STATE OF MINNESOTA Office of the State Auditor



Rebecca Otto State Auditor

KANDIYOHI COUNTY WILLMAR, MINNESOTA

YEAR ENDED DECEMBER 31, 2013

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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Year Ended December 31, 2013



Audit Practice Division Office of the State Auditor State of Minnesota

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Introductory Section

ORGANIZATION 2013

		Term	of Office
Office	Name	From	То
a			
Commissioners		T 0011	T 0015
1st District	Jim Butterfield**	January 2011	January 2015
2nd District	Doug Reese	January 2013	January 2017
3rd District	Dean Shuck	January 2011	January 2015
4th District	Roger Imdieke	January 2013	January 2017
5th District	Harlan Madsen*	January 2013	January 2017
Officers			
Elected			
Interim Attorney	Shane Baker	October 2013	January 2015
Interim Auditor/Treasurer	Mark Thompson	January 2011	January 2015
Recorder	Julie Kalkbrenner	January 2011	January 2015
Registrar of Titles	Julie Kalkbrenner	January 2011	January 2015
Sheriff	Dan Hartog	January 2011	January 2015
Appointed	C	·	·
Administrator	Larry Kleindl	Inde	efinite
Assessor	Valora Svor	November 2013	November 2017
Examiner of Titles	Brad Schmidt	Inde	efinite
Public Works Director	Gary Danielson	May 2011	May 2015
Veterans Service Officer	Trisha Appledorn	January 2011	January 2015
Human Services Director	Ann Stehn	•	efinite
Medical Examiner	Richard Kacher	January 2012	January 2016
Surveyor	Duane Bonnema	•	efinite
Community Corrections		1110	
Director	Debra West	Inde	efinite

*Chair **Vice Chair

Financial Section



STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Kandiyohi County

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Kandiyohi County, Minnesota, as of and for the year ended December 31, 2013, including the Kandiyohi County Housing and Redevelopment Authority (HRA) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Kandiyohi County HRA, which represents the amounts shown as the discretely presented component unit. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Kandiyohi County HRA, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

Page 2

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Kandiyohi County as of December 31, 2013, including the Kandiyohi County HRA as of June 30, 2013, and the respective changes in financial position thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter - Change in Accounting Principle

As discussed in Note 1 to the financial statements, in 2013 the County adopted new accounting guidance by implementing the provisions of Governmental Accounting Standards Board (GASB) Statement No. 61, *The Financial Reporting Entity: Omnibus, an amendment of GASB Statements No. 14 and No. 34*, and Statement No. 65, *Items Previously Reported as Assets and Liabilities*, which represent changes in accounting principles. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other

knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Kandiyohi County's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2014, on our consideration of Kandiyohi County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Kandiyohi County's internal control over financial reporting and compliance. It does not include the Kandiyohi County HRA, which was audited by other auditors.

Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (SEFA) is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional

procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the SEFA is fairly stated in all material respects in relation to the basic financial statements as a whole.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 29, 2014

MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2013 (Unaudited)

Kandiyohi County's Management's Discussion and Analysis (MD&A) provides an overview of the County's financial activities for the fiscal year ended December 31, 2013. Since this information is designed to focus on the current year's activities, resulting changes, and currently known facts, it should be read in conjunction with the County's financial statements (beginning with Exhibit 1).

FINANCIAL HIGHLIGHTS

- Governmental activities' total net position is \$169,999,023 of which \$113,021,825 is net investment in capital assets, and \$17,082,092 is restricted to specific purposes.
- Kandiyohi County's net position increased by \$6,901,196 for the year ended December 31, 2013. The net position of the County's discretely presented component unit decreased by \$35,558.
- The net cost of governmental activities was \$25,123,333 for the current fiscal year. The net cost was funded by general revenues and other items totaling \$32,024,529.
- Governmental funds' net change in fund balances was a decrease of \$2,167,330.

OVERVIEW OF THE FINANCIAL STATEMENTS

This MD&A is intended to serve as an introduction to the basic financial statements. Kandiyohi County's basic financial statements consist of three parts: government-wide financial statements, fund financial statements, and notes to the financial statements. The MD&A (this section) is required to accompany the basic financial statements and, therefore, is included as required supplementary information.

There are two government-wide financial statements. The Statement of Net Position and the Statement of Activities (Exhibits 1 and 2) provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Fund financial statements start with Exhibit 3. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by

providing information about the County's most significant funds. The remaining statements provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government.

Government-Wide Financial Statements--The Statement of Net Position and the Statement of Activities

Our analysis of the County as a whole begins with Exhibit 1. The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities in a way that helps the reader determine whether the County's financial condition has improved or declined as a result of the year's activities. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's net position and changes in them. You can think of the County's net position--the difference between assets and liabilities--as one way to measure the County's financial health or financial position. Over time, increases or decreases in the County's net position is one indicator of whether its financial health is improving or deteriorating. Other nonfinancial factors need to be considered, however, such as changes in the County's property tax base and the condition of County roads, to assess the overall health of the County.

In the Statement of Net Position and the Statement of Activities, we divide the County into two kinds of activities:

- Governmental activities--The County's basic services are reported here, including general government, public safety, highways and streets, sanitation, human services, health, culture and recreation, conservation of natural resources, and economic development. Property taxes and state and federal grants finance most of these activities.
- Component units--The County includes one separate legal entity in its report. The Kandiyohi County Housing and Redevelopment Authority is presented in a separate column. Although legally separate, this component unit is important because the County is financially accountable for it.

Fund Financial Statements

Our analysis of the County's major funds begins with Exhibit 3. The fund financial statements provide detailed information about the significant funds--not the County as a whole. Some funds are required to be established by state law and by bond covenants. However, the County Board establishes some funds to help it control and manage money for a particular purpose or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The County's two kinds of funds--governmental and fiduciary--use different accounting methods.

- Governmental funds--The County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting. This method measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a reconciliation statement following each governmental fund financial statement.
- Fiduciary funds--The County is the trustee, or fiduciary, over assets which can be used only for the trust beneficiaries based on the trust arrangement. All of the County's fiduciary activities are reported in the Statement of Fiduciary Net Position on Exhibit 7. We exclude these activities from the County's other financial statements because the County cannot use these assets to finance its operations. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

Net Position

The County's net position was \$169,999,023 on December 31, 2013. (See Table A-1.)

	Та	ble	A-1
ľ	Vet	Po	sition

		Governmental Activities			Percent (%)
		2013		2012	Change
Assets Current and other assets Capital assets	\$	79,231,628 160,516,421	\$	83,177,938 158,255,716	(4.7) 1.4
Total Assets	\$	239,748,049	\$	241,433,654	(0.7)
Liabilities Current liabilities Long-term liabilities Total Liabilities	\$\$	5,135,267 64,613,759 69,749,026	\$	6,896,275 71,439,552 78,335,827	(25.5) (9.6) (11.0)
Net Position Net investment in capital assets Restricted Unrestricted	\$	113,021,825 17,082,092 39,895,106	\$	106,056,974 20,131,323 36,909,530	6.6 (15.1) 8.1
Total Net Position	(Unaudited)	169,999,023	\$	163,097,827	4.2 Page 8

Changes in Net Position

Ending Net Position

The County-wide total revenues were \$64,405,909 for the year ended December 31, 2013. Property taxes and intergovernmental revenues accounted for 74.6 percent of total revenues for the year. (See Figures A-3 and A-4.)

		Governmental Activities for Fiscal Year Ended December 31			
		2013		2012	(%) Change
Revenues					
Program revenues					
Fees, charges, fines, and other	\$	14,820,788	\$	14,883,890	(0.4)
Operating grants and contributions		16,803,350		15,620,566	7.6
Capital grants and contributions		757,242		965,837	(21.6)
General revenues					
Taxes		28,647,156		28,160,357	1.7
Unrestricted state aid		1,804,005		1,879,285	(4.0)
Investment earnings		(1,054,651)		359,602	(393.3)
Other		2,628,019		2,658,471	(1.1)
T . 1D	¢	< 1 40 5 000	۴	c 1 53 0 000	
Total Revenues	\$	64,405,909	\$	64,528,008	(0.2)
Expenses					
General government	\$	9,480,253	\$	9,825,243	(3.5)
Public safety		13,664,193		13,197,204	3.5
Highways and streets		7,948,171		11,043,728	(28.0)
Sanitation		5,250,311		3,791,243	38.5
Human services		14,130,639		13,372,775	5.7
Health		2,609,878		2,363,752	10.4
Culture and recreation		1,173,908		1,047,088	12.1
Conservation of natural resources		1,113,896		1,745,639	(36.2)
Economic development		32,801		30,036	9.2
Interest		2,100,663		2,199,473	(4.5)
Total Expenses	\$	57,504,713	\$	58,616,181	(1.9)
Increase in Net Position	\$	6,901,196	\$	5,911,827	
Beginning Net Position		163,097,827		157,186,000	
	*		.		

Table A-2Changes in Net Position

\$ 169,999,023

\$ 163,097,827

Figure A-3 Sources of County Revenues for Fiscal Year 2013

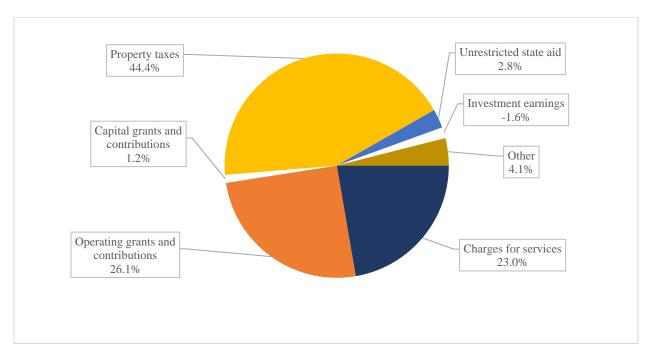
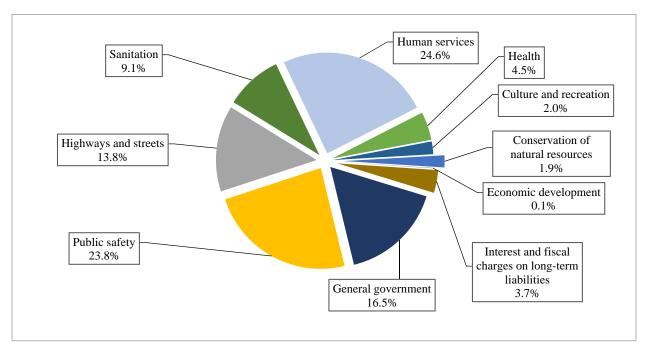


Figure A-4 Sources of County Expenses for Fiscal Year 2013



Total revenues surpassed expenses, increasing net position \$6,901,196 over last year.

The County-wide cost of all governmental activities this year was \$57,504,713.

- Some of the cost was paid by the users of the County's programs (\$14,820,788).
- The federal and state governments subsidized certain programs with grants and contributions (\$17,560,592).
- Some of the County's costs (\$25,123,333), however, were paid for by County taxpayers and the taxpayers of our state. This portion of governmental activities was paid for with \$28,517,445 in property taxes; and \$3,507,084 of state aid, investment earnings, and other general revenues.

Table A-5 presents the cost of each of the County's program functions, as well as each function's net cost (total cost, less revenues generated by the activities). The net cost shows the financial burden that was placed on the County's taxpayers by each of these functions.

	Total Cos	Total Cost of Services		Percent (%)					Percent (%)
	 2013		2012	Change		2013		2012	Change
General government Public safety Highways and streets Sanitation Human services Health	\$ 9,480,253 13,664,193 7,948,171 5,250,311 14,130,639 2,609,878	\$	9,825,243 13,197,204 11,043,728 3,791,243 13,372,775 2,363,752	(3.5) 3.5 (28.0) 38.5 5.7 10.4	\$	6,661,003 11,054,511 (474,274) (1,827,540) 6,402,603 608,094	\$	7,371,292 10,098,634 3,570,509 (3,396,181) 5,706,840 577,937	(9.6) 9.5 (113.3) (46.2) 12.2 5.2
Culture and recreation	1,173,908		1,047,088	12.1		668,270		589,972	13.3
Conservation of natural resources Economic development Interest and fiscal charges	1,113,896 32,801		1,745,639 30,036	(36.2) 9.2		(102,798) 32,801		397,376 30,036	(125.9) 9.2
on long-term liabilities	 2,100,663		2,199,473	(4.5)		2,100,663		2,199,473	(4.5)
Total	\$ 57,504,713	\$	58,616,181	(1.9)	\$	25,123,333	\$	27,145,888	(7.5)

Table A-5Governmental Activities

FINANCIAL ANALYSIS OF THE COUNTY AT THE FUND LEVEL

The financial performance of the County as a whole is reflected in its governmental funds as well. As the County completed the year, its governmental funds reported a combined fund balance of \$54,170,965.

Revenues for the County's governmental funds were \$64,421,076, while total expenditures were \$66,823,389. During 2013, the County also issued loans which are included in other financing sources and uses.

GENERAL FUND

The General Fund includes the primary operations of the County in providing services to citizens and some capital outlay projects.

Table A-6 presents a summary of General Fund revenues.

Table A-6General Fund Revenues

				Change			
		Year Ended	Decemb	ber 31		Increase	Percent
		2013		2012 (Decre		Decrease)	(%)
Taxes	\$	14,822,676	\$	14,524,451	\$	298,225	2.1
Intergovernmental		4,685,779		4,029,843		655,936	16.3
Charges for services		3,360,480		3,569,042		(208,562)	(5.8)
Investment earnings		(301,515)		77,823		(379,338)	(487.4)
Miscellaneous and other		1,915,765		2,261,237		(345,472)	(15.3)
Total General Fund Revenues	\$	24,483,185	\$	24,462,396	\$	20,789	0.1

Table A-7 presents a summary of General Fund expenditures.

Table A-7General Fund Expenditures

					Change	2
	Year Ended	Decemb	ber 31		Increase	Percent
	 2013	2012		(Decrease)		(%)
General government	\$ 7,771,937	\$	7,754,541	\$	17,396	0.2
Public safety	12,899,496		12,393,839		505,657	4.1
Sanitation	14		278		(264)	(95.0)
Health	2,619,805		2,357,132		262,673	11.1
Culture and recreation	494,969		465,853		29,116	6.3
Conservation of natural resources	586,852		524,079		62,773	12.0
Economic development	32,801		30,036		2,765	9.2
Debt service	 227,731		213,694		14,037	6.6
Total General Fund Expenditures	\$ 24,633,605	\$	23,739,452	\$	894,153	3.8

General Fund Budgetary Highlights

- Actual revenues were \$901,885 more than budget.
- Actual expenditures were \$1,262,705 more than budget.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

By the end of 2013, the County had invested \$212,889,554 in a broad range of capital assets, including land, landfill, buildings, computers, equipment, and infrastructure. (See Table A-8.) (More detailed information about capital assets can be found in Note 3.A.3. to the financial statements.) Total depreciation expense for the year was \$4,673,021.

Table A-8 Capital Assets

	 2013	 2012	Percent (%) Change
Land	\$ 5,987,379	\$ 5,918,246	1.2
Landfill	4,418,445	4,418,445	-
Infrastructure	127,117,347	124,673,247	2.0
Buildings	45,066,602	44,872,866	0.4
Machinery, vehicles, furniture, and equipment	15,658,143	15,304,548	2.3
Construction in progress	14,326,156	10,963,653	30.7
Software	315,482	315,482	-
Less: accumulated depreciation	 (52,373,133)	 (48,210,771)	8.6
Total Capital Assets	\$ 160,516,421	\$ 158,255,716	1.4

Debt

At year-end, the County had outstanding debt of \$53,507,757 versus \$60,992,789 last year, a decrease of 12.3 percent as shown in Table A-9.

Table A-9Outstanding Debt

	 2013	 2012	Percent (%) Change
General obligation bonds Special assessment bonds	\$ 19,840,000 18,070,000	\$ 22,655,000 19,210,000	(12.4) (5.9)
Capital lease	2,063,610	2,423,288	(14.8)
Deferred (discount) premiums	(52,302)	(43,818)	19.4
Loans payable	 13,586,449	 16,748,319	(18.9)
Total Outstanding Debt	\$ 53,507,757	\$ 60,992,789	(12.3)

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The County is dependent on the State of Minnesota for a significant portion of its revenue. Recent experience demonstrates that the Legislature may decrease revenues again.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report, or need additional financial information, contact the County Administrator, Larry Kleindl, Health and Human Services Building, 2200 - 23rd Street N.E., Willmar, Minnesota 56201.

