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Dear Governor Dayton and Members of the Minnesota Legislature,

Pursuant to Minnesota Statute Chapter 240.02, Subd. 6, the Minnesota Racing Commission is required to submit an Annual Report to the Governor and the Minnesota Legislature. However, pursuant to Minnesota Statute Chapter 3.195 (1996) Subd. 1b, the Commission shall not send a copy to you unless you desire one. In compliance with this statute, we accordingly ask that should you be interested in receiving a paper copy of the Commission's 2016 Annual Report, you contact us indicating where the report should be sent.

As you know, the Minnesota Racing Commission operates to ensure the integrity of horse racing and card playing, to administer the proper distribution of funds back to the industry, and to oversee the safety and welfare of the human and equine participants. We also promote the Minnesota racing and breeding industry to increase its economic benefit to the State.

I would like to highlight some achievements from the past year in carrying out our mission. The commission issued over 5600 occupational licenses, analyzed over 2500 equine urine and blood samples, conducted over 8800 pre-race veterinary exams, and issued 236 rulings. We distributed over \$50,000 in grants toward racehorse retirement aftercare and substance abuse services. Most notably, we distributed over \$600,000 in breeders' fund awards, an increase of over \$200,000 from the prior year attributable in large part to the recently-passed legislation authorizing advance deposit wagering.

The commission continues to maintain tight control over expenses while still providing strong regulatory oversight. Our relationships with the tracks and horse persons' groups are positive and the Minnesota racing industry continues to grow despite national trends that are relatively stagnant. The health of Minnesota's racing industry is attributable to progressive-thinking management at both tracks, the hard work of Minnesota's horse persons, and public policy approaches that have supported industry growth.

I believe you will find the annual report to be interesting and informative. On behalf of the commissioners and staff, I wish to express our thanks to the Governor's office and the Legislature for your continuing support.

Sincerely,

Tom DiPasquale, Executive Director

# MINNESOTA RACING COMMISSION A YEAR OF ACCOMPLISHMENTS



## Table of Contents

Commissioners	2
A Letter from the Chairman and Executive Director	3-4
MRC Dedicated Staff	5
What We Do and Our Mission	6
2017 Minnesota Breeders' Awards Distribution	7-8
Running the MRCBy the Numbers	9-10
2017 Champions	11
Advance Deposit Wagering	12
Racing Cares	13-14
Protecting Racehorse Welfare	15-16
Canterbury Park and Running Aces Horseracing	17-18
Canterbury Park and Running Aces Cardroom Revenues	19-20
People You Should Know	21



#### Acknowledgement

The Minnesota Racing Commission would like to thank Alex Burcum Photography, Brett Davelaar, Coady Photography, Dee Leftwich Photography, Kristin Boice, Lisa Duoos, "Snapshots by Sarah" Sarah B. Danks, Taro Ito and Ulf Holm-Johansen for their outstanding photography and contributions to our Annual Report.

This annual report is being submitted to the Governor and the Legislature pursuant to Minnesota Statute §240.02, Subd. 6 and to the Secretary of Senate, the Chief Clerk of the House of Representatives and the Legislative Reference Library pursuant to Minnesota Statute §3.195. In compliance with the Laws of 1994, Chapter 559, Section 1, it is estimated that it cost \$1,500 to prepare this report.

