St. Paul
Fire Department Relief Association

Annual Actuarial Valuation

December 31, 1987

Gabriel, Roeder, Smith & Company
Actuaries & Consultants

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GABRIEL, ROEDER, SMITH & COMPANY
Actuaries & Consultants

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May 16, 1988

Board of Trustees
St. Paul Fire Department Relief Association
St. Paul, Minnesota

Submitted in this report are the results of the December 31, 1987 actuarial valuation of the assets, actuarial values and contribution requirements associated with the benefits provided by the St. Paul Fire Department Relief Association.

The valuation results contained in Section A provide the actuarial information needed to determine the employer's "minimum obligation" effective January 1, 1989. Section A also contains comments regarding the valuation results.

The valuation was based upon information furnished by the Association concerning benefits, financial transactions, active members, terminated members, retirants and beneficiaries. Data was checked for year to year consistency but was not otherwise audited by us. This information is summarized in Section B.

A description of the actuarial funding method and the risk experience assumptions used is contained in Section C. The economic risk experience assumptions, as well as the actuarial funding method to be used, are established by state law.

Information needed to comply with Statement No. 5 of the Governmental Accounting Standards Board is contained in Section D.

The actuarial valuation was prepared using generally accepted actuarial principles and practices based upon the methods, assumptions, summary of plan provisions and the member and financial data described in this report.

Respectfully submitted,

J. Daniel Petersen Gary W. Findlay

Section A

Valuation Results

COMMENTS

Economic Assumptions and Financing Method

The economic assumptions of 5% annual investment return and 3-1/2% annual salary increases are established by state law. State law also specifies that the annual minimum obligation of the municipality shall be determined by adding (i) the employer normal cost percent times covered payroll to (ii) the level dollar amount required to amortize the unfunded actuarial accrued liability by December 31, 2010.

It is worth noting that when the same assumptions and methods are applied to plans which differ in nature, the valuation results may not be comparable. Caution should be exercised when attempting to assess the financial condition of one Association relative to another on the basis of valuation results produced using the assumptions and methods mandated by state law.

Determining Actuarial Value of Assets

In 1984, a state law was enacted which prescribes the method to be used in determining the value of assets for purposes of an actuarial valuation. Specifically, the law states that the actuarial value of assets will be the book value plus one-third of the amount derived by subtracting book value from market value. However, the bulk of the assets of the St. Paul Fire Department Relief Association are invested with the State Board of Investments. The book value reported by the State Board of Investments does not include reinvested ordinary income or realized gains and losses. From a traditional accounting standpoint, the State Board's procedure results in a substantial understatement of book value. Because of the absence of reasonable data to which the new formula could be applied, the market value of assets was used as the actuarial value of assets in preparing this report.

Change in Benefit Provisions

The December 31, 1987 actuarial valuation reflects the changes in benefit provisions of increasing the unit values by 1/10 for age and service, disability, spouses' and childrens' benefits as outlined on page B-7. The effects of these changes were an increase in accrued liabilities $270,648 and an increase in the amortization payment of $20,063.

St. Paul Fire Department Relief Association

CONTRIBUTION RATE TO PROVIDE BENEFITS

Member portion & Employer portion
Effective January 1, 1989

Contributions for	If Paid Equally Throughout Year Normal Cost % of Active Payroll for 1989	+	UAAL Dollars
Normal cost of annuities:			
Age & service: to members	13.56%		
Age & service: to survivors	3.15		
Disability	3.37		
Death before retirement	2.55		
Refunds of member contributions	0.00		
Total Normal Cost	22.63%		
Amortization of unfunded actuarial accrued liabilities (UAAL) (22 year level dollar payment)			
Retired lives			$1,344,661
Active members			4,168,702
Total			5,513,363
Total Cost of Benefits	22.63%	+	$5,513,363
Member contributions	8.00%		
COMPUTED EMPLOYER RATE:			
(a) If Paid Equally Throughout Year	14.63%	+	$5,513,363
(b) IF PAID AT CALENDAR YEAR END	14.99%	+	$5,649,516

St. Paul Fire Department Relief Association

Present Actuarial Condition

The Association's accrued actuarial assets were in excess of $66.2 million on December 31, 1987 -- a considerable sum of money if unencumbered and allocated among a small group of persons. This is not the case with the Association's assets.

The following schedule puts the $66.2 million into perspective by showing the relationship between accrued actuarial assets, actuarial accrued liabilities, and the number of persons with actual and potential claims on the Association's assets.