BASIC FINANCIAL STATEMENTS

GOVERNMENT-WIDE FINANCIAL STATEMENTS

EXHIBIT 1

STATEMENT OF NET POSITION DECEMBER 31, 2013

	Primary Government Governmental Activities	Component Unit Kandiyohi County Housing and Redevelopment Authority		
Assets				
Current assets				
Cash and investments	\$ 53,146,512	\$ 952,181		
Taxes receivable - net	490,439	-		
Special assessments receivable - net	63,412	-		
Accounts receivable - net	2,542,687	86,128		
Accrued interest receivable	217,121	-		
Property available for resale	-	170,448		
Due from other governments	2,670,257	-		
Current portion of loans receivable	415,000	-		
Current portion of long-term receivable	18,667	-		
Rent receivable	-	2,508		
Inventories	374,470	-		
Prepaid items	-	9,614		
Noncurrent assets				
Special assessments receivable - net	15,869,764	-		
Loans receivable	2,974,707	-		
Long-term receivable	144,665	278,063		
Other postemployment benefits receivable	303,927	-		
Restricted assets				
Cash and pooled investments	-	30,934		
Capital assets				
Non-depreciable	20,313,535	82,358		
Depreciable - net of accumulated depreciation	140,202,886	867,714		
Total Assets	\$ 239,748,049	\$ 2,479,948		

EXHIBIT 1 (Continued)

STATEMENT OF NET POSITION DECEMBER 31, 2013

	Primary Government Governmental Activities	Component Unit Kandiyohi County Housing and Redevelopment Authority	
Liabilities			
Current liabilities			
Accounts payable	\$ 1,337,036	\$ 28,867	
Salaries payable	1,413,391	-	
Accrued payroll and payroll taxes	-	44,506	
Contracts payable	361,150	-	
Due to other governments	553,017	-	
Accrued interest payable	636,098	4,133	
Unearned revenue	834,575	17,212	
Other accrued liabilities	-	1,223	
Restricted liabilities payable from restricted assets			
Security deposits	-	14,795	
Long-term liabilities			
Due within one year	5,908,220	45,541	
Due in more than one year	58,705,539	1,433,214	
Total Liabilities	\$ 69,749,026	\$ 1,589,491	
Deferred Inflows of Resources			
Property taxes levied for subsequent years expenditures	\$ -	\$ 62,584	
Net Position			
Net investment in capital assets	\$ 113,021,825	\$ (195,653)	
Restricted for			
General government	548,514	-	
Public safety	1,068,325	-	
Highways and streets	755,418	-	
Sanitation	3,507,878	-	
Conservation of natural resources	528,995	-	
Debt service	10,672,962	-	
Other purpose	-	16,055	
Unrestricted	39,895,106	1,007,471	
Total Net Position	\$ 169,999,023	\$ 827,873	

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2013

Expenses		Fees, Charges, Fines, and Other	
\$	9,480,253	\$	2,588,334
	13,664,193		1,342,257
	7,948,171		1,160,277
	5,250,311		6,930,593
	14,130,639		760,866
	2,609,878		710,837
	1,173,908		339,451
	1,113,896		988,173
	32,801		-
	2,100,663		-
\$	57,504,713	\$	14,820,788
\$	1,756,637	\$	364,004
Prope Grave Mort Whee	erty taxes, levied for gene el taxes gage registry and deed ta elage tax	x	
	\$ Gener Prope Grav Mort Whea	\$ 9,480,253 13,664,193 7,948,171 5,250,311 14,130,639 2,609,878 1,173,908 1,113,896 32,801 2,100,663 \$ 57,504,713 \$ 1,756,637 General Revenues Property taxes, levied for gene Gravel taxes Mortgage registry and deed ta Wheelage tax	Expenses Fin \$ 9,480,253 \$ 13,664,193 \$ 7,948,171 5,250,311 14,130,639 2,609,878 1,173,908 1,113,896 32,801 2,100,663 \$ 57,504,713 \$ \$ \$ 1,756,637 \$ General Revenues \$ Property taxes, levied for general purposes \$ Gravel taxes Mortgage registry and deed tax

Grants and contributions not restricted to specific programs Unrestricted investment earnings Miscellaneous

Gain on sale of capital assets

Total general revenues

Change in net position

Net Position - Beginning

Net Position - Ending

(Operating Grants and ontributions	Gi	Capital rants and ntributions	ary Government Governmental Activities	F	biscretely Presented ponent Unit
\$ •	230,916 1,267,425 6,504,926 147,258 6,967,170 1,290,947 166,187 228,521 - -	\$	757,242	\$ (6,661,003) (11,054,511) 474,274 1,827,540 (6,402,603) (608,094) (668,270) 102,798 (32,801) (2,100,663)		
5	16,803,350	\$	757,242	\$ (25,123,333)		
\$	1,220,088	\$			\$	(172,545)
				\$ 28,517,445 59,422 43,371 26,918 - 521,889 1,804,005 (1,054,651) 2,091,040 15,090	\$	- - 132,168 - - 4,819 -
				\$ 32,024,529	\$	136,987
				\$ 6,901,196	\$	(35,558)
				163,097,827		863,431
				\$ 169,999,023	\$	827,873

FUND FINANCIAL STATEMENTS

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GOVERNMENTAL FUNDS

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2013

	General		Road and Bridge		Human Services		Sanitary Landfill/ Recycling Center	
Assets								
Cash and investments	\$	14,186,904	\$	5,262,702	\$	4,921,991	\$	10,672,884
Taxes receivable		250 221		(7.10.1		100 (01		
Prior		250,321		67,424		100,601		-
Special assessments		20 505						
Prior		28,505		-		-		-
Noncurrent		1,359,577		-		-		-
Accounts receivable		233,405		-		-		1,386,003
Accrued interest receivable		59,706		6,328		-		78,878
Due from other funds		14,732		4,925		-		26,283
Due from other governments		479,765		1,008,190		818,752		7,847
Inventories		-		374,470		-		-
Loans receivable Advance to other funds		-		-		-		-
		-		-		-		-
Long-term receivable	<u> </u>	-	·	-		-		-
Total Assets	\$	16,612,915	\$	6,724,039	\$	5,841,344	\$	12,171,895
<u>Liabilities, Deferred Inflows of</u> <u>Resources, and Fund Balances</u>								
Liabilities								
Cash overdraft	\$	-	\$	-	\$	-	\$	-
Accounts payable		210,959		193,711		366,673		357,739
Salaries payable		877,746		127,515		324,642		29,253
Contracts payable		-		361,150		-		-
Due to other funds		27,007		49,814		11,301		6,208
Due to other governments		314,295		57,121		72,753		30,734
Unearned revenue		834,575		-		-		-
Advance from other funds		-		-		-		-
Total Liabilities	\$	2,264,582	\$	789,311	\$	775,369	\$	423,934
Deferred Inflows of Resources								
Unavailable revenue	\$	1,628,569	\$	1,034,619	\$	544,930	\$	1,297,514

The notes to the financial statements are an integral part of this statement.

EXHIBIT 3

	County Building			Capital Projects		I 	Nonmajor Funds	Total		
\$	5,240,266	\$	7,194,652	\$	10,577	\$	5,844,347	\$	53,334,323	
	7,984		34,094		-		30,015		490,439	
	-		29,544		3,207		2,156		63,412	
	-		13,134,245		849,478		526,464		15,869,764	
	148		421,563		-		501,568		2,542,687	
	17,213		-		-		54,996		217,121	
	859		-		-		49,464		96,263	
	11,956		72,436		-		271,311		2,670,257	
	-		-		-		-		374,470	
	-		3,389,707		-		-		3,389,707	
	185,167		-		-		-		185,167	
	163,332		-		-		-		163,332	
\$	5,626,925	\$	24,276,241	\$	863,262	\$	7,280,321	\$	79,396,942	
6	-	\$	-	\$	_	\$	187,811	\$	187,811	
\$	27,706	\$	- -	\$	-	\$	180,248	\$	1,337,036	
6		\$	- - -	\$	- - -	\$	180,248 54,235	\$	1,337,036 1,413,391	
\$	27,706	\$	- - -	\$	- - -	\$	180,248 54,235	\$	1,337,036 1,413,391 361,150	
\$	27,706 - -	\$	- - -	\$	- - - -	\$	180,248 54,235 - 1,933	\$	1,337,036 1,413,391 361,150 96,263	
\$	27,706 - - 4,237	\$	23,571	\$	- - - - -	\$	180,248 54,235 - 1,933 50,306	\$	1,337,036 1,413,391 361,150 96,263 553,017	
\$	27,706 - -	\$	- - -	\$	- - - - - -	\$	180,248 54,235 - 1,933 50,306 -	\$	1,337,036 1,413,391 361,150 96,263 553,017 834,575	
\$	27,706 - - 4,237	\$	23,571	\$		\$	180,248 54,235 - 1,933 50,306	\$	1,337,036 1,413,391 361,150 96,263 553,017	
\$ \$	27,706 - - 4,237 -	\$ 	23,571	\$ 	- - - - - - - - - - - - -	\$ 	180,248 54,235 - 1,933 50,306 -	\$ 	1,337,036 1,413,391 361,150 96,263 553,017 834,575	

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2013

		General		Road and Bridge		Human Services		itary Landfill/ ycling Center
<u>Liabilities, Deferred Inflows of</u> <u>Resources, and Fund Balances</u> (Continued)								
Fund Balances								
Nonspendable								
Inventories	\$	-	\$	374,470	\$	-	\$	-
Restricted for	Ŧ		Ŧ	,	Ŧ		Ŧ	
Debt service		-		-		-		-
Recorder's equipment purchases		509,012		-		-		-
Sheriff's contingency		118,896		_		_		_
Forfeited property		171,931		_		_		_
Permit to carry		169,747				_		
Public safety		61,719				_		
Sanitation		-				_		3,507,878
Donations - public safety		7,187		_		_		5,507,670
Enhanced 911		538,845		_		_		_
Gravel pit restoration		177,813				_		
ISTS loans		39,502				_		
Closure/postclosure		-				_		6,942,569
Ditch maintenance and		-		-		-		0,942,509
repairs								
Committed to		-		-		-		-
Repairs and maintenance								
of county buildings								
		-		-		-		-
Purchases of capital								
equipment		-		-		-		-
Eagle Lake Sewer		-		-		-		-
Green Lake Sewer		-		-		-		-
Library operations and								
building maintenance		-		-		-		-
DARE program		-		-		-		-
Health and Human Services								
building operations and								
maintenance		-		-		-		-
Assigned to								
Highways and streets		-		4,525,639		-		-
Human services		-		-		4,521,045		-
Capital projects		-		-		-		-
Unassigned		10,925,112		-		-		-
Total Fund Balances	\$	12,719,764	\$	4,900,109	\$	4,521,045	\$	10,450,447
Total Liabilities, Deferred								
Inflows of Resources, and Fund Balances	\$	16,612,915	\$	6,724,039	\$	5,841,344	\$	12,171,895
		/ /	<u> </u>	, ,	<u> </u>	/ /-	<u> </u>	, ,

The notes to the financial statements are an integral part of this statement.

EXHIBIT 3 (Continued)

CountyDebtBuildingService				Capital Projects	I 	Nonmajor Funds		Total
-	\$	-	\$	-	\$	-	\$	374,470
-		10,672,962		-		-		10,672,962
-		-		-		-		509,012
-		-		-		-		118,896
-		-		-		-		171,931
-		-		-		-		169,747
-		-		-		-		61,719
-		-		-		-		3,507,878
-		-		-		-		7,187
-		-		-		-		538,845
-		-		-		-		177,813
-		-		-		-		39,502
-		-		-		-		6,942,569
-		-		-		351,182		351,182
5,571,76	59	-		-		-		5,571,769
-		-		-		3,288,733		3,288,733
-		-		-		259,650		259,650
-		-		-		1,493,853		1,493,853
						217,696		217,690
-		-		-		27,048		27,048
-		-		-		520,111		520,111
-		-		-		-		4,525,639
-		-		-		-		4,521,045
-		-		10,754		-		10,754
-				-		(834,158)		10,090,954
5,571,76	<u>59 </u> \$	10,672,962	\$	10,754	\$	5,324,115	\$	54,170,965
	- *		¢		¢	F 400 201	¢	
5,626,92	2 <u>5</u> \$	24,276,241	\$	863,262	\$	7,280,321	\$	79,396,942

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EXHIBIT 4

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2013

Fund balances - total governmental funds (Exhibit 3)		\$ 54,170,965
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		160,516,421
Revenue in the statement of activities that do not provide current financial resources are not reported in the governmental funds.		20,257,567
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
General obligation bonds	\$ (19,840,000)	
Special assessment bonds	(18,070,000)	
Unamortized premium on bonds	(98,565)	
Unamortized discount on bonds	150,867	
Capital leases payable	(2,063,610)	
Loans payable	(13,586,449)	
Estimated liability for landfill closure/postclosure	(6,942,569)	
Compensated absences	(4,163,433)	
Net other postemployment benefits	 303,927	(64,309,832)
Accrued interest payable is not due and payable in the current period and, therefore,		
is not reported in the governmental funds.		 (636,098)
Net Position of Governmental Activities (Exhibit 1)		\$ 169,999,023

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	 General			Human Services		tary Landfill/ ycling Center	
Revenues							
Taxes	\$ 14,822,676	\$	3,927,275	\$	5,779,350	\$	-
Special assessments	295,811		-		-		-
Licenses and permits	489,430		-		-		1,390
Intergovernmental	4,685,779		6,881,565		6,833,725		147,258
Charges for services	3,360,480		1,150,860		620,850		2,936,335
Fines and forfeits	81,966		-		-		-
Gifts and contributions	10,959		-		-		-
Investment earnings	(301,515)		(46,430)		-		(544,530)
Miscellaneous	 1,037,599		21,574		140,016		593,776
Total Revenues	\$ 24,483,185	\$	11,934,844	\$	13,373,941	\$	3,134,229
Expenditures							
Current							
General government	\$ 7,771,937	\$	-	\$	-	\$	-
Public safety	12,899,496		-		-		-
Highways and streets	-		10,539,903		-		-
Sanitation	14		-		-		2,975,430
Human services	-		-		14,139,302		-
Health	2,619,805		-		-		-
Culture and recreation	494,969		-		-		-
Conservation of natural resources	586,852		-		-		-
Economic development	32,801		-		-		-
Intergovernmental							
Highways and streets	-		358,159		-		-
Culture and recreation	-		-		-		-
Capital outlay							
Sanitation	-		-		-		-
Debt service							
Principal	190,763		425,000		-		-
Interest	36,968		127,390		-		-
Bond issuance costs	-		-		-		-
Administrative (fiscal) charges	 -		1,302		-		-
Total Expenditures	\$ 24,633,605	\$	11,451,754	\$	14,139,302	\$	2,975,430
Excess of Revenues Over							
(Under) Expenditures	\$ (150,420)	\$	483,090	\$	(765,361)	\$	158,799

The notes to the financial statements are an integral part of this statement.

County Building	 Debt Service		Capital Projects		Nonmajor Funds		Total
\$ 374,771	\$ 1,958,437	\$	-	\$	1,830,814	\$	28,693,323
-	1,691,434		77,198		775,516		2,839,959
-	-		-		-		490,820
28,250	3,186		-		195,909		18,775,672
-	1,335,355		-		1,188,113		10,591,993
-	-		-		18,902		100,868
-	-		-		-		10,959
(74,661)	-		-		(168,809)		(1,135,945)
 402,810	 220,784		-		1,636,868		4,053,427
\$ 731,170	\$ 5,209,196	\$	77,198	\$	5,477,313	\$	64,421,076
\$ 519,678	\$ -	\$	-	\$	1,030,017	\$	9,321,632
3,842	-		-		149,305		13,052,643
-	-		-		390,386		10,930,289
-	-		-		1,375,316		4,350,760
-	-		-		-		14,139,302
- 117,676	-		-		- 188,158		2,619,805 800,803
28,924	-		-		497,617		1,113,393
-	-		-		497,017		32,801
							52,001
-	-		-		-		358,159
-	-		-		352,700		352,700
-	-		81,856		-		81,856
-	6,721,000		-		359,678		7,696,441
-	1,680,248		-		117,424		1,962,030
-	9,473		-		-		9,473
 -	 -		-		-		1,302
\$ 670,120	\$ 8,410,721	\$	81,856	\$	4,460,601	\$	66,823,389
\$ 61,050	\$ (3,201,525)	\$	(4,658)	\$	1,016,712	\$	(2,402,313)

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	 General	 Road and Bridge	 Human Services	itary Landfill/ cycling Center
Other Financing Sources (Uses)				
Transfers in	\$ -	\$ -	\$ -	\$ 13,601
Transfers out	(13,601)	-	-	-
Loans issued	219,893	-	-	-
Proceeds from sale of capital assets	 12,030	 -	 2,550	 510
Total Other Financing Sources (Uses)	\$ 218,322	\$ 	\$ 2,550	\$ 14,111
Net Changes in Fund Balances	\$ 67,902	\$ 483,090	\$ (762,811)	\$ 172,910
Fund Balance - January 1 Increase (decrease) in inventories	 12,651,862	 4,337,884 79,135	 5,283,856	 10,277,537
Fund Balance - December 31	\$ 12,719,764	\$ 4,900,109	\$ 4,521,045	\$ 10,450,447

EXHIBIT 5 (Continued)

 CountyDebtBuildingService		Capital Projects		Nonmajor Funds	Total		
\$ - - - -	\$	633,438 (22,812) -	\$ 10,203 - - -	\$	22,812 (643,641) -	\$	680,054 (680,054) 219,893 15,090
\$ -	\$	610,626	\$ 10,203	\$	(620,829)	\$	234,983
\$ 61,050	\$	(2,590,899)	\$ 5,545	\$	395,883	\$	(2,167,330)
 5,510,719		13,263,861	 5,209		4,928,232		56,259,160 79,135
\$ 5,571,769	\$	10,672,962	\$ 10,754	\$	5,324,115	\$	54,170,965

EXHIBIT 6

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2013

Net change in fund balances - total governmental funds (Exhibit 5)		\$ (2,167,330)
Amounts reported for governmental activities in the statement of activities are different because:		
In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statements and the statement of activities is the increase or decrease in unavailable revenue.		
Unavailable revenue - December 31 Unavailable revenue - January 1	\$ 20,257,567 (20,287,824)	(30,257)
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Also, in the statement of activities, only the gain or loss on the disposal of assets is reported; whereas, in the governmental funds, the proceeds from the sale increase financial resources. Therefore, the change in net position differs from the change in fund balance by the net book value of the assets disposed of.		
Expenditures for general capital assets and infrastructure Net book value of assets sold	\$ 6,975,588 (41,862)	
Current year depreciation	 (4,673,021)	2,260,705
Issuing long-term debt provides current financial resources to governmental funds, while the repayment of debt consumes current financial resources. Neither transaction, however, has any effect on net position. Also, governmental funds report the net effect of premiums, discounts, and similar items when debt is first issued; whereas, those amounts are deferred and amortized over the life of the debt in the statement of net position.		
Debt issued Loans issued		(219,893)
Principal repayments		
General obligation bonds Special assessment bonds	\$ 2,815,000 1,140,000	
Capital leases	359,678	
Loans payable	 3,381,763	7,696,441

The notes to the financial statements are an integral part of this statement.

EXHIBIT 6 (Continued)

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2013

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in accrued interest payable	\$ 74,175	
Current year amortization of premium on bonds issued	22,062	
Current year amortization of discount on bonds issued	(13,577)	
Expense of prior year issuance costs	(210,518)	
Change in compensated absences	(152,325)	
Change in net other postemployment benefits	69,493	
Change in inventories	79,135	
Change in estimated liability for landfill closure/postclosure	 (506,915)	 (638,470)
Change in Net Position of Governmental Activities (Exhibit 2)		\$ 6,901,196

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FIDUCIARY FUND

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EXHIBIT 7

STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUND DECEMBER 31, 2013

	 Agency Fund
Assets	
Cash and investments Due from other governments	\$ 1,293,548 346
Total Assets	\$ 1,293,894
Liabilities	
Due to other governments	\$ 1,293,894

The notes to the financial statements are an integral part of this statement.

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NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2013

1. <u>Summary of Significant Accounting Policies</u>

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2013. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by the County are discussed below.

During 2013, the County adopted new accounting guidance by implementing the provisions of Governmental Accounting Standards Board (GASB) Statements 61 and 65. GASB Statement No. 61, *The Financial Reporting Entity: Omnibus, an amendment of GASB Statement No. 14 and No. 34*, modifies and clarifies the requirements for inclusion of component units and their presentation in the primary government's financial statements. GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items previously reported as assets and liabilities. See Note 1.D.7. in the notes to the financial statements for additional information regarding the County's deferred outflows/inflows of resources.

Restatements of December 31, 2012, net position or fund balance were not required as a result of adopting these changes in accounting principles.

A. <u>Financial Reporting Entity</u>

Kandiyohi County was established March 20, 1858, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. Kandiyohi County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year. The County Auditor/Treasurer, elected on a County-wide basis, serves as clerk of the Board but does not vote in its decisions.

1. <u>Summary of Significant Accounting Policies</u>

A. Financial Reporting Entity (Continued)

For financial reporting purposes, Kandiyohi County has included all funds, organizations, agencies, boards, commissions, and authorities, and has considered all potential component units for which the County is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. GASB has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on the organization; or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County.

As required by accounting principles generally accepted in the United States of America, these financial statements present Kandiyohi County (primary government) and its component units for which the County is financially accountable.

Blended Component Unit

Blended component units are legally separate organizations that are so intertwined with the County that they are, in substance, the same as the County and, therefore, are reported as if they were part of the County. Kandiyohi County has one blended component unit.

Component Unit	Included in the Reporting Entity Because	Separate Financial Statements
The Kandiyohi County Building Authority provides space for the County's offices.	County Commissioners are the members of the Kandiyohi County Building Authority Board.	Separate financial statements are not prepared.

Discretely Presented Component Unit

While part of the reporting entity, discretely presented component units are presented in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County. Kandiyohi County has one discretely presented component unit.

