



Twin Cities Area, Minnesota

# Comprehensive Annual Financial Report

Year Ended December 31, 2011



A component unit of the State of Minnesota



Serving the Twin Cities seven-county metropolitan area

**METROPOLITAN COUNCIL**  
OF THE TWIN CITIES AREA  
MINNESOTA

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

FISCAL YEAR ENDED DECEMBER 31, 2011

**A COMPONENT UNIT OF THE STATE OF MINNESOTA**

Prepared by the Finance Unit

Issued June 2012



METROPOLITAN COUNCIL  
390 Robert Street North, St. Paul, Minnesota 55101



*The Metropolitan Council is the regional planning agency serving the Twin Cities seven-county metropolitan area and providing essential services to the region. The Council works with local communities to provide these critical services:*

- *Operates the region's largest bus system*
- *Operates the region's light rail and commuter rail systems*
- *Collects and treats wastewater*
- *Engages communities and the public in planning for future growth*
- *Provides forecasts of the region's population and household growth*
- *Provides affordable housing opportunities for low- and moderate-income individuals and families*
- *Provides planning, acquisitions and funding for a regional system of parks and trails*
- *Provides a framework for decisions and implementation for regional systems including aviation, transportation, parks and open space, water quality and water management*

# Metropolitan Council

## COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE METROPOLITAN COUNCIL A COMPONENT UNIT OF THE STATE OF MINNESOTA FOR THE YEAR ENDING DECEMBER 31, 2011

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# **INTRODUCTORY SECTION**



Serving the Twin Cities seven-county metropolitan area



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## 2011 Comprehensive Annual Financial Report Transmittal Letter from the Chief Financial Officer

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June 27, 2012

Chair Susan Haigh  
and Members of the Metropolitan Council  
390 Robert Street North  
St. Paul, MN 55101

Dear Chair Haigh and Council Members,

In accordance with Minnesota Statute 473.13, subd. 4, I am pleased to submit the Comprehensive Annual Financial Report for the Metropolitan Council for the fiscal year ended December 31, 2011. This report includes the financial statements for the Council and the disclosures necessary to accurately present the financial condition and results of operations for the year then ended. The report has been prepared in accordance with generally accepted accounting principles (GAAP) for government units.

The report is divided into three sections:

- **Introductory Section** – includes this letter of transmittal, the certificate of achievement, the Council's organization chart, and a list of Council members, officers, and financial administrative officials.
- **Financial Section** – includes the auditor's opinion, the management's discussion and analysis, the basic financial statements, the combining and individual fund statements for nonmajor funds, general obligation bond schedules, and the schedule of expenditures of federal awards. The Notes to the Financial Statements, in the basic financial statements, are necessary for an understanding of the information included in the statements. The notes include a Summary of Significant Accounting Policies and other necessary disclosure of matters relating to the financial position of the Council.
- **Statistical Section** – includes mainly trend data and nonfinancial information useful in assessing a government's financial condition.

Management assumes full responsibility for the completeness and reliability of all information contained in this report based on a comprehensive framework of internal control that it has established for this purpose. These controls provide reasonable assurance that the Council's assets are protected against loss and that the accounting records from which the financial statements are prepared are reliable. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects and is presented in conformity with GAAP.

The independent Office of the State Auditor, State of Minnesota has issued an unqualified (clean) audit opinion on the Metropolitan Council's financial statements for the year ended December 31, 2011. The independent auditor's report is presented as the first component of the financial section of this report.

# Metropolitan Council

As a part of the financial statement audit, the Office of the State Auditor is conducting a single audit of federal programs. This audit meets the requirements of the federal Single Audit Act and is designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and requirements involving the administration of federal awards. These reports, included in the Metropolitan Council's separately issued Management and Compliance Report, will be available in July 2012.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A is designed to compliment this letter of transmittal and should be read in conjunction with it.

## Profile of the Government

The Minnesota Legislature established the Metropolitan Council in 1967 to coordinate planning and development within the Twin Cities metropolitan area and to address issues that could not be adequately addressed with existing governmental arrangements. The area over which the Council has responsibility includes the counties of Anoka, Carver, Dakota (excluding the city of Northfield), Hennepin (excluding the cities of Hanover and Rockford), Ramsey, Scott (excluding the city of New Prague), and Washington. The area includes 189 cities and townships and has a population of 2.85 million people. Additional legislative acts in 1974, 1976 and 1994 strengthened the Council's planning and policy roles, and merged the functions of three agencies (the Metropolitan Transit Commission, the Regional Transit Board and the Metropolitan Waste Control Commission) into the Metropolitan Council.

The Council is composed of sixteen members who each represent a geographic district and one chairperson who serves at large. Each is appointed by and serves at the pleasure of the governor. The State Senate confirms Council member and chairperson appointments.

The Metropolitan Council is a component unit of the State of Minnesota. The financial reporting entity consists of all funds of the primary government, as well as its component units. Component units are legally separate organizations for which the primary government is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's governing body, and either, (a) the ability of the primary government to impose its will, or (b) the potential for the organization to provide financial benefits to, or impose financial burdens on, the primary government; the organization is fiscally dependent on the primary government; or the nature and relationship between the primary government and the organization is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Metropolitan Sports Facilities Commission is a component unit of the Council due to fiscal dependence, and is reported separately within Metropolitan Council's financial statements. Additional information on this legally separate entity can be found in Note I.A.2 in the notes to the financial statements.

Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for the General Fund, all budgeted Special Revenue Funds, Metro Transit Bus, Light Rail, and Commuter Rail, and the Metropolitan Housing and Redevelopment Authority enterprise funds. The budget for the Environmental Services enterprise fund is prepared in conformity with the "cost allocation" system described in Minnesota Statute 473.517. Positive variances in revenues and expenses are accumulated for contingency reserves. All annual appropriations lapse at year end. Budgets are prepared in May and are reviewed by the Council committees in June and July. The preliminary operating budget is approved by the Council in August and the capital budget is approved in October. Public hearings are held in November or December and the final budget is approved in the middle of December. Budgetary

## **Metropolitan Council**

Comparison Schedules are presented in this report for each governmental fund for which an annual budget has been prepared. For the General Fund and the Metro Mobility Special Revenue Fund, these comparisons are included in the Required Supplementary Information section. Budgetary Comparison Schedules for the nonmajor governmental funds are presented in the Combining and Individual Fund Financial Statements and Schedules section.

Budgets are prepared at the division and fund level. Budgetary control is provided primarily through the Council's accounting system. Council adopted budgets are established in the accounting system by fund. Operating divisions have the authority to reallocate budgets within a fund, but the accounting system does not permit expenditures in excess of the approved fund budget. Transfers of authority across funds or divisions must be approved by the Council. Results of operations are reported against the approved budget.

### **ECONOMIC CONDITION AND OUTLOOK**

While the thirteen-county metropolitan area continued to experience gradual job growth, recovery in the metro was slower than the nation. Between March 2011 and March 2012, total employment in the thirteen-county metropolitan area grew by 1.09 percent, compared to a national employment growth of 1.45 percent. Employment growth in the metro slowed from 2.3 percent between March 2010 and March 2011 to 1.09 percent between March 2011 and March 2012 (DEED, Current Employment Survey).

Since the downturn of 2008, job recovery patterns in the metro and the nation mirrored each other. The region lost 5.5 percent of its jobs from its February 2008 peak to its employment trough of February 2010—a loss of 99,500 jobs (Bureau of Labor Statistics). Since this trough, 42,400 jobs were added to the region's economy, amounting to a 43 percent recovery of the total jobs lost since the peak of February 2008. In comparison, the nation lost 6.4 percent of its employment from its January 2008 peak to its February 2010 trough, and recovered 41 percent of the jobs lost since the January 2008 peak.

The unemployment rate in the seven-county metropolitan area remains below the nation's despite similarities in the job recovery patterns. The metro's unemployment rate continued to decline for the third year in a row. In March 2012, the metro's unemployment rate was 5.9 percent, down from 6.5 percent in the previous year (DEED, Local Area Unemployment Statistics). In contrast, the nation's unemployment rate in March 2012 stood at 8.4 percent, compared to 9.2 percent in the previous year.

Total employment for all industries in the thirteen-county metropolitan area increased by 19,969 from March 2011 to March 2012 (DEED, Current Employment Survey). Two sectors stood out in terms of employment gain: the Professional and Business Services sector and the Educational and Health Services sector. Professional Services experienced the largest gain—11,526 jobs in this period. Educational and Health Services, a historically strong sector that has been steadily growing for more than two decades, followed with a gain of 10,485 jobs. Both Other Services and Manufacturing added jobs—4,523 and 3,927 jobs, respectively.

Government lost employment for the fourth year in a row, experiencing the biggest decline with a loss of 6,739 jobs. This decline was significantly higher than the loss of 667 Government jobs in the previous period. Two sectors with modest employment gains in the previous year experienced a sharp downturn between March 2011 and March 2012. The Leisure and Hospitality sector lost 5,218 jobs, compared to a gain of 3,142 jobs in the previous period. Mining, Logging, and Construction lost 2,371 jobs, in contrast to the 3,081 jobs it gained in the previous period. Notably, the Information Services sector lost jobs for the fifth year in a row.

## Metropolitan Council

After reaching a peak of \$162,334 in June 2011, median home prices in the thirteen-county metropolitan area declined 9 months in a row, to \$138,000 in February 2012 (Minneapolis Area Association of Realtors). This amounted to a peak to trough drop of 15 percent. This downward trend was finally reversed in March 2012 as the metro's median home price climbed to \$149,000. This was a 6.4 percent improvement over the March 2011 value of \$140,000. The recent uptick is not yet strong enough to reverse the trend of declining median home prices.

From February 2011 to February 2012, median sales prices declined in all three segments of the regional housing market. The median price for traditional sales went down 11 percent from \$207,000 in February 2011 to \$183,700 in February 2012 (Minneapolis St. Paul Residential Real Estate Index). In contrast, the median price for foreclosed properties declined by only two percent from \$105,500 in February 2011 to \$103,800 in February 2012, suggesting some short-term price stabilization for foreclosed properties. The short sales market experienced the sharpest price decline as the median short sale price dropped from \$139,900 to \$116,000 during the same period.

The historically high percentage of distressed sales in the market (approximately 57 percent in February 2012) continues to drag down median housing prices in the region. The recent settlement between the Federal government and the five banks involved in the robo-signing controversy is likely to increase the supply of distressed properties in the market. Lenders are expected to process the distressed loans in their portfolios more swiftly, implying a potential jump in the number of distressed properties in the near future. A meaningful recovery can only be expected after the stock of distressed properties is cleared.

Housing markets showed some anemic improvement between 2010 and 2011. Residential building permits issued in the seven-county metro increased by 4.7 percent from 5,761 in 2010 to 6,029 in 2011 (Metropolitan Council Residential Building Permit Survey). However, most of this growth came from the multifamily sector. Permit numbers in this sector grew by 8 percent, compared to a growth of 1.1 percent in the single family market. While the number of new home starts went up by 3.8 percent during 2011 in the single-family housing market, the number of new home starts remained historically low, hovering around the low 3,000s (MetroStudy).

Commercial real estate markets began to show signs of recovery during 2011. Market-wide vacancy rates dropped slightly from 15.9 percent in 2010 to 15.2 percent after increasing three years in a row from 11.5 percent in 2007 (Cushman & Wakefield/NorthMarq Compass Report). In the office market, most of the real estate activity involved a flight to higher-quality properties, resulting in office vacancy rates that were much lower for Class A properties. The Southwest market dominated real estate activity in the office market, accounting for 456,000 square feet of the 484,000 square feet of office space absorbed in the entire Twin Cities market. Industrial properties in the Twin Cities benefited from the interest of national investors and real estate activity in this sector improved significantly. Newer bulk/warehouse product was especially in high demand, as companies preferred to look into building new facilities rather than retrofitting existing outdated spaces.

The multifamily sector remained the strongest in commercial real estate markets as the boom in the multifamily sector continued. Developers added approximately 900 new market units to the area in 2011 and 1,300 units are expected to be completed in 2012 (Cushman & Wakefield/NorthMarq Compass Report). The retail sector began to recover from its recent sluggish performance. Retail space vacancy rates dropped from 9.8 percent in 2010 to 8.4 percent in 2011. Two trends contributed to this improvement in retail markets. Grocery-store anchored redevelopments have absorbed some of the former big-box retail center space. High-profile retail centers have also benefited from the interest of healthcare providers eager to locate primary care and specialty care clinics in existing retail space.

## **Metropolitan Council**

Per capita personal income in the 13-county metropolitan area increased by 3.4 percent from \$45,262 in 2009 to \$46,819 in 2010, following a drop of 6.1 percent the previous year (Bureau of Economic Analysis). The metro's annual growth exceeded the average increase in the nation's metropolitan areas, where the per capita personal income grew by 2.7 percent. The metro ranked 23<sup>rd</sup> among the nation's 367 metropolitan areas and 9<sup>th</sup> among the largest 25 metropolitan areas for per capita personal income.

The thirteen-county metro's per capita real Gross Metro Product (GMP) continued to exceed the average for the nation's metropolitan areas (Bureau of Economic Analysis). In 2010, per capita real GMP stood at \$54,974 in the former, while it was \$45,557 in the latter. After declining for two years in a row, the metro's per capita real GMP grew by 2.6 percent between 2009 and 2010. This growth rate compared favorably to 1.6 percent growth rate in the metropolitan portion of the nation.

### **Delivering High-Performance Regional Services**

**Transit** - Metro Transit is one of the country's largest transit systems, providing roughly 85 percent of the 83 million bus trips taken annually in the Twin Cities. Each weekday customers board Metro Transit buses and trains an average of 263,000 times.

Metro Transit operates 123 bus routes, the Hiawatha light-rail line, and the Northstar Commuter Rail line, using a fleet of 879 buses, 27 light-rail passenger cars, 18 commuter rail passenger cars and six commuter rail locomotives.

The Hiawatha light-rail line operates between downtown Minneapolis, the MSP Airport, and the Mall of America in Bloomington. In 2011, the Hiawatha line carried 10.4 million passengers for the second time in the line's seven year history.

The Northstar Commuter Rail opened for service between Big Lake in Sherburne County and downtown Minneapolis in November 2009. The new service offers five morning trips and five afternoon return trips on weekdays, with one reverse commute trip each morning and afternoon. Weekend service includes three roundtrips on both Saturdays and Sundays. Each train consists of a locomotive and four passenger cars, and has seating for 560 people. Trains travel at speeds up to 79 miles per hour, making the trip from Big Lake to Minneapolis in about 50 minutes. Trains also stop at stations in Elk River, Anoka, Coon Rapids and Fridley. In 2011, the Northstar Commuter Rail carried over 703,000 passengers.

The Council's Metropolitan Transportation Services Division provides additional transit services to the region through direct service contracts and other coordinating arrangements supporting four major programs: Metro Mobility, Contracted Regular Routes, Transit Link, and Suburban Transit Authority Providers.

The Metro Mobility program is the metropolitan area's designated Americans with Disabilities Act (ADA) complementary paratransit service. In 2011, Metro Mobility provided 1.5 million rides. Contracted Regular Routes are bus transit services managed through transit provider contracts and consist primarily of commuter routes from the suburbs to the Twin Cities. In 2011, these routes carried 2.96 million passengers. Transit Link is a region-wide dial-a-ride program that assists people outside areas served by fixed-route transit and provided 330,000 rides in 2011. Suburban Transit Authority Providers comprise 12 communities selecting to manage their own transit service providing 5.1 million rides in 2011.

## Metropolitan Council

In April 2011 the FTA approved the Central Corridor Full Funding Grant Agreement (FFGA), moving the project to full construction with plans to begin passenger service in 2014. The \$957 million Central Corridor Light Rail Transit Project is an 11 mile project and will link five major centers of activity in the Twin Cities Region – downtown Minneapolis, the University of Minnesota, the Midway area, the State Capital complex and downtown St. Paul.

**Wastewater collection and treatment** - Metropolitan Council Environmental Services (MCES) collects and treats an average of 260 million gallons of wastewater every day from 106 directly served communities in the Twin Cities region. Almost 600 miles of sewer pipes from 5,000 miles of sewers carry wastewater to one of seven MCES treatment plants. These plants operate 24 hours a day, 365 days a year.

MCES treatment plants continue to perform at a high level in complying with clean water discharge permits and achieve near-perfect compliance with federal and state clean water discharge limits. All seven plants continue to earn Peak Performance Awards from the National Association of Clean Water Agencies (NACWA). The Hastings and St. Croix Valley Plants are 2 of the top 10 plants in the country for consecutive years of full compliance with their clean water discharge permits.

Five MCES treatment plants will receive NACWA's Platinum Award for consecutive years of compliance through 2011: Hastings (21 years); St. Croix Valley (20); Seneca (11); Blue Lake (5); and Eagles Point (6). Additionally, six treatment plants received Certificates of Commendation in 2011 from the Minnesota Pollution Control Agency for their performance in 2010; and the Blue Lake, Eagles Point and Hastings Plants received the Governor's Safety Award for continuing improvement and/or a continuing outstanding safety record.

The 2011 annual budget for Environmental Services included \$184.3 million operating revenue primarily from metropolitan wastewater charges to municipalities (\$172.8 million). Municipal sewer rates to local homes and businesses are low in comparison to similar-sized utilities nationally and municipal customer satisfaction is high. In addition, operating performance resulted in about a \$.4 million surplus in 2011. The metropolitan wastewater charges, while limited to wastewater use, are not limited by statute.

During 2011, Sewer Availability Charge (SAC) receipts (from development) remained low compared to historical receipts but recovered somewhat, as SAC units increased by 18.2% over 2010. The 2010 law that allows shifting some of the costs ordinarily paid by SAC – the “future users” of the system – to current users (either through increases to the metropolitan wastewater charges to municipalities or use of operating reserves) continues to mitigate concerns about the long-term viability of this revenue source. While the availability of this mechanism provides revenue assurance, a shift is not now expected to be needed in 2013.

Approximately \$142 million was budgeted for about 50 capital projects that were underway in 2011. These projects support regional goals of accommodating growth and protecting the environment while maintaining a cost-effective infrastructure. Highlights of the major ongoing capital improvement program in 2011 for the wastewater system include:

- Major rehabilitation to the Minneapolis interceptor system that includes interceptors 1-WO-500, 1-MW-413, 1-GV-461, 1-MW-411, 3-LV-610.
- Major upgrades to the Metropolitan Plant (in St. Paul, MN), including installation of non-condensing steam turbine generator for energy recovery, is scheduled for completion in 2012.
- Construction of Liquid Treatment Phase 1 upgrades at the Blue Lake Plant (in Shakopee, MN) which is scheduled for completion in March 2012.
- Interceptor construction for a new plant in East Bethel, Minnesota was initiated and scheduled for completion in fall 2012. Treatment facility construction was bid in Dec. 2011, with completion scheduled for fall 2013.



# Metropolitan Council

**Regional parks and trails** – The Twin Cities area’s nationally renowned system of regional parks contributes significantly to our high quality of life. Preserving green space for wildlife habitat and recreation enhances the region’s livability and thus its economic strength.

The regional parks system includes 51 regional parks and park reserves, 38 trails and 7 special recreation areas. Parks are operated by 10 partnering cities, counties and special districts. These partners work with the Metropolitan Council to acquire and develop parks and trails to protect natural resources and to provide outdoor recreation for public enjoyment.

The Council also works with these regional partners to develop park policies that protect the water quality, promote best management practices, and help integrate the park systems with housing, transportation and other regional priorities.

**Housing** - An adequate supply of affordable housing for the region’s workforce is essential for economic vitality. The Council supports affordable housing in the region through various programs and initiatives. The Council’s housing and redevelopment authority operates the state’s largest Section 8 rent assistance program. As it has for several years, the program achieved full use of its available tenant-based federal rent subsidy, assisting approximately 6,100 very low to extremely low income seniors, disabled individuals, families and singles, including the 150 Council owned and operated housing units called the Family Affordable Housing Program in 11 cities in suburban Anoka, Ramsey and Hennepin Counties assisted with project based vouchers. Additionally, the Council provides rent assistance to approximately 655 households through state and federally funded rent assistance programs designed to assist households meeting specific eligibility criteria such as disability, homelessness, or working toward self sufficiency.

Working in partnership with cities, counties and municipal development authorities, the Council, through its Livable Communities Programs, provides grants to projects that (1) clean up contaminated land for redevelopment, (2) promote efficient, connected development, and (3) support the development and preservation of affordable and lifecycle housing. Currently, 94 metropolitan area communities are participating in the voluntary Livable Communities Act Local Housing Incentives program.

## Financial Information

The 2011 unified operating budget was adopted by the Council in December 2010. The original adopted budget for operations, pass-through expenditures and debt service was \$760 million, representing a three percent increase from the budget adopted for 2010. During the year, the budget was revised to \$761 million primarily to recognize carryforward of budgeted expenses for projects initiated in the prior year but that are expected to be completed during 2011.

The Council relies on several funding sources. In the 2011 budget, 39 percent of the Council’s revenue came from user fees for wastewater treatment and transit services, and 50 percent from state, federal, and local funds. About 10 percent of revenue came from a seven-county property tax and one percent from other sources.

The Council receives a percentage of the state Motor Vehicle Sales Tax (MVST) to fund a portion of transit operations of the Council and certain suburban transit communities. The MVST is a single sector sales tax and has historically experienced significant peaks and valleys. To address the variability of receipts, the Council budgets only 95 percent of its portion of forecasted MVST revenues, with five percent unbudgeted in the event that actual receipts fall short of projections.

## Metropolitan Council

The Council also adopted its 2011 Unified Capital Program in December 2010. The Capital Program includes a six-year capital improvement plan (CIP) recognizing the Council's commitment to maintain and preserve regional investments in wastewater services, transit and parks and open space. The CIP includes both the portion of spending on authorized capital projects and capital investments and funding sources that are planned within the six-year period, but not currently authorized to be implemented by the Council. The 2011-2016 CIP defines \$2.5 billion in capital projects, of which \$479 million was authorized for spending in 2011.

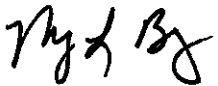
### Awards and Acknowledgements

The Government Finance Officers Association (GFOA) of the United States and Canada awarded the Certificate of Achievement for Excellence in Financial Reporting to the Metropolitan Council for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2010. This was the twenty-eighth consecutive year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, the government published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for one year only. We believe our current report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

This report is prepared with the professional and dedicated services of the Finance Staff. Support from the entire staff is required to produce the report in a timely manner. Staff in many other departments of the Metropolitan Council and component units also provided data. I want to express my appreciation for the dedication of the staff members for their contribution in preparation of this report.

Respectfully,



Mary Bogie  
Chief Financial Officer

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to  
Metropolitan Council  
of the Twin Cities Area  
Minnesota

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
December 31, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



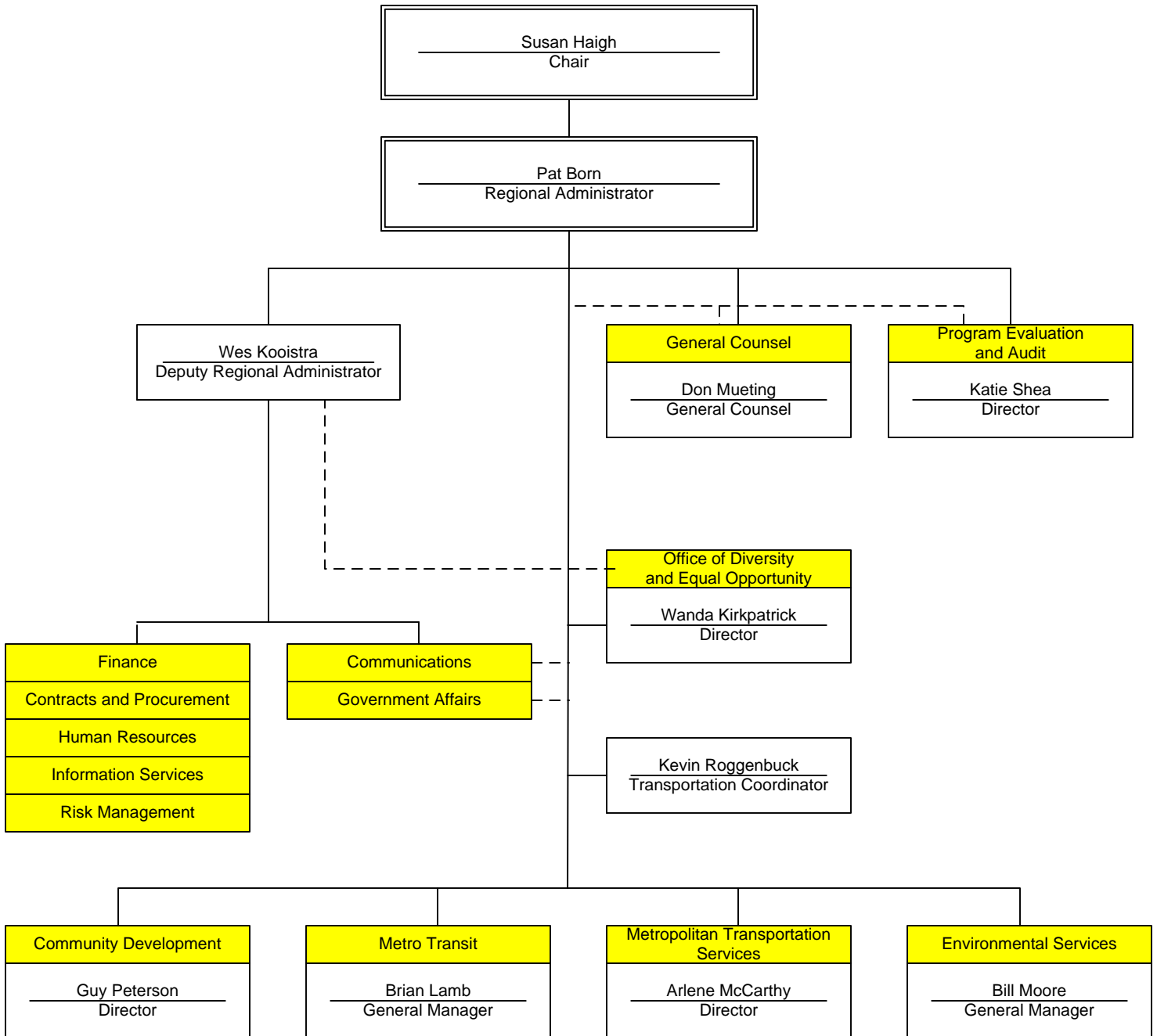
*Linda C. Danson*

President

*Jeffrey R. Egan*

Executive Director

# Metropolitan Council Organization Chart



# Metropolitan Council

	Term of Office	
	First Appointed	End of Term
<b>COUNCIL MEMBERS:</b>		
<b>Chair -</b>		
Susan Haigh	Jan. 12, 2011	Jan. 1, 2015
<b>District Members -</b>		
District No. 1 -		
Roxanne Smith	March 2, 2011	Jan. 1, 2015
District No. 2 -		
Lona Schreiber	March 2, 2011	Jan. 1, 2015
District No. 3 -		
Jennifer Munt	March 2, 2011	Jan. 1, 2015
District No. 4 -		
Gary Van Eyll	March 2, 2011	Jan. 1, 2015
District No. 5 -		
Steve Elkins	March 2, 2011	Jan. 1, 2015
District No. 6 -		
James Brimeyer	March 2, 2011	Jan. 1, 2015
District No. 7 -		
Gary Cunningham	March 2, 2011	Jan. 1, 2015
District No. 8 -		
Adam Duinink	March 2, 2011	Jan. 1, 2015
District No. 9 -		
Edward Reynoso	March 2, 2011	Jan. 1, 2015
District No. 10 -		
John Doan	March 2, 2011	Jan. 1, 2015
District No. 11 -		
Sandy Rummel	March 2, 2011	Jan. 1, 2015
District No. 12 -		
Harry Melander	March 2, 2011	Jan. 1, 2015
District No. 13 -		
Rich Kramer	March 2, 2011	Jan. 1, 2015
District No. 14 -		
Jon Commers	March 2, 2011	Jan. 1, 2015
District No. 15 -		
Steven Chávez	March 2, 2011	Jan. 1, 2015
District No. 16 -		
Wendy Wulff	Apr. 22, 2009	Jan. 1, 2015

# Metropolitan Council

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## *OFFICERS*

Susan Haigh, appointed	Chair
Harry Melander	1 <sup>st</sup> Vice-Chair
Wes Kooistra	Treasurer
Emily Randleman	Secretary

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## *FINANCIAL ADMINISTRATIVE OFFICIALS*

Pat Born	Regional Administrator
Wes Kooistra	Deputy Regional Administrator
Mary Bogie	Chief Financial Officer

**FINANCIAL SECTION**

**Metropolitan Council**



Serving the Twin Cities seven-county metropolitan area





REBECCA OTTO  
STATE AUDITOR

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**INDEPENDENT AUDITOR'S REPORT**

Metropolitan Council of the Twin Cities Area  
Saint Paul, Minnesota

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Metropolitan Council of the Twin Cities Area, a component unit of the State of Minnesota, as of and for the year ended December 31, 2011, which collectively comprise the Metropolitan Council's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Metropolitan Council's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Metropolitan Sports Facilities Commission, the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Metropolitan Sports Facilities Commission, is based solely upon the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Metropolitan Council of the Twin Cities Area as of December 31, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## Metropolitan Council

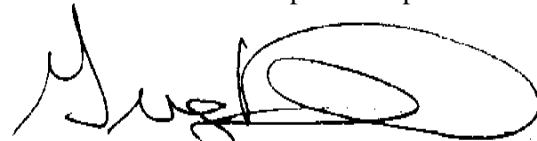
Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. In accordance with auditing standards generally accepted in the United States of America, we have applied certain limited procedures to the required supplementary information, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Metropolitan Council's basic financial statements as a whole. The introductory section, the combining and individual fund statements and schedules, and the statistical section listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. This information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 27, 2012, on our consideration of the Metropolitan Council of the Twin Cities Area's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit. That report does not include the Metropolitan Sports Facilities Commission, which was audited by other auditors.



REBECCA OTTO  
STATE AUDITOR



GREG HIERLINGER, CPA  
DEPUTY STATE AUDITOR

June 27, 2012

# Metropolitan Council

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## 2011 Comprehensive Annual Financial Report Management's Discussion and Analysis (Unaudited)

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This section of the Metropolitan Council's Comprehensive Annual Financial Report (CAFR) presents a discussion and analysis of the financial activities for the fiscal year ended December 31, 2011. It should be read in conjunction with the preceding transmittal letter and the Metropolitan Council's basic financial statements following this section.

### Financial Highlights

The assets of the Council exceeded liabilities at the close of the fiscal year by \$2.4 billion. Approximately 88 percent of this amount is invested in capital assets (net of related debt).

During the year, the Council's total net assets increased by \$453 million (23 percent) from the prior year. Net assets from business-type activities added \$434 million, while governmental activities contributed \$19 million. Business-type activities benefited from significant capital grants revenues primarily in Metro Transit Light Rail and Commuter Rail activities. Program revenues increased by \$295 million: capital grants by \$309 million; operating grants decreased by \$14 million. Fiscal year 2011 was the first full year of construction for the Central Corridor Light Rail Project. The project was 45% complete as of the end of the fiscal year 2011. Commuter rail was built by the Metropolitan Council Metro Transit and the State of Minnesota Department of Transportation (MnDOT). In 2011, MnDOT transferred the ownership to the Metropolitan Council Metro Transit.

The Council's governmental funds reported a combined ending fund balance of \$316 million as of the end of the year. This represents a decrease of \$23 million (6.9 percent) compared to the previous year. Increased governmental capital expenses and no new bond contributed to the majority of the net fund balance decrease.

At the close of the fiscal year, the General Fund reported a total fund balance of \$23.2 million, a slight increase compare to the previous year. The General Fund unassigned fund balance decreased \$1.4 million while the committed balance increased by \$760 thousand and the assigned balance increased by \$866 thousand.

The Council added \$168 million in bonds and loans while paying down \$111 million in bonds and loans.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Metropolitan Council's basic financial statements. The Council's basic financial statements comprise three components:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

This report also includes other supplementary information in addition to the basic financial statements.

### Government-wide Financial Statements

The government-wide financial statements provide readers with a broad overview of the Metropolitan Council's financial operations, in a manner similar to a private-sector business. Government-wide financial statements consist of the Statement of Net Assets and the Statement of Activities and are prepared using the economic resources measurement focus and the accrual basis of accounting.

The Statement of Net Assets presents information on all of the Council's assets and liabilities. Net assets is the difference between the assets and liabilities. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Metropolitan Council is improving or deteriorating.

The Statement of Activities presents information showing how the Council's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Therefore, revenues and expenses are reported in these statements for some items that affect cash flows in future periods (e.g. uncollected property taxes, accounts receivable and earned but unused vacation leave).

The government-wide financial statements segregate the activities of the Council into three types of programs or activities:

# Metropolitan Council

Governmental Activities – Taxes and intergovernmental revenues are the major revenue sources that fund governmental activities of the Council. Governmental activities include general government, housing, transportation, environment, economic development, and culture and recreation.

Business-type Activities – Business-type activities include services that are intended to recover costs through user charges and fees. The Council’s wastewater treatment, public transportation, and the Housing and Redevelopment Authority are regarded as business-type activities.

Discretely Presented Component Unit – Component units are legally separate entities for which the Council is financially accountable, or the nature and significance of the unit’s relationship with the Council is such that exclusion of the unit would cause the Council’s financial statements to be misleading or incomplete. The Metropolitan Sports Facilities Commission is the only component unit and is discretely presented.

The government-wide financial statements can be found on pages 19-21 of this report.

## Fund Financial Statements

A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Metropolitan Council, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the Metropolitan Council are divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds – These funds are used to account for essentially the same functions as reported in the governmental activities in the government-wide financial statements. However, the fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Council’s near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government’s near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Metropolitan Council maintains eleven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Metro Mobility Fund, and Debt Retirement Fund, since all three are considered to be major funds. Data from the other eight governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements included in this report.

The basic governmental fund financial statements can be found on pages 22-25 of this report.

Proprietary funds – These funds are used to account for functions that are classified as “business-type activities” in the government-wide financial statements. Proprietary funds utilize accrual basis accounting which is the same method used by private-sector businesses. Proprietary fund financial statements provide the same type of information as the government-wide statements, only in more detail.

The Metropolitan Council maintains one type of proprietary fund—the enterprise fund. The Council uses enterprise funds to account for its wastewater treatment, bus transportation, light rail transportation, commuter rail transportation and housing operations. All five funds are considered to be major funds of the Council.

The basic proprietary fund financial statements can be found on pages 26-28 of this report.

Fiduciary funds – These funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Council’s own programs.

The basic fiduciary fund financial statement can be found on page 29 of this report.

## Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund financial statements.

The notes to the financial statements can be found on pages 30-59 of this report.

## Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Metropolitan Council.

# Metropolitan Council

The required supplementary information can be found on pages 62-65.

## Supplementary Information

Supplementary information includes combining financial statements for nonmajor governmental funds and is presented immediately following the required supplementary information.

The combining financial statements, as well as individual fund and bond statements and schedules can be found on pages 68-87 of this report.

Additionally, the statistical section, which provides mostly trend data and non-financial information useful in assessing the Metropolitan Council's financial condition, can be found on pages 91-116 of this report.

## Government-wide Financial Analysis

The following condensed financial information was derived from the government-wide Statement of Net Assets. As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the Metropolitan Council, assets exceeded liabilities by \$2.4 billion on December 31, 2011.

### Metropolitan Council Net Assets December 31, 2010 and 2011 (In Thousands)

	<u>Governmental activities</u>		<u>Business-type activities</u>		<u>Total</u>	
	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>
Current and other assets	\$372,702	\$345,304	\$ 436,696	\$ 544,297	\$ 809,398	\$889,601
Capital assets	<u>82,237</u>	<u>78,964</u>	<u>2,720,327</u>	<u>3,176,328</u>	<u>2,802,564</u>	<u>3,255,292</u>
Total assets	<u>454,939</u>	<u>424,268</u>	<u>3,157,023</u>	<u>3,720,625</u>	<u>3,611,962</u>	<u>4,144,893</u>
Long-term liabilities outstanding	283,810	239,117	1,126,155	1,253,478	1,409,965	1,492,595
Other liabilities	<u>33,285</u>	<u>28,014</u>	<u>179,348</u>	<u>182,085</u>	<u>212,633</u>	<u>210,099</u>
Total liabilities	<u>317,095</u>	<u>267,131</u>	<u>1,305,503</u>	<u>1,435,563</u>	<u>1,622,598</u>	<u>1,702,694</u>
Net assets:						
Invested in capital assets, net of related debt	55,868	34,482	1,695,361	2,119,631	1,751,229	2,154,113
Restricted	246,986	211,377	28,180	8,039	275,166	219,416
Unrestricted	<u>(165,010)</u>	<u>(88,722)</u>	<u>127,979</u>	<u>157,392</u>	<u>(37,031)</u>	<u>68,670</u>
Total net assets	<u>\$137,844</u>	<u>\$157,137</u>	<u>\$1,851,520</u>	<u>\$2,285,062</u>	<u>\$1,989,364</u>	<u>\$2,442,199</u>

By far the largest portion of the Metropolitan Council's net assets (\$2.2 billion) reflects its investment in capital assets (e.g., land, buildings and infrastructure, vehicles, and equipment) less any related outstanding debt used to acquire those assets. The Council uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the Metropolitan Council's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from a combination of other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Another significant portion of the Metropolitan Council's net assets (\$219 million) represents resources that are subject to external restrictions. Net asset restrictions are primarily due to external restrictions imposed by State legislation and bond covenants. These net assets consist of debt service, capital project and specific grant and loan programs. The restricted net assets decrease (\$56 million) came primarily from Transit and Environmental Services Capital project programs.

Unrestricted net assets for the governmental activities are a negative \$89 million. The negative unrestricted net assets balance is a result of debt obligations being reported in governmental activities, but the related capital assets are recognized in the business-type activities.

At the end of the current fiscal year, the Metropolitan Council is able to report positive balances in all three categories of net assets. Governmental activities had positive balances in two of the three categories and business-type activities had positive balances in all three categories.

The Metropolitan Council's combined net assets for governmental and business-type activities increased by \$453 million, a 23 percent increase for the year. Business-type activities contributed \$434 million (96 percent) of the increase.

The following condensed financial information was derived from the government-wide Statement of Activities and reflects how the Council's net assets changed during the year.

# Metropolitan Council

## Changes in Net Assets Fiscal Years Ended December 31, 2010 and 2011 (In Thousands)

	<u>Governmental activities</u>		<u>Business-type activities</u>		<u>Total</u>	
	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>
Revenues:						
Program revenues:						
Charges for services	\$ 7,723	\$ 8,462	\$ 303,286	\$ 302,432	\$ 311,009	\$ 310,894
Operating grants and contributions	50,720	56,884	106,929	86,776	157,649	143,660
Capital grants and contributions	38,315	34,963	181,429	494,132	219,744	529,095
General revenues:						
Property taxes	73,140	73,798	-	-	73,140	73,798
Property tax related state revenues	2,278	2,381	-	-	2,278	2,381
Motor vehicle sales tax	33,061	29,109	119,718	159,660	152,779	188,769
Investment earnings	6,027	7,675	15,581	7,966	21,608	15,641
Gain on sale of capital assets	-	-	-	-	-	-
Total revenues	<u>211,264</u>	<u>213,272</u>	<u>726,943</u>	<u>1,050,966</u>	<u>938,207</u>	<u>1,264,238</u>
Expenses:						
General government	8,961	10,601	-	-	8,961	10,601
Transportation	107,087	107,251	-	-	107,087	107,251
Culture and recreation	31,860	30,659	-	-	31,860	30,659
Economic development	6,767	4,684	-	-	6,767	4,684
Environment	2,216	3,973	-	-	2,216	3,973
Housing	2,380	1,393	-	-	2,380	1,393
Interest and other charges	7,413	5,953	-	-	7,413	5,953
Environmental services	-	-	190,406	198,406	190,406	198,406
Transit bus	-	-	301,905	302,758	301,905	302,758
Transit light rail	-	-	58,334	66,183	58,334	66,183
Transit commuter rail	-	-	19,576	21,860	19,576	21,860
Housing	-	-	56,574	57,682	56,574	57,682
Total expenses	<u>166,684</u>	<u>164,514</u>	<u>626,795</u>	<u>646,889</u>	<u>793,479</u>	<u>811,403</u>
Increase (decrease) in net assets before transfers	44,580	48,758	100,148	404,077	144,728	452,835
Transfers	<u>(14,035)</u>	<u>(29,465)</u>	<u>14,035</u>	<u>29,465</u>	-	-
Increase (decrease) in net assets	30,545	19,293	114,183	433,542	144,728	452,835
Net assets, beginning	<u>107,299</u>	<u>137,844</u>	<u>1,737,337</u>	<u>1,851,520</u>	<u>1,844,636</u>	<u>1,989,364</u>
Net assets, ending	<u>\$137,844</u>	<u>\$157,137</u>	<u>\$1,851,520</u>	<u>\$2,285,062</u>	<u>\$1,989,364</u>	<u>\$2,442,199</u>

## Governmental Activities

Governmental activities increased the Council's net assets by \$19.2 million, compared to \$30.5 million in 2010. The primary contributors to this change are discussed in the following paragraphs.

### Revenues

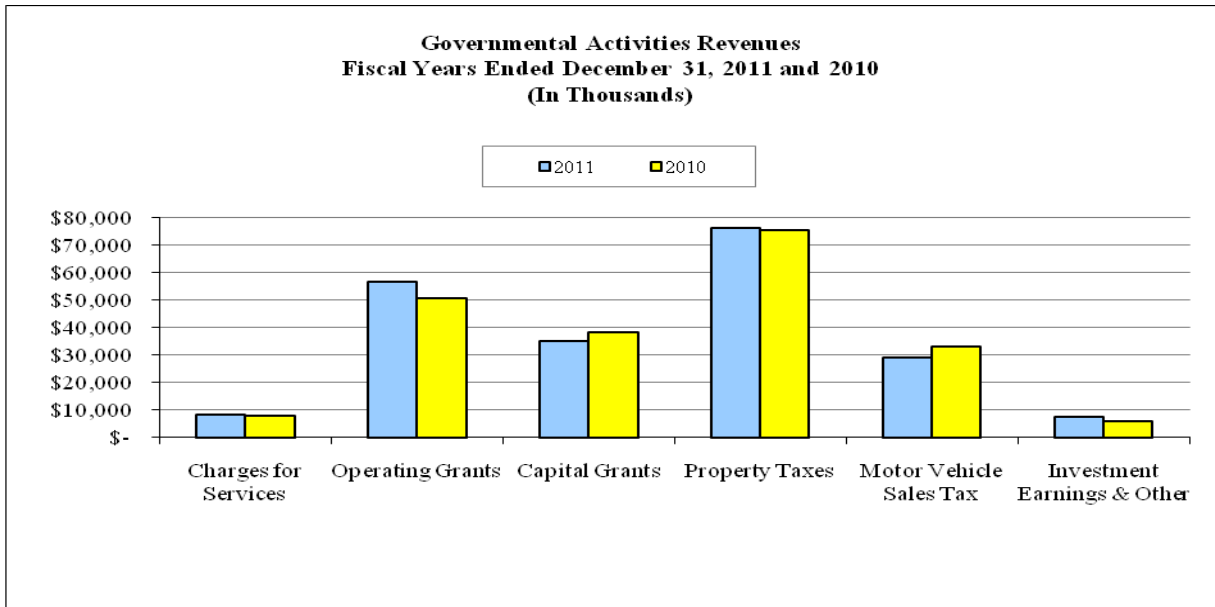
Governmental activities are supported by charges for services, grants, and contributions. Additionally, general revenues cover any expenses after program specific revenues are applied. In 2011, the Council relied primarily on property taxes, motor vehicle sales tax (MVST), and investment earnings for funding governmental activities. Specifically, property taxes supported the Council's debt service activity, while MVST supported the transportation activities.

Some revenues for the Council's governmental activities are derived directly from the program itself (referred to as charges for services), parties outside the government, taxpayers or citizenry. As a whole, these revenues reduce the net cost of the function to be financed from the government's general revenue.

Total program revenues of \$100 million, increased by \$3 million (3.7 percent) compared to 2010. Charges for services remained flat at \$8 million. Operating grants increased by \$6 million to \$57 million due primarily from increased allocation of state transportation appropriation funding. Capital grant program revenues from the Federal Section 5307 program (\$13 million) slightly decreased. State capital reimbursements decreased by \$2 million for the parks program.

# Metropolitan Council

Total general revenues were \$113 million (a decrease of \$1 million or 1.3 percent). The investment earnings increased by \$2 million to \$8 million as interest rates remained at record lows. Allocation of MVST receipts to governmental activities decreased by \$4 million (12 percent) to \$29 million compared to 2010.



## Expenses

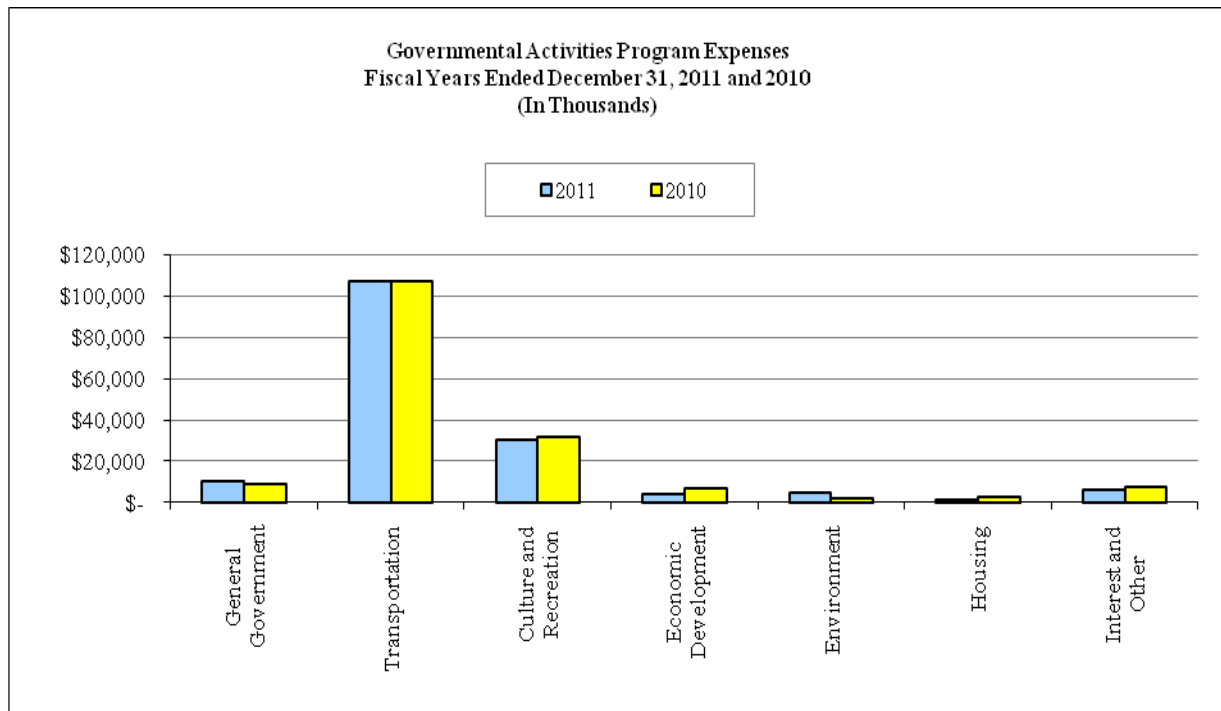
In 2011, expenses for governmental activities decreased by \$2 million (1.3 percent) to \$165 million. Culture and recreation expenses slightly decreased by \$1 million as the Council's regional parks received less reimbursement requests under existing grants. Interest expenses also decreased by \$1 million reflecting scheduled debt payments. The Council's livable communities programs for environment had marginal increases, while the economic development and housing program had reductions due to the depressed new housing market in the region. The unexpended balances of all livable community grants are recognized as restricted net assets.

Depreciation for the year was \$15 million, an increase of \$1 million over 2010 due to the increase in computer hardware purchased last year.

In 2011, net transfers to business-type activities increased by \$15 million to \$29 million. Metro Transit Bus and Light Rail were the primary recipients of these transfers.

Net salaries and benefits increased by \$1 million to \$10 million. Payments to outside transit providers increased by \$11 million due to the increase in services.

# Metropolitan Council



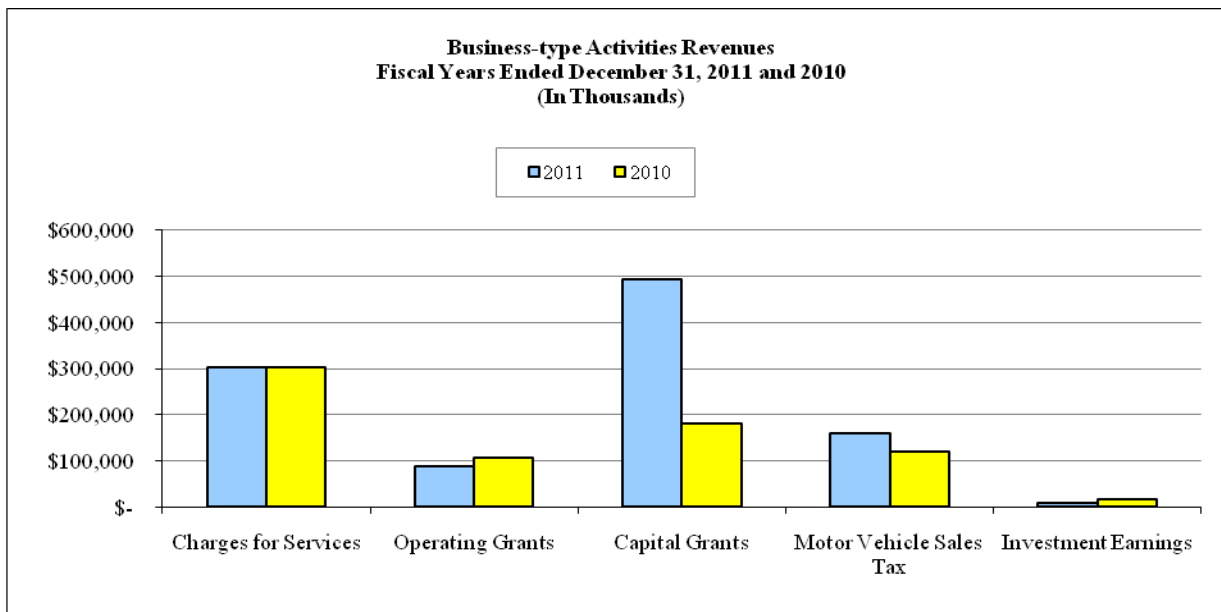
## Business-Type Activities

### Revenues

Program revenues for the Council’s business-type activities totaled \$883 million, or 137 percent of related expenses for fiscal year 2011 compared to \$592 million (94 percent of related expenses) in the prior year. Reductions in state and local operating grant revenues for Metro Transit Bus were partially offset with an increased allocation of MVST revenues. Capital contribution for Light Rail and Commuter Rail increased by \$316 million while MT Bus decreased by \$9 million.

General revenues used to cover extra program expenses come from two sources: MVST and investment earnings. For 2011, MVST revenues increased by \$40 million to \$160 million. Investment earnings decreased by \$8 million.

Net transfers increased slightly by \$15 million to \$29 million as stated previously. Transfers are primarily capital expense reimbursements from governmental funds.





# Metropolitan Council

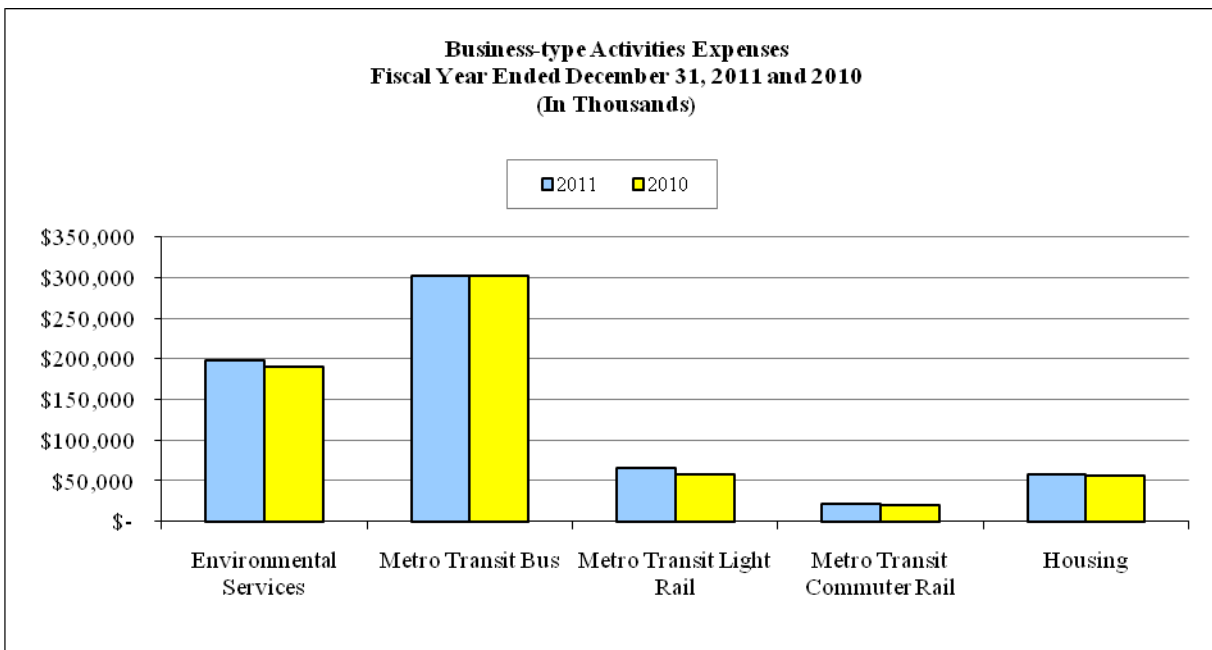
## Expenses

Business-type activities in 2011 incurred expenses of \$647 million, an increase of \$20 million (3 percent) over the prior year. The Environmental Services program expenses increased by \$8 million (4 percent) and Housing and Redevelopment Authority increased slightly by \$1 million (2 percent). Taken together the three Metro Transit programs—Bus, Light Rail, and Commuter Rail—experienced an increase of \$11 million (3 percent) due mainly to full-year operation of the commuter rail.

Overall salaries and wage related expenses slightly increased by \$1 million to \$286 million. Group medical insurance and workers comp expenses for Environmental Services were the primary contributors to the increase.

Depreciation expense for 2011 was \$147 million—an \$11 million increase over 2010, due primarily to increased capital items in Metro Transit Bus and Metro Transit Commuter Rail.

Contracted Services increased in Metro Transit Bus and Commuter Rail. These increases were partially offset by decreases in materials and supplies, insurance and utilities. Once salary and depreciation expenses are removed, the net increase for all other expenses was slightly more than \$10 million.



## Financial Analysis of the Governmental Funds

As noted earlier, the Metropolitan Council uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental Funds

The focus of the Metropolitan Council's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is useful in assessing the Metropolitan Council's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Council's governmental funds reported combined total fund balances of \$316 million, a decrease of \$23 million compared to the prior year. Of that total fund balance, \$307 million is considered restricted, \$35 million is committed, and \$6 million is assigned, leaving an unassigned balance of a negative \$32 million.

Revenues from all governmental funds for the current year were \$212 million, a slight increase of \$1 million from the previous year. State funding decreased by \$3 million and taxes and investment earnings increased by \$700 thousand and \$1.6 million, respectively. Other small variances in federal, local and miscellaneous revenues made up the balance.

Expenditures for all governmental funds in the current year were \$206 million, a decrease of \$12 million from the previous year. Culture and recreational program expenditures decreased by \$1 million as the Council's regional parks increased reimbursement requests. The

# Metropolitan Council

Council's livable communities programs (housing, economic development, and environment rehabilitation) spending decreased by \$1 million, reflecting the housing market and regional government budget changes. Transportation expenditures remain at \$94 million. Debt service principal and interest payments decreased by \$10 million (total of \$52 million). Capital outlay remained flat at \$11 million.

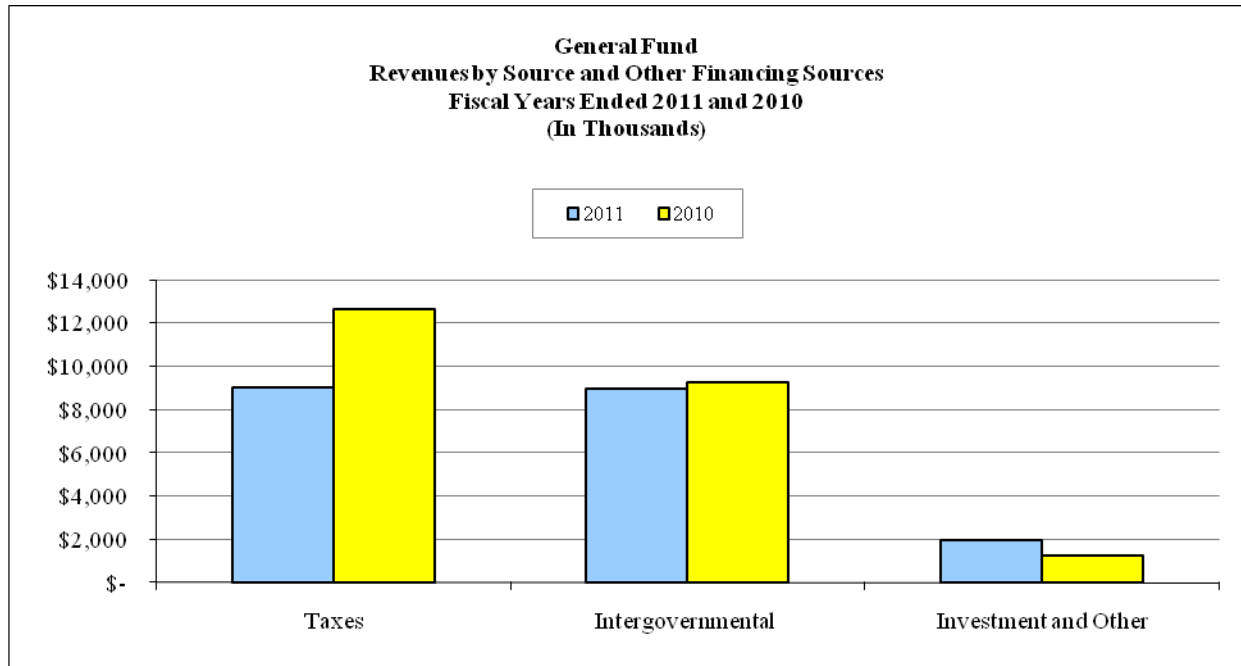
The General Fund is the Council's principal governmental operating fund. During the current year, the fund balance in the General Fund remained relatively consistent at \$23 million (1 percent increase). Actual general government expenditures were less than budgeted accounting for the majority of the increase in fund balance. At the end of 2011, \$5 million was committed for specific purposes, and \$6 million was assigned for existing obligations, leaving \$12 million unassigned.

The following table provides the changes in revenues by source from 2010 to 2011.

**General Fund  
Revenues by Source and Other Financing Sources  
Fiscal Years Ended December 31, 2010 and 2011  
(In Thousands)**

<u>Revenues by Source</u>	<u>2010</u>		<u>2011</u>		<u>Increase (Decrease)</u>
	<u>Amount</u>	<u>Percent of Total</u>	<u>Amount</u>	<u>Percent of Total</u>	
Taxes	\$ 12,621	55%	\$ 9,023	45%	\$(3,598)
Intergovernmental Revenues	9,253	40%	8,986	45%	(267)
Investment Income and Other	1,273	5%	1,977	10%	704
Total Revenue	<u>\$23,147</u>	<u>100%</u>	<u>\$19,986</u>	<u>100%</u>	<u>\$(3,161)</u>
Transfers In	-	0%	-	0%	-
Total Revenue and Other Financing Sources	<u>\$23,147</u>	<u>100%</u>	<u>\$19,986</u>	<u>100%</u>	<u>\$(3,161)</u>

General Fund revenues decreased by \$3 million over the previous year due to a decrease in the operating portion of the Council's property tax levy. Both investment income and intergovernmental revenues remained flat compared to 2010. There have been no transfers in activity in the past two years.



# Metropolitan Council

The following table provides the changes in expenditures by function from 2010 to 2011.

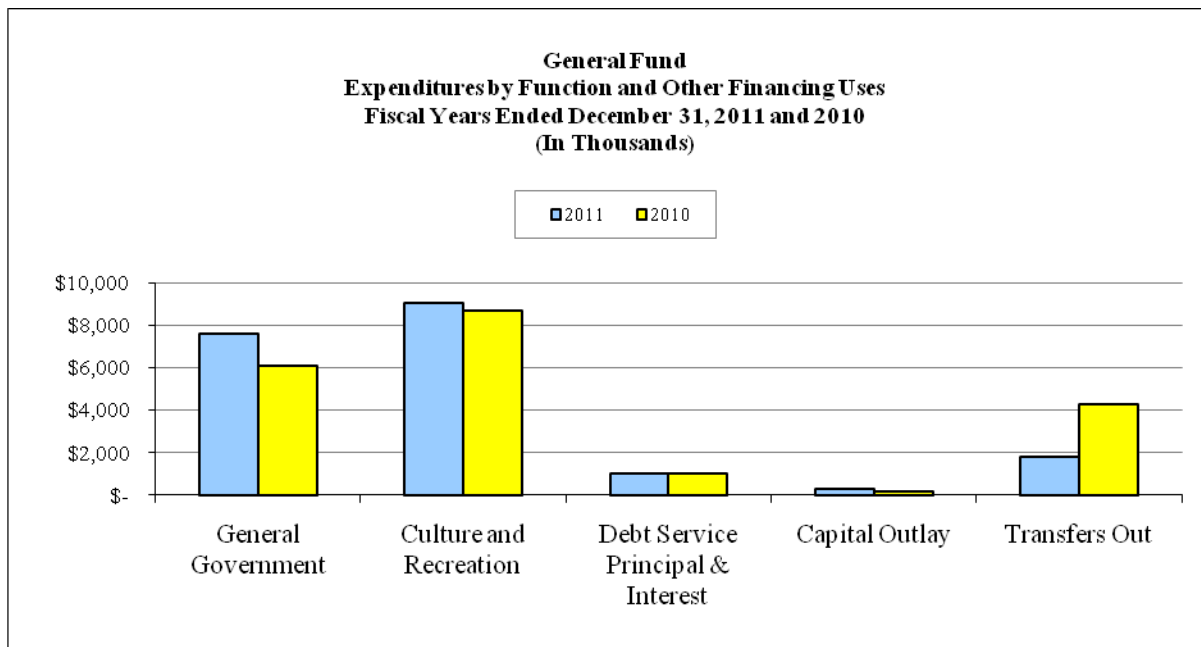
**General Fund  
Expenditures by Function and Other Financing Uses  
Fiscal Years Ended December 31, 2010 and 2011  
(In Thousands)**

	2010		2011		Increase (Decrease)
	Amount	Percent of Total	Amount	Percent of Total	
<b>Expenditures by Function</b>					
General Government	\$ 6,096	30%	\$ 7,559	38%	\$ 1,463
Culture and Recreation	8,704	43%	9,046	46%	342
Debt Service (Principal Only)	560	3%	575	3%	15
Debt Service (Interest Only)	475	2%	456	2%	(19)
Capital Outlay	172	1%	303	2%	131
Total Expenditures	\$16,007	79%	\$17,939	79%	\$ 1,932
Transfers Out	4,253	21%	1,781	9%	(2,472)
Total Expenditures and Other Financing Uses	<u>\$20,260</u>	<u>100%</u>	<u>\$19,720</u>	<u>100%</u>	<u>\$ (540)</u>

General Fund expenditures (net of allocations) during the current year were \$18 million, an increase of \$2 million from the previous year. Other financing uses--transfers out--were decreased by \$2 million. The General Fund budgeted and transferred out \$1 million for livable communities as required by State legislation, \$701 thousand for reimbursement transfers to Environmental Services (a business-type activity) for reimbursement of water supply program expenditures and closeout of activities. In addition, \$75 thousand in rental expenditure reimbursements to two divisions. As a result of Council-wide cost containment measures, actual expenditures for general government expenses were under budget.

In 2011, the Metro Mobility Fund balance increased by \$6 million to \$24 million. Metro Mobility's total revenues increased by \$10 million to \$48 million. State appropriations increased by \$11 million. Total Metro Mobility expenditures increased by \$2 million to \$41 million, an increase of 6 percent, due to increased fuel costs and transit provider expense.

The Debt Retirement Fund balance of \$79 million increased by \$2 million as anticipated for debt repayments. Property tax related revenues were \$4 million more at \$51 million. Investment earnings were flat. Total retirement payments were \$51 million, a decrease of \$10 million.



# Metropolitan Council

## Financial Analysis of Proprietary Funds

The Metropolitan Council's enterprise funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Council has five enterprise funds: Environmental Services, Metro Transit Bus, Metro Transit Light Rail, Metro Transit Commuter Rail, and Metropolitan Housing and Redevelopment Authority. Each fund is reported as a major fund.

Overall, the enterprise funds had total net assets of \$2.3 billion at December 31, 2011. Total net assets for all enterprise funds increased by \$434 million during 2011. Capital contributions and net transfers were the largest positive contributors.

The following table summarizes the total assets, total liabilities, operating income (loss), changes in net assets, and net asset balance for each of the five enterprise funds from 2010 to 2011.

	Metro Transit				Metropolitan Housing and Redevelopment Authority	Total 2011	Total 2010
	Environmental Services	Bus	Light Rail	Commuter Rail			
Assets	\$1,818,351	\$654,378	\$992,787	\$228,792	\$ 26,317	\$3,720,625	\$3,157,683
Liabilities	1,145,881	112,413	168,892	6,334	2,043	1,435,563	1,306,163
Operating Income (Loss)	17,618	(221,004)	(54,633)	(19,189)	(57,207)	(334,415)	(321,528)
Changes in Net Assets	14,710	28,858	232,321	158,128	(475)	433,542	114,183
Net Assets	672,470	541,965	823,895	222,458	24,274	2,285,062	1,851,520

The Environmental Services Fund accounts for the operations, maintenance, and design for the regional wastewater (sanitary sewer) system. Normal operations were positive. Net capital assets increased by \$48 million.

Metro Transit Bus is the region's largest provider of directly provided bus transit service. For December 31, 2011, invested in capital assets, net of related debt was \$461 million, an increase of \$21 million. Motor vehicle sales taxes revenues contributed significantly to the increase.

The Metro Transit Light Rail Fund provides the region's light rail transit service. For December 31, 2011, the invested in capital assets, net of related debt was \$817 million, an increase of \$232 million. Capital contributions for the Central Corridor Light Rail (CCLR) project contributed significantly to the increase. Fiscal year 2011 was the first full year of construction for the CCLR project. At year end, 45% of the project was completed.

The Metro Transit Commuter Rail, which provides the region's commuter rail transit service, began operations on November 16, 2009. For December 31, 2011, the invested in capital assets, net of related debt was \$219 million, an increase of \$157 million mostly from capital contribution. Commuter rail was built by Metropolitan Council Metro Transit and the State of Minnesota Department of Transportation (MnDOT). The capital contribution in 2011 was the transfer of ownership from MnDOT to the Metropolitan Council Metro Transit.

The Metropolitan Housing and Redevelopment Authority provides affordable housing under the Federal "Section 8" program. The net asset balance for the year ended December 31, 2011, was \$24 million, of which \$17 million was invested in capital assets, net of related debt.

## General Fund Budgetary Highlights

The original expenditure budget was increased by \$3.3 million to arrive at the final budget of \$21.5 million. The increase came from:

- \$1.7 million in additional budget carryovers from 2010 and
- \$1.6 million in increased general government activities

During the year, however, actual expenditures were \$3.5 million less than the final budget due primarily to lower salaries expenditures (\$1.1 million), grants governmental (\$1 million) and consultant expenditures (\$874 thousand). The balance was spread between various expenditure categories.

# Metropolitan Council

## Capital Asset and Debt Administration

### Capital Assets

The Metropolitan Council's investment in capital assets for its governmental and business-type activities as of December 31, 2011, was \$3.3 billion (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, treatment plants, machinery, equipment, and vehicles.

**Metropolitan Council Capital Assets  
(Net of Accumulated Depreciation)  
December 31, 2011 and 2010  
(In Thousands)**

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>
Land and land improvements	\$ 6,955	\$ 6,958	\$ 96,015	\$ 187,498	\$ 102,970	\$ 194,456
Buildings and infrastructure	14,505	14,096	1,929,591	1,879,368	1,944,096	1,893,464
Vehicles and other equipment	60,613	57,874	330,752	543,771	391,365	601,645
Construction in progress	<u>164</u>	<u>36</u>	<u>363,969</u>	<u>565,691</u>	<u>364,133</u>	<u>565,727</u>
Total	<u>\$82,237</u>	<u>\$78,964</u>	<u>\$2,720,327</u>	<u>\$3,176,328</u>	<u>\$2,802,564</u>	<u>\$3,255,292</u>

The Metropolitan Council's net capital assets for governmental activities decreased by \$3 million for the year.

