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# Minnesota Higher Education Facilities Authority

# Fiscal Year 2018 Annual Report

# Mission of the Authority

The mission of the Minnesota Higher Education Facilities Authority is to assist eligible institutions of higher education in the State of Minnesota in financing their capital needs in an efficient and cost-effective manner.

Within the framework of Minnesota statues 136A.25—136A.42, the Authority works to assist educational institutions primarily through the issuance of tax-exempt debt obligations on their behalf. The Authority also actively seeks to develop financing programs that may be of benefit to institutions and shall make its staff and technical resources available to institutions whenever the application of those resources may prove beneficial in the development or implementation of institutional debt financing plans. The Authority shall, where appropriate, actively seek to have laws and regulations amended to empower the Authority to provide such assistance. The Authority will also endeavor to inform and update the representatives and strategies of debt financing.

The Authority shall conduct its activities in strict accordance with all applicable laws and regulations. The Authority will not act as a regulatory body with respect to the internal policies and activities, financial or otherwise, of any educational institution, expect as may be required by law and prudent fiscal policy in the course of providing assistance to such educational institutions.

# For the Fiscal Year Ended June 30, 2018 MHEFA Members

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# **MHEFA Board Members**

#### Gary D. Benson

Director of Project Planning & Development Kraus-Anderson Construction Company Resident of New Brighton, Minnesota Term Expires January 2019

#### Kathryn Balstad Brewer

Retired Banker and Educator Resident of New Brighton, Minnesota Term Expires January 2019

**Paul Cerkvenik**, Ex-officio, Non-voting Member President, Minnesota Private College Council

**Mary F. Ives**, MHEFA Vice Chair Real Estate Business Owner Resident of Grand Rapids, Minnesota Term Expires January 2020

#### **Mark Misukanis**

Adjunct Professor, Metropolitan State University Resident of Mendota Heights, Minnesota Term Expires January 2021\*

**Michael D. Ranum**, MHEFA Secretary Chief Financial Officer, BWBR Architects, Inc. Resident of Circle Pines, Minnesota Term Expires January 2022\*

#### **David Rowland**

Executive Vice President and Deputy Chief Investment Officer, The Travelers Companies, Inc. Resident of Edina, Minnesota Term Expires January 2021\*

Nancy Sampair, MHEFA Chair Retired Banker Resident of Saint Paul, Minnesota Term Expires January 2022\*

**Raymond VinZant, Jr.** Founder, Midway Vo-Tech, Saint Paul Resident of Wyoming, Minnesota Term Ends January 2020

**Poawit Yang**, Ex-officio Accounting Manager, MN Office of Higher Education

\*Pending Senate Confirmation

### **MHEFA** Staff

Barry W. Fick, Executive Director Amanda G. Lee, Operations Manager

# **Municipal Advisor**

Springsted Incorporated, Saint Paul, Minnesota

# **Independent Auditors**

BerganKDV, Ltd., Minneapolis, Minnesota



# Letter from the Chair

Greetings:

On behalf of the members of the Minnesota Higher Education Facilities Authority, I am pleased to present the Authority's Annual Report for the fiscal year ended June 30, 2018, including financial statements for the year, audited by the accounting firm BerganKDV, Bloomington, MN. This Report includes information about the financing assistance and related services provided by the Authority to assist nonprofit institutions of higher education in the State of Minnesota. The Authority's mission is to provide conduit financing assistance and related services for capital projects of those colleges and universities, generally through tax-exempt financing.

The financing assistance provided by the Authority for Minnesota's nonprofit colleges and universities is provided without cost to the taxpayers of Minnesota. The bonds issued by the Authority are not backed by the credit of the State, either directly or indirectly. All operating expenses of the Authority are paid solely from fees assessed to the colleges and universities in connection with each school's respective financings.

In fiscal year 2018, the Authority completed ten financings for eight institutions. The total principal amount issued of \$271,673,000 is the largest principal amount the Authority has ever issued in one year. At the end of the fiscal year 2018, the total principal outstanding for Authority-issued debt was: \$928,299,593. The current statutory limit on outstanding debt issued by the Authority is \$1.3 billion. The annual volume of bonds issued by the Authority fluctuates with market conditions and institutional needs. Throughout the year, the Authority provides ongoing additional services that enhance the direct financing assistance provided to Minnesota nonprofit colleges and universities.

Since 1971, the Authority has proudly served as a consistent source of financing assistance and related services for Minnesota's nonprofit colleges and universities. Through the combined efforts of the Authority members, staff and advisors, the Authority pledges to continue to provide requested services in an efficient and cost-effective manner.

Respectfully submitted, Nancy Sampair Chair, Fiscal Year 2018



### **Augsburg College**

- Series Six-J2 issued July 2006 in the amount of \$5,000,000. The proceeds were used to construct an addition to the Si Melby Athletic facility, renovate the Augsburg House and Event Center and finance certain construction costs of the Gateway Project.
- Series Seven-G issued October 2010 in the amount of \$8,860,000. The proceeds were used for refinancing the Series Four-Y Bonds.
- Series Eight-C issued July 2014 in the amount of \$6,705,000. The proceeds were used for refinancing the Series Six-C Bonds.
- Series Eight-E issued April 2015 in the amount of \$12,400,000. The proceeds were used for refinancing the Series Six-J1 Bonds.
- Augsburg Series 2016A in the amount of \$32,240,000 and Series 2016B in the amount of \$13,680,000 issued December 2016. The proceeds were used to finance a portion of a Science, Business and Religion Center.

### **Bethel University**

 Series Bethel 2017 issued July 2017 in the amount of \$44,565,000. The proceeds were used for the renovation of four residence halls and for refinancing the Series Six-R Bonds.

### **Carleton College**

- Series Six-D issued April 2005 in the amount of \$31,460,000. The proceeds were used for the construction and furnishing of a townhouse for student occupancy, for the acquisition of real estate near campus, and for refinancing the Series Three-L1 and Four-N Bonds.
- Carleton Series 2017 issued May 2017 in the amount of \$124,900,000. The proceeds were used for the construction of several campus buildings, various utility infrastructure improvements, to refund Series Five-G, Series Six-T and Series Seven-D Bonds and pay for costs of issue.

### **College of Saint Benedict**

- Series Seven-T issued January 2013 in the amount of \$5,235,000. The proceeds were used for refinancing the Series Five-W Bonds.
- Series Eight-K issued April 2016 in the amount of \$34,360,000. The proceeds were used to finance improvements on the campus including acquisition and renovation of three buildings, renovation of academic, residential and library buildings, development of sports fields, upgrades to the power plant and other improvements.
- Series Saint Benedict 2017 issued December 2017 in the amount of \$8,605,000. The proceeds were used to refinance Series Six-V and Seven-M and to pay for costs of issuance.

