

## ST. ANTHONY FALLS HERITAGE BOARD

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### BIENNIAL REPORT 2006-2007

TO: MINNESOTA LEGISLATURE

FROM: St. Anthony Falls Heritage Board

Laws of Minnesota for 1988, Chapter 684, Article 1, Sections 13-18 [138.761] established in Minnesota Statute (138.761-766) the St. Anthony Falls Heritage Interpretive Zone encircling the Mississippi River in downtown Minneapolis as well as a St. Anthony Falls Heritage Board with the purpose of developing “a comprehensive plan to interpret historical resources in that area to start the process of encouraging development of that area’s historical resources.” Sections 13-17 charge the Board with developing and implementing a comprehensive interpretive plan for the St. Anthony Falls area, complementing existing planning and development activities on the riverfront by using state, federal and local funding for historic preservation.

The St. Anthony Falls Heritage Board hereby issues this report, as required in Section 15, Subdivision 1. This is the tenth biennial report to be filed.

#### **St. Anthony Falls Heritage Board Membership**

The Laws of Minnesota for 1988, Chapter 684, Article 1, Section 15, as amended in 1996, states that the St. Anthony Falls Heritage Board be comprised of 22 members from the following entities: Minnesota Historical Society, Mayor of Minneapolis, Minneapolis Park and Recreation Board, Hennepin County Board of Commissioners, Minnesota House of Representatives, Minnesota State Senate, Minneapolis City Council, Minnesota State Review Board, Minneapolis Heritage Preservation Commission, Hennepin County History Museum, and citizen appointees by the Park Board (one) and by the Chair of the Board (two).

#### **Members of the St. Anthony Falls Heritage Board:**

##### 2006:

Nina Archabal, Director, Minnesota Historical Society

R. T. Rybak, Mayor, City of Minneapolis

Randy Johnson, Chair of Hennepin County Board of Commissioners

Mary Merrill Anderson, President, Minneapolis Park and Recreation Board

Jon Gurban, Superintendent, Minneapolis Park and Recreation Board

Representative Keith Ellison

Representative Char Samuelson

Senator Linda Higgins

Senator Lawrence Pogemiller

Barbara Johnson, Member, Minneapolis City Council

Diane Hofstede, Member, Minneapolis City Council  
Peter McLaughlin, Hennepin County Board of Commissioners  
Mark Stenglein, Hennepin County Board of Commissioners  
Walt Dziedzic, Member, Minneapolis Park and Recreation Board  
Bob Fine, Member, Minneapolis Park and Recreation Board  
Steven Edwins, State Review Board  
Phillip Koski, Minneapolis Heritage Preservation Commission  
Bob Glancy, Board Member, Hennepin History Museum  
Michael Fox, Minnesota Historical Society  
Don Nikkola, Appointee, Minneapolis Park And Recreation Board  
Kathleen Clarke Anderson, Appointee, Minnesota Historical Society  
John Sarna, Appointee, Minnesota Historical Society

2007:

Nina Archabal, Director, Minnesota Historical Society  
R. T. Rybak, Mayor, City of Minneapolis  
Randy Johnson, Chair of Hennepin County Board of Commissioners  
Mary Merrill Anderson, President, Minneapolis Park and Recreation Board  
Jon Gurban, Superintendent, Minneapolis Park and Recreation Board  
Representative Augustine “Willie” Dominguez  
Representative Jim Davnie  
Senator Linda Higgins  
Senator Lawrence Pogemiller  
Diane Hofstede, Member, Minneapolis City Council  
Barbara Johnson, Member, Minneapolis City Council  
Peter McLaughlin, Hennepin County Board of Commissioners  
Mark Stenglein, Hennepin County Board of Commissioners  
Walt Dziedzic, Member, Minneapolis Park and Recreation Board  
Bob Fine, Member, Minneapolis Park and Recreation Board  
Steven Edwins, State Review Board  
Phillip Koski, Minneapolis Heritage Preservation Commission  
Bob Glancy, Board Member Hennepin History Museum  
Michael Fox, Minnesota Historical Society  
Don Nikkola, Appointee, Minneapolis Park And Recreation Board  
Kathleen Clarke Anderson, Appointee, Minnesota Historical Society  
John Sarna, Appointee, Minnesota Historical Society

**Summary of meetings and actions taken by the St. Anthony Falls Heritage Board,  
2006 – 2007.**

February 28, 2006:

Meeting Location: Minneapolis City Hall, Room 333

Nina Archabal, Chair, introduced the four new Board Members, Kathleen Clarke Anderson, Mary Merrill Anderson, Bob Glancy and Diane Hofstede.

