STATE OF MINNESOTA

Office of the State Auditor



Rebecca Otto State Auditor

MURRAY COUNTY SLAYTON, MINNESOTA

FOR THE YEAR ENDED DECEMBER 31, 2011

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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MURRAY COUNTY SLAYTON, MINNESOTA

For the Year Ended December 31, 2011



Audit Practice Division Office of the State Auditor State of Minnesota



MURRAY COUNTY SLAYTON, MINNESOTA

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MURRAY COUNTY SLAYTON, MINNESOTA

ORGANIZATION SCHEDULE 2011

Office	Name	Term Expires
Commissioners		
1st District	Kevin Vickerman	January 2013
2nd District	Robert Moline**	January 2013
3rd District	Gerald W. Magnus	January 2015
4th District	John M. Giese	January 2015
5th District	William J. Sauer*	January 2013
Officers		
Elected		
Attorney	Paul M. Malone	January 2015
Auditor/Treasurer	Heidi E. Winter	January 2015
County Judge	David Christensen, Sr. Judge	June 2013
County Recorder	James V. Johnson	January 2015
Registrar of Titles	James V. Johnson	January 2015
Sheriff	Steven Telkamp	January 2015
Appointed		
Assessor	Marcy Barritt	Indefinite
Highway Engineer	Randy Groves	Indefinite
Court Administrator	Steven Schulze	Indefinite
Veterans Service Officer	James Reinert	Indefinite
Coroner	Dr. Carol Lang	Indefinite

*Chair for 2011

**Chair for 2012

MURRAY COUNTY SLAYTON, MINNESOTA

ORGANIZATION SCHEDULE SHETEK AREA WATER AND SEWER COMMISSION $2011\,$

Name	Position	Term Expires
Commissioners		
Ted Haugen	President	December 2013
Dean Salmon	Vice President	December 2012
Jon Hoyme	Secretary	December 2014
Donna Kor	Member	December 2013
Jamie Thomazin	Member	December 2011
Advisory Commissioners		
Dave Marks	Member	December 2012
Jon Harback	Member	December 2013





STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Murray County

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Murray County, as of and for the year ended December 31, 2011, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Murray County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Murray County Memorial Hospital, a major fund (Hospital Enterprise Fund) and 95 percent, 100 percent, and 98 percent, respectively, of the assets, net assets, and revenues of the business-type activities. Those statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to amounts included for the Hospital, is based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Murray County as of December 31, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 1.D.12 to the financial statements, during the year ended December 31, 2011, the County adopted Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A) and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. In accordance with auditing standards generally accepted in the United States of America, we have applied certain limited procedures to the required supplementary information, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Murray County's basic financial statements as a whole. The supplementary information, including the Schedule of Expenditures of Federal Awards required by OMB Circular A-133, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 27, 2012, on our consideration of Murray County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 27, 2012







MURRAY COUNTY SLAYTON, MINNESOTA

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2011 (Unaudited)

The Management's Discussion and Analysis (MD&A) provides an overview and analysis of the County's financial activities for the fiscal year ended December 31, 2011. The MD&A provides comparisons with the previous year and is designed to focus on the current year's activities, resulting changes, and currently known facts, and should be read in conjunction with the County's basic financial statements that follow this section.

FINANCIAL HIGHLIGHTS

- Governmental activities' total net assets are \$55,220,760 of which \$46,110,996 is invested in capital assets and \$1,589,337 is restricted to specific purposes. The \$7,520,427 remaining may be used to meet the County's ongoing obligations to citizens and creditors.
- The County's governmental activities' net assets increased by \$1,702,049 for the year ended December 31, 2011. A large part of the increase is attributable to the County's investing in infrastructure assets without increasing long-term debt and an increase in receivables as well as continued wind production tax revenues.
- The net cost of governmental activities for the current fiscal year was \$4,979,920. General revenues totaling \$6,681,969 funded the net cost.
- The General Fund balance decreased by \$392,006, the Road and Bridge Special Revenue Fund balance decreased by \$67,522, Human Services Special Revenue Fund saw no change, the EDA Special Revenue Fund increased by \$9,615, and the Ditch Special Revenue Fund balance decreased by \$140,107.
- For the year ended December 31, 2011, the unrestricted fund balance of the General Fund was \$3,419,528.

OVERVIEW OF THE FINANCIAL STATEMENTS

This MD&A is intended to serve as an introduction to the basic financial statements. The basic financial statements consist of three parts: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other required supplementary information.

Government-Wide Financial Statements

Government-wide financial statements are designed to provide readers with a broad overview of the County's finances in a manner similar to a private-sector business. The statement of net assets presents information on all assets and liabilities of the County using the accrual basis of accounting, with the difference being reported as net assets. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial health of the County is improving or deteriorating. Assessing the County's overall fiscal health will require consideration of other nonfinancial factors, such as changes in the County's property tax base and the condition of County roads and other capital assets.

The government-wide financial statements of the County are divided into three categories:

- Governmental activities--Most of the basic services are reported here, including general government, public safety, highways and streets, sanitation, human services, health, culture and recreation, conservation of natural resources, and economic development. Property taxes and state and federal grants finance most of these activities.
- Business-type activities--The County charges fees to cover the costs of certain services it
 provides. Included here are the operations of the Murray County Memorial Hospital and
 Congregate Housing.
- Component units--The County includes the Shetek Area Water and Sewer Commission, a legally separate entity, because the County is legally accountable for it.

The government-wide statements can be found as Exhibits 1 and 2 of this report.

Fund Financial Statements

Fund financial statements provide detailed information about the significant funds--not the County as a whole. Some funds are required to be established by state law and by bond covenants. However, the County Board establishes some funds to help it control and manage money for a particular purpose or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on how money flows into and out of these funds and the balances left at year-end that are available for spending. These funds are reported using modified accrual accounting. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County adopts an annual appropriated budget for its General Fund, Road and Bridge Special Revenue Fund, Human Services Special Revenue Fund, Ditch Special Revenue Fund, EDA Special Revenue Fund, Debt Service Fund and Capital Projects Fund. A budgetary comparison statement has been provided for each of these funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found as Exhibits 3 through 6 of this report.

<u>Business-type funds</u> are maintained by Murray County to account for the Murray County Memorial Hospital and Congregate Housing. The financial statements for these funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic business-type fund financial statements can be found as Exhibits 7 through 9 of this report.

<u>Fiduciary funds</u> are used to account for resources held for the benefit of parties outside of the County. Fiduciary funds are not reflected in the government-wide statements because the resources of these funds are not available to support the County's own programs or activities. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

All fiduciary activities are reported in a separate statement of fiduciary net assets on Exhibit 10.

Notes to the Financial Statements

Notes to the financial statements provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 37 through 93 of this report.

Other Information

Other information is provided as supplementary information regarding Murray County's intergovernmental revenue.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Over time, net assets serve as a useful indicator of the County's financial position. The County's assets exceeded liabilities by \$71,608,299 at the close of 2011. The largest portion of the net assets (70 percent) reflects its investment in capital assets (for example: land; buildings; equipment; and infrastructure, such as roads and bridges), less any related outstanding debt used to acquire those assets. However, it should be noted that these assets are not available for future spending or for liquidating any remaining debt. Comparative data with 2010 is presented.

Net Assets (in thousands)

			Total			
	ernmental ctivities	iness-Type ctivities		2011		2010
Assets						
Current and other assets Capital assets	\$ 13,785 47,138	\$ 14,670 7,640	\$	28,455 54,778	\$	27,255 51,246
Total Assets	\$ 60,923	\$ 22,310	\$	83,233	\$	78,501
Liabilities						
Long-term liabilities Other liabilities	\$ 3,926 1,776	\$ 3,924 1,999	\$	7,850 3,775	\$	6,367 3,236
Total Liabilities	\$ 5,702	\$ 5,923	\$	11,625	\$	9,603
Net Assets Invested in capital assets,						
net of related debt	\$ 46,111	\$ 3,687	\$	49,798	\$	47,090
Restricted	2,478	-		2,478		1,472
Unrestricted	 6,632	 12,700		19,332	-	20,336
Total Net Assets	\$ 55,221	\$ 16,387	\$	71,608	\$	68,898

Unrestricted net assets--the part of net assets that may be used to meet the County's ongoing obligations to citizens and creditors without constraints established by debt covenants, enabling legislation, or other legal requirements--are 27 percent of the net assets.

Governmental Activities

The County's governmental activities' net assets increased by 3.18 percent (\$55,220,760 for 2011 compared to \$53,518,711 for 2010). Key elements in this increase in net assets are as follows, with comparative data for 2010.

Governmental Activities Changes in Net Assets (in thousands)

		2011		2010	
Revenues					
Program revenues					
Charges for services	\$	1,845	\$	1,306	
Operating grants and contributions		5,758		5,339	
Capital grants and contributions		234		763	
General revenues					
Property taxes		4,768		4,309	
Other		1,916		1,789	
Total Revenues	\$	14,521	\$	13,506	
Expenses					
General government	\$	2,463	\$	2,486	
Public safety		1,908		2,992	
Highways and streets		4,258		4,286	
Sanitation		519		372	
Human services		1,088		1,072	
Health		53		53	
Culture and recreation		755		737	
Conservation of natural resources		870		692	
Economic development		825		264	
Interest		78		48	
Total Expenses	_ \$	12,817	\$	13,002	
Revenues Over Expenses	\$	1,704	\$	504	
Transfers to business-type activities		(2)		(2)	
Increase in Net Assets	\$	1,702	\$	502	
Net Assets - January 1		53,519		53,017	
Net Assets - December 31	\$	55,221	\$	53,519	

The cost of all governmental activities for 2011 was \$12,816,576 and, as shown on the Statement of Activities on Exhibit 2; the amount that taxpayers ultimately financed for these activities through County taxes was only \$4,767,894. The amount paid by those who directly benefited from the programs was \$1,844,510 and the amount paid by other governments and organizations to subsidize certain programs with grants and contributions was \$5,758,438. Capital grants and contributions were \$233,708. The County paid for the remaining "public benefit" portion of governmental activities with \$482,272 in grants and contributions not restricted to specific programs and \$46,819 in interest and \$949,695 in wind production tax.

The following table presents the cost of each of the County's four largest program functions, as well as each function's net cost (total cost, less revenues generated by the activity). The net cost shows the financial burden placed on the County's taxpayers by each of these functions.

Governmental Activities

2011 (in thousands)

	Total Cost of Services	Net Cost of Services
General government	\$ 2,463	\$ 2,164
Public safety	1,908	785
Highways and streets	4,258	186
Human services	1,088	1,088
All others	3,100	757
Total	\$ 12,817	\$ 4,980

Business Type Activities

The County's business-type activities include Congregate Housing (Sunrise Terrace) and the Hospital (Murray County Medical Center). The business-type activities net assets increased by 6.56 percent (\$16,387,539 for 2011 compared to \$15,379,103 for 2010). Key elements in this increase in net assets are as follows, with comparative data for 2010.

Business Type Activities Changes in Net Assets (in thousands)

	2011		2010	
Revenues Program revenues Charges for services Operating grants and contributions	\$	16,379	\$	13,319
Capital grants and contributions General revenues Property taxes Other		- 84		152
Total Revenues	\$	16,463	\$	13,471
Expenses Hospital Congregate Housing	\$	15,161 296	\$	12,383 291
Total Expenses	\$	15,457	\$	12,674
Revenues Over Expenses	\$	1,006	\$	797
Transfers to business-type activities		2		2
Increase in Net Assets	\$	1,008	\$	799
Net Assets - January 1		15,379		14,580
Net Assets - December 31	\$	16,387	\$	15,378

The cost of all business-type activities for 2011 was \$15,457,207 and, as shown on the Statement of Activities on Exhibit 2; none of this was financed by the taxpayers through County taxes. All costs for business type activities were paid by those who directly benefited from the programs and services. In 2011 this amount was \$16,379,488.

The following table presents the cost of each of the County's business-type activities, as well as the profit made for each. This profit shows that no financial burden placed is placed on the County's taxpayers by each of these business type activities.

Business Type Activities

2011 (in thousands)

	Total Cost of Services		Net Profit for Services		
Hospital Congregate Housing	\$ 15,161 296	\$	916 6		
Total	\$ 15,457	\$	922		

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

Governmental Funds

The focus of the County's governmental funds is to provide information on short-term inflows, outflows, and the balances left at year-end that are available for spending. Such information is useful in assessing the County's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, governmental funds reported combined ending fund balances of \$8,174,980, a decrease of \$228,932 in comparison with the prior year. Of the combined ending fund balances, \$476,111 is non-spendable, \$1,935,792 is restricted, \$3,937,204 is assigned and \$1,825,873 is unassigned and available for spending at the County's discretion.

The General Fund is the main operating fund for the County. Of the combined ending fund balances \$219,684 is non-spendable, \$521,887 is restricted, \$1,593,655 is assigned and \$1,825,873 is unassigned. Overall fund balance in the General Fund decreased by \$392,006 during 2011.

The Road and Bridge Special Revenue Fund had \$255,069 in non-spendable funds, \$149,972 in restricted funds and \$2,097,281 in assigned funds. Overall fund balance in the Road and Bridge Special Revenue Fund decreased by \$67,522 during 2011.

The Human Services Special Revenue Fund has no fund balance, as Southwest Health and Human Services performs human services functions and public health delivery for Murray County through a joint powers arrangement.

The Ditch Special Revenue Fund had a restricted fund balance of \$887,989 and decrease of \$140,107 during 2011.

The EDA Special Revenue Fund had non-spendable funds of \$1,358, restricted funds of \$14,856 and assigned funds of \$246,268. The EDA Special Revenue Fund's balance increased by \$9,615 during 2011.

BUDGETARY HIGHLIGHTS

Over the course of the year, the County Board revised the budgets for the General Fund, Ditch Special Revenue Fund, EDA Special Revenue Fund and Capital Projects Fund. The expenditures budget increased in the General Fund by \$1,361,343. These budget amendments are due to an unbudgeted capital project for a new Sheriff's Office Addition which were funded by a Capital Improvement Plan Bond. The revenues and expenditures in the Ditch Special Revenue Fund increased \$232,772 and \$365,314, respectively. The expenditures in the EDA Special Revenue Fund increased \$13,500 to account for the EDA appropriation made annually. There was also a Capital Projects fund added when the Board moved forward with the Sheriff's Office Additional/Renovation project, the expenditures for this fund will be covered with a Capital Improvement Plan Bond.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Government Activities

The County's capital assets for its governmental activities at December 31, 2011, totaled \$47,138,401 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, and infrastructure. The investment in capital assets increased \$3,178,755, or 7.23 percent from the previous year. The major capital asset events were: construction of highways and streets, a new Sheriff's Office Addition and Renovation and the purchase of highway and other miscellaneous equipment.

Capital Assets at Year-End (Net of Depreciation, in thousands)

	2011			2010	
Land, including right-of-way	\$	645	\$	645	
Construction in progress		1,441		-	
Infrastructure		38,607		37,927	
Buildings		3,344		3,420	
Improvements other than buildings		337		357	
Machinery and equipment		2,764		1,611	
Total	\$	47,138	\$	43,960	

Additional information about the County's capital assets for Governmental Activities can be found in Note 3.A.3. to the financial statements.

Business-Type Activities

The County's capital assets for its business-type activities at December 31, 2011, totaled \$7,640,391 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, and infrastructure. The investment in capital assets increased \$354,561, or 4.87 percent from the previous year. The major capital asset events were: renovation and construction of a new medical center facility, the purchase of new medical equipment and other miscellaneous non-medical equipment.

Capital Assets at Year-End (Net of Depreciation, in thousands)

		2010		
Land, including right-of-way	\$	171	\$	154
Construction in progress		593		-
Land improvements		226		213
Buildings		4,678		5,059
Fixed Equipment		250		290
Major movable equipment		1,722		1,570
Total	_\$	7,640	\$	7,286

Additional information about the County's capital assets for Business-type activities can be found in Note 3.A.3. to the financial statements.

Long-Term Debt

At the end of the current fiscal year, the County had total outstanding debt of \$7,659,929, which was backed by the full faith and credit of the government.

Outstanding Debt (in thousands)

	 2011	 2010	
General obligation capital improvement plan bond	\$ 1,949	\$ -	
General obligation ditch bonds	1,175	1,410	
General obligation refunding bonds	1,019	1,086	
Hospital revenue note	2,935	3,070	
General obligation promissory notes	148	199	
Loans payable	 434	 513	
Total	\$ 7,660	\$ 6,278	

The County's overall debt increased by \$1,381,472 from 2010 to 2011 mainly due to a \$1,965,000 Capital Improvement Plan Bond that financed the Sheriff's Office Renovation/Addition Project.

Minnesota statutes limit the amount of debt a county may levy to three percent of its total market value. At the end of 2011, the County's outstanding debt was 0.31 percent of its total estimated market value.

Additional information on the County's long-term debt can be found in the notes to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

The County's elected and appointed officials considered many factors when setting the 2012 budget, tax rates, and fees that will be charged for the year.

- The unemployment rate for Murray County at the end of 2011 was 5.4 percent. This is 0.3 percent lower than the state unemployment rate of 5.7 percent and 3.1 percent lower than the national unemployment rate of 8.5 percent. This is a decrease of 0.2 percent from the County's 5.6 percent rate of one year ago.
- Mortgage interest rates have remained relatively consistent with those of 2010 but refinancing of mortgages and/or financing of new construction, particularly in the agricultural sector, continues to occur at an increased rate.
- The County's net property tax levy for 2011 increased from \$4,747,118 to \$5,208,187. This is a net increase of \$461,069 or 8.5 percent.

(Unaudited)

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Murray County's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the County Auditor/Treasurer, Heidi E. Winter, Murray County Government Center, P. O. Box 57, Slayton, Minnesota 56172.









