

## Minnesota Ballpark Authority

Hennepin County, Minnesota



# ANNUAL FINANCIAL REPORT

YEAR ENDED DECEMBER 31, 2023

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#### MINNESOTA BALLPARK AUTHORITY, MINNESOTA

#### **Annual Financial Report**

#### Year Ended December 31, 2023

### Minnesota Ballpark Authority Board of Commissioners

Margaret Anderson Kelliher, Chair
James R. Campbell, Vice Chair
Tony Sanneh, Secretary
David Ybarra, Treasurer
Justin Baylor



Executive Director, Daniel R. Kenney Finance Coordinator, Brenda Juneau

Prepared by the Minnesota Ballpark Authority Available online at ballparkauthority.com

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MINNESOTA BALLPARK AUTHORITY Hennepin County, Minnesota

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MINNESOTA BALLPARK AUTHORITY Hennepin County, Minnesota

# **Introductory Section**



MINNESOTA BALLPARK AUTHORITY Hennepin County, Minnesota



Target Field 1 Twins Way, Suite 300 Minneapolis, MN 55403 612-659-3880 Fax: 612-466-6999 www.ballparkauthority.com

January 29, 2024

Dear Honorable Members of the Minnesota Ballpark Authority Board:

Minnesota Statutes require all governmental agencies to issue an annual report on their financial position and activity prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants or the State Auditor. The Annual Financial Report for the Minnesota Ballpark Authority (MBA) is hereby submitted for the calendar year ended December 31, 2023.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The State of Minnesota Office of the State Auditor audited the MBA's financial statements and issued an unmodified ("clean") opinion on the MBA's financial statements for the calendar year ended December 31, 2023. The goal of the independent audit was to provide reasonable assurance that the financial statements of the MBA are free from material misstatement. The State Auditor concluded, based on the audit, that there was a reasonable basis for rendering an unmodified opinion that the MBA's financial statements for the year ended December 31, 2023, are fairly presented in conformity with GAAP. The State Auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the State Auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A section is meant to complement this letter of transmittal and should be read in conjunction with the letter.

#### **Profile of the Government**

The MBA was established in 2006 as a public body and political subdivision of the State of Minnesota, for the purpose of overseeing the design, construction, operation, and maintenance of a ballpark for a Major League Baseball team in accordance with the powers and authorities granted in Laws of Minnesota Chapter 473. The MBA advised and participated with the Minnesota Twins, LLC (the Twins) in the design and construction of the ballpark. The MBA leases the



ballpark to the Twins, oversees its operations, and participates with the Twins in identifying and funding necessary future capital repairs and improvements to the structure.

The MBA is governed by a Board of five appointed Commissioners. Two members are appointed by the Governor of the State of Minnesota, two members are appointed by the Hennepin County Board of Commissioners (including the Chair), and one member is appointed by the governing body of the City of Minneapolis. The Board is responsible for, among other things, appointing an Executive Director, authorizing contracts, and adopting an annual budget. Budgets are adopted on a basis consistent with GAAP. Beginning in approximately June of each year a budget is prepared and includes information on the past year, current year estimates, and requested appropriations. The Board must adopt and submit a proposed operating budget to Hennepin County by August of each calendar year. Any changes in the budget must be within the revenues and reserves estimated or changed by a vote of the Board. Budget to actual comparisons for the General Fund and the Capital Reserve Special Revenue Fund are presented in the Required Supplementary Information section of this report.

The MBA's mission statement is written as follows: "The Minnesota Ballpark Authority seeks to ensure that the Ballpark is a world-class facility that adheres to high standards of sustainability, creates economic opportunity, and serves as an anchor for the development of a vibrant new district." To achieve this mission the MBA has outlined the following strategies:

- 1. The Minnesota Ballpark Authority works to ensure that the Ballpark is designed, built and operated in a way that meets or exceeds the standards for community involvement and economic participation, environmental sustainability, and the prudent use of public funding.
- The Minnesota Ballpark Authority uses designated resources to encourage and leverage investments by the private sector and other government agencies to maximize enhancements to the District to stimulate private investment, development, and economic opportunity.
- 3. The Minnesota Ballpark Authority actively seeks to form partnerships with the public and private sector to envision and work toward the creation of a dynamic and enduring identity for the Ballpark District that is meaningfully connected to adjoining neighborhoods.

#### **Ballpark History**



The Minnesota Legislature approved legislation in 2006 to fund a new Minnesota Twins ballpark. The legislative action was the culmination of a 10-year effort to build an outdoor ballpark in Minnesota. The Legislature approved the bill on May 21, 2006, and Minnesota Governor Tim Pawlenty signed the bill into law five days later before a Twins home game against the Seattle Mariners at the Metrodome. The first meeting of the MBA Board was held on July 7, 2006.

Under terms of the 2006 legislation, the

public contribution is \$350,000,000: \$90,000,000 for infrastructure and \$260,000,000 for ballpark construction costs. The public contribution of \$350,000,000 is financed with Hennepin County

issued bonds. The bonds are repaid from a County-wide .15 percent general sales tax authorized in the legislation. Under the original agreement, the Minnesota Twins contribution is \$130,000,000 for ballpark construction costs plus any ballpark cost overruns or enhancements. After the legislation was adopted, the Twins contributed an additional \$19,500,000 for non-land infrastructure expenses and \$45,491,694 for additional ballpark enhancements. That brought the Twins total contribution to \$194,991,694 for construction. Another \$10,025,000 was contributed from other sources, which included Target Corporation, the MBA, and the Minnesota Department of Transportation.

Construction of the ballpark began when ground was broken in May of 2007 with M.A. Mortenson Company serving as the construction manager for the project. The architects were Populous (formerly HOK Sport) and Hammel, Green & Abrahamson. In January 2010, Mortenson formally turned over the ballpark, on budget, and two months ahead of schedule. Minnesota's new ballpark opened in the spring of 2010 marking the Minnesota Twins' 50th season of playing baseball in the Upper Midwest. The Minnesota Twins played their first regular season game at the ballpark on April 12, 2010.

The land, land improvements and the ballpark itself are owned by the public through the MBA. Consistent with terms of the Ballpark Lease Agreement (Lease), between the MBA and Twins Ballpark, LLC, the Twins own a portion of discrete assets, such as seating and scoreboards, to the extent of their total investment.

The Twins and Target Corporation agreed to naming rights for Target Field and Target Plaza.

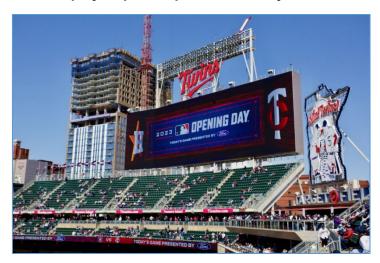
While the ballpark is owned by the MBA, it is leased and operated by the Twins under a thirty-year lease, with the option of two ten-year extensions. The Twins are responsible for all the ballpark's annual operating and maintenance expenses. To address future capital needs, the Twins make annual rent payments, initially \$900,000 (with two-thirds of that amount indexed for inflation), and Hennepin County contributes \$1,100,000 annually (indexed for inflation). These funds are accumulating in an account held by the MBA with a fund balance of \$11,936,033 at the end of 2023. Use of these funds is restricted to CapEx work, which includes capital modifications, replacements, or additions to the Ballpark.

#### **Initiatives and Projects**

#### The Control Room, Scoreboards and Video Display Capital Improvement Project

The Twins and MBA unveiled a new 178-foot-wide scoreboard at the Twins home opener in 2023. The display is 76% larger than its predecessor and includes 22 new LED displays with more than 13 million LEDs.

The new scoreboard was part of the largest capital improvement project since the ballpark first opened in 2010. The cost of the nearly \$29 million project was split equally by the Twins and the MBA. In addition to the new main scoreboard, the project included a new control room, the replacement of



the auxiliary scoreboard in right field, the existing ribbon message boards, the celebration sign above the center field fence, and all the video displays throughout Target Field.

#### **Twins Annual Contributions**

The Twins invest additional funds in capital alterations each year. In 2023 the Twins reported investing \$1,866,981 in ballpark upgrades and improvements. Some of these investments included changes around the ballpark for the new Twins logo, suite remodeling, phone systems replacement, and blast film installation.

Under the terms of the lease, the Twins also make annual contributions to youth activities and amateur sports within Hennepin County. The Twins reported a 2023 annual contribution of \$841,868 in Hennepin County for youth activities and amateur sports, which is \$328,906 more than is required by the lease agreement.

#### A Leader in Environmental Sustainability



Maintenance. Target Field is the first Major League Baseball venue to receive the U.S. Green Building Council's highest possible honor via the new LEED v4.1 rating system. Target Field was the first professional sports facility in the United States to receive LEED Certification in both construction and facility operations. Major League Baseball awarded the Twins the 2021 Green Glove Award for attaining the highest waste diversion rate in the year, saving almost 99 percent of Target Field waste from landfills.

The MBA and the Twins continue to be committed to environmental sustainability. In 2010 the ballpark was not only awarded LEED Silver Certification for Construction but was also awarded Green Project of the Year by the Recycling Association of Minnesota.

