

# Veterans Affairs

# Projects Summary

(\$ in thousands)

Project Title	Rank	Fund	Project Requests for State Funds			Gov's Rec	Gov's Planning Estimates	
			2024	2026	2028	2024	2026	2028
Asset Preservation	1	GO	31,335	31,335	31,335	12,812	12,812	12,812
Minneapolis Veterans Home - Building 16 Remodel	2	GO	16,045	0	0	16,045	0	0
Minneapolis Veterans Home - Bldgs 1,2,10 HVAC Upgrades	3	GO	15,455	0	0	0	0	0
State Veterans Cemeteries – Site Irrigation Improvements	4	GO	3,549	0	0	0	0	0
Veterans Homes and Cemetery Security Upgrades	5	GF	6,600	0	0	0	0	0
State Veterans Cemetery Little Falls - Site Improvements	6	GO	1,664	0	0	0	0	0
State Veterans Cemetery Little Falls - Land Acquisition	7	GO	870	0	0	0	0	0
State Veterans Cemeteries - Green Power Improvements	8	GF	1,218	0	0	0	0	0
Fergus Falls Building 2 Demolition and Replacement	9	GO	3,169	0	0	0	0	0
State Veterans Cemetery Bemidji- Land Acquisition	10	GO	1,130	0	0	0	0	0
<b>Total Project Requests</b>			<b>81,035</b>	<b>31,335</b>	<b>31,335</b>	<b>28,857</b>	<b>12,812</b>	<b>12,812</b>
<b>General Obligation Bonds (GO) Total</b>			<b>73,217</b>	<b>31,335</b>	<b>31,335</b>	<b>28,857</b>	<b>12,812</b>	<b>12,812</b>
<b>General Fund Cash (GF) Total</b>			<b>7,818</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

MinnesotaVeteran.org (<https://mn.gov/mdva/>)

### AT A GLANCE

- Provide seven major program areas under two divisions, each with numerous Veteran services including:
  - Skilled Nursing and Domiciliary care
  - Adult Day Center and Resources for Caregivers
  - Veteran Suicide Prevention and Awareness
  - Education and Occupational Resources
  - Federal Veterans Affairs (VA) Claims and Outreach Services
  - Homeless Veteran Prevention and Assistance Services
  - State benefits (State Soldiers Assistance Program)
- Operate five State Veterans Homes (an additional three will open in late 2023/early 2024) and four State Veterans Cemeteries.
- Serve more than 294,232 Veterans and their families in Minnesota.
- Employ approximately 1,359 staff statewide

### PURPOSE

The mission of the Minnesota Department of Veterans Affairs (MDVA) is “Serving Minnesota Veterans, their dependents and survivors by connecting them with the federal and state care and benefits they have earned.” MDVA is a “post-wartime agency” and was created by the 1943 state Legislature to consolidate the services provided to service members; since 2007, MDVA has operated the Minnesota State Veterans Homes. As of 2023, there were more than 294,000 Veterans in Minnesota (about 6 percent of the state’s population).

Approximately 49,000 Minnesotans have served since 9/11/01. Veterans may face many challenges including translating their military skills and experiences to civilian occupations, unemployment and underemployment, and short- and long-term medical issues resulting from their military duty. In addition, many Veterans and their families experience both mental fatigue and physical injuries associated with military deployments. Finally, 51.5% percent of the state’s Veteran population is aged 65 and older, many with unique long-term care needs.

MDVA exists to fulfill the needs of these Veterans and their families by providing innovative programs and services to maximize their quality of life, while monitoring and adapting to emerging needs such as high Veteran suicide rates, homelessness, and Veteran issues that were exacerbated by the COVID-19 pandemic.

### STRATEGIES

MDVA strives to enhance the lives of those it serves through the development and implementation of services that are tailored to meet the current, ongoing, and future needs of Veterans and their families. MDVA does this through two divisions: **Programs & Services** and **Veterans Healthcare** (Minnesota State Veterans Homes).

Many Veterans are not aware of the benefits that they have earned through their military service. **The Programs & Services Division** collaborates with its partners in the Veterans services community to assist Veterans in obtaining these benefits. Examples include securing or assisting in the provision of financial, educational, and medical benefits. Additionally, there are an estimated [318 Veterans](#) without safe, stable, or affordable housing on any given night in Minnesota. By working with partners and stakeholders through its [Homeless Veteran Registry](#), MDVA works to identify and develop housing plans for Veterans who are homeless or at risk of homelessness. Minnesota has achieved the effective end to Veteran homelessness in [eight of ten continuums of care](#).

MDVA operates four [State Veterans Cemeteries](#) located in Duluth, Little Falls, Preston and Redwood Falls.

Finally, the Programs & Services Division and partners provide resources for financial, family and mental health counseling.

For more information, visit: <https://mn.gov/mdva/resources/>

**The Veterans Healthcare Division** operates five (increasing to eight in late 2023/early 2024), Minnesota Veterans Homes are located in Fergus Falls, Hastings, Luverne, Minneapolis and Silver Bay ([new locations](#) will include Bemidji, Montevideo and Preston). MDVA works to ensure that Veterans and their families have options for meeting their long-term care needs while providing the highest-quality care. The homes offer multiple long-term care options including 24-hour skilled nursing, domiciliary, and adult day care. The homes also offer specialty care units for Alzheimer's and dementia, as well as dental care, physical rehabilitation, work therapy, transportation, chemical dependency, psychological, spiritual, and recreational services to improve the health and quality of life of our Residents. The Healthcare Division also leads a robust effort to [reduce Veteran suicide rates in MN](#).

For more information, visit: <https://mn.gov/mdva/homes/>

For more information, see the 2022 Annual Report for the Minnesota Department of Veterans Affairs ([MDVA Annual Report FY 2022 \(mn.gov\)](#)).

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Minnesota Department of Veterans Affairs legal authority comes from:

- Minn. Stat. 196 (<https://www.revisor.mn.gov/statutes/cite/196>),
- Minn. Stat. 197 (<https://www.revisor.mn.gov/statutes/cite/197>), and
- Minn. Stat. 198 (<https://www.revisor.mn.gov/statutes/cite/198>).

**AT A GLANCE**

- The Minnesota Department of Veterans Affairs will ensure fiscal integrity by optimizing supplemental resources in addition to appropriated funds.
- The Minnesota Department of Veterans Affairs will ensure fiscal integrity by developing cost control and budget management improvement strategies.
- The Minnesota Veterans Homes will meet the needs of the Veteran community by providing innovative resident care and services.
- The Minnesota Veterans Homes will develop, optimize, and implement clinical capacity to promote program delivery to meet the needs of our Veterans and resident community.
- The Minnesota State Veterans Cemeteries will honor Veterans with dignified final resting places which commemorate their service and sacrifice to our Nation.
- The Minnesota State Veterans Cemeteries will be operated and maintained as models of excellence and as national shrines for our Nation's Veterans and their families.

