

COMPREHENSIVE

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A //A //A //A //A //A June 30, 1990

Public Employees Retirement Association of Minnesota





### **COMPREHENSIVE**

### **ANNUAL**

### **FINANCIAL**

### **REPORT**

June 30, 1990

### Public Employees Retirement Association of Minnesota

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Mary Most Vanek

**Acting Executive Director** 

Prepared by:

J. Michael Stoffel — Manager of Finance

Gary Hovland — Accounting Supervisor

Gallery Tower Office Building Suite 200 514 St. Peter Street St. Paul, Minnesota 55102 (612) 296-7460

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### Certificate of Achievement

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Public Employees Retirement Association of Minnesota

> For its Component Unit Financial Report for the Fiscal Year Ended June 30, 1989

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose component unit financial reports (CUFR's) achieve the highest standards in government accounting and financial reporting.



Gary R. howthem
President

Offrey L. Essex

**Executive Director** 

### Letter of Transmittal



November 16, 1990

Board of Trustees Public Employees Retirement Association of Minnesota Suite 200 - Skyway Level 514 St. Peter Street St. Paul, Minnesota 55102

Dear Trustee:

We are pleased to present this fifty-ninth Comprehensive Annual Financial Report for the fiscal year (FY) ended June 30, 1990. This report consists of four sections: the introductory section contains this transmittal letter, the president's report, a summary of the membership requirements and benefit structures of PERA's Funds, and information about the Board of Trustees and the administrative organization. The financial section contains the independent auditor's report and the fiscal year-end financial statements. The actuarial section includes the report of the actuary, results of the fiscal year 1990 valuation, and other actuarial information. The statistical section contains tables of significant data pertaining to the Association. We trust you will find this report to be a full and complete disclosure of the structure and financial status of PERA and its Funds.

#### ACCOUNTING SYSTEMS AND REPORTS

All financial statements are prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. Financial statements also comply with Minnesota Statutes, Section 356.20.

PERA's internal accounting controls are designed to provide reasonable assurance for the safekeeping of assets and the reliability of all financial records. Transactions of the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, the Police and Fire Consolidation Fund and the Public Employees Defined Contribution Plan are reported on the accrual basis of accounting.

#### REVENUE

Employer and employee contributions, income from investments and income from other miscellaneous sources provide the funds needed to cover the liability for present and future benefits. Income for FY'90 totaled \$650,133,000. This represents an increase of 4.8 percent over fiscal year 1989 revenues, as shown below. The increase in employee and employer contributions resulted primarily from an increase in average annual earnings and in the number of members contributing (see schedule on page 43). Statutory contribution rates for both employers and employees also increased from the prior year, which increased revenues.

Revenue Source (in thousands)	FY 1990	FY 1989	Percent Inc./(Dec.)
Member Contributions	\$103,851	\$92,619	12.1%
Employer Contributions	123,486	108,386	13.9
Investment Income	420,226	414,765	1.3
Other Income	2,570	4,592	(44.0)
Totals	\$650,133	\$620,362	4.8%

The investment return of the PERA Funds accounted for the largest share—approximately 65 percent—of total fund income. The increase in investment income over the prior year is attributable to an increase in net realized capital gains on sales of investments and to an increase in interest earned on fixed income securities.

#### **EXPENSES**

The annual expenses of PERA reflect the aggregate cost of monthly annuity and benefit payments to retired or disabled members and their survivors, refunds of employee contributions (plus interest) to terminated former members and the cost of administration. Operating expenses during the fiscal year totaled \$227,923,000, an increase of 14.3 percent over such expenses for FY'89, as shown below:

Expense Type (in thousands)	FY 1990	FY 1989	Percent Inc./(Dec.)
Benefits	\$203,738	\$179,420	13.6%
Refunds	13,932	13,496	3.2
Investment Managers	3,415	2,038	67.6
Administrative	4,108	4,107	0.0
Other	2,730	404	576.0
Totals	\$227,923	\$199,465	14.3%

The increase in benefits reported for the fiscal year resulted mainly from the growth in the number of benefit recipients and the higher average benefit payments (see schedules on page 44-45). The increased fees paid to investment managers relates directly to the performance of the external money managers. As these firms are paid a performance-based fee, improved performance will result in increased fees. Finally, the large increase in other expenses was due to operating transfers which occurred for the first time from the Police and Fire Fund to an insurance trust fund administered by the State Department of Employee Relations. These transfers will now occur annually.

#### **INVESTMENTS**

In accordance with Minnesota Statutes, Section 353.06, assets of the PERA Funds are invested by the Minnesota State Board of Investment (SBI). All investments undertaken by the SBI are governed by the common law prudent person rule and other standards codified in Chapter 11A of the Minnesota Statutes.

The SBI appoints a 17-member Investment Advisory Council to advise the State Board on asset allocation and other policy matters relating to investments, and to advise the State Board on methods to improve the rate of return while assuring adequate security of the assets under management. The SBI also employs an investment consultant to monitor and evaluate the investment management firms' performance and to evaluate or suggest various alternatives pertaining to asset allocation or other investment policy matters.

Pension assets of the currently working members of the Association (see table below) are invested entirely by professional investment management firms. The greatest share of these assets, 61 percent, is invested in equity securities in order to maximize long-term rate of return. For the year ended June 30, 1990, the overall rate of return on active member assets was 10.8 percent.

	Market Value of Investmen (in thousands)	ts, June 30,1990
Fund	Active Members	Retired Members
PERF	\$1,637,048	\$1,919,594
PEPFF	607,207	197,547
PFCF	45,669	45,704
Totals	\$2,289,924	\$2,162,845

Assets of the retired members of the Association and their joint annuitants (see table above) are pooled in the Minnesota Post Retirement Investment Fund and are invested by SBI staff. In contrast to the portfolio for the currently working members, 85 percent of the assets for retirees are invested in fixed income securities. This asset mix is chosen to create a sizable, steady stream of income sufficient to pay promised benefits. The portfolio is structured such that cash inflows match required cash outflows. Thus, total return is not a relevant performance measure for the portfolio since the total return calculation factors in unrealized market values. Nevertheless, the bond segment provided a 5.4 percent return for the year. For the fiscal year ended June 30, 1990, the current yield of the Post Retirement Fund was 9.5 percent. Current yield is calculated irrespective of unrealized market valuations.

#### **CURRENT FUNDING RATIOS**

A pension fund is fully funded when it has present and projected assets sufficient to cover the liabilities for present and future annuities, benefits and refunds and the projected cost of fund administration. Minnesota Statutes, Section 356.215, subd. 4(g), requires that the Public Employees Retirement Fund and the Public Employees Police and Fire

### Letter of Transmittal

(Continued)

Fund be fully funded by the year 2020. Minnesota Statutes, Section 353A.09, subd. 5(2)(b)(1), requires full funding for the Police and Fire Consolidation Fund by the year 2010. The actuarial funding method followed by PERA is the entry age normal, level contribution as a percent of payroll method.

At the end of FY'90, the ratio of assets to liabilities of the Public Employees Retirement Fund was 72 percent. For the Public Employees Police and Fire Fund and the Police and Fire Consolidation Fund, the ratios were 105 percent and 71 percent respectively.

#### ASSOCIATION'S STATUS REPORT

In FY'88, the Police and Fire Consolidation Fund was created. This new fund allows existing local police or fire relief associations to consolidate with PERA. During the past fiscal year, nine local relief associations exercised their option to consolidate. Currently, a number of other relief associations are moving through the procedural steps necessary to effect consolidation. By the end of calendar year 1990, we anticipate that at least six additional relief associations will complete the consolidation process.

Another fund, the Public Employees Defined Contribution Plan, was titled the Ambulance Service Personnel Fund in our FY'89 annual report. This fund became operational in December 1988, for eligible ambulance services and their employees. In 1990, the Legislature expanded coverage of the fund to all elected local government officials except sheriffs. Participation in the fund, a defined contribution plan, is voluntary for all members. All contributions are tax deferred and are fully taxable when withdrawn.

Fiscal year 1989 was marked by the passage of legislation that significantly improved benefits. To help fund these benefit improvements, the combined employee and employer contribution rate in the Public Employees Retirement Fund was increased by .46 percent (.23 percent employee and .23 percent employer) of payroll, beginning in FY'90. The contribution requirements in the Public Employees Police and Fire Fund were not changed since the contribution sufficiency was adequate to maintain the benefit improvements in that fund.

In terms of actuarial matters affecting the funds, FY'90 was marked by the PERA Board of Trustees' decision to adopt new withdrawal rates. It was evident through a recent, comprehensive actuarial study that fewer members were terminating employment and taking refunds of past contributions than was expected under past assumptions. The change to new withdrawal rates was made in order to reflect more accurately the PERA-covered group's actual employment termination experience. This change should reduce in the future the series of large, annually recurring

actuarial losses that have been identified in the actuarial valuations in the past few years.

In terms of internal matters affecting management of PERA or the services it provides to its members, beneficiaries and governmental unit employers, a number of accomplishments should be noted.

First, the PERA staff completed a new three-year plan for the agency. An overall theme — "Together Toward Tomorrow" — was chosen to represent PERA's planning direction for the 1990's. The planning objectives are to determine the services desired by our customers and to evaluate existing service quality. Various forms of feedback mechanisms and research will be used to identify trends and to forecast changes to assure that our service programs continue to respond to future customer needs. The following project activities will begin to provide a basis for planning project initiatives over the next three fiscal years:

- Design methods and tools to determine the needs of our customer groups;
- Evaluate and improve our written correspondence;
- Improve our ability to respond to phone inquiries;
- Design data base information systems to ensure the accuracy and completeness of our information; and
- Enhance our organizational training program.

Another notable accomplishment was the implementation of a new data base system for the calculation, billing and processing of omitted deductions. The new system will not only improve and clarify the omitted deduction process with our employer units, but will also improve our internal administrative process for these payments.

Finally, the PERA Board of Trustees and staff continued their efforts to reach out to the membership. A series of town meetings, pre-retirement conferences and group meetings were held at many locations throughout the state to make information and counseling services as accessible as possible.

#### PROFESSIONAL SERVICES

The FY'90 actuarial valuation of the PERA Funds was conducted by The Wyatt Company and completed in October of 1990. Actuarial consulting services during the fiscal year were provided by Gabriel, Roeder, Smith & Company of Detroit. In addition to providing a thorough review of The Wyatt Company's FY'90 actuarial valuation, Gabriel Roeder also developed cost estimates for a variety of legislative proposals and for PERA's portion of the pension bill that was approved during the 1990 legislative session.

With respect to other professional services, the State's Attorney General continued to provide PERA with legal

counsel; the State Board of Investment continued to manage and invest the assets of the PERA Funds. Finally, the State's Legislative Auditor continued to provide professional financial auditing services. The comments of the Legislative Auditor are found on page 15 of this report.

REPORTS TO THE MEMBERSHIP

This report is complemented by an annual financial newsletter that discloses, in summary form, the contents of this report. This financial newsletter is mailed in December or January of each year to all PERA members and annuity and benefit recipients.

#### CERTIFICATE OF ACHIEVEMENT FOR EXCEL-LENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to PERA for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 1989. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. PERA has received a Certificate of Achievement for the last five consecutive years. We believe our current report for FY'90 continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to the GFOA.

Additionally, the National Association of Government Communicators awarded an honorable mention in the "Blue Pencil Competition" to PERA's FY'89 Comprehensive Annual Financial Report. Our report was judged, along with other annual reports, yearbooks and technical publications, on organization, clarity, design and use of visuals and

graphics. We are proud that we have been judged highly on the technical aspects of our report, as well as on its readability.

#### **ACKNOWLEDGEMENTS**

As a compendium of financial, actuarial and other statistical information, PERA's Comprehensive Annual Financial Report provides complete and reliable information on which management decisions may be based and through which compliance with statutory requirements may be assessed. In addition, the report serves as the primary source through which the effectiveness of the Trustees' management and administration of PERA and its funds may be judged.

We are sure you join with us in expressing gratitude and appreciation to the staff and PERA's advisors for their efforts in producing this report and for their loyal and dedicated service to the Association and its members, annuitants, and beneficiaries.

Respectfully submitted,

Mary Most Vanek

Acting Executive Director

Mary Most Vanek

J. Michael Stoffe

J. Michael Stoffel

Manager of Finance

## President's Report

Public Employees Retirement Association of Minnesota Suite 200 — Skyway Level 514 St. Peter Street St. Paul, Minnesota 55102 612-296-7460



November 15, 1990

Dear Members, Annuitants, Beneficiaries and Governmental Employers:

This fifty-ninth annual report of the Public Employees Retirement Association (PERA) is designed to disclose financial, actuarial and other related information with respect to PERA and the funds it administers. At the June 30, 1990, fiscal year-end, the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, the Police and Fire Consolidation Fund, and the Public Employees Defined Contribution Plan had a combined total of \$4.1 billion in net assets. This reflected a \$473 million or 13 percent increase over net assets at the beginning of the fiscal year. The rate of return on the investment of the assets of active employees covered by the PERA funds was 10.8 percent. This rate of return was very encouraging, especially considering how volatile the financial markets have been in the recent past.

The Minnesota Post-Retirement Investment Fund (MPRIF), in which PERA has a "pooled" interest along with other Minnesota statewide pension systems, had assets at fiscal year-end of \$5 billion. Not only does the MPRIF support the annuities payable to PERA retirees and their joint annuitants (except for those retirees and survivors from the Police and Fire Consolidation Fund who have not elected to have their post-retirement adjustments determined by the MPRIF adjustment formula), it also finances annual post-retirement increases from earnings in excess of 5 percent. Given last fiscal year's rate of return, the MPRIF will be able to finance an estimated 4.5 percent increase for PERA annuitants and their survivors as of January 1, 1991.

Overall, the financial condition of the PERA funds remained stable during the fiscal year, although various indicators showed mixed results. The overall funding ratio (i.e. assets divided by liabilities) improved for the Public Employees Retirement Fund and the Public Employees Police and Fire Fund. Factors that positively affected the funding ratio were a better return on investments than expected, and an actuarial gain due to lower than expected salary increases of the active employee group. In the case of the Public Employees Retirement Fund, these positive factors were offset by actuarial losses due mainly to fewer than expected members terminating employment and taking refunds, and due to the increased liabilities assumed with the adoption of new termination rates. The new termination rates were adopted by the Board of Trustees on the advice of PERA's consulting actuary, after a comprehensive ten-year study of termination experience. The new rates will hopefully reduce, if not eliminate, the large actuarial losses that have occurred in the last few years due to lower than expected terminations. The change to new termination rates actually had a positive impact on actuarial accrued liabilities in the Public Employees Police and Fire Fund, and had no significant impact in the Police and Fire Consolidation Fund.

All of these factors, and the change in termination rates, have an impact on another important actuarial calculation--the sufficiency ratio. The sufficiency ratio indicates if the current statutorily set contribution rates are sufficient to achieve full (100 percent) funding by the year 2020 as required by state statute. The net effect of the factors and changes mentioned above puts the Public Employees Police and Fire Fund and the Police and Fire Consolidation Fund on or ahead of schedule once again for achieving full funding. But in the Public Employees Retirement Fund, a sufficiency ratio of 0.5 percent of covered payroll reported at the end of last fiscal year, is reported to be -0.79 percent at June 30, 1990. This ratio, as always, will continually be monitored in the future.



George A. Cicmil Board President

Another item of significance that merits attention relates to the structure of the portfolio and the calculation of the annual benefit increase in the MPRIF. On October 11, 1990, the PERA Board of Trustees adopted a legislative policy position to support a change in the annual adjustment formula in an effort to better protect retirees from inflation. The reason for concern is that in the past, adjustments have ranged from zero during some high inflation years in the 1970's, to very high adjustments during low inflationary periods. The possibility that retirees may be locked into low adjustment amounts in the future when inflation appears to be rising concerns the PERA Board of Trustees. If the proposed formula change gets the go ahead from the three statewide retirement systems, it is likely that a bill will be introduced during the 1991 legislative session. If a change is approved, it would likely take effect for benefit increases paid beginning January 1993.

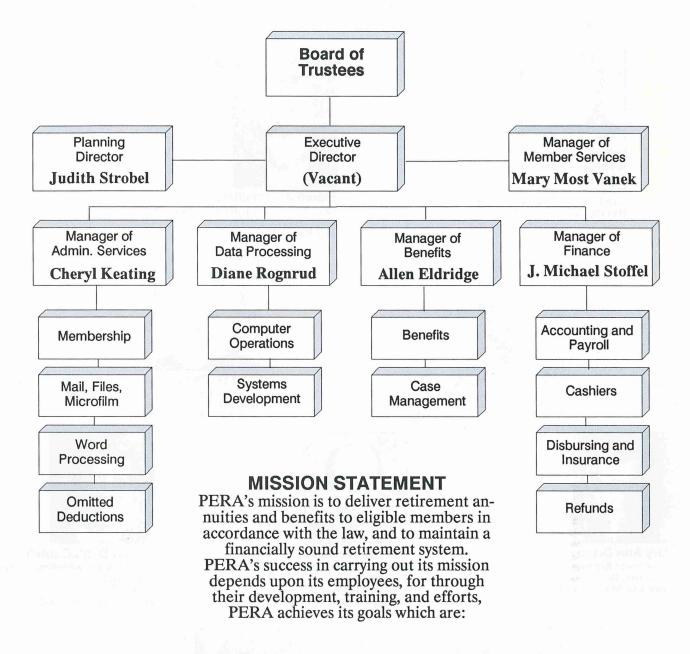
In closing, I wish to express the Trustees' continuing commitment to the preservation and growth of the assets of the PERA funds and to the protection and furtherance of the interests of PERA's members, annuitants and beneficiaries, as well as the interests of the governmental employer units, the State of Minnesota and its taxpayers.

Sincerely,

PERA Board of Trustees

GC/sk

## Administrative Organization



- providing quality services that are appropriate, personalized, informative, accessible and timely;
- obtaining and disseminating accurate and complete information;
- influencing legislation that is beneficial to our members, beneficiaries, and governmental units while maintaining PERA's financial soundness.

## **Board of Trustees**

#### **Board President**



George A. Cicmil
Public Sector Representative
Independent School District #701
Eighth Avenue East and 21st Street
Hibbing, Minnesota 55746

#### **Board Vice President**



Eldred J. Schreifels Elected Membership Representative 4440 - 17th Avenue NW Sauk Rapids, Minnesota 56379



Edward G. Bayuk Annuitant Representative 1663 Fourth Street White Bear Lake, Minnesota 55110



Arne H. Carlson State Auditor Suite 400 - 525 Park Street Saint Paul, Minnesota 55103



Mary Ann Dixen School Board Representative 1428 Martin Road Albert Lea, Minnesota 56007



Gary A. McCloud Elected Membership Representative P. O. Box 247 1580 West Highway 55 Hastings, Minnesota 55033



Robert D. McCubbin
Elected Membership Representative
City of Duluth
211 City Hall
Duluth, Minnesota 55802



Gary R. Norstrem Cities Representative City of Saint Paul 219 City Hall Saint Paul, Minnesota 55102



Lois E. Riecken
Counties Representative
P.O. Box 320, Administration Bldg.
327 King Street
Elk River, Minnesota 55330

## Summary of Retirement System Plan

#### **Public Employees Retirement Association of Minnesota**

#### **Purpose**

Established by the Minnesota Legislature in 1931, the Minnesota Public Employees Retirement Association (PERA) administers pension funds that serve approximately 155,000 county, school and local public employees, their survivors and dependents.

