

FY 2015 ANNUAL REPORT

INTERSTATE COMMISSION FOR JUVENILES

Serving Juveniles While Protecting Communities

MISSION STATEMENT:

The Interstate Commission for Juveniles, the governing body of the Interstate Compact for Juveniles, through means of joint and cooperative action among the compacting states, preserves child welfare and promotes public safety interests of citizens, including victims of juvenile offenders, by providing enhanced accountability, enforcement, visibility, and communication in the return of juveniles who have left their state of residence without permission and in the cooperative supervision of delinquent juveniles who travel or relocate across state lines.

VISION STATEMENT:

The Interstate Commission for Juveniles will promote public safety, victims' rights, and juvenile accountability that is balanced with safeguarding those juveniles.



*Patrick J. Pendergast (AL),
Chair*



*Anne Connor (NV),
Vice Chair*



*Philip Cox (OR),
Treasurer*

LETTER FROM THE CHAIR

Fiscal Year 2015 marks another year of progress for the Interstate Commission for Juveniles. The dedication of the Commission's committees and regions to reaching the goals set forth in the 2013-2016 Strategic Initiatives is evident in the long list of accomplishments outlined in this report. I am honored to serve alongside the individuals comprising this organization who have volunteered their time and knowledge to ensure ICJ embodies its vision. Without such dedication by its members, the success of the Commission would not be possible.

This year, the Executive Committee introduced the Performance Measurement Plan as defined in the strategic initiatives. Conclusions from its results will not only ensure states are operating according to ICJ policies and procedures, but identify the Commission's strengths and weaknesses. Additionally, for the last two years, the Rules Committee diligently worked to improve clarity and consistency of ICJ Rules. As their hard work comes to fruition in this rule-making year, I applaud the committee's commitment to the Commission's goals and am thankful for their efforts. With knowledge gained from the Performance Measurement Plan and stronger, more stable rules, I look forward to seeing the Commission advance in the coming years.

The Training, Education and Public Relations Committee continues to develop and provide training on Rules, JIDS and Compact procedures. To improve on the delivery of nationwide training, the committee is developing self-paced training using interactive software that offers a better and more engaging learning experience for understanding Rules and JIDS. Likewise, the Information Technology Committee made helpful changes to the ICJ Forms and processes to assist Compact staff in their day-to-day work.

Also new this year is the ICJ Leadership Award. Implemented by the Executive Committee, the award recognizes an individual who exhibits outstanding leadership and dedication to ICJ. The first ICJ Leadership Award will be announced at the 2015 Annual Business Meeting.

The Interstate Commission for Juveniles continues to develop and become an integral part of the juvenile justice system. With Commission members who volunteer to run for office, serve on committees, and conduct training around the country, as well as the dedication and skills of the national office staff, we have the tools we need to continue to move forward. I am proud to be a part of our mission to protect public safety and provide services to the juveniles of our country.

Sincerely,

Patrick J. Pendergast
Chair, Interstate Commission for Juveniles

ANNUAL RECAP

The 2014 Annual Business Meeting (ABM) in Charleston, SC, presented the opportunity to consider rule changes, strategize and network, and conduct trainings. The meeting began with a welcoming speech from Angie Rita, Deputy Director of the Community Services Division for South Carolina Department of Juvenile Justice. Following Director Rita's engaging address, the committee chairs and regional representatives reported on their activities and accomplishments for the year.

Following the Committee and Region reports, Director Chris Newlin, ICJ's Ex Officio representative from the National Children's Advocacy center, led a panel discussion on human trafficking and its impact on ICJ. Nationally recognized in their field, the panelists included Robert Bittner, Border Enforcement with the Department of Homeland Security, Maureen Blaha, Executive Director of the National Runaway Safeline, Pamela Gregory, Victims Specialist with the Federal Bureau of Investigation, Bradley Myles, Executive Director of the Polaris Project, and Judge William Voy, Family Division Judge with the Clark County District Court in Nevada. The panelists shared their thoughts and experience with human trafficking cases and answered questions from the audience.

While this was not a rule-making year, the Rules Committee presented five rules for the commission to consider as clean up, four of which were approved. The AAICPC/ICJ MOU Work Group finalized eight best practice case scenarios for dealing with dual jurisdiction cases and is now developing a guidebook for Compact Offices and ICPC staff to use as reference.

