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Minnesota Comprehensive Health Association

Final 2019 Second Quarter Report Results for The Minnesota Premium Security Plan

September 10th, 2019

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Introduction

The Minnesota Comprehensive Health Association (MCHA) retained Wakely Consulting Group, LLC (Wakely) to collect data related to the Minnesota state-based reinsurance program (referred to as the Minnesota Premium Security Plan (MPSP)), review the data for reasonability, calculate the reinsurance payments to the carriers participating in the program, and provide summary reports for MCHA to distribute as appropriate to stakeholders. This report is not intended to project final year-end 2019 reinsurance amounts.

This document has been prepared for the use of MCHA and its Board of Directors. Wakely understands that this report will be made public and distributed to stakeholders beyond MCHA and its Board of Directors due to Minnesota Statutes 62E.24. Wakely does not intend to benefit third parties and assumes no duty or liability to other parties who receive this work. The report should be reviewed in its entirety. This document contains the data, assumptions, and methods used in these analyses and satisfies the Actuarial Standard of Practice (ASOP) 41 reporting requirements.

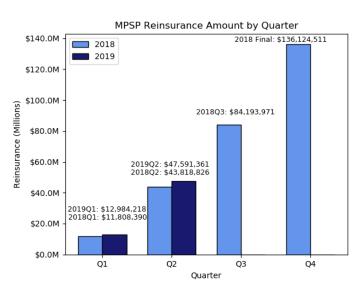
Executive Summary

MPSP reinsurance amounts between January and June 2019 total approximately \$47.6 million for 1,145 distinct enrollees. The figure below shows the reinsurance underlying both the 2018 and 2019 quarterly reports. The 2018Q4 reinsurance in the chart reflects the final 2018 reinsurance.

The total reinsurance in the 2019Q2 quarterly report is approximately 8.6% higher than reinsurance amount from the 2018Q2 quarterly report. There are many reasons reinsurance can change between years. For instance, total medical costs for reinsurers typically increase due to changes in utilization, cost of services, and mix of services. In addition to regular trends, a reinsurer's trends can be impacted by deductible leveraging. Deductible leveraging is illustrated and explained in further detail in the

Deductible Leveraging section on page seven of this memorandum. Finally, if the size of the market changes, then so will the number enrollees eligible for reinsurance. This is partially off-set by antiselection where high-cost individuals have a higher propensity to remain enrolled if premiums increase.

The reinsurance amount in this report does not represent a projection of final 2019 benefit year reinsurance. The data underlying this analysis was provided by Minnesota carriers eligible for



reinsurance under MPSP. Final reinsurance will be calculated based on 2019 benefit year claims in compliance with Minnesota Statutes §62E.23. As a result, the final reinsurance and enrollee counts will increase significantly from the values shown in this report.

Table One provides enrollment and reinsurance information underlying the 2018Q2 and 2019Q2 reports.

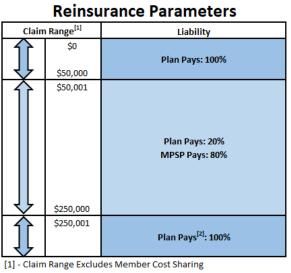
Table One: Reinsurance Amounts and Enrollee Counts				
	Distinct Individuals Reported			
		Reinsurance		
Statewide 2019Q2	1,145	\$47,591,361		
Statewide 2018Q2	1,088	\$43,818,826		

Table One: Re	einsurance Amounts ar	nd Enrollee Counts
	Distinct Individuals	Reported

The remainder of this report provides a description of the methodology, additional breakout of reinsurance by region, metal level, and other various reporting variables, along with associated caveats and disclosures.

Methodology

Carriers participating in Minnesota's Non-Grandfathered Individual Commercial Market provided Wakely with January through June 2019 claim experience with paid dates through July 2019 in a template developed by Wakely. The template included both enrollment and claim experience at the carrier level. The template also included enrollee-level data for Minnesotans enrolled in the individual market that carriers identified with claims above the attachment point of \$50,000. Wakely then aggregated these templates and calculated reinsurance payments using the reinsurance parameters shown in the figure below. Wakely validated this amount against the carrier provided calculations.



