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Summary 2020 Capital Budget and Other Budget Changes Enacted in 2020 Special Session 5 – Chapter 3

Money Matters November 2020 20.02

This paper summarizes the Capital Budget enacted by the Legislature and Governor in the 2020 Fifth Special Session. Part One provides an overview of the capital budget. Part Two provides detailed project summaries organized according to the jurisdictions of the House of Representatives' fiscal committees. Part Three is a summary of other budget actions in Chapter 3.

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Fiscal Analysis DepartmentMinnesota House of Representatives

Overview of Special Session 5 Budget Actions

Attempts to pass bonding, tax and supplemental budget bills were unsuccessful in the regular 2020 legislative session and several special sessions. Finally, in October in the Fifth Special Session of 2020 a bill was passed that included bonding, tax changes and supplemental budget items. House File 1 passed the House on October 14, the Senate on October 15, and was signed by the Governor on October 21. The signed bill is Chapter 3 of session laws for the 2020 Fifth Special Session. Chapter 2 of the same special session laws made changes in a law affecting certain agricultural grants and is summarized in the Agriculture section.

The Capital Investment portion of Chapter 3 authorizes \$1.879 billion in capital projects, most of it in bonding. See the Capital Investment summary section of this publication for more information on the capital investment projects. The capital investment portion has a General Fund cost of \$52.48 million in FY 2021, \$33.68 million in FY 2021 and \$55.738 million in FY 2022. The trunk highway bonds will cost the Trunk Highway Fund \$3.471 million in FY 2021, \$14.492 million in FY 2022 and \$24.105 million in FY 2023.

The Tax portion of Chapter 3 reduces General Fund revenue by \$90 million in FY 2021 and \$118.1 million in FY 2022-23. These revenue changes are related to Section 179 expensing. The Tax portion also reduces General Fund spending by \$160,000 in FY 2022-23.

Chapter 3 also contains several provisions to offset the costs to the General Fund. Two of these changes would have been recognized in the November 2020 state budget forecast. The bill recognizes savings from refinancing of general obligation bonds that occurred in August. Those savings are \$41.666 million in FY 2021 and \$5.785 million in FY 2022-23. Receipt of a higher level of FMAP (federal medical assistance participation) for the October-December 2020 period is also recognized. The FMAP change reduces General Fund spending by \$59.456 million in FY 2021 but increases General Fund spending by \$34.4 million in FY 2022-23.

The bill also transfers \$105 million from the Premium Security Account in the Special Revenue Fund to the General Fund. That leaves a projected balance in the Premium Security Account of \$130 million on June 30, 2023. And Chapter 3 requires \$10 million to be used from the Coronavirus Relief Federal Fund (CRF) to replace previous General Fund spending that would have been eligible for CRF spending.

Chapter 3 also appropriates \$17.147 million in FY 2021 from the Trunk Highway Fund with a cost of \$12.632 million.in FY 2022-23. There is also a \$49,000 appropriation from the Highway User Tax Distribution Fund in FY 2021.

The chart on the next page shows spending changes enacted in the Fifth Special Session.

Special Session 5 Fiscal Actions Summary

Special Session 5, Chapter 3 (H.F. 1)						
General Fund Summary						
	FY 2020	FY 2021	FY 2020-21	FY 2022	FY 2022	FY 2022-23
Spending Changes						
Capital Investment - General Obligation Bond Debt Service Change	0	9,568	9,568	29,550	47,599	77,149
Capital Investment - Appropriation Bond Debt Service	0	4,151	4,151	4,151	8,151	12,302
Capital Investment - General Fund Appropriations (Cash)	0	38,779	38,779	0	0	C
Capital Investment - Maximum Effort Loan Program Change	0	-18	-18	-21	-12	-33
Supplemental Appropriations-Department of Pubic Safety - State Patrol	0	5,052	5,052	1,278	1,278	2,556
Supplemental Appropriations-Department of Pubic Safety - BCA	0	4,482	4,482	2,911	2,911	5,822
Supplemental Appropriations-Department of Natural Resources	0	2,112	2,112	0	0	C
Suplemental Appropriations-Department of Human Services	0	29,291	29,291	1,169	1,176	2,345
Supplemental Appropriations-Department of Corrections	0	7,500	7,500	0	0	C
Tax Aids and Credits Spending	0	0	0	-70	-90	-160
Spending Offsets - FMAP 4th Quarter Change	0	-59,456	-59,456	34,400	0	34,400
Spending Offsets - Bond Refinancing Savings	0	-41,666	-41,666	-5,784	-1	-5,785
Spending Offsets - CRF Funds to Replace General Fund Spending	0	-10,000	-10,000	0	0	C
Subtotal - Spending	0	-10,205	-10,205	67,584	61,012	128,596
Revenue Changes						
Tax Bill - Section 179 Changes	0	-90,000	-90,000	-64,700	-53,400	-118,100
Supplemental Appropriations- DHS DCT Revenue	0	3,609				
Premium Security Account Transfer to General Fund	0	105,000	105,000	0	0	C
Subtotal - Revenue	0	18,609	18,609	-64,700	-53,400	-118,100
Net General Fund	0	-28,814	-28,814	132,284	114,412	246,696
Other Funds						
Trunk Highway Fund Speding - State Patrol	0	16,282	16,282	6,316	6,316	12,632
Trunk Highway Fund Speding - Transportation	0	865	865	0	0	(
Highway User Tax Distribtution Fund Spending - State Patrol	0	49	49	0	0	(
Total - Other Funds	0	17,196	17,196	6,316	6,316	12,632

More information on the tax and supplemental budget changes follows in the detail sections of this summary.

For further information on general budget issues contact Bill Marx, House Chief Fiscal Analysis Department at 651-296-7176 or bill.marx@house.mn.

Capital Budget Overview

Chapter 3 of the 5th Special Session of 2020 included the Capital Budget among other supplemental spending and tax provisions. The capital budget articles (Articles 1-5) of Chapter 3 contained just under \$1.9 billion dollars in borrowing authorizations and onetime spending. Below is a table of Capital Budget debt authorizations and spending (not including tax or supplemental budget items).

Article 1	Borrow	ring			
	GO	UF	General Fund	Total	% of art. 1
Higher Education	151,422	14,847		166,269	12%
K-12 Education	13,681			13,681	1%
Environment	147,566		8,000	155,566	11%
State Government	79,645		779	80,424	6%
Public Safety	94,853			94,853	7%
Transportation	327,591			327,591	23%
Metropolitan Council	88,400			88,400	6%
Human Services	27,409			27,409	2%
Economic Development	161,791			161,791	12%
Waste and Drinking Water	269,110			269,110	19%
Public Housing	16,000			16,000	1%
Total Article 1	1,377,468	14,847	8,779	1,401,094	
Article 2 Trunk Highway Bor	rowing Autl	norizatio	n	THB	
Trunk Highway Bonding Author	rization			300,300	
Trank riighway bonding Adero	1122411011			300,300	
Article 3 Equity Appropriation	ons			General Fund	
Various Grants				30,000	
Article 4 Appropriation Bon	ds		,	Approp. bonds	3
Housing, MPCA, and Public Te	elevision			147,400	
			Grand Total	1,878,794	
			Orana rotar		
		Α	VI Cancellations	8,769	

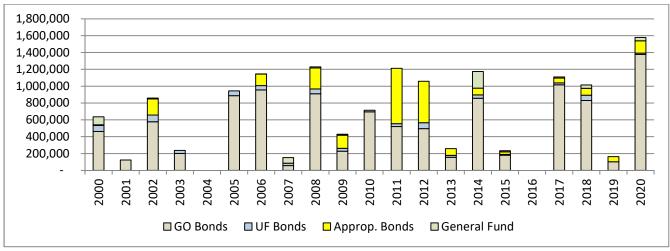
Types of State Debt and History of Bond Authorizations

State debt authorizations have varied in size and composition over the past decade. General Obligation (GO) debt requires a three-fifths majority vote of each the House and the Senate to authorize, and typically receives the most favorable interest rates of state debt when sold on the bond market, and is supported by an appropriation from the State's General Fund. User Financing backed bonding are GO bonds that are paid for not by the General Fund but by another revenue stream. In this case user financing is paid by the Minnesota State College and University system. However if the other revenue stream did not make the payments the bonds are ultimately backed up by the state General Fund. GO bonding is constitutionally secured by the full faith and credit of the state, which authorizes the State Auditor to levy a statewide property tax to pay debt service on GO bonding should the legislature appropriate insufficient funds to pay debt service.

GO bonding authorizations have varied in size over the past decade, but tend to be approximately \$1 billion over a biennium. Two recent exceptions to this have been in 2004 when a bonding bill failed to pass, and in 2016 when a bonding bill did not pass the House and Senate in the same form in the last few minutes of the legislative session.

Appropriations bonds are debts that can be authorized by a simple majority of the legislature, and can be issued by other entities or the state, and are typically financed by a state General Fund appropriation, but are not secured by the full faith and credit of the state. The first examples of appropriations bonding were in 2006 and 2008 for the University of Minnesota for football stadium and the bio-sciences district on the Twin Cities Campus. The University sold the bonds and a state General Fund appropriation pays the University for the debt service. Similarly, a General Fund appropriation to the Housing Finance Agency pays the debt service on the MHFA housing bonds authorized in 2008, 2012, 2014, 2015, 2017, 2018 and 2019. The two largest appropriations bond authorizations were for the Vikings Stadium in 2012, at just under \$500 million for both the State and Minneapolis's share of the project, and the Tobacco Securitization Bonds for about \$640 million. Tobacco Securitization bonds were originally issued as revenue bonds in 2011, which did not count against the state's debt capacity but carried a high interest rate. In 2012 the Tobacco Securitization Bonds were resold as General Fund Appropriation Refunding Bonds, which had a lower interest rate than revenue bonds but counted against the state's debt limit.

The charts below show the amounts authorized in General Obligation bonding, and General Fund spending on capital appropriations for the past twenty years.



*Does not include cancellations Trunk Highway Bonds or other fund spending

History of Debt Management

During the 1980 and 1990s, the Governors worked with the Department of Finance to establish a debt management policy. Several guidelines were adopted to manage debt and limit spending, including the "three percent guideline." This rule stated that the appropriation for General Fund debt service in a biennium should not exceed three percent of non-dedicated General Fund revenues in that biennium. Simply stated, up to three percent of non-dedicated General Fund revenues could be used to make payments to repay the money the state borrows, giving the state a self-imposed credit limit (i.e. the state's debt capacity).

During 2008 and 2009, Minnesota Management and Budget (formerly the Department of Finance) began discussing the guidelines and potential revisions. These discussions stemmed from questions regarding how bond rating agencies view the state's financial situation. In December 2009, the agency announced new guidelines:

- Guideline One: Total tax-supported principal outstanding shall be 3.25 percent or less of total state personal income.
- Guideline Two: Total amount of principal (both issued and authorized but unissued) for state general obligations, state moral obligations, equipment capital leases, and real estate capital leases are not to exceed six percent of state personal income.
- Guideline Three: 40 percent of general obligation debt shall be due within five years and 70 percent within ten years, if consistent with the useful life of the financed assets and/or market conditions.

The capacity under guidelines one and two is calculated with every November and February budget forecast, and are point in time figures.

