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COVID-19 FLEXIBLE RESPONSE ACCOUNT

AMERICAN RESCUE PLAN STATE FISCAL RECOVERY FUND

Oct. 31, 2021

Minnesota Management and Budget 400 Centennial Office Building 658 Cedar Street St. Paul, MN 55155 651-201-8000 info.mmb@state.mn.us mn.gov/mmb

As requested by Minnesota Statute 3.197: This report cost less than \$1,000 to prepare, including staff time, printing and mailing expenses.

Upon request, this material will be made available in an alternative format such as large print, Braille or audio recording.

Contents

C	OVID-19 FLEXIBLE RESPONSE ACCOUNT	1
	Executive Summary	
	Background	5
	Authorized Expenditures	6
	Appendix A: COVID-19 Flexible Response Account Detail	8
	Appendix B: Request Forms	10

Executive Summary

- The COVID-19 Flexible Response Account was created to pay expenditures eligible under federal guidance for the state fiscal recovery federal fund. The fund was established on July 1, 2021 with a beginning balance of \$425 million.
- Money in the fund is appropriated to the Commissioner of Management and Budget to be disbursed or transferred to state agencies, as necessary.
- The Commissioner of Management and Budget may authorize expenditures of \$2.5 million or less. An expenditure request in excess of \$2.5 million must be submitted to the Legislative COVID-19 Response Commission for review and recommendation before it can be authorized.
- Funds in the COVID-19 Flexible Response Account may be allocated until June 30, 2022, pursuant to
 <u>Laws 2021 1st Special Session, Chapter 12</u>. Allocated funds are available until June 30, 2023. Any money
 in the fund that remains unallocated on July 1, 2022 cancels back to the state fiscal recovery federal
 fund.
- As of Oct. 31, \$225.8 million remains unauthorized in the fund. Legislative COVID-19 Response Commission authorizations total \$182.4 million. Additionally, \$16.8 million has been authorized as an expenditure of \$2.5 million or less.

Background

On June 30, 2021, the Legislature passed legislation creating the COVID-19 Flexible Response Account and appropriating \$425 million to the Commissioner of Management and Budget to be disbursed or transferred to state agencies, as necessary. The legislation also reestablished the Legislative COVID-19 Response Commission to review expenditures.

Members of the commission are the Senate majority and minority leaders, president, chair and ranking minority member of the Senate Finance Committee, House majority and minority leaders, speaker, and chair and ranking minority member of the House Ways and Means Committee.

Expenditure requests in excess of \$2.5 million must be submitted to the Legislative COVID-19 Response Commission for review and recommendation before they can be authorized. The commission has three days after submission to review a request and provide a positive recommendation, a negative recommendation, or no recommendation. If a majority of commission members from the Senate and a majority of commission members from the House of Representatives provide a negative recommendation on a proposed expenditure, the commissioner is prohibited from expending the money. If a majority of the commission members from the Senate or a majority of the commission members from the House of Representatives do not make a negative recommendation, or if the commission makes no recommendation, the commissioner may expend the money. The Commissioner of Management and Budget may authorize expenditures of \$2.5 million or less.

The Commissioner of Management and Budget must provide expenditure reports from the COVID-19 Flexible Response Account to the Legislative COVID-19 Response Commission on the last day of each month. The report must include the total amount of each expenditure, the purpose of each expenditure, and any additional information the Commissioner of Management and Budget determines is necessary to properly document each expenditure. This report includes accounting data through Oct. 31, 2021. Expenditures and commitments in SWIFT may lag the actual costs incurred due to delays in invoicing and payment processes with vendors.

Funds in the COVID-19 Flexible Response Account may be allocated until June 30, 2022, pursuant to <u>Laws</u> <u>2021 1st Special Session, Chapter 12</u>. Allocated funds are available until June 30, 2023. Any money in the fund that remains unallocated on July 1, 2022 cancels back to the state fiscal recovery federal fund.

Authorized Expenditures

Below is a summary of total authorized expenditures from the COVID-19 Flexible Response Account through Oct. 31, 2021. Table 1 highlights authorized expenditures in excess of \$2.5 million. Table 2 highlights authorized expenditures of \$2.5 million or less.

