This document is made available electronically by the Minnesota Legislative Reference Library as part of an ongoing digital archiving project. http://www.leg.state.mn.us/lrl/lrl.asp

Minnesota State Retirement System

State Employees Retirement Fund Actuarial Valuation Report as of July 1, 2017





Minnesota State Retirement System State Employees Retirement Fund St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2017 annual actuarial valuation of the State Employees Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report by persons other than the intended users as described above.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2017 according to prescribed assumptions. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report.

Based on the current statutory contributions, the unfunded liability determined on an actuarial value of asset basis will not be eliminated if all actuarial assumptions are met.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

In our professional judgement, the statutory discount rate of 8.0% used in this report deviates materially from the guidance set forth in Actuarial Standards of Practice No. 27 (ASOP No. 27). In a 2017 analysis of long-term rate of investment return and inflation assumptions, GRS suggested that an investment return assumption in the range of 6.85% to 7.68% would be reasonable. Please see our letter dated September 11, 2017 for additional information. If a discount rate within the reasonable range were used in this valuation instead of 8.0%, the unfunded liability and contribution deficiency would be higher than shown. Note that estimated results based on a 7.0% discount rate are shown on page five.

Board of Directors December 6, 2017 Page 2

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis of this report. This report includes risk metrics on pages five and six, but does not include a more robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief, the information contained in this report is accurate and presents the actuarial position of the State Employees Retirement Fund as of the valuation date according to prescribed assumptions, and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.



Board of Directors December 6, 2017 Page 3

We are available to answer any questions or provide further details.

Respectfully submitted,

Brie B Marpy

Brian B. Murphy, FSA, EA, FCA, MAAA

Bonita J. Wurst Bonita J. Wurst, ASA, EA, FCA, MAAA

BBM/BJW:rmn



Other Observations

General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the statutory assumption of the plan earning 8.00%), it is expected that:

- (1) The unfunded actuarial accrued liabilities will increase and not be eliminated,
- (2) The funded status of the plan will decrease, and
- (3) The plan may eventually become insolvent and unable to pay benefits.

As noted elsewhere in this report, we do not expect the earnings assumption of 8.00% to be met. The funded status of the plan based on a lower earnings assumption would deteriorate at a faster rate.

Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

Limitations of Project Scope

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



Contents

Summary of Valuation Results1	
Supplemental Information	

Ρl	an Assets	8
	Statement of Fiduciary Net Position	8
•	Reconciliation of Plan Assets	9
•	Actuarial Asset Value	.10

Μ	embership Data	11
•	Distribution of Active Members	11
•	Distribution of Service Retirements	12
•	Distribution of Survivors	13
•	Distribution of Disability Retirements	14
	Reconciliation of Members	

Development of Costs	16
Actuarial Valuation Balance Sheet	16
 Determination of Unfunded Actuarial Accrued Liability and Supplemental Contr 	ribution Rate17
Changes in Unfunded Actuarial Accrued Liability	
 Determination of Contribution Sufficiency/(Deficiency) 	
 Special Groups – Military Affairs Calculation 	20
Special Groups – Pilots Calculation	21
 Special Groups – Fire Marshals Calculation 	22
 Special Groups – Unclassified Plan Contingent Liability Calculation 	

A	ctuarial Basis	24
•	Actuarial Methods	24
•	Summary of Actuarial Assumptions	26
•	Summary of Plan Provisions	33

A	dditional Schedules	39
•	Schedule of Funding Progress	39
•	Schedule of Contributions from the Employer and Other Contributing Entities	.40
G	lossary of Terms	41



Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

	Actuarial Valuation as of	Actuarial Valuation as of
Contributions	July 1, 2017	July 1, 2016
Statutory Contributions - Chapter 352 (% of Payroll)	11.00%	11.00%
Required Contributions - Chapter 356 (% of Payroll)	13.24%	14.49%
Sufficiency / (Deficiency)	(2.24)%	(3.49)%

The contribution deficiency decreased from (3.49)% of payroll to (2.24)% of payroll. The primary reason for the decreased contribution deficiency was the change in assumptions described in the Effects of Changes section. On a market value of assets basis, contributions are deficient by 1.98% of payroll.

Based on the actuarial value of assets and current contribution rates, statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 25 years. Based on the current member and employer contribution rates and other statutory methods and assumptions described in this report, the unfunded liability will not be eliminated. Current contributions are not sufficient to cover interest on the unfunded liability, which will result in the unfunded liability growing indefinitely. If all actuarial assumptions are met and contributions are not increased, the plan will eventually become insolvent and unable to pay benefits. We recommend utilizing the contribution stabilizer provisions described in the Summary of Plan Provisions and/or modifying benefits to address the contribution deficiency.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately 15.1% for the plan year ending June 30, 2017. The AVA earned approximately 9.9% for the plan year ending June 30, 2017 as compared to the assumed rate of 8.00%. The assumed rate is a prescribed assumption mandated by Minnesota Statutes, and is outside the upper end of the reasonable range. According to the NASRA survey, the most common assumption for statewide plans is currently 7.50%. Use of a 7.50% return assumption would produce a deficiency greater than shown above.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting and financial reporting information prepared according to GASB Statements No. 67 and No. 68 was provided to MSRS in a separate report dated December 1, 2017.



A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Valu	ctuarial ation as of y 1, 2017	Valu	ctuarial ation as of y 1, 2016
Contributions (% of Payroll)				
Statutory - Chapter 352		11.00%		11.00%
Required - Chapter 356		13.24%		14.49%
Sufficiency / (Deficiency)		(2.24)%		(3.49)%
Funding Ratios (dollars in thousands)				
Assets				
- Current assets (AVA)	\$	12,364,957	\$	11,676,370
- Current assets (MVA)		12,485,614		11,223,065
Accrued Benefit Funding Ratio				
- Current benefit obligations	\$	13,856,767	\$	13,752,949
- Funding ratio (AVA)		89.23%		84.90%
- Funding ratio (MVA)		90.10%		81.60%
Accrued Liability Funding Ratio				
- Actuarial accrued liability	\$	14,509,150	\$	14,316,886
- Funding ratio (AVA)		85.22%		81.56%
- Funding ratio (MVA)		86.05%		78.39%
Projected Benefit Funding Ratio				
- Current and expected future assets	\$	15,289,079	\$	14,479,681
 Current and expected future benefit obligations 		16,312,136		16,034,135
- Projected benefit funding ratio (AVA)		93.73%		90.31%
Participant Data				
Active Members				
- Number		50,578		49,472
- Annual valuation earnings (000s)	\$	2,868,430	\$	2,743,866
- Projected annual earnings (000s)	\$	3,023,449	\$	2,889,433
- Average projected annual earnings	\$	59,778	\$	58,405
- Average age		46.8		47.0
- Average service		11.3		11.6
Service Retirements		33,563		32,241
Survivors		3,940		3,868
Disability Retirements		1,830		1,843
Deferred Retirements		17,006		17,019
Terminated Other Non-Vested		9,468		7,571
Total		116,385		112,014



Effects of Changes

The following changes in plan provisions, actuarial assumptions, and methods were recognized as of July 1, 2017:

- Actuarial equivalent factors were updated to reflect current mortality and interest assumptions, effective January 1, 2017.
- Loading factors to account for members with Combined Service Annuities were updated as follows:
 - \circ $\;$ Active Members: Reduced from 1.2% of liabilities to 0.0% of liabilities
 - \circ $\,$ Deferred Vested Members: Reduced from 40% of liabilities to 4% of liabilities
 - Non-Vested Terminated Members: Reduced from 40% of liabilities to 5% of liabilities
 - The Combined Service Annuity (CSA) assumption changes were approved by the LCPR based on an analysis completed by the LCPR actuary and documented in a report dated October 2016. The prior CSA assumptions were based on a 2001 study performed by a prior actuary.

Refer to the Actuarial Basis section of this report for a complete description of these changes. The combined impact of the above changes was to decrease the accrued liability by \$392 million and decrease the required contribution by 0.9% of pay, as follows:

	Before Changes	Reflecting Assumption Changes	Reflecting Benefit Change
-	Changes	changes	Change
Normal Cost Rate, % of Pay	8.2%	8.1%	8.2%
Amortization of Unfunded Accrued Liability,			
% of Pay	5.6%	4.6%	4.7%
Expenses (% of Pay)	0.3%	0.3%	0.3%
Total Required Contribution, % of Pay	14.1%	13.0%	13.2%
Accrued Liability Funding Ratio	83.0%	85.5%	85.2%
Projected Benefit Funding Ratio	91.5%	94.2%	93.7%
Unfunded Accrued Liability (in billions)	\$2.5	\$2.1	\$2.1



Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual compounding 2.00% post-retirement benefit increase. If the accrued liability funding ratio, determined on a market value of assets basis, reaches or exceeds 90% (based on a 2.50% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the accrued liability funding ratio (determined on a market value of assets basis) declines to 80% or less for the most recent actuarial valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%. Benefit increases already granted, however, will not be affected.

To determine an assumption regarding a future change in the post-retirement benefit increase, we performed a projection of liabilities and assets based on the following methods and assumptions:

- Future investment returns and liability discount rates of 8.00%;
- Open group; stable active population (new member profile based on average new members hired in recent years);
- The post-retirement benefit increase rate is assumed to be 2.00% per year until the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase is reached; and
- Current statutory contribution levels (i.e., not including potential contribution increases under the contribution stabilizer statutes).

Based on these assumptions and methods, the projection indicates that this plan is not expected to attain the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase and will pay a 2.00% post-retirement benefit increase indefinitely. This assumption is reflected in our calculations. This is only an assumption; actual timing will depend on actual experience.



Sensitivity Tests

During the 2017 legislative session, the Legislative Commission on Pensions and Retirement (LCPR) enacted a new sensitivity disclosure requirement for MSRS' 2017 valuations. Per the LCPR's requirement, we have calculated the liabilities associated with the following scenarios:

- 1) 7% interest rate assumption
- 2) 9% interest rate assumption
- 3) 2.5% post-retirement benefit increase for all future years

In each case, all other assumptions were unchanged from those used to develop the final valuation results in this report. Note that we believe the 9% interest rate assumption is an unrealistic assumption.

		Final Valuation	Final Valuation	Final Valuation Assumptions with 2.5% COLA
	Final Valuation			for all future
	Assumptions	Assumptions	Assumptions with 9% interest	years
Normal Cost Rate, % of Pay Amortization of Unfunded Accrued Liability,	8.2%	10.3%	6.7%	8.6%
% of Pay	4.7%	7.9%	1.5%	6.2%
Expenses (% of Pay)	0.3%	0.3%	0.3%	0.3%
Total Required Contribution, % of Pay	13.2%	18.5%	8.5%	15.1%
Contribution Sufficiency/(Deficiency), % of Pay	(2.2)%	(7.5)%	2.5 %	(4.1)%
Accrued Liability Funding Ratio	85.2%	75.8%	95.1%	81.4%
Actuarial Accrued Liability (in billions)	\$14.5	\$16.3	\$13.0	\$15.2
Unfunded Accrued Liability (in billions)	\$2.1	\$4.0	\$0.6	\$2.8



Risk Measures Summary (D	Dollars in Thousands)
--------------------------	-----------------------

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Valuation	Accrued	Market	Market Value		Market Value		RetLiab/	AAL/	Assets/
Date	Liabilities	Value of	Unfunded	Valuation	Funded Ratio	Retiree	AAL	Payroll	Payroll
(July 1)	(AAL)	Assets	AAL (1) - (2)	Payroll	(2) / (1)	Liabilities	(6) / (1)	(1)/(4)	(2) / (4)
2010	\$10,264,071	\$7,692,531	\$2,571,540	\$2,327,398	74.9%	\$4,535,401	44.2%	441.0%	330.5%
2011	\$10,576,481	9,197,664	1,378,817	2,440,580	87.0%	4,982,212	47.1%	433.4%	376.9%
2012	\$11,083,227	9,098,097	1,985,130	2,367,160	82.1%	5,489,756	49.5%	468.2%	384.3%
2013	\$11,428,641	10,033,499	1,395,142	2,483,000	87.8%	5,807,381	50.8%	460.3%	404.1%
2014	\$12,445,126	11,498,604	946,522	2,620,660	92.4%	6,471,998	52.0%	474.9%	438.8%
2015	\$13,092,702	11,638,319	1,454,383	2,714,418	88.9%	6,949,000	53.1%	482.3%	428.8%
2016	\$14,316,886	11,223,065	3,093,821	2,797,345	78.4%	7,746,511	54.1%	511.8%	401.2%
2017	\$14,509,150	12,485,614	2,023,536	2,939,455	86.1%	8,207,943	56.6%	493.6%	424.8%

	(10)	(11)	(12)	(13)	(14)	(15)	(16)
				Non-			
Valuation		Std Dev	Unfunded /	Investment	NICF/	SBI Market	
Date	Portfolio	% of Pay	Payroll	Cash Flow	Assets	Rate of	SBI 5-Year
(July 1)	StdDev	(9) x (10)	(3) / (4)	(NICF)	(13) / (2)	Return	Average
2010			110.5%	\$(245,460)	(3.2%)	15.2%	3.4%
2011			56.5%	(259,174)	(2.8%)	23.3%	5.3%
2012			83.9%	(312,027)	(3.4%)	2.4%	2.3%
2013			56.2%	(339,906)	(3.4%)	14.2%	6.2%
2014			36.1%	(364,455)	(3.2%)	18.6%	14.5%
2015	14.1%	60.5%	53.6%	(361,470)	(3.1%)	4.4%	12.3%
2016	14.1%	56.6%	110.6%	(405,621)	(3.6%)	(0.1%)	7.7%
2017	14.1%	59.9%	68.8%	(405,013)	(3.2%)	15.1%	10.2%

Notes pertaining to numbered columns:

- (5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.
- (6) and (7) The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.
- (8) and (9) The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.
- (10) and (11) The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.
- (12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) and (14) The ratio of non-investment cash flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.
- (15) and (16) Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year geometric average give an indicator of the realism of the systems assumed return. Of course, past performance is not a guarantee of future results. The performance data for the Combined Funds (pooled investments of major Minnesota Public Retirement Systems) is presented in these columns. The source of this data is the Minnesota State Board of Investment.

Information prior to 2012 provided by prior actuary. See prior reports for additional detail.



Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- Plan assets presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- Actuarial basis describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- Additional schedules includes a summary of funding progress over the long term.
- **Glossary** defines the terms used in this report.



Plan Assets

	Market Value								
	Ju	ne 30, 2017	Ju	ne 30, 2016					
Assets									
Cash, equivalents, short term securities	\$	329,906	\$	252,758					
Fixed income		2,412,541		2,760,132					
Equity		9,711,222		8,179,738					
Other*		1,302,954		1,605,610					
Total cash, investments, and other assets	\$	13,756,623	\$	12,798,238					
Amounts Receivable	\$	23,944	\$	22,232					
Total Assets	\$	13,780,567	\$	12,820,470					
Amounts Payable*	\$	(1,294,953)	\$	(1,597,405)					
Net Position Restricted for Pensions	\$	12,485,614	\$	11,223,065					

Statement of Fiduciary Net Position (Dollars in Thousands)

* Includes \$1,284,498 in Securities Lending Collateral as of June 30, 2017 and \$1,586,006 as of June 30, 2016.



Plan Assets

Reconciliation of Plan Assets (Dollars in Thousands)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the prior two fiscal years.

Change in Assets	Market Value						
Year Ending	Ju	ne 30, 2017	Ju	ine 30, 2016			
1. Fund balance at market value at beginning of year	\$	11,223,065	\$	11,638,319			
2. Contributions							
a. Member		161,670		153,854			
b. Employer		158,352		151,168			
c. Other sources			_	-			
d. Total contributions	\$	320,022	\$	305,022			
3. Investment income							
a. Investment income/(loss)		1,680,494		5,356			
b. Investment expenses		(12,932)		(14,989)			
c. Net investment income/(loss)	\$	1,667,562	\$	(9,633)			
4. Other		47,287		20,281			
5. Total income: (2.d.) + (3.c.) + (4.)	\$	2,034,871	\$	315,670			
6. Benefits Paid							
a. Annuity benefits		(750,526)		(707,361)			
b. Refunds		(11,576)		(13,345)			
c. Total benefits paid	\$	(762,102)	\$	(720,706)			
7. Expenses							
a. Other		(55)		(22)			
b. Administrative		(10,165)		(10,196)			
c. Total expenses	\$	(10,220)	\$	(10,218)			
8. Total disbursements: (6.c.) + (7.c.)		(772,322)		(730,924)			
9. Fund balance at market value at end of year $(1.) + (5.) + (8.)$	\$	12,485,614	\$	11,223,065			
10. State Board of Investment calculated investment return		15.1%		-0.1%			



Plan Assets

Actuarial Asset Value (Dollars in Thousands)

			Ju	ne 30, 2017		J	une 30, 2016
 Market value of assets available Determination of average balance 			\$	12,485,614		\$	11,223,065
a. Total assets available at begir				11,223,065			11,638,319
b. Total assets available at end o	of year			12,485,614			11,223,065
c. Net investment income for fisc	al year			1,667,562			(9,633)
d. Average balance [a. + b c.] /	2			11,020,559			11,435,509
3. Expected return [8.0% x 2.d.]				881,645			914,841
4. Actual return				1,667,562			(9,633)
5. Current year asset gain/(loss) [4.	- 3.]			785,917			(924,474)
6. Unrecognized asset returns							
	Original	Unrecogn	ized /	Amount	Unreco	ogn	ized Amount
						•	
	Amount	%		\$	%	•	\$
a. Year ended June 30, 2017	Amount \$ 785,917	% 80%	\$	\$ 628,734	%		\$
a. Year ended June 30, 2017 b. Year ended June 30, 2016					% 80%	\$	\$ (739,579)
	\$ 785,917	80%		628,734			
b. Year ended June 30, 2016	\$ 785,917 (924,474)	80% 60%		628,734 (554,684)	80%		(739,579)
b. Year ended June 30, 2016 c. Year ended June 30, 2015	\$ 785,917 (924,474) (404,245)	80% 60% 40%		628,734 (554,684) (161,698)	80% 60%		(739,579) (242,547)
b. Year ended June 30, 2016c. Year ended June 30, 2015d. Year ended June 30, 2014	\$ 785,917 (924,474) (404,245) 1,041,524 561,056	80% 60% 40%		628,734 (554,684) (161,698) 208,305	80% 60% 40%		(739,579) (242,547) 416,610
 b. Year ended June 30, 2016 c. Year ended June 30, 2015 d. Year ended June 30, 2014 e. Year ended June 30, 2013 	\$ 785,917 (924,474) (404,245) 1,041,524 561,056 ent	80% 60% 40%	\$ \$	628,734 (554,684) (161,698) 208,305 N/A	80% 60% 40%	\$	(739,579) (242,547) 416,610 112,211
 b. Year ended June 30, 2016 c. Year ended June 30, 2015 d. Year ended June 30, 2014 e. Year ended June 30, 2013 f. Unrecognized return adjustment 	\$ 785,917 (924,474) (404,245) 1,041,524 561,056 ent 1 6.f.)	80% 60% 40% 20%	\$ \$	628,734 (554,684) (161,698) 208,305 N/A 120,657	80% 60% 40%	\$ \$	(739,579) (242,547) 416,610 <u>112,211</u> (453,305)



Distribution of Active Members

Age	<3*		3 - 4		5 - 9		10 - 14		15 - 19		20 - 24		25 - 29		30 - 34		35+		Total
< 25	1,209		31		2														1,242
Avg. Earnings	\$ 28,448	Ś		Ś														\$	28,642
Avg. Lunnings	Ş 20,440	Ŷ	55,014	Ŷ	54,755													Ŷ	20,04
25 - 29	2,924		774		293		3												3,994
Avg. Earnings	\$ 36,652	\$	45,318	\$	49,609	\$	42,027											\$	39,280
30 - 34	2,414		1,195		1,436		322		4										5,37
Avg. Earnings	\$ 42,002	\$	50,838	\$	53,232	\$	55,520	\$	55,238									\$	47,791
35 - 39	1,817		997		1,518		1,144		295		2								5,773
Avg. Earnings	,	Ś		Ś	,	Ś	60,012	Ś	62,579	Ś	49,156							\$	53,43
0 0	,		- ,	'	- , -		/ -		- ,		-,							•	
40 - 44	1,313		664		1,100		966		802		115		1						4,96
Avg. Earnings	\$ 46,712	\$	57,821	\$	60,947	\$	64,135	\$	67,857	\$	66,473	\$	53,791					\$	58,62
45 - 49	1,171		665		1,160		980		1,000		553		143		1			_	5,673
Avg. Earnings	\$ 45 <i>,</i> 290	Ş	58,088	Ş	59,661	Ş	63,355	Ş	69,695	Ş	73,124	Ş	73,063	Ş	49,289			\$	60,565
50 - 54	1,070		627		1,130		1,009		1,121		736		757		347		26		6,823
Avg. Earnings	\$ 44,919	\$		\$	'	\$	63,572	\$	67,504	\$	72,370	\$	72,833	\$	69,586	\$	66,122	\$	62,13
0 0	. ,			·		·			,				,						
55 - 59	869		580		1,075		1,032		1,078		816		1,027		934		470		7,88
Avg. Earnings	\$ 46,112	\$	54,796	\$	59,031	\$	61,479	\$	65,986	\$	70,401	\$	71,561	\$	72,166	\$	64,333	\$	63,250
60 - 64	520	÷	354	ć	800	ć	775	÷	885	~	651	~	798	ć	642	~	907		6,33
Avg. Earnings	\$ 44,470	\$	54,466	\$	59,041	Ş	61,867	Ş	64,876	Ş	68,022	Ş	70,435	Ş	70,996	Ş	67,404	Ş	63,51
65 - 69	162		123		284		281		329		185		200		143		359		2,06
Avg. Earnings		Ś	51,224	Ś		Ś	61,486	Ś	67,359	Ś	68,051	Ś	67,967	Ś	70,188	Ś	71,592	Ś	62,16
080	,,-50	Ŧ		Ŧ	.,	Ŧ	,	Ŧ	,	Ŧ	,-31	Ŧ	,,-	+	,_50	Ŧ	,	Ŧ	,20
70+	85		30		56		60		57		38		38		23		75		46
Avg. Earnings	\$ 16,615	\$	29,701	\$	44,442	\$	50,043	\$	64,521	\$	60,635	\$	69,452	\$	63,614	\$	71,850	\$	50,36
Total	13,554		6,040		8,854		6,572		5,571		3,096		2,964		2,090		1,837		50,57
Avg. Earnings	Ş 40,936	Ş	53,271	Ş	57,596	Ş	61,856	Ş	66,928	Ş	70,435	Ş	71,380	Ş	71,138	Ş	67,600	Ş	56,71

* This exhibit does not reflect service earned in other MSRS Plans or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is valuation earnings for the fiscal year ending on the valuation date.



Distribution of Service Retirements

			Year	's R	etired as	of.	lune 30, 2	201	7		
Age	<1	1 - 4	5 - 9		LO - 14		15 - 19	2	20 - 24	25+	Total
<50	1	7	13								21
Avg. Benefit	\$ 2,531	\$ 6,206	\$ 4,220								\$ 4,801
50 - 54	2	10	5								17
Avg. Benefit	\$ 3,882	\$ 5,662	\$ 5,324								\$ 5 <i>,</i> 353
55 - 59	240	602	35		1						878
Avg. Benefit	\$ 20,778	\$ 16,324	\$ 10,442	\$	2,746						\$ 17,292
60 - 64	796	2,252	1,070		24						4,142
Avg. Benefit	\$ 21,283	\$ 20,465	\$ 18,156	\$	12,668						\$ 19,981
65 - 69	934	4,127	3,416		1,169		19		1		9,666
Avg. Benefit	\$ 20,738	\$ 20,262	\$ 21,338	\$	17,184	\$	15,887	\$	1,845		\$ 20,305
70 - 74	146	1,318	3,403		2,360		857		12		8,096
Avg. Benefit	\$ 20,998	\$ 19,403	\$ 20,384	\$	20,440	\$	16,719	\$	18,179		\$ 19,861
75 - 79	24	137	738		1,924		1,653		404	3	4,883
Avg. Benefit	\$ 15,101	\$ 17,563	\$ 18,106	\$	-	\$	19,864	\$	18,419	\$ 8,720	\$ 18,944
80 - 84	5	39	101		361		1,339		913	234	2,992
Avg. Benefit	\$	\$ 11,023	\$	\$		\$	18,901	\$	21,413	\$ 26,027	\$ 19,552
85 - 89	1	5	24		55		220		857	579	1,741
Avg. Benefit	\$	\$	\$	\$		\$	16,627	\$	21,312	\$ 25,578	\$, 21,723
90+		1	3		13		33		166	911	1,127
Avg. Benefit		\$ 6,218	\$ 17,041	\$		\$	12,336	\$	20,346	\$ 21,531	\$ 20,908
Total	2,149	8,498	8,808		5,907		4,121		2,353	1,727	33,563
Avg. Benefit	\$ -	\$	\$ 20,141	\$	18,779	\$	18,646	\$	20,762	\$ 23,475	19,890

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.



Distribution of Survivors

			Years S	Sinc	e Death	as c	of June 30), 2	017		
Age	<1	1 - 4	5 - 9	1	LO - 14		L5 - 19	2	20 - 24	25+	Total
<45 Avg. Benefit	\$ 16 4,801	\$ 43 7,349	\$ 31 7,649	\$	11 14,458					\$ 2 16,782	\$ 103 7,986
45 - 49 Avg. Benefit	\$ 3 5,080	\$ 18 7,128	\$ 13 11,122	\$	7 15,107	\$	3 5,437				\$ 44 9,323
50 - 54 Avg. Benefit	\$ 5 12,939	\$ 22 12,672	\$ 23 8,739	\$	6 8,571	\$	5 4,843	\$	2 3,042		\$ 63 9,939
55 - 59 Avg. Benefit	\$ 24 15,670	\$ 63 11,857	\$ 43 9,624	\$	23 12,325	\$	6 7,250	\$	8 5,650	\$ 1 9,999	\$ 168 11,423
60 - 64 Avg. Benefit	\$ 28 16,732	\$ 107 18,558	\$ 83 16,257	\$	59 13,317	\$	26 8,625	\$	15 10,451	\$ 2 6,713	\$ 320 15,574
65 - 69 Avg. Benefit	\$ 51 18,668	\$ 123 17,692	\$ 160 17,339	\$	104 14,916	\$	50 12,352	\$	19 13,544	\$ 5 4,324	\$ 512 16,309
70 - 74 Avg. Benefit	\$ 63 19,578	\$ 150 18,381	\$ 135 16,430	\$	131 15,688	\$	61 16,256	\$	31 15,915	\$ 12 11,458	\$ 583 16,957
75 - 79 Avg. Benefit	\$ 35 20,179	\$ 146 20,732	\$ 157 17,975	\$	105 16,658	\$	74 15,876	\$	55 17,164	\$ 20 19,642	\$ 592 18,270
80 - 84 Avg. Benefit	\$ 42 23,718	\$ 144 22,469	\$ 139 21,033	\$	104 21,153	\$	84 21,754	\$	47 20,393	\$ 32 15,124	\$ 592 21,326
85 - 89 Avg. Benefit	\$ 18 13,988	\$ 119 21,129	\$ 121 22,143	\$	84 21,513	\$	71 22,143	\$	55 21,851	\$ 50 18,782	\$ 518 21,169
90+ Avg. Benefit	\$ 17 13,988	\$ 62 23,170	\$ 79 22,427	\$	101 20,188	\$	82 22,227	\$	58 18,536	\$ 46 21,349	\$ 445 21,044
Total Avg. Benefit	\$ 302 17,811	\$ 997 18,658	\$ 984 17,820	\$	735 17,397	\$	462 17,996	\$	290 17,718	\$ 170 17,730	\$ 3,940 17,962

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.



Distribution of Disability Retirements

_			Year	s Di	sabled as	s of	June 30,	201	.7		
Age	<1	1 - 4	5 - 9	1	LO - 14	1	15 - 19	2	20 - 24	25+	Total
< 45 Avg. Benefit	\$ 4 7,466	\$ 2 3,974	\$ 5 5,691	\$	3 2,454						\$ 14 5,259
45 - 49 Avg. Benefit	\$ 3 8,845	\$ 9 11,623	\$ 6 4,740	\$	5 5,121	\$	2 7,962				\$ 25 8,044
50 - 54 Avg. Benefit	\$ 7 14,087	\$ 38 10,086	\$ 31 9,687	\$	18 7,632	\$	3 4,216	\$	3 7,325		\$ 100 9,542
55 - 59 Avg. Benefit	\$ 18 17,832	\$ 93 14,646	\$ 72 14,155	\$	51 11,473	\$	16 8,133	\$	6 10,774	\$ 4 4,798	\$ 260 13,467
60 - 64 Avg. Benefit	\$ 21 15,716	\$ 113 14,884	\$ 122 17,351	\$	83 13,435	\$	51 11,210	\$	33 12,162	\$ 3 6,924	\$ 426 14,642
65 - 69 Avg. Benefit	\$ 3 8,542	\$ 49 15,857	\$ 155 16,322	\$	161 16,821	\$	87 13,749	\$	25 13,732	\$ 5 11,760	\$ 485 15,750
70 - 74 Avg. Benefit			\$ 45 15,144	\$	101 15,429	\$	64 14,418	\$	32 15,986	\$ 20 15,914	\$ 262 15,238
75+ Avg. Benefit				\$	27 12,727	\$	92 14,710	\$	82 17,838	\$ 57 14,034	\$ 258 15,347
Total Avg. Benefit	\$ 56 14,851	\$ 304 14,200	\$ 436 15,377	\$	449 14,434	\$	315 13,342	\$	181 15,500	\$ 89 13,674	\$ 1,830 14,513

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.



Reconciliation of Members

		Termir	nated*	R			
		Deferred	Other Non-	Service	Disability		
	Actives	Retirement	Vested	Retirement	Retirement	Survivor	Total
Members on July 1, 2016	49,472	17,019	7,571	32,241	1,843	3,868	112,014
New members	5,845	0	0	0	0	0	5,845
Return to active	316	(168)	(148)	0	0	0	0
Terminated non-vested	(1,943)	0	1,943	0	0	0	0
Service retirements	(1,345)	(627)	0	1,972	0	0	0
Unclassified retirements	0	0	0	100	0	0	100
Terminated deferred	(978)	978	0	0	0	0	0
Terminated refund/transfer	(683)	(168)	(379)	0	0	0	(1,230)
Deaths	(68)	(27)	(12)	(820)	(76)	(186)	(1,189)
New beneficiary	0	0	0	0	0	273	273
Disabled	(36)	0	0	0	36	0	0
Data adjustments	(2)	(1)	493	70	27	(15)	572
Net change	1,106	(13)	1,897	1,322	(13)	72	4,371
Members on July 1, 2017	50,578	17,006	9,468	33,563	1,830	3,940	116,385

* Includes members in the General or Military Affairs Plans.

** Includes members in the General, Military Affairs or Unclassified Plans.

	Deferred	Other Non-	
Terminated Member Statistics on June 30, 2017	Retirement	Vested	Total
Number	17,006	9,468	26,474
Average age	51.1	37.5	46.2
Average service	7.9	1.2	5.5
Average annual benefit, with augmentation to Normal			
Retirement Date and 4% CSA load	\$11,157	N/A	\$11,157
Average refund value, with 4% CSA load (5% CSA load for Non-Vested)	\$28,763	\$2,839	\$19,492



Actuarial Valuation Balance Sheet (Dollars in Thousands)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. **A Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 11% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

					Ju	ne 30, 2017
Α.	Actuarial Value of Assets				\$	12,364,957
В.	Expected Future Assets					
	1. Present value of expected future statutory supplemental	contr	ibutions			1,121,136
	2. Present value of future normal cost contributions					1,802,986
	3. Total expected future assets: (1.) + (2.)				\$	2,924,122
C.	Total Current and Expected Future Assets					15,289,079
D.	Current Benefit Obligations*					
	1. Benefit recipients	Nor	n-Vested	 Vested		Total
	a. Service retirements	\$	-	\$ 7,352,530	\$	7,352,530
	b. Disability retirements		-	266,001		266,001
	c. Survivors		-	589,412		589,412
	2. Deferred retirements with augmentation		-	1,065,663		1,065,663
	Former members without vested rights**		10,622	-		10,622
	4. Active members		147,600	 4,424,939		4,572,539
	5. Total Current Benefit Obligations	\$	158,222	\$ 13,698,545	\$	13,856,767
E.	Expected Future Benefit Obligations					2,455,369
F.	Total Current and Expected Future Benefit Obligations***					16,312,136
G.	Unfunded Current Benefit Obligations: (D.5.) - (A.)					1,491,810
Н.	Unfunded Current and Future Benefit Obligations: (F.) - (C.)					1,023,057
١.	Accrued Benefit Funding Ratio: (A.)/(D.5.)					89.23%
J.	Projected Benefit Funding Ratio: (C.)/(F.)					93.73%

* Present value of credited projected benefits (projected compensation, current service).

** Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date.

*** Present value of projected benefits (projected compensation, projected service).



Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

	 arial Present e of Projected Benefits	Val		А	ctuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)					
1. Active members					
a. Retirement annuities	\$ 6,395,909	\$	1,322,086	\$	5,073,823
b. Disability benefits	217,061		82,937		134,124
c. Survivor's benefits	93,559		26,038		67,521
d. Deferred retirements	275,960		285,026		(9,066)
e. Refunds*	 36,925		86,899		(49,974)
f. Total	\$ 7,019,414	\$	1,802,986	\$	5,216,428
2. Deferred retirements with future augmentation	1,065,663		-		1,065,663
3. Former members without vested rights	10,622		-		10,622
4. Benefit recipients	8,207,943		-		8,207,943
5. Contingent actuarial accrued liability - UNCL Plan	 8,494		_		8,494
6. Total	\$ 16,312,136	\$	1,802,986	\$	14,509,150
B. Determination of Unfunded Actuarial Accrued Liability (UAAL)					
1. Actuarial accrued liability				\$	14,509,150
2. Current assets (AVA)					12,364,957
3. Unfunded actuarial accrued liability				\$	2,144,193
 C. Determination of Supplemental Contribution Rate** 1. Present value of future payrolls through the amortization date of June 30, 2042 2. Supplemental contribution rate: (B.3.) / (C.1.) 				<u>\$</u>	<u>45,574,651</u> 4.70% ***

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization of the unfunded actuarial accrued liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

*** The amortization factor as of July 1, 2017 is 15.07373.



Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

	Year Ending June 30, 2017					
	Actuarial Accrued		Unfunded Actuarial			
		Liability	Cu	rrent Assets	Ac	crued Liability
A. Unfunded actuarial accrued liability at beginning of year	\$	14,316,886	\$	11,676,370	\$	2,640,516
B. Changes due to interest requirements and current rate of funding						
1. Normal cost, including expenses		246,809		-		246,809
2. Benefit payments		(762,102)		(762,102)		-
3. Contributions		-		320,022		(320,022)
4. Interest on A., B.1., B.2. and B.3.		1,124,739		916,426		208,313
5. Total (B.1. + B.2. + B.3. + B.4.)	\$	609,446	\$	474,346	\$	135,100
C. Expected unfunded actuarial accrued liability at end of year (A. + B.5.)	\$	14,926,332	\$	12,150,716	\$	2,775,616
D. Increase (decrease) due to actuarial losses (gains) because of						
experience deviations from expected						
1. Age and service retirements						2,486
2. Disability retirements						(1,290)
3. Death-in-service benefits						(22)
4. Withdrawals						383
5. Salary increases						(9,015)
 Investment income Metality of appultants 						(214,241)
 7. Mortality of annuitants 8. Other items 						(9,596) (8,420)
9. Total				•	\$	(239,715)
5. Total					Ļ	(235,715)
E. Unfunded actuarial accrued liability at end of year before plan amendn	nent	s and				
changes in actuarial assumptions (C. + D.9.)					\$	2,535,901
F. Change in unfunded actuarial accrued liability due to changes in plan p	orovi	sions				42,807
G. Change in unfunded actuarial accrued liability due to changes in actua	rial					
assumptions						(434,515)
H. Change in unfunded actuarial accrued liability due to changes in actua	rial					
methods					ć	-
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)*					\$	2,144,193

* The unfunded actuarial accrued liability on a market value of assets basis is \$2,023,536.



Determination of Contribution Sufficiency/(Deficiency) (Dollars in Thousands)

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	Percent of Payroll	Dollar Amount
A. Statutory contributions - Chapter 352	/	
1. Employee contributions	5.50%	\$ 166,290
2. Employer contributions	5.50%	166,290
3. Total	11.00%	\$ 332,580
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	6.20%	\$ 187,454
b. Disability benefits	0.34%	10,280
c. Survivors	0.12%	3,628
d. Deferred retirement benefits	1.16%	35,072
e. Refunds*	0.37%	11,187
f. Total	8.19%	\$ 247,621
2. Supplemental contribution amortization of		
Unfunded Actuarial Accrued Liability by June 30, 2042	4.70%	\$ 142,102
3. Allowance for expenses	0.35%	10,582
4. Total	13.24%	\$ 400,305
C. Contribution Sufficiency/(Deficiency) (A.3 B.4.)	(2.24%)	\$ (67,725)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$3,023,449 (based on methods prescribed in the LCPR Standards for Actuarial Work).