1. Summary of Significant Accounting Policies

A. Financial Reporting Entity

Discretely Presented Component Unit (Continued)

Component Unit	Included in the Reporting Entity Because	Separate Financial Statements	
The Kandiyohi County Housing and Redevelopment Authority (HRA) administers the public housing programs authorized by the United States Housing Act of 1937, as amended. The HRA also provides assistance grants to eligible families of the Section 8 programs.	The County appoints a voting majority of the HRA's Board of Directors and approves the HRA's budget.	Kandiyohi County HRA Kandiyohi County Health and Human Services Building 2200 - 23rd St. N.E. Suite 2090 Willmar, Minnesota 56201	

Joint Ventures

The County participates in several joint ventures described in Note 5.D. The County also participates in the jointly-governed organizations described in Note 5.E.

B. Basic Financial Statements

1. Government-Wide Statements

The government-wide financial statements (the statement of net position and the statement of activities) display information about the primary government and its component units. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenue, are reported in a single column.

In the government-wide statement of net position, the governmental activities are presented on a consolidated basis and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net position is reported in three parts: (1) net investment in capital assets; (2) restricted net position; and (3) unrestricted net position. The County first utilizes restricted resources to finance qualifying activities.

1. <u>Summary of Significant Accounting Policies</u>

B. <u>Basic Financial Statements</u>

1. <u>Government-Wide Statements</u> (Continued)

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component unit. Separate statements for each fund category--governmental and fiduciary--are presented. The emphasis of governmental fund financial statements is on major individual governmental funds, with each displayed as a separate column in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the County not accounted for and reported in another fund.

The <u>Road and Bridge Special Revenue Fund</u> accounts for restricted revenue sources from the federal, state, and other oversight agencies, as well as unrestricted property tax revenues for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The <u>Human Services Special Revenue Fund</u> accounts for restricted revenue sources from the federal, state, and other oversight agencies, as well as unrestricted property tax revenues used for economic assistance and community social services programs.

1. <u>Summary of Significant Accounting Policies</u>

B. Basic Financial Statements

2. <u>Fund Financial Statements</u> (Continued)

The <u>Sanitary Landfill/Recycling Center Special Revenue Fund</u> accounts for the County's landfill operations and for funds used in the connection and operation of the County Recycling Center. Financing for the sanitary landfill is provided by special assessments, user charges, and the sale of solid waste bonds. Financing for the construction of the County Recycling Center was provided by the sale of solid waste bonds and a grant from the State of Minnesota under the capital assistance program.

The <u>County Building Special Revenue Fund</u> accounts for committed financial resources, primarily property tax revenues, for improvements to and purchases of County buildings.

The <u>Debt Service Fund</u> accounts for the accumulation of restricted resources used for, and the payment of, principal, interest, and related costs of the County's debt obligations.

The <u>Capital Projects Fund</u> accounts for financial resources for the construction of major capital facilities of the County.

Additionally, the County reports the following fund types:

Fiduciary Fund

The <u>Agency Fund</u> is custodial in nature and does not present results of operations or have a measurement focus. This fund accounts for assets that the County holds for others in an agent capacity.

1. <u>Summary of Significant Accounting Policies</u> (Continued)

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Kandiyohi County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

1. <u>Deposits and Investments</u>

The cash balances of substantially all funds are pooled and invested by the County Auditor/Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2013, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. In 2013, the County reports negative pooled investment earnings of \$301,515 due to a decrease in the market value of investments.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

1. <u>Deposits and Investments</u> (Continued)

Kandiyohi County invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minn. Stat. § 471.59. The MAGIC Fund is not registered with the Securities and Exchange Commission (SEC) but does operate in a manner consistent with Rule 2a-7 prescribed by the SEC pursuant to the Investment Company Act of 1940 (17 C.F.R. § 270.2a-7). The investment in the pool is measured at the net asset value per share provided by the pool.

2. <u>Receivables and Payables</u>

Activity between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

All receivables in the government-wide statements, including those of the discretely presented component unit, are shown net of an allowance for uncollectibles.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable. The taxes receivable allowance is equal to 1.5 percent of outstanding property taxes at year-end.

Special assessments receivable consist of delinquent special assessments payable in the years 2001 through 2013 and deferred special assessments payable in 2014 and after. All special assessments receivable are shown net of an allowance for uncollectible. The special assessments receivable allowance is equal to 1.5 percent of outstanding special assessments at year-end.

1. Summary of Significant Accounting Policies

- D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity</u> (Continued)
 - 3. <u>Inventories</u>

All inventories are valued at cost using the first in/first out method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed and are equally offset by nonspendable fund balance to indicate that they do not constitute available spendable resources. Inventories at the government-wide level are recorded as expense when consumed.

4. <u>Restricted Assets</u>

Certain funds of the County are classified as restricted assets on the statement of net position because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations.

5. <u>Capital Assets</u>

Capital assets, which include property, plant, equipment, and infrastructure assets (for example, roads, bridges, and similar items) are reported in the governmentwide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of four years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. The purchase of computer software and most communications equipment are not capitalized due to their estimated lives of less than five years. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows or Resources, and Net Position or Equity

5. <u>Capital Assets</u> (Continued)

Assets	Years		
Buildings	20 - 50		
Landfill	50		
Public domain infrastructure	50 - 75		
Furniture, equipment, and vehicles	5 - 20		
Software	2 - 5		

6. <u>Compensated Absences</u>

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated annual vacation and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

7. Deferred Outflows/Inflows of Resources and Unearned Revenue

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows or resources. This separate financial statement element, deferred outflows of resources, represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the County has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows or resources, represents an acquisition of net position that applies to future periods(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has only one type of item which arises only under the modified accrual basis of accounting that qualifies for

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, Deferred Outflows/Inflows or Resources, and Net Position or Equity

7. <u>Deferred Outflows/Inflows of Resources and Unearned Revenue</u> (Continued)

reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

Governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds and government-wide financial statements report unearned revenue in connection with resources that have been received, but not yet earned.

8. <u>Long-Term Obligations</u>

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the year the debt is issued.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

9. <u>Classification of Net Position</u>

Net position in the government-wide financial statement is classified in the following categories:

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, Deferred Outflows/Inflows or Resources, and Net Position or Equity

9. <u>Classification of Net Position</u> (Continued)

<u>Net investment in capital assets</u> - the amount of net position representing capital assets, net of accumulated depreciation, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

<u>Restricted net position</u> - the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> - the amount of net position that does not meet the definition of restricted or net investment in capital assets.

10. Classification of Fund Balances

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - amounts that cannot be spent because it is either not in spendable form or is legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> - amounts for which constraints have been placed on the use of resources either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - amounts that can be used only for the specific purposes imposed by formal action (resolution) of the County Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows or Resources, and Net Position or Equity

10. Classification of Fund Balances (Continued)

<u>Assigned</u> - amounts intended to be used by the government for specific purposes but do not meet the criteria to be classified as "restricted" or "committed". In governmental funds other than the General Fund, assigned fund balance represents the remaining amount of fund balance that is not restricted or committed.

<u>Unassigned</u> - the unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other fund balance classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned, and unassigned) amounts are available. The County does not have a formal policy for its use of unrestricted fund balance amounts; therefore, it considers committed amounts used first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used. Kandiyohi County's desired minimum level of unrestricted fund balance is a five-month average of operating expenditures during the previous year. This amount of unrestricted fund balance should provide the County with adequate funds until the next property tax revenue collection cycle.

The County Auditor/Treasurer is authorized to evaluate, classify and assign fund balance in accordance with GASB Statement 54. In governmental funds other than the General Fund, the assignment must follow Kandiyohi County's intent for the specific purpose of the individual funds. Therefore, all remaining positive fund balances in the special revenue, debt service, and capital projects funds are classified as assigned.

1. Summary of Significant Accounting Policies

- D. <u>Assets, Liabilities, Deferred Outflows/Inflows or Resources, and Net Position or Equity</u> (Continued)
 - 11. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

- 2. <u>Stewardship, Compliance, and Accountability</u>
 - A. Deficit Fund Equity

Ditch Special Revenue Fund

Forty-one of 109 drainage systems of the Ditch Special Revenue Fund have incurred expenditures in excess of revenues and available resources. These deficits will be eliminated with future special assessment levies against benefited properties. The following summary shows the fund balance as of December 31, 2013:

Account balances Account deficits	\$ 351,182 (515,165)
Fund Balance	\$ (163,983)

Regional Treatment Center Special Revenue Fund

At December 31, 2013, the Regional Treatment Center Special Revenue Fund had a deficit fund balance of \$318,993. This deficit is expected to be eliminated through the collection of future lease payments and possible transfers from other County funds.

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

Reconciliation of the County's total cash and investments to the basic financial statements follows:

Government-wide statement of net position Governmental activities	
Cash and investments	\$ 53,146,512
Statement of fiduciary net position	
Cash and investments	 1,293,548
Total Cash and Investments	\$ 54,440,060

a. Deposits

The County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

3. Detailed Notes on All Funds

A. Assets

- 1. Deposits and Investments
 - a. <u>Deposits</u> (Continued)

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk other than complying with the requirements of Minnesota statutes. As of December 31, 2013, the County's deposits were not exposed to custodial credit risk.

b. Investments

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd.
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and

3. Detailed Notes on All Funds

A. Assets

- 1. <u>Deposits and Investments</u>
 - b. <u>Investments</u> (Continued)
 - (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute.

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. The County does not have a policy on custodial credit risk. The Bremer repurchase agreement has custodial credit risk. The County has no other custodial credit risk for investments as of December 31, 2013.

3. Detailed Notes on All Funds

A. Assets

- 1. Deposits and Investments
 - b. <u>Investments</u> (Continued)

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer.

The following table presents the County's deposit and investment balances at December 31, 2013, and information relating to potential investment risks:

	Credit Risk	L	ess Than 1 Year	1-5 Years	N	More Than 5 Years	 Total Fair Value
U.S. government securities/bonds Federal Home Loan Bank Federal National Mortgage Association Federal Home Loan Mortgage Corporation Federal Farm Credit Bank	Aaa Aaa Aaa Aaa	\$	130,663 - - -	\$ 300,018 247,453 54,995 380,797	\$	13,421,044 5,299,401 193,828 -	\$ 13,851,725 5,546,854 248,823 380,797
Total U.S. government securities/bonds		\$	130,663	\$ 983,263	\$	18,914,273	\$ 20,028,199
U.S. government treasury notes State and local government	Aaa		99,957	89,418		-	189,375
taxable revenue bonds	Aaa/Aa/NR		657,328	1,653,421		2,035,563	4,346,312
Repurchase agreements	NR		9,174,318	-		-	9,174,318
Investment pools - MAGIC Fund	NR		10,353,217	-		-	10,353,217
Money market accounts with brokers	NR		103,610	-		-	103,610
Negotiable certificates of deposit	NR		248,484	 1,707,555		229,491	 2,185,530
Total investments		\$	20,767,577	\$ 4,433,657	\$	21,179,327	\$ 46,380,561
Deposits							8,018,194
Departmental cash							38,790
Petty cash							 2,515
Total Cash and Investments							\$ 54,440,060

3. Detailed Notes on All Funds

A. <u>Assets</u> (Continued)

2. <u>Receivables</u>

Receivables as of December 31, 2013, are as follows:

	F	Total Receivables	Amounts Not Scheduled for Collection During the Subsequent Year		
Governmental Funds					
Receivables					
Taxes	\$	490,439	\$	-	
Special assessments		15,933,176		15,869,764	
Accounts		2,542,687		2,044,252	
Accrued interest		217,121		-	
Due from other governments		2,670,257		-	
Loans		3,389,707		2,974,707	
Long-term		163,332		144,665	
Fiduciary Funds					
Receivables					
Due from other governments		346		-	
Total receivables	\$	25,407,065	\$	21,033,388	

Long-Term Receivable

In November 2007, the County sold the Boy's Group Home and the Girl's Group Home on a contract for deed. The sales price was \$280,000. This amount is to be paid over 15 years with no interest. Future collections are to be received in monthly installments of \$1,556. This long-term receivable is reported in the County Building Special Revenue Fund.

3. Detailed Notes on All Funds

A. <u>Assets</u> (Continued)

3. <u>Capital Assets</u>

Capital asset activity for the year ended December 31, 2013, was as follows:

	 Beginning Balance	6 6		Decrease		 Ending Balance
Capital assets not depreciated Land Construction in progress	\$ 5,918,246 10,963,653	\$	69,133 5,806,603	\$	2,444,100	\$ 5,987,379 14,326,156
Total capital assets not depreciated	\$ 16,881,899	\$	5,875,736	\$	2,444,100	\$ 20,313,535
Capital assets depreciated Landfill Buildings Machinery, vehicles, furniture, and	\$ 4,418,445 44,872,866	\$	- 193,736	\$	- -	\$ 4,418,445 45,066,602
equipment Infrastructure Software	 15,304,548 124,673,247 315,482		906,116 2,444,100 -		552,521 - -	 15,658,143 127,117,347 315,482
Total capital assets depreciated	\$ 189,584,588	\$	3,543,952	\$	552,521	\$ 192,576,019
Less: accumulated depreciation for Landfill Buildings Machinery, vehicles, furniture, and equipment Infrastructure Software	\$ 1,171,757 12,110,338 9,504,506 25,324,082 100,088	\$	110,444 997,247 1,044,168 2,458,065 63,097	\$	- - 510,659 -	\$ 1,282,201 13,107,585 10,038,015 27,782,147 163,185
Total accumulated depreciation	\$ 48,210,771	\$	4,673,021	\$	510,659	\$ 52,373,133
Total capital assets depreciated, net	\$ 141,373,817	\$	(1,129,069)	\$	41,862	\$ 140,202,886
Governmental Activities Capital Assets, Net	\$ 158,255,716	\$	4,746,667	\$	2,485,962	\$ 160,516,421

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities	
General government	\$ 564,448
Public safety	813,814
Highways and streets, including depreciation of infrastructure assets	2,045,272
Sanitation	1,032,339
Human services	10,532
Culture and recreation	19,558
Conservation of natural resources	 187,058
Total Depreciation Expense - Governmental Activities	\$ 4,673,021

3. <u>Detailed Notes on All Funds</u> (Continued)

B. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2013, is as follows:

1. <u>Due To/From Other Funds</u>

Receivable Fund Payable Fund		А	mount	
General	Road and Bridge	\$	1,089	Supplies provided Charges for services rendered
	Human Services		10,442	and supplies provided Charges for services rendered
	Sanitary Landfill		1,283	and supplies provided
	Other nonmajor		1,918	Charges for services rendered and supplies provided
Total due to General Fund		\$	14,732	
Road and Bridge	Sanitary Landfill	\$	4,925	Charges for services rendered
Sanitary Landfill	General	\$	26,268	Capital equipment money
	Other nonmajor		15	Charges for services rendered
Total due to Sanitary Landfill		\$	26,283	
County Building	Human Services	\$	859	Charges for services rendered
Other nonmajor funds	General	\$	739	Supplies provided
Oner noninajor runus	Road and Bridge	φ	48,725	Ditch special assessments and charges for services rendered
	Road and Bridge		40,723	charges for services rendered
Total due to other nonmajor funds		\$	49,464	Charges for services rendered
Total Due To/From Other Funds		\$	96,263	

The above interfund balances are expected to be paid within a year.

3. Detailed Notes on All Funds

B. Interfund Receivables, Payables, and Transfers (Continued)

2. Advance To/From Other Funds

Receivable Fund	Receivable Fund Payable Fund		Amount			
County Building	Other nonmajor	\$	185,167	Boiler decentralization loan		

3. Interfund Transfers

Interfund transfers for the year ended December 31, 2013, consisted of the following:

Transfer to Sanitary Landfill Special Revenue Fund from General Fund	\$ 13,601	Prior years carryforward balance
Transfer to Debt Service Fund from other nonmajor funds	633,438	Provide funds for debt service
Transfer to Capital Projects Fund from other nonmajor funds	10,203	Reimburse Tri-Lakes bond
Transfer to other nonmajor funds from Debt Service Fund	 22,812	Report current expenditures in the Debt Service Fund
Total Interfund Transfers	\$ 680,054	

3. <u>Detailed Notes on All Funds</u> (Continued)

C. Liabilities

1. Payables

Payables at December 31, 2013, were as follows:

	Go		Fiduciary Funds		
Accounts	\$	1,337,036	\$	-	
Salaries		1,413,391		-	
Contracts		361,150		-	
Due to other governments		553,017		1,293,894	
Total Payables	\$	3,664,594	\$	1,293,894	

2. Other Postemployment Benefits - Retirees

The County provides postemployment health care benefits for certain retirees. The County contributes one year of single coverage paid health insurance for every three years of service, not to exceed \$580 per month per participant, until age 65. Retirees may not convert the benefit into an in-lieu payment to secure coverage under independent plans.

As of year-end, the County had 18 eligible participants. The County finances the plan on a pay-as-you-go basis. During 2013, the County expended \$104,200 for these benefits.

3. Detailed Notes on All Funds

C. Liabilities (Continued)

3. Long-Term Debt

Type of Indebtedness	Final Maturity	Installment Amounts	Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2013
General obligation bonds 2004 Taxable G.O. Tax Abatement Bonds	2022	\$270,000 - \$540,000	3.125 - 5.30	\$ 6,135,000	\$ 4,000,000
2004 G.O. Law Enforcement Facility Refunding Bonds	2021	\$385,000 - \$1,340,000	3.375 - 4.15	7,045,000	4,965,000
2005 G.O. Road Reconstruction Bonds	2027	\$125,000 - \$270,000	3.75 - 4.25	3,700,000	2,875,000
2007 G.O. Law Enforcement Facility Refunding Bonds	2020	\$435,000 - \$695,000	4.00	7,100,000	4,280,000
2008 G.O. Capital Equipment Bonds	2016	\$40,000 - \$510,000	3.00 - 4.80	3,550,000	1,620,000
2009A Capital Improvement Bonds	2016	\$490,000 - \$615,000	2.00 - 3.00	4,010,000	1,815,000
2009B State Aid Highway Refunding Bonds	2014	\$265,000 - \$285,000	2.00 - 2.25	1,365,000	285,000
Total General Obligation Bonds				\$ 32,905,000	\$ 19,840,000
Special assessment bonds with government commitment 2008 G.O. Wastewater Revenue Bonds	2020	\$215,000 -	3.00 -	¢ (100.000	¢ 5 120 000
2010A G.O. Sewer and Water Revenue Bonds	2030 2032	\$425,000 \$225,000 - \$435,000	4.80 3.00 - 4.00	\$ 6,100,000 6,245,000	\$ 5,430,000 6,020,000
2010B G.O. Sewer and Water Revenue Refunding Bonds	2032	\$380,000 - \$480,000	1.10 - 3.45	4,220,000	3,840,000
2012 G.O. Sewer and Water Revenue Refunding Bonds	2023	\$75,000 - \$305,000	1.275	3,085,000	2,780,000
Total Special Assessment Bonds with Government Commitment				\$ 19,650,000	\$ 18,070,000
Capital Leases with Government Commitment 16-Bed Community Behavioral Health Hospital	2018	\$148,415 - \$227,959	4.57	\$ 3,710,000	\$ 2,063,610
2000 Public Facilities Authority Clean Water G.O. Revenue Note	2020	\$6,397 - \$455,000	2.25	\$ 7,188,360	\$ 2,982,000
2001 Public Facilities Authority Clean Water G.O. Revenue Note	2021	\$3,344 - \$228,000	2.25	3,648,450	1,688,000
2002 Public Facilities Authority Clean Water G.O. Revenue Note	2021	\$567 - \$40,000	2.14	651,000	299,000
2006A Public Facilities Authority Clean Water G.O. Revenue Note	2026	\$178,876 - \$216,000	1.00	3,761,876	2,652,000

3. Detailed Notes on All Funds

C. Liabilities

3. Long-Term Debt (Continued)

Type of Indebtedness	Final Maturity	Installment Amounts	Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2013
2000 Public Facilities Authority Drinking Water G.O. Revenue Note	2019	\$3,054 - \$158,450	3.54	2,262,450	873,450
2001 Public Facilities Authority Drinking Water G.O. Revenue Note	2020	\$1,409 - \$70,000	3.54	1,012,260	443,000
2006B Public Facilities Authority Wastewater Infrastructure G.O. Revenue Note	2032	\$9,124 - \$109,000	0.00	1,208,124	1,208,124
Hawk Creek Watershed Clean Water Partnership Project	2014	\$8,599	2.00	155,169	8,513
Hawk Creek Watershed Continuation Clean Water Partnership Project	2016	\$17,027	2.00	307,260	98,679
Shakopee Creek Headwaters Clean Water Partnership Project	2015	\$12,907	2.00	232,906	37,958
Hawk Creek Watershed Continuation Clean Water Partnership Project	2020	\$26,804	2.00	483,701	325,238
Shakopee Creek Headwaters Continuation CleanWater Partnership Project	2018	\$11,515	2.00	207,794	109,062
Crow River Basin Clean Water Partnership Project	2021	\$23,752	2.00	370,772	288,084
Shakopee Creek Headwaters Continuation Clean Water Partnership Project	2021	\$14,408	2.00	166,331	135,659
Hawk Creek Watershed Continuation Clean Water Partnership Project	2023	\$26,799	2.00	328,055	407,235
Crow River Watershed - Reducing Surface Water Runoff Project*	2024	\$17,290	2.00	289,698	289,698
Chippewa River Accelerated Restoration Clean Water Partnership Project*	2025	\$11,526	2.00	81,693	81,693
Hawk Creek Watershed Nitrogen Reduction Clean Water Partnership Project*	2026	\$23,053	2.00	24,056	24,056
City of New London USDA Rural Development	2029	\$85,000 - \$125,000	2.00 - 3.10	1,735,000	1,635,000
Total Loans Payable				\$ 24,114,955	\$ 13,586,449

*The outstanding balance for these loans represents the amount received from the Minnesota Pollution Control Agency as of December 31, 2013. The County has not finished drawing down funds on these loans; therefore, final debt payment schedules are not available. The following payment schedule does not include the debt service requirements on these loans.

