The Report of the
GAIN/LOSS ANALYSIS OF FINANCIAL EXPERIENCE
During calendar 1981
City of Duluth
Firemen's Relief Association
Duluth, Minnesota

TABLE OF CONTENTS

Pages	tem
1	Signature Page
2	Purpose of Gain/Loss Analysis
3	Activity Which Results in Gains or Losses
	Composite Results of Gain/Loss Analysis
4	1981
5	1979 thru 1981
6	Schedule of Active Employees
7	Schedule of Separations From Active Service
8	Schedule of Age & Service Retirement
9	Schedule of Death After Retirement
10	Comments
Appendices	
	Valuation Methods and Assumptions
	Summary of Benefit Provisions

GABRIEL, ROEDER, SMITH & COMPANY ACTUARIES & CONSULTANTS

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April 13, 1982

Board of Trustees

City of Duluth Firemen's Relief Association

Duluth, Minnesota

<u>Submitted in this report</u> are the results of the 1981 <u>gain/loss analysis</u> of the financial experiences of the Duluth Firemen's Relief Association.

The <u>composite results</u> of this study are reported on Schedule 1, and comments regarding the results are on page 10.

The gain/loss analysis was based upon statistical data furnished by the Association regarding active and retired member changes and related financial transactions.

The actuarial assumptions used for regular valuation purposes and which produce "expected" experience data are shown in the appendix of this report. A brief summary of the Association's benefits is also included in the appendix.

Respectfully submitted,

Robert M. O'Keefe

Gary W. Findlay

PURPOSE OF GAIN/LOSS ANALYSIS

Actual financial experience will not coincide exactly with assumed financial experience—differences are to be expected since the future cannot be predicted with absolute precision. The changes in computed liabilities resulting from differences between actual and assumed experiences are called <u>actuarial gains</u>, if the experience was financially favorable and <u>actuarial losses</u>, if the experience was financially unfavorable. Actuarial gains result in decreases in contribution rates and actuarial losses result in increases.

Regular actuarial valuations provide information about aggregate computed liabilities. However, regular valuations do not develop the information needed to explain the year to year changes in computed liabilities attributable to each activity within the retirement system financial mechanism. The purpose of a gain/loss analysis is to determine the change in computed liabilities and contribution rates attributable to variations between actual and assumed experience.

Once a difference between actual and assumed experience in a risk area has been observed to be sizeable and persistent, the assumed experience should be changed to reflect the observed reality. However, gains and losses over a relatively short period of time may not be indicative of long term trends which provide the basis for selection of actuarial assumptions.

Age & Service Retirement.

If members retire at older ages than assumed, there is a gain. If retirements occur at younger ages than assumed there is a loss.

Disability & Death-in-Service.

If casualty claims are less than assumed, there is a gain. If there are more casualty losses than assumed, there is a loss.

Withdrawal.

If more liabilities are released by withdrawal than assumed, there is a gain.

If there are fewer withdrawals than assumed, there is a loss.

Salary Increases.

If there are smaller salary increases than assumed, there is a gain.

If salary increases are greater than assumed, there is a loss.

Investment Income.

If there is greater investment income than assumed, there is a gain.

If investment income is less than assumed, there is a loss.

Post Retirement Mortality.

If benefit recipients die at younger ages than assumed, there is a gain.

If they live longer than assumed, there is a loss.

Contribution.

Gains or losses arise due to the delay in implementing changes in the recommended contribution.

Miscellaneous.

Miscellaneous gains and losses include changes due to data adjustments, rounding and changes in the average age and service characteristics of the group.

Schedule 1.

