Veterans Affairs

Projects Summary

(\$ in thousands)

			-	t Reques ate Fund	Gov's Rec	Gov's P Estim	•	
Project Title	Rank	Fund	2020	2022	2024	2020	2022	2024
Campus Security Upgrades	1	GO	8,400	0	0	4,200	0	0
Asset Preservation	2	GO	13,700	0	0	10,700	10,700	10,700
Minneapolis Veterans Home - Building 6 Remodel	3	GO	12,000	0	0	0	0	0
Veterans Homes - Campus Enhancements &Efficiencies	4	GO	3,200	0	0	0	0	0
Fergus Falls Greenhouse	5	GO	100	0	0	100	0	0
Total Project Requests		1	37,400	0	0	15,000	10,700	10,700
General Obligation Bonds (GO) Total			37,400	0	0	15,000	10,700	10,700

Minnesota Department of Veterans Affairs

mn.gov/mdva/

AT A GLANCE

- Provide six major program areas under two divisions, each with numerous veteran services including:
 - Long-term, Skilled nursing and Domiciliary care
 - Adult Day Center and resources for caregivers
 - Education and employment services
 - Federal VA Claims and outreach services
 - Homeless Veteran prevention and assistance services
 - State benefits (State Soldiers Assistance Program)
- Operates 5 State Veterans Homes and 3 State Veterans Cemeteries
- Targets services to Minnesota's 308,000 Veterans who have served from WWII to present day
- Employs approximately 1,400 staff statewide

PURPOSE

The mission of Minnesota Department of Veterans Affairs (MDVA) is "Serving Minnesota Veterans, their dependents and survivors by connecting them with the federal and state care and benefits they have earned." We are a "post wartime agency" and were created by the 1943 state Legislature to consolidate the services provided to service members, and since 2007, we have operated the Minnesota Veterans Homes. Today, there are more than 308,000 veterans in Minnesota.

Veterans face many challenges including translating their military skills and experiences to civilian occupations, unemployment and underemployment, and short- and long-term medical issues resulting from their military duty. In addition, many veterans and their families experience both mental fatigue and physical injuries associated with military deployments.

MDVA exists to fulfill the needs of these veterans and their families by providing innovative programs and services to maximize their quality of life, while monitoring and adapting to emerging needs. In doing so, MDVA contributes to achieving the statewide outcomes of: All Minnesotans have optimal health, Minnesotans have the education and skills needed to achieve their goals, and Strong and stable families and communities.

STRATEGIES

We strive to enhance the lives of those we serve through the development and implementation of services that are tailored to meet the current, ongoing and future needs of veterans and their families. We do this through two divisions: **Programs & Services** and **Veterans Health Care** (Minnesota State Veterans Homes).

Many veterans are not aware of the benefits that they have earned through their military service. **The Programs & Services Division** collaborates with its partners in the veteran's services community to assist veterans in obtaining these benefits. Examples include securing or assisting in the provision of financial, educational and medical benefits. Additionally, there are an estimated 253 veterans without safe, stable or affordable housing on any given night in Minnesota (<u>https://www.hudexchange.info/resources/documents/2016-PIT-Estimate-of-Homeless-Veterans-by-State.pdf</u>). By working with partners and stakeholders through its Homeless Veteran Registry (<u>https://mn.gov/mdva/resources/homelessnessandprevention/homelessveteranregistry.jsp</u>), MDVA works to identify and develop housing plans for veterans who are homeless or at risk of homelessness. Finally, our Programs & Services Division and partners provide resources for financial, family, and mental health counseling, as well as operating three Veterans cemeteries and coordinating funeral honors benefits.

For more information, visit: https://mn.gov/mdva/resources/

The Veterans Health Care Division currently operates five Minnesota Veterans Homes. Located in Fergus Falls, Hastings, Luverne, Minneapolis, and Silver Bay. MDVA works to ensure that veterans and their families have options for meeting their long-term skilled nursing and care needs while providing the highest quality care. The homes offer multiple long-term care options including 24-hour Skilled Nursing, Domiciliary, and Adult Day Care. The homes also offer specialty care units for Alzheimer's and dementia, as well as dental care, physical rehabilitation, work therapy, transportation, chemical dependency, psychological, spiritual, and recreational services to improve the health and quality of life of its residents. In addition, MDVA is currently working with community partners in the development of plans for three new Minnesota Veterans Homes to expand our capacity and geographic presence.

