

Report of
AN ACTUARIAL VALUATION
December 31, 1985 of the
Columbia Heights Fire
Department Relief Association
(Volunteer Division)

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August 7, 1986

Board of Trustees
Columbia Heights Fire Department
Relief Association (Volunteer Division)
Columbia Heights, Minnesota

Submitted in this report are the results of the December 31, 1985 actuarial valuation of the assets, actuarial values, and contribution requirements associated with the benefits provided by the Columbia Heights Fire Department Relief Association (Volunteer Division).

The valuation results contained in Section A provide the actuarial information needed to determine the employer's "minimum obligation" effective January 1, 1987. Section A also contains comments regarding the valuation results.

The valuation was based upon information furnished by the association concerning benefits, financial transactions, active members, terminated members, retirants and beneficiaries. Data was checked for year to year consistency but was not otherwise audited by us. This information is summarized in Section B.

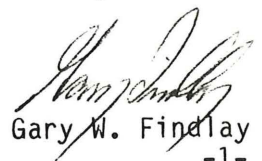
A description of the actuarial funding method and the risk experience assumptions used is contained in Section C. The economic risk experience assumptions, as well as the actuarial funding method to be used, are established by state law.

Information needed to comply with Statement of Financial Accounting Standards No. 35 is contained in Section D.

The actuarial valuation was prepared using generally accepted actuarial principles and practices based upon the methods, assumptions, summary of plan provisions and the member and financial data described in this report.

Respectfully submitted,


Ronald J. W. Smith


Gary W. Findlay

SECTION A
RESULTS OF THE VALUATION

COMMENTS

Economic Assumptions and Financing Method

The economic assumption of 5% annual investment return is established by state law. State law also specifies that the annual minimum obligation of the municipality shall be determined by adding (i) the employer normal cost to (ii) the level dollar amount required to amortize the unfunded actuarial accrued liability by December 31, 2010.

It is worth noting that when the same assumptions and methods are applied to plans which differ in nature, the valuation results may not be comparable. Caution should be exercised when attempting to assess the financial condition of one Association relative to another on the basis of valuation results produced using the assumptions and methods mandated by state law.

Plan Amendments

A summary of the plan as amended February 25, 1985 is included on page B-6 of this report. The plan amendments increased the normal cost \$2,824 and reduced the plan surplus by \$20,664.

Overfunded Condition of Plan

Plan assets substantially exceed actuarial accrued liabilities. It is our understanding that this situation is in large part due to the asset allocation procedure followed at the time that the volunteer plan separated from the plan for paid firefighters.

The plan surplus of \$291,098 results in a computed annual credit of \$20,586 through the year 2010. With a computed normal cost of \$14,110 the computed net contribution rate amounts to a negative \$6,476. However, the state guidelines act makes no provision for dealing with surplus assets in volunteer plans which have recurring benefit payments. Consequently, the legally mandated contribution is the normal cost of \$14,110.

Rather than continue to overfund the plan, it would be advisable to contact the staff of the Legislative Commission on Pensions and Retirement to discuss the possibility of a special law to deal with this unusual situation.

Columbia Heights Fire Department Relief Association (Volunteer Division)

CONTRIBUTION RATE TO PROVIDE BENEFITS

Member portion & Employer portion

Effective January 1, 1987

<u>Contributions for</u>	<u>If Paid Equally Throughout Year</u> <u>Dollars</u>
Normal cost of annuities:	
Age & service: to members	\$ 9,325
Age & service: to survivors	1,342
Disability	1,952
Death before retirement	1,491
Refunds of member contributions	0
Total Normal Cost	<u>\$14,110</u>
Amortization of unfunded actuarial accrued liabilities (UAAL) (24 year level dollar payment)	
Retired lives	\$ 0
Active members	0
Total	<u>0</u>
Total Cost of Benefits	\$14,110
Member contributions	0
COMPUTED EMPLOYER RATE:	
(a) If Paid Equally Throughout Year	\$14,110
(b) IF PAID AT CALENDAR YEAR END	\$14,458

Columbia Heights Fire Department Relief Association (Volunteer Division)
Present Actuarial Condition

The Association accrued actuarial assets were in excess of \$619 thousand on December 31, 1985 -- a considerable sum of money if unencumbered and allocated among a small group of persons. This is not the case with the Association's assets.

The following schedule puts the \$619 thousand into perspective by showing the relationship between accrued actuarial assets, actuarial accrued liabilities, and the number of persons with actual and potential claims on the Association's assets.

