

# Community Supervision Funding Formula Report (2025)



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November 2024

## Community Supervision Funding Formula Report

### **Background**

In 2023, the Legislature enacted multiple reforms for community supervision including revising the funding formula for community supervision, revising community supervision statutes to establish new requirements, establishing Community Supervision Advisory Committee (CSAC), and establishing statewide outcome reporting on community supervision. Along with those changes, the Legislature also established new reporting requirements for the Department of Corrections. Specifically, Minn. Stat. 401.10, subd. 4 requires:

(a) By January 15, 2025, and every year thereafter, the commissioner must submit a report to the chairs and ranking minority members of the legislative committees and divisions with jurisdiction over public safety finance and policy. At a minimum, the report must summarize and contain the following data:

(1) the commissioner's workload study under section [401.17, subdivision 4](#);

(2) the commissioner's collected caseload data under section [244.21, subdivision 1](#);  
and

(3) projected growth in the community supervision formula calculated by analyzing caseload trends and data.

(b) The report may be made in conjunction with reporting under section [244.21](#).

### **Commissioner's Workload Study**

In 2023, revised the funding formula for community supervision incorporated consideration of supervision workloads. The Commissioner was tasked with completing a revised Workload Study by October 2024, while CSAC was assigned the role of reviewing and reassessing the completed study. The goal of the study is to create an equitable funding mechanism across the community supervision systems, based on actual workloads and the adoption of evidence-based practices. The Commissioner chose to collaborate with CSAC in fulfilling this requirement.

CSAC spent a substantial portion of the November 2023 agenda discussing the Workload Study requirement. The meetings centered on educating CSAC members about the funding formula and highlighting the strengths and weaknesses of the Workload Study used to develop it. CSAC determined that the Workload Study should not be rushed and established a subcommittee to tackle this topic. The subcommittee first suggested issuing a Request for Information (RFI) to gather details from vendors about the scope, cost, and timeline of a comprehensive Workload Study. The RFI was issued in February with an April response deadline. Through this process, the subcommittee learned that the cost of the Workload Study would range from \$350,000 to \$400,000 and that the study would likely take about two years to complete.

Utilizing the information from the vendor responses, the subcommittee formulated the essential elements for inclusion in a request for proposal (RFP). This included considerations such as determining ideal caseloads based on risk, identifying core administrative tasks/costs necessary to provide core supervision services, accounting for early discharges in a way that does not result in a funding penalty, and determining the ideal supervision population to be applied to the funding formula. An RFP was issued in October of 2024 with responses due in December. DOC is in the process of selecting a vendor based on the responses to the RFP. It is expected that DOC will have more detailed information to submit to the Legislature in 2027.

### **Commissioner's Collected Caseload Data Under Section 244.21, Subdivision 1**

Currently, Minn. Stat. § 244.21, subd. 1 provides for data reporting as follows:

**Subdivision 1.**Collecting information by probation service providers; report required.

(a) Probation service providers must collect and maintain information on individuals on probation, and the commissioner of corrections must specify the nature and extent of the information to be collected and made available to the commissioner.