**Factors Impacting Facilities or Capital Programs**

The Minnesota Department of Veterans Affairs (MDVA) - Veterans Healthcare Division is faced with an ever-changing healthcare landscape. Challenges experienced by the Veterans Homes are analogous to those faced by community-based providers and in many ways more expansive due to the complexities of state government and particular Veteran needs. These challenges include:

1. Increased resident acuity related to dementia and complex medical conditions. Veterans who have experienced traumatic military service to their country are living longer, while cognitive and medical diagnoses can become even more pronounced and severe. Aggression and behavioral health issues are common and more frequently encountered in our resident population. The impact of this phenomena results in increased requirements for building systems including wander security alert systems, nurse call systems, access, and egress within areas of rescue, need for private rooms and bathrooms, as well as basic maintenance of MDVA campuses and property.
2. Physical plants are aging and most buildings on the Minneapolis and Hastings campuses are average 100 years old. Our oldest campus dates to 1887 (Minneapolis); the Hastings campus was established in 1900 as an asylum and later opened as a state Regional Treatment Center in the 1940s and converted to the current Veterans Home in 1978; the Homes in Luverne and Fergus Falls were constructed in 1994 and 1998 respectively; and in 1991, an elementary school originally constructed in 1953 was modestly renovated to become the Silver Bay Veterans Home.
3. The Minnesota Veterans Homes manage 68 buildings, with 1.25 million total square feet and a replacement value of \$505 million.
4. All Veterans Homes are 24/7 operations requiring extensive and continuous system support to accommodate the necessities of infrastructure, utilities, and basic operating systems.
5. Life/safety standards are constantly evolving and becoming more stringent in both requirements and compliance. Federal Veterans Affairs (VA), State, and Centers for Medicare and Medicaid Services (CMS) rules and regulations are demanding in terms of compliance, and ongoing audit and survey requirements.

MDVA – Memorial Affairs Division has one chance to get it right when providing a Veteran burial in our State Veterans Cemeteries. Veterans choose burial in our State Veterans Cemeteries in part because they and their families see the high quality of our facilities and the high level of care that is provided in maintaining our facilities. Maintaining our cemetery facilities in this manner to ensure our Veterans are perpetually honored creates challenges. These challenges include:

1. Maintaining highly visible structures that have been constructed with high-quality, long lived, durable materials. To ensure the longevity of these high-quality building materials, regular and consistent maintenance and preservation are required.
2. Increased demand for burials and use of cemetery facilities. Demand at our oldest cemetery in Little Falls (est. 1994) has increased 500% in two decades. Almost 600 annual burials are now completed at Little Falls, with over 9,800 total burials since 1994. Demand is expected to follow similar trends at our cemeteries in Preston (est. 2015) and Duluth (est. 2018) and the new State Veterans Cemetery in Redwood Falls (est. 2023).
3. Memorial Affairs manages 10 structures, 391 acres, 9,100+ occupied gravesites, 10,500+ available developed gravesites and over 80,000 future phased gravesites in undeveloped acreage throughout our currently established cemeteries.

## **Self-Assessment of Agency Facilities and Assets**

MDVA requests are submitted in order of highest priority. Priority 1 & 2 are based on facility condition audits initially conducted in 2013, and updated in 2015, 2017, 2018, 2019, 2020, 2021, and 2023. MDVA requires significant asset preservation dollars to maintain facilities with basic systems, life safety and meet regulatory requirements. Facility conditions audits (FCAs) were completed with support of Department of Administration in 2013. In 2015, 2017, 2018, 2019, 2020, 2021, and 2023 the FCAs were reviewed and updated by the Agency Facilities Manager, Total Infrastructure and Facility Management (TIFM) administrator, Plant Directors, and Building Foremen. MDVA is requesting asset preservation funding for all Priority 1 & 2 items.

## **Agency Process for Determining Capital Requests**

MDVA's strategic business plan and capital budget goals support and ensure that all MDVA facilities provide the highest level of professional service and care possible.

At our State Veterans Homes, quality care and programming in a therapeutic, highly adaptive, and dignified environment is required. The aging Veteran population and their increasing demand for services based on continued acuity and complexity, places stress on existing facilities and programming space and the need to expand these spaces. Federal and State rules and regulations require expanded and more stringent requirements for therapeutic environments and support systems and increased Homes' needs for space expansion and maintenance.

At our State Veterans Cemeteries, our grounds and facilities must be maintained as national shrines. The aging Veteran population and the correlating rate of death has increased the number of Veterans who are choosing our cemeteries as their final resting place. This increase in demand for burial services also places stress on existing facilities and programming space. The National Cemetery Administration standards and measures for the operation and maintenance of our State Veterans Cemeteries require a very high level of care and appearance of our grounds and facilities. This demands preservation of our high-quality cemetery assets to the highest level possible.

The ongoing assessments of physical plants and operations based on Facility Condition Audits (FCA) provides a consistent and disciplined approach to determining ongoing facility needs. The ARCHIBUS preventive maintenance system is fully implemented at all MDVA facilities.

To meet MDVA strategic plan goals and objectives over the next few years, we must ensure that each MDVA facility is in suitable operating condition. MDVA continues to update and improve our strategic business plan goals and objectives and has utilized the results-based accountability process and tools to measure outcomes on an ongoing basis.

The strategic planning process has supported MDVA in identifying programmatic and facility needs which are reflected in our capital requests. If a facility requires renovation, expansion, or new construction, we have worked to analyze the need, review options and alternatives, and request only the necessary funding.

MDVA has also completed pre-designs on major requests to provide more detailed and accurate information and commissioned studies and audits to determine future demand for facility needs, both qualitative and quantitative.

The current capital budget request has been reviewed and recommended by MDVA Senior Leadership. The priorities were reviewed using the following criteria:

1. **MDVA strategic business plan.** This includes the development of strategic goals and objectives for the next few years for MDVA facilities.
2. **Quality service and Resident care.** This includes both the services available to our Veterans and the environment in which residents reside in our Homes to support a 24/7 operation.
3. **Regulatory requirements.** This includes Federal VA, State and CMS regulatory requirements for physical plant, life safety, and supportive systems and infrastructure.
4. **Maintenance and protection of the physical plant.** This includes correcting current deficiencies and maintaining the integrity of the physical plants and supporting systems.
5. **Adequate, viable infrastructure support.** This includes providing management with the tools necessary to ensure efficient operation of the Homes.

## **Major Capital Projects Authorized in 2022 and 2023**

### **2022**

\$6.740M for the Bemidji Veterans Home

\$12.224M for the Montevideo Veterans Home

\$7.909M for the Preston Veterans Home

\$500,000 for the construction of a new Fisher House facility

### **2023**

\$12.3M for Asset Preservation projects at Minnesota Veterans Homes & Cemeteries

\$77.765M for the Hastings Veterans Home Campus Upgrade

## Asset Preservation

**AT A GLANCE****2024 Request Amount:** \$31,335**Priority Ranking:** 1

**Project Summary:** This request is for \$31.335 million to renovate and replace components in the 64 buildings maintained by this agency. This request will address building components that have exceeded their intended useful life of each facility and will ensure facilities used to care for over 700 residents and the State Veterans Cemeteries are in good condition.

**Project Description**

The Minnesota Veterans Homes and the State Veterans Cemeteries occupy 1.2 million square feet in 64 buildings with a replacement value of \$453.3 million dollars. This request is for \$31.335 million to renovate outdated systems and replace components in these buildings. Nine of these buildings have 24/7 occupancy. This request will address building systems that have exceeded their intended useful life. This request will also ensure facilities used to care for over 700 residents and the State Veterans Cemeteries are in good condition.

