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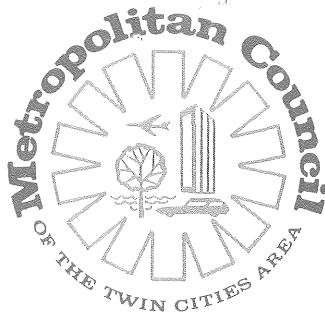
1967-1968 Biennial Report

to the MINNESOTA LEGISLATURE

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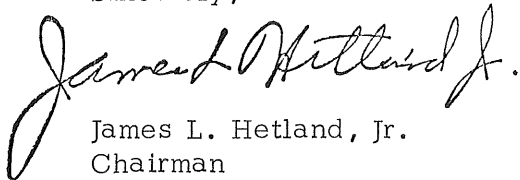
January 1969

To the 1969 Minnesota Legislature:

This is the first Biennial Report of the Metropolitan Council, prepared and submitted in accordance with the requirement of the Council statute passed by the 1967 Minnesota Legislature. The report describes the work of the Council since it began operations on August 9, 1967, and explains the proposed work program of the Council for 1969 and 1970. A detailed work program and budget for the coming years is presented in a special addendum prepared separately from this basic report. The Council's 1969 legislative proposals are also included in the addendum. The addendum accompanies copies of this report delivered to Minnesota Legislators. Other interested parties may obtain the addendum or other details about any information contained in this report by contacting the Council or its staff.

As required by the Council statute, this report and its addendum contain a statement of the Council receipts and expenditures; a detailed budget and work program outline for 1969 and 1970; summary explanations of plans and programs developed by the Council; a listing of all applications for federal monies, of all municipal plans, and of all independent agency plans reviewed by the Council; and recommendations for new legislation affecting the Metropolitan Area and the Council.

Sincerely,


James L. Hetland, Jr.
Chairman



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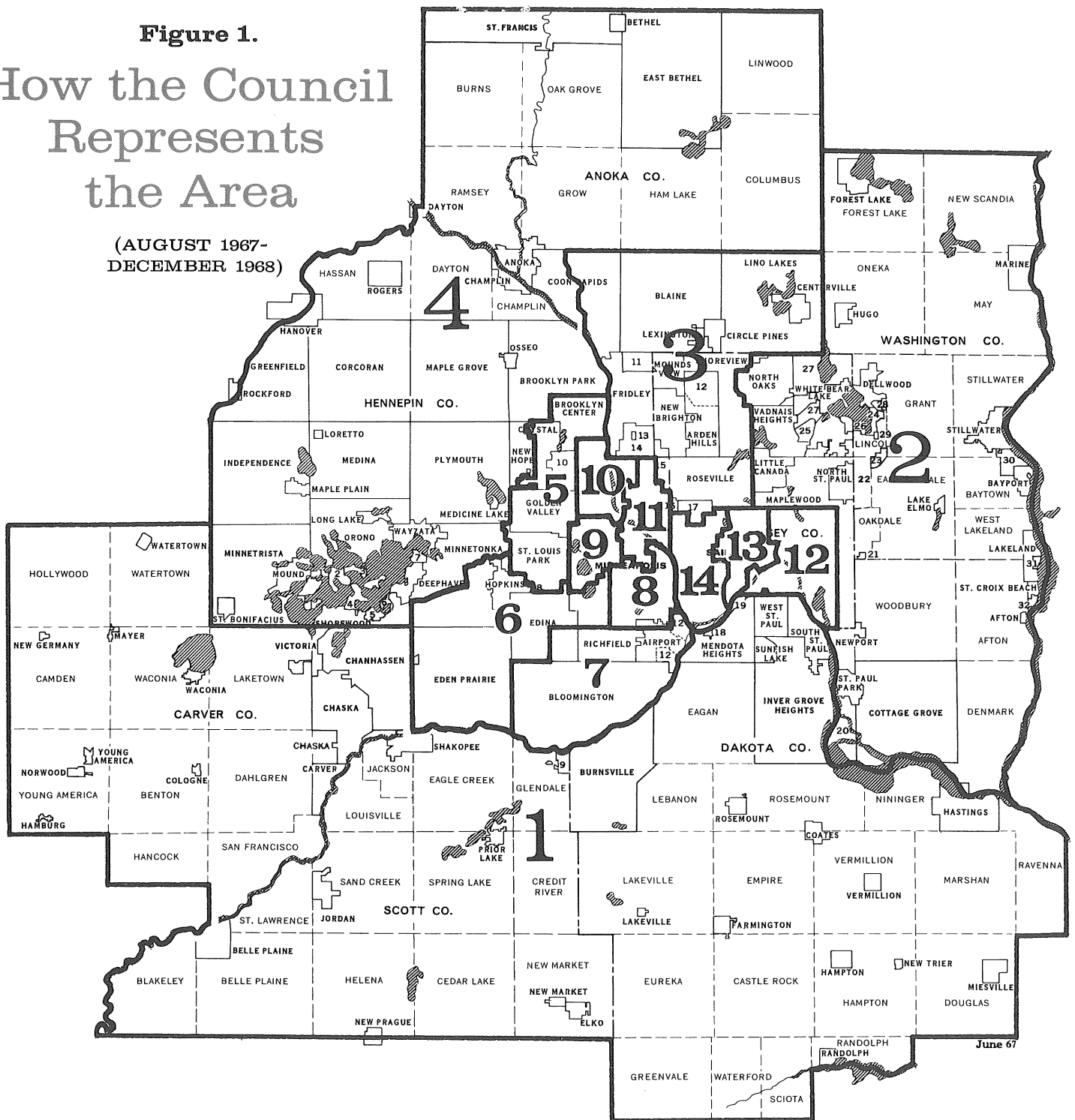
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ADDENDA (The following items are contained in a separately bound report attached to copies of this report submitted to state legislators. Other persons may receive copies on request from the Council's Public Information Office.)

- A. 1969-1970 Work Program Outline and Budget
- B. Recommendations for Metropolitan Area Legislation

Figure 1. How the Council Represents the Area

(AUGUST 1967-
DECEMBER 1968)



The councilmen and their districts are as follows:
Chairman — James L. Hetland, Minneapolis.

1. Marvin F. Borgelt,
West St. Paul.
2. Milton L. Knoll, Jr.,
White Bear Lake.
3. Joseph A. Craig,
Coon Rapids.
4. Donald Dayton,
Wayzata.

5. George T. Pennock,
Golden Valley.
6. Dennis Dunne,
Edina.
7. Clayton L. Le-
Fevre, Richfield.

8. Glenn G. C. Olson,
Minneapolis.
9. E. Peter Gillette,
Jr., Minneapolis.
10. James L. Dorr,
Minneapolis.

11. George W. Mar-
tens, Minneapolis.
12. The Rev. Norbert
Johnson, St. Paul.
13. Mrs. James L. Tay-
lor, St. Paul.
14. Joseph A. Maun,
St. Paul.

The Metropolitan Council, Assignment and Organization



The seven-county Area encompassing the Twin Cities has long been considered one of the nation's most advanced in planning its own metropolitan future. But the most significant step in that direction came in 1967 when the Minnesota Legislature created the Metropolitan Council.

For the preceding 10 years, the responsibility for planning and coordinating the Area's growth had lain with the Twin Cities Metropolitan Planning Commission (MPC). In its decade of operations, the MPC developed a substantial base of research information and, under the Joint Program for Land Use-Transportation Planning, prepared a first version of an official Metropolitan Development Guide.

In its 1967 session, the Minnesota Legislature responded to the Area's growing desire for more effective coordination of metropolitan development than had been possible under the MPC. It passed an act creating the Metropolitan Council, transferring to the Council the staff and responsibilities of the old MPC as well as giving significant new powers to review and coordinate development in the seven-county Twin Cities Metropolitan Area.

The Legislature's assignment to the Council was to "coordinate the planning and development of the Metropolitan Area." The charge

carried with it a number of responsibilities, some specified in the law, others urged upon the Council by events.

The law called for studies of air and water pollution, open space acquisition, solid waste disposal, tax structure and assessment practices, storm water drainage, public services, governmental organization, and development of long-range planning in the Area. It authorized studies on water supply, communication, transportation, population, land use, and government. It established the Council as the reviewing agency for municipal and special district plans and for applications for federal and state financing of certain public works projects. And it charged that the Council prepare a comprehensive guide for the social, economic, and physical development of the Metropolitan Area.

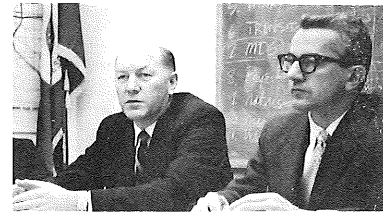
Such legislative charges put the Council in a central, coordinating position that would draw still other responsibilities, at the request of federal, state, and local governments—requests to coordinate health planning, to conduct a low-income housing study, to prepare a crime prevention and criminal justice planning program, to conduct a preliminary study of a proposed new airport, and to assist in planning a metropolitan fire training facility.

The work began on August 9, 1967, when the governor certified his appointments of the members of the Council. One of the first tasks before the new Council was to decide on its 1968 work program. Seven priority project areas were designated, with a target of presenting recommendations to the 1969 Legislature. They were (1) a metropolitan zoo, (2) a metropolitan open space system, (3) a sewerage plan to help solve the Area's critical water pollution problems, (4) a solid waste disposal plan, (5) mass transit, (6) a method of resolving highway planning disputes, and (7) a Metropolitan Development Guide.

To carry out these and other projects, the Council adopted the approach of closely involving as many interests as possible—through advisory committees and through close contacts by Council and staff members with citizens groups, local government officials, and technical agencies.



It organized its staff into two departments under its executive director, Robert T. Jorvig.



The Planning Department is headed by Robert Einsweiler, director of planning. The department carries out the Council's planning functions in the areas of government and social, economic, and physical development. A special Area Development Section maintains liaison with engineers and other technical people in the Area, and an Information Systems Section will develop and maintain a metropolitan-wide data system in conjunction with other agencies.

The Community Services Department is under Robert Nethercut, who was promoted to director in August 1968. The department maintains contacts with Area communities, government officials, civic leaders, and the public; administers the Council's referrals operations; and conducts special projects.

Administrative services are under the direction of John Vance. A separate Public Information Section prepares and distributes Council publications, audio-visual programs, and other materials to the people of the Area.

For 1968, the organization chart contained 58 staff positions. In addition, a special temporary staff was hired during the summer of 1968 to prepare materials for the 1970 Census. By the end of October 1968, the Council employed 48 persons in its new offices in the Capitol Square Building in St. Paul.