	Accrued Actuarial Assets	Actuarial Accrued Liabilities	Unfunded Actuarial Accrued Liabilities	% Funded
Retirants and Beneficiaries				
Retired Members (269)		$ 69,675,420		
Surviving Spouses (131)		14,201,964		
Surviving Children (9)		178,992		
Total (409)	$65,987,210	$ 84,056,376	$18,069,166	78.5%
Deferred Members (1)	253,852	323,364	69,512	78.5
Active Members (339)	0	56,233,297	56,233,297	0.0
Total	$66,241,062	$140,613,037	$74,371,975	47.1%

Actuarial accrued liabilities represent the value, computed as of December 31, 1987 of:

(i) retirement allowances likely to be paid the 409 retirants and beneficiaries; and

(ii) the contributions assumed to have been made for the 339 active member from entry into the plan until December 31, 1987.

The value of retirement allowances likely to be paid the 409 retirants and beneficiaries, discounted for investment earnings and mortality, was computed to be $84,056,376 as of December 31, 1987. To put this amount in perspective, the $84,056,376, together with investment earnings, will just be sufficient to pay the 409 retirants and beneficiaries their allowances for their remaining lifetimes. This assumes the 409 retirants and beneficiaries live and die according to the assumed mortality and the $84,056,376 is invested to yield an average annual return of 5.0% over the remaining lifetimes of the retirants and beneficiaries.

With respect to the active members, the actuarial accrued liability of $56,233,297 represents the amount that would have been accumulated by December 31, 1987. This assumes the normal cost (which is expressed as a level percentage of pay) had been contributed from the date of hire until December 31, 1987 for the 339 active, and that these amounts had earned 5.0% interest. It also assumes that the member in the past had lived, died, withdrawn, retired and received salary increases according to the actuarial assumptions shown in this report.

Historical Funding Ratio Schedule
($ in thousands)

Valuation Date December 31	Actuarial Accrued Liabilities	Accrued Actuarial Assets	Percent Funded
1978	$ 60,961	$14,017	23.0%
1979	70,403	16,750	23.8
1980	80,231	20,509	25.6
1981	92,361	24,160	26.2
1982	102,403	30,910	30.2
1983	109,210	36,667	33.6
1983*	117,358	36,667	31.2
1984	121,385	41,565	34.2
1985	125,347	51,991	41.5
1986#	129,678	59,803	46.1
1987#	140,613	66,241	47.1

* After change in assumptions.

\# After changes in benefit provisions.

St. Paul Fire Department Relief Association

Computed Contributions - Comparative Schedule

Year Ended December 31		Total Normal Cost as a Percent of Valuation Payroll*	Contribution For Unfunded Actuarial Accrued Liabilities $ or %
Valuation	Fiscal		
1978	1980	20.19%	$2,268,807
1979	1981	20.45	3,405,893
1980	1982	21.32	3,848,957
1981	1983	21.24	4,467,051
1982	1984	21.23	4,764,259
1983	1985	21.19	4,924,334
1983	1985**	23.23	5,477,390
1984	1986	23.13	5,526,408
1985	1987	22.68	5,187,555
1986	1988#	22.67	5,054,992
1987	1989#	22.63	5,513,363

* Includes employee contributions.

** After change in assumptions.

\# After changes in benefit provisions.

St. Paul Fire Department Relief Association

CONTRIBUTION FOR CALENDAR YEAR EFFECTIVE JANUARY 1, 1989

For any period of time the percent-of-payroll contribution rate is converted to dollars. The amount of dollars for any calendar year depends upon the results of the last actuarial valuation, and the timing of contributions within the year. The later the contribution date, the greater the dollar amount will be.

The municipality's dollar contribution for the year may be determined as follows:

(1)	Estimated covered payroll for 1989		$_____	
(2)	Total normal cost % from page A-2		22.63%	
(3)	Total normal cost (Line 1 times line 2)			$_____
(4)	_____ x 1.035 1987 Administrative expenses paid from the Special Fund			_____
(5)	Amortization payment on UAAL from page A-2			5,513,363
(6)	Total contributions required (Line 3 plus line 4 plus line 5)			_____
(7)	Employee contributions (Line 1 times 8%)		$_____	
(8)	(a) State amortization aid based on 12/31/78 UAAL of $48,634,846	$732,025		
	(b) State amortization aid based on 1984 legislation	131,726		
	(c) Total State amortization aid		863,751	
(9)	Estimated insurance premium aid		_____	
(10)	Estimated total contributions from other sources (Line 7 plus line 8 plus line 9)			_____
(11)	Employer's Minimum Obligation if payment is made in equal installments throughout the year (Line 6 minus line 10)			$_____
(12)	EMPLOYER'S MINIMUM OBLIGATION IF PAYMENT IS MADE IN TWO EQUAL INSTALLMENTS, JULY 30 & DECEMBER 30 (Line 11 times 1.014408)			$_____