* Includes non-vested refunds and non-married survivor benefits only.

** The required contribution on a market value of assets basis is 12.98% of payroll.



Special Groups - Military Affairs Calculation

Section 352.85 of Chapter 352 of Minnesota Statutes provides that certain military affairs personnel may retire, with an unreduced benefit, at age 60. In addition, they may receive disability benefits upon being found disqualified for retention in active military duty. To fund these special benefits, employees and employer contribute an extra 1.60% of payroll.

To recognize the effect of the unreduced early retirement benefit available at age 60, we have assumed that all military affairs personnel will retire at age 60, or if over age 60, one year from the valuation date.

The unfunded liability for these members, if any, is reflected in the total unfunded liability shown on page 16.

	Year Ending June 30, 2017	
A. Projected annual earnings	\$	361,111
B. Total normal cost		
1. Dollar amount	\$	41,311
2. Percent of payroll		11.44%
C. Normal cost of State Employees Retirement Fund (percent of payroll)		8.19%
D. Difference in normal cost (B C., not less than zero) 3.25		3.25%

	Active
Active Military Affairs Statistics	Members
Number	5
Average Age, in years	41.4
Average Service, in years	6.4



Special Groups - Pilots Calculation

Section 352.86 of Chapter 352 of Minnesota Statutes provides that certain transportation department pilots may retire, with an unreduced benefit, at age 62. In addition, they may receive disability benefits upon being found disqualified for retention as pilots. To fund these special benefits, employees and employer contribute an extra 1.60% of payroll.

This group is closed to new entrants effective June 1, 2008. As of July 1, 2017, there are no remaining active members affected by this plan provision.



Special Groups - Fire Marshals Calculation

Section 352.87 of Chapter 352 of Minnesota Statutes provides that deputy state fire marshals may retire, with an unreduced benefit (with respect to service after July 1, 1999), at age 55. Credited Service after July 1, 1999 accrues retirement benefits at a rate of 2.00% per year, and disability benefits are based on a minimum of 15 years of service (20 years if duty related). To fund these special benefits, members contribute an extra 2.78% of payroll and employers contribute an extra 4.20% of payroll.

To recognize the effect of the unreduced early retirement benefit available at age 55, we have assumed that all fire marshals will retire in accordance with the retirement assumptions which apply to the members of the Correctional Employees Retirement Fund.

The unfunded liability for these members, if any, is reflected in the total unfunded liability shown on page 16.

	Year Ending June 30, 2017	
A. Projected annual earnings	\$	1,093,677
B. Total normal cost		
1. Dollar amount	\$	175,754
2. Percent of payroll		16.07%
C. Normal cost of State Employees Retirement Fund (percent of payroll)		8.19%
D. Difference in normal cost (B C.)		7.88%

Active Fire Marshals Statistics	Active Members
Number	15
Average Age, in years	53.0
Average Service, in years	12.6



Special Groups - Unclassified Plan Contingent Liability Calculation (Dollars in Thousands)

Section 352D.02 of Chapter 352D of Minnesota Statutes provides that members credited with employee shares in the Unclassified Plan may elect to terminate participation in the Unclassified Plan and be covered by the State Employees Retirement Fund (General Plan) prior to termination of covered employment assuming that the member has acquired at least 10 years of allowable state service if hired prior to July 1, 2010 and has no more than 7 years of service if hired after June 30, 2010. Unclassified Plan members contribute 5.50% of payroll and employers contribute 6% of payroll. Certain members (Judges and Legislators) are not eligible to elect coverage under the State Employees Retirement Fund.

To recognize the effect of the option to elect coverage under the General Plan, we have assumed that all eligible Unclassified Plan members will elect coverage under the General Plan if such election provides the member with a greater economic present value than the accumulated contribution balance under the Unclassified Plan. The liabilities were measured using the actuarial assumptions that are applied to the State Employees Retirement Fund.

	Year Ending	
	Jun	e 30, 2017
A. Number of active eligible members		1,363
B. Account balances for active members	\$	161,834
C. Accrued liability for active members	\$	170,328
D. Number of inactive members and ineligible active members*		1,932
E. Account balances for inactive members	\$	143,194
F. Net assets held in trust for Unclassified Plan members	\$	304,590
G. Contingent liability (C B.)	\$	8,494
H. Projected annual earnings for active members	\$	105,389
I. Normal cost		
1. Dollar amount	\$	12,120
2. Percent of payroll		11.50%
J. Normal cost of State Employee Retirement Fund (percent of payroll)		8.19%
K. Difference in normal cost (I.2 J.)		3.31%

* Includes 1,691 terminated members, 229 active Legislators and 12 active Judges that are not eligible to elect coverage.

	Active Eligible
Unclassified Member Statistics	Members
Number	1,363
Average Age, in years	43.5
Average Service, in years	8.4
Average Unclassified Account Balance	\$ 118,733



Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

Actuarial Cost Method

Actuarial accrued liability and required contributions in this report are computed using the Entry Age Normal Cost method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of the normal cost, expenses, and the payment toward the UAAL.

Valuation of Future Post-Retirement Benefit Increases

If the plan has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.50% benefit increase, Minnesota Statutes require the 2.50% benefit increase rate to be reflected in the liability calculations. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the accrued liability funding ratio threshold, and the expected reversion to a 2.50% benefit increase rate must be reflected in the liability calculations.

Funding Objective

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.



Actuarial Methods (Concluded)

Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year; and
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2042 assuming payroll increases of 3.50% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date may be extended. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

Changes in Methods since Prior Valuation

There have been no changes in actuarial methods since the prior valuation.



Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. Unless noted otherwise, the assumptions prescribed are based on the last experience study, dated June 30, 2015. The Allowance for Combined Service Annuity assumptions are based on an analysis completed by the LCPR actuary and documented in a report dated October 2016.

Investment return	8.00% per annum.
Benefit increases after retirement	2.00% per annum
Salary increases	Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service.
Inflation	2.75% per year.
Payroll growth	3.50% per year.
Mortality rates	
Healthy Pre-retirement	RP-2014 employee generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, white collar adjustment, set forward one year for males and no age adjustment for females.
Healthy Post-retirement	RP-2014 annuitant generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, white collar adjustment, set forward two years for males and no age adjustment for females.
Disabled	RP-2014 disabled mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, set forward two years for males and four years for females.
	The RP-2014 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 18 to 80 and the annuitant mortality table contains mortality rates for ages 50 to 120. We have extended the annuitant mortality table as needed for members younger than age 50 who are receiving a benefit by deriving rates based on the employee table and the juvenile table. Similarly, we have extended the employee table as needed for members older than age 80 by deriving rates based on the annuitant table.
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.
Withdrawal	Service-related rates based on experience; see table of sample rates.
Disability	Age-related rates based on experience; see table of sample rates.



Summary of Actuarial Assumptions (Continued)

Allowance for Combined Service Annuity	Liabilities for former, vested members are increased by 4.00%, and liabilities for former, non-vested members are increased by 5.00% to account for the effect of some participants having eligibility for a Combined Service Annuity.
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.
Refund of contributions	Account balances accumulate interest until normal retirement date and are discounted back to the valuation date. All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit.
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at normal retirement age.
Percentage married	80% of active male members and 65% of female members are assumed to be married. Actual marital status is used for members in payment status.
Age of spouse	Male members are assumed to have a beneficiary three years younger and female members are assumed to have a beneficiary two years older.
Form of payment	Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows:
	Males:15% elect 50% Joint & Survivor option15% elect 75% Joint & Survivor option50% elect 100% Joint & Survivor option
	Females:15% elect 50% Joint & Survivor option10% elect 75% Joint & Survivor option30% elect 100% Joint & Survivor option
	Remaining married members and unmarried members are assumed to elect the Straight Life option. Members receiving deferred annuities (including current terminated deferred members) are assumed to elect a life annuity.
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Decrement operation	Withdrawal decrements do not operate during retirement eligibility. Decrements are assumed to occur mid-fiscal year.
Service credit accruals	It is assumed that members accrue one year of service credit per year.
Pay increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.
	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~



### Summary of Actuarial Assumptions (Continued)

Unknown data for certain members	To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.
	In cases where submitted data was missing or incomplete, the following assumptions were applied:
	Data for active members:
	There were 146 members reported with zero or invalid salary (<\$100). We used prior year salary (73 members), if available, otherwise, high five salary with a 10% load to account for salary increases (67 members). If neither pay or high five salary was available, we assumed a value of \$35,000 (6 members).
	There were 8 members reported with zero or negative service. Due to the small number of members with zero service, and based on direction from MSRS, we used service of 0 years for these members.
	There were also 108 members reported without a gender and 47 members reported with an invalid date of birth. We assumed the member was hired at age 37 and female gender.
	Data for terminated members:
	There were 462 members reported with a missing or invalid benefit. If available, we calculated benefits for these members using the reported Average Salary, Credited Service and Termination Date provided. If Average Salary was not reported or invalid (446 members), we assumed a value of \$30,000. If termination date was not reported (11 members), we assumed the member terminated at age 40 (or current age if younger than 40). If credited service was either not reported or invalid (12 members), we assumed a value of 7.5 years.
	There were no members with a missing date of birth, and no members with an invalid gender.
	Data for members receiving benefits:
	There were 16 members reported without a gender. We assumed female gender for the valuation. No retired members were reported with an invalid date of birth.
	There were 5 members reported without a benefit. Due to the small number of members with missing benefits, we made no adjustment to the reported data for members receiving benefits.



### Summary of Actuarial Assumptions (Continued)

Unknown data for certain members	Data for members receiving benefits: There were 8 survivor members reported with a certain end date prior to the valuation date. These members were excluded from the valuation.
	There were 110 retirees reported with a survivor option and a survivor date of death. We assumed no benefit was payable to the survivor, and the member benefit already reflected the increase to the life annuity (i.e., "bounce back"), if applicable.
	There were 122 retirees reported with a bounce back annuity but were not reported with a reasonable reduction factor. A factor of 0.80, 0.85 and 0.90 was assumed for the 100%, 75% and 50% joint and survivor annuity, respectively.
	There were retired members reported with a survivor option and an invalid or missing survivor gender (4,276 members) and/or survivor date of birth (3,765 members). We used the valuation assumptions if the survivor gender or date of birth was missing or invalid.
Changes in actuarial assumptions	The Combined Service Annuity (CSA) loads were 1.20% for active member liability and 40% for vested and non-vested deferred member liability. The revised CSA loads are now 0.00% for active member liability, 4.00% for vested deferred member liability, and 5.00% for non-vested deferred member liability.



#### **Summary of Actuarial Assumptions (Continued)**

	Percent of Members Dying Each Year*					
	Healthy Post-Retirement Mortality**		Healthy Pre-Retirement Mortality**		Disability Mortality**	
Age in						
2017	Male	Female	Male	Female	Male	Female
20	0.03%	0.01%	0.03%	0.01%	0.08%	0.06%
25	0.04	0.02	0.03	0.01	0.28	0.18
30	0.06	0.05	0.03	0.02	0.59	0.38
35	0.09	0.08	0.04	0.02	0.97	0.61
40	0.14	0.11	0.04	0.03	1.34	0.84
45	0.20	0.15	0.07	0.05	1.68	1.07
50	0.29	0.20	0.12	0.09	1.99	1.33
55	0.42	0.27	0.21	0.14	2.35	1.63
60	0.59	0.38	0.36	0.20	2.78	1.96
65	0.89	0.63	0.63	0.30	3.37	2.53
70	1.47	1.00	1.10	0.52	4.32	3.60

* Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

Percent of Members

** Rates are adjusted for mortality improvements using Scale MP-2015 from a base year of 2014.

	Decrementing Each Year				
	<b>Disability Retirement</b>				
Age	Male	Female			
20	0.00%	0.00%			
25	0.01	0.01			
30	0.01	0.01			
35	0.02	0.02			
40	0.06	0.06			
45	0.11	0.11			
50	0.22	0.22			
55	0.32	0.32			
60	0.47	0.47			
65	0.00	0.00			



#### Summary of Actuarial Assumptions (Continued)

_		Percent Retiring Each Year	
Age	Rule of 90 Eligible	Hired prior to 7/1/1989	Hired after 6/30/1989
55	15.0%	4.0%	4.0%
56	15.0	4.0	4.0
57	12.5	4.0	4.0
58	12.5	4.0	4.0
59	15.0	6.0	5.0
60	15.0	8.0	5.0
61	20.0	10.0	10.0
62	30.0	20.0	15.0
63	25.0	18.0	15.0
64	25.0	18.0	15.0
65	35.0	35.0	20.0
66	30.0	30.0	30.0
67	25.0	25.0	25.0
68	25.0	25.0	25.0
69	22.0	22.0	22.0
70	30.0	30.0	30.0
71+	100.0	100.0	100.0



#### Summary of Actuarial Assumptions (Concluded)

C a la	Percent of Members lary Scale Terminating (Withdrawing) Each Year			
	ry Scale	Year	-	
Year	Increase	fear	Males	Females
1	14.00%	1	20.00%	24.00%
2	11.50	2	15.00	18.00
3	6.25	3	11.00	13.00
4	5.50	4	8.50	11.00
5	5.25	5	7.75	9.00
6	5.15	6	6.50	8.50
7	5.00	7	5.75	7.50
8	4.75	8	5.00	5.75
9	4.50	9	4.00	5.00
10	4.25	10	3.25	4.50
11	4.20	11	3.00	4.00
12	4.15	12	2.75	4.00
13	4.10	13	2.50	3.00
14	4.05	14	2.50	2.75
15	4.00	15	2.50	2.50
16	3.95	16	2.00	2.25
17	3.90	17	2.00	2.25
18	3.85	18	2.00	2.25
19	3.80	19	2.00	2.25
20	3.75	20	1.50	2.25
21	3.70	21	1.50	2.00
22	3.65	22	1.50	2.00
23	3.60	23	1.00	1.50
24	3.55	24	1.00	1.50
25+	3.50	25	1.00	1.50
		26	1.00	1.50
		27	1.00	1.25
		28	1.00	1.25
		29	1.00	1.25
		30+	1.00	1.00



#### **Summary of Plan Provisions**

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan Year	July 1 through June 30.				
Eligibility	State employees, non-academic staff of the University of Minnesota and employees of certain Metro level government units, unless excluded by law.				
Contributions	Shown as a percent of salary:				
	<u>Member</u> <u>Employer</u>				
	5.50% 5.50%				
	Member contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).				
Allowable Service	Service during which member contributions were made. May also include certain leaves of absence, military service and periods while temporary Worker's Compensation is paid. Excludes lump sum vacation and severance pay at termination.				
Average Salary	Average of the five highest successive years of Salary. Average Salary is based on all Allowable Service if less than five years.				
Salary	Includes wages, allowances and fees. Excludes lump sum payments at separation, employer contributions to deferred compensation and tax-sheltered annuity plans and benevolent vacation and sick leave donation programs.				
Retirement					
Normal retirement benefit					
Age/Service requirement	First hired before July 1, 1989:				
	(a.) Age 65 and three years of Allowable Service.				
	(b.) Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.				
	First hired after June 30, 1989:				
	(a.) The greater of age 65 or the age eligible for full Social Security retirement benefits (but not higher than age 66) and three years of Allowable Service (five years if hired after June 30, 2010).				
	(b.) Proportionate Retirement Annuity is available at normal retirement age a one year of Allowable Service.				
Amount	1.70% of Average Salary for each year of Allowable Service.				



#### **Summary of Plan Provisions (Continued)**

Retirement (Continued)	
Early retirement	
Age/Service requirement	First hired before July 1, 1989:
	(a.) Age 55 and three years of Allowable Service.
	(b.) Any age with 30 years of Allowable Service.
	(c.) Rule of 90: Age plus Allowable Service totals 90.
	First hired after June 30, 1989:
	(a.) Age 55 and three years (five years if hired after June 30, 2010) of Allowable Service.
Amount	First hired before July 1, 1989:
	The greater of (a) or (b):
	(a.) 1.20% of Average Salary for each of the first ten years of Allowable Service and 1.70% of Average Salary for each subsequent year with reduction of 0.25% for each month the member is under age 65 at time of retirement or under age 62 if 30 or more years of Allowable Service. No reduction if age plus years of Allowable Service totals 90.
	(b.) 1.70% of Average Salary for each year of Allowable Service assuming augmentation to age 65 at 3.00% per year and actuarial reduction for each month the member is under age 65.
	First hired after June 30, 1989:
	1.70% of Average Salary for each year of Allowable Service assuming augmentation to the age eligible for full Social Security retirement benefit (but not higher than age 66) at 3.00% (2.50% if hired after June 30, 2006) per year and actuarial reduction for each month the member is under the normal retirement age.
Form of payment	Life annuity with return on death of any balance of member contributions over aggregate monthly payments. Actuarially equivalent options are:
	(a.) 50%, 75%, or 100% Joint and Survivor with bounce back feature without additional reduction.
	(b.) 15-year Certain and Life.
<u>Benefit increases</u>	Since 2011, benefit recipients have received annual 2.00% benefit increases. When the accrued liability funding ratio reaches or exceeds 90% (determined on a market value of assets basis) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the accrued liability funding ratio (determined on a market value of assets basis) declines to 80% or less for the most recent actuarial valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%.



#### **Summary of Plan Provisions (Continued)**

Retirement (Continued)	
<u>Benefit increases (Continued)</u>	A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.
	Prior to 2002, members who retired under the laws in effect before July 1, 1973, received an additional lump sum payment each year. In 1989, this lump sum payment was the greater of \$25 times each full year of Allowable Service or \$400 per full year of service less any Social Security benefits received or annuity from a Minnesota public employee pension plan. In each following year, the lump sum payment was increased by the same percentage increase that was applied to regular annuities paid from the Minnesota Post Retirement Investment Fund. Effective January 1, 2002, the annual lump sum payment was divided by 12 and paid as a monthly life annuity in the annuity form elected.
Disability	
<u>Disability benefit</u>	
Age/Service requirement	Total and permanent disability before normal retirement age with three years of Allowable Service (five years if hired after June 30, 2010).
Amount	Normal Retirement benefit based on Allowable Service and Average Salary at disability without reduction for commencement before normal retirement age.
	Payments stop if disability ceases or death occurs. Payments revert to a retirement annuity at normal retirement age. Benefits may be reduced on resumption of partial employment.
Retirement after disability	
Age/Service requirement	Normal retirement age with continued disability.
Amount	Any optional annuity continues. Otherwise, a normal retirement benefit equal to the disability benefit paid before normal retirement age, or an actuarially equivalent optional annuity.
Form of payment	Same as for retirement.
Benefit Increases	Same as for retirement.



#### **Summary of Plan Provisions (Continued)**

Death	
Surviving spouse optional benefi	t
Age/Service requirement	Member or former member who dies before retirement or disability benefits commence with three years of Allowable Service (five years if hired after June 30, 2010). If a former member dies before age 55 and has less than 30 years of Allowable Service, benefits commence when the former member would have been age 55. If an active member dies, benefits may commence immediately, regardless of age.
Amount	Surviving spouse receives the 100% joint and survivor benefits using the Normal Retirement formula above. If commencement is prior to age 55, the appropriate early retirement formula described above applies except that one-half the monthly reduction factor is used from age 55 to the commencement age and the Rule of 90 does not apply. In lieu of this benefit, the surviving spouse may elect a refund of member contributions with interest or an actuarially equivalent term certain annuity.
Benefit increases	If a member dies prior to July 1, 1997, and the beneficiary was not eligible to commence a survivor benefit as of July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.
	Same as for retirement.
Surviving dependent children's b	enefit
Age/Service requirement	If no surviving spouse, all children (biological or adopted) below age 20 who are dependent for more than half of their support on deceased member.
Amount	Actuarially equivalent 100% joint and survivor annuity to surviving spouse payable to the later of age 20 or five years. The amount is proportionally divided among surviving children.
Benefit increases	Same as for retirement.
Refund of contributions	
Age/Service requirement	Active member dies and survivor benefits are not payable or a former member dies before annuity begins or former member who is not entitled to an annuity dies.
Amount	Member's contributions with 6.00% interest through June 30, 2011, compounded daily. Beginning July 1, 2011, a member's contributions increase at 4.00% interest compounded daily.



Death (Continued)			
Refund of contributions (Continued)			
Age/Service requirement	Retired or disabled annuitant who did not select an optional annuity dies, or the remaining recipient of an option dies.		
Amount	The excess of the member's contributions over all benefits paid.		
Unclassified Plan Provision	Eligible members credited with employee shares in the Unclassified Plan may elect to terminate participation in the Unclassified Plan and be covered by the State Employees Retirement Fund prior to termination of covered employment assuming that the member has acquired at least 10 years of allowable state service (no more than seven years of service if hired after June 30, 2010).		
Termination			
Refund of contributions	- · · · · · · · ·		
Age/Service requirement	Termination of state service.		
Amount	Member's contributions with 6.00% interest through June 30, 2011, compounded daily. Beginning July 1, 2011, a member's contributions increase at 4.00% interest compounded daily. If a member is vested, a deferred annuity may be elected in lieu of a refund.		
Deferred benefit			
Age/Service requirement	Three years of Allowable Service if hired prior to June 30, 2010, five years of Allowable Service if hired after June 30, 2010.		
Amount	Benefit computed under law in effect at termination and increased by the following annual augmentation percentage:		
	(a.) 0.00% before July 1, 1971;		
	(b.) 5.00% from July 1, 1971 to January 1, 1981;		
	<ul> <li>(c.) 3.00% thereafter (2.50% if hired after June 30, 2006) until January 1 of the year following attainment of age 55 or January 1, 2012, whichever is earlier;</li> </ul>		
	<ul> <li>(d.) 5.00% thereafter until the annuity begins (2.50% if hired after June 30, 2006), but before January 1, 2012. Amount is payable as a normal or early retirement; and</li> </ul>		
	(e.) 2.00% from January 1, 2012, thereafter.		
	Amount is payable at normal or early retirement.		
	If a member terminated employment prior to July 1, 1997, but was not eligible		

#### **Summary of Plan Provisions (Continued)**

If a member terminated employment prior to July 1, 1997, but was not eligible to commence their pension before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.



#### Summary of Plan Provisions (Concluded)

Combined Service Annuity	Members are eligible for combined service benefits if they:
	<ul> <li>(a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement;</li> <li>(b.) Have at least six months of allowable service credit in each plan worked</li> </ul>
	under; and (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.
	Members who meet the above requirements must have their benefit based on the following:
	(a.) Allowable service in all covered plans is combined in order to determine eligibility for early retirement.
	(b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.
Actuarial Equivalent Factors	Actuarially equivalent factors based on RP-2014 mortality for healthy annuitants, white collar adjustment, male rates set forward two years, projected to 2019 using Scale MP-2015, blended 50% males, 5.88% post-retirement interest, and 8.00% pre-retirement interest. Based upon statutory requirements, joint and survivor factors are based on an interest assumption of 6.50%.
Contribution Stabilizer	The following is a summary of the contribution stabilizer provisions in Minnesota Statute 352.045:
	If a contribution sufficiency of at least 1.00% of covered payroll exists, member and employer contributions may be adjusted by the MSRS Board of Directors to a level necessary to maintain a 1.00% sufficiency. Member and employer contributions may not be less than the sum of normal cost and administrative expenses.
	If a contribution deficiency of at least 0.50% of covered payroll exists, the member and employer contribution rates may be increased equally by the MSRS Board of Directors to eliminate the deficiency.
	Any adjustment to the contribution rates must be reported to the Legislative Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alter the change in rates, the adjustment becomes effective on the first day of the first full payroll period of the fiscal year following receipt of the actuarial valuation that gave rise to the adjustment.
Changes in Plan Provisions	Actuarial equivalent factors were updated to reflect current mortality and interest assumptions, effective January 1, 2017.



### **Additional Schedules**

### Schedule of Funding Progress¹ (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1991	\$ 2,304,311	\$ 2,883,603	\$ 579,292	79.91%	\$ 1,370,964	42.25%
7-1-1992	2,613,472	3,125,299	511,827	83.62%	1,409,108	36.32%
7-1-1993	2,905,578	3,563,492	657,914	81.54%	1,482,005	44.39%
7-1-1994	3,158,068	3,876,584	718,516	81.47%	1,536,978	46.75%
7-1-1995	3,462,098	3,795,926	333,828	91.21%	1,514,177	22.05%
7-1-1996	3,975,832	4,087,273	111,441	97.27%	1,560,369	7.14%
7-1-1997	4,664,519	4,519,542	(144,977)	103.21%	1,568,747	(9.24%)
7-1-1998	5,390,526	5,005,165	(385,361)	107.70%	1,557,880	(24.74%)
7-1-1999	5,968,692	5,464,207	(504,485)	109.23%	1,649,469	(30.58%)
7-1-2000	6,744,165	6,105,703	(638,462)	110.46%	1,733,054	(36.84%)
7-1-2001	7,366,673	6,573,193	(793,480)	112.07%	1,834,042	(43.26%)
7-1-2002	7,673,028	7,340,397	(332,631)	104.53%	1,915,350	(17.37%)
7-1-2003	7,757,292	7,830,671	73,379	99.06%	2,009,975	3.65%
7-1-2004	7,884,984	7,878,363	(6,621)	100.08%	1,965,546	(0.34%)
7-1-2005	8,081,736	8,455,336	373,600	95.58%	1,952,320	19.14%
7-1-2006	8,486,756	8,819,161	332,405	96.23%	2,016,588	16.48%
7-1-2007	8,904,517	9,627,305	722,788	92.49%	2,095,310	34.50%
7-1-2008	9,013,456	9,994,602	981,146	90.18%	2,256,528	43.48%
7-1-2009	9,030,401	10,512,760	1,482,359	85.90%	2,329,499	63.63%
7-1-2010	8,960,391	10,264,071	1,303,680	87.30%	2,327,398	56.01%
7-1-2011	9,130,011	10,576,481	1,446,470	86.32%	2,440,580	59.27%
7-1-2012	9,162,301	11,083,227	1,920,926	82.67%	2,367,160 ²	81.15%
7-1-2013	9,375,780	11,428,641	2,052,861	82.04%	2,483,000 ²	82.68%
7-1-2014	10,326,272	12,445,126	2,118,854	82.97%	2,620,660 ²	80.85%
7-1-2015	11,223,285	13,092,702	1,869,417	85.72%	2,714,418 ³	68.87%
7-1-2016	11,676,370	14,316,886	2,640,516	81.56%	2,797,345 ³	94.39%
7-1-2017	12,364,957	14,509,150	2,144,193	85.22%	2,939,455 ³	72.95%

¹ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.
 ² Assumed equal to actual member contributions divided by 5.00%.
 ³ Assumed equal to actual member contributions divided by 5.50%.



### **Additional Schedules**

#### Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	Actual Employer Contributions ² (e)	Percentage Contributed (e)/(d)
1991	8.17%	\$ 1,370,964	\$ 56,895	\$ 55,113	\$ 57,986	105.21%
1991	7.86%	1,409,108	58,478	52,278	59,244	113.33%
1993	8.27%	1,482,005	59,132	63,430	58,982	92.99%
1994	8.93%	1,536,978	62,555	74,697	60,741	81.32%
1995	9.15%	1,514,177	61,627	76,920	63,161	82.11%
1996	8.05%	1,560,369	63,507	62,103	65,557	105.56%
1990	7.21%	1,568,747	63,848	49,259	66,568	135.14%
1998	7.13%	1,557,880	62,901	48,176	62,315	129.35%
1999	6.48%	1,649,469	66,823	40,063	65,979	164.69%
2000	6.12%	1,733,054	70,378	35,685	69,322	194.26%
2001	7.12%	1,834,042	74,364	56,220	73,362	130.49%
2002	6.79%	1,915,350	79,487	50,565	76,614	151.52%
2003	8.34%	2,009,975	83,850	83,782	80,399	95.96%
2004	9.43%	1,965,546	82,103	103,248	78,622	76.15%
2005	9.33%	1,952,323	83,101	99,051	80,312	81.08%
2006	10.55%	2,016,588	85,379	127,371	82,645	64.88%
2007	10.11%	2,095,310	89,447	122,389	86,492	70.67%
2008	11.76%	2,256,528	99,280	166,088	96,746	58.25%
2009	12.39%	2,329,499	108,866	179,759	107,211	59.64%
2010	14.85%	2,327,398	115,180	230,439	113,716	49.35%
2011	10.99%	2,440,580	122,029	146,191	118,563	81.10%
2012	11.03%	2,367,160 ³	118,358	142,740	115,159	80.68%
2013	12.32%	2,483,000 ³	124,150	181,756	121,673	66.94%
2014	12.45%	2,620,660 ³	131,033	195,239	128,037	65.58%
2015	12.82%	2,714,418 4	149,293	198,695	146,333	73.65%
2016	12.44%	2,797,345 4	153,854	194,136	151,168	77.87%
2017	14.49%	2,939,455 ⁴	161,670	264,257	158,352	59.92%
2018	13.24%	N/A	N/A	N/A	N/A	N/A

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.
 ² Includes contributions from other sources (if applicable).

³ Assumed equal to actual member contributions divided by 5.00%.
 ⁴ Assumed equal to actual member contributions divided by 5.50%.



# **Glossary of Terms**

Accrued Benefit Funding Ratio	The ratio of assets to Current Benefit Obligations.
Accrued Liability Funding Ratio	The ratio of assets to Actuarial Accrued Liability.
Actuarial Accrued Liability (AAL)	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
Actuarial Assumptions	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
Actuarial Cost Method	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
Actuarial Equivalent	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
Actuarial Present Value (APV)	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
Actuarial Present Value of Projected Benefits	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring a retirement system's funding policy, such as the Funded Ratio and the Annual Required Contribution (ARC).
Actuarial Value of Assets	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the Funded Ratio and the Annual Required Contribution (ARC).
Amortization Method	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.



# **Glossary of Terms (Continued)**

Amortization Payment	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
Amortization Period	The period used in calculating the Amortization Payment.
Annual Required Contribution (ARC)	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists of the Employer Normal Cost and Amortization Payment.
Augmentation	Annual increases to deferred benefits.
Closed Amortization Period	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
Current Benefit Obligations	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement (comparable to a Projected Unit Credit measurement).
Employer Normal Cost	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
Expected Assets	The present value of anticipated future contributions intended to fund benefits for current members.
Experience Gain/Loss	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience; e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience; i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.
GASB	Governmental Accounting Standards Board.
GASB Statements No. 25 and No. 27	These are the governmental accounting standards that set the accounting and financial reporting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent arrangements. Please refer to the definition of GASB Statements No. 67 and No. 68 on the following page.



# **Glossary of Terms (Concluded)**

GASB Statement No. 50	The accounting standard governing a state or local governmental employer's accounting for pensions. This statement remains in effect only for pension plans that are not administered as trusts. Please refer to the definition of GASB Statements No. 67 and No. 68.		
GASB Statements No. 67 and No. 68	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27 and No. 50, respectively, for pension plans administered as trusts. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting and financial reporting information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.		
GASB Statement No. 82	Statement No. 82, issued in March 2016, is an amendment to Statements No. 67, No. 68, and No. 73, and is intended to improve consistency in the application of the accounting statements.		
Normal Cost	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.		
Projected Benefit Funding Ratio	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A ratio less than 100% indicates that contributions are insufficient.		
Unfunded Actuarial Accrued Liability	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.		
Valuation Date	The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.		



# Minnesota State Retirement System

Correctional Employees Retirement Fund Actuarial Valuation Report as of July 1, 2017







December 6, 2017

Minnesota State Retirement System Correctional Employees Retirement Fund St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2017 annual actuarial valuation of the Correctional Employees Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report by parties other than the intended users described above.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2017, according to the prescribed assumptions. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report. Please see the separate report dated December 1, 2017.

Based on the current statutory contributions, the unfunded liability determined on an actuarial value of asset basis will not be eliminated if all actuarial assumptions are met.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

Board of Directors December 6, 2017 Page 2

In our professional judgement, the statutory discount rate of 8.0% used in this report deviates materially from the guidance set forth in Actuarial Standards of Practice No. 27 (ASOP No. 27). In a 2017 analysis of long-term rate of investment return and inflation assumptions, GRS suggested that an investment return assumption in the range of 6.85% to 7.68% would be reasonable. Please see our letter dated September 11, 2017 for additional information. If a discount rate within the reasonable range were used in this valuation instead of 8.0%, the unfunded liability and contribution deficiency would be higher than shown. Note that estimated results based on a 7.0% discount rate are shown on page five.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis of this report. This report includes risk metrics on pages five and six, but does not include a more robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).



Board of Directors December 6, 2017 Page 3

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief the information contained in this report is accurate and presents the actuarial position of the Correctional Employees Retirement Fund as of the valuation date according to the prescribed assumptions, and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

We are available to answer any questions or provide further details.

Respectfully submitted,

Brie B Mapy

Brian B. Murphy, FSA, EA, FCA, MAAA

Bonito J. Wurst

Bonita J. Wurst, ASA, EA, FCA, MAAA

BBM/BJW:sc



### **Other Observations**

#### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the statutory assumption of the plan earning 8.00% on the actuarial value of assets), it is expected that:

- (1) The unfunded actuarial accrued liabilities will increase and not be eliminated,
- (2) The funded status of the plan will decrease, and
- (3) The plan may eventually become insolvent and unable to pay benefits.

As noted elsewhere in this report, we do not expect the earnings assumption of 8.00% to be met. The funded status of the plan based on a lower earnings assumption would deteriorate at a faster rate.

#### **Limitations of Funded Status Measurements**

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

#### **Limitations of Project Scope**

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



## Contents

Summary of Valuation Results	1
Supplemental Information	7

Ρl	an Assets	8
•	Statement of Fiduciary Net Position	8
•	Reconciliation of Plan Assets	9
•	Actuarial Asset Value	10

Μ	embership Data	11
	Distribution of Active Members	
	Distribution of Service Retirements	
•	Distribution of Survivors	13
•	Distribution of Disability Retirements	14
•	Reconciliation of Members	15

De	evelopment of Costs	16
•	Actuarial Valuation Balance Sheet	16
•	Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate	17
•	Changes in Unfunded Actuarial Accrued Liability	18
•	Determination of Contribution Sufficiency/(Deficiency)	19

Ac	ctuarial Basis	20
•	Actuarial Methods	20
•	Summary of Actuarial Assumptions	22
•	Summary of Plan Provisions	29

Ac	ditional Schedules	35
	Schedule of Funding Progress	35
	Schedule of Contributions from the Employer and Other Contributing Entities	

sary of Terms
---------------



#### Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

	Actuarial Va	luation as of
Contributions	July 1, 2017	July 1, 2016
Statutory Contributions - Chapter 352.92 (% of Payroll)	21.95%	21.95%
Required Contributions - Chapter 356 (% of Payroll)	28.40%	27.56%
Sufficiency / (Deficiency)	(6.45)%	(5.61)%

The contribution deficiency increased from 5.61% of payroll to 6.45% of payroll. Plan changes affecting members first hired after June 30, 2010 are expected to ultimately reduce the cost of the plan, but have only a small impact on the valuation results in the 2017 valuation.

Statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 21 years. Based on the current member and employer contribution rates and other statutory methods and assumptions described in this report, the unfunded liability will not be eliminated. Current statutory contributions are not sufficient to cover interest on the unfunded liability, which will result in the unfunded liability growing. The plan may eventually become insolvent and unable to pay benefits. On a market value of assets basis, contributions are deficient by 6.15% of payroll. We recommend utilizing the contribution stabilizer provisions described in the Summary of Plan Provisions and/or modifying benefits to address the contribution deficiency.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately 15.1% for the plan year ending June 30, 2017. The AVA earned approximately 9.3% for the plan year ending June 30, 2017 as compared to the assumed rate of 8.00%. The assumed rate is a prescribed assumption mandated by Minnesota Statutes, and is outside the upper end of the reasonable range. According to the NASRA survey, the most common assumption for statewide plans is currently 7.50%. Use of a 7.50% return assumption would produce a deficiency greater than shown above.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting and financial reporting information prepared according to GASB Statements No. 67 and No. 68 was provided to MSRS in a separate report dated December 1, 2017.