This request would repair and replace a variety of resident and cemetery building components. These projects serve to maintain a safe, efficient, and manageable environment for the residents, staff, and the general public. Examples of projects in this request includes roofs, chillers, boilers, tuck-pointing, elevator repairs, window and door replacement, mechanical and electrical replacements, structural water damage repairs, and major communication system replacements.

The amount identified in this asset preservation request reflects a backlog of asset preservation needs to replace major systems that have exceeded their intended useful life.

**Project Rationale**

- Provides funding for upgrades to 64 buildings statewide.
- Continues to ensure buildings meet State and Federal building codes, life/safety codes, Department of Health and other licensing code agencies.
- Enables MDVA to provide a safe environment to care for vulnerable adults.
- Ensures continued, full use of all physical assets.
- Timely replacement of building components eliminates future higher costs.
- Projects are located at the Minnesota Veterans Homes (Minneapolis, Hastings, Luverne, Fergus Falls, Silver Bay) and Cemeteries (Little Falls, Preston, Duluth).

## **Project Timeline**

Project timeline will be spread out over 36 months, depending on funding levels, due to project management availability at the state level. MDVA will prioritize projects based on level of need, and we will work with other state agencies and local partners as required to complete all projects within this time frame.

## **Other Considerations**

Without necessary Asset Preservation funding, the agency's facilities will continue to deteriorate, increasing repair costs. In the absence of appropriate maintenance funding, failures can occur, forcing the agency to spend operational funds. This can potentially erode the quality of care for our residents, requiring the agency to request additional general fund appropriations for operations.

## **Impact on Agency Operating Budgets**

Agency repair and betterment funds, which are operating dollars, have been used in recent years to address portions of asset preservation projects. This funding will allow future repair and betterment funds to be spent on more routine maintenance and repair projects.

## **Description of Previous Appropriations**

The Department of Veterans Affairs received \$4 million in 2008, \$4 million in 2010, \$3 million in 2012, \$2 million in 2014, \$5 million in FY17, \$9 million in 2018, \$6.3 million in FY20, and \$12.3 million in FY23 for Asset Preservation.

## **Project Contact Person**

Mike Jandro  
Project Manager  
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## **Governor's Recommendation**

The Governor recommends \$12.812 million in general obligation bonds for this request. Also included are budget estimates of \$12.812 million for each planning period for 2026 and 2028.



**Veterans Affairs**

**Project Detail**

(\$ in thousands)

**Asset Preservation**

**PROJECT FUNDING SOURCES**

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 27,600	\$ 31,335	\$ 31,335	\$ 31,335
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 27,600</b>	<b>\$ 31,335</b>	<b>\$ 31,335</b>	<b>\$ 31,335</b>

**TOTAL PROJECT COSTS**

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 27,600	\$ 31,335	\$ 31,335	\$ 31,335
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 27,600</b>	<b>\$ 31,335</b>	<b>\$ 31,335</b>	<b>\$ 31,335</b>

**IMPACT ON STATE OPERATING COSTS**

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

**SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS**

	Amount	Percent of Total
General Fund	\$ 31,335	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	No
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	No
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

**Minneapolis Veterans Home - Building 16 Remodel**

**AT A GLANCE**

<b>2024 Request Amount:</b>	\$16,045
<b>Priority Ranking:</b>	2
<b>Project Summary:</b>	This request is for \$16.045 million to complete the design and fund the remodeling of Building 16 on the Minneapolis Campus.

**Project Description**

Minneapolis Building 16 is a resident building that is occupied 24/7. The Pre-Design is in process, and the funding would enable the agency to move to the next stages of design and construct the remodeling of Building 16 to meet the needs of the residents. The HVAC system has periodic failures and through the discovery process in predesign many other building systems are past their useful lives and need replacement.

**Project Rationale**

- Continues to ensure building meets State and Federal building codes, life/safety codes, Department of Health and other licensing code agencies.
- Enables MDVA to provide a safe environment to care for vulnerable adults.
- Ensures continued, full use of all physical assets.

**Project Timeline**

- Aug-Nov 2023: Schematic Design and Drawings complete.
- Jan-Mar 2024: DD Drawings Completed, Contracts Reviewed
- April-May 2024: RFP – Construction/Engineering
- June-Aug 2024: Notice to Proceed Contractors
- February 2025: Mid-point of construction
- Aug-Oct 2025: Complete construction

**Other Considerations**

**Impact on Agency Operating Budgets**

There is no significant impact on our agency’s overall operating budget with this project at this time. There could be a slight decrease in utility costs due to new technologies and updating systems. This funding would allow future repair and betterment funds to be spend on more routine maintenance and repair projects.

**Description of Previous Appropriations**

\$65,000 2015 Asset Preservation funds to repair fence.

\$4.8 million 2010 Bond funds to renovate to accommodate 52 residents.

**Project Contact Person**

Mike Jandro

Project Manager

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**Governor's Recommendation**

The Governor recommends \$16.045 million in general obligation bonds for this request.

**Veterans Affairs**

**Project Detail**

(\$ in thousands)

**Minneapolis Veterans Home - Building 16 Remodel**

**PROJECT FUNDING SOURCES**

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 16,045	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 16,045</b>	<b>\$ 0</b>	<b>\$ 0</b>

**TOTAL PROJECT COSTS**

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 800	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 14,000	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 1,245	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 16,045</b>	<b>\$ 0</b>	<b>\$ 0</b>

**IMPACT ON STATE OPERATING COSTS**

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

**SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS**

	Amount	Percent of Total
General Fund	\$ 16,045	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	Yes
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

**Minneapolis Veterans Home - Bldgs 1,2,10 HVAC Upgrades**

**AT A GLANCE**

<b>2024 Request Amount:</b>	\$15,455
<b>Priority Ranking:</b>	3
<b>Project Summary:</b>	This request is for \$15.455 million to design and construct Heating, Ventilation and Air Conditioning (HVAC) systems.

**Project Description**

Historic office buildings on the Minneapolis campus need major renovations to the HVAC systems. These historical buildings support the campus HR team, Finance Team, MNIT, Administration Team and the Campus IT Training Center. These historic buildings have been heated and cooled with systems that were designed and installed in the late 1900’s and have exceeded their intended useful lives.

**Project Rationale**

New HVAC units will reduce energy, enhance office environment, and preserve the integrity of historic buildings.

**Project Timeline**

- Jan-Mar 2024: A&E Design and Drawings
- April-May 2024: RFP-Contracts & Out to Bid
- June 2024: NTP/Construction Contracts
- July 24-Aug 25: Construction Process
- March 2025: Mid-point of construction
- Aug-Oct 2025: Complete construction

**Other Considerations**

None

**Impact on Agency Operating Budgets**

Agency repair and betterment funds, which are operating dollars, have been used in recent years to address continued issues with these buildings heating and cooling concerns from team members. This funding will allow future repair and betterment funds to be spent on more routine maintenance and repair projects. Minimal energy savings is projected due to newer technologies.

