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#### AT A GLANCE

- The Commerce Department advocates for the public interest, ensures a competitive and fair marketplace, and serves as a resource for consumers and businesses, in a number of industries.
- **320,000**: Minnesotans served by the Low-Income Home Energy Assistance Program during FFY18.
- **\$57.8 billion**: Bank and credit union assets held by 308 state chartered banks and credit unions regulated by the Department.
- **\$349 billion:** Amount of assets held by 152 Minnesota domestic insurers regulated by the Insurance Division in 2017, an 11% increase from 2015.
- **227,360**: Total active licenses issued by the Commerce Department.
- **\$249.1 million**: Total dollar value of property returned to Minnesotans through the Unclaimed Property program since FY11.
- **14,782**: Consumer inquires and complaints addressed by the Department in 2017.
- **18,475**: Gas pumps checked for credit card skimmers by the Weights and Measures Division in FY 2018.
- **1.9**: Megawatt-hours (MWh) of electricity saved in 2015 and 2016 the equivalent 383,641 cars removed from the road for one year through Conservation Improvement Plans.

#### PURPOSE

The agency's mission is to protect the public interest; advocate for Minnesota consumers; ensure a strong, competitive and fair marketplace; strengthen the state's economic future; and serve as a trusted public resource for consumers and businesses. Commerce supports a **thriving economy that encourages business growth and employment opportunities; strong and stable families and communities; a clean, healthy environment with sustainable uses of natural resources; and provides efficient and accountable government services.** 

The Commerce Department is:

- Minnesota's Insurance Department.
- Minnesota's Financial Institutions Department, overseeing all state-chartered banks and credit unions.
- Minnesota's Energy Department.

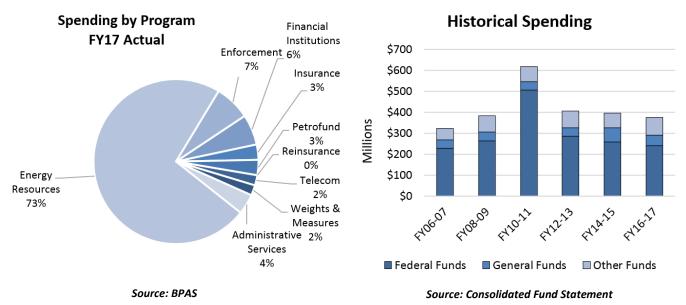
The Commerce Department is also the home to the following consumer protection and regulatory programs:

- The Consumer Services Center, where Minnesotans can call for help to understand the products and services regulated by the Department;
- Licensing and Continuing Education;
- The Low Income Heating Assistance and Weatherization Programs;
- The Petrofund, which helps Minnesotans clean up pollution on their property due to leaky underground fuel tanks;
- Enforcement;
- The Commerce Fraud Bureau;
- The State's Securities Regulator overseeing investment advisors and broker-dealers not regulated by the federal government;
- Telecommunications Regulation;
- The State's Unclaimed Property Program; and
- Weights and Measures.

In all, the Department of Commerce regulates 22 industries and licenses approximately 227,000 individuals and entities that do business in Minnesota.

The Commerce Department provides the following statewide services:

- Ensures health, property and casualty, life, long-term care and workers compensation insurance in the state is fair and reasonable;
- Pursues civil and criminal enforcement activities to protect Minnesotans from fraudulent activities and ensure strong and stable families and communities;
- Advocates on behalf of the public interest in energy-related matters to ensure a clean, healthy environment with sustainable uses of natural resources;
- Licenses and regulates individuals and entities to ensure a thriving economy that encourages business growth and employment opportunities; and
- Responds to the needs of consumers, licensees and applicants to ensure delivery of efficient and accountable government services.



BUDGET

The Commerce Department's budget is composed of General Fund appropriations, federal funds and Special Revenue funds. The largest component of the Commerce Department's budget is federal funding received as a pass-through for administering the Low-Income Home Energy Assistance and Weatherization Programs. Insurance, Telecommunications and Energy Resources assess and recover costs from regulated entities. Financial Institutions, Petrofund and Weights & Measures are funded exclusively from Special Revenue Funds. General Fund operating appropriations for the Commerce Department have remained relatively consistent over the last decade though the department has received funds for one-time purposes. The agency's FY 10-11 spending level largely reflects the impact of federal stimulus funding that passed through the Commerce Department during the economic downturn.

#### STRATEGIES

The Commerce Department uses targeted regulatory and consumer protection strategies to maintain a strong and competitive marketplace for Minnesota consumers and businesses. These strategies include:

#### **Energy Resources**

- Advocating on behalf of consumers and ratepayers in electric and gas utility rate proceedings.
- Promoting energy-efficient building, conservation, alternative transportation fuels and modern energy technologies.
- Overseeing conservation improvement programs operated by public, municipal and cooperative utilities.
- Administering low-income heating and weatherization assistance programs.

#### Enforcement

- Enforcing compliance and responsible business conduct across the agency's entire regulatory portfolio.
- Investigating civil and criminal insurance fraud.
- Serving as the agency's primary point of contact for Minnesota consumers.

#### **Financial Institutions**

- Licensing, examining and regulating state-chartered banks and credit unions, as well as non-depository institutions, to ensure that they remain safe and financially solvent.
- Registering securities sold in Minnesota as well as individuals and entities who provide investment services to Minnesotans.

#### Insurance

- Regulating insurance companies operating in Minnesota to ensure they remain safe and financially solvent.
- Reviewing insurance product filings to ensure that insurance products sold to Minnesotans meet state and federal requirements.

#### Petrofund

- Reimburses petroleum storage tank owners and operators for the cost of investigating and cleaning up petroleum tank releases.
- Contracting to remove abandoned underground petroleum storage tanks across Minnesota.

#### **Regulatory and Administrative Services**

- Licensing individuals and entities to do business in Minnesota.
- Providing unclaimed property services to Minnesotans.
- Integrating information management services and technical support for the agency.
- Agency administration including financial services, communications and human resources.

#### Telecommunications

- Advocating on behalf of consumers and ratepayers in proceedings relating to telecommunications and utilities.
- Promoting competition among telecommunications companies in Minnesota.

#### Weights & Measures

- Ensuring accuracy in all commercial transactions based on weight or measure and the consistent quality of petroleum products in Minnesota.
- Providing precision mass, temperature, density and volume measurement services to Minnesota businesses.

The primary legal authority for the Commerce Department is located in Minn. Stat. §45; the agency's authority, extends to numerous additional chapters including: 45A, 46, 47, 48, 48A, 49, 50, 51A, 52, 53, 53A, 53B, 53C, 54, 55, 56, 58, 58A, 59A, 59B, 59C, 60A, 60B, 60C, 60D, 60E, 60F, 60G, 60H, 60J, 60K, 60L, 61A, 61B, 62A, 62B, 62C, 62D, 62E, 62F, 62H, 62I, 62J, 62L, 62M, 62Q, 62R, 62S, 62U, 64B, 65A, 65B, 66A, 67A, 69, 70A, 71A, 72A, 72B, 72C, 79, 79A, 80A, 80B, 80C, 81A, 82, 82B, 82C, 83, 115C, 116J, 123B, 169, 174, 176, 214, 216A, 216B, 216C, 216E, 216F, 222, 237, 239, 272, 299F, 301, 318, 325D, 325E, 325F, 325N, 332, 332A, 332B, 334, 345, 359, 386, 462A, 465, 471, 475, 507, 510, 514, 550 and 609B.

### Agency Expenditure Overview

(Dollars in Thousands)

	Actual	Actual	ual Actual Estimate		Forecast Base		Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Expenditures by Fund								
1000 - General	23,354	26,828	21,261	25,303	23,157	23,157	27,233	26,229
2000 - Restrict Misc Special Revenue	34,292	39,486	37,542	40,476	48,131	108,491	48,631	108,991
2001 - Other Misc Special Revenue	117	111	137	300	300	300	300	300
2340 - Renewable Development			3,009	4,605	5,040	5,040	50,240	40,040
2350 - Petroleum Tank Release Cleanup	5,996	5,173	5,777	10,637	10,541	10,541	10,541	10,541
2830 - Workers Compensation	716	725	741	765	758	759	758	759
3000 - Federal	120,524	119,031	131,757	138,289	273,529	227,759	273,529	227,759
6000 - Miscellaneous Agency	128	121	44	182	155	155	155	155
Total	185,127	191,473	200,268	220,557	361,611	376,202	411,387	414,774
Biennial Change				44,225		316,988		405,336
Biennial % Change				12		75		96
Governor's Change from Base								88,348
Governor's % Change from Base								12

#### Expenditures by Program

Total	185,127	191,473	200,268	220,557	361,611	376,202	411,387	414,774
Minnesota Premium Security Plan		250	500	763	139,673	153,585	139,673	153,585
Insurance	4,724	5,069	5,531	6,221	5,407	5,273	5,988	5,910
Weights & Measures	3,558	3,763	3,788	3,560	3,565	3,565	3,565	3,565
Energy Resources	136,163	139,557	148,494	156,679	161,813	162,140	207,567	197,744
Telecommunications	4,703	4,624	4,128	4,641	4,043	4,479	4,071	4,517
Enforcement	12,019	13,178	11,835	13,951	13,380	13,380	14,038	14,128
Regulatory and Administrative Services	8,218	8,914	8,482	10,382	9,543	9,543	12,287	11,072
Petroleum Tank Cleanup Fund	5,996	5,173	5,777	10,637	10,541	10,541	10,541	10,541
Financial Institutions	9,746	10,946	11,733	13,723	13,646	13,696	13,657	13,712

Expenditures by Category								
Compensation	30,948	32,486	34,130	38,643	37,310	37,272	39,302	39,847
Operating Expenses	29,190	35,196	32,128	42,498	40,287	39,818	43,371	41,315
Grants, Aids and Subsidies	123,952	122,723	132,870	139,272	283,872	298,970	328,572	333,470
Capital Outlay-Real Property	184	281	214	56	56	56	56	56
Other Financial Transaction	853	788	925	88	86	86	86	86

## Agency Expenditure Overview

	Actual	Actual	Actual	Estimate	Forecast Base		Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Total	185,127	191,473	200,268	220,557	361,611	376,202	411,387	414,774
Total Agency Expenditures	185,127	191,473	200,268	220,557	361,611	376,202	411,387	414,774
Internal Billing Expenditures	1,473	1,443	2,003	2,190	2,136	2,118	2,136	2,118
Expenditures Less Internal Billing	183,654	190,030	198,265	218,367	359,475	374,084	409,251	412,656
Full-Time Equivalents	338.17	341.90	342.89	355.61	352.05	351.05	363.05	365.05

### Agency Financing by Fund

(Dollars in Thousands)

	Actual	Actual	Actual	Estimate	Forecast I	Base	Governo Recommer	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
1000 - General								
Balance Forward In	0	2,484	0	2,213				
Direct Appropriation	25,960	27,362	23,603	23,217	23,284	23,284	27,360	26,356
Transfers In	1,670	1,804	2,068	1,889	1,889	1,889	1,889	1,889
Transfers Out	164	77	129	127	127	127	127	127
Cancellations	1,695	4,745	2,068	1,889	1,889	1,889	1,889	1,889
Balance Forward Out	2,417		2,214					
Expenditures	23,354	26,828	21,261	25,303	23,157	23,157	27,233	26,229
Biennial Change in Expenditures				(3,618)		(250)		6,898
Biennial % Change in Expenditures				(7)		(1)		15
Governor's Change from Base								7,148
Governor's % Change from Base								15
Full-Time Equivalents	201.68	212.37	167.26	172.40	172.40	172.40	176.40	179.40
2000 - Restrict Misc Special Re	venue							
Balance Forward In	57,157	69,601	119,696	341,042	617,147	616,942	617,147	616,942
Receipts	45,606	87,548	43,119	45,120	47,465	47,803	47,965	48,303
Internal Billing Receipts	1,473	1,459	2,003	2,000	2,000	2,000	2,000	2,000
Transfers In	4,977	4,697	277,566	276,657	5,655	5,655	5,655	5,655
Transfers Out	5,311	5,010	61,800	5,196	5,194	5,194	5,194	540,782
Balance Forward Out	68,137	117,350	341,039	617,147	616,942	21,127	616,942	21,127
Expenditures	34,292	39,486	37,542	40,476	48,131	108,491	48,631	108,991
Biennial Change in Expenditures				4,240		78,604		79,604
Biennial % Change in Expenditures				6		101		102

Governor's Change from Base

Governor's % Change from Base

Full-Time Equivalents

Biennial Change in Expenditure	S			209		163		163
Expenditures	117	111	137	300	300	300	300	300
Balance Forward Out	56	43	100	100	100	100	100	100
Receipts	73	54	137	300	300	300	300	300
Balance Forward In	100	100	100	100	100	100	100	100

135.75

136.29

136.29

136.29

94.46

92.68

139.29

1,000

139.29

1

### Agency Financing by Fund

(Dollars in Thousands)

	Actual	Actual Actual Estimate Forecast Base		Governor Recomment				
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Biennial % Change in Expenditures				91		37		37
Governor's Change from Base								0
Governor's % Change from Base								0
Full-Time Equivalents	0.43	0.49	0.52	0.52	0.52	0.52	0.52	0.52

#### 2340 - Renewable Development

Direct Appropriation	600	600	600	600	45,800	35,600
Open Appropriation	2,909	4,005	4,440	4,440	4,440	4,440
Cancellations	500					
Balance Forward Out	0					
Expenditures	3,009	4,605	5,040	5,040	50,240	40,040
Biennial Change in Expenditures		7,614		2,466		82,666
Biennial % Change in Expenditures				32		1,086
Governor's Change from Base						80,200
Governor's % Change from Base						796
Full-Time Equivalents	0.82	0.82	0.82	0.82	4.82	4.82

#### 2350 - Petroleum Tank Release Cleanup

Balance Forward In		194		172				
Direct Appropriation	1,052	1,052	1,052	1,054	1,056	1,056	1,056	1,056
Open Appropriation	11,271	8,576	7,694	15,885	15,885	15,885	15,885	15,885
Transfers In	892	947	787					
Transfers Out	7,029	5,214	3,584	6,400	6,400	6,400	6,400	6,400
Cancellations		383		74				
Balance Forward Out	190		172					
Expenditures	5,996	5,173	5,777	10,637	10,541	10,541	10,541	10,541
Biennial Change in Expenditures				5,245		4,668		4,668
Biennial % Change in Expenditures				47		28		28
Governor's Change from Base								0
Governor's % Change from Base								0
Full-Time Equivalents	6.88	6.69	6.76	6.76	6.76	6.76	6.76	6.76

### Agency Financing by Fund

(Dollars in Thousands)

	Actual	Actual	Actual	Estimate	Forecast Base		Governor's Recommendation	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Balance Forward In	91	91	92	94	95	96	95	96
Receipts	1	1	1	1	1	1	1	1
Balance Forward Out	91	92	94	95	96	97	96	97

#### 2830 - Workers Compensation

Balance Forward In		35		10				
Direct Appropriation	751	751	751	755	758	759	758	759
Cancellations		62						
Balance Forward Out	35		10					
Expenditures	716	725	741	765	758	759	758	759
Biennial Change in Expenditures				66		11		11
Biennial % Change in Expenditures				5		1		1
Governor's Change from Base								0
Governor's % Change from Base								0
Full-Time Equivalents	5.28	4.56	4.56	4.56	4.56	4.56	4.56	4.56

#### 3000 - Federal

Balance Forward In	34	5	1					
Receipts	120,489	119,027	131,756	138,289	273,529	227,759	273,529	227,759
Expenditures	120,524	119,031	131,757	138,289	273,529	227,759	273,529	227,759
Biennial Change in Expenditures				30,491		231,242		231,242
Biennial % Change in Expenditures				13		86		86
Governor's Change from Base								0
Governor's % Change from Base								0
Full-Time Equivalents	29.44	25.11	27.22	34.26	30.70	29.70	30.70	29.70

#### 3002 - Oil Overcharge

Balance Forward In	232	232	248	248	248	248	248	248
Receipts		15						
Balance Forward Out	232	248	248	248	248	248	248	248

#### 6000 - Miscellaneous Agency

Balance Forward In	134	52	44	43	
	101				

### Agency Financing by Fund

	Actual	Actual	Actual	Estimate	Forecast B	ase	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Receipts	46	91	44	139	155	155	155	155
Balance Forward Out	52	23	43					
Expenditures	128	121	44	182	155	155	155	155
Biennial Change in Expenditures				(22)		84		84
Biennial % Change in Expenditures				(9)		37		37
Governor's Change from Base								0
Governor's % Change from Base								0

