



# MINNESOTA STATE

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## Annual Financial Report

For the years ended June 30, 2024 and 2023

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**MINNESOTA STATE  
COLLEGES AND UNIVERSITIES**

**ANNUAL FINANCIAL REPORT**

**FOR THE YEARS ENDED JUNE 30, 2024 AND 2023**

Prepared by:

Minnesota State Colleges and Universities  
30 East 7<sup>th</sup> Street, Suite 350  
St. Paul, MN 55101-7804

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MINNESOTA STATE COLLEGES AND UNIVERSITIES

ANNUAL FINANCIAL REPORT  
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

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# INTRODUCTION



MINNESOTA STATE

November 19, 2024

Board of Trustees  
Scott Olson, Chancellor  
Minnesota State  
30 East 7<sup>th</sup> Street, Suite 350, St. Paul, MN 55101-7804

Dear Board of Trustees and Chancellor Olson:

I am pleased to submit to you the audited financial report for Minnesota State Colleges and Universities (Minnesota State) for the fiscal years ended June 30, 2024 and 2023. The financial statements are prepared by management and presented in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. This report includes the financial statements and disclosures necessary to accurately present the financial condition and results of operations for the two years. Within the financial statements, which were audited by the firm of CliftonLarsonAllen LLP, you will find the statements of net position, the statements of revenues, expenses, and changes in net position and the statements of cash flows.

We are also providing separately audited financial statements for the Revenue Fund. It is worth noting that the systemwide and Revenue Fund audit opinions are each without modification, a testimony to the efforts of each and every employee with responsibility for financial information at the 54 campuses and in the system office.

For a summary review and explanation of the financial statements, please review the Management's Discussion and Analysis section of the report. The Finance Division and the finance staff at every college and university are responsible for assuring the accuracy, reliability, fairness and completeness of the information presented in this report. We rely upon the administrative and finance staff at each college and university in provision of that assurance. Many people assisted in this effort and are deserving of our appreciation.

Sincerely,

Bill Maki  
Vice Chancellor for Finance and Facilities

# Campus Map



## MINNESOTA STATE

MinnState.edu



### COLLEGES

- Alexandria Technical & Community College
- Anoka Technical College
- Anoka-Ramsey Community College
- Central Lakes College
- Century College
- Dakota County Technical College
- Fond du Lac Tribal & Community College
- Hennepin Technical College
- Inver Hills Community College
- Lake Superior College
- Minneapolis College

- Minnesota North College
- Minnesota State College Southeast
- Minnesota State Community and Technical College
- Minnesota West Community & Technical College
- Normandale Community College
- North Hennepin Community College
- Northland Community & Technical College
- Northwest Technical College
- Pine Technical & Community College
- Ridgewater College
- Riverland Community College
- Rochester Community and Technical College

- Saint Paul College
- South Central College
- St. Cloud Technical & Community College

### UNIVERSITIES

- Bemidji State University
- Metro State University
- Minnesota State University, Mankato
- Minnesota State University Moorhead
- St. Cloud State University
- Southwest Minnesota State University
- Winona State University

# Minnesota State Colleges and Universities

## **ALEXANDRIA TECHNICAL & COMMUNITY COLLEGE**

Alexandria  
Michael Seymour, President  
1-888-234-1222  
www.alextech.edu

## **ANOKA-RAMSEY COMMUNITY COLLEGE \*\***

Cambridge, Coon Rapids  
Kent Hanson  
(763) 433-1100  
www.anokaramsey.edu

## **ANOKA TECHNICAL COLLEGE\*\***

Anoka  
Kent Hanson  
(763) 576-4850  
www.anokatech.edu

## **BEMIDJI STATE UNIVERSITY\***

Bemidji  
John Hoffman, President  
1-877-236-4354  
www.bemidjistate.edu

## **CENTRAL LAKES COLLEGE**

Brainerd, Staples  
Hara Charlier, President  
1-800-933-0346  
www.clcmn.edu

## **CENTURY COLLEGE**

White Bear Lake  
Angelia Millender, President  
1-800-228-1978  
www.century.edu

## **DAKOTA COUNTY TECHNICAL COLLEGE**

Rosemount  
Michael Berndt, President  
1-877-937-3282  
www.dctc.edu

## **FOND DU LAC TRIBAL & COMMUNITY COLLEGE**

Cloquet  
Anita Hanson, President  
1-800-657-3712  
www.fdltc.edu

## **HENNEPIN TECHNICAL COLLEGE**

Brooklyn Park, Eden Prairie  
Joy Bodin, President  
1-800-345-4655  
www.hennepintech.edu

## **INVER HILLS COMMUNITY COLLEGE**

Inver Grove Heights  
Michael Berndt, President  
(651) 450-3000  
www.inverhills.edu

## **LAKE SUPERIOR COLLEGE**

Duluth  
Patricia Rogers, President  
1-800-432-2884  
www.lsc.edu

## **METROPOLITAN STATE UNIVERSITY**

St. Paul, Minneapolis  
Ginny Arthur, President  
(651) 793-1300  
www.metrostate.edu

## **MINNEAPOLIS COLLEGE**

Minneapolis  
Sharon Pierce, President  
1-800-247-0911  
www.minneapolis.edu

## **MINNESOTA NORTH COLLEGE**

Mesabi, Hibbing, Vermilion, Rainy River, Itasca  
Michael Riach, President  
1-888-223-8068  
www.minnesotnorth.edu

## **MINNESOTA STATE COLLEGE SOUTHEAST**

Red Wing, Winona  
Marsha Danielson  
1-877-853-8324  
www.southeastmn.edu

## **MINNESOTA STATE COMMUNITY & TECHNICAL COLLEGE**

Detroit Lakes, Fergus Falls, Moorhead, Wadena  
Carrie Brimhall, President  
1-877-450-3322  
www.minnesota.edu

## **MINNESOTA STATE UNIVERSITY, MANKATO**

Mankato  
Edward Inch, President  
1-800-722-0544  
www.mnsu.edu

## **MINNESOTA STATE UNIVERSITY MOORHEAD**

Moorhead  
Tim Downs, President  
1-800-593-7246  
www.mnstate.edu

## **MINNESOTA WEST COMMUNITY & TECHNICAL COLLEGE**

Canby, Granite Falls, Jackson, Pipestone, Worthington  
Terry Gaalswyk, President  
1-800-658-2330  
www.mnwest.edu

## **NORMANDEALE COMMUNITY COLLEGE**

Bloomington  
Joyce Ester, President  
1-866-880-8740  
www.normandale.edu

## **NORTH HENNEPIN COMMUNITY COLLEGE**

Brooklyn Park  
Rolando Garcia, President  
1-800-818-0395  
www.nhcc.edu

## **NORTHLAND COMMUNITY & TECHNICAL COLLEGE**

East Grand Forks, Thief River Falls  
Shari Olson, Interim President  
Toll-free: 1-800-959-6282  
www.northlandcollege.edu

## **NORTHWEST TECHNICAL COLLEGE\***

Bemidji  
John Hoffman, President  
1-800-942-8324  
www.ntcmn.edu

## **PINE TECHNICAL & COMMUNITY COLLEGE**

Pine City  
Joe Mulford, President  
1-800-521-7463  
www.pinetech.edu

## **RIDGEWATER COLLEGE**

Hutchinson, Willmar  
Craig Johnson, President  
1-800-722-1151  
www.ridgewater.edu

## **RIVERLAND COMMUNITY COLLEGE**

Albert Lea, Austin, Owatonna  
Kat Linaker, President  
1-800-247-5039  
www.riverland.edu

## **ROCHESTER COMMUNITY AND TECHNICAL COLLEGE**

Rochester  
Jeffery Boyd, President  
1-800-247-1296  
www.rctc.edu

## **ST. CLOUD STATE UNIVERSITY**

St. Cloud  
Larry Dietz, President  
1-877-654-7278  
www.stcloudstate.edu

## **ST. CLOUD TECHNICAL & COMMUNITY COLLEGE**

St. Cloud  
Lori Kloos, President  
1-800-222-1009  
www.sctcc.edu

## **SAINT PAUL COLLEGE**

St. Paul  
Deidra Peaslee, President  
1-800-227-6029  
www.saintpaul.edu

## **SOUTH CENTRAL COLLEGE**

Faribault, Mankato  
Annette Parker, President  
1-800-722-9359  
www.southcentral.edu

## **SOUTHWEST MINNESOTA STATE UNIVERSITY**

Marshall  
Kumara Jayasuriya, President  
1-800-642-0684  
www.smsu.edu

## **WINONA STATE UNIVERSITY**

Winona  
Ken Janz, President  
1-800-342-5978  
www.winona.edu

\* Bemidji State University and Northwest Technical College are aligned.

\*\*Anoka-Ramsey Community College and Anoka Technical College are aligned.

**Board of Trustees of the Minnesota State Colleges and Universities**

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Idman Ibrahim

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Finance and Facilities

Eric Davis, Vice Chancellor of  
Human Resources

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Information Technology and Chief Information Officer

Scott Goings, General Counsel

Noelle Hawton, Chief Marketing and Communications Officer

The financial activity of the Minnesota State Colleges and Universities is included in this report. It is comprised of 33 colleges and universities. The Revenue Fund activity is included in both this report and the separately issued Revenue Fund Annual Financial Report.

All financial activity of the Minnesota State Colleges and Universities is included in the state of Minnesota Annual Comprehensive Financial Report. A separately issued schedule of expenditures of federal awards will be available at a later date.

## FINANCIAL SECTION



## INDEPENDENT AUDITORS' REPORT

Board of Trustees  
Minnesota State Colleges and Universities  
St. Paul, Minnesota

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the business-type activities, the aggregate discretely presented component units, and the aggregate remaining fund information of Minnesota State Colleges and Universities (Minnesota State), as of and for the year ended June 30, 2024 and 2023, and the related notes to the financial statements, which collectively comprise Minnesota State's basic financial statements as listed in the table of contents.

In our opinion, based on our audits and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of business-type activities, the aggregate discretely presented component units, and the aggregate remaining fund information of Minnesota State, as of June 30, 2024 and 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Bemidji State University Alumni and Foundation, Metropolitan State University Foundation, Minnesota State University Moorhead Foundation, Inc., Southwest Minnesota State University Foundation, and Winona State University Foundation, which cumulatively represents 60% of the total assets, 58% of the total net assets, and 54% of the expenses of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us and our opinion, insofar as it relates to the amounts included for the discretely presented component units, is based solely on the reports of other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The other auditors did not audit the Foundations as listed above in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting and instances of reportable noncompliance associated with the Foundations.

#### ***Emphasis of Matter***

As discussed in Note 1, the financial statements present only the Minnesota State Colleges and Universities do not purport to, and do not, present fairly the financial position of the State of Minnesota as of June 30, 2024 and 2023, the changes in its financial position, or its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Minnesota State and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Minnesota State's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Minnesota State's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Minnesota State's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of changes in total other postemployment benefits liability and related ratios, the schedule of the proportionate share of net pension liability, and the schedule of contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 19, 2024, on our consideration of Minnesota State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Minnesota State's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Minnesota State's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Minneapolis, Minnesota  
November 19, 2024

## **MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)**

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### **INTRODUCTION**

The following discussion and analysis provides an overview of the financial position and activities of the Minnesota State Colleges and Universities (Minnesota State) for the years ended June 30, 2024, 2023, and 2022. This discussion has been prepared by management and should be read in conjunction with the financial statements and related notes, which follow this section.

Minnesota State, a state supported system, is the largest single provider of higher education in the state of Minnesota, and is comprised of 33 state universities, technical, community colleges, and the System Office. Effective May 23, 2022, five colleges with six campuses were combined into one individual college, with fiscal year 2022 being the last year these five colleges were reported separately. Minnesota State continues to maintain 54 campuses in 47 communities across the state. Offering almost 4,000 educational programs, the system serves approximately 212,000 students annually in credit-based courses, as measured by unduplicated headcount enrollment. The system serves over 67,000 students of color and American Indian students across the state. Approximately 100,000 students enroll in non-credit courses each year through the system's continuing education and customized training services. The system employs approximately 14,000 full time and part time faculty and staff. Minnesota State is governed by a fifteen-member board of trustees appointed by the Governor. Twelve trustees serve six-year terms, eight representing each of Minnesota's congressional districts, and four serving at-large. Three student trustees: one from a state university, one from a community college, and one from a technical college, serve two-year terms. The board of trustees selects the chancellor and has broad policy responsibility for system planning, academic programs, fiscal management, personnel, admissions requirements, tuition and fees, and policies and procedures.

### **FINANCIAL HIGHLIGHTS**

Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, and Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, were implemented during fiscal year 2015 and 2016. The adoption of GASB Statements No. 68 and No. 75 have a long-term material negative impact on Minnesota State's financial position.

It is worth noting, that the impact on fiscal years 2024, 2023, and 2022 salaries and benefits expense due to GASB Statements No. 68 and No. 75 is a result of a more comprehensive approach to pension and other postemployment benefit expense, which reflects estimates of the amounts that employees earned during the year, rather than actual contributions to the plans. The actuarially derived net pension liability, other postemployment benefit (OPEB) liability, related deferred outflows, and deferred inflows of resources, can vary between years due to actuarial assumption and benefit changes, thus affecting financial statements comparability between years.

The system's overall financial position increased by \$108.9 million in fiscal year 2024.

Excluding the GASB Statements No. 68 and No. 75 effect, fiscal year 2024 net position increased by \$76.3 million, or 3.2 percent. This follows a fiscal year 2023 net position decrease of \$64.0 million, or 2.5 percent.

- Income (loss) before other revenues, expenses, gains, or losses, experienced gains of \$62.7 million and \$61.6 million in fiscal years 2024 and 2023, respectively. This compares to a gain of \$221.3 million in fiscal year 2022. Excluding the effects of GASB Statements No. 68 and No. 75, the system experienced a gain of \$30.1 million in fiscal year 2024. This follows a loss of \$86.9 million in fiscal year 2023 and a gain of \$25.1 million in fiscal year 2022.

- Compensation, the largest cost category in the system, increased \$179.8 million, or 14.0 percent, in fiscal year 2024. This follows an increase of \$106.9 million or 9.1 percent, and a decrease of \$232.5 million, or 16.5 percent, in fiscal years 2023 and 2022, respectively. Excluding the GASB Statements No. 68 and No. 75 adjustments, the net increase in compensation was \$64.0 million, or 4.5 percent, in fiscal year 2024. This follows an increase in compensation of \$57.5 million, or 4.2 percent, and a decrease of \$21.3 million, or 1.5 percent, in fiscal years 2023 and 2022, respectively. This cost constitutes 68.5 percent of the system's fiscal year 2024 total operating expenses, compared to 67.5 percent for fiscal year 2023.
- The state appropriation and tuition charged to students are the system's two largest revenue sources. The state appropriation increased by \$167.1 million, or 21.1 percent, in fiscal year 2024 following a 0.6 percent decrease in fiscal year 2023.
- Gross tuition revenue increased \$23.6 million, or 3.1 percent, in fiscal year 2024. This is compared to an increase of \$2.1 million, or 0.3 percent, and a decrease of \$9.3 million, or 1.2 percent, in fiscal years 2023 and 2022, respectively. Undergraduate tuition rates for two-year colleges and universities were unchanged for fiscal year 2024. This follows tuition rate increases of 3.4 percent at two-year colleges and 3.5 percent at state universities in fiscal year 2023.
- The number of full year equivalent students is a significant factor driving both tuition revenue and operating expenses. The number of full year equivalent for credit students in fiscal years 2024, 2023, and 2022 totaled 108,082, 105,497, and 108,034, respectively. Enrollment in fiscal year 2024 increased 2.5 percent from fiscal year 2023. This follows an enrollment decrease of 2.3 percent between fiscal year 2023 and 2022.
- Federal grants decreased by \$25.8 million, or 7.9 percent, in fiscal year 2024 compared to fiscal year 2023, following a decrease of \$250.9 million, or 43.3 percent, in fiscal year 2023 compared to fiscal year 2022. The fiscal year 2024 and 2023 decrease is attributable to the conclusion of Higher Education Emergency Relief Fund (HEERF I, II, and III) grant revenue.
- Total debt supporting the system's capital asset investment programs decreased in fiscal year 2024 by \$43.5 million to a total of \$403.5 million, a 9.7 percent decrease. This decrease was primarily due to the repayment of general obligation and revenue bonds of \$33.7 million. The decrease was offset by a net increase of \$13.7 million related to leases and subscriptions.
- The system has been building up its cash in fiscal years 2021, 2020, and 2019 to adopt a new Enterprise Resource Planning (ERP) system which began implementation in fiscal year 2021. Revenues outpaced expenses by \$4.5 million in fiscal year 2024. In contrast to fiscal year 2023, expenses outpaced revenues by \$10.5 million.

### ***USING THE FINANCIAL STATEMENTS***

This annual financial report includes five financial statements: the statements of net position, the statements of revenues, expenses, and changes in net position, the statements of cash flows, the statements of fiduciary net position held for pension benefits, and the statements of changes in fiduciary net position held for pension benefits (the last two statements relate to the system's defined contribution retirement plan). These five financial statements are prepared in accordance with generally accepted accounting principles as established by the Governmental Accounting Standards Board.

## STATEMENTS OF NET POSITION

The statements of net position present the financial position of the system at the end of the fiscal year, including all assets, deferred outflows, liabilities, and deferred inflows. Net position, the result of total assets and deferred outflows, minus total liabilities and deferred inflows, is one indicator of the current financial condition of the system. Assets, deferred outflows, liabilities, and deferred inflows are generally measured using current values. One notable exception is capital assets which are stated at historical cost, less an allowance for depreciation and amortization.

A summary of the system's statements of net position as of June 30, 2024, 2023, and 2022 follows:

	(In Thousands)		
	2024	2023	2022
Current assets	\$ 1,408,241	\$ 1,358,496	\$ 1,422,369
Noncurrent assets	10,354	15,140	18,907
Capital and right to use assets, net	1,865,272	1,892,710	1,941,313
Deferred outflows of resources	182,545	204,883	235,309
Total assets and deferred outflows of resources	<u>3,466,412</u>	<u>3,471,229</u>	<u>3,617,898</u>
Current liabilities	318,434	335,799	353,401
Noncurrent liabilities	921,192	972,175	782,650
Deferred inflows of resources	124,266	169,653	572,695
Total liabilities and deferred inflows of resources	<u>1,363,892</u>	<u>1,477,627</u>	<u>1,708,746</u>
Net position	<u>\$ 2,102,520</u>	<u>\$ 1,993,602</u>	<u>\$ 1,909,152</u>

The primary component of current assets is cash and cash equivalents (unrestricted), which increased by \$54.8 million to total \$1.2 billion at June 30, 2024. This \$1.2 billion of cash and cash equivalents plus investments of \$23.9 million represent approximately 7.2 months of fiscal year 2024 operating expenses (excluding depreciation and amortization), a decrease of 0.3 months from fiscal year 2023. This is a measure of liquid asset availability to cover operating expenses in the event of a temporary interruption to or decrease in the system's revenues.

Deferred outflows of \$182.5 million and \$204.9 million were reported in fiscal years 2024 and 2023, respectively, which represent the consumption of net position in one period that is applicable to future periods and is primarily due to GASB Statements No. 68 and No. 75.

Current liabilities consist primarily of salaries and benefits payable and accounts payable. Salaries and benefits payable at June 30, 2024 increased from the prior year by \$7.2 million, or 7.2 percent, to a total of \$106.6 million. Consistent with prior years, the salaries and benefits payable accrual included about two months of earned salary for faculty who elected to receive salaries over twelve months on a September 1 through August 31 year. Accounts payable, including payables from restricted assets, decreased by \$5.1 million, or 8.5 percent, in fiscal year 2024 compared to fiscal year 2023.

The noncurrent liabilities decreased by \$51.0 million, or 5.2 percent, in fiscal year 2024 compared to fiscal year 2023. This was primarily due to a decrease of \$32.7 million in the net pension liability in fiscal year 2024 compared to fiscal year 2023.

Deferred inflows of \$124.3 million and \$169.7 million were reported in fiscal years 2024 and 2023, respectively, which represent the acquisition of net position in one period that is applicable to future periods and is primarily due to GASB Statements No. 68 and No. 75. Additionally, GASB Statement No. 68 resulted in a net pension liability for fiscal years 2024 and 2023 in the amounts of \$342.0 million and \$374.7 million, respectively.

Net position represents the system's residual interest in total assets and deferred outflows after deducting total liabilities and deferred inflows. Net investment in capital assets, represents by far the largest portion of net position. Capital assets are carried at historical cost, not replacement cost. Restricted net position has constraints placed on its use by external creditors, grantors, contributors, laws or regulations, and consist primarily of those asset restrictions imposed by bond covenants of \$106.8 million and restricted for debt service of \$37.1 million for a combined \$10.4 million increase from fiscal year 2023.

The system's net position as of June 30, 2024, 2023, and 2022 follows:

(In Thousands)			
	2024	2023	2022
Net investment in capital assets	\$ 1,486,327	\$ 1,473,791	\$ 1,493,618
Restricted expendable, bond covenants	106,798	94,358	85,746
Restricted expendable, other	60,843	62,835	63,227
Unrestricted	448,552	362,618	266,561
Total net position	<u>\$ 2,102,520</u>	<u>\$ 1,993,602</u>	<u>\$ 1,909,152</u>

The system's financial position increased during fiscal year 2024 with net position increasing by \$108.9 million, or 5.5 percent, on total revenues of \$2.3 billion.

Unrestricted net position increased by \$85.9 million over fiscal year 2023. This is compared to the increase of \$96.1 million in fiscal year 2023. During fiscal year 2022 unrestricted net position also increased by \$270.9 million. This is mainly due to GASB Statements No. 68 and No. 75, as seen in the table below.

Without the effect of GASB Statements No. 68 and No. 75, unrestricted net position increased \$53.4 million, or 7.0 percent, in fiscal year 2024, with a decrease of \$52.4 million, or 6.5 percent, and an increase of \$74.8 million, or 10.2 percent, in fiscal years 2023 and 2022, respectively. The increase in fiscal year 2024 was primarily due to the investment by the state of Minnesota to higher education through state appropriation.

(In Thousands)			
	2024	2023	2022
Unrestricted net position balance at June 30	\$ 448,552	\$ 362,618	\$ 266,561
Prior year effect of GASB Statements No. 68 and No. 75	395,296	543,740	739,872
Current year effect of GASB Statements No. 68 and No. 75	(32,580)	(148,444)	(196,132)
Balance at June 30, without effect of GASB No. 68 and No. 75	<u>\$ 811,268</u>	<u>\$ 757,914</u>	<u>\$ 810,301</u>

## ***CAPITAL AND DEBT ACTIVITIES***

With over 28 million managed square feet, the quality of the system's academic and residential life programs is closely linked to the development and renewal of its capital assets. The system continues to update and implement a long-range plan to modernize its complement of older facilities, balanced with new construction. Detail on commitments for construction projects is provided in Note 16 to the financial statements.

Fiscal year 2024 capital outlays totaled \$137.4 million, including \$83.2 million of new construction in progress, compared to fiscal year 2023 capital outlays which totaled \$108.7 million, including \$54.1 million of new construction in progress. Investments in capital assets consist largely of replacement and renovation of academic facilities, student housing, and investments in equipment and furniture.

Capital and right to use assets are primarily financed by long-term debt through issuance of general obligation and revenue bonds. As more fully described in Notes 1 and 8, the system is responsible for paying one third of the debt service for certain general obligation bonds sold by the state of Minnesota for capital asset projects. The system recognizes as capital appropriation revenue any portion of general obligation bonds sold for which the system has no debt service responsibility.

