



MINNESOTA STATE RETIREMENT SYSTEM
STATE EMPLOYEES RETIREMENT FUND
ACTUARIAL VALUATION REPORT AS OF JULY 1, 2016

December 14, 2016

Minnesota State Retirement System
State Employees Retirement Fund
St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2016 annual actuarial valuation of the State Employees Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2016. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report. Please see the separate report dated December 1, 2016.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis of this report. This report includes risk metrics on page five, but does not include a more robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

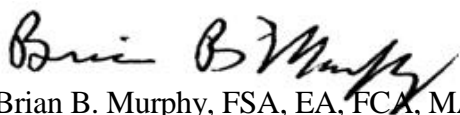
The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief the information contained in this report is accurate and fairly presents the actuarial position of the State Employees Retirement Fund as of the valuation date and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

We are available to answer any questions or provide further details.

Respectfully submitted,



Brian B. Murphy, FSA, EA, FCA, MAAA



Bonita J. Wurst, ASA, EA, FCA, MAAA

BBM/BJW:mrh

Other Observations

General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the assumption of the plan earning 8.00%), it is expected that:

- (1) The unfunded actuarial accrued liabilities will increase and not be eliminated,
- (2) The funded status of the plan will decrease, and
- (3) The plan may eventually become insolvent and unable to pay benefits.

Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

Limitations of Project Scope

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.

Other Observations

Discount Rate Assumption

In a 2015 analysis of long-term rate of investment return and inflation assumptions, GRS suggested that an investment return assumption in the range of 7.00% to 8.00% would be reasonable. The current assumed rate, which is mandated by Minnesota Statutes, is 8.00% and is at the upper end of the reasonable range. This report also concluded that the probability of exceeding the current 8.00% assumption over 20 years is only 37%. Please see the report, *Minnesota State Employees Retirement Fund 6-Year Experience Study*, dated June 30, 2015 for additional information.

Professional standards require GRS to evaluate this assumption each year. If an assumption is deemed unreasonable based on current information, we would have to qualify the work that we do for MSRS.

In May 2016, the Minnesota State Board of Investment (SBI) affirmed that the 8.00% return rate is attainable in the long-term, while acknowledging short term challenges. Also in May 2016, the LCPR's Actuary supported the reasonableness of the current rate by reviewing historical returns by investment class, projected returns from other investment consultants, and considering the SBI's projections. GRS believes the 8.00% return rate is within the reasonable range for this valuation as of July 1, 2016, but cautions MSRS that declining capital market and inflation expectations may result in 8.00% being deemed unreasonable for future valuations. In such an instance, we would still comply with statutes and produce the valuation based upon 8.00%, but Actuarial Standards would require us to issue a "qualified" report.

If a discount rate of 7.50% were used in this valuation instead of 8.00%, we estimate that the unfunded liability would be approximately \$812 million higher than estimated herein. This estimate incorporates lower salary scale rates due to lower inflation expectations.

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Summary of Valuation Results

Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

Contributions	Actuarial Valuation as of	
	July 1, 2016	July 1, 2015
Statutory Contributions - Chapter 352 (% of Payroll)	11.00%	11.00%
Required Contributions - Chapter 356 (% of Payroll)	14.49%	12.44%
Sufficiency / (Deficiency)	(3.49)%	(1.44)%

The contribution deficiency increased from (1.44)% of payroll to (3.49)% of payroll. The primary reasons for the increased contribution deficiency are the changes in assumptions described in the Effects of Changes section. On a market value of assets basis, contributions are deficient by 4.51% of payroll.

Based on the actuarial value of assets and current contribution rates, statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 26 years. Based on the current member and employer contribution rates and other methods and assumptions described in this report, the unfunded liability will not be eliminated. Current contributions are not sufficient to cover interest on the unfunded liability, which will result in the unfunded liability growing indefinitely. If all actuarial assumptions are met and contributions are not increased, the plan will eventually become insolvent and unable to pay benefits.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately -0.1% for the plan year ending June 30, 2016. The AVA earned approximately 7.9% for the plan year ending June 30, 2016 as compared to the assumed rate of 8.00%. The assumed rate is a prescribed assumption mandated by Minnesota Statutes. The assumed rate is a prescribed assumption mandated by Minnesota Statutes, and is at the very upper end of the reasonable range. According to the NASRA survey, the most common assumption for statewide plans is currently 7.50%. Use of a 7.50% return assumption would produce a deficiency greater than shown above.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting and financial reporting information prepared according to GASB Statements No. 67 and No. 68 was provided to MSRS in a separate report dated December 1, 2016.

Summary of Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of	
	July 1, 2016	July 1, 2015
Contributions (<i>% of Payroll</i>)		
Statutory - Chapter 352	11.00%	11.00%
Required - Chapter 356	14.49%	12.44%
Sufficiency / (Deficiency)	(3.49)%	(1.44)%
Funding Ratios (<i>dollars in thousands</i>)		
Assets		
- Current assets (AVA)	\$ 11,676,370	\$ 11,223,285
- Current assets (MVA)	11,223,065	11,638,319
Accrued Benefit Funding Ratio		
- Current benefit obligations	\$ 13,752,949	\$ 12,546,681
- Funding ratio (AVA)	84.90%	89.45%
- Funding ratio (MVA)	81.60%	92.76%
Accrued Liability Funding Ratio		
- Actuarial accrued liability	\$ 14,316,886	\$ 13,092,702
- Funding ratio (AVA)	81.56%	85.72%
- Funding ratio (MVA)	78.39%	88.89%
Projected Benefit Funding Ratio		
- Current and expected future assets	\$ 14,479,681	\$ 13,918,349
- Current and expected future benefit obligations	16,034,135	14,523,050
- Projected benefit funding ratio (AVA)	90.31%	95.84%
Participant Data		
Active Members		
- Number	49,472	49,037
- Annual valuation earnings (<i>000s</i>)	2,743,866	2,606,268
- Projected annual earnings (<i>000s</i>)	2,889,433	2,727,560
- Average projected annual earnings	58,405	55,622
- Average age	47.0	47.0
- Average service	11.6	11.9
Service Retirements	32,241	30,871
Survivors	3,868	3,786
Disability Retirements	1,843	1,819
Deferred Retirements	17,019	16,787
Terminated Other Non-Vested	7,571	6,941
Total	112,014	109,241

Summary of Valuation Results

Effects of Changes

The following changes in plan provisions, actuarial assumptions, and methods were recognized as of July 1, 2016:

- Assumed increases in member salaries were changed.
- Assumed rates of retirement were reduced. In addition, distinct rates for reduced (Early) retirements were adopted for members hired prior to July 1, 1989, and members hired after June 30, 1989.
- Assumed rates of termination were changed, generally resulting in greater rates for three to nine years of service, and fewer for 15 or more years of service.
- Assumed rates of disability were reduced.
- The base mortality table for annuitants and employees was changed from RP-2000 to RP-2014, fully generational, white collar adjustments with age adjustments. The mortality improvement scale was changed from Scale AA to Scale MP-2015.
- The percent married assumption was changed from 85% to 80% of active male members and from 70% to 65% of active female members.
- Form of payment assumptions were modified.
- The assumed post-retirement benefit increase rate was changed from 2.00% per year through 2035 and 2.50% thereafter to 2.00% per year for all years.
- As a result of the additional liability resulting from the changes described above, the amortization date was changed from June 30, 2041 to June 30, 2042 per Minnesota Statute 356.215, Subd. 11(c).

Refer to the Actuarial Basis section of this report for a complete description of these changes. The combined impact of the above changes was to increase the accrued liability by \$644 million and increase the required contribution by 1.8% of pay, as follows:

	Before Changes	Reflecting Assumption Changes	Reflecting Amortization Change
Normal Cost Rate, % of Pay	7.7%	8.2%	8.2%
Amortization of Unfunded Accrued Liability, % of Pay	4.6%	6.0%	5.9%
Expenses (% of Pay)	0.4%	0.4%	0.4%
Total Required Contribution, % of Pay	12.7%	14.6%	14.5%
Accrued Liability Funding Ratio	85.4%	81.6%	81.6%
Projected Benefit Funding Ratio	95.3%	90.3%	90.3%
Unfunded Accrued Liability (in billions)	\$2.0	\$2.6	\$2.6

Summary of Valuation Results

Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual compounding 2.00% post-retirement benefit increase. If the accrued liability funding ratio, determined on a market value of assets basis, reaches or exceeds 90% (based on a 2.50% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the accrued liability funding ratio (determined on a market value of assets basis) declines to 80% or less for the most recent actuarial valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%. Benefit increases already granted, however, will not be affected.

To determine an assumption regarding a future change in the post-retirement benefit increase, we performed a projection of liabilities and assets based on the following methods and assumptions:

- Future investment returns and liability discount rates of 8.00%;
- Open group; stable active population (new member profile based on average new members hired in recent years);
- The post-retirement benefit increase rate is assumed to be 2.00% per year until the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase is reached; and
- Current statutory contribution levels (i.e., not including potential contribution increases under the contribution stabilizer statutes).

Based on these assumptions and methods, the projection indicates that this plan is not expected to attain the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase and will pay a 2.00% post-retirement benefit increase indefinitely. This assumption is reflected in our calculations. This is only an assumption; actual timing will depend on actual experience.

Summary of Valuation Results

Risk Measures Summary (*Dollars in Thousands*)

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Valuation Date (July 1)	Accrued Liabilities (AAL)	Market Value of Assets	Market Value Unfunded AAL (1) - (2)	Valuation Payroll	Market Value Funded Ratio (2) / (1)	Retiree Liabilities	RetLiab/ AAL (6) / (1)	AAL/ Payroll (1) / (4)	Assets/ Payroll (2) / (4)
2010	\$10,264,071	\$7,692,531	\$2,571,540	\$2,327,398	74.9%	\$4,535,401	44.2%	441.0%	330.5%
2011	10,576,481	9,197,664	1,378,817	2,440,580	87.0%	4,982,212	47.1%	433.4%	376.9%
2012	11,083,227	9,098,097	1,985,130	2,367,160	82.1%	5,489,756	49.5%	468.2%	384.3%
2013	11,428,641	10,033,499	1,395,142	2,483,000	87.8%	5,807,381	50.8%	460.3%	404.1%
2014	12,445,126	11,498,604	946,522	2,620,660	92.4%	6,471,998	52.0%	474.9%	438.8%
2015	13,092,702	11,638,319	1,454,383	2,714,418	88.9%	6,949,000	53.1%	482.3%	428.8%
2016	14,316,886	11,223,065	3,093,821	2,797,345	78.4%	7,746,511	54.1%	511.8%	401.2%

	(10)	(11)	(12)	(13)	(14)	(15)	(16)
Valuation Date (July 1)	Portfolio StdDev	Std Dev % of Pay (9) x (10)	Unfunded / Payroll (3) / (4)	Non-Investment Cash Flow (NICF)	NICF/ Assets (13) / (2)	SBI Market Rate of Return	SBI 5-Year Average
2010			110.5%	\$(245,460)	-3.2%	15.2%	3.4%
2011			56.5%	(259,174)	-2.8%	23.3%	5.3%
2012			83.9%	(312,027)	-3.4%	2.4%	2.3%
2013			56.2%	(339,906)	-3.4%	14.2%	6.2%
2014			36.1%	(364,455)	-3.2%	18.6%	14.5%
2015	14.1%	60.5%	53.6%	(361,470)	-3.1%	4.4%	12.3%
2016	14.1%	56.6%	110.6%	(405,621)	-3.6%	-0.1%	7.7%

Notes pertaining to numbered columns:

- (5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.
- (6) and (7) The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.
- (8) and (9) The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.
- (10) and (11) The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.
- (12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) The ratio of non-investment cash flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.
- (15) and (16) Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year geometric average give an indicator of the realism of the systems assumed return. Of course, past performance is not a guarantee of future results. The performance data for the Combined Funds (pooled investments of major Minnesota Public Retirement Systems) is presented in these columns. The source of this data is the Minnesota State Board of Investment.

Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- **Plan assets** presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- **Actuarial basis** describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- **Additional schedules** includes a summary of funding progress over the long term.
- **Glossary** defines the terms used in this report.

Plan Assets

Statement of Fiduciary Net Position (*Dollars in Thousands*)

	Market Value	
	June 30, 2016	June 30, 2015
Assets		
Cash, equivalents, short term securities	\$ 252,758	\$ 214,452
Fixed income	2,760,132	2,736,251
Equity	8,179,738	8,662,154
Other*	1,605,610	1,204,767
Total cash, investments, and other assets	\$ 12,798,238	\$ 12,817,624
Amounts Receivable	22,232	17,980
Total Assets	\$ 12,820,470	\$ 12,835,604
Amounts Payable*	(1,597,405)	(1,197,285)
Net Position Restricted for Pensions	\$ 11,223,065	\$ 11,638,319

* Includes \$1,586,006 in Securities Lending Collateral as of June 30, 2016 and \$1,185,073 as of June 30, 2015.

Plan Assets

Reconciliation of Plan Assets (*Dollars in Thousands*)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the prior two fiscal years.

Change in Assets Year Ending	Market Value	
	June 30, 2016	June 30, 2015
1. Fund balance at market value at beginning of year	\$ 11,638,319	\$ 11,498,604
2. Contributions		
a. Member	153,854	149,293
b. Employer	151,168	146,333
c. Other sources	0	0
d. Total contributions	<u>\$ 305,022</u>	<u>\$ 295,626</u>
3. Investment income		
a. Investment income/(loss)	5,356	517,368
b. Investment expenses	<u>(14,989)</u>	<u>(16,183)</u>
c. Net investment income/(loss)	<u>(9,633)</u>	<u>501,185</u>
4. Other	<u>20,281</u>	<u>29,493</u>
5. Total income: (2.d.) + (3.c.) + (4.)	\$ 315,670	\$ 826,304
6. Benefits Paid		
a. Annuity benefits	(707,361)	(665,821)
b. Refunds	<u>(13,345)</u>	<u>(12,026)</u>
c. Total benefits paid	<u>(720,706)</u>	<u>(677,847)</u>
7. Expenses		
a. Other	(22)	(23)
b. Administrative	<u>(10,196)</u>	<u>(8,719)</u>
c. Total expenses	<u>(10,218)</u>	<u>(8,742)</u>
8. Total disbursements: (6.c.) + (7.c.)	(730,924)	(686,589)
9. Fund balance at market value at end of year (1.) + (5.) + (8.)	\$ 11,223,065	\$ 11,638,319
10. State Board of Investment calculated investment return	-0.1%	4.4%

Plan Assets

Actuarial Asset Value (*Dollars in Thousands*)

	<u>June 30, 2016</u>		<u>June 30, 2015</u>	
1. Market value of assets available for benefits	\$	11,223,065	\$	11,638,319
2. Determination of average balance				
a. Total assets available at beginning of year		11,638,319		11,498,604
b. Total assets available at end of year		11,223,065		11,638,319
c. Net investment income for fiscal year		(9,633)		501,185
d. Average balance $[a. + b. - c.] / 2$		11,435,509		11,317,869
3. Expected return $[8.0\% \times 2.d.]$		914,841		905,430
4. Actual return		(9,633)		501,185
5. Current year asset gain/(loss) $[4. - 3.]$		(924,474)		(404,245)
6. Unrecognized asset returns				
	Original	Unrecognized Amount		Unrecognized Amount
	Amount	%	\$	%
a. Year ended June 30, 2016	\$ (924,474)	80%	\$ (739,579)	
b. Year ended June 30, 2015	(404,245)	60%	(242,547)	80%
c. Year ended June 30, 2014	1,041,524	40%	416,610	60%
d. Year ended June 30, 2013	561,056	20%	112,211	40%
e. Year ended June 30, 2012	(554,532)		N/A	20%
f. Unrecognized return adjustment			\$ (453,305)	\$ 415,034
7. Actuarial value at end of year (1. - 6.f.)		\$11,676,370		\$11,223,285
8. Approximate return on actuarial value of assets during fiscal year		7.9%		12.6%
9. Ratio of actuarial value of assets to market value of assets		1.04		0.96

Membership Data

Distribution of Active Members

Age	Years of Service as of June 30, 2016									Total
	<3*	3 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	
< 25	1,098	31	2							1,131
Avg. Earnings	29,765	34,839	35,582							29,915
25 - 29	2,713	763	245	5						3,726
Avg. Earnings	37,157	44,118	47,220	48,690						39,259
30 - 34	2,296	1,134	1,491	288	6					5,215
Avg. Earnings	42,283	48,376	50,684	53,639	52,131					46,648
35 - 39	1,762	872	1,442	987	317	2				5,382
Avg. Earnings	44,575	51,159	55,636	58,116	61,358	39,390				52,075
40 - 44	1,172	645	1,146	902	760	99	3			4,727
Avg. Earnings	46,519	53,768	58,573	61,557	65,884	64,449	60,166			56,798
45 - 49	1,167	662	1,170	891	1,047	559	170	5		5,671
Avg. Earnings	45,394	55,047	57,560	62,252	67,175	70,462	69,535	68,680		58,916
50 - 54	1,066	649	1,188	1,026	1,112	743	899	395	45	7,123
Avg. Earnings	45,117	54,113	57,225	60,405	65,500	69,388	70,755	66,830	62,227	60,420
55 - 59	905	513	1,112	954	1,092	816	1,078	924	567	7,961
Avg. Earnings	45,590	53,356	56,902	60,516	62,979	67,967	69,047	68,811	62,842	61,238
60 - 64	488	342	773	730	875	632	818	576	962	6,196
Avg. Earnings	44,809	52,309	55,990	59,968	63,282	65,972	68,423	68,412	66,244	61,811
65 - 69	165	108	255	272	274	181	217	128	335	1,935
Avg. Earnings	32,781	49,527	51,919	61,217	65,614	65,561	67,362	69,254	68,721	60,463
70+	75	25	58	38	50	38	28	22	71	405
Avg. Earnings	17,694	28,854	36,593	55,126	58,646	58,264	64,680	69,073	70,308	48,727
Total	12,907	5,744	8,882	6,093	5,533	3,070	3,213	2,050	1,980	49,472
Avg. Earnings	41,416	50,798	55,371	60,114	64,713	67,961	69,232	68,347	65,743	55,463

* This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is valuation earnings for the fiscal year ending on the valuation date.

Membership Data

Distribution of Service Retirements

Age	Years Retired as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<50	4	7	10					21
Avg. Benefit	6,081	7,952	2,631					5,062
50 - 54	4	19	4					27
Avg. Benefit	25,696	9,300	1,105					10,515
55 - 59	303	676	33					1,012
Avg. Benefit	18,834	15,670	9,470					16,415
60 - 64	813	2,398	1,132	20	2			4,365
Avg. Benefit	20,006	20,577	17,882	13,391	19,355			19,738
65 - 69	926	4,157	3,281	1,169	19	1		9,553
Avg. Benefit	19,675	19,872	21,119	16,715	10,808	1,809		19,875
70 - 74	138	1,146	2,935	2,119	843	7		7,188
Avg. Benefit	16,907	18,579	19,500	19,894	17,456	19,434		19,180
75 - 79	19	143	639	1,723	1,553	374	5	4,456
Avg. Benefit	11,234	17,033	17,560	17,613	19,324	19,194	14,906	18,286
80 - 84	10	33	79	314	1,274	941	169	2,820
Avg. Benefit	8,479	10,816	13,938	14,756	18,667	23,524	25,511	20,002
85 - 89		7	20	46	222	891	514	1,700
Avg. Benefit		20,543	10,262	10,290	16,745	21,031	23,774	20,881
90+			4	11	29	155	900	1,099
Avg. Benefit			14,144	11,012	15,200	22,228	20,890	20,805
Total	2,217	8,586	8,137	5,402	3,942	2,369	1,588	32,241
Avg. Benefit	19,373	19,451	19,625	18,056	18,496	21,797	22,297	19,452

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Survivors

Age	Years Since Death as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<45	13	46	31	9			2	101
Avg. Benefit	6,140	6,908	11,723	11,917			16,453	8,923
45 - 49	6	13	12	8	3	1		43
Avg. Benefit	3,556	10,888	8,010	13,658	4,757	3,451		8,976
50 - 54	7	26	22	9	4	1		69
Avg. Benefit	12,193	9,627	9,171	8,577	5,273	2,514		9,250
55 - 59	24	51	49	26	4	9	2	165
Avg. Benefit	13,168	13,244	11,337	13,165	11,309	6,001	7,527	12,143
60 - 64	43	97	103	52	29	15	1	340
Avg. Benefit	17,907	17,086	15,462	14,202	8,940	8,108	7,910	15,139
65 - 69	41	142	143	120	38	13	4	501
Avg. Benefit	18,516	17,893	16,873	14,411	14,076	13,409	4,330	16,305
70 - 74	44	149	159	110	56	27	9	554
Avg. Benefit	18,852	17,617	14,937	14,801	15,967	13,730	13,295	15,960
75 - 79	43	149	134	110	71	48	20	575
Avg. Benefit	20,626	21,313	17,905	17,163	18,565	18,405	20,377	19,059
80 - 84	41	146	142	96	85	50	28	588
Avg. Benefit	19,254	22,760	19,302	21,562	21,998	18,198	15,175	20,625
85 - 89	25	118	109	106	68	57	42	525
Avg. Benefit	19,877	21,000	21,448	21,587	21,927	19,844	19,245	21,012
90+	8	58	80	89	74	58	40	407
Avg. Benefit	19,620	22,444	20,976	19,607	22,392	18,254	18,898	20,524
Total	295	995	984	735	432	279	148	3,868
Avg. Benefit	17,598	18,580	17,026	17,310	18,761	16,881	17,497	17,725

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Disability Retirements

Age	Years Disabled as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
< 45	1	4	5	2				12
Avg. Benefit	3,226	6,151	4,039	1,998				4,335
45 - 49	5	10	9	7	2			33
Avg. Benefit	11,065	9,822	5,534	5,653	6,721			7,768
50 - 54	14	45	38	17	6	1		121
Avg. Benefit	11,789	9,593	9,668	9,219	4,851	3,585		9,533
55 - 59	26	106	58	54	19	12	3	278
Avg. Benefit	11,942	16,143	14,926	10,768	7,763	10,736	4,003	13,515
60 - 64	21	117	128	104	52	20	3	445
Avg. Benefit	12,124	15,252	17,297	12,908	11,255	11,984	7,110	14,476
65 - 69	1	49	163	170	70	23	7	483
Avg. Benefit	5,066	15,810	15,514	15,961	15,160	16,300	11,697	15,610
70 - 74			35	97	59	32	11	234
Avg. Benefit			14,430	14,248	14,991	15,803	15,453	14,732
75+				24	84	73	56	237
Avg. Benefit				13,753	15,469	16,706	13,230	15,147
Total	68	331	436	475	292	161	80	1,843
Avg. Benefit	11,673	14,576	15,025	13,789	13,768	15,355	12,826	14,236

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.

Membership Data

Reconciliation of Members

	Actives	Terminated*		Recipients**			Total
		Deferred Retirement	Other Non-Vested	Service Retirement	Disability Retirement	Survivor	
Members on July 1, 2015	49,037	16,787	6,941	30,871	1,819	3,786	109,241
New members	5,431	0	0	0	0	0	5,431
Return to active	348	(185)	(163)	0	0	0	0
Terminated non-vested	(1,772)	0	1,772	0	0	0	0
Service retirements	(1,426)	(648)	0	2,074	0	0	0
Terminated deferred	(1,132)	1,132	0	0	0	0	0
Terminated refund/transfer	(896)	(155)	(1,335)	0	0	0	(2,386)
Deaths	(67)	(26)	(9)	(835)	(49)	(165)	(1,151)
New beneficiary	0	0	0	0	0	270	270
Disabled	(51)	0	0	0	51	0	0
Data adjustments	0	114	365	131	22	(23)	609
Net change	435	232	630	1,370	24	82	2,773
Members on July 1, 2016	49,472	17,019	7,571	32,241	1,843	3,868	112,014

* Includes members in the General or Military Affairs Plans.

** Includes members in the General, Military Affairs or Unclassified Plans.

Terminated Member Statistics on June 30, 2016	Deferred Retirement	Other Non-Vested	Total
Number	17,019	7,571	24,590
Average age	50.7	37.1	46.5
Average service	7.9	1.1	5.8
Average annual benefit, with augmentation to Normal			
Retirement Date and 40% CSA load	\$14,627	N/A	\$14,627
Average refund value, with 40% CSA load	\$37,325	\$3,339	\$26,861

Development of Costs

Actuarial Valuation Balance Sheet (*Dollars in Thousands*)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. **A Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 11% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

				<u>June 30, 2016</u>	
A. Actuarial Value of Assets				\$	11,676,370
B. Expected Future Assets					
1. Present value of expected future statutory supplemental contributions				\$	1,086,062
2. Present value of future normal cost contributions					1,717,249
3. Total expected future assets: (1.) + (2.)				\$	2,803,311
C. Total Current and Expected Future Assets				\$	14,479,681
D. Current Benefit Obligations*					
1. Benefit recipients	Non-Vested	Vested	Total		
a. Service retirements	\$ 0	\$ 6,908,551	\$ 6,908,551		
b. Disability retirements	0	265,199	265,199		
c. Survivors	0	572,761	572,761		
2. Deferred retirements with augmentation	0	1,398,187	1,398,187		
3. Former members without vested rights**	9,770	0	9,770		
4. Active members	140,399	4,458,082	4,598,481		
5. Total Current Benefit Obligations	\$ 150,169	\$ 13,602,780	\$ 13,752,949		
E. Expected Future Benefit Obligations				\$	2,281,186
F. Total Current and Expected Future Benefit Obligations***				\$	16,034,135
G. Unfunded Current Benefit Obligations: (D.5.) - (A.)				\$	2,076,579
H. Unfunded Current and Future Benefit Obligations: (F.) - (C.)				\$	1,554,454
I. Accrued Benefit Funding Ratio: (A.)/(D.5.)					84.90%
J. Projected Benefit Funding Ratio: (C.)/(F.)					90.31%

* Present value of credited projected benefits (projected compensation, current service).

** Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date.

*** Present value of projected benefits (projected compensation, projected service).

Development of Costs

Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

	Actuarial Present Value of Projected Benefits	Actuarial Present Value of Future Normal Costs	Actuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)			
1. Active members			
a. Retirement annuities	\$ 6,265,343	\$ 1,255,398	\$ 5,009,945
b. Disability benefits	212,476	79,552	132,924
c. Survivor's benefits	90,090	24,541	65,549
d. Deferred retirements	262,764	277,109	(14,345)
e. Refunds*	<u>35,571</u>	<u>80,649</u>	<u>(45,078)</u>
f. Total	\$ 6,866,244	\$ 1,717,249	\$ 5,148,995
2. Deferred retirements with future augmentation	1,398,187	0	1,398,187
3. Former members without vested rights	9,770	0	9,770
4. Benefit recipients	7,746,511	0	7,746,511
5. Contingent actuarial accrued liability - UNCL Plan	<u>13,423</u>	<u>0</u>	<u>13,423</u>
6. Total	\$ 16,034,135	\$ 1,717,249	\$ 14,316,886
B. Determination of Unfunded Actuarial Accrued Liability (UAAL)			
1. Actuarial accrued liability			\$ 14,316,886
2. Current assets (AVA)			<u>11,676,370</u>
3. Unfunded actuarial accrued liability			\$ 2,640,516
C. Determination of Supplemental Contribution Rate**			
1. Present value of future payrolls through the amortization date of June 30, 2042			\$ 44,510,733
2. Supplemental contribution rate: $(B.3.) / (C.1.)$			5.93% ***

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization of the unfunded actuarial accrued liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

*** The amortization factor as of July 1, 2016 is 15.40466.

Development of Costs

Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

	Year Ending June 30, 2016		
	Actuarial Accrued Liability	Current Assets	Unfunded Actuarial Accrued Liability
A. Unfunded actuarial accrued liability at beginning of year	\$ 13,092,702	\$ 11,223,285	\$ 1,869,417
B. Changes due to interest requirements and current rate of funding			
1. Normal cost, including expenses	\$ 219,127	\$ 0	\$ 219,127
2. Benefit payments	(720,706)	(720,706)	0
3. Contributions	0	305,022	(305,022)
4. Interest on A., B.1., B.2. and B.3.	<u>1,027,353</u>	<u>881,235</u>	<u>146,118</u>
5. Total (B.1. + B.2. + B.3. + B.4.)	525,774	465,551	60,223
C. Expected unfunded actuarial accrued liability at end of year (A. + B.5.)	\$ 13,618,476	\$ 11,688,836	\$ 1,929,640
D. Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected			
1. Age and service retirements			\$ (8,212)
2. Disability retirements			627
3. Death-in-service benefits			210
4. Withdrawals			(3,243)
5. Salary increases			50,945
6. Investment income			12,464
7. Mortality of annuitants			10,751
8. Other items			<u>3,693</u>
9. Total			67,235
E. Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.9.)			\$ 1,996,875
F. Change in unfunded actuarial accrued liability due to changes in plan provisions			0
G. Change in unfunded actuarial accrued liability due to changes in actuarial assumptions			643,641
H. Change in unfunded actuarial accrued liability due to changes in miscellaneous methodology			0
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)*			\$ 2,640,516

* The unfunded actuarial accrued liability on a market value of assets basis is \$3,093,821.

Development of Costs

Determination of Contribution Sufficiency/(Deficiency) (*Dollars in Thousands*)

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	Percent of Payroll	Dollar Amount
A. Statutory contributions - Chapter 352		
1. Employee contributions	5.50%	\$ 158,919
2. Employer contributions	5.50%	158,919
3. Total	11.00%	\$ 317,838
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	6.17%	\$ 178,278
b. Disability benefits	0.35%	10,113
c. Survivors	0.12%	3,467
d. Deferred retirement benefits	1.19%	34,384
e. Refunds*	0.36%	10,402
f. Total	8.19%	\$ 236,644
2. Supplemental contribution amortization of Unfunded Actuarial Accrued Liability by June 30, 2042	5.93%	\$ 171,343
3. Allowance for expenses	0.37%	\$ 10,691
4. Total	14.49% **	\$ 418,678
C. Contribution Sufficiency/(Deficiency) (A.3. - B.4.)	(3.49%)	\$ (100,840)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$2,889,433.

*Includes non-vested refunds and non-married survivor benefits only.

** The required contribution on a market value of assets basis is 15.51% of payroll.

Development of Costs

Special Groups - Military Affairs Calculation

Section 352.85 of Chapter 352 of Minnesota Statutes provides that certain military affairs personnel may retire, with an unreduced benefit, at age 60. In addition, they may receive disability benefits upon being found disqualified for retention in active military duty. To fund these special benefits, employees and employer contribute an extra 1.60% of payroll.

To recognize the effect of the unreduced early retirement benefit available at age 60, we have assumed that all military affairs personnel will retire at age 60, or if over age 60, one year from the valuation date.

The unfunded liability for these members, if any, is reflected in the total unfunded liability shown on page 16.

	Year Ending June 30, 2016
A. Projected annual earnings	\$ 424,300
B. Total normal cost	
1. Dollar amount	\$ 49,601
2. Percent of payroll	11.69%
C. Normal cost of State Employees Retirement Fund (percent of payroll)	8.19%
D. Difference in normal cost (<i>B. - C., not less than zero</i>)	3.50%

Active Military Affairs Statistics	Active Members
Number	6
Average Age, in years	39.4
Average Service, in years	5.0

Development of Costs

Special Groups - Pilots Calculation

Section 352.86 of Chapter 352 of Minnesota Statutes provides that certain transportation department pilots may retire, with an unreduced benefit, at age 62. In addition, they may receive disability benefits upon being found disqualified for retention as pilots. To fund these special benefits, employees and employer contribute an extra 1.60% of payroll.

To recognize the effect of the unreduced early retirement benefit available at age 62, we have assumed that all pilots will retire at age 62, or if over age 62, one year from the valuation date.

This group is closed to new entrants effective June 1, 2008.

The unfunded liability for these members, if any, is reflected in the total unfunded liability shown on page 16.

	Year Ending June 30, 2016
A. Projected annual earnings	\$ 84,912
B. Total normal cost	
1. Dollar amount	\$ 12,864
2. Percent of payroll	15.15%
C. Normal cost of State Employees Retirement Fund (percent of payroll)	8.19%
D. Difference in normal cost (B. - C.)	6.96%

Active Pilots Statistics	Active Members
Number	1
Average Age, in years	74.0
Average Service, in years	18.7

Development of Costs

Special Groups - Fire Marshals Calculation

Section 352.87 of Chapter 352 of Minnesota Statutes provides that deputy state fire marshals may retire, with an unreduced benefit (with respect to service after July 1, 1999), at age 55. Credited Service after July 1, 1999 accrues retirement benefits at a rate of 2.00% per year, and disability benefits are based on a minimum of 15 years of service (20 years if duty related). To fund these special benefits, members contribute an extra 2.78% of payroll and employers contribute an extra 4.20% of payroll.

