

# GREATER MINNESOTA REGIONAL PARKS AND TRAILS COMMISSION



# **Funding Guidelines and Criteria**

FINAL DRAFT 1/2020

**Introduction:** The following document outlines the Commission's funding goals/considerations, application requirements, criteria, and eligibility lists. Only facilities that have been formally designated as Regionally Significant by the Commission are eligible for funding. Applications must be completed online at <a href="http://www.gmrptcommission.org/applications.html">http://www.gmrptcommission.org/applications.html</a>. For assistance contact the System Plan Coordinator at coordinator@gmrptcommission.org.

# **Considerations for Funding**

The following application guidance outlines the Commission's goals for funded facility projects.

- 1. Requests are evaluated based on their ability to provide a high-quality experience, serve a regional population or visitor destination, enhance connectivity, fill a critical gap in a recreational opportunity and show a relationship to the Master Plan. Requests are further evaluated based on the applicant's response to the funding application requirements.
- 2. Takes advantage of one-time opportunities to expand or enhance an existing park or trail, or opportunities that may require larger-than-normal fund allocations.
- 3. The Four Legacy strategic directions (PILLARS) are given high consideration: connect people to the outdoors; acquire land, create opportunities; take care of what we have; coordinate among partners, i.e. funding matches, cooperative projects. Applications must align and clearly articulate their tie to one or more pillars.
- 4. Funding is further evaluated with regard to: connecting multiple destinations such as existing parks and trails; securing a critical piece of a trail system; investment in restoration of aging infrastructure; meeting Connecting People to the Outdoors criteria; and accessibility opportunities.
- 5. Take a balanced approach across the system to support a range of parks and trails needs—from acquisition, to development, to taking care of what we have, to restoration, and programming.
- 6. Selecting projects that meet the geographic diversity of the state, as well as leveraging other funding sources, should be taken into consideration; a local match is a significant factor in this consideration.
- 7. Project components that are ineligible costs will not be considered as a part of the funding request.
- 8. At the Commission's discretion, projects may be approved for grant funding that do not fit within current grant guidelines; innovation and exploring the potential to expand outdoor recreational user groups will be considered.

Application Guidance for Connecting People to the Outdoors Programming and Accessibility Projects Connecting People to the Outdoors funding is available to cities and counties with regionally designated parks and trails. Funds may be used for agencies or contracts to deliver programming and/or improved accessibility to outdoor recreation based out of the regional park or trail.

- 9. Has attainable goals and objectives accompanied by a well-developed outreach and marketing plan.
- 10. Is deliberate and intentional in inviting, welcoming, and engaging diverse populations, and has a well-developed plan to do so.
- 11. Utilizes existing program models with a proven record of effectiveness and best practices, or melds successful models into new, innovative, or unique approaches with reasoned justification.
- 12. Enlists partners among community groups and recreation industry sectors for mutual benefit, to advance delivery strategies, and to maximize return on public investments.
- 13. Scale and magnitude is sufficient to affect a significant number of active and potential program participants, park visitors and/or trail users; identifies projected number of active and potential program participants.
- 14. Identifies barriers to visitation/participation and has specific strategies to address them.
- 15. Able to provide trained and effective leadership with the proven ability to deliver high-quality outdoor recreation experiences.
- 16. Demonstrates an enduring impact through short-term, intensive interventions, or has a plan for ongoing implementation outside of Legacy funding.
- 17. Does not supplant existing local funding for existing programming.

**SPECIAL FUNDING OPPORTUNITY:** For Fiscal Year 2022, the GMRPTC is allocating \$250,000 for Connecting People to the Outdoors programming and disadvantaged population accessibility projects, as defined by this guidance. Projects must be tied to at least one regionally designated facility. The Commission reserves the right to refuse all or any projects under this classification if the applications do not fulfill the criteria adequately. If the full allocation of funds is not used, remaining funds will be reallocated towards the complete pool of project applications.

# \*\*Project Contract Deliverables Note\*\*

Depending on your project, the following may be required

If funded, the grant contract will be executed by the DNR on behalf of the Commission. Therefore, all DNR contract requirements must be fulfilled and include, but are not limited to the following:

- Completion of an Environmental Assessment Statement (EAS). Review of the project by the DNR's Endangered Species Environmental Review Coordinator.
- Compliance with water and wetlands regulations.
- Compliance with Minnesota EQB Environmental Review rules.
- > Pre-approval of the project from the Minnesota State Historical Preservation Office.
- > For trails projects, a completed long term or permanent lease on land not owned by applicant.
- Provide as requested project status and final project reports to the DNR and GMRPTC.
- NO funds may be expended until there is a fully executed contract. Work on the SHPO and Environmental Review may begin prior to contract execution.

More information on post-award requirements can be found at <a href="https://www.dnr.state.mn.us/grants/recreation/pt-legacy.html">www.dnr.state.mn.us/grants/recreation/pt-legacy.html</a>

# **Application Requirements**

Applicants must address the following requirements in their funding application.