Table 1. Authorized Expenditures Over \$2.5 Million

(\$ in thousands)

Request #	Date	Agency	Description	Authorized	Expended
LCRC-1	8/4/2021	DPS	Violence Prevention Grants	\$ 16,800	\$ 17
LCRC-2	8/6/2021	MDH	Vaccine Incentives	\$ 13,800	\$ 5,935
LCRC-3	9/3/2021	Zoo	Continued Operations	\$ 11,495	-
LCRC-4	9/3/2021	DEED	Science Museum Operations	\$ 3,798	\$ 3,798
LCRC-5	9/3/2021	Admin	State Parking Facilities	\$ 3,000	\$ 524
LCRC-6	9/3/2021	Admin	Enterprise Planning	\$ 4,000	-
LCRC-7	9/3/2021	Admin	Workers Compensation	\$ 3,175	-
LCRC-8	9/3/2021	OHE	Workforce Stabilization	\$ 35,000	-
LCRC-9	9/3/2021	MDE	Education Partnerships	\$ 4,000	-
LCRC-10	9/3/2021	MDE	Pandemic Enrollment Aid	\$ 29,191	-
LCRC-11	9/3/2021	DHS	Sheltering I	\$ 10,000	-
LCRC-12	9/28/2021	MJB	Courts Backlog	\$ 9,961	-
LCRC-13	9/28/2021	BPD	Public Defense Backlog	\$ 3,945	-

Request #	Date	Agency	Description	Authorized	Expended
LCRC-14	9/28/2021	DHS	Sheltering II	\$ 15,000	-
LCRC-15	10/18/2021	MDH	Child & Youth Vaccine Incentives	\$ 12,200	-
LCRC-16	10/22/2021	MHFA	Emergency Rental Assistance Admin	\$ 7,000	-

Table 2. Authorized Expenditures of \$2.5 Million or Less

(\$ in thousands)

Request #	Date	Agency	Description	Authorized	Expended
MMB-1	7/30/2021	MDH	Vaccine Incentives	\$ 2,500	\$ 2,500
MMB-2	8/30/2021	DNR	Timber Permit Relief	\$ 1,000	\$ 161
MMB-3	8/30/2021	ADM	Small Business Development	\$ 960	-
MMB-4	8/30/2021	MDE	Girl Scouts ConnectZ	\$ 1,000	-
MMB-5	9/10/2021	ММВ	State Employee Testing	\$ 1,500	\$ 1
MMB-6	9/17/2021	ММВ	COVID-19 Response Accountability	\$ 2,016	-
MMB-7	9/17/2021	GOV	COVID-19 Response Staffing	\$ 900	\$ 24
MMB-8	10/13/2021	MNsure	ARPA Systems Implementation	\$ 1,969	-
MMB-9	10/18/2021	MDE	Early Learning	\$ 1,500	-
MMB-10	10/18/2021	MDE	Expanded Life Skills	\$ 1,000	-
MMB-11	10/27/2021	MDH	Emergency Staff Hospital Decompression	\$2,490	-

Appendix A: COVID-19 Flexible Response Account Detail

COVID-19 Flexible Response Account Overview, July 1 to Oct. 31, 2021

(\$ in thousands)

Initial Fund Balance	Authorized	Remaining Unauthorized	Expended	Committed	Uncommitted
\$ 425,000	\$ 199,200	\$ 225,800	\$ 12,961	\$ 9,804	\$ 176,436

COVID-19 Flexible Response Account Detail

(\$ in thousands)

Request #	Agency	Description	Authorized	Expended	Committed
LCRC-1	DPS	Violence Prevention Grants	\$ 16,800	\$ 17	-
LCRC-2	MDH	Vaccine Incentives	\$ 13,800	\$ 5,935	\$ 4,735
LCRC-3	Zoo	Continued Operations	\$ 11,495	-	-
LCRC-4	DEED	Science Museum	\$ 3,798	\$ 3,798	-
LCRC-5	Admin	State Parking Facilities	\$ 3,000	\$ 524	\$ 1,224
LCRC-6	Admin	Enterprise Planning	\$ 4,000	-	\$ 875
LCRC-7	Admin	Workers Compensation	\$ 3,175	-	-
LCRC-8	ОНЕ	Workforce Stabilization	\$ 35,000	-	-
LCRC-9	MDE	Education Partnerships	\$ 4,000	-	\$ 1,725
LCRC-10	MDE	Pandemic Enrollment	\$ 29,191	-	-
LCRC-11	DHS	Sheltering I	\$ 10,000	-	-

