

# ST. ANTHONY FALLS HERITAGE BOARD

240 Summit Avenue Saint Paul, Minnesota 55102

November 10, 1993

## BIENNIAL REPORT

TO: MINNESOTA LEGISLATURE

FROM: St. Anthony Falls Heritage Board

The Laws of Minnesota 1988, Chapter 684, Article I, Sections I3-18 [138.76I] established a St. Anthony Falls Heritage Interpretive Zone and a St. Anthony Falls Heritage Board with the purpose of developing "a comprehensive plan to interpret historical resources in that area to start the process of encouraging development of that area's historical resources. Sections I3-I7 provide incentives for a joint board to develop and implement a comprehensive interpretive plan for the St. Anthony Falls area, complementing existing planning and development activities on the riverfront by using state, federal, and local funding for historic preservation."

The St. Anthony Falls Heritage Board hereby issues this report, as required in Section I5, subdivision I. This is the third report to be filed. The first was dated December 21, 1989; the second was dated December 9, 1991.

### The St. Anthony Falls Heritage Board-Membership:

The Laws of Minnesota for 1988, Chapter 684, Article I, Section I5 states that the St. Anthony Falls Board shall consist of ten members with the director of the Minnesota Historical Society as chair. The members include the mayor, two members each from the Minneapolis City Council and Park Board, and one each from the Minneapolis Heritage Preservation Commission, the State Historic Preservation Office, Hennepin County Historical Society and the Minnesota Historical Society.

In 1992, Board membership was amended to include thirteen members, with additional members being the chairman of the Hennepin County Board of Commissioners and two members of the Hennepin County Board. [1992: Chapter 513, Article 3, Section 31, amending Minnesota Statutes 1990, section 138.763, subdivision I]

In 1993, Board membership was further amended to include two members each from the House of Representatives appointed by the speaker, and two members from the Senate, appointed by the rules committee. The 1993 statute also permitted the chair of the Hennepin County Board of Commissioners to appoint a designee. [1993: Chapter 183, Sect. 1 amended 138.763, subd.1]

Members of the St. Anthony Falls Heritage Board:

1992:

Nina Archabal, Director, Minnesota Historical Society  
Mayor Don Fraser, Minneapolis  
Anthony Scallon, Minneapolis City Council  
Sharon Sayles Belton, Minneapolis City Council  
Naomi Loper, Minneapolis Park & Recreation Board  
Patricia Hillmeyer, Minneapolis Park & Recreation Board  
Thomas Holman, Minneapolis Heritage Preservation Commission  
Kathy O'Brien, State Historic Preservation Office  
Marty Kuehne, Hennepin County Historical Society  
Ian Stewart, Minnesota Historical Society

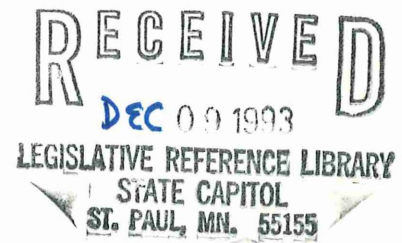
Joined by:

Mark Andrew, Chair, Hennepin County Board of Commissioners  
Peter McLaughlin, Hennepin County Board of Commissioners  
Mike Opat, Hennepin County Board of Commissioners

1993:

The thirteen members listed above joined by:

Mark Andrew designee: Sandra Hillary, Hennepin County Board of Commissioners  
Representative Richard Jefferson  
Representative John Sarna  
Senator Lawrence Pogemiller  
Senator Carl Kroening



Summary of meetings and actions taken by the St. Anthony Falls Heritage Board, 1992-93:

I. February 10, 1992

Acceptance of a Heritage Trail Design Development plan prepared by a team led by Roger Martin, consultant. The plan is the third of three pieces, the others being a Visitor Research Survey and an Interpretive Concept Report.

2. Adoption of the concept and general recommendations of the Design Development plan.

3. July 20, 1992

Resolution to request the regents of the University of Minnesota to preserve, use and provide opportunity for interpretation of the historical resource: the Southeast Steam Plant.