Funds administered by the association provide a variety of retirement annuities, and survivor and disability benefits. In the case of Coordinated members, these annuities and benefits are in addition to those provided by Social Security.

The PERA Board of Trustees is responsible for administering these funds in accordance with statutes passed by the Minnesota Legislature and has a fiduciary obligation to PERA's members, the governmental employer units, the state and its taxpayers.

#### Administration

The PERA Board of Trustees is composed of nine members. The State Auditor is a member by statute. Five are appointed by the Governor. Serving four-year terms, these five trustees represent cities, counties, school boards, retired annuitants and the general public, respectively.

The remaining three board members are elected by the PERA active membership. One trustee was elected in January 1986 and the other two in January 1987. These membership representatives also serve four-year terms. A 1989 change in the governing statute provides for an election of these three trustees simultaneously in January 1991.

The board appoints an executive director to serve as chief administrative officer of PERA. With approval of the board, the director develops the annual administrative budget, determines staffing requirements, contracts for actuarial and other services, and directs the day-to-day operations of the association. The director also serves as a member of the State

Investment Advisory Council, which advises the State Board of Investment on the management and investment of pension funds and other assets.

## Multi-Employer Participation

Approximately 2,250 separate units of government in Minnesota participate in the PERA-administered retirement system. These units include counties, cities, townships and school districts.

#### **Employee Membership**

With certain statutory exceptions, any person who performs personal services for a governmental unit and whose salary is paid, in whole or in part, from revenues derived from taxation, fees, assessments or other sources is a member of PERA. The type of membership depends upon which PERA plan covers the individual member's employment position. PERA has over 109,000 active members.

#### **Funds**

PERA administers four separate funds. Each has specific membership, contribution, benefit and annuity provisions.

The Public Employees Retirement Fund encompasses two plans — the PERA Coordinated Plan and the PERA Basic Plan. The Coordinated Plan, created in 1968, provides retirement and other benefits in addition to those supplied by Social Security. The Basic Plan, established in 1931, is not coordinated with the federal program.

The Public Employees Police and Fire Fund, originally established in 1959 for police officers and firefighters not covered by a local relief association, now includes all police officers and firefighters hired since 1980.

## Summary

(Continued)

\*NOTE: This is the rate established for elected public officials. Participation in the program is voluntary for these members. Once an elected official decides to participate, employer participation is mandatory. For ambulance service personnel, employers decide whether they will participate in the plan and what the contribution will be for employees. Salaried employees may

\*\*NOTE: Average salary is the average of the salary paid during the five highest-paid years of service. This is a period of 60 consecutive months of service — not calendar years or fiscal years.

match this contribution.

The Police and Fire Consolidation Fund was created in 1987 for members of local police and fire relief associations which have elected to merge with PERA. Assets and administrative duties of these local associations have been transferred to PERA.

Also administered by PERA is the **Public Employees Defined Contribution Plan.** Established by the Minnesota
Legislature in 1987 to provide a retirement plan for personnel employed by public ambulance services, the plan was expanded in 1990 to include most locally-elected public officials.

#### Contributions

The table below shows contribution rates for employees and employers under the various plans administered by PERA as of June 30, 1990. Rates are applied to total salary and are set by statute.

Fund	Employee Contribution	Employer Contribution
Public Employees Retirement Fund Coordinated Basic	4.23% 8.23%	4.48% 10.73%
Public Employees Police and Fire Fund	8.00%	12.00%
Police and Fire Consolidation Fund	8.00%	12.00%
<b>Defined Contribution F</b>	Plan 5.00%	5.00%*

In addition to contributions to the funds administered by PERA, Coordinated members contribute to Social Security and are eligible for benefits earned through those deductions. Police and Fire Fund members hired after March 31, 1986 contribute to Medicare, as do some Basic Plan members who elected such coverage in 1989.

## Retirement Benefits Eligibility and Annuity Formulas

**Basic and Coordinated Members** 

Two methods are used to compute benefits for Coordinated and Basic members — a step-rate benefit accrual formula (Method 1) and a level accrual formula (Method 2). The retiring member receives the higher of the two calculated amounts.

Method 1: Coordinated members accrue 1 percent of the average salary\*\* for each of the first 10 years of public service and 1.5 percent of that average salary for each successive year. Basic members receive 2 percent of their average salary for each of their first 10 years of service and 2.5 percent for each year thereafter.

Using this calculation, members are eligible for a full (unreduced) retirement annuity if:

- They are 65 or over with at least one year of public service; or
- Their age plus years of public service equal 90 (Rule of 90).

A reduced early retirement annuity is payable at any age with 30 or more years of service (reduced 1/4 percent for each month under age 62); or as early as age 55 with at least three but less than 30 years of service (reduced 1/4 percent for each month under age 65).

Method 2: Coordinated members earn 1.5 percent of their average salary for every year of public service while Basic members earn 2.5 percent of their average salary for each year.

This calculation provides for unreduced retirement benefits at age 65 for members first hired prior to July 1, 1989, and at the age for unreduced Social Security benefits for those first hired into public service on or after that date.

Early retirement results in an actuarial reduction with augmentation (about 6 percent per year) for members retiring prior to qualifying for unreduced retirement benefits.

#### **Police and Fire Members**

Members receive 2 1/2 percent of average salary for each of their years of service.

An unreduced retirement annuity is payable to members when they meet the following conditions:

- Age 55 with a minimum of 3 years of service; or
- Age plus years of service equal at least 90.

A reduced retirement annuity is available to members between the ages of 50 and 55. There is an actuarial reduction with augmentation (about 4 percent per year) for members retiring prior to qualifying for an unreduced retirement annuity.

#### **Police and Fire Consolidation Members**

Members of the Police and Fire Consolidation Fund are covered by the benefit provisions and annuity formula of their local plans, unless they choose to be covered by provisions identical with those of the PERA Police and Fire Fund. Members may elect PERA Police and Fire Fund-type benefits:

- Within 180 days of the effective date for the consolidation of the local relief association with PERA;
- At the time a member is between ages 49 1/2 and 50; or
- At the time the member retires and submits an application for an annuity.

#### **Defined Contribution Plan Members**

Since this is a defined contribution plan, the value of the member's account is payable upon termination of public service, disability, retirement or death. The payment form is a lump sum, which may be remitted by the member to purchase an annuity.\*

#### **Types of Annuities Available**

Members of the PERA Basic and Coordinated Plans, the Police and Fire Fund, and members covered by the Police and Fire Consolidation Fund who elect PERA Police and Fire-type benefits may select from several types of retirement annuities.

Normal Annuity — A Normal annuity is a lifetime annuity that ceases upon the death of the retiree. No survivor annuity is payable.

50 Percent Joint and Survivor

Annuity\*\* — This annuity option is payable for the lifetime of the retiree; 50 percent of the annuity amount at the time of the retiree's death is payable to the designated joint annuitant for his or her lifetime.

100 Percent Joint and Survivor
Annuity\*\* – Like the previous annuity

option, the 100 percent Joint and Survivor annuity provides for continuation of annuity payments upon the death of the retiree. In this case, however, the annuity amount remains the same for the lifetime of the joint annuitant.

**Pre-Age 62 Supplement** — This annuity option allows a member who retires before age 62 to receive a greater monthly payment until he or she becomes eligible for Social Security at age 62. The monthly annuity amount is then reduced by \$100 at age 62.

Deferred Annuity — A vested member who terminates public service may leave contributions in the fund or funds in which he or she participated and qualify for an annuity at age 55 or over. The annuity amount, calculated as of the date of termination, will increase at a rate of 3 percent per year, compounded annually, until the first of the year following the member's 55th birthday. It will then increase at a rate of 5 percent per year, compounded annually.\*\*\*

**Combined Service and Proportionate** Annuities - Retiring members may elect to combine service in a PERA-covered position with service in any of 14 other Minnesota pension funds and qualify for a retirement annuity from each fund in which they participate. These funds are designated by statute. Members with three or more years of total service qualify for a combined service annuity if they have six or more months of service in the last fund and have not begun to receive an annuity from any of the designated funds. Benefits are based upon the formula of each fund and the member's average salary over the five highest-paid years of service, no matter when it was earned.

Public employees who retire at age 65 or older with between one and three years of service in one or more of 12 designated funds may qualify for a proportionate annuity. Annuities are paid by each applicable fund in which the employee has credit and are based upon the formula of each fund and the member's average salary during the period of service covered by that fund.

Maximum Annuity — The Normal annuity amount of a retiring member may not exceed 100 percent of his or her regular base salary for the final month of employment.

\*NOTE: The Defined Contribution Plan was established as a retirement plan for volunteer ambulance personnel and elected public officials. The benefit amount is determined by the performance of the plans in which contributions are invested.

\*\*NOTE: Selection of a 50 percent or 100 percent Joint and Survivor option will result in a reduction in the amount of the annuity from the Normal or single-life annuity level. This reduction is made because the annuity will be payable over the lifetimes of both the member and the joint annuitant. The amount of the reduction depends on the age of both the retiring member and the joint annuitant.

Both Joint and Survivor annuity options incorporate an automatic "bounce back" feature. Added by legislation in 1989, this returns the amount of the annuity to the level of the Normal annuity in the event the joint annuitant predeceases the retiree. The cost of this protection is borne by the funds, not by the retiree.

\*\*\*NOTE: The annuity amount for deferred annuities increased at a rate of 5 percent per year, compounded annually, prior to Jan. 1, 1981.

## **Summary**

(Continued)

\*NOTE: Survivor benefits payable to the spouse of a deceased Basic or Police and Fire member end upon the spouse's remarriage. Survivor annuities, however, are payable for

life.

\*\*NOTE: Survivor benefits are also available to the spouse and children of disabled Basic and Police and Fire Fund members but not to the survivors of disabled Coordinated members. Any contribution balance is payable to the designated beneficiary of a deceased disabled Coordinated member. Survivor benefits payable on the death of a disabled Basic or Police and Fire Fund member are determined in the same way as regular survivor benefits.

#### **Disability Benefits**

Members may be eligible for benefits from PERA if they are unable to work because of a physical or mental disability. Disability is defined by statute, and PERA may require periodic medical examinations of those receiving these benefits.

Disability benefit calculations are based upon years of service and average salary earned during the five highest-paid consecutive years of service for Basic and Coordinated members and for Police and Fire Fund members disabled outside the line of duty. In the case of Police and Fire members, there is a minimum non-duty disability benefit of 37.5 percent of that salary. For Police and Fire members disabled in the line of duty, the minimum benefit is 50 percent of salary.

Basic and Coordinated members qualify for disability with three or more years of service and by meeting the statutory definition. Police and Fire members qualify by meeting the definition with one or more years of service if disabled outside the line of duty. If injured in the line of duty, there is no minimum service requirement.

Members of the Police and Fire Consolidation Fund may receive disability benefits under the provisions of their individual relief association plans unless they have chosen PERA-type benefits. If that election has been made, benefits are the same as those for Police and Fire Fund members.

#### **Survivor Benefits**

PERA also provides survivor annuities or survivor (death) benefits\* for families of members who qualify for such coverage. The qualifications and types of benefits vary with each fund.

Under the Basic and Coordinated Plans and the Police and Fire Fund, a surviving spouse of a member who is age 50 or older with three or more years of service may elect to receive a 100 percent Joint and Survivor annuity. If the deceased member was between ages 50 and 55, the surviving spouse's election must be deferred until

the deceased member would have reached age 55. For surviving spouses of Basic and Police and Fire members, this optional annuity may be elected in lieu of any survivor benefits otherwise payable.

Qualifying survivors of Basic and Police and Fire Fund members have these alternative benefits:\*\*

- The surviving spouse of a Basic or Police and Fire Fund member may receive 50 percent of the member's average monthly salary earned during the last six months of service. Each dependent child is eligible to receive 10 percent of that average salary. The maximum monthly benefit is \$1,000 per family for Basic members and 70 percent of the average monthly salary for Police and Fire Fund members.
- The surviving spouse, if a designated beneficiary, may elect a refund of any remaining employee contributions in the account plus 6 percent interest compounded annually. A refund may not be elected if there are dependent children.

Survivors of members of the Police and Fire Consolidation Fund are eligible for survivor benefits under the provisions of the individual relief association if the member has not chosen Police and Fire Fund-type benefit coverage.

#### Refunds

Refunds of contributions are available at any time to members who leave public service and have not yet begun receiving a retirement annuity or disability benefits. The refund includes employee contributions plus interest at the rate specified by state statute at the time of termination. Interest is compounded annually.

A refund of member contributions plus interest may also be elected by the designated beneficiary of a member or former member who dies before reaching retirement. If there is no beneficiary, payment is made to the surviving spouse or, if none, to the estate of the deceased member or former member.

If a retiree and designated joint annuitant, if any, die before all employee contributions are paid in the form of annuities or benefits, the remaining balance would be paid in the same manner outlined for beneficiaries.

## Legislative Auditor's Report



STATE OF MINNESOTA OFFICE OF THE LEGISLATIVE AUDITOR VETERANS SERVICE BUILDING, ST. PAUL, MN 55155 • 612/296-4708

Independent Auditor's Report

**Board of Trustees** and **Executive Director** Public Employees Retirement Association

We have audited the accompanying financial statements of the Public Employees Retirement Association and the combining and individual fund financial statements of the association as of and for the year ended June 30, 1990, as listed in the table of contents. These financial statements are the responsibility of the association's management. Our responsibility is to express an opinion on these financial statements based

We conducted our audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As explained in Note B3, investments are valued at cost or amortized cost as required by generally accepted accounting principles. Minnesota statutes require valuation of all securities at cost plus one-third of unrealized capital gains or losses. Since the statutory provision deviates from generally accepted accounting principles, the basic statements are not in compliance with the statute. Note C1 contains the disclosures which must be considered together with the basic financial statements to achieve statutory reporting requirements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Public Employees Retirement Association at June 30, 1990, and the results of its operations and changes in its financial position for the year then ended in conformity with generally accepted accounting principles. Also, in our opinion, the combining and individual fund financial statements referred to above present fairly, in all material respects, the financial position of the individual funds of the Public Employees Retirement Association at June 30, 1990, and the results of operations and changes in financial position of such funds for the year then ended, in conformity with generally accepted accounting principles. In addition, except for the valuation of securities, as discussed in the preceding paragraph, the aforementioned financial statements are in compliance with the reporting requirements of Minn. Stat. Section 356.20.

Our audit was made for the purpose of forming an opinion on the financial statements taken as a whole and on the combining and individual fund financial statements. The accompanying financial information listed as supporting schedules in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements of the Public Employees Retirement Association. Such information has been subjected to the auditing procedures applied in the audit of the combined, combining, and individual fund financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements of the respective individual funds taken as

Legislative Auditor

John Asmussen, CPA Deputy Legislative Auditor

November 5, 1990

## **Combined Balance Sheet**

Assets	
Cash (F.1.)	\$ 9,577
Accounts Receivable	2,357
Due From Other Funds	286
Investments (B.2.,3.)	
Minnesota Outside Managed Pooled	
Accounts(Market Value: \$2,227,204)	2,036,630
Short-term Pooled Cash	53,143
Equity in Minnesota Post Retirement Investment Fund (Market Value: \$2,162,845)	1,986,054
Cash and Investments for Deferred	1,500,054
Compensation Benefits (A.5., B.3.)	52
Fixed Assets, Net of Accumulated Depreciation (F.4.b.)	267
Other	31
T	<b></b>
Total Assets	\$ 4,088,397
Liabilities and Fund Balance	
Liabilities:	
Accounts Payable	\$ 12,255
Accrued Compensated Absences (F.5.)	209
Deferred Compensation Benefits	51
Payable to Other Funds	286
Total Liabilities	<b>\$ 12,801</b>
Fund Balance:	
Member Reserves (F.3.a.)	\$ 717,180
Minnesota Post Retirement	, ,_,,_
Investment Fund Reserve (F.2.)	1,986,054
Benefit Reserves (F.3.b.)	2,695,241
Total Reserves	¢ = 200 A7E
Total Reserves	\$ 5,398,475
Unreserved Fund Balance —	
Unfunded Actuarial Accrued Liability (C.1.,2.)	<u>\$(1,322,879)</u>
Total Fund Balance	\$ 4,075,596
Total Liabilities and Fund Balance	\$ 4,088,397

## **Combined Statement**

of Revenues, Expenses and Changes in Fund Balance

Operating Revenues:	
Member Contribution	\$ 103,851
Employer Contribution	123,480
Investment Income	259,268
Distributed Income of the Minnesota	
Post Retirement Investment Fund (F.2.c.)	160,958
State Appropriations Police State Aid	1 (5)
Other	1,659 900
Total Operating Revenues	\$ 650,133
Operating Expenses:	
Benefits Paid	\$ 203,73
Refunds	13,93
Administrative Expenses	4,10
Investment Management Fees (B.3.c.)	3,41
Interest on Late Transfer	
to MPRI Fund	1,03
Other	1,69
<b>Total Operating Expenses</b>	\$ 227,92
Other Changes in Reserves:	
Local Relief Association	
Mergers (F.6.)	\$ 50,83
<b>Total Other Changes in Reserves</b>	\$ 50,83
Astronomic	
Net Fund Balance Additions	\$ 473,04
	Ų 1,5,0 i
Fund Balance, July 1, 1989	3,602.55
Fund Balance, July 1, 1989	3,602,55

# Notes to the Financial Statements

For Fiscal Year Ended June 30, 1990

#### A. PLAN DESCRIPTION

#### 1. Organization

The Public Employees Retirement Association (PERA) is the administrator of two cost-sharing multiple-employer retirement plans, the Public Employees Retirement Fund (PERF) and the Public Employees Police and Fire Fund (PEPFF). In addition, PERA administers one agent multipleemployer retirement plan, the Police and Fire Consolidation Fund (PFCF), and one multiple-employer deferred compensation plan, the Public Employees Defined Contribution Plan (PEDCP). The plans are established and administered in accordance with Minnesota Statutes, Chapters 353, 353A, 353B, 353D, and 356. It is also these statutes that define the scope of the reporting entity. PERA has no oversight responsibility of any agencies, therefore, this financial report only represents financial information of PERA. PERA is considered part of the State of Minnesota's financial reporting entity and is included in the State's Comprehensive Annual Financial Report as a pension trust fund.

#### 2. Participating Employers

PERA defined benefit plans serve approximately 2,250 separate units of government including cities, counties, townships, school districts and generally other units of government whose revenues are derived from taxation, fees, or assessments. The defined contribution plan serves any local unit of government whose current or former elected officials elect to participate. The PEDCP also serves any publicly operated ambulance service that receives an operating subsidy from a governmental entity, and elects to participate. Currently there are 11 such participating employers.