Council Projects and Studies, August 1967 to December 1968

In the 17 months since August 1967, the Council accomplished the following results:

1. A proposal for a metropolitan sewerage system to help solve the Area's critical water pollution problems.
2. A proposal for the orderly and coordinated development of a metropolitan open space system.
3. A proposal for development of a metropolitan zoo to provide valuable educational, recreational, and scientific benefits to the Area and the state.
4. A proposal for resolving conflicts between municipalities and the Highway Department over highway plans.
5. A proposal for establishing a metropolitan transportation planning organization to ensure coordinated development of regional highway and transit facilities.
6. A proposal for a solid waste disposal system to ensure public health and safety and improve the Area's esthetic qualities.

Each of these proposals is aimed at action in the 1969 Legislature. They are summarized in this report, and details are included in the addendum and in the various reports prepared by the Council and its advisory committees that have been distributed to legislators and other interested parties in the Area.

In addition, the Council's experience in carrying out its legislatively assigned duties

disclosed several problems that limit its effectiveness in coordinating Area development. These problems, and the changes proposed in the Council's statute to solve them, are also outlined in the addendum to this report.

Priority Projects

The following seven projects were given top priority in 1968, with the objective of presenting proposals to the 1969 Legislature.



Metropolitan Zoo—A new zoo located in the Twin Cities Area and for the use of the entire state had long been proposed by several groups. With the view that such a facility might appropriately be developed on a metropolitan basis, the Council appointed a 25-member citizens advisory committee to study the idea and prepare recommendations. Details of the proposal can be found in the published committee report.

The Zoo Committee, with the assistance of the Council staff and a special consultant, determined that a metropolitan zoo is needed

in the Twin Cities Area and can be built with features unique in the world, including year-round operation with enclosed, heated areas for visitors viewing winter displays of arctic and other cold-weather species; a display of Minnesota wildlife; and special educational and research facilities.

The Committee found that the Area has suitable zoo sites. Cost of total development is estimated to be about \$20 million. Operating revenues, together with a one-cent-a-package cigarette tax or a one-mill property tax levy would pay the costs. The zoo would be governed by a separate board responsible to the Metropolitan Council.

The Council concurred in the basic proposals and prepared legislative recommendations for a metropolitan zoo.

Open Space—In direct response to a provision of its law, the Council selected another advisory committee to study development of an open space system. The committee recommended establishment of such a system on a metropolitan scale. The system would include areas for conservation, protection, education, and recreation. Metropolitan elements were defined as those used infrequently for periods of a half day to a full day, those within 1½ hours driving time, those extending beyond

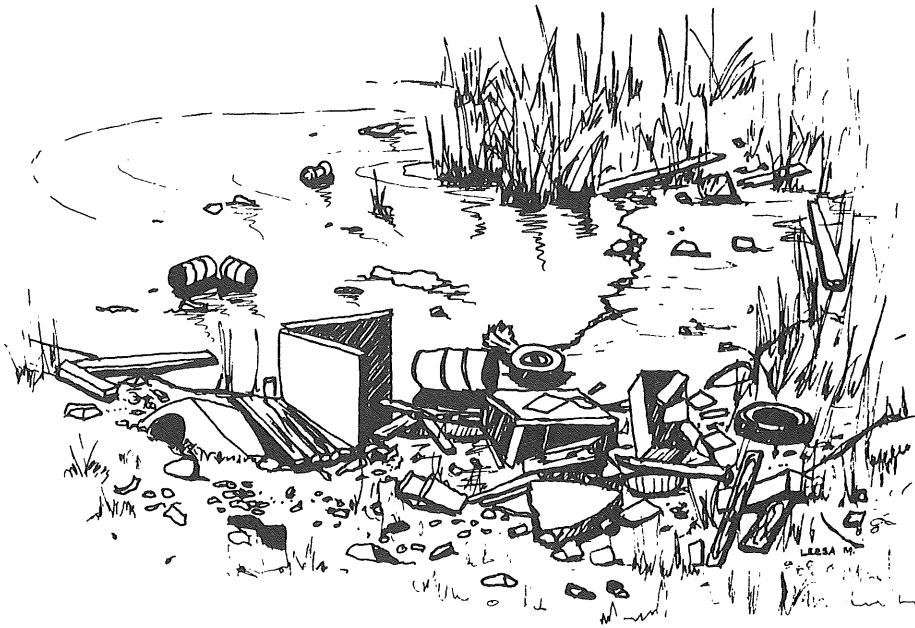
any one political boundary, those with a scarce resource, or those beyond the financial ability of a county or municipality to acquire and develop. Other elements of the over-all system would remain county or municipal responsibilities. At year's end, the committee was preparing recommendations on organization and financing of the system.

Water Pollution and Sewage Disposal—

After several months of study under the authority of its statute, the Council, acting as a committee of the whole, prepared a plan for sewage collection and treatment in the Metropolitan Area and developed legislative proposals for the 1969 session. The plan, copies of which are available from the Council, is intended to resolve one of the Area's most critical development problems, and considers the multiple uses of the Area's river valleys; the necessary water standards that should be maintained to permit varied uses; and the locations, service areas, and degrees of treatment for various sewage plants. It was developed with the assistance of a nationally recognized consulting firm which had not previously been involved in suggested solutions in the Metropolitan Area.

Under the plan, a metropolitan sewerage board under the Council would develop a





single system of treatment plants and multi-community interceptors designed to meet water-quality standards, which are set to guarantee proposed water uses. The Council would own these metropolitan-level facilities and have policy-making, planning, and fiscal powers. The sewerage board would construct and operate facilities on a metropolitan basis and administer broad sewer policies. The engineering plan lays out several service areas that generally follow natural watersheds within the Area. The service areas would provide the basis for apportioning costs. Municipalities within each service area would have the option to create a board to advise the Council on matters in their area.

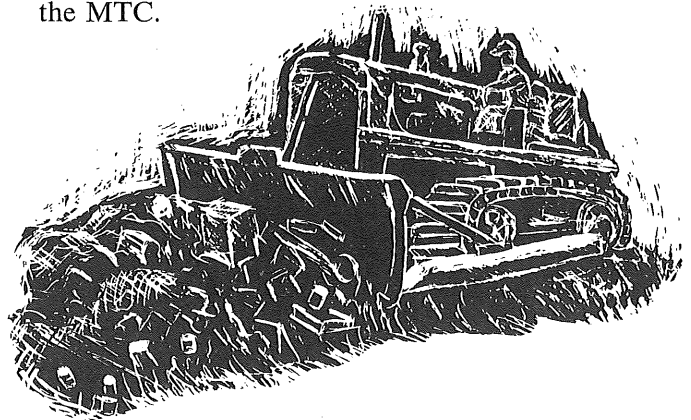
The plan calls for a two-phase development of new plants at strategic locations along the rivers, the retention and expansion of some existing plants, and the phase-out of others.

Solid Waste Disposal—This study authorized by the Council Act also involved a citizens advisory committee and a nationally known engineering firm. In its report, the committee recommended a metropolitan solid waste disposal system using sanitary landfill as the basic disposal method for the next 10 years. The Metropolitan Council would prepare and adopt a disposal system plan that would define the location and capacities of disposal sites. The plan would be designed to provide economical service to all parts of the

Area, set criteria for approval of disposal sites, and set standards for their operation.

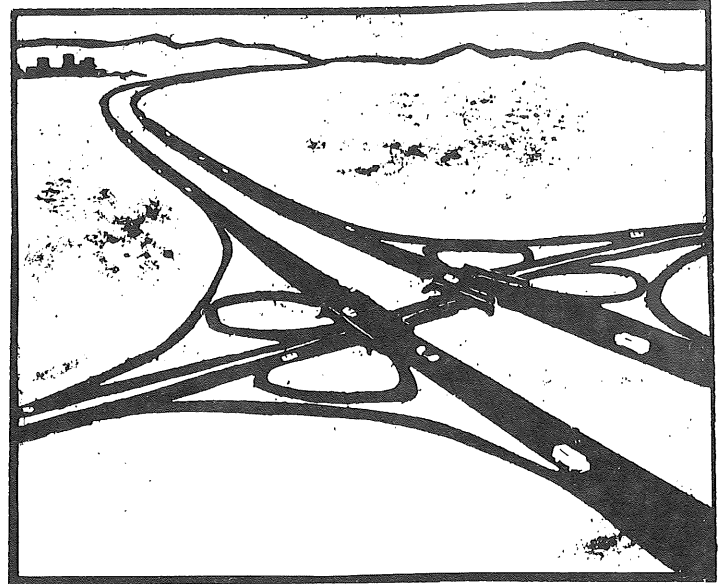
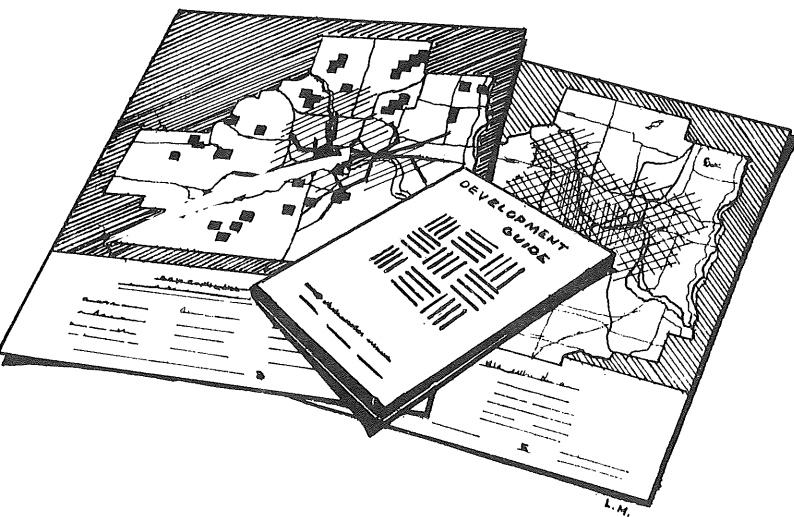
Counties would be responsible for acquiring, financing, and operating the sites, either directly or by licensing private operators. Their plans would be subject to approval by the Council, based on consistency with the system plan. The Council would have authority to acquire and operate sites only if the counties fail to act in accordance with the system plan. The committee report was accepted by the Council as the basis for a legislative proposal.