Approved the minutes from the meeting of November 29, 2005.

Ms. Archabal provided a summary of the four grant projects that were successfully completed during 2005. They were:

- Historic Bridges and Riverfront map brochures,
- the launch of living history character Franklin Steele,
- archaeology surveys on Washington Avenue
- completion of the latest construction phase in Mill Ruins Park.

The 2006 calendar year budget and work plan was reviewed and approved. Projects receiving funding were:

- \$10,000 to the Minnesota Historical Society for research on riverfront architecture
- \$4,000 to the Minnesota Historical Society for Riverfront Arts & Culture Brochure Printing
- \$6,000 to the Minnesota Historical Society and GMCVA for MRD Walking Tour Map and Brochure
- \$10,000 to the Minnesota Historical Society for research and script writing of a new living history character, Gratia Countryman;
- \$25,000 to CPED for an archaeological survey of Parcel D (the nine and the Portland)
- \$12,000 to the Minneapolis Parks and recreation Board for river archaeology & art project at Mill Ruins Park;
- \$28,000 for Heritage Board website & brochure design

Anne Ketz from the 106 Group presented the interpretive plan findings, highlighting projects that have been completed as a result of the plan and recommendations for future projects and direction.

Ann Calvert from CPED gave a presentation about a study done to determine if there is a need for a new riverfront organization to oversee or coordinate riverfront development efforts.

July 10, 2006

Meeting Location: Mill City Museum, ADM Conference Room

Approved the minutes for the meeting of February 28, 2006.

The following progress reports and project updates were heard:

- *Park Development:* David Motzenbecker of Oslund & Associates provided a brief presentation on the new park that is being developed on the riverfront parcel of city land adjacent to the new Guthrie Theater. Mr. Motzenbecker showed some preliminary designs for the layout of the park and talked about the timeline for its completion.

- *Visitation*: Michael Rainville of Meet Minneapolis! updated the board on Meet Minneapolis! initiatives and commented that visitation to Minneapolis and, specifically, the riverfront district is up compared to studies done in 2000.
- *Guthrie Theater opening*: Guthrie Theater officially opened on June 25th, and reported 20,000 people attending the opening weekend festivities.
- *Mill City Farmers Market*: Mill City Farmers Market was launched in the rail corridor of Mill City Museum, and has drawn large crowds so far—about 1,300 people a week.
- *Mill City Museum*: Mill City Museum saw a 20% increase in attendance in June 2006 compared to the previous year. Walking tours were expanded to include an East Bank tour featuring Emily Goodridge Grey, and West Bank tours with Franklin Steele. The museum's new film "Minneapolis in 19 Minutes Flat" is set to premiere in October 2006.
- *Construction in the Heritage Zone*: seven buildings containing 825 living units are under construction, and another twelve containing 2,300 units are in various states of planning; MacPhail Center for Music is set to break ground for its new headquarters at 2nd St. and 5th Ave.
- *Environmental Assessment at Fuji-Ya*: Fuji-Ya/Wave site proposals are being assessed by the city through an Environmental Assessment Worksheet. The 106 Group will conduct an analysis of historic eligibility, the effects of new construction, and mitigation options. An archaeological survey has found significant remnants of the Bassett, Occidental and Columbian mills, as well as several railroad features.

The Board toured the Pillsbury A Mill to learn about future redevelopment plans.

December 4, 2006

Meeting Location: Mill City Museum, ADM Conference Room

Approved the minutes for the meeting of July 10, 2006.

The following progress reports and project updates were heard:

- *Washington Avenue Boulevard Plans*: David Graham of ESG Architects described the planning process for the street and conversations with community stakeholders
- *Riverfront Organization Study Update*: Ann Calvert of CPED and John Crippen, Board Secretary, presented the update which includes plans to form a Blue Ribbon Task Force. The Task Force will make a recommendation on a workable organizational model to improve the city's efforts with riverfront development.

Joseph Scrimshaw presented his portrayal of Franklin Steele, a History Player developed with funds from the Heritage Board.

