	261,000	City of Thomson	HUD
Title II PSE Plan — FY 1976	1,496,058	Region III CETA	DOL
Phase I Implementation of ETV for Northwestern Minnesota	37,500	Bunyanland ED. TV, Inc.	Mn. RDC
Sewage Collection & Treatment Facility	558,000	City of Beaver Bay	FHA (USDA)
Seaway Port Authority Industrial Development	1,700,000	Seaway Port Authority	UGLRC/EDA
Vermillion Range Cultural Center in Ely	1,250,000	Iron Range Resources & Rehabilitation Commission	EDA
Mesabi Drill & Tool Guarantee Loan (loan)	321,500	Mesabi Drill & Tool	FHA (USDA)
Birchwood East Company (loan)	1,357,082	R. J. Lloyd Company	HUD
Park Villa Apartments (loan)	1,566,700	Cherne Construction	HUD
Rain Tree West Apartments (loan)	2,070,555	Juntti Construction, Mt. Iron	HUD
Grace — The Living Art Center	507,500	Iron Range Resources & Rehabilitation Commission	EDA
City & Fire Hall Complex (loan)	102,330	City of Orr	FHA (USDA)
Kenry Park Recreation Area	51,000	International Falls City Council	LAWCON (BOR)
Lakeview Park	59,500	City of Two Harbors	LAWCON (BOR)
Miners Memorial Recreation Area	418,500	City of Virginia	LAWCON (BOR)

Riverside Park Development	45,000	City of Grand Rapids	LAWCON (BOR)
Sylvan Point & Sylvan Landing	27,500	City of Grand Rapids	LAWCON (BOR)
Blandin Beach Development	135,000	City of Grand Rapids	LAWCON (BOR)
Mini-Park, Beach and Campground Improvements	86,500	City of Tower	LAWCON (BOR)
Pinehurst Park Swimming Facility	180,000	City of Cloquet	LAWCON (BOR)
Carey Lake Recreation Area	306,000	Town of Stuntz	LAWCON (BOR)
Grand Marais Recreation Area Development	137,000	City of Grand Marais	LAWCON (BOR)
Cook Community Park & Recreation Center	71,000	City of Cook	LAWCON (BOR)
Heritage Trails Recreation Center	199,500	City of Biwabik	LAWCON (BOR)
Pine Valley Recreation Area	125,000	City of Cloquet	LAWCON (BOR)
McKinley Park Development	25,000	Town of Breitung	LAWCON (BOR)
Longyear Park & 3rd Addition Park	95,000	City of Coleraine	LAWCON (BOR)
CETA Title VI-FY 1976	839,101	City of Duluth	DOL
Moose Lake Area Recreation & Ecology Center	18,650	Moose Lake Community Schools & Citizens Advisory Board	LAWCON (BOR)
Rural Rental Housing Project for Elderly (loan)	599,200	Biwabik Housing Company	FHA (USDA)
Koochiching County Eldering Housing (loan)	663,698	W. N. Houle	HUD/FHA (USDA)
Lakeland Estates		Goodell Construction Company	
Park Point Recreation Area	260,000	City of Duluth	LAWCON (BOR)
Water & Sewer Additions (loan)	1,100,000	City of Grand Rapids	FHA (USDA)
Interchange withhold TH 61	765,000	State of Minnesota	DOT
Portion-Duluth Air Force Missile Site		General Services Administration	
Stunz Wastewater Treatment Facility	18,000	Town of Stunz	EPA
Babbitt Wastewater Treatment Facility	212,000	City of Babbitt	EPA
Northern Ductile Casting Project (loan)	511,000	Northern Ductile Casting	FHA (USDA)
Hoyt Lakes Wastewater Treatment Facility	300,000	City of Hoyt Lakes	EPA
Chisholm Wastewater Treatment Facility	650,000	City of Chisholm	EPA
Aurora Wastewater Treatment Facility	556,000	City of Aurora	EPA
Gilbert Wastewater Treatment Facility	650,000	City of Gilbert	EPA
Meadowlands Wastewater Treatment Facility	9,000	City of Meadowlands	EPA
Iron Junction Wastewater Treatment Facility	4,000	City of Iron Junction	EPA
Mt. Iron Wastewater Treatment Facility	980,000	City of Mt. Iron	EPA
Industrial Park Expansion	450,000	City of Eveleth	EPA
Mc Davitt Community Center (loan)	120,000	Mc Davitt Township	FHA (USDA)
Maintenance Bulding and Garage at Long Lake Conservation Center	14,000	Aitkin County	LAWCON (BOR)
Clinton Recreation Area	40,000	Clinton Township	LAWCON (BOR)
Overnite Campsite	31,500	City of Virginia	LAWCON (BOR)
Bennett Park	611,040	City of Hibbing	LAWCON (BOR)
Maple Hill	68,200	Town of Stunz	LAWCON (BOR)
Community Park	12,350	Town of Marcell	LAWCON (BOR)
Proctor Lions Park	29,250	Town of Proctor	LAWCON (BOR)
Virginia Municipal Bus Line	34,450	City of Virginia	SPA
Roosevelt Park Gardens		Sylvanic Corporation	
Improvements to Sewage Treatment Facility — Step I	14,000	South International Falls	EPA