^{[2] -} Excludes Impact of High-Cost Risk Pool

The enrollee-level data supplied by carriers accounted for movement between HIOS plan identifiers. For example, under certain circumstances, an enrollee might have been enrolled in both a silver and gold plan for a portion of the benefit year. This transferring does not impact results when reporting at a carrier level; however, when reporting at a more granular level (e.g. metal), reported results may change depending on the allocation method. For this report, Wakely allocated reinsurance estimates for enrollees transferring between cohorts based on incurred claims within that time period. For example if 75% of an enrollee's claims occurred in a silver plan and 25% occurred in a gold plan, then 75% of the reinsurance for the individual was allocated to the silver plan and 25% to the gold plan.

Analysis

This section provides additional detail for the reinsurance amount shown in Table One. The distribution total in the following tables may not add to 100% due to rounding. The 2018Q2 and final 2018 distributions are shown next to the 2019Q2 distribution for reference.

Reinsurance by First Quarter in Report

The table below shows the enrollee count and estimated reinsurance by the quarter an enrollee first became eligible for reinsurance in 2019. For example, if an individual is in the 2019Q2 data template but not the 2019Q1 data template, then he or she is included in the 2019Q2 line. This table illustrates how much of the increase in reinsurance between quarterly reports is attributed to individuals first exceeding the attachment point and individuals already exceeding the attachment point incurring additional claims.

		Reinsurance by Quarter			
Cohort	Enrollees	2019Q1	2019Q2	2019 YTD	
2019Q1	393	\$12,984,218	\$12,201,277	\$25,185,495	
2019Q2	752		\$22,405,866	\$22,405,866	
Total	$1,\!145$	\$12,984,218	\$34,607,143	\$47,591,361	

Table Two: Reinsurance Amount by Individual First Report

Reinsurance by Area

The table in this section shows the amount of reinsurance for each of Minnesota's nine rating regions. In the 2019Q2 data from issuers, there were a limited number of enrollees without a rating region. Missing eligibility data is typically resolved with additional time as issuers complete and process eligibility records. The total reinsurance for these enrollees was less than approximately 1.1% of the total statewide 2019Q2 reinsurance. Wakely allocated reinsurance for these enrollees using issuer-specific area distributions. Relative to 2018Q2 report, there has been a large decrease in the portion of reinsurance in the Metro / St. Cloud region (59% to 53%) and a corresponding increase in most other regions.

Rate Region	2019Q2	2019Q2	2018Q2	2018 Final
	Reinsurance	Dist'n	Dist'n	Dist'n
1 - Olmsted (Rochester)	\$6,406,641	13%	11%	10%
2 - St. Louis (Duluth)	\$2,544,998	5%	4%	6%
3 - South Central	\$3,728,256	8%	7%	6%
4 - South West	\$1,216,630	3%	3%	3%
5 - West Central (Chippewa)	$$1,\!579,\!174$	3%	5%	5%
6 - West (Wilkin)	\$1,611,946	3%	4%	4%
7 - Central (Crow Wing)	\$4,437,753	9%	7%	7%
8 - Metro / St. Cloud	\$25,252,460	53%	59%	55%
9 - North West (Kittson)	\$813,504	2%	1%	2%
Statewide	$$47,\!591,\!361$	100%	100%	100%

Table Three: Reinsurance Amount by Area

Reinsurance by Metal Level

The table on the next page provides the reinsurance and distribution by metal tier. There are four different metal tiers in the individual market which reflect different levels of cost sharing an enrollee is expected to pay. The leanest is the bronze plan where an enrollee can expect to pay for about 40% of his or her total medical costs out of pocket in the form of cost sharing such as deductibles, coinsurance, and copays. The richest plan type is the platinum tier where an enrollee can expect to pay approximately 10% of total costs out of pocket. There is a fifth tier called Catastrophic with

enrollment limited to enrollees who are eligible for a hardship exemption or are under the age of 30.

Due to the cost sharing levels of the different metal types, the distribution may shift between metal levels as 2019 completes. There has been an increase in the portion of reinsurance in the Gold metal level in 2019Q2 compared to 2018Q2 (25% compared to 22%).

Metal Tier	2019Q2	2019Q2	2018Q2	2018 Final
	Reinsurance	Dist'n	Dist'n	Dist'n
Catastrophic	\$162,779	0%	0%	0%
Bronze	\$21,821,431	46%	48%	48%
Silver	\$13,284,220	28%	28%	29%
Gold	\$11,957,808	25%	22%	22%
Platinum	\$365,123	1%	1%	1%
Total	\$47,591,361	100%	100%	100%

Table Four:	Reinsurance	Amount	bv	Metal	Tier
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Reinsurance by Exchange Status

Wakely analyzed reinsurance amounts for plans bought on and off the exchange. There has been a shift in the portion of reinsurance for plans sold on MNSure in the 2019Q2 report relative to 2018Q2 (from 69% to 73%).

