The Report of the
GAIN/LOSS ANALYSIS OF FINANCIAL EXPERIENCE
During calendar 1981
West St. Paul
Police Relief Association
West St. Paul, Minnesota

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# GABRIEL, ROEDER, SMITH & COMPANY ACTUARIES & CONSULTANTS

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May 20, 1982

Board of Trustees

West St. Paul Police Relief Association

West St. Paul, Minnesota

<u>Submitted in this report</u> are the results of the 1981 <u>gain/loss analysis</u> of the financial experiences of the West St. Paul Police Relief Association.

The <u>composite results</u> of this study are reported on Schedule 1, and comments regarding the results are on page 10.

The gain/loss analysis was based upon statistical data furnished by the Association regarding active and retired member changes and related financial transactions.

The actuarial assumptions used for regular valuation purposes and which produce "expected" experience data are shown in the appendix of this report. A brief summary of the Association's benefits is also included in the appendix.

Respectfully submitted,

Gary

Robert M. O'Keefe

Findlay

# PURPOSE OF GAIN/LOSS ANALYSIS

Actual financial experience will not coincide exactly with assumed financial experience—differences are to be expected since the future cannot be predicted with absolute precision. The changes in computed liabilities resulting from differences between actual and assumed experiences are called <u>actuarial gains</u>, if the experience was financially favorable and <u>actuarial losses</u>, if the experience was financially unfavorable. Actuarial gains result in decreases in contribution rates and actuarial losses result in increases.

Regular actuarial valuations provide information about aggregate computed liabilities. However, regular valuations do not develop the information needed to explain the year to year changes in computed liabilities attributable to each activity within the retirement system financial mechanism. The purpose of a gain/loss analysis is to determine the change in computed liabilities and contribution rates attributable to variations between actual and assumed experience.

Once a difference between actual and assumed experience in a risk area has been observed to be sizeable and persistent, the assumed experience should be changed to reflect the observed reality. However, gains and losses over a relatively short period of time may not be indicative of long term trends which provide the basis for selection of actuarial assumptions.

# Age & Service Retirement.

If members retire at older ages than assumed, there is a gain. If retirements occur at younger ages than assumed there is a loss.

# Disability & Death-in-Service.

If casualty claims are less than assumed, there is a gain. If there are more casualty losses than assumed, there is a loss.

# Withdrawal.

If more liabilities are released by withdrawal than assumed, there is a gain.

If there are fewer withdrawals than assumed, there is a loss.

# Salary Increases.

If there are smaller salary increases than assumed, there is a gain.

If salary increases are greater than assumed, there is a loss.

# Investment Income.

If there is greater investment income than assumed, there is a gain.

If investment income is less than assumed, there is a loss.

# Post Retirement Mortality.

If benefit recipients die at younger ages than assumed, there is a gain.

If they live longer than assumed, there is a loss.

# Contribution.

Gains or losses arise due to the delay in implementing changes in the recommended contribution.

#### Miscellaneous.

Miscellaneous gains and losses include changes due to data adjustments, rounding and changes in the average age and service characteristics of the group.

West St. Paul Police Relief Association

# Schedule 1.

Gains & Losses in Accrued Liabilities and Changes in Contribution Requirements During Calendar 1981

Type of Activity	(Gain) Active Members E	Liabilities or Loss * Retirants & eneficiaries 1,000)	Contribution (Gain) Normal Cost % of Payroll	Requirements or Loss * \$ Payment on UAL (\$ in 1,000)
Age & Service Retirements	\$ 6.2	\$ N/A	(0.85)%	\$ 0.4
Disability & Death-in-Service				
a. <u>Disability</u>	(7.6)	N/A	0.25	(0.5)
b. <u>Death-in Service</u>	(5.0)	N/A	(0.13)	(0.3)
Withdrawal	(6.1)	N/A	(0.20)	(0.4)
Salary Increases	86.1	21.5	N/A	7.0
Investment Income	(66.0)	(48.0)	N/A	(7.5)
Post Retirement Mortality	N/A	17.3	N/A	1.1
Contribution	17.7	0.0	N/A	1.2
Miscellaneous	( <u>37.4</u> )	3.0	( <u>0.41</u> )	(2.2)
EXPERIENCE RELATED (GAIN)/LOSS & CORRESPONDING CHANGE IN CONTRIBUTION REQUIREMENTS	\$(12.1)	\$(6.2)	(1.34)%	\$(1.2)
Changes due to plan amendments	0.0	0.0	-	
TOTAL (GAIN)/LOSS DURING YEAR	\$(12.1)	\$(6.2)	(1.34)%	\$(1.2)

<sup>\*</sup> Accrued liabilities and contribution requirements are affected by gains and losses. Gains result in reductions in both and losses result in increases in both.