	Accrued Actuarial Assets	Actuarial Accrued Liabilities	Unfunded Actuarial Accrued Liabilities	% Funded
Retirants and Beneficiaries				
Retired Members (12)		\$224,124		
Surviving Spouses (0)		0		
Surviving Children (0)		<u>0</u>		
Total (12)	\$224,124	\$224,124	\$ 0	100.0%
Deferred Members (0)	0	0	0	
Active Members (27)	<u>395,466</u>	<u>104,368</u>	<u>(291,098)</u>	378.9
Total	\$619,590	\$328,492	\$(291,098)	188.6%

Actuarial accrued liabilities represent the value, computed as of December 31, 1985 of:

- (i) retirement allowances likely to be paid the 12 retirants and beneficiaries; and
- (ii) the contributions assumed to have been made for the 27 active members from their entry into the plan until December 31, 1985.

To illustrate, the value of retirement allowances likely to be paid the 12 retirants and beneficiaries, discounted for investment earnings and mortality, was computed to be \$224,124 as of December 31, 1985. This means that if the 12 retirants and beneficiaries live and die according to the assumed mortality and if the \$224,124 can be invested to yield an average annual return of 5.0 percent over the remaining lifetimes of the 12 retirants and beneficiaries, then the \$224,124 together with investment earnings thereon will just be sufficient to pay the 12 retirants and beneficiaries their allowances for their remaining lifetimes.

With respect to active members, the actuarial accrued liability of \$104,368 represents the amount that would have been accumulated by December 31, 1985 if the normal cost (which is expressed as a level percentage of pay) had been contributed from the date of hire until December 31, 1985 for each of the 27 actives, if these amounts had earned 5.0% interest and if the members in the past had lived, died, withdrawn, retired and received salary increases according to the actuarial assumptions shown in this report.

Historical Funding Ratio Schedule (\$ in thousands)

Valuation Date December 31	Actuarial Accrued Liabilities	Accrued Actuarial Assets	Percent Funded
1978	\$216	\$380	175.9%
1979	N/A	N/A	N/A
1980	277	430	155.2
1981	310	422	136.1
1982	316	506	160.1
1983	306	548	179.1
1983*	323	548	169.7
1984	N/A	N/A	N/A
1985	328	619	188.6

* After change in assumptions.

Columbia Heights Fire Department Relief Association (Volunteer Division)

Computed Contributions - Comparative Schedule

Year Ended December 31		Total Normal Cost
Valuation	Fiscal	
1978	1980	\$ 6,835
1979	1981	N/A
1980	1982	8,184
1981	1983	N/A
1982	1984	8,391
1983	1985	7,583
1983	1985*	8,210
1984	1986	N/A
1985	1987	14,110

* After change in assumptions.

SECTION B
VALUATION DATA
AND
SUMMARY OF BENEFIT PROVISIONS

Columbia Heights Fire Department Relief Association (Volunteer Division)

Retirants and Beneficiaries December 31, 1985

By Type of Annuity Being Paid

<u>Type of Annuity Being Paid</u>	<u>No.</u>	<u>Monthly Amounts</u>	<u>Computed Actuarial Accrued Liabilities</u>
Retirants receiving:			
Age & Service	12	\$1,741.70	\$224,124
Disability	—	—	—
Totals	12	1,741.70	\$224,124
Beneficiaries receiving:			
Spouse			
Child			
Totals	0	0	0
Totals	12	\$1,741.70	\$224,124

Inactive Members Eligible for Deferred Benefits

December 31, 1985

<u>No.</u>	<u>Monthly Amount</u>	<u>Computed Actuarial Accrued Liabilities</u>
0	\$ 0	\$ 0

Columbia Heights Fire Department Relief Association (Volunteer Division)

Retirants and Beneficiaries December 31, 1985

By Attained Ages

<u>Attained Ages</u>	<u>Number</u>		
	<u>Age & Service</u>	<u>Disability</u>	<u>Death Before Retirement</u>
50-54	3		
55-59	2		
60-64	1		
70-74	1		
75-79	3		
80-84	<u>2</u>	<u>—</u>	<u>—</u>
Total	12	0	0

Columbia Heights Fire Department Relief Association (Volunteer Division)

