STATE OF MINNESOTA

Office of the State Auditor



Rebecca Otto State Auditor

STEARNS COUNTY ST. CLOUD, MINNESOTA

YEAR ENDED DECEMBER 31, 2011

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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Year Ended December 31, 2011



Audit Practice Division Office of the State Auditor State of Minnesota



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ORGANIZATION SCHEDULE 2011

| | | Term of Office | | | | |
|------------------------------|---------------------|----------------|---------------|--|--|--|
| Office | Name | From | То | | | |
| | | | | | | |
| Commissioners | | | | | | |
| 1st District | DeWayne Mareck | January 2009 | January 2013 | | | |
| 2nd District | Mark Bromenschenkel | January 2011 | January 2013 | | | |
| 3rd District | Jeff Mergen | January 2011 | January 2013 | | | |
| 4th District | Leigh Lenzmeier | January 2009 | January 2013 | | | |
| 5th District | Don Otte* | January 2011 | January 2013 | | | |
| Officers | | | | | | |
| Elected | | | | | | |
| Attorney | Janelle Kendall | January 2011 | January 2015 | | | |
| Auditor-Treasurer | Randy Schreifels | January 2011 | January 2015 | | | |
| County Recorder/Registrar of | • | • | • | | | |
| Titles | Diane Grundhoefer | January 2011 | January 2015 | | | |
| Sheriff | John Sanner | January 2011 | January 2015 | | | |
| Appointed | | | | | | |
| Administrator | George Rindelaub | Ind | efinite | | | |
| Agriculture Inspector | John Waldorf | Ind | efinite | | | |
| Assessor | Gary Grossinger | January 2009 | December 2012 | | | |
| Building Facilities | Ralph Braegelmann | Ind | efinite | | | |
| Emergency Management | Marv Klug | Ind | efinite | | | |
| Environmental Service | Don Adams | Ind | efinite | | | |
| Extension (State Regional) | Sarah Chur | Ind | efinite | | | |
| Highway Engineer | Mitch Anderson | May 2008 | January 2012 | | | |
| Human Resources | Jennifer Thorsten | • | efinite | | | |
| Human Services Administrator | Mark Sizer | Ind | efinite | | | |
| Information Services | George McClure | Ind | efinite | | | |
| Medical Examiner | (Contracted) | | | | | |
| Parks | Charles Wocken | Ind | efinite | | | |
| Purchasing | Bill Davison | Ind | efinite | | | |
| Veterans Service Officer | Terry Ferdinandt | March 2008 | May 2012 | | | |

^{*}Chair







STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Stearns County

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Stearns County, Minnesota, as of and for the year ended December 31, 2011, including the Housing and Redevelopment Authority (HRA) of Stearns County as of and for the year ended June 30, 2011, which collectively comprise Stearns County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of Stearns County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the HRA of Stearns County, the discretely presented component unit. Those statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the HRA of Stearns County, is based solely upon the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Stearns County as of December 31, 2011, including the HRA of Stearns County as of June 30, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the years then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 1.D.8. to the financial statements, Stearns County adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, as of and for the year ended December 31, 2011. GASB Statement 54 provides clearer fund balance classifications that can be more consistently applied and clarifies existing governmental fund type definitions.

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. In accordance with auditing standards generally accepted in the United States of America, we have applied certain limited procedures to the required supplementary information, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Stearns County's basic financial statements as a whole. The supplementary information, including the Schedule of Expenditures of Federal Awards required by OMB Circular A-133 and the other information section listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The other information section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

In accordance with *Government Auditing Standards*, we have also issued a report dated September 27, 2012, on our consideration of Stearns County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit. It does not include the HRA of Stearns County, which was audited by other auditors.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 27, 2012







MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2011 (Unaudited)

This section of Stearns County's annual financial report presents an overview and analysis of the County's financial performance during the fiscal year that ended on December 31, 2011.

FINANCIAL HIGHLIGHTS

- The assets of Stearns County exceeded its liabilities by \$314,495,747 (net assets). Of this amount, \$42,439,912 represents unrestricted net assets that may be used to meet the County's ongoing obligations to citizens and creditors.
- The County's total net assets increased by \$31,495,569, or about 11.1 percent, over the prior year.
- As of the close of the fiscal year, Stearns County's governmental funds reported combined ending fund balances of \$75,590,236. Of this amount, \$65,313,175, or approximately 86.4 percent, is available for spending at the County's discretion.
- At the end of the year, the total fund balance for the General Fund increased by \$3,068,201 to \$27,633,800. The General Fund's unassigned fund balance increased to \$26,201,369. This is approximately 56.2 percent of total General Fund expenditures during the year. The assigned fund balance at year-end was \$4,186.
- Stearns County's total bonded debt decreased by \$3,775,000 (12.9 percent) during the current fiscal year. In 2011, the County did not issue any bonds and paid \$3,775,000 of bond principal.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of the annual report consists of four parts--Independent Auditor's Report; required supplementary information, which includes the Management's Discussion and Analysis (MD&A) (this section); the basic financial statements; and supplementary information. The basic financial statements include two kinds of statements that present different views of the County.

- The first two statements are county-wide financial statements which provide both short-term and long-term information about the County's overall financial status.
- The remaining statements are fund financial statements which focus on individual parts of the County, reporting the County's operations in more detail than the county-wide statements.
- The governmental funds statements tell how basic services, such as general government, human services, and highways and streets, were financed in the short-term as well as what remains for future spending.
- The proprietary fund statements offer short-term and long-term financial information about activities the County operates like a business, such as loans to individuals for septic system upgrades.
- Fiduciary fund statements provide information about the financial relationships in which the County acts solely as a trustee or agent for the benefit of others to whom the resources belong.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data.

Figure A-1 shows how the various parts of this annual report are arranged and related to one another.

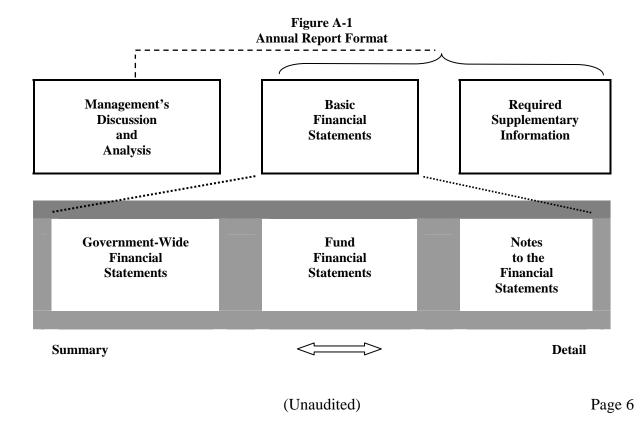


Figure A-2 summarizes the major features of the County's financial statements, including the portion of the County's activities they cover and the types of information they contain. The remainder of this overview section of the MD&A highlights the structure and content of each of the statements.

| Maj | Figure A-2 Major Features of the County's Government-Wide and Fund Financial Statements | | | | | | | | | |
|--|--|--|--|--|--|--|--|--|--|--|
| | Government-Wide | Governmental Funds | Proprietary Funds | Fiduciary Funds | | | | | | |
| Scope | Entire County government (except fiduciary funds) and the County's component unit | The activities of the County that are not proprietary or fiduciary | Activities the County operates similar to private business | Instances in which the County is the trustee or agent for someone else's resources | | | | | | |
| Required financial statements | Statement of net assets and statement of activities | Balance sheet and operating statement | Statement of net assets; statement of revenues, expenses, and changes in net assets; and statement of cash flows | Statement of fiduciary net assets | | | | | | |
| Accounting basis and measurement focus | Accrual accounting and economic resources focus | Modified accrual accounting and current financial resources focus | Accrual accounting and economic resources focus | Accrual accounting and economic resources focus | | | | | | |
| Type of asset/liability information | All assets and liabilities, both financial and capital, short-term and long-term | Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included | All assets and liabilities, both financial and capital, and short-term and long-term | All assets and liabilities, both short-term and long-term; agency funds do not currently contain capital assets, although they can | | | | | | |
| Type of inflow/outflow information | All revenues and expenses during the year, regardless of when cash is received or paid | Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter | All revenues and expenses during the year, regardless of when cash is received or paid | All revenues and expenses during the year, regardless of when cash is received or paid | | | | | | |

County-Wide Statements

The county-wide statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the County's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two county-wide statements report the County's net assets and how they have changed. Net assets--the difference between the County's assets and liabilities--are one way to measure the County's financial health or position.

- Over time, increases or decreases in the County's net assets are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the County, additional nonfinancial factors such as changes in the County's property tax base and the condition of County buildings and other facilities need to be considered.

In the county-wide financial statements, the County's activities are shown in two categories:

- Governmental activities The County's basic services are included here. Property taxes and state aids finance most of these activities.
- Business-type activities Those activities supported to a large extent by user fees and charges.

Fund Financial Statements

The fund financial statements provide more detailed information about the County's funds-focusing on its most significant or "major" funds--not the County as a whole. Funds are accounting devices the County uses to keep track of specific sources of funding and spending on particular programs.

- Some funds are required by state law and by bond covenants.
- The County establishes other funds to control and manage money for particular purposes (for example, repaying its long-term debts) or to show that it is properly using certain revenues (for example, federal grants).

The County has three kinds of funds:

• Governmental funds - The County's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out, and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the county-wide statements, both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to explain the relationship (or differences) between them.

- Proprietary funds The County maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Stearns County uses an enterprise fund to account for its Septic Loan Fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among Stearns County's various functions. Stearns County uses internal service funds to account for its information services improvements and self-insurance. These services benefit governmental functions and have been allocated to governmental activities in the government-wide financial statements.
- Fiduciary funds The County is the fiscal agent, or fiduciary, for assets that belong to others. The County is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the County's fiduciary activities are reported in a separate statement of fiduciary net assets. We exclude these activities from the county-wide financial statements because the County cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

Net Assets

The County's net assets were \$314,495,747 on December 31, 2011. (See Table A-1.)

Table A-1 Net Assets

| | | | Percent |
|------------------------------------|-------------------|-------------------|---------------|
| | 2011 | 2010 | (%) Change |
| Assets | | | |
| Current and other assets | \$ 88,003,773 | \$ 84,823,339 | 3.7 |
| Capital assets | 269,800,148 | 245,685,242 | 9.8 |
| Total Assets | \$ 357,803,921 | \$ 330,508,581 | 8.3 |
| Liabilities | | | |
| Current liabilities | \$ 17,343,567 | \$ 17,869,586 | (2.9) |
| Long-term liabilities | 25,964,607 | 29,638,817 | (12.4) |
| Total Liabilities | \$ 43,308,174 | \$ 47,508,403 | (8.8) |
| Net Assets | | | |
| Invested in capital assets, net of | | | |
| related debt | \$ 263,255,983 | \$ 233,256,619 | 12.9 |
| Restricted | 8,799,852 | 2,141,240 | 311.0 |
| Unrestricted | 42,439,912 | 47,602,319 | (10.8) |
| Total Net Assets | \$ 314,495,747 | \$ 283,000,178 | 11.1 |

(Unaudited)

Changes in Net Assets

The county-wide total revenues were \$139,615,110 for the year ended December 31, 2011. Property taxes and intergovernmental revenues accounted for 90.8 percent of total revenue for the year. (See Figure A-2.)

Table A-2 Changes in Net Assets

| | | | Percent (%) |
|---------------------------------------|-------------------|-------------------|-------------|
| | 2011 | 2010 | Change |
| Revenues | | | |
| Program revenues | | | |
| Fees, charges, fines, and other | \$ 10,930,168 | \$ 10,277,226 | 6.4 |
| Operating grants and contributions | 34,367,278 | 26,906,242 | 27.7 |
| Capital grants and contributions | 15,750,122 | 8,701,352 | 81.0 |
| General revenues | | | |
| Property taxes | 66,902,915 | 64,497,859 | 3.7 |
| Unrestricted grants and contributions | 9,725,388 | 9,738,494 | (0.1) |
| Unrestricted investment earnings | 1,652,439 | 796,801 | 107.4 |
| Other | 286,800 | 241,496 | 18.8 |
| Total Revenues | \$ 139,615,110 | \$ 121,159,470 | 15.2 |
| Expenses | | | |
| General government | \$ 20,316,720 | \$ 20,324,858 | _ |
| Public safety | 28,278,203 | 28,856,779 | (2.0) |
| Highways and streets | 12,444,486 | 11,528,389 | 7.9 |
| Sanitation | 494,967 | 533,084 | (7.2) |
| Human services | 32,877,287 | 31,028,265 | 6.0 |
| Health | 3,101,608 | 2,803,444 | 10.6 |
| Culture and recreation | 4,214,792 | 3,646,061 | 15.6 |
| Conservation of natural resources | 4,527,515 | 4,531,290 | (0.1) |
| Economic development | 1,029,798 | 893,781 | 15.2 |
| Interest | 834,165 | 942,693 | (11.5) |
| Total Expenses | \$ 108,119,541 | \$ 105,088,644 | 2.9 |
| Increase in Net Assets | \$ 31,495,569 | \$ 16,070,826 | 96.0 |
| Beginning Net Assets | 283,000,178 | 266,929,352 | 6.0 |
| Ending Net Assets | \$ 314,495,747 | \$ 283,000,178 | 11.1 |

Total revenues surpassed expenses, increasing net assets \$31,495,569 over last year.

The county-wide cost of all governmental activities this year was \$108,118,871.

- Some of the cost was paid by the users of the County's programs (\$10,927,691).
- The federal and state governments subsidized certain programs with grants and contributions (\$50,117,400).
- The remaining County costs (\$47,073,780), however, were paid for by County taxpayers and the taxpayers of our state. This portion of governmental activities was paid for with \$66,902,915 in property taxes, \$9,725,388 in state aid, and \$1,939,239 with investment earnings and other general revenues.

Figure A-3
Sources of County Revenues for 2011

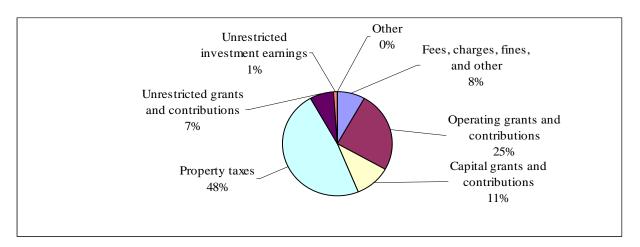


Figure A-4 County Expenses for 2011

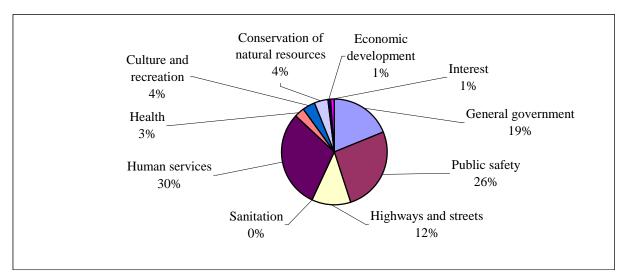


Table A-3 Cost of Services Governmental Activities

| | | Tota | l Cost o | f Services | | Net 0 | Cost of S | ervices | |
|------------------------|----|-------------|----------|-------------|--------------------------|------------------|-----------|-------------|--------------------------|
| | | 2011 | | 2010 | Percent (%) Change | 2011 | | 2010 | Percent (%) Change |
| General government | \$ | 20,316,720 | \$ | 20,324,858 | _ | \$ 14,533,636 | \$ | 14,562,851 | (0.2) |
| Public safety | | 28,278,203 | | 28,856,779 | (2.0) | 23,657,642 | | 23,644,028 | 0.1 |
| Highways and streets | | 12,444,486 | | 11,528,389 | 7.9 | (14,157,298) | | (1,238,622) | 1043.0 |
| Sanitation | | 494,297 | | 532,414 | (7.2) | (908,753) | | (723,338) | 25.6 |
| Human services | | 32,877,287 | | 31,028,265 | 6.0 | 15,676,908 | | 14,502,027 | 8.1 |
| Health | | 3,101,608 | | 2,803,444 | 10.6 | 540,471 | | 391,662 | 38.0 |
| Culture and recreation | | 4,214,792 | | 3,646,061 | 15.6 | 3,569,622 | | 3,508,001 | 1.8 |
| Conservation of | | | | | | | | | |
| natural resources | | 4,527,515 | | 4,531,290 | (0.1) | 2,996,156 | | 2,888,857 | 3.7 |
| Economic development | t | 1,029,798 | | 893,781 | 15.2 | 331,231 | | 726,355 | (54.4) |
| Interest | | 834,165 | | 942,693 | (11.5) | 834,165 | | 942,693 | (11.5) |
| Total | \$ | 108,118,871 | \$ | 105,087,974 | 2.9 | \$ 47,073,780 | \$ | 59,204,514 | (20.5) |

FINANCIAL ANALYSIS OF THE COUNTY AT THE FUND LEVEL

The financial performance of the County as a whole is reflected in its governmental funds as well. As the County completed the year, its governmental funds reported a combined fund balance of \$75,590,236. Of this amount, \$65,313,175, or approximately 86 percent, is available for spending at the County's discretion.

Revenues for the County's governmental funds were \$144,159,128, while total expenditures were \$137,239,696.

General Fund

The General Fund includes the primary operations of the County in providing services to citizens and some capital outlay projects. The following schedule presents a summary of General Fund revenues:

Table A-4 General Fund Revenues

| | | Year Ended | Decemb | ner 31 | | Increase/ | Percent (%) |
|-----------------------------|----|------------|--------|------------|----|-------------|-------------|
| Source | | 2011 | | 2010 | | Decrease) | Change |
| Taxes | \$ | 32,762,067 | \$ | 30,211,983 | \$ | 2,550,084 | 8.4 |
| Intergovernmental | | 9,027,204 | | 10,800,099 | | (1,772,895) | (16.4) |
| Charges for services | | 3,922,354 | | 4,140,003 | | (217,649) | (5.3) |
| Investment income | | 1,583,840 | | 639,035 | | 944,805 | 147.8 |
| Miscellaneous and other | | 3,139,543 | | 2,748,667 | | 390,876 | 14.2 |
| Total General Fund Revenues | \$ | 50,435,008 | \$ | 48,539,787 | \$ | 1,895,221 | 3.9 |

(Unaudited)

Total General Fund revenues increased by \$1,895,221, or 3.9 percent, from the previous year. The mix of property tax and state aid can change significantly from year to year without any net change in revenue.

The following schedule presents a summary of General Fund expenditures:

Table A-5 General Fund Expenditures

| | | | | | Change | |
|-----------------------------------|------------------|------------|------------|----|-----------|---------|
| | | | | | | Percent |
| | Year Ended | December 3 | 31 | 1 | ncrease/ | (%) |
| Function | 2011 | | 2010 | (I | Decrease) | Change |
| General government | \$ 18,656,537 | \$ | 18,886,577 | \$ | (230,040) | (1.2) |
| Public safety | 19,871,893 | | 19,743,592 | | 128,301 | 0.6 |
| Culture and recreation | 2,743,898 | | 2,742,994 | | 904 | - |
| Conservation of natural resources | 4,683,766 | | 4,374,411 | | 309,355 | 7.1 |
| Economic development | 65,273 | | 111,060 | | (45,787) | (41.2) |
| Community development | 639,214 | | 132,192 | | 507,022 | 383.5 |
| Total General Fund Expenditures | \$ 46,660,581 | \$ | 45,990,826 | \$ | 669,755 | 1.5 |

General Fund Budgetary Highlights

Over the course of the year, the County revised the annual operating budget, reducing budgeted expenditures by \$1,621,568.

- Actual revenues were \$2,220,698 more than expected.
- The actual expenditures were \$960,865 less than final budget.

CONSTRUCTION PROJECTS AND DEBT SERVICE

The Capital Projects Fund is currently being used to track the capital notes and capital improvement bonds approved by the Board over the past years. The majority of the expenditures is for the construction of various capital improvements throughout the County. An annual levy is made to fund the bond payments for all previous bond issues.

CAPITAL ASSETS

By the end of 2011, the County had invested over \$269,000,000 in a broad range of capital assets, including buildings, computers, equipment, and infrastructure. (See Table A-6.) More detailed information about capital assets can be found in Note 3.A.3. to the financial statements. Total depreciation expense for the year was \$7,516,913.

Table A-6 Capital Assets

| | 2011 | 2010 | (%) Change |
|-------------------------------------|-------------------|-------------------|------------|
| Land | \$ 14,880,285 | \$ 14,880,285 | - |
| Construction in progress | 11,193,793 | 7,403,447 | 51.2 |
| Right-of-way | 14,087,389 | 13,934,478 | 1.1 |
| Infrastructure | 231,895,860 | 205,117,446 | 13.1 |
| Buildings | 59,828,004 | 59,787,021 | 0.1 |
| Machinery, furniture, and equipment | 21,192,769 | 20,970,817 | 1.1 |
| Less: accumulated depreciation | (83,277,952) | (76,408,252) | 9.0 |
| Total | \$ 269,800,148 | \$ 245,685,242 | 9.8 |

LONG-TERM LIABILITIES

At year-end, the County had \$36,237,611 in long-term liabilities outstanding. The current portion of these liabilities is \$10,273,004.

Table A-7 Long-Term Liabilities

| | | | Increase/ | Percent (%) |
|----------------------------------|------------------|------------------|-------------------|----------------|
| | 2011 | 2010 | (Decrease) | Change |
| General obligation bonds payable | \$ 20,666,507 | \$ 24,030,885 | \$ (3,364,378) | (14.0) |
| Revenue bonds payable | 5,160,000 | 5,615,000 | (455,000) | (8.1) |
| Loans payable | - | 25,000 | (25,000) | - |
| Compensated absences payable | 7,942,407 | 7,929,990 | 12,417 | 0.2 |
| OPEB liability | 2,468,697 | 1,996,748 | 471,949 | 23.6 |
| Total | \$ 36,237,611 | \$ 39,597,623 | \$ (3,360,012) | (8.5) |

FACTORS BEARING ON THE COUNTY'S FUTURE

The County is dependent on the State of Minnesota for a significant portion of its revenue. Recent experience demonstrates that the Legislature may decrease revenues again.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report, or need additional financial information, contact Jim Stegura, Financial Manager, at 320-656-3914, or Randy Schreifels, County Auditor/Treasurer, at 320-656-3901.

