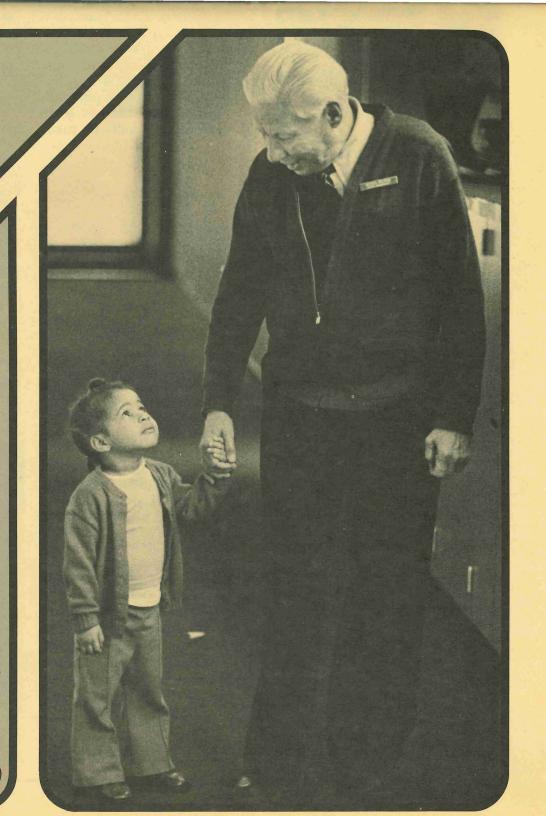
Annual Report 1980

> Minnesota Board on Aging

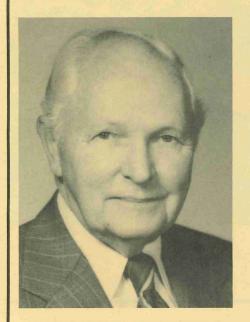
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ANNUAL REPORT 1980

Minnesota Board on Aging

From the Chairman



Though every organization should, not every organization does wrest time from daily activities to plan for the future. I'm pleased to report, however, that in 1980 the Minnesota Board on Aging was able to take a number of steps toward long-range planning.

One of the Board's major accomplishments during the year was involving people throughout the state in conferences and forums preparatory to the 1981 White House Conference on Aging. The meetings of as few as five persons to as many as several hundred focused on the needs of the elderly in the 1980s and how best to meet them. The suggestions emerging from the more than 250 forums will form the basis of recommendations that Minnesota will send to the White House Conference on Aging in 1981.

The Board on Aging, its staff, and the directors of the state's Area Agencies on Aging also participated in a process designed to identify key initiatives that the MBA should undertake in the next five years. Results were used to develop a three-year plan for the Board and they also spurred the formation of a long-range planning and policy committee that will continue to give direction to Board

The Board on Aging has long been an advocate for the elderly and a leader in the research, development, and administration of programs and services for older people. I am confident that the steps toward long range planning taken in 1980 will ensure the Board's continued adoption of timely strategies and programs.

Leonard Ramberg Chairman Minnesota Board on Aging

Highlights

A sampling of Board on Aging activities in 1980:

January — Dental Care The Board sent the state legislature a final report on the two-year experimental dental care program for senior citizens that ended in 1979.

February — Nursing Homes A slide/tape presentation explaining nursing home residents' rights and grievance procedures was developed as part of the Board's long-term-care ombudsman program.

March — Senior Centers At its monthly meeting the Board approved guidelines for distributing \$250,000 in McKnight Foundation funds to Area Agencies on Aging. The AAAs used the money to make 67 grants to senior citizen centers in 1980.

April — **Education** and **Training** Conference

Together with the Minnesota Gerontological Society, the Board sponsored the first annual statewide conference on education and training in aging.

May — Long-Term-Care Research Results of a five-year study conducted for the Board on Aging by University of Minnesota researchers pointed out that in-home services are at least as good, if not better, than long-term-care in nursing homes.



August — White House **Conference on Aging**

Ten task forces completed work this month on background papers used at regional conferences on aging held in the fall. By year's end more than 9,000 people had taken part in 250 forums in preparation for the solving their problems. national conference on aging in 1981.

September — Cable Television The Board's cable television committee stirred so much interest in seniors' use of cable TV in one Minneapolis suburb, St. Louis Park, that a 10-week class in television production began this month. Students learned how to operate cameras and lights, write scripts, and conduct interviews.