#### 3. Participating Members

The PERF covers employees of counties, cities, townships and employees of schools

in non-certified positions throughout the State of Minnesota. The PEPFF, originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. The PFCF covers police officers and firefighters belonging to a local relief association that elects to merge with and transfer assets and administration to PERA. Coverage under the PEDCP is open to elected local government officials, except elected county sheriffs, and emergency medical service personnel employed by or providing service to any of the participating ambulance services. Elected officials and ambulance personnel who are covered by a public or private pension plan because of their employment are not eligible to participate in the PEDCP. At June 30, 1990, there were 237 members in the plan.

Shown in Figure 1 below are the membership totals in the PERA defined benefit plans as of June 30, 1990.

Fig. 1 PERA Membership				
	PERF	PEPFF	PFCF	
Retirees and beneficiaries receiving benefits	29,436	1,493	393	
Terminated employees entitled to benefits/refunds but not yet receiving them	•			
Vested	2,699	128	3	
Non-Vested	7,695	121	1	
Current, active employees Vested	72,235	4,904	272	
Non-Vested	30,429	1,232	_15	
Total	142,494	7,878	684	

## 4. Benefit Provisions and Contribution Rates - Defined Benefit Plans

a) PERA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. All benefits vest after three years of credited service. The defined retirement benefits are based on a member's average salary for any five successive years of allowable service, age, and years of credit at termination of service. PERF members belong to either the Basic or Coordinated Plan. Coordinated members are covered by Social Security and Basic members are not. All new members must participate in the Coordinated Plan. Two methods are used to compute benefits for Coordinated and Basic members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic member is 2 percent of average salary for each of the first 10 years of service and 2.5 percent for each remaining year. For a Coordinated member, the

annuity accrual rate is 1 percent of average salary for each of the first 10 years and 1.5 percent for each remaining year. Using Method 2, the annuity accrual rate is 2.5 percent of average salary for Basic members and 1.5 percent for Coordinated members. For PEPFF members, the annuity accrual rate is 2.5 percent for each year of service. For PERF members whose annuity is calculated using Method 1, and for all PEPFF members, a full annuity is available when age plus years of service equal at least 90. Members of the PFCF have the option to choose benefits identical to those of the PEPFF; otherwise, they are covered by the benefit provisions of the local relief association of which they were members at the time of consolidation. Of the 393 members receiving benefits in the PFCF, 100 are covered by the benefit provisions of their local association.

b) Pension benefits are funded from member and employer contributions and income from investment of fund assets. Current contribution rates for the PERA defined benefit plans are set by Minnesota Statutes, Chapters 353, 353A, and 353B, and are shown in Figure 2 below.

#### 5. Benefit Provisions and Contribution Rates — Defined Contribution Plan

The Public Employees Defined Contribution Plan (PEDCP), formerly titled the Ambulance Service Personnel Fund, is a multiemployer deferred compensation plan. The PEDCP is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees

are tax deferred until time of withdrawal. (See Notes A.2, A.3 for employee and employer membership requirements.)

Plan benefits depend solely on amounts contributed to the plan plus investment earnings. Minnesota Statutes, Chapter 353D.03, specifies the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5 percent of salary, which is matched by the elected official's employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. An amount of 2 percent of employer contributions is deducted by PERA for administering the plan. There is no vesting period required to receive benefits in the PEDCP. The market value of a member's account is distributed to the member at time of retirement or termination, or to a beneficiary upon death of a member.

## B. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PLAN ASSET MATTERS

#### 1. Basis of Accounting

PERA financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which they are earned and become measurable. Expenses are recorded when the liability is incurred.

#### 2. Investment Policies

a) Pursuant to Minnesota Statutes, Section 11A.04, the state's retirement fund

Fig. 2				
_	s Retirement Fund:	Employee	Employer	Additional Employer
Basic Plan	s Ketirement Fund.	8.23%	8.23%	2.50%
Coordinated 1	Plan	4.23%	4.23%	0.25%
Public Employees	s Police and Fire Fund	8.00%	12.00%	0.00%
Police and Fire C	Consolidation Fund	8.00%	12.00%	

\*NOTE: An additional lump-sum municipal contribution is required and calculated each year in order to eliminate the unfunded liability in each plan by the year 2010, and to amortize any actuarial losses or gains over a 15-year period.

### **Notes**

(Continued)

assets are commingled in various pooled investment accounts, administered by the State Board of Investment. As of June 30, 1990, the participation shares in the pooled accounts, excluding the Minnesota Post Retirement Investment Fund, totaled 22.9 percent for the PERF, 8.5 percent for the PEPFF and 0.6 percent for the PFCF. The funds' shares of net assets of the Minnesota Post Retirement Investment Fund totaled 35.96 percent, 3.70 percent and 0.86 percent respectively.

- b) Minnesota Statutes, Section 11A.24, broadly restricts retirement fund investments to obligations and stocks of United States and Canadian governments, their agencies and their registered corporations; short term obligations of specified high quality; restricted participation as a limited partner in venture capital, real estate or resource equity investments; restricted participation in registered mutual funds; and some qualified foreign instruments.
- c) PERA's investments are categorized to give an indication of the level of risk assumed by the funds at year end. Risk category 1 includes investments that are insured or registered, or for which the securities are held by the state or its agent in the state's name. Risk category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the state's name. Risk category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty's

Fig. 3 PERA Investments (In Thousands)				
<b>Investment Pool</b>	Carrying Amount	Market Value		
Short-term	\$ 53,143	\$ 53,143		
Fixed Income	587,539	581,807		
Active Equity	502,332	548,621		
Passive Equity	708,588	829,718		
Real Estate	132,926	164,564		
Resource	29,166	26,429		
Venture Capital	76,079	76,065		
Subtotal-Pools Post Retirement	\$ 2,089,773	\$ 2,280,347		
Investment Fund	1,986,054	2,162,845		
Total	\$4,075,827	\$4,443,192		

trust department or agent but not in the state's name. All PERA investments are included in Risk category 1.

d) Information on investment activity and a listing of specific investments owned by the pooled accounts can be obtained from the Minnesota State Board of Investment.

#### 3. Method Used to Value Investments

- a) Investments in the pooled accounts, except for the assets of the PEDCP, are valued at cost for equity securities and amortized cost for fixed income securities, subject to adjustments for market declines judged to be other than temporary. The investments of the PEDCP are shown at market value. The carrying amount and market value of PERA's investments (except assets of the PEDCP) as of June 30, 1990, are shown in Figure 3 above.
- b) Investment income is recognized as earned. Accrued investment income of the pooled investment accounts is included in participation in the accounts. Gains and losses on sales or exchanges are recognized on the transaction date.

Fig. 4 Unfunded Actuarial Accrued Liability:  (In Thousands)				
	PERF	PEPFF	PFCF	
Net Assets on 6/30/90 Balance Sheet	\$3,250,157	\$ 739,068	\$ 86,371	
Plus 1/3 of unrealized capital gains or losses	47,059	16,136	331	
Net assets at actuarial cost	\$3,297,216	\$755,204	\$ 86,702	
Total required reserves	\$ 4,560,469	\$ 715,963	\$122,045	
Less net assets at actuarial cost	3,297,216	755,204	86,702	
Unfunded accrued liability (surplus assets) actuarial section	\$1,263,253	\$ (39,241)	<u>\$ 35,343</u>	

c) The cost of security transactions is included in the transaction price. Administrative expenses of the State Board of Investment and investment management fees of the external money managers and the state's master custodian for pension fund assets are allocated to the funds participating in the pooled investment accounts. PERA's share of these expenses totaled \$2,468,000 for PERF, \$904,000 for PEPFF, and \$43,000 for PFCF.

#### C. FUNDING STATUS AND PROGRESS

#### 1. Actuarial Valuation of Plan Benefits

Minnesota Statutes, Section 356.215, Subd. 4, provides that annual actuarial valuations of plan benefits be computed in accordance with the entry age normal cost method. Actuarial assumptions used are the same as discussed in note C.2. The unfunded actuarial accrued liabilities are the amounts by which reserves required to fund plan benefits exceed the assets of the funds, calculated in accordance with generally accepted accounting principles, as explained in note B.3. These amounts differ from the unfunded accrued liabilities reported in the actuarial section, because the actuarial calculation of net assets includes cost plus one third of unrealized capital gains or losses, as shown in figure 4.

The unfunded actuarial accrued liabilities also differ from the pension benefit obligation discussed in note C.2 because of differing actuarial methods used for determining the value of benefits accrued.

#### 2. Pension Benefit Obligation

The amount shown in Figure 5 as "pension benefit obligation" is a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date. The measure is the actuarial present value of credited projected benefits and is intended to help users assess PERA's funding status on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits when due, and make comparisons among public employee retirement systems. The measure is independent of the actuarial funding method used to determine required contributions, discussed in Note D, also on the following page.

The pension benefit obligation was determined as part of an actuarial valuation at July 1, 1990. Significant actuarial assumptions used in the calculation of the pension benefit obligation for the PERF and the PEPFF include (a) a rate of return on the investment of present and future assets of 8.5 percent per year compounded annually prior to retirement, and 5 percent per year compounded annually following retirement; (b) projected salary increases of 6.5 percent per year, compounded annually, attributable to the effects of inflation; (c) post-retirement benefit increases that are accounted for by the 5 percent rate of return assumption following retirement; and (d) mortality rates based on the 1971 Group Annuity Mortality Table projected to 1984 for males and females. The actuarial assumptions used for the PFCF are the same for members who select benefit provisions identi-

Fig. 5 Pension Benefit Obligation: (In Thousands)				
	PERF	PEPFF	PFCF	
Retirees and beneficiaries currently receiving benefits and terminated employees not yet receiving benefits	\$1,970,629	\$222,683	\$ 70,338	
Current Employees: Accumulated employee contributions including allocated investment income	837,519	169,242	12,239	
Employer-Financed Vested	1,071,788	175,876	31,668	
Employer-Financed Non-Vested	210,024	_89,652_	3,141	
Total Pension Benefit Obligation	\$4,089,960	\$657,453	\$117,386	
Net Assets available for benefits, at cost (Market Value is \$4,442,960)	3,250,157	739,068	86,371	
Unfunded (assets in excess of) pension benefit obligation	\$ 839,803	<u>\$(81,615)</u>	\$ 31,015	

### **Notes**

(Continued)

cal to those of the PEPFF. For those PFCF members selecting benefit provisions of the local relief association, some actuarial assumptions used may vary, based on the provisions in the particular plans.

As shown in Figure 5, the unfunded pension benefit obligation at June 30, 1990, was \$839,803,000 in the PERF and \$31,015,000 in the PFCF. In the PEPFF, assets in excess of the pension benefit obligation totaled \$81,615,000.

#### 3. Changes in Actuarial Methods

For the fiscal year 1990 actuarial valuation, the PERA Board of Trustees approved the use of new withdrawal rates. The change was made to reduce, if not eliminate, the series of large, annually recurring actuarial losses in the last few years due to lower than expected terminations.

With the adoption of new withdrawal rates, the pension benefit obligation increased \$59,942,000 in the PERF and \$6,978,000 in the PEPFF. The change in rates had essentially no effect on the pension benefit obligation in the PFCF.

## D. CONTRIBUTIONS REQUIRED AND CONTRIBUTIONS MADE

Minnesota Statutes, Chapters 353, 353A and 353B set the rates for employer and employee contributions. (See note A.4.b. for statutory rates.) Minnesota Statutes, Chapter 356.215, Subd. 4(g), requires the PERF and the PEPFF to be fully funded by the year 2020. Minnesota Statutes, Chapter 353A.09, Subd. 5(b)(1), requires full funding for the PFCF by December 31, 2010. As part of the annual actuarial valuation, PERA's actuary determines the sufficiency of the statutory contribution rates toward meeting the required full funding deadline. The actuary compares the actual contribution rate to a "required" contribution rate. The required contribution rate consists of: (a) normal costs based on entry age normal cost methods, (b) a supplemental contribution for amortizing any unfunded actuarial accrued liability by the dates required for full funding, and (c) an allowance for expenses.

As shown in Figure 6, the funding surplus on June 30, 1990, was \$8,931,000 in the PERF and \$7,618,000 in the PEPFF. In the PFCF, contributions actuarially required are equal to contributions actually made, due to the additional municipal contribution paid each year and included in the employer share. Significant actuarial assumptions used to compute contribution requirements are the same as those used to compute the standardized measure of the pension obligation discussed in Note C on the preceding page.

Fig. 6	Funding Surplus (In Thousands)	:	
	PERF	PEPFF	PFCF
Contributions actually made			
Employer share	\$ 93,865	\$ 24,274	\$5,347
Percent of current year covered payroll	4.82%	12.0%	12.0%*
Employee share	\$ 87,031	\$16,224	\$ 596
Percent of current year covered payroll	4.47%	8.0%	8.0%
Subtotal - Actual	\$ 180,896	\$ 40,498	\$5,943
Contributions actuarially require	ed <u>171,965</u>	32,880	5,943
Funding surplus	\$ 8,931	<u>\$ 7,618</u>	<u>\$ 0</u>

\*NOTE: The 12 percent employer rate in the PFCF does not include the additional municipal contribution, totaling \$4,550,964 in fiscal year 1990.

## E. TEN-YEAR HISTORICAL TREND INFORMATION

Ten-year historical trend information designed to provide information about PERA's progress made in accumulating sufficient assets to pay benefits when due is presented on pages 25 to 27.

#### F. OTHER NOTES

#### 1. Cash

Cash on deposit consists of year-end receipts not processed as of the investment cutoff deadline on June 30. PERA cash funds are held in the state treasury, commingled with other state funds. Minnesota Statutes, Section 9.031, requires that deposits be secured by depository insurance or a combination of depository insurance and collateral securities held in the state's name by an agent of the state. Such insurance and collateral shall be in amounts sufficient to ensure that deposits do not exceed 90 percent of the sum of the insured amount and the market value of the collateral. Throughout fiscal year 1990, the combined depository insurance and collateral was sufficient to meet legal requirements and secure all PERA deposits.

#### 2. Minnesota Post Retirement Investment Fund (MPRIF) Reserve

- a) For all retiring members, except those in the Police and Fire Consolidation Fund who have not elected to have their post retirement adjustments determined by MPRIF formula, the reserves required to pay the cost of the member's annuity are transferred to the MPRIF where the funds are invested. Increases in annuities are based upon earnings of the MPRIF, as defined in Minnesota Statutes, Section 11A.18, Subd. 9.
- b) Participation in the MPRIF is shown at the required reserves level in accordance with Minnesota Statutes, Section 11A.18, Subd. 7. The Public Employees Retirement Fund's share of net assets of the MPRIF at June 30, 1990, is \$1,763,685,000. The Public Employees Police and Fire Fund's share of net assets of the MPRIF is \$181,703,000. The Police and Fire Consolidation Fund's share of net assets of the MPRIF is \$40,666,000.

c) The distributed MPRIF income represents the 5 percent earnings on required reserves for fiscal year 1990, plus fiscal year 1989 income used to pay the January 1, 1990 post retirement increase. In accordance with Minnesota Statutes, Section 11A.18, Subd. 9, the excess investment income of MPRIF for fiscal year 1990 will be used to increase retirement benefits for eligible annuitants, effective January 1, 1991.

#### 3. Other Reserves

- a) Accumulated member contributions, without interest, less the amounts refunded, transferred to the Minnesota Post Retirement Investment Fund for current retirees, or paid for disability and survivor benefits are recorded in the Member Reserve.
- b) Employer contributions and investment income are recorded in the Benefit Reserve with administrative expenses and survivor and disability benefits paid therefrom.

#### 4. Administrative Expenses

- a) Administrative expenses of the Public Employees Retirement Association are paid from the Public Employees Retirement Fund. At yearend, a portion of the expenses are allocated to the Public Employees Police and Fire Fund and the Police and Fire Consolidation Fund, based on the percentage of transactions processed for each fund during the year. The applicable amounts are reported as expenses of the three funds.
- b) Fixed assets are capitalized at the time of acquisition at cost. Depreciation is computed on a straight-line method over the useful life of the related assets. The estimated useful lives are three to six years for furniture and equipment, and three years for automobiles.

#### 5. Accrued Compensated Absences

Employees accrue vacation leave, sick leave and compensatory leave at various rates within limits specified in collective bargaining agreements. Such leave is liqui-

### **Notes**

(Continued)

dated in cash primarily at the time of termination of employment.

#### 6. Reporting Changes

The Police and Fire Consolidation Fund (PFCF) was created by the 1987 Legislature to authorize on a voluntary basis, any local police or salaried firefighters relief association and the respective municipality to effect the consolidation of the local relief association with PERA. At the end of fiscal year 1989, there were three local relief associations in the PFCF. During fiscal year 1990, nine additional local relief associations elected to consolidate with PERA. Net assets totaling \$50,834,000 were transferred from the nine relief associations to PERA on the date of consolidation. There were 192 active employees and 251 benefit recipients in the new consolidating units.

#### 7. South Africa Divestment Plan

On October 2, 1985, the Minnesota State Board of Investment (SBI) adopted a resolution to carry out, within four years, a total divestment of its holdings in companies doing business in South Africa. The resolution also prohibits new investments in these same companies. The divestment plan includes four phases, the last of which was to be completed by August 3, 1989. However, action to divest under any phase of the plan may only be taken if, on the advice of the SBI's financial/legal advisors, such action would be consistent with SBI's members' obligations as fiduciaries for the management and investment of the funds under their control.

To date, no securities have been liquidated as a result of the resolution. At the suggestion of legal counsel, SBI chose not to proceed immediately with the divestment action called for by the plan. Instead, SBI instructed its active equity portfolio managers not to purchase in the future, any securities in companies that fail to meet requirements of the plan, unless such "nonpurchase" action would place SBI's members in jeopardy of violating their fiduciary responsibilities.

Should the "divestment by attrition" pattern that the SBI is following continue, active portfolio managers will have a dwindling number of companies in which to invest over time. That could significantly alter the risk/return characteristics of SBI's total portfolio.

