

Interstate Compact for Adult Offender Supervision

and

Interstate Compact for Juveniles

2022 Report to the Legislature



Transforming lives for a safer Minnesota

Minnesota Department of Corrections  
1450 Energy Park Drive, Suite 200  
St. Paul, Minnesota 55108-5219  
(651) 361-7200  
TTY (800) 627-3529  
March 2022

This information will be provided in alternative format upon request.

The total cost of salaries and supplies  
incurred in development and preparation of this  
report was \$3,597.50 (reported as required by M.S. 3.197).

## **BACKGROUND**

The Interstate Compact for Adult Offender Supervision (ICAOS) is the law that regulates the interstate movement of adults on probation and supervision. The ICAOS is enacted in all 50 states. In March 2002, Minnesota passed Minn. Stat. §§ [243.1605](#), [243.1606](#), and [243.1607](#) regarding the ICAOS which authorizes individuals sentenced in Minnesota to apply for transfer to another state for probation and supervision. Minnesota statute §243.1606 established an Advisory Council on the ICAOS in Minnesota which works with the Interstate Commission on Adult Offender Supervision, the national governing body, to ensure compliance with ICAOS and related rules. This statute also directs the Advisory Council to report to the governor and the chairs and ranking minority members of the committees of the senate and house of representatives having jurisdiction over criminal justice policy by March 1 each year on its activities, along with providing a copy of the ICAOS annual report which includes the activities of the interstate commission and executive committee (attached as Appendix A).

The Interstate Compact for Juveniles (ICJ) is the law that regulates the interstate movement of juveniles who are under court supervision or need to be returned to their home states as a runaway, escapee, absconder, or juvenile delinquent and is also enacted in all 50 states. In May 2010, Minnesota passed Minn. Stat. § [260.515](#) regarding the Interstate Compact for Juveniles (ICJ), which similarly authorized juveniles in Minnesota to apply for transfer to another state for probation and supervision. Minnesota also established an advisory committee which works with the Interstate Commission for Juveniles, the national governing body, to implement the ICJ and related rules. The statute also created similar legislative reporting requirements (attached as Appendix B).

In Minnesota, similar to other states, the advisory council and advisory committee are combined and act as one Advisory Council that oversees implementation of both the ICAOS and ICJ.

## **ACTIVITIES OF THE ADVISORY COUNCIL ON THE ICAOS & ICJ IN MINNESOTA**

Per Minn. Stat. § 243.1606, the Advisory Council shall consist of the following individuals or their designee: the governor; the chief justice of the supreme court; two senators, one from the majority and the other from the minority party, selected by the Subcommittee on Committees of the senate Committee on Rules and Administration; two representatives, one from the majority and the other from the minority party, selected by the house speaker; the compact administrator, selected as provided in Minn. Stat. § 243.1607; the executive director of the Center for Crime Victim Services; and additional members as appointed by the commissioner of corrections.

Per Minn. Stat. § 260.515, the Advisory Council shall consist of the same member roles with the exception of the executive director of the Center for Crime Victim Services and with the addition of the executive director of the Office of Justice Programs or designee.

The 2022 membership included:

- ✓ Steve King, Chair, Mower County Court Services Director, representing county probation officers
- ✓ Suzanne Elwell, Vice-Chair, Victim's Representative;

- ✓ Honorable Richard Kyle, Minnesota Court of Appeals;
- ✓ Allen Godfrey, Interstate Commissioner, Department of Corrections (DOC);
- ✓ Mike McGuire, Office of Governor Tim Walz;
- ✓ Kelly Kemp, Office of the Attorney General;
- ✓ Honorable Warren Limmer, Minnesota State Senate;
- ✓ Karla Bigham, Minnesota State Senate;
- ✓ Athena Hollins, State Representative;
- ✓ Brian Johnson, State Representative;
- ✓ Kelly Moller, State Representative;
- ✓ Honorable Marion O'Neill, State Representative;
- ✓ William Ward, State Public Defender, representing public defenders;
- ✓ Mr. William Hutton, representing the Minnesota Sheriffs' Association;
- ✓ Renee Brown-Goodell, community representative; (resigned 5-30-2022)
- ✓ Gina Evans, community representative (appointed 8-16-2022)
- ✓ Nicole Kern, representing Community Corrections Act Counties. (resigned 2022)
- ✓ Andrew Larson, representing Community Corrections Act Counties (appointed 10-21-22)
- ✓ Callie Hargett, Victim's Representative
- ✓ Shane Baker, Minnesota County Attorney's Association

Advisory Council staff from the DOC included:

- ✓ Paul Schnell, Commissioner of Minnesota Department of Corrections
- ✓ Safia Khan, Office of Government and External Relations, Minnesota Department of Corrections
- ✓ Rebecca Holmes-Larson, Executive Officer of Hearings and Release, Minnesota Department of Corrections
- ✓ Curtis Shanklin, Deputy Commissioner, Field Services, Minnesota Department of Corrections
- ✓ Rebecca Hillestead, Deputy Compact Administrator, Interstate Compact for Juveniles, Minnesota Department of Corrections

The Deputy Compact Administrator for the Minnesota Department of Corrections:

- Tracy Hudrlik.