Section B

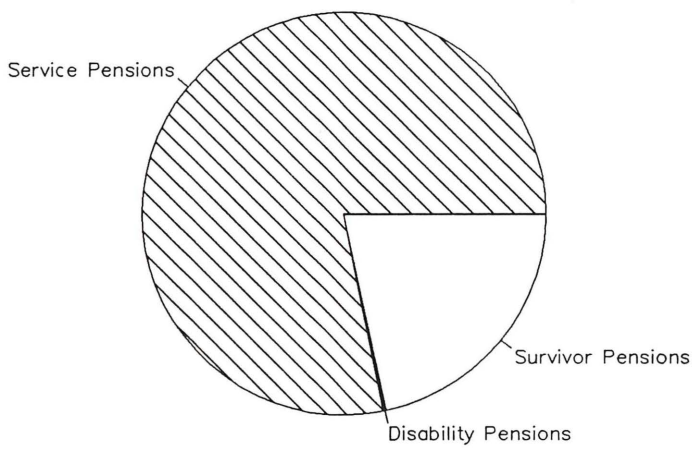
Valuation Data
and
Summary of Benefit Provisions

St. Paul Fire Department Relief Association

Retirants and Beneficiaries December 31, 1987

By Type of Annuity Being Paid

Type of Annuity Being Paid	No.	Monthly Amounts	Computed Actuarial Accrued Liabilities
Retirants receiving:			
Age & Service	268	$405,957.67	$69,308,844
Disability	1	1,025.73	366,576
Totals	269	406,983.40	69,675,420
Beneficiaries receiving:			
Spouse	131	109,487.18	14,201,964
Child	9	2,735.28	178,992
Totals	140	112,222.46	14,380,956
Totals	409	$519,205.86	$84,056,376



Monthly Amount Paid by Benefit

St. Paul Fire Department Relief Association

Inactive Members Eligible for Deferred Benefits

December 31, 1987

	No.	Monthly Amount	Computed Actuarial Accrued Liabilities
	1	$1,177.69	$323,364
Totals	1	$1,177.69	$323,364

St. Paul Fire Department Relief Association

Retirants and Beneficiaries December 31, 1987

By Attained Ages

Attained Ages	Number		
	Age & Service	Disability	Death Before Retirement
Under 20	1		7
20-24		1	
35-39			1
40-44		1	1
45-49			1
50-54	8		1
55-59	39	1	8
60-64	80	2	6
65-69	67	1	7
70-74	76	4	6
75-79	28		3
80-84	22		2
85-89	21	2	
90-94	8		
95-99	3		
100	1	—	—
Totals	354	12	43

St. Paul Fire Department Relief Association

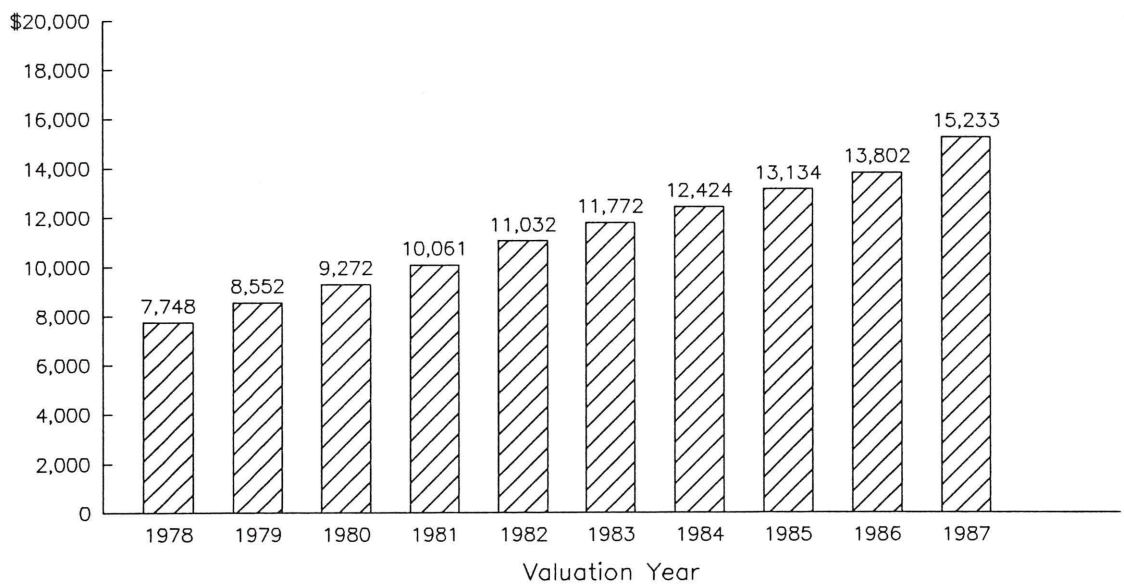
Retirants and Beneficiaries Added to and Removed from Rolls

