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The Report of the
GAIN/LOSS ANALYSIS OF FINANCIAL EXPERIENCE
During calendar 1981
Duluth Police Pension Association
Duluth, Minnesota

TABLE OF CONTENTS

Pages	Item
1	Signature Page
2	Purpose of Gain/Loss Analysis
3	Activity Which Results in Gains or Losses
	Composite Results of Gain/Loss Analysis
4	1981
5	1979 thru 1981
6	Schedule of Active Employees
7	Schedule of Separations From Active Service
8	Schedule of Age & Service Retirement
9	Schedule of Death After Retirement
10	Comments
ppendices	
	Valuation Methods and Assumptions
	Summary of Renefit Provisions

GABRIEL, ROEDER, SMITH & COMPANY ACTUARIES & CONSULTANTS

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May 20, 1982

Board of Trustees

Duluth Police Pension Association

Duluth, Minnesota

<u>Submitted in this report</u> are the results of the 1981 <u>gain/loss analysis</u> of the financial experiences of the Duluth Police Pension Association.

The <u>composite results</u> of this study are reported on Schedule 1, and comments regarding the results are on page 10.

The gain/loss analysis was based upon statistical data furnished by the Association regarding active and retired member changes and related financial transactions.

The actuarial assumptions used for regular valuation purposes and which produce "expected" experience data are shown in the appendix of this report. A brief summary of the Association's benefits is also included in the appendix.

Respectfully submitted,

Robert M. O'Keefel

PURPOSE OF GAIN/LOSS ANALYSIS

Actual financial experience will not coincide exactly with assumed financial experience—differences are to be expected since the future cannot be predicted with absolute precision. The changes in computed liabilities resulting from differences between actual and assumed experiences are called <u>actuarial gains</u>, if the experience was financially favorable and <u>actuarial losses</u>, if the experience was financially unfavorable. Actuarial gains result in decreases in contribution rates and actuarial losses result in increases.

Regular actuarial valuations provide information about aggregate computed liabilities. However, regular valuations do not develop the information needed to explain the year to year changes in computed liabilities attributable to each activity within the retirement system financial mechanism. The purpose of a gain/loss analysis is to determine the change in computed liabilities and contribution rates attributable to variations between actual and assumed experience.

Once a difference between actual and assumed experience in a risk area has been observed to be sizeable and persistent, the assumed experience should be changed to reflect the observed reality. However, gains and losses over a relatively short period of time may not be indicative of long term trends which provide the basis for selection of actuarial assumptions.

ACTIVITY WHICH RESULTS IN GAINS OR LOSSES

Age & Service Retirement.

If members retire at older ages than assumed, there is a gain. If retirements occur at younger ages than assumed there is a loss.

Disability & Death-in-Service.

If casualty claims are less than assumed, there is a gain. If there are more casualty losses than assumed, there is a loss.

Withdrawal.

If more liabilities are released by withdrawal than assumed, there is a gain.

If there are fewer withdrawals than assumed, there is a loss.

Salary Increases.

If there are smaller salary increases than assumed, there is a gain.

If salary increases are greater than assumed, there is a loss.

Investment Income.

If there is greater investment income than assumed, there is a gain.

If investment income is less than assumed, there is a loss.

Post Retirement Mortality.

If benefit recipients die at younger ages than assumed, there is a gain. If they live longer than assumed, there is a loss.

Contribution.

Gains or losses arise due to the delay in implementing changes in the recommended contribution.

Miscellaneous.

Miscellaneous gains and losses include changes due to data adjustments, rounding and changes in the average age and service characteristics of the group.

Schedule 1.

