

S T. A N T H O N Y F A L L S H E R I T A G E B O A R D
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DATE: December 9, 1991
TO: Minnesota Legislature
FROM: St. Anthony Falls Heritage Board
SUBJECT: Biennial Report

The Laws of Minnesota 1988, Chapter 684, Article 1, Sections 13-18 [138.761] established a St. Anthony Falls Heritage Interpretive Zone and a St. Anthony Falls Heritage Board with the purpose of developing "a comprehensive plan to interpret historical resources in that area to start the process of encouraging development of that area's historical resources. Sections 13 to 17 provide incentives for a joint board to develop and implement a comprehensive interpretive plan for the St. Anthony Falls area, complementing existing planning and development activities on the riverfront by using state, federal, and local funding for historic interpretation."

The St. Anthony Falls Heritage Board hereby issues this report, as required in Section 15, subdivision 1. This is the second report to be filed. The first was dated December 21, 1989.

St. Anthony Falls Heritage Board

Section .15 [138.763] states that the St. Anthony Falls Board shall consist of ten members with the director of the Minnesota Historical Society as chair. The members include the mayor, two members each from the Minneapolis City Council and Park Board, and one each from the Minneapolis Heritage Preservation Commission, the State Historic Preservation Office, Hennepin County Historical Society and the Minnesota Historical Society.

Members of the Board, as designated by member agencies 1990-91:

Nina Archabal, Director Minnesota Historical Society
Mayor Don Fraser, Minneapolis
Anthony Scallon, Minneapolis City Council
Sharon Sayles Belton, Minneapolis City Council
Naomi Loper, Minneapolis Park and Recreation Board
Patricia Hillmeyer, Minneapolis Park and Recreation Board
Thomas Holman, Minneapolis Heritage Preservation Commission
Linda Mack, Minnesota State Historic Preservation Office*
John Baule, Hennepin County Historical Society**
Ian Stewart, Minnesota Historical Society

- * Replaced by Kathy O'Brien on March 18, 1991
- * Temporarily replaced by Timothy Blade - 1991

Summary of meetings and actions taken by the St. Anthony Falls Heritage Board 1990-91:

1. February 15, 1990

Accepted the St. Anthony Falls Heritage Plan, as developed by Ellerbe Becket and associated consultants. Agreed to present the plan to each member agency of the St. Anthony Falls Heritage Board within the following 60-90 days for support and approval.

2. June 25, 1990

Received reports from member agencies regarding their support, acceptance, adoption of the Interpretive Plan, leading to motion that the St. Anthony Falls Heritage Board adopt the Interpretive Plan.

Moved to explore options about the future role of the St. Anthony Falls Heritage Board as the Heritage Trail design is implemented.

3. July 20, 1990

Single agenda meeting to discuss future options, facilitated by Peter Bachman, attorney with expertise in environmental law, land use, zoning, interagency interaction, regional transit and regional planning.

4. October 23, 1990

Approved taking next steps in implementation of the Interpretive Plan: a budget for 1991, development of guidelines for grant administration, making first-tier funding available for critical projects, and promotion of the plan, search for partners, and encouragement of program development.

Moved that member agencies seek funding for implementation of the Plan.

5. February 21, 1991

Discussed strategies to open the Stone Arch Bridge as part of the Heritage Trail.

Agreed to retain legal counsel to represent the SAFHB interests in negotiations with Hennepin County Board and the Hennepin County Railroad Authority, and designated representatives of the St. Anthony Falls Heritage Board to represent the Board's interest in those negotiations. Sharon Sayles Belton, Naomi Loper, and Ian Stewart were so designated. Tom Johnson was recommended as legal counsel.

Discussed further planning needs; trail design and visitor research. Approved process for selection of consultants to undertake these planning projects, following earlier established procedures for consultant selection.

6. March 18, 1991

Introduced new members of the St. Anthony Falls Heritage Board, Kathy O'Brien replacing Linda Mack (resigned) to represent the State Historic Preservation Office and Timothy Blade as temporary replacement for John Baule (resigned, moving out of state to new job) for the Hennepin County Historical Society.

