



May 1995

# Regional *Report*

## Performance Evaluation Report

---

for the  
Year ended  
December 31, 1994

HT  
394  
.T9  
M482  
1994



Pursuant to Minn. Stat. 473.13  
Subd. 1a

Metropolitan Council  
Regional Administration & Planning

---

# Performance Evaluation Report

for the Year ended December 31, 1994



Mears Park Centre 230 East Fifth Street St. Paul, Minnesota 55101-1634 (612) 291-6359 Metro Info Line 229-3780 TDD/TTY 291-0904



# 1994 PERFORMANCE EVALUATION REPORT

## TABLE OF CONTENTS

I.	Background/Summary .....	1
II.	1994 Council Work Program Objectives	
	ECONOMIC GROWTH	
	Research .....	3
	Planning and Policy Development .....	4
	Implementation .....	5
	EFFICIENT AND EFFECTIVE USE OF RESOURCES IN THE REGION	
	Research .....	6
	Planning and Policy Development .....	7
	Implementation .....	7
	ENVIRONMENTAL QUALITY	
	Research .....	10
	Planning and Policy Development .....	11
	Implementation .....	11
	HEALTHY COMMUNITIES	
	Research .....	13
	Planning and Policy Development .....	14
	Implementation .....	16
III.	Preliminary 1994 Financial Information .....	17

RECEIVED

MAY 26 1995

LEGISLATIVE REFERENCE LIBRARY  
STATE OFFICE BUILDING  
ST. PAUL, MN 55155

## BACKGROUND/SUMMARY

This 1994 Performance Evaluation Report is structured differently than that of previous years. For the first time, the Metropolitan Council's Summary Budget prepared for 1994 showed planned level of effort broken down by Regional Blueprint goals (economic growth, efficient resource use, environmental quality, and healthy communities). Each of these goals were divided into 1994 projects by the staff functional areas of Research, Planning and Policy Development, and Implementation.

Area Agency on Aging projects were not included in the 1994 budgeted level of effort and also are not included in this report. In 1993, the Metropolitan Council decided to relinquish its designation as the Area Agency on Aging. During 1994, the Area Agency on Aging spun off from the Metropolitan Council to become a not-for-profit entity performing the same functions it had performed when it was part of the Metropolitan Council.

This report covers only the *Projects* of the "old" Metropolitan Council along with the *Planned Results* and the *Actual Results/Outputs*. Preliminary unaudited 1994 financial information is included in a report appendix. The performance evaluation report for 1995 will cover the "new" Metropolitan Council (i.e. incorporate Wastewater Services, Transit Operations, Transit Development, and Metro Mobility).

The 68 projects included in this report had 88 planned results and/or outputs attached to them. Each listed "Actual Result/Output" is classified into one of 4 categories:

- Achieved -- planned projects/results/outputs were accomplished in 1994
- In Process -- planned projects/results/outputs were not fully accomplished in 1994
- Postponed -- planned projects/results/outputs were put off until 1995 or later
- Deleted -- planned projects/results/outputs were eliminated from the work program

The actual results and/or outputs break down as follows<sup>1</sup>:

ACHIEVED	IN PROCESS	POSTPONED	DELETED
28	34	15	19

Six factors explain the low number of planned projects/results which were fully achieved in 1994:

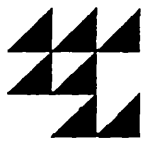
1. Staff reductions in critical areas of expertise.
2. Staff resources needed for longer than planned in order to complete and gain approval of the Regional Blueprint.
3. Activities necessary to begin implementation of the Metropolitan Reorganization Act of 1994 [which established a new organizational structure and incorporated the former Metropolitan Waste Control Commission (MWCC), Metropolitan Transit Commission (MTC), and Regional Transit Board (RTB) into the Metropolitan Council].
4. Projects/planned results eliminated either because the MWCC/RTB were abolished or because the Council's solid waste activity responsibilities were transferred to the State's Office of Environmental Assistance.
5. Certain projects/planned results were, by their very nature, not achievable in one calendar year.
6. Certain projects/planned results were, by their very nature, dependent on factors at least partially outside of the Council's control as to whether they would be achieved.

<sup>1</sup>

The table totals 96 items because: 1) four projects had actual results, but no planned results were listed in the 1994 budget Level of Effort section; 2) In the solid waste area, three planned results were treated as both "achieved" and "deleted" and one planned result was treated as "in process" and "deleted" (see pages 11 - 12).

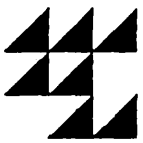
The major 1994 accomplishment of the Metropolitan Council was the completion and approval of the Regional Blueprint. They also began establishing various programs (e.g. Homechoice and Housing Assistance Loan Program) which will help accomplish the Regional Blueprint goals. In addition, the Metropolitan Council fulfilled the regulatory and statutory requirements governing their activity.

If you have any questions about the information in this report, please contact Richard Johnson, Associate Regional Administrator, at 291-6454.