### College of St. Scholastica

- Series Six-S issued November 2007 in the amount of \$8,170,000. The proceeds were used for improvements to the Wellness Center on the Duluth campus.
- Series Seven-H issued October 2010 in the amount of \$21,820,000. The proceeds were used for the expansion and renovation of the science building on the Duluth campus and for refinancing the Series Five-J and Six-A Bonds.
- Series Seven-J issued February 2011 in the amount of \$10,170,000. The proceeds were used for additional funding for the expansion and renovation of the science building on the Duluth campus.
- Series Seven-R issued October 2012 in the amount of \$9,380,000. The proceeds were used for refinancing the Series Five-R Bonds.

### Concordia University St. Paul

- Series Five-P1 issued March 2003 in the amount of \$4,250,000. The proceeds were used for capital improvements to existing campus facilities, for the construction of a 45,000 square foot library and information technology center, for the acquisition of 4.7 acres of adjacent property.
- Series Six-Q issued October 2007 in the amount of \$18,155,000. The proceeds were used for the construction a 300-bed residence hall.

### Gustavus Adolphus College

- Series Seven-W issued July 2013 in the amount of \$11,410,000. The proceeds were used for refinancing the Series Five-X Bonds.
- Gustavus Series 2017 issued September 2017 in the amount of \$52,515,000. The proceeds were used to refinance the Series Seven-B Bonds, renovate and expand two science and fine arts buildings on campus, and pay for costs of issue.

### Hamline Mitchell School of Law

 Series Seven-V issued May 2013 in the amount of \$10,800,000. The proceeds were used for refinancing the Series Five-S Bonds.

### Hamline University

- Series Seven-Y2 issued September 2013 in the amount of \$6,210,000. The proceeds were used for refinancing the Series Six-E2 Bonds.
- Hamline Series 2017A issued June 2017 in the amount of \$6,726,000. The proceeds were used for refinancing the Series Seven-K1 Bonds and Seven-L Notes.
- Hamline Series 2017B issued December 2017 in the amount of \$34,650,000. The proceeds were used to refinance the Series Seven-E and Series Seven-K2 Bonds.

### **Macalester** College

- Series Three-Z issued September 1994 in the amount of \$6,660,000. The proceeds were used for the expansion of the College's athletic fields and other renovations on the campus.
- Series Five-Q issued February 2003 in the amount of \$15,300,000. The proceeds were used for the renovation, refurnishing and data wire upgrades to Doty Hall, Wallace Hall and Turck Hall and to install fire sprinkler systems in Doty, Wallace, Turck, Bigelow, Dupre, 30 Macalester and Kirk Halls.
- Series Seven-S issued December 2012 in the amount of \$14,730,000. The proceeds were used for phase two of the renovation and expansion of the Janet Wallace Fine Arts Center and the replacement of a boiler.
- Series Eight-J issued October, 2015 in the amount of \$22,660,000. These revenue bonds were issued to refinance a portion of the Series Six-P Bonds and finance a number of infrastructure renovation and improvements on the campus.
- Macalester Series 2017 issued November 2017 in the amount of \$40,315,000. The proceeds were used to refinance the Series Six-P and Seven-I Bonds, construct a new theater, dance and art building on campus, and to pay for costs of issue.

# Minneapolis College of Art and

### Design

- Series Seven-N issued April 2012 in the amount of \$3,215,000. The proceeds were used for refinancing the Series Five-K Bonds.
- Series Eight-D issued March 2015 in the amount of \$7,845,000. The proceeds were used for refinancing Series Six-K Bonds and Series Six-Z Notes.

 MCAD Series 2018 issued May 2018 in the amount of \$3,643,000. The proceeds were used for roof repair, renovation of studio and classroom space, and to pay for costs of issuance.

### Saint John's University

- Series Eight-H issued August 2015 in the amount of \$13,815,000. These revenue bonds were issued for refinancing the Series Six-G Bonds.
- Series Eight-I issued December 2015 in the amount of \$18,275,000. These revenue bonds were issued for the construction of a Learning Commons building and improvements to the Alcuin Library.
- Saint John's Series 2017 issued September 2017 in the amount of \$7,595,000. The proceeds were used to refinance the Series Six-U Bonds and to pay for costs of issue.

### St. Mary's University of Minnesota

- Series Eight-A issued April 2014 in the amount of \$6,025,000. The proceeds were used for refinancing the Series Five-U Bonds.
- St. Mary's Series 2017A in the amount of \$5,546,000 and 2017B in the amount of \$2,471,000 issued June 2017. The proceeds of St. Mary's Series 2017A were used for the construction of a three-story science and learning center of approximately 50,000 square feet and to pay for costs of issue. The proceeds of St. Mary's Series 2017B were used for refinancing the Series Seven-C Bonds.

### St. Catherine University

- Series Five-N2 issued August 2002 in the amount of \$24,625,000. The proceeds were used for the construction of a Student Center and Learning Commons, renovation of St. Joseph Hall and St. Catherine Library, renovation of Whitby Hall and Mendel Hall, an upgrade of the Food Consumer and Nutritional Sciences space in Fontbonne Hall, an upgrade of the Health and Wellness Center space in Butler Center, for the conversion of a steam plant, and for refinancing the Series Three-M1 Bonds.
- Series Seven-Q issued September 2012 in the amount of \$25,630,000. The proceeds were used for refinancing the Series Five-N1 Bonds and Six-N Notes.
- Series Eight-B issued June 2014 in the amount of \$15,867,000. The proceeds were used for the renovation of Fontbonne Hall and renovation and expansion of Butler Center and for refinancing the Series Six-L Notes.

### St. Olaf College

- Series Seven-F issued August 2010 in the amount of \$32,440,000. The proceeds were used for refinancing the Series Five-H, Series Five-M1 and a portion of the Series Five-M2 Bonds.
- Series Eight-G issued July 2015 in the amount of \$53,745,000. These revenue bonds were issued for refinancing portions of the Series Six-O and Five-M2 Bonds and for the renovation of various campus buildings.
- Series Eight-N issued September 2016 in the amount of \$22,845,000. The proceeds were used for refinancing a portion of the Series Seven-F Bonds.

### University of St. Thomas

- Series Seven-U issued March 2013 in the amount of \$25,685,000. The proceeds were used for refinancing the Series Five-L and the Series Five-Z Bonds.
- Series Seven-Z issued March 2014 in the amount of \$24,210,000. The proceeds were used for refinancing the Series Five-Y Bonds.
- Series Eight-L issued March 2016 in the amount of \$55,355,000. These revenue bonds were issued to refinance the Series Six -W and Six-X Bonds.
- Series Eight-M issued March 2016 in the amount of \$15,305,000. These revenue bonds were issued to refinance the Series Six -I Bonds.
- St. Thomas Series 2017A issued December 2017 in the amount of \$60,750,000, Series 2017B in the amount of \$8,220,000 and Series 2017C in the amount of \$10,815,000. The proceeds of Series 2017A were used for refinancing the Series Seven-A Bonds and to pay for costs of issuance. The proceeds of Series 2017B were used for refinancing the Series Seven-O Bonds and to pay for costs of issuance. The proceeds of Series 2017C Note were used for refinancing the Series Seven-P Bonds and to pay for costs of issuance.