Exchange	Table Five: Reinsurance Amount by Exchange Status2019Q22019Q22018Q22018 Final				
Status	Reinsurance	Dist'n	Dist'n	Dist'n	
On-Exchange	\$34,800,077	73%	69%	68%	
Off-Exchange	\$12,791,284	27%	31%	32%	
Total	\$47,591,361	100%	100%	100%	

Reinsurance by Plan Type

This section provides reinsurance amounts by plan type. In the Affordable Care Act, some individuals and families qualify for cost-sharing reduction subsidies (CSR) which lower out-of-pocket costs. There are several different levels of CSRs. The first is 73% which reduces the individual's out-of-pocket cost to approximately 27% (= 1 - 73%) of total medical costs. CSR plans are only available on the exchange. There are other levels of CSR which are not prevalent in Minnesota's market due to Minnesota's Basic Health Plan, MNCare. Finally, there are limited cost-sharing and zero cost-sharing plans for American Indians and Alaska Natives.

Table Six: Reinsurance Amount by Plan Type						
Plan Type	2019Q2	2019Q2	Q2 2018Q2 2018 I			
	Reinsurance	Dist'n	Dist'n	Dist'n		
Standard	\$43,564,909	92%	90%	91%		
Zero Cost Sharing	\$212,770	0%	0%	0%		
Limited Cost Sharing	\$82,945	0%	0%	0%		
73% CSR	\$3,730,737	8%	9%	9%		
Total	$$47,\!591,\!361$	100%	100%	100%		

Reinsurance by Claim Spend

Please see Appendix A for reinsurance by claim spend level.

Reinsurance by Product

Appendix B gives the amount of reinsurance and number of claimants that exceeded \$50,000 in claims by product and exchange status. To define product, Wakely used the first ten digits of the HIOS plan identifier and requested that issuers provide a product name associated with the product identifier. For the column labeled *Claimant*, an enrollee may be double counted if he or she transferred between products during the experience period. As a result, the claimant count in Appendix B will not match the enrollee count in Table One. The column labeled *Claimants* reflects "<100" for product and exchange-status combinations with less than 100 claimants for protected health information (PHI) reasons.

Please see Appendix B for reinsurnace by product and exchange status.

Distribution of HCC Count

Previous reports in 2018 included a hierarchical condition category (HCC) distribution for reinsurance eligible enrollees. Since HCC identification is correlated with the length of time an individual is enrolled during the benefit year, using a partial year of experience may not accurately reflect the final HCC distribution. For example, an enrollee with twelve months of enrollment has more time to visit a physician compared to an enrollee with only six months of enrollment. The HCC distribution for 2019 benefit year reinsurance will be provided in future reports.

Deductible Leveraging

In a reinsurance setting, trends for a reinsurer can be higher than the overall cost trend of the reinsured entity due to deductible leveraging. Deductible leveraging occurs when the underlying claim costs for the insurer increases at a rate higher than the increase in the deductible. In context of MPSP, the words attachment point and deductible are synonymous. The example below shows the calculation of liability for an insurance company that has an enrollee with \$55,000 in total claims using MPSP's \$50,000 attachment point and 20% coinsurance. This example is for illustrative purposes only and does not represent an analysis of the impact of deductible leveraging for MPSP.

Description	Amount	Formula	Payer
Deductible	\$50,000	$\min\{\$55,000, \$50,000\}$	Issuer
Coinsurance	\$1,000	$(\$55,000 - \$50,000) \times 20\%$	Issuer
Reinsurance	\$4,000	$($55,000 - $50,000) \times 80\%$	Reinsurer

 Table Seven: Deductible Leveraging Example

If the claim increases by 1% because of regular cost trends, then the cost of the claim is now \$55,550 (= $$55,000 \times 1.01$), but the cost to the reinsurer increases by approximately 11% (= $\frac{\$4,440}{\$4,000}$ - 1). This is shown in the next table.