The Commission approved the Finance Committee's recommendation to modify the dues structure, using three years of JIDS tran-

THE INTERSTATE COMMISSION FOR JUVENILES CONTINUES TO DEVELOP AND BECOME AN INTEGRAL PART OF THE JUVENILE JUSTICE SYSTEM.

saction data and the most recent U. S. Census population estimates. Starting in fiscal year 2018, dues tiers will be based on State's average transaction data for FY 14, FY 15 and FY 16. The recalculation and restructuring will occur every five years.

The Commission elected Officers to serve a one year term. Officers elected were: Patrick J. Pendergast (AL) Chair, Anne Connor (NV) Vice-Chair, and Phil Cox (OR) Treasurer. The meeting concluded with an announcement of the next Annual Meeting held August 24-26, 2015 in Madison, Wisconsin.

After a successful and productive Annual Business Meeting, the Commissions' committees and regions resumed their work. The Compliance Committee met to discuss compliance issues and recommended disciplinary action to the Executive Committee against the State of Illinois. Illinois avoided a significant fine by immediately implementing a corrective action plan. In the fall of 2015, the Committee will consider the results of the first performance measurement assessment and the process for future compliance reviews.

The Training, Education and Public Relations Committee focused on expanding training offerings and enhancing the learner experience. This includes new on-demand offerings and topic-based trainings on returns, JIDS and judicial concerns. Additionally, the Committee updated existing training materials to accurately reflect ICJ Rules. Trainers led on-site workshops for the American Probation and Parole Association and the Georgia Judicial Conference. The Committee also established a Toolkit for Judges to provide quick and easy access to information needed by judges, attorneys and other legal professionals involved with ICJ.

The Information Technology Committee fulfilled its goal to suspend JIDS enhancements to focus on performance, including corrections to Custom Reports, maintenance to the database, and an increase in CPU resources. A thorough review of ICJ Forms led to modifications to four forms.

EXECUTIVE COMMITTEE

Patrick J. Pendergast (AL), Designee, Chair
 Anne Connor (NV), Commissioner, Vice Chair
 Philip Cox (OR), Commissioner, Treasurer, Finance Committee Chair
 Terry Clark (PA), Past Finance Committee Chair
 Michael Lacy (WV), Commissioner, Compliance Committee Chair
 Rose Ann Bisch (MN), Commissioner, Rules Committee Chair, AAICPC/ICJ MOU Work Group Co-Chair
 Shelley Hagan (WI), Commissioner, Information Technology Committee Chair
 Traci Marchand (NC), Commissioner, Training, Education, and Public Relations Committee Chair
 Patricia Welcome (VI), Commissioner, East Region Representative
 Nina Belli (OH), Commissioner, Midwest Region Representative
 Mia Pressley (SC), Commissioner, South Region Representative
 Judy Miller (AR), Designee, Past South Region Representative
 Dale Dodd (NM), Commissioner, West Region Representative
 Summer Foxworth (CO), Commissioner, Past West Region Representative
 Rick Masters, Legal Counsel
 Trudy Gregorie, Victims Representative

EX OFFICIO MEMBERS

American Parole and Probation Association (APPA)
 Association of Administrators of the Interstate Compact on the Placement of Children (AAICPC)
 Council of Juvenile Correctional Administrators (CJCA)
 Conference of Chief Justices (CCJ)
 Conference of State Court Administrators (COSCA)
 International Association of Chiefs of Police (IACP)
 Interstate Compact for Adult Offender Supervision (ICAOS)
 National Association of Attorneys General (NAAG)
 National Children's Advocacy Center (NCAC)
 National Conference of State Legislatures (NCSL)
 National Council of Juvenile and Family Court Judges (NCJFCJ)
 National Governors Association (NGA)
 National Juvenile Detention Association (NJDA)
 National Runaway Safeline (NRS)
 National Sheriffs' Association (NSA)
 National Center for Victims of Crime (NCVC) Justice Solutions

COMPLIANCE COMMITTEE

Michael Lacy (WV) Commissioner, Chair
 Summer Foxworth (CO) Commissioner
 Jane Seigel (IN) Commissioner
 Karen King-Jones (KY) Commissioner
 Angela Bridgewater (LA) Commissioner
 Cindy McKenzie (MT) Commissioner
 Gloria Soja (MT) Designee
 Mia Pressley (SC) Commissioner
 Abbie Christian (NE) Ex Officio