Gains & Losses in Accrued Liabilities and Changes in Contribution Requirements

During Calendar 1981

Type of Activity	(Gair Active Members	d Liabilities n) or Loss * Retirants & Beneficiaries in 1,000)	Contribution (Gain) Normal Cost % of Payroll	Requirements or Loss * \$ Payment on UAL (\$ in 1,000)
Age & Service Retirements	\$185.6	\$ N/A	0.0%	\$12.2
Disability & Death-in-Service				
a. <u>Disability</u>	(41.4)	N/A	0.0	(2.7)
b. <u>Death-in Service</u>	(10.4)	N/A	0.0	(0.7)
Withdrawal	71.8	N/A	0.0	4.7
Salary Increases	629.8	667.5	N/A	85.0
Investment Income	0.0	(428.7)	N/A	(28.1)
Post Retirement Mortality	N/A	(211.3)	N/A	(13.8)
Contribution	0.0	720.1	N/A	47.2
Miscellaneous	(13.8)	(<u>494.1</u>)	0.0	(33.3)
EXPERIENCE RELATED (GAIN)/LOSS & CORRESPONDING CHANGE IN CONTRIBUTION REQUIREMENTS	\$821.6	\$253.5	0.0%	\$70.5
Changes due to plan amendments	0.0	0.0	0.0	0.0
TOTAL (GAIN)/LOSS DURING YEAR	\$821.6	\$253.5	0.0%	\$70.5

^{*} Accrued liabilities and contribution requirements are affected by gains and losses. Gains result in reductions in both and losses result in increases in both.

Schedule 2.

Gains & Losses in Accrued Liabilities From January 1, 1979 thru December 31, 1981

Type of Activity	Accrue (Gai Active Members	- 12/31/79 d Liabilities n) or Loss Retirants & Beneficiaries in 1,000)	Accrued (Gain Active Members	- 12/31/80 Liabilities) or Loss Retirants & Beneficiaries n 1,000)	Accrued (Gain Active Members	- 12/31/81 Liabilities) or Loss Retirants & Beneficiaries n 1,000)
Age & Service Retirements	\$(13.0)	\$ N/A	\$ 41.1	\$ N/A	\$185.6	\$ N/A
Disability & Death-in-Service						
a. <u>Disability</u>	(14.6)	N/A	(17.5)	N/A	(41.4)	N/A
b. Death-in Service	(64.1)	N/A	(78.2)	N/A	(10.4)	N/A
Withdrawal	48.5	N/A	51.3	N/A	71.8	N/A
Salary Increases	522.1	773.2	627.1	827.7	629.8	667.5
Investment Income	0.0	(71.2)	0.0	(287.5)	0.0	(428.7)
Post Retirement Mortality	N/A	118.9	N/A	(86.3)	N/A	(211.3)
Contribution	4.1	8.1	141.0	258.7	0.0	720.1
Miscellaneous	274.3	6.8	52.3	(2.4)	(13.8)	(<u>494.1</u>)
EXPERIENCE RELATED (GAIN)/LOSS	\$757.3	\$835.8	\$ 817.1	\$710.2	\$821.6	\$253.5
Method Change for Casualty Cost			438.9			
Changes Due to Plan Amendments	0.0	0.0	286.7	35.7	0.0	0.0
TOTAL (GAIN)/LOSS DURING 3 YEAR PERIOD	\$757.3	\$835.8	\$1,542.7	\$745 . 9	\$821.6	\$253.5

Duluth Police Pension Association

Schedule 3.

Employees Active at Both Beginning & End of 1981

Age Group Beg. Year	No.	Beginning Salary	Ending Salary	% Increase In Salary
20-24	1	\$ 22,452	\$ 24,468	9.0%
25-29	16	359,232	391,488	9.0
30-34	29	651,108	709,572	9.0
35-39	26	583,752	636,168	9.0
40-44	25	561,300	611,700	9.0
45-49	11	246,972	269,148	9.0
50-54	14	314,328	342,552	9.0
55-59	9	202,068	220,212	9.0
60-64	_1	22,452	24,468	9.0
TOTALS	132	\$2,963,664	\$3,229,776	9.0%

Employees Active at Either Beginning or End of 1981

Years	Beginning	End
Service	of Year	of Year
0	2	0
1	14	2
2	3	14
3	4	3
4	3	4
5 or more	107	109

Average Age: 40.6 years.