**Description of Previous Appropriations**

Asset preservation funds have been used to address minor issues and tuckpointing.

**Project Contact Person**

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Project Manager

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**Governor's Recommendation**

The Governor does not recommend capital funding for this request.



**Veterans Affairs**

**Project Detail**

(\$ in thousands)

**Minneapolis Veterans Home - Bldgs 1,2,10 HVAC Upgrades**

**PROJECT FUNDING SOURCES**

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 15,455	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 15,455</b>	<b>\$ 0</b>	<b>\$ 0</b>

**TOTAL PROJECT COSTS**

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 800	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 13,400	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 1,255	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 15,455</b>	<b>\$ 0</b>	<b>\$ 0</b>

**IMPACT ON STATE OPERATING COSTS**

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

**SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS**

	Amount	Percent of Total
General Fund	\$ 15,455	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	Yes
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

State Veterans Cemeteries – Site Irrigation Improvements

**AT A GLANCE**

**2024 Request Amount:** \$3,549

**Priority Ranking:** 4

**Project Summary:** This request is for \$3.549 million to design and construct irrigation system improvements at the Duluth, Little Falls, and Preston sites. This request will ensure that the Memorial Affairs Division can; optimize water supply sources, guarantee adequate irrigation water throughput while at the same time mitigate perennial & ongoing water quality issues.

**Project Description**

The request for \$3.549 million in state funds to design and construct irrigation system improvements will allow MDVA to ensure the Memorial Affairs Division can accomplish the following across the State Veterans Cemetery System locations at Duluth, Little Falls, and Preston:

1) Optimize our water supply sources (retention ponds, river, wells, natural springs, and surrounding regional storm water shed systems) to ensure redundant water supply sources can provide adequate irrigation. This may include:

- Expanding existing retention ponds to ensure retention of 100% of water runoff from our road systems, especially at the Little Falls and Preston locations (approx. \$786K and \$859K, respectively).
- The drilling of a new well for irrigation purposes at the Little Falls location (approx. \$262K).
- Provide irrigation backup to areas initially developed with drought tolerant ground cover at the Duluth location (approx. \$82K).

2) Mitigate water quality issues from all water supply sources properly to prevent headstone staining, especially at the Little Falls and Preston locations (approx. \$780K per site). This may include the inclusion of advanced water filtration systems and changes to surrounding regional storm water flow and retention strategies.

3) Guarantee water throughput of our water supply sources to ensure adequate supply to support sustained irrigation during drought conditions.

4) Optimize and implement automation wherever possible to reduce the number of staff hours to manage irrigation systems.

5) Inclusion of all relevant stakeholders (i.e. DNR, BWSR, Watershed Districts, etc.) in the consultation and design process to ensure a holistic approach is taken and all relevant policies and adherence to all permitting requirements.

**Project Rationale**

MDVA will contract with an engineering firm to design and construct irrigation system improvements

at the State Veterans Cemetery sites as required to ensure that the facilities can continue to establish and maintain pristine turf areas that meet the guidelines of the US Department of Veterans Affairs National Cemetery Administration (NCA) as well as the high standards of excellence expected of Minnesota State Veterans Cemeteries that honor the memory and sacrifices of those who have served while mitigating known issues that continue to hinder our operations.

Without the proper irrigation improvements which will result in an increased number of quality water supply sources, Minnesota State Veterans Cemeteries will continue to experience dormant and dying turf during drought conditions, the promotion of various drought resistant weed species, and the staining of headstones which requires increased staff time and resources to mitigate. It can take multiple years to recover from dead and dormant turf sections depending on when proper irrigation can be restored and the seasonal optimal germination cycles. The pristine turf sections of Minnesota State Veterans Cemeteries provide the families of loved ones their first impression of how the State of Minnesota honors and takes care of their loved one's final resting place and can establish a lasting impression that they will remember for years. It's important to always demonstrate, through a high standard of excellence, the honor and dignity bestowed on a Veteran's final resting place.

In keeping with Minnesota State and MDVA sustainability goals, it is an objective to capture 100% of the water runoff from the roadways within the State Veterans Cemetery System. However, the existing retention pond at the Little Falls location is insufficient to retain 100% of that runoff and some of it flows into the Mississippi River through the overflow outlet structure. Enlarging the retention pond will allow better management of water resources with the least environmental impact.

Likewise, the Preston location continues to have issues with runoff from area watersheds and naturally occurring springs, prompting a need to augment current mitigation processes by creating additional holding ponds in drainage areas, increasing the height of pond edges, and increasing the depth of irrigation ponds. This will assist with increasing the water quality and preventing the staining of the granite headstones.

Furthermore, the Little Falls location has utilized the adjacent Mississippi River for years as the primary water supply source for irrigation. However, this has presented many challenges arising from the need to continually adapt to differing water levels and changes to the pump sled system to respond to variable river water levels. During prolonged drought conditions, the river has proven an unreliable water source and the Little Falls location's watering permit can be suspended at any time when low water levels are observed for extended periods of time. In fact, the site watering permit has been suspended twice over the past three years, causing significant additional effort on the part of maintenance staff to recover following resumption of irrigation. Regardless of permit status, the water in the river is too low to operate the pumps during these periods, which also prevents adequate irrigation. Presently, irrigation wells are used in all the State Veterans Cemeteries, except for the Little Falls location. Adding an irrigation well at that site as an additional water supply source to the location's irrigation system will ensure the ability to maintain a water supply to continue to establish and maintain turf areas. In conjunction with adding a well is the need to mitigate the known water quality issues with groundwater sources in the Little Falls area to prevent the staining of headstones.

Additionally, the Duluth location developed approximately 50% of the manicured turf along roadways with drought tolerant groundcover, to include the main cemetery entrance, the Avenue of Flags entrance boulevard, and a significant portion of the site's ring road. This was intentionally instituted in keeping with Minnesota State and MDVA sustainability goals. These areas were intended to thrive

with little to no intervention while relying on natural weather cycles for sustainment. However, extreme drought conditions over the past several years undermined this initiative, requiring intervention by Cemetery Staff, with inconsistent results. Installation of irrigation infrastructure in line with the rest of the site will allow for the proper establishment of turfgrass/groundcover in those areas, allow for staff intervention to augment the natural weather cycle as needed to mitigate continued extreme drought conditions, and ensure State Veterans Cemetery -Duluth continues to meet the high standard of appearance required by the NCA.

Yet another irrigation-related concern involves the Little Falls and Preston locations, both of which have known issues with water quality that have a secondary effect of staining the granite headstones. In fact, this was noted during recent NCA formal inspections/evaluations. Upright headstones aligned with precision in perfectly symmetrical columns and rows is a pillar of US Veterans cemeteries world-wide. It is a visualization that resonates in everyone's minds as an example of the honor and dignity afforded to our Veterans in their final resting place. The staff at the Preston location have especially battled water quality issues for years that result in visually obvious headstone staining. While there are labor intensive ways to clean the headstones as well as some irrigation system improvements that have provided an opportunity to more accurately diagnose the problem, the State Veterans Cemeteries are at the juncture where a broad holistic improvement design process needs to be undertaken to address the broader issue which includes (1) the reduction of particulates thru sand filtration, (2) reduction of iron thru increased aeration and large-scale filtration, and (3) reduction of vegetation thru mechanical skimming processes and/or potentially thru biological means.