# Independent Auditor's Report

### Report on the Financial Statements

We have audited the accompanying financial statements of the Minnesota Higher Education Facilities Authority, St. Paul, Minnesota, as of and for the year ended June 30, 2018, and the related notes to financial statements, which collectively comprise the Authority's basic financial statements as listed in the Table of Contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the financial position of the Minnesota Higher Education Facilities Authority, St. Paul, Minnesota, as of June 30, 2018, and the changes in its financial position and its cash flows, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# Independent Auditor's Report

## Other Matters — Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and the Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Report on Summarized Comparative Information

The financial statements include partial prior year comparative information. Such information does not include all of the information required to constitute a presentation in accordance with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Authority's financial statement for the year ended June 30, 2017, from which such partial information was derived.

We have previously audited the Authority's 2017 financial statements and our report, dated October 5, 2017, expressed an unmodified opinion on the financial statements of the Authority. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2017, is consistent, in all material respects, with the audited financial statements from which it has been derived.

BerganKDV, Ltd. Minneapolis, Minnesota October 4, 2018



# **Management Discussion and Analysis**

This discussion and analysis of the financial performance of the Minnesota Higher Education Facilities Authority (the Authority) is supplementary information required by the Governmental Accounting Standards Board (GASB). It introduces the basic financial statements and provides an analytical overview of the Authority's financial activities for the fiscal year ended June 30, 2018.

The Authority was created by the Minnesota legislature in 1971 (Sections 136A.25 through 136A.42, Minnesota Statutes) to assist Minnesota institutions of higher education in capital financing needs. The Authority consists of eight members appointed by the Governor. A representative of the Minnesota Office of Higher Education is an ex -officio member and the President of the Minnesota Private College Council, is a nonvoting, ex-officio member. The Authority has two full-time staff. A third staff position is authorized but remains vacant. In keeping with internal control procedures and policies, the staff segregates duties as much as possible to protect the financial integrity of all activities. Procedures and policies have been developed and documented to safeguard the Authority's assets.

The Authority is authorized to issue revenue bonds whose aggregate outstanding principal amount at any time cannot exceed a statutory limit of \$1.3 billion. The Authority has had 229 issues (including refunded and retired issues) totaling over \$2.849 billion of which \$928,299,593 is outstanding as of June 30, 2018. Bonds issued by the Authority are payable only from the loan repayments, rentals, and other revenues and moneys pledged for their payment. The bonds of the Authority do not represent or constitute a debt or pledge of the faith or credit or moral obligation of the State of Minnesota. The operations of the Authority are financed from fees paid by the participating institutions and investment income. It has no taxing power. The Authority receives no funding from the State of Minnesota. Bond issuance costs are paid by the participating institution.

Educational institutions eligible for assistance by the Authority are generally private nonprofit educational institutions authorized to provide a program of education beyond the high school level. Public community and technical colleges in the State are also eligible for assistance, but only in financing of child-care and parking facilities. In addition, pursuant to special legislation, the Authority has twice issued bonds on behalf of a public community college to finance student housing facilities.

The Authority may issue bonds for a broad range of projects, including facilities for housing, academic, and administrative purposes, parking, student centers and other buildings and equipment to be used for instruction, research, or operations. The Authority is also authorized to issue revenue bonds for refunding outstanding bonds of the Authority and any other outstanding debt.

An annual conference on higher education finance issues has been offered for many years by the Authority. During fiscal year 2018 the conference was held in April, and provided an opportunity for Authority borrowers, along with legal and finance professionals to share information relevant to higher education capital financings.

The Authority continues to review its policies and procedures to effectively provide financing assistance to Minnesota's nonprofit colleges and universities. It is through the concerted efforts of the borrowers, the Authority's staff, advisors and members, as well as other public finance professionals, that tax-exempt financing continues to be a vital tool for higher education. The Authority works with all these groups to continue providing affordable financing to the private colleges and universities.

### **Overview of the Financial Statements**

The three basic statements presented within the financial report are as follows:

#### Statements of Net Position -

This statement presents information reflecting the Authority's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position. Net position represents the amount of total assets and deferred outflows of resources less total liabilities and deferred inflows of resources. The statement of net position is categorized as to current and noncurrent assets and liabilities. For purposes of the financial statements, current assets and liabilities are those assets and liabilities with immediate liquidity or which are collectible or becoming due within one year of the statement date.

### Statement of Revenues, Expenses, and Changes in Net Position -

This statement reflects the operating revenues and expenses during the year. Operating revenue is from administrative fees charged to colleges and universities. The change in net position for an enterprise fund is similar to net profit or loss for any other business enterprise.

### Statement of Cash Flows -

The statement of cash flows is presented on the direct method of reporting which reflects cash flows from operating, capital, and investing activities. Cash collections and payments are reflected in this statement to arrive at the net increase or decrease in cash for the year.

The following summarizes the financial position and results of operations of the Authority for the years ended June 30, 2017 and 2018.

	2018	2017
Assets		
Current Assets	\$ 2,089,561	\$ 2,050,024
Noncurrent Assets	5,193	3,396
Total Assets	2,094,754	2,053,420
Deferred Outflows of Resources		
Deferred Outflows of Resources Related to Pensions	161,113	308,387
Liabilities		
Current Liabilities	31,236	26,018
Long Term Liabilities	201,876	447,379
Total Liabilities	233,112	473,397
Deferred Inflows of Resources		00.440
Deferred Inflows of Resources Related to Pensions	115,517	32,149
Net Position		
Invested in Capital Assets	5,193	3,396
Unrestricted	1,902,145	1,852,865
Offestificied	1,902,145	1,032,003
Total Net Position	\$ 1,907,338	\$ 1,856,261
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Operating Revenues	\$ 411,105	\$ 422,264
Operating Expenses	(363,576)	(435,786)
Operating Gain (Loss)	47,529	(13,522)
Nonoperating Revenues		
Interest Income	33,896	30,804
Net Increase/(Decrease) in Fair Value of Investments	(30,348)	(22,483)
Total Nonoperating Revenue	3,548	8,321
Change In Net Position	51,077	(5,201)
Net Position		
Beginning of year, as previously stated	1,857,898	1,857,898
Change in accounting principle	-	-
Beginning of Year	1,856,261	1,861,462
End of Year	\$ 1,907,338	\$ 1,856,261

### **Financial Highlights**

 The Authority completed ten financings in fiscal year 2018 with a total principal amount of \$271,673,000. This compares to seven financings completed in fiscal year 2017 with a total principal amount of \$208,408,000. Following is a listing of the bond issues for fiscal year 2018.