3. Detailed Notes on All Funds

C. <u>Liabilities</u> (Continued)

4. Debt Service Requirements

Debt service requirements at December 31, 2013, were as follows:

Year Ending	General Obligation Bonds				Special Asses	ssment	nent Bonds		
December 31	 Principal		Interest		Principal		Interest		
2014	\$ 2,910,000	\$	758,757	\$	1,200,000	\$	586,208		
2015	2,725,000		655,989		1,220,000		560,341		
2016	2,825,000		548,966		1,260,000		531,979		
2017	1,720,000		457,071		1,285,000		501,509		
2018	1,795,000		382,251		1,315,000		468,951		
2019 - 2023	6,860,000		776,207		5,755,000		1,767,175		
2024 - 2028	1,005,000		87,384		3,555,000		932,481		
2029 - 2033	 -				2,480,000		175,340		
Total	\$ 19,840,000	\$	3,666,625	\$	18,070,000	\$	5,523,984		

Year Ending		Loans			Capital	Leases		
December 31	Principal	<u> </u>	Interest		Principal		Interest	
2014 2015 2016 2017 2018	\$ 1,318, 1,328, 1,343, 1,336, 1,369,	068 174 912	250,312 221,425 192,314 162,819 133,907	\$	376,300 393,688 411,881 430,914 450,827	\$	90,033 72,644 54,452 35,419 15,506	
2019 - 2023 2024 - 2028 2029 - 2033	3,960,, 1,638, 	282 000	287,193 73,540 1,937					
Total	\$ 13,191,	002 \$	1,323,447	\$	2,063,610	\$	268,054	

3. Detailed Notes on All Funds

C. <u>Liabilities</u> (Continued)

5. <u>Changes in Long-Term Liabilities</u>

Long-term liability activity for the year ended December 31, 2013, was as follows:

	 Beginning Balance	 Additions	I	Reductions	 Ending Balance	-	Oue Within One Year
Bonds payable							
General obligation bonds	\$ 22,655,000	\$ -	\$	2,815,000	\$ 19,840,000	\$	2,910,000
Special assessment debt with government commitment	19,210,000	_		1,140,000	18.070.000		1,200,000
Add: premium on bonds	120,627	_		22,062	98,565		-
Less: discount on bonds	 (164,444)	 -		(13,577)	 (150,867)		-
Total bonds payable	\$ 41,821,183	\$ -	\$	3,963,485	\$ 37,857,698	\$	4,110,000
Capital lease	2,423,288	-		359,678	2,063,610		376,300
Loans payable	16,748,319	219,893		3,381,763	13,586,449		1,318,173
Estimated liability for landfill							
closure/postclosure	6,435,654	506,915		-	6,942,569		-
Compensated absences	 4,011,108	 530,305		377,980	 4,163,433		103,747
Governmental Activities							
Long-Term Liabilities	\$ 71,439,552	\$ 1,257,113	\$	8,082,906	\$ 64,613,759	\$	5,908,220

Long-term debt was liquidated by payments from the following funds:

General Road and Bridge Special Revenue Debt Service Other nonmajor funds	\$ 190,763 425,000 6,721,000 359,678
Total Debt Reductions	\$ 7,696,441

4. Employee Retirement Systems and Pension Plans

A. Defined Benefit Plan

Plan Description

All full-time and certain part-time employees of Kandiyohi County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Local Government Correctional Service Retirement Fund (the Public Employees Correctional Fund), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

General Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. All new members must participate in the Coordinated Plan and benefits vest after three years of credited service (five years for those first eligible for membership after June 30, 2010).

All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund. Members who are employed in a county correctional institution as a correctional guard or officer, a joint jailer/dispatcher, or as a supervisor of correctional guards or officers or of joint jailer/dispatchers and are directly responsible for the direct security, custody, and control of the county correctional institution and its inmates, are covered by the Public Employees Correctional Fund. For members first eligible for membership after June 30, 2010, benefits vest on a graduated schedule starting with 50 percent after five years and increasing 10 percent for each year of service until fully vested after ten years. Members eligible for membership before July 1, 2010, are fully vested after three years of service.

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute. Defined retirement benefits are based on a member's average yearly salary for any five successive years of allowable service, age, and years of credit at termination of service.

4. Employee Retirement Systems and Pension Plans

A. Defined Benefit Plan

Plan Description (Continued)

Two methods are used to compute benefits for General Employees Retirement Fund Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each remaining year. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service. For Public Employees Correctional Fund members, the annuity accrual rate is 1.9 percent of average salary for each year of service.

For all General Employees Retirement Fund members hired prior to July 1, 1989, whose annuity is calculated using Method 1, and for all Public Employees Police and Fire Fund and Public Employees Correctional Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and Public Employees Correctional Fund members, and either 65 or 66 (depending on date hired) for General Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

4. Employee Retirement Systems and Pension Plans

A. <u>Defined Benefit Plan</u> (Continued)

Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the State Legislature. The County makes annual contributions to the pension plans equal to the amount required by state statutes. General Employees Retirement Fund Basic Plan members and Coordinated Plan members are required to contribute 9.10 and 6.25 percent, respectively, of their annual covered salary. Public Employees Police and Fire Fund members are required to contribute 9.60 percent. Public Employees Correctional Fund members are required to contribute 5.83 percent of their annual covered salary.

The County is required to contribute the following percentages of annual covered payroll in 2013:

General Employees Retirement Fund	
Basic Plan members	11.78%
Coordinated Plan members	7.25
Public Employees Police and Fire Fund	14.40
Public Employees Correctional Fund	8.75

The County's contributions for the years ending December 31, 2013, 2012, and 2011, for the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund were:

	 2013	 2012	 2011
General Employees Retirement Fund Public Employees Police and Fire Fund Public Employees Correctional Fund	\$ 1,147,636 339,781 189,802	\$ 1,134,021 346,488 184,903	\$ 1,135,701 334,551 190,790

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

4. <u>Employee Retirement Systems and Pension Plan</u> (Continued)

B. Other Postemployment Benefits (OPEB)

Plan Description

In addition to the pension benefits described in Note 4.A., the County at times has provided other postemployment health care benefits for retired employees as stated in Note 3.C.2. The authority to provide these benefits is established in Minn. Stat. § 471.61, subd. 2a.

The contribution requirements of the plan members and the County are established and may be amended by the Kandiyohi County Board of Commissioners. The required contribution is based on projected pay-as-you-go financing requirements. Early retirees (under age 65) contribute to the health care plan at the same rate as active employees. This results in the early retirees receiving an implicit rate subsidy. For fiscal year 2013, the County contributed \$236,553 to the plan; there were 399 participants in the plan.

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial accrued liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation to the plan.

ARC Interest on net OPEB obligation Adjustments to ARC	\$ 163,245 (10,550) 14,365
Annual OPEB cost (expense) Contributions made	\$ 167,060 (236,553)
Increase (Decrease) in net OPEB obligation Net OPEB Obligation/(Asset) - Beginning of Year	\$ (69,493) (234,434)
Net OPEB Obligation/(Asset) - End of Year	\$ (303,927)

4. Employee Retirement Systems and Pension Plan

B. Other Postemployment Benefits (OPEB)

Annual OPEB Cost and Net OPEB Obligation (Continued)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2013 and the preceding two years was as follows:

	Annual	Annual Employer	Percentage of Annual OPEB Cost	Net OPEB Obligation/
Fiscal Year Ended	OPEB Cost	Contribution	Contributed	(Asset)
December 31, 2011 December 31, 2012 December 31, 2013	\$ 159,181 165,404 167,060	\$ 244,420 266,038 236,553	153.5% 160.8 141.6	\$ (133,800) (234,434) (303,927)

Funded Status and Funding Progress

As of January 1, 2012, the most recent actuarial valuation date, the County had no assets to fund the plan. The actuarial liability for benefits was \$1,651,891, and the actuarial valuation of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,651,891. The covered payroll (annual payroll of active employees covered by the plan) was \$19,168,849, and the ratio of the UAAL to the covered payroll was 8.6 percent.

Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress - Other Postemployment Benefits, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

4. Employee Retirement Systems and Pension Plans

B. Other Postemployment Benefits (OPEB)

Actuarial Methods and Assumptions (Continued)

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of the benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2012, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4.5 percent investment rate of return (net of administrative expenses), which is Kandiyohi County's implicit rate of return on the General Fund, and an annual health care cost trend cost of 8.0 percent initially, reduced by decrements to an ultimate rate of five percent after six years. Both rates included a 4.5 percent inflation assumption. The actuarial value of assets is set equal to the market value of assets. The UAAL is being amortized over 30 years on a closed basis. The remaining amortization period at December 31, 2013, was 24 years.

5. <u>Summary of Significant Contingencies and Other Items</u>

A. Landfill Closure and Postclosure Care Costs

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although the majority of the closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each year-end. The County estimated the cost of closure and postclosure care to be \$6,942,569 with no remaining capacity to be filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2013. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

5. <u>Summary of Significant Contingencies and Other Items</u>

A. Landfill Closure and Postclosure Care Costs (Continued)

The County is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care. The County is in compliance with these requirements and, at December 31, 2013, cash and investments of \$5,949,493 are held for these purposes. The County expects that future inflation costs will be paid from investment earnings on these annual contributions. However, if investment earnings are inadequate or additional postclosure care requirements are determined (due to changes in technology or applicable laws and regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue.

B. <u>Risk Management</u>

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. To manage these risks, the County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT). MCIT is a public entity risk pool currently operated as a common risk management and insurance program for its members. The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. The County is self-insured for employee dental coverage. For other risks, the County carries commercial insurance. There were no significant reductions in insurance coverage from the prior year. The amount of settlements did not exceed insurance coverage for any of the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$470,000 per claim in 2013 and \$480,000 per claim in 2014. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

5. <u>Summary of Significant Contingencies and Other Items</u>

B. <u>Risk Management</u> (Continued)

Kandiyohi County has a program to self-insure a dental insurance plan for participating employees. The County has contracted with Minnesota Dental Benefits, a third-party administrator, to process claims against the plan.

The County contributed \$34 per month for each participating employee in 2013. The County deposits the County contributions and employee deductions with the administrator. Any claims paid by the administrator in excess of the deposits are billed to the County. The County also pays an administrative charge for the services rendered by the administrator. Financial transactions relating to the self-insurance plan are recorded in the General Fund.

The County has not had an actuarial study of the self-insurance dental plan; it has concluded that the risk of any major losses covered by self-insurance under this plan is covered by the general taxing powers of the County. There were no accrued benefits at December 31, 2013 and 2012. The following discloses the claims activity during fiscal years 2013 and 2012.

	 Year Ended December 31				
	 2013	2012			
Beginning liability Current year claims Claim payments	\$ 250,723 (250,723)	\$	254,224 (254,224)		
End-of-Year Liability	\$ _	\$			

C. <u>Contingent Liabilities</u>

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

5. <u>Summary of Significant Contingencies and Other Items</u>

C. <u>Contingent Liabilities</u> (Continued)

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

D. Joint Ventures

Kandiyohi - Region 6W Community Corrections Agencies Detention Center (Prairie Lakes Youth Programs)

Kandiyohi County entered into a joint powers agreement to create and operate the Kandiyohi - Region 6W Community Corrections Agencies Detention Center (commonly referred to as the Prairie Lakes Youth Programs) pursuant to Minn. Stat. § 471.59. The Youth Program provides detention services to juveniles under the jurisdiction of the counties who are parties to the agreement (Chippewa, Lac qui Parle, Swift, and Yellow Medicine, all of which are served by the Region 6W Community Corrections Agency) and Kandiyohi County.

Control of the Youth Program is vested in a Joint Board, which is composed of one Commissioner from each participating county. An Advisory Board has also been established, which is composed of the directors of the Kandiyohi County Community Corrections Agency and the Region 6W Community Corrections Agency, and the directors of the family services or human services departments of the counties participating in the agreement. The Youth Program is located at the Willmar Regional Treatment Center in space rented from the State of Minnesota.

Financing is provided by charges for services to member and nonmember counties.

Complete financial information can be obtained from the Youth Program's Office, P. O. Box 894, Willmar, Minnesota 56201.

5. <u>Summary of Significant Contingencies and Other Items</u>

D. Joint Ventures (Continued)

Southwestern Minnesota Adult Mental Health Consortium Board

In November 1997, the Southwestern Minnesota Adult Mental Health Consortium Board was created under the authority of Minn. Stat. § 471.59. Presently, its members include Big Stone, Chippewa, Cottonwood, Jackson, Kandiyohi, Lac qui Parle, McLeod, Meeker, Nobles, Renville, Swift, and Yellow Medicine Counties; and Southwest Health and Human Services representing Lincoln, Lyon, Murray, Pipestone, Redwood, and Rock Counties. The Board is headquartered in Windom, Minnesota, where Cottonwood County acts as fiscal host.

The Board takes actions and enters into such agreements as necessary to plan and develop within the Board's geographic jurisdiction, a system of care that serves the needs of adults with serious and persistent mental illness. The governing board is composed of one board member from each of the participating counties. Financing is provided by state proceeds or appropriations for the development of the system of care.

A complete financial report of the Southwestern Minnesota Adult Mental Health Consortium Board can be obtained at the Cottonwood County Family Services Agency, Windom, Minnesota 56101.

Crow River Joint Powers Agreement

In April 1999, the County entered into a joint powers agreement with Carver, Hennepin, McLeod, Meeker, Pope, Renville, Sibley, Stearns, and Wright Counties creating the Crow River Joint Powers Agreement. The Agreement is authorized by Minn. Stat. §§ 103B.311 and 103B.315. The Prairie County Resource Conservation and Development Council is the fiscal agent for this Joint Powers Agreement.

The Board of Directors meets at least two times per year, or more often if needed, at the location to be set by the chair of the Joint Powers Board. The purpose of this Agreement is the joint exercise of powers by the member counties to promote the orderly water quality improvement and management of the Crow River Watershed through information sharing, education, coordination, and related support to the member counties by assisting in the implementation and goal achievement of comprehensive water plans.

5. Summary of Significant Contingencies and Other Items

D. Joint Ventures

Crow River Joint Powers Agreement (Continued)

The governing board is composed of one Board member from each of the participating counties. Financing is provided by state proceeds. Current financial statements are not available.

Central Minnesota Emergency Services Board

The Central Minnesota Regional Radio Board was established in 2007, under the authority conferred upon the member parties by Minn. Stat. §§ 471.59 and 403.39. As of June 1, 2011, the Central Minnesota Regional Radio Board changed its name to the Central Minnesota Emergency Services Board. Members include the City of St. Cloud and the Counties of Benton, Big Stone, Douglas, Grant, Kandiyohi, Meeker, Mille Lacs, Morrison, Otter Tail, Pope, Sherburne, Stearns, Stevens, Swift, Todd, Traverse, Wadena, Wilkin, and Wright.

The purpose of the Central Minnesota Emergency Services Board is to provide for regional administration of enhancements to the Statewide Public Safety Radio and Communication System (ARMER) owned and operated by the State of Minnesota.

The Central Minnesota Emergency Services Board is composed of one Commissioner of each county appointed by their respective County Board and one City Council member from each city appointed by their respective City Council, as provided in the Central Minnesota Emergency Services Board's by-laws.

In the event of dissolution of the Central Minnesota Emergency Services Board, all property, assets, and funds of the Board shall be distributed to the parties of the agreement upon termination in direct proportion to their participation and contribution. Any city or county that has withdrawn from the agreement prior to termination of the Board shall share in the distribution of property, assets, and funds of the Board only to the extent they shared in the original expense.

The Central Minnesota Emergency Services Board has no long-term debt. Financing is provided by the appropriations from member parties and by state and federal grants.

5. <u>Summary of Significant Contingencies and Other Items</u>

D. Joint Ventures

Central Minnesota Emergency Services Board (Continued)

Complete financial information can be obtained from:

Central Minnesota Emergency Services Board City of St. Cloud Office of the Mayor City Hall 400 Second Street South St. Cloud, Minnesota 56303

Coordinated Enforcement Effort (CEE) VI Task Force

The Coordinated Enforcement Effort (CEE) VI Task Force was established under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and includes Chippewa, Kandiyohi, Meeker, and Swift Counties and the Cities of Appleton, Clara, Cosmos, Benson, Granite Falls, Litchfield, Montevideo, Willmar, and Yellow Medicine.

Control of the Task Force is vested in a Board of Directors comprised of thirteen members. The Board consists of the department heads or a designee from each participating full-time member agency.

The Task Force was established to receive and expend federal, state, and local grants and other related funds for the purpose of investigation of burglary, theft, narcotics, stolen property, and crimes of violence. Kandiyohi County has no operational or financial control over the CEE VI Task Force. During the year, Kandiyohi County contributed \$177,403 in funds to the Task Force. In an agent capacity, Kandiyohi County reports the cash transactions of the CEE VI Task Force in the agency fund on its financial statements.