### Agency Change Summary

	FY19	FY20	FY21	Biennium 2020-21
Direct				
Fund: 1000 - General				
FY2019 Appropriations	23,217	23,217	23,217	46,434
Base Adjustments				
Pension Allocation		67	67	134
Forecast Base	23,217	23,284	23,284	46,568
Change Items				
Litigation Expenses		1,485		1,485
Agency Operating Budget Adjustment		1,332	1,604	2,936
IT System Modernization		416	416	832
Unclaimed Property Operating System Modernization & Cybersecurity Upgrade		475	350	825
Unclaimed Property Policy Modernization and Operations		368	702	1,070
Total Governor's Recommendations	23,217	27,360	26,356	53,716
Fund: 2340 - Renewable Development				
FY2019 Appropriations	600	600	600	1,20
Forecast Base	600	600	600	1,200
Change Items				
Solar On Schools		10,000	10,000	20,000
Net-Zero Energy Community		22,200	12,000	34,200
Innovative Renewable and Energy Efficiency Projects Grant		13,000	13,000	26,000
Total Governor's Recommendations	600	45,800	35,600	81,400
Fund: 2350 - Petroleum Tank Release Cleanup				
FY2019 Appropriations	1,054	1,054	1,054	2,108
Base Adjustments				
Pension Allocation		2	2	2
Forecast Base	1,054	1,056	1,056	2,112
Total Governor's Recommendations	1,054	1,056	1,056	2,112
Fund: 2830 - Workers Compensation				
FY2019 Appropriations	755	755	755	1,51(
Base Adjustments				2,010
Pension Allocation		3	4	7
Forecast Base	755	758	759	1,517
Total Governor's Recommendations	755	758	759	1,517
		,,,,,		1,91
Open				
Fund: 2340 - Renewable Development				

### Agency Change Summary

	FY19	FY20	FY21	Biennium 2020-21
FY2019 Appropriations	3,572	3,572	3,572	7,144
Base Adjustments				
Forecast Open Appropriation Adjustment	628	1,328	1,328	2,656
November Forecast Adjustment	(195)	(460)	(460)	(920)
Forecast Base	4,005	4,440	4,440	8,880
Total Governor's Recommendations	4,005	4,440	4,440	8,880
Fund: 2350 - Petroleum Tank Release Cleanup				
FY2019 Appropriations	16,485	16,485	16,485	32,970
Base Adjustments				
November Forecast Adjustment	(600)	(600)	(600)	(1,200)
Forecast Base	15,885	15,885	15,885	31,770
Total Governor's Recommendations	15,885	15,885	15,885	31,770
Dedicated				
Fund: 2000 - Restrict Misc Special Revenue				
Planned Spending	40,476	48,131	108,491	156,622
Forecast Base	40,476	48,131	108,491	156,622
Change Items				
Utility Grid Reliability Assessment Extension		500	500	1,000
Total Governor's Recommendations	40,476	48,631	108,991	157,622
Fund: 2001 - Other Misc Special Revenue				
Planned Spending	300	300	300	600
Forecast Base	300	300	300	600
Total Governor's Recommendations	300	300	300	600
Fund: 3000 - Federal				
Planned Spending	138,289	273,529	227,759	501,288
Forecast Base	138,289	273,529	227,759	501,288
Total Governor's Recommendations	138,289	273,529	227,759	501,288
Fund: 6000 - Miscellaneous Agency				
Planned Spending	182	155	155	310
Forecast Base	182	155	155	310
Total Governor's Recommendations	182	155	155	310
Revenue Change Summary				
Dedicated				

### Agency Change Summary

	FY19	FY20	FY21	Biennium 2020-21
Fund: 2000 - Restrict Misc Special Revenue				
Forecast Revenues	45,120	47,465	47,803	95,268
Change Items				
Utility Grid Reliability Assessment Extension		500	500	1,000
Total Governor's Recommendations	45,120	47,965	48,303	96,268
Fund: 2001 - Other Misc Special Revenue				
Forecast Revenues	300	300	300	600
Total Governor's Recommendations	300	300	300	600
Fund: 2403 - Gift				
Forecast Revenues	1	1	1	2
Total Governor's Recommendations	1	1	1	2
Fund: 3000 - Federal				
Forecast Revenues	138,289	273,529	227,759	501,288
Total Governor's Recommendations	138,289	273,529	227,759	501,288
Fund: 6000 - Miscellaneous Agency				
Forecast Revenues	139	155	155	310
Total Governor's Recommendations	139	155	155	310
Non-Dedicated				
Fund: 1000 - General				
Forecast Revenues	128,234	103,014	103,014	206,028
Change Items				
Unclaimed Property Policy Modernization and Operations			13,780	13,780
Total Governor's Recommendations	128,234	103,014	116,794	219,808
Fund: 2350 - Petroleum Tank Release Cleanup				
Forecast Revenues	300	300	300	600
Total Governor's Recommendations	300	300	300	600

Fiscal Impact (\$000s)	FY 2020	FY 2021	FY 2022	FY 2023
General Fund	<u>.</u>	·	·	
Expenditures	1,485	0	0	0
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	1,485	0	0	0
(Expenditures – Revenues)				
FTEs	0	0	0	0

#### **Change Item Title: Litigation Expenses**

#### **Recommendation:**

The Governor recommends \$1,485,000 in FY20 for litigation costs.

#### **Rationale/Background:**

In November 2011, the State of North Dakota and several private companies sued the Minnesota Public Utilities Commissioners (PUC) and the Commissioner of Commerce. The suit claimed that Minnesota's Next Generation Energy Act ("NGEA"), which was passed by the Legislature in 2007, unlawfully regulated North Dakota utilities, was preempted by federal law, and was constitutionally invalid. The United States District Court found against Minnesota. The District Court, as affirmed by the 8th Circuit on August 14, 2018, awarded \$1.4 million in attorney's fees and costs.

In August 2018, the PUC and Commerce entered into a payment agreement with North Dakota and the other private companies to pay the attorney's fees and costs judgement. The PUC and Commerce have made an initial payment of \$360,000 toward the judgement obligation. The outstanding balance of the judgement, \$1,050,000 must be paid by July 31, 2019 and is divided evenly between the two agencies.

Additionally, in 2015, SafeLite Group, Inc. sued the Department of Commerce arguing that the Department unconstitutionally executed a voluntary consent order with an independent insurance company in which it was agreed that the insurance company would no longer use SafeLite for its claims handling. The District Court's ruling found in favor of both Commerce and SafeLite, but ordered Commerce to pay a reduced amount of attorney's fees and costs. In January 2019, the Court of Appeals affirmed the District Court's decision awarding the Plaintiffs the reduced amount of attorney's fees plus interest, totaling \$960,000, which must be paid by July 1, 2019.

#### **Proposal:**

This proposal recommends \$1,485,000 in total to satisfy the remaining legal obligations of the State of Minnesota in these cases. The appropriation of these funds will be directly paid pursuant to the payment agreements.

#### Statutory Change(s):

This proposal does not require a statutory change.

Fiscal Impact (\$000s)	FY 2020	FY 2021	FY 2022	FY 2023
General Fund				
Expenditures	1,332	1,604	1,604	1,604
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	1,332	1,604	1,604	1,604
(Expenditures – Revenues)				
FTEs	0	0	0	0

#### **Change Item Title: Agency Operating Budget Adjustment**

#### **Recommendation:**

The Governor recommends \$1,332,000 in FY2020 and \$1,604,000 in ongoing funding to support the core functions of the Department of Commerce. The funds will be used to address the increasing costs of doing business including increases in compensation and rent costs.

#### **Rationale/Background:**

Each year, the cost of doing business rises—employer-paid health care contributions, pension contributions, FICA and Medicare, along with other salary and compensation-related costs increase. Other operating costs, like rent also grow. The Commerce Department did not receive an operating adjustment for the 2018-19 biennium. Because of this, essential functions of the Department have been severely impacted over the last several years due to budgetary constraints. This has required the Department to implement salary-savings strategies, including holding open unfilled, critical positions in order to fund immediate needs. Additional funding will offset increasing agency cost drivers and address salary deficiencies.

This request will help the Department fund agency central services including human resources, accounting services, and internal controls. Due to the budget pressures facing the agency, programs that directly serve Minnesotans have been prioritized, which has reduced funding for the agency's central service infrastructure. These core functions are critical and without ongoing stable funding, will further impact the agency and its mission.

#### **Proposal:**

An increase of \$1,332,000 in FY2020 and \$1,604,000 in ongoing funding will maintain the delivery of current services. For the Department of Commerce, this funding will cover employee compensation growth, including anticipated compensation increases and employer-paid pension costs and in turn will help stabilize the basic infrastructure of the Department allowing the agency to continue to serve Minnesotans to the fullest extent.

Estimated costs include:

- Rent increases of \$448,000 in FY20 and \$471,000 in FY21.
- Salary pressures of \$884,000 in FY20 and \$1,133,000 in FY21.

This change item is effective July 1, 2019.

#### **Equity and Inclusion:**

Stabilizing the operating budget will allow the Department to maintain the delivery of current services and address critical risk management concerns. This will ensure the Department will not have to divert resources away from protecting Minnesota consumers and ensures the agency can continue its work in maintaining a fair and equitable marketplace.

#### Statutory Change(s):

This proposal does not require a statutory change.

Fiscal Impact (\$000s)	FY 2020	FY 2021	FY 2022	FY 2023
General Fund				
Expenditures	416	416	416	0
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	416	416	416	0
(Expenditures – Revenues)				
FTEs	0	0	0	0

#### **Change Item Title: IT System Modernization**

#### **Recommendation:**

The Governor recommends \$416,000 in FY20, FY21, and FY22 to support the Commerce IT System Modernization project. The funds will be used to continue work on the priorities listed in the system modernization plan and roadmap created in 2015. The work is focused on data security, transparency and creating sustainable IT platforms

#### **Rationale/Background:**

Commerce has over 40 specialized IT applications used on a regular basis to carry out its mission to protect the public interest, advocate for Minnesota consumers, ensure a strong, competitive and fair marketplace, strengthen the state's economic future and serve as a trusted public resource for consumers and businesses. Many of these applications are in legacy languages, on obsolete hardware, do not meet current security requirements and are on unsupported operating systems/platforms.

The Commerce IT System Modernization project started in 2015 to modernize IT systems to:

- Meet business needs;
- Update systems to align with enterprise standards;
- Improve efficiencies, data quality, security and accessibility;
- Align with Commerce strategic goals.

Initial funding through an Odyssey Fund request in 2015 was used to assess Commerce's IT systems, create a modernization plan and begin work on six of the IT recommendations.

#### **Proposal:**

The Department of Commerce requests \$416,000 per year through FY22 for two contracted Java developers. Developers will begin to replace the following systems:

- Access 1997 and 2003 Databases used daily by the Insurance and Enforcement Divisions that support the public facing IT applications. Access 1997 and 2003 Databases are no longer supported putting business needs, functionality and service at risk.
- eDockets: Application used to review the official record of utility regulation.
  - 390,695 documents available in FY2018.
  - 12.5 million public views since January 1, 2018.

- eFiling: Application allows users to upload documents as a part of regulatory proceedings.
  - There are 3,711 active users.
  - 17,109 documents efiled in FY2018.
- eAssessment: Updated system will allow utilities to pay the Department assessments online instead of mailing a check.

With these updates, Commerce can better safeguard private and non-public data and serve the public in a timely and cost-effective manner.

This proposal will improve data quality and decrease time spent on manual processes or duplicative data entry. For example, periodically the eFiling system does not retain documents even though the user gets confirmation that all documents were uploaded. In addition, some documents are sent to our service lists manually via paper mailing because there is no method to import the lists and the discovery is managed outside of the current IT system.

This proposal is effective July 1, 2019.

#### Equity and Inclusion:

Many of Commerce's existing systems do not meet accessibility standards. A key component of the Commerce IT System Modernization is to update IT systems to meet accessibility standards and serve all Minnesotans. Many of these applications provide online no-cost public access to utility and stakeholder filings that increase consumer transparency.

Category	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
Payroll						
Professional/Technical Contracts	\$416	\$416	\$416			
Infrastructure						
Hardware						
Software						
Training						
Enterprise Services						
Staff costs (MNIT or agency)						
Total	\$416	\$416	\$416			
MNIT FTEs	0	0	0			
Agency FTEs	0	0	0			

#### **IT Related Proposals:**

#### **Results:**

Type of Measure	Name of Measure	Previous	Current	Dates
Quantity	Staff time processing manual service list mailings	3 hours per month	3 hours per month	FY2017 and FY2018
Quantity	Staff time processing discovery requests	20 hours per month	20 hours per month	FY2017 and FY2018
Quantity	Franchise documents available on ComOnline	11,793	12,099	CY14-15 and CY17- 18

#### Statutory Change(s):

This proposal does not require a statutory change.

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Fiscal Impact (\$000s)	FY 2020	FY 2021	FY 2022	FY 2023
General Fund				
Expenditures	475	350	350	350
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	475	350	350	350
(Expenditures – Revenues)				
FTEs	0	0	0	0

#### **Recommendation:**

The Governor recommends \$475,000 in FY 2020 and \$350,000 per year in ongoing funding to modernize the state's unclaimed property operating system, putting the Unclaimed Property Program on a sustainable path to serve Minnesota consumers and businesses with unclaimed property. This recommendation is to obtain, deploy and staff a new unclaimed property operating system in order to increase the number of claims processed and ability for Minnesotans to make online claims

#### Rationale/Background:

Minnesota's Unclaimed Property Program serves as a lost and found for financial assets belonging to current and former residents of Minnesota. In this capacity, the program safeguards, maintains and seeks to return to owners, millions of dollars in abandoned property held by the State.

The State's existing unclaimed property system used by the Commerce Department is antiquated. Designed in 2000, this 18-year-old system limits the agency's ability to serve the public and is vulnerable to cybersecurity threats. The system houses private data on more than five million properties and nonpublic data turned over to the State by companies related to the owners of those properties.

The program continues to grow in size and complexity. An aging program operating system, and the lack of dedicated claims processing staff, are impeding the Commerce Department's ability to sustain the program's successes over the long term and poses growing risk to the State.

In addition to IT-related security and operations concerns, this aging electronic system contributes to claims processing delays for consumers who make claims. Deploying a new system will increase the number of claims the agency can process resulting in the need for additional claims processing staff.

#### **Proposal:**

This change item will:

- ٠ Increase the amount of abandoned property returned to Minnesotans
- Improve the customer service experience and process for Minnesotans •
- Mitigate cybersecurity and legal risks to the State resulting from Minnesota's out-of-date operating • system

This recommendation will fund:

- \$125,000 in one-time costs in FY20 to install, configure and integrate a new unclaimed property operating system with the Commerce Department and MN.IT's existing operations and cybersecurity requirements. System integration includes costs related to training Commerce staff on the new operating system.
- \$35,000 per year for hosted document management, and \$15,000 annually for conversion of existing electronic documents onto the new platform. This will allow Commerce to migrate document storage and ultimately eliminate an existing legacy program, which the agency has maintained because the current unclaimed property operating system does not support this function.
- \$125,000 annually for identification and authentication services to efficiently verify the identity of individuals seeking to claim property.
- \$175,000 per year for annual maintenance fees, software upgrades and support.

Modernizing Commerce's Unclaimed Property Operating System will:

- Account for modern and specialized financial products that are increasingly turned over to the State and require advanced tracking and bookkeeping;
- Partner with businesses in order to improve the process for turning abandoned property over to the State.

Increasing the amount of property returned to consumers will result in a positive impact for the state by returning millions of dollars to Minnesotans while improving customer service. Failure to modernize the program's operating system, however, will inhibit Commerce's ability to maintain current performance levels.

#### **Equity and Inclusion:**

This recommendation will improve Commerce's ability to return property to its rightful owners wherever they live or work. Commerce will be able to better identify the geographic disbursement of property throughout the state, creating opportunities for strategic advertising and outreach to traditionally underserved communities.

For example, in FY17, Commerce made a modest investment in newspaper advertisements in diverse press outlets in Minnesota. While this advertising helped the State return property to consumers, and establish service connections with communities the agency had previously underserved, the current unclaimed property operating system did not allow agency staff to track data on whether claimants heard about the program via the advertising campaign.