Request #	Agency	Description	Authorized	Expended	Committed
LCRC-12	МЈВ	Courts Backlog	\$ 9,961	-	-
LCRC-13	BPD	Public Defense Backlog	\$ 3,945	-	-
LCRC-14	DHS	Sheltering II	\$ 15,000	-	-
LCRC-15	MDH	Child & Youth Vaccine Incentives	\$12,200	-	\$ 15
LCRC-16	MHFA	Emergency Rental Assistance Admin	\$ 7,000	-	-
MMB-1	MDH	Vaccine Incentives	\$ 2,500	\$ 2,500	-
MMB-2	DNR	Timber Permit Relief	\$ 1,000	\$ 161	-
MMB-3	ADM	Small Business Development	\$ 960	-	-
MMB-4	MDE	Girl Scouts ConnectZ	\$ 1,000	-	-
MMB-5	ММВ	State Employee Testing	\$ 1,500	\$ 1	\$ 1,229
MMB-6	ММВ	COVID-19 Response Accountability	\$ 2,016	-	\$1
MMB-7	GOV	COVID-19 Response Staffing	\$ 900	\$ 24	-
MMB-8	MNsure	ARPA Systems Implementation	\$ 1,969	-	-
MMB-9	MDE	Early Learning	\$ 1,500	-	-
MMB-10	MDE	Expanded Life Skills	\$ 1,000	-	-
MMB-11	MDH	Emergency Staff – Hospital Decompression	\$2,490	-	-

Appendix B: Request Forms

- LCRC-15 MDH Child and Youth Vaccine Incentive Program
- LCRC-16 MHFA Emergency Rental Assistance Administration
- MMB-8 MNsure ARPA Systems Implementation
- MMB-9 MDE Early Learning
- MMB-10 MDE Expanded Life Skills
- MMB-11 MDH Emergency Temporary Staffing Pool Hospital Decompression



American Rescue Plan (ARP) State Fiscal Recovery Funds (SFRF) Request Form

Agency/Point of Contact: Mar	garet Kelly, Deputy Comr	nissioner, Minne	sota Departi	ment of Health		
Title of Request: Child and Yo	uth Vaccine Incentive Pro	gram				
Date:10/8/2021	Re	equest Amount:	\$ 12,200,00	00		
Expenditure Time Period:	10/18/2021	to6/3	0/2023	(no later than 6/30/2023)		
Brief Summary of Request: (Su	ımmary must be complet	e on this page w	ith supportir	ng information attached)		
We face a critical juncture in the pandemic. The Delta variant is significantly more infectious, accounting for nearly all of new COVID-19 cases and leading to increased cases across the country. In Minnesota it is putting both vaccinated and unvaccinated at higher risk, surging at a time when students have returned to school and putting our youngest Minnesotans particularly at risk. While we have made significant progress in responding to the pandemic, we need to continue to do everything we can to mitigate transmission and prevent unnecessary hospitalizations and deaths. Our primary prevention tool and best protection strategy is vaccination and our lowest vaccination rates (among those eligible) are in youth ages 12-17.						
Incentives have been exercised feedback is that incentives are wages associated with appoint	a way to encourage actio	n and offset cost	ts of lower in	come families, including lost		
Based on other state learnings and community feedback, this proposal includes a two-part incentive. A cash incentive program to encourage more youth and children to go get their complete vaccine series. Data tells us how important a complete vaccine series is in level of protection. Recent research suggests that a \$100 incentive could sway up to 30% of the people who are not yet vaccinated to get a shot. Our previous program, Your Shot to Summer, led to over 15,000 vaccinations and the \$100 August program rewarded 76,813 people who got vaccinated - including 21,277 12-17 year olds (individuals who waited months after eligibility). In relaunching a cash incentive program, specific weeks will be announced to encourage more children and youth to get their vaccine - starting first with 12-17 and then building future campaigns after eligibility expands to younger ages.						
In addition to the cash incentive, the state will create a drawing for all youth and children who have completed their series. Minnesota has learned from success of other states that larger incentives specifically focused on teens garner energy and attention. MDH will facilitate drawings for prizes for children and youth who complete their vaccine series, including college scholarships in partnership with the Office of Higher Education. The funds will be used to create the college savings program and administer donated experience prizes. Early data from Ohio demonstrates 155,000 youth registered to win during its college scholarship drawing program.						
Funds will be used to provide c incentives based on community		-	-			
	Digitally signed by Margaret Kelly Date: 2021.10.07 11:19:48 -05'00'		10,	/8/2021		
Department He	ad Signature		Date			