Debt Capacity

Debt capacity is an estimation of how much the state can borrow based on its current guidelines. Based on the February 2020 forecast, Minnesota has approximately \$10 billion in total principal outstanding (both issued and authorized but unissued) for state General Fund supported debt. Of this amount, \$2.2 billion in principal is authorized but unissued, leaving about \$8.32 billion in capacity for debt guideline two. The total principal of General Fund supported debt outstanding was \$7.8 billion, leaving about \$3.37 billion in capacity for debt management guideline one. Not all of the debt authorized will be issued immediately. MMB estimates that only about 15 percent of a bonding authorization will be issued (and be part of a bond sale) in the first year following the authorization. These estimates were made before the effects of COVID-19 were apparent.

The debt management guideline one capacity **is not** a limitation on the legislature on the maximum size of a GO bonding bill. Under some circumstances the legislature could authorize bills larger than guideline one capacity, and the bonds issued would not reach the limit immediately. Alternatively, the legislature could pass a bill smaller than guideline one capacity, and if there was a severe recession that results in decreases in personal income or enough previously authorized but unissued debt was now issued, the state could still exceed the guideline one limit. In other words guideline one is relevant to when bonds are sold, not when they are authorized by the legislature.

Bond Ratings and Borrowing Costs

Bond ratings denote the financial strength of the borrower. A highly rated bond is a safer investment but brings a lower rate of return to the investor. Because the lower bond rating signifies a riskier investment, it carries a higher rate of return for the investor.

Rating agencies look at several factors when assessing credit worthiness, such as maintaining structural balance into the future and the level of budget reserve accounts. If the ratings are downgraded due to the current fiscal outlook, future interest costs would increase impacting the affordability of additional debt.

The state of Minnesota currently carries a Moody's "Aa1" rating, a Standard and Poor's "AA+" rating and a Fitch "AAA" rating. The Moody's and Standards and Poor's ratings are one notch below the highest possible rating of AAA. From 1997 to 2003 the state carried this highest rating from all three rating agencies. Moody's downgraded the state's rating in 2003. Standard and Poor's and Fitch both downgraded the state's rating in 2011. Fitch revised the rating back to AAA in 2016.

The state pays about \$1.1 to \$1.3 billion in General Fund debt service a biennium to service previously authorized GO bonding as well as borrowing authored in Chapter 3. The state pays about \$275 million a biennium from the General Fund to service statutory appropriations bonds, including Minnesota Housing Finance Authority borrowing for non-publicly owned housing, the University of Minnesota, General Fund Refunding bonds, and the Vikings Stadium. In addition to General Fund debt service Chapter 3 contains about \$38 million in General Fund appropriations for capital projects that are one time expenditures.

Bonding Articles HF 1 - Ch. 3 (5th Special Session 2020)					on 2020)	
	FY 2020	FY 2021	FY 2020-21	FY 2022	FY 2023	FY 2022-23
Appropriations Bonds / Capital Projects / Other Spend	ing					
Minnesota Housing Finance Agency (MHFA) Base	14,434	17,639	32,073	20,834	23,230	44,064
University of Minnesota TCF Stadium Base	10,250	10,250	20,500	10,250	10,250	20,500
University of Minnesota Biomed Facilities Base	13,921	13,926	27,847	13,926	13,923	27,849
State Appropriation Refunding Bond Base	54,934	54,707	109,641	54,645	53,839	108,484
Vikings Stadium Debt Service and Transfers Base	34,976	43,833	78,809	44,254	44,829	89,083
Lewis and Clark Water Project Base	1,519	1,515	3,034	1,512	1,518	3,030
Duluth Regional Exchange District Base			-	3,000	8,100	11,100
Additional Appropriation Bonds Debt Service						
MPCA Election Vehicle Infrastructure - \$2 Million		234	234	234	234	468
MPCA Response to Releases - \$30.4 Million		2,158	2,158	2,158	2,158	4,316
Minnesota Public Television - \$15 Million		1,759	1,759	1,759	1,759	3,518
Housing Infrastructure Bonds - \$100 Million			-		4,000	4,000
Total Appropriations Bonds / Capital Projects	130,034	146,021	271,904	152,572	163,840	304,110
General Obligation (GO) Debt Service - Base	540,081	589,970	1,130,051	610,195	594,771	1,204,966
Additional GO Debt Service		9,568	9,568	29,550	47,599	77,149
					-	
Total Debt Service (GO)	540,081	599,538	1,139,619	639,745	642,370	1,282,115
General Fund Appropriations	FY 2020	FY 2021	FY 2020-21	FY 2022	FY 2023	FY 2022-23
One Time Capital Projects		8,779	8,779			-
Equity Article		30,000	30,000			-
Total General Fund Spending		38,779	38,779			-
	FY 2020	FY 2021	FY 2020-21	FY 2022	FY 2023	FY 2022-23
K-12 Max Effort Loan Change in Policy article - General	Fund Im	act				
Debt Service impact		-	-	(1)	8	7
Operating Budget impact		(18)	(18)	(20)	(20)	(40)
Net Total General Fund Impact (Base + Changes)	670,115	784,320	1,450,284	792,296	806,198	1,586,192
General Fund Base (assumes \$755M GO Bonding)	670,115	731,840	1,401,955	758,616	750,460	1,509,076
Increased Debt Service / General Fund spending / MAX	-	52,480	52,480	33,680	55,738	89,418
Trunk Highway Bond Debt Service - \$299.2 Million		3,471	3,471	14,492	24,105	38,597
Source: MMB February 2020 General Fund Forecast						
Base GO borrowing at \$240 M in odd years and \$755 M GO	bonding ir	n even years	3.			
The annual impact change to the MESL fund (in thousands) is: FY21: (1), FY22: 8, FY23: 23.						

For further information on Capital Budget issues contact Andrew Lee, House Fiscal Analysis Department at 651-296-4181 or <u>Andrew.lee@house.mn</u>.

Education

Department of Education		
Library Construction Grants	GO	2,951
Grants to Political Subdivisions		
Dassel-Cokato Public School District - Activity Center	GO	1,000
	Total GO	3,951
Minnesota State Academies		
Asset Preservation.	GO	3,150
Minnesota State Academies Safety and Security Building Corridor	GO	5,830
	Total GO	8,980
Perpich Center for Arts Education		
Asset Preservation	GO	750
	Total GO	750

Department of Education

- \$2 million in GO bonding for Library Construction grants. The grants help public libraries make facilities improvements that address health and safety, ADA compliance and replacement of aging infrastructure.
- \$1 million in GO bonding as a grant to the Dassel Cokato Public School Disctrict for an activity center.

Minnesota State Academies

- \$3.15 million in GO bonding for asset preservation for both the Academy for the Blind and the Academy for the Deaf. Projects on the Academies' list for asset preservation generally fall into the code compliance and deferred maintenance categories.
- \$5.83 million in GO bonding for a new Safety and Security Building corridor on the deaf campus.

Perpich Center for Arts Education

• \$750,000 in GO bonding for capital improvements and betterments at the Perpich School.

Transportation

• Not included in the Education totals, but worth mentioning, is \$3 million in GO bonds for the Safe Routes to School program. This is a federal program and the additional state funding can be used to increase or replace federal aid for infrastructure projects.

For further information on education finance issues contact Emily Adriaens, House Fiscal Analysis Department at 651-296-4178, emily.adriaens@house.mn.

Environment and Natural Resources

Department of Natural Resources		
Natural Resources Asset Preservation (roll up row)	GO	20,000
Natural Resources Asset Preservation Undesignated	•	15,000
Soudan Underground Mine State Park		5,000
Flood Hazard Mitigation Grant Assistance Program (roll up row)	GO	17,000
Flood Hazard Program - Undesignated		15,000
Browns Valley - Toelle Coulee		2,000
Canisteo and Hill Annex Mine Complexes	GO	2,000
State Dam Safety Repair, Reconstruction or Removal (roll up row)	GO	20,000
Dam Safety Undesignated		2,000
Lake Bronson Dam		18,000
Improving Accessibility to State Parks and Recreation Areas	GO	3,000
Lake Vermilion State Park Development	GO	5,800
Community Tree Planting Grants	GO	1,000
Forests for the Future	GO	1,000
DNR State Trails		
Blazing Star State Trail	GO	1,740
Camp Ripley / Veterans State Trail	GO	1,000
Heartland State Trail	GO	2,000
Itasca State Park to Heartland Trail Connection	GO	2,000
DNR - Grants to Political Subdivisions		
Dakota County - Lake Byllesby Dam Improvements	GO	6,000
Ely, City of - Ely Regional Trailhead Construction	GO	1,500
Hutchinson, City of - Campbell and Otter Lakes Restoration	GO	3,100
City of Lake City - Hok-Si-La Park Water and Sewer Extension	GO	587
City of Lake City - Ohuta Beach Breakwater	GO	1,058
City of Lakeville - Orchard Lake Improvement	GO	260
Mankato, City of - Riverbank Restoration	GO	7,200
Otter Tail County - Perham to Pelican Rapids Regional Trail	GO	375
Pine County - Oberstar Trail	GO	650
City of Rochester - Cascade Lake Park	GO	2,500
Scott County - McMahon Lake Flood Mitigation	GO	600
City of Silver Bay - Trailhead Center	GO	1,100
St. Louis County - Voyageur Country ATV Trail	GO	950
City of Winona - Riverfront Trail	GO	2,000
	Total GO	104,420

Natural Resources Department -

- Natural Resources Asset Preservation \$20 million in GO bonds for the renovation of state-owned facilities and recreational assets operated by the commission of natural resources. This may include improvements to the interior or exterior of buildings, projects to remove safety hazards, renovation of existing improvements to land, including but not limited to trails and bridges. Of the \$20 million total, \$5 million is for the Soudan Underground Mine State Park.
- Flood Hazard Mitigation \$17 million in GO bonds for state cost sharing grants to local units of government to implement measures to reduce or eliminate future flood damages. Of the \$17 million, \$2 million is for Browns Valley.
- Canisteo and Hill Annex Mine Complexes \$2 million in GO bonds for the mitigation of flood risks from an abandon iron mine pit.
- Dam Safety \$20 million in GO bonds for state owned dam repair and replacement, of the \$20 million, \$18 million is specific to the Lake Bronson dam replacement. The remaining \$2 million may also be used for the Lake Bronson dam if the \$18 million is not sufficient.
- State Park and Recreation Area Accessibility \$3 in GO bonds for design and construction of improvements within William O'Brian State Park.
- Lake Vermillion State Park \$5.8 million in GO bonds for continued development of the park including design and construction.
- **Shade Tree Program \$1 million** in GO bonding for the grant program used by political subdivisions to replace trees lost by storms, invasive insects or diseases.
- Forests for the Future \$1 million in GO bonds for a DNR program that provides for reforestation of working forest lands.
- Blazing Star State Trail \$1.74 million in GO bonds for a segment connecting Albert Lea and Hayward as well as Myre-Big Island State Park.
- Camp Ripley / Veterans State Trail \$1 million in GO bonds for trail development.
- **Heartland State Trail \$2 million** in GO bonds for a segment from Detroit Lakes to Frazee.
- **Heartland State Trail \$2 million** in GO bonds for a connection between the Heartland State Trail and Itasca State Park.