Schedule 2.

Gains & Losses in Accrued Liabilities
From January 1, 1979 thru December 31, 1981

	-					
Type of Activity	Accrued (Gair Active Members	9 - 12/31/79 d Liabilities n) or Loss Retirants & Beneficiaries in 1,000)	Accrued (Gain Active Members	0 - 12/31/80 I Liabilities a) or Loss Retirants & Beneficiaries in 1,000)	Accrued (Gain Active Members	- 12/31/81 Liabilities ) or Loss Retirants & Beneficiaries in 1,000)
Age & Service Retirements	\$ 9.8	\$N/A	\$ 23.7	\$ N/A	\$ 6.2	\$ N/A
Disability & Death-in-Service						
a. <u>Disability</u>	0.0	N/A	0.0	N/A	(7.6)	N/A
b. <u>Death-in Service</u>	12.0	N/A	15.4	N/A	(5.0)	N/A
Withdrawal	4.9	N/A	6.1	N/A	(6.1)	N/A
Salary Increases	47.6	2.7	79.6	6.8	86.1	21.5
Investment Income	(24.5)	0.1	(7.5)	0.1	(66.0)	(48.0)
Post Retirement Mortality	N/A	9.3	N/A	1.2	N/A	17.3
Contribution	(10.2)	(8.1)	(3.4)	(2.8)	17.7	0.0
Miscellaneous	(1.8)	( <u>0.1</u> )	5.9	0.0	(37.4)	3.0
EXPERIENCE RELATED (GAIN)/LOSS	\$37.8	\$3.9	\$119.8	\$ 5.3	\$(12.1)	\$(6.2)
Method Change for Casualty Cost			35.7			
Changes Due to Plan Amendments	and Constitution of the Co	-	311.9	95.1	0.0	0.0
TOTAL (GAIN)/LOSS DURING 3 YEAR PERIOD	\$37.8	\$3.9	\$467.4	\$100.4	\$(12.1)	\$(6.2)

West St. Paul Police Relief Association  $\underline{\text{Schedule 3.}}$  Employees Active at Both Beginning & End of 1981

Age Group Beg. Year	No.	Beginning Salary	Ending Salary	% Increase In Salary
25-29	3	\$ 69,300	\$ 75,528	9.0%
30-34	2	46,200	50,352	9.0
35-39	6	138,600	151,056	9.0
40-44	5	115,500	125,880	9.0
45-49	2	46,200	50,352	9.0
50-54	1	23,100	25,176	9.0
55-59	1	23,100	25,176	9.0
TOTALS	20	\$462,000	\$503,520	9.0%

Employees Active at Either Beginning or End of 1981

Years	Beginning	End
Service	of Year	of Year
0	2	0
1	2	1
2	1	2
3	2	1
4	0	2
5 or more	15	14

Average Age: 40.0 years.

Average Service: 12.9 years.

Age at Termination	With Actual	drawal Expected	Disa Actual	bility Expected	De Actual	ath Expected
25-29		0.1		*		*
30-34		*		*		*
35-39		0.1		*		*
40-44	1	0.1		*		*
45-49		*		*		*
50-54			-	*	paragraph (	*
TOTALS	1	0.3	0	0.0	0	0.1

<sup>\*</sup> Less than 0.1%

Years Service at Termination	Actual	Expected
0	0	0.0
1	1	0.0
2	0	0.0
3	0	0.0
4	0	0.0
5 or more	0	0.3
TOTALS	1	0.3

Average age at separation: 42.0 years.

Average service at separation: 1.3 years.

West St. Paul Police Relief Association

# Schedule 5.

Separations From Active Service For Age & Service Retirement

Age at	19	979	19	980	19	981
<u>Termination</u>	Actual	Expected	Actual	Expected	Actual	Expected
55 58			1		1	1.0
64	_1	1.0		-		
TOTALS	1	1.0	1	0.0	1	1.0

Average age at retirement during period examined was 59.3 years.

