The Report of the GAIN/LOSS ANALYSIS OF FINANCIAL EXPERIENCE During calendar 1982 West St. Paul Police Relief Association West St. Paul, Minnesota

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TABLE OF CONTENTS

Pages	Item
1	Signature Page
2	Purpose of Gain/Loss Analysis
3	Activity Which Results in Gains or Losses
4	Composite Results of Gain/Loss Analysis 1982
5	1979 thru 1981
6	Schedule of Active Employees
7	Comparative Schedule of Active Members
8	Schedule of Separations From Active Service (Withdrawal)
9	Schedule of Separations From Active Service (Death & Disability)
10	Schedule of Age & Service Retirement
11	Schedule of Death After Retirement
12	Comments

Appendices

Valuation Methods and Assumptions Summary of Benefit Provisions

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Board of Trustees West St. Paul Police Relief Association West St. Paul, Minnesota

<u>Submitted in this report</u> are the results of the 1982 <u>gain/loss analysis</u> of the financial experiences of the West St. Paul Police Relief Association.

The <u>composite results</u> of this study are reported on Schedule 1, and comments regarding the results are on page 12.

The gain/loss analysis was based upon statistical data furnished by the Association regarding active and retired member changes and related financial transactions.

The actuarial assumptions used for regular valuation purposes and which produce "expected" experience data are shown in the appendix of this report. A brief summary of the Association's benefits is also included in the appendix.

Respectfully submitted, Robert M. 'Keefe

PURPOSE OF GAIN/LOSS ANALYSIS

Actual financial experience will not coincide exactly with assumed financial experience--differences are to be expected since the future cannot be predicted with absolute precision. The changes in computed liabilities resulting from differences between actual and assumed experiences are called <u>actuarial gains</u>, if the experience was financially favorable and <u>actuarial losses</u>, if the experience was financially unfavorable. Actuarial gains result in decreases in contribution rates and actuarial losses result in increases.

Regular actuarial valuations provide information about aggregate computed liabilities. However, regular valuations do not develop the information needed to explain the year to year changes in computed liabilities attributable to each activity within the retirement system financial mechanism. <u>The purpose of a gain/loss analysis</u> is to determine the change in computed liabilities and contribution rates attributable to variations between actual and assumed experience.

Once a difference between actual and assumed experience in a risk area has been observed to be sizeable and persistent, the assumed experience should be changed to reflect the observed reality. However, gains and losses over a relatively short period of time may not be indicative of long term trends which provide the basis for selection of actuarial assumptions.

-2-

ACTIVITY WHICH RESULTS IN GAINS OR LOSSES

Age & Service Retirement.

If members retire at older ages than assumed, there is a gain. If retirements occur at younger ages than assumed there is a loss.

Disability & Death-in-Service.

If casualty claims are less than assumed, there is a gain. If there are more casualty losses than assumed, there is a loss.

Withdrawal.

If more liabilities are released by withdrawal than assumed, there is a gain.

If there are fewer withdrawals than assumed, there is a loss.

Salary Increases.

If there are smaller salary increases than assumed, there is a gain.

If salary increases are greater than assumed, there is a loss.

Investment Income.

If there is greater investment income than assumed, there is a gain.

If investment income is less than assumed, there is a loss.

Post Retirement Mortality.

If benefit recipients die at younger ages than assumed, there is a gain. If they live longer than assumed, there is a loss.

Contribution.

Gains or losses arise due to the delay in implementing changes in the recommended contribution.

Miscellaneous.

Miscellaneous gains and losses include changes due to data adjustments, rounding and changes in the average age and service characteristics of the group.

Schedule 1.