Natural Resources Department-Grants to Political Subdivisions

- Lake Byllesby Dam \$6 million in GO bonds to Dakota County for improvements to the Lake Byllesby dam power generation facility.
- Regional Trailhead \$1.5 million in GO bonds for the City of Ely for a trailhead.
- Campbell and Otter Lake Restoration \$3.1 million in GO bonds for the two lakes on the South Fork Crow River and to remove sediment. The grant it to the City of Hutchinson.
- Lake City Hok-Si-La Park \$587,000 in GO bonds for design and construction of an extension of the city water service to the park.
- Lake City Ohuta Beach \$1.058 million in GO bonds for a breakwater.
- Lakeville Orchard Lake \$260,000 million in GO bonds to the City of Lakeville for improvements to Orchard Lake necessary to prevent erosion and improve water quality.

- Mankato Riverbank Restoration \$7.2 million in GO bonds to the City of Mankato for projects along the Minnesota River to stabilize the riverbank in Land of Memories Park and install in stream cannels.
- Otter Tail County Trail \$375,000 in GO bonds for a regional trail in Maplewood State park.
- **Oberstar Trail \$650,000** in GO bonds for a 1.9 mile segment of the Oberstar trail in Pine County.
- Rochester Cascade Park \$2.5 million in GO bonds to the City of Rochester for park amenities and landscaping.
- Scott County McMahon Lake \$600,000 in GO bonds for Scott County for flood mitigation around McMahon Lake.
- Silver Bay Trailhead \$1.1 million in GO bonds to the City of Silver Bay for a trailhead center building.
- St. Louis County Voyager ATV Trail \$1 million in GO bonds for phase 1 of the Voyager county ATV trail.
- Winona Mississippi River Trail \$2 million in GO bonds to the City of Winona for a paved trail from Levee Park to Lions Park.

Pollution Control Agency		
Grants to Political Subdivisions		
Clay County - Resource Recovery Campus	GO	7,500
Dakota and Scott County Household Hazardous Waste	GO	2,000
Pope Douglas Solid Waste Management Campus Expansion	GO	5,000
Ramsey/Washington Recycling Capital Assistance	GO	7,000
Brookston Closed Landfill	GO	1,330
City of Coon Rapids Recycling Center Expansion	GO	316
Todd County Campus Expansion	GO	4,000
	Total GO	27,146

Pollution Control Agency - Grants to Political Subdivisions

- Clay County Resource Recovery Campus \$7.5 million in GO bonds to Clay County for a new solid waste transfer station and problem materials facility.
- Dakota and Scott Counties \$2 million in GO bonds to the two counties for a new recycling facility. The grant may be used for land acquisition, design and construction of phase 1.
- **Pope Douglas Solid Waste \$5 million** in GO bonds to the two counties for a new organics waste facility and environmental learning center.
- Ramsey / Washington \$7 million in GO bonds to the two counties for upgrades to the Ramsey Washington recycling and Energy facility in Newport.

- Brookston Closed Landfill \$1.33 million in GO bonds for the city of Brookston for cleanup.
- Coon Rapids \$316,000 in GO bonds for expansion of the Coon Rapids recycling center.
- **Todd County \$4 million** in GO bonds for Todd County to build a new transfer station and household hazardous waste facility.
- **Appropriation Bonds \$2 million** for electric vehicle charging infrastructure on publicly owned facilities.
- Appropriation Bonds \$30.4 million for cleanup and remediation of polluted sites.

Board of Water and Soil Resources		
Local Roads Wetlands Replacement Program	GO	15,000
Local Roads Wetlands Replacement Program	GF	8,000
Reinvest in Minnesota Reserve Program	GO	1,000
	Total GO	16,000
	Total GF	8,000
	Agency Total	24,000

Board of Water and Soil Resources -

- Local Government Roads Wetland Replacement Program \$15 million in GO bonds, and \$8 million in General Fund spending to acquire land for wetland restoration or preservation to replace wetlands drained or filled as a result of road projects. The General Fund appropriation is one time.
- Reinvest in Minnesota \$1 million in GO bonds for the Reinvest in Minnesota Reserve program which is to acquire conservation easements in southern Minnesota for prairie, wetlands, and grasslands.

For further information on Environment, Natural Resources and Agriculture finance issues contact Brad Hagemeier, House Fiscal Analysis Department at 651-296-7165, brad.hagemeier@house.mn.

Human Services

The 2020 Legislature authorized \$27.4 million in general obligation bonds for six projects and asset preservation in the Human Services Finance area.

Department of Human Services		
Asset Preservation	GO	8,000
MSOP St. Peter Phase 2	GO	1,794
CABHS Large Motor Activity and Ancillary Space	GO	1,750
Regional Mental Health Crisis Center Grants	GO	10,000
Grants to Political Subdivisions & Other		
City of St. Louis Park - Perspectives Family Center	GO	4,500
St. Louis County - Regional Behavioral Health	GO	1,365
	Total GO	27,409

Department of Human Services

- Asset Preservation: \$8 million in GO bonds to be spend as determined by the Commissioner of Human Services on asset preservation capital projects.
- St Peter Campus Phase 2: \$1.794 million in GO bonds to design the next phase of the St. Peter MSOP residential campus.
- Child and Adolescent Behavioral Health Facilities: \$1.75 million in GO bonds to design construct and equip a motor activity (in and outdoor recreation area) as an addition to the Child and Adolescent behavioral Health building in Willmar.
- Regional behavioral Health Crisis Facilities Grant Program: \$10 million in GO bonds for a grant program (Chapter 245G) that allows the Commissioner of Human Services to issue grants of up to \$5 million and 100 percent of the project costs to specified public entities for construction of behavioral health crisis program facilities. Chapter 245G defines a behavioral health crisis facility as a facility to provide mental health or substance use disorder services.

Grants to political Subdivisions

- St. Louis Park Perspectives Family Center: \$4.5 million in GO bonds to design, construct, furnish, and equip a facility for supportive housing and services to families experiencing homelessness.
- St. Louis County Regional behavioral Health Crisis Facility: \$1.365 million in GO bonds for a grant to St. Louis County via the Chapter 245G program.

For additional information on human services finance issues, contact Doug Berg at 651-296-5346 or Doug.Berg@house.mn.

Higher Education

The 2020 Legislature authorized \$166.3 million in general obligation/user finance bonds for sixteen projects and asset preservation in the Higher Education Finance area.

University of Minnesota		
Higher Education Asset Preservation and Replacement (HEAPR)	GO	38,495
Child Development Building Replacement	GO	29,200
A.B. Anderson Hall Capital Renewal	GO	4,400
Chemistry Undergraduate Teaching Laboratory	GO	3,286
Art. 5 Sec.(s) 15-16 would allow approx. \$28.9 M new approp. borrowing (depending on con-	ditions) becaus	e of refinancing.
	Total GO	75,381
Minnesota State		
Higher Education Asset Preservation and Replacement (HEAPR)	GO	46,347
Anoka-Ramsey Community College - Nursing and Business	GO/UF	16,282
Minneapolis College - Management Education Center	GO/UF	990
Normandale Community College - Classroom and Student Services	GO/UF	26,634
Pine Technical and Community College - Technical-Trades Labs	GO/UF	635
	Total GO	76,041
	Total UF	14,847
Age	ncy Total	90,888

University of Minnesota

- **Higher Education Asset Preservation and Replacement (HEAPR):** \$38.5 million in GO bonds for asset preservation, maintenance and repair of projects throughout the University of Minnesota system.
- Twin Cities Campus Institute of Child Development: \$29.2 million in GO bonds for design and construction of the child development facility. The appropriation includes demotion and replacement of a 1968 building.
- **Duluth Campus A.B. Anderson Hall:** \$4.4 million in GO bonds to design and renovate learning spaces and mechanical systems.
- Twin Cities Campus Fraser Hall Chemistry Undergraduate Facility: \$3.286 million in GO bonds for the design, renovation of the building as well as demolition of obsolete elements.

• Appropriation Bonds Refinancing: Article 6 of Chapter 3 allows the University of Minnesota to refinance 2010 bio-sciences appropriation bonds and use the savings for a clinical research facility on the East Bank of the Twin Cities Campus.

Minnesota State

- **Higher Education Asset Preservation and Replacement (HEAPR):** \$46.4 million in GO bonds for asset preservation, maintenance and repair of projects throughout the Minnesota State system.
- **Anoka Ramsey Community College:** \$16.282 million in GO/UF bonds for a business and nursing building at the Community College.
- **Minneapolis College:** \$990,000 in GO/UF bonds for design of phases 1 and 2 of the management education center, with shared use with Metropolitan State University.
- **Normandale Community College:** \$26.634 million in GO/UF bonds to design and construct phases 1 and 2 of the student services building.
- **Pine Technical College:** \$635,000 in GO/UF bonds to design the renovation of the main building allied health space and an addition of skilled trades.

For additional information on Higher Education finance issues, contact Ken Savary at 651-296-7171 or Ken.Savary@house.mn.

Public Safety and Judiciary

Department of Public Safety		
New State Emergency Operations Center	GO	29,545
Southern Minnesota BCA Regional Office and Laboratory	GO	100
Grants to Political Subdivisions		
City of Chisholm - Public Safety Facility	GO	1,910
City of Crystal - Police Department Expansion	GO	4,000
City of Edina - Public Safety Training Facility	GO	1,000
City of Maple Grove - North Metro Range	GO	3,500
City of Minneapolis - Emergency Training Center	GO	800
City of Virginia, - Regional Fire	GO	9,500
	Total GO	50,355

Department of Public Safety

Projects funded through the Department of Public Safety totaled \$50.4 million and include:

- State Emergency Operations Center: \$29.5 million for site acquisition, design and construction as well as hazardous materials abatement for a shared Homeland Security and Emergency Management Office.
- Southern BCA Regional Office and Laboratory: \$100,000 for predesign for new office and lab in the Mankato area.

Grants to Political Subdivisions

- Chisholm Public Safety Building: \$1.9 million for a new police and fire building.
- Crystal Police Expansion: \$4 million for a grant to the city of Crystal for an expansion of the police department building.
- Edina / South Metro Training Facility: \$1 million for the South Metro police training facility.
- Maple Grove North Metro Range: \$3.5 million for the city of Maple Grove to expand its law enforcement and de-escalation training facility.
- Minneapolis Emergency Operations Center and Fire Training Facility: \$800,000 for the City of Minneapolis design and construction of the expansion of fire training facility.
- Virginia Regional Public Safety Center and Training Facility: \$9.5 million for the city of Virginia for acquisition, demolition, design and construction of a new city fire department building.

Department of Corrections		
Asset Preservation	GO	25,000
Willow River - Communications Equipment	GO	1,877
Faribault - Dakota Building Renovation	GO	954
St. Cloud Fire Suppression	GO	800
Stillwater Fire Suppression	GO	2,600
Togo Sewer System	GO	2,600
Grants to Political Subdivisions		
Arrowhead Regional Corrections JPB - NERC	GO	3,250
Carlton County - Regional Corrections Facility	GO	2,000
Martin County - Justice Center	GO	2,167
Prairie Lake Youth JPB - School and Recreation Center	GO	2,500
Winona County - Winona County Jail	GO	750
	Total GO	44,498

Department of Corrections

Projects for the Department of Corrections total \$44.5 million and include:

- **Asset Preservation:** \$25 million in GO bonding for repair and asset preservation throughout the statewide corrections system.
- MCF Willow River: \$1.877 million in GO bonding a new radio tower at the correction facility.
- MCF Faribault: \$954,000 in GO bonding for the design of new and existing buildings at the minimum security housing unit.
- MCF St. Cloud: \$800,000 in GO bonding to install a new fire suppression system in living units A,B, and C.
- MCF Stillwater: \$2.6 million in GO bonds for to install a new fire suppression system in four living units in the correction facility.
- MCF Togo: \$2.6 million in GO bonds to design and construct a new sewer system at the Togo correction facility.

