

# Public Safety

# Projects Summary

(\$ in thousands)

Project Title	Rank	Fund	Project Requests for State Funds			Gov's Rec	Gov's Planning Estimates	
			2020	2022	2024	2020	2022	2024
New State Emergency Operations Center	1	GO	29,545	0	0	29,545	0	0
Minnesota State Patrol and Department of Public Safety Headquarters	2	GO	600	0	0	0	0	0
Southern Minnesota BCA Regional Office and Laboratory	3	GO	125	0	0	125	0	0
BCA Maryland Building Improvements	4	GO	3,976	0	0	3,976	0	0
<b>Total Project Requests</b>			34,246	0	0	33,646	0	0
<b>General Obligation Bonds (GO) Total</b>			34,246	0	0	33,646	0	0

[dps.mn.gov/](http://dps.mn.gov/)

### AT A GLANCE

- Workforce: Department of Public Safety (DPS) has 2,042 employees
- DPS has ten operational divisions that include:
  - Alcohol and Gambling Enforcement Division (AGED)
  - Bureau of Criminal Apprehension (BCA)
  - Driver and Vehicle Servicers (DVS)
  - Emergency Communications Networks (ECN)
  - Homeland Security and Emergency Management (HSEM)
  - Minnesota State Patrol (MSP)
  - Office of Justice Programs (OJP)
  - Office of Traffic Safety (OTS)
  - State Fire Marshal Division (SFM), which also includes the Minnesota Board of Firefighter Training and Education (MBFTE)
  - Office of Pipeline Safety (OPS)
- DPS serves the majority of the state's population as well as numerous public safety, governmental, and non-profit organizations in the state.

### PURPOSE

DPS is committed to protecting citizens and communities through activities that promote and support prevention, preparedness, response, recovery, education, and enforcement in order to ensure that **people in Minnesota are safe**. These objectives are achieved through:

- A focus on saving lives
- Maintaining the public trust
- Developing strong partnerships
- Providing efficient and effective services

DPS provides the administrative structure for ten diverse operational divisions focused on improving safety for all people in Minnesota. The agency also has four divisions that provide human resource, fiscal, internal affairs, and communication support. Through its divisions, DPS works in partnership with city, county, state, federal, and not-for-profit agencies to improve safety. DPS is funded through federal, state general fund, special revenue, trunk highway, and highway user tax distribution funds.

### STRATEGIES

We ensure that all people in Minnesota are safe by:

- Providing full-service laboratory support to all law enforcement agencies; and providing training and criminal justice integration services to prevent and solve crimes.
- Providing services to prevent, prepare for, respond to, and recover from natural and other types of disasters.
- Providing training, funding, and technical assistance to improve community safety and to assist crime victims.
- Provide training, investigation, inspection, regulation, data collection, and emergency response services to protect lives and property from fire and pipeline incidents.
- Enforcing the state's liquor and gambling laws to protect the public from illegal alcohol sales, illegal consumption, and illegal gambling.

- Providing funding, technical assistance, and research to prevent traffic deaths and serious injuries.
- Providing law enforcement services, education, and assistance to ensure the safe and efficient movement of traffic on Minnesota roads, the protection of the driving public, and the security of the Capitol Complex.
- Regulating motor vehicles, vehicle dealers, and licensed drivers to ensure that state and federal law are implemented and followed.
- Providing funding and technical assistance to operate a state-of-the-art 911 system and the implementation of a state-wide interoperable communication system for emergency responders.
- Providing overall leadership, policy, and direction to ensure the agency successfully meets its goals.

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The Department of Public Safety's legal authority comes from Minn. Stat. 299A (<https://www.revisor.mn.gov/statutes/?id=299A>).

**AT A GLANCE**

The Department of Public Safety protects citizens and communities by building relationships and delivering services that promote and support safety. The Department accomplishes this through prevention, preparedness, response, recovery, education and enforcement efforts to protect the citizens of the state.

The Department of Public Safety administers numerous critical functions of government across a wide range of divisions: from providing funds for school safety and emergency services, to fire and murder investigations, and reducing crashes through enforcement and educational programs. The goal of the agency is to deliver empathetic, respectful, timely, and high-quality customer service, whether the interaction is on a snow-packed roadside, with a crime victim, or at a Driver and Vehicle Services counter.