Gains & Losses in Accrued Liabilities and Changes in Contribution Requirements During Calendar 1982

Type of Activity	(Gair Active Members	d Liabilities n) or Loss * Retirants & Beneficiaries in 1,000)		Requirements or Loss * \$ Payment on UAL (\$ in 1,000)
Age & Service Retirements	\$ 0.0	\$ N/A	0.00 %	\$ 0.00
Disability & Death-in-Service				
a. Disability	(10.7)	N/A	(0.03)	(0.71)
b. <u>Death-in Service</u>	(4.6)	N/A	0.00	(0.31)
Withdrawal	10.3	N/A	1.14	0.69
Salary Increases	45.7	0.0	N/A	3.04
Investment Income	(65.3)	(68.0)	N/A	(8.88)
Post Retirement Mortality	N/A	7.3	N/A	0.49
<u>Contribution</u>	(16.5)	0.0	N/A	(1.10)
Miscellaneous	0.8	0.8	0.00	0.11
EXPERIENCE RELATED (GAIN)/LOSS & CORRESPONDING CHANGE IN CONTRIBUTION REQUIREMENTS	\$(40.3)	\$(59.9)	1.11%	\$(6.67)
Changes due to plan amendments	61.0	0.0	0.61	4.06
TOTAL (GAIN)/LOSS DURING YEAR	\$(20.7)	\$(59.9)	1.72%	\$(2.61)

* Accrued liabilities and contribution requirements are affected by gains and losses. Gains result in reductions in both and losses result in increases in both.

Schedule 2.

Gains & Losses in Accrued Liabilities From January 1, 1979 thru December 31, 1981

Type of Activity	Accrued (Gair Active Members) - 12/31/79 Liabilities) or Loss Retirants & Beneficiaries in 1,000)	Accrued (Gain Active Members	- 12/31/80 Liabilities) or Loss Retirants & <u>Beneficiaries</u> in 1,000)	Accrued (Gain) Active Members	- 12/31/81 Liabilities or Loss Retirants & Beneficiaries in 1,000)
Age & Service Retirements	\$ 9.8	\$N/A	\$ 23.7	\$ N/A	\$ 6.2	\$ N/A
Disability & Death-in-Service						
a. <u>Disability</u>	0.0	N/A	0.0	N/A	(7.6)	N/A
b. Death-in Service	12.0	N/A	15.4	N/A	(5.0)	N/A
Withdrawal	4.9	N/A	6.1	N/A	(6.1)	N/A
Salary Increases	47.6	2.7	79.6	6.8	86.1	21.5
Investment Income	(24.5)	0.1	(7.5)	0.1	(66.0)	(48.0)
Post Retirement Mortality	N/A	9.3	N/A	1.2	N/A	17.3
Contribution	(10.2)	(8.1)	(3.4)	(2.8)	17.7	0.0
Miscellaneous	(1.8)	(<u>0.1</u>)	5.9	0.0	(<u>37.4</u>)	3.0
EXPERIENCE RELATED (GAIN)/LOSS	\$37.8	\$3.9	\$119.8	\$ 5.3	\$(12.1)	\$(6.2)
Method Change for Casualty Cost			35.7			
Changes Due to Plan Amendments			311.9	95.1	0.0	0.0
TOTAL (GAIN)/LOSS DURING PREVIOUS 3 YEAR PERIOD	\$37.8	\$3.9	\$467.4	\$100.4	\$(12.1)	\$(6.2)

-5-

Schedule 3.

Employees Active at Both Beginning & End of 1982

Age Group Beg. Year	No.	Beginning Salary	Ending Salary	% Increase In Salary
25-29	2	\$ 50,352	\$ 53,376	6.0%
30-34	3	75,528	80,064	6.0
35-39	4	100,704	106,752	6.0
40-44	7	176,232	186,816	6.0
45-49	2	50,352	53,376	6.0
50-54	1	25,176	26,688	6.0
55-59	1	25,176	26,688	6.0
TOTALS	20	\$503,520	\$533,760	6.0%

Employees Active at Either Beginning or End of 1982

Years Service	Beginning of Year	End of Year
1 2 3 4	- 1 2 1 2	1 2 1
5 or more	14	16

Average Age: 41.0 years. Average Service: 13.9 years.

Schedule 4.

Comparative Schedule

Of Active Members

Valuation Date		Valuation		Averag	e	
December 31	Active Members	Payroll	Age	Service	Pay	% Incr.
1978	20	\$390,240	41.7 yrs.	13.7 yrs.	\$19,512	
1979	21	441,000	40.3	12.4	21,000	7.6%
1980	22	508,200	39.9	11.9	23,100	10.0
1981	20	503,520	40.0	12.9	25,176	9.0
1982	20	533,760	41.0	13.9	26,688	6.0

Schedule 5.