In 2011 the Twins were awarded LEED Silver Certification, in 2017 earning LEED Gold Certification, and in 2022 earning Platinum LEED certification for Existing Buildings: Operations &



Some of the ballpark's additional green design elements include:

- ♦ Energy use reduction achieved through high-efficiency field lighting, interior lighting and heating/cooling and ventilation equipment. Target Field is almost fully lit by LED lighting.
- ♦ Water use reduction achieved through water-saving fixtures such as low-flow urinals and dual-flush toilets. A specially designed rainwater filter system captures and reuses rainwater for ballpark maintenance.
- ♦ Game day recycling Recyclable collection points stationed conveniently around Target Field help with recycling, composting, and converting waste to energy. The Twins report that nearly 13,000 tons of waste has been diverted from local landfills since 2011.

Public transportation access – Target Field was built to include a public transportation hub where commuter and light rail lines connect, accessible for pedestrian and bike access.

The playing field is designed to capture rainwater and recycle it. The Twins report to have captured, purified, and reused nearly 20 million gallons of rainwater, reducing municipal water usage at Target Field. During a regular season, most of the recycled water is used to wash down the seating bowl and the main concourse.

The Twins and their concession partner, Delaware North, began donating unused food to local charities in 2011. In partnership with Rock and Wrap It Up! Inc., more than 20,000 pounds of leftover food was donated to local housing shelters and food banks in 2023.

#### **Around the Ballpark**



The MBA and the Twins have worked hard to ensure Target Field is one of the most transit-friendly sports facilities in the country. Target Field Station, located at the intersection of 5<sup>th</sup> Street North and 5<sup>th</sup> Avenue north, near Gate #6, serves as the hub for the Blue Line, Green Line, and the NorthStar Commuter Rail line. For walkers and bikers, the Cedar Lake Trail provides both pedestrian and bicycle access to the ballpark.

Target Field Station serves as a multimodal transportation hub and provides an expanded area for fans utilizing public transportation to the games. The public plaza includes a large green space, an underground parking garage, a 29 by 16foot video board and a 1,000-seat which amphitheater. provides opportunities for non-game activities. The Twins, Hennepin County, and Metro Transit all plan events in this area year-round that are open to the public.



#### **Budget**

A budget is adopted annually for the general and special revenue fund, consistent with generally accepted accounting principles. The MBA's primary source of revenue for operations is a grant from Hennepin County. A grant agreement between the MBA and Hennepin County calls for an annual budget request to be submitted to Hennepin County by August 1 of each year. The MBA

determines the amount needed for the annual operating grant based on the anticipated receipts and expenditures for the following year. A special revenue fund is established for ballpark capital improvement expenses, as set forth in the Development Agreement, and funded annually with contributions from Hennepin County and the Twins.

More information on the budget process is described in the Notes to Required Supplementary Information on page 44.

#### **Economic and Financial Condition**

The information presented in the financial statements is best understood when it is considered from the broader perspective of the specific environment within which the MBA operates.

**Local economy**. Hennepin and Ramsey Counties, the geographic area in which the MBA is established, both enjoy a favorable economic environment relative to the national economy, as shown in measurement of both income and employment.

**Long-term financial planning.** The MBA has planned for financial stability on a long-term basis through the execution of several agreements with the Twins and Hennepin County. The MBA has entered into a Grant Agreement with Hennepin County which provides County grants for both operating expenses and future ballpark capital costs. In addition, the MBA has entered into a thirty-year lease with the Twins, with two ten-year renewal options. This advance planning has positioned the MBA to maintain financial stability from year to year.

The MBA adopted a 2024 General Fund operating budget amount reflecting a 0.8% decrease from the previous year budget. A minor reduction in personnel services provided a small savings.

**Risk Management.** The MBA contracts for the services of a risk manager who assists with maintaining an effective approach to ongoing risk exposure identification and monitoring. Additional information is shown in Note 7 to the basic financial statements.

**Acknowledgements.** The preparation of this report includes the dedication of all MBA staff. We would like to express our appreciation of all office staff for their contributions to this report. We also want to thank the MBA Board for their support and dedication to responsible management of MBA finances.

Respectfully submitted,

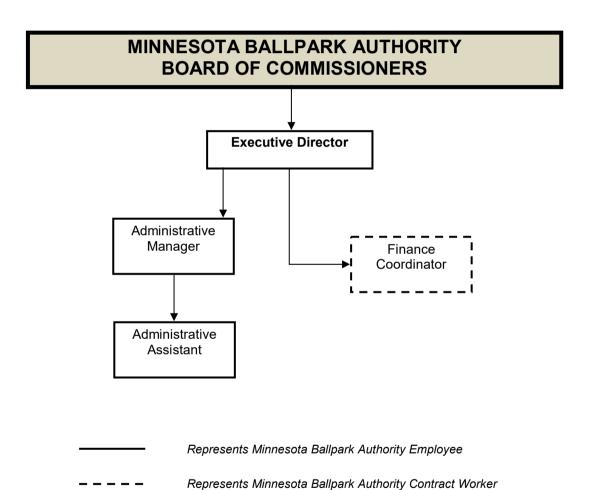
Daniel R. Kenney Executive Director

Brenda Juneau Finance Coordinator

## Minnesota Ballpark Authority

Hennepin County, Minnesota

## **Organization Chart**



#### Minnesota Ballpark Authority Hennepin County, Minnesota **Principal Officials 2023**

#### **Board of Commissioners**

Margaret Anderson Kelliher, Chair



Tony Sanneh, Secretary



David Ybarra, Treasurer



Justin Baylor



James R. Campbell, Vice Chair



**Executive Director:** 

Daniel R. Kenney

# **Financial Section**



MINNESOTA BALLPARK AUTHORITY Hennepin County, Minnesota





Julie Blaha State Auditor Suite 500 525 Park Street Saint Paul, MN 55103

#### **Independent Auditor's Report**

Board of Commissioners Minnesota Ballpark Authority Hennepin County, Minnesota

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities and each major fund of the Minnesota Ballpark Authority as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Minnesota Ballpark Authority as of December 31, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not

detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit;
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the
  Authority's internal control. Accordingly, no such opinion is expressed;
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting
  estimates made by management, as well as evaluate the overall presentation of the financial statements; and
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, PERA retirement plan schedules, budgetary comparison schedules for the General Fund and Capital Reserve Fund, and Notes to the Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the Introductory Section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 29, 2025, on our consideration of the Minnesota Ballpark Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Minnesota Ballpark Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Minnesota Ballpark Authority's internal control over financial reporting and compliance.

Julie Blaha State Auditor

January 29, 2025

Let Ben

Chad Struss, CPA
Deputy State Auditor

#### Minnesota Ballpark Authority Hennepin County, Minnesota Management's Discussion and Analysis (Unaudited)

This discussion and analysis is intended to provide financial statement readers with a financial overview and narrative analysis of the financial position and activities of the Minnesota Ballpark Authority (MBA), a local government unit in Hennepin County for the year ended December 31, 2023. This information should be considered in conjunction with the information contained in the notes to the financial statements and the transmittal letter.

#### FINANCIAL HIGHLIGHTS

#### Government-Wide

- At December 31, 2023, the assets and deferred outflows of resources of the MBA exceeded its liabilities and deferred inflows of resources by \$325,015,049 (net position). The largest of this amount, \$303,828,589, was the investment in capital assets (building and infrastructure) and is not available for future spending. A total of \$11,936,033 was restricted by specific statutory requirements or external commitments. The remainder consisted of unrestricted net position of \$9,250,427. Restricted assets are limited to costs relating to future capital improvements of the Minnesota Twins Ballpark, district enhancements and public infrastructure needs around the ballpark.
- The MBA total net position, as reported in the Statement of Activities, decreased by \$7,265,822 during 2023, compared to a decrease of \$9,639,266 in 2022. The decrease resulted mostly from capital asset depreciation.

#### Fund Level

- At the end of fiscal year 2023, the MBA's governmental funds reported total ending fund balances of \$21,460,038, an increase of \$3,736,298 from the prior year balance of \$17,723,740. The increase in fund balance is primarily related to lease revenue from the Twins and capital contribution from Hennepin County in the Capital Reserve Fund in 2023.
- At the end of this same period, unassigned fund balance for the General Fund was \$1,152,951, which is an increase of \$72,125 from the previous year balance of \$1,080,826.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

Management's discussion and analysis is intended to serve as an introduction to the MBA basic financial statements, which are comprised of two components: 1) combined government-wide and fund financial statements, and 2) notes to the basic financial statements. This report also contains required supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of MBA finances, in a manner like a private-sector business. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information about the MBA using the economic resources measurement focus and the full accrual basis of accounting. The economic resources measurement focus results in the reporting of all inflows, outflows, and balances affecting or reflecting MBA net position. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

There are two government-wide statements to present this information.

- The Statement of Net Position presents information on all MBA assets, liabilities, and deferred outflows and inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as an indicator of whether the financial position of the MBA is improving or deteriorating.
- The Statement of Activities presents information showing how the MBA net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

In both statements, MBA activities are reported as *governmental activities*, which are defined as functions that are principally supported by taxes, intergovernmental and non-exchange revenues.

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the MBA's funds. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. MBA activity is reported in three major governmental funds, the General Fund, Capital Reserve Fund (a Special Revenue Fund) and the Capital Projects Fund. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*. This approach is known as using the flow of current financial resources measurement focus and the modified accrual basis of accounting. The fund statements provide a detailed short-term view of MBA finances that assists in determining whether there will be adequate financial resources available to meet current needs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the MBA's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds and governmental activities*. Reconciliations are presented in the adjustment's column in each of the basic financial statements.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The Notes can be found on pages 23 to 39 of this report.