5. <u>Summary of Significant Contingencies and Other Items</u>

D. Joint Ventures (Continued)

Putting All Communities Together for Families Collaborative

Putting All Communities Together for Families Collaborative (PACT) was established in 1996 by a joint powers agreement among Kandiyohi, Meeker, Renville, and Yellow Medicine Counties. Effective January 1, 2011, an additional joint powers agreement was entered into to add McLeod County as a fifth County partner to PACT. As a result, the name was changed from PACT 4 Families Collaborative to PACT for Families Collaborative. The joint powers agreements were established to provide coordinated services to children and families. Kandiyohi County has no operational or financial control over the Collaborative.

A county may withdraw from PACT by giving a 30-day written notice to PACT; however, the contribution will remain in the integrated fund for the implementation period. In the event of termination, any property acquired as a result of the agreement and any surplus monies on hand shall be distributed to the parties of this agreement in proportion to their contributions.

Management of PACT is vested in an Executive Board composed of nine members representing all counties. The Board includes an administrative representative of social services, public health services, community corrections, school districts, two parents (one parent of a child diagnosed with a serious emotional disturbance), and three members at large, one of whom is of a mental health background. The Board appoints a fiscal agent to handle and be responsible for safekeeping the funds of PACT.

Renville County Human Services has acted as fiscal agent for PACT since January 1, 2006.

Southern Prairie Health Purchasing Alliance

Kandiyohi County entered into a joint powers agreement on June 26, 2012, with Swift, Chippewa, Redwood, Lyon, Lincoln, Murray, Cottonwood, Jackson, Nobles, Rock, and Yellow Medicine Counties to establish the Southern Prairie Health Purchasing Alliance pursuant to the provisions of Minn. Stat. § 471.59. The purpose of the Alliance is to plan, formulate, operate, and govern a rural care delivery system to improve the health and quality of life of the citizens of member counties. The Joint Powers Board is composed of one representative from each county.

5. <u>Summary of Significant Contingencies and Other Items</u>

D. Joint Ventures (Continued)

Pioneerland Regional Library System

Western Plains merged with the Crow River Library System in 1983 to become the Pioneerland Library System (Minn. Stat. ch. 134).

Kandiyohi County is a signatory along with 32 cities and 9 other counties to a joint powers agreement (revised in 2001) that forms the Pioneerland Library System. Funding provided by Kandiyohi County to the Pioneerland Library System is used to operate public libraries in Kandiyohi County and to provide efficiencies and improvements in those libraries and to library services to the citizens of the County. During the year, the County contributed \$352,700 to the System.

The Pioneerland Library System is governed by the Pioneerland Library System Board, composed of 35 members appointed by member cities and counties.

Pioneerland Library System is audited annually.

Separate financial information can be obtained from:

Pioneerland Regional Library System 410 - 5th St. S.W. Willmar, Minnesota 56201

E. Jointly-Governed Organizations

Kandiyohi County, in conjunction with other governmental entities and various private organizations, has formed the jointly-governed organizations listed below:

Minnesota River Board

The Minnesota River Board (formerly the Minnesota River Basin Joint Powers Board) was established July 12, 1995, by an agreement between Kandiyohi County and 37 other counties. According to the latest information available, 38 other counties are members under this agreement. The agreement was made to promote orderly water quality improvement and management of the Minnesota River Watershed. Each county is responsible for its proportionate share of the administrative budget and for its share of benefits from any special project.

5. <u>Summary of Significant Contingencies and Other Items</u>

E. Jointly-Governed Organizations

Minnesota River Board (Continued)

In the event of termination of the agreement, all property, real and personal, held by the Board shall be distributed by resolution of the policy committee to best accomplish the continuing purpose of the project.

Control is vested in an executive committee of one executive director and four officers elected from the membership of the Minnesota River Powers Board, consisting of one representative from one of the member County Board of Commissioners included in this agreement. During 2013, Kandiyohi County contributed \$1,875 to the Joint Powers Board.

Complete financial statements for the Minnesota River Board can be obtained from its administrative office at Administrative Building No. 14, 600 East 4th Street, Chaska, Minnesota 55318.

Kandiyohi County and City of Willmar Economic Development Commission (EDC)

The EDC was established on July 1, 2003, by a joint powers agreement between Kandiyohi County and the City of Willmar by resolution pursuant to 1989 Minn. Laws, First Special Session, ch. 1, art. 17, § 21. The EDC was set up to encourage, attract, promote, and develop economically sound industry and commerce within the County and City.

The EDC has six members. Kandiyohi County appoints three members, and the City of Willmar appoints three members of the EDC. Each member is appointed to serve for three years.

Complete financial information for the EDC can be obtained at Kandiyohi County and City of Willmar Economic Development Commission, 333 Litchfield Avenue S.W., Suite 100, P. O. Box 1783, Willmar, Minnesota 56201.

5. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

F. Subsequent Event

The Board of County Commissioners, during its meeting on June 3, 2014, approved the issuance of \$7,295,000 General Obligation Refunding Bonds, Series 2014A.

6. Kandiyohi County Housing and Redevelopment Authority (HRA)

A. Summary of Significant Accounting Policies

The HRA is reporting as of and for the year ended June 30, 2013.

The HRA's government-wide financial statements (the statement of net position and the statement of activities) are prepared using the economic resources measurement focus and the accrual basis of accounting.

B. Capital Assets

Capital assets are stated at historical or estimated historical cost and are depreciated using the straight-line method over their estimated useful lives ranging from 8 to 40 years.

C. Deposits and Investments

The HRA's cash and investments as of June 30, 2013, are summarized as follows:

Unrestricted	
Cash on deposit	\$ 469,429
Investments (certificates of deposit)	482,752
Restricted	
Cash on deposit	 30,934
Total	\$ 983,115

In accordance with Minnesota statutes, the HRA maintains deposits at depository banks authorized by the Board. The carrying amount of the HRA's deposits with financial institutions was \$983,115 as of June 30, 2013; the bank balance was \$1,081,394.

6. <u>Kandiyohi County Housing and Redevelopment Authority (HRA)</u>

C. <u>Deposits and Investments</u> (Continued)

Minnesota statutes require that all HRA deposits be protected by insurance, surety bond, or collateral, and that securities pledged as collateral be legal instruments and be held in safekeeping by the HRA Treasurer or in a financial institution other than that furnishing the collateral. The market value of collateral pledged must generally exceed deposits not covered by insurance or bonds by at least ten percent.

The HRA is authorized to invest available funds as described in Minn. Stat. ch. 118A. The following types of investments are allowed by Minnesota statutes:

- (a) direct or guaranteed obligations that are issues of the United States or its agencies;
- (b) shares of investment companies registered under the Federal Investment Company Act of 1940 whose only investments are in securities described in Minnesota statutes;
- (c) general obligations of the State of Minnesota or any of its municipalities and other state and local government obligations as restricted in Minnesota statutes;
- (d) bankers' acceptances of United States banks;
- (e) commercial paper issued by United States corporations or their Canadian subsidiaries that is of the highest quality and matures in 270 days or less;
- (f) repurchase or reverse repurchase agreements with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in United States government securities reporting to the Federal Reserve Bank of New York, certain Minnesota securities broker-dealers, or a bank qualified as a depository; and
- (g) guaranteed investment contracts issued or guaranteed by a United States commercial bank or domestic branch of a foreign bank or a United States insurance company or its Canadian or United States subsidiary, provided it ranks on a parity with the senior unsecured debt obligations of the issuer or guarantor and meets other requirements as stated in Minnesota statutes.

6. Kandiyohi County Housing and Redevelopment Authority (HRA) (Continued)

D. <u>Receivables</u>

Receivables for the HRA at June 30, 2013, were as follows:

Accounts Rent Long-term receivable	\$ 86,128 2,508 278,063
Total Receivables	\$ 366,699

E. Capital Assets

The HRA's capital asset activity for the year ended June 30, 2013, was as follows:

	Beginning Balance		I	Increase		Decrease		Ending Balance	
Capital assets not depreciated	+								
Land Landscaping	\$	58,915 23,443	\$	-	\$	-	\$	58,915 23,443	
Total capital assets not depreciated	\$	82,358	\$	-	\$	-	\$	82,358	
Capital assets depreciated									
Buildings	\$	1,331,468	\$	-	\$	-	\$	1,331,468	
Carpeting Machinery, furniture, and equipment		48,615 48,362		-		-		48,615 48,362	
Total capital assets depreciated	\$	1,428,445	\$	-	\$	-	\$	1,428,445	
Less: accumulated depreciation		524,934		35,797		-		560,731	
Total capital assets, depreciated, net	\$	903,511	\$	(35,797)	\$	-	\$	867,714	
Total Capital Assets, Net	\$	985,869	\$	(35,797)	\$	_	\$	950,072	

Depreciation expense of \$35,797 was charged to housing and redevelopment expense.

6. <u>Kandiyohi County Housing and Redevelopment Authority (HRA)</u> (Continued)

F. Payables

Payables for the HRA at June 30, 2013, were as follows:

Accounts Accrued payroll and payroll taxes Accrued interest payable Other accrued liabilities	\$ 28,867 44,506 4,133 1,223
Total	\$ 78,729

G. Property Taxes

Property tax levies are set by the HRA and are certified to the County each year for collection in the following year. In Minnesota, counties act as collection agents for all property taxes. Real property taxes are generally due from taxpayers in equal installments on May 15 and October 15. The County remits tax settlements to the HRA at various times during the year. Taxes collectible in a given calendar year are generally recognized as revenue during that fiscal year.

H. Long-Term Debt

Long-term debt outstanding at June 30, 2013, for the HRA consists of the following:

Type of Indebtedness	Final Maturity	Interest Rate (%)	Original Issue Amount	Remaining Commitment	
Essential Function					
Housing Development Bond		4.70 -			
of 1997	2031	8.75	\$ 1,530,000	\$ 1,145,725	
MHFA	2036	n/a	348,561	333,030	
Total			\$ 1,878,561	\$ 1,478,755	

6. Kandiyohi County Housing and Redevelopment Authority (HRA)

H. Long-Term Debt (Continued)

The estimated debt service requirements as of June 30, 2013, are as follows:

Year Ending]	Principal		Interest	Total		
2014	\$	45,541	\$	51,711	\$	97,252	
2015		47,728		49,524		97,252	
2016		50,020		47,231		97,251	
2017		52,422		44,829		97,251	
2018		54,940		42,312		97,252	
2019 - 2023		316,903		169,354		486,257	
2024 - 2028		400,669		85,588		486,257	
2029 - 2032	. <u> </u>	510,532		6,252		516,784	
Total	\$	1,478,755	\$	496,801	\$	1,975,556	

I. Lease Agreement

The HRA, operating under a shared services agreement with the Housing and Redevelopment Authority in and for the City of Willmar, Minnesota, (Willmar HRA) entered into a five-year lease commencing November 1, 2008, for office space with Kandiyohi County. Under the terms of the lease, the HRA and the Willmar HRA are required to make monthly lease payments to the County in the amount of \$1,767.

Under the shared services agreement with the Willmar HRA, the City of Willmar, Minnesota, the Kandiyohi HRA will pay 44 percent, and the Willmar HRA will pay 56 percent of the aforementioned lease agreement in addition to other cost-shared services. Total HRA rental expense for the year ended June 30, 2013, totaled \$23,193.

The HRA's portion of future minimum rental payments is summarized as follows:

Amount

\$ 7,068

2013

6. <u>Kandiyohi County Housing and Redevelopment Authority (HRA)</u> (Continued)

J. <u>Risk Management</u>

The HRA is exposed to various risks of loss from torts; theft of, damage to, or destruction of assets; business interruption; errors or omissions; job-related illnesses or injuries to employees; and natural disasters. The HRA has purchased commercial insurance to mitigate its exposure for such losses. The various insurance policies are subject to deductible amounts and maximum coverages. If the deductibles and maximum coverages are exceeded, this could cause the HRA to suffer losses if a loss is incurred from such incidents. The ultimate outcome of uninsured losses cannot presently be determined, and no provision for any liability that may result, if any, has been made in the financial statements. Settled claims to date have not exceeded coverage levels, and insurance coverage, by major categories of risk, is consistent with coverage in the prior year.

K. Contingencies

The HRA receives grant funds, principally from the U.S. Department of Housing and Urban Development (HUD) for the Vouchers Choice program. Monies from HUD are received directly from the federal agency. Certain expenditures are subject to audit by HUD, and the HRA is contingently liable to refund amounts received in excess of allowable expenditures. In the opinion of the HRA, no material refunds will be required as a result of expenditures disallowed by HUD.

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REQUIRED SUPPLEMENTARY INFORMATION

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EXHIBIT A-1

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted Amounts			Actual		Variance with		
		Original		Final		Amounts	Fi	nal Budget
Revenues								
Taxes	\$	15,505,981	\$	15,505,981	\$	14,822,676	\$	(683,305)
Special assessments	Ψ	-	Ψ	-	Ψ	295,811	Ψ	295,811
Licenses and permits		444,300		444,300		489,430		45,130
Intergovernmental		3,443,319		3,443,319		4,685,779		1,242,460
Charges for services		3,209,400		3,209,400		3,360,480		151,080
Fines and forfeits		123,500		123,500		81,966		(41,534)
Gifts and contributions		3,000		3,000		10,959		7,959
Investment earnings		120,000		120,000		(301,515)		(421,515)
Miscellaneous		731,800		731,800		1,037,599		305,799
Total Revenues	\$	23,581,300	\$	23,581,300	\$	24,483,185	\$	901,885
Expenditures								
Current								
General government								
Board of County Commissioners	\$	382,200	\$	382,200	\$	302,961	\$	79,239
Court system	Ŧ	35,000	Ŧ	35,000	+	11,508	+	23,492
Law library		81,200		81,200		54,226		26,974
County administrator		142,700		142,700		135,541		7,159
Auditor		618,400		618,400		493,844		124,556
License bureau		349,400		349,400		339,384		10,016
External audit		75,000		75,000		86,735		(11,735)
Assessor		475,200		475,200		396,549		78,651
Human resources		196,400		196,400		177,196		19,204
Data processing		671,700		671,700		799,521		(127,821)
Communications		-		-		7,405		(7,405)
Computer maintenance		-		-		18,748		(18,748)
GIS services		60,000		60,000		58,215		1,785
Elections		6,500		6,500		6,064		436
County attorney		1,254,000		1,254,000		1,251,545		2,455
County attorney's contingent		-,		-,		18,339		(18,339)
Recorder		422,800		422,800		420,559		2,241
County recorder's technology fund		-		-		101,748		(101,748)
Records management		70,800		70.800		69,297		1,503
Surveyor		99,100		99,100		101,021		(1,921)
Grounds maintenance building		34,300		34,300		27,055		7,245
Prairie Lakes Youth building		83,700		83,700		50,637		33,063
Courthouse		429,400		429,400		424,935		4,465
County office building		68,100		68,100		55,309		12,791
Veterans service		168,100		168,100		171,888		(3,788)
Planning and zoning		427,800		427,800		603,320		(175,520)
Other general government		822,000		822,000		1,588,387		(766,387)
Total general government	\$	6,973,800	\$	6,973,800	\$	7,771,937	\$	(798,137)

The notes to the required supplementary information are an integral part of this schedule.

EXHIBIT A-1 (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2013

		Budgetee	d Amo	unts	Actual		Variance with	
		Original		Final		Amounts	Fi	nal Budget
expenditures								
Current (Continued)								
Public safety								
Sheriff	\$	4,111,900	\$	4,111,900	\$	4,195,199	\$	(83,299)
Safe and sober grant		40,000		40,000		27,693		12,307
Snowmobile patrol		4,800		4,800		1,478		3,322
800 MHZ (ARMER) radio system		-		-		34,317		(34,317
Dispatch center		1,345,100		1,345,100		1,258,859		86,241
Boat and water safety enforcement		44,400		44,400		50,100		(5,700
ATV		-		-		511		(511
DARE		-		_		500		(500
Coroner		73,000		73,000		77,017		(4,017
County jail		3,785,200		3,785,200		3,812,969		(27,769
Community corrections		2,223,100		2,223,100		2,154,893		68,20
Girl's group home		2,223,100		2,223,100		2,134,095		(.
Civil defense		217,100		217,100		259,095		(41,995
Rescue squad		71,200		71,200		56,543		14,657
911 emergency telephone		/1,200		71,200		219,312		(219,312
Correctional facility building		- 755,100		- 755,100		721,405		33,695
Shelter house		29,600		29,600		29,600		
Sheher house		29,000		29,000		29,000		-
Total public safety	\$	12,700,500	\$	12,700,500	\$	12,899,496	\$	(198,990
Sanitation								
Solid Waste Management	\$	-	\$	-	\$	14	\$	(14
Health								
Public health service	\$	2,519,300	\$	2,519,300	\$	2,619,805	\$	(100,505
Culture and recreation								
Celebrations	\$	1,000	\$	1,000	\$	400	\$	600
Humane Society of Kandiyohi County	-	36,000	Ŧ	36,000	Ŧ	36,000	Ŧ	-
Historical Society		56,200		56,200		56,200		-
County fair		18,000		18,000		18,000		-
County parks		295,900		295,900		306,102		(10,202
Snowmobile trails		2,55,500		293,900		73,887		(73,88)
Cross-country ski trails		-		-		4,380		(4,38)
Total culture and recreation	\$	407,100	\$	407,100	\$	494,969	\$	(87,86
Conservation of natural resources								
County extension	\$	184,500	\$	184,500	\$	167,316	\$	17,184
County extension - reimbursement	ψ	107,500	Ψ	104,500	Ψ	107,510	Ψ	17,10
programs		4,000		4,000		2,765		1,23
Soil and Water Conservation District		128,600		128,600		128,600		1,23.
		128,000		120,000				
Extension programs		-		-		484 94		(484 1,906
County extension youth programs		2,000		2,000		94		1,900

The notes to the required supplementary information are an integral part of this schedule.