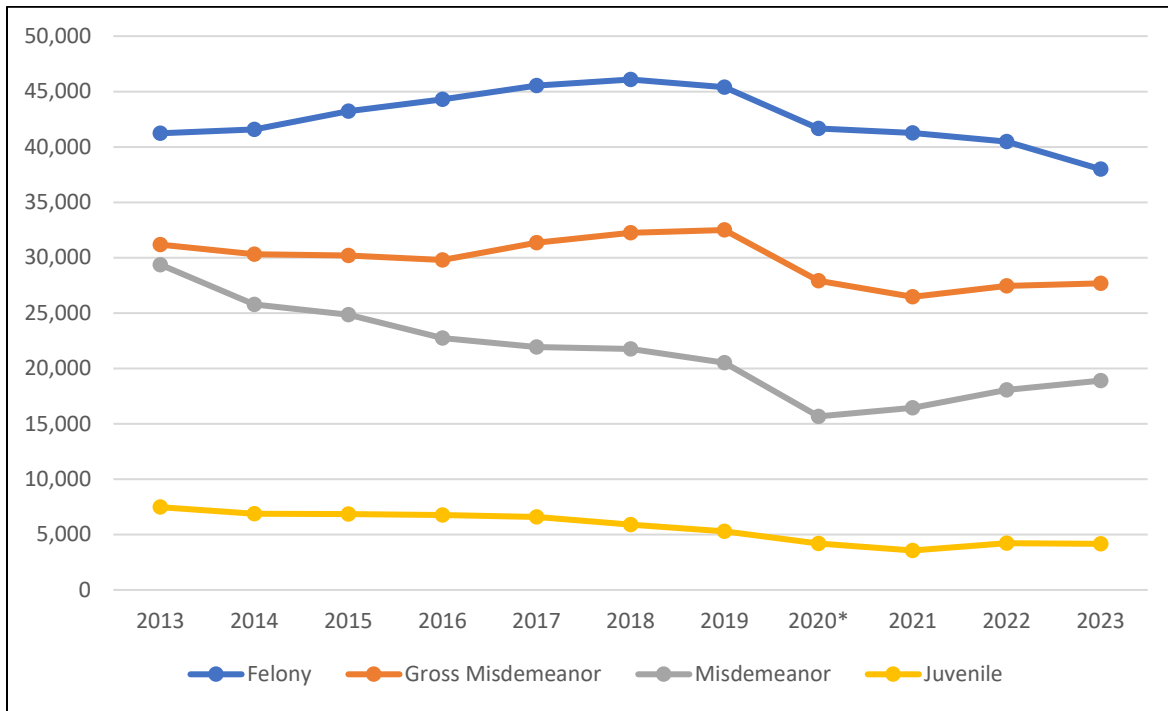
(b) As a condition of state subsidy funding under section [401.10](#), each probation agency must by April 1 each year report:

(1) a summary of the information collected to the commissioner under paragraph (a); and

(2) any other probation- and supervision-related data necessary for the Department of Corrections' mandated legislative reports.

The DOC is not specifically tasked with collecting caseload data. However, the DOC does comply with the annual reporting requirement by publishing the [Annual Probation Survey](#). In 2023, there were a total of 88,729 people on probation, which was 1.65% less than the population reported in 2022 (Fig. 1; Table 1). Additional information contained within the report includes probation populations totals by delivery system, gender, race and ethnicity. The report also details population totals for individuals on post-prison supervision, including supervised release and intensive supervised release.

**Figure 1. Minnesota Probation Population: 2013-2023**



Source: 2023 Probation Survey, Figure 1.

**Table 1. Minnesota Probation Population: 2003-2023**

	Felony	Gross Misdemeanor	Misdemeanor	All Adults	Juvenile	All Probationers
<b>2003</b>	38,130	31,877	40,726	110,733	15,977	126,710
<b>2004</b>	40,107	32,031	41,102	113,240	15,142	128,382
<b>2005</b>	41,195	33,557	42,321	117,073	14,312	131,385
<b>2006</b>	45,030	36,517	45,742	127,289	14,742	142,031
<b>2007</b>	45,633	38,177	43,987	127,797	14,181	141,978
<b>2008</b>	44,537	37,642	45,448	127,627	13,088	140,715
<b>2009</b>	44,353	36,788	40,305	121,446	11,025	132,471
<b>2010</b>	42,661	34,877	34,348	111,886	9,670	121,556
<b>2011</b>	41,073	33,444	33,269	107,786	8,540	116,326
<b>2012</b>	41,588	33,263	33,306	108,157	8,624	116,781
<b>2013</b>	41,230	31,162	29,370	101,762	7,471	109,233

	Felony	Gross Misdemeanor	Misdemeanor	All Adults	Juvenile	All Probationers
2014	41,581	30,299	25,781	97,661	6,876	104,537
2015	43,215	30,181	24,862	98,258	6,839	105,097
2016	44,296	29,803	22,753	96,852	6,754	103,606
2017	45,549	31,344	21,937	98,830	6,590	105,420
2018	46,084	32,246	21,746	100,076	5,905	105,981
2019	45,384	32,495	20,511	98,390	5,289	103,679
2020*	41,664	27,920	15,670	85,254	4,201	89,455
2021	41,246	26,464	16,443	84,153	3,563	87,716
2022	40,487	27,442	18,070	85,999	4,221	90,220
2023	37,985	27,672	18,896	84,553	4,176	88,729

Source: 2023 Probation Survey, Table 1.