Retirants and Beneficiaries Added to and Removed from Rolls

Comparative Statement

<u>Valuation Date December 31</u>	<u>No. Added to Rolls</u>	<u>No. Removed from Rolls</u>	<u>Rolls End of Year</u>		<u>% Incr. in Annual Allowances</u>	<u>Average Allowances</u>	<u>Discounted Value of Allowances</u>	
			<u>No.</u>	<u>Annual Allowances</u>			<u>Total</u>	<u>Average</u>
1978			10	\$12,588	- %	\$1,259	\$138,888	\$13,889
1979			10	12,588	-	1,259	135,468	13,547
1980			10	16,193	29	1,619	164,360	16,436
1981	1		11	18,173	12	1,652	188,024	17,093
1982	1		12	20,192	11	1,683	211,190	17,599
1983	1		13	22,172	10	1,706	245,601	18,892
1985		1	12	20,900	(6)	1,742	224,124	18,677

Columbia Heights Fire Department Relief Association (Volunteer Division)

Active Members December 31, 1985

By Attained Age and Years of Service

Attained Age	Years of Service to Valuation Date							Totals
	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	
20-24	9							9
25-29	5							5
30-34	2	3						5
35-39	1	2						3
45-49			2	2	1			5
Totals	17	5	2	2	1			27

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

Age: 30.8 years.

Service: 5.3 years.

Columbia Heights Fire Department Relief Association (Volunteer Division)

Comparative Schedule

Of Active Members

Valuation Date December 31	Active Members	Valuation Payroll	Average		
			Age	Service	Pay
1978	20	\$N/A	33.3 yrs.	5.8 yrs.	\$N/A
1979	20	N/A	33.5	6.3	N/A
1980	20	N/A	34.3	7.2	N/A
1981	21	N/A	31.7	5.8	N/A
1982	22	N/A	32.1	6.3	N/A
1983	20	N/A	32.0	6.3	N/A
1985	27	N/A	30.8	5.3	N/A

Columbia Heights Fire Department Relief Association (Volunteer Division)
Brief Summary (12/31/85) of Benefit Provisions Evaluated and/or Considered

Age & Service Retirement

Eligibility. 20 years of service and 50 years of age.

Amount. For first 20 years of service, \$2,472 per year. For each year in excess of 20, an additional \$48 per year is added up to a maximum of \$2,952 per year for 30 or more years of service. Member may elect to receive an optional lump sum benefit of \$12,000 rather than monthly benefits.

Disability Retirement

Eligibility. Disabled to the extent that no longer able to perform services required of a firefighter before being eligible for age & service retirement. If duty related, there is no service requirement. If non-duty related, member must have at least 10 years of service to qualify.

Amount. (1) Duty Related. Same as regular retirement assuming a minimum of 20 years of service.

(2) Non-Duty Related. For 10 years of service, \$744 per year. For each year in excess of 10, an additional \$96 per year is added up to a maximum of \$1,704 per year. Non-duty benefit payments do not begin until member reaches age 50.

Death Benefits

Eligibility.

Spouse. Legally married to member while active and at least 3 years prior to death and residing with member at time of death.

Child. Younger than age 16 or, if full time student, younger than 18.

Amount. 1. If Death Occurs After 20 Years Service As Volunteer

Spouse. \$996 per year for first 20 years of service.

For each year in excess of 20, an additional \$24 per year to a maximum of \$1,236 per year for 30 or more years of service.

Child. \$120 per year per child with \$240 maximum per year.

Spouse and child benefits are not payable until such time as member would have reached age 50 had the member survived.

2. If Death Occurs Prior To Completion Of 20 Years Service But After 10 Years Service And Death Is Not Duty Related.

Spouse. Lump sum payment of \$1,650 for first 10 years service plus \$220 for each full year in excess of 10 but less than 16 plus \$275 for each full year in excess of 15.

Child (maximum of 2). Lump sum payment of \$206 for first 10 years service plus graded increases for each full year in excess of 10 to a maximum of \$481 for 20 years of service.

3. If Death Is Duty Related.

Spouse and Child. Same as benefits under 1. except that (i) benefits are payable immediately and (ii) if member was younger than 50, benefits are based on 20 years service regardless of amount of actual service. At the time the member would have reached age 50, the benefit is recomputed to give credit for any actual service over 20 years.

Lump sum payment of \$1,375 is paid to the surviving spouse or nearest living relative in addition to the benefits listed above.

Vested Deferred

10 But Less Than 20 Years Service.

Lump sum payment of \$6,000 for first 10 years plus \$600 per year for each full year in excess of 10. Payment is deferred to age 50 and termination of service must have resulted from circumstances beyond the member's control.

More Than 20 Years Service And Separated Before Age 50.