A modern operating system would provide mapping and reporting data to facilitate targeted outreach to specific communities in the state. A modern operating system would also give Commerce the ability to track and utilize that data to improve future outreach campaigns using traditional and social media. Coupled with dedicated claims processing staff, Commerce can conduct proactive outreach to Minnesotans to return property rather than waiting for consumers to come forward with their claims.

#### **IT Related Proposals:**

This recommendation would allow Commerce to contract with a vendor to obtain, deploy and maintain a new unclaimed property operating system. Costs are included for professional/technical contracts. Commerce and MN.IT do not assume MN.IT would incur additional staff or agency costs.

Category	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
Payroll						
Professional/Technical Contracts	\$475,000	\$350,000	\$350,000	\$350,000	\$350,000	\$350,000
Infrastructure						
Hardware						
Software						
Training						
Enterprise Services						
Staff costs (MNIT or agency)						
Total	\$475,000	\$350,000	\$350,000	\$350,000	\$350,000	\$350,000
MNIT FTEs	0	0	0	0	0	0
Agency FTEs	0	0	0	0	0	0

#### **Results:**

Type of Measure	Name of Measure	Previous	Current	Dates
Quantity	Claims returned to owners	86,771	130,657	FY03-FY10 and FY11- FY18
Quality	Value of claims returned to owners	\$126,725,949	\$213,190,262	FY05-10 and FY13-18

### Statutory Change(s):

This proposal does not require a statutory change.

Fiscal Impact (\$000s)	FY 2020	FY 2021	FY 2022	FY 2023
General Fund				
Expenditures	368	702	702	702
Revenues	0	13,780	13,780	13,780
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	368	(13,078)	(13,078)	(13,078)
(Expenditures – Revenues)				
FTEs	4	7	7	7

#### Change Item Title: Unclaimed Property Policy Modernization and Operations

#### **Recommendation:**

The Governor recommends \$368,000 in FY20 and \$702,000 in FY 21, FY22, and FY23 to modernize the state's unclaimed property program and statutes to better serve Minnesota consumers and businesses. These statutory updates will increase both the amount of property turned over to the state in compliance with state law and the amount of property returned to Minnesotans.

Beginning in FY21, this proposal is expected to facilitate approximately \$30.2 million in property transferred to the state and \$16.5 million returned to Minnesotans annually. This will result in approximately \$13.8 million in state revenue.

#### **Rationale/Background:**

Minnesota's Unclaimed Property Program serves as a lost and found for financial assets belonging to current and former residents of Minnesota. In this capacity, the program safeguards, maintains, and seeks to return to owners, the millions in abandoned property held by the State.

The Unclaimed Property Program returns approximately \$33 million to Minnesotans each fiscal year. The program also receives an average of approximately \$70 million per fiscal year in property.

Minnesota's current unclaimed property law was first enacted in 1969 and has seen only modest revisions since the last time it was modified was in 1989. Consequently, state law is out-of-date, does not reflect 21st Century business practices or financial instruments, and makes it harder for Minnesotans to claim their property and Minnesota businesses to comply with the law. This ambiguity makes it difficult for companies to prevent property abandonment in the first place, turn property over to the State, and for the State to effectively return property to consumers.

Updating Minnesota's unclaimed property law will require changes to how the Commerce Department administers the unclaimed property program. Additional staff will be required to process higher numbers of claims, account for modern and specialized financial products, and partner with businesses in fulfilling compliance and reporting requirements. This update will increase the number of properties returned to consumers and the amount of property turned over to the state so it can be returned to consumers.

#### **Proposal:**

This change item will:

• Increase the amount of abandoned property returned to Minnesotans

- Improve the customer service experience and process for Minnesotans
- **Mitigate** cybersecurity and legal risks to the State resulting from Minnesota's out-of-date operating system and unclaimed property law

This change item requests funds for:

- Administration of the unclaimed property program.
- Four FTEs, at an estimated \$368,000, dedicated to claims processing in order to initially reduce existing claims processing times by half and, in the long-term, increase the total number of claims the state returns to rightful owners.
- One FTE beginning in FY21, at an estimated \$123,000, dedicated to accounting for, and returning to claimants, securities-related and interest-bearing properties.
- Two FTE beginning in FY21, at an estimated \$211,000, dedicated to supporting Minnesota businesses on compliance and reporting activities including audit methodologies, property reporting and reconciliation and customer support functions. Based on previous proposals from the Legislature, Commerce estimates that every dollar spent on holder compliance efforts will net five dollars to the state.

Increasing the amount of property returned to consumers benefits Minnesota by returning millions of dollars to the rightful owners. Improving the operating system is also important to this proposal as it serves as the infrastructure of the program and will mitigate potential cybersecurity and legal risks for the state, protecting owners' nonpublic data.

Minnesota's unclaimed property laws are ambiguous, vague and unclear, restricting the ability of consumers to claim property and businesses to turn property over to the state. Over the long term, failure to modernize Minnesota's unclaimed property laws will inhibit Commerce's ability to maintain current performance levels because of these restrictions.

With this recommendation, Commerce expects the program to:

- Increase the amount of property turned over to the state by approximately \$30.2 million annually.
- Increase the number of claims paid to Minnesotans by 40 percent.
- Increase the dollar value of claims paid to Minnesotans by approximately \$16.5 million annually.

The difference will result in approximately \$13.1 million in state revenue factoring in administrative costs.

This recommendation also includes the following statutory changes:

- Update existing, and create new, statutory definitions used in the unclaimed property law to reflect modern financial products in use today;
- Modernize the due diligence relationship between companies and customers to prevent property from inappropriately being labeled as abandoned and sent to the state unnecessarily;
- Improve the process for how companies turn over property to the state when it is in the best interest of consumers and/or truly abandoned to increase the state's ability to successfully return it to rightful owners;
- Address the legal status of how the state handles interest-bearing accounts when claimed; and
- Create a clearly defined fraud restitution mechanism to protect owners from attempted unclaimed property fraud.

#### Equity and Inclusion:

This change item will improve Commerce's ability to return property to its rightful owners wherever they live or work. It will also improve the equitable treatment of Minnesota businesses by clarifying legal requirements for turning abandoned property over to the state so it can be returned to consumers. Additionally, Commerce will be

able to better identify the geographic disbursement of property throughout the state, creating opportunities for strategic advertising and outreach to traditionally underserved communities.

#### **Results:**

This request will increase the performance of the unclaimed property program – to the benefit of Minnesota consumers and businesses.

Type of Measure	Name of Measure	Previous	Current	Dates
Quantity	Claims returned to owners	86,771	130,657	FY03-FY10 and FY11-FY18
Quality	Value of claims returned to owners	\$126,725,949	\$213,190,262	FY05-10 and FY13-18

#### Statutory Change(s):

The proposal will require a statutory change to Minn. Stat. 345.

Fiscal Impact (\$000s)	FY 2020	FY 2021	FY 2022	FY 2023
General Fund				
Expenditures	\$0	\$0	\$0	\$0
Revenues	\$0	\$0	\$0	\$0
Special Revenue Fund				
Expenditures	\$500	\$500	\$500	\$500
Revenues	\$500	\$500	\$500	\$500
Net Fiscal Impact =	\$0	\$0	0	0
(Expenditures – Revenues)				
FTEs	3	3	3	3

#### Change Item Title: Utility Grid Reliability Assessment Extension

#### **Recommendation:**

The Governor recommends reinstating the Energy Planning and Systems assessment, which sunset on June 20, 2018. This assessment provided annual funding for 3 FTE to participate in regional and federal electric and natural gas reliability oversight ensuring adequate and secure generation and transmission resources to serve Minnesota homes and businesses.

#### **Rationale/Background:**

The proposal is funded by an assessment on the electric utilities for the actual costs of providing regional and national grid reliability. This assessment expired June 30, 2018, however, the work is ongoing in order to maintain reliable energy service for Minnesotans.

#### **Proposal:**

Using this assessment authority, this initiative will utilize \$500,000 in annual funding for 3 FTE for ongoing regional and federal work on electricity and natural gas issues with:

- the Midcontinent Independent System Operator (MISO),
- the Midwest Reliability Organization (MRO, a transmission reliability organization),
- Federal Energy Regulatory Commission (FERC),
- the Midwest Renewable Energy Tracking System, and
- other regional and federal agencies.

This work includes:

- advocating on behalf of Minnesota interests (reliability, cost, use of various energy resources) in MISO's stakeholder meetings,
- ensuring adequate generation and other resources to serve Minnesota customers in integrated resource plans,
- using computer modeling for needed analyses in integrated resource plans,
- joining with FERC on MISO petitions, and
- representing Minnesota in ongoing consumer complaints about high rates of return on equity on transmission resources.

Without this assessment the Department has had to divert other agency resources to complete the technical analysis needed to ensure the reliability of the state's electric system.

#### **Equity and Inclusion:**

A reliable electric system provides a continuous energy source protecting vulnerable communities including the elderly and sick. This proposal supports the Department's work advocating on behalf of the public interest in energy-related matters to ensure a clean, healthy environment with sustainable uses of natural resources.

#### **IT Related Proposals:**

Not applicable

#### **Results:**

This proposal will allow the Department to continue to complete necessary technical analyses and advocate on behalf of Minnesotans to ensure a reliable electric system.

#### Statutory Change(s):

This proposal requires a statutory change to Minn. Stat. 216B.62, subd. 3b.

Fiscal Impact (\$000s)	FY 2020	FY 2021	FY 2022	FY 2023
General Fund				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Special Revenue Fund				
Expenditures	10,000	10,000	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	10,000	10,000	0	0
(Expenditures – Revenues)				
FTEs	2	2	0	0

#### **Change Item Title: Solar on Schools**

#### **Recommendation:**

The Governor recommends \$20 million from the Renewable Development Account in FY20-21 to fund grants for schools to install solar panels. These funds, would be expended in two ways: through a master lease program or through a purchase power prepay agreement. In each year, \$9.5 million would be available for grants and up to \$500,000 per year would be available for administration of the program, funding 2 FTE.

The FTE and administrative costs are broken down as follows:

- \$240,000 for two FTE to provide program development, fund administration, project assistance and technical assistance to schools and solar developers.
- \$260,000 for costs associated with outreach and promotion, stakeholder engagement and third party assistance for technical aspects of the program that require outside expertise.

Funds under this program will be available through fiscal year 2023.

#### **Rationale/Background:**

Nationally, energy costs are K-12 school districts' second highest operating budget expense, after personnel costs. A Solar on Schools program could reduce electric utility bill costs through increased efficiency of operations and access to less costly energy through on-site solar energy production. Further, on-site solar generation could create an educational opportunity for students, enhance the school's long-term resiliency from grid power outages, and enable the school to reallocate utility bill savings to more resources for student advancement.

According to the Minnesota Department of Education, Minnesota is home to 339 school districts with over 2403 schools that serve approximately 850,000 K-12 students and an additional 200,000 early childhood and adult learners.

#### Proposal:

Commerce recommends options for public-private partnerships be made available to schools using \$20 million in Renewable Development Account (RDA) funds to facilitate the implementation of solar photovoltaics (PV) on schools through rooftop, ground mount or other appropriate applications.

To achieve the goals of this program, there are two pathways available in the development of the public-private partnership: a master lease program and a power-purchase agreement prepay program. The pathways outlined in this Solar on Schools Program could potentially result in installation of 17-26 MW of solar capacity.

#### PATHWAY 1: SOLAR ON SCHOOLS MASTER LEASE PROGRAM

This pathway would build upon the success of the Energy Improvement Financing Program for Local Government. This pathway would adapt the existing program and add a solar energy implementation component specifically for schools. For this pathway, a combination of private investment and RDA funds could be utilized in the following manner:

- \$50M Private dollars as lease-purchase agreements
- \$20M RDA funds as grants for schools to buy-down project costs

Experience with the existing public-private partnership shows that when efficiency and renewable energy are combined in the project, there is an investor appetite for a 15-year term, whereas a solar-only project is limited to 7 years or less.

In this pathway, the RDA dollars would be used to buy-down the cost of the project. Commerce technical staff would work with schools and developers to ensure cost-effective energy efficiency measures are implemented prior to the solar energy project to ensure public and private funding is maximized.

Without a buy-down, the estimated cost of solar is \$3.50/watt, which results in a 20+ year payback. Utilizing a buy-down to \$2.50/watt, projects could cash flow in under 15 years.

<u>Assumptions (If all funds were expended within Option1):</u>

- 100 KW systems
- 200 systems installed
- 17 MWAC installed solar capacity

\$350,000 Total Cost of System (@ \$3.50/watt)

- \$100,000 System buy down (RDA Funds)
- \$250,000 Lease-purchase agreement

#### PATHWAY 2: SOLAR ON SCHOOLS POWER PURCHASE PRE-PAY PROGRAM (SOSP<sup>5</sup>)

This pathway is a public-private partnership using a third-party ownership model that would use RDA funds to pre-pay a power purchase agreement's buy-out, increasing the financial value of the solar energy system for schools. Enabling language would be needed to establish the Solar on Schools Power Purchase Pre-Pay Program. Commerce would work within the school's existing procurement processes to establish power purchase agreements (PPAs) and would develop standard PPA language that would allow for pre-payment of the system using RDA funds. Commerce would set forth the requirements to access pre-payment funds which would be used to pre-pay the buy-out of the PPA from a third-party that provided the initial investment for installation of the system. This results in a lower PPA price that would increase the annual electric utility bill savings for the school. Commerce would develop standard contract language that would include criteria for the following, but not limited to:

- o Terms of the PPA
- Formula for determining future fair market value of the system
- Future value of PPA payments
- Escalator for utility costs

\$107.5M	Private funds in a 3 <sup>rd</sup> party ownership model (\$350K x system)
\$20M	RDA funds as a pre-payment of PPA buy-out

Assumptions: (If all funds were expended within Pathway 2):

- \$.035/kWh savings School utility savings using a Power Purchase Agreements
- 100 kW systems Average system Size
- \$65,000 Average pre-payment
- \$3.50/Watt Average cost/installed watt
- 307 Total number of systems installed
- 26 MW<sub>AC</sub> Installed solar capacity

Commerce staff would provide technical assistance to develop and execute projects while also ensuring other programs that implement energy efficiency at Minnesota schools are leveraged. This program would have a variety of benefits, including the ability to reduce lifetime building operating costs, provide educational opportunities, and assist with energy related deferred maintenance, and enhance school resiliency. Commerce would also develop a technical advisory committee with the solar industry, investors, and school leadership to develop the program in a cooperative and informed way, ensuring its success.

A program using both pathways should be flexible and appropriately leverage existing programs/incentives, procurement methods/state technical assistance, or public/private funding for project implementation and remaining financing. The duration of this program needs to take into consideration changes with the federal Investment Tax Credit, electricity prices, cost of solar, and other impactful market changes.

It is recommended that Commerce provide program development, fund administration, project assistance and technical assistance to schools and solar developers. Schools need support in: assuring energy efficiency is incorporated to reduce overall solar project costs; conducting financial analysis on options; and developing the project parameters.

#### **Equity and Inclusion:**

Commerce staff would develop program and proposal criteria, which would focus on schools that disproportionately serve vulnerable or otherwise disadvantaged populations.

#### **IT Related Proposals:**

Not applicable

#### **Results:**

Type of Measure	Name of Measure	Current	Proposed	Dates
Technology	Solar Energy Systems Installed	0	200-300	2020-2023
Fiscal	Private Funds Leveraged	0	\$50-100 million	2020-2023

#### Statutory Change(s):

Minn. Stat. §216C.43

Fiscal Impact (\$000s)	FY 2020	FY 2021	FY 2022	FY 2023
Commerce Department				
Special Revenue Fund				
Transfer Out	0	535,588	0	0
Transfer In	0	0	0	0
MMB Non-Operating				
General Fund				
Transfer Out	0	0	0	0
Transfer In	0	142,000		
Health Care Access Fund				
Transfer Out	0	0	0	0
Transfer In	0	393,588	0	0
Net Fiscal Impact =	0	0	0	0
(Expenditures – Revenues)				
FTEs	0	0	0	0

#### Change Item Title: Minnesota Premium Security Plan Transfer

#### **Recommendation:**

The Governor recommends transferring the unspent assets in the Premium Security Account to the Health Care Access Fund and General Fund in FY2021. Approximately \$393.5 million would be transferred to the Health Care Access Fund to support programs to increase access to affordable health insurance coverage and health care services. \$142 million would be transferred to the General Fund.

