

# St. Paul Teachers' Retirement Fund Association

Actuarial Valuation as of July 1, 2022





January 13, 2023

Dr. Mike McCollor, Interim Executive Director  
St. Paul Teachers' Retirement Fund Association  
2550 University Avenue W, Suite 312N  
St. Paul, Minnesota 55114

Dear Dr. McCollor:

We are pleased to present the report of the actuarial valuation of the St. Paul Teachers' Retirement Fund Association ("Fund") as of July 1, 2022. This report provides, among other things, the required annual contribution rate of the Fund for the Plan Year commencing July 1, 2022 and ending on June 30, 2023, according to prescribed assumptions. Note that the impact of GASB Statements No. 67 and No. 68 is provided in a separate report.

The valuation was based upon data and information through June 30, 2022 furnished by the Fund staff, concerning Retirement Fund benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. Their efforts in furnishing the materials needed are gratefully acknowledged. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by the Fund.

The report has been prepared at the request of the Fund's Board of Trustees in accordance with Section 356.215 of the Minnesota Statutes as well as the Standards for Actuarial Work established by the State of Minnesota Legislative Commission on Pensions and Retirement. To the best of our knowledge, this report is complete and accurate, and has been prepared in accordance with prescribed assumptions and generally accepted actuarial principles and practices. This report is intended for use by the Fund and those determined or approved by the Fund's Board of Trustees. This report may be provided to parties other than the Fund only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

**In our professional judgment, the statutory investment return assumption of 7.5% used in the report deviates materially from the guidance set forth in Actuarial Standards of Practice No. 27 (ASOP No. 27).** In a 2022 analysis of long-term rate of investment return and inflation assumptions, GRS suggested that an investment return assumption in the range of 5.85% to 6.73% would be reasonable for this valuation. Please see the experience report dated December 8, 2022 for additional information. For informational purposes, results based on a 6.50% investment return assumption are shown on page 6.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in Section 4 of this report. This report includes risk metrics on page 10, but does not include a robust assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report was prepared using our proprietary valuation model and related software which, in our professional judgment, has the capability to provide results that are consistent with the purposes of the valuation, and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

This report reflects the impact of COVID-19 through June 30, 2022. It does not reflect the ongoing impact of COVID-19, which is likely to influence demographic and investment experience, at least in the short term. We will continue to monitor these developments and their impact on the plan.

This report should not be relied on for any purpose other than the purpose described in this report. Determinations of financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Trustees. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. The Fund is solely responsible for communicating to GRS any changes required thereto.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. Bonita J. Wurst and Sheryl L. Christensen are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

We will be pleased to review this report with you at your convenience.

Respectfully submitted,  
Gabriel, Roeder, Smith & Company



Bonita J. Wurst, ASA, EA, FCA, MAAA



Sheryl L. Christensen, FSA, EA, FCA, MAAA

BJW/JDA/SLC:sc



## Other Observations

### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits, Chapter 356 required contributions are made, and all actuarial assumptions are met (including the assumption of the plan earning 7.50% on an actuarial value of assets basis, as prescribed by statutes), it is expected that:

- (1) The normal cost of the plan is expected to remain approximately level as a percent of pay;
- (2) The funded status of the plan is expected to gradually improve and is expected to be 100% funded within the next 26 years; and
- (3) The unfunded liability will grow initially as a dollar amount before beginning to decline.

### Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations; in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.



# Table of Contents

		<u>Pages</u>
<b>Summary of Valuation Results</b>		1-11
<b>Section 1</b>	<b>Asset Information</b>	
	Assets of the Plan	12
Table 1	Accounting Balance Sheet	13
Table 2	Plan Assets	14-15
<b>Section 2</b>	<b>Total Membership Data</b>	
Table 3	Active Members	16
Table 4	Service Retirements	17
Table 5	Disability Retirements	18
Table 6	Survivors	19
Table 7	Reconciliation of Members	20
<b>Section 3</b>	<b>Funding Status</b>	
Table 8	Actuarial Balance Sheet	21
Table 9	Determination of Unfunded Actuarial Accrued Liability (UAAL) and Supplemental Contribution Rate	22
Table 10	Changes in Unfunded Actuarial Accrued Liability (UAAL)	23
Table 11	Determination of Contribution Sufficiency	24
<b>Section 4</b>	<b>Actuarial Methods and Assumptions</b>	
Table 12	Summary of Actuarial Methods and Assumptions	25-32



# Table of Contents (Concluded)

		<u>Pages</u>
<b>Section 5</b>	<b>Basic Plan</b>	
	<b>Membership Data</b>	
Table 3A	Active Members	33
Table 4A	Service Retirements	34
Table 5A	Disability Retirements	35
Table 6A	Survivors	36
	<b>Funding Status</b>	
Table 11A	Basic Determination of Contribution Sufficiency	37
	<b>Plan Provisions</b>	
	Summary of Benefit Provisions for Basic Members	38-42
<b>Section 6</b>	<b>Coordinated Plan</b>	
	<b>Membership Data</b>	
Table 3B	Active Members	43
Table 4B	Service Retirements	44
Table 5B	Disability Retirements	45
Table 6B	Survivors	46
	<b>Funding Status</b>	
Table 11B	Coordinated Determination of Contribution Sufficiency	47
	Summary of Benefit Provisions for Coordinated Members	48-52
<b>Section 7</b>	<b>Additional Disclosures</b>	53-56



# Summary of Valuation Results

This report sets forth the results of the actuarial valuation of the St. Paul Teachers' Retirement Fund Association ("Fund") as of July 1, 2022. The purposes of this valuation are:

1. To develop the Actuarially Determined Contribution (ADC) rates.
2. To compare the ADC rates with the current funding policy in place.
3. To review the funding status of the Fund.

The funding status, in basic terms, is a comparison of the Fund's liabilities to assets expressed as either an unfunded liability (i.e., the difference between the assets and liabilities) or as a ratio of assets to liabilities. This comparison can be measured in various ways. Fund liabilities are dependent on the actuarial assumptions and actuarial cost method. Fund assets can be measured at market value, book value, or some variation to smooth the fluctuations that invariably occur from year to year. The Actuarial Value of Assets is determined from market value with investment gains and losses smoothed over a five-year period.

## 2018 Omnibus Pension and Retirement Bill

On May 31, 2018, the 2018 Omnibus Pension and Retirement Bill was signed into law. The new law implemented significant changes in benefits, contributions, and assumptions that were first reflected in the 2018 valuation report. As a result of this legislation, this fund is now expected to achieve full funding within the next 26 years if all assumptions are achieved.

## Contribution Sufficiency/(Deficiency)

Statutory contributions are defined in Section 356 of Minnesota Statutes as a fixed percentage of payroll, plus any supplemental contributions, and represent the amount that is actually contributed to the fund. Required contributions are defined in statutes and the LCPR Standards for Actuarial Work, and represent the amount needed to fully fund the plan within 26 years (normal cost, expenses, and a payment to amortize the unfunded liability).

The required contribution rate decreased, from 20.51% of payroll as of July 1, 2021 to 19.96% of payroll as of July 1, 2022. The statutory contribution rate remained level at 25.13% of payroll.

The contribution sufficiency improved from 4.62% of payroll as of July 1, 2021 to 5.17% of payroll. On a market value of assets basis, statutory contributions are sufficient by 4.16% of payroll.

The contribution sufficiency referenced above is based on a current snapshot of statutory contributions as of July 1, 2022. Additional contribution increases will be phased-in over the next year, ultimately increasing the statutory contribution rate (and the contribution sufficiency) an additional 0.45% of pay.

## Assets and Liabilities

On an actuarial value of assets basis, the funding ratio increased, from 67.06% at July 1, 2021, to 68.73% at July 1, 2022. Total actuarial liabilities increased from \$1,729.6 million to \$1,750.4 million.

As shown in the table on the following page, on a market value of assets basis, the funding ratio decreased from 74.88% at July 1, 2021 to 65.95% at July 1, 2022.



# Summary of Valuation Results

## Market Value Compared to Actuarial Value of Assets

A 5-year smoothed value of assets (actuarial value of assets), used to determine both the funded status and required contribution level, reduces the volatility of the valuation results. As of July 1, 2022, the actuarial value of assets is 104.22% of market value.

The following table shows the July 1, 2022 valuation results, on both a market value and smoothed actuarial value basis:

Results as of July 1, 2022		
	Market Value of Assets	Actuarial Value of Assets
Actuarial Accrued Liability	\$1,750.4 million	\$1,750.4 million
Value of Assets	\$1,154.4 million	\$1,203.1 million
Unfunded Actuarial Accrued Liability	\$ 596.0 million	\$ 547.3 million
Funded Ratio	65.95%	68.73%
Statutory Contribution Rate	25.13% of pay	25.13% of pay
Required Contribution Rate	20.97% of pay	19.96% of pay
Sufficiency	4.16% of pay	5.17% of pay

## Changes Reflected in the Valuation

### Assumption and Method Changes

The mortality improvement scale was updated from MP-2020 to MP-2021. The impact of this change was to increase the actuarial accrued liability \$3.1 million and decrease the contribution sufficiency by 0.08% of pay.

### Plan Provision Changes

There were no changes in plan provisions since the prior valuation.





# Summary of Valuation Results

## Effects of Changes (Actuarial Value of Assets Basis)

Additional detail regarding the impact of the assumption change is summarized in the following table.

	Results as of July 1, 2022 (\$000s)	
	Prior to Changes	Reflecting Assumption Changes
<b>A. FUNDING RATIOS</b>		
1. Accrued Liability Funding Ratio		
a. Current Assets	\$ 1,203,096	\$ 1,203,096
b. Actuarial Accrued Liability	1,747,290	1,750,421
c. Funding Ratio	68.85%	68.73%
2. Projected Benefit Funding Ratio		
a. Current and Expected Future Assets	\$ 2,183,861	\$ 2,183,758
b. Current and Expected Future Benefit Obligations	1,968,201	1,971,549
c. Funding Ratio	110.96%	110.76%
<b>B. REQUIRED CONTRIBUTIONS - CHAPTER 356</b>		
1. Normal Cost	8.33%	8.34%
2. Supplemental Contribution Amortization	11.24%	11.31%
3. Allowance for Administrative Expenses	0.31%	0.31%
4. Total	19.88%	19.96%

## Participants

Active membership increased 3.2% during fiscal year 2022, from 3,294 to 3,400 (figures exclude members on leave of absence). When members on leave of absence are included, active membership increased 3.8%, from 3,399 to 3,528. Total participants receiving benefits under the Fund, including disabled retirees, beneficiaries, and alternate payees, increased 1.9% during fiscal year 2022 from 4,173 to 4,253. Total annuity expenditures for these benefits increased from \$118.7 million to \$120.7 million during fiscal year 2022, or 1.7%.

Covered payroll increased 8.7% during fiscal year 2022, from \$280 million to \$304 million. Approximately \$11 million of that increase was due to the district's payment of one-time bonuses during the fiscal year. The Fund's preliminary projected payroll for fiscal year 2023 is \$293 million.

## Asset Valuation Method

The method used to develop the Fund's Actuarial Value of Assets, as set out in the LCPR Standards for Actuarial Work, is as follows: In years when Fund assets earn above the assumed rate (i.e., experience gain) or below the assumed rate (i.e., experience loss) the gain (or loss) will be recognized over five years. This approach both removes volatility of the Fund's level of required contributions and ensures the Fund's assets will track the market value of assets.



# Summary of Valuation Results

## Experience Analysis

The experience analysis provides a comparison of actual experience to projected experience based on the actuarial assumptions over the past year. Overall, the Fund had an experience gain of \$14.2 million.