Grants to Political Subdivisions

- **Arrowhead Regional Corrections JPB:** \$3.25 million in GO bonds to renovate and remodel buildings for vocational education and farm work experience.
- Carlton County: \$2 million in GO bonds for design of a county corrections facility with segregated gender housing units.
- Marten County: \$2.167 million in GO bonds for design of a new county justice center.
- **Prairie Lake Youth JPB:** \$2.5 million for design and construction of an indoor recreation center.
- Winona County: \$750,000 in GO bonds for acquisition of land for a new jail.

For further information on Public Safety or Judiciary finance issues contact John Walz, House Fiscal Analysis Department at 651-296-8236, John. Walz@house.mn.

State Government, Veterans Affairs and State Agencies

Department of Health / Department of Agriculture		
See Equity Article as well		
MDA MDH Laboratory Building Equipment	GF	779
MDA MDH Laboratory Building Infrastructure	GO	20,000
	Total GO	20,000
	Total GF	779
Ac	ency Total	20,779
/ 18	citoy rotal	20,113
Administration	leney Fotor	20,110
	choy rotal	20,110
	GO	4,500
Administration		·
Administration CAPRA (Capital Asset Preservation and Replacement Account)	GO	4,500
Administration CAPRA (Capital Asset Preservation and Replacement Account) Ford Building	GO GO	4,500 170

Administration

- **Agriculture** / **Health Laboratory** \$20.779 million in both GO bonding and General Fund spending. While technically a grant to the Department of Administration, this project is for a State Capitol complex building used by the Department of Agriculture and Health for testing pathogens and contaminants. \$779,000 is from the General Fund for replacement of laboratory equipment.
- Capital Asset Preservation and Replacement Account \$4.5 million in GO bonds for repairs to state assets around the capital complex.
- Ford Building \$170,000 in GO bonds for design of hazardous materials abatement associated with the Ford Building on the capital complex.
- Capitol Complex Tunnel ADA \$100,000 for design of ADA improvements to the tunnel between the State Capitol and the State Office Building.

Amateur Sports Commission		
NSC Asset Preservation	GO	837
National Sports Center	GO	3,000
Mighty Ducks Grant Program	GO	2,000
Skate Park Grants Program	GO	250
	Total GO	6,087

Minnesota Amateur Sports Commission

- National Sports Center Asset Preservation \$837,000 in GO bonds for asset preservation for the NSC in Blane.
- National Sports Center Field Management Facility \$3 million in GO bonds for demolition of a current maintenance facility and construction of a new building.
- **Mighty Ducks** \$2 million in GO bonds for grants administered by the Amateur Sports Commission for local units of government for replacement of R-22 refrigeration systems in ice arenas.
- Skate Parks \$250,000 in GO bonds for grants administered by the Amateur Sports Commission to local units of government for the construction or repair of public Skate Parks.

Military Affairs		
Rosemount Readiness Center Design	GO	1,000
Fergus Falls Readiness Center	GO	2,100
Moorhead Readiness Center	GO	5,345
Marshall Readiness Center	GO	3,100
Military Museum	GO	13,000
	Total GO	24,545

Military Affairs

The Legislature approved \$11.545 million in GO bonding for asset preservation projects at four existing facilities. The projects may include mechanical, electrical, building envelope, energy efficiency and life safety improvements.

- Rosemount Readiness Center \$1 million
- Fergus Falls Readiness Center \$2.1 million
- Moordead Readiness Center \$5.345 million
- Marshall Readiness Center \$3.1 million

In addition of the readiness centers the legislature authorized \$13 million in GO bonds for a Military Museum near Camp Ripley. The appropriation for the Military Museum is for acquisition, design, and construction.

Veterans Affairs		
Asset Preservation	GO	6,300
Fergus Falls Greenhouse	GO	100
Grants to Political Subdivisions		
Martin County - Veterans Memorial	GO	350
*Reallocation of approx. \$3.4 M from prior GO appropriation to AP In policy art.		
	Total GO	6,750

Veterans Affairs

The Legislature approved \$6.75 million in GO bonding for four projects.

- Asset Preservation: \$6.3 million for asset preservation improvements
- Fergus Falls Greenhouse: \$100,000
- A grant to Martin County for a Veterans Memorial: \$350,000

In addition to these appropriations, language in Chapter 3 also allows the Department of Veterans Affairs to reallocate about \$3.4 million in GO bonds that were unused for the Minneapolis campus truss bridge repair to be used for asset preservation.

Historical Society

Historical Society		
Historic Sites Asset Preservation	GO	2,350
County and Local Historic Preservation Grants	GO	750
	Total GO	3,100

The Legislature approved \$3.1 million for two projects:

- Historic Sites Asset Preservation: \$2.35 million in GO bonding is for preservation and restoration of historic structures, landscapes and buildings. The Historical Society will determine project priorities based on need.
- County and Local Historic Preservation Grants: \$750,000 in GO bonding as grants administered by the Historical Society for local units of governments to complete publicly owned historic preservation projects.

Miscellaneous:

- Bond Sale expenses \$1.393 million in GO bonding for costs associated with selling GO debt. The appropriation is to Minnesota Management and Budget.
- Appropriation Bonds \$15 million in appropriation bonds for Public Television to replace broadcasting equipment.

For additional information on state government finance issues, contact Helen Roberts at 651-296-4117 or Helen.Roberts@house.mn.

Jobs and Economic Development Finance

Department of Employment and Economic Development		2.22
Business Development Public Infrastructure Grant Program	GO	8,200
Innovative Business Development Public Infrastructure Grant	GO	1,900
Transportation Economic Development Infrastructure Program	GO	2,900
Minneapolis College - Manufacturing and Trades Ed. Facility	GO	450
South Minneapolis Career Force Asset Preservation Phase III	GO	642
Grants to Political Subdivisions		000000000000000000000000000000000000000
Alexandria, City of - Runestone Community Center Expansion	GO	5,600
City of Annandale - Infrastructure Replacement	GO	4,090
City of Becker - Infrastructure for Business Park	GO	20,500
Becker County - County Museum	GO	1,850
City of Champlin - Mississippi Point Park	GO	3,450
City of Chatfield - Center for the Arts	GO	8,700
City of Cohasset- Mississippi Riverfront Development	GO	1,200
City of Crookston - Colburn Property Development	GO	895
City of Deephaven - Northhome Ave Bridge	GO	750
City of Duluth - Seawall and Surface Improvements	GO	13,500
City of Duluth - Lake Superior Zoo	GO	204
City of Ellsworth - City Hall Multi	GO	1,000
City of Eveleth - Public Buildings Improvements	GO	1,000
City of Fergus Falls - Riverfront Corridor	GO	1,750
City of Grand Rapids - IRA Civic Center	GO	5,000
City of Hastings - City Hall	GO	2,000
Hennepin County - Avivo Phase 1	GO	1,700
City of Hibbing - Mine View	GO	1,300
City of Litchfield - Community Recreation Improvements	GO	5,000
City of Minneapolis - Central City Storm Tunnel	GO	8,500
City of Minneapolis - Outdoor Performance Venue	GO	12,500
City of New Ulm - German Park Amphitheater	GO	300
City of North Mankato - Caswell Park Improvements	GO	2,000
City of Orono - Big Island Park	GO	300
Pipestone County - Dental Facility	GO	250
City of Plymouth - Creek Center	GO	5,000
City of Proctor - Salt Shed	GO	500
City of Roseville - John Rose Oval	GO	3,900
Steele County - Electrical Project	GO	750
City of St. Cloud - Municipal Athletic Complex	GO	10,000
City of St. Joseph - Jacob Wetterling Rec Center	GO	4,000
St. Louis County - Heritage and Arts Center	GO	1,500
St. Paul Port Authority - Minnesota Museum of American Art	GO	2,000
City of St. Paul - Humanities Center	GO	750
City of St. Paul - Playwrights' Center	GO	850
City of St. Paul - Victoria Theater	GO	1,000
City of St. Paul - Hmong Plaza	GO	500
City of Wadena - Access Road	GO	1,300
City of Wayzata - Wayzata Lake Effect Boardwalk Project	GO	4,000
Western Lake Superior Sanitary District	GO	6,750
City of Willernie - Roof and Street Improvements	GO	160
Wright County - Dental Facility	GO	1,400
J	Total GO	161,791

Department of Employment and Economic Development

- Greater MN Business Development Public Infrastructure (BDPI) \$8.2 million in GO bonding for grants to Greater Minnesota cities to assist with funding public infrastructure projects that to support economic development. Eligible public infrastructure projects would include sewers, streets and utility extensions. The grants will be awarded on a competitive basis, and can provide funding up to 50 percent for eligible costs, with a local match required.
- **Transportation Economic Development \$2.9 million** in GO bonding for grants under Minnesota Statutes, section 116J.436.
- Innovative Business development Public Infrastructure Grants (IBDPI) \$1.9 million in GO bonding for grants to local governments statewide for public infrastructure costs related to innovative, high tech, bio, and medical technology business development investments under Minnesota Statutes, section 116J.435. The funds are used for publicly owned infrastructure. A 50 percent local match is required.
- Minneapolis Community and Technical College \$450,000 in GO bonding for a grant for MCTC to construct space for vocational manufacturing training by a nonprofit provider.
- Workforce Center Asset Preservation \$642,000 in GO bonding for improvements at the DEED workforce Center in South Minneapolis.

Grants to Political Subdivisions

- Alexandria Runestone Community Center Expansion \$5.6 million in GO bonds to design and construct an expansion to the Alexandria community center.
- Annandale Infrastructure Developments \$4.09 million in GO bonds to design and construct of underground water utilities as part of a Trunk Highway reconstruction.
- Becker Business Park Public Utilities \$20.5 million in GO bonds to design and construct of underground water utilities, road and lighting for a business park in Becker.
- **Becker County Museum \$1.85 million** in GO bonds to design and construct a new county history museum.
- Champlin Mississippi Point Park \$3.45 million in GO bonds to design and construct improvements to Mississippi Point Park including ADA accommodations and boat dock.
- Chatfield Center For the Arts \$8.7 million in GO bonds to design and construct renovations to an arts and performance center.
- Cohasset Mississippi Riverfront Development \$1.2 million in GO bonds to design and construct road and public utilities as part of a redevelopment project.
- Crookston Colborn Property \$895,000 in GO bonds to design and construct road and public utilities as part of a redevelopment project.
- **Deephaven Northhome Avenue Bridge** \$750,000 in GO bonds to design and construct a replacement bridge over a bike trail.