Comparative Statement

Valuation Date December 31	No. Added to Rolls	No. Removed from Rolls	Rolls End of Year		Discounted Value of Total Allowances
			No.	Annual Allowances	
1978			322	$2,494,828*	$29,002,617*
1979	38	17	343	2,933,412	34,042,700
1980	32	15	360	3,337,819	39,667,992
1981	28	13	375	3,772,754	50,215,217
1982	56	12	419	4,622,269	62,491,453
1983	24	32	411	4,838,229	70,136,883
1984	28	16	423	5,255,362	73,863,110
1985	18	22	419	5,503,094	77,096,568
1986	9	15	413	5,700,178	78,250,332
1987	12	16	409	6,230,470	84,056,376

* Adjusted August 1980.

Average Annual Allowances



St. Paul Fire Department Relief Association

Active Members December 31, 1987

By Attained Age and Years of Service

Attained Age	Years of Service to Valuation Date							Totals	
	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Valuation Payroll
25-29		7						7	$ 255,276
30-34		24	9					33	1,203,444
35-39		36	43	14				93	3,391,524
40-44		1	16	38				55	2,005,740
45-49		1	6	19	24	3		53	1,932,804
50-54		1		6	13	16	1	37	1,349,316
55-59					1	23	7	31	1,130,508
60						2	8	10	364,680
61						1	3	4	145,872
62						1	6	7	255,276
63							5	5	182,340
64							1	1	36,468
65							1	1	36,468
68							1	1	36,468
69							1	1	36,468
Totals		70	74	77	38	46	34	339	$12,362,652

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

Age: 44.3 years.

Service: 18.2 years.

Annual Pay: $36,468.

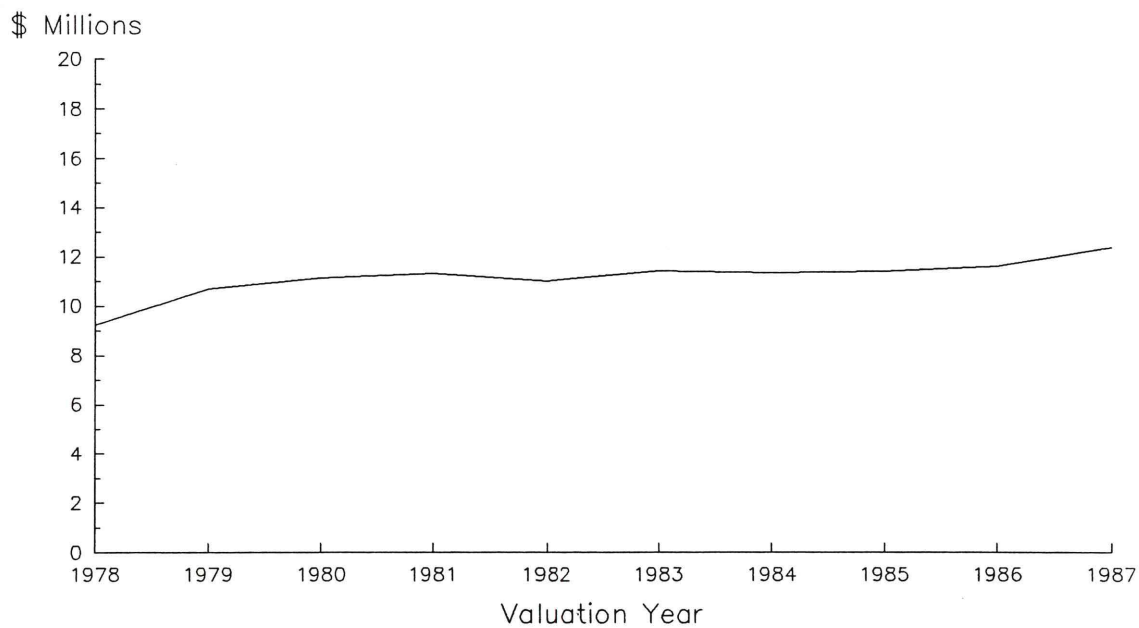
St. Paul Fire Department Relief Association