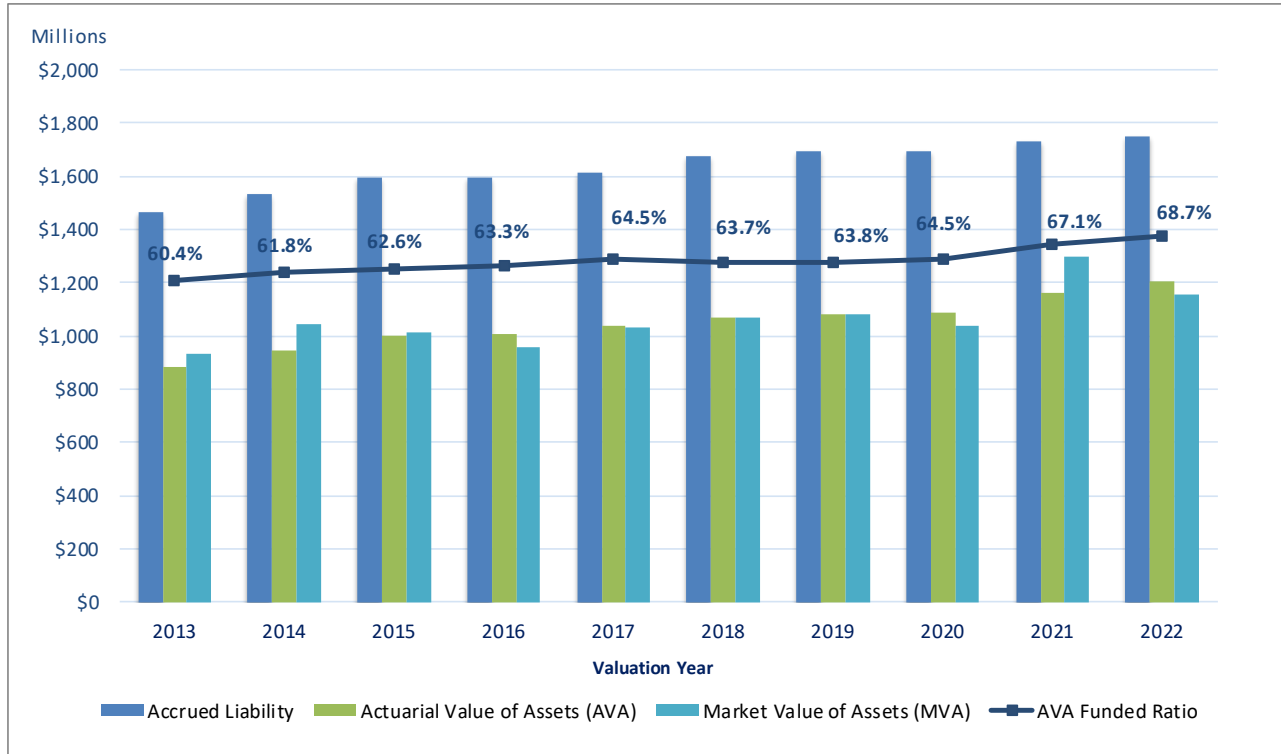
The Fund had an experience gain due to investments. The investment return on a market value of assets basis was -9.37% (net of fees) for the year ended June 30, 2022, less than the 7.50% assumption. However, only 20% of this asset loss was recognized in the actuarial value of assets. Investment gains and losses from previous years were also recognized this year. The net result is a gain of \$1.5 million on the actuarial value of assets. The investment return on an actuarial value of assets basis was 7.63% for the year ended June 30, 2022.

In addition to the investment gain described above (on an Actuarial Value of Assets basis), the actuarial accrued liability increased less than expected. Salaries did not increase as much as expected for continuing actives, resulting in an actuarial gain of \$4.2 million. Other demographic experience produced an additional gain of \$8.5 million, which includes an actuarial gain of \$4.9 million due to more terminations than expected.

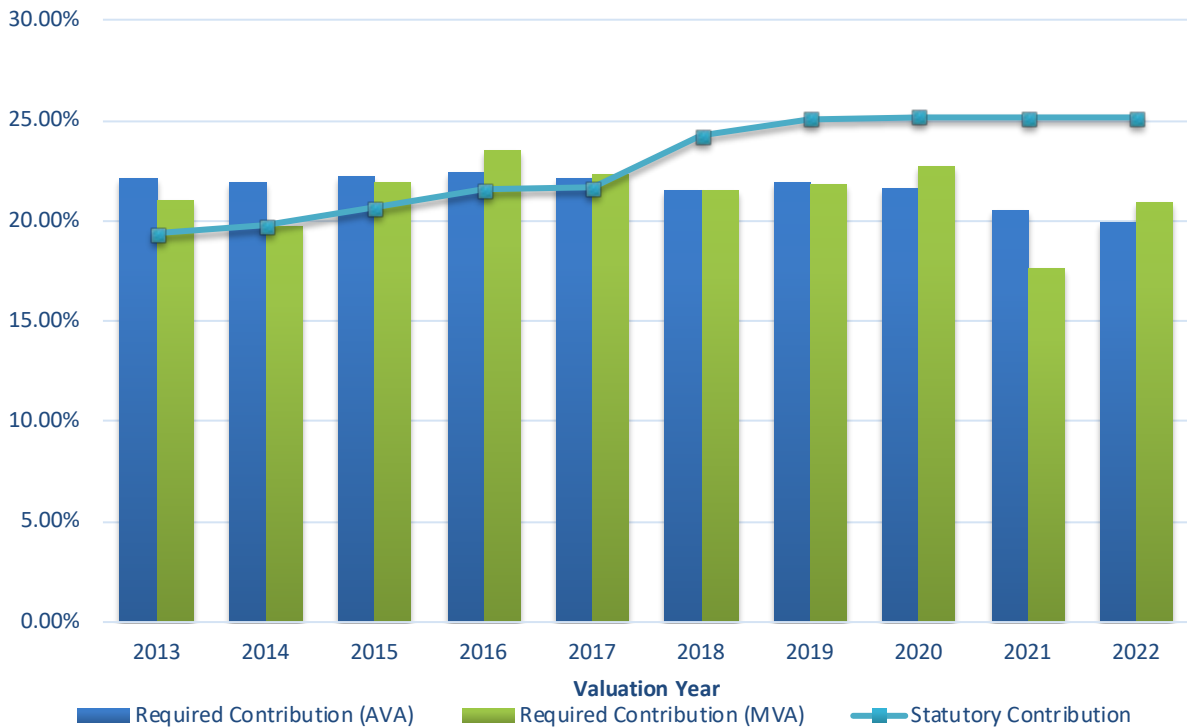
The changes in unfunded actuarial accrued liabilities are shown in Table 10 in Section 3.

# Summary of Valuation Results

## Funded Ratio History



## Contribution Rate History (% of pay)



# Summary of Valuation Results

## Sensitivity Tests

During the 2017 legislative session, the Legislative Commission on Pensions and Retirement (LCPR) enacted a new sensitivity disclosure requirement for the Fund's valuations. Per the LCPR's requirement, we have calculated the liabilities associated with the following scenarios:

- 1) 6.5% interest rate assumption
- 2) 8.5% interest rate assumption

In each case, all other assumptions were unchanged from those used to develop the final valuation results in this report. Note that we believe the 7.5% and 8.5% interest rate assumptions do not comply with Actuarial Standards of Practice.

<b>Interest rate:</b>	<b>(Statutory) 7.50%</b>	<b>6.50%</b>	<b>8.50%</b>
Normal Cost Rate, % of Pay	8.34%	10.20%	7.00%
Amortization of Unfunded Accrued Liability, % of Pay	11.31%	14.10%	8.54%
Expenses (% of Pay)	0.31%	0.31%	0.31%
Total Required Contribution, % of Pay	19.96%	24.61%	15.85%
Contribution Sufficiency/(Deficiency), % of Pay	5.17%	0.52%	9.28%
Accrued Liability Funding Ratio (AVA basis)	68.7%	61.4%	76.2%
Actuarial Accrued Liability (in millions)	\$1,750.4	\$1,958.1	\$1,578.3
Unfunded Accrued Liability (in millions)	\$ 547.3	\$ 755.0	\$ 375.2



# Summary of Valuation Results

(Dollars in Thousands)

	July 1, 2021	July 1, 2022
	<u>Valuation</u>	<u>Valuation</u>
<b>A. CONTRIBUTIONS % OF PAYROLL (Table 11)</b>		
1. Statutory Contributions - Chapter 354A	25.13%	25.13%
2. Required Contributions - Chapter 356	20.51%	19.96%
3. Sufficiency / (Deficiency)	4.62%	5.17%
<b>B. FUNDING RATIOS</b>		
1. Accrued Liability Funding Ratio		
a. Current Assets (Table 1)	\$ 1,159,954	\$ 1,203,096
b. Actuarial Accrued Liability (Table 9)	1,729,621	1,750,421
c. Funding Ratio	67.06%	68.73%
2. Projected Benefit Funding Ratio (Table 8)		
a. Current and Expected Future Assets	\$ 2,125,802	\$ 2,183,758
b. Current and Expected Future Benefit Obligations	1,939,622	1,971,549
c. Funding Ratio	109.60%	110.76%
<b>C. PLAN PARTICIPANTS</b>		
1. Active Members		
a. Number (Table 3)	3,294	3,400
b. Projected Annual Earnings*	\$ 301,753	\$ 313,824
c. Average Annual Earnings (Projected dollars)*	\$ 87,651	\$ 87,941
d. Average Age	45.0	44.6
e. Average Service	13.4	12.9
f. Members on Leave of Absence	105	128
2. Others		
a. Service Retirements (Table 4)	3,782	3,856
b. Disability Retirements (Table 5)	22	22
c. Survivors (Table 6)	369	375
d. Deferred Retirements (Table 7)	2,414	2,514
e. Terminated Other Non-Vested (Table 7)	2,941	2,915
f. Total - Others	9,528	9,682
3. Grand Total (1.a + 1.f + 2.f)	12,927	13,210

\* Projected Annual Earnings includes expected payroll for teachers hired after the valuation date to replace retirements in May and June of 2022; Average Annual Earnings excludes this new teacher payroll. See page 30 for additional information.



# Summary of Valuation Results

## Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. **Investment Risk** – actual investment returns may differ from the expected returns;
2. **Asset/Liability Mismatch** – changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
3. **Contribution Risk** – actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
4. **Salary and Payroll Risk** – actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
5. **Longevity Risk** – members may live longer or shorter than expected and receive pensions for a period of time other than assumed;
6. **Other Demographic Risks** – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.



# Summary of Valuation Results

The Required Contribution rate shown on page 7 may be considered as a minimum contribution rate that complies with Minnesota Statutes and the requirements of the Standards for Actuarial work published by the LCPR. The timely receipt of the actuarially determined contributions is critical to support the financial health of the plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.

## PLAN MATURITY MEASURES

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following. Additional maturity measures are shown on page 10.

	<u>2021</u>	<u>2022</u>
Ratio of market value of assets to total payroll	4.63	3.79
Ratio of actuarial accrued liability to total payroll	6.18	5.75
Ratio of actives to retirees and beneficiaries	0.8	0.8
Ratio of non-investment cash flow to market value of assets*	-3.7%	-3.9%

\* Cash flow ratio does not reflect contribution increases to be phased in over future years.

## RATIO OF MARKET VALUE OF ASSETS TO PAYROLL

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

## RATIO OF ACTUARIAL ACCRUED LIABILITY TO PAYROLL

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time. The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability 2% other than assumed would equal 5% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.



# Summary of Valuation Results

## **RATIO OF ACTIVES TO RETIREES AND BENEFICIARIES**

A young plan with many active members and few retirees will have a high ratio of actives to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A very mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

## **RATIO OF NON-INVESTMENT CASH FLOW TO MARKET VALUE OF ASSETS**

A positive non-investment cash flow means contributions exceed benefits and expenses. A negative non-investment cash flow means benefits and expenses exceed contributions, and existing funds may be used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a very mature plan or a need for additional contributions. The cash flow ratio for this fund will improve as future contribution increases are phased in.