Total state appropriation in fiscal year 2024 was \$957.7 million of which \$0.4 million is included for asset repairs and improvements that are not capitalized. General obligation bonds payable totaled \$139.5 million at June 30, 2024, a net decrease of \$14.3 million, during the fiscal year. Revenue bonds payable at June 30, 2024 totaled \$158.0 million, a net decrease of \$13.4 million, from June 30, 2023.

The percentage of total revenue expended to cover debt service (principal and interest payments on general obligation and revenue bonds, leases, subscriptions, and notes payable) has increased from \$52.1 million, or 2.5 percent, in fiscal year 2011, to \$67.9 million, or 3.0 percent, in fiscal year 2024. This compares to 0.9 percent of total revenue to cover debt service (principal and interest payments) on general obligation bonds only for fiscal year 2024.

Additional information on capital and debt activities can be found in Note 6 and Note 8 to the financial statements.

## ***STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION***

The statements of revenues, expenses, and changes in net position present the system's results of operations and the overall change in net position for the fiscal year. It is the difference between the year's revenue and expense activities that results in an overall increase or decrease to net position. The state appropriation and federal and state grants are required under GASB Statement No. 34 to be considered nonoperating revenues.

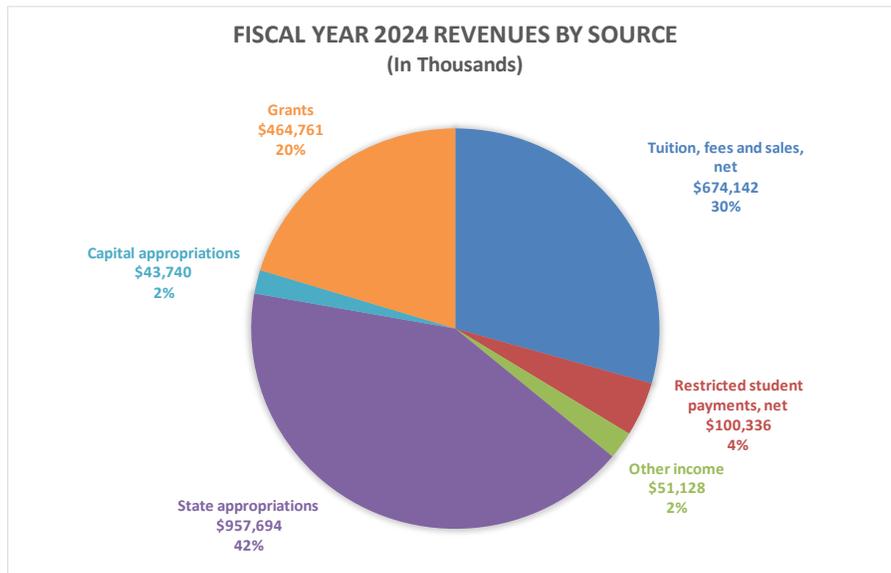
A summary of the system's statements of revenues, expenses and changes in net position as of June 30, 2024, 2023, and 2022 follows:

(In Thousands)

	2024	2023	2022
Operating revenues:			
Tuition, fees and sales, net	\$ 674,142	\$ 664,978	\$ 648,263
Restricted student payments, net	100,336	94,219	88,877
Other income	15,100	14,380	14,447
Total operating revenues	<u>789,578</u>	<u>773,577</u>	<u>751,587</u>
Nonoperating revenues and other revenues:			
State appropriations	957,694	790,580	795,315
Capital appropriations	43,740	16,936	32,226
Grants	464,761	481,934	708,099
Other	36,028	26,234	5,484
Total nonoperating and other revenues	<u>1,502,223</u>	<u>1,315,684</u>	<u>1,541,124</u>
Total revenues	<u>2,291,801</u>	<u>2,089,261</u>	<u>2,292,711</u>
Operating expenses:			
Salaries and benefits	1,465,845	1,286,006	1,179,090
Depreciation and amortization	161,296	157,618	146,636
Financial aid, net	82,250	74,299	233,934
Other	446,762	459,995	452,959
Total operating expenses	<u>2,156,153</u>	<u>1,977,918</u>	<u>2,012,619</u>
Nonoperating expenses and other expenses:			
Interest expense	10,658	11,507	11,677
Other	16,072	15,386	11,786
Total nonoperating and other expenses	<u>26,730</u>	<u>26,893</u>	<u>23,463</u>
Total expenses	<u>2,182,883</u>	<u>2,004,811</u>	<u>2,036,082</u>
Change in net position	108,918	84,450	256,629
Net position, beginning of year	1,993,602	1,909,152	1,652,523
Net position, end of year	<u>\$ 2,102,520</u>	<u>\$ 1,993,602</u>	<u>\$ 1,909,152</u>

The fiscal year 2024 total revenues increased by \$202.5 million, or 9.7 percent, which is primarily due to an increase in state appropriation of \$167.1 million. Total operating revenues increased by \$16.0 million in fiscal year 2024 compared to fiscal year 2023. Tuition revenue, net increased by \$6.8 million, or 1.4 percent. Restricted student payments, net increased by \$6.1 million, or 6.5 percent.

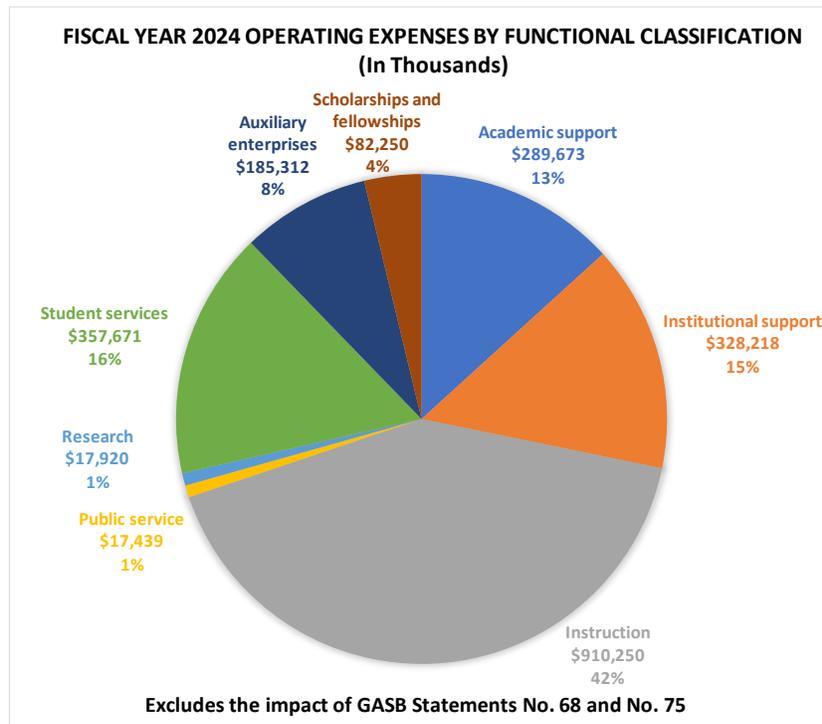
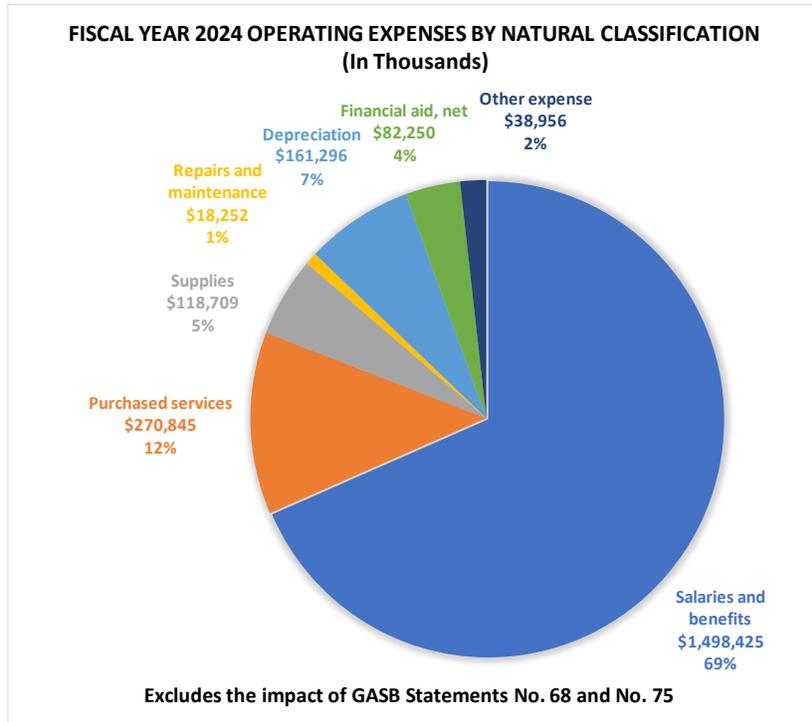
The following chart depicts fiscal year 2024 revenue by source:



Compensation is the system’s single largest expense component. Compensation expense increased \$179.8 million, or 14.0 percent, in fiscal year 2024 and represented 68.0 percent of total operating expense, compared to 65.0 percent in fiscal year 2023. Total compensation expense included fringe benefit costs of \$358.4 million and \$219.6 million in fiscal years 2024 and 2023, respectively. Fringe benefit costs in fiscal year 2024 increased \$138.9 million due to GASB Statements No. 68 and No. 75 adjustments, compared to an increase of \$65.8 million in fiscal year 2023. Excluding the GASB Statements No. 68 and No. 75 adjustments, the net increase in compensation was \$64.0 million, or 4.5 percent, for fiscal year 2024.

The total of all other operating expenses decreased in fiscal year 2024 by \$1.6 million, or 0.2 percent, compared to fiscal year 2023. This follows a decrease of 17.0 percent from fiscal year 2022 to fiscal year 2023. The decrease is mainly attributable to the conclusion of HEERF grants which reduced financial aid disbursements to students financed by HEERF grant revenue.

The following charts illustrate fiscal year 2024 operating expenses by natural and functional classifications. Total expenses additionally include interest expense of \$10.7 million and grants to other organizations of \$16.1 million. These charts exclude the impact of GASB Statements No. 68 and No. 75 which results in a credit to compensation expense of \$32.6 million:



The system's overall financial position increased by \$108.9 million in fiscal year 2024. Without the effect of GASB Statements No. 68 and No. 75, the system's overall financial position increased by \$76.3 million in fiscal year 2024.

(In Thousands)			
	2024	2023	2022
Increase in net position			
Including GASB No. 68 and GASB No. 75	\$ 108,918	\$ 84,450	\$ 256,629
Impact on compensation expense			
Pension	(36,081)	(149,886)	(199,208)
Other postemployment benefits	3,501	1,442	3,076
Total GASB No. 68 and No. 75 impact	\$ (32,580)	\$ (148,444)	\$ (196,132)
Increase (decrease) in net position			
Excluding GASB No. 68 and No. 75	\$ 76,338	\$ (63,994)	\$ 60,497

### **INVESTMENTS**

All balances related to tuition revenues and most fees are held in the state treasury. These funds are invested as part of the state's investment pool by the State Board of Investment. Under state statute, the system's share of earnings on the state's investment pool is allocated to each institution by the System Office. Note 2 provides additional information on cash and investments, including steps taken to control interest and credit related risks. Revenue Fund cash balances are held in part by the state treasury and in part by U.S. Bank, N.A., as trustee, and are invested separately under contracts for investment management services.

### **FOUNDATIONS**

The system's annual financial report for the years ended June 30, 2024 and 2023 includes financial statements for the foundations of all seven state universities, based on an assessment of the foundations' significance to the system's financial statements.

The accompanying financial report includes the foundations' statements of financial position, and the foundations' statements of activities, analogous to the system's statements of revenues, expenses, and changes in net position. It should be noted that the foundations' financial statements are not consolidated and are reported separately within the system's financial statements. The relationships between the foundations and the related universities are described in Note 18.

### **ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE**

Minnesota State's overall financial position remained relatively stable in fiscal year 2024. Significant new investments from the State of Minnesota and the stabilization of enrollment played a significant role in a \$108.9 million improvement in the system's overall financial position.

The state of Minnesota made a historic \$650.0 million additional investment in higher education during the 2023 legislative session. Those investments included \$292.9 million for Minnesota State for fiscal years 2024 and 2025.

The breakdown of the \$292.9 million includes:

- \$128.0 million for Minnesota State Stabilization
- \$83.3 million for Student Support (included a funded biennial undergraduate tuition freeze of \$75.0 million)
- \$27.0 million for Workforce & Economic Development
- \$54.6 million for Other Legislative Priorities (included \$50.0 million of one-time funding in fiscal year 2024 for campus support). This funding is provided in response to the structural gaps remaining in institutional budgets as the effects of the pandemic continue to recede.

This investment improved the financial health of our colleges and universities in fiscal year 2024, and also included \$50.0 million in one-time funds in fiscal year 2024 to help address the structural gaps remaining in institutional budgets as the effects of the pandemic continue to recede. In addition, another \$74.6 million of the funding is one-time in this biennium. Long-term budget planning will need to account for less state appropriation in fiscal year 2025 and potentially for upcoming fiscal years.

In fiscal year 2024, the system had an annual enrollment increase of 2.5 percent after over a decade of enrollment declines. Annual enrollment for fiscal year 2025 is currently projected to increase by approximately 5.0 percent. Fall semester 2024 30-day enrollment numbers indicate those projections are achievable as headcount enrollment has increased by 7.7 percent for the system from fall semester 2023 numbers.

One of the factors of this enrollment increase could be related to a new free college component called the North Star Promise. The state Office of Higher Education received \$117.3 million to start this program which begins in the 2024-2025 academic year and will award scholarships to eligible students in an amount not to exceed 100 percent of tuition and fees after grants and other scholarships are deducted. Each scholarship is for one semester and may be renewed provided that the eligible student continues to meet the conditions of eligibility. Eligibility for the scholarship includes that the student has completed the FAFSA, has a family adjusted gross income below \$80,000, has not earned a baccalaureate degree at the time the scholarship was awarded, is enrolled in at least one credit per semester, and is making satisfactory progress. Nearly 12,000 Minnesota State students are benefiting from the new North Star Promise program for fall semester 2024.

Two of Minnesota State's strategic priorities focus on Equity 2030 and Strategic Enrollment Management (SEM). In June 2019, the system's Board of Trustees declared Equity 2030 to be its top priority. For Minnesota to have the educated workforce its employers need, the system's colleges and universities must increase success for all students, no matter their background or their level of preparation. The primary focus of Equity 2030 is the goal of closing gaps in rates of student success by race, income, and first-generation status. In the Chancellor's annual report to the Board of Trustees in June 2024, the outcomes to date are that many gaps have closed or are narrowing, there are fewer gaps now than there were four years ago, and progress needs to accelerate in order to close all gaps by 2030.

The Minnesota State SEM is an overview of how system initiatives, strategies, and goals align and connect to SEM planning and implementation at colleges and universities. Minnesota State defines SEM as a comprehensive data informed approach aligning all college and university programs, practices, policies, and planning to ensure the equitable recruitment, persistence, goal completion, and graduation of students. The system approach recognizes the ongoing efforts at colleges and universities to implement strategies that support Equity 2030, Minnesota State Guided Learning Pathways, and other equity and student success focused initiatives. The system approach endeavors to incorporate all these efforts at the campus level and system level into a broad approach that results in enhancing access to higher education and supporting equity and student success.

Operationally, Minnesota State went live with Workday for Human Capital Management (HCM) and Finance on July 1, 2024. The HCM and Finance implementation of Workday is the first major step in Minnesota State's journey to a modern technology landscape that will support students, faculty, and staff at our 33 state universities, technical, community colleges and the System Office across the state. This has been a system-wide effort, involving many employees across all institutions over the past several years. Once the system reaches stabilization with the platform, Workday will better help meet the needs of today's students and campuses. This cloud-based technology solution will link all 54 campuses and provide a unified administrative technology system that improves the student experience and streamlines enterprise-wide business processes in student services, finance, and human resources.

In accordance with Minnesota Statutes, the state prepares a comprehensive forecast of state revenues and expenditures in February and November of each year. The most recent forecast in February 2024 showed an improved economic outlook compared to the November 2023 forecast. The February forecast projected that the 2024-25 biennium would end with a surplus of \$3.7 billion, an increase of \$1.3 billion compared to November projections. Higher collections for all major tax types improved the economic outlook, with growth expected to persist through fiscal year 2027. With spending estimates largely unchanged from November, the higher revenue forecast throughout the fiscal years 2024-27 planning horizon showed in improvement to the structural budgetary balance and spending was still projected to exceed revenue through fiscal year 2027. The October 2024 Monthly Revenue Review reports shows that fiscal year 2025 year-to-date receipts are now \$7.6 billion, \$234.0 million (3.2 percent), more than forecast.

Minnesota State's fiscal year 2026 and 2027 budget request will be submitted in a much less robust financial environment than its \$350.0 million request two years ago. The Board of Trustees will consider at its November 2024 meeting a \$465.0 million legislative request for new funding in fiscal years 2026 and 2027 that focuses on protecting Minnesota State's commitment to inclusive excellence and ensuring all Minnesotans receive an extraordinary, affordable, accessible education, and provide our businesses the workforce they need. The proposed request includes \$285.0 million in ongoing funding for the most crucial operating needs and \$100.0 million in one-time funding to address immediate critical infrastructure needs.

### ***REQUESTS FOR INFORMATION***

This financial report is designed to provide a general overview of Minnesota State's finances for all those with an interest in the system's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

System Director Financial Reporting  
Minnesota State  
30 East 7<sup>th</sup> Street, Suite 350  
St Paul, MN 55101-7804

**MINNESOTA STATE COLLEGES AND UNIVERSITIES**  
**STATEMENTS OF NET POSITION**  
**AS OF JUNE 30, 2024 AND 2023**  
**(IN THOUSANDS)**

	2024	2023
Assets		
Current Assets		
Cash and cash equivalents	\$ 1,177,028	\$ 1,122,190
Investments	23,937	21,575
Grants receivable	35,225	33,786
Accounts receivable, net	90,272	83,450
Leases receivable	2,712	3,065
Prepaid expense	21,091	23,505
Inventory and other assets	11,962	12,465
Student loans, net	1,202	1,733
Total current assets	<u>1,363,429</u>	<u>1,301,769</u>
Current Restricted Cash and Cash Equivalents	<u>44,812</u>	<u>56,727</u>
Noncurrent Restricted Assets		
Investments	320	305
Total noncurrent restricted assets	<u>320</u>	<u>305</u>
Total restricted assets	<u>45,132</u>	<u>57,032</u>
Noncurrent Assets		
Notes receivable	1,119	1,243
Leases receivable	7,135	9,861
Student loans, net	1,780	3,731
Land and construction in progress	158,148	177,905
Capital and right to use assets, net	1,707,124	1,714,805
Total noncurrent assets	<u>1,875,306</u>	<u>1,907,545</u>
Total Assets	<u>3,283,867</u>	<u>3,266,346</u>
Deferred Outflows of Resources	<u>182,545</u>	<u>204,883</u>
Total Assets and Deferred Outflows of Resources	<u>3,466,412</u>	<u>3,471,229</u>
Liabilities		
Current Liabilities		
Salaries and benefits payable	106,570	99,441
Accounts payable	42,288	57,922
Unearned revenue	62,145	84,310
Payable from restricted assets	13,336	2,840
Other liabilities	11,681	9,466
Current portion of long-term obligations	52,857	52,595
Other compensation benefits	29,557	29,225
Total current liabilities	<u>318,434</u>	<u>335,799</u>
Noncurrent Liabilities		
Noncurrent portion of long-term obligations	350,648	394,409
Other compensation benefits	228,557	203,026
Net pension liability	341,987	374,740
Total noncurrent liabilities	<u>921,192</u>	<u>972,175</u>
Total Liabilities	<u>1,239,626</u>	<u>1,307,974</u>
Deferred Inflows of Resources	<u>124,266</u>	<u>169,653</u>
Total Liabilities and Deferred Inflows of Resources	<u>1,363,892</u>	<u>1,477,627</u>
Net Position		
Net investment in capital assets	1,486,327	1,473,791
Restricted expendable, bond covenants	106,798	94,358
Restricted expendable, other	60,843	62,835
Unrestricted	448,552	362,618
Total Net Position	<u>\$ 2,102,520</u>	<u>\$ 1,993,602</u>

The notes are an integral part of the financial statements.

**MINNESOTA STATE COLLEGES AND UNIVERSITIES FOUNDATIONS**  
**STATEMENTS OF FINANCIAL POSITION**  
**AS OF JUNE 30, 2024 AND 2023**  
**(IN THOUSANDS)**

	2024	2023
<b>Assets</b>		
<b>Current Assets</b>		
Cash and cash equivalents	\$ 12,668	\$ 12,038
Investments	42,424	42,367
Pledges and contributions receivable, net	7,013	6,166
Other receivables and Other assets	829	919
Annuities/Remainder interests/Trusts	165	155
Total current assets	<u>63,099</u>	<u>61,645</u>
<b>Noncurrent Assets</b>		
Annuities/Remainder interests/Trusts	3,279	3,154
Long-term pledges receivable	12,122	10,011
Investments	291,710	256,709
Buildings, property and equipment, net	21,087	16,223
Other assets	9,151	9,547
Total noncurrent assets	<u>337,349</u>	<u>295,644</u>
Total Assets	<u>\$ 400,448</u>	<u>\$ 357,289</u>
<b>Liabilities and Net Assets</b>		
<b>Current Liabilities</b>		
Accounts payable	\$ 1,502	\$ 1,465
Interest payable	19	1
Unearned revenue	801	1,128
Annuities payable	435	563
Bonds payable	1,133	1,121
Scholarships payable and Other liabilities	2,315	2,289
Total current liabilities	<u>6,205</u>	<u>6,567</u>
<b>Noncurrent Liabilities</b>		
Annuities payable and Unitrust liabilities	945	980
Notes payable	6,575	7,177
Bonds payable	5,556	4,259
Total noncurrent liabilities	<u>13,076</u>	<u>12,416</u>
Total Liabilities	<u>19,281</u>	<u>18,983</u>
<b>Net Assets</b>		
Without donor restrictions	28,234	22,790
With donor restrictions	352,933	315,516
Total Net Assets	<u>381,167</u>	<u>338,306</u>
<b>Total Liabilities and Net Assets</b>	<u>\$ 400,448</u>	<u>\$ 357,289</u>

The notes are an integral part of the financial statements.