American Rescue Plan (ARP) State Fiscal Recovery Funds (SFRF) Request Form

Date

Agency/Point of Contact: Minnesota Housing							
Title of Request: Emergency Rental Assistance Payment Processing							
Date: 10/14/2021		Request	Amount: \$ 7,000,000				
Expenditure Time Period:	10/25/2021	to	12/31/2021	(no later than 6/30/2023)			
Brief Summary of Request: (So	ummary must be comp	olete on th	is page with supporting	g information attached)			
Minnesota Housing is requesting to Assistance, also known as RentHe Emergency Rental Assistance included American Rescue Plan (ERA2). ER federal rules require that the admitused in distributing ERA1 resourced United Way 211, with a staff of overall Partners for outreach and application contractor with over 450 staff methrough landlord and applicant questatewide application system; 5) Staff we statewide application system; 6) Staff we statewide ap	IpMN. Minnesota Housi uding \$300 million at the A1 limited implementati inistrative budgets be seen. The \$30 million has be seen 40 specialists that protion navigation, 28 organ mbers working the applications, project manage	ng has rece end of Dec on and ope egregated s een fully oblovide access nizations wi cations, qua	ived two federal rounds of the most rember 2020 (ERA1) and strating spending to 10% of the control of the contr	of this new, federal \$228 million in March's f the award, \$30 million. The histrative contracts can be ategories: 1) Twin Cities application system; 2) Field dessing and payment customer service calls to work			
Besides the initial start-up costs a is on the people required to proce program continues to receive arouse needed to process applications process claims has meant that mo	ess the nearly 50,000 app and 250 applications per s, but the combination of	olications the day. Initia f demand a	at have been received sing projections assumed appending higher-touch personal	nce opening in late April. The proximately 100 staff would service needed to effectively			
To respond to processing and cust previous months leading to increasincreased from \$18 million in Aug October. This increased pace of padditional funding, staffing levels	ised payment processing ust to \$43 million in Sept ayments spending is exp	. Assistanc tember. As ected to co	e payments for rent and of October 13, over \$50 ntinue as application volu	utilities for renters have million has been paid in ıme remains strong. Without			
Minnesota Housing cannot increa budget authority to do so. With the which is lower than up to 15% allowants and will be budgeted in the 1) Maintain processor staffing level budget without impacting 211 cal work, which is critical to the programmer.	ne additional resources, to wed for ERA2. There ar following ways and primels at over 450 people ur l-center support, and Fie	total admin e also less p narily to con ntil ERA1 is old Partner o	istration costs are anticiporogram dollars to distributione increased processions (Color expended and 2) Color expended and 2) Color expended and 2) Color expended and mavigations (Color expended and mavigations)	ated to be 12% for ERA1 ute in ERA2. The additional ng and customer service staff: ntinue the services in the			
Jennifer Ho	Digitally signed by Jennifer Ho DN: cn-lennifer Ho, on-Minnesot Housing, ou=Commissioner, remailspenifer ho@attas.mn.us, culS Date: 2021.10.14 11:17:15-05'00'		10/1	14/2021			

Form: 7266-01 (July 2021)

Department Head Signature



American Rescue Plan (ARP) State Fiscal Recovery Funds (SFRF) Request Form

Agency/Point of Contact: MNsure/Kari Koob								
Title of Request:	MNsure ARPA Affordable Care Act Expansion Implementation							
Date:	9/16/2021		Request /	Amount: \$ 1,969,000				
Expenditure Time	e Period:	3/15/2021	to	6/30/2023				
D : 60	5.5							

Brief Summary of Request: (Summary must be complete on this page with supporting information attached)

MNsure is requesting reimbursement of \$1,968,000 for costs associated with implementing provisions of the American Rescue Plan (ARPA). The ARPA was enacted in March 2021 and included significant expansions of the Affordable Care Act (ACA) that bolster the ACA and improve marketplace access and affordability. MNsure worked with IT vendors to implement system changes and make ARPA benefits available to consumers as soon after enactment of the legislation as possible.