October — Long-Term-Care Ombudsman

At its monthly meeting the Board on Aging decided to expand its long-term-care ombudsman program by starting five regional ombudsman programs to aid nursing home residents in

November — Legislation With an eye to the 1981 state legislative session, the Board on Aging's legislative committee began setting priorities.

December — Grant-making The Board on Aging approved \$12 million in grants to help Area Agencies on Aging continue serving nearly 130,000 older people. A new Indian Area Agency on Aging was also approved.

June — Institute on Aging More than 800 persons attended the Board on Aging's 22nd Annual Institute on Aging at St. Cloud State University. "Later Life Options: Worker, Retiree, Volunteer" was the conference's theme.

July — Legislative Roundtables A series of legislative roundtables helped the MBA legislative committee gather background information on such issues as pensions, housing, utilities, and nursing homes.



History

In the early 1950s a legislative study commission recommended that the Governor create a permanent council to advise him and other state officials about how to meet older Minnesotans' needs. The Council — the Governor's Citizens Council on Aging was formed in 1956.

The Council is now called the Minnesota Board on Aging and has an annual budget of over \$14 million. With state, federal, and

foundation funds the Board develops and coordinates a wide variety of programs for Minnesota's 626,000 older people. All programs are designed to help older persons live in their homes or places of residence with an emphasis on the reduction of isolation and the prevention of untimely or unnecessary institutionalization.

The 25 members of the Minnesota Board on Aging are appointed by the Governor and serve a maximum of eight years. The majority are over age 60.

Board meetings are usually held on the third Friday of each month and are open to the public.

Legislation

The Board on Aging's active and aggressive legislative committee worked hard in 1980 to review the major bills introduced in the state legislature of concern to older people.

The committee also prepared a bi-weekly legislative update, Aging Action Under the Dome, for organizations and individuals interested in senior citizen legislative issues.

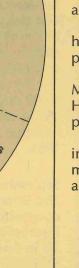
The committee's efforts aided passage of a number of legislative measures, among them:

- expanded home weatherization and fuel assistance for the state's poor;
- a statewide pre-nursing home admission screening program;
- \$500,000 to expand the Minnesota Department of Health's in-the-home services

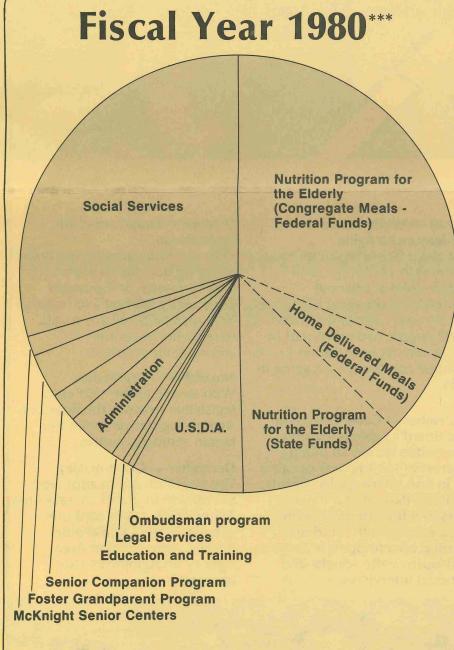
- protection for vulnerable adults from physical or psychological abuse;
- additional tax benefits for pensioners;
- \$200,000 to support the **Retired Senior Volunteer** Programs (the appropriation was later "deferred" as part of state cost-cutting efforts).

In the summer the Board's legislative committee held a series of "roundtables." The discussions helped the committee study in-depth such issues as housing, health care policy, income maintenance, and long-term care.

In the fall the Board on Aging picked 10 top priority issues to concentrate on in the coming year and from those began developing its 1981 legislative program.