To recognize the effect of the unreduced early retirement benefit available at age 55, we have assumed that all fire marshals will retire in accordance with the retirement assumptions which apply to the members of the Correctional Employees Retirement Fund.

The unfunded liability for these members, if any, is reflected in the total unfunded liability shown on page 16.

	Year Ending June 30, 2016
A. Projected annual earnings	\$ 871,454
B. Total normal cost	
1. Dollar amount	\$ 142,134
2. Percent of payroll	16.31%
C. Normal cost of State Employees Retirement Fund (percent of payroll)	8.19%
D. Difference in normal cost (B. - C.)	8.12%

Active Fire Marshals Statistics	Active Members
Number	12
Average Age, in years	54.3
Average Service, in years	13.3

Development of Costs

Special Groups - Unclassified Plan Contingent Liability Calculation

(Dollars in Thousands)

Section 352D.02 of Chapter 352D of Minnesota Statutes provides that members credited with employee shares in the Unclassified Plan may elect to terminate participation in the Unclassified Plan and be covered by the State Employees Retirement Fund (General Plan) prior to termination of covered employment assuming that the member has acquired at least 10 years of allowable state service if hired prior to July 1, 2010 and has no more than 7 years of service if hired after June 30, 2010. Unclassified Plan members contribute 5.50% of payroll and employers contribute 6% of payroll. Certain members (Judges and Legislators) are not eligible to elect coverage under the State Employees Retirement Fund.

To recognize the effect of the option to elect coverage under the General Plan, we have assumed that all eligible Unclassified Plan members will elect coverage under the General Plan if such election provides the member with a greater economic present value than the accumulated contribution balance under the Unclassified Plan. The liabilities were measured using the actuarial assumptions that are applied to the State Employees Retirement Fund.

	Year Ending June 30, 2016
A. Number of active eligible members	1,246
B. Account balances for active members	\$ 152,723
C. Accrued liability for active members	166,146
D. Number of inactive members and ineligible active members*	2,188
E. Account balances for inactive members	\$ 154,613
F. Net assets held in trust for Unclassified Plan members	304,773
G. Contingent liability (C. - B.)	13,423
H. Projected annual earnings for active members	98,447
I. Normal cost	
1. Dollar amount	\$ 11,321
2. Percent of payroll	11.50%
J. Normal cost of State Employee Retirement Fund (percent of payroll)	8.19%
K. Difference in normal cost (I.2. - J.)	3.31%

* Includes 1,993 terminated members, 184 active Legislators and 11 active Judges that are not eligible to elect coverage.

Unclassified Member Statistics	Active Eligible Members
Number	1,246.0
Average Age, in years	44.6
Average Service, in years	9.4
Average Unclassified Account Balance	\$ 122,570

Actuarial Basis

Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

Actuarial Cost Method

Actuarial accrued liability and required contributions in this report are computed using the Entry Age Normal Cost method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of the normal cost, expenses, and the payment toward the UAAL.

Valuation of Future Post-Retirement Benefit Increases

If the plan has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.50% benefit increase, Minnesota Statutes require the 2.50% benefit increase rate to be reflected in the liability calculations. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the accrued liability funding ratio threshold, and the expected reversion to a 2.50% benefit increase rate must be reflected in the liability calculations.

Funding Objective

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.

Actuarial Basis

Actuarial Methods (Concluded)

Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year; and
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2042 assuming payroll increases of 3.50% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date will be re-determined. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

Changes in Methods since Prior Valuation

There have been no changes in actuarial methods since the prior valuation.

Actuarial Basis

Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. The assumptions prescribed are based on the last experience study, dated June 30, 2015.

The Allowance for Combined Service Annuity was also based on a recommendation by a former actuary. We are unable to judge the reasonableness of this assumption without performing a substantial amount of additional work beyond the scope of the assignment. We note that the LCPR actuary has recently completed a review of this assumption. This review recommended changes to this assumption, expected to be effective at a future date.

Investment return	8.00% per annum.
Benefit increases after retirement	2.00% per annum
Salary increases	Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service.
Inflation	2.75% per year.
Payroll growth	3.50% per year.
Mortality rates	
Healthy Pre-retirement	RP-2014 employee generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, white collar adjustment, set forward one year for males and no age adjustment for females.
Healthy Post-retirement	RP-2014 annuitant generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, white collar adjustment, set forward two years for males and no age adjustment for females.
Disabled	RP-2014 disabled mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, set forward two years for males and four years for females.
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.
Withdrawal	Service-related rates based on experience; see table of sample rates.
Disability	Age-related rates based on experience; see table of sample rates.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Allowance for Combined Service Annuity	Liabilities for active members are increased by 1.20% and liabilities for former members are increased by 40.00% to account for the effect of some participants having eligibility for a Combined Service Annuity.
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.
Refund of contributions	Account balances accumulate interest until normal retirement date and are discounted back to the valuation date. All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit.
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at normal retirement age.
Percentage married	80% of active male members and 65% of female members are assumed to be married. Actual marital status is used for members in payment status.
Age of spouse	Male members are assumed to have a beneficiary three years younger and female members are assumed to have a beneficiary two years older.
Form of payment	<p>Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows:</p> <p>Males: 15% elect 50% Joint & Survivor option 15% elect 75% Joint & Survivor option 50% elect 100% Joint & Survivor option</p> <p>Females: 15% elect 50% Joint & Survivor option 10% elect 75% Joint & Survivor option 30% elect 100% Joint & Survivor option</p> <p>Remaining married members and unmarried members are assumed to elect the Straight Life option. Members receiving deferred annuities (including current terminated deferred members) are assumed to elect a life annuity.</p>
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Decrement operation	Withdrawal decrements do not operate during retirement eligibility. Decrement are assumed to occur mid-fiscal year.
Service credit accruals	It is assumed that members accrue one year of service credit per year.
Pay increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Unknown data for certain members

To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.

In cases where submitted data was missing or incomplete, the following assumptions were applied:

Data for active members:

There were 130 members reported with zero or invalid salary. We used prior year salary (70 members), if available, otherwise, high five salary with a 10% load to account for salary increases (54 members). If neither pay nor high five salary was available, we assumed a value of \$35,000 (six members).

There were 22 members reported with zero or negative service. Due to the small number of members with zero service, and based on direction from MSRS, we used service of zero years for these members.

There were also 142 members reported without a gender and 82 members reported with an invalid date of birth. We assumed the member was hired at age 37 and female gender.

Data for terminated members:

There were 540 members reported with a missing or invalid benefit. If available, we calculated benefits for these members using the reported Average Salary, Credited Service and Termination Date provided. If Average Salary was not reported (521 members), we assumed a value of \$30,000. If termination date was not reported (13 members), we assumed the member terminated at age 40 (or current age if younger than 40). If credited service was either not reported or invalid (15 members), we assumed a value of 7.5 years.

There was one member with an invalid gender, and no members with an invalid date of birth. We assumed the member was female.

Data for members receiving benefits:

There were 14 members reported without a gender. We assumed female gender for the valuation. No retired members were reported with an invalid date of birth.

There were four members reported without a benefit. Due to the small number of members with missing benefits, we made no adjustment to the reported data for members receiving benefits.

There were six survivor members reported with a certain end date prior to the valuation date. These members were excluded from the valuation.

There were 377 retirees reported with a survivor option and a survivor date of death. We assumed no benefit was payable to the survivor, and the member benefit already reflected the increase to the life annuity value (i.e., “bounce back”), if applicable.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Unknown data for certain members	<p><u>Data for members receiving benefits:</u></p> <p>There were 257 retirees reported with a bounce back annuity but were not reported with a reasonable reduction factor. A factor of 0.80, 0.85 and 0.90 was assumed for the 100%, 75% and 50% joint and survivor annuity, respectively.</p> <p>There were retired members reported with a survivor option and an invalid or missing survivor gender (4,500 members) and/or survivor date of birth (3,984 members). We used the valuation assumptions if the survivor gender or date of birth was missing or invalid.</p>
Changes in actuarial assumptions	<p>Assumed salary increase rates were changed as recommended in the June 30, 2015 experience study. The net effect is proposed rates that average 0.2% greater than the previous rates.</p> <p>Assumed rates of retirement were changed as recommended in the June 30, 2015 experience study. The changes result in fewer unreduced (Normal) retirements and fewer Rule of 90 retirements. In addition, distinct rates for reduced (Early) retirements were adopted for members hired prior to July 1, 1989, and members hired after June 30, 1989.</p> <p>Assumed rates of termination were changed as recommended in the June 30, 2015 experience study. The new rates are based on service and are generally greater than the previous rates for years 3 – 9 and less than the previous rates after 15 years.</p> <p>Assumed rates of disability were changed as recommended in the June 30, 2015 experience study. The new rates are 75% of previous rates for females and rates for male members were lowered by utilizing the same disability rates as for females.</p> <p>The base mortality table for healthy annuitants and employees was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2014), white collar adjustments, with age adjustments. The mortality improvement scale was changed from Scale AA to Scale MP-2015. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table (no projection for future mortality improvement) to the RP-2014 disabled annuitant mortality table (with future mortality improvement according to Scale MP-2015), with age adjustments.</p> <p>The percent married assumption was changed from 85% of active male members and 70% of female members to 80% of active members and 65% of active female members.</p> <p>The assumed number of married male new retirees electing the 75% Joint & Survivor option changed from 10% to 15%. The assumed number of married female new retirees electing the 75% and 100% Joint & Survivor options changed from 0% to 10% and from 25% to 30%, respectively. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.</p> <p>The assumed post-retirement benefit increase rate was changed from 2.00% per year through 2035 and 2.50% per year thereafter to 2.00% per year for all future years.</p>

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Age in 2014	Percent of Members Dying Each Year*					
	Healthy		Healthy		Disability	
	Post-Retirement Mortality**		Pre-Retirement Mortality**		Mortality**	
	Male	Female	Male	Female	Male	Female
20	0.03%	0.01%	0.03%	0.01%	0.09%	0.07%
25	0.05	0.03	0.03	0.01	0.30	0.20
30	0.07	0.05	0.03	0.02	0.63	0.38
35	0.10	0.08	0.04	0.02	1.02	0.61
40	0.15	0.11	0.05	0.03	1.44	0.87
45	0.22	0.16	0.08	0.06	1.83	1.14
50	0.32	0.21	0.13	0.09	2.16	1.40
55	0.44	0.27	0.22	0.14	2.46	1.64
60	0.60	0.39	0.37	0.21	2.83	1.99
65	0.91	0.65	0.65	0.31	3.46	2.63
70	1.54	1.06	1.15	0.54	4.52	3.80

* Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

** These rates were adjusted for mortality improvements using projection Scale MP-2015 from a base year of 2014.

Age	Percent of Members	
	Decrementing Each Year	
	Disability	Retirement
	Male	Female
20	0.00%	0.00%
25	0.01	0.01
30	0.01	0.01
35	0.02	0.02
40	0.06	0.06
45	0.11	0.11
50	0.22	0.22
55	0.32	0.32
60	0.47	0.47
65	0.00	0.00

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Age	Percent Retiring Each Year		
	Rule of 90 Eligible	Hired prior to 7/1/1989	Hired after 6/30/1989
55	15.0%	4.0%	4.0%
56	15.0	4.0	4.0
57	12.5	4.0	4.0
58	12.5	4.0	4.0
59	15.0	6.0	5.0
60	15.0	8.0	5.0
61	20.0	10.0	10.0
62	30.0	20.0	15.0
63	25.0	18.0	15.0
64	25.0	18.0	15.0
65	35.0	35.0	20.0
66	30.0	30.0	30.0
67	25.0	25.0	25.0
68	25.0	25.0	25.0
69	22.0	22.0	22.0
70	30.0	30.0	30.0
71+	100.0	100.0	100.0

Actuarial Basis

Summary of Actuarial Assumptions (Concluded)

Salary Scale		Percent of Members Terminating (Withdrawing) Each Year		
Year	Increase	Year	Males	Females
1	14.00%	1	20.00%	24.00%
2	11.50	2	15.00	18.00
3	6.25	3	11.00	13.00
4	5.50	4	8.50	11.00
5	5.25	5	7.75	9.00
6	5.15	6	6.50	8.50
7	5.00	7	5.75	7.50
8	4.75	8	5.00	5.75
9	4.50	9	4.00	5.00
10	4.25	10	3.25	4.50
11	4.20	11	3.00	4.00
12	4.15	12	2.75	4.00
13	4.10	13	2.50	3.00
14	4.05	14	2.50	2.75
15	4.00	15	2.50	2.50
16	3.95	16	2.00	2.25
17	3.90	17	2.00	2.25
18	3.85	18	2.00	2.25
19	3.80	19	2.00	2.25
20	3.75	20	1.50	2.25
21	3.70	21	1.50	2.00
22	3.65	22	1.50	2.00
23	3.60	23	1.00	1.50
24	3.55	24	1.00	1.50
25+	3.50	25	1.00	1.50
		26	1.00	1.50
		27	1.00	1.25
		28	1.00	1.25
		29	1.00	1.25
		30+	1.00	1.00

Actuarial Basis

Summary of Plan Provisions

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan Year	July 1 through June 30.		
Eligibility	State employees, non-academic staff of the University of Minnesota and employees of certain Metro level government units, unless excluded by law.		
Contributions	Shown as a percent of salary:		
	<u>Effective Date</u>	<u>Member</u>	<u>Employer</u>
	July 1, 2014	5.50%	5.50%
	Member contributions are “picked up” according to the provisions of Internal Revenue Code 414(h).		
Allowable Service	Service during which member contributions were made. May also include certain leaves of absence, military service and periods while temporary Worker's Compensation is paid. Excludes lump sum vacation and severance pay at termination.		
Average Salary	Average of the five highest successive years of Salary. Average Salary is based on all Allowable Service if less than five years.		
Salary	Includes wages, allowances and fees. Excludes lump sum payments at separation, employer contributions to deferred compensation and tax-sheltered annuity plans and benevolent vacation and sick leave donation programs.		
Retirement			
<u>Normal retirement benefit</u>			
Age/Service requirement	First hired before July 1, 1989:		
	(a.) Age 65 and three years of Allowable Service.		
	(b.) Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.		
	First hired after June 30, 1989:		
	(a.) The greater of age 65 or the age eligible for full Social Security retirement benefits (but not higher than age 66) and three years of Allowable Service (five years if hired after June 30, 2010).		
	(b.) Proportionate Retirement Annuity is available at normal retirement age and one year of Allowable Service.		
Amount	1.70% of Average Salary for each year of Allowable Service.		

Actuarial Basis

Summary of Plan Provisions (Continued)

Retirement (Continued)

Early retirement

Age/Service requirement

First hired before July 1, 1989:

- (a.) Age 55 and three years of Allowable Service.
- (b.) Any age with 30 years of Allowable Service.
- (c.) Rule of 90: Age plus Allowable Service totals 90.

First hired after June 30, 1989:

- (a.) Age 55 and three years (five years if hired after June 30, 2010) of Allowable Service.

Amount

First hired before July 1, 1989:

The greater of (a) or (b):

- (a.) 1.20% of Average Salary for each of the first ten years of Allowable Service and 1.70% of Average Salary for each subsequent year with reduction of 0.25% for each month the member is under age 65 at time of retirement or under age 62 if 30 or more years of Allowable Service. No reduction if age plus years of Allowable Service totals 90.
- (b.) 1.70% of Average Salary for each year of Allowable Service assuming augmentation to age 65 at 3.00% per year and actuarial reduction for each month the member is under age 65.

First hired after June 30, 1989:

1.70% of Average Salary for each year of Allowable Service assuming augmentation to the age eligible for full Social Security retirement benefit (but not higher than age 66) at 3.00% (2.50% if hired after June 30, 2006) per year and actuarial reduction for each month the member is under the normal retirement age.

Form of payment

Life annuity with return on death of any balance of member contributions over aggregate monthly payments. Actuarially equivalent options are:

- (a.) 50%, 75%, or 100% Joint and Survivor with bounce back feature without additional reduction.
- (b.) 15-year Certain and Life.

Benefit increases

Since 2011, benefit recipients have received annual 2.00% benefit increases. When the accrued liability funding ratio reaches or exceeds 90% (determined on a market value of assets basis) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the accrued liability funding ratio (determined on a market value of assets basis) declines to 80% or less for the most recent actuarial valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%.

A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.

Actuarial Basis

Summary of Plan Provisions (Continued)

Retirement (Continued)

Benefit increases (Continued)

Prior to 2002, members who retired under the laws in effect before July 1, 1973 received an additional lump sum payment each year. In 1989, this lump sum payment was the greater of \$25 times each full year of Allowable Service or \$400 per full year of service less any Social Security benefits received or annuity from a Minnesota public employee pension plan. In each following year, the lump sum payment was increased by the same percentage increase that was applied to regular annuities paid from the Minnesota Post Retirement Investment Fund. Effective January 1, 2002, the annual lump sum payment was divided by 12 and paid as a monthly life annuity in the annuity form elected.

Disability

Disability benefit

Age/Service requirement

Total and permanent disability before normal retirement age with three years of Allowable Service (five years if hired after June 30, 2010).

Amount

Normal Retirement benefit based on Allowable Service and Average Salary at disability without reduction for commencement before normal retirement age.

Payments stop if disability ceases or death occurs. Payments revert to a retirement annuity at normal retirement age. Benefits may be reduced on resumption of partial employment.

Retirement after disability

Age/Service requirement

Normal retirement age with continued disability.

Amount

Any optional annuity continues. Otherwise, a normal retirement benefit equal to the disability benefit paid before normal retirement age, or an actuarially equivalent optional annuity.

Form of payment

Same as for retirement.

Benefit Increases

Same as for retirement.

Death

Surviving spouse optional benefit

Age/Service requirement

Member or former member who dies before retirement or disability benefits commence with three years of Allowable Service (five years if hired after June 30, 2010). If a former member dies before age 55 and has less than 30 years of Allowable Service, benefits commence when the former member would have been age 55. If an active member dies, benefits may commence immediately, regardless of age.

Amount

Surviving spouse receives the 100% joint and survivor benefits using the Normal Retirement formula above. If commencement is prior to age 55, the appropriate early retirement formula described above applies except that one-half the monthly reduction factor is used from age 55 to the commencement age and the Rule of 90 does not apply. In lieu of this benefit, the surviving spouse may elect a refund of member contributions with interest or an actuarially equivalent term certain annuity.

Actuarial Basis

Summary of Plan Provisions (Continued)

Death (Continued)

Amount (Continued) If a member dies prior to July 1, 1997, and the beneficiary was not eligible to commence a survivor benefit as of July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Benefit increases Same as for retirement.

Surviving dependent children's benefit

Age/Service requirement If no surviving spouse, all children (biological or adopted) below age 20 who are dependent for more than half of their support on deceased member.

Amount Actuarially equivalent 100% joint and survivor annuity to surviving spouse payable to the later of age 20 or five years. The amount is proportionally divided among surviving children.

Benefit increases Same as for retirement.

Refund of contributions

Age/Service requirement Active member dies and survivor benefits are not payable or a former member dies before annuity begins or former member who is not entitled to an annuity dies.

Amount Member's contributions with 6.00% interest through June 30, 2011 compounded daily. Beginning July 1, 2011, a member's contributions increase at 4.00% interest compounded daily.

Age/Service requirement Retired or disabled annuitant who did not select an optional annuity dies, or the remaining recipient of an option dies.

Amount The excess of the member's contributions over all benefits paid.

Unclassified Plan Provision Eligible members credited with employee shares in the Unclassified Plan may elect to terminate participation in the Unclassified Plan and be covered by the State Employees Retirement Fund prior to termination of covered employment assuming that the member has acquired at least 10 years of allowable state service (no more than seven years of service if hired after June 30, 2010).

Termination

Refund of contributions

Age/Service requirement Termination of state service.

Amount Member's contributions with 6.00% interest through June 30, 2011, compounded daily. Beginning July 1, 2011, a member's contributions increase at 4.00% interest compounded daily. If a member is vested, a deferred annuity may be elected in lieu of a refund.

Actuarial Basis

Summary of Plan Provisions (Continued)

Termination (Continued)

Deferred benefit

Age/Service
requirement

Three years of Allowable Service if hired prior to June 30, 2010, five years of Allowable Service if hired after June 30, 2010.

Amount

Benefit computed under law in effect at termination and increased by the following annual augmentation percentage:

- (a.) 0.00% before July 1, 1971;
- (b.) 5.00% from July 1, 1971 to January 1, 1981;
- (c.) 3.00% thereafter (2.50% if hired after June 30, 2006) until January 1 of the year following attainment of age 55 or January 1, 2012, whichever is earlier;
- (d.) 5.00% thereafter until the annuity begins (2.50% if hired after June 30, 2006), but before January 1, 2012. Amount is payable as a normal or early retirement;
- (e.) 2.00% from January 1, 2012, thereafter.

Amount is payable at normal or early retirement.

If a member terminated employment prior to July 1, 1997, but was not eligible to commence their pension before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Combined Service Annuity

Members are eligible for combined service benefits if they:

- (a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement;
- (b.) Have at least six months of allowable service credit in each plan worked under;
- (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.

Members who meet the above requirements must have their benefit based on the following:

- (a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.
- (b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.

Actuarial Equivalent Factors

Actuarially equivalent factors based on RP-2000 mortality for healthy annuitants, white collar adjustment, projected to 2025 using scale AA, blended 55% males, 8.50% pre-retirement interest, and 6.50% post-retirement interest.

Actuarial Basis

Summary of Plan Provisions (Concluded)

Contribution Stabilizer

The following is a summary of the contribution stabilizer provisions in Minnesota Statute 352.045:

- If a contribution sufficiency of at least 1.00% of covered payroll exists, member and employer contributions may be adjusted by the MSRS Board of Directors to a level necessary to maintain a 1.00% sufficiency. Member and employer contributions may not be less than the sum of normal cost and administrative expenses.
- If a contribution deficiency of at least 0.50% of covered payroll exists, the member and employer contribution rates may be increased equally by the MSRS Board of Directors to eliminate the deficiency.
- Any adjustment to the contribution rates must be reported to the Legislative Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alter the change in rates, the adjustment becomes effective on the first day of the first full payroll period of the fiscal year following receipt of the actuarial valuation that gave rise to the adjustment.

Changes in Plan Provisions

There have been no changes in plan provisions since the prior valuation.

Additional Schedules

Schedule of Funding Progress¹ (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1991	\$ 2,304,311	\$ 2,883,603	\$ 579,292	79.91%	\$ 1,370,964	42.25 %
7-1-1992	2,613,472	3,125,299	511,827	83.62	1,409,108	36.32
7-1-1993	2,905,578	3,563,492	657,914	81.54	1,482,005	44.39
7-1-1994	3,158,068	3,876,584	718,516	81.47	1,536,978	46.75
7-1-1995	3,462,098	3,795,926	333,828	91.21	1,514,177	22.05
7-1-1996	3,975,832	4,087,273	111,441	97.27	1,560,369	7.14
7-1-1997	4,664,519	4,519,542	(144,977)	103.21	1,568,747	(9.24)
7-1-1998	5,390,526	5,005,165	(385,361)	107.70	1,557,880	(24.74)
7-1-1999	5,968,692	5,464,207	(504,485)	109.23	1,649,469	(30.58)
7-1-2000	6,744,165	6,105,703	(638,462)	110.46	1,733,054	(36.84)
7-1-2001	7,366,673	6,573,193	(793,480)	112.07	1,834,042	(43.26)
7-1-2002	7,673,028	7,340,397	(332,631)	104.53	1,915,350	(17.37)
7-1-2003	7,757,292	7,830,671	73,379	99.06	2,009,975	3.65
7-1-2004	7,884,984	7,878,363	(6,621)	100.08	1,965,546	(0.34)
7-1-2005	8,081,736	8,455,336	373,600	95.58	1,952,320	19.14
7-1-2006	8,486,756	8,819,161	332,405	96.23	2,016,588	16.48
7-1-2007	8,904,517	9,627,305	722,788	92.49	2,095,310	34.50
7-1-2008	9,013,456	9,994,602	981,146	90.18	2,256,528	43.48
7-1-2009	9,030,401	10,512,760	1,482,359	85.90	2,329,499	63.63
7-1-2010	8,960,391	10,264,071	1,303,680	87.30	2,327,398	56.01
7-1-2011	9,130,011	10,576,481	1,446,470	86.32	2,440,580	59.27
7-1-2012	9,162,301	11,083,227	1,920,926	82.67	2,367,160 ²	81.15
7-1-2013	9,375,780	11,428,641	2,052,861	82.04	2,483,000 ²	82.68
7-1-2014	10,326,272	12,445,126	2,118,854	82.97	2,620,660 ²	80.85
7-1-2015	11,223,285	13,092,702	1,869,417	85.72	2,714,418 ³	68.87
7-1-2016	11,676,370	14,316,886	2,640,516	81.56	2,797,345 ³	94.39

¹ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.

² Assumed equal to actual member contributions divided by 5.00%.

³ Assumed equal to actual member contributions divided by 5.50%.

Additional Schedules

Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	Actual Employer Contributions ² (e)	Percentage Contributed (e)/(d)
1991	8.17%	\$ 1,370,964	\$ 56,895	\$ 55,113	\$ 57,986	105.21%
1992	7.86	1,409,108	58,478	52,278	59,244	113.33
1993	8.27	1,482,005	59,132	63,430	58,982	92.99
1994	8.93	1,536,978	62,555	74,697	60,741	81.32
1995	9.15	1,514,177	61,627	76,920	63,161	82.11
1996	8.05	1,560,369	63,507	62,103	65,557	105.56
1997	7.21	1,568,747	63,848	49,259	66,568	135.14
1998	7.13	1,557,880	62,901	48,176	62,315	129.35
1999	6.48	1,649,469	66,823	40,063	65,979	164.69
2000	6.12	1,733,054	70,378	35,685	69,322	194.26
2001	7.12	1,834,042	74,364	56,220	73,362	130.49
2002	6.79	1,915,350	79,487	50,565	76,614	151.52
2003	8.34	2,009,975	83,850	83,782	80,399	95.96
2004	9.43	1,965,546	82,103	103,248	78,622	76.15
2005	9.33	1,952,323	83,101	99,051	80,312	81.08
2006	10.55	2,016,588	85,379	127,371	82,645	64.88
2007	10.11	2,095,310	89,447	122,389	86,492	70.67
2008	11.76	2,256,528	99,280	166,088	96,746	58.25
2009	12.39	2,329,499	108,866	179,759	107,211	59.64
2010	14.85	2,327,398	115,180	230,439	113,716	49.35
2011	10.99	2,440,580	122,029	146,191	118,563	81.10
2012	11.03	2,367,160 ³	118,358	142,740	115,159	80.68
2013	12.32	2,483,000 ³	124,150	181,756	121,673	66.94
2014	12.45	2,620,660 ³	131,033	195,239	128,037	65.58
2015	12.82	2,714,418 ⁴	149,293	198,695	146,333	73.65
2016	12.44	2,797,345 ⁴	153,854	194,136	151,168	77.87
2017	14.49	N/A	N/A	N/A	N/A	N/A

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Includes contributions from other sources (if applicable).

³ Assumed equal to actual member contributions divided by 5.00%.

⁴ Assumed equal to actual member contributions divided by 5.50%.

Glossary of Terms

<i>Accrued Benefit Funding Ratio</i>	The ratio of assets to Current Benefit Obligations.
<i>Accrued Liability Funding Ratio</i>	The ratio of assets to Actuarial Accrued Liability.
<i>Actuarial Accrued Liability (AAL)</i>	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
<i>Actuarial Assumptions</i>	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
<i>Actuarial Cost Method</i>	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
<i>Actuarial Equivalent</i>	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
<i>Actuarial Present Value (APV)</i>	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
<i>Actuarial Present Value of Projected Benefits</i>	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
<i>Actuarial Valuation</i>	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring a retirement system's funding policy, such as the Funded Ratio and the Annual Required Contribution (ARC).
<i>Actuarial Value of Assets</i>	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).

Glossary of Terms (Continued)

<i>Amortization Method</i>	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
<i>Amortization Payment</i>	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
<i>Amortization Period</i>	The period used in calculating the Amortization Payment.
<i>Annual Required Contribution (ARC)</i>	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists of the Employer Normal Cost and Amortization Payment.
<i>Augmentation</i>	Annual increases to deferred benefits.
<i>Closed Amortization Period</i>	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
<i>Current Benefit Obligations</i>	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement.
<i>Employer Normal Cost</i>	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
<i>Expected Assets</i>	The present value of anticipated future contributions intended to fund benefits for current members.
<i>Experience Gain/Loss</i>	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

Glossary of Terms (Concluded)

<i>GASB</i>	Governmental Accounting Standards Board.
<i>GASB Statements No. 25 and No. 27</i>	These are the governmental accounting standards that set the accounting and financial reporting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent arrangements. Please refer to the definition of GASB Statements No. 67 and No. 68 below.
<i>GASB Statement No. 50</i>	The accounting standard governing a state or local governmental employer's accounting for pensions. This statement remains in effect only for pension plans that are not administered as trusts. Please refer to the definition of GASB Statements No. 67 and No. 68.
<i>GASB Statements No. 67 and No. 68</i>	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27 and No. 50, respectively, for pension plans administered as trusts. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting and financial reporting information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.
<i>GASB Statement No. 82</i>	Statement No. 82, issued in March 2016, is an amendment to Statements No. 67, No. 68, and No. 73, and is intended to improve consistency in the application of the accounting statements.
<i>Normal Cost</i>	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
<i>Projected Benefit Funding Ratio</i>	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A Ratio less than 100% indicates that contributions are insufficient.
<i>Unfunded Actuarial Accrued Liability</i>	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
<i>Valuation Date</i>	The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.

MINNESOTA STATE RETIREMENT SYSTEM
CORRECTIONAL EMPLOYEES RETIREMENT FUND
ACTUARIAL VALUATION REPORT AS OF JULY 1, 2016

December 14, 2016

Minnesota State Retirement System
Correctional Employees Retirement Fund
St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2016 annual actuarial valuation of the Correctional Employees Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report by parties other than the intended users described above.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2016. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report. Please see the separate report dated December 1, 2016.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis of this report. This report includes risk metrics on page five, but does not include a more robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions, active members, terminated members, retirees, and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.


Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief the information contained in this report is accurate and fairly presents the actuarial position of the Correctional Employees Retirement Fund as of the valuation date and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Based on the current statutory contributions, the unfunded liability determined on an actuarial value of asset basis will not be eliminated if all actuarial assumptions are met.

We are available to answer any questions or provide further details.

Respectfully submitted,



Brian B. Murphy, FSA, EA, FCA, MAAA



Bonita J. Wurst, ASA, EA, FCA, MAAA

BBM/BJW:sc

Other Observations

General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the assumption of the plan earning 8.00% on the actuarial value of assets), it is expected that:

- (1) The unfunded actuarial accrued liabilities will increase and not be eliminated,
- (2) The funded status of the plan will decrease, and
- (3) The plan may eventually become insolvent and unable to pay benefits.

Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

Limitations of Project Scope

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.

Other Observations

Discount Rate Assumption

In a 2015 analysis of long-term rate of investment return and inflation assumptions, GRS suggested that an investment return assumption in the range of 7.00% to 8.00% would be reasonable. The current assumed rate, which is mandated by Minnesota Statutes, is 8.00% and is at the upper end of the reasonable range. This report also concluded that the probability of exceeding the current 8.00% assumption over 20 years is only 37%. Please see the report, *Minnesota State Employees Retirement Fund 6-Year Experience Study*, dated June 30, 2015 for additional information.

Professional standards require GRS to evaluate this assumption each year. If an assumption is deemed unreasonable based on current information, we would have to qualify the work that we do for MSRS.

In May 2016, the Minnesota State Board of Investment (SBI) affirmed that the 8.00% return rate is attainable in the long-term, while acknowledging short term challenges. Also in May 2016, the LCPR's Actuary supported the reasonableness of the current rate by reviewing historical returns by investment class, projected returns from other investment consultants, and considering the SBI's projections. GRS believes the 8.00% return rate is within the reasonable range for this valuation as of July 1, 2016, but cautions MSRS that declining capital market and inflation expectations may result in 8.00% being deemed unreasonable for future valuations. In such an instance, we would still comply with statutes and produce the valuation based upon 8.00%, but Actuarial Standards would require us to issue a "qualified" report.

If a discount rate of 7.50% were used in this valuation instead of 8.00%, we estimate that the unfunded liability would be approximately \$80 million higher than estimated herein. This estimate incorporates lower salary scale rates due to lower inflation expectations.

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Summary of Valuation Results

Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

Contributions	Actuarial Valuation as of	
	July 1, 2016	July 1, 2015
Statutory Contributions - Chapter 352.92 (% of Payroll)	21.95%	21.95%
Required Contributions - Chapter 356 (% of Payroll)	27.56%	27.41%
Sufficiency / (Deficiency)	(5.61)%	(5.46)%

The contribution deficiency increased from 5.46% of payroll to 5.61% of payroll. Plan changes affecting members first hired after June 30, 2010 are expected to ultimately reduce the cost of the plan, but have only a small impact on the valuation results in the 2016 valuation.

Statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 22 years. Based on the current member and employer contribution rates and other methods and assumptions described in this report, the unfunded liability will not be eliminated. Current contributions are not sufficient to cover interest on the unfunded liability, which will result in the unfunded liability growing. The plan may eventually become insolvent and unable to pay benefits. On a market value of assets basis, contributions are deficient by 6.68% of payroll.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately -0.1% for the plan year ending June 30, 2016. The AVA earned approximately 7.6% for the plan year ending June 30, 2016 as compared to the assumed rate of 8.00%. The assumed rate is a prescribed assumption mandated by Minnesota Statutes, and is at the very upper end of the reasonable range. According to the NASRA survey, the most common assumption for statewide plans is currently 7.50%. Use of a 7.50% return assumption would produce a deficiency greater than shown above.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting and financial reporting information prepared according to GASB Statements No. 67 and No. 68 was provided to MSRS in a separate report dated December 1, 2016.

Summary of Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of	
	July 1, 2016	July 1, 2015
Contributions (<i>% of Payroll</i>)		
Statutory - Chapter 352	21.95%	21.95%
Required - Chapter 356	27.56%	27.41%
Sufficiency / (Deficiency)	(5.61)%	(5.46)%
Funding Ratios (<i>dollars in thousands</i>)		
Assets		
- Current assets (AVA)	\$ 937,000	\$ 878,624
- Current assets (MVA)	899,592	909,002
Accrued Benefit Funding Ratio		
- Current benefit obligations	\$ 1,255,948	\$ 1,184,298
- Funding ratio (AVA)	74.60%	74.19%
- Funding ratio (MVA)	71.63%	76.75%
Accrued Liability Funding Ratio		
- Actuarial accrued liability	\$ 1,313,516	\$ 1,239,258
- Funding ratio (AVA)	71.34%	70.90%
- Funding ratio (MVA)	68.49%	73.35%
Projected Benefit Funding Ratio		
- Current and expected future assets	\$ 1,404,396	\$ 1,327,235
- Current and expected future benefit obligations	1,598,826	1,511,965
- Projected benefit funding ratio (AVA)	87.84%	87.78%
Participant Data		
Active members		
- Number	4,521	4,449
- Annual valuation earnings (<i>000s</i>)	237,461	225,435
- Projected annual earnings (<i>000s</i>)	247,876	235,436
- Average projected annual earnings	54,828	52,919
- Average age	41.4	41.4
- Average service	8.7	8.7
Service retirements	2,426	2,292
Survivors	208	198
Disability retirements	284	279
Deferred retirements	1,316	1,276
Terminated other non-vested	661	531
Total	9,416	9,025

Summary of Valuation Results

Effects of Changes

There were no plan changes and no assumption changes recognized for the year ended June 30, 2016.

Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual compounding 2.00% post-retirement benefit increase. If the accrued liability funding ratio, determined on a market value of assets basis, reaches or exceeds 90% (based on a 2.50% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% benefit increase, the accrued liability funding ratio declines to 80% or less for one year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%. Benefit increases already granted, however, will not be affected.

To determine an assumption regarding a future change in the post-retirement benefit increase, we performed a projection of liabilities and assets based on the following methods and assumptions:

- Future investment returns and liability discount rates of 8.00%;
- Open group; stable active population (new member profile based on average new members hired in recent years);
- The post-retirement benefit increase rate is assumed to be 2.00% per year until the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase is reached; and
- Current statutory contribution levels (i.e., not including potential contribution increases under the contribution stabilizer statutes).

Based on these assumptions and methods, the projection indicates that this plan is not expected to attain the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase and will pay a 2.00% post-retirement benefit increase indefinitely. This assumption is reflected in our calculations. This is only an assumption; actual timing will depend on actual experience.

Summary of Valuation Results

Risk Measures (*Dollars in Thousands*)

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Valuation Date (July 1)	Accrued Liabilities (AAL)	Market Value of Assets	Market Value Unfunded AAL (1) - (2)	Valuation Payroll	Market Value Funded Ratio (2) / (1)	Retiree Liabilities	RetLiab/AAL (6) / (1)	AAL/Payroll (1) / (4)	Assets/Payroll (2) / (4)
2010	\$851,086	\$525,245	\$325,841	\$192,450	61.7%	\$383,387	45.0%	442.2%	272.9%
2011	907,012	646,582	260,430	197,702	71.3%	417,110	46.0%	458.8%	327.0%
2012	968,166	659,523	308,643	200,035	68.1%	456,495	47.2%	484.0%	329.7%
2013	1,026,098	747,157	278,941	204,198	72.8%	498,718	48.6%	502.5%	365.9%
2014	1,122,474	877,056	245,418	219,244	78.1%	543,049	48.4%	512.0%	400.0%
2015	1,239,258	909,002	330,256	231,440	73.4%	634,592	51.2%	535.5%	392.8%
2016	1,313,516	899,592	413,924	241,242	68.5%	673,129	51.2%	544.5%	372.9%

	(10)	(11)	(12)	(13)	(14)	(15)	(16)
Valuation Date (July 1)	Portfolio StdDev	Std Dev % of Pay (9) x (10)	Unfunded / Payroll (3) / (4)	Non-Investment Cash Flow (NICF)	NICF/ Assets (13) / (2)	SBI Market Rate of Return	SBI 5-year Average
2010			169.3%	\$ (418)	-0.1%	15.2%	3.4%
2011			131.7%	(76)	0.0%	23.3%	5.3%
2012			154.3%	(2,985)	-0.5%	2.4%	2.3%
2013			136.6%	(5,758)	-0.8%	14.2%	6.2%
2014			111.9%	(6,678)	-0.8%	18.6%	14.5%
2015	14.1%	55.4%	142.7%	(6,678)	-0.7%	4.4%	12.3%
2016	14.1%	52.6%	171.6%	(9,215)	-1.0%	-0.1%	7.7%

Notes pertaining to numbered columns:

- (5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.
- (6) and (7) The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.
- (8) and (9) The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.
- (10) and (11) The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.
- (12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) The ratio of non-investment cash flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.
- (15) and (16) Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year geometric average give an indicator of the realism of the systems assumed return. Of course, past performance is not a guarantee of future results. The performance data for the Combined Funds (pooled investments of major Minnesota Public Retirement Systems) is presented in these columns. The source of this data is the Minnesota State Board of Investment.

Information prior to 2012 was provided by the prior actuary. See prior reports for additional detail.

Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- **Plan assets** presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- **Actuarial basis** describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- **Additional Schedules** includes a summary of funding progress over the long term.
- **Glossary** defines the terms used in this report.

Plan Assets

Statement of Fiduciary Net Position *(Dollars in Thousands)*

Assets	Market Value	
	June 30, 2016	June 30, 2015
Cash, equivalents, short term securities	\$ 23,048	\$ 18,800
Fixed income	220,910	213,537
Equity	654,674	675,995
Other*	126,970	92,513
Total cash, investments, and other assets	\$ 1,025,602	\$ 1,000,845
Amounts Receivable	2,447	1,973
Total Assets	\$ 1,028,049	\$ 1,002,818
Amounts Payable*	(128,457)	(93,816)
Net Position Restricted for Pensions	\$ 899,592	\$ 909,002

* Includes \$126,970 in Securities Lending Collateral as of June 30, 2016 and \$92,513 as of June 30, 2015.

Plan Assets

Reconciliation of Plan Assets (*Dollars in Thousands*)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the prior two fiscal years.

Change in Assets Year Ending	Market Value	
	June 30, 2016	June 30, 2015
1. Fund balance at market value at beginning of year	\$ 909,002	\$ 877,056
2. Contributions		
a. Member	21,953	21,061
b. Employer	30,678	29,480
c. Other sources	0	0
d. Total contributions	<u>\$ 52,631</u>	<u>\$ 50,541</u>
3. Investment income		
a. Investment income/(loss)	993	39,877
b. Investment expenses	<u>(1,188)</u>	<u>(1,253)</u>
c. Net investment income/(loss)	<u>(195)</u>	<u>38,624</u>
4. Other	<u>0</u>	<u>0</u>
5. Total income: (2.d.) + (3.c.) + (4.)	\$ 52,436	\$ 89,165
6. Benefits Paid		
a. Annuity benefits	(59,045)	(54,909)
b. Refunds	<u>(1,895)</u>	<u>(1,590)</u>
c. Total benefits paid	<u>(60,940)</u>	<u>(56,499)</u>
7. Expenses		
a. Other	0	0
b. Administrative	<u>(906)</u>	<u>(720)</u>
c. Total expenses	<u>(906)</u>	<u>(720)</u>
8. Total disbursements: (6.c.) + (7.c.)	(61,846)	(57,219)
9. Fund balance at market value at end of year: (1.) + (5.) + (8.)	\$ 899,592	\$ 909,002
10. State Board of Investment calculated investment return	-0.1%	4.4%

Plan Assets

Actuarial Asset Value (*Dollars in Thousands*)

	<u>June 30, 2016</u>	<u>June 30, 2015</u>
1. Market value of assets available for benefits	\$ 899,592	\$ 909,002
2. Determination of average balance		
a. Total assets available at beginning of year	909,002	877,056
b. Total assets available at end of year	899,592	909,002
c. Net investment income for fiscal year	(195)	38,624
d. Average balance $[a. + b. - c.] / 2$	904,395	873,717
3. Expected return $[8.0\% \times 2.d.]$	72,352	69,897
4. Actual return	(195)	38,624
5. Current year asset gain/(loss) $[4. - 3.]$	(72,547)	(31,273)
6. Unrecognized asset returns		
	<u>Original</u>	<u>Unrecognized Amount</u>
	<u>Amount</u>	<u>% Dollar</u>
a. Year ended June 30, 2016	\$ (72,547)	80% \$ (58,038)
b. Year ended June 30, 2015	(31,273)	60% (18,764)
c. Year ended June 30, 2014	78,055	40% 31,222
d. Year ended June 30, 2013	40,860	20% 8,172
e. Year ended June 30, 2012	(38,907)	N/A (7,781)
f. Unrecognized return adjustment		(37,408)
		\$ 30,378
7. Actuarial value at end of year (1. - 6.f.)	\$ 937,000	\$ 878,624
8. Approximate return on actuarial value of assets during fiscal year	7.6%	12.0%
9. Ratio of actuarial value of assets to market value of assets	1.04	0.97

Membership Data

Distribution of Active Members

Age	Years of Service as of June 30, 2016									Total
	<3*	3 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	
< 25	134	5								139
Avg. Earnings	35,249	48,726								35,734
25 - 29	342	120	37	1						500
Avg. Earnings	39,423	45,708	45,490	50,367						41,403
30 - 34	268	155	250	83						756
Avg. Earnings	42,467	47,054	50,435	52,199						47,110
35 - 39	182	78	216	212	33					721
Avg. Earnings	43,969	44,519	51,355	54,867	62,156					50,278
40 - 44	94	49	134	153	118	18				566
Avg. Earnings	42,432	51,775	52,608	56,216	61,451	72,358				54,293
45 - 49	97	60	106	152	108	123	10			656
Avg. Earnings	47,046	48,752	54,646	57,675	61,910	67,477	69,562			57,514
50 - 54	65	42	106	129	93	107	65	12		619
Avg. Earnings	46,911	51,027	56,275	61,632	63,653	66,107	71,909	72,234		60,811
55 - 59	61	26	96	83	57	42	25	5	1	396
Avg. Earnings	50,488	53,765	56,338	60,618	61,975	62,590	67,482	71,341	66,150	58,557
60 - 64	20	10	38	33	21	7	2			131
Avg. Earnings	50,918	62,602	62,301	62,249	69,707	78,295	79,161			62,872
65 - 69	8	1	6	9	3	5		1		33
Avg. Earnings	55,243	67,808	72,180	68,790	66,617	82,058		64,611		67,778
70+	1	2		1						4
Avg. Earnings	67,808	24,010		50,284						41,528
Total	1,272	548	989	856	433	302	102	18	1	4,521
Avg. Earnings	42,295	47,882	52,984	57,345	62,597	67,095	70,736	71,563	66,150	52,524

* This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.

Membership Data

Distribution of Service Retirements

Age	Years Retired as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<50	1	5						6
Avg. Benefit	4,367	7,833						7,256
50 - 54	16	72	3					91
Avg. Benefit	14,766	20,018	3,040					18,535
55 - 59	101	331	64	1	2			499
Avg. Benefit	26,295	27,544	24,228	7,862	23,142			26,809
60 - 64	35	220	326	57				638
Avg. Benefit	15,049	19,613	23,586	25,321				21,903
65 - 69	15	82	152	318	34			601
Avg. Benefit	9,051	13,134	13,628	19,718	20,509			17,058
70 - 74	2	19	56	79	159			315
Avg. Benefit	18,201	8,874	10,150	15,962	22,609			17,871
75 - 79		1	16	29	53	42	4	145
Avg. Benefit		8,986	15,839	14,564	23,427	30,220	26,029	22,757
80 - 84		1		3	32	7	40	83
Avg. Benefit		12,253		21,358	19,630	28,898	27,017	23,945
85 - 89				2	1	5	24	32
Avg. Benefit				3,549	7,545	21,874	29,719	26,165
90+							16	16
Avg. Benefit							27,640	27,640
Total	170	731	617	489	281	54	84	2,426
Avg. Benefit	21,149	22,133	19,679	19,378	22,120	29,276	27,861	21,241

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Survivors

Age	Years Since Death as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<45	1	15	5	1				22
Avg. Benefit	20,941	8,988	5,119	0				8,243
45 - 49	2	4	1	1	1			9
Avg. Benefit	15,849	19,651	8,999	751	17,179			15,248
50 - 54	1	4	2	1				8
Avg. Benefit	6,252	11,660	9,064	0				8,878
55 - 59	2	6	5	2	4	1		20
Avg. Benefit	10,826	27,796	15,423	16,180	11,897	6,132		17,581
60 - 64	3	10	14	8	2			37
Avg. Benefit	10,613	20,212	15,871	12,061	12,344			15,603
65 - 69	4	5	3	13	6	1	1	33
Avg. Benefit	17,459	15,196	10,284	12,473	16,475	580	9,807	13,577
70 - 74	1	10	8	7	5	4	1	36
Avg. Benefit	22,162	21,717	19,671	13,847	11,755	15,666	6,923	17,278
75 - 79	1	2	1	3	4	1		12
Avg. Benefit	15,908	6,135	14,893	10,693	24,837	19,374		16,156
80 - 84		5	2	2	5	1	1	16
Avg. Benefit		30,696	45,049	29,833	15,291	14,402	14,059	25,510
85 - 89	1	3	2	2	1		1	10
Avg. Benefit	38,916	14,022	12,327	10,334	16,357		6,989	14,965
90+	1	1	1			1	1	5
Avg. Benefit	16,853	15,084	12,263			1,811	4,228	10,048
Total	17	65	44	40	28	9	5	208
Avg. Benefit	16,239	17,616	15,504	12,527	15,687	11,663	8,401	15,339

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Disability Retirements

Age	Years Disabled as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
< 45	3	5	8	3				19
Avg. Benefit	11,663	14,146	18,316	18,259				16,159
45 - 49	1	12	12	7	2			34
Avg. Benefit	18,345	17,866	17,787	18,710	24,193			18,398
50 - 54	5	17	9	10	8	3		52
Avg. Benefit	17,133	19,910	16,760	19,704	20,139	36,235		20,035
55 - 59	4	18	15	14	7	2		60
Avg. Benefit	14,817	17,148	21,463	20,927	25,307	25,736		20,191
60 - 64		11	16	21	10	4		62
Avg. Benefit		20,090	19,441	18,496	23,481	29,554		20,540
65 - 69		4	8	12	12	3		39
Avg. Benefit		17,726	15,065	22,132	16,566	24,780		18,722
70 - 74			2	6	6	1		15
Avg. Benefit			17,479	22,381	22,617	39,681		22,975
75+					1	1	1	3
Avg. Benefit					20,900	20,702	26,275	22,626
Total	13	67	70	73	46	14	1	284
Avg. Benefit	15,251	18,271	18,561	20,056	21,236	29,508	26,275	19,725

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.

Membership Data

Reconciliation of Members

	Actives	Terminated		Recipients			Total
		Deferred Retirement	Other Non-Vested	Service Retirement	Disability Retirement	Survivor	
Members on 7/1/2015	4,449	1,276	531	2,292	279	198	9,025
New members	541	0	0	0	0	0	541
Return to active	20	(10)	(10)	0	0	0	0
Terminated non-vested	(156)	0	156	0	0	0	0
Service retirements	(125)	(37)	0	162	0	0	0
Terminated deferred	(92)	92	0	0	0	0	0
Terminated refund/transfer	(106)	(9)	(59)	0	0	0	(174)
Deaths	(3)	(3)	0	(32)	(5)	(6)	(49)
New beneficiary	0	0	0	0	0	17	17
Disabled	(7)	0	0	0	7	0	0
Unexpected status changes	0	7	43	4	3	(1)	56
Net change	72	40	130	134	5	10	391
Members on 6/30/2016	4,521	1,316	661	2,426	284	208	9,416

Terminated Member Statistics	Deferred Retirement	Other Non-Vested	Total
Number	1,316	661	1,977
Average age	45.6	36.9	42.7
Average service	5.8	1.2	4.3
Average annual benefit, with augmentation to Normal Retirement Date and 30% CSA load	\$ 12,223	N/A	\$12,223
Average refund value, with 30% CSA load	\$ 31,152	\$ 6,251	\$22,827

Development of Costs

Actuarial Valuation Balance Sheet (*Dollars in Thousands*)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. **A Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 21.95% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

	June 30, 2016		
A. Actuarial Value of Assets	\$ 937,000		
B. Expected Future Assets			
1. Present value of expected future statutory supplemental contributions	\$ 182,086		
2. Present value of future normal cost contributions	285,310		
3. Total expected future assets: (1.) + (2.)	\$ 467,396		
C. Total Current and Expected Future Assets	\$ 1,404,396		
D. Current Benefit Obligations*			
1. Benefit recipients	Non-Vested	Vested	Total
a. Service retirements	\$ 0	\$ 577,123	\$ 577,123
b. Disability retirements	0	62,802	62,802
c. Survivors	0	33,204	33,204
2. Deferred retirements with augmentation	0	122,302	122,302
3. Former members without vested rights**	2,202	0	2,202
4. Active members	27,929	430,386	458,315
5. Total Current Benefit Obligations	\$ 30,131	\$ 1,225,817	\$ 1,255,948
E. Expected Future Benefit Obligations	\$ 342,878		
F. Total Current and Expected Future Benefit Obligations***	\$ 1,598,826		
G. Unfunded Current Benefit Obligations: (D.5.) - (A.)	\$ 318,948		
H. Unfunded Current and Future Benefit Obligations: (F.) - (C.)	\$ 194,430		
I. Accrued Benefit Funding Ratio: (A.)/(D.5.)	74.60%		
J. Projected Benefit Funding Ratio: (C.)/(F.)	87.84%		

* Present value of credited projected benefits (projected compensation, current service).

** Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date.

*** Present value of projected benefits (projected compensation, projected service).

Development of Costs

Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

	Actuarial Present Value of Projected Benefits	Actuarial Present Value of Future Normal Costs	Actuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)			
1. Active members			
a. Retirement annuities	\$ 666,343	\$ 192,417	\$ 473,926
b. Disability benefits	63,883	37,013	26,870
c. Survivor's benefits	8,762	3,072	5,690
d. Deferred retirements	59,191	43,859	15,332
e. Refunds*	<u>3,014</u>	<u>8,949</u>	<u>(5,935)</u>
f. Total	\$ 801,193	\$ 285,310	\$ 515,883
2. Deferred retirements with future augmentation	122,302	0	122,302
3. Former members without vested rights	2,202	0	2,202
4. Benefit recipients	<u>673,129</u>	<u>0</u>	<u>673,129</u>
5. Total	\$1,598,826	\$ 285,310	\$ 1,313,516
B. Determination of Unfunded Actuarial Accrued Liability (UAAL)			
1. Actuarial accrued liability			\$ 1,313,516
2. Current assets (AVA)			<u>937,000</u>
3. Unfunded actuarial accrued liability			\$ 376,516
C. Determination of Supplemental Contribution Rate**			
1. Present value of future payrolls through the amortization date of June 30, 2038			\$ 3,468,303
2. Supplemental contribution rate: $(B.3.) / (C.1.)$			10.86% ***

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization of the Unfunded Actuarial Accrued Liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

*** The amortization factor as of July 1, 2016 is 13.99209.

Development of Costs

Changes in Unfunded Actuarial Accrued Liability (UAAL) (*Dollars in Thousands*)

	Year Ending June 30, 2016		
	Actuarial Accrued Liability	Current Assets	Unfunded Actuarial Accrued Liability
A. Unfunded actuarial accrued liability at beginning of year	\$ 1,239,258	\$ 878,624	\$ 360,634
B. Changes due to interest requirements and current rate of funding			
1. Normal cost, including expenses	\$ 39,588	\$ 0	\$ 39,588
2. Benefit payments	(60,940)	(60,940)	0
3. Contributions	0	52,631	(52,631)
4. Interest on A., B.1., B.2. and B.3.	98,287	69,958	28,329
5. Total (B.1. + B.2. + B.3. + B.4.)	76,935	61,649	15,286
C. Expected unfunded actuarial accrued liability at end of year (A. + B.5.)	\$ 1,316,193	\$ 940,273	\$ 375,920
D. Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected			
1. Age and service retirements			\$ 199
2. Disability retirements			(2,051)
3. Death-in-service benefits			9
4. Withdrawals			(1,701)
5. Salary increases			1,747
6. Investment income			3,273
7. Mortality of annuitants			(699)
8. Other items			(181)
9. Total			\$ 596
E. Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.9.)			\$ 376,516
F. Change in unfunded actuarial accrued liability due to changes in plan provisions			0
G. Change in unfunded actuarial accrued liability due to changes in actuarial assumptions			0
H. Change in unfunded actuarial accrued liability due to changes in actuarial methods			0
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)*			\$ 376,516

* The unfunded actuarial accrued liability on a market value of assets basis is \$413,924.

Development of Costs

Determination of Contribution Sufficiency/(Deficiency) (*Dollars in Thousands*)

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	Percent of Payroll	Dollar Amount
A. Statutory contributions - Chapter 352		
1. Employee contributions	9.10%	\$ 22,557
2. Employer contributions	12.85%	31,852
3. Total	21.95%	\$ 54,409
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	11.24%	\$ 27,862
b. Disability benefits	2.28%	5,652
c. Survivors	0.18%	446
d. Deferred retirement benefits	2.14%	5,305
e. Refunds*	0.48%	1,190
f. Total	16.32%	\$ 40,455
2. Supplemental contribution amortization of Unfunded Actuarial Accrued Liability by June 30, 2038	10.86%	\$ 26,919
3. Allowance for expenses	0.38%	942
4. Total	27.56% **	\$ 68,316
C. Contribution sufficiency/(deficiency) (A.3. - B.4.)	(5.61)%	\$ (13,907)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$247,876.

* Includes non-vested refunds and non-married survivor benefits only.

** The required contribution on a market value of assets basis is 28.63% of payroll.

Actuarial Basis

Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

Actuarial Cost Method

Actuarial accrued liability and required contributions in this report are computed using the Entry Age Normal Cost method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an unfunded actuarial accrued liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

Valuation of Future Post-Retirement Benefit Increases

If the plan has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.50% benefit increase, Minnesota Statutes require the 2.50% benefit increase rate to be reflected in the liability calculations. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the accrued liability funding ratio threshold, and the expected reversion to a 2.50% benefit increase rate must be reflected in the liability calculations.

Funding Objective

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.

Actuarial Basis

Actuarial Methods (Concluded)

Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year;
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2038 assuming payroll increases of 3.50% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date will be re-determined. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

Changes in Methods since Prior Valuation

There have been no changes in actuarial methods since the prior valuation.

Actuarial Basis

Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. The assumptions prescribed are based on the last experience study, dated February 2012, prepared by a former actuary, and a review of inflation and investment return assumptions dated September 11, 2014. An experience study for the 2011-2015 period was issued on July 26, 2016. This report recommended many changed to demographic assumptions, expected to be effective at a future date.

The Allowance for Combined Service Annuity was also based on a recommendation by a former actuary. We are unable to judge the reasonableness of this assumption without performing a substantial amount of additional work beyond the scope of the assignment. We note that the LCPR Actuary has recently completed a review of this assumption. This review recommended changes to this assumption, expected to be effective at a future date.

Investment return	8.00% per annum.								
Benefit increases after retirement	2.00% per annum.								
Salary increases	Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service.								
Payroll growth	3.50% per year.								
Inflation	2.75% per year.								
Mortality rates									
Healthy Pre-Retirement	RP-2000 employee generational mortality table projected with mortality improvement scale AA, white collar adjustment.								
Healthy Post-Retirement	RP-2000 annuitant generational mortality table projected with mortality improvement scale AA, white collar adjustment, set forward one year for males and set back one year for females. The RP-2000 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 15 to 70 and the annuitant mortality table contains mortality rates for ages 50 to 120. We have applied the annuitant mortality table for active members beyond age 70 until the assumed retirement age and the employee mortality table for annuitants younger than age 50.								
Disabled	RP-2000 disabled mortality table.								
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.								
Withdrawal	Select and Ultimate rates based on actual experience. Ultimate rates after the third year are shown in rate table. Select rates in the first three years are:								
	<table> <tr> <th>Year</th><th>Select Withdrawal Rates</th></tr> <tr> <td>1</td><td>20%</td></tr> <tr> <td>2</td><td>15%</td></tr> <tr> <td>3</td><td>8.00%</td></tr> </table>	Year	Select Withdrawal Rates	1	20%	2	15%	3	8.00%
Year	Select Withdrawal Rates								
1	20%								
2	15%								
3	8.00%								

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Disability	Age-related rates based on experience; see table of sample rates. All incidences are assumed to be duty-related.
Allowance for combined service annuity	Liabilities for former members are increased by 30.00% to account for the effect of some participants having eligibility for a Combined Service Annuity.
Administrative expenses	In the valuation year, equal to prior year administrative expenses expressed as a percentage of prior year projected payroll. In each subsequent year, equal to the initial administrative expense percentage applied to payroll for the closed group.
Refund of contributions	Account balances accumulate interest until normal retirement date and are discounted back to the valuation date. All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit.
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 55.
Percentage married	85% of active members are assumed to be married. Actual marital status is used for members in payment status.
Age of spouse	Females are assumed to be three years younger than their male spouses.
Form of payment	<p>Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows:</p> <p>Males: 10% elect 50% Joint & Survivor option 10% elect 75% Joint & Survivor option 40% elect 100% Joint & Survivor option</p> <p>Females: 10% elect 50% Joint & Survivor option 10% elect 75% Joint & Survivor option 30% elect 100% Joint & Survivor option</p> <p>Remaining married members and unmarried members are assumed to elect the Straight Life option.</p> <p>Members receiving deferred annuities (including current terminated deferred members) are assumed to elect a straight life annuity, except that current terminated deferred members who terminated prior to July 1, 1997, are assumed to receive the Level Social Security option to age 62.</p>
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Decrement operation	Withdrawal decrements do not operate during retirement eligibility. Decrements are assumed to occur mid-fiscal year.
Service credit accruals	It is assumed that members accrue one year of service credit per year.
Pay Increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Unknown data for certain members

To prepare this report, GRS has used and relied on participant data supplied by MSRS. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.

In cases where submitted data was missing or incomplete, the following assumptions were applied:

Data for active members:

There were 11 members reported with zero or invalid salary. We used prior year salary (9 members), if available, otherwise, high five salary with a 10% load to account for salary increases (1 member). If neither pay nor high five salary were available, we assumed a value of \$35,000 (1 member).

There were 2 members reported without a gender and 1 member reported with a missing date of birth. We assumed members were hired at age 33 and male gender.

There was 1 member reported with zero service. Due to the small number of members with zero service, and based on direction from MSRS, we used service of zero years for this member.

Data for terminated members:

There were 54 members reported without a benefit. If available, we calculated benefits for these members using the reported Average Salary, Credited Service and Termination Date provided. If Average Salary was not reported (20 members), we assumed a value of \$30,000. If Credited Service was not reported (2 members), we assumed a value of 7.5 years. There were no members reported without a Termination Date.

There were 62 members who terminated after June 30, 1997 and who were reported with a benefit in the Accelerated to Age 62 option. Based on direction from MSRS, we adjusted benefits for these members to reflect the assumed life annuity election.

There were no members reported with missing or invalid gender or birth dates.

Data for members receiving benefits:

There was 1 member reported with a missing gender. We assumed male gender. There were no members reported with a missing or invalid birth date.

There were no survivors reported on the data file with an expired benefit.

There were 2 members reported without a benefit. Due to the small number of members with missing benefits, we made no adjustment to the reported data for members receiving benefits.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Unknown data for certain members	<u>Data for members receiving benefits:</u> <p>There were no retirees reported with a survivor option and a survivor date of death.</p> <p>There were 15 retirees reported with a bounce back annuity but were not reported with a reasonable reduction factor. A factor of 0.80, 0.85 and 0.90 was assumed for the 100%, 75% and 50% joint and survivor annuity, respectively.</p> <p>There were 7 retired members with an accelerated benefit election and a missing accelerated benefit amount and end date. We assumed the accelerated period has ended.</p> <p>There were retired members reported with a survivor option and an invalid or missing survivor gender (377 members) and/or survivor date of birth (310 members). We used the valuation assumptions if the survivor gender or date of birth was missing or invalid.</p>
Changes in actuarial assumptions	There have been no changes to the actuarial assumptions since the prior valuation.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Age	Percent of Members Dying Each Year*					
	Healthy		Healthy		Disability	
	Post-Retirement Mortality**		Pre-Retirement Mortality**		Mortality	
	Male	Female	Male	Female	Male	Female
20	0.04%	0.02%	0.03%	0.02%	2.26%	0.75%
25	0.04	0.02	0.04	0.02	2.26	0.75
30	0.04	0.02	0.04	0.03	2.26	0.75
35	0.06	0.04	0.06	0.05	2.26	0.75
40	0.10	0.06	0.09	0.06	2.26	0.75
45	0.15	0.09	0.13	0.10	2.26	0.75
50	0.60	0.15	0.20	0.16	2.90	1.15
55	0.54	0.32	0.27	0.24	3.54	1.65
60	0.73	0.51	0.43	0.38	4.20	2.18
65	1.30	0.82	0.67	0.59	5.02	2.80
70	2.14	1.37	0.98	0.88	6.26	3.76

* Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

** These rates were adjusted for mortality improvements using projection scale AA.

Age	Percent of Members Decrementing Each Year			
	Termination		Disability Retirement	
	(Withdrawal) Rates			
	After Third Year			
	Male	Female	Male	Female
20	13.20%	8.80%	0.05%	0.05%
25	8.10	7.80	0.08	0.08
30	5.00	7.45	0.11	0.11
35	3.45	7.10	0.15	0.15
40	2.55	5.70	0.24	0.24
45	1.95	3.50	0.39	0.39
50	0.00	0.00	0.67	0.67
55	0.00	0.00	1.17	1.17
60	0.00	0.00	1.88	1.88
65	0.00	0.00	0.00	0.00
70	0.00	0.00	0.00	0.00

Actuarial Basis

Summary of Actuarial Assumptions (Concluded)

Age	Percent Retiring	Salary Scale	
		Year	Increase
50	5%	1	5.75%
51	3	2	5.60
52	3	3	5.45
53	3	4	5.30
54	5	5	5.15
55	55	6	5.00
56	12	7	4.85
57	12	8	4.70
58	10	9	4.55
59	10	10	4.40
60	10	11	4.30
61	10	12	4.20
62	30	13	4.10
63	30	14	4.00
64	30	15	3.90
65	50	16	3.80
66	50	17	3.70
67	50	18	3.60
68	50	19+	3.50
69	50		
70+	100		

Actuarial Basis

Summary of Plan Provisions

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30		
Eligibility	State employees in covered correctional service. Certain state employees with 75 percent working time spent in direct contact with inmates or patients are also eligible.		
Contributions	Shown as a percent of salary:		
	<u>Effective Date</u>	<u>Member</u>	<u>Employer</u>
	July 1, 2014	9.10%	12.85%
	Member contributions are “picked up” according to the provisions of Internal Revenue Code 414(h).		
Allowable service	Service during which member contributions were made. May also include certain leave of absence, military service and periods while temporary Worker’s Compensation is paid.		
Salary	Includes wages, allowances and fees. Excludes lump sum payments of separation and reduced salary while receiving Worker’s Compensation benefits.		
Average salary	Average of the five highest successive years of Salary. Average Salary is based on all Allowable Service if less than five years.		
Vesting	Hired before July 1, 2010:	100% vested after 3 years of Allowable Service.	
	Hired after June 30, 2010:	50% vested after 5 years of Allowable Service;	
		60% vested after 6 years of Allowable Service;	
		70% vested after 7 years of Allowable Service;	
		80% vested after 8 years of Allowable Service;	
		90% vested after 9 years of Allowable Service; and	
		100% vested after 10 years of Allowable Service.	
Retirement			
	<u>Normal retirement benefit</u>		
Age/Service requirement	Age 55 and vested. Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.		
Amount	2.40% (2.20% if first hired after June 30, 2010) of Average Salary for each year of Allowable Service, pro-rata for completed months.		
	<u>Early retirement</u>		
Age/Service requirement	Age 50 and vested.		
Amount	Normal Retirement Benefit based on Allowable Service and Average Salary at retirement date reduced by 2/10% (5/12% if first hired after June 30, 2010, or if hired before July 1, 2010, and retire after June 30, 2015) per month for each month that the member is under age 55.		