The ARPA included a small amount of grant funding for states to implement the legislation. MNsure submitted to the Centers for Medicare and Medicaid Services (CMS) a funding request and plan for implementing ARPA provisions and performing other work to make ARPA enhanced benefits available to consumers, and was awarded \$1,107,000. CMS stipulated that 40% of grant funds could be applied to work that occurred between 3/15/2021 and the grant submission deadline (7/20/2021). The remaining 60% of the award can be used to fund activities after the award date (9/10/2021). MNsure is requesting reimbursement for incurred costs and planned implementation costs that cannot be reimbursed using federal grant dollars, as follows:

	Incurred and	Allowable from Exchange		Req	ue	sted from State
	Planned Costs	Modernization	Grant	Fisc	al	Recovery Funds
Pre-award costs	\$ 1,639,000	\$ 443,	000		\$	(1,196,000)
Post-award costs	\$ 1,436,000	\$ 664,	000		\$	(772,000)
Total	\$ 3,075,000	\$ 1,107,	,000		\$	(1,968,000)

Since March 15, 2021, through August 31, 2021, and as a result of MNsure investments to support provisions of ARPA:

- * MNsure signed-up 146,440 Minnesotans into coverage, including 47,436 new consumers
- * Average cost of monthly insurance premium decreased 22%, from \$451 to \$351
- * 7,221 consumers with incomes above 400% FPL became newly-eligible to receive APTC
- * 8,353 unemployment insurance recipients became eligible to receive enhanced APTC and CSR benefits
- * Premium tax credits awarded consumers during 2021 will increase \$1,125, from \$2,500 to \$3,625

Mann	10/4/2021
Department Head Signature	Date



American Rescue Plan (ARP) State Fiscal Recovery Funds (SFRF) Request Form

Date

Agency/Point of Contact: MDE - Adosh Unni, Director of Government Relations							
Title of Request: Early Learning (Parent Child+ and Reach Out and Read)							
Date: 10/11/2021 Request Amount: \$1,500,000							
Expenditure Time Period: 10/11/2021 to 6/30/2023 (no	later than 6/30/2023						
Brief Summary of Request: (Summary must be complete on this page with supporting inform	nation attached)						
The Early Learning Grant (ParentChild+ and Reach Out and Read) will provide \$1.5 million in funding to learning programs that support early language, communication and literacy skills. The Reach Out and Read program partners with doctors, nurse practitioners, and other medical profes literacy support into regular well-child visits. From the 6-month checkup through age five, medical pro developmentally appropriate books and give parents guidance and encouragement on reading with the program focuses on reaching children in low income communities. ParentChild+ is an intensive home visiting program for families with children ages 2-4, provided at no helps children from underserved communities bridge the opportunity gap and prepare them for succes bringing highly trained Early Learning Specialists (ELSs) into the families' homes for twice-weekly visits period. Additionally, funding will support a the implementation of the ParentChild+ Family Child Care (provides comparable services to family child care providers and allows a broader community reach. Be programs serve a racially diverse population, and all families are at or below 200% of the 2020 Federal (FPG), with 70% at or below 100% of the guidelines and 30% between 100%-200% FPG. This request is for \$150,000 to Reach Out and Read, \$1,300,000 to ParentChild+ and up to \$50,000 for Metallity is a property of the providers of th	ssionals to incorporate viders give children eir children. The cost to the families. It ss in school by over a two-year FCC) Model which oth Parent Child+ Poverty Guidelines grant admin.						

Form: 7266-01 (July 2021)