1

## Minnesota Racing Commission Commissioners

Diverse, engaged, accomplished leadership	Past Performances
1 CHAIRMAN RALPH STRANGIS	Returned to MRC in 2013 after previously serving as Chair 1989-1992BSL degree and JD (magna cum laude) from U of MFounding member of Kaplan, Strangis and Kaplan, P.AServes on numerous public and non-profit boards.
2 FIRST CHAIR JIM LANE	Joined MRC in 2009Graduate of The Blake School, Princeton University, and William Mitchell College of Law Practiced law, including equine law, in Minneapolis for 20 yearsFounding member of Minnesota Horse Welfare CoalitionFormer member of Animal Humane Society Board of DirectorsPlayed polo for 20 years.
3 SECOND CHAIR BARBARA COLOMBO	Appointed to the MRC in 2015Professor at Mitchell Hamline School of LawHonors graduate, William Mitchell College of LawPrior to practicing law was a critical care registered nurseFormer member of Animal Humane Society Board of Directors, focusing on equine matters.
4 COMMISSIONER JERRY BELL	Appointed to the MRC in 2015Served as Chair of the Executive Board and President of Minnesota Twins Oversaw design and construction of Target FieldFormer Exec. Director of Metropolitan Sports Facilities Commission Member of Rochester Destination Medical Center Economic Development Agency Board.
5 COMMISSIONER DAN ERHART	Appointed to MRC in 2012U of M graduate30-year Anoka County Commissioner, including 18 years as ChairBusiness owner with management experience in finance, production and governmental relations.
6 COMMISSIONER ALAN GINGOLD	Appointed to MRC in 2014Holds Master of Science degree in Finance and is a Chartered Financial AnalystCFO and co-owner of Lorenz Bus Service since 1994Served as investment banker, principally with Piper, Jaffray & Hopwood for more than 20 years, and also spent time as a private investor.
7 COMMISSIONER LISA GOODMAN	Appointed to MRC in 2014Graduate of UW-Madison Member of Minneapolis City Council, serves on Economic Development and Regulatory Services Committee Serves on boards of directors of Family Housing Fund, Meet Minneapolis, Midwest Legacy Fund, and founder, Dog Grounds LLC, building off-leash dog parks in Minneapolis.
8 COMMISSIONER ROY JOHNSON	Appointed to MRC in 2017Responsible for horse feed development for Cargill Feed and NutritionCreates education and support materials used by equine consultants worldwideInstructor/assistant professor at U of M for 17 years, teaching equine management and nutritionLicensed show horse judge for 39 years.
9 COMMISSIONER DR. CAMILLE MCARDLE	Earned doctorate in veterinary medicine from The Ohio State UniversityServed as official regulatory vet at Hialeah, Calder and Gulfstream race tracks and at the Pompano harness meetServed as MRC Chief Vet from 1985 until appointment as MRC commissioner in 1993Currently serves as a shelter vet.

## A Letter from the Chairman and Executive Director

## Dear Governor Dayton and Members of the Minnesota Legislature:

We are pleased to provide you with this 2017 annual report on the commission's activities and the state of the Minnesota racing industry.

We start with the make-up of the commission itself. Governor Dayton's appointment of Roy Johnson and re-appointment of Dr. Camille McArdle and Dan Erhart, whose brief bios are provided in this report, ensures that Minnesota will continue to be served by commissioners with a broad range of relevant experience and commitment to public service.

The commission also welcomed three new staff employees in 2017—Nicole Edstrom (Breeders Fund Administration and Licensing); Kevin Hoese (Pari-Mutuel Auditing); and Lexie Morrison (Communications and Licensing). Nicole, Kevin, and Lexie have helped broaden the commission's expertise in their respective areas. We thank all our commissioners, staff, and seasonal employees for their contributions to making this past year a success. In terms of personnel, the commission is stronger than ever.

The same can be said of the commission's finances. Changes to our enabling statute and Deputy Director Joe Scurto's capable budgetary management have addressed for the foreseeable future the structural budget problems that we faced two







Tom DiPasquale Executive Director Ralph Strangis Chairman

years ago. Advance deposit wagering legislation that was passed in 2016 has brought increased revenues to owners, breeders, racetracks and the commission with little adverse impact on live and simulcast handle. Detailed budget information is provided in our report.

Another legislative change allowed the commission to use monetary fines imposed on licensees, which had previously gone to the State's general fund, for the benefit of retired racehorses. In 2017, the commission granted over \$47,000 to help feed, shelter and re-home retired racehorses. The racetracks and horse persons' groups are doing their part as well, and have been for many years, as shown in the section on racehorse retirement.

The subject of equine welfare has a prominent place in this report because it reflects a strongly held commitment of commission members and the Minnesota racing Industry.

It is not unusual to find fans at our racetracks who express interest, and even concerns, about the welfare of the horses. Those concerns should be invited and addressed head-on by the racing industry.

> Public attitudes about animal welfare and our relationship to animals have evolved over the years.

From an agrarian society that depended on exploitation of animals for commercial purposes, we have become a society many generations removed from the agricultural lifestyle and one in which a majority of American households have pets with whom we enjoy deeply personal connections. For most people, animal welfare entails a duty to provide for the physical and mental needs of the animal to ensure it is safe, healthy, able to express its innate behavior, and free from suffering. This ethical imperative applies to everyone in racing. As one commentator put it,

"Horses are very easy to love, so that makes it very hard for people to tolerate misuse, abuse, or bad outcomes."

Sensible regulation is a necessary element of racehorse welfare, but is insufficient by itself. Racetrack management and employees also have an important role to play. However, the people who care for the horses day-in and day-out, who know each of them in the same way that many of us know our pets, bear the heaviest burden for meeting the sport's ethical obligations to the horse. For much of the country, horse racing is the first Saturday in May and perhaps a few other prominent dates that attract mainstream media and national attention. For the breeders, owners, trainers, grooms, hot walkers and all those whose livelihood depends on sending a physically and emotionally sound horse to the starting gate, proper year-round care is imperative. Unfortunately, those who fail to meet this responsibility do untold damage to the public's perception of racing, even if the numbers of such instances are few.