Lastly, tying these new improvement measures together will be automation where it can be applied to streamline our irrigation system and reduce human error and the need for staff intervention.

### **Project Timeline**

These projects are expected to take approximately one year and could be delayed depending on when the projects break ground, as frost levels are a considering factor, in addition to construction schedules of other projects at these locations. These projects have not undergone any design or engineering phase, although benchmarking irrigation infrastructure design & construction conducted in previous phases of development at various State Veterans Cemetery System sites could be used to shorten this phase.

Jul 2024: RFP Design Contracts

Aug-Dec 2024: Design and Engineering

Jan 2025: Go out for Bid

Mar 2025: Award Contracts

April 2025: Notice to Proceed on Projects

November 2025: Mid-point of construction

Jun 2026: Complete construction

### **Other Considerations**

N/A

**Impact on Agency Operating Budgets**

Irrigation infrastructure improvements will lower annual operations and maintenance costs related to (1) staff efforts dedicated to turf development/recovery (due to drought conditions) and (2) mitigating the staining of headstones (due to water quality issues).

**Description of Previous Appropriations**

N/A

**Project Contact Person**

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**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

(\$ in thousands)

State Veterans Cemeteries – Site Irrigation Improvements

PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 3,549	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 3,549</b>	<b>\$ 0</b>	<b>\$ 0</b>

TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 500	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 3,049	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 3,549</b>	<b>\$ 0</b>	<b>\$ 0</b>

IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 3,549	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	N/A
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A



**Veterans Homes and Cemetery Security Upgrades**

**AT A GLANCE**

**2024 Request Amount:** \$6,600

**Priority Ranking:** 5

**Project Summary:** This request is for \$6.6 million to upgrade and enhance physical and electronic security devices at the State Veterans Homes and the State Veterans Cemeteries.

**Project Description**

The Minnesota Department of Veterans Affairs occupies 1.2 million square feet in 64 buildings with a replacement value of \$349.7 million dollars. In 2018/2019, MDVA requested a security assessment from the Department of Homeland Security for the Minneapolis, Hastings, and Silver Bay Veterans Homes and campuses. As a result, this request is for \$6.6 million to address identified security concerns at these locations which includes: improving exterior lighting (adding to or enhancing current exterior lighting), installing security desks/physical barriers entering each location (similar to security enhancements at MNDOT and Administration buildings), hardening exterior windows, restricting access to campuses by installing gate arms and other physical barriers, as well as installing a standardized and centralized security system that will enable local and remote access to security cameras and footage, and ensure secure door locking and limited access for each home and cemetery. In addition to those campuses reviewed by the Department of Homeland Security, this project also includes similar security updates for the three MDVA Veterans Cemeteries in Little Falls, Preston, and Duluth – which have limited or no security.

**Project Rationale**

Currently, MDVA Veterans Homes have a variety of systems and several vendors that provide inconsistent support throughout the homes, and various levels of security apparatus, some of which lack the recommended level for securing these facilities. Nine of these buildings have 24/7 occupancy and house vulnerable adults. This request will also ensure facilities used to care for the 824 licensed care beds are safe. There has been an increase in the number of incidents at our facilities that have required various levels of staff and local authority intervention, which has raised the alertness of MDVA Senior Management as it relates to the care of our vulnerable adults and safety of our over 1,400 employees. This project will provide funding for upgrades and security enhancements at our five Veterans Homes and three Cemeteries, and enable MDVA to provide a safe environment to care for vulnerable adults, employees, and guests.

**Project Timeline**

Approximately 14 months per project. Items have been identified by Department of Homeland Security reports, and a consultant has designed many of the items. Engaging contractors/bidding is the next step in this process.

**Other Considerations**

None

**Impact on Agency Operating Budgets**

Agency repair and betterment funds, which are operating dollars, have been used in recent years to address portions of current security systems. This funding will allow future repair and betterment funds to be spent on more routine maintenance and repair projects.

**Description of Previous Appropriations**

In 2020 Session Law Chapter 3 - \$1.9M was funded for campus security from unused funds from the Minneapolis Veterans Home Truss Bridge project.

**Project Contact Person**

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**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

**Veterans Affairs**

**Project Detail**

(\$ in thousands)

**Veterans Homes and Cemetery Security Upgrades**

**PROJECT FUNDING SOURCES**

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 1,900	\$ 0	\$ 0	\$ 0
General Fund Cash	\$ 0	\$ 6,600	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 1,900</b>	<b>\$ 6,600</b>	<b>\$ 0</b>	<b>\$ 0</b>

**TOTAL PROJECT COSTS**

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 600	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 1,900	\$ 6,000	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 1,900</b>	<b>\$ 6,600</b>	<b>\$ 0</b>	<b>\$ 0</b>

**IMPACT ON STATE OPERATING COSTS**

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

**SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS**

	Amount	Percent of Total
General Fund	\$ 0	

**SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS**

	Amount	Percent of Total
User Financing	\$ 0	

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	Yes
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

(\$ in thousands)

**State Veterans Cemetery Little Falls - Site Improvements****AT A GLANCE****2024 Request Amount:** \$1,664**Priority Ranking:** 6

**Project Summary:** This request is for \$1.664 million to design, construct, and equip a new outdoor committal shelter at the State Veterans Cemetery at Little Falls as well as an outside security access point connecting to the future Minnesota Military & Veterans Museum, which is currently under construction.

**Project Description**

The request for \$1.664 million in state funds will allow MDVA to accomplish any or all of the following improvements at State Veterans Cemetery at Little Falls:

- 1) New outdoor committal shelter (approx. \$924K)
- 2) New outside security access point connecting the future Minnesota Military and Veterans Museum (approx. \$740K)

**Design, construct, and equip a new outdoor committal shelter.**

The new outdoor committal shelter at the Little Falls location will be approximately 1,100 sq. ft. and open on three sides. The shelter will include a small stone veneer storage space on the non-open side which will house electronics and mechanical systems to provide for live-streaming of committal services and an in-floor ice and snow melt system. The project will also incorporate adjacent sidewalks, Memorial Rifle Squad pad, and improvements to the roadway and curbing infrastructure to allow for parking via a multi-lane paved area to accommodate up to 30 vehicles.

**Design and construct a new outside security access point connecting the future Minnesota Military and Veterans Museum**

The outside security access point component will include sidewalks, landscaping, security lighting, and an improved perimeter security fence between the facilities, to include an entry gate to serve as a pedestrian access point/security gate connecting the Minnesota Military & Veterans Museum to the eastern perimeter of the Little Falls location. This access point will match the architectural details/motif of the site's main entry, in accordance with State Historic Preservation Office (SHPO) standards and will connect to a sidewalk and crosswalk leading to the future museum.

The separate museum project scope includes the adjacent crosswalk and sidewalk, which is not part of this project.