**Factors Impacting Facilities or Capital Programs**

The Department of Public Safety has 10 externally facing divisions, each of which provides services to Minnesotans. However, many of the agency's downtown Saint Paul facilities are difficult for the public and stakeholders to access. Additionally, the Department has outgrown its current lease space, including the BCA headquarters on Maryland Avenue on Saint Paul's East side.

There is an ongoing conversation, both locally and nationally, about policing and community relationships, which speaks to the necessity of building trust that leads to communities that are safe for everyone. As the goals, values, and standards of public safety transform to align with the demands of 21st century policing, we must transform the way we deliver services to be community-centered, inclusive, and accessible.

Minnesota's State Emergency Operations Center (SEOC) is an essential facility, which is required for continuity of governance in the worst-case scenario and is regularly the center of government coordination during natural disasters in every corner of the state. The SEOC is also increasingly activated for special events such as the Super Bowl, Final Four, and Ryder Cup.

The SEOC is the place where information and resources to support a wide variety of incident management activities are shared. The requirements of the SEOC have changed since September 11, 2001, and the existing facility located in downtown Saint Paul is both inadequate in space and vulnerable from a security perspective.

**Self-Assessment of Agency Facilities and Assets**Department of Public Safety and State Patrol Headquarters

The Department of Public Safety is housed in a large multi-level rental complex in downtown Saint Paul. This arrangement leaves the department somewhat separated from community and hard to access. Customer service is key to the success of the department's 10 externally facing divisions. Our community and business partners find getting around the downtown complex and finding the appropriate division challenging, frustrating, and time consuming. Some examples include:

- We hear from victims of crime who have struggled to find the Office of Justice Programs so that they can apply for grants or reparations.
- The Homeland Security and Emergency management tabletop exercises and disaster response drills that prepare the department and the many federal, state and local partners, are hampered by the lack of space and accessibility issues.

- Each morning, Minnesotans line up at the Driver and Vehicle Services (DVS) office for driver's licenses and knowledge tests. As the agency that issues these important credentials for the residents of the state, we are not able to provide the kind of customer service that a more accessible facility would afford.

Just as there are new demands on the SEOC since 9/11, there are also increased security concerns because the facility is located in the heart of downtown with numerous entrances and exits that make security an ongoing challenge.

Because DPS divisions are not co-located, the current facility is not conducive for the kind of cross-division collaboration that will lead to more efficient delivery of services and a better-coordinated approach to public safety services for Minnesotans.

The department has outgrown its current space and there is limited room for the expansion and growth that DVS requires as we continue to resolve the transaction backlogs resulting from the failed roll out of MNLARS and move into the next era with the Vehicle Title and Registration System (VTRS).

Relocating the Department of Public Safety to the Capitol Complex in a building that is accessible and inclusive will increase the department's visibility, allow the department to host public engagement events, and better serve our customer and business partners.

#### State Emergency Operations Center

In 2006, Department of Public Safety requested the Real Estate Services Division of the Department of Administration to seek a new leased location for a SEOC. It had then - almost 13 years ago - become apparent that there were no affordable lease options for a facility that would meet the stringent requirements of an SEOC. It was further determined the SEOC should be a state-owned facility. The only way to meet these requirements in a cost-effective manner is to build a new facility or repurpose an existing facility.

#### Southern Minnesota BCA Regional Office and Laboratory

Advances in technology and changes in criminal behavior have made forensic evidence testing an increasingly frequent demand of the State's criminal justice system. Testing of all sexual assault kits is now standard practice, DNA evidence on everything from burglary to homicide cases are required to identify suspects from current crimes to cold cases. Additionally, digital evidence, which was unheard of even a few years ago, is now the basis for charging decisions. Crime trends have shifted and increased over the last decade: methamphetamine has continued to wreak havoc in our communities along with opioid abuse, and internet crimes have added to child abuse and human trafficking cases and must be pursued as we continue to respond to domestic homicides statewide.