Racing is a multi-billion dollar industry with significant direct and indirect economic impact in agriculture, entertainment, tourism and hospitality, construction, professional services and other sectors. The economic benefits may help assure racing's survival, but it will not thrive unless those responsible for safeguarding the sport listen to legitimate concerns about the health and safety of its human and equine participants and respond to those concerns with changes that engender trust and confidence. We hope this report provides you with assurance that the MRC and the Minnesota racing industry take this obligation seriously.

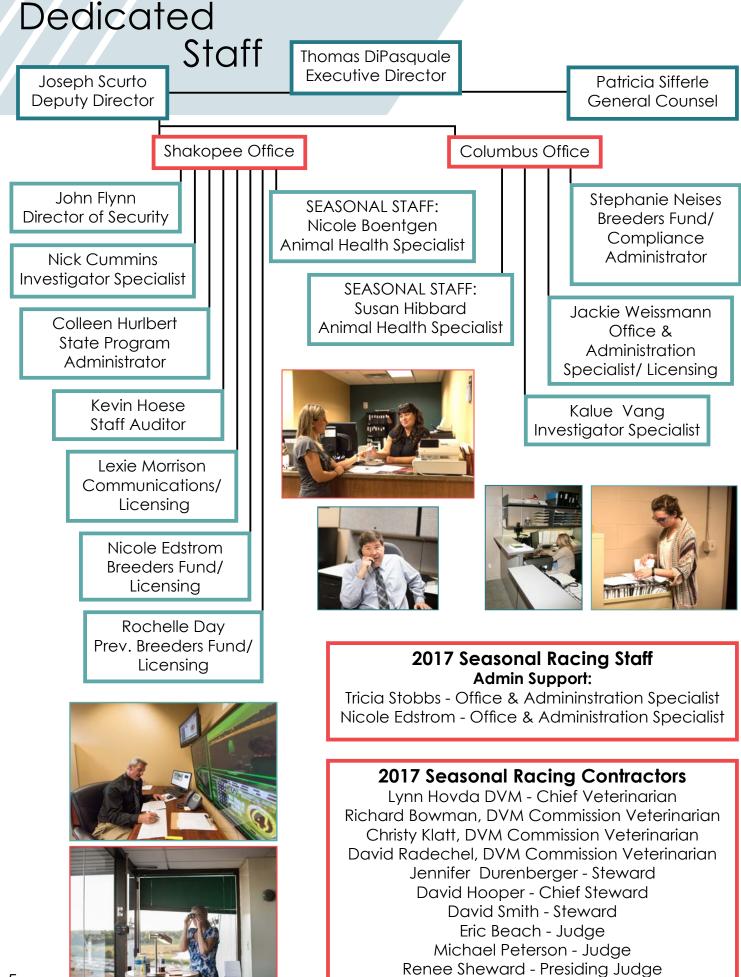
Finally, we wish to thank the Governor's office and the Minnesota Legislature for their ongoing support of the MRC. We look forward to continuing to work with you to keep the Minnesota racing industry a positive contributor to the Minnesota entertainment and business landscape.













8,812

Pre-Race equine

examinations were

conducted by MRC Veterinary staff

## Our Mission:

The Minnesota Racing Commission operates in the public interest to ensure the integrity of horse racing and card playing, to oversee the proper distribution of funds back into the industry, and to provide for the safety and welfare of the human and equine participants. The Commission works to promote the horse racing and breeding industry in Minnesota in order to provide economic stimulus, offer residents and visitors an exciting entertainment option, and support agriculture and rural agribusiness.

### Meet Ulf Edvard Holm-Johansen



Ulf Holm-Johnasen has been a Standardbred owner/trainer/ breeder for 45 years. He started training in Norway before relocating to his wife's home state of Minnesota. The biggest challenge he faces training in Minnesota is training horses during the winter. His favorite part of training horses is working with the young horses. He enjoys getting them ready to race and teaching them the things they need to know to be successful.

6

## **2017** Breeders' Awards Distribution Overview



Minnesota Thoroughbred breeders benefited from a **37% increase** in awards.



Minnesota Quarter Horse breeders benefited from a **153% increase** in awards.