FINANCE COMMITTEE

Philip Cox (OR) Commissioner, Chair, Treasurer
 Terry Clark (PA) Past Chair
 Patrick J. Pendergast (AL) Designee, Commission Chair
 Agnes Denson (FL) Commissioner
 Avery Niles (GA) Commissioner
 Alicia Ehlers (ID) Designee
 Jeff Cowger (KS) Commissioner
 Dale Dodd (NM) Commissioner
 Traci Marchand (NC) Commissioner
 Patricia Welcome (VI) Commissioner
 Jeff Patnode (WA) Commissioner
 Shelley Hagan (WI) Commissioner
 Paul Ottati (NY) Ex-Officio

RULES COMMITTEE

Rose Ann Bisch (MN) Commissioner, Chair
 Alicia Ehlers (ID) Designee
 Jeff Cowger (KS) Commissioner
 Julie Hawkins (MO) Commissioner
 Kevin Brown (NJ) Commissioner
 Philip Cox (OR) Commissioner
 Michael Lacy (WV) Commissioner
 Randall Wagner (WV) Designee
 Paul Ottati (NY) Ex Officio
 Dawn Bailey (WA) Ex Officio
 Steve Jett (NJDA) Ex Officio
 Rick Masters, Legal Counsel



INFORMATION TECHNOLOGY COMMITTEE

Shelley Hagan (WI) Commissioner, Chair
 Judy Miller (AR) Designee
 Michael Farmer (CA) Designee
 Angela Bridgewater (LA) Commissioner
 Sherry Jones (MD) Commissioner
 Melonie Taylor-Gore (MS) Commissioner
 Julie Hawkins (MO) Commissioner
 Lisa Bjergaard (ND) Commissioner
 Lea Quam (ND) Designee
 Jen Baer (ID) Ex Officio
 Abbie Christian (NE) Ex Officio
 Kelly Palmateer (NY) Ex Officio
 Jason McCrea (PA) Ex Officio

AAICPC/ICJ MOU WORK GROUP

ICJ

Rose Ann Bisch (MN) Co-Chair
 Judy Miller (AR)
 Maria Genca (CT)
 Wendy Sheetz (IA)
 Karen King-Jones (KY)
 Jessica Eldredge (UT)
 Gillie Hopkins (VT)

AAICPC

Bruce Rudberg (CA) Co-Chair
 Rose Holmquist (DE)
 Susan Nelson (IL)
 Dale Murray (MI)
 Migdalia Crego (NY)
 Jason McCrea (PA)
 Patricia Welcome (VI)
 Carla Fults (DC) Ex Officio
 Mical Peterson (MN) Ex Officio

TRAINING, EDUCATION, AND PUBLIC RELATIONS COMMITTEE

Traci Marchand (NC) Commissioner, Chair
 Patrick J. Pendergast (AL) Designee
 Agnes Denson (FL) Commissioner
 Melonie Taylor-Gore (MS) Designee
 Lisa Bjergaard (ND) Commissioner
 Lea Quam (ND) Designee
 Anne Connor (NV) Commissioner
 Dale Dodd (NM) Commissioner
 Phil Cox (OR) Commissioner
 Mia Pressley (SC) Commissioner
 Cathlyn Samuel (TN) Commissioner
 Maria Genca (CT) Ex Officio
 Kathleen Lombardo (ME) Ex Officio
 Paul Ottati (NY) Ex Officio
 Chris Newlin (NCAC) Ex Officio
 Maureen Blaha (Runaways) Ex Officio

HUMAN TRAFFICKING WORK GROUP (TRAINING SUB-COMMITTEE)

Anne Connor (NV) Commissioner, Chair
 Judy Miller (AR) Designee
 Maria Genca (CT) Designee
 Damian Seymour (DE) Designee
 Agnes Denson (FL) Commissioner
 Holly Kassube (IL) DCA
 Laura Hausladen (IN) DCA
 Kelly Palmateer (NY) DCA
 Traci Marchand (NC) Commissioner
 Lea Quam (ND) DCA
 Paul Ottati (NY) DCA
 Carol Gillespie (OR)
 Mia Pressley (SC) Commissioner
 Cathlyn Samuel (TN) Commissioner
 Jessica Eldredge (UT) Designee
 Jeff Patnode (WA) Commissioner

PERFORMANCE MEASUREMENT PLAN: INFORMATION AND ACCOUNTABILITY

Due to automating the Compact process, the Commission now has the necessary information to benchmark and set compliance performance goals. The first performance measurement assessment in the history of the compact started this year. It measured each state's ability to comply with an established set of six standards representing the Commission rules.