EXHIBIT A-1 (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted Amounts					Actual	Variance with	
		Original		Final		Amounts	F	inal Budget
Expenditures Current								
Current Conservation of natural								
resources (Continued)								
		99,200		99,200		17.337		01 062
Public drainage		99,200		99,200		17,557		81,863
Prairie Woods Environmental		125 100		105 100		121 100		(1.000)
Learning Center		127,100		127,100		131,100		(4,000)
Shorelands management project		6,800		6,800		4,420		2,380
Water planning		33,600		33,600		21,320		12,280
Feedlot program		63,000		63,000		59,205		3,795
Lakes		80,400		80,400		54,211		26,189
Total conservation of natural								
resources	\$	729,200	\$	729,200	\$	586,852	\$	142,348
Economic development								
Tourism and economic development	\$	13,000	\$	13,000	\$	4,801	\$	8,199
Region 6E Community Action Agency		28,000		28,000		28,000		-
Total economic development	\$	41,000	\$	41,000	\$	32,801	\$	8,199
Debt service								
Principal	\$	-	\$	-	\$	190,763	\$	(190,763)
Interest		-		-		36,968	·	(36,968)
Total debt service	\$	-	\$	-	\$	227,731	\$	(227,731)
Total Expenditures	\$	23,370,900	\$	23,370,900	\$	24,633,605	\$	(1,262,705)
Excess of Revenues Over (Under)								
Expenditures	\$	210,400	\$	210,400	\$	(150,420)	\$	(360,820)
Other Financing Sources (Uses)								
Transfers out	\$	-	\$	-	\$	(13,601)	\$	(13,601)
Loans issued		-		-		219,893		219,893
Proceeds from sale of capital assets		-				12,030		12,030
Total Other Financing Sources								
(Uses)	\$	-	\$	-	\$	218,322	\$	218,322
Net Change in Fund Balance	\$	210,400	\$	210,400	\$	67,902	\$	(142,498)
	Ŧ	,	*	,	7	,	Ŧ	(,,,,,,))
Fund Balance - January 1		12,651,862		12,651,862		12,651,862		-
Fund Balance - December 31	\$	12,862,262	\$	12,862,262	\$	12,719,764	\$	(142,498)

EXHIBIT A-2

BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted Amounts			unts	Actual	Variance with		
	_	Original		Final	 Amounts	Fi	nal Budget	
Revenues								
Taxes	\$	3,932,550	\$	3,932,550	\$ 3,927,275	\$	(5,275)	
Intergovernmental		6,728,450		6,728,450	6,881,565		153,115	
Charges for services		400,000		400,000	1,150,860		750,860	
Investment earnings		75,000		75,000	(46,430)		(121,430)	
Miscellaneous		-		-	 21,574		21,574	
Total Revenues	\$	11,136,000	\$	11,136,000	\$ 11,934,844	\$	798,844	
Expenditures								
Current								
Highways and streets								
Administration	\$	-	\$	-	\$ 736,486	\$	(736,486)	
Road and bridge		3,442,841		3,442,841	2,377,309		1,065,532	
Construction		6,379,000		6,379,000	6,376,355		2,645	
Equipment maintenance shop		679,000		679,000	 1,049,753		(370,753)	
Total highways and streets	\$	10,500,841	\$	10,500,841	\$ 10,539,903	\$	(39,062)	
Intergovernmental								
Highways and streets		358,159		358,159	358,159		-	
Debt service								
Principal		268,000		268,000	425,000		(157,000)	
Interest		9,000		9,000	127,390		(118,390)	
Administrative (fiscal) charges		-		-	 1,302		(1,302)	
Total Expenditures	\$	11,136,000	\$	11,136,000	\$ 11,451,754	\$	(315,754)	
Net Change in Fund Balance	\$	-	\$	-	\$ 483,090	\$	483,090	
Fund Balance - January 1		4,337,884		4,337,884	4,337,884		-	
Increase (decrease) in inventories		-		-	 79,135		79,135	
Fund Balance - December 31	\$	4,337,884	\$	4,337,884	\$ 4,900,109	\$	562,225	

EXHIBIT A-3

BUDGETARY COMPARISON SCHEDULE HUMAN SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted Amounts			unts	Actual	Variance with	
		Original		Final	 Amounts	Fi	nal Budget
Revenues							
Taxes	\$	5,832,632	\$	5,832,632	\$ 5,779,350	\$	(53,282)
Intergovernmental		7,183,868		7,183,868	6,833,725		(350,143)
Charges for services		754,800		754,800	620,850		(133,950)
Miscellaneous		153,800		153,800	 140,016		(13,784)
Total Revenues	\$	13,925,100	\$	13,925,100	\$ 13,373,941	\$	(551,159)
Expenditures							
Current							
Human services							
Income maintenance	\$	3,870,900	\$	3,870,900	\$ 4,079,547	\$	(208,647)
Social services		10,054,200		10,054,200	 10,059,755		(5,555)
Total Expenditures	\$	13,925,100	\$	13,925,100	\$ 14,139,302	\$	(214,202)
Excess of Revenues Over (Under)							
Expenditures	\$	-	\$	-	\$ (765,361)	\$	(765,361)
Other Financing Sources (Uses)							
Proceeds from sale of capital assets		-		-	 2,550		2,550
Net Change in Fund Balance	\$	-	\$	-	\$ (762,811)	\$	(762,811)
Fund Balance - January 1		5,283,856		5,283,856	 5,283,856		-
Fund Balance - December 31	\$	5,283,856	\$	5,283,856	\$ 4,521,045	\$	(762,811)

EXHIBIT A-4

BUDGETARY COMPARISON SCHEDULE SANITARY LANDFILL/RECYCLING CENTER SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted Amounts				Actual	Variance with	
		Original		Final	 Amounts	Final Budget	
Revenues							
Licenses and permits	\$	-	\$	-	\$ 1,390	\$	1,390
Intergovernmental		104,000		104,000	147,258		43,258
Charges for services		2,916,500		2,916,500	2,936,335		19,835
Investment earnings		17,000		17,000	(544,530)		(561,530)
Miscellaneous		550,000		550,000	 593,776		43,776
Total Revenues	\$	3,587,500	\$	3,587,500	\$ 3,134,229	\$	(453,271)
Expenditures							
Current							
Sanitation							
Solid waste		3,010,300		3,010,300	 2,975,430		34,870
Excess of Revenues Over (Under)							
Expenditures	\$	577,200	\$	577,200	\$ 158,799	\$	(418,401)
Other Financing Sources (Uses)							
Transfers in	\$	-	\$	-	\$ 13,601	\$	13,601
Proceeds from sale of capital assets		-		-	 510		510
Total Other Financing Sources							
(Uses)	\$	-	\$	-	\$ 14,111	\$	14,111
Net Change in Fund Balance	\$	577,200	\$	577,200	\$ 172,910	\$	(404,290)
Fund Balance - January 1		10,277,537		10,277,537	 10,277,537		-
Fund Balance - December 31	\$	10,854,737	\$	10,854,737	\$ 10,450,447	\$	(404,290)

EXHIBIT A-5

BUDGETARY COMPARISON SCHEDULE COUNTY BUILDING SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted Amounts			Actual	Variance with		
	 Original		Final	 Amounts	Final Budget		
Revenues							
Taxes	\$ 377,054	\$	377,054	\$ 374,771	\$	(2,283)	
Intergovernmental	20,946		20,946	28,250		7,304	
Investment earnings	-		-	(74,661)		(74,661)	
Miscellaneous	 -		-	 402,810		402,810	
Total Revenues	\$ 398,000	\$	398,000	\$ 731,170	\$	333,170	
Expenditures							
Current							
General government	\$ 210,000	\$	210,000	\$ 519,678	\$	(309,678)	
Public safety	10,000		10,000	3,842		6,158	
Culture and recreation	150,000		150,000	117,676		32,324	
Conservation of natural resources	 28,000		28,000	 28,924		(924)	
Total Expenditures	\$ 398,000	\$	398,000	\$ 670,120	\$	(272,120)	
Net Change in Fund Balance	\$ -	\$	-	\$ 61,050	\$	61,050	
Fund Balance - January 1	 5,510,719		5,510,719	5,510,719			
Fund Balance - December 31	\$ 5,510,719	\$	5,510,719	\$ 5,571,769	\$	61,050	

EXHIBIT A-6

SCHEDULE OF FUNDING PROGRESS OTHER POSTEMPLOYMENT BENEFITS DECEMBER 31, 2013

Actuarial Valuation Date			 Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)		UAAL as a Percentage of Covered Payroll ((b-a)/c)		
January 1, 2008	\$	-	\$ 1,343,799	\$ 1,343,799	0.00%	\$	19,339,847	6.95%
January 1, 2010		-	1,753,622	1,753,622	0.00		20,734,186	8.46
January 1, 2012		-	1,651,891	1,651,891	0.00		19,168,849	8.62

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2013

1. Budgetary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except the Ditch, Eagle Lake Sewer, DARE, Forfeited Tax Sale, and Regional Treatment Center Special Revenue Funds; the Debt Service Fund; and the Capital Projects Fund. All annual appropriations lapse at fiscal year-end. Comparisons of estimated revenues and expenditures to actual are presented in the budgetary comparison schedules for the General Fund and the major special revenue funds.

The appropriated budget is prepared by fund, function, and department. Kandiyohi County's department heads may make transfers of appropriations within the department. Transfers of appropriations between departments require the approval of the Board of Commissioners. The legal level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is at the fund level.

The Board of County Commissioners did not revise the budgetary appropriations at the fund, function, or department level during the fiscal year.

2. Excess of Expenditures Over Budget

The following is a summary of individual major funds that had expenditures in excess of budget for the year ended December 31, 2013:

	E	Expenditures		inal Budget	 Excess
General Fund Special Revenue Funds	\$	24,633,605	\$	23,370,900	\$ 1,262,705
Road and Bridge		11,451,754		11,136,000	315,754
Human Services		14,139,302		13,925,100	214,202
County Building		670,120		398,000	272,120

3. Other Postemployment Benefits Funding Status

Since the County has not irrevocably deposited funds in a trust for future health benefits, the actuarial value of the assets to pay the accrued liability for postemployment benefits is zero. Three actuarial valuations are now available, which provides sufficient trend analysis to meet the three valuation funding status requirement.

See Note 4.B. in the notes to the financial statements for additional information regarding the County's other postemployment benefits.

SUPPLEMENTARY INFORMATION

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COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS

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NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

The special revenue funds are used to account for the proceeds of specific revenue sources that are legally or administratively restricted to expenditures for specified purposes.

<u>Capital Equipment Fund</u> - to account for funds used to purchase capital equipment. Financing is provided by property taxes authorized by the County Board.

<u>Ditch Fund</u> - to account for funds used by the various ditches. Financing is provided by special assessments.

<u>Eagle Lake Sewer Fund</u> - to account for funds used by the Eagle Lake sewer system. Financing is provided by charges for services.

<u>Green Lake Sewer Fund</u> - to account for funds used by the Green Lake sewer system. Financing is provided by charges for services.

<u>County Library Fund</u> - to account for funds used by the library. Financing is provided primarily by property taxes authorized by the County Board.

<u>DARE Fund</u> - to account for funds used by the County to sponsor its Drug Abuse Resistance Education (DARE) program. Financing is provided by fines and forfeits.

<u>Health and Human Services Building Fund</u> - to account for revenues collected from the lease of the County's Health and Human Services Building and the expenditures associated with the operation.

<u>Forfeited Tax Sale Fund</u> - to account for all funds received from the sale of land for forfeited taxes. Monies are held until disbursement to various entities.

<u>Regional Treatment Center Fund</u> - to account for revenues collected from the lease of the Regional Treatment Center Building and the expenditures associated with the operation.

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS DECEMBER 31, 2013

	1	Capital Equipment Ditch		E	agle Lake Sewer	Green Lake Sewer		
<u>Assets</u>								
Cash and investments	\$	3,285,331	\$	-	\$	259,407	\$	1,495,789
Taxes receivable								
Prior		11,414		-		-		-
Special assessments receivable								
Prior		-		2,156		-		-
Noncurrent		-		526,464		-		-
Accounts receivable		-		798		293,820		206,638
Accrued interest receivable		53,598		985		413		-
Due from other funds		-		22,881		-		-
Due from other governments		-		215,575		-		53,741
Total Assets	\$	3,350,343	\$	768,859	\$	553,640	\$	1,756,168
<u>Liabilities, Deferred</u> <u>Inflows of Resources,</u> <u>and Fund Balances</u>								
Liabilities								
Cash overdraft	\$	-	\$	74,513	\$	-	\$	-
Accounts payable	Ŷ	-	Ψ	119,837	Ψ	-	Ψ	41,425
Salaries payable		-		-		206		23,572
Due to other funds		-		-		-		512
Due to other governments		-		_		16		7,277
Advance from other funds		-		-		-		-
Total Liabilities	\$	-	\$	194,350	\$	222	\$	72,786
Deferred Inflows of Resources								
Unavailable revenue	\$	61,610	\$	738,492	\$	293,768	\$	189,529

EXHIBIT B-1

 County Library	 DARE	Health and Human Services Building		Forfeited Tax Sale		Regional Treatment Center		Total
\$ 229,785	\$ 27,936	\$	540,028	\$	6,071	\$ -	\$	5,844,347
6,360	-		12,241		-	-		30,015
- - -	- - -		- - 312		- - -	-		2,156 526,464 501,568
 - - -	 - - 951		26,583 1,044		- - -	 - - -		54,996 49,464 271,311
\$ 236,145	\$ 28,887	\$	580,208	\$	6,071	\$ -	\$	7,280,321
\$ 204 2,909 1,000 9,528	\$ 1,839 - - - -	\$	6,116 18,614 174 26,894 -	\$	- - 46 6,025 -	\$ 113,298 10,827 8,934 201 566 185,167	\$	187,811 180,248 54,235 1,933 50,306 185,167
\$ 13,641	\$ 1,839	\$	51,798	\$	6,071	\$ 318,993	\$	659,700
\$ 4,808	\$ -	\$	8,299	\$	-	\$ -	\$	1,296,506

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS DECEMBER 31, 2013

	I	Capital Equipment		Ditch		Eagle Lake Sewer	Green Lake Sewer		
<u>Liabilities, Deferred</u> <u>Inflows of Resources,</u> <u>and Fund Balances</u> (Continued)									
Fund Balances									
Restricted for									
Ditch maintenance and									
repairs	\$	-	\$	351,182	\$	-	\$	-	
Committed to									
Purchases of capital									
equipment		3,288,733		-		-		-	
Eagle Lake Sewer		-		-		259,650		-	
Green Lake Sewer		-		-		-		1,493,853	
Library operations and									
building maintenance		-		-		-		-	
DARE program		-		-		-		-	
Health and Human Services									
building operations and									
maintenance		-		-		-		-	
Unassigned		-		(515,165)		-		-	
Total Fund Balances	\$	3,288,733	\$	(163,983)	\$	259,650	\$	1,493,853	
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	3,350,343	\$	768,859	\$	553,640	\$	1,756,168	
and I and Datances	Ψ	3,550,545	Ψ	700,007	Ψ	555,040	Ψ	1,750,100	

EXHIBIT B-1 (Continued)

 County Library		DARE		DARE		DARE		DARE		DARE		DARE		DARE		Н		Health and Human Services Building		Forfeited Tax Sale		Regional Treatment Center	Total		
\$ <u>-</u>	\$	-	\$	-	\$	-	\$	-	\$	351,182															
- -		- -		- - -		- - -		- - -		3,288,733 259,650 1,493,853															
217,696		27,048		-		-		-		217,696 27,048															
 -		-		520,111		-		(318,993)		520,111 (834,158)															
\$ 217,696	\$	27,048	\$	520,111	\$	<u> </u>	\$	(318,993)	\$	5,324,115															
\$ 236,145	\$	28,887	\$	580,208	\$	6,071	\$	-	\$	7,280,321															

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	I	Capital Equipment		Ditch	E	agle Lake Sewer	Green Lake Sewer		
Revenues									
Taxes	\$	665,188	\$	-	\$	-	\$	-	
Special assessments		-		775,516		-		-	
Intergovernmental		39,231		-		-		-	
Charges for services		-		-		256,078		932,035	
Fines and forfeits		-		-		-		-	
Investment earnings		(171,685)		2,257		619		-	
Miscellaneous		-		-		-		186,568	
Total Revenues	\$	532,734	\$	777,773	\$	256,697	\$	1,118,603	
Expenditures Current									
General government	\$	112,799	\$		\$		\$		
Public safety	Ψ	136,297	Ψ	_	Ψ	-	Ψ	-	
Highways and streets		390,386		_		_		-	
Sanitation		26,268				270,781		1,078,267	
Culture and recreation		-				270,701		1,070,207	
Conservation of natural resources		_		497,617		_			
Intergovernmental				197,017					
Culture and recreation		-		-		-		-	
Debt service									
Principal		-		-		-		-	
Interest		-		-		-		-	
Total Expenditures	\$	665,750	\$	497,617	\$	270,781	\$	1,078,267	
Excess of Revenues Over (Under) Expenditures	\$	(133,016)	\$	280,156	\$	(14,084)	\$	40,336	
Other Financing Sources (Uses)									
Transfers in	\$	_	\$	_	\$	-	\$	22,812	
Transfers out	Ψ	-	Ψ	-	Ψ	-	Ψ	(10,203)	
								(10,200)	
Total Other Financing Sources									
(Uses)	\$	-	\$	-	\$	-	\$	12,609	
Net Change in Fund Balance	\$	(133,016)	\$	280,156	\$	(14,084)	\$	52,945	
Fund Balance - January 1		3,421,749		(444,139)		273,734		1,440,908	
Fund Balance - December 31	\$	3,288,733	\$	(163,983)	\$	259,650	\$	1,493,853	

County Library			DARE		DARE		DARE		Human Ser		lealth and man Services Building		Forfeited Tax Sale		Regional Treatment Center		Total
\$	392,992	\$	-	\$	772,634	\$	-	\$	-	\$	1,830,814						
	- 111,082		-		45,596		-		-		775,516 195,909						
	-		-		-		-		-		1,188,113						
	-		18,902		-		-		-		18,902						
	-		-		-		-		-		(168,809)						
	35,083		-		569,069		4,106		842,042		1,636,868						
\$	539,157	<u>\$</u>	18,902	\$	1,387,299	<u>\$</u>	4,106	\$	842,042	\$	5,477,313						
\$	-	\$	-	\$	606,640	\$	4,106	\$	306,472	\$	1,030,017						
Ŧ	-	Ŧ	13,008	Ŧ	-	Ŧ	-	-	-	Ŧ	149,305						
	-		-		-		-		-		390,386						
	-		-		-		-		-		1,375,316						
	188,158		-		-		-		-		188,158						
	-		-		-		-		-		497,617						
	352,700		-		-		-		-		352,700						
	-		-		-		-		359,678		359,678						
	-		-		-		-		117,424		117,424						
\$	540,858	\$	13,008	\$	606,640	\$	4,106	\$	783,574	\$	4,460,601						
\$	(1,701)	\$	5,894	\$	780,659	\$		\$	58,468	\$	1,016,712						
\$	-	\$	-	\$	(633,438)	\$	-	\$	-	\$	22,812 (643,641)						
\$	-	\$	-	\$	(633,438)	\$	<u> </u>	\$		\$	(620,829)						
\$	(1,701)	\$	5,894	\$	147,221	\$	-	\$	58,468	\$	395,883						
	219,397		21,154		372,890		-		(377,461)		4,928,232						
\$	217,696	\$	27,048	\$	520,111	\$	<u> </u>	\$	(318,993)	\$	5,324,115						

EXHIBIT B-3

BUDGETARY COMPARISON SCHEDULE CAPITAL EQUIPMENT SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	 Budgeted A		nts	Actual		Variance with	
	Original		Final		Amounts	Fi	nal Budget
Revenues							
Taxes	\$ 671,876	\$	671,876	\$	665,188	\$	(6,688)
Intergovernmental	37,324		37,324		39,231		1,907
Investment earnings	-		-		(171,685)		(171,685)
Total Revenues	\$ 709,200	\$	709,200	\$	532,734	\$	(176,466)
Expenditures							
Current							
General government	\$ -	\$	-	\$	112,799	\$	(112,799)
Public safety	-		-		136,297		(136,297)
Highways and streets	-		-		390,386		(390,386)
Sanitation	 -		-		26,268		(26,268)
Total Expenditures	\$ -	\$	-	\$	665,750	\$	(665,750)
Net Change in Fund Balance	\$ 709,200	\$	709,200	\$	(133,016)	\$	(842,216)
Fund Balance - January 1	 3,421,749		3,421,749		3,421,749		
Fund Balance - December 31	\$ 4,130,949	\$	4,130,949	\$	3,288,733	\$	(842,216)