\*When comparing the probation population over time, it is important to note that there was a substantial drop in the probation population in 2020 due to the coronavirus (COVID-19) pandemic.

**Projected Growth in Community Supervision Formula**

The community supervision funding formula was established to provide for more equitable funding of community supervision by tying the amount of funding more closely to the population of individuals on community supervision. The funding formula is equal to the sum of:

- A base level of \$150,000 for each county;
- A felony per diem rate of \$5.62 multiplied by the sum of the county’s or Tribal Nation’s adult felony population, adult supervised release and parole populations, and juvenile supervised release and parole populations as reported in the most recent probation survey published by the commissioner, multiplied by 365; and
- The felony per diem rate of \$5.62 multiplied by 0.5 and then multiplied by the sum of the county’s or Tribal Nation’s gross misdemeanor, misdemeanor, and juvenile populations as reported in the most recent probation survey published by the commissioner, multiplied by 365.

Minn. Stat. § 401.10, subd. 1. If the amount appropriated for community supervision is less than the amount suggested by the funding formula, the appropriation is prorated based on the county’s share of the probation population.

In 2023, the funding formula, based on the 2021 probation survey, called for \$156,427,665 each year (Table 2). The Legislature appropriated \$143,378,000 each year to fund community supervision. The appropriation was therefore just over \$13 million less per year than the amount called for in the funding formula (Table 3).

**Table 2. Community Supervision Statewide Funding Formula Calculation (2023)**

	2021 Probation Survey	Felony Formula \$5.62*Fel Tot *365	GM/M/Juv Formula (1/2*\$5.62)*GM/M/Juv Tot *365	Base (\$150,000*87 counties)	Total Fel Calc + GM/M/Juv Calc + Base
<b>Felony Population</b>					
Felony	41,246	\$84,607,920			
SR/Parole	5,415	\$11,107,790			
<b>GM/M/Juv Population</b>					
Gross Misd.	26,464		\$27,142,802		
Misdemeanor	16,443		\$16,864,763		
Juvenile	3,563		\$ 3,654,391		
<b>Totals</b>	<b>93,131</b>	<b>\$95,715,709</b>	<b>\$47,661,956</b>	<b>\$13,050,000</b>	<b>\$156,427,665</b>

**Table 3. Community Supervision Statewide Funding Formula Compared to Appropriation (2023)**

2023 Appropriation	\$143,378,000	each year
2023 Formula	\$156,427,665	each year
Difference	( \$13,049,665)	each year

The 2023 Probation Survey shows a slight change in the probation population. Although the total number of people on community supervision is up slightly (93,804 in 2023 vs. 93,131 in 2021), the total number of individuals on felony probation and supervised release decreased while the total number of people on gross misdemeanor, misdemeanor, and juvenile probation increased. Because felony probation has a higher per diem, this has resulted in a lower projected cost than in 2023. The funding formula, based on the 2023 probation survey, calls for \$153,424,563 each year (Table 4). If the Legislature maintains the same appropriation as in 2023, the appropriation would be about \$10 million less per year than the amount called for in the funding formula (Table 5). Therefore, the projected growth in the community supervision formula is \$10,046,563.

**Table 4. Community Supervision Statewide Funding Formula Calculation (2025)**

	2023 Probation Survey	Felony Formula \$5.62*Fel Tot *365	GM/M/Juv Formula (1/2*\$5.62)*GM/M/Juv Tot *365	Base (\$150,000*87 counties)	Total Fel Calc + GM/M/Juv Calc + Base
<b>Felony Population</b>					
Felony	37,985	\$77,918,631			
SR/Parole	5,075	\$10,410,348			
<b>GM/M/Juv Population</b>					
Gross Misd.	27,672		\$28,381,787		
Misdemeanor	18,896		\$19,380,682		
Juvenile	4,176		\$ 4,283,114		
<b>Totals</b>	<b>93,804</b>	<b>\$88,328,979</b>	<b>\$52,045,584</b>	<b>\$13,050,000</b>	<b>\$153,424,563</b>

**Table 4. Projected Growth in Community Supervision Funding Formula (2025)**

2023 Appropriation	\$143,378,000 each year
2025 Formula	\$153,424,563 each year
Difference (projected growth)	( \$10,046,563) each year