Gains & Losses in Accrued Liabilities and Changes in Contribution Requirements During Calendar 1981

Type of Activity	(Gain) Active Members	iabilities or Loss * Retirants & Beneficiaries 1,000)	Normal Cost	Requirements or Loss *
Age & Service Retirements	\$206.4	\$ N/A :	(0.04)%	\$ 13.5
Disability & Death-in-Service				8
a. <u>Disability</u>	(41.3)	N/A	0.00	(2.7)
b. <u>Death-in Service</u>	(55.0)	N/A	0.00	(3.6)
Withdrawal	82.7	N/A	0.01	5.4
Salary Increases	779.9	881.5	N/A	108.8
Investment Income	0.0	(59.6)	N/A	(3.9)
Post Retirement Mortality	N/A	1.0	N/A	0.1
Contribution	0.0	303.5	N/A	19.9
Miscellaneous	7.3	967.9	0.00	63.9
EXPERIENCE RELATED (GAIN)/LOSS & CORRESPONDING CHANGE IN CONTRIBUTION REQUIREMENTS	\$980.0	\$2,094.3	(0.03)%	\$201.4
Changes due to plan amendments	0.0	0.0	0.0	0.0
TOTAL (GAIN)/LOSS DURING YEAR	\$980.0	\$2,094.3	(0.03)%	\$201.4

^{*} Accrued liabilities and contribution requirements are affected by gains and losses. Gains result in reductions in both and losses result in increases in both.

Schedule 2.

Gains & Losses in Accrued Liabilities From January 1, 1979 thru December 31, 1981

						
	1/1/79	- 12/31/79	1/1/80	- 12/31/80	1/1/81	- 12/31/81
Type of Activity	(Gain) Active Members	Liabilities or Loss Retirants & Beneficiaries	(Gain) Active Members	Liabilities or Loss Retirants & Beneficiaries	(Gain) Active Members	Liabilities or Loss Retirants & Beneficiaries
	(\$ in	1,000)	(\$ in 1	1,000)	(\$ in	1,000)
Age & Service Retirements	\$ 114	\$ N/A	\$ (49)	\$N/A	\$206	\$ N/A
Disability & Death-in-Service						
a. <u>Disability</u>	115	N/A	(47)	N/A	(41)	N/A
b. <u>Death-in Service</u>	(123)	N/A	(95)	N/A	(55)	N/A
Withdrawal	59	N/A	(36)	N/A	83	N/A
Salary Increases	634	690	695	790	780	882
Investment Income	0	(35)	0	(70)	0	(60)
Post Retirement Mortality	N/A	312	N/A	(450)	N/A	1
Contribution	26	48	76	147	0	303
Miscellaneous	38	384	8	6		968
EXPERIENCE RELATED (GAIN)/LOSS	\$ 863	\$1,399	\$ 552	\$423	\$980	\$2,094
Method Change for Casualty Cost		0	713	0		
Changes Due to Plan Amendments	344	0	0	0	0	0
TOTAL (GAIN)/LOSS DURING 3 YEAR PERIOD	\$1,207	\$1,399	\$1,265	\$423	\$980	\$2,094

Duluth Firemen's Relief Association

Schedule 3.

Employees Active at Both Beginning & End of 1981

Age Group Beg. Year	No.	Beginning Salary	Ending Salary	% Increase In Salary
20-24	3	\$ 67,176	\$ 73,404	9.3%
25-29	13	291,096	318,084	9.3
30-34	35	783,720	856,380	9.3
35-39	31	694,152	758,508	9.3
40-44	21	470,232	513,828	9.3
45-49	22	492,624	538,296	9.3
50-54	12	268,704	293,616	9.3
55-59	12	268,704	293,616	9.3
60-64	1	22,392	24,468	9.3
TOTALS	150	\$3,358,800	\$3,670,200	9.3

Employees Active at Either Beginning or End of 1981

Years	Beginning	End
Service	of Year	of Year
0	7	0
1	8	7
2	6	8
3	0	6
4	12	0
5 or more	120	129
Totals	153	150

Average Age: 40.9 years.

Average Service: 14.5 years.

Schedule 4.