#### 2017 Quarter Horse Breeders' Awards \$59,320 vs. \$23,455 in 2016

- 42 Minnesota Bred Quarter Horses earned qualifying purses at the Canterbury Park meet for their breeders
- 35 mares earned awards for their owners



#### 2017 Quarter Horse Stallion Awards \$5,875 vs. \$5,852 in 2016

- 7 Minnesota Bred Quarter Horses earned qualifying purses at Canterbury Park meet for their owners
- 5 stallions earned awards for their owners



#### 2017 Standardbred Breeders' Awards \$59,625 vs. \$5,364 in 2016

- 154 Minnesota Bred Standardbred racehorses earned qualifying purses at Running Aces for their breeders
- 111 mares earned awards for their owners
- Minnesota Standardbred breeders benefited from a 10-fold increase in awards



Minnesota Derby winner HOT SHOT KID earned top Minnesota bred Thoroughbred, earning **\$204,660** for his owner and breeder Warren Bush. Mare PAINT OR MORE earned Lunderborg, LLC **\$13,034** in Minnesota Quarter Horse Breeders' Fund payments thanks to her offspring PYC JESS BITE MYDUST and DICKEY BOB.

Wisconsin resident Alvin Martin was the top Standardbred breeder and earned **\$8,458** in awards.

#### Minnesota Bred Registered Foals

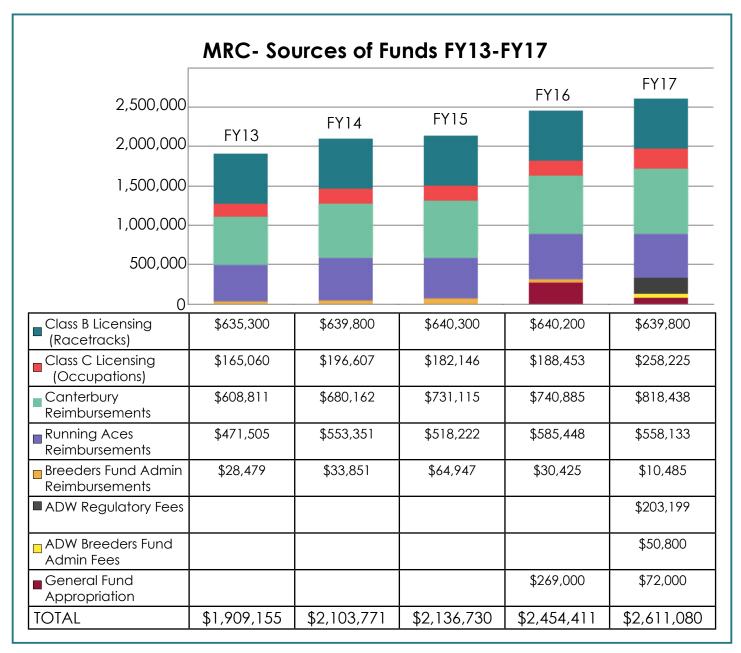


## Running the Minnesota Racing Commission ... By the Numbers

## Fiscal Year 2017 Sources and Uses of Funds

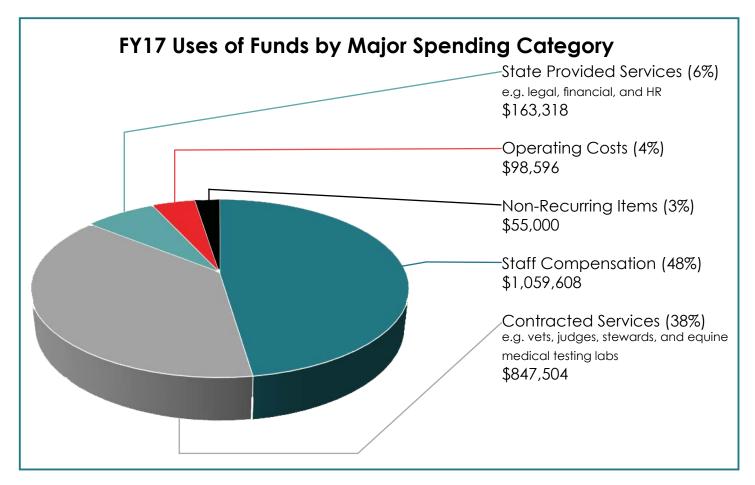
The Commission's operations are funded virtually entirely by the industry itself. License fees on industry participants, reimbursements from the tracks for the costs of veterinary services, drug testing and card room oversight, and the new revenue from ADW providers constitute the sources of funds for MRC operations per Minnesota Statute Chapter 240.