Actuarial Basis

Summary of Plan Provisions (Continued)

Retirement (Continued)

Form of payment

Life annuity.

Actuarially equivalent options are:

50%, 75%, or 100% Joint and Survivor, or 15-year certain. If a Joint and Survivor benefit is elected and the beneficiary predeceases the annuitant, the annuitant's benefit increases to the Life Annuity amount. This "bounce back" is subsidized by the plan.

Benefit increases

Since 2011, benefit recipients have received annual 2.00% benefit increases. If the accrued liability funding ratio reaches or exceeds 90% (determined on a Market Value of Assets basis) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the accrued liability funding ratio declines to 80% or less for one year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%.

A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.

Disability

Duty Disability

Age/Service requirement

Physically or mentally unable to perform normal job duties as a direct result of a disability relating to an incident while performing the duties of the job which present inherent dangers to the employee. Members who become disabled after June 30, 2009 will have disability benefits converted to retirement benefits at age 55 instead of age 65.

Amount

50.00% of Average Salary plus 2.40% (2.20% if first hired after June 30, 2010) of Average Salary for each year in excess of 20 years and 10 months of Allowable Service (pro rata for completed months).

Payment begins at disability and ends at age 55 (age 65 if disabled prior to July 1, 2009) or the five-year anniversary of the effective date of the disability benefit, whichever is later. Payments stop earlier if disability ceases or death occurs. Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability.

Member is reclassified from disabled to retired at age 55 (age 65 if disabled prior to July 1, 2009). Optional amount continues. Otherwise, normal retirement benefit equal to the disability benefit paid, or an actuarially equivalent option.

Regular Disability

Age/Service requirement

At least one year of covered Correctional service for employees hired before July 1, 2009, or a vested Correctional employee hired after June 30, 2009, and the employee is determined to have a regular disability not related to an incident while performing the duties of the job.

Actuarial Basis

Summary of Plan Provisions (Continued)

Disability (Continued)	
Amount	<p>Normal retirement benefit based on covered Correctional Service (minimum of 15 years if hired prior to July 1, 2009) and Average Salary at disability.</p> <p>Payment begins at disability and ends at age 55 (age 65 if disabled prior to July 1, 2009) or the five-year anniversary of the effective date of the disability benefit, whichever is later. Payments stop earlier if disability ceases or death occurs. Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability. Member is reclassified from disabled to retired at age 55 (age 65 if disabled prior to July 1, 2009). Optional amount continues. Otherwise, normal retirement benefit equal to the disability benefit paid, or an actuarially equivalent option.</p>
<u>Benefit Increases</u>	Same as for retirement.
Death	
<u>Surviving spouse benefit</u>	
Age/Service requirement	Member at any age or former member age 50 or older who dies before retirement or disability benefit commences and was vested. If a former member dies before age 55 and has less than 30 years of Allowable Service, benefits commence when the former member would have been age 55. If an active member dies, benefits may commence immediately, regardless of age.
Amount	Surviving spouse receives the 100% joint and survivor benefits using the Normal Retirement formula above. If commencement is prior to age 55, the appropriate early retirement formula described above applies except that one-half the monthly reduction factor is used from age 50 to the commencement age and the Rule of 90 does not apply. In lieu of this benefit, the surviving spouse may elect a refund of member contributions with interest or an actuarially equivalent term certain annuity (lump sum payable to estate at death).
Benefit increases	Same as for retirement.
<u>Surviving dependent children's benefit</u>	
Age/service requirement	If no surviving spouse, all children (biological or adopted) below age 20 who are dependent for more than half of their support on deceased member.
Amount	Actuarially equivalent to surviving spouse 100% joint and survivor annuity payable to the later of age 20 or five years. The amount is to be proportionally divided among surviving children.
Benefit increases	Same as for retirement.
<u>Refund of contributions with interest</u>	
Age/service requirement	Active employee dies and survivor benefits are not payable or a former employee dies before annuity begins. If accumulated member contributions with interest exceed total payments to the surviving spouse and children, then the remainder is paid out.

Actuarial Basis

Summary of Plan Provisions (Continued)

Death (Continued)	
Amount	Member's contributions with 6.00% interest compounded daily until July 1, 2011, and 4.00% thereafter.
Termination	
<u>Refund of contributions</u>	
Age/Service requirement	Termination of state service.
Amount	Member's contributions with 6.00% interest through June 30, 2011 compounded daily. Beginning July 1, 2011, a member's contributions increase at 4.00% interest compounded daily. If a member is vested, a deferred annuity may be elected in lieu of a refund.
<u>Deferred benefit</u>	
Age/service requirement	Partially or fully vested.
Amount	Benefit computed under law in effect at termination and increased by the following annual augmentation percentage: <ul style="list-style-type: none"> (a.) 0.00% before July 1, 1971; (b.) 5.00% from July 1, 1971 to January 1, 1981; (c.) 3.00% thereafter (2.50% if hired after June 30, 2006) until January 1 of the year following attainment of age 55 or January 1, 2012, whichever is earlier; (d.) 5.00% thereafter until the annuity begins (2.50% if hired after June 30, 2006), but before January 1, 2012; and (e.) 2.00% from January 1, 2012 thereafter. <p>Amount is payable at normal or early retirement.</p>
Optional form conversion factors	Actuarially equivalent factors based on RP-2000 mortality for healthy annuitants, white collar adjustment, projected to 2027 using scale AA, set forward one year for males and set back one year for females, blended 70% males, and 6.50% post-retirement interest.
Combined service annuity	<p>Members are eligible for combined service benefits if they:</p> <ul style="list-style-type: none"> (a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement; (b.) Have at least six months of allowable service credit in each plan worked under; and (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year. <p>Members who meet the above requirements must have their benefit based on the following:</p> <ul style="list-style-type: none"> (a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement. (b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.

Actuarial Basis

Summary of Plan Provisions (Concluded)

Contribution stabilizer	<p>The following is a summary of the contribution stabilizer provisions in Minnesota Statute 352.045:</p> <ul style="list-style-type: none">• If a contribution sufficiency of at least 1.00% exists, member and employer contributions may be adjusted by the MSRS Board of Directors to a level necessary to maintain a 1.00% sufficiency. Member and employer contributions may not be less than the sum of normal cost and administrative expenses. Employer contributions must be equal to 60% of the sum of member and employer contributions.• If a contribution deficiency of at least 0.50% exists, member and employer contribution rates may be increased by the MSRS Board of Directors to eliminate the deficiency. Employer contributions must be equal to 60% of the sum of member and employer contributions.• Any adjustment to the contribution rates must be reported to the Legislative Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alter the change in rates, the adjustment becomes effective on the first day of the first full payroll period of the next fiscal year.
Changes in plan provisions	<p>There have been no changes in plan provisions since the prior valuation.</p>

Additional Schedules

Schedule of Funding Progress¹ (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1991	\$ 105,925	\$ 112,171	\$ 6,246	94.43%	\$ 43,429	14.38 %
7-1-1992	121,051	123,515	2,464	98.01	47,592	5.18
7-1-1993	135,939	134,280	(1,659)	101.24	52,122	(3.18)
7-1-1994	148,163	152,702	4,539	97.03	54,673	8.30
7-1-1995	165,427	153,491	(11,936)	107.78	66,939	(17.83)
7-1-1996	193,833	170,959	(22,874)	113.38	72,959	(31.35)
7-1-1997	241,916	212,638	(29,278)	113.77	112,408	(26.05)
7-1-1998	295,291	261,869	(33,422)	112.76	105,796	(31.59)
7-1-1999	335,408	307,408	(28,000)	109.11	106,131	(26.38)
7-1-2000	386,964	359,885	(27,079)	107.52	112,587	(24.05)
7-1-2001	431,134	398,633	(32,501)	108.15	120,947	(26.87)
7-1-2002	457,416	446,426	(10,990)	102.46	124,373	(8.84)
7-1-2003	470,716	484,974	14,258	97.06	131,328	10.86
7-1-2004	486,617	524,215	37,598	92.83	133,172	28.23
7-1-2005	503,573	546,118	42,545 ²	92.21	132,335	32.15
7-1-2006	535,357	647,480	112,123	82.68	145,879	76.86
7-1-2007	559,852	708,292	148,440	79.04	167,727	88.50
7-1-2008	572,719	760,363	187,644	75.32	194,391	96.53
7-1-2009	590,399	821,250	230,851	71.89	193,445	119.34
7-1-2010	603,863	851,086	247,223	70.95	192,450	128.46
7-1-2011	637,027	907,012	269,985	70.23	197,702	136.56
7-1-2012	663,713	968,166	304,453	68.55	200,035 ³	152.20
7-1-2013	701,091	1,026,098	325,007	68.33	204,198 ³	159.16
7-1-2014	790,304	1,122,474	332,170	70.41	219,244 ³	151.51
7-1-2015	878,624	1,239,258	360,634	70.90	231,440 ⁴	155.82
7-1-2016	937,000	1,313,516	376,516	71.34	241,242 ⁴	156.07

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Provided by MSRS instead of prior actuary.

³ Assumed equal to actual member contributions divided by 8.60%.

⁴ Assumed equal to actual member contributions divided by 9.10%.

Additional Schedules

Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	Actual Employer Contributions (e)	Percentage Contributed (e)/(d)
1991	10.73%	\$ 43,429	\$ 2,128	\$ 2,532	\$ 2,731	107.86%
1992	10.82	47,592	2,332	2,817	2,955	104.90
1993	11.41	52,122	2,554	3,393	3,217	94.81
1994	10.97	54,673	2,679	3,319	3,355	101.08
1995	11.30	66,939	3,280	4,284	4,195	97.92
1996	11.11	72,959	3,575	4,531	4,559	100.62
1997	11.21	112,408	5,508	7,093	9,129	128.70
1998	12.49	105,796	5,954	7,260	8,146	112.20
1999	12.99	106,131	6,378	7,408	8,172	110.31
2000	13.66	112,587	6,526	8,853	8,984	101.48
2001	13.72	120,947	6,996	9,598	9,652	100.56
2002	13.81	124,373	7,207	9,969	9,925	99.56
2003	14.73	131,328	7,610	11,735	10,480	89.31
2004	15.83	133,172	7,748	13,333	10,627	79.71
2005	17.48	132,335	7,943	15,189	11,016	72.52
2006	17.71	145,879	8,964	16,871	12,152	72.03
2007	23.34	167,727	10,032	29,115	13,927	47.83
2008	24.44	194,391	12,775	34,734	18,623	53.62
2009	23.66	193,445	14,031	31,738	20,126	63.41
2010	24.85	192,450	15,267	32,557	21,988	67.54
2011	25.43	197,702	17,002	33,274	23,892	71.80
2012	26.00	200,035 ²	17,203	34,806	24,188	69.49
2013	25.28	204,198 ²	17,561	34,060	24,632	72.32
2014	26.11	219,244 ²	18,855	38,390	26,468	68.95
2015	26.43	231,440 ³	21,061	40,109	29,480	73.50
2016	27.41	241,242 ³	21,953	44,171	30,678	69.45
2017	27.56	N/A	N/A	N/A	N/A	N/A

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Assumed equal to actual member contributions divided by 8.60%.

³ Assumed equal to actual member contributions divided by 9.10%.

Glossary of Terms

<i>Accrued Benefit Funding Ratio</i>	The ratio of assets to Current Benefit Obligations.
<i>Accrued Liability Funding Ratio</i>	The ratio of assets to Actuarial Accrued Liability.
<i>Actuarial Accrued Liability (AAL)</i>	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
<i>Actuarial Assumptions</i>	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
<i>Actuarial Cost Method</i>	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
<i>Actuarial Equivalent</i>	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
<i>Actuarial Present Value (APV)</i>	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
<i>Actuarial Present Value of Projected Benefits</i>	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
<i>Actuarial Valuation</i>	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring a retirement system's funding policy, such as the Funded Ratio and the Annual Required Contribution (ARC).
<i>Actuarial Value of Assets</i>	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).

Glossary of Terms (Continued)

<i>Amortization Method</i>	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
<i>Amortization Payment</i>	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
<i>Amortization Period</i>	The period used in calculating the Amortization Payment.
<i>Annual Required Contribution (ARC)</i>	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists of the Employer Normal Cost and Amortization Payment.
<i>Augmentation</i>	Annual increases to deferred benefits.
<i>Closed Amortization Period</i>	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
<i>Current Benefit Obligations</i>	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement.
<i>Employer Normal Cost</i>	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
<i>Expected Assets</i>	The present value of anticipated future contributions intended to fund benefits for current members.
<i>Experience Gain/Loss</i>	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

Glossary of Terms (Concluded)

<i>GASB</i>	Governmental Accounting Standards Board.
<i>GASB Statements No. 25 and No. 27</i>	These are the governmental accounting standards that set the accounting and financial reporting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent arrangements. Please refer to the definition of GASB Statements No. 67 and No. 68 below.
<i>GASB Statement No. 50</i>	The accounting standard governing a state or local governmental employer's accounting for pensions. This statement remains in effect only for pension plans that are not administered as trusts. Please refer to the definition of GASB Statements No. 67 and No. 68.
<i>GASB Statements No. 67 and No. 68</i>	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27 and No. 50, respectively, for pension plans administered as trusts. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting and financial reporting rules information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.
<i>GASB Statement No. 82</i>	Statement No. 82, issued in March 2016, is an amendment to Statements No. 67, No. 68, and No. 73, and is intended to improve consistency in the application of the accounting statements.
<i>Normal Cost</i>	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
<i>Projected Benefit Funding Ratio</i>	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A Ratio less than 100% indicates that contributions are insufficient.
<i>Unfunded Actuarial Accrued Liability</i>	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
<i>Valuation Date</i>	The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.

MINNESOTA STATE RETIREMENT SYSTEM
STATE PATROL RETIREMENT FUND
ACTUARIAL VALUATION REPORT AS OF JULY 1, 2016

December 14, 2016

Minnesota State Retirement System
State Patrol Retirement Fund
St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2016 annual actuarial valuation of the State Patrol Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report by persons other than intended users as described above.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2016. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report. Please see the separate report dated December 1, 2016.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis of this report. This report includes risk metrics on page five, but does not include a more robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies,

methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

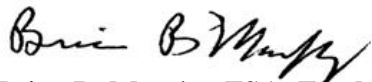
The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief, the information contained in this report is accurate and fairly presents the actuarial position of the State Patrol Retirement Fund as of the valuation date and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

We are available to answer any questions or provide further details.

Respectfully submitted,



Brian B. Murphy, FSA, EA, MAAA, FCA



Bonita J. Wurst, ASA, EA, MAAA, FCA

BBM/BJW:sc

Other Observations

General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the assumption of the plan earning 8.00%), it is expected that:

- (1) The unfunded actuarial accrued liabilities will be fully amortized after approximately 35 years,
- (2) The funded status of the plan will increase gradually towards a 100% funding ratio, and
- (3) The unfunded liability will grow initially as a dollar amount before beginning to decline.

Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

Limitations of Project Scope

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.

Discount Rate Assumption

In a 2015 analysis of long-term rate of investment return and inflation assumptions, GRS suggested that an investment return assumption in the range of 7.00% to 8.00% would be reasonable. The current assumed rate, which is mandated by Minnesota Statutes, is 8.00% and is at the upper end of the reasonable range. This report also concluded that the probability of exceeding the current 8.00% assumption over 20 years is only 37%. Please see the report, *Minnesota State Employees Retirement Fund 6-Year Experience Study*, dated June 30, 2015 for additional information.

Professional standards require GRS to evaluate this assumption each year. If an assumption is deemed unreasonable based on current information, we would have to qualify the work that we do for MSRS.

In May 2016, the Minnesota State Board of Investment (SBI) affirmed that the 8.00% return rate is attainable in the long-term, while acknowledging short term challenges. Also in May 2016, the LCPR's Actuary supported the reasonableness of the current rate by reviewing historical returns by investment class, projected returns from other investment consultants, and considering the SBI's projections. GRS believes the 8.00% return rate is within the reasonable range for this valuation as of July 1, 2016, but cautions MSRS that declining capital market and inflation expectations may result in 8.00% being deemed unreasonable for future valuations. In such an instance, we would still comply with statutes and produce the valuation based upon 8.00%, but Actuarial Standards would require us to issue a "qualified" report.

If a discount rate of 7.50% were used in this valuation instead of 8.00%, we estimate that the unfunded liability would be approximately \$39 million higher than estimated herein. This estimate incorporates lower salary scale rates due to lower inflation expectations as well as a delay in the assumed payment of 1.5% or 2.5% postretirement benefit increases.

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Summary of Valuation Results

Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

Contributions	Actuarial Valuation as of	
	July 1, 2016	July 1, 2015
Statutory Contributions - Chapter 352B (% of Payroll)	37.37%	34.93%
Required Contributions - Chapter 356 (% of Payroll)	40.45%	42.91%
Sufficiency / (Deficiency)	(3.08)%	(7.98)%

The contribution deficiency decreased from 7.98% of payroll to 3.08% of payroll. The primary reasons for the decreased contribution deficiency are additional member and employer contributions and the decrease in liability due to an assumed delay in the 1.50% and 2.50% postretirement benefit increases (see page 4 for detailed information). On a market value of assets basis, contributions are deficient by 5.51% of payroll.

Based on the actuarial value of assets, statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 22 years. Based on current statutory contributions, the actuarial value of assets, and other methods and assumptions described in this report, the unfunded liability will be eliminated in approximately 35 years.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately -0.2% for the plan year ending June 30, 2016. The AVA earned approximately 7.8% for the plan year ending June 30, 2016 as compared to the assumed rate of 8.00%. The assumed rate is a prescribed assumption mandated by Minnesota Statutes. The assumed rate is a prescribed assumption mandated by Minnesota Statutes, and is at the very upper end of the reasonable range. According to the NASRA survey, the most common assumption for statewide plans is currently 7.50%. Use of a 7.50% return assumption would produce a deficiency greater than shown above.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting and financial reporting information prepared according to GASB Statements No. 67 and No. 68 has been provided in a separate report dated December 1, 2016.

Summary of Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of	
	July 1, 2016	July 1, 2015
Contributions (<i>% of Payroll</i>)		
Statutory - Chapter 352B	37.37%	34.93%
Required - Chapter 356	40.45%	42.91%
Sufficiency / (Deficiency)	(3.08)%	(7.98)%
Funding Ratios (<i>dollars in thousands</i>)		
Assets		
- Current assets (AVA)	\$ 654,842	\$ 639,863
- Current assets (MVA)	629,992	664,530
Accrued Benefit Funding Ratio		
- Current benefit obligations	\$ 812,659	\$ 810,894
- Funding ratio (AVA)	80.58%	78.91%
- Funding ratio (MVA)	77.52%	81.95%
Accrued Liability Funding Ratio		
- Actuarial accrued liability	\$ 833,886	\$ 833,033
- Funding ratio (AVA)	78.53%	76.81%
- Funding ratio (MVA)	75.55%	79.77%
Projected Benefit Funding Ratio		
- Current and expected future assets	\$ 955,976	\$ 899,720
- Current and expected future benefit obligations	987,460	979,772
- Projected benefit funding ratio (AVA)	96.81%	91.83%
Participant Data		
Active members		
- Number	892	843
- Annual valuation earnings (<i>000s</i>)	69,663	66,535
- Projected annual earnings (<i>000s</i>)	73,134	69,857
- Average projected annual earnings	81,989	82,867
- Average age	40.7	41.3
- Average service	11.1	11.9
Service retirements	844	816
Survivors	151	154
Disability retirements	53	57
Deferred retirements	55	52
Terminated other non-vested	20	17
Total	2,015	1,939

Summary of Valuation Results

Effects of Changes

The following changes in plan provisions, actuarial assumptions, and methods were recognized as of July 1, 2016:

- The assumed post-retirement benefit increase rate was changed from 1.00% per year through 2029, 1.50% from 2030 through 2048 and 2.50% thereafter to 1.00% through 2044, 1.50% from 2045 through 2061 and 2.50% thereafter.

Refer to the Actuarial Basis section of this report for a complete description of these changes.

The combined impact of the above changes was to decrease the accrued liability by \$14.5 million and decrease the required contribution by 2.5% of pay, as follows:

	Before Changes	Reflecting Assumption Changes
Normal Cost Rate, % of Pay	23.7%	22.6%
Amortization of Unfunded Accrued Liability, % of Pay	18.9%	17.5%
Expenses (% of Pay)	0.3%	0.3%
Total Required Contribution, % of Pay	42.9%	40.4%
Accrued Liability Funding Ratio	77.2%	78.5%
Projected Benefit Funding Ratio	94.4%	96.8%
Unfunded Accrued Liability (in millions)	\$193.5	\$179.0

Summary of Valuation Results

Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual compounding 1.00% post-retirement benefit increase. If the accrued liability funding ratio (determined on a market value of assets basis) reaches or exceeds 85% (based on a 1.50% post-retirement increase assumption) for two consecutive years, the benefit increase will revert to 1.50%. Similarly, if the accrued liability funding ratio reaches or exceeds 90% (based on a 2.50% post-retirement increase assumption) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 1.50% benefit increase, the accrued liability funding ratio declines to 75% or less for one year or 80% or less for two consecutive years, the benefit increase rate will decrease to 1.00%. Benefit increases already granted, however, will not be affected.

To determine an assumption regarding future changes in the post-retirement benefit increase, we performed a projection of liabilities and market value of assets based on the following methods and assumptions:

- Future investment returns and liability discount rates of 8.00%;
- Open group; stable active population (new member profile based on average new members hired in recent years);
- The post-retirement benefit increase rate is assumed to be 1.00% per year until the accrued liability funding ratio threshold required to pay a 1.50% post-retirement benefit increase is reached; and similarly, the post-retirement benefit increase is assumed to be 1.50% per year until the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase is reached.
- Current statutory contribution levels (i.e., not including potential contribution increases under the contribution stabilizer statutes).

Based on these assumptions and methods, the projection indicates this plan is expected to attain the accrued liability funding ratio threshold to pay the 1.50% benefit increase in the year 2044 and the plan would begin paying 1.50% benefit increases on January 1, 2045. Similarly, the projection indicates this plan is expected to attain the accrued liability funding ratio threshold to pay the 2.50% benefit increase in the year 2061 and the plan would begin paying 2.50% benefit increases on January 1, 2062. This assumption is reflected in our calculations. This is only an assumption; actual timing will depend on actual experience.

Summary of Valuation Results

Risk Measures (*Dollars in Thousands*)

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Valuation Date (July 1)	Accrued Liabilities (AAL)	Market Value of Assets	Market Value Unfunded AAL (1) - (2)	Valuation Payroll	Market Value Funded Ratio (2) / (1)	Retiree Liabilities	RetLiab/ AAL (6) / (1)	AAL/ Payroll (1) / (4)	Assets/ Payroll (2) / (4)
2010	\$683,360	\$488,870	\$194,490	\$63,250	71.5%	\$441,901	64.7%	1080.4%	772.9%
2011	700,898	568,279	132,619	63,250	81.1%	454,811	64.9%	1108.1%	898.5%
2012	760,955	549,956	210,999	62,524	72.3%	513,106	67.4%	1217.1%	879.6%
2013	741,850	593,201	148,649	62,121	80.0%	507,005	68.3%	1194.2%	954.9%
2014	800,421	667,340	133,081	63,952	83.4%	537,866	67.2%	1251.6%	1043.5%
2015	833,033	664,530	168,503	68,463	79.8%	570,541	68.5%	1216.8%	970.6%
2016	833,886	629,992	203,894	69,343	75.6%	581,343	69.7%	1202.6%	908.5%

Valuation Date (July 1)	(10) Portfolio StdDev	(11) Std Dev % of Pay (9) x (10)	(12) Unfunded / Payroll (3) / (4)	(13) Non- Investment Cash Flow (NICF)	(14) NICF/ Assets (13) / (2)	(15) SBI Market Rate of Return	(16) SBI 5-year Average
2010			307.5%	\$(29,374)	-6.0%	15.2%	3.4%
2011			209.7%	(31,499)	-5.5%	23.3%	5.3%
2012			337.5%	(31,067)	-5.6%	2.4%	2.3%
2013			239.3%	(33,070)	-5.6%	14.2%	6.2%
2014			208.1%	(31,713)	-4.8%	18.6%	14.5%
2015	14.1%	136.9%	246.1%	(31,713)	-4.8%	4.4%	12.3%
2016	14.1%	128.1%	294.0%	(33,764)	-5.4%	-0.1%	7.7%

Notes pertaining to numbered columns:

- (5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.
- (6) and (7). The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.
- (8) and (9). The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.
- (10) and (11). The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.
- (12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) The ratio of non-investment cash flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.
- (15) and (16). Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year geometric average give an indicator of the realism of the systems assumed return. Of course, past performance is not a guarantee of future results. The performance data for the Combined Funds (pooled investments of major Minnesota Public Retirement Systems) is presented in these columns. The source of this data is the Minnesota State Board of Investment.

Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- **Plan assets** presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- **Actuarial basis** describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- **Additional Schedules** includes a summary of funding progress and contributions over the long term.
- **Glossary** defines the terms used in this report.

Plan Assets

Statement of Fiduciary Net Position *(Dollars in Thousands)*

Assets	Market Value	
	June 30, 2016	June 30, 2015
Cash, equivalents, short term securities	\$ 14,684	\$ 12,692
Fixed income	155,056	156,362
Equity	459,515	494,996
Other*	89,099	67,725
Total cash, investments, and other assets	\$ 718,354	\$ 731,775
Amounts receivable	1,136	876
Total Assets	\$ 719,490	\$ 732,651
Amounts payable*	(89,498)	(68,121)
Net Position Restricted for Pensions	\$ 629,992	\$ 664,530

* Includes \$89,099 in Securities Lending Collateral as of June 30, 2016 and \$67,725 as of June 30, 2015.

Plan Assets

Reconciliation of Plan Assets (*Dollars in Thousands*)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the Plan's prior two fiscal years.

Change in Assets Year Ending	Market Value	
	June 30, 2016	June 30, 2015
1. Fund balance at market value at beginning of year	\$ 664,530	\$ 667,340
2. Contributions		
a. Member	9,292	9,174
b. Employer	13,938	13,763
c. Other sources - Supplemental State Aid	1,000	1,000
d. Total contributions	<u>\$ 24,230</u>	<u>\$ 23,937</u>
3. Investment income		
a. Investment income/(loss)	73	29,833
b. Investment expenses	(847)	(930)
c. Net investment income/(loss)	<u>(774)</u>	<u>28,903</u>
4. Other	<u>0</u>	<u>0</u>
5. Total income: (2.d.) + (3.c.) + (4.)	\$ 23,456	\$ 52,840
6. Benefits Paid		
a. Annuity benefits	(57,695)	(55,465)
b. Refunds	(79)	(15)
c. Total benefits paid	<u>(57,774)</u>	<u>(55,480)</u>
7. Expenses		
a. Other	0	0
b. Administrative	(220)	(170)
c. Total expenses	<u>(220)</u>	<u>(170)</u>
8. Total disbursements: (6.c.) + (7.c.)	(57,994)	(55,650)
9. Fund balance at market value at end of year: (1.) + (5.) + (8.)	\$ 629,992	\$ 664,530
10. State Board of Investment calculated investment return	-0.1%	4.4%

Plan Assets

Actuarial Asset Value (*Dollars in Thousands*)

	<u>June 30, 2016</u>	<u>June 30, 2015</u>																																			
1. Market value of assets available for benefits	\$ 629,992	\$ 664,530																																			
2. Determination of average balance																																					
a. Total assets available at beginning of year	664,530	667,340																																			
b. Total assets available at end of year	629,992	664,530																																			
c. Net investment income for fiscal year	(774)	28,903																																			
d. Average balance $[a. + b. - c.] / 2$	647,648	651,484																																			
3. Expected return $[8.0\% \times 2.d.]$	51,812	52,119																																			
4. Actual return	(774)	28,903																																			
5. Current year asset gain/(loss) $[4. - 3.]$	(52,586)	(23,216)																																			
6. Unrecognized asset returns																																					
	<table><tr><th>Original Amount</th><th>Unrecognized Amount %</th><th>Unrecognized Amount \$</th></tr><tr><td>a. Year ended June 30, 2016</td><td>80%</td><td>\$ (42,069)</td></tr><tr><td>b. Year ended June 30, 2015</td><td>60%</td><td>(13,930)</td></tr><tr><td>c. Year ended June 30, 2014</td><td>40%</td><td>24,421</td></tr><tr><td>d. Year ended June 30, 2013</td><td>20%</td><td>6,728</td></tr><tr><td>e. Year ended June 30, 2012</td><td></td><td>N/A</td></tr><tr><td>f. Unrecognized return adjustment</td><td></td><td>(24,850)</td></tr></table>	Original Amount	Unrecognized Amount %	Unrecognized Amount \$	a. Year ended June 30, 2016	80%	\$ (42,069)	b. Year ended June 30, 2015	60%	(13,930)	c. Year ended June 30, 2014	40%	24,421	d. Year ended June 30, 2013	20%	6,728	e. Year ended June 30, 2012		N/A	f. Unrecognized return adjustment		(24,850)	<table><tr><th>Unrecognized Amount %</th><th>Unrecognized Amount \$</th></tr><tr><td>N/A</td><td>N/A</td></tr><tr><td>80%</td><td>(18,573)</td></tr><tr><td>60%</td><td>36,632</td></tr><tr><td>40%</td><td>13,456</td></tr><tr><td>20%</td><td>(6,848)</td></tr><tr><td></td><td>\$ 24,667</td></tr></table>	Unrecognized Amount %	Unrecognized Amount \$	N/A	N/A	80%	(18,573)	60%	36,632	40%	13,456	20%	(6,848)		\$ 24,667
Original Amount	Unrecognized Amount %	Unrecognized Amount \$																																			
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f. Unrecognized return adjustment		(24,850)																																			
Unrecognized Amount %	Unrecognized Amount \$																																				
N/A	N/A																																				
80%	(18,573)																																				
60%	36,632																																				
40%	13,456																																				
20%	(6,848)																																				
	\$ 24,667																																				
7. Actuarial value at end of year $(1. - 6.f.)$	\$ 654,842	\$ 639,863																																			
8. Approximate return on actuarial value of assets during fiscal year	7.8%	12.7%																																			
9. Ratio of actuarial value of assets to market value of assets	1.04	0.96																																			

Membership Data

Distribution of Active Members

Age	Years of Service as of June 30, 2016									Total
	<3*	3 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	
< 25	27									27
Avg. Earnings	49,487									49,487
25 - 29	69	15	15							99
Avg. Earnings	52,866	70,852	73,701							58,748
30 - 34	38	25	46	8						117
Avg. Earnings	56,554	67,452	75,452	81,593						68,024
35 - 39	29	11	33	58	8					139
Avg. Earnings	58,909	76,323	75,882	87,567	95,744					78,395
40 - 44	17	5	25	64	72	2				185
Avg. Earnings	65,780	72,841	81,752	85,942	87,026	78,267				83,508
45 - 49	8	3	15	28	78	16	15			163
Avg. Earnings	62,837	78,618	83,808	84,349	86,579	85,899	86,225			84,530
50 - 54	5	1	7	12	41	16	32	9		123
Avg. Earnings	84,878	101,904	83,570	85,789	90,971	89,290	88,751	93,841		89,299
55 - 59	3	1	3	4	5	10	6	3		35
Avg. Earnings	84,568	82,680	93,287	90,066	92,593	83,653	82,996	105,883		88,332
60 - 64			2	1	1					4
Avg. Earnings			89,355	92,515	80,524					87,937
65 - 69										
Avg. Earnings										
70+										
Avg. Earnings										
Total	196	61	146	175	205	44	53	12		892
Avg. Earnings	56,839	71,693	78,253	86,148	88,089	86,275	87,384	96,851		78,097

* This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.