PROJECT	PROJECT COST	APPLICANT	AGENCY APPLYING TO
Solway Township Community Facilities Complex	\$ 65,000	Solway Town Board of Supervisors	HUD
Sewage Collection and Treatment	2,000,000	Town of Bass Brook & City of Cohasset	FHA (USDA)
YWCA Camp Wanakiwin-building complex	152,000	YWCA	UGLRC
Community Development and Improvement	374,000	Grand Portage	EDA (DOC)
Town View Apartments (loan)	612,000	S-W Developers	FHA (USDA)
Standby Water Well Project	35,000	City of Nashwauk	FHA (USDA)
Family Planning Project	70,048	Lakes and Pines	HEW
Five Year Highway Improvement Program		State of Minnesota	
Arrowhead Resource Conservation and Development Project		Arrowhead Region	
Cloquet Library Renovation	254,870	City of Cloquet	EDA
Brookston Neighborhood Facility	35,000	City of Brookston and surrounding Townships	HUD
Kinney Community Development Program	35,000	City of Kinney	HUD
Floodwood Community Development Program	40,000	City of Floodwood	HUD
Virginia Community Development Program	40,000	City of Virginia	HUD
Five Year Federal Aid Urban Program	635,000	City of Cloquet	DOT
State Park Acquisition and Development Program		Department of Natural Resources	
South Falls Addition (loan)	1,050,954	Dan J. Brutger, Inc.	MHFA
Charlemagne Tower	113,760	Two Harbors Properties	HUD
Mesabi Tower (loan)	1,410,213	Mesabi Tower Limited	HUD
Ely Seniors (loan)	1,065,085	Housing and Redevelopment Authority of Ely	MHFA
Pine Ridge Apartments	282,000	Ryan Development, Inc.	HUD
Duluth Leased Housing (loan)	2,035,595	Dominium Group Home, Inc.	MHFA
Del Zotto Apartments (loan)	1,393,951	Engineers Realty, Inc.	HUD
Lennox Block Apartments	350,760	Bowman Corporation	HUD
Elderly Housing	293,712	Ithaca Corporation	HUD
HUD Title I Community Development Block Grant	3,100,000	City of Duluth	HUD
Falls International Airport	599,973	Minnesota Department of Aeronautics	DOT
Spirit Lake Apartments	219,840	Fryberger, Buchanan, Smith, Sanford and Fredericks	HUD
Arrowhead Transportation for the Elderly	113,291	AEOA	HEW
Foster Grandparent Program	444,667	Minnesota Association for Retarded Citizens	ACTION
Public Transit Demonstration Program	67,799	City of Virginia	SPA
Health Systems Agency of Western Lake Superior, Inc.		ARCH	
Mesabi Nursing Home Renovation	125,000	Mesabi Nursing Home	FHA (USDA)
Irathane Systems Inc. (loan)	850,000	Irathane Systems Inc.	FHA (USDA)
NE Minnesota Information and Refferal Service	30,523	St. Louis County Welfare Department	HEW
Itasca County Information and Refferal	7,109	Nightingale Help Phone	HEW
ARDC 1976 Area Plan on Aging	313,227	ARDC	HEW
Regional Health Planning Grant Extension	20,610	ARCH	HEW
Full Year, Part Day Head Start	199,741	Koochiching-Itasca Action Council	HEW
Full Year, Part Day Head Start	300,461	AEOA	HEW

