STATE OF MINNESOTA

Office of the State Auditor



Rebecca Otto State Auditor

ROCK COUNTY LUVERNE, MINNESOTA

FOR THE YEAR ENDED DECEMBER 31, 2012

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

Office of the State Auditor 525 Park Street, Suite 500 Saint Paul, Minnesota 55103 (651) 296-2551 state.auditor@osa.state.mn.us www.auditor.state.mn.us

This document can be made available in alternative formats upon request. Call 651-296-2551 [voice] or 1-800-627-3529 [relay service] for assistance; or visit the Office of the State Auditor's web site: www.auditor.state.mn.us.

For the Year Ended December 31, 2012



Audit Practice Division Office of the State Auditor State of Minnesota



TABLE OF CONTENTS

	Exhibit	Page
Introductory Section		
Organization Schedule		1
Organization Schedule - Rock County Rural Water District		2
Organization Schedule - Rock County Rural Water District		2
Financial Section		
Independent Auditor's Report		3
Management's Discussion and Analysis		6
Basic Financial Statements		
Government-Wide Financial Statements		
Statement of Net Position	1	16
Statement of Activities	2	17
Fund Financial Statements		
Governmental Funds		
Balance Sheet	3	19
Reconciliation of Governmental Funds Balance Sheet to the		
Government-Wide Statement of Net PositionGovernmental		
Activities	4	23
Statement of Revenues, Expenditures, and Changes in Fund		
Balance	5	24
Reconciliation of the Statement of Revenues, Expenditures,		
and Changes in Fund Balance of Governmental Funds to the		
Government-Wide Statement of ActivitiesGovernmental		
Activities	6	28
Fiduciary Funds		
Statement of Fiduciary Net Position	7	29
Notes to the Financial Statements		30
Required Supplementary Information		
Budgetary Comparison Schedules		
General Fund	A-1	75
Special Revenue Funds		
Public Works	A-2	78
Family Services	A-3	79
Land Management	A-4	80
Schedule of Funding Progress - Other Postemployment Benefits	A-5	81
Notes to the Required Supplementary Information		82

TABLE OF CONTENTS

	Exhibit	Page
Financial Section (Continued)		
Supplementary Information		
Governmental Funds		
Budgetary Comparison Schedule - Debt Service Fund	B-1	84
Agency Funds		85
Combining Statement of Changes in Assets and Liabilities - All		
Agency Funds	C-1	86
Other Schedule		
Schedule of Intergovernmental Revenue	D-1	88
Pook County Dural Water District		
Rock County Rural Water District Statement of Net Position	E-1	89
Statement of Revenues, Expenses, and Changes in Net Position	E-1 E-2	91
Statement of Cash Flows	E-2 E-3	92
Statement of Cash Flows	E-3	92
Management and Compliance Section		
Schedule of Findings and Recommendations		93
<u> </u>		
Report on Internal Control Over Financial Reporting and on		
Compliance and Other Matters Based on an Audit of Financial		
Statements Performed in Accordance with Government Auditing		
Standards		98



ORGANIZATION SCHEDULE 2012

Office	Name	Term Expires
Commissioners		
1st District	Kenneth Hoime**	January 2013
2nd District	Stanley Williamson	January 2015
3rd District	Ronald Boyenga*	January 2013
4th District	Robert Jarchow	January 2015
5th District	Jane Wildung Lanphere	January 2013
Officers		
Elected		
Attorney	Donald R. Klosterbuer	January 2015
Sheriff	Evan Verbrugge	January 2015
Appointed		
Administrator	Kyle J. Oldre	Indefinite
Auditor/Treasurer	Ashley Kurtz	Indefinite
Highway Engineer	Mark Sehr	Indefinite
Land Records Director	Thomas Houselog	Indefinite

^{*}Chair 2012

^{**}Chair 2013

ORGANIZATION SCHEDULE ROCK COUNTY RURAL WATER DISTRICT 2012

Position	Position Name Ter		
Chair	Marvin Tofteland	April 2013	
Vice Chair	Lowell Jauert	April 2013 April 2013	
Secretary	Nancy Overgaard	April 2014	
Treasurer	Ronald Boyenga	April 2013	
Director	Del Walraven	April 2015	
Director	Matt Boeve	April 2015	
Director	Paul Arends	April 2014	





STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

SUITE 500 525 PARK STREET SAINT PAUL, MN 55103-2139

(651) 296-2551 (Voice) (651) 296-4755 (Fax) state.auditor@state.mn.us (E-mail) 1-800-627-3529 (Relay Service)

INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Rock County

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Rock County, Minnesota, as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial

statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Rock County as of December 31, 2012, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Rock County's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information

has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2013, on our consideration of Rock County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rock County's internal control over financial reporting and compliance.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

December 20, 2013







MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2012 (Unaudited)

The Management's Discussion and Analysis (MD&A) provides an overview and analysis of the County's financial activities for the fiscal year ended December 31, 2012. Since this information is designed to focus on the current year's activities, resulting changes, and currently known facts, it should be read in conjunction with the financial statements.

FINANCIAL HIGHLIGHTS

- Governmental activities' total net position is \$55,076,560, of which \$47,674,388 represents net investment in capital assets, and \$1,348,084 is restricted to specific purposes. The \$6,054,088 remaining may be used to meet the County's ongoing obligations to citizens and creditors.
- The County's net position increased by \$1,147,475 for the year ended December 31, 2012. A large part of the increase is attributable to an increase in capital assets, net of accumulated depreciation.
- The net cost of governmental activities for the current fiscal year was \$4,062,366. General revenues and other items totaling \$5,209,841 funded the net cost.
- At the close of 2012, Rock County's combined ending governmental fund balances totaled \$9,343,107, an increase of \$1,807,987 from 2011. Of this balance, \$4,783,170 was unassigned by Rock County and thus available for spending at the government's discretion.
- For the year ended December 31, 2012, the assigned and unassigned balance of the General Fund was \$5,148,471, or 90.1 percent of the total General Fund expenditures for that year. This represents an increase from 2011, which had 78.1 percent of the total General Fund expenditures.

OVERVIEW OF THE FINANCIAL STATEMENTS

This MD&A is intended to serve as an introduction to the basic financial statements. The basic financial statements consist of three parts: (1) government-wide financial statements, (2) fund level financial statements, and (3) notes to the financial statements. This report also contains other required supplementary information.

Government-Wide Financial Statements

Government-wide financial statements are designed to provide readers with a broad overview of the County's finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets and liabilities of the County using the accrual basis of accounting, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial health of the County is improving or deteriorating. It is important to consider other nonfinancial factors, such as changes in the County's property tax base and the condition of County roads and other capital assets, to assess the overall health of the County.

The Statement of Activities presents the County's governmental activities. Most of the basic services are reported here, including general government, public safety, highways and streets, sanitation, human services, health, culture and recreation, conservation of natural resources, and economic development. Property taxes and state and federal grants finance most of these activities. The County has no business-type activities for which the County is legally accountable. The County has one component unit for which it is legally accountable.

The government-wide statements are Exhibits 1 and 2 of this report.

Fund Financial Statements

Fund level financial statements provide detailed information about the significant funds--not the County as a whole. Some funds are required to be established by state law or by bond covenants. However, the County Board establishes some funds to help it control and manage money for a particular purpose or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on how money flows into and out of these funds and the balances left at year-end that are available for spending. These funds are reported using modified accrual accounting. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County adopts an annual appropriated budget for its General Fund, Public Works Special Revenue Fund, Family Services Special Revenue Fund, Land Management Special Revenue Fund, and Debt Service Fund. A budgetary comparison statement has been provided for each of these funds to demonstrate compliance with this budget.

The basic governmental fund financial statements are Exhibits 3 through 6 of this report.

<u>Fiduciary funds</u> are used to account for resources held for the benefit of parties outside of the County. Fiduciary funds are not reflected in the government-wide statements because the resources of these funds are not available to support the County's own programs or activities. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All fiduciary activities are reported in a separate Statement of Fiduciary Net Position as Exhibit 7.

The County reports the Rock County Rural Water District as a discretely presented component unit.

Notes to the Financial Statements

Notes to the financial statements provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 30 through 74 of this report.

Other Information

In addition to the basic financial statements and notes, a schedule of Rock County's intergovernmental revenues is provided as supplementary information.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Over time, net position serves as a useful indicator of the County's financial position. Rock County's assets exceeded liabilities by \$55,076,560 at the close of 2012. The largest portion of Rock County's net position (86.6 percent) reflects the County's investment in capital assets (land, buildings, equipment, and infrastructure, such as roads and bridges), less any related outstanding debt used to acquire those assets. However, it should be noted that these assets are not available for future spending or for liquidating any remaining debt.

Table 1 Net Position

	 2012	 2011
Assets Current and other assets Capital assets	\$ 11,392,401 49,983,741	\$ 9,244,875 48,212,077
Total Assets	\$ 61,376,142	\$ 57,456,952
Liabilities Long-term liabilities Current liabilities	\$ 5,341,851 957,731	\$ 2,835,219 692,648
Total Liabilities	\$ 6,299,582	\$ 3,527,867
Net Position Net investment in capital assets Restricted Unrestricted	\$ 47,674,388 1,348,084 6,054,088	\$ 46,691,750 1,287,700 5,949,635
Total Net Position	\$ 55,076,560	\$ 53,929,085

Unrestricted net position--the part of net position that may be used to meet the County's ongoing obligations to citizens and creditors without constraints established by debt covenants, enabling legislation, or other legal requirements--was 11.0 percent of the net position.

Governmental Activities

The County's activities increased net position by 2.1 percent (\$55,076,560 for 2012 compared to \$53,929,085 for 2011). Key elements in this increase in net position are as follows:

Table 2 Changes in Net Position

	 2012	 2011
Revenues		
Program revenues		
Fees, charges, fines, and other	\$ 3,011,473	\$ 2,574,090
Operating grants and contributions	4,095,091	5,029,196
Capital grants and contributions	688,437	1,011,628
General revenues		
Property taxes	4,531,523	4,121,025
Unrestricted state aid	924,607	504,534
Investment earnings	62,727	85,466
Other	 249,078	 270,007
Total Revenues	\$ 13,562,936	\$ 13,595,946

(Unaudited)

	2012	2011
Expenses		
General government	\$ 2,441,850	\$ 2,310,175
Public safety	2,019,247	1,989,541
Highways and streets	4,588,437	3,323,543
Sanitation	744,832	782,502
Human services	1,193,903	2,306,694
Health	74,922	113,452
Culture and recreation	327,823	310,248
Conservation of natural resources	354,872	504,284
Economic development	2,840	1,500
Interest	108,641	88,313
Total Expenses	\$ 11,857,367	\$ 11,730,252
Change in Net Position Before Special Items	\$ 1,705,569	\$ 1,865,694
Special Items	(558,094)	-
Change in Net Position	\$ 1,147,475	\$ 1,865,694
Net Position - January 1	53,929,085	52,063,391
Net Position - December 31	\$ 55,076,560	\$ 53,929,085

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

Governmental Funds

The focus of the County's governmental funds is to provide information on short-term inflows, outflows, and the balances left at year-end available for spending. Such information is useful in assessing the County's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, governmental funds reported combined ending fund balances of \$9,343,107, an increase of \$1,807,987 in comparison with the prior year. Of the combined ending fund balances, \$7,063,469 represents unrestricted (assigned and unassigned) fund balance, which is available for spending at the County's discretion. The remainder of the fund balance is classified as either nonspendable or restricted to indicate that it is not available for new spending because it has already been restricted for various reasons either by state law, grant agreements, or bond covenants, or is nonspendable.

The General Fund is the main operating fund for the County. At the end of the current fiscal year, it had an unrestricted (assigned and unassigned) fund balance of \$5,148,471. As a measure of the General Fund's liquidity, it may be useful to compare unrestricted (assigned and unassigned) fund balance to total expenditures. The General Fund's unrestricted (assigned and unassigned) fund balance represents 90.1 percent of total General Fund expenditures. During

2012, the ending fund balance increased by \$2,073,662. The primary reason for this increase was due to greater than anticipated revenues, and a bond issuance for the purchase of capital equipment and refinancing an existing bond.

The Public Works Special Revenue Fund had an assigned fund balance of \$922,587 at fiscal year-end, representing 15.3 percent of its annual expenditures. The ending fund balance increased \$252,017 during 2012, primarily due to greater than anticipated revenues.

The Family Services Special Revenue Fund had an assigned fund balance of \$264,492 at fiscal year-end, representing 22.2 percent of its annual expenditures. The ending fund balance decreased \$663,750 during 2012, due to the transfer of Family Service operations to Southwest Health and Human Services on January 1, 2012.

The Land Management Special Revenue Fund had an assigned fund balance of \$727,919 at fiscal year-end, representing 113.5 percent of its annual expenditures. The ending fund balance decreased \$31,064 during 2012, primarily because the County decreased budgeted expenditures with the intent of using reserves.

The Ditch Special Revenue Fund had a restricted fund balance of \$310,009 at fiscal year-end. The ending fund balance increased \$170,533 during 2012, due to the collection of special assessments assessed for the construction of Judicial Ditch #2.

The Debt Service Fund had a restricted fund balance of \$162,511 at fiscal year-end, representing 123.6 percent of its annual expenditures. The ending fund balance increased \$6,589. The Debt Service Fund consists of tax levy dollars used to pay the bond for the construction of the Law Enforcement Center.

Governmental Activities

The County's total revenues were \$13,562,936. Table 3 presents the percent of total County revenues by source for the year ended December 31, 2012.

Table 3
County Revenues

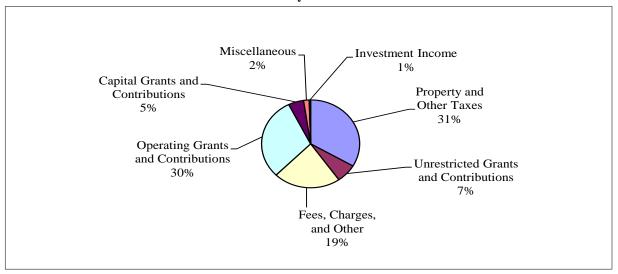
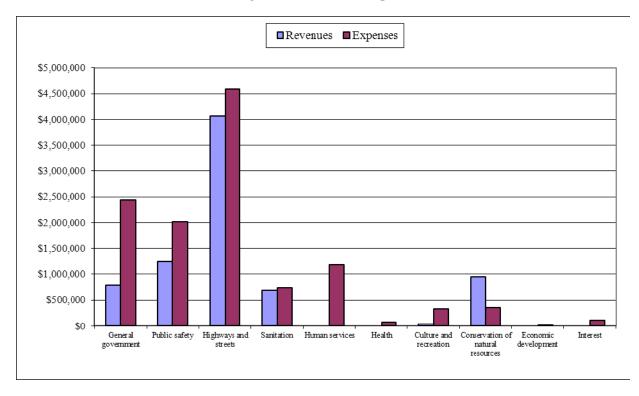


Table 4 presents the cost and revenue of each program of the County. Total program and general revenues for the County were \$13,562,936, while total expenses were \$11,857,367. Along with net special items of (\$588,094), this reflects a \$1,147,475 increase in net position for the year ended December 31, 2012.