For more information, visit: <u>https://mn.gov/mdva/homes/</u>

For more information, see the 2017 Annual Report for the Minnesota Department of Veterans Affairs (<u>https://mn.gov/mdva/assets/2017-mdva-annual-report-accessible_tcm1066-327252.pdf</u>).

Minnesota Department of Veterans Affairs legal authority comes from:

- Minn. Stat. 196 (<u>https://www.revisor.mn.gov/statutes/cite/196</u>),
- Minn. Stat. 197 (<u>https://www.revisor.mn.gov/statutes/cite/197</u>), and
- Minn. Stat. 198 (<u>https://www.revisor.mn.gov/statutes/cite/198</u>).

AT A GLANCE

- The Minnesota Department of Veterans Affairs will ensure fiscal integrity by optimizing supplemental resources in addition to appropriated funds.
- The Minnesota Department of Veterans Affairs will ensure fiscal integrity by developing cost control and budget management improvement strategies.
- The Minnesota Veterans Homes will meet the needs of the Veteran community by providing innovative resident care and services.
- The Minnesota Veterans Homes will develop, optimize and implement clinical capacity to promote program delivery to meet the needs of our Veterans and resident community.
- The Minnesota State Veterans Cemeteries will honor Veterans with dignified final resting places which commemorate their service and sacrifice to our Nation.
- The Minnesota State Veterans Cemeteries will be operated and maintained as models of excellence and as national shrines for our Nation's Veterans and their families.

Factors Impacting Facilities or Capital Programs

The Minnesota Department of Veterans Affairs (MDVA) - Veterans Health Care Division is faced with an ever changing healthcare landscape. Challenges experienced by the Veterans Homes are analogous to those faced by community-based providers and in many ways more expansive due to the complexities of State government and particular Veteran needs. These challenges include:

- 1. Increased resident acuity related to dementia and complex medical conditions. Veterans who have experienced traumatic military service to their country are living longer, while cognitive and medical diagnosis can become even more pronounced and severe. Aggression and behavioral health issues are common and more frequently encountered in our resident population. The impact of this phenomena results in increased requirements for building systems including wander security alert systems, nurse call systems, access and egress within areas of rescue, need for private rooms and bathrooms, as well as basic maintenance of MDVA campuses and property.
- 2. Physical plants are aging. Our oldest campus dates to 1887 (Minneapolis); Hastings was opened as a state Regional Treatment Center in the 1940's and converted to the current Veterans Home in 1978; the Homes in Luverne and Fergus Falls were constructed in 1994 and 1998 respectively; and in 1991, an elementary school originally constructed in 1953 was modestly renovated to become the Silver Bay Veterans Home.
- 3. The Minnesota Veterans Homes manage 64 buildings, with 1.061 million total gross square footage and a replacement value of \$310.7 million.
- 4. All Veterans Homes are 24/7 operations requiring extensive and continuous system support to accommodate the necessities of infrastructure, utilities, and basic operating systems.
- 5. The Homes directive to become certified by the Centers for Medicaid and Medicare Services (CMS) has also added a burden to facility and physical plant maintenance, as repairs, and in some cases remodeling, and updates to the skilled nursing facilities has been necessary.
- 6. Life/safety standards are constantly evolving and becoming more stringent in both requirements and compliance. Federal Veterans Affairs (VA), State, and Centers for Medicare and Medicaid Services (CMS) rules and regulations are demanding in terms of compliance, and ongoing audit and survey requirements.

MDVA – Memorial Affairs Division has one chance to get it right when providing a Veteran burial in our State Veterans Cemeteries. Veterans choose burial in our State Veterans Cemeteries in part because they and their families see the high quality of our facilities and the high level of care that is provided in maintaining our facilities.

Maintaining our cemetery facilities in this manner to ensure our Veterans are perpetually honored creates challenges. These challenges include:

- 1. Maintaining highly visible structures that have been constructed with high quality, long lived, durable materials. To ensure the longevity of these high quality building materials, regular and consistent maintenance and preservation is required.
- 2. Increased demand for burials and use of cemetery facilities. Demand at our oldest cemetery in Little Falls, opened in 1994, has increased 500% in 2 decades. Over 500 annual burials are now completed at Little Falls, with over 7,700 total burials since 1994. Demand is expected to follow similar trends at our newest cemeteries in Preston (2015) and Duluth (2018).
- 3. Memorial Affairs manages 9 buildings, 312 acres, 6,525 occupied gravesites, 9,271 available developed gravesites and over 62,000 future phased gravesites in undeveloped acreage.