## **ADDITIONAL RISK ASSESSMENT**

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.



# Summary of Valuation Results

## Risk Measures Summary (Dollars in Thousands)

Valuation Date (July 1)	(1) Accrued Liabilities (AAL)	(2) Market Value of Assets	(3) Market Value Unfunded AAL (1) - (2)	(4) Valuation Payroll	(5) Market Value Funded Ratio (2) / (1)	(6) Retiree Liabilities	(7) RetLiab/ AAL (6) / (1)	(8) AAL/ Payroll (1) / (4)	(9) Assets/ Payroll (2) / (4)
2013	\$1,467,350	\$ 933,082	\$534,268	\$247,432	63.6%	\$ 988,123	67.3%	593.0%	377.1%
2014	1,533,603	1,045,435	488,168	259,740	68.2%	1,015,617	66.2%	590.4%	402.5%
2015	1,596,770	1,014,969	581,801	263,844	63.6%	1,053,824	66.0%	605.2%	384.7%
2016	1,592,570	959,666	632,904	258,787	60.3%	1,052,827	66.1%	615.4%	370.8%
2017	1,611,208	1,032,249	578,959	264,342	64.1%	1,068,690	66.3%	609.5%	390.5%
2018	1,676,193	1,070,572	605,621	263,122	63.9%	1,129,864	67.4%	637.0%	406.9%
2019	1,691,721	1,080,544	611,177	268,614	63.9%	1,133,369	67.0%	629.8%	402.3%
2020	1,691,236	1,037,613	653,623	274,667	61.4%	1,135,360	67.1%	615.7%	377.8%
2021	1,729,621	1,295,064	434,557	279,916	74.9%	1,151,345	66.6%	617.9%	462.7%
2022	1,750,421	1,154,427	595,994	304,227	66.0%	1,161,360	66.3%	575.4%	379.5%

Valuation Date (July 1)	(10) Portfolio StdDev	(11) Std Dev % of Pay (9) x (10)	(12) Unfunded / Payroll (3) / (4)	(13) Non-Investment Cash Flow (NICF)	(14) NICF/ Assets (13) / (2)	(15) Market Rate of Return	(16) 5-Year Average
2013			215.9%	(63,553)	(6.8%)	13.5%	
2014			187.9%	(55,823)	(5.3%)	18.4%	13.7%
2015			220.5%	(56,223)	(5.5%)	2.7%	11.5%
2016	13.4%	49.7%	244.6%	(56,778)	(5.9%)	0.3%	6.7%
2017	13.4%	52.3%	219.0%	(56,136)	(5.4%)	13.9%	9.5%
2018	13.7%	55.7%	230.2%	(57,563)	(5.4%)	9.8%	8.8%
2019	13.7%	55.1%	227.5%	(50,237)	(4.6%)	5.7%	6.4%
2020	13.7%	51.8%	238.0%	(48,657)	(4.7%)	0.1%	5.8%
2021	13.7%	63.4%	155.2%	(47,781)	(3.7%)	32.7%	11.9%
2022	13.8%	52.4%	195.9%	(44,649)	(3.9%)	(9.4%)	6.9%

### Notes pertaining to numbered columns:

- (5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.
- (6) and (7) The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.
- (8) and (9) The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.
- (10) and (11) The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.
- (12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) and (14) The ratio of non-investment cash flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.
- (15) and (16) Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year geometric average give an indicator of past performance. Of course, past performance is not a guarantee of future results, may not even be reflective of potential future results, and historical averages are very sensitive to the time period chosen.



## SECTION 1

---

### ASSET INFORMATION

## Assets of the Plan

The market value of the plan assets decreased from \$1,295.1 million as of June 30, 2021 to \$1,154.4 million as of June 30, 2022. The expected return on assets using the valuation investment return rate assumption of 7.5 percent was \$95.5 million. The actual plan experience was a loss on assets of -\$96.0 million. Twenty percent of the asset return below the expected \$95.5 million is recognized as an actuarial loss in the development of the actuarial value of assets. The recognized loss from the current year, along with the portion of prior gains and losses recognized this year, results in an overall gain of \$1.5 million on the actuarial value of assets as shown in Table 10.

The 2022, 2020, and 2019 asset losses as well as the 2021 asset gain (investment returns that fell above (gain) or below (loss) the expected return – amounts shown on the next page) will be recognized incrementally over the next four years. As of July 1, 2022, there are more unrecognized asset losses than gains, and the Actuarial Value of Assets (AVA) is greater than the Market Value of Assets (MVA) by \$49 million, or 4.2%.

Table 1 shows the composition of assets as of June 30, 2022 and the development of the actuarial value of assets as of June 30, 2022. Table 2 details the development of asset values during fiscal year 2022.

# Table 1

## Accounting Balance Sheet

### as of June 30, 2022

#### (Dollars in Thousands)

	<b>Market Value</b>
A. ASSETS	
1. Cash, Equivalents, Short-Term Securities	\$ 23,031
2. Investments	
a. Fixed Income	146,455
b. Equity	675,455
c. Real Assets	65,604
d. Alternative	173,118
e. Cash and Cash Equivalents	68,297
3. Other Assets	3,593
B. TOTAL ASSETS	\$ 1,155,553
C. AMOUNTS CURRENTLY PAYABLE	\$ 1,126
D. ASSETS AVAILABLE FOR BENEFITS	
1. Member Reserves	\$ 240,258
2. Employer Reserves	914,169
3. Total Assets Available for Benefits	\$ 1,154,427
E. TOTAL AMOUNTS CURRENTLY PAYABLE AND ASSETS AVAILABLE FOR BENEFITS	\$ 1,155,553
F. DETERMINATION OF ACTUARIAL VALUE OF ASSETS	
1. Market Value of Assets Available for Benefits (D.3)	\$ 1,154,427
2. Unrecognized Asset Returns (UAR)	
a. June 30, 2022	\$ (191,444)
b. June 30, 2021	229,203
c. June 30, 2020	(73,490)
d. June 30, 2019	(18,200)
3. UAR Adjustment: $.80 * 2(a) + .60 * 2(b) + .40 * 2(c) + .20 * 2(d)$	(48,669)
4. Actuarial Value of Assets: (F.1 - F.3)	\$ 1,203,096

DERIVATION OF OTHER ASSETS *	Market Value
Accounts Receivable	
Employer Contribution	\$ 354
Employee Contribution	187
Service Purchases Receivable	59
Pensions Receivable	52
State Contributions	838
Real Estate Income Receivable	259
Commission Recapture Receivable	1
Interest Receivable	111
Dividend Receivable	872
Misc. Receivable	1
Sale of Securities	859
Total Accounts Receivable	\$ 3,593
Fixed Assets	-
Total Other Assets	\$ 3,593

*\*Numbers may not add due to rounding.*



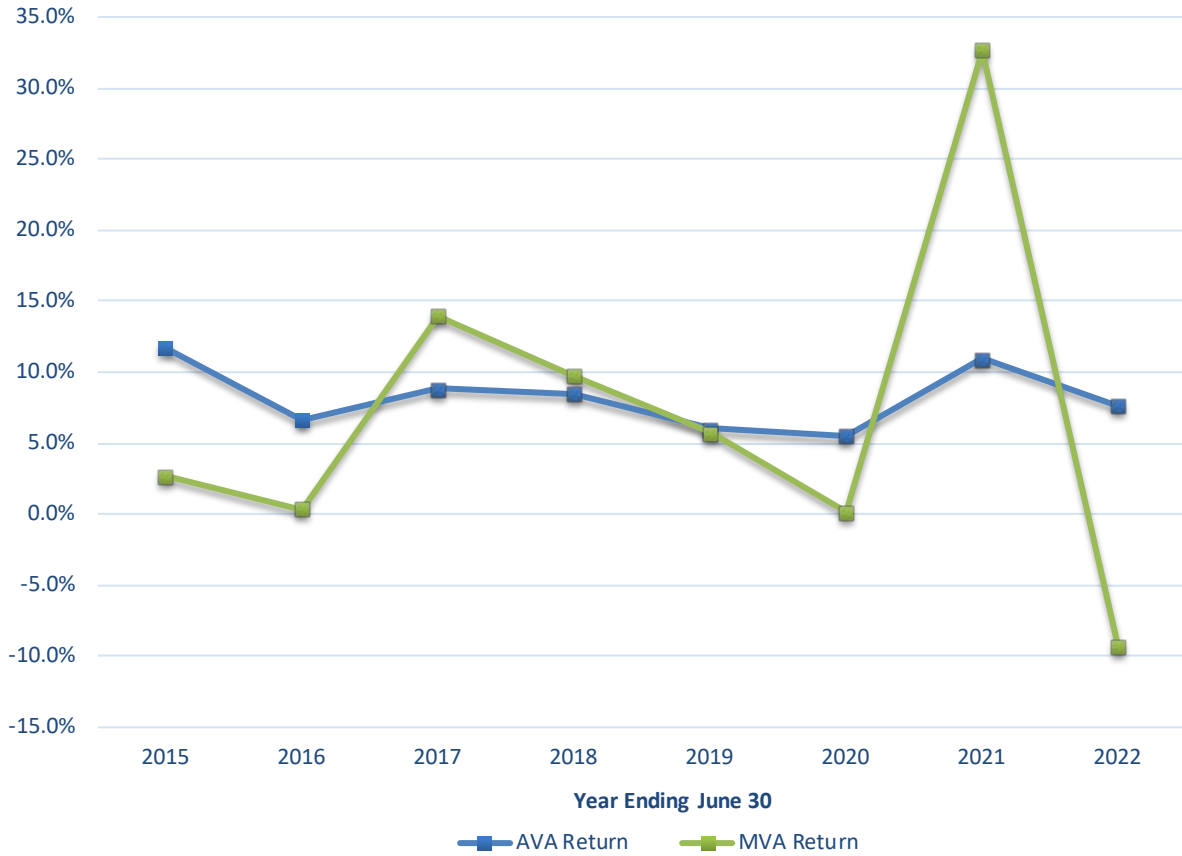
**Table 2**  
**Plan Assets**  
**as of June 30, 2022**  
**(Dollars in Thousands)**

	<u>Market Value</u>
A. ASSETS AVAILABLE AT BEGINNING OF PERIOD	\$ 1,295,064
B. OPERATING REVENUES	
1. Member Contributions	\$ 23,099
2. Employer Contributions	38,731
3. Supplemental Contributions	15,665
4. Reemployed Annuitant Employer Contributions	339
5. Investment Income	19,049
6. Investment Expenses	(2,985)
7. Net Realized Gain / (Loss)	59,427
8. Other	0
9. Net Change in Unrealized Gain / (Loss)	<u>(171,479)</u>
10. Total Operating Revenue	\$ (18,154)
C. OPERATING EXPENSES	
1. Service Retirements	\$ 108,056
2. Disability Benefits	428
3. Survivor Benefits	12,188
4. Refunds	884
5. Administrative Expenses	<u>927</u>
6. Total Operating Expenses	<u>\$ 122,483</u>
D. OTHER CHANGES IN RESERVES	\$ 0
E. ASSETS AVAILABLE AT END OF PERIOD	<u>\$ 1,154,427</u>
F. DETERMINATION OF CURRENT YEAR UNRECOGNIZED ASSET RETURN	
1. Average Balance	
(a) Assets available at BOY	\$ 1,295,064
(b) Assets available at EOY	1,154,427
(c) Average balance $\{[(a) + (b) - \text{Net Investment Income}] / 2\}$ {Net investment income: B.5+B.6+B.7+B.9}	\$ 1,272,740
2. Expected Return: $.075 * F.1$	95,456
3. Actual Return	(95,988)
4. Current Year Gross Asset Gain/(Loss): $F.3 - F.2$	\$ (191,444)