Table 4
Program Revenues and Expenses



The cost of all governmental activities this year was \$11,857,367. However, as shown on the Statement of Activities on Exhibit 2, the amount that our taxpayers ultimately financed for these activities through County taxes was only \$4,062,366 because some of the costs were paid by those who directly benefited from the programs (\$3,011,473) or by other governments and organizations that subsidized certain programs with grants and contributions (\$4,783,528). The County paid for the remaining "public benefit" portion of governmental activities with \$5,767,935 in general revenues, primarily taxes (some of which could be used only for certain programs) and other revenues, such as grants and contributions not restricted to specific programs, and interest.

Table 5 presents the cost of each of the County's four largest program functions as well as each function's net cost (total cost, less revenues generated by the activity). The net cost shows the financial burden placed on the County's taxpayers by each of these functions.

Table 5
Governmental Activities

	Total Cost of Services		Net Cost	of Ser	vices	
		2012	 2011	 2012		2011
Highways and streets	\$	4,588,437	\$ 3,323,543	\$ 521,803	\$	(1,036,584)
General government		2,441,850	2,310,175	1,649,845		1,453,019
Public safety		2,019,247	1,989,541	766,401		671,084
Human services		1,193,903	2,306,694	1,193,903		1,124,922
All others		1,613,930	 1,800,299	 (69,586)		902,897
Totals	\$	11,857,367	\$ 11,730,252	\$ 4,062,366	\$	3,115,338

General Fund Budgetary Highlights

Actual General Fund revenues exceeded final budgeted revenues by \$458,953, primarily due to greater than expected grants and other intergovernmental aid and greater than expected charges for services and miscellaneous revenue.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The County's capital assets for its governmental activities at December 31, 2012, totaled \$49,983,741 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, and infrastructure. The investment in capital assets increased \$1,771,664, or 3.7 percent, from the previous year. The major capital asset events were additions to:

Infrastructure	\$ 1,760,195
Construction in progress	990,156
Machinery and equipment	985,145

Table 6 Capital Assets at Year-End (Net of Depreciation)

		2012		2011
Land	¢	1 170 702	ď	1 170 793
Land	\$	1,179,782	\$	1,179,782
Construction in progress		990,156		334,140
Works of art and historical treasures		600,000		600,000
Infrastructure		36,236,956		35,486,027
Buildings		7,891,386		8,079,614
Land improvements		185,992		197,097
Machinery, equipment, and vehicles		2,899,469		2,335,417
			· ·	_
Total	\$	49,983,741	\$	48,212,077

Additional information about the County's capital assets can be found in Note 3.A. to the financial statements.

Long-Term Debt

At the end of the current fiscal year, the County had total net outstanding debt of \$5,341,851, which was backed by the full faith and credit of the government.

Table 7
Outstanding Debt

	 2012	 2011
General obligation bonds Capital leases	\$ 4,720,368 43,592	\$ 2,158,715 85,327
Loans payable	156,681	111,372
Compensated absences payable	335,574	413,410
Net OPEB obligation	 85,636	 66,395
Total	\$ 5,341,851	\$ 2,835,219

(Unaudited)

Minnesota statutes limit the amount of debt a county may levy to three percent of its total market value. At the end of 2012, the County's outstanding debt was 0.28 percent of its total estimated market value of \$1,870,269,700.

Additional information on the County's long-term debt can be found in Note 3.C. to the financial statements of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

- The unemployment rate for Rock County at the end of 2012 was 3.8 percent. This compares favorably with the state unemployment rate of 5.4 percent and shows a slight increase from the County's 3.6 percent rate of one year ago. The 2012 population is estimated at 9,567.
- On December 11, 2012, the Rock County Board of Commissioners approved the 2013 budget and adopted a property tax levy of \$4,682,771, which represents a 1.8 percent increase over the 2012 property tax levy of \$4,597,714.

Rock County Tax Rate and Levy History

2013	24.639%	\$4,682,771
2012	29.144	4,597,714
2011	29.599	4,485,575
2010	28.573	4,170,151
2009	32.755	3,801,061
2008	35.717	3,654,847
2007	36.798	3,481,138

• Rock County is very dependent on state-paid aids, credits, and grants. Should there be any unallotments or changes in the state aid calculation or any reductions to grants, it would have a significant impact on next year's budget.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Rock County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the County Administrator Kyle J. Oldre, or County Auditor-Treasurer Ashley Kurtz, Rock County Courthouse, 204 East Brown Street, P. O. Box 509, Luverne, Minnesota 56156-0509.









EXHIBIT 1

STATEMENT OF NET POSITION DECEMBER 31, 2012

	Primary Government Governmental Activities		Rock County Rural Water District Component Unit	
<u>Assets</u>				
Cash and pooled investments	\$	7,222,659	\$	677,457
Investments		2,585,500		1,117,428
Investments - restricted		-		1,175,000
Receivables - net		1,317,572		22,108
Receivables - restricted		-		388,401
Inventories		139,688		107,168
Prepaid items		40,840		1,647
Deferred debt issuance costs		86,142		-
Capital assets		2.760.020		760 414
Non-depreciable capital assets Depreciable capital assets - net of		2,769,938		760,414
accumulated depreciation		47,213,803		3,408,360
accumulated depreciation		47,213,603	-	3,408,300
Total Assets	\$	61,376,142	\$	7,657,983
<u>Liabilities</u>				
Accounts payable and other current liabilities	\$	742,128	\$	33,152
Accrued interest payable		53,266		4,914
Customer deposits		18,700		1,425
Unearned revenue		143,637		-
Long-term liabilities		242422		40=000
Due within one year		242,132		107,000
Due in more than one year		5,099,719		916,179
Total Liabilities	\$	6,299,582	\$	1,062,670
Net Position				
Net investment in capital assets	\$	47,674,388	\$	3,168,774
Restricted for				
Public safety		214,286		-
Highways and streets		784,804		-
Debt service		117,926		-
Rural water distribution system		_		1,563,401
Other purposes		231,068		-
Unrestricted		6,054,088		1,863,138
Total Net Position	\$	55,076,560	\$	6,595,313

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2012

	Expenses		Fees, Charges, Fines, and Other		
Functions/Programs					
Primary Government					
Governmental activities					
General government	\$	2,441,850	\$	516,743	
Public safety		2,019,247		915,359	
Highways and streets		4,588,437		172,153	
Sanitation		744,832		640,185	
Human services		1,193,903		-	
Health		74,922		-	
Culture and recreation		327,823		13,079	
Conservation of natural resources		354,872		753,954	
Economic development		2,840		-	
Interest		108,641		-	
Total Governmental Activities	\$	11,857,367	\$	3,011,473	
Component Unit					
Rock County Rural Water District	\$	780,620	\$	820,656	
	General Revenues Property taxes Gravel taxes Other taxes Payments in lieu of tax Grants and contributions not restricted to specific programs Interest income Miscellaneous Special Items Proceeds from dissolution of public health joint venture Transfer of family service operation to SWHHS Transfer of public health operation to SWHHS				
	Total general revenues and special items				
	Change in net position				
		osition - Beginning	3		
The notes to the financial statements are an integral part of this statement	Net Po	osition - Ending		Рада	

Net (Expense) Revenue and Changes in Net Position

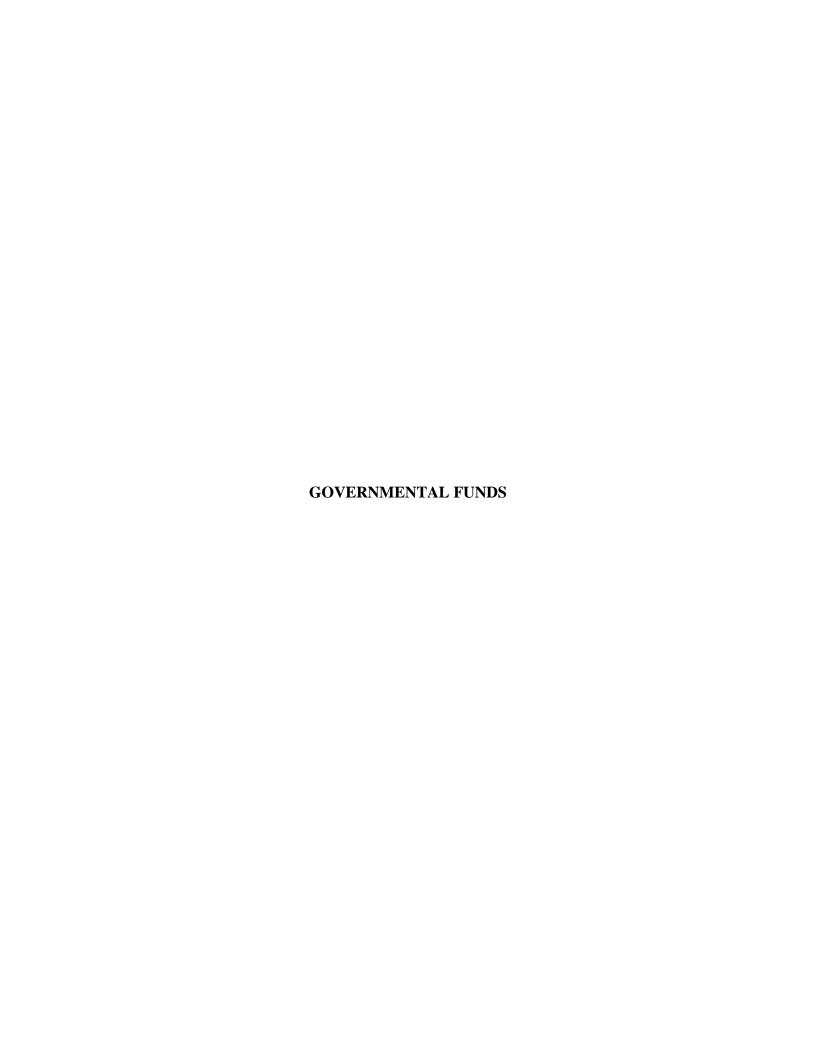
(Operating Grants and ontributions	Gi	Capital rants and ntributions	Primary Government Governmental Activities		Primary Governm Governmental		Ro Rural	ck County Water District ponent Unit
	271,017 254,428 3,293,348 55,950 - - 23,914 196,434 - - - 4,095,091	\$	4,245 83,059 601,133 - - - - - - - - - - - -	\$	(1,649,845) (766,401) (521,803) (48,697) (1,193,903) (74,922) (290,830) 595,516 (2,840) (108,641) (4,062,366)				
		\$	83,189			\$	123,225		
				\$	4,531,523 35,702 12,833 39,239	\$	- - -		
					924,607 62,727 161,304		- 41,412 -		
					232,364 (543,578) (246,880)		- - -		
				\$	5,209,841	\$	41,412		
				\$	1,147,475	\$	164,637		
					53,929,085		6,430,676		
				\$	55,076,560	\$	6,595,313		
				Ψ	33,070,300	Ψ	Pag		

Program Revenues









BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2012

	General		Public Works
<u>Assets</u>			
Cash and pooled investments	\$ 3,569,406	\$	746,120
Cash with fiscal agent	1,246,579		-
Petty cash and change funds	1,475		75
Investments	1,720,500		860,000
Taxes receivable			
Prior	13,664		3,903
Special assessments receivable			
Prior	-		-
Noncurrent	-		-
Accounts receivable	73,425		14,466
Accrued interest receivable	2,884		2,103
Loans receivable	-		-
Due from other governments	30,269		547,199
Inventories	-		139,688
Prepaid items	36,038		3,591
Total Assets	\$ 6,694,240	\$	2,317,145

Family Services	<u>M</u>	Land Management		Ditch		Debt Service	Total					
\$ 264,492	\$	921,992	\$	310,009	\$	162,511	\$ 5,974,530					
-		-		-		-	1,246,579					
-		-		-		-	1,550					
-		5,000		-		-	2,585,500					
5,712		143		-		698	24,120					
-		10,848		-		-	10,848					
-		_		475,009		_	475,009					
-		_		_		_	87,891					
-		6		_		_	4,993					
-		137,243		-		-		-	137,243			
-		-		-				-		-		577,468
-		-		-		-	139,688					
		1,211				-	 40,840					
\$ 270,204	\$	1,076,443	\$	785,018	\$	163,209	\$ 11,306,259					