Financial Assistance

requested by agency in 1975 project notifications

January 1 - December 15, 1975

<i>Agency Name</i>		<i>Amount</i>	<i>Agency Name</i>	<i>Amount</i>			
FEDERAL GRANT REQUESTS							
	ACTION	\$ 404,473					
ARBC	American Revolution Bicentennial Commission	19,000	IRRRC	Iron Range Resources and Rehabilitation Commission			
BOR	Bureau of Outdoor Recreation	1,648,345	MDH	Minnesota Department of Health			
CSA	Community Service Agency	374,810	RDC	Rural Development Council			
DOI	Department of Interior	29,214,000	SPA	State Planning Agency			
DOL	Department of Labor	5,352,910		Other			
DOT	Department of Transportation	4,200,658		6,001,165			
EDA	Economic Development Administration	5,978,896					
EPA	Environmental Protection Agency	6,561,250		Total State Grant Requests			
FAA	Federal Aviation Administration	189,750		\$ 6,523,314			
FHA	Farmers Home Administration (USDA)	992,700					
HEW	Department of Health, Education and Welfare	8,073,272		Total Federal and State Grant Requests			
HUD	Department of Housing and Urban Development	5,348,480		\$ 76,161,913			
LEAA	Law Enforcement Assistance Administration	508,049	FEDERAL LOAN REQUESTS				
NOAA	National Oceanic and Atmospheric Administration	150,000	FHA	Farmers Home Administration (USDA)	\$ 8,064,648		
SCS	Soil Conservation Service	30,000	HUD	Department of Housing and Urban Development	7,021,704		
UGLRC	Upper Great Lakes Regional Commission	592,000		Total Federal Loan Requests	\$ 15,086,352		
	Total Federal Grant Requests	\$69,638,599	STATE LOAN REQUESTS				
			MHFA	Minnesota Housing Finance Agency	\$11,635,674		
				Total Federal and State Loan Requests	\$26,722,026		
				Total Federal and State Requests (Grants and Loans)	\$102,883,939		
				Local Share	\$ 3,377,950		

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Secretarial/Clerical Staff
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Joanne M. Boudreau (Information Systems)
Colleen M. Clarine (Criminal Justice)

Patricia J. Connor (Administration)
Patty Jones (International Falls)
Sandy L. Lindberg (Aging)
Sandy J. Nelson (Metropolitan)
Carol E. Nygren (Physical Planning)
Katie N. Pelley (Human Resources)
Nancy M. Schneuer (Administration)
Barbara J. Therrien (Physical Planning)

Student Interns
Jo Marie Agriesti (Publications)
Todd W. Boyce (Information Systems)
Kimberly K. Jaros (Cartography)
Kaye M. Klement (Librarian)
Michael Marden (Aging)

Staff Consultant
Harold E. Anderson (Forestry)

Board Consultants
Robert F. Eaton (Chief Legal Counsel)
Wayne Gilbert (Legal Counsel)
F. Robert Edman (Intergovernmental Relations)

Project Consultants
Barton-Aschman Associates (Metropolitan)
Bather-Ringrose-Wohlsfield (Metropolitan)
Boeing Computer Services, Inc. (Metropolitan)

The Arrowhead Regional Development Commission (ARDC) is a sub-state planning and development organization authorized under the Regional Development Act of 1969 and created under Executive Order No. 60 in 1970. The Regional Development Act allows for counties and municipalities to work together on a regional basis to facilitate the resolution of economic, social, physical and environmental problems.

Under the Regional Development Act, ARDC is empowered to receive federal planning grants from the Public Works and Economic Development Act of 1965; Section 701 of the Housing Act of 1954; and the Omnibus Crime Control and Safe

Streets Act of 1968. Funds may also be received from any other state or federal program that provides monies for regional or area wide planning, coordination or development purposes, as designated by the Governor of Minnesota.

Specific duties and responsibilities of ARDC, as outlined in the Act, include the power of review and comment; the development of a continuous program or research and study and the preparation of a comprehensive regional development plan.

This 1975 Annual Report has been prepared in accordance with requirements in the Regional Development Act and has been specially designed to commemorate the 200th Anniversary of our Nation's founding.