# Historical Asset Returns

## History of AVA and MVA Asset Returns



<b>Valuation Year</b>	<b>AVA</b>	<b>MVA</b>
2015	11.7%	2.7%
2016	6.6%	0.3%
2017	8.8%	13.9%
2018	8.5%	9.8%
2019	6.0%	5.7%
2020	5.6%	0.1%
2021	10.9%	32.7%
2022	7.6%	-9.4%

## SECTION 2

---

### TOTAL MEMBERSHIP DATA

## Table 3

### Active Members as of June 30, 2022\*

Age	Years of Service								ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35+	
< 25	29	0	0	0	0	0	0	0	29
25-29	231	20	0	0	0	0	0	0	251
30-34	240	173	25	0	0	0	0	0	438
35-39	169	150	137	17	0	0	0	0	473
40-44	129	118	122	150	24	0	0	0	543
45-49	85	81	67	100	191	21	1	0	546
50-54	60	58	48	57	155	172	12	0	562
55-59	37	25	33	35	84	114	56	8	392
60-64	25	17	12	25	54	43	40	16	232
65+	5	7	5	6	7	13	8	11	62
<b>ALL</b>	<b>1,010</b>	<b>649</b>	<b>449</b>	<b>390</b>	<b>515</b>	<b>363</b>	<b>117</b>	<b>35</b>	<b>3,528</b>

#### AVERAGE ANNUAL EARNINGS

Age	Years of Service								ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35+	
< 25	48,180	0	0	0	0	0	0	0	48,180
25-29	55,100	66,784	0	0	0	0	0	0	56,031
30-34	60,865	74,272	85,298	0	0	0	0	0	67,555
35-39	67,038	81,007	89,059	91,533	0	0	0	0	78,726
40-44	70,257	85,595	91,029	95,000	99,102	0	0	0	86,367
45-49	72,710	82,417	87,699	92,156	98,676	101,395	98,629	0	89,785
50-54	70,984	90,692	89,501	96,477	99,269	101,367	99,679	0	94,897
55-59	63,341	92,347	85,678	89,876	99,176	98,242	107,123	114,969	94,577
60-64	52,279	91,181	83,018	84,066	95,066	99,426	103,316	94,378	90,545
65+	40,268	56,062	67,034	77,860	89,475	100,414	114,989	108,765	87,809
<b>ALL</b>	<b>62,789</b>	<b>81,083</b>	<b>88,574</b>	<b>92,911</b>	<b>98,452</b>	<b>100,123</b>	<b>105,523</b>	<b>103,606</b>	<b>83,635</b>

#### Total Earnings (IN THOUSANDS) by Years of Service

	<5	5-9	10-14	15-19	20-24	25-29	30-34	35 & Over	ALL
<b>ALL</b>	<b>63,417</b>	<b>52,623</b>	<b>39,770</b>	<b>36,235</b>	<b>50,703</b>	<b>36,345</b>	<b>12,346</b>	<b>3,626</b>	<b>295,065</b>

\* Including those on leave of absence; pay annualized for new hires.





## Table 4

### Service Retirements as of June 30, 2022

Age	Years Retired									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	0	0	0	0	0	0	0	0	0	0
45-49	0	0	0	0	0	0	0	0	0	0
50-54	0	0	0	0	0	0	0	0	0	0
55-59	88	1	0	0	0	0	0	0	0	89
60-64	263	87	0	0	0	0	0	0	0	350
65-69	323	304	119	0	0	0	0	0	0	746
70-74	91	354	355	207	0	0	0	0	0	1,007
75-79	10	74	244	317	172	1	0	0	0	818
80-84	2	9	27	119	201	97	1	0	0	456
85-89	0	4	6	12	85	130	26	0	0	263
90+	0	0	0	3	4	47	33	38	2	127
ALL	777	833	751	658	462	275	60	38	2	3,856

#### AVERAGE ANNUAL BENEFIT

Age	Years Retired									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	0	0	0	0	0	0	0	0	0	0
45-49	0	0	0	0	0	0	0	0	0	0
50-54	0	0	0	0	0	0	0	0	0	0
55-59	30,233	29,698	0	0	0	0	0	0	0	30,227
60-64	27,255	19,789	0	0	0	0	0	0	0	25,400
65-69	21,402	23,321	22,914	0	0	0	0	0	0	22,425
70-74	14,782	20,111	28,767	37,693	0	0	0	0	0	26,295
75-79	24,896	16,272	25,302	35,255	32,198	20,742	0	0	0	29,782
80-84	69,634	3,549	19,968	28,827	36,008	40,029	70,020	0	0	33,621
85-89	0	8,378	9,797	24,672	39,071	43,040	32,122	0	0	38,554
90+	0	0	0	1,408	16,987	50,466	30,875	32,460	19,390	37,285
ALL	23,777	20,684	26,246	34,512	34,989	43,166	32,068	32,460	19,390	28,360

#### Total Annual Benefit (IN THOUSANDS) by Years RETIRED

	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	ALL
ALL	18,475	17,230	19,710	22,709	16,165	11,871	1,924	1,233	39	109,356



## Table 5 Disability Retirements as of June 30, 2022\*

Age	Years Disabled									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	0	0	0	0	0	0	0	0	0	0
45-49	0	1	0	0	0	0	0	0	0	1
50-54	2	1	0	0	0	0	0	0	0	3
55-59	4	3	3	0	0	0	0	0	0	10
60-64	2	2	1	1	0	1	0	0	0	7
65-69	1	0	0	0	0	0	0	0	0	1
70-74	0	0	0	0	0	0	0	0	0	0
75-79	0	0	0	0	0	0	0	0	0	0
80-84	0	0	0	0	0	0	0	0	0	0
85-89	0	0	0	0	0	0	0	0	0	0
90+	0	0	0	0	0	0	0	0	0	0
ALL	9	7	4	1	0	1	0	0	0	22

### AVERAGE ANNUAL BENEFIT

Age	Years Disabled									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	0	0	0	0	0	0	0	0	0	0
45-49	0	3,596	0	0	0	0	0	0	0	3,596
50-54	5,075	35,046	0	0	0	0	0	0	0	15,066
55-59	20,799	22,871	14,384	0	0	0	0	0	0	19,496
60-64	38,245	20,161	17,010	25,671	0	5,866	0	0	0	23,623
65-69	3,745	0	0	0	0	0	0	0	0	3,745
70-74	0	0	0	0	0	0	0	0	0	0
75-79	0	0	0	0	0	0	0	0	0	0
80-84	0	0	0	0	0	0	0	0	0	0
85-89	0	0	0	0	0	0	0	0	0	0
90+	0	0	0	0	0	0	0	0	0	0
ALL	19,287	21,083	15,040	25,671	0	5,866	0	0	0	18,766

### Total Annual Benefit (IN THOUSANDS) by Years DISABLED

	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	ALL
ALL	173	148	60	26	0	6	0	0	0	413

\* Disability benefits convert to normal retirement benefits at normal retirement age (which occurs between ages 65 and 66).



## Table 6

### Survivors as of June 30, 2022

Age	Years Since Member Death									
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	ALL
<45	2	3	0	0	0	0	0	0	0	5
45-49	1	2	0	0	0	0	0	0	0	3
50-54	1	0	0	0	0	0	0	0	0	1
55-59	5	4	1	0	0	0	0	0	0	10
60-64	7	5	0	0	0	0	0	0	0	12
65-69	14	3	8	2	1	2	0	0	2	32
70-74	15	11	7	9	1	2	1	0	2	48
75-79	33	13	10	7	3	1	1	0	3	71
80-84	23	12	11	7	5	4	0	0	7	69
85-89	20	19	19	7	5	2	1	1	1	75
90+	13	10	14	5	3	1	1	0	2	49
ALL	134	82	70	37	18	12	4	1	17	375

#### AVERAGE ANNUAL BENEFIT

Age	Years Since Member Death									
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	ALL
<45	24,896	6,913	0	0	0	0	0	0	0	14,106
45-49	16,417	7,283	0	0	0	0	0	0	0	10,328
50-54	2,387	0	0	0	0	0	0	0	0	2,387
55-59	5,836	20,373	19,102	0	0	0	0	0	0	12,978
60-64	10,891	20,818	0	0	0	0	0	0	0	15,027
65-69	28,094	56,714	17,951	35,071	722	50,217	0	0	12,566	28,234
70-74	25,526	23,397	49,193	17,811	21,205	41,911	22,652	0	13,895	27,091
75-79	28,972	40,196	26,479	39,393	29,596	8,238	32,728	0	24,437	31,299
80-84	40,709	36,910	32,074	40,379	53,854	28,023	0	0	31,251	37,896
85-89	29,059	40,952	36,339	28,984	39,094	41,353	39,580	16,078	18,227	34,729
90+	42,315	39,761	37,700	50,302	18,996	33,097	37,584	0	40,061	39,486
ALL	29,656	34,019	33,470	33,601	35,136	35,033	33,136	16,078	26,079	31,985

#### Total Annual Benefit (IN THOUSANDS) by Years Since Member Death

	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	ALL
ALL	3,974	2,790	2,343	1,243	632	420	133	16	443	11,994



## Table 7 Reconciliation of Members as of June 30, 2022

	Active Participants	Leave of Absence	Vested Terminated	Other Non-Vested	Retired Participants	Disabled	Survivors and Beneficiaries	Alternate Payees <sup>2</sup>	Total
A. Number as of June 30, 2021	3,294	105	2,414	2,941	3,741	21	359	52	12,927
B. Additions	408	7	157	204	150	1	29	3	959
C. Deletions									
1. Retirements	(78)	(1)	(68)						(147)
2. Disability	(1)	-	-						(1)
3. Died with Beneficiary	(4)	(1)	(5)	(12)	(29)				(51)
4. Died without Beneficiary					(50)		(23)	(1)	(74)
5. Terminated - Deferred	(139)	(18)							(157)
6. Terminated - Not Vested	(103)	(3)							(106)
7. Refunds	(13)	-	(27)	(62)					(102)
8. Rehired as Active	116	(41)	(36)	(78)					(39)
9. Leave of Absence	(80)	80							-
10. Repayment of Refund									-
11. Expired Benefits									-
12. Disability to Retirement					1	(1)			-
D. Data Adjustments <sup>1</sup>			79	(78)					1
E. Total on June 30, 2022	3,400	128	2,514	2,915	3,813	21	365	54	13,210

<sup>1</sup> Includes members not valued in prior valuation who repaid refunds or otherwise restored prior service.

<sup>2</sup> Includes alternate payees of retired participants (43), disabled participants (1), and survivors (10).



## **SECTION 3**

---

### **FUNDING STATUS**

## Table 8

### Actuarial Balance Sheet

#### as of July 1, 2022

#### (Dollars in Thousands)

A. CURRENT ASSETS (TABLE 1; Line F.4)	\$	1,203,096
B. EXPECTED FUTURE ASSETS		
1. Present Value of Expected Future Statutory Supplemental Contributions*	\$	759,534
2. Present Value of Future Normal Costs		221,128
3. Total Expected Future Assets	\$	980,662
C. TOTAL CURRENT AND EXPECTED FUTURE ASSETS	\$	2,183,758
D. TOTAL CURRENT AND EXPECTED FUTURE BENEFIT OBLIGATIONS	\$	1,971,549
E. CURRENT AND FUTURE UNFUNDED ACTUARIAL LIABILITY (D - C)	\$	(212,209)

\* Includes the effect of scheduled employee and employer contribution increases and supplemental state contributions.