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2012

Salaries payable 94,639 41,345 Contracts payable - 127,631 Due to other governments 73,610 1,242 Deferred revenue - unavailable 15,029 551,242 Deferred revenue - unavailable - - Customer deposits 700 - Total Liabilities \$ 473,456 \$ 817,645 Fund Balances Nonspendable - - Inventories \$ - \$ 139,688 Loans receivable - - Prepati items 36,038 3,591 Restricted for - - Missing heirs 3,549 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 121,951 - Enhanced 911 211,551 - Sheriff's contingency 7,018 - Sheriff's contingency 7,018 - Sheriff's cortieted property 24,570			Public Works		
Accounts payable \$ 289,478 \$ 96,185 Salaries payable - 127,631 Contracts payable - 127,631 Due to other governments 73,610 1,242 Deferred revenue - unavailable 15,029 551,242 Deferred revenue - unavailable - - Deferred revenue - unavailable - - Deferred revenue - unavailable - - Customer deposits 700 - Total Liabilities \$ 473,456 \$ 817,645 Fund Balances Nonspendable - - Inventories \$ - \$ 139,688 Loans receivable - - Prepaid items 36,038 3,591 Restricted for 12,964 - Missing heirs 3,549 - Restricted for 12,964 - Recorder's technology fund 90,653 - Recorder's technology fund 90,653 - Recorder's technology fund 90,653	<u>Liabilities and Fund Balances</u>				
Salaries payable 94,639 41,345 Contracts payable - 127,631 Due to other governments 73,610 1,242 Deferred revenue - unavailable 15,029 551,242 Deferred revenue - unearned - - Customer deposits 700 - Total Liabilities \$ 473,456 \$ 817,645 Fund Balances Nonspendable - - Inventories \$ - \$ 139,688 Loans receivable - - Prepaid items 36,038 3,591 Restricted for 3,549 - Missing heirs 3,549 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 121,951 - Enhanced 911 211,551 - Sheriff's contingency 7,018 - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 <td< th=""><th>Liabilities</th><th></th><th></th><th></th><th></th></td<>	Liabilities				
Contracts payable - 127,631 Due to other governments 73,610 1,242 Deferred revenue - unavailable 15,029 551,242 Deferred revenue - unearned - - Customer deposits 700 - Total Liabilities \$ 473,456 \$ 817,645 Fund Balances Nonspendable - \$ 139,688 Inventories \$ - \$ 139,688 Loans receivable - - Prepaid items 36,038 3,591 Restricted for 35,49 - Missing heirs 3,549 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Spheir system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 -<	Accounts payable	\$	289,478	\$	96,185
Due to other governments 73,610 1,242 Deferred revenue - unavailable 15,029 551,242 Deferred revenue - unavailable 15,029 551,242 Customer deposits 700 - Total Liabilities \$ 473,456 \$ 817,645 Fund Balances Nonspendable Inventories \$ - \$ 139,688 Loans receivable - - Prepaid items 36,038 3,591 Restricted for 3,549 - Missing heirs 3,549 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Unspent bond proceeds 458,881 -	Salaries payable		94,639		41,345
Deferred revenue - unavailable 15,029 551,242 Deferred revenue - unearned - - Customer deposits 700 - Total Liabilities \$ 473,456 \$ 817,645 Fund Balances Nonspendable - \$ 139,688 Loans receivable - - Prepaid items 36,038 3,591 Restricted for 3,549 - Missing heirs 3,549 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 -	Contracts payable		-		127,631
Deferred revenue - unearned Customer deposits 700	Due to other governments		73,610		1,242
Customer deposits 700 - Total Liabilities \$ 473,456 \$ 817,645 Fund Balances Fund Balances Nonspendable - - Inventories \$ - \$ 139,688 Loans receivable - - Prepaid items 36,038 3,591 Restricted for - - Missing heirs 3,549 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - - Debt service - - Debt	Deferred revenue - unavailable		15,029		551,242
Fund Balances Summer of the part of th	Deferred revenue - unearned		-		-
Fund Balances Nonspendable 1 139,688 Loans receivable - - - Prepaid items 36,038 3,591 Restricted for 3,549 - Missing heirs 12,964 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Speit system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 45,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - - Public works - 922,587 Family services </td <td>Customer deposits</td> <td></td> <td>700</td> <td></td> <td>-</td>	Customer deposits		700		-
Nonspendable Inventories \$ - \$ 139,688 Loans receivable - - - Prepaid items 36,038 3,591 Restricted for 3,549 - Missing heirs 3,549 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's cortingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - 433,634 Ditch maintenance and repairs - - Assigned to - - Public works - 922,587 Family services<	Total Liabilities	\$	473,456	\$	817,645
Inventories \$ - \$ 139,688 Loans receivable - - Prepaid items 36,038 3,591 Restricted for - - Missing heirs 3,549 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - - Ditch maintenance and repairs - - Debt service - - Assigned to - - Public works - - Family services - - Land management	Fund Balances				
Loans receivable	Nonspendable				
Prepaid items 36,038 3,591 Restricted for 3,549 - Missing heirs 12,964 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - - Sheriff's contingency 7,018 - - - Sheriff's forfeited property 24,570 - - - Regional dispatch 3,381 -	Inventories	\$	-	\$	139,688
Restricted for Missing heirs 3,549 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - - Ditch maintenance and repairs - - Debt service - - Assigned to - - Public works - - Family services - - Land management - - Capital improvements 325,000 - Elections 4,783,170 - Total Fund Balances \$6,220,784 1,499,500 <td>Loans receivable</td> <td></td> <td>-</td> <td></td> <td>-</td>	Loans receivable		-		-
Missing heirs 3,549 - Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - - Public works - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 -	Prepaid items		36,038		3,591
Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - - Public works - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 -	Restricted for				
Law library 12,964 - Recorder's technology fund 90,653 - Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - - Public works - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 -	Missing heirs		3,549		-
Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - - Public works - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 -			12,964		-
Recorder's compliance fund 123,902 - Enhanced 911 211,551 - Septic system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - - Public works - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 -	Recorder's technology fund		90,653		-
Septic system loans - - Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500			123,902		-
Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 -	Enhanced 911		211,551		-
Sheriff's contingency 7,018 - Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 -	Septic system loans		-		-
Sheriff's forfeited property 24,570 - Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500			7,018		-
Regional dispatch 3,381 - Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500			24,570		-
Transportation 99,806 - Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500			3,381		-
Unspent bond proceeds 458,881 - Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500					-
Highway allotments - 433,634 Ditch maintenance and repairs - - Debt service - - Assigned to - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500					_
Ditch maintenance and repairs - - Debt service - - Assigned to - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500					433,634
Debt service - - Assigned to - 922,587 Public works - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500	· ·		-		-
Public works - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500	1		-		-
Public works - 922,587 Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500	Assigned to				
Family services - - Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500			-		922,587
Land management - - Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500	Family services		-		-
Capital improvements 325,000 - Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500	· · · · · · · · · · · · · · · · · · ·		-		-
Elections 40,301 - Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500			325,000		-
Unassigned 4,783,170 - Total Fund Balances \$ 6,220,784 \$ 1,499,500			•		-
· · · · · · · · · · · · · · · · · · ·					-
Total Liabilities and Fund Balances \$ 6.694.240 \$ 2.317.145	Total Fund Balances	\$	6,220,784	\$	1,499,500
	Total Liabilities and Fund Balances	\$	6,694,240	\$	2,317,145

	Family Services	M	Land Debt Management Ditch Service					Total		
\$	-	\$	3,978	\$	-	\$	-	\$	389,641	
	-		14,020		-		-		150,004	
	-		-		-		-		127,631	
	- 5.710		-		-		-		74,852	
	5,712		10,997 143,637		475,009		698		1,058,687 143,637	
	-		18,000		-		-		18,700	
\$	5,712	\$	190,632	\$	475,009	\$	698	\$	1,963,152	
\$	-	\$	_	\$	-	\$	-	\$	139,688	
	-		137,243		-		-		137,243	
	-		1,211		-		-		40,840	
	-		-		-		-		3,549	
	-		-		-		-		12,964	
	-		-		-		-		90,653	
	-		-		-		-		123,902	
	-		19,438		-		-		211,551	
	-		19,436		-		-		19,438 7,018	
	-		- -		_		- -		24,570	
	_		_		_		_		3,381	
	-		-		-		-		99,806	
	-		-		-		-		458,881	
	-		-		-		-		433,634	
	-		-		310,009		-		310,009	
	-		-		-		162,511		162,511	
	-		-		-		-		922,587	
	264,492		-		-		-		264,492	
	-		727,919		-		-		727,919	
	-		-		-		-		325,000	
	-		-		-		-		40,301 4,783,170	
\$	264,492	\$	885,811	\$	310,009	\$	162,511	\$	9,343,107	
Φ.							_			
\$	270,204	\$	1,076,443	\$	785,018	\$	163,209	\$	11,306,259	



EXHIBIT 4

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2012

Fund balance - total governmental funds (Exhibit 3)		\$ 9,343,107
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		49,983,741
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.		1,058,687
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
General obligation bonds	\$ (4,680,000)	
Unamortized bond discount	24,117	
Unamortized bond premium	(64,485)	
Deferred debt issuance costs	86,142	
Capital leases payable	(43,592)	
Loans payable	(156,681)	
Compensated absences	(335,574)	
Net OPEB obligation	(85,636)	
Accrued interest payable	 (53,266)	(5,308,975)
Net Position of Governmental Activities (Exhibit 1)		\$ 55,076,560

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2012

	 General		
Revenues			
Taxes	\$ 2,575,204	\$	782,760
Special assessments	-		-
Licenses and permits	5,465		-
Intergovernmental	829,714		4,985,934
Charges for services	1,293,994		486,363
Fines and forfeits	19,376		-
Gifts and contributions	1,425		-
Investment earnings	55,803		8,010
Miscellaneous	 255,348		87,881
Total Revenues	\$ 5,036,329	\$	6,350,948
Expenditures			
Current			
General government	\$ 2,161,649	\$	-
Public safety	1,858,798		-
Highways and streets	6,952		5,444,119
Sanitation	-		334,122
Human services	-		-
Health	16,800		-
Culture and recreation	334,297		-
Conservation of natural resources	131,895		-
Economic development	2,840		-
Capital outlay	974,168		-
Intergovernmental	120,392		265,312
Debt service			
Principal	41,735		-
Interest	3,797		-
Administrative (fiscal) charges	-		-
Bond issuance costs	 63,985		
Total Expenditures	\$ 5,717,308	\$	6,043,553
Excess of Revenues Over (Under) Expenditures	\$ (680,979)	\$	307,395

Family Services	Land Management		Ditch		 Debt Service	Total
\$ 1,058,934	\$	27,427	\$	111	\$ 128,687	\$ 4,573,123
-	·	213,464	,	276,206	-	489,670
-		35,100		-	-	40,565
64,747		254,093		-	7,435	6,141,923
-		2,906		-	-	1,783,263
-		-		-	-	19,376
-		-		-	-	1,425
-		80		-	1,776	65,669
 		31,965			 <u>-</u>	 375,194
\$ 1,123,681	\$	565,035	\$	276,317	\$ 137,898	\$ 13,490,208
		20.045				2 200 504
\$ -	\$	39,045	\$	-	\$ -	\$ 2,200,694
-		-		-	-	1,858,798
-		206.404		-	-	5,451,071
1,193,903		396,494		-	-	730,616
1,193,903		-		-	-	1,193,903 16,800
-		-		-	-	334,297
-		205,869		16,309	-	354,297
_		203,007		10,507	_	2,840
_		_		_	_	974,168
-		-		-	-	385,704
-		_		70,000	75,000	186,735
_		-		19,475	56,088	79,360
-		-		-	425	425
 _				_	 	 63,985
\$ 1,193,903	\$	641,408	\$	105,784	\$ 131,513	\$ 13,833,469
\$ (70,222)	\$	(76,373)	\$	170,533	\$ 6,385	\$ (343,261)

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2012

		Public Works		
Other Financing Sources (Uses)				
Transfers in	\$	60,000	\$	-
Transfers out		-		(60,000)
Bonds issued		2,639,796		-
Premium on sale of bonds		69,091		-
Loans issued		-		-
Proceeds from the sale of assets		270		-
Total Other Financing Sources (Uses)	\$	\$	(60,000)	
Special Items				
Proceeds from dissolution of public health joint venture	\$	232,364	\$	-
Transfer of family service operation to SWHHS		-		-
Transfer of public health operation to SWHHS		(246,880)		
Total Special Items	\$	(14,516)	\$	
Net Change in Fund Balance	\$	2,073,662	\$	247,395
Fund Balance - January 1		4,147,122		1,247,483
Increase (decrease) in inventories		<u> </u>		4,622
Fund Balance - December 31	\$	6,220,784	\$	1,499,500

Family Services		Land anagement	 Ditch	 Debt Service	Total
\$ -	\$	-	\$ -	\$ -	\$ 60,000
-		-	-	-	(60,000)
-		-	-	204	2,640,000
-		-	-	-	69,091
-		45,309	-	-	45,309
 			 	 -	 270
\$ 	\$	45,309	\$ 	\$ 204	\$ 2,754,670
\$ -	\$	-	\$ -	\$ -	\$ 232,364
(593,528)		-	-	-	(593,528)
 -			 	 	 (246,880)
\$ (593,528)	\$	-	\$ 	\$ -	\$ (608,044)
\$ (663,750)	\$	(31,064)	\$ 170,533	\$ 6,589	\$ 1,803,365
928,242		916,875	139,476	155,922	7,535,120
 <u>-</u>		<u> </u>	<u> </u>	 <u>-</u>	 4,622
\$ 264,492	\$	885,811	\$ 310,009	\$ 162,511	\$ 9,343,107

EXHIBIT 6

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2012

Net change in fund balance - total governmental funds (Exhibit 5)		\$ 1,803,365
Amounts reported for governmental activities in the statement of activities are different because:		
In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statements and the statement of activities is the increase or decrease in revenue deferred as unavailable.		
Deferred revenue - December 31 Deferred revenue - January 1	\$ 1,058,687 (985,959)	72,728
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Contributions of capital assets are reported in the statement of activities, but not in the funds. In the statement of activities, the net book value of assets disposed of is expensed, while not reported in the funds.		
Expenditures for general capital assets and infrastructure Current year depreciation	\$ 3,401,356 (1,629,692)	1,771,664
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
Principal repayments General obligation bonds Capital leases payment	\$ 145,000 41,735	186,735
Debt issued Bond principal Bond premium Bond issuance costs	\$ (2,640,000) (69,091) 63,985	(2,645,106)
Loans issued		(45,309)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Change in compensated absences Change in net OPEB obligation Change in accrued interest payable Discount and bond issuance costs amortization	\$ 46,873 (19,241) (24,156) (4,700)	
Change in inventories	 4,622	 3,398
Change in Net Position of Governmental Activities (Exhibit 2)		\$ 1,147,475





EXHIBIT 7

STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS DECEMBER 31, 2012

<u>Assets</u>	
Cash and pooled investments	\$ 357,654
<u>Liabilities</u>	
Due to other governments	\$ 357,654



NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2012

1. Summary of Significant Accounting Policies

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2012. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by the County are discussed below.

A. Financial Reporting Entity

Rock County was established May 23, 1884, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Rock County (primary government) and its component unit for which the County is financially accountable. The County is financially accountable if it appoints a voting majority of an organization's governing body and has the ability to impose its will on that governing body, or if the organization could potentially provide specific financial benefits or impose specific financial burdens on the County. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year. The County Administrator, appointed by the County Board, serves as the clerk of the Board but does not vote in its decisions.

Discretely Presented Component Unit

While part of the reporting entity, discretely presented component units are presented in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County. The Rock County Rural Water District is included in the County's reporting entity because of the significance of its operational and financial relationship with the County. The Rock County Board of Commissioners appoints the members of the Rural Water District Board, and the District has the potential to be a financial burden or benefit to the County. The Rock County Rural Water District was established in 1978 to provide water to rural residents of Rock County with the power, duties, and privileges granted it by Minn. Stat. ch. 116A. Separate financial statements are not prepared.

1. <u>Summary of Significant Accounting Policies</u>

A. <u>Financial Reporting Entity</u> (Continued)

Joint Ventures

The County participates in joint ventures described in Note 6.C. and jointly-governed organizations described in Note 6.D.

B. Basic Financial Statements

1. Government-Wide Statements

The government-wide financial statements (the statement of net position and the statement of activities) display information about the primary government and its component unit. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities, which are normally supported by taxes and intergovernmental revenue, are reported in a single column.

In the government-wide statement of net position, the governmental activities are presented on a consolidated basis and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net position is reported in three parts: (1) net investment in capital assets; (2) restricted net position; and (3) unrestricted net position. The County first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

1. <u>Summary of Significant Accounting Policies</u>

B. Basic Financial Statements (Continued)

2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category-governmental and fiduciary--are presented. The emphasis of the governmental fund financial statements is on major individual governmental funds with each displayed as separate columns in the fund financial statements. The County reports all of its governmental funds as major funds.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The <u>Public Works Special Revenue Fund</u> accounts for restricted revenues from the federal and state government, as well as committed property tax revenues used for the construction and maintenance of roads, bridges, and other projects affecting County roadways and accounts for the County's garbage transfer station.

The <u>Family Services Special Revenue Fund</u> accounts for committed property tax revenues used for economic assistance and community social services programs.

The <u>Land Management Special Revenue Fund</u> accounts for restricted special assessment revenues, restricted revenues from the state government, and committed property tax revenues for the maintenance of the County's sanitation, planning and zoning, and water planning functions.

1. <u>Summary of Significant Accounting Policies</u>

B. Basic Financial Statements

2. Fund Financial Statements (Continued)

The <u>Ditch Special Revenue Fund</u> accounts for special assessment revenues levied against benefitted property to finance the cost of constructing and maintaining an agricultural drainage ditch system.

The <u>Debt Service Fund</u> is used to account for the financial resources restricted for payment of long-term principal, interest, and related costs.