Membership Data

Distribution of Service Retirements

Age	Years Retired as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<50	2							2
Avg. Benefit	15,775							15,775
50 - 54	10	23						33
Avg. Benefit	55,004	49,453						51,135
55 - 59	29	98	20					147
Avg. Benefit	59,332	58,505	45,072					56,840
60 - 64	2	42	100	22				166
Avg. Benefit	27,487	52,017	56,772	47,630				54,004
65 - 69		3	27	89	24			143
Avg. Benefit		28,227	48,769	56,865	54,965			54,417
70 - 74	1		4	22	114	3		144
Avg. Benefit	34,437		33,472	58,104	63,510	45,213		61,267
75 - 79			1	1	28	53	1	84
Avg. Benefit			57,282	55,543	66,529	67,003	50,347	66,395
80 - 84					4	17	36	57
Avg. Benefit					76,758	78,019	70,730	73,327
85 - 89						1	40	41
Avg. Benefit						44,051	66,676	66,124
90+							27	27
Avg. Benefit							72,614	72,614
Total	44	166	152	134	170	74	104	844
Avg. Benefit	54,355	55,062	53,201	55,542	63,113	68,340	69,464	59,327

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Survivors

Age	Years Since Death as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<45			2	6	3			11
Avg. Benefit			12,836	18,840	6,171			14,293
45 - 49								
Avg. Benefit								
50 - 54	1			1	1			3
Avg. Benefit	44,382			16,237	32,495			31,038
55 - 59			1	1	2			4
Avg. Benefit			26,830	14,264	39,371			29,959
60 - 64	1	3	1	4	1			10
Avg. Benefit	67,087	26,904	54,539	32,729	38,995			37,225
65 - 69	2	2	2	8	3			17
Avg. Benefit	45,794	30,391	55,072	19,210	36,635			30,947
70 - 74	1	5		6	7	1	1	21
Avg. Benefit	28,775	32,293		31,651	45,654	30,071	32,761	36,312
75 - 79	1		5	5	1	2	2	16
Avg. Benefit	44,395		42,546	44,590	32,580	56,962	10,954	40,530
80 - 84	1	10	2	3	5	3	1	25
Avg. Benefit	34,844	36,796	23,405	30,699	45,326	32,943	41,504	36,347
85 - 89		4	4	7	3	4	4	26
Avg. Benefit		28,727	36,652	38,264	49,031	31,208	36,523	36,438
90+		4	7	1	5	1		18
Avg. Benefit		31,283	31,270	11,188	31,007	31,577		30,101
Total	7	28	24	42	31	11	8	151
Avg. Benefit	44,439	32,534	35,093	28,860	37,405	36,294	30,283	33,625

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Disability Retirements

Age	Years Disabled as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
< 45		1	1					2
Avg. Benefit		50,263	30,901					40,582
45 - 49		3	1	1				5
Avg. Benefit		41,438	37,824	30,772				38,582
50 - 54		6	4	2	1			13
Avg. Benefit		54,584	45,876	53,594	30,966			49,936
55 - 59		2	3	2				7
Avg. Benefit		35,378	50,143	48,644				45,496
60 - 64				5	3	2		10
Avg. Benefit				49,021	31,331	45,714		43,053
65 - 69				4	2	1		7
Avg. Benefit				30,911	37,695	50,204		35,606
70 - 74				3	1	2		6
Avg. Benefit				34,696	75,630	60,731		50,197
75+							3	3
Avg. Benefit							53,532	53,532
Total		12	9	17	7	5	3	53
Avg. Benefit		47,736	44,740	41,652	39,426	52,619	53,532	44,967

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.

Membership Data

Reconciliation of Members

	Actives	Terminated		Recipients			Total
		Deferred Retirement	Other Non-Vested	Service Retirement	Disability Retirement	Survivor	
Members on 7/1/2015	843	52	17	816	57	154	1,939
New members	94	0	0	0	0	0	94
Return to active	1	(1)	0	0	0	0	0
Terminated non-vested	(4)	0	4	0	0	0	0
Service retirements	(35)	(2)	0	37	0	0	0
Terminated deferred	(5)	5	0	0	0	0	0
Terminated refund/transfer	(2)	0	(2)	0	0	0	(4)
Deaths	0	0	0	(16)	(4)	(9)	(29)
New beneficiary	0	0	0	0	0	7	7
Disabled	0	0	0	0	0	0	0
Unexpected status change	0	1	1	7	0	(1)	8
Net change	49	3	3	28	(4)	(3)	76
Members on 6/30/2016	892	55	20	844	53	151	2,015

Terminated Member Statistics on June 30, 2016	Deferred		Total
	Retirement	Other Non-Vested	
Number	55	20	75
Average age	44.5	33.9	41.7
Average service	7.7	0.4	5.8
Average annual benefit, with augmentation to Normal Retirement Date and 30% CSA load	\$ 27,668	N/A	\$ 27,668
Average refund value, with 30% CSA load	\$ 98,397	\$ 3,199	\$ 73,011

Development of Costs

Actuarial Valuation Balance Sheet (*Dollars in Thousands*)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. **A Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 37.37% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

	June 30, 2016		
A. Actuarial Value of Assets	\$ 654,842		
B. Expected Future Assets			
1. Present value of expected future statutory supplemental contributions*	\$ 147,560		
2. Present value of future normal cost contributions	153,574		
3. Total expected future assets: (1.) + (2.)	\$ 301,134		
C. Total Current and Expected Future Assets	\$ 955,976		
D. Current Benefit Obligations**			
1. Benefit recipients	Non-Vested	Vested	Total
a. Service retirements	\$ 0	\$ 514,929	\$ 514,929
b. Disability retirements	0	28,530	28,530
c. Survivors	0	37,884	37,884
2. Deferred retirements with augmentation	0	9,501	9,501
3. Former members without vested rights***	28	0	28
4. Active members	3,208	218,579	221,787
5. Total Current Benefit Obligations	\$ 3,236	\$ 809,423	\$ 812,659
E. Expected Future Benefit Obligations	174,801		
F. Total Current and Expected Future Benefit Obligations****	987,460		
G. Unfunded Current Benefit Obligations: (D.5.) - (A.)	157,817		
H. Unfunded Current and Future Benefit Obligations: (F.) - (C.)	31,484		
I. Accrued Benefit Funding Ratio: (A.)/(D.5.)	80.58%		
J. Projected Benefit Funding Ratio: (C.)/(F.)	96.81%		

* Per the LCPR Standards for Actuarial Work, calculated assuming the current contribution toward the unfunded liability continues for the entire amortization period. Includes \$1,000,000 state contribution.

** Present value of credited projected benefits (projected compensation, current service).

*** Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date.

**** Present value of projected benefits (projected compensation, projected service).

Development of Costs

Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

	Actuarial Present Value of Projected Benefits	Actuarial Present Value of Future Normal Costs	Actuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)			
1. Active members			
a. Retirement annuities	\$ 366,054	\$ 133,335	\$ 232,719
b. Disability benefits	20,509	12,101	8,408
c. Survivor's benefits	4,918	3,522	1,396
d. Deferred retirements	4,516	3,808	708
e. Refunds*	<u>591</u>	<u>808</u>	<u>(217)</u>
f. Total	\$ 396,588	\$ 153,574	\$ 243,014
2. Deferred retirements with future augmentation	9,501	0	9,501
3. Former members without vested rights	28	0	28
4. Benefit recipients	<u>581,343</u>	<u>0</u>	<u>581,343</u>
5. Total	\$ 987,460	\$ 153,574	\$ 833,886
B. Determination of Unfunded Actuarial Accrued Liability (UAAL)			
1. Actuarial accrued liability			\$ 833,886
2. Current assets (AVA)			<u>654,842</u>
3. Unfunded actuarial accrued liability			\$ 179,044
C. Determination of Supplemental Contribution Rate**			
1. Present value of future payrolls through the amortization date of June 30, 2038			\$ 1,023,298
2. Supplemental contribution rate: $(B.3.) / (C.1.)$			17.50% ***

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization of the Unfunded Actuarial Accrued Liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

*** The amortization factor as of June 30, 2016 is 13.99209.

Development of Costs

Changes in Unfunded Actuarial Accrued Liability (UAAL) (*Dollars in Thousands*)

	Year Ending June 30, 2016		
	Actuarial Accrued Liability	Current Assets	Unfunded Actuarial Accrued Liability
A. Unfunded Actuarial Accrued Liability at beginning of year	\$ 833,033	\$ 639,863	\$ 193,170
B. Changes due to interest requirements and current rate of funding			
1. Normal cost, including expenses	\$ 16,573	\$ 0	\$ 16,573
2. Benefit payments	(57,774)	(57,774)	0
3. Contributions	0	24,230	(24,230)
4. Interest on A., B.1., B.2. and B.3.	<u>64,995</u>	<u>49,847</u>	<u>15,148</u>
5. Total (B.1. + B.2. + B.3. + B.4.)	23,794	16,303	7,491
C. Expected Unfunded Actuarial Accrued Liability at end of year (A. + B.5.)	\$ 856,827	\$ 656,166	\$ 200,661
D. Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected			
1. Age and service retirements			\$ 714
2. Disability retirements			(653)
3. Death-in-service benefits			(180)
4. Withdrawals			(223)
5. Salary increases			(6,388)
6. Investment income			1,324
7. Mortality of annuitants			(3,027)
8. Other items			<u>1,311</u>
9. Total			(7,122)
E. Unfunded Actuarial Accrued Liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.9.)			\$ 193,539
F. Change in Unfunded Actuarial Accrued Liability due to changes in plan provisions			0
G. Change in Unfunded Actuarial Accrued Liability due to changes in actuarial assumptions			(14,495)
H. Change in Unfunded Actuarial Accrued Liability due to changes in methodology			0
I. Unfunded Actuarial Accrued Liability at end of year (E. + F. + G. + H.)*			\$ 179,044

* The Unfunded Actuarial Accrued Liability on a market value of assets basis is \$203,894.

Development of Costs

Determination of Contribution Sufficiency/(Deficiency) (*Dollars in Thousands*)

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	Percent of Payroll	Dollar Amount
A. Statutory contributions - Chapter 352B		
1. Employee contributions	14.40%	\$ 10,531
2. Employer contributions	21.60%	15,797
3. State contributions***	1.37%	1,000
4. Total	37.37%	\$ 27,328
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	19.62%	\$ 14,349
b. Disability benefits	1.83%	1,338
c. Survivors	0.55%	402
d. Deferred retirement benefits	0.53%	388
e. Refunds*	0.11%	80
f. Total	22.64%	\$ 16,557
2. Supplemental contribution amortization of Unfunded Actuarial Accrued Liability by June 30, 2038	17.50%	\$ 12,798
3. Allowance for expenses	0.31%	\$ 227
4. Total	40.45% **	\$ 29,582
C. Contribution Sufficiency/(Deficiency) (A.4. - B.4.)	(3.08)%	\$ (2,254)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$73,134.

* Includes non-vested refunds and non-married survivor benefits only.

** The required contribution on a Market Value of Assets basis is 42.88% of payroll.

*** Contributions paid until both the Public Employees Retirement Association Police and Fire Plan and the State Patrol Retirement Fund reach 90% funding (on a Market Value of Assets basis).

Actuarial Basis

Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

Actuarial Cost Method

Actuarial Accrued Liability and required contributions in this report are computed using the Entry Age Normal Cost Method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

Valuation of Future Post-Retirement Benefit Increases

If the plan has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 1.50% or 2.50% benefit increase, Minnesota Statutes require the 1.50% or 2.50% benefit increase rate to be reflected in the liability calculations. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 1.50% or 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the accrued liability funding ratio thresholds, and the expected payment of 1.50% or 2.50% benefit increases must be reflected in the liability calculations.

Funding Objective

The fundamental financing objective of the Fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.

Actuarial Basis

Actuarial Methods (Concluded)

Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year; and
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2038 assuming payroll increases of 3.50% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date will be re-determined. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

Changes in Methods since Prior Valuation

There have been no changes in actuarial methods since the prior valuation.

Actuarial Basis

Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. The assumptions prescribed are based on the last experience study, dated February 2012, prepared by a former actuary, and a review of inflation and investment return assumptions dated September 11, 2014. An experience study for the 2011-2015 period was issued on July 26, 2016. This report recommended many changes to demographic assumptions, expected to be effective at a future date.

The Allowance for Combined Service Annuity was also based on a recommendation by a former actuary. We are unable to judge the reasonableness of this assumption without performing a substantial amount of additional work beyond the scope of the assignment. We note that the LCPR has recently completed a review of this assumption. This review recommended changes to this assumption, expected to be effective at a future date.

Investment return	8.00% per annum.
Benefit increases after retirement	1.00% per annum through 2044, 1.50% per annum from 2045 to 2061, and 2.50% per annum thereafter.
Salary increases	Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service.
Inflation	2.75% per year.
Payroll growth	3.50% per year.
Mortality rates	
Healthy Pre-retirement	RP-2000 employee generational mortality table projected with mortality improvement scale AA, white collar adjustment.
Healthy Post-retirement	RP-2000 annuitant generational mortality table projected with mortality improvement scale AA, white collar adjustment, set back two years for males and set forward one year for females.
	The RP-2000 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 15 to 70 and the annuitant mortality table contains mortality rates for ages 50 to 95. We have applied the annuitant mortality table for active members beyond age 70 until the assumed retirement age and the employee mortality table for annuitants younger than age 50.
Disabled	RP-2000 annuitant generational mortality table projected with mortality improvement scale AA, white collar adjustment, set back two years for males and set forward one year for females.
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Withdrawal	<p>Select and Ultimate rates based on actual experience. Ultimate rates after the third year are shown in rate table. Select rates in the first three years are:</p> <table> <tr> <th><u>Year</u></th><th><u>Select Withdrawal Rates</u></th></tr> <tr> <td>1</td><td>5%</td></tr> <tr> <td>2</td><td>2%</td></tr> <tr> <td>3</td><td>2%</td></tr> </table>	<u>Year</u>	<u>Select Withdrawal Rates</u>	1	5%	2	2%	3	2%
<u>Year</u>	<u>Select Withdrawal Rates</u>								
1	5%								
2	2%								
3	2%								
Disability	Age-related rates based on experience; see table of sample rates. All incidences are assumed to be duty-related.								
Allowance for combined service annuity	Liabilities for former members are increased by 30.00% to account for the effect of some participants having eligibility for a Combined Service Annuity.								
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.								
Refund of contributions	All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit. Account balances for deferred members accumulate interest until normal retirement date and are discounted back to the valuation date.								
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 55.								
Percentage married	85% of active members are assumed to be married. Actual marital status is used for members in payment status.								
Age of spouse	Females are assumed to be two years younger than their spouses, and males are assumed to be two years older than their spouses.								
Eligible children	Each member may have two dependent children depending on member's age. Assumed first born child born at member's age 28 and second born child at member's age 31.								
Form of payment	<p>Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows:</p> <table> <tr> <td>Males:</td><td>15% elect 50% Joint & Survivor option 25% elect 75% Joint & Survivor option 35% elect 100% Joint & Survivor option</td></tr> <tr> <td>Females:</td><td>25% elect 50% Joint & Survivor option 30% elect 75% Joint & Survivor option 5% elect 100% Joint & Survivor option</td></tr> </table> <p>Remaining married members and unmarried members are assumed to elect the Straight Life option.</p>	Males:	15% elect 50% Joint & Survivor option 25% elect 75% Joint & Survivor option 35% elect 100% Joint & Survivor option	Females:	25% elect 50% Joint & Survivor option 30% elect 75% Joint & Survivor option 5% elect 100% Joint & Survivor option				
Males:	15% elect 50% Joint & Survivor option 25% elect 75% Joint & Survivor option 35% elect 100% Joint & Survivor option								
Females:	25% elect 50% Joint & Survivor option 30% elect 75% Joint & Survivor option 5% elect 100% Joint & Survivor option								
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.								
Decrement operation	Withdrawal decrements do not operate during retirement eligibility. Decrement are assumed to occur mid-fiscal year.								
Service credit accruals	It is assumed that members accrue one year of service credit per year.								

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Pay increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.
Unknown data for certain members	<p>To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.</p> <p>There are no members reported with missing birth dates. In cases where submitted data was missing or incomplete, the following assumptions were applied:</p> <p><u>Data for active members:</u> There were 2 members reported with missing salary and no members reported with missing service. We used prior year salary (2 members).</p> <p>There were no members reported with a missing or invalid date of birth or gender.</p> <p><u>Data for terminated members:</u> There was 1 member reported without a benefit. We calculated benefits for this member using the reported Credited Service and Termination Date. Average Salary was not reported, so we assumed a value of \$35,000.</p> <p><u>Data for members receiving benefits:</u> There were 2 members reported with a missing gender. We assumed male gender.</p> <p>There was 1 member reported without a benefit. Due to the small number of members with missing benefits, we made no adjustment to the reported data for members receiving benefits.</p> <p>There were no survivors reported with an expired benefit.</p> <p>There were no retirees reported with a bounce back annuity and an unreasonable reduction factor.</p> <p>There were 10 retirees reported with a survivor option and a survivor date of death. We assumed no benefit was payable to the survivor, and the member benefit already reflected the increase to the life annuity value (i.e. "bounce back"), if applicable.</p> <p>For retirees that elected a survivor benefit option, we used the valuation assumptions if the survivor date of birth was missing or invalid (209 members) and/or the survivor gender was missing or invalid (225 members).</p>
Changes in actuarial assumptions	The assumed post-retirement benefit increase rate was changed from 1.00% per year through 2029, 1.50% per year from 2030 through 2048, and 2.50% thereafter to 1.00% per year through 2044, 1.50% per year from 2045 through 2061, and 2.50% thereafter.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Age	Percent of Members Dying Each Year*					
	Healthy		Healthy		Disability	
	Post-Retirement Mortality**		Pre-Retirement Mortality**		Mortality**	
	Male	Female	Male	Female	Male	Female
20	0.03%	0.02%	0.03%	0.02%	0.03%	0.02%
25	0.04	0.02	0.04	0.02	0.04	0.02
30	0.04	0.03	0.04	0.03	0.04	0.03
35	0.05	0.05	0.06	0.05	0.05	0.05
40	0.08	0.07	0.09	0.06	0.08	0.07
45	0.11	0.11	0.13	0.10	0.11	0.11
50	0.17	0.25	0.20	0.16	0.17	0.25
55	0.57	0.39	0.27	0.24	0.57	0.39
60	0.57	0.61	0.43	0.38	0.57	0.61
65	0.92	1.01	0.67	0.59	0.92	1.01
70	1.58	1.69	0.98	0.88	1.58	1.69

* Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

** These rates were adjusted for mortality improvements using projection scale AA.

Age	Percent of Members Decrementing Each Year			
	Termination (Withdrawal)		Disability Retirement	
	Rates After Third Year			
	Male	Female	Male	Female
20	1.47%	1.47%	0.03%	0.03%
25	1.13	1.13	0.05	0.05
30	0.80	0.80	0.06	0.06
35	0.47	0.47	0.09	0.09
40	0.40	0.40	0.14	0.14
45	0.40	0.40	0.23	0.23
50	0.00	0.00	0.40	0.40
55	0.00	0.00	0.70	0.70
60	0.00	0.00	1.13	1.13
65	0.00	0.00	0.00	0.00

Actuarial Basis

Summary of Actuarial Assumptions (Concluded)

Age	Percent Retiring	Salary Scale	
		Year	Increase
50	7 %	1	7.75%
51	6	2	7.25
52	6	3	6.75
53	6	4	6.50
54	3	5	6.25
55	65	6	6.00
56	50	7	5.75
57	30	8	5.60
58	20	9	5.45
59	20	10	5.30
60+	100	11	5.15
		12	5.00
		13	4.85
		14	4.70
		15	4.55
		16	4.40
		17	4.25
		18	4.10
		19	3.95
		20	3.80
		21+	3.75

Actuarial Basis

Summary of Plan Provisions

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30		
Eligibility	State troopers, conservation officers, certain crime bureau and gambling enforcement officers, and certain other persons listed in Minnesota Statutes 352B.011 subdivision 10.		
Contributions	Percent of Salary		
	<u>Effective Date</u>	<u>Member</u>	<u>Employer</u>
	July 1, 2014 – June 30, 2016	13.40%	20.10%
	July 1, 2016 and later	14.40%	21.60%
	Member contributions are “picked up” according to the provisions of Internal Revenue Code 414(h).		
State Contributions	\$1 million paid annually on October 1 until both the Public Employees Retirement Association Police and Fire Plan and the State Patrol Retirement Fund become 90% funded (on a Market Value of Assets basis).		
Allowable service	Service during which member contributions were deducted. Includes period receiving temporary Worker's Compensation and reduced salary from employer. See Normal Retirement benefit definition below for information about service limits.		
Salary	Salaries excluding lump sum payments at separation.		
Average salary	Average of the five highest years of Salary. Average Salary is based on all Allowable Service if less than five years. Average Salary is based on all years without regard to any service limits.		
Retirement			
<u>Normal retirement benefit</u>			
Age/Service requirement	Age 55 and three years (ten years if first hired after June 30, 2013) of Allowable Service.		
Amount	3.00% of Average Salary for each year of Allowable Service up to 33 years. Members with at least 28 years of service as of July 1, 2013 are not subject to this service limit. Member contributions made after the service cap will be refunded at retirement.		
<u>Early retirement benefit</u>			
Age/Service requirement	Age 50 and three years (ten years if first hired after June 30, 2013) of Allowable Service.		
Amount	Normal Retirement Benefit based on Allowable Service and Average Salary at retirement reduced by 1/10% for each month that the member is under age 55. If the effective date of retirement is after June 30, 2015, the reduction is 0.34% for each month that the member is under age 55 at the time of retirement.		

Actuarial Basis

Summary of Plan Provisions (Continued)

Retirement (Concluded)

Form of payment

Life annuity.

Actuarially equivalent options are:

50%, 75%, or 100% Joint and Survivor, or 15-year certain. If a Joint and Survivor benefit is elected and the beneficiary predeceases the annuitant, the annuitant's benefit increases to the Life Annuity amount. This "bounce back" is subsidized by the plan.

Benefit increases

Since January 1, 2014, benefit recipients receive annual 1.00% benefit increases. When the accrued liability funding ratio (determined on a market value of assets basis) reaches or exceeds 85% for two consecutive years, the benefit increase will increase to 1.50%; the benefit will revert to 2.50% when the accrued liability funding ratio (determined on a market value of assets basis) reaches or exceeds 90% for two consecutive years. If, after reverting to a 1.50% increase, the accrued liability funding ratio declines to 75% or less for the most recent valuation year or 80% or less for two consecutive years, the benefit increase will decrease to 1.00%.

A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.

Disability

Occupational disability benefit

Age/Service requirement

Member who cannot perform his duties as a direct result of a disability relating to an act of duty.

Amount

60% of Average Salary plus 3.00% of Average Salary for each year in excess of 20 years of Allowable Service (pro rata for completed months).

Payments cease at age 65 (age 55 if disabled after June 30, 2015) or the 5-year anniversary of the effective date of the disability benefit, whichever is later. Payments stop earlier if disability ceases or death occurs.

Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability.

Non-duty disability benefit

Age/Service requirement

At least one year of Allowable Service and disability not related to covered employment.

Amount

Normal Retirement Benefit based on Allowable Service (minimum of 15 years) and Average Salary at disability without reduction for commencement before age 55.

Payments cease at age 65 (age 55 if disabled after June 30, 2015) or earlier if disability ceases or death occurs.

Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability.

Actuarial Basis

Summary of Plan Provisions (Continued)

Disability (continued)

Retirement after disability

Age/Service requirement	Age 65 (age 55 if disabled after June 30, 2015) with continued disability.
Amount	Optional annuity continues. Otherwise, normal retirement benefit equal to the disability benefit paid, or an actuarially equivalent option.
<u>Form of payment</u>	Same as for retirement.
<u>Benefit increases</u>	Same as for retirement.

Death

Surviving spouse benefit

Age/Service requirement	Member who is active or receiving a disability benefit or former member.
Amount	<p>50% of Average Salary if member was active or occupational disability and either had less than three years (five years if first hired after June 30, 2013) of Allowable Service or was under age 55. Annuity is paid for life.</p> <p>Surviving spouse receives the 100% joint and survivor benefit commencing on the member's 55th birthday if member was active or a disability with three years (five years if first hired after June 30, 2013) of Allowable Service. A spouse who had been receiving the 50% benefit shall be entitled to the greater benefit.</p> <p>The surviving spouse of a former member receives the 100% joint and survivor benefit commencing on the member's 55th birthday if former member had three years (five years if first hired after June 30, 2013) of Allowable Service.</p>
Benefit increases	Same as for retirement.

Surviving dependent children's benefit

Age/Service requirement	Member who is active or receiving a disability benefit. Child must be unmarried, under age 18 (or 23 if full-time student) and dependent upon the member.
Amount	10% of Average Salary for each child and \$20 per month prorated among all dependent children. Benefit must not be less than 50% nor exceed 70% of Average Salary.
Benefit increases	Same as for retirement.

Refund of contributions

Age/Service requirement	Member dies before receiving any retirement benefits and survivor benefits are not payable.
Amount	Member contributions with 6.00% interest compounded daily until June 30, 2011, and 4.00% thereafter.

Actuarial Basis

Summary of Plan Provisions (Continued)

Termination

Refund of contributions

- Age/service requirement Termination of state service.
- Amount Member contributions with 6.00% interest compounded daily to June 30, 2011, and 4.00% thereafter.
- If a member is vested, a deferred annuity may be elected in lieu of a refund.

Deferred benefit

- Age/service requirement Three years (ten years if first hired after June 30, 2013) of Allowable Service.
- Amount Benefit is computed under law in effect at termination and increased by the following annual augmentation percentage:
- (a.) 0.00% before July 1, 1971;
 - (b.) 5.00% from July 1, 1971 to January 1, 1981;
 - (c.) 3.00% thereafter (2.50% if hired after June 30, 2006) until January 1, 2012; and
 - (d.) 2.00% after December 31, 2011 until the annuity begins.
- Amount is payable at normal or early retirement.
- If a member terminated employment prior to July 1, 1997, but was not eligible to commence their pension before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Optional form conversion factors

Actuarially equivalent factors based on RP-2000 for healthy annuitants, white collar adjustment, projected to 2027 using scale AA, set back two years for males and set forward one year for females, blended 95% males, 6.50% post-retirement interest, and 8.50% pre-retirement interest.

Combined service annuity

- Members are eligible for combined service benefits if they:
- (a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement; and
 - (b.) Have at least six months of allowable service credit in each plan worked under; and
 - (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.
- Members who meet the above requirements must have their benefit based on the following:
- (a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.
 - (b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.

Actuarial Basis

Summary of Plan Provisions (Concluded)

Contribution stabilizer	<p>The following is a summary of the contribution stabilizer provisions in Minnesota Statute 352.045:</p> <ul style="list-style-type: none">• If a contribution sufficiency of at least 2.00% exists, member and employer contributions may be adjusted by the MSRS Board of Directors to a level necessary to maintain a 2.00% sufficiency. Member and employer contributions may not be less than the sum of normal cost and administrative expenses. Employer contributions must be equal to 60% of the sum of member and employer contributions.• If a contribution deficiency of at least 0.50% exists, member and employer contribution rates may be increased by the MSRS Board of Directors to eliminate the deficiency. Employer contributions must be equal to 60% of the sum of member and employer contributions.• Any adjustment to the contribution rates must be reported to the Legislative Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alter the change in rates, the adjustment becomes effective on the first day of the first full payroll period of the next fiscal year.
Changes in plan provisions	<p>There have been no changes in plan provisions since the prior valuation.</p>

Additional Schedules

Schedule of Funding Progress¹ (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1991	\$ 200,068	\$ 224,033	\$ 23,965	89.30%	\$ 32,365	74.05 %
7-1-1992	222,314	233,656	11,342	95.15	32,882	34.49
7-1-1993	244,352	258,202	13,850	94.64	35,765	38.73
7-1-1994	262,570	275,377	12,807	95.35	35,341	36.24
7-1-1995	284,918	283,078	(1,840)	100.65	37,518	(4.90)
7-1-1996	323,868	303,941	(19,927)	106.56	41,476	(48.04)
7-1-1997	375,650	332,427	(43,223)	113.00	41,996	(102.92)
7-1-1998	430,011	371,369	(58,642)	115.79	43,456	(134.95)
7-1-1999	472,687	406,215	(66,472)	116.36	45,333	(146.63)
7-1-2000	528,573	458,384	(70,189)	115.31	48,167	(145.72)
7-1-2001	572,815	489,483	(83,332)	117.02	48,935	(170.29)
7-1-2002	591,383	510,344	(81,039)	115.88	49,278	(164.45)
7-1-2003	591,521	538,980	(52,541)	109.75	54,175	(96.98)
7-1-2004	594,785	545,244	(49,542)	109.09	51,619	(95.98)
7-1-2005	601,220	566,764	(34,456)	106.08	55,142	(62.49)
7-1-2006	618,990	641,479	22,489	96.49	57,765	38.93
7-1-2007	617,901	673,444	55,543	91.75	61,498	90.32
7-1-2008	595,082	693,686	98,604	85.79	60,029	164.26
7-1-2009	584,501	725,334	140,833	80.58	61,511	228.96
7-1-2010	567,211	683,360	116,149	83.00	63,250	183.63
7-1-2011	563,046	700,898	137,852	80.33	63,250	217.95
7-1-2012	554,244	760,955	206,711	72.84	62,524 ²	330.61
7-1-2013	552,319	741,850	189,531	74.45	62,121 ²	305.10
7-1-2014	597,870	800,421	202,551	74.69	63,952 ²	316.72
7-1-2015	639,863	833,033	193,170	76.81	68,463 ³	282.15
7-1-2016	654,842	833,886	179,044	78.53	69,343 ³	258.20

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Assumed equal to actual member contributions divided by 12.4%.

³ Assumed equal to actual member contributions divided by 13.4%.

Additional Schedules

Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	Actual Employer Contributions ² (e)	Percentage Contributed (e)/(d)
1991	22.15%	\$ 32,365	\$ 2,751	\$ 4,418	\$ 4,825	109.21%
1992	22.58	32,882	2,795	4,630	4,893	105.68
1993	22.27	35,765	3,040	4,925	5,288	107.37
1994	21.94	35,341	3,004	4,750	5,159	108.61
1995	21.79	37,518	3,189	4,986	5,583	111.97
1996	21.34	41,476	3,484	5,367	5,742	106.99
1997	21.33	41,996	3,746	5,212	6,151	118.02
1998	15.67	43,456	3,634	3,176	5,475	172.39
1999	14.14	45,333	3,850	2,560	5,712	223.13
2000	15.17	48,167	4,044	3,263	6,069	185.99
2001	15.48	48,935	4,145	3,430	6,166	179.77
2002	14.00	49,278	4,215	2,684	6,209	231.33
2003	14.34	54,175	4,555	3,214	6,826	212.38
2004	17.81	51,619	4,493	4,700	6,504	138.39
2005	18.15	55,142	4,517	5,491	6,670	121.47
2006	19.84	57,765	4,719	6,741	7,055	104.66
2007	26.69	61,498	4,987	11,427	7,461	65.30
2008	29.90	60,029	5,594	12,355	8,279	67.01
2009	34.49	61,511	6,216	14,999	9,178	61.19
2010	38.16	63,250	6,726	17,410	10,104	58.04
2011	33.84	63,250	6,578	14,826	9,873	66.59
2012	36.25	62,524 ³	7,753	14,912	11,620	77.92
2013	42.52	62,121 ³	7,703	18,711	11,482	61.37
2014	41.24	63,952 ³	7,930	18,444	12,894	69.91
2015	43.56	68,463 ⁴	9,174	20,648	14,763	71.50
2016	42.91	69,343 ⁴	9,292	20,463	14,938	73.00
2017	40.45	N/A	N/A	N/A	N/A	N/A

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Includes contributions from other sources (if applicable).

³ Assumed equal to actual member contributions divided by 12.4%.

⁴ Assumed equal to actual member contributions divided by 13.4%.

Glossary of Terms

<i>Accrued Benefit Funding Ratio</i>	The ratio of assets to Current Benefit Obligations.
<i>Accrued Liability Funding Ratio</i>	The ratio of assets to Actuarial Accrued Liability.
<i>Actuarial Accrued Liability (AAL)</i>	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
<i>Actuarial Assumptions</i>	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
<i>Actuarial Cost Method</i>	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
<i>Actuarial Equivalent</i>	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
<i>Actuarial Present Value (APV)</i>	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
<i>Actuarial Present Value of Projected Benefits</i>	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
<i>Actuarial Valuation</i>	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring a retirement system's funding policy, such as the Funded Ratio and the Annual Required Contribution (ARC).
<i>Actuarial Value of Assets</i>	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).