Self-Assessment of Agency Facilities and Assets

MDVA - requests submitted in order of highest priority. Priority 1 & 2 based on facility condition audits initially conducted in 2013, and updated in 2015, 2017, & 2019.

MDVA requires significant asset preservation dollars to maintain facilities with basic systems, life safety and meet regulatory requirements. Facility conditions audits (FCAs) were completed with support of Department of Administration in 2013. In 2015, 2017, and 2019 the FCAs were reviewed and updated by the Agency Facilities Manager, Total Infrastructure and Facility Management (TIFM) administrator, Plant Directors and Building Foremen. MDVA is requesting asset preservation funding of all Priority 1 & 2 items.

Agency Process for Determining Capital Requests

MDVA's strategic business plan and capital budget goals support and ensure that all MDVA facilities provide the highest level of professional service and care possible.

At our State Veterans Homes, quality care and programming in a therapeutic, highly adaptive and dignified environment is required. The aging Veteran population and their increasing demand for services based on continued acuity and complexity, places stress on existing facilities and programming space and the need to expand these spaces. Federal and State rules and regulations require expanded and more stringent requirements for therapeutic environments and support systems and also increased Homes' needs for space expansion and maintenance.

At our State Veterans Cemeteries our grounds and facilities must be maintained as national shrines. The aging Veteran population and the correlating rate of death has increased the number of Veterans who are choosing our cemeteries as their final resting place. This increase in demand for burial services also places stress on existing facilities and programming space. The National Cemetery Administration standards and measures for the operation and maintenance of our State Veterans Cemeteries require a very high level of care and appearance of our grounds and facilities. This demands preservation of our high quality cemetery assets to the highest level possible.

The ongoing assessments of physical plants and operations based on Facility Condition Audits (FCA) provides a consistent and disciplined approach to determining ongoing facility needs. The ARCHIBUS preventive maintenance system is fully implemented at all MDVA facilities.

In order to meet MDVA strategic plan goals and objectives over the next few years, we must ensure that each MDVA facility is in suitable operating condition. MDVA continues to update and improve our strategic business plan goals and objectives and has utilized the results-based accountability process and tools to measure outcomes on an ongoing basis.

The strategic planning process has supported MDVA in identifying programmatic and facility needs which are reflected in our capital requests. If a facility requires renovation, expansion or new construction, we have worked to analyze the need, review options and alternatives, and request only the necessary funding.

MDVA has also completed pre-designs on major requests in an effort to provide more detailed and accurate information and commissioned studies and audits to determine future demand for facility needs, both qualitative and quantitative.

The current capital budget request has been reviewed and recommended by MDVA Senior Leadership. The priorities were reviewed using the following criteria:

- 1. **MDVA strategic business plan.** This includes the development of strategic goals and objectives for the next few years for MDVA facilities.
- 2. **Quality service and patient care.** This includes both the services available to our Veterans and the environment in which residents reside in our Homes to support a 24/7 operation.
- 3. **Regulatory requirements.** This includes Federal VA, State and CMS regulatory requirements for physical plant, life safety, and supportive systems and infrastructure.
- 4. **Maintenance and protection of the physical plant.** This includes correcting current deficiencies and maintaining the integrity of the physical plants and supporting systems.
- 5. Adequate, viable infrastructure support. This includes providing management with the tools necessary to ensure efficient operation of the Homes.

Major Capital Projects Authorized in 2018 and 2019

2018

Asset preservation projects at Minnesota Veterans Homes (Hastings, Luverne, Minneapolis, Silver Bay, and Fergus Falls) and Cemeteries (Little Falls and Preston): \$9,000,000

Bemidji Veterans Home: \$12,400,000

Montevideo Veterans Home: \$9,400,000

Preston Veterans Home: \$10,200,000

(\$ in thousands)

Campus Security Upgrades

AT A GLANCE	
2020 Request Amount:	\$8,400
Priority Ranking:	1
Project Summary:	This request is for \$8.4 million to upgrade and enhance physical and electronic security devices at the State Veterans Homes and the State Veterans Cemeteries.

Project Description

The Minnesota Department of Veterans Affairs occupies 1.2 million square feet in 64 buildings with a replacement value of \$310.7 million dollars. In 2018/2019, MDVA requested a security assessment from the Department of Homeland Security for the Minneapolis, Hastings, and Silver Bay Veterans Homes and campuses. As a result, this request is for \$8.4 million to install a standardized and centralized security system that will enable local and remote access to security cameras and footage, and ensure secure door locking and limited access for each home and cemetery. In addition to those campuses reviewed by the Department of Homeland Security, this project also includes security updates for the three MDVA Veterans Cemeteries in Little Falls, Preston and Duluth.