#### **Required Supplementary Information**

Required supplementary information begins on page 40 and includes a schedule of pension plan contributions, a schedule of MBA proportionate share of net pension liability, and a schedule of revenue and expenditures for the General Fund and the Capital Reserve Fund with a comparison of actual revenue and actual expenditures compared to budget and prior year.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position serves over time as an indicator of a government's financial position. As shown in the table below, the MBA assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$325,015,049. The Statement of Net Position presents all the MBA's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference between the two reported as "net position".

#### **Summary of Net Position**

		2023		2022
Current assets	\$	46,553,731	\$	47,243,976
Net capital assets		303,828,589		314,829,615
Total assets		350,382,320		362,073,591
Deferred outflows of resources		69,681		103,300
Current liabilities		496,206		4,164,543
Noncurrent liabilities		243,986		355,246
Total liabilities	_	740,192		4,519,789
Deferred inflows of resources		24,696,760		25,376,231
Investment in capital assets		303,828,589		314,829,615
Restricted		11,936,033		8,630,187
Unrestricted		9,250,427		8,821,069
Total net position	\$	325,015,049	\$_	332,280,871

The largest portion of MBA net position, 93%, reflects the investment in capital assets (e.g., land, land improvements, and ballpark structure). The MBA uses these capital assets to provide recreational services to citizens; consequently, these assets are not available for future spending. The restricted portion of the MBA's net position, 4%, represents resources that are subject to external restrictions on how they may be used. These restrictions are contained in the legislation establishing the MBA and in various agreements with external

parties partnering with the MBA on the capital improvements to the ballpark and surrounding infrastructure.

As shown in the table below, the MBA's net position decreased in the current year by \$7,265,822, a change of 2% from the previous year's net position. This 2% is consistent with historical decreases each year and primarily relates to capital asset depreciation.

The following condensed financial information was derived from the government-wide Statement of Activities and reflects the nature of the MBA's change in net position during the fiscal year 2023, compared to the prior year.

#### **Changes in Net Position**

#### Governmental Activities:

Event revenue       55,432       45,432         Lease revenue       785,725       711,276         Other interest revenue       677,262       690,212         General revenues:       1ntergovernmental       667,452       611,556			2023	2022
Intergovernmental contributions         \$ 1,504,207         \$ 1,379,250           Investment earnings         744,019         (545,493)           Event revenue         55,432         45,432           Lease revenue         785,725         711,276           Other interest revenue         677,262         690,212           General revenues:         Intergovernmental         667,452         611,556           Investment earnings         416,202         (353,295)           Other         8,622         22	Revenues:	_		
Investment earnings       744,019       (545,493)         Event revenue       55,432       45,432         Lease revenue       785,725       711,276         Other interest revenue       677,262       690,212         General revenues:       Intergovernmental       667,452       611,556         Investment earnings       416,202       (353,295)         Other       8,622       22	Program revenues:			
Event revenue       55,432       45,432         Lease revenue       785,725       711,276         Other interest revenue       677,262       690,212         General revenues:       Intergovernmental       667,452       611,556         Investment earnings       416,202       (353,295)         Other       8,622       22	Intergovernmental contributions	\$	1,504,207	\$ 1,379,250
Lease revenue       785,725       711,276         Other interest revenue       677,262       690,212         General revenues:       Intergovernmental       667,452       611,556         Investment earnings       416,202       (353,295)         Other       8,622       22	Investment earnings		744,019	(545,493)
Other interest revenue       677,262       690,212         General revenues:       Intergovernmental       667,452       611,556         Investment earnings       416,202       (353,295)         Other       8,622       22	Event revenue		55,432	45,432
General revenues:       667,452       611,556         Investment earnings       416,202       (353,295)         Other       8,622       22	Lease revenue		785,725	711,276
Intergovernmental         667,452         611,556           Investment earnings         416,202         (353,295)           Other         8,622         22	Other interest revenue		677,262	690,212
Investment earnings       416,202       (353,295)         Other       8,622       22	General revenues:			
Other 8,622 22	Intergovernmental		667,452	611,556
	Investment earnings		416,202	(353,295)
Total revenues 4,858,921 2,538,960	Other		8,622	22
	Total revenues		4,858,921	2,538,960
		_		
Expenses:	Expenses:			
MBA operating expenses 709,728 783,912	MBA operating expenses		709,728	783,912
Depreciation 11,415,015 11,394,314	Depreciation		11,415,015	11,394,314
Total expenses 12,124,743 12,178,226	Total expenses		12,124,743	12,178,226
Increase (decrease) in net position (7,265,822) (9,639,266)	Increase (decrease) in net position		(7,265,822)	(9,639,266)
Net position – beginning 332,280,871 341,920,137	Net position – beginning	_	332,280,871	341,920,137
Net position – ending \$ 325,015,049 \$ 332,280,871	Net position – ending	\$	325,015,049	\$ 332,280,871

#### **FUND FINANCIAL ANALYSIS**

#### **Changes in Fund Balance**

The focus of the *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing MBA financing requirements. In particular, *total fund balance* may serve as a useful measure of net resources available for spending at the end of the fiscal year.

As of the end of the 2023 fiscal year, MBA governmental funds reported combined ending fund balances of \$21,460,038, a 21% increase from the prior year. Of this combined

balance, 5% or \$1,152,951 constitutes fund balance that has not been restricted, committed, or assigned to specific purposes. These resources are available for meeting ongoing operational responsibilities in the General Fund. Another \$8,371,054, or 39%, is assigned to indicate the MBA's intention to spend funds on district area enhancements and public infrastructure needs around the ballpark. A balance of \$11,936,033, or 56%, is restricted.

The Capital Reserve Fund was established in 2010, as a Special Revenue Fund, consistent with provisions in the Ballpark Lease Agreement between the MBA and the Minnesota Twins. Hennepin County and the Twins contribute to this fund annually, per the Lease Agreement. The first of these contributions began in 2010, and the year end fund balance in 2023 is \$11,936,033. The balance in this fund is restricted to payment of capital modifications, and replacements or additions to the Ballpark, referred to as "CapEx Work" and defined in the Ballpark Lease Agreement.

#### Revenues

Governmental fund revenues by source are shown in the table below, along with the increase or decrease from the prior year.

**Governmental Funds Revenues by Source** 

	20	)23	20	22	Increase (E	Decrease)
Revenues:	Amount	Percent of Total	Amount	Percent of Total	Amount	Percent Change
Program revenues:						
Intergovernmental	\$ 1,504,207	31.0%	\$ 1,379,250	54.3%	\$ 124,957	9.1%
Investment earnings (losses)	744,019	15.3%	(545,493)	-21.5%	1,289,512	236.4%
Event revenue	55,432	1.1%	45,432	1.8%	10,000	22.0%
Lease revenue	785,725	16.2%	711,276	28.0%	74,449	10.5%
Other interest revenue	677,262	13.9%	690,212	27.2%	(12,950)	-1.9%
General revenues:						
Intergovernmental	667,452	13.7%	611,556	24.1%	55,896	9.1%
Investment earnings (losses)	416,202	8.6%	(353,295)	-13.9%	769,497	217.8%
Other	8,622	0.2%	22	0.0%	8,600	39090.9%
Total revenues	\$ 4,858,921	100.0%	\$ 2,538,960	100.0%	\$ 2,319,961	91.4%

Explanation of significant changes in revenue from previous year:

- Total investment earnings of \$1,160,221 in 2023 compared to the loss of \$898,788 in 2022 that was driven by unrealized losses. Investments are required to be reported at fair value. Governmental fund investment income for 2023 was \$414,178, and the net change in fair value of investments (unrealized gains) totaled \$746,043 due to more favorable market conditions
- Event revenue increased in 2023. Though the event revenue was comparable for both years, the event expenses were lower in 2023 resulting in a higher net revenue.

#### **Expenditures**

Governmental fund expenditures by function are shown in the table below, along with the increase and decrease from the prior year.

#### **Governmental Expenditures by Function**

	20	023	20	22	Increase (D	ecrease)	
	Amount	Percent of		Percent of		Percent	
	Amount	Total	Amount	Total	Amount	Change	
Expenditures:							
Current							
Culture and recreation							
Personal services	\$ 465,092	41.4%	\$ 448,908	4.6%	\$ 16,184	3.6%	
Commodities	545	0.1%	295	0.0%	250	84.7%	
Contractual services	191,896	17.1%	272,746	2.8%	(80,850)	-29.6%	
Other	51,101	4.6%	47,142	0.5%	3,959	8.4%	
Capital Outlay	413,989	36.9%	9,042,497	92.1%	(8,628,508)	-95.4%	
Total expenditures	\$ 1,122,623	100.0%	\$ 9,811,588	100.0%	\$ (8,688,965)		

Explanation of significant changes in expenditures from previous year:

- Expenditures for Commodities increased in 2023 as compared to 2022. This
  resulted from higher costs related to meetings and training events.
- Contractual services decreased in 2023 compared to 2022 due to a one-time cost in 2022 for drainage improvements at Target Field Gate 3.
- Capital Outlay decreased in 2023 due to completion of the scoreboard improvement project in 2022.

#### **General Fund Budgetary Highlights**

The MBA's General Fund is the operating fund for the MBA. Expenditures in 2023 were \$23,844 less than the budget of \$660,000, and revenues were \$48,281 more than budgeted creating a net increase in fund balance of \$72,125. The savings in expenditures to budget was mostly related to a decrease in the cost for risk management services and a decreased use of legal services in 2023.