The business-type activities had an increase of \$456 million. Metro Transit Light Rail had a \$232 million increase related to the Central Corridor project and Metro Transit Commuter Rail had an increase of \$157 million due to the transfer of ownership. In 2011, the State of Minnesota Department of Transportation transferred its share of ownership of the Commuter Rail to the Metropolitan Council Metro Transit. Metro Transit Bus had an increase of \$21 million spread over all areas. Environmental Services had an increase of \$48 million.

Additional information on the Metropolitan Council's capital assets can be found in Note IV.E on pages 45-46 of this report.

### Debt Administration

At the end of the fiscal year, the Metropolitan Council had total bonds and loans outstanding of \$1.3 billion, similar to the amount at the end of 2010. Of this amount, \$702 million was for general obligation bonds issued by the Metropolitan Council, and \$645 million was for loans from the State of Minnesota Public Facilities Authority. General obligation bonds and loans are backed by the full faith and credit of the Metropolitan Council. Additionally, the Council had revenue refunding bonds outstanding of \$3 million at year end.

**Metropolitan Council Outstanding Debt  
General Obligation Bonds and Loans  
December 31, 2010 and 2011  
(In Thousands)**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>
General obligation bonds	\$244,655	\$204,185	\$435,415	\$497,440	\$ 680,070	\$ 701,625
State of Minnesota loans	<u>10,635</u>	<u>9,460</u>	<u>598,107</u>	<u>635,798</u>	<u>608,742</u>	<u>645,258</u>
Subtotal of general obligation bonds and loans	255,290	213,645	1,033,522	1,133,238	1,288,812	1,346,883
Revenue Bonds	<u>3,915</u>	<u>2,670</u>	-	-	<u>3,915</u>	<u>2,670</u>
Total bonds and loans	<u>\$259,205</u>	<u>\$216,315</u>	<u>\$1,033,522</u>	<u>\$1,133,238</u>	<u>\$1,292,727</u>	<u>\$1,349,553</u>

The Metropolitan Council's total debt increased by \$57 million (4 percent) during the current year. General obligation bonds increased by \$21 million and the State of Minnesota Public Facilities Authority loans increased by \$36 million. During the year, the Council issued \$99 million of new bonds, while retiring \$25 million of general obligation bonds (original issue value of \$77 million). During the year, the Metropolitan Council drew down \$68 million in State of Minnesota loans and repaid \$32 million on existing State of Minnesota loans.

# **Metropolitan Council**

The Metropolitan Council maintains a AAA rating from Standard and Poor's and a Aaa rating from Moody's for general obligation debt.

Minnesota statutes do not limit the amount of general obligation debt on wastewater bonds. The state statutes limit the amount of general obligation debt the Metropolitan Council may issue for regional recreation open space at \$40 million. Currently, the Council has unused authority of \$29 million.

Transit debt is subject to limited amounts as authorized by statute. At the end of the year, the Metropolitan Council had unused authority of \$91.5 million of transit general obligation bonds.

Additional information on the Metropolitan Council's long-term debt can be found in Note IV.H on pages 48-52 of this report.

## **Economic Factors and Next Year's Budgets and Rates**

The certified property tax levy approved by the Council for 2012 represents a 0.04 percent increase over the previous year's levy, which is 80.5 percent of its statutory levy limits. Tax revenue collections have historically been in line with budgeted original estimates. Even though the State's economy is not strong, the Council's revenues are unaffected because the Council does not receive any direct income tax revenues.

## **Requests for Information**

This financial report is designed to provide a general overview of the Metropolitan Council's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer, Metropolitan Council, 390 Robert Street North, St. Paul, Minnesota 55101.

**BASIC FINANCIAL STATEMENTS**



Serving the Twin Cities seven-county metropolitan area



# Metropolitan Council

## STATEMENT OF NET ASSETS DECEMBER 31, 2011 IN THOUSANDS

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Metropolitan Sports Facilities Commission
<b>ASSETS</b>				
Cash and investments	\$ 256,657	\$ 239,171	\$ 495,828	\$ 12,299
Receivables, net	9,375	12,699	22,074	2,499
Due from other governmental units	30,505	22,346	52,851	-
Inventory	-	28,365	28,365	-
Prepays and other	1,098	2,952	4,050	438
Loans and advances	47,669	1,795	49,464	-
Restricted assets:				
Cash and cash equivalents	-	166,798	166,798	-
Receivables, net	-	8,021	8,021	27
Due from other governmental units	-	60,674	60,674	-
Deferred charges	-	1,476	1,476	-
Capital assets not being depreciated				
Land	6,958	187,498	194,456	8,700
Construction in progress	36	565,691	565,727	-
Capital assets (net of accumulated depreciated)				
Buildings and infrastructure	14,096	1,879,368	1,893,464	18,523
Vehicles	55,715	310,780	366,495	-
Equipment	2,159	232,991	235,150	580
Total assets	<u>424,268</u>	<u>3,720,625</u>	<u>4,144,893</u>	<u>43,066</u>
<b>LIABILITIES</b>				
Accounts payable and other current liabilities	24,946	41,262	66,208	1,531
Accrued interest payable	3,068	-	3,068	-
Unearned revenue	-	7,076	7,076	128
Liabilities payable from restricted assets	-	89,754	89,754	-
Unearned revenue-restricted	-	43,993	43,993	-
Noncurrent liabilities:				
Due within one year	49,422	107,958	157,380	139
Due in more than one year	189,695	1,145,520	1,335,215	122
Total liabilities	<u>267,131</u>	<u>1,435,563</u>	<u>1,702,694</u>	<u>1,920</u>
<b>NET ASSETS</b>				
Invested in capital assets, net of related debt	34,482	2,119,631	2,154,113	27,803
Restricted for:				
Debt service	28,161	-	28,161	-
Capital projects	65,990	8,039	74,029	-
Grants and loans	117,226	-	117,226	-
Unrestricted	(88,722)	157,392	68,670	13,343
Total net assets	<u>\$ 157,137</u>	<u>\$ 2,285,062</u>	<u>\$ 2,442,199</u>	<u>\$ 41,146</u>

The accompanying notes to the financial statements are an integral part of this statement.

# Metropolitan Council

## STATEMENT OF ACTIVITIES DECEMBER 31, 2011 IN THOUSANDS

<u>Function/program</u>	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
<b>Primary government:</b>				
Governmental activities:				
General government	\$ 10,601	\$ 285	\$ 12	\$ -
Transportation	107,251	8,177	47,072	13,377
Culture and recreation	30,659	-	8,390	21,586
Economic development	4,684	-	-	-
Environment	3,973	-	-	-
Housing	1,393	-	-	-
Interest and other charges	5,953	-	1,410	-
Total governmental activities	<u>164,514</u>	<u>8,462</u>	<u>56,884</u>	<u>34,963</u>
Business-type activities:				
Environmental services	198,406	205,847	3,322	534
Transit bus	302,758	82,387	4,888	66,269
Transit light rail	66,183	10,748	12,977	265,327
Transit commuter rail	21,860	2,671	9,305	162,002
Housing	57,682	779	56,284	-
Total business-type activities	<u>646,889</u>	<u>302,432</u>	<u>86,776</u>	<u>494,132</u>
<b>Total primary government</b>	<u>\$ 811,403</u>	<u>\$ 310,894</u>	<u>\$ 143,660</u>	<u>\$ 529,095</u>
<b>Component unit:</b>				
Sports facilities	<u>\$ 24,660</u>	<u>\$ 16,347</u>	<u>\$ -</u>	<u>\$ -</u>

General revenues:  
 Property taxes  
 Market value credit  
 Motor vehicle sales tax  
 Investment earnings  
 Transfers  
 Total general revenues and transfers  
 Extraordinary item  
 Insurance recovery  
 Change in net assets  
 Net assets, beginning  
 Net assets, ending

The accompanying notes to the financial statements are an integral part of this statement.

# Metropolitan Council

## Net (Expense) Revenue and Changes in Net Assets

Primary Government			Component Unit
Governmental Activities	Business-type Activities	Total	Metropolitan Sports Facilities Commission
\$ (10,304)	\$ -	\$ (10,304)	\$ -
(38,625)	-	(38,625)	-
(683)	-	(683)	-
(4,684)	-	(4,684)	-
(3,973)	-	(3,973)	-
(1,393)	-	(1,393)	-
(4,543)	-	(4,543)	-
<u>(64,205)</u>	<u>-</u>	<u>(64,205)</u>	<u>-</u>
-	11,297	11,297	-
-	(149,214)	(149,214)	-
-	222,869	222,869	-
-	152,118	152,118	-
-	(619)	(619)	-
-	<u>236,451</u>	<u>236,451</u>	<u>-</u>
<u>(64,205)</u>	<u>236,451</u>	<u>172,246</u>	<u>-</u>
-	-	-	(8,313)
73,798	-	73,798	-
2,381	-	2,381	-
29,109	159,660	188,769	-
7,675	7,966	15,641	390
(29,465)	29,465	-	-
<u>83,498</u>	<u>197,091</u>	<u>280,589</u>	<u>390</u>
-	-	-	22,788
19,293	433,542	452,835	14,865
137,844	1,851,520	1,989,364	26,281
<u>\$ 157,137</u>	<u>\$ 2,285,062</u>	<u>\$ 2,442,199</u>	<u>\$ 41,146</u>

# Metropolitan Council

## BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2011 IN THOUSANDS

	General	Metro Mobility Special Revenue	Debt Retirement	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 25,885	\$ 12,552	\$ 78,084	\$ 140,136	\$ 256,657
Receivables, (net)	12	138	-	3,716	3,866
Delinquent taxes receivable	817	-	2,753	946	4,516
Interest receivable	99	50	303	541	993
Due from other funds	-	-	-	4	4
Due from other governmental units	59	17,434	141	12,871	30,505
Loans and advances	205	-	-	47,464	47,669
Total assets	<u>\$ 27,077</u>	<u>\$ 30,174</u>	<u>\$ 81,281</u>	<u>\$ 205,678</u>	<u>\$ 344,210</u>
<b>LIABILITIES AND FUND BALANCES</b>					
Liabilities:					
Accounts/contracts/subgrantees payable	\$ 1,384	\$ 6,383	\$ 5	\$ 15,332	\$ 23,104
Salaries payable	1,842	-	-	-	1,842
Due to other funds	4	-	-	-	4
Deferred revenue	663	-	2,076	757	3,496
Total liabilities	<u>3,893</u>	<u>6,383</u>	<u>2,081</u>	<u>16,089</u>	<u>28,446</u>
Fund balances:					
Restricted	-	-	79,200	227,705	306,905
Committed	5,297	23,791	-	6,373	35,461
Assigned	5,662	-	-	-	5,662
Unassigned	12,225	-	-	(44,489)	(32,264)
Total fund balances	<u>23,184</u>	<u>23,791</u>	<u>79,200</u>	<u>189,589</u>	<u>315,764</u>
Total liabilities and fund balances	<u>\$ 27,077</u>	<u>\$ 30,174</u>	<u>\$ 81,281</u>	<u>\$ 205,678</u>	<u>\$ 344,210</u>

The accompanying notes to the financial statements are an integral part of this statement.

**RECONCILIATION OF THE BALANCE SHEET  
TO THE STATEMENT OF NET ASSETS  
DECEMBER 31, 2011  
IN THOUSANDS**

Amounts reported for governmental activities in the statement of net assets  
are different because:

Fund balances-total governmental funds (page 22)	\$ 315,764
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	78,964
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.	4,594
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	<u>(242,185)</u>
Net assets of governmental activities (page 19)	<u><u>\$ 157,137</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

# Metropolitan Council

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2011  
IN THOUSANDS**

	General	Metro Mobility Special Revenue	Debt Retirement	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES</b>					
Taxes	\$ 9,023	\$ -	\$ 47,314	\$ 16,321	\$ 72,658
Intergovernmental revenue:					
Federal	12	2,750	-	15,698	18,460
Build America bonds interest subsidy	-	-	825	-	825
State	8,858	39,291	2,732	52,490	103,371
Local/other	116	-	-	1,377	1,493
Investment income	1,735	234	1,649	4,057	7,675
Other	242	5,288	-	2,120	7,650
Total revenues	<u>19,986</u>	<u>47,563</u>	<u>52,520</u>	<u>92,063</u>	<u>212,132</u>
<b>EXPENDITURES</b>					
Current:					
General government	7,559	-	-	1,302	8,861
Transportation	-	41,211	-	26,207	67,418
Intergovernmental:					
Transportation	-	-	-	26,144	26,144
Culture and recreation	9,046	-	-	21,613	30,659
Economic development	-	-	-	4,684	4,684
Environment	-	-	-	3,973	3,973
Housing	-	-	-	1,393	1,393
Debt service:					
Principal	575	-	42,890	-	43,465
Interest and other charges	456	-	7,687	-	8,143
Capital outlay	303	4	-	11,173	11,480
Total expenditures	<u>17,939</u>	<u>41,215</u>	<u>50,577</u>	<u>96,489</u>	<u>206,220</u>
Excess (deficiency) of revenues over (under) expenditures	<u>2,047</u>	<u>6,348</u>	<u>1,943</u>	<u>(4,426)</u>	<u>5,912</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	21	-	1,672	1,693
Transfers out	(1,781)	-	-	(29,377)	(31,158)
Sale of capital assets	-	-	-	164	164
Total other financing sources (uses)	<u>(1,781)</u>	<u>21</u>	<u>-</u>	<u>(27,541)</u>	<u>(29,301)</u>
Net change in fund balances	266	6,369	1,943	(31,967)	(23,389)
Fund balances, beginning	<u>22,918</u>	<u>17,422</u>	<u>77,257</u>	<u>221,556</u>	<u>339,153</u>
Fund balances, ending	<u>\$ 23,184</u>	<u>\$ 23,791</u>	<u>\$ 79,200</u>	<u>\$ 189,589</u>	<u>\$ 315,764</u>

The accompanying notes to the financial statements are an integral part of this statement.

# Metropolitan Council

## RECONCILIATION OF THE STATEMENT OF REVENUES EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2011 IN THOUSANDS

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances--total governmental funds (page 24)	\$ (23,389)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	(3,082)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales trade-ins, transfers, and donations) is to increase net assets.	(191)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.	1,140
The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	45,655
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	<u>(840)</u>
Change in net assets of governmental activities (page 21)	<u><u>\$ 19,293</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

# Metropolitan Council

## STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2011 IN THOUSANDS

	Business-type Activities - Enterprise Funds					
	Environmental Services	Metro Transit			Metropolitan Housing and Redevelopment Authority	Total
		Bus	Light Rail	Commuter Rail		
<b>ASSETS</b>						
Current assets:						
Cash and cash equivalents	\$ 84,506	\$ 143,910	\$ 2,009	\$ 971	\$ 7,775	\$ 239,171
Receivables, net	5,567	6,230	206	568	128	12,699
Due from other governmental units	250	15,862	2,219	3,855	160	22,346
Inventory	8,073	14,062	5,180	1,050	-	28,365
Prepays and other	331	2,539	52	30	-	2,952
Restricted assets:						
Cash and cash equivalents	49,006	2,973	114,819	-	-	166,798
Receivables, net	7,558	10	453	-	-	8,021
Due from other governmental units	-	6,032	51,134	3,508	-	60,674
Total current assets	<u>155,291</u>	<u>191,618</u>	<u>176,072</u>	<u>9,982</u>	<u>8,063</u>	<u>541,026</u>
Noncurrent assets:						
Capital assets:						
Land	20,278	36,203	28,469	96,142	6,406	187,498
Buildings and infrastructure	2,381,716	310,041	282,212	71,841	21,367	3,067,177
Vehicles	7,437	367,664	95,168	50,376	-	520,645
Equipment	26,763	95,213	197,379	10,654	100	330,109
Construction in progress	132,430	14,100	419,157	4	-	565,691
Less accumulated depreciation	(907,439)	(361,771)	(205,756)	(10,207)	(9,619)	(1,494,792)
Net capital assets	<u>1,661,185</u>	<u>461,450</u>	<u>816,629</u>	<u>218,810</u>	<u>18,254</u>	<u>3,176,328</u>
Deferred charges-restricted	1,390	-	86	-	-	1,476
Advances and loans	485	1,310	-	-	-	1,795
Total noncurrent assets	<u>1,663,060</u>	<u>462,760</u>	<u>816,715</u>	<u>218,810</u>	<u>18,254</u>	<u>3,179,599</u>
Total assets	<u>1,818,351</u>	<u>654,378</u>	<u>992,787</u>	<u>228,792</u>	<u>26,317</u>	<u>3,720,625</u>
<b>LIABILITIES</b>						
Current liabilities:						
Accounts payable	5,576	10,635	383	1,263	366	18,223
Salaries payable	3,822	14,876	96	17	200	19,011
Compensated absences payable	3,514	11,874	825	144	72	16,429
Due to other governmental units	-	-	424	1,420	-	1,844
Unearned revenue	5,589	1,487	-	-	-	7,076
Accrued claims	284	3,416	56	8	-	3,764
Other	329	1,855	-	-	-	2,184
Restricted liabilities:						
Payables from restricted assets	19,793	4,076	55,007	482	-	79,358
Accrued interest payable from restricted assets	9,959	-	128	-	-	10,087
Bonds/loans payable from restricted assets	62,765	-	25,000	-	-	87,765
Unearned revenue from restricted assets	23,097	126	20,770	-	-	43,993
Other liabilities from restricted assets	-	309	-	-	-	309
Total current liabilities	<u>134,728</u>	<u>48,654</u>	<u>102,689</u>	<u>3,334</u>	<u>638</u>	<u>290,043</u>
Noncurrent liabilities:						
Compensated absences payable	4,632	1,859	-	-	-	6,491
Accrued claims	355	9,604	1,125	3,000	-	14,084
Bonds/loans payable after one year (net of unamortized discounts and deferred amount on refunding)	991,136	-	65,078	-	1,405	1,057,619
OPEB liability	15,030	52,296	-	-	-	67,326
Total noncurrent liabilities	<u>1,011,153</u>	<u>63,759</u>	<u>66,203</u>	<u>3,000</u>	<u>1,405</u>	<u>1,145,520</u>
Total liabilities	<u>1,145,881</u>	<u>112,413</u>	<u>168,892</u>	<u>6,334</u>	<u>2,043</u>	<u>1,435,563</u>
<b>NET ASSETS</b>						
Invested in capital assets, net of related debt	605,893	461,450	816,629	218,810	16,849	2,119,631
Restricted for:						
Capital projects	-	4,504	509	3,026	-	8,039
Unrestricted	66,577	76,011	6,757	622	7,425	157,392
Total net assets	<u>\$ 672,470</u>	<u>\$ 541,965</u>	<u>\$ 823,895</u>	<u>\$ 222,458</u>	<u>\$ 24,274</u>	<u>\$ 2,285,062</u>

The accompanying notes to the financial statements are an integral part of this statement.



# Metropolitan Council

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2011  
IN THOUSANDS**

	Business-type Activities--Enterprise Funds					Total
	Environmental Services	Metro Transit			Metropolitan Housing and Redevelopment Authority	
		Bus	Light Rail	Commuter Rail		
Operating revenues:						
Charges for services:						
Wastewater and industrial strength charges	\$ 186,473	\$ -	\$ -	\$ -	\$ -	\$ 186,473
Transit fares	-	78,308	10,139	2,671	-	91,118
Tenant rent	-	-	-	-	475	475
Advertising and auxiliary	-	2,749	609	-	-	3,358
Total operating revenues	<u>186,473</u>	<u>81,057</u>	<u>10,748</u>	<u>2,671</u>	<u>475</u>	<u>281,424</u>
Operating expenses:						
Salaries and employee benefits	64,687	194,594	19,168	4,683	3,027	286,159
Contracted services	12,819	9,727	869	5,179	2,141	30,735
Materials and supplies	7,746	35,695	11,747	1,213	28	56,429
Insurance	1,091	1,374	233	1,390	86	4,174
Utilities	17,080	3,900	2,515	605	198	24,298
Advertising	-	1,058	25	37	-	1,120
Housing related expenses	-	-	-	-	50,790	50,790
Other	10,170	806	1,695	2,566	343	15,580
Depreciation	55,262	54,907	29,129	6,187	1,069	146,554
Total operating expenses	<u>168,855</u>	<u>302,061</u>	<u>65,381</u>	<u>21,860</u>	<u>57,682</u>	<u>615,839</u>
Operating income (loss)	<u>17,618</u>	<u>(221,004)</u>	<u>(54,633)</u>	<u>(19,189)</u>	<u>(57,207)</u>	<u>(334,415)</u>
Nonoperating revenues (expenses):						
Intergovernmental	3,322	160,233	24,456	14,685	56,284	258,980
Pass-through grants	-	(1,137)	(224)	-	-	(1,361)
Sewer availability charges	18,915	-	-	-	-	18,915
Investment income	3,117	3,279	1,730	155	144	8,425
Interest and fiscal charges	(26,625)	-	(129)	-	-	(26,754)
Gain/(loss) on sale of capital assets	(2,120)	440	-	-	-	(1,680)
Other	(806)	1,330	(449)	-	304	379
Total nonoperating revenues (expenses)	<u>(4,197)</u>	<u>164,145</u>	<u>25,384</u>	<u>14,840</u>	<u>56,732</u>	<u>256,904</u>
Income (loss) before contributions and transfers	<u>13,421</u>	<u>(56,859)</u>	<u>(29,249)</u>	<u>(4,349)</u>	<u>(475)</u>	<u>(77,511)</u>
Capital contributions	534	64,551	254,534	161,969	-	481,588
Transfers in	755	21,166	7,036	508	-	29,465
Total contributions and transfers	<u>1,289</u>	<u>85,717</u>	<u>261,570</u>	<u>162,477</u>	<u>-</u>	<u>511,053</u>
Change in net assets	14,710	28,858	232,321	158,128	(475)	433,542
Total net assets, beginning	<u>657,760</u>	<u>513,107</u>	<u>591,574</u>	<u>64,330</u>	<u>24,749</u>	<u>1,851,520</u>
Total net assets, ending	<u>\$ 672,470</u>	<u>\$ 541,965</u>	<u>\$ 823,895</u>	<u>\$ 222,458</u>	<u>\$ 24,274</u>	<u>\$ 2,285,062</u>

The accompanying notes to the financial statements are an integral part of this statement.

# Metropolitan Council

**STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2011  
IN THOUSANDS**

	Business-type Activities--Enterprise Funds					Total
	Environmental Services	Metro Transit			Metropolitan Housing and Redevelopment Authority	
		Bus	Light Rail	Commuter Rail		
<b>Cash flows from operating activities</b>						
Receipts from customers and users	\$ 186,103	\$ 80,051	\$ 10,195	\$ 2,105	\$ 483	\$ 278,937
Payments to suppliers	(48,318)	(53,393)	(18,075)	(11,465)	(53,575)	(184,826)
Payments to employees	(61,570)	(185,401)	(19,107)	(4,662)	(2,971)	(273,711)
Receipts from (payments to) others	701	4,079	708	-	305	5,793
Net cash provided (used) by operating activities	<u>76,916</u>	<u>(154,664)</u>	<u>(26,279)</u>	<u>(14,022)</u>	<u>(55,758)</u>	<u>(173,807)</u>
<b>Cash flows from noncapital financing activities</b>						
Transfers in	755	8,202	-	-	-	8,957
Intergovernmental receipts	3,322	164,787	25,323	13,855	56,333	263,620
Pass-through grant payments	-	(1,137)	(224)	-	-	(1,361)
Net cash provided by non-capital financing activities	<u>4,077</u>	<u>171,852</u>	<u>25,099</u>	<u>13,855</u>	<u>56,333</u>	<u>271,216</u>
<b>Cash flows from capital and related financing activities</b>						
Transfers in - for capital purposes	-	12,964	7,036	508	-	20,508
Capital contributions	534	63,332	198,964	159,543	-	422,373
Proceeds from capital debt	74,727	-	90,120	-	-	164,847
Proceeds from sewer availability charges	20,803	-	-	-	-	20,803
Proceeds from sale of capital assets	250	-	-	-	-	250
Purchase of capital assets	(95,744)	(74,815)	(228,918)	(162,514)	-	(561,991)
Principal paid on capital debt	(67,857)	-	-	-	-	(67,857)
Interest paid on capital debt	(35,220)	-	-	-	-	(35,220)
Net cash provided by (used in) capital and related financing activities	<u>(102,507)</u>	<u>1,481</u>	<u>67,202</u>	<u>(2,463)</u>	<u>-</u>	<u>(36,287)</u>
<b>Cash flows from investing activities</b>						
Interest received/paid	4,676	3,117	1,597	166	132	9,688
Net cash provided by (used in) investing activities	<u>4,676</u>	<u>3,117</u>	<u>1,597</u>	<u>166</u>	<u>132</u>	<u>9,688</u>
Net increase (decrease) in cash and cash equivalents	(16,838)	21,786	67,619	(2,464)	707	70,810
Balances, beginning	150,350	125,097	49,209	3,435	7,068	335,159
Balances, ending	<u>\$ 133,512</u>	<u>\$ 146,883</u>	<u>\$ 116,828</u>	<u>\$ 971</u>	<u>\$ 7,775</u>	<u>\$ 405,969</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities</b>						
Operating income (loss)	\$ 17,618	\$ (221,004)	\$ (54,633)	\$ (19,189)	\$ (57,207)	\$ (334,415)
Adjustment to reconcile operating income (loss) to net cash provided by (used in) operating activities:						
Depreciation	55,262	54,907	29,129	6,187	1,069	146,554
Other non-operating	701	1,330	99	-	304	2,434
Change in assets and liabilities:						
Accounts receivable	(695)	1,327	57	(565)	37	161
Due from employees	39	-	-	-	-	39
Due from other governments	164	-	-	-	-	164
Materials and supplies (inventory)	591	(1,225)	(891)	(492)	-	(2,017)
Prepaid expenses and other current assets	(167)	2,493	(1)	(5)	-	2,320
Accounts payable	(167)	333	(100)	22	(17)	71
Accrued payroll liabilities	91	261	61	20	56	489
Accrued OPEB liabilities	2,987	8,933	-	-	-	11,920
Unearned revenues	325	415	-	-	-	740
Other liabilities	167	(2,434)	-	-	-	(2,267)
Net cash provided (used) by operating activities	<u>\$ 76,916</u>	<u>\$ (154,664)</u>	<u>\$ (26,279)</u>	<u>\$ (14,022)</u>	<u>\$ (55,758)</u>	<u>\$ (173,807)</u>

**Non-cash capital and related financing activities:**

Environmental Services had a non-cash loss of \$2,121 thousand related to the disposition of property, plant, and equipment.

The accompanying notes to the financial statements are an integral part of this statement.

**STATEMENT OF FIDUCIARY NET ASSETS  
FIDUCIARY FUND  
DECEMBER 31, 2011  
IN THOUSANDS**

	<b>Agency Fund</b>
<b>ASSETS</b>	
Cash and cash equivalents	<u>\$ 1,040</u>
<b>LIABILITIES</b>	
Due to participants	<u>\$ 1,040</u>

The accompanying notes to the financial statements are an integral part of this statement.

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## I. Summary of significant accounting policies

The accounting policies of the Metropolitan Council of the Twin Cities Area (Council) conform to generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards, which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

### A. Reporting entity

#### 1. Primary government

The Council was established under Minnesota Laws 1967, Chapter 896, and began operations on August 8, 1967. The Council currently operates under Minnesota Statutes, Sections 473.121, et seq. The Council is governed by 17 Council members, appointed by the governor, from the Twin Cities Metropolitan Area, which includes the counties of Anoka, Carver, Dakota, Hennepin, Ramsey, Scott and Washington.

Since its creation, the Council has been responsible for coordinating the planning and development of the Metropolitan Area. In 1994, state legislation broadened the Council's responsibilities to include operating the public transit system and the regional wastewater collection and treatment system.

The Council is a component unit of the State of Minnesota. The Council members serve at the pleasure of the Governor.

#### 2. Discretely presented component unit

The discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the Council.

Metropolitan Sports Facilities Commission (MSFC) operates the Hubert H. Humphrey Metrodome sports facility. The Council approves the MSFC's budget, has issued debt for the MSFC, and must annually determine the amount and approve the imposition of a liquor/lodging tax if necessary to fund expenses related to operating or debt service expenses. The MSFC is presented as an enterprise fund.

Complete financial statements of the MSFC can be obtained at the following administrative office address:

Metropolitan Sports Facilities Commission  
Hubert H. Humphrey Metrodome  
900 South 5<sup>th</sup> Street  
Minneapolis, MN 55415

### B. Government-wide and fund financial statements

The government-wide financial statements (i.e. the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely, to a significant extent, on fees and charges for support. Likewise, the *primary government* is reported separately from the legally separate *component unit* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Indirect costs including salaries, contracted services, rent, utilities, postage, printing and other overhead costs are included in the program expense reported for the individual functions and activities on the statement of activities. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported, instead, as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary funds. Fiduciary fund financial statements are reported using the accrual basis of accounting, although they do not have a measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Council considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Council.

The Council reports the following major governmental funds:

The *General fund* is the Council's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Metro Mobility special revenue fund* accounts for activities of Metro Mobility. Metro Mobility oversees the Americans with Disabilities Act transit services for the region.

The *Debt Retirement fund* is used to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

The Council reports the following major proprietary funds:

The *Environmental Services fund* accounts for the activities of the regional municipal wastewater system.

The *Metro Transit Bus fund* accounts for the activities of the regional bus transit system.

The *Metro Transit Light Rail fund* accounts for the activities of the regional light rail transit system.

The *Metro Transit Commuter Rail fund* accounts for the activities of the regional commuter rail transit system.

The *Metropolitan Housing and Redevelopment Authority fund* accounts for the activities of the Council's housing programs.

Additionally, the government reports the following fund type:

Agency funds are used to account for the assets held by the Council as an agent for individuals, private organizations, and/or other governments. Agency funds are custodial in nature (assets equal liabilities), and do not involve measurement of results of operations.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board (GASB). Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The Council has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services, such as administrative and financial services, provided and used are not eliminated in the process of consolidation.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

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Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Environmental Services (MCES) enterprise fund are charges to customers for municipal wastewater services. MCES also recognizes revenues intended to recover the cost of adding new customers to the system. The principal operating revenues of the Metro Transit Bus enterprise fund are fares charged to customers for bus transportation. The principal operating revenues of the Metro Transit Light Rail enterprise fund are fares charged to customers for rail transportation. The principal operating revenues of the Metro Transit Commuter Rail enterprise fund are fares charged to customers for rail transportation. The Metropolitan Housing and Redevelopment Authority (HRA) enterprise fund has house rental as the principal operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, interest, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Council's policy to use restricted resources first, then unrestricted resources as they are needed.

## D. Assets, liabilities, and net assets or equity

### 1. Cash and investments

#### a. Cash and cash equivalents

The Council has defined cash and cash equivalents as cash and pooled investments. This amount includes cash on hand and demand deposits. Additionally, each fund's equity in the Council's investment pool is considered to be a cash equivalent since the fund can deposit or effectively withdraw cash at any time without prior notice or penalty. Cash with fiscal agent and cash with trustee are not considered cash and cash equivalents because they are neither cash on hand nor demand deposits. Council bank deposits, at December 31, 2011, are backed by a combination of FDIC insurance and collateral in the form of statutorily approved securities. The hedging margin account cash is not collateralized, but is generally swept into a money market fund.

#### b. Investments

The Council and its component unit may invest idle funds as authorized by Minnesota Statute, Section 118A, and the Council's internal investment policy.

- (i) Securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as high risk by Minnesota Statute, Section 118A.04 subd.6;
- (ii) Mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (iii) General obligations of the State of Minnesota and its municipalities; and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (iv) Bankers' acceptances of United States banks;
- (v) Commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (vi) With certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Investments for the Council and its component unit are stated at fair value as required by GASB Statement 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools." The fair value of the Council's investments is based on quoted market prices.

### 2. Receivables and payables

Outstanding balances between funds at the end of the fiscal year are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."



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The Environmental Services (MCES) enterprise fund has two receivables that are based upon estimates. Industrial strength receivables are based on estimates made at year-end. The estimates are adjusted to actual amounts when the billings are sent out the following year. Sewer Availability Charge (SAC) receivables are based on SAC reports from communities in January detailing the preceding December's activity.

Where appropriate, account receivables are reported net of allowance for doubtful accounts. As of December 31, 2011, the allowances for doubtful accounts were (dollars in thousands):

<u>Enterprise Fund</u>	<u>Balance</u>
Environmental Services	\$ 20
Metro Transit Bus	209
Total	<u>\$ 229</u>

Property tax levies are set by the Council in December each year, and are certified to the seven counties for collection in the following year. In Minnesota, counties act as collection agents for all property taxes. The counties spread all levies over assessable property. Such taxes become a lien on January 1 and are recorded as receivables by the Council at that date. Revenues are accrued in the year collectible, net of delinquencies. Real property taxes may be paid by taxpayers in two equal installments, on May 15 and October 15. The counties provide tax settlements to regional agencies and other local governments two times a year, in July and December.

For governmental fund financial statements, taxes that are unpaid at December 31 are classified as delinquent taxes receivable. Delinquent taxes not collected after the first 60 days of the following year are offset by an equal amount in deferred revenue. For government-wide and proprietary fund financial statements there is no offset to deferred revenue. There is no allowance for uncollectible taxes in either type of fund because such amounts are not expected to be material.

### 3. Due from other governmental units

Amounts due from other governmental units include receivables on grants from the federal and state government for planning and grant program administration.

### 4. Inventories and prepaid items

Inventories in the enterprise funds are valued at cost using the weighted average costing method. When appropriate, an associated allowance for obsolete inventory has been established. As of December 31, 2011, the allowances for obsolete inventory accounts were (dollars in thousands):

<u>Enterprise Fund</u>	<u>Balance</u>
Environmental Services	\$ 50
Metro Transit Bus	686
Total	<u>\$ 736</u>

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### 5. Restricted assets

Restricted assets include:

- Sewer Availability Charge (SAC) assets – which are restricted to fund reserve capacity cost of capital projects;
- Construction and capital acquisition assets are proceeds from the sale of general obligation bonds, Public Facilities Authority (PFA) loans, Minnesota Housing Finance Authority loans, Hennepin County Housing and Redevelopment Authority loan, and other governmental grants/advances, where the use is limited to either the acquisition and betterment of interceptors and treatment works, affordable housing, or transit fleet replacement, facilities or capital equipment; and
- Debt service assets – which are restricted for the payment of principal and interest on long-term liabilities.