February 5, 2007

Meeting Location: Mill City Museum, ADM Conference Room

Approved the minutes for the meeting of December 4, 2006.

Don Jacobson of the Minnesota Construction Association presented the Heritage Board with a Special Recognition Award acknowledging their involvement in various Mill District redevelopment projects.

John Crippen, Board Secretary, presented a historical overview of the East Bank district, specifically the Pillsbury Mill complex which is currently under development by Shafer-Richardson.

The 2007 calendar year budget and work plan was reviewed and approved. Walt Dziejdzic asked for the record to reflect that he voted not to approve the Consultant for Interpretive Input funding proposal, but supported the rest of the slate of projects.

Projects receiving funding were:

- \$27,300 for Heritage Board Staff Assistance
- \$4,000 for Riverfront 2007 Historical Preservation & Architecture Brochure Printing
- \$6,000 to Minnesota Historical Society and Meet Minneapolis! for Riverfront District Walking Map
- \$15,000 to CPED for Chicago Avenue Interpretive Disks
- \$50,000 to Minneapolis Parks and Recreation Board for Father Hennepin Bluffs Interpretive Program
- \$25,000 to Minnesota Historical Society and University of Minnesota for Survey of Social History Research Files
- \$15,000 to Minnesota Historical Society for Consultant for Interpretive Input
- \$10,000 to Minnesota Historical Society for East Bank Interpretive Base Map

June 18, 2007

Meeting Location: Minneapolis City Hall, Room 333

Nina Archabal, Chair, introduced new Board Members, Reps. Jim Davnie and Willie Dominguez

Approved the minutes for the meeting of February 5, 2007.

The following progress reports and project updates were heard:

- *Heritage Board Website:* The website is in the design stages and there will be a temporary website with a downloadable theme brochure within the next couple of weeks. The website should be complete by the end of the year/

- *East Bank Survey/Father Hennepin Park:* These two projects are now being considered together, and staff are beginning to work on creating a plan of action.
- *Water Power Park:* Water Power Park is now finished and open to the public, providing close-up views of St. Anthony Falls.
- *Washburn-Crosby Elevator Reuse Study:* A consultant (Thomas Zahn & Assoc.) has been selected to study the reuse potential of the Washburn-Crosby Grain Elevator, adjacent to Mill City Museum and part of the original Washburn-Crosby Milling complex. The study should be concluded and available by the end of the year.
- *Heritage Board Staff Assistance:* Ms. Archabal announced that the proposal to add a paid staff member to assist with the Board will not happen as originally outlined, due to liability costs such as Worker's Compensation. The work will most likely proceed as a contract for services rather than as a paid employee.

John Crippen, Board Secretary, gave a status report on the Interpretive Plan Revision.

Carolyn Bacon, Consultant for Riverfront Organizational Study, was introduced by Ann Calvert of CPED. Ms. Bacon presented the findings of the study, which was supported by the McKnight Foundation, in "Riverfront Organization Model, Recommended by Riverfront Blue Ribbon Task Force to Riverfront Policy Oversight Task Force."

#### December 3, 2007

Meeting Location: Mill City Museum, ADM Conference Room

Approved the minutes for the meeting of June 18, 2007.

Jon Gurban, Superintendent of Minneapolis Park and Recreation Board provided an overview of the Crown Hydroelectric Plant proposal that was submitted to the Park Board. If the board decides to enter an agreement for further study, an Environmental Assessment Worksheet would be commissioned. Funding is not currently in the Park Board's budget for any staff analysis, so part of an agreement with the developer would be to cover those costs.

Linda Figg of Figg Engineering Group gave a detailed presentation on the design of the new 35W bridge. The new bridge is expected to be completed and open for traffic by Christmas of 2008.

John Crippen and Katie Clapp gave a presentation regarding the design of the Heritage Board website. The website is expected to be completed and live around the beginning of 2008.

Nina Archabal thanked Phillip Koski for his 6 years of service to the Heritage Board—he is leaving his position on the Minneapolis Heritage Preservation Commission at the end of the year.

**This report is respectfully submitted on December 9, 2007:**

Nina Archabal, Chair  
St. Anthony Falls Heritage Board

John Crippen, Coordinator  
St. Anthony Falls Heritage Board