**MINNESOTA STATE COLLEGES AND UNIVERSITIES**  
**STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**FOR THE YEARS ENDED JUNE 30, 2024 AND 2023**  
**(IN THOUSANDS)**

	2024	2023
Operating Revenues		
Tuition, net	\$ 513,135	\$ 506,311
Fees, net	74,746	72,338
Sales and room and board, net	86,261	86,329
Restricted student payments, net	100,336	94,219
Other income	15,100	14,380
Total operating revenues	<u>789,578</u>	<u>773,577</u>
Operating Expenses		
Salaries and benefits	1,465,845	1,286,006
Purchased services	270,845	277,265
Supplies	118,709	122,380
Repairs and maintenance	18,252	17,841
Depreciation and amortization	161,296	157,618
Financial aid, net	82,250	74,299
Other expense	38,956	42,509
Total operating expenses	<u>2,156,153</u>	<u>1,977,918</u>
Operating loss	<u>(1,366,575)</u>	<u>(1,204,341)</u>
Nonoperating Revenues (Expenses)		
Appropriations	957,694	790,580
Federal grants	303,111	328,959
State grants	126,608	117,883
Private grants	35,042	35,092
Interest income	33,568	20,302
Interest expense	(10,658)	(11,507)
Grants to other organizations	(16,072)	(15,386)
Total nonoperating revenues (expenses)	<u>1,429,293</u>	<u>1,265,923</u>
Income Before Other Revenues, Expenses, Gains, or Losses	62,718	61,582
Capital appropriations	43,740	16,936
Capital grants	132	126
Donated assets	1,085	1,558
Gain on disposal of capital assets	1,243	4,248
Change in net position	<u>108,918</u>	<u>84,450</u>
Total Net Position, Beginning of Year	1,993,602	1,909,152
Total Net Position, End of Year	<u>\$ 2,102,520</u>	<u>\$ 1,993,602</u>

The notes are an integral part of the financial statements.

**MINNESOTA STATE COLLEGES AND UNIVERSITIES FOUNDATIONS**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2024**  
**(IN THOUSANDS)**

	Without Donor Restrictions	With Donor Restrictions	2024 Total
Support and Revenue			
Contributions	\$ 2,144	\$ 25,450	\$ 27,594
Endowment gifts	-	4,146	4,146
In-kind contributions	4,820	396	5,216
Investment income	4,087	30,613	34,700
Realized gain (loss)	(6)	2,336	2,330
Unrealized gain	82	278	360
Program income	1,506	208	1,714
Special events	-	245	245
Fundraising income	-	219	219
Other income	1,066	176	1,242
Reclassification of net assets	1,371	(1,371)	-
Net assets released from restrictions	25,279	(25,279)	-
Total support and revenue	<u>40,349</u>	<u>37,417</u>	<u>77,766</u>
Expenses			
Program services			
Program services	5,096	-	5,096
Scholarships	14,579	-	14,579
Institutional activities	2,599	-	2,599
Special projects	1,472	-	1,472
Total program services	<u>23,746</u>	<u>-</u>	<u>23,746</u>
Supporting services			
Management and general	5,021	-	5,021
Fundraising	6,138	-	6,138
Total supporting services	<u>11,159</u>	<u>-</u>	<u>11,159</u>
Total expenses	<u>34,905</u>	<u>-</u>	<u>34,905</u>
Change in Net Assets	5,444	37,417	42,861
Net Assets, Beginning of Year	22,790	315,516	338,306
Net Assets, End of Year	<u>\$ 28,234</u>	<u>\$ 352,933</u>	<u>\$ 381,167</u>

The notes are an integral part of the financial statements.

**MINNESOTA STATE COLLEGES AND UNIVERSITIES FOUNDATIONS**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2023**  
**(IN THOUSANDS)**

	Without Donor Restrictions	With Donor Restrictions	2023 Total
Support and Revenue			
Contributions	\$ 3,059	\$ 21,299	\$ 24,358
Endowment gifts	-	1,495	1,495
In-kind contributions	4,429	1,815	6,244
Investment income	3,396	22,223	25,619
Realized loss	(9)	(116)	(125)
Unrealized gain (loss)	(15)	1,223	1,208
Program income	1,135	145	1,280
Special events	-	209	209
Fundraising income	-	299	299
Other income	949	145	1,094
Reclassification of net assets	1,622	(1,622)	-
Net assets released from restrictions	17,970	(17,970)	-
Total support and revenue	<u>32,536</u>	<u>29,145</u>	<u>61,681</u>
Expenses			
Program services			
Program services	3,608	-	3,608
Scholarships	12,628	-	12,628
Institutional activities	4,791	-	4,791
Special projects	1,046	-	1,046
Total program services	<u>22,073</u>	<u>-</u>	<u>22,073</u>
Supporting services			
Management and general	4,271	20	4,291
Fundraising	5,478	-	5,478
Total supporting services	<u>9,749</u>	<u>20</u>	<u>9,769</u>
Total expenses	<u>31,822</u>	<u>20</u>	<u>31,842</u>
Change in Net Assets	714	29,125	29,839
Net Assets, Beginning of Year	22,076	286,391	308,467
Net Assets, End of Year	<u>\$ 22,790</u>	<u>\$ 315,516</u>	<u>\$ 338,306</u>

The notes are an integral part of the financial statements.

**MINNESOTA STATE COLLEGES AND UNIVERSITIES  
STATEMENTS OF CASH FLOWS  
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023  
(IN THOUSANDS)**

	2024	2023
Cash Flows from Operating Activities		
Cash received from customers	\$ 792,125	\$ 745,297
Cash repayment of program loans	1,468	2,032
Cash paid to suppliers for goods or services	(452,426)	(453,511)
Cash payments for employees	(1,496,928)	(1,475,052)
Financial aid disbursements	(82,250)	(74,299)
Net cash flows used in operating activities	<u>(1,238,011)</u>	<u>(1,255,533)</u>
Cash Flows from Noncapital and Related Financing Activities		
Appropriations	957,694	790,580
Federal grants	293,327	364,897
State grants	126,608	117,883
Private grants	35,042	35,092
Agency activity	2,163	(234)
Grants to other organizations	(16,072)	(15,386)
Net cash flows provided by noncapital and related financing activities	<u>1,398,762</u>	<u>1,292,832</u>
Cash Flows from Capital and Related Financing Activities		
Investment in capital assets	(120,500)	(87,260)
Capital appropriation	23,229	28,638
Proceeds from sale of capital assets and insurance proceeds	1,816	4,849
Proceeds from borrowing	6,022	2,602
Proceeds from bond premiums	778	443
Interest paid	(13,928)	(15,741)
Repayment of lease principal	(13,131)	(14,421)
Repayment of note principal	(1,126)	(766)
Repayment of bond principal	(32,599)	(33,580)
Net cash flows used in capital and related financing activities	<u>(149,439)</u>	<u>(115,236)</u>
Cash Flows from Investing Activities		
Proceeds from sales and maturities of investments	2,843	293
Purchase of investments	(4,382)	(1,300)
Investment earnings	33,150	19,117
Net cash flows provided by investing activities	<u>31,611</u>	<u>18,110</u>
Net Increase (Decrease) in Cash and Cash Equivalents	42,923	(59,827)
Cash and Cash Equivalents, Beginning of Year	1,178,917	1,238,744
Cash and Cash Equivalents, End of Year	<u>\$ 1,221,840</u>	<u>\$ 1,178,917</u>

The notes are an integral part of the financial statements.

**MINNESOTA STATE COLLEGES AND UNIVERSITIES**  
**STATEMENTS OF CASH FLOWS**  
**FOR THE YEARS ENDED JUNE 30, 2024 AND 2023**  
**(IN THOUSANDS)**

	2024	2023
Operating Loss	\$ <u>(1,366,575)</u>	\$ <u>(1,204,341)</u>
Adjustment to Reconcile Operating Loss to		
Net Cash Flows used in Operating Activities		
Change in pension plan related items:		
Net pension liability	(32,753)	223,909
Deferred inflows of resources	(38,126)	(403,228)
Deferred outflows of resources	34,798	29,433
Depreciation and amortization	161,296	157,618
Provision for loan defaults	9	(82)
Loan principal repayments	1,468	2,032
Forgiven loans	1,005	1,728
Change in assets and liabilities		
Inventory	790	90
Accounts receivable	6,559	(22,798)
Leases receivable	(205)	1,056
Accounts payable	(19,135)	10,273
Salaries and benefits payable	7,129	(46,019)
Other compensation benefits and related deferred outflows and inflows	8,783	4,151
Capital contributions payable	(2,370)	(4,311)
Unearned revenue	(3,807)	(6,538)
Other	3,123	1,494
Net reconciling items to adjust operating loss	<u>128,564</u>	<u>(51,192)</u>
Net cash flows used in operating activities	\$ <u><u>(1,238,011)</u></u>	\$ <u><u>(1,255,533)</u></u>
Non-Cash Investing, Capital, and Financing Activities:		
Capital projects on account	\$ 19,987	\$ 8,738
Donated capital assets	1,217	1,684
Amortization of bond premium	4,394	5,037

**MINNESOTA STATE COLLEGES AND UNIVERSITIES  
 DEFINED CONTRIBUTION RETIREMENT FUND  
 STATEMENTS OF FIDUCIARY NET POSITION HELD FOR PENSION BENEFITS  
 AS OF JUNE 30, 2024 AND 2023  
 (IN THOUSANDS)**

	2024	2023
Assets		
Mutual Funds	\$ 2,999,050	\$ 2,675,557
Total Assets	<u>2,999,050</u>	<u>2,675,557</u>
Liabilities		
Total Liabilities	<u>-</u>	<u>-</u>
Net Position Held in Trust for Pension Benefits	<u>\$ 2,999,050</u>	<u>\$ 2,675,557</u>

The notes are an integral part of the financial statements.

**MINNESOTA STATE COLLEGES AND UNIVERSITIES  
DEFINED CONTRIBUTION RETIREMENT FUND  
STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION HELD FOR PENSION BENEFITS  
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023  
(IN THOUSANDS)**

	2024	2023
Additions:		
Contributions		
Employer	\$ 61,162	\$ 47,846
Member	55,648	53,855
Contributions from roll overs and other sources	5,217	4,323
Total Contributions	<u>122,027</u>	<u>106,024</u>
Net Investment Gain	<u>361,121</u>	<u>260,951</u>
Total Additions	<u>483,148</u>	<u>366,975</u>
Deductions:		
Benefits and refunds paid to plan members	158,566	135,374
Administrative fees	1,089	1,065
Total Deductions	<u>159,655</u>	<u>136,439</u>
Net Increase	323,493	230,536
Net Position Held in Trust for Pension Benefits, Beginning of Year	2,675,557	2,445,021
Net Position Held in Trust for Pension Benefits, End of Year	<u>\$ 2,999,050</u>	<u>\$ 2,675,557</u>

The notes are an integral part of the financial statements.

**MINNESOTA STATE COLLEGES AND UNIVERSITIES  
NOTES TO THE FINANCIAL STATEMENTS  
YEARS ENDED JUNE 30, 2024 AND 2023  
(DOLLARS IN THOUSANDS)**

1. SUMMARY OF SIGNIFICANT ACCOUNTING AND REPORTING POLICIES

*Basis of Presentation* — The reporting policies of Minnesota State Colleges and Universities (Minnesota State) conform to generally accepted accounting principles (GAAP) in the United States as prescribed by the Governmental Accounting Standards Board (GASB). The statements of net position; statements of revenues, expenses, and changes in net position; and statements of cash flows represent the financial activities of each institution and Minnesota State’s (system) activity in total.

*Financial Reporting Entity* — Minnesota State is an agency of the state of Minnesota and receives appropriations from the state legislature, substantially all of which are used to fund general operations. The Minnesota State financial statements include the 33-member colleges and universities, the System Office, and System-wide activity. The operations of most student organizations are included in the reporting entity because the board of trustees has certain fiduciary responsibilities for these resources.

Minnesota State may finance the construction, renovation, and acquisition of facilities for student residences and student unions through the sale of revenue bonds. These activities are accounted for and reported in the Revenue Fund, a legally separate entity, but are also included here. Details on the Revenue Fund bonds are available in the separately audited and issued Revenue Fund Financial Report. Copies are available from the financial reporting director at the address listed at the end of the Management’s Discussion and Analysis section.

Discretely presented component units are legally separate organizations that raise and hold economic resources for the direct benefit of a college or university in accordance with GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*. Foundations considered significant to a college or university are included as discretely presented component units and are separately identified in Note 18. For GASB financial statement purposes, most college foundations are not considered significant to the Minnesota State System and, therefore, are not included as discretely presented component units.

Complete financial statements of the foundations may be obtained from their respective administrative offices as follows:

Bemidji State University Alumni and Foundation  
1500 Birchmont Drive NE #17  
Bemidji, MN 56601-2699

St. Cloud State University Foundation, Inc.  
Alumni and Foundation Center  
720 Fourth Avenue South  
St. Cloud, MN 56301-4498

Metropolitan State University Foundation  
700 East Seventh Street  
Founders Hall Suite 142  
St. Paul, MN 55106

Southwest Minnesota State University Foundation  
1501 State Street  
FH225  
Marshall, MN 56258

Minnesota State University, Mankato Foundation, Inc.  
224 Alumni Foundation Center  
Mankato, MN 56001

Winona State University Foundation  
P.O. Box 5838  
175 West Mark Street  
Winona, MN 55987-5838

Minnesota State University Moorhead Foundation, Inc.  
1104 Seventh Avenue South  
Moorhead, MN 56563

Fiduciary funds are omitted from inclusion in the net position of Minnesota State. Separate statements are included for the Minnesota State Defined Contribution Retirement Fund.

*Joint Ventures and Jointly Governed Organizations* — A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which participants retain an ongoing financial interest or an ongoing financial responsibility. During fiscal year 2024, joint ventures received revenues of \$4,260 and incurred expenses of \$4,557. In fiscal year 2023, the amounts for revenues and expenses were \$4,348 and \$4,321, respectively.

Minnesota State jointly governs the Fond du Lac Tribal & Community College. The governing boards are the Minnesota State board of trustees and the Tribal College board of directors. The Tribal College reimburses the Community College for certain expenses. The financial position and results of operations of the Tribal College are reported in the financial statements of the Fond du Lac Reservation. Revenues and expenses related to operations of the Community College are included in the Minnesota State financial statements.

*Basis of Accounting* — The basis of accounting refers to when revenues and expenses are recognized and reported in the financial statements. The accompanying financial statements have been prepared as a special purpose government entity engaged in business-type activities. Business-type activities are those that are financed in whole or in part by fees charged to external parties for goods or services. Accordingly, these financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized as they are incurred. Eliminations have been made to minimize the double counting of internal activities. Inter-fund receivables and payables have been eliminated in the statements of net position.

*Budgetary Accounting* — Minnesota State budgetary accounting, which is the basis for annual budgets and allocation of the state appropriation, differs from GAAP. Budgetary accounting includes all receipts and expenses up to the close of the books in August for the budget fiscal year. Revenues not yet received by the close of the books are not included. The criterion for recognizing expenses is the actual disbursement, and not when the goods or services are received.

The state of Minnesota operates on a two-year (biennial) budget cycle ending on June 30 of odd numbered years. Minnesota State is governed by a fifteen-member board of trustees appointed by the Governor with the advice and consent of the state senate. The board approves the individual colleges and universities biennial budget requests and allocations as part of the Minnesota State total budget.

Budgetary control is maintained at the college and university level. Presidents have the authority and responsibility to administer the budget and can transfer money between programs within each college and university without board approval. The budget of a college or university can be legally amended by the authority of the Vice Chancellor for Finance and Facilities of Minnesota State.

State appropriations do not lapse at fiscal year-end. Any unexpended appropriation from the first fiscal year of a biennium is available for the second fiscal year. Any unexpended balance may also carry over into a future biennium. State appropriation included \$437 and \$1,089 in fiscal years 2024 and 2023 respectively, for asset repairs and improvements that are not capitalized.

*Capital Appropriation Revenue* — Minnesota State is responsible for paying one third of the debt service for certain general obligation bonds sold for capital projects, as specified in the authorizing legislation. The portion of general obligation bond debt service that is payable by the state of Minnesota is recognized by Minnesota State as capital appropriation revenue when the related expenses are incurred. Individual colleges and universities are allocated cash, capital appropriation revenue, and debt based on capital project expenses.

*Cash and Cash Equivalents* — The cash balance represents cash in the state treasury and demand deposits in local bank accounts as well as cash equivalents. Cash equivalents are short term, high liquid deposits having original maturities (remaining time to maturity at acquisition) of three months or less. Cash and cash equivalents include amounts in demand deposits with the Minnesota State Board of Investment, savings accounts, cash management pools, repurchase agreements, and money market funds.

Restricted cash is cash held for capital projects and cash in the Revenue Fund for capital projects and debt service. The Revenue Fund is used to account for the revenues, expenses, and net position of revenue producing facilities, which are supported through usage. It has the authority to sell revenue bonds for the construction and maintenance of revenue producing facilities.

All balances related to the state appropriation, tuition revenues, and most fees are in the state treasury. Each campus has at least one account in a local bank. The activities handled through the local bank include financial aid, student payroll, auxiliary, and student activities.

*Investments* — Investments are reported at fair value using quoted market prices. In addition, Minnesota State invests funds held for auxiliary and student activities in various brokerage accounts.

*Receivables* — Accounts receivable and student loans receivable are shown net of an allowance for uncollectible accounts. Minnesota State considers grants receivable to be fully collectible, accordingly, no allowance for doubtful accounts has been recorded for these receivables.

*Inventories* — Inventories are valued at cost using the actual cost, first in first out, retail cost, and weighted average cost methods.

*Prepaid Expense* — Prepaid expense consists primarily of deposits in the state of Minnesota Debt Service Fund for future general obligation bond payments.

*Capital Assets* — Capital assets are recorded at cost or, for donated assets, at acquisition value. Estimated historical cost has been used when actual cost is not available. Such assets are depreciated or amortized on a straight-line basis over the useful life of the assets.

Estimated useful lives are as follows:

<u>Asset Type</u>	<u>Useful Life</u>
Buildings	30-40 years
Building improvements	15-20 years
Equipment and Furniture	3-20 years
Internally developed software	7 years
Library collections	7 years

Equipment includes all items purchased with an original cost of \$10 and over. Furniture purchased in aggregate above \$250 is capitalized. Buildings, building improvements, and internally developed software include all projects with a cost of \$250 and over for projects started since July 1, 2008, and \$100 and over for projects started prior to July 1, 2008. All land and library collection purchases are capitalized regardless of amount spent.

*Leases and Right to Use Assets* — Minnesota State determines if an arrangement is a lease at inception. Lessee arrangements are included in lease assets and lease liabilities in the statements of net position. Lease assets represent Minnesota State's control of the right to use an underlying asset for the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease assets are recognized at the commencement date based on the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs.

FOR THE YEARS ENDED  
JUNE 30, 2024 AND 2023 (DOLLARS IN THOUSANDS)

Lease assets are amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset. Right to use buildings are amortized over lives ranging from two to 34 years. Right to use equipment is amortized over lives ranging from two to six years. Lease liabilities represent Minnesota State's obligation to make lease payments arising from the lessee arrangement. Lease liabilities are recognized at the commencement date based on the present value of expected lease payments over the lease term, less any lease incentives. Interest expense is recognized ratably over the contract term. The lease term may include options to extend or terminate the lease when it is reasonably certain that Minnesota State will exercise that option. Minnesota State has elected to recognize payments for short-term leases with a lease term of 12 months or less and leases with a present value of less than \$250 as expenses as incurred, and these leases are not included as lease liabilities or right to use lease assets on the statements of net position.

Lessor arrangements are included in lease receivables and deferred inflows of resources in the statements of net position. Lease receivables represent Minnesota State's claim to receive lease payments over the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease receivables are recognized at commencement date based on the present value of expected lease payments over the lease term, reduced by any provision for estimated uncollectible amounts. Interest revenue is recognized ratably over the contract term. Deferred inflows of resources related to leases are recognized at the commencement date based on the initial measurement of the lease receivable, plus any payments received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The deferred inflows related to leases are recognized as lease revenue in a systematic and rational manner over the lease term. Minnesota State recognizes payments received for short-term leases with a lease term of 12 months or less as revenue as the payments are received. Minnesota State also recognizes payments received on leases with an initial calculated net present value of \$250 or less as revenue as the payments are received. These leases are not included as lease receivables or deferred inflows on the statements of net position.

*Subscription Based Information Technology Arrangements (SBITA) and Right to Use Assets* — Minnesota State determines if a contract is a SBITA at inception. The subscription asset is measured at the commencement of the subscription term as the amount of the initial measurement of the subscription liability, payments associated with the SBITA contract made to the SBITA vendor at the commencement of the subscription term, if applicable, and the capitalizable initial implementation costs. The subscription asset is included in capital assets and amortized over the term of the agreement. Minnesota State has elected to recognize payments for SBITAs with a term of 12 months or less and SBITA contracts with a present value of less than \$250 as expenses as incurred, and these SBITAs are not included as subscription liabilities or right to use subscription assets on the statements of net position.

*Unearned Revenue* — Unearned revenue consists primarily of tuition received, but not yet earned for summer session and fall term. It also includes amounts received for unspent bond proceeds, residence hall deposits, and from grants which have not yet been earned under the terms of the agreement. Additionally, it includes food service vendor capital investments that will benefit Minnesota State over the next years. At June 30, 2024 and 2023, the food service vendor capital investment balances were \$3,702 and \$6,155, respectively. The amount of food service revenue recognized in fiscal years 2024 and 2023 was \$1,677 and \$1,972, respectively.

*Long-Term Liabilities* — The state of Minnesota appropriates for and sells general obligation bonds to support construction and renovation of Minnesota State facilities as approved through the state's capital budget process. Minnesota State is responsible for a portion of the debt service on the bonds sold for some college and university projects. Minnesota State may sell revenue bonds and may also enter into lease agreements for certain right to use assets.

Other long-term liabilities include compensated absences, net pension liability, early retirement benefits, other postemployment benefits, workers' compensation claims, notes payable, leases payable, subscriptions payable, and capital contributions payable associated with Perkins Loan agreements with the United States Department of Education.

*Deferred Outflows and Deferred Inflows of Resources* — Deferred outflows of resources represent the consumption of net position by Minnesota State in one period that is applicable to future periods. Deferred inflows of resources represent the acquisition of net position that is applicable to future periods. Deferred outflows and inflows are related to defined benefit pension plans, other postemployment benefits (OPEB), economic gains/losses related to revenue bond, and general obligation bond refunding, which is a result of the difference in the carrying value of the refunded debt and its reacquisition price, and lease revenue.

The following tables summarize deferred outflows and inflows:

	Deferred Outflows of Resources	
	Year Ended June 30	
	2024	2023
<b><u>Related to Pensions</u></b>		
Differences between projected and actual investment earnings	\$ 5	\$ 12,733
Changes in actuarial assumptions	84,537	123,345
Contributions paid to plans subsequent to measurement date	35,295	34,455
Differences between expected and actual economic experience	10,902	4,603
Changes in proportion	22,316	12,717
Total related to pensions	<u>153,055</u>	<u>187,853</u>
<b><u>Related to Other Postemployment Benefits</u></b>		
Contributions paid to plan subsequent to measurement date	5,853	4,601
Changes in actuarial assumptions	17,398	8,871
Differences between expected and actual economic experience	5,077	2,175
Total related to OPEB	<u>28,328</u>	<u>15,647</u>
<b><u>Related to Refunding</u></b>		
Economic loss on refunding of bonds	1,162	1,383
Total	<u>\$ 182,545</u>	<u>\$ 204,883</u>
	Deferred Inflows of Resources	
	Year Ended June 30	
	2024	2023
<b><u>Related to Pensions:</u></b>		
Differences between projected and actual investment earnings	\$ 7,889	\$ -
Changes in actuarial assumptions	57,980	95,411
Differences between expected and actual economic experience	4,422	3,028
Changes in proportion	26,819	36,797
Total related to pensions	<u>97,110</u>	<u>135,236</u>
<b><u>Related to Other Postemployment Benefits</u></b>		
Changes in actuarial assumptions	3,463	4,669
Differences between expected and actual economic experience	8,388	11,581
Total related to OPEB	<u>11,851</u>	<u>16,250</u>
<b><u>Related to Refunding:</u></b>		
Economic gain on refunding of bonds	4,441	4,021
<b><u>Related to Leases:</u></b>		
Lease revenue	10,864	14,146
Total	<u>\$ 124,266</u>	<u>\$ 169,653</u>

*Operating Activities* — Operating activities as reported in the statements of revenues, expenses, and changes in net position are those that generally result from exchange transactions such as payments received for providing services and payments made for services or goods received. Nearly all the expenses are from exchange transactions. Certain significant revenue streams relied upon for operations are recorded as nonoperating revenues, including state appropriations, federal, state, and private grants, and investment income.