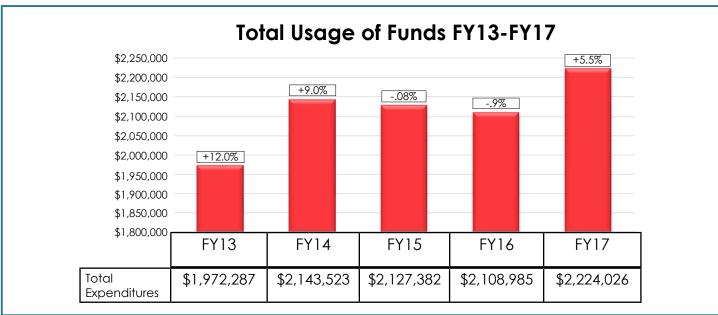
Fiscal year 2017 concluded the biennium budget period and ended the General Fund appropriation approved in 2015 for fiscal years 2016 and 2017.



## Reining in Spending

Since Fiscal Year 2014, the commission has reduced spending by more than 10% when adjusting for inflation. This was accomplished while still adding eleven part-time seasonal staff previously compensated by Canterbury Park, and also adding two key full-time employees. By creating operational efficiencies, maintaining tight control over expenses, and drastically reducing IT costs we were able to provide better regulatory oversight and still keep costs from escalating.





## 2017 Champions



Top Thoroughbred Jockey Jareth Loveberry Top Quarter Horse Jockey Oscar Delgado

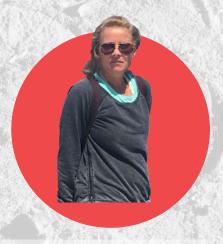


Top Standardbred Driver Steve Wiseman



Top Thoroughbred Trainer Mac Robertson Top Quarter Horse Trainer Jason Olmstead





Top Standardbred Trainer Kathie Plested

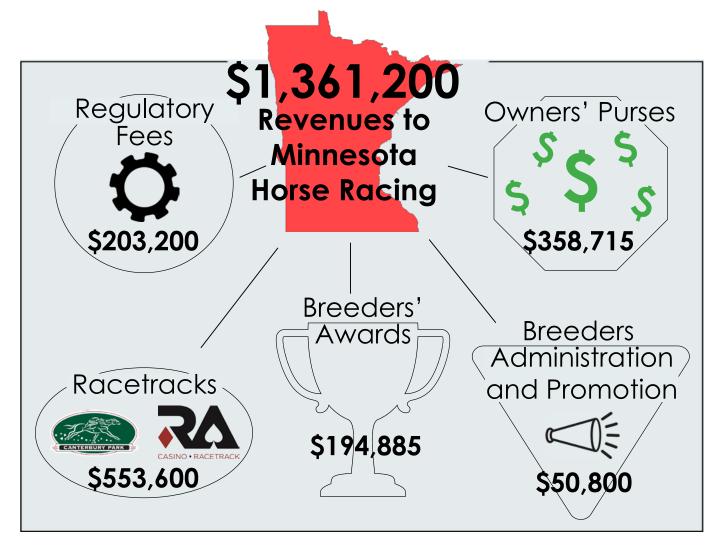


Top Thoroughbred Owner Joe Novogratz

> Top Quarter Horse Owners Thomas J. Scheckel and Dean Frey

## Advance Deposit Wagering

In 2016, the Minnesota legislature authorized advance deposit wagering (ADW), which allows Minnesota residents to place pari-mutuel wagers on live races conducted in other states by funding betting accounts before placing wagers online or by phone. This new law has benefited racetracks, owners, breeders, and the commission by requiring ADW providers to be licensed and to share their revenues with Minnesota's racing industry.



## Licensed ADW Providers:

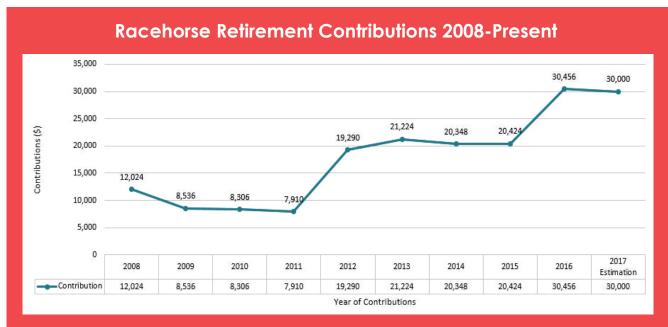
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# Racing Cares

## **Racetrack Contributions for Racehorse Retirement**

The tracks, horsepersons' groups, and the commission work together to provide for the aftercare and transition of retired racehorses to new careers. In 2008, Canterbury Park and the Minnesota Horsemen's Benevolent and Protective Association were among the first in the industry to work together to set up a dedicated funding mechanism for racehorse retirement through voluntary contributions from owners which were matched by Canterbury Park. As shown below, the parties have combined to contribute over \$180,000 toward equine retirement in the past decade. In 2018, the fee for owners who race at Canterbury Park will be increased from the current \$3 per start to \$5 per start. This change will provide approximately \$50,000 per year for retired racehorse aftercare.