Average Service: 14.8 years.

Schedule 4.

Separations From Active Service (Other Than Age & Service Retirement) During 1981

Age at	With	drawa1	and the same of th	bility		ath
Termination	<u>Actual</u>	Expected	<u>Actual</u>	Expected	<u>Actual</u>	Expected
25-29		0.3		*		*
30-34		0.5		*		*
35-39		0.4		*		0.1
40-44		0.2		0.1		0.1
45-49		*		*		0.1
50 - 54		*		*		0.1
55-59				*		0.1
60-64				*		*
	-		-			
TOTALS	0	1.5	0	0.3	0	0.7

^{*} Less than 0.1%

Years Service at Termination	<u>Actual</u>	Expected
0 1 2 3 4	0 0 0 0	0.0 0.3 0.1 0.1
5 or more	_0	0.9
TOTALS	0	1.5

Average age at separation: N/A years.

Average service at separation: N/A years.

Duluth Police Pension Association
Schedule 5.

Separations From Active Service For Age & Service Retirement

Age at Termination	Actual	979 Expected	Actual	980 Expected	Actual	981 Expected
59	7100441	<u> </u>	Hodar	2	1100001	<u> </u>
60 61 62	1	1 3	1	1		2
63 64	1	1	1	2 1		1
65 & Over	_1	_1			_1	_1
TOTALS	2	6	2	6	1	4

Average age at retirement during period examined was 64.3 years.

Average service at retirement during period examined was 36.5 years.

Schedule 6.

Death After Retirement (Disability and Service Retirants)

Age at Death	Actual	979 Expected	Actual	980 Expected	Actual	981 Expected
50-54	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	0.0576		0.0627		0.0395
55-59		0.1592	1	0.1289		0.1599
60-64		0.5204	1	0.5071	1	0.4923
65-69	1	0.4750	1	0.6066	1	0.7477
70-74		0.3271	1	0.3522		0.3639
75-79		0.2613		0.0795		0.3458
80-84		0.2467	1	0.3700		0.4620
85-89	_1		_1			0.1545
TOTALS	2	0.0473	6	2.1170	2	2.7656

COMMENTS

Economic Assumptions and Financing Method

The economic assumptions of 5% annual investment return and 3 1/2% annual salary increases are established by state law. State law also specifies that the annual minimum obligation of the municipality shall be determined by adding (i) the employer normal cost percent times covered payroll to (ii) the <u>level dollar</u> amount required to amortize the unfunded accrued liability by December 31, 2010.

Over the past few years, both the actual rates of salary increase and investment return have generally exceeded the assumed rates, resulting in increases in the dollar amount of unfunded accrued liabilities. If the financial experiences of recent years persist, and the economic assumptions and financing method are not changed, it is reasonable to expect that unfunded accrued liabilities will increase in actual dollar amount for a number of years. This is true even though a level dollar amortization schedule is being followed. Accordingly, it is reasonable to expect that under the described conditions the actual dollar contributions required to make amortization payments will increase for a number of years. On the other hand, if inflation subsides and actual economic activity approaches assumed experience, it is reasonable to expect the dollar amount of the contribution to amortize the unfunded accrued liability to remain relatively constant. The notion that amortization dollar amounts may be increasing is not necessarily cause for alarm. If adjusted for changes in purchasing power, any future increases in the dollar contributions may or may not reflect increases in terms of real dollars (inflation adjusted dollars).

It is also worth noting that when the same assumptions and methods are applied to plans which differ in nature, the valuation results may not be comparable (for example, it is currently not valid to compare valuation results for a plan having full escalation to valuation results for a plan having a 3 1/2% cap on escalation.) Caution should be exercised when attempting to assess the financial condition of one Association relative to another on the basis of valuation results produced using the assumptions and methods mandated by state law.