It is clear that an additional facility is needed to meet the needs of Minnesota law enforcement agencies and criminal justice partners. Some examples of the increased demand for services include:

- Evidence submissions for DNA analysis has increased by 120% since 2009.
- Controlled substance submissions have nearly doubled over the last five years.
- Digital media evidence analysis has nearly doubled from 2017 to 2018.

A BCA facility in southern Minnesota will address a currently underserved geographic area and will reduce delays in evidence testing. With Rochester and Olmstead County recently designated as a High Intensity Drug Trafficking Area (HIDTA), having adequate lab and investigative resources properly located is essential to making sure that we are able to respond to current community needs and demands.

## BCA Maryland Building Improvements

In 2003, the BCA moved into its current location, which had been constructed specifically to meet the needs of the agency at that time. The BCA is now out of space for staff, even after shrinking all cubicles within its Minnesota Justice Information Services Division to 6x6 cubicles.

Security standards now are significantly different than when the current BCA building was constructed 16 years ago. The threat of terrorism has increased, and new, unique security threats have emerged as the BCA has become a higher profile organization due to its mission and responsibilities. The BCA worked with the U.S. Department of Homeland Security (DHS) to conduct a security assessment of the BCA building. This assessment resulted in numerous security recommendations, identifying perimeter security as the top concern. The audit noted the current fencing was insufficient and did little more than demarcate a boundary line. The recommendation is to increase the height of the fencing and install “outriggers” to enhance the penetration delay of objects and vehicles.

The BCA has taken on many more responsibilities and programs designed to assist law enforcement in our state since 2003. The BCA now has a full Digital Multimedia Evidence Lab, investigates predatory crimes, commands the statewide Internet Crimes Against Children Task Force, and manages the Minnesota Human Trafficking Investigators Task Force. As a result of this expansion of duties, the BCA IT requirements have become more sophisticated. The number of employees has also increased, and the BCA is out of space. The BCA has worked to accommodate the growth, such as the cubicle project noted above, and converting existing meeting room space into office space, as well as other adjustments. The final option available is to finish the build-out of the first floor to meet the space needs of the BCA. The perimeter fence will address a critical deficiency found in the DHS assessment.

### **Agency Process for Determining Capital Requests**

Department leadership reviewed pressure points in agency operations that could be alleviated with facility improvements. Those pressure points included having outgrown current space, complaints from the public and business partners around locating the divisions, and security concerns.

### **Major Capital Projects Authorized in 2018 and 2019**

None

## New State Emergency Operations Center

**AT A GLANCE****2020 Request Amount:** \$29,545**Priority Ranking:** 1**Project Summary:** Relocate and improve the State Emergency Operations Center (SEOC) to coordinate state and federal response during disasters and emergencies.**Project Description**

This request is for \$29,545,000 to purchase land and construct and equip a new SEOC and DPS-Homeland Security and Emergency Management (HSEM) offices. The facility will serve as the location to coordinate state and federal response during disasters and emergencies. During a crisis at the Capitol Complex the facility will serve as a critical continuity of government facility for state government leaders.

The facility will house approximately 75 HSEM staff on a daily basis and have a surge capacity of up to 200 state and federal personnel during emergency/disaster response. A pre-design study has been completed which will be used as the basis for the building.

**Project Rationale**

Minnesota has experienced 15 presidential and 34 state declared disasters in the last decade. It is the mission of the Department of Public Safety's Division of Homeland Security and Emergency Management (HSEM) to effectively prepare for disasters; coordinate statewide response; provide assistance; and enhance recovery of impacted communities. Tribal, county, city, and township governments depend on HSEM to coordinate state and federal assistance during emergency response and the appropriate resources during disaster recovery.

The Department is also designated to facilitate the State's Continuity of Government (COG). Minnesota currently does not have a functional COG facility, which is a serious gap in the state's capacity to provide critical government services in the aftermath of a catastrophic event.

A state emergency operations center is a one-of-a-kind, critical, "no fail" facility that is the central place where coordination of information and resources to support incident management activities takes place. The existing facility located in downtown Saint Paul is wholly inadequate in the areas of security or redundancy of power, communications, and network services. The current location also has serious security issues including being located on top of a public parking facility and within feet of the light rail line, both of which, increase the risk of not being able to respond in times of disaster or emergency.