## **Project Rationale**

### **Design, construct, and equip a new outdoor committal shelter**

Currently the only committal shelter at the State Veterans Cemetery - Little Falls is an indoor committal shelter. Adding an outdoor committal shelter will align the Little Falls site with the other Minnesota State Veterans Cemetery facilities, which all have an outdoor committal shelter. Additionally, this request provides the necessary facilities not only to allow the Little Falls location to continue at the current operational pace but provides the ability to meet future needs, as burials are projected to increase into the future. The following reasons support this request:

- 1) An outdoor committal shelter provides for a safer environment for staff and attendees and can prevent the spread of communicable diseases (such as COVID-19) by providing an open-air venue to conduct the committal service.
- 2) To support the growing demand of interments at the Little Falls location. In FY20 the Little Falls location conducted 457 interments while the other State Veterans Cemeteries completed 112 (Preston) and 157 (Duluth). Since then, Little Falls interred 590 individuals in FY21, 600 in FY22, and 563 in FY23. An outdoor committal shelter would provide the Little Falls location the ability to conduct simultaneous interments and provide a backup location if the indoor committal shelter was unavailable for any reason.
- 3) An outdoor committal shelter provides families the option to increase the number of attendees at a service. Currently the indoor committal shelter can only safely accommodate 45 attendees, 15 attendees with social distancing.
- 4) An outdoor committal shelter provides an opportunity to have an outdoor focal point for large events such as Memorial Day and other special events where a space is provided with power and livestreaming capability to further reach the public.
- 5) An outdoor committal shelter aligns the Little Falls location with the Federal Department of Veterans Affairs National Cemetery Administration's standard operating practice of utilizing outdoor committal shelters national-wide across the individual and state operated Veteran's cemeteries that fall under the Administration's purview.

### **Design and construct a new outside security access point connecting the future Minnesota Military and Veterans Museum**

The outside security access point component of this project will provide key integration with the adjacent future Minnesota Military & Veterans Museum while simultaneously maintaining site security standards. Additionally, development of this access point promotes safe pedestrian transit between the two adjacent facilities, as they would otherwise need to walk along County Road 76 and Trunk Highway 115 to the main cemetery entrance. The State Veterans Cemetery - Little Falls will enhance the public's experience at the Minnesota Military & Veterans Museum by affording visitors the chance to visit and pay respects to those who have served and paid the ultimate sacrifice. The Minnesota Military & Veterans Museum will enhance the State Veterans Cemetery - Little Falls by allowing the public who are visiting their loved one's final resting place an opportunity to learn about their sacrifices and experiences in the military. It will also act as a support facility for our large public events such as Memorial Day by providing increased parking and ancillary event space as we further develop the annual Memorial Day programs at the cemetery.

## **Project Timeline**

These projects are expected to take approximately one year and could be delayed depending on when the projects break ground, as frost levels are a considering factor, in addition to construction schedules of other projects. Additionally, State Veterans Cemetery - Little Falls is coordinating with the National Cemetery Administration on expanding the site's burial infrastructure and with the Minnesota Military & Veterans Museum, adjacent to our property, on new sidewalks and access points. As those projects move forward construction could be delayed/extended up to ten (10) months depending on the level of coordination required. These projects have not undergone any design or engineering phase, although previous designs of outdoor committal shelters at the other MN State Veterans Cemeteries in previous phases of development could be used to shorten this phase.

Jul 2024: RFP Design Contracts

Aug-Dec 2024: Design and Engineering

Jan 2025: Go out for Bid

Mar 2025: Award Contracts

April 2025: Notice to Proceed on Projects

November 2025: Mid-point of construction

Jun 2026: Complete construction

## **Other Considerations**

N/A

## **Impact on Agency Operating Budgets**

Construction of the outdoor committal shelter will impose a slight increase in utility costs associated with the in-floor snow, ice removal system in addition to the live streaming system, and lighting.

## **Description of Previous Appropriations**

N/A

## **Project Contact Person**

Mike Jandro

Project Manager

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## **Governor's Recommendation**

The Governor does not recommend capital funding for this request.

**Veterans Affairs**

**Project Detail**

(\$ in thousands)

**State Veterans Cemetery Little Falls - Site Improvements**

**PROJECT FUNDING SOURCES**

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 1,664	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 1,664</b>	<b>\$ 0</b>	<b>\$ 0</b>

**TOTAL PROJECT COSTS**

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 400	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 1,081	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 183	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 1,664</b>	<b>\$ 0</b>	<b>\$ 0</b>

**IMPACT ON STATE OPERATING COSTS**

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

**SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS**

	Amount	Percent of Total
General Fund	\$ 1,664	100 %
User Financing	\$ 0	0 %



**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	Yes
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

(\$ in thousands)

**State Veterans Cemetery Little Falls - Land Acquisition****AT A GLANCE****2024 Request Amount:** \$870**Priority Ranking:** 7

**Project Summary:** This request is for \$870,000 in state funds for the State Veterans Cemetery System to acquire additional real estate to expand the site footprint at State Veterans Cemetery - Little Falls to accommodate additional burial capacity and relieve the constricted operating environment of the original maintenance facility.

**Project Description**

The request for \$870,000 in state funds will allow the MN State Veterans Cemetery – Little Falls to accomplish any or all the following improvements to the State Veterans Cemetery System:

- 1) Acquire additional “set-aside” real estate south of TH 115 to provide future capacity beyond the current development as established within the Master Plan (approx. \$460K).
- 2) Acquire additional “set-aside” real estate north of the current maintenance facility to provide expansion capacity to the maintenance building and associated outdoor storage yard (approx. \$410K).

**Acquire additional “set-aside” real estate south of TH 115**

The approximately 60 acres of requested real estate south of the current site will provide additional burial capacity for future site development in-line with the currently established State Veterans Cemetery - Little Falls Master Plan and US Department of Veterans Affairs (USDVA) National Cemetery Administration (NCA) guidelines. This project will include the land acquisition costs but does not include any funding for future development of the site (design, construction, and equipping).

**Acquire additional “set-aside” real estate north of the Maintenance Facility**

The approximately 2.2 acres of requested real estate north of the current site will provide expansion capacity for the maintenance building and associated vehicle storage yard, provide additional direct access to County Road 76 for maintenance equipment, and prevent encroachment of the maintenance facility on future site development as currently established by the State Veterans Cemetery - Little Falls Master Plan and US Department of Veterans Affairs (USDVA) National Cemetery Administration (NCA) guidelines. This project will include the land acquisition costs but does not include any funding for future development of the site (design, construction, and equipping).

## Project Rationale

### **Acquire additional “set-aside” real estate south of TH 115**

The requested real estate south of TH 115 will provide additional burial capacity for future site development beyond the projected 40-50 years of remaining capacity of the current Master Plan. Established in 1994, State Veterans Cemetery - Little Falls was the inaugural MN State Veterans Cemetery with an initial projected 100+ year capacity to support/honor Veterans and their spouses/dependents. As updated in 2012, the development Master Plan projected a gravesite capacity of 21,180 and the Little Falls location currently has approximately 7,500 gravesites occupied. At the current rate of interment operations, averaging 500-600 burials a year, the Little Falls location will reach maximum capacity in approximately 40-50 years. This is well short of the originally projected 100-year development plan. To continue to honor those who have served and allow family members an appropriate venue to visit their loved one's final resting place well into the future therefore requires expansion of the Little Falls location beyond the current boundaries.