### **Bethel University**

 Bethel Series 2017 was issued July 2017 in the amount of \$44,565,000. These Revenue and Refunding Bonds were issued to refund the Series Six-R Bonds and for the renovation of four residence halls.

### Gustavus Adolphus College

Gustavus Adolphus Series 2017 was issued September 2017 in the amount of \$52,515,000.
These Revenue and Refunding Bonds were issued to refund Series Seven-B Revenue Bonds, as well as to construct, expand and renovate two science and art buildings on campus.

### Saint John's University

• Saint John's Series 2017 was issued September 2017 in the amount of \$7,595,000. These Revenue Refunding Bonds were issued to refinance the Series Six-U Bonds.

### **Macalester** College

 Macalester Series 2017 was issued November 2017 in the amount of \$40,315,000. These Revenue and Refunding Bonds were issued to refund the Series Six-P and Seven-I Revenue Bonds, in addition to financing construction of a new art building to house classrooms and all theater and dance programming.

### Hamline University

 Hamline Series 2017B was issued December 2017 in the amount of \$34,650,000. These Revenue and Refunding Bonds were issued to refund the Series Seven-K2 and Seven-E Bonds, in addition to renovating several buildings and upgrading the electrical infrastructure on campus.

### University of St. Thomas

- St. Thomas Series 2017A was issued December 2017 in the amount of \$60,750,000. These Revenue Refunding Bonds were issued to refund the Series Seven-A Bonds.
- St. Thomas Series 2017B was issued December 2017 in the amount of \$8,220,000. These Revenue Refunding Notes were issued to refund the Series Seven-O Bonds.
- St. Thomas Series 2017C was issued December 2017 in the amount of \$10,815,000. These Revenue Refunding Notes were issued to refund the Series Seven-P Bonds.

### Financial Highlights, continued

### **College of Saint Benedict**

 Saint Benedict Series 2017 was issued December 2017 in the amount of \$8,605,000. These Revenue Refunding Bonds were issued to refund the Series Six-V and Series Seven-M Revenue Bonds.

### Minneapolis College of Art and Design

 Minneapolis College of Art and Design 2018 was issued May 2018 in the amount of \$3,643,000. These Revenue Notes were issued to renovate studio and classroom space, as well as for roof repairs.

### Factors Expected to Affect Future Financial Position and Operation

The Authority has two revenue sources; the administrative fee charged to borrowers and interest earnings generated on its accumulated operating reserve. The administrative fee is based on the outstanding principal amount of each series of bonds at the time of billing. The administrative fee is billed to each borrower on the anniversary of the bond closing. Starting in fiscal year 1997, the Authority's annual administrative fee has been reduced from the allowable maximum of 0.125%. Utilizing the operating reserve to subsidize the operating expenses, the Authority reduced the annual administrative fee to all borrowers in fiscal year 2018 by 65%. The maximum allowable fee for fiscal year 2019 will be reduced by 65%. Although future reductions in the maximum allowable fee are not guaranteed, the Authority is committed to providing its services at an affordable level to colleges and universities in Minnesota.

### **Requests for Information:**

This financial report is designed to provide interested parties with a general overview of the Authority's finances. If you have questions about this report or need additional financial information contact:

### Minnesota Higher Education Facilities Authority 380 Jackson Street, Suite 450 Saint Paul, MN 55101 Phone: 651-296-4690

Website: www.mnhefa.org



# Statement of Net Position

	2018	2017
Assets		
Current assets		
Cash and cash equivalents	\$266,566	\$396,489
Investments	1,815,885	1,646,233
Interest receivable	6,282	6,007
Prepaid items	828	1,295
Total current assets	2,089,561	2,050,024
Noncurrent assets		
Equipment	68,719	69,951
Less accumulated depreciation	(638,526)	(66,555)
Total noncurrent assets	5,193	3,396
Total assets	2,094,754	2,053,420
Deferred Outflows of Resources		
Deferred outflows of resources related to pensions	161,113	308,387
Total assets and deferred outflows of resources	\$2,255,867	\$2,361,807
Liabilities, Deferred Inflows of		
Resources and Net Position		
Liabilities		
Current liabilities		
Accounts payable	\$22,239	\$19,026
Compensated absences payable	8,897	6,992
Total current liabilities	31,136	26,018
Noncurrent liabilities		
Compensated absences payable	8,897	6,993
Net pension liability	192,979	440,386
Total noncurrent liabilities	201,876	447,379
Total liabilities	233,012	473,397
Deferred Inflows of Resources		
Deferred inflows of resources related to pensions	115,517	32,149
Net Position		
Net investment in capital assets	5,193	3,396
Unrestricted	1,902,145	1,852,865
Total net position	1,907,338	1,856,261
Total liabilities, deferred inflows		
of resources, and net position	\$2,255,867	\$2,361,807

See notes to financial statements.

# Statement of Revenues, Expenses and Changes in Net Position

For the year ended June 30, 2018 (with partial comparative information as of June 30, 2017)

	2018	2017
Operating Revenues		
Annual administrative fees	\$404,105	\$414,729
Other income	7,000	7,535
Total operating revenues	411,105	422,264
Operating Expenses		
Payroll, payroll taxes, and employee benefits	215,401	302,426
Legal, audit, and consulting expense	30,664	39,373
Rent	40,415	48,481
Depreciation	1,651	1,279
Other general and administrative expenses	75,445	44,227
Total operating expenses	363,576	435,786
Operating loss	47,529	(13,522)
Nonoperating Revenues		
Interest income	33,896	30,804
Increase (decrease) in fair value of investments	(30,348)	(22,483)
Total nonoperating revenues	3,548	8,321
Change in net position	51,077	(5,201)
Net Position		
Beginning of year	1,856,261	1,861,462
End of year	\$1,907,338	\$1,856,261

The Notes to the Financial Statements are an integral part of this statement.

# Statement of Cash Flows

For the year ended June 30, 2018 (with partial comparative information as of June 30, 2017)

	2018	2017
Cash Flows - Operating Activities		
Cash received from annual administrative and other fees	\$411,105	\$422,264
Cash payments to employees	(224,890)	(291,305)
Cash payments to suppliers for goods and services	(146,311)	(130,029)
Net cash flows - operating activities	39,904	930
Cash Flows - Capital and Related Financing		
Activities		
Purchase of Capital Assets	(3,448)	(1,773)
Cash Flows - Investing Activities		
Interest received	33,621	32,036
Net investment purchases	(200,000)	119,999
Net cash flows - investing activities	(166,379)	152,035
Net change in cash and cash equivalents	129,923	151,192
Cash and Cash Equivalents		
Beginning of year	396,489	245,297
End of year	\$266,566	\$396,489
Reconciliation of Operating Loss to Net Cash Flows - Operating Activities		
Operating loss	\$ 47,529	\$ (13,522)
Adjustments to reconcile operating loss	. ,	
to net cash flows - operating activities		
Depreciation expense	1,651	1,279
Prepaid items	467	597
Accounts payable	3,213	4,041
Deferred outflows, inflows, and	<i></i>	
liability related to pension activity	(16,765)	58,240
Compensated absences payable	3,809	(49,705)
Total adjustments	(7,625)	14,452
Net cash flows - operating activities	\$ 39,904	\$ 930
Noncash Investing Activities		
Net increase/(decrease) in fair value of investments	\$ (30,348)	\$ (22,483)

See notes to financial statements.