- **Duluth Seawall and Surface Improvements** \$13.5 million in GO bonds to design and construct a seawall replacement, and park improvements along Lake Superior.
- **Duluth Zoo** \$204,000 in GO bonds to design and construct a renovation of the main building of the Lake Superior Zoo.
- Ellsworth City Hall and Public Works Building \$1 million in GO bonds to design and construct a replacement city building for the building destroyed in 2019.
- Eveleth City Hall \$1 million in GO bonds to design and construct improvements to the city hall and police building.
- Fergus Falls Riverfront Corridor \$1.75 million in GO bonds to construct public spaces along the downtown river corridor.
- Grand Rapids IRA Civic Center \$5 million in GO bonds to design and construct improvements to the IRA center and replace the roof.
- **Hastings City Hall \$1 million** in GO bonds to design and construct improvements to the city hall / historic dome structure.
- Minneapolis Avivo Center \$1.7 million in GO bonds to design and construct improvements to the Avivo Regional career and employment center project in Minneapolis. The grant is to Hennepin County.
- **Hibbing Mine View** \$1.3 million in GO bonds to construct the Windows to the World viewpoint at the Susquehanna mine dump.
- Lichfield Wellness Center \$5 million in GO bonds to design and construct a gym / recreation center.
- Minneapolis Central City Storm Tunnel \$8.5 million in GO bonds to design and construct a replacement storm tunnel system under Downtown Minneapolis.
- Minneapolis Outdoor Performance Venue \$12.5 million in GO bonds to design and construct a performance venue along the Mississippi River in North Minneapolis.
- New Ulm German Park \$300,000 in GO bonds to design and construct an outdoor amphitheater in German Park.
- North Mankato Caswell Park \$2 million in GO bonds to design and construct improvements to sports facilities in Caswell regional sporting complexes.
- Orono Big Island Park \$300,000 in GO bonds to design and construct improvements to Big Island Park.
- Pipestone County Dental Facility \$250,000 in GO bonds to design and construct a dental facility.
- **Plymouth Creek Center \$5 million** in GO bonds to design and construct an expansion to the Plymouth Creek Center.
- Proctor Salt Shed \$500,000 in GO bonds to design and construct a replacement salt shed.
- Roseville John Rose OVAL \$3.9 million in GO bonds to design and construct a renovation of the John Rose OVAL ice rink.
- Steel County Fairgrounds Electrical Improvements \$750,000 in GO bonds to construct underground electrical utilities for the fairgrounds.
- St. Cloud Municipal Athletic Facility \$10 million in GO bonds to design and construct improvements to the municipal athletic facility inducing demolition of obsolete spaces.
- St. Joseph Jacob Wetterling Recreation Center \$4 million in GO bonds to design and construct a recreation center in a former school.

- St. Louis County Heritage and Arts Center \$1.5 million in GO bonds for asset preservation for the arts center and railroad depot.
- St. Paul Humanities Center \$750,000 in GO bonds to design and construct asset preservation to the Humanities Center Main Facility including envelope repair.
- St. Paul Minnesota Museum of American Art \$2 million in GO bonds to design and construct improvements to the Museum space, this appropriation is in lieu of the match to the prior appropriation in 2017 and it to the St. Paul Port Authority.
- St. Paul Playwrights' Center \$850,000 in GO bonds to design and construct a playwright's building in St. Paul.
- Victoria Theater \$850,000 in GO bonds to design and construct a renovation to the Victoria Theater on University Avenue in St. Paul. There is an additional General Fund appropriation to the Victoria Theater in the Equity Article of Chapter 3.
- St. Paul Hmoug Cultural Plaza \$500,000 in GO bonds to design and construct a second phase to the Changsha China Friendship Garden in Phalen regional Park.
- Wadena Access Road \$1.3 million in GO bonds to design and construct a access road.
- Wayzata Lake Effect Boardwalk \$4 million in GO bonds to design and construct a boardwalk on Lake Minnetonka.
- Western Lake Superior Sanitary District \$6.75 million in GO bonds to design and construct a combined heat and power system in the Western Lake Superior Sanitary District wastewater facility.
- Willernie Public Infrastructure \$160,000 in GO bonds to replace the roof of city hall.
- Wright County Dental Facility \$1.4 million in GO bonds to design and construct a dental facility.

Equity Article

Article 3 of Chapter 3 contains \$30 million in onetime General Fund appropriations, mostly to nonprofits for equity related capital projects. While the appropriations are passed through a number of agencies most of the projects would normally be under DEED.

Equity Article		
Department of Agriculture		
Hmong American Farmers Association	GF	2,000
Regenerative Agriculture Alliance in Albert Lea	GF	250
Total Department of Agriculture	Total GF	2,250
Metropolitan Council		
Minneapolis Park and Recreation Board - North Commons	GF	5,125
Total Metropolitan Council	Total GF	5,125
Department of Human Services		
Red Lake Band of Chippewa Indians - Family & Child Building	GF	5,575
Thou Zano Zana or omppona malane ir anniy a oma Zanamg	0.	0,010
Total Department of Human Services	Total GF	5,575
Department of Employment and Economic Development		
American Indian Center in Minneapolis	GF	2,600
Indigenous Peoples Task Force in Minneapolis	GF	2,000
International Institute of Minnesota in St. Paul	GF	3,000
Juxtaposition Arts in Minneapolis	GF	1,000
Minneapolis 38th Street Cultural Wellness Center	GF	250
Minneapolis Baldwin Square	GF	1,000
Native American Community Clinic in Minneapolis	GF	3,800
Northwest American Indian Center in Bemidji	GF	2,000
Victoria Theater in St. Paul (See GO article as well)	GF	1,400
Total Department of Employment and Economic Development	Total GF	17,050
		,000
Total Equity Article	GF	30,000

- Regenerative Agriculture Alliance \$250,000 in General Fund spending, via the Department of Agriculture, for the Regenerative Agriculture Alliance nonprofit in Albert Lea.
- **Hmoug American Farmers Association \$2 million** in General Fund spending, via the Department of Agriculture, for the Hmoug American Farmers nonprofit.
- North Commons Regional Park \$5.125 million in General Fund spending, via the Metropolitan Council, for improvements to the North Commons Regional Park including a field house. The grant is to the Minneapolis Park and Recreation Board.
- Red Lake Band of Chippewa Indians Family and Child Services Building \$5.575 million in General Fund spending, via the Department of Human Services, to design and construct the services building.
- American Indian Center in Minneapolis \$2.6 million in General Fund spending, via the Department of Employment and Economic Development, to complement the prior appropriation to the American Indian Center.
- Indigenous Peoples Task Force in Minneapolis \$2 million in General Fund spending, via the Department of Employment and Economic Development, as a grant to the nonprofit to design and construct the Mikwanedun Audisookon Center in Minneapolis.
- International Institute of Minnesota \$3 million in General Fund spending, via the Department of Employment and Economic Development, as a grant to the nonprofit to design and construct improvements to the International Institute building and remediate contaminated soil.
- **Juxtaposition Arts Minneapolis \$1 million** in General Fund spending, via the Department of Employment and Economic Development, as a grant to the nonprofit to acquire adjacent land for youth arts programming.
- Cultural Wellness Center Minneapolis \$250,000 in General Fund spending, via the Department of Employment and Economic Development, as a grant to the nonprofit for the design of the renovation of Dreamland in South Minneapolis.
- Baldwin Square Minneapolis \$1 million in General Fund spending, via the Department of Employment and Economic Development, as a grant to the City of Minneapolis for the renovation of a blighted building on Fremont Avenue in North Minneapolis.
- Native American Community Clinic in Minneapolis \$3.8 million in General Fund spending, via the Department of Employment and Economic Development, as a grant to the nonprofit for the purchase of land and building the clinic is currently located in.
- Northwest American Indian Center in Bemidji \$2 million in General Fund spending, via the Department of Employment and Economic Development, as a grant to the nonprofit for the purchase of land.
- Victoria Theater \$850,000 in General Fund spending to design and construct a renovation to the Victoria Theater on University Avenue in St. Paul. This is in addition to the GO bond appropriation.

Public Facilities Authority		
State Match for Federal Grants to State Revolving Loan Programs	GO	25,000
Water Infrastructure Funding Program (roll up row)	GO	55,494
Clean Water Infrastructure	•	33,296
Drinking Water Infrastructure		22,198
Point Source Implementation Grants	GO	44,553
Grants to Political Subdivisions		
City of Albertville - Wastewater Project	GO	2,500
City of Arden Hills - Water main	GO	500
City of Aurora - East Mesabi Joint Water System	GO	5,000
City of Austin - Wastewater Treatment Facility Improvements	GO	7,450
City of Bemidji - Water Treatment Plant	GO	10,194
City of Buhl - Water Infrastructure	GO	1,500
City of Caledonia - Wastewater Treatment	GO	7,000
City of Deer River - Sewer and Water System Improvements	GO	4,000
East Itasca JPB - Regional Wastewater Treatment Facility	GO	750
City of Floodwood - Stabilization Ponds	GO	2,000
City of Foley - Wastewater Regionalization	GO	8,000
City of Forest Lake - Wastewater Infrastructure System	GO	1,700
Lincoln Pipestone Rural Water System -Dawson-Boyd Water Sour	GO	5,750
City of Mahnomen - Water Infrastructure	GO	650
City of Mahnomen - Wastewater	GO	1,250
City of Melrose - Infrastructure	GO	3,500
City of Mendota - Water Main Extension	GO	650
City of Newport - Sanitary Sewer Mainline Lining	GO	2,000
City of Oronoco - Wastewater Infrastructure	GO	24,027
City of Randolph - Wastewater Treatment	GO	13,000
Red Rock Rural Water System - Water Treatment	GO	5,500
City of Rice Lake - Rice Lake Sewer and Water Extension	GO	1,000
City of Royalton - Clean Water and Storm Sewer	GO	900
City of South Haven - Water System Improvements	GO	1,700
City of South St. Paul - Concord Street Public Utilities	GO	2,000
City of Spring Park - Water Infrastructure	GO	1,500
City of Two Harbors - New Water Treatment Plant	GO	11,500
Twin Lakes Township - Water Infrastructure	GO	7,500
City of Vernon Center - Water Infrastructure	GO	7,984
City of Waldorf - Water Infrastructure Project	GO	858
City of West St. Paul - Wastewater	GO	2,200
	Total GO	269,110

Public Facilities Authority - \$269.11 million

- State Match for Federal Grants \$25 million in GO bonding to match federal grants for the clean water revolving fund under Minnesota Statutes, section 446A.07, and the drinking water revolving fund under Minnesota Statutes, section 446A.081. This appropriation must be used for qualified capital projects.
- Water Infrastructure Funding Program \$55.494 million in GO bonding for grants to eligible municipalities under the water infrastructure funding program under Minnesota Statutes, section 446A.072. This appropriation is for drinking water projects listed on the commissioner of health's project priority list in the fundable range under the drinking water revolving fund program. After all eligible projects on the commissioner of health's project priority list have been funded; the Public Facilities Authority may transfer any remaining, uncommitted money to eligible projects under a program in either the clean water revolving fund or the drinking water fund based on that program's project priority list.
- Point Source Implementation Program \$44.553 million in GO bonding for grants to eligible municipalities under the water infrastructure funding program under Minnesota Statutes, section 446A.073.
- Arden Hills, Water Main \$500,000 in GO bonding for a grant to the city of Arden Hills to install a water main extending along Highway 96, from Highway 10 to Interstate Highway 35W.
- Albertville, Wastewater Infrastructure \$2 million in GO bonding for a grant to the city of Albertville to design and construct wastewater infrastructure improvements.
- Aurora, Hoyt Lakes, Biwabik, and White Township, Drinking Water System \$5 million in GO bonding for a grant to the city of Aurora to acquire land or a permanent interest in land, design, engineer, construct, furnish, and equip a comprehensive municipally owned cooperative joint drinking water system in the cities of Aurora, Hoyt Lakes, and Biwabik, and White Township, including a water intake and treatment plant located in White Township.
- Austin, Wastewater Treatment Facility \$7.45 million in GO bonding for a grant to the city of Austin to predesign, design, and engineer improvements to or the replacement of the city's wastewater treatment facility.
- **Bemidji, Water Treatment** \$10.194 million in GO bonding for a grant to the city of Bemidji to predesign, design, engineer, construct, furnish, and equip a water treatment plant an filtration system in response to the perfluoroalkyl contamination in the cities drinks water wells.
- **Buhl, Water Infrastructure** \$1.5 million in GO bonding for a grant to the city of Buhl to design, engineer, construct waste water, drink water and storm water infrastructure.