## Required Supplementary Information

Analysis of Funding Progress\* (In Thousands, Unaudited)

	Public Employees Retirement Fund								
Fiscal Year	(1) Net Assets Available for Benefits**	(2) Pension Benefit Obligation (PBO)	(3) Percentage Funded (1) ÷ (2)	(4) Unfunded PBO (2) - (1)	(5) Annual Covered Payroll (CP)	(6) Unfunded PBO as a % of CP (4) ÷ (5)			
1985	\$1,812,025	\$2,310,374	78.4%	\$498,349	\$1,337,535	37.3%			
1986	2,076,864	2,590,445	80.2	513,581	1,457,848	35.2			
1987	2,382,503	2,839,047	83.9	456,544	1,546,296	29.5			
1988***	2,610,913	3,334,423	78.3	723,510	1,659,171	43.6			
1989†	2,934,977	3,714,257	79.0	779,280	1,815,433	42.9			
1990††	3,250,157	4,089,960	79.5	839,803	1,947,504	43.1			

#### **Public Employees Police and Fire Fund**

Fiscal Year	(1) Net Assets Available for Benefits**	(2) Pension Benefit Obligation (PBO)	(3) Percentage Funded (1) ÷ (2)	(4) Unfunded (assets in excess of) PBO (2) - (1)	(5) Annual Covered Payroll (CP)	(6) Unfunded PBO as a % of CP (4) ÷ (5)
1985	\$ 330,662	\$ 352,356	93.8%	\$ 21,694	\$ 130,725	16.6%
1986	405,825	402,314	100.9	(3,511)	144,392	N/A
1987	484,462	437,229	110.8	(47,233)	154,906	N/A
1988***	544,068	512,921	106.1	(31,147)	167,857	N/A
1989†	637,868	582,299	109.5	(55,569)	185,899	N/A
1990††	739,068	657,453	112.4	(81,615)	202,838	N/A

#### Police and Fire Consolidation Fund

Fiscal Year	(1) Net Assets Available for Benefits**	(2) Pension Benefit Obligation (PBO)	(3) Percentage Funded (1) ÷ (2)	(4) Unfunded PBO (2) - (1)	(5) Annual Covered Payroll (CP)	(6) Unfunded PBO as a % of CP (4) ÷ (5)
1988***	\$ 22,574	\$ 38,408	58.8%	\$ 15,834	\$ 2,554	620.0%
1989†	29,708	42,746	69.5	13,038	3,455	377.4
1990	86,371	117,386	73.6	31,015	10,221	303.4

Analysis of the dollar amounts of net assets available for benefits, pension benefit obligation and unfunded pension benefit obligation in isolation can be misleading. Expressing the net assets available for benefits as a percentage of the pension benefit obligation provides one indication of PERA's funding status on a going-concern basis. Analysis of this percentage over time indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the retirement system. Trends in unfunded pension benefit obligation and annual covered payroll are both affected by inflation. Expressing the unfunded pension benefit obligation as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of PERA's progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the retirement system.

<sup>\*</sup>Ten-year historical trend information is unavailable for years prior to 1985.

<sup>\*\*</sup>At cost (See Note B.3.a.).

<sup>\*\*\*</sup>In fiscal year 1988, the effect of using a new mortality table increased the PBO by \$179,670 in the PERF, \$18,805 in the PEPFF, and \$2,460 in the PFCF.

<sup>†</sup>In fiscal year 1989, the effect of changes in plan benefits and actuarial assumptions increased (decreased) the PBO by \$43,318 in the PERF, \$1,888 in the PEPFF and \$(2,808) in the PFCF.

<sup>††</sup>In fiscal year 1990, the effect of using new withdrawal rates increased the PBO by \$59,942 in the PERF and \$6,978 in the PEPFF.

## Required Supplementary Information

Revenue by Source (in Thousands)

100	Public Employees Retirement Fund										
	EMPLOYER CONTRIBUTION										
FISCAL YEAR	MEMBER CONTRIBUTION	AMOUNT	PERCENT OF COVERED PAYROLL	INVESTMENT INCOME*	OTHER	TOTAL					
1981	\$48,714	\$65,985	6.4%	\$109,798	\$ 287	\$224,784					
1982	52,277	70,913	6.5	117,583	2,712	243,485					
1983	66,181	74,005	6.5	149,413	2,691	292,290					
1984	58,348	78,967	6.4	132,373	412	270,100					
1985	60,564	68,375	5.1	172,045	668	301,652					
1986	64,778	71,434	4.9	251,461	2,642	390,315					
1987	67,945	74,391	4.8	311,530	2,572	456,438					
1988	71,504	78,092	4.7	244,981	2,394	396,971					
1989	77,525	84,306	4.6	340,048	2,457	504,336					
1990	87,031	93,865	4.8	335,392	872	517,160					
	Publ	lic Emplo	yees Police a	nd Fire F	und						
			R CONTRIBUTION								
FISCAL	MEMBER	<del></del>	PERCENT OF	INVESTMENT							
YEAR	CONTRIBUTION	AMOUNT	COVERED PAYROLL	INCOME*	OTHER	TOTAL					
1981	\$7,109	\$10,660	12.4%	\$17,345	\$ 638	\$ 35,752					
1982	7,973	11,946	12.3	19,038	750	39,707					
1983	9,702	12,953	12.3	25,391	540	48,586					
1984	9,671	14,473	12.3	21,546	354	46,044					
1985	10,530	15,747	12.0	29,946	394	56,617					
1986	11,583	17,341	12.0	50,537	6,538	85,999					
1987	12,416	18,596	12.0	60,542	675	92,229					
1988	13,436	20,126	12.0	39,747	1,697	75,006					
1989	14,832	22,210	12.0	71,947	2,052	111,041					
1990	16,224	24,274	12.0	80,564	1,720	122,782					
	Police and Fire Consolidation Fund										
FISCAL	MEMBER	EMPLOYE	CR INVESTM	MENT							
YEAR	CONTRIBUTION	CONTRIBUT			OTHER	TOTAL					
1988	\$ 105	\$ 159	\$ 1,308		\$1,525	\$3,097					
1989	262	1,870	2,770		83	4,985					
1990	596	5,347	4,270		(22)	10,191					

<sup>\*</sup>Includes Distributed Income of the Minnesota Post Retirement Investment Fund.

## Required Supplementary Information

Expense by Type (in Thousands)

Public Employees Retirement Fund									
FISCAL YEAR	BENEFIT	REFUND	ADMINISTRATION	OTHER	TOTAL				
1981	\$ 45,921	\$10,092	\$1,776	\$ 156	\$ 57,945				
1982	52,744	11,869	2,357	146	67,116				
1983	62,588	10,471	2,506	20,900	96,465				
1984	74,237	23,756	2,792	26,608	127,393				
1985	90,389	13,158	2,888	60	106,495				
1986	108,133	12,566	2,868	1,909	125,476				
1987	128,009	13,356	3,189	6,245	150,799				
1988	148,587	14,175	3,412	2,387	168,561				
1989	162,130	12,463	3,831	1,848	180,272				
1990	182,363	12,711	3,828	3,077	201,979				
	Public Employees Police and Fire Fund								
FISCAL		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,							
YEAR	BENEFIT	REFUND	ADMINISTRATION	OTHER	TOTAL				
1981	\$ 3,717	\$ 788	\$ 93	\$ 15	\$ 4,613				
1982	4,500	728	130	34	5,392				
1983	5,358	825	141	1,935	8,259				
1984	6,352	2,043	164	3,793	12,352				
1985	7,616	1,032	175	363	9,186				
1986	9,197	906	176	529	10,808				
1987	11,314	1,055	208	1,017	13,594				
1988	13,821	693	233	653	15,400				
1989	15,446	969	263	563	17,241				
1990	17,631	1,038	263	2,650	21,582				
Police and Fire Consolidation Fund									
**************************************									
FISCAL YEAR	BENEFIT	REFUND	ADMINISTRATION	OTHER	TOTAL				
	\$ 846	\$ 0	\$ 6	\$224	\$1,076				
1988	Ψ 070	Ψυ	Ψυ	Ψ <i>L</i> L 1	41,010				
1988 1989	1,844	64	13	31	1,952				

## **Combining Balance Sheet**

	Defined Benefit Funds		Agency Fund		
	Public Employees Retirement <u>Fund</u>	Public Employees Police and Fire Fund	Police and Fire Consolidation <u>Fund</u>	Public Employees Defined Contribution Plan	<u>Total</u>
<b>Assets</b>					
Cash Accounts Receivable Due From Other Funds Investments	\$ 8,127 263 271	\$ 861 160 15	\$ 589 1,934		\$ 9,577 2,357 286
Minnesota Outside Managed Pooled Accounts (Market: \$2,227,204) Short-term Pooled Cash	1,453,246 34,498	541,662 16,276	41,722 2,369		2,036,630 53,143
Equity in Minnesota Post Retirement Investment Fund (Market: \$2,162,845) Cash and Investments for Deferred Compensation Benefits	1,763,685	181,703	40,666	\$ 52	1,986,054 52
Fixed Assets, Net of Accumulated Depreciation Other	267 31				267
Total Assets	\$ 3,260,388	\$ 740,677	\$ 87,280	\$ 52	\$ 4,088,397
Liabilities: Accounts Payable Accrued Compensated Absences Deferred Compensation Benefits	\$ 10,007 209	\$ 1,355	\$ 893	<b>\$</b> 51	\$ 12,255 209 51
Payable to Other Funds	15	254	16	<u> </u>	286
Total Liabilities	\$ 10,231	\$ 1,609	\$ 909	\$ 52	\$ 12,801
Fund Balance: Member Reserves Minnesota Post Retirement Investment Fund Reserve	\$ 588,793 1,763,685	\$ 120,005 181,703	\$ 8,382 40,666		\$717,180 1,986,054
Benefit Reserves	2,207,991	414,255	72,995		2,695,241
<b>Total Reserves</b>	\$ 4,560,469	\$ 715,963	\$ 122,043		\$ 5,398,475
Unreserved Fund Balance —					
Unfunded Actuarial Accrued Liability	\$(1,310,312)	\$ 23,105	\$ (35,672)		\$(1,322,879
			A 0/251		¢ 4075 50.
Total Fund Balance	\$ 3,250,157	\$ 739,068	\$ 86,371		\$ 4,075,59

## **Combining Statement**

of Revenues, Expenses and Changes in Fund Balance

	Public Employees Retirement <u>Fund</u>	Public Employees Police and <u>Fire Fund</u>	Police and Fire Consolidation <u>Fund</u>	<u>Total</u>
Operating Revenues:				
Member Contribution Employer Contribution Investment Income	\$ 87,031 93,865 190,863	\$ 16,224 24,274 66,039	\$ 596 5,347 2,366	\$ 103,851 123,486 259,268
Distributed Income of the Minnesota Post Retirement Investment Fund State Appropriations	144,529	14,525	1,904	160,958
Police State Aid Other	863	1,659 61	(22)	1,659 902
<b>Total Operating Revenues</b>	\$ 517,160	\$ 122,782	\$ 10,191	\$ 650,133
Operating Expenses:				
Benefits Paid	\$ 182,363	\$ 17,631	\$ 3,744	\$ 203,738
Refunds Administrative Expenses	12,711 3,828	1,038 263	183 17	13,932
Investment Management Fees Interest on Late Transfer	2,468	904	43	4,108 3,415
to MPRI Fund Other	594 15	69 1,677	375	1,038 1,692
<b>Total Operating Expenses</b>	\$ 201,979	\$ 21,582	\$ 4,362	\$ 227,923
Other Changes in Reserves:				
Local Relief Association Mergers	<u>\$ 0</u>	\$ 0	\$ 50,834	\$ 50,834
<b>Total Other Changes in Reserves</b>	\$ 0	\$ 0	\$ 50,834	\$ 50,834
Net Fund Balance Additions	\$ 315,181	\$ 101,200	\$ 56,663	\$ 473,044
Fund Balance, July 1, 1989	2,934,976	_637,868	29,708	3,602,552
Fund Balance, June 30, 1990	\$3,250,157	\$ 739,068	\$ 86,371	\$4,075,596

## Statement of Revenues

#### Expenses and Changes in Fund Balance Public Employees Retirement Fund

	Member	Minnesota Post Retirement Investment Fund	<u>Benefit</u>	Unreserved Fund Balance	<u>Total</u>
Operating Revenues:  Member Contribution Employer Contribution Investment Income Distributed Income of the Minnesota	\$ 87,031		\$ 93,865 190,863		\$ 87,031 93,865 190,863
Post Retirement Investment Fund State Appropriations Other	6	\$ 144,529	9 857		144,529 9 863
<b>Total Operating Revenues</b>	\$ 87,037	\$ 144,529	\$ 285,594		\$ 517,160
Operating Expenses:					
Benefits Paid Refunds Administrative Expenses	\$ 1,282 10,155	\$ 163,390	\$ 17,691 2,556 3,828		\$ 182,363 12,711 3,828
Investment Management Fees Interest on Late Transfer to MPRI Fund			2,468		2,468 594
Other  Total Operating Expenses	\$ 11,443	\$ 163,390	\$ 27,146		15 \$ 201,979
	-				
Other Changes in Reserves: Annuities Awarded Mortality Loss and Other Adjustments Transfers Between Reserves	\$ (21,422) (285)	\$ 176,250 1,004	\$ (154,828) (1,004) <u>285</u>		\$ 0 0 0
<b>Total Other Changes in Reserves</b>	\$ (21,707)	\$ 177,254	\$ (155,547)		\$ 0
Net Fund Balance Additions Change in Unfunded Accrued Liability	\$ 53,887	\$ 158,393	\$ 102,901 70,049	\$ (70,049)	\$ 315,181 0
Fund Balance, July 1, 1989	534,906	1,605,292	2,035,041	(1,240,263)	2,934,976
Fund Balance, June 30, 1990	\$ 588,793	\$1,763,685	\$2,207,991	<u>\$(1,310,312)</u>	\$3,250,157

### Statement of Revenues

Expenses and Changes in Fund Balance Public Employees Police and Fire Fund

	Member	Minnesota Post Retirement Investment Fund	<u>Benefit</u>	Unreserved Fund Balance	<u>Total</u>
Operating Revenues:  Member Contribution Employer Contribution Investment Income	\$ 16,224		\$ 24,274 66,039		\$ 16,224 24,274 66,039
Distributed Income of the Minnesota Post Retirement Investment Fund Police State Aid Other	6	\$ 14,525	1,659 55		14,525 1,659 61
<b>Total Operating Revenues</b>	\$ 16,230	\$ 14,525	\$ 92,027		\$122,782
Operating Expenses:					
Benefits Paid Refunds Administrative Expenses Investment Management Fees	\$ 517 806	\$ 14,895	\$ 2,219 232 263 904		\$ 17,631 1,038 263 904
Interest on Late Transfer to MPRI Fund			69		69
Other	5		1,672		1,677
<b>Total Operating Expenses</b>	\$ 1,328	<u>\$ 14,895</u>	\$ 5,359		\$ 21,582
Other Changes in Reserves:					
Annuities Awarded Mortality Loss and Other Adjustments Transfers Between Reserves	\$ (2,578) <u>22</u>	\$ 22,204 304	\$ (19,626) (304) (22)		\$ (
<b>Total Other Changes in Reserves</b>	\$ (2,556)	\$ 22,508	\$ (19,952)		\$ (
Net Fund Balance Additions Change in Unfunded Accrued Liability	\$ 12,346	\$ 22,138	\$ 66,716 (37,012)	\$ 37,012	\$101,200
Fund Balance, July 1, 1989	107,659	159,565	384,551	(13,907)	637,868
Fund Balance, June 30, 1990	\$120,005	\$181,703	\$414,255	\$ 23,105	\$739,068

## Statement of Revenues

Expenses and Changes in Fund Balance Police and Fire Consolidation Fund

	Member	Minnesota Post Retirement Investment Fund	Benefit	Unreserved Fund Balance	<u>Total</u>
<b>Operating Revenues:</b>					
Member Contribution Employer Contribution Investment Income	\$ 596		\$ 5,347 2,366		\$ 596 5,347 2,366
Distributed Income of the Minnesota Post Retirement Investment Fund Other		\$ 1,904	(22)		1,904 (22)
Ollo	<u> </u>		<u> (22)</u>		(22)
<b>Total Operating Revenues</b>	<u>\$ 596</u>	<u>\$ 1,904</u>	\$ 7,691		\$ 10,191
Operating Expenses:					
Benefits Paid	\$ 70	\$ 2,761	\$ 913		\$ 3,744
Refunds Administrative Expenses	1		182 17		183 17
Investment Management Fees			43		43
Interest on Late Transfer to MPRI Fund		<del></del>	375		375
<b>Total Operating Expenses</b>	<u>\$ 71</u>	\$ 2,761	\$ 1,530		\$ 4,362
Other Changes in Reserves:					
Annuities Awarded Mortality Gain and Other Adjustments	\$ (156)	\$ 24,044 (1,301)	\$(23,888) 1,301		\$ 0 0
Local Relief Association Mergers	5,207		45,627		50,834
<b>Total Other Changes in Reserves</b>	\$ 5,051	\$ 22,743	\$ 23,040		\$ 50,834
Net Fund Balance Additions Change in Unfunded Accrued Liability	\$ 5,576	\$ 21,886	\$ 29,201 24,776	\$(24,776)	\$ 56,663 0
Fund Balance, July 1, 1989	2,806	18,780	19,018	(10,896)	29,708
Fund Balance, June 30, 1990	\$ 8,382	<u>\$ 40,666</u>	\$ 72,995	<u>\$(35,672)</u>	\$ 86,371

## Schedule of Administrative Expenses

Personal Services:		
Staff Salaries	\$1,926	
Social Security	127	
Retirement	98	
Insurance and Workers' Compensation	169	
Total Personal Services	<u></u>	\$2,320
Professional Services:		
Actuarial	\$ 185	
Audit	34	
Legal	17	
Investment Consultants	55	
Management Consultants	143	
<b>Total Professional Services</b>		434
Communication:		
Printing	\$ 144	
Telephone	29	
Postage	316	
Travel	20	
Mailing Services	18	
<b>Total Communication</b>		527
Rentals:		
Office Space	\$ 296	
Equipment Leasing	39	
Total Rentals		335
Other:		
Medical Examinations	\$ 2	
Stationery and Office Supplies	43	
Maintenance Service Contracts	97	
Software - Data Base	156	
Depreciation	100	
Education (Employees)	8	
Publications and Subscriptions	9	
Meeting Expense	10	
Vehicle Expense	5	
Equipment (\$500 and Under)	7	
Fees and Other Fixed Charges	6	
Indirect Cost from State	43	
Miscellaneous Total Other	6	403
Total Other		492
<b>Total Administrative Expense</b>		<b>\$4,108</b>
Allocation of Administrative Expense:		
Public Employees Retirement Fund		\$3,828
Public Employees Police and Fire Fund		263
Police and Fire Consolidation Fund		17
Total		\$4,108

## **Investment Summaries**

	Market Value June 30, 1989	Cost June 30, 1989	Acquisitions
Pooled Accounts	<del></del>		
Passive Equity Pool	\$ 634,957	\$ 520,686	\$ 115,145
Active Equity Pool	332,132	301,379	89,927
Fixed Income Pool	320,256	316,365	132,323
Real Estate Pool	122,805	97,438	6,017
Venture Capital Pool	43,916	43,652	13,924
Resources Pool	23,410	26,034	2,147
<b>Total Pooled Accounts</b>	\$1,477,476	\$1,305,554	\$ 359,483

	Market Value June 30, 1989	Cost <b>June 30, 1989</b>	Acquisitions
Pooled Accounts	•		
Passive Equity Pool	\$ 223,701	\$ 186,736	\$ 43,819
Active Equity Pool	117,013	106,752	35,851
Fixed Income Pool	112,830	111,201	49,193
Real Estate Pool	43,265	35,027	2,866
Venture Capital Pool	15,473	15,327	5,390
Resources Pool	8,248	9,128	901
<b>Total Pooled Accounts</b>	\$ 520,530	\$ 464,171	\$ 138,020