# Note 1—Summary of Significant Accounting Policies

### A. Reporting Entity

The Authority is a state agency created to assist nonprofit institutions of higher education in financing the construction of educational facilities. The Authority finances projects through the issuance of bonds; the principal and interest of which are paid by the lease/loan payments collected from the higher education institutions. In 2018, the Authority was authorized to have a maximum of \$1.3 billion of revenue bonds outstanding. Bonds issued by the Authority are payable only from specified revenues and collateral and do not constitute a debt of the State of Minnesota.

### B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The Authority utilizes the accrual basis of accounting and is reported using the economic resources measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The operating revenues of the Authority consist principally of annual administrative fees paid by the participating institutions. While the annual administrative fee rate for new bond issues has changed periodically, the fee rate remains constant for the life of the bonds, with the exception of fee reductions for operating reserve stabilization purposes. The fees for bonds outstanding at June 30, 2018, are 0.125% of the outstanding balance of the bonds. In an effort to stabilize its unrestricted net position balance, the Authority periodically evaluates the administrative

fees charged to participating institutions. For the year ended June 30, 2018, the Authority required participating institutions to pay 35% of the con-tractual administrative fees.

### C. Assets, Liabilities, and Net Position

### 1. Cash and Investments

Cash and investment balances are invested to the extent available in various securities as authorized by state law. Securities in which the Authority may invest include government bonds, notes, bills, mortgages, and other securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities or organizations created by an act of Congress.

Subject to applicable law, the Authority may also invest in general obligation (G.O.) or revenue bonds of any state or any political subdivision provided the G.O. bonds are rated AA or better for states and AAA or better for political subdivisions and revenue bonds are rated AAA or better for both. Time deposits are allowed, provided they are fully insured by Federal Deposit Insurance Corporation (FDIC) insurance. In some cases, investment agreements with corporations rated AA by Standard & Poor's (S&P) or AA by Moody's are allowed as well as repurchase agreements fully collateralized by U.S. government securities. Commercial paper maturing in 270 days or less and rated within the top two categories without gradation by either S&P's or Moody's is also allowed.

#### Continued on page 19

# Note 1-Summary of Significant Accounting Policies, continued

The Authority's cash and cash equivalents are considered to be cash on hand, deposits, and highly liquid debt instruments purchased with original maturities of three months or less from the date of acquisition. Investments are stated at fair value.

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments held by investment pools are measured at amortized cost.

### 2. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as an expense at the time of consumption.

### 3. Capital Assets

Capital assets, which include office furniture and equipment, are stated at historical cost and depreciated on the straight-line method over the estimated useful lives of the assets, generally three, five, or ten years. The Authority's threshold for capitalization of assets is \$500.

### 4. Conduit Debt

The Authority issues tax exempt instruments (bonds, notes, or other obligations), which do not constitute a debt of the Authority. These debt instruments are limited obligations of the Authority, payable solely from payments made by the related borrowing institutions and related assets held by trustees. The Authority has no general liability with respect to these obligations and has no beneficial interest in the related assets held by trustees. Acting solely in an agency capacity, the Authority serves as a financing conduit, bringing the ultimate borrower and the ultimate lender together. The Authority has elected to exclude these obligations and the related assets held by trustees, from the financial statements.

### 5. Compensated Absences

The Authority compensates all employees upon termination of employment for unused vacation up to a maximum of 275 hours. At June 30, 2018, the Authority recorded a liability for all unused vacation up to this limit.

Authority employees accrue sick leave at the rate of four hours for each ten day pay period of full-time service. Employees are compensated for unused sick leave upon termination of employment only if they meet the requirements of the plan under which they are employed. Employees working under the managerial plan who meet the requirements of the plan shall be paid a sum equal to the regular rate of pay at the time of separation multiplied by 35% of the accumulated but unused sick leave.

# Note 1-Summary of Significant Accounting Policies, continued

### D. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The Authority has one item that qualifies for reporting in this category: deferred outflows of resources related to pensions. Deferred outflows of resources related to pensions is recorded for various estimate differences that will be amortized and recognized over future years.

In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period (s) and so will not be recognized as an inflow of resources (revenue) until that time. The Authority has one type of item which qualifies for reporting in this category: deferred inflows of resources related to pensions is recorded for various estimate differences that will be amortized and recognized over future years.

### E. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Minnesota State Retirement System (MSRS) and additions to/deductions from MSRS's fiduciary net position have been determined on the same basis as they are reported by MSRS. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### F. Net Position

Net position represents the difference between assets and deferred outflows of resources; liabilities and deferred inflows of resources in the basic financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets.

### G. Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue and expense during the reporting period. Actual results could differ from those estimates.

### H. Comparative Data

Comparative data for the prior year has been presented only for certain sections of the accompanying financial statements in order to provide an understanding of the changes in the Authority's financial position and operations. This data has been restated where necessary for comparable classifications.

### Note 2—Deposits and Investments

### A. Deposits

Deposits are maintained at depository banks authorized by the Authority.

**Custodial Credit Risk – Deposits:** As of June 30, 2018, the Authority's bank balance of \$125,801 was not exposed to custodial credit risk because it was insured through FDIC insurance.

**Custodial Credit Risk – Deposits:** For deposits, this is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority has a deposit policy that requires the Authority's deposits be collateralized in an amount equal to 110% of an amount exceeding FDIC coverage.