However, limitations do present themselves, as expansion to the west and northwest are not possible due to the presence of the Mississippi River and associated flood plain areas. Expansion eastward is not an option due to the planned development of the Minnesota Military and Veterans Museum. There is one small available property to the north, but this is the topic of the next request within this proposal. This leaves the undeveloped farmland directly south of the Little Falls location, across TH 115 from the site.

This portion of the proposal recommends securing approximately 60 acres of real estate south of TH 115 to both allow continuation of the State Veterans Cemetery - Little Falls mission as well as preventing future encroachment of private dwellings/businesses into the adjoining land of the hallowed ground of State Veterans Cemetery - Little Falls.

### **Acquire additional “set-aside” real estate north of the Maintenance Facility**

The requested real estate north of the maintenance facility at the Little Falls location will provide future maintenance facility expansion capacity. As established in 1994, the maintenance building and vehicle storage yard was developed in accordance with projected types and numbers of equipment required to support an operational interment & maintenance schedule amortized across the planned 100+ year capacity of the site. However, the combination of an increased rate of interments, the commensurate requirement for duplicate sets of equipment, and changes in maintenance/interment procedures over the past 30 years has demonstrated a need for a larger maintenance facility, internal heated vehicle storage and secure/fenced outdoor storage yard. Although originally sited in the northeast corner of the site to minimize visual & auditory impact on ceremonial operations while providing remote access to County Road 76, there is no ability to expand the maintenance facility on the current site without impacting the developed State Veterans Cemetery - Little Falls Burial Master Plan.

Given the inability to expand within the current boundaries and that fact that the eastern perimeter of the site is bounded by County Road 76, the only potential option is the approximately 2.2-acre parcel of real estate to the north. This parcel would provide adequate space to expand the current maintenance building and storage yard to meet the increased demands of the increased interment rate as well as provide a small on-site sod farm that meets the internal need of the Little Falls location.

This portion of the proposal recommends securing the approximately 2.2 acres of real estate north of the current maintenance facility to allow continuation of the State Veterans Cemetery - Little Falls

mission.

### **Project Timeline**

It is expected to take less than a year to execute acquisition once funding is secured. However, delays may arise due to the necessary negotiations with the current owners of the real estate over price and timing of availability for sale. Estimated timeline is as follows:

June 2024: Engage landowners

Oct 2024: Finalize negotiations

Dec 2024: Land Survey/Platting

Feb 2025: Execute property acquisition

### **Other Considerations**

N/A

### **Impact on Agency Operating Budgets**

Expansion to the Little Falls location will drive an eventual increase to the operating budget required to maintain the site. However, the fact of acquiring the real estate for the location does not provide a significant impact to our agency's overall operating budget with this project at this time.

### **Description of Previous Appropriations**

N/A

### **Project Contact Person**

Mike Jandro

Project Manager

612-548-5958

mike.jandro@state.mn.us

### **Governor's Recommendation**

The Governor does not recommend capital funding for this request.

(\$ in thousands)

State Veterans Cemetery Little Falls - Land Acquisition

PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 870	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 870</b>	<b>\$ 0</b>	<b>\$ 0</b>

TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 870	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 0	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 870</b>	<b>\$ 0</b>	<b>\$ 0</b>

IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 870	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	No
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	N/A
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	N/A
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	N/A
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	N/A
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	Yes
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

**State Veterans Cemeteries - Green Power Improvements**

**AT A GLANCE**

**2024 Request Amount:** \$1,218

**Priority Ranking:** 8

**Project Summary:** This request is for \$1.218 million to design, construct, and equip Green Design power infrastructure/backup improvements at the Duluth, Little Falls and Preston locations. None of these locations currently have backup power capability.

**Project Description**

The request for \$1.218 million in state funds will allow MDVA to establish Green Power infrastructure and power backup improvements at any one or more of the State Veterans Cemetery locations:

The design and construction of green design power infrastructure and backup improvements will ensure that MDVA can accomplish the following at the State Veterans Cemetery sites in Duluth, Little Falls and Preston (approx. \$406K per site):

- 1) Installation of a 40kW solar array and a power backup system to optimize electricity supply sources to significantly reduce the negative impact of the site on the environment and to mitigate the impact of power loss during inclement weather conditions.
- 2) The optimization and implementation of automation wherever possible to reduce the necessity of staff to be on-site to manage/maintain the systems and effect power transfer operations in the case of local/regional power loss.
- 3) Inclusion of all relevant stakeholders (i.e., DNR, etc.) in the design process to ensure a holistic approach is taken and adherence to all relevant policies and permitting requirements.

**Project Rationale**

MDVA will contract with an engineering firm to design and construct 40kW solar arrays and backup power infrastructure at State Veterans Cemetery sites in alignment with the Agency's environmental sustainability initiatives of reducing energy use, fossil fuel consumption and greenhouse gas emissions. These sustainability initiatives were established in compliance with Governor Walz's Executive Order 19-27 and will ensure that the facilities can continue to reduce environmental impacts and costs while meeting the guidelines of the US Department of Veterans Affairs National Cemetery Administration as well as the high standards of excellence expected of Minnesota State Veterans Cemeteries that honor the memory and sacrifices of those who have served.

The design and construction of green design power infrastructure and backup improvements for the State Veterans Cemeteries at Duluth, Little Falls and Preston will follow the model established in the design and establishment of sustainability features at the new State Veterans Cemetery at Redwood

Falls, which already includes a solar array and will soon incorporate a backup system. Inclusion of green design power infrastructure at Duluth, Little Falls, and Preston will:

- 1) Standardize energy efficiency and resource conservation measures across all sites within the State Veterans Cemetery System. This not only reduces the cost of electricity, but also decreases power supply volatility by hedging current electricity use, provides price certainty through warranted solar PV production, and maximizes savings through coincident solar production and daily load peaking.
- 2) Optimize electricity supply sources to significantly reduce the negative impact of the site on the environment.
- 3) Mitigate impact of power loss during inclement weather conditions.
- 4) Implement automation to reduce the necessity of staff to be on-site to manage/maintain the systems and effect seamless power transfer operations in the case of local/regional power loss.

### **Project Timeline**

This project is expected to take approximately one year and could be delayed depending on when the project breaks ground, as frost levels are a considering factor, in addition to construction schedules of other projects. Additionally, SVC-Little Falls is coordinating with the National Cemetery Administration on expanding the site's burial infrastructure and with the Minnesota Military & Veterans Museum, adjacent to our property, on new sidewalks and access points. As those projects move forward construction could be delayed/extended up to ten (10) months depending on the level of coordination required. This project has not undergone any design or engineering phase, although benchmarking solar array planning conducted for the Redwood Falls location could be used to shorten this phase.

Jul 2024: RFP Design Contracts  
Aug-Dec 2024: Design and Engineering  
Jan 2025: Go out for Bid  
Mar 2025: Award Contracts  
April 2025: Notice to Proceed on Projects  
Nov 2025: Mid-point of construction  
Jun 2026: Complete construction

### **Other Considerations**

N/A

### **Impact on Agency Operating Budgets**

Overall, implementation of green design power will reduce overall utility costs across the State Veterans Cemetery System.