Transit—The Council assisted in the program of the Metropolitan Transit Commission (MTC) and provided the local staff component identified in the MTC federal contract for commission studies aimed at improving existing transit service in the Area and developing new systems. The Council has provided data and review to the MTC studies, and a Council member serves as a non-voting member of the MTC.



Highways (Local Consent)—The Council renewed the efforts of the MPC to find an alternative to the present legal requirements that all highway plans receive the approval of municipalities in which they are located. Such requirements frequently result in unsafe highway design or in no construction of a needed facility at all. A citizens advisory committee was appointed to study the problem and suggest a way of resolving disputes that arise under the present procedure. The committee, in its report, recommended that the law be rewritten to provide for earlier local involvement in highway planning, to modify the local veto power, and to provide for an appeal procedure if the municipality and the Highway Department cannot resolve their differences. The Council concurred in the basic recommendations of the committee and will propose action by the 1969 Legislature.

Metropolitan Development Guide — The Council began work in 1968 on preparing a Metropolitan Development Guide under the provisions of its law. The Council Guide will build on the Development Guide produced for the Joint Program for Land Use-Transportation Planning, which is being used by the Council in its reviewal of local and regional plans and projects. Preparation of the Council Guide involves review, revision where necessary, and incorporation of new studies into the base provided by the Joint Program Guide. The Guide will be an open-ended document,



to be continually brought up to date and amended with new studies and recommendations.

The Joint Program Guide was published in April 1968 under an authorization of the Council "to fulfill a contractual obligation of the MPC." The MPC had been one of 13 Area planning and engineering agencies participating in the five-year Joint Program Planning project.

The Joint Program Development Guide calls for a concentration of activities—in enlarged downtowns, in major outlying shopping and office centers, and in planned industrial parks, as well as a system of major open spaces—a pattern of development called "Constellation Cities." Like the Joint Program's Guide, the Council Guide will be a "policies plan." It will consist basically of a series of development goals and the policies for achieving them, as well as specific system plans and development programs.

Special Projects

In addition to the six project areas given top priority in the Council's 1968 work program, other matters arose during the year that were vital to Area development and that demanded immediate attention. Among these were:

Metropolitan Transportation Program — To develop an effective metropolitan transpor-

tation program, the Council considered creation of a five-member policy-making board consisting of the chairman of the Metropolitan Council, the chairman of the Metropolitan Transit Commission, the commissioner of highways and representatives selected by the Metropolitan Inter-County Council and the Metropolitan Section of the League of Minnesota Municipalities. The five-man board would act with the advice of committees consisting of local government officials and technical experts and a staff drawn from the Council, the Department of Highways, and county and municipal engineering and planning departments.

The proposed organization would provide the "continuing, coordinated planning" required under federal law and would replace and build on the coordinated transportation planning conducted under the Joint Program.

Second Major Metropolitan Airport — In April 1968, the Metropolitan Airports Commission (MAC) staff proposed construction of a second major metropolitan airport in Ham Lake Township in Anoka County. In response to a request by the governor of Minnesota for a preliminary study and in preparation for an eventual referral of the proposal to the Council for formal review, the Council and its staff investigated the implications of a new airport to Area development. The Council recommended that before MAC submitted its plan to the Council for formal review, further study

be conducted on both the Ham Lake and other potential sites to identify how all airports in the present system would be used in the future, how the new airport would relate to the system, and the precise effect on the use of airspace of each proposal. The Council also urged more information on fog and bird-strike potentials.

Other Council Projects

In addition to the priority studies on matters requiring prompt action, the Council, using staff and consultant services, engaged in many research, continuing planning, and community service projects:

Natural Resources—Work on natural resources included a major ecological study to identify how the Area's climate, geology, topography, hydrology, soil, vegetation, and wildlife relate to Metropolitan development and land use, showing where various kinds of development can occur without damaging land resources and the ecology of the Area. The information obtained provides basic data on the Area and is being used in other Council studies, including a plan for use of major river valleys in the Area.

A resource management study began in 1968 with the objective of devising a management system that can ensure that appropriate quantities and qualities of resources will be available when needed.



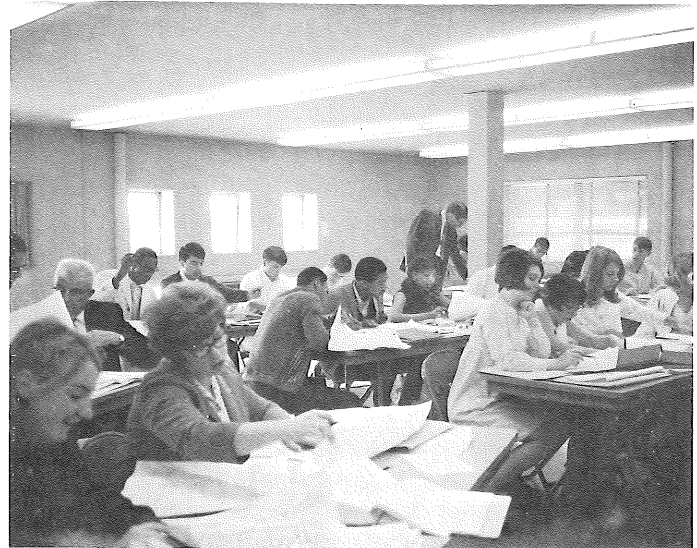


Commercial and Industrial Centers—1968 work on long-term studies to develop recommendations for a system of major diversified shopping and office centers and industrial sites included preparation of mathematical models and contacts with developers to determine needs and criteria. Concept plans are to be completed in 1969 and 1970.

Highway Systems Plan—Besides the transportation work carried out on transit, on resolving highway planning disputes, and on establishing a transportation planning organization for the Area, the Council also worked with the Minnesota Highway Department in preparing a 1975 metropolitan thoroughfare plan.

Housing—The Council began work in late 1968 on a low-income housing study under a 100 per cent federal demonstration project grant. The study was requested by the federal Department of Housing and Urban Development (HUD). It will determine low-income housing needs, evaluate present housing activities, and develop recommendations for new techniques to make quality housing available to low-income persons. The study is expected to be completed in 1970.

The Council, through a consultant, also conducted an apartment cost-revenue study to evaluate the relative public service costs of apartments and their contributions to local government revenues.



Public Safety—At the request of HUD, the Council participated with the State Planning Agency in preparing the metropolitan component of a crime prevention and criminal justice planning program, coordinated with development planning efforts. The project was to design such a program, not to actually carry it out.

In response to requests from Area fire chiefs and the Metropolitan Section of the League of Minnesota Municipalities, the Council participated in a study aimed at developing a metropolitan fire training facility. Among Council contributions were assistance in site selection, population estimates, and a fiscal analysis.

Health Planning—Preliminary work was done in 1968 on developing a comprehensive health planning system for the Area that will meet future health-care needs and be coordinated with other major metropolitan development programs. The two-year study is being carried out jointly with other health planning agencies in the Area. The study was undertaken in response to a federal requirement for metropolitan coordination of U. S. grant and loan expenditures on health programs.

Fiscal Management—The Council staff prepared a continuing work program on fiscal studies aimed at developing policies to promote fiscal equity and lessen fiscal disparities among units of government in the Area.

Population and Census—The Council staff prepared and distributed its annual estimates of Area housing units and population. The estimates placed the Area's population as of April 1, 1968, at 1,835,908.

Extensive work was also done in the summer and fall of 1968 on street and address coding in preparation for the 1970 Federal Census. The work was done at the request of the Census Bureau and will result in more reliable and useful data for future studies by the Council and others in the Metropolitan Area.

Minnesota Municipal Commission (MMC)—The Council staff, at the MMC's request, and as authorized by the Council statutes, provided expert testimony on several annexation and incorporation proposals submitted to the MMC. The proposals involved the communities of Oakdale, Oak Park Heights, and Baytown, Lebanon and Rosemount, northern Scott County, Champlin and Dayton, and the municipalities bordering Lake Minnetonka.

Information and Community Service — The Council provides a continuous flow of information through publications and personal contacts between Council and staff members and the public. The Council's publications since August 1967 are listed in the Appendix to this report, and include newsletters, maps, data releases, and study reports. Council and staff members made many public appearances in the Council's early months to explain the purpose and responsibilities of the new organization. Personal contacts during the year emphasized the development of close relations with local government officials.

Referrals

To a large extent, the Council's effectiveness as a coordinator of metropolitan development lies in its responsibility to review proposed plans and projects in the Twin Cities Area.

Basically, the Council reviews three kinds of proposals:

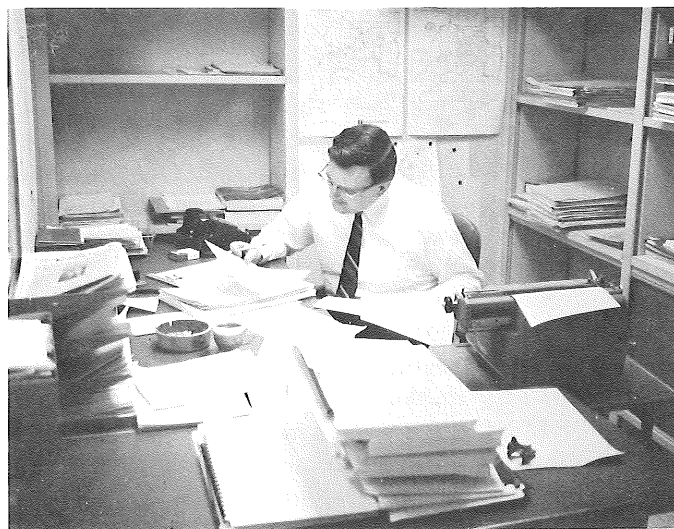
1. Comprehensive plans of independent agencies—Such agencies are those with metropolitan or regional jurisdictions. The Council may actually suspend their plans if it finds them in conflict with over-all metropolitan

planning, subject to appeal to the next session of the Legislature.

2. Municipal plans — The Council's review provides a means of informing communities of the plans of their neighbors. While the Council may not suspend these plans, it may attempt to mediate differences between them and metropolitan plans or neighboring municipal plans.

3. Applications for federal or state funds for certain public works projects and plans— Except for open space land acquisition programs, which the Council actually approves or disapproves, the Council's role is advisory only. Each application must be accompanied by Council comments about whether the proposed project is consistent with metropolitan plans. Presumably, such comments, whether favorable or unfavorable, would have considerable influence with the funding agency in deciding if the money should be provided.

