



MINNESOTA HISTORICAL SOCIETY

July 8, 1997

Kim Gunderson
Legislative Reference Library
245 State Office Building
St. Paul, MN 55155-1050

Dear Kim,

Enclosed please find a corrected copy of the Biennial Report of the St. Anthony Falls Heritage Board for 1994-1995, as recently submitted.

I just found an omission in the reference to state law in the first line, where [38.761] should have read [138.761]. A small but important error. Please replace the copy I sent you with this one.

Sincerely yours,

Elisabeth W. Doermann
Secretary
tel. 296-7129

enclosure

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ST. ANTHONY FALLS HERITAGE BOARD
240 Summit Avenue Saint Paul, Minnesota 55102

BIENNIAL REPORT 1994-1995

TO: MINNESOTA LEGISLATURE

FROM: St. Anthony Falls Heritage Board

The Laws of Minnesota 1988, Chapter 684, Article 1, Sections 13-18 [138.761] established a St. Anthony Falls Heritage Interpretive Zone and a St. Anthony Falls Heritage Board with the purpose of developing "a comprehensive plan to interpret historical resources in that area to start the process of encouraging development of that area's historical resources. Sections 13-17 provide incentives for a joint board to develop and implement a comprehensive interpretive plan for the St. Anthony Falls area, complementing existing planning and development activities on the riverfront by using state, federal, and local funding for historic preservation."

The St. Anthony Falls Heritage Board hereby issues this report, as required in Section 15, subdivision 1. This is the fourth report to be filed. The first was dated December 21, 1989; the second was dated December 9, 1991; the third was dated November 10, 1993.

St. Anthony Falls Heritage Board membership:

The Laws of Minnesota for 1988, Chapter 684, Article 1, Section 15 states that the St. Anthony Falls Heritage Board shall consist of ten members with the director of the Minnesota Historical Society as chair. The members in the 1988 legislation included the mayor, two members each from the Minneapolis City Council and the Park Board, and one each from the Minneapolis Preservation Commission, the State Historic Preservation Office, Hennepin County Historical Society and the Minnesota Historical Society.

In 1992, Board membership was amended to include thirteen members, with additional members being the chair of the Hennepin County Board of Commissioners and two members of the Hennepin County Board. [1992: Chapter 513, Article 3, Section 31, amending Minnesota Statutes 1990, section 138.763, subdivision 1].

In 1993, Board membership was further amended to include two members each from the House of Representatives, appointed by the speaker, and two members from the Senate, appointed by the rules committee. The 1993 statute also permitted the chair of the Hennepin County Board of Commissioners to appoint a designee (from the County Board). [1993: Chapter 183, Sect. 1 amended 138.763, subd.1]

In 1994, Board membership was further amended to include the president of the Minneapolis park and recreation board or the president's designee, and the superintendent of the park board, all other members remaining.

Members of the St. Anthony Falls Heritage Board:

1994:

Nina Archabal, Director, Minnesota Historical Society
Mayor Sharon Sayles Belton
Joe Biernat, Minneapolis City Council
Jackie Cherryhomes, Minneapolis City Council
Dale (Skip) Gilbert, Minneapolis Park & Recreation Board
Dean Zimmermann, Minneapolis Park & Recreation Board
Tom Baker, Minneapolis Park & Recreation Board
Superintendent David Fisher, Minneapolis Park & Recreation Board
Peter McLaughlin, Hennepin County Board of Commissioners
Mike Opat, Hennepin County Board of Commissioners
Sandra Hilary, Hennepin County Board of Commissioners (designee of Chair Mark Andrew)
Representative John Sarna
Representative Richard Jefferson
Senator Lawrence Pogemiller
Senator Carl Kroening
Tom Holman, Minneapolis Heritage Preservation Commission
Marty Kuehne, Hennepin History Museum
Charles Liddy, State Historic Preservation Office
Ian Stewart, Minnesota Historical Society

1995:

Same membership as above

Summary of meetings and actions taken by the St. Anthony Falls Heritage Board, 1993 - 94:

May 23, 1994

Approved budget and workplan for 1994

Authorized commitment of additional bond funds up to an additional \$60,000 for the purpose of providing the 20.58% local match to ISTEPA funds for any change orders or supplemental agreements that might be necessary to continue the rehabilitation and improvements to the Stone Arch Bridge

The Heritage Board received report of legislative decisions from the 1994 session that had impact on its work:

- Membership amendment to include two additional members of the Park Board
- Land conveyance - of land underlying the Stone Arch Bridge to the commissioner of transportation
- Appropriation of grant-in-aid funds to the Minnesota Historical Society for projects of the St. Anthony Falls Heritage Board to implement elements of the Interpretive Plan, in amount of \$1 million. Source of funds is state bond funds

September 14, 1994

Established a grant-making committee

Discussed progress in development of a Cooperation Agreement for management and responsibilities associated with the Stone Arch Bridge

January 12, 1995

Received project updates on the Stone Arch Bridge opening of October 31, 1994; on development of signs for the Saint Anthony Falls Heritage Trail; and on planning of an interpretive center.

Approved budget and workplan for 1995

Established a Bridge Oversight Committee of three members of the Heritage Board, to advise the Park Board on permitting, when exclusive use requests come in that may impact other public uses of the Bridge.

Discussed and approved letters regarding:

- Crown Hydro Company and its request for LCMR funding for its project of generating hydroelectricity on Park Board property near the proposed Mill Ruins Park.
- Response to Draft Environmental Statement for the Southeast Steam Plant project of the University of Minnesota.

June 25, 1995

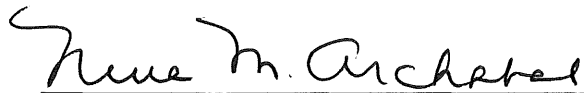
Approved acceptance of low bid of \$318,000 from Thomas and Sons for construction of the Saint Anthony Falls Heritage Trail sign system and use of \$150,000 from 1992 and 1994 bond funds to cover part of the cost. Balance of cost to be provided from funds from the Minneapolis Park & Recreation Board from Open Space funds, from the Marcy Holmes neighborhood as part of its Sixth Avenue Greenway project, from state funds specifically appropriated for this project, and from private funds raised by the Mayor.

Approved completion of a Saint Anthony Falls Heritage Trail Cooperation Agreement.

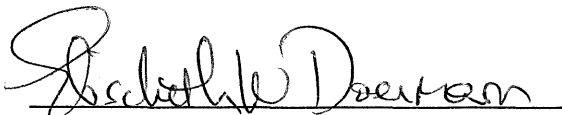
Received report of staff investigation of sites for an orientation center that is called out as part of the Interpretive Plan.

1994 and 1995 budgets and workplans are attached.

This report is respectfully submitted on June 14, 1997



Nina M. Archabal, Chair
St. Anthony Falls Heritage Board



Elisabeth W. Doermann, Secretary
St. Anthony Falls Heritage Board
296-7129

revised May 23, 1994, to include footnote *

May 23, 1994

St. Anthony Falls Heritage Board
Proposed 1994 Budget/WorkPlan
Year #6

BUD1994.SAF

Sources of Funds:

Carried from 1993:	\$ 60,000
Minnesota Historical Society	31,000
Minneapolis Park & Recreation Board	31,000
City of Minneapolis (MCDA)	31,000
Hennepin County	<u>31,000</u>
Total	<u>\$184,000</u>

1994 Proposed Budget: (estimated)

Coordination - project staff	\$ 25,000
Projects: technical assistance	
a) Orientation Center Site Selection Study (1)	50,000
b) Plaza around Bridge Park, Federal Reserve Bank plan (2)	10,000
c) Stone Arch Bridge access points: east and west ends (3)	9,000
d) Signage: Working drawings, supervision of construction	15,000
Prototype construction (4)	28,000
e) Walking Tour Brochure - design	4,000
f) Legal assistance-memoranda of agreement (5)	15,000
g) Promotion	
- opening of Stone Arch Bridge	10,000
- Washburn Crosby and Mill Ruins Park	5,000
Per Diem	2,000
Supplies and materials	4,000
Office Rent (6) and telephone	<u>7,000</u>
* TOTAL	<u>\$184,000</u>

* Contingency funds: TAC staff is authorized to draw from the budget up to \$5,000 to meet unanticipated expenses.