MURRAY COUNTY SLAYTON, MINNESOTA

EXHIBIT 1

STATEMENT OF NET ASSETS DECEMBER 31, 2011

	Primary Government					Shetek Area		
	Governmental		Business-Type				Water and Sewer	
		Activities		Activities		Total	Co	mponent Unit
Assets								
Current assets								
Cash and pooled investments	\$	8,710,607	\$	2,257,331	\$	10,967,938	\$	659,657
Petty cash and change funds		2,000		-		2,000		-
Taxes receivable								
Prior - net		58,142		-		58,142		-
Special assessments receivable								
Current		4,506		-		4,506		6,941
Prior		4,464		-		4,464		2,184
Noncurrent - net		1,311,774		-		1,311,774		8,999,112
Accounts receivable - net		85,564		15,580		101,144		24,756
Patient receivable - net		-		2,369,686		2,369,686		-
Accrued interest receivable		42,142		-		42,142		7,612
Due from other governments		1,654,816		-		1,654,816		-
Due from component unit		896		-		896		-
Loans receivable		1,325,800		-		1,325,800		-
Inventories		263,905		519,471		783,376		72,005
Prepaid items		4,503		169,070		173,573		-
Restricted assets								
Cash and pooled investments				8,800		8,800		283,956
Total current assets	\$	13,469,119	\$	5,339,938	\$	18,809,057	\$	10,056,223
Noncurrent assets								
Noncurrent cash and investments	\$	_	\$	8,881,519	\$	8,881,519	\$	-
Deferred debt issuance costs		40,606		12,586		53,192		81,297
Long-term receivable		275,000		_		275,000		-
Capital assets								
Non-depreciable		2,086,101		764,288		2,850,389		386,046
Depreciable - net of accumulated								
depreciation		45,052,300		6,876,103		51,928,403		14,119,474
Other assets				435,863		435,863		<u> </u>
Total noncurrent assets	\$	47,454,007	\$	16,970,359	\$	64,424,366	\$	14,586,817
Total Assets	\$	60,923,126	\$	22,310,297	\$	83,233,423	\$	24,643,040

MURRAY COUNTY SLAYTON, MINNESOTA

EXHIBIT 1 (Continued)

STATEMENT OF NET ASSETS DECEMBER 31, 2011

	Primary Government					Shetek Area			
		Governmental Activities		Business-Type Activities		Total		Water and Sewer Component Unit	
<u>Liabilities</u>									
Current liabilities									
Accounts payable	\$	176,519	\$	679,600	\$	856,119	\$	3,763	
Salaries payable		255,620		1,053,996		1,309,616		469	
Contracts payable		654,689		-		654,689		-	
Due to other governments		151,086		109		151,195		965	
Due to third party		-		10,000		10,000		-	
Due to primary government		-		-		-		896	
Accrued interest payable		36,743		24,438		61,181		94,284	
Unearned revenue		87,131		-		87,131		_	
Payable from restricted assets		_		8,800		8,800		_	
Compensated absences payable - current		61,124		512		61,636		_	
Loans payable - current		112,813		-		112,813		-	
General obligation bonds payable - current General obligation special assessment		-		80,000		80,000		145,000	
debt payable - current		190,000		_		190,000		_	
Revenue notes payable - current		-		141,439		141,439		513,945	
Promissory notes payable - current		50,742		-		50,742		-	
Customer deposits - current		-		-		-		3,840	
Total current liabilities	\$	1,776,467	\$	1,998,894	\$	3,775,361	\$	763,162	
Noncurrent liabilities									
Compensated absences payable	\$	476,748	\$	9,366	\$	486,114	\$	-	
Loans payable		321,085		-		321,085		-	
General obligation bonds payable - net General obligation special assessment		1,948,969		938,566		2,887,535		3,276,933	
debt payable - net		985,879		_		985,879		_	
Revenue notes payable		705,079		2,793,215		2,793,215		11,348,451	
Promissory notes payable		97,221				97,221		-	
Other postemployment benefits payable		95,997		182,717		278,714		-	
Total noncurrent liabilities	\$	3,925,899	\$	3,923,864	\$	7,849,763	\$	14,625,384	
Total Liabilities	\$	5,702,366	\$	5,922,758	\$	11,625,124	\$	15,388,546	

EXHIBIT 1 (Continued)

STATEMENT OF NET ASSETS DECEMBER 31, 2011

	Primary Government							Shetek Area		
	G	overnmental Activities	Bı	usiness-Type Activities				er and Sewer		
Net Assets								.		
Invested in capital assets - net of related										
debt	\$	46,110,996	\$	3,687,169	\$	49,798,165	\$	(766,876)		
Restricted for										
General government		314,327		-		314,327		-		
Public safety		207,460		-		207,460		-		
Highways and streets		1,045,045		-		1,045,045		-		
Conservation		887,989		-		887,989		-		
Economic development		14,856		-		14,856		-		
Debt service		7,549		-		7,549		245,794		
Wastewater system replacement		-		-		_		38,162		
Other purposes		100		-		100		-		
Unrestricted		6,632,438		12,700,370		19,332,808		9,737,414		
Total Net Assets	\$	55,220,760	\$	16,387,539	\$	71,608,299	\$	9,254,494		

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2011

	Expenses		Fees, Charges, Fines, and Other		Program Revenues Operating Grants and Contributions		
Functions/Programs							
Primary government							
Governmental activities							
General government	\$	2,462,792	\$	282,289	\$	16,637	
Public safety		1,907,673		66,996		1,045,919	
Highways and streets		4,257,752		73,005		3,775,567	
Sanitation		519,344		423,425		64,950	
Human services		1,088,481		-		-	
Health		52,584		-		-	
Culture and recreation		755,189		86,169		134,333	
Conservation of natural resources		870,353		351,723		159,860	
Economic development		825,024		560,903		561,172	
Interest		77,384		-		-	
Total governmental activities	\$	12,816,576	\$	1,844,510	\$	5,758,438	
Business-type activities							
Hospital	\$	15,160,855	\$	16,077,149	\$	-	
Congregate Housing		296,352		302,339		-	
Total business-type activities	\$	15,457,207	\$	16,379,488	\$	-	
Total Primary Government	\$	28,273,783	\$	18,223,998	\$	5,758,438	
G							
Component unit Shetek Area Water and Sewer Commission	\$	834,429	\$	307,287	\$	-	

General Revenues

Property taxes

Mortgage registry and deed tax

Wind production tax

Payments in lieu of tax

Grants and contributions not restricted to specific programs

Investment income

Miscellaneous

Gain on sale of capital assets

Transfers

Total general revenues and transfers

Change in net assets

Net Assets - Beginning

Net Assets - Ending

	Capital				Expense) Revenue a ary Government	na Chang	ges in Net Assets	c	hetek Area		
G	rants and		overnmental		usiness-Type				er and Sewer		
	ntributions	0	Activities	Activities Total				Component Unit			
\$	9,478 223,480 -	\$	(2,163,866) (785,280) (185,700) (30,969) (1,088,481)	\$	- - - -	\$	(2,163,866) (785,280) (185,700) (30,969) (1,088,481)				
	-		(52,584)		-		(52,584)				
	750		(533,937)		-		(533,937)				
	-		(358,770)		-		(358,770)				
	-		297,051		-		297,051				
	-		(77,384)		-		(77,384)				
\$	233,708	\$	(4,979,920)	\$	-	\$	(4,979,920)				
\$	- -	\$	- -	\$	916,294 5,987	\$	916,294 5,987				
\$	<u>-</u>	\$		\$	922,281	\$	922,281				
\$	233,708	\$	(4,979,920)	\$	922,281	\$	(4,057,639)				
\$	312,453							\$	(214,689)		
		\$	4,767,894	\$	-	\$	4,767,894	\$	-		
			7,223 949,695		-		7,223 949,695		-		
			211,171		-		211,171		_		
			482,272		52,533		534,805		_		
			46,819		29,112		75,931		6,365		
			218,464		-		218,464		1,326		
			-		2,941		2,941		-		
			(1,569)		1,569		<u>-</u>		-		
		\$	6,681,969	\$	86,155	\$	6,768,124	\$	7,691		
		\$	1,702,049	\$	1,008,436	\$	2,710,485	\$	(206,998)		
			53,518,711		15,379,103		68,897,814		9,461,492		
		\$	55,220,760	\$	16,387,539	\$	71,608,299	\$	9,254,494		









BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2011

	General	Road and Bridge	Human Services	
<u>Assets</u>				
Cash and pooled investments	\$ 4,473,501	\$ 2,287,310	\$ -	
Undistributed cash in agency fund	63,534	15,165	17,007	
Petty cash and change funds	2,000	-	-	
Taxes receivable				
Delinquent	37,296	9,349	11,497	
Special assessments receivable				
Current	4,232	-	-	
Delinquent	4,459	-	-	
Noncurrent	711,262	-	-	
Accounts receivable	42,378	42,485	-	
Accrued interest receivable	42,142	-	-	
Due from other funds	332,150	508	-	
Due from other governments	192,316	1,333,544	256	
Due from component unit	896	-	-	
Loans receivable	-	-	-	
Advances to other funds	78,100	-	-	
Inventories	10,995	252,910	-	
Prepaid items	986	2,159	 ,	
Total Assets	\$ 5,996,247	\$ 3,943,430	\$ 28,760	

	Ditch		EDA		Debt Service		Capital Projects		Total	
\$	891,060	\$	264,591	\$	_	\$	693,238	\$	8,609,700	
Ψ	5,201	Ψ		Ψ	_	Ψ	-	Ψ	100,907	
	-		-		-		-		2,000	
	-		-		-		-		58,142	
	274		-		-		-		4,506	
	5		-		-		-		4,464	
	600,512		-		-		-		1,311,774	
	-		701		-		-		85,564	
	-		-		-		-		42,142	
	-		-		7,549		-		340,207	
	-		50,600		-		-		1,576,716	
	-		-		-		-		896	
	-		1,325,800		-		-		1,325,800	
	-		-		-		-		78,100	
	-		-		-		-		263,905	
			1,358		-		-		4,503	
\$	1,497,052	\$	1,643,050	\$	7,549	\$	693,238	\$	13,809,326	

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2011

	 General		Road and Bridge	Human Services		
Liabilities and Fund Balances						
Liabilities						
Accounts payable	\$ 117,439	\$	7,108	\$	-	
Salaries payable	200,361		51,861		-	
Contracts payable	442,939		211,750		-	
Due to other funds	508		-		-	
Due to other governments	120,330		5,823		17,263	
Deferred revenue - unavailable	866,440		1,164,566		11,497	
Deferred revenue - unearned	 87,131		-			
Total Liabilities	\$ 1,835,148	\$	1,441,108	\$	28,760	
Liabilities and Fund Balances						
Fund Balances						
Nonspendable						
Inventories	\$ 10,995	\$	252,910	\$	-	
Prepaid items	986		2,159		-	
Septic/sewer loans	207,703		-		-	
Restricted						
Debt service	-		-		-	
EDA revolving loans	100.056		-		-	
Recorder's compliance	100,956		-		-	
Recorder's technology	162,326		-		-	
Missing heirs Supervision fees	100 13,380		-		-	
Sheriff's contingency	1,038		-		-	
Permits to carry	8,438		_		_	
E-911	184,604		_		_	
Election equipment	51,045		_		_	
Capital projects	-		_		_	
Ditch maintenance and construction	-		-		-	
Highway allotments	-		149,972		-	
Assigned						
Road and bridge	-		1,923,930		-	
Economic development	-		-		-	
Sanitation	417,025		-		-	
Compensated absences	360,472		173,351		-	
Parks	70,163		-		-	
County septic system loans	44,192		-		-	
ARMER equipment	620,098		-		-	
Chevy impala Sheriff's office furniture	18,214		-		-	
Flexible spending	37,600 211		-		-	
Ambulance replacement	25,680				_	
Unassigned	 1,825,873				<u> </u>	
Total Fund Balances	\$ 4,161,099	\$	2,502,322	\$		
Total Liabilities and Fund Balances	\$ 5,996,247	\$	3,943,430	\$	28,760	
The notes to the financial statements are an integral no			- , ,		Page 25	

	Ditch	 EDA	Debt Service	Capital Projects	 Total
\$	361 241	\$ 51,611 3,157	\$ - -	\$ - -	\$ 176,519 255,620
	-	-	-	-	654,689
	-	-	-	339,699	340,207
	7,670	-	-	-	151,086
	600,791	1,325,800	-	-	3,969,094 87,131
\$	609,063	\$ 1,380,568	\$ -	\$ 339,699	\$ 5,634,346
\$	-	\$ -	\$ -	\$ -	\$ 263,905
	-	1,358	-	-	4,503
	-	-	-	-	207,703
	-	_	7,549	-	7,549
	-	14,856	-	-	14,856
	-	-	-	-	100,956
	-	-	-	-	162,326
	-	-	-	-	100
	-	-	-	-	13,380
	-	-	-	-	1,038
	-	-	-	-	8,438
	-	-	-	-	184,604
	-	-	-	-	51,045
	-	-	-	353,539	353,539
	887,989	-	-	-	887,989
	-	-	-	-	149,972
	-	-	-	-	1,923,930
	-	242,219	-	-	242,219
	-	-	-	-	417,025
	-	4,049	-	-	537,872
	-	-	-	-	70,163
	-	-	-	-	44,192
	-	-	-	-	620,098
	-	-	-	-	18,214
	-	-	-	-	37,600
	-	-	-	-	211
	-	-	-	-	25,680 1,825,873
\$	887,989	\$ 262,482	\$ 7,549	\$ 353,539	\$ 8,174,980
<u>.</u>			 	 	
\$	1,497,052	\$ 1,643,050	\$ 7,549	\$ 693,238	\$ 13,809,326



EXHIBIT 4

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET ASSETS--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2011

Fund balance - total governmental funds (Exhibit 3)		\$ 8,174,980
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		47,138,401
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.		3,969,094
Long-term receivable is not due in the current period and, therefore, is not reported in the governmental funds.		275,000
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Special assessment general obligation bonds	\$ (1,175,879)	
General obligation bonds	(1,948,969)	
Deferred debt issuance costs	40,606	
Promissory notes payable	(147,963)	
Loans payable	(433,898)	
Compensated absences	(537,872)	
Net OPEB obligation	(95,997)	
Accrued interest payable	 (36,743)	 (4,336,715)
Net Assets of Governmental Activities (Exhibit 1)		\$ 55,220,760

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2011

		General		Road and Bridge	Human Services		
Revenues							
Taxes	\$	3,846,146	\$	883,327	\$	989,995	
Special assessments	Ψ	316,113	Ψ	-	Ψ	707,773	
Licenses and permits		30,268		13,125		-	
Intergovernmental		2,059,900		4,055,523		98,486	
Charges for services		403,775		5,959		70, 4 00	
Fines and forfeits		2,518		5,757		_	
Gifts and contributions		39,536				_	
Investment earnings		12,674				_	
Miscellaneous		415,493		127,706			
Total Revenues	\$	7,126,423	\$	5,085,640	\$	1,088,481	
Expenditures							
Current							
General government	\$	3,891,285	\$	-	\$	-	
Public safety		2,766,834		-		-	
Highways and streets		-		4,777,488		-	
Sanitation		521,070		-		-	
Culture and recreation		723,515		-		-	
Conservation of natural resources		760,089		-		-	
Economic development		174,608		-		-	
Intergovernmental		52,584		367,603		1,088,481	
Debt service							
Principal		110,590		-		-	
Interest		9,908		-		-	
Bond issuance costs		-		-		-	
Administrative charges							
Total Expenditures	\$	9,010,483	\$	5,145,091	\$	1,088,481	
Excess of Revenues Over (Under) Expenditures	\$	(1,884,060)	\$	(59,451)	\$		
Other Financing Sources (Uses)							
Transfers in	\$	1,560,404	\$	-	\$	-	
Transfers out		(116,822)		-		-	
Sale of capital assets		20,515		-		-	
Loans issued		30,695		-		-	
Bonds issued		· <u>-</u>		-		-	
Discount on bonds issued				-			
Total Other Financing Sources (Uses)	\$	1,494,792	\$		\$		
Net Change in Fund Balance	\$	(389,268)	\$	(59,451)	\$	-	
Fund Balance - January 1 Increase (decrease) in inventories		4,553,105 (2,738)		2,569,844 (8,071)		-	
Fund Balance - December 31	\$	4,161,099	\$	2,502,322	\$		

 Ditch	 EDA	Debt Service		Capital Projects	<u>Total</u>		
\$ -	\$ -	\$ -	\$	-	\$	5,719,468	
229,976	-	-		-		546,089	
-	-	-		-		43,393	
-	390,143	-		-		6,604,052	
-	-	-		-		409,734	
-	-	-		-		2,518	
-	-	-		-		39,536	
 7,820	 30,566 180,938	 <u>-</u>		<u> </u>		43,240 731,957	
\$ 237,796	\$ 601,647	\$ 	\$	_	\$	14,139,987	
_	_	_		_			
\$ -	\$ -	\$ _	\$	_	\$	3,891,285	
-	-	-		-		2,766,834	
-	-	-		-		4,777,488	
-	-	-		-		521,070	
-	-	-		-		723,515	
96,313	-	-		-		856,402	
-	649,798	-		-		824,406	
-	-	-		-		1,508,668	
235,000	50,742	-		-		396,332	
52,438	-	-		-		62,346	
 397	 - -	 <u>-</u>		27,977 -		27,977 397	
\$ 384,148	\$ 700,540	\$ -	\$	27,977	\$	16,356,720	
\$ (146,352)	\$ (98,893)	\$ 	\$	(27,977)	\$	(2,216,733)	
\$ 6,245	\$ 108,508	\$ _	\$	500	\$	1,675,657	
-	-	-		(1,560,404)		(1,677,226)	
-	-	-		-		20,515	
-	-	-		-		30,695	
-	-	7,549		1,957,451		1,965,000	
-	 -	 		(16,031)		(16,031)	
\$ 6,245	\$ 108,508	\$ 7,549	\$	381,516	\$	1,998,610	
\$ (140,107)	\$ 9,615	\$ 7,549	\$	353,539	\$	(218,123)	
1,028,096	 252,867	 -		<u> </u>		8,403,912 (10,809)	
\$ 887,989	\$ 262,482	\$ 7,549	\$	353,539	\$	8,174,980	

EXHIBIT 6

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2011

Net change in fund balance - total governmental funds (Exhibit 5)		\$ (218,123)
Amounts reported for governmental activities in the statement of activities are different because:		
In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenues between the fund statements and the statement of activities is the increase or decrease in revenues deferred as unavailable.		
Deferred revenue - December 31 Deferred revenue - January 1	\$ 3,969,094 (3,603,402)	365,692
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Expenditures for general capital assets and infrastructure Net book value of assets disposed of Current year depreciation	\$ 5,290,031 (43,031) (2,068,245)	3,178,755
Issuing long-term debt provides current financial resources to governmental funds, while the repayment of debt consumes current financial resources. Neither transaction, however, has any effect on net assets. Also, governmental funds report the net effect of issuance costs, premiums, discounts, and similar items when debt is first issued; whereas, those amounts are deferred and amortized over the life of the debt in the statement of activities.		
General obligation bonds issued Issuance costs on bonds issued Discount on bonds issued	\$ (1,965,000) 27,977	
Loans issued	16,031 (31,165)	(1,952,157)
Principal payments Special assessment general obligation bonds Loans payable	\$ 235,000 110,590	
Promissory notes Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the funds.	 50,742	396,332
Change in accrued interest payable Change in compensated absences Change in long-term receivable Discount and bond issuance costs amortization Change in OPEB obligation	\$ (12,964) 61 (15,000) (1,207) (28,531)	
Change in inventories	 (10,809)	 (68,450)
Change in Net Assets of Governmental Activities (Exhibit 2)		\$ 1,702,049