Additionally, the County reports the following fund type:

<u>Fiduciary Funds</u> - Agency funds are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Rock County considers all revenues as available if collected within 60 days after the end of the current period. Property taxes are recognized as revenues in the year for which they are levied provided they are also available. Shared revenues are generally recognized in the period the appropriation goes into effect and the revenues are available. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met and are available. Property and other taxes, shared revenues, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are

1. <u>Summary of Significant Accounting Policies</u>

C. Measurement Focus and Basis of Accounting (Continued)

recognized as expenditures to the extent that they have matured. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

D. Assets, Liabilities, and Net Position or Equity

1. Cash and Cash Equivalents

Rock County and its component unit have defined cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Additionally, each fund's or component unit's equity in the County's investment pool is treated as a cash equivalent because the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

2. <u>Deposits and Investments</u>

The cash balances of substantially all funds are pooled and invested by the County Auditor-Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2012, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments of governmental and fiduciary funds are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2012 were \$34,141 for the County.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Position or Equity (Continued)

3. Receivables and Payables

Activities between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent maturities of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not in spendable form.

All receivables, including those of the discretely presented component units, are shown net of an allowance for uncollectibles.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15 or November 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

4. <u>Inventories and Prepaid Items</u>

All inventories are valued at cost using the first in/first out method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories at the government-wide level are recorded as expenses when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Position or Equity (Continued)

5. Restricted Assets

Certain funds of the County are classified as restricted assets on the statement of net position because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations.

6. <u>Capital Assets</u>

Capital assets, which include property, plant, equipment, and infrastructure assets (such as roads, bridges, sidewalks, and similar items) are reported in the government-wide financial statements. The County and the Rock County Rural Water District define capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	25 - 40
Improvements other than buildings	20 - 35
Public domain infrastructure	15 - 75
Machinery and equipment	3 - 15

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Position or Equity (Continued)

7. Compensated Absences

The liability for compensated absences reported in financial statements consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

8. Deferred Revenue

All County funds and the government-wide financial statements defer revenue for resources that have been received, but not yet earned. Governmental funds also report deferred revenue in connection with receivables for revenues not considered to be available to liquidate liabilities of the current period.

Delinquent property taxes	\$	24,120
Delinquent and noncurrent special assessments		485,857
Interest on investments		1,509
Receivables that do not provide current financial		
resources		547,201
Total Deferred Revenue - Unavailable	\$	1,058,687
Total Deterred Revenue - Onavallable	Ψ	1,000,007

9. <u>Long-Term Obligations</u>

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column on the statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Position or Equity

9. <u>Long-Term Obligations</u> (Continued)

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

10. Classification of Net Position

Net position in the government-wide and the component unit financial statements are classified in the following categories:

<u>Net investment in capital assets</u> - the amount of net position representing capital assets, net of accumulated depreciation, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

<u>Restricted net position</u> - the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> - the amount of net position that does not meet the definition of restricted or net investments in capital assets.

11. Classification of Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which Rock County is bound to observe constraints imposed on the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Position or Equity

11. Classification of Fund Balances (Continued)

The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> - amounts for which constraints have been placed on the use of resources either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - amounts that can be used only for the specific purposes imposed by formal action (resolution) of the County Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

<u>Assigned</u> - amounts the County intends to use for specific purposes that do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the County Board or the County Administrator or County Auditor/Treasurer who have been delegated that authority by Board resolution.

<u>Unassigned</u> - the residual classification for the General Fund includes all spendable amounts not contained in the other fund balance classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted or committed.

Rock County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Position or Equity (Continued)

12. Minimum Fund Balance

Rock County has adopted a minimum fund balance policy for the General Fund and special revenue funds. The General Fund and special revenue funds are heavily reliant on property tax revenues to fund current operations. However, current property tax revenues are not available for distribution until June. Therefore, the County Board has determined it needs to maintain a minimum unrestricted fund balance (committed, assigned, and unassigned) of no less than five months of operating expenditures. The fund balance policy was adopted by the County Board on March 20, 2012. At December 31, 2012, unrestricted fund balance for the General Fund was at or above the minimum fund balance level.

13. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

14. Special Items

Rock County approved a resolution seeking to join Southwest Health and Human Services (SWHHS) for both human services and community health functions. In the approved resolution, Rock County agreed to contribute \$619,000 to the human services and \$250,900 to the community health functions of SWHHS. Payment was made to SWHHS to join the joint powers in January 2012.

Rock County terminated the joint powers agreement with Nobles County for Nobles-Rock Community Health Services effective December 31, 2011. Rock County was in receipt of \$232,364 from the dissolution of this joint powers agreement.

2. Stewardship, Compliance, and Accountability

Excess of Expenditures Over Budget

Expenditures exceeded budgets in the following funds:

Fund	Expend	itures	Budget		Excess		
General Fund	\$ 5,71	17,308 \$	4,531,216	\$	1,186,092		
Special Revenue Funds Public Works	6.04	43,553	2,224,366		3,819,187		
Family Services	,	93,903	1,121,454		72,449		
Land Management	64	41,408	546,208		95,200		

3. <u>Detailed Notes on All Funds</u>

A. Assets

1. Deposits and Investments

Reconciliation of the County's total cash and investments to the basic financial statements follows:

Government-wide statement of net position		
Governmental activities		
Cash and pooled investments	\$	7,222,659
Investments		2,585,500
Statement of fiduciary net position		
Cash and pooled investments		357,654
Total Cash and Investments	\$	10,165,813
Petty cash and change funds	\$	1,550
Checking	Ψ	6,212,181
Cash with fiscal agent		1,246,579
Money market savings		120,003
Certificates of deposit		2,585,500
Total Deposits and Investments	\$	10,165,813

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments (Continued)

a. <u>Deposits</u>

The County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County's policy is to minimize deposit custodial credit risk by obtaining collateral or bond for all uninsured amounts on deposit and obtaining necessary documentation to show compliance with state law and a perfected security interest under federal law. As of December 31, 2012, the County's deposits were not exposed to custodial credit risk.

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u> (Continued)

b. Investments

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

b. <u>Investments</u> (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County and component unit minimize their exposure to interest rate risk by investing in both short-term and long-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the policy of the County and the Rock County Rural Water District to invest only in securities that meet the ratings requirements set by state statute.

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. The County's policy is to minimize investment custodial credit risk by permitting brokers that obtained investments for the County to hold them only to the extent Securities Investor Protection Corporation (SIPC) coverage and excess SIPC coverage are available. Securities purchased that exceed available SIPC coverage shall be transferred to the County's custodian. As of December 31 2012, the County's investments were not exposed to custodial credit risk.

3. <u>Detailed Notes on All Funds</u>

A. Assets

1. <u>Deposits and Investments</u>

b. <u>Investments</u> (Continued)

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. It is the County's and the Rural Water District's policy that U.S. Treasury securities, U.S. agency securities, and obligations backed by U.S. Treasury and/or U.S. agency securities may be held without limit.

2. Receivables

Receivables as of December 31, 2012, for the County's governmental activities, net of the applicable allowances for uncollectible accounts, are as follows:

	R	Receivables		nounts Not neduled for oction During osequent Year
Carraman and all Audinidia				
Governmental Activities				
Taxes	\$	24,120	\$	-
Special assessments		485,857		395,881
Accounts		87,891		-
Interest		4,993		-
Loans receivable		137,243		122,712
Due from other governments		577,468		
Total Governmental Activities	\$	1,317,572	\$	518,593

3. <u>Detailed Notes on All Funds</u>

A. Assets (Continued)

3. Loans Receivable

Loans receivable activity for MPCA septic system loans is as follows:

Loans receivable, January 1, 2012	\$ 106,459
New loans issued during the year - MPCA	45,309
Payments received during the year	 (14,525)
	 _
Loans Receivable	\$ 137,243

The Land Management Special Revenue Fund has a \$137,243 loans receivable from septic loans issued in 2010, 2011 and 2012.

4. Capital Assets

Capital asset activity for the year ended December 31, 2012, was as follows:

	 Beginning Balance	 Increase	I	Decrease		Ending Balance
Capital assets not depreciated						
Land	\$ 193,861	\$ -	\$	-	\$	193,861
Right-of-way	985,921	-		-		985,921
Construction in progress	334,140	990,156		334,140		990,156
Works of art and historical treasures	 600,000	 				600,000
Total capital assets not depreciated	\$ 2,113,922	\$ 990,156	\$	334,140	\$_	2,769,938
Capital assets depreciated						
Buildings	\$ 10,256,698	\$ -	\$	-	\$	10,256,698
Land improvements	242,912	-		-		242,912
Machinery, furniture, and equipment	5,746,029	985,145		897,017		5,834,157
Infrastructure	 48,703,221	 1,760,195		-		50,463,416
Total capital assets depreciated	\$ 64,948,860	\$ 2,745,340	\$	897,017	\$	66,797,183

3. <u>Detailed Notes on All Funds</u>

A. Assets

4. <u>Capital Assets</u> (Continued)

	Beginning Balance Increase		Decrease		Ending Balance		
Less: accumulated depreciation for Buildings Land improvements	\$	2,177,084 45.815	\$ 188,228 11.105	\$	-	\$	2,365,312 56.920
Machinery, furniture, and equipment Infrastructure		3,410,612 13,217,194	 421,093 1,009,266		897,017		2,934,688 14,226,460
Total accumulated depreciation	\$	18,850,705	\$ 1,629,692	\$	897,017	\$	19,583,380
Total capital assets depreciated, net	\$	46,098,155	\$ 1,115,648	\$		\$	47,213,803
Capital Assets, Net	\$	48,212,077	\$ 2,105,804	\$	334,140	\$	49,983,741

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities	
General government	\$ 242,464
Culture and recreation	45,116
Public safety	127,554
Highways and streets (including infrastructure)	1,169,987
Sanitation	 44,571
Total Depreciation Expense - Governmental Activities	\$ 1.629.692

B. <u>Interfund Receivables</u>, Payables, and Transfers

Interfund Transfers

Interfund transfers for the year ended December 31, 2012, consisted of the following:

Transfer to General Fund from Public Works			
Special Revenue Fund	_	\$ 60,000	Provide funding

3. <u>Detailed Notes on All Funds</u> (Continued)

C. Liabilities

1. Payables

Payables at December 31, 2012, were as follows:

	Primary Government
Accounts Salaries Contracts	\$ 389,641 150,004 127,631
Due to other governments	74,852
Total Payables	\$ 742,128

2. Leases

Capital Leases

Rock County has a lease agreement that qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. It consists of the following at December 31, 2012:

Capital Lease	Final Maturity	Average Interest Installment Rate Amounts (%)		Original Issue Amounts	Ba Decei	standing nlance mber 31, 2012
HVAC system	2013	\$45,382	4.45	\$ 361,168	\$	43,592

The gross amounts of assets included in the statement of net position recorded under capital leases are \$652,268, and the related accumulated depreciation included in the general government accumulated depreciation is \$256,561.

3. <u>Detailed Notes on All Funds</u>

C. Liabilities

2. <u>Leases</u>

Capital Leases (Continued)

Payments on the HVAC system capital lease are made from the General Fund. The future lease obligations and the net present value of these minimum lease payments as of December 31, 2012, were as follows:

Year Ending December 31	Amount
December 31	 Milouit
2013	\$ 45,532
Total minimum lease payments	\$ 45,532
Less: amount representing interest	 (1,940)
Present Value of Future Minimum Lease Payments	\$ 43,592

3. <u>Long-Term Debt</u>

Bonds Payable

In 2010, Rock County issued General Obligation Ditch Bonds, Series 2010A, in the amount of \$750,000 to finance improvements on Judicial Ditch 2.

Type of Indebtedness	Final Maturity	Installment Amounts	Average Interest Rate (%)	Original Issue Amount	utstanding Balance cember 31, 2012
Special assessment bonds with government commitment 2010 G.O. Ditch Bonds	2021	\$70,000 - \$85,000	1.25 - 3.50	\$ 750,000	\$ 680,000
Less: unamortized discounts					 (4,464)
Special Assessment Bonds With Government Commitment, Net					\$ 675,536

3. Detailed Notes on All Funds

C. Liabilities

3. Long-Term Debt

Bonds Payable (Continued)

Type of Indebtedness	Final Maturity	Installment Amounts	Average Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2012
General obligation bonds					
		\$110,000 -	2.00 -		
2012 G.O. Bond, Series 2012A	2026	\$270,000	2.40	\$ 2,640,000	\$ 2,640,000
2005 G.O. Capital Improvement		\$45,000 -	2.90 -		
Bonds	2026	\$125,000	4.30	1,750,000	1,360,000
Total general obligation bonds				\$ 4,390,000	\$ 4,000,000
Add: unamortized premium					64,485
Less: unamortized discounts					(19,653)
Total General Obligation Bonds, N	et				\$ 4,044,832

Loans Payable

In 2010, the County agreed to act as loan and project sponsor for a loan agreement made under the Clean Water Partnership (CWP) Law with the State of Minnesota through its Pollution Control Agency. The County makes loans to residents to be used for the control and abatement of water pollution. The loans are to be repaid at an interest rate of 3.0 percent, with a repayment term of 10 years, and are secured by special assessments placed on the individual parcels.

In 2010, the County entered into the Rock River Watershed Clean Water Partnership. The County is financing the loans to residents with loans from Minnesota Pollution Control Agency, payable semi-annually with interest at two percent. Loan payments are reported in the Land Management Special Revenue Fund.

Principal and interest requirements to maturity for clean water loans of \$156,681 for the Rock River Replacement Project are not included because a fixed repayment schedule was not available.

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities</u> (Continued)

4. <u>Debt Service Requirements</u>

Debt service requirements at December 31, 2012, were as follows:

Year Ending	General Obli	gation Bonds	Special Asses	ssment Bonds
December 31	Principal	Interest	Principal	Interest
2013 2014 2015 2016 2017 2018 - 2022	\$ 75,000 1,430,000 240,000 245,000 245,000 1,315,000	\$ 121,025 52,600 48,750 43,900 39,000 117,900	\$ 70,000 70,000 70,000 75,000 75,000 320,000	\$ 18,175 17,038 15,638 13,906 11,844 22,531
2023 - 2026	450,000	21,290		
Total	\$ 4,000,000	\$ 444,465	\$ 680,000	\$ 99,132

Year Ending		Capital Leases						
December 31	P	rincipal	It	nterest				
		_	·					
Total	\$	43,592	\$	1,940				

5. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2012, was as follows:

		Beginning Balance	Additions		Reductions		Ending Balance		Due Within One Year	
General obligation bonds payable Add: unamortized premiums Less: unamortized discounts	\$	1,435,000 - (21,184)	\$	2,640,000 69,091	\$	75,000 4,606 (1,531)	\$	4,000,000 64,485 (19,653)	\$	75,000
General obligation bonds, net	\$	1,413,816	\$	2,709,091	\$	78,075	\$_	4,044,832	\$	75,000
Special assessment bonds with government commitment Less: unamortized discounts	\$	750,000 (5,101)	\$	- -	\$	70,000 (637)	\$	680,000 (4,464)	\$	70,000
Special assessment bonds with government commitment, net	\$	744,899	\$		\$	69,363	\$	675,536	\$	70,000

3. Detailed Notes on All Funds

C. Liabilities

5. Changes in Long-Term Liabilities (Continued)

	Beginning Balance	Additions Reductions		Ending Balance	Due Within One Year
Total bonds payable	\$ 2,158,715	\$ 2,709,091	\$ 147,438	\$ 4,720,368	\$ 145,000
Capital leases	85,327	-	41,735	43,592	43,592
Loans payable	111,372	45,309	-	156,681	9,446
Compensated absences	413,410	-	77,836	335,574	44,094
Net OPEB obligation	66,395	19,241		85,636	
Governmental Activities Long-Term Liabilities	\$ 2,835,219	\$ 2,773,641	\$ 267,009	\$ 5,341,851	\$ 242,132

6. <u>Crossover Refunding Debt</u>

On May 24, 2012, Rock County issued General Obligation Refunding Bonds, Series 2012A, in the amount of \$2,640,000 with interest rates of 2.00 percent to 2.40 percent to provide capital equipment financing (\$1,400,000) and to crossover refund the General Obligation Capital Improvement Bond, dated November 1, 2005, maturing after February 1, 2014. The balance of the outstanding maturities to be refunded is \$1,205,000, and interest rates are 3.75 percent to 4.30 percent.