Miscellaneous Loss

The statement of assets and the operating statement for the year ended December 31, 1981 were prepared by the Association's Custodian Bank. Investments were reported at market value and income was recorded on an accrual basis. A restatement of December 31, 1980 asset values using comparable accounting procedures results in assets of \$5,648,559.80 as of that date. Assets of \$5,182,091.87 were reported to us in connection with the December 31, 1980 valuation (\$466,467.93 less than would have been reported following the revised procedures). The effect of this change at year end was \$489,800 and was included under Retirants and Beneficiaries.

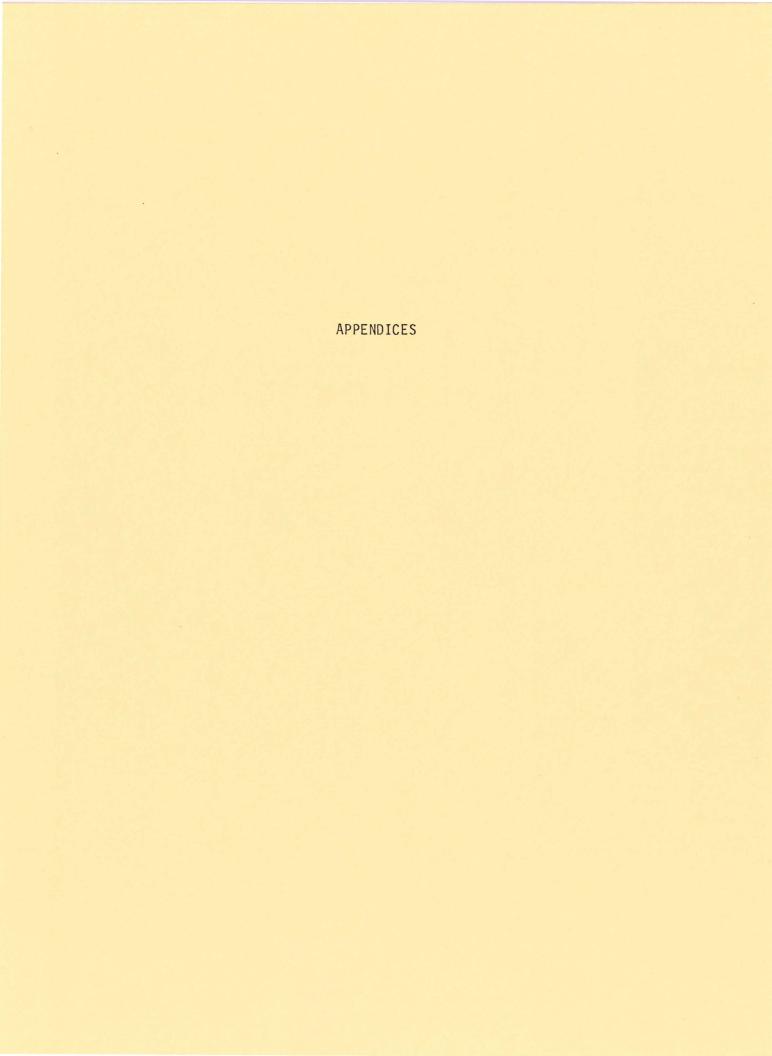
Duluth Police Pension Association Statement of Net Assets Available for Benefits December 31, 1981

Investments at Market Value: Short Term Government Obligations Corporate Obligations Total Investments	\$1,970,678.20 2,533,055.00 2,025,900.00 6,529,633.20
Receivables: Interest and Dividends	182,099.77
Total Assets Available for Benefits	\$6,711,732.97

Statement of Changes in Net Assets

Available for Benefits for year Ended December 31, 1981

Investment Income: Net Depreciation in fair Value of Investments Realized Loss on Sales Interest and Dividends	\$ (27,631.08) (62,664.62) 821,704.85
Total Investment Income	731,409.15
Contributions: Employee Employer	143,229.82 988,369.71
Total Contributions	1,131,599.53
Total Additions	1,863,008.68
Benefits Paid Administrative Expenses	776,800.00 23,035.51
Total Deductions	799,835.51
Net Increase in Assets Available for Benefits	\$1,063,173.17



Duluth Police Pension Association Valuation Methods and Assumptions

The Entry Age Normal Cost method was used to determine the normal cost of all benefits.