Glossary of Terms (Continued)

<i>Amortization Method</i>	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
<i>Amortization Payment</i>	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
<i>Amortization Period</i>	The period used in calculating the Amortization Payment.
<i>Annual Required Contribution (ARC)</i>	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists of the Employer Normal Cost and Amortization Payment.
<i>Augmentation</i>	Annual increases to deferred benefits.
<i>Closed Amortization Period</i>	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
<i>Current Benefit Obligations</i>	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement.
<i>Employer Normal Cost</i>	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
<i>Expected Assets</i>	The present value of anticipated future contributions intended to fund benefits for current members.
<i>Experience Gain/Loss</i>	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

Glossary of Terms (Concluded)

<i>GASB</i>	Governmental Accounting Standards Board.
<i>GASB Statements No. 25 and No. 27</i>	These are the governmental accounting standards that set the accounting and financial reporting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent arrangements. Please refer to the definition for GASB Statements No. 67 and No. 68 below.
<i>GASB Statement No. 50</i>	The accounting standard governing a state or local governmental employer's accounting for pensions. This statement remains in effect for pension plans that are not administered as trusts. Please refer to the definition of GASB Statements No. 67 and No. 68 below.
<i>GASB Statements No. 67 and No. 68</i>	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27 and No. 50, respectively, for pension plans administered as trusts. Statement No. 68 sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems themselves. Accounting and financial reporting information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.
<i>GASB Statement No. 82</i>	Statement No. 82, issued in March 2016, is an amendment to Statements No. 67, No. 68, and No. 73, and is intended to improve consistency in the application of the accounting statements.
<i>Normal Cost</i>	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
<i>Projected Benefit Funding Ratio</i>	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A Ratio less than 100% indicates that contributions are insufficient.
<i>Unfunded Actuarial Accrued Liability</i>	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
<i>Valuation Date</i>	The date as of which the Actuarial Present Value of Future Benefits is determined. The benefits expected to be paid in the future are discounted to this date.

**MINNESOTA STATE RETIREMENT SYSTEM
JUDGES RETIREMENT FUND**

ACTUARIAL VALUATION REPORT AS OF JULY 1, 2016

December 14, 2016

Minnesota State Retirement System
Judges Retirement Fund
St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2016 annual actuarial valuation of the Judges Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report by persons other than the intended users as described above.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2016. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report. Please see the separate report dated December 1, 2016.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis of this report. This report includes risk metrics on page five, but does not include a more robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

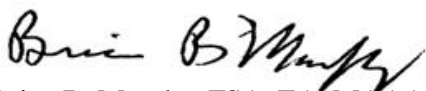
The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief, the information contained in this report is accurate and fairly presents the actuarial position of the Judges Retirement Fund as of the valuation date and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

We are available to answer any questions or provide further details.

Respectfully submitted,



Brian B. Murphy, FSA, EA, MAAA, FCA



Bonita J. Wurst, ASA, EA, MAAA, FCA

BBM/BJW:bd

Other Observations

General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the assumption of the plan earning 8.00% on the actuarial value of assets), it is expected that:

- (1) The unfunded actuarial accrued liabilities will be fully amortized after approximately 32 years,
- (2) The funded status of the plan will increase gradually towards a 100% funding ratio, and
- (3) The unfunded liability will grow initially as a dollar amount before beginning to decline.

Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

Limitations of Project Scope

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.

Discount Rate Assumption

In a 2015 analysis of long-term rate of investment return and inflation assumptions, GRS suggested that an investment return assumption in the range of 7.00% to 8.00% would be reasonable. The current assumed rate, which is mandated by Minnesota Statutes, is 8.00% and is at the upper end of the reasonable range. This report also concluded that the probability of exceeding the current 8.00% assumption over 20 years is only 37%. Please see the report, *Minnesota State Employees Retirement Fund 6-Year Experience Study*, dated June 30, 2015 for additional information.

Professional standards require GRS to evaluate this assumption each year. If an assumption is deemed unreasonable based on current information, we would have to qualify the work that we do for MSRS.

In May 2016, the Minnesota State Board of Investment (SBI) affirmed that the 8.00% return rate is attainable in the long-term, while acknowledging short term challenges. Also in May 2016, the LCPR's Actuary supported the reasonableness of the current rate by reviewing historical returns by investment class, projected returns from other investment consultants, and considering the SBI's projections. GRS believes the 8.00% return rate is within the reasonable range for this valuation as of July 1, 2016, but cautions MSRS that declining capital market and inflation expectations may result in 8.00% being deemed unreasonable for future valuations. In such an instance, we would still comply with statutes and produce the valuation based upon 8.00%, but Actuarial Standards would require us to issue a "qualified" report.

If a discount rate of 7.50% were used in this valuation instead of 8.00%, we estimate that the unfunded liability would be approximately \$14 million higher than estimated herein. This estimate incorporates lower salary scale rates due to lower inflation expectations as well as a delay in the assumed payment of 2.00% and 2.50% postretirement benefit increases.

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Summary of Valuation Results

Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

Contributions for Fiscal Year Beginning	Actuarial Valuation as of	
	July 1, 2016	July 1, 2015
Statutory Contributions - Chapter 490* (% of Payroll)	37.06%	30.84%
Required Contributions - Chapter 356 (% of Payroll)	43.34%	42.73%
Sufficiency / (Deficiency)	(6.28)%	(11.89)%

The contribution deficiency decreased from 11.89% of payroll to 6.28% of payroll. The primary reason for the decreased contribution deficiency is the new state contribution of \$3 million. The state contribution will increase to \$6 million beginning in the fiscal year beginning July 1, 2017. When this future funding is reflected, the deficiency drops to 0.04% of payroll. On a market value of assets basis, contributions are deficient by 7.30% of payroll (1.06% when the future additional state contribution is reflected).

Based on the current member and employer contribution rates and other methods and assumptions described in this report, including the actuarial value of assets, the unfunded liability will be eliminated in approximately 32 years.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately -0.1% for the plan year ending June 30, 2016. The AVA earned approximately 7.8% for the plan year ending June 30, 2016 as compared to the assumed rate of 8.00%. The assumed rate is a prescribed assumption mandated by Minnesota Statutes, and is at the very upper end of the reasonable range. According to the NASRA survey, the most common assumption for statewide plans is currently 7.50%. Use of a 7.50% return assumption would produce a deficiency greater than shown above.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting and financial reporting information prepared according to GASB Statements No. 67 and No. 68 was provided to MSRS in a separate report dated December 1, 2016.

** Statutory contributions reflect the fact that member contributions for Judges at the maximum benefit level are directed to the Unclassified Employees Retirement Plan. If these contributions were not directed to the Unclassified Employees Retirement Plan, the statutory contribution rate would be 37.38% instead of 37.06% as of July 1, 2016 and 31.25% instead of 30.84% as of July 1, 2015.*

Summary of Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of	
	July 1, 2016	July 1, 2015
Contributions (<i>% of Payroll</i>)		
Statutory - Chapter 490*	37.06%	30.84%
Required - Chapter 356	43.34%	42.73%
Sufficiency / (Deficiency)	(6.28%)	(11.89%)
Funding Ratios (<i>dollars in thousands</i>)		
Assets		
- Current assets (AVA)	\$ 172,525	\$ 168,235
- Current assets (MVA)	165,905	174,580
Accrued Benefit Funding Ratio		
- Current benefit obligations	\$ 319,329	\$ 304,493
- Funding ratio (AVA)	54.03%	55.25%
- Funding ratio (MVA)	51.95%	57.33%
Accrued Liability Funding Ratio		
- Actuarial accrued liability	\$ 331,334	\$ 315,633
- Funding ratio (AVA)	52.07%	53.30%
- Funding ratio (MVA)	50.07%	55.31%
Projected Benefit Funding Ratio		
- Current and expected future assets	\$ 349,496	\$ 297,270
- Current and expected future benefit obligations	390,118	370,192
- Projected benefit funding ratio (AVA)	89.59%	80.30%
Participant Data		
Active Members		
- Number	311	312
- Annual valuation earnings (<i>000s</i>)	46,876	43,384
- Projected annual earnings (<i>000s</i>)	48,070	44,577
- Average projected annual earnings	154,566	142,875
- Average age	56.9	56.9
- Average service	9.9	9.9
Service Retirements	250	240
Survivors	80	83
Disability Retirements	20	23
Deferred Retirements	17	16
Terminated other Non-Vested	0	0
Total	678	674

* Statutory contributions reflect the fact that member contributions for Judges at the maximum benefit level are directed to the Unclassified Employees Retirement Plan. If these contributions were not directed to the Unclassified Employees Retirement Plan, the statutory contribution rate would be 37.38.00% instead of 37.06% as of July 1, 2016 and 31.25% instead of 30.84% as of July 1, 2015.

Summary of Valuation Results

Effects of Changes

The following changes were recognized as of July 1, 2016:

- 2016 legislation provides state contributions equal to \$3,000,000 for the fiscal year ending June 30, 2017, and \$6,000,000 per year thereafter until the plan is fully funded.
- The assumed post-retirement benefit increase rate was changed from 1.75% per year for all years to 1.75% through 2034, 2.00% for 2035 through 2045, and 2.50% thereafter.

The combined impact of the above changes was to increase the accrued liability by \$1.2 million and increase the required contribution by 0.4% of pay, as follows:

	Before Changes	Before Assumption Changes	Reflecting Changes
Normal Cost Rate, % of Pay	18.3%	18.3%	18.6%
Amortization of UAAL*, % of Pay	24.4%	24.4%	24.5%
Expenses (% of Pay)	0.2%	0.2%	0.2%
Total Required Contribution, % of Pay	42.9%	42.9%	43.3%
Accrued Liability Funding Ratio	52.3%	52.3%	52.1%
Projected Benefit Funding Ratio	79.8%	90.2%	89.6%
UAAL* (in millions)	\$157.6	\$157.6	\$158.8

**Unfunded Actuarial Accrued Liability.*

Refer to the Actuarial Basis section of this report for a complete description of these changes.

Summary of Valuation Results

Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual compounding 1.75% post-retirement benefit increase. If the accrued liability funding ratio (determined on a market value of assets basis), reaches or exceeds 70% (based on a 2.00% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.00%. Similarly, if the accrued liability funding ratio (determined on a market value of assets basis) reaches or exceeds 90% (based on a 2.50% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.50%.

Minnesota Statutes were revised in 2014 to establish a process for establishing a post-retirement benefit increase assumption for each valuation. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 2.00% or 2.50% benefit increase, a projection must be performed to determine the expected attainment of the threshold, and the expected change to a 2.00% or 2.50% benefit increase rate must be reflected in the liability calculations.

To determine an assumption regarding a future change in the post-retirement benefit increase, we performed a projection of liabilities and market value of assets based on the following methods and assumptions:

- Future investment returns of 8.00%;
- Open group; stable active population (new member profile based on average new members hired in recent years);
- The post-retirement benefit increase rate is assumed to be 1.75% per year until the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.00% post-retirement benefit increase is reached and is assumed to be 2.00% per year until the threshold required to pay a 2.50% post-retirement benefit increase is reached; and
- Current statutory contribution levels (i.e., not including potential contribution increases).

Based on these assumptions and methods, the projection indicates this plan is expected to attain the accrued liability funding ratio threshold to pay the 2.00% benefit increase in the year 2034 and the plan would begin paying 2.00% benefit increases on January 1, 2035. Similarly, the projection indicates this plan is expected to attain the accrued liability funding ratio threshold to pay the 2.50% benefit increase in the year 2045 and the plan would begin paying 2.50% benefit increases on January 1, 2046. This assumption is reflected in our calculations. This is only an assumption; actual timing will depend on actual experience.

Summary of Valuation Results

Risk Measures (*Dollars in Thousands*)

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Valuation Date (July 1)	Accrued Liabilities (AAL)	Market Value of Assets	Market Value Unfunded AAL (1) - (2)	Valuation Payroll	Market Value Funded Ratio (2) / (1)	Retiree Liabilities	RetLiab/ AAL (6) / (1)	AAL/ Payroll (1) / (4)	Assets/ Payroll (2) / (4)
2010	\$240,579	\$126,201	\$114,378	\$39,291	52.5%	\$135,184	56.2%	612.3%	321.2%
2011	248,630	148,504	100,126	40,473	59.7%	141,762	57.0%	614.3%	366.9%
2012	281,576	144,086	137,490	38,644	51.2%	169,262	60.1%	728.6%	372.9%
2013	284,513	155,398	129,115	39,888	54.6%	180,641	63.5%	713.3%	389.6%
2014	298,233	175,556	122,677	41,893	58.9%	190,570	63.9%	711.9%	419.1%
2015	315,633	174,580	141,053	43,449	55.3%	205,115	65.0%	726.4%	401.8%
2016	331,334	165,905	165,429	45,418	50.1%	211,594	63.9%	729.5%	365.3%

	(10)	(11)	(12)	(13)	(14)	(15)	(16)
Valuation Date (July 1)	Portfolio StdDev	Std Dev % of Pay (9) x (10)	Unfunded / Payroll (3) / (4)	Non-Investment Cash Flow (NICF)	NICF/ Assets (13) / (2)	SBI Market Rate of Return	SBI 5-year Average
2010			291.1%	\$(5,828)	-4.6%	15.2%	3.4%
2011			247.4%	(6,341)	-4.3%	23.3%	5.3%
2012			355.8%	(7,759)	-5.4%	2.4%	2.3%
2013			323.7%	(8,631)	-5.6%	14.2%	6.2%
2014			292.8%	(8,548)	-4.9%	18.6%	14.5%
2015	14.1%	56.7%	324.6%	(8,548)	-4.9%	4.4%	12.3%
2016	14.1%	51.5%	364.2%	(8,489)	-5.1%	-0.1%	7.7%

Notes pertaining to numbered columns:

- (5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.
- (6) and (7). The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.
- (8) and (9). The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.
- (10) and (11). The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.
- (12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) The ratio of non-investment cash flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.
- (15) and (16). Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year geometric average give an indicator of the realism of the systems assumed return. Of course, past performance is not a guarantee of future results. The performance data for the Combined Funds (pooled investments of major Minnesota Public Retirement Systems) is presented in these columns. The source of this data is the Minnesota State Board of Investment.

Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- **Plan assets** presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- **Actuarial basis** describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- **Additional Schedules** includes a summary of funding progress and contributions over the long term.
- **Glossary** defines the terms used in this report.

Plan Assets

Statement of Fiduciary Net Position (*Dollars in Thousands*)

Assets	Market Value	
	June 30, 2016	June 30, 2015
Cash, equivalents, short term securities	\$ 5,048	\$ 3,911
Fixed income	40,576	40,967
Equity	120,247	129,688
Other*	23,332	17,755
Total cash, investments, and other assets	\$ 189,203	\$ 192,321
Amounts Receivable	174	134
Total Assets	\$ 189,377	\$ 192,455
Amounts Payable*	(23,472)	(17,875)
Net Position Restricted for Pensions	\$ 165,905	\$ 174,580

* Includes \$23,332 in Securities Lending Collateral as of June 30, 2016 and \$17,755 as of June 30, 2015.

Plan Assets

Reconciliation of Plan Assets (*Dollars in Thousands*)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the prior two fiscal years.

Change in Assets Year Ending	Market Value	
	June 30, 2016	June 30, 2015
1. Fund balance at market value at beginning of year	\$ 174,580	\$ 175,556
2. Contributions		
a. Member	3,763	3,629
b. Employer	10,219	9,776
c. Other sources	0	0
d. Total contributions	<u>\$ 13,982</u>	<u>\$ 13,405</u>
3. Investment income		
a. Investment income/(loss)	36	7,816
b. Investment expenses	(222)	(244)
c. Net investment income/(loss)	<u>(186)</u>	<u>7,572</u>
4. Other	0	0
5. Total income: (2.d.) + (3.c.) + (4.)	\$ 13,796	\$ 20,977
6. Benefits Paid		
a. Annuity benefits	(22,378)	(21,893)
b. Refunds	0	0
c. Total benefits paid	<u>(22,378)</u>	<u>(21,893)</u>
7. Expenses		
a. Other	0	0
b. Administrative	(93)	(60)
c. Total expenses	<u>(93)</u>	<u>(60)</u>
8. Total disbursements: (6.c.) + (7.c.)	(22,471)	(21,953)
9. Fund balance at market value at end of year: (1.) + (5.) + (8.)	\$ 165,905	\$ 174,580
10. State Board of Investment calculated return on investments	-0.1%	4.4%

Plan Assets

Actuarial Asset Value (*Dollars in Thousands*)

	<u>June 30, 2016</u>	<u>June 30, 2015</u>
1. Market value of assets available for benefits	\$ 165,905	\$ 174,580
2. Determination of average balance		
a. Total assets available at beginning of year	174,580	175,556
b. Total assets available at end of year	165,905	174,580
c. Net investment income for fiscal year	(186)	7,572
d. Average balance $[a. + b. - c.] / 2$	170,336	171,282
3. Expected return $[8.0\% \times 2.d.]$	13,627	13,703
4. Actual return	(186)	7,572
5. Current year asset gain/(loss) $[4. - 3.]$	(13,813)	(6,131)
6. Unrecognized asset returns		
	Original	Unrecognized Amount
	Amount	% Dollar
a. Year ended June 30, 2016	\$ (13,813)	80% \$ (11,050)
b. Year ended June 30, 2015	(6,131)	60% (3,679)
c. Year ended June 30, 2014	15,893	40% 6,357
d. Year ended June 30, 2013	8,761	20% 1,752
e. Year ended June 30, 2012	(8,952)	N/A
f. Unrecognized return adjustment		20% (1,790)
		\$ (6,620)
7. Actuarial value at end of year (1. - 6.f.)	\$ 172,525	\$ 168,235
8. Approximate return on actuarial value of assets during fiscal year	7.8%	12.6%
9. Ratio of actuarial value of assets to market value of assets	1.04	0.96

Membership Data

Distribution of Active Members (Total)*

Age	Years of Service as of June 30, 2016									Total
	<3**	3 - 4**	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	
< 25										
Avg. Earnings										
25 - 29										
Avg. Earnings										
30 - 34										
Avg. Earnings										
35 - 39	3									3
Avg. Earnings	149,605									149,605
40 - 44	10	2	5							17
Avg. Earnings	149,605	149,605	153,511							150,754
45 - 49	16	11	10	1						38
Avg. Earnings	149,605	149,605	149,605	149,605						149,605
50 - 54	12	9	16	12						49
Avg. Earnings	150,419	149,605	150,215	151,832						150,549
55 - 59	14	8	22	21	9	3				77
Avg. Earnings	148,532	151,215	149,958	152,605	152,574	149,605				150,843
60 - 64	1	10	15	14	20	12	5			77
Avg. Earnings	149,605	151,558	149,624	151,455	152,408	150,291	151,558			151,161
65 - 69	1	1	11	14	12	4	3	3		49
Avg. Earnings	149,605	149,605	150,519	151,733	152,432	145,669	152,860	149,605		150,989
70+						1				1
Avg. Earnings						149,605				149,605
Total	57	41	79	62	41	20	8	3		311
Avg. Earnings	149,513	150,396	150,205	151,950	152,452	149,229	152,046	149,605		150,726

* Includes 11 Tier 1 Judges who have reached the maximum benefit formula (member contributions are directed to the Unclassified Employees Retirement Plan).

** This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.

Membership Data

Distribution of Active Members (Tier 1)*

Age	Years of Service as of June 30, 2016									Total
	<3**	3 - 4**	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	
< 25										
Avg. Earnings										
25 - 29										
Avg. Earnings										
30 - 34										
Avg. Earnings										
35 - 39										
Avg. Earnings										
40 - 44		2	5							7
Avg. Earnings		149,605	153,511							152,395
45 - 49		11	10	1						22
Avg. Earnings		149,605	149,605	149,605						149,605
50 - 54		9	16	12						37
Avg. Earnings		149,605	150,215	151,832						150,591
55 - 59		8	22	21	9	3				63
Avg. Earnings		151,215	149,958	152,605	152,574	149,605				151,357
60 - 64		10	15	14	20	12	5			76
Avg. Earnings		151,558	149,624	151,455	152,408	150,291	151,558			151,181
65 - 69		1	11	14	12	4	3	3		48
Avg. Earnings		149,605	150,519	151,733	152,432	145,669	152,860	149,605		151,017
70+						1				1
Avg. Earnings						149,605				149,605
Total		41	79	62	41	20	8	3		254
Avg. Earnings		150,396	150,205	151,950	152,452	149,229	152,046	149,605		150,999

* Includes 11 Tier 1 Judges who have reached the maximum benefit formula (member contributions are directed to the Unclassified Employees Retirement Plan).

** This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.

Membership Data

Distribution of Active Members (Tier 2)

Age	Years of Service as of June 30, 2016									Total
	<3*	3 - 4*	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	
< 25										
Avg. Earnings										
25 - 29										
Avg. Earnings										
30 - 34										
Avg. Earnings										
35 - 39	3									3
Avg. Earnings	149,605									149,605
40 - 44	10									10
Avg. Earnings	149,605									149,605
45 - 49	16									16
Avg. Earnings	149,605									149,605
50 - 54	12									12
Avg. Earnings	150,419									150,419
55 - 59	14									14
Avg. Earnings	148,532									148,532
60 - 64	1									1
Avg. Earnings	149,605									149,605
65 - 69	1									1
Avg. Earnings	149,605									149,605
70+										
Avg. Earnings										
Total	57									57
Avg. Earnings	149,513									149,513

* This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.

Membership Data

Distribution of Service Retirements

Age	Years Retired as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<50								
Avg. Benefit								
50 - 54								
Avg. Benefit								
55 - 59								
Avg. Benefit								
60 - 64	2	2	1					5
Avg. Benefit	54,606	57,151	20,727					48,848
65 - 69	8	44	7					59
Avg. Benefit	72,880	68,123	56,598					67,400
70 - 74	6	36	32	3				77
Avg. Benefit	68,295	62,919	72,755	55,217				67,125
75 - 79		2	24	17	4			47
Avg. Benefit		61,926	68,482	64,839	53,399			65,602
80 - 84				12	13	1		26
Avg. Benefit				63,535	74,032	35,091		67,689
85 - 89				1	10	11	2	24
Avg. Benefit				94,800	61,930	91,281	74,301	77,783
90+					1	5	6	12
Avg. Benefit					22,420	86,649	76,088	76,016
Total	16	84	64	33	28	17	8	250
Avg. Benefit	68,877	65,484	68,572	64,398	64,919	86,613	75,641	68,047

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Survivors

Age	Years Since Death as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<45								
Avg. Benefit								
45 - 49								
Avg. Benefit								
50 - 54								
Avg. Benefit								
55 - 59								
Avg. Benefit								
60 - 64			2	1	1	1		5
Avg. Benefit			47,168	45,148	30,938	55,816		45,247
65 - 69	1	1	5	1	2		1	11
Avg. Benefit	49,564	38,248	49,333	19,391	32,104		58,945	43,366
70 - 74	2		3	2	1		2	10
Avg. Benefit	33,295		47,405	56,809	78,663		71,869	54,482
75 - 79		4	4		2		2	12
Avg. Benefit		46,040	46,432		54,539		50,865	48,391
80 - 84		3	6		3	1		13
Avg. Benefit		45,119	60,248		42,846	69,944		53,487
85 - 89	1	2	2	5	2	3	2	17
Avg. Benefit	87,951	52,172	40,483	37,764	81,236	49,090	42,377	50,387
90+		2	2	4	2	1	1	12
Avg. Benefit		30,093	81,704	45,607	28,404	41,998	66,666	47,625
Total	4	12	24	13	13	6	8	80
Avg. Benefit	51,026	43,525	53,117	42,262	48,516	52,505	56,979	49,402

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Disability Retirements

Age	Years Disabled as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
< 45								
Avg. Benefit								
45 - 49								
Avg. Benefit								
50 - 54								
Avg. Benefit								
55 - 59								
Avg. Benefit								
60 - 64				1				1
Avg. Benefit				54,987				54,987
65 - 69			2	3				5
Avg. Benefit			50,759	60,176				56,409
70 - 74			1	3				4
Avg. Benefit			66,191	70,790				69,640
75+				4	4	1	1	10
Avg. Benefit				68,163	75,708	115,064	107,664	79,821
Total			3	11	4	1	1	20
Avg. Benefit			55,903	65,503	75,708	115,064	107,664	70,690

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.

Membership Data

Reconciliation of Members

	Actives*	Terminated		Recipients			Total
		Deferred Retirement	Other Non-Vested	Service Retirement	Disability Retirement	Survivor	
Members on 7/1/2015	312	16	0	240	23	83	674
New members	16	0	0	0	0	0	16
Return to active	0	0	0	0	0	0	0
Terminated non-vested	0	0	0	0	0	0	0
Service retirements	(14)	(2)	0	16	0	0	0
Terminated deferred	(3)	3	0	0	0	0	0
Terminated refund/transfer	0	0	0	0	0	0	0
Deaths	0	0	0	(6)	(3)	(7)	(16)
New beneficiary	0	0	0	0	0	4	4
Disabled	0	0	0	0	0	0	0
Unexpected status changes	0	0	0	0	0	0	0
Net change	(1)	1	0	10	(3)	(3)	4
Members on 6/30/2016	311	17	0	250	20	80	678

Terminated Member Statistics	Deferred Retirement	Other Non-Vested	Total
Number	17	0	17
Average age	58.6	N/A	58.6
Average service	9.9	N/A	9.9
Average annual benefit at Normal Retirement Date	\$ 38,873	N/A	\$ 38,873
Average refund value	\$159,768	N/A	\$159,768

* Includes active Judges who have reached the maximum benefit formula (employee contributions are directed to the Unclassified Employees Retirement Plan).

Development of Costs

Actuarial Valuation Balance Sheet (*Dollars in Thousands*)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. **A Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 37.06% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

	<u>June 30, 2016</u>		
A. Actuarial Value of Assets	\$ 172,525		
B. Expected Future Assets			
1. Present value of expected future statutory supplemental contributions*	\$ 118,187		
2. Present value of future normal cost contributions	58,784		
3. Total expected future assets: (1.) + (2.)	\$ 176,971		
C. Total Current and Expected Future Assets	\$ 349,496		
D. Current Benefit Obligations**			
1. Benefit recipients	Non-Vested	Vested	Total
a. Service retirements	\$ 0	\$ 166,768	\$ 166,768
b. Disability retirements	0	13,696	13,696
c. Survivors	0	31,130	31,130
2. Deferred retirements with augmentation	0	4,609	4,609
3. Former members without vested rights***	0	0	0
4. Active members	4,085	99,041	103,126
5. Total Current Benefit Obligations	\$ 4,085	\$ 315,244	\$ 319,329
E. Expected Future Benefit Obligations	\$ 70,789		
F. Total Current and Expected Future Benefit Obligations****	\$ 390,118		
G. Unfunded Current Benefit Obligations: (D.5.) - (A.)	\$ 146,804		
H. Unfunded Current and Future Benefit Obligations: (F.) - (C.)	\$ 40,622		
I. Accrued Benefit Funding Ratio: (A.)/(D.5.)	54.03%		
J. Projected Benefit Funding Ratio: (C.)/(F.)	89.59%		

* Per the LCPR Standards for Actuarial Work, calculated assuming the current contribution toward the unfunded liability continues for the entire amortization period. Based on a blended Tier 1 and Tier 2 member contribution rate and normal cost.

** Present value of credited projected benefits (projected compensation, current service).

*** Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date.

****Present value of projected benefits (projected compensation, projected service).

Development of Costs

Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

	Actuarial Present Value of Projected Benefits	Actuarial Present Value of Future Normal Costs	Actuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)			
1. Active members			
a. Retirement annuities	\$ 165,326	\$ 53,618	\$ 111,708
b. Disability benefits	3,989	2,466	1,523
c. Survivor's benefits	4,345	2,581	1,764
d. Deferred retirements	0	0	0
e. Refunds*	<u>255</u>	<u>119</u>	<u>136</u>
f. Total	\$ 173,915	\$ 58,784	\$ 115,131
2. Deferred retirements with future augmentation	4,609	0	4,609
3. Former members without vested rights	0	0	0
4. Benefit recipients	<u>211,594</u>	<u>0</u>	<u>211,594</u>
5. Total	\$ 390,118	\$ 58,784	\$ 331,334
B. Determination of Unfunded Actuarial Accrued Liability (UAAL)			
1. Actuarial accrued liability			\$ 331,334
2. Current assets (AVA)			<u>172,525</u>
3. Unfunded actuarial accrued liability			\$ 158,809
C. Determination of Supplemental Contribution Rate**			
1. Present value of future payrolls through the amortization date of June 30, 2039			\$ 646,890
2. Supplemental contribution rate: (B.3.) / (C.1.)			24.55% ***

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization of the Unfunded Actuarial Accrued Liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

*** The amortization factor as of July 1, 2016 is 13.45726.

Development of Costs

Changes in Unfunded Actuarial Accrued Liability (UAAL) (*Dollars in Thousands*)

	Year Ending June 30, 2016		
	Actuarial Accrued Liability	Current Assets	Unfunded Actuarial Accrued Liability
A. At beginning of year	\$ 315,633	\$ 168,235	\$ 147,398
B. Changes due to interest requirements and current rate of funding			
1. Normal cost and expenses	\$ 8,367	\$ 0	\$ 8,367
2. Benefit payments	(22,378)	(22,378)	0
3. Contributions	0	13,982	(13,982)
4. Interest on A., B.1., B.2., and B.3.	24,690	13,123	11,567
5. Total (B.1. + B.2. + B.3. + B.4.)	10,679	4,727	5,952
C. Expected unfunded actuarial accrued liability at end of year (A. + B.5.)	\$ 326,312	\$ 172,962	\$ 153,350
D. Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected			
1. Age and Service Retirements			\$ 430
2. Disability Retirements			(140)
3. Death-in-Service Benefits			(105)
4. Withdrawals			(967)
5. Salary increases			4,455
6. Investment income			437
7. Mortality of annuitants			(253)
8. Other items			430
9. Total			\$ 4,287
E. Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.9.)			\$ 157,637
F. Change in unfunded actuarial accrued liability due to changes in plan provisions			\$ 0
G. Change in unfunded actuarial accrued liability due to changes in actuarial assumptions			\$ 1,172
H. Change in unfunded actuarial accrued liability due to changes in methodology			\$ 0
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)*			\$ 158,809

* The unfunded actuarial accrued liability on a market value of assets basis is \$165,429.

Development of Costs

Determination of Contribution Sufficiency/(Deficiency) (*Dollars in Thousands*)

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	<u>Percent of Payroll</u>	<u>Dollar Amount</u>
A. Statutory contributions - Chapter 490		
1. Employee contributions*	8.32%	\$ 3,999
2. Employer contributions	22.50%	10,816
3. State contributions*****	6.24%	3,000
3. Total	37.06%	\$ 17,815
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	16.95%	\$ 8,148
b. Disability benefits	0.76%	365
c. Survivors	0.83%	399
d. Deferred retirement benefits	0.00%	0
e. Refunds**	0.04%	19
f. Total	18.58%	\$ 8,931
2. Supplemental contribution amortization of Unfunded Actuarial Accrued Liability by June 30, 2039	24.55%	\$ 11,801
3. Allowance for expenses	0.21%	\$ 101
4. Total	43.34% ***	\$ 20,833
C. Contribution Sufficiency/(Deficiency) (A.3. - B.4.)	(6.28)%	\$ (3,018)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$48,070.

* For Tier 1 Judges who have reached the maximum benefit amount, member contributions equal to 9% of pay are directed to the Unclassified Employees Retirement Plan. The member contribution amount of \$3,999 shown above is equal to 9% of a Tier 1 payroll amount of \$37,697 (which excludes the payroll for Tier 1 Judges at the maximum level) and 7.00% of a Tier 2 payroll amount of \$8,662 for Tier 2 Judges.

** Includes non-vested refunds and non-married survivor benefits only.

*** The required contribution on a market value of assets basis is 44.36% of payroll.

***** \$3,000,000 for the year ending June 30, 2017, and \$6,000,000 per year thereafter until the plan is fully funded.

Actuarial Basis

Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

Actuarial Cost Method

Actuarial Accrued Liability and required contributions in this report are computed using the Entry Age Normal Cost Method. This method is prescribed by Minnesota Statute. An actuarial cost method is a set of techniques used by the actuary to develop contribution levels under a retirement plan. The actuarial cost method used in this valuation for all purposes is the Entry Age Actuarial Cost Method. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

Valuation of Future Post-Retirement Benefit Increases

If the plan has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.00% or 2.50% benefit increase, Minnesota Statutes require the 2.00% or 2.50% benefit increase rate to be reflected in the liability calculations. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 2.00% or 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the accrued liability funding ratio thresholds, and the expected payment of 2.00% or 2.50% benefit increases must be reflected in the liability calculations.

Funding Objective

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.

Actuarial Basis

Actuarial Methods (Concluded)

Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year; and
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2039 assuming payroll increases of 2.75% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date will be re-determined. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

Changes in Methods since Prior Valuation

There have been no changes in actuarial methods since the prior valuation.