- Caledonia, Wastewater Treatment Facility –\$7 million in GO bonding for a grant to the city of Caledonia to construct a new wastewater treatment facility.
- Deer River, Water, Wastewater Infrastructure \$4 million in GO bonding for a grant to the city of Deer River to design and construct additions to its wastewater and drinking water treatment systems.
- East Itasca JBP \$750,000 in GO bonding for a grant to the city of Nashwauk to design, engineer, and construct an joint wastewater treatment system with neighboring communities.
- Floodwood, Stabilization Ponds \$2 million in GO bonding for grants to the city of Floodwood to design and construct an expansion of its stabilization ponds.
- Foley, Wastewater Infrastructure \$ million in GO bonding for a grant to the city of Foley to design, construct, municipal wastewater improvements. The appropriation may also be used for land acquisition.
- Forest Lake, Wastewater Infrastructure \$1.7 million in GO bonding to the city of Forest Lake to predesign, design, engineer, and reconstruct the drinking water distribution system and the sanitary and storm sewer collection systems in the northwest utility improvement area.
- Lincoln-Pipestone Rural Water System \$5.75 million in GO bonding to the Lincoln Pipestone Rural Water JPB for new wells and a water softening plant.
- Mahnomen, Water Infrastructure \$650,000 in GO bonding for a grant to the city of Mahnomen for water infrastructure.
- Mahnomen, Drinking Water Infrastructure \$1.25 million in GO bonding for a grant to the city of Mahnomen for water infrastructure.
- Melrose, Wastewater Treatment Facility \$3.5 million in GO bonding for a grant to the city of Melrose to design and construct improvements to its wastewater treatment facility.
- Mendota, Water Infrastructure \$650,000 in GO bonding for a grant to the city of Mendota for water infrastructure including a water main.
- Newport, Water Infrastructure \$2 million in GO bonding for a grant to the city of Newport for inflow and infiltration improvements on the city's water infrastructure.
- Oronoco, Regional Wastewater Infrastructure \$24.027 million in GO bonding for a grant to the city of Oronoco to design, construct, municipal wastewater treatment system.
- Randolph, Wastewater Infrastructure \$13 million in GO bonding for a grant to the city of Oronoco to design, construct, a municipal wastewater treatment system.

- Red Rock Rural Water System \$5.5 million in GO bonding to the Red Rock Rural Water System in Murray and Cottonwood Counties. The grant is for design and construction of a new water treatment plant, tower, and pipes.
- Rice Lake, Water Infrastructure \$1 million in GO bonding for a grant to the City of Rice Lake for improvements and extension of the city's water utilities.
- Royalton, Water Infrastructure \$900,000 in GO bonding for a grant to the City of Royalton for improvements to storm water and waste water infrastructure.
- **South Haven, Wells \$1.7 million** in GO bonding for a grant to the City of South Haven to design and construct two new drinking water wells.
- South St. Paul, Concord Street Water Infrastructure \$2 million in GO bonding for a grant to the City of South St. Paul for public water utilities under Concord Street.
- Spring Park, Water Infrastructure \$1.5 million in GO bonding for a grant to the City of Spring Park for improvements to the city sewer service in the northwest area of the city.
- Two Harbors, Wastewater Treatment Facility \$11.5 million in GO bonding for a grant to the city of Two Harbors to design and construct improvements to its wastewater treatment facility.
- Twin Lakes Township, Water Infrastructure \$7.5 million in GO bonding for a grant to Twin Lakes Township for improvements to storm water and waste water infrastructure including a connection to Carlton.
- Vernon Center, Water Infrastructure Improvements \$7.984 million in GO bonding to the City of Vernon Center. The grant is for design and construction of improvements to the water treatment plant, tower, and pipes.
- Waldorf, Water Infrastructure \$858,000 in GO bonding for a grant to the City of Waldorf for water infrastructure improvements.
- West St. Paul, Lift Stations \$2.2 million in GO bonding for a grant to the City of West St. Paul for upgrades to lift stations 1 and 2.

Minnesota Housing Finance Agency - \$116 million

• Public Housing Rehabilitation - \$16 million in GO bonding for a transfer to the housing development fund to finance the costs of rehabilitation to preserve public housing under Minnesota Statutes, section 462A.202, subdivision 3a. For purposes of this section, "public housing" means housing for low-income persons and households financed by the federal government and owned and operated by the public housing authorities and agencies formed by cities and counties. Public housing authorities receiving a public housing assessment composite score of 80 or above or an equivalent designation are eligible to receive funding. Priority must be given to proposals that maximize federal or local resources to finance the capital costs. The priority in Minnesota Statutes, section 462A.202, subdivision 3a, for projects to increase the supply of affordable housing and the restrictions of Minnesota Statutes, section 462A.202, subdivision 7, do not apply to this appropriation.

Appropriation Bonds - \$100 million

• **Housing Infrastructure Bonds:** Chapter 3 allows the Minnesota Housing Finance Agency to issue \$100 million in General Fund backed statutory appropriation bonds for non-publicly owned affordable housing repair and construction.

For additional information on Jobs, Economic Development and Energy issues, contact Solveig Beckel at 651-296-4162 or <u>Solveig.Beckel@house.mn</u>.

For additional information on Housing issues, contact Ken Savary at 651-296-7171 or Ken.Savary@house.mn.

Transportation

Department of Transportation

Department of Transportation		
See Trunk Highway bonds article as well		
Local Road and Bridge Programs and Named Grants		
Local Road Improvement Fund Grants (roll up row)	GO/TF	75,000
Local Road Improvement Fund Grants Undesignated		70,000
Township Roads		5,000
Local Road Named Grants		
Anoka County - East River road & TH 610	GO/TF	1,500
Anoka County - US HWY 10 & US HWY 169 Interchange	GO/TF	8,400
Anoka County - TH 65 Interchange at 109th Ave	GO/TF	1,500
Dakota Co. & ISD 196 - Diffley Road	GO/TF	4,000
City of Golden Valley - Douglas Drive & TH 55	GO/TF	6,500
City of Maple Grove Local Road around TH 610	GO/TF	13,000
Mc Leod County - Morningside Drive	GO/TF	1,000
City of Oak Park Heights - 60th Street Realignment	GO/TF	790
Ramsey County - Interstate Highway 35E and County Road J	GO/TF	1,500
City of Richfield - 77th Street Underpass	GO/TF	6,000
City of Sartell - Street Improvements	GO/TF	5,500
Sibley County - Scenic Highway 6 Reconstruction	GO/TF	14,000
Scott County - TH 13 and Dakota and Yosemite Interchange	GO/TF	5,269
Sherburne County - Zimmerman Interchange	GO/TF	2,000
City of Zumbrota - Jefferson Drive (Former US HWY 52)	GO/TF	3,000
Local Bridge Replacement Program	GO/TF	30,000
Local Bridge Named Grants		
City of St. Paul Third Street Kellogg Bridge	GO/TF	52,000

^{*}Note: GO/TF designation refers to local road projects for which bond processed are authorized via the Transportation fund. The projects are still supported as General Fund debt, and for practical purposes the GO/TF designation is a distinction without a difference with GO debt. This summary refers to all GO/TF and GO projects as GO.

- Local Road Improvements: \$148 million in GO bonding, of which \$75 million is administered by MnDOT to grant to local units of government, with \$5 million of which for township project, and about \$74 million of which is for specific projects listed below (all as GO bonding):
 - o \$1.5 million for Anoka County's East River Road at TH 610 interchange.
 - o \$8.4 million for Anoka County's US HWY 10 and US HWY 169 interchange.

- o \$4 million for Anoka County's TH 65 and 109th Ave. interchange.
- o \$6.5 million for Golden Valley to improve safety and install a tunnel under TH 55.
- o \$13 million for Maple Grove or Hennepin County to acquire right of way and make local road connections near TH 610.
- o \$1 million for McLeod County for the extension of CSAH 15 and a railroad crossing.
- o \$790,000 for Oak Park Heights for the realignment of 60th street near TH 36.
- \$1.5 million for Ramsey County for design for a full access interchange at County Road J and I-35E.
- \$6 million for Richfield to complete an underpass of TH 77 near the Minneapolis
 St. Paul International Airport.
- o \$5.5 million for the City of Sartell to design and reconstruct local road systems.
- \$14 million for Sibley County to design construct and acquire right of way for CSAH 6.
- \$5.269 million for Scott County for local road portions of an interchange at TH 13 and Dakota Avenue in Savage.
- o \$2 million to Sherburne County for design and engineering of an interchange on US HWY 169 and CSAH 4.
- \$3 million for Zumbrota for the reconstruction of Jefferson Drive, the former US HWY 52.
- Local Bridge Replacement Program: \$30 million in GO bonding which is administered by MnDOT as grants to local units of government.
 - In addition to the local bridge program is \$52 million in GO bonding for the City of St. Paul to replace the Third Street Kellogg Bridge.

Multimodal Programs and Grants

Multimodal Programs and Grants		
Safe Routes to School Infrastructure Program		3,000
Minnesota Rail Service Improvement Program		4,000
Port Development Assistance Program		14,000
Grassy Point Bridge		3,000
Greater Minnesota Transit Capital Program Grants to Political Subdivisions - Airports / Multimodal		2,000
Grants to Political Subdivisions - Airports / Multimodal		
International Falls / Koochiching County Airport	GO	1,800
City of Rochester - Airport		11,400
Thief River Falls Regional Airport - Cargo Aircraft Hangar		5,500
City of Hastings - TH 316 Ped & Bike		1,500
City of Rogers - Pedestrian and Bike Bridge		2,200
Shakopee, City of - US 169 Pedestrian and Bicycle Overpass	GO	2,000
Minnesota Valley Regional Rail Authority	GO	10,000
City of Northfield - Regional Transit Hub	GO	1,750

- Safe Routes to School: \$3 million in GO bonding for grants to improve the safety and convince of walking and biking faculties around schools.
- Minnesota Rail Service Improvement: \$4 million for grants to private railroads to be assigned by the Commissioner of Transportation under Minnesota Statutes, section 222.50.
- **Port Development Assistance:** \$14 million in GO bonds to improve freight handling on Minnesota's commercial waterway systems in Duluth, St. Paul, Redwing, and Winona.
- **Grassy Point Bridge:** \$3 million in GO bonds for the Department of Transportation to design and construct repairs to the Grassy Point Railroad bridge in Duluth.
- **Greater MN Transit Capital:** \$4 million in GO bonds for grants to local units of government for transit capital facilities as determined by the Commissioner of Transportation and Minnesota Statutes, section 174.24.