*Tuition, Fees, and Sales, Net* — Tuition, fees, and sales are reported net of scholarship allowance. Note 12 to the financial statements provides additional information.

*Restricted Student Payments* — Restricted student payments consist of room and board, sales, and fee revenue restricted for payment of revenue bonds, and are net of scholarship allowance. Note 12 to the financial statements provides additional information.

*Federal Grants* — Minnesota State participates in several federal grant programs. The largest programs include Pell, Supplemental Educational Opportunity Grant, Federal Work Study, and TRIO. In fiscal year 2021 through 2024, Higher Education Emergency Relief Funds (HEERF) grants were provided to the system due to the pandemic. The federal grant revenue related to those grants was \$5,990 and \$68,377 for fiscal years 2024 and 2023, respectively. Federal grant revenue is recognized as nonoperating revenue in accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*. Expenditures under government contracts are subject to review by the granting authority. To the extent, if any, that such a review reduces expenditures allowable under these contracts, the system will record such disallowance at the time the determination is made.

*Capital Grants* — Minnesota State receives federal, state, and private grants which are restricted for the acquisition or construction of capital assets or are in-kind equipment donations.

*Other Postemployment Benefits (OPEB)* — For purposes of measuring the total OPEB liability, deferred outflows, and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the plan and additions to and deductions from the plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. The plan is not funded. Minnesota State recognized an increase in benefit expense of \$3,501 and \$1,442 in fiscal years 2024 and 2023, respectively, related to OPEB. Those increases are comprised of OPEB expense of \$9,354 and \$6,043, net of reduction to expense for yearly contributions of \$5,853 and \$4,601 for fiscal years 2024 and 2023, respectively.

*Defined Benefit Pensions* — For purposes of measuring the net pension liability, deferred outflows, and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the plans and additions to and deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, plan contributions are recognized as of the employer payroll paid dates and benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The actuarially derived net pension liability, deferred outflows, and deferred inflows of resources can vary between years due to actuarial assumption changes, which can result in significant variability between years. For the years ended June 30, 2024 and 2023, Minnesota State recognized a decrease in benefit expense of \$36,081 and \$149,886, respectively, related to defined benefit pensions. The decrease in fiscal year 2024 is comprised of a decrease in expense of \$786 along with a reduction in expense for yearly contributions of \$35,295. The decrease in fiscal year 2023 is comprised of a decrease in expense of \$115,431, along with a reduction in expense for yearly contributions of \$34,455.

*Use of Estimates* — To prepare the basic financial statements in conformity with GAAP, management must make estimates and assumptions. These estimates and assumptions may affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities, at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. The most significant areas that require the use of management’s estimates relate to allowances for uncollectible accounts, compensated absences, scholarship allowances, and workers’ compensation claims.

*Net Position* — The difference between assets and deferred outflows and liabilities and deferred inflows is net position. Net position is further classified for accounting and reporting purposes into the following categories:

- *Net investment in capital assets:* capital assets, net of accumulated depreciation and amortization and outstanding principal balances of debt and other borrowings attributable to the acquisition, construction, or improvement of those assets.
- *Restricted expendable:* net position subject to externally imposed stipulations. Net position restrictions for Minnesota State are as follows:

*Restricted for bond covenants* — revenue bond restrictions.

*Restricted for other* — includes restrictions for the following:

*Capital projects* — restricted for completion of capital projects.

*Debt service* — legally restricted debt repayment.

*Donations* — restricted per donor requests.

*Faculty contract obligations* — for faculty development and travel as required by contracts.

*Loans* — college and university capital contributions for Perkins Loans.

The following table summarizes net position restricted for other:

	Year Ended June 30	
	2024	2023
Capital projects	\$ 552	\$ 448
Debt service	37,135	37,500
Donations	6,737	8,010
Faculty contract obligations	15,890	16,071
Loans	529	806
Total	\$ 60,843	\$ 62,835

- *Unrestricted:* net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of management, the System Office, or the board of trustees.

The system has no formal financial management policy addressing which resources to use when both restricted and unrestricted net position are available for the same purpose. College, university, or System Office leadership that has the delegated authority decides which resources to use at the time expenses are incurred. Factors used to determine which resources to use include relative priorities of the college or university in accordance with the strategic initiatives and externally imposed matching requirements of certain restricted funds. Major capital purchases are many times split funded from multiple restricted and unrestricted funding sources.

*New Accounting Standards* — In June 2022, the GASB issued Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences using a unified model and amending certain previously required disclosures. GASB Statement No. 101 is effective for years beginning after December 15, 2023. The effect GASB statement No. 101 will have on the fiscal year 2025 financial statements has not yet been determined.

In December 2023, the GASB issued Statement No. 102, *Certain Risk Disclosures*, which provides timely information with which to understand and anticipate certain risks to financial condition. GASB Statement No. 102 is effective for years beginning after June 15, 2024. The effect GASB Statement No. 102 will have on the fiscal year 2025 financial statement has not yet been determined.

In April 2024, the GASB issued Statement No. 103, *Financial Reporting Model Improvements*, which is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing accountability. GASB Statement No. 103 is effective for years beginning after June 15, 2025. The effect GASB Statement No. 103 will have on the fiscal year 2026 financial statements has not yet been determined.

In September 2024, the GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*, which is to provide users of government financial statements with essential information about certain types of capital assets. GASB Statement No. 104 is effective for year beginning after June 15, 2025. The effect GASB Statement No. 104 will have on the fiscal year 2026 financial statements has not yet been determined.

*Reclassifications* — Certain prior year amounts have been reclassified to conform to current year presentation. These classifications had no effect on net position previously reported.

## 2. CASH, CASH EQUIVALENTS, AND INVESTMENTS

*Cash and Cash Equivalents* — All balances related to the state appropriation, tuition revenues, and most fees are held in the state treasury. In addition, each campus has at least one local bank account. The activities handled through local banks include financial aid, student payroll, auxiliary, and student activities.

Minnesota Statutes, Section 118A.03, requires that deposits be secured by depository insurance or a combination of depository insurance and collateral securities held in the state's name by an agent of the state. The statutes further require that such insurance and collateral shall be at least ten percent greater than the amount on deposit, except where the collateral is an irrevocable standby letter of credit, in which case the collateral should at least equal the deposits. Board procedure 7.5.1 requires compliance with Minnesota Statutes, Section 118A.03.

Cash and cash equivalents are categorized to give an indication of the level of custodial credit risk. Category 1 includes cash and cash equivalents insured or collateralized with securities held by the state or its agent in Minnesota State's name. All cash and cash equivalents are included in Category 1.

At June 30, 2024 and 2023, the local bank balances were \$107,228 and \$94,301, respectively. These balances were adjusted by items in transit to arrive at the cash in bank balance.

The following table summarizes cash and cash equivalents, including amounts reported as restricted cash:

Carrying Amount	Year Ended June 30	
	2024	2023
Cash, in bank	\$ 78,043	\$ 75,845
Money markets	10,864	13,006
Cash, trustee account (US Bank)	20,688	20,661
Total local cash and cash equivalents	109,595	109,512
Total treasury cash accounts	1,112,245	1,069,405
Grand Total	\$ 1,221,840	\$ 1,178,917

The balance in the state treasury is invested by the Minnesota State Board of Investment (SBI) as part of the state investment pool. This asset is reported as a cash equivalent. The Revenue Fund contracts with the SBI and U.S. Bank, N.A. for investment management services of Revenue Fund cash.

The cash accounts are invested in short term, liquid, high quality debt securities.

*Foreign Currency Risk* — Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. St. Cloud State University has foreign checking accounts, denominated entirely in British Pounds. At June 30, 2024 and 2023, the fair value in U.S. Dollars is \$14 and \$48, respectively.

*Investments* — The Minnesota State Board of Investment (SBI) manages the majority of the state’s investments. All investments managed by the SBI are governed by Minnesota Statutes, Chapters 11A and 356A. Minnesota Statutes, Section 11A.24, broadly restricts investments to obligations and stocks of U.S. and Canadian governments, their agencies and registered corporations, other international securities, short term obligations of specified high quality, restricted participation as a limited partner in venture capital, real estate or resource equity investments, and the restricted participation in registered mutual funds. Funds not invested by SBI must also conform to the above statutes and may be further restricted by bond indentures.

Generally, when applicable, the statutes limit investments to those rated by a nationally recognized rating agency within the top four quality rating categories. The statutes further prescribe the maximum percentage of fund assets that may be invested in various asset classes and contain specific restrictions to ensure the quality of the investments.

SBI is authorized to establish, and has established, combined investment funds. Within statutory requirements and based on detailed analysis of each fund, the SBI has established investment guidelines and benchmarks for all funds under its management. These investment guidelines and benchmarks are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure, and specific performance standards.

*Interest Rate Risk* — Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. Minnesota State complies with Board procedure 7.5.1 that recommends considering fluctuating interest rates and cash flow needs when purchasing short term and long-term debt investments. Interest rate risk information is presented using the weighted average maturity method, which expresses investment time horizons, the period when investments become due and payable in years or months, weighted to reflect the dollar size of individual investments within investment type.

*Credit Risk* — Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Minnesota State policy for reducing its exposure to credit risk is to comply with Minnesota Statutes, Section 118A.04. The statutes limit investments to the top-quality rating categories of a nationally recognized rating agency.

*Custodial Credit Risk* — Custodial credit risk for investments is the risk that in the event of a failure of the counterparty, Minnesota State will not be able to recover the value of the investments that are in the possession of an outside party.

Investments are categorized to give an indication of the level of custodial credit risk. Category 1 includes securities insured, registered, or held by Minnesota State or its agent in Minnesota State's name. All investments are in Category 1.

*Concentration of Credit Risk* — Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Minnesota State policy for reducing this risk of loss is to comply with Board procedure 7.5.1 which recommends investments be diversified by type and issuer.

*Fair Value Reporting* — GASB Statement No. 72 *Fair Value Measurement and Application* sets forth the framework for measuring the fair value of investments based on a hierarchy of valuation inputs. The statement defines fair value as the exit price at the measurement date from the perspective of a market participant that controls the asset or is obliged for the liability.

The hierarchy has three levels:

- *Level 1* — Inputs that reflect unadjusted quoted prices in active markets for identical investments, such as stocks, corporate and government bonds.
- *Level 2* — Inputs, other than quoted prices, that are observable for the asset or liability either directly or indirectly, including inputs from markets that are not considered to be active.
- *Level 3* — Inputs that are unobservable and significant to the fair value measurement.

Minnesota State had the following investments and maturities held in various brokerage accounts and with SBI:

Investment Type	Year Ended June 30, 2024		Level 1	Level 2	Level 3
	Fair Value	Weighted Maturity (Years)			
Corporate/municipal bonds	\$ 4,096	2.55		x	
U.S. agencies	4,387	5.39	x		
Asset backed securities	1	3.25		x	
U.S. treasuries	3,971	1.73	x		
Total	<u>12,455</u>				
Portfolio weighted average maturity		3.29			
Certificates of deposit	11,333			x	
Money market mutual funds	32			x	
Stock	437			x	
Total	<u>\$ 24,257</u>				

Investment Type	Year Ended June 30, 2023		Level 1	Level 2	Level 3
	Fair Value	Weighted Maturity (Years)			
Corporate/municipal bonds	\$ 5,276	2.94		x	
U.S. agencies	4,474	2.82	x		
Asset backed securities	1	3.25		x	
U.S. treasuries	1,843	0.52	x		
Total	<u>11,594</u>				
Portfolio weighted average maturity		2.51			
Certificates of deposit	9,886			x	
Stock	400			x	
Total	<u>\$ 21,880</u>				

### 3. ACCOUNTS RECEIVABLE

The accounts receivable balances are made up primarily of receivables from individuals not paid as of June 30, 2024 and 2023. At June 30, 2024 and 2023, the total accounts receivable balances were \$128,312 and \$119,212, respectively, less an allowance for uncollectible receivables of \$38,040 and \$35,762, respectively.

FOR THE YEARS ENDED  
JUNE 30, 2024 AND 2023 (DOLLARS IN THOUSANDS)

The following table summarizes accounts receivable, net:

	Year Ended June 30	
	2024	2023
Tuition	\$ 50,315	\$ 48,117
Fees	14,433	11,905
Sales and service	8,183	9,973
Room and board	6,057	6,122
Third party obligations	19,164	20,564
Inventory	271	371
Financial aid	4,732	3,376
Capital projects	13,392	11
Direct loans	4,557	2,753
Other	7,208	16,020
Total accounts receivable	<u>128,312</u>	<u>119,212</u>
Allowance for doubtful accounts	<u>(38,040)</u>	<u>(35,762)</u>
Accounts receivable, net	<u>\$ 90,272</u>	<u>\$ 83,450</u>

The allowance for uncollectible accounts has been computed based on the following aging schedule:

Age	Allowance Percentage
Less than 1 year	20
1 to 3 years	50
3 to 5 years	65
Over 5 years	75

#### 4. PREPAID EXPENSE

Prepaid expense consists primarily of funds which have been deposited in the state's Debt Service Fund for future general obligation bond payments in the amounts of \$20,368 and \$22,475 for fiscal years 2024 and 2023, respectively. Minnesota Statutes, Section 16A.641, requires all state agencies to have on hand December 1 of each fiscal year an amount sufficient to pay all general obligations bond principal and interest due and to become due, through July 1 of the second fiscal year. Also, included in prepaid expenses for fiscal years 2024 and 2023 were \$723 and \$1,030, respectively, stemming mostly from prepaid contractual support.

#### 5. STUDENT LOANS RECEIVABLE

Loans receivable balance is made up primarily of loans under the Federal Perkins Loan Program. The federal government provided the funding for those loans. The Perkins Loan Program expired September 30, 2017. No new Perkins loan advances are permitted after June 30, 2018. Funds collected will be returned to the Department of Education and the institution on an annual basis. The Minnesota State loans collection unit and the colleges and universities are responsible for loans collection. As of June 30, 2024, and 2023, the loans receivable for this program totaled \$3,012 and \$5,485, respectively, less an allowance for uncollectible loans of \$30 and \$21, respectively.

The decrease in Federal Perkins Loans is due to continued collection efforts by Minnesota State along with the fact that loans were assigned and accepted back to the U.S. Department of Education in both fiscal years 2024 and 2023. The change in allowance is also contributable to these collections and assignment efforts.

## 6. CAPITAL AND RIGHT TO USE ASSETS

Summaries of changes in capital and right to use assets for fiscal years 2024 and 2023 follow:

	Year Ended June 30, 2024				Ending Balance
	Beginning Balance	Increases	Decreases	Completed Construction	
Capital assets, not depreciated/amortized:					
Land	\$ 86,585	\$ -	\$ -	\$ -	\$ 86,585
Intangible assets	596	-	-	-	596
Construction in progress	90,724	83,211	-	(102,968)	70,967
Total capital assets, not depreciated/amortized	<u>177,905</u>	<u>83,211</u>	<u>-</u>	<u>(102,968)</u>	<u>158,148</u>
Capital and right to use assets, depreciated/amortized:					
Buildings and improvements	3,923,646	1,518	425	102,968	4,027,707
Equipment and furniture	231,777	31,728	10,392	-	253,113
Internally developed software	7,031	2,849	1,677	-	8,203
Right to use buildings and improvements	39,419	5,387	4,868	-	39,938
Right to use equipment	16,561	3,325	600	-	19,286
Right to use subscriptions	36,691	4,945	2,208	-	39,428
Library collections	32,803	4,391	5,274	-	31,920
Total capital and right to use assets, depreciated/amortized	<u>4,287,928</u>	<u>54,143</u>	<u>25,444</u>	<u>102,968</u>	<u>4,419,595</u>
Less accumulated depreciation/amortization:					
Buildings and improvements	2,352,607	120,558	22	-	2,473,143
Equipment and furniture	170,590	13,601	7,497	-	176,694
Internally developed software	2,055	461	1,677	-	839
Right to use buildings and improvements	12,846	7,210	4,671	-	15,385
Right to use equipment	8,448	5,979	600	-	13,827
Right to use subscriptions	7,515	8,927	2,207	-	14,235
Library collections	19,062	4,560	5,274	-	18,348
Total accumulated depreciation/amortization	<u>2,573,123</u>	<u>161,296</u>	<u>21,948</u>	<u>-</u>	<u>2,712,471</u>
Total capital and right to use assets depreciated/amortized, net	<u>1,714,805</u>	<u>(107,153)</u>	<u>3,496</u>	<u>102,968</u>	<u>1,707,124</u>
Total capital and right to use assets, net	<u>\$ 1,892,710</u>	<u>\$ (23,942)</u>	<u>\$ 3,496</u>	<u>\$ -</u>	<u>\$ 1,865,272</u>

FOR THE YEARS ENDED  
JUNE 30, 2024 AND 2023 (DOLLARS IN THOUSANDS)

	Year Ended June 30, 2023				
	Beginning Balance	Increases	Decreases	Completed Construction	Ending Balance
Capital assets, not depreciated/amortized:					
Land	\$ 86,821	\$ 38	\$ 274	\$ -	\$ 86,585
Intangible assets	596	-	-	-	596
Construction in progress	80,822	54,087	-	(44,185)	90,724
Total capital assets, not depreciated/amortized	<u>168,239</u>	<u>54,125</u>	<u>274</u>	<u>(44,185)</u>	<u>177,905</u>
Capital and right to use assets, depreciated/amortized:					
Buildings and improvements	3,879,061	400	-	44,185	3,923,646
Equipment and furniture	223,880	14,801	6,904	-	231,777
Internally developed software	6,061	1,781	811	-	7,031
Right to use buildings and improvements	15,084	25,289	954	-	39,419
Right to use equipment	13,397	4,071	907	-	16,561
Right to use subscriptions	33,123	3,568	-	-	36,691
Library collections	33,548	4,532	5,277	-	32,803
Total capital and right to use assets, depreciated/amortized	<u>4,204,154</u>	<u>54,442</u>	<u>14,853</u>	<u>44,185</u>	<u>4,287,928</u>
Less accumulated depreciation/amortization:					
Buildings and improvements	2,233,662	118,945	-	-	2,352,607
Equipment and furniture	165,662	12,523	7,595	-	170,590
Internally developed software	2,493	577	1,015	-	2,055
Right to use buildings and improvements	5,284	8,516	954	-	12,846
Right to use equipment	4,326	4,856	734	-	8,448
Right to use subscriptions	-	7,515	-	-	7,515
Library collections	19,653	4,686	5,277	-	19,062
Total accumulated depreciation/amortization	<u>2,431,080</u>	<u>157,618</u>	<u>15,575</u>	<u>-</u>	<u>2,573,123</u>
Total capital and right to use assets depreciated/amortized, net	<u>1,773,074</u>	<u>(103,176)</u>	<u>(722)</u>	<u>44,185</u>	<u>1,714,805</u>
Total capital and right to use assets, net	<u>\$ 1,941,313</u>	<u>\$ (49,051)</u>	<u>\$ (448)</u>	<u>\$ -</u>	<u>\$ 1,892,710</u>

## 7. ACCOUNTS PAYABLE

Accounts payable represent amounts due for goods received and services performed prior to the end of the fiscal year. The following table summarizes accounts payable:

	Year Ended June 30	
	2024	2023
Purchased services	\$ 15,186	28,408
Other payables	7,106	5,484
Capital projects	6,651	5,898
Grants, loans and scholarships	5,799	2,914
Supplies	2,725	4,460
Employee benefits	1,742	6,954
Interest	1,687	1,823
Repairs and maintenance	716	940
Inventory	676	1,041
Total accounts payable	<u>\$ 42,288</u>	<u>\$ 57,922</u>

In addition, as of June 30, 2024 and 2023, Minnesota State had payable from restricted assets in the amounts of \$13,336 and \$2,840, respectively, which were related to capital projects financed by general obligation bonds and revenue bonds.

## 8. LONG-TERM OBLIGATIONS

Summaries of amounts due within one year are reported in the current liability section of the statements of net position.

The changes in long-term obligations for fiscal years 2024 and 2023 follow:

	Year Ended June 30, 2024				
	Beginning Balance	Increases	Decreases	Ending Balance	Current Portion
Liabilities for:					
Bond premium	\$ 29,958	\$ 778	\$ 4,393	\$ 26,343	\$ -
General obligation bonds	153,796	6,022	20,313	139,505	17,371
Leases	33,010	8,713	13,131	28,592	9,229
Subscriptions	29,068	4,944	9,268	24,744	8,564
Notes payable	22,855	-	1,126	21,729	1,202
Revenue bonds	171,365	-	13,355	158,010	15,590
Capital contributions payable	6,952	-	2,370	4,582	901
Total long-term obligations	<u>\$ 447,004</u>	<u>\$ 20,457</u>	<u>\$ 63,956</u>	<u>\$ 403,505</u>	<u>\$ 52,857</u>
	Year Ended June 30, 2023				
	Beginning Balance	Increases	Decreases	Ending Balance	Current Portion
Liabilities for:					
Bond premium	\$ 34,552	\$ 443	\$ 5,037	\$ 29,958	\$ -
General obligation bonds	171,785	2,557	20,546	153,796	18,440
Leases	17,704	29,727	14,421	33,010	10,475
Subscriptions	33,123	3,568	7,623	29,068	7,899
Notes payable	23,576	45	766	22,855	1,126
Revenue bonds	186,505	-	15,140	171,365	13,355
Capital contributions payable	11,263	-	4,311	6,952	1,300
Total long-term obligations	<u>\$ 478,508</u>	<u>\$ 36,340</u>	<u>\$ 67,844</u>	<u>\$ 447,004</u>	<u>\$ 52,595</u>

The changes in other compensation benefits for fiscal years 2024 and 2023 follow:

	Year Ended June 30, 2024				
	Beginning Balance	Increases	Decreases	Ending Balance	Current Portion
Liabilities for:					
Compensated absences	\$ 152,097	\$ 24,602	\$ 18,252	\$ 158,447	\$ 19,014
Early termination benefits	2,815	2,309	2,752	2,372	2,310
Other postemployment benefits	72,570	25,182	4,601	93,151	5,705
Workers' compensation	4,769	2,037	2,662	4,144	2,528
Total other compensation benefits	<u>\$ 232,251</u>	<u>\$ 54,130</u>	<u>\$ 28,267</u>	<u>\$ 258,114</u>	<u>\$ 29,557</u>
	Year Ended June 30, 2023				
	Beginning Balance	Increases	Decreases	Ending Balance	Current Portion
Liabilities for:					
Compensated absences	\$ 151,237	\$ 19,303	\$ 18,443	\$ 152,097	\$ 18,252
Early termination benefits	2,130	2,688	2,003	2,815	2,753
Other postemployment benefits	71,437	9,714	8,581	72,570	5,168
Workers' compensation	3,603	2,600	1,434	4,769	3,052
Total other compensation benefits	<u>\$ 228,407</u>	<u>\$ 34,305</u>	<u>\$ 30,461</u>	<u>\$ 232,251</u>	<u>\$ 29,225</u>

*Bond Premium* — Bonds were issued in fiscal years 2024 and 2023, resulting in net premiums of \$778 and \$443, respectively. Amortization is calculated using the straight-line method and amortized over the average remaining life of the bonds.