---

## 1994 COUNCIL WORK PROGRAM OBJECTIVES



---

# ECONOMIC GROWTH

## ECONOMIC GROWTH

### RESEARCH

<i>PROJECTS</i>	<i>PLANNED RESULTS/OUTPUTS</i>	<i>ACTUAL RESULTS/OUTPUTS</i>
<p>1. Identify ways to share costs and benefits to increase overall regional economic vitality.</p> <p>2. Select metropolitan area measures, monitor outcomes and analyze effectiveness.</p>	<p>1. First stage research completed and information available.</p> <p>2. Issue performance monitoring results.</p>	<p>1. <b>In Process.</b> Industrial cluster study initiated in partnership with University's Humphrey Institute. Active involvement of both public &amp; private sectors. Study completion scheduled for May 1995.</p> <p>2. <b>In Process.</b> Performance measures proposal being reviewed by Metropolitan Council Regional Administration and Planning management.</p>
<p>3. Relate regional infrastructure to economic development, beginning with an inventory and needs analysis of telecommunications infrastructure.</p> <p>4. Evaluate telecommunications approaches in transportation.</p> <ul style="list-style-type: none"> <li>- Telecommuting analysis</li> <li>- Intelligent Vehicle Highway System (IVHS) evaluation</li> </ul>	<p>3. Assessment of federal regulations and inventory of existing and planned telecommunications infrastructure, both public and private, and comparison of this region with other regions.</p> <p>4a. Evaluation of telecommuting potential costs/benefits and determination of next steps.</p> <p>4b. IVHS Demonstrations.</p>	<p>3. <b>Postponed.</b> Inventory delayed due to bigger effort on 800 MHz radio project. Included in 1995 work program as major project.</p> <p>4a. <b>Deleted.</b></p> <p>4b. <b>In Process.</b> Operational demonstration of Travel Link: I-394 (e.g. kiosks set up where passengers can check and find out exactly when the public transportation bus <u>will</u> arrive) started in 1994. Smart DARTS (e.g. use of automated scheduling and dispatching software) is scheduled to start in 1995.</p>



**PLANNING AND POLICY DEVELOPMENT**

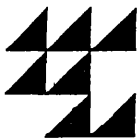
<i>PROJECTS</i>	<i>PLANNED RESULTS/OUTPUTS</i>	<i>ACTUAL RESULTS/OUTPUTS</i>
5. Airport system planning	5. Develop north-south runway ordinance	5. <b>Postponed</b> . City of Bloomington stopped process for north-south runway ordinance because of corollary Runway 4-22 extension issue.
6. Major airport planning	6a. Annual Contingency Assessment Report (required under M.S. § 473.155)	6a. <b>Achieved</b> . Approved by Metropolitan Council February 17, 1994 for forwarding to the Minnesota Legislature
	6b. Major airport protection study	6b. <b>In Process</b> . First phase completed for new airport site. First phase underway for MSP cities.
7. Goods movement/intermodal facilities	7. Assess intermodal facility (i.e. truck/train terminal) needs	7. <b>In Process</b> . Draft of report assessing intermodal facility needs to be sent to Metropolitan Council in February 1995.
8. High Speed Rail		8. <b>Postponed</b> . Project, which Metropolitan Council would have monitored, was not started in 1994.
9. Economic development/economic impacts	9. Assess economic impacts of airports	9. <b>In Process</b> . Induced development (development occurring as a result of an airport being sited at a location) issues resolved in Dakota County at potential new airport site; work in Wisconsin on induced development issues is in progress. Impact on the regional economy to be discussed at business roundtable February 1995.
10. Outstate highway linkages		10. <b>In Process</b> . Elements of outstate highway included in assessment of economic impacts of airports.
11. Complete Regional Blueprint	11. Revised goals and policies related to regional land use.	11. <b>Achieved</b> . Metropolitan Council adopted Regional Blueprint September 22, 1994
12. Complete Fully Developed Area Study	12. Fully Developed Area Study for legislature.	12. <b>Achieved</b> . Fully Developed Area Study <i>Keeping the Twin Cities Vital</i> submitted to Legislature February 15, 1994.

### PLANNING AND POLICY DEVELOPMENT

PROJECTS	PLANNED RESULTS/OUTPUTS	ACTUAL RESULTS/OUTPUTS
13. Preparation of a new sewer policy plan.	13a. Pre-drafting notice; issues identified.	13a. <b>In Process.</b> Prepared a preliminary list of issues to be addressed in a water quality management plan.
	13b. Issue papers with options prepared.	13b. <b>Postponed.</b>
14. Work with Jobs & Training staff, public and private job developers, business leaders, education, etc. to recommend changes in training the workforce and identify strategies to increase employment opportunities for the long term unemployed.	14a. Collaborative program established with state and local officials and non-profits.	14a,b,c. <b>Postponed.</b> Refocused as second phase of industrial cluster project. Will begin in May/June, 1995.
	14b. Research completed.	
	14c. Additional strategies developed.	

### IMPLEMENTATION

15. Prepare frequency allocation plan that governs access to 800 MHz channels.	15. FCC enforces moratorium on channel applications in metro area.	15. <b>In Process.</b> Channels on 800 MHz radio band protected for regional use until June 30, 1995.
16. Develop transition plan for migration to 800 MHz system. Cost out committee alternatives and analyze efficiency, performance and economy of each alternative.	16a. Planning committee selects and prepares for transition to most cost-effective and spectrum efficient use of 800 MHz channels.	16a,b. <b>In Process.</b> (1) Draft system plan to be completed in early 1995. (2) A legislative position paper and prepared legislation will be introduced in the 1995 session.
	16b. Initial efforts to identify private funding for committee's recommended system.	
17. Convene businesses and educators to identify future education/training needs in a changing job market and with a diverse labor force.	17a. Conduct a series of forums around the region in collaboration with public schools and HECB.	17a,b. <b>Postponed.</b> Refocused as part of second phase of industrial cluster project. Will begin fall, 1995.
	17b. Develop regional inventory of educational efforts responding to a changing job market.	
18. Develop partnerships with emerging sub-regional economic alliances & local governments to promote differing local advantages of different parts of the region.	18a. Partnerships established.	18a. <b>In Process.</b> Partnerships established with International group, Minneapolis Chamber, and East Metro Development group.
	18b. Strategies initiated in sub-regions.	18b. <b>In Process.</b> Beginning work on partnerships connected to redevelopment of polluted sites.