The General Obligation Crossover Refunding Bonds, Series 2012A, were issued at a premium of \$25,571, and after paying debt issuance cost of \$30,296, the net proceeds were \$1,246,579. This amount was used to purchase U.S. government securities, and those securities were deposited in an irrevocable trust with an escrow agent to provide partial interest payments on the General Obligation Crossover Refunding Bonds, Series 2012A, until February 1, 2014, at which time the refunded bonds will be paid off. The principal balance of both the original issue and the refunding issued will be shown on the balance sheet until the call date of refunded bonds, at which time the 2005 bonds will be paid, and the liability for those bonds will be removed.

As a result of the crossover refunding, the County reduced its total debt service requirements by \$122,593, which resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt service) of \$107,383.

4. Pension Plans and Other Postemployment Benefits

A. Defined Benefit Plans

Plan Description

All full-time and certain part-time employees of Rock County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund and the Public Employees Police and Fire Fund, which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

General Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All new members must participate in the Coordinated Plan, and benefits vest after three years of credited service (five years for those first eligible for membership after June 30, 2010).

All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund. For members first eligible for membership after June 30, 2010, benefits vest on a graduated schedule starting with 50 percent after five years and increasing 10 percent for each year of service until fully vested after ten years. Members eligible for membership before July 1, 2010, are fully vested after three years of service.

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute. Defined retirement benefits are based on a member's average yearly salary for the five highest-paid consecutive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for the General Employees Retirement Fund Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year.

4. Pension Plans and Other Postemployment Benefits

A. Defined Benefit Plans

Plan Description (Continued)

Using Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For the Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service.

For General Employees Retirement Fund members whose annuity is calculated using Method 1, and all Public Employees Police and Fire Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and either 65 or 66 (depending on date hired) for General Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the General Employees Retirement Fund and the Public Employees Police and Fire Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the State Legislature. The County makes annual contributions to the pension plans equal to the amount required by state statutes. General Employees Retirement Fund Basic Plan members and Coordinated Plan members are required to contribute 9.10 and 6.25 percent, respectively, of their annual covered salary. Public Employees Police and Fire Fund members are required to contribute 9.60 percent.

4. Pension Plans and Other Postemployment Benefits

A. Defined Benefit Plans

Funding Policy (Continued)

The County is required to contribute the following percentages of annual covered payroll in 2012:

General Employees Retirement Fund	
Basic Plan members	11.78%
Coordinated Plan members	7.25
Public Employees Police and Fire Fund	14.40

Rock County's contributions for the years ending December 31, 2012, 2011, and 2010, for the General Employees Retirement Fund and the Public Employees Police and Fire Fund were:

	2012		2011		 2010	-
General Employees Retirement Fund Public Employees Police and Fire Fund	\$	191,975 89,425	\$	250,109 88,696	\$ 250,803 86,445	

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

B. Defined Contribution Plan

Six of the elected officials of Rock County are covered by the Public Employees Defined Contribution Plan, a multiple-employer deferred compensation plan administered by PERA. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the State Legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes 5.00 percent of salary, which is matched by the employer. Employees may elect to make member contributions in an amount not to exceed the employer share.

4. Pension Plans and Other Postemployment Benefits

B. Defined Contribution Plan (Continued)

Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00 percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by the County during the year ended December 31, 2012, were:

	Emj	Employer		
Contribution amount	\$	927	\$	927
Percentage of covered payroll		5.00%		5.00%

Required contribution rates were 5.00 percent.

C. Other Postemployment Benefits (OPEB)

Plan Description

Rock County provides a single-employer defined benefit health care plan to eligible retirees and their spouses. The plan offers medical insurance benefits. The County provides benefits for retirees as required by Minn. Stat. § 471.61, subd. 2b.

Funding Policy

The contribution requirements of the plan members and the County are established and may be amended by the Rock County Board of Commissioners. Retirees are required to pay 100 percent of the premium costs.

The required contribution is based on projected pay-as-you-go financing requirements. Retirees and their spouses contribute to the health care plan at the same rate as County employees. This results in the retirees receiving an implicit rate subsidy. For 2012, there were approximately 80 participants of the County in the plan, including 4 retirees. The implicit rate subsidy amount was determined by an actuary study to be \$24,097 for 2012.

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB) (Continued)

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial accrued liabilities (or funding excess) over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation to the plan.

ARC Interest on net OPEB obligation Adjustment to ARC	\$ 45,340 2,966 (4,968)
Annual OPEB cost (expense) Contributions made	\$ 43,338 (24,097)
Increase in net OPEB obligation Net OPEB Obligation - Beginning of Year	\$ 19,241 66,395
Net OPEB Obligation - End of Year	\$ 85,636

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the years ended December 31, 2010, 2011, and 2012, were as follows:

Fiscal Year Ended	Annual Employer OPEB Cost Contribution		1 2	Percentage Contributed	Net OPEB Obligation	
December 31, 2010	\$ 66,652	\$	56,300	84.47%	\$	55,249
December 31, 2011	66,610		55,364	83.24		66,395
December 31, 2012	43,338		24,097	55.60		85,636

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB) (Continued)

Funded Status and Funding Progress

As of January 1, 2012, the most recent actuarial valuation date, Rock County had no assets to fund the plan. The actuarial accrued liability for benefits was \$399,473, and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$399,473. The covered payroll (annual payroll of active employees covered by the plan) was \$3,636,645, and the ratio of the UAAL to the covered payroll was 11.0 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress - Other Postemployment Benefits, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2012, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4.5 percent investment rate of return (net of investment expenses), which is Rock County's implicit rate of return on the General Fund.

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

Actuarial Methods and Assumptions (Continued)

The annual health care cost trend is 8.0 percent initially, reduced by decrements to an ultimate rate of 5.0 percent over 6 years. Both rates included a 3.0 percent inflation assumption. The UAAL is being amortized over 30 years on a closed basis. The remaining amortization period at December 31, 2012, was 25 years.

5. Risk Management

Rock County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. To manage these risks, the County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT). MCIT is a public entity risk pool currently operated as a common risk management and insurance program for its members. The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. The County retains risk for the deductible portions of the insurance. The amounts of these deductibles are considered immaterial to the financial statements. The County purchases commercial insurance for employee health and dental coverage as well as for other risks. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$460,000 per claim in 2012 and \$470,000 per claim in 2013. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

5. Risk Management (Continued)

The Southwest/West Central Service Cooperative is a joint powers entity which sponsors a plan to provide group employee health benefits to its participating members. All members pool premiums and losses; however, a particular member may receive increases or decreases depending on a good or bad year of claims experience. Premiums are determined annually by the Service Cooperative and are based partially on the experience of the County and partially on the experience of the group. The Service Cooperative solicits proposals from carriers and negotiates the contracts.

6. Summary of Significant Contingencies and Other Items

A. Subsequent Events

On August 16, 2011, the County Board approved a loan of \$150,000 to the Southwestern Mental Health Center, Inc., for a building project at an interest rate of two percent. On March 20, 2012, the County Board approved a repayment term of 30 years for this loan. The loan was made to Southwestern Mental Health Center, Inc., on July 12, 2013.

On April 2, 2013, the County Board approved a grant of \$40,516 and a loan of \$100,000 to the Rock County Agricultural Society for the bleacher replacement project. The loan has a repayment term of 5 years at no interest.

On August 14, 2012, the County Board was notified that Rock County will be the loan recipient of USDA RED-G proceeds of \$360,000 from the Lismore Telephone Cooperative. Lismore Telephone Cooperative will also retain the loan repayment proceeds from Rock County as a Revolving Loan Fund for future economic development projects. The loan proceeds were received by the County on May 30, 2013.

B. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

6. Summary of Significant Contingencies and Other Items

B. Contingent Liabilities (Continued)

The County is currently involved in a class action lawsuit that was filed on November 27, 2012, involving misuse of driver's license files. This lawsuit may exceed MCIT coverage of \$2,000,000. This includes \$200,000 in coverage for those that opt out of the class and \$1,800,000 for the class action lawsuit. The settlement has not yet been approved by a federal judge.

The County is a defendant in various other lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the government.

Lincoln-Pipestone Rural Water System

At December 31, 2012, the Lincoln-Pipestone Rural Water System had \$36,231,499 of general obligation bonds outstanding through 2052. The bonds were issued by some of the participating counties in the Rural Water System to finance the construction of water system expansions and improvements.

The debt is paid by the Lincoln-Pipestone Rural Water System from special assessments levied against property specially benefited by the applicable expansion, extension, or enlargement of the system and from the net revenues from time to time received in excess of the current costs of operating and maintaining the system. The bonds are general obligations of the issuing counties for which their full faith, credit, and unlimited taxing powers are pledged. The participating counties (Lac qui Parle, Lincoln, Lyon, Murray, Nobles, Pipestone, Redwood, Rock, and Yellow Medicine) have adopted board resolutions and have signed joint powers agreements to define their liability for a proportional share of the debt should the issuing counties make any debt service payments. In such a situation, each of the other counties will promptly reimburse the paying counties in proportion to the percentage of Lincoln-Pipestone Rural Water System customers located in such county, in accordance with Minn. Stat. § 116A.24, subd. 3. The outstanding bonds are reported as liabilities in the annual financial statements of the Lincoln-Pipestone Rural Water System and are not reported as liabilities in the financial statements of any of the nine participating counties. The participating counties disclose a contingent liability due to the guarantee of indebtedness.

6. Summary of Significant Contingencies and Other Items

B. Contingent Liabilities

Lincoln-Pipestone Rural Water System (Continued)

In 2012, Lincoln County issued a General Obligation Water System Refunding Bond for \$1,050,000 on behalf of the Lincoln-Pipestone Rural Water System to crossover advance refund the General Obligation Water System Refunding Bonds, Series 2003.

C. Joint Ventures

The County has an ongoing financial interest or responsibility in the following joint ventures:

Southwest Health and Human Services

Southwest Health and Human Services (SWHHS) was formed pursuant to Minn. Stat. ch. 145A and §§ 471.59 and 393.01, subd. 7, by Lincoln, Lyon, Murray, and Pipestone Counties. SWHHS began official operation on January 1, 2011, and performs human service and public health functions. Funding is provided by the member counties based on consideration of: (1) population based on the most recent national census, (2) tax capacity, and (3) the most recent three-year average Social Security Expenditure and Grant Reconciliation Report (SEAGR); each factor to be weighted equally.

In 2011, Rock County petitioned to join SWHHS. Rock County's health and human services functions were assumed by SWHHS as of January 1, 2012. In 2012, Pipestone County petitioned for its human services function to join SWHHS and joined as of January 1, 2013. In 2012, Redwood County petitioned to join SWHHS for its health and human services functions and joined as of January 1, 2013.

SWHHS is governed by the:

 Joint Health and Human Services Board ("Joint Board") - responsible for financial, personnel, budget and general administration of the agency as is made up of one County Commissioner (or alternate) from each County serving on the Community Health Board; and one County Commissioner (or alternate) serving on the Human Services Board.

6. Summary of Significant Contingencies and Other Items

C. Joint Ventures

Southwest Health and Human Services (Continued)

- Human Services Board responsible for duties set forth in Minn. Stat. ch. 393 and made up of two County Commissioners appointed annually and one layperson to be appointed consistent with the requirement of the Commissioner of Human Services.
- Community Health Board responsible for all duties set forth in Minn. Stat.
 ch. 145A and made up of one County Commissioner and one alternate from each
 member county unless such County shall have a population in excess of twice that
 of any other member County, in which case it shall have two Commissioners and
 two alternates.

Financing is provided by state and federal grants and appropriations from member counties. Rock County's contribution in 2012 was \$1,121,654.

At December 31, 2012, SWHHS reported a total fund balance of \$6,108,171. In addition, SWHHS reported total net position of \$5,277,383. SWHHS's long-term liabilities at December 31, 2012, total \$1,253,550 and include the net OPEB obligation and compensated absences. The debt will be funded by intergovernmental revenue and revenue from computer services.

Complete financial statements of Southwest Health and Human Services can be obtained at 607 West Main, Marshall, Minnesota 56258.

Lincoln-Pipestone Rural Water System

Rock County, along with Lac qui Parle, Lincoln, Lyon, Murray, Nobles, Redwood, Pipestone, and Yellow Medicine Counties, jointly established the Lincoln-Pipestone Rural Water System pursuant to Minn. Stat. ch. 116A. The Rural Water System is responsible for storing, treating, and distributing water for domestic, commercial, and industrial use within the area it serves. The cost of providing these services is recovered through user charges.

6. Summary of Significant Contingencies and Other Items

C. Joint Ventures

<u>Lincoln-Pipestone Rural Water System</u> (Continued)

The Lincoln-Pipestone Rural Water System is governed by a Board appointed by the District Court. The Rural Water System's Board is solely responsible for the budgeting and financing of the Rural Water System.

Bonds were issued by Lincoln, Nobles, and Yellow Medicine Counties to finance the construction of the Rural Water System. Costs assessed to municipalities and special assessments levied against benefited properties pay approximately 85 percent of the amount necessary to retire principal and interest on the bonds. The remainder of the funds necessary to retire the outstanding bonds and interest will be provided by appropriations from the Lincoln-Pipestone Rural Water System. Outstanding obligations at December 31, 2012, are \$36,231,499.

The Lincoln-Pipestone Rural Water System's 2012 financial report shows total net position of \$49,589,244, including unrestricted net position of \$18,020,861. The increase in net position for the year ended December 31, 2012, is \$1,044,426.

Complete financial statements of the Lincoln-Pipestone Rural Water System can be obtained at 415 East Benton Street, P. O. Box 188, Lake Benton, Minnesota 56149-0188.

Rock Nobles Community Corrections

Rock County participates with Nobles County in a joint venture to provide community corrections services. Rock Nobles Community Corrections develops and implements humane and effective methods of prevention, control, and rehabilitation of offenders.