The rate of investment return (interest) used in making the valuation was 5.0 percent per annum, compounded annually. State law requires use of this assumption.

The mortality table used was the United States Life Table, 1959-61, White Males and White Females.

Single Life Values:

	Pres	thly				
	Lev	/el	Increa	asing	Future Life	
Sample	For !	_ife	3.5%	3.5% Yearly		y (Years)
_Ages	Men	Women	Men	Women	Men	Women
45	\$169.61	\$186.84	\$263.23	\$304.86	27.33	32.52
50	154.85	174.20	229.51	270.80	23.22	28.08
55	139.29	159.62	197.24	236.11	19.45	23.81
60	122.79	142.73	166.26	200.76	16.01	19.69
65	106.31	124.22	137.82	166.16	12.97	15.88
70	89.86	104.31	111.71	132.82	10.29	12.38
75	73.39	83.92	87.66	101.94	7.92	9.28
80	57.54	64.24	66.29	74.77	5.89	6.67

Age & service retirement was assumed to occur at age 58, or attained age if older.

Sample Rates of Separation From Active Employment Before Retirement, Death or Disability

Sample	% of Active Members
Ages	Separating Within Next Year
20	3.00%
25	2.50
30	2.00
35	1.50
40	1.00
45	0.50
50+	0.00

Sample Ages	Present Pay Resulting in Pay of \$1,000 at Age 60	Percent Increase in Pay During Next Year
20	\$ 253	3.5%
25	300	3.5
30	356	3.5
35	423	3.5
40	503	3.5
45	597	3.5
50	709	3.5
55	842	3.5
60	1,000	3.5

Use of the pay adjustment factor illustrated above is required by state law.

Disability retirements were assumed to occur as indicated below:

Sample	% of Active Members Becoming
Ages	Disabled Within Next Year
20	0.08%
25	0.08
30	0.08
35	0.08
40	0.20
45	0.26
50	0.49
55	0.89

Brief Summary (12/31/81) of Benefit Provisions Evaluated and/or Considered

Eligibility. 20 years of service and 50 years of age.

Amount. For first 20 years of service 31.8/80 of base pay. For the 21st year an additional 1/80 is added and for each year in excess of 21 an additional 2/80 is added up to a maximum of 40.8/80 of base pay for 25 or more years of service.

<u>Pay Used For Plan Purposes.</u> "Base pay" means the salary of a first class patrolman with 16 years of service.

Disabilty Retirement

<u>Eligibility.</u> Permanently disabled to the extent that no longer able to perform the duties of a police officer before being eligible for age & service retirement.

Amount. Determined by Board. No less than 1.5/80 of base pay for each year of service and no more than 40.8/80 of base pay.

Member's Death While Active, Or In Deferred Status, Or Retired

Eligibility.

Spouse. Legally married to member at least 1 year before separation from service and residing with member at time of death. Benefits terminate upon remarriage but may be reinstated upon termination of a subsequent marriage.

<u>Child.</u> Younger than age 18, or younger than age 22 if enrolled in an accredited college or vocational school.

Amount.

Spouse. 20/80 of base pay.

<u>Child.</u> 8/80 of base pay per child. Children's maximum is 20/80 if spouse is receiving or 40/80 if no spouse is receiving.

<u>Vested Deferred.</u> 20 years of service and separated before age 50. Payment beginning is deferred to attainment of age 50.

<u>Post Retirement Adjustments ("Escalator").</u> Each time base pay is changed, payments to all benefit recipients are simultaneously changed by the same percent that base pay is changed.

Member Contributions. 8% of base pay. Non-refundable.