Social Services (Title IIIB)*	\$ 4,338,567
MBA Administration*	332,959
Education and Training (Title IV)*	116,521
Nutrition Program for the Elderly (Title IIIC)*	5,645,162
U.S. Department of Agriculture Commodities*	1,226,801
Long Term Care Ombudsman Program*	43,386
Advocacy Assistance Program*	50,000
State Nutrition Program**	1,765,000
Foster Grandparent Program**	462,800
Senior Companion Program**	290,000
State Administration**	200,000
McKnight Foundation Senior Center Funds	250,000

\$14,721,196

- *** = from October, 1979–September 30, 1980
- ** = state funds from July, 1980-June, 1981
- * = federal funds

Long Term Care Ombudsman Program

In 1980 the Board on Aging awarded \$20,000 start-up grants to five regional long term care ombudsman programs. All of the programs are designed to help nursing and boarding care home residents, and their families and friends, protect residents' rights

and resolve residents' concerns.

In addition to responding to specific concerns and complaints, the ombudsman program promotes better community understanding of the needs of residents and serves as a community resource to answer questions about long term care.

MBA ombudsman staff provide coordination, back up,

technical assistance, and training to the regional programs. The Board on Aging also helps develop state regulations and policies beneficial to nursing home residents and operates a toll-free hotline (1-800-652-9747) to respond to complaints and concerns about long term care.

The Board's Ombudsman Program is part of a national effort required by the federal Older Americans Act.

Regional Ombudsman Programs

Northwest:

Lutheran Social Services Professional Center, Suite 2 Holiday Mall Moorhead, 56560 (218) 236-1494

Northeast:

Senior Citizens Coalition of Northeastern Minnesota 206 West 4th St. Duluth, 55806 (218) 727-0207

and Legal Aid Services of Northeastern Minnesota 204 Chestnut St. Virginia, 55792 (218) 749-3270

Central:

Central Minnesota Senior Federation 1900 Minnesota Blvd. St. Cloud, 56301 (612) 253-3257

Southwest:

Southwest Regional Ombudsman Consortium Southern MN Regional Legal Services Gus Johnson Plaza 413 N. 4th Street Mankato, 56001 (507) 625-2216

Southeast:

Southern Minnesota Legal Services 400 Exchange Bldg. Winona, 55987 (507) 454-6660

Metro Area:

Nursing Home Residents Advocates 3231 1st Avenue S. Minneapolis, 55408 (612) 825-6861



Senior Centers

Senior centers were scrutinized in the spring and summer of 1980 by University of Minnesota researchers to help the Board on Aging learn how centers currently operate and what other functions they might

also perform.

The study revealed that approximately 135 centers serve older people in the state. Nearly all (85 percent) offer recreation and socialization, arts and crafts, blood pressure checks, information and referral, outreach, and adult education and speakers.

Senior centers now serve a relatively well and healthy elderly population, according to the report. Efforts to expand senior center activities to frail older persons may be resisted by current center users, the report cautioned.

1980 also marked the beginning of efforts by the McKnight Foundation to help senior centers improve their facilities. Through the Board on Aging and Area Agencies on Aging, the foundation made grants totaling \$250,000 to centers in 66 communities.



The money supplemented whatever the centers could raise on their own and was matched at a 75/25 ratio, with localities responsible for 25 percent of a project's cost.

McKnight grants will also be available to senior centers in 1981 and 1982.

Area Agencies on Aging

Area Agencies on Aging (AAAs), funded by the Minnesota Board on Aging, are responsible for improving services to older persons within given regions of the state.

In 1980 the MBA granted AAAs more than \$4.3 million to help fund social service projects for older persons as well as plan, advocate, coordinate, and evaluate local aging programs.

Area Agencies on Aging may be governmental units or private, non-profit agencies. Allocations from the Board to AAAs are made on the basis of the number of persons age 60 and older in each area, with increased allocations for low-income and minority elderly.

Twelve Area Agencies on Aging

operated in the state in 1980. In December, the Board on Aging approved plans for a thirteenth AAA to begin serving elderly Minnesota Indians in 1981.

Using federal Older Americans Act funds (Title IIIB), AAAs awarded 112 new grants in 1980 and continuation funding to 98 other programs. In-the-home services for older persons took the largest share of the funds, although senior centers, transportation, outreach, and information and referral efforts were also priorities. Since 1967 when funds for social service programs for senior citizens first became available, the Board on Aging and Area Agencies on Aging have supported a total of 439 programs.

Federal (Title IIIB) funds available from Area Agencies on Aging generally offset 90 percent of service project expenses the first year, 75 percent the second year, and 50 percent the third year. Funding levels vary after three years.