A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of			
		July 1, 2017		July 1, 2016
Contributions (% of Payroll )				
Statutory - Chapter 352		21.95%		21.95%
Required - Chapter 356		28.40%		27.56%
Sufficiency / (Deficiency)		(6.45)%		(5.61)%
Funding Ratios (dollars in thousands)				
Assets				
- Current assets (AVA)	\$	1,013,173	\$	937,000
- Current assets (MVA)	\$	1,023,817	\$	899,592
Accrued Benefit Funding Ratio				
<ul> <li>Current benefit obligations</li> </ul>	\$	1,352,906	\$	1,255,948
- Funding ratio (AVA)		74.89%		74.60%
- Funding ratio (MVA)		75.68%		71.63%
Accrued Liability Funding Ratio				
<ul> <li>Actuarial accrued liability</li> </ul>	\$	1,414,443	\$	
- Funding ratio (AVA)		71.63%		71.34%
- Funding ratio (MVA)		72.38%		68.49%
Projected Benefit Funding Ratio				
<ul> <li>Current and expected future assets</li> </ul>	\$	1,505,335		1,404,396
<ul> <li>Current and expected future benefit obligations</li> </ul>	\$	1,731,837	\$	
<ul> <li>Projected benefit funding ratio (AVA)</li> </ul>		86.92%		87.84%
Participant Data				
Active members				
- Number		4,579		4,521
- Annual valuation earnings (000s)	\$	244,427	\$	237,461
- Projected annual earnings (000s)	\$	258,003	\$	247,876
<ul> <li>Average projected annual earnings</li> </ul>	\$	56,345	\$	54,828
- Average age		41.5		41.4
- Average service		8.8		8.7
Service retirements		2,576		2,426
Survivors		216		208
Disability retirements		292		284
Deferred retirements		1,310		1,316
Terminated other non-vested		818		661
Total		9,791		9,416



#### **Effects of Changes**

The following changes in actuarial assumptions were recognized as of July 1, 2017:

- Assumed salary increase rates were changed as recommended in the July 26, 2016, experience study. The net effect is proposed rates that average 0.60% greater than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer expected unreduced (normal) retirements.
- Assumed termination rates were decreased for the first two years of service and increased for the third year of service. For rates beyond the select period of three years, select rates were increased.
- Rates of disability incidence were decreased for ages 39 and older.
- The base mortality table for healthy annuitants and employees was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), white collar adjustments, with age adjustments. The mortality improvement scale was changed from Scale AA to Scale MP-2015. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table (no projection for future mortality improvement) to the RP-2014 disabled annuitant mortality table (with future mortality improvement according to MP-2015).
- Assumed percentage of married members was changed from 85% to 75%.
- Assumed age difference for members and their spouse was lowered from 3 years to 2 years.
- The assumed percentage of members electing joint and survivor annuities were increased and the assumed percentage of members electing the single life annuity was decreased.
- The Combined Service Annuity (CSA) load was changed from 30% for vested and non-vested deferred member liability to 17% for vested deferred member liability and 6% for non-vested deferred member liability. The CSA assumption changes were approved by the LCPR based on an analysis completed by the LCPR actuary and documented in a report dated October 2016. The prior CSA assumptions were based on a 2001 study performed by a prior actuary.

The combined impact of the above changes was to increase the accrued liability by \$21.1 million and increase the required contribution by 0.9% of pay, as follows:

		Reflecting	
	Before	Assumption	
	Changes	Changes	
Normal Cost Rate, % of pay	16.2%	16.6%	
Amortization of UAAL*, % of pay	10.9%	11.4%	
Expenses (% of pay)	0.4%	0.4%	
Total Required Contribution, % of pay	27.5%	28.4%	
Accrued Liability Funding Ratio	72.7%	71.6%	
Projected Benefit Funding Ratio	88.6%	86.9%	
UAAL* (in millions)	\$380.2	\$401.3	
*Unfunded Actuarial Accrued Liability			



#### Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual compounding 2.00% post-retirement benefit increase. If the accrued liability funding ratio, determined on a market value of assets basis, reaches or exceeds 90% (based on a 2.50% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% benefit increase, the accrued liability funding ratio declines to 80% or less for one year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%. Benefit increases already granted, however, will not be affected.

To determine an assumption regarding a future change in the post-retirement benefit increase, we performed a projection of liabilities and assets based on the following methods and assumptions:

- Future investment returns and liability discount rates of 8.00%;
- Open group; stable active population (new member profile based on average new members hired in recent years);
- The post-retirement benefit increase rate is assumed to be 2.00% per year until the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase is reached; and
- Current statutory contribution levels (i.e., not including potential contribution increases under the contribution stabilizer statutes).

Based on these assumptions and methods, the projection indicates that this plan is not expected to attain the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase and will pay a 2.00% post-retirement benefit increase indefinitely. This assumption is reflected in our calculations. This is only an assumption; actual timing will depend on actual experience.



#### **Sensitivity Tests**

During the 2017 legislative session, the Legislative Commission on Pensions and Retirement (LCPR) enacted a new sensitivity disclosure requirement for MSRS' 2017 valuations. Per the LCPR's requirement, we have calculated the liabilities associated with the following scenarios:

- 1) 7% interest rate assumption
- 2) 9% interest rate assumption
- 3) 2.5% post-retirement benefit increase for all future years

In each case, all other assumptions were unchanged from those used to develop the final valuation results in this report. Note that we believe the 9% interest rate assumption is an unrealistic assumption.

	Final Valuation Assumptions	Final Valuation Assumptions with 7% Interest	Final Valuation Assumptions with 9% Interest	Final Valuation Assumptions with 2.5% COLA
Normal Cost Rate, % of Pay	16.6%	20.7%	13.6%	17.5%
Amortization of Unfunded Accrued Liability,				
% of Pay	11.4%	15.7%	7.3%	13.6%
Expenses (% of Pay)	0.4%	0.4%	0.4%	0.4%
Total Required Contribution, % of Pay	28.4%	36.7%	21.3%	31.5%
Contribution Sufficiency/(Deficiency), % of Pay	(6.5)%	(14.8)%	0.7 %	(9.5)%
Accrued Liability Funding Ratio	71.6%	62.8%	81.0%	68.0%
Actuarial Accrued Liability (in millions)	\$1,414	\$1,614	\$1,251	\$1,490
Unfunded Accrued Liability (in millions)	\$401	\$601	\$237	\$477



	(1)	(2)	(3)		(4)	(5)		(6)	(7)	(8)	(9)
			Market								
			Value			Market					
Valuation	Accrued	Market	Unfunded			Value			RetLiab/	AAL/	Assets/
Date	Liabilities	Value of	AAL	V	aluation	Funded Ratio	F	Retiree	AAL	Payroll	Payroll
(July 1)	(AAL)	Assets	(1) - (2)	I	Payroll	(2) / (1)	Li	abilities	(6) / (1)	(1) / (4)	(2) / (4)
2010	\$ 851,086	\$ 525,245	\$ 325,841	\$	192,450	61.7%	\$	383,387	45.0%	442.2%	272.9%
2011	\$ 907,012	\$ 646,582	\$ 260,430	\$	197,702	71.3%	\$	417,110	46.0%	458.8%	327.0%
2012	\$ 968,166	\$ 659,523	\$ 308,643	\$	200,035	68.1%	\$	456,495	47.2%	484.0%	329.7%
2013	\$1,026,098	\$ 747,157	\$ 278,941	\$	204,198	72.8%	\$	498,718	48.6%	502.5%	365.9%
2014	\$1,122,474	\$ 877,056	\$ 245,418	\$	219,244	78.1%	\$	543,049	48.4%	512.0%	400.0%
2015	\$1,239,258	\$ 909,002	\$ 330,256	\$	231,440	73.4%	\$	634,592	51.2%	535.5%	392.8%
2016	\$1,313,516	\$ 899,592	\$ 413,924	\$	241,242	68.5%	\$	673,129	51.2%	544.5%	372.9%
2017	\$1,414,443	\$1,023,817	\$ 390,626	\$	248,879	72.4%	\$	741,694	52.4%	568.3%	411.4%

#### **Risk Measures (Dollars in Thousands)**

	(10)	(11)	(12)		(13)	(14)	(15)	(16)
Valuation		Std Dev	Unfunded /	Inv	Non- /estment	NICF/	SBI Market	
Date	Portfolio	% of Pay	Payroll	Ca	ash Flow	Assets	Rate of	SBI 5-year
(July 1)	StdDev	(9) x (10)	(3) / (4)		(NICF)	(13) / (2)	Return	Average
2010			169.3%	\$	(418)	-0.1%	15.2%	3.4%
2011			131.7%	\$	(76)	0.0%	23.3%	5.3%
2012			154.3%	\$	(2,985)	-0.5%	2.4%	2.3%
2013			136.6%	\$	(5,758)	-0.8%	14.2%	6.2%
2014			111.9%	\$	(7,624)	-0.9%	18.6%	14.5%
2015	14.1%	55.4%	142.7%	\$	(6,678)	-0.7%	4.4%	12.3%
2016	14.1%	52.6%	171.6%	\$	(9,215)	-1.0%	-0.1%	7.7%
2017	14.1%	58.0%	157.0%	\$	(11,134)	-1.1%	15.1%	10.2%

#### Notes pertaining to numbered columns:

- (5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.
- (6) and (7) The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.
- (8) and (9) The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.
- (10) and (11) The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.
- (12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) and (14). The ratio of non-investment cash flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.
- (15) and (16) Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year geometric average give an indicator of the realism of the systems assumed return. Of course, past performance is not a guarantee of future results. The performance data for the Combined Funds (pooled investments of major Minnesota Public Retirement Systems) is presented in these columns. The source of this data is the Minnesota State Board of Investment.

Information prior to 2012 was provided by the prior actuary. See prior reports for additional detail.



### **Supplemental Information**

The remainder of the report includes information supporting the results presented in the previous sections.

- **Plan assets** presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- Membership data presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- Actuarial basis describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- Additional Schedules includes a summary of funding progress over the long term.
- **Glossary** defines the terms used in this report.



### **Plan Assets**

#### Statement of Fiduciary Net Position (Dollars in Thousands)

		Market	Valu	Value			
Assets	J	une 30, 2017	Jı	une <b>30, 201</b> 6			
Cash, equivalents, short term securities Fixed income Equity	\$	30,093 197,493 794,971	\$	23,048 220,910 654,674			
Other*		105,151		126,970			
Total cash, investments, and other assets	\$	1,127,708	\$	1,025,602			
Amounts Receivable		2,780		2,447			
Total Assets	\$	1,130,488	\$	1,028,049			
Amounts Payable*		(106,671)		(128,457)			
Net Position Restricted for Pensions	\$	1,023,817	\$	899,592			

* Includes \$105,151 in Securities Lending Collateral as of June 30, 2017 and \$126,970 as of June 30, 2016.



### **Plan Assets**

#### Reconciliation of Plan Assets (Dollars in Thousands)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the prior two fiscal years.

Change in Assets	Market Value							
Year Ending		une 30, 2017	Ju	ine 30, 2016				
1. Fund balance at market value at beginning of year	\$	899,592	\$	909,002				
2. Contributions								
a. Member		22,648		21,953				
b. Employer		31,763		30,678				
c. Other sources		-		-				
d. Total contributions	\$	54,411	\$	52,631				
3. Investment income								
a. Investment income/(loss)		136,409		993				
b. Investment expenses		(1,050)		(1,188)				
c. Net investment income/(loss)	\$	135,359	\$	(195)				
4. Other		-		-				
5. Total income: (2.d.) + (3.c.) + (4.)	\$	189,770	\$	52,436				
6. Benefits Paid								
a. Annuity benefits		(63,221)		(59,045)				
b. Refunds		(1,466)		(1,895)				
c. Total benefits paid	\$	(64,687)	\$	(60,940)				
7. Expenses								
a. Other		(2)		-				
b. Administrative		(856)		(906)				
c. Total expenses	\$	(858)	\$	(906)				
8. Total disbursements: (6.c.) + (7.c.)	\$	(65,545)	\$	(61,846)				
9. Fund balance at market value at end of year: $(1.) + (5.) + (8.)$	\$	1,023,817	\$	899,592				
10. State Board of Investment calculated investment return		15.1%		-0.1%				



### **Plan Assets**

#### Actuarial Asset Value (Dollars in Thousands)

	June 30,	2017	June 30	), 2016
1. Market value of assets available for benefits	\$	1,023,817	\$	899,592
2. Determination of average balance				
a. Total assets available at beginning of year		899,592		909,002
b. Total assets available at end of year		1,023,817		899,592
c. Net investment income for fiscal year		135,359		(195)
d. Average balance [a. + b c.] / 2		894,025		904,395
3. Expected return [8.0% x 2.d.]		71,522		72,352
4. Actual return		135,359		(195)
5. Current year asset gain/(loss) [4 3.]		63,837		(72,547)

6. Unrecognized asset returns

	(	Original	Unreco	ognize	d Amount	Unrec	ogni	zed Amount
		Amount	%		Dollar	%		Dollar
a. Year ended June 30, 2017	\$	63,837	80%	\$	51,070			
b. Year ended June 30, 2016		(72,547)	60%		(43,528)	80%	\$	(58,038)
c. Year ended June 30, 2015		(31,273)	40%		(12,509)	60%		(18,764)
d. Year ended June 30, 2014		78,055	20%		15,611	40%		31,222
e. Year ended June 30, 2013		40,860			N/A	20%		8,172
f. Unrecognized return adjustment				\$	10,644		\$	(37,408)
7. Actuarial value at end of year (1 6.f.)				\$	1,013,173		\$	937,000
8. Approximate return on actuarial value of		of assets during fisca			9.3%			7.6%
9. Ratio of actuarial value of assets to mar		ket value of assets			0.99			1.04



#### **Distribution of Active Members**

-					of Service a					
Age	<3*	3 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Total
< 25	158	4	1							163
Avg. Earnings	\$ 31,478	\$ 41,868	\$ 47,094							\$ 31,829
25 - 29	306	132	46							484
Avg. Earnings	\$ 38,838	\$ 45,926	\$ 47,666							\$ 41,610
30 - 34	243	151	239	87						720
Avg. Earnings	\$ 41,757	\$ 47,264	\$ 50,777	\$ 54,318						\$ 47,424
35 - 39	178	93	203	274	32					780
Avg. Earnings	\$ 43,712	\$ 46,876	\$ 53,207	\$ 56,846	\$ 63,830					\$ 51,999
40 - 44	113	49	111	187	111	17				588
Avg. Earnings	\$ 44,560	\$ 51,962	\$ 55,389	\$ 56,293	\$ 65,073	\$ 71,791				\$ 55,612
45 - 49	98	45	93	144	119	106	14			619
Avg. Earnings	\$ 42,587	\$ 55,047	\$ 56,011	\$ 59,272	\$ 63,443	\$ 69,191	\$ 75,168			\$ 58,693
50 - 54	68	35	94	132	114	114	61	17		635
Avg. Earnings	\$ 45,544	\$ 50,615	\$ 56,399	\$ 62,640	\$ 63,939	\$ 67,893	\$ 72,882	\$ 80,215		\$ 61,853
55 - 59	63	22	74	87	59	42	28	10		385
Avg. Earnings	\$ 47,388	\$ 56,656	\$ 56,823	\$ 64,018	\$ 64,033	\$ 64,676	\$ 70,854	\$ 80,349		\$ 60,488
60 - 64	31	10	41	51	20	8	2		1	164
Avg. Earnings	\$ 46,753	\$ 57,468	\$ 61,742	\$ 65,179	\$ 68,607	\$ 67,272	\$ 81,479		\$ 73,102	\$ 61,134
65 - 69	8	7	5	8	7	2			1	38
Avg. Earnings	\$ 58,356	\$ 63,782	\$ 70,554	\$ 73,182	\$ 66,800	\$109,510			\$ 84,412	\$ 69,015
70+	1	2								3
Avg. Earnings	\$ 69,433	\$ 40,236								\$ 49,968
Total	1,267	550	907	970	462	289	105	27	2	4,579
Avg. Earnings	\$ 41,091	\$ 48,852	\$ 53,941	\$ 58,877	\$ 64,333	\$ 68,402	\$ 72,810	\$ 80,264	\$ 78,757	\$ 53,380

* This exhibit does not reflect service earned in other MSRS Plans or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.



#### **Distribution of Service Retirements**

-			Yea	rs R	etired as	of.	lune 30, 2	201	7		
Age	<1	1 - 4	5 - 9		10 - 14		15 - 19		20 - 24	25+	Total
<50		3	1								4
Avg. Benefit		\$ 5,224	\$ 8,502								\$ 6,043
50 - 54	13	56	2								71
Avg. Benefit	\$ 18,914	\$ 17,134	\$ 4,522								\$ 17,105
55 - 59	103	320	76				1		1		501
Avg. Benefit	\$ 28,088	\$ 28,591	\$ 23,194			\$	5,749	\$	41,460		\$ 27,649
60 - 64	46	237	342		56						681
Avg. Benefit	\$ 20,763	\$ 21,103	\$ 23,703	\$	21,894						\$ 22,451
65 - 69	19	90	145		324		37				615
Avg. Benefit	\$ 16,708	\$ 13,231	\$ 14,365	\$	20,778	\$	18,846				\$ 17,920
70 - 74	2	22	84		83		216		2		409
Avg. Benefit	\$ 6,706	\$ 10,060	\$ 10,075	\$	15,643	\$	22,105	\$	6,871		\$ 17,525
75 - 79		3	11		35		50		50	1	150
Avg. Benefit		\$ 4,994	\$ 14,296	\$	13,803	\$	21,482	\$	28,516	\$ 21,030	\$ 21,175
80 - 84	1	1			5		33		20	37	97
Avg. Benefit	\$ 2,389	\$ 12,498		\$	18,144	\$	22,562	\$	22,834	\$ 31,362	\$ 25,435
85 - 89					1		1		3	30	35
Avg. Benefit				\$	2,803	\$	7,696	\$	32,919	\$ 25,361	\$ 24,860
90+										13	13
Avg. Benefit										\$ 31,471	\$ 31,471
Total	184	732	661		504		338		76	81	2,576
Avg. Benefit	\$ 24,061	\$ 22,630	\$ 19,627	\$	19,510	\$	21,610	\$	26,796	\$ 29,029	\$ 21,542

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.



#### **Distribution of Survivors**

			Years S	inc	e Death a	as o	f June 30	), 2(	017		
Age	<1	1 - 4	5 - 9		10 - 14	:	15 - 19		20 - 24	25+	Total
<45 Avg. Benefit	\$ 1 10,951	\$ 15 10,010	\$ 5 5,222	\$	1 0						\$ 22 8,509
45 - 49 Avg. Benefit		\$ 6 18,980		\$	1 766						\$ 7 16,378
50 - 54 Avg. Benefit	\$ 2 13,296	\$ 4 9,609	\$ 1 16,453	\$	3 9,223	\$	2 8,761				\$ 12 10,556
55 - 59 Avg. Benefit	\$ 2 7,669	\$ 6 23,837	\$ 4 15,438	\$	1 24,047	\$	2 9,274	\$	2 11,277		\$ 17 16,780
60 - 64 Avg. Benefit	\$ 2 18,813	\$ 11 18,206	\$ 10 18,011	\$	12 13,988	\$	3 9,558	\$	1 13,690		\$ 39 16,108
65 - 69 Avg. Benefit	\$ 2 21,072	\$ 8 19,161	\$ 4 6,406	\$	14 12,220	\$	4 20,093	\$	3 10,349	\$ 1 10,003	\$ 36 14,265
70 - 74 Avg. Benefit	\$ 2 4,874	\$ 7 21,915	\$ 9 19,715	\$	9 16,044	\$	6 11,961	\$	3 17,860	\$ 1 7,062	\$ 37 16,686
75 - 79 Avg. Benefit	\$ 1 34,705	\$ 1 4,905	\$ 2 14,685	\$	3 15,885	\$	3 30,128	\$	2 15,050		\$ 12 19,760
80 - 84 Avg. Benefit		\$ 4 33,005	\$ 4 33,164	\$	4 21,005	\$	4 17,247	\$	3 11,546	\$ 1 14,340	\$ 20 23,333
85 - 89 Avg. Benefit		\$ 2 29,443	\$ 2 10,630	\$	2 10,541					\$ 1 7,128	\$ 7 15,480
90+ Avg. Benefit		\$ 2 14,088	\$ 2 14,561			\$	1 16,685	\$	1 1,847	\$ 1 4,313	\$ 7 11,449
Total Avg. Benefit	\$ 12 14,759	\$ 66 17,825	\$ 43 16,277	\$	50 13,771	\$	25 15,718	\$	15 12,497	\$ 5 8,569	\$ 216 15,580

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.



#### **Distribution of Disability Retirements**

			Years	5 Di	sabled as	of	June 30,	201	.7		
Age	<1	1 - 4	5 - 9		10 - 14	1	L5 - 19	2	20 - 24	25+	Total
< 45 Avg. Benefit	\$ 5 21,510	\$ 7 13,129	\$ 7 18,873	\$	2 17,020						\$ 21 17,410
45 - 49 Avg. Benefit	\$ 1 39,332	\$ 8 19,220	\$ 15 17,858	\$	4 16,149	\$	7 21,052				\$ 35 19,227
50 - 54 Avg. Benefit	\$ 2 19,717	\$ 20 19,231	\$ 7 18,665	\$	12 21,561	\$	8 18,446	\$	3 34,244		\$ 52 20,456
55 - 59 Avg. Benefit	\$ 1 22,044	\$ 15 16,014	\$ 21 20,764	\$	13 21,387	\$	8 24,538	\$	2 35,912		\$ 60 20,741
60 - 64 Avg. Benefit		\$ 7 21,833	\$ 18 18,470	\$	14 21,476	\$	9 22,939	\$	6 27,367		\$ 54 21,419
65 - 69 Avg. Benefit		\$ 5 18,004	\$ 10 15,918	\$	17 20,885	\$	14 18,875	\$	2 22,883	\$ 1 30,839	\$ 49 19,288
70 - 74 Avg. Benefit			\$ 1 15,282	\$	5 23,043	\$	8 20,752	\$	1 15,971		\$ 15 20,832
75+ Avg. Benefit				\$	2 14,907	\$	1 21,318	\$	2 30,795	\$ 1 26,801	\$ 6 23,254
Total Avg. Benefit	\$ 9 23,151	\$ 62 17,957	\$ 79 18,653	\$	69 20,813	\$	55 20,896	\$	16 28,880	\$ 2 28,820	\$ 292 20,207

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.



#### **Reconciliation of Members**

	_	Termin	ated		Recipients		
	_	Deferred	Other Non-	Service	Disability		
-	Actives	Retirement	Vested	Retirement	Retirement	Survivor	Total
Members on 7/1/2016	4,521	1,316	661	2,426	284	208	9,416
New members	506	0	0	0	0	0	506
Return to active	30	(22)	(8)	0	0	0	0
Terminated non-vested	(161)	0	161	0	0	0	0
Service retirements	(126)	(54)	0	180	0	0	0
Terminated deferred	(83)	83	0	0	0	0	0
Terminated refund/transfer	(96)	(14)	(42)	0	0	0	(152)
Deaths	(4)	(2)	(3)	(32)	(5)	(4)	(50)
New beneficiary	0	0	0	0	0	12	12
Disabled	(7)	0	0	0	7	0	0
Unexpected status changes	(1)	3	49	2	6	0	59
Net change	58	(6)	157	150	8	8	375
Members on 6/30/2017	4,579	1,310	818	2,576	292	216	9,791

	Deferred	Other Non-	
Terminated Member Statistics	Retirement	Vested	Total
Number	1,310	818	2,128
Average age	46.0	37.2	42.6
Average service	5.9	1.3	4.1
Average annual benefit, with augmentation to Normal			
Retirement Date and 17% CSA load	\$ 11,363	N/A	\$ 11,363
Average refund value, with 17% CSA load	\$ 29,416	\$ 5,523	\$ 20,232
(6% for non-vested members)			



### **Development of Costs**

#### Actuarial Valuation Balance Sheet (Dollars in Thousands)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. **A Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1. is the present value of the total 21.95% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

					Ju	ne 30, 2017
A. Actuarial Value of Assets					\$	1,013,173
B. Expected Future Assets						
1. Present value of expected future statutory supplemental contributions						174,768
2. Present value of future normal cost contributions						317,394
3. Total expected future assets: (1.) + (2.)	\$	492,162				
C. Total Current and Expected Future Assets						1,505,335
D. Current Benefit Obligations*						
1. Benefit recipients	Non-Vested		Vested			Total
a. Service retirements	\$	-	\$	634,718	\$	634,718
b. Disability retirements		-		72,053		72,053
c. Survivors		-		34,923		34,923
2. Deferred retirements with augmentation		-		115,754		115,754
3. Former members without vested rights**		2,460		-		2,460
4. Active members		33,848		459,150		492,998
5. Total Current Benefit Obligations	\$	36,308	\$	1,316,598	\$	1,352,906
E. Expected Future Benefit Obligations						378,931
F. Total Current and Expected Future Benefit Obligations***						1,731,837
G. Unfunded Current Benefit Obligations: (D.5.) - (A.)						339,733
H. Unfunded Current and Future Benefit Obligations: (F.) - (C.)						226,502
I. Accrued Benefit Funding Ratio: (A.)/(D.5.)						74.89%
J. Projected Benefit Funding Ratio: (C.)/(F.)						86.92%
	-					

* Present value of credited projected benefits (projected compensation, current service).

** Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date.

*** Present value of projected benefits (projected compensation, projected service).



### **Development of Costs**

#### Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (Dollars in Thousands)

	Actuarial Present Value of Projected Benefits		Actuarial Present Value of Future Normal Costs		Actuarial Accrued Liability	
A. Determination of Actuarial Accrued Liability (AAL)						
1. Active members						
a. Retirement annuities	\$	755,353	\$	226,178	\$	529,175
b. Disability benefits		39,420		29,877		9,543
c. Survivor's benefits		7,275		2,467		4,808
d. Deferred retirements		66,290		48,981		17,309
e. Refunds*		3,591		9,891		(6,300)
f. Total	\$	871,929	\$	317,394	\$	554,535
2. Deferred retirements with future augmentation		115,754		-		115,754
3. Former members without vested rights		2,460		-		2,460
4. Benefit recipients		741,694		_		741,694
5. Total	\$	1,731,837	\$	317,394	\$	1,414,443
B. Determination of Unfunded Actuarial Accrued Liability	ty (UAA	L)				
1. Actuarial accrued liability					\$	1,414,443
2. Current assets (AVA)						1,013,17 <u>3</u>
3. Unfunded actuarial accrued liability					\$	401,270
<ul> <li>C. Determination of Supplemental Contribution Rate**</li> <li>1. Present value of future payrolls through the</li> </ul>						
amortization date of June 30, 2038					\$	3,509,395
2. Supplemental contribution rate: (B.3.) / (C.1.)						11.43% ***

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization of the Unfunded Actuarial Accrued Liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

*** The amortization factor as of July 1, 2017 is 13.6021.



# **Development of Costs**

#### Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

	Year Ending June 30, 2017					
	Acc	Actuarial rued Liability	Cu	rrent Assets		ided Actuarial ued Liability
A. Unfunded actuarial accrued liability at beginning of year	\$	1,313,516	\$	937,000	\$	376,516
B. Changes due to interest requirements and current rate of funding						
1. Normal cost, including expenses		41,311		-		41,311
2. Benefit payments		(64,687)		(64,687)		-
3. Contributions		-		54,411		(54,411)
4. Interest on A., B.1., B.2. and B.3.	_	104,146		74,549		29,597
5. Total (B.1. + B.2. + B.3. + B.4.)	\$	80,770	\$	64,273	\$	16,497
C. Expected unfunded actuarial accrued liability at end of year (A. $+$ B.5.)	\$	1,394,286	\$	1,001,273	\$	393,013
D. Increase (decrease) due to actuarial losses (gains) because of experie	nce	deviations				
from expected						
1. Age and service retirements						1,939
2. Disability retirements						(1,916)
3. Death-in-service benefits						108
4. Withdrawals						(948)
5. Salary increases						899
6. Investment income						(11,900)
7. Mortality of annuitants						672
8. Other items						(1,695)
9. Total					\$	(12,841)
E. Unfunded actuarial accrued liability at end of year before plan amendr	nent	ts and				
changes in actuarial assumptions (C. + D.9.)					\$	380,172
F. Change in unfunded actuarial accrued liability due to changes in plan	orov	isions				-
G. Change in unfunded actuarial accrued liability due to changes in actua assumptions	rial					21,098
H. Change in unfunded actuarial accrued liability due to changes in actua	rial	methods				-
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)* * The unfunded actuarial accrued liability on a market value of assets ba	sis i	s \$390,626.				401,270



*

### **Development of Costs**

#### Determination of Contribution Sufficiency/(Deficiency) (Dollars in Thousands)

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	Percent of Payroll	Dollar Amount
A. Statutory contributions - Chapter 352		
1. Employee contributions	9.10%	\$ 23,478
2. Employer contributions	12.85%	 33,153
3. Total	21.95%	\$ 56,631
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	12.24%	\$ 31,580
b. Disability benefits	1.54%	3,973
c. Survivors	0.13%	335
d. Deferred retirement benefits	2.22%	5,728
e. Refunds*	0.49%	1,264
f. Total	16.62%	\$ 42,880
2. Supplemental contribution amortization of Unfunded		
Actuarial Accrued Liability by June 30, 2038	11.43%	\$ 29,490
3. Allowance for expenses	0.35%	\$ 903
4. Total	28.40% **	\$ 73,273
C. Contribution sufficiency/(deficiency) (A.3 B.4.)	(6.45)%	\$ (16,642)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$258,003 (based on methods prescribed in the LCPR Standards for Actuarial Work).

* Includes non-vested refunds and non-married survivor benefits only.

** The required contribution on a market value of assets basis is 28.1 % of payroll.



#### **Actuarial Methods**

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

#### Actuarial Cost Method

Actuarial accrued liability and required contributions in this report are computed using the Entry Age Normal Cost method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an unfunded actuarial accrued liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

#### Valuation of Future Post-Retirement Benefit Increases

If the plan has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.50% benefit increase, Minnesota Statutes require the 2.50% benefit increase rate to be reflected in the liability calculations. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the accrued liability funding ratio threshold, and the expected reversion to a 2.50% benefit increase rate must be reflected in the liability calculations.

#### Funding Objective

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.



#### **Actuarial Methods (Concluded)**

#### Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year;
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

#### Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2038 assuming payroll increases of 3.50% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date may be extended. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

#### Changes in Methods since Prior Valuation

There have been no changes in actuarial methods since the prior valuation.



#### **Summary of Actuarial Assumptions**

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. The assumptions prescribed are based on the last experience study, dated July 26, 2016. The Allowance for Combined Service Annuity assumptions are based on an analysis completed by the LCPR actuary and documented in a report dated October 2016.

Investment return	8.00% per annum.
Benefit increases after retirement	2.00% per annum.
Salary increases	Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service.
Payroll growth	3.50% per year.
Inflation	2.75% per year.
Mortality rates	
Healthy pre-retirement	RP-2014 employee generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2006, white collar adjustment.
Healthy post-retirement	RP-2014 annuitant generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2006, white collar adjustment, set forward two years for males and set forward one year for females.
Disabled	RP-2014 disabled mortality table projected with mortality improvement Scale MP-2015 from a base year of 2006.
	The RP-2014 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 18 to 80 and the annuitant mortality table contains mortality rates for ages 50 to 120. We have extended the annuitant mortality table as needed for members younger than age 50 who are receiving a benefit by deriving rates based on the employee table and the juvenile table. Similarly, we have extended the employee table as needed for members older than age 80 by deriving rates based on the annuitant table.
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.



Withdrawal				•	ence. Ultimate rates after the the first three years are:
				drawal Rates	
	Ye	ar	Male	Female	
	1	L	10%	12%	
	2	2	10%	12%	
	3	3	10%	12%	
Disability	Age-related r are assumed		-	ence; see table	of sample rates. All incidences
Allowance for combined service annuity	6.0% for non	-vested	members to a		17.0% for vested members and effect of some participants
Administrative expenses	•	Prior year administrative expenses expressed as a percentage of prior year projected payroll.			
Refund of contributions	discounted b eligible for a	ack to th deferred	e valuation da benefit take	ate. All employ	al retirement date and are yees withdrawing after becoming heir contributions accumulated it.
Commencement of deferred benefits		-		ities (including ceiving benefi	current terminated deferred ts at age 55.
Percentage married	75% of active for members			ed to be marri	ed. Actual marital status is used
Age of spouse	Females are	assumed	l to be two ye	ars younger th	an their male spouses.
Form of payment			tiring from ac m of annuity a		assumed to elect subsidized
	Males:	15%	elect 75% Joi	nt & Survivor o nt & Survivor o int & Survivor	option
	Females:	10%	elect 75% Joi	nt & Survivor o nt & Survivor o iint & Survivor	ption



Form of payment (Continued)	Remaining married members and unmarried members are assumed to elect the Straight Life option.
	Members receiving deferred annuities (including current terminated deferred members) are assumed to elect a straight life annuity, except that current terminated deferred members who terminated prior to July 1, 1997, are assumed to receive the Level Social Security option to age 62.
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Decrement operation	Withdrawal decrements do not operate during retirement eligibility. Decrements are assumed to occur mid-fiscal year.
Service credit accruals	It is assumed that members accrue one year of service credit per year.
Pay Increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.
Unknown data for certain members	To prepare this report, GRS has used and relied on participant data supplied by MSRS. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.
	In cases where submitted data was missing or incomplete, the following assumptions were applied:
	Data for active members:
	There were 5 members reported without a gender and 2 members reported with an invalid date of birth. We assumed members were hired at age 33 and male gender.
	There were 3 members reported with zero or invalid salary. We used prior year salary (2 members), if available, otherwise, high five salary with a 10% load to account for salary increases (1 member).
	There were 2 members reported with zero service. Due to the small number of members with zero service, and based on direction from MSRS, we used service of 0 years for these members.



Unknown data for certain members	Data for terminated members: There were 47 members reported without a benefit. If available, we calculated benefits for these members using the reported Average Salary, Credited Service and
	Termination Date provided. If Average Salary was not reported (17 members), we assumed a value of \$30,000. If Credited Service was not reported (0 members), we assumed a value of 7.5 years. There were no members reported without a Termination Date.
	There were 53 members who terminated after June 30, 1997 and who were reported with a benefit in the Accelerated to Age 62 option. Based on direction from MSRS, we adjusted benefits for these members to reflect the assumed life annuity election.
	There were no members reported with missing or invalid gender or birth dates.
	Data for members receiving benefits:
	There were 2 members reported with a missing gender. We assumed male gender.
	There were no members reported with a missing or invalid birth date.
	There were no survivors reported on the data file with an expired benefit.
	There were 2 members reported without a benefit. Due to the small number of members with missing benefits, we made no adjustment to the reported data for members receiving benefits.
	There were no retirees reported with a survivor option and a survivor date of death.
	There were no retirees reported with a bounce back annuity and an unreasonable reduction factor.
	There were 7 retired members with an accelerated benefit election and a missing accelerated benefit amount and end date. We assumed the accelerated period has ended.
	There were retired members reported with a survivor option and an invalid or missing survivor gender (368 members) and/or survivor date of birth (303 members). We used the valuation assumptions if the survivor gender or date of birth was missing or invalid.



Changes in actuarial assumptions	Assumed salary increase rates were changed as recommended in the July 26, 2016, experience study. The net effect is proposed rates that average 0.60% greater than the previous rates.
	Assumed rates of retirement were changed, resulting in fewer expected unreduced (normal) retirements.
	Assumed termination rates were decreased for the first two years of service and increased for the third year of service. For rates beyond the select period of three years, male rates for ages less than 43 were increased; female rates for ages less than 35 and ages 42-44 were increased.
	Rates of disability incidence were decreased for ages 39 and older.
	The base mortality table for healthy annuitants and employees was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), white collar adjustments, with age adjustments. The mortality improvement scale was changed from Scale AA to Scale MP-2015. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table (no projection for future mortality improvement) to the RP-2014 disabled annuitant mortality table (with future mortality improvement according to MP-2015).
	Assumed percentage of married members was changed from 85% to 75%.
	Assumed age difference for members and their spouse was lowered from 3 years to 2 years.
	The assumed percentage of members electing joint and survivor annuities were increased and the assumed percentage of members electing the single life annuity was decreased.
	The Combined Service Annuity (CSA) load was 30% for vested and non-vested deferred member liability. The CSA has been changed to 17% for vested deferred member liability and 6% for non-vested deferred member liability.