Project Rationale

Currently, MDVA Veterans Homes have a variety of systems and several vendors that provide inconsistent support throughout the homes, and various levels of security apparatus, some of which lack the recommended level for securing these facilities. Nine of these buildings have 24/7 occupancy and house vulnerable adults. This request will also ensure facilities used to care for the 824 licensed care beds are safe. There has been an increase in the number of incidents at our facilities that have required various levels of staff and local authority intervention, which has raised the alertness of MDVA Senior Management as it relates to the care of our vulnerable adults and safety of our over 1,400 employees. This project will provide funding for upgrades and security enhancements at our five Veterans Homes and three Cemeteries, and enable MDVA to provide a safe environment to care for vulnerable adults, employees, and guests.

Project Timeline

The security improvements would be implemented over the course of six to eighteen months after funding is received.

Other Considerations

None

Impact on Agency Operating Budgets

Agency repair and betterment funds, which are operating dollars, have been used in recent years to address portions of current security systems. This funding will allow future repair and betterment funds to be spent on more routine maintenance and repair projects.

Description of Previous Appropriations

None

Project Contact Person

Mike Jandro Program Manager 612-548-5958 mike.jandro@state.mn.us

Governor's Recommendation

The Governor recommends \$4.2 million in general obligation bonds for this request to improve physical and electronic security at veterans homes in Hastings, Fergus Falls, Silver Bay, and Luverne.

Veterans Affairs

Project Detail

(\$ in thousands)

Campus Security Upgrades

PROJECT FUNDING SOURCES

Funding Source		Prior Yea	rs	F١	ŕ 2020	FY	2022	FY	2024
State Funds Requested									
General Obligation Bonds		\$	0	\$	8,400	\$	0	\$	0
Funds Already Committed		0							
Pending Contributions		0							
	TOTAL	\$	0	\$	8,400	\$	0	\$	0

TOTAL PROJECT COSTS

Cost Category	Prior	Years	F	Y 2020	FY	2022	FY	2024
Property Acquisition	\$	0	\$	0	\$	0	\$	0
Predesign Fees	\$	0	\$	0	\$	0	\$	0
Design Fees	\$	0	\$	200	\$	0	\$	0
Project Management	\$	0	\$	0	\$	0	\$	0
Construction	\$	0	\$	8,200	\$	0	\$	0
Relocation Expenses	\$	0	\$	0	\$	0	\$	0
One Percent for Art	\$	0	\$	0	\$	0	\$	0
Occupancy Costs	\$	0	\$	0	\$	0	\$	0
Inflationary Adjustment	\$	0	\$	0	\$	0	\$	0
ΤΟΤΑ	L\$	0	\$	8,400	\$	0	\$	0

IMPACT ON STATE OPERATING COSTS

Cost Category	FY	2020	FY	2022	FY	2024
IT Costs	\$	0	\$	0	\$	0
Operating Budget Impact (\$)	\$	0	\$	0	\$	0
Operating Budget Impact (FTE)		0.0		0.0		0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 8,400	100 %
User Financing	\$ 0	0 %

STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding	bill.
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	No
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6 and 16E.05 subd. 3)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	N/A
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2024?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

Veterans Affairs

Project Narrative

(\$ in thousands)

Asset Preservation

AT A GLANCE	
2020 Request Amount:	\$13,700
Priority Ranking:	2
Project Summary:	This request is for \$13.7 million to renovate and upgrade the 64 buildings owned by this agency. This request will address building repair items that go beyond the day-to-day maintenance needs of each facility and will ensure facilities used to care for 900+ residents and the State Veterans Cemeteries are in good condition.

Project Description

The Minnesota Veterans Homes and the State Veterans Cemeteries occupy 1.2 million square feet in 64 buildings with a replacement value of \$310.7 million dollars. This request is for \$13.7 million to renovate and upgrade these buildings. Nine of these buildings have 24/7 occupancy. This request will address building repair items that go beyond the day-to-day maintenance needs of each facility. This request will also ensure facilities used to care for 900+ residents and the State Veterans Cemeteries are in good condition.

This request would update a variety of resident and cemetery building components. These projects serve to maintain a safe, efficient, and manageable environment for the residents, staff and the general public. Examples of projects in this request include: roofs, chillers, tuck-pointing, mechanical and electrical replacements and repairs, water damage repair, and repairs to high pressure boilers.

The amount identified in this asset preservation request reflects a backlog of asset preservation needs.