Congregate Dining Sites of the Nutrition Program for the Elderly **Hennepin County: 36 sites** Ramsey County: 25 sites

Nutrition Program for the **Elderly**

Funds from Title IIIC of the Older Americans Act allow Area Agencies on Aging to support a state-wide nutrition program for the elderly. In 1980 more than 81,500 older persons participated in the congregate dining program which offers group meals, nutrition education, and

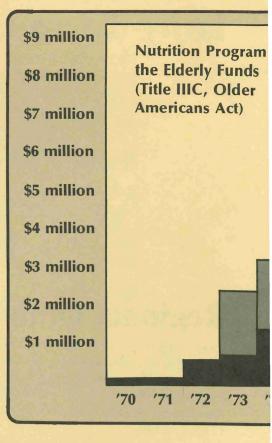
The program is especially intended to promote better health among older persons with restricted incomes by improving nutrition and reducing isolation.

In 1980, 10 new nutrition sites were started in Minnesota, bringing the total number of sites in the state to 277 by the end of the year. Services increased to more than 13,200 meals each day, usually five days a week. Participants contributed to meal costs according to their means, donating over \$2.3 million during the year.

1980 marked the first year that Area Agencies on Aging were able to use specially ear-marked funds to deliver meals to the homes of shut-ins and invalids. The \$879,000 available paid start-up costs for a number of programs, equipment costs for others, and helped deliver 198,000 meals.

Through Area Agencies on Aging, the MBA administered over \$10 million for nutrition programs. Of this, most was federal money but an impressive \$1.7 million was contributed by the state. In addition, the U.S. Department of Agriculture provided a cash reimbursement of 43 cents for every meal served to eligible persons.

The Board on Aging and its staff were responsible for nutrition program planning, grant-making, management, technical consultation and support, monitoring, and



Social Service

Region I

Mike Moore, Director **Northwest AAA Northwest Regional Development Commissio 425 Woodland Avenue** Crookston 56716 218/281-1396

Badger Senior Citizen Center* East Grand Forks Senior Citizen Center* Fertile Senior Citizen Center* Hallock Senior Citizen Center* Holt Senior Citizen Center* Kittson County Senior Transportation Progra Mentor Senior Citizen Center* Middle River Senior Citizen Center* Newfolden Senior Citizen Center* Northwest Minnesota Legal Services, Moorhead

Red Lake County Good Neighbor Transportation Program* Roseau County Transit Service Twin Valley Senior Citizen Center* Valley Chore Service, Crookston

Region II

Marcia Nottingham, Director **Headwaters AAA Headwaters Regional Development Commission Box 584** Bemidji 56601 218/751-3108

Bagley Senior Center* Beltrami County Council on Aging — Senior

Beltrami County Homemaker — Health Aide Service Program Beltrami Senior Transportation Project Clearbrook — Leonard Senior Citizens Cent **Hubbard County Chore Services**

Lake of the Woods Senior Citizen Health Assessment Program Park Rapids Senior Citizens Center* Senior Services Project, Moorhead

Waubun Senior Center* Williams Senior Center*

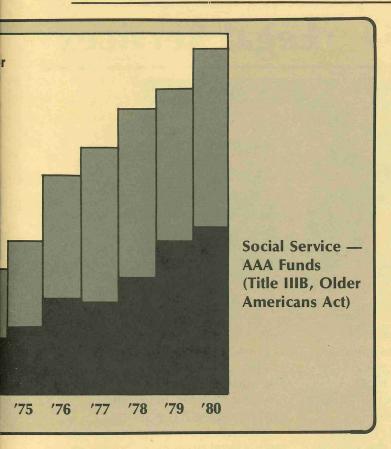
Region III

Kathy Johnson, Director **Arrowhead AAA Arrowhead Regional Development Commissio** 200 Arrowhead Place Duluth 55802 218/722-5545

Aitkin County Senior Health Education* Adult Day Care Benedictine, Duluth* Bois Forte-Tower Nutrition Site* Carlton County Transportation* Coleraine Senior Center* **Duluth Heights Senior Center* Duluth Senior Health Assessment Expansion Eveleth Senior Center*** Floodwood Health Assessment Fond du Lac Senior Center Grand Rapids YMCA Senior Center* Greenwood Township Senior Center* Homesteaders Senior Renovation, Duluth Hospice, Duluth* * = new grant in 1980