Overall, the results of the assessment are positive. States are performing well with eighty percent of the standards measured. One standard that is problematic for states is complying with the ninety-day quarterly progress report. The Compliance Committee will evaluate the outcomes from the first year of measuring states performance and make recommendations for future years.

Administration

- Implemented 2015 Performance Measurement Plan
- Published 131 newsletters
- Coordinated 2014 Annual Business Meeting in Charleston, South Carolina
- Operated within approved budget
- Continued participating in long term investment fund
- Developed Airport Surveillance Matrix
- Offered human trafficking resources for Compact Offices
- Introduced Staff Recognition Program
- Initiated first ICJ Leadership Award
- First full Commission vote for 2016 Annual Business Meeting location

Legal

- Issued two Legal Advisory Opinions:
 - o 04:2014: Approving 'placement' or 'supervision' and ICJ authority in cases where placement may violate court orders
 - o 01-2015: Authority to conduct records checks for another state on juveniles not subject to ICJ

Training

- Presented training at the American Probation and Parole Association's Summer and Winter Institute, as well as the Georgia Juvenile Court Judges Conference
- Finalized Best Practices for dual jurisdiction cases involving ICPC and ICJ
- Published a New Toolkit for Judges
- Published of States in Transition Best Practice
- Implemented a Commissioner Orientation
- Purchased new software for On Demand training

Technology

- Approved enhancements to ICJ Forms: Form IAVI, Form X, Juvenile Rights Form, Final Travel Plan Form
- Upgraded JIDS Custom Reports
- Continued JIDS performance monitoring
- Edited the Communication Request workflow



BY THE NUMBERS

Statistics



Website Statistics

Metric	FY14	FY15	% Change
Total number of visits	43,495	38,676	-11%
Average visits per day	119	106	-11%
Total page view	142,818	120,876	-15%
Total number of visits by mobile and tablet devices	752	1,281	70%
Total number of registered users	8,269	9,012	9%
Total number of unique visitors	19,202	13,163	-31%

WITH SO MANY CHANGES INTRODUCED, FY2016 WILL LIKELY BE A YEAR TO STABILIZE AND BEGIN PLANS FOR A NEXT PHASE OF STRATEGIC PLANNING.

STAFF RECOGNITION

The Commission believes in recognizing those individuals doing the day-to-day work of the Compact who surpass expectations to provide assistance. See those recognized in FY2015 below:

- Chase Breitbach, ND
- Anne Connor, NV
- Jessica Eldredge, UT
- Anthony Ellis, KS
- Roxi Erickson, ND
- Michael Farmer, CA
- Carol Gillespie, OR
- Phyllis Hall, GA
- Wendi Hamilton, OR
- Laura Hausladen, IN
- Jovay Jackson, AZ
- Kami Larsen, ID
- Richard Mann, TX
- Miranda McDannel, OD
- Dean Natwick, ND
- Holly Reuter, IL
- Sandra Spence, IL
- Jeremy Ward, ND
- Craig Wysk, ND

NATIONAL OFFICE STAFF

- Ashley H. Lippert**, Executive Director
859.721.1062 | alippert@juvenilecompact.org
- Jennifer Adkins**, Project Manager
859.721.1063 | jadkins@juvenilecompact.org
- Morgan Wolford**, Training and Administrative Coordinator
859.721.1061 | mwolford@juvenilecompact.org
- Emma Goode**, Administrative and Logistics Coordinator
859.721.1062 | egoode@juvenilecompact.org

LOOKING AHEAD TO FISCAL YEAR 2016

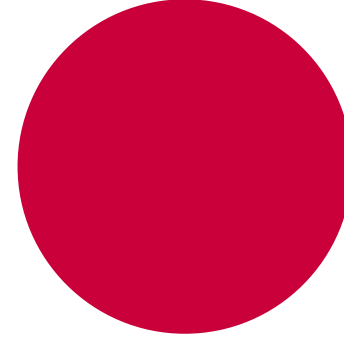
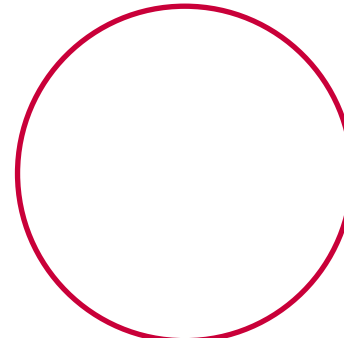
With a new Performance Measurement Plan in place, ensuring compliance with rules and ICJ policies and procedures will be a priority in FY2016.