Project Rationale

Provides funding for upgrades to 64 buildings statewide.

Continues to ensure buildings meet State and Federal building codes, life/safety codes, Department of Health and other licensing code agencies.

Enables MDVA to provide a safe environment to care for vulnerable adults.

Ensures continued, full use of all physical assets.

Timely repair/replacement of building components eliminates future high costs.

Projects are located at the Minnesota Veterans Homes (Minneapolis, Hastings, Luverne, Fergus Falls, Silver Bay) and Cemeteries (Little Falls, Preston, Duluth).

Veteran Home projects over \$400,000 qualify for 65 percent federal VA reimbursement-although timely corrective action may be impeded.

Ensures compliance with M.S.16A.11 requiring capital investment of one percent of the replacement cost of buildings for maintenance & repair of state buildings.

Project Timeline

Asset preservations projects can be completed within three years of funding.

Other Considerations

Without necessary Asset Preservation funding, the agency's facilities will continue to deteriorate, increasing repair costs. In the absence of appropriate maintenance funding, failures can occur, forcing the agency to spend operational funds. This can potentially erode the quality of care for our residents, requiring the agency to request additional general fund appropriations for operations.

Impact on Agency Operating Budgets

Agency repair and betterment funds, which are operating dollars, have been used in recent years to address portions of asset preservation projects. This funding will allow future repair and betterment funds to be spent on more routine maintenance and repair projects.

Description of Previous Appropriations

The Department of Veterans Affairs received \$4 million in 2008, \$4 million in 2010, \$3 million in 2012, \$2 million in 2014, \$5 million in FY17, and \$9 million in 2018 for Asset Preservation.

Project Contact Person

Mike Jandro Project Manager 612-548-5958 mike.jandro@state.mn.us

Governor's Recommendation

The Governor recommends \$10.7 million in general obligation bonds for this request. Also included are budget estimates of \$10.7 million in each planning period for 2022 and 2024.

Veterans Affairs

Project Detail

(\$ in thousands)

Asset Preservation

PROJECT FUNDING SOURCES

Funding Source		Prie	or Years	F	Y 2020	FY	2022	FY	2024
State Funds Requested		-		-					
General Obligation Bonds		\$	16,000	\$	13,700	\$	0	\$	0
Funds Already Committed									
Pending Contributions									
	TOTAL	\$	16,000	\$	13,700	\$	0	\$	0

TOTAL PROJECT COSTS

Cost Category	1	Pri	or Years	F	Y 2020	FY	2022	FY	2024
Property Acquisition		\$	0	\$	0	\$	0	\$	0
Predesign Fees		\$	0	\$	0	\$	0	\$	0
Design Fees		\$	0	\$	0	\$	0	\$	0
Project Management		\$	0	\$	0	\$	0	\$	0
Construction		\$	16,000	\$	13,700	\$	0	\$	0
Relocation Expenses		\$	0	\$	0	\$	0	\$	0
One Percent for Art		\$	0	\$	0	\$	0	\$	0
Occupancy Costs		\$	0	\$	0	\$	0	\$	0
Inflationary Adjustment		\$	0	\$	0	\$	0	\$	0
	TOTAL	\$	16,000	\$	13,700	\$	0	\$	0

IMPACT ON STATE OPERATING COSTS

Cost Category	FY	2020	FY	2022	FY	2024
IT Costs	\$	0	\$	0	\$	0
Operating Budget Impact (\$)	\$	0	\$	0	\$	0
Operating Budget Impact (FTE)		0.0		0.0		0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 13,700	100 %
User Financing	\$ 0	0 %

STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding					
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	Yes				
Predesign Review (M.S. 16B.335 subd. 3):					
Does this request include funding for predesign?	N/A				
Has the predesign been submitted to the Department of Administration?	N/A				
Has the predesign been approved by the Department of Administration?	N/A				
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes				
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes				
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6 and 16E.05 subd. 3)?	Yes				
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes				
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes				
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No				
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes				
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	N/A				
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2024?	Yes				
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes				
M.S. 473.4485: Guideway Project					
Is this a Guideway Project?	N/A				
Is the required information included in this request?	N/A				

(\$ in thousands)

Minneapolis Veterans Home - Building 6 Remodel

AT A GLANCE	
2020 Request Amount:	\$12,000
Priority Ranking:	3
Project Summary:	This request is for \$12 million to remodel historic building 6 to accommodate 36 additional skilled nursing beds at the Minneapolis Veterans Home.