Separations From Active Service (Other Than Age & Service Retirement) During 1981

Age at	With	ndrawal	Disa	bility	De	ath
<u>Termination</u>	<u>Actual</u>	Expected	Actual	Expected	<u>Actual</u>	Expected
20-24		0.1		*		*
25-29		0.3		*		*
30-34		0.5		0.1		0.1
35-39		0.5		0.1		0.1
40-44		0.2		0.1		0.1
45-49 55-59		*		0.1		0.2 0.3
60-64			_1	-	-	
TOTALS	-0-	1.6	1	0.4	-0-	0.8

^{*} Less than 0.1%

Years Service at Termination	<u>Actual</u>	Expected
0 1 2 3 4		0.2 0.2 0.1 0.0 0.2
5 or more		0.9
TOTALS	-0-	1.6

Average age at separation: N/A

Average service at separation: N/A

Duluth Firemen's Relief Association

Schedule 5.

Separations From Active Service For Age & Service Retirement

Age at Termination	Actual Actual	Expected	Actual 19	980 Expected	Actual	981 Expected
50 53					1 1	
56 58 59	1	2.0 1.0	1	3.0		2.0 1.0
60 61 62 63 64		1.0 2.0 2.0	1 2	1.0 1.0		2.0 1.0
65 & Over	_1	1.0	_1	4.0		
TOTALS	2	9.0	5	9.0	2	6.0

Average age at retirement during period examined was 59.8 years.

Average service at retirement during period examined was 33.4 years.

Duluth Firemen's Relief Association

Schedule 6.

Death After Retirement
(Disability and Service Retirants)

Age at	1	979	19	980	19	981
Death	Actual	Expected	Actual	Expected	Actual	Expected
35-39		0.0026		0.0028		
40-44		0.0035		0.0039		0.0075
45-49		0.0081				
50-54		0.0222		0.0191		0.0423
55-59		0.0998	1	0.1012		0.0667
60-64		0.7644	1	0.5460		0.4621
65-69		1.1280	2	1.3295	4	1.2390
70-74		0.3741	1	0.5279	1	0.6167
75-79		0.3952		0.3265		0.3882
80-84		1.4587	1	1.2543	1	1.0288
85-89	1	0.7374	4	0.3771		0.4888
90-94	_1	0.2274		0.2444		0.4887
TOTALS	2	5.2214	10	4.7327	6	4.8288

COMMENTS

Economic Assumptions and Financing Method

The economic assumptions of 5% annual investment return and 3 1/2% annual salary increases are established by state law. State law also specifies that the annual minimum obligation of the municipality shall be determined by adding (i) the employer normal cost percent times covered payroll to (ii) the <u>level dollar</u> amount required to amortize the unfunded accrued liability by December 31, 2010.

Over the past few years, both the actual rates of salary increase and investment return have generally exceeded the assumed rates, resulting in increases in the dollar amount of unfunded accrued liabilities. If the financial experiences of recent years persist, and the economic assumptions and financing method are not changed, it is reasonable to expect that unfunded accrued liabilities will increase in actual dollar This is true even though a level dollar amortization amount for a number of years. schedule is being followed. Accordingly, it is reasonable to expect that under the described conditions the actual dollar contributions required to make amortization payments will increase for a number of years. On the other hand, if inflation subsides and actual economic activity approaches assumed experience, it is reasonable to expect the dollar amount of the contribution to amortize the unfunded accrued liability to remain relatively constant. The notion that amortization dollar amounts may be increasing is not necessarily cause for alarm. If adjusted for changes in purchasing power, any future increases in the dollar contributions may or may not reflect increases in terms of real dollars (inflation adjusted dollars).

It is also worth noting that when the same assumptions and methods are applied to plans which differ in nature, the valuation results may not be comparable (for example, it is currently not valid to compare valuation results for a plan having full escalation to valuation results for a plan having a 3 1/2% cap on escalation.) Caution should be exercised when attempting to assess the financial condition of one Association relative to another on the basis of valuation results produced using the assumptions and methods mandated by state law.

Miscellaneous, Retirants & Beneficiaries

The loss caused by the change in reporting of assets (a change from Book Value to Market Value) as of December 31, 1981, was \$952,285. This was reflected as a loss under Retirants & Beneficiaries and included as part of "Miscellaneous".