Similarly, the signification number of potential amendments to the ICJ Rules makes training for compact offices and field staff an important task for the Commission. Likewise, JIDS will also see significant modifications and the Information Technology Committee will work hard to ensure a smooth transition. The Finance Committee will continue to monitor the ICJ budget and investment fund and will make necessary adjustments as costs associated with the 2016 Annual Business Meeting in Boston, Massachusetts called for a reallocating of funds. With so many changes introduced, FY2016 will likely be a year to stabilize and begin plans for a next phase of strategic planning.

Strategic Initiatives, 2013–2016

1. Enhance both compliance and enforcement.
2. Minimize changes to the rules and increase their understanding.
3. Refine processes with stabilization of rules and forms, along with enhancing features of JIDS.
4. Enhance state ICJ compact office staff participation in decision-making, meetings, missions, and goals.
5. Enhance training and promote awareness of ICJ.

FINANCIAL OUTLOOK



The Commission maintains a healthy reserve fund of \$1,494,165. The long-term investment fund approved in fiscal year 2014 is proving beneficial with a gain of 4.83 percent. The Commission finished the fiscal year 2015 nine percent under budget and \$400,250 in the long-term investment fund.

Budget	FY2014	FY2015	FY2016
Revenue	1,085,436.11	1,206,913.57	1,202,000.00
Expenses	853,188.21	1,028,381.34	1,125,973.43
Balance	232,247.90	178,532.23	76,026.57

ARTICLE VIII, FINANCE, SECTION D

The Interstate Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the Interstate Commission shall be subject to the audit and accounting procedures established under its by-laws. However, all receipts and disbursements of funds handled by the Interstate Commission shall be audited yearly by a certified or licensed public accountant and the report of the audit shall be included in and become part of the annual report of the Interstate Commission.

REPORT OF INDEPENDENT AUDITORS

To the Governing Board
 The Council of State Governments
 Lexington, Kentucky

Report on the Financial Statements

We have audited the accompanying financial statements of The Council of State Governments (a nonprofit organization, the Council), which comprise the statements of financial position as of June 30, 2014 and 2013, and the related statements of activities and cash flows for the years then ended, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Council as of June 30, 2014 and 2013, and the changes in its net assets and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Report on Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards, as required by *Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations* is presented for purposes of additional analysis and is not a required part of the financial statements. The combining statements of financial position and activities, and the schedules of amounts due to and due from managed organizations are presented for purposes of additional analysis and are not a required part of the financial statements. The combining information on pages 16 through 19 is presented for purposes of additional analysis rather than to present the financial position, results of operations, and cash flows of the individual departments the Council. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2014 on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

Blue & Co., LLC

Lexington, Kentucky
 December 10, 2014

POLICIES EFFECTIVE IN FISCAL YEAR 2015

- 01-2014: Forms Responsibility
- 02-2014: Performance Measurement Policy and Standards

RULE AMENDMENTS EFFECTIVE IN FISCAL YEAR 2015

- 1-101: Sanction
- 2-102: Data Collection
- 3-101: Forms
- 3-102: Optional Forms

BY LAWS AMENDMENTS EFFECTIVE IN FISCAL YEAR 2015

- Removal of Article II; subsequent renumbering; update ex-officio member list

ANNUAL STATISTICS

Annual statistics show how an organization operates in any given year. Statistics on juvenile movement gathered for this report were attained from the Juvenile Interstate Data System (JIDS). A comprehensive and accurate review of returns and transfers is only possible if JIDS is used to document each juvenile case correctly. FY2015 saw 1,870 returns and 6,933 transfers. In addition, 131 airport supervision requests were met in FY2015.

States issued 4,604 travel permits in FY2015. Probationers represent 84 percent (3,860) of travel permits issued, while parolees represent 16 percent (744).