*General Obligation Bonds* — The state of Minnesota sells general obligation bonds to finance Minnesota State capital projects. The interest rate on these bonds ranges from 1.6 to 4.4 percent. Minnesota State is responsible for paying one third of the debt service for certain general obligation bonds sold for capital projects, as specified in the authorizing legislation. This debt obligation is allocated to the colleges and universities based upon the specific projects funded.

*Leases* — Liabilities for leases include those leases that are generally defined as one that transfers benefits and risk of ownership to the lessee. Annual principal repayments in future years for real estate leases range between \$10 and \$6,145 discounted at an imputed interest rate of 3.5 percent, with the last repayment due in fiscal year 2055. Annual principal repayments in future years for equipment leases range between \$6 and \$3,087, discounted at an imputed interest rate of 3.5 percent, with the last repayment due in fiscal year 2029. Note 11 to the financial statements provides additional information.

*Subscriptions* — Liabilities for subscription technology arrangements include those contracts that convey control of the right to use another party's IT software, alone or in a combination with tangible capital assets (the underlying IT assets) as specified in the contract for a period of time. Annual principal repayments in future years for subscription liabilities range between \$1,388 and \$8,564 discounted at an imputed interest rate of 3.5 percent, with the last repayment due in fiscal year 2030.

*Notes Payable* — Notes payable consist of energy efficiency loans granted by energy companies in order to improve energy efficiency in college and university buildings. The interest rates for the energy loans are tied to the prime interest rate at the time of the project. The interest rate for the financing agreements ranges from 2.4 percent to 4.92 percent.

All projects completed under Minnesota Statutes, Section 16B.32, the State Retrofit Program and the State/Minnegasco Program are interest free loans. Projects completed under Minnesota Statutes, Sections 16C.14 and 16C.144, have an interest component.

*Revenue Bonds* — The Revenue Fund is authorized by Minnesota Statutes, Section 136F.98, to issue revenue bonds whose aggregate principal shall not exceed \$405,000 at any time. The proceeds of these bonds are used to finance the acquisition, construction, and renovation of buildings for residence halls, student unions, food services, parking facilities, and wellness centers at an institution. Revenue bonds currently outstanding have interest rates of 2.5 percent to 5.0 percent.

The revenue bonds are payable solely from and collateralized by an irrevocable pledge of revenues to be derived from the operation of the financed buildings and from student fees. These revenue bonds are payable through fiscal year 2038. Annual principal and interest payments on the bonds are expected to require less than 22.0 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$186,977. Principal and interest paid for the current year and total customer net revenues were \$19,972 and \$110,760, respectively.

In addition, Minnesota North College – Itasca campus issued revenue bonds through the Itasca County Housing Redevelopment Authority that are payable through 2026. These bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings. Annual principal and interest payments on the bonds are expected to require less than 30.0 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$521. For the current year, principal and interest paid, and total customer net revenues were \$176 and \$507, respectively. These revenue bonds have a variable interest rate of 3.4 percent to 3.65 percent.

*Capital Contributions Payable* — The liabilities of \$4,583 and \$6,952 at June 30, 2024 and 2023, respectively, represent the amount Minnesota State would owe the federal government if it were to discontinue the Perkins loan program. Repayments are based on collections on the Perkins Loans Program.

*Compensated Absences* — Minnesota State employees accrue vacation, sick, and compensatory leave at various rates within limits specified in the collective bargaining agreements. The liability for compensated absences will be converted to a health care savings plan account or severance pay under specific conditions as defined in bargaining unit contracts. This leave is liquidated only at the time of termination from state employment.

*Early Termination Benefits* — Early termination benefits are benefits received for discontinuing service earlier than planned, as well as the right to continue, at the employer’s expense, health insurance benefits until death. Note 9 to the financial statements provides additional information.

*Other Postemployment Benefits* — Other postemployment benefits are health insurance benefits for certain retired employees under a single employer fully insured plan. Under the health benefits program, retirees are required to pay 100 percent of the total premium cost. Since the premium is a blended rate determined on the entire active and retiree population, the retirees are receiving an implicit rate subsidy. Note 10 to the financial statements provides additional information.

*Workers’ Compensation* — The state of Minnesota Department of Management and Budget manages the self-insured workers’ compensation claims activities. The reported liability for workers’ compensation of \$4,144 and \$4,769 at June 30, 2024 and 2023, respectively, is based on claims filed for injuries to state employees occurring prior to the fiscal year end and is an undiscounted estimate of future payments.

*Net Pension Liability* — The net pension liability of \$341,987 and \$374,740 at June 30, 2024 and 2023, respectively, is the proportionate share of the unfunded pension liability of the defined benefit pension plans as required by GASB Statement No. 68. Note 14 to the financial statements provides additional information.

Principal and interest payment schedules are provided in the table below for general obligation bonds, revenue bonds, leases, notes payable, and subscriptions. There are no payment schedules for bond premium, compensated absences, early termination benefits, other postemployment benefits, workers’ compensation, net pension liability, or capital contributions payable.

Fiscal Years	Bonds		Revenue Bonds	
	Principal	Interest	Principal	Interest
2025	\$ 17,371	\$ 6,017	\$ 15,590	\$ 6,190
2026	16,754	5,172	19,260	5,422
2027	14,910	4,453	19,180	4,565
2028	13,460	3,808	17,395	3,757
2029	11,437	3,242	18,200	2,989
2030-2034	41,963	10,162	60,080	6,164
2035-2039	19,155	3,052	8,305	401
2040-2041	4,455	351	-	-
Total	\$ 139,505	\$ 36,257	\$ 158,010	\$ 29,488

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Long-Term Obligation Repayment Schedule

Fiscal Years	Leases		Notes Payable	
	Principal	Interest	Principal	Interest
2025	\$ 9,229	\$ 1,075	\$ 1,202	\$ 478
2026	6,040	994	1,283	447
2027	4,904	1,050	1,288	413
2028	2,690	582	1,287	384
2029	1,768	384	1,377	355
2030-2034	3,431	979	7,493	1,291
2035-2039	152	111	6,264	496
2040-2044	136	144	1,535	31
2045-2049	122	176	-	-
2050-2054	109	208	-	-
2055	11	23	-	-
Total	<u>\$ 28,592</u>	<u>\$ 5,726</u>	<u>\$ 21,729</u>	<u>\$ 3,895</u>

Long-Term Obligation Repayment Schedule

Fiscal Years	Subscriptions	
	Principal	Interest
2025	\$ 8,564	\$ 710
2026	6,270	732
2027	4,466	677
2028	2,509	418
2029	1,547	266
2030	1,388	318
Total	<u>\$ 24,744</u>	<u>\$ 3,121</u>

9. EARLY TERMINATION BENEFITS

Early termination benefits are defined as benefits received for discontinuing services earlier than planned.

Minnesota Statutes section 136F.481 authorizes the Minnesota State Colleges and Universities Board of Trustees to implement an early separation incentive program (BESI). Additionally, certain bargaining unit contracts, Minnesota State College Faculty (MSCF), Inter Faculty Organization (IFO), and Minnesota State University Association of Administrative Service Faculty (MSUAASF), provide for this benefit. The following is a description of the different benefit arrangements, including number of employees or retired faculty receiving the benefit, and the amount of future liability as of the end of fiscal years 2024 and 2023.

*Board Early Separation Incentive (BESI) Program* — Employees of Minnesota State accepted incentives in the form of contributions to a health care savings plan and cash payments in return for voluntarily separating from employment by the system.

The number of employees who received this benefit and the amount of future liability as of the end of fiscal years 2024 and 2023 follow:

Fiscal Year	Number of Employees	Future Liability
2024	35	\$ 1,660
2023	28	1,999

*Minnesota State College Faculty (MSCF) contract* — The MSCF contract allows former Minnesota Community College Faculty Association (MCCFA) faculty members who meet certain eligibility and a combination of age and years of service requirements to receive an early retirement incentive cash payment based on base salary, and health insurance paid for one year after separation. The cash incentive can be paid either in one or two payments.

The number of retired faculty who received this benefit and the amount of future liability as of the end of fiscal years 2024 and 2023 follow:

Fiscal Year	Number of Faculty	Future Liability
2024	9	\$ 173
2023	16	579

The MSCF contract allows former United Technical College Educators (UTCE) faculty members who meet certain eligibility and a combination of age and years of service requirements, to receive either an early retirement incentive cash payment, the right to continue, at the employer’s expense, health insurance benefits until age 65 or death; or a combination of both. The cash incentive can be paid either in one or more payments. There were no retired faculty who received this benefit as of the end of fiscal years 2024 and 2023.

*Inter Faculty Organization (IFO) contract* — The IFO contract allows faculty members who meet certain eligibility and combination of age and years of service requirements to receive an early retirement incentive cash payment based on base salary at time of separation, as well as an amount equal to the employer’s contribution for one year of health insurance premiums deposited in his/her health care savings plan at time of separation. The cash incentive can be paid either in one or two payments.

The number of retired faculty who received this benefit and the amount of future liability for faculty as of the end of fiscal years 2024 and 2023 follow:

Fiscal Year	Number of Faculty	Future Liability
2024	6	\$ 223
2023	3	100

*Minnesota State University Association of Administrative Service Faculty (MSUAASF) contract* — The MSUAASF contract allows faculty members who meet certain eligibility and combination of age and years of service requirements to receive an early retirement incentive cash payment based on base salary at time of separation, as well as an amount equal to the employer’s contribution for one year’s health insurance premiums deposited in his/her health care savings plan at time of separation. The cash incentive can be paid either in one or two payments.

The number of retired faculty who received this benefit and the amount of future liability for faculty as of the end of fiscal years 2024 and 2023 follow:

Fiscal Year	Number of Faculty	Future Liability
2024	7	\$ 316
2023	7	137

10. OTHER POSTEMPLOYMENT BENEFITS

*Plan Description* — Minnesota State provides health insurance benefits for certain retired employees under the “Minnesota State Colleges and Universities Postretirement Medical Plan”, a single employer fully insured plan, as required by Minnesota Statutes, 471.61, Subdivision 2B. Active employees who retire when eligible to receive a retirement benefit from a Minnesota public pension plan and do not participate in any other health benefits program providing coverage similar to that herein described, will be eligible to continue coverage with respect to both themselves and their eligible dependent(s) under the plan. Retirees are required to pay 100 percent of the total premium cost. Since the premium is a blended rate determined on the entire active and retiree population, the retirees are receiving an implicit rate subsidy.

As of the July 1, 2022 actuarial valuation, the following current and former employees were covered by benefit terms under the plan:

Active employees	11,607
Inactive employees or beneficiaries currently receiving benefits	462
Inactive employees entitled to but not yet receiving benefits	-
Total	12,069

*Actuarial Methods and Assumptions* — The total other postemployment benefits (OPEB) liability for Minnesota State at June 30, 2024 was measured as of July 1, 2023 and was determined by an actuarial valuation as of July 1, 2022 that was rolled forward to determine the June 30, 2024 total OPEB liability. The total OPEB liability as of June 30, 2023 was determined by an actuarial valuation as of July 1, 2022.

The total OPEB liability was measured based on the following actuarial assumptions:

Payroll Growth	3.0 percent
Inflation	2.25 percent per year
Initial Medical Trend Rate	8.4 percent
Ultimate Medical Trend Rate	3.7 percent
Year Ultimate Trend Rate Reached	2073

*Discount Rate* — The discount rate used to measure the total OPEB liability at June 30, 2023 and 2022 was 3.65 percent and 3.54 percent, respectively. The discount rate was based on a municipal bond rate based on the 20-year Bond Buyer GO Index as of the end of June 2023 and 2022. The plan is not funded by assets in a separate trust. Therefore, the municipal bond rate was applied to all period of projected benefit payments to determine the total OPEB liability.

*Changes in Total OPEB Liability* — The changes in total OPEB liability are as follows:

	2024	2023
Balance, Beginning of Year	\$ 72,570	\$ 71,437
Changes for the Year		
Service Cost	5,808	5,563
Interest	2,694	1,613
Changes in Assumptions	12,875	(3,935)
Differences Between Expected and Actual Economic Experience	3,805	2,538
Benefit Payments	(4,601)	(4,646)
Net Changes	20,581	1,133
Balance, End of Year	\$ 93,151	\$ 72,570

There have been no changes in benefit terms since the previous valuation.

Changes were made in assumptions that affect the total OPEB liability since the prior valuation. The projected mortality improvement scale assumption was updated to Scale MP-2021. The annual medical claims costs and premiums were updated based on recent experience. The discount rate was increased from 3.54 percent to 3.65 percent. The annual medical trend was updated based on recent trend surveys, short-term expectations specific to Minnesota State plans, and adjustment to short-term trend rates to estimate the impact of the current general inflation environment, and the current version of the SOA-Getzen trend model.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate* — The following presents the Minnesota State total OPEB liability calculated using the discount rate above, as well as the total OPEB liability if it were calculated using a discount rate that is one percentage lower or one percentage higher than the current discount rate:

	Sensitivity of Total OPEB Liability to Changes in the Discount Rate			
	2024		2023	
	Percent	Amount	Percent	Amount
1 Percent Lower	2.65	\$ 98,123	2.54	\$ 76,115
Current Discount Rate	3.65	93,151	3.54	72,570
1 Percent Higher	4.65	88,237	4.54	69,003

*Sensitivity of Total OPEB Liability to Changes in the Healthcare Cost Trend Rates* — The following presents the total OPEB liability, calculated using the healthcare cost trend rates, that is one percentage lower (7.4 percent decreasing to 2.7 percent) or one percentage higher (9.4 percent decreasing to 4.7 percent) than the current healthcare cost trend rate (8.4 percent decreasing to 3.7 percent):

	Sensitivity of Total OPEB Liability to Changes in the Health Care Trend Rate			
	2024		2023	
1 Percent Lower	\$	83,856	\$	65,790
Current Trend Rate		93,151		72,570
1 Percent Higher		103,919		80,404

*OPEB Expense and Deferred Outflows and Deferred Inflows of Resources* — For the years ended June 30, 2024 and 2023, Minnesota State recognized an increase in benefit expense of \$9,354 and \$6,043, respectively, related to OPEB.

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At June 30, 2024 and 2023, Minnesota State reported deferred outflows and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	
	Year Ended June 30	
	2024	2023
Changes in actuarial assumptions	\$ 17,398	\$ 8,871
Differences between expected and actual economic experience	5,077	2,175
Contributions made subsequent to measurement date	5,853	4,601
Total	\$ 28,328	\$ 15,647

	Deferred Inflows of Resources	
	Year Ended June 30	
	2024	2023
Changes in actuarial assumptions	\$ 3,463	\$ 4,669
Differences between expected and actual economic experience	8,388	11,581
Total	\$ 11,851	\$ 16,250

Amounts reported as deferred outflows of resources related to OPEB resulting from Minnesota State contributions subsequent to the measurement date and before the end of the fiscal year will be recognized as a reduction of the total OPEB liability in the following fiscal year.

Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year	Amount
2025	\$ 1,134
2026	976
2027	1,674
2028	2,187
2029	2,169
Thereafter	2,484
Total	\$ 10,624

## 11. LEASE AGREEMENTS

*Lessee Agreements* — Minnesota State is committed under various leases primarily for building space. The leases expire at various dates through 2055. In accordance with GASB Statement No. 87, Minnesota State records right to use assets and lease liabilities based on the present value of expected payments over the lease term of the respective leases. The expected payments are discounted using the interest rate charged on the lease, if available, or otherwise discounted using the system’s imputed interest rate of 3.5 percent. See Note 6 for information on right to use assets and associated accumulated depreciation and amortization. See Note 8 for the future payment schedule.

*Lessor Agreements* — Minnesota State has entered in several lease agreements, primarily for building space. Minnesota State records lease receivables and deferred inflows of resources based on the present value of expected receipts over the term of the respective leases. The expected receipts are discounted using the interest rate charged on the lease or using the system’s imputed interest rate of 3.5 percent. During the years ended June 30, 2024 and 2023, Minnesota State recognized revenues and interest income of \$3,058 and \$279, and \$3,277 and \$194 respectively, related to these lease agreements.

Total future minimum payments to be received under lessor agreements are as follows:

Fiscal Years	Principal	Interest
2025	\$ 2,712	\$ 344
2026	2,243	381
2027	1,205	234
2028	720	191
2029	651	204
2030-2034	2,075	842
2035-2039	161	99
2040-2043	80	69
Total	<u>\$ 9,847</u>	<u>\$ 2,364</u>

## 12. TUITION, FEES, SALES, AND ROOM AND BOARD

The following table provides information related to tuition, fees, and sales revenue:

	Year Ended June 30					
	2024			2023		
	Gross	Scholarship Allowance	Net	Gross	Scholarship Allowance	Net
Tuition	\$ 776,196	\$ (263,061)	\$ 513,135	\$ 752,625	\$ (246,314)	\$ 506,311
Fees	100,272	(25,526)	74,746	93,458	(21,120)	72,338
Sales and room and board	94,221	(7,960)	86,261	93,327	(6,998)	86,329
Restricted student payments	106,050	(5,714)	100,336	98,316	(4,097)	94,219
Total	<u>\$ 1,076,739</u>	<u>\$ (302,261)</u>	<u>\$ 774,478</u>	<u>\$ 1,037,726</u>	<u>\$ (278,529)</u>	<u>\$ 759,197</u>

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13. OPERATING EXPENSES BY FUNCTIONAL CLASSIFICATION

The following tables provide information related to operating expenses by functional classification:

Description	Year Ended June 30, 2024				
	Salaries	Benefits	Other	Interest	Total
Academic support	\$ 149,625	\$ 55,490	\$ 84,558	\$ 739	\$ 290,412
Institutional support	130,260	55,230	142,728	809	329,027
Instruction	579,851	194,540	135,859	2,842	913,092
Public service	7,501	2,329	7,609	36	17,475
Research	8,479	2,567	6,874	41	17,961
Student services	188,461	67,144	102,066	926	358,597
Auxiliary enterprises	43,238	13,710	128,364	5,265	190,577
Scholarships and fellowships	-	-	82,250	-	82,250
GASB 68/75 expense	-	(32,580)	-	-	(32,580)
Less interest expense	-	-	-	(10,658)	(10,658)
Total operating expenses	\$ 1,107,415	\$ 358,430	\$ 690,308	\$ -	\$ 2,156,153

Description	Year Ended June 30, 2023				
	Salaries	Benefits	Other	Interest	Total
Academic support	\$ 147,127	\$ 52,609	\$ 88,203	\$ 825	\$ 288,764
Institutional support	121,724	50,940	146,960	707	320,331
Instruction	571,091	187,714	148,199	3,375	910,379
Public service	6,727	1,961	7,734	35	16,457
Research	6,156	1,724	6,763	32	14,675
Student services	171,931	59,809	101,322	959	334,021
Auxiliary enterprises	41,691	13,246	118,432	5,574	178,943
Scholarships and fellowships	-	-	74,299	-	74,299
GASB 68/75 expense	-	(148,444)	-	-	(148,444)
Less interest expense	-	-	-	(11,507)	(11,507)
Total operating expenses	\$ 1,066,447	\$ 219,559	\$ 691,912	\$ -	\$ 1,977,918

14. EMPLOYEE PENSION PLANS

Minnesota State participates in both mandatory and voluntary retirement plans. Mandatory plans include the State Employees Retirement Fund, administered by the Minnesota State Retirement System; the Teachers Retirement Fund, administered by the Teachers Retirement Association; and the General Employees Retirement Fund, administered by the Public Employees Retirement Association. Normal retirement age for employees covered by these defined benefit plans ranges from age 62 to age 66 depending upon employment date and years of service. Additionally, Minnesota State participates in a Defined Contribution Retirement Plan which is available to faculty, system administrators and other unclassified employees.

*State Employees Retirement Fund*

Plan Description —The State Employees Retirement Fund (SERF) is administered by the Minnesota State Retirement System (MSRS) and is established and administered in accordance with Minnesota Statutes, Chapters 352 and 356. SERF includes the General Employees Retirement Plan (General Plan), a multiple-employer, cost-sharing defined benefit plan, and three single-employer defined benefit plans. All state of Minnesota employees who are not members of another plan are covered by the General Plan.

Benefits Provided — MSRS provides retirement, disability, and death benefits through the State Employees Retirement Fund. Benefit provisions are established by state statute and can only be modified by the state legislature. Benefits are based on a member’s age, years of credit, and the highest average salary for any sixty successive months of allowable service at termination of service. Benefit increases are provided to benefit recipients each January. Annuitants receive annual benefit increases of 1.0 percent through 2023, and 1.5 percent thereafter. For retirements starting after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age (not applicable to Rule of 90 retirees, disability benefit recipients, or survivors).

Retirement benefits can be computed using one of two methods: The Step formula and the Level formula. Members hired before July 1, 1989, may use the Step or Level formula, whichever is greater. Members hired on or after July 1, 1989, must use the Level formula. Each formula converts years and months of service to a certain percentage. Under the Step formula, members receive 1.2 percent of the high-five average salary for each of the first 10 years of covered service, plus 1.7 percent for each year thereafter. It also includes full benefits under the Rule of 90 (age plus years of allowable service equals 90). In contrast, the Level formula does not include the Rule of 90. Under the Level formula, members receive 1.7 percent of the high-five average salary for all years of covered service, and full benefits are available at normal retirement age.

Contributions — Minnesota Statutes Chapter 352 sets the rates for employer and employee contributions. Eligible General Plan members were required to contribute 5.5 and 6.0 percent of their annual covered salary in fiscal years 2024 and 2023. Participating employers were required to contribute 6.25 percent of employee annual covered salary in fiscal years 2024 and 2023. The Minnesota State contributions to the General Plan for the fiscal years ending June 30, 2024 and 2023 were \$16,725 and \$16,283, respectively. These contributions were equal to the contractually required contributions for each year as set by state statute.

Actuarial Assumptions — The Minnesota State net pension liability was measured as of June 30, 2023 and 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The total pension liability was determined using the following actuarial assumptions:

Measurement Date	June 30, 2023	June 30, 2022
Inflation	2.25 percent per year	2.25 percent per year
Active member payroll growth	3.00 percent per year	3.00 percent per year
Investment rate of return	7.00 percent	6.75 percent

Salary increases for the June 30, 2023 and 2022 valuation were equal to reported salary at valuation date increased according to the rate table, to current fiscal year and annually each future year. Prior year salary is annualized for members with less than one year of service. Mortality rates for active members, retirees, survivors and disabilitants were based on Pub-2010 mortality tables adjusted for mortality improvements using projections scale MP-2018. Benefit increases for retirees were assumed to be 1.0 percent through December 31, 2023 and 1.5 percent thereafter.

Actuarial assumptions used in the June 30, 2023 and 2022 valuations were based on the last experience study dated June 27, 2019 and a review of inflation and investment return assumptions, dated June 29, 2023. The Allowance for Combined Service Annuity assumptions are based on an analysis completed by the LCPR actuary and a documented in a report dated October 2016.

The long-term expected rate of return on pension plan investments used in the determination of the total pension liability is 7.0 percent. The expected rate of return was determined using a building-block method. Best estimates for expected future real rates of return (expected returns, net of inflation) were developed for each asset class using both long-term historical returns and long-term capital market expectations from a number of investment management and consulting organizations. The asset class estimates and the target allocations were then combined to produce geometric, long-term expected rate of return for the portfolio.