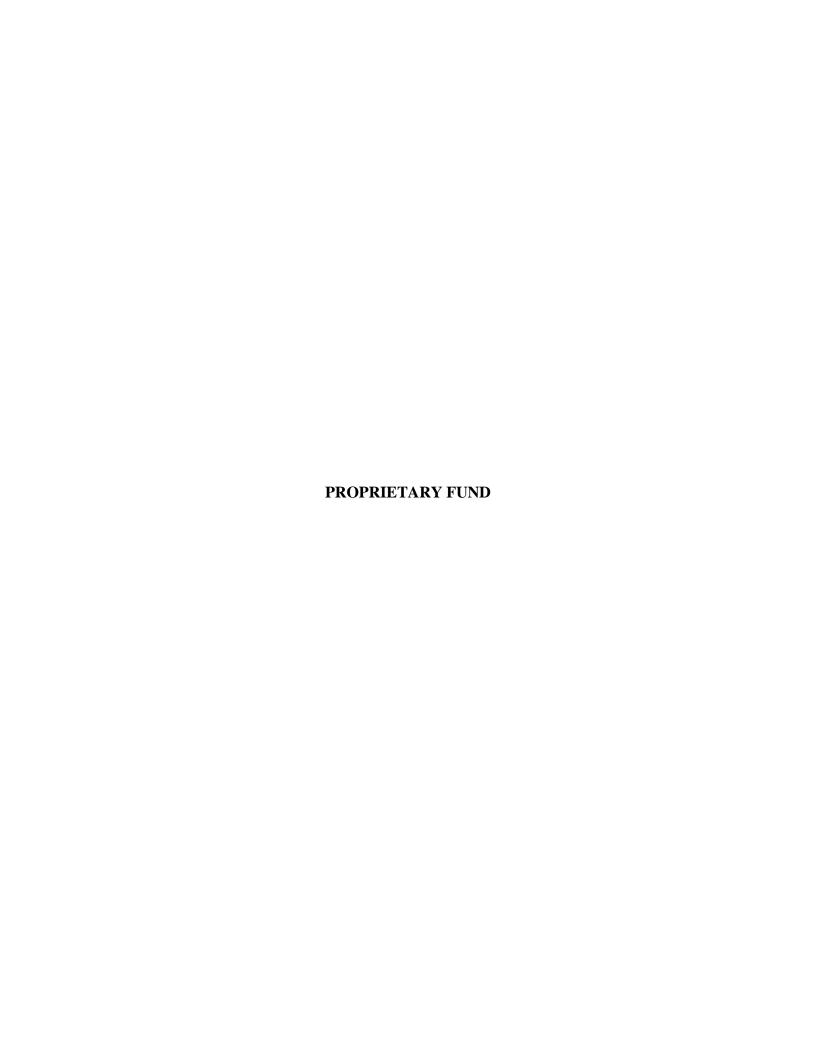




EXHIBIT 7

STATEMENT OF FUND NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2011

	Business-Type Activities - Enterprise Funds							
			C	Congregate				
		Hospital		Housing		Totals		
Assets								
Current assets								
Cash and pooled investments	\$	2,016,071	\$	241,260	\$	2,257,331		
Accounts receivable - net		15,142		438		15,580		
Patient receivables - net		2,369,686		-		2,369,686		
Inventories		519,471		-		519,471		
Prepaid items		169,070		-		169,070		
Total current assets, unrestricted	\$	5,089,440	\$	241,698	\$	5,331,138		
Restricted assets								
Cash and pooled investments				8,800		8,800		
Total current assets	\$	5,089,440	\$	250,498	\$	5,339,938		
Noncurrent assets								
Noncurrent cash and investments	\$	8,881,519	\$	-	\$	8,881,519		
Deferred charges		-		12,586		12,586		
Capital assets								
Nondepreciable		764,288		-		764,288		
Depreciable - net		6,109,288		766,815		6,876,103		
Total noncurrent assets	\$	15,755,095	\$	779,401	\$	16,534,496		
Other assets								
Deferred financing costs	\$	43,542	\$	-	\$	43,542		
Investment in Shetek Medical Services		311,888		-		311,888		
Investment in Southwest Minnesota Radiation		(58,689)		-		(58,689)		
Investment in Minnesota Rural Health		7,750		-		7,750		
Physician receivables		131,372				131,372		
Total other assets	\$	435,863	\$		\$	435,863		
Total Assets	\$	21,280,398	\$	1,029,899	\$	22,310,297		

EXHIBIT 7 (Continued)

STATEMENT OF FUND NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2011

Business-Type Activities - Enterprise Funds					
	Hospital				Totals
\$	675,860	\$	3,740	\$	679,600
	1,048,920		5,076		1,053,996
	-		512		512
	-		109		109
	10,000		-		10,000
	3,994		20,444		24,438
	-		80,000		80,000
	141,439		-		141,439
\$	1,880,213	\$	109,881	\$	1,990,094
	-		8,800		8,800
\$	1,880,213	\$	118,681	\$	1,998,894
\$	-	\$	9,366	\$	9,366
	-		938,566		938,566
	2,793,215		-		2,793,215
	181,250		1,467		182,717
\$	2,974,465	\$	949,399	\$	3,923,864
\$	4,854,678	\$	1,068,080	\$	5,922,758
\$	3.938.922	\$	(251.753)	\$	3,687,169
	12,486,798	·	213,572		12,700,370
\$	16,425,720	\$	(38,181)	\$	16,387,539
	\$ \$ \$ \$	\$ 675,860 1,048,920	\$ 675,860 \$ 1,048,920 \$ 10,000 3,994 \$ 141,439 \$ \$ 1,880,213 \$ \$ \$ 2,793,215 181,250 \$ \$ 2,974,465 \$ \$ 4,854,678 \$ \$ \$ 3,938,922 12,486,798	Hospital Congregate Housing \$ 675,860 \$ 3,740 1,048,920 5,076 - 512 - 109 10,000 - 3,994 20,444 - 80,000 141,439 - \$ 1,880,213 \$ 109,881 \$ 2,793,213 \$ 118,681 \$ 2,793,215 - 181,250 1,467 \$ 2,974,465 \$ 949,399 \$ 4,854,678 \$ 1,068,080	Congregate Housing \$ 675,860 \$ 3,740 \$ 1,048,920 \$ 5,076 \$ 12 \$ 109 \$ 10,000 \$ - 109 \$ 10,000 \$ 10,000 \$ 10,000 \$ 10,000 \$ 141,439 \$ 109,881 \$ 1,880,213 \$ 109,881 \$ \$ 1,880,213 \$ 109,881 \$ \$ 1,880,213 \$ 118,681 \$ \$ 1,880,213 \$ 118,681 \$ \$ 1,880,213 \$ 118,681 \$ \$ 1,880,213 \$ 118,681 \$ \$ 1,0467 \$ 1,467 \$ 1

EXHIBIT 8

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2011

Business-Type Activities - Enterprise Funds Congregate Housing Totals Hospital **Operating Revenues** Charges for services \$ \$ 294,917 294,917 Patient services revenues 15,838,082 15,838,082 Miscellaneous 7,422 239,067 246,489 **Total Operating Revenues** 16,077,149 302,339 16,379,488 **Operating Expenses** Personal services \$ \$ 94,463 \$ 94,463 Professional services 3,703,721 3,709,111 5,390 Nursing services 2,843,416 2,843,416 Contracted services 36,474 36,474 864,779 Repairs and maintenance 4,019 868,798 4,068,838 425 4,069,263 Administration and fiscal services Other services and charges 6,702 6,702 Supplies 10,687 10,687 Utilities 24,778 24,778 Insurance 4,623 4,623 30,277 30,277 Wellness center Downtown building 2.214 2.214 Surgery clinic 693,772 693,772 Clinic 1,533,631 1,533,631 Fulda clinic 180,701 180,701 Interest expense 149,269 149,269 Depreciation 1,090,237 51,121 1,141,358 **Total Operating Expenses** 238,682 15,399,537 15,160,855 Operating Income (Loss) 916,294 63,657 979,951 Nonoperating Revenues (Expenses) Investment income \$ 86,531 86,531 Grants 52,533 52,533 Gain on sale/disposal of capital assets 2,941 2,941 Gain/loss on investments in equity (57,419)(57,419)Interest expense (56,412)(56,412) Amortization of deferred charges (1,258)(1,258)**Total Nonoperating Revenues (Expenses)** 84,586 \$ (57,670)26,916 **Income (Loss) Before Transfers** 1,000,880 \$ 5,987 \$ 1,006,867 Transfers in 1,569 1,569 \$ 7,556 \$ Change in net assets 1,000,880 1,008,436 Net Assets - January 1 15,424,840 (45,737)15,379,103 Net Assets - December 31 16,425,720 (38,181)16,387,539

EXHIBIT 9

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2011 Increase (Decrease) in Cash and Cash Equivalents

	Enterprise Funds					
	Hospital		Congregate Housing		Totals	
				8		
Cash Flows from Operating Activities Receipts from customers and users Other receipts and payments, net Payments to suppliers and contractors Payments to employees	\$	14,612,807 239,067 (5,270,342) (8,132,608)	\$	302,884 - (91,700) (95,761)	\$	14,915,691 239,067 (5,362,042) (8,228,369)
1 dyments to employees		(0,132,000)		(23,701)		(0,220,307)
Net cash provided by (used in) operating activities	\$	1,448,924	\$	115,423	\$	1,564,347
Cash Flows from Noncapital Financing Activities Noncapital grants Transfers in	\$	52,533	\$	- 1,569	\$	52,533 1,569
Net cash provided by (used in) noncapital financing activities	\$	52,533	\$	1,569	\$	54,102
Cash Flows from Capital and Related Financing Activities						
Principal paid on long-term debt Interest paid on long-term debt Proceeds from the sale of capital assets Purchases of capital assets	\$	(134,980) (149,453) 2,941 (1,492,916)	\$	(75,000) (50,284)	\$	(209,980) (199,737) 2,941 (1,492,916)
Net cash provided by (used in) capital and related		(1,472,710)				(1,472,710)
financing activities	\$	(1,774,408)	\$	(125,284)	\$	(1,899,692)
Cash Flows from Investing Activities	Φ.	(1.210.515)	Ф		Φ.	(1.210.545)
Increase in noncurrent cash and investments Decrease in investment in Shetek Medical Services, LLC Increase in investment in Southwest Minnesota Radiation Investment earnings received Loss on investments Decrease in physician receivable	\$	(1,318,545) (20,992) 78,410 86,531 (57,419) 21,243	\$	- - - - -	\$	(1,318,545) (20,992) 78,410 86,531 (57,419) 21,243
Net cash provided by (used in) investing activities	\$	(1,210,772)	\$		\$	(1,210,772)
Net Increase (Decrease) in Cash and Cash Equivalents	\$	(1,483,723)	\$	(8,292)	\$	(1,492,015)
Cash and Cash Equivalents at January 1		3,499,794		258,352		3,758,146
Cash and Cash Equivalents at December 31	\$	2,016,071	\$	250,060	\$	2,266,131

EXHIBIT 9 (Continued)

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2011 Increase (Decrease) in Cash and Cash Equivalents

	Enterprise Funds					
		Hospital		ongregate Housing		Totals
Cash and Cash Equivalents - Exhibit 7 Cash and pooled investments	\$	2,016,071	\$	241,260	\$	2,257,331
Restricted cash and pooled investments	Ψ ———	2,010,071		8,800	Ψ ———	8,800
Total Cash and Cash Equivalents	\$	2,016,071	\$	250,060	\$	2,266,131
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities						
Operating income (loss)	\$	916,294	\$	63,657	\$	979,951
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities						
Depreciation expense	\$	1,087,234	\$	51,121	\$	1,138,355
Amortization expense		3,003		-		3,003
Interest expense		149,269		-		149,269
Provision for bad debt expense		193,083		-		193,083
(Increase) decrease in accounts receivable		(1,331,011)		(155)		(1,331,166)
(Increase) decrease in inventories		(107,204)		-		(107,204)
(Increase) decrease in prepaid items		(101,470)		-		(101,470)
Increase (decrease) in accounts payable		403,551		(1,916)		401,635
Increase (decrease) in salaries payable Increase (decrease) in compensated absences		189,428		1,079		190,507
payable		-		1,101		1,101
Increase (decrease) in due to other governments		-		(46)		(46)
Increase (decrease) in OPEB		46,747		582		47,329
Total adjustments	\$	532,630	\$	51,766	\$	584,396
Net Cash Provided by (Used in) Operating						
Activities	\$	1,448,924	\$	115,423	\$	1,564,347







EXHIBIT 10

STATEMENT OF FIDUCIARY NET ASSETS AGENCY FUND DECEMBER 31, 2011

Assets

Cash and pooled investments Accounts receivable	\$	149,538 78,100
Total Assets	<u>\$</u>	227,638
<u>Liabilities</u>		
Accounts payable Advance from other funds Due to other governments	\$	87 78,100 149,451
Total Liabilities	\$	227,638



NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2011

1. Summary of Significant Accounting Policies

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2011. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989, (when applicable) that do not conflict with or contradict GASB pronouncements. The County has chosen to apply only FASB pronouncements issued on or before that date to its business-type activities. The more significant accounting policies, established in GAAP and used by the County, are discussed below.

A. Financial Reporting Entity

Murray County was established May 23, 1857, and is an organized County having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Murray County and its component units. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year.

Blended Component Units

Blended component units are legally separate organizations so intertwined with the County that they are, in substance, the same as the County and, therefore, are reported as if they were part of the County. Murray County has the following blended component units.

Component Unit	Included in Reporting Entity Because	Separate Financial Statements
Murray County Memorial Hospital provides acute inpatient and outpatient care	County Commissioners are the members of the Murray County Memorial Hospital	Separate financial statements can be obtained at: 2042 Juniper Avenue
to the County area.	Board.	Slayton, Minnesota 56172

1. <u>Summary of Significant Accounting Policies</u>

A. Financial Reporting Entity

Blended Component Units (Continued)

Component Unit	Included in Reporting Entity Because	Separate Financial Statements
Murray County Economic Development Authority	The Authority's governing body is substantively the same as the governing body of the County.	Separate financial statements are not issued for the Murray County Economic Development Authority.

Discretely Presented Component Unit

While part of the reporting entity, discretely presented component units are presented in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County. The following component unit of Murray County is discretely presented:

Component Unit	Included in Reporting Entity Because	Separate Financial Statements
The Shetek Area Water and Sewer Commission is responsible for constructing and operating a sanitary water and sewer district within Murray County.	The County appoints Commission members and must approve any debt.	Separate financial statements are not issued for the Shetek Area Water and Sewer Commission.

Joint Ventures

The County participates in several joint ventures described in Note 6.C. The County also participates in jointly-governed organizations described in Note 6.D.

B. Basic Financial Statements

1. Government-Wide Statements

The government-wide financial statements (the statement of net assets and the statement of activities) display information about Murray County. These statements include the financial activities of the overall County government,

1. <u>Summary of Significant Accounting Policies</u>

B. Basic Financial Statements

1. <u>Government-Wide Statements</u> (Continued)

except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external parties for support.

In the government-wide statement of net assets, both the governmental and business-type activities the columns: (a) are presented on a consolidated basis by column; and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts: (1) invested in capital assets, net of related debt; (2) restricted net assets; and (3) unrestricted net assets.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities, different business-type activities, and discretely presented component units are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component units. Separate statements for each fund category--governmental, proprietary, and fiduciary--are presented. The emphasis of governmental and proprietary fund financial statements is on major individual governmental and enterprise funds, with each displayed as separate columns in the fund financial statements. The County presents two enterprise funds. The County reports all of its governmental and proprietary funds as major funds.

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

2. <u>Fund Financial Statements</u> (Continued)

The Hospital Enterprise Fund accounts for unrestricted donations received by the Hospital or nonoperating gains in the period received. Donations restricted by donors or grantors for specific operating purposes are reported in other revenue to the extent used within the period.

The County reports the following major governmental funds:

- The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.
- The <u>Road and Bridge Special Revenue Fund</u> is used to account for restricted revenues from the federal and state government, as well as committed property tax revenues used for the construction and maintenance of roads, bridges, and other projects affecting County roadways.
- The <u>Human Services Special Revenue Fund</u> accounts for restricted revenue resources from the federal, state, and other oversight agencies, as well as committed property tax revenues used for economic assistance and community social services programs.
- The <u>Ditch Special Revenue Fund</u> accounts for restricted special assessment revenues levied against benefitted property to finance the cost of constructing and maintaining an agricultural drainage ditch system.
- The <u>EDA Special Revenue Fund</u> accounts for restricted revenue resources from the state and an appropriation from the General Fund for the costs relating to activity of the Economic Development Authority.
- The <u>Debt Service Fund</u> is used to account for the financial resources to be used for the payment of long-term debt, principal, interest, and related costs.
- The <u>Capital Projects Fund</u> is used to account for financial resources committed for capital acquisition, construction, or improvement of capital facilities.

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

2. <u>Fund Financial Statements</u> (Continued)

The County reports the following major enterprise funds:

- The <u>Hospital Fund</u> is used to account for the operation of the Murray County Memorial Hospital, a blended component unit of Murray County.
- The <u>Congregate Housing Fund</u> is used to account for the operation of the Murray County Congregate Housing facility.

Additionally, the County reports the following fund type:

- <u>Agency funds</u> are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or incidental activities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Murray County considers all revenues as available if collected within 60 days after the end of the current period. Property taxes are recognized as revenues in the year for which they are levied provided they are also available. Shared revenues are generally recognized in

1. <u>Summary of Significant Accounting Policies</u>

C. Measurement Focus and Basis of Accounting (Continued)

the period the appropriation goes into effect and the revenues are available. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met and are available. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

D. Assets, Liabilities, and Net Assets or Equity

1. Cash and Cash Equivalents

The County has defined cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Additionally, each fund's equity in the County's investment pool is treated as a cash equivalent because the funds can be deposited or effectively withdrawn from cash at any time without prior notice or penalty.

2. Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2011, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments of governmental and fiduciary funds are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2011 were \$104,431.

The Hospital's investment income for the year ended December 31, 2011, was \$86,531 and is included in nonoperating revenues.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity

2. <u>Deposits and Investments</u> (Continued)

Murray County invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minn. Stat. § 471.59. The MAGIC Fund is not registered with the Securities and Exchange Commission (SEC), but does operate in a manner consistent with Rule 2a-7 prescribed by the SEC pursuant to the Investment Company Act of 1940 (17 C.F.R. § 270.2a-7). Therefore, the fair value of the County's position in the pool is the same as the value of the pool shares.

3. Receivables and Payables

Activities between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans).

All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All receivables are shown net of an allowance for uncollectibles.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15 or November 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

Patient receivables are uncollateralized patient and third-party payer obligations.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity

3. <u>Receivables and Payables</u> (Continued)

Unpaid patient receivables, excluding amounts due from third-party payors, with private pay dates over 30 days old have interest assessed at 1.5 percent per month. Due to the uncertainty of collecting private pay accounts, these interest charges are recognized as income when received. Payments of patient receivables are allocated to the specific claims identified on the remittance advice or, if unspecified, are applied to the earliest unpaid claim.

The carrying amount of patient receivables is reduced by a valuation allowance that reflects management's best estimate of amounts that will not be collected from patients and third-party payors. Management reviews patient receivables by payor class and applies percentages to determine estimated amounts that will not be collected from third parties under contractual agreements and amounts that will not be collected from parties due to bad debts. Management considers historical write-off and recovery information in determining the estimated bad debt provision. Management also reviews accounts to determine if classification as charity care is appropriate.