In November 2023 the MBA made an operating grant request from Hennepin County for \$660,000, the budgeted amount, based on forecasted year-end expenditures. No amendments were made to the 2023 General Fund Budget.

#### **CAPITAL ASSETS**

#### **Capital Assets**

MBA investment in capital assets as of December 31, 2023, amounts to \$303,828,589 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, and ballpark structure. During fiscal year 2023, the MBA's investment in capital assets decreased \$11,001,026 from the prior year. Net capital asset changes are

related to \$11,415,015 for accumulated depreciation and the addition of \$413,989 from the scoreboard project.

Additional information on the MBA's capital assets can be found in Note 5, on page 32 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS**

The MBA Board approved a 2024 General Fund budget decrease of less than 1% in 2023. The MBA expects to see minor savings in personal services in 2024.

Minnesota Management & Budget (MMB) prepares formal forecasts of state revenues and expenditures in November and February each year. The February 2024 report forecasts a surplus of \$3.72 billion for the State for the next biennium. While spending estimates remain largely unchanged since the November forecast, tax collections, especially corporate tax collection revenues, are expected to be higher, which is largely driven by higher-than-expected corporate profits for the forecast period. As in the November forecast, the State expects revenues to exceed spending through FY 2027.

The MBA relies on revenue sources from Hennepin County sales tax and the Minnesota Twins. Hennepin County sales tax revenue is expected to remain sufficient for meeting all debt, contract, and operating commitments in 2024.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide an overview for those interested in the MBA's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Minnesota Ballpark Authority, Target Field, 1 Twins Way, Suite 300, Minneapolis, Minnesota 55403.

# **Basic Financial Statements**

# Minnesota Ballpark Authority Hennepin County, Minnesota Governmental Funds Balance Sheet and Statement of Net Position

December 31, 2023

		General Fund		Capital Reserve Fund	ı	Capital Projects Fund		Total		Adjustments	Statement of Net Position
ASSETS AND DEFERRED OUTFLOWS	_				_		_				
Current assets:	ф	4 404 000	Φ		ሱ	0.045.000	Φ	0.400.040	Φ	Φ.	0.400.040
Cash and investments	\$	1,184,320	\$		\$	8,315,622	\$	9,499,942	\$	- \$	9,499,942
Restricted cash and investments		-		11,649,720		-		11,649,720		-	11,649,720
Accounts receivable Other interest receivable		-		57.634		55,432		55,432		-	55,432 57,634
Lease receivable		-		- ,		-		57,634		-	•
Prepaid items		-		25,256,588				25,256,588		24 415	25,256,588 34,415
·	-				-		-		-	34,415	
Total current assets	-	1,184,320		36,963,942	-	8,371,054	-	46,519,316	_	34,415	46,553,731
Noncurrent assets:											
Capital assets:											
Land		-		-		-		-		40,475,894	40,475,894
Buildings		-		-		-		-		322,930,551	322,930,551
Land improvements		-		-		-		-		90,479,683	90,479,683
Furniture and equipment		-		-		-		-	_	23,293	23,293
Total capital assets		-		-		-		-		453,909,421	453,909,421
Less accumulated depreciation	_	-			_	-	_	-	_	(150,080,832)	(150,080,832)
Net capital assets	_	-			_	-	_	-	_	303,828,589	303,828,589
Total noncurrent assets	_	-			_	-	_	-	_	303,828,589	303,828,589
Total Assets	-	1,184,320		36,963,942	-	8,371,054	_	46,519,316	_	303,863,004	350,382,320
Deferred outflows of resources: Pension-related										69,681	69,681
		<u> </u>		<del></del>		<u> </u>		<del>-</del>	-		
Total assets and deferred outflows of resources	\$_	1,184,320	\$	36,963,942	\$ _	8,371,054	\$_	46,519,316	_	303,932,685	350,452,001
LIABILITIES											
Current liabilities:											
Accounts and contracts payable	\$	15,951	\$	413,989	\$	-	\$	429,940		-	429,940
Accrued liabilities		15,418		-		-		15,418		50,848	66,266
Total current liabilities		31,369		413,989		-		445,358		50,848	496,206
Noncurrent liabilities:											
Net Pension		-		-		-		-		243,986	243,986
Total liabilities	_	31,369		413,989		-	_	445,358		294,834	740,192
Defermed in flavor of management											
Deferred inflows of resources:										00.040	00.040
Pension related Lease related		-		24 612 020		-		24 612 020		82,840	82,840 24,613,920
Total deferred inflows of resources	-			24,613,920 24,613,920	-		-	24,613,920 24,613,920	_	82,840	24,696,760
Total deferred lilliows of resources	-	<u> </u>	•	24,013,920	-		-	24,013,920	-	02,040	24,090,700
FUND BALANCES/NET POSITION											
Fund balances:											
Restricted for:											
Ballpark capital		-		11,936,033		-		11,936,033		(11,936,033)	-
Assigned to:											
District enhancements and infrastructure				-		8,371,054		8,371,054		(8,371,054)	-
Unassigned	-	1,152,951			_	-	-	1,152,951	_	(1,152,951)	<u> </u>
Total fund balances	_	1,152,951		11,936,033	_	8,371,054	_	21,460,038	_	(21,460,038)	-
Total liabilities and fund balances	\$	1,184,320	\$	36,963,942	\$	8,371,054	\$	46,519,316			
Not position.	-	· · · · · · · · · · · · · · · · · · ·		<u> </u>	-	· · · · · · · · · · · · · · · · · · ·	=	<u> </u>			
Net position:										202 000 500	202 020 500
Investment in capital assets										303,828,589	303,828,589
Restricted for: Ballpark capital										11,936,033	11,936,033
Unrestricted										9,250,427	9,250,427
Total net position									\$	325,015,049 \$	325,015,049
1									_	,,	,,

#### Minnesota Ballpark Authority Hennepin County, Minnesota

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2023

Total Governmental Fund Balances	\$	21,460,038
Total net position reported for governmental activities is different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the funds.		303,828,589
Long-term obligations are not due and payable in the current period and therefore are not reported in the funds.	е	(50,848)
Other long-term assets that provide benefit for future periods are expensed in governmental funds.		34,415
Net pension liabilities and related deferred inflows and deferred outflows are not repoin the funds because the liability and related accounts are not due and payable in the current period.		(257,145)
Net Position - Governmental Activities	\$	325,015,049

# Minnesota Ballpark Authority Hennepin County, Minnesota Statement of Governmental Funds Revenues, Expenditures, and Changes in Fund Balances and Statement of Activities

For the Year Ended December 31, 2023

	(	General Fund	Capital Reserve Fund	l	Capital Projects Fund		Total	Adjustments		Statement of Activities
REVENUES										
Program revenues:										
Intergovernmental contributions	\$	- 9	1,504,207	\$	_	\$	1,504,207	_	\$	1,504,207
Investment earnings	•	'	744,019		_	•	744,019	_	•	744,019
Event revenue		_	-		55,432		55,432	_		55,432
Lease revenue		_	785,725		-		785,725	_		785,725
Other interest revenue		_	677,262		_		677,262	_		677,262
General revenues:			,				,			,
Intergovernmental		667,452	_		_		667,452	_		667,452
Investment earnings		40,829	_		375,373		416,202	_		416,202
Other		-	8,622		-		8,622	_		8,622
Total revenues	_	708,281	3,719,835	_	430,805	_	4,858,921			4,858,921
EXPENDITURES/EXPENSES				_		_	_			
Current										
Culture and recreation										
Personal services		465,092	-		-		465,092	2,604		467,696
Commodities		545	-		-		545	-		545
Contractual services		119,418	-		72,478		191,896	-		191,896
Depreciation		-	-		-		-	11,415,015		11,415,015
Other		51,101	-		-		51,101	(1,510)	)	49,591
Capital outlay		-	413,989		-		413,989	(413,989)	)	-
Total expenditures/expenses	_	636,156	413,989	_	72,478	_	1,122,623	11,002,120		12,124,743
Net change in fund balances/net position		72,125	3,305,846		358,327		3,736,298	(11,002,120)	)	(7,265,822)
FUND BALANCES/NET POSITION										
Beginning		1,080,826	8,630,187		8,012,727		17,723,740	314,557,131		332,280,871
Ending	\$_	1,152,951 \$	11,936,033	\$	8,371,054	\$_	21,460,038 \$	303,555,011	\$	325,015,049

#### Minnesota Ballpark Authority Hennepin County, Minnesota

## Reconciliation of Statement of Governmental Funds Revenues, Expenditures, and Changes in Fund Balances and Statement of Activities

For the Year Ended December 31, 2023

Net change in governmental fund balances	\$ 3,736,298
Amounts reported for governmental activities in the statement of activities are different because:	
Expenses reported in the statement of activities that do not require the use of current financial resources are not reported as expenditures in governmental funds. This is the change in compensated absences and expenses related to net pension liability.	(2,604)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Expenditures for general capital assets, construction in progress Less current year depreciation	413,989 (11,415,015)
Some expenses reported in the statement of activities did not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	4.540
Change in prepaid items	1,510
Change in Net Position - Governmental Activities	\$ (7,265,822)

#### Minnesota Ballpark Authority Hennepin County, Minnesota Notes to the Basic Financial Statements December 31, 2023

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. The Financial Reporting Entity

Minnesota state legislation created the Minnesota Ballpark Authority (MBA) as a public body in May 2006, to oversee the design, construction, and operation of a new ballpark for the Minnesota Twins, LLC. The MBA is governed by a Board of five Commissioners who are appointed as follows: two, including the Chair, are appointed by the Hennepin County Board, two are appointed by the Governor of Minnesota, and one is appointed by the Minneapolis City Council. The MBA owns the ballpark and the site on behalf of the public.