Comparative Schedule

Of Active Members

Valuation Date December 31	Active Members	Valuation Payroll	Average Age	Average Service	Average Pay	% Incr.
1978	445	9,227,520	43.4 yrs.	16.3 yrs.	$20,736	- %
1979	478	10,684,734	41.2	15.0	22,353	7.8
1980	465	11,121,870	41.6	14.9	23,918	7.0
1981	440	11,313,280	41.9	15.3	25,712	7.5
1982	396	10,996,524	41.4	14.9	27,769	8.0
1983	390	11,426,610	42.5	16.0	29,299	5.5
1984	370	11,355,670	42.7	16.3	30,691	4.8
1985	355	11,385,560	43.1	16.8	32,072	4.5
1986	348	11,607,540	43.8	17.6	33,355	4.0
1987	339	12,362,652	44.3	18.2	36,468	9.3

Valuation Payroll



St. Paul Fire Department Relief Association

Brief Summary (12/31/87) of Benefit Provisions Evaluated and/or Considered

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Age & Service Retirement

Eligibility. 20 years of service and 50 years of age.

Amount. For first 20 years of service, 31/80 of base pay. For each year in excess of 20, an additional 1.8/80 is added to a maximum of 40/80 of base pay for 25 or more years of service. In addition, and not subject to the maximum above, 1/2% of base pay is added for each year of service over 25. (The latter additional benefit is not subject to post-retirement adjustments.)

Pay Used for Plan Purposes. "Base pay" means the salary of a first grade firefighter.

Disability Retirement

Eligibility. Disabled to the extent that unable to perform the duties of a firefighter before being eligible for age & service retirement.

Amount.

(1) If not able to perform other work, 40/80 of base pay.

(2) If able to perform only light manual labor or office work, 31.5/80 of base pay.

(3) If able to perform other manual labor, 27/80 of base pay.

Member's Death While Active, or in Deferred Status, or Retired

Eligibility.

Spouse. Legally married to member at least one year at time of separation and residing with member at time of death. Benefits terminate upon remarriage.

Child. Younger than 18, or 22 if full-time student.

Amount.

Spouse. 22/80 of base pay.

Child. 8/80 of base pay.

Maximum Family Benefit. 46/80 of base pay.

Vested Deferred. 20 years of service and separated before age 50. Payment beginning is deferred to attainment of age 50.

Post-Retirement Adjustments ("Escalator"). Each time base pay is changed, payments to all benefit recipients are changed simultaneously by the same percent that base pay is changed.

Member Contributions. 8% of base pay. Non-refundable.

Section C

Valuation Methods and Assumptions

Valuation Methods and Assumptions

The Entry Age Normal Cost method was used to determine the normal cost of all benefits. The rate of investment return (interest) as required by state law used in making the valuation was 5.0 percent per annum, compounded annually. Age & service retirement was assumed to occur at age 60, or attained age if older.

Mortality Table*

Sample Ages	Single Life Values: Present Value of $1 Monthly — Level For Life		Single Life Values: Present Value of $1 Monthly — Increasing 3.5% Yearly		Future Life Expectancy (Years)	
	Men	Women	Men	Women	Men	Women
45	$177.21	$189.58	$280.82	$314.75	29.50	34.00
50	163.12	177.21	246.55	280.82	25.20	29.50
55	147.50	163.12	212.60	246.55	21.16	25.20
60	130.52	147.50	179.49	212.60	17.42	21.16
65	112.87	130.52	148.28	179.49	14.05	17.42
70	95.20	112.87	119.70	148.28	11.09	14.05
75	77.77	95.20	93.83	119.70	8.52	11.09
80	61.71	77.77	71.69	93.83	6.39	8.52

* UP-1984 Table set forward 2 years for males and set back 3 years for females.

Sample Rates of Separation from Active Employment Before Retirement, Death or Disability

Sample Ages	% of Active Members Separating within Next Year
20	1.50%
25	1.25
30	1.00
35	0.75
40	0.50
45	0.25
50+	0.00

Pay Adjustment Factor Used To Project Current Pays

Sample Ages	Present Pay Resulting in Pay of $1,000 at Age 60	Present Increase in Pay During Next Year
20	$ 253	3.5%
25	300	3.5
30	356	3.5
35	423	3.5
40	503	3.5
45	597	3.5
50	709	3.5
55	842	3.5
60	1,000	3.5

Use of the pay adjustment factor illustrated above is required by state law.