## Table 9

### Determination of Unfunded Actuarial Accrued Liability (UAAL) and Supplemental Contribution Rate as of July 1, 2022 (Dollars in Thousands)

	<u>Actuarial Present Value of Projected Benefits</u>	<u>Actuarial Present Value of Future Normal Costs</u>	<u>Actuarial Accrued Liability</u>
A. DETERMINATION OF ACTUARIAL ACCRUED LIABILITY (AAL)			
1. Active Members*			
a. Retirement Benefits	\$ 635,891	\$ 141,856	\$ 494,035
b. Disability Benefits	\$ 16,606	\$ 5,306	\$ 11,300
c. Surviving Spouse and Child Benefits	\$ 6,818	\$ 1,903	\$ 4,915
d. Vested Withdrawals	\$ 47,490	\$ 53,848	\$ (6,358)
e. Refund Liability Due to Death or Withdrawal	\$ 2,697	\$ 18,215	\$ (15,518)
f. Total	<u>\$ 709,502</u>	<u>\$ 221,128</u>	<u>\$ 488,374</u>
2. Deferred Retirements	\$ 97,741	\$ 0	\$ 97,741
3. Former Members without Vested Rights	\$ 2,946	\$ 0	\$ 2,946
4. Annuitants	<u>\$ 1,161,360</u>	<u>\$ 0</u>	<u>\$ 1,161,360</u>
5. Total	<u><u>\$ 1,971,549</u></u>	<u><u>\$ 221,128</u></u>	<u><u>\$ 1,750,421</u></u>
B. DETERMINATION OF UNFUNDED ACTUARIAL ACCRUED LIABILITY (UAAL)			
1. Actuarial Accrued Liability (A.5)			\$ 1,750,421
2. Current Assets (Table 1; Line F.4)			<u>\$ 1,203,096</u>
3. Unfunded Actuarial Accrued Liability (B.1 - B.2)			<u><u>\$ 547,325</u></u>
C. DETERMINATION OF SUPPLEMENTAL CONTRIBUTION RATE**			
1. Present Value of Future Payrolls Through the Amortization Date of June 30, 2048***			\$ 4,839,539
2. Supplemental Contribution Rate (B.3 / C.1)			11.31%

\* Includes members on leave of absence.

\*\* The amortization of the unfunded actuarial accrued liability (UAAL) using the current amortization method would result in initial payments less than the "interest only" payment on the UAAL; however, expected contributions to the plan are projected to reduce the UAAL due to the current contribution sufficiency. Payments less than the interest only amount would result in the UAAL increasing for an initial period of time.

\*\*\* Calculated using 7.5% annual investment return rate.



# Table 10

## Changes in Unfunded Actuarial Accrued Liability (UAAL) as of July 1, 2022 (Dollars in Thousands)

	Year Ending June 30, 2022		
	Actuarial Accrued Liability	Current Assets	Unfunded Actuarial Accrued Liability
A. UAAL AT BEGINNING OF YEAR	\$ 1,729,621	\$ 1,159,954	\$ 569,667
B. CHANGE DUE TO INTEREST REQUIREMENTS AND CURRENT RATE OF FUNDING			
1. Normal Cost and Expenses	25,790	-	25,790
2. Benefit Payments	(121,556)	(121,556)	-
3. Contributions	-	77,834	(77,834)
4. Interest on A., B.1., B.2. and B.3.	126,130	85,357	40,773
5. Total (B.1. + B.2. + B.3. + B.4.)	<u>\$ 30,364</u>	<u>\$ 41,635</u>	<u>\$ (11,271)</u>
C. EXPECTED VALUES AT END OF YEAR (A + B.5)	\$ 1,759,985	\$ 1,201,589	\$ 558,396
D. INCREASE / (DECREASE) DUE TO ACTUARIAL LOSSES / (GAINS) BECAUSE OF EXPERIENCE DEVIATIONS FROM EXPECTED			
1. Age and Service Retirements			\$ 1,476
2. Disability Retirements			(292)
3. Death-in-Service Benefits			(133)
4. Withdrawals			(4,948)
5. Salary Increases			(4,240)
6. Investment Income			(1,507)
7. Mortality of Annuitants			1,305
8. Other Items			(5,863)
9. Total			<u>\$ (14,202)</u>
E. UAAL AT END OF YEAR BEFORE PLAN AMENDMENTS AND CHANGES IN ACTUARIAL ASSUMPTIONS (C + D.9)			\$ 544,194
F. CHANGE IN UAAL DUE TO PLAN AMENDMENTS			-
G. CHANGE IN UAAL DUE TO CHANGES IN ACTUARIAL ASSUMPTIONS			3,131
H. UAAL AT END OF YEAR (E + F + G)			<u><u>\$ 547,325</u></u>



# Table 11

## Determination of Contribution Sufficiency as of July 1, 2022 (Dollars in Thousands)

	<u>Percent-of- Payroll</u>	<u>Dollar Amount</u>
A. STATUTORY CONTRIBUTIONS - CHAPTER 354A		
1. Employee Contributions	7.50%	\$ 23,537
2. Employer Contributions		
a. Regular	8.80%	27,617
b. Additional	3.84%	12,051
3. Supplemental Contribution		
a. 1996 Legislation	0.27%	838
b. 1997 Legislation	0.90%	2,827
c. 2014 Legislation	2.23%	7,000
d. 2018 Legislation	1.59%	5,000
4. Total	<u>25.13%</u>	<u>\$ 78,870</u>
B. REQUIRED CONTRIBUTIONS - CHAPTER 356		
1. Normal Cost		
a. Retirement Benefits	5.52%	\$ 17,323
b. Disability Benefits	0.19%	596
c. Surviving Spouse and Child Benefits	0.07%	220
d. Vested Withdrawals	1.90%	5,963
e. Refund Liability Due to Death or Withdrawal	0.66%	2,071
f. Total	<u>8.34%</u>	<u>\$ 26,173</u>
2. Supplemental Contribution Amortization	11.31%	35,493
3. Allowance for Administrative Expenses	0.31%	973
4. Total	<u>19.96%</u>	<u>\$ 62,639</u>
C. CONTRIBUTION SUFFICIENCY / (DEFICIENCY) (A.4 - B.4)	5.17%	16,231

Projected Annual Payroll for Fiscal Year Beginning on the Valuation Date  
(determined by increasing reported pay for each member by one full year of  
assumed pay increase, according to the actuarial salary scale, as prescribed  
by the LCPR Standards for Actuarial Work), plus replacement payroll (described  
in Table 12) \$ 313,824

## SECTION 4

---

### ACTUARIAL METHODS AND ASSUMPTIONS

# Table 12

## Actuarial Methods and Assumptions as of July 1, 2022

### I. ACTUARIAL COST METHOD

An Actuarial Cost Method is a set of techniques used by the actuary to develop contribution levels under a retirement plan. The Actuarial Cost Method used in this valuation for all purposes is the Entry Age Actuarial Cost Method. Under this Method, a Normal Cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Years of Service for valuation purposes was provided by the Retirement Fund. Age as of the valuation date was calculated based on the dates of birth provided by the Retirement Fund. Entry Age for valuation purposes was calculated as the age on the valuation date minus the years of service on the valuation date.

To the extent that current assets and future Normal Costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued liability ("UAAL") develops. The UAAL is amortized over the closed statutory amortization period ending June 30, 2048 using level percent-of-payroll assuming total payroll increases 3.00% per annum. The total contribution developed under this method is the sum of the Normal Cost and the payment toward the UAAL.

### II. CURRENT ACTUARIAL ASSUMPTIONS

Assumptions are based on an experience study for the five-year period of July 1, 2011 to June 30, 2016, as well as a legislated change to the investment return assumption effective July 1, 2018. Note that the significant plan changes effective July 1, 2018 may ultimately result in behavior changes not anticipated in the actuarial assumptions.

#### A. Demographic Assumptions

Mortality:

1. Healthy and Disabled Annuitant Mortality:

- a. Male: RP-2014 Healthy Annuitant Mortality Table for males adjusted for white collar and projected with Scale MP-2021 from 2006
- b. Female: RP-2014 Healthy Annuitant Mortality Table for females adjusted for white collar and projected with Scale MP-2021 from 2006, set back 2 years

2. Employee Mortality:

- a. Male: RP-2014 Employee Mortality Table for males adjusted for white collar and projected with Scale MP-2021 from 2006
- b. Female: RP-2014 Employee Mortality Table for females adjusted for white collar and projected with Scale MP-2021 from 2006

## Table 12

### Actuarial Methods and Assumptions as of July 1, 2022

<u>Age in 2022</u>	<u>Post-Retirement Mortality</u>	
	<u>Male</u>	<u>Female</u>
55	39	24
56	42	26
57	44	28
58	48	31
59	51	33
60	55	36
61	60	39
62	65	42
63	70	47
64	76	52
65	82	57
66	89	62
67	97	67
68	106	72
69	116	79
70	127	86
71	141	94
72	156	104
73	173	115
74	192	127
75	214	142
76	239	158
77	268	177
78	301	198
79	338	223
80	381	251
81	431	282
82	488	319
83	553	360
84	629	407
85	714	462
86	811	523
87	921	594
88	1,044	674
89	1,182	765
90	1,335	866
91	1,498	979
92	1,668	1,105
93	1,841	1,243
94	2,016	1,388

## Table 12

### Actuarial Methods and Assumptions as of July 1, 2022

Age in <u>2022</u>	Pre-Retirement Mortality	
	<u>Male</u>	<u>Female</u>
25	4	2
26	4	2
27	4	2
28	4	2
29	4	2
30	5	2
31	5	3
32	5	3
33	5	3
34	6	3
35	6	3
36	6	4
37	6	4
38	6	4
39	6	4
40	6	4
41	7	5
42	7	5
43	7	5
44	8	5
45	8	6
46	9	6
47	10	7
48	10	7
49	11	8
50	12	9
51	13	10
52	15	11
53	16	12
54	18	13
55	20	14
56	22	16
57	24	18
58	27	19
59	31	21
60	35	23
61	39	25
62	44	27
63	50	29
64	56	31

## Table 12

### Actuarial Methods and Assumptions as of July 1, 2022

Rates of Disability:

*Disability Expressed as the Number of Occurrences per 10,000:*

Age	Disability	Age	Disability
20	1	45	4
21	1	46	4
22	1	47	4
23	1	48	4
24	1	49	4
25	1	50	9
26	1	51	9
27	1	52	9
28	1	53	9
29	1	54	9
30	2	55	17
31	2	56	17
32	2	57	17
33	2	58	17
34	2	59	17
35	2	60	35
36	2	61	35
37	2	62	35
38	2	63	35
39	2	64	35
40	3		
41	3		
42	3		
43	3		
44	3		

## Table 12 Actuarial Methods and Assumptions as of July 1, 2022

Rates of Termination:

Year	Number of Terminations per 1,000 Active Members	
	Male	Female
1	400	400
2	260	220
3	160	150
4	110	120
5	80	100
6	50	85
7	48	70
8	45	55
9	43	45
10	40	40
11	38	38
12	35	35
13	33	30
14	30	25
15 & Over	25	20

Rates of Retirement:

*Assumed Retirements Expressed as the Number of Occurrences per 10,000:*

Age	Male Coordinated Members Eligible for Rule of 90 Provision	Female Coordinated Members Eligible for Rule of 90 Provision	Male Coordinated Members Not Eligible for Rule of 90 Provision	Female Coordinated Members Not Eligible for Rule of 90 Provision
55	2,500	2,500	900	500
56	2,500	2,500	700	500
57	2,500	2,500	700	500
58	2,500	2,500	700	600
59	2,500	3,000	700	600
60	2,500	3,000	1,200	900
61	2,500	3,000	1,200	1,100
62	4,500	3,000	2,500	2,000
63	3,500	3,000	2,800	2,300
64	2,500	3,000	2,800	2,600
65	10,000	10,000	3,000*	4,500*
66	10,000	10,000	3,000	4,300
67	10,000	10,000	3,500	3,800
68	10,000	10,000	4,000	3,800
69	10,000	10,000	4,500	3,000
70 & Over	10,000	10,000	10,000	10,000

\* 2,800 for male members and 3,000 for female members hired after June 30, 1989 with a Normal Retirement Age equal to 66.