**Contributions are made up of HBPA donations and matched by Canterbury Park** \*Data collected from Canterbury Park and HBPA

#### **Meet Wesley and Purest Form**

WESLEY (buckskin QH) was a pony horse for trainer Mike Biehler until the end of this race season. He led hundreds of racehorses to and from the racetrack in his career. This was Wesley's first horse show and first time going in an English Saddle. Wesley placed 5th in hunter equitation and 3rd in hunter under saddle. PUREST FORM (Black TB) raced successfully across the country and at Canterbury Park. He had 40 career starts and \$129,719 in career earnings. His last start was at CBY in July 2015. He placed second in hunter under saddle and open hunter equitation.



Purest Form

## **Commission Grants**

Since 2016, fines imposed on licensees and paid to the MRC are also dedicated to racehorse retirement.

In 2017, \$47,150 was awarded to four 501(c)(3) retirement/aftercare groups

Eligiblitiy criteria for racehorse adoption, retirement and repurposing organizations:

MUST be a 501(c)(3) in good standing for at least a year.

Decision-Making Criteria:

Number of horses previously taken from Minnesota racetracks

Number of horses previously re-homed

A complete and detailed application

How the funds will be used

- Preference is given to requests for hay, grain and veterinary care

- Second tier preference is given to requests that directly benefit horses, such as shelter, fencing and other capital needs.

## 2017 Racehorse Retirement Fund Recipients

**Bowman Second Chance Thoroughbred Adoption (BSCTA)** in North Dakota received \$40,000 towards the cost of feeding retired Minnesota racehorses.

This Old Horse in Hastings, Minnesota received \$5,400 for the development of a training course for those who seek to adopt a retired racehorse.

**Finger Lakes Thoroughbred Adoption (FLTAP)** in New York received \$1,000 towards the cost of purchasing and installing fans in the barn.

Sundown Horse Shelter in Hugo, Minnesota received \$750 to purchase a new generator.

## **Quality of Life Grant**

The Quality of Life Foundation was established at Canterbury Park in 1990. In 2017, the commission granted \$5,000 to the Foundation to support drug and alcohol abuse services for licensed personnel on the backside of Canterbury Park through the Five Star Recovery Center of Chaska.



## Protecting Racehorse Welfare

Most casual racegoers are unaware of what goes on behind the scenes prior to and during the races to protect horses and humans alike. In addition to the daily care each horse receives from its trainer and barn help, the commission and racetracks work together to provide safety at the tracks.

#### **Pre-Race Examination**

All horses undergo an assessment of race readiness by an MRC veterinarian, who may see the need to keep a horse from running that day. From the time the horses arrive at the receiving barn until they leave the track, they are observed by MRC veterinarians and state stewards.





#### Post-Race and Post-Workout Tests

Of the 2,591 post-race and post-workout blood and urine tests conducted by the MRC, only 20 horses tested positive and most of those positives involved slight overages of therapeutic medications. MRC contracts with an outside accredited laboratory that supports our robust drug testing program. The lab routinely screens for several hundred substances and can detect picogram (part per billion) levels in the blood and urine. These tests are conducted to protect the integrity of racing.

#### **Equine Injury Database**

The MRC veterinarians participate in the Jockey Club's Equine Injury Database by providing timely and accurate reporting of all injuries and fatalities into a national database. The database is used to identify ways to lessen the incidence and severity of race-related injuries.





#### Track Maintenance

The racetracks hire a track superintendent who maintains the racing surfaces to precise specifications. The MRC Chief Veterinarian and outside engineering and soil experts are consulted on track safety.



#### **Stewards**

A panel of three commission-appointed stewards is assigned to each track to enforce rules and procedures, conduct administrative hearings, and impose penalties for medication or racing violations.





#### **Emergency Procedures**

A specially-designed, air conditioned equine ambulance is on-site to immediately transport a horse in distress to the state detention barn for veterinary care.

#### Safety and Integrity Alliance

Canterbury Park is accredited by the National Thoroughbred Racing Association's Safety and Integrity Alliance, which conducts a safety review of track facilities to ensure best practices are in place for equine and rider safety. Similar safety and integrity practices are in place at Running Aces.





**SAFETY & INTEGRITY** ALLIANCE

The MRC's four full-time commission veterinarians

act solely in the interests of the horses and have no economic relationship with anyone but the MRC. They examine each horse and its background for vaccinations, diseases, injuries, non-permitted medications and any other medical conditions. They also monitor the safety of the track surface.

Dr. Lynn Hovda, primary advisor to the commission on all veterinary matters, has been the MRC Chief Veterinarian for 25 years and is widely recognized as one of the best equine regulatory veterinarians in the country. Many states look to Dr. Hovda to model their practices and procedures.