4. <u>Inventories and Prepaid Items</u>

All inventories are valued at cost using the first in/first out method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories in proprietary funds and at the government-wide level are recorded as expenses when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

5. Restricted Assets

Certain funds of the County are classified as restricted assets on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, applicable laws and regulations limit their use.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity (Continued)

6. <u>Capital Assets</u>

Capital assets, which include property, plant, equipment, and infrastructure assets (for example, roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. The government defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years.

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. During the current period, the Hospital Enterprise Fund and the Congregate Housing Enterprise Fund had no capitalized interest.

Property, plant, and equipment of the County, as well as the blended component units, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Improvements other than buildings	20 - 35
Buildings	25 - 40
Public domain infrastructure	15 - 70
Machinery and equipment	3 - 15

1. Summary of Significant Accounting Policies

D. <u>Assets, Liabilities, and Net Assets or Equity</u> (Continued)

7. <u>Hospital's Investments in Equity</u>

a. Investment in Shetek Medical Services, LLC

The Hospital is a 40-percent owner in Shetek Medical Services, LLC. This venture provides various health care-related services to the surrounding area. The Hospital's investment in the clinic is reported on the equity method of accounting. The net gain on the investment, \$20,992 for the year ended December 31, 2011, is included in nonoperating income.

b. Investment in Southwest Minnesota Radiation, LLC

The Hospital is a 14-percent owner in Southwest Minnesota Radiation. The Hospital made initial capital contributions in 2007 and 2008 totaling \$100,000 each year. This venture provides advanced radiation treatment to the people of southwest Minnesota. The Hospital's investment is reported on the equity method of accounting. The net loss on the investment, \$78,410 for the year ended December 31, 2011, is included in nonoperating income.

8. Compensated Absences

The liability for compensated absences reported in financial statements consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity (Continued)

9. Deferred Revenue

All County funds and the government-wide financial statements defer revenue for resources that have been received, but not yet earned. Governmental funds also report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The various components of deferred revenue reported in the governmental funds were as follows:

	U	Inavailable
Special assessments receivable	\$	1,320,745
Highway allotments that do not provide current financial resources		1,155,217
Loans receivable		1,325,800
Delinquent property taxes		58,142
Deferred revenue from accrued interest		24,168
Grants receivable		85,022
Total Deferred Revenue for All Governmental Funds	\$	3,969,094

10. Long-Term Obligations

In the government-wide financial statements, and in the proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the bonds outstanding method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

1. <u>Summary of Significant Accounting Policies</u>

D. <u>Assets, Liabilities, and Net Assets or Equity</u> (Continued)

11. Classification of Net Assets

Net assets in the government-wide and proprietary fund financial statements are classified in the following categories:

<u>Invested in capital assets, net of related debt</u> – the amount of net assets representing capital assets net of accumulated depreciation and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

<u>Restricted net assets</u> – the amount of net assets for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net assets</u> – the amount of net assets that do not meet the definition of restricted or invested in capital assets, net of related debt.

12. Classification of Fund Balances

In 2011, the County implemented the requirements of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. The statement requires retroactive restatement of fund balance for the reclassifications made to conform to this statement. Total fund balance did not change. Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> – amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not is spendable for" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> – amounts for which constraints have been placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or it imposed by law through constitutional provisions or enabling legislation.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity

12. <u>Classification of Fund Balances</u> (Continued)

<u>Committed</u> – amounts that can be used only for the specific purposes imposed by formal action (ordinance or resolution) of the County Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts.

<u>Assigned</u> – amounts the County intends to use for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the County Board or the County Auditor/Treasurer who has been delegated that authority by Board resolution.

<u>Unassigned</u> – spendable amounts not contained in the other fund balance classifications for the General Fund. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted or committed.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

1. Summary of Significant Accounting Policies

D. <u>Assets, Liabilities, and Net Assets or Equity</u> (Continued)

13. Minimum Fund Balance

Murray County has adopted a minimum fund balance policy for the General Fund. The General Fund is heavily reliant on property tax revenues to fund current operations. However, current property tax revenues are not available for distribution until June. Therefore, the County Board has determined they need to maintain a minimum unrestricted fund balance (committed, assigned, and unassigned) within a range of 35 to 50 percent of the General Fund operating expenditures. The fund balance policy was adopted by the County Board on December 20, 2011. At December 31, 2011, unrestricted fund balance for the General Fund was at or above the minimum fund balance level.

14. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

15. Reclassifications

Several account balances were reclassified as of and for the year ended December 31, 2010, as previously reported due to implementation of GASB 54. These reclassifications were required for comparability to the financial statements as of and for the year ended December 31, 2011. Although comparative statements for 2010 are not presented here, these reclassifications must be considered when comparing the financial statements of this report with those of prior reports.

E. <u>Potential Impact of New Accounting Standards on Current Period Financial Statements</u>

The Governmental Accounting Standards Board (GASB) has approved GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. Application of GASB Statement No. 63 may restate portions of these financial statements.

1. <u>Summary of Significant Accounting Policies</u> (Continued)

F. Hospital Net Patient Service Revenue

The Hospital has agreements with third-party payers that provide for payments to the Hospital at amounts different from its established rates. Payment arrangements include prospectively determined rates of discharge, reimbursed costs, discounted charges, and per diem payments. Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payers, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payers. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined.

The Hospital provides care to patients who meet certain criteria under its charity care policy without charge or at amounts less than its established rates. Because the Hospital does not pursue collection of amounts determined to qualify as charity care, they are not reported as revenue. The amount of charges foregone for services and supplies furnished under the Hospital's charity care policy aggregated \$135,185 in 2011 and \$136,596 in 2010.

Revenue from the Medicare and Medicaid programs accounted for approximately 42 and 8 percent and 32 and 5 percent of the Hospital's net patient revenue for the years ended December 31, 2011 and 2010, respectively. Laws and regulations governing the Medicare and Medicaid programs are extremely complex and subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change by a material amount in the near term.

The Hospital also has entered into payment agreements with certain commercial insurance carriers, health maintenance organizations, and preferred provider organizations. The basis for payment to the Hospital under these agreements includes prospectively determined rates per discharge, discounts from established charges, and prospectively determined daily rates.

1. <u>Summary of Significant Accounting Policies</u>

F. <u>Hospital Net Patient Service Revenue</u> (Continued)

The Hospital has agreements with third-party payers that provide for payments to the Hospital at amounts different from its established rates. A summary of the payment arrangements with major third-party payers follows:

Medicare--The Hospital has elected Critical Access Hospital (CAH) designation for Medicare. As a CAH, the Hospital is reimbursed for inpatient, swing bed, and outpatient services to Medicare patients on a reasonable cost basis. Medicare reimburses the Hospital for these services using interim rates, with a final settlement determined based on the annual cost report that is filed by the Hospital. This cost report is subject to audits by the Medicare fiscal intermediary through December 31, 2010.

Medicaid--Inpatient and outpatient services rendered to Medicaid program beneficiaries are reimbursed under a cost-reimbursement methodology. The Hospital is reimbursed at a tentative rate with final settlement determined after submission of annual cost reports by the Hospital and audits thereof by the Medicaid fiscal intermediary.

2. Stewardship, Compliance, and Accountability

A. Deficit Fund Balance/Net Assets

The Congregate Housing Enterprise Fund had deficit fund net assets for the year ended December 31, 2011, of \$38,181. The County expects an excess of revenues over expenses in the future will eliminate the deficit.

B. Excess of Expenditures Over Budget

	Expenditures		Fi	nal Budget	Excess		
General Revenue Fund	\$	9,010,483	\$	7,680,270	\$	1,330,213	
Road and Bridge Fund		5,145,091		4,927,787		217,304	
Ditch Special Revenue Fund		384,148		365,314		18,834	
EDA Special Revenue Fund		700,540		180,530		520,010	
Capital Projects Fund		27,977		14,777		13,200	

3. <u>Detailed Notes on All Funds</u>

A. Assets

1. <u>Deposits and Investments</u>

Reconciliation of the County's total cash and investments to the basic financial statements follows:

Government-wide statement of net assets	
Governmental activities	
Cash and pooled investments	\$ 8,710,607
Petty cash and change funds	2,000
Business-type activities	
Cash and pooled investments	2,257,331
Restricted assets - cash and pooled investments	8,800
Noncurrent cash and investments	8,881,519
Component unit - Shetek Area Water and Sewer Commission	
Cash and pooled investments	659,657
Restricted assets	283,956
Agency fund	
Cash and pooled investments	 149,538
Total Cash and Investments	\$ 20,953,408
Deposits	
Checking	\$ 629,619
Certificates of deposit	2,020,000
Invested in MAGIC Fund	10,620,789
Invested in negotiable certificates of deposit	7,681,000
Petty cash and change funds	 2,000
Total Deposits, Cash on Hand, and Investments	\$ 20,953,408

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u> (Continued)

a. <u>Deposits</u>

The County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2011, \$524,769 of the County's deposits were exposed to custodial credit risk.

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u> (Continued)

b. Investments

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities that are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments:
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries rated in the highest quality category by two nationally recognized rating agencies and maturing in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u>

b. <u>Investments</u> (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County minimizes its exposure to interest rate risk by investing in both short-term and long-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute.

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. The County does not have a policy on custodial credit risk.

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. It is the County's policy that U.S. Treasury securities, U.S. agency securities, and obligations backed by U.S. Treasury and/or U.S. agency securities, may be held without limit.

3. <u>Detailed Notes on All Funds</u>

A. Assets

1. <u>Deposits and Investments</u> (Continued)

The following table presents the County's deposit and investment balances at December 31, 2011, and information relating to potential investment risks:

	Cred	lit Risk	Concentration Risk	Interest Rate Risk	Carry	ing
	Credit	Rating	Over 5 Percent	Maturity	(Fai	r)
Investment Type	Rating	Agency	of Portfolio	Date	Valu	
Investment pools/mutual funds						
MAGIC Fund	N/R	N/A		N/A	\$ 10,6	20,789
Negotiable certificates of deposit						
Harris National Associaiton, IL	N/A	N/A		01/06/2012	\$ 2	47,000
Onb Bank & Trust Company, OK	N/A	N/A		05/31/2012	2	48,000
Investorsbank, WI	N/A	N/A		05/31/2012	2	48,000
Israel Discount Bank of New York, NE	N/A	N/A		05/31/2012	2	48,000
Asian Pacific National Bank, CA	N/A	N/A		05/31/2012	2	48,000
National Republic Bank of Chicago, IL	N/A	N/A		05/31/2012	2	48,000
Orrstown Bank, PA	N/A	N/A		05/31/2012	2	48,000
Onewest Bank, Fsb, CA	N/A	N/A		05/31/2012	2	48,000
Security Bank and Trust of Miami, OK	N/A	N/A		05/31/2012	2	48,000
Bank of the West, CA	N/A	N/A		09/18/2012	2	48,000
Private Bank & Trust Co., Bloomfield	N/A	N/A		09/18/2012	2	48,000
Gbc International Bank, CA	N/A	N/A		09/18/2012	2	48,000
First Place Bank, OH	N/A	N/A		09/18/2012	2	48,000
Gateway Community Bank, IL	N/A	N/A		11/30/2012	2	48,000
Virginia Heritage Bank, VA	N/A	N/A		11/30/2012	2	48,000
Fifth Third Bank, OH	N/A	N/A		11/30/2012	2	48,000
The First, N.A., ME	N/A	N/A		11/30/2012	2	48,000
Northstar Bank, FL	N/A	N/A		11/30/2012	2	48,000
Southside Bank, TX	N/A	N/A		11/30/2012	2	48,000
First State Bank, Barboursville, WV	N/A	N/A		11/30/2012	2	48,000
Liberty Bank, CT	N/A	N/A		11/30/2012	2	48,000
Washington Trust Co. of Westerly, RI	N/A	N/A		12/03/2012	2	45,000
Citizens Trust Bank, GA	N/A	N/A		12/03/2012	2	45,000
First Credit Bank, CA	N/A	N/A		12/03/2012	2	45,000
Amerasia Bank, NY	N/A	N/A		12/03/2012	2	45,000
Commonwealth Business Bank, CA	N/A	N/A		12/05/2012	2	45,000
Commerce State Bank, WI	N/A	N/A		12/05/2012	2	45,000
First Federal Savings & Ln Assn, SC	N/A	N/A		12/06/2012	2	45,000
Ge Capital Financial Inc, UT	N/A	N/A		12/06/2012	2	45,000
Tristate Capital Bank, PA	N/A	N/A		02/25/2013	2	32,000
Sonabank, VA	N/A	N/A		02/23/2015		94,000
Farmers & Merchants Union Bank, WI	N/A	N/A		02/23/2015		94,000
First Chatham Bank, GA	N/A	N/A		02/23/2015		94,000
Total negotiable certificates of deposit					\$ 7,6	81,000

Detailed Notes on All Funds

A. Assets

Deposits and Investments (Continued) 1.

	Cred	lit Risk	Concentration Risk	Interest Rate Risk	Carrying
	Credit	Rating	Over 5 Percent	Maturity	(Fair)
Investment Type	Rating	Agency	of Portfolio	Date	 Value
Total investments					\$ 18,301,789
Checking					629,619
Certificates of deposit					2,020,000
Petty cash					 2,000
Total Cash and Investments					\$ 20,953,408

N/A - Not Applicable N/R - Not Rated

<5% - Concentration is less than 5% of investments

2. Receivables

Receivables as December 31, 2011, for the County's governmental activities, not scheduled for collection during the subsequent year are as follows:

	Total Receivables		Amounts Not Scheduled for Collection During the Subsequent Year		
Governmental Funds					
Receivables					
Taxes	\$	58,142	\$	-	
Special assessments		1,320,744		947,703	
Accounts		85,564		-	
Accrued interest		42,142		-	
Due from other governments		1,654,816		-	
Loans		1,325,800		1,110,341	
Long-term		275,000		265,000	
Total Receivables	\$	4,762,208	\$	2,323,044	

3. Detailed Notes on All Funds

A. Assets

2. Receivables (Continued)

Loans Receivable

In 2001, the Murray County Board transferred responsibility for managing and operating the Murray County Economic Development Revolving Loan Fund to the newly formed Economic Development Authority, which is accounted for in the EDA Special Revenue Fund. The purpose of the fund is to provide low-interest, flexible-term loans for the development of new businesses or the expansion of existing ones. These loans have been made to private enterprises and are offset by deferred revenue. Changes in loans receivable are as follows:

Loan Agreements		
Beginning balance	\$	945,759
Loans issued		564,843
Loan repayments		(184,802)
Ending Balance	_ \$	1,325,800

3. <u>Capital Assets</u>

Capital asset activity for the year ended December 31, 2011, was as follows:

Governmental Activities

	Beginning Balance		Beginning Balance Increase		Decrease		 Ending Balance	
Capital assets not depreciated								
Land	\$	291,259	\$	-	\$	-	\$ 291,259	
Right-of-way		353,964		-		-	353,964	
Construction in progress				1,440,878			 1,440,878	
Total capital assets not depreciated	\$	645,223	\$	1,440,878	\$		\$ 2,086,101	
Capital assets depreciated								
Land improvements	\$	474,799	\$	-	\$	-	\$ 474,799	
Buildings		5,622,420		88,348		-	5,710,768	
Machinery and equipment		4,841,964		1,540,186		266,803	6,115,347	
Infrastructure		55,757,335		2,220,619			 57,977,954	
Total capital assets depreciated	\$	66,696,518	\$	3,849,153	\$	266,803	\$ 70,278,868	

3. Detailed Notes on All Funds

A. Assets

3. <u>Capital Assets</u>

Governmental Activities (Continued)

	 Beginning Balance Increase		Decrease		Ending Balance		
Less: accumulated depreciation for Land improvements Buildings Machinery and equipment Infrastructure	\$ 117,625 2,202,447 3,231,489 17,830,534	\$	21,085 163,864 343,206 1,540,090	\$	- - 223,772 -	\$	138,710 2,366,311 3,350,923 19,370,624
Total accumulated depreciation	\$ 23,382,095	\$	2,068,245	\$	223,772	\$	25,226,568
Total capital assets depreciated, net	\$ 43,314,423	\$	1,780,908	\$	43,031	\$	45,052,300
Governmental Activities Capital Assets, Net	\$ 43,959,646	\$	3,221,786	\$	43,031	\$	47,138,401

Business-Type Activities

	Beginning Balance		6 6		Increase		Decrease		Decrease		Ending Balance	
Capital assets not depreciated Land Construction in Progress	\$	153,683	\$	17,564 593,041	\$	-	\$	171,247 593,041				
Total capital assets not												
depreciated	\$	153,683	\$	610,605	\$		\$	764,288				
Capital assets depreciated												
Land improvements	\$	382,819	\$	37,788	\$	_	\$	420,607				
Buildings		8,403,741		68,917		_		8,472,658				
Fixed equipment		1,177,291		-		-		1,177,291				
Major movable equipment		4,867,808		775,606		-		5,643,414				
Total capital assets depreciated	\$	14,831,659	\$	882,311	\$		\$	15,713,970				
Less: accumulated depreciation for												
Land improvements	\$	170,200	\$	24,104	\$	_	\$	194,304				
Buildings		3,344,843		449,644		_		3,794,487				
Fixed equipment		886,671		40,769		_		927,440				
Major movable equipment		3,297,798		623,838		-		3,921,636				
Total accumulated depreciation	\$	7,699,512	\$	1,138,355	\$		\$	8,837,867				
Total capital assets depreciated, net	\$	7,132,147	\$	(256,044)	\$		\$	6,876,103				
Business-Type Activities												
Capital Assets, Net	\$	7,285,830	\$	354,561	\$		\$	7,640,391				

3. <u>Detailed Notes on All Funds</u>

A. Assets

3. Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the County as follows:

Governmental Activities	
General government	\$ 150,613
Public safety	84,199
Highways and streets, including depreciation of infrastructure assets	1,758,428
Sanitation	17,937
Culture and recreation, including depreciation of infrastructure assets	56,381
Conservation of natural resources	 687
Total Depreciation Expense - Governmental Activities	\$ 2,068,245
Business-Type Activities Hospital	\$ 1,087,234
Congregate Housing	 51,121
Total Depreciation Expense — Business-Type Activities	\$ 1,138,355

B. <u>Interfund Receivables</u>, Payables, and Transfers

The composition of interfund balances as of December 31, 2011, is as follows:

1. <u>Due To/From Other Funds</u>

Receivable Fund	Payable Fund	 Amount			
General Road and Bridge Debt Service	Capital Projects General Capital Projects	\$ 332,150 508 7,549			
Total Due To/From Other Funds		\$ 340,207			

The outstanding balance between funds results from the time lag between the dates the interfund goods and services are provided and reimbursable expenditures occurred, when transactions are recorded in the accounting system, and when the funds are repaid. The balance is expected to be liquidated in the subsequent year.