## Table 12

### Actuarial Methods and Assumptions as of July 1, 2022

#### B. Economic Assumptions

Investment Return Rate:	7.50%
Price Inflation:	2.50% per year
Payroll Growth (Wage Inflation):	3.00% per year
Future Salary Increases:	Service-based rates shown below:

*Annual Salary Increases*

Year	Ultimate Rate of Annual Salary Increases	Year	Ultimate Rate of Annual Salary Increases
1	9.00%	21	3.40%
2	8.00%	22	3.20%
3	7.00%	23 & Over	3.00
4	6.80%		
5	6.60%		
6	6.40%		
7	6.20%		
8	6.00%		
9	5.75%		
10	5.50%		
11	5.25%		
12	5.00%		
13	4.75%		
14	4.50%		
15	4.25%		
16	4.00%		
17	3.90%		
18	3.80%		
19	3.70%		
20	3.60%		

Asset Value: The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value). At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year. The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above. The investment gain or (loss) is recognized over five years at 20% per year. The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.



## Table 12

# Actuarial Methods and Assumptions as of July 1, 2022

### C. Other Assumptions

Marital Status:	It is assumed that 75% of male members and 60% of female members have an eligible spouse. The male spouse is assumed to be two years older than the female spouse. Married members are assumed to have two dependent children.
Deferred Benefit Commencement:	Basic Plan members who terminate vested are assumed to commence benefits at age 61. Coordinated Plan members are assumed to commence benefits at age 62. If the member is already past the assumed deferral age, the member is assumed to commence benefits one year from the valuation date.
Administrative Expenses:	Prior year administrative expenses (excluding investment expenses) are expressed as a percentage-of-payroll and then applied to current projected payroll.
Refund of Contributions:	All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit. Account balances for deferred members accumulate interest until the assumed benefit commencement date and are discounted back to the valuation date.
Allowance for Combined Service Annuity:	20.0% load on liabilities for former, vested members. 9.0% load on liabilities for former, non-vested members.
Missing Salary and Salary Minimums:	Active members with reported salaries of \$100 or less were assumed to have the average non-zero active salary. Active members with salaries less than those reported at the prior valuation date are valued using their prior salary amount. Active members who have been hired within one year of the valuation date have had their pay annualized by dividing by months of service credited, not to exceed the average non-zero active salary. For members on leave of absence at valuation date who were not on leave at the prior valuation date, the prior year's valuation pay was used.
Missing Data for Deferred Vested Members:	Deferred vested members without a reported benefit and without salary information were assumed to have a final average salary of \$40,000.
Decrement Timing:	Retirement and Termination: end of valuation year – consistent with retirements and terminations occurring at the end of the school year. Death and Disability: middle of valuation year.
Eligibility Testing:	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Service Credit Accruals:	It is assumed that members accrue one year of service credit per year. Exact fractional service is used to determine the amount of benefit payable.

## Table 12

### Actuarial Methods and Assumptions as of July 1, 2022

Supplemental Contributions:	<p>1996 legislation provides for a variable amortization aid contribution paid annually on July 15. We assumed the annual amortization aid contribution will equal \$838,000, which was the actual contribution for the most recent fiscal year. Additionally, annual supplemental contributions equal to \$14,827,000 are scheduled to be paid each October 1.</p> <p>The contributions described herein will continue until the plan is 100% funded or until June 30, 2048, whichever occurs earlier.</p>
Projected Annual Payroll Calculation:	<p>The census data as of July 1, 2022 reflects retirements and terminations occurring during the months of May and June; however, it does not necessarily reflect the replacements hired to fill their positions who may have hire dates in August and September. We assumed that May and June retirements are replaced by members coming in at the B.A. entry salary level of \$48,216; the Projected Annual Payroll for the fiscal year ending June 30, 2023 includes this replacement salary amount.</p>
Changes in Actuarial Methods and Assumptions Since the Prior Valuation:	<p>The mortality improvement scale was updated from MP-2020 to MP-2021.</p>

## **SECTION 5**

---

### **BASIC PLAN**

## Table 3A

### Basic Active Members as of June 30, 2022

There are no remaining Basic Active Members.

## Table 4A

### Basic Service Retirements as of June 30, 2022

Age	Years Retired									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	0	0	0	0	0	0	0	0	0	0
45-49	0	0	0	0	0	0	0	0	0	0
50-54	0	0	0	0	0	0	0	0	0	0
55-59	0	0	0	0	0	0	0	0	0	0
60-64	0	0	0	0	0	0	0	0	0	0
65-69	1	20	23	0	0	0	0	0	0	44
70-74	5	25	100	150	0	0	0	0	0	280
75-79	1	3	50	187	137	0	0	0	0	378
80-84	1	1	4	37	144	82	1	0	0	270
85-89	0	0	0	3	56	111	25	0	0	195
90+	0	0	0	0	1	35	30	36	2	104
ALL	8	49	177	377	338	228	56	36	2	1,271

#### AVERAGE ANNUAL BENEFIT

Age	Years Retired									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	0	0	0	0	0	0	0	0	0	0
45-49	0	0	0	0	0	0	0	0	0	0
50-54	0	0	0	0	0	0	0	0	0	0
55-59	0	0	0	0	0	0	0	0	0	0
60-64	0	0	0	0	0	0	0	0	0	0
65-69	29,280	37,919	43,860	0	0	0	0	0	0	40,828
70-74	39,400	36,140	49,878	45,575	0	0	0	0	0	46,159
75-79	150,778	43,188	45,040	45,868	37,512	0	0	0	0	42,986
80-84	136,274	12,901	53,149	53,326	44,062	44,642	70,020	0	0	45,964
85-89	0	0	0	69,567	51,151	47,662	33,135	0	0	47,139
90+	0	0	0	0	10,239	59,960	33,561	33,737	19,390	42,009
ALL	64,167	36,823	47,803	46,672	42,481	48,464	34,022	33,737	19,390	44,800

#### Total Annual Benefit (IN THOUSANDS) by Years RETIRED

	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	ALL
ALL	513	1,804	8,461	17,595	14,359	11,050	1,905	1,215	39	56,941



## Table 5A Basic Disability Retirements as of June 30, 2022

There are no remaining Basic Disability Retirees.

## Table 6A

### Basic Survivors as of June 30, 2022

Age	Years Since Member Death									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	0	0	0	0	0	0	0	0	0	0
45-49	0	0	0	0	0	0	0	0	0	0
50-54	0	0	0	0	0	0	0	0	0	0
55-59	3	3	0	0	0	0	0	0	0	6
60-64	1	4	0	0	0	0	0	0	0	5
65-69	7	1	3	2	0	2	0	0	2	17
70-74	7	1	7	5	1	2	1	0	2	26
75-79	20	10	6	6	2	1	1	0	1	47
80-84	18	12	8	6	5	4	0	0	6	59
85-89	16	18	17	6	5	2	1	1	1	67
90+	11	10	13	5	3	1	1	0	2	46
ALL	83	59	54	30	16	12	4	1	14	273

#### AVERAGE ANNUAL BENEFIT

Age	Years Since Member Death									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	0	0	0	0	0	0	0	0	0	0
45-49	0	0	0	0	0	0	0	0	0	0
50-54	0	0	0	0	0	0	0	0	0	0
55-59	3,538	20,496	0	0	0	0	0	0	0	12,017
60-64	3,210	25,821	0	0	0	0	0	0	0	21,299
65-69	32,972	124,579	20,996	35,071	0	50,217	0	0	12,566	36,122
70-74	37,712	49,142	49,193	22,759	21,205	41,911	22,652	0	13,895	35,644
75-79	40,874	48,101	30,284	43,682	39,235	8,238	32,728	0	23,392	40,109
80-84	47,763	36,910	41,025	43,021	53,854	28,023	0	0	32,063	41,741
85-89	35,147	42,239	39,521	29,200	39,094	41,353	39,580	16,078	18,227	37,639
90+	48,343	39,761	40,577	50,302	18,996	33,097	37,584	0	40,061	41,656
ALL	39,518	41,023	39,196	37,695	38,838	35,033	33,136	16,078	26,217	38,481

#### Total Annual Benefit (IN THOUSANDS) by Years Since Member Death

	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	ALL
ALL	3,280	2,420	2,117	1,131	621	420	133	16	367	10,505



**Table 11A**  
**Basic Determination of Contribution Sufficiency**  
**as of July 1, 2022**  
**(Dollars in Thousands)**

There are no remaining Basic Active Members.



# Summary of Benefit Provisions for Basic Members as of July 1, 2022

## **PARTICIPANTS**

Licensed Educators first employed prior to July 1, 1978 by schools in the City of St. Paul or St. Paul College whose position requires a license from the Minnesota Professional Educator Licensing and Standards Board, who are not covered under the Social Security Act.

As of July 1, 2022, there are no remaining active Basic Members.

## **ACCREDITED SERVICE**

Service which has been verified and accredited by the Association for the purpose of determining contributions and benefits (may include service earned while working outside of St. Paul Public Schools, previous St. Paul service, military service and governmental service).

## **ALLOWABLE ST. PAUL SERVICE**

Service earned as a licensed educator in the St. Paul Public Schools, in the St. Paul College, or as an employee of the Association. Also includes service credited after receipt of payment as required, for licensed educators on leave.

## **SALARY**

Total compensation earned during a school year (July 1 to June 30) excluding lump sum payments for unused leave at termination and employer-paid insurance coverage.

# Summary of Benefit Provisions for Basic Members as of July 1, 2022

## AVERAGE SALARY

Average of the highest 5 years of salary during the last 10 years of St. Paul service while making contributions.

## NORMAL RETIREMENT BENEFIT

### *Eligibility*

Attainment of age 65 and 5 years of Accredited Service.

### *Benefit*

2.50 percent of Average Salary for each year of Accredited Service.

## EARLY RETIREMENT BENEFIT

### *Eligibility*

Attainment of age 55 and 5 years of Accredited Service.

### *Benefit*

The greater of the following benefits:

- 2.00 percent of Average Salary per year of Accredited Service, subject to a maximum of 40 years with a 0.25 percent reduction for each month the member is under age 65. If the member has 25 years of Accredited Service, the reduction is taken from age 60, therefore no reduction is required if the member is age 60 or older. No reduction is taken if age plus years of Accredited Service totals at least 90.
- 2.50 percent of Average Salary per year of Accredited Service, subject to a maximum of 40 years, reduced for each month the member is under age 65 using linear interpolation of the table listed below. The ultimate factors for retirements on or after July 1, 2024 will be phased-in over a 60-month period starting July 1, 2019.

### UNDER AGE 62 OR LESS THAN 30 YEARS OF SERVICE

<u>Age at Retirement</u>	<u>RETIREMENTS PRIOR TO JULY 1, 2019</u>	<u>RETIREMENTS ON OR AFTER JULY 1, 2024</u>	<u>AGE 62 OR OLDER WITH 30 YEARS OF SERVICE</u>
55	0.5376	0.4200	
56	0.5745	0.4600	
57	0.6092	0.5000	
58	0.6419	0.5400	
59	0.6726	0.5800	
60	0.7354	0.6500	
61	0.7947	0.7200	
62	0.8507	0.7900	0.8831
63	0.9035	0.8600	0.9246
64	0.9533	0.9300	0.9635
65	1.0000	1.0000	1.0000



# Summary of Benefit Provisions for Basic Members as of July 1, 2022

## DISABILITY RETIREMENT BENEFIT

### *Eligibility*

Total and permanent disablement before attaining age 65 and 5 years of Accredited Service.

### *Benefit*

If the member is under age 65, 75 percent of the member's annual contract salary less any Social Security and Workers' Compensation benefits payable until age 65. At age 65, a normal retirement benefit is calculated using the projected service and average salary as if the member had continued to teach in their position held at the time of disability. Members age 65 or older at time of disability receive a normal retirement benefit.

## DEFERRED RETIREMENT BENEFIT

### *Eligibility*

5 years of Accredited Service.