### 6. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Council as assets with an initial individual cost of more than \$5,000 and a useful life in excess of one year. MSFC uses costs of more than \$500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost when

# Metropolitan Council

purchased or constructed. Donated assets are recorded at fair market value on the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The total interest expense incurred by Environmental Services during the current fiscal year was \$34,007,000. Of this amount, \$7,382,000 was included as part of the cost of capital assets under construction with the wastewater treatment facilities construction projects.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Useful Life</u>
Treatment plants and interceptors	15 to 80 years
Buildings	25 to 45 years
Vehicles	5 to 15 years
Equipment	3 to 15 years

Depreciation for the Metropolitan Sports Facility Commission (MSFC), a component unit, is recorded using the straight-line method over the following estimated lives:

<u>Assets</u>	<u>Useful Life</u>
Buildings	9 to 30 years up to Year 2016
Equipment	3 to 10 years up to Year 2016

## 7. Loans/advances receivable

The Council lends funds to local units of government for the acquisition of property within proposed rights-of-way of highways designated as a part of the metropolitan highway system plan. The loans, which bear no interest, are to be repaid upon the acquisition of the property by the State of Minnesota.

The Council lends funds to local units of government for housing assistance and land use planning. The land use planning loans are repaid in installments ranging from three to five years.

## 8. Deferred revenue

For proprietary funds, deferred revenue consists of amounts recognized as assets that have not been earned. These amounts include municipal wastewater service charges, SAC collected in advance of associated costs, and local contributions for light rail costs that had not been incurred at year-end. For the MSFC, these amounts include admission taxes, advertising revenues and rent. For governmental funds, deferred revenue consists of offsets for delinquent taxes receivable, for amounts that are not considered to be available to liquidate liabilities of the current period, in addition to other amounts actually received but not earned.

## 9. Compensated absences

The Council accrues vacation and compensatory overtime when earned, in the government-wide and proprietary fund financial statements. In addition, certain employees qualify for a sick leave severance benefit paid at termination. This benefit, which is determined by the length of service, is accrued when the employee qualifies. For all compensated absences, the liability is valued using pay rates in effect at the end of the year and the employer's share of social security contributions.

For proprietary funds, severance benefit payable not expected to be liquidated until sometime in the future is recorded as a noncurrent liability.

MSFC accrues vacation and sick leave when earned. All full-time employees earn annual vacation leave based on years of service and are allowed to accumulate up to a maximum of 280 hours at the end of each year. Certain employees qualify for sick leave severance benefit paid at termination. The pay rate in effect at the end of the year and the employer's share of social security contributions are used to calculate compensated absences accruals at December 31.

# Metropolitan Council

## 10. Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using a straight-line method. Bonds payable are reported net of the applicable bond premium or discount and deferred amount on refunding.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## 11. Fund equity

In the fund financial statements, governmental funds report balances that are nonspendable and spendable. Nonspendable balances contain legal restraints that by nature cannot be spent by the government. For example, long term loans are not available for spending. Spendable balances are further classified by the relative strength of the constraints that control how amounts can be spent. Those classifications are: restricted, committed, assigned and unassigned.

## 12. Unrestricted net assets

A portion of the debt carried in the governmental activities columns is related to the capital assets carried in the business-type activities column for the Metropolitan Transit Bus enterprise fund. The recognition of the debt in the government-wide statement of net assets contributes to the negative unrestricted net asset balance in the governmental activities column.

MSFC maintains the following unrestricted net asset accounts as of December 31, 2011 (dollars in thousands):

<u>Unrestricted net assets account</u>	<u>Balance</u>
Operating account	\$ 8,379
Repairs, replacements, and improvements account	3,220
Concessions reserve account	1,744
Total unrestricted net assets	<u>\$13,343</u>

## II. Reconciliation of government-wide and fund financial statements

### A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net assets – governmental activities* as reported in the government-wide statement of net assets.

One element of that reconciliation explains that “Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.” The details of this \$78,964,000 difference are as follows:

	<u><i>In thousands</i></u>
Land	\$ 6,958
Building – net of accumulated depreciation	14,096
Vehicles – net of accumulated depreciation	55,715
Equipment – net of accumulated depreciation	2,159
Construction in progress	36
Net adjustment to increase <i>fund balances – total governmental funds</i> to arrive at <i>net assets – governmental activities</i>	<u>\$ 78,964</u>

# Metropolitan Council

Another element of that reconciliation explains that “Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.” The details of this \$4,594,000 difference are as follows:

	<u><i>In thousands</i></u>
Receivables – delinquent property taxes	\$ 3,496
Other assets – bond issuance costs and deferred inflows	<u>1,098</u>
Net adjustment to increase <i>fund balances- total governmental funds</i> to arrive at <i>net assets – governmental activities</i>	<u>\$ 4,594</u>

Another element of that reconciliation explains that “Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.” The details of the \$(242,185,000) difference are as follows:

	<u><i>In thousands</i></u>
General obligation bonds payable	\$ (213,645)
Revenue bonds	(2,670)
Net issuance premiums (to be amortized as interest expense)	(4,875)
Accrued interest and arbitrage payable	(3,715)
Compensated absences	(3,158)
Capital lease payable	(10,820)
OPEB liability	<u>(3,302)</u>
Net adjustment to reduce <i>fund balances – total governmental funds</i> to arrive at <i>net assets – governmental activities</i>	<u>\$ (242,185)</u>

## **B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *changes in net assets of governmental activities* as reported in the government-wide statement of activities.

One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this \$(3,082,000) difference are as follows:

	<u><i>In thousands</i></u>
Capital outlay	\$ 11,480
Depreciation expense	<u>(14,562)</u>
Net adjustment to reduce <i>net changes in fund balances- total governmental funds</i> to arrive at <i>changes in net assets of governmental activities</i>	<u>\$ (3,082)</u>

Another element of that reconciliation states that “The net effect of various miscellaneous transactions involving capital assets (i.e., sales trade-ins, transfers, and donations) is to increase net assets.” The details of this \$(191,000) difference are as follows:

	<u><i>In thousands</i></u>
The statement of activities reports <i>gains</i> or <i>losses</i> arising from the trade-in of existing capital assets to acquire new capital assets. Conversely, governmental funds do not report any gain or (loss) on a trade-in of capital assets	<u>\$ (191)</u>

Another element of that reconciliation explains that “Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.” The detail of this \$1,140,000 difference is as follows:

	<u><i>In thousands</i></u>
Deferred property tax revenue – December	\$ 3,497
Deferred property tax revenue – January 1	<u>(2,357)</u>
Net adjustment to increase <i>net changes in fund balances – total governmental funds</i> to arrive at <i>net assets of governmental activities</i>	<u>\$ 1,140</u>

# Metropolitan Council

Another element of that reconciliation states that “The issuance of long-term debt (e.g. bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.” The details of this \$45,655,000 difference are as follows:

	<u><i>In thousands</i></u>
Bond discount/(premium) amortization	\$ 2,068
Change in accrued interest	(40)
Amortization of cost of issuance	162
Principal payments of general obligation bonds/loans	42,890
Capital lease payment	<u>575</u>
Net adjustment to increase <i>net changes in fund balances – total governmental funds</i> to arrive at changes in <i>net assets of governmental activities</i>	<u>\$ 45,655</u>

Another element of that reconciliation explains that “Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.” The details of this (\$840,000) difference are as follows:

	<u><i>In thousands</i></u>
Change in compensated absences for year	\$ (80)
Change in OPEB liability	<u>(760)</u>
Net adjustment to decrease <i>net changes in fund balances- total governmental funds</i> to arrive at changes in <i>net assets of governmental activities</i>	<u>\$ (840)</u>

## III. Stewardship, compliance, and accountability

### A. Budgetary information

Annual budgets, as required by state statutes, are adopted on a basis consistent with generally accepted accounting principles for the General fund, all budgeted special revenue funds, and the Metro Transit Light Rail, Metro Transit Bus, Metro Transit Commuter Rail, and Metropolitan Housing and Redevelopment Authority enterprise funds. The Highway Right-of-Way Acquisition Loan special revenue fund (a nonmajor fund) does not have a legally adopted annual budget. Budgets for the Environmental Services enterprise fund are prepared in conformity with the “cost allocation” system described in Minnesota Statute 473.517. Under this system, annual revenues are budgeted to equal annual expenses. Variances in revenues are accumulated for working capital and are limited to 5 percent of the operating expenses. Variances in expenses are accumulated for contingency reserves. All annual appropriations lapse at year-end.

Division staff, starting in February, prepares budgets. These budgets are reviewed by division management and are then submitted to the Regional Administrator’s office for review. Budget discussions begin with the Council in June and the budget is adopted in December. The budget is prepared by division, program, and fund. The legal level of control is division within fund. The only fund that has more than one division is the General Fund. The divisions of the General Fund are Regional Administration and Community Development. Transfers between funds require approval of the Council. The Council approved several supplemental appropriations during the year, the effects of which were not material.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as assigned fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during subsequent years.

# Metropolitan Council

## B. Excess of expenditures over appropriations

The following nonmajor governmental fund had expenditures in excess of their budget for the year ended December 31, 2011:

<u>Special Revenue:</u>	<i>Dollars in thousands</i>			<b>Variance with Final Budget Over/(Under)</b>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	
Contracted Transit Services – a nonmajor fund	\$25,637	\$30,632	\$36,951	\$6,319

The Contracted Transit Services fund's excess expenditures were funded by State government capital grant revenues.

## IV. Detailed notes on all funds

### A. Cash and investments

#### 1. Deposits

Minnesota statutes require that all Council deposits be protected by insurance, surety bonds or collateral pledged to the Council. Collateral pledged shall be at least ten percent more than the amount of excess deposits. In addition to \$30,000 of petty cash and mutilated coin, the amount of the Council's bank accounts was \$573,000 all of which is covered by Federal depository insurance (FDIC). Due to Dodd-Frank Legislation, beginning December 31, 2010 through December 31, 2012, FDIC insurance is unlimited on all noninterest bearing transaction accounts.

At December 31, 2011, the carrying amount of the MSFC's bank accounts was \$1,410,000. Bank balances were \$1,635,000 of which \$250,000 was covered by Federal depository insurance and the remaining \$1,385,000 was collateralized with securities held by the pledging institution's agent in MSFC's name.

#### 2. Investments

The Council's investment policy addresses certain risks to which it is currently exposed as follows:

*Interest rate risk.* Although the Council does not have a formal specific duration investment risk policy, it does have a formal investment policy by which the Council manages its exposure to declines in fair value. To meet short-term cash flow needs, the Council's investment portfolio will remain sufficiently liquid to enable the Council to meet anticipated cash requirements without the occurrence of significant investment losses. To meet long-term needs, the average duration of the investment portfolio should match the average duration of liabilities, subject to regulatory requirements.

*Credit risk.* Minnesota Statute 118A limits investment instruments purchased by the Council. It is the Council's policy not to invest in reverse repurchase agreements. In the securities lending program, the Council has no credit risk exposure to borrowers because the amounts the Council owes borrowers is less than the amount the borrowers owe the Council.

*Concentration of credit risk.* The Council's investment policy does not specifically limit investments in any one issuer, but does require a diversified investment portfolio to avoid the risk of losses resulting from an over-concentration of assets in a specific maturity, issuer, or class of securities.

*Custodial credit risk – deposits.* In the case of deposits, this is the risk that in the event of a bank failure, the Council's deposits may not be returned to it. Refer to Note IV.A.1 for details regarding this risk.

*Custodial credit risk – investments.* For an investment, there is a risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. According to Council policy, with the exception of securities in its futures margin account for hedging diesel and natural gas fuel consumption, all securities purchased by the Council are held by a third party safekeeping agent appointed as custodian. Of the \$105,697,000 United States Treasury and agency investments, the Council has a custodial credit risk exposure of \$3,002,000 because the related securities are held by a custodial agent in the broker's name.

The Council has no foreign currency exposure.

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Following is a summary of the fair values of securities at December 31, 2011:

<u>Metropolitan Council</u>	<u>Credit Risk</u>	<u>Custodial Credit Risk</u>	<i>Dollars in thousands</i>			<u>Portfolio</u>
			<u>Par</u>	<u>Fair Value</u>	<u>Book Value</u>	
U.S. Agency Securities:						
Federal National Mortgage Association	Aaa	Custody (a)	\$ 78,250	\$ 78,490	\$ 78,584	11.9%
Federal National Mortgage Association	Aaa	Broker Held (b)	3,000	3,002	3,002	0.5%
Federal Home Loan Mortgage Corporation	Aaa	Custody (a)	14,688	14,731	14,640	2.2%
Mortgage Backed Securities:						
Federal National Mortgage Association	Aaa	Custody (a)	5,986	6,444	6,455	1.0%
Federal Home Loan Mortgage Corporation	Aaa	Custody (a)	2,944	3,030	2,994	0.5%
Certificates of Participation (U.S. GSA)	N.R. (c)	Custody (a)	3,145	3,280	3,144	0.5%
Commercial Paper (each <5%)	AI/PI/FI	Custody (a)	100,000	99,851	99,908	15.0%
Municipal Bonds (each <5%)	Aa3 (d)	Custody (a)	135,211	141,548	135,211	21.3%
MN State Pool (OPEB Pool, Equities, etc)	N.R. (c)	Custody (e)	105,702	106,218	105,702	16.0%
Money Market Funds	Aaa	n.a.	215,743	215,743	215,743	32.5%
Cash for Fuel Hedging Margin Acct.	n.a.	Broker Held (f)	(1,020)	(1,020)	(1,020)	-0.2%
Cash for Operations (g)	n.a.	Collateralized (h)	(7,681)	(7,681)	(7,681)	-1.2%
Petty Cash/Coin & Mutilated Coins	n.a.	Council Held	30	30	30	0.0%
Total Cash and Investments			<u>\$655,998</u>	<u>\$663,666</u>	<u>\$656,712</u>	<u>100.0%</u>

<u>Component Unit:</u>	<u>Credit Risk</u>	<u>Custodial Credit Risk</u>	<i>Dollars in thousands</i>		
			<u>Par</u>	<u>Fair Value</u>	<u>Portfolio</u>
<b>MSFC:</b>					
Federal National Mortgage Association	Aaa	Custody (i)	\$ 3,014	\$ 3,446	28.0%
Federal Home Loan Mortgage Corporation	Aaa	Custody (i)	2,468	2,814	22.9%
Governmental National Mortgage Association	Aaa	Custody (i)	1,131	1,280	10.4%
Money Market Funds	(j)	(k)	4,564	4,564	37.1%
Cash for Operations & Petty Cash	n.a.	(k)	195	195	1.6%
Total Cash and Investments			<u>\$11,372</u>	<u>\$12,299</u>	<u>100.0%</u>

- a) Securities held in custody/escrow are in the Council's name.
- b) Securities held by the Bank of NYC are in the broker's name.
- c) N.R. = Not Rated.
- d) Municipal bond ratings range from Aaa/AAA to A2/A, average rating is Aa3/AA-.
- e) Pool investments held by custodian and include stocks (S&P 500), bonds (Shearson-Lehman Aggregate), and cash equivalents.
- f) Held by the broker in the Council's name.
- g) Outstanding checks.
- h) Due to Dodd-Frank legislation, FDIC insurance is now unlimited on all non-interest bearing checking accounts through December 31, 2012. For the HUD savings account, balances less than or equal to \$250,000 are FDIC insured. Balances greater than \$250,000 are collateralized with securities held by the Federal Reserve Bank in the Council's name.
- i) Securities held in custody/escrow are in the Commission's name.
- j) \$3,349,000 invested in Aaa money market fund and \$1,215,000 invested in U.S. Bank money market account.
- k) Individual balances less than or equal to \$250,000 are FDIC insured. Individual balances greater than \$250,000 are collateralized with securities held by the Federal Reserve Bank in the Commission's name.

The Council has adopted a simulation model of reporting its investments and their sensitivity to fluctuation in interest rates to comply with Government Accounting Standards Board Statement No. 40, "Deposit and Investment Risk Disclosures." As presented, assumptions are made of interest rate changes of 50, 100, 150, & 200 basis points; it also assumes that interest rate changes occur on December 31, 2011. Excluding the OPEB equity portfolio, the remaining investment portfolio has an average market yield of 1.1 percent, modified duration of 2.7 years, effective duration of 1.5 years and convexity of (0.19).

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*Dollars in thousands*  
Estimated Fair Value, Parallel Shift of Yield Curve

<u>Metropolitan Council</u>	<u>+50 Basis</u>	<u>+100 Basis</u>	<u>+150 Basis</u>	<u>+200 Basis</u>
	<u>Points</u>	<u>Points</u>	<u>Points</u>	<u>Points</u>
U.S. Agency Securities:				
Federal National Mortgage Association	\$78,501	\$78,171	\$77,711	\$76,650
Federal National Mortgage Association	2,974	2,945	2,915	2,796
Federal Home Loan Mortgage Corporation	14,570	14,073	13,470	12,844
Mortgage Backed Securities:				
Federal National Mortgage Association	6,946	6,854	6,743	6,615
Federal Home Loan Mortgage Corporation	3,049	2,985	2,911	2,831
Certificates of Participation (U.S. GSA)	3,436	3,380	3,326	3,273
Commercial Paper (each <5%)	89,836	89,853	89,870	89,888
Municipal Bonds (each <5%)	145,155	142,423	139,713	137,055
MN State Pool (OPEB Pool, Equities, etc)	106,218	106,218	106,218	106,218
Money Market Funds	215,743	215,743	215,743	215,743
Cash for Fuel Hedging Margin Account	(1,020)	(1,020)	(1,020)	(1,020)
Cash for Operations	(7,681)	(7,681)	(7,681)	(7,681)
Petty Cash/Coin & Mutilated Coins	30	30	30	30
Total Cash and Investments	<u>\$ 657,757</u>	<u>\$ 653,974</u>	<u>\$ 649,949</u>	<u>\$645,242</u>

The Commission has adopted a simulation model of reporting its investments and their sensitivity to fluctuation in interest rates to comply with Government Accounting Standards Board Statement No. 40, "Deposit and Investment Risk Disclosures." As presented, assumptions are made of interest rate changes of 50, 100, 150 & 200 basis points; it also assumes that interest rate changes occur on December 31, 2011. The investment portfolio has an average yield of 2.63 percent, modified duration of 1.4 years, effective duration of 1.4 years and convexity of (0.5) as of December 31, 2011.

*Dollars in thousands*  
Estimated Fair Value, Parallel Shift of Yield Curve

<u>Component Unit:</u>	<u>+50 Basis</u>	<u>+100 Basis</u>	<u>+150 Basis</u>	<u>+200 Basis</u>
	<u>Points</u>	<u>Points</u>	<u>Points</u>	<u>Points</u>
<b>MSFC:</b>				
Federal National Mortgage Association	\$ 3,512	\$ 3,484	\$ 3,453	\$ 3,420
Federal Home Loan Mortgage Corporation	2,802	2,780	2,755	2,729
Government National Mortgage Association	1,304	1,294	1,282	1,270
Money Market Funds	4,564	4,564	4,564	4,564
Cash for Operations and Petty Cash	195	195	195	195
Total Cash and Investments	<u>\$12,377</u>	<u>\$12,317</u>	<u>\$12,249</u>	<u>\$12,178</u>

## B. Energy forward pricing mechanisms

Pursuant to Minnesota Statute 473.1293, the Council may enter into Energy Forward Pricing Mechanisms (EFPs) as a budget risk reduction strategy. Such EFPs are solely commodity-based and are comprised of futures, options, contracts, and similar serving derivative instruments. Since inception of the EFP program in 2004, the Council has utilized only futures contracts. However, the Council has no statutory limitation on using other hedging instruments.

Statutorily, the Council may not hedge more than 100 percent of the projected consumption of any of its commodities. Anticipating unplanned reductions in actual consumption relative to amounts budgeted, the Council has reduced the hedge ceiling to 90 percent of projected diesel-related fuel consumption and 80 percent of natural gas consumption. The Council can hedge its projected consumption up to 23 months into the future. The hedging transactions are completely separate from the physical fuel purchase transactions. The Council does not take delivery of fuel via its EFPs. The initial cash value of each contract is zero; thereafter, the change in the value of each contract is directly correlated with the simultaneous and offsetting increase/decrease in the cost of the fuel in the marketplace and at the time of delivery. At the end of 2011, these values are reported in the "Prepays and Other" and offset in "Accounts Payable and Other Current Liabilities."

Since 2004, the Council has hedged most of its annual 9 million gallons of diesel fuel consumed by the Metro Transit-Bus-a business-type unit, and Metro Mobility-a governmental unit. In 2006, the Council began hedging natural gas consumptions for its Environmental Services, Metro Transit-Bus, and Metro Transit Commuter Rail-business-type units, which annually, in total, consume about five million therms.

In 2009, the Council adopted GASB Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments." This Statement addresses the recognition, measurement and disclosure of information regarding derivative instrument. GASB Statement No.



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53 requires an evaluation of effectiveness of the hedge at the end of each reporting period. A hedge is considered effective if the changes in fair value of the hedged item and hedging derivative offset each other to a significant extent. For 2011, the Council performed a retrospective statistical analysis test and determined that the liquidated hedges were essentially effective.

As of December 31, 2011, the Council had 196 New York Mercantile Exchange (NYMEX) heating oil futures contracts (8.2 million gallons) with acquisition (effective) dates ranging from 02/01/2010 through 12/01/2011. Termination dates range from 01/31/2012 to 02/28/2013. The Council also had 19 natural gas futures contracts (190,000 MMBtu) with acquisition dates ranging from 05/17/2010 through 10/19/2010. Termination dates for these contracts range from 01/27/2012 to 09/26/2012. As of December 31, 2011, the heating oil and natural gas futures contracts had a fair value of \$23,603,000 and (\$588,140), respectively. The Council can hedge its projected consumption (up to 80 percent in natural gas and 90 percent in diesel) up to 23 months into the future.

The following risks are generally associated with futures contracts:

*Credit risk.* To reduce the potential impact of credit risk, the exchanges require both parties of a futures transaction to post margin amounts in their respective accounts and to daily maintain equity sufficient to cover unrealized losses. As of December 31, 2011, the Council's futures accounts at Royal Bank of Canada (RBC) Wealth Management contained cash and a money market fund with a value of \$(1,020,000), and a U.S. agency security with a fair value of \$3,002,000.

*Basis risk.* The Council is using NYMEX heating oil futures contracts to hedge its diesel consumption. If prices between the two products significantly deviate from each other, the Council will be exposed to basis risk. Historically, there has been a strong correlation between the two products, resulting in minimal basis risk. Natural gas futures contracts are used to hedge natural gas consumption, thus eliminating basis risk.

*Termination risk.* For the Council, futures contracts represent the most cost effective method of managing energy price risk. These futures contracts are accessible, flexible, and liquid. Actual commodities are purchased through a separate purchasing process. The Council does not actually take delivery of the hedged commodities in these futures contracts. Futures contracts are closed out on a net settle basis before expiration, thereby mitigating termination risk.

## C. Receivables

Receivables for both current and restricted assets, as of the year-end for the Council's individual major funds and nonmajor funds in aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<i>Dollars in thousands</i>				
<u>Receivables – current</u>	<u>Accounts</u>	<u>Allowance for Uncollectable</u>	<u>Delinquent Taxes</u>	<u>Interest</u>	<u>Total Receivable</u>
<b>Governmental Activities:</b>					
General Fund	\$ 12	\$ -	\$ 817	\$ 99	\$ 928
Metro Mobility	138	-	-	50	188
Debt Retirement	-	-	2,753	303	3,056
Nonmajor Governmental	3,716	-	946	541	5,203
Total Governmental	<u>\$ 3,866</u>	<u>\$ -</u>	<u>\$4,516</u>	<u>\$ 993</u>	<u>\$ 9,375</u>
<b>Business-type Activities:</b>					
Environmental Services	\$ 5,376	\$ (20)	\$ -	\$ 211	\$ 5,567
Metro Transit – Bus	6,115	(209)	-	324	6,230
Metro Transit – Light Rail	202	-	-	4	206
Metro Transit - Commuter Rail	566	-	-	2	568
Metropolitan Housing and Redevelopment Authority	98	-	-	30	128
Total Business-type	<u>\$12,357</u>	<u>\$ (229)</u>	<u>\$ -</u>	<u>\$ 571</u>	<u>\$12,699</u>
<b>Receivables – restricted</b>					
<b>Business-type Activities:</b>					
Environmental Services	\$ 7,349	\$ -	\$ -	\$ 209	\$ 7,558
Metro Transit – Bus	-	-	-	10	10
Metro Transit – Light Rail	1	-	-	452	453
Total Business-type	<u>\$ 7,350</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 671</u>	<u>\$ 8,021</u>

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Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred revenue* and *unearned revenue* reported in the governmental funds were as follows (dollars in thousands):

	<u>Unavailable</u>
Delinquent property taxes receivable (General fund)	\$ 663
Delinquent property taxes receivable (Debt retirement fund)	2,076
Delinquent property taxes receivable (Nonmajor governmental funds)	<u>757</u>
Total deferred/unearned revenue for governmental funds	<u>\$3,496</u>

## D. Property taxes

Minnesota State Law requires the State of Minnesota Commissioner of Revenue to determine property tax levy limits. The levy limit generally represents the prior year's levy limit multiplied by the percentage increase in total market value of taxable property. There are no property tax levy limits for the debt service levy, or for the transit Tax Anticipation Certificate levy. In 2011, the Council levied \$9,346,000 for the General Operating levy; \$8,184,000 for the Livable Communities Demonstration Account levy; \$7,124,000 for Parks Debt Retirement; \$3,591,000 for Highway Right-Of-Way Acquisition Loan; and \$42,179,000 in Transit Debt Retirement levies upon all taxable property within the Twin Cities Metropolitan Area. The Council also levied \$5,000,000 for Livable Communities Tax Base Revitalization upon taxable property included in the Metropolitan Fiscal Disparities contribution tax pool.

Council levies are reduced by Market Value Credit (MVC). The MVC is a property tax reduction taken by counties and is paid directly to the Council by the State of Minnesota.

The following is a summary of the Council's property tax levy limits, levies, MVC's and adjusted levy:

	<i>Dollars in thousands</i>			
	<u>Levy Limit</u>	<u>Council Levy</u>	<u>Less: MVC</u>	<u>Adjusted Levy</u>
Operating Levy	\$ 13,360	\$ 9,346	\$ (461)	\$ 8,885
Tax Base Revitalization	5,000	5,000	-	5,000
Highway Right-of-Way	3,591	3,591	(177)	3,414
Livable Communities	10,486	8,184	(404)	7,780
Parks Debt Retirement	7,124	7,124	(352)	6,772
Transit Debt Retirement	42,179	42,179	(959)	41,220
Total	<u>\$ 81,740</u>	<u>\$ 75,424</u>	<u>\$ (2,353)</u>	<u>\$ 73,071</u>

# Metropolitan Council

## E. Capital assets

### 1. Primary government

Capital assets for the year ended December 31, 2011, was as follows:

	<i>Dollars in thousands</i>			
	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deductions/ Adjustments</u>	<u>Ending Balance</u>
<b>Governmental Activities:</b>				
Capital assets, not being depreciated				
Land	\$ 6,955	\$ 3	\$ -	\$ 6,958
Construction in progress	164	36	(164)	36
Total capital assets, not being depreciated	<u>7,119</u>	<u>39</u>	<u>(164)</u>	<u>6,994</u>
Capital assets, being depreciated				
Building	16,344	-	-	16,344
Vehicles	113,587	12,252	(2,984)	122,855
Equipment	8,376	310	(2,827)	5,859
Total capital assets, being depreciated	<u>138,307</u>	<u>12,562</u>	<u>(5,811)</u>	<u>145,058</u>
Less accumulated depreciation for:				
Buildings	1,839	409	-	2,248
Vehicles	57,338	12,601	(2,799)	67,140
Equipment	4,012	1,552	(1,864)	3,700
Total accumulated depreciation	<u>63,189</u>	<u>14,562</u>	<u>(4,663)</u>	<u>73,088</u>
Total capital assets, being depreciated, net	<u>75,118</u>	<u>(2,000)</u>	<u>(1,148)</u>	<u>71,970</u>
Governmental activities capital assets, net	<u>\$ 82,237</u>	<u>\$ (1,961)</u>	<u>\$ (1,312)</u>	<u>\$ 78,964</u>
<b>Business-type Activities:</b>				
Capital assets, not being depreciated				
Land	\$ 96,015	\$ 91,504	\$ (21)	\$ 187,498
Construction in progress	363,969	355,881	(154,159)	565,691
Total capital assets, not being depreciated	<u>459,984</u>	<u>447,385</u>	<u>(154,180)</u>	<u>753,189</u>
Capital assets, being depreciated				
Buildings and infrastructure	3,041,519	234,316	(208,658)	3,067,177
Vehicles	481,365	63,979	(24,699)	520,645
Equipment	133,928	13,961	182,220	330,109
Total capital assets, being depreciated	<u>3,656,812</u>	<u>312,256</u>	<u>(51,137)</u>	<u>3,917,931</u>
Less accumulated depreciation for:				
Buildings and infrastructure	1,111,928	93,580	(17,699)	1,187,809
Vehicles	199,553	34,222	(23,910)	209,865
Equipment	84,988	18,752	(6,622)	97,118
Total accumulated depreciation	<u>1,396,469</u>	<u>146,554</u>	<u>(48,231)</u>	<u>1,494,792</u>
Total capital assets, being depreciated, net	<u>2,260,343</u>	<u>165,702</u>	<u>(2,906)</u>	<u>2,423,139</u>
Business-type activities capital assets, net	<u>\$ 2,720,327</u>	<u>\$ 613,087</u>	<u>\$ (157,086)</u>	<u>\$ 3,176,328</u>

During the year, Metro Transit Bus enterprise fund transferred capital assets with a net book value of zero to a nonmajor governmental fund. The transfer was not recognized in the governmental funds statement of revenues, expenditures, and changes in fund balances because there is no current financial resource provided. The transferred amounts of \$504,000 in vehicles and \$504,000 of accumulated depreciation are reflected in the above capital asset activity for the year.

# Metropolitan Council

Depreciation expense was charged to functions/programs of the primary government as follows:

	<i>Dollars in thousands</i>
<b><u>Governmental activities:</u></b>	
General government	\$ 873
Transportation	13,689
Total depreciation expense-governmental activities	<u>\$ 14,562</u>
<b><u>Business-type activities:</u></b>	
Environmental Services	\$ 55,262
Metro Transit – Bus	54,907
Metro Transit – Light Rail	29,129
Metro Transit – Commuter Rail	6,187
Metropolitan Housing and Redevelopment Authority	1,069
Total depreciation expense-business-type activities	<u>\$ 146,554</u>

## 2. Discretely presented component unit

Activity for the Metropolitan Sports Facilities Commission for the year ended December 31, 2011, was as follows:

	<i>Dollars in thousands</i>			
	<b>Beginning Balance</b>	<b>Additions</b>	<b>Deductions</b>	<b>Ending Balance</b>
<b><u>Business-type activities:</u></b>				
Capital assets, not being depreciated				
Land	\$ 8,700	\$ -	\$ -	\$ 8,700
Capital Assets, being depreciated				
Building	98,585	21,092	(8,470)	111,207
Equipment	12,290	129	(146)	12,273
Total capital assets, being depreciated	110,875	21,221	(8,616)	123,480
Less accumulated depreciation for:				
Buildings	96,548	4,358	(8,222)	92,684
Equipment	12,072	(266)	(113)	11,693
Total accumulated depreciation	108,620	4,092	(8,335)	104,377
Total capital assets, being depreciated, net	2,255	17,129	(281)	19,103
Metropolitan Sports Facilities Commission, capital assets, net	<u>\$ 10,955</u>	<u>\$ 17,129</u>	<u>\$ (281)</u>	<u>\$ 27,803</u>

## F. Inter-fund receivables, payables, and transfers

During normal operations, the Council processes routine transactions between funds, including loans, expenditures, and transfers of resources for administrative and program services and compliance with legal mandates. In the fund financial statements, these transactions are generally recorded as transfers in/transfers out and due from other funds/due to other funds. The outstanding balances between funds mainly result from the time lag between the dates that (1) interfund reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The composition of interfund balances as of December 31, 2011, is as follows:

<b><u>Receivable Fund</u></b>	<b><u>Payable Fund</u></b>	<i>Dollars in thousands</i>
Nonmajor Governmental	General Fund	\$ 4

# Metropolitan Council

Transfers generally represent legally authorized transfers between funds authorized to receive revenue and funds authorized to make expenditures.

*Dollars in thousands*

Transfers In	Transfers Out		
	General Fund	Nonmajor Governmental	Total
Nonmajor Governmental	\$ 1,005	\$ 667	\$ 1,672
Metro Mobility	21	-	21
Environmental Services	755	-	755
Metro Transit Bus	-	21,166	21,166
Metro Transit Light Rail	-	7,036	7,036
Metro Transit Commuter Rail	-	508	508
Total	<u>\$ 1,781</u>	<u>\$ 29,377</u>	<u>\$ 31,158</u>

## G. Leases

### 1. Operating leases

The Council leases building and office facilities, storage facilities, and other operating equipment under non-cancelable operating leases. Total operating lease costs in fiscal year 2011 were \$488,000 for Metro Transit Bus enterprise fund, \$585,000 for Metro Transit Light Rail enterprise fund, \$163,000 for Metro Transit Commuter Rail enterprise fund, and \$202,000 for Environmental Services enterprise fund. Commitments under operating lease agreements provide for minimum annual rental payments as follows:

*Dollars in thousands*

Year	Environmental Services	Metro Transit			Total
		Bus	Light Rail	Commuter Rail	
2012	\$ 125	\$ 328	\$ 598	\$ 40	\$ 1,091
2013	125	250	746	10	1,131
2014	125	122	662	9	918
2015	62	125	296	4	487
2016	-	125	304	1	430
2017-2021	-	185	827	3	1,015
2022-2026	-	100	-	3	103
2027-2031	-	100	-	3	103
2032-2036	-	100	-	2	102
2037-2041	-	7	-	-	7
Total	<u>\$ 437</u>	<u>\$ 1,442</u>	<u>\$ 3,433</u>	<u>\$ 75</u>	<u>\$ 5,387</u>

# Metropolitan Council

## 2. Capital Leases

On December 1, 2004, the Council entered into an annual appropriation lease purchase agreement for land and facilities to be renovated thereon. The Council granted a leasehold interest in the land and facilities to a trustee and proceeds from the issuance and sale of Certificates of Participation in the lease purchase agreement provided a portion of the funds to renovate, improve and equip the facilities for use as the Council's administrative headquarters. In 2006, the facilities were completed and the Council's administrative headquarters were relocated. The Certificates of Participation are not an obligation of the Council and the lease is subject to non-appropriation by the Council in which event the lease is terminated and there is no obligation of the Council for future lease payments. The Council intends to continue the lease through its entire term.

<u>Year Ending</u>	<i>Dollars in thousands</i>
	<b>Nonmajor Governmental Fund</b>
2012	\$ 1,032
2013	1,030
2014	1,031
2015	1,026
2016	1,029
2017-2021	5,126
2022-2026	<u>4,086</u>
Total minimum lease payments	\$ 14,360
Less amount representing interest	<u>(3,540)</u>
Present value of minimum lease payments	<u>\$ 10,820</u>

## H. Long-term obligations

### 1. General obligation debt

The Council issues general obligation bonds for parks, wastewater, and transit. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds are direct obligations and pledge the Council's full faith and credit and taxing powers.