3. Detailed Notes on All Funds

B. Interfund Receivables, Payables, and Transfers (Continued)

2. Advances From/To Other Funds

Receivable Fund	Payable Fund	A	mount
	Lime Creek Subordinate Service		
General Fund	District Agency Fund	\$	78,100

The advance is to provide working capital to the agency fund for project costs for updated septic systems within the unincorporated area of the Village of Lime Creek. This balance will be paid from future collections of grant and loan monies from other governmental entities and from future special assessments on the ten residential and one commercial properties within the Lime Creek Subordinate Service District.

3. <u>Interfund Transfers</u>

Interfund transfers for the year ended December 31, 2011, consisted of the following:

Transfer to General Fund from Capital Projects Fund	\$ 1,560,404	Provide funding
Transfer to Ditch Special Revenue Fund from General Fund	6,245	Provide funding
Transfer to EDA Special Revenue Fund from General Fund	108,508	Provide funding
Transfer to Capital Projects Fund from		
General Fund	500	Provide funding
Transfer to Congregate Housing Enterprise Fund from General Fund	1,569	Provide funding
Total Interfund Transfers	\$ 1.677.226	

C. <u>Liabilities</u>

1. Construction Commitments

The County has active construction projects as of December 31, 2011. The projects include the following:

		Remaining
	 Spent-to-date	 Commitments
General Government	\$ 1,206,774	\$ 455,150
Highways and Streets	4,015,507	211,750

3. Detailed Notes on All Funds

C. <u>Liabilities</u> (Continued)

2. <u>Leases</u>

Operating Leases

Total equipment rental expense for the Hospital for the year ended December 31, 2011, was \$77,232.

3. <u>Long-Term Debt</u>

Governmental Activities - Bonds Payable

Type of Indebtedness	Final Maturity	Installment Amounts	Average Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2011
General obligation bonds 2011A G O Capital Improvement Plan Bond	2022	\$180,000 - \$220,000	0.60 - 2.75	\$ 1,965,000	\$ -
Total G O Capital Improvement Plan Bonds				\$ 1,965,000	\$ 1,965,000
Less: unamortized discount					(16,031)
Net G O Capital Improvement Plan Bonds Special assessment bonds with government commitment					\$ 1,948,969
2002 G.O. Ditch Bonds	2021	\$40,000 - \$45,000	2.10 - 3.80	\$ 335,000	\$ -
2007A G.O. Refunding Bonds	2029	\$25,000 - \$195,000	4.00 - 4.25	1,625,000	1,185,000
Total G.O. Special Assessment Bonds				\$ 1,960,000	\$ 1,185,000
Less: unamortized discount					(9,121)
Net G.O. Special Assessment Bonds					\$ 1,175,879

The 2007A General Obligation Refunding Bonds include an amount to refund the 1999A G.O. Water Revenue Bonds of Red Rock Rural Water System (RRRWS). RRRWS is levying special assessments to pay for these bonds. The County has

3. Detailed Notes on All Funds

C. Liabilities

3. <u>Long-Term Debt</u>

Governmental Activities - Bonds Payable (Continued)

pledged its full faith and credit for the repayment of principal and interest on these refunding bonds should RRRWS special assessment revenue be insufficient. The County has recognized a long-term receivable in the governmental activities for the total principal amount, \$275,000, due from RRRWS, which will decrease as principal payments are made starting 2010.

Murray County issued 2011A General Obligation Capital Improvement Plan Bonds to provide funds for the construction of Law Enforcement Center Addition. These bonds are reported in the capital projects fund as they are expected to be repaid from tax revenues through the debt service fund. The County has pledged its full faith and credit for the repayment of principal and interest on these bonds. These bonds are issued as 10 year serial bonds.

Business-Type Activities - Bonds Payable

Type of Indebtedness	Final Installmen Maturity Amounts		Average Interest Rate (%)	Original Issue Amount	Balance December 31, 2011
General obligation bonds					
2004 G.O. Refunding Bonds	2022	\$65,000 - \$130,000	1.75 - 5.00	\$ 1,580,000	\$ 1,090,000
Less: deferred amounts for Issuance discount Refunding charges					(8,776) (62,658)
Total General Obligation Refunding Bonds, Net					\$ 1,018,566
Revenue note		\$112,869 -			
2006 Hospital Revenue Note	2026	\$270,153	4.9	\$ 3,600,000	\$ 2,934,654

3. Detailed Notes on All Funds

C. Liabilities

3. <u>Long-Term Debt</u> (Continued)

Governmental Activities - Loans Payable

In 1998, the County agreed to act as loan and project sponsor for a loan agreement made under the Clean Water Partnership (CWP) Law with the State of Minnesota through its Pollution Control Agency. The County makes loans to residents to be used for the control and abatement of water pollution. The loans are to be repaid at interest rates of 3.0 to 3.5 percent, with repayment terms from 5 to 20 years, and are secured by special assessments placed on the individual parcels.

In 1998, 2000, and 2001, the County entered into the Lake Shetek Clean Water Partnership Project, the Cottonwood River Restoration Clean Water Partnership Project, and the Beaver Creek Clean Water Partnership Project, respectively. The County is financing the loans to residents with loans from the Minnesota Pollution Control Agency, payable annually with interest at two percent. Loan payments are reported in the General Fund. In 2004, the Board authorized \$700,000 of transfers, which will be made in installments of \$100,000, to the Clean Water Partnership Loan Fund for the County septic loan program.

Type of Indebtedness	Final Maturity	Interest Installment Rate Amounts (%)		Final Installment Rate Issue		Issue]	Balance cember 31,
Cottonwood River CWP								
Project	2020	\$	19,395	2.00	\$	174,996	\$	93,096
Beaver Creek CWP Project	2018		40,627	2.00		366,567		192,474
Lake Shetek CWP Project	2013		60,295	2.00		712,332		117,633
Total Loans Payable					\$	1,253,895	\$	403,203

The loans payable to the Minnesota Pollution Control Agency of \$ 30,695 do not have fixed amortization schedules at December 31, 2011, and are not included in the previous table.

Governmental Activities—G.O. Promissory Note Payable

The County has a noninterest-bearing G.O. Promissory Note with the Minnesota Department of Employment and Economic Development (DEED). The original issue amount was \$400,000, which was distributed to Monogram Meat Snacks and

3. Detailed Notes on All Funds

C. <u>Liabilities</u>

3. Long-Term Debt

Governmental Activities—G.O. Promissory Note Payable (Continued)

was recognized as a loan receivable in the County's EDA Special Revenue Fund. Monogram Meat Snacks is to repay the County the full amount with three percent interest. The County is to repay DEED \$359,903 with installment amounts of \$785 to \$4,229. As of December 31, 2011, the County had \$147,963 outstanding.

4. <u>Debt Service Requirements</u>

Debt service requirements at December 31, 2011, were as follows:

Governmental Activities

	G.C	O. Capital Im	proven	nent Plan					
Year Ending		Во	nds		Special Assessment Bonds				
December 31	Pr	incipal		Interest	Principal		Interest		
2012	\$	-	\$	37,546	\$ 190,000	\$	43,950		
2013		180,000		34,118	185,000		36,450		
2014		185,000		32,884	180,000		29,150		
2015		185,000 31,219		165,000		22,250			
2016		190,000		28,917	165,000		15,650		
2017 - 2021	1	1,005,000		89,803	155,000		40,762		
2022 - 2026		220,000		3,025	85,000		22,318		
2027 - 2029					60,000		3,825		
			· ·						
Total	\$	1,965,000	\$	257,512	\$ 1,185,000	\$	214,355		

Year Ending		G.O. Promi	ssory Notes		Loans Payable					
December 31	P	Principal		terest	F	Principal	I	nterest		
2012	\$	50,742	\$	_	\$	112,813	\$	7,503		
2013		50,742		-		115,081		5,235		
2014		46,479		-		53,390		3,241		
2015		-		-		34,476		2,267		
2016		-		-		35,169		1,574		
2017 - 2020						52,274		1,554		
Total	\$	147,963	\$	_	\$	403,203	\$	21,374		

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities</u>

4. <u>Debt Service Requirements</u> (Continued)

Business-Type Activities

Year Ending		Revenu	ie Note	e	General Obligation Bonds					
December 31	I	Principal		Interest		Principal		Interest		
2012	\$	141,439	\$	142,995	\$	80,000	\$	47,665		
2013		149,039		135,395		80,000		44,765		
2014		156,615		127,819		80,000		41,665		
2015		164,575		119,859		85,000		38,280		
2016		172,615		111,818		90,000		34,560		
2017 - 2021		1,005,531		416,616		545,000		102,038		
2022 - 2026		1,144,840		135,138		130,000		3,250		
Total	\$	2,934,654	\$	1,189,640	\$	1,090,000	\$	312,223		

5. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2011, was as follows:

Governmental Activities

		Beginning Balance		Additions		Reductions		Ending Balance		Due Within One Year	
Bonds payable General obligation capital improvement plan bonds	\$	-	\$	1,965,000	\$	-	\$	1,965,000	\$	-	
Special assessment debt with government commitment		1,420,000		-		235,000		1,185,000		190,000	
Less: deferred amounts for issuance discounts		(9,627)		(16,031)		(506)		(25,152)			
Net bonds payable	\$	1,410,373	\$	1,948,969	\$	234,494	\$	3,124,848	\$	190,000	
G.O. promissory notes payable Loans payable Compensated absences Net OPEB obligation		198,705 513,323 537,933 67,466		31,165 - 28,531		50,742 110,590 61		147,963 433,898 537,872 95,997		50,742 112,813 61,124	
Governmental Activities Long-Term Liabilities	\$	2,727,800	\$	2,008,665	\$	395,887	\$	4,340,578	\$	414,679	

3. Detailed Notes on All Funds

C. Liabilities

5. <u>Changes in Long-Term Liabilities</u> (Continued)

Business-Type Activities

	 Beginning Balance		Additions		Reductions		Ending Balance		ue Within One Year
Bonds payable Revenue note of 2006 Compensated absences Net OPEB obligation	\$ 1,165,000 3,069,634 8,777 135,388	\$	1,101 47,329	\$	75,000 134,980	\$	1,090,000 2,934,654 9,878 182,717	\$	80,000 141,439 512
Total long-term liabilities	\$ 4,378,799	\$	48,430	\$	209,980	\$	4,217,249	\$	221,951
Less: deferred amounts	 (78,578)				(7,144)		(71,434)		
Business-Type Activities Long-Term Liabilities	\$ 4,300,221	\$	48,430	\$	202,836	\$	4,145,815	\$	221,951

6. Prior Years' Debt Defeasance — Business-Type Activities

In prior years, the County has defeased for the City of Slayton Economic Development Authority the General Obligation Housing Development Bonds, Series 1996, which were accounted for in the Congregate Housing Enterprise Fund as a capital lease by creating a separate irrevocable trust fund. New debt has been issued, and the proceeds have been used to purchase U.S. government securities that were placed in the trust fund. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the capital lease, which was backed by the General Obligation Housing Development Bonds, Series 1996, has been considered defeased and, therefore, removed as a liability from the County's financial statements. As of December 31, 2011, the amount of defeased debt outstanding but removed from financial statements amounted to \$1,045,000.

3. Detailed Notes on All Funds

C. <u>Liabilities</u> (Continued)

7. Bond Refundings

Crossover Refundings

In 2007, the County issued \$1,625,000 General Obligation Refunding Bonds, Series 2007A. Of this amount, \$1,485,000 was issued to refund the 2001 General Obligation Drainage Bonds and the 1999A General Obligation Water Revenue Bonds. These are crossover refunding with the proceeds deposited with an escrow agent. The 2001 and the 1999A series were called on February 1, 2009, and redeemed with proceeds of the escrow account. On February 1, 2010, the County did a "crossover" and began making payments on the 2007A General Obligation Refunding Bonds.

In 2007, the County issued the remaining \$140,000 General Obligation Refunding Bonds, Series 2007A, for a current refunding of \$300,000 General Obligation Drainage Ditch Bonds of 1999. This current refunding was undertaken to reduce total debt service payments over the next seven years by \$5,703 and resulted in an economic gain of \$2,168. The refunded bonds were retired in February 2007.

4. Pension Plans and Other Postemployment Benefits

A. Defined Benefit Plans

Plan Description

All full-time and certain part-time employees of Murray County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund and the Public Employees Police and Fire Fund, which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. Chs. 353 and 356.

General Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All new members must participate in the Coordinated Plan. All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund.

4. Pension Plans and Other Postemployment Benefits

A. Defined Benefit Plans

<u>Plan Description</u> (Continued)

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute and vest after three years of credited service. The defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year. Using Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For the Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service.

For General Employees Retirement Fund members whose annuity is calculated using Method 1, and all Public Employees Police and Fire Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and either 65 or 66 (depending on date hired) for General Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the General Employees Retirement Fund and the Public Employees Police and Fire Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

4. Pension Plans and Other Postemployment Benefits

A. Defined Benefit Plans (Continued)

Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. Ch. 353. These statutes are established and amended by the State Legislature. The County makes annual contributions to the pension plans equal to the amount required by state statutes. General Employees Retirement Fund Basic Plan members and Coordinated Plan members are required to contribute 9.1 and 6.0 percent, respectively, of their annual covered salary. Public Employees Police and Fire Fund members are required to contribute 9.4 percent.

The County is required to contribute the following percentages of annual covered payroll in 2011:

General Employees Retirement Fund	
Basic Plan members	11.78%
Coordinated Plan members	7.25
Public Employees Police and Fire Fund	14.40

The County's contributions for the years ending December 31, 2011, 2010, and 2009, for the General Employees Retirement Fund and the Public Employees Police and Fire Fund were:

	2011		 2010		2009	
General Employees Retirement Fund	\$	219,233	\$ 207,922	\$	196,954	
Public Employees Police and Fire Fund		78,696	73,174		72,926	

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

B. Defined Contribution Plan

Seven employees of Murray County are covered by the Public Employees Defined Contribution Plan, a multiple-employer deferred compensation plan administered by PERA. The plan is established and administered in accordance with Minn. Stat. Ch. 353D, which may be amended by the State Legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

4. Pension Plans and Other Postemployment Benefits

B. Defined Contribution Plan (Continued)

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes 5.00 percent of salary, which is matched by the employer. Employees may elect to make member contributions in an amount not to exceed the employer share. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00 percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by the County during the year ended December 31, 2011, were:

	<u>En</u>	nployee	Employer		
Contribution amount	\$	5,757	\$	5,757	
Percentage of covered payroll		5.0%		5.0%	

Required contribution rates were 5.00 percent.

C. Other Postemployment Benefits (OPEB)

1. Governmental Activities

Plan Description

Murray County provides a single-employer defined benefit health care plan to eligible retirees and their spouses. The plan offers medical insurance benefits. The County provides benefits for retirees as required by Minn. Stat. § 471.61, subd. 2b.

Funding Policy

The contribution requirements of the plan members and the County are established and may be amended by the Murray County Board of Commissioners. Retirees are required to pay 100 percent of the premium costs.

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

1. Governmental Activities

Funding Policy (Continued)

The required contribution is based on projected pay-as-you-go financing requirements. Retirees and their spouses contribute to the health care plan at the same rate as County employees. This results in the retirees receiving an implicit rate subsidy. For 2009, there were approximately 78 participants in the plan, including 0 retirees. The implicit rate subsidy amount was determined by an actuarial study to be \$12,060 for 2011.

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation to the plan.

ARC Interest on net OPEB obligation Adjustment to ARC	\$ 42,237 3,076 (4,140)
Annual OPEB cost (expense) Contributions made	\$ 41,173 (12,060)
Increase in net OPEB obligation Net OPEB Obligation — Beginning of Year	\$ 29,113 68,351
Net OPEB Obligation — End of Year	\$ 97,464

Of the \$29,113, \$28,531 represents governmental activities and \$582 represents business-type activities for the Congregate Housing Enterprise Fund.

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

1. Governmental Activities

Annual OPEB Cost and Net OPEB Obligation (Continued)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended December 31, 2009, 2010 and 2011 were as follows:

Fiscal Year Ended	Annual	Employer	Percentage	Net OPEB
	OPEB Cost	Contribution	Contributed	Obligation
December 31, 2009	\$ 42,237	\$ 6,307	14.93%	\$ 35,930
December 31, 2010	41,695	9,274	22.24	68,351
December 31, 2011	41,173	12,060	29.29	97,464

Funded Status and Funding Progress

As of January 1, 2009, the most recent actuarial valuation date, the plan was not funded. The actuarial accrued liability for benefits was \$257,659, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$257,659. The covered payroll (annual payroll of active employees covered by the plan) was \$3,126,758, and the ratio of the UAAL to the covered payroll was 8.2 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future.

Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress — Other Postemployment Benefits, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

1. <u>Governmental Activities</u> (Continued)

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2009, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4.5 percent investment rate of return (net of investment expenses), which is Murray County's implicit rate of return on the General Fund.

The annual health care cost trend is 9.0 percent initially, reduced by decrements to an ultimate rate of 5.0 percent over 8 years. Both rates included a 4.5 percent inflation assumption. The UAAL is being amortized over 30 years on a closed basis. The remaining amortization period at December 31, 2011, was 27 years.

2. <u>Business-Type Activities</u>

Certain employees of Murray County Memorial Hospital participate in a health insurance plan provided by Murray County. In 2009, the Hospital implemented the requirements of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*.

The Hospital provides health insurance benefits for certain retired employees under a single-employer fully-insured plan. The plan provides health insurance and other benefits to participating retirees who have reached the age of 55 and have 15 years of services with the Hospital. The Hospital provides benefits for retirees as required by state statutes. Pursuant to the provisions of the plan, retirees are required to pay the total premium cost. As of January 1, 2011, there were no retirees receiving health benefits from the Organization's health plan.

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

2. <u>Business-Type Activities</u> (Continued)

Annual OPEB Cost and Net OPEB Obligation

The Hospital's annual OPEB cost is calculated based on the ARC of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial accrued liabilities (or funding excess) over a period not to exceed 30 years.

The following table shows the components of the Hospital's annual OPEB cost of 2011, the amount actually contributed to the plan, and changes in the Hospital's net OPEB obligation:

ARC	\$	93,954
Interest on net OPEB obligation		6,053
Adjustment to ARC		(8,153)
1 OPER	Φ.	04.054
Annual OPEB cost (expense)	\$	91,854
Contributions made		(45,107)
Increase in net OPEB obligation	\$	46,747
Net OPEB Obligation - Beginning of Year	-	134,503
Net OPEB Obligation - End of Year	\$	181,250

The Hospital's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended December 31, 2011, were as follows:

Fiscal Year Ended	Annual OPEB Cost		Employer Contribution		Percentage Contributed	et OPEB oligation
December 31, 2009	\$	93,954	\$	18,811	20.00%	\$ 75,143
December 31, 2010		93,954		33,462	35.60	60,492
December 31, 2011		93,954		45,107	48.00	48,847

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

2. <u>Business-Type Activities</u> (Continued)

Funded Status and Funding Progress

As of January 1, 2009, the most recent actuarial valuation date, the Hospital's UAAL was \$558,803. The annual payroll of active employees covered by the plan in the actuarial valuation was \$4,327,814, for a ratio of the UAAL to covered payroll of 12.9 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future.

Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress — Other Postemployment Benefits, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. In the January 1, 2009, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4.5 percent investment rate of return (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the employer's

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

2. <u>Business-Type Activities</u>

<u>Actuarial Methods and Assumptions</u> (Continued)

own investments calculated based on the funded level of the plan at the valuation date. The initial health care trend rate was 9.0 percent, reduced by decrements to an ultimate rate of 5.0 percent after 8 years. The UAAL is being amortized as a level dollar amount on a closed basis. The remaining amortization period at December 31, 2011, was 26 years.

5. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT). The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For all other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$450,000 per claim in 2011. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

6. Summary of Significant Contingencies and Other Items

A. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the government.

Lincoln-Pipestone Rural Water System

At December 31, 2011, Lincoln-Pipestone Rural Water System had \$36,595,000 of general obligation bonds outstanding through 2052. The bonds were issued by some of the participating counties in the Rural Water System to finance the construction of water system expansions and improvements.

The debt is paid by the Lincoln-Pipestone Rural Water System from special assessments levied against property specially benefited by the applicable expansion, extension, or enlargement of the system and from the net revenues from time to time received in excess of the current costs of operating and maintaining the system. The bonds are general obligations of the issuing counties for which their full faith, credit, and unlimited taxing powers are pledged. The participating counties (Lac qui Parle, Lincoln, Lyon, Murray, Nobles, Pipestone, Redwood, Rock, and Yellow Medicine) have adopted board resolutions and have signed joint powers agreements to define their liability for a proportional share of the debt should the issuing counties make any debt service payments. In such a situation, each of the other counties will promptly reimburse the paying counties in proportion to the percentage of Lincoln-Pipestone Rural Water System customers located in such county, in accordance with Minn. Stat. § 116A.24, subd. 3. The outstanding bonds are reported as liabilities in the annual financial statements of the Lincoln-Pipestone Rural Water System and are not reported as liabilities in the financial statements of any of the nine participating counties. The participating counties disclose a contingent liability due to the guarantee of indebtedness.

6. Summary of Significant Contingencies and Other Items

A. Contingent Liabilities

<u>Lincoln-Pipestone Rural Water System</u> (Continued)

In 2012, Lincoln County issued a General Obligation Water System Refunding Bond for \$1,050,000 on behalf of the Lincoln-Pipestone Rural Water System to crossover advance refund the General Obligation Water System Refunding Bonds, Series 2003.

B. Subsequent Event

On February 29, 2012, Murray County issued General Obligation Water Revenue Bonds in the amount of \$489,000 for construction, improvement, and extension of the Red Rock Rural Water System. The Red Rock Rural Water System and Cottonwood County entered into a joint powers agreement with Murray County on June 7, 2011, for the issuance of the bonds. In the 2011 agreement, the Red Rock Rural Water System accepted primary responsibility to make any and all payments on the bond from its revenues and assignments against petitioners' real estate.

C. Joint Ventures

Southwest Health and Human Services

Southwest Health and Human Services (SWMHHS) was formed pursuant to Minn. Stat. ch. 145A and §§ 471.59 and 393.01, subd. 7, by Lincoln, Lyon, Murray and Pipestone Counties. SWMHHS began official operation on January 1, 2011, and performs human service and public health delivery formerly performed by Lincoln, Lyon & Murray Human Services (LLMHS) and Lincoln, Lyon, Murray and Pipestone Public Health Services (LLMPPHS). The new joint powers agreement became effective January 1, 2011.

In 2011, funding was based on the percentages used in prior years for LLMHS and LLMPPHS. For 2012 and beyond, funding for SWMHHS will be based upon consideration of: 1) population based on the most recent national census; 2) tax capacity; and 3) the most recent three (3) year average Social Services Expenditure and Grant Reconciliation Report (SEAGR), each factor to be weighted equally.

6. Summary of Significant Contingencies and Other Items

C. Joint Ventures

Southwest Health and Human Services (Continued)

SWMHHS is governed by the:

- Joint Health and Human Services Board ("Joint Board") responsible for financial, personnel, budget and general administration of the agency and is made up of one County Commissioner (or alternate) from each County serving on the Community Health Board; and one County Commissioner (or alternate) serving on the Human Services Board.
- Human Services Board responsible for duties set forth in Minn. Stat. ch. 393 and made up of two County Commissioners appointed annually and one layperson to be appointed consistent with the requirement of the Commissioner of Human Services.
- Community Health Board responsible for all duties as set forth in Minn. Stat.
 ch. 145A and made up on one County Commissioner and one alternate from each
 member county unless such County shall have a population in excess of twice that
 of any other member County, in which case it shall have two Commissioners and
 two alternates.

Financing is provided by state and federal grants and appropriations from member counties. Murray County's contribution in 2011 was \$1,091,062.

At December 31, 2011, SWMHHS reported a total fund balance of \$4,947,853. In addition, SWMHHS reported total net assets of \$4,247,697. SWMHHS's long-term debt at December 31, 2011 is \$954,659 and includes the net OPEB obligation and compensated absences. The debt will be funded by intergovernmental revenue and revenue from computer services.

Complete financial statements of Southwest Health and Human Services can be obtained at 607 West Main, Marshall, Minnesota 56258.

6. Summary of Significant Contingencies and Other Items

C. Joint Ventures (Continued)

<u>Lincoln-Pipestone Rural Water System</u>

Murray County, along with Lac qui Parle, Lincoln, Lyon, Nobles, Pipestone, Redwood, Rock, and Yellow Medicine Counties, jointly established the Lincoln-Pipestone Rural Water System pursuant to Minn. Stat. ch. 116A. The system is responsible for storing, treating, and distributing water for domestic, commercial, and industrial use within the area it serves. The cost of providing these services is recovered through user charges.

The Lincoln-Pipestone Rural Water System is governed by the District Court. The Water System's Board is solely responsible for the budgeting and financing of the Water System.

Bonds were issued by Lincoln, Nobles, and Yellow Medicine Counties to finance the construction of the Rural Water System. Costs assessed to municipalities and special assessments levied against benefited properties pay approximately 85 percent of the amount necessary to retire principal and interest on the bonds. The remainder of the funds necessary to retire the outstanding bonds and interest will be provided by appropriations from the Lincoln-Pipestone Rural Water System. Outstanding obligations at December 31, 2011, are \$36,595,000.

The Lincoln-Pipestone Rural Water System's 2011 financial report shows total net assets of \$48,544,818, including unrestricted net assets of \$19,843,138. The increase in net assets for the year ended December 31, 2011, was \$6,120,627.

Complete financial statements of the Lincoln-Pipestone Rural Water System can be obtained at East Highway 14, P. O. Box 188, Lake Benton, Minnesota 56149-0188.

Red Rock Rural Water System

The Red Rock Rural Water System was established pursuant to Minn. Stat. ch. 116A through a joint powers agreement pursuant to Minn. Stat. § 471.59 and under the jurisdiction of the Fifth Judicial District. Brown, Cottonwood, Lyon, Murray, Redwood, and Watonwan Counties have agreed to guarantee their share of debt arising within each respective county. The Red Rock Rural Water System provides water for participating rural water users and cities within the water district. The Red Rock Rural Water System is governed by a nine-member Board appointed for terms of three years by the District Court.

6. Summary of Significant Contingencies and Other Items

C. Joint Ventures

Red Rock Rural Water System (Continued)

Each county is responsible for levying and collecting the special assessments from the benefited properties within that county. A bond issue and notes payable are shown as long term debt on the financial statements of the Red Rock Rural Water System. Outstanding bonds at December 31, 2010 (the latest information available), were \$11,595,000. The Water System's net assets increased by \$2,442,689 in 2010.

Complete financial statements of the Red Rock Rural Water System can be obtained at 305 West Whited Street, Jeffers, Minnesota 56145.

Southwest Regional Solid Waste Commission

The County has entered into a joint powers agreement with a number of other counties to create and operate the Southwest Regional Solid Waste Commission, under the authority of Minn. Stat. § 471.59. The Commission was formed to exercise the County's authority and obligation pursuant to Minn. Stat. chs. 400 and 115A to provide for the management of solid waste in the respective counties; and provide the greatest public service benefit possible for the entire contiguous 12-county area encompassed by the counties in planning, management, and implementation of methods to deal with solid waste in Southwest Minnesota.

The governing board is composed of one board member from each of the participating counties. Financing of the Commission's solid waste management program is through appropriations from the participating counties, grants and loans from the Minnesota Office of Waste Management, or from the sale of bonds or other obligations secured by revenues of the Commission. Administration and planning costs of the Commission are assessed to the counties on equal shares up to \$1,000 per county per year. The current assessment is \$500.

The Commission is headquartered in Ivanhoe, Minnesota, where Lincoln County acts as fiscal host. A complete financial report of the Southwest Regional Solid Waste Commission can be obtained from the Lincoln County Auditor at 319 Rebecca Street, P. O. Box 29, Ivanhoe, Minnesota 56142.

6. Summary of Significant Contingencies and Other Items

C. Joint Ventures (Continued)

Southwest Minnesota Regional Radio Board

The Southwest Minnesota Regional Radio Board Joint Powers Board was established April 22, 2008, between Murray County, the City of Marshall, the City of Worthington, and 12 other counties under authority of Minn. Stat. §§ 471.59 and 403.39. The purpose of the agreement is to formulate a regional radio board to provide for regional administration of enhancements to the Statewide Public Safety Radio and Communication System (ARMER).

Control is vested in a Joint Powers Board consisting of one County Commissioner or one City Council member for each party to the agreement. The members representing counties and cities are appointed by their respective governing bodies for the membership of that governing body. In addition, voting members of the Board include a member of the Southwest Minnesota Regional Advisory Committee, a member of the Southwest Minnesota Regional Radio System User Committee, and a member of the Southwest Minnesota Owners and Operators Committee

The County paid \$2,599 in membership dues in 2011.

D. Jointly-Governed Organizations

Murray County, in conjunction with other governmental entities and various private organizations, has formed the jointly-governed organizations listed below:

Area II Minnesota River Basin Project

The Area II Minnesota River Basin Project provides programs for flood reduction measures to the area between the Cities of Ortonville and Mankato. During the year, the County paid \$2,920 of the County levy to the Project.

Minnesota River Board

The Minnesota River Board promotes orderly water quality improvements and management of the Minnesota River watersheds. The County paid \$625 in membership dues in 2011.

6. Summary of Significant Contingencies and Other Items

D. Jointly-Governed Organizations (Continued)

Redwood-Cottonwood Rivers Control Area

The Redwood-Cottonwood Rivers Control Area (RCRCA) promotes orderly water quality improvements and management within the boundaries of the watersheds of the Redwood and Cottonwood Rivers for the participating counties. During the year, the County paid \$3,240 of the County levy to the RCRCA.

Heron Lake Watershed District

The County Board is responsible for appointing two of the Board of Managers for the Heron Lake Watershed District, but the County's responsibility does not extend beyond making the appointments.

E. Agricultural Best Management Loan Program

The County has entered into an agreement with the Minnesota Department of Agriculture and two local lending institutions to jointly administer a loan program to individuals to implement projects that prevent or mitigate non-point source water pollution. While the County is not liable for the repayment of the loans in any manner, it does have certain responsibilities under the agreement.

F. Functional Expenses — Hospital Enterprise Fund

The Hospital provides general health care services to residents within its geographic location. Expenses related to providing these services for the year ended December 31, 2011, are:

Health care services	\$ 6,519,105
General and administrative	8,641,750
Total	\$ 15.160.855

6. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

G. Concentrations of Credit Risk — Hospital Enterprise Fund

The Hospital grants credit, without collateral, to its patients, most of whom are local residents and are insured under third-party payor agreements. The mix of receivables from patients and third-party payors and patients at December 31, 2011, follows:

Medicare	42%
Medicaid	8
Other third-party payors	21
Private pay	29
Total	100%

7. <u>Component Unit Disclosures</u>

A. Summary of Significant Accounting Policies

The accounting policies of the Shetek Area Water and Sewer Commission conform to generally accepted accounting principles.

1. Financial Reporting Entity

The Shetek Area Water and Sewer Commission was formed May 8, 2001, pursuant to Minn. Stat. §§ 115.18 to 115.37. The Commission was created for the purpose of promoting the public health and welfare by providing an adequate and efficient means of collecting, conveying, pumping, treating, and disposing of domestic sewage and industrial waste within the Shetek Area. The Commission is governed by a five-member Board appointed by the Murray County Board of Commissioners. Each member of the Board must be a voter residing in the area.

The Shetek Area Water and Sewer Commission has no component units for which it is financially accountable.

2. Basis of Presentation

The accounts of the Shetek Area Water and Sewer Commission are presented as a separate column on the Statement of Net Assets.

7. Component Unit Disclosures

A. Summary of Significant Accounting Policies

2. <u>Basis of Presentation</u> (Continued)

The Commission's statement of revenues, expenses, and changes in net assets distinguishes between operating and nonoperating revenues. Operating revenues result from exchange transactions associated with providing water and sewer services, the Commission's principal activity. Nonexchange revenues, including contributions from Murray County, are reported as nonoperating revenues.

3. Basis of Accounting

The Commission uses the accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized when incurred. Pursuant to GASB Statement 20, the Commission has elected to not apply accounting standards issued after November 30, 1989, by the Financial Accounting Standards Board.

4. Assets and Liabilities

Deposits and Investments

The Commission's cash balance is combined with Murray County as part of its pooled cash and investments account. Investments are reported at fair value, based on market prices.

Cash and Cash Equivalents

The Commission has defined cash and cash equivalents to include restricted and unrestricted cash held by Murray County as part of its pooled cash and investments account. The Murray County pooled investment account is treated as a cash equivalent because the Commission can deposit or effectively withdraw cash at any time without prior notice or penalty.

7. Component Unit Disclosures

A. Summary of Significant Accounting Policies

4. <u>Assets and Liabilities</u> (Continued)

Accounts Receivable

The amount reported is receivable from the sewer system users for utility charges unpaid at December 31, 2011.

Restricted Assets

Certain funds of the Commission are classified as restricted assets on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, applicable laws and regulations limit their use. When the Commission has both restricted and unrestricted assets available to finance a particular program, it is the Commission's policy to use restricted assets before unrestricted assets.

Special Assessments Receivable and Revenue

Special assessments were levied to pay debt associated with the sewer system construction and are reported as capital contributions in an amount equal to the capital asset. In Minnesota, counties act as collection agents for special assessments levied with property taxes. Tax settlements, including special assessment collections, are received four times a year—in January, June, July, and December. The special assessments levy is recognized as capital contributions in the year of the levy.

Capital Assets

Capital assets are stated at cost. The government defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

7. Component Unit Disclosures

A. Summary of Significant Accounting Policies

4. Assets and Liabilities

Capital Assets (Continued)

Property and equipment of the Commission are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Land improvements	75
Collection system	40
Machinery and equipment	15

5. <u>Use of Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

B. Detailed Notes

1. Deposits

Cash transactions are administered by the Murray County Auditor/Treasurer who is, according to Minn. Stat. §§ 118A.02 and 118A.04, authorized to deposit cash and to invest in certificates of deposit in financial institutions designated by the County's Board. Minnesota statutes require that all County deposits be covered by insurance, surety bond, or collateral, a requirement for which Murray County was in compliance at December 31, 2011. As of December 31, 2011, the Commission had \$943,613 on deposit with Murray County.

7. Component Unit Disclosures

B. <u>Detailed Notes</u> (Continued)

2. Receivables

Of the Commission's special assessments receivable – noncurrent balance at December 31, 2011, \$8,609,214 was not scheduled for collection during the subsequent year.

3. Capital Assets

A summary of the changes in capital assets for the year ended December 31, 2011, follows:

		Balance January 1, 2011		Additions		Deletions		Balance December 31, 2011	
Capital assets not depreciated	\$	386,046	\$		\$		\$	386,046	
Land	φ	360,040	Ψ		Ψ		φ	360,040	
Capital assets depreciated									
Land improvements	\$	1,718,495	\$	-	\$	-	\$	1,718,495	
Buildings and structures		57,450		-		-		57,450	
Machinery and equipment		491,400		-		-		491,400	
Infrastructure		13,067,692		-		-		13,067,692	
Total capital assets depreciated	\$	15,335,037	\$	-	\$	-	\$	15,335,037	
Less: accumulated depreciation for	Φ.	02.404		22.012				105.015	
Land improvements	\$	82,104	\$	22,913	\$	-	\$	105,017	
Building & Structures		837		1,436		-		2,273	
Machinery and equipment		68,250		32,760		-		101,010	
Infrastructure		678,816		328,447			-	1,007,263	
Total accumulated depreciation	\$	830,007	\$	385,556	\$		\$	1,215,563	
Total capital assets depreciated, net	\$	14,505,030	\$	(385,556)	\$	-	\$	14,119,474	
- •									
Total Capital Assets, Net	\$	14,891,076	\$	(385,556)	\$	-	\$	14,505,520	

Depreciation expense for 2011 was \$385,556.

7. <u>Component Unit Disclosures</u>

B. <u>Detailed Notes</u> (Continued)

4. <u>Long-Term Obligations</u>

Bonds Payable

Type of Indebtedness	Final Maturity	Installment Amounts	Average Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2011
General obligation bonds					
-		\$45,000 -	4.00 -		
2007 Water Revenue Bonds	2027	\$130,000	4.40	\$ 1,715,000	\$ 1,485,000
		\$75,000 -	4.00 -		
2007B Sewer Revenue Bonds	2028	\$155,000	4.40	2,080,000	1,925,000
Total General Obligation Bonds				\$ 3,795,000	\$ 3,410,000

The General Obligation Revenue Bonds will be retired with income from operations, special assessments, and unused construction funding and are exempt from the limitations on net debt imposed by Minnesota law.

Year Ended		G.O. Wate Bonds, Se	 		G.O. Sewer Revenue Bonds, Series 2007B					
December 31	I	Principal	 Interest		Principal		Interest			
2012	\$	65,000	\$ 61,655	\$	80,000	\$	78,170			
2013		70,000	58,955		85,000		74,870			
2014		70,000	56,155		90,000		71,370			
2015		75,000	53,255		90,000		67,770			
2016		80,000	50,115		95,000		64,070			
2017 - 2021		445,000	197,595		535,000		258,693			
2022 - 2026		550,000	91,225		650,000		137,392			
2027 - 2028		130,000	 2,860		300,000		13,420			
Total	\$	1,485,000	\$ 571,815	\$	1,925,000	\$	765,755			

Minnesota Public Facilities Authority General Obligation Notes

Minnesota Public Facilities Authority General Obligation Notes issued for \$15,144,000: \$11,554,549 from the Water Pollution Control Revolving Fund and \$3,589,451 from the Wastewater Infrastructure Fund. Amounts drawn or receivable on this note as of December 31, 2011, were \$14,889,200, \$11,299,849

7. Component Unit Disclosures

B. Detailed Notes

4. <u>Long-Term Obligations</u>

Minnesota Public Facilities Authority General Obligation Notes (Continued)

from the Water Pollution Control Revolving Fund; and \$3,589,451 from the Wastewater Infrastructure Fund. Note payments for the Water Pollution Control Revolving Fund are due semi-annually for interest and annually for principal on February 20 and August 20, 2008 through 2026, at an interest rate of 1.01 percent. The Wastewater Infrastructure Fund Note payments do not begin until the Revolving Fund loans are repaid. The principal payments are due semi-annually beginning on February 20, 2027 through 2032, and are interest-free.