	Market Value June 30, 1989	Cost June 30, 1989	Acquisitions
Pooled Accounts	<del></del>		
Passive Equity Pool	\$ 4,460	\$ 4,129	\$ 25,597
Active Equity Pool	2,298	2,134	8,339
Fixed Income Pool	2,242	2,215	32,712
Real Estate Pool	860	816	2,478
Venture Capital Pool	301	305	1,221
Resources Pool	<u>164</u>	164	412
Total Pooled Accounts	\$ 10.325	\$ 9.763	\$ 70,759

<b>Dispositions</b>	Cost June 30, 1990	
\$ 132,090	\$ 503,741	\$ 593,753
32,509	358,797	392,784
27,613	421,075	416,666
9,279	94,176	117,822
3,074	54,502	54,465
7,226	20,955	18,933
<u>\$ 211,791</u>	<u>\$1,453,246</u>	\$1,594,423
	Cost	Market Value

<u>Dispositions</u>	Cost June 30, 1990	Market Value June 30, 1990	
\$ 41,471	\$ 189,084	\$ 219,738	
9,017	133,586	145,363	
4,870	155,524	154,201	
2,264	35,629	43,604	
596	20,121	20,157	
2,311	7,718	7,007	
\$ 60,529	\$ 541,662	\$ 590,070	

Dis	positions	Cost June 30, 1990		Market Value June 30, 1990	
\$	13,963	\$	15,763	\$	16,227
	524		9,949		10,474
	23,987		10,940		10,940
	173		3,121		3,138
	70		1,456		1,443
	83		493		489

# **Summary Schedules**

For Fiscal Year Ended June 30, 1990 (in thousands)

### **Summary Schedule of Cash Receipts and Disbursements**

	Publ Emplo Retirer Fun	yees nent	Em Poli	ublic ployees ce and Fund	Co	Police and Fire onsolidation Fund		Total
Cash Balance at Beginning of Year			34 \$		98 \$	2	\$	734
Add Receipts:								
Member Contributions	87,0	07	10	5,216		557		103,780
Employer Contributions	93,9	42	2	1,283		6,719		124,944
Investment Income	251,1	54	7	1,466		4,230		326,860
Minnesota Post Retirement								
Investment Fund	163,3	90	1	4,895		2,762		181,047
Investments Redeemed/Sold	432,9			),344		105,337		658,604
Local Relief Association Mergers		0		0		50,869		50,869
Other	10,9	<u>11</u>		2,709	_	802		14,42
Total Cash Receipts	\$1,039,3	37	\$ 24	9,913	\$	171,276	\$1,	460,520
Less Disbursements:								
Benefit Payments	\$ 182,9	56	\$ 1	7,710	\$	4,293	\$	204,969
Refunds	12,7			1,082		183		14,03
Administrative Expense	5,6			334		28		5,98
Investments Purchased	584,9		199	9,917		139,064		923,97
Minnesota Post Retirement								
Investment Fund	244,9	01	2	3,372		26,746		300,019
Other		94		1,735	-	375		2,70
Total Cash Disbursements	\$1,031,8	<u> 14</u>	\$ 24	9,150	\$	170,689	<b>\$1</b> ,	451,683
Cash Balance at End of Year: June 30, 1990	\$ 8,1	27	\$	861	\$	589	\$	9,57

### **Summary Schedule of Commissions and Payments to Consultants**

Individual or Firm Name	Nature of Services	Fee Paid
Gabriel, Roeder, Smith & Co.	Actuary	\$ 51
Wyatt Co.	Actuary	134
Richards & Tierney	Investment	54
The Sterling Group	Investment	1
Pension Benefit Information	Management	3
Benefacts, Inc.	Management	75
State of Minnesota —		
Attorney General	Legal	17
Administrative Hearings Office	Management	17
Rehabilitation Services Div.	Management	4
Medical Officer	Management	44
Legislative Auditor	Auditor	34
		\$434

## Certification Letter



ISTH FLOOR 8400 NORMANDALE LAKE BOULEVARD MINNEAPOLIS, MINNESOTA 55437

ACTUARIAL SERVICES
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EMPLOYEE BENEFITS
EMPLOYEE COMMUNICATIONS
RISK MANAGEMENT
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HEALTH CARE CONSULTING

October 24, 1990

Board of Trustees Public Employees Retirement Association of Minnesota 514 St. Peter Street St. Paul, Minnesota 55102-1190

Members of the Board:

We have completed our annual actuarial valuation of the Public Employees Retirement Association of Minnesota to test how well the fundamental financing objectives are being achieved and to determine the actuarial status of the Public Employees Retirement Fund (PERF), the Public Employees Police and Fire Fund (PEPFF), and the Police and Fire Consolidation Fund (PFCF) as of July 1, 1990.

The fundamental financing objectives of the funds are to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.

The results of the valuation indicate that the PEPFF and the PFCF are either ahead of or on schedule to meet the required dates for full funding. The valuation of the PERF resulted in a deficiency in the current funding level. The deficiency of .79% of payroll was the result of the actuarially computed required contribution of 10.04% exceeding the statutory contribution of 9.25%.

The actuarial valuation was based upon applicable statutory provisions and the Standards for Actuarial Work in effect on July 1, 1990. The basic financial and membership data used in the actuarial valuation are those submitted to us by the association office.

The three valuations were performed by using the actuarial cost methods and actuarial assumptions that are described in a separate table of this report. The actuarial cost method and the assumptions related to asset valuation, investment return, earnings progression and active member payroll growth are specified by state statute. All other assumptions are based on actual experience with changes recommended by the actuary, adopted by the PERA Board and approved by the Legislative Commission on Pensions and Retirement.

Effective for the July 1, 1990 valuation, all three funds changed their assumed rates of separation. As a result of this change, the actuarial accrued liability increased \$32,783,000 for the PERF and decreased \$11,014,000 for the PEPFF. This change did not have a significant impact on the PFCF.

The following table shows the date for full funding for each of the three plans and the funding percentage for the 1990 valuation. The funding percentage expresses current assets as a percentage of the actuarial accrued liability determined on the entry age normal cost method.

Fund	Funding Date	Funded Percentage		
PERF	2020	72%		
PEPFF	2020	105		
PFCF	2010	71		

We certify that to the best of our knowledge and belief, this actuarial valuation was performed in accordance with the requirements of Section 356.215, Minnesota Statutes, and the requirements of the Standards for Actuarial Work.

Respectfully submitted,

Robert E, Parkin

Robert E. Perkins Fellow, Society of Actuaries

REP:kp

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# Cost Method and Assumptions

June 30, 1990

Public Employees Actuarial Cost Method	Retirement Fund Entry Age Normal. Actuarial gains (losses) reduce (increase) the unfunded actuarial accrued liability.*
<b>Actuarial Assumptions</b>	
1. a. Retirement	Age 64. In addition, 50% utilization of retirement when age plus service totals 90.†††
b. Mortality	1971 Group Annuity Mortality Table projected to 1984 for males and females.‡
c. Mortality-Disabled	1965 Railroad Workers Select Mortality.††
d. Disability	Graduated rates. See table on following page for sample values.†
e. Termination	Graduated rates. Table on following page shows sample values.**
2. Allowance for Expenses	.32% of payroll.‡‡
3. Asset Valuation	Cost plus 1/3 unrealized gains or losses.†
4. Investment Return	8.5% compounded annually, preretirement.‡‡ 5% compounded annually, post-retirement.†
5. Earnings Progression	6.5% per year.†
6. Active Member Payroll Growth (Reflects group size and i	6.5% per year.†

- III - I	
<b>Public Employees</b>	
<b>Actuarial Cost Method</b>	Entry Age Normal.
	Actuarial gains (losses)
	reduce (increase) the
	unfunded actuarial
	accrued liability. *
<b>Actuarial Assumptions</b>	
1. a. Retirement	Age 60.***
b. Mortality	1971 Group Annuity
0. Mortality	Mortality Table projected
	to 1984 for males
	and females.‡
. Markella, Disabled	
c. Mortality-Disabled	1965 Railroad Workers
	Select Mortality.††
d. Disability	Graduated rates. Table on
	following page shows sample
	values.†
e. Termination	Graduated rates. See table
	on following page for
	sample values.**
2. Allowance for Expenses	.58% of payroll.‡‡
3. Asset Valuation	Cost plus 1/3 unrealized
	gains or losses.†
4. Investment Return	8.5% compounded annually,
Obtinoit roturi	preretirement.‡‡
	5% compounded annually,
	post-retirement.†
5. Earnings Progression	6.5% per year.†
5. Lamings i rogicssion	0.5 % per year.
C A-45-38-1	( 501
6. Active Member	6.5% per year.†
Payroll Growth	nflation)
(Reflects group size and in	manon)

#### Police and Fire Consolidation Fund

For members selecting benefit provisions of the Public Employees Police and Fire Fund, the actuarial cost method and actuarial assumptions are the same as those indicated above. For members selecting benefit provisions of the local relief association, the actuarial assumptions used may vary depending upon the provisions of the particular relief association.

#### Adoption Dates

Adoption	Dates	
*1960	†1984	<b>‡1988</b>
**1990	††1986	<b>‡ ‡ 1</b> 989
***1976	†††1987	

## **Actuarial Tables**

June 30, 1990

#### Schedule of Recommended vs. Actual Contributions

	Ac	Recommended		
	Member	Employer	Total	Rate
<b>Public Employees Retirement Fund</b>	4.44	4.81	9.25	10.04
Public Employees Police and Fire Fund	8.00	12.00	20.00	17.56
Police and Fire Consolidation Fund	8.00	12.00	20.00	20.00 *

<sup>\*</sup>Plus an additional dollar amount determined annually to amortize the unfunded actuarial accrued liability by the year 2010, and to amortize any actuarial losses or gains over a 15-year period.

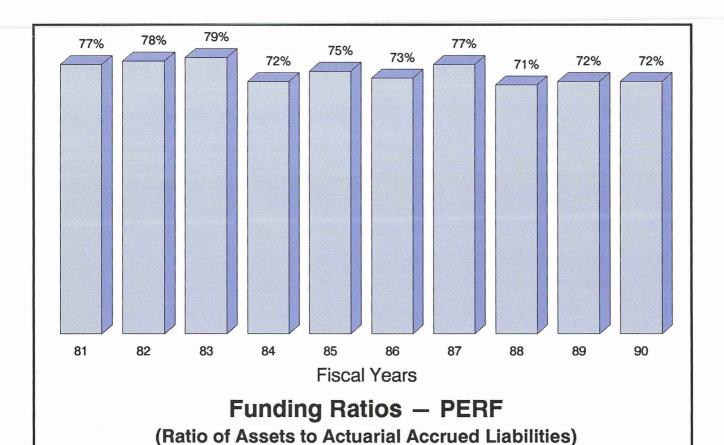
### Sample Annual Rates per 100 Employees

Public Employees Retirement Fund					Po	lice an	d Fire	Consolidat	ion Fund	
	M	ortality	Disability	Ter	mination		M	ortality	Disability	Termination
Age	Male	Female	All Employees	Male	<u>Female</u>	Age	Male	Female	All Employees	All Employees
20	.05	.02	.09	25.42	29.13	20	.05	.02	.11	8.59
25	.06	.03	.10	15.36	19.42	25	.06	.03	.13	4.63
30	.07	.04	.11	10.18	13.94	30	.07	.04	.16	2.80
35	.10	.05	.12	7.19	10.53	35	.10	.05	.19	1.83
40	.15	.08	.15	5.32	8.26	40	.15	.08	.26	1.26
45	.27	.12	.22	4.08	6.67	45	.27	.12	.36	.91
50	.49	.18	.33	3.21	5.50	50	.49	.18	.69	.50
55	.78	.27	<b>.5</b> 8	1.95	4.78	55	.78	.27	1.35	.11
60	1.21	.46	1.18	_	_ 4	60	1.21	.46		_
65	1.95	.81	_	_	<u>—</u>	65	1.95	.81	_	_

# Summary of Accrued and Unfunded Accrued Liabilities

Last Ten Years (in Thousands)

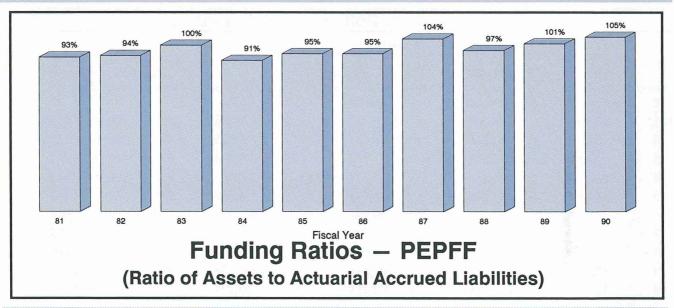
Public Employees Retirement Fund							
VALUATION	ACTUARIAL ACCRUED	VALUATION	RATIO OF ASSETS	UNFUNDED ACTUARIAL ACCRUED LIABILITIES	ACTIVE MEMBER	UAAL AS A % OF ACTIVE MEMBER	
DATE	LIABILITIES (AAL)	ASSETS	TO AAL	(UAAL)	PAYROLL	PAYROLL	
6-30-81	\$1,435,641	\$1,101,848	77%	\$ 333,793	\$1,037,048	32%	
6-30-82	1,646,988	1,278,463	78	368,525	1,079,973	34	
6-30-83	1,875,560	1,474,041	79	401,519	1,135,785	35	
6-30-84	2,228,361	1,599,674	72	628,688	1,225,625	51	
6-30-85	2,457,725	1,842,957	75	614,768	1,295,674	47	
6-30-86	2,925,006	2,148,114	73	776,892	1,457,848	53	
6-30-87	3,188,962	2,457,899	77	731,063	1,546,296	47	
6-30-88	3,755,608	2,657,038	71	1,098,570	1,659,171	66	
6-30-89	4,175,240	2,992,285	72	1,182,955	1,815,433	65	
6-30-90	4,560,469	3,297,216	72	1,263,253	1,947,504	65	



# Summary of Accrued and Unfunded Accrued Liabilities

Last Ten Years (in Thousands)

	Public Employees Police and Fire Fund							
VALUATION <u>DATE</u>	ACTUARIAL ACCRUED LIABILITIES (AAL)	VALUATION ASSETS	RATIO OF ASSETS TO AAL	UNFUNDED ACTUARIAL ACCRUED LIABILITIES (UAAL)	ACTIVE MEMBER PAYROLL	UAAL AS A % OF ACTIVE MEMBER PAYROLL		
6-30-81	\$187,934	\$174,896	93%	\$13,038	\$ 85,810	15%		
6-30-82	222,472	209,225	94	13,247	97,296	14		
6-30-83	250,280	249,540	100	740	105,153	1		
6-30-84	306,817	279,757	91	27,060	117,881	23		
6-30-85	357,742	338,400	95	19,342	128,518	15		
6-30-86	447,742	424,936	95	22,806	144,392	16		
6-30-87	486,674	506,153	104	-0-	154,906	-0-		
6-30-88	574,133	557,669	97	16,464	167,857	10		
6-30-89	651,776	656,654	101	-0-	185,899	-0-		
6-30-90	715,963	755,204	105	-0-	202,838	-0-		



Police and Fire Consolidation Fund							
VALUATION <u>DATE</u>	ACCRUED LIABILITIES (AAL)	VALUATION ASSETS	RATIO OF ASSETS TO AAL	UNFUNDED ACTUARIAL ACCRUED LIABILITIES (UAAL)	MEMBER PAYROLL	UAAL AS A % OF ACTIVE MEMBER PAYROLL	
6-30-88	\$ 35,221	\$ 22,648	64%	\$12,573	\$ 2,554	492%	
6-30-89 6-30-90	40,605 122,045	29,895 86,702	74 71	10,710 35,343	3,455 10,221	310 346	

# **Solvency Test**

Last Ten Years (in Thousands)

Dublio	Employoos	Retirement	Fund
PUDIIG	Elliployees	nemement	Fulla

	ACTUAR	RIAL ACCRUED LIA	BILITIES FOR:				
VALUATION		(2) RETIRANTS AND	(3) ACTIVE MEMBERS (EMPLOYER FINANCED)	VALUATION	LIABILI' BY VALU	N OF ACC TIES COVI JATION AS	ERED SSETS
DATE	CONTRIBUTIONS	BENEFICIARIES	PORTION	ASSETS	(1)	(2)	(3)
6-30-81	\$288,843	\$ 433,833	\$ 712,964	\$1,101,848	100%	100%	53.2%
6-30-82	319,169	513,219	814,600	1,278,463	100	100	54.8
6-30-83	348,904	623,703	902,952	1,474,041	100	100	55.5
6-30-84	367,381	743,815	1,117,165	1,599,674	100	100	43.7
6-30-85	391,294	936,995	1,129,435	1,842,957	100	100	45.6
6-30-86	421,678	1,153,359	1,349,969	2,148,114	100	100	42.5
6-30-87	452,560	1,370,653	1,365,749	2,457,899	100	100	46.5
6-30-88	484,819	1,633,391	1,637,398	2,657,038	100	100	20.3
6-30-89	534,906	1,800,411	1,839,923	2,992,285	100	100	35.7
6-30-90	588,793	1,970,629	2,001,047	3,297,216	100	100	36.9

### **Public Employees Police and Fire Fund**

	ACTUAR	IAL ACCRUED LIAI	BILITIES FOR:				
VALUATIO	(1) ACTIVE ON MEMBER	(2) RETIRANTS AND	(3) ACTIVE MEMBERS (EMPLOYER FINANCED)	VALUATION	LIABILI	N OF ACC TIES COV UATION A	ERED
DATE	CONTRIBUTIONS	BENEFICIARIES	PORTION	ASSETS	(1)	(2)	(3)
6-30-81	\$ 39,000	\$ 44,502	\$104,433	\$174,896	100%	100%	87.5%
6-30-82	45,913	59,879	120,931	209,225	100	100	85.5
6-30-83	52,234	65,633	132,413	249,540	100	100	99.4
6-30-84	58,690	75,351	172,277	279,757	100	100	84.3
6-30-85	66,628	92,676	198,438	338,400	100	100	90.3
6-30-86	76,534	118,926	252,282	424,936	100	100	91.0
6-30-87	85,542	141,324	259,808	506,153	100	100	107.5
6-30-88	95,440	174,131	304,562	557,669	100	100	94.6
6-30-89	107,659	196,269	347,848	656,654	100	100	101.4
6-30-90	120,005	222,683	373,275	755,204	100	100	110.5

## Police and Fire Consolidation Fund

	ACTUARIA	AL ACCRUED LIABI	LITIES FOR:				
VALUATION	(1) ACTIVE N MEMBER	(2) RETIRANTS AND	(3) ACTIVE MEMBERS (EMPLOYER FINANCED)	VALUATION	LIABILI	N OF ACC TIES COVI JATION AS	ERED
DATE	CONTRIBUTIONS	BENEFICIARIES	PORTION	ASSETS	(1)	(2)	(3)
6-30-88	\$2,522	\$18,204	\$17,017	\$22,648	100%	100%	11.3%
6-30-89	2,806	21,708	16,089	29,895	100	100	33.4
6-30-90	8,383	69,549	44,113	86,702	100	100	19.8