### *Benefit*

Benefit computed under law in effect at termination and payable as a normal or early retirement benefit. For members hired on or before June 30, 2006, the benefit is augmented at 3.00 percent compounded annually from the 1<sup>st</sup> of the month following termination until the January 1<sup>st</sup> after turning age 55 and then augmented at 5.00 percent compounded annually from that date to July 1, 2012. For members hired after June 30, 2006, the benefit is augmented at 2.50 percent compounded annually from the 1<sup>st</sup> of the month following termination to July 1, 2012. Augmentation for all members, regardless of hire date, changed to 2.00 percent as of July 1, 2012 for the portion of benefit deferral which occurs after June 30, 2012 to June 30, 2019. After June 30, 2019, benefits are not augmented.

## PRE-RETIREMENT SURVIVOR BENEFIT (Family Benefit)

### *Eligibility*

Active member with five years of Accredited Service.

### *Benefit*

- Children's Benefit: 25 percent of the maximum Bachelor of Arts salary for the year in which the member died for each eligible child up to a maximum of two. Benefits are paid until the child attains age 18, or 22 for full-time students.
- Spousal Benefit: 15 percent of the maximum Bachelor of Arts salary for an eligible spouse who has legal custody of an eligible child. Spousal benefits cease when the spouse remarries, dies, or elects the regular survivor benefit. Electing the regular survivor benefit does not disqualify the child from receiving the family benefit.



# Summary of Benefit Provisions for Basic Members as of July 1, 2022

## **SURVIVOR BENEFIT (Active or Retired Member)**

### ***Eligibility***

Active member or retired member with five years of Accredited Service. A surviving spouse must have been married to the member for three years at the earlier of death or retirement.

### ***Benefit***

Retirement benefit earned at the time of death or retirement, whichever is earlier, reduced by the use of 100 percent joint survivorship tables, based on the ages of the member and survivor at the time of retirement.

## **REFUND OF CONTRIBUTIONS**

### ***Eligibility***

Termination or death where no annuity is payable.

### ***Benefit***

Member contributions with 6.00 percent interest accrued through June 30, 2011, 4.00 percent interest accrued through June 30, 2018, and 3.00 percent interest thereafter.

## **REEMPLOYED ANNUITANTS**

The School District shall make the regular employer contribution and additional employer contribution, plus a supplemental contribution equal to 2.5% of salary, on behalf of any retired member who is reemployed by the School District. Reemployed annuitants do not accrue additional benefits.

## **NORMAL FORM OF RETIREMENT BENEFITS**

Unreduced annuity payments made until the death of the member, with a 100 percent Joint & Survivor adjusted pension payable to the surviving beneficiary.

## **BENEFIT INCREASES**

1.00 percent per year on January 1.

For retirements on and after July 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age (not applicable to Rule of 90 retirees, Rule of 62/30 retirees, disability benefit recipients, or survivors).

# Summary of Benefit Provisions for Basic Members as of July 1, 2022

## CHANGES IN PLAN PROVISIONS

There have been no changes in plan provisions since the prior valuation.

# SECTION 6

---

## COORDINATED PLAN

## **Table 3B**

### **Coordinated Active Members as of June 30, 2022**

All remaining active members are Coordinated. Please refer to Table 3 for active member statistics.

## Table 4B

### Coordinated Service Retirements as of June 30, 2022

Age	Years Retired									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	0	0	0	0	0	0	0	0	0	0
45-49	0	0	0	0	0	0	0	0	0	0
50-54	0	0	0	0	0	0	0	0	0	0
55-59	88	1	0	0	0	0	0	0	0	89
60-64	263	87	0	0	0	0	0	0	0	350
65-69	322	284	96	0	0	0	0	0	0	702
70-74	86	329	255	57	0	0	0	0	0	727
75-79	9	71	194	130	35	1	0	0	0	440
80-84	1	8	23	82	57	15	0	0	0	186
85-89	0	4	6	9	29	19	1	0	0	68
90+	0	0	0	3	3	12	3	2	0	23
<b>ALL</b>	<b>769</b>	<b>784</b>	<b>574</b>	<b>281</b>	<b>124</b>	<b>47</b>	<b>4</b>	<b>2</b>	<b>0</b>	<b>2,585</b>

#### AVERAGE ANNUAL BENEFIT

Age	Years Retired									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	0	0	0	0	0	0	0	0	0	0
45-49	0	0	0	0	0	0	0	0	0	0
50-54	0	0	0	0	0	0	0	0	0	0
55-59	30,233	29,698	0	0	0	0	0	0	0	30,227
60-64	27,255	19,789	0	0	0	0	0	0	0	25,400
65-69	21,377	22,293	17,896	0	0	0	0	0	0	21,272
70-74	13,350	18,893	20,488	16,949	0	0	0	0	0	18,644
75-79	10,909	15,135	20,215	19,989	11,401	20,742	0	0	0	18,438
80-84	2,993	2,380	14,197	17,773	15,662	14,810	0	0	0	15,703
85-89	0	8,378	9,797	9,706	15,744	16,039	6,801	0	0	13,938
90+	0	0	0	1,408	19,237	22,774	4,014	9,463	0	15,922
<b>ALL</b>	<b>23,357</b>	<b>19,675</b>	<b>19,598</b>	<b>18,198</b>	<b>14,565</b>	<b>17,466</b>	<b>4,711</b>	<b>9,463</b>	<b>0</b>	<b>20,276</b>

#### Total Annual Benefit (IN THOUSANDS) by Years RETIRED

	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	ALL
<b>ALL</b>	<b>17,962</b>	<b>15,426</b>	<b>11,249</b>	<b>5,114</b>	<b>1,806</b>	<b>821</b>	<b>19</b>	<b>18</b>	<b>0</b>	<b>52,415</b>





## **Table 5B**

### **Coordinated Disability Retirements as of June 30, 2022**

All remaining disability retirements are Coordinated. Please refer to Table 5 for disability retirement statistics.

## Table 6B

### Coordinated Survivors as of June 30, 2022

Age	Years Since Member Death									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	2	3	0	0	0	0	0	0	0	5
45-49	1	2	0	0	0	0	0	0	0	3
50-54	1	0	0	0	0	0	0	0	0	1
55-59	2	1	1	0	0	0	0	0	0	4
60-64	6	1	0	0	0	0	0	0	0	7
65-69	7	2	5	0	1	0	0	0	0	15
70-74	8	10	0	4	0	0	0	0	0	22
75-79	13	3	4	1	1	0	0	0	2	24
80-84	5	0	3	1	0	0	0	0	1	10
85-89	4	1	2	1	0	0	0	0	0	8
90+	2	0	1	0	0	0	0	0	0	3
ALL	51	23	16	7	2	0	0	0	3	102

#### AVERAGE ANNUAL BENEFIT

Age	Years Since Member Death									ALL
	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	
<45	24,896	6,913	0	0	0	0	0	0	0	14,106
45-49	16,417	7,283	0	0	0	0	0	0	0	10,328
50-54	2,387	0	0	0	0	0	0	0	0	2,387
55-59	9,284	20,005	19,102	0	0	0	0	0	0	14,419
60-64	12,171	804	0	0	0	0	0	0	0	10,547
65-69	23,216	22,781	16,123	0	722	0	0	0	0	19,294
70-74	14,864	20,822	0	11,626	0	0	0	0	0	16,983
75-79	10,662	13,849	20,771	13,659	10,318	0	0	0	24,960	14,047
80-84	15,316	0	8,203	24,529	0	0	0	0	26,374	15,210
85-89	4,704	17,782	9,292	27,691	0	0	0	0	0	10,359
90+	9,161	0	305	0	0	0	0	0	0	6,209
ALL	13,607	16,053	14,144	16,055	5,520	0	0	0	25,431	14,600

#### Total Annual Benefit (IN THOUSANDS) by Years Since Member Death

	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 & Over	ALL
ALL	694	370	226	112	11	0	0	0	76	1,489



**Table 11B**  
**Coordinated Determination of Contribution Sufficiency**  
**as of July 1, 2022**  
**(Dollars in Thousands)**

All remaining active members are Coordinated. Please refer to Table 11 for Normal Cost and payroll of active members.

# Summary of Benefit Provisions for Coordinated Members as of July 1, 2022

## STATUTORY CONTRIBUTIONS

Statutory contribution rates for members and their employers are shown as a percent-of-pay below.

<u>Contribution after June 30,</u>	<u>Member</u>	<u>Employer Regular</u>	<u>Employer Additional</u>
2019	7.50%	8.170%	3.84%
2020	7.50%	8.380%	3.84%
2021	7.50%	8.590%	3.84%
2022	7.50%	8.800%	3.84%
2023	7.75%	9.000%	3.84%

## SUPPLEMENTAL CONTRIBUTIONS

1996 legislation provides for a variable amortization aid contribution paid annually on July 15. The actual contribution during the past fiscal year was \$838,000.

Annual supplemental contributions of \$14,827,000 will be contributed by the State of Minnesota each October 1. The contributions will continue until the plan is 100% funded or until June 30, 2048, whichever occurs earlier.

## PARTICIPANTS

Licensed educators in the public schools of the City of St. Paul, excluding charter schools, whose position requires a license from the Minnesota Professional Educator Licensing and Standards Board, and who are covered under the Social Security Act and make contributions to the St. Paul Teachers' Retirement Fund Association, are covered under the Coordinated Plan.

## ALLOWABLE SERVICE

Service earned as a licensed educator in the St. Paul Public Schools, in the St. Paul College, or in certain charter schools, or as an employee of the Association. Also includes service credited after receipt of payment as required, for licensed educators on leave. Service is granted on a proportional basis for part-time teachers.



# Summary of Benefit Provisions for Coordinated Members as of July 1, 2022

## **SALARY**

Total compensation excluding lump sum payments for unused leave at termination and employer-paid insurance coverage.

## **AVERAGE SALARY**

Average of the highest five successive years of salary while making contributions. In cases where the Allowable Service is less than five years, Average Salary is based on the Allowable Service years.

## **NORMAL RETIREMENT BENEFIT**

### ***Eligibility***

Three years of Allowable Service. The eligibility age is 65 for those hired before July 1, 1989 and the earlier of eligibility for full Social Security retirement benefits to a maximum of age 66 for those hired on or after July 1, 1989. A Proportionate Retirement Annuity is available at Normal Retirement Age with one year of Allowable Service.

### ***Benefit***

1.70 percent of Average Salary for each year of Allowable Service rendered before July 1, 2015 and 1.90 percent of Average Salary for each year of Allowable Service rendered after June 30, 2015.



# Summary of Benefit Provisions for Coordinated Members as of July 1, 2022

## EARLY RETIREMENT BENEFIT

### *Eligibility*

Attainment of age 55 and 3 years of Allowable Service.

### *Benefit*

Members hired before July 1, 1989 are eligible for the greater of the following benefits. Members hired after July 1, 1989 are eligible for the benefits shown in item (b):

- a) For the first 10 years of Allowable Service, 1.20 percent of Average Salary for each year of Allowable Service rendered prior to July 1, 2015, plus 1.40 percent of Average Salary for each year of Allowable Service rendered after June 30, 2015. Additionally, for each subsequent year of Allowable Service in excess of 10 years, 1.70 percent of Average Salary for each year rendered prior to July 1, 2015, plus 1.90 percent of Average Salary for each year rendered after June 30, 2015. There is a reduction of 0.25 percent for each month the member is under age 65, or under age 62 with 30 years of Allowable Service. No reduction applies if the age plus years of service totals at least 90.
  
- b) 1.70 percent of Average Salary per year of Allowable Service rendered before July 1, 2015 and 1.90 percent of Average Salary for each year of service rendered after June 30, 2015 reduced for each month the member is under the Normal Retirement Age using linear interpolation of the factors in the tables listed below. The ultimate factors for retirements on or after July 1, 2024 will be phased in over a sixty-month period starting July 1, 2019.