Parks bonds are issued to acquire and develop regional park land. Bonds are issued, subject to a limitation of \$40 million of outstanding debt, as a 40 percent match to state appropriations. Parks bonds are generally issued as 5-year serial bonds and are secured by taxes levied upon all taxable property in the region. Transit bonds are issued for the acquisition of transit vehicles, equipment and facilities and transit system improvements. Transit bonds are generally issued as 20-year serial bonds and are secured by tax levies. Wastewater bonds are issued for acquisition and improvement of the wastewater disposal system. The bonds are generally issued as 20-year serial bonds. The bonds are secured by municipal wastewater charges together with the full faith, credit, and unlimited taxing powers of the Council.

The liability for parks and transit bonds is recognized in the government-wide statement of net assets. Bonds issued for wastewater purposes are recognized both in the enterprise funds and in the government-wide statements.

The original amount of general obligation bonds issued in prior years was \$963,190,000. During the year, \$9,230,000 of general obligation wastewater refunding bonds and no general obligation certificates of indebtedness were issued.

General obligation bonds currently outstanding on December 31, 2011, are as follows:

<u>Purpose</u>	<u>Interest Rates</u>	<i>Dollars in Thousands</i>
Governmental activities	0.60-5.50%	\$ 176,160
Governmental activities – refunding	2.50-5.00%	28,025
Business-type activities	2.00-5.00%	340,085
Business-type activities – refunding	2.00-5.25%	<u>67,355</u>
Total general obligation bonds		<u>\$ 611,625</u>

In addition to general obligation bonds, the Council has general obligation backed loan agreements with the Minnesota Public Facilities Authority (PFA). The loans are drawn down on a reimbursement basis and fund the same purposes as general obligation bonds. The original amount of Minnesota Public Facilities Authority (PFA) loans drawn down in prior years was \$770,978,000. During the year, \$68,343,000 of Minnesota PFA loans was drawn down--entirely by business-type activities.

# Metropolitan Council

Public Facilities Authority general obligation backed loans currently outstanding on December 31, 2011, are as follows:

<u>Purpose</u>	<u>Interest Rates</u>	<u>Dollars in Thousands</u>
Governmental activities	1.79-2.71%	\$ 9,460
Business-type activities	0.00-5.38%	635,798
Total Public Facilities Authority loans		<u>\$ 645,258</u>

During the year, the Council issued \$90,000,000 of general obligation grant anticipation notes to provide cash flows for the Central Corridor light rail project in anticipation of receipt of federal funds that were awarded the project. The notes were issued as 3-year serial notes and are secured by a Federal Transit Administration grant award together with the full faith, credit and unlimited taxing powers of the Council.

General obligation grant anticipation notes currently outstanding on December 31, 2011, are as follows:

<u>Purpose</u>	<u>Interest Rates</u>	<u>Dollars in Thousands</u>
Business-type activities	0.45-1.00%	<u>\$ 90,000</u>

The following is a summary of bond and PFA loan transactions of the Council for the year ended December 31, 2011:

	<u>Dollars in thousands</u>	
	<u>Governmental Activities</u>	<u>Business-type Activities</u>
Balance, January 1, 2011	\$ 262,210	\$ 1,045,217
Bonds issued, net of discount/premium	-	9,599
Grant anticipation notes issued, net of discount/premium	-	90,077
PFA drawdown	-	68,343
Amortization of discount/premium	(2,075)	(1,358)
Amortization of deferred amount on refunding	-	(42)
Less principal payments	<u>(41,645)</u>	<u>(67,857)</u>
Balance, December 31, 2011	<u>\$ 218,490</u>	<u>\$ 1,143,979</u>

As of December 31, 2011, the annual debt service requirements to amortize all general obligation bonds, grant anticipation notes and PFA loans outstanding, including interest of \$45,825,000 on the governmental activities debt and \$306,278,000 on the business-type activities debt, are as follows:

<u>Year Ending December 31</u>	<u>Dollars in thousands</u>					
	<u>Governmental Activities</u>			<u>Business-type Activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	\$ 44,980	\$ 7,036	\$ 52,016	\$ 87,765	\$ 35,774	\$ 123,539
2013	22,340	6,087	28,427	83,495	34,445	117,940
2014	21,715	5,359	27,074	107,862	32,280	140,142
2015	19,115	4,672	23,787	66,091	30,109	96,200
2016	16,155	4,064	20,219	68,928	27,858	96,786
2017-2021	59,040	12,393	71,433	382,831	100,916	483,747
2022-2026	19,065	4,964	24,029	261,422	39,215	300,637
2027-2031	11,235	1,250	12,485	74,844	5,681	80,525
Subtotal	\$ 213,645	\$ 45,825	\$ 259,470	\$ 1,133,238	\$ 306,278	\$ 1,439,516
Net unamortized						
Discounts/premiums	4,845	-	4,845	10,831	-	10,831
Deferred on refunding	-	-	-	(90)	-	(90)
Total payments	<u>\$ 218,490</u>	<u>\$ 45,825</u>	<u>\$ 264,315</u>	<u>\$ 1,143,979</u>	<u>\$ 306,278</u>	<u>\$ 1,450,257</u>

As part of the American Recovery and Reinvestment Act of 2009 (ARRA), the Council issued \$43,000,000 (2009A) and \$69,000,000 (2010E) of General Obligation Transit bonds, and \$36,000,000 (2010B) and \$65,000,000 (2010F) of General Obligation Wastewater bonds. The bonds are direct pay tax credit Build American Bonds (BAB), in which the Council receives a

# Metropolitan Council

35% credit on bond interest paid. The Council has complied with all requirements of ARRA to be eligible for the BAB interest credit.

Taking into consideration the above BAB interest credit, as of December 31, 2011, the Council's net annual debt service requirements to amortize all general obligation bonds, grant anticipation notes and loans outstanding, including interest of \$36,818,000 on the governmental activities debt and \$283,883,000 on the business-type activities debt, are as follows:

<i>Dollars in thousands</i>					
<b>Governmental Activities:</b>					
<b>Year Ending December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Federal Subsidy</b>	<b>Net Interest</b>	<b>Net Payment</b>
2012	\$ 44,980	\$ 7,036	\$ (1,042)	\$ 5,994	\$ 50,974
2013	22,340	6,087	(978)	5,109	27,449
2014	21,715	5,359	(926)	4,433	26,148
2015	19,115	4,672	(863)	3,809	22,924
2016	16,155	4,064	(792)	3,272	19,427
2017-2021	59,040	12,393	(2,690)	9,703	68,743
2022-2026	19,065	4,964	(1,306)	3,658	22,723
2027-2031	11,235	1,250	(410)	840	12,075
Subtotal	<u>\$ 213,645</u>	<u>\$ 45,825</u>	<u>\$ (9,007)</u>	<u>\$ 36,818</u>	<u>\$250,463</u>
Net unamortized:					
Discounts/premiums	4,845	-	-	-	4,845
Total payments	<u>\$ 218,490</u>	<u>\$ 45,825</u>	<u>\$ (9,007)</u>	<u>\$ 36,818</u>	<u>\$255,308</u>
<b>Business-type Activities:</b>					
<b>Year Ending December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Federal Subsidy</b>	<b>Net Interest</b>	<b>Net Payment</b>
2012	\$ 87,765	\$ 35,774	\$ (1,876)	\$ 33,898	\$121,663
2013	83,495	34,445	(1,829)	32,616	116,111
2014	107,862	32,280	(1,774)	30,506	138,368
2015	66,091	30,109	(1,723)	28,386	94,477
2016	68,928	27,858	(1,677)	26,181	95,109
2017-2021	382,831	100,916	(7,427)	93,489	476,320
2022-2026	261,422	39,215	(4,777)	34,438	295,860
2027-2031	74,844	5,681	(1,312)	4,369	79,213
Subtotal	<u>\$1,133,238</u>	<u>\$ 306,278</u>	<u>\$(22,395)</u>	<u>\$283,883</u>	<u>\$1,417,121</u>
Net unamortized:					
Discounts/premiums	10,831	-	-	-	10,831
Deferred on refunding	(90)	-	-	-	(90)
Total payments	<u>\$1,143,979</u>	<u>\$ 306,278</u>	<u>\$(22,395)</u>	<u>\$ 283,883</u>	<u>\$ 1,427,862</u>

## 2. Loans payable

In 2002, the Minnesota Housing Finance Authority issued a loan to the Council in the amount of \$400,000. In 2004, the Minnesota Housing Finance Authority issued an additional loan of \$730,000 and Hennepin County Housing and Redevelopment Authority issued a \$275,000 loan for a total of \$1,405,000. The terms of the loan agreements are 30 years, although they may be extended indefinitely if all the terms of the loan agreement are met.

## 3. Revenue bonds

On November 1, 1999, the Council, on behalf of the Metropolitan Radio Board, issued \$14,280,000 of Revenue Bonds. The bonds were to be paid over a 15-year period. The proceeds were used to purchase the elements of the first phase of a region-wide public safety radio communications system. On June 30, 2005, the Metropolitan Radio Board ceased operations with the remaining principal and interest payments being transferred to the Council.

On March 15, 2007, the Council issue \$7,265,000 of Revenue Refunding Bonds. These bonds bear interest from 4.00 to 5.00 percent and are being repaid over a 6-year period. Principal and interest are payable from revenues derived from the collection of emergency telephone service fees (911 fees). Proceeds were used to refund the remaining maturities of the Council's \$14,280,000 revenue bonds mentioned previously.



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The following is a summary of revenue bond transactions of the Council for the year ended December 31, 2011:

	<i>Dollars in thousands</i>
Balance, January 1, 2011	\$ 3,938
Less principal payment	(1,245)
Amortization of discount	<u>7</u>
Balance, December 31, 2011	<u>\$ 2,700</u>

As of December 31, 2011, the annual requirements to amortize all revenue bonds outstanding, including interest of \$108,000, are as follows:

	<i>Dollars in thousands</i>		
<b><u>Year Ending December 31</u></b>	<b><u>Principal</u></b>	<b><u>Interest</u></b>	<b><u>Total</u></b>
2012	\$ 1,305	\$ 81	\$ 1,386
2013	<u>1,365</u>	<u>27</u>	<u>1,392</u>
Subtotal	2,670	108	2,778
Net unamortized discount/premium	<u>30</u>	<u>-</u>	<u>30</u>
Balance, December 31, 2011	<u>\$ 2,700</u>	<u>\$ 108</u>	<u>\$ 2,808</u>

## 4. Refunded bonds

The Council sold one refunding bond in 2011 as follows:

		<i>Dollars in thousands</i>				
Bond		Present Value	Debt Service	Refunded	Loan	
<u>Number</u>	<u>Type</u>	<u>Par Value</u>	<u>Savings</u>	<u>Savings</u>	<u>Loan</u>	<u>Maturities</u>
2011B	Wastewater	\$ 9,230	\$ 646	\$ 683	2002B	2011-2016

## 5. Facilities cost credits

MSFC created the facilities cost credit in 1998 to assist the major users with enhancing revenues and/or reducing event day cost of operations in the Metrodome. At the request of the Minnesota Vikings, the MSFC waived the required rent payment in lieu of the facilities cost credit. Although the facilities cost credit may not exceed admission tax amounts for each teams' events, the tax is not waived or pledged to the team. Facilities cost credit was \$3,438,000 in 2011 for the Minnesota Vikings.

# Metropolitan Council

## 6. Changes in long-term liabilities

Long-term liability activity for the year ended December 31, 2011, was as follows:

<i>Dollars in thousands</i>					
	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due Within One Year</b>
<b>Governmental activities:</b>					
Bonds/loans payable:					
General obligation debt	\$ 255,290	\$ -	\$ (41,645)	\$ 213,645	\$ 44,980
Discounts/premiums	6,920	-	(2,075)	4,845	-
Net general obligation debt	<u>262,210</u>	<u>-</u>	<u>(43,720)</u>	<u>218,490</u>	<u>44,980</u>
Revenue bonds (see Note IV.H.3.)	3,915	-	(1,245)	2,670	1,305
Discounts/premiums	23	-	7	30	-
Net revenue bonds	<u>3,938</u>	<u>-</u>	<u>(1,238)</u>	<u>2,700</u>	<u>1,305</u>
Total bonds/loans payable	266,148	-	(44,958)	221,190	46,285
Capital lease	11,395	-	(575)	10,820	595
Compensated absences	3,078	2,577	(2,497)	3,158	1,895
Arbitrage liability	647	-	-	647	647
OPEB liability	<u>2,542</u>	<u>760</u>	<u>-</u>	<u>3,302</u>	<u>-</u>
Governmental long-term liabilities	<u>\$ 283,810</u>	<u>\$ 3,337</u>	<u>\$ (48,030)</u>	<u>\$ 239,117</u>	<u>\$ 49,422</u>
<b>Business-type activities:</b>					
Bonds/loans payable					
General obligation debt	\$ 1,033,522	\$ 77,573	\$ (67,857)	\$ 1,043,238	\$ 62,765
Grant anticipation notes	-	90,000	-	90,000	25,000
Loans payable	1,405	-	-	1,405	-
Discounts/premiums	11,743	446	(1,358)	10,831	-
Deferred on refunding	(48)	40	(82)	(90)	-
Total bonds/loans payable	1,046,622	168,059	(69,297)	1,145,384	87,765
Compensated absences	5,381	41,047	(23,508)	22,920	16,429
OPEB liability	55,406	11,920	-	67,326	-
Accrued claims	<u>18,746</u>	<u>5,572</u>	<u>(6,470)</u>	<u>17,848</u>	<u>3,764</u>
Business-type long-term liabilities	<u>\$ 1,126,155</u>	<u>\$ 226,598</u>	<u>\$ (99,275)</u>	<u>\$ 1,253,478</u>	<u>\$ 107,958</u>

For governmental activities, capital leases and compensated absences are generally liquidated by the General fund. Business-type activities additions to compensated absences include a change in classification from salaries payable to compensated absences.

## I. Compensated absences

### 1. Primary government

In 2011, the General fund liability for compensated absences earned but not taken increased from \$3,078,000 to \$3,158,000. This liability is reported in the government-wide statement of net assets. The following summary of changes during 2011 includes \$224,000 in payroll taxes:

<i>Dollars in thousands</i>	
Balance, January 1, 2011	\$ 3,078
Transferred from Enterprise Funds	11
Leave Earned	2,566
Leave Taken or Paid Off	<u>(2,497)</u>
Balance, December 31, 2011	<u>\$ 3,158</u>

# Metropolitan Council

## 2. Discretely presented component unit

The MSFC separately reports compensated absences and salaries and benefits payable. Long-term activity consists entirely of the compensated absences. The compensated absences for the year ended December 31, 2011, was:

<i>Dollars in thousands</i>				
Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
\$212	\$180	\$131	\$261	\$139

## J. Fund balance

In February 2009, the Governmental Accounting Standards Board (GASB) issued Statement No. 54 “Fund Balance Reporting and Governmental Fund Type Definitions.” The new standard has no effect on the total amount reported as fund balances; however, it alters the categories and terminology used to present the amounts on the governmental fund balance sheet. The statement establishes an initial distinction between what is considered *nonspendable* and what is *spendable*. The statement also provides for additional classifications for *spendable* items. These classifications are based upon the relative strength of the constraints that control how specific amounts can be spent.

*Nonspendable.* Fund balances classified as *nonspendable* include assets that will never convert to cash, such as prepaid items and inventories of supplies; assets that will not convert to cash soon enough to affect the current period, such as the long-term portion of loans receivable; and resources that must be maintained intact pursuant to legal or contractual requirements, such as the principal of an endowment or the capital of a revolving loan fund. Normally, the long-term portion of the Council’s loans receivable would be included as part of *nonspendable* fund balance. However, since the amounts eventually collected are subject to an externally enforceable restriction on how they can be spent, they are reported instead as a part of restricted fund balance.

*Spendable.* All fund balances that are not classified as *nonspendable* are deemed *spendable*. The statement provides for classifications within the *spendable* category based upon the relative strength of the constraints that control how specific amounts can be spent. Those classifications are as follows:

*Restricted.* Net fund resources that are subject to externally enforceable legal restrictions are deemed to be *restricted*. These restrictions are either 1) externally imposed by creditors (via bond or loan covenants), grantors, contributors or laws and regulations of other governments, or 2) imposed by law through constitutional provisions or enabling legislation. The Council recognizes the entire fund balance of the Debt Retirement fund; the remaining fund balances of the Highway Right-of-Way Acquisition Loan, Livable Communities, and Other Special Revenue special revenue funds (all non-major funds); and the remaining fund balance of the North Mississippi Park, Parks and Open Space Grants, and Transit capital projects funds (all non-major funds) as *restricted* due to the legal restrictions imposed.

*Committed.* Net fund balances that represent resources that can be used only for the specific purposes determined by formal action of the Council are deemed to be *committed*. The Council’s formal actions are the highest decision making level and remain binding unless removed in the same manner. Additionally, any Council action, either binding or unbinding, need be taken prior to the end of the calendar year. The entire fund balances of the Metro Mobility Special Revenue fund and the Suburban Transit Providers and Contracted Transit Service special revenue funds (both nonmajor funds) are considered *committed*. Additionally, within the General Fund, the Council has identified amounts for self-insurance, OPEB, and regional water supply to be *committed*.

*Assigned.* Amounts in the assigned fund balance classification are intended to be used by the Council for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. In the General Fund, amounts intended to be used for encumbrances and compensated absences are assigned. The amount recognized as encumbrances are approved by the Council in the carry forward budget amendment. All other assigned items are approved by the Chief Financial Officer.

*Unassigned.* The residual classification of the Council’s General Fund not contained in the other classifications is deemed to be *unassigned*. The negative *unassigned* amount for the Parks and Open Space Grants capital projects fund (a nonmajor fund) is deemed *unassigned* because the *restricted* amounts for future grant payments are to be funded by future bonding and State reimbursements.

It is the policy of the Council to spend fund balances for each fund in the following order: *restricted*, then *committed* and then *assigned*; unless the specific item has been identified in another classification.

# Metropolitan Council

The summary of fund balance classifications is as follows:

	<i>Dollars in thousands</i>				<b>Total</b>
	<b>General Fund</b>	<b>Major Funds Metro Mobility Special Revenue</b>	<b>Debt Retirement</b>	<b>Nonmajor Governmental Funds</b>	
<b>Fund Balances:</b>					
<b>Spendable:</b>					
Restricted for:					
Debt Retirement Reserve	\$ -	\$ -	\$ 79,200	\$ -	\$ 79,200
Highway Right-of-Way Program	-	-	-	49,914	49,914
Economic Revitalization	-	-	-	20,523	20,523
Environment Development	-	-	-	42,293	42,293
Incentive Housing	-	-	-	3,277	3,277
Regional Land Use	-	-	-	1,219	1,219
North Mississippi Park Improvements	-	-	-	1,176	1,176
Regional Parks Capital Improvements	-	-	-	71,767	71,767
Transit Capital Improvements	-	-	-	37,536	37,536
Committed for:					
Self Insurance	1,500	-	-	-	1,500
Other Post Employment Benefits	3,302	-	-	-	3,302
Regional Water Supply Program	495	-	-	-	495
Regional ADA Transit Service	-	23,791	-	-	23,791
Regional Transit Provider Services	-	-	-	6,373	6,373
Assigned for:					
Encumbrances	2,504	-	-	-	2,504
Compensated Absences	3,158	-	-	-	3,158
Unassigned	<u>12,225</u>	<u>-</u>	<u>-</u>	<u>(44,489)</u>	<u>(32,264)</u>
Total fund balances	<u>\$ 23,184</u>	<u>\$ 23,791</u>	<u>\$ 79,200</u>	<u>\$ 189,589</u>	<u>\$ 315,764</u>

## V. Other information

### A. Risk management

The Council is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; work related injuries to its employees; and natural disasters. The Council purchases both commercial insurance and self-insures for these risks of loss as discussed below. Within the past three fiscal years, no settled claims have exceeded commercial coverage. There have been no significant reductions in insurance coverage from the prior year by major categories of risk.

#### 1. Liability

The Council purchases general liability insurance to protect against various liability risks in all divisions of the Council. Metro Transit Bus recognizes a current liability for incurred, reported claims and long-term liability for claims incurred but not reported. Claims liabilities are calculated considering recent claim settlement trends including frequency and amount of payouts. Minnesota State Statute 466.04 generally limits the Council's tort exposure to \$500,000 per claim and \$1,500,000 per occurrence for a claim arising on or after July 1, 2009. For claims arising prior to that date, the limits are \$400,000 per claim and up to \$1,200,000 per occurrence. In addition, an amount equal to twice these limits applies if the claim arises out of the release or threatened release of a hazardous substance.

#### 2. Automobile

The Council purchases auto property insurance for the Metro Transit Bus enterprise fund to cover buses and vehicles for damage other than collision, upset or overturn. The Council administers a self-funded program for other risks associated with automobile liability and physical damage.

#### 3. Errors and omissions

The Council self-insures for errors and omissions risk. There were no claims for 2010 or 2011.

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## 4. Property and crime

The Council purchases property and crime insurance to cover all owned property and identified crime exposures.

## 5. Workers' compensation

Metro Transit Bus has been self-insured for worker's compensation since 1982, MCES since 1993, and the rest of the Council since 1995. Prior to July 1, 1996, MCES used a third party administrator; since that time, the Council has self-administered workers' compensation claims for all divisions. Liabilities are recognized when there is information available that suggests there has been an occurrence in which a probable loss has occurred. Liabilities include an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using a discount rate of 2.89 percent.

The self-insurance retention limit for workers' compensation is \$1,840,000 per single loss. For claims above the retention limit, the Workers' Compensation Reinsurance Association reimburses the Council.

Changes in the balance of workers compensation liabilities during 2010 and 2011 are as follows:

<i>Dollars in thousands</i>					
	<u>Metro Transit</u>				
	<u>Bus</u>	<u>Light Rail</u>	<u>Commuter Rail</u>	<u>Environmental Services</u>	<u>Total</u>
<b>2010 Balance:</b>					
Beginning Balance	\$13,682	\$ 1,524	\$ -	\$ 603	\$ 15,809
Current year claims and changes in estimates	6,797	(268)	3,000	577	10,106
Payments on claims	<u>(6,416)</u>	<u>(110)</u>	<u>-</u>	<u>(643)</u>	<u>(7,169)</u>
Ending balance	<u>\$14,063</u>	<u>\$ 1,146</u>	<u>\$ 3,000</u>	<u>\$ 537</u>	<u>\$ 18,746</u>
<b>2011 Balance:</b>					
Beginning Balance	\$14,063	\$ 1,146	\$ 3,000	\$ 537	\$ 18,746
Current year claims and changes in estimates	4,410	159	97	906	5,572
Payments on claims	<u>(5,453)</u>	<u>(124)</u>	<u>(89)</u>	<u>(804)</u>	<u>( 6,470)</u>
Ending balance	<u>\$13,020</u>	<u>\$ 1,181</u>	<u>\$ 3,008</u>	<u>\$ 639</u>	<u>\$ 17,848</u>

## 6. Component Unit

The MSFC is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omission; work related injuries; and natural disasters. The MSFC purchased all-risk property insurance, terrorism insurance, general and umbrella liability insurance, automobile insurance, crime insurance, workers compensation insurance, and public officials and employee liability insurance. There have been no significant reductions in insurance coverage from the prior year. Within the past three fiscal years, no settled claims have exceeded commercial coverage.

## B. Employee retirement plans

Metropolitan Council employees are covered by one of two Minnesota State Retirement System (MSRS) retirement plans. The following disclosures are made to comply with GASB Statement 27, "Accounting for Pensions by State and Local Governmental Employers."

### 1. General employees plan (GEP)

#### Plan description

The MSRS-GEP is a cost-sharing, multiple-employer public employee retirement plan. A majority of the employees of the Council and MSFC are covered by this defined benefit plan administered by MSRS. MSRS provides retirement, disability, and death benefits to plan members and their beneficiaries. Minnesota Statutes, Chapter 352 establishes MSRS and the plan benefit provisions. MSRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Minnesota State Retirement System, 60 Empire Drive, Suite 300, St. Paul, Minnesota 55103-3000.

# Metropolitan Council

## Funding Policy

Minnesota Statutes, Chapter 352 sets the rate for employee and employer contributions and may be amended by the State. Plan members are required to contribute a specified percent of their annual covered salary, and the Council is also required to contribute the same specified percent of covered payroll. For January through June 2008, the specified percentage was 4.25 percent; from July 1, 2008 thru June 30, 2009 the rate was 4.50 percent; from July 1, 2009 to June 30 2010 the rate was 4.75 percent; and on July 1, 2010 the rate changed to 5.0 percent. Employer contributions to MSRS (which equaled the required contributions for each year) were:

Year	Dollars in thousands	
	Council	Component Unit MSFC
2009	\$ 8,799	\$ 114
2010	9,516	75
2011	9,907	66

## 2. Unclassified employees plan (UEP)

### Plan description

The MSRS-UEP is a cost-sharing, multiple-employer defined contribution plan administered by MSRS. Membership is limited to a specific number of employees of the Council (currently 27), and MSFC (currently 1). The plan is authorized by Minnesota Statutes Chapter 352D and is considered a money purchase plan, i.e. members vest only to the extent of the value of their accounts (contributions plus earnings less administrative expenses). Retirement and disability benefits are available through conversion, at the member's option, to the General Employees Plan provided minimum service requirements are met.

### Funding Policy

Minnesota Statutes, Chapter 352D sets the rates for employee and employer contributions and may be amended by the State. Prior to July 1, 2010, plan members were required to contribute 4.0 percent of their annual covered salary. On July 1, 2010, the plan member contribution was changed to 5.0 percent. The employer (the Council or the MSFC) is required to contribute 6.0 percent of the covered payroll. Employer contributions to MSRS (which equaled the required contributions for each year) were:

Year	Dollars in thousands	
	Council	Component Unit MSFC
2009	\$ 126	\$ 4
2010	141	4
2011	122	4

## C. Other postemployment benefits

**Plan description:** The Metropolitan Council administers an Other Postemployment Benefit Plan (the OPEB plan), a single-employer defined benefit health care and life insurance plan to eligible retirees, their spouses, and dependents.

Benefit provisions are established and amended through negotiations between the Council and the respective unions representing its employees. Only employees hired prior to OPEB benefit sunset dates established within those union agreements are entitled to receive employer paid OPEB benefits. Employees' percentage of OPEB benefit participation is further dependent upon meeting certain hire date, length of service, retirement age and other criteria established within their collective bargaining agreements.

The Council does not issue a separate financial report for its OPEB plan. Activity for the plan is reported for the primary government and in enterprise funds for Metro Transit Bus and Environmental Services.

**Funding Policy:** Currently, the Council does not fund its OPEB benefits in an irrevocable trust. However, the Council has separately invested assets with a fair market value of \$106,218,000 as of December 31, 2011, with the Minnesota State Board of Investment for this purpose. This funding arrangement does not meet the requirements of GASB Statement 45; accordingly, these funds are not included in the OPEB plan's assets. The Council's internal funding policy includes investing the plan's normal cost and continuing pay-as-you-go benefit payments until invested funds are adequate to cover all future benefits. The normal cost represents that portion of the Actuarial Present Value of the OPEB plan's benefits which is allocated to employee service in the current fiscal year.

**Annual OPEB Cost and Net OPEB Obligation:** The annual OPEB cost is calculated based on the Council's *annual required contribution (ARC)*, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial

# Metropolitan Council

liabilities (or funding excess) over a period not to exceed thirty years. The current ARC of \$31,217,000 is 11.4 percent of annual covered payroll. The Council's OPEB cost for the current year and related information are as follows (dollars in thousands):

	<u>Metro Transit</u>	<u>Environmental Services</u>	<u>General Fund</u>	<u>Total</u>
Annual Required Contribution (ARC)	\$ 22,246	\$ 7,725	\$ 1,246	\$ 31,217
Interest on net OPEB obligation	2,342	711	114	3,167
Adjustments to Annual Required Contribution (ARC)	<u>(4,291)</u>	<u>(1,233)</u>	<u>(237)</u>	<u>(5,761)</u>
Annual OPEB cost (expense)	20,297	7,203	1,123	28,623
Contributions made	<u>(11,364)</u>	<u>(4,216)</u>	<u>(363)</u>	<u>(15,943)</u>
Increase in Net OPEB Obligation	8,933	2,987	760	12,680
Net OPEB obligation beginning of year	<u>43,363</u>	<u>12,043</u>	<u>2,542</u>	<u>57,948</u>
Net OPEB obligation end of year	<u>\$ 52,296</u>	<u>\$ 15,030</u>	<u>\$ 3,302</u>	<u>\$ 70,628</u>

The Council's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended December 31, 2011, were as follows (dollars in thousands):

	Annual OPEB Cost	Employer Contribution	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
Metro Transit				
12/31/2007	\$ 19,365	\$ 8,516	44%	\$ 10,849
12/31/2008	20,751	9,182	44%	22,418
12/31/2009	21,309	9,874	46%	33,853
12/31/2010	19,659	10,149	52%	43,363
12/31/2011	20,297	11,364	56%	52,296
Environmental Services				
12/31/2007	5,999	2,879	48%	3,120
12/31/2008	6,104	3,214	53%	6,010
12/31/2009	6,213	3,474	56%	8,749
12/31/2010	6,983	3,689	53%	12,043
12/31/2011	7,203	4,216	59%	15,030
General Fund				
12/31/2007	741	230	31%	511
12/31/2008	901	261	29%	1,151
12/31/2009	909	262	29%	1,798
12/31/2010	1,083	339	31%	2,542
12/31/2011	1,123	363	32%	3,302
Total				
12/31/2007	26,105	11,625	45%	14,480
12/31/2008	27,756	12,657	46%	29,579
12/31/2009	28,431	13,610	48%	44,400
12/31/2010	27,725	14,177	51%	57,948
12/31/2011	28,623	15,943	56%	70,628

**Funded Status and Funded Progress:** As of December 31, 2011, the actuarial accrued liability (AAL) for benefits was \$337,805,000, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) was \$275,037,000, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was 122.8 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Actuarially determined amounts are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, is designed to present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

The actuarial valuation completed January 1, 2010, used the projected unit credit actuarial cost method with service prorated. Under this method, the total present value of benefits is determined by projecting the benefit to be paid after the expected retirement date (or other event) and discounting those amounts to the valuation date. The actuarial assumptions include a percent investment rate of return per annum (compounded annually) composed of 5.4 percent for Metro Transit, 5.9 percent for Environmental Services, and 4.5 percent for General Fund net of administrative expenses. The projected annual health care cost trend rate is 9.5 percent initially, reduced by decrements to an ultimate rate of 5 percent for the year 2023 and beyond. The baseline inflation rate is 3 percent. The initial UAAL is being amortized as a level dollar amount over an open basis. The remaining amortization period at December 31, 2011, was 25 years.

# Metropolitan Council

## D. Sub-grantee programs

During the year ended December 31, 2011, the Council was involved with the following sub-grantee programs:

### General Fund:

Parks (Maintenance and Operation Grants)

### Nonmajor Governmental Funds:

Federal Transit Administration (Pass-Through and Study Grants)  
Federal Highway Administration (Pass-Through and Study Grants)  
Federal Transit Administration (Capital and Operating Assistance Grant Programs)  
Livable Communities (Metropolitan Development)  
Parks (Capital Improvement)

### Enterprise Funds:

Federal Transit Administration (Capital and Operating Assistance Grant Programs)  
Housing and Redevelopment Authority (HUD Shelter Plus Care Program)  
Environmental Services Inflow and Infiltration Grants  
Housing and Redevelopment Authority (HUD Housing Choice Voucher Program)  
Minnesota Housing Finance Agency (Subsidy Grants)  
Miscellaneous Other Housing Programs (Subsidy Grants)

These programs received revenue from federal, state and private grantor agencies for grant expenditures. Expenditures are made from these funds for grants to public and private metropolitan area organizations and individuals as well as for planning, administration and capital improvements.

## E. Commitments and contingencies

The 1986 Tax Reform Act requires state and local governments to rebate to the Federal Government any earnings from the investment of tax-free debt proceeds, and debt service balances in excess of the interest cost of that debt. Liabilities related to bond proceeds interest earnings are calculated as the proceeds are spent and are paid after passage of various pre-defined anniversary dates. Debt service rebate calculations are performed on an annual basis and any payment due must be made every five years. On December 31, 2011, the Council had a total arbitrage rebate liability of \$647,000.

As part of its operations, the Council enters into contracts for various purposes including construction projects and transit services, among others. The majority of the Council's contracts are renegotiated annually with terms generally coinciding with the calendar year. However, some of the contracts span several years. Unpaid commitments for bus transit services totaled approximately \$73,966,000 as of December 31, 2011. These commitments will be paid from the Metro Transit Bus enterprise fund. Future commitments for Metro Transit Light Rail enterprise fund contracts of approximately \$234,696,000 will be paid from the Metro Transit Light Rail fund. Future commitments for commuter rail transit services of approximately \$5,548,000 as of December 31, 2011, will be paid from the Metro Transit Commuter Rail fund. Future commitments for regional transit services are approximately \$307,233,000 as of December 31, 2011. These commitments will be paid from Regional Transit special revenue funds. Future commitments for Environmental Services enterprise fund construction contracts totaled approximately \$48,476,000 as of December 31, 2011. These commitments will be paid from the Environmental Services enterprise fund. Management fully expects that it will be able to fulfill its contractual obligations for these commitments.

The Council is involved in various litigation, claims and judgments. The Council is of the opinion the ultimate settlement of these matters will not materially affect the financial statements.

## F. Metrodome roof collapse and restoration

On December 12, 2010, a combination of record snowfall and high winds led to the accumulation of large amounts of snow and ice on the Metrodome roof. The snow and ice slid across the roof and ruptured three roof panels which caused it to collapse. Subsequent to the initial collapse, two additional roof panels ruptured. Due to the unsafe condition created by the excessive snow loads on several roof panels, the impossibility of safely re-inflating the roof, and the need to assess damage to the roof system, the Commission determined that the Metrodome was unsuitable for playing the two remaining home games for the Vikings 2010 football season. All other events that were scheduled after December 12, 2010, through August 2011, were canceled except for the RollerDome and Minnesota Distance Running Association which were held in the concourses.

Remediation efforts began immediately to remove the unsafe ice and snow loads and stabilize the roof structure. In February 2011, the Commission determined that as a result of the movement of snow and ice, both during and after the roof collapse, the entire roof fabric membrane must be replaced. A contract with the original roof fabricator was executed and roof restoration efforts began in



# Metropolitan Council

March 2011. Then in July 2011 it was determined that the artificial playing surface was damaged beyond repair and needed to be replaced. A contract was executed and the artificial turf replacement project began immediately. By mid-July the roof was inflated and by mid-August the playing surface was replaced. On August 20, 2011, an Open House event was held at the Metrodome, events then resumed and the Vikings first preseason game was held on August 27, 2011 at the Metrodome.