---

## EFFICIENT AND EFFECTIVE USE OF RESOURCES IN THE REGION

## EFFICIENT AND EFFECTIVE USE OF RESOURCES IN THE REGION

### RESEARCH

RESEARCH		
PROJECTS	PLANNED RESULTS/OUTPUTS	ACTUAL RESULTS/OUTPUTS
19. Road/Congestion Pricing	19. Complete road pricing study	19. <b>Achieved.</b> <i>Congestion/Road Pricing Study Metropolitan Area of Minneapolis and St. Paul</i> done June 1994 for Metropolitan Council, Minnesota Department of Transportation and the University of Minnesota - Center for Transportation Studies.
20. Travel Behavior/travel forecasting	20. Develop new travel forecast	20. <b>In Process.</b> Travel forecast model completed in 1994. During 1995, a 2015 forecast will be done.
21. Collect information on current parks use and assess demand for parks improvements	21. Development of a project priority list for allocation of funds targeted to improvements in regional parks.	21. <b>In Process.</b> Project underway but completion delayed to coordinate with policy plan revision schedule and available resources in 1995-96.
22. Performance auditing demonstration.	22a. Best practices report on Street Sweeping.	22a. <b>Achieved.</b> Published Street Sweeping Report. Report used to help make the case for best practices approaches in state government. Report also used to help pass legislation requiring Office of Legislative Auditor to do "best practices" reviews of selected areas.  Worked with 9 cities, 1 township, 1 county, and the Minnesota Department of Transportation and wrote grant proposal for a <i>Multi-Jurisdiction Road Maintenance Recovery Operation</i> . Minnesota Board of Government Innovation and Cooperation awarded a \$94,000 grant to carry out the proposal.
	22b. Complete research on Building Inspections and an additional city service.	22b. <b>Deleted.</b> Instead, legislatively mandated [1994 Minn. Laws Chapter 577] study of housing redevelopment and rehabilitation costs and benefits chosen as next Best Practices project.

### PLANNING AND POLICY DEVELOPMENT

#### PROJECTS

#### PLANNED RESULTS/OUTPUTS

#### ACTUAL RESULTS/OUTPUTS

23.	Continue Library study.	23. Library Advisory Committee study will make recommendations to Council and legislature on appropriate regional capital investment policy for library building and equipment.	23. <b>Achieved.</b> Two reports completed by June 30, 1994: <u>Inventory of Libraries</u> and <u>Libraries in a World of Information</u> (recommendations from Library Task Force).
-----	-------------------------	---	--

### IMPLEMENTATION

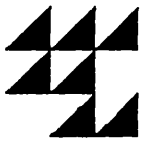
24.	ISTEA implementation/Metropolitan Planning Organization facilitation	24a. Select Surface Transportation Program/Congestion Mitigation and Air Quality and other ISTEA projects	24a. <b>Achieved.</b> At the September 8, 1994 meeting the Metropolitan Council approved the selected projects for inclusion in the 1995 - 1997 Transportation Improvement Program
		24b. Develop 1995-97 TIP	24b. <b>Achieved.</b> At the September 8, 1994 meeting the Metropolitan Council approved the 1995 - 1997 Transportation Improvement Program and found it in conformance with the 1990 amendments to the Federal Clean Air Act.
		24c. Develop Unified Planning Work Program	24c. <b>Achieved.</b> At the October 13, 1994 meeting the Metropolitan Council approved the 1995 Transportation Unified Planning Work Program for the Twin Cities Metropolitan Area (UPWP). The UPWP includes work proposed by the Metropolitan Council, the Minnesota Department of Transportation, Metropolitan Airports Commission, and the Minnesota Pollution Control Agency. Under the U.S. DOT rules and regulations, the Metropolitan Council is responsible for preparation and endorsement of the program.
25.	RALF program administration	25. Annual Right-of-way Loan Acquisition Fund report	25. <b>Achieved.</b> Status report was presented at the August 10, 1994 Transportation Committee meeting. A zero amount levy was adopted for the fund.
26.	Transportation financing	26a. Review Regional Transit Board Implementation Plan	26a. <b>Deleted.</b> 1994 Minn. Laws Chapter 628 Art. 2 Sec. 4 eliminated the Regional Transit Board effective October 1, 1994. Their functions became part of the Metropolitan Council.
		26b. Review Metropolitan Airport's Commission CIP (as called for under M.S. § 473.171 and M.S. § 473.181)	26b. <b>Achieved.</b> The Metropolitan Council on February 3, 1994 approved the MAC 1994 CIP.
		26c. Approval of access controlled highways (as called for under M.S. § 473.167 subd. 1)	26c. <b>Achieved.</b> The Metropolitan Council on September 22, 1994 approved the construction of Trunk Highway 610 as a four-lane controlled access freeway as described in the final Environmental Impact Statement.