# Schedule of Active Member Valuation Data

Last Ten Years

		iblic Employees	Total official and	
VALUATION DATE	NUMBER	ANNUAL PAYROLL	ANNUAL AVERAGE PAY	% INCREASE IN AVERAGE PAY
6-30-81	87,857	\$1,037,047,955	\$11,804	8.9%
6-30-82	85,438	1,079,973,418	12,640	7.1
6-30-83	83,351	1,135,784,941	13,626	7.8
6-30-84	83,702	1,225,624,802	14,643	7.5
6-30-85	86,344	1,295,674,181	15,006	2.5
6-30-86	89,336	1,457,848,000	16,319	8.7
6-30-87	92,497	1,546,296,000	16,717	2.4
6-30-88	95,224	1,659,171,000	17,424	4.2
6-30-89	99,515	1,815,433,000	18,243	4.7
6-30-90	102,664	1,947,504,000	18,970	4.0

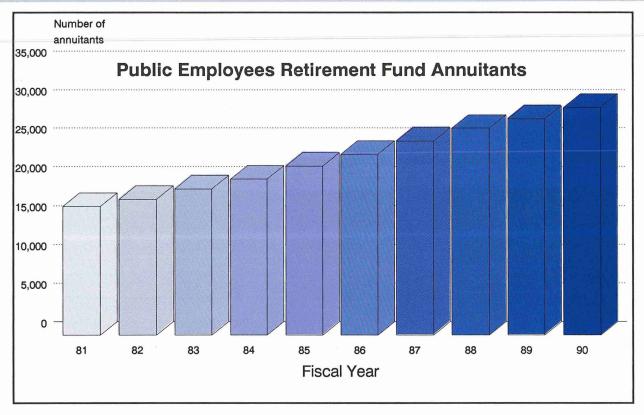
	Public Employees Police and Fire Fund							
VALUATION DATE	NUMBER	ANNUAL PAYROLL	ANNUAL AVERAGE PAY	% INCREASE IN AVERAGE PAY				
6-30-81	4,356	\$ 85,810,155	\$ 9,699	8.7%				
6-30-82	4,508	97,295,847	21,583	9.6				
6-30-83	4,596	105,153,394	22,879	6.0				
6-30-84	4,744	117,880,783	24,848	8.6				
6-30-85	4,928	128,518,325	26,079	5.0				
6-30-86	5,127	144,392,000	28,163	8.0				
6-30-87	5,385	154,906,000	28,766	2.1				
6-30-88	5,611	167,857,000	29,916	4.0				
6-30-89	5,891	185,899,000	31,556	5.5				
6-30-90	6,136	202,838,000	33,057	4.8				

	Police and Fire Consolidation Fund					
VALUATION DATE	NUMBER	ANNUAL PAYROLL	ANNUAL AVERAGE PAY	% INCREASE IN AVERAGE PAY		
6-30-88	93	\$ 2,553,569	\$27,458	0.0 %		
6-30-89	102	3,454,608	33,869	23.3		
6-30-90	287	10,220,881	35,613	5.1		

# Schedule of Retirants and Beneficiaries

Last Ten Years

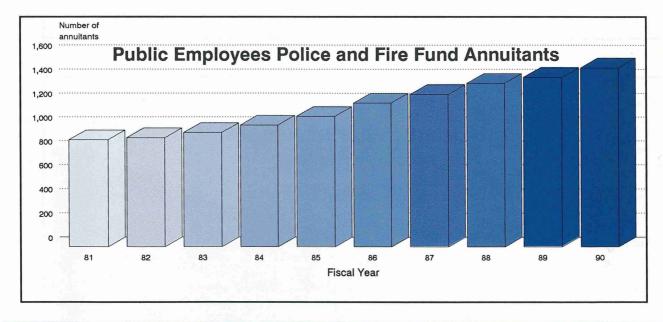
			ROLLS	END OF YEAR	% INCREASE	AVERAGE
YEAR ENDED	NUMBER ADDED	NUMBER REMOVED	NUMBER	ANNUAL ALLOWANCES	IN ANNUAL ALLOWANCES	ANNUAL ALLOWANCES
6-30-81	1,808	809	16,615	\$ 45,556,533	14.2%	\$2,742
6-30-82	1,746	832	17,529	52,708,964	15.7	3,007
6-30-83	2,170	823	18,876	64,156,295	21.7	3,399
6-30-84	2,125	880	20,121	76,064,731	18.6	3,780
6-30-85	2,534	865	21,790	93,826,168	23.4	4,306
6-30-86	2,505	949	23,322	109,613,000	16.8	4,700
6-30-87	2,750	1,057	25,015	130,745,000	19.3	5,227
6-30-88	2,780	1,095	26,700	150,527,000	15.1	5,638
6-30-89	2,221	1,049	27,872	165,706,000	10.1	5,945
6-30-90	2,614	1,050	29,436	181,514,000	9.5	6,166



# Schedule of Retirants and Beneficiaries

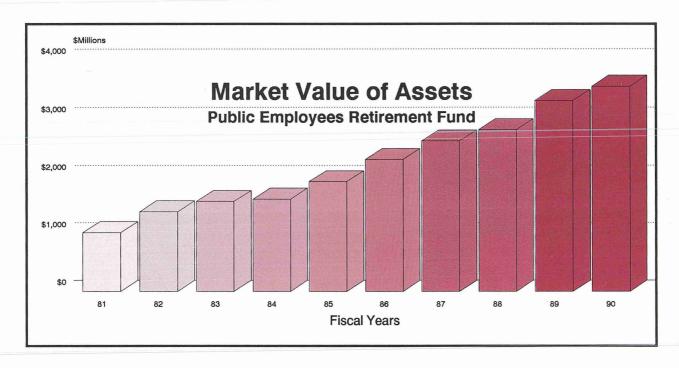
Last Ten Years

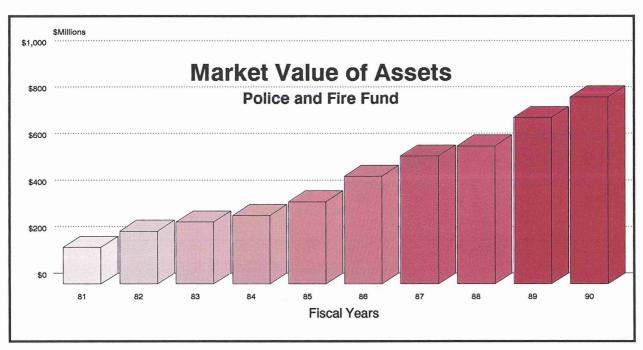
			ROLLS	END OF YEAR	% INCREASE	AVERAGE
YEAR ENDED	NUMBER ADDED	NUMBER REMOVED	NUMBER	ANNUAL ALLOWANCES	IN ANNUAL ALLOWANCES	ANNUAL ALLOWANCES
6-30-81	120	74	889	\$ 3,874,616	14.7%	\$ 4,358
6-30-82	94	76	907	4,691,766	21.1	5,173
6-30-83	84	41	950	5,576,067	18.8	5,870
6-30-84	102	39	1,013	6,592,773	18.2	6,508
6-30-85	120	46	1,087	8,004,954	21.4	7,364
6-30-86	150	47	1,198	9,554,000	19.4	7,975
6-30-87	143	70	1,271	11,788,000	23.4	9,275
6-30-88	152	60	1,363	14,090,000	19.5	10,337
6-30-89	98	49	1,412	15,831,000	12.4	11,212
6-30-90	142	61	1,493	17,939,000	13.3	12,015



Police and Fire Consolidation Fund								
			ROLLS E	END OF YEAR	% INCREASE	AVERAGE		
YEAR ENDED	NUMBER ADDED	NUMBER REMOVED	NUMBER	ANNUAL ALLOWANCES	IN ANNUAL ALLOWANCES	ANNUAL		
6-30-88	138	12	126	\$ 1,682,000	0.0 %	\$13,349		
6-30-89	18	4	140	1,978,000	17.6	14,127		
6-30-90	265	12	393	5,579,000	182.0	14,196		

## **Market Value of Assets**





# Revenue Ratios by Source of Revenue

Excluding Other Income Last Ten Years

Public Employees Retirement Fund								
FISCAL YEAR	MEMBER CONTRIBUTION	EMPLOYER CONTRIBUTION	INVESTMENT INCOME	TOTAL REVENUES				
1981	21.7%	29.4%	48.9%	100.0%				
1982	21.7	29.5	48.8	100.0				
1983	22.8	25.6	51.6	100.0				
1984	21.6	29.3	49.1	100.0				
1985	20.1	22.7	57.2	100.0				
1986	16.7	18.4	64.9	100.0				
1987	14.9	16.4	68.7	100.0				
1988	18.1	19.8	62.1	100.0				
1989	15.4	16.8	67.8	100.0				
1990	16.8	18.2	65.0	100.0				

	Public Employees Police and Fire Fund								
FISCAL YEAR	MEMBER CONTRIBUTION	EMPLOYER CONTRIBUTION	INVESTMENT INCOME	TOTAL REVENUES					
1981	20.2%	30.4%	49.4%	100.0%					
1982	20.5	30.7	48.8	100.0					
1983	20.2	27.0	52.8	100.0					
1984	21.2	31.7	47.1	100.0					
1985	18.7	28.0	53.3	100.0					
1986	14.6	21.8	63.6	100.0					
1987	13.6	20.3	66.1	100.0					
1988	18.3	27.5	54.2	100.0					
1989	13.6	20.4	66.0	100.0					
1990	13.4	20.0	66.6	100.0					

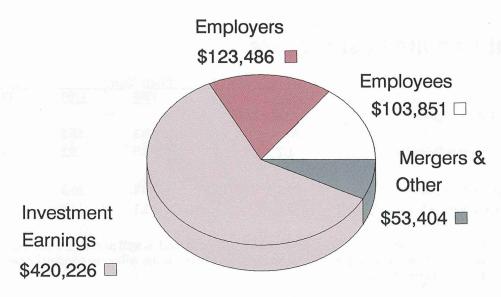
	Police and Fire Consolidation Fund								
FISCAL YEAR	MEMBER CONTRIBUTION	EMPLOYER CONTRIBUTION	INVESTMENT INCOME	TOTAL REVENUES					
1988	6.7%	10.1%	83.2%	100.0%					
1989	5.3	38.2	56.5	100.0					
1990	5.8	52.4	41.8	100.0					

# Benefit Expense by Type

Last Ten Years (in Thousands)

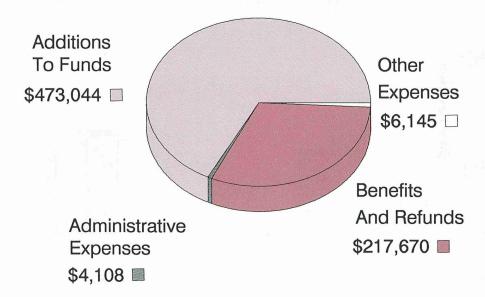
	Public	<b>Employees</b>	s Retiremen	t Fund	
FISCAL YEAR	RETIREMENT	SURVIVOR	DISABILITY	REFUND	TOTAL
1981	\$ 37,584	\$ 5,851	\$2,486	\$10,092	\$ 56,01
1982	48,865	6,213	2,666	11,869	64,61
1983	52,963	6,669	2,956	10,471	73,05
1984	64,011	7,161	3,065	23,756	97,99
1985	79,476	7,631	3,281	13,158	103,54
1986	96,584	8,174	3,375	12,566	120,69
1987	115,903	8,712	3,394	13,356	141,36
1988	135,602	9,302	3,683	14,175	162,76
1989	148,601	9,709	3,820	12,463	174,59
1990	165,740	12,566	4,057	12,711	195,07
	Public Er	nployees F	Police and F	ire Fund	
FISCAL					
YEAR	RETIREMENT	SURVIVOR	DISABILITY	REFUND	TOTAL
1981	\$ 3,073	\$ 486	\$ 157	\$ 788	\$ 4,50
1982	3,656	568	276	728	5,22
1983	4,377	680	300	825	6,18
1984	5,210	771	371	2,043	8,39
1985	6,328	860	427	1,032	8,64
1986	7,750	943	504	906	10,10
1987	9,662	1,023	629	1,055	12,36
1988	11,842	1,115	864	693	14,51
1989	13,142	1,217	1,087	969	16,41
1990	14,985	1,467	1,179	1,038	18,66
	Police	and Fire C	onsolidatio	n Fund	
FISCAL					
YEAR	RETIREMENT	SURVIVOR	DISABILITY	REFUND	TOTA
1988	\$ 655	\$ 155	\$ 36	\$ 0	\$ 86
1989	1,744	75	25	64	1,90
1909	1,/77	13	23	υT	1,70

## Revenues



## **Revenue by Source**

All Funds (In Thousands)



### **Revenue Allocation**

All Funds (In Thousands)

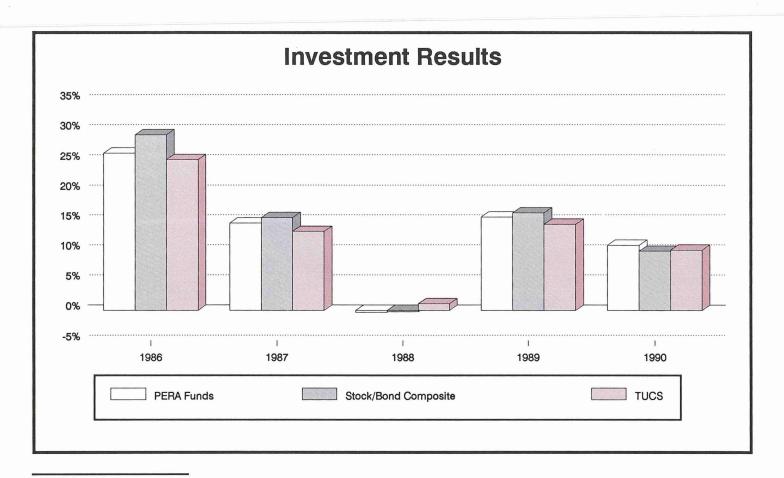
## **Investment Results**

**Last Five Years** 

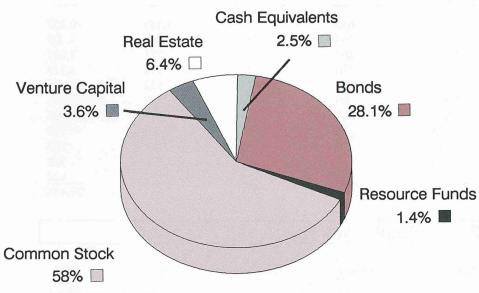
### **Investment Results Last 5 Years**

	Fiscal Year				5 -Year	
	1986	1987	1988	1989	1990	Average
Rate of Return — Time Weighted*						
PERA Funds	26.2	14.5	-0.3	15.5	10.8	13.0
Inflation Rate — Consumer Price Index	1.7	3.7	3.9	5.2	4.7	3.8
Market Indicator						
Stock/Bond Composite Index	29.2	15.4	-0.2	16.2	9.8	13.0
Trust Universe Comparison Service (TUCS)	25.1	13.1	1.1	14.3	10.0	12.7

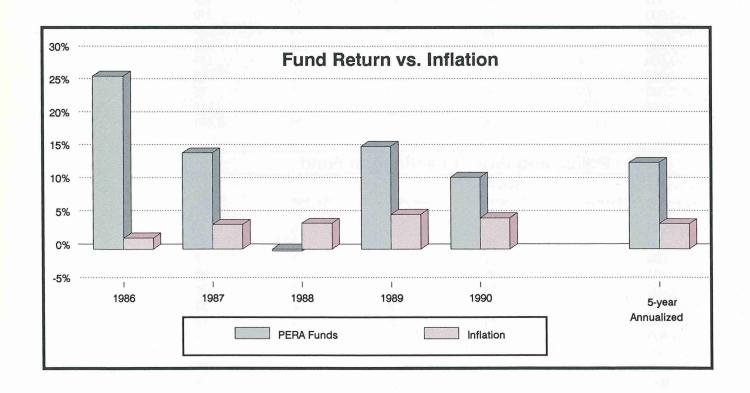
<sup>\*</sup>The time-weighted performance measure includes the effect of income earned as well as realized and unrealized portfolio market value changes. In addition, the time-weighted total rate of return nets out the influence of contributions made to and distributions taken from the manager or fund.