Anticipated Disability Retirements

Sample Ages	% of Active Members Becoming Disabled within Next Year
20	0.08%
25	0.08
30	0.08
35	0.08
40	0.20
45	0.26
50	0.49
55	0.89

Section D

The Pension Benefit Obligation and Certain Other Disclosures Required by Statement No. 5 of the Governmental Accounting Standards Board

PENSION BENEFIT OBLIGATION

The amount shown below as the "pension benefit obligation" is a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date. The measure is the actuarial present value of credited projected benefits and is intended to (i) help users assess the plan's funding status on a going-concern basis, (ii) assess progress being made in accumulating sufficient assets to pay benefits when due, and (iii) allow for comparisons among public employee retirement plans. The measure is independent of the actuarial funding method used to determine contributions to the plan.

The pension benefit obligation was determined as part of an actuarial valuation of the plan as of December 31, 1987. Significant actuarial assumptions used in determining the pension benefit obligation include (a) a rate of return on the investment of present and future assets of 5.0% per year compounded annually, (b) projected salary increases of 3.5% per year compounded annually, attributable to inflation, (c) the assumption that benefits will increase 3.5% per year after retirement.

At December 31, 1987, the unfunded pension benefit obligation was $71,325,950, determined as follows:

Pension Benefit Obligation:	
Retirees and beneficiaries currently receiving benefits and terminated employees not yet receiving benefits	$ 84,379,740
Current employees --	
Accumulated employee contributions including allocated investment income	0
Employer financed	53,187,272
Total Pension Benefit Obligation	$137,567,012
Net assets available for benefits, at cost (market value was $66,241,062)	66,241,062
Unfunded Pension Benefit Obligation	$ 71,325,950

The total pension benefit obligation as of January 1, 1987 was $126,910,567. During the year, the plan experienced a net change of $10,656,445 in the pension benefit obligation. Of that change, $270,648 was attributable to changes in benefit provisions used for determination of this value.

CONTRIBUTIONS REQUIRED AND CONTRIBUTIONS MADE

The Association's funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The normal cost and actuarial accrued liability are determined using an entry age actuarial funding method. Unfunded actuarial accrued liabilities are being amortized as a level dollar amount over a period of 22 years.

During the year ended December 31, 1987 contributions totaling $8,094,261 -- $7,182,813 employer and $911,448 employee -- were made in accordance with contribution requirements determined by an actuarial valuation of the plan as of December 31, 1985. The employer contributions consisted of $1,671,400 for normal cost and $5,511,413 for amortization of the unfunded actuarial accrued liability. Employer contributions represented 63.09% of covered payroll.

Changes in benefit provisions during the valuation year ended December 31, 1987 resulted in an increase in the computed contribution of $20,063.

Significant actuarial assumptions used to compute contribution requirements were the same as those used to compute the standardized measure of the pension benefit obligation.

Computed Contribution Comparative Schedule

Fiscal Year December 31	Valuation Date December 31	Contribution Rates: Normal Cost % of Valuation Payroll	Contribution Rates: UAAL Dollars	Valuation Payroll	Dollar Contribution For Fiscal Year: Computed	Dollar Contribution For Fiscal Year: Actual
1987	1985	14.68%	$5,187,555	$11,385,560	$6,858,955	$7,182,813
1988	1986*	14.67	5,054,992	11,607,540	6,757,818	
1989	1987*	14.63	5,513,363	12,362,652	7,322,019	

* After changes in benefit provisions.

REQUIRED SUPPLEMENTARY INFORMATION

ANALYSIS OF FUNDING PROGRESS

Valuation Date December 31	(1) Net Assets Available for Benefits	(2) Pension Benefit Obligation (PBO)	(3) Percent Funded (1)/(2)	(4) Unfunded PBO (2)-(1)	(5) Annual Covered Payroll	(6) Unfunded PBO as a Percentage of Covered Payroll (4)/(5)
1987	$66,241,062	$137,567,012	48.2%	$71,325,950	$12,362,652	576.9%

Analysis of the dollar amounts of net assets available for benefits, pension benefit obligation, and unfunded pension benefit obligation in isolation can be misleading. Expressing the net assets available for benefits as a percentage of the pension benefit obligation provides one indication of the plan's funded status on a going-concern basis. Analysis of this percentage over time indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan. The unfunded pension benefit obligation and annual covered payroll are both affected by inflation. Expressing the unfunded pension benefit obligation as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the progress being made in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the plan.