Named Grants to Political Subdivisions

- **International Falls Airport**: \$1.8 million in GO bonds for land acquisition design and construction of runways.
- **Rochester International Airport:** \$11.4 million in GO bonds for land acquisition, design and construction of replacement runways and other airport infrastructure.
- **Thief River Falls Airport:** \$5.5 million in GO bonds for design and construction of a new cargo hangar.
- **Hastings Bike and Pedestrian Trail:** \$1.5 million in GO bonds for a bike and pedestrian walkway along TH 316 in Hastings.
- Rogers Bike and Pedestrian Bridge: \$2.2 million in GO bonds for the design and construction of a bike and pedestrian bridge over I-94 in Rogers.
- Shakopee US HWY 169 Bike Overpass: \$2 million in GO bonds for the land acquisition, design, and construction of a bike overpass over US HWY 169 in Shakopee.
- Minnesota Valley Regional Rail Authority: \$10 million in GO bonds to the publicly owned rail road for track repairs between Winthrop and Hanley Falls.
- Northfield Regional Transit Hub: \$1.75 million in GO bonds for the acquisition of land, design and construction of a transit hub in Northfield as well as pedestrian amenities.

Mixed Trunk Highway / Local Road and Trunk Highway Corridor Projects and Grants					
Albert Lea, City of - Flood Mitigation for East Main Street	GO	2,682			
Chisago County - US Highway 8 - Safety, Capacity and Access	GO	8,000			
Henderson, City of - Road Raise Project	GO	1,800			
Olmsted County - Highway 14/County Road 104 Interchange	GO	6,000			
Washington County - Interchange at TH 36 & CSAH 15	GO/TF	3,000			
Rail Crossings on Local Road Systems					
Koochiching County - CSAH 24 Overpass	GO	3,000			
City of Red Wing - Rail Grade Separation	GO/TF	10,000			

- Albert Lea Highway 65 Flooding: \$2.682 million in GO bonding for the city of Albert Lea to acquire land, design and construct improvements around TH 65 to prevent flooding of the roadway.
- Chisago County US HWY 8: \$8 million in GO bonds for Chisago County to design and construct improvements on local roads around US HWY 8 in Chisago city.
- **Henderson TH 93:** \$1.8 million in GO bonds for the City of Henderson for local components of a project necessary to mitigate flooding of TH 93 near Henderson.
- Olmstead County TH 14 and CSAH 104: \$6 million in GO bonds for the local road components of improvements at the intersection of TH 14 and CSAH 104.
- Washington County TH 36 and CSAH 15: \$3 million in GO bonds for the local road property acquisition of landed needed for an interchange on TH 36.
- **Koochiching County CSAH 24 Overpass:** \$3 million in GO bonds for the design and construction of a road overpass of a rail line outside of International Falls.
- **Redwing Rail Grade Separation:** \$10 million in GO bonds for design and construction of a road over pass of a railroad. This is addition to a prior appropriation in 2017.

Trunk Highway Bonding - Article 2

Trunk Highway Bonding Article		
Department of Transportation		
State Highway Construction	THB	84,000
Rail Grade Separations	THB	110,000
Project Development	THB	25,000
Flood Mitigation	THB	23,000
Eden Prairie Truck Station	THB	15,200
Mendota Heights Truck Station	THB	15,800
New Clearwater Truck Station	THB	10,500
New Jordan Truck Station	THB	14,100
New Virginia Headquarters - Design	THB	2,400
Total Department of Transportation	Total THE	300,000
Minnesota Management and Budget		
Estimated Trunk Highway Bond Sale Expenses	THB	300
Total Minnesota Management and Budget	Total THE	300

- State Highway Construction: \$84 million in TH bonds for MnDOT to design and construct or reconstruct state Highways throughout the state as determined by the Commissioner of Transportation.
- Railroad Grade Separations: \$110 million in TH bonds for MnDOT to design and construct railroad separations on Trunk Highways.
- **Project Development:** \$25 million in TH bonds for MnDOT to design and acquire land for Trunk Highway expansion projects.
- **Flood Mitigation:** \$23 million in TH bonds for MnDOT to make improvements to Trunk Highways in Sibley and Le Sueur Counties such that flooding will be mitigated on those roadways.
- Facilities Capital Improvement Program: \$58 million in TH bonds for improvements or new Trunk Highway buildings including:
 - o \$15.2 million for the Eden Prairie Truck Station
 - o \$15.8 million for a Mendota Heights Trunk Station
 - o \$10.5 million for a new Clearwater Truck Station
 - o \$14.1 million for a new Jordan Truck Station

- o \$2.4 million for the design of a new District Headquarters in Virginia
- Bond Sale Expenses: \$300,000 in TH bonding for the cost of issuance of the debt.

For further information on Transportation finance issues contact Andrew Lee, House Fiscal Analysis Department at 651-296-4178 or <u>Andrew.lee@house.mn</u>.

Metropolitan Council

Metropolitan Council		
Inflow and Infiltration Grant Program		5,000
Regional Parks and Trails Grant Program		5,000
Busway Capital Improvement Program BRT	GO	55,000
Grants to Political Subdivisions		
Anoka County - Rice Creek North Regional Trail	GO	500
Carver County - Waterfront Devel. for Waconia Regional Park	GO	2,500
Dakota County - Public Safety and Greenway Improvements	GO	5,000
Minneapolis Park and Recreation Board - 26th Avenue North	GO	3,000
Ramsey County - Battle Creek Winter Recreation	GO	1,800
City of St. Paul - Como Park Zoo	GO	1,000
City of St. Paul - Wakan Tipi Center	GO	1,000
Three Rivers Park Dist Mississippi Gateway Regional Park	GO	5,000
White Bear - Trails Lake Links	GO	3,600
	Total GO	88,400

- Inflow and Infiltration Grants: \$5 million in GO bonds for grants to political subdivisions in the metropolitan area for reducing combined sewer overflows in ground water and storm water systems in accordance to Minnesota Statues, section 473.121.
- **Metropolitan Regional Parks:** \$5 million in GO bonds for the council's capital improvements program. Funds are used to acquire and improve the metro regional parks system and are grants to park agencies.
- **Busway Capital Program:** \$55 million in GO bonds for design and construction of the B, D, and E Arterial Bus Rapid Transit Lines in Brooklyn Center, Bloomington, Minneapolis, and St. Paul.

Grants to Political Subdivisions

- **Anoka County Rice Creek:** \$500,000 in GO bonds for the design of multiuse trails in Circle Pines and Lino Lakes.
- Carver County Lake Waconia: \$2.5 million in GO bonds for the design and construction of a waterfront pavilion in Lake Waconia Regional Park.
- Dakota County Veterans Memorial Greenway: \$5 million in GO bonds for a trail between the Mississippi river and Lebanon Hills Regional Park.

- Minneapolis Park and Recreation Board, 26th Street North: \$3 million in GO bonds for improvements to 26th street in North Minneapolis and a river viewing area.
- Ramsey County Battle Creek Regional Park: \$1.8 million in GO bonds for trails and snow capital equipment for ski facilities in Battle Creek Regional Park.
- **St. Paul Como Zoo:** \$1 million in GO bonds for the City of St. Paul to improve and replace mechanical systems at the Como Park Zoo.
- St. Paul Wakan Tipi: \$1 million in GO bonds for the City of St. Paul to construct a Visitor Center, this is in addition to a 2018 appropriation.
- Three Rivers Park District: \$5 million in GO bonds for design and construction of improvements to the Three Rivers Park District Regional Park at the Mississippi Gateway.
- White Bear Lake, Lake Links Trail: \$3.6 million in GO bonds for design and construction of multiuse trails in Dellwood, White Bear Lake City and White Bear Lake Township.

For further information on Environment and Natural Resources Finance issues, contact Brad Hagemeier at brad.hagemeier@house.mn or 651-296-7165.

For further information on Transportation Finance issues contact Andrew Lee, House Fiscal Analysis Department at 651-296-4178 or <u>Andrew.lee@house.mn</u>.

Other 2020 Special Session 5 Budget Issues

Agriculture Finance

Laws of Minnesota 2020, 5th Special Session, Chapter 2 includes a modification to Laws 2020, Chapter 101, Section 5, Subdivision 1. Previously, the legislature appropriated \$175,000 from the coronavirus relief fund to the commissioner of agriculture for grants to eligible farmers who had been approved for government operated debt restructuring programs. Laws enacted in the 5th Special Session now specify that if the money appropriated to the commissioner is not encumbered by November 15th, 2020, it can be used to award grants to farmers that demonstrate financial hardship related to COVID-19. To be eligible, farmers must not have been approved for debt restructuring programs offered by the United States Department of Agriculture, Farm Service Agency or the Rural Finance Authority. The amount of the grant may not exceed \$5,000 per farmer.

For further information on Agriculture Finance issues, contact Ken Savary, Fiscal Analyst, at ken.savary@house.mn or 651-296-7171.

Environment

Natural Resources Department

• Onetime Civil Unrest Costs: Conservation officers are licensed peace officers in the state of Minnesota and are able to assist other state law enforcement agencies when needed. Chapter 3 appropriated \$2.112 million from the General Fund for the costs incurred by the Department of Natural Resources related to the June civil unrest in the Minneapolis-St. Paul Area.

For further information on Environment and Natural Resources Finance issues, contact Brad Hagemeier at brad.hagemeier@house.mn or 651-296-7165.

Health and Human Services Finance

Laws of MN 2020, 5th Special Session, Chapter 3 includes two Health & Human Services finance appropriations. In total, these appropriations increase net General Fund spending for the FY 2020-21 biennium by \$25.68 million and include increased tails of \$2.35 million in the FY 2022-23 biennium. In addition, Chapter 3 includes language recognizing savings to the General Fund of \$59.456 million in FY 2020-21 and tails of \$34.4 million from temporary enhanced federal medical assistance participation of 6.2 percent from October 1, 2020, through December 31, 2020. See the budget overview section for overall budget changes. Specific HHS appropriations provisions are:

Direct Care and Treatment

\$16.029 million is appropriated to the Commissioner of Human Services in Fiscal Year 2021 to cover a general budget shortfall in the department's Direct Care and Treatment (DCT) division. There is an increase in revenue of \$3.6 million from increased cost of care recoveries related to the new appropriations resulting in a net General Fund increase for this budget item of \$12.42 million in FY 20-21 for the DCT area. This area of the department provides adult mental health services (forensic services), sex offender treatment and other state operated services providing direct care to individuals. The legislation allows the department to transfer the funds as needed within DCT programs.

Personal Care Attendants

\$13.262 million is appropriated in FY 2021 to make several changes to the Personal Care Attendant (PCA) rate. The main change is a three month increase of 8.4 percent in the base rate for PCA services. In addition, the language expands allowing family members to be reimbursed for PCA services and permanently changes the monthly billable PCA limit to 310 hours from the current cap of 275 hours. This permanent change has tails of \$2.345 million in the FY 2022-23 biennium.

For further information on Health and Human Services Finance issues, contact Doug Berg, Fiscal Analyst, at <u>doug.berg@house.mn</u> or 651-296-5346.

Public Safety and Criminal Justice Reform

Laws of 2020, Fifth Special Session Chapter 3, contained three appropriations for agencies under the jurisdiction of Public Safety and Criminal Justice Reform Finance. The items receiving funded are as follows:

Department of Corrections

The Department of Corrections received a one-time appropriation of \$7.5 million for overtime and staffing costs. The money was less than originally asked for, and will cover staffing costs to maintain staff levels under the current employee contract.