Project Description

Historical building 6 on the Minneapolis campus is currently sitting vacant. This \$12 million request would completely upgrade this building to meet current senior living practices, codes, rules, and business practices to accommodate 36 new skilled nursing beds. This \$12 million reflects the 35% State share of the overall project which is projected to have mid-point of construction in 2024.

Project Rationale

MDVA has a total of 1,058 federal authorized beds in the state of MN. The current breakdown of those beds are:

Minneapolis Veterans Home – 300 Skilled Nursing Beds

Minneapolis Veterans Home - 50 Domiciliary Nursing Beds

Hastings Veterans Home – 145 Domiciliary Nursing Beds; Federal VA currently recognize 200

domiciliary Beds which can be adjusted to 145

Silver Bay Veterans Home – 83 Skilled Nursing Beds

Fergus Falls Veterans Home – 106 Skilled Nursing Beds

Luverne Veterans Home – 85 Skilled Nursing Beds

Proposed Bemidji Veterans Home – 72 Skilled Nursing Beds

Proposed Montevideo Veterans Home - 72 Skilled Nursing Beds

Proposed Preston Veterans Home – 54 Skilled Nursing Beds

MDVA has 36 beds left of the 1,058 Federal authorized beds for Minnesota. By funding this project MDVA would be able to maximize Federal beds authorized as well as utilize a historic building on the Minneapolis campus in the same capacity as intended but upgrading the interior to meet current skilled nursing standards.

Project Timeline

Anticipated pre-design in 2022 with federal funding anticipated in State fiscal year 2023-midpoint of construction in 2024.

Other Considerations

Building 6 was vacated in March of 2017 and all 91 residents receiving skilled care were moved to the new 100 bed building (building #22) on the Minneapolis Veterans Home Campus. Building 6 is over 120 years old and is on the state historic registry as part of the historic Minneapolis Veterans Home Campus. Building 6 continues to deteriorate both inside and out, and the agency continues to incur significant costs to heat, cool, and provide regular maintenance on the building and its systems, while

receiving little benefit or use of the building. This proposal to completely renovate historic building 6 supports MDVA's Strategic Goal to "Ensure a seamless continuum of support through collaborative relationships at the federal, state and community level that addresses the evolving needs of Veterans and their families." This facility will assist in reducing the current eight month backlog of Veterans on the waiting list for placement at the Minneapolis State Veterans Home.

Impact on Agency Operating Budgets

Additional operating funds will be needed to support these new skilled nursing beds.

Description of Previous Appropriations

\$186 thousand in asset preservation funds were used in 2008 on this building.

Project Contact Person

Mike Jandro Program Manager 612-548-5958 mike.jandro@state.mn.us

Governor's Recommendation

The Governor does not recommend capital funding for this request.

Project Detail

(\$ in thousands)

Minneapolis Veterans Home - Building 6 Remodel

PROJECT FUNDING SOURCES

Funding Source		Prior Y	ears	F	Y 2020	F	Y 2022	FY	2024
State Funds Requested				-		-			
General Obligation Bonds		\$	0	\$	12,000	\$	0	\$	0
Funds Already Committed									
Pending Contributions									
Federal Funds		\$	0	\$	0	\$	24,000	\$	0
	TOTAL	\$	0	\$	12,000	\$	24,000	\$	0

TOTAL PROJECT COSTS

Cost Category		Prior	Years	F	Y 2020	F	Y 2022	F١	(2024
Property Acquisition		\$	0	\$	0	\$	0	\$	0
Predesign Fees		\$	0	\$	0	\$	0	\$	0
Design Fees		\$	0	\$	3,000	\$	0	\$	0
Project Management		\$	0	\$	0	\$	0	\$	0
Construction		\$	0	\$	9,000	\$	24,000	\$	0
Relocation Expenses		\$	0	\$	0	\$	0	\$	0
One Percent for Art		\$	0	\$	0	\$	0	\$	0
Occupancy Costs		\$	0	\$	0	\$	0	\$	0
Inflationary Adjustment		\$	0	\$	0	\$	0	\$	0
	TOTAL	\$	0	\$	12,000	\$	24,000	\$	0

IMPACT ON STATE OPERATING COSTS

Cost Category	FY	2020	FY	2022	FY	2024
IT Costs	\$	0	\$	0	\$	0
Operating Budget Impact (\$)	\$	0	\$	0	\$	0
Operating Budget Impact (FTE)		0.0		0.0		0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 12,000	100 %
User Financing	\$ 0	0 %

STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding					
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No				
Predesign Review (M.S. 16B.335 subd. 3):					
Does this request include funding for predesign?	No				
Has the predesign been submitted to the Department of Administration?	No				
Has the predesign been approved by the Department of Administration?	No				
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes				
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes				
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6 and 16E.05 subd. 3)?	No				
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes				
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes				
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No				
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes				
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	Yes				
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2024?	Yes				
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes				
M.S. 473.4485: Guideway Project					
Is this a Guideway Project?	N/A				
Is the required information included in this request?	N/A				

Project Narrative

(\$ in thousands)

Veterans Homes - Campus Enhancements & Efficiencies

AT A GLANCE	
2020 Request Amount:	\$3,200
Priority Ranking:	4
Project Summary:	This request is for \$3.2 million to enhance the campus and make more efficient the MN Veterans Homes, specifically focused on buildings that have exceeded their lifecycle expectations at Hastings, Fergus Falls and Minneapolis and rebuilding modest maintenance facilities for Hastings and Fergus Falls on those sites.

Project Description

The Minnesota Department of Veterans Affairs will demolish buildings on the three campuses of MN Veterans Home - Hastings (Building 34), MN Veterans Home - Fergus Falls (Building 2) and MN Veterans Home - Minneapolis (Building 13) whose remodeling costs far outweigh demolition and rebuild. The following provides a detailed summary of each project request:

- 1. MN Veterans Home Hastings (Building 34) will be replaced with a modern utility building that is designed to provide indoor vehicle maintenance of the many vehicles that are used in that home for operational and resident purposes. Currently there is no building or space that can meet those needs especially in winter and inclement weather.
- 2. MN Veterans Home Fergus Falls (Building 2) needs to be demolished because it presents safety concerns with the current state of the building, as well as not having any current functional use. The area will be replaced with a modern utility building that is designed to provide maintenance storage and indoor vehicle maintenance.
- 3. MN Veterans Home Minneapolis Building 13 is a dilapidated and generally unsafe building and serves no purpose to residents or staff of the MN Veterans Home. After demolition of this building, the area would be refilled, paved, and striped for use as a parking lot. The area would be landscaped to fit into the aesthetic needs of the historical campus while improving watershed.

Project Rationale

Funding of this request will enable MDVA and its facilities to continue efforts to address deferred maintenance and renewal/replacement needs at MDVA's state-owned facilities used for Veterans healthcare. The buildings are in such a state that they are not able to provide needed operational use. Provides funding for necessary demolition (at three sites) and rebuild (at two sites).

Continues to ensure buildings meet State and Federal building codes, life safety codes, Department of

Health and other licensing code agencies, as well as adequate facilities that assist in maintaining MDVA campuses.

Enables MDVA to provide a safe environment to care for vulnerable adults.

Ensures continued full use of all physical assets.

Timely repair/replacement of building components eliminates future high costs.

Project Timeline

Anticipated demolition and construction would occur in FY21.

Other Considerations

Limited repair/replacement operating funds are not sufficient to address critical and expensive asset preservation projects, like those proposed. Expending operating funds for deferred maintenance projects limits MDVA's ability to address routine preventative, predictive and corrective facility maintenance – ensuring good stewardship of existing facilities.

Impact on Agency Operating Budgets

These campus enhancements will have little to no impact on MDVA's operating budget.

Description of Previous Appropriations

N/A

Project Contact Person

Mike Jandro Program Manager 612-548-5958 mike.jandro@state.mn.us

Governor's Recommendation

The Governor does not recommend capital funding for this request.

Project Detail

(\$ in thousands)

Veterans Homes - Campus Enhancements & Efficiencies

PROJECT FUNDING SOURCES

Funding Source		Prior Y	ears	F	Y 2020	FY	2022	FY	2024
State Funds Requested									
General Obligation Bonds		\$	0	\$	3,200	\$	0	\$	0
Funds Already Committed		8							
Pending Contributions									
	TOTAL	\$	0	\$	3,200	\$	0	\$	0

TOTAL PROJECT COSTS

Cost Category		Prior	Years	F	Y 2020	FY	2022	FY	2024
Property Acquisition		\$	0	\$	0	\$	0	\$	0
Predesign Fees		\$	0	\$	0	\$	0	\$	0
Design Fees		\$	0	\$	0	\$	0	\$	0
Project Management		\$	0	\$	0	\$	0	\$	0
Construction		\$	0	\$	3,200	\$	0	\$	0
Relocation Expenses		\$	0	\$	0	\$	0	\$	0
One Percent for Art		\$	0	\$	0	\$	0	\$	0
Occupancy Costs		\$	0	\$	0	\$	0	\$	0
Inflationary Adjustment*		\$	0	\$	0	\$	0	\$	0
	TOTAL	\$	0	\$	3,200	\$	0	\$	0

*Inflation is already included in project costs.