# IMPLEMENTATION

PROJECTS	PLANNED RESULTS/OUTPUTS	ACTUAL RESULTS/OUTPUTS
<p>27. Shift emphasis to local planning assistance.</p> <p>28. Conduct expedited reviews of comprehensive plan amendments which encompass all Council core areas.</p>	<p>27. Streamlined referrals process with integrated criteria and standards for timely Council reviews</p> <p>28. Assist cities in incorporating core issue areas and sub-regional approaches in their comprehensive plans</p>	<p>27. <b>Achieved.</b> Staff group reviewed process, changed procedures. Including 120 comprehensive plan amendments, 296 referrals were received during 1994. Had a number of pre-discussions [e.g., Scott County; Elko-New Market, Eden Prairie, Maple Grove, Ramsey].</p> <p>28. <b>In Process.</b> 120 local comprehensive plan amendments were received during 1994. Over 70 % of them were fully processed during 1994.</p>
<p>29. Review and approve agencies' financial plans.</p> <p>30. Review operating and capital budgets for policy consistency and cost-effectiveness.</p> <p>31. Issue debt for approved facilities.</p> <p>32. Identify revenue needs and resources.</p> <p>33. Report to Legislature on state of regional finance.</p>	<p>29. Regional services financed and delivered consistent with Council plans.</p> <p>30. Areas where agencies can be more cost-effective identified.</p> <p>31. Debt issued/refunded at low cost.</p> <p>32. Revenue needs for regional services projected and alternative resources analyzed. Investments managed for high return.</p> <p>33. Regional financial information analyzed for legislature.</p>	<p>29. <b>Deleted.</b> 1994 Minn. Laws Chapter 628 Art. 2 Sec. 4 eliminated the Metropolitan Waste Control Commission and Metropolitan Transit Commission effective July 1, 1994, and the Regional Transit Board effective October 1, 1994. Their functions became part of the Metropolitan Council.</p> <p>30. <b>Deleted.</b> 1994 Minn. Laws Chapter 628 Art. 2 Sec. 4 eliminated the Metropolitan Waste Control Commission and Metropolitan Transit Commission effective July 1, 1994, and the Regional Transit Board effective October 1, 1994. Their functions became part of the Metropolitan Council. Areas for greater cost effectiveness will be identified and implemented as part of the transition process during which the agencies' operations are combined.</p> <p>31. <b>Achieved.</b> \$11.72 million refunding bonds sold in January at under 5 % interest rate. \$5.05 million GO park bonds sold in November at under 5 % interest rate. \$10 million GO transit bonds sold in November at under 5.6 % interest rate.</p> <p>32. <b>Achieved.</b> 1994 interest income exceeded \$2.2 million. At year-end, over 1/4 of total investments (based on cost) were for under 1 month.</p> <p>33. <b>Achieved.</b> Metro agencies biennial financial report submitted to legislature December 15, 1994.</p>

# IMPLEMENTATION

PROJECTS	PLANNED RESULTS/OUTPUTS	ACTUAL RESULTS/OUTPUTS
34. Performance Auditing Reporting.	<p>34a. Continue newsletter for local governments on shared, cost efficient service delivery.</p> <p>34b. Increase work with counties.</p>	<p>34a. <b>Achieved.</b> <i>Sound Ideas</i> Newsletters published in June and December 1994. The newsletters were sent to a list of about 700 persons in service organizations (e.g. local officials, police departments, fire departments, etc.)</p> <p>34b. <b>Achieved.</b> Worked with 9 cities, 1 township, 1 county and the Minnesota Department of Transportation and wrote grant proposal for a <i>Multi-Jurisdiction Road Maintenance Recovery Operation</i>. Minnesota Board of Government Innovation and Cooperation awarded a \$94,000 grant to carry out the proposal.</p>
35. Lake Minnetonka Project and Mandate Waiver.	<p>35a. Complete work with communities, write grant proposal and receive grant.</p> <p>35b. Develop proposals on waiver of selected local mandates as identified by cities and counties.</p>	<p>35a. <b>In Process.</b> Grant proposals prepared.</p> <p>35b. <b>In Process.</b> Reviewed waiver requests.</p>
36. Multi-District School space planning. [Work with clusters of school districts, cities, and Dept. of Education in developing sub-regional plans for current and proposed school space.]	<p>36a. Multi-district space plans developed with cities.</p> <p>36b. Bond proposals follow state requirements.</p> <p>36c. Increased public participation.</p> <p>36d. More cooperative relationships among cities, school districts, and state Department of Education</p>	<p>36a-d. <b>Deleted.</b> No action taken in 1994 and none planned for 1995.</p>
37. Monitoring of the Metropolitan Waste Control Commission.	<p>37a. Review of major change to MWCC's Implementation Plan.</p> <p>37b. Liaison with MWCC staff and Chair.</p>	<p>37a. <b>Achieved.</b> In July 1994 the Council reviewed and authorized an interim Capital Improvement Program for Wastewater Services. During the summer and fall, the Council reviewed projects proposed for inclusion in the five year Capital Improvement Plan and after a public hearing authorized a limited Capital Improvement Program that is based on limiting future rate increases in sewer use charges.</p> <p>37b. <b>Deleted.</b> 1994 Minn. Laws Chapter 628 Art. 2 Sec. 4 eliminated the Metropolitan Waste Control Commission effective July 1, 1994.</p>



---

# ENVIRONMENTAL QUALITY



## ENVIRONMENTAL QUALITY

### RESEARCH

RESEARCH		
PROJECTS	PLANNED RESULTS/OUTPUTS	ACTUAL RESULTS/OUTPUTS
38. Assess the water quality of the metropolitan area with the assistance of lake water quality volunteer network.	38. Involvement of 20% of Watershed Management Organizations (WMOs) in data collection through volunteer program.	38. <b>Achieved.</b> Collected water samples from lakes in 35 % of the WMOs.  Completed a report reporting and analyzing the data. Data available on STORET, the federal water quality data system.  Data given to cities and watershed managers.
39. Prepare a water quality management plan for the Metropolitan Area that assesses existing impacts of runoff on the Mississippi and St. Croix Rivers and prescribes target pollution loads for each individual watershed.	39a. Methodology for target pollution load evaluation.	39a. <b>In Process.</b> Staff has begun negotiations with a number of WMOs to set up a stream flow and water quality monitoring program to assist in establishing target pollution loads.  The Council developed a grant program for non-point source pollution abatement and made 15 grants totalling about \$1 million to local and regional governments and non-profit organizations.
	39b. Watershed models developed.	39b. <b>Postponed.</b> Because of the downsizing of the agency and specific reduction in the staffing of the unit, watershed models have not been developed or evaluated.
	39c. Database created.	39c. <b>In Process.</b> Staff has begun the creation of a database, including land cover, water bodies, and watershed boundaries.
	39d. River models evaluated.	39d. <b>Postponed.</b> Because of the downsizing of the agency and specific reduction in the staffing of the unit, river models have not been developed or evaluated.