- 1. Describe how the project completes a regionally substantial or impactful component of the Master Plan.
- 2. Explain how the project fulfills any relevant pillars from the 25-Year Parks and Trails Legacy Plan. See tutorial for further definition.
  - Connect people to the outdoors
  - Acquire land, create opportunities
  - Take care of what we have
  - Coordinate among partners
- 3. The project budget must detail:
  - The full cost of the project
  - Grant request funds and where they will be applied
  - Grant match funds and where they will be applied
  - Non-eligible project expenses
  - Feasibility
    - Design / accepted standards / accessibility
    - Implementation
    - Project Lead
- **4.** Applicants must describe how you will evaluate the outcomes of the project. What are the specific deliverables? How will the project be evaluated compared to the deliverables, i.e. the number of users who will benefit from this project/action, the quality of the facility, the impact of the repair or rehabilitation.

#### Required Attachments

- All funding applications must include an officially adopted resolution that meets Commission qualifications by their governing body. A template resolution is provided.
- For acquisitions, appraisals are required and must be performed by a qualified licensed appraiser and meet the Uniform Standards of Professional Appraisal Practice (USPAP) and the <u>DNR</u> Supplemental Appraisal and Appraisal Review Guidelines.
- A site design for the project must be completed and submitted with the application, per directions included under "Map and Site Plan Requirements" in the application.
  - Building Plans All buildings constructed with grant funds must meet the State Building Code. Building plans are required for all proposed facilities to ensure the development addresses accessibility and design priorities. Plans must include the following:
  - 1. Front and side views
  - 2. A floor plan with all dimensions

Trail Plans – Trail plans are required for projects that include the development of any type of trail and should include the following:

- 1. A typical cross section and alignment (typically at one mile per page scale) of the trail
- 2. The trail width, surfacing and base materials

See the note on Americans with Disabilities Act compliance below.

AMERICANS WITH DISABILITIES ACT: Grantees must comply with the Americans with Disability Act (ADA) and the standards and guidelines listed below. In addition, all critical components must be made accessible even if they are not part of this proposal. Critical components include parking, restroom, drinking fountains and accessible routes to all facilities. This program requires all facility access routes to be a minimum of 5 feet wide.

The following documents are available from the U.S. Access Board at access-board.gov.

- 1. ADA Standards for Accessible Design, 2010 (For local government facilities and certain recreation facilities including playgrounds, recreational boating facilities, and fishing piers)
- 2. Final Guidelines for Outdoor Developed Areas, 2013 (For outdoor developed areas such as campgrounds, picnic areas, trails, and beaches).

# **Scoring Criteria**

Each application will be evaluated and scored based on the following criteria. Parks, Trails and Programming applications will be evaluated based on their respective criteria and guidance. For projects that contain components of more than one category, the most relevant category will be selected for evaluation of specific project components.

## **Park Facility Scoring Criteria**

Each application for a park-type facility will be evaluated and scored based on the following criteria.

1. Completes a regionally substantial component in the applicants Master Plan.

10 points

- 2. Fills a gap and provides an outdoor recreation benefit of regional significance for that district. 20 points
- 3. Is significantly linked to one or more of the four pillars in the 25-Year Legacy Plan.

20 points

4. Project is a critical acquisition or critical rehabilitation and repair of a park facility or feature.

15 points

5. Provides access to quality natural and cultural resources within the district.

10 points

6. Has a financial match. A higher match will receive greater point awards.

```
0-4\% match = 0 points

5-9\% match = 3 points

10-14\% match = 3 points

15-19\% match = 3 points

20-24\% match = 3 points

25\% and up match = 3 points

Maximum of 15 points
```

7. Includes a fully detailed budget and implementation plan.

10 points

Each item is a maximum of points and may be less depending upon the quality of the application. Top score is 100 points

### **Trails Scoring Criteria**

Each application will be evaluated and scored based on the following criteria.

1. Completes a regionally substantial component in the applicants Master Plan.

10 points

2. Fills a gap and provides connectivity to users. Could also provide connectivity to a larger trail system to create a recreation benefit for the district.

20 points

3. Is significantly linked to one or more of the four pillars in the 25-Year Legacy Plan.

20 points (up to 5 points per pillar)

4. Project is a critical acquisition or critical rehabilitation and repair of a trail, trailhead facility or trail feature.

10 points

5. Provides access to quality natural and cultural resources within the district. Examples are scenic views, wildlife viewing areas, viewshed and natural areas. Take into consideration the differences between districts, i.e. prairie views, tree/woodland views, lakes and streams. What is the expected ridership?

15 points

6. Has a financial match. A higher match will receive greater point awards.

```
0-4\% match = 0 points

5-9\% match = 3 points

10-14\% match = 3 points

15-19\% match = 3 points

20-24\% match = 3 points

25\% and up match = 3 points
```

Maximum of 15 points

7. Includes a fully detailed budget and implementation plan.

10 points

Each item is a maximum of points and may be less depending upon the quality of the application. Top score is 100 points

## **Connecting People to the Outdoors Scoring Criteria**

Each application for Connecting People to the Outdoors qualified programming and accessibility projects will be evaluated and scored based on the following criteria. Be sure to address the specific Connecting People to the Outdoors Application Guidance.