Insurance coverage for the Metrodome includes both property damage and business interruption. The property policies had a net deductible of \$25,000. Total claimed expenses for the roof restoration project were \$22,756,000 and the business interruption loss was \$2,533,000. Insurance proceeds for \$2,229,000 were recognized in the 2010 financial statements and proceeds of \$22,788,000 are recognized in these financial statements as an extraordinary item.

## **G. Subsequent events**

On May 14, 2012, Governor Mark Dayton signed into law a stadium bill which provides for construction and operation of a new National Football League stadium to be located on the Metrodome site. The bill establishes a new Minnesota Stadium Authority and requires that members be appointed within 30 days, it requires the Metropolitan Sports Facilities Commission transfer its assets, liabilities, and obligations to the Authority within 90 days and then it is abolished, and it provides for various funding sources for the construction and operation of the new football stadium. The Council will have no oversight responsibility for the new Authority.



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**REQUIRED SUPPLEMENTARY  
INFORMATION**

# Metropolitan Council

## BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2011 IN THOUSANDS

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Taxes	\$ 8,855	\$ 8,855	\$ 9,023	\$ 168
Intergovernmental revenue:				
Federal	-	-	12	12
State	9,230	9,230	8,858	(372)
Local/other	86	86	116	30
Investment income	672	672	1,735	1,063
Other	-	100	242	142
Total revenues	<u>18,843</u>	<u>18,943</u>	<u>19,986</u>	<u>1,043</u>
<b>EXPENDITURES</b>				
Current:				
General government	7,596	10,895	7,559	(3,336)
Intergovernmental:				
Culture and recreation	8,880	8,880	9,046	166
Debt service:				
Principal	575	575	575	-
Interest and other charges	457	457	456	(1)
Capital outlay	664	664	303	(361)
Total expenditures	<u>18,172</u>	<u>21,471</u>	<u>17,939</u>	<u>(3,532)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>671</u>	<u>(2,528)</u>	<u>2,047</u>	<u>4,575</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	<u>(1,175)</u>	<u>(1,175)</u>	<u>(1,781)</u>	<u>(606)</u>
Total other financing sources (uses)	<u>(1,175)</u>	<u>(1,175)</u>	<u>(1,781)</u>	<u>(606)</u>
Net change in fund balance	(504)	(3,703)	266	3,969
Fund balance, beginning	<u>22,918</u>	<u>22,918</u>	<u>22,918</u>	<u>-</u>
Fund balance, ending	<u>\$ 22,414</u>	<u>\$ 19,215</u>	<u>\$ 23,184</u>	<u>\$ 3,969</u>

The notes to the required supplementary information are an integral part of this schedule.

# Metropolitan Council

## BUDGETARY COMPARISON SCHEDULE METRO MOBILITY SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011 IN THOUSANDS

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental revenue:				
Federal	\$ 4,250	\$ 2,750	\$ 2,750	\$ -
State	31,836	31,836	39,291	7,455
Investment income	55	55	234	179
Other	5,251	5,751	5,288	(463)
Total revenues	<u>41,392</u>	<u>40,392</u>	<u>47,563</u>	<u>7,171</u>
<b>EXPENDITURES</b>				
Current:				
Transportation	41,007	41,507	41,211	(296)
Capital outlay	-	-	4	4
Total expenditures	<u>41,007</u>	<u>41,507</u>	<u>41,215</u>	<u>(292)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>385</u>	<u>(1,115)</u>	<u>6,348</u>	<u>7,463</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	21	21	21	-
Total other financing sources (uses)	<u>21</u>	<u>21</u>	<u>21</u>	<u>-</u>
Net change in fund balance	406	(1,094)	6,369	7,463
Fund balance, beginning	<u>17,422</u>	<u>17,422</u>	<u>17,422</u>	<u>-</u>
Fund balance, ending	<u>\$ 17,828</u>	<u>\$ 16,328</u>	<u>\$ 23,791</u>	<u>\$ 7,463</u>

The notes to the required supplementary information are an integral part of this schedule.

# Metropolitan Council

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2011

### Stewardship, compliance, and accountability

#### A. Budgetary information

Annual budgets, as required by state statutes, are adopted on a basis consistent with generally accepted accounting principles (GAAP) for the General fund, and all budgeted special revenue funds. All annual appropriations lapse at year-end.

Division staff, starting in February, prepares budgets. These budgets are reviewed by division management and are then submitted to the Regional Administrator's office for review. Budget discussions begin with the Council in June and the budget is adopted in December. The budget is prepared by division, program, and fund. The legal level of control is division within fund. The only fund that has more than one division is the General Fund. The divisions of the General Fund are Regional Administration and Community Development. Transfers between funds require approval of the Council. The Council approved several supplemental appropriations during the year, the effects of which were not material.

#### B. General Fund - Budget to Actual Comparison by Division

Below are the results of operations at the legal level of control, division budget within fund.

	Dollars in thousands			Variance with Final Budget Over (Under)
	Original Budget	Final Budget	Actual	
Regional Administration	\$ 5,294	\$ 5,795	\$ 4,778	\$ (1,017)
Community Development	12,878	15,676	13,161	(2,515)
Total General Fund	<u>\$ 18,172</u>	<u>\$ 21,471</u>	<u>\$ 17,939</u>	<u>\$ (3,532)</u>

#### C. Postemployment Benefits

The following schedules present the Council's actuarially determined funding progress and required contributions for the Post-Retirement Plan (using the projected unit credit method).

# Metropolitan Council

## Schedule of Funding Progress Dollars In Thousands

<u>Actuarial Valuation Date – January 1, 2010</u>	(a) <u>Actuarial Value of Assets</u>	(b) <u>Actuarial Accrued Liability (AAL)</u>	(c) <u>Unfunded Actuarial Accrued Liability (UAAL) (b - a)</u>	(d) <u>Funded Ratio (a/b)</u>	(e) <u>Covered Payroll</u>	(f) <u>UAAL as a Percentage of Covered Payroll (c/e)</u>
<b><u>Metro Transit</u></b>						
1/1/06	\$ -	\$ 200,409	\$ 200,409	0.00%	\$ 152,769	131.18%
1/1/08	-	219,529	219,529	0.00%	154,302	142.27%
1/1/10	-	233,054	233,054	0.00%	184,796	126.11%
<b><u>Environmental Services</u></b>						
1/1/06	-	65,513	65,513	0.00%	53,830	121.70%
1/1/08	-	70,726	70,726	0.00%	53,875	131.28%
1/1/10	-	82,328	82,328	0.00%	58,430	140.90%
<b><u>General Fund</u></b>						
1/1/06	-	9,045	9,045	0.00%	24,043	37.62%
1/1/08	-	11,023	11,023	0.00%	24,067	45.80%
1/1/10	-	13,046	13,046	0.00%	28,862	45.20%
<b><u>Total</u></b>						
1/1/06	-	274,967	274,967	0.00%	230,642	119.22%
1/1/08	-	301,278	301,278	0.00%	232,244	129.72%
1/1/10	-	328,428	328,428	0.00%	272,088	120.71%

## Schedule of Employer Contributions Dollars in Thousands

<u>Year Ended</u>	<u>Annual Required Contribution</u>	<u>Employer Contribution</u>	<u>Percentage Contribution</u>
<b><u>Metro Transit</u></b>			
12/31/07	\$ 19,365	\$ 8,516	44%
12/31/08	20,751	9,182	44%
12/31/09	21,309	9,874	46%
12/31/10	19,659	10,149	52%
12/31/11	22,246	11,364	51%
<b><u>Environmental Services</u></b>			
12/31/07	5,999	2,879	48%
12/31/08	6,104	3,214	53%
12/31/09	6,213	3,474	56%
12/31/10	6,983	3,689	53%
12/31/11	7,725	4,216	55%
<b><u>General Fund</u></b>			
12/31/07	741	230	31%
12/31/08	901	261	29%
12/31/09	909	262	29%
12/31/10	1,083	339	31%
12/31/11	1,246	363	29%
<b><u>Total</u></b>			
12/31/07	26,105	11,625	45%
12/31/08	27,756	12,657	46%
12/31/09	28,431	13,610	48%
12/31/10	27,725	14,177	51%
12/31/11	31,217	15,943	51%



Serving the Twin Cities seven-county metropolitan area



**COMBINING AND INDIVIDUAL  
FUND FINANCIAL STATEMENTS  
AND SCHEDULES**

# **Metropolitan Council**

## **Nonmajor Governmental Funds**

### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

Highway Right-of-Way Acquisition Loan fund accounts for taxes and related homestead credits for the loans to governmental units to acquire state highway rights-of-way to avert the conversion of property to uses which would jeopardize later construction.

Livable Communities fund accounts for taxes, related market value credits, and solid waste bond proceeds received for the clean-up of polluted sites, revitalization of neighborhoods, and the creation of affordable and life-cycle housing.

Suburban Transit Providers and Contracted Transit Services funds account for state taxes, state appropriations, and federal grants used in defined and legally restricted regional transportation programs within the Metropolitan Council's boundaries.

Other Special Revenue fund accounts for specific revenues that are restricted to expenditures for specifically defined and legally restricted land use planning assistance and sustainable communities programs.

### **Capital Project Funds**

Capital projects funds are used to account for the acquisition and construction of capital facilities, equipment, and vehicles other than those financed by proprietary funds.

North Mississippi Park fund accounts for the acquisition and betterment of North Mississippi Regional Park land.

Parks and Open Space Grants fund accounts for the funds received from state appropriations and bond sales for the acquisition and development of regional recreation open space.

Transit fund accounts for funds from bonds and state loans to finance the acquisition of transit vehicles, equipment and facilities.

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
DECEMBER 31, 2011  
IN THOUSANDS**

	<b>Total Special Revenue</b>	<b>Total Capital Projects</b>	<b>Total Nonmajor Governmental Funds</b>
	<u>          </u>	<u>          </u>	<u>          </u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 79,136	\$ 61,000	\$ 140,136
Receivables, (net)	-	3,716	3,716
Delinquent taxes receivable	946	-	946
Interest receivable	301	240	541
Due from other funds	4	-	4
Due from other governmental units	5,663	7,208	12,871
Loans and advances	47,464	-	47,464
Total assets	<u>\$ 133,514</u>	<u>\$ 72,164</u>	<u>\$ 205,678</u>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities:			
Accounts/contracts/subgrantees payable	\$ 9,158	\$ 6,174	\$ 15,332
Deferred revenue	757	-	757
Total liabilities	<u>9,915</u>	<u>6,174</u>	<u>16,089</u>
Fund balances:			
Restricted	117,226	110,479	227,705
Committed	6,373	-	6,373
Unassigned	-	(44,489)	(44,489)
Total fund balances	<u>123,599</u>	<u>65,990</u>	<u>189,589</u>
Total liabilities and fund balances	<u>\$ 133,514</u>	<u>\$ 72,164</u>	<u>\$ 205,678</u>

# Metropolitan Council

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE  
DECEMBER 31, 2011  
IN THOUSANDS**

	<b>Highway Right-of-Way Acquisition Loan</b>	<b>Livable Communities</b>	<b>Suburban Transit Providers</b>	<b>Contracted Transit Services</b>	<b>Other Special Revenue</b>	<b>Total Special Revenue</b>
<b>ASSETS</b>						
Cash and cash equivalents	\$ 4,450	\$ 67,468	\$ 729	\$ 5,321	\$ 1,168	\$ 79,136
Delinquent taxes receivable	283	663	-	-	-	946
Interest receivable	17	259	-	21	4	301
Due from other funds	-	-	-	4	-	4
Due from other governmental units	-	-	1,415	4,232	16	5,663
Loans and advances	45,389	2,044	-	-	31	47,464
Total assets	<u>\$ 50,139</u>	<u>\$ 70,434</u>	<u>\$ 2,144</u>	<u>\$ 9,578</u>	<u>\$ 1,219</u>	<u>\$ 133,514</u>
<b>LIABILITIES AND FUND BALANCES</b>						
Liabilities:						
Accounts/contracts/subgrantees payable	\$ -	\$ 3,809	\$ 2,144	\$ 3,205	\$ -	\$ 9,158
Deferred revenue	225	532	-	-	-	757
Total liabilities	<u>225</u>	<u>4,341</u>	<u>2,144</u>	<u>3,205</u>	<u>-</u>	<u>9,915</u>
Fund balances:						
Restricted	49,914	66,093	-	-	1,219	117,226
Committed	-	-	-	6,373	-	6,373
Total fund balances	<u>49,914</u>	<u>66,093</u>	<u>-</u>	<u>6,373</u>	<u>1,219</u>	<u>123,599</u>
Total liabilities and fund balances	<u>\$ 50,139</u>	<u>\$ 70,434</u>	<u>\$ 2,144</u>	<u>\$ 9,578</u>	<u>\$ 1,219</u>	<u>\$ 133,514</u>

# Metropolitan Council

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS-CAPITAL PROJECTS  
DECEMBER 31, 2011  
IN THOUSANDS**

	<u>North Mississippi Park</u>	<u>Parks and Open Space Grants</u>	<u>Transit</u>	<u>Total Capital Projects</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 1,174	\$ 21,656	\$ 38,170	\$ 61,000
Receivables, (net)	-	3,716	-	3,716
Interest receivable	2	87	151	240
Due from other governmental units	-	7,208	-	7,208
Total assets	<u>\$ 1,176</u>	<u>\$ 32,667</u>	<u>\$ 38,321</u>	<u>\$ 72,164</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts/contracts/subgrantees payable	\$ -	\$ 5,389	\$ 785	\$ 6,174
Total liabilities	<u>-</u>	<u>5,389</u>	<u>785</u>	<u>6,174</u>
Fund balances:				
Restricted	1,176	71,767	37,536	110,479
Unassigned	-	(44,489)	-	(44,489)
Total fund balances	<u>1,176</u>	<u>27,278</u>	<u>37,536</u>	<u>65,990</u>
Total liabilities and fund balances	<u>\$ 1,176</u>	<u>\$ 32,667</u>	<u>\$ 38,321</u>	<u>\$ 72,164</u>

# Metropolitan Council

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2011  
IN THOUSANDS**

	<b>Total Special Revenue</b>	<b>Total Capital Projects</b>	<b>Total Nonmajor Governmental Funds</b>
<b>REVENUES</b>			
Taxes	\$ 16,321	\$ -	\$ 16,321
Intergovernmental revenue:			
Federal	15,698	-	15,698
State	30,904	21,586	52,490
Local/other	1,377	-	1,377
Investment income	2,259	1,798	4,057
Other	2,120	-	2,120
Total revenues	68,679	23,384	92,063
<b>EXPENDITURES</b>			
Current:			
General government	1,302	-	1,302
Transportation	25,207	1,000	26,207
Intergovernmental:			
Transportation	23,194	2,950	26,144
Culture and recreation	-	21,613	21,613
Economic development	4,684	-	4,684
Environment	3,973	-	3,973
Housing	1,393	-	1,393
Capital outlay	8,367	2,806	11,173
Total expenditures	68,120	28,369	96,489
Excess (deficiency) of revenues over (under) expenditures	559	(4,985)	(4,426)
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	1,057	615	1,672
Transfers out	(8,202)	(21,175)	(29,377)
Sale of capital assets	-	164	164
Total other financing sources (uses)	(7,145)	(20,396)	(27,541)
Net change in fund balances	(6,586)	(25,381)	(31,967)
Fund balances, beginning	130,185	91,371	221,556
Fund balances, ending	\$ 123,599	\$ 65,990	\$ 189,589

# Metropolitan Council

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE  
FOR THE YEAR ENDED DECEMBER 31, 2011  
IN THOUSANDS**

	Highway Right-of-Way Acquisition Loan	Livable Communities	Suburban Transit Providers	Contracted Transit Services	Other Special Revenue	Total Special Revenue
<b>REVENUES</b>						
Taxes	\$ 3,450	\$ 12,871	\$ -	\$ -	\$ -	\$ 16,321
Intergovernmental revenue:						
Federal	-	-	-	15,481	217	15,698
State	180	410	20,970	9,344	-	30,904
Local/other	-	-	-	1,377	-	1,377
Investment income	171	1,722	-	334	32	2,259
Other	-	-	-	2,120	-	2,120
Total revenues	<u>3,801</u>	<u>15,003</u>	<u>20,970</u>	<u>28,656</u>	<u>249</u>	<u>68,679</u>
<b>EXPENDITURES</b>						
Current:						
General government	-	-	-	1,153	149	1,302
Transportation	-	-	-	25,207	-	25,207
Intergovernmental:						
Transportation	-	-	20,970	2,224	-	23,194
Economic development	-	4,611	-	-	73	4,684
Environment	-	3,973	-	-	-	3,973
Housing	-	1,393	-	-	-	1,393
Capital outlay	-	-	-	8,367	-	8,367
Total expenditures	<u>-</u>	<u>9,977</u>	<u>20,970</u>	<u>36,951</u>	<u>222</u>	<u>68,120</u>
Excess (deficiency) of revenues over (under) expenditures	<u>3,801</u>	<u>5,026</u>	<u>-</u>	<u>(8,295)</u>	<u>27</u>	<u>559</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	-	1,000	-	52	5	1,057
Transfers out	(8,100)	-	-	(102)	-	(8,202)
Total other financing sources (uses)	<u>(8,100)</u>	<u>1,000</u>	<u>-</u>	<u>(50)</u>	<u>5</u>	<u>(7,145)</u>
Net change in fund balances	(4,299)	6,026	-	(8,345)	32	(6,586)
Fund balances, beginning	<u>54,213</u>	<u>60,067</u>	<u>-</u>	<u>14,718</u>	<u>1,187</u>	<u>130,185</u>
Fund balances, ending	<u>\$ 49,914</u>	<u>\$ 66,093</u>	<u>\$ -</u>	<u>\$ 6,373</u>	<u>\$ 1,219</u>	<u>\$ 123,599</u>

# Metropolitan Council

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS-CAPITAL PROJECTS  
FOR THE YEAR ENDED DECEMBER 31, 2011  
IN THOUSANDS**

	<b>North Mississippi Park</b>	<b>Parks and Open Space Grants</b>	<b>Transit</b>	<b>Total Capital Projects</b>
<b>REVENUES</b>				
Intergovernmental revenue:				
State	\$ -	\$ 21,586	\$ -	\$ 21,586
Investment income	16	623	1,159	1,798
Total revenues	<u>16</u>	<u>22,209</u>	<u>1,159</u>	<u>23,384</u>
<b>EXPENDITURES</b>				
Current:				
Transportation	-	-	1,000	1,000
Intergovernmental:				
Transportation	-	-	2,950	2,950
Culture and recreation	-	21,613	-	21,613
Capital outlay	-	-	2,806	2,806
Total expenditures	<u>-</u>	<u>21,613</u>	<u>6,756</u>	<u>28,369</u>
Excess (deficiency) of revenues over (under) expenditures	<u>16</u>	<u>596</u>	<u>(5,597)</u>	<u>(4,985)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	615	-	-	615
Transfers out	-	(615)	(20,560)	(21,175)
Sale of capital assets	-	-	164	164
Total other financing sources (uses)	<u>615</u>	<u>(615)</u>	<u>(20,396)</u>	<u>(20,396)</u>
Net change in fund balances	631	(19)	(25,993)	(25,381)
Fund balances, beginning	<u>545</u>	<u>27,297</u>	<u>63,529</u>	<u>91,371</u>
Fund balances, ending	<u>\$ 1,176</u>	<u>\$ 27,278</u>	<u>\$ 37,536</u>	<u>\$ 65,990</u>



**BUDGETARY COMPARISON SCHEDULE  
LIVABLE COMMUNITIES SPECIAL REVENUE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2011  
IN THOUSANDS**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget- Over (Under)</b>
	<b>Original</b>	<b>Final</b>		
<b>REVENUES</b>				
Taxes	\$ 12,754	\$ 12,754	\$ 12,871	\$ 117
Intergovernmental revenue:				
State	307	307	410	103
Local	-	-	-	-
Investment income	1,160	1,160	1,722	562
Total revenues	<u>14,221</u>	<u>14,221</u>	<u>15,003</u>	<u>782</u>
<b>EXPENDITURES</b>				
Intergovernmental:				
Economic development	5,350	5,350	4,611	(739)
Environment	8,311	8,311	3,973	(4,338)
Housing	1,560	1,560	1,393	(167)
Total expenditures	<u>15,221</u>	<u>15,221</u>	<u>9,977</u>	<u>(5,244)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,000)</u>	<u>(1,000)</u>	<u>5,026</u>	<u>6,026</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,000	1,000	1,000	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>1,000</u>	<u>1,000</u>	<u>1,000</u>	<u>-</u>
Net change in fund balance	-	-	6,026	6,026
Fund balance, beginning	<u>60,067</u>	<u>60,067</u>	<u>60,067</u>	<u>-</u>
Fund balance, ending	<u>\$ 60,067</u>	<u>\$ 60,067</u>	<u>\$ 66,093</u>	<u>\$ 6,026</u>

**BUDGETARY COMPARISON SCHEDULE  
SUBURBAN TRANSIT PROVIDERS SPECIAL REVENUE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2011  
IN THOUSANDS**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental revenue:				
State	\$ 25,646	\$ 20,970	\$ 20,970	\$ -
Total revenues	<u>25,646</u>	<u>20,970</u>	<u>20,970</u>	<u>-</u>
<b>EXPENDITURES</b>				
Intergovernmental:				
Transportation	25,646	20,970	20,970	-
Total expenditures	<u>25,646</u>	<u>20,970</u>	<u>20,970</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	-	-	-	-
Net change in fund balance	-	-	-	-
Fund balance, beginning	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance, ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

# Metropolitan Council

## BUDGETARY COMPARISON SCHEDULE CONTRACTED TRANSIT SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2011 IN THOUSANDS

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget- Over (Under)</b>
	<b>Original</b>	<b>Final</b>		
<b>REVENUES</b>				
Intergovernmental revenue:				
Federal	\$ 7,755	\$ 9,681	\$ 15,481	\$ 5,800
State	11,374	11,273	9,344	(1,929)
Local/Other	585	923	1,377	454
Investment income	175	175	334	159
Other	2,503	2,503	2,120	(383)
Total revenues	<u>22,392</u>	<u>24,555</u>	<u>28,656</u>	<u>4,101</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	-	1,153	1,153
Transportation	25,637	30,632	25,207	(5,425)
Intergovernmental:				
Transportation	-	-	2,224	2,224
Capital outlay	-	-	8,367	8,367
Total expenditures	<u>25,637</u>	<u>30,632</u>	<u>36,951</u>	<u>6,319</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(3,245)</u>	<u>(6,077)</u>	<u>(8,295)</u>	<u>(2,218)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	-	52	52
Transfers out	-	-	(102)	(102)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>(50)</u>	<u>(50)</u>
Net change in fund balance	(3,245)	(6,077)	(8,345)	(2,268)
Fund balance, beginning	<u>14,718</u>	<u>14,718</u>	<u>14,718</u>	<u>-</u>
Fund balance, ending	<u>\$ 11,473</u>	<u>\$ 8,641</u>	<u>\$ 6,373</u>	<u>\$ (2,268)</u>

**BUDGETARY COMPARISON SCHEDULE  
OTHER SPECIAL REVENUE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2011  
IN THOUSANDS**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental revenue:				
Federal	\$ -	\$ 1,800	\$ 217	\$ (1,583)
Investment income	35	35	32	(3)
Total revenues	<u>35</u>	<u>1,835</u>	<u>249</u>	<u>(1,586)</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	1,800	149	(1,651)
Intergovernmental:				
Economic development	-	-	73	73
Total expenditures	<u>-</u>	<u>1,800</u>	<u>222</u>	<u>(1,578)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>35</u>	<u>35</u>	<u>27</u>	<u>(8)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	-	5	5
Total other financing sources and uses	<u>-</u>	<u>-</u>	<u>5</u>	<u>\$ 5</u>
Net change in fund balance	35	35	32	(3)
Fund balance, beginning	<u>1,187</u>	<u>1,187</u>	<u>1,187</u>	<u>-</u>
Fund balance, ending	<u>\$ 1,222</u>	<u>\$ 1,222</u>	<u>\$ 1,219</u>	<u>\$ (3)</u>

# Metropolitan Council

## BUDGETARY COMPARISON SCHEDULE GENERAL FUND BY DIVISION FOR THE YEAR ENDED DECEMBER 31, 2011 IN THOUSANDS

	Regional Administration			Community Development			Total		
	Budget	Actual	Variance	Budget	Actual	Variance	Budget	Actual	Variance
<b>REVENUES</b>									
Taxes	\$ 5,022	\$ 5,117	\$ 95	\$ 3,833	\$ 3,906	\$ 73	\$ 8,855	\$ 9,023	\$ 168
Intergovernmental revenue:									
Federal	-	12	12	-	-	-	-	12	12
State	231	468	237	8,999	8,390	(609)	9,230	8,858	(372)
Local/other	86	116	30	-	-	-	86	116	30
Investment income	626	1,616	990	46	119	73	672	1,735	1,063
Other	100	242	142	-	-	-	100	242	142
Total revenues	<u>6,065</u>	<u>7,571</u>	<u>1,506</u>	<u>12,878</u>	<u>12,415</u>	<u>(463)</u>	<u>18,943</u>	<u>19,986</u>	<u>1,043</u>
<b>EXPENDITURES</b>									
Current:									
General government	4,099	3,444	(655)	6,796	4,115	(2,681)	10,895	7,559	(3,336)
Intergovernmental:									
Culture and recreation	-	-	-	8,880	9,046	166	8,880	9,046	166
Debt service:									
Principal	575	575	-	-	-	-	575	575	-
Interest and other charges	457	456	(1)	-	-	-	457	456	(1)
Capital outlay	664	303	(361)	-	-	-	664	303	(361)
Total expenditures	<u>5,795</u>	<u>4,778</u>	<u>(1,017)</u>	<u>15,676</u>	<u>13,161</u>	<u>(2,515)</u>	<u>21,471</u>	<u>17,939</u>	<u>(3,532)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>270</u>	<u>2,793</u>	<u>2,523</u>	<u>(2,798)</u>	<u>(746)</u>	<u>2,052</u>	<u>(2,528)</u>	<u>2,047</u>	<u>4,575</u>
<b>OTHER FINANCING SOURCES (USES)</b>									
Transfers out	(1,175)	(1,781)	(606)	-	-	-	(1,175)	(1,781)	(606)
Total other financing sources (uses)	<u>(1,175)</u>	<u>(1,781)</u>	<u>(606)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,175)</u>	<u>(1,781)</u>	<u>(606)</u>
Net change in fund balance	<u>\$ (905)</u>	<u>\$ 1,012</u>	<u>\$ 1,917</u>	<u>\$ (2,798)</u>	<u>\$ (746)</u>	<u>\$ 2,052</u>	<u>\$ (3,703)</u>	<u>\$ 266</u>	<u>\$ 3,969</u>

# Metropolitan Council

## STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2011 IN THOUSANDS

	<u>Balance January 1, 2011</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance December 31, 2011</u>
<b>ASSETS</b>				
Cash and cash equivalents	<u>\$ 793</u>	<u>\$ 260</u>	<u>\$ 13</u>	<u>\$ 1,040</u>
<b>LIABILITIES</b>				
Due to participants	<u>\$ 793</u>	<u>\$ 260</u>	<u>\$ 13</u>	<u>\$ 1,040</u>

# Metropolitan Council

## METROPOLITAN COUNCIL BONDS/LOANS OUTSTANDING AS OF DECEMBER 31, 2011 IN THOUSANDS

Issues	Date	Final Maturity Date	Original Issue	Payments Prior Years	Payments Year Ended 12/31/11	Bonds/Loans Issued/ Drawn Down in 2011	Bonds/Loans Outstanding 12/31/2011	Maturing in 2012	Future Maturities
<b>GENERAL OBLIGATION BONDS/LOANS PAYABLE:</b>									
<b>GOVERNMENTAL ACTIVITIES:</b>									
General Obligation Park Bonds:									
2003B, Refunding	1-Oct-03	1-Jan-11	\$ 7,240	\$ 6,065	\$ 1,175	\$ -	\$ -	\$ -	\$ -
2007C	15-Feb-07	1-Feb-12	9,500	8,245	630	-	625	625	-
2009B	1-Sep-09	1-Mar-14	10,000	7,505	820	-	1,675	550	1,125
2010D	22-Dec-10	1-Mar-14	8,600	-	-	-	8,600	5,750	2,850
Total General Obligation Park Bonds			<u>35,340</u>	<u>21,815</u>	<u>2,625</u>	<u>-</u>	<u>10,900</u>	<u>6,925</u>	<u>3,975</u>
General Obligation Transit Bonds:									
1998D, Refunding	1-Dec-98	1-Feb-13	1,365	1,125	75	-	165	80	85
2002C	1-Nov-02	1-Feb-22 (a)	50,000	36,670	13,330	-	-	-	-
2003C, Refunding	1-Sep-03	1-Feb-17	3,355	1,485	285	-	1,585	280	1,305
2004A	1-Apr-04	1-Feb-24	41,375	25,140	2,515	-	13,720	2,595	11,125
2004F, Refunding	1-Nov-04	1-Feb-13	2,910	1,385	500	-	1,025	505	520
2005C	1-May-05	1-Feb-25	32,000	19,090	1,675	-	11,235	1,725	9,510
2005C, Refunding	1-May-05	1-Feb-20	13,285	4,865	885	-	7,535	865	6,670
2007A	15-Feb-07	1-Feb-24	36,400	14,680	4,990	-	16,730	2,130	14,600
2007E, Refunding	15-Mar-07	1-Feb-22	10,110	-	-	-	10,110	3,295	6,815
2008B	12-Mar-08	1-Mar-28	40,300	10,365	3,340	-	26,595	3,385	23,210
2009A	1-Sep-09	1-Mar-29	43,000	7,655	7,365	-	27,980	2,875	25,105
2009E, Refunding	1-Dec-09	1-Feb-18	10,490	-	2,885	-	7,605	1,955	5,650
2010E	22-Dec-10	1-Feb-31	69,000	-	-	-	69,000	17,160	51,840
Total General Obligation Transit Bonds			<u>353,590</u>	<u>122,460</u>	<u>37,845</u>	<u>-</u>	<u>193,285</u>	<u>36,850</u>	<u>156,435</u>
Minnesota Public Facilities Authority Loans--Transit (Backed by General Obligation Notes):									
	12-Mar-99	15-Feb-20	21,025	17,435	320	-	3,270	330	2,940
	24-Jan-08	15-Feb-18	10,000	2,955	855	-	6,190	875	5,315
Total Minnesota Public Facility Authority Loans--Transit			<u>31,025</u>	<u>20,390</u>	<u>1,175</u>	<u>-</u>	<u>9,460</u>	<u>1,205</u>	<u>8,255</u>
Total Governmental Activities General Obligation Bonds/Loans Payable			<u>419,955</u>	<u>164,665</u>	<u>41,645</u>	<u>-</u>	<u>213,645</u>	<u>44,980</u>	<u>168,665</u>
<b>BUSINESS-TYPE ACTIVITIES:</b>									
General Obligation Grant Anticipation Notes--Transit:									
2011C	14-Sep-11	1-Mar-14	<u>90,000</u>	-	-	<u>90,000</u>	<u>90,000</u>	<u>25,000</u>	<u>65,000</u>
General Obligation Wastewater Bonds:									
2002B, Refunding	1-Jul-02	1-Dec-16	19,735	9,210	10,525	-	-	-	-
2003A, Refunding	1-Sep-03	1-Mar-16	121,490	80,655	9,635	-	31,200	9,825	21,375
2004B	1-Apr-04	1-Dec-23	25,000	1,650	500	-	22,850	2,100	20,750
2005A, Refunding	1-Jun-05	1-Sep-12	17,395	14,175	2,345	-	875	875	-
2005B	1-May-05	1-May-25	90,405	9,285	2,685	-	78,435	2,800	75,635
2005B, Refunding	1-May-05	1-May-14	7,525	2,190	1,270	-	4,065	1,235	2,830
2007B	15-Feb-07	1-Dec-27	80,000	14,000	500	-	65,500	500	65,000
2008C	12-Mar-08	1-Mar-28	80,000	5,000	1,500	-	73,500	500	73,000
2008D, Refunding	12-Mar-08	1-Mar-14	8,955	2,680	1,445	-	4,830	1,520	3,310
2009F, Refunding	1-Dec-09	1-Dec-15	6,720	-	1,880	-	4,840	1,930	2,910
2010A, Refunding	22-Feb-10	1-Feb-15	16,035	-	2,220	-	13,815	3,250	10,565
2010B	22-Feb-10	1-Feb-30	36,000	-	1,200	-	34,800	2,700	32,100
2010F	22-Dec-10	1-Dec-30	65,000	-	-	-	65,000	2,000	63,000
2011B, Refunding	15-Mar-11	1-Dec-15	9,230	-	1,500	9,230	7,730	2,005	5,725
Total General Obligation Wastewater Bonds			<u>583,490</u>	<u>138,845</u>	<u>37,205</u>	<u>9,230</u>	<u>407,440</u>	<u>31,240</u>	<u>376,200</u>
Minnesota Public Facilities Authority Loans--Wastewater: (Backed by General Obligation Notes):									
	3-Oct-97	20-Aug-17	40,000	17,800	2,475	-	19,725	1,750	17,975
	31-Dec-98	20-Aug-19	60,000	21,690	3,345	-	34,965	3,290	31,675
	27-Jul-00	20-Aug-20	60,000	15,590	2,965	-	41,445	2,845	38,600
	14-Nov-01	20-Aug-21	75,000	18,000	3,500	-	53,500	3,700	49,800
	20-Dec-02	20-Feb-22	100,000	19,325	4,215	-	76,460	4,620	71,840
	1-Sep-03	20-Feb-16	4,953	3,541	352	-	1,060	382	678
	26-Nov-03	20-Aug-23	100,000	17,000	3,500	-	79,500	3,750	75,750
	20-Oct-04	20-Feb-25	50,000	13,000	2,000	-	35,000	2,000	33,000
	10-Nov-05	20-Feb-25	40,000	4,600	600	-	34,800	600	34,200
	30-Aug-06	20-Aug-26	50,000	7,500	700	-	41,800	250	41,550
	11-Oct-07	20-Aug-27	80,000	2,800	1,000	-	76,200	500	75,700
	10-Sep-09	20-Aug-29	49,411	616	3,090	-	45,705	2,935	42,770
	28-Oct-09	20-Aug-29	30,589	384	1,910	-	28,295	1,815	26,480
	12-Jan-11	20-Aug-30 (b)	68,343	-	1,000	68,343	67,343	3,088	64,255
Total Minnesota Public Facility Authority Loans--Wastewater			<u>808,296</u>	<u>141,846</u>	<u>30,652</u>	<u>68,343</u>	<u>635,798</u>	<u>31,525</u>	<u>604,273</u>
Total General Obligation Wastewater Bonds/Loans Payable			<u>1,391,786</u>	<u>280,691</u>	<u>67,857</u>	<u>77,573</u>	<u>1,043,238</u>	<u>62,765</u>	<u>980,473</u>
Total Business-type Activities General Obligation Bonds/Loans Payable			<u>1,481,786</u>	<u>280,691</u>	<u>67,857</u>	<u>167,573</u>	<u>1,133,238</u>	<u>87,765</u>	<u>1,045,473</u>
Total General Obligation Bonds/Loans Payable			<u>\$1,901,741</u>	<u>\$ 445,356</u>	<u>\$ 109,502</u>	<u>\$ 167,573</u>	<u>\$1,346,883</u>	<u>\$ 132,745</u>	<u>\$1,214,138</u>
<b>REVENUE BONDS (Not tax supported)</b>									
Radio Board, Series 2007D, Refunding	15-Mar-07	1-Feb-13	\$ 7,265	\$ 3,350	\$ 1,245	\$ -	\$ 2,670	\$ 1,305	\$ 1,365

(a) Called prior to final maturity

(b) Of the \$70 million note executed in 2011, only the amount shown was drawn down as of 12/31/11.