(Unaudited)







EXHIBIT 1

STATEMENT OF NET ASSETS DECEMBER 31, 2011

| | | | ъ. | G. | | | — <u>H</u> | Component Unit Lousing and |
|----------------------------------|--------------------|-------------|----|-------------|----|-------------|------------|----------------------------|
| | Primary Government | | | | | | | development |
| | (| overnmental | | siness-Type | | | | authority of |
| | | Activities | A | Activities | | Total | Ste | earns County |
| <u>Assets</u> | | | | | | | | |
| Cash and pooled investments | \$ | 73,748,983 | \$ | 14,079 | \$ | 73,763,062 | \$ | 747,604 |
| Petty cash and change funds | | 11,575 | | - | | 11,575 | | - |
| Departmental cash | | 2,500 | | _ | | 2,500 | | _ |
| Taxes receivable delinquent | | 2,446,913 | | _ | | 2,446,913 | | 177,704 |
| Special assessments receivable | | , -,- | | | | , -,- | | , |
| Delinquent | | 87,386 | | _ | | 87,386 | | _ |
| Deferred | | 527,825 | | _ | | 527,825 | | _ |
| Accounts receivable - net | | 798,494 | | _ | | 798,494 | | 18,945 |
| Accrued interest receivable | | 306,702 | | _ | | 306,702 | | 71 |
| Loans receivable | | 269,681 | | 23,460 | | 293,141 | | 25,243 |
| Internal balances | | 33,500 | | (33,500) | | 2/3,111 | | 23,213 |
| Due from other governments | | 8,513,313 | | (33,300) | | 8,513,313 | | 214,453 |
| Inventories | | 1,062,983 | | _ | | 1,062,983 | | 214,433 |
| Prepaid items | | 1,823 | | | | 1,823 | | 6,276 |
| Deferred charges | | 188,056 | | _ | | 188,056 | | 57,791 |
| Assets held for resale | | 100,030 | | | | 100,030 | | 416,185 |
| Capital assets | | _ | | _ | | _ | | 410,103 |
| Non-depreciable | | 40,161,467 | | | | 40,161,467 | | 379,794 |
| Depreciable - net of accumulated | | 40,101,407 | | - | | 40,101,407 | | 319,194 |
| depreciation | | 229,638,681 | | | | 220 628 681 | | 2 567 107 |
| depreciation | | 229,036,061 | | | | 229,638,681 | | 3,567,107 |
| Total Assets | \$ | 357,799,882 | \$ | 4,039 | \$ | 357,803,921 | \$ | 5,611,173 |
| <u>Liabilities</u> | | | | | | | | |
| Accounts payable | \$ | 2,844,704 | \$ | _ | \$ | 2,844,704 | \$ | 46,309 |
| Salaries payable | | 2,204,406 | | - | | 2,204,406 | | 23,526 |
| Contracts payable | | 742,185 | | _ | | 742,185 | | _ |
| Due to other governments | | 658,656 | | - | | 658,656 | | - |
| Accrued interest payable | | 97,056 | | _ | | 97,056 | | 16,513 |
| Unearned revenue | | 523,556 | | _ | | 523,556 | | 4,990 |
| Noncurrent liabilities | | 2-2,200 | | | | 2-2,200 | | .,., |
| Due within one year | | 10,273,004 | | _ | | 10,273,004 | | 123,277 |
| Due in more than one year | | 25,964,607 | | _ | | 25,964,607 | | 2,137,136 |
| Total Liabilities | \$ | 43,308,174 | \$ | _ | \$ | 43,308,174 | \$ | 2,351,751 |

EXHIBIT 1 (Continued)

STATEMENT OF NET ASSETS DECEMBER 31, 2011

| | Governmental Bu | | | ry Government siness-Type Activities Total | | | Component Unit Housing and Redevelopment Authority of Stearns County | |
|-------------------------------------|-----------------|-------------|----|--|----|-------------|--|-----------|
| Net Assets | | | | | | | | |
| Invested in capital assets - net of | | | | | | | | |
| related debt | \$ | 263,255,983 | \$ | - | \$ | 263,255,983 | \$ | 1,744,003 |
| Restricted for | | | | | | | | |
| General government | | 935,834 | | - | | 935,834 | | - |
| Public safety | | 577,250 | | - | | 577,250 | | - |
| Sanitation | | 1,936,553 | | - | | 1,936,553 | | - |
| Conservation of natural resources | | 324,323 | | - | | 324,323 | | - |
| Economic development | | 895,781 | | - | | 895,781 | | - |
| Debt service | | 4,130,111 | | - | | 4,130,111 | | 23,871 |
| Section 8 housing | | - | | - | | - | | 77,755 |
| Future projects | | - | | - | | - | | 88,377 |
| Unrestricted | | 42,435,873 | | 4,039 | | 42,439,912 | | 1,325,416 |
| Total Net Assets | \$ | 314,491,708 | \$ | 4,039 | \$ | 314,495,747 | \$ | 3,259,422 |

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2011

| | | | Program Revenues | | | | |
|--|----|-------------|------------------------------------|------------|--|------------|--|
| | | Expenses | Fees, Charges, Fines, and Other | | Operating Grants and Contributions | | |
| Functions/Programs | | | | | | | |
| Primary government | | | | | | | |
| Governmental activities | | | | | | | |
| General government | \$ | 20,316,720 | \$ | 5,129,104 | \$ | 653,980 | |
| Public safety | | 28,278,203 | | 1,157,581 | | 3,432,473 | |
| Highways and streets | | 12,444,486 | | 104,403 | | 10,777,766 | |
| Sanitation | | 494,297 | | 643,737 | | 759,313 | |
| Human services | | 32,877,287 | | 2,850,060 | | 14,350,319 | |
| Health | | 3,101,608 | | 108,785 | | 2,452,352 | |
| Culture and recreation | | 4,214,792 | | 392,810 | | 252,360 | |
| Conservation of natural resources | | 4,527,515 | | 481,858 | | 1,049,501 | |
| Economic development | | 1,029,798 | | 59,353 | | 639,214 | |
| Interest | | 834,165 | | | | - | |
| Total governmental activities | \$ | 108,118,871 | \$ | 10,927,691 | \$ | 34,367,278 | |
| Business-type activities | | | | | | | |
| Solid waste | | 670 | | 2,477 | | - | |
| Total Primary Government | \$ | 108,119,541 | \$ | 10,930,168 | \$ | 34,367,278 | |
| Component unit | | | | | | | |
| Housing and Redevelopment Authority of | | | | | | | |
| Stearns County | \$ | 3,078,193 | \$ | 581,114 | \$ | 1,125,009 | |
| Steams County | Ψ | 2,070,170 | <u> </u> | 231,111 | Ψ | 2,120,000 | |

General Revenues

Property taxes

Tax increments

Gravel taxes

Payments in lieu of tax

Grants and contributions not restricted to specific programs

Unrestricted investment earnings

Gain on sale of capital assets

Total general revenues

Change in net assets

Net Assets - Beginning

Net Assets - Ending

| | | Net (Expense) Revenue and Changes in Net Assets | | | | | | | | | |
|------------|---------------|---|--------------------------|---------------|----------|-------|--------------------------|----------------|---------------------------|--|--|
| | | | | | | | | | nponent Unit | | |
| | Capital | Primary Government | | | | | | | Housing and Redevelopment | | |
| Grants and | | | Governmental | Business-Type | | | | Authority of | | | |
| | Contributions | Activities | | Activities | | Total | | Stearns County | | | |
| | | | | | | | | | | | |
| \$ | - | \$ | (14,533,636) | \$ | - | \$ | (14,533,636) | | | | |
| | 30,507 | | (23,657,642) | | - | | (23,657,642) | | | | |
| | 15,719,615 | | 14,157,298 | | - | | 14,157,298 | | | | |
| | - | | 908,753 | | - | | 908,753 | | | | |
| | - | | (15,676,908) | | - | | (15,676,908) | | | | |
| | - | | (540,471) | | - | | (540,471) | | | | |
| | - | | (3,569,622) | | - | | (3,569,622) | | | | |
| | - | | (2,996,156) (331,231) | | - | | (2,996,156) (331,231) | | | | |
| | _ | | (834,165) | | - | | (834,165) | | | | |
| | | | (654,105) | | | | (654,105) | | | | |
| \$ | 15,750,122 | \$ | (47,073,780) | \$ | - | \$ | (47,073,780) | | | | |
| | | | | | 1,807 | | 1,807 | | | | |
| \$ | 15,750,122 | \$ | (47,073,780) | \$ | 1,807 | \$ | (47,071,973) | | | | |
| \$ | 796,385 | | | | | | | \$ | (575,685) | | |
| | | \$ | 66,902,915 | \$ | - | \$ | 66,902,915 | \$ | 236,991 | | |
| | | | - | | - | | - | | 57,136 | | |
| | | | 56,844 | | - | | 56,844 | | - | | |
| | | | 187,823 | | - | | 187,823 | | | | |
| | | | 9,725,388 | | - | | 9,725,388 | | 34,136 | | |
| | | | 1,652,439 | | - | | 1,652,439 | | 8,653 | | |
| | | | 42,133 | | | | 42,133 | | - | | |
| | | \$ | 78,567,542 | \$ | <u>-</u> | \$ | 78,567,542 | \$ | 336,916 | | |
| | | \$ | 31,493,762 | \$ | 1,807 | \$ | 31,495,569 | \$ | (238,769) | | |
| | | | 282,997,946 | | 2,232 | | 283,000,178 | | 3,498,191 | | |
| | | \$ | 314,491,708 | \$ | 4,039 | \$ | 314,495,747 | \$ | 3,259,422 | | |









BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2011

| | General | | | Road and Bridge | | |
|--------------------------------------|------------|------------|----|--------------------|--|--|
| <u>Assets</u> | | | | | | |
| Cash and pooled investments | \$ | 30,159,500 | \$ | 5,789,492 | | |
| Petty cash and change funds | | 9,985 | | - | | |
| Departmental cash | | 2,500 | | - | | |
| Taxes receivable delinquent | | 1,139,623 | | 259,866 | | |
| Special assessments receivable | | | | | | |
| Delinquent | | - | | - | | |
| Deferred | | - | | - | | |
| Accounts receivable | | 421,363 | | 123,506 | | |
| Accrued interest receivable | | 306,702 | | - | | |
| Loans receivable | | - | | - | | |
| Due from other funds | | 45,984 | | - | | |
| Due from other governments | | 466,726 | | 5,480,084 | | |
| Inventories | | 1,861 | | 1,061,122 | | |
| Advance to other funds | | - | | - | | |
| Prepaid items | | 100 | | | | |
| Total Assets | \$ | 32,554,344 | \$ | 12,714,070 | | |
| <u>Liabilities and Fund Balances</u> | | | | | | |
| Liabilities | | 4.500.554 | | 111.00 | | |
| Accounts payable | \$ | 1,529,674 | \$ | 111,206 | | |
| Salaries payable | | 1,171,289 | | 137,553 | | |
| Contracts payable | | - | | 742,185 | | |
| Due to other funds | | - | | 49 | | |
| Due to other governments | | 648,717 | | - | | |
| Deferred revenue - unavailable | | 1,047,308 | | 717,646 | | |
| Deferred revenue - unearned | | 523,556 | | - | | |
| Advance from other funds | | = | | 283,570 | | |
| Total Liabilities | \$ | 4,920,544 | \$ | 1,992,209 | | |
| Fund Balances | | | | | | |
| Nonspendable | \$ | 1,961 | \$ | 1,061,122 | | |
| Restricted | | 1,426,284 | | - | | |
| Committed | | - | | - | | |
| Assigned | | 4,186 | | 9,660,739 | | |
| Unassigned | | 26,201,369 | | - | | |
| Total Fund Balances | <u></u> \$ | 27,633,800 | \$ | 10,721,861 | | |
| Total Liabilities and Fund Balances | \$ | 32,554,344 | \$ | 12,714,070 | | |

| Human Services | Debt Service | Capital Projects | Nonmajor Funds | | Total |
|---|------------------------|------------------------------------|-------------------|--|---|
| \$ 14,638,929 225 | \$ 4,191,916 - | \$ 13,452,648 | \$ | 4,062,867 1,365 | \$ 72,295,352 11,575 2,500 |
| 818,957 | 176,215 | - | | 52,252 | 2,300 |
| - - 165,890 | 10,213 421,619 | - - - | | 77,173 106,206 87,735 | 87,386 527,825 798,494 |
| - - - | - - - | - - 5,990 | | - 269,681 165,161 | 306,702 269,681 217,135 |
| 2,563,607 - - 1,723 | - - - | - - - | | 2,896 - 317,070 | 8,513,313 1,062,983 317,070 1,823 |
| \$ 18,189,331 | \$ 4,799,963 | \$ 13,458,638 | \$ | 5,142,406 | \$ 86,858,752 |
| \$ 921,615 870,581 - 103 6,668 | \$ - - - - | \$ 100,415 - - 201,652 | \$ | 23,450 24,983 - 15,331 3,271 | \$ 2,686,360 2,204,406 742,185 217,135 658,656 |
| 1,120,576 | 572,796 - - | - - - | | 494,322 | 3,952,648 523,556 283,570 |
| \$ 2,919,543 | \$ 572,796 | \$ 302,067 | \$ | 561,357 | \$ 11,268,516 |
| \$ - - | \$ - 4,227,167 | \$ - - | \$ | 317,070 3,243,457 | \$ 1,380,153 8,896,908 |
| 15,269,788 | - - - | 13,156,571 | | 609,942 410,580 | 609,942 38,501,864 26,201,369 |
| \$ 15,269,788 | \$ 4,227,167 | \$ 13,156,571 | \$ | 4,581,049 | \$ 75,590,236 |
| \$ 18,189,331 | \$ 4,799,963 | \$ 13,458,638 | \$ | 5,142,406 | \$ 86,858,752 |



EXHIBIT 4

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2011

| Fund balances - total governmental funds (Exhibit 3) | | \$ 75,590,236 |
|---|--|-------------------|
| Amounts reported for governmental activities in the statement of net assets are different because: | | |
| Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. | | 269,800,148 |
| Revenues in the statement of activities that do not provide current financial resources are not reported in the governmental funds. | | 3,952,648 |
| Internal service funds are used by the County to charge the cost of improvements for information services and insurance to the individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets. | | 1,295,287 |
| Deferred debt issuance charges are not available to pay current expenditures and, therefore, are not deferred in the funds. | | 188,056 |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds. | | |
| Bonds payable - net of premium and discount Compensated absences Other postemployment benefits liability | \$ (25,826,507) (7,942,407) (2,468,697) | (36,237,611) |
| Accrued interest payable is not due and payable in the current period and, therefore, is not reported in the governmental funds. | | (97,056) |
| Net Assets of Governmental Activities (Exhibit 1) | | \$ 314,491,708 |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2011

| | General | Road and Bridge | | |
|--|------------------|--------------------|------------|--|
| Revenues | | | | |
| Taxes | \$ 32,762,067 | \$ | 6,736,419 | |
| Special assessments | - | | - | |
| Licenses and permits | 450,991 | | 51,462 | |
| Intergovernmental | 9,027,204 | | 30,547,531 | |
| Charges for services | 3,922,354 | | 8,203 | |
| Fines and forfeits | 140,967 | | - | |
| Gifts and contributions | 2,180 | | - | |
| Investment income | 1,583,840 | | _ | |
| Miscellaneous | 2,545,405 | | 42,238 | |
| Total Revenues | \$ 50,435,008 | \$ | 37,385,853 | |
| Expenditures | | | | |
| Current | | | | |
| General government | \$ 18,656,537 | \$ | - | |
| Public safety | 19,871,893 | | - | |
| Highways and streets | - | | 33,217,412 | |
| Sanitation | - | | - | |
| Human services | - | | - | |
| Health | - | | - | |
| Culture and recreation | 2,743,898 | | - | |
| Conservation of natural resources | 4,683,766 | | 83,668 | |
| Economic development | 65,273 | | - | |
| Intergovernmental | | | | |
| Highways and streets | - | | 659,592 | |
| Community development | 639,214 | | - | |
| Capital outlay | | | | |
| General government | - | | - | |
| Public safety | - | | - | |
| Highways and streets | - | | - | |
| Human services | - | | - | |
| Culture and recreation | - | | - | |
| Sanitation | - | | - | |
| Conservation of natural resources | - | | - | |
| Debt service | | | | |
| Principal | - | | - | |
| Interest | | | - | |
| Total Expenditures | \$ 46,660,581 | \$ | 33,960,672 | |
| Excess of Revenues Over (Under) Expenditures | \$ 3,774,427 | \$ | 3,425,181 | |

| Human Services | Debt Service | Capital Projects | | Nonmajor Funds | | | Total |
|---|---|---------------------|--|-------------------|---|-------------|---|
| \$ 21,422,504 - 19,980,033 1,857,458 - - 1,612,352 | \$ 4,719,483 59,017 - 226,018 - - - - | \$ | - - 2,561,762 - - 47 - 14,000 | \$ | 1,529,875 689,584 76,077 358,145 600,105 189,938 4,324 12,406 425,139 | \$ | 67,170,348 748,601 578,530 62,700,693 6,388,120 330,905 6,551 1,596,246 4,639,134 |
| \$ 44,872,347 | \$ 5,004,518 | 8 \$ 2,575,809 \$ | | 3,885,593 | <u>\$</u> | 144,159,128 | |
| \$ 7,557,504 - - 33,603,930 3,121,108 - - | \$ 17,591 - - - - - - - | \$ | - - - - - - - | \$ | 387,768 15,089 540 466,860 - 1,337,898 33,234 325,311 | \$ | 19,061,896 27,444,486 33,217,952 466,860 33,603,930 3,121,108 4,081,796 4,800,668 390,584 |
| - - | - | | - - | | - - | | 659,592 639,214 |
| - - - - - | - - - - - | | 305,979 506,743 586,975 24,596 128,888 31,896 73,795 | | 3,476,288 | | 305,979 506,743 586,975 24,596 128,888 3,508,184 73,795 |
| - - | 3,775,000 816,450 | | - - | | 25,000 | | 3,800,000 816,450 |
| \$ 44,282,542 | \$ 4,609,041 | \$ | 1,658,872 | \$ | 6,067,988 | \$ | 137,239,696 |
| \$ 589,805 | \$ 395,477 | \$ | 916,937 | \$ | (2,182,395) | \$ | 6,919,432 |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2011

| | | Road and Bridge | | |
|---|----|--------------------|----|------------|
| Other Financing Sources (Uses) | | | | |
| Transfers in | \$ | 2,703,338 | \$ | 83,513 |
| Transfers out | | (3,433,313) | | (419,348) |
| Proceeds from sale of capital assets | | 23,749 | | 18,384 |
| Total Other Financing Sources (Uses) | \$ | (706,226) | \$ | (317,451) |
| Net Change in Fund Balances | \$ | 3,068,201 | \$ | 3,107,730 |
| Fund Balances - January 1 | | 24,565,599 | | 7,100,305 |
| Increase (decrease) in inventories | | <u>-</u> | | 513,826 |
| Fund Balances - December 31 | \$ | 27,633,800 | \$ | 10,721,861 |

| Human Services | | Debt Service | | Capital Projects | Nonmajor Funds | Total | | |
|--------------------------------|----|-----------------|----|---------------------|--------------------------|-------|------------------------------------|--|
| \$ 1,100,130 (2,464,870) | \$ | - - - | \$ | 1,700,000 | \$ 18,222 (19,120) | \$ | 5,605,203 (6,336,651) 42,133 | |
| \$ (1,364,740) | \$ | <u>-</u> | \$ | 1,700,000 | \$ (898) | \$ | (689,315) | |
| \$ (774,935) | \$ | 395,477 | \$ | 2,616,937 | \$ (2,183,293) | \$ | 6,230,117 | |
| 16,044,723 | | 3,831,690 | | 10,539,634 | 6,764,342 | | 68,846,293 513,826 | |
| \$ 15,269,788 | \$ | 4,227,167 | \$ | 13,156,571 | \$ 4,581,049 | \$ | 75,590,236 | |

EXHIBIT 6

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES.-GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2011

| Net change in fund balances - total governmental funds (Exhibit 5) | | \$ 6,230,117 |
|---|---|-----------------|
| Amounts reported for governmental activities in the statement of activities are different because: | | |
| In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statements and the statement of activities is the increase or decrease in revenue deferred as unavailable. | | |
| Deferred revenue - unavailable - December 31 Deferred revenue - unavailable - January 1 | \$ 3,952,648 (7,573,819) | (3,621,171) |
| Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. | | |
| Expenditures for general capital assets and infrastructure Net book value of assets sold Current year depreciation | \$ 31,662,812 (30,993) (7,516,913) | 24,114,906 |
| The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, the governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued; whereas, these amounts are deferred and amortized in the statement of activities. | | |
| Principal repayments General obligation bonds Revenue bonds | \$ 3,320,000 455,000 | |
| Loans payable | 25,000 | |
| Current year amortization of issuance costs, discounts, and premiums | 17,312 | 3,817,312 |

EXHIBIT 6 (Continued)

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2011

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

| Ch | | ø | 21 402 772 |
|---|--------------|---|------------|
| internal service funds is reported in the government-wide statement of activities. | | | 912,464 |
| insurance to the individual funds. The increase or decrease in net assets of the | | | |
| Internal service funds are used to charge improvements for information services and | | | |
| Change in inventories | 513,826 | | 40,134 |
| Change in other postemployment benefits liability | (471,949) | | |
| Change in compensated absences | (12,417) | | |
| Change in accrued interest payable | \$ 10,674 | | |

Change in Net Assets of Governmental Activities (Exhibit 2)



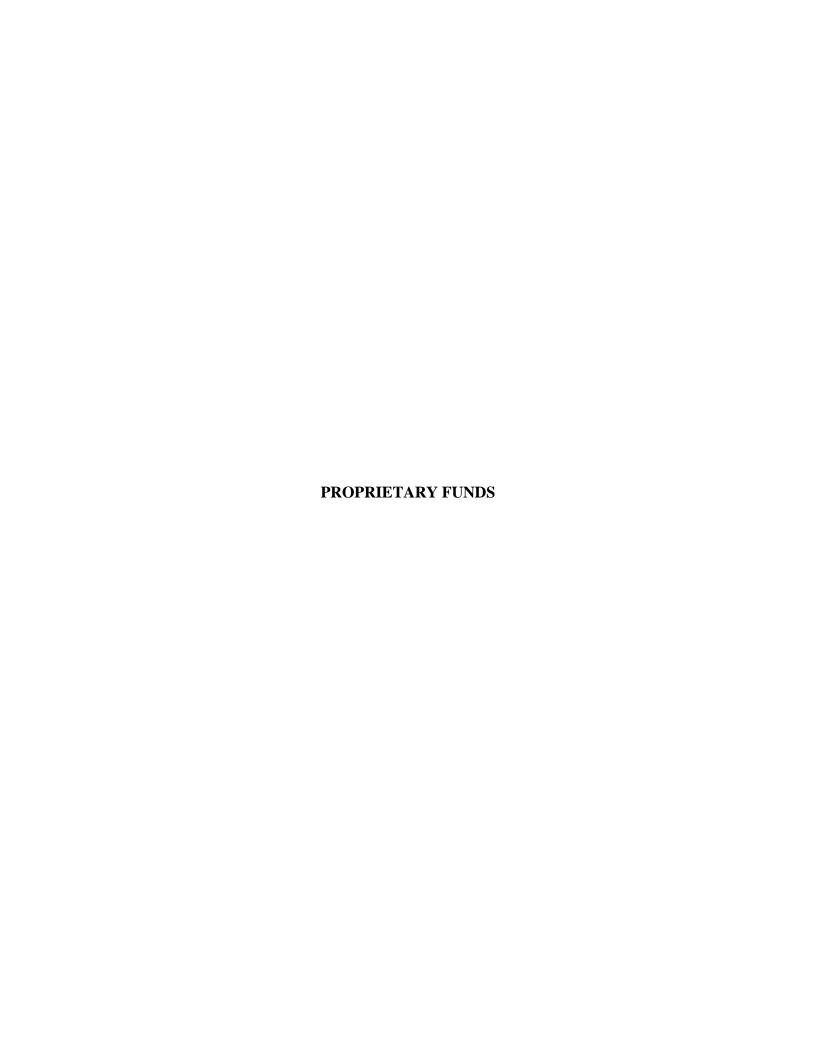




EXHIBIT 7

STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2011

| | A Se | iness-Type .ctivities ptic Loan rprise Fund | Im | nformation Services provements Internal ervice Fund | Self nsurance Internal rvice Fund | Total Internal Service Funds | |
|-----------------------------|------|--|----|---|--|------------------------------------|-----------|
| Assets | | | | | | | |
| Current assets | | | | | | | |
| Cash and pooled investments | \$ | 14,079 | \$ | 1,246,846 | \$ 206,785 | \$ | 1,453,631 |
| Noncurrent assets | | | | | | | |
| Loans receivable | | 23,460 | | | | | - |
| Total Assets | \$ | 37,539 | \$ | 1,246,846 | \$ 206,785 | \$ | 1,453,631 |
| <u>Liabilities</u> | | | | | | | |
| Current liabilities | | | | | | | |
| Accounts payable | \$ | - | \$ | 8,044 | \$ 150,300 | \$ | 158,344 |
| Noncurrent liabilities | | | | | | | |
| Advance from other funds | | 33,500 | | - | - | | - |
| Total Liabilities | \$ | 33,500 | \$ | 8,044 | \$ 150,300 | \$ | 158,344 |
| Net Assets | | | | | | | |
| Unrestricted | \$ | 4,039 | \$ | 1,238,802 | \$ 56,485 | \$ | 1,295,287 |