1. Supports the programming and marketing components in the applicants Master Plan.

10 points

2. Fills a gap and provides a proven outdoor recreation benefit of regional significance for that district.

10 points

3. Is significantly linked to the Connecting People to the Outdoors pillar objectives as well as additional pillars in the 25-Year Legacy Plan.

15 points

4. Provides significant and locally sustainable recruitment, retention or reactivation of outdoor recreation participation.

25 points

5. Provides access for underserved populations to quality natural and cultural resources within the district.

10 points

6. Has a financial match. A higher match will receive greater point awards.

```
0-4\% match = 0 points

5-9\% match = 3 points

10-14\% match = 3 points

15-19\% match = 3 points

20-24\% match = 3 points

25\% and up match = 3 points
```

Maximum of 15 points

7. Includes a fully detailed budget and implementation plan.

15 points

Each item is a maximum of points and may be less depending upon the quality of the application. Top score is 100 points

# **Project Eligibility Guidelines**

The following list of eligible and ineligible project components should guide all project requests. Only eligible components can apply for funding or be included as a match for the project budget. List is subject to change at any time. Contact staff if clarification on any component is needed.

## **Eligible Park Funding Projects**

*Including, but not limited to:* 

Acquisition of land for future development of recreation facilities, protection/preservation of high value land for public use, critical park inholding

Rehabilitation and redevelopment of existing facilities

Development of outdoor recreation facilities – except those noted below as ineligible

Accessibility enhancement

Connect People to the Outdoors Programming

#### **Eligible Recreation Facilities**

*Including, but not limited to:* 

Water access sites

Campgrounds and sewer to campsites within park boundaries

Fishing piers and shore fishing areas

Nature study, visitor center and observations areas

Picnic shelters

Nature scape playgrounds

Swimming beaches, natural surfaced swimming ponds and splash parks with a regional setting

Trails within park boundaries

Shooting ranges

### **Eligible Recreation Support Facilities**

These facilities are eligible for funding as a part of a grant application that includes at least one facility from the above list. Including, but not limited to:

Changing rooms, restrooms, shower buildings and warming houses

Fencing, lighting, interpretive signage both cultural and natural, and directional signage, not including monument signs and off-site directional signs on road ways.

Landscaping and natural area restoration

Park roads and parking areas, but this may not exceed 40% of the total project cost

Permanent benches, seats, drinking fountains, grills and picnic tables

Trash receptacles and fire pits

Walkways

## **Eligible Trail Funding Projects**

*Including, but not limited to:* 

Land acquisition \*refer to acquisition requirements

Trail development and connections

Trailhead improvements

Accessibility enhancement

Motorized trail development

Construction of trails on public or private lands where a minimum of a 20-year easement must be obtained

Restoration of existing trail facilities; resurfacing and trail repair or trailhead restoration

Construction or restoration of trail bridges

Natural resource restoration along trails

#### **Eligible Park and Trail Reimbursement Expenses**

*Including, but not limited to:* 

Materials and supplies

Design, engineering and construction management costs, provided they do not exceed 20% of the total cost of the trail project or 10% of the cost of the park project

Construction labor

Equipment costs related to rental, not purchase of equipment for construction Land acquisition, including permanent easements and long-term lease agreements

#### **Eligible Connecting People to the Outdoors Programming Expenses**

*Including, but not limited to:* 

Program instructors and contractors

**Equipment rentals** 

Equipment for programming use

Program materials and supplies

Advertising and promotion

User Transportation to and from recreation facilities

#### **Ineligible Park and Trail Projects and Reimbursement Expenses**

Ineligible park facilities, amenities and costs are items that may not be funded by a GMRPTC grant **or included** as part of a local match. Including, but not limited to:

Construction of any facility on land not owned. Construction of a trail not having a minimum 20-year lease agreement

Construction of ballfields, rinks or soccer fields

Construction projects within state parks, state recreation areas and state trails

Administration expenses – examples include:

**Appraisals** 

**Closing Costs** 

**Boundary Surveys** 

**Archeological Surveys** 

Design and engineering expense in excess of 10% for park projects and 20% for trail projects

Concession only buildings

Decorative fountains, statues and plaques

Facilities not available for public use

Dredging, water impoundments and dams

Golf courses

Indoor recreational facilities

Acquisition of land already in public ownership

Legal fees

Non-permanent skate park ramps and equipment

Press boxes

Hard structure playground

Memberships

Overhead

Insurance

Fund raising

Volunteer or donated labor

Bad debt, interest or contingency funds

Lobbyists or political contributions

Condemnation costs

Wages and expenses of grant recipient's employees

Entertainment or gifts

Advertising expenses for bids and project management

Office rental costs and overhead

Any expenditure that occurs outside the dates of the grant contract

Maintenance equipment

Non-permanent infrastructure (i.e. portable snow guns)

Improvements to highways or roadways, including but not limited to lighting, striping on street/road routing and shoulder work

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