Benefit amount is same as age & service benefit and payment beginning is deferred to attainment of age 50.

Member Contributions. None.

SECTION C

VALUATION METHODS AND ASSUMPTIONS

Columbia Heights Fire Department Relief Association (Volunteer Division)

Valuation Methods and Assumptions

The Entry Age Normal Cost method was used to determine the normal cost of all benefits.

The rate of investment return (interest) used in making the valuation was 5.0 percent per annum, compounded annually. State law requires use of this assumption.

The mortality table used was the UP-1984 Table set forward 2 years for males and set back 3 years for females.

Sample Ages	Single Life Values: Present Value of \$1 Monthly				Future Life Expectancy (Years)	
	Level		Increasing			
	For Life		3.5% Yearly			
	Men	Women	Men	Women	Men	Women
45	\$177.21	\$189.58	\$280.82	\$314.75	29.50	34.00
50	163.12	177.21	246.55	280.82	25.20	29.50
55	147.50	163.12	212.60	246.55	21.16	25.20
60	130.52	147.50	179.49	212.60	17.42	21.16
65	112.87	130.52	148.28	179.49	14.05	17.42
70	95.20	112.87	119.70	148.28	11.09	14.05
75	77.77	95.20	93.83	119.70	8.52	11.09
80	61.71	77.77	71.69	93.83	6.39	8.52

Age & service retirement was assumed to occur at age 58, or attained age if older.

Sample Rates of Separation From Active Employment Before Retirement, Death or Disability.

Sample Ages	% of Active Members Separating Within Next Year
20	1.50%
25	1.25
30	1.00
35	1.75
40	0.50
45	0.25
50+	0.00

Disability retirements were assumed to occur as indicated below:

<u>Sample Ages</u>	<u>% of Active Members Becoming Disabled Within Next Year</u>
20	0.08%
25	0.08
30	0.08
35	0.08
40	0.20
45	0.26
50	0.49
55	0.89

SECTION D

ACCUMULATED PLAN BENEFITS

Columbia Heights Fire Department Relief Association (Volunteer Division)

Statement of the Present Value of Accumulated Plan Benefits

December 31, 1985

Actuarial Present Value of
Accumulated Plan Benefits

Vested Benefits:

Participants currently receiving payments	\$177,708
Other participants	11,834
Total Vested Benefits	<u>189,542</u>

Non-Vested Benefits	93,462
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Total Actuarial Present Value of Accumulated Plan Benefits	<u><u>\$283,004</u></u>
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The actuarial present value of accumulated plan benefits as of January 1, 1984 was \$239,831. During the past two years, the plan experienced a net increase of \$43,173 in the actuarial present value of plan benefits. Of that increase, \$21,581 was attributable to a plan amendment and \$21,592 was attributable to general plan experience for determination of this value.

The accompanying notes are an integral part of the Statement of the Present Value of Accumulated Plan Benefits.

1. The actuarial present value of accumulated plan benefits presented in this statement was determined using the following assumptions:
 - a. Future salary increases prior to retirement were not considered for active members.
 - b. Future service was considered only to the extent that it would permit active plan participants to become eligible for benefits attributable to service rendered prior to the date of determination.
 - c. Regular valuation assumptions were used as to mortality, withdrawal, retirement ages, and disability.
 - d. Investment return was assumed to be at the rate of 8% compounded annually.
 - e. Salary increase related post retirement benefit adjustments were assumed to be at the rate of 6-1/2% compounded annually unless a lower rate is specified by law.
2. The calculation of the actuarial present value of accumulated plan benefits was made because of the requirements of the Financial Accounting Standards Board. Comparison of this value with plan assets is not indicative of the future ability of the plan to pay benefits when due or of their security in a termination situation.

Calculation of contribution requirements and related benefit value information in a "going concern" environment according to the principles of level cost financing is made by the annual actuarial valuations. The results of the contribution rate calculations cannot be simply replaced by the accumulated plan benefit results. To do so will mislead.

APPENDICES

APPENDIX I

FINANCIAL PRINCIPLES AND OPERATIONAL TECHNIQUES

Promises Made, and Eventually Paid. As each year is completed, the plan in effect hands an "IOU" to each member then acquiring a year of service credit -- the "IOU" says: "The Pension Plan owes you a portion of your retirement benefits, payments to be made in cash, commencing when you qualify for retirement."

The related key financial questions are:

Which generation of taxpayers contributes the money to cover the IOU?

The present taxpayers, who receive the benefit of the member's present year of service?