# Metropolitan Council

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011 In Thousands

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	Contract Number/ Pass-Through Grant Number	Expenditures
<b>U.S. Department of Housing and Urban Development</b>			
Direct			
Shelter Plus Care	14.238	MN0046C5K010802	\$ 154
Shelter Plus Care	14.238	MN0046C5K011003	530
Shelter Plus Care	14.238	MN0068C5K030802	49
Shelter Plus Care	14.238	MN0068C5K031003	154
Shelter Plus Care	14.238	MN46C400001	192
Shelter Plus Care	14.238	MN0010C5K000802	507
Shelter Plus Care	14.238	MN0010C5K001003	<u>1,019</u>
<b>Total CFDA #14.238</b>			<b><u>2,605</u></b>
Sustainable Communities Regional Planning Grant Program	14.703	MNRIP002310	<u>217</u>
Section 8 Housing Choice Vouchers	14.871	MN163VO/MN163AF	<b><u>51,719</u></b>
Passed Through City of Minneapolis			
Housing Opportunities for Persons with AIDS	14.241	C-28344	314
Housing Opportunities for Persons with AIDS	14.241	C-32012	<u>139</u>
<b>Total CFDA #14.241</b>			<b><u>453</u></b>
<b>Total U.S. Department of Housing and Urban Development</b>			
			<b><u>54,994</u></b>
<b>U.S. Department of the Interior</b>			
Direct			
National Spatial Data Infrastructure Cooperative Agreements Program	15.809	G10AC00239	<u>12</u>
<b>U.S. Department of Justice</b>			
Direct			
Bulletproof Vest Partnership Program	16.607	N/A	<u>2</u>
<b>U.S. Department of Transportation</b>			
Direct			
Federal Transit Administration Highway Planning and Construction 2004 Urban Guarantee Section 133	20.205	MN-90-X201	<u>53</u>
Federal Transit Cluster			
Federal Transit Capital Investment Grants			
2000 Section 5309	20.500	MN-03-0066	1,783
2003 Section 5309	20.500	MN-03-0086	66
2003 - 2004 Section 5309	20.500	MN-03-0106	9
2004 - 2005 Section 5309	20.500	MN-03-0123	735
2005 Section 5309	20.500	MN-03-0126	63

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.



# Metropolitan Council

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011 In Thousands

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	Contract Number/ Pass-Through Grant Number	Expenditures
<b>U.S. Department of Transportation</b>			
Direct			
Federal Transit Administration			
Federal Transit Cluster			
Federal Transit Capital Investment Grants (Continued)			
2006 Section 5309	20.500	MN-03-0200	51,455
2007 Section 5309	20.500	MN-04-0012	818
2006 Section 5309	20.500	MN-04-0015	79
2006 Section 5309	20.500	MN-04-0017	19
2006 Section 5309	20.500	MN-04-0018	2,762
2006 Section 5309	20.500	MN-05-0018	5,862
2007 - 2008 Section 5309	20.500	MN-04-0026	84
2008 - 2009 Section 5309	20.500	MN-04-0033	3,917
2007 - 2008 Section 5309	20.500	MN-05-0019	266
2011 Section 5309	20.500	MN-05-0020	466
<b>Total CFDA #20.500</b>			<b>68,384</b>
Federal Transit Cluster			
Federal Transit Formula Grants			
2003 Section 5307	20.507	MN-90-X185	38
2002 - 2003 Section 5307	20.507	MN-90-X190	20
2003 Section 5307	20.507	MN-90-X204	14
2004 - 2005 Section 5307	20.507	MN-90-X208	354
2003 - 2005 Section 5307	20.507	MN-90-X215	168
2006 Section 5307	20.507	MN-90-X226	143
2006 Section 5307	20.507	MN-90-X230	3
2006 Section 5307	20.507	MN-90-X235	5,239
2006 Section 5307	20.507	MN-90-X238	2,134
2007 Section 5307	20.507	MN-90-X242	46
2007 - 2008 Section 5307	20.507	MN-90-X249	839
2007 - 2008 Section 5307	20.507	MN-90-X260	3,375
2010 Section 5307	20.507	MN-90-X274	46,359
2011 Section 5307	20.507	MN-90-X283	2,750
2008 Section 5307	20.507	MN-95-X006	174
2008 Section 5307	20.507	MN-95-X007	18
2008 Section 5307	20.507	MN-95-X010	383
2011 CMAQ	20.507	MN-95-X018	659
2009 - 2010 Section 5307	20.507	MN-95-X019	72
2007 Section 5307	20.507	MN-95-X001	2,429
2010 CMAQ	20.507	MN-95-0020	6,197
2010 Section 5307	20.507	MN-90-X279	1,868
2006 Section 5307	20.507	MN-90-217	1,614
2006 Section 5307	20.507	MN-90-241	15
2007 - 2008 Section 5307	20.507	MN-90-250	1,282
2009 - 2010 Section 5307	20.507	MN-90-271	3,917
<b>Total CFDA #20.507</b>			<b>80,110</b>

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

# Metropolitan Council

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011 In Thousands

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	Contract Number/ Pass-Through Grant Number	Expenditures
<b>U.S. Department of Transportation</b>			
Direct			
Federal Transit Administration			
Federal Transit Cluster (Continued)			
Federal Transit Formula Grants -- ARRA			
2009 Section 5307	20.507	MN-96-002	<u>49</u>
Transit Services Programs Cluster			
Job Access/Reverse Commute (JA/RC)			
2006 Section 5307	20.516	MN-37-011	202
2006 Section 5307	20.516	MN-37-011	<u>881</u>
<b>Total CFDA #20.516</b>			<b><u>1,083</u></b>
Transit Services Programs Cluster			
New Freedom Program			
2011 JARC	20.521	MN-37-015	11
2006 - 2008 New Freedom	20.521	MN-57-002	<u>454</u>
<b>Total CFDA #20.521</b>			<b><u>465</u></b>
Alternatives Analysis			
2008 Section 5339	20.522	MN-39-0002	968
2009 Section 5339	20.522	MN-39-0003	<u>309</u>
<b>Total CFDA #20.522</b>			<b><u>1,277</u></b>
Capital Assistance Program for Reducing Energy Consumption and Greenhouse Gas Emissions Cluster			
Capital Assistance Program for Reducing Energy Consumption and Greenhouse Gas Emissions			
2011 Trigger	20.523	MN-77-001	<u>654</u>
Capital Assistance Program for Reducing Energy Consumption and Greenhouse Gas Emissions- ARRA			
	20.523	MN-88-0001	<u>62</u>
Passed Through Minnesota Department of Transportation			
Highway Planning and Construction			
Congestion Mitigation/Air Quality (CMAQ)			
2009 Section 5307	20.205	95112	1,579
Cycloplan	20.205	95122	<u>72</u>
<b>Total CFDA #20.205</b>			<b><u>1,651</u></b>
Metropolitan Transportation Planning			
Unified Planning Work Program (UPWP) 2011 - Section 5303	20.505	98158	<u>2,828</u>

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

# Metropolitan Council

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011 In Thousands

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	Contract Number/ Pass-Through Grant Number	Expenditures
<b>U.S. Department of Transportation</b>			
Passed Through Minnesota Department of Transportation			
Federal Transit Cluster			
Federal Transit Formula Grants			
Northstar Commuter Rail Funding Grant	20.507	MN-03-X201	4,211
Van Pool CMAQ 34	20.507	MN-95-001	55
<b>Total CFDA #20.507</b>			<b>4,266</b>
Formula Grants for Other Than Urbanized Areas Cluster 2010 Section 5311	20.509	95832	609
Formula Grants for Other Than Urbanized Areas -- ARRA 2010 Section 5311	20.509	MN-96-017	385
<b>Total U.S. Department of Transportation</b>			<b>161,876</b>
<b>U.S. Environmental Protection Agency</b>			
Passed Through Minnesota Public Facilities Authority			
Capitalization Grants for Clean Water - State Revolving Funds			
	66.458	MPFG -10-002t-R-FY11	68,750
<b>U.S. Department of Homeland Security</b>			
Federal Emergency Management Agency (FEMA)			
Passed Through Minnesota Department of Public Safety			
Homeland Security Grant Program	97.067	HSGP-23526-2008-10873	58
Rail and Transit Security Grant Program	97.075	2007-RL-T7-0002	(8)
Rail and Transit Security Grant Program	97.075	2008-RL-T8-0014	224
Rail and Transit Security Grant Program	97.075	2009-RA-T9-0050	26
Rail and Transit Security Grant Program	97.075	2010-RA-T9-0044	85
Rail and Transit Security Grant Program	97.075	EMW-2011-RA-K0000890S01	77
<b>Total CFDA #97.075</b>			<b>404</b>
Rail and Transit Security Grant Program -- ARRA	97.113	2009-RA-RA0088	373
<b>Total U.S. Department of Homeland Security</b>			<b>835</b>
<b>Total Federal Awards</b>			<b>\$ 286,469</b>

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

# Metropolitan Council

## NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011

### 1. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by the Metropolitan Council.

### 2. Basis of Presentation

The Schedule of Expenditures of Federal Awards includes the federal grant activity of the Metropolitan Council under programs of the federal government for the year ended December 31, 2011. The information in this schedule is presented in accordance with the requirements of Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of the operations of the Metropolitan Council, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the Metropolitan Council.

### 3. Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the basis of accounting used by the individual funds of the Metropolitan Council. Governmental funds use the modified accrual basis of accounting. Proprietary funds use the accrual basis. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

### 4. Subrecipients

Of the expenditures presented in the schedule, the Metropolitan Council provided federal awards to subrecipients as follows:

<u>CFDA Number</u>	<u>Program Name</u>	<u>Amount Provided to Subrecipients (In Thousands)</u>
14.703	HUD Sustainable Communities	\$ 73
20.205	Highway Planning and Construction	72
20.500	Federal Transit Capital Investment Grants	940
20.507	Federal Transit Formula Grants	1,884
20.516	Job Access/Reverse Commute	282
20.521	New Freedom Program	465
20.522	Alternatives Analysis	976
	Total	<u>\$ 4,692</u>

## **Metropolitan Council**

### 5. American Recovery and Reinvestment Act

The American Recovery and Reinvestment Act of 2009 (ARRA) requires recipients to clearly distinguish ARRA funds from non-ARRA funding. In the schedule, ARRA funds are denoted by the addition of ARRA to the program name.



Serving the Twin Cities seven-county metropolitan area

**STATISTICAL SECTION**



Serving the Twin Cities seven-county metropolitan area



## STATISTICAL SECTION

This part of the Metropolitan Council's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Metropolitan Council's overall financial health.

<b>Contents</b>	<b>Page</b>
Financial Trends These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	92-96
Revenue Capacity These schedules contain information to help the reader assess the Council's most significant local revenue source, the property tax.	97-100
Debt Capacity These schedules present information to help the reader assess the affordability of the Council's current levels of outstanding debt and the Council's ability to issue additional debt in the future.	101-110
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the Council's financial activities take place.	111-112
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the Council's financial report relates to the services the Council provides and the activities it performs.	113-116

### Sources:

Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

# Metropolitan Council

**NET ASSETS BY COMPONENT**  
**LAST TEN YEARS ENDED DECEMBER 31, 2011**  
**IN THOUSANDS**  
**(accrual basis of accounting)**

	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
Governmental activities										
Invested in capital assets, net of related debt	\$ 34,482	\$ 55,868	\$ 28,613	\$ 17,069	\$ 17,060	\$ 22,463	\$ 14,392	\$ 2,742	\$ 2,910	\$ 3,206
Restricted	211,377	246,986	162,814	152,325	107,253	105,856	113,196	119,696	91,617	110,340
Unrestricted	(88,722)	(165,010)	(84,128)	(104,689)	(62,054)	(102,565)	(130,916)	(120,950)	(102,726)	(138,815)
Total governmental activities net assets	<u>\$ 157,137</u>	<u>\$ 137,844</u>	<u>\$ 107,299</u>	<u>\$ 64,705</u>	<u>\$ 62,259</u>	<u>\$ 25,754</u>	<u>\$ (3,328)</u>	<u>\$ 1,488</u>	<u>\$ (8,199)</u>	<u>\$ (25,269)</u>
Business-type activities										
Invested in capital assets, net of related debt	\$ 2,119,631	\$ 1,695,361	\$ 1,590,590	\$ 1,451,577	\$ 1,376,046	\$ 1,390,948	\$ 1,353,995	\$ 1,369,820	\$ 1,284,499	\$ 1,089,774
Restricted	8,039	28,180	4,205	38,715	19,751	3,212	31,187	36,239	24,942	26,202
Unrestricted	157,392	127,979	142,542	76,411	139,993	105,006	77,035	57,429	43,881	64,893
Total business-type activities net assets	<u>\$ 2,285,062</u>	<u>\$ 1,851,520</u>	<u>\$ 1,737,337</u>	<u>\$ 1,566,703</u>	<u>\$ 1,535,790</u>	<u>\$ 1,499,166</u>	<u>\$ 1,462,217</u>	<u>\$ 1,463,488</u>	<u>\$ 1,353,322</u>	<u>\$ 1,180,869</u>
Primary government										
Invested in capital assets, net of related debt	\$ 2,154,113	\$ 1,751,229	\$ 1,619,203	\$ 1,468,646	\$ 1,393,106	\$ 1,413,411	\$ 1,368,387	\$ 1,372,562	\$ 1,287,409	\$ 1,092,980
Restricted	219,416	275,166	167,019	191,040	127,004	109,068	144,383	155,935	116,559	136,542
Unrestricted	68,670	(37,031)	58,414	(28,278)	77,939	2,441	(53,881)	(63,521)	(58,845)	(73,922)
Total primary government net assets	<u>\$ 2,442,199</u>	<u>\$ 1,989,364</u>	<u>\$ 1,844,636</u>	<u>\$ 1,631,408</u>	<u>\$ 1,598,049</u>	<u>\$ 1,524,920</u>	<u>\$ 1,458,889</u>	<u>\$ 1,464,976</u>	<u>\$ 1,345,123</u>	<u>\$ 1,155,600</u>

Unaudited

# Metropolitan Council

**CHANGES IN NET ASSETS  
LAST TEN YEARS ENDED DECEMBER 31, 2011  
IN THOUSANDS  
(accrual basis of accounting)**

	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
<b>Expenses</b>										
Governmental activities:										
General government	\$ 10,601	\$ 8,961	\$ 9,067	\$ 9,823	\$ 9,848	\$ 8,613	\$ 8,263	\$ 9,682	\$ 10,007	\$ 12,606
Transportation	107,251	107,087	107,715	102,476	92,732	88,510	89,662	84,197	77,622	71,005
Culture and recreation	30,659	31,860	28,151	39,007	26,377	16,084	18,752	21,149	30,521	25,675
Economic development	4,684	6,767	4,488	1,136	4,548	4,036	9,401	7,550	8,036	6,965
Environment	3,973	2,216	3,560	3,313	9,302	5,201	6,629	2,904	4,516	5,349
Housing	1,393	2,380	594	1,504	1,831	2,136	1,819	524	1,958	2,738
Interest and other charges	5,953	7,413	8,491	9,606	12,969	11,753	21,152	8,755	8,891	7,298
Total governmental activities expenses	<u>164,514</u>	<u>166,684</u>	<u>162,066</u>	<u>166,865</u>	<u>157,607</u>	<u>136,333</u>	<u>155,678</u>	<u>134,761</u>	<u>141,551</u>	<u>131,636</u>
Business-type activities:										
Environmental services	198,406	190,406	192,990	218,856	190,763	173,090	161,748	161,054	153,373	154,842
Transit bus	302,758	301,905	302,669	299,435	264,612	246,264	237,695	218,748	226,769	229,342
Transit light rail	66,183	58,334	51,895	55,766	49,524	45,795	44,620	29,311	15,114	26,241
Transit commuter rail	21,860	19,576	6,834	770	-	-	-	-	-	-
Housing	57,682	56,574	56,201	53,880	55,432	56,595	56,198	57,604	56,222	50,398
Total business-type activities expenses	<u>646,889</u>	<u>626,795</u>	<u>610,589</u>	<u>628,707</u>	<u>560,331</u>	<u>521,744</u>	<u>500,261</u>	<u>466,717</u>	<u>451,478</u>	<u>460,823</u>
Total primary government expenses	<u>\$ 811,403</u>	<u>\$ 793,479</u>	<u>\$ 772,655</u>	<u>\$ 795,572</u>	<u>\$ 717,938</u>	<u>\$ 658,077</u>	<u>\$ 655,939</u>	<u>\$ 601,478</u>	<u>\$ 593,029</u>	<u>\$ 592,459</u>
<b>Program Revenues</b>										
Governmental activities:										
Charges for services										
Transit fares	\$ 8,108	\$ 7,514	\$ 7,443	\$ 6,396	\$ 7,254	\$ 6,836	\$ 5,812	\$ 5,376	\$ 4,856	\$ 3,791
Insurance reimbursements	285	180	203	172	118	169	73	109	68	119
Other activities	69	29	6	-	89	43	20	40	-	75
Operating grants and contributions	56,884	50,720	45,563	46,842	53,051	42,835	42,542	42,411	43,022	27,897
Capital grants and contributions	34,963	38,315	49,379	32,812	38,336	19,791	13,483	9,578	18,074	8,831
Total governmental activities program revenues	<u>100,309</u>	<u>96,758</u>	<u>102,594</u>	<u>86,222</u>	<u>98,848</u>	<u>69,674</u>	<u>61,930</u>	<u>57,514</u>	<u>66,020</u>	<u>40,713</u>
Business-type activities:										
Charges for services										
Wastewater	205,847	209,960	210,535	203,292	190,491	187,374	177,995	160,498	174,747	171,716
Transit fares	95,806	92,537	89,913	86,293	80,111	77,222	69,858	56,183	65,957	68,847
Other activities	779	789	781	744	661	798	405	570	460	184
Operating grants and contributions	86,776	106,929	160,747	119,785	145,775	127,209	126,290	118,413	111,230	111,755
Capital grants and contributions	494,132	181,429	195,827	129,184	57,603	54,651	13,214	130,792	165,227	218,428
Total business-type activities program revenues	<u>883,340</u>	<u>591,644</u>	<u>657,803</u>	<u>539,298</u>	<u>474,641</u>	<u>447,254</u>	<u>387,762</u>	<u>466,456</u>	<u>517,621</u>	<u>570,930</u>
Total primary government program revenues	<u>\$ 983,649</u>	<u>\$ 688,402</u>	<u>\$ 760,397</u>	<u>\$ 625,520</u>	<u>\$ 573,489</u>	<u>\$ 516,928</u>	<u>\$ 449,692</u>	<u>\$ 523,970</u>	<u>\$ 583,641</u>	<u>\$ 611,643</u>
<b>Net (Expense) Revenue</b>										
Governmental activities										
	\$ (64,205)	\$ (69,926)	\$ (59,472)	\$ (80,643)	\$ (58,759)	\$ (66,659)	\$ (93,748)	\$ (77,247)	\$ (75,531)	\$ (90,923)
Business-type activities										
	236,451	(35,151)	47,214	(89,409)	(85,690)	(74,490)	(112,499)	(261)	66,143	110,107
Total primary government net (expenses) revenues	<u>\$ 172,246</u>	<u>\$ (105,077)</u>	<u>\$ (12,258)</u>	<u>\$ (170,052)</u>	<u>\$ (144,449)</u>	<u>\$ (141,149)</u>	<u>\$ (206,247)</u>	<u>\$ (77,508)</u>	<u>\$ (9,388)</u>	<u>\$ 19,184</u>
<b>General Revenues and Other Changes in Net Assets</b>										
Governmental activities:										
Taxes										
Property taxes	\$ 73,798	\$ 73,140	\$ 71,281	\$ 70,217	\$ 68,825	\$ 68,026	\$ 67,315	\$ 65,013	\$ 66,483	\$ 55,672
Market value and other credits	2,381	2,278	2,130	2,120	2,267	2,691	3,158	2,276	3,055	3,914
Motor vehicle sales tax	29,109	33,061	35,694	31,785	27,216	27,459	31,606	32,384	35,799	15,327
Other government receipts not restricted to specific programs	-	-	-	-	-	-	-	-	-	280
Investment earnings	7,675	6,027	4,831	5,981	14,249	10,013	5,574	4,518	2,647	4,936
Gain on sale of capital assets	-	-	97	83	446	170	-	-	-	91
Transfers	-	(14,035)	(11,967)	(27,097)	(17,739)	(12,618)	(18,721)	(15,831)	(19,536)	(22,385)
Total governmental activities	<u>112,963</u>	<u>100,471</u>	<u>102,066</u>	<u>83,089</u>	<u>95,264</u>	<u>95,741</u>	<u>88,932</u>	<u>88,360</u>	<u>88,448</u>	<u>57,835</u>
Business-type activities:										
Taxes										
Property taxes	-	-	-	-	-	-	-	-	-	723
Motor vehicle sales tax	159,660	119,718	95,151	92,020	91,663	86,981	87,463	90,797	88,308	48,311
Investment earnings	7,966	15,581	16,302	1,205	12,912	11,840	5,045	3,798	3,514	4,708
Gain on sale of capital assets	-	-	-	-	-	-	-	-	-	6
Transfers	-	14,035	11,967	27,097	17,739	12,618	18,721	15,831	19,536	22,385
Total business-type activities	<u>167,626</u>	<u>149,334</u>	<u>123,420</u>	<u>120,322</u>	<u>122,314</u>	<u>111,439</u>	<u>111,229</u>	<u>110,426</u>	<u>111,358</u>	<u>76,133</u>
Total primary government	<u>\$ 280,589</u>	<u>\$ 249,805</u>	<u>\$ 225,486</u>	<u>\$ 203,411</u>	<u>\$ 217,578</u>	<u>\$ 207,180</u>	<u>\$ 200,161</u>	<u>\$ 198,786</u>	<u>\$ 199,806</u>	<u>\$ 133,968</u>
<b>Changes in Net Assets</b>										
Governmental activities										
	\$ 48,758	\$ 30,545	\$ 42,594	\$ 2,446	\$ 36,505	\$ 29,082	\$ (4,816)	\$ 11,113	\$ 12,917	\$ (33,088)
Business-type activities										
	404,077	114,183	170,634	30,913	36,624	36,949	(1,270)	110,165	177,501	186,240
Total primary government	<u>\$ 452,835</u>	<u>\$ 144,728</u>	<u>\$ 213,228</u>	<u>\$ 33,359</u>	<u>\$ 73,129</u>	<u>\$ 66,031</u>	<u>\$ (6,086)</u>	<u>\$ 121,278</u>	<u>\$ 190,418</u>	<u>\$ 153,152</u>

Unaudited

# Metropolitan Council

**FUND BALANCES OF GOVERNMENTAL FUNDS  
LAST TEN YEARS ENDED DECEMBER 31, 2011  
IN THOUSANDS  
(modified accrual basis of accounting)**

	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
General Fund										
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 22	\$ 199	\$ 52
Restricted	-	-	-	-	-	-	-	-	-	-
Committed	5,297	4,537	3,793	2,899	2,612	4,751	4,546	1,000	1,000	949
Assigned	5,662	4,796	3,025	2,915	3,279	3,207	2,778	2,820	3,503	2,688
Unassigned	12,225	13,585	13,213	11,748	11,766	7,975	6,697	6,098	5,562	4,387
Total general fund	<u>\$ 23,184</u>	<u>\$ 22,918</u>	<u>\$ 20,031</u>	<u>\$ 17,562</u>	<u>\$ 17,657</u>	<u>\$ 15,933</u>	<u>\$ 14,021</u>	<u>\$ 9,940</u>	<u>\$ 10,264</u>	<u>\$ 8,076</u>
All Other Governmental Funds										
Nonspendable	\$ -	\$ -	\$ 45,724	\$ 41,875	\$ 37,712	\$ 35,861	\$ 26,505	\$ 29,705	\$ 27,433	\$ 27,320
Restricted	306,905	319,238	203,039	174,126	147,216	125,586	151,200	138,608	112,281	143,913
Committed	30,164	32,140	30,785	27,474	29,210	25,401	23,737	20,347	21,092	15,445
Unassigned	(44,489)	(35,143)	(17,578)	(37,438)	(9,468)	(19,923)	-	(440)	(8,582)	(2,412)
Total all other governmental funds	<u>\$ 292,580</u>	<u>\$ 316,235</u>	<u>\$ 261,970</u>	<u>\$ 206,037</u>	<u>\$ 204,670</u>	<u>\$ 166,925</u>	<u>\$ 201,442</u>	<u>\$ 188,220</u>	<u>\$ 152,224</u>	<u>\$ 184,266</u>
Total all governmental funds	<u>\$ 315,764</u>	<u>\$ 339,153</u>	<u>\$ 282,001</u>	<u>\$ 223,599</u>	<u>\$ 222,327</u>	<u>\$ 182,858</u>	<u>\$ 215,463</u>	<u>\$ 198,160</u>	<u>\$ 162,488</u>	<u>\$ 192,342</u>
Unaudited										

# Metropolitan Council

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
LAST TEN YEARS ENDED DECEMBER 31, 2011  
IN THOUSANDS  
(modified accrual basis of accounting)**

	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
<b>REVENUES</b>										
Taxes	\$ 72,658	\$ 72,752	\$ 71,223	\$ 70,161	\$ 68,383	\$ 68,178	\$ 66,944	\$ 65,916	\$ 64,820	\$ 55,274
Intergovernmental revenue:										
Federal	18,460	20,107	19,947	14,009	20,046	15,902	12,409	12,311	9,707	3,249
Build America bonds interest subsidy	825	423	-	-	-	-	-	-	-	-
State	103,371	103,583	112,758	99,548	97,324	76,864	76,076	74,338	90,245	52,195
Local/other	1,493	1,108	1,101	927	3,759	188	259	211	278	631
Investment income	7,675	6,027	4,831	5,981	14,249	10,013	5,574	4,518	2,647	4,936
Other	7,650	6,876	6,612	5,713	7,202	6,870	7,950	5,315	4,645	4,164
<b>Total revenues</b>	<b>212,132</b>	<b>210,876</b>	<b>216,472</b>	<b>196,339</b>	<b>210,963</b>	<b>178,015</b>	<b>169,212</b>	<b>162,609</b>	<b>172,342</b>	<b>120,449</b>
<b>EXPENDITURES</b>										
Current:										
General government	8,861	7,638	7,932	8,862	8,817	8,185	7,613	9,190	9,716	12,313
Transportation	67,418	63,424	58,175	60,468	54,233	51,112	51,281	48,383	46,900	43,467
Culture and recreation	-	-	-	-	-	-	26	71	143	121
Intergovernmental:										
General government	-	-	-	-	-	-	-	-	-	-
Transportation	26,144	30,474	38,100	31,616	30,262	29,780	31,615	29,488	25,994	24,723
Culture and recreation	30,659	31,860	28,151	39,007	26,377	16,084	18,726	21,078	30,378	25,554
Economic development	4,684	6,767	4,488	1,136	4,548	4,036	9,401	2,904	4,517	5,349
Environment	3,973	2,216	3,560	3,313	9,302	5,201	6,629	524	1,958	2,739
Housing	1,393	2,380	594	1,504	1,831	2,136	1,819	7,550	8,036	6,965
Debt service:										
Principal	43,465	53,475	35,325	43,515	44,295	40,870	39,670	31,855	34,245	22,940
Interest and other charges	8,143	8,552	8,560	10,280	13,217	13,625	10,555	8,511	8,983	7,233
Capital outlay	11,480	10,945	18,916	5,796	22,198	26,998	16,908	8,434	21,717	7,220
<b>Total expenditures</b>	<b>206,220</b>	<b>217,731</b>	<b>203,801</b>	<b>205,497</b>	<b>215,080</b>	<b>198,027</b>	<b>194,243</b>	<b>167,988</b>	<b>192,587</b>	<b>158,624</b>
Excess (deficiency) of revenues over (under) expenditures	5,912	(6,855)	12,671	(9,158)	(4,117)	(20,012)	(25,031)	(5,379)	(20,245)	(38,175)
<b>OTHER FINANCING SOURCES (USES)</b>										
Transfers in	1,693	1,150	1,101	3,953	3,832	1,667	5,704	7,349	1,585	3,352
Transfers out	(31,158)	(15,185)	(19,632)	(31,241)	(21,805)	(14,362)	(24,778)	(23,387)	(21,948)	(25,737)
Bonds issued	-	77,600	53,000	50,300	45,900	-	38,000	47,375	-	71,550
Refunding bonds issued	-	-	10,490	-	17,375	-	13,285	2,910	10,726	-
Certificates of indebtedness issued	-	-	-	-	-	-	7,885	-	-	-
Capital lease issued	-	-	-	-	-	-	-	13,464	-	-
Premium on bonds and capital related debt	-	296	588	841	698	-	1,965	3,570	-	-
Payment to refunded bond escrow agent	-	-	-	(13,600)	(2,860)	-	-	(10,395)	-	-
Sale of capital assets	164	146	184	177	446	102	274	165	27	169
<b>Total other financing sources (uses)</b>	<b>(29,301)</b>	<b>64,007</b>	<b>45,731</b>	<b>10,430</b>	<b>43,586</b>	<b>(12,593)</b>	<b>42,335</b>	<b>41,051</b>	<b>(9,610)</b>	<b>49,334</b>
<b>Net change in fund balances</b>	<b>\$ (23,389)</b>	<b>\$ 57,152</b>	<b>\$ 58,402</b>	<b>\$ 1,272</b>	<b>\$ 39,469</b>	<b>\$ (32,605)</b>	<b>\$ 17,304</b>	<b>\$ 35,672</b>	<b>\$ (29,855)</b>	<b>\$ 11,159</b>
Debt service as a percentage of noncapital expenditures	26.5%	30.0%	23.7%	26.9%	29.8%	31.9%	28.3%	25.3%	25.3%	19.9%

Unaudited

# Metropolitan Council

## GENERAL GOVERNMENTAL REVENUES AND OTHER FINANCING SOURCES BY SOURCE LAST TEN YEARS ENDED DECEMBER 31, 2011 <sup>1</sup> IN THOUSANDS

Year	Taxes			Intergovernmental Revenue				Investment Income			Total Revenue and Other Financing Sources
	General	Special Revenue	Debt Service	Federal	Build America Bonds Interest Subsidy	State	Local/Other	General and Special Revenue Funds	Debt Service Funds	Other Revenue and Financing Sources	
2002	\$ 9,821	\$ 14,456	\$ 30,997	\$ 3,249	\$ -	\$ 43,364	\$ 631	\$ 3,013	\$ 886	\$ 22,331	\$ 128,748
2003	10,363	15,611	38,846	9,707	-	72,171	278	1,607	839	16,763	166,185
2004	9,709	15,349	40,858	12,311	-	64,761	211	2,828	1,172	16,099	163,298
2005	9,730	15,377	41,837	12,409	-	70,212	259	4,409	1,165	75,063	230,461
2006	9,840	12,845	45,493	15,902	-	69,380	188	2,190	3,384	8,639	167,861
2007	9,862	14,891	43,630	20,046	-	78,936	259	8,110	5,116	10,462	191,312
2008	9,921	16,041	44,199	14,009	-	77,301	927	3,098	1,986	6,734	174,216
2009	9,911	16,165	45,147	19,947	-	80,125	1,101	3,133	1,313	7,633	184,475
2010	12,621	16,287	43,844	20,107	423	79,129	1,108	3,620	1,648	7,897	186,684
2011	9,023	16,321	47,314	18,460	825	81,785	1,493	4,228	1,649	8,728	189,826

Unaudited

Notes: <sup>1</sup> Includes general, special revenue, and debt service funds.

# Metropolitan Council

## MARKET VALUE AND NET TAX CAPACITY VALUE OF TAXABLE PROPERTY LAST TEN YEARS ENDED DECEMBER 31, 2011 IN THOUSANDS (EXCEPT PERCENTAGES)

Year	Real Property	Personal Property	Total		Ratio of Net Tax Capacity Value to Market Value	Total Direct Tax Rate
	Market Value	Market Value	Market Value	Net Tax Capacity Value		
2002	\$ 168,702,915	\$ 2,101,262	\$ 170,804,177	\$ 2,124,742	1.2%	\$ 0.04
2003	211,748,717	2,292,856	214,041,573	2,568,680	1.2%	0.03
2004	239,909,253	2,378,888	242,288,141	2,875,255	1.2%	0.01
2005	269,969,068	2,431,347	272,400,415	3,214,565	1.2%	0.01
2006	300,283,964	2,563,238	302,847,202	3,584,479	1.2%	0.01
2007	321,253,465	2,598,414	323,851,879	3,862,772	1.2%	0.01
2008	323,122,709	2,629,555	325,752,264	3,915,642	1.2%	0.01
2009	309,773,933	2,668,987	312,442,920	3,768,981	1.2%	0.01
2010	291,973,299	2,900,339	294,873,638	3,510,991	1.2%	0.01
2011	282,206,820	2,960,869	285,167,689	3,260,224	1.1%	0.02

Unaudited

Source: State of Minnesota, Department of Revenue.

Note: Net tax capacity is determined by reducing the property market value by various percentages as legislated.

# Metropolitan Council

## PROPERTY TAX RATES AND LEVIES - DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN YEARS ENDED DECEMBER 31, 2011 IN THOUSANDS

Year	General Fund	Highway Right-of-Way Fund	Special Revenue and Transit Funds	Debt Service Funds	Total Direct Tax Rate	School Districts	Counties	Cities and Townships	Other
2002	0.01	0.00	0.01	0.02	0.04	0.30	0.37	0.33	0.47
2003	0.00	0.00	0.01	0.02	0.03	0.31	0.34	0.29	0.39
2004	0.00	0.00	0.00	0.01	0.01	0.29	0.31	0.28	0.37
2005	0.00	0.00	0.00	0.01	0.01	0.27	0.30	0.27	0.33
2006	0.00	0.00	0.00	0.01	0.01	0.29	0.28	0.26	0.31
2007	0.00	0.00	0.00	0.01	0.01	0.29	0.28	0.26	0.32
2008	0.00	0.00	0.00	0.01	0.01	0.30	0.29	0.28	0.34
2009	0.00	0.00	0.00	0.01	0.01	0.34	0.32	0.30	0.38
2010	0.00	0.00	0.00	0.01	0.01	0.37	0.35	0.33	0.40
2011	0.00	0.00	0.00	0.02	0.02	0.40	0.37	0.36	0.45

Unaudited

Source: State of Minnesota, Department of Revenue.