**PLANNING AND POLICY DEVELOPMENT**

**PROJECTS**

**PLANNED RESULTS/OUTPUTS**

**ACTUAL RESULTS/OUTPUTS**

40. Research the long-term effectiveness of runoff management practice.	40. Set up the Lake MacCarrons Projects.	40. <b>In Process.</b> (1) Grant agreement with Minnesota Pollution Control Agency signed; (2) Monitoring stations were installed; (3) sediment samples were collected; (4) Staff positioned to document effectiveness of treatment system beginning with the first snowmelt in early 1995 and continuing through 1996.
41. Develop a revised plan to improve waste management by using waste generation forecasts and information available on regional waste sharing and solid waste management governance.	41. Complete revised solid waste policy plan.	41. <b>Deleted.</b> 1994 Minn. Laws Chapter 639 Article 5 Section 2 transferred this responsibility to State Office of Environmental Assistance effective July 1.
42. Develop and implement a plan to reduce runoff impact on the Minnesota River within the Metropolitan Area.	42. Plans for Carver, Chaska, Bevens and Sand Creeks.	42. <b>In Process.</b> (1) Established target pollution loads for each of the watersheds; (2) Modelled alternative methods of achieving target pollution loads through best management practices applied to land or through runoff detention; (3) Used the Environmental Protection Agency's water quality model for the Minnesota River to determine effects of pollution loads on the Minnesota River.

**IMPLEMENTATION**

43. Conduct solid waste policy reviews	<p>43a. Review permit or renewal of permits for three major facilities and several transfer stations.</p> <p>43b. Review of comprehensive plans, EAW/EIS, and permits.</p>	43a,b. <b>Achieved/Deleted.</b> Reviews completed and submitted prior to July 1. 1994 Minn. Laws Chapter 639 Article 5 Section 2 transferred this responsibility to State Office of Environmental Assistance effective July 1, 1994
--	--	---

# IMPLEMENTATION

## PROJECTS

## PLANNED RESULTS/OUTPUTS

## ACTUAL RESULTS/OUTPUTS

44. Administer the Abatement Account programs to improve the effectiveness and efficiency of recycling and waste reduction programs in the region.

45. Work closely with the metropolitan counties, law makers and private program operators to achieve regional waste sharing and joint public education.

46. Initiate programs to achieve No Adverse Impact Goal.

47. Provide technical assistance to cities to ensure a reliable source of potable water through supporting the Mississippi River Defense Network

48. Provide technical assistance to cities to ensure a reliable source of potable water through reviewing local water supply plans.

44. Develop partnerships with majority and minority communities to develop programs and information materials that will increase recovery of recyclable by 10 percent and halt the growth in the waste stream.

45. A workable waste sharing agreement with the counties and private sector and work legislative changes to remove barriers to efficient use of regional facilities.

46. Water Supply Guidelines

47. Creation of a multi-entity Defense network for the Mississippi River.

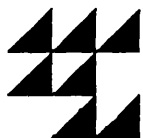
44. **Achieved/Deleted.** Abatement account grants/contracts administered until July 1, 1994 Minn. Laws Chapter 639 Article 5 Section 2 transferred this responsibility to State Office of Environmental Assistance effective July 1, 1994.

45. **In Process/Deleted.** 1994 Minn. Laws Chapter 639 Article 5 Section 2 transferred responsibility to State Office of Environmental Assistance effective July 1, 1994. Solid Waste Management Coordinating Board (SWMCB) issued a report *Statement of Need* in December 1994 which lays out steps to be taken over the next 3 years, including entering into waste sharing agreements. [NOTE: The SWMCB is made up of representatives from the seven Metropolitan Area counties.]

46. **Achieved.** (1) Water supply guidelines were published and distributed to all cities. (2) Staff held or participated in forums to explain the guidelines to city officials and to discuss the legislative requirements.

47. **In Process.** In 1994 the concept of a Mississippi River Defense Network was further developed and an outline for future action defined: (1) A steering committee met to define network goals, structure and work items; (2) An application to obtain a technical studies grant from LCMR was prepared and was successfully received, with a recommendation for a legislative appropriation to begin in July, 1995; (3) A second full organizational conference was held in October, 1994, to get network validation of the work program and further direction; (4) An oversight committee has replaced the original steering committee and will take on the next level of implementing the network.

48. **In Process.** Staff conducted a "mid-term" survey [to remind cities of the requirement and assist the Council in planning for staff resources to conduct the reviews] to determine progress with the preparation of local water supply plans which must be done by January 1996.