### B. Investments

As of June 30, 2018, the Authority had the following investments:

Investment	Maturities	Fair Value	S&P Rating
Mountain Commerce Bank Certificate of Deposit	09/25/18	\$199,917	N/A
JP Morgan Chase Bank Certificate of Deposit	12/05/18	99,635	N/A
Webster Bank NA Waterbury, CT Certificate of Deposit	03/19/19	99,669	N/A
Goldman Sachs Bank, NY Certificate of Deposit	05/21/19	99,700	N/A
Beal Bank SSB Certificate of Deposit	06/05/19	98,931	N/A
Sallie Mae Bank Certificate of Deposit	08/20/19	99,502	N/A
Umpqua Bank Roseberg Certificate of Deposit	11/12/19	99,807	N/A
Morgan Stanley Bank NA Certificate of Deposit	03/23/20	99,750	N/A
American Express Centurion Certificate of Deposit	06/03/20	98,188	N/A
Capital One Bank USA Certificate of Deposit	06/24/20	118,140	N/A
Synchrony Bank Certificate of Deposit	08/17/20	123,489	N/A
Comenity Capital Bank Certificate of Deposit	03/18/21	97,258	N/A
Comenity Capital Bank Certificate of Deposit	07/16/21	97,075	N/A
Capital One Bank NA Certificate of Deposit	10/05/21	95,124	N/A
Discover Bank Certificate of Deposit	11/16/21	96,010	N/A
State Bank of India, NY Certificate of Deposit	02/24/22	97,144	N/A
Goldman Sachs Bank, NY Certificate of Deposit	04/12/22	96,546	N/A
Wells Fargo Money Market	N/A	142,244	AAAm
Total investments		\$ 1,958,129	

# Note 2-Deposits and Investments, continued

### B. Investments (continued)

**Concentration of Credit Risk:** This is the risk of loss attributed to the magnitude of an investment in a single issuer. The Authority's policy states the Authority should consider the credit quality in the selection of individual securities of any single issuer in excess of 5% of the Authority's total investments. As of June 30, 2018, 11 out of the 17 Authority's individual investment balances exceeded 5% of the total investments.

**Custodial Credit Risk – Investments:** For an investment, this is the risk that in the event of the failure of the counterparty, the Authority will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Authority's investment policy does not address custodial credit risk for investments other than to follow the overall framework provided by *Minnesota Statutes*. Investments of the Authority are not registered in the Authority's name. The securities are held in bank safekeeping in third party depositories under the bank's name and ownership. Pursuant to federal banking laws and regulations, the bank's customer accounts are segregated from and not considered part of the bank's assets. Thus, the account ownership of assets in bank safekeeping accounts remain vested in the customers and are protected from claims of creditors of the bank.

**Interest Rate Risk:** This is the risk that market value of securities will fall due to the changes in market interest rates. The Authority's investment policy states the Authority's investments should be made with consideration for cash flow requirements, taking into account budgeted expenditures.

**Credit Risk:** This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations. The Authority's investment policy requires their investments to be rated in the top two categories by S&P or Moody's.

The Authority has the following recurring fair value measurements as of June 30, 2018:

- Brokered money markets of \$142,244 are valued using calculated net asset value (Level 1 inputs)
- Investment securities of \$1,815,885 are valued using quoted market prices (Level 2 inputs)

Deposits and investments are presented in the June 30, 2018, basic financial statements as follows:

Cash and cash equivalents	\$ 266,566
Investments	 1,815,885
Total deposits and investments	\$ 2,082,451

## Note 3—Capital Assets

Capital asset activity for the year ended June 30, 2018, was as follows:

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Capital assets, being depreciated				
Office furniture and equipment	\$ 69,951	\$ 3,448	\$ (4,680)	\$ 68,719
Less accumulated depreciation	(66,555)	(1,651)	4,680	(63,526)
Capital assets, net	\$ 3,396	\$ 1,797	\$ -	\$ 5,193

### Note 4—Leases

The Authority has a lease commitment for office space through November 2022, with monthly base rent ranging from \$3,666 to \$3,876 throughout the lease term. Total costs were \$40,415 for the year ended June 30, 2018. The future minimum lease payments for this lease are as follows:

Year Ending June 30,		 	<u> </u>
	2019	\$	44,495
	2020		47,728
	2021		48,252
	2022		48,985
	2023		20,629
	Total	 \$	210,089

# Note 5—Long-Term Liabilities

Changes in long-term liability activity for the year ended June 30, 2018, was as follows:

	Beginning			Ending	Due Within
	Balance	Additions	Reduc- tions	Balance	One Year
Compensated absences	\$ 13,985	\$ 17,995	\$(14,186)	\$ 17,794	\$ 8,897

# Note 6—Conduit Debt

At June 30, 2018, there were 51 bond issues and leases outstanding with an aggregate principal balance outstanding of \$923,669,593 as follows:

	Final	Indebtedness	
College/University	Maturity	Issued	Outstanding
Series Three-Z, Macalester College Variable Rate Demand Revenue Bonds, September 1994	2024	\$6,660,000	\$6,660,000
Series Five-N2, College of St. Catherine Variable Rate Demand Revenue Bonds, August 2002	2032	24,625,000	24,625,000
Series Five-P1, Concordia University, St. Paul Variable Rate Demand Revenue Bonds, March 2003	2027	4,250,000	125,000
Series Five-Q, Macalester College Variable Rate Demand Revenue Bonds, February 2003	2033	15,300,000	15,300,000
Series Six-D, Carleton College Revenue Bonds, April 2005	2035	31,460,000	9,235,000
Series Six-J2, Augsburg College Variable Rate Demand Revenue Bonds, July 2006	2021	5,000,000	1,600,000
Series Six-Q, Concordia University, St. Paul Revenue Bonds, October 2007	2037	18,155,000	16,435,000
Series Six-S, College of St. Scholastica Revenue Bonds, November 2007	2027	8,170,000	5,025,000
Series Seven-F, St. Olaf College Revenue Bonds, August 2010	2030	32,440,000	1,610,000
Series Seven-G, Augsburg College Revenue Bonds, October 2010	2027	8,860,000	3,135,000
Series Seven-H, College of St. Scholastica Revenue Bonds, October 2010	2040	21,820,000	20,745,000
Series Seven-J, College of St. Scholastica Revenue Bonds, February 2011	2040	10,170,000	10,135,000
Series Seven-N, Minneapolis College of Art and Design Revenue Bonds, April 2012	2023	3,215,000	1,725,000

# Note 6—Conduit Debt, continued

	Final	Indebtedne	ess
College/University	Maturity	Issued	Outstanding
Series Seven-Q, St. Catherine University Revenue Bonds, September 2012	2032	25,630,000	20,695,000
Series Seven-R, College of St. Scholastica Revenue Bonds, October 2012	2032	9,380,000	7,275,000
Series Seven-S, Macalester College Revenue Bonds, December 2012	2043	14,730,000	13,825,000
Series Seven-T, College of St. Benedict Revenue Bonds, January 2013	2024	5,235,000	2,785,000
Series Seven-U, University of St. Thomas Revenue Bonds, March 2013	2027	25,685,000	19,175,000
Series Seven-V, William Mitchell College of Law Revenue Note, May 2013	2033	10,800,000	8,995,000
Series Seven-W, Gustavus Adolphus College Revenue Bonds, July 2013	2034	11,410,000	9,880,000
Series Seven-Y2, Hamline University Revenue Note, September 2013	2025	6,210,000	4,525,000
Series Seven-Z, University of St. Thomas Revenue Note, March 2014	2034	24,210,000	17,941,593
Series Eight-A, Saint Mary's University of Minnesota Revenue Note, April 2014	2023	6,025,000	3,826,000
Series Eight-B, St. Catherine University Revenue Note, June 2014	2042	15,867,000	15,424,000
Series Eight-C, Augsburg College Revenue Bond, July 2014	2023	6,705,000	4,585,000
Series Eight-D, Minneapolis College of Art and Design Revenue Bond, March 2015	2023	7,845,000	5,910,000
Series Eight-E, Augsburg College Revenue Note, April 2015	2036	12,400,000	11,225,000
Series Eight-G, St. Olaf College Revenue Bonds, July 2015	2032	53,745,000	49,390,000