Department Head Signature



American Rescue Plan (ARP) State Fiscal Recovery Funds (SFRF) Request Form

Agency/Point of Contact:	MDE - Adosh Unni, Direc	ctor of Gove	rnment Relations			
Title of Request: Vocation	nal or Life Skills Programr	ming for Stu	dents Receiving Specia	l Education Services		
Date:10/11/20	021	Request Amount: \$ 1,000,000				
Expenditure Time Period:	10/11/2021	to	6/30/2023	(no later than 6/30/2023)		
Brief Summary of Reques	t: (Summary must be con	nplete on th	is page with supportin	g information attached)		
The expand/add vocational c charter schools for providing time in secondary transition	secondary transition service	es to studen	ts with disabilities age 18			
The teaching of vocational sk education. Through vocation excel at a job. Life skills prog schools and communities, liv life.	al skills training, students w rams for students with disa	vill learn how obilities prepa	to prepare for a job, find are students to participat	l a job, apply for a job and		
This funding will support school to graduate and transition in been limited due to COVID-1 skills programs in their school developmental cognitive disa	to the workforce or commu 9. These funds will be utiliza ls. One example is impleme	inity who cur ed by schools	rently do not have acces in developing and/or ex	panding vocational and life		
The uses of the funds by scho	ool districts and charter sch	ools may inc	ude one or more of the f	following:		
a. effective practices for imp	roved social inclusion of stu	ıdents with d	isabilities with student p	eers, school and community		
b. secondary transition service to age;	ces for students with disabil	lities who exi	ted special education in t	the 2020-21 school year owing		
c. internet capacity for speci Information System (MCIS), I		grams, includ	ing access and licensing t	or the Minnesota Career		
d. professional development improved postsecondary out Employment Capacity Buildir	comes for students with dis	sabilities, inc	uding but not limited to			
Heather Muell	er Digitally signed by Heather Mu Date: 2021.10.11 08:00:11 -05		10/	11/2021		
Departmer	nt Head Signature			Date		



American Rescue Plan (ARP) State Fiscal Recovery Funds (SFRF) Request Form

Agency/Point of Co	ntact: MN De	partment of Healtl	h/Margaret Kell	y, De	puty Commissioner	
Title of Request: Emergency Temporary Staffing Pool -Hospital Decompression						
Date:10	10/25/2021		Request Amount:	unt:	\$ 2,490,000	
Expenditure Time P	eriod:	10/29/2021	to	6/3	0/2023	
Brief Summary of R	equest: (Sumr	nary must be com	plete on this pa	ge wi	th supporting information attached)	
the ability of hospital expand the emerge use temporary staff beds in areas of shounder MDH's autho DHS pursuant to MI under contract with identify nursing faciall current applicable pool resources will costs of 50 certified	als to discharge ncy staffing po to add beds fo rt supply due t rity pursuant to Statutes, Sec DHS to carry o lities stable en e laws. No add occur on or aft nurse assistan	e patients to an apport to provide tempor individuals who so the number of poor MN Statutes, Section 471.59 (joint out the requirement ough to participat litional hospital distributes and 25 licensed	propriate setting orary staff to so no longer need patients needing ction 144.05, Su exercise of powents of this response. Individual pates scharges to nurses 1 nurses, or other	ng, Mikilled hosp hosp hosp lers). onse a tient of tes the crimer climer climer climer climer climer.	long-term care (LTC) facilities that limit DH requests authorization of \$2.49M to nursing facilities voluntarily agreeing to pital-level care. This will free up hospital pitalization. This effort will be conducted (2) and jointly managed by MDH and MDH/DHS will use third party entities activity. MDH and DHS will jointly discharge decisions will be governed by acilities receiving emergency staffing his funding will be sufficient to cover the pical staff as indicated, for approximately nistration of the program.	
The pool is a direct workers to care for The Emergency Ten	response to the individuals in comporary Staffing th (MDH). Betw	e COVID-19 public congregate care se g Pool is jointly ma ween August 2020	health emergentings experience anaged by the Dottober 20	ncy. Incy. Incy. Incy.	the state fiscal recovery funds (SFRF). t provides temporary replacement staffing shortages related to COVID-19. tment of Human Services and the there were 249 provider sites approved	
wage rates for equitable (2) at least 14 days of diagnostic testing; (of their deployment	valent licensur of paid sick lea 4) workers' co c. DHS offers a ary Staffing Po	e levels and relative; (3) comprehen mpensation covera variety of addition of staff must be va	ve to training, crasive health insurage; and (5) houseling and incentives and ccinated agains	reden Irance Ising a Id boi	otly higher salaries than pre-pandemic stials, background check, license status; e benefits, including asymptomatic and per diem expenses for the duration nuses to improve response times. All VID prior to any deployment and	
Margaret	Date	ally signed by Margaret Ke : 2021.10.27 14:14:50 -05'			Dete	
рера	artment Head S	oignature			Date	