IMPACT ON STATE OPERATING COSTS

Cost Category	FY	2020	FY	2022	FY	2024
IT Costs	\$	0	\$	0	\$	0
Operating Budget Impact (\$)	\$	0	\$	0	\$	0
Operating Budget Impact (FTE)		0.0		0.0		0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 3,200	100 %
User Financing	\$ 0	0 %

STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding	bill.
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	N/A
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6 and 16E.05 subd. 3)?	N/A
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	N/A
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	N/A
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2024?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A
	A8

(\$ in thousands)

Fergus Falls Greenhouse

AT A GLANCE	
2020 Request Amount:	\$100
Priority Ranking:	5
Project Summary:	\$100 thousand in state funds is requested to design, construct, and equip a new greenhouse at the Minnesota Veterans Home in Fergus Falls.

Project Description

The proposed greenhouse will be a detached, freestanding structure, include electrical and plumbing systems to operate the greenhouse, and will be approximately 750 square feet in size. A greenhouse has been a wish of many of the Veterans at the Fergus Falls Veterans Home, and to date, the home and residents have raised about \$70,000 in contributions dedicated to building a new greenhouse.

Project Rationale

This greenhouse will provide a safe and comfortable place for the Veterans living at the Fergus Falls Veterans Home to plant, grow, and harvest vegetables. Many of the Veterans grew up in rural Minnesota and still have a passion for farming, but are no longer able to garden on their own or have the space to do so. Veterans have been working toward a greenhouse on this campus for a few years. The local community and veterans service organizations have provided financial support to help build a greenhouse, these donations currently total around \$70,000 and will contribute to the total cost of the project.

Furthermore, research has shown that exposure to gardening can have a positive impact for the elderly. Specifically, indoor gardening has been reported to improve sleep, reduce agitation, and assist with cognition for those suffering from dementia. Gardening can help to reduce stress, increase feelings of being calm or relaxed, and can help to improve self-esteem. All of this will have a positive impact on the Veteran population at the Fergus Falls Veterans Home.

Project Timeline

Predesign is complete. If funded, design and construction can be completed in FY 2020.

Other Considerations

None.

Impact on Agency Operating Budgets

There will be minimal impact on the agency's operating budget and no additional operating funds are needed.

Description of Previous Appropriations

None.

Project Contact Person

Mike Jandro Program Manager 612-548-5958 mike.jandro@state.mn.us

Governor's Recommendation

The Governor recommends \$100,000 in general obligation bonds for this request.

Veterans Affairs

Project Detail

(\$ in thousands)

Fergus Falls Greenhouse

PROJECT FUNDING SOURCES

Funding Source	Prior	Years	FY	2020	FY	2022	FY	2024
State Funds Requested								
General Obligation Bonds	\$	0	\$	100	\$	0	\$	0
Funds Already Committed								
Pending Contributions								
тс	TAL \$	0	\$	100	\$	0	\$	0

TOTAL PROJECT COSTS

Cost Category		Prior `	Years	F`	Y 2020	FY	2022	FY	2024
Property Acquisition		\$	0	\$	0	\$	0	\$	0
Predesign Fees		\$	0	\$	0	\$	0	\$	0
Design Fees		\$	0	\$	0	\$	0	\$	0
Project Management		\$	0	\$	0	\$	0	\$	0
Construction		\$	0	\$	100	\$	0	\$	0
Relocation Expenses		\$	0	\$	0	\$	0	\$	0
One Percent for Art		\$	0	\$	0	\$	0	\$	0
Occupancy Costs		\$	0	\$	0	\$	0	\$	0
Inflationary Adjustment		\$	0	\$	0	\$	0	\$	0
1	OTAL	\$	0	\$	100	\$	0	\$	0

IMPACT ON STATE OPERATING COSTS

Cost Category	FY	2020	FY	2022	FY	2024
IT Costs	\$	0	\$	0	\$	0
Operating Budget Impact (\$)	\$	0	\$	0	\$	0
Operating Budget Impact (FTE)		0.0		0.0		0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 100	100 %
User Financing	\$ 0	0 %

STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding	bill.
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6 and 16E.05 subd. 3)?	N/A
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	N/A
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2024?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A