#### **Rationale/Background:**

In 2017, the Minnesota Premium Security Plan (MPSP) was created to provide reinsurance payments to health insurers to help cover the costs of high claims in the state's individual health insurance market.

\$543 million in state resources were appropriated for FY 2018-19 to cover plan years 2018 and 2019. The state resources are from \$142 million in transfers from the General Fund, \$401 million in transfers from the Health Care Access Fund, and \$42 million in remaining operating funds from MCHA. Minnesota received \$130.7 million in federal funds for the program for 2018.

Federal regulators project Minnesota will receive approximately \$84.7 million in federal funds for the program for plan year 2019. The final amount the State will receive will be finalized by April 2019.

#### **Proposal:**

This request utilizes assumptions from the February 2019 Forecast regarding total MPSP program size in both 2018 and 2019. This request assumes the MPSP will end after plan year 2019, with final payments to eligible health insurers for plan year 2019 occurring by August, 2020. This request assumes that the two transfers would occur after final payment obligations are fulfilled for the MPSP.

#### Statutory Change(s):

Transfer language within appropriations article.

Fiscal Impact (\$000s)	FY 2020	FY 2021	FY 2022	FY 2023
General Fund				
Expenditures	\$0	\$0	\$0	\$0
Revenues	\$0	\$0	\$0	\$0
Special Revenue Fund				
Expenditures	\$22,200	\$12,000	\$12,000	\$0
Revenues	\$0	\$0	\$0	\$0
Net Fiscal Impact =	\$22,200	\$12,000	\$12,000	0
(Expenditures – Revenues)				
FTEs	0	0	0	0

#### Change Item Title: Net-Zero Energy Community

#### **Request:**

The Governor recommends \$46.2 million from the Renewable Development Account for a grant to the Prairie Island Indian Community for a Net-Zero Energy Community.

#### **Rationale/Background:**

The Prairie Island Indian Community (PIIC) is the host community to Xcel Energy's Prairie Island Nuclear Generating Plant (PINGP). Both the PINGP and the associated nuclear waste storage site are located immediately adjacent to the community. In 1994, Minnesota enacted legislation to allow Xcel Energy to store spent nuclear waste onsite at Prairie Island until a long-term Federal storage repository opened. Additionally, as a part of the 1994 legislation, the State of Minnesota required Xcel Energy to create the Renewable Development Fund (RDF), subsequently renamed the Renewable Development Account (RDA), to fund deployment, research and development of renewable energy projects and technologies that lessen the need for nuclear power. The RDA is funded through annual payments assessed on each cask of nuclear waste stored at Prairie Island.

Xcel Energy has paid millions of dollars into the RDA and has funded many renewable projects throughout the state. The RDA has also been legislatively directed to; fund a coal power plant in Northern Minnesota; provide resources for communities whose biomass power plants ceased operating; provide a financial incentive for solar panels manufactured in Minnesota; and incentivize small wind and other renewable projects through the Renewable Energy Production Incentive (REPI). Although the Prairie Island Indian Community lives closer to the power plant and nuclear waste storage associated with it than any other community in the state, they have never requested or been granted any money from the RDA or the previously existing Renewable Development Fund.

#### **Proposal:**

The Governor recommends a total of \$46.2 million from the Renewable Development Account for the Net-Zero Energy Community at the Prairie Island Indian Community. The funds will be appropriated to the Commerce Department from the RDA, with Commerce administering the grant to the Prairie Island Indian Community.

The Prairie Island Indian Community will be Minnesota's first net-zero community – meaning it will generate as much energy as it consumes -and one of the first Indian Nations in the United States to achieve the net-zero goal.

The proposal has two phases. The first phase will reduce the PIIC energy consumption by more than 1MW through onsite building efficiency upgrades, electrification and energy management projects.

Phase 1-Efficiency and Electrification Projects at Net-Zero Community

Project	Cost	Timeline
ISO-50001	\$75,000	3 months
Energy Audits & Modeling	\$285,000	2 months
Equipment Upgrades	\$4,850,000	6 months – 1 year
EV Vehicles/charging stations	\$3,500,000	7-year replacement plan
Energy Management	\$1,500,000	1 year
Conservation Total	\$10,210,000	

The second phase of the Net-Zero Community project will be to build renewable generation of approximately 6 megawatts of solar and geothermal energy.

#### Phase 2-Renewable Generation

Project	Cost	Timeline
5 MW Parking Solar Canopy	\$25,000,000	1-3 years
1 MW On-Location Solar Garden	\$2,500,000	1-3 years
Prairie Island		
Upper Island		
Mount Frontenac		
<ul> <li>360/61 development</li> </ul>		
Microgrid	\$6,000,000	1-3 years
Geothermal	\$2,500,000	1-3 years
Generation Total	\$36,000,000	

#### **Equity and Inclusion:**

This proposal benefits the Prairie Island Indian Community.

#### **IT Related Proposals:**

Not applicable

#### Statutory Change(s):

None Required

Fiscal Impact (\$000s)	FY 2020	FY 2021	FY 2022	FY 2023
General Fund				
Expenditures	\$0	\$0	\$0	\$0
Revenues	\$0	\$0	\$0	\$0
Special Revenue Fund				
Expenditures	\$13,000	\$13,000	\$0	\$0
Revenues	\$0	\$0	\$0	\$0
Net Fiscal Impact =	\$13,000	\$13,000	\$0	\$0
(Expenditures – Revenues)				
FTEs	2	2	0	0

#### Change Item Title: Innovative Renewable and Energy Efficiency Projects Grant

#### **Recommendation:**

The Governor recommends \$13 million per year in FY20 and FY21 from the Renewable Development Account to fund an Innovative Renewable and Energy Efficiency Projects Grant program at the Division of Energy Resources in Department of Commerce.

#### Rationale/Background:

Minnesota's electric energy system is changing rapidly and there is a need for resources to assist in the funding of innovative renewable and energy efficiency pilot projects. Funding is critical for innovative projects that may have high upfront costs but show long-term promise in decarbonizing the power sector and creating new business models or projects that can be integrated into Minnesota's power sector.

#### **Proposal:**

The Governor recommends \$13 million per year in FY20 and FY21 from the Renewable Development Account to fund the Innovative Renewable and Energy Efficiency Projects Grant program. The proposal is intended to fund renewable and energy efficiency pilot projects either through being a model for future development or by the advancement and introduction of new clean energy technologies. Projects that Commerce would seek to select for grants could include net-zero energy urban developments, micro-grids, electric vehicle infrastructure and credits, on-site renewables and other innovative and clean energy optimization technologies.

#### **Equity and Inclusion:**

This policy is broadly beneficial to all Minnesotans. The policy will reduce pollution and increase opportunities to create jobs and employment throughout Minnesota.

#### **IT Related Proposals:**

Not applicable

#### Statutory Change(s):

None Required

## Department of Commerce

## **Program: Financial Institutions Division**

mn.gov/commerce/industries/financial-institutions/

#### AT A GLANCE

- The Financial Institutions Division regulates state-chartered banks, state-chartered credit unions, nondepository institutions and Minnesota registered securities professionals.
- **236**: State-chartered banks in Minnesota.
- **165**: Number of Minnesota's state-chartered banks located in Greater Minnesota.
- **72**: State-chartered credit unions in Minnesota.
- **6,154**: Licensed non-depository entities and individuals in Minnesota.

#### PURPOSE

The Commerce Department's Financial Institutions Division is responsible for licensing and regulating businesses that provide financial products and services to Minnesotans. These include banks, trust companies, credit unions, certificate investment companies, thrift companies, consumer credit companies, debt management companies, debt settlement companies, mortgage companies, currency exchanges, payday lenders and money transmitters.

The Division serves all Minnesota consumers and businesses that rely on these regulated businesses for financial products and services.

The Division conducts periodic on-site examinations, as well as ongoing monitoring, to ensure that financial institutions are safe and sound and comply with applicable state and federal laws. The Division's on-site examinations focus on various financial factors, including loan portfolios and overall asset quality.

The Financial Institutions Division is self-funded through assessments and hourly examination fees charged to the industries it examines. These charges are deposited into the Financial Institutions Special Revenue Account. The Division also receives a small appropriation from the General Fund and provides the General Fund non-dedicated revenue from license and renewal fees charged to all regulated financial institutions.

### SERVICES PROVIDED

- Chartering and conducting on-site examinations at all state-chartered banks, trust companies, credit unions and the nation's only certificate investment company on a 12- to 24-month cycle.
- Licensing Minnesota's non-depository financial services, including the mortgage industry, consumer credit companies, currency exchanges, payday lenders, money transmitters and debt service providers through participation in the Nationwide Multistate Licensing System & Registry (NMLS).
- Conducting on-site mortgage company and money transmitter examinations.
- Minimizing the impact on Minnesotans in the event of a financial institution failure through timely and adequate intervention procedures.
- Collaborating with the Federal Deposit Insurance Corporation, the Federal Reserve Bank, and the National Credit Union Administration to conduct joint examinations of state-charted banks and credit unions and share findings.
- Participating in joint multi-state examinations of interstate investment advisers, mortgage and money transmission companies.
- Maintaining accreditation with the Conference of State Bank Supervisors and the National Association of State Credit Union Supervisors.

• Engaging in outreach activities to promote financial literacy among all Minnesotans and collaborating with state-chartered financial institutions to protect seniors and vulnerable adults from fraud.

Type of Measure	Name of Measure	Previous	Current	Dates
Results	Complete financial examinations for state-chartered banks and credit unions within the 12-24 month time frame	100%	100%	CY2017 and CY2018
Quality	Act on company licensing applications and corporate amendment applications on a timely basis	60 days	60 days	CY2017 and CY2018
Quantity	Number of banks on the troubled bank monitoring list <sup>(1)</sup>	12	9	CY2017 and CY2018
Results	Increase number of licensed programs types utilizing NMLS <sup>(2)</sup>	17	18	CY2017 and CY2018

### RESULTS

Performance Measures Notes:

1. As of 6/30/2018, there are nine banks on the problem bank-monitoring list. This is down from a high of 111 in 2010.

2. This performance measure tracks the Division's progress towards achievement of a long-term goal to move all nondepository institutions to the same electronic licensing platform, the Nationwide Multistate Licensing System & Registry

Statutory Authority: The Department's authority is located in Chapters: 45A, 46, 47, 48, 48A, 49, 50, 51A, 52, 53, 53A, 53B, 53C, 54, 55, 56, 58, 59A, 216C, 332, 332A, 332B, 334, 80, 80A.

# **Financial Institutions**

# **Program Expenditure Overview**

	Actual	Actual	Actual	Estimate	Forecast E	Base	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Expenditures by Fund								
1000 - General	4,722	5,011	818	861	790	790	801	806
2000 - Restrict Misc Special Revenue	5,024	5,935	10,914	12,862	12,856	12,906	12,856	12,906
Total	9,746	10,946	11,733	13,723	13,646	13,696	13,657	13,712
Biennial Change				4,763		1,886		1,913
Biennial % Change				23		7		8
Governor's Change from Base								27
Governor's % Change from Base								C
Expenditures by Activity								
Financial Institutions	9,746	10,946	11,733	13,723	13,646	13,696	13,657	13,712
Total	9,746	10,946	11,733	13,723	13,646	13,696	13,657	13,712
Expenditures by Category								
Compensation	3,909	4,162	4,456	5,646	5,630	5,630	5,641	5,646
Operating Expenses	5,837	6,784	6,823	7,621	7,610	7,660	7,610	7,660
Grants, Aids and Subsidies			450	450	400	400	400	400
Other Financial Transaction	0	0	3	6	6	6	6	e
Total	9,746	10,946	11,733	13,723	13,646	13,696	13,657	13,712
Total Agency Expenditures	9,746	10,946	11,733	13,723	13,646	13,696	13,657	13,712
Internal Billing Expenditures	105	116	655	677	677	677	677	677
Expenditures Less Internal Billing	9,641	10,830	11,078	13,046	12,969	13,019	12,980	13,035
Full-Time Equivalents	45.32	46.56	46.23	50.23	50.23	50.23	50.23	50.23
. a inite Equivalents								

# **Financial Institutions**

# **Program Financing by Fund**

(Dollars in Thousands)

	Actual	Actual	Actual	Estimate	Forecast B	ase	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
1000 - General				•				
Balance Forward In		147		71				
Direct Appropriation	4,885	4,885	920	820	820	820	831	836
Transfers Out	19	19	31	30	30	30	30	30
Cancellations		2						
Balance Forward Out	144		71					
Expenditures	4,722	5,011	818	861	790	790	801	806
Biennial Change in Expenditures				(8,053)		(99)		(72)
Biennial % Change in Expenditures				(83)		(6)		(4)
Governor's Change from Base								27
Governor's % Change from Base								2
Full-Time Equivalents	45.32	46.56	3.73	3.73	3.73	3.73	3.73	3.73
2000 - Restrict Misc Special Rev	venue							
Balance Forward In	26	25	25	3,011	2,317	1,879	2,317	1,879
Receipts	5,676	6,797	14,767	12,968	13,218	13,568	13,218	13,568
Transfers Out	653	861	866	800	800	800	800	800
Balance Forward Out	25	25	3,011	2,317	1,879	1,741	1,879	1,741
Expenditures	5,024	5,935	10,914	12,862	12,856	12,906	12,856	12,906
Biennial Change in Expenditures				12,817		1,986		1,986
Biennial % Change in Expenditures				117		8		8
Governor's Change from Base								0

Governor's % Change from Base

Full-Time Equivalents

0

46.50

42.50

46.50

46.50

46.50

46.50

## Department of Commerce

## **Program: Petroleum Tank Release Cleanup Fund (Petrofund)**

mn.gov/commerce/industries/fuel/petrofund

### AT A GLANCE

- **\$450 million**: Approximate amount of reimbursement paid out to eligible applicants since 1987.
- **13,000**: Approximate number of leak sites that have received funding for corrective actions since 1987.
- **490**: Underground petroleum storage tanks removed from approximately 325 properties since 2004.

### PURPOSE

Created in 1987, the Petroleum Tank Release Cleanup Fund (Petrofund) contributes to a cleaner environment and helps to prevent the pollution of Minnesota's soil and water by providing eligible applicants with reimbursement for a portion of their costs to investigate and clean up contamination from leaking petroleum storage tanks.

#### SERVICES PROVIDED

- Helps applicants with the costs to investigate and clean up contaminated soil and water from leaking petroleum storage tanks in the most cost-effective manner possible;
- Contracts for the removal of abandoned underground petroleum storage tanks;
- Recovers costs from responsible persons for investigation and cleanup work performed by the Minnesota Pollution Control Agency (MPCA) when the responsible persons are unwilling or unable to complete statutorily-required corrective actions;
- Provides funding to the MPCA for administration of the Petroleum Remediation, Tank Compliance and Assistance, and Emergency Response programs, mainly to pay for state-financed investigation and cleanup projects where no viable responsible person is available; and
- Annually approves the use of funds by the Minnesota Department of Employment and Economic Development (DEED) for the administration of the Contamination Cleanup and Investigation Grant Program.

The Petrofund is primarily funded by the Petroleum Tank Release Cleanup Fee. The fee is charged on wholesale petroleum products and is paid at a rate of \$20 per 1,000 gallons (commonly referred to as \$.02 per gallon) by the first licensed distributor receiving the product in the state. The fee is imposed for a four-month time period whenever the Program's fund balance drops below \$4 million and authorization has been given by the five-member Petroleum Tank Release Compensation Board. Investment earnings on the Petrofund's cash balance generate additional revenue.