In determining the rights, powers, and duties of the MBA, it is considered a political subdivision of the State of Minnesota. In addition, the MBA is subject to various agreements with other parties that define the parameters within which the ballpark was constructed and is now operated.

These financial statements present the activities of the MBA and have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as established for governmental units in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of significant accounting policies.

#### B. Measurement Focus, Basis of Accounting and Basis of Presentation

The annual financial report includes two separate types of statements, the government-wide financial statements and the fund financial statements. The measurement focus, basis of accounting and basis of presentation differs between the government-wide financial statements and the fund financial statements. These differences, along with an explanation of the differing purposes and information provided by these separate financial statements, are described in the sections below.

As a special-purpose government engaged in a single governmental program, the government-wide statements and the fund financial statements have been combined into one statement. An adjustments column reflects the following differences between the two types of statements:

- Governmental funds report capital outlays as expenditures. Government-wide financial statements
  report these at historical cost in the Statement of Net Position. In the Statement of Activities the cost of
  these assets are allocated over their estimated useful lives and reported as depreciation expense.
- The adjustments column represents the recording of long-term obligations and the related effect of
  these transactions on the Statement of Activities. Long-term obligations, including accrued leave, net
  pension liabilities and related deferred inflows and deferred outflows are not due and payable in the
  current period and, therefore, are not reported in the fund financial statements.
- Also included in the adjustments column are certain payments to vendors which reflect costs applicable
  to future accounting periods and which are recorded as prepaid items in government-wide financial
  statements.

#### Minnesota Ballpark Authority Hennepin County, Minnesota Notes to the Basic Financial Statements December 31, 2023

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### B. Measurement Focus, Basis of Accounting and Basis of Presentation - continued

#### **Government-wide Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the government entity using the *economic resources measurement focus* and the *full accrual basis of accounting*. The economic resources measurement focus results in the reporting of all inflows, outflows, and balances affecting or reflecting the MBA's net position. Under the full accrual basis of accounting, revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity, if any, has been eliminated from the government-wide financial statements. The structure of the two government-wide financial statements (the Statement of Net Position and the Statement of Activities) is described in the following two paragraphs.

Statement of Net Position – This statement is designed to display the financial position of the MBA. The MBA reports all capital assets, including infrastructure, and long-term liabilities, such as accrued leave. The net position of the MBA is broken down into three categories: 1) investment in capital assets 2) restricted for ballpark capital; and 3) unrestricted. Restrictions shown are those imposed by parties outside the MBA, such as creditors, grantors, contributors, laws and regulations of other governments. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

Statement of Activities – This statement demonstrates the degree to which expenses of a given function or segment are offset by program revenues. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. During 2023, the MBA received program revenues in the form of contributions to be used for the capital improvement of the ballpark. Other items not properly included among program revenues are reported as general revenues. Just as the statement of net position includes all capital assets, the statement of activities includes depreciation expense.

#### **Fund Financial Statements**

The accounts of the MBA are organized on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. All MBA individual funds are considered major and are reported as separate columns in the fund financial statements.

#### Minnesota Ballpark Authority Hennepin County, Minnesota Notes to the Basic Financial Statements December 31, 2023

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### B. Measurement Focus, Basis of Accounting and Basis of Presentation - continued

#### Fund Financial Statements - continued

Governmental Funds are used to account for the MBA's activities. Governmental fund types use the current financial resources measurement focus and the modified accrual basis of accounting. The current financial resources measurement focus results in the reporting of only near-term (current) inflows, outflows, and balances of expendable (spendable) financial resources. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they are "measurable and available"). "Measurable" means the amount of the transaction can be determined, and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The MBA considers revenues to be available if they are collected within 60 days after year-end. In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: investment earnings and intergovernmental revenue when eligibility requirements are met. Changes in the fair value of investments are recognized in investment earnings (losses) at the end of each year. Expenditures are recorded when the related fund liability is incurred, except for compensated absences, which are recognized as expenditures to the extent that they have matured.

The MBA reports the following major governmental funds:

The *General Fund* is the MBA's primary operating fund. It accounts for all financial resources of the general government except those accounted for in another fund. The fund includes revenues and expenditures for such activities as personal and contracted services.

Special revenue funds are governmental funds that account for revenue sources that are legally restricted (by parties outside the MBA as well as those imposed by the MBA) to expenditures for specific purposes other than major capital projects. The MBA reports on one special revenue fund.

• The Capital Reserve Fund is used to account for the inflow of cash from the Twins and Hennepin County and for payment of capital modifications, replacements or additions to the Ballpark, referred to as "CapEx Work" and defined in the Ballpark Lease Agreement.

The Capital Projects Fund accounts for the activity relating to continued ballpark enhancements.

## C. Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position or Equity

#### **Cash and Investments**

The MBA's cash in the General Fund, Special Revenue Fund and Capital Projects Fund is deposited in pooled accounts with Hennepin County. Cash is invested by Hennepin County and investment earnings (losses), including gains and losses on sales of securities, are allocated to the MBA on the basis of average monthly cash balances.

## **Notes to the Basic Financial Statements**

December 31, 2023

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

C. Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position or Equity - continued

#### Cash and Investments - continued

It is Hennepin County's policy to obtain collateral to cover deposits in excess of insurance coverage with either federal depository insurance, surety bonds or collateral held by the County's agent in the County's name. Investments are stated at fair value or at cost. The fair value of investments is based on quoted market prices or inputs other than quoted prices that are observable for the investment, either directly or indirectly. Certain money market funds that have a maturity of one year or less at the time of purchase are reported at amortized cost. Certain nonparticipating interest-earning contracts (repurchase agreements) that have a maturity of one year or less at the time of purchase are reported at cost. State law authorizes the County to invest in the following instruments:

- U.S. government and agency issues
- Repurchase agreements and reverse repurchase agreements
- General obligations of state, local, and housing finance agencies that are rated "A" or better by a national bond rating service
- Bankers acceptances
- Futures contracts and guaranteed investment contracts
- Shares of certain investment companies

- Money market funds
- Certificates of deposit
- Revenue obligations of any state or local government that are rated "AA" or better by a national bond rating service
- Commercial paper
- Options

#### **Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide financial statements. The cost of prepaid items is reported as an expense when consumed, rather than purchased.

#### **Receivables and Payables**

Accounts receivable result from activities due to the MBA for the current year and paid after year-end. The portion of all receivables not included and not collected within 60 days are generally offset by deferred inflows of resources in the governmental fund financial statements.

Accrued liabilities result from employee payroll related obligations due at the end of the period.

Accounts and contracts payable result from services provided, or commodities delivered, for the current year and paid after year-end.

#### **Notes to the Basic Financial Statements**

December 31, 2023

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

# C. Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position or Equity - continued

#### **Capital Assets**

Capital assets are reported in the government-wide financial statements. Such assets are recorded at historical cost. Donated, or contributed, capital assets are recorded at their acquisition value at the date of donation. The MBA's capitalization threshold is \$500,000 for buildings and infrastructure and \$5,000 for equipment and improvements. During construction of the ballpark, all project costs were capitalized as part of the ballpark land and structure. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Capital assets of the MBA are depreciated using the straight-line method over the following estimated useful lives:

Buildings	20-50	years
Land improvements	10-25	years
Infrastructure	50-90	years
Furniture and Equipment	03-20	years

#### **Employee Compensated Absences**

It is the MBA's policy to allow employees to accrue earned but unused compensated absences. Under certain conditions, employees are compensated upon termination of employment for their accumulated unpaid paid time off up to a maximum number of hours.

Accumulated leave time is reported as an expense and an accrued liability as the benefits accrue to employees in the government-wide financial statements. All amounts accrued at December 31 are expected to be used in the following year.

#### **Fund Balance and Net Position**

In the governmental fund financial statements, fund balance is displayed in the following classifications that are based on the spending limitations imposed upon use of the resources. The classifications are as follows:

- Nonspendable amounts that cannot be spent because they are not in spendable form (such as prepaid insurance) or legally or contractually required to be maintained intact. Funds in this category are not expected to be converted to cash.
- Restricted accounts for fund balance which has constraints externally imposed on the use of funds either by creditors, grantors, contributors, or laws and regulations of other governments, or by law through constitutional provisions or enabling legislation.
- Committed amounts constrained to specific purposes by the MBA Board as imposed by formal action.
- Assigned amounts constrained by the MBA Board's intent to be used for specific purposes, but
  do not meet criteria to be classified as restricted or committed.
- Unassigned residual classification for the General Fund that have not been restricted, committed, or assigned to specific purposes.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

# C. Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position or Equity - continued

#### Fund Balance and Net Position - continued

The MBA applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

In the government-wide financial statements, the investment in capital assets portion is reported separately. Restricted net position is reported for amounts that are legally restricted by outside parties to be used for a specific purpose or imposed by law through enabling legislation. The unrestricted component of net position consists of the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows that are not included in the determination of the other two components of net position.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows/inflows of resources, liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from these estimates.