---

# HEALTHY COMMUNITIES

## HEALTHY COMMUNITIES

### RESEARCH

RESEARCH		
PROJECTS	PLANNED RESULTS/OUTPUTS	ACTUAL RESULTS/OUTPUTS
49. Develop marketing and user information data base.	49. Establish user needs and determine effective allocation criteria.	49. <b>Postponed.</b> Marketing plan and user research delayed to 1995-96 in conjunction with policy plan revision and available resources.
50. Investigate methods for applying sub-regional and urban design concepts to local and regional planning.	50. Information and technical assistance on: <ul style="list-style-type: none"> <li>• Planning methods for protecting the quality and viability of natural resources</li> <li>• Urban design approaches that use natural features to structure and focus development/redevelopment</li> <li>• Multi-community urban design approaches for using metro services and facilities to improve neighborhoods and ensure cost-effective systems.</li> </ul>	50. <b>Deleted.</b> Staff resources were not available when expected because of delay in completing the Regional Blueprint project. Concepts are being integrated into 1995 Regional Blueprint implementation projects such as cluster plans and housing implementation, as appropriate, rather than being carried over as a discrete project.
51. Identify neighborhoods and census tracts where property values are declining using data from the seven county assessors offices.	51. Analyze the changes and causes in declining property values and map residential property value trends.	51. <b>In Process.</b> Staff worked with county assessors' data. Good information at community level. Geographic Information System (GIS) parcel data needed in order to reliably identify declining property values. GIS parcel data will be developed in 1995.
52. Monitor and analyze housing market trends [including homes values, rents and distribution of subsidized housing in the region].	52. A community housing profile that identifies the ranges of home prices and types in all urban communities and analyzes market intervention strategies needed.	52. <b>Achieved.</b> (1) Housing profile developed [includes assessors' data and current rent data from the <i>Apartment Guide</i> ]; (2) Draft housing price study completed; (3) Annual housing cost report published; (4) Subsidized housing data being updated.

**PLANNING AND POLICY DEVELOPMENT**

<b>PROJECTS</b>	<b>PLANNED RESULTS/OUTPUTS</b>	<b>ACTUAL RESULTS/OUTPUTS</b>
53. Long-range transportation needs (all modes) studies	53a. Issues analysis for policy plan' revision.	53a. <b>In Process.</b>
	53b. "Minor arterial" needs study	53b. <b>Postponed.</b> Currently scheduled to be completed July 1995. NOTE: An example of a "minor arterial" would be University Avenue.
54. Transportation corridor studies	54. Make Central Corridor decision on preferred alternative.	54. <b>In Process.</b> Discussions pending between MN/DOT, Ramsey County, and Hennepin County. Study of Central Corridor LRT's economic development potential completed.
55. Transit/travel demand management	55. Restructure transit governance	55. <b>Achieved.</b> Former Regional Transit Board staff and Metropolitan Transit Commission staff incorporated into new Metropolitan Council structure under either Transportation and Transit Development, Transit Operations, or Metro Mobility.
56. Transportation/land use coordination		56. <b>In Process.</b> 1994 work consisted of providing input to the development of the Regional Blueprint document.
57. Air quality/congestion management	57a. Develop congestion management system plan	57a. <b>Postponed.</b> Work project required to be completed by October 1995. Workplan for the system plan has been submitted to the Federal Highway Administration.
	57b. Revise Air Quality control plan	57b. <b>Postponed.</b> Minnesota Pollution Control Agency (MPCA) dictates what is the Air Quality control plan -- regional air quality is a component of that plan. MPCA did not want a 1994 revision of the regional component.  Development of amendment to State of Minnesota implementation plan to amend air quality rules as required by Federal 1990 Clean Air Act amendments, however, was done.
58. Identify trails for development and associated costs.	58. Regional trail system plan	58. <b>In Process.</b> Completion delayed to coordinate with policy plan revision schedule and available resources in 1995-1996

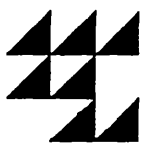
# IMPLEMENTATION

PROJECTS	PLANNED RESULTS/OUTPUTS	ACTUAL RESULTS/OUTPUTS
59. Convene housing finance groups, affected cities and neighborhood groups to develop a regional strategy for targeting resources to declining areas and to preserve those areas in need of intervention.	59. A regional strategy to preserve current investment in housing, to revitalize declining neighborhoods and to develop targets for regional investment.	59. <b>In Process.</b> Met with groups and cities as part of the study of housing rehabilitation and redevelopment costs and benefits called for by 1994 Minn. Laws Chapter 577.
60. Work with clusters of cities or county staff to identify local housing needs.		60. <b>In Process.</b> Cluster discussions in Maple Grove area, Eden Prairie area, South St. Paul area, Roseville area, and Coon Rapids area to identify appropriate activities including profile index and barriers. Analysis work mostly completed. Also, work was done on capacity building to deliver affordable housing.
61. Assist clusters of cities or county staff in developing strategies for increasing affordable housing, including identifying housing programs and help in securing project financing.	61. Local housing plans and strategies designed to increase the supply of affordable housing for at least 2 counties or sub-regional community clusters.	61. <b>In Process.</b> (1) Affordable housing strategy discussions with Maple Grove, Eden Prairie, Dakota County and Scott County communities. Maple Grove administration close to kick off; (2) Developed credit enhancement program.
62. Administer Metro HRA Housing Loan Program	62. Provide up to \$495,000 in Section 8 operating reserves for housing investments in the region.	62. <b>In Process.</b> The Metropolitan Council authorized a Housing Assistance Loan Program to encourage the development of affordable housing throughout the seven-county metropolitan area. The loan program will be funded from reserves generated by the operation of the Metropolitan Council's federal Section 8 housing program. Up to \$500,000 in monies from the Section 8 operating reserve account will be made available to support local affordable housing initiatives in those metropolitan-area jurisdictions within which the Metropolitan Council directly administers a Section 8 housing program. Applications for funds are to be received by February 10, 1995.  The Metropolitan Council developed a proposal for and worked for passage of M. S. § 473.197 legislation. M. S. § 473.197 (1994) authorizes the Metropolitan Council to establish a housing bond credit enhancement program. The Council will pledge its full faith and credit and taxing powers to back up to \$20 million of locally issued qualified housing bonds. The bonds must be payable from revenues from the projects financed under the program or from income of the authorities that participate in the program (including earnings on any reserves established for the program). Projects backed by the Council's credit must serve the elderly or individuals and families with incomes not greater than 60 percent of the median family income (60 percent of median family income for a family of four is \$30,600). Applications from local authorities (with housing and redevelopment authority powers under Minnesota Statutes Chapter 469) are due by March 24, 1995.