Description	Amount	Formula	Payer
Deductible	\$50,000	$\min\{\$55,550,\$50,000\}$	Issuer
Coinsurance	\$1,110	$(\$55,550 - \$50,000) \times 20\%$	Issuer
Reinsurance	\$4,440	$(\$55,550 - \$50,000) \times 80\%$	Reinsurer

Table Eight: Deductible Leveraging Example – Trended

The impact of deductible leveraging is minimally off-set by a reinsurance cap since the reinsurer is no longer liable for additional costs exceeding the reinsurance cap. Deductible leveraging can impact both

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the number of enrollees eligible for reinsurance and the average cost of reinsurance per reinsurance eligible enrollee. The overall deductible leveraging trend depends both on the proportion of claims for enrollees exceeding the attachment point and the total change in costs for enrollees exceeding the attachment point.

Cost Sharing Reductions

The Federal Transitional Reinsurance program utilized a formula to reduce a carrier's paid amount to account for the fact that cost-sharing reductions (CSRs) were reflected in plan paid amount but were already reimbursed by the Federal government. Since the CSR program ended in 2017, Wakely is assuming that CSR subsidies will not be funded by the Federal government in 2019; therefore, Wakely did not adjust calculated reinsurance amounts for CSR using the Federal Transitional Reinsurance program methodology. If CSR payments are reinstated during 2019, Wakely will review this assumption and work with carriers to ensure that reinsurance payments made to carriers do not exceed the total amount paid by the carrier for any eligible claim pursuant to Minnesota Statute 62E.23.

Data Review

Wakely compared the portion of enrollees with claims above the attachment point underlying the carrier submitted templates against the claim continuance table located in the actuarial report in Minnesota's 1332 Waiver. The table is based on the 2015 individual market. In the comparison, the actual portion of enrollees with claims above the attachment point was lower than the expected portion of enrollees with claims above the attachment point. This is likely caused by the underlying carrier data being based on a full year of experience with limited claim runout. For example, the enrollee-level dataset excludes enrollees that will exceed the attachment point because of claims that are incurred or paid between July and December 2019.

Disclosures and Limitations

Responsible Actuary. I, Tyson Reed, am responsible for this communication. I am a member of the American Academy of Actuaries and a Fellow of the Society of Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to issue this report.

Intended Users. This information has been prepared for the use of the management of MCHA. Wakely understands that the report will be made public and distributed to other stakeholders. Distribution to such parties should be made and evaluated in its entirety. The parties receiving this report should retain their own actuarial experts in interpreting results.

Risks and Uncertainties. The assumptions and resulting estimates included in this report and produced by the modeling are inherently uncertain. Users of the results should be qualified to use it and understand the results and the inherent uncertainty. Actual results may vary, potentially materially, from Wakely's estimates. Wakely does not warrant or guarantee that Minnesota carriers will attain the estimated values included in the report. It is the responsibility of those receiving this output to review the assumptions carefully and notify Wakely of any potential concerns.

Conflict of Interest. I am financially independent and free from conflict concerning all matters related to performing the actuarial services underlying these analyses. In addition, Wakely is organi-



zationally and financially independent of MCHA.

Data and Reliance. I have relied on others for data and assumptions used in the assignment. I have reviewed the data for reasonableness, but I have not performed any independent audit or otherwise verified the accuracy of the data / information. If the underlying information is incomplete or inaccurate, my estimates and calculations may be impacted, potentially significantly. The information included in the other sections identifies the key data and assumptions.

Subsequent Events. Material changes in state or federal laws regarding health benefit plans may have a material impact on the results included in this report. I am not aware of any additional subsequent events that would impact the results of this analysis.

Contents of Actuarial Report. This document constitutes the entirety of the actuarial report and supersede any previous communications for reinsurance year 2019.

Deviations from ASOPs. Wakely completed the analyses using sound actuarial practice. To the best of my knowledge, the report and methods used in the analyses are in compliance with the appropriate ASOPs with no known deviations. A summary of ASOP compliance is listed below:

- ASOP No. 1, Introductory Actuarial Standard of Practice
- ASOP No. 23, Data Quality
- ASOP No. 41, Actuarial Communication

Sincerely,

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Appendix A - Reinsurance Amount by Claim Spend Level

Incurred Claims			Average Incurred	Average Reinsurance	Aggregate	
Low Range	High Range	Enrollee Count	Claims Per Enrollee	Per Enrollee	Reinsurance	
\$50,000	\$52,508	68	\$51,087	\$869	\$59,114	
\$52,508	\$58,498	135	\$55,270	\$4,216	\$569,207	
\$58,498	\$119,795	655	\$81,461	\$25,169	\$16,485,805	
\$119,795	\$200,000	181	\$149,889	\$79,911	\$14,463,878	
\$200,000	\$9,999,999	106	\$350,322	\$151,069	\$16,013,358	
Total		$1,\!145$	\$112,277	\$41,565	\$47,591,361	

Notes:

- 1. Average Reinsurance Per Enrollee = min{(Average Incurred Claims \$50,000) × 80%, \$160,000}.
- 2. The claim intervals originate from the 1332 Waiver Application which have been collapsed to ensure each cohort has at least 100 enrollees.
- 3. This distribution is expected to change as 2019 completes.