Type of Measure	Name of Measure	Previous	Current	Dates
Quality	Review of reimbursement applications within 60- and 120-day statutory deadlines in order to assure timely payment of investigation and cleanup costs incurred by applicants.	All initial applications reviewed within 51 days and all supplemental applications within 73 days	All initial and supplemental applications reviewed within 34 days	FY2017 and FY2018

### RESULTS

Type of Measure	Name of Measure	Previous	Current	Dates
Quantity	Removal of abandoned underground petroleum storage tanks in order to identify and prevent old tanks from leaking and contaminating soil and groundwater.	29 tanks removed at 24 sites	21 tanks removed at 20 sites	FY2017 and FY2018
Quantity	Protect human health and the environment by reimbursing eligible applicants for a portion of their costs to investigate and clean up contamination from leaking petroleum storage tanks across the state.	\$4.2 million reimbursed to approximately 300 applicants	\$4.7 million reimbursed to approximately 300 applicants	FY2017 and FY2018

Performance Measure Notes:

- 1. When a Petrofund applicant incurs costs, they can either submit all costs in one application or request reimbursement in multiple applications. Initial applications must be reviewed within 60 days. All subsequent applications must be reviewed within 120 days.
- 2. The application review data compares the application queue as of July 2017 (previous) and July 2018 (current). The application queue is mainly driven by the number of reimbursement applications received.
- 3. The abandoned tank removal data compares the number of tanks removed in Fiscal Year 2017 (previous) to the number removed in Fiscal Year 2018 (current). The number of tanks removed is contingent on the number of applications received and the staff resources available to manage the tank removal projects.

Statutory Authority: The Petrofund program's legal authority is found in Chapter 115C.

# Petroleum Tank Cleanup Fund

# **Program Expenditure Overview**

	Actual	Actual	Actual	Estimate	Forecast	Base	Govern Recomme	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Expenditures by Fund								
2350 - Petroleum Tank Release Cleanup	5,996	5,173	5,777	10,637	10,541	10,541	10,541	10,541
Total	5,996	5,173	5,777	10,637	10,541	10,541	10,541	10,541
Biennial Change				5,245		4,668		4,668
Biennial % Change				47		28		28
Governor's Change from Base								0
Governor's % Change from Base								0
Expenditures by Activity								
Petroleum Tank Cleanup Fund	5,996	5,173	5,777	10,637	10,541	10,541	10,541	10,541
Total	5,996	5,173	5,777	10,637	10,541	10,541	10,541	10,541
Expenditures by Category								
Compensation	649	672	695	730	734	734	734	734
Operating Expenses	5,347	4,501	5,081	9,902	9,802	9,802	9,802	9,802
Other Financial Transaction			0	5	5	5	5	5
Total	5,996	5,173	5,777	10,637	10,541	10,541	10,541	10,541
		,						
Total Agency Expenditures	5,996	5,173	5,777	10,637	10,541	10,541	10,541	10,541
Internal Billing Expenditures	102	104	101	120	120	120	120	120
Expenditures Less Internal Billing	5,894	5,069	5,676	10,517	10,421	10,421	10,421	10,421
Full-Time Equivalents	6.88	6.69	6.76	6.76	6.76	6.76	6.76	6.76

# Petroleum Tank Cleanup Fund

# **Program Financing by Fund**

	Actual	Actual	Actual	Estimate	Forecast Base		Governor's Recommendation	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
2350 - Petroleum Tank Release	Cleanup							
Balance Forward In		194		172				
Direct Appropriation	1,052	1,052	1,052	1,054	1,056	1,056	1,056	1,056
Open Appropriation	11,271	8,576	7,694	15,885	15,885	15,885	15,885	15,885
Transfers In	892	947	787					
Transfers Out	7,029	5,214	3,584	6,400	6,400	6,400	6,400	6,400
Cancellations		383		74				
Balance Forward Out	190		172					
Expenditures	5,996	5,173	5,777	10,637	10,541	10,541	10,541	10,541
Biennial Change in Expenditures				5,245		4,668		4,668
Biennial % Change in Expenditures				47		28		28
Governor's Change from Base								0
Governor's % Change from Base								0
Full-Time Equivalents	6.88	6.69	6.76	6.76	6.76	6.76	6.76	6.76

# **Program: Regulatory and Administrative Services Division**

## mn.gov/commerce/

# AT A GLANCE

- 227,360: Number of active licenses issued by the Commerce Department's Licensing Unit to individual Minnesotans and businesses.
- 32,714: Total Unclaimed Property claims paid in FY17-18.
- \$249.1 million: Total dollar value of property returned to Unclaimed Property claimants since FY11.
- 98: Senior fraud prevention outreach and trainings held across Minnesota from November 2017 through July 2018.
- 27,944: Hang up On Fraud toolkits distributed to Minnesota seniors and caregivers from November 2017 through July 2018.
- 99.4: Percentage of invoices processed by Financial Services within 30 days.
- 9: Career and job fairs attended in FY17-18 by Human Resources staff.

### PURPOSE

The Department of Commerce's Regulatory and Administrative Services Division includes two units. The Regulatory Services unit oversees the licensing and unclaimed property programs in the Department. Administrative Services unit includes core agency functions like Communications, Government Affairs, Financial Services and Human Resources.

The Regulatory and Administrative Services Division is funded through a General Fund appropriation.

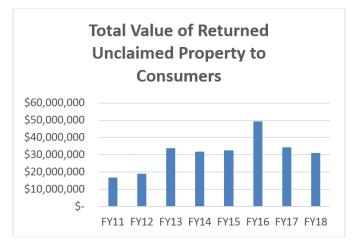
## SERVICES PROVIDED

### **Regulatory Services**

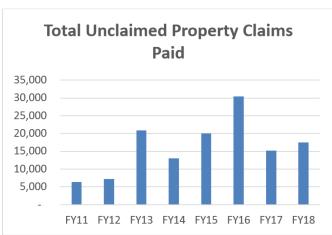
- Licensing
  - Administers application and renewal programs for 30 different professional license including of insurance agents and adjusters, real estate salespersons and brokers, appraisers, collection agencies and debt collectors and others seeking to do business across the state.
  - Provides licensing oversight for over 220,000 individuals and companies that do business in Minnesota.
  - Approves applications for pre-license and continuing education courses, maintains experience requirement standards and assists regulated entities in their ongoing efforts to better serve their clients.
  - o Answers consumer inquiries regarding commerce-administered professional licenses.
- Unclaimed Property
  - Serves as a "lost and found" for financial assets belonging to current and former residents of Minnesota.
  - Safeguards, maintains, and seeks to return to owners, the approximately \$800 Million in abandoned property held by the state.
  - Takes in unclaimed property from companies (or "holders") with a statutory obligation to report property to the state once the property owner has not been located after a specific period of time.
  - $\circ$   $\;$  Answers consumer inquiries regarding unclaimed property claims.

#### **Administrative Services**

- **Consumer Services Center** 
  - $\cap$ Provides services to consumers who have inquires or complaints about Commerce regulated industries and licensees.
  - Responded to 13,220 consumer phone calls in 2017. 0
  - Mediates disputes between consumers and insurance companies. 0
  - Investigates complaints about improper claims practices. 0
  - Provides outreach and education to consumers about Commerce regulated industries. 0
- Communications
  - Provides information about consumer protection topics and Commerce services to the public and 0 licensees through traditional media, online communications and outreach activities.
  - Maintains the Commerce website, which had 2,199,118 page views in FY18. 0
- **Government Affairs** 
  - Leads policy development and advocacy for the agency. 0
  - Oversees constituent services responses for consumers who contact the agency via elected 0 officials.
- **Financial Services** 
  - Manages day-to-day office, financial and human resources operations. 0
  - Provides information management services and technical support including data processing, 0 budget implementation, payroll and facilities management.
- Human Resources
  - Conducts policy administration, staffing, recruitment, workforce planning, labor relations,  $\cap$ benefits administration and other functions for the agency and its staff.
  - Spearheads Departmental efforts to increase diversity and inclusion within the organization 0 including developing pipelines and community partnerships, increased employee engagement, improved onboarding processes, new recruiting efforts at statewide career fairs and expanded advertisement of career opportunities in diverse mediums.

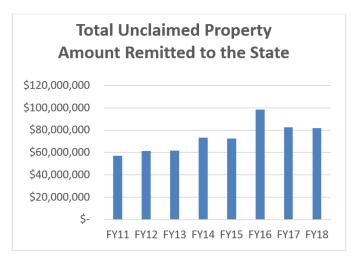


### In FY18, \$31.1 million in unclaimed property was returned to consumers.

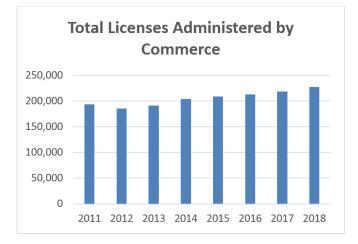


#### In FY18, 17,505 unclaimed property claims were paid.

## RESULTS



In FY18, \$81.76 million in unclaimed property was remitted to the State.



In FY18, there were 227,360 active licenses issued by the Licensing Unit.

Statutory Authority: While many of the categories of licensure administered by the Division have their own statutory citations, the Department's authority is located in Chapter 45 and 345.

# **Regulatory and Administrative Services**

# **Program Expenditure Overview**

	Actual	Actual	Actual	Estimate	Forecast Ba	ase	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Expenditures by Fund								
1000 - General	6,464	7,794	6,515	8,262	7,423	7,423	10,167	8,952
2000 - Restrict Misc Special Revenue	1,754	1,120	1,968	2,120	2,120	2,120	2,120	2,120
Total	8,218	8,914	8,482	10,382	9,543	9,543	12,287	11,072
Biennial Change				1,732		222		4,495
Biennial % Change				10		1		24
Governor's Change from Base								4,273
Governor's % Change from Base								22
Expenditures by Activity								
Administrative Services	8,218	8,914	8,482	10,382	9,543	9,543	12,287	11,072
Total	8,218	8,914	8,482	10,382	9,543	9,543	12,287	11,072
Expenditures by Category								
Compensation	5,858	6,007	6,067	7,100	6,632	6,632	7,000	7,395
Operating Expenses	2,338	2,872	2,408	3,280	2,911	2,911	5,287	3,677
Capital Outlay-Real Property	20	33						
Other Financial Transaction	2	2	7	2				
Total	8,218	8,914	8,482	10,382	9,543	9,543	12,287	11,072
Full-Time Equivalents	69.59	70.42	67.02	68.01	68.01	68.01	72.01	75.01

# **Regulatory and Administrative Services**

# **Program Financing by Fund**

	Actual	Actual	Actual	Estimate	Forecast B	ase	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
1000 - General								
Balance Forward In	0	704	0	861				
Direct Appropriation	7,222	7,386	7,379	7,404	7,426	7,426	10,170	8,955
Transfers In		1						
Transfers Out	93	2	3	3	3	3	3	3
Cancellations		294						
Balance Forward Out	665		861					
Expenditures	6,464	7,794	6,515	8,262	7,423	7,423	10,167	8,952
Biennial Change in Expenditures				518		69		4,342
Biennial % Change in Expenditures				4		0		29
Governor's Change from Base								4,273
Governor's % Change from Base								29
Full-Time Equivalents	50.90	50.24	47.51	47.51	47.51	47.51	51.51	54.51
2000 - Restrict Misc Special Re	venue							
Balance Forward In	2,099	1,818	2,157	2,192	2,072	1,952	2,072	1,952
Receipts	1,473	1,459	2,003	2,000	2,000	2,000	2,000	2,000
Internal Billing Receipts	1,473	1,459	2,003	2,000	2,000	2,000	2,000	2,000
Balance Forward Out	1,818	2,157	2,192	2,072	1,952	1,832	1,952	1,832
Expenditures	1,754	1,120	1,968	2,120	2,120	2,120	2,120	2,120
Biennial Change in Expenditures				1,213		152		152
Biennial % Change in Expenditures				42		4		4
Governor's Change from Base								0
Governor's % Change from Base								0
Full-Time Equivalents	18.69	20.18	19.51	20.50	20.50	20.50	20.50	20.50

## **Program: Enforcement Division**

mn.gov/commerce/consumers/file-a-complaint/

## AT A GLANCE

In 2017, the Enforcement Division:

- **\$4.4 million:** Recovered for Minnesota consumers through administrative action.
- \$8.3 million: Civil penalties assessed by the Enforcement Division.
- 1,562: Questions, concerns and complaints received by the Enforcement Division.
- **4,922:** Investigations opened.
- 443: Number of enforcement actions taken.
- **2,476:** Reports of suspected insurance fraud.
- **\$3.98 million:** Amount of grants issued by the Commerce Fraud Bureau to local law enforcement agencies throughout Minnesota through the Auto Theft Prevention Program.
- **\$163.5 million:** Total economic impact of Commerce Fraud Bureau investigations that resulted in prosecutions.
- **2,117**: State-registered Investment Adviser and Broker Dealer firms in Minnesota.

#### PURPOSE

The mission of the Commerce Department's Enforcement Division is to protect consumers by monitoring conduct and investigating complaints related to unfair, deceptive, or fraudulent practices.

The Commerce Department regulates 22 industries in Minnesota, covering a large portion of the economic activity in the state. These industries include insurance, securities, financial institutions, real estate and collection agencies. The Enforcement Division works to ensure that businesses in these regulated industries operate in compliance with Minnesota law.

The Division performs audits and examinations of regulated businesses, responds to complaints and conducts investigations of suspected illegal activity. When the Division uncovers illegal activity, it can initiate administrative action or, where appropriate, collaborate with local law enforcement, county prosecutors, and the United States Attorney's Office to pursue criminal charges.

The Securities Unit registers securities agents, broker-dealers, franchises, timeshares, investment advisers and investment adviser representatives to do business in Minnesota. The Unit also performs examinations of businesses offering securities in Minnesota.

The Civil Investigations Unit and Securities Unit are funded through General Fund appropriations. The Commerce Fraud Bureau is funded through an assessment of insurance companies doing business in Minnesota and a special revenue fund appropriation from the Auto Theft Prevention Account.

#### SERVICES PROVIDED

#### **Civil Investigations**

• Conduct civil investigations, audits, and market conduct examinations to determine if laws under Commerce's jurisdiction have been violated, while providing due process during the resolution of any alleged violations.

- Regulate business activity to ensure compliance, responsible business conduct, and a fair and consistent regulatory environment for businesses and consumers.
- Engage in outreach activities to inform, educate, and obtain feedback from Minnesota consumers and businesses.
- Work with industry to increase the transparency and efficiency of the insurance examination process.
- During 2017, Commerce's insurance market conduct examinations resulted in the imposition of \$5.08 million in civil penalties.

### **Commerce Fraud Bureau**

- Undertake criminal investigations related to insurance fraud and other related criminal activities.
- Review notices and reports of insurance fraud submitted by insurers, their employees, and agents or producers, as well as notifications or complaints of suspected insurance fraud generated by other law enforcement agencies, state or federal government units or the public.
- During 2017, the Fraud Bureau initiated investigations into 2,476 cases, representing an 11% increase over the 2,227 investigations conducted in 2016.
  - These investigations resulted in prosecutions of individuals who were responsible for committing crimes with an economic impact of more than \$163.5 million to Minnesotans.
- Administer the Auto Theft Prevention Account and grant program which partners with local law enforcement to reduce the incidence of auto theft across Minnesota.

#### Securities

- Register broker dealer firms, state-based investment advisor firms and investment advisor representatives.
- Conduct on-site investment advisor examinations.
- Register franchise offerings to maintain the integrity of the franchise community in Minnesota.
- Advocate for and assist investors and consumers through consumer complaint resolution and public education and outreach.
- Work with federal and self-regulatory bodies that share regulatory authority over the securities area.
- Ensure compliant, responsible business conduct and practices to ensure a fair and consistent regulatory environment.
- Oversee crowdfunding exemption from securities registration known as MNvest.

Type of Measure	Name of Measure	Previous	Current	Years
Quantity	Civil Investigations Initiated	4,669	4,922	FY2016 and FY2017
Quantity	Criminal Investigations Initiated	2,227	2,476	FY2016 and FY2017
Results	Civil Administrative Actions Taken	513	443	FY2016 and FY2017
Results	Civil Penalties Assessed	\$13 million	\$8.3 million	FY2016 and FY2017
Quantity	Investment Adviser Representative Registrations	10,639	11,878	CY2015 and CY2018
Quantity	Broker Dealer Agent Registrations	140,242	153,615	CY2015 and CY2018

### RESULTS

Statutory Authority: The Department's authority is located in Chapters: 45, 60A, 65B, 80, 80A.