# Note 6—Conduit Debt, continued

	Final	Indebtedness	
College/University	Maturity	Issued	Outstanding
Series Eight-H, St. John's University Revenue Bonds, August 2015	2026	13,815,000	10,115,000
Series Eight-I, St. John's University Revenue Bonds, December 2015	2035	18,275,000	16,575,000
Series Eight-J, Macalaster College Revenue Bonds, September 2015	2032	22,660,000	21,545,000
Series Eight-K, College of St. Benedict Revenue Bonds, April 2016	2043	34,360,000	34,360,000
Series Eight-L, University of St. Thomas Revenue Bonds, March 2016	2039	55,355,000	52,305,000
Series Eight-M, University of St. Thomas Revenue Bonds, March 2016	2022	15,305,000	10,495,000
Series Eight-N, St. Olaf College Revenue Bonds, September 2016	2035	22,845,000	22,845,000
Series 2016A, Augsburg College Revenue Bonds, December 2016	2046	32,240,000	32,240,000
Series 2016B, Augsburg College Revenue Bonds, December 2016	2046	13,680,000	12,375,000
Series 2017, Carleton College Revenue Bonds, May 2017	2047	124,900,000	122,115,000
Series 2017A, Saint Mary's University of Minnesota Revenue Note, June 2017	2037	5,546,000	5,546,000
Series 2017B, Saint Mary's University of Minnesota Revenue and Refunding Note, June 2017	2026	2,471,000	2,203,000
Series 2017A, Hamline University Revenue Note, June 2017	2026	6,726,000	6,726,000
Series 2017, Bethel University Revenue and Refunding Bonds, July 2017	2047	44,565,000	44,565,000
Series 2017, Gustavus Adolphus College Revenue Bonds, September 2017	2047	52,515,000	52,515,000

# Note 6—Conduit Debt, continued

	Final	Indebtednes	s
College/University	Maturity	Issued	Outstanding
Series 2017, St. John's University			
Revenue and Refunding Bonds, September 2017	2033	7,595,000	7,595,000
Series 2017, Macalester College			
Revenue and Refunding Bonds, November 2017	2048	40,315,000	37,210,000
Series 2017B, Hamline University			
Revenue and Refunding Bonds, December 2017	2047	34,650,000	34,650,000
Series 2017A, University of St. Thomas			
Revenue Bonds, December 2017	2037	60,750,000	60,750,000
Series 2017B, University of St. Thomas			
Revenue and Refunding Note, December 2017	2025	8,220,000	8,220,000
Series 2017C, University of St. Thomas			
Revenue and Refunding Notes, December 2017	2033	10,815,000	10,815,000
Series 2017, College of St. Benedict			
Revenue and Refunding Bonds, December 2017	2036	8,605,000	7,080,000
Series 2018, Minneapolis College of Art and Desig	า		
Revenue Note, May 2018	2028	3,643,000	3,643,000
Total	_	\$ 106,585,300	\$ 928,299,593
A summary of changes in conduit debt outstanding	for the yea	r ended June 30, 2018, is p	presented below:
Conduit debt - July 1, 2017			\$ 928,175,593
-			·, -,
Additions Revenue bonds issued			271,673,000
Deductions			·
Reductions Principal retirements			(39,849,000)
Refunding of principal		-	(231,700,000)
Conduit debt - June 30, 2018			\$ 928,299,593

# Note 7—Risk Management

The Authority is exposed to various risk of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In order to protect against these risks of loss, the Authority purchases commercial insurance through the State of Minnesota Department of Administration Risk Management Division.

During the year ended June 30, 2018, there were no significant reductions in insurance coverage from the prior year. Settled claims have not exceeded the Authority's commercial coverage in any of the past three years.

Notes to the Financial Statements

# Note 8— State Employees' Retirement Fund

### A. Plan Description

The State Employees Retirement Fund (SERF) is administered by the Minnesota State Retirement System (MSRS) and is established and administered in accordance with Minnesota Statutes, Chapters 352 and 356. SERF includes the General Employees Retirement Plan (General Plan), a multiple-employer, cost-sharing defined benefit plan, and three single-employer defined benefit plans: the Military Affairs Plan, the Transportation Pilots Plan, and the Fire Marshals Plan. Only certain employees of the Department of Military Affairs, the Department of Transportation, and the State Fire Marshal's Division are eligible to be members of those plans, but all state of Minnesota employees who are not members of another plan are covered by the General Plan. The Transportation Pilots Plan has been closed to new entrants since July 1, 2008.

MSRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at www.msrs.state.mn.us/financialinformation; by writing to MSRS at 60 Empire Drive, #300, St. Paul, Minnesota, 55103; or by calling (651) 296-2761 or 1-800-657-5757.

### **B.** Benefits Provided

MSRS provides retirement, disability, and death benefits through the State Employees Retirement Fund. Benefit provisions are established by state statute and can only be modified by the state legislature. Benefits are based on a member's age, years of credit, and the highest average salary for any sixty successive months of allowable service at termination of service. Benefit increases are provided to benefit recipients each January and are related to the funded ratio of the plan. Annuitants receive benefit increases of 2.0% each year. When the fund reaches a 90% funded status for two consecutive years, annuitants will receive a 2.5% increase.

Retirement benefits can be computed using one of two methods: the Step formula and the Level formula. Members hired before July 1, 1989, may use the Step or Level formula, whichever is greater. Members hired on or after July 1, 1989, must use the Level formula. Each formula converts years and months of service to a certain percentage. Under the Step formula, members receive 1.2% of the high-five average salary for each of the first ten years of covered service, plus 1.7% for each year thereafter. It also includes full benefits under the Rule of 90 (age plus years of allowable service equals 90). In contrast, the Level formula does not include the Rule of 90. Under the Level formula, members receive 1.7% of the high-five average salary for all years of covered service, and full benefits are available at normal retirement age.