Debt service requirements at December 31, 2011, are as follows:

		Minnesota Public Facilities Authority Loans									
		Water Pollu	ition Cor	ntrol	Wastewater						
Year Ended		Revolv	Infrastructure Fund								
December 31	December 31 Principal			Interest	Principal						
2012	\$	513,945	\$	83,557	\$	-					
2013		519,000		78,366		-					
2014		524,000		73,124		-					
2015		529,000		67,832		-					
2016		535,000		62,489		-					
2017 - 2021		2,755,000		230,340		-					
2022 - 2026		2,897,000		88,355		-					
2027 - 2031		-		-		3,360,000					
2032 - 2033		-		-		229,451					
Total	\$	8,272,945	\$	684,063	\$	3,589,451					

The General Obligation Revenue Notes will be retired with income from operations, prepayments of special assessments, special assessments, and unused construction funding, and are exempt from the limitations on net debt imposed by Minnesota law. The above debt service requirements are subject to change due to early prepayments of special assessments and loans to be issued in the future.

7. Component Unit Disclosures

B. <u>Detailed Notes</u> (Continued)

5. Changes in Long-Term Liabilities

			Beginning Balance Additions		litions	Re	eductions	 Ending Balance		One Year	
Bonds and notes payable											
Minnesota Public Facilities Authority											
General obligation notes	\$	12,413,961	\$	-	\$	551,565	\$ 11,862,396	\$	513,945		
General obligation bonds		3,555,000		-		145,000	3,410,000		145,000		
Premium on general obligation											
bonds		12,645		-		712	 11,933		712		
Total Long-Term Liabilities	\$	15.981,606	\$	-	\$	697,277	\$ 15,284,329	\$	659,657		

C. Risk Management

The Shetek Area Water and Sewer Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Commission has purchased commercial insurance to insure these risks. There are no employees of the Shetek Area Water and Sewer Commission, as the Commission has hired independent contractors to operate the plant and perform its accounting functions. There were no significant reductions in insurance coverage from the previous year. There were no settlements in excess of insurance during the past three years.







EXHIBIT A-1

	Budgeted Amounts			Actual	Variance with		
	Original		Final	Amounts	Final Budget		
Revenues							
Taxes	\$ 3,934,165	\$	3,934,165	\$ 3,846,146	\$	(88,019)	
Special assessments	188,011		188,011	316,113		128,102	
Licenses and permits	20,690		20,690	30,268		9,578	
Intergovernmental	1,152,523		1,152,523	2,059,900		907,377	
Charges for services	442,840		427,840	403,775		(24,065)	
Fines and forfeits	-		· -	2,518		2,518	
Gifts and contributions	2,500		2,500	39,536		37,036	
Investment earnings	350,000		350,000	12,674		(337,326)	
Miscellaneous	 234,348		249,348	 415,493		166,145	
Total Revenues	\$ 6,325,077	\$	6,325,077	\$ 7,126,423	\$	801,346	
Expenditures							
Current							
General government							
Commissioners	\$ 234,715	\$	234,715	\$ 215,768	\$	18,947	
Community relations/web page							
development	32,480		32,480	33,360		(880)	
Courts	12,000		12,000	8,448		3,552	
Law library	10,000		10,000	9,044		956	
Auditor/Treasurer	387,912		387,912	405,600		(17,688)	
Accounting and auditing	60,000		60,000	64,222		(4,222)	
County assessor	176,718		176,718	181,175		(4,457)	
Elections	1,900		1,900	3,699		(1,799)	
Assistive voting grant	13,550		13,550	6,703		6,847	
Data processing and computer							
networking	144,770		144,770	97,060		47,710	
Machines room	58,700		98,700	93,851		4,849	
Motor pool	28,050		28,050	8,168		19,882	
Safety officer	1,950		1,950	465		1,485	
Human resources	150,820		150,820	137,081		13,739	
Attorney	197,284		197,284	148,629		48,655	
Recorder	158,536		158,536	195,018		(36,482)	
Planning and zoning	89,846		89,846	82,736		7,110	
Buildings and plant	451,660		1,771,104	2,087,634		(316,530)	
Veterans service officer	30,208		30,208	29,470		738	
License center	71,020		71,020	73,608		(2,588)	
Other general government	 40,217		40,217	 9,546		30,671	
Total general government	\$ 2,352,336	\$	3,711,780	\$ 3,891,285	\$	(179,505)	

EXHIBIT A-1 (Continued)

	Budgeted Amounts			Actual		Variance with	
	 Original		Final		Amounts	Fi	nal Budget
Expenditures							
Current (Continued)							
Public safety							
Sheriff	\$ 1,668,996	\$	1,671,595	\$	1,907,366	\$	(235,771)
E-911 system	86,765		86,765		63,869		22,896
Probation	36,000		36,000		57,124		(21,124)
Civil defense	93,499		93,499		694,310		(600,811)
Other public safety	3,000		3,000		2,468		532
Emergency medical services	 63,801		63,801		41,697		22,104
Total public safety	\$ 1,952,061	\$	1,954,660	\$	2,766,834	\$	(812,174)
Sanitation							
Lime Creek Service District	\$ -	\$	-	\$	76,353	\$	(76,353)
Solid waste	96,965		96,965		77,412		19,553
Recycling	277,222		277,222		366,807		(89,585)
Other	 500		500		498		2
Total sanitation	\$ 374,687	\$	374,687	\$	521,070	\$	(146,383)
Culture and recreation							
Regional library	\$ 67,665	\$	67,665	\$	67,665	\$	-
Historical society	56,965		56,965		56,791		174
Senior citizens - RSVP	12,839		12,839		12,739		100
Transportation	217,855		217,855		199,419		18,436
Parks	346,585		346,585		351,342		(4,757)
Minnesota trails	29,610		29,610		29,559		51
Other	 6,700		6,000		6,000		-
Total culture and recreation	\$ 738,219	\$	737,519	\$	723,515	\$	14,004

EXHIBIT A-1 (Continued)

	Budgeted Amounts			unts	Actual	Variance with		
		Original		Final	Amounts	F	inal Budget	
Expenditures								
Current (Continued)								
Conservation of natural resources								
Extension	\$	166,975	\$	166,975	\$ 164,299	\$	2,676	
Soil and water conservation		176,860		176,860	168,519		8,341	
Agricultural inspection		56,275		56,275	56,529		(254)	
RCRCA		3,240		3,240	3,240		-	
Environmental & land use advisory								
task force		50		50	64		(14)	
Flood control		3,545		3,545	5,005		(1,460)	
Agricultural society		32,500		32,500	32,980		(480)	
Water planning		122,072		122,072	81,228		40,844	
JCM west fork DMR BMP project		-		-	111,149		(111,149)	
Water quality loan program		135,000		135,000	124,306		10,694	
Other conservation		31,532		31,532	12,770		18,762	
Total conservation of natural								
resources	\$	728,049	\$	728,049	\$ 760,089	\$	(32,040)	
Economic development								
Community development	\$	1,638	\$	1,638	\$ 1,455	\$	183	
Other		2,124		2,124	 173,153		(171,029)	
Total economic development	\$	3,762	\$	3,762	\$ 174,608	\$	(170,846)	
Intergovernmental								
Health	\$	52,584	\$	52,584	\$ 52,584	\$	-	
Debt service								
Principal	\$	108,048	\$	108,048	\$ 110,590	\$	(2,542)	
Interest		9,181		9,181	 9,908		(727)	
Total debt service	\$	117,229	\$	117,229	\$ 120,498	\$	(3,269)	
Total Expenditures	\$	6,318,927	\$	7,680,270	\$ 9,010,483	\$	(1,330,213)	
Excess of Revenues Over (Under)								
Expenditures	\$	6,150	\$	(1,355,193)	\$ (1,884,060)	\$	(528,867)	

EXHIBIT A-1 (Continued)

		Budgeted Amounts			Actual Amounts		Variance with Final Budget	
	Original		Final					
Other Financing Sources (Uses)								
Transfers in	\$	127,589	\$	1,355,343	\$	1,560,404	\$	205,061
Transfers out		(136,964)		(136,964)		(116,822)		20,142
Sale of capital assets		-		6,000		20,515		14,515
Loans issued		15,000		15,000		30,695		15,695
Total Other Financing Sources								
(Uses)	\$	5,625	\$	1,239,379	\$	1,494,792	\$	255,413
Net Change in Fund Balance	\$	11,775	\$	(115,814)	\$	(389,268)	\$	(273,454)
Fund Balance - January 1		4,553,105		4,553,105		4,553,105		-
Increase (decrease) in inventories						(2,738)		(2,738)
Fund Balance - December 31	\$	4,564,880	\$	4,437,291	\$	4,161,099	\$	(276,192)

EXHIBIT A-2

BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

	Budgeted Amounts				Actual		Variance with	
		Original		Final	Amounts		Final Budget	
Revenues								
Taxes	\$	895,655	\$	895,655	\$	883,327	\$	(12,328)
Licenses and permits		5,000		5,000		13,125		8,125
Intergovernmental		3,647,155		3,647,155		4,055,523		408,368
Charges for services		11,000		11,000		5,959		(5,041)
Miscellaneous		90,100		90,100		127,706		37,606
Total Revenues	\$	4,648,910	\$	4,648,910	\$	5,085,640	\$	436,730
Expenditures								
Current								
Highways and streets								
Administration	\$	300,187	\$	300,187	\$	285,954	\$	14,233
Maintenance		1,417,913		1,417,913		1,434,332		(16,419)
Engineering		265,517		265,517		216,424		49,093
Construction		2,064,000		2,064,000		2,140,370		(76,370)
Maintenance and shop		543,170		543,170		700,408		(157,238)
Total highways and streets	\$	4,590,787	\$	4,590,787	\$	4,777,488	\$	(186,701)
Intergovernmental		337,000		337,000		367,603		(30,603)
Total Expenditures	\$	4,927,787	\$	4,927,787	\$	5,145,091	\$	(217,304)
Net Change in Fund Balance	\$	(278,877)	\$	(278,877)	\$	(59,451)	\$	219,426
Fund Balance - January 1 Increase (decrease) in inventories		2,569,844		2,569,844		2,569,844 (8,071)		- (8,071)
Fund Balance - December 31	\$	2,290,967	\$	2,290,967	\$	2,502,322	\$	211,355

EXHIBIT A-3

BUDGETARY COMPARISON SCHEDULE HUMAN SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

	Budgeted Amounts					Actual		Variance with	
	Original			Final		Amounts		Final Budget	
Revenues									
Taxes	\$	992,563	\$	992,563	\$	989,995	\$	(2,568)	
Intergovernmental		128,143		128,143		98,486		(29,657)	
Total Revenues	\$	1,120,706	\$	1,120,706	\$	1,088,481	\$	(32,225)	
Expenditures									
Intergovernmental									
Human services		1,120,706		1,120,706		1,088,481		32,225	
Net Change in Fund Balance	\$	-	\$	-	\$	-	\$	-	
Fund Balance - January 1									
Fund Balance - December 31	\$		\$		\$	_	\$		

EXHIBIT A-4

BUDGETARY COMPARISON SCHEDULE DITCH SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

	Budgeted Amounts			Actual		Variance with		
		Original		Final		Amounts	Fi	nal Budget
Revenues								
Special assessments	\$	-	\$	225,022	\$	229,976	\$	4,954
Miscellaneous		-		7,750		7,820		70
Total Revenues	\$		\$	232,772	\$	237,796	\$	5,024
Expenditures								
Current								
Conservation of natural resources								
Other	\$	-	\$	92,475	\$	96,313	\$	(3,838)
Debt service								
Principal	\$	-	\$	220,001	\$	235,000	\$	(14,999)
Interest		-		52,441		52,438		3
Administrative (fiscal) charges				397		397		-
Total debt service	\$		\$	272,839	\$	287,835	\$	(14,996)
Total Expenditures	\$		\$	365,314	\$	384,148	\$	(18,834)
Excess of Revenues Over (Under)								
Expenditures	\$	-	\$	(132,542)	\$	(146,352)	\$	(13,810)
Other Financing Sources (Uses)								
Transfers in	\$	-	\$	-	\$	6,245	\$	6,245
Net Change in Fund Balance	\$	-	\$	(132,542)	\$	(140,107)	\$	(7,565)
Fund Balance - January 1		1,028,096		1,028,096		1,028,096		
Fund Balance - December 31	\$	1,028,096	\$	895,554	\$	887,989	\$	(7,565)

EXHIBIT A-5

BUDGETARY COMPARISON SCHEDULE EDA SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

	Budgeted Amounts				Actual		Variance with	
		Original		Final		Amounts		nal Budget
Revenues								
Intergovernmental	\$	-	\$	-	\$	390,143	\$	390,143
Investment earnings		25,776		25,776		30,566		4,790
Miscellaneous		151,712		151,712		180,938		29,226
Total Revenues	\$	177,488	\$	177,488	\$	601,647	\$	424,159
Expenditures								
Current								
Economic development								
Economic Development Commission	\$	116,030	\$	129,530	\$	649,798	\$	(520,268)
Debt service								
Principal		51,000		51,000		50,742		258
Total Expenditures	\$	167,030	\$	180,530	\$	700,540	\$	(520,010)
Excess of Revenues Over (Under)								
Expenditures	\$	10,458	\$	(3,042)	\$	(98,893)	\$	(95,851)
Other Financing Sources (Uses)								
Transfers in		110,530		110,530		108,508		(2,022)
Net Change in Fund Balance	\$	120,988	\$	107,488	\$	9,615	\$	(97,873)
Fund Balance - January 1		252,867		252,867		252,867		
Fund Balance - December 31	\$	373,855	\$	360,355	\$	262,482	\$	(97,873)

EXHIBIT A-6

SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS DECEMBER 31, 2011

Governmental Acti	<u>vities</u>					
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
January 1, 2009	\$ -	\$ 257,659	\$ 257,659	0.0%	\$ 3,126,758	8.23%
Business-Type Act	ivities					
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
January 1, 2009	\$ -	\$ 558,803	\$ 558,803	0.0%	\$ 4,327,814	12.91%



NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2011

1. General Budget Policies

The County Board adopts estimated revenue and expenditure budgets for the General Fund and all special revenue funds. The expenditure budget is approved at the fund level.

The budgets may be amended or modified at any time by the County Board. Expenditures may not legally exceed budgeted appropriations. Comparisons of final budgeted revenues and expenditures to actual are presented in the required supplementary information for the General Fund and special revenue funds.

2. Budget Basis of Accounting

Budgets are adopted on a basis consistent with generally accepted accounting principles.

3. Budget Amendments

Expenditure budgets were amended in the following funds:

	Original	Increase	Final
	Budget	(Decrease)	Budget
General Fund Ditch Special Revenue Fund EDA Special Revenue Fund	\$ 6,318,927	\$ 1,361,343	\$ 7,680,270
	-	365,314	365,314
	167.030	13,500	180,530

Over the course of the year, the County Board revised the County's General Fund budget several times. These budget amendments fall into three categories: new information changing original budget estimations, greater than anticipated revenues or costs, and new grant awards.

4. Excess of Expenditures Over Budget

Expenditures exceeded final budgets in the following fund:

Fund	Expenditures	Budget	Excess		
General Fund	\$ 9,010,483	\$ 7,680,270	\$ 1,330,213		
Road and Bridge Special Revenue Fund	5,145,091	4,927,787	217,304		
Ditch Special Revenue Fund	384,148	365,314	18,834		
EDA Special Revenue Fund	700,540	180,530	520,010		

5. Other Postemployment Benefits

Murray County implemented Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, in 2009. Future reports will provide additional trend analysis to meet the three-year actuarial valuation data requirement as the information becomes available. See Note 4.C. in the notes to the financial statements for additional information regarding the County's other postemployment benefits.









EXHIBIT B-1

BUDGETARY COMPARISON SCHEDULE CAPITAL PROJECTS FUND FOR THE YEAR ENDED DECEMBER 31, 2011

	Budgeted Amounts				Actual		Variance with	
	Oı	riginal	Final		Amounts		Final Budget	
Expenditures								
Debt service								
Bond issuance costs	\$		\$	14,777	\$	27,977	\$	(13,200)
Other Financing Sources (Uses)								
Transfers in	\$	-	\$	500	\$	500	\$	-
Transfers out		-		(1,228,254)		(1,560,404)		(332,150)
Bonds issued		-		1,935,769		1,957,451		21,682
Discount on bonds issued				-		(16,031)		(16,031)
Total Other Financing Sources								
(Uses)	\$		\$	708,015	\$	381,516	\$	(326,499)
Net Change in Fund Balance	\$	-	\$	693,238	\$	353,539	\$	(339,699)
Fund Balance - January 1								
Fund Balance - December 31	\$		\$	693,238	\$	353,539	\$	(339,699)



AGENCY FUNDS

<u>Lime Creek Subordinate Service District</u> - to account for the collection and disbursement of funds for the Lime Creek Subordinate Service District.

 $\underline{\text{Taxes and Penalties}}$ - to account for the collection of taxes and penalties and their distribution to the various funds and governmental units.