Average service at retirement during period examined was 25.4 years.

# West St. Paul Police Relief Association Schedule 6.

# Death After Retirement (Disability and Service Retirants)

Age at Death	Actual 19	979 Expected	Actual 19	980 Expected	Actual	81 Expected
55-59				0.0426		0.0334
60-64		0.0605				
65-69		0.0705		0.2118		0.0760
TOTALS	0	0.1310	0	0.2544	0	0.1094

#### COMMENTS

# Economic Assumptions and Financing Method

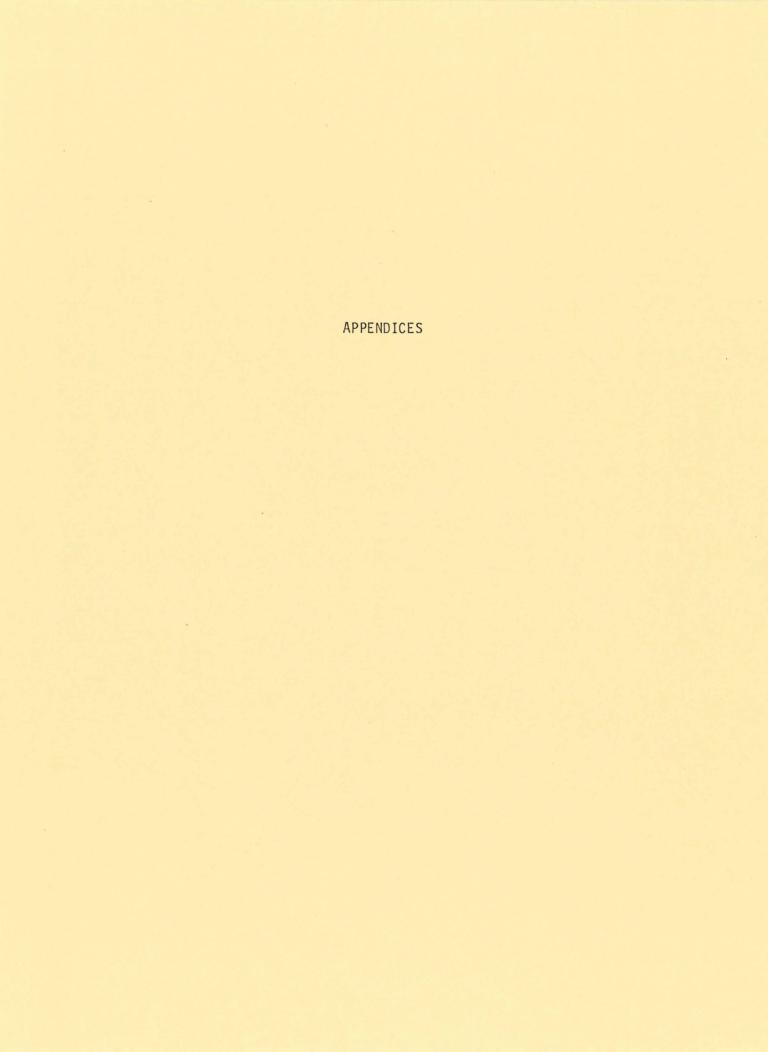
The economic assumptions of 5% annual investment return and 3 1/2% annual salary increases are established by state law. State law also specifies that the annual minimum obligation of the municipality shall be determined by adding (i) the employer normal cost percent times covered payroll to (ii) the <u>level dollar</u> amount required to amortize the unfunded accrued liability by December 31, 2010.

Over the past few years, both the actual rates of salary increase and investment return have generally exceeded the assumed rates, resulting in increases in the dollar amount of unfunded accrued liabilities. If the financial experiences of recent years persist, and the economic assumptions and financing method are not changed, it is reasonable to expect that unfunded accrued liabilities will increase in actual dollar amount for a number of years. This is true even though a level dollar amortization schedule is being followed. Accordingly, it is reasonable to expect that under the described conditions the actual dollar contributions required to make amortization payments will increase for a number of years. On the other hand, if inflation subsides and actual economic activity approaches assumed experience, it is reasonable to expect the dollar amount of the contribution to amortize the unfunded accrued liability to remain relatively constant. The notion that amortization dollar amounts may be increasing is not necessarily cause for alarm. If adjusted for changes in purchasing power, any future increases in the dollar contributions may or may not reflect increases in terms of real dollars (inflation adjusted dollars).