Normal Retirement Age: Age at Retirement	<u>UNDER AGE 62 OR LESS THAN 30 YEARS OF SERVICE</u>				<u>AGE 62 OR OLDER WITH 30 YEARS OF SERVICE</u>	
	<u>RETIREMENTS PRIOR TO JULY 1, 2019</u>		<u>RETIREMENTS ON OR AFTER JULY 1, 2024</u>			
	<u>65</u>	<u>66</u>	<u>65</u>	<u>66</u>	<u>65</u>	<u>66</u>
55	0.5376	0.4592	0.4200	0.3500		
56	0.5745	0.4992	0.4600	0.3900		
57	0.6092	0.5370	0.5000	0.4300		
58	0.6419	0.5726	0.5400	0.4700		
59	0.6726	0.6062	0.5800	0.5100		
60	0.7354	0.6726	0.6500	0.5800		
61	0.7947	0.7354	0.7200	0.6500		
62	0.8507	0.7947	0.7900	0.7200	0.8831	0.8389
63	0.9035	0.8507	0.8600	0.7900	0.9246	0.8831
64	0.9533	0.9035	0.9300	0.8600	0.9635	0.9246
65	1.0000	0.9533	1.0000	0.9300	1.0000	0.9635
66		1.0000		1.0000		1.0000



# Summary of Benefit Provisions for Coordinated Members as of July 1, 2022

## DISABILITY RETIREMENT BENEFIT

### *Eligibility*

Total and permanent disablement and three years of Allowable Service with service earned within the current fiscal year and at least two years of Allowable Service since the last interruption in service.

### *Benefit*

Calculated as a normal retirement benefit payable for life without reduction for early commencement. At normal retirement age, the benefit converts from a disability benefit to a retirement benefit. The disability benefit is reduced by any Workers' Compensation benefits payable.

## DEFERRED RETIREMENT BENEFIT

### *Eligibility*

Three years of Allowable Service.

### *Benefit*

Benefit computed under law in effect at termination and payable as a normal or early retirement benefit. For members hired on or before June 30, 2006, the benefit is augmented at 3.00 percent compounded annually from the 1<sup>st</sup> of the month following termination until the January 1<sup>st</sup> after turning age 55 and then augmented at 5.00 percent compounded annually from that date to July 1, 2012. For members hired after June 30, 2006, the benefit is augmented at 2.50 percent compounded annually from the 1<sup>st</sup> of the month following termination to July 1, 2012. Augmentation for all members, regardless of hire date, changed to 2.00 percent as of July 1, 2012 for the portion of benefit deferral which occurs after June 30, 2012 to June 30, 2019. After June 30, 2019, benefits are not augmented.

## SURVIVOR BENEFIT (Active Members)

### *Eligibility*

Active member with three years of Allowable service. A surviving spouse is defined as the person legally married to the member at the time of death. If none, a dependent child who is the legal child of the member, who is less than 20 years of age and unmarried.

### *Benefit*

Retirement benefit earned at the time of death with choices for either a reduced for 100 percent joint survivorship, or 5-, 10-, 15-, or 20-year term certain. The benefit is available immediately upon application. Actuarial reductions assuming 2.5 percent augmentation for the calculation of the survivorship portion of a 100 percent joint and survivor benefit are actuarially determined based on the member's and survivor's ages at the death of the member.

Early retirement reductions apply to the survivor benefit based on the member's age when deceased. If the deceased member had not yet attained age 55 at time of death, the additional early retirement reduction from age 55 to the age of the member at death applies at only one-half of the actuarial rate.



# Summary of Benefit Provisions for Coordinated Members as of July 1, 2022

## REFUND OF CONTRIBUTIONS

### *Eligibility*

Termination or death where no annuity is payable or a refund of contributions is chosen in lieu of an annuity.

### *Benefit*

Member contributions with 6.00 percent interest accrued through June 30, 2011, 4.00 percent interest accrued through June 30, 2018, and 3.00 percent interest thereafter.

## REEMPLOYED ANNUITANTS

The School District shall make the regular employer contribution and additional employer contribution, plus a supplemental contribution equal to 2.5 percent of salary, on behalf of any retired member who is reemployed by the School District. Reemployed annuitants do not accrue additional benefits.

## NORMAL FORM OF RETIREMENT BENEFITS

Straight life annuity. Actuarially equivalent options are available to provide post-retirement beneficiary or survivor benefits.

## BENEFIT INCREASES

1.00 percent per year on January 1.

For retirements on and after July 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age (not applicable to Rule of 90 retirees, Rule of 62/30 retirees, disability benefit recipients, or survivors).

## CHANGES IN PLAN PROVISIONS

There have been no changes in plan provisions since the prior valuation.





## **SECTION 7**

---

### **ADDITIONAL DISCLOSURES**

**Table 14**  
**Additional Disclosures – Schedule of Funding Progress**  
**(Dollars in Thousands)**

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (B)	Unfunded AAL (UAAL) (B)-(A)	Funded Ratio (A)/(B)	Actual Covered Payroll (Previous FY) (C)	UAAL as % of Covered Payroll ((B)-(A))/(C)
07/01/98	\$ 625,053	\$ 861,584	\$ 236,531	72.55%	\$ 168,564	140.32%
07/01/99	704,233	938,847	234,614	75.01%	178,254	131.62%
07/01/00	801,823	998,253	196,430	80.32%	187,950	104.51%
07/01/01	869,045	1,060,931	191,886	81.91%	202,915	94.56%
07/01/02	899,572	1,141,300	241,728	78.82%	201,456	119.99%
07/01/03	898,760	1,189,361	290,601	75.57%	205,655	141.31%
07/01/04	898,860	1,251,460	352,600	71.82%	221,685	159.05%
07/01/05	905,292	1,299,832	394,540	69.65%	223,762	176.32%
07/01/06	938,919	1,346,072	407,153	69.75%	226,351	179.88%
07/01/07	1,015,722	1,380,151	364,429	73.59%	229,172	159.02%
07/01/08	1,075,951	1,432,040	356,089	75.13%	235,993	150.89%
07/01/09	1,049,954	1,454,314	404,360	72.20%	243,166	166.29%
07/01/10	1,001,444	1,471,630	470,185	68.05%	239,996	195.91%
07/01/11	972,718	1,389,875	417,157	69.99%	239,738	174.01%
07/01/12	911,930	1,471,216	559,286	61.98%	239,053	233.96%
07/01/13	886,296	1,467,350	581,054	60.40%	247,432	234.83%
07/01/14	947,972	1,533,603	585,631	61.81%	259,740	225.47%
07/01/15	999,736	1,596,770	597,034	62.61%	263,844	226.28%
07/01/16	1,007,360	1,592,570	585,210	63.25%	258,787	226.14%
07/01/17	1,038,467	1,611,208	572,741	64.45%	264,342	216.67%
07/01/18	1,067,675	1,676,193	608,518	63.70%	263,122	231.27%
07/01/19	1,079,552	1,691,721	612,169	63.81%	268,614	227.90%
07/01/20	1,090,243	1,691,236	600,993	64.46%	274,667	218.81%
07/01/21	1,159,954	1,729,621	569,667	67.06%	279,916	203.51%
07/01/22	1,203,096	1,750,421	547,325	68.73%	304,227	179.91%

## Table 15

### Additional Disclosures – Schedule of Employer Contributions (Dollars in Thousands)

Year Ended June 30	Total Actuarially Required Contribution (ARC) Rate (A)	Actual Covered Payroll (B)	Actual Member Contributions (C)	Total ARC Net of Member Contributions (D) = [(A)*(B)]-(C)	Actual Employer Contributions <sup>(1)</sup> (E)	Percentage Contributed (E) / (D)
1999	18.82%	\$ 178,254	\$ 11,649	\$ 21,898	\$ 21,066	96.20%
2000	18.09%	187,950	13,184	20,816	22,622	108.68
2001	16.57%	202,915	13,170	20,453	23,569	115.23
2002	15.81%	201,456	14,468	17,382	24,216	139.32
2003	18.56% <sup>(2)</sup>	205,655	14,222	23,948	23,370	97.59
2004	20.36%	221,685	14,308	30,827	23,771	77.11
2005	21.59%	223,762	13,587	34,723	23,833	68.64
2006	23.78%	226,351	13,453	40,373	24,015	59.48
2007	24.55%	229,172	13,438	42,823	24,117	56.32
2008	23.40%	235,993	13,642	41,580	24,285	58.40
2009	17.63%	243,166	13,864	29,007	24,844	85.65
2010	18.40%	239,996	13,832	30,328	25,126	82.85
2011	19.84%	239,738	13,745	33,819	25,090	74.19
2012	18.37%	239,053	14,117	29,797	25,109	84.27
2013	22.87%	247,432	15,164	41,424	26,445	63.84
2014	22.13%	259,740	16,564	40,916	35,197	86.02
2015	21.94%	263,844	17,567	40,320	36,711	91.05
2016	22.26%	258,787	18,538	39,068	37,228	95.29
2017	22.44%	264,342	20,146	39,172	38,350	97.90
2018	22.16%	263,122	20,112	38,196	39,209	102.65
2019	21.54%	268,614	20,626	37,233	46,981	126.18
2020	21.87%	274,667	20,889	39,181	49,804	127.11
2021	21.58%	279,916	21,334	39,072	50,916	130.31
2022	20.51%	304,227	23,099	39,298	54,735	139.28

<sup>(1)</sup> Includes contributions from other sources (if applicable).

<sup>(2)</sup> Actuarially Required Contribution Rate prior to change in Actuarial Assumptions is 16.19%.

## Table 16

### Additional Disclosures – Development of the Fund (Dollars in Thousands)

Year Ended June 30	Employer Contributions	Employee Contributions	Supplemental Contributions*	Actuarial Net Investment Return	Administrative Expenses	Benefit Payments	Actuarial Value of Assets EOY
2008	\$ 20,775	\$ 13,642	\$ 3,509	\$ 112,804	\$ 691	\$ 89,810	\$ 1,075,951
2009	21,501	13,864	3,343	28,924	605	93,024	1,049,954
2010	21,018	13,832	4,108	9,496	602	96,362	1,001,444
2011	21,013	13,745	4,077	31,391	722	98,230	972,718
2012	21,452	14,117	3,658	3,447	736	102,726	911,930
2013	22,780	15,164	3,665	37,919	751	104,411	886,296
2014	24,532	16,564	10,665	117,499	739	106,845	947,972
2015	25,505	17,567	11,206	107,987	748	109,753	999,736
2016	26,433	18,538	10,795	64,402	749	111,795	1,007,360
2017	27,543	20,146	10,807	87,243	889	113,743	1,038,467
2018	28,199	20,112	11,010	86,771	786	116,098	1,067,675
2019	30,919	20,626	16,062	62,114	764	117,080	1,079,552
2020	33,861	20,889	15,943	59,348	788	118,562	1,090,243
2021	35,111	21,334	15,805	117,492	779	119,252	1,159,954
2022	38,731	23,099	16,004	87,791	927	121,556	1,203,096

\* Includes employer contributions for reemployed annuitants.

## Table 17

### Additional Disclosures – Supplementary Information

<b>Valuation Date</b>	July 1, 2022
<b>Actuarial Cost Method</b>	Entry Age Normal
<b>Amortization Method</b>	Level Percent of Pay, Closed, Assuming Three Percent Payroll Growth
<b>Amortization Period</b>	Closed Period ending June 30, 2048
<b>Asset Valuation Method</b>	5-Year Smoothed Market
<b>Actuarial Assumptions:</b>	
Investment rate of return	7.50 percent
Projected salary increases	3.00 percent - 9.00 percent; service based
<b>Plan Membership:</b>	
Active Members	3,528
Retirees and Beneficiaries	4,253
Terminated Vested Members	2,514
Other Non-Vested Terminated Members	<u>2,915</u>
Total	13,210