Actuarial Basis

Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. The assumptions prescribed are based on the last experience study, dated February 2012, prepared by a former actuary, and a review of inflation and investment return assumptions dated September 11, 2014. An experience study for the 2011-2015 period was issued on July 26, 2016. This report recommended many changes to demographic assumptions, expected to be effective at a future date.

Investment return	8.00% per annum.
Benefit increases after retirement	1.75% per annum through 2034, 2.00% per annum from 2035 to 2045, and 2.50% per annum thereafter.
Salary increases	2.75% per year.
Payroll growth	2.75% per year.
Inflation	2.75% per year.
Mortality rates	
Healthy pre-retirement	RP-2000 employee generational mortality table projected using mortality improvement scale AA, white collar adjustment.
Healthy post-retirement	RP-2000 annuitant generational mortality table projected with mortality improvement scale AA, white collar adjustment, set back one year for males and set back two years for females.
	The RP-2000 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 15 to 70 and the annuitant mortality table contains mortality rates for ages 50 to 95. We have applied the annuitant mortality table for active members beyond age 70 until the assumed retirement age and the employee mortality table for annuitants younger than age 50.
Disabled	RP-2000 annuitant generational mortality table projected with mortality improvement scale AA, white collar adjustment, set back one year for males and set back two years for females.
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.
Withdrawal	None.
Disability	Age-related rates based on experience; see table of sample rates.
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.
Refund of contributions	Account balances for deferred members accumulate interest until normal retirement date and are discounted back to the valuation date.
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 65.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Percentage married	Marital status as indicated by data.
Age of spouse	Females are assumed to be three years younger than their male spouses.
Form of payment	Members are assumed to elect a life annuity.
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Decrement operation	Withdrawal decrements do not operate during retirement eligibility. Decrements are assumed to occur mid-fiscal year.
Service credit accruals	It is assumed that members accrue one year of service credit per year.
Pay increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.

Unknown data for certain members

To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.

In cases where submitted data was missing or incomplete, the following assumptions were applied:

Data for active members:

There were 11 members who have reached the 24-year service cap. Based on the salary reported under the Unclassified Employees Retirement Plan, we assumed these members earned \$149,605 (9 members) or \$159,370 (2 members) for the July 1, 2015 to June 30, 2016 plan year.

There were no members reported with missing service.

There were no members reported with missing or invalid birth dates. There were no members reported with an invalid gender.

Data for terminated members:

There was 1 member reported without a benefit. We calculated the benefit for this member using the reported Average Salary, Credited Service and Termination Date provided.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Unknown data for certain members	<p><u>Data for members receiving benefits:</u></p> <p>There were no members reported without a benefit.</p> <p>There were no members reported with missing or invalid birth dates.</p> <p>There was 1 member reported with a missing gender. We assumed male gender.</p> <p>There were retired members reported with a survivor option and an invalid or missing survivor gender (50 members) and/or survivor date of birth (38 members). We used the valuation assumptions if the survivor gender or date of birth was missing or invalid.</p> <p>There were 2 retirees reported with a bounce-back survivor option and a survivor date of death. We assumed no benefit was payable to the survivor, and the member benefit already reflected the increase to the life annuity value (i.e., “bounce back”), if applicable.</p> <p>There was 1 retiree reported with a bounce back annuity but was not reported with a reasonable reduction factor. A factor of 0.80, 0.85 and 0.90 was assumed for the 100%, 75% and 50% joint and survivor annuity, respectively.</p> <p>There were no survivors reported on the data file with an expired benefit.</p>
Changes in actuarial assumptions	<p>The assumed post-retirement benefit increase rate was changed from 1.75% per year for all years to 1.75% through 2034, 2.00% for 2035 through 2045, and 2.50% thereafter.</p>

Actuarial Basis

Summary of Actuarial Assumptions (Concluded)

Age	Percentage of Members Dying each Year*					
	Healthy Post-Retirement Mortality**		Healthy Pre-Retirement Mortality**		Disability Mortality**	
	Male	Female	Male	Female	Male	Female
20	0.03%	0.02%	0.03%	0.02%	0.03%	0.02%
25	0.04	0.02	0.04	0.02	0.04	0.02
30	0.04	0.02	0.04	0.03	0.04	0.02
35	0.05	0.04	0.06	0.05	0.05	0.04
40	0.08	0.06	0.09	0.06	0.08	0.06
45	0.12	0.08	0.13	0.10	0.12	0.08
50	0.18	0.13	0.20	0.16	0.18	0.13
55	0.56	0.29	0.27	0.24	0.56	0.29
60	0.61	0.47	0.43	0.38	0.61	0.47
65	1.04	0.74	0.67	0.59	1.04	0.74
70	1.74	1.24	0.98	0.88	1.74	1.24

* Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

** These rates were adjusted for mortality improvements using projection scale AA.

Percentage of Eligible Members Retiring each Year					
Disability Retirement					
Age	Male	Female	Age	Retirement	
20	0.00%	0.00%	60	0%	
25	0.00	0.00	61	0	
30	0.00	0.00	62	8	
35	0.01	0.00	63	5	
40	0.01	0.01	64	8	
45	0.02	0.03	65	25	
50	0.07	0.05	66	20	
55	0.17	0.12	67	10	
60	0.38	0.31	68	30	
65	0.00	0.00	69	10	

Actuarial Basis

Summary of Plan Provisions

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30.
Eligibility	A judge or justice of any court. If the member was active prior to January 1, 1974, benefits may be computed according to provisions of the prior plan.
Tier 1 / Tier 2 Member	Tier 1 includes judges or justices first appointed or elected before July 1, 2013, and Tier 2 includes judges or justices first appointed or elected after June 30, 2013. A judge or justice with less than five years of service as of December 30, 2013, may make a one-time irrevocable election into Tier 2. For the purpose of this valuation, we have assumed no Tier 1 members elected Tier 2 benefits as of the valuation date.
Contributions	
Member	9.00% of salary for Tier 1 members, 7.00% of salary for Tier 2 members. Tier 1 member contributions after maximum benefit is reached are redirected to the Unclassified Employees Retirement Plan.
Employer	22.50% of salary.
	Member contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).
State Contributions	\$3,000,000 for the year ending June 30, 2017, and \$6,000,000 per year thereafter until the plan is fully funded.
Allowable service	Service as a judge. Credit may also be earned for uncredited judicial service if the appropriate employee contributions, with interest, are made.
Salary	Salary set by law.
Average salary	Average of the five highest years of salary of the last 10 years prior to termination of judicial service.

Actuarial Basis

Summary of Plan Provisions (Continued)

Retirement

Normal retirement benefit

Age/Service requirement	<p>First appointed as a judge before July 1, 2013 (Tier 1):</p> <p>(a.) Age 65 and five years of Allowable Service</p> <p>(b.) Age 70 (mandatory retirement age)</p> <p>First appointed as a judge after June 30, 2013 (Tier 2):</p> <p>(a.) Age 66 and five years of Allowable Service</p> <p>(b.) Age 70 (mandatory retirement age)</p> <p>Judges appointed before July 1, 2013, with less than five years of allowable service on or before December 31, 2013, may make a one-time election for the Tier 2 benefit package.</p>
Amount	<p>First appointed as a judge before July 1, 2013 (Tier 1): 2.70% of Average Salary for each year of Allowable Service prior to July 1, 1980, and 3.20% of Average Salary for each year of Allowable Service after June 30, 1980. Maximum benefit equal to 76.80% of Average Salary.</p> <p>First appointed as a judge after June 30, 2013 (Tier 2): 2.50% of Average Salary for each year of Allowable Service.</p> <p>Tier 1 who elected into Tier 2: 3.20% of Average Salary for each year of Allowable Service prior to January 1, 2014, plus 2.50% of Average Salary for each year of Allowable Service after December 31, 2013.</p>

Early retirement

Age/Service requirement	Age 60 and five years of Allowable Service.
Amount	Normal Retirement Benefit based on Allowable Service and Average Salary at retirement date with reduction of 0.50% for each month the member is under Normal Retirement Age at time of retirement.
Form of payment	<p>Life annuity. Actuarially equivalent options are:</p> <p>(a.) 50%, 75% or 100% joint and survivor with no bounce back feature</p> <p>(b.) 50%, 75% or 100% with bounce back feature</p> <p>(c.) 15-year certain and life thereafter</p>

Benefit increases

Since January 1, 2014, benefit recipients receive annual 1.75% benefit increases. If the accrued liability funding ratio reaches or exceeds 70% for two consecutive years (on a Market Value of Assets basis), the benefit increase will revert to 2.00%. If the accrued liability funding ratio reaches or exceeds 90% for two consecutive years (on a Market Value of Assets basis), the benefit increase will revert to 2.50%.

A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.

Actuarial Basis

Summary of Plan Provisions (Continued)

Disability

Disability benefit

Age/Service requirement	Permanent inability to perform the function of judge.
Amount	No benefit is paid by the Fund. Instead salary is continued for one year but not beyond age 70. Employee contributions continue and Allowable Service is earned. If disability continues after the first year (or at age 70 if earlier), the larger of 25.00% of Average Salary or the Normal Retirement Benefit, without reduction.

Retirement after disability

Age/Service requirement	Member is still disabled after salary payments cease after one year or at age 70, if earlier.
Amount	No change in disability benefit amount from pre-retirement computed benefit amount.

Form of payment

Same as for retirement.

Benefit increases

Same as for retirement.

Death

Survivor's benefit

Age/service requirement	Active or disabled member dies before retirement or a former member eligible for a deferred annuity dies.
Amount	Larger of 25% of Average Salary or 60% of Normal Retirement Benefit earned at date of death. If member dies after age 60 with five or more years of service, spouse may receive the 100% joint and survivor benefit the member had earned as of date of death. Benefit paid to spouse for life. If no spouse, benefit is paid to surviving dependent children until child marries, dies, or attains age 18 (age 22 if full-time student).
Benefit increases	Same as for retirement.

Refund of contributions

Age/service requirement	Member dies prior to retirement or former member eligible for a deferred annuity dies and survivors' benefits are not payable.
Amount	Member contributions with 6.00% annual interest compounded daily until June 30, 2011, and 4.00% thereafter.

Actuarial Basis

Summary of Plan Provisions (Concluded)

Termination	
<u>Refund of contributions</u>	
Age/Service requirement	Termination of service as a judge.
Amount	Member contributions with 6.00% annual interest compounded daily until June 30, 2011, and 4.00% thereafter. If a member is vested, a deferred annuity may be elected in lieu of a refund.
<u>Deferred benefit</u>	
Age/service requirement	Five years of Allowable Service.
Amount	Benefit computed under law in effect at termination. Amount is payable at normal or early retirement.
	If a member terminated employment prior to July 1, 1997 but was not eligible to commence their pension before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.
Form of payment	Same as for retirement.
Optional form conversion factors	Actuarially equivalent factors based on RP-2000 for healthy annuitants, white collar adjustment, projected to 2022 using scale AA, set back one year for males and set back two years for females, blended 80% males, and 6.50% interest.
Combined service annuity	<p>Members are eligible for combined service benefits if they:</p> <ul style="list-style-type: none"> (a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement; (b.) Have at least six months of allowable service credit in each plan worked under; and (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year. <p>Members who meet the above requirements must have their benefit based on the following:</p> <ul style="list-style-type: none"> (a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement; and (b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.
Changes in plan provisions	2016 legislation provides state contributions equal to \$3,000,000 for the fiscal year ending June 30, 2017, and \$6,000,000 per year thereafter until the plan is fully funded.

Additional Schedules

Schedule of Funding Progress¹ (*Dollars in Thousands*)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1991	\$ 33,559	\$ 78,429	\$ 44,870	42.79%	\$ 18,410	243.73 %
7-1-1992	37,768	83,969	46,201	44.98	22,765	202.95
7-1-1993	44,156	90,509	46,353	48.79	22,084	209.89
7-1-1994	50,428	98,313	47,885	51.29	22,264	215.08
7-1-1995	56,813	102,238	45,425	55.57	22,877	198.56
7-1-1996	64,851	108,150	43,299	59.96	22,421	193.12
7-1-1997	74,681	117,714	43,033	63.44	22,909	187.84
7-1-1998	86,578	130,727	44,149	66.23	24,965	176.84
7-1-1999	97,692	139,649	41,957	69.96	32,940	127.37
7-1-2000	111,113	153,660	42,547	72.31	26,315	161.68
7-1-2001	123,589	165,244	41,655	74.79	28,246	147.47
7-1-2002	131,379	171,921	40,542	76.42	31,078	130.45
7-1-2003	134,142	176,291	42,149	76.09	33,771	124.81
7-1-2004	138,948	190,338	51,390	73.00	34,683	148.17
7-1-2005	144,465	191,414	46,949	75.47	35,941	130.63
7-1-2006	151,850	202,301	50,451	75.06	36,529	138.11
7-1-2007	153,562	214,297	60,735	71.66	36,195	167.80
7-1-2008	147,542	231,623	84,081	63.70	38,296	219.56
7-1-2009	147,120	241,815	94,695	60.84	39,444	240.07
7-1-2010	144,728	240,579	95,851	60.16	39,291	243.95
7-1-2011	145,996	248,630	102,634	58.72	40,473	253.59
7-1-2012	144,898	281,576	136,678	51.46	38,644 ²	353.69
7-1-2013	144,918	284,513	139,595	50.94	39,888 ²	349.97
7-1-2014	157,528	298,233	140,705	52.82	41,893 ³	335.86
7-1-2015	168,235	315,633	147,398	53.30	43,449 ³	339.24
7-1-2016	172,525	331,334	158,809	52.07	45,418 ³	349.66

¹ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.

² Assumed equal to actual employer contribution divided by 20.50%.

³ Assumed equal to actual employer contribution divided by 22.50%.

Additional Schedules

Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	Actual Employer Contributions ² (e)	Percentage Contributed (e)/(d)
1991	23.59%	\$ 18,410	\$ 799	\$ 3,544	\$ 0	0.00 %
1992	25.10	22,765	988	4,726	4,722	99.92
1993	26.59	22,084	1,409	4,463	4,845	108.56
1994	26.29	22,264	1,416	4,437	4,912	110.71
1995	28.27	22,877	1,455	5,012	5,162	102.99
1996	27.32	22,421	1,426	4,699	4,972	105.81
1997	27.01	22,909	1,457	4,731	6,632	140.18
1998	27.60	24,965	1,570	5,320	7,129	134.00
1999	27.32	32,940	2,069	6,930	7,051	101.75
2000	26.75	26,315	2,107	4,932	7,298	147.97
2001	24.58	28,246	2,162	4,781	7,793	163.00
2002	26.72	31,078	2,345	5,959	8,369	140.44
2003	26.82	33,771	2,574	6,483	6,923	106.79
2004	26.73	34,683	2,643	6,628	7,110	107.27
2005	29.42	35,941	2,662	7,912	7,225	91.32
2006	29.14	36,529	2,866	7,779	7,336	94.30
2007	30.73	36,195	2,792	8,331	7,572	90.88
2008	33.70	38,296	2,861	10,045	7,936	79.00
2009	30.33	39,444	2,978	8,985	8,219	91.47
2010	31.53	39,291	2,988	9,400	8,283 ³	88.12
2011	31.66	40,473	3,010	9,804	8,297	84.63 ³
2012	33.15	38,644 ⁴	2,931	9,879	7,922	80.19
2013	41.52	39,888 ⁴	3,037	13,524	8,177	60.46
2014	42.42	41,893 ⁵	3,578	14,193	9,426	66.41
2015	41.26	43,449 ⁵	3,629	14,298	9,776	68.37
2016	42.73	45,418 ⁵	3,763	15,644	10,219	65.32
2017	43.34	N/A	N/A	N/A	N/A	N/A

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Includes contributions from other sources (if applicable).

³ Provided by MSRS instead of prior actuary.

⁴ Assumed equal to actual employer contribution divided by 20.50%.

⁵ Assumed equal to actual employer contribution divided by 22.50%.

Glossary of Terms

<i>Accrued Benefit Funding Ratio</i>	The ratio of assets to Current Benefit Obligations.
<i>Accrued Liability Funding Ratio</i>	The ratio of assets to Actuarial Accrued Liability.
<i>Actuarial Accrued Liability (AAL)</i>	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
<i>Actuarial Assumptions</i>	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
<i>Actuarial Cost Method</i>	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
<i>Actuarial Equivalent</i>	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
<i>Actuarial Present Value (APV)</i>	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
<i>Actuarial Present Value of Projected Benefits</i>	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
<i>Actuarial Valuation</i>	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring a retirement system's funding policy, such as the Funded Ratio and the Annual Required Contribution (ARC).
<i>Actuarial Value of Assets</i>	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).

Glossary of Terms (Continued)

<i>Amortization Method</i>	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
<i>Amortization Payment</i>	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
<i>Amortization Period</i>	The period used in calculating the Amortization Payment.
<i>Annual Required Contribution (ARC)</i>	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists of the Employer Normal Cost and Amortization Payment.
<i>Augmentation</i>	Annual increases to deferred benefits.
<i>Closed Amortization Period</i>	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
<i>Current Benefit Obligations</i>	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement.
<i>Employer Normal Cost</i>	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
<i>Expected Assets</i>	The present value of anticipated future contributions intended to fund benefits for current members.
<i>Experience Gain/Loss</i>	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

Glossary of Terms (Concluded)

<i>GASB</i>	Governmental Accounting Standards Board.
<i>GASB Statements No. 25 and No. 27</i>	These are the governmental accounting standards that set the accounting and financial reporting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent arrangements. Please refer to the definition of GASB Statements No. 67 and No. 68 below.
<i>GASB Statement No. 50</i>	The accounting standard governing a state or local governmental employer's accounting for pensions. This statement remains in effect only for pension plans that are not administered as trusts. Please refer to the definition of GASB Statements No. 67 and No. 68.
<i>GASB Statements No. 67 and No. 68</i>	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27 and No. 50, respectively, for pension plans administered as trusts. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting and financial reporting information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.
<i>GASB Statement No. 82</i>	Statement No. 82, issued in March 2016, is an amendment to Statements No. 67, No. 68, and No. 73, and is intended to improve consistency in the application of the accounting statements.
<i>Normal Cost</i>	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
<i>Projected Benefit Funding Ratio</i>	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A Ratio less than 100% indicates that contributions are insufficient.
<i>Unfunded Actuarial Accrued Liability</i>	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
<i>Valuation Date</i>	The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.

MINNESOTA STATE RETIREMENT SYSTEM
LEGISLATORS RETIREMENT FUND
ACTUARIAL VALUATION REPORT AS OF JULY 1, 2016

December 14, 2016

Minnesota State Retirement System
Legislators Retirement Fund
St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2016 annual actuarial valuation of the Legislators Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report by parties other than the intended users described above.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2016. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report. Please see the separate report dated December 1, 2016.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis of this report. This report does not include a robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

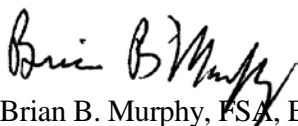
The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief the information contained in this report is accurate and fairly presents the actuarial position of the Legislators Retirement Fund as of the valuation date and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

We are available to answer any questions or provide further details.

Respectfully submitted,



Brian B. Murphy, FSA, EA, FCA, MAAA



Bonita J. Wurst, ASA, EA, FCA, MAAA

BBM/BJW:sc

Other Observations

General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's pay-as-you-go contribution policy, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the assumption of the plan earning 0.00% on the actuarial value of assets), it is expected that:

- (1) The funded status of the plan will remain at 0%, and
- (2) The fund will be completely dependent upon current contributions to pay benefits.

Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the market value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).

Limitations of Project Scope

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.

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Summary of Valuation Results

Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

Contributions (<i>dollars in thousands</i>)	Actuarial Valuation as of	
	July 1, 2016	July 1, 2015
Statutory Contributions* - Chapter 3A	\$ 81	\$ 90
Required Contributions - Chapter 356	\$ 23,079	\$ 21,998
Sufficiency / (Deficiency)	\$ (22,998)	\$ (21,908)

** Active member contributions from the Legislators Retirement Plan are equal to 9% of payroll.*

The Minnesota Statutes Chapter 356 Required Contribution shown above represents the estimated annual contribution amount that would be needed for this plan to attain 100% funding by July 1, 2026, based upon the prescribed assumptions. The Required Contribution includes not only the expected benefit payments for the year, but also amounts intended to pre-fund future benefit payments. Actual contributions have been less than the Required Contribution amount since 1999. The funding target identified by Chapter 356 will not be met given the history of actual contributions made to the Fund.

This plan is currently funded on a pay-as-you-go basis by annual appropriations from the state's General Fund. For the fiscal year ending June 30, 2016, total contributions were \$5.2 million and total benefit payments were \$8.5 million. The ability of the fund to pay benefits in the future is critically dependent upon timely receipt of the contributions from the state's General Fund. The actuary cannot judge the probability that such payments will, in fact, be made. The expected benefit payments for the next 10 years, based on current data, methods, and assumptions, are:

Fiscal Year Ending	(000s)
	Expected Annual Benefit Payments
2017	\$ 9,163
2018	9,400
2019	9,650
2020	9,690
2021	9,661
2022	9,549
2023	9,448
2024	9,283
2025	9,156
2026	8,900

Summary of Valuation Results

The ratio of retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio changes. A ratio on the order of 50% indicates a maturing system. The ratio of retiree liabilities to total accrued liabilities as of July 1, 2016 is 69.2%, up from 67.3% in the prior year.

Participant reconciliation and statistics are detailed in the *Membership Data* section. The *Actuarial Basis* section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting information prepared according to GASB Statements No. 67 and No. 68 has been provided in a separate report dated December 1, 2016.

Summary of Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of	
	July 1, 2016	July 1, 2015
Assumptions		
- Pre-retirement discount rate	0.0%	0.0%
- Post-retirement discount rate	0.0%	0.0%
- Annual post-retirement benefit increases*	2.0%	2.0%
Contributions (dollars in thousands)		
Statutory - Chapter 3A	\$ 81	\$ 90
Required - Chapter 356	23,079 **	21,998
Sufficiency / (Deficiency)	(22,998) **	(21,908)
Funding Ratios (dollars in thousands)		
Accrued Liability Funding Ratio		
- Current assets (AVA)	\$ 0	\$ 3,430
- Actuarial accrued liability	218,514	230,219
- Funding ratio	0.00%	1.49%
Projected Benefit Funding Ratio		
- Current and expected future assets	\$ 429	\$ 3,987
- Current and expected future benefit obligations	222,550	235,347
- Projected benefit funding ratio	0.19%	1.69%
Participant Data		
Active Members		
- Number	23	23
- Annual valuation earnings (000s)	852	950
- Projected annual earnings (000s)	895	998
- Average projected annual earnings	38,913	43,391
- Average age	68.2	67.2
- Average service	29.2	28.2
Service Retirements	302	305
Survivors	70	72
Disability Retirements	0	0
Deferred Retirements	52	56
Terminated other Non-Vested	0	0
Total	447	456

* The assumed post-retirement benefit increase was expected to increase to 2.50% beginning January 1, 2035 for the July 1, 2016 valuation. See page 5 for more information.

** Expected benefit payments for the fiscal year ending June 30, 2015 are \$9,163. The Required Contribution also includes amounts intended to pre-fund future benefit payments.

Summary of Valuation Results

Effects of Changes

The following changes in plan provisions, actuarial assumptions, and methods were recognized as of July 1, 2016:

- The assumed post-retirement benefit increase rate was changed from 2.00% per year through 2035 and 2.50% per year thereafter to 2.00% per year for all years. See page five for additional detail about this assumption.

Refer to the Actuarial Basis section of this report for a complete description of these changes.

The combined impact of the above changes was to decrease the unfunded actuarial accrued liability by \$2.5 million and decrease the required contribution by \$0.3 million, as follows:

	(000s)	
	Before Changes	Reflecting Assumption Changes
Normal Cost	\$ 1,205	\$ 1,190
Amortization of UAAL*	22,100	21,851
Expenses	38	38
Total Required Contribution	23,343	23,079
Accrued Liability Funding Ratio	0.0%	0.0%
Projected Benefit Funding Ratio	0.2%	0.2%
UAAL*	\$220,997	\$ 218,514

* *Unfunded Actuarial Accrued Liability*

Summary of Valuation Results

Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual 2.00% post-retirement benefit increase. If the accrued liability funding ratio, determined on a market value of assets basis, of the State Employees Retirement Fund (SERF) reaches or exceeds 90% (based on a 2.50% post-retirement benefit increase assumption) for two consecutive years, the benefit increase in the Legislators Retirement Fund will revert to 2.50%. If, after reverting to a 2.50% increase, the accrued liability funding ratio (determined on a market value of assets basis) of the SERF declines to 80% or less for the most recent actuarial valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%. Benefit increases already granted, however, will not be affected.

To determine an assumption regarding a future change in the post-retirement benefit increase, we performed a projection of SERF liabilities and assets. See the 2016 valuation report for SERF for additional detail. The projection indicates that this plan is expected to pay 2.00% benefit increases indefinitely. This assumption is reflected in our calculations.

Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- **Plan assets** presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- **Actuarial basis** describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- **Additional schedules** includes a summary of funding progress over the long term.
- **Glossary** defines the terms used in this report.

Plan Assets

Statement of Fiduciary Net Position (*Dollars in Thousands*)

Assets	Market Value	
	June 30, 2016	June 30, 2015
Cash, equivalents, short term securities	\$ 1,465	\$ 798
Fixed income	0	817
Equity	0	2,586
Other*	0	354
Total cash, investments, and other assets	\$ 1,465	\$ 4,555
Amounts Receivable	2	17
Total Assets	\$ 1,467	\$ 4,572
Amounts Payable*	(1,508)	(1,142)
Net Position Restricted for Pensions	(41)	\$ 3,430
Adjustment to Zero	\$ 41	N/A
Adjusted Net Pension Restricted for Pensions	\$ 0	\$ 3,430

* Includes \$354 in Securities Lending Collateral as of June 30, 2015.

Plan Assets

Reconciliation of Plan Assets (*Dollars in Thousands*)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the prior two fiscal years.

Change in Assets Year Ending	Market Value	
	June 30, 2016	June 30, 2015
1. Fund balance at market value at beginning of year	\$ 3,430	\$ 8,258
2. Contributions		
a. Member	89	153 *
b. Employer	0	0
c. Other sources (annual appropriations from state's General Fund)	5,087	3,216
d. Total contributions	<u>\$ 5,176</u>	<u>\$ 3,369</u>
3. Investment income		
a. Investment income/(loss)	(68)	288
b. Investment expenses	<u>(1)</u>	<u>(7)</u>
c. Net investment income/(loss)	(69)	281
4. Other	<u>41</u>	<u>0</u>
5. Total income: (2.d.) + (3.c.) + (4.)	\$ 5,148	\$ 3,650
6. Benefits paid		
a. Annuity benefits	(8,496)	(8,441)
b. Refunds	<u>(40)</u>	<u>0</u>
c. Total benefits paid	<u>(8,536)</u>	<u>(8,441)</u>
7. Expenses		
a. Other	0	0
b. Administrative	<u>(42)</u>	<u>(37)</u>
c. Total expenses	<u>(42)</u>	<u>(37)</u>
8. Total disbursements: (6.c.) + (7.c.)	(8,578)	(8,478)
9. Fund balance at market value at end of year: (1.) + (5.) + (8.)	\$ 0	\$ 3,430
10. State Board of Investment calculated investment return	-0.1%	4.4%

* Includes \$54,000 due to a service buyback.

Plan Assets

Actuarial Asset Value

The Actuarial Value of Assets (AVA) is equal to the Market Value of Assets (consistent with valuations since July 1, 2000).

Membership Data

Distribution of Active Members

Age	Years of Service as of June 30, 2016								Total
	<3*	3 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+
< 25									
Avg. Earnings									
25 - 29									
Avg. Earnings									
30 - 34									
Avg. Earnings									
35 - 39									
Avg. Earnings									
40 - 44									
Avg. Earnings									
45 - 49									
Avg. Earnings									
50 - 54						1			1
Avg. Earnings						38,138			38,138
55 - 59						1	1		2
Avg. Earnings						36,223	36,223		36,223
60 - 64						1	3		4
Avg. Earnings						38,163	37,111		37,374
65 - 69					1	1		1	1
Avg. Earnings					38,077	38,163		37,763	37,913
									37,979
70+					2	1	2	1	6
Avg. Earnings					36,190	36,157	36,124	37,677	36,936
									36,673
Total					3	5	6	2	7
Avg. Earnings					36,819	37,369	36,634	37,720	37,076
									37,047

* This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.

Membership Data

Distribution of Service Retirements

Age	Years Retired as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<50								
Avg. Benefit								
50 - 54								
Avg. Benefit								
55 - 59	1	1						2
Avg. Benefit	23,378	12,173						17,775
60 - 64	2	5	3					10
Avg. Benefit	39,758	14,387	12,387					18,861
65 - 69		23	22	2				47
Avg. Benefit		26,151	23,198	17,510				24,401
70 - 74	1	3	30	26	10			70
Avg. Benefit	28,022	22,256	22,812	21,376	12,284			20,825
75 - 79		4	13	17	23	1		58
Avg. Benefit		31,241	22,448	14,752	20,775	31,277		20,287
80 - 84			1	6	25	18		50
Avg. Benefit			28,225	29,399	30,675	31,999		30,950
85 - 89			4	5	10	20	12	51
Avg. Benefit			29,351	17,954	22,883	30,591	23,234	26,012
90+			1			2	11	14
Avg. Benefit			29,370			11,449	26,646	24,670
Total	4	36	74	56	68	41	23	302
Avg. Benefit	32,729	24,370	22,955	19,781	23,476	30,292	24,866	23,924

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Survivors

Age	Years Since Death as of June 30, 2016							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<45								
Avg. Benefit								
45 - 49								
Avg. Benefit								
50 - 54								
Avg. Benefit								
55 - 59		1	1					2
Avg. Benefit		6,687	13,482					10,084
60 - 64								
Avg. Benefit								
65 - 69	1	1						2
Avg. Benefit	12,215	16,144						14,180
70 - 74		4	4	2		1	1	12
Avg. Benefit		20,763	26,859	25,276		12,076	60,342	26,121
75 - 79	1	1	3			2	1	8
Avg. Benefit	19,743	16,323	10,565			10,123	14,309	12,789
80 - 84	1	4	6	3	1	2		17
Avg. Benefit	11,930	14,477	29,052	5,562	76,617	9,750		20,997
85 - 89		8	1		3	4	1	17
Avg. Benefit		10,268	12,545		23,051	23,920	22,404	16,584
90+		4	2	1	1	2	2	12
Avg. Benefit		20,059	18,161	7,161	54,064	18,404	5,961	18,876
Total	3	23	17	6	5	11	5	70
Avg. Benefit	14,629	14,891	22,105	12,399	39,967	16,755	21,795	18,996

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.

Membership Data

Reconciliation of Members

	Terminated			Recipients			Total
	Actives	Deferred Retirement	Other Non-Vested	Service Retirement	Disability Retirement	Survivor	
Members on 7/1/2015	23	56	0	305	0	72	456
Additions	0	0	0	0	0	0	0
Return to active	0	0	0	0	0	0	0
Terminated non-vested	0	0	0	0	0	0	0
Service retirements	0	(3)	0	3	0	0	0
Terminated deferred	0	0	0	0	0	0	0
Terminated refund/transfer	0	0	0	0	0	0	0
Deaths	0	0	0	(7)	0	(5)	(12)
New beneficiary	0	0	0	0	0	3	3
Disabled	0	0	0	0	0	0	0
Unexpected status changes	0	(1)	0	1	0	0	0
Net change	0	(4)	0	(3)	0	(2)	(9)
Members on 6/30/2016	23	52	0	302	0	70	447

Terminated Member Statistics on June 30, 2016	Deferred Retirement	Other Non- Vested	Total
Number	52	0	52
Average age	59.9	N/A	59.9
Average service	11.7	N/A	11.7
Average annual benefit, with augmentation to Normal Retirement Date and 30% CSA load	\$28,867	N/A	\$28,867
Average refund value, with 30% CSA load	\$93,410	N/A	\$93,410

Development of Costs

Actuarial Valuation Balance Sheet (*Dollars in Thousands*)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. **A Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, since statutory contributions are less than normal cost, B.2. is equal to the statutory contribution rate, minus expenses, times the present value of future payroll and Item B.1 is zero, as required by the LCPR Standards for Actuarial Work. Future pay-as-you-go contributions are not reflected in this exhibit.