The governing board is composed of two County Commissioners from the participating counties and three lay members.

Rock Nobles Community Corrections is headquartered in Worthington, Minnesota, with offices at the county seats of the member counties. Financing is provided by state grants and appropriations from member counties. Rock County's contribution to Rock Nobles Community Corrections for the year ended December 31, 2012, was \$62,270.

6. Summary of Significant Contingencies and Other Items

C. Joint Ventures

Rock Nobles Community Corrections (Continued)

The following is a summary of Rock Nobles Community Corrections' annual financial report for the year ended December 31, 2012:

Total Assets	\$ 320,907
Total Liabilities	79,818
Total Net Position	241,089
Total Revenues	701,209
Total Expenses	706,081
Increase (Decrease) in Net Position	(4,872)

Rock Nobles Community Corrections' long-term obligations consist of compensated absences of \$45,334 and a net OPEB obligation of \$491 at December 31, 2012.

Complete financial statements of Rock Nobles Community Corrections can be obtained at the Rock County Courthouse, 204 East Brown Street, P. O. Box 509, Luverne, Minnesota 56156-0509.

Southwest Minnesota Regional Radio Board

The Southwest Minnesota Regional Radio Board Joint Powers Board was established April 22, 2008, between Rock County, the City of Marshall, the City of Worthington, and 12 other counties under authority of Minn. Stat. §§ 471.59 and 403.39. The purpose of the agreement is to formulate a regional radio board to provide for regional administration of enhancements to the Statewide Public Safety Radio and Communication System (ARMER).

Control is vested in a Joint Powers Board consisting of one County Commissioner and one City Council member for each party to the agreement. The members representing counties and cities are appointed by their respective governing bodies for the membership of that governing body. In addition, voting members of the Board include a member of the Southwest Minnesota Regional Advisory Committee, a member of the Southwest Minnesota Regional Radio System User Committee, and a member of the Southwest Minnesota Owners and Operators Committee.

During 2012, Rock County contributed \$2,635 to the Joint Powers Board.

6. Summary of Significant Contingencies and Other Items

C. Joint Ventures (Continued)

Southwest Regional Solid Waste Commission

The County has entered into a joint powers agreement with a number of other counties to create and operate the Southwest Regional Solid Waste Commission, under the authority of Minn. Stat. § 471.59. The Commission was formed to exercise the County's authority and obligation pursuant to Minn. State. chs. 400 and 115A to provide for the management of solid waste in the respective counties; and provide the greatest public service benefit possible for the entire contiguous 12-county area encompassed by the counties in planning, management, and implementation of methods to deal with solid waste in Southwest Minnesota.

The governing board is composed of one County Commissioner from each of the participating counties. Financing the Commission's solid waste management program is through appropriations from the participating counties, grants and loans from the Minnesota Office of Waste Management, or from the sale of bonds or other obligations secured by revenues of the Commission. Administration and planning costs of the Commission are assessed to the counties on equal shares up to \$1,000 per county per year. The current assessment is \$500.

The Commission is headquartered in Ivanhoe, Minnesota, where Lincoln County acts as fiscal host. A complete financial report of the Southwest Regional Solid Waste Commission can be obtained from the Lincoln County Auditor at 319 Rebecca Street, P. O. Box 29, Ivanhoe, Minnesota 56142.

Retired and Senior Volunteer Program of Southwest Minnesota (SW-RSVP)

Rock County, in conjunction with five counties and the Southwest Regional Development Commission, pursuant to Minn. Stat. § 471.59, have formed an agreement to coordinate the delivery of volunteer services to non-profit community service entities and local units of government meeting the guidelines for receiving volunteer services under the authority of the counties. The Board comprises one voting member from each participating County and one voting member of the SW-RSVP Advisory Council. In 2012, the County did not make any contributions to the SW-RSVP.

6. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

D. Jointly-Governed Organizations

Kanaranzi-Little Rock Watershed District

The County Board is responsible for appointing two members of the Board of Managers for the Kanaranzi-Little Rock Watershed District, but the County's responsibility does not extend beyond making the appointments.

Rural Minnesota Energy Board

The Rural Minnesota Energy Board was established in 2005 under the authority of Minn. Stat. § 471.59. The purpose of the Board is to provide policy guidance on issues surrounding energy development in rural Minnesota. The focus of the Board includes, but is not limited to, renewable energy, wind energy, energy transmission lines, hydrogen energy technology, and bio-diesel and ethanol use. During 2012, Rock County paid \$2,000 to the Board.

7. Component Unit Disclosures

A. Summary of Significant Accounting Policies

In addition to those policies identified in Note 1, the County's discretely presented component unit has the following significant accounting policies.

Reporting Entity

The Rock County Rural Water District is included in the County's reporting entity because of the significance of its operational and financial relationship with the County. The Rock County Rural Water District was established in 1978 to provide water to rural residents of Rock County. It is governed by a board composed of seven members appointed by the Rock County Board of Commissioners. It is reported in a separate column in the financial statements to emphasize that it is legally separate from the County. Financial statements of the Rock County Rural Water District can be obtained at 541 - 150th Avenue, Luverne, Minnesota 56156.

7. <u>Component Unit Disclosures</u>

A. Summary of Significant Accounting Policies (Continued)

Basis of Presentation

The Rock County Rural Water District presents as an enterprise fund. Enterprise funds are used to account for operations financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

Deposits and Investments

The cash balances are invested by the District for the purpose of increasing earnings through investment activities. Investments are reported at fair value at December 31, 2012, based on market prices. Pooled investment earnings for 2012 were \$1,400.

The District invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minn. Stat. § 471.59. The MAGIC Fund is not registered with the Securities and Exchange Commission (SEC), but does operate in a manner consistent with Rule 2a-7 prescribed by the SEC pursuant to the Investment Company Act of 1940 (17 C.F.R. § 270.2a-7). The investment in the pool is measured at the net asset value per share provided by the pool.

Rock County is holding short-term investments of the District. These certificates of deposit are for future expenditures on the distribution system and any other related expenditures. The total held by the County for the District was \$1,175,000 at December 31.

7. <u>Component Unit Disclosures</u> (Continued)

B. Detailed Notes

1. Assets

Deposits and Investments

Reconciliation of the component unit's total cash and investments to the basic financial statements follows:

Cash and pooled investments Investments Investments - restricted	\$	677,457 1,117,428 1,175,000
Total Deposits and Investments	_ \$	2,969,885
Petty cash and change funds Checking Savings Certificates of deposit MAGIC Fund CD	\$	75 663,141 14,241 2,197,428 95,000
Total Deposits and Investments	_ \$	2,969,885

Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a financial institution failure, the District's deposits may not be returned to it. Rock County's policy is to minimize deposit custodial credit risk by obtaining collateral or bond for all uninsured amounts on deposit and obtaining necessary documentation to show compliance with state law and a perfected security interest under federal law. As of December 31, 2012, the County's deposits were not exposed to custodial credit risk.

7. Component Unit Disclosures

B. <u>Detailed Notes</u>

1. Assets (Continued)

Receivables

Receivables as of December 31, 2012, for the Rock County Rural Water District are as follows:

	Re	ceivables	Sch Colle	nounts Not neduled for ction During osequent Year
Special assessments Interest	\$	171 21,937	\$	- -
Total Receivables	\$	22,108	\$	
Special Assessments - Total Restricted Receivables	\$	388,401	\$	347,020

Capital Assets

Capital asset activity for the year ended December 31, 2012, was as follows:

		Beginning Balance		Increase		Decrease		Ending Balance	
Capital assets not depreciated									
Land and right-of-way	\$	106,587	\$	-	\$	-	\$	106,587	
Lewis and Clark project		632,123		-		-		632,123	
Expansion project		21,704		-		-		21,704	
Total capital assets not depreciated	\$	760,414	\$		\$		\$	760,414	
Capital assets depreciated									
Buildings and pumps	\$	2,885,272	\$	21,834	\$	-	\$	2,907,106	
Land improvements		11,649		-		-		11,649	
Machinery, furniture, and equipment		205,356		146,385		23,775		327,966	
Infrastructure - distribution system		4,037,664		37,186		-		4,074,850	
Total capital assets depreciated	\$	7,139,941	\$	205,405	\$	23,775	\$	7,321,571	

7. Component Unit Disclosures

B. Detailed Notes

1. Assets

Capital Assets (Continued)

	Beginning Balance		I	Increase		Decrease		Ending Balance
Less: accumulated depreciation for								
Buildings and pumps	\$	1,531,571	\$	75,570	\$	-	\$	1,607,141
Land improvements		958		291		-		1,249
Machinery, furniture, and equipment		121,110		23,575		23,775		120,910
Infrastructure - distribution system		2,079,110		104,801				2,183,911
Total accumulated depreciation	\$	3,732,749	\$	204,237	\$	23,775	\$	3,913,211
Total capital assets depreciated, net	\$	3,407,192	\$	1,168	\$		\$	3,408,360
Capital Assets, Net	\$	4,167,606	\$	(1,168)	\$	-	\$	4,168,774

Depreciation expense for 2012 was \$204,237.

2. <u>Liabilities</u>

Payables

Payables at December 31, 2012, were as follows:

Accounts Salaries	\$	23,587 9,565
Salaries		9,303
Total Payables	_ \$	33,152

Long-Term Debt

In 2000, the Rock County Rural Water District obtained financing through Rock County with the Minnesota Public Facilities Authority in the form of a General Obligation Revenue Bond debt of \$1,460,000 at 1.79 percent interest for 20 years and a grant of \$500,000.

7. Component Unit Disclosures

B. Detailed Notes

2. <u>Liabilities</u>

<u>Long-Term Debt</u> (Continued)

Financing was obtained again during 2007 through Rock County with the Minnesota Public Facilities Authority in the form of a General Obligation Revenue Note of \$533,000 at 1.02 percent interest.

Type of Indebtedness	Final Installa Type of Indebtedness Maturity Amou		Average Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2012		
General obligation notes 2000 G.O. Revenue Note		\$14,000 -					
2000 G.O. Revenue Note	2019	\$89,000	1.79	\$ 1,460,000	\$ 590,000		
2007 G.O. Revenue Note		\$16,000 -					
	2026	\$31,000	1.02	533,000	410,000		
Total General Obligation Notes				\$ 1,993,000	\$ 1,000,000		

Debt Service Requirements

Debt service requirements at December 31, 2012, were as follows:

Year Ending		General C Revenue I		General Obligation Revenue Note 2007					
December 31	P	rincipal		nterest	P	rincipal		nterest	
2013	\$	80,000	\$	10,561	\$	27,000	\$	4,182	
2014		81,000		9,129		28,000		3,907	
2015		83,000		7,679		28,000		3,621	
2016		84,000		6,193		28,000		3,335	
2017		86,000		4,690		29,000		3,050	
2018 - 2022		176,000		4,743		147,000		10,802	
2023 - 2026						123,000		3,151	
Total	\$	590,000	\$	42,995	\$	410,000	\$	32,048	

7. Component Unit Disclosures

B. Detailed Notes

2. <u>Liabilities</u> (Continued)

Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2012, was as follows:

	 Beginning Balance	Ac	lditions	F	Reductions	Ending Balance	_	ue Within One Year
G.O. revenue note 2000 G.O. revenue note 2007	\$ 668,000 437,000	\$	-	\$	78,000 27,000	\$ 590,000 410,000	\$	80,000 27,000
Total G.O. revenue notes	\$ 1,105,000	\$	-	\$	105,000	\$ 1,000,000	\$	107,000
Compensated absences Net OPEB obligation	 17,496		4,466 1,217		- -	 21,962 1,217		
Total Long-Term Liabilities	\$ 1,122,496	\$	5,683	\$	105,000	\$ 1,023,179	\$	107,000

C. Pension Plans

Full-time and certain part-time employees of the Rock County Rural Water District are covered by the Coordinated Plan administered by the Public Employees Retirement Association of Minnesota as described in Note 4 herein.

The Rock County Rural Water District's contributions to the General Employees Retirement Fund for the years ended December 31, 2012, 2011, and 2010, were \$13,278, \$7,612, and \$13,998, respectively. These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

7. <u>Component Unit Disclosures</u> (Continued)

D. Other Postemployment Benefits

Rock County Rural Water District provides a single-employer defined health care plan to eligible retirees and their spouses as described in Note 4 herein.

The District's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employee, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial accrued liabilities (or funding excess) over a period not to exceed 30 years.

The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation to the plan.

ARC Interest on net OPEB obligation	\$ 754 22
Adjustment to ARC	 879
Annual OPEB cost (expense) Contributions made	\$ 1,655 (438)
Increase in net OPEB obligation Net OPEB Obligation - Beginning of Year	\$ 1,217
Net OPEB Obligation - End of Year	\$ 1,217

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the year ended December 31, 2012, was as follows:

	Α	nnual	Emp	oloyer	Percentage	Net	OPEB
Fiscal Year Ended	OP	EB Cost	Contr	ribution	Contributed	Ob	ligation
December 31, 2012	\$	1,655	\$	438	26.47%	\$	1,217







EXHIBIT A-1

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2012

		Budgetee	d Amou	ınts		Actual		Variance with	
		Original		Final		Amounts Final Budget			
Revenues									
Taxes	\$	2,620,811	\$	2,620,811	\$	2,575,204	\$	(45,607)	
Licenses and permits	Ψ	1,265	Ψ.	1,265	Ψ	5,465	Ψ	4,200	
Intergovernmental		470,883		470,883		829,714		358,831	
Charges for services		1,233,892		1,233,892		1,293,994		60,102	
Fines and forfeits		2,500		2,500		19,376		16,876	
Gifts and contributions		_,		-,		1,425		1,425	
Investment earnings		76,000		76,000		55,803		(20,197)	
Miscellaneous		172,025		172,025		255,348		83,323	
Total Revenues	\$	4,577,376	\$	4,577,376	\$	5,036,329	\$	458,953	
Expenditures									
Current									
General government									
Commissioners	\$	343,896	\$	343,896	\$	214,976	\$	128,920	
District Court		-		-		35,274		(35,274)	
Law library		-		-		8,890		(8,890)	
County administration		201,774		201,774		199,607		2,167	
Auditor/Treasurer		296,591		296,591		284,707		11,884	
Elections		42,142		42,142		33,366		8,776	
Accounting and auditing		45,000		45,000		45,065		(65)	
Data processing		173,235		173,235		178,727		(5,492)	
Attorney		154,627		154,627		154,691		(64)	
Land records		348,162		348,162		349,945		(1,783)	
Recorder's technology		19,275		19,275		24,115		(4,840)	
Buildings and plant		260,396		260,396		284,857		(24,461)	
Veterans service officer		29,932		29,932		32,491		(2,559)	
Transportation		363,287		363,287		290,490		72,797	
Veterans memorial		-		-		7,183		(7,183)	
Other general government		11,550		11,550		17,265		(5,715)	
Total general government	\$	2,289,867	\$	2,289,867	\$	2,161,649	\$	128,218	
Public safety									
Sheriff	\$	1,553,939	\$	1,553,939	\$	1,749,746	\$	(195,807)	
Coroner		10,000		10,000		1,064		8,936	
E-911 system		-		-		42,299		(42,299)	
Prisoner care		91,000		91,000		65,689		25,311	
Total public safety	\$	1,654,939	\$	1,654,939	\$	1,858,798	\$	(203,859)	