#### **Pension Plan**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, except PERA's fiscal year-end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments, and refunds are recognized when due and payable in accordance with the benefit terms. PERA's investments are reported at fair value.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an expense until then. The MBA has one item, deferred pension obligations outflows, that meets criteria for reporting in this category.

## **Notes to the Basic Financial Statements**

December 31, 2023

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

# C. Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position or Equity - continued

#### Deferred Outflows/Inflows of Resources - continued

In addition to liabilities, Governmental Funds Balance Sheet and the Statement of Net Position report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period and so will not be recognized as a revenue until that time. The MBA has two items that meet this criterion, deferred pension obligations inflows and deferred amounts related to lease revenues. The deferred pension obligations inflows arise only under the full accrual basis of accounting and, accordingly, are reported on the Statement of Net Position. The deferred amounts related to lease revenue arise under both the modified accrual and full accrual basis of accounting and are reported in both the Governmental Funds Balance Sheet and Statement of Net Position.

#### Leases

The MBA is a lessor for the noncancellable lease of the Ballpark land and building. The MBA recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements. At the commencement of the lease, the MBA initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments related to leases include how the MBA determines the discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts. The MBA uses its estimated incremental borrowing rate as the discount rate for leases. The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee. The MBA monitors changes in circumstances that would require remeasurement of its lease and remeasures the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

# 2. RECONCILIATION OF GOVERNMENT-WIDE AND GOVERNMENTAL FUND FINANCIAL STATEMENTS

Explanation of certain differences between the governmental fund Balance Sheet and the government-wide Statement of Net Position:

The basic financial statements include a reconciliation of the governmental fund balance sheet to the statement of net position. One element of that reconciliation relates to capital assets, which consists of the following:

	2023
Governmental activities capital assets	\$ 453,909,421
Governmental activities accumulated depreciation	(150,080,832)
Total Capital Assets Reconciliation Item	\$ 303.828.589

## Notes to the Basic Financial Statements

December 31, 2023

# 2. RECONCILIATION OF GOVERNMENT-WIDE AND GOVERNMENTAL FUND FINANCIAL STATEMENTS - CONTINUED

Explanation of certain differences between the governmental fund Balance Sheet and the government-wide Statement of Net Position - continued:

Other elements relate to the accrual at the government-wide level of certain prepaid expenditures and liabilities due to a difference in measurement focus. These consist of the following:

	2023
Compensated absences - Expenses reported in the statement of activities that do not require the use of current	
financial resources	\$ (50,848)
Prepaid items represent governmental fund insurance premiums which benefit future periods	\$ 34,415
Recognition of pension-related activity that only relates to future periods	\$ (257,145)

#### 3. DEPOSITS AND INVESTMENTS

#### **Deposits**

As of December 31, 2023, the MBA had \$21,149,662 in cash and investments on deposit with Hennepin County. It is Hennepin County's policy to follow Minnesota Statute 118A.03, which states that to the extent that funds deposited are in excess of available federal deposit insurance, the County must require the financial institution to furnish collateral security, an irrevocable standby letter of credit, or a corporate surety bond. All collateral must be placed in safekeeping in a restricted account at a Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned/controlled by the financial institution furnishing the collateral. The bank balance at Hennepin County, at year end, was covered by either federal depository insurance, surety bonds, an irrevocable standby letter of credit, or by collateral held by the County's agent in the County's name. County and fiduciary cash and investments are pooled.

Custodial credit risk for deposits is the risk that, in the event of a financial institution failure, the MBA's deposits may not be returned to it. The MBA does not have a deposit policy for custodial credit risk outside of deposit policies developed by and adhered to by Hennepin County.

#### **Investments**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. At December 31, 2023, none of the MBA's investments were subject to custodial credit risk.

#### 3. DEPOSITS AND INVESTMENTS - CONTINUED

#### Investments - continued

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The MBA shares the investment rate risk of Hennepin County for its proportionate share of investments. Through its investment policy, the County manages exposure to fair value losses arising from increasing interest rates by limiting the effective duration of the investment portfolio to six years or shorter. It is the County's practice to generally ensure that investments should be held to maturity if necessary.

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. At December 31, 2023, none of the MBA's investments were subject to credit risk.

#### Investment Income, Realized Gains and Losses, and Unrealized Gains and Losses

For deposit and investment purposes the MBA's funds are pooled with Hennepin County. Hennepin County's Office of Budget and Finance is responsible for the treasury function of all of the County's deposits and investments held by its funds. Cash from all funds is pooled for deposit and investment purposes. As of December 31, 2023, the County had 94% of investments invested in U.S. government and agency issues, 3% in repurchase agreements, 2% in money market funds and less than 1% invested in municipal securities. Detailed information about the County's deposits with financial institutions, repurchase agreements, interest rate risk, credit risk, concentration of credit risk, and custodial credit risk can be obtained directly from the County's 2023 Annual Comprehensive Financial Report. Investment earnings (losses) are allocated to the MBA based on average monthly cash and investment balances. Realized gains and losses on investments that had been held in more than one fiscal year and sold in the current year are recorded as a change in the fair value of investments in the current year. Net change in the fair value of investments is reported as a component of total investment earnings and presented below.

	_	2023
Investment income and realized gains and losses	\$	414,178
Net increase in the fair value of investments		746,043
Total Investment Earnings	\$	1,160,221

#### **Fair Value Measurements**

The MBA's investments are included in the Hennepin County investment pool. Hennepin County categorizes its fair value measurements within the fair value hierarchy established by GAAP based on the priority of the valuation inputs in a three-level fair value hierarchy. In instances where the County does not have a readily determinable fair value, the County is permitted to establish fair value by using the observable or determinable value. Additional information on fair value measurement and hierarchy can be found in Hennepin County's 2023 Annual Comprehensive Financial Report.

## 4. LONG-TERM OBLIGATIONS

Changes in long-term obligations for the year ended December 31, 2023, are as follows:

	Beginning <u>Balance</u>	<u>Additions</u>	Reduction	Ending <u>Balance</u>	Due Within <u>One Year</u>
Governmental Activities					
Compensated					
Absences	\$45,540	\$50,848	\$45,540	\$50,848	\$50,848

## 5. CHANGES IN PROPERTY AND EQUIPMENT

Capital asset activity for the year ended December 31, 2023, was as follows:

			AS	SETS	
		Additions		Retirements	
	Balance	and		and	Balance
	January 1, 2023	Transfers In		Transfers Out	December 31, 2023
Capital assets not being depreciated:					
Land	\$ 40,475,894	\$ -	\$	-	\$ 40,475,894
Capital assets being depreciated:					
Buildings	322,516,562	413,989		-	322,930,551
Furniture and equipment	23,293	-		-	23,293
Land improvements	90,479,683	-		-	90,479,683
Total capital assets being depreciated	413,019,538	413,989		-	413,433,527
Less accumulated depreciation for:					
Buildings	(79,835,068)	(6,891,031)		-	(86,726,099)
Furniture and equipment	(23,292)	-		-	(23,292)
Land improvements	(58,807,457)	(4,523,984)		-	(63,331,441)
Total accumulated depreciation	(138,665,817)	(11,415,015)		-	(150,080,832)
Total capital assets being depreciated, net	274,353,721	(11,001,026)		-	263,352,695
Total Capital Assets, Net	\$ 314,829,615	\$ (11,001,026)	\$	-	\$ 303,828,589

#### 6. LEASE

The terms of Minnesota Laws 2006 require the MBA to enter a long-term lease or use agreement with the Twins. To meet those terms, the MBA and the Twins have entered into a Lease Agreement to provide for the management, operation, maintenance and use of the Ballpark. The MBA leases to the Twins for an initial term of 30 years, and two potential renewal terms of 10 years each. The Twins shall pay fixed rent of \$600,000 per year, due on November 1st (subject to Consumer Price Index (CPI) increases), and additional rent of \$300,000 per year (not subject to CPI increases). The first rent payment was paid November 1, 2010. This revenue is deposited into the Capital Reserve Fund and used for major capital improvements to the structure.

The MBA, as Lessor, recognizes a lease receivable and deferred inflow of resources, in addition to reporting the leased assets. Lease revenue and interest income are recorded annually. The Twins made a lease payment of \$1,120,477 in 2023. The MBA recognized \$785,725 as lease revenue and \$677,262 as interest revenue. A lease receivable of \$25,256,588 and interest receivable of \$57,634 are also reported. Deferred inflows of resources associated with the lease totaling \$24,613,920 will be recognized as revenue over the remaining lease periods. Annual principal and interest are illustrated in the table below:

Lessor	Schedule
--------	----------

•	Principal	Interest
2024	\$353,842	\$669,300
2025	367,920	659,923
2026	382,400	650,173
2027	397,296	640,039
2028	412,617	629,511
2029-2033	2,308,619	2,975,007
2034-2038	2,762,471	2,645,732
2039-2043	3,284,055	2,252,827
2044-2048	3,882,975	1,786,822
2049-2053	4,570,184	1,236,905
2054-2058	5,358,169	590,732
2059	1,176,040	31,165
•	\$25,256,588	\$14,768,136

#### 7. RISK MANAGEMENT

The MBA is exposed to various risks of loss related to general and professional liability torts, and theft of, damage to, and destruction of assets. Commercial property insurance is purchased by the MBA to cover the MBA's buildings, money, and securities, subject to deductible amounts. Settled claims from insured losses for the MBA have not exceeded commercial insurance coverage for the past three years.