# Enforcement

# **Program Expenditure Overview**

	Actual	Actual	Actual	Estimate	Forecast B	ase	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Expenditures by Fund								
1000 - General	4,557	5,045	5,067	5,644	5,284	5,284	5,942	6,032
2000 - Restrict Misc Special Revenue	7,138	7,813	6,526	7,926	7,741	7,741	7,741	7,741
2830 - Workers Compensation	196	200	198	199	200	200	200	200
6000 - Miscellaneous Agency	128	121	44	182	155	155	155	155
Total	12,019	13,178	11,835	13,951	13,380	13,380	14,038	14,128
Biennial Change				589		974		2,380
Biennial % Change				2		4		9
Governor's Change from Base								1,406
Governor's % Change from Base								5
Expenditures by Activity								
Enforcement	12,019	13,178	11,835	13,951	13,380	13,380	14,038	14,128
Total	12,019	13,178	11,835	13,951	13,380	13,380	14,038	14,128
		,						
Expenditures by Category								
Compensation	5,985	6,352	6,601	7,536	7,536	7,536	7,872	7,962
Operating Expenses	4,020	4,640	3,482	3,807	3,236	3,186	3,558	3,508
Grants, Aids and Subsidies	2,001	2,170	1,731	2,575	2,575	2,625	2,575	2,625
Capital Outlay-Real Property	10			6	6	6	6	6
Other Financial Transaction	4	15	21	27	27	27	27	27
Total	12,019	13,178	11,835	13,951	13,380	13,380	14,038	14,128
Total Agency Expenditures	12,019	13,178	11,835	13,951	13,380	13,380	14,038	14,128
Internal Billing Expenditures	252	278	246	265	265	265	265	265
Expenditures Less Internal Billing	11,767	12,900	11,589	13,686	13,115	13,115	13,773	13,863
		I						
Full-Time Equivalents	62.64	62.57	63.37	68.21	68.21	68.21	68.21	68.21

# Enforcement

# **Program Financing by Fund**

(Dollars in Thousands)

	Actual	Actual	Actual	Estimate	Forecast Ba	ase	Governo Recomment	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
1000 - General								
Balance Forward In		332		377				
Direct Appropriation	4,901	4,901	5,469	5,292	5,309	5,309	5,967	6,05
Transfers Out	14	15	25	25	25	25	25	2
Cancellations		174						
Balance Forward Out	329		377					
Expenditures	4,557	5,045	5,067	5,644	5,284	5,284	5,942	6,03
Biennial Change in Expenditures				1,109		(143)		1,26
Biennial % Change in Expenditures				12		(1)		1
Governor's Change from Base								1,40
Governor's % Change from Base								1
Full-Time Equivalents	45.69	46.13	44.89	47.33	47.33	47.33	47.33	47.3
2000 - Restrict Misc Special Re Balance Forward In	<b>venue</b> 10,348	9,375	7,584	8,369	7,474	6,774	7,474	6,77
Receipts	7,336	7,286	7,311	7,031	7,041	7,041	7,041	7,04
Transfers In	725	640	1,300	1,300	1,300	1,300	1,300	1,30
Transfers Out	2,025	1,940	1,302	1,300	1,300	1,300	1,300	1,30
Balance Forward Out	9,246	7,548	8,368	7,474	6,774	6,074	6,774	6,074
Expenditures	7,138	7,813	6,526	7,926	7,741	7,741	7,741	7,74
Biennial Change in Expenditures				(499)		1,030		1,03
Biennial % Change in Expenditures				(3)		7		
Governor's Change from Base								
								(
Governor's % Change from Base								

#### 2830 - Workers Compensation

Balance Forward In		2						
Direct Appropriation	198	198	198	199	200	200	200	200
Balance Forward Out	2		0					
Expenditures	196	200	198	199	200	200	200	200
Biennial Change in Expenditures				1		3		3
Biennial % Change in Expenditures				0		1		1
Governor's Change from Base								0

# Enforcement

# Program Financing by Fund

	Actual	Actual	Actual	Estimate	Forecast Ba	ase	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Governor's % Change from Base								0
Full-Time Equivalents	2.00	1.47	1.44	1.44	1.44	1.44	1.44	1.44
6000 - Miscellaneous Agency								
Balance Forward In	134	52	44	43				
Receipts	46	91	44	139	155	155	155	155
Balance Forward Out	52	23	43					
Expenditures	128	121	44	182	155	155	155	155
Biennial Change in Expenditures				(22)		84		84
Biennial % Change in Expenditures				(9)		37		37
Governor's Change from Base								0
Governor's % Change from Base								0

## **Program: Telecommunications**

mn.gov/commerce/industries/telecom/

### AT A GLANCE

- **2.25 million**: Residential and business wireline telephones serving Minnesotans, including reliable and vital 911 services.
- **571**: Opened investigations and dockets in 2017.
- **439**: Number of new Telephone Equipment Distribution Program participants in 2017.

#### PURPOSE

The Telecommunications Unit serves the public as a state regulator of the telecommunications industry. The Unit provides the Public Utilities Commission (PUC) and the legislature with appropriate information and policy alternatives that are responsive to rapidly changing market conditions, including the transition to internet protocol technology.

The Telecommunications Unit reviews filings made with the PUC by telecommunications companies in compliance with state statutes, PUC orders, and state and federal regulations. It investigates complaints from the public, local governments and telecommunications companies about illegal, unfair, or anti-competitive practices and takes action to enforce state and federal statutes and regulations. The unit ensures that consumers are protected in the transition from legacy technologies to voice over internet protocol (VoIP) service.

The unit also administers the Telecommunications Access Minnesota (TAM) program, which delivers free services to persons with hearing, speech, or physical disabilities through the Minnesota Relay, and funds the Telephone Equipment Distribution (TED) Program, which provides specialized telecommunications equipment to Minnesotans.

Most of the functions of the unit are funded by an assessment on regulated telecommunications companies. The TAM program is funded by a fee imposed on consumers, collected by regulated telecommunications companies, wireless companies, and point of sale retail outlets selling prepaid wireless services.

### SERVICES PROVIDED

- Advocate on behalf of the public interest for statewide telecommunications policies that promote high quality, affordable telecommunications network in Minnesota.
- Enforce Minnesota and Federal laws and rules of the PUC and the Federal Communications Commission.
- Investigate company filings and telecommunications matters for compliance with Minnesota requirements.
- Administrative review of licensing requests, service quality, pricing of services, and the competitive practices of telecommunications companies.
- Encourage deployment of infrastructure for improved voice, video, and data transmission, while protecting consumers from being left behind as new technologies are employed by the regulated industry, including VoIP service offerings.
- Provide Minnesotans a venue to resolve telecommunications complaints relating to service in rural areas, service outages, excessive fees and critical 911 service.

#### RESULTS

The Telecommunications Unit measures success by the extent to which all Minnesota citizens have access to highquality, affordable telecommunications services, regardless of technology. The impact of the unit's activities is reflected in the availability of competitive alternatives and continued service to those areas in Minnesota with a single provider, including reliable and vital 911 services.

Type of Measure	Name of Measure	Previous	Current	Dates
Quality	Telecommunications Penetration - Wireline Residential - Wireline Business - Wireless	1,173,000 1,111,000 5,761,000	1,109,000 1,142,000 5,854,000	CY2015 and CY 2016
Quantity	Number of new Telephone Equipment Distribution Program participants	547	439	CY2016 and FY2017
Quantity	Number of Minnesota Relay conversation minutes used	1,067,849	924,652	CY2016 and CY2017

Statutory Authority: The Department's authority to regulate telecommunications providers is located in Chapter 237.

# Telecommunications

# **Program Expenditure Overview**

	Actual	Actual	Actual	Estimate	Forecast I	Base	Governo Recommer	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Expenditures by Fund								
1000 - General	907	881	831	1,158	995	995	1,023	1,033
2000 - Restrict Misc Special Revenue	3,796	3,743	3,297	3,483	3,048	3,484	3,048	3,484
Total	4,703	4,624	4,128	4,641	4,043	4,479	4,071	4,517
Biennial Change				(557)		(247)		(181)
Biennial % Change				(6)		(3)		(2)
Governor's Change from Base								66
Governor's % Change from Base								1
Expenditures by Activity								
Telecommunications	4,703	4,624	4,128	4,641	4,043	4,479	4,071	4,517
Total	4,703	4,624	4,128	4,641	4,043	4,479	4,071	4,517
Expenditures by Category		1		I				
Compensation	782	811	797	981	888	888	906	913
Operating Expenses	3,921	3,813	3,331	3,659	3,154	3,590	3,164	3,603
Other Financial Transaction			0	1	1	1	1	1
Total	4,703	4,624	4,128	4,641	4,043	4,479	4,071	4,517
Total Agency Expenditures	4,703	4,624	4,128	4,641	4,043	4,479	4,071	4,517
Internal Billing Expenditures	15	15	14	19	19	19	19	19
Expenditures Less Internal Billing	4,688	4,609	4,115	4,622	4,024	4,460	4,052	4,498
Full-Time Equivalents	7.58	7.64	7.13	7.13	7.13	7.13	7.13	7.13
				-				

# Telecommunications

# Program Financing by Fund

	Actual	Actual	Actual	Estimate	Forecast B	ase	Governo Recomment	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
1000 - General								
Balance Forward In		103		163				
Direct Appropriation	1,009	1,009	1,008	1,009	1,009	1,009	1,037	1,047
Transfers In	1,017	942	1,206	1,089	1,089	1,089	1,089	1,089
Transfers Out	1	2	14	14	14	14	14	14
Cancellations	1,017	1,171	1,206	1,089	1,089	1,089	1,089	1,089
Balance Forward Out	101		163					
Expenditures	907	881	831	1,158	995	995	1,023	1,033
Biennial Change in Expenditures				202		1		67
Biennial % Change in Expenditures				11		0		3
Governor's Change from Base								66
Governor's % Change from Base								3
Full-Time Equivalents	6.48	6.55	6.04	6.04	6.04	6.04	6.04	6.04
2000 - Restrict Misc Special Rev	venue							
Balance Forward In	2,294	3,203	2,623	1,935	1,194	1,528	1,194	1,528
Receipts	6,962	5,329	5,425	5,441	6,081	6,180	6,081	6,180
Transfers In	376	41	395	397	395	395	395	395
Transfers Out	2,633	2,208	3,211	3,096	3,094	3,094	3,094	3,094
Balance Forward Out	3,202	2,623	1,935	1,194	1,528	1,525	1,528	1,525
Expenditures	3,796	3,743	3,297	3,483	3,048	3,484	3,048	3,484
Biennial Change in Expenditures				(759)		(248)		(248)
Biennial % Change in Expenditures				(10)		(4)		(4)
Governor's Change from Base								0
Governor's % Change from Base								0
Full-Time Equivalents	1.10	1.09	1.09	1.09	1.09	1.09	1.09	1.09

# Program: Division of Energy Resources (DER)

mn.gov/commerce/industries/energy/

#### AT A GLANCE

- **320,000:** Number of Minnesotans served through the Low-Income Home Energy Assistance Program (LIHEAP) in Federal FY2018.
- **\$275 million**: Amount utility ratepayers saved due to Commerce's advocacy at the Public Utilities Commission in 2017.
- **500,000:** Number of Minnesotans who received energy-related information through phone, email, web visits, brochures and the Energy Home State Fair exhibit in 2017.
- **180:** Electric and natural gas utility Conservation Improvement Plans (CIP) reviewed and approved resulting in over 1.9 million megawatt-hours (MWh) and 6.6 million thousand cubic feet saved in 2015 and 2016 (the equivalent of removing 383,641 cars from the road for one year).
- **11:** Environmental reviews and technical support for large energy facility projects, including eight wind projects, two pipeline projects and one high-voltage transmission line in 2017.
- **860:** Megawatts of solar installed in Minnesota as of June 2018.
- 7: Communities in Minnesota recognized at the 2018 Clean Energy Community Awards.

#### PURPOSE

The Division of Energy Resources (DER) represents the public interest while ensuring a clean, healthy environment with sustainable uses of natural resources. The Division of Energy Resources:

- Ensures Minnesota's energy system supports a strong economy, job creation, and healthy environment.
- Improves existing energy infrastructure while protecting ratepayers.
- Advances Minnesota's leadership in energy efficiency.
- Expands Minnesota's renewable energy potential and energy business activity.
- Assists low-income Minnesotans through financial assistance and energy conservation measures.
- Ensures sufficient, reliable energy at reasonable costs.

The Division of Energy Resources is funded primarily through federal grants. The Division also receives a general fund appropriation, which is recovered through an assessment on utilities. Additional funding is assessed to utilities and paid directly to the Department of Commerce.

#### SERVICES PROVIDED

The Division of Energy Resources provides the following services to support Minnesota's energy consumers:

#### State Energy Office

- Provides renewable energy financing and technical assistance and energy efficiency to the public sector.
  - Completed 109 Sustainable Building 2030 projects with a reduction of 216,000 tons of CO2 (equivalent to removing over 46,000 passenger vehicles annually).
  - Administer the Guaranteed Energy Savings Program (GESP) allowing state agencies, colleges, and cities to implement major energy-saving projects. Current GESP projects are saving state and local governments and colleges \$800,000 annually.
- Oversees the State's Conservation Improvement Programs (CIP) to assure that utility consumers receive a comprehensive suite of energy efficiency and conservation assistance.
  - CIP helps support and grow over 49,361 energy efficiency jobs in Minnesota.

- Since 2006, CIP programs have reduced CO2 emissions by over 8 million tons, the equivalent of removing over 1.7 million passenger vehicles from the road for one year.
- Monitors energy supplies serving the state to assure Minnesota residences and businesses have reliable electricity service.
- Serves as an information resource to Minnesota consumers and businesses on clean energy programs and actions they can take to reduce energy use.
- Provides technical and financial resources to ensure energy efficiency and renewable energy projects are cost effective and soundly engineered for consumers, local units of government and state agencies.
  - Leverages nearly \$20 million in revolving loan programs for energy efficiency projects serving residential, business, nonprofit and other public sectors.
- Pursues public-private partnerships to deploy new clean energy technologies and bring new venture capital opportunities for Minnesota's businesses.
  - From 2013-2017, solar jobs in Minnesota increased from 814 to 4,256, a 523% increase.
  - Minnesota added 467 MW of solar capacity in 2017, up from 246 MW in 2016.

### Low-Income Heating Assistance and Weatherization Assistance Program

- Administers \$117 million in the Low-Income Home Energy Assistance Program serving 320,000 Minnesotans in Federal FY2018.
- Serves on average 1,700 households annually in the Weatherization Assistance Program providing income-eligible homeowners and renters' energy savings and healthy and safe homes.

### **Regulatory Services:**

- Advocates for the public interest in proceedings before the Public Utilities Commission (PUC), including rate cases, resource plans, and certificates of need, and advocates on behalf of Minnesota ratepayers in regional and federal matters.
- Conducts environmental review and provides technical expertise and assistance to the PUC for large energy projects in Minnesota.

Type of Measure	Name of Measure	Previous	Current	Dates
Results	Energy savings goals in CIP* (Natural Gas/Electric percentages)	Electric Utility Savings: 1.7% Natural Gas Utility Savings: 1.0%	Electric Utility Savings: 1.7% Natural Gas Utility Savings: 1.1%	CY2015 and CY2016
Results	Renewable Energy Standard of 25% of energy comes from renewable sources by 2025**	Xcel Energy: 18% Other electric utilities: 12%	Xcel Energy: 25% Other electric utilities: 17%	CY2015 and CY2017
Results	Percent of wind projects in compliance with permit conditions	80%	85%	CY2016 and CY2017

### RESULTS

Type of Measure	Name of Measure	Previous	Current	Dates
Quantity	Number of households served by low-income heating (LIHEAP)and weatherization (WAP) programs	LIHEAP: 126,100 WAP: 1,790	LIHEAP: 126,500 WAP: 1,810	LIHEAP: CY2017 and CY2018 WAP: Program CY 2016 and CY2017
Results	Amount of solar Minnesota utilities developed toward the 1.5% Solar Energy Standard by 2020.	185 MW	505 MW	CY2016 and CY2017

\* (Energy savings goal is outlined in Minn. Stat. § 216B.241, subd. 1c.)

\*\*(Minn. Stat. § 216B.1691 requires Xcel to meet the higher goal; the lower is for all other utilities)

Statutory Authority: The Department's authority is located in Chapters: 16B, 16C, 116J, 216A, 216B, 216C, 216E, 216G, 272.