NOTES for Proposed 1994 Budget/Workplan

(1) Orientation Center, site selection study:

- study of existing properties - possible sites for orientation center:
Washburn Crosby "A" Mill Complex, Corps of Engineers visitor center, Fuji-Ya restaurant, St. Anthony Main, Pillsbury "A" Mill, Main Street Station (NSP).
[S.E. Steam Plant: being studied during EIS of University - will coordinate]

A major piece of this study will concentrate on the Washburn Crosby A Mill and complex, which has been recommended as location for an orientation center and which is a complex of buildings in need of study for the future, located just at the end of the Stone Arch Bridge and near the West River Parkway, site of the Park Board's plan for the Mill Ruins Park.

- costs, development potential, proximity to parking, population density, availability of program partners, environmental concerns, marketability and market impact, proximity to other amenities (Mill Ruins Park, Stone Arch Bridge, etc.)
 - recommendation of alternate, viable uses of each location studied
 - reassessment of riverfront future, short-term and long term, for business, recreation, and history (the building blocks of the St. Anthony Falls Heritage Board).
- (2) Input into design for Federal Reserve Bank Plaza and adjacent Bridge Park. To enrich the plaza with historical interpretation of the Gateway area, the SAFHB may provide input and additional design funds.
- (3) New traffic patterns and congestion are anticipated at both ends of the Stone Arch Bridge as the bridge opens to the public. The new segment of the West River Parkway will also soon be complete and will open at the west end. Several new trail systems are being planned by the City, the Park Board and the University, intending to cross the Mississippi River on the Stone Arch Bridge. On the east end, danger already exists with trucks going to both the SE Steam Plant and the Pillsbury/Grand Met/Manildra buildings. Main Street SE needs repair. Handicapped access and parking for the Stone Arch Bridge is not yet in place. The Park Board, the City, the University of Minnesota (SE Steam Plant), Heritage Board staff, neighborhood representatives, and private owners have looked at the problems. The Heritage Board may be able to contribute funds for design solutions, having invested in the Stone Arch Bridge to become a new public pedestrian/bicycle way.
- (4) Signage construction:
Prototypes of a kiosk and of interpretive signs are to be built immediately, to test materials, audio system, and design, and to provide signage for the about-to-be-opened Stone Arch Bridge: one kiosk, three interpretive panels.
- (5) Legal assistance: implementation with partners requires agreements to be developed, usually through the vehicle of Memoranda of Agreement.
- (6) Office rent item is the SAFHB share of rent for lease of space at 125 Main Street SE from the MCDA. The Minnesota Historical Society also pays part of the rent, using part of the space for its Interpretive Program. It has provided staff, equipment, and outreach at this location. On May 1, 1994, rent increased and on June 1, the office will relocate to nearby space at the same address. Since St. Anthony Main is soon to have a new owner whose plans for the buildings are still developing, the SAFHB and the MHS are unsure of long-term space in this building. But it serves well for the present.

NOTES: 1995 Budget

Proposed January 12, 1995

(1)Coordinator for planning of Interpretive Center:

Contract with an individual to coordinate program and schematic planning for the selected site

(2)Coordinator for developing strategies for implementing the Interpretive Plan:

Contract with an individual to develop funding strategies to implement elements of the Interpretive Plan.

(3) Interpretive Center, schematic, program, management planning:

Contracts with firm(s) and/or individuals to develop program and schematic plans for an interim center (possibly) and a permanent interpretive center.

(4)Promotion for opening the Heritage Trail

(5)Legal assistance

Legal advice to the Heritage Board related to opportunities, possibilities, and obstacles to partnering in the development of elements of the Interpretive Plan.

(6)Per diem reimbursements

(7)Office rent, telephones, supplies and equipment:

Additional space is needed for the Heritage Board at the river. Its present space is just a toe-hold, presently shared with the St. Anthony Falls walking tour program, and is not adequate.

Approval of budget item will permit search for additional space alternatives. St. Anthony Main is one possible place to expand: the site of the present office and identified already with the St. Anthony Falls Heritage Board and the Heritage Trail. But space may be sought elsewhere during investigation of alternatives. Rental in the budget is estimated for 2,000-2,500 sf. for nine months in 1995 at \$10 sf. The existing lease is in place until spring, 1995. A full-year renewal may be needed in 1996. It may then be possible to move this office into the interpretive center being planned above.

Supplies and materials will be needed to support the Heritage Board's office needs.

Projects approved in 1994 are presently underway, but are not included in the 1995 budget. They include: selection of a site for the interpretive center, signage for the Heritage Trail system, planning for the east and west ends of the Stone Arch Bridge, and production of a walking tour brochure. Most of these projects should reach completion in 1995.