	<u>June 30, 2016</u>		
A. Actuarial Value of Assets	\$ 0		
B. Expected Future Assets			
1. Present value of expected future statutory supplemental contributions	\$ 0		
2. Present value of future normal cost contributions	429		
3. Total expected future assets: (1.) + (2.)	\$ 429		
C. Total Current and Expected Future Assets	\$ 429		
D. Current Benefit Obligations*			
1. Benefit recipients	Non-Vested	Vested	Total
a. Service retirements	\$ 0	\$ 135,079	\$ 135,079
b. Disability retirements	0	0	0
c. Survivors	0	16,214	16,214
2. Deferred retirements with augmentation	0	51,492	51,492
3. Former members without vested rights	0	0	0
4. Active members	0	17,490	17,490
5. Total Current Benefit Obligations	\$ 0	\$ 220,275	\$ 220,275
E. Expected Future Benefit Obligations	\$ 2,275		
F. Total Current and Expected Future Benefit Obligations**	\$ 222,550		
G. Unfunded Current Benefit Obligations: (D.5.) - (A.)	\$ 220,275		
H. Unfunded Current and Future Benefit Obligations: (F.) - (C.)	\$ 222,121		
I. Accrued Benefit Funding Ratio: (A.)/(D.5.)	0.00%		
J. Projected Benefit Funding Ratio: (C.)/(F.)	0.19%		

* Present value of credited projected benefits (projected compensation, current service).

** Present value of projected benefits (projected compensation, projected service).

Development of Costs

Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

	Actuarial Present Value of Projected Benefits	Actuarial Present Value of Future Normal Costs	Actuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)			
1. Active members			
a. Retirement annuities	\$ 19,300	\$ 3,810	\$ 15,490
b. Disability benefits	0	0	0
c. Survivor's benefits	465	126	339
d. Deferred retirements	0	88	(88)
e. Refunds*	<u>0</u>	<u>12</u>	<u>(12)</u>
f. Total	\$ 19,765	\$ 4,036	\$ 15,729
2. Deferred retirements with future augmentation	51,492	0	51,492
3. Former members without vested rights	0	0	0
4. Benefit recipients	<u>151,293</u>	<u>0</u>	<u>151,293</u>
5. Total	\$ 222,550	\$ 4,036	\$ 218,514
B. Determination of Unfunded Actuarial Accrued Liability (UAAL)			
1. Actuarial accrued liability			\$ 218,514
2. Current assets (AVA)			<u>0</u>
3. Unfunded actuarial accrued liability			\$ 218,514
C. Determination of Supplemental Contribution Rate			
1. Current unfunded actuarial accrued liability to be amortized by June 30, 2026			\$ 218,514
2. Supplemental contribution amount			\$ 21,851 **

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization factor as of July 1, 2016 is 10.0000.

Development of Costs

Changes in Unfunded Actuarial Accrued Liability (UAAL) (*Dollars in Thousands*)

	Year Ending June 30, 2016
A. Unfunded actuarial accrued liability at beginning of year	\$ 226,789
B. Changes due to interest requirements and current rate of funding	
1. Normal cost, including expenses	\$ 1,384
2. Contributions	(5,176)
3. Interest on A., B.1. and B.2.	0
4. Total (B.1. + B.2. + B.3.)	\$ (3,792)
C. Expected unfunded actuarial accrued liability at end of year (A. + B.4.)	\$ 222,997
D. Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected	
1. Age and service retirements	\$ (80)
2. Disability retirements	0
3. Death-in-service benefits	36
4. Withdrawals	0
5. Salary increases	(1,595)
6. Investment income	70
7. Mortality of annuitants	170
8. Other items	(601)
9. Total	\$ (2,000)
E. Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.9.)	\$ 220,997
F. Change in unfunded actuarial accrued liability due to changes in plan provisions	0
G. Change in unfunded actuarial accrued liability due to changes in actuarial assumptions	(2,483)
H. Change in unfunded actuarial accrued liability due to changes in actuarial methods	0
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)	\$ 218,514

Development of Costs

Determination of Contribution Sufficiency/(Deficiency)*

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	Percent of Payroll	Dollar Amount (000s)
A. Statutory Contributions - Chapter 352		
1. Employee contributions	9.00%	\$ 81
2. Employer contributions	0.00%	0
3. Total	9.00%	\$ 81
B. Required Contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	124.11%	\$ 1,111
b. Disability benefits	0.00%	0
c. Survivors	4.52%	40
d. Deferred retirement benefits	3.81%	34
e. Refunds	0.58%	5
f. Total	133.02%	\$ 1,190
2. Supplemental contribution amortization of Unfunded Actuarial Accrued Liability by June 30, 2026	2,441.45%	\$ 21,851
3. Allowance for expenses	4.21%	\$ 38
4. Total	2,578.68% *	\$ 23,079
C. Contribution Sufficiency/(Deficiency) (A.3. - B.4.)	(2,569.68%)	\$ (22,998)

* Plan is funded by annual appropriations from the state's General Fund. Estimated benefit payments of \$9,163 are expected to be paid during the upcoming fiscal year.

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$895.

Development of Costs

Elective State Officers Retirement Plan *(Dollars in Thousands)*

The Elective State Officers Retirement Plan was consolidated with the Legislators Retirement Plan on July 1, 2013, per 2013 legislation. These liabilities are included in the Unfunded Actuarial Accrued Liabilities on page 15 of this report.

Year Ending June 30, 2016

Group	Number	Annual Benefits	Average Age	Actuarial Accrued Liability
Deferred, Vested	0	N/A	N/A	\$ 0
Service Retirements	10	369	81.1	4,697
Survivors	4	133	82.2	1,556
Total	14	\$ 502	81.4	\$ 6,253

Actuarial Basis

Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

Actuarial Cost Method

Actuarial accrued liability and required contributions in this report are computed using the Entry Age Normal Cost method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level dollar. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

Asset Valuation Method

Market Value (consistent with valuations since July 1, 2000).

Payment on the Unfunded Actuarial Accrued Liability

The unfunded liability is amortized as a level dollar each year to the statutory amortization date of June 30, 2026. If the Unfunded Actuarial Accrued Liability is negative, the surplus amount shall be amortized over 30 years as a level dollar amount. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date will be re-determined.

Valuation of Future Post-Retirement Benefit Increases

If the State Employees Retirement Fund (SERF) has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.50% benefit increase in this plan, Minnesota Statutes require the 2.50% benefit increase rate to be reflected in the liability calculations. If the SERF has not yet reached the accrued liability funding ratio threshold required to pay a 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the threshold, and the expected reversion to a 2.50% benefit increase rate must be reflected in the liability calculations.

Funding Objective

This plan is primarily funded on a pay-as-you-go basis, offset by active Legislators Retirement Fund member contributions and annual appropriations from the state's General Fund.

Changes in Methods since Prior Valuation

There have been no changes in actuarial methods since the prior valuation.

Actuarial Basis

Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. The assumptions prescribed are based on the last assumption review, dated January 2012, prepared by a former actuary, and are consistent with the *Alternate Assumptions* used in the 2011 valuation.

The Allowance for Combined Service Annuity was also based on a recommendation by a former actuary. We are unable to judge the reasonableness of this assumption without performing a substantial amount of additional work beyond the scope of the assignment. We note that the LCPR has recently completed a review of this assumption. This review recommended changes to this assumption, expected to be effective at a future date.

Investment return	0.00% per annum.
Benefit increases after retirement	2.00% per annum.
Salary increases	5.00% annually.
Inflation	2.75% annually.
Mortality rates	
Healthy Pre-retirement	RP-2000 employee generational mortality table projected with mortality improvement scale AA, white collar adjustment, set forward three years for males and set back one year for females.
Healthy Post-retirement	RP-2000 annuitant generational mortality table projected with mortality improvement scale AA, white collar adjustment. The RP-2000 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 15 to 70 and the annuitant mortality table contains mortality rates for ages 50 to 120. We have applied the annuitant mortality table for active members beyond age 70 until the assumed retirement age and the employee mortality table for annuitants younger than age 50.
Disabled	N/A
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.
Withdrawal	Ultimate rates based on actual experience. Rates are shown in rate table.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Disability	None.
Allowance for combined service annuity	Liabilities for former members are increased by 30.00% to account for the effect of some participants having eligibility for a Combined Service Annuity.
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.
Refund of contributions	Account balances accumulate interest until normal retirement date and are discounted back to the valuation date. All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit.
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 62.
Percentage married	85% of active members are assumed to be married. Legislators in payment status are assumed to be 100% married for purposes of a death benefit, except if reported with a joint & survivor benefit. 100% of Elective State Officers members are assumed to be eligible for the automatic survivor benefit.
Age of spouse	Females are assumed to be three years younger than their spouses, and males are assumed to be three years older than their spouses.
Eligible children	Each member may have two dependent children depending on member's age. Assumed first born child born at member's age 28 and second born child at member's age 31.
Form of payment	Active married members are assumed to elect 50% joint and survivor annuity. Active single members and deferred members are assumed to elect a life annuity. Unless reported with a joint & survivor option, retired members are assumed to have a spouse that is eligible for the automatic survivor benefit. Deferred Elective State Officers Retirement Fund members are assumed to elect a life annuity with automatic survivor benefits.
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Decrement operation	Withdrawal decrements do not operate during retirement eligibility. Decrements are assumed to occur mid-fiscal year.
Service credit accruals	It is assumed that members accrue one year of service credit per year.
Pay increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Unknown data for certain members

To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.

In cases where submitted data was missing or incomplete, the following assumptions were applied:

Legislators Retirement Plan

Data for active members:

There were no members reported with zero or invalid salary.

There were no members reported with missing service.

There were no members reported with missing or invalid gender or birth dates.

Data for terminated members:

There were 11 members reported without a benefit. If available, we calculated benefits for these members using the reported Average Salary and credited service. If Average Salary was also not reported (10 members), we assumed a value of \$30,000. There were no members reported without credited service or a termination date.

There were no members reported with missing or invalid gender or birth dates.

Data for members receiving benefits:

There were no members reported with missing or invalid birth dates, gender, or benefits.

There were 292 retired members reported:

- 111 members were reported with the 75% or 100% joint and survivor option. These members were valued as indicated by the option elected.
- 181 members were reported with a life annuity or the 50% joint and survivor option. All of these members were valued as a 50% joint and survivor annuity per MSRS' direction.
- There was 1 retiree reported with a bounce back annuity but was not reported with a reasonable reduction factor. A factor of 0.80 was assumed for the 100% joint and survivor annuity.

Of the 292 retired members, 158 members had an invalid or missing survivor gender and 150 members had a missing or invalid survivor date of birth. We used the valuation assumptions if the survivor gender or date of birth was missing or invalid.

There were no survivors reported on the data file with an expired benefit.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Unknown data for certain members	Elective State Officers Retirement Plan There were no members reported with missing gender, birth dates or benefit amounts. <u>Data for members receiving benefits:</u> Unless reported with the 100% joint and survivor option, all retired and deferred members were assumed to have a spouse that is eligible for the automatic survivor benefits. Valuation assumptions were used if the survivor gender (6 members) or date of birth (6 members) were missing or invalid.
Changes in actuarial assumptions	The assumed post-retirement benefit increase rate was changed from 2.00% through 2035 and 2.50% thereafter to 2.00% for all years.

Actuarial Basis

Summary of Actuarial Assumptions (Concluded)

Age	Percent of Members Dying each Year*			
	Healthy		Healthy	
	Pre-Retirement Mortality**		Post-Retirement Mortality**	
	Male	Female	Male	Female
20	0.04%	0.02%	0.03%	0.02%
25	0.04	0.02	0.04	0.02
30	0.05	0.02	0.04	0.03
35	0.08	0.04	0.06	0.05
40	0.11	0.06	0.09	0.06
45	0.17	0.09	0.13	0.10
50	0.24	0.15	0.60	0.24
55	0.35	0.22	0.54	0.35
60	0.56	0.34	0.66	0.56
65	0.85	0.54	1.16	0.91
70	2.67	0.82	1.93	1.52

* Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

** These rates were adjusted for mortality improvements using Projection Scale AA.

Age	Percent Retiring	Service	Percent Terminating (Withdrawing)	
			House	Senate
60	0.00%	1	0.0%	0.0%
61	0.00	2	30.0	0.0
62	40.00	3	0.0	0.0
63	30.00	4	20.0	25.0
64	30.00	5	0.0	0.0
65	40.00	6	10.0	0.0
66	30.00	7	0.0	0.0
67	25.00	8	5.0	10.0
68	25.00	9+	0.0	0.0
69	25.00			
70	30.00			
71+	100.00			

Actuarial Basis

Summary of Plan Provisions – Legislators Retirement Plan

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30.
Eligibility	Members of the State Legislature first elected to office before July 1, 1997, and who elect to retain coverage under this plan (i.e., do not elect Social Security coverage).
Contributions	
Member	9.00% of salary which must be paid to the state's General Fund.
Employer	Plan is funded by annual appropriations from the state's General Fund. Employee contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).
Allowable service	Service while in an eligible position.
Salary	Compensation received for service as a member of the legislature. Salary includes the monthly compensation paid to a legislator and the per diem payments paid during a regular or special session. Salary does not include additional compensation attributable to a leadership position.
Average salary	Average of the five highest successive years of salary.
Retirement	
<u>Normal retirement benefit</u>	
Age/Service requirements	Age 62 and either six full years of service or service during all or part of four regular legislative sessions. For eligibility purposes, service does not include credit for time not served when a member does not serve a full term of office.
Amount	A percentage of Average Salary for each year of service as follows: First elected prior to January 1, 1979: (a) 5.00% for the first eight years of service prior to January 1, 1979; and (b) 2.50% for subsequent years. Elected after December 31, 1978: (a) 2.50%.

Actuarial Basis

Summary of Plan Provisions – Legislators Retirement Plan (Continued)

Retirement (Continued)

Early retirement benefit

Age/service requirements Age 55 and either six full years of Service or Service during all or part of four regular legislative sessions.

Amount Normal retirement benefit based on service and Average Salary at retirement date and actuarially reduced for each month the member is under age 62 assuming augmentation to age 62 at 3.00% per year.

Form of payment Paid as a 50% joint and survivor annuity to member, spouse and dependent children. Annuitants may elect 100% joint and survivor bounce back annuity, life annuity, or a term certain and life annuity on an actuarially equivalent basis.

Benefit increases Since 2011, benefit recipients have received annual 2.00% benefit increases. When the accrued liability funding ratio (determined on a market value of assets basis) of the State Employees Retirement Fund (SERF) reaches or exceeds 90% for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the SERF accrued liability funding ratio declines to 80% or less for the most recent valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%.

A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.

Disability No additional benefits provided beyond standard plan. Treated as retirement or termination, depending on age and service at termination.

Death

Surviving spouse benefit

Age/Service requirement Death while active, or after termination if service requirements for a normal retirement benefit is met but payments have not begun.

Amount Survivor payments of 50% of the retirement benefit of the member assuming the member had attained normal retirement age and had a minimum of eight years of service. Benefit is paid for life. A former member's benefit is augmented as a Deferred Annuity to date of death before determining the portion payable to the spouse. If the legislator was at least age 60 at death, the surviving spouse may elect an optional joint and survivor annuity. If a deferred benefit was not eligible to be in pay status before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Benefit increases Same as for retirement.

Actuarial Basis

Summary of Plan Provisions – Legislators Retirement Plan (Continued)

Death (Continued)

Surviving dependent children's benefit

Age/Service requirement Same as spouse's benefit.

Amount Benefit for first child is 25.00% of the retirement benefit (computed as for surviving spouse) with 12.50% for each additional child. Maximum payable (including spouse) is 100.00% of the retirement benefit. Benefits cease when a child marries or attains age 18 (22 if a full-time student).

Benefit increases Same as retirement.

Refund of contributions

Age/Service requirement Member dies before receiving any retirement benefits and survivor benefits are not payable.

Amount Member's contributions with 6.00% annual interest compounded daily until June 30, 2011, and 4.00% thereafter.

Termination

Refund of contributions

Age/Service requirement Termination of service.

Amount Member's contributions with 6.00% annual interest compounded daily until June 30, 2011, and 4.00% thereafter. If a member is vested, a deferred annuity may be elected in lieu of a refund.

Deferred benefit

Age/service requirement Same service requirements as for normal retirement.

Amount Benefit computed under law in effect at termination and increased by the following annual augmentation percentage:

- (a.) 0.00% before July 1, 1973;
- (b.) 5.00% from July 1, 1973 to January 1, 1981;
- (c.) 3.00% until the earlier of January 1 of the year following attainment of age 55 and January 1, 2012;
- (d.) 5.00% until the earlier of January 1, 2012, and when the annuity begins; and
- (e.) 2.00% from January 1, 2012, forward.

Amount is payable at normal or early retirement.

For members who terminated prior to July 1, 1997, but were not eligible to commence their pensions before July 1, 1997, the benefit shall be increased to reflect the actuarial equivalent change in post-retirement interest rate from 5.00% to 6.00%.

Adjustments for benefits not in pay status

Benefits are adjusted on an actuarial equivalent basis to reflect the 1997 change in post-retirement interest rate assumption from 5.00% to 6.00%.

Actuarial Basis

Summary of Plan Provisions – Legislators Retirement Plan (Concluded)

Actuarial equivalent factors	Actuarially equivalent factors based on RP-2000 mortality for healthy annuitants, white collar adjustment, projected to 2025 using Scale AA, blended 55% males, 6.50% post-retirement interest, and 8.50% pre-retirement interest.
Combined service annuity	<p>Members are eligible for combined service benefits if they:</p> <ul style="list-style-type: none"> (a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement; (b.) Have at least six months of allowable service credit in each plan worked under; and (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year. <p>Members who meet the above requirements must have their benefit based on the following:</p> <ul style="list-style-type: none"> (a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement. (b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.
Changes in Plan Provisions	There have been no changes in plan provisions since the prior valuation.

Actuarial Basis

Summary of Plan Provisions – Elective State Officers Retirement Plan

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30
Eligibility	Must be employed as a "Constitutional Officer" first elected prior to July 1, 1997, and must elect to retain coverage under this plan (i.e., does not elect Social Security coverage). Plan is closed to new members since July 1, 1997.
Contributions	Plan is funded by annual appropriations from the State's General Fund.
Allowable service	Service while in an eligible position as a constitution officer.
Salary	Salary upon which Elective State Officers Retirement Fund contributions have been made.
Average salary	Average of the five highest successive years of Salary.
Retirement	
<u>Normal retirement benefit</u>	
Age/Service requirements	Age 62 and eight years of Allowable Service.
Amount	2.50% of Average Salary for each year of Allowable Service. For members who terminated service after June 30, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.
<u>Early retirement benefit</u>	
Age/Service requirement	Age 60 and eight years of Allowable Service.
Amount	Normal retirement benefit based on Allowable Service and Average Salary at retirement date with reduction of 0.50% for each month the member is under age 62 at the time of retirement.
Form of Payment	Life annuity.
Benefit increases	Since 2011, benefit recipients have received annual 2.00% benefit increases. When the accrued liability funding ratio (determined on a market value of assets basis) of the State Employees Retirement Fund (SERF) reaches or exceeds 90% for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the SERF accrued liability funding ratio declines to 80% or less for the most recent valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%.
	A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.

Actuarial Basis

Summary of Plan Provisions – Elective State Officers Retirement Plan (Continued)

Disability	No additional benefits provided beyond standard plan. Treated as retirement or termination, depending on age and Allowable Service as of disablement.
Death	
<u>Surviving spouse benefit</u>	
Age/Service requirement	Death while active, or after retirement, or after termination but prior to retirement with at least eight years of Allowable Service.
Amount	Survivor payments of 50% of the retirement benefit of the member assuming the member had attained age 62 and had a minimum of eight years of Allowable Service. A former member's benefit is augmented as a Deferred Annuity to date of death before determining the portion payable to the spouse. If a member dies prior to July 1, 1997, and the beneficiary was not eligible to commence a survivor benefit as of July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.
Benefit increases	Same as for retirement.
<u>Surviving dependent children's benefit</u>	
Age/Service requirement	Same as spouse's benefit.
Amount	Benefit for first child is 25.00% of the retirement benefit (computed as for surviving spouse) with 12.50% for each additional eligible child. Maximum payable (including spouse) is 100.00% of the retirement benefit. Benefits cease when a child marries or attains age 18 (22 if a full-time student).
Benefit increases	Same as for retirement.
Termination	
<u>Refund of contributions</u>	
Age/Service requirement	Termination of service.
Amount	Member's contributions with 6.00% interest compounded daily to July 1, 2011, and 4.00% compounded daily thereafter. If a member is vested, a deferred annuity may be elected in lieu of a refund.
<u>Deferred benefit</u>	
Age/service requirement	Eight years of Allowable Service.

Actuarial Basis

Summary of Plan Provisions – Elective State Officers Retirement Plan (Concluded)

Termination (Concluded)

Deferred benefit

Amount

Benefit computed under law in effect at termination and increased by the following annual augmentation percentage:

- (a.) 0.00% before July 1, 1979;
- (b.) 5.00% from July 1, 1979 to January 1, 1981;
- (c.) 3.00% until age 55, or until January 1, 2012, whichever is earlier;
- (d.) 5.00% thereafter until the annuity begins but prior to January 1, 2012; and
- (e.) 2.00% from January 1, 2012 thereafter.

Amount is payable at normal or early retirement.

If a member terminated prior to July 1, 1997, but was not eligible to commence his or her pension before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Combined service annuity

Members are eligible for combined service benefits if they:

- (a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement;
- (b.) Have at least six months of allowable service credit in each plan worked under; and
- (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.

Members who meet the above requirements must have their benefit based on the following:

- (a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.
- (b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.

Actuarial Equivalent Factors

Actuarially equivalent factors based on RP-2000 mortality for healthy annuitants, white collar adjustment, projected to 2025 using scale AA, blended 55% males, 6.50% post-retirement interest and 8.50% pre-retirement interest.

Changes in Plan Provisions

There have been no changes in plan provisions since the prior valuation.

Additional Schedules

Schedule of Funding Progress¹ (*Dollars in Thousands*)

Legislators Retirement Fund

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b)-(a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll <u>(b)-(a)</u> (c)
07/01/1991	\$ 14,694	\$ 30,403	\$ 15,709	48.33%	\$ 7,078	221.94%
07/01/1992	15,160	33,224	18,064	45.63	6,556	275.53
07/01/1993	17,169	36,801	19,632	46.65	7,322	268.12
07/01/1994	18,738	45,448	26,710	41.23	6,589	405.37
07/01/1995	21,213	50,255	29,042	42.21	7,056	411.59
07/01/1996	22,532	54,225	31,693	41.55	6,267	505.71
07/01/1997	25,678	60,055	34,377	42.76	7,767	442.60
07/01/1998	31,212	62,928	31,716	49.60	6,802	466.27
07/01/1999	33,474	66,418	32,944	50.40	7,490	439.84
07/01/2000	37,265	69,364	32,099	53.72	5,808	552.67
07/01/2001	42,608	75,072	32,464	56.76	5,858	554.18
07/01/2002	45,501	78,070	32,569	58.28	5,089	639.99
07/01/2003 ²	-	-	-	-	-	-
07/01/2004	46,155	83,197	37,042	55.48	3,815	970.89
07/01/2005	45,523	81,836	36,314	55.63	3,014	1,204.84
07/01/2006	48,504	81,361	32,858	59.62	2,894	1,135.45
07/01/2007	44,869	86,449	41,580	51.90	2,380	1,747.42
07/01/2008	39,209	86,131	46,922	45.52	1,993	2,354.34
07/01/2009	28,663	90,431	61,768	31.70	1,963	3,146.61
07/01/2010	26,821	86,236	59,415	31.10	1,877	3,165.42
07/01/2011 ³	19,140	216,559	197,419	8.84	1,774	11,128.47
07/01/2012	15,523	247,657	232,134	6.27	1,378 ⁴	16,845.72
07/01/2013	11,493	235,877	224,384	4.87	1,233 ⁴	18,198.22
07/01/2014 ⁵	8,258	250,860	242,602	3.29	1,122 ⁴	21,622.28
07/01/2015	3,430	230,219	226,789	1.49	1,700 ⁴	13,340.53
07/01/2016	0	218,514	218,514	0.00	989 ⁴	22,094.44

¹ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.

² An actuarial valuation was not completed as of July 1, 2003.

³ Based on the alternate assumptions, including an investment return assumption of 0%.

⁴ Assumed equal to actual member contributions divided by 9%.

⁵ Effective July 1, 2013, the Elective State Officers Retirement Fund was administratively consolidated with the Legislators Retirement Fund, first combined as of July 1, 2014 in this exhibit.

Additional Schedules

Schedule of Funding Progress¹ (Dollars in Thousands)

Elective State Officers Retirement Fund

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1991	\$ 308	\$ 2,249	\$ 1,941	13.69%	\$ 422	459.95 %
7-1-1992	334	2,380	2,046	14.03	378	541.27
7-1-1993	322	2,689	2,367	11.97	500	473.40
7-1-1994	361	2,848	2,487	12.68	411	605.11
7-1-1995	378	2,948	2,570	12.82	422	609.00
7-1-1996	412	2,983	2,571	13.81	456	563.82
7-1-1997	456	3,214	2,758	14.19	467	590.58
7-1-1998	500	3,369	2,869	14.84	461	622.34
7-1-1999	198	3,373	3,175	5.87	291	1091.07
7-1-2000	199	3,535	3,336	5.63	0	N/A
7-1-2001	201	3,775	3,574	5.32	0	N/A
7-1-2002	201	4,075	3,874	4.93	0	N/A
7-1-2003 ²				-	-	-
7-1-2004	204	4,002	3,798	5.09	0	N/A
7-1-2005	204	4,065	3,861	5.03	0	N/A
7-1-2006	207	3,970	3,763	5.22	0	N/A
7-1-2007	212	3,969	3,757	5.33	0	N/A
7-1-2008	212	3,908	3,696	5.43	0	N/A
7-1-2009	213	3,886	3,673	5.49	0	N/A
7-1-2010	214	3,782	3,568	5.66	0	N/A
7-1-2011 ³	0	7,610	7,610	0.00	0	N/A
7-1-2012	0	8,907	8,907	0.00	0	N/A
7-1-2013 ⁴	0	8,595	8,595	0.00	0	N/A

¹ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.

² An actuarial valuation was not completed as of July 1, 2003.

³ Based on the alternate assumptions, including an investment return assumption of 0%.

⁴ Effective July 1, 2013, the Elective State Officers Retirement Fund was administratively consolidated with the Legislators Retirement Fund. Effective July 1, 2014 combined results are shown with the Legislators Retirement Fund exhibit.

Additional Schedules

Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Legislators Retirement Fund

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	Actual Employer Contributions ² (e)	Percentage Contributed (e)/(d)
1991	32.62 %	\$ 7,078	\$ 637	\$ 1,672	\$ 1,889	112.98 %
1992	27.67	6,556	590	1,224	601	49.10
1993	30.49	7,322	659	1,573	2,284	145.20
1994	32.12	6,589	593	1,457	1,618	111.05
1995	38.34	7,056	635	2,070	2,938	141.93
1996	41.54	6,267	564	2,039	1,511	74.10
1997	43.96	7,767	699	2,715	3,176	116.98
1998	48.03	6,802	612	2,655	5,199	195.82
1999	47.19	7,490	674	2,861	2,091	73.09
2000	52.72	5,808	523	2,539	3,192	125.72
2001	47.26	5,858	527	2,241	5,039	224.85
2002	60.14	5,089	458	2,603	4,135	158.86
2003 ³	63.12	-	-	-	-	-
2004	63.12	3,815	343	2,065	425	20.58
2005	104.72	3,014	384	2,773	1,822	65.71
2006	112.64	2,894	264	2,995	5,684	189.78
2007	111.24	2,380	239	2,408	1,772	73.59
2008	171.10	1,993	180	3,230	2,217	68.64
2009	243.21	1,963	248	4,526	1,269	28.04
2010	413.00	1,877	170	7,582	1,975	26.05
2011	432.92	1,774	160	7,520	2,805	37.30
2012 ⁴	1,320.95	1,378 ⁵	124	18,079	3,935	21.77
2013	1,340.00	1,233 ⁵	111	16,411	3,399	20.71
2014 ⁶	1,887.98	1,122 ⁵	101	21,082	3,436	16.30
2015	2,287.58	1,700 ⁵	153	38,736	3,216	8.30
2016	2,204.22	989 ⁵	89	21,711	5,087	23.43
2017	2,578.68	N/A ⁵	N/A	N/A	N/A	N/A

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Includes contributions from other sources (if applicable). Information for 2004 to 2012 provided by MSRS.

³ An actuarial valuation for this fiscal year was not completed.

⁴ Based on the alternate assumptions, including an investment return assumption of 0%.

⁵ Assumed equal to actual member contributions divided by 9%.

⁶ Effective July 1, 2013, the Elective State Officers Retirement Fund was administratively consolidated with the Legislators Retirement Fund, first combined for plan year ending June 30, 2014 in this exhibit.

Additional Schedules

Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Elective State Officers Retirement Fund

Plan Year Ended June 30	Actuarially Required Contribution Rate/Amount ² (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions ³ [(a)x(b)] - (c) = (d)	Actual Employer Contributions (e)	Percentage Contributed (e)/(d)
1991	34.84%	\$ 422	\$ 38	\$ 109	\$ 40	36.70%
1992	33.28	378	34	92	111	120.65
1993	36.23	500	45	136	88	64.71
1994	38.64	411	37	122	164	134.43
1995	42.00	422	38	139	165	118.71
1996	43.58	456	41	158	151	95.57
1997	43.49	467	42	161	167	103.73
1998	51.07	461	42	193	175	90.67
1999	51.66	291	26	124	40	32.26
2000	\$ 321	0	0	321	306	95.33
2001	340	0	0	340	330	97.06
2002	371	0	0	371	354	95.42
2003	412	0	0	412	371	90.12
2004	412	0	0	412	383	92.88
2005	437	0	0	437	395	90.37
2006	465	0	0	465	417	89.66
2007	477	0	0	477	427	89.57
2008	506	0	0	506	435	85.92
2009	558	0	0	558	442	79.28
2010	601	0	0	601	453	75.37
2011	644	0	0	644	460	71.54
2012 ⁴	1,269	0	0	1,269	466	36.73
2013 ⁵	991	0	0	991	470	47.43

¹ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.

² Shown as a percent of payroll for years before 2000.

³ For years after 1999, the Annual Required Contribution is the dollar amount shown in (a).

⁴ Based on the alternate assumptions, including an investment return assumption of 0%.

⁵ Effective July 1, 2013, the Elective State Officers Retirement Fund was administratively consolidated with the Legislators Retirement Fund. Effective July 1, 2014 combined results are shown with the Legislators Retirement Fund exhibit.

Glossary of Terms

<i>Accrued Benefit Funding Ratio</i>	The ratio of assets to Current Benefit Obligations.
<i>Accrued Liability Funding Ratio</i>	The ratio of assets to Actuarial Accrued Liability.
<i>Actuarial Accrued Liability (AAL)</i>	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
<i>Actuarial Assumptions</i>	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
<i>Actuarial Cost Method</i>	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
<i>Actuarial Equivalent</i>	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
<i>Actuarial Present Value (APV)</i>	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
<i>Actuarial Present Value of Projected Benefits</i>	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
<i>Actuarial Valuation</i>	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring retirement system's funding policy, such as the Funded Ratio and the Annual Required Contribution (ARC).
<i>Actuarial Value of Assets</i>	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).

Glossary of Terms (Continued)

<i>Amortization Method</i>	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
<i>Amortization Payment</i>	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
<i>Amortization Period</i>	The period used in calculating the Amortization Payment.
<i>Annual Required Contribution (ARC)</i>	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists of the Employer Normal Cost and Amortization Payment.
<i>Augmentation</i>	Annual increases to deferred benefits.
<i>Closed Amortization Period</i>	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
<i>Current Benefit Obligations</i>	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement.
<i>Employer Normal Cost</i>	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
<i>Expected Assets</i>	The present value of anticipated future contributions intended to fund benefits for current members.
<i>Experience Gain/Loss</i>	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

Glossary of Terms (Concluded)

<i>GASB</i>	Governmental Accounting Standards Board.
<i>GASB Statements No. 25 and No. 27</i>	These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent arrangements. Please refer to the definition for GASB Statements No. 67 and No. 68 below.
<i>GASB Statement No. 50</i>	The accounting standard governing a state or local governmental employer's accounting for pensions. This statement remains in effect for pension plans that are not administered as trusts. Please refer to the definition of GASB Statements No. 67 and No. 68 below.
<i>GASB Statements No. 67 and No. 68</i>	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27, and No. 50, respectively for pension plans administered as trusts. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting and financial reporting information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.
<i>GASB Statement No. 82</i>	Statement No. 82, issued in March 2016, is an amendment to Statements No. 67, No. 68, and No. 73, and is intended to improve consistency in the application of the accounting statements.
<i>Normal Cost</i>	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
<i>Projected Benefit Funding Ratio</i>	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A Ratio less than 100% indicates that contributions are insufficient.
<i>Unfunded Actuarial Accrued Liability</i>	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
<i>Valuation Date</i>	The date as of which the Actuarial Present Value of Future Benefits is determined. The benefits expected to be paid in the future are discounted to this date.