Nutrition Program for the Elderly

Year	Number of Nutrition Sites	Meals Per Day	Number of Participants	Federal Funding
1980	277	13,208	81,500	\$4.7 million
1979	267	11,200	75,000	4.5 million
1978	256	10,000	70,500	4.4 million
1977	239	8,000	57,500	4 million
1976	199	6,000	45,000	3.1 million
1975	147	4,350	35,000	2.3 million
1974	122	3,800	30,000	1.8 million
1973	43	2,100	12,000	1.8 million



Projects, 1980

IAAA Senior Center, Duluth In-Home Services to the Elderly, St. Louis County International Falls Senior Center Itasca County Chore Service Itasca County Foot Care* Keewatin Senior Citizens Center* **Koochiching County Footcare Clinic** Koochiching County Home Health Aide/Homemaker Koochiching/Itasca County Coordinator on Koochiching Senior Center* Lake County Chore Service Expansion Lake County Coordinator on Aging* Legal Aid — Senior Citizen Law Project, Duluth McGrath Senior Center Nashwauk Senior Center Nat Polinsky Adult Day Care Expansion, Duluth North Itasca Senior Center* St. Louis County Adult Day Care St. Louis County Outreach Expansion* Scenic Senior Citizens, Bovey Senior Health Ombudsman, Duluth Senior Law Project Expansion, Lake, Cook, and Carlton County* Senior Radio Access Project, Grand Rapids* Tamarack Senior Center*

Region IV

Laurel Sorlie, Director
West Central AAA
West Central Regional Development Commission
Administration Building
Fergus Falls Community College
Fergus Falls 56537
218/739-3356

West End Senior Center, Duluth

Battle Lake Senior Citizens Center
Campbell Senior Citizens Center*
Clay County Home Maintenance Program
Douglas-Grant Health Screening
Douglas-Grant Homemaker
Fergus Falls Program Director*
Grant County Coordinator*
Hawley Senior Citizens Center*
Kensington Senior Citizens Center*
Lake Agassiz Library — Large Print Books,
Moorhead*

Lakeland Mental Health Counseling, Fergus Falls

Northwest Minnesota Legal Services, Moorhead Ogema Senior Citizens Center*

Osakis Senior Citizens Center*
Otter Tail County Home Health Aide*
Otter Tail County Transportation*
Parkers Prairie Senior Citizens Center*
Pelican Rapids Senior Citizens Center*
Pope County Coordinator on Aging*
Pope County Home Health Aide*
Sedan Senior Citizens Center*
Stevens County Coordinator on Aging*
Stevens County Homemaker/Health
Assessment*

Traverse County Homemaker/Health Assessment

Viking Library — Large Print Books* Vining Senior Citizens Center* Wilkin County Coordinator on Aging

Region V

Bena Community Center

John Fellerer, Director Region Five AAA Region Five Regional Development Commission 611 Iowa Avenue Staples 56479 218/894-3233

Cass County Home Health Project* Crow Wing County Coordinator on Aging Crow Wing County Home Health Aide-Homemaker Project Eagle Bend Senior Citizens Center Grey Eagle Senior Center Renovation* Hackensack Community Center* Little Falls School District (Morrison County), Cross Generational Activities* Little Falls Transportation (Morrison County)* Morrison County Home Health/Chore Home Program* Morrison and Todd County Legal Services* Senior Legal Services Project, Moorhead The Information Phone for Seniors, Little Falls Todd County Coordinator on Aging* Todd County Geriatric Home Health Program **Upsala Senior Center Renovation*** Wadena County Health Assessment

Region VI-E

Kathleen McCormick, Director Six East AAA Six East Regional Development Commission 311 West Sixth Street Willmar 56201 612/235-8504

Adult Daycare, Willmar
Atwater Multipurpose Senior Center*
Atwater Nutrition Transportation*
Bird Island Multipurpose Senior Center*
Glencoe Elderly Transportation Program*
Hector Multipurpose Senior Center*
Hutchinson Transportation and Information and Referral
McLeod County Homemaker and Chore Service Program
Meeker County Transportation and Information and Referral*
Stewart Multipurpose Senior Center*
The Whistle Stop Transportation Program,

Region VI-W

Lois Vikse, Director
Upper Minnesota Valley AAA
Upper Minnesota Valley Regional Development
Commission
323 West Schlieman
Appleton 56208
612/289-1981