# IMPLEMENTATION

PROJECTS	PLANNED RESULTS/OUTPUTS	ACTUAL RESULTS/OUTPUTS
63. Facilitate discussions with public and private sector providers of transportation services, job development and placement and housing production/financing to develop a proposal to link jobs, housing and transportation.	63. Demonstration project to link jobs, housing and transportation.	63. <b>In Process.</b> (1) Discussions with Ramsey Action Programs and private businesspersons; (2) Metropolitan Council will provide \$25,000 for the project; (3) Request for proposals and interviews; (4) Consultant selected and contract executed.
64. Administer Section 8 Self Sufficiency, special needs and other programs: [Operation Bootstrap, Project Based Transitional Housing, Family Homeless, Mentally Ill Homeless, and Battered Persons Shelter].	64. Continue to utilize 100% of available housing funds to assist 4639 low income households.	64. <b>Achieved.</b> (1) 4623 Section 8 households were assisted in 1994. Overall utilization of section 8 funds was 99.7%. (2) In addition 290 households were served under state and county funded rental assistance programs administered by Metro HRA.
65. Expand use of Section 8 project based assistance programs.	65. Expand use of project based assistance by 20 units.	65. <b>Deleted.</b> Staff processed applications for Section 8 project based assistance for 13 units. 0 new units are under contract. 13 units were determined to be ineligible for the program.
66. Develop new Section 8 mortgage payments assistance program.	66. Develop 50 unit Section 8 mortgage assistance program.	66. <b>Deleted.</b> The Section 8 mortgage assistance payment prospectus was not authorized by HUD in 1994 as expected.
67. Administer the MHFA Deferred Loan and Revolving Loan Programs.	67. Rehabilitate 13 homes in suburban Ramsey County	67. <b>Achieved.</b> 22 homes in suburban Ramsey County were rehabilitated.
68. Provide housing listings through the Housing Connection/Housing Vacancy Hotline.	68. Provide information on available affordable housing to 24,000 low income families	68. <b>Deleted.</b> The Housing Connection vacancy hotline operated through May 1994. After further evaluation of service, it was discontinued. Survey results indicated that most Section 8 participants were getting vacancy information through newspapers.  In 1995 the Homechoice program counseling service provider will be responsible for landlord recruitment and maintaining vacancy listings for participants in this enhanced counseling program demonstration.





---

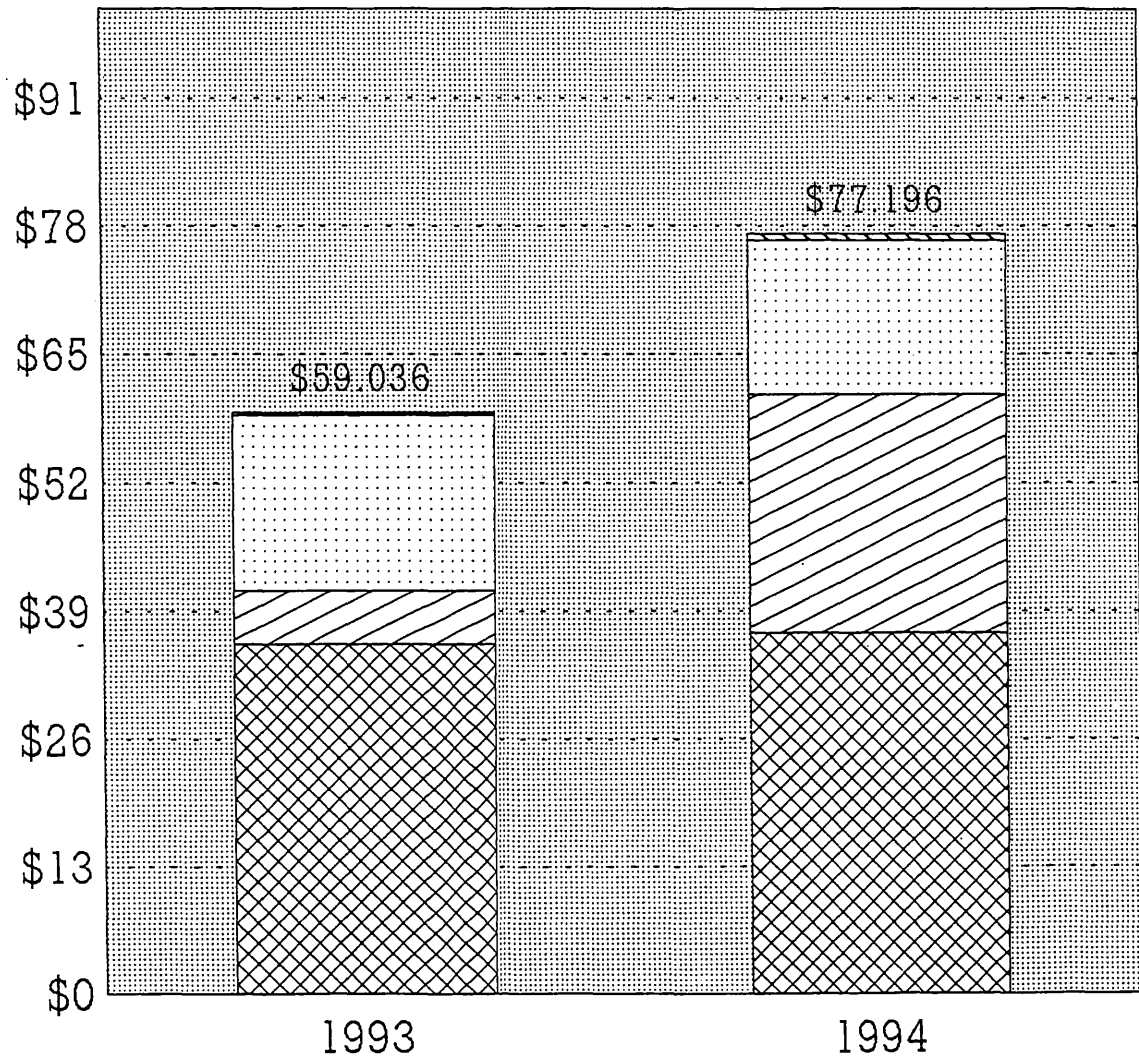
## PRELIMINARY 1994 FINANCIAL INFORMATION