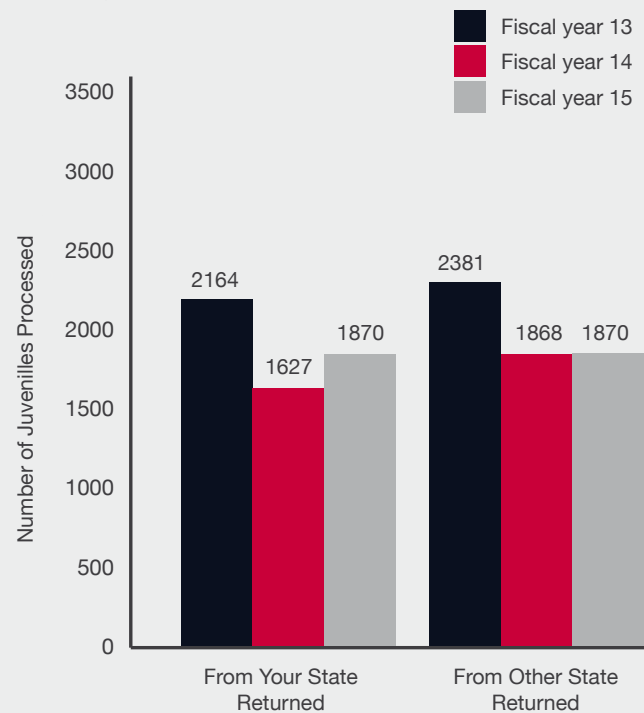
Comparison Data: Returns and Transfers

The returns comparison chart below illustrates runaways, escapees, absconders, and accused delinquents processed over the past three fiscal years. In previous years, states reported returns. In FY2015, all data came strictly from JIDS.

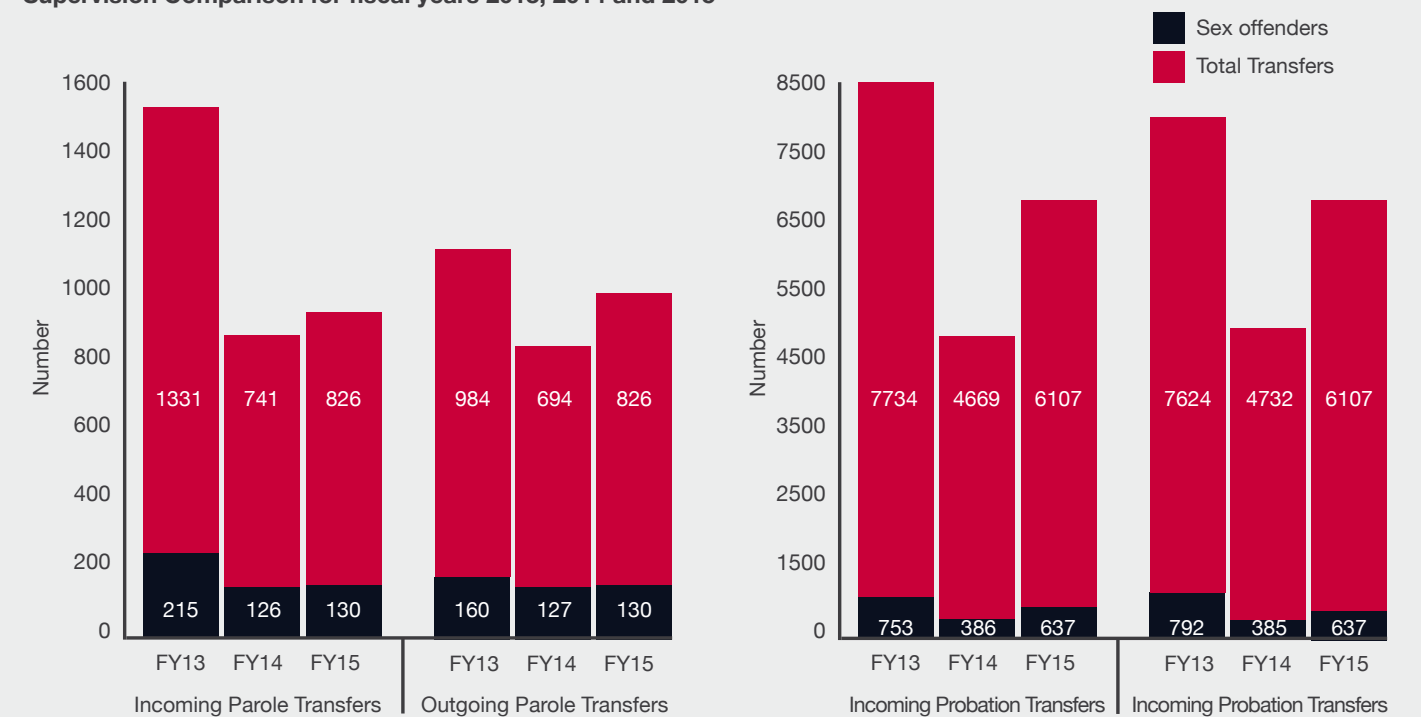
In FY2015, probation transfers jumped 30 percent from the previous fiscal year, for a total of 6,107 transfers sent/received. Of the total probation transfers, 637 were for sex-offense related cases, or 10.43 percent. This is a modest increase from 8.27 percent in FY2014.