It is also worth noting that when the same assumptions and methods are applied to plans which differ in nature, the valuation results may not be comparable (for example, it is currently not valid to compare valuation results for a plan having full escalation to valuation results for a plan having a 3 1/2% cap on escalation.) Caution should be exercised when attempting to assess the financial condition of one Association relative to another on the basis of valuation results produced using the assumptions and methods mandated by state law.

# Miscellaneous

Last year's formal report indicated that the Relief Association adopted the automatic benefit provided by the legislation to phase out local plans. The Relief Association actually adopted a 10 year vesting provision. This change lowered the Normal Cost rate 0.41% of payroll and the Unfunded Actuarial Accrued Liability by \$43,100.



# West St. Paul Police Relief Association Valuation Methods and Assumptions

The Entry Age Normal Cost method was used to determine the normal cost of all benefits.

The rate of investment return (interest) used in making the valuation was 5.0 percent per annum, compounded annually. State law requires use of this assumption.

The mortality table used was the United States Life Table, 1959-61, White Males and White Females.

Single Life Values:

	Pres	sent Value	of \$1 Mont	chly		
	Lev	/el	Increa	asing	Future	Life
Sample	For L	ife	3.5%	/early	Expectancy	y (Years)
Ages	Men	Women	Men	Women	Men	Women
45	\$169.61	\$186.84	\$263.23	\$304.86	27.33	32.52
50	154.85	174.20	229.51	270.80	23.22	28.08
55	139.29	159.62	197.24	236.11	19.45	23.81
60	122.79	142.73	166.26	200.76	16.01	19.69
65	106.31	124.22	137.82	166.16	12.97	15.88
70	89.86	104.31	111.71	132.82	10.29	12.38
75	73.39	83.92	87.66	101.94	7.92	9.28
80	57.54	64.24	66.29	74.77	5.89	6.67

Age & service retirement was assumed to occur at age 58, or attained age if older.

# Sample Rates of Separation From Active Employment Before Retirement, Death or Disability

Sample	% of Active Members
<u>Ages</u>	Separating Within Next Year
20	3.00%
25	2.50
30	2.00
35	1.50
40	1 00
40	1.00
45	0.50
50+	0.00

Sample Ages	Present Pay Resulting in Pay of \$1,000 at Age 60	Percent Increase in Pay During Next Year
20	\$ 253	3.5%
25	300	3.5
30	356	3.5
35	423	3.5
40	503	3.5
45	597	3.5
50	709	3.5
55	842	3.5
60	1,000	3.5

Use of the pay adjustment factor illustrated above is required by state law.

# Disability retirements were assumed to occur as indicated below:

Sample	% of Active Members Becoming
Ages	Disabled Within Next Year
20	0.08%
25	0.08
30	0.08
35	0.08
40	0.20
45	0.26
50	0.49
55	0.89

#### West St. Paul Police Relief Association

# Brief Summary (12/31/81) of Benefit Provisions Evaluated and/or Considered

#### Age & Service Retirement

Eligibility. 20 years of service and 50 years of age.

Amount. 50% of base pay.

# Disability Retirement

<u>Eligibility</u>. Disabled to the extent that unable to perform the duties of a police officer before being eligible for age & service retirement.

Amount. \$900 per year. (Not paid during period in which worker's compensation payments are being received.)

# Member's Death While Active, Or In Deferred Status, Or Retired

# Eligibility.

Spouse. Legally married to member at separation from service and residing with member at time of death. Benefits terminate upon remarriage.

Child. Younger than age 18.

#### Amount.

Spouse. 25% of prevailing pay of top patrolman.

<u>Child.</u> \$180 per child per year. Maximum of \$360 per year if spouse is receiving benefits. If no spouse is receiving benefits, \$900 per year is divided equally among eligible children.

<u>Vested Deferred</u>. 10 years of service and separated before age 50. Payment beginning is deferred to attainment of age 50.

<u>Post Retirement Adjustments ("Escalator")</u>. Retired member's benefits are increased after attained age 55 by 3 1/2% per year if base pay increases by at least that amount. Each time base pay is changed, surviving spouse benefits are simultaneously changed by the same percent that base pay is changed.

Member Contributions. 8% of base pay. Total member contributions are refundable, without interest, if no monthly benefit is payable upon separation from service.