The Advisory Council first met on August 21, 2002, and meets on a semi-annual basis or as needed.

The Advisory Council met on June 8, 2022 and November 15, 2022 via ZOOM video conference technology.

The primary focus of the Advisory Council in 2022 was the review of several initiatives, audits, rule changes/recommendations and legislative recommendations. During the June 2022 meeting, the council reviewed the national audit process for the juvenile compact. The council also reviewed the rule changes that went into effect on January 1, 2022 for the adult compact as well as the results of an adult compact audit on the transfer process. Based on the audit results, Minnesota updated its policy and procedures to improve outcomes in this area. The council was

also advised of new functionality in the Interstate Compact Offender Tracking System for adults that requires states to now track warrant information in this system.

During the November, 2022 meeting, annual reports were reviewed and suggestions made on rule amendment proposals for both the adult and juvenile compacts. Additionally, the council viewed a clip of a documentary produced for the national adult commission regarding the compact and its purpose.

More information about interstate commission activity can be found in the annual reports.

Link to Adult Annual Report:

[Interactive Annual Report 2022 – Home page | ICAOS \(interstatecompact.org\)](https://www.interstatecompact.org/)

Link to Juvenile Annual Report:

[FY2022 Annual Report \(juvenilecompact.org\)](https://www.juvenilecompact.org/)

## ACTIVITIES OF THE INTERSTATE COMMISSIONS

The ICAOS Interstate Commission is comprised of one voting member from each state party to the compact. The role of the Interstate Commission is to exercise day-to-day oversight of the compact between states. It promulgates rules to achieve the goals of the compact and ensures an opportunity for input and timely notice to victims and jurisdictions where defined clients are authorized to relocate across state lines. The Interstate Commission established a system of uniform data collection (ICOTS), which provides access to information on active cases by authorized criminal justice officials. It coordinates regular reporting of compact activities to heads of state advisory councils, state executive/judicial/legislative branches, and criminal justice administrators. The Interstate Commission also monitors compliance with rules governing interstate movement of clients, initiates interventions to address and correct noncompliance, and coordinates training and education regarding regulations of interstate movement of clients for officials involved in such activity.

The Interstate Commission is required to submit an annual report on the activities of the Commission. The current annual report, as well as past reports and newsletters regarding the Interstate Commission’s activities, can be found on the ICAOS site: [www.interstatecompact.org](http://www.interstatecompact.org).

### CLIENT MOVEMENT AS REPORTED IN ICOTS:

	Probation	Parole	Both
<b>Number of clients under supervision in Minnesota from other states as of 12-31-2022</b>	<b>1664</b>	<b>475</b>	<b>53</b>
<b>Number of Minnesota clients under supervision in other states as of 12-31-2022</b>	<b>2571</b>	<b>435</b>	<b>0</b>

Interstate Commission for Juveniles is the governing body of the Interstate Compact for Juveniles (ICJ). Commission members include representatives from all 50 states, the District of Columbia, and the US Virgin Islands, who work together to preserve child welfare and promote public safety. The Commission is responsible for promulgating and enforcing rules to implement the ICJ. The Interstate Commission is required to submit an annual report on the activities of the Commission. The current annual report, as well as past reports and newsletters regarding the Interstate Commission’s activities, can be found on the national website: [www.juvenilecompact.org](http://www.juvenilecompact.org).

**Incoming Juveniles (July 1, 2021-June 30, 2022):**

<b>Parole Supervision</b>	<b>9</b>
<b>Probation Supervision</b>	<b>54</b>

**Outgoing Juveniles (July 1, 2021-June 30, 2022):**

<b>Parole Supervision</b>	<b>0</b>
<b>Probation Supervision</b>	<b>75</b>

**SUMMARY**

The Advisory Council has been in place for 20 years and continues to meet as needed to address issues that arise regarding the ICAOS as well as ICJ since adoption. The Advisory Council has an active membership, with well attended meetings.