#### **Summary of Actuarial Assumptions (Continued)**

		Perc	entage of Memb	ers Dying Each Y	ear*	
	Health	y Post-	Health	y Pre-	Disal	bility
Age in	Retirement	Mortality**	Retirement	Mortality**	Morta	lity**
2017	Male	Female	Male	Female	Male	Female
20	0.03%	0.01%	0.02%	0.01%	0.04%	0.02%
25	0.04	0.03	0.03	0.01	0.17	0.08
30	0.06	0.05	0.03	0.02	0.43	0.22
35	0.09	0.09	0.03	0.03	0.79	0.44
40	0.14	0.12	0.04	0.03	1.15	0.66
45	0.19	0.15	0.06	0.05	1.49	0.85
50	0.28	0.20	0.11	0.09	1.87	1.12
55	0.41	0.30	0.19	0.14	2.24	1.46
60	0.61	0.45	0.32	0.21	2.61	1.72
65	0.91	0.71	0.56	0.31	3.08	2.04
70	1.52	1.14	1.00	0.53	3.94	2.76

* Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

** Rates are adjusted for mortality improvements using Scale MP-2015 from a base year of 2006.

#### Percent of Members Decrementing Each Year

		Termination (Withdrawal) Rates After Third Year		etirement
Age	Male	Female	Male	Female
20	10.00%	12.00%	0.05%	0.05%
25	10.00	11.50	0.08	0.08
30	5.00	9.10	0.11	0.11
35	4.50	7.10	0.15	0.15
40	3.50	5.70	0.22	0.22
45	1.95	3.50	0.35	0.35
50	0.00	0.00	0.54	0.54
55	0.00	0.00	0.00	0.00
60	0.00	0.00	0.00	0.00
65	0.00	0.00	0.00	0.00
70	0.00	0.00	0.00	0.00



	Percent	Salary Scale		
Age	Retiring	Year	Increase	
50	5%	1	12.50%	
51	3	2	9.00	
52	3	3	6.00	
53	3	4	5.50	
54	5	5	5.25	
55	45	6	5.00	
56	20	7	5.00	
57	15	8	5.00	
58	15	9	5.00	
59	15	10	5.00	
60	15	11	5.00	
61	15	12	4.75	
62	25	13	4.50	
63	25	14	4.50	
64	25	15	4.25	
65	30	16	4.25	
66	30	17	4.25	
67	25	18	4.00	
68	25	19	4.00	
69	40	20	4.00	
70+	100	21	3.75	
		22	3.75	
		23	3.75	
		24+	3.50	



#### **Summary of Plan Provisions**

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30		
Eligibility	State employees in covered correctional service. Certain state employees with 75 percent working time spent in direct contact with inmates or patients are also eligible.		
Contributions	Shown as a percent of salary:		
	MemberEmployer9.10%12.85%		
	Member contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).		
Allowable service	Service during which member contributions were made. May also include certain leave of absence, military service and periods while temporary Worker's Compensation is paid.		
Salary	Includes wages, allowances and fees. Excludes lump sum payments of separation and reduced salary while receiving Worker's Compensation benefits.		
Average salary	Average of the five highest successive years of Salary. Average Salary is based on all Allowable Service if less than five years.		
Vesting	Hired before July 1, 2010: 100% vested after 3 years of Allowable Service. Hired after June 30, 2010: 50% vested after 5 years of Allowable Service;		
	60% vested after 6 years of Allowable Service; 70% vested after 7 years of Allowable Service; 80% vested after 8 years of Allowable Service; 90% vested after 9 years of Allowable Service; and 100% vested after 10 years of Allowable Service.		
Retirement			
Normal retirement benefit			
Age/Service requirement	Age 55 and vested. Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.		
Amount	2.40% (2.20% if first hired after June 30, 2010) of Average Salary for each year of Allowable Service, pro-rata for completed months.		



Retirement (Continued)	
Early retirement	
Age/Service requirement	Age 50 and vested.
Amount	Normal Retirement Benefit based on Allowable Service and Average Salary at retirement date reduced by 2/10% (5/12% if first hired after June 30, 2010, or if hired before July 1, 2010, and retire after June 30, 2015) per month for each month that the member is under age 55.
Form of payment	Life annuity.
	Actuarially equivalent options are:
	50%, 75%, or 100% Joint and Survivor, or 15-year certain. If a Joint and Survivor benefit is elected and the beneficiary predeceases the annuitant, the annuitant's benefit increases to the Life Annuity amount. This "bounce back" is subsidized by the plan.
<u>Benefit increases</u>	Since 2011, benefit recipients have received annual 2.00% benefit increases. If the accrued liability funding ratio reaches or exceeds 90% (determined on a Market Value of Assets basis) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the accrued liability funding ratio declines to 80% or less for one year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%.
	A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.
Disability	
Duty Disability	
Age/Service requirement	Physically or mentally unable to perform normal job duties as a direct result of a disability relating to an incident while performing the duties of the job which present inherent dangers to the employee. Members who become disabled after June 30, 2009, will have disability benefits converted to retirement benefits at age 55 instead of age 65.
Amount	50.00% of Average Salary plus 2.40% (2.20% if first hired after June 30, 2010) of Average Salary for each year in excess of 20 years and 10 months of Allowable Service (pro rata for completed months).



Disability (Continued)	
<b>Duty Disability Continued</b>	
Amount (Continued)	Payment begins at disability and ends at age 55 (age 65 if disabled prior to July 1, 2009) or the five-year anniversary of the effective date of the disability benefit, whichever is later. Payments stop earlier if disability ceases or death occurs. Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability.
	Member is reclassified from disabled to retired at age 55 (age 65 if disabled prior to July 1, 2009). Optional amount continues. Otherwise, normal retirement benefit equal to the disability benefit paid, or an actuarially equivalent option.
<u>Regular Disability</u>	
Age/Service requirement	At least one year of covered Correctional service for employees hired before July 1, 2009, or a vested Correctional employee hired after June 30, 2009, and the employee is determined to have a regular disability not related to an incident while performing the duties of the job.
Amount	Normal retirement benefit based on covered Correctional Service (minimum of 15 years if hired prior to July 1, 2009) and Average Salary at disability.
	Payment begins at disability and ends at age 55 (age 65 if disabled prior to July 1, 2009) or the five-year anniversary of the effective date of the disability benefit, whichever is later. Payments stop earlier if disability ceases or death occurs. Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability. Member is reclassified from disabled to retired at age 55 (age 65 if disabled prior to July 1, 2009). Optional amount continues. Otherwise, normal retirement benefit equal to the disability benefit paid, or an actuarially equivalent option.
Benefit Increases	Same as for retirement.
Death	
Surviving spouse benefit	
Age/Service requirement	Member at any age or former member age 50 or older who dies before retirement or disability benefit commences and was vested. If a former member dies before age 55 and has less than 30 years of Allowable Service, benefits commence when the former member would have been age 55. If an active member dies, benefits may commence immediately, regardless of age.



Death (Continued)	
Surviving spouse benefit Continued)	
Amount	Surviving spouse receives the 100% joint and survivor benefits using the Normal Retirement formula above. If commencement is prior to age 55, the appropriate early retirement formula described above applies except that one-half the monthly reduction factor is used from age 50 to the commencement age and the Rule of 90 does not apply. In lieu of this benefit, the surviving spouse may elect a refund of member contributions with interest or an actuarially equivalent term certain annuity (lump sum payable to estate at death).
Benefit increases	Same as for retirement.
Surviving dependent children's benefit	
Age/service requirement	If no surviving spouse, all children (biological or adopted) below age 20 who are dependent for more than half of their support on deceased member.
Amount	Actuarially equivalent to surviving spouse 100% joint and survivor annuity payable to the later of age 20 or five years. The amount is to be proportionally divided among surviving children.
Benefit increases	Same as for retirement.
<u>Refund of contributions</u> with interest	
Age/service requirement	Active employee dies and survivor benefits are not payable or a former employee dies before annuity begins. If accumulated member contributions with interest exceed total payments to the surviving spouse and children, then the remainder is paid out.
Amount	Member's contributions with 6.00% interest compounded daily until July 1, 2011, and 4.00% thereafter.
Termination	
Refund of contributions	
Age/Service requirement	Termination of state service.
Amount	Member's contributions with 6.00% interest through June 30, 2011, compounded daily. Beginning July 1, 2011, a member's contributions increase at 4.00% interest compounded daily. If a member is vested, a deferred annuity may be elected in lieu of a refund.



Termination (Continued)						
Deferred benefit						
Age/service requirement	Partially or fully vested.					
Amount	<ul> <li>Benefit computed under law in effect at termination and increased by the following annual augmentation percentage:</li> <li>(a.) 0.00% before July 1, 1971;</li> <li>(b.) 5.00% from July 1, 1971, to January 1, 1981;</li> <li>(c.) 3.00% thereafter (2.50% if hired after June 30, 2006) until January 1 of the year following attainment of age 55 or January 1, 2012, whichever is earlier;</li> <li>(d.) 5.00% thereafter until the annuity begins (2.50% if hired after June 30, 2006), but before January 1, 2012; and</li> <li>(e.) 2.00% from January 1, 2012, thereafter.</li> </ul>					
	Amount is payable at normal or early retirement.					
Optional form conversion factors	Actuarially equivalent factors based on RP-2000 mortality for healthy annuitants, white collar adjustment, projected to 2027 using scale AA, set forward one year for males and set back one year for females, blended 70% males, and 6.50% postretirement interest.					
Combined service annuity	Members are eligible for combined service benefits if they:					
	(a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement;					
	(b.) Have at least six months of allowable service credit in each plan worked under; and					
	(c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.					
	Members who meet the above requirements must have their benefit based on the following:					
	(a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.					
	(b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.					



Contribution stabilizer	The following is a summary of the contribution stabilizer provisions in Minnesota Statute 352.045:			
	• If a contribution sufficiency of at least 1.00% exists, member and employer contributions may be adjusted by the MSRS Board of Directors to a level necessary to maintain a 1.00% sufficiency. Member and employer contributions may not be less than the sum of normal cost and administrative expenses. Employer contributions must be equal to 60% of the sum of member and employer contributions.			
	• If a contribution deficiency of at least 0.50% exists, member and employer contribution rates may be increased by the MSRS Board of Directors to eliminate the deficiency. Employer contributions must be equal to 60% of the sum of member and employer contributions.			
	• Any adjustment to the contribution rates must be reported to the Legislative Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alter the change in rates, the adjustment becomes effective on the first day of the first full payroll period of the next fiscal year.			
Changes in plan provisions	There have been no changes in plan provisions since the prior valuation.			



### **Additional Schedules**

### Schedule of Funding Progress¹ (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	ual Covered Payroll revious FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1991	\$ 105,925	\$ 112,171	\$ 6,246	94.43%	\$ 43,429	14.38 %
7-1-1992	121,051	123,515	2,464	98.01	47,592	5.18
7-1-1993	135,939	134,280	(1,659)	101.24	52,122	(3.18)
7-1-1994	148,163	152,702	4,539	97.03	54,673	8.30
7-1-1995	165,427	153,491	(11,936)	107.78	66,939	(17.83)
7-1-1996	193,833	170,959	(22,874)	113.38	72,959	(31.35)
7-1-1997	241,916	212,638	(29,278)	113.77	112,408	(26.05)
7-1-1998	295,291	261,869	(33,422)	112.76	105,796	(31.59)
7-1-1999	335,408	307,408	(28,000)	109.11	106,131	(26.38)
7-1-2000	386,964	359,885	(27,079)	107.52	112,587	(24.05)
7-1-2001	431,134	398,633	(32,501)	108.15	120,947	(26.87)
7-1-2002	457,416	446,426	(10,990)	102.46	124,373	(8.84)
7-1-2003	470,716	484,974	14,258	97.06	131,328	10.86
7-1-2004	486,617	524,215	37,598	92.83	133,172	28.23
7-1-2005	503,573	546,118	42,545 ²	92.21	132,335	32.15
7-1-2006	535,357	647,480	112,123	82.68	145,879	76.86
7-1-2007	559,852	708,292	148,440	79.04	167,727	88.50
7-1-2008	572,719	760,363	187,644	75.32	194,391	96.53
7-1-2009	590,399	821,250	230,851	71.89	193,445	119.34
7-1-2010	603,863	851,086	247,223	70.95	192,450	128.46
7-1-2011	637,027	907,012	269,985	70.23	197,702	136.56
7-1-2012	663,713	968,166	304,453	68.55	200,035 ³	152.20
7-1-2013	701,091	1,026,098	325,007	68.33	204,198 ³	159.16
7-1-2014	790,304	1,122,474	332,170	70.41	219,244 ³	151.51
7-1-2015	878,624	1,239,258	360,634	70.90	231,440 4	155.82
7-1-2016	937,000	1,313,516	376,516	71.34	241,242 4	156.07
7-1-2017	1,013,173	1,414,443	401,270	71.63	248,879 ⁴	161.23

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.
 ² Provided by MSRS instead of prior actuary.
 ³ Assumed equal to actual member contributions divided by 8.60%.
 ⁴ Assumed equal to actual member contributions divided by 9.10%.



### **Additional Schedules**

#### Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)	Ac	tual Covered Payroll (b)		ual Member ntributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	Actual Employer Contributions (e)	Percentage Contributed (e)/(d)
1991	10.73%	\$	43,429	\$	2,128	\$ 2,532	\$ 2,731	107.86%
1992	10.82	Ŧ	47,592	Ŧ	2,332	2,817	2,955	
1993	11.41		52,122		2,554	3,393	3,217	94.81
1994	10.97		54,673		2,679	3,319	3,355	
1995	11.30		66,939		3,280	4,284	4,195	97.92
1996	11.11		72,959		3,575	4,531	4,559	
1997	11.21		112,408		5,508	7,093	9,129	
1998	12.49		105,796		5,954	7,260	8,146	
1999	12.99		106,131		6,378	7,408	8,172	110.31
2000	13.66		112,587		6,526	8,853	8,984	101.48
2001	13.72		120,947		6,996	9,598	9,652	100.56
2002	13.81		124,373		7,207	9,969	9,925	99.56
2003	14.73		131,328		7,610	11,735	10,480	89.31
2004	15.83		133,172		7,748	13,333	10,627	79.71
2005	17.48		132,335		7,943	15,189	11,016	72.52
2006	17.71		145,879		8,964	16,871	12,152	72.03
2007	23.34		167,727		10,032	29,115	13,927	47.83
2008	24.44		194,391		12,775	34,734	18,623	53.62
2009	23.66		193,445		14,031	31,738	20,126	63.41
2010	24.85		192,450		15,267	32,557	21,988	67.54
2011	25.43		197,702		17,002	33,274	23,892	71.80
2012	26.00		200,035 ²		17,203	34,806	24,188	69.49
2013	25.28		204,198 ²		17,561	34,060	24,632	72.32
2014	26.11		219,244 ²		18,855	38,390	26,468	68.95
2015	26.43		231,440 ³		21,061	40,109	29,480	73.50
2016	27.41		241,242 ³		21,953	44,171	30,678	69.45
2017	27.56		248,879 ³		22,648	45,943	31,763	69.14
2018	28.40		N/A		N/A	N/A	N/A	N/A

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.
 ² Assumed equal to actual member contributions divided by 8.60%.
 ³ Assumed equal to actual member contributions divided by 9.10%.



# **Glossary of Terms**

Accrued Benefit Funding Ratio	The ratio of assets to Current Benefit Obligations.
Accrued Liability Funding Ratio	The ratio of assets to Actuarial Accrued Liability.
Actuarial Accrued Liability (AAL)	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
Actuarial Assumptions	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
Actuarial Cost Method	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
Actuarial Equivalent	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
Actuarial Present Value (APV)	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
Actuarial Present Value of Projected Benefits	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring a retirement system's funding policy, such as the Funded Ratio and the Annual Required Contribution (ARC).
Actuarial Value of Assets	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).



# **Glossary of Terms (Continued)**

Amortization Method	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
Amortization Payment	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
Amortization Period	The period used in calculating the Amortization Payment.
Annual Required Contribution (ARC)	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists of the Employer Normal Cost and Amortization Payment.
Augmentation	Annual increases to deferred benefits.
Closed Amortization Period	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
Current Benefit Obligations	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement (comparable to a Projected Unit Credit measurement).
Employer Normal Cost	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
Expected Assets	The present value of anticipated future contributions intended to fund benefits for current members.
Experience Gain/Loss	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.



# **Glossary of Terms (Concluded)**

GASB	Governmental Accounting Standards Board.
GASB Statements No. 25 and No. 27	These are the governmental accounting standards that set the accounting and financial reporting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent arrangements. Please refer to the definition of GASB Statements No. 67 and No. 68 below.
GASB Statement No. 50	The accounting standard governing a state or local governmental employer's accounting for pensions. This statement remains in effect only for pension plans that are not administered as trusts. Please refer to the definition of GASB Statements No. 67 and No. 68.
GASB Statements No. 67 and No. 68	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27 and No. 50, respectively, for pension plans administered as trusts. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting and financial reporting rules information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.
GASB Statement No. 82	Statement No. 82, issued in March 2016, is an amendment to Statements No. 67, No. 68, and No. 73, and is intended to improve consistency in the application of the accounting statements.
Normal Cost	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
Projected Benefit Funding Ratio	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A Ratio less than 100% indicates that contributions are insufficient.
Unfunded Actuarial Accrued Liability	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
Valuation Date	The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.



# Minnesota State Retirement System

State Patrol Retirement Fund Actuarial Valuation Report as of July 1, 2017







December 6, 2017

Minnesota State Retirement System State Patrol Retirement Fund St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2017 annual actuarial valuation of the State Patrol Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report by persons other than intended users as described above.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2017 based on the prescribed assumptions. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

In our professional judgement, the statutory discount rate of 8.0% used in this report deviates materially from the guidance set forth in Actuarial Standards of Practice No. 27 (ASOP No. 27). In a 2017 analysis of long-term rate of investment return and inflation assumptions, GRS suggested that an investment return assumption in the range of 6.85% to 7.68% would be reasonable. Please see our letter dated September 11, 2017 for additional information. If a discount rate within the reasonable range were used in this valuation instead of 8.0%, the unfunded liability and contribution deficiency would be higher than shown. Note that estimated results based on a 7.0% discount rate are shown on page six.

Board of Directors December 6, 2017 Page 2

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis section of this report. This report includes risk metrics on pages six and seven, but does not include a more robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief, the information contained in this report is accurate and presents the actuarial position of the State Patrol Retirement Fund as of the valuation date according to prescribed assumptions, and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.



Board of Directors December 6, 2017 Page 3

We are available to answer any questions or provide further details.

Respectfully submitted,

Brie BMarpy

Brian B. Murphy, FSA, EA, FCA, MAAA

Bonito J. Wurst

Bonita J. Wurst, ASA, EA, FCA, MAAA

BBM/BJW:sc



### **Other Observations**

#### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the statutory assumption of the plan earning 8.00%), it is expected that:

- (1) The unfunded actuarial accrued liabilities will be fully amortized after approximately 50 years,
- (2) The funded status of the plan will increase gradually towards a 100% funding ratio, and
- (3) The unfunded liability will grow initially as a dollar amount before beginning to decline.

As noted elsewhere in this report, we do not expect the earnings assumption of 8.00% to be met. Unfunded liabilities based on a lower earnings assumption have the potential to grow indefinitely.

#### **Limitations of Funded Status Measurements**

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

#### **Limitations of Project Scope**

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



# Contents

Summary of Valuation Results	.1
Supplemental Information	. 8

Pl	an Assets	9
•	Statement of Fiduciary Net Position	9
•	Reconciliation of Plan Assets	. 10
-	Actuarial Asset Value	. 11

Μ	lembership Data	12
	Distribution of Active Members	12
	Distribution of Service Retirements	
•	Distribution of Survivors	14
•	Distribution of Disability Retirements	15
	Reconciliation of Members	

D	evelopment of Costs	17
-	Actuarial Valuation Balance Sheet	17
•	Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate	18
•	Changes in Unfunded Actuarial Accrued Liability	19
•	Determination of Contribution Sufficiency/(Deficiency)	20

Ad	tuarial Basis	21
•	Actuarial Methods	21
•	Summary of Actuarial Assumptions	23
•	Summary of Plan Provisions	29

Ac	ditional Schedules	. 35
•	Schedule of Funding Progress	.35
	Schedule of Contributions from the Employer and Other Contributing Entities	

Glossary of Terms
-------------------



#### Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

Contributions	Actuarial Valuation as of			
Contributions	July 1, 2017	July 1, 2016		
Statutory Contributions - Chapter 352B (% of Payroll)	37.31%	37.37%		
Required Contributions - Chapter 356 (% of Payroll)	42.64%	40.45%		
Sufficiency / (Deficiency)	(5.33)%	(3.08)%		

The contribution deficiency increased from 3.08% of payroll to 5.33% of payroll. The primary reason for the increased contribution deficiency was the change in assumptions described in the Effects of Changes section. On a market value of assets basis, contributions are deficient by 4.72% of payroll.

Based on the actuarial value of assets, statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 22 years. Based on current statutory contributions, the actuarial value of assets, and other statutory methods and assumptions described in this report, the unfunded liability will be eliminated in approximately 50 years. We recommend utilizing the contribution stabilizer provisions described in the Summary of Plan Provisions and/or modifying benefits to address the contribution deficiency.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately 15.1% for the plan year ending June 30, 2017. The AVA earned approximately 9.6% for the plan year ending June 30, 2017 as compared to the assumed rate of 8.00%. The assumed rate is a prescribed assumption mandated by Minnesota Statutes. The assumed rate is a prescribed assumption mandated by Minnesota Statutes, and is outside the upper end of the reasonable range. According to the NASRA survey, the most common assumption for statewide plans is currently 7.50%. Use of a 7.50% return assumption would produce a deficiency greater than shown above.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting and financial reporting information prepared according to GASB Statements No. 67 and No. 68 has been provided in a separate report dated December 1, 2017.



A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of		
	July 1, 2017	July 1, 2016	
Contributions (% of Payroll )			
Statutory - Chapter 352B	37.31%	37.37%	
Required - Chapter 356	42.64%	40.45%	
Sufficiency / (Deficiency)	(5.33)%	(3.08)%	
Funding Ratios (dollars in thousands)			
Assets			
- Current assets (AVA)	\$ 685,077	\$ 654,842	
- Current assets (MVA)	\$ 691,599	\$ 629,992	
Accrued Benefit Funding Ratio			
<ul> <li>Current benefit obligations</li> </ul>	\$ 859,510	\$ 812,659	
- Funding ratio (AVA)	79.71%	80.58%	
- Funding ratio (MVA)	80.46%	77.52%	
Accrued Liability Funding Ratio			
- Actuarial accrued liability	\$ 880,846	\$ 833,886	
- Funding ratio (AVA)	77.77%	78.53%	
- Funding ratio (MVA)	78.52%	75.55%	
Projected Benefit Funding Ratio			
<ul> <li>Current and expected future assets</li> </ul>	\$ 1,001,263	\$ 955,976	
<ul> <li>Current and expected future benefit obligations</li> </ul>	\$ 1,058,358	\$ 987,460	
- Projected benefit funding ratio (AVA)	94.61%	96.81%	
Participant Data			
Active members			
- Number	902	892	
- Annual valuation earnings (000s)	72,287	69,663	
- Projected annual earnings (000s)	76,532	73,134	
<ul> <li>Average projected annual earnings</li> </ul>	84,847	81,989	
- Average age	40.7	40.7	
- Average service	11.2	11.1	
Service retirements	847	844	
Survivors	148	151	
Disability retirements	57	53	
Deferred retirements	59	55	
Terminated other non-vested	28	20	
Total	2,041	2,015	



#### **Effects of Changes**

The following changes in plan provisions, actuarial assumptions, and methods were recognized as of July 1, 2017 (based on an experience study dated July 26, 2016):

- Assumed increases in member salaries were changed.
- Adjusted assumed retirement rates. The net effect is fewer assumed early retirements.
- Reduced rates of withdrawal during first three years of employment.
- Increased rates of disability for ages 35 to 51.
- The base mortality table for annuitants and employees was changed from RP-2000 to RP-2014, fully
  generational, white collar adjustments with age adjustments. The mortality improvement scale was
  changed from Scale AA to Scale MP-2015.
- Form of payment assumptions were modified.
- The assumed post-retirement benefit increase rate was changed from 1.00% per year through 2044, 1.50% from 2045 through 2061 and 2.50% thereafter to 1.00% through 2034, 1.50% from 2035 through 2053 and 2.50% thereafter.
- Loading factors to account for members with Combined Service Annuities were updated as follows:
  - o Deferred Vested Members: Reduced from 30% of liabilities to 13% of liabilities
  - o Non-Vested Terminated Members: Reduced from 30% of liabilities to 0% of liabilities
  - The Combined Service Annuity (CSA) assumption changes were approved by the LCPR based on an analysis completed by the LCPR actuary and documented in a report dated October 2016. The prior CSA assumptions were based on a 2001 study performed by a prior actuary.
- As a result of the additional liability resulting from the changes described above, the amortization date was changed from June 30, 2038 to June 30, 2039 per Minnesota Statute 356.215, Subd. 11(c).

Refer to the Actuarial Basis section of this report for a complete description of these changes.



#### **Effects of Changes**

The combined impact of the changes on the previous page was to increase the accrued liability by \$27.0 million and increase the required contribution by 3.3% of pay, as follows:

		Reflecting Assumption	Reflecting Amortization
	Before Changes	Changes	Change
Normal Cost Rate, % of Pay	22.7%	24.1%	24.1%
Amortization of Unfunded Accrued Liability,			
% of Pay	16.3%	18.8%	18.2%
Expenses (% of Pay)	0.3%	0.3%	0.3%
Total Required Contribution, % of Pay	39.3%	43.2%	42.6%
Accrued Liability Funding Ratio	80.2%	77.8%	77.8%
Projected Benefit Funding Ratio	98.0%	94.6%	94.6%
Unfunded Accrued Liability (in millions)	\$168.8	\$195.8	\$195.8



#### Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual compounding 1.00% post-retirement benefit increase. If the accrued liability funding ratio (determined on a market value of assets basis) reaches or exceeds 85% (based on a 1.50% post-retirement increase assumption) for two consecutive years, the benefit increase will revert to 1.50%. Similarly, if the accrued liability funding ratio reaches or exceeds 90% (based on a 2.50% post-retirement increase assumption) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 1.50% benefit increase, the accrued liability funding ratio declines to 75% or less for one year or 80% or less for two consecutive years, the benefit increase to 1.00%. Benefit increases already granted, however, will not be affected.

To determine an assumption regarding future changes in the post-retirement benefit increase, we performed a projection of liabilities and market value of assets based on the following methods and assumptions:

- Future investment returns and liability discount rates of 8.00%;
- Open group; stable active population (new member profile based on average new members hired in recent years);
- The post-retirement benefit increase rate is assumed to be 1.00% per year until the accrued liability funding ratio threshold required to pay a 1.50% post-retirement benefit increase is reached; and similarly, the post-retirement benefit increase is assumed to be 1.50% per year until the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase is reached.
- Current statutory contribution levels (i.e., not including potential contribution increases under the contribution stabilizer statutes).

Based on these assumptions and methods, the projection indicates this plan is expected to attain the accrued liability funding ratio threshold to pay the 1.50% benefit increase in the year 2034 and the plan would begin paying 1.50% benefit increases on January 1, 2035. Similarly, the projection indicates this plan is expected to attain the accrued liability funding ratio threshold to pay the 2.50% benefit increase in the year 2053 and the plan would begin paying 2.50% benefit increases on January 1, 2054. This assumption is reflected in our calculations. This is only an assumption; actual timing will depend on actual experience.

As noted elsewhere in this report, we do not expect the earnings assumption of 8.00% to be met. The funding ratio thresholds would be achieved later (if at all) if they were based upon an investment return assumption that meets the requirements of ASOP No. 27.



#### **Sensitivity Tests**

During the 2017 legislative session, the Legislative Commission on Pensions and Retirement (LCPR) enacted a new sensitivity disclosure requirement for MSRS' 2017 valuations. Per the LCPR's requirement, we have calculated the liabilities associated with the following scenarios:

- 1) 7% interest rate assumption
- 2) 9% interest rate assumption
- 3) 1.0% post-retirement benefit increase for all future years
- 4) 2.5% post-retirement benefit increase for all future years

In each case, all other assumptions were unchanged from those used to develop the final valuation results in this report. Note that we believe the 9% interest rate assumption is an unrealistic assumption.

		Final Valuation	Final Valuation	Final Valuation Assumptions with 1.0% COLA	Final Valuation Assumptions with 2.5% COLA
	Final Valuation	Assumptions	Assumptions	for all future	for all future
	Assumptions	with 7% interest	with 9% interest	years	years
Normal Cost Rate, % of Pay	24.1%	30.6%	19.2%	22.8%	27.2%
Amortization of Unfunded Accrued Liability,					
% of Pay	18.2%	25.7%	11.0%	17.0%	30.2%
Expenses (% of Pay)	0.3%	0.3%	0.3%	0.3%	0.3%
Total Required Contribution, % of Pay	42.6%	56.6%	30.5%	40.1%	57.7%
Contribution Sufficiency/(Deficiency), % of Pay	(5.3)%	(19.3)%	6.8 %	(2.8)%	(20.4)%
Accrued Liability Funding Ratio	77.8%	69.5%	86.3%	79.0%	67.9%
Actuarial Accrued Liability (in millions)	\$880.8	\$986.1	\$793.7	\$867.3	\$1,008.7
Unfunded Accrued Liability (in millions)	\$195.8	\$301.0	\$108.6	\$182.3	\$323.7



	(1)	(2)	(3) Market Value	(4)	(5)	(6)	(7)	(8)	(9)
Valuation	Accrued	Market	Unfunded		Market Value		RetLiab/	AAL/	Assets/
Date	Liabilities	Value of	AAL	Valuation	Funded Ratio	Retiree	AAL	Payroll	Payroll
(July 1)	(AAL)	Assets	(1) - (2)	Payroll	(2) / (1)	Liabilities	(6) / (1)	(1) / (4)	(2) / (4)
2010	\$683,360	\$488,870	\$194,490	\$63,250	71.5%	\$441,901	64.7%	1080.4%	772.9%
2011	\$700,898	\$568,279	\$132,619	\$63,250	81.1%	\$454,811	64.9%	1108.1%	898.5%
2012	\$760,955	\$549,956	\$210,999	\$62,524	72.3%	\$513,106	67.4%	1217.1%	879.6%
2013	\$741,850	\$593,201	\$148,649	\$62,121	80.0%	\$507,005	68.3%	1194.2%	954.9%
2014	\$800,421	\$667,340	\$133,081	\$63,952	83.4%	\$537,866	67.2%	1251.6%	1043.5%
2015	\$833,033	\$664,530	\$168,503	\$68,463	79.8%	\$570,541	68.5%	1216.8%	970.6%
2016	\$833,886	\$629,992	\$203,894	\$69,343	75.6%	\$581,343	69.7%	1202.6%	908.5%
2017	\$880,846	\$691,599	\$189,247	\$73,056	78.5%	\$611,782	69.5%	1205.7%	946.7%

#### **Risk Measures (Dollars in Thousands)**

	(10)	(11)	(12)	(13)	(14)	(15)	(16)
				Non-			
Valuation		Std Dev	Unfunded /	Investment	NICF/	SBI Market	
Date	Portfolio	% of Pay	Payroll	Cash Flow	Assets	Rate of	SBI 5-year
(July 1)	StdDev	(9) x (10)	(3) / (4)	(NICF)	(13) / (2)	Return	Average
2010			307.5%	\$(29,374)	-6.0%	15.2%	3.4%
2011			209.7%	\$(31,499)	-5.5%	23.3%	5.3%
2012			337.5%	\$(31,067)	-5.6%	2.4%	2.3%
2013			239.3%	\$(33,070)	-5.6%	14.2%	6.2%
2014			208.1%	\$(33,048)	-5.0%	18.6%	14.5%
2015	14.1%	136.9%	246.1%	\$(31,713)	-4.8%	4.4%	12.3%
2016	14.1%	128.1%	294.0%	\$(33,764)	-5.4%	-0.1%	7.7%
2017	14.1%	133.5%	259.0%	\$(31,470)	-4.6%	15.1%	10.2%

Notes pertaining to numbered columns:

- (5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.
- (6) and (7). The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.
- (8) and (9). The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.
- (10) and (11). The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.
- (12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) and (14). The ratio of non-investment cash flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.
- (15) and (16). Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year geometric average give an indicator of the realism of the systems assumed return. Of course, past performance is not a guarantee of future results. The performance data for the Combined Funds (pooled investments of major Minnesota Public Retirement Systems) is presented in these columns. The source of this data is the Minnesota State Board of Investment.

Information prior to 2012 provided by prior actuary. See prior reports for additional detail.



# **Supplemental Information**

The remainder of the report includes information supporting the results presented in the previous sections.

- Plan assets presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- Actuarial basis describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- Additional Schedules includes a summary of funding progress and contributions over the long term.
- **Glossary** defines the terms used in this report.



### **Plan Assets**

		Marke	t Valu	е	
Assets	Jur	ie 30, 2017	June 30, 201		
Cash, equivalents, short term securities Fixed income	\$	18,849 133,670	\$	14,684 155,056	
Equity		538,064		459,515	
Other*		71,169		89,099	
Total cash, investments, and other assets	\$	761,752	\$	718,354	
Amounts receivable	\$	1,391	\$	1,136	
Total Assets	\$	763,143	\$	719,490	
Amounts payable*	\$	(71,544)	\$	(89,498)	
Net Position Restricted for Pensions	\$	691,599	\$	629,992	

#### Statement of Fiduciary Net Position (Dollars in Thousands)

* Includes \$71,169 in Securities Lending Collateral as of June 30, 2017 and \$89,099 as of June 30, 2016.



### **Plan Assets**

#### Reconciliation of Plan Assets (Dollars in Thousands)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the Plan's prior two fiscal years.

Change in Assets	Market Value							
/ear Ending	Jun	e 30, 2017	Jun	ie 30, 2016				
1. Fund balance at market value at beginning of year	\$	629,992	\$	664,530				
2. Contributions								
a. Member		10,520		9,292				
b. Employer		15,783		13,938				
c. Other sources - Supplemental State Aid		1,000		1,000				
d. Total contributions	\$	27,303	\$	24,230				
3. Investment income								
a. Investment income/(loss)	\$	93,798	\$	73				
b. Investment expenses		(721)		(847)				
c. Net investment income/(loss)	\$	93,077	\$	(774)				
4. Other	\$	-	\$	-				
5. Total income: (2.d.) + (3.c.) + (4.)	\$	120,380	\$	23,456				
6. Benefits Paid								
a. Annuity benefits		(58 <i>,</i> 560)		(57 <i>,</i> 695)				
b. Refunds		(5)		(79)				
c. Total benefits paid	\$	(58,565)	\$	(57,774)				
7. Expenses								
a. Other		-		-				
b. Administrative		(208)		(220)				
c. Total expenses	\$	(208)	\$	(220)				
8. Total disbursements: (6.c.) + (7.c.)	\$	(58,773)	\$	(57,994)				
9. Fund balance at market value at end of year: (1.) + (5.) + (8.)	\$	691,599	\$	629,992				
0. State Board of Investment calculated investment return		15.1%		-0.1%				



### **Plan Assets**

#### Actuarial Asset Value (Dollars in Thousands)

	June	30, 2017	Jun	e 30, 2016
<ol> <li>Market value of assets available for benefits</li> <li>Determination of average balance</li> </ol>	\$	691,599	\$	629,992
a. Total assets available at beginning of year		629,992		664,530
b. Total assets available at end of year		691,599		629,992
c. Net investment income for fiscal year		93,077		(774)
d. Average balance [a. + b c.] / 2		614,257		647,648
3. Expected return [8.0% x 2.d.]		49,141		51,812
4. Actual return		93,077		(774)
5. Current year asset gain/(loss) [4 3.]		43,936		(52,586)

6. Unrecognized asset returns

-	Original	Unrecognize	ed A	mount	Unrecognized Amoun				
	Amount	%		\$	%		\$		
a. Year ended June 30, 2017	\$ 43,936	80%	\$	35,149	N/A		N/A		
b. Year ended June 30, 2016	(52,586)	60%		(31,552)	80%	\$	(42,069)		
c. Year ended June 30, 2015	(23,216)	40%		(9,286)	60%		(13,930)		
d. Year ended June 30, 2014	61,053	20%		12,211	40%		24,421		
e. Year ended June 30, 2013	33,641			N/A	20%		6,728		
f. Unrecognized return adjustm	ent		\$	6,522		\$	(24,850)		
7. Actuarial value at end of year (2	1 6.f.)		\$	685,077		\$	654,842		
8. Approximate return on actuarial v	alue of assets du	ring fiscal year		9.6%			7.8%		
9. Ratio of actuarial value of assets	to market value o	of assets		0.99			1.04		



#### **Distribution of Active Members**

				Years	of Service a	s of June 3	0, 2017			
Age	<3*	3 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Total
< 25	23									23
Avg. Earnings	\$ 39,024									\$ 39,024
25 - 29	67	30	3							100
Avg. Earnings	\$ 53,957	\$ 71,090	\$ 83,892							\$ 59,995
30 - 34	41	33	49	3						126
Avg. Earnings	\$ 58,251	\$ 71,711	\$ 79,424	\$ 88,331						\$ 70,726
35 - 39	34	15	36	49	5					139
Avg. Earnings	\$ 65,520	\$ 70,533	\$ 77,359	\$ 89,108	\$ 94,881					\$ 78,499
40 - 44	14	11	23	67	65	3				183
Avg. Earnings	\$ 72,519	\$ 78,872	\$ 84,130	\$ 89,522	\$ 91,592	\$103,776				\$ 87,872
45 - 49	7	7	10	30	67	29	8			158
Avg. Earnings	\$ 67,094	\$ 78,523	\$ 84,161	\$ 87,174	\$ 88,699	\$ 88,258	\$ 88,256			\$ 86,611
50 - 54	1	3	8	11	37	26	33	7		126
Avg. Earnings	\$ 84,268	\$ 94,278	\$ 84,991	\$ 90,138	\$ 90,437	\$ 92,243	\$ 93,408	\$ 94,915		\$ 91,507
55 - 59	2		1	10	11	9	4	5		45
Avg. Earnings	\$ 80,126	\$ 94,512	\$ 94,168	\$ 92,941	\$ 85,807	\$ 88,046	\$ 93,743	\$ 96,776		\$ 90,278
60 - 64			1			1				2
Avg. Earnings			\$ 94,352			\$115,838				\$105,095
65 - 69										
Avg. Earnings										
70+										
Avg. Earnings										
Total	189	102	131	170	185	68	45	12		902
Avg. Earnings	\$ 57,450	\$ 73,929	\$ 80,713	\$ 89,208	\$ 90,058	\$ 90,844	\$ 92,522	\$ 95,691		\$ 80,141

* This exhibit does not reflect service earned in other MSRS Plans or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.