Revenues

Year ending December 31, 1975

	Federal	State	Local	Other	Total
EDA	\$ 63,028	\$ 22,766			\$ 85,794
EDA — A-95	4,000		\$ 833		4,833
EDA — T.A.	13,334			\$ 1,667	15,001
HUD	66,000	57,793			123,793
Coastal Zone	44,120		16,307		60,427
Erosion Survey	14,850				14,850
Forest Service	6,950			10,125	17,075
HUD — Metro	21,250			2,500	23,750
FHWA	16,000	3,000		1,000	20,000
UMPTA	18,500	3,468		1,157	23,125
IISAC	50,265				50,265
Human Resources	19,000	48,133			67,133
Criminal Justice	63,501	15,702	5,000		84,203
Goals & Standards	8,056				8,056
Aging	55,000	2,764	12,005		69,769
Human Services — Info. System	29,000				29,000
Corrections				4,579	4,579
Corrections — Des Moines					9,129
Corrections — New					10,173
Admin. Support		39,033			39,033
TOTAL	\$394,589	\$203,758	\$121,311	\$40,330	\$759,988

Expenditures

Year ending December 31, 1975

	Per- sonnel	Personnel Burden	Total	Per- sonnel	Indirect Expenses	Consul- tants	Print- ing	Travel	Other	Total
EDA	\$ 39,147	\$ 10,178	\$ 49,325	\$ 33,590			\$ 124	\$ 2,286	\$ 469	\$ 85,794
EDA — A-95	1,084	282	1,366	930						2,296
EDA — T.A.										5,237
HUD										
Coastal Zone	63,036	16,623	80,559	54,861			229	4,411	1,282	141,342
Erosion Survey	30,163	7,842	38,005	25,882				1,791	3,239	68,917
Forest Service	6,992	1,818	8,810	5,998				49	428	15,285
HUD — Metro	12,214	3,176	15,390	10,480				612	226	14,938
FHWA	5,452	1,418	6,870	4,679				409	55	26,334
UMPTA	8,003	2,081	10,084	6,867				47		11,596
IISAC	9,790	2,545	12,335	8,401				116		17,067
Human Resources	31,531	8,198	39,729	27,056				1,276	23,267	45,279
Criminal Justice	39,927	10,381	50,308	34,260				1,567	115	68,467
Goals & Standards	4,044*	1,051	5,095	3,470			312	6,898	494	92,272
Aging	30,432	7,912	38,344	26,113				744	42	9,351
Human Services — Info. Systems	10,469	2,722	13,191	8,983				176	4,892	244
Corrections		851	221	1,072	731	3,005				4,808
Corrections — Des Moines	2,224	578	2,802	1,908	4,025					30
Corrections — New	4,733	1,231	5,964	4,061						8,765
Admin. Support								10,215	148	10,173
TOTAL	\$303,940	\$78,257	\$382,197	\$260,278	\$31,626	\$1,024	\$43,432	\$46,431	\$759,988	

Projected Revenues

Year ending December 31, 1976

Source	Federal	State	Local	Other	Total
EDA	\$64,990	\$ 29,911*			\$ 94,901
EDA — A-95	2,000		\$ 774		2,774
EDA — T.A.	8,117	1,450*		\$ 3,766	13,333
HUD	60,000	33,448*	1,552		95,000
Community Development	75,000		5,535		80,535
Coastal Zone Management	46,000				46,000
Erosion Survey	18,000				18,000
Corps—Urban Studies	4,650				4,650
Forestry		8,200	11,000		19,200
Metro Planning	115,612	29,838*		8,662	154,112
Criminal Justice	70,445	32,753*			103,198
Aging	59,316		23,335		82,651
Corrections Center				8,153	8,153
Human Resources (Manpower)	20,000	24,898			44,898
IISAC	150,000				150,000
Admin. Support		50,000			50,000
TOTAL	\$524,130	\$297,400	\$114,294	\$31,581	\$967,405

Projected Expenditures

Year ending December 31, 1976

	Per- sonnel	Personnel Burden	Total	Per- sonnel	Indirect Expenses	Consul- tants	Print- ing	Travel	Other	Total
EDA	\$ 40,023	\$ 11,744	\$ 51,767	\$ 34,859			\$ 1,000	\$ 5,739	\$ 1,500	\$ 94,901
EDA — A-95	1,281	376	1,657	1,117						2,774
EDA — T.A.										13,333
HUD	39,548	11,604	\$ 2,600	53,752	36,235		1,000	4,013		95,000
Community Development	33,303	9,772	2,600	45,675	30,791					80,535
Coastal Zone Management	19,937	5,850		25,787	17,383					46,000
Erosion Damage Survey	5,357	1,572		6,929	4,671		2,000	4,000	400	18,000
Corps—Urban Studies	902	265		1,167	787		696	2,000		4,650
Forestry										19,200
Metro Planning	53,486	15,694		69,180	46,635	24,000	2,000	6,000	6,297	154,112
Criminal Justice	44,426	13,036		57,462	38,736		1,000	6,000		103,198
Aging	35,553	10,432		45,985	30,999		1,000	4,667		82,651
Corrections Center	1,708	500		2,208	1,488	3,080	500	877		8,153
Human Resources	18,032	5,291	2,600	25,923	17,475				1,500	44,898
IISAC	23,522	6,902		30,424	20,509		3,000	7,000	89,067	150,000
Admin. Support							10,000	17,500	22,500	50,000
TOTAL	\$317,078	\$93,038	\$7,800	\$417,916	\$281,721	\$69,613	\$12,196	\$66,195	\$119,764	\$967,405