## Investments



**Active Funds Allocation of Investments** 



## **Schedule of Retired Members**

by Amount and Type of Benefit

Public Employees Retirement Fund							
Amount of Monthly Benefit	Annuitant	Optional Annuitant	Disabilitant	Survivor	Total		
\$ 1- 200	8,158	650	260	1,189	10,257		
201- 400	5,592	463	187	767	7,009		
401- 600	3,126	262	88	211	3,687		
601- 800	1,888	176	43	212	2,319		
801-1,000	1,399	120	34	112	1,665		
1,001-1,200	1,039	69	38	40	1,186		
1,201-1,400	824	49	20	16	909		
1,401–1,600	673	23	11	3	710		
1,601-1,800	497	16	9		522		
1,801–2,000	330	13	7		350		
Over 2,000	788	22	11	1	822		
	24,314	1,863	708	2,551	29,436		

Public Employees Police and Fire Fund							
Amount of Monthly Benefit	Annuitant	Optional Annuitant	Disabilitant	Survivor	Total		
\$ 1- 200	62	18	1	58	139		
201- 400	81	25	2	53	161		
401- 600	109	33	9	18	169		
601- 800	105	18	10	25	158		
801-1,000	116	16	11	27	170		
1,001-1,200	112	11	19	14	156		
1,201-1,400	110	6	16	5	137		
1,401-1,600	114	7	9	4	134		
1,601-1,800	64	1	5	2	72		
1,801–2,000	69	2	3	1	75		
Over 2,000	115	1	4	2	122		
	1,057	138	89	209	1,493		

Police and Fire Consolidation Fund							
Amount of Monthly Benefit	Annuitant	Optional Annuitant	<u>Disabilitant</u>	Survivor	Total		
\$ 1- 200	2			6	8		
201- 400	3	15		2	20		
401- 600	3	1		3	7		
601- 800		48		20	68		
801-1,000	5	13	1	7	26		
1,001-1,200	22	1	5	2	30		
1,201-1,400	58	6	5	3	72		
1,401-1,600	119	2	5		126		
1,601-1,800	18				18		
1,801-2,000	12				12		
Over 2,000	<u>6</u> 248	86	<del>16</del>	<del>43</del>	$\frac{6}{393}$		

# **Average Benefit Payments**

**Last Five Years** 

## **Schedule of Average Benefit Payments**

	Public I	<b>Employe</b>	es Retire	ement Fu	ınd		
Retirement Effective Dates	Years of Service						
July 1, 1985 to June 30, 1990	0-5	<u>5-10</u>	10-15	15-20	20-25	25-30	30+
Period 7/1/85 to 6/30/86:							
Average Monthly Benefit	\$90.29	\$128.69	\$172.61	\$354.96	\$781.84	\$1,197.80	\$1,824.01
Number of Active Retirants	68	124	479	478	332	253	230
Period 7/1/86 to 6/30/87:							
Average Monthly Benefit	\$91.99	\$123.76	\$171.86	\$321.82	\$736.16	\$1,163.64	\$1,792.30
Number of Active Retirants	79	164	516	570	377	246	236
Period 7/1/87 to 6/30/88:							
Average Monthly Benefit	\$87.59	\$106.69	\$164.59	\$298.64	\$645.22	\$1,112.42	\$1,745.84
Number of Active Retirants	82	213	588	554	367	176	214
Period 7/1/88 to 6/30/89:							
Average Monthly Benefit	\$60.57	\$102.24	\$166.70	\$288.78	\$548.94	\$966.23	\$1,554.53
Number of Active Retirants	71	245	463	457	296	87	117
Period 7/1/89 to 6/30/90;							
Average Monthly Benefit	\$80.00	\$133.54	\$218.06	\$341.72	\$601.61	\$1,082.35	\$1,635.80
Number of Active Retirants	135	267	455	488	388	164	160
Davied 7/1/95 to 6/20/00:							
Period 7/1/85 to 6/30/90:	¢92.05	¢110.15	¢177.74	¢220.00	\$CCACC	61 120 20	01 72 4 20
Average Monthly Benefit Number of Active Retirants	\$82.05 435	\$118.15 1,013	\$177.74 2,501	\$320.88 2,547	\$664.66 1,760	\$1,130.30 926	\$1,734.30 957

# **Average Benefit Payments**

**Last Five Years** 

### **Schedule of Average Benefit Payments**

Pı	Public Employees Police and Fire Fund						
Retirement Effective Dates		Years of Service					
July 1, 1985 to June 30, 1990	0-5	<u>5-10</u>	10-15	<u>15-20</u>	20-25	25-30	30+
Period 7/1/85 to 6/30/86:							
Average Monthly Benefit	\$96.09	\$357.54	\$700.92	\$906.13	\$1,307.13	\$1,792.72	\$2,035.23
Number of Active Retirants	3	7	7	16	24	17	11
Period 7/1/86 to 6/30/87:							
Average Monthly Benefit	\$142.30	\$480.94	\$637.74	\$1,035.94	\$1,430.48	\$1,680.45	\$2,455.63
Number of Active Retirants	4	6	10	11	20	20	19
Period 7/1/87 to 6/30/88:							
Average Monthly Benefit	\$268.24	\$359.76	\$632.79	\$1,147.68	\$1,469.97	\$1,859.11	\$2,237.0
Number of Active Retirants	6	7	14	20	26	17	13
Period 7/1/88 to 6/30/89:							
Average Monthly Benefit	\$138.51	\$750.23	\$588.83	\$1,205.81	\$1,152.15	\$1,933.60	\$2,215.7
Number of Active Retirants	4	7	5	8	15	12	4
Period 7/1/89 to 6/30/90:							
Average Monthly Benefit	\$112.13	\$496.71	\$598.56	\$1,045.50	\$1,276.66	\$1,920.12	\$2,129.3
Number of Active Retirants	7	10	8	16	23	27	6
Davis 1 7/1/05 45 6/20/00s							
Period 7/1/85 to 6/30/90:	¢15050	¢ 400 00	\$ (22 E2	61.050.46	01 241 16	£1.025.00	#2 250 F
Average Monthly Benefit	\$158.58	\$489.88	\$633.53	\$1,059.46	\$1,341.16	\$1,835.88	\$2,259.7
Number of Active Retirants	24	37	44	71	108	93	53

## Participating Employers

**CITIES AND** Belle Plaine **TOWNSHIPS** Bellingham Ada Belview Adams Bemidji Adrian Benson Aitkin Benton Akeley Bertha Albany Big Falls Albert Lea Big Lake Albertville Bigelow Albion **Bigfork** Alden Birchwood Alexandria Bird Island Alpha Biscay Altura Biwabik Alvarado Blackduck Amboy Blaine Andover Blooming Prairie Annandale Bloomington Anoka Blue Earth Antrim Bovey Appleton Boyd Apple Valley Braham Arden Hills Brainerd Argyle Branch Arlington Brandon Ashby Breckenridge Ashland **Breezy Point** Askov Breitung Atwater Brewster Audubon Bricelyn Aurora **Bristol** Austin **Brook Park** Avoca Brooklyn Center Avon Brooklyn Park Babbitt Brooten Backus Browerville Badger Browns Valley Bagley Brownsdale Balaton Brownton Balkan Buffalo Barnesville Buffalo Lake Barnum Buhl Barrett Burns Bashaw Burnsville Bassbrook Butterfield Battle Lake Byron Baudette Caledonia Baxter Callaway Bayport Calumet Beardsley Cambridge Beaver Bay Camden Beaver Creek Campbell Becker Canby Belgrade Cannon Falls

Canosia

Belle Creek

Canton Carlos Carlton Carrolton Carver Cass Lake Cedar Mills Center City Centerville Ceylon Champlin Chandler Chanhassen Chaska Chatfield Chisago City Chisago Lake Chisholm Chokio Circle Pines Clara City Claremont Clarissa Clarkfield Clarks Grove Clear Lake Clearbrook Clearwater Clements Cleveland Clinton Clontarf Cloquet Cokato Cold Spring Coleraine Cologne Columbia Heights Columbus Comfrey Concord Conger Cook Coon Rapids Corcoran Corinna Cosmos Cottage Grove Cottonwood Courtland Cromwell Crookston Crosby

Crosslake

Crystal

Crow River

Ely

Elysian

Crystal Bay Currie Cyrus Dahlgren Dalton Danube Danvers Darwin Dassel Dawson Dayton Deephaven Deer Creek Deer River Deerwood DeGraff Delano Delavan Dellwood Dent Detroit Lakes Dewald Dexter Dilworth Dodge Center Donnelly Dovray Duluth Dumont Dundas Dundee Dunn Dunnell Eagan Eagle Bend Eagle Lake East Bethel East Grand Forks Easton Echo Eden Prairie Eden Valley Edgerton Edina Eitzen Elbow Lake Elgin Elizabeth Elk River Elko Ellendale Ellsworth Elmdale Elmore

**Embarrass** Graceville **Emily Grand Marais Emmons** Grand Meadow **Empire Grand Rapids** Erhard Granada Erskine Granite Falls Evansville Grant Eveleth Grasston Excelsion **Great Scott** Eyota Green Isle Fair Haven Greenbush **Fairfax** Greenfield Fairmont Greenway Falcon Heights Greenwood Fall Lake Grey Eagle Faribault Grove City Farmington Grygla Fayal Hackensack Felton Hadley Fergus Falls Hallock Fertile Halstad Fifty Lakes Ham Lake Finlayson Hamburg Fish Lake Hancock Fisher Hanley Falls Flensburg Hanover Floodwood Hanska Foley Harmony Forest Lake Harris Foreston Hartland Fosston Hasson Fountain Hastings Franconia Hawley Frankfort Hayfield Franklin Hazelton Frazee Hector Freeborn Henderson Freeport Hendricks French Lake Hendrum Fridley Henning Frost Herman Fulda Hermantown Garvin Heron Lake Gary Hewitt Gaylord Hibbing Ghent Hill City Gibbon Hills Gilbert Hilltop Gilman Hinckley Glencoe Hitterdal Glenville Hoffman Glenwood Hokah Glyndon Holding Gnesen Holdingford Golden Valley Holland Gonvick Holloway Good Thunder Hollywood Goodhue Home Goodridge Hopkins Goodview Houston

### Statistical Section

Howard Lake Hoyt Lakes Hugo	Lancaster Landfall Lanesboro	McGregor McIntosh Medford	North Hero North Mankato North Oaks	Red Wing Redwood Falls Remer	Silver Lake Slayton Sleepy Eye
Hutchinson Ideal	LaPrairie Lauderdale	Medina Melrose	North St. Paul Northfield	Renville Rice Lake	South International Falls
Independence	Le Center	Menahga	Northome	Richfield	South St. Paul
International Falls	Le Roy	Mendota Heights	Northrop	Richmond	South Bend
Inver Grove Heights	Le Sueur	Mentor	Norway	Robbinsdale	South Branch
Iona	Lengby	Midway	Norwood	Rochester	South Haven
Iron Range	Leon	Middle River	Oak Grove	Rock Creek	Southside
Irondale	Lester Prairie	Middleville	Oak Lawn	Rockford	Spencer
Ironton	Lewiston	Milaca	Oak Park Heights	Rogers	Spicer
Isanti	Lewisville	Milan	Oakdale	Rollingstone	Spring Grove
Isle	Lexington	Millerville	Odessa	Roosevelt	Spring Lake Park
Ivanhoe	Linden	Millville	Ogema	Rose Creek	Spring Park
Jackson	Lindstrom	Milroy	Ogilvie	Roseau	Spring Valley
Janesville	Lino Lakes	Milton	Okabena	Rosemount	Springfield
Jasper	Linwood	Miltona	Oklee	Roseville	Stacy
Jeffers	Lismore	Minneapolis	Olivia	Rothsay	Stanford
Jenkins	Litchfield	Minneota	Onamia	Round Lake	Staples
Johnsonville	Little Canada	Minnesota Lake	Orono	Royalton	Star Lake
Jordan	Little Falls	Minnetonka	Oronoco	Rush City	Starbuck
Kandiyohi	Littlefork	Minnetonka Beach	Orr	Rushford	Stephen
Karlstad	Livonia	Minnetrista	Ortonville	Rushmore	Stewart Stewartville
Kasota	Long Lake	Montevideo	Osakis	Russell	Stillwater
Kasson	Long Prairie	Montgomery	Oslo	Ruthton	Stockholm
Keewatin	Longville	Monticello	Osseo	Rutland	Storden
Kelliher	Lonsdale	Montrose	Otsego	Sacred Heath	Sverdrup
Kellogg	Lucan	Moorhead	Ostrander	St. Anthony	Swanville
Kennedy	Luverne	Moose Lake	Owatonna	St. Bonifacius	Sylvan
Kensington	Lyle	Mora	Palisade	St. Charles	Taconite
Kenyon	Lynd	Morgan	Park Rapids	St. Clair	Taylors Falls
Kerkhoven	Mabel	Morris	Parkers Prairie	St. Cloud	Thief River Falls
Kettle River	Madelia	Morristown	Paynesville	St. Francis St. Hilaire	Thomson
Kiester	Madison	Morse	Pelican	St. James	Tintah
Kimball	Madison Lake	Morton	Pelican Rapids	St. Joseph	Tonka Bay
Kinney	Magnolia	Motley	Pequot Lakes	St. Leo	Tower
Krain	Mahnomen	Mounda Vierr	Perham	St. Louis Park	Tracy
La Crescent	Mahtomedi Mankato	Mounds View Mountain Iron	Pierz Pilot Mound	St. Michael	Trimont
Lafayette	Mantorville			St. Paul	Truman
La Grande Lake Benton	Maple Grove	Mountain Lake Murdock	Pine City Pine Island	St. Paul Park	Twin Lakes
Lake Bronson	Maple Crove  Maple Lake	Nashwauk	Pine River	St. Peter	Twin Valley
Lake City	Maple Plain	Nessel	Pipestone	Sanborn	Two Harbors
Lake Crystal	Mapleton	Nevis	Plainview	Sandstone	Tyler
Lake Edward	Mapleview	New Brighton	Plato	Sargeant	Ulen
Lake Elmo	Maplewood	New Germany	Plummer	Sartell	Underwood
Lake Hanska	Marble	New Hope	Plymouth	Sauk Centre	Upsala
Lake Lillian	Marietta	New London	Powers	Sauk Rapids	Vadnais Heights
Lake Park	Marine on St. Croix	New Munich	Preble	Savage	Vasa
Lake St. Croix Beach	Marshall	New Prague	Preston	Scandia Valley	Vergas
Lake Shore	Martin	New Richland	Princeton	Scanlon	Vermillion
Lake View	Marysville	New Scandia	Prinsburg	Sebeka	Verndale
Lake Wilson	May	New Ulm	Prior Lake	Shafer	Vernon
Lakefield	Mayer	New York Mills	Proctor	Shakopee	Vernon Center
Lakeland	Maynard	Newburg	Quincy	Shamrock	Vesta
Laketown	Mazeppa	Newfolden	Ramsey	Sherburn	Victor
Lakeville	McKinley	Newport	Randall	Shetek	Victoria
Lakin	McGrath	Nicollet	Randolph	Shoreview	Villard
Lamberton		Nisswa	Ranier	Shorewood	Virginia
		Nordland	Raymond	Silver Bay	Wabasha
		North Branch	Red Lake Falls	Silver Creek	Wabasso
- Public Employe	ec				

Waconia COUNTIES Pope Battle Lake #542 Comfrey #81 Gary #523 Ramsey Beardslev #57 Cook County Schools Wadena Aitkin Gaylord #732 #166 Becker #726 Wahkon Gibbon #733 Anoka Red Lake Cosmos #461 Belgrade #736 Waite Park Becker Redwood Gilbert #699 Cottonwood #412 Belle Plaine #716 Glencoe #422 Waldorf Beltrami Renville Cromwell #95 Bellingham #371 Walker Benton Rice Glenville #245 Crookston #593 Belview #631 Walnut Grove Big Stone Rock Glenwood #612 Crosby-Ironton #182 Bemidji #31 Waltham Blue Earth Roseau Glyndon-Felton #145 Cyrus #611 Wanamingo St. Louis Benson #777 Brown Gonvick #158 Danube #648 Wanda Bertha-Hewitt #786 Scott Goodhue #253 Carlton Dassel-Cokato #466 Big Lake #727 Warren Carver Sherburn Goodridge #561 Dawson-Boyd #378 Bird Island-Lake Lil-Warroad Cass Sibley Granada-Huntley #460 lian #646 Deer Creek #543 Warsaw Chippewa Stearn Grand Meadow #495 Deer River #317 Biwabik #693 Waseca Steele Grand Rapids #318 Chisago Blackduck #32 Delano #879 Stevens Granite Falls #894 Watertown Clay Blooming Prairie #756 Delavan #218 Swift Waterville Clearwater Greenbush #678 Detroit Lakes #22 Bloomington #271 Todd Watkins Cook Grey Eagle #791 Blue Earth #240 Dilworth #147 Watson Cottonwood Traverse Grove City #464 Borup #522 Dodge Center #202 Waubun Crow Wing Wabasha Grygla #447 Braham #314 Duluth #709 Waverly Wadena Hallock #351 Dakota Brainerd #181 Eagle Bend #790 Wayzata Waseca Halstad #524 Dodge Brandon #207 East Chain #453 Washington Welcome Douglas Hancock #768 East Grand Forks #595 Breckenridge #846 Wells Watonwan Faribault Harmony #228 Brewster #513 Echo #893 Wendell Wilkin Hastings #200 Fillmore Eden Prairie #272 Bricelyn #217 West Concord Winona Freeborn Hawley #150 Brooklyn Center #286 Eden Valley-Watkins West St. Paul Goodhue Wright Hayfield #203 #463 Brooten #737 Westbrook Grant Yellow Medicine Hector #651 Edgerton #581 Browerville #787 Wheaton Hennepin Henderson #734 Edina #273 Browns Valley #801 White Houston Hendricks #402 Elgin-Millville #806 Brownton #421 White Bear Hubbard Hendrum #525 SCHOOL Elk River #728 Buffalo #877 White Bear Lake DISTRICTS Isanti Henning #545 Ellendale #762 Buffalo Lake #647 Willernie Itasca Herman #264 Ada #521 Ellsworth #514 **Buhl-Mountain Iron** Williams Jackson Hermantown #700 Adrian #511 Elmore #219 Willmar Kanabec Heron Lake-Okabena Aitkin #1 Burnsville #191 Ely #696 #330 Wilmont Kandiyohi Akeley #301 Butterfield #836 Emmons #243 Hibbing #701 Windom Kittson Albany #745 Byron #531 Erskine #597 Hill City #2 Winger Koochiching Albert Lea #241 Caledonia #299 Esko #99 Hills-Beaver Creek Winnebago Lac qui Parle Alden-Conger #242 Evansville #208 Cambridge #911 #671 Winona Lake Alexandria #206 Campbell-Tintah #852 Eveleth #697 Hinckley #573 Winsted Lake of the Woods Alvarado #436 Canby #891 Eyota-Dover #533 Hoffman #265 Winthrop Le Sueur Amboy-Good Thunder Fairfax #649 Cannon Falls #252 Holdingford #738 Winton Lincoln Carlton #93 Fairmont #454 Hopkins #270 Annandale #876 Wolf Lake Lyon Cass Lake #115 Faribault #656 Houston #294 Anoka-Hennepin #11 Wolverton Mahnomen Ceylon #451 Farmington #192 Howard Lake-Waverly Appleton #784 Wood Lake Marshall #880 Chaska #112 Fergus Falls #544 Argyle #437 Woodbury Martin Humboldt #352 Chatfield #227 Fergus Falls #935 Woodland Arlington-Green Isle McLeod Hutchinson #423 Chisholm #695 Fertile #599 #731 Worthington Meeker International Falls Chokio #771 Finlayson #570 Ashby #261 Wrenshall Mille Lacs #361 Circle Pines #12 Fisher #600 Askov #566 Wuori Morrison Inver Grove Heights Clara City #126 Floodwood #698 Atwater #341 Wyanett Mower Claremont #201 Foley #51 Audubon #21 Wykoff Isle #473 Murray Clarissa #789 Forest Lake #831 Aurora-Hoyt Lakes Wyoming Ivanhoe #403 Nicollet #691 Clarkfield #892 Fosston #601 Jackson #324 York **Nobles** Austin #492 Clearbrook #161 Franklin #650 Janesville #830 Young America Norman Babbitt #692 Cleveland #391 Frazee #23 Jasper #582 Yucatan Olmsted Badger #676 Climax #592 Freeborn #244 Jeffers-Storden #178 Zimmerman Ottertail Bagley #162 Clinton-Graceville #55 Fridley #14 Zumbrota Jordan #717 Pennington Balaton #411 Cloquet #94 Fulda #505 Pine Karlstad #353 Barnesville #146 Cold Spring #750 Garden City #78 Pipestone Kasson #204 Barnum #91 Coleraine #316 Polk Barrett #262 Columbia Heights #13

#### Statistical Section

Kelliher #36 Kennedy #354 Kensington #209 Kenyon #254 Kerkhoven-Murdock-Sunburg #775 Kiester #222 Kimball #739 Koochiching Co. #363 La Crescent #300 Lake Benton #404 Lake City #813 Lake Crystal #70 Lake Park #24 Lake Superior #381 Lake Wilson-Chandler Lake of the Woods #390 Lakefield #325 Lakeville #194 Lamberton #633 Lancaster #356 Lanesboro #229 Laporte #306 LeCenter #392 LeRoy-Ostrander #499 LeSueur #393 Lester Prairie #424 Lewiston #857 Lindstrom-Chisago Lakes #141 Litchfield #465 Little Falls #482 Littlefork-Big Falls #362 Long Prairie #792 Luverne #670 Lyle #497 Lynd #415 Mabel-Canton #238 Madelia #837 Madison #377 Magnolia #669 Mahnomen #432 Mahtomedi #832 Mankato #77 Maple Lake #881 Mapleton #72 Marietta #376 Marshall #413 Marshall Co. Central School #441 Maynard #127 Mazeppa #809 McGregor #4 McIntosh #603 Medford #763 Melrose #740 Menahga #821 Mentor #604