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Inflation expectations were applied to derive the nominal rate of return for the portfolio. For each major asset class that is included in the pension fund target asset allocation as of the June 30, 2023 measurement date, these best estimates are summarized in the following table:

Asset Class	Target Allocation Percentage	Long-Term Expected Real Rate of Return (Geometric Mean) Percentage
Domestic equity	34	5.10
International equity	16	5.30
Private markets	25	5.90
Fixed income	25	0.75
Total	100	

Discount Rate — The discount rate used to measure the total pension liability as of June 30, 2023 and 2022, was 7.0 percent and 6.75 percent, respectively.

At June 30, 2023 and 2022, the projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the current statutory contribution rates. Based on these assumptions, the pension plan fiduciary net position was available to make all projected future benefit payments of current plan members. As a result, the long-term expected rate of return of 7.0 percent and 6.75 percent, respectively, on pension plan investments was applied to all periods of projected benefit payments to determine total pension liability.

Net Pension Liability — At June 30, 2024 and 2023, Minnesota State reported a liability of \$66,922 and \$119,526, respectively, for its proportionate share of MSRS' net pension liability. The net pension liability was measured as of June 30, 2023 and 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The Minnesota State proportion of the net pension liability was based on the employer contributions received by MSRS during the measurement period July 1, 2022, through June 30, 2023, and July 1, 2021, through June 30, 2022, relative to the total employer contributions received from all of MSRS's participating employers. At June 30, 2024 and 2023, the Minnesota State proportion was 6.97 percent and 7.27 percent, respectively.

Changes have been made in plan provisions that affect the measurement of the total pension liability since the prior measurement date. The member contribution rate was changed from 6.0 percent to 5.5 percent of pay for two years, effective July 1, 2023 (also applies to unclassified members). An additional one-time direct state aid contribution of \$76.4 million will be contributed to the plan on October 1, 2023. The benefit increase delay for early retirements on or after January 1, 2024 was eliminated. A one-time, non-compounding benefit increase of 1.00% will be payable in a lump sum for calendar year 2024 by March 31, 2024. The vesting period for members hired after June 30, 2010 was changed from five years to three years.

Changes have been made in assumptions that affect the measurement of the total pension liability since the prior measurement date. The long-term investment rate of return and the single discount rate were changed from 7.5 percent to 7.0 percent.

Pension Liability Sensitivity — The following presents the Minnesota State proportionate share of the net pension liability, calculated using the discount rate disclosed above, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	Sensitivity of Net Pension Liability at Current Single Discount Rate			
	2024		2023	
	Percent	Amount	Percent	Amount
1 Percent Lower	6.00	\$ 225,602	5.75	\$ 280,502
Current Discount Rate	7.00	66,922	6.75	119,526
1 Percent Higher	8.00	(54,904)	7.75	(13,636)

Pension Plan Fiduciary Net Position — Detailed information about the pension plan’s fiduciary net position is available in the MSRS Annual Financial Comprehensive Report, available on the MSRS website at [www.msrs.state.mn.us/annual-reports](http://www.msrs.state.mn.us/annual-reports).

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions — For the years ended June 30, 2024 and 2023, Minnesota State recognized an increase in benefit expense of \$11,853 and a decrease in benefit expense of \$54,948, respectively, related to pensions. At June 30, 2024 and 2023, Minnesota State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	
	Year Ended June 30	
	2024	2023
Differences between projected and actual investment earnings	\$ -	\$ 5,696
Changes in actuarial assumptions	52,244	81,836
Contributions paid to MSRS subsequent to measurement date	16,725	16,283
Differences between expected and actual economic experience	8,044	932
Changes in proportion	852	1,277
Total	\$ 77,865	\$ 106,024

	Deferred Inflows of Resources	
	Year Ended June 30	
	2024	2023
Differences between projected and actual investment earnings	\$ 6,674	\$ -
Changes in actuarial assumptions	56,372	43,460
Differences between expected and actual economic experience	460	767
Changes in proportion	5,028	4,733
Total	\$ 68,534	\$ 48,960

Amounts reported as deferred outflows of resources related to pensions resulting from Minnesota State contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the following fiscal year.

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year	Amount
2025	\$ (5,242)
2026	(3,979)
2027	12,165
2028	(10,338)
Total	<u>\$ (7,394)</u>

*Teachers Retirement Fund*

Plan Description — The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund (TRF). TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. TRA is a separate statutory entity and administered by a board of trustees. The board consists of four active members, one retired member and three statutory officials.

State university, community college, and technical college teachers first employed by Minnesota State may elect TRA coverage within one year of eligible employment. Alternatively, these teachers may elect coverage through the Defined Contribution Retirement Plan (DCR) administered by Minnesota State.

Benefits Provided — TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statute and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any consecutive sixty months of formula service, age, and formula service credit at termination of service. TRA members belong to either the Basic or Coordinated plan. Benefit increases for retirees are 1.0 percent through January 2023, then increasing by 0.1 percent each year up to 1.5 percent annually. Beginning July 1, 2024, eligibility for receipt of the first cost of living adjustment will be changed to normal retirement age. Members who retire under Rule-of-90 or are at least age 62 with 30 years of service are exempt from this delay of cost of living adjustment.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described:

Tier I Benefits

Tier I	Step Rate Formula	Percentage
Basic	First ten years of service	2.2 percent per year
	All years after	2.7 percent per year
Coordinated	First ten years if service years are up to July 1, 2006	1.2 percent per year
	First ten years if service years are July 1, 2006 or after	1.4 percent per year
	All other years of service if service years are up to July 1, 2006	1.7 percent per year
	All other years of service if service years are July 1, 2006 or after	1.9 percent per year

With these provisions:

- Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- 3.0 percent per year early retirement reduction factor for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

## Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members is applied. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for coordinated members and 2.7 percent for basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statute. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66. Effective July 1, 2025, the normal retirement age for Tier II members will decrease from 66 to 65. Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest. The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

Contributions — Minnesota Statute Chapter 354 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature. TRA Basic Plan members and Coordinated Plan members were required to contribute 11.25 percent and 7.75 percent, respectively, of their annual covered salary in fiscal year 2024. In fiscal year 2023, TRA Basic Plan members and Coordinated Plan members were required to contribute 11.0 percent and 7.5 percent, respectively, of their annual covered salary. In fiscal year 2024 the employer was required to contribute 12.75 percent of pay for Basic Plan members and 8.75 percent for Coordinated Plan members. In fiscal year 2023, the employer was required to contribute 12.55 percent of pay for Basic Plan members and 8.55 percent for Coordinated Plan members. Minnesota State contributions to the TRA for the fiscal years ended June 30, 2024 and 2023, were \$17,987 and \$17,507, respectively. These contributions were equal to the required contributions for each year as set by state statute.

Actuarial Assumptions — The Minnesota State net pension liability was measured as of June 30, 2023 and 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent per year
Active member payroll growth	3.00 percent per year
Investment rate of return	7.00 percent

Salary increases for the June 30, 2023 and 2022 valuation were equal to reported salary at valuation date increased according to the rate table, to current fiscal year and annually each future year. Prior year salary is annualized for members with less than one year of service. Mortality rates for active members, retirees, survivors and disabilitants were based on RP-2014 generational mortality tables for males or females, as appropriate, with adjustments to match fund experience. Benefit increases for retirees are 1.0 percent through January 2023, then increasing by 0.1 percent each year up to 1.5 percent annually.

Actuarial assumptions used in the June 30, 2023 and 2022 valuations were based on the experience study dated June 28, 2019. The long-term rate of return assumption used for GASB disclosures and expense determination may vary from the funding assumptions as it is selected by TRA management in consultation with the actuary.

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The long-term expected rate of return on pension plan investments for June 30, 2023 and 2022 was 7.0 percent. The target asset allocation, as provided by the SBI for the 2023 Experience Study, and best estimates of geometric rates of return for each major asset class developed from a survey of capital market assumptions of eleven investment consulting firms are summarized in the following table:

Asset Class	Target Allocation Percentage	Long-Term Expected Real Rate of Return (Geometric Mean)
Domestic equity	34	4.36
International equity	16	5.28
Private markets	20	6.70
Fixed income	25	2.03
Cash	5	2.92
Total	100	

Discount Rate — The discount rate used to measure the total pension liability as of June 30, 2023 and 2022, was 7.0 percent.

At June 30, 2023 and 2022, the projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the current statutory contribution rates and supplemental aid will be received as currently provided in state statute. Based on these assumptions, the pension plan fiduciary net position was available to make all projected future benefit payments of current plan members. As a result, the long-term expected rate of return of 7.0 percent on pension plan investments was applied to all periods of projected benefit payments to determine total pension liability.

Net Pension Liability — At June 30, 2024 and 2023, Minnesota State reported a liability of \$268,971 and \$245,301, respectively, for its proportionate share of TRF net pension liability. The net pension liability was measured as of June 30, 2023 and 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The Minnesota State proportion of the net pension liability was based on the employer contributions received by TRF during the measurement period July 1, 2022 through June 30, 2023 and July 1, 2021, through June 30, 2022, relative to the total employer contributions received from all TRF's participating employers. At June 30, 2024 and 2023, the Minnesota State proportion was 3.26 percent and 3.06 percent, respectively.

Changes have been made in plan provisions that affect the measurement of the total pension liability since the prior measurement date. Effective July 1, 2025, the normal retirement age for Tier II members will decrease from 66 to 65. The employer contribution rate will increase from 8.75 percent to 9.5 percent on July 1, 2025. The employee contribution rate will increase from 7.75 percent to 8.0 percent on July 1, 2025.

Changes have been made in assumptions that affect the measurement of the total pension liability since the prior measurement date. The investment return assumption was changed from 7.5 percent to 7.0 percent. This does not affect the GASB valuation which was already using the 7.0 percent assumption.

Pension Liability Sensitivity — The following presents the Minnesota State proportionate share of the net pension liability, calculated using the discount rate disclosed above, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	Sensitivity of Net Pension Liability at Current Single Discount Rate			
	2024		2023	
	Percent	Amount	Percent	Amount
1 Percent Lower	6.00	\$ 428,995	6.00	\$ 386,703
Current Discount Rate	7.00	268,971	7.00	245,301
1 Percent Higher	8.00	137,979	8.00	129,395

Pension Plan Fiduciary Net Position — Detailed information about the plan’s fiduciary net position is available in the Minnesota Teachers Retirement Association Annual Comprehensive Financial Report. That report can be obtained at [www.minnesotatra.org/financial/annual-reports](http://www.minnesotatra.org/financial/annual-reports).

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions — For the years ended June 30, 2024 and 2023, Minnesota State recognized a decrease in benefit expense of \$12,273 and \$60,337, respectively, related to pensions.

At June 30, 2024 and 2023, Minnesota State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	
	Year Ended June 30	
	2024	2023
Differences between projected and actual investment earnings	\$ -	\$ 6,852
Changes in actuarial assumptions	31,334	39,297
Contributions paid to TRA subsequent to measurement date	17,987	17,507
Differences between expected and actual economic experience	2,666	3,588
Changes in proportion	21,456	11,440
Total	\$ 73,443	\$ 78,684

	Deferred Inflows of Resources	
	Year Ended June 30	
	2024	2023
Differences between projected and actual investment earnings	\$ 997	\$ -
Changes in actuarial assumptions	-	51,911
Differences between expected and actual economic experience	3,917	2,155
Changes in proportion	20,147	30,167
Total	\$ 25,061	\$ 84,233

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Amounts reported as deferred outflows of resources related to pensions resulting from the Minnesota State contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the following fiscal year. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year	Amount
2025	\$ 2,336
2026	(2,427)
2027	30,788
2028	(2,450)
2029	2,148
Total	\$ 30,395

*General Employees Retirement Fund*

Plan Description — Minnesota State participates in the General Employees Retirement Plan (GERF), a defined benefit pension plan administered by the Public Employees Retirement Association (PERA). PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code. GERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. The Basic Plan was closed to new members in 1967. All new members must participate in the Coordinated Plan.

Benefits Provided — PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature. Benefit increases are provided to benefit recipients each January. Members will receive future annual increases equal to 50.0 percent of the Social Security Cost of Living Adjustment, not less than 1.0 percent and not more than 1.5 percent beginning January 1, 2019.

For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age (not applicable to Rule of 90 retirees, disability benefit recipients, or survivors). The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

GERF benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated and Basic Plan members. Members hired prior to July 1, 1989 receive the higher of Method 1 or Method 2. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each remaining year. The annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66. Disability benefits are available for vested members and are based upon years of service and average high-five salary.

Contributions — Minnesota Statute Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature. GERF Basic Plan members and Coordinated Plan members were required to contribute 9.1 percent and 6.5 percent, respectively, of their annual covered salary in calendar years 2024 and 2023. In calendar years 2024 and 2023, the employer was required to contribute 11.78 percent of pay for Basic Plan members and 7.5 percent for Coordinated Plan members. Minnesota State contributions to the GERF for the plan’s fiscal years ended June 30, 2024 and 2023 were \$568 and \$645, respectively. These contributions were equal to the required contributions for each year as set by state statute.

Actuarial Assumptions — The Minnesota State net pension liability was measured as of June 30, 2023 and 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The total pension liability was determined using the following actuarial assumptions:

Measurement Date	June 30, 2023	June 30, 2022
Inflation	2.25 percent per year	2.25 percent per year
Active member payroll growth	3.00 percent per year	3.00 percent per year
Investment rate of return	7.00 percent	6.50 percent

Salary increases for the June 30, 2023 and 2022 valuation were equal to reported salary at valuation date increased according to the rate table, to current fiscal year and annually each future year. Mortality rates for active members, retirees, survivors and disabilitants were based on PUB-2010 mortality tables adjusted for mortality improvements using projection scale MP-2021 and MP-2020, respectively, with slight adjustments.

Actuarial assumptions used in the June 30, 2023 and 2022 valuation were based on the results of actuarial experience studies dated June 27, 2019 and a review of inflation and investment assumptions dated July 12, 2022.

The long-term expected rate of return on pension plan investments used in the determination of the total pension liability is 7.0 percent. The expected rate of return was determined using a building-block method. Estimates for expected future real rates of return (expected returns, net of inflation) were developed for each asset class using both long-term historical returns and long-term capital market expectations from a number of investment management and consulting organizations. The asset class estimates and the target allocations were then combined to produce geometric, long-term expected rate of return for the portfolio. For each major asset class that is included in the pension fund target asset allocation as of the measurement date of June 30, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation Percentage	Long-Term Expected Real Rate of Return (Geometric Mean) Percentage
Domestic equity	34	5.10
International equity	16	5.30
Private markets	25	5.90
Fixed income	25	0.75
Total	100	

Discount Rate — The discount rate used to measure the total pension liability as of June 30, 2023 and 2022 was 7.0 percent and 6.5 percent, respectively. The projection of cash flows used to determine the discount rate assumed that employee, employer, and state contributions will be made at the current statutory rates.

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Based on these assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Net Pension Liability — At June 30, 2024 and 2023, Minnesota State reported a liability of \$5,844 and \$9,670, respectively, for its proportionate share of the GERS’s net pension liability. The net pension liability was measured as of June 30, 2023 and 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The proportion of the net pension liability was based on Minnesota State contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023 and July 1, 2021, through June 30, 2022, relative to the total employer contributions received from all PERA’s participating employers. At June 30, 2024 and 2023, the Minnesota State proportion was 0.1045 percent and 0.1221 percent, respectively.

Changes have been made in plan provisions that affect the measurement of the total pension liability since the prior measurement date. An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023. The vesting period for those hired after June 30, 2010 was changed from five years of allowable service to three years of allowable service. The benefit increase delay for early retirements on or after January 1, 2024 was eliminated. A one-time, non-compounding benefit increase of 2.5 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

Changes have been made in assumptions that affect the measurement of the total pension liability since the prior measurement date. The investment return assumption and single discount rate were changed from 6.5 percent to 7.0 percent.

Pension Liability Sensitivity — The following presents the Minnesota State proportionate share of the net pension liability, calculated using the discount rate disclosed above, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	Sensitivity of Net Pension Liability at Current Single Discount Rate			
	2024		2023	
	Percent	Amount	Percent	Amount
1 Percent Lower	6.00	\$ 10,338	5.50	\$ 15,275
Current Discount Rate	7.00	5,844	6.50	9,670
1 Percent Higher	8.00	2,147	7.50	5,074

Pension Plan Fiduciary Net Position — Detailed information about each defined benefit pension plan’s fiduciary net position is available in a separately-issued PERA financial report. That report may be obtained at [www.mnpera.org/about/financial](http://www.mnpera.org/about/financial).

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions — For the years ended June 30, 2024 and 2023, Minnesota State recognized a decrease in benefit expense of \$336 and \$41, respectively, related to pensions. At June 30, 2024 and 2023, Minnesota State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources Year Ended June 30	
	2024	2023
Differences between projected and actual investment earnings	\$ -	\$ 168
Changes in actuarial assumptions	946	2,188
Contributions paid to PERA subsequent to measurement date	568	645
Differences between expected and actual economic experience	192	81
Total	\$ <u>1,706</u>	\$ <u>3,082</u>

	Deferred Inflows of Resources Year Ended June 30	
	2024	2023
Differences between projected and actual investment earnings	\$ 218	\$ -
Changes in actuarial assumptions	1,602	39
Differences between expected and actual economic experience	40	103
Changes in proportion	1,610	1,781
Total	\$ <u>3,470</u>	\$ <u>1,923</u>

Amounts reported as deferred outflows of resources related to pensions resulting from Minnesota State contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the following fiscal year.

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year	Amount
2025	\$ (693)
2026	(1,383)
2027	(129)
2028	(127)
Total	\$ <u>(2,332)</u>

#### *St. Paul Teachers Retirement Fund*

Plan Description — The St. Paul Teachers Retirement Fund Association (SPTRFA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund (SPTRF). SPTRFA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. SPTRF is a separate statutory entity and administered by a board of trustees. The Board consists of nine members elected from the association membership and one member appointed by the Board of ISD 625, St. Paul Public Schools (SPPS).

SPTRFA membership consists of licensed teachers employed by SPPS, certain licensed teachers employed by Saint Paul College, certain licensed teachers employed by charter schools within the City of St. Paul, and SPTRFA staff. Until its merger into the Minnesota State system on July 1, 1995, all Saint Paul College teachers were contributing members of the Fund. As part of the merger process, SPTRFA-covered Saint Paul College teachers were given the option to remain active members of the Fund or to choose other retirement coverage, thus, converting to a deferred status with SPTRFA.

Benefits Provided — SPTRFA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statute and vest after five years of service credit. Members will receive future annual increases equal to 1.0 percent per year of January 1. For retirements on and after July 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age (not applicable to Rule of 90 retirees, Rule of 62/30 retirees, disability benefit recipients, or survivors). The defined retirement benefits are based on a member's highest average salary for any five years of consecutive service for the Basic Plan, and three consecutive years of allowable service for the Coordinated Plan, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for SPTRFA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I Benefits

Tier I	Step Rate Formula	Percentage
Basic	Years of service	2.0 percent per year
Coordinated	First ten years if service years are up to July 1, 2015	1.2 percent per year
	First ten years if service years are July 1, 2015 or after	1.4 percent per year
	All other years of service if service years are up to July 1, 2015	1.7 percent per year
	All other years of service if service years are July 1, 2015 or after	1.9 percent per year

With these provisions:

- Normal retirement age is 65 with less than 30 years of allowable service and age 55 with 30 or more years of allowable service.
- 0.25 percent per year early retirement reduction factor for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

Tier II Benefits

For years of service prior to July 1, 2015 a level formula of 1.7 percent per year for coordinated members and 2.5 percent per year for basic members is applied. For years of service July 1, 2015 and after, a level formula of 1.9 percent per year for coordinated members and 2.5 percent for basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statute. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after July 1, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

Contributions — Minnesota Statute Chapter 354A sets the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature. SPTRFA Coordinated Plan members were required to contribute 7.75 percent and 7.5 percent, respectively, of their annual covered salary in fiscal years 2024 and 2023. In fiscal years 2024 and 2023, the employer was required to contribute 12.84 percent and 12.64 percent, respectively, for Coordinated Plan members. No Basic Plan members currently remain in active status. Minnesota State contributions to the SPTRFA for the fiscal year ended June 30, 2024 and 2023, were \$15 and \$20, respectively. These contributions were equal to the required contributions for each year as set by state statute.

Actuarial Assumptions — The Minnesota State net pension liability was measured as of June 30, 2023 and 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Measurement Date	June 30, 2023	June 30, 2022
Inflation	2.50 percent per year	2.50 percent per year
Active member payroll growth	2.50 percent per year	3.00 percent per year
Investment rate of return	7.00 percent	7.00 percent

Salary increases for the June 30, 2023 and 2022 valuation were equal to reported salary at valuation date increased according to the rate table, to current fiscal year and annually each future year. Mortality rates for active members, retirees, survivors, and disabilitants were based on Pub-2010 for Teachers, with adjustments, and future improvement projected using MP-2021.

Actuarial assumptions are based on an experience study for the five-year period of July 1, 2016 to June 30, 2021, as well as a legislative change to the investment return assumption effective July 1, 2023.

The long-term expected rate of return on pension plan investments is 7.0 percent. This rate was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These real rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates for each major asset class included in the target asset allocation as of the measurement date of June 30, 2023, are summarized as follows:

Asset Class	Target Allocation Percentage	Long-Term Expected Real Rate of Return (Arithmetic) Percentage
Domestic equity	35	6.55
International equity	20	6.98
Fixed income	20	3.45
Real assets	11	3.90
Private equity & alternatives	9	7.47
Opportunistic	5	6.08
Total	100	

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Discount Rate — The discount rate used to measure the total pension liability as of June 30, 2024 and 2023 was 7.0 percent. This discount rate was based on the expected rate of return on pension plan investments. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, SPTRFA's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. As a result, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Net Pension Liability — At June 30, 2024 and 2023, Minnesota State reported a liability of \$250 and \$243, respectively, for its proportionate share of the SPTRFA's net pension liability. The net pension liability was measured as of June 30, 2023 and 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The proportion of the net pension liability was based on Minnesota State contributions received by SPTRFA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023 and July 1, 2021, through June 30, 2022, relative to the total employer contributions received from all SPTRFA's participating employers. At June 30, 2024 and 2023, the Minnesota State proportion was 0.037 percent and 0.035 percent, respectively.

Changes were made in plan provisions that affect the measurement of the total pension liability since the prior measurement date. Member contributions will increase from 7.50 percent of pay to 7.75 percent of pay effective July 1, 2023, and from 7.75 percent of pay to 9.0 percent of pay effective July 1, 2025. Employer contributions will increase from 8.8 percent to 9.0 percent of pay effective July 1, 2023, and from 9.0 percent to 9.75 percent of pay effective July 1, 2025. An additional one-time direct state aid contribution of \$15.7 million will be contributed to the Plan on October 1, 2023. Benefits at age 62 and 30 years of service are unreduced, effective July 1, 2023. A one-time, non-compounding benefit increase of 1.5 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.

Changes were made in assumptions that affect the measurement of the total pension liability since the prior measurement date. The assumed wage inflation assumption was changed from 3.0 percent to 2.5 percent. The base mortality table was changed from RP-2014 mortality table with adjustments to Pub-2010 for Teachers, with adjustments, and future improvement projected using MP-2021. Revised rates of retirement which generally result in more expected normal retirements and fewer early retirements. Revised rates of termination are generally lower, especially after the first year of employment for males and females. Reduced rates of disability. Retirement age assumption for Coordinated deferred members was changed from age 62 to age 63. Revised merit and seniority salary increase rates are 19 basis points lower in total. When combined with the change in wage inflation, gross salary increase rates are 69 basis points lower in total. Members reaching age 62 with 30 years of service prior to age 65 are assumed to retire at the same rate as Rule of 90 unreduced retirements.