Appendices

APPENDIX I

FINANCIAL PRINCIPLES AND OPERATIONAL TECHNIQUES

Promises Made, and Eventually Paid. As each year is completed, the plan in effect hands an "IOU" to each member then acquiring a year of service credit -- the "IOU" says: "The Pension Plan owes you a portion of your retirement benefits, payments to be made in cash, commencing when you qualify for retirement."

The related key financial questions are: Which generation of taxpayers contributes the money to cover the IOU? The present taxpayers, who receive the benefit of the member's present year of service? Or the future taxpayers, who happen to be in town paying taxes at the later time when the IOU becomes a cash demand?

A sound principle of sound retirement plan financing is to have this year's taxpayers contribute the money to cover the IOUs being handed out this year. By following this principle, THE CONTRIBUTION RATE WILL REMAIN APPROXIMATELY LEVEL FROM GENERATION TO GENERATION -- our children and grandchildren will contribute the same percents of active payroll we contribute now.

A PENSION PLAN BECOMES CLOSED

The diagram in this appendix shows two important activities which occur after a plan has been closed to employees hired in the future.

Cash benefits paid continue to increase for decades, while active member payroll begins to decrease to zero.

Funding Method. A funding method is the long-term, planned pattern for employer contributions.

For an open plan (a plan covering future employees), the level-percent-of-active-member payroll funding method is the basic funding method.

The level-percent funding method can also be applied to a closed plan. However, the resulting contribution percent usually jumps to a high rate, because the number of covered active members is decreasing.

A preferred funding method for a closed plan consists of: level-percent funding for normal cost (the cost of members' service now being rendered); plus a level dollar contribution for unfunded actuarial accrued liabilities over a limited period of years. The period of years must be limited so that plan assets don't become zero while benefits are still payable.

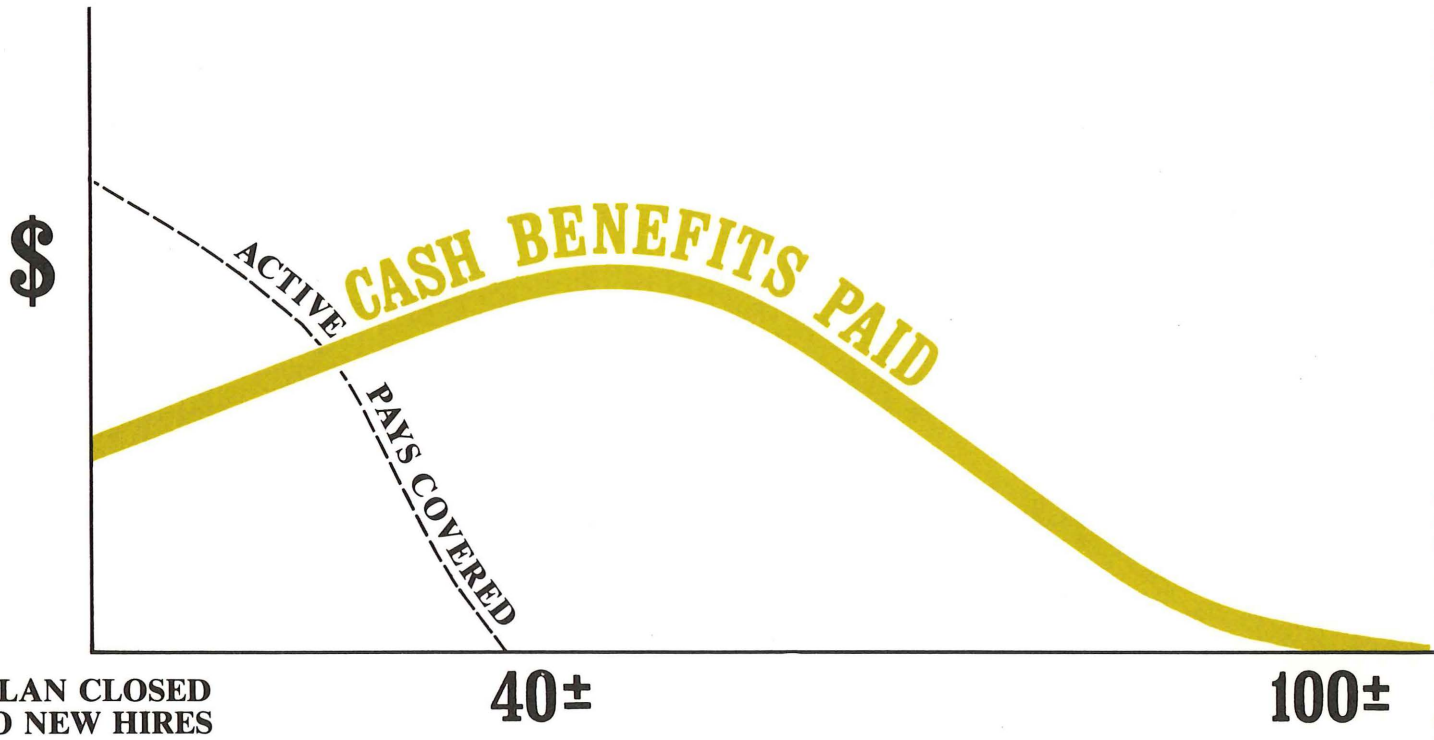
Computing Contributions To Support Plan Benefits. From a given schedule of benefits and from the employee data and asset data furnished him, the actuary determines the contribution rates to support the benefits by means of an actuarial valuation and a funding method.