Resolution to request the Federal Reserve Bank to develop a site plan that would preserve and interpret the historic resources (located on the site of the proposed new bank) or to select an alternative site for its new building.

[Both motions referred the properties in question as identified as historical resources in the Interpretive Plan]

4. September 2, 1992

Resolved to appoint the Commissioner of Transportation as agent of the St. Anthony Falls Heritage Board to administer an agreement for the inspection of the Stone Arch Bridge, authorizing the Chair of the Board to execute and enter into an agreement prescribing the terms and conditions of such contracts in the form as set forth and contained in agreement #69829 concerning S. P. 94-100-12.

5. January 21, 1993

Approved request from the Chair of the Hennepin County Board of Commissioners to seek power to appoint a designee to the St. Anthony Falls Heritage Board, that designee to be a Hennepin County Commissioner.

Resolved to appoint the Commissioner of Transportation as agent of the St. Anthony Falls Heritage Board to administer an agreement for final design engineering of the Stone Arch Bridge..

Approved submission of request for Scenic Byways funding for trail signage to Lawrence Foote, Minnesota Department of Transportation.

Approved a budget and workplan for 1993.

6. April 7, 1993

Approved local matching funds for repair and improvements to the Stone Arch Bridge, necessary to open the bridge for use as a pedestrian and bicycle bridge.

\$100,000	City of Minneapolis
100,000	Minneapolis Park & Recreation Board
100,000	State of Minnesota Bond funds 1990
316,000	State of Minnesota Bond funds 1992

Authorized the Secretary of the St. Anthony Falls Heritage Board to communicate that action to the Minnesota Department of Transportation as part of application for ISTEAs enhancement funds for the Stone Arch Bridge project.

7. June 28, 1993

Approved local matching funds for trail signage system, to be funded from state bond funds, to match federal Scenic Byways monies if application is approved for funding by the Federal Highway Administration.

Approved in principle the draft legal documents needed for management of the Stone Arch Bridge, including:

- Cooperation Agreement among partners of the Heritage Board
- Maintenance Agreement between MNDOT and the Minneapolis Park & Board
- Use Policy among partners of the Heritage Board
- Funding Agreement between MNDOT and the Heritage Board

Agreed to name the Secretary of the St. Anthony Falls Heritage Board as Project Liaison for funding agreement with MNDOT to represent the Board's interests in the Stone Arch Bridge construction project; representative from the Minneapolis Park & Recreation Board to act as alternate.

Updated outcomes of the 1993 legislative session:

- four new members of the St. Anthony Falls Heritage Board named from the State legislature: two from the House of Representatives, two from the Senate.
- Chair of Hennepin County Board enabled to appoint a designee
- passage of vehicle restrictions regarding use of Stone Arch Bridge by a rubber-wheeled bus
- appropriation of \$40,000 grant-in-aid to provide for public improvements to assist and provide information to the public and construct historic markers and monuments.
- voiding of reversion provision in the deed of conveyance of the Stone Arch Bridge from Hennepin County to the Commissioner of Transportation

8. August 13, 1993

Resolved to amend 1993 budget to include additional funds for legal work and trail signage design and text writing.

9. August 26, 1993

Reported completion of Agency Agreement for Construction and Construction Engineering Agreement #71090 between the Minnesota Department of Transportation and the St. Anthony Falls Heritage Board for S.P 94-100-12; M.P. STP ARCH (001); Stone Arch Bridge Project.

10. August 31, 1993

Notified that FY 1993 Scenic Byways awards to Minnesota did not include funding for the Heritage Trail Signage System was not approved by the FHWA.

11. September 21, 1993

Reported receipt of letter from Paul Stine, Office of State Aid, MNDOT, reporting the low bid as \$2,707,200.00, with federal funding available for 79.42%, local set for 20.58% Local funds necessary for construction is \$557,142.00. Local funds necessary for construction engineering at 8% is \$44,571.00. Total local funds necessary : \$601,713.00.