**Project Timeline**

It is estimated the purchase, reconfiguration and associated site work would be completed within 18 months. The occupancy date for the division staff would be late summer to early fall of fiscal year 2022.

## **Other Considerations**

Virtually every county in the state has been included in a disaster declaration within the last ten years. There are many factors that are considered when evaluating the state's homeland security risks. Those of vital importance to Minnesota are:

- Agriculture as it constitutes a large component of Minnesota's economy and the state has a large animal population susceptible to natural and artificial introduction of pathogens.
- Critical infrastructure and key resources that are important to the economy of the United States including two nuclear generating plants, a key regional digital network management facility, a major international airport, a large inland port, and the sixth largest railroad network in the country.

## **Impact on Agency Operating Budgets**

In FY19, DPS-HSEM paid \$526,000 for leased space (22,587 square feet) in downtown Saint Paul. The lease cost is \$23.28 per square foot. DPS estimates the annual operating and maintenance expense at the new SEOC, through the Department of Administration, would be \$12.00 per ASF or approximately \$625,000. The move to the proposed building would more than double the work space and cost only \$100,000 more to operate.

## **Description of Previous Appropriations**

\$2,250,000 was appropriated to the Department of Administration in the 2010 bonding bill. Approximately \$200,000 was spent on initial studies and pre-design. A balance of just over \$2,000,000 expired on December 31, 2014.

## **Project Contact Person**

Joe Kelly  
Director of Homeland Security & Emergency Mgmt.  
651-201-7404  
joseph.kelly@state.mn.us

## **Governor's Recommendation**

The Governor recommends \$29.545 million in general obligation bonds for this request.

(\$ in thousands)

## New State Emergency Operations Center

## PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2020	FY 2022	FY 2024
<b>State Funds Requested</b>				
General Obligation Bonds	\$ 0	\$ 29,545	\$ 0	\$ 0
<b>Funds Already Committed</b>				
<b>Pending Contributions</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 29,545</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2020	FY 2022	FY 2024
Property Acquisition	\$ 0	\$ 1,000	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 2,600	\$ 0	\$ 0
Project Management	\$ 0	\$ 250	\$ 0	\$ 0
Construction	\$ 0	\$ 16,000	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 50	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 6,100	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 3,545	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 29,545</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2020	FY 2022	FY 2024
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 100
Operating Budget Impact (FTE)	0.0	0.0	0.0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 29,545	100 %
User Financing	\$ 0	0 %

## STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding bill.

Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6 and 16E.05 subd. 3)?</b>	No
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	N/A
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2024?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

## Minnesota State Patrol and Department of Public Safety Headquarters

**AT A GLANCE****2020 Request Amount:** \$600**Priority Ranking:** 2**Project Summary:** \$600 thousand in state funds to predesign a new headquarters building for the Minnesota State Patrol and the Department of Public Safety.**Project Description**

This project request would provide a predesign for a new community based headquarters facility. The new facility will provide office space and associated parking for the majority of the agency's operational divisions, four agency support divisions, and will include space for the Minnesota Board of Fire Fighter Training and Education and the Office of State Safety Oversight. The project will also provide a commercial street level use with a Driver and Vehicle Services public counter.

**Project Rationale**

The new facility will increase visibility and improve access for our citizens and business partners who rely on the services provided by our divisions for enforcement, education, licensing, and justice services. The project will result in the relocation of our agency within the Capitol Complex, where the department is responsible for providing safety, security, and emergency response services, allow for greater control over facility management and space planning overall, address our needs with an eye to the future of the agency, and provide improved opportunities to contribute towards the statewide sustainability goals.

The Minnesota State Patrol and the Department of Public Safety are currently housed in a large multi-level rental complex in downtown Saint Paul. The divisions within our agency are not adjacent to each other and are located throughout eight floors and two buildings (Town Square and the Bremer tower). This type of decentralization is not effective for cross division collaboration. There are increased security concerns due to numerous entrances and exits throughout our lease spaced. There is significant confusion to our customers and business partners who are attempting to conduct business within our facility. In addition, our agency has outgrown the current space and there is limited room for expansion and growth.