Between August 1967 and October 1968, the Council handled referrals in accord with procedures spelled out in its Referral Manual published in March 1968. These referrals are listed in the Appendix to this report. In most cases, the Council was able to act favorably, sometimes after suggesting modifications in the proposals. The review responsibility sometimes prompted special Council studies, as in the case of two applications to build sewer plants, which resulted in a study of the feasibility of accelerating construction of an interceptor



sewer to serve the Forest Lake area.

The Council's review of an application for funds to build a section of Hennepin County Highway 18 resulted in agreement with county engineers and the Minnesota Highway Department to submit highway plans at the earliest possible stage rather than just before bids are to be let.

Despite some success in achieving coordination through its review powers, the Council believes that its effectiveness is limited under the present authority, which restricts the Council to involvement after final local or agency action has been taken and commitments made. If the Council is to effectively determine policy and coordinate over-all de-

velopment in the seven-county Area and ensure that the expenditure of public funds will be directed toward the most economical and socially desirable uses, some form of more effective review power must be developed and some form of initiating power be granted to the Council. Review of non-action is, of course, impossible. Review without an opportunity to determine priorities often is wasteful. Many areas of critical significance either are not subject to Council review or the Council has no power to provide needed policy solutions. Many of the Council's recommendations for changes in its statute will concern its review powers. Those recommendations are spelled out in the addendum to this report.

1969-1971 Work Program Summary

The Council plans its operations in a manner that will ensure that its responsibilities are met and its powers properly and effectively used. The Council's work program states how the Council intends to accomplish this. The program is based on the legislative direction to deal comprehensively with metropolitan problems and to attract the participation of the people, business community, and governmental units of the Metropolitan Area. The complete work program is included in the addendum to this report.

The program is designed to consider both long-range and immediate needs for physical and social programs. "Case studies" will test the effectiveness of evolving techniques in actual situations.

While dealing with immediate, specific needs, the program also includes continuing research to ensure that proposed solutions are based on the most up-to-date information and methods available. A key project is the inclusion of specific activities designed to develop and maintain continuing close working relationships with governmental units and private organizations within the Area to ensure that the plans meet actual needs and can effectively be turned into action. To provide continuity in its activities, the Council is programming its work for a three-year period, with a detailed program for the first year.

Major Targets for 1969

The Council's six major work areas are those demanding immediate action or involving major current public issues.

Each major target is programmed to occupy a significant part of the Council's time in 1969, and continue into 1970 and 1971, although new priority items will undoubtedly come forth in those years.

The program for centers, transportation, and storm water will consist of gathering the basic data, developing data into a concept plan, incorporating that plan into the Metropolitan Development Guide, and developing techniques to implement the Guide plan. The other major studies will incorporate those steps that are applicable to the nature of the study.

Centers: The goal is a plan for metropolitan centers, including commercial, industrial, and governmental centers. The work would seek to determine the possible roles of the government and the private sector in establishing centers and a method to incorporate center locations into highway, transit, sewage facilities, and other capital works programs and planning.

A location case study would test the applicability of the proposals resulting from the center study. One such study might be to determine the feasibility of planning interim land-uses on undeveloped sites.

Transportation: The goal is the movement of people and goods with maximum consideration of social, economic, and esthetic values.

Priority will be given to the 1975 and 1985 basic metropolitan thoroughfare plans and transit planning in coordination with the Minnesota Highway Department and the Metropolitan Transit Commission. A community assistance program will seek to improve the capacity and safety of arterial and local streets.

Traffic management, transit improvement, methods of financing, and level-of-service determinations will also be studied.

A case study would attempt to determine whether interim uses for land cleared for highway construction is feasible.

Storm Water (protection open space): The goal is a storm-water management system integrated with a protection open space system that balances human development and the Area's natural water resources.

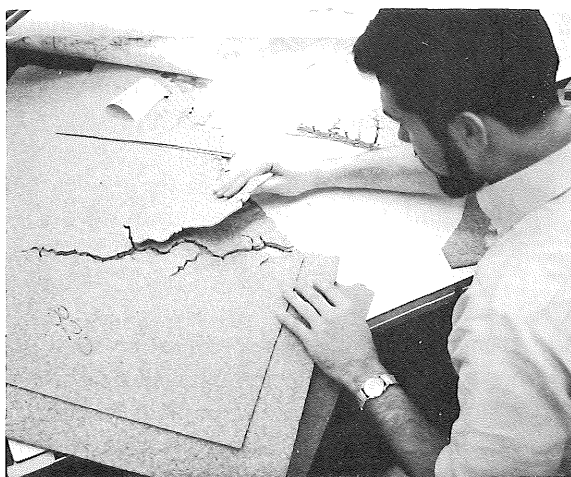
The work will include a determination of principles, standards, and criteria for use of steep slopes, flood plains, drainage ways, wetlands, and recharge areas; case studies of several drainage basins; studies of alternative methods of storing and conveying storm water; and recommendations on how to implement such a system.

The system would seek to provide the most effective storm-water management at the least individual and public cost.

Work will be related to work of the State Department of Conservation and soil and water conservation districts in the Metropolitan Area.

Health: The goal is comprehensive Area-wide health planning that is effectively coordinated with other major metropolitan development programs.

Studies in 1969 will suggest a continuing organization and programs as needed, as well as suggestions to finance and implement those programs. The studies will be related to state and local health planning.



Housing: The goal is a realistic solution to the housing needs of Area residents. The 1969 portion will concentrate on lower-income groups.

The program will examine the Area's housing needs, tailor plans and programs to a variety of housing problems, and coordinate evolving plans with other metropolitan efforts to provide high-quality residential services and environments for all residents, in conjunction with housing and redevelopment authorities and private developers.

Metropolitan Finance: The goal is to examine the tax structure of the Area, consider ways to reduce unequal tax resources among communities, improve assessment practices, and develop a procedure for setting fiscal priorities for Council and local government use.

A parallel study will be made of local government structure and function.

Continuing Studies

The second work program component consists of the studies in process, research, and special studies developed from liaison efforts with local governments and private organizations.

When feasible, the studies will develop like the major studies, with data development, concept plans, incorporation into the Guide, and possible case-study application. The Continuing Studies include:

A water-supply concept plan to understand the nature of the Area's surface and ground water and guide and coordinate the use of that supply with use of the Area's rivers, and studies analyzing the problems of the existing water distribution system. Work will involve coordination with the State Planning Agency and the Water Resources Division of the Minnesota Department of Conservation.

A waste-management systems plan that would begin to treat sewage, solid waste, and air and water pollution as related problems, to be developed in conjunction with the Pollution Control Agency.

Criminal justice planning to work with agencies currently involved in the field, and a determination of the Council's possible role in future criminal justice planning.

Manpower planning coordination work to determine the need for such coordination.

A determination of the relationship between physical and social development, especially the effects of centers, community renewal, urban fringe growth, highways, and public facilities development on social development. Case studies will help determine the unique coordination problems involved. Such studies provide a good opportunity for the Council and local government to cooperate in "live" planning operations.

An information systems design in cooperation with state and local government to ensure coordinated planning information for all users, including an origin-and-destination survey of Area residents for transportation planning purposes, mathematical models of the Area showing how its component parts function, 1970 Census work preparation, and basic data work—demography, social and economic indications, housing and population estimates—that indicate change.

Local Community Structure — Special studies will be undertaken to indicate methods of strengthening local communities and governments. Service to the Minnesota Municipal Commission will continue.

A comprehensive development guide for the Metropolitan Area.

Community Service

The Council's community service program will be the instrument through which the Council will coordinate its activities with the community it serves.

The program will involve special studies when the information needed goes beyond that available from the major and continuing studies.

The Community Services Department will also establish regular meetings with the staffs



of the Inter-County Council and the Metropolitan Section of the League of Minnesota Municipalities, and hold periodic seminars on general Council affairs for local governmental officials.

The Area Development Section will provide similar coordination with local technical persons.

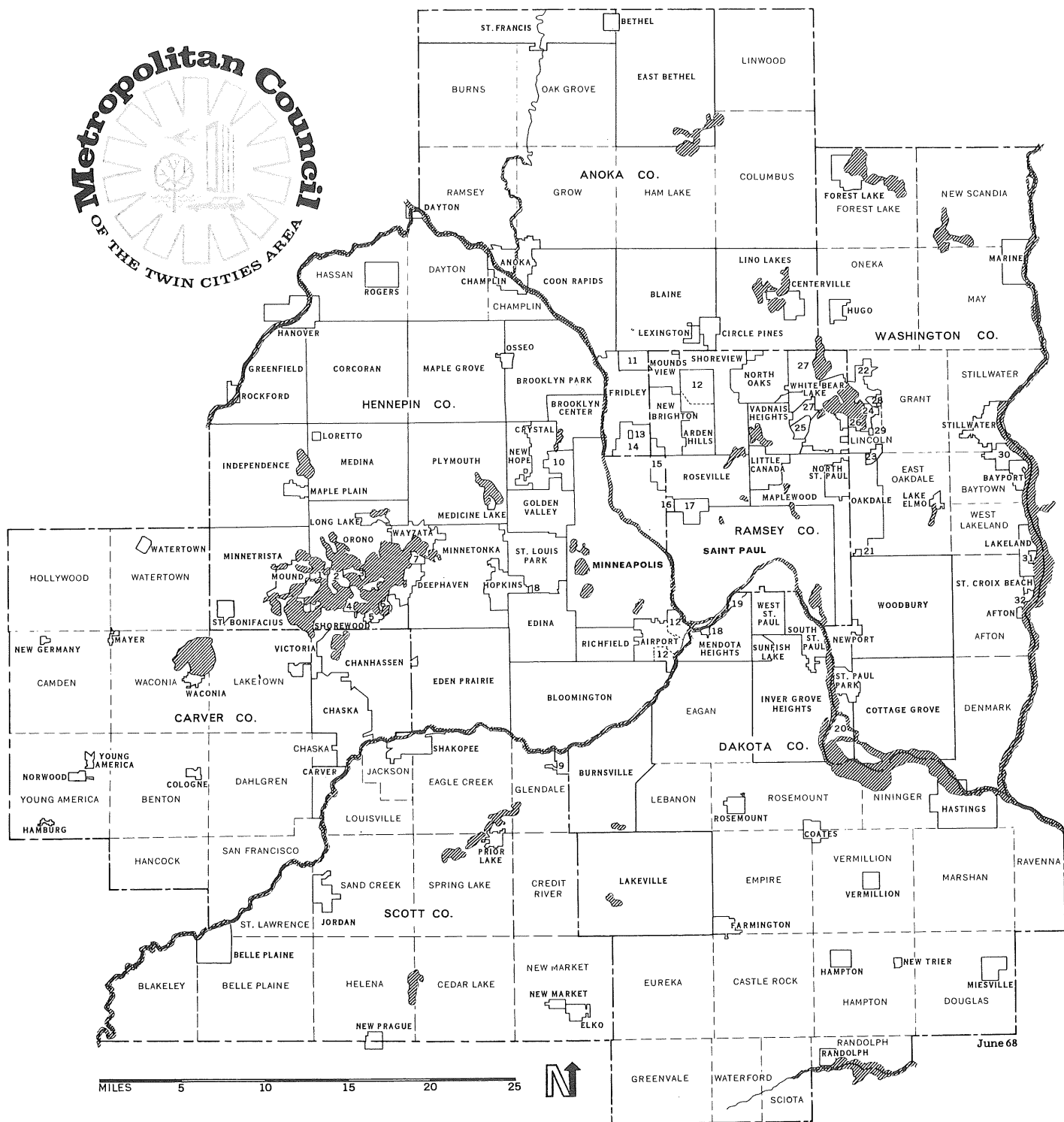
Budget

The \$1.6 million estimated budget is the best approximation of what the 1969 Work Program will cost.