EXHIBIT C-1

STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND FOR THE YEAR ENDED DECEMBER 31, 2011

		Balance anuary 1	Additions	1	Deductions	Balance cember 31
Lime Creek Subordinate Service Di	<u>istrict</u>					
<u>Assets</u>						
Cash and pooled investments Accounts receivable	\$	- -	\$ 192,453 78,100	\$	192,366	\$ 87 78,100
Total Assets	\$		\$ 270,553	\$	192,366	\$ 78,187
<u>Liabilities</u>						
Accounts payable Advance from other funds	\$	- -	\$ 192,453 78,100	\$	192,366	\$ 87 78,100
Total Liabilities	\$		\$ 270,553	\$	192,366	\$ 78,187
Taxes and Penalties						
<u>Assets</u>						
Cash and pooled investments Accounts receivable	\$	160,818	\$ 14,104,841 51	\$	14,116,208 51	\$ 149,451
Total Assets	\$	160,818	\$ 14,104,892	\$	14,116,259	\$ 149,451
<u>Liabilities</u>						
Due to other governments	\$	160,818	\$ 14,104,892	\$	14,116,259	\$ 149,451

EXHIBIT C-1 (Continued)

STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND FOR THE YEAR ENDED DECEMBER 31, 2011

	Balance anuary 1	 Additions	 Deductions	Balance cember 31
TOTAL ALL AGENCY FUNDS				
<u>Assets</u>				
Cash and pooled investments Accounts receivable	\$ 160,818	\$ 14,297,294 78,151	\$ 14,308,574 51	\$ 149,538 78,100
Total Assets	\$ 160,818	\$ 14,375,445	\$ 14,308,625	\$ 227,638
<u>Liabilities</u>				
Accounts payable Advance from other funds Due to other governments	\$ - - 160,818	\$ 192,453 78,100 14,104,892	\$ 192,366 - 14,116,259	\$ 87 78,100 149,451
Total Liabilities	\$ 160,818	\$ 14,375,445	\$ 14,308,625	\$ 227,638





EXHIBIT D-1

SHETEK AREA WATER AND SEWER COMMISSION STATEMENT OF NET ASSETS DECEMBER 31, 2011

Assets

Current assets		
Cash and pooled investments	\$	659,657
Special assessments		
Current		6,941
Prior		2,184
Noncurrent		8,999,112
Interest receivable - special assessment		7,612
Accounts receivable - net		24,756
Inventory		72,005
Total current assets, unrestricted	\$	9,772,267
Restricted assets		
Cash and pooled investments		283,956
Total current assets	<u>\$</u>	10,056,223
Noncurrent assets		
Deferred charges	\$	81,297
Capital assets		
Nondepreciable		386,046
Depreciable - net		14,119,474
Total noncurrent assets	<u>\$</u>	14,586,817
Total Assets	\$	24,643,040

EXHIBIT D-1 (Continued)

SHETEK AREA WATER AND SEWER COMMISSION STATEMENT OF NET ASSETS DECEMBER 31, 2011

Liabilities

Current liabilities		
Accounts payable	\$	3,763
Salaries payable		469
Due to other governments		965
Due to primary government		896
Accrued interest payable		94,284
Customer deposits		3,840
General obligation bonds payable - current		145,000
Revenue notes payable - current		513,945
Total current liabilities	<u>\$</u>	763,162
Noncurrent liabilities		
General obligation bonds payable - long-term	\$	3,265,000
Unamortized premiums on bonds		11,933
Revenue notes payable - long-term		11,348,451
Total noncurrent liabilities	<u>\$</u>	14,625,384
Total Liabilities	<u>\$</u>	15,388,546
Net Assets		
Invested in capital assets - net of related debt	\$	(766,876)
Restricted for		
Debt service		245,794
Wastewater systems replacement		38,162
Unrestricted		9,737,414
Total Net Assets	\$	9,254,494

EXHIBIT D-2

SHETEK AREA WATER AND SEWER COMMISSION STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2011

Operating Revenues		
Sewer utility charges	\$	306,787
Charges for services		500
Miscellaneous		1,326
Total Operating Revenues	<u>\$</u>	308,613
Operating Expenses		
Personal services	\$	8,653
Professional services		154,476
Other services and charges		16,216
Supplies		32,971
Insurance		2,246
Depreciation		385,556
Total Operating Expenses	<u>\$</u>	600,118
Operating Income (Loss)	<u>\$</u>	(291,505)
Nonoperating Revenues (Expenses)		
Interest income	\$	6,365
Bonds issue expense		(4,209)
Administrative charges		(856)
Interest expense		(229,246)
Total Nonoperating Revenues (Expenses)	<u>\$</u>	(227,946)
Income (Loss) Before Contributions	\$	(519,451)
Capital contributions		312,453
Change in net assets	\$	(206,998)
Net Assets - January 1		9,461,492
Net Assets - December 31	\$	9,254,494

EXHIBIT D-3

SHETEK AREA WATER AND SEWER COMMISSION STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2011

Cash Flows from Operating Activities		
Cash received from customers	\$	302,201
Cash received from vendor		326
Cash paid to employees		(8,752)
Cash paid for supplies and professional services		(217,684)
Net cash provided by (used in) operating activities	<u></u> \$	76,091
Cash Flows from Capital and Related Financing Activities		
Special assessments	\$	765,841
Principal paid on long-term debt		(696,565)
Interest paid on bonds		(88,975)
Interest paid on revenue notes		(146,481)
Net cash provided by (used in) capital and related financing activities	\$	(166,180)
Cash Flows from Investing Activities		
Investment earnings received	\$	6,365
Net Increase (Decrease) in Cash and Cash Equivalents	\$	(83,724)
Cash and Cash Equivalents at January 1		1,027,337
Cash and Cash Equivalents at December 31	<u>\$</u>	943,613
Cash and Cash Equivalents - Exhibit 1		
Cash and pooled investments	\$	659,657
Restricted cash and pooled investments		283,956
•		
Total Cash and Cash Equivalents	\$	943,613
Reconciliation of Operating Income (Loss) to Net Cash Provided by		
(Used in) Operating Activities		
Operating income (loss)	\$	(291,505)
Adjustments to reconcile operating income (loss) to net cash		
provided by (used in) operating activities		
Depreciation expense	\$	385,556
(Increase) decrease in accounts receivable		(5,139)
(Increase) decrease in inventories		(7,449)
Increase (decrease) in accounts payable		(6,176)
Increase (decrease) in due to other governments		965
Increase (decrease) in salaries payable		(161)
Total adjustments	\$	367,596
Net Cash Provided by (Used in) Operating Activities	\$	76,091





EXHIBIT E-1

SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2011

Shared Revenue		
State Highway years tay	\$	2 901 250
Highway users tax Market value credit	Ф	3,891,250 346,852
PERA rate reimbursement		11,609
Disparity reduction aid		23,127
County program aid		99,462
Police aid		59,869
Local performance aid		1,222
E-911		81,048
		01,040
Total shared revenue	\$	4,514,439
Payments		
Local		
Local contributions	\$	37,681
Payments in lieu of taxes		211,171
Total payments	\$	248,852
Grants		
State		
Minnesota Department of		
Corrections	\$	10,014
Transportation		43,180
Natural Resources		32,580
Human Services		4,393
Water and Soil Resources Board		168,860
Peace Officer Standards and Training Board		3,787
Pollution Control Agency		55,950
Total state	\$	318,764
Federal		
Department of		
Commerce	\$	6,831
Housing and Urban Development		561,172
Transportation		55,435
Homeland Security		898,559
Total federal	\$	1,521,997
Total state and federal grants	\$	1,840,761
Total Intergovernmental Revenue	\$	6,604,052

EXHIBIT E-2

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011

Federal Grantor	Federal		
Pass-Through Agency	CFDA		
Grant Program Title	Number	Ex	kpenditures
U.S. Department of Commerce			
Passed Through Southwest Minnesota Regional Radio Board			
Public Safety Interoperable Communications Grant Program	11.555	\$	6,831
U.S. Department of Housing and Urban Development			
Passed Through Minnesota Department of Employment and Economic Development			
Community Development Block Grants/State's Program and			
Non-Entitlement Grants in Hawaii	14.228	\$	561,172
U.S. Department of Transportation			
Passed Through Minnesota Department of Transportation			
Highway Planning and Construction	20.205	\$	20,399
Formula Grants for Other Than Urbanized Areas	20.509		34,332
Total U.S. Department of Transportation		\$	54,731
U.S. Election Assistance Commission			
Passed Through Minnesota Secretary of State			
Help America Vote Act Requirements Payments	90.401	\$	10,401
U.S. Department of Homeland Security			
Passed Through Minnesota Department of Natural Resources			
Boating Safety Financial Assistance	97.012	\$	16,008
Passed Through Minnesota Department of Public Safety			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036		43,612
Emergency Management Performance Grants	97.042		15,546
Homeland Security Grant Program	97.067		829,143
Total U.S. Department of Homeland Security		\$	904,309
Total Federal Awards		\$	1,537,444

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011

1. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Murray County and its discretely presented component unit, the Shetek Area Water and Sewer District, but not the blended component unit, the Murray County Memorial Hospital. The County's reporting entity is defined in Note 1 to the financial statements.

2. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Murray County under programs of the federal government for the year ended December 31, 2011. The information in this schedule is presented in accordance with the requirements of Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Because the schedule presents only a selected portion of the operations of Murray County, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Murray County.

3. Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through grant numbers were not assigned by the pass-through agencies.

4. Reconciliation to Schedule of Intergovernmental Revenue

Federal grant revenue per Schedule of Intergovernmental Revenue	\$	1,521,997
Grants received more than 60 days after year-end, deferred in 2011 Emergency Management Performance Grants (CFDA #97.042)		15,546
Homeland Security Grant Program (CFDA #97.067)		69,476
Help America Vote Act Requirements Payments grant monies unspent in 2006 and expended in 2011 (CFDA #90.401)		10,401
Deferred in 2010, recognized as revenue in 2011		
Formula Grants for Other Than Urbanized Areas (CFDA #20.509)		(704)
Disaster Grants - Public Assistance (Presidentially Declared Disasters) (CFDA #97.036)		(1,202)
Homeland Security Grant Program (CFDA #97.067)		(78,070)
Expenditures per Schedule of Expenditures of Federal Awards	Φ	1.537.444
Expenditures per senedure of Expenditures of Federal Awards	Ф	1,337,444

5. Subrecipients

Of the expenditures presented in the schedule, Murray County provided federal awards to subrecipients as follows:

		Amou	ınt Provided
CFDA Number	Program Name	to Su	brecipients
	-		
97.067	Homeland Security Grant Program	\$	480,093



SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2011

I. SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued: Unqualified

Internal control over financial reporting:

- Material weaknesses identified? Yes
- Significant deficiencies identified? Yes

Noncompliance material to the financial statements noted? No

Federal Awards

Internal control over major programs:

- Material weaknesses identified? **No**
- Significant deficiencies identified? No

Type of auditor's report issued on compliance for major programs: Unqualified

Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133? **No**

The major program was:

Homeland Security Grant Program

CFDA #97.067

The threshold for distinguishing between Types A and B programs was \$300,000.

County qualified as low-risk auditee? No

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INTERNAL CONTROL

PREVIOUSLY REPORTED ITEMS NOT RESOLVED

99-1 <u>Segregation of Duties</u>

Criteria: A good system of internal control provides for an adequate segregation of duties so that no one individual handles a transaction from its inception to completion.

Condition: Several of the County's departments that collect fees lack proper segregation of duties. These departments generally have one staff person who is responsible for billing, collecting, recording, and depositing receipts as well as reconciling bank accounts.

Context: Due to the limited number of office personnel within the County, segregation of the accounting functions necessary to ensure adequate internal accounting control is not possible. This is not unusual in operations the size of Murray County; however, the County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an accounting point of view.

Effect: Inadequate segregation of duties could adversely affect the County's ability to detect misstatements in amounts that would be material in relation to the financial statements in a timely period by employees in the normal course of performing their assigned functions.

Cause: The County does not have the economic resources needed to hire additional qualified accounting staff in order to segregate duties in every department.

Recommendation: We recommend that the County's elected officials and management be aware of the lack of segregation of duties of the accounting functions and, where possible, implement oversight procedures to ensure that the internal control policies and procedures are implemented by staff to the extent possible.

Client's Response:

Murray County is aware that because of the size of the accounting staff it is impossible to achieve proper segregation of duties. Murray County is also aware that it is necessary to set time aside to allow for proper cross-training within the office. The County continues to find ways to implement internal controls and oversight with procedures and will continue to cross train within the Auditor-Treasurer's Office.

06-1 Audit Adjustments

Criteria: A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Statement on Auditing Standards 115 defines a material weakness as a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis.

Condition: During our audit, we identified material adjustments that resulted in significant changes to the County's financial statements.

Context: The inability to make accrual adjustments or to detect significant misstatements in the financial statements increases the likelihood that the financial statements would not be fairly presented.

Effect: Audit adjustments were necessary to record due from other funds and transfers in the general fund and capital projects fund, materially state proceeds from sale of bonds and bond issuance costs in the capital projects fund, and make reclassification entries as necessary.

Cause: The adjustments resulted from controls over calculating the proper amounts of balances and transactions not detecting a number of errors and the County not considering the need for controls over the recording of certain accounting transactions.

Recommendation: We recommend County staff review the trial balances and journal entries in detail to ensure they have an understanding of all audit adjustments made. We also recommend that the County modify internal controls over financial reporting to detect misstatements, including misclassifications, in the financial statements.

Client's Response:

Murray County will continue to review and implement internal controls to detect misstatements in the financial statements, including a review of the balances and supporting documentation by the County Auditor and Audit Committee.

PREVIOUSLY REPORTED ITEM RESOLVED

Accounting Policies and Procedures Manual (06-4)

Murray County did not have a current and comprehensive accounting policies and procedures manual.

Resolution

The County Board approved an accounting policies and procedures manual on September 27, 2011.

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

None.

IV. OTHER FINDINGS AND RECOMMENDATIONS

MINNESOTA LEGAL COMPLIANCE

ITEMS ARISING THIS YEAR

11-1 Insufficient Collateral

Criteria: Governmental entities are required by Minn. Stat. § 118A.03 subd. 3 to obtain collateral to secure deposits to the extent that funds on deposit exceed available federal deposit insurance at the close of the financial institution's banking day. The market value of the collateral should be at least ten percent more than the uninsured and unbonded amount on deposit.

Condition: At December 31, 2011, the County had deposits at Minnwest Bank South and Currie State Bank that were not adequately covered by collateral.

Context: The amount of collateral required to secure deposits at Minnwest Bank South and Currie State Bank at December 31, 2011, was more than the amount of collateral pledged by \$302,246 and \$275,000, respectively.

Effect: When a County has insufficient collateral with a bank, the County may not receive all deposits in the event of bank default.

Cause: In December 2011, the employee responsible for monitoring and recording investments retired. New procedures for monitoring collateral were implemented during March 2012.

Recommendation: We recommend the County monitor all County deposits to determine there is adequate collateral pledged to secure deposits in accordance with Minn. Stat. § 118A.03.

Client's Response:

Murray County implemented new procedures in March of 2012 that include monitoring all County deposits to determine that there is adequate collateral pledged to secure all deposits in accordance with Minn Stat. § 118A.03.

11-2 Depository Pledge Agreements and Pledge Receipts

Criteria: According to Minn. Stat. § 118A.03A, subd. 4, "[a]ny collateral pledged shall be accompanied by a written assignment to the government entity from the financial institution. The written assignment shall recite that, upon default, the financial institution shall release to the government entity on demand, free of exchange or any other charges, the collateral pledged."

Condition: Murray County could not provide depository pledge agreements for any banks for which deposits were held at year end. In addition, the County did not have all pledge receipts on file to identify collateral pledged at December 31, 2011.

Context: The County could not provide depository pledge agreements for Minnwest Bank South, Currie State Bank, First National Bank, or State Bank of Chandler. In addition, the County did not maintain pledge receipts for Minnwest Bank South or Currie State Bank. Only 14 of 18 pledge receipts were on file for State Bank of Chandler, and 3 of 10 pledge receipts were on file for First National Bank.

Effect: The County was not in compliance with Minnesota statutes regarding depository pledge agreements.

Cause: In December 2011, the employee responsible for monitoring and recording investments retired. Procedures for obtaining and maintaining depository pledge agreements and pledge receipts remained a work in progress during August 2012.

Recommendation: We recommend that the County Auditor/Treasurer obtain collateral assignments from each of these banks. The new assignments should be reviewed to make sure they include the statutory language required by Minn. Stat. § 118A.03, subd. 4, and are approved by the Bank's Board of Directors or loan committee. In addition, pledge receipts should be maintained for all collateral pledged.

Client's Response:

The Auditor-Treasurer is in the process of contacting all banks that are assigned as depositories to obtain collateral assignments that will be reviewed to make sure they include the statutory language required by Minn. State § 118A.03, subd 4, and are approved by the Bank's Board of Directors.

11-3 Construction Project Bidding Process

Criteria: Pursuant to Minn. Stat. §§ 471.345, subd. 3 and 375.21, construction contracts estimated to exceed \$100,000 must be made using sealed bids solicited by public notice by advertising for bids in a qualified legal newspaper of the County.

Condition: In its April 5, 2011 minutes, the County Board voted "to award the project for the Lime Creek Sewer Project . . . for the low bid amount of \$214,701.10 (\$80,454.00 – Collection System and \$134,247.10 – Treatment System)" At the same meeting, immediately after awarding the contract, the County Board approved "Lime Creek Sewer Project Change Order Number 1 for a deduct of \$38,081.50." No advertisement for bids was published in a qualified legal newspaper.

Context: A section of the specifications book entitled "Advertisement for Quotes" indicated that "[t]he bid form is broken into Base Bid 1 and Base Bid 2. Each base bid may be awarded separately." A spreadsheet entitled "Engineers Estimate, 2011 Murray County Lime Creek Sewer Improvements" states estimates of \$73,326 (collection system) and \$83,494 (treatment system). The lowest bid received for the treatment system, however, was \$134,237.10, 60% over the estimate, and 34% over the bid threshold.

Effect: Although the contract was substantially over the bid threshold, it was awarded with no public notice published in a qualified legal newspaper.

Cause: No advertisement for bids was published because the County's estimate for each of the two parts of the project did not exceed \$100,000.

Recommendation: We recommend that the County comply with Minn. Stat. §§ 471.345, subd. 3 and 375.21, by publishing advertisements for bids when awarding contracts above the bidding threshold. When an initial estimate is found to be unreasonably low, as here, quotes should be rejected and bids should be solicited in a public manner as required by law.

Client's Response:

Murray County will comply with Minn. Stat § 471.345, subd. 3 when soliciting public bids.



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Murray County

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Murray County as of and for the year ended December 31, 2011, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 27, 2012. Our report includes a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Murray County Memorial Hospital, a blended component unit of Murray County as described in our report on Murray County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

Management of Murray County is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Murray County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting that we consider to be a material weakness and other deficiencies that we consider to be a significant deficiency.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs, as item 06-1 to be a material weakness.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs, as item 99-1 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Murray County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The Minnesota Legal Compliance Audit Guide for Political Subdivisions contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our study included all of the listed categories, except that we did not test for compliance in tax increment financing because the County does not have any tax increment financing districts of its own.

The results of our tests indicate that for the items tested, Murray County complied with the material terms and conditions of applicable legal provisions, except as described in the Schedule of Findings and Questioned Costs as items 11-1 through 11-3.

Murray County's written responses to the internal control and legal compliance findings identified in our audit have been included in the Schedule of Findings and Questioned Costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Board of County Commissioners, management, others within Murray County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 27, 2012





STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of County Commissioners Murray County

Compliance

We have audited Murray County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011. Murray County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

Murray County's basic financial statements include the operations of the Murray County Memorial Hospital, whose federal awards, if any, are not included in the Schedule of Expenditures of Federal Awards. Our audit, described below, did not include the operations of the Murray County Memorial Hospital, because the Hospital was audited by other auditors.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Murray County's compliance with those requirements and performing such other procedures as we considered

necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, Murray County complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011.

Internal Control Over Compliance

Management of Murray County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the Board of County Commissioners, management, others within the County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 27, 2012