## **Energy Resources**

# **Program Expenditure Overview**

	Actual	Actual	Estimate	Forecast I	Base	Recommen	ndation
FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
3,224	3,949	3,792	4,660	4,251	4,251	4,305	4,355
13,022	16,862	10,549	9,762	9,848	9,848	10,348	10,348
		3,009	4,605	5,040	5,040	50,240	40,040
119,917	118,746	131,144	137,652	142,674	143,001	142,674	143,001
136,163	139,557	148,494	156,679	161,813	162,140	207,567	197,744
			29,453		18,780		100,138
			11		6		33
							81,358
							25
136,163	139,557	148,494	156,679	161,813	162,140	207,567	197,744
136,163	139,557	148,494	156,679	161,813	162,140	207,567	197,744
7,645	7,915	8,372	8,808	8,698	8,748	9,438	9,529
5,723	10,579	9,055	12,363	11,867	11,008	12,181	11,331
121,951	120,303	130,189	135,484	141,224	142,360	185,924	176,860
845	760	878	24	24	24	24	24
136,163	139,557	148,494	156,679	161,813	162,140	207,567	197,744
136,163	139,557	148,494	156,679	161,813	162,140	207,567	197,744
869	815	841	999	957	957	957	957
135,294	138,742	147,653	155,680	160,856	161,183	206,610	196,787
79.86	78.66	80.12	81.76	81.76	81.76	88.76	88.76
	3,224 13,022 119,917 <b>136,163</b> 136,163 136,163 136,163 121,951 845 136,163 845 136,163 845 136,163	3,224       3,949         13,022       16,862         119,917       118,746         136,163       139,557         136,163       139,557         136,163       139,557         7,645       7,915         5,723       10,579         121,951       120,303         845       760         136,163       139,557         136,163       139,557         136,163       139,557         136,163       139,557         136,163       139,557         136,163       139,557         136,163       139,557         136,163       139,557         136,163       139,557         136,163       139,557         136,163       139,557	3,224       3,949       3,792         13,022       16,862       10,549         3,009       3,009         119,917       118,746       131,144         136,163       139,557       148,494         136,163       139,557       148,494         136,163       139,557       148,494         136,163       139,557       148,494         136,163       139,557       148,494         136,163       139,557       148,494         136,163       139,557       148,494         136,163       139,557       130,189         845       760       878         136,163       139,557       148,494         136,163       139,557       148,494         136,163       139,557       148,494         136,163       139,557       148,494         136,163       139,557       148,494         869       815       841         135,294       138,742       147,653	3,224       3,949       3,792       4,660         13,022       16,862       10,549       9,762         3,009       4,605         119,917       118,746       131,144       137,652         136,163       139,557       148,494       156,679         136,163       139,557       148,494       156,679         136,163       139,557       148,494       156,679         136,163       139,557       148,494       156,679         136,163       139,557       148,494       156,679         7,645       7,915       8,372       8,808         5,723       10,579       9,055       12,363         121,951       120,303       130,189       135,484         845       760       878       24         136,163       139,557       148,494       156,679         136,163       139,557       148,494       156,679         869       815       841       999         135,294       138,742       147,653       155,680	3,224         3,949         3,792         4,660         4,251           13,022         16,862         10,549         9,762         9,848           3,009         4,605         5,040           119,917         118,746         131,144         137,652         142,674           136,163         139,557         148,494         156,679         161,813           136,163         139,557         148,494         156,679         161,813           136,163         139,557         148,494         156,679         161,813           136,163         139,557         148,494         156,679         161,813           136,163         139,557         148,494         156,679         161,813           136,163         139,557         148,494         156,679         161,813           136,163         139,557         148,494         156,679         161,813           121,951         120,303         130,189         135,484         141,224           845         760         878         24         24           136,163         139,557         148,494         156,679         161,813           136,163         139,557         148,494         156,679         16	3,224       3,949       3,792       4,660       4,251       4,251         13,022       16,862       10,549       9,762       9,848       9,848         3,009       4,605       5,040       5,040         119,917       118,746       131,144       137,652       142,674       143,001         136,163       139,557       148,494       156,679       161,813       162,140         136,163       139,557       148,494       156,679       161,813       162,140         136,163       139,557       148,494       156,679       161,813       162,140         136,163       139,557       148,494       156,679       161,813       162,140         136,163       139,557       148,494       156,679       161,813       162,140         7,645       7,915       8,372       8,808       8,698       8,748         5,723       10,579       9,055       12,363       11,867       11,008         121,951       120,303       130,189       135,484       141,224       142,360         845       760       878       24       24       24         136,163       139,557       148,494       156,679       161,	3,224       3,949       3,792       4,660       4,251       4,251       4,305         13,022       16,862       10,549       9,762       9,848       9,848       10,348         3,009       4,605       5,040       5,040       50,240         119,917       118,746       131,144       137,652       142,674       143,001       142,674         136,163       139,557       148,494       156,679       161,813       162,140       207,567         136,163       139,557       148,494       156,679       161,813       162,140       207,567         136,163       139,557       148,494       156,679       161,813       162,140       207,567         136,163       139,557       148,494       156,679       161,813       162,140       207,567         136,163       139,557       148,494       156,679       161,813       162,140       207,567         7,645       7,915       8,372       8,808       8,698       8,748       9,438         5,723       10,579       9,055       12,363       11,867       11,008       12,181         121,951       12,033       130,189       135,484       141,224       142,360

## **Energy Resources**

# **Program Financing by Fund**

(Dollars in Thousands)

	Actual	Actual	Actual	Estimate	Forecast	Base	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
1000 - General								
Balance Forward In		608		423				
Direct Appropriation	3,848	4,677	4,240	4,262	4,276	4,276	4,330	4,380
Transfers Out	19	19	25	25	25	25	25	25
Cancellations		1,316						
Balance Forward Out	606		424					
Expenditures	3,224	3,949	3,792	4,660	4,251	4,251	4,305	4,355
Biennial Change in Expenditures				1,279		50		208
Biennial % Change in Expenditures				18		1		2
Governor's Change from Base								158
Governor's % Change from Base								2
Full-Time Equivalents	23.96	29.71	29.09	31.54	31.54	31.54	31.54	31.54

### 2000 - Restrict Misc Special Revenue

Balance Forward In	41,553	54,300	67,977	10,786	10,341	9,810	10,341	9,810
Receipts	24,135	27,953	9,312	8,917	8,917	8,917	9,417	9,417
Transfers In	312	414	461	400	400	400	400	400
Transfers Out			56,418					
Balance Forward Out	52,977	65,805	10,784	10,341	9,810	9,279	9,810	9,279
Expenditures	13,022	16,862	10,549	9,762	9,848	9,848	10,348	10,348
Biennial Change in Expenditures				(9,573)		(615)		385
Biennial % Change in Expenditures				(32)		(3)		2
Governor's Change from Base								1,000
Governor's % Change from Base								5
Full-Time Equivalents	29.86	26.87	26.55	19.70	19.70	19.70	22.70	22.70

#### 2340 - Renewable Development

Direct Appropriation	600	600	600	600	45,800	35,600
Open Appropriation	2,909	4,005	4,440	4,440	4,440	4,440
Cancellations	500					
Balance Forward Out	0					
Expenditures	3,009	4,605	5,040	5,040	50,240	40,040
Biennial Change in Expenditures		7,614		2,466		82,666
Biennial % Change in Expenditures				32		1,086

## **Energy Resources**

# **Program Financing by Fund**

(Dollars in Thousands)

	Actual	Actual	Actual	Estimate	Forecast I	Base	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Governor's Change from Base								80,200
Governor's % Change from Base								796
Full-Time Equivalents			0.82	0.82	0.82	0.82	4.82	4.82
2403 - Gift								
Balance Forward In	91	91	92	94	95	96	95	96
Receipts	1	1	1	1	1	1	1	1
Balance Forward Out	91	92	94	95	96	97	96	97
3000 - Federal								
Balance Forward In	34	5	1					
Receipts	119,882	118,742	131,143	137,652	142,674	143,001	142,674	143,001
Expenditures	119,917	118,746	131,144	137,652	142,674	143,001	142,674	143,001
Biennial Change in Expenditures				30,133	, in the second s	16,879		16,879
Biennial % Change in Expenditures				13		6		6
Governor's Change from Base								0
Governor's % Change from Base								0
Full-Time Equivalents	26.04	22.08	23.66	29.70	29.70	29.70	29.70	29.70

### 3002 - Oil Overcharge

Balance Forward In	232	232	248	248	248	248	248	248
Receipts		15						
Balance Forward Out	232	248	248	248	248	248	248	248

## **Program: Weights & Measures**

mn.gov/commerce/industries/fuel/

#### AT A GLANCE

FY18 Weights & Measures performance by the numbers:

- 36,555: Fuel and diesel meters tested at gas stations, bulk plants and terminals.
- 6,082: Grocery, food and hardware scales tested.
- 8,472: Fuel tank inspections completed.
- 2,061: Gas Stations checked for advertising, signs, and labeling.
- 18,475: Credit card readers inspected for skimmers.
- 15,982: Objects calibrated in metrology laboratory.
- 2,408: Shipping, precious metal, and other commercial industrial scales tested.
- 4,199: Vehicle, track, hopper and other heavy capacity scales tested.

#### PURPOSE

The Weights & Measures Division protects Minnesota's commercial markets by promoting and ensuring equity, accuracy and quality of goods and fuels by:

- Providing Minnesota businesses with precision measurement services and certifying registered service agents for businesses and individuals.
- Supporting key Minnesota industries through testing lumber and agricultural scales, certifying the test chains used to calibrate taconite scales, and enforcing the biodiesel and biofuel content mandates.
- Protecting consumers to ensure they get what they pay for and weighing and measuring devices do not allow for fraud.
- Protecting the health and safety of Minnesota citizens and the environment by checking for leaks and working safety equipment on fuel dispensers.

Weights & Measures receives \$0.89 of the \$1.00 Petroleum Inspection Fee, which is collected from the first licensed distributor on every 1,000 gallons of petroleum products received and sold in Minnesota.

#### SERVICES PROVIDED

Weights & Measures provides five services to promote an equitable marketplace, free from fraud, which contributes to a healthy, safe environment for all citizens:

- The metrology laboratory maintains National Institute of Standards and Technology (NIST) recognition and National Voluntary Laboratory Accreditation Program (NVLAP) accreditation; and ensures accuracy in basic physical measurement by maintaining the state standards for mass, length, volume, temperature, and density; and by offering precision calibration services to businesses and individuals.
- Investigators enforce Minnesota statutes and rule to prevent fraud and ensure the accuracy and safety of fuel pumps; meters used at terminals, refineries and airports; grocery scales; prepackaged commodities; livestock, railway track, grain and fertilizer scales; precious metals scales; and other commercial weighing and measuring devices.
- The Petroleum lab and light duty investigators partner to ensure fuel quality, protect the environment, and enforce statutory biofuel mandates through records audits, routine sampling, complaint investigation, and fuel testing to ASTM quality standards and volatility and sulfur standards.

- Test and monitor the competency and performance of registered service technicians and private liquefied petroleum gas inspectors who install and repair commercial weighing and measuring devices in Minnesota.
- Engage in regional, national and international standard-setting organizations like the Central Weights and Measures Association (CWMA), the National Conference on Weights & Measures (NCWM), ASTM International and the National Conference of Standards Laboratories International (NCSLI) to ensure Minnesota stays current on the latest developments in fuel and metrology testing and regulation.

#### RESULTS

In FY 2017-18, the Weights & Measures Division saw inspection and audit activity rates rise 24% over the previous biennium. Fuel tax sticker inspections account for 6% of the additional inspections performed. The other 18% increase is due to increased efficiency on the part of inspectors. Inspection intervals at current productions levels are approximately 2 years.

Type of Measure	Name of Measure	Previous	Current	Dates
Quantity	Number of samples, devices, audits and package lots checked annually	68,761	85,341	FY2015-16 and FY2017-18
Results	Percent of samples, devices, audits and packages approved without need for corrections by Weights and Measures for sale in Minnesota	80.7%	77.9%	FY2015-16 and FY2017-18
Results	Percent of samples, devices, audits and packages removed from marketplace	3.2%	7.8%	FY2015-16 and FY2017-18
Results	Percent of devices, audits and packages corrected because of W&M inspections	19.0%	14.3%	FY2015-16 and FY2017-18

Statutory Authority: The Department's authority is located in Chapter 239.

# Weights & Measures

# **Program Expenditure Overview**

	Actual	Actual	Actual	Estimate	Forecast Ba	ase	Governor Recomment	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Expenditures by Fund								
2000 - Restrict Misc Special Revenue	3,558	3,763	3,788	3,560	3,565	3,565	3,565	3,565
Total	3,558	3,763	3,788	3,560	3,565	3,565	3,565	3,565
Biennial Change				27		(218)		(218)
Biennial % Change				0		(3)		(3)
Governor's Change from Base								0
Governor's % Change from Base								0
Expenditures by Activity								
Weights & Measures	3,558	3,763	3,788	3,560	3,565	3,565	3,565	3,565
Total	3,558	3,763	3,788	3,560	3,565	3,565	3,565	3,565
Expenditures by Category		1		I				
Compensation	2,371	2,423	2,515	2,650	2,655	2,655	2,655	2,655
Operating Expenses	1,031	1,082	1,046	845	845	845	845	845
Capital Outlay-Real Property	154	247	214	50	50	50	50	50
Other Financial Transaction	1	10	13	15	15	15	15	15
Total	3,558	3,763	3,788	3,560	3,565	3,565	3,565	3,565
Total Agency Expenditures	3,558	3,763	3,788	3,560	3,565	3,565	3,565	3,565
Internal Billing Expenditures	0	25	25	25	25	25	25	25
Expenditures Less Internal Billing	3,558	3,738	3,763	3,535	3,540	3,540	3,540	3,540
Full-Time Equivalents	29.86	29.57	29.06	29.06	29.06	29.06	29.06	29.06

# Weights & Measures

# Program Financing by Fund

	Actual	Actual	Actual	Estimate	Forecast B	ase	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
2000 - Restrict Misc Special Re	venue							
Balance Forward In	837	880	782	671	676	676	676	676
Receipts	25	15	21	5	5	5	5	5
Transfers In	3,564	3,601	3,660	3,560	3,560	3,560	3,560	3,560
Transfers Out			3					
Balance Forward Out	868	734	671	676	676	676	676	676
Expenditures	3,558	3,763	3,788	3,560	3,565	3,565	3,565	3,565
Biennial Change in Expenditures				27		(218)		(218)
Biennial % Change in Expenditures				0		(3)		(3)
Governor's Change from Base								0
Governor's % Change from Base								0
Full-Time Equivalents	29.86	29.57	29.06	29.06	29.06	29.06	29.06	29.06

### **Program: Insurance Division**

mn.gov/commerce/industries/insurance/

### AT A GLANCE

- \$349 billion: Amount of assets held by Minnesota domestic insurers regulated by the Insurance Division in 2017, an 11% increase from 2015.
- **152:** Domestic insurance companies located in Minnesota.
- **\$314.6 million:** Projected amount of federal funding expected to support premium rate relief for the 2018 and 2019 Minnesota individual health insurance markets.
- **3,801:** Policy rate and form filings reviewed in 2017 in the life insurance, annuity, health insurance, property & casualty insurance, and workers compensation lines of business.
- **20:** Domestic insurance companies examined in 2017.
- **36:** Certificates granted, authorizing increased competition and providing additional capacity in the insurance marketplace.
- **2017:** The Division was reaccredited by the National Association of Insurance Commissioners for an additional five years. Accreditation allows other states to rely on the Department's review and examination of domestic insurers, reducing cost and administrative burden for Minnesota insurers.

#### PURPOSE

The mission of the Department of Commerce's Insurance Division is to ensure that insurance companies licensed to do business in Minnesota are financially sound, offer insurance products that are fair with actuarially-reasonable rates, and inform and respond to the insurance needs of the residents and businesses of Minnesota.

Minnesota has the tenth largest insurance industry in the United States with over 152 domestic insurance companies and 1,305 foreign (out-of-state) companies. Insurance companies in Minnesota have over \$42 million in written premium which ranks 16<sup>th</sup> in the nation.

The Insurance Division's work consists of actuarial review, financial analysis, examinations, licensing and insurance product form and rate filing for health, property and casualty, and life insurance. This work is completed for all insurance types including: health, automobile, homeowner, farm, flood, crop, life, long-term care, workers compensation and more.

This work of the Insurance Division is funded through a General Fund appropriation and the Special Revenue Fund for Insurance Examinations. Revenues generated from the division's work consist of examination fees, desk audit fees, registration and filing fees, and transaction fees.