Pension Liability Sensitivity — The following presents the Minnesota State proportionate share of the net pension liability, calculated using the discount rate disclosed above, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	Sensitivity of Net Pension Liability at Current Single Discount Rate			
	2024		2023	
	Percent	Amount	Percent	Amount
1 Percent Lower	6.00	\$ 337	6.00	\$ 323
Current Discount Rate	7.00	250	7.00	243
1 Percent Higher	8.00	178	8.00	177

Pension Plan Fiduciary Net Position — Detailed information about the plan’s fiduciary net position is available in a separately-issued financial report. That report may be found at <https://sptrfa.org/publications/reports>.

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions — For the fiscal years ended June 30, 2024 and 2023, Minnesota State recognized a decrease in benefit expense of \$30 and \$105, respectively, related to pensions.

At June 30, 2024 and 2023, Minnesota State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources Year Ended June 30	
	2024	2023
Differences between projected and actual investment earnings	\$ 5	\$ 17
Changes in actuarial assumptions	13	24
Contributions paid to SPTRFA subsequent to measurement date	15	20
Differences between expected and actual economic experience	-	2
Changes in proportion	8	-
Total	\$ <u>41</u>	\$ <u>63</u>

	Deferred Inflows of Resources Year Ended June 30	
	2024	2023
Changes in actuarial assumptions	\$ 6	\$ 1
Differences between expected and actual economic experience	5	3
Changes in proportion	34	116
Total	\$ <u>45</u>	\$ <u>120</u>

Amounts reported as deferred outflows of resources related to pensions resulting from the Minnesota State contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the following fiscal year. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year	Amount
2025	\$ (24)
2026	(6)
2027	12
2028	(1)
Total	\$ <u>(19)</u>

*Minnesota State Colleges and Universities Defined Contribution Retirement Fund*

General Information — The Minnesota State Defined Contribution Retirement Fund includes two plans: An Individual Retirement Account Plan and a Supplemental Retirement Plan. Both plans are mandatory, tax deferred, single employer, defined contribution plans authorized by Minnesota Statutes, Chapters 354B and 354C. The plans are designed to provide retirement benefits to Minnesota State Colleges and Universities unclassified employees. An unclassified employee is one who belongs to Minnesota State Colleges and Universities specific bargaining units. The plans cover unclassified teachers, librarians, administrators, and certain other staff. The plans are mandatory for qualified employees and vesting occurs immediately.

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The administrative agent of the two plans is Teachers Insurance and Annuity Association College Retirement Equities Fund (TIAA-CREF). Separately issued financial statements can be obtained from TIAA-CREF, Normandale Lake Office Park, 8000 Norman Center Drive, Suite 1100, Bloomington, MN 55437.

*Individual Retirement Account Plan (IRAP)*

Participation — Every employee who is in unclassified service is required to participate in TRF or IRAP upon achieving eligibility. An unclassified employee is one who serves in a position deemed unclassified according to Minnesota Statutes. This includes presidents, vice presidents, deans, administrative or service faculty, teachers and other managers, and professionals in academic and academic support programs. Eligibility begins with the employment contract for the first year of unclassified service in which the employee is hired for more than 25 percent of a full academic year, excluding summer session. An employee remains a participant of the plan even if employed for less than 25 percent of a full academic year in subsequent years.

Contributions — There are two-member groups participating in the IRAP, a faculty group and an administrator group. For those participants eligible before July 1, 2018, the employer and employee statutory contribution rates for both faculty and administrators as of June 30, 2024 and 2023, are 8.75 percent and 7.75 percent and 8.75 percent and 7.1 percent, respectively. For those participants eligible after July 1, 2018, the employer and employee statutory contribution rates for both faculty and administrators as of June 30, 2024 and 2023, are 8.75 percent and 7.75 percent and 8.75 percent and 7.5 percent, respectively. Contributions are made under the authority of Minnesota Statutes, Chapter 354B.

Required contributions for Minnesota State were:

Fiscal Year	Employer	Employee
2024	\$ 46,202	\$ 40,906
2023	32,027	38,198
2022	30,257	34,639

*Supplemental Retirement Plan (SRP)*

Participation — Every unclassified employee who has completed two full time years of unclassified service with Minnesota State Colleges and Universities must participate upon achieving eligibility. The eligible employee is enrolled on the first day of the fiscal year following completion of two full time years. Vesting occurs immediately and normal retirement age is 55.

Contributions — Participants contribute 5.0 percent of eligible compensation up to a defined maximum annual contribution as specified in the following table:

Member Group	Eligible Compensation	Maximum Annual Contributions
Administrators	\$ 6 to 60	\$ 2.70
Inter Faculty Organization	6 to 51	2.25
Middle Management Association Unclassified	6 to 40	1.70
Minnesota Association of Professional Employees Unclassified	6 to 40	1.70
Minnesota State College and Faculty Association	6 to 56	2.70
Minnesota State University Association of Administrative & Service Faculty	6 to 51	2.25
Other Unclassified Members	6 to 40	1.70

Minnesota State provides a match in amounts equal to the contributions made by participants. The contributions are made under the authority of Minnesota Statutes, Chapter 354C.

Required contributions for Minnesota State were:

<u>Fiscal Year</u>	<u>Amount</u>
2024	\$ 14,267
2023	14,176
2022	14,965

#### *Voluntary Retirement Savings Plans*

Minnesota State offers two voluntary programs to employees for retirement savings.

The Minnesota Deferred Compensation Plan (MNDCP) is a voluntary retirement savings plan authorized under section 457(b) of the Internal Revenue Code and Minnesota Statute, Section 352.965. The plan is composed of employee pre-tax and after-tax contributions and accumulated investment gains or losses. Participants may withdraw funds upon termination of public service or in the event of an unforeseeable emergency. As of June 30, 2024, the plan has 6,136 participants.

In addition to the state's Deferred Compensation program, Minnesota State also participates in a 403(b) Tax Sheltered Annuity (TSA) program. The plan consists of both pre-tax and after-tax contributions and accumulated investment gains or losses. As of June 30, 2024, the plan has 4,686 participants.

#### 15. SEGMENT INFORMATION

A segment is an identifiable activity reported as a standalone entity for which one or more revenue bonds are outstanding. A segment has a specific identifiable revenue stream pledged in support of revenue bonds and has related expenses, gains, losses, assets, deferred outflows, liabilities, and deferred inflows that are required by an external party to be accounted for separately.

Minnesota State Revenue Fund issues revenue bonds to finance the acquisition, construction, and renovation of buildings for residence halls, student unions, food services, parking facilities, and wellness centers at an institution. The Itasca County Housing Redevelopment Authority sold bonds to finance Minnesota North College's student housing program located on the Itasca campus. Note 8 to the financial statements provides additional information on the pledging of the revenues.

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Summary financial information for Minnesota State Revenue Fund for the fiscal years ended June 30, 2024 and 2023 follows:

Summary Financial Information for Revenue Fund	2024	2023
<b>CONDENSED STATEMENTS OF NET POSITION</b>		
Assets		
Current assets	\$ 120,853	\$ 108,180
Restricted assets	44,812	43,883
Total noncurrent assets	311,763	329,255
Total assets	477,428	481,318
Deferred outflows of resources	3,971	4,586
Total assets and deferred outflows of resources	481,399	485,904
Liabilities		
Current liabilities	30,090	28,328
Noncurrent liabilities	169,722	189,386
Total liabilities	199,812	217,714
Deferred inflows of resources	4,292	5,738
Total liabilities and deferred inflows of resources	204,104	223,452
Net Position		
Net investment in capital assets	153,498	152,626
Restricted	123,797	109,826
Total net position	\$ 277,295	\$ 262,452
<b>CONDENSED STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION</b>		
Operating revenues	\$ 110,760	\$ 102,930
Depreciation and amortization expense	(24,992)	(25,665)
Other operating expenses	(75,625)	(72,229)
Net operating income	10,143	5,036
Nonoperating revenues (expenses)		
Federal grant (HEERF)	-	731
Private grants	28	28
Interest income	7,770	4,729
Capital contributions	1,651	2,337
Interest expense	(4,749)	(5,094)
Gain on disposal of capital assets	-	3
Total nonoperating revenues (expenses)	4,700	2,734
Change in net position	14,843	7,770
Total net position, beginning of year	262,452	254,682
Total net position, end of year	\$ 277,295	\$ 262,452
<b>CONDENSED STATEMENTS OF CASH FLOWS</b>		
Net cash provided by (used in)		
Operating activities	\$ 33,479	\$ 20,970
Noncapital and related financing activities	28	759
Capital and related financing activities	(28,797)	(24,564)
Investing activities	7,679	4,729
Net increase in cash and cash equivalents	12,389	1,894
Cash and cash equivalents, beginning of year	146,993	145,099
Cash and cash equivalents, end of year	\$ 159,382	\$ 146,993

Summary financial information for Minnesota North College's student housing program located on the Itasca campus for the fiscal years ended June 30, 2024 and 2023 follows:

Summary Financial Information for Minnesota North College		
	2024	2023
<b>CONDENSED STATEMENTS OF NET POSITION</b>		
Assets		
Current assets	\$ 926	\$ 1,093
Restricted assets	320	305
Capital assets, net	1,885	2,003
Total assets	3,131	3,401
Deferred outflows of resources	17	23
Total assets and deferred outflows of resources	3,148	3,424
Liabilities		
Current liabilities	175	331
Noncurrent liabilities	399	564
Total liabilities	574	895
Deferred inflows of resources	10	18
Total liabilities and deferred inflows of resources	584	913
Net Position		
Net investment in capital assets	1,385	1,349
Restricted	320	305
Unrestricted	859	857
Total net position	\$ 2,564	\$ 2,511
<b>CONDENSED STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION</b>		
Operating revenues	\$ 507	\$ 625
Depreciation expense	(119)	(119)
Other operating expenses	(314)	(261)
Net operating income	74	245
Nonoperating revenues (expenses)		
Transfers to other funds	(16)	(80)
Interest income	15	9
Interest expense	(20)	(26)
Total nonoperating revenues (expenses)	(21)	(97)
Change in net position	53	148
Total net position, beginning of year	2,511	2,363
Total net position, end of year	\$ 2,564	\$ 2,511
<b>CONDENSED STATEMENTS OF CASH FLOWS</b>		
Net cash provided by (used in)		
Operating activities	\$ 73	\$ 493
Capital and related financing activities	(176)	(171)
Investing activities	(16)	(74)
Net increase (decrease) in cash and cash equivalents	(119)	248
Cash and cash equivalents, beginning of year	1,025	777
Cash and cash equivalents, end of year	\$ 906	\$ 1,025

16. COMMITMENTS

Minnesota State Involvement in Ongoing Projects as of June 30, 2024

Institution *	Project	Total Cost	Spent to		Completion Date
			Date	Balance	
Central Lakes	Student Services Renovation	\$ 11,591	\$ 188	\$ 11,403	Jan 2026
Inver Hills	Technology & Business Center	22,698	430	22,268	July 2026
Minneapolis	Management Education Center	21,447	16,070	5,377	Dec 2025
Moorhead	Weld Hall Renovation	23,727	736	22,991	Dec 2025
Pine	Technical/Trades Addition & Renovation	22,103	1,584	20,519	Aug 2026
System	Replacement of Legacy ERP System **	181,981	76,673	105,308	June 2030

\* Central Lakes College; Inver Hills Community College; Minneapolis College; Minnesota State University Moorhead; Pine Technical & Community College

\*\* Enterprise Resource Planning (ERP) System

17. RISK MANAGEMENT

In the normal course of operations Minnesota State is exposed to various risks of loss related to tort; theft of, damage to, or destruction of assets; error or omissions; and employer obligations. Minnesota State manages these risks through state of Minnesota insurance plans including the state of Minnesota Risk Management Fund, a self-insurance fund, and through purchased insurance coverage. In management's opinion, the ultimate resolution of any contingencies not covered by insurance would not have a significant adverse effect upon the overall net position, operations, or cash flows of Minnesota State.

Automobile liability coverage is required by the state and is provided by the Minnesota Risk Management Fund. Some colleges and universities also purchase optional physical damage coverage for their newest or most expensive vehicles.

While property and casualty coverage are required by the Minnesota State policy, colleges and universities may select optional coverage such as international accident, international liability, and professional liability for employed physicians and student health services professional liability.

The Minnesota Risk Management Fund provides the following coverage for fiscal years 2024 and 2023.

Coverage Type	Amount
Property and contents institution deductible	\$1 to \$250
Property and contents fund responsibility	\$1,000
Property and contents primary re-insurer coverage	\$1,000 to \$1,250,000
Third party bodily injury and property damage per person	\$500
Third party bodily injury and property damage per occurrence	\$1,500

Minnesota State retains the risk of loss. Minnesota State did not have any settlements in excess of coverage in the last three years.

The Minnesota Risk Management Fund purchases other insurance on the open market for some campuses. These generally include student intern professional liability, dental clinics professional liability, aviation insurance, and a variety of bonds.

Minnesota State participates in the State Employee Group Insurance Plan, which provides life insurance and hospital, medical, and dental benefits coverage through provider organizations. Workers' compensation is covered through state participation in the Workers' Compensation Reinsurance Association, which pays for catastrophic workers' compensation claims. Other workers' compensation risks are covered through self-insurance for which Minnesota State pays the cost of claims through the state Workers' Compensation Fund. A Minnesota State workers' compensation payment pool helps institutions manage the volatility of such claims. Annual premiums are assessed by the pool based on salary dollars and claims history. From this pool, all workers' compensation claims are paid to the state Workers' Compensation Fund.

The following table presents changes in the balances of workers' compensation claims liability during the fiscal years ended June 30, 2024 and 2023.

	Beginning Liability	Additions	Payments & Other Reductions	Ending Liability
Fiscal Year Ended 6/30/24	\$ 4,769	\$ 2,037	\$ 2,662	\$ 4,144
Fiscal Year Ended 6/30/23	3,603	2,600	1,434	4,769

#### 18. COMPONENT UNITS

The following legally separate tax-exempt foundations affiliated with Minnesota State are included as a major component unit of Minnesota State. The Bemidji State University Alumni and Foundation, Metropolitan State University Foundation, Minnesota State University, Mankato Foundation, Inc., Minnesota State University Moorhead Foundation, Inc., Southwest Minnesota State University Foundation, St. Cloud State University Foundation, Inc., and Winona State University Foundation were formed for the purpose of obtaining and disbursing funds for the sole benefit of their university.

In accordance with GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units*, Minnesota State presents the combined statement of financial position and the combined statement of activities of the foundations on separate pages of the financial statements.

Minnesota State received \$19,878 and \$19,102 in fiscal years 2024 and 2023, respectively, from the foundations for scholarships and other educational program support. In addition to lease agreements, Southwest Minnesota State University and Winona State University have entered into agreements to manage student housing facilities owned by the foundations.

The seven state universities do not appoint any members of their respective boards and the resources held by the foundations can only be used by, or for the benefit of, the associated university. Each foundation's relationship with their institution is such that exclusion of the foundation's financial statements would cause the Minnesota State financial statements to be misleading or incomplete.

The foundations financial statements have been prepared on the accrual basis of accounting in accordance with GAAP as prescribed by the Financial Accounting Standards Board (FASB) Accounting Standards Codification (ASC) 958-205, *Presentation of Financial Statements*.

FOR THE YEARS ENDED  
JUNE 30, 2024 AND 2023 (DOLLARS IN THOUSANDS)

Net assets and revenues, expenses, gains, and losses are classified based on the existence or absence of donor-imposed or grantor-imposed restrictions. Accordingly, net assets and changes therein are classified and reported as follows:

- *Net Assets Without Donor Restrictions:* Net assets available for use in general operations and not subject to donor restrictions. The governing board has designated, from net assets without donor restrictions, net assets for a board-designated endowment. Funds paid from the board-designated endowment are subject to approval by the board.
- *Net Assets with Donor Restrictions:* Net assets subject to donor-imposed restrictions. Some donor-imposed restrictions are temporary in nature, such as those that will be met by the passage of time or other events specified by the donor. Other donor-imposed restrictions are perpetual in nature, where the donor stipulated that resources be maintained in perpetuity. Gifts of long-lived assets and gifts of cash restricted for the acquisition of long-lived assets are recognized as revenue when the assets are placed in service. Donor-imposed restrictions are released when a restriction expires, that is, when the stipulated time has elapsed, when the stipulated purpose for which the resource was restricted has been fulfilled, or both.

*Investments* — The foundations' investments are presented in accordance with FASB ASC 958-320, *Investments-Debt and Equity Securities*. Under ASC 958-320, investments in marketable securities with readily determinable fair values and all investments in debt securities are reported at their fair values in the statement of financial position.

The inputs used to measure fair value are categorized into the following three categories:

- *Level 1* — Inputs that reflect unadjusted quoted prices in active markets for identical investments, such as stocks, corporate and government bonds.
- *Level 2* — Inputs, other than quoted prices, that are observable for the asset or liability either directly or indirectly, including inputs from markets that are not considered to be active.
- *Level 3* — Inputs that are unobservable and significant to the fair value measurement.
- *Net Asset Value* — Inputs that do not fall in any of the above three categories listed.

The following tables summarize the fair value measurement of the foundations' investments:

Schedule of Investments					
As of June 30					
	2024	Level 1	Level 2	Level 3	Net Asset Value
Money market	\$ 1,168	\$ 1,168	\$ -	\$ -	\$ -
Fixed income	2,345	1,081	1,264	-	-
Mutual funds	120,516	113,305	7,211	-	-
Equity securities	121,169	95,013	25,963	193	-
Bonds/U.S treasuries	23,508	3,303	20,205	-	-
Other	65,428	-	58	5,953	59,417
Total	<u>\$ 334,134</u>	<u>\$ 213,870</u>	<u>\$ 54,701</u>	<u>\$ 6,146</u>	<u>\$ 59,417</u>

Schedule of Investments					
As of June 30					
	2023	Level 1	Level 2	Level 3	Net Asset Value
Money market	\$ 868	\$ 868	\$ -	\$ -	\$ -
Fixed income	9,598	1,573	8,025	-	-
Mutual funds	107,858	99,949	7,909	-	-
Equity securities	101,387	79,886	21,310	191	-
Bonds/U.S treasuries	21,035	1,624	19,411	-	-
Other	58,330	-	181	5,377	52,772
Total	<u>\$ 299,076</u>	<u>\$ 183,900</u>	<u>\$ 56,836</u>	<u>\$ 5,568</u>	<u>\$ 52,772</u>

*Buildings, Property and Equipment* — The following table summarizes the foundations' buildings, property, and equipment:

Schedules of Buildings, Property and Equipment		
As of June 30		
	2024	2023
Buildings, property and equipment, not depreciated:		
Land	\$ 3,149	\$ 3,198
Construction in progress	8,017	2,404
Total buildings, property and equipment, not depreciated	<u>11,166</u>	<u>5,602</u>
Buildings, property and equipment, depreciated:		
Buildings and improvements	23,528	23,528
Equipment	780	771
Leasehold improvements	107	107
Total buildings, property and equipment, depreciated	<u>24,415</u>	<u>24,406</u>
Total accumulated depreciation	<u>(14,494)</u>	<u>(13,785)</u>
Total buildings, property and equipment depreciated, net	<u>9,921</u>	<u>10,621</u>
Total buildings, property and equipment, net	<u>\$ 21,087</u>	<u>\$ 16,223</u>

*Long-Term Obligations* — Payment schedule of the foundations' long-term obligations follow. Excluded from the table below is Winona State University Foundation's loan agreement with a local bank of \$6,017 and Minnesota State University Mankato's loan agreement with a local bank of \$558.

Year Ended June 30	
Fiscal Year	Amount
2025	\$ 1,133
2026	771
2027	500
2028	514
2029	528
Thereafter	3,243
Total	<u>\$ 6,689</u>

FOR THE YEARS ENDED  
JUNE 30, 2024 AND 2023 (DOLLARS IN THOUSANDS)

*Endowment Funds* — The foundations' endowment includes both donor-restricted funds and funds designated by the foundation board of trustees to function as endowments. As required by generally accepted accounting principles, net assets associated with endowment funds, including funds designated by the foundation board of trustees to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

Changes in endowment net assets as of June 30, 2024 and 2023 are as follows:

Schedule of Endowment Net Assets			
As of June 30, 2024			
	Without	With	Total
	Donor	Donor	Endowment
	Restrictions	Restrictions	Net Assets
Net assets, beginning of year	\$ 4,024	\$ 256,293	\$ 260,317
Contributions	24	14,008	14,032
Investment income	461	30,177	30,638
Amounts appropriated for expenditures	(215)	(9,869)	(10,084)
Other transfers	(1)	173	172
Net assets, end of year	<u>\$ 4,293</u>	<u>\$ 290,782</u>	<u>\$ 295,075</u>

Schedule of Endowment Net Assets			
As of June 30, 2023			
	Without	With	Total
	Donor	Donor	Endowment
	Restrictions	Restrictions	Net Assets
Net assets, beginning of year	\$ 3,628	\$ 235,363	\$ 238,991
Contributions	57	8,817	8,874
Investment income	394	22,319	22,713
Amounts appropriated for expenditures	(55)	(10,143)	(10,198)
Other transfers	-	(63)	(63)
Net assets, end of year	<u>\$ 4,024</u>	<u>\$ 256,293</u>	<u>\$ 260,317</u>

## 19. SUBSEQUENT EVENTS

*General Obligation Bond Issuances* — In August 2024, \$71,900 in general obligation state bonds Series 2024A were authorized at a true interest rate of 3.28 percent. Minnesota State pays one third of the debt service on those bonds, over the life of the bonds. The first debt service payment on these bonds was in November 2024.