*State Appropriation

Unaudited statement

Board of Directors



Floyd Anderson
Duluth



Rita Blaisus
Cloquet



Walter Brink
Cohasset



Jerry J. Jubie
Floodwood
Chairman



Vincent Gentilini
Virginia



Lloyd Houle
Silver Bay



Bev Johnson
Grand Marais



Clarence Maddy
Duluth



Marvin Marklund
Two Harbors



Innis Nesbitt
International Falls



Ronald Sherer
Grand Portage



Warren Youngdahl
Marcell



Michael Zilverberg
Aitkin

Committees

HUMAN RESOURCES COMMITTEE

Rita Blaisus, Chairwoman, Cloquet

Floyd Anderson, Duluth

Walter Brink, Cobasset

Harriet Headley, Twig

Lloyd Houle, Silver Bay

Vincent Gentilini, Virginia

Bev Johnson, Grand Marais

Peter DuFault, Cloquet

George Gettings, Duluth

Lorene Glenn, Duluth

Edwin Hansen, Two Harbors

Grant Hayes, Duluth

Marie Johnson, Eveleth

Art King, Duluth

Betty Larson, Esko

Richard A. Ellison, International Falls

Dr. William A. Fleischman, Duluth

Fred Friedman, Duluth

Kenneth Geving, McGregor

Floyd Jaros, Cloquet

Bev Johnson, Grand Marais

Sister Laura, Hibbing

Ronald F. Laurion, International Falls

Betty Larson, Esko

Dr. Harold Leppink, Duluth

John Lyght, Grand Marais

John Vukelich, Virginia

Innis Nesbitt, International Falls

Michael Zilverberg, Aitkin

ECONOMIC POLICY COMMITTEE

D. Kelly Campbell, Chairman, Virginia

Erling Aronson, Duluth

Dr. Tom Bacig, Duluth

Phil Budd, Cloquet

Maureen Bye, Duluth

John Carlson, Cloquet

Al France, Duluth

John Giorgi, Mt. Iron

Cliff Grindy, Duluth

Marvin Marklund, Two Harbors

Dr. William Matalamaki, Grand Rapids

Arend Sandbulte, Duluth

Vladimir Shipka, Virginia

FORESTRY COMMITTEE

Art Ennis, Chairman, International Falls

George B. Amidon, International Falls

Dr. Bruce A. Brown, Cloquet

Wilfred Doig, Duluth

Donald W. Eng, Duluth

Joe Fabish, Cloquet

Donald Ferguson, Two Harbors

Wes Hedstrom, Grand Marais

Roger Howard, Aitkin

Edwin Kallio, Duluth

Dayton Larson, Duluth

Marvin Maki, Two Harbors

William Marshall, Grand Rapids

Richard Schneider, Grand Rapids

Tom Smrekar, Cloquet

Richard Stapleton, International Falls

James Whorton, Cloquet

AGING COMMITTEE

Harriet Headley, Chairwoman, Twig

Ray Allen, Duluth

Lillian Blomquist, Grand Marais

Ann Malwick, Aitkin

Dwight R. Miller, Aitkin

Henry Nielson, Barnum

Alma Olson, Grand Marais

Genevieve Rockstad, Big Falls

Ruth Schuder, Grand Rapids

Edna Shepard, Bovey

Marion Smith, Hibbing

Pat Stadium, International Falls

Alice Swanson, International Falls

Roy Warloe, Moose Lake

Ann Wood, Two Harbors

LAND RESOURCES AND TRANSPORTATION COMMITTEE

Albert Anderson, Carlton

Fred Barrett, Hibbing

Janet Green, Duluth

Michael Hill, Aitkin

Dennis Johnson, Duluth

Mike Johnson, Aitkin

Dr. Gordon Levine, Duluth

Marvin Markland, Two Harbors

William Marshall, Grand Rapids

Dr. William Matalamaki, Grand Rapids

Thomas Micheletti, Duluth

Glen Nelson, Cloquet

Ray Post, Duluth

William Sackleben, Duluth

Ralph G. Sandvik, Two Harbors

Rosemarie Torrence, Duluth

Ken Van Ess, Duluth

Ray Warloe, Moose Lake

Jim Whorton, Gheen

Michael Zilverberg, Aitkin

CRIMINAL JUSTICE COMMITTEE

John E. Vukelich, Chairman, Virginia

Robert Bennett, International Falls

Hon. Thomas J. Bujold, Duluth

Malcolm Campbell, Grand Rapids

Cliff Donaghy, Duluth

Walter Eldot, Duluth

John Lyght, Grand Marais

Robert D. Miller, Two Harbors

John P. Muhar, Grand Rapids

Warren A. Peterson, Duluth

Francis Roy, Carlton

William Sobey, Aitkin