We also wish to acknowledge the work of **Dr. Jennifer Durenberger**, whose presentation on ethics and animal welfare at the University of Albany Summer Racing and Gaming Symposium was both informative and inspiring. Dr. Durenberger is a native Minnesotan and licensed veterinarian and lawyer. She was a steward at Canterbury Park during the 2016 and 2017 seasons and is now the Chief Veterinarian for the New York Racing Association. Dr. Durenberger has dedicated her career to equine welfare and has shown courage in calling upon the racing industry to address the

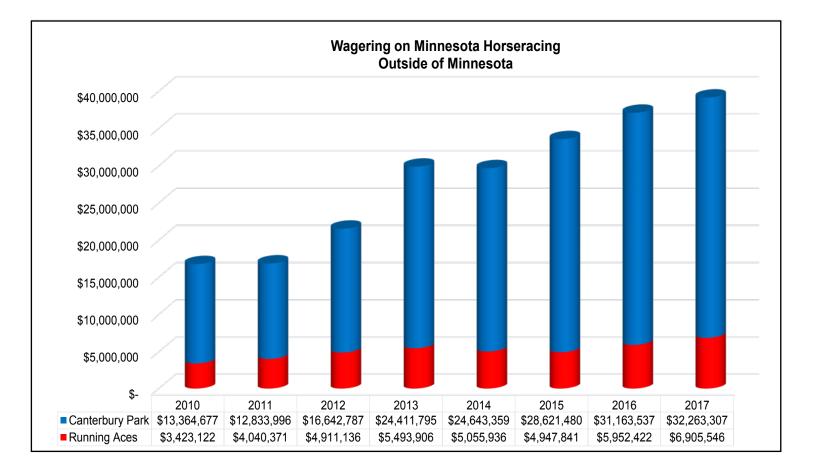
issue directly and honestly. We thank her for her contributions. 16

## Canterbury Park and Running Aces Horseracing

## The Export of Minnesota Horseracing

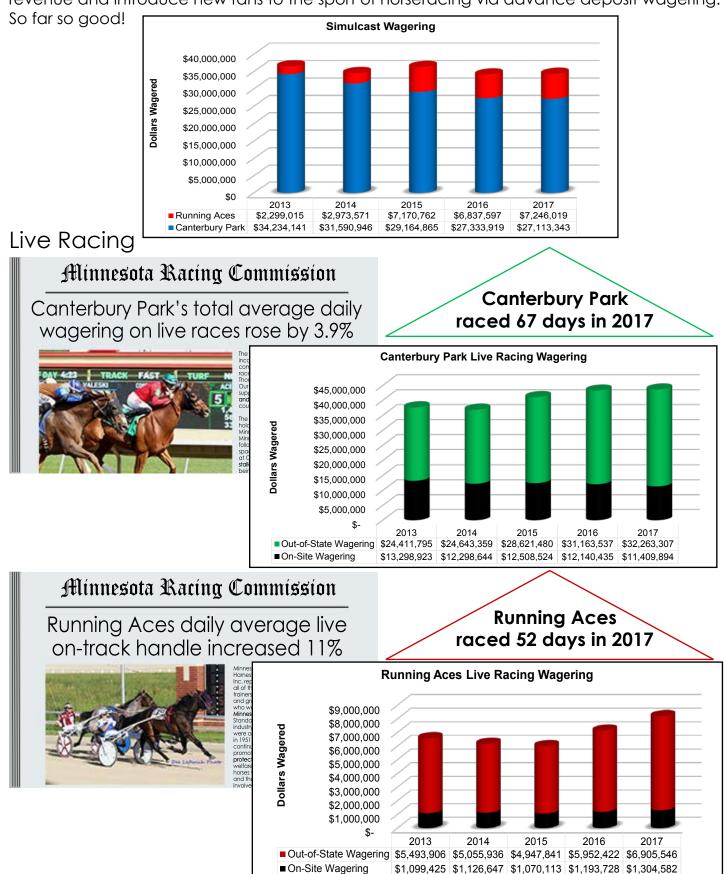
Minnesota horseracing is becoming another attractive made-in-Minnesota product. Canterbury Park and Running Aces broadcast their races to 42 out of the 50 states, plus Canada, Australia, and Europe. A percentage of the total money wagered outside of Minnesota, generally between 3%-5%, is invested back into purses for horse owners, capital improvements at the racetracks, and enhanced marketing of the sport.

Reaching an all-time high of nearly \$40 million in 2017, there has been a 133% increase in dollars wagered by out-of-state players on Minnesota horseraces since 2010. This increase in popularity is attributable to an increased number of live race days, increased distribution to out-of-state and ADW wagering outlets, and a more attractive racing product.