Middle River #440 Milaca #912 Milan #128 Milroy #635 Minneapolis #1 Minneota #414 Minnesota Lake #223 Minnesota River Vallev #993 Minnetonka #276 Montevideo #129 Montgomery-Lonsdale #394 Monticello #882 Moorhead #152 Moose Lake #97 Mora #332 Morgan #636 Morris #769 Morristown #657 Morton #652 Motley #483 Mound #277 Mounds View #621 Mountain Lake #173 Nashwauk-Keewatin Nett Lake #707 Nevis #308 New London-Spicer #345 New Prague #721 New Richland #827 New Ulm-Hanska #88 New York Mills #553 Nicollet #507 North Branch #138 North St. Paul-Maplewood #622 Northfield #659 Norwood-Young America #108 Ogilvie #333 Oklee #627 Olivia #653 Onamia #480 Orono #278 Ortonville #62 Osakis #213 Oslo #442 Osseo #279 Owatonna #761 Park Rapids #309 Parkers Prairie #547 Paynesville #741 Pelican Rapids #548 Pequot Lakes #186 Perham #549 Pierz #484

Pine City Vo Tech Pine Island #255 Pine River-Backus #117 Pipestone #583 Plainview #810 Plummer #628 Preston-Fountain #233 Princeton #477 Prior Lake #719 Proctor #704 Randolph #195 Raymond #346 Red Lake #38 Red Lake Falls #630 Red Wing #256 Redwood Falls #637 Remer #118 Renville #654 Richfield #280 Robbinsdale #281 Rochester #535 Rockford #883 Roseau #682 Rosemount #196 Roseville #623 Rothsay #850 Round Lake #516 Royalton #485 Rush City #139 Rushford-Peterson Russell #418 Ruthton #584 Sacred Heart #655 St. Anthony #282 St. Charles #858 St. Clair #75 St. Cloud #742 St. Francis #15 St. James #840 St. Louis County #710 St. Louis Park #283 St. Michael-Albertville #885 St. Paul #625 St. Peter #508 Sanborn #638 Sandstone #576 Sartell #748 Sauk Centre #743 Sauk Rapids #47 Sebeka #820 Shakopee #720 Sherburn #456 Silver Lake #425 Sioux Valley #328 Slayton #504 Sleepy Eye #84 Southland #500 South St. Paul #6

South Washington

Spring Grove #297

Spring Lake Park #16

County #833

Spring Valley #237 Springfield #85 Staples #793 Starbuck #614 Stephen #443 Stewart #426 Stewartville #534 Stillwater #834 Strandquist #444 Swanville #486 Taylors Falls #140 Thief River Falls #564 Tower-Soudan #708 Tracy #417 Trimont #457 Truman #458 Twin Valley #526 Tyler #409 Ulen-Hitterdal #914 Underwood #550 Upsala #487 Verdi #408 Verndale #818 Villard #615 Virginia #706 Wabasha-Kellogg #811 Wabasso #640 Waconia #110 Wadena #819 Waldorf-Pemberton #913 Walker #119 Walnut Grove #641 Wanamingo #258 Warren #446 Warroad #690 Waseca #829 Watertown-Mayer #111 Waterville-Elysian #395

Waubun-Ogema-White Earth #435 Wayzata #284 Welcome #459 Wells-Easton #224 West Central #263 West Concord #205 West St. Paul #197 Westbrook #175 Wheaton #803 White Bear Lake #624 Willmar #347 Willow River #577 Windom #177 Winnebago #225 Winona #861 Winsted #427 Winthrop #735 Wood Lake #896 Worthington #518 Wrenshall #100

Wykoff #236

Zumbrota #260

**MISCELLANEOUS** Adams Health Care Center **AFSCME Council 65** Aitkin County Soil and Water Alexandria Lake Area Sanitary District Anoka County Soil and Water Arrowhead Library System Arrowhead Regional Development Association of Minnesota Counties Battle Lake Area Landfill Association Battle Lake Motor Becker Water and Soil Beltrami County Water and Soil Bemidii Regional Interdistrict Council Bemidji Technical College Benton County Water and Soil Benton-Stearns Special Education Co-op Big Stone Water and Soil Blue Earth County Water and Soil Bois De Sioux Watershed District Bovey-Coleraine Joint Tri Plant Commission Braham, Mora, and Pine City Joint Powers Board

Brown County Water and Soil
Brown Nicollet Human Service Board
Carlton County Water and Soil
Carver County Water and Soil
Carver-Scott Co-op Center
Cass County Water and Soil
Cedar River Education Service Co-op
Central Minnesota Education Co-op
Central Minnesota ERDC

Central St. Croix Valley Cable Commission Chisago Water and Soil Chisholm-Hibbing Airport Commission

Circle Pines-Lexington Joint Police Commission

Clay County Water and Soil
Clearwater County Nursing Service
Clearwater County Water and Soil
Clearwater River Watershed District
Cottonwood County Water and Soil
Crookston Development Authority
Crow Wing County Water and Soil
Dakota County Vo Tech

Dakota County Water and Soil
Department of Military Affairs
Des Moines Valley Nursing Service
Detroit Lakes Technical Institute
Dodge Center Water and Soil
Douglas County Water and Soil
Dover-Eyota St. Charles Sanitation
East Central Co-op Center

East Central Regional Development Commission East Central Regional Library

East Grand Forks Technical Institute
East Ottertail Water and Soil
East Polk Water and Soil
Educational Co-op Service Unit
Educational Co-op Service Unit 5
Faribault County Water and Soil

Faribault Martin Watonwan Human Service Bd.

Fergus Falls Special Education Co-op Freeborn County Water and Soil Freshwater Education District

Pillager #116

Pine City #578

Goodhue County Water and Soil Government Training Service Grant County Water and Soil Great River Regional Library Greenway Joint Recreation Association Headwater Nutrition Project Headwaters Regional Development Commission Hennepin County Park Reserve Hennepin County Vo Tech Hiawatha Valley Education District 61-6013 Hubbard County Water and Soil Hudson Sanitary Landfill Authority Inter County Nursing Service Itasca County Water and Soil Joint Powers Board Kanabec County Water and Soil Kandiyohi Water and Soil Kitchigami Regional Library Kittson County Water and Soil Kittson-Marshall Rural Water System Koochiching County Water and Soil Lac Qui Parle County Water and Soil Lac Qui Parle-Yellow Watershed District Lake Agassiz Regional Library Lake Agassiz Special Ed. Co-op Lake County Water and Soil Lake Minnetonka Cable Lake Minnetonka Conservation District Lake of the Woods Water and Soil Leaf River Education District 61-6961 League of Minnesota Cities Lincoln County Water and Soil Local Government Information Systems Long Lake Conservation Center Lyon County Water and Soil Madison Joint Powers District 6011 Mahnomen County Water and Soil Marshall-Beltrami Water and Soil Marshall County Water and Soil Marshall-Polk Water System Martin County Water and Soil McLeod County Water and Soil Meeker County Water and Soil Meeker-Wright County Special Ed. Co-op Metropolitan Airports Commission Metropolitan Council Metropolitan Inter County Association Metropolitan Library Service Agency Metropolitan Mosquito District Metropolitan Sports Facility Commission Metropolitan Transit Commission Metropolitan Water Control Commission Mid State Education District 6979 Middle River-Snake River Watershed District Midwest Special Ed. Co-op District 5 Mille Lacs County Water and Soil Minnesota Association of Urban Counties Minnesota Municipal Utilities Association Minnesota River Valley Special Education 993 Minnesota School District Data Processing Jt. Bd. Minnesota State Sheriffs Association Minnesota Teamster Public & Law Local 320 Minnesota Valley Co-op

Minnesota Valley Regional Library Morrison County Water and Soil Motor Patrol Mower County Water and Soil Multi County Nursing Service New Richland Care Center Nicollet County Water and Soil Nobles County Water and Soil Norman County Water and Soil North Central Suburban Cable Commission North Central Technical College North Country Vocational Co-op Center North Country Library Co-op North Kittson Rural Water System North St. Louis Water and Soil North Suburban Cable Commission Northeast Ed. Co-op Service Unit Northeast Education District 6033 Northeast Metro Technical Institute Northeast Minnesota Office Job Training Northwest ECSU Northwest Hennepin Human Services Northwest Migrant Region Northwest Regional Development Commission Northwest Regional Interdistrict Council Northwest Suburban Cable Community Comm. Olmsted County Water and Soil Ottertail Lakes Area Sewer District Pennington County Water and Soil Pine County Water and Soil Pine Point Exp. School Pine River Sanitary District Pine to Prairie Co-op Center Pioneerland Library System Pipestone County Water and Soil Plainview-Elgin Wastewater District Plum Creek Library System Pope County Water and Soil Prior Lake-Spring Lake Watershed District Public Employees Retirement Association Range Association of Municipalities Red Lake County Water and Soil Red Lake Falls Special Ed. Co-op Red Lake Watershed District Red River Co-op Center Redwood-Cottonwood RCRCA Redwood County Water and Soil Region Five Computer Service Region Five Development Commision Region Nine Regional Development Commission Region Nine South Central ECSU Region One Elementary Secondary Vocational Renville County Water and Soil Rice County Water and Soil Rice Creek Watershed District River Bend Special Service Co-op Rock County Rural Water System Rock County Water and Soil Roseau County Water and Soil Runestone Community Center

Runestone Education District 6014

Sauk Centre West Central Ed. District

Sauk Centre Watershed District

Rural Fire Association

Scott County Water and Soil Sherburne Water and Soil Sibley County Education District #6970 Sibley Water and Soil Six East Regional Development Commission South Central Ed. Co-op Service South Central Minnesota Inter-Lib Exchange South Lake Minnetonka Public Safety Dept. South St. Louis County Water and Soil Southeast Minnesota Ed. Co-op Service Unit Southeast Minnesota Special Education Co-op Southern Minnesota Municipal Power Agency Southwest and West Central Ed. Service Southwest Multi-County Interlibrary Ex. Southwest Regional Development Commission Southwestern Vo-Tech. Spring Grove Ambulance Corp. State Community Colleges State Court Administration Judicial Districts St. Bonifacius-Minnetrista Police Commission St. Cloud Area Planning Organization St. Cloud Metro Transit Commission St. Louis County Northwoods Landfill Authority Stearns County Water and Soil Steele County Water and Soil Stevens County Water and Soil Suburban School Employees #284 Sunnyside Nursing Home Swift County Water and Soil Todd County Water and Soil Township Main Association Traverse County Water and Soil Traverse Des Sioux Regional Library Tri County Co-op Center TSES Planning United Auto Workers University of Minnesota Police Officers Upper Minnesota River Valley Watershed Dist. Upper Minnesota Valley Reg. Dev. Commission Viking Library System Wadena County Water and Soil Wadena Technical Institute Waseca County Water and Soil Washington County Water and Soil Wasioja Special Education Co-op 259 Watonwan Water and Soil West Central Area on Aging West Central ECSU West Central Migrant Region West Hennepin County Human Services West Hennepin Public Safety Department West Lake Superior Sanitation District West Ottertail County Water and Soil West Polk Water and Soil Wilkin County Water and Soil Windom Area Hospital Inc. Winona County Water and Soil Wright Vo Tech Center Yellow Medicine Water and Soil

# Notes

Public Employees Retirement Association of Minnesota
Suite 200 — Skyway Level
514 St. Peter Street
St. Paul, Minnesota 55102
(OFFICE) 612-296-7460
(TOLL FREE) 1-800-652-9026
(FAX) 612-297-2547

Dear Chief Financial Officer:

I am pleased to forward our Comprehensive Annual Financial Report (CAFR) for the year ended June 30, 1990. Our 1989 CAFR was presented a Certificate of Achievement for Excellence in Financial Reporting by the Government Finance Officers Association of the United States and Canada (GFOA). I believe this current report continues to conform with program requirements. I am, therefore, submitting it to the GFOA so that they may determine its eligibility for a certificate.

As in the past, we have prepared suggested financial statement footnote disclosures relating to PERA for inclusion in your financial statements for fiscal year 1990. The suggested footnotes are not intended to be a substitute for judgement by the individual CPA or preparer of your annual financial report.

I hope this information will assist you in preparing your fiscal year 1990 financial statements. Please give a copy of this letter and enclosures to your auditing firm for their use during the annual audit. If either you or your auditor have questions about this material, please call me at (612) 297-3573 or Gary Hovland, Accounting Supervisor at (612) 296-9170.

Sincerely,

PUBLIC EMPLOYEES RETIREMENT ASSOCIATION

Michael Stoffel Manager of Finance

**Equal Opportunity Employer** 

## DISCLOSURE OF PENSION INFORMATION BY STATE AND LOCAL GOVERNMENTAL EMPLOYERS

#### SUGGESTED FOOTNOTE DISCLOSURE

PREPARED BY THE FINANCE DEPARTMENT
OF THE
PUBLIC EMPLOYEES RETIREMENT ASSOCIATION OF MINNESOTA

DECEMBER 7, 1990

This suggested footnote disclosure was prepared by the Finance

Department of the Public Employees Retirement Association of Minnesota.

It is not intended to be a substitute for judgement by the individual

CPA or preparer of the governmental units CAFR, and is not intended to be all inclusive.

EXAMPLE - REPORT OF A GOVERNMENTAL EMPLOYER CONTRIBUTING TO A COST-SHARING MULTIPLE EMPLOYER PERS (MINNESOTA PERA)

#### XX. Defined Benefit Pension Plans - Statewide

#### A. Plan Description

All full-time and certain part-time employees of the City of Anytown are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the Public Employees Retirement Fund (PERF) and the Public Employees Police and Fire Fund (PEPFF) which are cost-sharing multiple-employer retirement plans. PERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated members are covered by Social Security and Basic members are not. All new members must participate in the Coordinated Plan. All police officers, firefighters and peace officers who qualify for membership by statute are covered by the PEPFF. The payroll for employees covered by PERF and PEPFF for the year ended December 31, 1990, was \$\_\_\_\_\_\_ and \$\_\_\_\_\_\_ and \$\_\_\_\_\_\_, respectively; the City's total payroll was \$\_\_\_\_\_\_.

PERA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by State Statute, and vest after three years of credited service. The defined retirement benefits are based on a member's average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for Coordinated and Basic members. The retiring member receives the higher of step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic member is 2 percent of average salary for each of the first 10 years of service and 2.5 percent for each remaining year. For a Coordinated member, the annuity accrual rate is 1 percent of average salary for each of the first 10 years and 1.5 percent for each remaining year. Using Method 2, the annuity accrual rate is 2.5 percent of average salary for Basic members and 1.5 percent for Coordinated members. For PEPFF members, the annuity accrual rate is 2.5 percent for each year of service. For PERF members whose annuity is calculated using Method 1, and for all PEPFF members, a full annuity is available when age plus years of service equal 90.

There are different types of annuities available to members upon retirement. A normal annuity is a lifetime annuity that ceases upon the death of the retiree. No survivor annuity is payable. There are also various types of joint and survivor annuity options

available which will reduce the monthly normal annuity amount, because the annuity is payable over joint lives. Members may also leave their contributions in the fund upon termination of public service, in order to qualify for a deferred annuity at retirement age. Refunds of contributions are available at any time to members who leave public service, but before retirement benefits begin.

#### B. Contributions Required and Contributions Made

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. The City makes annual contributions to the pension plans equal to the amount required by state statutes. According to Minnesota Statutes Chapter 356.215, Subd. 4(g), the date of full funding required for the PERF and the PEPFF is the year 2020. As part of the annual actuarial valuation, PERA's actuary determines the sufficiency of the statutory contribution rates towards meeting the required full funding deadline. The actuary compares the actual contribution rate to a "required" contribution rate. Current combined statutory contribution rates and actuarially required contribution rates for the plans are as follows:

	Statutor	Statutory Rates:		
A STATE OF THE STA	Employees	Employer	Rates	
PERF (Basic &	Y			
Coordinated Plans)	4.47%	4.82%	8.83%	
PEPFF	8%	12%	16.21%	

(Note to preparer of the CAFR: Statutory employee and employer rates for the PERF, as shown above, are calculated by dividing total employee deduction for <u>both</u> plans by covered payroll for <u>both</u> plans. Therefore, the rates shown above are not the same as the rates for <u>each</u> plan shown on the salary deduction reports.)

Total contributions made by the City during fiscal year 1990 were:

	Amou	ints Vac Oil	Percentage of Covered Payroll		
	Employees	Employer	Employees	Employer	
PERF: - NOW THE AND	Bars Bealine	\$ 3	**************************************	%	
PEPFF	\$	\$	%	%	
Totals Totals	8 ha \$ 355 0 0 0 0	\$			

The City's contribution for the year ended June 30, 1990 to the PERF represented \_\_\_\_ percent of total contributions required of all participating entities. For the PEPFF, contributions for the year ended June 30, 1990, represented \_\_\_\_ percent of total contributions required of all participating entities.

(Note to preparer of the CAFR: To calculate your percentage, use a total for the PERF of \$93,865,000 and a total in the PEPFF of \$24,274,000.)

#### C. Funding Status and Progress

#### 1. Pension Benefit Obligation

The "pension benefit obligation" is a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases and step-rate benefits, estimated to be payable in the future as a result of employee service to date. The measure, which is the actuarial present value of credited projected benefits, is intended to help users assess PERA's funding status on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits when due, and make comparisons among Public Employees Retirement Systems and among employers. PERA does not make separate measurements of assets and pension benefit obligation for individual employers.

The pension benefit obligations as of June 30, 1990, are shown below:

(In Thousands)		PERF	PEPFF
Total pension			
benefit obligation	,	\$4,089,960	\$657,453
Net assets available			
for benefits, at cost			
(Market Values for			
PERF = \$3,547,243;			
PEPFF = \$803,320)		3,250,157	739,068
Unfunded (assets in			
excess of) pension			
benefit obligation		\$ 839,803	\$(81,615)

The measurement of the pension benefit obligation is based on an actuarial valuation as of June 30, 1990. Net assets available to pay pension benefits were valued as of June 30, 1990.

#### 2. Changes in Actuarial Methods and Benefit Provisions.

For the fiscal year 1990 actuarial valuation, the PERA Board of Trustees approved the use of new withdrawal rates. The change was made to reduce, if not eliminate, the series of large, annually recurring actuarial losses in the last few years due to lower than expected terminations.

With the adoption of new withdrawal rates, the pension benefit obligation increased \$59,942,000 in the PERF and \$6,978,000 in the PEPFF.

#### D. Ten-Year Historical Trend Information

Ten-year historical trend information is presented in PERA's Comprehensive Annual Financial Report for the year ended June 30, 1990. This information is useful in assessing the pension plan's accumulation of sufficient assets to pay pension benefits as they become due.

#### E. Related Party Investments

As of June 30, 1990, and for the fiscal year then ended, PERA held no securities issued by the City or other related parties.