#### **Distribution of Service Retirements**

				etired as						
Age	<1	1 - 4	5 - 9	10 - 14	1	L5 - 19	2	20 - 24	25+	Total
<50		1								1
Avg. Benefit		\$ 16,799								\$ 16,799
50 - 54	2	26								28
Avg. Benefit	\$ 55,573	\$ 47,889								\$ 48,438
55 - 59	20	96	24							140
Avg. Benefit	\$ 63,000	\$ 58,864	\$ 49,820							\$ 57,904
60 - 64	5	39	100	27						171
Avg. Benefit	\$ 26,920	\$ 50,785	\$ 58,812	\$ 49,425						\$ 54,566
65 - 69		2	29	85		25				141
Avg. Benefit		\$ 34,592	\$ 54,682	\$ 54,296	\$	55,481				\$ 54,306
70 - 74			3	27		114		3		147
Avg. Benefit			\$ 36,285	\$ 54,983	\$	62,445	\$	49,310		\$ 60,273
75 - 79		1		1		41		51	1	95
Avg. Benefit		\$ 34,781		\$ 57,855	\$	66,255	\$	67,636	\$ 71,480	\$ 66,632
80 - 84						5		15	42	62
Avg. Benefit					\$	64,555	\$	73,989	\$ 74,487	\$ 73,566
85 - 89								2	33	35
Avg. Benefit							\$	68,988	\$ 69,544	\$ 69,512
90+									27	27
Avg. Benefit									\$ 75,780	\$ 75,780
Total	27	165	156	140		185		71	103	847
Avg. Benefit	\$	\$ 54,530	\$ 56,227	\$ 53,515	\$	62,405	\$	68,242	\$ 73,213	\$ 59,856

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.



#### **Distribution of Survivors**

	Years Since Death as of June 30, 2017														
Age		<1		1 - 4		5 - 9		10 - 14		15 - 19	2	20 - 24	25+		Total
<45 Avg. Benefit							\$	5 18,089	\$	4 13,847				\$	9 16,203
45 - 49 Avg. Benefit							\$	1 12,965						\$	1 12,965
50 - 54 Avg. Benefit	\$	1 55,648		1 44,826			\$	1 16,399	\$	1 32,820				\$	4 37,423
55 - 59 Avg. Benefit	\$	2 43,055					\$	1 14,407	\$	1 62,975				\$	4 40,873
60 - 64 Avg. Benefit			\$	2 23,833	\$	1 27,098	\$	4 36,501	\$	2 27,969				\$	9 30,745
65 - 69 Avg. Benefit	\$	4 54,320	\$	3 44,343	\$	2 53,325	\$	7 25,208	\$	1 6,110	\$	2 52,447		\$	19 39,180
70 - 74 Avg. Benefit	\$	2 55,811	\$	4 21,532	\$	2 37,529	\$	8 27,456	\$	5 50,802	\$	3 46,927	\$ 1 33,088	\$	25 36,813
75 - 79 Avg. Benefit	\$	1 33,340	\$	1 56,662	\$	2 25,548	\$	6 49,832	\$	3 31,020	\$	1 43,930	\$ 2 11,064	\$	16 37,450
80 - 84 Avg. Benefit	\$	1 20,901	\$	9 34,601	\$	3 52,902	\$	2 30,274	\$	3 48,588	\$	2 34,858	\$ 2 36,010	\$	22 38,139
85 - 89 Avg. Benefit	\$	1 61,803	\$	5 33,229	\$	5 35,289	\$	3 26,222	\$	7 45,311	\$	1 7,326	\$ 3 25,071	\$	25 35,311
90+ Avg. Benefit	\$	1 42,957			\$	4 34,812	\$	3 22,402	\$	3 33,588	\$	2 37,876	\$ 1 59,511	\$	14 34,674
Total Avg. Benefit	\$	13 48,436	\$	25 33,835	\$	19 38,648	\$	41 28,823	\$	30 37,467	\$	11 40,218	\$ 9 29,107	\$	148 35,270

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.



#### **Distribution of Disability Retirements**

			Year	s Di	sabled as	s of	June 30,	202	L7		
Age	<1	1 - 4	5 - 9		10 - 14		15 - 19		20 - 24	25+	Total
< 45	2	1									3
Avg. Benefit	\$ 44,068	\$ 50,765									\$ 46,300
45 - 49	2	3	2		1						8
Avg. Benefit	\$ 43,077	\$ 41,853	\$ 34,706	\$	31,080						\$ 39,026
50 - 54	1	4	2		2		1				10
Avg. Benefit	\$ 66,578	\$ 50,845	\$ 43,473	\$	54,130	\$	31,275				\$ 49,644
55 - 59	1	2	5		1						9
Avg. Benefit	\$ 43,489	\$ 48,293	\$ 55,517	\$	44,291						\$ 51,328
60 - 64		1			3		3		1		8
Avg. Benefit		\$ 29,827		\$	41,135	\$	31,164	\$	44,055		\$ 36,347
65 - 69					3		3		2	1	9
Avg. Benefit				\$	56,024	\$	36,119	\$	49,704	\$ 43,641	\$ 46,609
70 - 74					3		2		2		7
Avg. Benefit				\$	41,578	\$	14,261	\$	61,339		\$ 39,419
75+										3	3
Avg. Benefit										\$ 54,067	\$ 54,067
Total	6	11	9		13		9		5	4	57
Avg. Benefit	\$ 47,393	\$ 46,011	\$ 48,216	\$	46,142	\$	29,072	\$	53,228	\$ 51,461	\$ 44,875

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.



#### **Reconciliation of Members**

	_	Termin	ated	I	Recipients		
	_	Deferred	Other Non-	Service	Disability		
	Actives	Retirement	Vested	Retirement	Retirement	Survivor	Total
Members on 7/1/2016	892	55	20	844	53	151	2,015
New members	54	0	0	0	0	0	54
Return to active	1	(1)	0	0	0	0	0
Terminated non-vested	(8)	0	8	0	0	0	0
Service retirements	(24)	(1)	0	25	0	0	0
Terminated deferred	(6)	6	0	0	0	0	0
Terminated refund/transfer	(1)	0	(1)	0	0	0	(2)
Deaths	0	0	0	(23)	(2)	(14)	(39)
New beneficiary	0	0	0	0	0	12	12
Disabled	(6)	0	0	0	6	0	0
Unexpected status change	0	0	1	1	0	(1)	1
Net change	10	4	8	3	4	(3)	26
Members on 6/30/2017	902	59	28	847	57	148	2,041

	Deferred	Other Non-	
Terminated Member Statistics on June 30, 2017	Retirement	Vested	Total
Number	59	28	87
Average age	44.2	34.7	41.1
Average service	7.8	0.5	5.5
Average annual benefit, with augmentation to Normal			
Retirement Date and 13% CSA load	\$ 24,546	N/A	\$ 24,546
Average refund value, with 13% CSA load (0% for Non-Vested Members)	\$ 88,660	\$ 3,134	\$ 61,134



#### Actuarial Valuation Balance Sheet (Dollars in Thousands)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. A **Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 37.31% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

					Ju	ine 30, 2017
A. Actuarial Value of Assets					\$	685,077
B. Expected Future Assets						
1. Present value of expected future statutory su	pplement	al contribut	ions*			138,674
2. Present value of future normal cost contribut	ions					177,512
3. Total expected future assets: (1.) + (2.)					\$	316,186
C. Total Current and Expected Future Assets						1,001,263
D. Current Benefit Obligations**						
1. Benefit recipients	Non	-Vested		Vested		Total
a. Service retirements	\$	-	\$	536,074	\$	536,074
b. Disability retirements		-		31,626		31,626
c. Survivors		-		44,082		44,082
2. Deferred retirements with augmentation		-		9,430		9,430
3. Former members without vested rights***		38		-		38
4. Active members		7,016		231,244		238,260
5. Total Current Benefit Obligations	\$	7,054	\$	852,456	\$	859,510
E. Expected Future Benefit Obligations						198,848
F. Total Current and Expected Future Benefit Oblig	ations***	*				1,058,358
G. Unfunded Current Benefit Obligations: (D.5.) - (A	A.)					174,433
H. Unfunded Current and Future Benefit Obligation	ns: <i>(F.) - (C</i>	.)				57,095
I. Accrued Benefit Funding Ratio: (A.)/(D.5.)						79.71%
J. Projected Benefit Funding Ratio: (C.)/(F.)						94.61%

* Per the LCPR Standards for Actuarial Work, calculated assuming the current contribution toward the unfunded liability continues for the entire amortization period. Includes \$1,000,000 state contribution.

** Present value of credited projected benefits (projected compensation, current service).

*** Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date.

**** Present value of projected benefits (projected compensation, projected service).



#### Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

	Value	arial Present of Projected Benefits	Valu		Ac	tuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)						
1. Active members						
a. Retirement annuities	\$	407,143	\$	156,088	\$	251,055
b. Disability benefits		20,414		13,800		6,614
c. Survivor's benefits		4,078		2,785		1,293
d. Deferred retirements		4,846		4,082		764
e. Refunds*		627		757		(130)
f. Total	\$	437,108	\$	177,512	\$	259,596
2. Deferred retirements with future augmentation		9,430		-		9,430
3. Former members without vested rights		38		-		38
4. Benefit recipients		611,782		-		611,782
5. Total	\$	1,058,358	\$	177,512	\$	880,846
B. Determination of Unfunded Actuarial Accrued Liabi	ity (UA	AL)				
1. Actuarial accrued liability					\$	880,846
2. Current assets (AVA)						685,077
3. Unfunded actuarial accrued liability					\$	195,769
<ul> <li>C. Determination of Supplemental Contribution Rate**</li> <li>1. Present value of future payrolls through the amount of the second se</li></ul>		on				
date of June 30, 2039 2. Supplemental contribution rate: (B.3.) / (C.1.)					\$	1,070,843 18.28% ***

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization of the Unfunded Actuarial Accrued Liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

*** The amortization factor as of June 30, 2017 is 13.99209.



#### Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

		Ye	ar En	iding June 3	0, 2017	
		Actuarial ued Liability	Cur	rent Assets		ded Actuarial ued Liability
A. Unfunded Actuarial Accrued Liability at beginning of year	\$	833,886	\$	654,842	\$	179,044
B. Changes due to interest requirements and current rate of funding						
1. Normal cost, including expenses		16,765		-		16,765
2. Benefit payments		(58,565)		(58,565)		-
3. Contributions		-		27,303		(27,303)
4. Interest on A., B.1., B.2. and B.3.		65,039		51,137		13,902
5. Total (B.1. + B.2. + B.3. + B.4.)	\$	23,239	\$	19,875	\$	3,364
C. Expected Unfunded Actuarial Accrued Liability at end of year (A. + B.5.)	\$	857,125	\$	674,717	\$	182,408
D. Increase (decrease) due to actuarial losses (gains) because of experienc from expected	e dev	iations				
1. Age and service retirements					\$	(334)
2. Disability retirements						1,437
3. Death-in-service benefits						(208)
4. Withdrawals						(84)
5. Salary increases						(4,903)
6. Investment income						(10,359)
7. Mortality of annuitants						(551)
8. Other items						1,398
9. Total					\$	(13,604)
E. Unfunded Actuarial Accrued Liability at end of year before plan amendme	ents a	and				
changes in actuarial assumptions (C. + D.9.)					\$	168,804
F. Change in Unfunded Actuarial Accrued Liability due to changes in plan plan	rovisi	ons				-
G. Change in Unfunded Actuarial Accrued Liability due to changes in actuar assumptions	ial					26,965
H. Change in Unfunded Actuarial Accrued Liability due to changes in actuar	ial me	ethods				-
I. Unfunded Actuarial Accrued Liability at end of year (E. + F. + G. + H.)*					\$	195,769

* The Unfunded Actuarial Accrued Liability on a market value of assets basis is \$189,247.



#### Determination of Contribution Sufficiency/(Deficiency) (Dollars in Thousands)

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	Percent of Payroll	Dollar mount
A. Statutory contributions - Chapter 352B		
1. Employee contributions	14.40%	\$ 11,021
2. Employer contributions	21.60%	16,531
3. State contributions***	1.31%	1,000
4. Total	37.31%	\$ 28,552
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	21.17%	\$ 16,202
b. Disability benefits	1.89%	1,446
c. Survivors	0.40%	306
d. Deferred retirement benefits	0.53%	406
e. Refunds*	0.09%	69
f. Total	24.08%	\$ 18,429
2. Supplemental contribution amortization of Unfunded		
Actuarial Accrued Liability by June 30, 2039	18.28%	\$ 13,990
3. Allowance for expenses	0.28%	\$ 214
4. Total	42.64% **	\$ 32,633
C. Contribution Sufficiency/(Deficiency) (A.4 B.4.)	(5.33)%	\$ (4,081)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$76,532 (based on methods prescribed in the LCPR Standards for Actuarial Work).

* Includes non-vested refunds and non-married survivor benefits only.

** The required contribution on a Market Value of Assets basis is 42.03% of payroll.

*** Contributions paid until both the Public Employees Retirement Association Police and Fire Plan and the State Patrol Retirement Fund reach 90% funding (on a Market Value of Assets basis).



#### **Actuarial Methods**

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

#### Actuarial Cost Method

Actuarial Accrued Liability and required contributions in this report are computed using the Entry Age Normal Cost Method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

#### Valuation of Future Post-Retirement Benefit Increases

If the plan has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 1.50% or 2.50% benefit increase, Minnesota Statutes require the 1.50% or 2.50% benefit increase rate to be reflected in the liability calculations. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 1.50% or 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the accrued liability funding ratio thresholds, and the expected payment of 1.50% or 2.50% benefit increases must be reflected in the liability calculations.

#### Funding Objective

The fundamental financing objective of the Fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.



#### **Actuarial Methods (Concluded)**

#### Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year; and
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

#### Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2039 assuming payroll increases of 3.50% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date may be extended. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

#### Changes in Methods since Prior Valuation

There have been no changes in actuarial methods since the prior valuation.



#### **Summary of Actuarial Assumptions**

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. Unless noted otherwise, the assumptions prescribed are based on the last experience study, dated July 26, 2016. The Allowance for Combined Service Annuity assumptions are based on an analysis completed by the LCPR actuary and documented in a report dated October 2016.

per annum thereafter. Reported salary at valuation date in	50% per annum from 2035 to 2053, and 2.50% creased according to the rate table, to current ure year. Prior fiscal year salary is annualized for service.	
fiscal year and annually for each fut members with less than one year of 2.75% per year.	ure year. Prior fiscal year salary is annualized for	
3.50% per year.		
	rtality table projected with mortality a base year of 2006, white collar adjustment.	
	RP-2014 annuitant generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2006, white collar adjustment.	
	rtality table projected with mortality a base year of 2006, white collar adjustment.	
contains mortality rates for ages 18 mortality rates for ages 50 to 120. V as needed for members younger th rates based on the employee table	ble as published by the Society of Actuaries (SOA) to 80 and the annuitant mortality table contains Ve have extended the annuitant mortality table an age 50 who are receiving a benefit by deriving and the juvenile table. Similarly, we have eded for members older than age 80 by deriving	
-	s are assumed to retire according to the age e. Members who have attained the highest ed to retire in one year.	
year are shown in rate table. Select		
	lies	
RP-2014 annuitant generational mo improvement Scale MP-2015 from a The RP-2014 employee mortality ta contains mortality rates for ages 18 mortality rates for ages 50 to 120. V as needed for members younger the rates based on the employee table as extended the employee table as new rates based on the annuitant table. Members retiring from active status related rates shown in the rate table assumed retirement age are assume Select and Ultimate rates based on	rtality table projected with mortality a base year of 2006, white collar adjustment. ble as published by the Society of Actuaries (S to 80 and the annuitant mortality table conta Ve have extended the annuitant mortality table an age 50 who are receiving a benefit by derivand the juvenile table. Similarly, we have eded for members older than age 80 by derive are assumed to retire according to the age e. Members who have attained the highest ed to retire in one year. actual experience. Ultimate rates after the th rates in the first three years are:	



#### **Summary of Actuarial Assumptions (Continued)**

Disability	Age-related rates based on experience; see table of sample rates. All incidences are assumed to be duty-related.
Allowance for combined service annuity	Liabilities for former, vested members are increased by 13.00% to account for the effect of some participants having eligibility for a Combined Service Annuity.
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.
Refund of contributions	All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit. Account balances for deferred members accumulate interest until normal retirement date and are discounted back to the valuation date.
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 55.
Percentage married	85% of active members are assumed to be married. Actual marital status is used for members in payment status.
Age of spouse	Females are assumed to be two years younger than their spouses, and males are assumed to be two years older than their spouses.
Eligible children	Each member may have two dependent children depending on member's age. Assumed first child is born at member's age 28 and second child at member's age 31.
Form of payment	Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows:
	20% elect 50% Joint & Survivor option 10% elect 75% Joint & Survivor option 55% elect 100% Joint & Survivor option
	Remaining married and unmarried members are assumed to elect the Straight Life option.
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Decrement operation	Withdrawal decrements do not operate during retirement eligibility. Decrements are assumed to occur mid-fiscal year.
Service credit accruals	It is assumed that members accrue one year of service credit per year.
Pay increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.



#### Summary of Actuarial Assumptions (Continued)

Unknown data for certain members	To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.
	There are no members reported with missing gender or birth dates. In cases where submitted data was missing or incomplete, the following assumptions were applied:
	Data for active members:
	There was 1 member reported with missing salary and no members reported with missing service. Prior year salary was not reported, so high five salary with a 10% load to account for salary increases was used.
	Data for terminated members:
	There was 1 member reported without a benefit. We calculated benefits for this member using the reported Credited Service and Termination Date. Average Salary was not reported, so we assumed a value of \$35,000.
	Data for members receiving benefits:
	There were no members reported without a benefit.
	There were no survivors reported with an expired benefit.
	There were no retirees reported with a bounce back annuity and an unreasonable reduction factor.
	There were no retirees reported with a survivor option and a survivor date of death.
	For retirees who elected a survivor benefit option, we used the valuation assumptions if the survivor date of birth was missing or invalid (199 members) and/or the survivor gender was missing or invalid (215 members).



#### Summary of Actuarial Assumptions (Continued)

Changes in actuarial assumptions	Assumed salary increase rates were changed as recommended in the July 26, 2016, experience study. The net effect is proposed rates that average 0.26% greater than the previous rates.
	Assumed rates of retirement were changed; new rates result in slightly more unreduced (normal) retirements, and fewer early reduced retirements.
	Assumed rates of termination were changed. The new rates were decreased for the first three years of employment.
	Disability rates for ages 35 to 51 were increased.
	The base mortality table for healthy and disabled annuitants and employees was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), white collar adjustments. The mortality improvement scale was changed from Scale AA to Scale MP-2015.
	The assumed percentage of members electing joint and survivor annuities was increased. The form of payment assumptions are the same for males and females.
	The Combined Service Annuity (CSA) load was 30% for vested and non-vested deferred member liability. The CSA has been changed to 13% for vested deferred member liability and 0.00% for non-vested deferred member liability.
	The assumed post-retirement benefit increase rate was changed from 1.00% per year through 2044, 1.50% per year from 2045 through 2061, and 2.50% thereafter to 1.00% per year through 2034, 1.50% per year from 2035 through 2053, and 2.50% thereafter.



#### **Summary of Actuarial Assumptions (Continued)**

	Percentage of Members Dying each Year*					
	Health	y Post-	Health	y Pre-	Disat	oility
Age in	Retirement	Mortality**	Retirement	Mortality**	Morta	lity**
2017	Male	Female	Male	Female	Male	Female
20	0.02%	0.01%	0.02%	0.01%	0.02%	0.01%
25	0.04	0.02	0.03	0.01	0.04	0.02
30	0.05	0.05	0.03	0.02	0.05	0.05
35	0.08	0.08	0.03	0.03	0.08	0.08
40	0.11	0.12	0.04	0.03	0.11	0.12
45	0.17	0.15	0.06	0.05	0.17	0.15
50	0.25	0.20	0.11	0.09	0.25	0.20
55	0.38	0.27	0.19	0.14	0.38	0.27
60	0.51	0.39	0.32	0.21	0.51	0.39
65	0.74	0.64	0.56	0.31	0.74	0.64
70	1.21	1.03	1.00	0.53	1.21	1.03

* Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

** Rates are adjusted for mortality improvements using Scale MP-2015 from a base year of 2006.

Tormination (			ch Year
remination (	Withdrawal)		
Rates After	Third Year	Disability R	etirement
Male	Female	Male	Female
1.47%	1.47%	0.03%	0.03%
1.13	1.13	0.05	0.05
0.80	0.80	0.06	0.06
0.47	0.47	0.11	0.11
0.40	0.40	0.18	0.18
0.40	0.40	0.30	0.30
0.00	0.00	0.48	0.48
0.00	0.00	0.00	0.00
0.00	0.00	0.00	0.00
0.00	0.00	0.00	0.00
	Male           1.47%           1.13           0.80           0.47           0.40           0.40           0.00           0.00	Rates After Third YearMaleFemale1.47%1.47%1.131.130.800.800.470.470.400.400.400.400.000.000.000.000.000.00	Rates After Third Year         Disability R           Male         Female         Male           1.47%         1.47%         0.03%           1.13         1.13         0.05           0.80         0.80         0.06           0.47         0.47         0.11           0.40         0.40         0.30           0.00         0.00         0.48           0.00         0.00         0.00           0.00         0.00         0.00



### Summary of Actuarial Assumptions (Concluded)

	Percent	Sala	Salary Scale	
Age	Retiring	Year	Increase	
50	5 %	1	15.50%	
51	5	2	9.50	
52	5	3	8.00	
53	5	4	7.50	
54	5	5	7.00	
55	65	6	6.50	
56	50	7	6.25	
57	30	8	6.00	
58	20	9	5.75	
59	30	10	5.50	
60+	100	11	5.25	
		12	5.00	
		13	4.75	
		14	4.50	
		15	4.50	
		16	4.50	
		17	4.25	
		18	4.25	
		19	4.00	
		20	4.00	
		21	3.90	
		22	3.80	
		23	3.70	
		24	3.60	
		25+	3.50	



#### **Summary of Plan Provisions**

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30		
Eligibility	State troopers, conservation officers, certain crime bureau and gamblir enforcement officers, and certain other persons listed in Minnesota Sta 352B.011 subdivision 10.		
Contributions	Percent of Salary		
	Effective Date	Member	<u>Employer</u>
	July 1, 2016 and later	14.40%	21.60%
	Member contributions are "pick Revenue Code 414(h).	ed up" according to the pro	visions of Internal
State Contributions	\$1 million paid annually on October 1 until both the Public Employees Retirement Association Police and Fire Plan and the State Patrol Retirement Fund become 90% funded (on a Market Value of Assets basis).		
Allowable service	Service during which member contributions were deducted. Includes period receiving temporary Worker's Compensation and reduced salary from employer. See Normal Retirement benefit definition below for information about service limits.		
Salary	Salaries excluding lump sum pay	ments at separation.	
Average salary	Average of the five highest years of Salary. Average Salary is based on all Allowable Service if less than five years. Average Salary is based on all years without regard to any service limits.		
Retirement			
Normal retirement benefit			
Age/Service requirement	Age 55 and three years (ten years if first hired after June 30, 2013) of Allowable Service.		, 2013) of
Amount	3.00% of Average Salary for each year of Allowable Service up to 33 year Members with at least 28 years of service as of July 1, 2013, are not subj to this service limit. Member contributions made after the service cap wi refunded at retirement.		, are not subject



Retirement (Continued)	
Early retirement benefit	
Age/Service requirement	Age 50 and three years (ten years if first hired after June 30, 2013) of Allowable Service.
Amount	Normal Retirement Benefit based on Allowable Service and Average Salary at retirement reduced by 1/10% for each month that the member is under age 55. If the effective date of retirement is after June 30, 2015, the reduction is 0.34% for each month that the member is under age 55 at the time of retirement.
Form of payment	Life annuity.
	Actuarially equivalent options are:
	50%, 75%, or 100% Joint and Survivor, or 15-year certain. If a Joint and Survivor benefit is elected and the beneficiary predeceases the annuitant, the annuitant's benefit increases to the Life Annuity amount. This "bounce back" is subsidized by the plan.
<u>Benefit increases</u>	Since January 1, 2014, benefit recipients receive annual 1.00% benefit increases. When the accrued liability funding ratio (determined on a market value of assets basis) reaches or exceeds 85% for two consecutive years, the benefit increase will increase to 1.50%; the benefit will revert to 2.50% when the accrued liability funding ratio (determined on a market value of assets basis) reaches or exceeds 90% for two consecutive years. If, after reverting to a 1.50% increase, the accrued liability funding ratio declines to 75% or less for the most recent valuation year or 80% or less for two consecutive years, the benefit increase will decrease to 1.00%.
	A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.
Disability	
<u>Occupational disability</u> <u>benefit</u>	
Age/Service requirement	Member who cannot perform his duties as a direct result of a disability relating to an act of duty.



Disability (continued)	
Occupational disability benefit (Continued)	
Amount	60% of Average Salary plus 3.00% of Average Salary for each year in excess of 20 years of Allowable Service (pro rata for completed months).
	Payments cease at age 65 (age 55 if disabled after June 30, 2015) or the 5-year anniversary of the effective date of the disability benefit, whichever is later. Payments stop earlier if disability ceases or death occurs.
	Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability.
<u>Non-duty disability</u> benefit	
Age/Service requirement	At least one year of Allowable Service and disability not related to covered employment.
Amount	Normal Retirement Benefit based on Allowable Service (minimum of 15 years) and Average Salary at disability without reduction for commencement before age 55.
	Payments cease at age 65 (age 55 if disabled after June 30, 2015) or earlier if disability ceases or death occurs.
	Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability.
<u>Retirement after</u> disability	
Age/Service requirement	Age 65 (age 55 if disabled after June 30, 2015) with continued disability.
Amount	Optional annuity continues. Otherwise, normal retirement benefit equal to the disability benefit paid, or an actuarially equivalent option.
Form of payment	Same as for retirement.
Benefit increases	Same as for retirement.



Death				
Surviving spouse benefit				
Age/Service requirement	Member who is active or receiving a disability benefit or former member.			
Amount	50% of Average Salary if member was active or occupational disability and either had less than three years (five years if first hired after June 30, 2013) of Allowable Service or was under age 55. Annuity is paid for life.			
	Surviving spouse receives the 100% joint and survivor benefit commencing on the member's 55th birthday if member was active or a disability with three years (five years if first hired after June 30, 2013) of Allowable Service. A spouse who had been receiving the 50% benefit shall be entitled to the greater benefit.			
	The surviving spouse of a former member receives the 100% joint and survivor benefit commencing on the member's 55th birthday if former member had three years (five years if first hired after June 30, 2013) of Allowable Service.			
Benefit increases	Same as for retirement.			
Surviving dependent childre	n's benefit			
Age/Service requirement	Member who is active or receiving a disability benefit. Child must be unmarried, under age 18 (or 23 if full-time student) and dependent upon the member.			
Amount	10% of Average Salary for each child and \$20 per month prorated among all dependent children. Benefit must not be less than 50% nor exceed 70% of Average Salary.			
Benefit increases	Same as for retirement.			
Refund of contributions				
Age/Service requirement	Member dies before receiving any retirement benefits and survivor benefits are not payable.			
Amount	Member contributions with 6.00% interest compounded daily until June 30, 2011, and 4.00% thereafter.			
Termination				
Refund of contributions				
Age/service requirement	Termination of state service.			
Amount	Member contributions with 6.00% interest compounded daily to June 30, 2011, and 4.00% thereafter.			
	If a member is vested, a deferred annuity may be elected in lieu of a refund.			



Termination (Continued)					
Deferred benefit					
Age/service requirement	Three years (ten years if first hired after June 30, 2013) of Allowable Service.				
Amount	Benefit is computed under law in effect at termination and increased by the following annual augmentation percentage:				
	(a.) 0.00% before July 1, 1971;				
	(b.) 5.00% from July 1, 1971, to January 1, 1981;				
	(c.) 3.00% thereafter (2.50% if hired after June 30, 2006) until January 1, 2012; and (d.) 2.00% after December 31, 2011, until the annuity begins.				
	Amount is payable at normal or early retirement.				
	If a member terminated employment prior to July 1, 1997, but was not eligible to commence their pension before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.				
Optional form conversion factors	Actuarially equivalent factors based on RP-2000 for healthy annuitants, white collar adjustment, projected to 2027 using scale AA, set back two years for males and set forward one year for females, blended 95% males, 6.50% post-retirement interest, and 8.50% pre-retirement interest.				
Combined service annuity	Members are eligible for combined service benefits if they:				
	(a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement; and				
	(b.) Have at least six months of allowable service credit in each plan worked under; and				
	(c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.				
	Members who meet the above requirements must have their benefit based on the following:				
	(a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.				
	(b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.				



Contribution stabilizer	<ul> <li>The following is a summary of the contribution stabilizer provisions in Minnesota Statute 352.045:</li> <li>If a contribution sufficiency of at least 2.00% exists, member and employer contributions may be adjusted by the MSRS Board of Directors</li> </ul>			
	to a level necessary to maintain a 2.00% sufficiency. Member and employer contributions may not be less than the sum of normal cost and administrative expenses. Employer contributions must be equal to 60% of the sum of member and employer contributions.			
	<ul> <li>If a contribution deficiency of at least 0.50% exists, member and employer contribution rates may be increased by the MSRS Board of Directors to eliminate the deficiency. Employer contributions must be equal to 60% of the sum of member and employer contributions.</li> </ul>			
	<ul> <li>Any adjustment to the contribution rates must be reported to the Legislative Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alter the change in rates, the adjustment becomes effective on the first day of the first full payroll period of the next fiscal year.</li> </ul>			
Changes in plan provisions	There have been no changes in plan provisions since the prior valuation.			



### **Additional Schedules**

#### Schedule of Funding Progress¹ (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1991 \$	200,068	\$ 224,033	\$ 23,965	89.30%	\$ 32,365	74.05 %
7-1-1992	222,314	233,656	11,342	95.15	32,882	34.49
7-1-1993	244,352	258,202	13,850	94.64	35,765	38.73
7-1-1994	262,570	275,377	12,807	95.35	35,341	36.24
7-1-1995	284,918	283,078	(1,840)	100.65	37,518	(4.90)
7-1-1996	323,868	303,941	(19,927)	106.56	41,476	(48.04)
7-1-1997	375,650	332,427	(43,223)	113.00	41,996	(102.92)
7-1-1998	430,011	371,369	(58,642)	115.79	43,456	(134.95)
7-1-1999	472,687	406,215	(66,472)	116.36	45,333	(146.63)
7-1-2000	528,573	458,384	(70,189)	115.31	48,167	(145.72)
7-1-2001	572,815	489,483	(83,332)	117.02	48,935	(170.29)
7-1-2002	591,383	510,344	(81,039)	115.88	49,278	(164.45)
7-1-2003	591,521	538,980	(52,541)	109.75	54,175	(96.98)
7-1-2004	594,785	545,244	(49,542)	109.09	51,619	(95.98)
7-1-2005	601,220	566,764	(34,456)	106.08	55,142	(62.49)
7-1-2006	618,990	641,479	22,489	96.49	57,765	38.93
7-1-2007	617,901	673,444	55,543	91.75	61,498	90.32
7-1-2008	595,082	693,686	98,604	85.79	60,029	164.26
7-1-2009	584,501	725,334	140,833	80.58	61,511	228.96
7-1-2010	567,211	683,360	116,149	83.00	63,250	183.63
7-1-2011	563,046	700,898	137,852	80.33	63,250	217.95
7-1-2012	554,244	760,955	206,711	72.84	62,524 ²	330.61
7-1-2013	552,319	741,850	189,531	74.45	62,121 ²	305.10
7-1-2014	597,870	800,421	202,551	74.69	63,952 ²	316.72
7-1-2015	639,863	833,033	193,170	76.81	68,463 ³	282.15
7-1-2016	654,842	833,886	179,044	78.53	69,343 ³	258.20
7-1-2017	685,077	880,846	195,769	77.77	73,056 ⁴	267.97

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.
 ² Assumed equal to actual member contributions divided by 12.4%.
 ³ Assumed equal to actual member contributions divided by 13.4%.
 ⁴ Assumed equal to actual member contributions divided by 14.4%.



### **Additional Schedules**

#### Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)	Ac	tual Covered Payroll (b)		ual Member ntributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	Ε	Actual mployer tributions ² (e)	Percentage Contributed (e)/(d)
1991	22.15%	\$	32,365	\$	2,751	\$ 4,418	Ś	4,825	109.21%
1992	22.58	Ŷ	32,882	Ŷ	2,795	4,630	Ŷ	4,893	105.68
1993	22.27		35,765		3,040	4,925		5,288	107.37
1994	21.94		35,341		3,004	4,750		5,159	108.61
1995	21.79		37,518		3,189	4,986		5,583	111.97
1996	21.34		41,476		3,484	5,367		5,742	106.99
1997	21.33		41,996		3,746	5,212		6,151	118.02
1998	15.67		43,456		3,634	3,176		5,475	172.39
1999	14.14		45,333		3,850	2,560		5,712	223.13
2000	15.17		48,167		4,044	3,263		6,069	185.99
2001	15.48		48,935		4,145	3,430		6,166	179.77
2002	14.00		49,278		4,215	2,684		6,209	231.33
2003	14.34		54,175		4,555	3,214		6,826	212.38
2004	17.81		51,619		4,493	4,700		6,504	138.39
2005	18.15		55,142		4,517	5,491		6,670	121.47
2006	19.84		57,765		4,719	6,741		7,055	104.66
2007	26.69		61,498		4,987	11,427		7,461	65.30
2008	29.90		60,029		5,594	12,355		8,279	67.01
2009	34.49		61,511		6,216	14,999		9,178	61.19
2010	38.16		63,250		6,726	17,410		10,104	58.04
2011	33.84		63,250		6,578	14,826		9,873	66.59
2012	36.25		62,524 ³		7,753	14,912		11,620	77.92
2013	42.52		62,121 ³		7,703	18,711		11,482	61.37
2014	41.24		63,952 ³		7,930	18,444		12,894	69.91
2015	43.56		68,463 ⁴		9,174	20,648		14,763	71.50
2016	42.91		69,343 ⁴		9,292	20,463		14,938	73.00
2017	40.45		73,056 ⁵		10,520	19,031		16,783	88.19
2018	42.64		N/A		N/A	N/A		N/A	N/A

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail. ² Includes contributions from other sources (if applicable).

³Assumed equal to actual member contributions divided by 12.4%. ⁴Assumed equal to actual member contributions divided by 13.4%. ⁵Assumed equal to actual member contributions divided by 14.4%.



# **Glossary of Terms**

Accrued Benefit Funding Ratio	The ratio of assets to Current Benefit Obligations.
Accrued Liability Funding Ratio	The ratio of assets to Actuarial Accrued Liability.
Actuarial Accrued Liability (AAL)	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
Actuarial Assumptions	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
Actuarial Cost Method	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
Actuarial Equivalent	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
Actuarial Present Value (APV)	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
Actuarial Present Value of Projected Benefits	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring a retirement system's funding policy, such as the Funded Ratio and the Annual Required Contribution (ARC).



# **Glossary of Terms (Continued)**

Actuarial Value of Assets	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).
Amortization Method	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
Amortization Payment	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
Amortization Period	The period used in calculating the Amortization Payment.
Annual Required Contribution (ARC)	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists of the Employer Normal Cost and Amortization Payment.
Augmentation	Annual increases to deferred benefits.
Closed Amortization Period	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example, if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
Current Benefit Obligations	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement (comparable to a Projected Unit Credit measurement).
Employer Normal Cost	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
Expected Assets	The present value of anticipated future contributions intended to fund benefits for current members.



# **Glossary of Terms (Continued)**

Experience Gain/Loss	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.
GASB	Governmental Accounting Standards Board.
GASB Statements No. 25 and No. 27	These are the governmental accounting standards that set the accounting and financial reporting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent arrangements. Please refer to the definition for GASB Statements No. 67 and No. 68 below.
GASB Statement No. 50	The accounting standard governing a state or local governmental employer's accounting for pensions. This statement remains in effect for pension plans that are not administered as trusts. Please refer to the definition of GASB Statements No. 67 and No. 68 below.
GASB Statements No. 67 and No. 68	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27 and No. 50, respectively, for pension plans administered as trusts. Statement No. 68 sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems themselves. Accounting and financial reporting information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.
GASB Statement No. 82	Statement No. 82, issued in March 2016, is an amendment to Statements No. 67, No. 68, and No. 73, and is intended to improve consistency in the application of the accounting statements.