EXHIBIT B-4

BUDGETARY COMPARISON SCHEDULE GREEN LAKE SEWER SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted Amounts			Actual	Variance with	
	 Original		Final	 Amounts	Fiı	nal Budget
Revenues						
Charges for services	\$ 1,024,518	\$	1,024,518	\$ 932,035	\$	(92,483)
Miscellaneous	 178,800		178,800	 186,568		7,768
Total Revenues	\$ 1,203,318	\$	1,203,318	\$ 1,118,603	\$	(84,715)
Expenditures Current						
Sanitation	 1,101,100		1,101,100	 1,078,267		22,833
Excess of Revenues Over (Under)						
Expenditures	\$ 102,218	\$	102,218	\$ 40,336	\$	(61,882)
Other Financing Sources (Uses)						
Transfers in	\$ -	\$	-	\$ 22,812	\$	22,812
Transfers out	 -		-	 (10,203)		(10,203)
Total Other Financing Sources						
(Uses)	\$ -	\$	-	\$ 12,609	\$	12,609
Net Change in Fund Balance	\$ 102,218	\$	102,218	\$ 52,945	\$	(49,273)
Fund Balance - January 1	 1,440,908		1,440,908	 1,440,908		
Fund Balance - December 31	\$ 1,543,126	\$	1,543,126	\$ 1,493,853	\$	(49,273)

EXHIBIT B-5

BUDGETARY COMPARISON SCHEDULE COUNTY LIBRARY SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	 Budgetee	l Amour	nts		Actual	Var	iance with
	 Original		Final	/	Amounts	Final Budget	
Revenues							
Taxes	\$ 395,812	\$	395,812	\$	392,992	\$	(2,820)
Intergovernmental	119,488		119,488		111,082		(8,406)
Miscellaneous	 35,000		35,000		35,083		83
Total Revenues	\$ 550,300	\$	550,300	\$	539,157	\$	(11,143)
Expenditures							
Current							
Culture and recreation	\$ 197,600	\$	197,600	\$	188,158	\$	9,442
Intergovernmental							
Culture and recreation	 352,700		352,700		352,700		-
Total Expenditures	\$ 550,300	\$	550,300	\$	540,858	\$	9,442
Net Change in Fund Balance	\$ -	\$	-	\$	(1,701)	\$	(1,701)
Fund Balance - January 1	 219,397		219,397		219,397		-
Fund Balance - December 31	\$ 219,397	\$	219,397	\$	217,696	\$	(1,701)

EXHIBIT B-6

BUDGETARY COMPARISON SCHEDULE HEALTH AND HUMAN SERVICES BUILDING SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgetee		l Amou	ints		Actual	Variance with	
		Original		Final		Amounts	Fi	nal Budget
Revenues Taxes Intergovernmental	\$	780,918 43,382	\$	780,918 43,382	\$	772,634 45,596	\$	(8,284) 2,214
Miscellaneous	_	501,600		501,600	_	569,069	_	67,469
Total Revenues	\$	1,325,900	\$	1,325,900	\$	1,387,299	\$	61,399
Expenditures Current								
General government		1,325,900		1,325,900		606,640		719,260
Excess of Revenues Over (Under) Expenditures	\$		\$	-	\$	780,659	\$	780,659
Other Financing Sources (Uses) Transfers out						(633,438)		(633,438)
Net Change in Fund Balance	\$	-	\$	-	\$	147,221	\$	147,221
Fund Balance - January 1		372,890		372,890		372,890		
Fund Balance - December 31	\$	372,890	\$	372,890	\$	520,111	\$	147,221

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FIDUCIARY FUND

<u>Agency Fund</u> - to account for assets held by the County as an agent for other governmental units, individuals, private organizations, or other funds.

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EXHIBIT C-1

STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	 Balance January 1 Additions Deduction		Deductions	Balance ns December 31			
Assets							
Cash and investments Due from other governments	\$ 1,524,620	\$	48,184,621 346	\$	48,415,693	\$	1,293,548 346
Total Assets	\$ 1,524,620	\$	48,184,967	\$	48,415,693	\$	1,293,894
Liabilities							
Due to other governments	\$ 1,524,620	\$	48,184,967	\$	48,415,693	\$	1,293,894

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OTHER SCHEDULES

DITCH BALANCE SHEET DITCH SPECIAL REVENUE FUND DECEMBER 31, 2013

-		_			Assets			
	Treasurer's	Investments	-	ssessments		Due from	Due from	
	Cash Balance	and Accrued Interest	Rec Delinquent	eivable Deferred	Accounts Receivable	Other Funds	Other Governments	
-	Dalance	murtst	Demiquent	Deferreu	Receivable	<u> </u>	Governments	
County Ditches								
	\$ -	\$ -	\$ 47	\$ -	\$ -	\$ -	\$ -	
#4 M & K	(1,678)	-	-	-	-	-	-	
#7	10,073	-	-	31	-	-	-	
#7 Rep D	7,509	-	-	-	-	-		
#8	(6,778)	-	237	14,866	-	87	233	
#8A	(11,655)	-	-	8,240	-	1,624	1,809	
#8 Lat A	(42)	-	-	85	-	-	10	
#8 Lat B	(39)	-	-	64	-	8	1	
#9	17,584	-	-	-	-	-		
#9 Lat 1 Br A	22,675	-	-	-	-	-		
#10 Impr C	18,309	-	61	-	-	-	149	
#12	(38,143)	-	-	32,984	62	1,565	5,731	
#15	(1,869)	-	-	1,969	-	-		
#16A	464	-	-	13,049	-	1,431	2,236	
#18A	398	-	-	4,841	-	378	1,467	
#19	(2,434)	-	-	18,126	-	297	2,925	
#20	405	-	24	196	2	7	-	
#23A	(179,956)	-	-	86,197	250	1,883	117,549	
#24A	(7,599)	-	16	22,427	4	1,952	5,168	
#24A Lat G	1,046	-	-	_	-	-	-	
#24A Lat H	2,043	-	-	89	-	-		
#24A Lat H-1	895	-	-	154	-	-		
#24A Lat J	579	-	-	-	-	-		
#26	(51,441)	-	-	15,295	-	765		
#27	(13,955)	-	9	21,066	-	265	147	
#28	(14,233)	-	44	15,718	-	1,511	299	
#28 Impr Br 7	705	-			-			
#28 Lat A Br 4	7,283			-		-		
#28 Impr Br 5	119			-		-		
#29	(5,220)			7,511		110	172	
#31 Impr	(87,177)	125,704		7,511		110	1/2	
#31 Lat A of Br 10 of Lat		125,704	-	- 67	-	6	-	
#31 Lat A of Br 2 of Lat 10		-		-	-	-		
#34	967	-	-	473	-	-	25	
#37		-		33	-	-	2.	
#37	4,714	-	621 25		-	- 31		
	(931)	-	25	3,610	-	51	79	
#40	700	-	-	29	-	-		
#42	253	-	-	-	-	-	-	
#45	(978)	-	-	1,669	-	-	24.24	
#46	(11,212)	-	-	20,939	220	981	24,341	
#47	(2,166)	-	458	11,197	60	209	416	
#48	2,437	-	69	-	-	-		
#50	858	-	-	-	-	-		
#51	1,112	-	4	9,353	-	104	168	
#51 Lat A-1	(543)	-	1	-	-	-		
#52	(11,180)	-	-	17,223	-	883	559	
#52 Lat A	(28,271)	-	-	-	-	-		
#54	487	-	-	1,787	-	-	-	
#54 Impr	25,142	-	-	-	-	-		
#55	148	-	89	-	-	-		

								F	und Balance				Total
	Total Assets		Accounts Of Reso		ed Inflows sources vailable venue	Restricted for Ditch Maintenance and Repairs		1	Unassigned		Total Fund Balances	Liabilities, Deferred Inflows of Resources, and Fund Balances	
¢		<i>•</i>		¢		<u>_</u>		<u>_</u>		<u>_</u>		¢	
\$	47	\$	-	\$	47	\$	-	\$	-	\$	-	\$	47
	(1,678)		-		-		-		(1,678)		(1,678)		(1,678)
	10,104		-		31		10,073		-		10,073		10,104
	7,509		-		-		7,509		-		7,509		7,509
	8,645		-		15,423		-		(6,778)		(6,778)		8,645
	18		-		11,673		-		(11,655)		(11,655)		18
	53		-		95		-		(42)		(42)		53
	34		-		73		-		(39)		(39)		34
	17,584		-		-		17,584		-		17,584		17,584
	22,675		-		-		22,675		-		22,675		22,675
	18,519		206		210		18,103		-		18,103		18,519
	2,199		-		40,342		-		(38,143)		(38,143)		2,199
	100		-		1,969		-		(1,869)		(1,869)		100
	17,180		1,816		16,716		-		(1,352)		(1,352)		17,180
	7,084		840		6,686		-		(442)		(442)		7,084
	18,914		52		21,348		-		(2,486)		(2,486)		18,914
	634		-		205		429		-		429		634
	25,923		2,726		205,879		-		(182,682)		(182,682)		25,923
	21,968		1,859		29,560		-		(9,451)		(9,451)		21,968
	1,046		-		-		1,046		-		1,046		1,046
	2,132		548		89		1,495		-		1,495		2,132
	1,049		-		154		895		-		895		1,049
	579		-		-		579		-		579		579
	(35,381)		-		16,060		-		(51,441)		(51,441)		(35,381)
	7,532		-		21,478		-		(13,946)		(13,946)		7,532
	3,339		-		17,528		-		(14,189)		(14,189)		3,339
	705		-		-		705		-		705		705
	7,283		-		-		7,283		-		7,283		7,283
	119		-		-		119		-		119		119
	2,573		-		7,793		-		(5,220)		(5,220)		2,573
	38,527		10,685		704		27,138		-		27,138		38,527
	(301)				73				(374)		(374)		(301)
	11,304		-		-		11,304		-		11,304		11,304
	1,465		152		498		815		-		815		1,465
	5,368				628		4,740		-		4,740		5,368
	2,814				3,745		-,,,+0		(931)		(931)		2,814
	729				29		700		()51)		700		729
	253				2)		253		-		253		253
	691		-		1,669		-		(978)		(978)		233 691
	35,269		-		46,481		-		(11,212)		(11,212)		35,269
	10,174		426		12,340		-		(2,592)		(2,592)		10,174
	2,506		420		12,340 69		2,437		(2,372)		2,437		2,506
	2,506 858		-		- 69				-				2,506
							858				858		
	10,741		3,785		9,625		-		(2,669)		(2,669)		10,741
	(542)		-		-		-		(542)		(542)		(542)
	7,485		2,614		18,665		-		(13,794)		(13,794)		7,485
	(28,271)		3,511		-		-		(31,782)		(31,782)		(28,271)
	2,274		-		1,787		487		-		487		2,274
	25,142		-		-		25,142		-		25,142		25,142
	237		-		89		148		-		148		237

DITCH BALANCE SHEET DITCH SPECIAL REVENUE FUND DECEMBER 31, 2013

				As	ssets		
	Treasurer's	Investments	Special Ass			Due from	Due from
	Cash	and Accrued	Receiv		Accounts	Other	Other
-	Balance	Interest	Delinquent	Deferred	Receivable	Funds	Governments
#56	3,696	_	_	_	_	_	_
#58	1,690					-	760
		-	-	10.620	-		
#60	216	-	-	10,630	-	188	797
#61	660	-	-	995	-	51	-
#62	(236)	-	-	462	-	24	10
#63	1,920	-	7	-	-	-	-
#64	3,769	-	-	7,545	-	253	47
#65	32	-	-	1,879	-	-	16
State Ditch							
#1 Impr Div 2	810	-	-	867	-	48	12
L. J. J. I. D.4. I							
Judicial Ditches #1 M & K (Rep F)	12,607		94	9,275	-	154	2,551
		-			-		
#1 Lat A, M & K	456	-	1	434	-	1	47
#1 Lat, M & K	29,025	-	-	52,210	-	-	-
#1 Lat B, M & K	1,700	-	-	2	-	-	14
#1 Lat A of Lat B, M & K	1,441	-	-	-	-	-	-
#1 Br 4 of Lat B, M & K	1,516	-	-	-	-	-	-
#1 Lat C, M & K	1,171	-	-	-	-	-	
#1 Lat D, M & K	383	-	-	-	-	-	-
#1 Lat E, M & K	1,834	-	-	-	-	-	
#1 Br 2 of Lat F, M & K	947	-	-	-	-	-	7
#1 Lat G, M & K	1,319	-	-	-	-	-	-
#2 R & K	3,295	-	-	-	-	-	586
#2 Lat 3, R & K	1,025						14
#2 Lat 4, R & K	908	_	_	24	_	_	7
	646	-	-	24	-	-	/
#2 Lat A of Lat 4, R & K		-	-	-	-	-	-
#2 Lat 5, R & K	1,588	-	-	-	-	-	-
#2 Lat 7, R & K	22	-	-	-	-	-	-
#2 Lat 8, R & K	717	-	-	-	-	-	-
#2 C & K	5,177	-	-	3,144	21	57	547
#2 St & K	211	-	-	-	-	54	
#3 Lat B, K & C	1,132	-	-	2,030	-	84	107
#3 Lat A of Lat B, K & C	1,294	-	-	5,917	-	206	564
#3 Lat C, C & K	259	-	-	8,022	-	278	177
#3 Lat D, C & K	32,333	50,281	-	-	-	-	11
#3 Impr Br 5 & 6, C & K	2,349	_	-	2,951	-	108	
#3 Impr Br 7 & 8, C & K	621	-	-	736	-	-	54
#3 Impr Br 9, C & K	1,680	_	_			_	
#3 Impr Br 10, C & K	83			1		-	12
-		-	-		-	-	4
#3 Br 10 of Lat A, C & K	424	-	-	24	-	-	
#3 St & K	366	-	95	77	-	-	441
#3 Rep A, St & K	2,047	-	-	-	-	-	
#7 C, K & R (& Rep F)	(7,936)	-	121	11,744	78	1,327	17,901
#7 Lat A, C, K & R	8,746	-	133	13,602	-	1,372	1,765
#7 Lat B, C, K & R	534	-	-	3	-	-	165
#7 Lat E, C, K & R	2,790	-	-	-	-	-	134
#10 R & K	(17)	-	-	-	-	-	
#11 K & M R/B	(42,457)	-	-	32,673	-	3,129	1,280
#16 R & K	4,914	_		102		,	4,696

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EXHIBIT D-1 (Continued)

				Fund Balance		Total Liabilities,	
	Liabilities	Deferred Inflows	Restricted for				
		of Resources	Ditch		Total	Deferred Inflows of	
otal	Accounts	Unavailable	Maintenance		Fund	Resources, and Fun	
ssets	Payables	Revenue	and Repairs	Unassigned	Balances	Balances	
3,696	46		3,650		3,650	3,69	
2,450		760	1,690	-	1,690	2,45	
11,831	-	11,615	216		216	11,83	
1,706	232	1,046	428	_	428	1,70	
260	-	496	428	(236)	(236)	26	
1,927	-		1,927	(250)	1,927	1,92	
11,614	5,919	7,845	-	(2,150)	(2,150)	1,52	
1,927	1,500	1,895	-	(1,468)	(1,468)	1,92	
1,927	1,500	1,095	_	(1,400)	(1,400)	1,72	
1,737	-	927	810	-	810	1,73	
24 691	1 671	10 669	12 242		12 242	24.69	
24,681 939	1,671	10,668 482	12,342 457	-	12,342 457	24,68 93	
81,235	-	52,210	29,025	-	29,025	81,23	
1,716	-	32,210	1,714	-	1,714	1,71	
1,710	-	2	1,714	-	1,714	1,71	
1,441	-	-	1,441	-	1,441	1,44	
1,171	-	-	1,510	-		1,51	
383	-	-	383	-	1,171 383	38	
	-	-		-			
1,834 954	-	- 7	1,834	-	1,834	1,83	
	-	1	947	-	947	95	
1,319	-	-	1,319	-	1,319	1,31	
3,881	-	-	3,881	-	3,881	3,88	
1,039 939	-	- 24	1,039 915	-	1,039 915	1,03 93	
939 646	-	- 24	646	-	646	93 64	
	-	-		-			
1,588	-	-	1,588	-	1,588	1,58	
22	-	-	22	-	22	2	
717	-	-	717	-	717	71	
8,946	-	3,309	5,637	-	5,637	8,94	
265	-	54	211	-	211	26	
3,353	2,511	2,221	-	(1,379)	(1,379)	3,35	
7,981	1,323	6,687	-	(29)	(29)	7,98	
8,736	1,458	8,452	-	(1,174)	(1,174)	8,73	
82,625	5,699	281	76,645	-	76,645	82,62	
5,408	2,745	3,059	-	(396)	(396)	5,40	
1,411	-	790	621	-	621	1,41	
1,680	-	-	1,680	-	1,680	1,68	
96	-	1	95	-	95	(
452	-	24	428	-	428	45	
979	-	78	901	-	901	91	
2,047	-	-	2,047	-	2,047	2,04	
23,235	9,299	27,282	-	(13,346)	(13,346)	23,23	
25,618	18,098	16,373	-	(8,853)	(8,853)	25,6	
702	-	3	699	-	699	70	
2,924	-	-	2,924	-	2,924	2,92	
(17)	-	-	-	(17)	(17)	(1	
(5,375)	142	36,452	-	(41,969)	(41,969)	(5,37	
9,712	26,682	1,148		(18,118)	(18,118)	9,71	

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DITCH BALANCE SHEET DITCH SPECIAL REVENUE FUND DECEMBER 31, 2013

				A	Assets		
-	Treasurer's Cash	Investments and Accrued	-	ssessments eivable	Accounts	Due from Other	Due from Other
-	Balance	Interest	Delinquent	Deferred	Receivable	Funds	Governments
#17 M & K	11,120	-	-	1,317	-	-	62
#17 Rep A, M & K	3,461	-	-	-	-	-	714
#17 Br 4 of Lat A, M & K	461	-	-	-	-	-	-
#17 Br 4 of Lat B, M & K	6,600	-	-	-	-	-	-
#18 Sw, K & C	(11,172)	-	-	5,983	101	618	3,312
#18 M & K	2,395	-	-	-	-	-	-
#18 Lat A, M & K	4,673	-	-	5,308	-	105	184
#18 Lat C, M & K	(16,445)	-	-	17,545	-	558	13,638
#19 Sw & K	3	-	-	170	-	-	88
#21 R, C & K	249	-	-	-	-	-	-
#21 Sw, K & C	(1,091)	-	-	1,502	-	169	1,338
#29 Rep B, R, M & K	(73)	-	-	2	-	-	29
Rinke Noonan Attorney	2,264						
Total	. (249,513)	\$ 175,985	\$ 2,156	\$ 526,464	\$ 798	\$ 22,881	\$ 215,575

EXHIBIT D-1 (Continued)

				Fund Balance		Total	
Total Assets	Liabilities Accounts Payables	Deferred Inflows of Resources Unavailable Revenue	Restricted for Ditch Maintenance and Repairs	Unassigned	Total Fund Balances	Liabilities, Deferred Inflows of Resources, and Fund Balances	
12,499	530	1,316	10,653	-	10,653	12,499	
4,175	-	-	4,175	-	4,175	4,175	
461	-	-	461	-	461	461	
6,600	-	-	6,600	-	6,600	6,600	
(1,158)	2,407	7,474	-	(11,039)	(11,039)	(1,158)	
2,395	36	-	2,359	-	2,359	2,395	
10,270	9,430	5,597	-	(4,757)	(4,757)	10,270	
15,296	889	18,310	-	(3,903)	(3,903)	15,296	
261	-	170	91	-	91	261	
249	-	-	249	-	249	249	
1,918	-	1,671	247	-	247	1,918	
(42)	-	2	-	(44)	(44)	(42)	
2,264	-		2,264		2,264	2,264	
694,346	\$ 119,837	\$ 738,492	\$ 351,182	\$ (515,165)	\$ (163,983)	\$ 694,346	