Ed C. Steffy, Grand Rapids

Donald H. Suess, Silver Bay

Milo S. Tasky, Duluth

Theodore F. Telander, Grand Rapids

Terry Twomey, Carlton

Ralph Yrjanson, International Falls

*Committee membership will be revised in 1976.

HOUSING COMMITTEE

Betty Larson, Chairwoman, Esko

Fred Boeckh, International Falls

Karen Bradford, Grand Rapids

Dan Frazich, Chisholm

Robert Gow, Two Harbors

Richard Humes, Duluth

Birger Nurminen, Aitkin

Lyn Osgood, Grand Marais

Vince Tappi, Hibbing

METROPOLITAN INTERSTATE COMMITTEE

Leonard Golen, Co-Chairman, Duluth

Bruce Hagen, Co-Chairman, Superior, WI

Floyd Anderson, Duluth

Wilmer Carlson, Brule, WI

Earl Elde, Duluth

Elnora Johnson, Duluth

James Johnson, Superior, WI

Roy Knutson, Superior, WI

William Lehman, Superior, WI

James Mertzig, Solon Springs, WI

Leon McDermott, Proctor

Thomas Micheletti, Duluth

Kendall Nelson, South Range, WI

Patricia Paquette, Superior, WI

Henry Royer, Duluth

Reginald Royer, Hermantown

Declaration of Interdependence

by the Board of Directors of the
Arrowhead Regional Development Commission

December, 1975

In the spirit of our Nation's Bicentennial celebration it is appropriate that we in the Arrowhead Regional Development Commission reaffirm our belief in the need for local units of government to work together cooperatively in finding solutions to the many problems facing our Region and Nation today.

The problems with which we are challenged are those which know no political boundaries; air and water pollution, crime, poverty and economic instability are just a few of many issues that must be addressed jointly by all levels of government.

These conditions, more than ever before, require us as local officials and community leaders to recognize our interdependence.

We believe that by developing a regional policy for growth which includes social, economic and environmental goals — orchestrated to maximize social and economic benefits with a minimum of environmental deterioration — we will be better able to meet these challenges.

Furthermore, we reaffirm our belief in the following principles:

- *that local governments are that level of government closest and most accountable to the people,*
- *that local governments must take the leadership in meeting these challenges,*
- *that these challenges can be resolved through local governments working together on an areawide basis.*

We further believe that local solutions to these problems can be found through a shared, equal partnership with the State and Federal government.

We, therefore, as the Board of Directors of the Arrowhead Regional Development Commission, do hereby reaffirm our philosophy of mutual assistance and cooperation through regionalism. We further declare that we will continue to strengthen plans and programs that will insure a tranquil, good life for the citizens of the Arrowhead Region.

In Witness thereof we have hereunto subscribed our names.

Attest: Rudy R. Esala, Executive Director

Jerry J. Jubie, Chairman

Aitkin County

Carlton County

Bedell H. Schum
Ronald R. Sherer

Cook County

Walter L. Knick
Warren A. Goughell

Itasca County

Koochiching County

Marvin R. MacLennan
Lloyd H. Hale

Lake County

Floyd R. Anderson
Vincent S. Santilini

St. Louis County

Marvin Dally

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Arrowhead Regional Development Commission

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