#### 8. ASSIGNED FUND BALANCE

Assigned fund balance represents tentative management plans that are subject to change. MBA Board action in 2011 authorized assigning unrestricted funds in the Capital Projects Fund, from MBA resources, for the purpose of district enhancements and public infrastructure needs around the ballpark.

## 9. RESTRICTED FUND BALANCE/NET POSITION

The use of restricted fund balance/net position is subject to constraints that are externally imposed by creditors, grantors, contributors, laws, or regulations. Restrictions indicate that the fund balance/net position may only be used for a specific purpose that is narrower than the purpose of the reporting unit. Restricted net position is reduced by liabilities related to those assets. Restricted net position that is reported in the Statement of Net Position may differ from the restricted fund balance shown in the Governmental Funds Balance Sheet. Use of funds in the Capital Reserve Fund are restricted for purposes specified by Minnesota Statutes, section 473.759. At December 31, 2023, the Government-wide restricted net position totaled \$11,936,033.

#### 10. EMPLOYEE RETIREMENT SYSTEMS

#### **Plan Description**

The MBA participates in the following cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plan is established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. PERA's defined benefit pension plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code.

#### **General Employees Retirement Plan**

All full-time and certain part-time employees of the MBA are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### **Benefits Provided**

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the State Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

## **Notes to the Basic Financial Statements**

December 31, 2023

#### 10. EMPLOYEE RETIREMENT SYSTEMS - CONTINUED

#### Benefits Provided - continued

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

#### **Contributions**

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2023 and the MBA was required to contribute 7.50 percent for Coordinated Plan members. The MBA's contributions to the General Employees Fund for the year ended December 31, 2023, were \$26,553. The MBA's contributions were equal to the required contributions as set by state statute.

#### **Pension Costs**

At December 31, 2023, the MBA reported a liability of \$243,986 for its proportionate share of the General Employees Plan's net pension liability. The MBA's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the MBA totaled \$6,726.

The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The MBA's proportionate share of the net pension liability was based on the MBA's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2022, through June 30, 2023, relative to the total employer contributions received from all PERA's participating employers. The MBA's proportionate share was 0.004 percent at June 30, 2023, and 0.004 percent at June 30, 2022.

MBA's proportionate share of the net pension liability	\$ 243,986
State's proportionate share of the net pension liability	
associated with the MBA	 6,726
Total	\$ 250,712

## **Notes to the Basic Financial Statements**

December 31, 2023

#### 10. EMPLOYEE RETIREMENT SYSTEMS - CONTINUED

#### Pension Costs - continued

For the year ended December 31, 2023, the MBA recognized pension expense of \$31,301 for its proportionate share of the General Employees Plan's pension expense. In addition, the MBA recognized an additional \$30 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2023, the MBA reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	2023			
		Deferred		Deferred
	Outflows of		Inflows of	
	_	Resources	_	Resources
Differences between expected and actual economic experience	\$	8,066	\$	1,808
Changes in actuarial assumptions		42,429		66,875
Difference between projected and actual investment earnings		-		12,715
Changes in proportion		4,888		1,442
Contributions paid to PERA subsequent to the measurement date	_	14,298	_	
Total	\$	69,681	\$_	82,840

The \$14,298 reported as deferred outflows of resources related to pensions resulting from MBA contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31	Pension Ex	pense Amount
2024	\$	8,413
2025	\$	(38,432)
2026	\$	7,855
2027	\$	(5,293)

#### **Actuarial Assumptions**

The total pension liability in the June 30, 2023, actuarial valuation was determined using the individual entry-age normal actuarial cost method and the following additional actuarial assumptions:

Inflation	2.25 percent per year
Active member payroll growth	3.00 percent per year
Investment rate of return	7.00 percent

## **Notes to the Basic Financial Statements**

December 31, 2023

#### 10. EMPLOYEE RETIREMENT SYSTEMS - CONTINUED

#### **Actuarial Assumptions - continued**

The long-term rate of return on pension plan investments used in the determination of the total liability is 7.0 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 7.0 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.0 percent after 27 years of service and 6.0 percent per year thereafter. Mortality rates are based on Pub-2010 General Employee Mortality table for the General Employees Plan, with slight adjustments to fit PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the General Employees Plan.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2022. The assumption changes were adopted by the Board and became effective with the July 1, 2023, actuarial valuation.

The following changes in actuarial assumptions and plan provisions for the General Employees Fund occurred in 2023:

#### Changes in Actuarial Assumptions:

• The investment return assumption and single discount rate were changed from 6.5 percent to 7.00 percent.

### Changes in Plan Provisions:

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, non-compounding benefit increase of 2.5 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

#### **Long-Term Expected Return on Investment**

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

December 31, 2023

#### 10. EMPLOYEE RETIREMENT SYSTEMS - CONTINUED

#### Long-Term Expected Return on Investment - continued

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Equity	33.5%	5.10%
International Equity	16.5%	5.30%
Fixed Income	25.0%	0.75%
Private Markets	25.0%	5.90%
Total	100.0%	_

#### **Discount Rate**

The discount rate used to measure the total pension liability in 2023 was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net positions of the General Employees Fund were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Pension Liability Sensitivity**

The following presents the MBA's proportionate share of the net pension liability calculated using the discount rate in the preceding paragraph, as well as what the MBA's proportionate share of the net pension liability would be if it were calculated using a discount rate 1.00 percentage point lower or 1.00 percentage point higher than the current discount rate:

	Proportionate Share of the							
	Net Pension Liability (Asset) at Different Discount Rates							
	General Employees Fund							
1% Lower	6.00%	\$	431,631					
Current Discount Rate	7.00%	\$	243,986					
1% Higher	8.00%	\$	89,641					

#### **Pension Plan Fiduciary Net Position**

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at <a href="https://www.mnpera.org">www.mnpera.org</a>.

#### **Notes to the Basic Financial Statements**

December 31, 2023

#### 11. NEW ACCOUNTING PRONOUNCEMENTS

#### **Accounting Standards Adopted in the Current Year**

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, supersedes GASB Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements*, was implemented by the MBA in 2023 and establishes standards of accounting and financial reporting for Public-private and public-public partnerships and availability payment arrangements. This statement had no impact in the current year.

GASB Statement No, 96, Subscription-Based Information Technology Arrangements, was implemented by the MBA in 2023 and establishes accounting and financial reporting standards for subscription-based information technology arrangements and government end users. This statement had no impact in the current year.

GASB Statement No, 99, *Omnibus 2022* requirements relating to leases and certain other arrangements was implemented by the MBA in 2023.

#### **Accounting Standards Not Yet Adopted**

The MBA's management has not yet determined the effect these statements will have on the financial statements.

GASB Statement No. 99, *Omnibus 2022* requirements relating to GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments, are effective for the MBA on January 1, 2024.

GASB Statement No. 100, *Accounting Changes and Error Corrections*, establishing consistent requirements for these accounting and financial reporting situations, is effective for the MBA on January 1, 2024.

GASB Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences, is effective for the MBA on January 1, 2024.

GASB Statement No. 102, *Certain Risk Disclosures*, requires the disclosure of essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The requirements of this Statement are effective for the MBA on January 1, 2025.

GASB Statement No. 103, *Financial Reporting Model Improvements*, expands on requirements related to managements' discussion and analysis, the presentation of unusual or infrequent items, the presentation of proprietary fund revenues and expenses, and more. The requirements of this Statement are effective for the MBA on January 1, 2026.

#### **12. SUBSEQUENT EVENTS**

The MBA Board approved an overall General Fund operating budget decrease of 0.8% for 2024. The MBA anticipates both the Twins and Hennepin County will be able to provide the MBA with all contractually obligated payments. While MBA management agrees with experts that economic conditions should continue to improve, the MBA has funding reserves to make further budget reductions if necessary.



MINNESOTA BALLPARK AUTHORITY Hennepin County, Minnesota

# Required Supplementary Information



MINNESOTA BALLPARK AUTHORITY Hennepin County, Minnesota

## Minnesota Ballpark Authority Hennepin County, Minnesota Schedule of Contributions

## PERA General Employees Retirement Plan

December 31, 2023

Year Ending	Statutorily Required Contributions (a)	 Actual Contributions in Relation to Statutorily Required Contributions (b)	<u>-</u>	Contribution (Deficiency) Excess (b-a)	 Covered Payroll (c)	Actual Contributions as a Percentage of Covered Payroll (b/c)
2015	\$ 22,621	\$ 22,621	\$	-	\$ 301,614	7.50%
2016	\$ 23,277	\$ 23,277	\$	-	\$ 310,360	7.50%
2017	\$ 23,477	\$ 23,477	\$	-	\$ 313,027	7.50%
2018	\$ 24,330	\$ 24,330	\$	-	\$ 324,408	7.50%
2019	\$ 24,936	\$ 24,936	\$	-	\$ 332,479	7.50%
2020	\$ 25,366	\$ 25,366	\$	-	\$ 338,216	7.50%
2021	\$ 25,101	\$ 25,101	\$	-	\$ 334,687	7.50%
2022	\$ 26,525	\$ 26,525	\$	-	\$ 353,673	7.50%
2023	\$ 26,553	\$ 26,553	\$	-	\$ 354,041	7.50%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The MBA's year-end is December 31.