Approved motion to present resolution for opening of the Stone Arch Bridge as part of the Heritage Trail to the Hennepin County Railroad Authority. (Resolution NO. 37R-HCRR-91).

Approved selection of design team headed by Roger Martin, Martin and Pitz, for trail design and visitor research.

Authorized expenditure of \$5,000 for facilitator and for a retreat of the Board to plan for the future.

Approved \$1,000 to partially support out-of-state conference travel for project coordinator.

Discussed use of former Fuji-Ya restaurant as possible orientation center for the Heritage Trail.

Commended the City of Minneapolis and its MCDA for care in handling the fire and subsequent stabilization of the Washburn "A" Mill (1879-80) after the fire on February 27, 1991 - the Washburn "A" Mill is a National Historic Landmark and on the National Register of Historic Places and is a key piece of the Heritage Trail system.

Approved updated budget for 1991, amended to provide funds to study future interpretive use for the Washburn "A" Mill ruin, redirecting funds previously budgeted to pay for rented space at the Fuji-Ya building, now no longer available for use as orientation center.

7. June 24, 1991

Discussed progress of agreements being developed by Tom Johnson, attorney, for negotiation with the Hennepin County Railroad Authority for use of the Stone Arch Bridge as part of the Heritage Trail system.

Authorized commitment of up to \$15,500 for planning at the Washburn "A" Mill in supporting City of Minneapolis commitment to preserve the mill ruin.

8. July 22, 1991

Agreed to accept the drafts of the Cooperation Agreement which encompasses a Use Policy, Lease Agreement, Grant Guidelines, and Design Plan, followed by lengthy discussion of available and possible funding required to implement agreements if approved, recognizing that a full-funding plan is still needed, but agreeing that the project of opening the Stone Arch Bridge is of top priority and significance only needing a funding plan.

Approved design plan for the Stone Arch Bridge segment of the Stone Arch Bridge and the Visitor Research plan that is part of the design work undertaken by Roger Martin et al.

Support offered to the Children's Museum to relocate its program into the Washburn "A" Mill complex, in conjunction with planning efforts of the MCDA.

9. August 12, 1991

Approved the Cooperation Agreement (above) subject to finding funds to cover the short-fall anticipated in meeting the costs of Phase I to open the Stone Arch Bridge for public use as part of the Heritage Trail system.

10. November 14, 1991

Approved unanimously a motion that the St. Anthony Falls Heritage Board continue in funded partnership for 1992, with intent to continue until 1996 (date of sunset of state legislation) for the purpose of implementation and management of the Plan, subject to annual budget processes of partners.

Authorized negotiation of contract with Project Coordinator.

Directed refinement of budget outline for 1992.

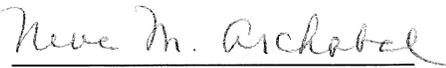
Directed search for office space for the project coordinator and for the tour program (of the MHS) at the riverfront- with cooperation of partners on contribution/support of office needs.

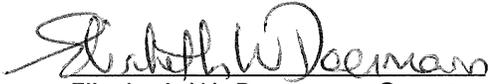
Adjusted 1991 budget to cover legal expenses for work related to agreements for the Stone Arch Bridge.

Authorized expenditure of up to \$5,000 for examination of alternatives that would accommodate combined use of the Stone Arch Bridge for both light rail transit and pedestrian traffic.

1990 and 1991 budgets attached

This report is respectfully submitted on December 9, 1991.