Duluth Firemen's Relief Association Valuation Methods and Assumptions

The Entry Age Normal Cost method was used to determine the normal cost of all benefits.

The rate of investment return (interest) used in making the valuation was 5.0 percent per annum, compounded annually. State law requires use of this assumption.

The mortality table used was the United States Life Table, 1959-61, White Males and White Females.

Single Life Values:

		Pre	esent Va	lue	of \$1	Mon	thly						
		Le	evel		I	Increasing			Future Life				
Sample		For	Life		3	. 5%	Yearly		F	Expect	ancy	(Years	3)
Ages	M	en	Wome	1	Me	n	Wom	ien	_	Men	_	Women	
45	\$169	.61	\$186.	34	\$263	.23	\$304	.86		27.3	3	32.52	
50	154	.85	174.	20	229	. 51	270	.80		23.2	2	28.08	
55	139	.29	159.	62	197	.24	236	.11		19.4	5	23.81	
60	122	.79	142.	73	166	.26	200	.76		16.0	1	19.69	
65	106	.31	124.	22	137	. 82	166	.16		12.9	7	15.88	
70	89	.86	104.	31	111	.71	132	.82		10.2	9	12.38	
75	_ 73	.39	83.	92	87	.66	101	.94		7.9	2	9.28	
80	57	• 54	64.	24	66	.29	74	.77		5.8	9	6.67	

Age & service retirement was assumed to occur at age 58, or attained age if older.

Sample Rates of Separation From Active Employment Before Retirement, Death or Disability

Sample	% of Active Members
<u>Ages</u>	Separating Within Next Year
20	3.00%
25	2.50
30	2.00
35	1.50
40	1.00
45	0.50
50+	0.00

Sample Ages	Present Pay Resulting in Pay of \$1,000 at Age 60	Percent Increase in Pay During Next Year
20	\$ 253	3.5%
25	300	3.5
30	356	3.5
35	423	3.5
40	503	3.5
45	597	3.5
50	709	3.5
55	842	3.5
60	1,000	3.5

Use of the pay adjustment factor illustrated above is required by state law. $\ensuremath{\mathsf{Iav}}$

Disability retirements were assumed to occur as indicated below:

Sample	% of Active Members Becoming
Ages	Disabled Within Next Year
20	0.08%
25	0.08
30	0.08
35	0.08
40	0.20
45	0.26
50	0.49
55	0.89

Brief Summary (12/31/81) of Benefit Provisions Evaluated and/or Considered

Age & Service Retirement

Eligibility. 20 years of service and 50 years of age.

Amount. For first 20 years of service, 32.25/80 of base pay. For the 21st year 1/80 is added. For years in excess of 21 an additional 2/80 is added up to a maximum of 41.25/80 of base pay for 25 or more years of service.

<u>Pay Used For Plan Purposes.</u> "Base pay" means the maximum pay of a firefighter on which benefits are based.

<u>Disability.</u> Disabled to the extent that unable to perform the duties of a firefighter.

Amount.

Duty Disability. 40/80 of base pay.

Non-Duty Disability. From 31/80 to 40/80 of base pay. (Determined by Board.)

Member's Death While Active, Or In Deferred Status, Or Retired

Eligibility.

Spouse. Legally married to member at least one year at time of separation and residing with member at time of death. Benefits terminate upon remarriage but may be reinstated if marriage terminates.

<u>Child.</u> Younger than age 18, or if full time student, younger than age 22.

Amount.

Spouse. 20/80 of base pay.

Child. 8/80 of base pay per child.

Maximum Family Benefit. 40/80 of base pay.

<u>Vested Deferred.</u> 20 years of service and separated before age 50. Payment beginning is deferred to attainment of age 50.

<u>Post Retirement Adjustments ("Escalator").</u> Each time base pay is changed, payments to all benefit recipients are simultaneously changed by the same percent that base pay changed.

Member Contributions. 8% of base pay. Non-refundable.