## Minnesota Ballpark Authority

## Hennepin County, Minnesota Schedule of MBA Proportionate Share of Net Pension Liability PERA General Employees Retirement Plan

December 31, 2023

Measurement Date	MBA's Proportion (Percentage) of the Net Pension Liability (Asset)	 MBA's Proportionate Share (Amount) of the Net Pension Liability (a)	_	State's Proportionate Share (Amount) of the Net Pension Liability Associated with the MBA (b)	Proportionate hare (Amount) Share of the of the Net Pension ension Liability Associated with the MBA Proportionate Share of the Share o		 MBA Covered Payroll (c)	MBA's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll (a/c)	Actual Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	
2015	0.005%	\$ 260,012	\$	N/A	\$	260,012	\$ 295,722	87.9%	78.2%	
2016	0.005%	\$ 401,694	\$	5,246	\$	406,940	\$ 307,002	130.8%	68.9%	
2017	0.005%	\$ 324,281	\$	4,077	\$	328,358	\$ 327,215	99.1%	75.9%	
2018	0.005%	\$ 260,094	\$	8,532	\$	268,626	\$ 315,122	82.5%	79.5%	
2019	0.005%	\$ 256,831	\$	7,982	\$	264,813	\$ 328,760	78.1%	80.2%	
2020	0.005%	\$ 281,657	\$	8,685	\$	290,342	\$ 335,034	84.1%	79.1%	
2021	0.005%	\$ 200,513	\$	6,123	\$	206,636	\$ 338,031	59.3%	87.0%	
2022	0.004%	\$ 355,246	\$	10,415	\$	365,661	\$ 335,967	105.7%	76.7%	
2023	0.004%	\$ 243,986	\$	6,726	\$	250,712	\$ 346,973	70.3%	83.1%	

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The measurement date for each year is June 30.

# Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual General Fund

For the Year Ended December 31, 2023 With Comparative Actual Amounts for the Year Ended December 31, 2022

2023

	Budgeted Amounts				•					
	_	Original		Final	. <u>.</u>	Actual	_	Variance with Final Budget		2022 Actual
REVENUES										
Intergovernmental	\$	660,000	\$	660,000	\$	667,452	\$	7,452	\$	611,556
Investment earnings (losses)		-		-		40,829		40,829		(34,775)
Other	_	-	_	-		-		-		22
Total revenues	_	660,000	-	660,000	_	708,281	-	48,281		576,803
EXPENDITURES										
Current										
Culture and recreation										
Personal services		466,900		466,900		465,092		1,808		448,908
Commodities		500		500		545		(45)		295
Contractual services		143,100		143,100		119,418		23,682		99,077
Other		49,500		49,500		51,101		(1,601)		46,795
Total expenditures	_	660,000	-	660,000	_	636,156		23,844		595,075
Net change in fund balance		-		-		72,125	\$	72,125	:	(18,272)
Fund Balance - Beginning	_	1,080,826		1,080,826	. <u>-</u>	1,080,826			•	1,099,098
Fund Balance - Ending	\$_	1,080,826	\$	1,080,826	\$	1,152,951			\$	1,080,826

## Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual Capital Reserve Fund

For the Year Ended December 31, 2023
With Comparative Actual Amounts for the Year Ended December 31, 2022

2023 **Budgeted Amounts** 2022 Variance with Original Final Actual Final Budget Actual **REVENUES** Intergovernmental contributions 207 \$ 1,379,250 1,504,000 1,504,000 \$ 1,504,207 \$ (545,493)Investment earnings (losses) 150,000 744,019 594,019 150,000 711,276 1,120,000 1,120,000 785,725 (334,275)Lease revenue 690,212 Interest revenue 677,262 677,262 Other 8,622 8,622 2,235,245 2,774,000 2,774,000 3,719,835 945,835 Total revenues **EXPENDITURES** Capital outlay 9,042,497 2,774,000 2,774,000 413,989 2,360,011 Total expenditures 2,774,000 2,774,000 413,989 2,360,011 9,042,497 Net change in fund balance 3,305,846 (6,807,252)3,305,846 Fund Balance - Beginning 8,630,187 8,630,187 8,630,187 15,437,439 Fund Balance - Ending 8,630,187 8,630,187 11,936,033 8,630,187

## **Notes to Required Supplementary Information**

December 31, 2023

## A. The Financial Reporting Entity

Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. The MBA Board adopts annual appropriated budgets for the General Fund and Capital Reserve Special Revenue Fund. Annual appropriations for the General Fund lapse at year-end to the extent that they have not been expended or encumbered.

For non-lapsing budgets in the Capital Reserve Fund total actual project expenditures may not exceed total appropriated budgets:

Ballpark Capital Reserve Fund									
Appropriated		Remaining							
Budget		Expenditures		Budget					
\$ 22,248,000	\$	6,759,535	\$	15,488,465					
7,600,000		4,957,503		2,642,497					
7,150,000		9,042,497		(1,892,497)					
2,774,000		413,989		2,360,011					
(15,488,465)		-		(15,488,465)					
\$ 24,283,535	\$	21,173,524	\$	3,110,011					
	Appropriated Budget  \$ 22,248,000 7,600,000 7,150,000 2,774,000 (15,488,465)	Appropriated Budget  \$ 22,248,000 \$ 7,600,000 7,150,000 2,774,000 (15,488,465)	Appropriated Budget         Actual Expenditures           \$ 22,248,000         \$ 6,759,535           7,600,000         4,957,503           7,150,000         9,042,497           2,774,000         413,989           (15,488,465)         -	Appropriated Budget         Actual Expenditures           \$ 22,248,000         \$ 6,759,535         \$ 7,600,000         4,957,503           7,150,000         9,042,497         2,774,000         413,989           (15,488,465)         -         -					

In accordance with the Grant Agreement Regarding Ballpark Project, between the MBA and Hennepin County, the MBA Board must adopt and submit a proposed budget to the Hennepin County Board by August of each calendar year. Any changes in the budget must be within the revenues and reserves estimated or the revenue estimates must be authorized by a vote of the Board. Around July of each year, the Executive Director presents a proposed budget to the Audit Committee for review. The Audit Committee then recommends a proposed budget to the MBA Board.

#### **Comparative Data and Reclassifications**

Comparative totals data for the prior year has been presented in selected sections of the accompanying financial statements and footnotes in order to provide an understanding of the changes in the MBA's financial position and operations. In addition, certain amounts presented in the prior year data may have been reclassified in order to be consistent with the current year's presentation.

#### B. Notes to Schedule of Changes in Net Pension Liabilities and Related Ratios

The following changes were reflected in the valuation performed on behalf of the Public Employees Retirement Association for the fiscal year June 30:

## **General Employees Fund**

#### 2023 Changes

Changes in Plan Provisions:

 An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.

## **Notes to Required Supplementary Information**

December 31, 2023

#### B. Notes to Schedule of Changes in Net Pension Liabilities and Related Ratios - continued

#### **General Employees Fund - continued**

#### 2023 Changes - continued

Changes in Plan Provisions - continued:

- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, non-compounding benefit increase of 2.5% minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

#### Changes in Actuarial Assumptions:

• The investment return assumption and single discount rate were changed from 6.5% to 7.0%.

#### 2022 Changes

Changes in Actuarial Assumptions:

The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

#### 2021 Changes

Changes in Actuarial Assumptions:

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

## 2020 Changes

Changes in Plan Provisions:

 Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

#### Changes in Actuarial Assumptions:

- The price inflation assumption was decreased from 2.50% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.00%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Employee Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the Pub-2010 General/Teacher Disabled Annuitant Mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.

## **Notes to Required Supplementary Information**

December 31, 2023

#### B. Notes to Schedule of Changes in Net Pension Liabilities and Related Ratios - continued

#### **General Employees Fund - continued**

## 2020 Changes - continued

Changes in Actuarial Assumptions - continued:

• The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

#### 2019 Changes

Changes in Plan Provisions:

• The employer supplemental contribution was changed prospectively, decreasing from \$31 million to \$21 million per year. The State's special funding contribution was changed prospectively, requiring \$16 million due per year through 2031.

Changes in Actuarial Assumptions:

• The mortality projection scale was changed from MP-2017 to MP-2018.

#### 2018 Changes

Changes in Plan Provisions:

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

#### Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1% per year through 2044 and 2.5% per year thereafter to 1.25% per year.

#### 2017 Changes

Changes in Plan Provisions:

- The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The state's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

## **Notes to Required Supplementary Information**

December 31, 2023

# B. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions - Continued

#### 2017 Changes - continued

Changes in Actuarial Assumptions:

- The Combined Service Annuity (CSA) loads were changed from 0.8% for active members and 60% for vested and non-vested deferred members. The revised CSA loads are now 0% for active member liability, 15% for vested deferred member liability and 3% for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1% per year for all years to 1% per year through 2044 and 2.50% per year thereafter.

#### 2016 Changes

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1% per year through 2035 and 2.50% per year thereafter to 1% per year for all years.
- The assumed investment return was changed from 7.90% to 7.50%. The single discount rate was changed from 7.90% to 7.50%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

#### 2015 Changes

Changes in Plan Provisions:

 On January 1, 2015 the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6 million, which meets the special funding situation definition, was due September 2015.

#### Changes in Actuarial Assumptions:

• The assumed post-retirement benefit increase rate was changed from 1% per year through 2030 and 2.50% per year thereafter to 1% per year through 2035 and 2.50% per year thereafter.