Nina M. Archabal, Chair
St. Anthony Falls Heritage Board

 12/9/91
Elisabeth W. Doermann, Secretary
St. Anthony Falls Heritage Board
296-7129

ST. ANTHONY FALLS HERITAGE BOARD

1990 Budget
Year #2

Sources of Funds:

Minnesota Historical Society	\$31,000
Minneapolis Park and Recreation Board	31,000
City of Minneapolis (MCDA)	<u>31,000</u>
	\$93,000

Proposed Budget:

1) Project Coordinator --	\$35,000	
2) Further development of the Master Plan	29,000	
3) Market evaluation	10,000	
4) Promotion/public participation	5,000	
5) Design and printing of brochure	10,000	
6) Operations:		
-Board expenses and per diem	\$1,500	
-Supplies and materials	<u>2,500</u>	
		<u>4,000</u>
		\$93,000

Budget notes attached

ST. ANTHONY FALLS HERITAGE INTERPRETIVE PLAN

Budget Notes - Proposed Budget

1990

1) Project Coordinator:

To provide coordination of project (see Duties of Project Coordinator - attached

2) Further development of the Master Plan:

- a. To strengthen major concept identified in Master Plan and create Identity for place, program, and purpose.
- b. To define in detail the Interpretive objective, physical development, and visitor experience for each historic resource identified in the Master Plan and for special interpretive features, views, and vistas.
- c. To develop design guidelines for the interpretive infrastructure: signage, design of portals, plaques, trails, and circulation system.
- d. To undertake feasibility studies for interpretive development at selected sites.
- e. To undertake site selection study for location of proposed orientation center.

3) Market Evaluation:

To undertake a study to evaluate market, define audience for interpretive program, develop strategy for reaching target market and audience.

4) Promotion/public participation:

To produce and promote an event that will encourage the public to participate in the story of history at the Falls.

5) Brochure:

To design and print a walking-tour brochure to encourage understanding and use of the zone.

Develop script for Anson Northrup (and for trolley system - if implemented).

6) Operations:

To cover Board expenses, per diem, and costs of supplies and materials.

Duties of the Project Coordinator:

1. Oversee further development of the Master Plan, in cooperation with the Technical Advisory Committee (TAC) and the Heritage Zone Coordinator.
2. Coordinate the work of consultants engaged for purposes of research, planning, and development by the St. Anthony Falls Heritage Board, with the TAC and Heritage Zone Coordinator.
3. Coordinate citizen and corporate participation.
4. Coordinate development of pilot programs with member agencies and others, working closely with the TAC:
 - with Minnesota Historical Society for public education and tours
 - with MPRB and others in planning events and features in the Zone that intend to contribute to historic interpretation.
 - with MCDA to integrate history into marketing, promotion, developer interest in the Zone
5. Coordinate planning of agencies, organizations, property and resource owners for initiatives that impact interpretation of historic features in the Zone, with TAC:
 - with Department of Public Works in streetscape planning that relates to infrastructure of heritage trail system
 - with Minneapolis Heritage Preservation Commission and State Historic Preservation Office to plan development that meets city, state, and federal guidelines for historic preservation
 - with Minneapolis Planning Department to formulate urban design and development guidelines
 - with Hennepin County Historical Society to identify its role within the Zone.
 - with county, Corps of Engineers, University of Minnesota, NSP, Minneapolis Public Library, Minneapolis School Board and others for program and resource development
6. Work with TAC to evaluate market and promote public uses of the interpretive system within the Zone.
7. Assist with development of the Management Plan.

ST. ANTHONY FALLS HERITAGE BOARD

1991 Budget Year #3

Sources of Funds:

Minnesota Historical Society (MHS)	\$31,000
Minneapolis Park and Recreation Board (MPRB)	31,000
City of Minneapolis (MCDA)	<u>31,000</u>
	\$93,000
Plus: Balance brought forward from 1990	<u>40,000</u>
TOTAL	\$133,000

Approved Budget for Calendar Year 1991: (10/23/91) (recommended update)

1.	Project Coordinator	\$35,000
2.	Technical Assistance for planning, public relations, legal assistance	93,000
	<i>Heritage Trail Design-from RFP</i>	<i>\$61,000</i>
	<i>Legal Assistance</i>	<i>15,000</i>
	<i>Travel-presentation of papers by Project Coordinator</i>	<i>1,000</i>
	<i>Interpretive Planning- Washburn "A" Mill</i>	<i>16,000</i>
2.	Board expenses and per diem	2,000
4.	Supplies	<u>3,000</u>
	TOTAL	\$133,000