Or the future taxpayers, who happen to be in town paying taxes at the later time when the IOU becomes a cash demand?

A sound principle of sound retirement plan financing is to have this year's taxpayers contribute the money to cover the IOUs being handed out this year. By following this principle, THE CONTRIBUTION RATE WILL REMAIN APPROXIMATELY LEVEL FROM GENERATION TO GENERATION -- our children and grandchildren will contribute the same percents of active payroll we contribute now.

A PENSION PLAN BECOMES CLOSED

The diagram in this appendix shows two important activities which occur after a plan has been closed to employees hired in the future.

Cash benefits paid continue to increase for decades, while active member payroll begins to decrease to zero.

Funding Method. A funding method is the long-term, planned pattern for employer contributions.

For an open plan (a plan covering future employees), the level-percent-of-active-member payroll funding method is the basic funding method.

The level-percent funding method can also be applied to a closed plan. However, the resulting contribution percent usually jumps to a high rate, because the number of covered active members is decreasing.

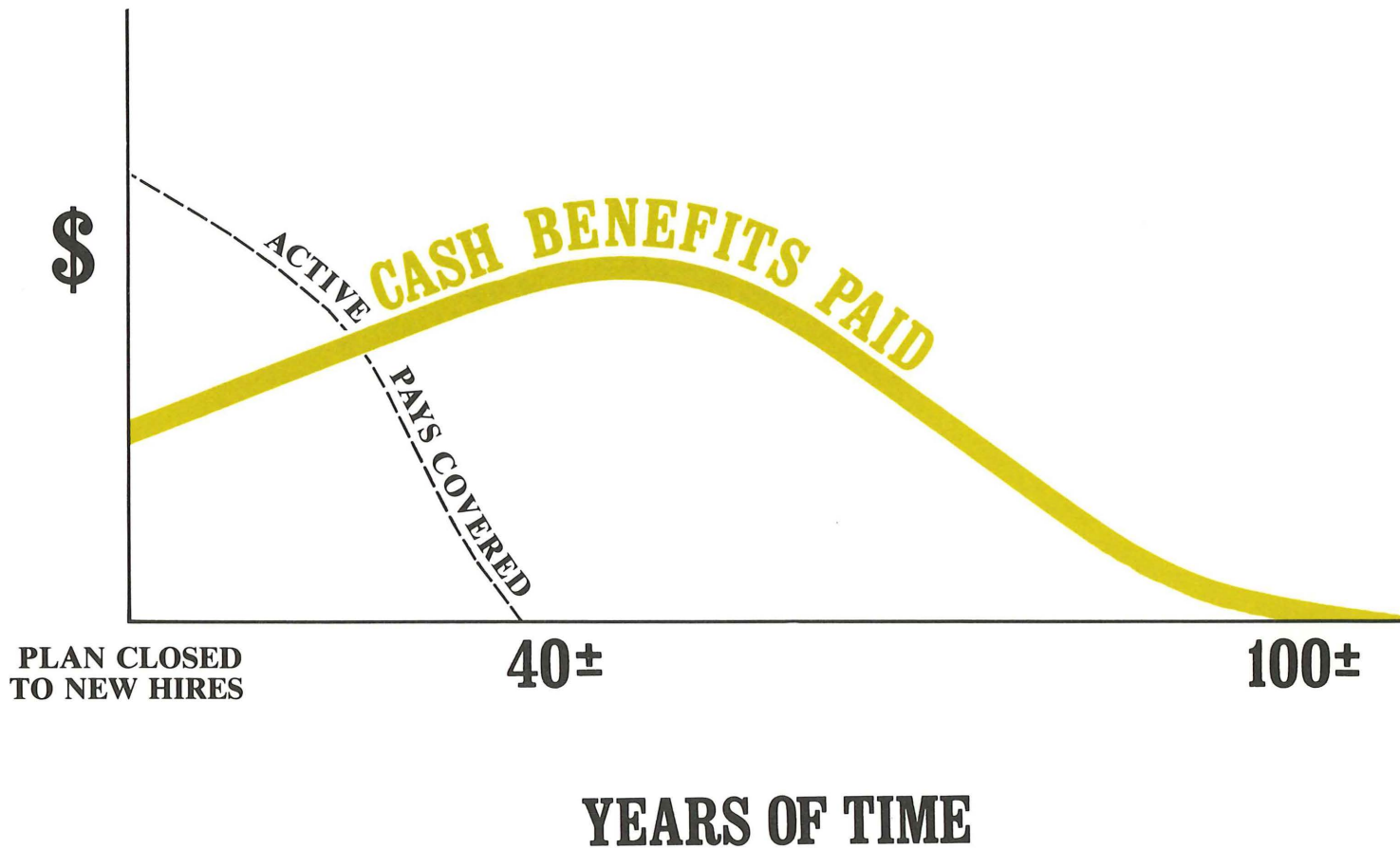
A preferred funding method for a closed plan consists of: level-percent funding for normal cost (the cost of members' service now being rendered); plus a level dollar contribution for unfunded actuarial accrued liabilities over a limited period of years. The period of years must be limited so that plan assets don't become zero while benefits are still payable.