# **Glossary of Terms (Concluded)**

Normal Cost	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
Projected Benefit Funding Ratio	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A Ratio less than 100% indicates that contributions are insufficient.
Unfunded Actuarial Accrued Liability	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
Valuation Date	The date as of which the Actuarial Present Value of Future Benefits is determined. The benefits expected to be paid in the future are discounted to this date.



# Minnesota State Retirement System

Judges Retirement Fund Actuarial Valuation Report as of July 1, 2017







December 6, 2017

Minnesota State Retirement System Judges Retirement Fund St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2017 annual actuarial valuation of the Judges Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report by persons other than the intended users as described above.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2017 according to prescribed assumptions. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

In our professional judgement, the statutory discount rate of 8.0% used in this report deviates materially from the guidance set forth in Actuarial Standards of Practice No. 27 (ASOP No. 27). In a 2017 analysis of long-term rate of investment return and inflation assumptions, GRS suggested that an investment return assumption in the range of 6.85% to 7.68% would be reasonable. Please see our letter dated September 11, 2017 for additional information. If a discount rate within the reasonable range were used in this valuation instead of 8.0%, the unfunded liability and contribution deficiency would be higher than shown. Note that estimated results based on a 7.0% discount rate are shown on page five.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis of this report. This report includes risk metrics on pages five and six, but does not include a more robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

Board of Directors December 6, 2017 Page 2

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief, the information contained in this report is accurate and presents the actuarial position of the Judges Retirement Fund as of the valuation date according to prescribed assumptions, and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.



Board of Directors December 6, 2017 Page 3

We are available to answer any questions or provide further details.

Respectfully submitted,

Brie BManpy

Brian B. Murphy, FSA, EA, FCA, MAAA

Bonito J. Wurst

Bonita J. Wurst, ASA, EA, FCA, MAAA

BBM/BJW:sc



# **Other Observations**

#### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the statutory assumption of the plan earning 8.00% on the actuarial value of assets), it is expected that:

- (1) The unfunded actuarial accrued liabilities will be fully amortized after approximately 30 years,
- (2) The funded status of the plan will increase gradually towards a 100% funding ratio, and
- (3) The unfunded liability will grow initially as a dollar amount before beginning to decline.

As noted elsewhere in this report, we do not expect the earnings assumption of 8.00% to be met. Unfunded liabilities based on a lower earnings assumption have the potential to grow indefinitely.

#### **Limitations of Funded Status Measurements**

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

#### **Limitations of Project Scope**

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



# Contents

Summary of Valuation Results	1
Supplemental Information	7

ΡI	an Assets	8
		_
•	Statement of Fiduciary Net Position	8
•	Reconciliation of Plan Assets	9
•	Actuarial Asset Value	.10

11
11
····· 11
14
15
16
17
•

D	evelopment of Costs	18
•	Actuarial Valuation Balance Sheet	18
•	Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate	19
-	Changes in Unfunded Actuarial Accrued Liability	20
•	Determination of Contribution Sufficiency/(Deficiency)	21

A	ctuarial Basis	22
	Actuarial Methods	22
•	Summary of Actuarial Assumptions	24
	Summary of Plan Provisions	
		=0

Ac	lditional Schedules	32
•	Schedule of Funding Progress	32
	Schedule of Contributions from the Employer and Other Contributing Entities	



#### Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

	Actuarial Valuation as of			
Contributions for Fiscal Year Beginning	July 1, 2017	July 1, 2016		
Statutory Contributions - Chapter 490* (% of Payroll)	42.93%	37.06%		
Required Contributions - Chapter 356 (% of Payroll)	44.90%	43.34%		
Sufficiency / (Deficiency)	(1.97)%	(6.28)%		

The contribution deficiency decreased from 6.28% of payroll to 1.97% of payroll. The primary reason for the decreased contribution deficiency is the state contribution of \$6 million, which is now fully reflected in the statutory contribution.

Based on the actuarial value of assets and scheduled contributions, statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 22 years. Based on the statutory methods and assumptions described in this report, including the actuarial value of assets, the unfunded liability will be eliminated in approximately 30 years.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately 15.1% for the plan year ending June 30, 2017. The AVA earned approximately 9.6% for the plan year ending June 30, 2017 as compared to the assumed rate of 8.00%. The assumed rate is a prescribed assumption mandated by Minnesota Statutes, and is outside the upper end of the reasonable range. According to the NASRA survey, the most common assumption for statewide plans is currently 7.50%. Use of a 7.50% return assumption would produce a deficiency greater than shown above.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting and financial reporting information prepared according to GASB Statements No. 67 and No. 68 was provided to MSRS in a separate report dated December 1, 2017.



^{*} Statutory contributions reflect the fact that member contributions for Judges at the maximum benefit level are directed to the Unclassified Employees Retirement Plan. If these contributions were not directed to the Unclassified Employees Retirement Plan, the statutory contribution rate would be 43.30% instead of 42.93% as of July 1, 2017 and 37.38% instead of 37.06% as of July 1, 2016.

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation a			n as of
	July	1, 2017	Ju	ly 1, 2016
Contributions (% of Payroll )				
Statutory - Chapter 490*		42.93%		37.06%
Required - Chapter 356		44.90%		43.34%
Sufficiency / (Deficiency)		(1.97)%		(6.28)%
Funding Ratios (dollars in thousands)				
Assets				
- Current assets (AVA)	\$	183,361	\$	172,525
- Current assets (MVA)	\$	185,141	\$	165,905
Accrued Benefit Funding Ratio				
<ul> <li>Current benefit obligations</li> </ul>	\$	335,811	\$	319,329
- Funding ratio (AVA)		54.60%		54.03%
- Funding ratio (MVA)		55.13%		51.95%
Accrued Liability Funding Ratio				
<ul> <li>Actuarial accrued liability</li> </ul>	\$	348,976	\$	331,334
- Funding ratio (AVA)		52.54%		52.07%
- Funding ratio (MVA)		53.05%		50.07%
Projected Benefit Funding Ratio				
<ul> <li>Current and expected future assets</li> </ul>	\$	396,652	\$	349,496
- Current and expected future benefit obligations	\$	409,304	\$	390,118
<ul> <li>Projected benefit funding ratio (AVA)</li> </ul>		96.91%		89.59%
Participant Data				
Active Members				
- Number		317		311
- Annual valuation earnings (000s)	\$	47,634	\$	46,876
<ul> <li>Projected annual earnings (000s)</li> </ul>	\$ \$	48,944	\$	48,070
<ul> <li>Average projected annual earnings</li> </ul>	\$	154,397	\$	154,566
- Average age		57.0		56.9
- Average service		10.1		9.9
Service Retirements		255		250
Survivors		80		80
Disability Retirements		16		20
Deferred Retirements		15		17
Terminated other Non-Vested		0		0
Total		683		678

* Statutory contributions reflect the fact that member contributions for Judges at the maximum benefit level are directed to the Unclassified Employees Retirement Plan. If these contributions were not directed to the Unclassified Employees Retirement Plan, the statutory contribution rate would be 43.30% instead of 42.93% as of July 1, 2017 and 37.38% instead of 37.06% as of July 1, 2016.



#### **Effects of Changes**

The following changes were recognized as of July 1, 2017 (based on an experience study dated July 26, 2016):

- Assumed rates of retirement were changed.
- Assumed rates of disability for mates were reduced.
- The base mortality table for annuitants and employees was changed from RP-2000 to RP-2014, fully generational. The mortality improvement scale was changed from Scale AA to Scale MP-2015.
- The assumed post-retirement benefit increase rate was changed from 1.75% through 2034, 2.00% for 2035 through 2045, and 2.5% thereafter to 1.75% through 2032, 2.00% for 2033 through 2044, and 2.50% thereafter.

The combined impact of the above changes was to increase the accrued liability by \$11.2 million and increase the required contribution by 2.3% of pay, as follows:

	Before Changes	Reflecting Changes
Normal Cost Rate, % of Pay	18.4%	18.9%
Amortization of UAAL*, % of Pay	24.0%	25.8%
Expenses (% of Pay)	0.2%	0.2%
Total Required Contribution, % of Pay	42.6%	44.9%
Accrued Liability Funding Ratio	54.3%	52.5%
Projected Benefit Funding Ratio	100.6%	96.9%
UAAL* (in millions)	\$154.4	\$165.6

*Unfunded Actuarial Accrued Liability.

Refer to the Actuarial Basis section of this report for a complete description of these changes.



#### Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual compounding 1.75% post-retirement benefit increase. If the accrued liability funding ratio (determined on a market value of assets basis), reaches or exceeds 70% (based on a 2.00% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.00%. Similarly, if the accrued liability funding ratio (determined on a market value of assets basis) reaches or exceeds 90% (based on a 2.50% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.00%. Similarly, if the accrued liability funding ratio (determined on a market value of assets basis) reaches or exceeds 90% (based on a 2.50% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.50%.

Minnesota Statutes were revised in 2014 to establish a process for establishing a post-retirement benefit increase assumption for each valuation. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 2.00% or 2.50% benefit increase, a projection must be performed to determine the expected attainment of the threshold, and the expected change to a 2.00% or 2.50% benefit increase rate must be reflected in the liability calculations.

To determine an assumption regarding a future change in the post-retirement benefit increase, we performed a projection of liabilities and market value of assets based on the following methods and assumptions:

- Future investment returns of 8.00%;
- Open group; stable active population (new member profile based on average new members hired in recent years);
- The post-retirement benefit increase rate is assumed to be 1.75% per year until the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.00% postretirement benefit increase is reached and is assumed to be 2.00% per year until the threshold required to pay a 2.50% post-retirement benefit increase is reached; and
- Current statutory contribution levels (i.e., not including potential contribution increases).

Based on these assumptions and methods, the projection indicates this plan is expected to attain the accrued liability funding ratio threshold to pay the 2.00% benefit increase in the year 2032 and the plan would begin paying 2.00% benefit increases on January 1, 2033. Similarly, the projection indicates this plan is expected to attain the accrued liability funding ratio threshold to pay the 2.50% benefit increase in the year 2044 and the plan would begin paying 2.50% benefit increases on January 1, 2045. This assumption is reflected in our calculations. This is only an assumption; actual timing will depend on actual experience.

As noted elsewhere in this report, we do not expect the earnings assumption of 8.00% to be met. The funding ratio thresholds would be achieved later (if at all) if they were based upon an investment return assumption that meets the requirements of ASOP No. 27.



#### **Sensitivity Tests**

During the 2017 legislative session, the Legislative Commission on Pensions and Retirement (LCPR) enacted a new sensitivity disclosure requirement for MSRS' 2017 valuations. Per the LCPR's requirement, we have calculated the liabilities associated with the following scenarios:

- 1) 7% interest rate assumption
- 2) 9% interest rate assumption
- 3) 1.75% post-retirement benefit increase for all future years
- 4) 2.5% post-retirement benefit increase for all future years

In each case, all other assumptions were unchanged from those used to develop the final valuation results in this report. Note that we believe the 9% interest rate assumption is an unrealistic assumption.

				Final Valuation Assumptions	Final Valuation Assumptions
		Final Valuation	Final Valuation	with 1.75% COLA	with 2.5% COLA
	<b>Final Valuation</b>	Assumptions	Assumptions	for all future	for all future
	Assumptions	with 7% interest	with 9% interest	years	years
Normal Cost Rate, % of Pay	18.9%	22.8%	15.8%	18.6%	19.9%
Amortization of Unfunded Accrued Liability,					
% of Pay	25.8%	28.6%	22.9%	25.4%	28.9%
Expenses (% of Pay)	0.2%	0.2%	0.2%	0.2%	0.2%
Total Required Contribution, % of Pay	44.9%	51.6%	38.9%	44.2%	49.0%
Contribution Sufficiency/(Deficiency), % of Pay	(2.0)%	(8.7)%	4.0 %	(1.3)%	(6.0)%
Accrued Liability Funding Ratio	52.5%	47.8%	57.5%	52.9%	49.7%
Actuarial Accrued Liability (in millions)	\$349.0	\$383.8	\$319.1	\$346.9	\$369.0
Unfunded Accrued Liability (in millions)	\$165.6	\$200.4	\$135.7	\$163.5	\$185.6



	(1)	(2)	(3)		(4)	(5)		(6)	(7)	(8)	(9)
			Market			Market					
			Value			Value					
Valuation	Accrued	Market	Unfunded			Funded			RetLiab/	AAL/	Assets/
Date	Liabilities	Value of	AAL	Va	luation	Ratio	Ratio Retiree		AAL	Payroll	Payroll
(July 1)	(AAL)	Assets	(1) - (2)	Р	ayroll	(2) / (1)	Li	abilities	(6) / (1)	(1) / (4)	(2) / (4)
2010	\$ 240,579	\$ 126,201	\$ 114,378	\$	39,291	52.5%	\$	135,184	56.2%	612.3%	321.2%
2011	\$ 248,630	\$ 148,504	\$ 100,126	\$	40,473	59.7%	\$	141,762	57.0%	614.3%	366.9%
2012	\$ 281,576	\$ 144,086	\$ 137,490	\$	38,644	51.2%	\$	169,262	60.1%	728.6%	372.9%
2013	\$ 284,513	\$ 155,398	\$ 129,115	\$	39,888	54.6%	\$	180,641	63.5%	713.3%	389.6%
2014	\$ 298,233	\$ 175,556	\$ 122,677	\$	41,893	58.9%	\$	190,570	63.9%	711.9%	419.1%
2015	\$ 315,633	\$ 174,580	\$ 141,053	\$	43,449	55.3%	\$	205,115	65.0%	726.4%	401.8%
2016	\$ 331,334	\$ 165,905	\$ 165,429	\$	45,418	50.1%	\$	211,594	63.9%	729.5%	365.3%
2017	\$ 348,976	\$ 185,141	\$ 163,835	\$	47,813	53.1%	\$	219,587	62.9%	729.9%	387.2%

#### **Risk Measures (Dollars in Thousands)**

	(10)	(11)	(12)		(13)	(14)	(15)	(16)
					Non-			
Valuation		Std Dev	Unfunded /	Inv	estment	NICF/	SBI Market	
Date	Portfolio	% of Pay	Payroll	Ca	sh Flow	Assets	Rate of	SBI 5-year
(July 1)	StdDev	(9) x (10)	(3) / (4)		(NICF)	(13) / (2)	Return	Average
2010			291.1%	\$	(5,828)	-4.6%	15.2%	3.4%
2011			247.4%	\$	(6,341)	-4.3%	23.3%	5.3%
2012			355.8%	\$	(7,759)	-5.4%	2.4%	2.3%
2013			323.7%	\$	(8,631)	-5.6%	14.2%	6.2%
2014			292.8%	\$	(7,853)	-4.5%	18.6%	14.5%
2015	14.1%	56.7%	324.6%	\$	(8,548)	-4.9%	4.4%	12.3%
2016	14.1%	51.5%	364.2%	\$	(8,489)	-5.1%	-0.1%	7.7%
2017	14.1%	54.6%	342.7%	\$	(5,493)	-3.0%	15.1%	10.2%

Notes pertaining to numbered columns:

- (5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.
- (6) and (7). The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.
- (8) and (9). The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.
- (10) and (11). The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.
- (12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) and (14). The ratio of non-investment cash flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.
- (15) and (16). Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year geometric average give an indicator of the realism of the systems assumed return. Of course, past performance is not a guarantee of future results. The performance data for the Combined Funds (pooled investments of major Minnesota Public Retirement Systems) is presented in these columns. The source of this data is the Minnesota State Board of Investment.

Information prior to 2012 provided by prior actuary. See prior reports for additional detail.



# **Supplemental Information**

The remainder of the report includes information supporting the results presented in the previous sections.

- **Plan assets** presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- Membership data presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- Actuarial basis describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- Additional Schedules includes a summary of funding progress and contributions over the long term.
- **Glossary** defines the terms used in this report.



# **Plan Assets**

### Statement of Fiduciary Net Position (Dollars in Thousands)

	Market Value						
Assets	June 30, 2017		Jun	e 30, 2016			
Cash, equivalents, short term securities	\$	6,245	\$	5,048			
Fixed income		35,579		40,576			
Equity		143,214		120,247			
Other*		18,943		23,332			
Total cash, investments, and other assets	\$	203,981	\$	189,203			
Amounts Receivable		236		174			
Total Assets	\$	204,217	\$	189,377			
Amounts Payable*		(19,076)		(23,472)			
Net Position Restricted for Pensions	\$	185,141	\$	165,905			

* Includes \$18,943 in Securities Lending Collateral as of June 30, 2017 and \$23,332 as of June 30, 2016.



# **Plan Assets**

### Reconciliation of Plan Assets (Dollars in Thousands)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the prior two fiscal years.

Change in Assets		Market	Value	
Year Ending	Jun	e 30, 2017	Jun	e 30, 2016
1. Fund balance at market value at beginning of year	\$	165,905	\$	174,580
2. Contributions				
a. Member		3,932		3,763
b. Employer		10,758		10,219
c. Other sources		3,000		-
d. Total contributions	\$	17,690	\$	13,982
3. Investment income				
a. Investment income/(loss)		24,921		36
b. Investment expenses		(192)		(222
c. Net investment income/(loss)	\$	24,729	\$	(186
4. Other		-		-
5. Total income: (2.d.) + (3.c.) + (4.)	\$	42,419	\$	13,796
6. Benefits Paid				
a. Annuity benefits		(22,785)		(22,378
b. Refunds		(309)		-
c. Total benefits paid	\$	(23,094)	\$	(22,378
7. Expenses				
a. Other		-		-
b. Administrative		(89)		(93
c. Total expenses	\$	(89)	\$	(93
8. Total disbursements: (6.c.) + (7.c.)	\$	(23,183)	\$	(22,471
9. Fund balance at market value at end of year: $(1.) + (5.) + (8.)$	\$	185,141	\$	165,905
10. State Board of Investment calculated return on investments		15.1%		-0.1%



# **Plan Assets**

#### Actuarial Asset Value (Dollars in Thousands)

	June 30, 20	017	June 30, 2016		
<ol> <li>Market value of assets available for benefits</li> <li>Determination of average balance</li> </ol>	\$	185,141	\$	165,905	
a. Total assets available at beginning of year		165,905		174,580	
b. Total assets available at end of year		185,141		165,905	
c. Net investment income for fiscal year		24,729		(186)	
d. Average balance [a. + b c.] / 2		163,159		170,336	
3. Expected return [8.0% x 2.d.]		13,053		13,627	
4. Actual return		24,729		(186)	
5. Current year asset gain/(loss) [4 3.]		11,676		(13,813)	

6. Unrecognized asset returns

	Original		Unrecog	Unrecognized Amount		Unrecognized Amount		ed Amount
	A	mount	%		Dollar	%		Dollar
a. Year ended June 30, 2017	\$	11,676	80%	\$	9,341	N/A		N/A
b. Year ended June 30, 2016		(13,813)	60%		(8,288)	80%	\$	(11,050)
c. Year ended June 30, 2015		(6,131)	40%		(2,452)	60%		(3,679)
d. Year ended June 30, 2014		15,893	20%		3,179	40%		6,357
e. Year ended June 30, 2013		8,761			N/A	20%		1,752
f. Unrecognized return adjustment				\$	1,780		\$	(6,620)
7. Actuarial value at end of year (1 6.f.)				\$	183,361		\$	172,525
8. Approximate return on actuarial value of assets during fiscal year					9.6%			7.8%
9. Ratio of actuarial value of assets to market value of assets					0.99			1.04



#### **Distribution of Active Members (Total)***

						is of June 30				
Age	<3**	3 - 4**	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Total
< 25										
Avg. Earnings										
25 - 29										
Avg. Earnings										
30 - 34										
Avg. Earnings										
35 - 39	3	2								
Avg. Earnings	\$146,866	\$149,605								\$ 147,96
40 - 44	8	5	5							1
Avg. Earnings	\$147,623	\$149,605	\$153,511							\$ 149,80
45 - 49	9	10	10	1						3
Avg. Earnings	\$148,471	\$149,605	\$149,605	\$149,605						\$ 149,26
50 - 54	16	12	19	12	1					6
Avg. Earnings	\$140,213	\$150,419	\$150,974	\$151,233	\$149,605					\$ 148,02
55 - 59	12	13	16	22	12	5				8
Avg. Earnings	\$149,777	\$149,605	\$150,826	\$151,969	\$151,233	\$151,558				\$ 150,89
60 - 64	2	3	15	13	19	8	3			6
Avg. Earnings	\$149,605	\$156,115	\$150,104	\$150,756	\$152,888	\$151,782	\$152,860			\$151,69
65 - 69		3	11	13	16	9	3	2	1	5
Avg. Earnings		\$149,605	\$149,669	\$152,295	\$151,914	\$149,832	\$152,860	\$ 149,605	\$149,605	\$151,06
70+ ***			1		1			1		
Avg. Earnings			\$149,605		\$149,605			\$149,605		\$ 149,60
Total	50	48	77	61	49	22	6	3	1	31
Avg. Earnings	\$145,955	\$150,215	\$150,556	\$151,596	\$152,031	\$150,934	\$152,860	\$149,605	\$149,605	\$ 150,26

* Includes 16 Tier 1 Judges who have reached the maximum benefit formula (member contributions are directed to the Unclassified Employees Retirement Plan).

** This exhibit does not reflect service earned in other MSRS Plans or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

*** All active Judges are under age 70 as of the valuation date based on actual age (unrounded).

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.



#### **Distribution of Active Members (Tier 1)***

Age	<3**	3 - 4**	5 - 9	10 - 14	of Service a 15 - 19	20 - 24	25 - 29	30 - 34	35+	Total
	<b>N3</b>	5-4	5-5	10 - 14	15 - 19	20 - 24	23 - 29	50 - 54	337	TULAI
< 25										
Avg. Earnings										
25 - 29										
Avg. Earnings										
30 - 34										
Avg. Earnings										
35 - 39										
Avg. Earnings										
40 - 44		2	5							;
Avg. Earnings		\$149,605	\$153,511							\$152,39
45 - 49		5	10	1						10
Avg. Earnings		\$149,605	\$ 149,605	\$149,605						\$149,60
50 - 54		5	19	12	1					3
Avg. Earnings		\$149,605	\$150,974	\$151,233	\$149,605					\$150,83
55 - 59		6	16	22	12	5				6
Avg. Earnings		\$149,605	\$150,826	\$151,969	\$151,233	\$151,558				\$151,25
60 - 64		3	15	13	19	8	3			6:
Avg. Earnings		\$156,115	\$150,104	\$150,756	\$152,888	\$151,782	\$152,860			\$151,76
65 - 69		2	11	13	16	9	3	2	1	5
Avg. Earnings		\$149,605	\$149,669	\$152,295	\$151,914	\$149,832	\$152,860	\$149,605	\$149,605	\$151,08
70+ ***			1		1			1		:
Avg. Earnings			\$149,605		\$149,605			\$149,605		\$149,60
Total		23	77	61	49	22	6	3	1	242
Avg. Earnings		\$150,454	\$150,556	\$151,596	\$152,031	\$150,934	\$152,860	\$ 149,605	\$ 149,605	\$151,18

* Includes 16 Tier 1 Judges who have reached the maximum benefit formula (member contributions are directed to the Unclassified Employees Retirement Plan).

** This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

*** All active Judges are under age 70 as of the valuation date based on actual age (unrounded).

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.



#### **Distribution of Active Members (Tier 2)**

Age	<3*	3 - 4*	5 - 9	10 - 14	of Service 15 - 19	20 - 24	25 - 29	30 - 34	35+	 Total
		• •								
< 25										
Avg. Earnings										
25 - 29										
Avg. Earnings										
30 - 34										
Avg. Earnings										
35 - 39	3	2								
Avg. Earnings	\$146,866	\$149,605								\$ 147,96
40 - 44	8	3								1
Avg. Earnings	\$147,623	\$149,605								\$ 148,16
45 - 49	9	5								1
Avg. Earnings	\$148,471	\$149,605								\$ 148,87
50 - 54	16	7								2
Avg. Earnings	\$140,213	\$151,000								\$ 143,49
55 - 59	12	7								1
Avg. Earnings	\$149,777	\$149,605								\$ 149,71
60 - 64	2									
Avg. Earnings	\$149,605									\$ 149,60
65 - 69		1								
Avg. Earnings		\$149,605								\$ 149,60
70+										
Avg. Earnings										
Total	50	25								7
Avg. Earnings										\$ 147,30

* This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.



#### **Distribution of Service Retirements**

			Years	s Retired as	s of June 30	), 2017		
Age	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	Total
<50								
Avg. Benefit								
50 - 54								
Avg. Benefit								
55 - 59								
Avg. Benefit								
60 - 64	4	3	1					8
Avg. Benefit	\$71,610	\$54,195	\$20,727					\$58,719
65 - 69	5	30	10					45
Avg. Benefit		\$68 <i>,</i> 428	\$56 <i>,</i> 085					\$64,252
70 - 74	5	44	35	5				89
Avg. Benefit	\$49,816	\$69 <i>,</i> 886	\$73 <i>,</i> 588	\$55,016				\$69 <b>,</b> 379
75 - 79		3	25	18	8			54
Avg. Benefit		\$55,734	\$70,218	\$68,881	\$53,276			\$66,458
80 - 84			1	8	11	1		21
Avg. Benefit			\$58,374	\$65,125	\$75,633	\$35,705		\$68,906
85 - 89					13	10	1	24
Avg. Benefit					\$61,706	\$86,653	\$96,698	\$73,559
90+						6	8	14
Avg. Benefit						\$75,893	\$79,749	\$78,096
Total	14	80	72	31	32	17	9	255
Avg. Benefit		\$68,220	\$69,041	\$65,675	\$64,386	\$79,858	\$81,632	\$68,354

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.



#### **Distribution of Survivors**

1 5 17 \$ 43,297 2 3	2	1	1	25+ 1 \$ 59,977	Total 3 \$ 46,052 12 \$ 46,541
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
\$ 60,737 1 5 17 \$ 43,297 2 3	7 \$ 45,939 2 7 \$ 44,738 2	\$ 31,479 1 \$ 46,413	1		\$ 46,052 12
1 5 17 \$ 43,297 2 3	2 7 \$ 44,738 2	1 \$ 46,413	1		12
17 \$ 43,297 2 3	7 \$ 44,738 2	\$ 46,413			
17 \$ 43,297 2 3	7 \$ 44,738 2	\$ 46,413			
2 3	2		. ,	. ,	. ,
		2			
77 ¢ 10 77		-		2	11
40,235 ې <i>،</i>	5 \$ 57,803	\$ 49,479	)	\$ 73,127	\$ 52,116
	_			_	
2 3	1		2	1	10
65 \$ 49,153	3 \$ 41,521		\$ 55,494	\$ 53,223	\$ 50,827
3 6		2		1	13
	5		L		\$ 52,493
. ,		. ,		. ,	. ,
1 4	4	1	4	1	15
80 \$ 53,842	2 \$ 46,143	\$ 27,253	\$ \$ 50,236	\$ 25,821	\$ 46,769
	-	-	-		
					16 ¢ 52.407
43 \$ 83,134	+ > 48,985	Ş 32,344	+ \$ 63,002	\$ 60,417	\$ 53,497
.2 24	14	10	٥	7	80
			3		
	1 4 80 \$ 53,842 3 2 43 \$ 83,134	12 \$ 58,435 1 4 4 80 \$ 53,842 \$ 46,143 3 2 4 43 \$ 83,134 \$ 48,985	12       \$ 58,435       \$ 59,501         1       4       4       1         80       \$ 53,842       \$ 46,143       \$ 27,253         3       2       4       3         43       \$ 83,134       \$ 48,985       \$ 32,344	12       \$ 58,435       \$ 59,501         1       4       4       1       4         80       \$ 53,842       \$ 46,143       \$ 27,253       \$ 50,236         3       2       4       3       2         43       \$ 83,134       \$ 48,985       \$ 32,344       \$ 63,002	12       \$       58,435       \$       \$       59,501       \$       \$       50,288         1       4       4       1       4       1       1       1         80       \$       53,842       \$       46,143       \$       27,253       \$       50,236       \$       25,821         3       2       4       3       2       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1       1

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.



#### **Distribution of Disability Retirements**

			Year	s Disabled	as of June	30, 2017		
Age	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	Total
< 45								
Avg. Benefit								
45 - 49								
Avg. Benefit								
50 - 54								
Avg. Benefit								
55 - 59								
Avg. Benefit								
60 - 64				1				1
Avg. Benefit				\$55,949				\$55,949
65 - 69				1				1
Avg. Benefit				\$50,076				\$50,076
70 - 74			2	4				6
Avg. Benefit			\$51,647	\$71,115				\$64,626
75+			1	2	4	1		8
Avg. Benefit			\$67,350	\$65,552	\$64,086	\$117,078		\$71,484
Total			3	8	4	1		16
Avg. Benefit			\$56,881	\$65,199	\$64,086	\$117,078		\$66,603

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.



#### **Reconciliation of Members**

		Termi	nated		Recipients		
		Deferred	Other Non-	Service	Disability		
	Actives*	Retirement	Vested	Retirement	Retirement	Survivor	Total
Members on 7/1/2016	311	17	0	250	20	80	678
New members	19	0	0	0	0	0	19
Return to active	0	0	0	0	0	0	0
Terminated non-vested	0	0	0	0	0	0	0
Service retirements	(12)	(2)	0	14	0	0	0
Terminated deferred	0	0	0	0	0	0	0
Terminated refund/transfer	(1)	0	0	0	0	0	(1)
Deaths	0	0	0	(9)	(4)	(3)	(16)
New beneficiary	0	0	0	0	0	3	3
Disabled	0	0	0	0	0	0	0
Unexpected status changes	0	0	0	0	0	0	0
Net change	6	(2)	0	5	(4)	0	5
Members on 6/30/2017	317	15	0	255	16	80	683

	Deferred	Other Non-	
Terminated Member Statistics	Retirement	Vested	Total
Number	15	0	15
Average age	59.0	N/A	59.0
Average service	9.8	N/A	9.8
Average annual benefit at Normal			
Retirement Date	\$ 38,542	N/A \$	38,542
Average refund value	\$ 163,645	N/A \$	5 163,645

* Includes active Judges who have reached the maximum benefit formula (employee contributions are directed to the Unclassified Employees Retirement Plan).



#### Actuarial Valuation Balance Sheet (Dollars in Thousands)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. **A Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 42.93% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

					Jur	ne 30, 2017
Α.	Actuarial Value of Assets				\$	183,361
В.	Expected Future Assets					
	1. Present value of expected future statutory supplemental	contrib	butions*			152,963
	2. Present value of future normal cost contributions					60,328
	3. Total expected future assets: (1.) + (2.)				\$	213,291
C.	Total Current and Expected Future Assets					396,652
D.	Current Benefit Obligations**					
	1. Benefit recipients	Non	n-Vested	 Vested		Total
	a. Service retirements	\$	-	\$ 177,326	\$	177,326
	b. Disability retirements		-	11,267		11,267
	c. Survivors		-	30,994		30,994
	2. Deferred retirements with augmentation		-	4,158		4,158
	<ol><li>Former members without vested rights***</li></ol>		-	-		-
	4. Active members		3,358	 108,708		112,066
	5. Total current benefit obligations	\$	3,358	\$ 332,453	\$	335,811
E.	Expected Future Benefit Obligations					73,493
F.	Total Current and Expected Future Benefit Obligations****					409,304
G.	Unfunded Current Benefit Obligations: (D.5.) - (A.)					152,450
Н.	Unfunded Current and Future Benefit Obligations: (F.) - (C.)					12,652
I.	Accrued Benefit Funding Ratio: (A.)/(D.5.)					54.60%
J.	Projected Benefit Funding Ratio: (C.)/(F.)					96.91%

* Per the LCPR Standards for Actuarial Work, calculated assuming the current contribution toward the unfunded liability continues for the entire amortization period. Based on a blended Tier 1 and Tier 2 member contribution rate and normal cost.

** Present value of credited projected benefits (projected compensation, current service).

*** Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date.

****Present value of projected benefits (projected compensation, projected service).



### Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

		uarial Present ue of Projected	 		Actuarial
	. and	Benefits	ormal Costs	Ac	crued Liability
A. Determination of Actuarial Accrued Liability (AAL)					
1. Active members					
a. Retirement annuities	\$	177,939	\$ 55,933	\$	122,006
b. Disability benefits		3,542	2,196		1,346
c. Survivor's benefits		3,886	2,112		1,774
d. Deferred retirements		-	-		-
e. Refunds*		192	 87		105
f. Total	\$	185,559	\$ 60,328	\$	125,231
2. Deferred retirements with future augmentation		4,158	-		4,158
3. Former members without vested rights		-	-		-
4. Benefit recipients		219,587	 _		219,587
5. Total	\$	409,304	\$ 60,328	\$	348,976
B. Determination of Unfunded Actuarial Accrued Liability (UAAL	.)				
1. Actuarial accrued liability				\$	348,976
2. Current assets (AVA)					<u>183,361</u>
3. Unfunded actuarial accrued liability				\$	165,615
C. Determination of Supplemental Contribution Rate**					
1. Present value of future payrolls through the amortization					
date of June 30, 2039				\$	642,970
2. Supplemental contribution rate: (B.3.) / (C.1.)					25.76% ***

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization of the Unfunded Actuarial Accrued Liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

*** The amortization factor as of July 1, 2017 is 13.13686.



### Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

		Year	Endi	ng June 30,	2017	
	Actu	arial Accrued			Unfund	led Actuarial
		Liability	Cui	rrent Assets	Accru	ed Liability
A. At beginning of year	\$	331,334	\$	172,525	\$	158,809
B. Changes due to interest requirements and current rate of funding						
1. Normal cost and expenses		9,020		-		9,020
2. Benefit payments		(23,094)		(23,094)		-
3. Contributions		-		17,690		(17,690)
4. Interest on A., B.1., B.2., and B.3.		25,944		13,586		12,358
5. Total (B.1. + B.2. + B.3. + B.4.)	\$	11,870	\$	8,182	\$	3,688
C. Expected unfunded actuarial accrued liability at end of year (A. + B.5.)	\$	343,204	\$	180,707	\$	162,497
D. Increase (decrease) due to actuarial losses (gains) because of experience	e devia	ations				
from expected						
1. Age and service retirements						(307)
2. Disability retirements						(143)
3. Death-in-service benefits						(99)
4. Withdrawals						8
5. Salary increases						(3,266)
6. Investment income						(2,654)
7. Mortality of annuitants						(2,196)
8. Other items						511
9. Total					\$	(8,146)
E. Unfunded actuarial accrued liability at end of year before plan amendme	ents and	d				
changes in actuarial assumptions (C. + D.9.)					\$	154,351
F. Change in unfunded actuarial accrued liability due to changes in plan pro	ovision	S				-
G. Change in unfunded actuarial accrued liability due to changes in actuaria	al					
assumptions						11,264
H. Change in unfunded actuarial accrued liability due to changes in actuaria	al meth	ods				-
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)*					\$	165,615

* The unfunded actuarial accrued liability on a market value of assets basis is \$163,835.



### Determination of Contribution Sufficiency/(Deficiency) (Dollars in Thousands)

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	Percent of Payroll	Dollar mount
A. Statutory contributions - Chapter 490		
1. Employee contributions*	8.17%	\$ 3,999
2. Employer contributions	22.50%	11,012
<ol> <li>State contributions****</li> </ol>	12.26%	6,000
4. Total	42.93%	\$ 21,011
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	17.57%	\$ 8,600
b. Disability benefits	0.66%	323
c. Survivors	0.69%	338
d. Deferred retirement benefits	0.00%	-
e. Refunds**	0.03%	15
f. Total	18.95%	\$ 9,276
2. Supplemental contribution amortization of		
Unfunded	25.76%	\$ 12,608
3. Allowance for expenses	0.19%	93
4. Total	44.90% ***	\$ 21,977
C. Contribution Sufficiency/(Deficiency) (A.3 B.4.)	(1.97)%	\$ (966)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$48,944 (based on methods prescribed in the LCPR Standards for Actuarial Work).

* For Tier I Judges who have reached the maximum benefit amount, member contributions equal to 9% of pay are directed to the Unclassified Employees Retirement Plan. The member contribution amount of \$3,999 shown above is equal to 9% of a Tier 1 payroll amount of \$35,574 (which excludes the payroll for Tier 1 Judges at the maximum level) and 7.00% of a Tier 2 payroll amount of \$11,351 for Tier 2 Judges.