#### SERVICES PROVIDED

- The Insurance Division evaluates insurance policies and rates, ensures fairness in rates and compliance with Minnesota statutes and licenses to protect Minnesotans.
- The Insurance Division examines and regulates insurance companies, including two with over \$100 billion in assets, to ensure they are safe and financially solvent now and in the future.
- The Insurance Division serves Minnesota consumers and businesses that rely on insurance companies for financial products and services, the Minnesota insurance industry, other state insurance regulators, the legislature, and other state agencies.

The work of the Insurance Division is divided into the following categories:

- Actuarial applies asset-liability and principle-based reserving modeling to verify the adequacy of insurance company reserves and capital over a range of economic scenarios, and reviews pricing models to ensure rates are adequate, not excessive, fair, non-discriminatory, and equitable;
- **Financial Analysis** evaluates information and develops a financial profile of domestic and foreign insurance companies doing business in Minnesota, based on statutorily required financial and regulatory reports;
- **Examinations** conducts on-site examinations of each Minnesota-domiciled insurer at least once every five years. Examiners review insurance company books and records at the company headquarters, conduct a risk-focused examination per national requirements, make recommendations for insurer improvement, and prepare examination reports;
- Licensing approves insurance company applications for insurers who want to operate in the state and/or want to write additional lines of business and approves or denies those applications based on standards of compliance and financial strength; and
- Insurance Product Form and Rate Filings reviews insurance form and rate submissions for compliance with Minnesota statutes to ensure Minnesotans are protected from false and deceptive products, as well as review the financial condition of companies that self-insure.

Type of Measure	Name of Measure	Previous	Current	Dates
Quantity	Policy Form and Rate Review	4,093 filings reviewed	3,801 filings reviewed	FY2017 and FY2018
Quality	Turnaround time from filing to disposition, – Property & Casualty, including Workers Compensation forms and rates – target: 40 days	41.4 days	21.3 days	FY2017 and FY2018
Quality	Turnaround time from filing to disposition, Life, Annuity & Health forms and rates – target: 40 days	34.5 days	34.8 days	FY2017 and FY2018
Quantity	Financial Examinations of insurers completed within the required time frame	16	20	FY2017 and FY2018
Quantity	Financial Analysis of insurers completed within the required time frame	74	69	FY2017 and FY2018
Results	Percentage of Financial Examinations and Financial Analysis of insurers completed within the required time frame	100%	100%	FY2017 and FY2018

### RESULTS

Performance Measure Notes:

- 1. Review of forms in a timely manner allows new, innovative products to be offered to Minnesotans commensurate with the rollout in other states.
- 2. Financial examinations are on a regular schedule and are completed on individual insurance companies. Examinations are completed every three years for Health Maintenance Organizations on behalf of the Department of Health and every five years for indemnity insurers. The National Association of Insurance Commissioners requires examinations to be completed within 18 months of the as-of date, with extensions granted in special circumstances. Financial Analysis is performed on a quarterly basis for 69 insurance entities.

Statutory Authority: The Department's authority is located in Chapters: 59A, 59B, 59C, 60A, 60B, 60C, 60D, 60E, 60F, 60G, 60H, 60J, 60K, 60L, 61A, 61B, 62A, 62B, 62C, 62D, 62E, 62F, 62H, 62I, 62J, 62L, 62M, 62Q, 62R, 62S, 62U, 64B, 65A, 65B, 66A, 67A, 69, 70A, 71A, 72A, 72B, 72C, 79, 79A.

## Insurance

# **Program Expenditure Overview**

1	Actual	Estimate	Forecast B	ase	Governo Recommend	
FY17	FY18	FY19	FY20	FY21	FY20	FY21
4,148	4,238	4,718	4,414	4,414	4,995	5,051
111	137	300	300	300	300	300
525	543	566	558	559	558	559
285	613	637	135		135	
5,069	5,531	6,221	5,407	5,273	5,988	5,910
		1,959		(1,072)		146
		20		(9)		2
						1,218
						1
5,069	5,531	6,221	5,407	5,273	5,988	5,910
5,069	5,531	6,221	5,407	5,273	5,988	5,910
4,143	4,626	5,192	4,537	4,449	5,056	5,01
926	903	1,021	862	816	924	88
о	2	8	8	8	8	:
5,069	5,531	6,221	5,407	5,273	5,988	5,91
5,069	5,531	6,221	5,407	5,273	5,988	5,91
91	122	85	73	55	73	5
4,978	5,409	6,136	5,334	5,218	5,915	5,85
39.79	43.20	44.45	40.89	39.89	40.89	39.8

## Insurance

# **Program Financing by Fund**

(Dollars in Thousands)

	Actual	Actual	Actual	Estimate	Forecast E	Base	Governo Recommen	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
1000 - General	х. 			•				
Balance Forward In		591		318				
Direct Appropriation	4,095	4,504	4,587	4,430	4,444	4,444	5,025	5,081
Transfers In	653	861	861	800	800	800	800	800
Transfers Out	19	19	31	30	30	30	30	30
Cancellations	678	1,789	861	800	800	800	800	800
Balance Forward Out	571		318					
Expenditures	3,480	4,148	4,238	4,718	4,414	4,414	4,995	5,051
Biennial Change in Expenditures				1,327		(128)		1,090
Biennial % Change in Expenditures				17		(1)		12
Governor's Change from Base								1,218
Governor's % Change from Base								14
Full-Time Equivalents	29.33	33.18	36.00	36.25	36.25	36.25	36.25	36.25

#### 2001 - Other Misc Special Revenue

Balance Forward In	100	100	100	100	100	100	100	100
Receipts	73	54	137	300	300	300	300	300
Balance Forward Out	56	43	100	100	100	100	100	100
Expenditures	117	111	137	300	300	300	300	300
Biennial Change in Expenditures				209		163		163
Biennial % Change in Expenditures				91		37		37
Governor's Change from Base								0
Governor's % Change from Base								0
Full-Time Equivalents	0.43	0.49	0.52	0.52	0.52	0.52	0.52	0.52

### 2830 - Workers Compensation

Balance Forward In		34		10				
Direct Appropriation	553	553	553	556	558	559	558	559
Cancellations		62						
Balance Forward Out	34		10					
Expenditures	519	525	543	566	558	559	558	559
<b>Expenditures</b> Biennial Change in Expenditures	519	525	543	<b>566</b> 65	558	<b>559</b> 8		<b>559</b> 8
· · · · · · · · · · · · · · · · · · ·	519	525	543					

## Insurance

# Program Financing by Fund

(Dollars in Thousands)

	Actual	Actual	Actual	Estimate	Forecast Ba	ise	Governor Recomment	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Governor's % Change from Base								0
Full-Time Equivalents	3.28	3.09	3.12	3.12	3.12	3.12	3.12	3.12

#### 3000 - Federal

Receipts	606	285	613	637	135	135
Expenditures	607	285	613	637	135	135
Biennial Change in Expenditures				358	(1,115)	(1,115)
Biennial % Change in Expenditures				40	(89)	(89)
Governor's Change from Base						0
Governor's % Change from Base						
Full-Time Equivalents	3.40	3.03	3.56	4.56	1.00	1.00

## Program: Minnesota Premium Security Plan

mn.gov/commerce/

## AT A GLANCE

- **\$271 Million**: The total annual size of the Minnesota Premium Security Plan program.
- \$130.7 Million: Amount of federal funding made available to the state for plan year 2018.
- **\$183.9 Million:** Estimated amount of federal funding federal regulators project Minnesota will receive for plan year 2019.
- **20 Percent**: The average reduction in health insurance rates from where they otherwise would be absent the existence of the Minnesota Premium Security Plan program.
- June 30, 2021: Date under current law by which unexpended state funds appropriated for the Minnesota Premium Security Plan program must be returned to the Health Care Access Fund.

#### PURPOSE

Administered by the Minnesota Comprehensive Health Association (MCHA), the Minnesota Premium Security Program (MPSP) was created by the legislature in 2017 to provide reinsurance payments to health insurers to help offset the costs of high claims in the state's individual health insurance market.

Approximately 160,000 Minnesotans receive their health insurance through the individual market. The purpose of the MPSP reinsurance program is to reduce premiums and promote affordable health insurance for Minnesotans in the individual market.

Expenditures for the MPSP are for grants to MCHA for administrative costs related to the start-up and operations of the program, and reinsurance payments to health insurers. State law limits these payments to \$271 million per year in 2018 and 2019. Payments for 2018 are expected to be made after July 1, 2019 and no later than August 15, 2019. Any state funds not used by the program by June 20, 2021 will be cancelled and returned to the Health Care Access Fund.

### SERVICES PROVIDED

The Commerce Department serves as the fiscal agent for appropriations directed to the MPSP.

In October 2017, the Commerce Department obtained approval of a Federal 1332 Waiver that authorized the program's operation under the Affordable Care Act (ACA). Commerce is the state's reporting agent to the federal government on the federal funds provided to the program.

Commerce provides state oversight of the program and is responsible for approving the MPSP program parameters on an annual basis.

#### RESULTS

The MPSP has had a stabilizing effect on Minnesota's individual health insurance market rates, which are what people pay for their health insurance premiums. This effect can be measured by examining health insurer's 2018 final rates and 2019 proposed rates:

2018 Final Individual Market Rates						
Company	2018 Average Change in premium from					
	previous year.					
Blue Plus	+2.80%					
Group Health	-7.50%					
Medica Insurance Company	-0.40%					
PreferredOne Insurance Company	-38.00%					
UCare	-13.30%					

2019 Proposed Individual Market Rates							
Company	2019 Average Change in premium from previous year (as calculated by each insurer)						
Blue Plus	-11.80%						
Group Health	-7.40%						
Medica Insurance Company	-12.40%						
PreferredOne Insurance Company	-3.00%						
UCare	-7.00%						

Statutory Authority: The authority for this program is located in Minnesota Session Law 2017, Chapter 13 and Special Session 1, Chapter 6, Article 5, Section 10.

# Minnesota Premium Security Plan

# **Program Expenditure Overview**

	Actual	Actual	Actual	Estimate	e Forecast Base		Governor's Recommendation	
	FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
Expenditures by Fund								
2000 - Restrict Misc Special Revenue		250	500	763	8,953	68,827	8,953	68,827
3000 - Federal					130,720	84,758	130,720	84,758
Total		250	500	763	139,673	153,585	139,673	153,585
Biennial Change				1,013		291,995		291,995
Biennial % Change						23,119		23,119
Governor's Change from Base								C
Governor's % Change from Base								0
Expenditures by Activity		I						
Reinsurance Program		250	500	763	139,673	153,585	139,673	153,585
Total		250	500	763	139,673	153,585	139,673	153,585
Expenditures by Category								
Grants, Aids and Subsidies		250	500	763	139,673	153,585	139,673	153,585
Total		250	500	763	139,673	153,585	139,673	153,585
Total Agency Expenditures		250	500	763	139,673	153,585	139,673	153,585
Expenditures Less Internal Billing		250	500	763	139,673	153,585	139,673	153,585

# Minnesota Premium Security Plan

# **Program Financing by Fund**

#### (Dollars in Thousands)

Actual	Actual	Actual Actual Estimate Forecast Base			ase	Governor's Recommendation	
FY16	FY17	FY18	FY19	FY20	FY21	FY20	FY21
2000 - Restrict Misc Special Revenue							
Balance Forward In		38,547	314,078	593,073	594,323	593,073	594,323
Receipts	38,709	4,280	8,758	10,203	10,092	10,203	10,092
Transfers In		271,750	271,000				
Transfers Out							535,588
Balance Forward Out	38,459	314,078	593,073	594,323		594,323	
Expenditures	250	500	763	8,953	68,827	8,953	68,827
Biennial Change in Expenditures			1,013		76,517		76,517
Biennial % Change in Expenditures					6,058		6,058
Governor's Change from Base							0
Governor's % Change from Base							0

#### 3000 - Federal

Receipts		130,720	84,758	130,720	84,758
Expenditures		130,720	84,758	130,720	84,758
Biennial Change in Expenditures	0		215,478		215,478
Biennial % Change in Expenditures					
Governor's Change from Base					0
Governor's % Change from Base					0

# Commerce

Federal Agency and CFDA #	Federal Award Name and Brief Purpose	New Grant	FY2018 Actuals	FY2019 Budget	FY2020 Base	FY2021 Base	Required State Match or MOE?	FTEs
DOE-81.041	State Energy Program- The State Energy Program (SEP) provides technical assistance, financial assistance, education and training, as well as data for energy efficiency and renewable energy.	No	736	946	910	1,001	Yes, 20% of the federal award total	6.5
DOE-81.042	Weatherization Assistance for Low Income Persons- The Weatherization Assistance Program (WAP) uses energy conservation techniques to reduce the cost of home energy for eligible low-income households.	No	8,605	11,878	10,764	11,000	No	7.75
DOE-81.119	State Energy Program Special Projects- The State Energy Program Special Projects provides technical assistance, financial assistance, education and training, as well as data for energy efficiency and renewable energy.	No	896	884	1,000	1,000	Match (various)	1
HHS-93.568	Low Income Energy Assistance Program- The Low Income Energy Assistance Program helps pay for home heating costs and furnace repairs for income-qualified households.	No	120,907	123,944	130,000	130,000	No	15
	Program Total-Energy		131,144	137,652	142,674	143,001		30.25
HHS-93.413	State Flexibility to Stabilize the Market- to enhance its internal and external checklists and standard operating procedures related to Sections 2702, 2703, and 2707 of the Affordable Care Act (Guaranteed Availability, Guaranteed Renewability, and Non-Discrimination in comprehensive health coverage).	Yes	0	140	135	0	No	1
HHS-93.881	Health Ins Enforcement & Consumer Protections-used to oversee and enforce three market reform and consumer protection provisions with respect to health insurance under the Public Health Services Act's title XXVII Part A	No	613	497	0	0	No	3.5
	Program Total: Insurance		613	637	135	0		4.5
HHS-N/A	Premium Security Plan -used to fund Minnesota's Premium Security Plan Program	Yes	0	0	130,720	84,758	Yes	0
	Program Total: Premium Security Plan		0	0	130,720	84,758		
	Federal Fund – Agency Total		131,757	138,289	273,529	227,759		34.75

### Narrative

The Division of Energy Resources (DER) receives federal grants for three programs: Low Income Heating Assistance Program (EAP), Weatherization Assistance Program (WAP), and the State Energy Program (SEP).

- EAP provides energy assistance to low-income households.
- WAP enables income-qualified households to permanently reduce their energy bill by helping to make their homes more energy efficient while protecting the health and safety of family members.
- SEP promotes energy conservation, energy efficiency and renewable energy to all Minnesotans.

Historically, the federal funding in DER has accounted for 70-80% of the overall Department of Commerce budget with EAP being the single largest program. WAP is currently funded by a continuous formula grant at the federal level and current funding is has been approximately \$8-10M annually. Funding levels for SEP have remained relatively stable at the federal level however the program can be impacted by the US Department of Energy decisions on how much is allocated via formula and how much is set aside for competitive grants.

The Insurance Division manages a Health Insurance Enforcement and Consumer Protection grant to oversee and enforce three market reform and consumer protections provisions with respect to health insurance under the Public Health Services Act's title XXVII Part A. The strategies the Department will use include enhancing policy form review, auditing market conduct, and informing consumers of their rights and protections under these market reform and consumer protection provisions. Additionally, the Insurance Division manages a State Flexibility to Stabilize the Market grant program to enhance its internal and external checklists and standard operating procedures related to Sections 2702, 2703, and 2707 of the Affordable Care Act (Guaranteed Availability, Guaranteed Renewability, and Non-Discrimination in comprehensive health coverage). The Insurance Division will work with the Minnesota Department of Health to ensure best practices for the creation of internal and external checklists and standard operating procedures to ensure compliance with these provisions. In addition to the creation of new checklists and standard operating procedures, the Departments of Commerce and Health will consult externally with professionals (including pharmacists) to ensure compliance with nondiscrimination of comprehensive health coverage, undertaking a review of health insurance carrier formularies.

The Minnesota Premium Security Plan is the state based reinsurance program which is designed to lower health insurance premiums for Minnesotans who purchase their own health insurance on the State's individual market. Minnesota received a Federal 1332 Waiver to operate the reinsurance program. Under state law, Federal funds must be expended prior to state funds for the operations of the Minnesota Premium Security Plan Program.