The cost for major programs is as follows: Centers, \$89,500; Transportation, \$81,000; Storm Water, \$68,400; Health, \$93,900; Housing, \$98,000; Metropolitan Finance, \$130,900.

Continuing programs will cost \$365,000; Communication, Community Services, and Coordination, \$313,600; and other Council expenditures, \$360,000.

Projected costs for 1970 are included in the addendum to this report. The Council will need additional funds beyond its present half-mill taxing authority to carry out its legislatively assigned responsibilities.



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| 1 SPRING PARK | 9 SAVAGE | 17 FALCON HEIGHTS | 25 GEM LAKE |
| 2 ORONO | 10 ROBBINSDALE | 18 MENDOTA | 26 BIRCHWOOD |
| 3 MINNETONKA BEACH | 11 SPRING LAKE PARK | 19 LILYDALE | 27 WHITE BEAR |
| 4 TONKA BAY | 12 U. S. GOVT. | 20 GREY CLOUD | 28 LINCOLN |
| 5 EXCELSIOR | 13 HILLTOP | 21 LANDFALL | 29 WILLERNIE |
| 6 GREENWOOD | 14 COLUMBIA HEIGHTS | 22 DELLWOOD | 30 OAK PARK HEIGHTS |
| 7 WOODLAND | 15 ST. ANTHONY | 23 PINE SPRINGS | 31 LAKELAND SHORES |
| 8 MINNETONKA | 16 LAUDERDALE | 24 MAHTOMEDI | 32 ST. MARY'S POINT |

APPENDIXES

B. Governmental Structure

A. Council Members

James L. Hetland, Jr., Chairman
 Council Members by District:
 1. Marvin F. Borgelt
 2. Milton L. Knoll, Jr.
 3. Joseph A. Craig
 4. Donald C. Dayton
 5. George T. Pennock
 6. Dennis W. Dunne
 7. Clayton L. LeFevre
 8. Glenn G. C. Olson
 9. E. Peter Gillette, Jr.
 10. James L. Dorr
 11. George W. Martens
 12. The Rev. Norbert E. Johnson
 13. Mrs. James L. Taylor
 14. Joseph A. Maun

County	School Districts*	Townships	Villages*	Cities	Other**	Total
Anoka	7	7	9	5	0	28
Carver	16	11	10	2	0	39
Dakota	11	16	16	3	0	46
Hennepin	25	3	34	10	2	74
Ramsey	5	1	13	2	0	21
Scott	7	13	4	3	1	28
Washington	5	13	22	1	0	41
MPA	77	64	108	26	3	277
				Counties		7
				Special Districts***		22
				Total Gov't Units		306

*School districts and villages in more than one Area county are shown only in the county in which most of the population resides.

**One borough (Belle Plaine), one federal reservation (Fort Snelling), and one airport (Minneapolis-St. Paul International).

***Includes only special districts covering two or more governmental subdivisions.

C. Advisory Committee Members

Highway (Local Consent) Advisory Committee: Stanley W. Olson, chairman; W. C. "Andy" Anderson, Arne H. Carlson, Waite Durfee, Bernard L. Engels, Hugo P. Erickson, Mrs. A. C. Greenman, Warren E. Ibele, Vernon A. Johnson, John J. Kavanagh, Wayne Konga, Kenneth B. Law, Mrs. Rodney Loper, A. Donald Moll, Robert D. O'Brien, Donn R. Osman, Victor P. Reim, James L. Rice, Kenneth L. Rice, Robert M. Skare, Richard E. Setzler, Dale A. Simonson, William B. Stewart, Jay W. Tyson, Daniel B. Ventres, Jr.

Solid Waste Disposal Advisory Committee: Leonard F. Ramberg, chairman; Camille D. Andre*, Arthur C. Bredesen, Jr., Ronald D. Comb, Carl Elving, G. T. Farrington, Floyd Forsberg*, Frank Fleetham, Jr., C. Blaine Harstad, C. Raymond Humphries, John T. Irving, Paul W. Jansen, Richard H. Jefferson, Joseph M. Lambert, Wilbur Liebenow, Merrill Madsen, Jr.*, Howard Milbert, B. J. Motschenbacher, Robert F. Nelson, William Powell, Mrs. Constance Price, Ingram C. Rustad, Robert Schmirler, David L. Swanson, Rev. Douglas Wallace, Theodore L. Willard, Ted Wuest.

Open Space Advisory Committee: Donald H. Huber, chairman; Roy B. Arneson, St. Clair Beeman, Leslie Blacklock, Lyle Farmer, Robert C. Flakne, Lorin Gasterland, William Glaeser, Harold Goodrich, Mrs. David Graven, Lawrence F. Haeg, Leo A. Hudalla, Jr., Goodrich Lowry, Graydon McCulley, Duane Miedtke, Samuel Morgan, Richard Muellerleile, Roy S. Nordos, James E. Olson, Ronald O'Neal, Arnold Sandager*, Mrs. A. H. Seymour, Clement D. Springer, Edward Sucoff, John D. Tomlinson*, Violet Wertz, W. Glen Wallace.

Metropolitan Zoo Advisory Committee: John Tilton, chairman; Firmin Alexander, Jr., Mrs. Irving Beaudoin, Lloyd L. Brandt, Fred C. Cady, Austin B. Caswell, John Chisholm, Mrs. Byron Cochrane, William C. Davenport, Robert J. Dircks, Robert Duerr, Mrs. Stuart Gale, Mrs. W. Hoepfner, Erling O. Johnson, Mrs. Robert G. Johnson, Mrs. J. Paul McGee, Richard R. Miller, Howard I. Moore, John Mooty, Richard J. Pitheon, Joseph E. Richardson, Mrs. Arne Schoeller, William Sell, Mrs. James Sheeley, Adolf Tobler, Mrs. F. Waterous, Jr.

*Resigned before completion of study.

D. Council Staff

August 9, 1967, to December 1968

Executive Staff

Robert T. Jorvig, executive director
Robert C. Einsweiler, director of planning
Robert E. Nethercut, director of community services
John E. Vance, director of administrative services

Professional Staff

Donald H. Anderson, administrative assistant
*Evelyn Anderson, public information specialist
Walter E. Bliss, planning specialist
Reynold A. Boezi, chief, Government Studies Section
Richard Dwinell, planning specialist
Hugh C. Faville, referral coordinator
Joy Griffin, planning specialist
*Richard Hinkie, information specialist
Gunnar Isberg, planner
*Donald Klein, planner
Trudy McFall, planning specialist
Edward G. Maranda, assistant director of planning
Ronald Matros, planner
Rolf Middleton, planning specialist
Dorothy Oatman, planning specialist
*Carol Olson, assistant librarian
M. Barry Peterson, chief, Physical Development Section
Arlie D. Reagan, Jr., chief, Area Development Section
Kenneth Reddick, public information specialist
David Rubin, planner
John Rutford, community service specialist
Frances Sontag, librarian
Sue Stoddard, planner
Lowell D. Thompson, community service specialist
Francis M. Tompkins, community service specialist
*Eileen Wegge, public information specialist
Roland Westerlund, chief, Social-Economic Development Section
Charles C. Whiting, public information officer
*No longer employed

Technical Staff

Marvin Bunnell, planning aide
*Terry Coleman, planning aide
Mike Dardis, planning aide
Bonnie Dittfach, planning aide
Wayne Ersbo, planning aide
Marlin Gilhousen, planning aide
Fred Kedney, planning aide
Eugene Knaff, planning aide
Yosh Koizumi, planning aide
Connie Ludwig, planning aide
*Robert C. Mack, planning aide
*Richard Miller, planning aide
Leesa Murphy, planning aide
*Eija Turkia, planning aide
**Robert J. Walsh, Jr., planning aide

Clerical

Martha A. Allen, secretary
Judith Anderson, file clerk
Shannon Arnold, receptionist
Mary Cameron, clerk-typist
*Mary Fromm, clerk-typist
Re Gilbertson, bookkeeper
Cheryl Haider, clerk-typist
Amy Larsen, assistant bookkeeper
Audrey M. Lohrke, secretary
Laurie McKenzie, clerk-stenographer
*Nancy Nechville, secretary
Patricia O'Connell, secretary
Darlyne M. Skibsted, secretary
Darlene M. Storms, secretary
Matina Vavoulis, secretary
*Karen K. Wolfe, secretary
*Maryellin Zins, clerk-stenographer