## Simulcast Wagering

Despite some concerns that advance deposit wagering would negatively impact simulcast wagering on out-of-state races at the two Minnesota racetracks, those fears were abated based on 2017's wagering figures. The amount wagered at Minnesota racetracks on these races actually increased slightly over 2016. It was the industry's hope to recapture lost revenue and introduce new fans to the sport of horseracing via advance deposit wagering.



## Cardroom Revenues

Legislation passed in 1999 created a new source of revenue for purses at Minnesota's racetracks. In 2017, the State's two racetracks recorded record cardroom revenues and added almost \$9 million dollars to the heartbeat of the industry....purses!





13.3% of cardroom revenues went to purses

## Minnesota racetracks generated **\$67,301,738** in cardroom revenue



"The combination of offering lower minimums, providing a new mix of games, and marketing toward the local market has resulted in strong growth over the last two years." -Taro Ito, President and CEO of Running Aces



Canterbury

Park

\$22,106,076

\$23,384,552

\$25,998,433

\$25,546,328

\$27,030,345 \$29,004,362 \$29,252,762 \$31,979,968 20

## People You Should Know

## Get to know Kristin Boice



Kristin Boice (third from the left) is a first-time breeder from Phoenix, Arizona. Her horse Mr. Jagermeister, who is trained by Kristin's sister,

Valorie Lund, won his first race by 11<sup>1/2</sup> lengths. After that, Kristin said she knew she had something special. "I've always wanted a Minnesota-bred horse. Minnesota is my second home," she explained. "The atmosphere at Canterbury Park is amazing, the purses are good, the fields are good and there are lots of activities for my three-year-old!" laughed Kristin. Mr. Jagermeister, a two-year-old bay colt Thoroughbred, won the Northern Lights Futurity on August 20, 2017. Being a champion is "everything I've dreamt of and more than I've hoped for," Kristin said humbly.

## Racing's Impact on Local Businesses



Pablo's Mexican Restaurant has continued its success since opening in Shakopee in 1986. Today Pablo's also has a small food booth at Canterbury Park to increase visibility with the racing crowd. "With the continued success of live racing, Pablo's will have its best year ever in 31 years of being a part of Shakopee due in part to attractions like Canterbury Park," said Pablo's owner, Edward Schwaesdall. "The impact of live racing and other attractions in the area help to increase our business in the summer months by 30%. This allows Pablo's to hire more people and also allows us to give back to the community in many ways. We hope to see continued support of live racing at Canterbury Park."

## Meet the Bergruds



Gary, Brenda and their son TJ of Rolla, North Dakota started breeding as a family in 2004. Their horse *Pinup Girl*, a three-yearold Thoroughbred, won the Glitter Star Minnesota Distaff Classic Championship on August 20, 2017.

When asked what it feels like to own a champion, Brenda answered by saying "we feel very blessed. Every win is a special win, but a stakes day win is very special. We are grateful for our trainer, Sandra Sweere, and the barn crew for taking such good care of our horses." Seeing the horses they breed in Minnesota succeed is like "the icing on the cake," said Gary. "You plan the breeding, you watch them foal, you raise them and watching them win makes it all worth it."



Rush City Bakery in Rush City, Minnesota and the New Generation Bakery in Mora, Minnesota have recently been able to expand, due in large part to their sales with Running Aces. "The combined contribution of sales that companies like Running Aces provide ensure job stability and growth for my company," said President John Bourgeois. "I am very proud to supply such a fine organization as Running Aces. They not only provide work for my employees, but also do a great service to the community."



## Racetracks/Cardrooms



Canterbury Park 1100 Canterbury Park Rd. Shakopee, MN 55379 952-445-7223 www. canterburypark.com



## **Horsepersons Organizations**



Minnesota HBPA 1100 Canterbury Park Rd. Shakopee, MN 55379 952-496-6442 www. mnhbpa.com



MINNESOTA QUARTER HORSE RACING ASSOCIATION Minnesota Quarter Horse Racing Association www. mqhra.com



Minnesota Harness Racing, Inc 414-379-2494 www.mnharness.com



#### Minnesota Thoroughbred Association

1100 Canterbury Park Rd. Shakopee, MN 55379 952-233-4802 www. minnesotabred.com



## Canterbury Park Location Thoroughbred & Quarter Horse Racing

1100 Canterbury Road Ste. 100 Shakopee, MN 55379 952.496.7950

Website: www.mrc.state.mn.us



#### Running Aces Location Standardbred Racing

15201 Zurich Street Ste. 212 Columbus, MN 55025 651.925.3951