Computing Contributions To Support Plan Benefits. From a given schedule of benefits and from the employee data and asset data furnished him, the actuary determines the contribution rates to support the benefits by means of an actuarial valuation and a funding method.

In making an actuarial valuation, assumptions must be made regarding anticipated financial experiences for the next year and for decades in the future. Only the subsequent actual experience of the plan can indicate the degree of accuracy of the assumptions. Reconciling Differences Between Assumed Experience and Actual Experience. Once actual experience has occurred and been observed, it will not coincide exactly with assumed experience, regardless of the wisdom of the assumptions or the skill of the actuary and the millions of calculations he made. The future can be predicted with considerable but not 100% precision, except for inflation which seems to defy reliable prediction.

A well-managed plan copes with these continually changing differences by having periodic actuarial valuations. Each actuarial valuation is a complete recalculation of assumed future experience, taking into account all past differences between assumed and actual experience. The result is continuing adjustment in financial position.

A CLOSED PENSION PLAN



A plan becomes closed when no new hires are admitted to active membership. The persons covered by the plan at the time of closing continue their normal activities and continue to be covered by the plan, until the last survivor dies.

CASH BENEFITS LINE. After a pension plan becomes closed, the usual pattern is for cash benefits to continue to increase for decades of time. Eventually the cash benefits will peak, and then gradually decrease over more decades of time, ultimately to zero. The last cash benefit is likely to occur a century after the time the plan is closed.

The precise amounts of cash benefits cannot be known now, and must be estimated by assumptions of future experiences in a variety of financial risk areas.

APPENDIX II
MEANING OF UNFUNDED ACCRUED LIABILITIES

Almost every pension plan (public or private) has "unfunded accrued liabilities", so whatever they are, they aren't rare. Since the term is not part of everyday conversation, it needs some definition.

"Accrued liabilities" are the present value \$ of plan promises to pay benefits in the future based upon service already rendered - - - a liability has been established ("accrued") because the service has been rendered, but the resulting monthly cash benefit may not be payable until years in the future. Accrued liabilities \$ are the result of complex mathematical calculations, which are made by the plan's actuary (which is the name given to the specialist who makes such calculations).

If "accrued liabilities" at any time exceed the plan's accrued assets (cash & investments), the difference is "unfunded accrued liabilities". This is the common condition. If the plan's assets equalled the plan's "accrued liabilities", the plan would be termed "fully funded". This is a rare condition.

Each time a plan adds a new benefit which applies to service already rendered, an "accrued liability" is created, which is also an "unfunded accrued liability" because the plan can't print instant cash to cover the accrued liability. Payment for such unfunded accrued liabilities is spread over a period of years, commonly in the 20-40 year range.

Unfunded accrued liabilities can occur in another way: If actual financial experience is less favorable than assumed financial experience, the difference is added to unfunded accrued liabilities. In plans where plan benefits are directly related to an employee's pay near time of retirement (a common plan provision) rather than his average pay throughout his working career, unfunded accrued liabilities have been increasing in recent years because unexpected rates of pay increase have created additional accrued liabilities which could not be matched by reasonable investment results. Some of these unexpected pay increases are the direct result of inflation, which is a very destructive force on financial stability.

The existence of unfunded accrued liabilities is not bad, then (any more than a mortgage on your house is "bad"), but the changes from year to year in amount of unfunded accrued liabilities are important - - - "bad" or "good" or somewhere in between.

Nor are unfunded accrued liabilities a bill payable immediately (your food costs are payable immediately), but it is important that policy-makers prevent the amount from becoming unreasonably high and it is vital that your plan have a sound method for making payments toward them so that they are controlled.

The existence of large amounts of unfunded accrued liabilities indicates that total contributions in past years were less than level - - - an almost certain history if retired life liabilities are not fully funded now.