Benson Senior Center*
Big Stone County Transportation
Chippewa County Chore*
Graceville Senior Center*
Holloway Senior Center*
Marietta Senior Center*
Montevideo Friendly Visiting*

Regions VII E & W

Roger J. Ames, Director Region Seven AAA East Central Regional Development Commission 119 South Lake Street Mora 55051 612/679-4065

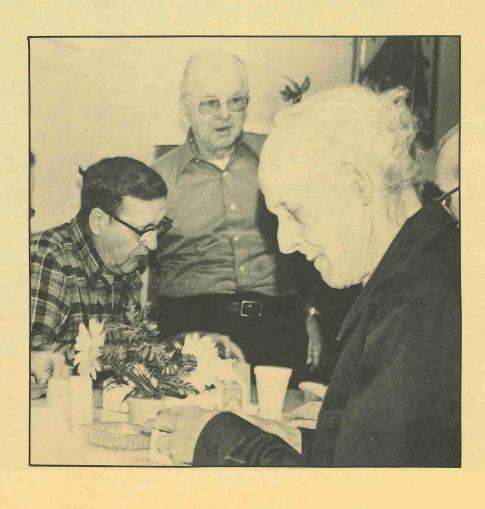
Donna Walberg, Program Manager Region Seven AAA Central Minnesota Regional Development Commission 2700 First Street North St. Cloud 56301 612/253-7870

Becker Senior Center* Chisago County Multi-purpose Senior Center Chisago County Older Americans **Transportation Program** Cloverdale Senior Center* Elk River Senior Center* Foley Senior Center* Freeport Senior Center* Hinckley Senior Citizens Center Homemaker Project, Chisago County Howard Lakes Senior Center* Legal Advocacy for Older Americans, Cambridge and Pine City* Maple Lake Senior Center* Mille Lacs County Nursing Service Home Health Care* Mille Lacs County Senior Citizen Transportation Program **Nutrition Centers Program Senior Center** Outreach Pilot Project, St. Cloud* Nutrition Centers Program — Transportation, St. Cloud* Pine County Health Care Project Quamba Senior Center* St. Cloud Legal Services Title III Project Second Experience Incorporated -Employment for Older People, Princeton* Senior Services Specialist-Protective Services, Stearns County Sherburne County Friendly Visiting* Stanford Township Senior Center* Whitney Senior Center Outreach Project, St. Cloud* Wright County Home Care Project*

Region VIII

Fred DeJong, Director Southwestern AAA Southwest Regional Development Commission 25th & Broadway, Box 265 Slayton, MN 56172 507/836-8549

Balaton Senior Citizens Center*
Community Legal Education for Seniors in Region VIII, Worthington*
Dundee Senior Center*
Fulda Senior Center*
Garvin Senior Center*
Hendricks Multipurpose Senior Center*
Hills Senior Citizens Center*
Information and Referral, Southwest
Minnesota Opportunity Council,
Worthington*





Public Information

Cable television programming by and for seniors became a public information priority in 1980. With interest in cable TV spreading across the state, the Board's cable television committee began interesting senior citizens' groups in learning how to produce their own programs.

As part of a free, 10-week course offered by the St. Louis Park cable television station, seniors learned how to run TV cameras and lights, direct programs, write scripts, and conduct interviews. In Bloomington, seniors were busy producing weekly and monthly shows.

The Board on Aging continued

to publish its bi-monthly newsletter, the **Senior Spotlight**, which reports news of interest to older persons and professionals in the field of aging. Circulation: 12,000.

Special publications such as Minnesota's Services for Seniors and "Quick-Look" Senior Service Book were also issued and helped answer the daily requests for information received at the Board's offices. Many information requests came over the MBA's year-old INFO-LINE, a toll-free number (1-800-652-9747) that people with problems and questions can call between 8 a.m. and 4:30 p.m. each week day.

The members and staff of the

Senior Companions and Foster Grandparents

To supplement the federal Senior Companion Program in Minnesota, the Board on Aging awarded \$290,000 in state funds to the Minnesota Association of Retarded Citizens in 1980.

Senior Companions provide friendship, understanding, and individual attention to other older persons in need of close, meaningful relationships and help many maintain independent living in their own homes or adjust to life in institutions. MBA funds enabled 100 older people to serve as Senior Companions to more than 525 older clients.