Separations From Active Service Due to Withdrawal

During Four Year Period Ended December 31, 1982

Age at Termination		.979 Expected	Actual	1980 Expected	Actual	1981 Expected	<u>Actual</u>	1982 Expected
25-29 30-34 35-39		* * 0.1		* * 0.1		0.1 * 0.1		* 0.1 *
40-44 45-49		0.1		0.1	1	0.1 *		*
Totals	0	0.2	0	0.2	1	0.3	0	0.1

Total actual during four year period $\frac{1}{0.8}$

Years Service at Termination		1979 Expected		1980 Expected	Actual	1981 Expected		1982 Expected
1 2 3 4					1			* * *
5 or more		0.2		0.2		0.3		*
Totals	0	0.2	0	0.2	1	0.3	0	0.1

* Less than 0.1%

Schedule 6.

Separations From Active Service Due to Death and Disability

During Four Year Period Ended December 31, 1982

Death	Separatio	ons
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Age at Time of Death	Actual	1979 Expected	Actual	1980 Expected	and the second se	1981 Expected	Contraction of the local division of the loc	1982 Expected
25-29		*				*		*
30-34		*		*		*		*
35-39		0.1		0.1		*		*
40-44		*		*		*		*
45-49						*		*
50-54						*		*
Totals	0	0.1	0	0.1	0	0.1	0	0.1

Total actual during four year period 0Total expected during four year period 0.4

Disability Separations

Age at Time of Disability		1979 Expected	Actual	1980 Expected	and the second se	981 Expected	and the second s	1982 Expected
25-29		*				*		*
30-34		*		*		*		*
35-39		0.1		0.1		*		*
40-44		*		*		*		*
45-49						*		*
50-54					·	*		*
Totals	0	0.1	0	0.1	0	0.0	0	0.1

Total actual during four year period 0. Total expected during four year period 0.3

Schedule 7.

Separations From Active Service For Age & Service Retirement

Age at Termination	1979 Actual Expected				1981 Actual Expected		1982 Actual Expected	
55 58			1		1	1.0		
64	1	1.0	·				_	
TOTALS	1	1.0	1	0.0	1	1.0	0	0.0

Average age at retirement during period examined was 59.3 years.

Average service at retirement during period examined was 25.4 years.

Schedule 8.

Death After Retirement (Disability and Service Retirants)

Age at Death	19/9 Actual Expe	ected Actua	1980 Actual Expected		1981 Actual Expected		1982 Actual Expected	
55-59			0.0426		0.0334		0.0364	
60-64	0.0	605						
65-69	0.0	705	0.2118		0.0760		0.0818	
TOTALS	0 0.1	310 0	0.2544	0	0.1094	0	0.1182	

Total actual during four year period <u>0</u>

Total expected during four year period 0.4948

COMMENTS

Economic Assumptions and Financing Method

The economic assumptions of 5% annual investment return and 3 1/2% annual salary increases are established by state law. State law also specifies that the annual minimum obligation of the municipality shall be determined by adding (i) the employer normal cost percent times covered payroll to (ii) the <u>level dollar</u> amount required to amortize the unfunded accrued liability by December 31, 2010.

Over the past few years, both the actual rates of salary increase and investment return have generally exceeded the assumed rates, resulting in increases in the dollar amount of unfunded accrued liabilities. If the financial experiences of recent years persist, and the economic assumptions and financing method are not changed, it is reasonable to expect that unfunded accrued liabilities will increase in actual dollar amount for a number of years. This is true even though a level dollar amortization schedule is being followed. Accordingly, it is reasonable to expect that under the described conditions the actual dollar contributions required to make amortization payments will increase for a number of years. On the other hand, if inflation subsides and actual economic activity approaches assumed experience, it is reasonable to expect the dollar amount of the contribution to amortize the unfunded accrued liability to remain relatively constant. The notion that amortization dollar amounts may be increasing is not necessarily cause for alarm. If adjusted for changes in purchasing power, any future increases in the dollar contributions may or may not reflect increases in terms of <u>real dollars</u> (inflation adjusted dollars).