### **Description of Previous Appropriations**

N/A



**Project Contact Person**

Mike Jandro  
Project Manager  
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**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

(\$ in thousands)

**State Veterans Cemeteries - Green Power Improvements**

**PROJECT FUNDING SOURCES**

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
<b>State Funds Appropriated and Requested</b>				
General Fund Cash	\$ 0	\$ 1,218	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 1,218</b>	<b>\$ 0</b>	<b>\$ 0</b>

**TOTAL PROJECT COSTS**

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 200	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 1,018	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 1,218</b>	<b>\$ 0</b>	<b>\$ 0</b>

**IMPACT ON STATE OPERATING COSTS**

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

**SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS**

	Amount	Percent of Total
General Fund	\$ 0	
User Financing	\$ 0	

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	Yes
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

**Fergus Falls Building 2 Demolition and Replacement**

**AT A GLANCE**

**2024 Request Amount:** \$3,169

**Priority Ranking:** 9

**Project Summary:** This request is for \$3.169 million to provide– A & E design, removal, and replacement of Fergus Falls Building 2. Fergus Falls Building 2 is currently utilized for storage of grounds equipment, large maintenance equipment, electrical transportation vehicles and electric charging stations for grounds equipment.

**Project Description**

The Minnesota Department of Veterans Affairs would request proposals with the Department of Administration for an A&E firm to provide the design and construction of removal and replace Building 2 at the Fergus Falls campus.

MN Veterans Home - Fergus Falls (Building 2) needs to be replaced because it presents safety concerns with the current state of the building – the building has been rated in critical condition for over a decade. This funding will provide the campus the formal plan for removal and replacement of the utility storage building, remove the existing building, and prepare the site for construction and replacement of the building.

**Project Rationale**

- Provides funding for necessary demolition and rebuild in Fergus Falls.
- Continues to ensure buildings meet State and Federal building codes, life safety codes, Department of Health and other licensing code agencies, as well as adequate facilities that assist in maintaining MDVA campuses.
- Enables MDVA to provide a safe environment to care for staff and vulnerable adults.
- Ensures continued full use of all physical assets.
- Timely replacement of building components eliminates future high costs.

**Project Timeline**

Approximately 18 months after funding - 7/15/2024 project start, Mid-point 4/15/2025, 12/31/2025 project completion.

**Other Considerations**

The demolition of Building 2 is phase 1, with a desire to replace this building with an equal size, more

usable building with an estimated cost of \$1.7 million.

**Impact on Agency Operating Budgets**

These campus enhancements will have little to no impact on MDVA's operating budget.

**Description of Previous Appropriations**

N/A

**Project Contact Person**

Mike Jandro  
Program Manager  
612-548-5958  
mike.jandro@state.mn.us

**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

**Veterans Affairs**

**Project Detail**

(\$ in thousands)

**Fergus Falls Building 2 Demolition and Replacement**

**PROJECT FUNDING SOURCES**

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 3,169	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 3,169</b>	<b>\$ 0</b>	<b>\$ 0</b>

**TOTAL PROJECT COSTS**

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 400	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 2,500	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 269	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 3,169</b>	<b>\$ 0</b>	<b>\$ 0</b>

**IMPACT ON STATE OPERATING COSTS**

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

**SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS**

	Amount	Percent of Total
General Fund	\$ 3,169	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	Yes
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

State Veterans Cemetery Bemidji- Land Acquisition

**AT A GLANCE**

**2024 Request Amount:** \$1,130

**Priority Ranking:** 10

**Project Summary:** This request is for \$1.130 million in state funds for the State Veterans Cemetery System to conduct predesign and land acquisition actions for a projected State Veterans Cemetery - Bemidji.

**Project Description**

The request for \$1.130 million in state funds will allow the MN State Veterans Cemetery network to conduct predesign and land acquisition actions for State Veterans Cemetery - Bemidji, which will enable the state to compete for federal funds to construct the new cemetery.

Specifically, this request is to initiate predesign and land acquisition actions for a future 60-120 acre fifth State Veterans Cemetery in-line with the currently established State Veterans Cemetery and US Department of Veterans Affairs (USDVA) National Cemetery Administration (NCA) guidelines. This project will include the predesign and land acquisition costs, but does not constitute the full funding for design, state construction cost share or equipping. This legislative authority is required before MDVA can submit a pre-application for construction funding to the National Cemetery Administration (NCA) for consideration for federal funding opportunities.

**Project Rationale**

This project aligns Minnesota with the NCA strategic goal of providing 95% of veterans nation-wide with a burial option within 75 miles of their home. In addition to the NCA-managed Ft. Snelling National Cemetery, the State of Minnesota currently operates four State Veterans Cemeteries (SVC) in Little Falls, Preston, Duluth and Redwood Falls, which leaves an area that is unserved in Northwestern Minnesota. This project will impact an estimated 10,000 Veterans and their families who reside within 75 miles of the Bemidji area. Veterans in the northwestern region of Minnesota are currently served by two Veterans cemetery locations: the MN State Veterans Cemetery in Little Falls and the Fargo National Cemetery. Both locations require Veterans to travel more than 125 miles for burial in one of these cemeteries. Without legislative support to add an additional location in the Bemidji area, Minnesota will have a gap for Veterans in northwestern Minnesota that doesn't exist in other regions of the State. This request will allow MDVA to begin a site search and prepare to submit a pre-application to the Veterans Cemetery Grant Program (VCGP) in the summer of 2024.

**Project Timeline**

The search for potential sites for State Veterans Cemetery - Bemidji could take upwards of a year or more to properly identify a parcel(s) that will have (1) sufficient acreage for continued operations well into the future, (2) is representative of the geographical region in which it serves, and (3) provides



easy access to those it serves. Beyond that, it is expected to take much less than a year to execute pre-design and acquisition once funding is secured. However, delays may arise due to the necessary negotiations with the current owners of the real estate over price and timing of availability for sale.

Apr 2024: Certification of State funding availability

May 2024: Pre-application Grant ready for submission to VCGP

Jun-Sep 24: Initial site selection actions

Oct 2024: VCGP Pre-application Grant inclusion on the conforming list for federal funding opportunities. If approved, RFP Design Contracts issued

Nov 2024 – Feb 2025: Design and Engineering

Apr 2025: Project Bids

Sep 2025: Federal Funding Approval

### **Other Considerations**

N/A

### **Impact on Agency Operating Budgets**

Beyond limited cost outlays related to site selection activities, eventual addition of a projected fifth State Veterans Cemetery will drive an eventual increase to the operating budgets required to maintain the sites. However, the fact of acquiring the real estate for the proposed site does not provide a significant impact to our agency's overall operating budget with this project at this time.

### **Description of Previous Appropriations**

N/A

### **Project Contact Person**

Mike Jandro

Project Manager

612-548-5958

mike.jandro@state.mn.us

### **Governor's Recommendation**

The Governor does not recommend capital funding for this request.

(\$ in thousands)

State Veterans Cemetery Bemidji- Land Acquisition

PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 1,130	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 1,130</b>	<b>\$ 0</b>	<b>\$ 0</b>

TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 1,000	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 130	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 0	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 1,130</b>	<b>\$ 0</b>	<b>\$ 0</b>

IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 1,130	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	No
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	Yes
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A