**On military leave

E. Referrals List

Applications for Federal Funds

M.C. File No.	Applicant	Description	Federal Request	Final Comment
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
1. Open Space Program				
031	Hennepin County Park Reserve District (HCPRD)	Anderson Lakes Amendment	None	Pending
036a	Saint Paul	Acquire Rice-Arlington Center	\$ 185,000.00	Favorable
036b	Saint Paul	Acquire Frost Lake Center	25,375.00	Favorable
036c	Saint Paul	Enlarge Rice-Lawson Center	21,475.00	Favorable
036d	Saint Paul	Enlarge Merriam Park	80,650.00	Favorable
036e	Saint Paul	Acquire Collins-DeSoto Center	53,113.00	Favorable
036f	Saint Paul	Enlarge Acker Center	19,675.00	Favorable
040	Anoka County	Enlarge Bunker Prairie Park	51,352.50	Favorable
043	Minneapolis	Acquire 3 Park Sites	627,139.00	Favorable
048	Minnetonka	Acquire 16 Park Sites	100,000.00	Favorable
059	West St. Paul	Acquire 1 Park Site	6,254.50	Favorable
077	Minneapolis	Enlarge Van Cleve Park	80,400.00	Favorable
086	Hopkins	Acquire 2 Park Sites	39,800.00	Favorable
092	Brooklyn Park	Acquire and Develop 12 Park Sites	210,805.00	Favorable
094	North St. Paul	Acquire 1 Park Site	57,650.00	Favorable
104	Shoreview	Acquire Lake Judy Park	24,513.70	Favorable
125	Fridley	Acquire 3 Park Sites	71,500.00	Returned
145	Saint Paul	Acquire Roosevelt Recreation Site	35,000.00	Favorable
159	West St. Paul	Acquire 11 Park Sites	218,702.50	Favorable
197	Ramsey County	Acquire Little Lake Josephine Park	15,775.00	Favorable
198	Ramsey County	Enlarge Joy Park	86,850.00	Favorable
231	Coon Rapids	Acquire Crooked Lake Beach	85,000.00	Pending
236	Anoka	Acquire 2 Park Sites	119,000.00	Pending
2. Basic Sewer and Water Facilities				
042	Inver Grove Heights	Water, Sanitary and Storm Sewers	813,000.00	Favorable
047	Forest Lake	Sanitary Sewers	125,000.00	Favorable
057	Minneapolis	Storm Sewer Drains	1,489,875.00	Favorable
063	Victoria	Sanitary Sewer	173,000.00	Favorable
064	Columbia Heights	Water, Sanitary and Storm Sewers	1,120,350.00	Favorable
065	Northdale Township	Water	155,750.00	Favorable
096	Shoreview	Sanitary Sewers	325,000.00	Favorable
150	Arden Hills	Water	528,320.00	Favorable
157	West St. Paul	Water, Storm Sewers	1,100,000.00	Pending
158	Crystal	Storm Sewers	1,100,000.00	Favorable
162	Coon Rapids	Water, Sanitary Sewers	1,575,000.00	Favorable
163	Forest Lake	Water, Sanitary Sewers	165,000.00	Favorable
175	St. Bonifacius	Sanitary Sewers	70,000.00	Favorable
235	Hastings	Water, Sanitary and Storm Sewers	476,974.00	Pending
3. Public Facility Loans				
074	Circle Pines	Streets, Curbs, Gutters, Storm Sewers	1,120,000.00	Favorable
4. Public Works Planning				
072	Saint Paul	Public Market Area	77,490.00	Favorable
144	Valley Branch Joint Sewer Board	Sanitary Sewer System	67,500.00	Favorable
173	Chanhassen	Sanitary Sewer System	64,800.00	Favorable
205	Shorewood	Sanitary Sewer System	27,374.42	Favorable
206	Eden Prairie	Sanitary Sewer System	80,000.00	Favorable
5. Urban Planning Assistance				
050	Savage-Glendale	Comprehensive Planning	14,612.00	Favorable
067	Columbia Heights	Comprehensive Planning	22,400.00	Favorable

Applications for Federal Funds, Continued

M.C. File No.	Applicant	Description	Federal Request	Final Comment
DEPARTMENT OF INTERIOR				
1. Outdoor Recreation (LAWCON)				
044	HCPRD	Enlarge Carver Park	43,000.00	Favorable
051	Richfield	Enlarge and Develop Wood Lake Park ...	271,279.50	Favorable
062	Anoka County	Develop Bunker Prairie Park	29,481.25	Favorable
078	Golden Valley	Acquire and Develop Brookview Recreation Area	242,000.00	Favorable
087	New Brighton	Acquire Long Lake Park	150,000.00	Favorable
088	HCPRD	Develop Carver Park Nature Center	82,300.00	Favorable
100	Anoka	Replace Rum River Dam	262,510.00	Favorable
106	Anoka County	Develop East River Road Park	6,215.50	Favorable
130	Fridley	Acquire North Park	67,000.00	Favorable
132	Fridley	Acquire Rice Creek Park	3,500.00	Favorable
134	Fridley	Acquire Spring Lake Park	1,000.00	Favorable
136	Fridley	Develop Summit Park	1,500.00	Favorable
138	Fridley	Develop Altura Park	2,500.00	Favorable
140	Fridley	Develop Locke Park	4,000.00	Favorable
146	Washington County	Acquire Bonney Lake Park	5,750.00	Favorable
148	Washington County	Acquire Point Douglas Park	11,280.50	Favorable
152	Washington County	Develop Square Lake Park	15,700.00	Favorable
154	Washington County	Acquire Cottage Grove Valley Park	56,000.00	Favorable
156	Eden Prairie	Acquire 6 Park Sites	875,688.00	Favorable
160	Columbia Heights	Develop Silver Lake Beach	1,055.21	Favorable
161	Columbia Heights	Develop Silver Lake Beach	10,900.00	Favorable
208	Minnesota Department of Conservation	Enlarge Fort Snelling Park	205,000.00	Favorable
232	Anoka County	Develop Bunker Prairie Park	44,128.41	Pending
233	Anoka County	Enlarge Golden Lake Park	14,200.00	Pending
234	Columbia Heights	Develop Prestemon Park	34,700.00	Pending
2. Waste Treatment Facilities (FWPCA)				
053	Burnsville	Interim Treatment Plant	94,252.00	Favorable
054	Eagan Township	Interim Treatment Plant	118,793.42	Favorable
066	North St. Paul	Interceptor Sewer	24,473.59	Favorable
068	Anoka	Treatment Plant Expansion	156,122.25	Favorable
080	Maplewood	Interceptor Sewer	40,000.00	Favorable
081	Oak Park Heights	Interceptor Sewer, Treatment Plant	81,081.00	Favorable
082	Cottage Grove	Treatment Plant Expansion	34,950.00	Favorable
085	Woodbury, Oakdale, Northdale, East Oakdale Joint Sewer Board	Interceptor Sewer	510,000.00	Favorable
090	Medina	Interceptor Sewer, Treatment Plant	26,719.00	Favorable
095	Forest Lake Township	Treatment Plant	14,100.00	Favorable
097	Minneapolis-Saint Paul Sanitary District	Treatment Plant Expansion	1,023,168.00	Favorable
105	Southwest Sanitary Sewer District	Interceptor Sewers	1,767,810.00	Favorable
151	Belle Plaine	Interceptor Sewer	59,114.81	Favorable
168	Excelsior	Demonstration Treatment Plant	189,400.00	Unfavorable
171	Forest Lake	Treatment Plant Expansion	176,000.00	Pending
172	Chanhassen	Interceptor Sewer	22,200.00	Favorable
174	St. Bonifacius	Treatment Plant	65,280.00	Favorable
176	White Bear Township	Interceptor Sewer	338,929.00	Favorable
177	Vadnais Heights	Interceptor Sewer	482,914.00	Favorable
178	Little Canada	Interceptor Sewer	102,047.00	Favorable
188	Farmington	Treatment Plant Expansion	24,010.24	Favorable
194	Wayzata	Interceptor Sewer	34,500.00	Returned
200	Hugo	Treatment Plant	55,500.00	Pending
3. Office of Water Resources Research				
41	Lower Minnesota River Watershed District	Water Research	10,050.00	Favorable

Applications for Federal Funds, Continued

M.C. File No.	Applicant	Description	Federal Request	Final Comment
DEPARTMENT OF TRANSPORTATION				
1. Urban Mass Transportation				
084	Metropolitan Transit Commission (MTC)	Minibus Purchase, Preliminary	185,183.00	Favorable
238	MTC	Minibus Purchase, Final	185,183.00	Favorable
239	MTC	Zephyr Line Project	71,300.00	Favorable
2. Airport Planning and Construction				
032	Metropolitan Airports Commission (MAC)	Emergency Generator	65,000.00	Favorable
049a	MAC	Apron Paving	470,000.00	Favorable
049b	MAC	Overlays—Holman	80,000.00	Favorable
049c	MAC	Paving and Lighting—Crystal	41,850.00	Favorable
049d	MAC	Overlay and Miscellaneous—Anoka	59,600.00	Favorable
079	MAC	Lighting	300,000.00	Favorable
099	South St. Paul	Overlay and Storm Sewer	41,500.00	Favorable
DEPARTMENT OF HEALTH, EDUCATION AND WELFARE				
1. Hill-Burton Hospital and Health Facilities				
142	Mt. Sinai Hospital, Minneapolis	Ambulatory Care Center	759,583.00	Favorable
2. Comprehensive Health Services for Pilot City Project				
052	Minneapolis	Comprehensive Health Services	1,617,892.90	Favorable
3. Public Health Service				
061	University of Minnesota	Health Service Training	17,594.00	Favorable
DEPARTMENT OF AGRICULTURE				
1. Rural Water and Waste Disposal Facilities and Planning				
070	Elko	Water Improvement Loan	46,000.00	Favorable
2. Soil and Water Conservation Loans				
203	Coon Creek Watershed District	Channel Improvement Loan	438,151.00	Pending
DEPARTMENT OF DEFENSE				
102	Corps of Army Engineers	Minnesota River Improvements	Not Listed	No Comment

Municipal Plans and Other Matters Affecting Metropolitan Area Development

M.C. File No.	Applicant	Description	Final Comment
33	Farmington	Library Plan	Withdrawn
55	Plymouth	Rezoning	
60	Bloomington	Library Plan	
73	Woodbury	Thoroughfare Plan	
103	Shoreview	Comprehensive Plan	
123	Brooklyn Center	Rezoning	
124	North St. Paul	Rezoning	
127	Sand Creek Township	Zoning	
181	Excelsior	Comprehensive Plan	
189	Cottage Grove	Corridor Plan	
192	Inver Grove Heights	Comprehensive Plan	
193	Eden Prairie	Comprehensive Plan	