The Department of Public Safety has several public facing operational divisions including the Minnesota State Patrol, Alcohol and Gambling Enforcement, Driver and Vehicle Services, Fire Marshal, Pipeline Safety, and Office of Justice Programs. There is no ability in the current leased space to make the public aware of our location within the leased space, or help in educating the public that the divisions are part of a larger organization. This lack of understanding of the work of the Department of Public Safety increases barriers that Minnesotans face in accessing services, and hinders our recruitment and public engagement efforts. Being housed in a single location on the Capitol Complex will increase the department's visibility to the public and allow for the department to host public engagement events.

**Project Timeline**

Predesign: Summer 2020 – Fall 2021

**Other Considerations**

Inherent in the building design and co-location of DPS services is the State of Minnesota and Department of Public Safety's commitment to addressing racial, gender and disability disparities. The new DPS headquarters will be accessible and inclusive. The diversity of customer experiences will be centered in the design of public-facing spaces. DPS and architects will engage with residents to learn what service and accessibility details should be considered so that all customers and State employees feel that they are safe and welcome in the new headquarters building.

**Impact on Agency Operating Budgets**

This project is for predesign only and will have no impact on operating budgets.

**Description of Previous Appropriations**

None.

**Project Contact Person**

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Legislative Director  
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**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

**Public Safety**

**Project Detail**

(\$ in thousands)

**Minnesota State Patrol and Department of Public Safety Headquarters**

**PROJECT FUNDING SOURCES**

Funding Source	Prior Years	FY 2020	FY 2022	FY 2024
<b>State Funds Requested</b>				
General Obligation Bonds	\$ 0	\$ 600	\$ 0	\$ 0
<b>Funds Already Committed</b>				
<b>Pending Contributions</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 600</b>	<b>\$ 0</b>	<b>\$ 0</b>

**TOTAL PROJECT COSTS**

Cost Category	Prior Years	FY 2020	FY 2022	FY 2024
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 600	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 0	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 600</b>	<b>\$ 0</b>	<b>\$ 0</b>

**IMPACT ON STATE OPERATING COSTS**

Cost Category	FY 2020	FY 2022	FY 2024
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

**SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS**

	Amount	Percent of Total
General Fund	\$ 600	100 %
User Financing	\$ 0	0 %

## STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding bill.

Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	N/A
Has the predesign been approved by the Department of Administration?	N/A
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	N/A
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	N/A
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6 and 16E.05 subd. 3)?</b>	N/A
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	N/A
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	N/A
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	N/A
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2024?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

## Southern Minnesota BCA Regional Office and Laboratory

**AT A GLANCE****2020 Request Amount:** \$125**Priority Ranking:** 3**Project Summary:** The Minnesota Department of Public Safety's Bureau of Criminal Apprehension is requesting \$125,000 of state funds for the pre-design of an approximately 40,000 square foot regional office and laboratory in Mankato, Minnesota.**Project Description**

This proposal is for the pre-design of a building to house the various divisions within the Bureau of Criminal Apprehension (BCA) including Investigations, the Forensic Science Service, and Minnesota Justice Information Services (MNJIS) in southern Minnesota.

The building would contain standard office space, interview/polygraph room(s), laboratory space, evidence storage, meeting/training room(s), and garage area(s) to maintain response vehicles as well as a space for processing evidence. The design team will include architects with experience specifically in laboratory design and requirements. The building would require heightened security measures included in the building design compatible with existing BCA security protocols.

The project would provide the BCA with an increased presence in southern Minnesota. By having a BCA Regional Office located in Mankato, the BCA would be able to provide services to local law enforcement more efficiently by significantly reducing the amount of travel required by their agencies for evidence submission, review, pick-up, and interaction with laboratory staff. This facility would also allow for the forensic testing of evidence in-house and not require items to be transferred to and from BCA Headquarters in Saint Paul.