** Includes non-vested refunds and non-married survivor benefits only.

*** The required contribution on a market value of assets basis is 44.62% of payroll.

**** \$3,000,000 for the year ending June 30, 2017, and \$6,000,000 per year thereafter until the plan is fully funded.



#### **Actuarial Methods**

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

#### Actuarial Cost Method

Actuarial Accrued Liability and required contributions in this report are computed using the Entry Age Normal Cost Method. This method is prescribed by Minnesota Statute. An actuarial cost method is a set of techniques used by the actuary to develop contribution levels under a retirement plan. The actuarial cost method used in this valuation for all purposes is the Entry Age Actuarial Cost Method. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

#### Valuation of Future Post-Retirement Benefit Increases

If the plan has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.00% or 2.50% benefit increase, Minnesota Statutes require the 2.00% or 2.50% benefit increase rate to be reflected in the liability calculations. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 2.00% or 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the accrued liability funding ratio thresholds, and the expected payment of 2.00% or 2.50% benefit increases must be reflected in the liability calculations.

#### **Funding Objective**

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.



### **Actuarial Methods (Concluded)**

#### Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year; and
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

#### Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2039 assuming payroll increases of 2.75% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date may be extended. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

#### Changes in Methods since Prior Valuation

There have been no changes in actuarial methods since the prior valuation.



#### **Summary of Actuarial Assumptions**

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. Unless noted otherwise, the assumptions prescribed are based on the last experience study, dated July 26, 2016.

Investment return	8.00% per annum.
Benefit increases after retirement	1.75% per annum through 2032, 2.00% per annum from 2033 to 2044, and 2.50% per annum thereafter.
Salary increases	2.75% per year.
Payroll growth	2.75% per year.
Inflation	2.75% per year.
Mortality rates	
Healthy pre-retirement	RP-2014 employee generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2006, white collar adjustment.
Healthy post-retirement	RP-2014 annuitant generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2006, white collar adjustment.
Disabled	RP-2014 annuitant generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2006, white collar adjustment.
	The RP-2014 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 18 to 80 and the annuitant mortality table contains mortality rates for ages 50 to 120. We have extended the annuitant mortality table as needed for members younger than age 50 who are receiving a benefit by deriving rates based on the employee table and the juvenile table. Similarly, we have extended the employee table as needed for than age 80 by deriving rates based on the annuitant table.
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.
Withdrawal	None.
Disability	Age-related rates based on experience; see table of sample rates.
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.



# Summary of Actuarial Assumptions (Continued)

Refund of contributions	Account balances for deferred members accumulate interest until normal retirement date and are discounted back to the valuation date.
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 65.
Percentage married	Marital status as indicated by data.
Age of spouse	Females are assumed to be three years younger than their male spouses.
Form of payment	Members are assumed to elect a life annuity.
Allowance for Combined Service Annuity	None.
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Decrement operation	Decrements are assumed to occur mid-fiscal year.
Service credit accruals	It is assumed that members accrue one year of service credit per year.
Pay increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.
Unknown data for certain members	To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.
	There were no members reported with missing or invalid birth dates or gender. In cases where submitted data was missing or incomplete, the following assumptions were applied:
	Data for active members:
	There were 16 members who have reached the 24 year service cap. These members are reflected as active members in this valuation. We assumed these members earned the greater of the salary reported under the Unclassified Employees Retirement Plan or \$149,605 for the July 1, 2016 to June 30, 2017 plan year.
	There were no members reported with missing service.
	Data for terminated members:
	There was 1 member reported without a benefit. We calculated the benefit for this member using the reported Average Salary, Credited Service and Termination Date provided.



### Summary of Actuarial Assumptions (Continued)

Unknown data for certain	Data for members receiving benefits:
members	There were no members reported without a benefit.
	There were 2 retirees reported with a survivor option and a survivor date of death. We assumed no benefit was payable to the survivor and the member benefit already reflected the increase to the life annuity value (i.e., "bounce back"), if applicable.
	There were no retirees reported with a bounce back annuity and an unreasonable reduction factor.
	There were retired members reported with a survivor option and an invalid or missing survivor gender (44 members) and/or survivor date of birth (33 members). We used the valuation assumptions if the survivor gender or date of birth was missing or invalid.
	There were no survivors reported on the data file with an expired benefit.
Changes in actuarial assumptions	The base mortality table for healthy and disabled annuitants and employees was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with white collar adjustments. The mortality improvement scale was changed from Scale AA to Scale MP-2015.
	Assumed rates of retirement were changed as recommended in the July 26, 2016, experience study. The changes result in more unreduced (Normal) retirements and slightly less reduced (Early) retirements.
	Male disability incidence rates were decreased to equal female disability incidence rates.
	The assumed post-retirement benefit increase rate was changed from 1.75% through 2034, 2.00% for 2035 through 2045, and 2.50% thereafter to 1.75% through 2032, 2.00% for 2033 through 2044, and 2.50% thereafter.



#### **Summary of Actuarial Assumptions (Concluded)**

		Perce	ntage of Memb	ers Dying each	Year*	
	Health	y Post-	Health	y Pre-	Disat	oility
Age in	Retirement	Mortality**	Retirement	Mortality**	Morta	lity**
2017	Male	Female	Male	Female	Male	Female
20	0.02%	0.01%	0.02%	0.01%	0.02%	0.01%
25	0.04	0.02	0.03	0.01	0.04	0.02
30	0.05	0.05	0.03	0.02	0.05	0.05
35	0.08	0.08	0.03	0.03	0.08	0.08
40	0.11	0.12	0.04	0.03	0.11	0.12
45	0.17	0.15	0.06	0.05	0.17	0.15
50	0.25	0.20	0.11	0.09	0.25	0.20
55	0.38	0.27	0.19	0.14	0.38	0.27
60	0.51	0.39	0.32	0.21	0.51	0.39
65	0.74	0.64	0.56	0.31	0.74	0.64
70	1.21	1.03	1.00	0.53	1.21	1.03
70	1.21	1.03	1.00	0.53	1.21	1.

* Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

** Rates are adjusted for mortality improvements using Scale MP-2015 from a base year of 2006.

	Percentage	of Eligible IVI	empers keur	ing each fear
	Disability R	etirement		
Age	Male	Female	Age	Retirement
20	0.00%	0.00%	60	0%
25	0.00	0.00	61	0
30	0.00	0.00	62	8
35	0.00	0.00	63	8
40	0.01	0.01	64	5
45	0.03	0.03	65	20
50	0.05	0.05	66	23
55	0.12	0.12	67	23
60	0.31	0.31	68	20
65	0.00	0.00	69	20
70	0.00	0.00	70	100

#### Percentage of Eligible Members Retiring each Year



#### **Summary of Plan Provisions**

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30.
Eligibility	A judge or justice of any court. If the member was active prior to January 1, 1974, benefits may be computed according to provisions of the prior plan.
Tier 1 / Tier 2 Member	Tier 1 includes judges or justices first appointed or elected before July 1, 2013, and Tier 2 includes judges or justices first appointed or elected after June 30, 2013. A judge or justice with less than five years of service as of December 30, 2013, may make a one-time irrevocable election into Tier 2. For the purpose of this valuation, we have assumed no Tier 1 members elected Tier 2 benefits as of the valuation date.
Contributions	
Member	9.00% of salary for Tier 1 members, 7.00% of salary for Tier 2 members. Tier 1 member contributions after maximum benefit is reached are redirected to the Unclassified Employees Retirement Plan.
Employer	22.50% of salary.
	Member contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).
State Contributions	\$3,000,000 for the year ending June 30, 2017, and \$6,000,000 per year thereafter until the plan is fully funded.
Allowable service	Service as a judge. Credit may also be earned for uncredited judicial service if the appropriate employee contributions, with interest, are made.
Salary	Salary set by law.
Average salary	Average of the five highest years of salary of the last 10 years prior to termination of judicial service.



### Summary of Plan Provisions (Continued)

Retirement <u>Normal retirement benefit</u>	
Age/Service requirement	First appointed as a judge before July 1, 2013 (Tier 1):
	(a.) Age 65 and five years of Allowable Service
	(b.) Age 70 (mandatory retirement age)
	First appointed as a judge after June 30, 2013 (Tier 2):
	(a.) Age 66 and five years of Allowable Service
	(b.) Age 70 (mandatory retirement age)
	Judges appointed before July 1, 2013, with less than five years of allowable service on or before December 31, 2013, may make a one-time election for the Tier 2 benefit package.
Amount	First appointed as a judge before July 1, 2013 (Tier 1): 2.70% of Average Salary for each year of Allowable Service prior to July 1, 1980, and 3.20% of Average Salary for each year of Allowable Service after June 30, 1980. Maximum benefit equal to 76.80% of Average Salary.
	First appointed as a judge after June 30, 2013 (Tier 2): 2.50% of Average Salary for each year of Allowable Service.
	Tier 1 who elected into Tier 2: 3.20% of Average Salary for each year of Allowable Service prior to January 1, 2014, plus 2.50% of Average Salary for each year of Allowable Service after December 31, 2013.
Early retirement	
Age/Service requirement	Age 60 and five years of Allowable Service.
Amount	Normal Retirement Benefit based on Allowable Service and Average Salary at retirement date with reduction of 0.50% for each month the member is under Normal Retirement Age at time of retirement.
Form of payment	Life annuity. Actuarially equivalent options are:
	(a.) 50%,75% or 100% joint and survivor with no bounce back feature
	(b.) 50%, 75% or 100% with bounce back feature
	(c.) 15-year certain and life thereafter
<u>Benefit increases</u>	Since January 1, 2014, benefit recipients receive annual 1.75% benefit increases. If the accrued liability funding ratio reaches or exceeds 70% for two consecutive years (on a Market Value of Assets basis), the benefit increase will revert to 2.00%. If the accrued liability funding ratio reaches or exceeds 90% for two consecutive years (on a Market Value of Assets basis), the benefit increase will revert to 2.50%.



### **Summary of Plan Provisions (Continued)**

Benefit increases (Continued)	A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.
Disability	
Disability benefit	
Age/Service requirement	Permanent inability to perform the function of judge.
Amount	No benefit is paid by the Fund. Instead salary is continued for one year but not beyond age 70. Employee contributions continue and Allowable Service is earned. If disability continues after the first year (or at age 70 if earlier), the larger of 25.00% of Average Salary or the Normal Retirement Benefit, without reduction.
<b>Retirement after disability</b>	
Age/Service requirement	Member is still disabled after salary payments cease after one year or at age 70, if earlier.
Amount	No change in disability benefit amount from pre-retirement computed benefit amount.
Form of payment	Same as for retirement.
Benefit increases	Same as for retirement.
Death	
Suminer's honofit	
Survivor's benefit	
Age/service requirement	Active or disabled member dies before retirement or a former member eligible for a deferred annuity dies.
Age/service requirement	for a deferred annuity dies. Larger of 25% of Average Salary or 60% of Normal Retirement Benefit earned at date of death. If member dies after age 60 with five or more years of service, spouse may receive the 100% joint and survivor benefit the member had earned as
Age/service requirement	<ul> <li>for a deferred annuity dies.</li> <li>Larger of 25% of Average Salary or 60% of Normal Retirement Benefit earned at date of death. If member dies after age 60 with five or more years of service, spouse may receive the 100% joint and survivor benefit the member had earned as of date of death.</li> <li>Benefit paid to spouse for life. If no spouse, benefit is paid to surviving dependent children until child marries, dies, or attains age 18 (age 22 if full-</li> </ul>
Age/service requirement Amount	for a deferred annuity dies. Larger of 25% of Average Salary or 60% of Normal Retirement Benefit earned at date of death. If member dies after age 60 with five or more years of service, spouse may receive the 100% joint and survivor benefit the member had earned as of date of death. Benefit paid to spouse for life. If no spouse, benefit is paid to surviving dependent children until child marries, dies, or attains age 18 (age 22 if full- time student).
Age/service requirement Amount Benefit increases	for a deferred annuity dies. Larger of 25% of Average Salary or 60% of Normal Retirement Benefit earned at date of death. If member dies after age 60 with five or more years of service, spouse may receive the 100% joint and survivor benefit the member had earned as of date of death. Benefit paid to spouse for life. If no spouse, benefit is paid to surviving dependent children until child marries, dies, or attains age 18 (age 22 if full- time student).



### Summary of Plan Provisions (Concluded)

Termination						
<b>Refund of contributions</b>						
Age/Service requirement	Termination of service as a judge.					
Amount	Member contributions with 6.00% annual interest compounded daily until June 30, 2011, and 4.00% thereafter. If a member is vested, a deferred annuity may be elected in lieu of a refund.					
Deferred benefit						
Age/service requirement	Five years of Allowable Service.					
Amount	Benefit computed under law in effect at termination. Amount is payable at normal or early retirement.					
	If a member terminated employment prior to July 1, 1997 but was not eligible to commence their pension before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.					
Form of payment	Same as for retirement.					
Optional form conversion factors	Actuarially equivalent factors based on RP-2000 for healthy annuitants, white collar adjustment, projected to 2022 using scale AA, set back one year for males and set back two years for females, blended 80% males, and 6.50% interest.					
Combined service annuity	Members are eligible for combined service benefits if they:					
	(a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement;					
	(b.) Have at least six months of allowable service credit in each plan worked under; and					
	(c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.					
	Members who meet the above requirements must have their benefit based on the following:					
	(a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement; and					
	(b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.					
Changes in plan provisions	None.					



# **Additional Schedules**

## Schedule of Funding Progress¹ (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	F	al Covered Payroll evious FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1991	\$ 33,559	\$ 78,429	\$ 44,870	42.79%	\$	18,410	243.73 %
7-1-1992	37,768	83,969	46,201	44.98		22,765	202.95
7-1-1993	44,156	90,509	46,353	48.79		22,084	209.89
7-1-1994	50,428	98,313	47,885	51.29		22,264	215.08
7-1-1995	56,813	102,238	45,425	55.57		22,877	198.56
7-1-1996	64,851	108,150	43,299	59.96		22,421	193.12
7-1-1997	74,681	117,714	43,033	63.44		22,909	187.84
7-1-1998	86,578	130,727	44,149	66.23		24,965	176.84
7-1-1999	97,692	139,649	41,957	69.96		32,940	127.37
7-1-2000	111,113	153,660	42,547	72.31		26,315	161.68
7-1-2001	123,589	165,244	41,655	74.79		28,246	147.47
7-1-2002	131,379	171,921	40,542	76.42		31,078	130.45
7-1-2003	134,142	176,291	42,149	76.09		33,771	124.81
7-1-2004	138,948	190,338	51,390	73.00		34,683	148.17
7-1-2005	144,465	191,414	46,949	75.47		35,941	130.63
7-1-2006	151,850	202,301	50,451	75.06		36,529	138.11
7-1-2007	153,562	214,297	60,735	71.66		36,195	167.80
7-1-2008	147,542	231,623	84,081	63.70		38,296	219.56
7-1-2009	147,120	241,815	94,695	60.84		39,444	240.07
7-1-2010	144,728	240,579	95,851	60.16		39,291	243.95
7-1-2011	145,996	248,630	102,634	58.72		40,473	253.59
7-1-2012	144,898	281,576	136,678	51.46		38,644 ²	353.69
7-1-2013	144,918	284,513	139,595	50.94		39,888 ²	349.97
7-1-2014	157,528	298,233	140,705	52.82		41,893 ³	335.86
7-1-2015	168,235	315,633	147,398	53.30		43,449 ³	339.24
7-1-2016	172,525	331,334	158,809	52.07		45,418 ³	349.66
7-1-2017	183,361	348,976	165,615	52.54		47,813 ³	346.38

¹ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail. ² Assumed equal to actual employer contribution divided by 20.50%. ³ Assumed equal to actual employer contribution divided by 22.50%.



# **Additional Schedules**

### Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)		tual Covered Payroll (b)		Actual Member ntributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	C	Actual Employer ontributions ² (e)	Percentage Contributed (e)/(d)
1991	23.59%	\$	18,410	\$	799	\$ 3,544	\$	-	0.00 %
1992	25.10	Ŧ	22,765	Ŧ	988	4,726	т	4,722	99.92
1993	26.59		22,084		1,409	4,463		4,845	108.56
1994	26.29		22,264		1,416	4,437		4,912	110.71
1995	28.27		22,877		1,455	5,012		5,162	102.99
1996	27.32		22,421		1,426	4,699		4,972	105.81
1997	27.01		22,909		1,457	4,731		6,632	140.18
1998	27.60		24,965		1,570	5,320		7,129	134.00
1999	27.32		32,940		2,069	6,930		7,051	101.75
2000	26.75		26,315		2,107	4,932		7,298	147.97
2001	24.58		28,246		2,162	4,781		7,793	163.00
2002	26.72		31,078		2,345	5,959		8,369	140.44
2003	26.82		33,771		2,574	6,483		6,923	106.79
2004	26.73		34,683		2,643	6,628		7,110	107.27
2005	29.42		35,941		2,662	7,912		7,225	91.32
2006	29.14		36,529		2,866	7,779		7,336	94.30
2007	30.73		36,195		2,792	8,331		7,572	90.88
2008	33.70		38,296		2,861	10,045		7,936	79.00
2009	30.33		39,444		2,978	8,985		8,219	91.47
2010	31.53		39,291		2,988	9,400		<b>8,283</b> ³	88.12
2011	31.66		40,473		3,010	9,804		8,297	84.63 ³
2012	33.15		38,644 ⁴		2,931	9,879		7,922	80.19
2013	41.52		39,888 ⁴		3,037	13,524		8,177	60.46
2014	42.42		41,893 ⁵		3,578	14,193		9,426	66.41
2015	41.26		43,449 ⁵		3,629	14,298		9,776	68.37
2016	42.73		45,418 5		3,763	15,644		10,219	65.32
2017	43.34		47,813 ⁵		3,932	16,790		13,758	81.94
2018	44.90		N/A		N/A	N/A		N/A	N/A

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.
 ² Includes contributions from other sources (if applicable).
 ³ Provided by MSRS instead of prior actuary.
 ⁴ Assumed equal to actual employer contribution divided by 20.50%.

5 Assumed equal to actual employer contribution divided by 22.50%.



# **Glossary of Terms**

Accrued Benefit Funding Ratio	The ratio of assets to Current Benefit Obligations.
Accrued Liability Funding Ratio	The ratio of assets to Actuarial Accrued Liability.
Actuarial Accrued Liability (AAL)	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
Actuarial Assumptions	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
Actuarial Cost Method	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
Actuarial Equivalent	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
Actuarial Present Value (APV)	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
Actuarial Present Value of Projected Benefits	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring a retirement system's funding policy, such as the Funded Ratio and the Annual Required Contribution (ARC).
Actuarial Value of Assets	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).



# **Glossary of Terms (Continued)**

Amortization Method	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.		
Amortization Payment	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.		
Amortization Period	The period used in calculating the Amortization Payment.		
Annual Required Contribution (ARC)	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists of the Employer Normal Cost and Amortization Payment.		
Augmentation	Annual increases to deferred benefits.		
Closed Amortization Period	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.		
Current Benefit Obligations	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement (comparable to a Projected Unit Credit measurement).		
Employer Normal Cost	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.		
Expected Assets	The present value of anticipated future contributions intended to fund benefits for current members.		
Experience Gain/Loss	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.		
GASB	Governmental Accounting Standards Board.		



# **Glossary of Terms (Concluded)**

GASB Statements No. 25 and No. 27	These are the governmental accounting standards that set the accounting and financial reporting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent arrangements. Please refer to the definition of GASB Statements No. 67 and No. 68 below.
GASB Statement No. 50	The accounting standard governing a state or local governmental employer's accounting for pensions. This statement remains in effect only for pension plans that are not administered as trusts. Please refer to the definition of GASB Statements No. 67 and No. 68.
GASB Statements No. 67 and No. 68	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27 and No. 50, respectively, for pension plans administered as trusts. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting and financial reporting information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.
GASB Statement No. 82	Statement No. 82, issued in March 2016, is an amendment to Statements No. 67, No. 68, and No. 73, and is intended to improve consistency in the application of the accounting statements.
Normal Cost	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
Projected Benefit Funding Ratio	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A Ratio less than 100% indicates that contributions are insufficient.
Unfunded Actuarial Accrued Liability	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
Valuation Date	The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.



36

# Minnesota State Retirement System

Legislators Retirement Fund Actuarial Valuation Report as of July 1, 2017







December 6, 2017

Minnesota State Retirement System Legislators Retirement Fund St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2017 annual actuarial valuation of the Legislators Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report by parties other than the intended users described above.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2017 according to prescribed assumptions. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report. Please see the separate report dated December 1, 2017.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis of this report. This report does not include a robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis Section of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

**Board of Directors** December 6, 2017 Page 2

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief the information contained in this report is accurate and presents the actuarial position of the Legislators Retirement Fund as of the valuation date according to prescribed assumptions, and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

We are available to answer any questions or provide further details.

Respectfully submitted,

Brian B. Murphy, FSA, EA, FCA, MAAA

Bonito J. Wurst

Bonita J. Wurst, ASA, EA, FCA, MAAA



### **Other Observations**

#### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's pay-as-you-go contribution policy, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the statutory assumption of the plan earning 0.00% on the actuarial value of assets), it is expected that:

- (1) The funded status of the plan will remain at 0%, and
- (2) The fund will be completely dependent upon current contributions to pay benefits.

#### **Limitations of Funded Status Measurements**

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the market value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).

#### **Limitations of Project Scope**

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



# Contents

Summary of Valuation Results	1
Supplemental Information	8

ΡI	an Assets	9
•	Statement of Fiduciary Net Position	9
•	Reconciliation of Plan Assets	10
-	Actuarial Asset Value	10

Μ	embership Data	11
•	Distribution of Active Members	11
•	Distribution of Service Retirements	12
-	Distribution of Survivors	13
•	Reconciliation of Members	14

D	evelopment of Costs	15
•	Actuarial Valuation Balance Sheet	15
•	Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate	16
	Changes in Unfunded Actuarial Accrued Liability	17
	Determination of Contribution Sufficiency/(Deficiency)	18
•	Elective State Officers Retirement Plan	19

A	ctuarial Basis	20
	Actuarial Methods	20
•	Summary of Actuarial Assumptions	22
•	Summary of Plan Provisions	27

Ac	dditional Schedules	35
	Schedule of Funding Progress	35
	Schedule of Contributions from the Employer and Other Contributing Entities	

ossary of Terms
-----------------



#### Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

	Actuarial Valuation as of					
Contributions (dollars in thousands)	July 1, 2017		July 1, 2016			
Statutory Contributions* - Chapter 3A	\$	73	\$	81		
Required Contributions - Chapter 356	\$	26,518	\$	23,079		
Sufficiency / (Deficiency)	\$	(26,445)	\$	(22,998)		

* Active member contributions from the Legislators Retirement Plan are equal to 9% of payroll.

The Minnesota Statutes Chapter 356 Required Contribution shown above represents the estimated annual contribution amount that would be needed for this plan to attain 100% funding by July 1, 2026, based upon the prescribed assumptions. The Required Contribution includes not only the expected benefit payments for the year, but also amounts intended to pre-fund future benefit payments. Actual contributions have been less than the Required Contribution amount since 1999. The funding target identified by Chapter 356 will not be met given the history of actual contributions made to the Fund.

This plan is currently funded on a pay-as-you-go basis by annual appropriations from the state's General Fund. For the fiscal year ending June 30, 2017, total contributions were \$8.8 million and total benefit payments were \$8.7 million. The ability of the fund to pay benefits in the future is critically dependent upon timely receipt of the contributions from the State's General Fund. The actuary cannot judge the probability that such payments will, in fact, be made. See page 7 for the expected benefit payments based on current data methods and assumptions.



The ratio of retiree liabilities to total accrued liabilities gives an indication of the maturity of the System. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio changes. A ratio on the order of 50% indicates a maturing system. The ratio of retiree liabilities to total accrued liabilities as of July 1, 2017 is 75.7%, up from 69.2% in the prior year.

Participant reconciliation and statistics are detailed in the *Membership Data* section. The *Actuarial Basis* section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting information prepared according to GASB Statements No. 67 and No. 68 has been provided in a separate report dated December 1, 2017.



A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of		n as of	
	Ju	ly 1, 2017	Ju	ly 1, 2016
Assumptions				
- Pre-retirement discount rate		0.0%		0.0%
- Post-retirement discount rate		0.0%		0.0%
- Annual post-retirement benefit increases		2.0%		2.0%
<b>Contributions</b> (dollars in thousands)				
Statutory - Chapter 3A	\$	73	\$	81
Required - Chapter 356	\$	26,518 *	\$	23,079
Sufficiency / (Deficiency)	\$	(26,445) *	\$	(22,998)
Funding Ratios (dollars in thousands)				
Accrued Liability Funding Ratio				
- Current assets (AVA)	\$	-	\$	-
<ul> <li>Actuarial accrued liability</li> </ul>	\$	227,700	\$	218,514
- Funding ratio		0.00%		0.00%
Projected Benefit Funding Ratio				
<ul> <li>Current and expected future assets</li> </ul>	\$	340	\$	429
<ul> <li>Current and expected future benefit obligations</li> </ul>	\$	231,907	\$	222,550
- Projected benefit funding ratio		0.15%		0.19%
Participant Data				
Active Members				
- Number		19		23
- Annual valuation earnings (000s)		776		852
- Projected annual earnings (000s)		814		895
- Average projected annual earnings		42,842		38,913
- Average age		68.0		68.2
- Average service		29.0		29.2
Service Retirements		301		302
Survivors		74		70
Disability Retirements		0		0
Deferred Retirements Terminated other Non-Vested		44		52
		0 439		0
Total		438		447

* Expected benefit payments for the fiscal year ending June 30, 2018 are \$9,160. The Required Contribution also includes amounts intended to pre-fund future benefit payments.



#### **Effects of Changes**

The following changes in plan provisions, actuarial assumptions, and methods were recognized as of July 1, 2017:

- The base mortality table for annuitants and employees was changed from RP-2000 to RP-2014, fully generational, white collar adjustments with age adjustments. The mortality improvement scale was changed from Scale AA to Scale MP-2015.
- Actuarial equivalent factors were updated to reflect current mortality and interest assumptions, effective January 1, 2017. This change did not have a material impact on liabilities.
- Loading factors to account for members with Combined Service Annuities (CSA) were updated from 30% for deferred vested and non-vested terminated members to 0%. The CSA assumptions were approved by the LCPR based on an analysis completed by the LCPR actuary and documented in a report dated October 2016. The prior CSA assumptions were based on a 2001 study performed by a prior actuary.

Refer to the Actuarial Basis section of this report for a complete description of these changes.

The combined impact of the above changes was to increase the unfunded actuarial accrued liability by \$13.9 million and increase the required contribution by \$1.6 million, as follows:

	(000s)			
	Reflecting			
	Before	Assumption		
	Changes	Changes		
Normal Cost	\$ 1,070	\$ 1,183		
Amortization of UAAL*	\$ 23,759	\$    25,300		
Expenses	\$ 35	\$ 35		
Total Required Contribution	\$ 24,864	\$ 26,518		
Accrued Liability Funding Ratio	0.0%	0.0%		
Projected Benefit Funding	0.2%	0.1%		
Ratio				
UAAL*	\$213,827	\$ 227,700		

* Unfunded Actuarial Accrued Liability.



#### Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual 2.00% post-retirement benefit increase. If the accrued liability funding ratio, determined on a market value of assets basis, of the State Employees Retirement Fund (SERF) reaches or exceeds 90% (based on a 2.50% post-retirement benefit increase assumption) for two consecutive years, the benefit increase in the Legislators Retirement Fund will revert to 2.50%. If, after reverting to a 2.50% increase, the accrued liability funding ratio (determined on a market value of assets basis) of the SERF declines to 80% or less for the most recent actuarial valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%. Benefit increases already granted, however, will not be affected.

To determine an assumption regarding a future change in the post-retirement benefit increase, we performed a projection of SERF liabilities and assets. See the 2017 valuation report for SERF for additional detail. The projection indicates that this plan is expected to pay 2.00% benefit increases indefinitely. This assumption is reflected in our calculations.



#### **Sensitivity Tests**

During the 2017 legislative session, the Legislative Commission on Pensions and Retirement (LCPR) enacted a new sensitivity disclosure requirement for MSRS' 2017 valuations. Per the LCPR's requirement, we have calculated the liabilities associated with the following scenario:

1) 2.5% post-retirement benefit increase for all future years

In each case, all other assumptions were unchanged from those used to develop the final valuation results in this report.

	Final	Valuation	Final Valuatio Assumptions with 2.5% COLA for all				
	Assu	umptions	future years				
Normal Cost	\$	1,183	\$	1,285			
Amortization of UAAL*	\$	25,300	\$	27,029			
Expenses	\$	35	\$	35			
Total Required Contribution	\$	26,518	\$	28,349			
Accrued Liability Funding Ratio		0.0%		0.0%			
Actuarial Accrued Liability (in millions)	\$227.7			243.3			
Unfunded Accrued Liability (in millions)	ability (in millions) \$227.7						

Since the statutory discount rate for the Legislators Retirement Fund is 0%, we assumed the discount rate sensitivity is not required for this plan.



#### **Undiscounted Cash Flows**

_

Fiscal Year Ending	Projected Benefit Payments	Fiscal Year Ending	Projected Benefit Payments
2019	\$ 9,160,000	2069	\$ 101,000
2018 2019	9,385,000	2068 2069	77,000
2019		2009	59,000
2020	9,590,000	2070	
	9,616,000		44,000
2022	9,590,000	2072	32,000
2023	9,539,000	2073	23,000
2024	9,431,000	2074	16,000
2025	9,339,000	2075	11,000
2026	9,142,000	2076	8,000
2027	8,979,000	2077	5,000
2028	8,755,000	2078	3,000
2029	8,506,000	2079	2,000
2030	8,236,000	2080	1,000
2031	7,952,000	2081	1,000
2032	7,680,000	2082	1,000
2033	7,372,000	2083	-
2034	7,055,000	2084	-
2035	6,733,000	2085	-
2036	6,405,000	2086	-
2037	6,076,000	2087	-
2038	5,744,000	2088	-
2039	5,409,000	2089	-
2040	5,075,000	2090	-
2041	4,743,000	2091	-
2042	4,415,000	2092	-
2043	4,092,000	2093	-
2044	3,776,000	2094	-
2045	3,469,000	2095	-
2046	3,173,000	2096	-
2047	2,889,000	2097	-
2048	2,617,000	2098	-
2049	2,359,000	2099	-
2050	2,116,000	2100	-
2051	1,889,000	2101	-
2052	1,677,000	2102	-
2053	1,481,000	2103	-
2054	1,302,000	2104	-
2055	1,138,000	2105	-
2056	990,000	2106	-
2057	855,000	2107	-
2058	735,000	2108	-
2059	627,000	2109	-
2060	532,000	2110	-
2061	447,000	2111	-
2062	373,000	2112	-
2063	309,000	2113	-
2064	253,000	2114	-
2065	204,000	2115	-
2066	164,000	2116	-
2067	129,000	2117	-
Tot	al for all years:		\$ 231,907,000



Legislators Retirement Fund 7 July 1, 2017 Funding Valuation

# **Supplemental Information**

The remainder of the report includes information supporting the results presented in the previous sections.

- Plan assets presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- Actuarial basis describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- Additional schedules includes a summary of funding progress over the long term.
- **Glossary** defines the terms used in this report.



# **Plan Assets**

#### **Statement of Fiduciary Net Position (Dollars in Thousands)**

		Marke	et Value				
Assets	June	30, 2017	June 30, 2016				
Cash, equivalents, short term securities Fixed income	\$	259 -	\$	1,465 -			
Equity Other		-		-			
Total cash, investments, and other assets	\$	259	\$	1,465			
Amounts Receivable		-		2			
Total Assets	\$	259	\$	1,467			
Amounts Payable		(259)		(1,508)			
Net Position Restricted for Pensions	\$	-	\$	(41)			
Adjustment to Zero	\$	-	\$	41			
Adjusted Net Pension Restricted for Pensions	\$	-	\$	-			



# **Plan Assets**

#### **Reconciliation of Plan Assets (Dollars in Thousands)**

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the prior two fiscal years.

Change in Assets	Market Value								
Year Ending	June	e 30, 2017	June	e <b>30, 2016</b>					
1. Fund balance at market value at beginning of year	\$	(41)	\$	3,430					
2. Contributions									
a. Member		80		89					
b. Employer		-		-					
c. Other sources (annual appropriations from state's General Fund)		8,716		5,087					
d. Total contributions	\$	8,796	\$	5,176					
3. Investment income									
a. Investment income/(loss)		-		(68)					
b. Investment expenses		-		(1)					
c. Net investment income/(loss)	\$	-	\$	(69)					
4. Other		-		41 *					
<b>5. Total income:</b> (2.d.) + (3.c.) + (4.)	\$	8,796	\$	5,148					
6. Benefits paid									
a. Annuity benefits	\$	(8,716)	\$	(8,496)					
b. Refunds		-		(40)					
c. Total benefits paid	\$	(8,716)	\$	(8,536)					
7. Expenses									
a. Other	\$	-	\$	-					
b. Administrative		(39)		(42)					
c. Total expenses	\$	(39)	\$	(42)					
8. Total disbursements: (6.c.) + (7.c.)	\$	(8,755)	\$	(8,578)					
9. Fund balance at market value at end of year: $(1.) + (5.) + (8.)$	\$	-	\$	-					
10. State Board of Investment calculated investment return	-	N/A	-	-0.1%					

* Fund balance of (41) adjusted to zero for valuation purposes.

#### **Actuarial Asset Value**

The Actuarial Value of Assets (AVA) is equal to the Market Value of Assets (consistent with valuations since July 1, 2000).



#### **Distribution of Active Members**

Age	<3*	3 - 4	5 - 9	Years of 10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Total
		•								
< 25										
Avg. Earnings										
25 - 29										
Avg. Earnings										
30 - 34										
Avg. Earnings										
35 - 39										
Avg. Earnings										
40 - 44										
Avg. Earnings										
45 - 49										
Avg. Earnings										
50 - 54						1				
Avg. Earnings						\$44,049				\$44,0
55 - 59						1				
Avg. Earnings						\$40,381				\$40,3
60 - 64						1	2	1		
Avg. Earnings						\$41,558	\$41,069	\$38,711		\$40,6
65 - 69						2		2	1	
Avg. Earnings						\$41,715		\$40,869	\$40,614	\$41,1
70+						2	1	2	3	
Avg. Earnings						\$40,381	\$40,381	\$40,527	\$40,249	\$40,3
Total						7	3	5	4	1
Avg. Earnings						\$41,454	\$40,840	\$40,300	\$40,340	\$40,8

* This exhibit does not reflect service earned in other MSRS Plans or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.