EXHIBIT A-1 (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2012

	Budgeted Amounts			Actual		Variance with		
		Original		Final		Amounts		nal Budget
Expenditures								
Current (Continued)								
Highways and streets								
Highway equipment and maintenance								
shops	\$	-	\$	-	\$	6,952	\$	(6,952)
Health								
Community health	\$	16,800	\$	16,800	\$	16,800	\$	-
Culture and recreation								
Historical society	\$	10,000	\$	10,000	\$	10,000	\$	-
Minnesota trails		-		´-		23,914		(23,914)
Senior citizens		6,204		6,204		6,011		193
Library		253,079		253,079		253,598		(519)
Heritage museum		34,750		34,750		30,261		4,489
Library donations		54,750		54,750		7		(7)
Children's library books		_		_		4,586		(4,586)
Other		5,920		5,920		5,920		(4,500)
Other		3,920		3,920		3,920		-
Total culture and recreation	\$	309,953	\$	309,953	\$	334,297	\$	(24,344)
Conservation of natural resources								
Extension	\$	119,343	\$	119,343	\$	115,895	\$	3,448
Agricultural society		16,000		16,000		16,000		-
Total conservation of natural								
resources	\$	135,343	\$	135,343	\$	131,895	\$	3,448
Economic development								
Tourism	\$	1,500	\$	1,500	\$	2,840	\$	(1,340)
Intergovernmental								
Public safety	\$	62,270	\$	62,270	\$	62,270	\$	-
Health		60,544		60,544		58,122		2,422
Total intergovernmental	\$	122,814	\$	122,814	\$	120,392	\$	2,422
Debt service								
Principal	\$	-	\$	-	\$	41,735	\$	(41,735)
Interest		-		-		3,797		(3,797)
Bond issuance costs		_				63,985		(63,985)
Total debt service	\$	-	\$		\$	109,517	\$	(109,517)

EXHIBIT A-1 (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2012

	Budgeted Amounts			Actual	Variance with		
	Original			Final	Amounts	Final Budget	
Expenditures (Continued)							
Capital Outlay							
General government	\$	-	\$	-	\$ 38,486	\$	(38,486)
Public safety		-		-	159,989		(159,989)
Highways and streets				_	 775,693		(775,693)
Total capital outlay	\$		\$	<u>-</u>	\$ 974,168	\$	(974,168)
Total Expenditures	\$	4,531,216	\$	4,531,216	\$ 5,717,308	\$	(1,186,092)
Excess of Revenues Over (Under)							
Expenditures	\$	46,160	\$	46,160	\$ (680,979)	\$	(727,139)
Other Financing Sources (Uses)							
Transfers in	\$	60,000	\$	60,000	\$ 60,000	\$	-
Bonds issued		-		-	2,639,796		2,639,796
Premium on sale of bonds		-		-	69,091		69,091
Proceeds from the sale of assets		2,000		2,000	 270		(1,730)
Total Other Financing Sources							
(Uses)	\$	62,000	\$	62,000	\$ 2,769,157	\$	2,707,157
Special Items							
Proceeds from NRPH dissolution	\$	-	\$	-	\$ 232,364	\$	232,364
Transfer public health to SWHHS		-			 (246,880)		(246,880)
Total Special Items	\$		\$		\$ (14,516)	\$	(14,516)
Net Change in Fund Balance	\$	108,160	\$	108,160	\$ 2,073,662	\$	1,965,502
Fund Balance - January 1		4,147,122		4,147,122	 4,147,122		
Fund Balance - December 31	\$	4,255,282	\$	4,255,282	\$ 6,220,784	\$	1,965,502

EXHIBIT A-2

BUDGETARY COMPARISON SCHEDULE PUBLIC WORKS SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2012

	Budgeted Amounts		Actual	Variance with			
		Original	Final	 Amounts	Final Budget		
Revenues							
Taxes	\$	791,334	\$ 791,334	\$ 782,760	\$	(8,574)	
Intergovernmental		1,120,527	1,120,527	4,985,934		3,865,407	
Charges for services		337,500	337,500	486,363		148,863	
Investment earnings		30,000	30,000	8,010		(21,990)	
Miscellaneous		5,005	 5,005	87,881		82,876	
Total Revenues	\$	2,284,366	\$ 2,284,366	\$ 6,350,948	\$	4,066,582	
Expenditures							
Current							
Highways and streets							
Administration	\$	226,793	\$ 226,793	\$ 203,532	\$	23,261	
Maintenance		869,796	869,796	786,689		83,107	
Construction		273,126	273,126	3,827,652		(3,554,526)	
Equipment and maintenance shops		548,287	548,287	500,826		47,461	
Material and services for resale		11,547	11,547	43,841		(32,294)	
Other		104,859	 104,859	 81,579		23,280	
Total highways and streets	\$	2,034,408	\$ 2,034,408	\$ 5,444,119	\$	(3,409,711)	
Sanitation							
Solid waste		189,958	189,958	334,122		(144,164)	
Intergovernmental							
Highways and streets		-	 	 265,312		(265,312)	
Total Expenditures	\$	2,224,366	\$ 2,224,366	\$ 6,043,553	\$	(3,819,187)	
Excess of Revenues Over (Under) Expenditures	\$	60,000	\$ 60,000	\$ 307,395	\$	247,395	
Other Financing Sources (Uses)							
Transfers out		(60,000)	 (60,000)	(60,000)			
Net Change in Fund Balance	\$	-	\$ -	\$ 247,395	\$	247,395	
Fund Balance - January 1		1,247,483	1,247,483	1,247,483		-	
Increase (decrease) in inventories		<u> </u>	 <u> </u>	 4,622		4,622	
Fund Balance - December 31	\$	1,247,483	\$ 1,247,483	\$ 1,499,500	\$	252,017	

EXHIBIT A-3

BUDGETARY COMPARISON SCHEDULE FAMILY SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2012

	Budgeted Amounts					Actual	Variance with Final Budget	
	Original		Final		Amounts			
Revenues								
Taxes	\$	1,083,181	\$	1,083,181	\$	1,058,934	\$	(24,247)
Intergovernmental		38,273		38,273		64,747		26,474
Total Revenues	\$	1,121,454	\$	1,121,454	\$	1,123,681	\$	2,227
Expenditures Current								
Human services		1,121,454		1,121,454		1,193,903		(72,449)
Excess of Revenues Over (Under)								
Expenditures	\$	-	\$	-	\$	(70,222)	\$	(70,222)
Special Item								
Transfer of family service								
operation to SWHHS		-		-		(593,528)		(593,528)
Net Change in Fund Balance	\$	-	\$	-	\$	(663,750)	\$	(663,750)
Fund Balance - January 1		928,242		928,242		928,242		
Fund Balance - December 31	\$	928,242	\$	928,242	\$	264,492	\$	(663,750)

EXHIBIT A-4

BUDGETARY COMPARISON SCHEDULE LAND MANAGEMENT SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2012

	Budgeted Amounts			Actual	Variance with		
		Original		Final	 Amounts	Fir	nal Budget
Revenues							
Taxes Special assessments	\$	28,594 209,306	\$	28,594 209,306	\$ 27,427 213,464	\$	(1,167) 4,158
Licenses and permits Intergovernmental Charges for services		35,983 165,218 2,275		35,983 165,218 2,275	35,100 254,093 2,906		(883) 88,875 631
Investment earnings Miscellaneous		9,261		9,261	 80 31,965		80 22,704
Total Revenues	\$	450,637	\$	450,637	\$ 565,035	\$	114,398
Expenditures Current							
General government Planning and zoning	\$	40,533	\$	40,533	\$ 39,045	\$	1,488
Sanitation							
Solid waste Recycling	\$	50,778 94,260	\$	50,778 94,260	\$ 55,150 122,158	\$	(4,372) (27,898)
Hazardous waste Environmental office		27,426 169,045		27,426 169,045	35,554 183,632		(8,128) (14,587)
Total sanitation	\$	341,509	\$	341,509	\$ 396,494	\$	(54,985)
Conservation of natural resources							
Agricultural inspection Water planning	\$	11,644 152,522	\$	11,644 152,522	\$ 10,854 195,015	\$	790 (42,493)
Total conservation of natural resources	\$	164,166	\$	164,166	\$ 205,869	\$	(41,703)
Total Expenditures	\$	546,208	\$	546,208	\$ 641,408	\$	(95,200)
Excess of Revenues Over (Under) Expenditures	\$	(95,571)	\$	(95,571)	\$ (76,373)	\$	19,198
Other Financing Sources (Uses) Loans issued		_		-	45,309		45,309
Net Change in Fund Balance	\$	(95,571)	\$	(95,571)	\$ (31,064)	\$	64,507
Fund Balance - January 1		916,875		916,875	 916,875		
Fund Balance - December 31	\$	821,304	\$	821,304	\$ 885,811	\$	64,507

The notes to the required supplementary information are an integral part of this schedule.

EXHIBIT A-5

SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS DECEMBER 31, 2012

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
January 1, 2009	\$ -	\$ 513,365	\$ 513,365	0.0%	\$ 3,800,699	13.5%
January 1, 2012	-	399,473	399,473	0.0	3,636,645	11.0



NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2012

1. General Budget Policies

The County Board adopts estimated revenue and expenditure budgets for the General Fund, Public Works Special Revenue Fund, Family Services Special Revenue Fund, Land Management Special Revenue Fund, and the Debt Service Fund. The expenditure budget is approved at the fund level. The Ditch Special Revenue Fund is not budgeted for.

The budgets may be amended or modified at any time by the County Board. Expenditures may not legally exceed budgeted appropriations. Comparisons of final budgeted revenues and expenditures to actual are presented in the required supplementary information for the General Fund and budgeted special revenue funds.

2. Budget Basis of Accounting

Budgets are adopted on a basis consistent with generally accepted accounting principles.

3. Budget Amendments

There were no amendments to the expenditure budgets in the current year.

4. Excess of Expenditures Over Budget

Expenditures exceeded final budgets in the following funds:

Fund	E	Expenditures		Budget		Excess
General Fund	\$	5,717,308	\$	4,531,216	\$	1,186,092
Special Revenue Funds						
Public Works		6,043,553		2,224,366		3,819,187
Family Services		1,193,903		1,121,454		72,449
Land Management		641,408		546,208		95,200

5. Other Postemployment Benefits - Funding Status

Since the County has not irrevocably deposited funds in a trust for future health benefits, the actuarial value of the assets to pay the accrued liability for postemployment benefits is zero. Currently, only two actuarial valuations are available. As the information becomes available, future reports will provide additional trend analysis to meet the three valuation funding status requirement.

See Note 4.C. in the notes to the financial statements for additional information regarding the County's other postemployment benefits.

6. Other Postemployment Benefits - Significant Plan Provision and Actuarial Assumption Changes

2012 Actuarial Assumptions

- The health care trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality table was updated to reflect the projection of 2000 rates to 2012 based on scale BB.
- Future retirees electing to continue coverage on the County medical plan was reduced from 50 percent to 35 percent.





EXHIBIT B-1

BUDGETARY COMPARISON SCHEDULE DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2012

	Budgeted Amounts			Actual	Variance with	
	Original		Final	 Amounts	Fin	al Budget
Revenues						
Taxes	\$ 131,614	\$	131,614	\$ 128,687	\$	(2,927)
Intergovernmental	4,650		4,650	7,435		2,785
Investment earnings	 -		-	 1,776		1,776
Total Revenues	\$ 136,264	\$	136,264	\$ 137,898	\$	1,634
Expenditures						
Debt service						
Principal	\$ 75,000	\$	75,000	\$ 75,000	\$	-
Interest	60,839		60,839	56,088		4,751
Administrative (fiscal) fees	 425		425	 425		-
Total Expenditures	\$ 136,264	\$	136,264	\$ 131,513	\$	4,751
Excess of Revenues Over (Under)						
Expenditures	\$ -	\$	-	\$ 6,385	\$	6,385
Other Financing Sources (Uses)						
Bonds issued	 -		-	 204		204
Net Change in Fund Balance	\$ -	\$	-	\$ 6,589	\$	6,589
Fund Balance - January 1	 155,922		155,922	155,922		-
Fund Balance - December 31	\$ 155,922	\$	155,922	\$ 162,511	\$	6,589



AGENCY FUNDS

<u>Rock Nobles Community Corrections</u> - to account for the collection and disbursement of funds for Rock Nobles Community Corrections.

<u>Family Services Collaborative</u> - to account for the collection and disbursement of funds for the local collaborative.

<u>Social Welfare</u> - to account for the collection and disbursement of funds held on behalf of individuals in the Social Welfare program.

<u>Taxes and Penalties</u> - to account for the collection of taxes and penalties and their distribution to the various funds and governmental units.



EXHIBIT C-1

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL\ AGENCY\ FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2012

	alance nuary 1	Ad	lditions	Ded	luctions	alance ember 31
ROCK NOBLES COMMUNITY CORRECTIONS						
<u>Assets</u>						
Cash and pooled investments	\$ 235,320	\$	707,887	\$	702,307	\$ 240,900
<u>Liabilities</u>						
Due to other governments	\$ 235,320	\$	707,887	\$	702,307	\$ 240,900
FAMILY SERVICES COLLABORATIVE						
<u>Assets</u>						
Cash and pooled investments	\$ 88,044	\$	181	\$	88,225	\$
<u>Liabilities</u>						
Due to other governments	\$ 88,044	\$	181	\$	88,225	\$
SOCIAL WELFARE						
<u>Assets</u>						
Cash and pooled investments	\$ 34,175	\$		\$	34,175	\$
<u>Liabilities</u>						
Due to other governments	\$ 34,175	\$		\$	34,175	\$

EXHIBIT C-1 (Continued)

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL\ AGENCY\ FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2012

	Balance anuary 1	 Additions	I	Deductions	Balance cember 31
TAXES AND PENALTIES					
<u>Assets</u>					
Cash and pooled investments	\$ 142,102	\$ 8,156,475	\$	8,181,823	\$ 116,754
<u>Liabilities</u>					
Due to other governments	\$ 142,102	\$ 8,156,475	\$	8,181,823	\$ 116,754
TOTAL ALL AGENCY FUNDS					
<u>Assets</u>					
Cash and pooled investments	\$ 499,641	\$ 8,864,543	\$	9,006,530	\$ 357,654
<u>Liabilities</u>					
Due to other governments	\$ 499,641	\$ 8,864,543	\$	9,006,530	\$ 357,654





EXHIBIT D-1

SCHEDULE OF INTERGOVERNMENTAL REVENUE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2012