EXHIBIT 8

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2011

| | Governmental Activities | | | | | | | |
|------------------------------------|-------------------------|---|----|--|----|--|------------------------------------|-----------|
| | A Sep | ness-Type ctivities otic Loan prise Fund | Im | nformation Services aprovements Internal ervice Fund | | Self Insurance Internal ervice Fund | Total Internal Service Funds | |
| Operating Revenues | | | | | | | | |
| Charges for services | \$ | - | \$ | 468,000 | \$ | 1,224,264 | \$ | 1,692,264 |
| Interest on loans | | 2,477 | | - | | - | | - |
| Total Operating Revenues | \$ | 2,477 | \$ | 468,000 | \$ | 1,224,264 | \$ | 1,692,264 |
| Operating Expenses | | | | | | | | |
| Cost of services | | | | 373,976 | | 1,167,779 | | 1,541,755 |
| Operating Income (Loss) | \$ | 2,477 | \$ | 94,024 | \$ | 56,485 | \$ | 150,509 |
| Nonoperating Revenues (Expenses) | | | | | | | | |
| Intergovernmental | \$ | - | \$ | 30,507 | \$ | - | \$ | 30,507 |
| Interest expense | | (670) | | | | - | | |
| Total Nonoperating Revenues | | | | | | | | |
| (Expenses) | \$ | (670) | \$ | 30,507 | \$ | | \$ | 30,507 |
| Income (Loss) Before Transfers | \$ | 1,807 | \$ | 124,531 | \$ | 56,485 | \$ | 181,016 |
| Transfers In and (Out) | | | | | | | | |
| Transfers in | | - | | 731,448 | | - | | 731,448 |
| Change in Net Assets | \$ | 1,807 | \$ | 825,472 | \$ | 56,485 | \$ | 912,464 |
| Net Assets - January 1 | | 2,232 | | 382,823 | | | | 382,823 |
| Net Assets - December 31 | \$ | 4,039 | \$ | 1,238,802 | \$ | 56,485 | \$ | 1,295,287 |

EXHIBIT 9

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2011 Increase (Decrease) in Cash and Cash Equivalents

| | Governmental Activities | | | | | | | |
|---|--|---------|---|-----------|---|-------------|------------------------------------|-----------------------|
| | Business-Type Activities Septic Loan Enterprise Fund | | Information Services Improvements Internal Service Fund | | Self Insurance Internal Service Fund | | Total Internal Service Funds | |
| Cash Flows from Operating Activities | | | | | | | | |
| Septic system loans made | \$ | (3,975) | \$ | _ | \$ | _ | \$ | _ |
| Interest received on loans | Ψ | 2,477 | Ψ | _ | Ψ | _ | Ψ | |
| Receipts from customers and users | | 15,907 | | 2,928 | | - | | 2.928 |
| Receipts from internal services provided | | 13,907 | | 465,072 | | 1,224,264 | | 1,689,336 |
| 1 | | _ | | * | | , , | | |
| Payments to suppliers | - | | | (443,608) | | (1,017,479) | | (1,461,087) |
| Net cash provided by (used in) operating | | | | | | | | |
| activities | \$ | 14,409 | \$ | 24,392 | \$ | 206,785 | \$ | 231,177 |
| | | , | | | | , | | |
| Cash Flows from Noncapital Financing Activities | | | | | | | | |
| Intergovernmental | \$ | - | \$ | 30,507 | \$ | - | \$ | 30,507 |
| Interest paid | | (670) | | - | | - | | - |
| Transfers in | | - | | 731,448 | | - | | 731,448 |
| | | | | | | | | |
| Net cash provided by (used in) noncapital | | | | | | | | |
| financing activities | \$ | (670) | \$ | 761,955 | \$ | _ | \$ | 761,955 |
| | | (= -7 | | | | | <u> </u> | |
| Net Increase (Decrease) in Cash and Cash | | | | | | | | |
| Equivalents | \$ | 13,739 | \$ | 786,347 | \$ | 206,785 | \$ | 993,132 |
| Equivalents | Ψ | 13,737 | Ψ | 700,547 | Ψ | 200,705 | Ψ | <i>>></i> 3,132 |
| Cash and Cash Equivalents at January 1 | | 340 | | 460,499 | | _ | | 460,499 |
| cush and cush Equivalents at sumary 1 | | 340 | | 400,422 | | | | 400,422 |
| Cash and Cash Equivalents at December 31 | \$ | 14,079 | \$ | 1,246,846 | \$ | 206,785 | \$ | 1,453,631 |
| | | | | | | | | |
| Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities | | | | | | | | |
| Net operating income (loss) | \$ | 2,477 | \$ | 94,024 | \$ | 56,485 | \$ | 150,509 |
| - · · · · · · · · · · · · · · · · · · · | - | _, | - | , | - | 2 0,100 | - | |
| Adjustments to reconcile operating income | | | | | | | | |
| (loss) to net cash provided by (used in) | | | | | | | | |
| operating activities | | | | | | | | |
| (Increase) decrease in loans receivable | \$ | 11,932 | \$ | _ | \$ | _ | \$ | _ |
| Increase (decrease) in accounts payable | Ψ | 11,732 | Ψ | (69,632) | Ψ | 150,300 | Ψ | 80,668 |
| merease (decrease) in accounts payable | | | | (07,032) | | 130,300 | | 00,000 |
| Total adjustments | \$ | 11,932 | \$ | (69,632) | \$ | 150,300 | \$ | 80,668 |
| 20mi aujusmieno | Ψ | 119/02 | Ψ | (07,032) | Ψ | 150,500 | Ψ | 50,000 |
| Net Cash Provided by (Used in) Operating | | | | | | | | |
| Activities | \$ | 14,409 | \$ | 24,392 | \$ | 206,785 | \$ | 231,177 |
| 1101111100 | Ψ | 17,707 | Ψ | 47,374 | Ψ | 200,703 | Ψ | 4019111 |



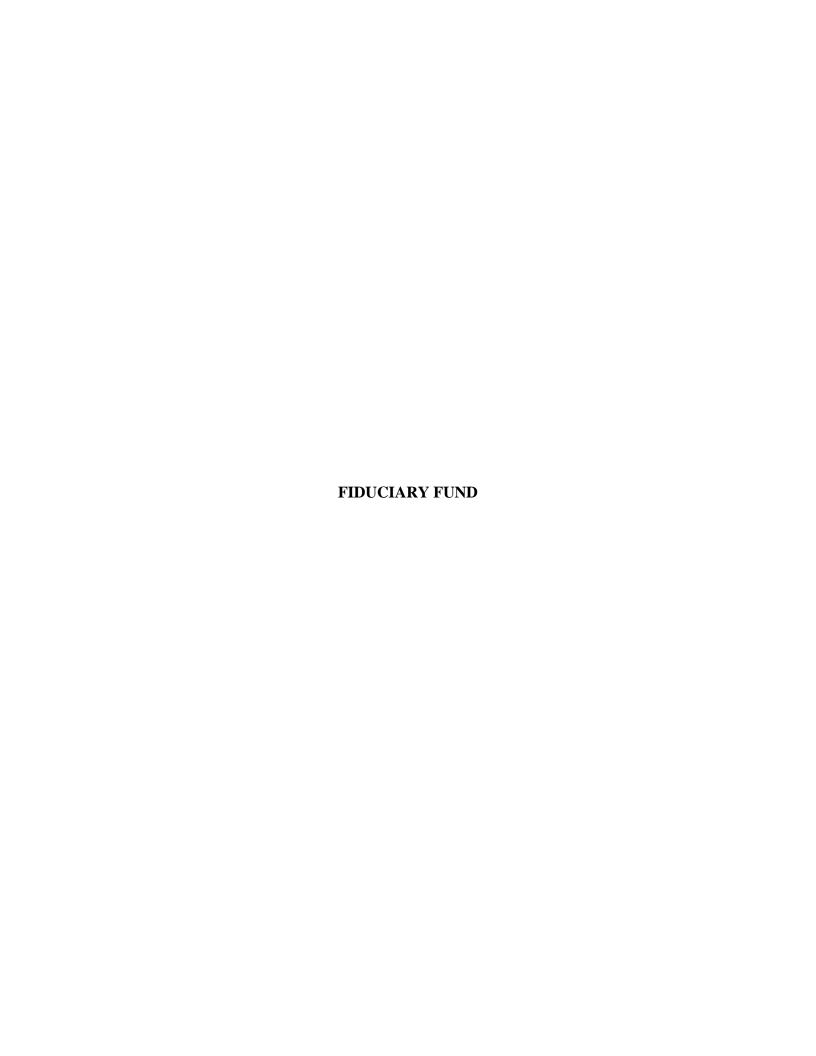




EXHIBIT 10

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUND DECEMBER 31, 2011

| | Agenc | Agency Fund | | |
|---|-------------|-------------|--|--|
| <u>Assets</u> | | | | |
| Cash and pooled investments | <u>\$ 4</u> | ,692,889 | | |
| <u>Liabilities</u> | | | | |
| Accounts payable Due to other governments | \$ 4 | 66,235 | | |
| Total Liabilities | \$ 4 | ,692,889 | | |



NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2011

1. Summary of Significant Accounting Policies

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989, (when applicable) that do not conflict with or contradict GASB pronouncements. Although the County has the option to apply FASB pronouncements issued after that date to its business-type activities, the County has chosen not to do so. The more significant accounting policies established in GAAP and used by the County are discussed below.

A. Financial Reporting Entity

Stearns County was established February 23, 1854, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Stearns County and its component unit for which the County is financially accountable. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year.

Blended Component Unit

Blended component units are entities which are legally separate from the County, but are so intertwined that they are, in substance, the same as the County. They are reported as part of the primary government.

The Stearns County Regional Rail Authority is governed by a five-member board consisting of three Stearns County Commissioners and two St. Cloud City Council members, and has the power to levy taxes, issue bonds, and enter into contracts. The Authority was established for the preservation and improvement of local rail service. Although it is legally separate from the County, the activity of the Regional Rail Authority is included in the Stearns County reporting entity as the

1. Summary of Significant Accounting Policies

A. Financial Reporting Entity

Blended Component Unit (Continued)

Regional Rail Authority Special Revenue Fund because Stearns County Commissioners comprise a voting majority of the Authority's governing body. Separate financial statements are not available for the Stearns County Regional Rail Authority.

Discrete Component Unit

The Housing and Redevelopment Authority (HRA) of Stearns County is a component unit of Stearns County and is reported in a separate column in the County's government-wide financial statements to emphasize that the HRA is legally separate from Stearns County. The HRA operates as a local governmental unit for the purpose of providing housing and redevelopment services to Stearns County. The governing body consists of a five-member Board of Commissioners appointed by the Stearns County Board of Commissioners to serve five-year terms. The financial statements included are as of and for the year ended June 30, 2011.

The complete financial statements of the HRA of Stearns County can be obtained by writing to the Housing and Redevelopment Authority of Stearns County, 401 West Wind Court, P. O. Box 484, Cold Spring, Minnesota 56320.

Joint Ventures

The County participates in joint ventures described in Note 4.C. The County also participates in a jointly-governed organization described in Note 4.D.

B. <u>Basic Financial Statements</u>

1. Government-Wide Statements

The government-wide financial statements (the statement of net assets and the statement of activities) display information about the primary government and its component unit. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities.

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

1. <u>Government-Wide Statements</u> (Continued)

Governmental activities, which normally are supported by taxes and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external parties for support.

In the government-wide statement of net assets, both the governmental and business-type activities columns: (a) are presented on a consolidated basis by column; and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts: (1) invested in capital assets, net of related debt; (2) restricted net assets; and (3) unrestricted net assets. The County first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component unit. Separate statements for each fund category--governmental, proprietary, and fiduciary--are presented. The emphasis of governmental and proprietary fund financial statements is on major individual governmental and enterprise funds, with each displayed as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

2. <u>Fund Financial Statements</u> (Continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

The principal operating revenues of the County's enterprise fund includes interest on septic system loans. Operating expenses for enterprise and internal service fund activities may include cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The <u>Road and Bridge Special Revenue Fund</u> is used to account for revenues and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The <u>Human Services Special Revenue Fund</u> is used to account for economic assistance and community social services programs.

The <u>Debt Service Fund</u> is used to account for the accumulation of resources for, and the payment of, principal, interest, and related costs of general long-term debt.

The <u>Capital Projects Fund</u> is used to account for the financial resources to be used for capital acquisition, construction, or improvement of capital facilities.

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

2. <u>Fund Financial Statements</u> (Continued)

The County reports the following major enterprise fund:

The <u>Septic Loan Fund</u> is used to account for loans issued to individuals within the County for septic system upgrades.

Additionally, the County reports the following fund types:

The <u>Information Services Improvements Internal Service Fund</u> accounts for information service projects.

The <u>Self Insurance Internal Service Fund</u> accounts for health insurance premiums and payments.

The <u>Agency Fund</u> is custodial in nature and does not present results of operations or have a measurement focus. This fund accounts for assets that the County holds for others in an agent capacity.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Stearns County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt,

1. Summary of Significant Accounting Policies

C. Measurement Focus and Basis of Accounting (Continued)

compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

D. Assets, Liabilities, and Net Assets or Equity

1. Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Auditor-Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2011, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2011 were \$1,583,840.

Cash and cash equivalents are identified only for the purpose of the statement of cash flows for the proprietary funds. Pooled investments, which have the characteristics of demand deposits, are considered to be cash and cash equivalents on the statement of cash flows.

Stearns County invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minn. Stat. § 471.59. The MAGIC Fund is not registered with the Securities and Exchange Commission (SEC), but does operate in a manner consistent with Rule 2a-7 prescribed by the SEC pursuant to the Investment Company Act of 1940 (17 C.F.R. § 270.2a-7). Therefore, the fair value of the County's position in the pool is the same as the value of the pool shares.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity (Continued)

2. <u>Receivables and Payables</u>

Activity between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

3. <u>Inventories and Prepaid Items</u>

All inventories are valued at cost using the first-in/first-out method. The inventory in the General Fund and the Road and Bridge Special Revenue Fund consists of expendable supplies held for consumption. The cost of the inventory is recorded as an expenditure at the time individual inventory items are purchased. Significant inventory balances are equally offset by nonspendable fund balance to indicate that they do not constitute available spendable resources.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity (Continued)

4. <u>Capital Assets</u>

Capital assets, including property, plant, equipment, and infrastructure assets (for example, roads, bridges, and similar items) are reported in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

| Assets | Years | | |
|------------------------------------|---------|--|--|
| Buildings and improvements | 20 - 50 | | |
| Office furniture and equipment | 5 - 10 | | |
| Machinery and automotive equipment | 3 - 12 | | |
| Infrastructure | 50 - 75 | | |
| Software | 5 - 10 | | |

5. Compensated Absences

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity (Continued)

6. Deferred Revenue

All County funds and the government-wide financial statements defer revenue for resources that have been received, but not yet earned. Governmental funds also report deferred revenue in connection with receivables for revenues not considered to be available to liquidate liabilities of the current period.

7. <u>Long-Term Obligations</u>

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities, business-type activities, or proprietary fund statement of net assets. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

8. Classification of Fund Balances

The County adopted the provisions of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, for the year ended December 31, 2011. This standard changed fund balance classifications within the fund financial statements.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity

8. <u>Classification of Fund Balances</u> (Continued)

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources reported in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> – amounts in which constraints have been placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - amounts that can be used only for the specific purposes imposed by formal action of the Board of Commissioners. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

<u>Assigned</u> - amounts the County intends to use for specific purposes but do not meet the criteria to be classified as restricted or committed.

<u>Unassigned</u> - is the residual classification for the General Fund and includes all spendable amounts not contained in the other fund balance classifications.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity

8. <u>Classification of Fund Balances</u> (Continued)

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance amounts, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the restricted fund balance classifications could be used.

9. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. Stewardship, Compliance, and Accountability

Excess of Expenditures Over Appropriations

The following funds had expenditures in excess of budget at the function level for the year ended December 31, 2011:

| | Expenditures | | Final Budget | | Excess | |
|-----------------------------------|--------------|-----------|--------------|-----------|--------|---------|
| | | _ | | _ | | |
| General Fund | | | | | | |
| Current | | | | | | |
| Conservation of natural resources | \$ | 4,683,766 | \$ | 4,431,812 | \$ | 251,954 |
| Intergovernmental | | | | | | |
| Economic development | | 639,214 | | - | | 639,214 |

2. Stewardship, Compliance, and Accountability

Excess of Expenditures Over Appropriations (Continued)

| | E | Expenditures | F | inal Budget | | Excess |
|------------------------|----|--------------|----|-------------|----|------------|
| | | | | | | |
| Special Revenue Funds | | | | | | |
| Road and Bridge | | | | | | |
| Current | | 22 217 412 | Φ | 21 000 160 | Φ. | 2 127 2 12 |
| Highways and streets | \$ | 33,217,412 | \$ | 31,090,169 | \$ | 2,127,243 |
| Intergovernmental | | 650 500 | | | | 650 500 |
| Highways and streets | | 659,592 | | - | | 659,592 |
| Human Services | | | | | | |
| Current | | | | | | 1=0.4.40 |
| Public safety | | 7,557,504 | | 7,079,336 | | 478,168 |
| Human services | | 33,603,930 | | 32,940,725 | | 663,205 |
| Health | | 3,121,108 | | 2,903,676 | | 217,432 |
| Debt Service Fund | | | | | | |
| Debt service | | | | | | |
| Principal | | 3,775,000 | | 3,730,000 | | 45,000 |
| Nonmajor Funds | | | | | | |
| County Building | | | | | | |
| Current | | | | | | |
| General government | | 165,018 | | 140,000 | | 25,018 |
| Public safety | | 15,089 | | - | | 15,089 |
| Highways and streets | | 540 | | - | | 540 |
| County Park | | | | | | |
| Current | | | | | | |
| Culture and recreation | | 1,207,139 | | 1,031,819 | | 175,320 |
| Solid Waste | | | | | | |
| Capital outlay | | | | | | |
| Sanitation | | 3,476,288 | | 570,000 | | 2,906,288 |
| Economic Development | | | | | | |
| Current | | | | | | |
| Economic development | | 150,000 | | 60,000 | | 90,000 |
| Debt service | | | | | | |
| Principal | | 25,000 | | - | | 25,000 |
| | | | | | | |

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u>

Reconciliation of the County's total cash and investments to the basic financial statements follows:

| Government-wide statement of net assets | |
|---|------------------|
| Governmental activities | |
| Cash and pooled investments | \$ 73,748,983 |
| Petty cash and change funds | 11,575 |
| Departmental cash | 2,500 |
| Business-type activities | |
| Cash and pooled investments | 14,079 |
| Statement of fiduciary net assets | |
| Fiduciary funds | |
| Cash and pooled investments | 4,692,889 |
| | |
| Total Cash and Investments | \$ 78,470,026 |

a. <u>Deposits</u>

The County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u>

a. <u>Deposits</u> (Continued)

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a financial institution failure, the County's deposits may not be returned to it.

The County's policy is to minimize custodial risk for its deposits by monitoring the collateral balances on a daily basis and obtaining monthly updates on the par and market value of collateral pledged from financial institutions. As of December 31, 2011, the County's deposits were not exposed to custodial credit risk.

b. Investments

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;

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3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

b. <u>Investments</u> (Continued)

- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party.

The County's policy is that all investment securities purchased by the County shall be held in safekeeping by a third-party institution designated by the County. At December 31, 2011, none of the County's investments were exposed to custodial credit risk.

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. The County's policy is to minimize concentration of credit risk by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u>

b. <u>Investments</u> (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County's policy is to minimize its exposure to interest rate risk by: (1) structuring its investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and (2) investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the County's cash requirements.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

It is the County's policy to invest in instruments which are guaranteed or direct issues of the United States or rated in the highest quality category by at least two nationally recognized rating agencies.

3. <u>Detailed Notes on All Funds</u>

A. Assets

1. <u>Deposits and Investments</u> (Continued)

The following table presents the County's deposit and investment balances at December 31, 2011, and information relating to potential investment risk:

| | Credi | t Risk | Concentration Risk | Interest Rate Risk | | Carrying | |
|--|----------|--------|-----------------------|-----------------------|----|------------|--|
| | Credit | Rating | Over 5 Percent | Maturity | | (Fair) | |
| Investment Type | Rating | Agency | of Portfolio | Date | _ | Value | |
| Federal Home Loan Bank | AAA | S&P | | 5 - 7 years | \$ | 1,114,988 | |
| Federal Home Loan Bank | AAA | S&P | | 6 - 10 years | | 17,064,875 | |
| Federal Home Loan Bank | AAA | S&P | | 10 - 15 years | | 2,010,520 | |
| Total Federal Home Loan Bank | | | 17.06% | | \$ | 20,190,383 | |
| Federal Home Loan Mortgage Corporation | AAA | S&P | | 3 - 5 years | \$ | 249,895 | |
| Federal Home Loan Mortgage Corporation | AAA | S&P | | 6 - 10 years | | 1,620,615 | |
| Federal Home Loan Mortgage Corporation | AAA | S&P | | 10 - 15 years | | 17,311,168 | |
| Total Federal Home Loan Mortgage Corporation | | | 23.51% | | \$ | 19,181,678 | |
| Federal National Mortgage Association | AAA | S&P | | 1 - 3 years | \$ | 526,909 | |
| Federal National Mortgage Association | AAA | S&P | | 6 - 10 years | | 9,594,308 | |
| Federal National Mortgage Association | AAA | S&P | | 10 - 15 years | | 1,001,600 | |
| Total Federal National Mortgage Association | | | 31.58% | | \$ | 11,122,817 | |
| Government National Mortgage Association | AAA | S&P | | 03/20/2031 | \$ | 19,099 | |
| Total U.S. Government Agency Securities | | | | | \$ | 50,513,977 | |
| Commercial paper | A-1, P-1 | S&P, M | | < 1 year | \$ | 4,999,750 | |
| Commercial paper | A-1, P-1 | S&P, M | | < 1 year | _ | 2,499,445 | |
| Total commercial paper | | | 23.14% | | \$ | 7,499,195 | |
| Negotiable certificates of deposit | N/A | N/A | | < 1 year | \$ | 502,980 | |
| Negotiable certificates of deposit | N/A | N/A | | 1 - 3 years | | 1,917,596 | |
| Negotiable certificates of deposit | N/A | N/A | | 3 - 5 years | | 203,263 | |
| Total negotiable certificates of deposit | | | | | \$ | 2,623,839 | |

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u> (Continued)

| | Credi | t Risk | Concentration Risk | Interest Rate Risk | Carrying |
|--|------------------|------------------|--------------------------------|-----------------------|------------------------------------|
| Investment Type | Credit Rating | Rating Agency | Over 5 Percent of Portfolio | Maturity Date | (Fair) Value |
| MAGIC Fund | N/A | N/A | N/A | N/A | \$ 10,445,401 |
| Total investments | | | | | \$ 71,082,412 |
| Deposits Petty cash and change funds Departmental cash | | | | | \$ 7,373,539 11,575 2,500 |
| Total Cash and Investments - Primary | Government | | | | \$ 78,470,026 |

N/A - Not Applicable S&P - Standard and Poor's

M - Moody's

2. Receivables

Property Taxes and Special Assessments

Property taxes and special assessments which remain unpaid at December 31 are delinquent. No allowance for uncollectible taxes/assessments has been provided because such amounts are not expected to be material.