Because Corrections had not received the request during the regular legislative session, the department sought to close challenge incarceration programs at Togo and Willow River due to funding shortfalls. The appropriation contained in the legislation will keep both facilities open and staffing department wide at current levels through the end of the fiscal biennium. The department will need to seek additional funding next session to maintain staffing levels or cutbacks may be required and the decision to close Togo and Willow River may be revisited.

Department of Public Safety

The Department of Public Safety was given two appropriations, both under the program of the Bureau of Criminal Apprehension. They are as follows:

The first appropriation of \$3.096 million was for storage and testing of a backlog of sexual assault kits. This will be an ongoing appropriation of \$2.067 million starting in fiscal year 2022 and thereafter.

The second appropriation of \$1.386 million was for lab space renovation and lab technical staff for forensic testing related to violent crime. The ongoing appropriation will be \$844,000 beginning in fiscal year 2022 and thereafter.

For further information on Public Safety or Judiciary finance issues contact John Walz, House Fiscal Analysis Department at 651-296-8236, John. Walz@house.mn.

State Tax Revenue

In the fifth special session of 2020, the Legislature passed a bonding, tax and supplemental bill, H.F.1, enacted as Chapter 3. Article 7 of chapter 3 addresses issues related to expensing for section 1031 properties (like-kind exchanges) as a result of federal conformity changes with the enactment of the Tax, Cuts and Jobs Act in 2019. Changes enacted in 2019 had the unintended consequence of increasing state tax liability for some taxpayers related to expensing properties. To help alleviate taxpayer impact, Chapter 3 retroactively allows taxpayers to expense properties acquired in a like-kind exchange for tax years 2018 and 2019 and prospectively allows full Section 179 expensing in tax years 2020. In total, these changes are estimated to reduce total General Fund revenue from individual income tax and corporate franchise tax by \$90.0 million and \$118.1 million in the FY 2020-21 and FY 2022-23 biennia respectively, based on the May Interim Budget Projection.

Background:

Enacted federally in December 2017, the Tax Cuts and Jobs Act (TCJA) modified the way certain business or investment property could be treated for tax purposes. Like-kind exchanges are found in section 1031 of the Internal Revenue Code and had allowed for the deferral of gains (to income) on the property exchanged. With the enactment of TCJA, the type of property that qualifies for section 1031 deferral was limited to exchanges involving real property (and excludes personal property like farm equipment). For the taxpayer, the impact of this federal law change was mitigated by changes to another federal law. Within TCJA, changes were also made to the amount that could be immediately expensed within Section 179 expensing. The new federal law increased the deduction from \$500,000 to up to \$1 million, increased the investment phase-out threshold and made other definitions more generous.

Minnesota retroactively conformed to section 1031 and Section 179 changes in laws of 2019, first special session, chapter 6. Despite conformity to TCJA changes, for Section 179, Minnesota retained its treatment for expensing the cost of property in the year it was placed in service. Minnesota requires an 80 percent add-back of the deduction in the first year and a recovery of the subtraction (80% subtraction/5 years = 16% subtraction) over the following five years. The sum of these change left some taxpayers with increased tax liability because some were now required to show income for the traded (personal) property and were unable to depreciate the full cost of the property for the taxable year in which they recognized the gain.

Minnesota Conformity to Section 1031 and Section 179 Expensing Revised.

In Chapter 3, the Legislature addressed these issues. First, it allows section 1031 properties that no longer qualify for gain deferral due the TCJA's section 1031 changes to retroactively qualify for section 179 expensing without the addback (removes the 80 percent addback requirement). Second, starting with tax year 2020, Chapter 3 allows 100 percent expensing for all properties that qualify for Section 179 expensing. This change again removes the 80 percent addback requirement for both individual income and corporate franchise taxpayers going forward.

The estimated General Fund tax revenue reduction by tax provision and tax type is reflected in Table A. This table shows that roughly 70 percent of the estimated total tax reduction will go to individual income taxpayers in each fiscal year of the remaining budget forecast window.

TABLE A

		General Fund Revenue Changes (dollars in thousands)				
Description	effective date	FY 2021	FY 2022	FY 2023	FY 2021	FY 2022-23
Like-Kind Exchange						
Individual Income Tax	TY 18-19	(900)	200	200	(900)	400
Corporate Franchise Tax	TY 18-19	(1,100)	300	300	(1,100)	600
subtotal		(2,000)	500	500	(2,000)	1,000
Section 179 Expensing						
Individual Income Tax	TY 20	(63,800)	(47,300)	(39,100)	(63,800)	(86,400)
Corporate Franchise Tax	TY 20	(24,200)	(17,900)	(14,800)	(24,200)	(32,700)
subtotal		(88,000)	(65,200)	(53,900)	(88,000)	(119,100)
TOTAL		(90,000)	(64,700)	(53,400)	(90,000)	(118,100)

Source: MN Dept. of Revenue Tax Research Division, Official Revenue Analysis, HF 1, Laws of 2020, Fifth Special Session, published October 12, 2020.

If you have further questions on state tax issues, please contact Cynthia Templin, Fiscal Analyst, at 651-297-8405 or at cynthia.templin@house.mn.

Taxes - Property Tax Aids and Credits

General Fund Changes

SS5 of the 2020 Legislature, Chapter 3, Article 8, enacted on October 21, 2020, contains four provisions that modify Minnesota laws governing property taxes and property tax aids.

Demolition of damaged structures prior to collection of taxes for public interest concerns (effective DFE) – Chapter 3, Article 8, section 1, modifies the requirement for taxes to be first paid before changes to a property are permitted. New language allows for the removal of a structure for reasons of public health and safety before taxes are paid, so long as the collection of taxes due is not compromised. With this change there is no impact on state general levy revenues.

Short-term rentals (effective assessments 2021) – Previously, and depending on a property's primary use, a range of property tax classifications included short-term rental property – 3a commercial, class 4b(1) residential non-homestead 1-3 units, class 4bb(1) residential non-homestead single unit or class 4c(12) seasonal residential recreational non-commercial. Article 8, section 2, expands class 4b(1) to include property rented as a short-term rental for more than 14 days in the preceding year. It also clarifies that the rental period for a "short-term rental property" must be less than 30 consecutive days.

The universe of properties that could qualify for this provision is broad and unknown. Some properties would experience a reduced class rate and shift property taxes onto all other properties. Some properties would see an increased class rate and shift property taxes away from other properties. The impact of these tax shifts would have an unknown effect on property tax refunds in FY 2023.

Homestead MVE for the spouse of a deceased disabled veteran, (effective date Pay 2021) – Before, when a disabled veteran (100% and permanent) died, their spouse could retain the veteran's homestead market value exclusion (MVE) only if they continued to live in the homestead that received the exclusion. Article 8, section 3, expands the law by allowing the spouse of a fully-disabled deceased veteran a one-time transfer, under certain conditions, of their market value exclusion to a different property. The market value of the new property must be less than or equal to the market value of the original property that received the exclusion.

The impact of this change to the General Fund is two-fold. First, the Department of Revenue estimates that about 120 surviving spouses would benefit from this change in taxes payable year 2021, shifting \$310,000 in property taxes onto other properties, including homesteads, and increasing state paid property tax refunds. Second, eligible veteran spouses would not pay property taxes, thus reducing property tax refunds. The net savings to the state General Fund would be \$70,000 in FY 2022 and \$90,000 in FY 2023.

Duluth ISD 709 Plan for the sale of Historic Old Central High School (effective DFE) – Article 8, section 4, requires the Duluth school district 709 to develop a plan to sell the Historic Old Central High School, hold a public hearing and submit projects in the plan to the

Commissioner of Education. The law also allows the school district to issue up to \$31.5 million in general obligation bonds without referendum to implement the plan and requires a report to legislature and the Department of Education on February 15 of each even-numbered year. There is no state impact from this provision.

Changes in Other Funds – Federal Coronavirus Relief Fund (CRF)

SS5 of the 2020 Legislature, Chapter 3, Article 9, section 12, provided additional instructions for coronavirus relief funds (CRF) distributed to local governments through Legislative Advisory Commission (LAC) funding request 14 but unexpended, and thus returned to Minnesota Management and Budget by the deadline of December 10, 2020.

The new provision requires that any CRF money returned to state from local governments shall be used by the commissioner of management and budget to replace earlier state General Fund spending on eligible coronavirus expenditures. Those returned CRF funds, an amount unknown at this time, are appropriated from the coronavirus relief federal fund for the purposes of the original General Fund appropriation.

For questions on state Tax Aids and Credits issues, please contact Katherine Schill, Fiscal Analyst, at 651-296-5384 or at katherine.schill@house.mn.

Transportation

Supplemental Transportation	Appropr	riations Ch	. 3, 5th Spe	cial Session	2020
(Amounts in Thousands 000's)		Amount Increase			
	FUND	FY2021	FY 2022	FY2023	
Department of Public Safety					
Patrolling Highways	THF	7,168	5,668	5,668	
Commercial Vehicle Enforcemen	THF	648	648	648	
Civil Unrest Costs	THF	5,072			
Capitol Security	GF	1,278	1,278	1,278	
State Patrol Salary Increases	GF	193			
State Patrol Salary Increases	THF	3,394			
State Patrol Salary Increases	HUTD	49			
Department of Transportation					
Civil Unrest Costs	THF	865			
Subtotal Trunk Highway Fund	THF	16,282	6,316	6,316	
Subtotal Highway User Tax Fund	HUTD	49	-	-	
Subtotal General Fund	GF	1,471	1,278	1,278	
Total - Transportation all Funds		17,802	7,594	7,594	

- Patrolling Highways Increase: Chapter 3 appropriated an additional \$7.1 million from the Trunk Highway Fund for the State Patrol's primary budget activity (Patrolling Highways), and largest single appropriation for the State Patrol. In addition to the \$7.1 million in FY 2021, Chapter 3 sets a base increase for the Patrolling Highways Trunk Highway appropriation at an additional \$5.668 million a year for FY 2022 and 2023 above the \$96 million a year base set in 2019.
- Commercial Vehicle Enforcement Increase: Chapter 3 appropriated an additional \$648,000 from the Trunk Highway Fund for the State Patrol's commercial vehicle activity. The FY 2022-23 base is also increased by the same amount each year over the base of about \$9 million a year set in 2019.
- Onetime Civil Unrest Costs: Chapter 3 appropriated an additional \$5 million from the Trunk Highway Fund for State Patrol costs associated with the June civil unrest deployments.
- Capitol Security: Chapter 3 appropriated an additional \$1.278 million from the General Fund for the State Patrol's Capitol Security activity. The FY 2022-23 base is also increase by the same amount each year over the base set in 2019 of about \$9.25 million a year.
- State Patrol Salary Increase: Chapter 3 required an 8.4% increase in Salary for the State Patrol. The costs of this are appropriated one time from the Highway User Tax Distribution

- Fund, Trunk Highway Fund, and General Fund based on the portion of the State Patrol paid by each fund.
- Transportation Civil Unrest Costs: Chapter 3 appropriated \$865,000 from the Trunk Highway fund for costs associated with the Twin Cities Trunk Highway road system during the period of civil unrest in June of 2020.

For further information on Transportation Finance issues contact Andrew Lee, House Fiscal Analysis Department at 651-296-4178 or <u>Andrew.lee@house.mn</u>.