Shared Revenue		
State Highway years ton	\$	2 964 961
Highway users tax	Э	3,864,861 157,387
County program aid PERA rate reimbursement		
		15,089
Disparity reduction aid		12,380
Police aid		64,725
Enhanced 911		80,798
Market value credit - agriculture		89,971
Total shared revenue	\$	4,285,211
Payments		
Local		
Payments in lieu of taxes	\$	39,239
Local		679,579
Total payments	\$	718,818
Grants		
State		
Minnesota Department/Board of		
Natural Resources	\$	23,914
Public Safety		75,157
Transportation		359,909
Water and Soil Resources		166,635
Veterans Affairs		2,298
Pollution Control Agency		55,950
Total state	\$	683,863
Federal		
Department of		
Agriculture	\$	1,744
Health and Human Services		10,557
Transportation		327,401
Homeland Security		114,329
Total federal	\$	454,031
Total state and federal grants	\$	1,137,894
Total Intergovernmental Revenue	\$	6,141,923



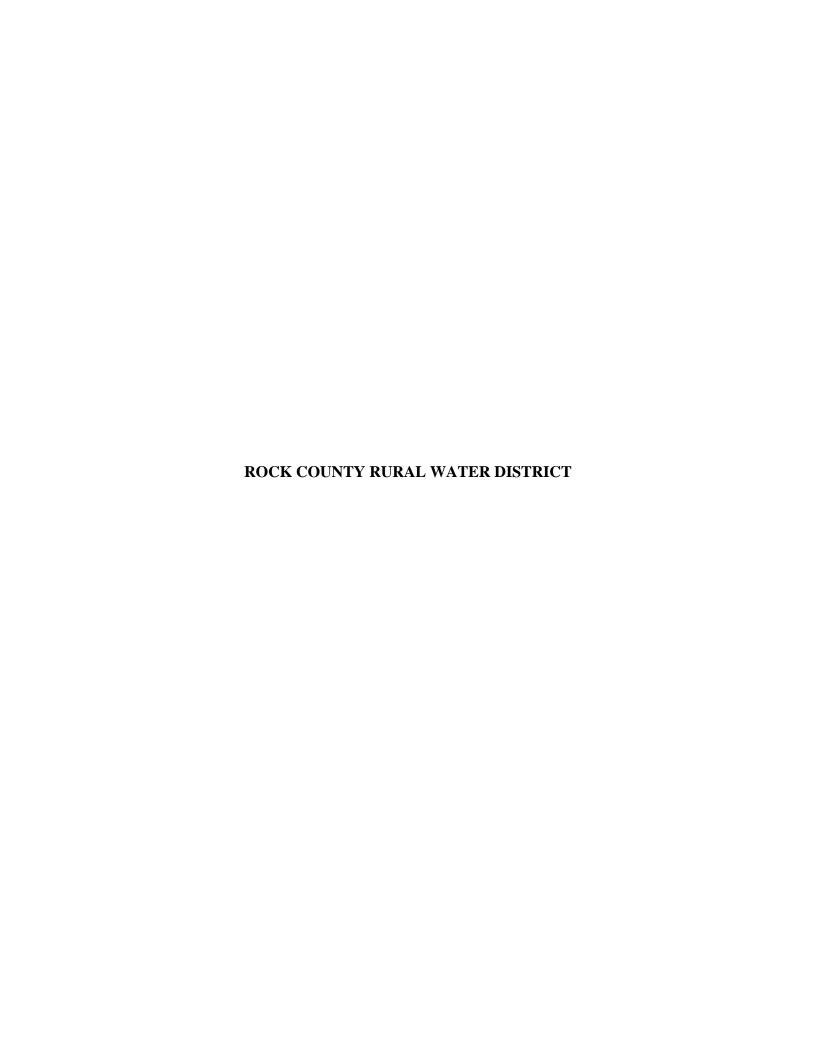




EXHIBIT E-1

ROCK COUNTY RURAL WATER DISTRICT STATEMENT OF NET POSITION DECEMBER 31, 2012

Assets

Current assets		
Cash and pooled investments	\$	677,457
Investments		1,117,428
Receivables - net		22,108
Inventories		107,168
Prepaid items		1,647
T-4-1	d.	1 025 000
Total current assets	<u>\$</u>	1,925,808
Restricted assets		
Investments	\$	1,175,000
Receivables - net		388,401
Total restricted assets	\$	1,563,401
Noncurrent assets		
Capital assets		
Non-depreciable capital assets	\$	760,414
Depreciable capital assets - net of accumulated		·
depreciation		3,408,360
Total noncurrent liabilities	<u>\$</u>	4,168,774
Total Assets	<u>\$</u>	7,657,983
<u>Liabilities</u>		
Current liabilities		
Accounts payable and other current liabilities	\$	33,152
Accrued interest payable		4,914
Customer deposits		1,425
Notes payable		107,000
Total current liabilities	\$	146,491
Noncurrent liabilities		
Compensated absences	\$	21,962
Notes payable	Ψ	893,000
Net other postemployment benefits		1,217
Total noncurrent liabilities	\$	916,179
Total Liabilities	\$	1,062,670

EXHIBIT E-1 (Continued)

ROCK COUNTY RURAL WATER DISTRICT STATEMENT OF NET POSITION DECEMBER 31, 2012

Net Position

Unrestricted Total Net Position	ф.	1,863,138 6,595,313
Restricted for repairs and upgrades to distribution system		1,563,401
Net investment in capital assets	\$	3,168,774

EXHIBIT E-2

ROCK COUNTY RURAL WATER DISTRICT STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2012

Operating Revenues		
Charges for services	\$	803,877
Miscellaneous		16,779
Total Operating Revenues	<u>\$</u>	820,656
Operating Expenses		
Personal services	\$	246,903
Office expense		51,030
Operations		89,285
Materials		91,639
Utilities		79,143
Depreciation		204,237
Total Operating Expenses	\$	762,237
Operating Income (Loss)	\$	58,419
Nonoperating Revenues (Expenses)		
Interest on non-restricted investments	\$	30,167
Interest on restricted investments		11,245
Interest on long-term debt		(15,857)
Lewis and Clark expense		(2,526)
Total Nonoperating Revenues (Expenses)	\$	23,029
Income (Loss) Before Contributions	\$	81,448
Capital contributions		83,189
Change in net position	\$	164,637
Net Position - January 1		6,430,676
Net Position - December 31	<u>\$</u>	6,595,313

EXHIBIT E-3

ROCK COUNTY RURAL WATER DISTRICT STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2012

Cash Flows from Operating Activities		
Cash received from services	\$	820,045
Cash paid to employees for services		(238,567)
Cash paid to suppliers for goods or services		(293,184)
Net cash provided by (used in) operating activities	\$	288,294
Cash Flows from Non-Capital Financing Activities		
Lewis and Clark expenses	<u></u> \$	(2,525)
Cash Flows from Capital and Related Financing Activities		
Payments of long-term debt	\$	(105,000)
Interest on long-term debt		(16,415)
Capital contributions/special assessments		99,149
Acquisition of capital assets		(205,405)
Net cash provided by (used in) capital and related financing activities	<u>\$</u>	(227,671)
Cash Flows from Investing Activities		
Interest on non-restricted investments	\$	31,468
Interest on restricted investments		11,933
Sale or (purchase) of non-restricted investments		(19,330)
Net cash provided by (used in) investing activities	\$	24,071
Net Increase (Decrease) in Cash and Cash Equivalents		82,169
Cash and Cash Equivalents at January 1		595,288
Cash and Cash Equivalents at December 31	\$	677,457
Reconciliation of Operating Income (Loss) to Net Cash Provided by		
(Used in) Operating Activities		
Operating income (loss)	<u>\$</u>	58,419
Adjustments to reconcile operating income (loss) to net cash		
provided by (used in) operating activities		
Depreciation expense	\$	204,236
(Increase) decrease in inventories		4,824
(Increase) decrease in prepaid expense		5,216
Increase (decrease) in accounts payable		8,923
Increase (decrease) in salaries payable and compensated absences		6,070
Increase (decrease) in net OPEB obligation		1,217
Increase (decrease) in customer deposits		(611)
Total Adjustments	<u>\$</u>	229,875
Net Cash Provided by (Used In) Operating Activities	<u>\$</u>	288,294



SCHEDULE OF FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2012

I. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INTERNAL CONTROL

PREVIOUSLY REPORTED ITEMS NOT RESOLVED

05-1 Segregation of Duties

Criteria: A good system of internal control provides for an adequate segregation of duties so that no one individual handles a transaction from its inception to completion.

Condition: Several of the County's departments that collect fees lack proper segregation of duties. These departments generally have one staff person who is responsible for billing, collecting, recording, and depositing receipts as well as reconciling bank accounts.

Context: Due to the limited number of office personnel within the County, segregation of the accounting functions necessary to ensure adequate internal accounting control is not possible. This is not unusual in operations the size of Rock County; however, the County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an accounting point of view.

Effect: Inadequate segregation of duties could adversely affect the County's ability to detect misstatements in amounts that would be material in relation to the financial statements in a timely period by employees in the normal course of performing their assigned functions.

Cause: County staff indicated that Rock County does not have the available resources to hire additional qualified accounting staff to segregate duties in every department.

Recommendation: We recommend that the County's elected officials and management be aware of the lack of segregation of duties of the accounting functions and, where possible, implement oversight procedures to ensure that the internal control policies and procedures are implemented by staff to the extent possible.

<u>Client's Response</u>:

Rock County management is aware of the lack of segregation of duties that exist within the accounting functions due to limited staff and also the importance of the cross-training within these functions. Rock County will continue to find ways to implement and monitor internal controls and will also continue to work on cross-training of the accounting functions.

06-3 Audit Adjustments

Criteria: A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Clarified Auditing Standards AU-C Section 265 defines a material weakness as a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

Condition: During our audit, we identified material adjustments that resulted in significant changes to the County's financial statements.

Context: The inability to make accrual adjustments or to detect material misstatements in the financial statements increases the likelihood that the financial statements would not be fairly presented.

Effect: The following audit adjustments were recorded to correctly identify and report assets and liabilities:

Public Works Special Revenue Fund

• Decreased due from other governments and related deferred revenue - unavailable for bridge bonding state grants of \$311,719, as bridge bonding is an expenditure-driven grant, and the related expenditures had not yet been incurred.

Ditch Special Revenue Fund

• Increased non-current special assessments receivable and related deferred revenue-unavailable by \$475,009 for amounts assessed and levied, but no corresponding receivable had been recorded.

Cause: County staff did not consider controls over calculating the proper amounts of balances and transactions, and did not consider the need for controls over the recording of certain accounting transactions.

Recommendation: We recommend County staff review the trial balances and journal entries in detail to ensure they have an understanding of all audit adjustments made. We also recommend that the County modify internal controls over financial reporting to detect misstatements, including misclassifications, in the financial statements.

Client's Response:

Rock County will improve controls over financial reporting to ensure accuracy in the financial statements.

11-1 Network/Application Password Controls

Criteria: County management is responsible for the County's internal controls over its information systems. This requires establishing security policies and performing assessments of existing controls to determine if the internal controls established are still effective or if changes are needed to ensure County data is protected as prescribed by management.

Condition: Rock County updated to a new version of the Integrated Financial System (IFS) application software. This application was written as a web-based application and may be run on a server or a mainframe system. For an employee of Rock County to access the new IFS application, the user must be signed on to the County network and have a current sign-on for the IFS application. The sign-on differs from the sign-on for the IBM I Series system, so the mainframe security settings do not apply to the application. Rock County has not reviewed the network controls or assessed risks from the change to a web-based application to ensure password controls are working as intended.

Context: The IFS application is the general ledger for Rock County. Detailed receipt and disbursement transactions as well as budget information are maintained on the IFS application throughout the year. This information is used by management to monitor the resources available and make decisions based on the available resources. At or near year-end, certain accrual information is also recorded in the application. The information maintained within the IFS application is the key source of information used for the preparation of the County's annual financial statements.

Effect: Normal password controls in place in the IBM I Series system are not effective for the IFS application, so a review of the IFS application controls and County network controls is imperative to ensure passwords are working as intended.

Cause: Rock County updated to a new web-based version of the IFS application software. Although County management was made aware of some of the password implications of this change during the previous audit, updates needed are not complete.

Recommendation: We recommend Rock County management complete updates and review password controls in place that limit access to the IFS application to ensure they are appropriate to protect the County data as prescribed by management.

Client's Response:

Rock County will take the steps necessary to ensure that all users with IFS application access comply with a password policy.

PREVIOUSLY REPORTED ITEMS RESOLVED

Bank Reconciliations (11-2)

The County did not complete timely reconciliations of bank statements. When we were on site in mid-February 2012 for the previous audit, bank reconciliations were completed only through September 2011.

Resolution

The current audit found that bank reconciliations were completed on a consistent, timely basis in 2012 and 2013.

New Vendors (11-3)

Rock County did not have any formal procedures for determining if new vendors had been added to the accounts payable system or if the new vendors added were legitimate vendors.

Resolution

During 2012, the County implemented procedures to ensure all new vendors added to the accounting system are reviewed for legitimacy by someone other than the individual(s) responsible for adding new vendors.

II. OTHER FINDINGS AND RECOMMENDATIONS

PREVIOUSLY REPORTED ITEMS RESOLVED

Eligibility Testing - Medical Assistance (CFDA No. 93.778) (11-4)

The state maintains the computer system, MAXIS, used by the County to support the eligibility determination process. While periodic supervisory case reviews are performed to provide reasonable assurance of compliance with grant requirements for eligibility, not all documentation was available to support participant eligibility. In other circumstances, information was input into MAXIS incorrectly.

Resolution

As of January 1, 2012, all human service functions of Rock County were assumed by the joint powers entity Southwest Health and Human Services. The County is no longer responsible for using MAXIS to support the eligibility determination process.

Identification of Federal Awards - Highway Planning and Construction (CFDA No. 20.205) (11-5)

The County did not adequately identify amounts received and expended for this major federal award program (\$233,538) on the Schedule of Expenditures of Federal Awards (SEFA).

Resolution

The County did not expend over \$500,000 in federal awards during 2012, and, therefore, was not required to prepare a SEFA.

Insufficient Collateral (11-6)

At December 31, 2011, the County had deposits at Exchange State Bank that were not adequately covered by collateral.

Resolution

At December 31, 2012, the County had sufficient collateral to cover deposits at all financial institutions where deposits were held.





STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

SUITE 500 525 PARK STREET SAINT PAUL, MN 55103-2139

(651) 296-2551 (Voice) (651) 296-4755 (Fax) state.auditor@state.mn.us (E-mail) 1-800-627-3529 (Relay Service)

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Board of County Commissioners Rock County

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Rock County, Minnesota, as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated December 20, 2013.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Rock County's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses may exist that were not identified. However, as described in the accompanying Schedule of Findings and Recommendations, we identified a deficiency in internal control over financial reporting that we consider to be a material weakness and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Recommendations as item 06-3 to be a material weakness.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance. We considered the deficiencies described in the accompanying Schedule of Findings and Recommendations as items 05-1 and 11-1 to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Rock County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

The Minnesota Legal Compliance Audit Guide for Political Subdivisions, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all of the listed categories, except that we did not test for compliance with the provisions for tax increment financing because Rock County has no tax increment financing.

In connection with our audit, nothing came to our attention that caused us to believe that Rock County failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the County's noncompliance with the above referenced provisions.

Other Matters

Rock County's responses to the internal control findings identified in our audit have been included in the Schedule of Findings and Recommendations. The County's responses were not subject to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting, compliance and the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions* and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

December 20, 2013