# METROPOLITAN COUNCIL

## TOTAL BUDGET COMPARISON

### 1993-1994 ACTUAL

IN MILLIONS



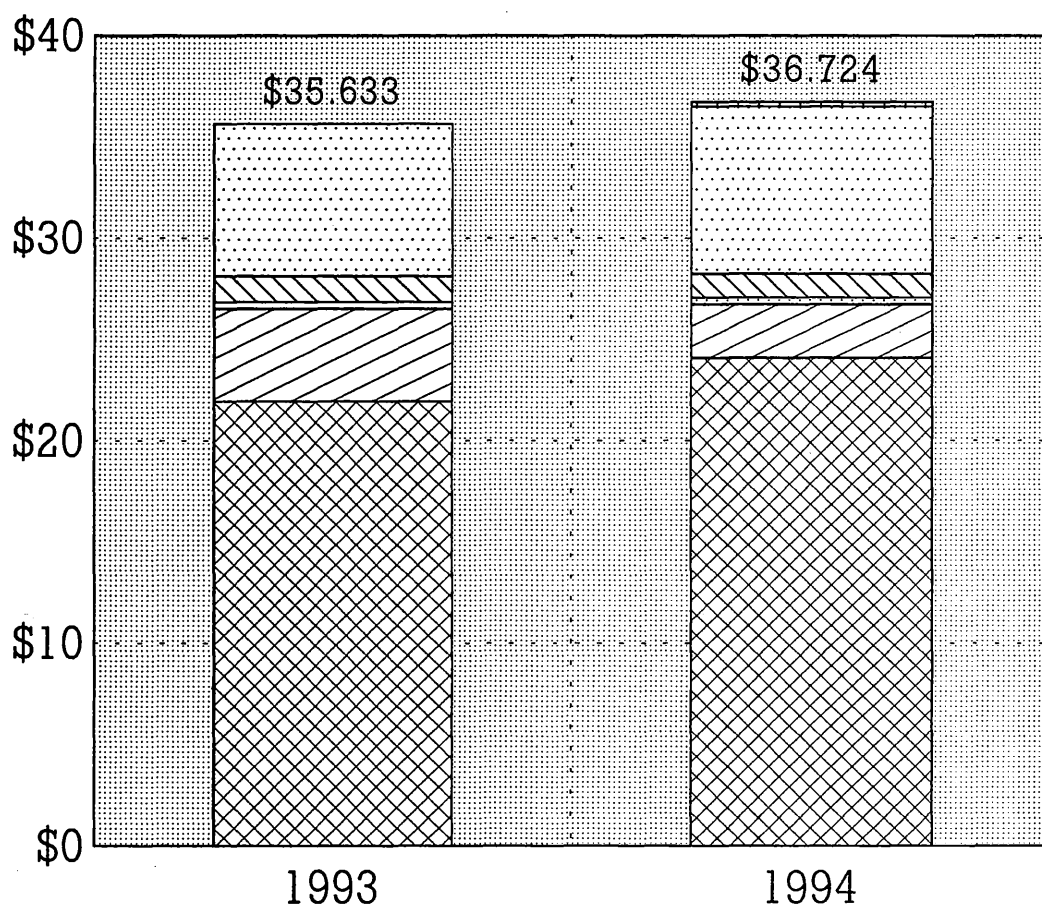
CAPITAL	\$0.258	\$0.614
OPERATING	\$17.738	\$15.75
DEBT SERVICE	\$5.407	\$24.108
GRANTS	\$35.633	\$36.724



# METROPOLITAN COUNCIL

## PASSTHROUGH FUNDS COMPARISON

### 1993-1994 ACTUAL



ECONOMIC DEL	\$0	\$0.012
WATER QUALITY	\$0	\$0.228
PARKS	\$7.542	\$8.265
SOLID WASTE	\$1.274	\$1.174
TRANSPORTATION	\$0.317	\$0.335
AGING	\$4.591	\$2.662
HRA	\$21.909	\$24.048

☒ HRA	☒ AGING	☒ TRANSPORTATION	☒ SOLID WASTE
☒ PARKS	☒ WATER QUALITY	☒ ECONOMIC DEL	

**METROPOLITAN COUNCIL**  
**1994 ACTUAL REVENUES AND EXPENDITURES**  
**COUNCIL OPERATING FUNDS**