3. Detailed Notes on All Funds

A. Assets

2. <u>Receivables</u> (Continued)

Loans Receivable

The following economic development loans made to private enterprises under the County's economic development loan program were outstanding at December 31, 2011:

| | | Original Loan Amount | R | Balance Repaid at December 31, 2011 | | atstanding alance at cember 31, 2011 | Term (Years) | Interest Rate (%) |
|---|----------|--|----|--|----|---|--------------------------|--|
| Governmental activities Precision Products, Inc. Felling Trailers Royal Tire, Inc. Wenner Gas Company Brenny Transportation Notch Manufacturing, Inc. | \$ | 50,000 150,000 125,000 50,000 75,000 | \$ | 22,164 2,887 125,000 48,916 28,215 28,137 | \$ | 27,836 147,113 - 1,084 46,785 46,863 | 10 8 20 8 10 | 3.0 2.0 2.0 1.0 2.0 2.0 |
| Total Loans Receivable - Governmental Activities | \$ | 525,000 | \$ | 255,319 | \$ | 269,681 | | |
| Business-type activities Septic system loans Various individuals | \$ | 71,736 | \$ | 48,276 | \$ | 23,460 | | |
| | | | | vernmental ctivities | | iness-Type Activities | | |
| Amounts expected to be collected with Amounts due in more than one year | in one y | /ear | \$ | 41,712 227,969 | \$ | 4,112 19,348 | | |
| Total | | | \$ | 269,681 | \$ | 23,460 | | |

3. Detailed Notes on All Funds

A. Assets (Continued)

3. <u>Capital Assets</u>

Capital asset activity for the year ended December 31, 2011, was as follows:

| | Beginning Balance | | | Increase | | Decrease | | Ending Balance | |
|---|-------------------|-------------|----|------------|----|------------|----|-------------------|--|
| Capital assets not depreciated | | | | | | | | | |
| Land | \$ | 14,880,285 | \$ | - | \$ | - | \$ | 14,880,285 | |
| Construction in progress | | 7,403,447 | | 30,771,810 | | 26,981,464 | | 11,193,793 | |
| Right-of-way | | 13,934,478 | _ | 152,911 | _ | - | _ | 14,087,389 | |
| Total capital assets not depreciated | \$ | 36,218,210 | \$ | 30,924,721 | \$ | 26,981,464 | \$ | 40,161,467 | |
| Capital assets depreciated | | | | | | | | | |
| Buildings | \$ | 59,787,021 | \$ | 40,983 | \$ | - | \$ | 59,828,004 | |
| Improvements other than buildings | | 80,012 | | 94,385 | | - | | 174,397 | |
| Machinery and automotive | | 12,153,962 | | 749,831 | | 656,748 | | 12,247,045 | |
| Office furniture and equipment | | 7,221,912 | | 46,785 | | 12,301 | | 7,256,396 | |
| Software | | 1,514,931 | | - | | - | | 1,514,931 | |
| Infrastructure | | 205,117,446 | | 26,787,571 | | 9,157 | | 231,895,860 | |
| Total capital assets depreciated | \$ | 285,875,284 | \$ | 27,719,555 | \$ | 678,206 | \$ | 312,916,633 | |
| Less: accumulated depreciation for | | | | | | | | | |
| Buildings | \$ | 14,759,368 | \$ | 1,372,758 | \$ | - | \$ | 16,132,126 | |
| Improvements other than buildings | | 2,667 | | 8,480 | | - | | 11,147 | |
| Machinery and automotive | | 7,993,613 | | 992,412 | | 634,729 | | 8,351,296 | |
| Office furniture and equipment | | 4,975,577 | | 599,830 | | 12,301 | | 5,563,106 | |
| Software | | 1,332,494 | | 70,080 | | - | | 1,402,574 | |
| Infrastructure | | 47,344,533 | _ | 4,473,353 | | 183 | | 51,817,703 | |
| Total accumulated depreciation | \$ | 76,408,252 | \$ | 7,516,913 | \$ | 647,213 | \$ | 83,277,952 | |
| Total capital assets depreciated, net | \$ | 209,467,032 | \$ | 20,202,642 | \$ | 30,993 | \$ | 229,638,681 | |
| Governmental Activities - Capital Assets, Net | \$ | 245,685,242 | \$ | 51,127,363 | \$ | 27,012,457 | \$ | 269,800,148 | |

Depreciation expense was charged to functions/programs of the primary government as follows:

| Governmental Activities | |
|---|-----------------|
| General government | \$ 1,144,700 |
| Public safety | 866,249 |
| Highways and streets, including depreciation of infrastructure assets | 5,241,168 |
| Human services | 151,466 |
| Culture and recreation | 98,038 |
| Conservation of natural resources | 15,292 |
| | |
| Total Depreciation Expense - Governmental Activities | \$ 7,516,913 |

3. <u>Detailed Notes on All Funds</u> (Continued)

B. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2011, was as follows:

1. Advance From/To Other Funds

| Receivable Fund | Payable Fund | Amount |
|---|--------------|-------------------------|
| Solid Waste Fund Septic Loan Enterprise Fund Economic Development Fund Road and Bridge Fund | | \$ 33,500 283,570 |
| Total Advance From/To Other Funds | | \$ 317,070 |

The Economic Development Special Revenue Fund advanced funds to the Road and Bridge Special Revenue Fund for the resurfacing of roads. The advance will be repaid with state aid.

The Solid Waste Special Revenue Fund advanced funds to the Septic Loan Enterprise Fund to finance various loans to individuals for updates to septic systems. The advance will be repaid from principal and interest payments on the loans.

2. <u>Interfund Transfers</u>

Interfund transfers for the year ended December 31, 2011, consisted of the following:

| | T | ransfers In | Description |
|---------------------------------|----|-------------|----------------------------------|
| Transfers to General Fund from | | | |
| Human Services Fund | \$ | 1,812,882 | Salaries adjustment |
| Human Services Fund | | 451,988 | State cuts to county program aid |
| Road and Bridge Fund | | 227,348 | Salaries adjustment |
| Road and Bridge Fund | | 192,000 | State cuts to county program aid |
| Parks Fund | | 10,000 | Salaries adjustment |
| Parks Fund | | 9,120 | State cuts to county program aid |
| Total transfers to General Fund | \$ | 2,703,338 | |

3. Detailed Notes on All Funds

B. <u>Interfund Receivables</u>, Payables, and Transfers

2. <u>Interfund Transfers</u> (Continued)

| | Transfers In | | Description |
|---|--------------|-----------------------------|--|
| Transfers to Road and Bridge Fund from General Fund General Fund General Fund | \$ | 63,152 8,310 12,051 | PC projects Information services charges Salaries adjustment |
| Total transfers to Road and Bridge Fund | \$ | 83,513 | |
| Transfers to Human Services Fund from General Fund General Fund General Fund | \$ | 78,120 994,216 27,794 | PC projects Information services charges Salaries adjustment |
| Total transfers to Human Services Fund | \$ | 1,100,130 | |
| Transfers to Capital Projects Fund from General Fund Human Services Fund | \$ | 1,500,000 200,000 | Future capital projects funding PC projects |
| Total transfers to Capital Projects Fund | \$ | 1,700,000 | |
| Transfers to nonmajor funds from General Fund General Fund General Fund | \$ | 2,570 9,270 6,382 | PC projects Information services charges Salaries adjustment |
| Total transfers to nonmajor funds | \$ | 18,222 | |
| Transfers to Information Services Improvements Internal Service Fund General Fund | \$ | 731,448 | Technology projects |
| Total Interfund Transfers | \$ | 6,336,651 | |

3. <u>Detailed Notes on All Funds</u> (Continued)

C. Liabilities

1. Payables

Payables at December 31, 2011, were as follows:

| | Activities | | | |
|--------------------------|-----------------|--|--|--|
| Accounts | \$ 2,844,704 | | | |
| Salaries | 2,204,406 | | | |
| Contracts | 742,185 | | | |
| Due to other governments | 658,656 | | | |
| Accrued interest | 97,056 | | | |
| Total Payables | \$ 6,547,007 | | | |

2. <u>Deferred Revenue</u>

Deferred revenue consists of taxes and special assessments receivable, state grants that are not collected soon enough after year-end to pay liabilities of the current period, state and federal grants received but not yet earned, long-term loans receivable, state-aid highway allotments, and other revenue sources either received but unearned or not received soon enough after year-end. Deferred revenue at December 31, 2011, is summarized below by fund:

| | Taxes and Special | | | State-Aid Highway | | | | | | | |
|--------------------------|----------------------|------------|----|----------------------|----|----------|----|-----------|---------------|----|-----------|
| | A: | ssessments | | Grants | | Loans | A | llotments | Other | | Total |
| Major governmental funds | | | | | | | | | | | |
| General | \$ | 900,946 | \$ | 367,983 | \$ | - | \$ | - | \$ 301,935 | \$ | 1,570,864 |
| Road and Bridge | | 210,744 | | 4,671 | | - | | 502,231 | - | | 717,646 |
| Human Services | | 658,938 | | 461,638 | | - | | - | - | | 1,120,576 |
| Debt Service | | 572,796 | | - | | - | | - | - | | 572,796 |
| Other governmental funds | | | | | | | | | | | |
| County Building | | 4,399 | | - | | - | | - | - | | 4,399 |
| County Park | | 25,696 | | - | | - | | - | - | | 25,696 |
| Solid Waste | | 182,884 | | - | | - | | - | - | | 182,884 |
| Economic Development | | - | | - | | 269,681 | | - | - | | 269,681 |
| Ditch | | 495 | | - | | - | | - | - | | 495 |
| Regional Rail Authority | | 11,167 | | - | | <u> </u> | | - | - | | 11,167 |
| Total | \$ | 2,568,065 | \$ | 834,292 | \$ | 269,681 | \$ | 502,231 | \$ 301,935 | \$ | 4,476,204 |
| Deferred Revenue | | | | | | | | | | | |
| Unavailable | \$ | 2,568,065 | \$ | 466,309 | \$ | 269,681 | \$ | 502,231 | \$ 146,362 | \$ | 3,952,648 |
| Unearned | | - | | 367,983 | | - | | - | 155,573 | | 523,556 |
| Total | \$ | 2,568,065 | \$ | 834,292 | \$ | 269,681 | \$ | 502,231 | \$ 301,935 | \$ | 4,476,204 |

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities</u> (Continued)

3. Vacation and Sick Leave

County employees are granted paid time off, in varying amounts, depending on union/non-union status and length of service.

The County pays unused accumulated paid time off to employees upon termination based on two different severance plans. Unvested paid time off valued at \$3,510,594 at December 31, 2011, is available to employees in the event of an absence but is not paid to them at termination.

4. Long-Term Debt - Bonds

Bond payments are typically made from the debt service funds. Information on individual bonds payables is as follows:

| Type of Indebtedness | Final Maturity | Installment Amounts | Interest Rate (%) | Original Issue Amount | Outstanding Balance December 31, 2011 |
|--|-------------------|----------------------------|-------------------------|-----------------------------|---------------------------------------|
| General obligation bonds | | \$40,000 - | | | |
| 2005A G.O. Drainage Bonds | 2024 | \$75,000 | 3.50 - 4.37 | \$ 1,090,000 | \$ 795,000 |
| 2008 G.O. Capital Improvement Bonds | 2022 | \$535,000 - \$1,080,000 | 3.25 - 4.25 | 12,800,000 | 9,815,000 |
| 2010A G.O. Capital Improvement Bonds | 2018 | \$305,000 - \$2,550,000 | 2.00 - 3.00 | 8,935,000 | 7,135,000 |
| 2010B Taxable G.O. Capital Improvement Bonds - Recovery Zone Economic Development Bonds (RZEDBs) | 2020 | \$330,000 - \$685,000 | 4.15 - 4.50 | 1,665,000 | 1,665,000 |
| 2010C G.O. Capital Improvement Refunding Bonds | 2013 | \$225,000 - \$750,000 | 2.00 | 1,935,000 | 980,000 |
| Total General Obligation Bonds | | | | \$ 26,425,000 | \$ 20,390,000 |
| Add: Unamortized premium | | | | | 276,507 |
| Total General Obligation Bonds, Net | | | | | \$ 20,666,507 |
| Revenue bonds 2006A Public Facilities Revenue Bonds | 2020 | \$455,000 - \$2,230,000 | 2.35 | \$ 11,200,000 | \$ 5,160,000 |

3. Detailed Notes on All Funds

C. Liabilities (Continued)

5. <u>Debt Service Requirements</u>

Debt service requirements at December 31, 2011, were as follows:

| Year Ending | General Obligation Bonds and Notes | | | | | | |
|-------------|--|----|-----------|--|--|--|--|
| December 31 | Principal | | Interest | | | | |
| | | | | | | | |
| 2012 | \$ 3,510,000 | \$ | 572,816 | | | | |
| 2013 | 3,665,000 | | 483,089 | | | | |
| 2014 | 1,490,000 | | 416,014 | | | | |
| 2015 | 1,535,000 | | 369,190 | | | | |
| 2016 | 1,580,000 | | 319,102 | | | | |
| 2017 - 2021 | 6,120,000 | | 830,274 | | | | |
| 2022 - 2024 | 825,000 | | 45,128 | | | | |
| | <u>. </u> | - | | | | | |
| Total | \$ 18,725,000 | \$ | 3,035,613 | | | | |

| Year Ending | Revenu | e Bonds | - | Taxable General Obligation Bonds (RZEDBs) | | | | |
|-------------|-----------------|---------|----------|---|-----------|----------|---------|--|
| December 31 | Principal | | Interest | | Principal | Interest | | |
| 2012 | \$ 475,000 | \$ | 116,010 | \$ | - | \$ | 73,120 | |
| 2013 | 480,000 | | 104,749 | | - | | 73,120 | |
| 2014 | 500,000 | | 93,195 | | - | | 73,120 | |
| 2015 | 510,000 | | 81,289 | | - | | 73,120 | |
| 2016 | 525,000 | | 69,090 | | - | | 73,120 | |
| 2017 - 2021 | 2,670,000 | | 123,810 | | 1,665,000 | | 199,930 | |
| Total | \$ 5,160,000 | \$ | 588,143 | \$ | 1,665,000 | \$ | 565,530 | |

As part of the American Recovery and Reinvestment Act of 2009 (ARRA), Stearns County issued \$1,665,000 of Recovery Zone Economic Development Bonds (RZEDBs) which were issued to finance capital improvements under an approved capital improvement plan. The 2010B bonds are direct pay tax credit RZEDBs, in which the County will receive a payment from the federal government equal to 45 percent of the amount of interest payable on each interest payment date. The County has complied with all requirements of ARRA to be eligible for the RZEDB interest credit. The Series 2010B bonds were issued as taxable obligations that the County elected to irrevocably designate as qualified RZEDBs. The entire County has been designated as a recovery zone pursuant to a resolution adopted by the Board of Commissioners of the County on November 24, 2009.

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities</u>

5. <u>Debt Service Requirements</u> (Continued)

Taking into consideration the above RZEDB interest credit, as of December 31, 2011, the County's net annual debt service requirements to amortize all taxable general obligation bonds outstanding, including interest of \$311,041 on the governmental activities debt is as follows:

| Year Ending | Federal | | | | | | | | . 15 | |
|-------------|-----------------|----|----------|---------|---------|----|-------------|---------------|-----------|--|
| December 31 | Principal | | Interest | Subsidy | | N | et Interest | Total Payment | | |
| 2012 | \$ - | \$ | 73,120 | \$ | 32,904 | \$ | 40,216 | \$ | 40,216 | |
| 2013 | - | | 73,120 | | 32,904 | | 40,216 | | 40,216 | |
| 2014 | - | | 73,120 | | 32,904 | | 40,216 | | 40,216 | |
| 2015 | - | | 73,120 | | 32,904 | | 40,216 | | 40,216 | |
| 2016 | - | | 73,120 | | 32,904 | | 40,216 | | 40,216 | |
| 2017 - 2020 | 1,665,000 | | 199,930 | | 89,969 | | 109,961 | | 1,774,961 | |
| Total | \$ 1,665,000 | \$ | 565,530 | \$ | 254,489 | \$ | 311,041 | \$ | 1,976,041 | |

6. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2011, was as follows:

| | | Beginning Balance | Additions | | Reductions | | Ending Balance | | Due Within One Year | |
|----------------------------------|----|----------------------|-----------|-----------|------------|------------|-------------------|------------|------------------------|------------|
| General obligation bonds payable | \$ | 22.045.000 | \$ | _ | \$ | 3,320,000 | \$ | 18,725,000 | \$ | 3,510,000 |
| Taxable general obligation | Ψ | 22,013,000 | Ψ. | | Ψ. | 5,520,000 | Ψ | 10,720,000 | Ψ | 3,510,000 |
| bonds | | 1,665,000 | | - | | - | | 1,665,000 | | - |
| Revenue bonds payable | | 5,615,000 | | - | | 455,000 | | 5,160,000 | | 475,000 |
| Loans payable | | 25,000 | | - | | 25,000 | | - | | - |
| Compensated absences | | 7,929,990 | | 6,761,981 | | 6,749,564 | | 7,942,407 | | 6,288,004 |
| Bond premiums | | 322,208 | | - | | 45,701 | | 276,507 | | - |
| Bond discount | | (1,323) | | - | | (1,323) | | - | | - |
| OPEB liability | _ | 1,996,748 | | 706,564 | _ | 234,615 | _ | 2,468,697 | _ | - |
| Total Long-Term Liabilities | \$ | 39,597,623 | \$ | 7,468,545 | \$ | 10,828,557 | \$ | 36,237,611 | \$ | 10,273,004 |

3. Detailed Notes on All Funds

C. <u>Liabilities</u> (Continued)

7. Operating Leases

The County currently has eight operating leases. The County made operating lease payments totaling \$175,596 in 2011. The following is a schedule of future minimum operating lease payments:

| Year Due | Lease Payments | | | | |
|----------|----------------|---------|--|--|--|
| | <u>-</u> | | | | |
| 2012 | \$ | 103,791 | | | |
| 2013 | | 48,130 | | | |
| 2014 | | 14,260 | | | |
| 2015 | | 400 | | | |
| 2016 | | 400 | | | |
| 2017 | | 400 | | | |
| | · | | | | |
| Total | \$ | 167,381 | | | |

D. Fund Balances

1. Nonspendable Fund Balance

The detail of nonspendable fund balance as of December 31, 2011 is as follows:

| | G | eneral | Road and Bridge | Gov | Other vernmental Funds | Total |
|---------------------------|----|--------|------------------------|-----|------------------------------|-----------------|
| Nonspendable fund balance | | | | | | |
| Inventories | \$ | 1,861 | \$ 1,061,122 | \$ | - | \$ 1,062,983 |
| Prepaids | | 100 | - | | - | 100 |
| Advances to other funds | | | - | | 317,070 | 317,070 |
| Total Nonspendable | \$ | 1,961 | \$ 1,061,122 | \$ | 317,070 | \$ 1,380,153 |

3. Detailed Notes on All Funds

D. Fund Balances (Continued)

2. Restricted Fund Balance

The detail of restricted fund balance as of December 31, 2011 is as follows:

| | | Other | | | | | | |
|---------------------------------|-------------|-------------|--------------|--------------|--|--|--|--|
| | | Debt | Governmental | | | | | |
| | General | Service | Funds | Total | | | | |
| Restricted fund balance | | | | | | | | |
| Recorder's technology equipment | \$ 280,151 | \$ - | \$ - | \$ 280,151 | | | | |
| Economic development | - | - | 494,280 | 494,280 | | | | |
| E-911 | 460,230 | - | - | 460,230 | | | | |
| Recorder's compliance | 479,606 | - | - | 479,606 | | | | |
| Sheriff's contingency | 456 | - | - | 456 | | | | |
| Attorney's forfeited property | 50,639 | - | - | 50,639 | | | | |
| DWI vehicle forfeitures | 116,564 | - | - | 116,564 | | | | |
| Debt service | - | 4,227,167 | - | 4,227,167 | | | | |
| Law library | - | - | 86,800 | 86,800 | | | | |
| Landfill | - | - | 57,339 | 57,339 | | | | |
| Gravel pit closure | - | - | 203,614 | 203,614 | | | | |
| Regional rail authority | - | - | 401,501 | 401,501 | | | | |
| Ditch | - | - | 120,709 | 120,709 | | | | |
| HAVA grant | 38,638 | - | - | 38,638 | | | | |
| Sanitation | | | 1,879,214 | 1,879,214 | | | | |
| Total Restricted | \$1,426,284 | \$4,227,167 | \$ 3,243,457 | \$ 8,896,908 | | | | |

3. Committed Fund Balance

The detail of committed fund balance as of December 31, 2011 is as follows:

| | | Other | | |
|--|-----|-------------------|--|--|
| | Gov | ernmental | | |
| | | Funds | | |
| Committed fund balance Parks County building | \$ | 529,602 80,340 | | |
| Total Committed | \$ | 609,942 | | |

3. Detailed Notes on All Funds

D. Fund Balances (Continued)

4. <u>Assigned Fund Balance</u>

The detail of assigned fund balance as of December 31, 2011 is as follows:

| | G | eneral | Road and Bridge | | luman ervices | Capital Projects | Gov | Other vernmental Funds | _ | Total |
|---------------------------|----|--------|------------------------|------|------------------|---------------------|-----|------------------------------|----|------------|
| Assigned fund balance | | | | | | | | | | |
| Road and bridge | \$ | - | \$ 9,660,739 | \$ | - | \$ - | \$ | - | \$ | 9,660,739 |
| Human services | | - | - | 1 | 5,269,788 | - | | - | | 15,269,788 |
| K9 unit | | - | - | | - | - | | 18,337 | | 18,337 |
| Sheriff's equipment | | - | - | | - | - | | 8,291 | | 8,291 |
| Sheriff's mounted reserve | | 4,186 | - | | - | - | | - | | 4,186 |
| Parks contingency | | - | - | | - | - | | 181,520 | | 181,520 |
| Miscellaneous | | - | - | | - | - | | 177,869 | | 177,869 |
| Wellness activities | | - | - | | - | - | | 24,563 | | 24,563 |
| Capital projects | | - | - | | - | 13,156,571 | | - | _ | 13,156,571 |
| Total Assigned | \$ | 4,186 | \$ 9,660,739 | \$ 1 | 5,269,788 | \$ 13,156,571 | \$ | 410,580 | \$ | 38,501,864 |

E. Other Postemployment Benefits (OPEB)

Plan Description

Pursuant to Minn. Stat. § 471.61, subd. 2a, the County provides postemployment health care and dental benefits for eligible retired employees, spouses, and dependents through a single-employer defined benefit plan.

Qualified retirees are eligible to receive a postemployment benefit that reduces the monthly premium of the health care insurance coverage provided under Minn. Stat. § 471.61, subd. 2b, by \$10 per month for each year of consecutive County service up to a maximum of 20 years of consecutive County service for a period of 24 months immediately upon retirement. In order to qualify for this benefit, retirees must meet the following criteria:

- (1) 12 or more consecutive years of County service and
- (2) Meets Public Employees Retirement Association of Minnesota (PERA) requirements for retirement benefits.

Retirees that receive health care benefits from subsequent employment are no longer eligible for this benefit. Also, retirees must take any available Medicare benefits. The benefit terminates upon the death of the retiree.

3. Detailed Notes on All Funds

E. Other Postemployment Benefits (OPEB)

<u>Plan Description</u> (Continued)

In addition, the County provides benefits for other retirees and spouses of retirees as required by Minn. Stat. § 471.61, subd. 2b. These benefits include access to the same health care and dental insurance coverage provided by the County to active employees.

The benefits are administered by the County Board of Commissioners and can be amended through its personnel manual and labor contracts. A separate benefits plan report is not issued. The activity of the plan is reported in the government-wide financial statements.

Participants

Participants of the plan consisted of the following at January 1, 2011, the date of the most recent actuarial valuation:

| Active employees | 810 |
|-------------------------|-----|
| Retired employees | 40 |
| Spouses of retirees | 3 |
| | |
| Total Plan Participants | 853 |

Funding Policy

The contribution requirements of plan members and the County are established and may be amended by the Stearns County Board of Commissioners. The County finances the plan on a "pay-as-you-go" basis. During 2011, the County expended \$234,615 for these benefits.

For those qualified retirees that meet the criteria for a full medical insurance benefit, the County contributes 100 percent of the benefit cost. All other retirees and their spouses contribute 100 percent of the premium cost for medical and dental insurance. Since the premium is a blended rate determined on the entire active and retiree population, the retirees receive an implicit rate subsidy.

3. <u>Detailed Notes on All Funds</u>

E. Other Postemployment Benefits (OPEB) (Continued)

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial accrued liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the County's OPEB cost for 2011, the amount actuarially contributed to the plan, and changes in the County's net OPEB obligation.

| ARC Interest on net OPEB obligation Adjustment to ARC | \$ 738,597 89,854 (121,887) |
|---|--------------------------------------|
| Annual OPEB cost Contributions during the year | \$ 706,564 (234,615) |
| Increase in net OPEB obligation | \$ 471,949 |
| Net OPEB Obligation - Beginning of Year | 1,996,748 |
| Net OPEB Obligation - End of Year | \$ 2,468,697 |

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2008, 2009, 2010, and 2011 were as follows:

| Fiscal Year Ended | Annual ear Ended OPEB Cost | | Employer ontribution | Percentage Contributed | Net OPEB Obligation | | |
|-------------------|----------------------------|-----------|-------------------------|---------------------------|------------------------|-----------|--|
| December 31, 2008 | \$ | 883,516 | \$ 271,558 | 30.74% | \$ | 611,958 | |
| December 31, 2009 | | 1,041,894 | 300,067 | 28.80 | | 1,353,785 | |
| December 31, 2010 | | 1,030,123 | 387,160 | 37.58 | | 1,996,748 | |
| December 31, 2011 | | 706,564 | 234,615 | 33.21 | | 2,468,697 | |

3. <u>Detailed Notes on All Funds</u>

E. Other Postemployment Benefits (OPEB) (Continued)

<u>Funded Status and Funding Progress</u>

As of January 1, 2011, the most recent actuarial valuation date, the County currently has no assets that have been irrevocably deposited in a trust for future health benefits. Therefore, the actuarial value of plan assets is zero.

| Actuarial accrued liability (AAL) Actuarial value of plan assets | \$ 5,753,918 | | |
|--|------------------|--|--|
| Unfunded Actuarial Accrued Liability (UAAL) | \$ 5,753,918 | | |
| Funded ratio (actuarial value of plan assets/AAL) | 0.0% | | |
| Covered payroll (active plan members) | \$ 46,584,529 | | |
| UAAL as a percentage of covered payroll | 12.4% | | |

Actuarial valuations of an ongoing plan involve estimates of value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress - Other Postemployment Benefits, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of plan assets, consistent with the long-term perspective of the calculations.