EXHIBIT D-2

SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2013

	Total Primary Government		Housing and Redevelopment Authority Component Unit	
Shared Revenue				
State	¢	5 907 529	¢	
Highway users tax County program aid	\$	5,897,528 1,482,799	\$	-
Market value credit		221,571		-
PERA rate reimbursement		73,608		_
Disparity reduction aid		20,103		_
Police aid		237,662		-
Enhanced 911		122,728		-
Local performance aid		5,924		-
Total shared revenue	\$	8,061,923	\$	-
Reimbursement for Services				
State				
Minnesota Department of Human Services	\$	1,321,876	\$	-
Payments				
Local	¢	501 000	¢	
Payments in lieu of taxes Local	\$	521,889	\$	-
Local		133,601		-
Total payments	\$	655,490	\$	-
Grants				
State				
Minnesota Department/Board of				
Public Safety	\$	1,094	\$	-
Health		269,280		-
Natural Resources		125,512		-
Human Services Veterans Affairs		2,536,049 10,000		-
Corrections		724,247		-
Water and Soil Resources		222,285		-
Peace Officer Standards and Training Board		10,936		-
Pollution Control Agency		141,152		-
Total state	\$	4,040,555	\$	-

EXHIBIT D-2 (Continued)

SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2013

	Total Primary Government		Housing and Redevelopment Authority Component Unit	
Grants (Continued)				
Federal				
Department of				
Agriculture	\$	605,682	\$	-
Housing and Urban Development		-		1,220,088
Justice		12,340		-
Transportation		829,778		-
Health and Human Services		3,214,300		-
Homeland Security		33,728		-
Total federal	\$	4,695,828	\$	1,220,088
Total state and federal grants	\$	8,736,383	\$	1,220,088
Total Intergovernmental Revenue	\$	18,775,672	\$	1,220,088

EXHIBIT D-3

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2013

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	Ex	penditures
U.S. Department of Agriculture			
Direct			
Conservation Reserve Program	10.069	\$	12,342
Passed Through Minnesota Department of Health			
Special Supplemental Nutrition Program for Women, Infants, and Children	10.557		298,216
Passed Through Minnesota Department of Human Services			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561		296,374
Total U.S. Department of Agriculture		\$	606,932
U.S. Department of Justice			
Direct			
State Criminal Alien Assistance Program	16.606	\$	12,340
U.S. Department of Transportation			
Passed Through Minnesota Department of Transportation			
Highway Planning and Construction	20.205	\$	757,242
Passed Through Minnesota Department of Public Safety			
State and Community Highway Safety	20.600		59,767
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608		12,769
Total U.S. Department of Transportation		\$	829,778
U.S. Department of Health and Human Services			
Direct			
Drug-Free Communities Support Program Grants	93.276	\$	132,254
Passed Through Minnesota Department of Health			
Public Health Emergency Preparedness	93.069		29,001
Universal Newborn Hearing Screening	93.251		225
Immunization Cooperative Agreements	93.268		3,900
Centers for Disease Control and Prevention - Investigations and Technical Assistance	93.283		75
Temporary Assistance for Needy Families	93.558		108,433
(Total Temporary Assistance for Needy Families 93.558 \$612,603)			
Preventive Health Services - Sexually Transmitted Diseases Control Grants	93.977		72,356
Maternal and Child Health Services Block Grant to the States	93.994		52,164

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

EXHIBIT D-3 (Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2013

Federal Grantor	Federal CFDA		
Pass-Through Agency Grant Program Title	Number	Б-	m on ditana
Grant Program Title	Number	Ex	penditures
U.S. Department of Health and Human Services (Continued)			
Passed Through Minnesota Department of Human Services			
Promoting Safe and Stable Families	93.556		11,158
Temporary Assistance for Needy Families	93.558		504,170
(Total Temporary Assistance for Needy Families 93.558 \$612,603)			
Child Support Enforcement	93.563		847,441
Refugee and Entrant Assistance - State-Administered Programs	93.566		582
Child Care and Development Block Grant	93.575		25,613
Community-Based Child Abuse Prevention Grants	93.590		15,378
Stephanie Tubbs Jones Child Welfare Services Program	93.645		5,579
Foster Care - Title IV-E	93.658		337,484
Social Services Block Grant	93.667		315,542
Chafee Foster Care Independence Program	93.674		9,225
Children's Health Insurance Program	93.767		111
Medical Assistance Program	93.778		1,077,627
Block Grants for Community Mental Health Services	93.958		63,323
Total U.S. Department of Health and Human Services		\$	3,611,641
U.S. Department of Homeland Security			
Passed Through Minnesota Department of Natural Resources			
Boating Safety Financial Assistance	97.012	\$	5,125
Passed Through Minnesota Department of Public Safety			
Hazard Mitigation Grants	97.039		8,608
Homeland Security Grant Program	97.067		19,995
Total U.S. Department of Homeland Security		\$	33,728
Total Federal Awards		\$	5,094,419

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

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NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2013

1. <u>Reporting Entity</u>

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Kandiyohi County. The County's reporting entity is defined in Note 1 to the financial statements. The schedule does not include \$1,282,102 in federal awards expended by the Kandiyohi County Housing and Redevelopment Authority component unit, which had a separate single audit performed by other auditors.

2. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Kandiyohi County under programs of the federal government for the year ended December 31, 2013. The information in this schedule is presented in accordance with the requirements of Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of the operations of Kandiyohi County, it is not intended to and does not present the financial position or changes in net position of Kandiyohi County.

3. Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through grant numbers were not assigned by the pass-through agencies.

4. <u>Reconciliation to Schedule of Intergovernmental Revenue</u>

Federal grant revenue per Schedule of Intergovernmental Revenue Grants received more than 60 days after year-end, unavailable in 2013	\$ 4,695,828
State Administrative Matching Grants for the Supplemental Nutrition	
Assistance Program	1,250
Temporary Assistance for Needy Families	122,485
Child Care and Development Block Grant	1,512
Foster Care - Title IV-E	23,600
Medical Assistance Program	186,421
Block Grants for Community Mental Health Services	 63,323
Expenditures Per Schedule of Expenditures of Federal Awards	\$ 5,094,419
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5. <u>Subrecipients</u>

The County did not pass any federal awards through to subrecipients during the year ended December 31, 2013.

Management and Compliance Section This page was left blank intentionally.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2013

I. SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weaknesses identified? **No**
- Significant deficiencies identified? Yes

Noncompliance material to the financial statements noted? No

Federal Awards

Internal control over major programs:

- Material weaknesses identified? No
- Significant deficiencies identified? No

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133? **No**

The major programs are:

Highway Planning and Construction	CFDA #20.205
Temporary Assistance for Needy Families	CFDA #93.558
Child Support Enforcement	CFDA #93.563
Foster Care - Title IV-E	CFDA #93.658

The threshold for distinguishing between Types A and B programs was \$300,000.

Kandiyohi County qualified as a low-risk auditee? No

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INTERNAL CONTROL

PREVIOUSLY REPORTED ITEM NOT RESOLVED

Finding 1996-008

Segregation of Duties

Criteria: A good system of internal control provides for an adequate segregation of duties so that no one individual handles a transaction from its inception to completion.

Condition: Several of the County's departments that collect fees lack proper segregation of duties. These departments generally have one staff person who is responsible for billing, collecting, recording, and depositing receipts as well as reconciling bank accounts.

Context: Due to the limited number of office personnel within the County, segregation of the accounting functions necessary to ensure adequate internal accounting control is not possible. This is not unusual in operations the size of Kandiyohi County; however, the County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an accounting point of view.

Effect: Inadequate segregation of duties could adversely affect the County's ability to detect misstatements to the financial statements in a timely period by employees in the normal course of performing their assigned functions.

Cause: The County informed us that it does not have the economic resources needed to hire additional qualified accounting staff in order to segregate duties in every department.

Recommendation: We recommend that the County's elected officials and management be aware of the lack of segregation of the accounting functions and, where possible, implement oversight procedures to ensure that the internal control policies and procedures are being implemented by staff to the extent possible.

Client's Response:

The County is aware of the lack of segregation of accounting functions in several County offices because of limited office personnel. The County Auditor/Treasurer will continually oversee procedures to ensure that the internal control structure policies and procedures are implemented.

PREVIOUSLY REPORTED ITEMS RESOLVED

Audit Adjustments (2006-001)

During our previous audit, we identified material adjustments that were proposed and recorded. These adjustments resulted in significant changes to the County's financial statements.

Resolution

The County implemented internal controls to eliminate material audit adjustments during the current year.

Bank Reconciliations (2012-001)

During our review of the bank reconciliations in the previous audit, it was noted that the person performing the reconciliations did not note the date as to when they were performed. It was also noted that no one other than the person preparing the reconciliations was reviewing them for accuracy and reasonableness.

Resolution

The County has implemented a procedure where the preparer signs and dates the reconciliations when completed and a supervisor signs and dates after reviewing for accuracy and reasonableness.

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

PREVIOUSLY REPORTED ITEMS RESOLVED

Davis-Bacon Act - Highway Planning and Construction (CFDA No. 20.205) (2012-002)

During our audit of the Davis-Bacon Act requirements in the previous audit, it was noted that the County was missing several weeks of certified payrolls. In addition, the County could not provide support to verify that it had received every week of payroll for two subcontractors that either did not perform work on-site or did not work during normal business hours.

Resolution

The County staff that review the payroll are now receiving a copy of the weekly diary each week to check against the master list of payroll received and will notify the prime contractor the same day if any payroll is missing.

Reporting - Temporary Assistance for Needy Families (CFDA No. 93.558), Emergency Contingency Fund for TANF State Program - ARRA (CFDA No. 93.714), and Child Support Enforcement (CFDA No. 93.563) (2012-003)

During our review in the previous audit of the Income Maintenance Quarterly Expense Report (DHS-2550) and the MFIP - Consolidated Fund Support Services (DHS-2902) report, the first and second quarter reports of both could not be located; thus, we were unable to determine if they were properly approved. Also, the hard copies of the third and fourth quarter DHS-2550 reports were missing at least one of the required signatures (preparer and reviewer). The County is required to print and maintain a signed copy of the report for three years.

Resolution

The County now prints and retains the original signed copies of both reports with the intention of keeping them for at least three years.

Activities Allowed or Unallowed and Allowable Costs/Cost Principles - Child Support Enforcement (CFDA No. 93.563) (2012-004)

Based on our testing of internal control over disbursements in the previous audit, we noted 17 out of 40 disbursements tested did not have evidence indicating a secondary approval by a supervisor or Director.

Resolution

The County has purchased an electronic payable system that has automated its entire payable process. Supervisors and/or staff in the Health and Human Services Office are now required to approve payments via an invoice approval portal.

IV. OTHER FINDINGS AND RECOMMENDATIONS

A. <u>MINNESOTA LEGAL COMPLIANCE</u>

PREVIOUSLY REPORTED ITEMS NOT RESOLVED

Finding 1996-001

Cash Balance Deficits

Criteria: As stated in Minn. Stat. § 385.04, payment of expenditures may be made only if money is available in the fund for that purpose. As provided by Minn. Stat. § 385.32, temporary fund transfers may be made with the approval of the County Board and County Auditor/Treasurer. The County Board has oversight responsibilities for the property, funds, and business of the County. The

Board should be notified if a fund does not have sufficient money available to cover expenditures so that it can provide temporary or permanent resources as needed for the fund.

Condition: At December 31, 2013, the Regional Treatment Center Special Revenue Fund had a deficit cash balance of \$113,298, and the Ditch Special Revenue Fund had a deficit cash balance of \$74,513.

Context: When the County allows disbursements from a fund that causes or already has a cash balance deficit, cash from other County funds to cover the disbursement is borrowed interest-free.

Effect: Allowing payment of expenditures from the Regional Treatment Center Special Revenue Fund and the Ditch Special Revenue Fund when cash balances were not available resulted in deficit cash balances in these funds, which is inconsistent with Minn. Stat. § 385.04.

Cause: Expenditures in both funds were necessary. The Ditch Special Revenue Fund did not have sufficient resources to cover expenditures as ditch levies were not sufficient to cover the ditch work performed. Temporary transfers as allowed by Minn. Stat. § 385.32 were not approved by the Board and the County Auditor/Treasurer.

Recommendation: We recommend the County borrow from another fund when the cash balances are so low as to cause the fund to have a cash deficit when a payment is made from that fund.

Client's Response:

The Kandiyohi County Board of Commissioners will review the status of the Regional Treatment Center Special Revenue Fund and the Ditch Special Revenue Fund, and if necessary, an interfund transfer will be made in October 2014.

Finding 1996-003

Individual Ditch System Cash Deficits

Criteria: As stated in Minn. Stat. § 385.04, in part, "... every warrant shall be paid only from the cash on hand in the fund from which it may be properly payable." As allowed by Minn. Stat. § 103E.655, subd. 2, loans may be made from ditch systems with surplus funds or from the General Fund to a ditch with insufficient cash to pay expenditures. The loan must be repaid with interest.

Condition: Thirty of the 109 individual ditch systems had deficit cash balances totaling \$470,124 at December 31, 2013. This amount decreased from the prior year when 46 of the 111 individual ditch systems had deficit cash balances totaling \$715,402.

Context: If the County Board transfers money from another account or fund to a drainage system account, the money plus interest must be reimbursed from the proceeds of the drainage system that received the transfer, under Minn. Stat. § 103E.655, subd. 2. A fund balance to be used for repairs may be established under Minn. Stat. § 103E.735, subd. 1, for any drainage system, not to exceed 20 percent of the assessed benefits of the ditch system or \$100,000, whichever is larger.

Effect: Allowing a ditch system to maintain a deficit cash balance, in effect, constitutes an interest-free loan from other County funds and, as such, is in noncompliance with Minnesota law.

Cause: Ditch expenditures were necessary; the ditch levies were not sufficient, and no loans were formally made between ditches.

Recommendation: We recommend the County eliminate the ditch system cash deficits by borrowing from an eligible fund with a surplus cash balance and by levying assessments pursuant to Minn. Stat. § 103E.735, subd. 1, which permits the accumulation of a surplus cash balance to provide for the repair and maintenance costs of a ditch system.

Client's Response:

In 2014, one-year ditch repair liens will be levied.

PREVIOUSLY REPORTED ITEM RESOLVED

Traffic Safety Course (2009-002)

In prior audits, we questioned the legal authority for the County's Traffic Safety Course.

Resolution

The County suspended its Traffic Safety Course in January 2014.

B. <u>MANAGEMENT PRACTICES</u>

PREVIOUSLY REPORTED ITEM NOT RESOLVED

Finding 1996-011

Individual Ditch System Equity Balance Deficits

Criteria: Assets should exceed liabilities in order for the County to meet its obligations and maintain a positive fund balance. Under Minn. Stat. § 103E.655, drainage project costs must be paid from the drainage system account. Through the levying of assessments, Minn. Stat. § 103E.735, subd. 1, permits the accumulation of a surplus balance for the repair costs of a ditch system, not to exceed 20 percent of the assessed benefits of the ditch system or \$100,000, whichever is greater.

Condition: Forty-one of the 109 individual ditch systems had deficit fund balances totaling \$515,165 at December 31, 2013. This amount decreased from the prior year when 48 of the 111 individual ditch systems had deficit fund balances totaling \$767,869.

Context: If the County Board transfers money from another account or fund to a drainage system account, the money plus interest must be reimbursed from the proceeds of the drainage system that received the transfer, under Minn. Stat. § 103E.655, subd. 2. A fund balance to be used for repairs may be established under Minn. Stat. § 103E.735, subd. 1, for any drainage system, not to exceed 20 percent of the assessed benefits of the ditch system or \$100,000, whichever is larger.

Effect: Allowing a ditch system to maintain a deficit fund balance, in effect, constitutes an interest-free loan from other County funds and, as such, is in noncompliance with Minnesota law.

Cause: Ditch expenditures were necessary and the ditch levies were not sufficient to cover all costs.

Recommendation: We recommend the County eliminate the ditch fund balance deficits by levying assessments pursuant to Minn. Stat. § 103E.735, subd. 1, which permits the accumulation of a surplus balance to provide for the repair and maintenance costs of a ditch system.

Client's Response:

In 2014, one-year ditch repair liens will be levied.

PREVIOUSLY REPORTED ITEM RESOLVED

Refunding Debt (2012-005)

During 2012, the County issued refunding bonds. Part of the proceeds were to be used to redeem outstanding principal on the Minnesota Public Facilities Authority (MPFA) Loan. During audit procedures, it was noted that the County did not redeem these loans until August 6, 2013, which was more than a year after the refunding bonds were issued.

Resolution

The County immediately corrected the error when it was discovered.



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Board of County Commissioners Kandiyohi County

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Kandiyohi County, Minnesota, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 29, 2014. Our report includes a reference to other auditors. Other auditors audited the financial statements of the Kandiyohi County Housing and Redevelopment Authority (HRA) for the year ended June 30, 2013, as described in our report on Kandiyohi County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Kandiyohi County's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial control over financial reporting.

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A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a deficiency in internal control over financial reporting, described in the accompanying Schedule of Findings and Questioned Costs as item 1996-008, that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Kandiyohi County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

The *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested in connection with the audit of the County's financial statements: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all of the listed categories, except that we did not test for compliance with the provisions for tax increment financing because Kandiyohi County has no tax increment financing.

In connection with our audit, nothing came to our attention that caused us to believe that Kandiyohi County failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, except as described in the Schedule of Findings and

Questioned Costs as items 1996-001 and 1996-003. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the County's noncompliance with the above referenced provisions.

Other Matters

Also included in the Schedule of Findings and Questioned Costs is a management practices comment. We believe this recommendation to be of benefit to the County, and it is reported for that purpose.

Kandiyohi County's Response to Findings

Kandiyohi County's responses to the internal control, legal compliance, and management practices findings identified in our audit have been included in the Schedule of Findings and Questioned Costs. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting, compliance, and the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions* and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

/s/Rebecca Otto

REBECCA OTTO STATE AUDITOR

September 29, 2014

/s/Greg Hierlinger

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR This page was left blank intentionally.



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REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Independent Auditor's Report

Board of County Commissioners Kandiyohi County

Report on Compliance for Each Major Federal Program

We have audited Kandiyohi County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2013. Kandiyohi County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

Kandiyohi County's basic financial statements include the operations of the Kandiyohi County Housing and Redevelopment Authority (HRA) component unit, which expended \$1,282,102 in federal awards during the year ended June 30, 2013, which are not included in the Schedule of Expenditures of Federal Awards. Our audit, described below, did not include the operations of the HRA because other auditors were engaged to perform a separate single audit in accordance with OMB Circular A-133.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Kandiyohi County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in

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Government Auditing Standards issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Kandiyohi County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance with those requirements.

Opinion on Each Major Federal Program

In our opinion, Kandiyohi County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2013.

Report on Internal Control Over Compliance

Management of Kandiyohi County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency or combination of ver compliance is a deficiency or combination of the prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of This Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 29, 2014