**Project Rationale**

The Minnesota Bureau of Criminal Apprehension (BCA) is the state's criminal investigative agency providing law enforcement services, criminal justice records, and laboratory services to all 87 counties within Minnesota as well our other partners at the local, state, and federal levels. Services provided by the BCA include providing investigative assistance in complex criminal investigations, laboratory analysis, criminal history record keeping, and law enforcement training throughout the state.

In addition to BCA headquarters in Saint Paul and a regional office in Bemidji, the BCA maintains 11 investigative field offices located across Minnesota to provide support to our criminal justice partners. The BCA currently provides forensic services within the Saint Paul and Bemidji offices. The BCA also currently has an evidence drop off and pick-up facility located in St. Cloud with limited drug testing at that location.

Crime labs throughout the nation continue to experience dramatic increases in requests for forensic science services. The BCA is no exception to this upward trend and currently are experiencing large backlogs due to the number of requests and reliance on forensic evidence in criminal investigations

and court proceedings.

The overall demand for forensic testing has increased over the last decade. For example, the demand for DNA analysis has increased steadily every year with an overall 120% increase since 2009. Controlled substance submissions have nearly doubled over the last five years and we have seen a similar increase to the number of toxicology submissions. Requests for the analysis of Digital Media Evidence have nearly doubled from 2017 to 2018.

Minnesota police chiefs and sheriffs in the southern half of the state continue to face staffing shortages and challenges due to the number of trips that they have to make to Saint Paul in order to drop off and pick up evidence from the Saint Paul laboratory. In some cases these agencies are driving over 400 miles round trip which is consuming an entire day, sometimes having to do this multiple times in a month.

The BCA Investigations Division currently has four BCA agents located within the Blue Earth County Sheriff's Office in Mankato. These Agents work closely with all law enforcement agencies within the southern half of the state. Currently, this office lacks an interview room, secure evidence vault, polygraph room, and adequate training space. There is also a current need to expand digital evidence examination, but there is no space available to expand these services.

The BCA is also statutorily responsible for providing law enforcement training throughout the state of Minnesota. Training for officers within this part of the state is often offered in the metro or other locations that require travel and overnight lodging. This can be an extreme burden on law enforcement agencies in southern Minnesota that may have limited resources available to them. This facility would provide a location for BCA trainings and reduce the burden to those agencies.

This facility would also allow specialized investigative functions such as polygraph exams, digital evidence examination, audio/video enhancement, and 3D Scanner data review and preparation. This will improve turnaround times allowing a more efficient investigative process for local law enforcement and the county attorneys that they work with.

### **Project Timeline**

Pre Design: July 2020 - April 2021

### **Other Considerations**

This facility will require specialized design, infrastructure, and construction to accommodate its law enforcement functions and the housing of a laboratory.

### **Impact on Agency Operating Budgets**

This project is for predesign only and will have no impact on operating budgets.

### **Description of Previous Appropriations**

None.

### **Project Contact Person**

Jeff Hansen  
Deputy Superintendent

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**Governor's Recommendation**

The Governor recommends \$125,000 in general obligation bonds for this request.

(\$ in thousands)

## Southern Minnesota BCA Regional Office and Laboratory

## PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2020	FY 2022	FY 2024
<b>State Funds Requested</b>				
General Obligation Bonds	\$ 0	\$ 125	\$ 0	\$ 0
<b>Funds Already Committed</b>				
<b>Pending Contributions</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 125</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2020	FY 2022	FY 2024
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Pre-design Fees	\$ 0	\$ 125	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 0	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 125</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2020	FY 2022	FY 2024
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 125	100 %
User Financing	\$ 0	0 %

## STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding bill.

Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	N/A
Has the predesign been approved by the Department of Administration?	N/A
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	N/A
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	N/A
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6 and 16E.05 subd. 3)?</b>	N/A
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	N/A
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	N/A
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2024?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

## BCA Maryland Building Improvements

### AT A GLANCE

**2020 Request Amount:** \$3,976

**Priority Ranking:** 4

**Project Summary:** The Minnesota Department of Public Safety's Bureau of Criminal Apprehension is requesting \$3,976,000 of state funds for the construction of approximately 7,600 square feet of unfinished space for office and support spaces and for security upgrades, including a perimeter fence, at the Minnesota Bureau of Criminal Apprehension headquarters.