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# REQUIRED SUPPLEMENTARY INFORMATION SECTION

**MINNESOTA STATE COLLEGES AND UNIVERSITIES  
SCHEDULES OF CHANGES IN TOTAL OTHER POSTEMPLOYMENT BENEFIT LIABILITY AND RELATED RATIOS**

Schedule of Changes in Total OPEB Liability (In Thousands)		2024	2023	2022	2021	2020	2019	2018	2017
Balance, Beginning of Year	\$	72,570	71,437	67,263	68,182	70,054	65,158	64,823	60,831
Changes for the Year									
Service Cost		5,808	5,563	5,366	5,137	5,424	4,869	5,167	4,404
Interest		2,694	1,613	1,573	2,482	2,839	2,421	1,931	2,374
Changes in Assumptions		12,875	(3,935)	165	12,399	(2,264)	5,161	(2,241)	2,835
Differences between Expected and Actual Economic Experience		3,805	2,538	-	(16,101)	(3,602)	(2,706)	-	-
Benefit Payments		(4,601)	(4,646)	(2,930)	(4,836)	(4,269)	(4,849)	(4,522)	(5,621)
Net Changes		20,581	1,133	4,174	(919)	(1,872)	4,896	335	3,992
Balance, End of Year	\$	93,151	72,570	71,437	67,263	68,182	70,054	65,158	64,823
Covered Employee Payroll	\$	1,021,546	995,827	990,831	1,003,002	970,494	945,338	950,401	938,713
Total OPEB Liability as a Percentage of Covered Employee Payroll		9.12	7.29	7.21	6.71	7.03	7.41	6.86	6.91

These schedules are intended to show information for ten years. Additional years will be displayed as they become available.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**MINNESOTA STATE COLLEGES AND UNIVERSITIES  
SCHEDULES OF PROPORTIONATE SHARE OF NET PENSION LIABILITY AND CONTRIBUTIONS  
STATE EMPLOYEES RETIREMENT FUND**

Schedule of Proportionate Share of MSRS Net Pension Liability  
(In Thousands)

Measurement Date	Proportionate Share as a Percentage of Net Pension Liability	Proportionate Share	Covered Payroll	Proportionate Share as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of Total Pension Liability
June 30, 2014	8.35	\$ 135,402	\$ 213,833	63.32	87.64
June 30, 2015	8.19	126,222	221,209	57.06	88.32
June 30, 2016	8.13	999,423	223,418	447.33	47.51
June 30, 2017	7.75	574,921	225,689	254.74	62.73
June 30, 2018	7.58	105,001	228,146	46.02	90.56
June 30, 2019	7.46	104,997	233,555	44.96	90.73
June 30, 2020	7.37	97,846	239,141	40.92	91.25
June 30, 2021	7.42	6,047	245,093	2.47	99.53
June 30, 2022	7.27	119,526	245,881	48.61	90.60
June 30, 2023	6.97	66,922	260,521	25.69	94.54

Schedule of Employer Contributions  
(In Thousands)

Fiscal Year Ended	Statutorily Required Contributions	Contributions Recognized By MSRS	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
June 30, 2015	\$ 12,166	\$ 12,166	\$ —	\$ 221,209	5.50
June 30, 2016	12,288	12,288	—	223,418	5.50
June 30, 2017	12,413	12,413	—	225,689	5.50
June 30, 2018	12,548	12,548	—	228,146	5.50
June 30, 2019	13,721	13,721	—	233,555	5.875
June 30, 2020	14,946	14,946	—	239,141	6.25
June 30, 2021	15,318	15,318	—	245,093	6.25
June 30, 2022	15,368	15,368	—	245,881	6.25
June 30, 2023	16,283	16,283	—	260,521	6.25
June 30, 2024	16,725	16,725	—	267,600	6.25

**MINNESOTA STATE COLLEGES AND UNIVERSITIES  
SCHEDULES OF PROPORTIONATE SHARE OF NET PENSION LIABILITY AND CONTRIBUTIONS  
TEACHERS RETIREMENT FUND**

Schedule of Proportionate Share of TRA Net Pension Liability  
(In Thousands)

Measurement Date	Proportionate Share as a Percentage of Net Pension Liability	Proportionate Share	Covered Payroll	Proportionate Share as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of Total Pension Liability
June 30, 2014	3.84	\$ 176,742	\$ 175,083	100.95	81.50
June 30, 2015	3.60	222,609	179,801	123.81	76.77
June 30, 2016	3.45	823,265	179,147	459.55	44.88
June 30, 2017	3.43	684,950	183,390	373.49	51.57
June 30, 2018	3.27	205,525	181,967	112.95	78.07
June 30, 2019	3.29	209,986	185,104	113.44	78.21
June 30, 2020	3.20	236,738	184,892	128.04	75.48
June 30, 2021	3.17	138,597	187,271	74.01	86.63
June 30, 2022	3.06	245,301	187,516	130.82	76.17
June 20, 2023	3.26	268,971	204,757	131.36	76.42

Schedule of Employer Contributions  
(In Thousands)

Fiscal Year Ended	Statutorily Required Contributions	Contributions Recognized By TRA	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
June 30, 2015	\$ 13,485	\$ 13,485	\$ —	\$ 179,801	7.50
June 30, 2016	13,436	13,436	—	179,147	7.50
June 30, 2017	13,754	13,754	—	183,390	7.50
June 30, 2018	13,647	13,647	—	181,967	7.50
June 30, 2019	14,271	14,271	—	185,104	7.71
June 30, 2020	14,643	14,643	—	184,892	7.92
June 30, 2021	15,225	15,225	—	187,271	8.13
June 30, 2022	15,639	15,639	—	187,516	8.34
June 30, 2023	17,507	17,507	—	204,757	8.55
June 30, 2024	17,987	17,987	—	205,566	8.75

Teachers Retirement Association (TRA)

**MINNESOTA STATE COLLEGES AND UNIVERSITIES  
SCHEDULES OF PROPORTIONATE SHARE OF NET PENSION LIABILITY AND CONTRIBUTIONS  
GENERAL EMPLOYEES RETIREMENT FUND**

Schedule of Proportionate Share of PERA Net Pension Liability  
(In Thousands)

Measurement Date	Proportionate Share as a Percentage of Net Pension Liability	Proportionate Share	Covered Payroll	Proportionate Share as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of Total Pension Liability
June 30, 2014	0.3271	\$ 15,366	\$ 17,173	89.48	78.75
June 30, 2015	0.2807	14,547	15,807	92.03	78.19
June 30, 2016	0.2493	20,242	15,093	134.11	68.91
June 30, 2017	0.2292	14,632	14,467	101.14	75.90
June 30, 2018	0.2082	11,550	13,712	84.23	79.53
June 30, 2019	0.1861	10,289	12,885	79.85	80.23
June 30, 2020	0.1611	9,659	11,492	84.05	79.06
June 30, 2021	0.1395	5,957	10,041	59.33	87.00
June 30, 2022	0.1221	9,670	9,127	105.95	76.67
June 30, 2023	0.1045	5,844	8,600	67.95	83.10

Schedule of Employer Contributions  
(In Thousands)

Fiscal Year Ended	Statutorily Required Contributions	Contributions Recognized By PERA	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
June 30, 2015	\$ 1,185	\$ 1,185	\$ —	\$ 15,807	7.50
June 30, 2016	1,132	1,132	—	15,093	7.50
June 30, 2017	1,085	1,085	—	14,467	7.50
June 30, 2018	1,028	1,028	—	13,712	7.50
June 30, 2019	966	966	—	12,885	7.50
June 30, 2020	861	861	—	11,492	7.50
June 30, 2021	753	753	—	10,041	7.50
June 30, 2022	685	685	—	9,127	7.50
June 30, 2023	645	645	—	8,600	7.50
June 30, 2024	568	568	—	7,573	7.50

Public Employees Retirement Association (PERA)

**MINNESOTA STATE COLLEGES AND UNIVERSITIES  
SCHEDULES OF PROPORTIONATE SHARE OF NET PENSION LIABILITY AND CONTRIBUTIONS  
ST. PAUL TEACHERS RETIREMENT FUND**

Schedule of Proportionate Share of SPTRA Net Pension Liability  
(In Thousands)

Measurement Date	Proportionate Share as a Percentage of Net Pension Liability	Proportionate Share	Covered Payroll	Proportionate Share as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of Total Pension Liability
June 30, 2014	0.311	\$ 1,666	\$ 2,082	80.03	66.12
June 30, 2015	0.238	1,385	1,566	88.41	63.56
June 30, 2016	0.171	1,082	1,067	101.46	60.26
June 30, 2017	0.176	1,019	1,062	95.94	64.07
June 30, 2018	0.104	630	619	101.83	63.87
June 30, 2019	0.101	617	638	96.82	63.87
June 30, 2020	0.077	503	467	107.81	61.35
June 30, 2021	0.053	230	324	71.15	74.88
June 30, 2022	0.035	243	224	108.67	62.43
June 30, 2023	0.037	250	229	108.91	64.32

Schedule of Employer Contributions  
(In Thousands)

Fiscal Year Ended	Statutorily Required Contributions	Contributions Recognized By SPTRA	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
June 30, 2015	\$ 86	\$ 86	\$ —	\$ 1,566	5.50
June 30, 2016	64	64	—	1,067	6.00
June 30, 2017	66	66	—	1,062	6.25
June 30, 2018	40	40	—	619	6.50
June 30, 2019	47	47	—	638	7.34
June 30, 2020	38	38	—	467	8.17
June 30, 2021	27	27	—	324	8.38
June 30, 2022	19	19	—	224	8.59
June 30, 2023	20	20	—	229	8.80
June 30, 2024	15	15	—	167	9.00

St. Paul Teachers Retirement Association (SPTRA)

**MINNESOTA STATE COLLEGES AND UNIVERSITIES  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023**

**OTHER POSTEMPLOYMENT BENEFITS PLAN**

2024 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.54 percent to 3.65 percent.

2023 CHANGES IN ACTUARIAL ASSUMPTIONS

- The projected mortality improvement scale assumption was updated to Scale MP-2021.
- The annual medical claims costs and premiums were updated based on recent experience.
- The discount rate was changed from 2.16 percent to 3.54 percent.
- The annual medical trend was updated based on recent trend surveys, short-term expectations specific to Minnesota State plans, and adjustment to short-term trend rates to estimate the impact of the current general inflation environment, and the current version of the SOA-Getzen trend model.

2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.21 percent to 2.16 percent.
- Mortality assumptions, salary increase assumptions, and medical trend rates were updated.
- The initial medical trend decreased by 0.3 percent.

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.5 percent to 2.21 percent.
- Mortality assumptions, salary increase assumptions, and medical trend rates were updated.
- The initial medical trend increased by 0.9 percent.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.87 percent to 3.5 percent.
- Mortality assumptions, salary increase assumptions, and medical trend rates were updated.
- The inflation rate and payroll growth rate decreased 0.25 percent.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.58 percent to 3.87 percent.
- Mortality assumptions, salary increase assumptions, and annual medical claims costs and premiums were updated.
- The inflation rate and payroll growth rate decreased 0.25 percent.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.85 percent to 3.58 percent.

## STATE EMPLOYEES RETIREMENT FUND

### 2024 CHANGES IN PLAN PROVISIONS

- The member contribution rate was changed from 6.0 percent to 5.5 percent of pay for two years, effective July 1, 2023 (also applies to unclassified members).
- An additional one-time direct state aid contribution of \$76.4 million will be contributed to the plan on October 1, 2023.
- The benefit increase delay for early retirements on or after January 1, 2024 was eliminated.
- A one-time, non-compounding benefit increase of 1.0 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- The vesting period for members hired after June 30, 2010 was changed from five years to three years.

### 2024 CHANGES IN ACTUARIAL ASSUMPTIONS

- The long-term investment rate of return and single discount rate were changed from 6.75 percent to 7.0 percent.

### 2023 CHANGES IN ACTUARIAL ASSUMPTIONS

- The long-term investment rate of return and single discount rate were changed from 6.5 percent to 6.75 percent.

### 2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The long-term investment rate of return and single discount rate were changed from 7.5 percent to 6.5 percent.

### 2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.5 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.0 percent.
- Assumed salary increases, rates of retirement, termination and disability were changed as recommended in the June 30, 2019 experience study.
- The base mortality tables were changed from the RP-2014 table to the Pub-2010 mortality table, with adjustments.
- The mortality projection scale was changed from MP-2018 to MP-2019.
- Age, marriage and benefit annuity election options were adjusted.

### 2020 NO CHANGES IN PLAN PROVISIONS OR ACTUARIAL ASSUMPTIONS

### 2019 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019.
- Member contributions increased from 5.5 percent to 5.75 percent of pay, effective July 1, 2018 and 6.0 percent of pay effective July 1, 2019. Employer contributions increased from 5.5 percent to 5.875 percent of pay effective July 1, 2018 and 6.25 percent of pay effective July 1, 2019.
- Interest credited on member contributions will decrease from 4.0 to 3.0 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.0 percent for future accruing benefits effective January 1, 2019.
- Contribution stabilizer provisions were repealed.
- Post-retirement increases were changed from a 2.0 percent to 2.5 percent per year increase based upon funded ratio, to a fixed rate of 1.0 percent for five years beginning January 1, 2019 and 1.5 percent per year thereafter. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age.

- 2019 CHANGES IN ACTUARIAL ASSUMPTIONS
- The discount rate was changed from 5.42 percent to 7.5 percent.
- 2018 CHANGES IN PLAN PROVISIONS
- Actuarial equivalent factors were updated to reflect current mortality and interest assumptions, effective January 1, 2017.
- 2018 CHANGES IN ACTUARIAL ASSUMPTIONS
- The Combined Service Annuity loads were revised.
  - The discount rate was changed from 4.17 percent to 5.42 percent.
- 2017 CHANGES IN ACTUARIAL ASSUMPTIONS
- The assumed post-retirement benefit increase rate was changed from 2.0 percent through 2043 and 2.5 percent thereafter to 2.0 percent for all future years.
  - The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 4.17 percent.
  - Salary increases, retirement, termination, disability, mortality, percent married, and benefit election assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by a further 0.25 percent from those assumptions.
- 2016 CHANGES IN ACTUARIAL ASSUMPTIONS
- The assumed post-retirement benefit increase rate was changed from 2.0 percent through 2015, and 2.5 percent thereafter, to 2.0 percent per year through 2043, and 2.5 percent per year thereafter.

#### **TEACHERS RETIREMENT FUND**

- 2024 CHANGES IN PLAN PROVISIONS
- Effective July 1, 2025, the normal retirement age for Tier II members will decrease from 66 to 65.
  - The employer contribution rate will increase from 8.75 percent to 9.5 percent on July 1, 2025.
  - The employee contribution rate will increase from 7.75 percent to 8.0 percent on July 1, 2025.
- 2024 CHANGES IN ACTUARIAL ASSUMPTIONS
- The investment return assumption was changed from 7.5 percent to 7.0 percent. This does not affect the GASB valuation which was already using the 7.0 percent assumption.
- 2023 NO CHANGES IN PLAN PROVISIONS OR ACTUARIAL ASSUMPTIONS
- 2022 CHANGES IN ACTUARIAL ASSUMPTIONS
- For GASB valuation, the investment return assumption was changed from 7.5 percent to 7.0 percent.
- 2021 CHANGES IN ACTUARIAL ASSUMPTIONS
- Assumed termination rates were changed to more closely reflect actual experience.
  - The pre-retirement mortality assumption was changed to the RP-2014 white collar employee table, male rates set back 5 years and female rates set back 7 years. Generational projection uses MP-2015 scale.
  - Assumed form of annuity election proportions were changed to more closely reflect actual experience for female retirees.
- 2020 NO CHANGES IN PLAN PROVISIONS OR ACTUARIAL ASSUMPTIONS

2019 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019.
- Member contribution rates are increased from 7.0 percent to 7.75 percent of pay, effective July 1, 2023. Employer contributions are increased each July 1 over the next six years (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022 and 8.75 percent in 2023).
- Interest credited on member contributions will decrease from 8.5 percent to 7.5 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.0 percent for future accruing benefits effective January 1, 2019.
- Contribution stabilizer provisions were repealed.
- Post-retirement increases were changed from a 2.0 percent to 2.5 percent per year increase based upon funded ratio, to a fixed rate of 1.0 percent for five years beginning January 1, 2019 and 1.5 percent per year thereafter. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 5.12 percent to 7.5 percent.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 4.66 percent to 5.12 percent.
- The investment return assumption was changed from 8.0 percent to 7.5 percent.
- The cost of living adjustment was not assumed to increase to 2.5 percent but remain at 2.0 percent for all future years.
- The assumptions for inflation, payroll growth, general wage growth and salary increases were all adjusted.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 2.0 percent through 2043 and 2.5 percent thereafter to 2.0 percent for all future years.
- The single discount rate was changed from 8.0 percent to 4.66 percent.
- Salary increases, retirement, termination, disability, mortality, percent married, and benefit election assumptions were changed pursuant to the experience study dated June 10, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by a further 0.25 percent from those assumptions.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 8.25 percent to 8.0 percent.

**GENERAL EMPLOYEES RETIREMENT FUND**

2024 CHANGES IN PLAN PROVISIONS

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the plan on October 1, 2023.
- The vesting period for those hired after June 30, 2010 was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024 was eliminated.
- A one-time, non-compounding benefit increase of 2.5 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

- 2024 CHANGES IN ACTUARIAL ASSUMPTIONS
- The investment return assumption and single discount rate were changed from 6.5 percent to 7.0 percent.
- 2023 CHANGES IN ACTUARIAL ASSUMPTIONS
- The mortality improvement scale was changed from Scale MP-2020 to MP-2021.
- 2022 CHANGES IN ACTUARIAL ASSUMPTIONS
- The investment return and single discount rates were changed from 7.5 percent to 6.5 percent.
  - The mortality improvement scale was changed from Scale MP-2019 to MP-2020.
- 2021 CHANGES IN PLAN PROVISIONS
- Augmentation for current privatized members was reduced to 2.0 percent for the period July 1, 2020 through December 31, 2023 and 0.0 percent after. Augmentation was eliminated for privatizations occurring after June 30, 2020.
- 2021 CHANGES IN ACTUARIAL ASSUMPTIONS
- The price inflation assumption was decreased from 2.5 percent to 2.25 percent.
  - The payroll growth assumption as decreased from 3.25 percent to 3.0 percent.
  - Assumed salary increases, rates of retirement, rates of termination and rates of disability were changed as recommended in the June 30, 2019 experience study.
  - The base mortality tables were changed from the RP-2014 table to the Pub-2010 mortality table, with adjustments.
  - The mortality improvement scale was changed from MP-2018 to MP-2019.
- 2020 CHANGES IN ACTUARIAL ASSUMPTIONS
- The mortality projection scale was changed from MP-2017 to MP-2018.
- 2019 CHANGES IN PLAN PROVISIONS
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.
  - The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019.
  - Interest credited on member contributions will decrease from 4.0 percent to 3.0 percent, beginning July 1, 2018.
  - Deferred augmentation was changed to 0.0 percent for future accruing benefits effective January 1, 2019.
  - Contribution stabilizer provisions were repealed.
  - Post-retirement increases were changed from 1.0 percent per year based upon funded ratio, to a fixed rate of not less than 1.0 percent and not more than 1.5 percent beginning January 1, 2019. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age.
- 2019 CHANGES IN ACTUARIAL ASSUMPTIONS
- The mortality projection scale was changed from MP-2015 to MP-2017.
  - The assumed benefit increase was changed from 1.0 percent per year through 2044 and 2.5 percent per year thereafter to 1.25 percent per year.
- 2018 CHANGES IN ACTUARIAL ASSUMPTIONS
- The Combined Service Annuity loads were revised.
  - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.0 percent through 2035 and 2.5 percent thereafter to 1.0 percent for all years.
- The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent.
- Salary increases, retirement, termination, disability, mortality, percent married, and benefit election assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by a further 0.25 percent from those assumptions.

2016 NO CHANGES IN PLAN PROVISIONS OR ACTUARIAL ASSUMPTIONS

**ST. PAUL TEACHERS RETIREMENT FUND**

2024 CHANGES IN PLAN PROVISIONS

- Member contributions will increase from 7.5 percent of pay to 7.75 percent of pay effective July 1, 2023, and from 7.75 percent of pay to 9.0 percent of pay effective July 1, 2025. Employer contributions will increase from 8.8 percent to 9.0 percent of pay effective July 1, 2023, and from 9.0 percent to 9.75 percent of pay effective July 1, 2025.
- An additional one-time direct state aid contribution of \$15.7 million will be contributed to the Plan on October 1, 2023.
- Benefits at age 62 and 30 years of service are unreduced, effective July 1, 2023.
- A one-time, non-compounding benefit increase of 1.5 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.

2024 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed wage inflation assumption was changed from 3.0 percent to 2.5 percent.
- The base mortality table was changed from RP-2014 mortality table with adjustments to Pub-2010 for Teachers, with adjustments, and future improvement projected using MP-2021.
- Revised rates of retirement which generally result in more expected normal retirements and fewer early retirements.
- Revised rates of termination are generally lower, especially after the first year of employment for males and females.
- Reduced rates of disability.
- Retirement age assumption for Coordinated deferred members was changed from age 62 to age 63.
- Revised merit and seniority salary increase rates are 19 basis points lower in total. When combined with the change in wage inflation, gross salary increase rates are 69 basis points lower in total.
- Members reaching age 62 with 30 years of service prior to age 65 are assumed to retire at the same rate as Rule of 90 unreduced retirements.

2023 CHANGES IN ACTUARIAL ASSUMPTIONS

- The long-term investment rate of return and single discount rate were changed from 7.5 percent to 7.0 percent.
- The mortality improvement scale was updated from MP-2020 to MP-2021.

2022 CHANGES IN PLAN PROVISIONS

- The member contribution for the July 1, 2022 to June 30, 2023 fiscal year was changed from 7.75 percent to 7.5 percent.

- 2022 CHANGES IN ACTUARIAL ASSUMPTIONS
- The mortality improvement scale was updated from MP-2019 to MP-2020.
- 2021 CHANGES IN ACTUARIAL ASSUMPTIONS
- The mortality improvement scale was updated from MP-2018 to MP-2019.
- 2020 CHANGES IN ACTUARIAL ASSUMPTIONS
- The mortality projection scale was changed from MP-2017 to MP-2018.
- 2019 CHANGES IN PLAN PROVISIONS
- Lower early retirement factors will be phased in over a sixty-month period starting July 1, 2019.
  - Interest credited on refunds of member contributions decreased from 4.0 percent to 3.0 percent prospectively, beginning July 1, 2018.
  - Deferred augmentation was changed to 0.0 percent for future accruing benefits effective July 1, 2019.
  - Post- retirement increases were changed from 1.0 percent per year based upon funded ratio, to 0.0 percent for January 1, 2019 and 2020 and 1.0 percent thereafter. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age.
  - Member contributions will increase from 7.5 percent to 7.75 percent effective July 1, 2022. Employer contributions will increase from 6.5 percent to 9.0 percent of pay over six years, beginning July 1, 2018.
- 2019 CHANGES IN ACTUARIAL ASSUMPTIONS
- The assumed investment rate was lowered from 8.0 percent to 7.5 percent.
  - Assumed wage inflation decreased from 4.0 percent to 3.0 percent.
  - Salary increase rates were updated from an age-based table to a service-based table of rates.
  - Retirement, withdrawal, and disability rates were adjusted to better fit observed experience.
  - The mortality table was updated.
- 2018 CHANGES IN ACTUARIAL ASSUMPTIONS
- The Combined Service Annuity loads were revised.
  - The assumed cost-of-living adjustments were changed from 1.0 percent per year through 2054, 2.0 percent beginning 2055, 2.5 percent beginning 2066 to 1.0 percent per year through 2041, 2.0 percent beginning 2042, and 2.5 percent beginning 2052.
- 2017 NO CHANGES IN PLAN PROVISIONS OR ACTUARIAL ASSUMPTIONS
- 2016 NO CHANGES IN PLAN PROVISIONS OR ACTUARIAL ASSUMPTIONS

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## SUPPLEMENTARY SECTION



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Trustees  
Minnesota State Colleges and Universities  
St. Paul, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Minnesota State Colleges and Universities (Minnesota State), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise Minnesota State's basic financial statements, and have issued our report thereon dated November 19, 2024. Our report includes reference to other auditors who audited the financial statements of the Bemidji State University Alumni and Foundation, Metropolitan State University Foundation, Minnesota State University Moorhead Foundation, Inc., Southwest Minnesota State University Foundation, and Winona State University Foundation. These component units were not audited in accordance with *Government Auditing Standards*, and this report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Minnesota State Colleges and Universities internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Minnesota State Colleges and Universities internal control. Accordingly, we do not express an opinion on the effectiveness of Minnesota State Colleges and Universities internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Minnesota State Colleges and Universities' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Minneapolis, Minnesota  
November 19, 2024

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