Appendix B - Estimated Reinsurance Amount and Claimants by Product

Carrier	Product ID	Product Name	Exchange Status	Claimants	Reinsurance
UCare	85736MN023	UCare Individual and Family Plans	On-Exchange	204	\$9,728,182
Medica	31616MN042	Medica Applause	On-Exchange	210	\$7,907,523
HealthPartners	34102MN007	GHI AM Off Exchange	Off-Exchange	150	\$6,293,585
HealthPartners	34102MN001	GHI On Exchange	On-Exchange	151	\$5,676,106
Medica	31616MN044	Engage by Medica	On-Exchange	119	\$5,667,514
Blue Plus	57129MN008	Blue Plus Metro	Off-Exchange	<100	\$2,621,458
Blue Plus	57129MN015	Blue Plus Southeast	On-Exchange	<100	\$1,464,319
Blue Plus	57129MN009	Blue Plus Metro	On-Exchange	<100	\$1,421,091
Blue Plus	57129MN006	Blue Plus Western	Off-Exchange	<100	\$852,615
Blue Plus	57129MN007	Blue Plus Western	On-Exchange	<100	\$769,562
Blue Plus	57129MN014	Blue Plus Southeast	Off-Exchange	<100	\$678,070
Blue Plus	57129MN009	Blue Plus Metro	Off-Exchange	<100	\$504,287
Medica	31616MN043	North Memorial Acclaim by Medica	On-Exchange	<100	$$365,\!655$
Blue Plus	57129MN016	Blue Plus Northeast	Off-Exchange	<100	\$354,262
Blue Plus	57129MN007	Blue Plus Western	Off-Exchange	<100	\$346,994
Medica	31616MN045	Altru Prime by Medica	On-Exchange	<100	\$345,088
PreferredOne	88102MN021	Ultimate Choice	Off-Exchange	<100	\$306,790
Blue Plus	57129MN017	Blue Plus Northeast	On-Exchange	<100	\$293,942
Medica	31616MN021	Medica Value	On-Exchange	<100	\$255,965
Medica	31616MN040	Engage by Medica	On-Exchange	<100	\$251,149
Blue Plus	57129MN051	Blue Plus Strive	Off-Exchange	<100	\$239,808
Blue Plus	57129MN052	Blue Plus Strive	On-Exchange	<100	\$203,250
Medica	31616MN020	Medica HSA	On-Exchange	<100	\$196,766
Blue Plus	57129MN017	Blue Plus Northeast	Off-Exchange	<100	\$182,830
Blue Plus	57129MN015	Blue Plus Southeast	Off-Exchange	<100	\$177,866

Appendix B - Estimated Reinsurance Amount and Claimants by Product

Carrier	Product ID	Product Name	Exchange Status	Claimants	Reinsurance
HealthPartners	34102MN008	GHI NAM Off Exchange - HP Ind	Off-Exchange	<100	\$165,650
Medica	31616MN018	Medica Solo	On-Exchange	<100	\$118,580
Medica	31616MN038	North Memorial Acclaim by Medica	On-Exchange	<100	\$99,023
Blue Plus	57129MN052	Blue Plus Strive	Off-Exchange	<100	\$39,702
Medica	31616MN037	Medica Applause	On-Exchange	<100	\$29,452
HealthPartners	34102MN009	GHI NAM Off Exchange - HP Ind Ded	Off-Exchange	<100	\$19,322
PreferredOne	88102MN001	PreferredHealth View	Off-Exchange	<100	\$7,979
Blue Plus	57129MN051	Blue Plus Strive	On-Exchange	<100	\$6,909
Medica	31616MN020	Medica HSA	Off-Exchange	<100	\$67
			Total	1,160	\$47,591,361

Notes:

- 1. Products with less than 100 claimants are labeled as < 100 due to protected health information (PHI) reasons.
- 2. The *Claimants* column counts enrollees that transfer between products more than once. As a result, the total claimants in this section differs from the enrollee count shown in Table One.