The Report of the
GAIN/LOSS ANALYSIS OF FINANCIAL EXPERIENCE
During calendar 1981
City of Minneapolis
Police Relief Association
Minneapolis, Minnesota

TABLE OF CONTENTS

Pages	Item
1	Signature Page
2	Purpose of Gain/Loss Analysis
3	Activity Which Results in Gains or Losses
4	Composite Results of Gain/Loss Analysis 1981
5	1979 thru 1981
6	Schedule of Active Employees
7	Schedule of Separations From Active Service
8	Schedule of Age & Service Retirement
9	Schedule of Death After Retirement
10	Comments
Appendices	
	Valuation Methods and Assumptions
	Summary of Benefit Provisions

GABRIEL, ROEDER, SMITH & COMPANY ACTUARIES & CONSULTANTS

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May 9, 1983

Board of Trustees
Minneapolis Police Department Relief Association
Minneapolis, Minnesota

<u>Submitted in this report</u> are the results of the 1981 <u>gain/loss analysis</u> of the financial experiences of the City of Minneapolis Police Relief Association.

The <u>composite results</u> of this study are reported on Schedule 1, and comments regarding the results are on page 10.

The gain/loss analysis was based upon statistical data furnished by the Association regarding active and retired member changes and related financial transactions.

The actuarial assumptions used for regular valuation purposes and which produce "expected" experience data are shown in the appendix of this report. A brief summary of the Association's benefits is also included in the appendix.

Respectfully submitted.

Robert M. O'Keefe

PURPOSE OF GAIN/LOSS ANALYSIS

Actual financial experience will not coincide exactly with assumed financial experience—differences are to be expected since the future cannot be predicted with absolute precision. The changes in computed liabilities resulting from differences between actual and assumed experiences are called <u>actuarial gains</u>, if the experience was financially favorable and <u>actuarial losses</u>, if the experience was financially unfavorable. Actuarial gains result in decreases in contribution rates and actuarial losses result in increases.

Regular actuarial valuations provide information about aggregate computed liabilities. However, regular valuations do not develop the information needed to explain the year to year changes in computed liabilities attributable to each activity within the retirement system financial mechanism. The purpose of a gain/loss analysis is to determine the change in computed liabilities and contribution rates attributable to variations between actual and assumed experience.

Once a difference between actual and assumed experience in a risk area has been observed to be sizeable and persistent, the assumed experience should be changed to reflect the observed reality. However, gains and losses over a relatively short period of time may not be indicative of long term trends which provide the basis for selection of actuarial assumptions.

Age & Service Retirement.

If members retire at older ages than assumed, there is a gain. If retirements occur at younger ages than assumed there is a loss.

Disability & Death-in-Service.

If casualty claims are less than assumed, there is a gain. If there are more casualty losses than assumed, there is a loss.

Withdrawal.

If more liabilities are released by withdrawal than assumed, there is a gain.

If there are fewer withdrawals than assumed, there is a loss.

Salary Increases.

If there are smaller salary increases than assumed, there is a gain.

If salary increases are greater than assumed, there is a loss.

Investment Income.

If there is greater investment income than assumed, there is a gain.

If investment income is less than assumed, there is a loss.

Post Retirement Mortality.

If benefit recipients die at younger ages than assumed, there is a gain.

If they live longer than assumed, there is a loss.

Contribution.

Gains or losses arise due to the delay in implementing changes in the recommended contribution.

Miscellaneous.

Miscellaneous gains and losses include changes due to data adjustments, rounding and changes in the average age and service characteristics of the group.

Minneapolis Police Relief Association

Schedule 1.

Gains & Losses in Accrued Liabilities and Changes in Contribution Requirements During Calendar 1981

	(Gain)	Liabilities or Loss *	(Gain)	Requirements or Loss *
Type of Activity	Active Members (\$ in	Retirants & Beneficiaries 1,000)	Normal Cost % of Payroll	\$ Payment on UAL (\$ in 1,000)
Age & Service Retirements	\$ 567.4	\$ N/A	(0.22)%	\$ 37.2
Disability & Death-in-Service				
a. <u>Disability</u>	85.6	N/A	0.36	5.6
b. <u>Death-in-Service</u>	(183.9)	N/A	0.02	(12.0)
Withdrawal	532.9	N/A	(0.01)	34.9
Salary Increases	3,997.4	4,596.9		562.9
Investment Income	0.0	40.9		2.7
Post Retirement Mortality	N/A	118.9		7.8
Contribution	0.0	(165.2)		(10.8)
Miscellaneous	7,078.5	78.5		468.7
EXPERIENCE RELATED (GAIN)/LOSS & CORRESPONDING CHANGE IN				
CONTRIBUTION REQUIREMENTS	\$12,077.9	\$4,670.0	0.15%	\$1,097.0
Changes due to plan amendments	0.0	(2,127.0)		(139.3)
TOTAL (GAIN)/LOSS DURING YEAR	\$12,077.9	\$2,543.0	0.15%	\$ 957.7

^{*} Accrued liabilities and contribution requirements are affected by gains and losses. Gains result in reductions in both and losses result in increases in both.