In making an actuarial valuation, assumptions must be made regarding anticipated financial experiences for the next year and for decades in the future. Only the subsequent actual experience of the plan can indicate the degree of accuracy of the assumptions.

Reconciling Differences Between Assumed Experience and Actual Experience. Once actual experience has occurred and been observed, it will not coincide exactly with assumed experience, regardless of the wisdom of the assumptions or the skill of the actuary and the millions of calculations he made. The future can be predicted with considerable but not 100% precision, except for inflation which seems to defy reliable prediction.

A well-managed plan copes with these continually changing differences by having periodic actuarial valuations. Each actuarial valuation is a complete recalculation of assumed future experience, taking into account all past differences between assumed and actual experience. The result is continuing adjustment in financial position.

A CLOSED PENSION PLAN



A plan becomes closed when no new hires are admitted to active membership. The persons covered by the plan at the time of closing continue their normal activities and continue to be covered by the plan, until the last survivor dies.

CASH BENEFITS LINE. After a pension plan becomes closed, the usual pattern is for cash benefits to continue to increase for decades of time. Eventually the cash benefits will peak, and then gradually decrease over more decades of time, ultimately to zero. The last cash benefit is likely to occur a century after the time the plan is closed.

The precise amounts of cash benefits cannot be known now, and must be estimated by assumptions of future experiences in a variety of financial risk areas.

APPENDIX II

MEANING OF UNFUNDED ACCRUED LIABILITIES

Almost every pension plan (public or private) has "unfunded accrued liabilities", so whatever they are, they aren't rare. Since the term is not part of everyday conversation, it needs some definition.

"Accrued liabilities" are the present value $ of plan promises to pay benefits in the future based upon service already rendered - - - a liability has been established ("accrued") because the service has been rendered, but the resulting monthly cash benefit may not be payable until years in the future. Accrued liabilities $ are the result of complex mathematical calculations, which are made by the plan's actuary (which is the name given to the specialist who makes such calculations).

If "accrued liabilities" at any time exceed the plan's accrued assets (cash & investments), the difference is "unfunded accrued liabilities". This is the common condition. If the plan's assets equalled the plan's "accrued liabilities", the plan would be termed "fully funded". This is a rare condition.

Each time a plan adds a new benefit which applies to service already rendered, an "accrued liability" is created, which is also an "unfunded accrued liability" because the plan can't print instant cash to cover the accrued liability. Payment for such unfunded accrued liabilities is spread over a period of years, commonly in the 20-40 year range.

Unfunded accrued liabilities can occur in another way: If actual financial experience is less favorable than assumed financial experience, the difference is added to unfunded accrued liabilities. In plans where plan benefits are directly related to an employee's pay near time of retirement (a common plan provision) rather than his average pay throughout his working career, unfunded accrued liabilities have been increasing in recent years because unexpected rates of pay increase have created additional accrued liabilities which could not be matched by reasonable investment results. Some of these unexpected pay increases are the direct result of inflation, which is a very destructive force on financial stability.

The existence of unfunded accrued liabilities is not bad, then (any more than a mortgage on your house is "bad"), but the changes from year to year in amount of unfunded accrued liabilities are important - - - "bad" or "good" or somewhere in between.

Nor are unfunded accrued liabilities a bill payable immediately (your food costs are payable immediately), but it is important that policy-makers prevent the amount from becoming unreasonably high and it is vital that your plan have a sound method for making payments toward them so that they are controlled.

The existence of large amounts of unfunded accrued liabilities indicates that total contributions in past years were less than level - - - an almost certain history if retired life liabilities are not fully funded now.