Applications for State Natural Resource Funds

M.C. File No.	Applicant	Description	Federal Request	Final Comment
34	Ramsey County	Acquire Battle Creek Park	100,000.00	Favorable
35	St. Paul	Develop Linwood Park	1,867.00	Favorable
37	White Bear Lake	Acquire 5 Park Sites	99,500.00	Favorable
38	Mendota Heights	Acquire 7 Park Sites	28,250.00	Favorable
39	West St. Paul	Acquire Garlough Park	13,025.00	Favorable
45	Ramsey County	Acquire Bald Eagle Park	17,950.00	Favorable
46	Coon Rapids	Develop 7 Park Sites	100,000.00	Favorable
56	H.C.P.R.D.	Develop Carver Park Nature Center	2,500.00	Favorable
58	Plymouth	Acquire 9 Park Sites	50,000.00	Favorable
69	Ramsey County	Enlarge Island Lake Park	15,000.00	Favorable
75	Minneapolis	Develop Minnehaha Park	31,423.75	Favorable
76	H.C.P.R.D.	Develop Carver Park	40,000.00	Favorable
78	Golden Valley	Acquire and Develop Brookview Recreation Area	121,250.00	Favorable
88	H.C.P.R.D.	Develop Carver Area	41,150.00	Favorable
89	Burnsville	Acquire 19 Park Sites	256,263.25	Favorable
91	Excelsior	Develop Commons Park	35,004.28	Favorable
93	St. Paul	Acquire 2 Park Sites	104,687.50	Favorable
126	St. Paul	Develop Mound Recreation Center	16,734.50	Favorable
129	Blaine	Enlarge Aquatore Park	1,250.00	Favorable
131	Fridley	Acquire North Park	33,500.00	Favorable
133	Fridley	Acquire Rice Creek Park	1,750.00	Favorable
135	Fridley	Acquire Spring Lake Park	500.00	Favorable
137	Fridley	Develop Summit Park	750.00	Favorable
139	Fridley	Develop Altura Park	1,250.00	Favorable
141	Fridley	Develop Locke Park	2,000.00	Favorable
143	H.C.P.R.D.	Develop Carver Park Nature Center	57,500.00	Favorable
147	Washington County	Acquire Bonney Lake Park	2,875.00	Favorable
149	Washington County	Acquire Point Douglas Park	7,534.75	Favorable
153	Washington County	Develop Square Lake Park	7,850.00	Favorable
155	Washington County	Acquire Cottage Grove Valley Park	56,000.00	Favorable
164	East Bethel	Acquire Coon Lake Beach	3,000.00	Favorable
165	East Bethel	Develop Coon Lake Beach	1,750.00	Favorable
169	Minnetonka	Acquire 16 Park Sites	50,000.00	Favorable
170	West St. Paul	Acquire 1 Park Site	3,127.00	Favorable
179	St. Paul	Enlarge Rice-Lawson Recreation Area	10,737.50	Favorable
180	St. Paul	Enlarge Merriam Park	40,325.00	Favorable
182	Dakota County	Acquire Holland Lake Park Site	69,875.00	Favorable
183	Dakota County	Acquire Connecting Link Park Site	63,400.00	Favorable
184	Dakota County	Acquire Lake Byllesby Park Site	29,700.00	Favorable
185	Dakota County	Acquire Lake Jensen Park Site I	39,025.00	Favorable
186	Dakota County	Acquire Lake Jensen Park Site II	67,250.00	Favorable
187	Dakota County	Develop Lake Jensen Park	11,177.05	Favorable
190	Anoka County	Enlarge Bunker Prairie Park	25,676.25	Favorable
191	St. Paul	Enlarge Oxford Recreation Area	38,750.00	Favorable
196	Columbia Heights	Enlarge Memorial Park	1,865.00	Favorable
199	Anoka	Develop Riverside Park	1,806.01	Favorable
201	New Brighton	Acquire and Develop 3 Park Sites	77,307.50	Favorable
237	St. Paul	Acquire Collins-DeSoto Recreation Area ..	26,556.50	Pending

Comprehensive Plans of Independent Agencies

M.C. File No.	Applicant	Description	Final Comment
83	Metropolitan Transit Commission (MTC)	Interim Transit Plan	Favorable
107	MTC	Airport Express Bus Project	Favorable
230	MTC	Capital Transit Improvement Program	Favorable

Highway Projects

M.C. File No.	Applicant	Description	Final Comment
071	Hennepin County	CSAH 18, Golden Valley-Plymouth	Unfavorable
098	Scott County	CSAH 13	Favorable
101	Minnesota Highway Department (MHD)	1968 Trunk and Interstate Projects	Favorable ¹
108	MHD	I 35W, Burnsville	Favorable ³
109- 110 }	MHD	I 35W and I 94, Hiawatha Interchange	Favorable ³
111	MHD	I 35W, SE Minneapolis	Favorable
112	MHD	TH 100, Golden Valley	Favorable
113- 114 }	MHD	I 94, Beltline to Crow River	Favorable
115	MHD	TH 36, 10th St. Bridge, Minneapolis	Favorable
116	MHD	TH 12, Minneapolis	Favorable
117- 120 }	MHD	TH 36 and TH 51, Roseville	Favorable ³
121	MHD	I 94, St. Paul	Favorable ³
122	MHD	TH 8, Forest Lake	Favorable
128	Hennepin and Scott counties	Minnesota River Bridge	Favorable
195	MHD	1969 Interstate Projects	Favorable ²
202	Hennepin County	CSAH 18, New Hope-Plymouth	Favorable
204	MHD	1969 Trunk Highway Projects	Favorable ²
207	MHD	TH 100, Edina	Pending
209	MHD	I 35E and I 694, N. Ramsey County	Favorable
210	MHD	I 94, N. Minneapolis	Pending
211	MHD	I 35W, U.S. 8 to TH 280	Pending
212	MHD	I 35W and I 35E, Anoka and Washington counties	Pending
213	MHD	I 35W and TH 10, Mounds View	Pending
214	MHD	I 494, Eagan Township	Pending
215	MHD	I 694, White Bear-Maplewood	Pending
216	MHD	I 35E, St. Paul	Pending
217	MHD	TH 212, St. Paul	Pending
218	MHD	TH 55, S. Minneapolis	Pending
219	MHD	TH 100, Edina	Pending
220	MHD	TH 280, St. Paul	Pending
221	MHD	TH 36, 10th Ave. Bridge, Minneapolis	Pending
222	MHD	I 94, St. Croix Crossing	Pending
223	MHD	TH 212, Cologne Bypass	Pending
224	MHD	TH 13, Scott County	Pending
225	MHD	TH 7, Carver County	Pending
226	MHD	TH 65, Anoka County	Pending
227	MHD	TH 12, Wayzata Bypass	Pending
228	MHD	TH 12, Plymouth	Pending
229	MHD	TH 55, Mendota Heights	Pending

¹Except projects examined in detail by the Council and assigned file numbers 108-122.

²Except projects examined in detail by the Referral Committee and assigned file numbers 209-229.

³The Council was critical of these projects, but the criticisms were meant to be guides to the Highway Department in future planning, not to force last minute changes in the referrals before the Council.

F. MPA Population and Tax Base

	<u>No. of Units</u>	<u>1968 Population (MC Estimate)</u>	<u>Percent of Area Population</u>	<u>Taxable Valuation (1967 for 1968)</u>	<u>Percent of Area Valuation</u>
ANOKA COUNTY					
Municipalities	14	129,536	7.1	\$ 63,216,063	4.7
Towns	7	12,818	0.7	5,104,419	0.4
County Total	21	142,354	7.8	\$ 68,320,482	5.1
CARVER COUNTY					
Municipalities	12	16,685	0.9	\$ 7,799,863	0.6
Towns	11	10,877	0.6	7,699,099	0.6
County Total	23	27,562	1.5	\$ 15,498,962	1.2
DAKOTA COUNTY					
Municipalities	19	101,156	5.5	\$ 68,344,591	5.1
Towns	16	24,515	1.3	19,118,254	1.5
County Total	35	125,671	6.8	\$ 87,462,845	6.6
HENNEPIN COUNTY					
City of Minneapolis	1	457,768	24.9	\$ 407,402,060	30.5
Other Municipalities	44	496,145	27.0	340,398,034	25.5
Towns	3	4,630	0.3	1,909,841	0.1
Minneapolis-St. Paul Airport	1	—	—	4,733,285	0.4
Fort Snelling Area	1	882	0.1	—	—
County Total	50	959,425	52.3	\$ 754,443,220	56.5
RAMSEY COUNTY					
City of St. Paul	1	316,171	17.2	\$ 242,867,471	18.2
Other Municipalities	17	150,119	8.2	100,674,785	7.6
Town	1	7,157	0.4	3,255,304	0.2
County Total	19	473,447	25.8	\$ 346,797,560	26.0
SCOTT COUNTY					
Municipalities	8	16,199	0.9	\$ 7,044,745	0.5
Towns	13	13,750	0.7	9,410,465	0.7
County Total	21	29,949	1.6	\$ 16,455,210	1.2
WASHINGTON COUNTY					
Municipalities	25	59,139	3.2	\$ 32,709,573	2.5
Towns	13	18,361	1.0	12,387,389	0.9
County Total	38	77,500	4.2	\$ 45,096,962	3.4
SEVEN COUNTY SUMMARY					
Central Cities	2	773,939	42.1	\$ 650,269,531	48.7
Other Municipalities	133	968,979	52.8	620,187,654	46.5
Towns	64	92,108	5.0	58,884,771	4.4
Others	2	882	0.1	4,733,285	0.4
Area Total	201*	1,835,908	100.0	\$1,334,075,241	100.0

*Six municipalities: Saint Anthony, Spring Lake Park, Blaine, Chanhassen, Hastings and White Bear Lake City, are in more than one MPA county. Thus, they are counted as part of each county in the county totals but only as a single unit in the area total.