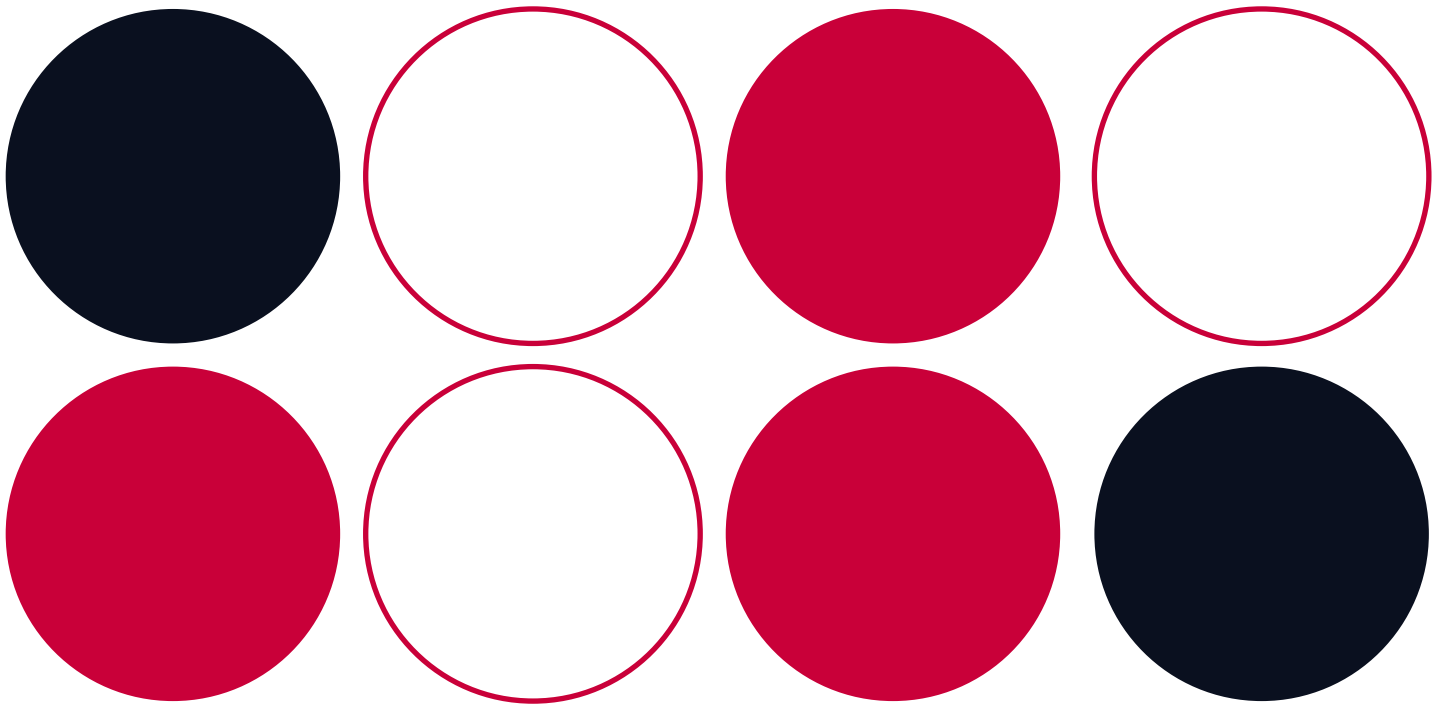
Parole transfers increased 15 percent from FY2014, with 826 cases referred. Of the total parole transfers, 15.74 percent, or 130 cases, were sex-offender related. This is a slight decrease from 17 percent in the previous fiscal year.

Returns: Runaways, Escapees, Absconders and Accused Delinquents Comparison for fiscal years 2013, 2014 and 2015



Supervision Comparison for fiscal years 2013, 2014 and 2015





www.juvenilecompact.org

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