3. Detailed Notes on All Funds

E. Other Postemployment Benefits (OPEB)

<u>Actuarial Methods and Assumptions</u> (Continued)

In the January 1, 2011, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4.5 percent investment rate of return and an annual health care cost trend rate of 8.0 percent initially, reduced by decrements to an ultimate rate of 5.0 percent after 6 years. The actuarial value of plan assets was set equal to the market value of assets. The UAAL is being amortized over 30 years on a closed group basis. The remaining amortization period at December 31, 2011, was 26 years.

F. Contract Commitments

The Road and Bridge Special Revenue Fund entered into several contract commitments for road projects which have not been completed as of December 31, 2011, totaling \$1,165,099.

4. Summary of Significant Contingencies and Other Items

A. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT). The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. The County is self-insured for its health benefits plan. The County purchases commercial insurance for other risks of loss. There were no significant reductions in insurance from the previous year or settlements in excess of insurance for any of the past three years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$450,000 per claim in 2011 and \$460,000 per claim in

4. Summary of Significant Contingencies and Other Items

A. Risk Management (Continued)

2012. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. The MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

On February 1, 2002, the County contracted with Health Partners and Resource Training & Solutions to administer health benefits plans for its employees as provided by plans accepted from Health Partners and Blue Cross/Blue Shield, respectively. The County sets annual premiums for the plans based on the recommendation of the plan administrators and accumulates premiums collected from all participating funds in the General Fund. Claims processing is handled differently between the two plans.

Claims against the Health Partners account are processed through Health Partners, which bills the County for the actual medical costs incurred. Claims against the Blue Cross/Blue Shield account are processed through Resource Training & Solutions. At the beginning of each month, the County remits to Resource Training & Solutions the anticipated costs for that month as established by the plan in the current plan year. All costs incurred by the County for a plan year in regard to the Blue Cross/Blue Shield plan are then paid from funds collected by Resource Training & Solutions during the plan year. Changes in the balances of claims liabilities for the past two years are:

| | 2011 | 2010 | | |
|--|---|------|---------------------------------------|--|
| Unpaid claims - January 1 Current year claims Claim payments | \$ 1,136,000 7,181,616 (7,129,616) | \$ | 1,111,436 6,846,529 (6,821,965) | |
| Unpaid Claims - December 31 | \$ 1,188,000 | \$ | 1,136,000 | |

4. Summary of Significant Contingencies and Other Items (Continued)

B. Contingent Liabilities

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the government.

C. Joint Ventures

Stearns-Benton Employment and Training Council

The Stearns-Benton Employment and Training Council was created for the purpose of undertaking, implementing, and maintaining the programs established under the Job Training Partnership Act of 1982 and other federal and state laws and regulations governing the establishment and implementation of programs within areas governed by Stearns and Benton Counties. The Council is an organized joint venture having the duties, powers, and privileges granted joint powers by Minn. Stat. § 471.59. The Council is governed by a Joint Powers Board and a Workforce Development Council. The Joint Powers Board is composed of two Commissioners each from Stearns and Benton Counties and one Workforce Development Council member. As of June 30, 2011, the Workforce Development Council was composed of 27 members from local business, industry, agriculture, labor organizations, public or private education, and community service groups. Included in the Joint Powers Board's duties and powers is the authority to approve the Council's budget and enter into any necessary contracts or leases.

Stearns County contributed \$61,752 for its share of the Council's operating costs in 2011.

Complete financial statements of the Stearns-Benton Employment and Training Council can be obtained by writing to the administrative offices at the Minnesota Workforce Center at 1540 Northway Drive, St. Cloud, Minnesota 56303.

4. Summary of Significant Contingencies and Other Items

C. Joint Ventures (Continued)

Northstar Corridor Development Authority

In May 1997, Stearns County entered into a joint powers agreement to create the Northstar Corridor Development Authority (NCDA) to develop the Northstar commuter rail project from St. Cloud, Minnesota to Minneapolis, Minnesota. Currently, there are 24 counties, regional rail authorities, cities, and townships that make up this agreement. State and federal grant monies, member county contributions, and the regional railroad authorities' agreement to allocate the initial contributions of capital has provided funding for the NCDA.

The NCDA Joint Powers Board, which consists of one elected official from each of the member governmental units, has the authority to make all administrative decisions regarding the Northstar commuter rail. The NCDA does not have the authority to levy taxes or issue bonds, but it can enter into contracts, and acquire, hold and dispose of real and personal property. Upon termination of the joint powers agreement, the NCDA has the authority to dispose of any property. The joint powers agreement does not authorize the NCDA to operate or finance the operations of the Northstar commuter rail.

Members pay annual dues to the NCDA. In 2011, Stearns County paid dues of \$174,680 to the NCDA; this amount is recorded as an expenditure in the Regional Rail Authority Special Revenue Fund.

Anoka County, in an agency capacity, reports the cash transactions of the NCDA as part of the County's agency fund on its financial statements. Complete financial statements for the NCDA can be obtained by writing to its administrative offices at 2100 Third Avenue, Anoka, Minnesota 55303.

The Central Minnesota Emergency Medical Services Region (CMEMSR) was established in 2001 pursuant to Minn. Stat. § 471.59, and is currently operating under a memorandum of understanding between the counties of Benton, Cass, Chisago, Crow Wing, Isanti, Kanabec, Mille Lacs, Morrison, Pine, Sherburne, Stearns, Todd, Wadena, and Wright.

The purpose of the CMEMSR is to improve the planning, coordination, and implementation of emergency medical services within the member counties.

4. Summary of Significant Contingencies and Other Items

C. Joint Ventures (Continued)

Central Minnesota Emergency Medical Services Region

The CMEMSR has established a board which has general supervision over its activities. The Board consists of 14 County Commissioners, one from each of the member counties. Stearns County is the fiscal agent for the CMEMSR and reports the CMEMSR's activities in an agency fund in its financial statements.

Complete financial information can be obtained from Marion Larson, Regional EMS Coordinator, Central Minnesota Emergency Medical Services Region, Stearns County Administration Center, 705 Courthouse Square, St. Cloud, Minnesota 56303.

Central Minnesota Regional Radio Board

The Central Minnesota Regional Radio Board was established by a joint powers agreement among the City of St. Cloud and the counties of Benton, Big Stone, Douglas, Grant, Kandiyohi, Meeker, Mille Lacs, Morrison, Otter Tail, Pope, Sherburne, Stearns, Stevens, Swift, Todd, Traverse, Wadena, Wilkin, and Wright. The Joint Powers Board is comprised of one city council member from the City of St. Cloud, and one County Commissioner from each member county. The parties entered into the joint powers agreement pursuant to Minn. Stat. §§ 403.39 and 471.59, for the purpose of preparing and administering a plan which provides for the installation, operation, and maintenance of local and regional enhancements to the Statewide Public Safety Radio and Communication System (ARMER) owned and operated by the State of Minnesota.

Central Minnesota Regional Radio Board

The City of St. Cloud is the fiscal agent for the Central Minnesota Regional Radio Board. Financial information for the Radio Board can be obtained from St. Cloud City Hall, Finance Department, 400 Second Street South, St. Cloud, Minnesota 56301.

4. Summary of Significant Contingencies and Other Items (Continued)

D. Jointly-Governed Organization

Tri-County Solid Waste Management Commission

The Tri-County Solid Waste Management Commission was established in July 1983 by a joint powers agreement among Stearns, Benton, and Sherburne Counties to conduct a solid waste management program on behalf of the participating counties. The Commission is an organized joint venture having the duties, powers, and privileges granted joint powers by Minn. Stat. § 471.59. A Board of Directors governs the Commission. Each member county is entitled to no less than two, and no more than four, of its own County Commissioners on the Board. Population of the member counties determines how many of their County Commissioners sit on the Board. The Board of Directors is currently composed of eight members: four County Commissioners from Stearns County and two each from Benton and Sherburne Counties.

Each county's proportionate share of the net operating costs is based on the usage of the household hazardous waste facility and the solid waste picked up in each county.

The Commission will remain in existence as long as two or more counties remain as parties to the agreement. Upon dissolution of the Commission, there will be an accounting to determine assets and liabilities. The assets of the Commission will be liquidated and, after payment of liabilities, the proceeds will be distributed to the member counties in the ratio that the total contributions made by each of them bears to the sum total of contributions made by all.

Complete financial statements for the Tri-County Solid Waste Management Commission can be obtained by writing to its administrative offices at 3601 - 5th Street South, Waite Park, Minnesota 56387.

5. Pension Plans

A. Defined Benefit Plans

Plan Description

All full-time and certain part-time employees of Stearns County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Local Government Correctional Service Retirement Fund (the Public Employees Correctional Fund), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

General Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All new members must participate in the Coordinated Plan and benefits vest after three years of credited service (five years for those first eligible for membership after June 30, 2010).

All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund. Members who are employed in a county correctional institution as a correctional guard or officer, a joint jailer/dispatcher, or as a supervisor of correctional guards or officers or of joint jailer/dispatchers and are directly responsible for the direct security, custody, and control of the county correctional institution and its inmates, are covered by the Public Employees Correctional Fund. For members first eligible for membership after June 30, 2010, benefits vest on a graduated schedule starting with 50 percent after five years and increasing 10 percent for each year of service until fully vested after ten years. Members eligible for membership before July 1, 2010, are fully vested after three years of service.

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute. Defined retirement benefits are based on a member's average yearly salary for the five highest-paid consecutive years of allowable service, age, and years of credit at termination of service.

5. Pension Plans

A. Defined Benefit Plans

<u>Plan Description</u> (Continued)

Two methods are used to compute benefits for General Employees Retirement Fund Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service. For Public Employees Correctional Fund members, the annuity accrual rate is 1.9 percent of average salary for each year of service.

For all General Employees Retirement Fund members hired prior to July 1, 1989, whose annuity is calculated using Method 1, and for all Public Employees Police and Fire Fund and Public Employees Correctional Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and Public Employees Correctional Fund members, and either 65 or 66 (depending on date hired) for General Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

5. Pension Plans

A. Defined Benefit Plans (Continued)

Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the State Legislature. The County makes annual contributions to the pension plans equal to the amount required by state statutes. General Employees Retirement Fund Basic Plan members and Coordinated Plan members are required to contribute 9.10 and 6.25 percent, respectively, of their annual covered salary. Public Employees Police and Fire Fund members are required to contribute 9.60 percent. Public Employees Correctional Fund members are required to contribute 5.83 percent of their annual covered salary.

The County is required to contribute the following percentages of annual covered payroll in 2011:

| 11.78% |
|--------|
| 7.25 |
| 14.40 |
| 8.75 |
| |

The County's contributions for the years ending December 31, 2011, 2010, and 2009, for the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund were:

| | 2011 | 2010 | | 2009 | |
|---------------------------------------|-----------------|-----------------|----|-----------|--|
| General Employees Retirement Fund | \$ 3,054,431 | \$ 2,922,577 | \$ | 2,694,612 | |
| Public Employees Police and Fire Fund | 605,509 | 614,295 | | 580,161 | |
| Public Employees Correctional Fund | 410,019 | 400,420 | | 378,768 | |

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

5. Pension Plans (Continued)

B. Defined Contribution Plan

Four employees of Stearns County are covered by the Public Employees Defined Contribution Plan, a multiple-employer, deferred compensation plan administered by PERA. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the State Legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes 5.00 percent of salary, which is matched by the employer. Employees may elect to make member contributions in an amount not to exceed the employer share. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00 percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by the County during the year ended December 31, 2011, were:

| | E | mployee | Employer | | |
|-------------------------------|----|---------|----------|-------|--|
| Contribution amount | \$ | 7,258 | \$ | 7,258 | |
| Percentage of covered payroll | | 5% | | 5% | |

Required contribution rates were 5.00 percent.

6. Housing and Redevelopment Authority of Stearns County

A. Summary of Significant Accounting Policies

Reporting Entity

The Housing and Redevelopment Authority (HRA) of Stearns County is a component unit of Stearns County and is reported in a separate column in the County's financial statements to emphasize that the HRA is a legally separate entity from Stearns County. The HRA operates as a public agency created by Stearns County under the Minnesota Housing and Redevelopment Authority Act of 1947. The primary purpose is to provide housing and redevelopment services to the County. The governing body consists of a five-member Board of Commissioners appointed by the Stearns County Board of Commissioners to serve five-year terms. The financial statements included are as of and for the year ended June 30, 2011.

Deposits and Investments

The HRA's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated on the basis of applicable participation by each of the funds.

Minnesota statutes authorize the HRA to invest, with certain restrictions, in obligations of the U.S. Treasury, general obligations of the State of Minnesota or any of its municipalities, banker's acceptances, commercial paper, repurchase or reverse repurchase agreements, shares of investment companies registered under the Federal Investment Company Act of 1940 and whose only investments are obligations guaranteed by the United States or its agencies, and guaranteed investment contracts.

Investments are stated at fair value. It is the policy of the HRA to invest funds in HUD-approved securities; there are no further restrictions than those set forth by HUD.

6. Housing and Redevelopment Authority of Stearns County

A. Summary of Significant Accounting Policies (Continued)

Property Taxes

The HRA annually adopts a levy and certifies it to the County for collection. The County is responsible for collecting all property taxes for the HRA. Real property taxes are paid by taxpayers of the County in two equal installments on May 15 and October 15. The County provides tax settlements to the HRA four times per year-in January, June, July, and December.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

Capital Assets

Capital assets are defined by the HRA as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets used in operations are depreciated using the straight-line method over the following estimated useful lives:

| Assets | Years |
|-----------------------------------|---------|
| Buildings and structures | 40 |
| Improvements other than buildings | 10 |
| Furniture and equipment | 10 - 30 |

6. Housing and Redevelopment Authority of Stearns County

A. <u>Summary of Significant Accounting Policies</u> (Continued)

Compensated Absences

It is the HRA's policy to permit certain employees to accumulate paid time off (PTO). After an employee has successfully completed probation, an employee who leaves the employment of the HRA in good standing shall be compensated for previously credited unused PTO at the current rate of pay up to a limited amount, based on years of service. A liability of \$57,515 represents accrued PTO time unused at year-end and is recognized as expense in the year it is earned.

Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

B. <u>Detailed Notes</u>

Deposits and Investments

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the HRA's deposits and investments may not be returned or the HRA will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes, and as authorized by the HRA, the HRA maintains deposits at depository banks, all of which are members of the Federal Reserve System.

Minnesota statutes require that all HRA deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the government body.

6. Housing and Redevelopment Authority of Stearns County

B. Detailed Notes

Deposits and Investments (Continued)

At year-end, the HRA's carrying amount of deposits was \$747,604, and the bank balance was \$825,119. Of the bank balance, \$575,284 was covered by federal depository insurance, and the remaining amount was covered by pledged collateral held by the HRA's agent in the HRA's name.

Custodial Credit Risk - Investments

In accordance with the HRA's investment policy, the investment officer shall structure all investments, deposits, and repurchase agreements so that the custodial risk is categorized as either insured or registered, or securities held by the HRA or its agent in the HRA's name, or uninsured and unregistered, with securities held by the counterparty's trust department or agent in the HRA's name. All investments are placed in safekeeping at financial institutions.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The HRA's investment policy does not address concentration of credit risk; however, the HRA diversifies its investment portfolio to eliminate the risk of loss resulting from overconcentration of assets in a specific maturity, a specific issuer, or a specific class of securities. The maturities selected shall provide for stability of income and reasonable liquidity.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

6. Housing and Redevelopment Authority of Stearns County

B. Detailed Notes

Deposits and Investments (Continued)

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Ratings are provided by various credit rating agencies and indicate associated credit risk. Minnesota statutes and HRA investment policy limit the HRA's investments to those authorized by Minnesota statute.

Loans Receivable

The following is a summary of loans receivable at June 30, 2011:

| Down payment assistance loans | \$ 25,243 |
|--------------------------------------|-----------------|
| DEED | 3,879,187 |
| Minnesota Department of Health | 50,000 |
| Minnesota Department of Health 2 | 41,000 |
| Less: allowance for forgivable loans | (3,970,187) |
| Total Loans Receivable | \$ 25,243 |

Loans have been issued by the HRA to provide mortgage or down payment assistance to County property owners. These loans are secured by property mortgages. In addition, loans are receivable from property owners who have been provided rehabilitation assistance. These loans are forgivable based on the number of years the owner lives in the rehabilitated property.

6. Housing and Redevelopment Authority of Stearns County

B. <u>Detailed Notes</u> (Continued)

Capital Assets

Capital asset activity for the year ended June 30, 2011, was as follows:

| | eginning Balance | Ir | ncrease | Dec | erease | Ending Balance |
|---|---------------------------------------|----|----------------------------|-----|-------------|---------------------------------------|
| Governmental activities | | | | | | |
| Capital assets not depreciated Land | \$ 24,379 | \$ | - | \$ | - | \$ 24,379 |
| Capital assets depreciated Buildings Machinery and equipment | \$ 491,599 50,480 | \$ | - - | \$ | <u>-</u> | \$ 491,599 50,480 |
| Total capital assets depreciated | \$ 542,079 | \$ | - | \$ | _ | \$ 542,079 |
| Less: accumulated depreciation for Buildings Machinery and equipment | \$ 61,450 45,309 | \$ | 12,290 2,969 | \$ | - - | \$ 73,740 48,278 |
| Total accumulated depreciation | \$ 106,759 | \$ | 15,259 | \$ | | \$ 122,018 |
| Total capital assets depreciated, net | \$ 435,320 | \$ | (15,259) | \$ | - | \$ 420,061 |
| Governmental Activities Capital Assets, Net | \$ 459,699 | \$ | (15,259) | \$ | | \$ 444,440 |
| Business-Type Activities Capital assets not depreciated Land | \$ 355,415 | \$ | | \$ | - | \$ 355,415 |
| Capital assets depreciated Land improvements Buildings Machinery and equipment | \$ 127,155 4,033,273 201,227 | \$ | - 31,965 - | \$ | - - - | \$ 127,155 4,065,238 201,227 |
| Total capital assets depreciated | \$ 4,361,655 | \$ | 31,965 | \$ | - | \$ 4,393,620 |
| Less: accumulated depreciation for Land improvements Buildings Machinery and equipment | \$ 60,481 958,571 111,806 | \$ | 4,407 100,900 10,409 | \$ | - - - | \$ 64,888 1,059,471 122,215 |
| Total accumulated depreciation | \$ 1,130,858 | \$ | 115,716 | \$ | - | \$ 1,246,574 |
| Total capital assets depreciated, net | \$ 3,230,797 | \$ | (83,751) | \$ | - | \$ 3,147,046 |
| Business-Type Activities Capital Assets, Net | \$ 3,586,212 | \$ | (83,751) | \$ | _ | \$ 3,502,461 |

6. Housing and Redevelopment Authority of Stearns County

B. Detailed Notes

Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the HRA as follows:

| Governmental Activities | | |
|---|-----|---------|
| General government | | |
| Housing and economic development | \$ | 15,259 |
| | | |
| Business-Type Activities | | |
| Public housing | \$ | 46,935 |
| Rental properties | | 48,551 |
| Section 8 housing | | 2,496 |
| The Bell | | 17,734 |
| Total Depreciation Expense - Business-Type Activities | _\$ | 115,716 |

Long-Term Debt

1. Housing Development Bonds

The following bonds were issued to finance the construction of rental buildings and will be repaid from rental income.

| | Author and Iss | | Inte Rate | | | sue late | | nturity Date | alance at ear-End |
|--|-------------------|-------|--------------|------|-------|-------------|------|-----------------|----------------------|
| Housing Development Crossover Refunding Bonds, Series 2006 | \$ 990 | 0,000 | 4.00 - | 4.25 | 12/19 | 9/2006 | 02/0 | 01/2031 | \$ 905,000 |

2. Loans and Notes

The following loans and notes are through the state's Economic Development and Housing Challenge Program used in the production of housing.

| Description | Autription and | | Interest Rate (%) | Issue Date | Maturity Date | Salance at Year End |
|---------------------------|----------------|---------|----------------------|---------------|---------------|------------------------|
| MHFA Loans | \$ | 555,500 | - | 3/15/2002 | 05/01/2032 | \$ 555,500 |
| Bell Apartment Loan | | 400,000 | 4.38 | 4/28/2005 | 05/15/2020 | 269,019 |
| Bell MHFA Note | | 91,369 | - | 2/10/2009 | 02/10/2014 | 91,369 |
| Kimball 12 Apartment Loan | | 300,000 | 3.85 | 3/31/2010 | 03/15/2030 | 286,837 |
| Kimball DEED Loan | | 95,173 | - | 6/30/2011 | 06/30/2016 | 95,173 |
| Total Loans and Notes | | | | | | \$ 1,297,898 |

6. Housing and Redevelopment Authority of Stearns County

B. <u>Detailed Notes</u>

<u>Long-Term Debt</u> (Continued)

3. <u>Debt Service Requirements</u>

Debt service requirements at June 30, 2011, were as follows:

| Year Ending | | MHFA | Loans | | Housing Development Bonds | | | | |
|-------------|----|-----------|-------|----------|---------------------------|-----------|----------|---------|--|
| June 30, | P | rincipal |] | Interest | F | Principal | Interest | | |
| 2012 | \$ | 35,762 | \$ | 22,352 | \$ | 30,000 | \$ | 37,288 | |
| 2013 | | 37,368 | | 20,745 | | 30,000 | | 36,088 | |
| 2014 | | 130,353 | | 19,130 | | 35,000 | | 34,888 | |
| 2015 | | 40,669 | | 17,444 | | 35,000 | | 33,488 | |
| 2016 | | 137,559 | | 15,728 | | 35,000 | | 32,088 | |
| 2017 - 2021 | | 200,798 | | 50,171 | | 200,000 | | 138,237 | |
| 2022 - 2026 | | 84,648 | | 23,367 | | 245,000 | | 94,321 | |
| 2027 - 2031 | | 75,241 | | 5,770 | | 295,000 | | 38,675 | |
| 2032 | | 555,500 | | - | | - | | - | |
| Total | \$ | 1,297,898 | \$ | 174,707 | \$ | 905,000 | \$ | 445,073 | |

4. Changes in Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2011, was as follows:

| | eginning Balance | A | dditions | Re | ductions | Ending Balance | | Due Within One Year | |
|---|---------------------|----|----------|----|----------|-------------------|--------|------------------------|--------|
| Governmental Activities Compensated Absences | \$ 26,674 | \$ | 27,416 | \$ | 25,621 | \$ | 28,469 | \$ | 28,469 |

6. Housing and Redevelopment Authority of Stearns County

B. Detailed Notes

Long-Term Debt

4. Changes in Long-Term Liabilities (Continued)

| | 1 | Beginning Balance | Additions | | Reductions | | Ending Balance | | e Within ne Year |
|--|-----|----------------------|---------------|-----|------------|----|-------------------|-----|---------------------|
| Business-type activities Bonds payable Housing Development Crossover Refunding Bonds, Series 2006 | _\$ | 935,000 | \$ | _\$ | 30,000 | \$ | 905,000 | _\$ | 30,000 |
| Loans and notes | | | | | | | | | |
| MHFA loan | \$ | 555,500 | \$ - | \$ | - | \$ | 555,500 | \$ | - |
| Bell Apartment loan | | 293,169 | - | | 24,150 | | 269,019 | | 25,198 |
| Bell MHFA note | | 91,369 | - | | - | | 91,369 | | - |
| Kimball 12 Apartment loan | | 297,026 | - | | 10,189 | | 286,837 | | 10,564 |
| Kimball 12 DEED loan | | - | 95,173 | | - | | 95,173 | | - |
| Total loans and notes | \$ | 1,237,064 | \$ 95,173 | \$ | 34,339 | \$ | 1,297,898 | \$ | 35,762 |
| Compensated absences | \$ | 27,162 | \$ 30,496 | \$ | 28,612 | \$ | 29,046 | \$ | 29,046 |
| Business-Type Activities Long-Term Liabilities | \$ | 2,199,226 | \$ 125,669 | \$ | 92,951 | \$ | 2,231,944 | \$ | 94,808 |

C. Defined Contribution Pension Plans

On October 1, 1998, the HRA adopted a defined contribution pension plan for all employees working at least 20 hours per week for at least five months out of the year. The employer contributes 7.00 percent annually of the employee's base rate of pay to the plan, increasing to 7.25 percent during 2011. Participating employees shall vest in employer contributions at the rate of 50 percent for each full year of continuous employment. For the fiscal years ended June 30, 2011, 2010, and 2009, employer contributions totaled \$35,467, \$33,180, and \$26,491, respectively. The plan does not issue a stand-alone financial report.