Schedule 2.

Gains & Losses in Accrued Liabilities From January 1, 1979 thru December 31, 1981

	Accrued	- 12/31/79 Liabilities or Loss	Accrued	- 12/31/80 Liabilities) or Loss	Accrued	- 12/31/81 Liabilities) or Loss
Type of Activity	Active Members	Retirants & Beneficiaries 1,000)	Active Members	Retirants & Beneficiaries 1,000)	Active Members	Retirants & Beneficiaries 1,000)
Age & Service Retirements	\$ 455.2	\$ N/A	\$ 715.4	\$ N/A	\$ 567.4	\$ N/A
Disability & Death-in-Service						
a. <u>Disability</u>	552.3	N/A	5.6	N/A	85.6	N/A
b. <u>Death-in-Service</u>	(269.8)	N/A	(328.0)	N/A	(183.9)	N/A
Withdrawal	223.1	N/A	248.2	N/A	532.9	N/A
Salary Increases	1,948.8	1,260.6	3,769.9	4,254.4	3,997.4	4,596.9
Investment Income	0.0	(497.9)	0.0	(2,880.7)	0.0	40.9
Post Retirement Mortality	N/A	330.0	N/A	385.2	N/A	118.9
Contribution	0.0	1,250.7	0.0	3,172.2	0.0	(165.2)
Miscellaneous	(756.3)	(756.3)	317.1	317.1	7,078.5	78.5
EXPERIENCE RELATED (GAIN)/LOSS	\$2,153.3	\$1,587.1	\$4,728.2	\$5,248.2	\$12,077.9	\$4,670.0
Method Change for Casualty Cost	10,257.5		2,375.2			
Changes Due to Plan Amendments	1,775.0	white the same of the same	0.0	0.0	0.0	0.0
TOTAL (GAIN)/LOSS DURING 3 YEAR PERIOD	\$14,185.8	\$1,587.1	\$7,103.4	\$5,248.2	\$12,077.9	\$4,670.0

Minneapolis Police Relief Association

Schedule 3.

Employees Active at Both Beginning & End of 1981

Age Group Beg. Year	No.	Beginning Salary	Ending Salary	% Increase In Salary
25-29	27	\$ 708,928	\$ 766,719	8.2%
30-34	151	3,964,741	4,287,947	8.2
35-39	161	4,227,306	4,571,917	8.2
40-44	157	4,122,280	4,458,329	8.2
45-49	112	2,940,737	3,180,464	8.2
50-54	62	1,627,910	1,760,614	8.2
55-59	33	866,468	937,101	8.2
60-64	9	236,309	255,573	8.2
TOTALS	712	\$18,694,679	\$20,218,664	8.2

Employees Active at Either Beginning or End of 1981

Years Service	Beginning of Year	End of Year
1 2 3 4	1 2 2 25	1 2 2
5 or more	709	707

Average Age: 41.9 years.

Average Service: 15.5 years.

Age at Termination		drawal Expected		bility Expected		eath Expected
25-29 30-34		0.5 2.4		* 0.1	1	* 0.2
35-39	2	2.5	1	0.2	1	0.4
40-44	1	1.4		0.3		0.6
45-49 50-54	1	0.3		0.4		0.8 0.9
55-59				0.1		0.7
60-64						0.3
Totals	3	7.1	1	1.7	2	3.9

^{*} Less than 0.1%

Years Service at Termination	<u>Actual</u>	Expected
0	0	0.0
1	0	0.0
2	0	0.0
3	0	0.0
4	0	0.4
5 or more	2	<u>6.5</u>
Totals	2	6.9

Average age at separation: 41.7 years.

Average service at separation: 15.4 years.

Minneapolis Police Relief Association

Schedule 5.

Separations From Active Service

For Age & Service Retirement

Age at Termination		979 Expected		.980 Expected		981 Expected
50 51 52 53 54	2 1		2 2 3 3 1		3 4 4 1	
55 56 57 58 59	3 1 1	4.0 6.0	1 2 3 2 3	4.0 7.0 10.0 5.0	1 1 1 2	4.0 5.0 4.0 8.0
60 61 62 63 64	2	1.0 3.0 3.0 4.0	2	3.0 3.0	1	2.0 2.0
65		5.0	_2	2.0	_1	2.0
Totals	16	26.0	27	39.0	20	29.0

Average age at retirement during period examined: 56.9 years.