It is also worth noting that when the same assumptions and methods are applied to plans which differ in nature, the valuation results may not be comparable (for example, it is currently not valid to compare valuation results for a plan having full escalation to valuation results for a plan having a 3 1/2% cap on escalation.) Caution should be exercised when attempting to assess the financial condition of one Association relative to another on the basis of valuation results produced using the assumptions and methods mandated by state law.

-12-

APPENDICES

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Valuation Methods and Assumptions

The Entry Age Normal Cost method was used to determine the normal cost of all benefits.

The rate of investment return (interest) used in making the valuation was 5.0 percent per annum, compounded annually. State law requires use of this assumption.

The mortality table used was the United States Life Table, 1959-61, White Males and White Females.

	Pre	Single Lit sent Value		thly			
	Le	vel	Increa	asing	Future	Life	
Sample	For	Life	3.5% Yearly		Expectancy (Years		
Ages	Men	Women	Men	Women	Men	Women	
45	\$169.61	\$186.84	\$263.23	\$304.86	27.33	32.52	
50	154.85	174.20	229.51	270.80	23.22	28.08	
55	139.29	159.62	197.24	236.11	19.45	23.81	
60	122.79	142.73	166.26	200.76	16.01	19.69	
65	106.31	124.22	137.82	166.16	12.97	15.88	
70	89.86	104.31	111.71	132.82	10.29	12.38	
75	73.39	83.92	87.66	101.94	7.92	9.28	
80	57.54	64.24	66.29	74.77	5.89	6.67	

Age & service retirement was assumed to occur at age 58, or attained age if older.

Sample Rates of Separation From Active Employment Before Retirement, Death or Disability

Sample	% of Active Members
Ages	Separating Within Next Year
20	3.00%
25	2.50
30	2.00
35	1.50
40	1.00
45	0.50
50+	0.00

Sample Ages	Present Pay Resulting in Pay of \$1,000 at Age 60	Percent Increase in Pay During Next Year
20	\$ 253	3.5%
25	300	3.5
30	356	3.5
35	423	3.5
40	503	3.5
45	597	3.5
50 55 60	709 842 1,000	3.5 3.5 3.5 3.5

Pay Adjustment Factor used to Project Current Pays

Use of the pay adjustment factor illustrated above is required by state law.

Disability retirements were assumed to occur as indicated below:

Sample Ages	Members Becoming ithin Next Year
20 25 30 35 40	0.08% 0.08 0.08 0.08 0.08 0.20
45 50 55	0.26 0.49 0.89

Brief Summary (12/31/82) of Benefit Provisions Evaluated and/or Considered

Age & Service Retirement

Eligibility. 20 years of service and 50 years of age.

Amount. 50% of base pay.

Disability Retirement

<u>Eligibility</u>. Disabled to the extent that unable to perform the duties of a police officer before being eligible for age & service retirement.

<u>Amount</u>. 40% of base pay offset by the amount of worker's compensation being received.

Member's Death While Active, Or In Deferred Status, Or Retired

Eligibility.

<u>Spouse</u>. Legally married to member at separation from service and residing with member at time of death. Benefits terminate upon remarriage.

Child. Younger than age 18.

Amount.

Spouse. 25% of prevailing pay of top patrolman.

<u>Child</u>. \$180 per child per year. Maximum of \$360 per year if spouse is receiving benefits. If no spouse is receiving benefits, \$900 per year is divided equally among eligible children.

<u>Vested Deferred</u>. 10 years of service and separated before age 50. Payment beginning is deferred to attainment of age 50.

<u>Post Retirement Adjustments ("Escalator")</u>. Retired member's benefits are increased after attained age 55 by 3 1/2% per year if base pay increases by at least that amount. Each time base pay is changed, surviving spouse benefits are simultaneously changed by the same percent that base pay is changed.

<u>Member Contributions</u>. 8% of base pay. Total member contributions are refundable, without interest, if no monthly benefit is payable upon separation from service.