6. Housing and Redevelopment Authority of Stearns County (Continued)

D. Other Information

Risk Management

The HRA is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the HRA carries insurance through the Minnesota Counties Intergovernmental Trust. The HRA retains risk for the deductible portions of the insurance. The amount of these deductibles is considered immaterial to the financial statements. There were no significant reductions in insurance from the previous year or settlements in excess of insurance for any of the past three years.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities, if any, include an amount for claims that have been incurred but not reported (IBNRs). The HRA's management is not aware of any incurred but not reported claims.

Joint Powers Agreement

A Joint Powers Agreement has been entered into between the Housing and Redevelopment Authorities of Carver County, Northwest Minnesota Multi-County, Olmsted County, the City of St. Cloud, Scott County, Southeastern Minnesota Multi-County, and Stearns County (the Members) pursuant to Minn. Stat. § 471.59 and chapter 462C. The purpose of this agreement is to preserve the quality of life in these jurisdictions through the maintenance provision and preservation of adequate housing stock, to encourage new housing construction, and to provide affordable housing to persons of low and moderate income.

The Members have obtained allocations of tax-exempt bonding authority to be used for issuance of qualified mortgage bonds and have previously issued certain single-family mortgage revenue refunding bonds, which they have determined to refund. The bonds shall be special limited obligations of the Members, payable solely from proceeds, revenues, and other amounts pledged thereto, and more fully described in, the indenture. The bonds and interest thereon shall neither constitute nor give rise to indebtedness; pecuniary liability; general or moral obligation; or a pledge of the faith or loan of credit of the Members, the State, or any other political subdivision thereof.

6. Housing and Redevelopment Authority of Stearns County

D. Other Information (Continued)

Conduit Debt Obligations

The HRA has issued Industrial Development Notes and Public Project Revenue Bonds to finance construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and shall not constitute debt for which the full faith and credit or taxing powers of the HRA will be pledged. Neither the HRA nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of June 30, 2011, there were bonds outstanding with an aggregate principal payable of \$1,182,798.

E. Commitment

On June 18, 2007, the HRA entered into a development agreement with the City of Belgrade, Minnesota, for a construction project. The HRA has an obligation to the City for a portion of the bond payments, for bonds issued to finance the project. If tax increment revenue received by the City is insufficient to cover the principal and interest amounts for the applicable period, the HRA is required to pay the City a portion of the net deficiency. As of June 30, 2011, the HRA has a possible remaining principal obligation of \$130,000 plus interest at a rate of 4.050 to 4.175 percent. The final payment on the bonds is March 1, 2026.

6. Housing and Redevelopment Authority of Stearns County (Continued)

F. Capital Grant Program

The HRA receives capital grant funds from the U.S. Department of Housing and Urban Development. The following schedule reconciles the grants with the current activity:

| | Grant Year | | | | | | | | | | |
|----------------------------------|------------|------------------|----|------------------|----|------------------|--|--|--|--|--|
| | | 2009 | | 2010 | | Total | | | | | |
| Funds approved Funds expended | \$ | 34,869 34,869 | \$ | 34,752 34,752 | \$ | 69,621 69,621 | | | | | |
| Excess of Funds Approved | \$ | | \$ | | \$ | | | | | | |
| Funds Advanced | \$ | 34,869 | \$ | 34,752 | \$ | 69,621 | | | | | |
| Revenue | \$ | 617 | \$ | 34,752 | \$ | 35,369 | | | | | |

G. Subsequent Event

On September 1, 2011, the Stearns County Housing and Redevelopment Authority issued a \$380,000 promissory note to finance the purchase of a rental property in Sauk Centre.





EXHIBIT A-1

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | | Budgeted Amounts | | | | Actual | Variance with | | |
|----------------------------------|----|-------------------------|----|------------------------|----|------------------------|---------------|-------------|--|
| | | Original | | Final | | Amounts | F | inal Budget | |
| Revenues | | | | | | | | | |
| Taxes | \$ | 32,760,526 | \$ | 32,760,526 | \$ | 32,762,067 | \$ | 1,541 | |
| Licenses and permits | | 519,500 | | 519,500 | | 450,991 | | (68,509) | |
| Intergovernmental | | 9,014,132 | | 7,908,262 | | 9,027,204 | | 1,118,942 | |
| Charges for services | | 3,397,250 | | 3,722,286 | | 3,922,354 | | 200,068 | |
| Fines and forfeits | | 500,000 | | 544,176 | | 140,967 | | (403,209) | |
| Gifts and contributions | | - | | - | | 2,180 | | 2,180 | |
| Investment income | | 700,000 | | 700,000 | | 1,583,840 | | 883,840 | |
| Miscellaneous | | 2,009,560 | | 2,059,560 | | 2,545,405 | | 485,845 | |
| Total Revenues | \$ | 48,900,968 | \$ | 48,214,310 | \$ | 50,435,008 | \$ | 2,220,698 | |
| Expenditures | | | | | | | | | |
| Corrent | | | | | | | | | |
| General government Commissioners | \$ | 111 615 | \$ | 456 216 | \$ | 400.224 | \$ | (34,108) | |
| Courts | Ф | 444,615 210,000 | Ф | 456,216 210,000 | Ф | 490,324 206,355 | Ф | 3,645 | |
| County administration | | 883,939 | | 911,506 | | 200,333 889,619 | | 21,887 | |
| Auditor-Treasurer | | | | * | | | | 198,620 | |
| Assessor | | 4,686,112 1,562,632 | | 4,814,561 1,549,943 | | 4,615,941 1,573,078 | | (23,135) | |
| Purchasing | | 361,071 | | 247,680 | | 261,038 | | (13,358) | |
| Information services | | 2,444,608 | | 247,000 | | 25,859 | | (25,859) | |
| Graphical information systems | | 239,890 | | 274,947 | | 236,836 | | 38,111 | |
| Human resources | | 803,442 | | 844,804 | | 878,311 | | (33,507) | |
| Attorney | | 5,842,619 | | 5,949,463 | | 5,776,545 | | 172,918 | |
| Recorder | | 1,278,198 | | 1,309,509 | | 1,145,121 | | 164,388 | |
| Maintenance | | 2,362,660 | | 2,276,451 | | 2,157,415 | | 119,036 | |
| Veterans service officer | | 272,656 | | 276,381 | | 282,063 | | (5,682) | |
| Sexual assault victims | | 30,000 | | 30,000 | | 21,525 | | 8,475 | |
| Other general government | | (394,833) | | 627,841 | | 96,507 | | 531,334 | |
| Total general government | \$ | 21,027,609 | \$ | 19,779,302 | \$ | 18,656,537 | \$ | 1,122,765 | |
| Public safety | | | | | | | | | |
| Sheriff | \$ | 9,512,077 | \$ | 9,308,606 | \$ | 9,309,967 | \$ | (1,361) | |
| Boat and water safety | | 65,682 | | 65,682 | | 41,606 | | 24,076 | |
| Coroner | | 246,011 | | 246,011 | | 302,698 | | (56,687) | |
| E-911 system | | 250,000 | | 250,000 | | 155,695 | | 94,305 | |
| County jail | | 10,649,670 | | 10,499,871 | | 9,827,299 | | 672,572 | |
| Civil defense | | 295,539 | | 230,983 | | 234,628 | | (3,645) | |
| Total public safety | \$ | 21,018,979 | \$ | 20,601,153 | \$ | 19,871,893 | \$ | 729,260 | |

EXHIBIT A-1 (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | Budgeted | l Amo | unts | Actual | Va | riance with |
|--------------------------------------|------------------|-------|-------------|------------------|----|-------------|
| | Original | | Final | Amounts | Fi | inal Budget |
| Expenditures | | | | | | |
| Current (Continued) | | | | | | |
| Culture and recreation | | | | | | |
| Historical society | \$ 566,000 | \$ | 566,000 | \$ 566,000 | \$ | - |
| County library | 2,177,898 | | 2,177,898 | 2,177,898 | | |
| Total culture and recreation | \$ 2,743,898 | \$ | 2,743,898 | \$ 2,743,898 | \$ | |
| Conservation of natural resources | | | | | | |
| County extension | \$ 393,314 | \$ | 388,770 | \$ 369,738 | \$ | 19,032 |
| Soil and water conservation | 950,000 | | 950,000 | 950,000 | | - |
| Agricultural society | 20,000 | | 20,000 | 20,000 | | - |
| Environmental services | 3,023,933 | | 3,073,042 | 3,344,028 | | (270,986) |
| Total conservation of natural | | | | | | |
| resources | \$ 4,387,247 | \$ | 4,431,812 | \$ 4,683,766 | \$ | (251,954) |
| Economic development | | | | | | |
| Community development | \$ 65,281 | \$ | 65,281 | \$ 65,273 | \$ | 8 |
| Intergovernmental | | | | | | |
| Economic development | \$ | \$ | | \$ 639,214 | \$ | (639,214) |
| Total Expenditures | \$ 49,243,014 | \$ | 47,621,446 | \$ 46,660,581 | \$ | 960,865 |
| Excess of Revenues Over (Under) | | | | | | |
| Expenditures | \$ (342,046) | \$ | 592,864 | \$ 3,774,427 | \$ | 3,181,563 |
| Other Financing Sources (Uses) | | | | | | |
| Transfers in | \$ - | \$ | 2,703,338 | \$ 2,703,338 | \$ | - |
| Transfers out | - | | (3,433,313) | (3,433,313) | | - |
| Proceeds from sale of capital assets | 10,000 | | 10,000 | 23,749 | | 13,749 |
| Total Other Financing Sources | | | | | | |
| (Uses) | \$ 10,000 | \$ | (719,975) | \$ (706,226) | \$ | 13,749 |
| Net Change in Fund Balance | \$ (332,046) | \$ | (127,111) | \$ 3,068,201 | \$ | 3,195,312 |
| Fund Balance - January 1 | 24,565,599 | | 24,565,599 | 24,565,599 | | |
| Fund Balance - December 31 | \$ 24,233,553 | \$ | 24,438,488 | \$ 27,633,800 | \$ | 3,195,312 |

EXHIBIT A-2

BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | | Budgeted | l Amoi | unts | | Actual | Variance with | | |
|--|----|-------------------------|--------|-------------------------|----|-------------------------|---------------|------------------------|--|
| | | Original | | Final | | Amounts | | inal Budget | |
| Revenues Taxes | \$ | 6,822,871 | \$ | 6,822,871 | \$ | 6,736,419 | \$ | (86,452) | |
| Licenses and permits | | 36,000 | | 36,000 | | 51,462 | | 15,462 | |
| Intergovernmental | | 12,296,177 | | 24,621,915 | | 30,547,531 | | 5,925,616 | |
| Charges for services | | 1,600 | | 1,600 | | 8,203 | | 6,603 | |
| Miscellaneous | - | 18,000 | | 18,000 | | 42,238 | | 24,238 | |
| Total Revenues | \$ | 19,174,648 | \$ | 31,500,386 | \$ | 37,385,853 | \$ | 5,885,467 | |
| Expenditures | | | | | | | | | |
| Current | | | | | | | | | |
| Highways and streets | ¢. | 757 792 | ¢. | 924 149 | ¢. | 702 170 | ¢. | 21.070 | |
| Administration Maintenance | \$ | 756,682 5 176 106 | \$ | 824,148 | \$ | 792,170 | \$ | 31,978 | |
| Construction | | 5,176,106 11,072,459 | | 4,961,626 23,209,524 | | 4,838,330 25,454,314 | | 123,296 (2,244,790) | |
| Equipment maintenance and shop | | 2,098,819 | | 2,094,871 | | 2,131,057 | | (36,186) | |
| Other highway and streets | | 2,070,017 | | 2,074,071 | | 1,541 | | (1,541) | |
| other ingriway and streets | | | | | | 1,541 | | (1,5+1) | |
| Total highways and streets | \$ | 19,104,066 | \$ | 31,090,169 | \$ | 33,217,412 | \$ | (2,127,243) | |
| Conservation of natural resources | | | | | | | | | |
| Agricultural inspector | \$ | 87,582 | \$ | 87,582 | \$ | 83,668 | \$ | 3,914 | |
| Intergovernmental | | | | | | | | | |
| Highways and streets | \$ | - | \$ | - | \$ | 659,592 | \$ | (659,592) | |
| Total Expenditures | \$ | 19,191,648 | \$ | 31,177,751 | \$ | 33,960,672 | \$ | (2,782,921) | |
| Excess of Revenues Over (Under) | | | | | | | | | |
| Expenditures | \$ | (17,000) | \$ | 322,635 | \$ | 3,425,181 | \$ | 3,102,546 | |
| Other Financing Sources (Uses) Transfers in | ¢ | | ¢ | 92.512 | ¢ | 92.512 | ¢ | | |
| | \$ | - | \$ | 83,513 | \$ | 83,513 | \$ | - | |
| Transfers out Proceeds from sale of capital assets | | 17,000 | | (419,348) 17,000 | | (419,348) 18,384 | | 1,384 | |
| Trocceus from sale of capital assets | | 17,000 | | 17,000 | | 10,304 | | 1,364 | |
| Total Other Financing Sources | | | | | | | | | |
| (Uses) | \$ | 17,000 | \$ | (318,835) | \$ | (317,451) | \$ | 1,384 | |
| Net Change in Fund Balance | \$ | - | \$ | 3,800 | \$ | 3,107,730 | \$ | 3,103,930 | |
| Fund Balance - January 1 Increase (decrease) in inventories | | 7,100,305 | | 7,100,305 | | 7,100,305 513,826 | | 513,826 | |
| Fund Balance - December 31 | \$ | 7,100,305 | \$ | 7,104,105 | \$ | 10,721,861 | \$ | 3,617,756 | |

The notes to the required supplementary information are an integral part of this schedule.

EXHIBIT A-3

BUDGETARY COMPARISON SCHEDULE HUMAN SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | Budgeted | | Actual | Variance with | |
|--------------------------------------|------------------|-------------------|-------------------|---------------|-------------|
| | Original | Final | Amounts | | inal Budget |
| | _ | | _ | | |
| Revenues | 24 055 500 | •4 0== =00 | 24 422 724 | | (177.07.5) |
| Taxes | \$ 21,877,780 | \$ 21,877,780 | \$ 21,422,504 | \$ | (455,276) |
| Intergovernmental | 18,880,128 | 19,759,747 | 19,980,033 | | 220,286 |
| Charges for services | 1,552,223 | 1,592,223 | 1,857,458 | | 265,235 |
| Miscellaneous | 1,208,980 | 1,218,980 | 1,612,352 | | 393,372 |
| Total Revenues | \$ 43,519,111 | \$ 44,448,730 | \$ 44,872,347 | \$ | 423,617 |
| Expenditures | | | | | |
| Current | | | | | |
| Public safety | | | | | |
| Community corrections | \$ 7,247,319 | \$ 7,079,336 | \$ 7,557,504 | \$ | (478,168) |
| Human services | | | | | |
| Administrative services | \$ 3,670,560 | \$ 3,500,239 | \$ 3,468,687 | \$ | 31,552 |
| Gateway services | 8,082,069 | 7,641,877 | 8,056,545 | | (414,668) |
| Community support | 8,816,041 | 8,983,133 | 9,386,788 | | (403,655) |
| Family and children services | 6,676,573 | 6,451,175 | 6,173,725 | | 277,450 |
| Finance and technology | 6,043,301 | 6,364,301 | 6,518,185 | | (153,884) |
| Total human services | \$ 33,288,544 | \$ 32,940,725 | \$ 33,603,930 | \$ | (663,205) |
| Health | | | | | |
| Nursing service | \$ 2,983,248 | \$ 2,903,676 | \$ 3,121,108 | \$ | (217,432) |
| Total Expenditures | \$ 43,519,111 | \$ 42,923,737 | \$ 44,282,542 | \$ | (1,358,805) |
| Excess of Revenues Over (Under) | | | | | |
| Expenditures | \$ - | \$ 1,524,993 | \$ 589,805 | \$ | (935,188) |
| Other Financing Sources (Uses) | | | | | |
| Transfers in | \$ - | \$ 1,100,130 | \$ 1,100,130 | \$ | - |
| Transfers out | | (2,464,870) | (2,464,870) | | |
| Total Other Financing Sources | | | | | |
| (Uses) | \$ | \$ (1,364,740) | \$ (1,364,740) | \$ | |
| Net Change in Fund Balance | \$ - | \$ 160,253 | \$ (774,935) | \$ | (935,188) |
| Fund Balance - January 1 | 16,044,723 | 16,044,723 | 16,044,723 | | |
| Fund Balance - December 31 | \$ 16,044,723 | \$ 16,204,976 | \$ 15,269,788 | \$ | (935,188) |

EXHIBIT A-4

SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS DECEMBER 31, 2011

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Actuarial Accrued Liability (AAL) (b) | Unfunded Actuarial Accrued Liability (UAAL) (b-a) | Funded Ratio (a/b) | Covered Payroll (c) | UAAL as a Percentage of Covered Payroll ((b-a)/c) |
|-----------------------------|--|---|--|--------------------------|---------------------------|---|
| January 1, 2007 | \$ - | \$ 6,649,905 | \$ 6,649,905 | 0.0% | \$ 35,087,133 | 18.95% |
| January 1, 2009 | - | 7,975,763 | 7,975,763 | 0.0 | 46,357,707 | 17.20 |
| January 1, 2011 | - | 5,753,918 | 5,753,918 | 0.0 | 46,584,529 | 12.35 |



NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2011

1. <u>Budgetary Information</u>

Budget Policies

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, certain special revenue funds, and the Debt Service Fund. All annual appropriations lapse at fiscal year-end unless specifically carried over to the next budget year by Board action. Expenditures may not exceed budgeted appropriations at the function level within each individual fund.

Budgets can be amended or modified during the year only by the County Board, County Auditor-Treasurer, or Financial Manager. All transfers of budgeted amounts within departments (except capital outlay) can be made by the County Auditor-Treasurer or the Financial Manager. Any other transfers, appropriations, or capital outlay changes or additions require County Board approval. Additional appropriations would be allowed only to the extent that resources are currently available or attainable to cover expenditures.

Encumbrances

Encumbrance accounting, under which commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is used in the governmental funds. Encumbrances lapse at year-end and are rebudgeted the following year.

2. Excess of Expenditures Over Budget

The following major governmental funds had expenditures in excess of budget at the function level for the year ended December 31, 2011.

| | E | xpenditures | F | inal Budget | Excess | | |
|-----------------------------------|----|-------------|----|-------------|--------|-----------|--|
| General Fund Current | | | | | | | |
| Conservation of natural resources | \$ | 1 692 766 | \$ | 4 421 912 | \$ | 251.054 | |
| Intergovernmental | \$ | 4,683,766 | Э | 4,431,812 | Þ | 251,954 | |
| Economic development | | 639,214 | | - | | 639,214 | |
| Special Revenue Funds | | | | | | | |
| Road and Bridge | | | | | | | |
| Current | | | | | | | |
| Highways and streets | | 33,217,412 | | 31,090,169 | | 2,127,243 | |
| Intergovernmental | | | | | | | |
| Highways and streets | | 659,592 | | - | | 659,592 | |
| Human Services | | | | | | | |
| Current | | | | | | | |
| Public safety | | 7,557,504 | | 7,079,336 | | 478,168 | |
| Human services | | 33,603,930 | | 32,940,725 | | 663,205 | |
| Health | | 3,121,108 | | 2,903,676 | | 217,432 | |
| Debt Service Fund | | | | | | | |
| Debt service | | | | | | | |
| Principal | | 3,775,000 | | 3,730,000 | | 45,000 | |

3. Other Postemployment Benefits Funded Status

Stearns County implemented the requirements of Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, for the fiscal year ended December 31, 2008. Since the County has not irrevocably deposited funds in a trust for future health benefits, the actuarial value of the assets is zero.

See Note 3.E. in the notes to the financial statements for additional information regarding the County's other postemployment benefits.





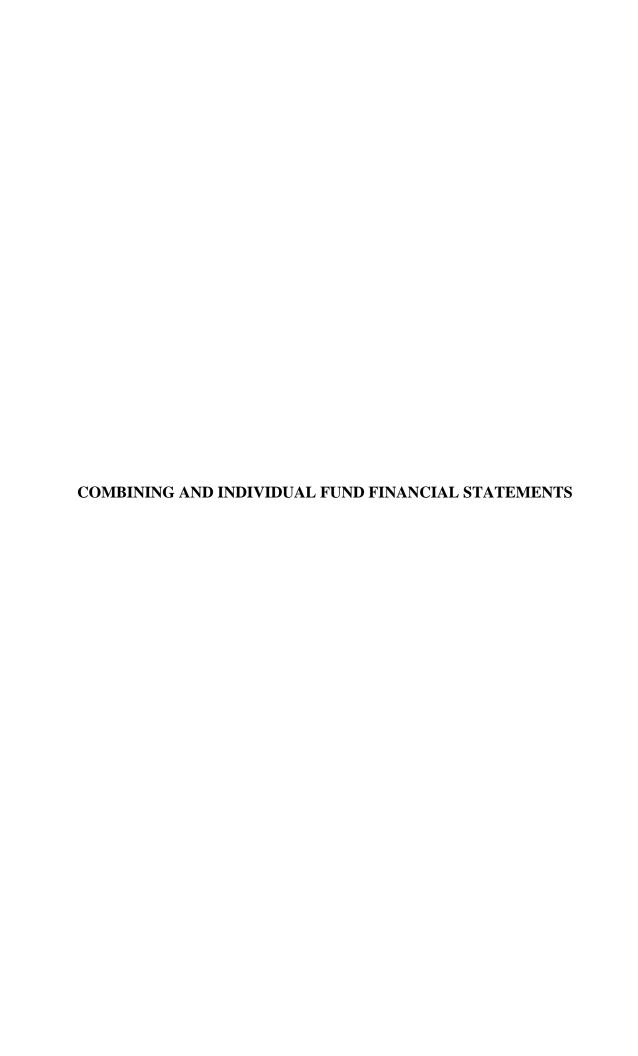




EXHIBIT B-1

BUDGETARY COMPARISON SCHEDULE DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | Budgeted Amounts | | | Actual | Variance with | |
|----------------------------|-------------------------|----|-----------|-----------------|---------------|------------|
| | Original | | Final | Amounts | Fir | nal Budget |
| Revenues | | | | | | |
| Taxes | \$ 4,799,082 | \$ | 4,799,082 | \$ 4,719,483 | \$ | (79,599) |
| Special assessments | - | | - | 59,017 | | 59,017 |
| Intergovernmental | 222,653 | | 222,653 | 226,018 | | 3,365 |
| Total Revenues | \$ 5,021,735 | \$ | 5,021,735 | \$ 5,004,518 | \$ | (17,217) |
| Expenditures | | | | | | |
| Current | | | | | | |
| General government | | | | | | |
| Other | \$ 100,000 | \$ | 100,000 | \$ 17,591 | \$ | 82,409 |
| Debt service | | | | | | |
| Principal | 3,730,000 | | 3,730,000 | 3,775,000 | | (45,000) |
| Interest | 1,191,735 | | 1,191,735 | 816,450 | | 375,285 |
| Total Expenditures | \$ 5,021,735 | \$ | 5,021,735 | \$ 4,609,041 | \$ | 412,694 |
| Net Change in Fund Balance | \$ - | \$ | - | \$ 395,477 | \$ | 395,477 |
| Fund Balance - January 1 | 3,831,690 | | 3,831,690 | 3,831,690 | | |
| Fund Balance - December 31 | \$ 3,831,690 | \$ | 3,831,690 | \$ 4,227,167 | \$ | 395,477 |



NONMAJOR FUNDS

SPECIAL REVENUE FUNDS

The special revenue funds are used to account for the proceeds of specific revenue sources that are legally or administratively restricted to expenditures for specified purposes.