#### **Distribution of Service Retirements**

						Year	's R	etired as	of J	lune 30, 2	201	7				
Age		<1		1 - 4		5 - 9	:	10 - 14	1	L5 - 19	2	20 - 24		25+		Total
<50																
Avg. Benefit																
50 - 54																
Avg. Benefit																
FF F0				2												2
55 - 59			÷	2											~	2
Avg. Benefit			Ş	18,034											Ş	18,034
60 - 64		4		3		3										10
Avg. Benefit	Ś		¢		¢	12,635									¢	25,752
Avg. Denem	Ŷ	30,233	Ŷ	32,030	Ŷ	12,055									Ŷ	23,732
65 - 69		5		19		16		6								46
Avg. Benefit	\$		\$	24,703	\$	28,258	\$	18,228							\$	24,639
C					-		·	-							-	-
70 - 74		1		4		26		16		12						59
Avg. Benefit	\$	37,209	\$	30,370	\$	20,960	\$	20,999	\$	13,047					\$	20,275
75 - 79				5		9		30		24						68
Avg. Benefit			\$	30,494	\$	23,604	\$	18,893	\$	20,579					\$	20,964
~~~~						2						4.0				
80 - 84	<u>,</u>	1			~	3	~	8	~	16	~	19				47
Avg. Benefit	Ş	53,190			Ş	23,293	Ş	26,358	Ş	31,831	Ş	29,860			Ş	30,012
85 - 89						2		7		8		21		14		52
Avg. Benefit					¢	2 23,974	¢	, 29,955	¢		¢		¢	25,297	ć	26,501
Avg. Denem					Ŷ	23,374	Ŷ	25,555	Ŷ	27,431	Ŷ	20,015	Ŷ	23,237	Ŷ	20,301
90+						1						5		11		17
Avg. Benefit					\$	29,957					\$		\$	21,763	\$	24,184
Total		11		33		60		67		60		45		25		301
Avg. Benefit	\$	28,545	\$	26,604	\$	23,253	\$	21,383	\$	22,995	\$	27,898	\$	23,742	\$	24,081

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.



Distribution of Survivors

_			Years Si	nce	Death a	s of	June 30,	20	17		
Age	<1	1 - 4	5 - 9	1	LO - 14	1	L5 - 19	2	20 - 24	25+	Total
<45 Avg. Benefit											
45 - 49 Avg. Benefit											
50 - 54 Avg. Benefit											
55 - 59 Avg. Benefit			\$ 1 6,820								\$ 1 6,820
60 - 64 Avg. Benefit	\$ 1 16,143		\$ 1 13,752								\$ 2 14,947
65 - 69 Avg. Benefit	\$ 1 9,122	\$ 1 12,459									\$ 2 10,791
70 - 74 Avg. Benefit	\$ 1 47,200	\$ 4 21,028	\$ 3 31,737	\$	1 20,524	\$	2 25,781				\$ 11 27,146
75 - 79 Avg. Benefit	\$ 2 34,728		\$ 4 13,395	\$	1 6,314			\$	1 12,317	\$ 2 35,994	\$ 10 21,366
80 - 84 Avg. Benefit	\$ 1 10,627	\$ 3 16,232	\$ 5 29,782	\$	3 12,140	\$	1 78,150			\$ 1 14,595	\$ 14 24,100
85 - 89 Avg. Benefit	\$ 3 30,824	\$ 6 13,095	\$ 2 11,134			\$	2 5,526	\$	5 28,540	\$ 1 22,852	\$ 19 19,469
90+ Avg. Benefit		\$ 4 14,184	\$ 3 13,620	\$	2 10,207			\$	4 28,789	\$ 2 6,080	\$ 15 16,355
Total Avg. Benefit	\$ 9 27,225	\$ 18 15,588	\$ 19 20,074	\$	7 11,953	\$	5 28,153	\$	10 27,017	\$ 6 20,266	\$ 74 20,584

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.



Reconciliation of Members

		Termi	nated		Recipients				
		Deferred	Other Non-	Service	Disability				
	Actives	Retirement	Vested	Retirement	Retirement	Survivor	Total		
Members on 7/1/2016	23	52	0	302	0	70	447		
Additions	0	0	0	0	0	0	0		
Return to active	0	0	0	0	0	0	0		
Terminated non-vested	0	0	0	0	0	0	0		
Service retirements	(2)	(9)	0	11	0	0	0		
Terminated deferred	(1)	1	0	0	0	0	0		
Terminated refund/transfer	0	0	0	0	0	0	0		
Deaths	(1)	0	0	(11)	0	(4)	(16)		
New beneficiary	0	0	0	0	0	9	9		
Disabled	0	0	0	0	0	0	0		
Unexpected status changes	0	0	0	(1)	0	(1)	(2)		
Net change	(4)	(8)	0	(1)	0	4	(9)		
Members on 6/30/2017	19	44	0	301	0	74	438		

	Deferred (Other Non-	
Terminated Member Statistics on June 30, 2017	Retirement	Vested	Total
Number	44	0	44
Average age	60.5	N/A	60.5
Average service	12.1	N/A	12.1
Average annual benefit, with augmentation to Normal			
Retirement Date and 0% CSA load	\$27,083	N/A	\$27 <i>,</i> 083
Average refund value, with 0% CSA load	\$73,707	N/A	\$73 <i>,</i> 707



Actuarial Valuation Balance Sheet (Dollars in Thousands)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. **A Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions are less than normal cost, B.2. is equal to the statutory contribution rate, minus expenses, times the present value of future payroll and Item B.1 is zero, as required by the LCPR Standards for Actuarial Work. Future pay-as-you-go contributions are not reflected in this exhibit.

				Jun	e 30, 2017
A. Actuarial Value of Assets				\$	-
B. Expected Future Assets					
1. Present value of expected future statutory supplemental	contributi	ons			-
2. Present value of future normal cost contributions					340
3. Total expected future assets: (1.) + (2.)				\$	340
C. Total Current and Expected Future Assets				\$	340
D. Current Benefit Obligations*					
1. Benefit recipients	Non-V	'ested	 Vested		Total
a. Service retirements	\$	-	\$ 151,064	\$	151,064
b. Disability retirements		-	-		-
c. Survivors		-	21,336		21,336
2. Deferred retirements with augmentation		-	40,097		40,097
3. Former members without vested rights		-	-		-
4. Active members		-	 17,059		17,059
5. Total Current Benefit Obligations	\$	-	\$ 229,556	\$	229,556
E. Expected Future Benefit Obligations				\$	2,351
F. Total Current and Expected Future Benefit Obligations**				\$	231,907
G. Unfunded Current Benefit Obligations: (D.5.) - (A.)				\$	229,556
H. Unfunded Current and Future Benefit Obligations: (F.) - (C.)				\$	231,567
I. Accrued Benefit Funding Ratio: (A.)/(D.5.)					0.00%

J. Projected Benefit Funding Ratio: (C.)/(F.)

* Present value of credited projected benefits (projected compensation, current service).

** Present value of projected benefits (projected compensation, projected service).



0.15%

Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

	Value	arial Present of Projected Benefits	Value			Actuarial crued Liability
A. Determination of Actuarial Accrued Liability (AAL)						
1. Active members						
a. Retirement annuities	\$	19,098	\$	4,012	\$	15,086
b. Disability benefits		-		-		-
c. Survivor's benefits		312		96		216
d. Deferred retirements		-		88		(88)
e. Refunds*		-		11		(11)
f. Total	\$	19,410	\$	4,207	\$	15,203
2. Deferred retirements with future augmentation		40,097		-		40,097
3. Former members without vested rights		-		-		-
4. Benefit recipients		172,400		-		172,400
5. Total	\$	231,907	\$	4,207	\$	227,700
 B. Determination of Unfunded Actuarial Accrued Liability 1. Actuarial accrued liability 2. Current assets (AVA) 3. Unfunded actuarial accrued liability 	(UAAL)				\$	227,700
3. Unfunded actuarial accrued liability					Ş	227,700
C. Determination of Supplemental Contribution Rate1. Current unfunded actuarial accrued liability to be						
amortized by June 30, 2026					\$	227,700
2. Supplemental contribution amount						25,300 **
* Includes non-vested refunds and non-married survivor h	onofits .	only				

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization factor as of July 1, 2017 is 9.0000.



Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

	ar Ending e 30, 2017
A. Unfunded actuarial accrued liability at beginning of year	\$ 218,514
 B. Changes due to interest requirements and current rate of funding 1. Normal cost, including expenses 2. Contributions 3. Interest on A., B.1. and B.2. 	1,229 (8,796) -
4. Total (B.1. + B.2. + B.3.)	\$ (7,567)
C. Expected unfunded actuarial accrued liability at end of year (A. + B.4.)	\$ 210,947
D. Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected	
1. Age and service retirements	(192)
2. Disability retirements	-
3. Death-in-service benefits	39
4. Withdrawals	25
5. Salary increases	581
 6. Investment income 7. Mortality of annuitants 	- 627
8. Other items	1,800
9. Total	\$ 2,880
E. Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.9.)	\$ 213,827
F. Change in unfunded actuarial accrued liability due to changes in plan provisions	-
G. Change in unfunded actuarial accrued liability due to changes in actuarial assumptions	13,873
H. Change in unfunded actuarial accrued liability due to changes in actuarial methods	-
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)	227,700



Determination of Contribution Sufficiency/(Deficiency)*

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	Percent of Payroll	Amo	Dollar ount (000s)
A. Statutory Contributions - Chapter 352			
1. Employee contributions	9.00%	\$	73
2. Employer contributions	0.00%		-
3. Total	9.00%	\$	73
B. Required Contributions - Chapter 356			
 Normal cost a. Retirement benefits 	137.07%	\$	1 1 1 6
	0.00%	Ş	1,116
 b. Disability benefits c. Survivors 	3.67%		30
d. Deferred retirement benefits	4.04%		33
e. Refunds	4.04% 0.56%		_
		ć	4
f. Total	145.34%	\$	1,183
2. Supplemental contribution amortization of Unfunded			
Actuarial Accrued Liability by June 30, 2026	3,108.11%	\$	25,300
3. Allowance for expenses	4.36%		35
4. Total	3,257.81% *	\$	26,518
C. Contribution Sufficiency/(Deficiency) (A.3 B.4.)	(3,248.81%)	\$	(26,445)

* Plan is funded by annual appropriations from the State's General Fund. Estimated benefit payments of \$9,160 are expected to be paid during the upcoming fiscal year.

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$814 (based on methods prescribed in the LCPR Standards for Actuarial Work).



Elective State Officers Retirement Plan (Dollars in Thousands)

The Elective State Officers Retirement Plan was consolidated with the Legislators Retirement Plan on July 1, 2013, per 2013 legislation. These liabilities are included in the Unfunded Actuarial Accrued Liabilities on page 16 of this report.

Group	Number		nnual nefits	Average Age	Actuarial rued Liability
Deferred, Vested	0	I	N/A	N/A	\$ -
Service Retirements	9	\$	366	81.9	\$ 4,926
Survivors	3	\$	126	86.4	\$ 1,537
Total	12	\$	492	83.0	\$ 6,463

Year Ending June 30, 2017



Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

Actuarial Cost Method

Actuarial accrued liability and required contributions in this report are computed using the Entry Age Normal Cost method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level dollar. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

Asset Valuation Method

Market Value (consistent with valuations since July 1, 2000).

Payment on the Unfunded Actuarial Accrued Liability

The unfunded liability is amortized as a level dollar each year to the statutory amortization date of June 30, 2026. If the Unfunded Actuarial Accrued Liability is negative, the surplus amount shall be amortized over 30 years as a level dollar amount. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date may be extended.

Valuation of Future Post-Retirement Benefit Increases

If the State Employees Retirement Fund (SERF) has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.50% benefit increase in this plan, Minnesota Statutes require the 2.50% benefit increase rate to be reflected in the liability calculations. If the SERF has not yet reached the accrued liability funding ratio threshold required to pay a 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the threshold, and the expected reversion to a 2.50% benefit increase rate must be reflected in the liability calculations.



Actuarial Methods (Concluded)

Funding Objective

This plan is primarily funded on a pay-as-you-go basis, offset by active Legislators Retirement Fund member contributions and annual appropriations from the State's General Fund.

Changes in Methods since Prior Valuation

There have been no changes in actuarial methods since the prior valuation.



Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. The mortality assumption is based on the State Employees Retirement Fund experience study, dated June 30, 2015. Unless noted otherwise, all other assumptions prescribed are based on the last assumption review, dated January 2012, prepared by a former actuary, and are consistent with the *Alternate Assumptions* used in the 2011 valuation. The Allowance for Combined Service Annuity assumptions are based on an analysis completed by the LCPR actuary and documented in a report dated October 2016.

Investment return	0.00% per annum.
Benefit increases after retirement	2.00% per annum.
Salary increases	5.00% annually.
Inflation	2.75% annually.
Mortality rates	
Healthy Pre-retirement	RP-2014 employee generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, white collar adjustment, set forward one year for males and no adjustment for females.
Healthy Post-retirement	RP-2014 annuitant generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, white collar adjustment, set forward two years for males and no adjustment for females.
	The RP-2014 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 18 to 80 and the annuitant mortality table contains mortality rates for ages 50 to 120. We have extended the annuitant mortality table as needed for members younger than age 50 who are receiving a benefit by deriving rates based on the employee table and the juvenile table. Similarly, we have extended the employee table as needed for members older than age 80 by deriving rates based on the annuitant table.
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.
Withdrawal	Ultimate rates based on actual experience. Rates are shown in rate table.
Disability	None.
Allowance for combined service annuity	None.



Summary of Actuarial Assumptions (Continued)

Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.
Refund of contributions	Account balances accumulate interest until normal retirement date and are discounted back to the valuation date. All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit.
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 62.
Percentage married	85% of active members are assumed to be married. Legislators in payment status are assumed to be 100% married for purposes of a death benefit, except if reported with a joint & survivor benefit. 100% of Elective State Officers members are assumed to be eligible for the automatic survivor benefit.
Age of spouse	Females are assumed to be three years younger than their spouses, and males are assumed to be three years older than their spouses.
Eligible children	Each member may have two dependent children depending on member's age. Assumed first born child born at member's age 28 and second born child at member's age 31.
Form of payment	Active married members are assumed to elect 50% joint and survivor annuity. Active single members and deferred members are assumed to elect a life annuity. Unless reported with a joint & survivor option, retired members are assumed to have a spouse that is eligible for the automatic survivor benefit. Deferred Elective State Officers Retirement Fund members are assumed to elect a life annuity with automatic survivor benefits.
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Decrement operation	Withdrawal decrements do not operate during retirement eligibility. Decrements are assumed to occur mid-fiscal year.
Service credit accruals	It is assumed that members accrue one year of service credit per year.
Pay increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.



Summary of Actuarial Assumptions (Continued)

Unknown data for certain members	To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.
	In cases where submitted data was missing or incomplete, the following assumptions were applied:
	Legislators Retirement Plan
	Data for active members:
	There were no members reported with zero or invalid salary.
	There were no members reported with missing service.
	There were no members reported with missing or invalid gender or birth dates.
	<u>Data for terminated members:</u> There were 10 members reported without a benefit. If available, we calculated benefits for these members using the reported Average Salary and credited service. If Average Salary was also not reported (9 members), we assumed a value of \$30,000. There were no members reported without credited service or a termination date.
	There were no members reported with missing or invalid gender or birth dates.
	<u>Data for members receiving benefits:</u> There was one member reported with missing gender. We assumed female gender. There were no members reported with missing or invalid birth dates or benefits.
	 There were 292 retired members reported: 111 members were reported with the 75% or 100% joint and survivor option. These members were valued as indicated by the option elected. 180 members were reported with a life annuity and one member was reported with the 50% joint and survivor option. All of these members were valued as a 50% joint and survivor annuity per MSRS' direction.
	Of the 292 retired members, 147 members had an invalid or missing survivor gender and 139 members had a missing or invalid survivor date of birth. We used the valuation assumptions if the survivor gender or date of birth was missing or invalid.
	There were no retirees reported with a bounce back annuity and an unreasonable reduction factor.
	There were no survivors reported on the data file with an expired benefit.



Summary of Actuarial Assumptions (Continued)

Unknown data for certain members	Elective State Officers Retirement Plan There were no members reported with missing gender, birth dates or benefit amounts.
	Data for members receiving benefits:
	All retired and deferred members were reported with a life annuity option. Members were assumed to have a spouse that is eligible for the automatic survivor benefits. Valuation assumptions were used if the survivor gender (6 members) or date of birth (6 members) were missing or invalid.
Changes in actuarial assumptions	The Allowance for Combined Service Annuity was changed from 30% for terminated members to 0% for all members.
	The base mortality table for healthy annuitants and employees was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2014), white collar adjustments, with age adjustments. The mortality improvement scale was changed from Scale AA to Scale MP-2015.



Summary of Actuarial Assumptions (Concluded)

	Percent of Members Dying Each Year*			
	Healthy		Healthy	
Age in	Post-Retiremen	nt Mortality**	Pre-Retiremen	t Mortality**
2017	Male	Female	Male	Female
20	0.03%	0.01%	0.03%	0.01%
25	0.04	0.02	0.03	0.01
30	0.06	0.05	0.03	0.02
35	0.09	0.08	0.04	0.02
40	0.14	0.11	0.04	0.03
45	0.20	0.15	0.07	0.05
50	0.29	0.20	0.12	0.09
55	0.42	0.27	0.21	0.14
60	0.59	0.38	0.36	0.20
65	0.89	0.63	0.63	0.30
70	1.47	1.00	1.10	0.52

* Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

** Rates are adjusted for mortality improvements using Scale MP-2015 from a base year of 2014.

Percent			Percent Terminating (Withdrawing)	
Age	Retiring	Service	House	Senate
60	0.00%	1	0.0%	0.0%
61	0.00	2	30.0	0.0
62	40.00	3	0.0	0.0
63	30.00	4	20.0	25.0
64	30.00	5	0.0	0.0
65	40.00	6	10.0	0.0
66	30.00	7	0.0	0.0
67	25.00	8	5.0	10.0
68	25.00	9+	0.0	0.0
69	25.00			
70	30.00			
71+	100.00			



Summary of Plan Provisions – Legislators Retirement Plan

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30.
Eligibility	Members of the State Legislature first elected to office before July 1, 1997, and who elect to retain coverage under this plan (i.e., do not elect Social Security coverage). Plan is closed to new members.
Contributions	
Member	9.00% of salary which must be paid to the state's General Fund.
Employer	Plan is funded by annual appropriations from the state's General Fund. Employee contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).
Allowable service	Service while in an eligible position.
Salary	Compensation received for service as a member of the legislature. Salary includes the monthly compensation paid to a legislator and the per diem payments paid during a regular or special session. Salary does not include additional compensation attributable to a leadership position.
Average salary	Average of the five highest successive years of salary.
Retirement	
Normal retirement benefit	
Age/Service requirements	Age 62 and either six full years of service or service during all or part of four regular legislative sessions. For eligibility purposes, service does not include credit for time not served when a member does not serve a full term of office.
Amount	A percentage of Average Salary for each year of service as follows: First elected prior to January 1, 1979: (a) 5.00% for the first eight years of service prior to January 1, 1979; and (b) 2.50% for subsequent years. Elected after December 31, 1978: (a) 2.50%.
Early retirement benefit	
Age/service requirements	Age 55 and either six full years of service or service during all or part of four regular legislative sessions.



Summary of Plan Provisions – Legislators Retirement Plan (Continued)

Retirement (Continued)	
Early retirement benefit (Continued)	
Amount	Normal retirement benefit based on service and Average Salary at retirement date and actuarially reduced for each month the member is under age 62 assuming augmentation to age 62 at 3.00% per year.
Form of payment	Paid as a 50% joint and survivor annuity to member, spouse and dependent children. Annuitants may elect 100% joint and survivor bounce back annuity, life annuity, or a term certain and life annuity on an actuarially equivalent basis.
<u>Benefit increases</u>	Since 2011, benefit recipients have received annual 2.00% benefit increases. When the accrued liability funding ratio (determined on a market value of assets basis) of the State Employees Retirement Fund (SERF) reaches or exceeds 90% for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the SERF accrued liability funding ratio declines to 80% or less for the most recent valuation year or 85% or less for two consecutive years, the benefit increase to 2.00%.
	A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.
Disability	No additional benefits provided beyond standard plan. Treated as retirement or termination, depending on age and service at termination.
Death	
Surviving spouse benefit	
Age/Service requirement	Death while active, or after termination if service requirements for a normal retirement benefit is met but payments have not begun.
Amount	Survivor payments of 50% of the retirement benefit of the member assuming the member had attained normal retirement age and had a minimum of eight years of service. Benefit is paid for life. A former member's benefit is augmented as a Deferred Annuity to date of death before determining the portion payable to the spouse. If the legislator was at least age 60 at death, the surviving spouse may elect an optional joint and survivor annuity. If a deferred benefit was not eligible to be in pay status before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.
Benefit increases	Same as for retirement.



Summary of Plan Provisions – Legislators Retirement Plan (Continued)

Death (Continued)	
Surviving dependent childre	n's benefit
Age/Service requirement	Same as spouse's benefit.
Amount	Benefit for first child is 25.00% of the retirement benefit (computed as for surviving spouse) with 12.50% for each additional child. Maximum payable (including spouse) is 100.00% of the retirement benefit. Benefits cease when a child marries or attains age 18 (22 if a full-time student).
Benefit increases	Same as retirement.
Refund of contributions	
Age/Service requirement	Member dies before receiving any retirement benefits and survivor benefits are not payable.
Amount	Member's contributions with 6.00% annual interest compounded daily until June 30, 2011, and 4.00% thereafter.
Termination	
Refund of contributions	
Age/Service requirement	Termination of service.
Amount	Member's contributions with 6.00% annual interest compounded daily until June 30, 2011, and 4.00% thereafter. If a member is vested, a deferred annuity may be elected in lieu of a refund.
Deferred benefit	
Age/service requirement	Same service requirements as for normal retirement.
Amount	Benefit computed under law in effect at termination and increased by the following annual augmentation percentage:
	(a.) 0.00% before July 1, 1973;
	(b.) 5.00% from July 1, 1973, to January 1, 1981;
	(c.) 3.00% until the earlier of January 1 of the year following attainment of age 55 and January 1, 2012;
	(d.) 5.00% until the earlier of January 1, 2012, and when the annuity begins; and
	(e.) 2.00% from January 1, 2012, forward.
	Amount is payable at normal or early retirement.
	For members who terminated prior to July 1, 1997, but were not eligible to commence their pensions before July 1, 1997, the benefit shall be increased to reflect the actuarial equivalent change in post-retirement interest rate from 5.00% to 6.00%.



Summary of Plan Provisions – Legislators Retirement Plan (Concluded)

Adjustments for benefits not in pay status	Benefits are adjusted on an actuarial equivalent basis to reflect the 1997 change in post-retirement interest rate assumption from 5.00% to 6.00%.
Actuarial equivalent factors	Actuarially equivalent factors based on RP-2014 mortality for healthy annuitants, white collar adjustment, male rates set forward two years, projected to 2019 using Scale MP-2015, blended 50% males, 5.88% post-retirement interest, and 8.00% pre-retirement interest. Based upon statutory requirements, joint and survivor factors are based on an interest assumption of 6.50%.
Combined service annuity	Members are eligible for combined service benefits if they:
	(a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement;
	(b.) Have at least six months of allowable service credit in each plan worked under; and
	(c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.
	Members who meet the above requirements must have their benefit based on the following:
	(a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.
	(b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.
Changes in Plan Provisions	Actuarial equivalent factors were updated to reflect current mortality and interest assumptions, effective January 1, 2017. This change did not have a material impact on the liabilities.
	ווויףמנג טוו נוופ וומטווונופא.



Summary of Plan Provisions – Elective State Officers Retirement Plan

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30	
Eligibility	Must be employed as a "Constitutional Officer" first elected prior to July 1, 1997, and must elect to retain coverage under this plan (i.e., does not elect Social Security coverage). Plan is closed to new members since July 1, 1997.	
Contributions	Plan is funded by annual appropriations from the State's General Fund.	
Allowable service	Service while in an eligible position as a constitution officer.	
Salary	Salary upon which Elective State Officers Retirement Fund contributions have been made.	
Average salary	Average of the five highest successive years of Salary.	
Retirement		
Normal retirement benefit		
Age/Service requirements	Age 62 and eight years of Allowable Service.	
Amount	2.50% of Average Salary for each year of Allowable Service. For members who terminated service after June 30, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.	
Early retirement benefit		
Age/Service requirement	Age 60 and eight years of Allowable Service.	
Amount	Normal retirement benefit based on Allowable Service and Average Salary at retirement date with reduction of 0.50% for each month the member is under age 62 at the time of retirement.	
Form of Payment	Life annuity.	
<u>Benefit increases</u>	Since 2011, benefit recipients have received annual 2.00% benefit increases. When the accrued liability funding ratio (determined on a market value of assets basis) of the State Employees Retirement Fund (SERF) reaches or exceeds 90% for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the SERF accrued liability funding ratio declines to 80% or less for the most recent valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%.	



Summary of Plan Provisions – Elective State Officers Retirement Plan (Continued)

Retirement (Continued)	
Early retirement benefit	
Benefit increases (Continued)	A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.
Disability	No additional benefits provided beyond standard plan. Treated as retirement or termination, depending on age and Allowable Service as of disablement.
Death	
Surviving spouse benefit	
Age/Service requirement	Death while active, or after retirement, or after termination but prior to retirement with at least eight years of Allowable Service.
Amount	Survivor payments of 50% of the retirement benefit of the member assuming the member had attained age 62 and had a minimum of eight years of Allowable Service. A former member's benefit is augmented as a Deferred Annuity to date o death before determining the portion payable to the spouse.
	If a member dies prior to July 1, 1997, and the beneficiary was not eligible to commence a survivor benefit as of July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.
Benefit increases	Same as for retirement.
<u>Surviving dependent</u> <u>children's benefit</u>	
Age/Service requirement	Same as spouse's benefit.
Amount	Benefit for first child is 25.00% of the retirement benefit (computed as for surviving spouse) with 12.50% for each additional eligible child. Maximum payable (including spouse) is 100.00% of the retirement benefit. Benefits cease when a child marries or attains age 18 (22 if a full-time student).
Benefit increases	Same as for retirement.
Termination	
Refund of contributions	
Age/Service requirement	Termination of service.



Summary of Plan Provisions – Elective State Officers Retirement Plan (Continued)

Termination (Concluded)	
<u>Refund of contributions</u> (Concluded)	
Amount	Member's contributions with 6.00% interest compounded daily to July 1, 2011, and 4.00% compounded daily thereafter. If a member is vested, a deferred annuity may be elected in lieu of a refund.
Deferred benefit	
Age/service requirement	Eight years of Allowable Service.
Amount	Benefit computed under law in effect at termination and increased by the following annual augmentation percentage:
	(a.) 0.00% before July 1, 1979;
	(b.) 5.00% from July 1, 1979, to January 1, 1981;
	(c.) 3.00% until age 55, or until January 1, 2012, whichever is earlier;
	(d.) 5.00% thereafter until the annuity begins but prior to January 1, 2012; and
	(e.) 2.00% from January 1, 2012, thereafter.
	Amount is payable at normal or early retirement.
	If a member terminated prior to July 1, 1997, but was not eligible to commence his or her pension before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.
Combined service annuity	Members are eligible for combined service benefits if they:
	(a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement;
	(b.) Have at least six months of allowable service credit in each plan worked under; and
	(c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.



Summary of Plan Provisions – Elective State Officers Retirement Plan (Concluded)

Combined service annuity (Continued)	Members who meet the above requirements must have their benefit based on the following:
	(a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.
	(b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.
Actuarial Equivalent Factors	Actuarially equivalent factors based on RP-2014 mortality for healthy annuitants, white collar adjustment, male rates set forward two years, projected to 2019 using Scale MP-2015, blended 50% males, 5.88% post-retirement interest, and 8.00% pre-retirement interest. Based upon statutory requirements, joint and survivor factors are based on an interest assumption of 6.50%.
Changes in Plan Provisions	Actuarial equivalent factors were updated to reflect current mortality and interest assumptions, effective January 1, 2017. This change did not have a material impact on the liabilities.



Schedule of Funding Progress¹ (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b)-(a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll <u>(b)-(a)</u> (c)
07/01/1991	\$ 14,694	\$ 30,403	\$ 15,709	48.33%	\$ 7,078	221.94%
07/01/1992	15,160	33,224	18,064	45.63	6,556	275.53
07/01/1993	17,169	36,801	19,632	46.65	7,322	268.12
07/01/1994	18,738	45,448	26,710	41.23	6,589	405.37
07/01/1995	21,213	50,255	29,042	42.21	7,056	411.59
07/01/1996	22,532	54,225	31,693	41.55	6,267	505.71
07/01/1997	25,678	60,055	34,377	42.76	7,767	442.60
07/01/1998	31,212	62,928	31,716	49.60	6,802	466.27
07/01/1999	33,474	66,418	32,944	50.40	7,490	439.84
07/01/2000	37,265	69,364	32,099	53.72	5,808	552.67
07/01/2001	42,608	75,072	32,464	56.76	5,858	554.18
07/01/2002	45,501	78,070	32,569	58.28	5,089	639.99
07/01/2003 ²	-	-	-	-	-	-
07/01/2004	46,155	83,197	37,042	55.48	3,815	970.89
07/01/2005	45,523	81,836	36,314	55.63	3,014	1,204.84
07/01/2006	48,504	81,361	32,858	59.62	2,894	1,135.45
07/01/2007	44,869	86,449	41,580	51.90	2,380	1,747.42
07/01/2008	39,209	86,131	46,922	45.52	1,993	2,354.34
07/01/2009	28,663	90,431	61,768	31.70	1,963	3,146.61
07/01/2010	26,821	86,236	59,415	31.10	1,877	3,165.42
07/01/2011 ³	19,140	216,559	197,419	8.84	1,774	11,128.47
07/01/2012	15,523	247,657	232,134	6.27	1,378 ⁴	16,845.72
07/01/2013	11,493	235,877	224,384	4.87	1,233 4	18,198.22
07/01/2014 ⁵	8,258	250,860	242,602	3.29	1,122 4	21,622.28
07/01/2015	3,430	230,219	226,789	1.49	1,700 4	13,340.53
07/01/2016	-	218,514	218,514	0.00	989 ⁴	22,094.44
07/01/2017	-	227,700	227,700	0.00	889 4	25,613.05

Legislators Retirement Fund

¹ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.

² An actuarial valuation was not completed as of July 1, 2003.

³ Based on the alternate assumptions, including an investment return assumption of 0%.

⁴ Assumed equal to actual member contributions divided by 9%.

⁵ Effective July 1, 2013, the Elective State Officers Retirement Fund was administratively consolidated with the Legislators Retirement Fund, first combined as of July 1, 2014 in this exhibit.



Schedule of Funding Progress¹ (Dollars in Thousands)

Elective State Officers Retirement Fund

_	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
	7-1-1991	\$ 308	\$ 2,249	\$ 1,941	13.69%	\$ 422	459.95 %
	7-1-1992	334	2,380	2,046	14.03	378	541.27
	7-1-1993	322	2,689	2,367	11.97	500	473.40
	7-1-1994	361	2,848	2,487	12.68	411	605.11
	7-1-1995	378	2,948	2,570	12.82	422	609.00
	7-1-1996	412	2,983	2,571	13.81	456	563.82
	7-1-1997	456	3,214	2,758	14.19	467	590.58
	7-1-1998	500	3,369	2,869	14.84	461	622.34
	7-1-1999	198	3,373	3,175	5.87	291	1091.07
	7-1-2000	199	3,535	3,336	5.63	-	N/A
	7-1-2001	201	3,775	3,574	5.32	-	N/A
	7-1-2002	201	4,075	3,874	4.93	-	N/A
	7-1-2003 ²						
	7-1-2004	204	4,002	3,798	5.09	-	N/A
	7-1-2005	204	4,065	3,861	5.03	-	N/A
	7-1-2006	207	3,970	3,763	5.22	-	N/A
	7-1-2007	212	3,969	3,757	5.33	-	N/A
	7-1-2008	212	3,908	3,696	5.43	-	N/A
	7-1-2009	213	3,886	3,673	5.49	-	N/A
	7-1-2010	214	3,782	3,568	5.66	-	N/A
	7-1-2011 ³	-	7,610	7,610	0.00	-	N/A
	7-1-2012	-	8,907	8,907	0.00	-	N/A
	7-1-2013 ⁴	-	8,595	8,595	0.00	-	N/A

1 2

3

Information prior to 2012 provided by prior actuaries. See prior reports for additional detail. An actuarial valuation was not completed as of July 1, 2003. Based on the alternate assumptions, including an investment return assumption of 0%. Effective July 1, 2013, the Elective State Officers Retirement Fund was administratively consolidated with the Legislators Retirement Fund. Effective July 1, 2014 combined results are shown with the Legislators Retirement Fund exhibit. 4



Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

		Actuarially				Actual	
	Plan Year	Required	Actual	Actual Member	Annual Required	Employer	Percentage
	Ended	Contribution	Covered Payroll	Contributions	Contributions	Contributions ²	Contributed
_	June 30	Rate (a)	(b)	(c)	[(a)x(b)] - (c) = (d)	(e)	(e)/(d)
	1991	32.62 %	\$ 7,078	\$ 637	\$ 1,672	\$ 1,889	112.98 %
	1992	27.67	6,556	590	1,224	601	49.10
	1993	30.49	7,322	659	1,573	2,284	145.20
	1994	32.12	6,589	593	1,457	1,618	111.05
	1995	38.34	7,056	635	2,070	2,938	141.93
	1996	41.54	6,267	564	2,039	1,511	74.10
	1997	43.96	7,767	699	2,715	3,176	116.98
	1998	48.03	6,802	612	2,655	5,199	195.82
	1999	47.19	7,490	674	2,861	2,091	73.09
	2000	52.72	5,808	523	2,539	3,192	125.72
	2001	47.26	5,858	527	2,241	5,039	224.85
	2002	60.14	5,089	458	2,603	4,135	158.86
	2003 ³	63.12	-	-	-	-	-
	2004	63.12	3,815	343	2,065	425	20.58
	2005	104.72	3,014	384	2,773	1,822	65.71
	2006	112.64	2,894	264	2,995	5,684	189.78
	2007	111.24	2,380	239	2,408	1,772	73.59
	2008	171.10	1,993	180	3,230	2,217	68.64
	2009	243.21	1,963	248	4,526	1,269	28.04
	2010	413.00	1,877	170	7,582	1,975	26.05
	2011	432.92	1,774	160	7,520	2,805	37.30
	2012 ⁴	1,320.95	1,378 ⁵	124	18,079	3,935	21.77
	2013	1,340.00	1,233 5	111	16,411	3,399	20.71
	2014 ⁶	1,887.98	1,122 ⁵	101	21,082	3,436	16.30
	2015	2,287.58	1,700 5	153	38,736	3,216	8.30
	2016	2,204.22	989 ⁵	89	21,711	5,087	23.43
	2017	2,578.68	889 ⁵	80	22,844	8,716	38.15
	2018	3,257.81	N/A ⁵	N/A	N/A	N/A	N/A
	1 .						

Legislators Retirement Fund

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Includes contributions from other sources (if applicable). Information for 2004 to 2012 provided by MSRS.

³ An actuarial valuation for this fiscal year was not completed.

⁴ Based on the alternate assumptions, including an investment return assumption of 0%.

⁵ Assumed equal to actual member contributions divided by 9%.

⁶ Effective July 1, 2013, the Elective State Officers Retirement Fund was administratively consolidated with the Legislators Retirement Fund, first combined for plan year ending June 30, 2014 in this exhibit.



Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Plan Year Ended June 30	Actuarially Required Contribution Rate/Amount ² (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions ³ [(a)x(b)] - (c) = (d)	Actual Employer Contributions (e)	Percentage Contributed (e)/(d)
1991	34.84%	\$ 422	\$ 38	\$ 109	\$ 40	36.70%
1992	33.28	378	34	92	111	120.65
1993	36.23	500	45	136	88	64.71
1994	38.64	411	37	122	164	134.43
1995	42.00	422	38	139	165	118.71
1996	43.58	456	41	158	151	95.57
1997	43.49	467	42	161	167	103.73
1998	51.07	461	42	193	175	90.67
1999	51.66	291	26	124	40	32.26
2000	\$ 321	-	-	321	306	95.33
2001	340	-	-	340	330	97.06
2002	371	-	-	371	354	95.42
2003	412	-	-	412	371	90.12
2004	412	-	-	412	383	92.88
2005	437	-	-	437	395	90.37
2006	465	-	-	465	417	89.66
2007	477	-	-	477	427	89.57
2008	506	-	-	506	435	85.92
2009	558	-	-	558	442	79.28
2010	601	-	-	601	453	75.37
2011	644	-	-	644	460	71.54
2012 ⁴	1,269	-	-	1,269	466	36.73
2013 ⁵	991	-	-	991	470	47.43

Elective State Officers Retirement Fund

¹ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.

² Shown as a percent of payroll for years before 2000.

³ For years after 1999, the Annual Required Contribution is the dollar amount shown in (a).

⁴ Based on the alternate assumptions, including an investment return assumption of 0%.

⁵ Effective July 1, 2013, the Elective State Officers Retirement Fund was administratively consolidated with the Legislators Retirement Fund. Effective July 1, 2014 combined results are shown with the Legislators Retirement Fund exhibit.



Glossary of Terms

Accrued Benefit Funding Ratio	The ratio of assets to Current Benefit Obligations.
Accrued Liability Funding Ratio	The ratio of assets to Actuarial Accrued Liability.
Actuarial Accrued Liability (AAL)	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
Actuarial Assumptions	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
Actuarial Cost Method	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
Actuarial Equivalent	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
Actuarial Present Value (APV)	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
Actuarial Present Value of Projected Benefits	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring retirement system's funding policy, such as the Funded Ratio and the Annual Required Contribution (ARC).
Actuarial Value of Assets	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the Funded Ratio and the Actuarially Required Contribution (ARC).



Glossary of Terms (Continued)

Amortization Method	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
Amortization Payment	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
Amortization Period	The period used in calculating the Amortization Payment.
Annual Required Contribution (ARC)	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists of the Employer Normal Cost and Amortization Payment.
Augmentation	Annual increases to deferred benefits.
Closed Amortization Period	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
Current Benefit Obligations	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement (comparable to a Projected Unit Credit measurement).
Employer Normal Cost	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
Expected Assets	The present value of anticipated future contributions intended to fund benefits for current members.
Experience Gain/Loss	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.
GASB	Governmental Accounting Standards Board.



Glossary of Terms (Concluded)

GASB Statements No. 25 and No. 27	These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent arrangements. Please refer to the definition for GASB Statements No. 67 and No. 68 below.
GASB Statement No. 50	The accounting standard governing a state or local governmental employer's accounting for pensions. This statement remains in effect for pension plans that are not administered as trusts. Please refer to the definition of GASB Statements No. 67 and No. 68 below.
GASB Statements No. 67 and No. 68	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27, and No. 50, respectively for pension plans administered as trusts. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting and financial reporting information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.
GASB Statement No. 82	Statement No. 82, issued in March 2016, is an amendment to Statements No. 67, No. 68, and No. 73, and is intended to improve consistency in the application of the accounting statements.
Normal Cost	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
Projected Benefit Funding Ratio	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A Ratio less than 100% indicates that contributions are insufficient.
Unfunded Actuarial Accrued Liability	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
Valuation Date	The date as of which the Actuarial Present Value of Future Benefits is determined. The benefits expected to be paid in the future are discounted to this date.