G. Twin Cities Metropolitan Planning Commission and Metropolitan Council, Statement of Revenue and Expenditures, 1967 and 1968

	Twin Cities Metropolitan Planning Commission Fund	Metropolitan Council Fund (1)	
<u>REVENUE</u>	Period: Jan. 1, 1967 to Aug. 8, 1967	Period: Aug. 9, 1967 to Dec. 31, 1967	Period: Jan. 1, 1968 to Dec. 31, 1968**
Real and Personal Property Taxes:			
Counties:			
Anoka	\$ 7,358.43	\$ 6,021.82	\$ 31,626.00
Carver	1,818.66	1,163.02	7,749.00
Dakota	9,429.63	7,901.25	42,606.00
Hennepin	102,807.43	85,663.83	368,943.00
Ramsey	8,730.33	69,374.32	173,677.00
Scott	1,919.90	1,225.74	7,956.00
Washington	818.29	7,369.78	21,647.00
	<u>132,882.67</u>	<u>178,719.76</u>	<u>654,204.00</u>
Total Local Tax Revenue.....	\$132,882.67	\$178,719.76	\$654,204.00
Interest on Investments.....	946.20	708.79	6,900.00
	<u>133,828.87</u>	<u>179,428.55</u>	<u>661,104.00</u>
TOTAL REVENUE (2).....	<u>\$133,828.87</u>	<u>\$179,428.55</u>	<u>\$661,104.00</u>
<u>EXPENDITURES</u>			
Current Expenses:			
Personal Services, including			
Employee Benefits.....	\$ 58,956.46	\$ 58,737.53	\$248,780.00
Consulting Services.....	—	1,224.71	32,909.00
Supplies	2,288.39	1,430.39	8,077.00
Communications and Postage.....	9,223.06	5,595.78	22,719.00
Travel and Related (Staff).....	3,102.49	4,342.80	11,666.00
Council Meetings and Related.....	4,099.30	18,094.00	42,094.00
Reproduction and Publications.....	6,019.81	2,288.17	15,245.00
Office Rent and Utilities.....	12,323.53	7,669.21	60,500.00
Rent and Maint.—Furn. and Equipt....	1,032.55	736.86	10,417.00
Other Services and Charges*.....	4,293.85	2,173.36	9,700.00
	<u>101,339.44</u>	<u>102,292.81</u>	<u>462,107.00</u>
Total Current Expenses.....	\$101,339.44	\$102,292.81	\$462,107.00
Capital Outlay: (Furn. and Equipt.).....	3,019.04	2,041.80	43,900.00
Interest on Tax Certificates.....	737.50	1,072.50	11,302.18
	<u>105,095.98</u>	<u>105,407.11</u>	<u>517,309.18</u>
TOTAL EXPENDITURES ...	<u>\$105,095.98</u>	<u>\$105,407.11</u>	<u>\$517,309.18</u>

*Includes Accounting and Legal Services; Library Services; Insurance; and Miscellaneous.

**Council fiscal year the same as the calendar year. Thus 1968 figures actual through October 31, 1968 and estimated for November and December, 1968.

- (1) Metropolitan Council succeeded and assumed obligations of the Twin Cities Metropolitan Planning Commission on August 9, 1967.
- (2) Portion of revenue obtained from local tax levy is used as matching funds for federal projects and is reflected in the revenue and expenditures statement for federal projects.

H. Federal Project Funds Statement of

	URBAN PLANNING PROJECT NO. MINN. P-20			URBAN PLANNING PROJECT NO. MINN. P-33			URBAN NO.
	Mar. 13 1962 through Aug. 8 1967*	Aug. 8 1967 through July 31 1968	Total	Dec. 23 1963 through Aug. 8 1967*	Aug. 8 1967 through Dec. 31 1968**	Total	Jan. 1 1967 through Aug. 8 1967*
REVENUE							
Federal Grant	\$1,035,998.10	\$115,110.90	\$1,151,109.00	\$ 9,333.00	\$ 1,037.00	\$10,370.00	\$ 79,000.00
Services From Municipalities	249,249.31	—	249,249.31	—	—	—	—
Services From Counties	90,602.62	—	90,602.62	—	—	—	—
Contributions From Planning Dist. #2—Forest Lake Area...	—	—	—	5,186.00	—	5,186.00	—
Agency Contributions*	317,797.72	28,994.14	346,791.86	12,804.00	8,961.30	21,765.30	49,000.00
TOTAL REVENUE	<u>\$1,693,647.75</u>	<u>\$144,105.04</u>	<u>\$1,837,752.79</u>	<u>\$27,323.00</u>	<u>\$ 9,998.30</u>	<u>\$37,321.30</u>	<u>\$128,000.00</u>
EXPENDITURES							
Personal Services, Including							
Employee Benefits	\$1,166,366.87	\$ 21,358.13	\$1,187,725.00	\$24,067.89	\$ 6,590.97	\$30,658.86	\$ 78,620.83
Consulting Services	153,079.31	997.14	154,076.75	—	—	—	—
Services From Municipalities	249,249.31	—	249,249.31	—	—	—	—
Services From Counties	90,602.62	—	90,602.62	—	—	—	—
Municipal Contractual Services...	63,190.23	3,717.80 cr.	59,472.43	—	—	—	—
Travel	9,851.85	39.20	9,891.05	325.49	42.50	367.99	781.32
Reproduction and Publications...	48,815.27	15,034.19	63,849.46	711.85	5,324.60	6,036.45	4,501.58
Communications and Supplies....	—	—	—	—	—	—	8.19
Computer Expenses	18,347.17	—	18,347.17	—	—	—	—
Project Inspection Fee.....	4,539.00	—	4,539.00	258.00	—	258.00	600.00
TOTAL EXPENDITURES..	<u>\$1,804,041.63</u>	<u>\$ 33,711.16</u>	<u>\$1,837,752.79</u>	<u>\$25,363.23</u>	<u>\$11,958.07</u>	<u>\$37,321.30</u>	<u>\$ 84,511.92</u>

*On August 8, 1967, the Metropolitan Council assumed the obligations, including the indicated federal contracts, of the Twin Cities Metropolitan Planning Commission.

**Council fiscal year same as the calendar year. Thus, 1968 figures are actual through October 31, 1968, and estimated for November and December 1968.

cr — Credit balance. Amount shown represents unexpended advance of funds to municipalities which was returned.

(1) Mass transit study component of federal transportation grant to Metropolitan Transit Commission. Third party relationship with the transit commission. To be completed in 1969.

Cumulative Receipts and Expenditures

PLANNING PROJECT MINN. P-50		URBAN PLANNING PROJECT NO. MINN. P-80			URBAN PLANNING PROJECT NO. MINN.				
					P-148	MINN T9-1(1)	MN. P101-3-12 (2)	HEW-61004 (3)	DC-PD-20 (4)
Aug. 8 1967 through Dec. 31 1968**	Total	Feb. 23 1967 through Aug. 8 1967*	Aug. 8 1967 through Dec. 31 1968**	Total	Mar. 25 1968 through Dec. 31 1968**	July 26 1968 through Dec. 31 1968**	July 7 1968 through Dec. 31 1968**	Sept. 1 1968 through Dec. 31 1968**	Aug. 23 1968 through Dec. 31 1968**
\$19,000.00	\$ 98,000.00	\$103,680.00	\$112,698.90	\$216,378.90	\$190,000.00	\$6,000.00	\$ 8,200.00	\$5,000.00	\$40,000.00
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	49,000.00	—	120,211.00	120,211.00	115,000.00	3,200.00	7,000.00	4,000.00	—
\$19,000.00	\$147,000.00	\$103,680.00	\$232,909.90	\$336,589.90	\$305,000.00	\$9,200.00	\$15,200.00	\$9,000.00	\$40,000.00
\$10,809.93	\$ 89,430.76	\$ 29,874.40	\$207,241.50	\$237,115.90	\$132,244.00	\$3,889.00	\$ 7,000.00	\$3,000.00	\$ 6,000.00
48,924.00	48,924.00	—	70,270.00	70,270.00	122,000.00	—	8,200.00	5,000.00	5,000.00
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
318.68	1,100.00	8.10	2,439.90	2,448.00	3,000.00	—	—	1,000.00	1,000.00
2,344.66	6,846.24	41.60	8,042.40	8,084.00	5,000.00	—	—	—	—
90.81	99.00	—	200.00	200.00	300.00	—	—	—	—
—	—	—	1,000.00	1,000.00	—	—	—	—	—
—	600.00	1,132.00	—	1,132.00	1,156.00	—	—	—	—
\$62,488.08	\$147,000.00	\$ 31,056.10	\$289,193.80	\$320,249.90	\$263,700.00	\$3,889.00	\$15,200.00	\$9,000.00	\$12,000.00

- (2) Sub-contract with the State Planning Agency for work on the criminal justice planning program. Completed.
- (3) Health, Education and Welfare Department grant for comprehensive health planning. 1969 completion.
- (4) Low-income housing study funded by U. S. Department of Housing and Urban Development through the National Association of Housing and Redevelopment Officials. 1969 completion.

I. 1969 Budget*

REVENUE

Local Tax Levy	\$ 720,000
Carryover Contractual Funds	
Minnesota P-80	\$12,300
Minnesota P-148	99,500
Low Income Housing	77,375
Health Planning	54,125
Mass Transit	13,900
Estimated New Federal Grants or Other Revenue Sources	257,200
	623,800
TOTAL ANTICIPATED REVENUE	\$1,601,000

EXPENDITURES

Personal Services, Including Employee Benefits	\$ 850,000
Consulting Services	391,000
Supplies	7,500
Other Services and Charges	
Accounting and Legal Services	\$ 6,000
Library Services	5,000
Communications	26,000
Travel, Recruitment, Conferences	
and Employee Development	25,000
Council Meeting and Related Expenses	50,000
Reproduction and Publication	63,500
Office Rent and Utilities	68,000
Rent and Maintenance—Office	
Furniture and Equipment	21,300
Project Inspection Fees	1,600
Data Processing	20,000
Insurance and Miscellaneous	1,500
	\$ 287,900
Capital Outlay (Furniture and Equipment)	44,000
Debt Service (Interest on Tax Anticipation Certificate)	6,000
Contingencies	14,600
TOTAL ESTIMATED EXPENDITURES	\$1,601,000

*1970 and 1971 Budgets are included with the projected work program for those years, which is included as an addendum to this report.

J. Bibliography, Metropolitan Council Publications to Nov. 30, 1968

Referral Manual, March 1968

Metropolitan Sewer Plan, A Preliminary Concept Plan, July 1, 1968

A Proposal for a Metropolitan Zoological Garden, May 28, 1968

Proposals for Preserving a Metropolitan Open Space System, October 1968

A Proposal to Change Requirements and Procedures for Local Consent on Highway Plans,
October 24, 1968

Recommendations for Solid Waste Disposal in the Twin Cities Area, November 14, 1968

A Zoo for the Twin Cities Metropolitan Area

Metropolitan Council Newsletter, Vol. I, Nos. 1 to 13

Data Logs

No. 1, 1968 Housing Unit Estimates by Community, July 17, 1968

No. 2, 1968 Population Estimates by Community, October 2, 1968

Maps

Twin Cities Metropolitan Area, Political Boundaries, 1968, 8½" x 11"

Twin Cities Metropolitan Area, Base Map, 17" x 11"

Generalized Land Use, 1968, 22" x 29"

1969 Legislative Districts, 17" x 22"

Schools and School Districts, 1968-1969, 17" x 22"

Reports Published by the Metropolitan Council in 1968 to Fulfill Contractual Obligations of the Metropolitan Planning Commission

The Joint Program, **Twin Cities Area Metropolitan Development Guide**, April 1968

Planning District Two, Report No. 1, **Survey and Analysis**, June 1968

Planning District Two, Report No. 2, **Recommended Goals and Standards**, August 1968

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