### Project Description

The Minnesota Bureau of Criminal Apprehension (BCA) would like to utilize approximately 7,600 square feet of unfinished space on the first floor of the existing structure for office and support spaces. The area is currently rough graded soil and sand that has been prepped for concrete.

The project would entail building out this space with electrical, plumbing, HVAC, etc. Finishing this space would add an additional 10 offices, 36 workstations, three conference rooms, two storage rooms, two electrical rooms, one kitchenette/break area, and two ADA accessible bathrooms.

This project would also improve the existing security structures surrounding the building. These improvements are requested following a US Department of Homeland Security security assessment to provide greater security for employees and visitors.

### Project Rationale

The Minnesota Bureau of Criminal Apprehension (BCA) is the state's criminal investigative agency providing law enforcement services to all 87 counties within Minnesota as well our other partners at the local, state, and federal levels. Services provided by the BCA include providing investigative assistance in complex proactive and reactive criminal investigations, laboratory analysis, and numerous criminal justice data bases including the state's criminal history and fingerprint system, and training for law enforcement throughout the state.

In 2003, the BCA moved into its current location, which had been constructed specifically to meet the needs of the agency at that time. The BCA is now out of space for staff even after shrinking all cubicles within its Minnesota Justice Information Services Division to 6x6 cubicles.

When the current BCA building was constructed, security standards were not at the levels they are today. The threat of terrorism has risen and new unique security threats have emerged as the BCA has become a higher profile organization due to the duties and tasks assigned. The BCA worked with the US Department of Homeland Security to conduct a security assessment of the BCA building. This assessment resulted in numerous security recommendations, of most concern was the perimeter security of the BCA. The audit noted the current fencing was insufficient and did little more

than demarcate a boundary line. The recommendation is to increase the height of the fencing and install outriggers to enhance the penetration delay of objects and vehicles.

Since 2003, the BCA has taken on many more responsibilities and programs designed to assist law enforcement in our state. The BCA now has a full Digital Multimedia Evidence Lab, performs human trafficking investigations, predatory crimes investigations, commands the statewide Internet Crimes Against Children Task Force, Social Security Administration Investigations, and manages the Minnesota Human Trafficking Investigators Task Force.

The number of employees has increased commensurate with these and other additional duties, and the BCA is out of space. The BCA has worked to accommodate the growth, such as the cubicle project noted above and converted existing meeting room space into office space, as well as other adjustments. The final option available is to build out of the first floor space.

### **Project Timeline**

- Projected Start Date: July 2020
- Projected Completion Date of Fence: March 2021
- Projected Completion Date of the Space Buildout: December 2021

### **Other Considerations**

Predesign was completed in FY19 using current resources.

### **Impact on Agency Operating Budgets**

In FY19 DPS-BCA paid the Department of Administration \$22.05 per square foot for the Mayland location. This project adds approximately 7,600 square feet of new finished space. This additional square footage at the current rate will cost an estimated \$168,000 more per year.

### **Description of Previous Appropriations**

None.

### **Project Contact Person**

Jeff Hansen  
Deputy Superintendent  
651-793-7044  
Jeff.hansen@state.mn.us

### **Governor's Recommendation**

The Governor recommends \$3.976 million in general obligation bonds for this request.

(\$ in thousands)

## BCA Maryland Building Improvements

## PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2020	FY 2022	FY 2024
<b>State Funds Requested</b>				
General Obligation Bonds	\$ 0	\$ 3,976	\$ 0	\$ 0
<b>Funds Already Committed</b>				
<b>Pending Contributions</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 3,976</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2020	FY 2022	FY 2024
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 364	\$ 0	\$ 0
Project Management	\$ 0	\$ 49	\$ 0	\$ 0
Construction	\$ 0	\$ 2,561	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 21	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 650	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 331	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 3,976</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2020	FY 2022	FY 2024
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 168	\$ 168
Operating Budget Impact (FTE)	0.0	0.0	0.0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 3,976	100 %
User Financing	\$ 0	0 %

## STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding bill.

Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6 and 16E.05 subd. 3)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	N/A
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2024?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A