# Note 8-State Employees' Retirement Fund, continued

### C. Contributions

*Minnesota Statutes* Chapter 352 sets the rates for employer and employee contributions. Eligible General Plan members and participating employers were required to contribute 5.5% of their annual covered salary in fiscal year 2017. The Authority's contribution to the General Plan for the fiscal year ending June 30, 2018, was \$3,916. These contributions were equal to the contractually required contributions for each year as set by state statute.

### **D.** Actuarial Assumptions

The Authority's net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

#### Inflation

2.50% per year

Active Member Payroll Growth

3.25% per year

Investment Rate of Return

7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on RP-2014 generational mortality tables for males or females, as appropriate, with adjustments to match fund experience.

Actuarial assumptions used in the June 30, 2017, valuation were based on the results of actuarial experience study dated June 30, 2017, a review of inflation and investment return assumptions dated September 11, 2014 and September 11, 2017, and a recent asset liability study obtained by the State Board of Investment (SBI).

The long-term expected rate of return used in the determination of the net pension liability is 7.5%. During fiscal year 2016, the SBI hired an outside consultant to perform a thorough asset and liability study. Based on the study, the SBI staff proposed an update to the asset allocation, which yields a lower nominal expected return. As a result of this study, and keeping in mind the national trends towards lower investment rate assumptions, the MSRS Board of Directors approved the use of a 7.5% long term expected rate of return assumption for the fiscal year 2017 actuarial valuations.

The SBI, which manages the investments of MSRS, prepares an analysis of the reasonableness of the longterm expected rate of return on a regular basis using a building-block method. Best-estimates of expected future real rates of return are developed for each major asset class. These asset class estimates and target allocations are combined to produce a geometric, expected long-term rate of return as summarized in the following table:

Asset Class	Target Alloca- tion	SBI's Long-Term Expected Real Rate of Return (Geometric Mean)
Domestic equity	39%	5.10 %
International equity	19%	5.30 %
Private markets	20%	5.90 %
Domestic bonds	20%	0.75 %
Cash	2%	0.00 %
	100%	

### Note 8-State Employees' Retirement Fund, continued

### E. Discount Rate

A Single Discount Rate used to measure the total pension liability as of June 30, 2017, was 5.42%. This Single Discount Rate was based on an expected rate of return on pension plan investments of 7.50% and a municipal bond rate of 3.56%. The projection of cash flows used to determine this Single Discount Rate assumed that employee and employer contributions will be made at the current statutory contribution rates. Based on these assumptions, the pension plan's fiduciary net position and future contributions were sufficient to finance the benefit payments through the year ending June 30, 2042. As a result, the longterm expected rate of return on pension plan investments was applied to projected benefit payments through the year ending June 30, 2042, and the municipal bond rate was applied to all benefit payments after the point of asset depletion.

### F. Net Pension Liability

At June 30, 2018, the Authority reported a liability of \$192,979 for its proportionate share of MSRS' net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Authority's proportion of the net pension liability was based on the Authority's contributions received by MSRS during the measurement period July 1, 2016, through June 30, 2017, relative to the total employer contributions received from all of MSRS's participating employers. At June 30, 2017, the Authority's proportion was 0.0035%, which was a decrease of 0.0013% compared to its proportion measured as of June 30, 2016.

### G. Pension Liability Sensitivity

The following presents the Authority's proportionate share of the net pension liability, calculated using the discount rate disclosed in Note 8.E. above, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	C	1% ecrease in Discount Rate (4.42%)	_	iscount Rate 5.42%)	C	1% crease in Discount Rate (6.42%)
Authority's proportionate share of the net pension liability:	\$	270,387	\$	192,979	\$	129,726

### H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the MSRS Comprehensive Annual Financial Report, available on the MSRS website:

#### www.msrs.state.mn.us/financial-information

# Note 8-State Employees' Retirement Fund, continued

### I. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2018, the Authority recognized pension expense of negative \$16,765. At June 30, 2018, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$	1,365	\$5,361
Changes of assumptions		154,707	105,321
Net difference between projected and actual earnings on investments		-	4,633
Changes in proportion and differences between actual contributions and proportionate share of contributions		784	202
Contributions paid to MSRS subsequent to the measurement date		4,257	<u>-</u>
Total		\$161,113	\$115,517

\$4,257 reported as deferred outflows of resources related to pensions resulting from Authority contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

Year ended June 30	Pension Expense Amount
2019	\$15,366
2020	24,138
2021	26,758
2022	(24,923)

# Note 9-State Unclassified Employee's Retirement Program

Pension fund information is provided by the Minnesota State Retirement System (MSRS), who prepares and publishes their own stand-alone Comprehensive Annual Financial Report (CAFR), including financial statements and required supplementary information. Copies of the report may be obtained directly from MSRS at 60 Empire Drive, #300, St. Paul, Minnesota 55103-3000.

The statutory authority for State Unclassified Employees' Retirement Program (SUERP) is *Minnesota Statutes* Chapter 352D. Only certain unclassified employees are covered by this defined contribution program. The cash value may not be withdrawn prior to termination of the covered employee.

The funding requirement for SUERP is 5% for employees and 6% for the employer. Actual contributions were 100% of required contributions. Required contributions for the Authority were:

Year	Am	ount
2018	\$	6,925
2017		6,971
2016		7,154

# Note 10 - GASB Standards Issued but Not Yet Implemented

GASB Statement No. 84, Fiduciary Activities establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. This statement will be effective for the year ending June 30, 2020.

GASB Statement No. 87, Leases establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This statement will be effective for the year ending June 30, 2021.

# **Required Supplementary Information**

State employees' retirement fund. Last ten years.\*

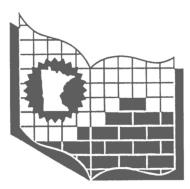
# A. Schedule of Authority's share of net pension liability

For Fiscal Year Ended June 30,	Authority's Proportion of the Net Pension Liability (Asset)	Authority's Proportionate Share of the Net Pension Liability (Asset)	Authority's Covered- Employee Payroll	Authority's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered- Employee Pay-	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2017	0.0035%	\$ 192,979	\$ 78,927	244.50%	62.73%
2016	0.0048%	440,386	97,600	451.22%	47.51%
2015	0.0048%	54,876	94,073	58.33%	88.32%
2014	0.0049%	58,367	92,180	63.32%	87.64%

### B. Schedule of Authority's contributions

For Fiscal Year Ended June 30,	Contractually Required Contribution	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Authority's Covered- Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll
2018	\$ 3,916	\$ 3,916	\$-	\$ 71,200	5.50%
2017	4,341	4,341	-	\$ 78,927	5.50%
2016	5,368	5,368	-	97,600	5.50%
2015	5,174	5,174	-	94,073	5.50%
2014	4,609	4,609	-	92,180	5.00%

\*Note: These schedules are intended to show ten year trend. Additional years will be reported as they become available.



### Minnesota Higher Education Facilities Authority 2018 Annual Report

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