A second effort, the Foster Grandparent Program, helps older people give both time and love to mentally retarded and emotionally disturbed young people as well as children with special needs. In return Foster Grandparents, as well as Senior Companions, receive a \$40 weekly stipend, a daily meal, transportation allowance, two weeks paid vacation, and an annual physical examination. Most importantly, they rediscover the satisfaction that comes from being needed.

In Minnesota, the federal Foster Grandparent Program was supplemented in 1980 with \$462,800 in state funds. The Board on Aging awarded most of the money to the Minnesota Association of Retarded Citizens to provide stipends for 155 foster grandparents. Catholic Charities, St. Cloud, received a \$23,800 grant for an additional eight foster grandparents.



Board on Aging filled dozens of speaking engagements and appeared on a number of radio and TV broadcasts during the year. They also worked closely with the media in the production of several newspaper series and television programs on aging.

Education, Training, and Research

In 1980, the Minnesota Board on Aging awarded \$44,000 to the state's Area Agencies on Aging to support local level training of people who work with the elderly. Training covered such subjects as creative retirement, working with the developmentally disabled

elderly, senior center management, lay advocacy, guardianship and conservatorship, staff roles and relationships in long term care, financial management, and client-oriented program evaluation. Funds were also used by AAAs to support

community forums and regional conferences in preparation for the White House Conference on Aging in 1981. In all, over 50 training sessions were held and 4000 persons received training.

In addition, the Board on Aging sponsored statewide conferences and training programs such as the MBA 22nd Annual Institute on Aging; training sessions for Area Agencies on Aging and nutrition projects; workshops on aging awareness and curriculum building in elementary and high schools; a workshop on counseling older adults; a statewide education and training conference; and a study of manpower needs in the field of aging.

A portion of the Board's education and training funds (Title IV-A, Older Americans Act) were used to support activities of a six-state Consortium on Education and Training. One of the Consortium's training programs, a conference on "Translating Research Into Policy," was held in St. Paul in October in cooperation with the Hubert H. Humphrey Institute of Public Affairs at the University of Minnesota. The conference attracted more than 100 participants, including educators, researchers and practitioners. The Board on Aging plans to become even more involved in gerontological research in the near future.

Minnesota Board on Aging 1980 Members

Sharon Anderson Minneapolis

Royal Bakke Mendota

Carol Bartels

Dr. Vernon Bittner Golden Valley

Mary Bogdanovich Calumet

Juanita Christensen Minneapolis

Dr. Virgil Christensen Mankato

Raymond Eckes North Mankato

Alvin Johnson North Oaks

Andrew Jones Brooklyn Center

Abraham Kastenbaum⁰ St. Louis Park

James Kirk, Jr. St. Paul

John Kolb* Dakota Halvor Lacher Rushford

Ann LaVoy Navtahwaush

Rev. Alvin G. Lewis, Jr. Renville

Ferne Lundy Worthington

Geneva Mackety**
Minneapolis

Fred McComb Minneapolis

Carl Meirick Duluth

Rhoda Miller

Estelle Mullins Hinckley

Emily Peake Minneapolis

Leonard Ramberg***
Minneapolis

Edwin Stevens Roseville

Dr. Wendell Swenson Rochester

* deceased

** moved from state

*** chairman

⁰ vice-chairman

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MBA Staff

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Ronald Abato Service Development Specialist

Jerald Farrington Regional Coordinator

Ted Gredvig, Director Program Operations

Roger Hughes Grants Analyst

Jim Jensen Legal Services Developer

James Knobel, Director Administrative Support

Jim Lanenberg Building Specialist

Doris Matthews Accounting Officer

Sherilyn Moe Assistant Long Term Care Ombudsman

Beth Molberg Communications Director

Liz Nelson Nutritionist Rich Nelson Deputy Secretary

Pamela Parker Long Term Care Ombudsman

Karin Sandstrom, Director Program Development

Linda Schiebe Operations Analyst

James Sims Policy Analyst

Sheridan Skeen Program Coordinator

Jim Tift, Director Education and Training

Art Weflen Regional Coordinator

Secretaries:

Marlene Bowman Debbie Broostin Pat Conners Lois Cosgrove Edna Dahn Buffy Lindell Eileen Meloy