Average service at retirement during period examined: 26.2 years.

Minneapolis Police Relief Association

Schedule 6.

Death After Retirement (Disability and Service Retirants)

Age at Death	Actua	1979 Expected	Ā	ctual	1980 Expected		1981 Expected	
30-34					.0018		.0019	
35-39		0.0130			.0080		.0026	
40-44		0.0087			.0106		.0181	
45-49		0.0285			.0280		.0131	
50-54		0.5407		1	.5165		.4961	
55-59		0.9926			1.1842		1.3024	
60-64	2	2.8749		2	2.5030	1	2.1900	
65-69	8	3.6692			4.0936	2	4.4010	
70-74	1	2.2377			2.8591	6	2.9911	
75-79	2	0.5484		2	.8002	1	1.1114	
80-84	2	2.9295		1	2.0528		1.6521	
85-89	4	1.7035		3	2.0116	2	2.3704	
90-94		0.5211		1	.2274	1	0.4718	
95-99		0.3217		_1	3077			
TOTALS	19	16.3895		11	16.6045	13	17.0220	

COMMENTS

Economic Assumptions and Financing Method

The economic assumptions of 5% annual investment return and 3 1/2% annual salary increases are established by state law. State law also specifies that the annual minimum obligation of the municipality shall be determined by adding (i) the employer normal cost percent times covered payroll to (ii) the <u>level dollar</u> amount required to amortize the unfunded accrued liability by December 31, 2010.

Over the past few years, both the actual rates of salary increase and investment return have generally exceeded the assumed rates, resulting in increases in the dollar amount of unfunded accrued liabilities. If the financial experiences of recent years persist, and the economic assumptions and financing method are not changed, it is reasonable to expect that unfunded accrued liabilities will increase in actual dollar amount for a number of years. This is true even though a level dollar amortization schedule is being followed. Accordingly, it is reasonable to expect that under the described conditions the actual dollar contributions required to make amortization payments will increase for a number of years. On the other hand, if inflation subsides and actual economic activity approaches assumed experience, it is reasonable to expect the dollar amount of the contribution to amortize the unfunded accrued liability to remain relatively constant. The notion that amortization dollar amounts may be increasing is not necessarily cause for alarm. If adjusted for changes in purchasing power, any future increases in the dollar contributions may or may not reflect increases in terms of real dollars (inflation adjusted dollars).

It is also worth noting that when the same assumptions and methods are applied to plans which differ in nature, the valuation results may not be comparable (for example, it is currently not valid to compare valuation results for a plan having full escalation to valuation results for a plan having a 3 1/2% cap on escalation.) Caution should be exercised when attempting to assess the financial condition of one Association relative to another on the basis of valuation results produced using the assumptions and methods mandated by state law.

Miscellaneous Loss

The miscellaneous loss under Actives in 1981 was due to an error in tabulation.



Minneapolis Police Relief Association Valuation Methods and Assumptions

The Entry Age Normal Cost method was used to determine the normal cost of all benefits.

The rate of investment return (interest) used in making the valuation was 5.0 percent per annum, compounded annually. State law requires use of this assumption.

The mortality table used was the United States Life Table, 1959-61, White Males and White Females.

Single Life Values:

Pre	sent Value	of \$1 Mont	thly			
Le	vel	Increa	asing	Future	Life	
For	Life	3.5%	Yearly	Expectanc	y (Years)	
Men	Women	Men	Women	Men	Women	
\$169.61	\$186.84	\$263.23	\$304.86	27.33	32.52	
154.85	174.20	229.51	270.80	23.22	28.08	
139.29	159.62	197.24	236.11	19.45	23.81	
122.79	142.73	166.26	200.76	16.01	19.69	
106.01	104.00	107.00	166.16	10.07	15.00	
	104.31	111.71			12.38	
73.39	83.92	87.66	101.94	7.92	9.28	
57.54	64.24	66.29	74.77	5.89	6.67	
	Le For Men \$169.61 154.85 139.29 122.79 106.31 89.86 73.39	Level For Life Men Women \$169.61 \$186.84 154.85 174.20 139.29 159.62 122.79 142.73 106.31 124.22 89.86 104.31 73.39 83.92	Level Increase For Life 3.5% Men Women Men \$169.61 \$186.84 \$263.23 154.85 174.20 229.51 139.29 159.62 197.24 122.79 142.73 166.26 106.31 124.22 137.82 89.86 104.31 111.71 73.39 83.92 87.66	For Life 3.5% Yearly Men Women Men Women \$169.61 \$186.84 \$263.23 \$304.86 154.85 174.20 229.51 270.80 139.29 159.62 197.24 236.11 122.79 142.73 166.26 200.76 106.31 124.22 137.82 166.16 89.86 104.31 111.71 132.82 73.39 83.92 87.66 101.94	Level For Life Increasing 3.5% Yearly Future Expectance Men Women Men Women Men \$169.61 \$186.84 \$263.23 \$304.86 27.33 \$154.85 \$174.20 \$29.51 \$270.80 23.22 \$139.29 \$159.62 \$197.24 \$236.11 \$19.45 \$122.79 \$142.73 \$166.26 \$200.76 \$16.01 \$106.31 \$124.22 \$137.82 \$166.16 \$12.97 \$89.86 \$104.31 \$111.71 \$132.82 \$10.29 \$73.39 \$3.92 \$7.66 \$101.94 \$7.92	Level For LifeIncreasing 3.5% YearlyFuture Life Expectancy (Years)MenWomenMenWomenMenWomen\$169.61\$186.84\$263.23\$304.8627.3332.52154.85174.20229.51270.8023.2228.08139.29159.62197.24236.1119.4523.81122.79142.73166.26200.7616.0119.69106.31124.22137.82166.1612.9715.8889.86104.31111.71132.8210.2912.3873.3983.9287.66101.947.929.28

Age & service retirement was assumed to occur at age 58, or attained age if older.

Sample Rates of Separation From Active Employment Before Retirement, Death or Disability

Sample	% of Active Members
Ages	Separating Within Next Year
20	3.00%
25	2.50
30	2.00
35	1.50
40	1.00
45	0.50
50+	0.00

Sample Ages	Present Pay Resulting in Pay of \$1,000 at Age 60	Percent Increase in Pay During Next Year
20	\$ 253	3.5%
25	300	3.5
30	356	3.5
35	423	3.5
40	503	3.5
45	597	3.5
50	709	3.5
55	842	3.5
60	1,000	3.5

Use of the pay adjustment factor illustrated above is required by state law.

<u>Disability retirements</u> were assumed to occur as indicated below:

Sample	% of Active Members Becoming
Ages	Disabled Within Next Year
20	0.08%
25	0.08
30	0.08
35	0.08
40	0.20
45	0.26
50	0.49
55	0.89

Minneapolis Police Relief Association

Brief Summary (12/31/81) of Benefit Provisions Evaluated and/or Considered

Age & Service Retirement

Eligibility. 20 years of service and 50 years of age.

Amount. For first 20 years of service, 34/80 of base pay. For service in excess of 20 years, an additional 1/80 is provided for each of the first 4 years and 4/80 is added for the 25th year to a maximum of 42/80 of base pay for 25 or more years of service. (Members retired prior to 7/80 receive 1/80 of base pay less and those retired prior to 7/69 receive 1/80 of base pay for each year over 20 thru 28th year.)

<u>Pay Used For Plan Purposes</u>. "Base pay" means the salary of a top grade patrol officer.

Disability Retirement

Eligibility.

Non-duty. 10 years of service.

<u>Duty</u>. No minimum service required. (In either case, disabled to the extent that no longer able to perform duties of a police officer including limited duty.)

Amount.

Non-duty. 14/80 of base pay for 10 years of service plus 2/80 for each year in excess of 10 to a maximum of 34/80 of base pay. (Prior to 7/80 the range was 13/80 to 33/80)

 $\underline{\text{Duty}}$. 34/80 of base pay. (Prior to 7/80 the amount 33/80)

Member's Death While Active, Or in Deferred Status, Or Retired

Eligibility.

 $\underline{\text{Spouse}}$. Legally married to member at separation from service and residing with member at time of death. Benefits terminate upon remarriage.

Child. Younger than age 18 or, if in school, younger than age 22.

Amount.

Spouse. 19/80 of base pay.

 $\underline{\text{Child.}}$ 6/80 of base pay per child. Children's maximum is 14/80 if spouse is receiving or 32/80 if no spouse is receiving.

<u>Vested Deferred</u>. 20 years of service and separated before age 50. Payment beginning is deferred to attainment of age 50.

<u>Post Retirement Adjustments ("Escalator")</u>. Each time base pay is changed, payments to all benefit recipients are simultaneously changed by the same percent that base pay is changed.

Member Contributions. 8% of base pay. Member contributions are non-refundable. If a member terminates after 5 years of service but before being eligible for an immediate or deferred benefit, a lump sum refund of \$500 plus \$100 for each full year over 5 is paid.