1992 and 1993 budgets attached

This report is respectfully submitted on November 10, 1993

Nina M. Archabal 11/10/93  
Nina M. Archabal, Chair  
St. Anthony Falls Heritage Board

Elisabeth W. Doermann 11/10/93  
Elisabeth W. Doermann, Secretary  
St. Anthony Falls Heritage Board  
296-7129

ST. ANTHONY FALLS HERITAGE BOARD  
 1992 Budget-December 31, 1992  
 Year #4

<u>Sources of Funds:</u>	<u>Dec 31, 1992</u> (actual)
Minnesota Historical Society (MHS)	\$31,000
Minneapolis Park and Recreation Board (MPRB)	31,000
City of Minneapolis (MCDA)	31,000
Accumulated interest	13,867
Hennepin County 1992 (1)	<u>15,500</u>
	\$122,367

<u>1992 Budget:</u>	<u>July 20 1992</u> (est.)	<u>Dec 31, 1992</u> (actual)
1. Project Coordinator	\$40,000	\$40,000
2. Technical Assistance		
Stone Arch Bridge:		
Local match - Engineering study (2)	32,800	32,710
Legal assistance	700	671
Design (Martin & Pitz)	500	500
Washburn Crosby Complex:		
Local match - HAER study	7,500	7,500
Publication of re-use study (3)	5,000	
Reprint of Plan Summary (3)	5,000	
Printing of Grant-in-Aid guidelines (3)	500	
Promotion, public participation (3)	1,500	
3. Per Diem Reimbursement (SAFHB)	2,000	500
4. Supplies and materials	3,000	3,086
5. Office - rent and telephone	7,500	<u>6,000</u>
		\$90,967
		-----
Balance carried to 1993 (4)		\$31,400

# ST. ANTHONY FALLS HERITAGE BOARD

Budget Notes      December 31, 1992      Year #4

1. Hennepin County provided one-half-year, dollar-for-dollar match for 1992, following 1992 state legislation. Check received December, 1992.
2. Local match to federal monies (20% of total cost of \$163,549) for MNDOT engineering study of Stone Arch Bridge, 1992.
3. Projects in progress - deferred until 1993.
4. Carried \$31,400 in 1993 to cover local matches to federal monies (20%) for design and improvement to Stone Arch Bridge due January 1993.



St. Anthony Falls Heritage Board  
1993 Budget

Year #5

Sources of Funds:

Carried from 1992 (1)	\$ 31,400
Minnesota Historical Society (MHS)	31,000
Minneapolis Park and Recreation Board (MPRB)	31,000
City of Minneapolis (MCDA)	31,000
Hennepin County	<u>31,000</u> (anticipated)
 Total	 \$ 155,400

<u>1993 Budget</u>	<u>Recommended (est.)</u>
1. Project Coordinator (see attached)	\$ 40,000
2. Technical Assistance	
<u>Stone Arch Bridge</u>	
- design for bridge repair and improvements (match) (2)	37,400
- legal agreements updated, revised	10,000
<u>Trail Signage (3)</u>	
- Phase I - schematic design of signage system	10,000
- Phase II - working drawings - legal agreements (easements, MOAs)	10,000
<u>Washburn-Crosby Mill Complex</u>	
- "Re-Use Study" preparation, printing ( <i>expense approved in 1992</i> )	5,000
- measured drawings/interpretive drawings from HAER photos (match) (4)	9,000
- engineering study/design of North "A" Mill wall stabilization (match) (5)	10,000
<u>Pillsbury "A" Mill</u>	
- report on historic milling equipment (possible donation from company)	500
<u>Grant-in-Aid Guidelines</u>	
- preparation, printing ( <i>expense approved in 1992</i> )	1,000
<u>Promotion</u>	
- "opening" Stone Arch Bridge	4,500
- Interpretive Plan Summary reprint ( <i>expense approved in 1992</i> )	5,000
- public information meetings	2,000
3. Per diem reimbursement - SAFHB	2,000
4. Supplies and materials	3,000
5. Office rent and telephone	<u>6,000</u>
Total	\$155,400