<u>County Building</u> - to account for funds being accumulated for future building construction and capital acquisition. Financing is provided primarily by an annual property tax levy.

<u>County Park</u> - to account for the operations of the County's park system. Financing is provided primarily by an annual property tax levy and state grants.

<u>Law Library</u> - to account for funds used to maintain the law library. Financing is provided by the assessment of fees according to state statute.

<u>Solid Waste</u> - to account for revenues and expenditures related to County-wide solid waste management. Financing is provided by a County-wide solid waste management fee.

<u>Economic Development</u> - to account for the revenues and expenditures associated with economic development loans issued to the business community to spur growth. Financing is provided by repayments of loans originally financed by intergovernmental revenues.

<u>Ditch</u> - to account for the costs for maintaining County ditches. Financing is provided by special assessments against the benefited property owners.

<u>Miscellaneous</u> - to account for County gravel tax, missing heirs, forfeited tax sale, and other activities.

<u>Regional Rail Authority</u> - to account for the revenues and expenditures related to the preservation of rail right-of-ways for alternative modes of transportation. The Regional Rail Authority is governed by a five-member board and has independent taxing authority.

AGENCY FUND

<u>Agency Fund</u> - to account for assets held by the County as an agent for other governmental units, individuals, private organizations, or other funds.

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2011

| | | County Building | | County Park | I | Law Library |
|--|-----------------|--------------------------------|----------|--|----|-------------------------------------|
| <u>Assets</u> | | | | | | |
| Cash and pooled investments | \$ | 94,505 | \$ | 504,153 | \$ | 99,720 |
| Petty cash and change funds | | - | | 1,065 | | - |
| Taxes receivable delinquent | | 5,382 | | 31,696 | | - |
| Special assessments receivable | | | | | | |
| Delinquent | | - | | - | | - |
| Deferred | | - | | - | | - |
| Accounts receivable | | - | | 39,794 | | _ |
| Loans receivable | | - | | _ | | _ |
| Due from other funds | | - | | 265 | | _ |
| Due from other governments | | - | | _ | | - |
| Advance to other funds | | | | | | - |
| Total Assets | \$ | 99,887 | \$ | 576,973 | \$ | 99,720 |
| | | | | | | |
| Liabilities and Fund Balances | | | | | | |
| <u>Liabilities and Fund Balances</u> Liabilities | | | | | | |
| | \$ | 59 | \$ | 2,374 | \$ | 10,771 |
| Liabilities | \$ | 59 | \$ | 2,374 16,495 | \$ | 10,771 2,149 |
| Liabilities Accounts payable | \$ | 59 - 15,089 | \$ | , | \$ | , |
| Liabilities Accounts payable Salaries payable | \$ | - | \$ | 16,495 | \$ | , |
| Liabilities Accounts payable Salaries payable Due to other funds | \$ | - | \$ | 16,495 242 | \$ | , |
| Liabilities Accounts payable Salaries payable Due to other funds Due to other governments | \$ <u>\$</u> | 15,089 | \$ | 16,495 242 2,564 | \$ | , |
| Liabilities Accounts payable Salaries payable Due to other funds Due to other governments Deferred revenue - unavailable | | 15,089 - 4,399 | | 16,495 242 2,564 25,696 | | 2,149 |
| Liabilities Accounts payable Salaries payable Due to other funds Due to other governments Deferred revenue - unavailable Total Liabilities | | 15,089 - 4,399 | | 16,495 242 2,564 25,696 | | 2,149 |
| Liabilities Accounts payable Salaries payable Due to other funds Due to other governments Deferred revenue - unavailable Total Liabilities Fund Balances | <u> </u> | 15,089 - 4,399 | <u> </u> | 16,495 242 2,564 25,696 | \$ | 2,149 |
| Liabilities Accounts payable Salaries payable Due to other funds Due to other governments Deferred revenue - unavailable Total Liabilities Fund Balances Nonspendable | <u> </u> | 15,089 - 4,399 | <u> </u> | 16,495 242 2,564 25,696 | \$ | 2,149 - - - - 12,920 |
| Liabilities Accounts payable Salaries payable Due to other funds Due to other governments Deferred revenue - unavailable Total Liabilities Fund Balances Nonspendable Restricted | <u> </u> | 15,089 - 4,399 19,547 | <u> </u> | 16,495 242 2,564 25,696 47,371 | \$ | 2,149 - - - - 12,920 |
| Liabilities Accounts payable Salaries payable Due to other funds Due to other governments Deferred revenue - unavailable Total Liabilities Fund Balances Nonspendable Restricted Committed | <u> </u> | 15,089 - 4,399 19,547 | <u> </u> | 16,495 242 2,564 25,696 47,371 | \$ | 2,149 - - - - 12,920 |

| Solid | cial Revenue Fu Economic | unus | | | | Pα | gional Rail | | |
|-----------------|-----------------------------|------|----------|-------|-------------|----|-------------|----|------------------|
| Waste | evelopment | | Ditch | Mi | scellaneous | | Suthority | | Total |
| Waste | evelopment | | Ditti | 1711; | scenaneous | | Kuthority | | Total |
| \$ 1,671,533 | \$ 494,912 | \$ | 120,709 | \$ | 679,841 | \$ | 397,494 | \$ | 4,062,867 |
| - | - | | - | | 300 | | - | | 1,365 |
| - | - | | - | | - | | 15,174 | | 52,252 |
| 77,166 | - | | 7 | | - | | - | | 77,173 |
| 105,718 | - | | 488 | | - | | - | | 106,206 |
| 47,941 | - | | - | | - | | - | | 87,735 |
| - | 269,681 | | - | | - | | - | | 269,681 |
| 164,896 | - | | - | | - | | - | | 165,161 |
| 2,896 33,500 | 283,570 | | - | | - | | - | | 2,896 317,070 |
| \$ 2,103,650 | \$ 1,048,163 | \$ | 121,204 | \$ | 680,141 | \$ | 412,668 | \$ | 5,142,406 |
| | | | | | | | | | |
| | | | | | | | | | |
| \$ 1,638 | \$ - | \$ | - | \$ | 8,608 | \$ | - | \$ | 23,450 |
| 6,339 | - | | - | | - | | - | | 24,983 |
| - | - | | - | | - | | - | | 15,331 |
| 75 | 632 | | - | | - | | - | | 3,271 |
| 182,884 | 269,681 | | 495 | | - | | 11,167 | | 494,322 |
| \$ 190,936 | \$ 270,313 | \$ | 495 | \$ | 8,608 | \$ | 11,167 | \$ | 561,357 |
| \$ 33,500 | \$ 283,570 | \$ | - | \$ | - | \$ | - | \$ | 317,070 |
| 1,879,214 | 494,280 | • | 120,709 | | 260,953 | • | 401,501 | • | 3,243,457 |
| - | - | | - | | - | | - | | 609,942 |
| <u>-</u> | <u>-</u> | | <u>-</u> | | 410,580 | | | | 410,580 |
| \$ 1,912,714 | \$ 777,850 | \$ | 120,709 | \$ | 671,533 | \$ | 401,501 | \$ | 4,581,049 |
| \$ 2,103,650 | \$ 1,048,163 | \$ | 121,204 | \$ | 680,141 | \$ | 412,668 | \$ | 5,142,406 |

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2011

| | County Building | County Park | Law Library |
|--|--------------------|--------------------|----------------|
| Revenues | | | |
| Taxes | \$ 131,526 | \$ 803,784 | \$ - |
| Special assessments | - | - | - |
| Licenses and permits | - | 76,077 | - |
| Intergovernmental | 6,301 | 314,206 | - |
| Charges for services | - | 3,898 | - |
| Fines and forfeits | - | - | 189,938 |
| Gifts and contributions | - | 4,174 | - |
| Investment income | - | 235 | - |
| Miscellaneous | 34,849 | 22,835 | 175 |
| Total Revenues | \$ 172,676 | \$ 1,225,209 | \$ 190,113 |
| Expenditures | | | |
| Current | | | |
| General government | \$ 165,018 | \$ - | \$ 162,978 |
| Public safety | 15,089 | - | - |
| Highways and streets | 540 | - | - |
| Sanitation | - | - | - |
| Culture and recreation | - | 1,207,139 | - |
| Conservation of natural resources | - | - | - |
| Economic development | - | - | - |
| Capital outlay | | | |
| Sanitation | - | - | - |
| Debt service | | | |
| Principal | | | |
| Total Expenditures | \$ 180,647 | \$ 1,207,139 | \$ 162,978 |
| Excess of Revenues Over (Under) Expenditures | \$ (7,971) | \$ 18,070 | \$ 27,135 |
| Other Financing Sources (Uses) | | | |
| Transfers in | \$ - | \$ 16,806 | \$ - |
| Transfers out | - | (19,120) | - |
| Total Other Financing Sources (Uses) | \$ | \$ (2,314) | \$ |
| Net Change in Fund Balance | \$ (7,971) | \$ 15,756 | \$ 27,135 |
| Fund Balance - January 1 | 88,311 | 513,846 | 59,665 |
| Fund Balance - December 31 | \$ 80,340 | \$ 529,602 | \$ 86,800 |

| | Solid Waste |] | cial Revenue Fu Economic evelopment | | Ditch | М | scellaneous | | gional Rail Authority | | Total |
|----|----------------|----|---|----|----------|-------|-------------|----|--------------------------|----|-------------|
| | vv aste | | evelopinent | | Ditti | IVIII | scenaneous | | tutilority | | Total |
| \$ | - | \$ | _ | \$ | _ | \$ | 56,844 | \$ | 537,721 | \$ | 1,529,875 |
| Ψ | 687,704 | Ψ | _ | Ψ | 1,880 | Ψ | - | Ψ | - | Ψ | 689,584 |
| | - | | _ | | - | | _ | | _ | | 76,077 |
| | _ | | _ | | _ | | _ | | 37,638 | | 358,145 |
| | 596,207 | | _ | | _ | | _ | | - | | 600,105 |
| | - | | _ | | - | | - | | - | | 189,938 |
| | - | | _ | | - | | 150 | | - | | 4,324 |
| | 8,428 | | 3,743 | | - | | - | | - | | 12,406 |
| | 4,101 | | 55,610 | | | | 307,569 | | - | | 425,139 |
| \$ | 1,296,440 | \$ | 59,353 | \$ | 1,880 | \$ | 364,563 | \$ | 575,359 | \$ | 3,885,593 |
| \$ | - | \$ | - | \$ | - | \$ | 59,772 | \$ | - | \$ | 387,768 |
| | - | | - | | - | | - | | - | | 15,089 |
| | - | | - | | - | | - | | - | | 540 |
| | 466,860 | | - | | - | | - | | - | | 466,860 |
| | - | | - | | - | | 130,759 | | - | | 1,337,898 |
| | - | | - | | 33,234 | | - | | - | | 33,234 |
| | - | | 150,000 | | - | | - | | 175,311 | | 325,311 |
| | 3,476,288 | | - | | - | | - | | - | | 3,476,288 |
| | | | 25,000 | | | | | | | | 25,000 |
| \$ | 3,943,148 | \$ | 175,000 | \$ | 33,234 | \$ | 190,531 | \$ | 175,311 | \$ | 6,067,988 |
| \$ | (2,646,708) | \$ | (115,647) | \$ | (31,354) | \$ | 174,032 | \$ | 400,048 | \$ | (2,182,395) |
| \$ | 1,416 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 18,222 |
| | | | - | | | | | | | | (19,120) |
| \$ | 1,416 | \$ | | \$ | | \$ | | \$ | | \$ | (898) |
| \$ | (2,645,292) | \$ | (115,647) | \$ | (31,354) | \$ | 174,032 | \$ | 400,048 | \$ | (2,183,293) |
| | 4,558,006 | | 893,497 | | 152,063 | | 497,501 | | 1,453 | | 6,764,342 |
| \$ | 1,912,714 | \$ | 777,850 | \$ | 120,709 | \$ | 671,533 | \$ | 401,501 | \$ | 4,581,049 |

EXHIBIT C-3

BUDGETARY COMPARISON SCHEDULE COUNTY BUILDING SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | Budgeted Amounts | | | Actual | Variance with | | |
|----------------------------|-------------------------|----------|----|---------|---------------|-----|------------|
| | | Original | | Final | Amounts | Fir | nal Budget |
| Revenues | | | | | | | |
| Taxes | \$ | 133,793 | \$ | 133,793 | \$ 131,526 | \$ | (2,267) |
| Intergovernmental | | 6,207 | | 6,207 | 6,301 | | 94 |
| Miscellaneous | | - | | | 34,849 | | 34,849 |
| Total Revenues | \$ | 140,000 | \$ | 140,000 | \$ 172,676 | \$ | 32,676 |
| Expenditures | | | | | | | |
| Current | | | | | | | |
| General government | \$ | 140,000 | \$ | 140,000 | \$ 165,018 | \$ | (25,018) |
| Public safety | | - | | - | 15,089 | | (15,089) |
| Highways and streets | | - | | - | 540 | | (540) |
| Total Expenditures | \$ | 140,000 | \$ | 140,000 | \$ 180,647 | \$ | (40,647) |
| Net Change in Fund Balance | \$ | - | \$ | - | \$ (7,971) | \$ | (7,971) |
| Fund Balance - January 1 | | 88,311 | | 88,311 | 88,311 | | |
| Fund Balance - December 31 | \$ | 88,311 | \$ | 88,311 | \$ 80,340 | \$ | (7,971) |

EXHIBIT C-4

BUDGETARY COMPARISON SCHEDULE COUNTY PARK SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | Budgeted | | d Amou | Amounts | | Actual | | Variance with | |
|--------------------------------------|----------|----------|--------|-----------|----|-----------|----|---------------|--|
| | | Original | | Final | | Amounts | Fi | nal Budget | |
| Revenues | | | | | | | | | |
| Taxes | \$ | 804,760 | \$ | 804,760 | \$ | 803,784 | \$ | (976) | |
| Licenses and permits | | 65,000 | | 65,000 | | 76,077 | | 11,077 | |
| Intergovernmental | | 37,337 | | 118,431 | | 314,206 | | 195,775 | |
| Charges for services | | - | | - | | 3,898 | | 3,898 | |
| Gifts and contributions | | - | | 1,942 | | 4,174 | | 2,232 | |
| Investment income | | - | | - | | 235 | | 235 | |
| Miscellaneous | | - | | 15,501 | | 22,835 | | 7,334 | |
| Total Revenues | \$ | 907,097 | \$ | 1,005,634 | \$ | 1,225,209 | \$ | 219,575 | |
| Expenditures | | | | | | | | | |
| Current | | | | | | | | | |
| Culture and recreation | \$ | 907,097 | \$ | 1,031,819 | \$ | 1,207,139 | \$ | (175,320) | |
| Excess of Revenues Over (Under) | | | | | | | | | |
| Expenditures | \$ | - | \$ | (26,185) | \$ | 18,070 | \$ | 44,255 | |
| Other Financing Sources (Uses) | | | | | | | | | |
| Transfers in | \$ | - | \$ | 16,806 | \$ | 16,806 | \$ | - | |
| Transfers out | | - | | (19,120) | | (19,120) | | - | |
| Total Other Financing Sources | | | | | | | | | |
| (Uses) | \$ | | \$ | (2,314) | \$ | (2,314) | \$ | | |
| Net Change in Fund Balance | \$ | - | \$ | (28,499) | \$ | 15,756 | \$ | 44,255 | |
| Fund Balance - January 1 | | 513,846 | | 513,846 | | 513,846 | | <u>-</u> | |
| Fund Balance - December 31 | \$ | 513,846 | \$ | 485,347 | \$ | 529,602 | \$ | 44,255 | |

EXHIBIT C-5

BUDGETARY COMPARISON SCHEDULE LAW LIBRARY SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | Budgeted Amounts | | | nts | | Actual | Variance with Final Budget | |
|----------------------------|-------------------------|----------|--------------|---------|---------|---------|-------------------------------|----------|
| | | Original | <u>Final</u> | | Amounts | | | |
| Revenues | | | | | | | | |
| Fines and forfeits | \$ | 224,729 | \$ | 224,729 | \$ | 189,938 | \$ | (34,791) |
| Miscellaneous | | - | | - | | 175 | | 175 |
| Total Revenues | \$ | 224,729 | \$ | 224,729 | \$ | 190,113 | \$ | (34,616) |
| Expenditures | | | | | | | | |
| Current | | | | | | | | |
| General government | | | | | | | | |
| Law library | \$ | 224,729 | \$ | 224,729 | \$ | 162,978 | \$ | 61,751 |
| Net Change in Fund Balance | \$ | - | \$ | - | \$ | 27,135 | \$ | 27,135 |
| Fund Balance - January 1 | | 59,665 | | 59,665 | | 59,665 | | |
| Fund Balance - December 31 | \$ | 59,665 | \$ | 59,665 | \$ | 86,800 | \$ | 27,135 |

EXHIBIT C-6

BUDGETARY COMPARISON SCHEDULE SOLID WASTE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | Budgeted A | | | ınts | Actual | | Variance with | |
|---------------------------------|------------|-----------|----|-----------|-------------------|----|---------------|--|
| | | Original | | Final | Amounts | F | inal Budget | |
| Revenues | | | | | | | | |
| Special assessments | \$ | 648,000 | \$ | 648,000 | \$ 687,704 | \$ | 39,704 | |
| Charges for services | | 600,000 | | 600,000 | 596,207 | | (3,793) | |
| Investment income | | - | | - | 8,428 | | 8,428 | |
| Miscellaneous | | 10,000 | | 10,000 | 4,101 | | (5,899) | |
| Total Revenues | \$ | 1,258,000 | \$ | 1,258,000 | \$ 1,296,440 | \$ | 38,440 | |
| Expenditures | | | | | | | | |
| Current | | | | | | | | |
| Sanitation | | | | | | | | |
| Solid waste | \$ | 688,000 | \$ | 689,416 | \$ 466,860 | \$ | 222,556 | |
| Capital outlay | | | | | | | | |
| Sanitation | | 570,000 | | 570,000 | 3,476,288 | | (2,906,288) | |
| Total Expenditures | \$ | 1,258,000 | \$ | 1,259,416 | \$ 3,943,148 | \$ | (2,683,732) | |
| Excess of Revenues Over (Under) | | | | | | | | |
| Expenditures | \$ | | \$ | (1,416) | \$ (2,646,708) | \$ | (2,645,292) | |
| Other Financing Sources (Uses) | | | | | | | | |
| Transfers in | \$ | | \$ | 1,416 | \$ 1,416 | \$ | | |
| Net Change in Fund Balance | \$ | - | \$ | - | \$ (2,645,292) | \$ | (2,645,292) | |
| Fund Balance - January 1 | | 4,558,006 | | 4,558,006 | 4,558,006 | | | |
| Fund Balance - December 31 | \$ | 4,558,006 | \$ | 4,558,006 | \$ 1,912,714 | \$ | (2,645,292) | |

EXHIBIT C-7

BUDGETARY COMPARISON SCHEDULE ECONOMIC DEVELOPMENT SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | Budgetee | d Amou | nts | Actual | Variance with | |
|----------------------------|---------------|--------|---------|-----------------|---------------|------------|
| | Original | | Final | Amounts | Fi | nal Budget |
| Revenues | | | | | | |
| Investment income | \$ 10,000 | \$ | 10,000 | \$ 3,743 | \$ | (6,257) |
| Miscellaneous | 50,000 | | 50,000 | 55,610 | | 5,610 |
| Total Revenues | \$ 60,000 | \$ | 60,000 | \$ 59,353 | \$ | (647) |
| Expenditures | | | | | | |
| Current | | | | | | |
| Economic development | | | | | | |
| Community development | \$ 60,000 | \$ | 60,000 | \$ 150,000 | \$ | (90,000) |
| Debt Service | | | | | | |
| Principal | | | - | 25,000 | | (25,000) |
| Total Expenditures | \$ 60,000 | \$ | 60,000 | \$ 175,000 | \$ | (115,000) |
| Net Change in Fund Balance | \$ - | \$ | - | \$ (115,647) | \$ | (115,647) |
| Fund Balance - January 1 | 893,497 | | 893,497 | 893,497 | | |
| Fund Balance - December 31 | \$ 893,497 | \$ | 893,497 | \$ 777,850 | \$ | (115,647) |

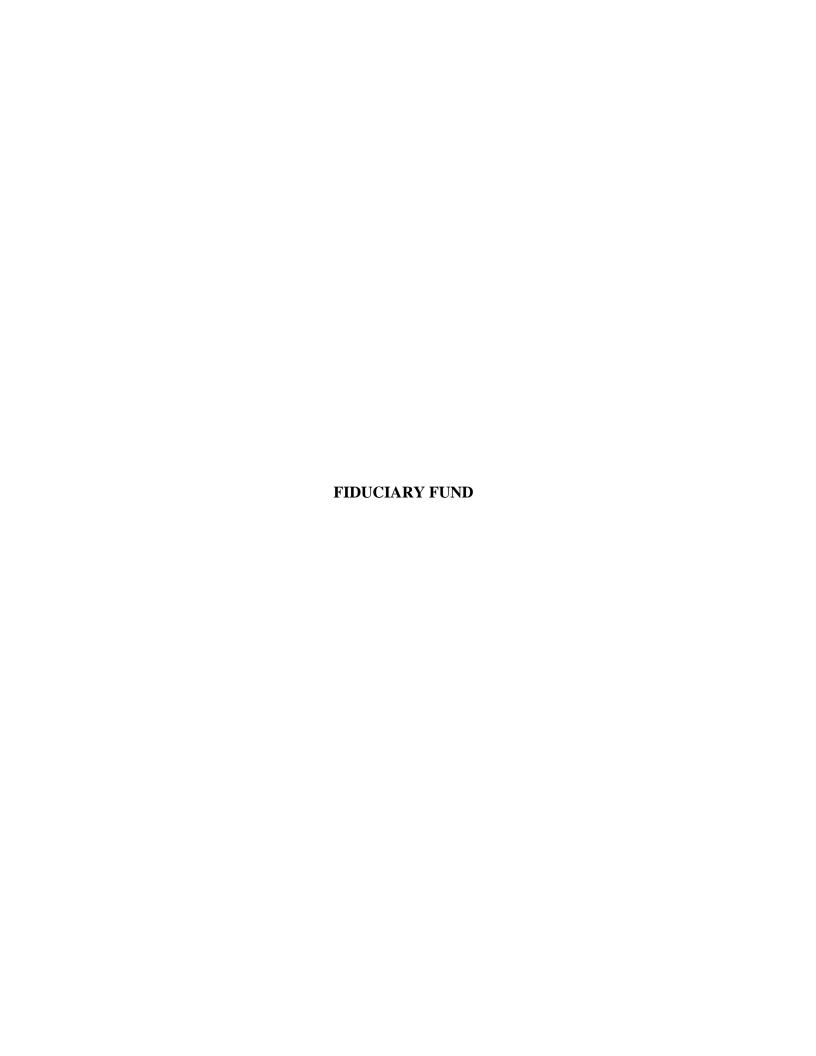




EXHIBIT D-1

STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND FOR THE YEAR ENDED DECEMBER 31, 2011

| | Balance January 1 A | | | Additions | Deductions | | Balance December 31 | |
|---|---------------------|----------------------|-----------|-----------------------|------------|------------------------|------------------------|---------------------|
| Assets Cash and pooled investments | \$ | 4,684,683 | <u>\$</u> | 301,826,339 | <u>\$</u> | 301,818,133 | \$ | 4,692,889 |
| <u>Liabilities</u> | | | | | | | | |
| Accounts payable Due to other governments | \$ | 336,764 4,347,919 | \$ | 66,235 301,760,104 | \$ | 336,764 301,481,369 | \$ | 66,235 4,626,654 |
| Total Liabilities | \$ | 4,684,683 | \$ | 301,826,339 | \$ | 301,818,133 | \$ | 4,692,889 |