January 21, 1993

## Budget Notes - 1993 Budget

### These recommendations:

- take the Interpretive Plan concepts closer to implementation
  - enable the Heritage Board to leverage funding resources
- (1) \$31,400 has been carried over from the 1992 in anticipation of the need to match federal monies for design of repair and trail improvements to Stone Arch Bridge.
  - (2) Match equals 20% of \$187,000 (MNDOT contract).
  - (3) Match to requested federal funds (Scenic ByWays) for design of trail signage system, including interpretive signs, waymarkers, directional signage, and entry kiosks.
  - (4) Match to possible federal funds (NPS) for production of photographs, and measured/interpretive drawings based on HAER study of Washburn Crosby Mill Complex, anticipating further preservation and development.
  - (5) Match to possible MCDA monies for engineering study of north wall of North "A" Mill in advance of wall stabilization.

January 21, 1993

St. Anthony Falls Heritage Board  
1993 Budget  
Year #5

Amended to Confirm Faxed Approvals August 1993

Sources of Funds:

Carried from 1992 (1)	\$ 31,400
Minnesota Historical Society (MHS)	31,000
Minneapolis Park and Recreation Board (MPRB)	31,000
City of Minneapolis (MCDA)	31,000
Hennepin County	<u>31,000</u>
 Total	 \$ 155,400

1993 Budget

- |                         |          |
|-------------------------|----------|
| 1. Project Coordinator  | \$21,667 |
| 2. Technical Assistance |          |

Stone Arch Bridge

- |   |        |
|---|--------|
| - design for bridge repair and improvements (match) (2) | 37,400 |
| - legal agreements updated, revised                     | 15,000 |

Trail Signage (3)

- |   |        |
|---|--------|
| - Phase I - schematic design through final design   | 18,500 |
| - text preparation  | 3,500  |
| - Phase II - working drawings   | 8,000  |
| - Phase III - construction supervision (if Scenic<br>Byways construction monies are received) | 4,400  |
| - Legal agreements, easements   | 1,600  |

Washburn-Crosby Mill Complex

- |   |        |
|---|--------|
| - "Re-Use Study" preparation, printing ( <i>expense approved in 1992</i> )  | 5,000  |
| - measured drawings/interpretive drawings from HAER photos (match) (4)      | 9,000  |
| - engineering study/design of North "A" Mill wall stabilization (match) (5) | 10,000 |

Pillsbury "A" Mill

- |  |     |
|--|-----|
| - report on historic milling equipment | 500 |
|--|-----|

Grant-in-Aid Guidelines

- |                         |       |
|-------------------------|-------|
| - preparation, printing | 1,000 |
|-------------------------|-------|

Promotion

- |                               |       |
|-------------------------------|-------|
| - public information meetings | 2,000 |
|-------------------------------|-------|

- |                                   |               |
|-----------------------------------|---------------|
| 3. Per diem reimbursement - SAFHB | 2,000         |
| 4. Supplies and materials         | 3,000         |
| 5. Office rent and telephone      | <u>6,000</u>  |
| <br>Total                         | <br>\$148,567 |

Recommended changes to 1993 Budget:  
August, 1993

Additional expenditures related to in-process projects:

Stone Arch Bridge:

- legal work \$5,000

Trail Signage

- additional writer fees 3,500

- additional design fees 3,000

\$11,500

[Note: actual negotiations and contracts await Board approval]

Possible sources of funds from within 1993 budget (attached) that could be shifted to cover the above:

Project Coordinator contract - balance \$18,333

Washburn Crosby Mill Complex studies 24,000

\$42,333

Note #1: The Technical Advisory Committee recommends these changes.

Note #2: At its next meeting, the Board will amend the 1993 budget after discussion of which source of funds to use to cover additional costs of existing projects.