BALANCE SHEET - BY DITCH (ACCRUAL BASIS) DITCH SPECIAL REVENUE FUND DECEMBER 31, 2011

| | | | | A | ssets | | |
|----------------------------------|--------------------|----|---------|-----|--------------|-----------|---------|
| | Cash and Pooled | In | trafund | Sne | cial Assessn | nents Rec | eivahle |
| | vestments | | dvances | | nquent | Deferred | |
| Judicial Ditches | | | | | | | |
| 1 Grove Lake | \$ 196 | \$ | - | \$ | - | \$ | - |
| 3 | 162 | | - | | - | | - |
| County Ditches | | | | | | | |
| 4 | 1,443 | | - | | - | | - |
| 8 | 38,180 | | _ | | - | | - |
| 9 | 2,100 | | _ | | - | | - |
| 17 | 1,872 | | _ | | - | | - |
| 28 | 10 | | _ | | - | | - |
| 29 | 8,833 | | _ | | 2 | | - |
| 32 | 59,249 | | 8,800 | | 5 | | - |
| 37 | 4,006 | | _ | | - | | - |
| 50 | 456 | | - | | - | | - |
| 51 | 4,202 | | | | | | 488 |
| Total | \$ 120,709 | \$ | 8,800 | \$ | 7 | \$ | 488 |
| Reconcilement | | | | | | | |
| Add (Deduct) | | | (8,800) | | | | - |
| Modified Accrual Per Exhibit C-1 | \$ 120,709 | \$ | | \$ | 7 | \$ | 488 |

| | | | | Li | abilities | | | | | |
|-------|---------|---------------------|-----|-----------------------|-----------|-------|---------|-------------------------|--|---------|
| Total | | Deferred Revenue | | Intrafund Advances | | Total | | estricted nd Balance | Total Liabilities and Fund Balance | |
| \$ | 196 | \$ | - | \$ | - | \$ | - | \$ 196 | \$ | 196 |
| | 162 | | - | | 6,200 | | 6,200 | (6,038) | | 162 |
| | 1,443 | | - | | - | | - | 1,443 | | 1,443 |
| | 38,180 | | - | | - | | _ | 38,180 | | 38,180 |
| | 2,100 | | - | | - | | - | 2,100 | | 2,100 |
| | 1,872 | | - | | - | | - | 1,872 | | 1,872 |
| | 10 | | - | | 2,600 | | 2,600 | (2,590) | | 10 |
| | 8,835 | | 2 | | - | | 2 | 8,833 | | 8,835 |
| | 68,054 | | 5 | | - | | 5 | 68,049 | | 68,054 |
| | 4,006 | | - | | - | | - | 4,006 | | 4,006 |
| | 456 | | - | | - | | - | 456 | | 456 |
| | 4,690 | | 488 | | | | 488 | 4,202 | | 4,690 |
| \$ | 130,004 | \$ | 495 | \$ | 8,800 | \$ | 9,295 | \$ 120,709 | \$ | 130,004 |
| | (8,800) | | | | (8,800) | | (8,800) | | | (8,800) |
| \$ | 121,204 | \$ | 495 | \$ | _ | \$ | 495 | \$ 120,709 | \$ | 121,204 |

EXHIBIT E-2

SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2011

| Shared Revenue | | |
|--|-----------|------------|
| State | | |
| Highway users tax | \$ | 14,088,066 |
| County program aid | | 6,359,846 |
| Market value credit | | 3,127,215 |
| PERA rate reimbursement | | 145,954 |
| Disparity reduction aid | | 46,927 |
| Police aid | | 420,747 |
| Enhanced 911 | | 232,151 |
| Total shared revenue | \$ | 24,420,906 |
| Reimbursement for Services | | |
| Minnesota Department of Human Services | \$ | 2,229,994 |
| Payments | | |
| Local | | |
| Payments in lieu of taxes | \$ | 187,823 |
| Local share of construction | | 2,831,152 |
| Local grants | | 45,446 |
| Household hazardous waste | | 18,057 |
| Total payments | \$ | 3,082,478 |
| Grants | | |
| State | | |
| Minnesota Department/Board of | | |
| Agriculture | \$ | 810 |
| Corrections | | 2,465,072 |
| Public Safety | | 23,829 |
| Transportation | | 72,248 |
| Health | | 1,046,434 |
| Natural Resources | | 232,900 |
| Human Services | | 3,994,943 |
| Veterans Affairs | | 20,000 |
| Water and Soil Resources | | 624,794 |
| Pollution Control Agency | | 388,897 |
| Peace Officer Standards and Training Board | | 24,239 |
| Total state | <u>\$</u> | 8,894,166 |

EXHIBIT E-2 (Continued)

SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2011

| Grants (Continued) Federal Department of | | |
|--|-----------|------------|
| Department of Agriculture | \$ | 1,559,405 |
| Commerce | Ψ | 30,507 |
| Housing and Urban Development | | 639,214 |
| Justice | | 375,926 |
| Transportation | | 13,297,239 |
| Health and Human Services | | 8,076,927 |
| Homeland Security | | 124,438 |
| Total federal | \$ | 24,103,656 |
| Total state and federal grants | \$ | 32,997,822 |
| Total Intergovernmental Revenue | <u>\$</u> | 62,731,200 |

EXHIBIT E-3

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011

| Federal Grantor Pass-Through Agency Grant Program Title | Federal CFDA Number | E | xpenditures |
|--|---------------------------|----|-------------|
| U.S. Department of Agriculture | | | |
| Passed Through Minnesota Department of Health | | | |
| Special Supplemental Nutrition Program for Women, Infants, and Children | 10.557 | \$ | 601,899 |
| Passed Through Minnesota Department of Human Services State Administrative Matching Grants for the Supplemental Nutrition Assistance | | | |
| Program | 10.561 | | 957,506 |
| Total U.S. Department of Agriculture | | \$ | 1,559,405 |
| U.S. Department of Commerce | | | |
| Passed Through Central Minnesota Regional Radio Board | | | |
| Public Safety Interoperable Communications Grant Program | 11.555 | \$ | 30,507 |
| U.S. Department of Housing and Urban Development | | | |
| Passed Through Minnesota Department of Employment and Economic Development | | | |
| Community Development Block Grants/State's Program and Non-Entitlement | | | |
| Grants in Hawaii | 14.228 | \$ | 639,214 |
| U.S. Department of Justice | | | |
| Direct | | | |
| State Criminal Alien Assistance Program | 16.606 | \$ | 47,512 |
| Bulletproof Vest Partnership Program | 16.607 | | 1,643 |
| Edward Byrne Memorial Justice Assistance Grant Program | 16.738 | | 50,112 |
| Congressionally Recommended Awards | 16.753 | | 100,000 |
| Passed Through Minnesota Department of Public Safety | | | |
| Juvenile Accountability Block Grants | 16.523 | | 21,303 |
| Edward Byrne Memorial Justice Assistance Grant Program | 16.738 | | 161,888 |
| Total U.S. Department of Justice | | \$ | 382,458 |
| U.S. Department of Transportation | | | |
| Highway Planning and Construction Cluster | | | |
| Passed Through Minnesota Department of Transportation | | | |
| Highway Planning and Construction | 20.205 | \$ | 12,849,696 |
| Passed Through Minnesota Department of Natural Resources | | | |
| Recreational Trails Program | 20.219 | | 37,852 |

EXHIBIT E-3 (Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011

| Federal Grantor Pass-Through Agency Grant Program Title | Federal CFDA Number | E | xpenditures |
|--|---------------------------|----|-------------|
| U.S. Department of Transportation (Continued) | | | |
| Highway Safety Cluster | | | |
| Passed Through City of St. Cloud | | | |
| State and Community Highway Safety | 20.600 | | 4,721 |
| Alcohol Impaired Driving Countermeasures Incentive Grants I | 20.601 | | 3,701 |
| Passed Through Minnesota Department of Public Safety | | | |
| Safety Belt Performance Grants | 20.609 | | 10,197 |
| Passed Through Minnesota Department of Public Safety | | | |
| Interagency Hazardous Materials Public Sector Training and Planning Grants | 20.703 | | 544 |
| Total U.S. Department of Transportation | | \$ | 12,906,711 |
| U.S. Department of Health and Human Services | | | |
| Passed Through Minnesota Department of Health | | | |
| Public Health Emergency Preparedness | 93.069 | \$ | 202,455 |
| Immunization Cluster | | | |
| Immunization Cooperative Agreements | 93.268 | | 42,084 |
| Immunization - ARRA | 93.712 | | 2,736 |
| PPHF 2012 National Public Health Improvement Initiative | 93.507 | | 2,500 |
| Temporary Assistance for Needy Families (TANF) Cluster | | | |
| Temporary Assistance for Needy Families | 93.558 | | 155,623 |
| Refugee and Entrant Assistance - Discretionary Grants | 93.576 | | 1,832 |
| Maternal and Child Health Services Block Grant to the States | 93.994 | | 134,871 |
| Passed Through Minnesota Department of Human Services | | | |
| Projects for Assistance in Transition from Homelessness (PATH) | 93.150 | | 56,757 |
| Promoting Safe and Stable Families | 93.556 | | 65,369 |
| Temporary Assistance for Needy Families (TANF) Cluster | | | |
| Temporary Assistance for Needy Families | 93.558 | | 1,335,489 |
| Emergency Contingency Fund for TANF State Program - ARRA | 93.714 | | 64,039 |
| Child Support Enforcement | 93.563 | | 2,058,950 |
| Refugee and Entrant Assistance - State-Administered Programs Child Care Cluster | 93.566 | | 1,982 |
| Child Care and Development Block Grant | 93.575 | | 39,124 |
| Child Care Mandatory and Matching Funds of the Child Care and | | | |
| Development Fund | 93.596 | | 41,446 |
| Stephanie Tubbs Jones Child Welfare Services Program | 93.645 | | 12,145 |
| Foster Care - Title IV-E | 93.658 | | 412,977 |

EXHIBIT E-3 (Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011

| Federal Grantor | Federal | | |
|---|---------|----|-------------|
| Pass-Through Agency | CFDA | | |
| Grant Program Title | Number | E | xpenditures |
| U.S. Department of Health and Human Services | | | |
| Passed Through Minnesota Department of Human Services (Continued) | | | |
| Social Services Block Grant | 93.667 | | 618,313 |
| Chafee Foster Care Independence Program | 93.674 | | 7,578 |
| Medical Assistance Program | 93.778 | | 2,812,106 |
| Block Grants for Community Mental Health Services | 93.958 | | 4,676 |
| Total U.S. Department of Health and Human Services | | \$ | 8,073,052 |
| U.S. Department of Homeland Security | | | |
| Passed Through Minnesota Department of Natural Resources | | | |
| Boating Safety Financial Assistance | 97.012 | \$ | 11,875 |
| Passed Through Minnesota Department of Public Safety | | | |
| Emergency Management Performance Grants | 97.042 | | 61,612 |
| Homeland Security Grant Program | 97.067 | | 49,369 |
| Passed Through West Central Emergency Management System | | | |
| Homeland Security Grant Program | 97.067 | | 1,582 |
| Total U.S. Department of Homeland Security | | \$ | 124,438 |
| Total Federal Awards | | \$ | 23,715,785 |

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011

1. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Stearns County. The County's reporting entity is defined in Note 1 to the financial statements. Stearns County's financial statements include the operations of the Stearns County Housing and Redevelopment Authority (HRA) component unit, which expended \$1,149,183 in federal awards during the year ended June 30, 2011. Those expenditures are not included in the County's Schedule of Expenditures of Federal Awards because it had a separate single audit.

2. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Stearns County under programs of the federal government for the year ended December 31, 2011. The information in this schedule is presented in accordance with the requirements of Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of the operations of Stearns County, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Stearns County.

3. Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through grant numbers were not assigned by the pass-through agencies.

4. Clusters

Clusters of programs are groupings of closely related programs that share common compliance requirements. Total expenditures by cluster are:

| Highway Planning and Construction Cluster | \$12,887,548 |
|---|--------------|
| Highway Safety Cluster | 18,619 |
| Immunization Cluster | 44,820 |
| Temporary Assistance for Needy Families Cluster | 1,555,151 |
| Child Care Cluster | 80,570 |

5. Subrecipients

Of the expenditures presented in the schedule, Stearns County provided federal awards to subrecipients as follows:

| | CFDA Number | CFDA Number Program Name | | ount Provided Subrecipients |
|----|--------------------------|--|----------|--------------------------------|
| | 14.228 | Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii | \$ | 639,214 |
| 6. | Reconciliation to Schedu | le of Intergovernmental Revenue | | |
| | _ | er Schedule of Intergovernmental Revenue an 60 days after year-end, deferred in 2011 | \$ | 24,103,656 |
| | Highway Planning and | | 4,671 | |
| | Medical Assistance Pro | | 36,113 | |
| | | ssistance - State-Administered Progorams | | 701 |
| | Juvenile Accountabilit | | 6,532 | |
| | | nized as revenue in 2011 | | , |
| | Highway Planning and | | | (395,199) |
| | Medical Assistance Pro | | (27,885) | |
| | Foster Care - Title IV- | | (3,235) | |
| | Child Care Mandatory | and Matching Funds of the Child Care and | | |
| | Development Fund | | | (9,569) |
| | Expenditures Per Sc | hedule of Expenditures of Federal Awards | \$ | 23,715,785 |

7. American Recovery and Reinvestment Act

The American Recovery and Reinvestment Act of 2009 (ARRA) requires recipients to clearly distinguish ARRA funds from non-ARRA funding. In the schedule, ARRA funds are denoted by the addition of ARRA to the program name.



EXHIBIT F-1

TAX CAPACITY, TAX CAPACITY RATES, LEVIES, AND PERCENTAGE OF COLLECTIONS

| | | 2010 | | | 2011 | | | 2012 | |
|--|----|-------------|---------------------------------|----|-------------|---------------------------------|----|-------------------|---------------------------------|
| | | Amount | Net Tax Capacity Rate (%) | | Amount | Net Tax Capacity Rate (%) | | Amount | Net Tax Capacity Rate (%) |
| Tax Capacity | | | | | | | | | |
| Real property | \$ | 142,476,820 | | \$ | 138,202,316 | | \$ | 127,204,202 | |
| Personal property | | 2,320,199 | | | 2,233,188 | | | 2,426,059 | |
| Net Tax Capacity | \$ | 144,797,019 | | \$ | 140,435,504 | | \$ | 129,630,261 | |
| Taxes Levied for County Purposes | | | | | | | | | |
| General | \$ | 35,962,939 | 21.295 | \$ | 36,655,911 | 23.450 | \$ | 35,977,945 | 24.834 |
| Road and Bridge | | 7,265,795 | 5.227 | | 7,001,839 | 5.187 | | 7,020,172 | 5.628 |
| Human Services | | 22,795,280 | 16.398 | | 22,830,225 | 16.912 | | 22,945,623 | 18.395 |
| County Building | | 140,000 | 0.101 | | 140,000 | 0.104 | | 140,000 | 0.112 |
| County Park | | 904,516 | 0.651 | | 855,151 | 0.633 | | 874,527 | 0.701 |
| Regional Library | | 2,168,925 | 1.560 | | 2,177,898 | 1.613 | | 2,093,432 | 1.678 |
| Debt Service | | 4,788,677 | 3.425 | | 5,021,735 | 3.701 | | 4,909,014 | 3.916 |
| Regional Rail Authority Economic Development Authority | | 380,000 | 0.273 0.000 | | 575,000 | 0.426 0.000 | | 355,000 25,000 | 0.285 0.200 |
| , | _ | | | _ | | | _ | | |
| Total Levy for County Purposes | \$ | 74,406,132 | 48.930 | \$ | 75,257,759 | 52.026 | \$ | 74,340,713 | 55.749 |
| Less Credits Payable by State | | 6,359,846 | | _ | 5,000,000 | | _ | 5,000,000 | |
| Net Levy Certified to State | \$ | 68,046,286 | | \$ | 70,257,759 | | \$ | 69,340,713 | |
| Less Market Value Credits Payable by State | | 4,543,320 | | | 4,567,960 | | | 495,572 | |
| I ayable by State | | 1,5 15,520 | | | 1,507,700 | | _ | 175,572 | |
| Net Levy for County Purposes | \$ | 63,502,966 | | \$ | 65,689,799 | | \$ | 68,845,141 | |
| Percentage of Tax Collections | | | | | | | | | |
| for All Purposes | | 97.85% | | | 98.22% | | | N/A | |

(Unaudited) Page 114





SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2011

I. SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued: Unqualified

Internal control over financial reporting:

- Material weaknesses identified? **No**
- Significant deficiencies identified? Yes

Noncompliance material to the financial statements noted? No

Federal Awards

Internal control over major programs:

- Material weaknesses identified? **No**
- Significant deficiencies identified? **No**

Type of auditor's report issued on compliance for major programs: Unqualified

Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133? **No**

The major programs are:

| Special Supplemental Nutrition Program for | |
|--|--------------|
| Women, Infants, and Children | CFDA #10.557 |
| Highway Planning and Construction Cluster | |
| Highway Planning and Construction | CFDA #20.205 |
| Recreational Trails Program | CFDA #20.219 |

The threshold for distinguishing between Types A and B programs was \$711,474.

Stearns County qualified as low-risk auditee? Yes

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INTERNAL CONTROL

PREVIOUSLY REPORTED ITEMS NOT RESOLVED

96-6 <u>Segregation of Duties</u>

Criteria: A good system of internal control provides for an adequate segregation of duties so that no one individual handles a transaction from its inception to completion.

Condition: Several of the County's departments that collect fees lack proper segregation of duties. Offices that do not have sufficient segregation of duties include the Sheriff, Jail, Environmental Services, License Centers, and Parks. These departments generally have one staff person who is responsible for billing, collecting, recording and depositing receipts as well as reconciling bank accounts.

Context: Due to the limited number of office personnel within the County, segregation of the accounting functions necessary to ensure adequate internal accounting control is not possible. This is not unusual in operations the size of Stearns County; however, the County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an accounting point of view.

Effect: Inadequate segregation of duties could adversely affect the County's ability to detect misstatements in amounts that would be material in relation to the financial statements in a timely period by employees in the normal course of performing their assigned functions.

Cause: The County does not have the economic resources needed to hire additional qualified accounting staff in order to segregate duties in every department.

Recommendation: We recommend that the County's elected officials and management be aware of the lack of segregation of the accounting functions and, where possible, implement oversight procedures to ensure that the internal control policies and procedures are being implemented by staff to the extent possible.

<u>Client Response</u>:

We are aware of the problems with segregation of duties in certain areas. In many of these areas, we feel it would be cost-prohibitive to implement total segregation (cost vs. benefit). Thereby, other accounting techniques and methods are used to verify the reasonableness of these areas of concern.

07-1 Accounting Policies and Procedures Manual

Criteria: County management is responsible for developing and monitoring its internal controls. An essential element of monitoring controls includes documenting the County's accounting policies and procedures. Significant internal controls to be documented would include areas such as receipts, disbursements, payroll, capital assets, journal entries, and credit cards.

Condition: Inquiries of County management found that significant internal controls of its accounting system have not been documented. The County does not have a current and comprehensive accounting policies and procedures manual, including risk assessment and monitoring procedures.

Context: Documentation and monitoring of internal controls is necessary to determine controls are in place and operating effectively. An accounting policies and procedures manual will enhance employees' understanding of their role and function in the internal control system, establish responsibilities, provide guidance for employees, improve efficiency and consistency of transaction processing, and improve compliance with established policies. It can also help to prevent deterioration of key elements in the County's internal control system and can help to avoid circumvention of County policies.

Effect: As a result of this condition, the County's practices may not be followed as intended by management, and employees may not understand the purpose of internal controls. The lack of risk assessment and monitoring procedures increases the risk of fraud.

Cause: The County has begun the process of developing formal policies and procedures that will include monitoring. Due to limited time and resources, the County has not been able to complete this project.

Recommendation: We recommend the County Auditor-Treasurer's Office continue its efforts to develop a comprehensive accounting policies and procedures manual including documentation for the internal control systems over receipts, disbursements, payroll, capital assets, journal entries, and credit cards. The manual should be prepared by appropriate levels of management and be approved by the County Board to emphasize its importance and authority. The documentation should describe procedures as they are intended to be performed, indicate which level of staff is to perform the procedures, and explain the design and purpose of control-related procedures to increase employee understanding and support of controls.

Client's Response:

The County now has a more thorough understanding of what the financial system can do as it relates to designing internal controls through the use of the system. Thereby, the policies and procedures relative to that aspect of internal controls can now be documented.

The documentation as it relates to policies and procedures to aspects outside the areas of the financial system have a good start to them but more time will be needed to address all the departments since almost all function differently and each may have to have a special design to drafting good internal controls as it relates to the handling of cash and other accounting concerns.

PREVIOUSLY REPORTED ITEMS RESOLVED

Preparation of Financial Statements (02-1)

The County needed to broaden its participation in the preparation of its financial statements and not rely so extensively on its external auditors for financial reporting.

Resolution

For 2011, the County prepared the working trial balances, the fund level and government-wide financial statements, and related notes.

Controls over Accounting System Journal Entries (07-3)

Someone independent of the journal entry process was not adequately monitoring journal entries posted to the accounting system.

Resolution

Through an upgrade to the County's financial system at least two people are required to enter, approve, and post journal entries. Compensating controls were also implemented including the development of written policies and procedures over the monitoring of journal entries.

Preparation of the Schedule of Expenditures of Federal Awards (10-1)

The County needed to improve its system of identifying federal award information to facilitate preparation of the Schedule of Expenditures of Federal Awards (SEFA).

Resolution

The County has improved its system of identifying federal award information and prepared the SEFA for 2011.

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

PREVIOUSLY REPORTED ITEM RESOLVED

Energy Efficiency and Conservation Block Grant (EECBG) Program - ARRA (CFDA No. 81.128) - Davis-Bacon Act, and Procurement, Suspension, and Debarment (10-2)

The County had no documented monitoring process for determining compliance with the Davis-Bacon Act, or the procurement, suspension, and debarment requirements.

Resolution

The County did not expend federal grant dollars under the EECBG Program during 2011.

IV. OTHER FINDINGS AND RECOMMENDATIONS

MINNESOTA LEGAL COMPLIANCE

PREVIOUSLY REPORTED ITEM RESOLVED

Alternative Dissemination of Bids (10-3)

The County solicited bids for numerous projects via the County website but did not simultaneously provide notice of such in the official newspaper.

Resolution

We noted no instances of noncompliance with Minnesota statutes regarding bid solicitations during the current audit.





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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Stearns County

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Stearns County as of and for the year ended December 31, 2011, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 27, 2012. Our report includes a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Housing and Redevelopment Authority (HRA) of Stearns County, the discretely presented component unit, for the year ended June 30, 2011, as described in our report on Stearns County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

Management of Stearns County is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Stearns County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the Schedule of Findings and Questioned Costs as items 96-6 and 07-1 that we consider to be significant deficiencies in internal control over financial reporting. A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Stearns County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The Minnesota Legal Compliance Audit Guide for Political Subdivisions contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our study included all of the listed categories, except that we did not test for compliance in tax increment financing since the County has no tax increment financing districts of its own.

The results of our tests indicate that for the items tested, Stearns County complied with the material terms and conditions of applicable legal provisions.

Stearns County's written responses to the internal control findings identified in our audit have been included in the Schedule of Findings and Questioned Costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Board of County Commissioners, audit committee, management, others within the County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 27, 2012





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REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of County Commissioners Stearns County

Compliance

We have audited Stearns County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011. Stearns County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

Stearns County's basic financial statements include the operations of the Housing and Redevelopment Authority (HRA) of Stearns County component unit, which expended \$1,149,183 in federal awards during the year ended June 30, 2011, which are not included in the Schedule of Expenditures of Federal Awards for the year ended December 31, 2011. Our audit, described below, did not include the operations of the HRA of Stearns County because it was audited by other auditors.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Stearns County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, Stearns County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011.

Internal Control Over Compliance

Management of Stearns County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. This report is intended solely for the information and use of the Board of County Commissioners, audit committee, management and others within the County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 27, 2012