Note: The Council's basic tax limit is set by state legislation except for debt service. Rates for debt service are set based upon each year's requirements.



# Metropolitan Council

## PRINCIPAL PROPERTY TAX PAYERS CURRENT YEAR AND NINE YEARS AGO IN THOUSANDS

### Largest taxpayers in Hennepin and Ramsey counties

<u>Taxpayer</u>	2011			2002		
	Net Tax Capacity	Rank	Percentage of Total Tax Capacity <sup>1,3</sup>	2002 Tax Capacity	Rank	Percentage of Total Tax Capacity <sup>2,3</sup>
MOAC Mall Holdings LLC	\$ 10,857	1	0.33%	\$ 16,917	2	0.80%
Xcel Energy / Northern States Power Co	5,971	2	0.18%	27,258	1	1.28%
3M Company	4,463	3	0.14%	12,177	3	0.57%
MB Minneapolis 8th St. LLC	3,465	4	0.11%	-	-	-
Minneapolis 225 Holdings LLC	3,433	5	0.11%	-	-	-
NWC Limited Partnership	3,313	6	0.10%	5,908	4	0.28%
Wells Reit-800 Nicollett	2,749	7	0.08%	-	-	-
U S Bank NA BC-MN-H21N	2,747	8	0.08%	-	-	-
Best Buy Co. Inc.	2,369	9	0.07%	-	-	-
Ridgedale Joint Venture	2,299	10	0.07%	-	-	-
601 Second Avenue LTD Partnership	-	-	-	5,506	5	0.26%
First Minneapolis - Hines Co.	-	-	-	5,177	6	0.24%
RREEF Funds	-	-	-	4,776	7	0.22%
City Center Associates	-	-	-	4,544	8	0.21%
Federal Reserve Bank of Minneapolis	-	-	-	3,625	9	0.17%
Ridgedale Joint Venture	-	-	-	3,460	10	0.16%
Total	<u>\$ 41,666</u>		<u>1.27%</u>	<u>\$ 89,348</u>		<u>4.19%</u>

Unaudited

Source: Hennepin County abstract of property taxes (2011)  
Ramsey County abstract of property taxes (2011)  
Evensen Dodge, Inc. (2002)

Notes <sup>1</sup> Net tax capacity value for 2011 = \$3,260,224  
<sup>2</sup> Net tax capacity value for 2002 = \$2,124,742  
<sup>3</sup> Net tax capacity value is determined by multiplying taxable market value by class rates for different types of property set by Minnesota state law.

# Metropolitan Council

## PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS ENDED DECEMBER 31, 2011 IN THOUSANDS (EXCEPT PERCENTAGES)

Year	Total Tax Levy	State Levy Reduction	Net Taxes Levied for the Year	Collected within the Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
				Amount	Percentage of Levy		Amount	Percentage of Levy
2002	\$ 59,587	\$ 3,910	\$ 55,677	\$ 54,994	98.77%	\$ 267	\$ 55,261	99.25%
2003	68,206	3,056	65,150	64,475	98.96%	240	64,715	99.33%
2004	68,561	2,242	66,319	65,652	98.99%	356	66,008	99.53%
2005	70,648	3,116	67,532	66,615	98.64%	533	67,148	99.43%
2006	71,354	2,677	68,677	67,709	98.59%	768	68,477	99.71%
2007	71,067	2,267	68,800	67,750	98.47%	851	68,601	99.71%
2008	72,788	2,103	70,685	69,355	98.12%	960	70,315	99.48%
2009	73,886	2,101	71,785	70,248	97.86%	838	71,086	99.03%
2010	75,394	2,252	73,142	71,815	98.19%	510	72,325	98.88%
2011	75,424	2,353	73,071	71,923	98.43%	-	71,923	98.43%

Unaudited

# Metropolitan Council

## RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN YEARS ENDED DECEMBER 31, 2011 IN THOUSANDS (EXCEPT PERCENTAGE AND PER CAPITA)

Fiscal Year	General Bonded Debt Outstanding					Percentage of Actual Taxable Value <sup>1</sup> of Property	Per Capita <sup>2</sup>
	General Obligation Bonds Transit	General Obligation Bonds Parks	General Obligation Bonds Other	General Obligation Bonds Wastewater	Total		
2002	\$ 174,455	\$ 27,670	\$ 3,145	\$ 159,205	\$ 364,475	17.15%	\$ 134.55
2003	152,015	29,405	2,485	261,895	445,800	17.36%	162.64
2004	170,490	21,910	1,790	263,865	458,055	15.93%	165.30
2005	192,780	21,145	1,075	310,090	525,090	16.33%	186.85
2006	162,415	13,170	735	277,925	454,245	12.67%	160.98
2007	178,210	18,400	375	331,340	528,325	13.68%	185.44
2008	174,745	8,625	-	381,635	565,005	14.43%	196.85
2009	201,430	15,130	-	353,520	570,080	15.13%	197.82
2010	231,130	13,525	-	435,415	680,070	19.37%	238.66
2011	193,285	10,900	-	407,440	611,625	18.76%	214.64

Unaudited

Notes: Details regarding the Metropolitan Council's outstanding debt can be found in the notes to the financial statements.

Ratios are calculated using population from prior year.

<sup>1</sup> See market value and net tax capacity value of taxable property schedule for property value data.

<sup>2</sup> See demographic and economic statistics schedule for population data.

# Metropolitan Council

## RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS ENDED DECEMBER 31, 2011 IN THOUSANDS (EXCEPT PERCENTAGE AND PER CAPITA)

### Governmental Activities

Fiscal Year	General Obligation Bonds- Transit	General Obligation Bonds- Parks	General Obligation Bonds- Other	Revenue Bonds <sup>2</sup>	PFA Transit Loan <sup>1</sup>	Capital Leases	Total Governmental Activities
2002	\$ 174,455	\$ 27,670	\$ 3,145	\$ -	\$ 16,430	\$ -	\$ 221,700
2003	152,015	29,405	2,485	-	14,145	-	198,050
2004	170,490	21,910	1,790	-	11,895	13,530	219,615
2005	192,780	21,145	1,075	10,760	10,585	13,530	249,875
2006	162,415	13,170	735	9,915	9,240	13,530	209,005
2007	178,210	18,400	375	7,265	7,855	13,020	225,125
2008	174,745	8,625	-	6,235	16,210	12,495	218,310
2009	201,430	15,130	-	5,100	12,860	11,955	246,475
2010	231,130	13,525	-	3,915	10,635	11,395	270,600
2011	193,285	10,900	-	2,670	9,460	10,820	227,135

Unaudited

Notes: Details regarding the Metropolitan Council's outstanding debt can be found in the notes to the financial statements.

<sup>1</sup> PFA-Transit Loans are treated as general obligation debt. Loan repayments are similar to general obligation loan repayments.

<sup>2</sup> \$10,760,000 revenue bonds issued in behalf of the Metropolitan Radio Board (ceased operations on June 30, 2005), which were refunded in 2007 with \$7,265,000 revenue bonds.

<sup>3</sup> See the demographic and economic statistics schedule for personal income and population data. All ratios are calculated using personal income and population from prior calendar year.

<sup>4</sup> Transit's grant anticipation notes are treated as general obligation debt. Loan repayments are similar for general obligation loan repayments. These notes are categorized under business activities since they are secured by grant receipts from the Federal Transit Administration.

# Metropolitan Council

## Business-Type Activities

<u>General Obligation Grant Anticipation Transit Notes<sup>4</sup></u>	<u>General Obligation Bonds Wastewater</u>	<u>PFA Wastewater</u>	<u>Capital Leases</u>	<u>Total Business- Type Activities</u>	<u>Total Primary Government</u>	<u>Percentage of Personal Income<sup>3</sup></u>	<u>Per Capita<sup>3</sup></u>
\$ -	\$ 159,205	\$ 448,285	\$ 648	\$ 608,138	\$ 829,838	0.72%	\$ 306.34
-	261,895	419,940	441	682,276	880,326	0.74%	321.17
-	263,865	506,747	376	770,988	990,603	0.78%	357.49
-	310,090	515,332	-	825,422	1,075,297	0.81%	382.64
-	277,925	552,943	-	830,868	1,039,873	0.74%	368.52
-	331,340	564,956	-	896,296	1,121,421	0.75%	393.62
-	381,635	576,213	-	957,848	1,176,158	0.76%	409.78
-	353,520	592,293	-	945,813	1,192,288	0.80%	413.73
-	435,415	598,107	-	1,033,522	1,304,122	0.84%	457.66
90,000	407,440	635,798	-	1,133,238	1,360,373	0.88%	477.40

# Metropolitan Council

## COMPILATION OF OVERLAPPING DEBT <sup>1</sup> FOR THE YEAR ENDED DECEMBER 31, 2011 IN THOUSANDS

Page (1 of 5)

Jurisdiction	Net G.O. Debt Outstanding	Percent Applicable to Council	Overlapping Debt
<b>Counties:</b>			
Anoka	\$ 150,439	100.0%	\$ 150,439
Carver	25,465	100.0%	25,465
Dakota	57,880	99.7%	57,706
Hennepin	1,145,270	99.9%	1,144,125
Ramsey	246,097	100.0%	246,097
Scott	76,805	97.7%	75,038
Washington	150,225	100.0%	150,225
Total counties	1,852,181		1,849,095
<b>School districts:</b>			
SSD #1 Minneapolis	316,841	100.0%	316,841
SSD #6 South St. Paul	17,123	100.0%	17,123
ISD #11 Anoka	143,253	100.0%	143,253
ISD #12 Centennial	82,525	100.0%	82,525
ISD #13 Columbia Heights	22,435	100.0%	22,435
ISD #14 Fridley	41,890	100.0%	41,890
ISD #15 St. Francis	40,630	92.0%	37,380
ISD #16 Spring Lake Park	127,655	100.0%	127,655
ISD #108 Norwood-Young America	10,860	96.8%	10,512
ISD #110 Waconia	55,710	100.0%	55,710
ISD #111 Watertown-Mayer	48,710	90.3%	43,985
ISD #112 Chaska	184,980	100.0%	184,980
ISD #191 Burnsville	101,350	100.0%	101,350
ISD #192 Farmington	238,900	100.0%	238,900
ISD #194 Lakeville	177,262	100.0%	177,262
ISD #195 Randolph	7,540	88.0%	6,635
ISD #196 Rosemount	134,160	100.0%	134,160
ISD #197 West St. Paul	53,830	100.0%	53,830
ISD #199 Inver Grove Heights	50,620	100.0%	50,620
ISD #200 Hastings	55,350	99.9%	55,295
ISD #252 Cannon Falls	20,705	4.6%	952
ISD #270 Hopkins-Golden Valley	184,860	100.0%	184,860
ISD #271 Bloomington	147,835	100.0%	147,835
ISD #272 Eden Prairie	85,370	100.0%	85,370
ISD #273 Edina	123,075	100.0%	123,075
ISD #276 Minnetonka	141,635	100.0%	141,635
ISD #277 Westonka	6,740	100.0%	6,740
ISD #278 Orono	56,790	100.0%	56,790
ISD #279 Osseo	196,925	100.0%	196,925
ISD #280 Richfield	56,540	100.0%	56,540
ISD #281 Robbinsdale	216,145	100.0%	216,145
ISD #282 St Anthony-New Brighton	24,680	100.0%	24,680
ISD #283 St. Louis Park	50,565	100.0%	50,565
ISD #284 Wayzata	57,525	100.0%	57,525
ISD #286 Brooklyn Center	31,750	100.0%	31,750
ISD #424 Lester Prairie	140	0.3%	0
ISD #621 Mounds View	188,348	100.0%	188,348
ISD #622 North St. Paul-Maplewood-Oakdale	149,505	100.0%	149,505
ISD #623 Roseville	47,765	100.0%	47,765
ISD #624 White Bear Lake	108,130	100.0%	108,130
ISD #625 St. Paul	329,485	100.0%	329,485
ISD #659 Northfield	64,020	15.0%	9,603

# Metropolitan Council

## COMPILATION OF OVERLAPPING DEBT <sup>1</sup> FOR THE YEAR ENDED DECEMBER 31, 2011 IN THOUSANDS

Page (2 of 5)

Jurisdiction	Net G.O. Debt Outstanding	Percent Applicable to Council	Overlapping Debt
<b>School districts (continued):</b>			
ISD #716 Belle Plaine	37,335	87.1%	32,519
ISD #717 Jordan	15,185	100.0%	15,185
ISD #719 Prior lake	125,420	100.0%	125,420
ISD #720 Shakopee	143,855	100.0%	143,855
ISD #721 New Prague	65,315	61.9%	40,430
ISD #728 Elk River	265,345	32.8%	87,033
ISD #831 Forest Lake	32,920	87.1%	28,673
ISD #832 Mahtomedi	78,360	100.0%	78,360
ISD #833 South Washington	330,275	100.0%	330,275
ISD #834 Stillwater	62,980	100.0%	62,980
ISD #877 Buffalo-Hanover-Montrose	67,230	16.3%	10,958
ISD #879 Delano	24,880	37.5%	9,330
ISD #883 Rockford	34,245	68.4%	23,424
ISD #916 Special Intermediate-Vo Tech	6,285	100.0%	6,285
ISD #2144 Chisago Lakes	23,165	3.9%	903
ISD #2397 LeSueur-Henderson	16,465	1.2%	198
ISD #2687 Howard Lake-Waverly-Winsted	26,150	0.5%	131
ISD #2859 Glencoe-Silver Lake	2,105	0.1%	2
Total school districts	5,557,672		5,112,525
<b>Cities:</b>			
Afton	3,655	100.0%	3,655
Andover	20,686	100.0%	20,686
Anoka	7,050	100.0%	7,050
Apple Valley	38,460	100.0%	38,460
Arden Hills	1,065	100.0%	1,065
Bayport	690	100.0%	690
Belle Plaine	15,030	100.0%	15,030
Bethel	605	100.0%	605
Birchwood	225	100.0%	225
Blaine	35,850	100.0%	35,850
Bloomington	70,215	100.0%	70,215
Brooklyn Center	20,575	100.0%	20,575
Brooklyn Park	49,040	100.0%	49,040
Burnsville	62,519	100.0%	62,519
Carver	14,632	100.0%	14,632
Centerville	9,326	100.0%	9,326
Champlin	12,270	100.0%	12,270
Chanhassen	41,705	100.0%	41,705
Chaska	82,120	100.0%	82,120
Circle Pines	6,860	100.0%	6,860
Cologne	10,011	100.0%	10,011
Columbia Heights	17,525	100.0%	17,525
Columbus	14,498	100.0%	14,498
Coon Rapids	35,570	100.0%	35,570
Corcoran	1,184	100.0%	1,184
Cottage Grove	16,865	100.0%	16,865
Crystal	13,506	100.0%	13,506
Dayton	37,058	100.0%	37,058
Eagan	22,040	100.0%	22,040
East Bethel	22,301	100.0%	22,301
Eden Prairie	40,630	100.0%	40,630
Edina	103,350	100.0%	103,350
Elko/New Market	10,890	100.0%	10,890
Excelsior	3,540	100.0%	3,540

## COMPILATION OF OVERLAPPING DEBT <sup>1</sup> FOR THE YEAR ENDED DECEMBER 31, 2011 IN THOUSANDS

(Page 3 of 5)

Jurisdiction	Net G.O. Debt Outstanding	Percent Applicable to Council	Overlapping Debt
<b>Cities (continued):</b>			
Falcon Heights	235	100.0%	235
Farmington	38,644	100.0%	38,644
Forest Lake	12,475	100.0%	12,475
Fridley	14,945	100.0%	14,945
Gem Lake	1,255	100.0%	1,255
Golden Valley	82,820	100.0%	82,820
Grant	116	100.0%	116
Greenfield	4,420	100.0%	4,420
Hamburg	2,499	100.0%	2,499
Ham Lake	4,780	100.0%	4,780
Hampton	1,775	100.0%	1,775
Hastings	30,805	100.0%	30,805
Hopkins	23,495	100.0%	23,495
Hugo	14,375	100.0%	14,375
Independence	2,231	100.0%	2,231
Inver Grove Heights	60,605	100.0%	60,605
Jordan	24,208	100.0%	24,208
Lake Elmo	12,255	100.0%	12,255
Lakeland	1,765	100.0%	1,765
Lake St. Croix Beach	304	100.0%	304
Lakeville	89,575	100.0%	89,575
Landfall	222	100.0%	222
Lauderdale	800	100.0%	800
Lexington	1,672	100.0%	1,672
Lilydale	1,795	100.0%	1,795
Lino Lakes	21,506	100.0%	21,506
Little Canada	8,430	100.0%	8,430
Long Lake	1,428	100.0%	1,428
Loretto	607	100.0%	607
Mahtomedi	14,240	100.0%	14,240
Maple Grove	115,140	100.0%	115,140
Maple Plain	3,297	100.0%	3,297
Maplewood	78,017	100.0%	78,017
Marine	152	100.0%	152
Mayer	14,065	100.0%	14,065
Medina	11,365	100.0%	11,365
Mendota	29	100.0%	29
Mendota Heights	13,890	100.0%	13,890
Minneapolis	910,081	100.0%	910,081
Minnnetonka	14,185	100.0%	14,185
Minnnetonka Beach	795	100.0%	795
Minnetrissa	11,101	100.0%	11,101
Mound	44,355	100.0%	44,355
Mounds View	2,535	100.0%	2,535
New Brighton	50,455	100.0%	50,455
New Germany	9,075	100.0%	9,075
New Hope	11,527	100.0%	11,527
Newport	2,406	100.0%	2,406
North St. Paul	19,695	100.0%	19,695
Norwood-Young America	29,160	100.0%	29,160
Nowthen	1,080	100.0%	1,080
Oakdale	29,995	100.0%	29,995



COMPILATION OF OVERLAPPING DEBT <sup>1</sup>  
 FOR THE YEAR ENDED DECEMBER 31, 2011  
 IN THOUSANDS

(Page 4 of 5)

Jurisdiction	Net G.O. Debt Outstanding	Percent Applicable to Council	Overlapping Debt
<b>Cities (continued):</b>			
Oak Grove	2,451	100.0%	2,451
Oak Park Heights	6,855	100.0%	6,855
Orono	10,780	100.0%	10,780
Osseo	11,341	100.0%	11,341
Plymouth	24,320	100.0%	24,320
Prior Lake	41,440	100.0%	41,440
Ramsey	13,635	100.0%	13,635
Richfield	43,115	100.0%	43,115
Robbinsdale	14,532	100.0%	14,532
Rogers	14,450	100.0%	14,450
Rosemount	21,000	100.0%	21,000
Roseville	20,135	100.0%	20,135
St. Anthony	24,145	100.0%	24,145
St. Bonifacius	3,642	100.0%	3,642
St. Francis	15,849	100.0%	15,849
St. Louis Park	39,935	100.0%	39,935
St. Paul	459,779	100.0%	459,779
St. Paul Park	3,885	100.0%	3,885
Savage	84,116	100.0%	84,116
Scandia	1,540	100.0%	1,540
Shakopee	35,030	100.0%	35,030
Shoreview	21,820	100.0%	21,820
Shorewood	12,845	100.0%	12,845
South St. Paul	12,135	100.0%	12,135
Spring Lake Park	4,370	100.0%	4,370
Spring Park	1,065	100.0%	1,065
Stillwater	24,705	100.0%	24,705
Sunfish Lake	318	100.0%	318
Vadnais Heights	9,360	100.0%	9,360
Vermillion	380	100.0%	380
Victoria	39,662	100.0%	39,662
Waconia	41,626	100.0%	41,626
Watertown	8,703	100.0%	8,703
Wayzata	14,090	100.0%	14,090
West St. Paul	20,755	100.0%	20,755
White Bear Lake	3,070	100.0%	3,070
Woodbury	56,345	100.0%	56,345
Woodland	334	100.0%	334
Total cities	3,851,786		3,851,786
<b>Townships:</b>			
Credit River	705	100.0%	705
Empire	1,410	100.0%	1,410
Greenvale	71	100.0%	71
Hassan	1,445	100.0%	1,445
Laketown	232	100.0%	232
New Market	61	100.0%	61
Sand Creek	610	100.0%	610
Spring Lake	3,012	100.0%	3,012
White Bear	9,580	100.0%	9,580
Total townships	17,126		17,126

# Metropolitan Council

## COMPILATION OF OVERLAPPING DEBT <sup>1</sup> FOR THE YEAR ENDED DECEMBER 31, 2011 IN THOUSANDS

(Page 5 of 5)

Jurisdiction	Net G.O. Debt Outstanding	Percent Applicable to Council	Overlapping Debt
<b>Miscellaneous:</b>			
Anoka County HRA	35,085	100.0%	35,085
Anoka Tax Increment	7,710	100.0%	7,710
Blaine EDA/HRA	4,000	100.0%	4,000
Bloomington Port Authority	21,820	100.0%	21,820
Brooklyn Park EDA	5,225	100.0%	5,225
Capital Region Watershed District	1,340	100.0%	1,340
Carver County CDA	25,235	100.0%	25,235
Cedar Lake Sewer Sanitary District	1,374	50.6%	695
Chanhassen HRA	960	100.0%	960
Circle Pines Tax Increment	4,010	100.0%	4,010
Columbia Heights Tax Increment	580	100.0%	580
Coon Rapids Tax Increment	795	100.0%	795
Dakota County CDA	405,054	100.0%	405,054
Hastings EDA	2,855	100.0%	2,855
Hennepin County Regional Park	85,785	100.0%	85,785
Hennepin Regional Railroad Authority	40,505	100.0%	40,505
Hilltop Tax Increment	40	100.0%	40
Hopkins HRA	2,185	100.0%	2,185
HRA of St. Paul	179,707	100.0%	179,707
Maple Grove HRA	2,010	100.0%	2,010
Metropolitan Airports Commission	1,523,165	100.0%	1,523,165
Minnesota Municipal Power Agency	297,862	66.7%	198,674
Mound HRA	7,896	100.0%	7,896
North Suburban Hospital District	2,865	100.0%	2,865
Norwood-Young America EDA	8,320	100.0%	8,320
Prior Lake-Spring Lake Watershed District	1,355	100.0%	1,355
Plymouth HRA	16,685	100.0%	16,685
Ramsey-Washington Metro Watershed District	698	100.0%	698
Regional Railroad Authority-Anoka County	29,285	100.0%	29,285
Scott County CDA	36,640	100.0%	36,640
South Washington Watershed District	6,740	100.0%	6,740
St. Anthony HRA	9,345	100.0%	9,345
St. Paul Port Authority	57,389	100.0%	57,389
Waconia HRA	18,451	100.0%	18,451
Washington County HRA	54,520	100.0%	54,520
Total miscellaneous	2,897,491		2,797,624
Subtotal, overlapping debt	\$ 14,176,256		13,628,156
Metropolitan Council direct debt			227,135
<b>Total direct and overlapping debt</b>			<b>\$13,855,291</b>

Unaudited

Source: County auditors report of outstanding indebtedness of the governmental units

Notes: <sup>1</sup> Jurisdictions in two counties are included if the assessed property value is greater than 50 percent (home) in one of the seven metropolitan area counties and excluded if it (home) is not. Debt of jurisdiction included using this method is shown at 100 percent. The error resulting from using this method is significantly less than 1 percent. The debt of jurisdictions that include tax base both within and outside of the Metropolitan Council's jurisdiction is split in proportion to the taxable net tax capacity inside and outside the Metropolitan Council's jurisdiction. The debt of the Minnesota Municipal Power Agency is split in proportion to the population inside and outside the Metropolitan Council's jurisdiction.

# Metropolitan Council

## LEGAL DEBT MARGIN INFORMATION LAST TEN YEARS ENDED DECEMBER 31, 2011 IN THOUSANDS (EXCEPT PERCENTAGE)

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>
Debt limit	\$ 305,145	\$ 338,265	\$ 345,190	\$ 330,655	\$ 306,495	\$ 317,995	\$ 316,905	\$ 274,635	\$ 300,230	\$ 274,205
Total net debt applicable to limit	<u>213,645</u>	<u>255,290</u>	<u>229,420</u>	<u>199,580</u>	<u>198,870</u>	<u>169,100</u>	<u>209,125</u>	<u>199,945</u>	<u>184,375</u>	<u>209,515</u>
Legal debt margin	<u>\$ 91,500</u>	<u>\$ 82,975</u>	<u>\$ 115,770</u>	<u>\$ 131,075</u>	<u>\$ 107,625</u>	<u>\$ 148,895</u>	<u>\$ 107,780</u>	<u>\$ 74,690</u>	<u>\$ 115,855</u>	<u>\$ 64,690</u>
Total net debt applicable to the limit as a percentage of debt limit	<u>70.01%</u>	<u>75.47%</u>	<u>66.46%</u>	<u>60.36%</u>	<u>64.89%</u>	<u>53.18%</u>	<u>65.99%</u>	<u>72.80%</u>	<u>61.41%</u>	<u>76.41%</u>

Unaudited

Note: Total net debt applicable to limit is the net governmental general obligation debt excluding wastewater debt and refunded bonds. Legal debt margin equals unissued bonding authority for transit, parks and radio.

# Metropolitan Council

## PLEDGED-REVENUE COVERAGE LAST SEVEN YEARS ENDED DECEMBER 31, 2011 IN THOUSANDS (EXCEPT COVERAGE)

### Radio Revenue Bonds

<u>Year</u>	<u>Total Bond Outstanding</u> <sup>1,3</sup>	<u>911 Fee Revenue</u> <sup>2</sup>	<u>Principal</u> <sup>1,5</sup>	<u>Interest</u>	<u>Coverage</u> <sup>4</sup>
2005	\$ 10,760	\$ 843	\$ -	\$ 275	3.07
2006	9,915	1,408	845	518	1.03
2007	7,265	1,410	9,915	476	1.03
2008	6,235	1,128	1,030	298	0.85
2009	5,100	1,410	1,135	252	1.02
2010	3,915	1,452	1,185	199	1.05
2011	2,670	1,410	1,245	138	1.02

Unaudited

Note: Detail regarding the outstanding debt can be found in the notes to the financial statements.

<sup>1</sup> Bonds were originally issued in 1999 on behalf of the Metropolitan Radio Board (MRB), in the amount of \$14,280,000. The MRB ceased operations on June 30, 2005, at which time the Metropolitan Council assumed the remaining liability. Principal payment in 2005 was paid by MRB before ceasing operations.

<sup>2</sup> Revenues are generated from State of Minnesota 911 fees and are appropriated based upon required debt service payments for the subsequent year.

<sup>3</sup> Original bond was refunded on March 15, 2007. Remaining original bond outstanding balance was repaid in 2007. Bond balance in 2007, and beyond, is for refund bond only.

<sup>4</sup> Coverage for 2007 only was calculated by using the scheduled principal payment of original bond--\$890,000 plus interest for the year --\$476,000.

<sup>5</sup> In 2007, the original bond principal payment was \$890,000. The remaining \$9,025,000 payments came from refund proceeds and old debt service fund required reserve balance.

**DEMOGRAPHIC AND ECONOMIC STATISTICS  
LAST TEN YEARS ENDED DECEMBER 31, 2011**

<b>Year</b>	<b>Population<sup>1</sup></b>	<b>Personal Income<sup>1</sup> (In Millions)</b>	<b>Per Capita<sup>1</sup> Income</b>	<b>Unemployment Rate<sup>2</sup></b>
2002	2,708,916	\$ 115,607	\$ 37,787	4.10%
2003	2,740,985	119,741	38,836	4.60%
2004	2,771,030	127,365	40,915	4.50%
2005	2,810,179	132,708	42,377	3.80%
2006	2,821,779	140,158	44,295	3.80%
2007	2,849,003	149,496	46,752	4.30%
2008	2,870,250	154,421	48,207	5.10%
2009	2,881,812	149,795	45,262	7.90%
2010	2,849,567	154,479	46,819	7.20%
2011	2,849,567	154,479	46,819	6.40%

Unaudited

Source: <sup>1</sup> U.S. Commerce Department, Bureau of Economic Analysis for the Minneapolis-St. Paul Metropolitan Statistical Area (2002). Other years internally updated (2003-2011).

<sup>2</sup> State of Minnesota, Department of Employment and Economic Development (Seven-county area).

# Metropolitan Council

## PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO IN THOUSANDS (EXCEPT PERCENTAGE)

*Employers in Minnesota by number of Minnesota only employees*

Employer	2011			2002*		
	Employees	Rank	Percentage of Total Employment	Employees	Rank	Percentage of Total Employment
State of Minnesota	56	1	3.24%	56	1	3.27%
Mayo Clinic	39	2	2.25%	25	5	1.46%
United States Federal Government	34	3	1.96%	35	2	2.04%
Target Corporation	31	4	1.79%	32	3	1.87%
University of Minnesota	25	5	1.44%	31	4	1.81%
Allina Health System	23	6	1.33%	22	6	1.28%
Wal-Mart Stores Inc.	20	7	1.16%	18	8	1.05%
Fairview Health Services	20	8	1.16%	-	-	-
Wells Fargo Minnesota	20	9	1.16%	15	10	0.88%
3M Co.	15	10	0.87%	19	7	1.11%
Northwest Airlines Corp.	-	-	-	18	9	1.05%
Total	283		16.36%	271		15.82%

Unaudited.

Source: Twin Cities Business B.I.G. Book, 2012 and City Business - The Business Journal Book of Lists 2001-02.

Notes: Available list covers employment for entire State of Minnesota. Data for seven county area not available.

\*2001 list was used due to unavailability of 2002 list.

# Metropolitan Council

## EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS ENDED DECEMBER 31, 2011

	Full-time Equivalent Employees as of December 31									
	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
<u>Regional Administration</u>										
Human Resources	33	33	33	33	33	31	33	32	25	26
Information Services	79	75	64	62	54	56	66	66	81	81
Finance/Central Services	42	38	38	37	38	35	25	26	30	28
Other	79	75	75	67	77	57	75	74	86	78
Total Regional Administration	233	221	210	199	202	179	199	198	222	213
<u>Community Development</u>										
Metro HRA	34	33	33	33	34	34	33	32	32	34
Other	35	34	41	42	45	44	51	51	60	58
Total Community Development	69	67	74	75	79	78	84	83	92	92
<u>Environmental Services Division</u>										
Environmental Quality Assurance	98	103	109	109	110	106	121	122	122	128
Treatment Services	526	528	505	501	502	490	565	582	594	606
Other	20	20	32	28	28	30	15	15	16	21
Total Environmental Services Division	644	651	646	638	640	626	701	719	732	755
<u>Transportation Division</u>										
Metro Mobility	9	10	14	15	13	13	13	13	13	13
Transportation Planning	28	29	28	26	28	24	17	17	17	20
Other	-	-	-	-	-	-	13	13	14	14
Total Transportation Planning	37	39	42	41	41	37	43	43	44	47
<u>Metro Transit Bus</u>										
Operations	1,502	1,500	1,346	1,291	1,273	1,280	1,413	1,474	1,475	1,592
Maintenance	429	470	417	442	437	420	432	456	457	469
Administration/Clerical	448	420	439	540	545	505	590	683	628	676
Total Metro Transit	2,379	2,390	2,202	2,273	2,255	2,205	2,435	2,613	2,560	2,737
<u>Metro Transit Commuter Rail</u>										
Maintenance	28	27	28	-	-	-	-	-	-	-
Administration/Clerical	9	10	8	-	-	-	-	-	-	-
Total Metro Transit	37	37	36	-	-	-	-	-	-	-
<u>Metro Transit Light Rail</u>										
Operations	57	57	50	44	44	44	45	45	-	-
Maintenance	81	80	70	69	60	57	51	51	-	-
Administration/Clerical	100	82	45	42	39	35	30	30	-	-
Total Metro Transit	238	219	165	155	143	136	126	126	-	-
<b>Total</b>	<b>3,637</b>	<b>3,624</b>	<b>3,375</b>	<b>3,381</b>	<b>3,360</b>	<b>3,261</b>	<b>3,588</b>	<b>3,782</b>	<b>3,650</b>	<b>3,844</b>

Unaudited

Source: Metropolitan Council Budget Department and Metro Transit

Notes: Metro Transit Light Rail began operations in 2004

Metro Transit Commuter Rail began operations in 2009

Metro Transit Commuter Rail operators are non-Metro Transit employees

**OPERATING INDICATORS BY FUNCTION/PROGRAM  
FOR THE LAST TEN YEARS ENDED DECEMBER 31, 2011**

<b>Function/Program</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>
Governmental activities				
Metro Mobility-passenger miles	15,503,454	15,534,246	13,634,343	13,452,124
Metro Mobility-passenger trips	1,516,901	1,410,369	1,237,570	1,220,775
Parks visits to Metro Parks System	43,924,400	40,867,500	38,062,600	33,047,700
Business-type activities				
Wastewater				
Average daily sewage treatment (millions of gallons)	259	260	230	249
Transit-bus				
Total route miles	28,763,822	28,894,682	29,703,751	30,268,310
Passenger trips	69,782,602	66,882,361	66,401,218	71,614,056
Transit-commuter rail				
Total route miles	556,631	601,119	69,320	-
Passenger trips	703,427	710,426	78,782	-
Transit-light rail				
Total passenger car miles	2,101,289	2,056,261	2,041,244	2,024,493
Passenger trips	10,400,864	10,423,862	9,863,042	10,221,682
Housing				
Metro HRA unit months leased	82,247	81,455	80,243	78,658

Unaudited

Sources: Various Metropolitan Council Divisions

Notes: Transit-light rail began limited operation mid year 2004.  
Commuter Rail began limited operation on November 16, 2009.



# Metropolitan Council

<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>
11,470,739	12,923,008	11,527,114	12,887,085	11,392,031	11,018,524
1,162,872	1,222,821	1,104,879	1,153,983	1,125,857	1,088,192
33,171,200	33,235,000	33,437,100	30,473,900	30,513,600	30,068,500
250	256	255	255	266	290
28,416,623	29,048,980	29,979,730	27,113,045	30,969,504	32,291,090
67,865,688	64,398,724	61,797,145	53,962,653	67,235,776	69,589,375
-	-	-	-	-	-
-	-	-	-	-	-
1,931,754	1,817,930	1,565,965	512,110	-	-
9,098,297	9,356,982	7,901,668	2,938,777	-	-
81,634	81,273	80,575	80,770	79,617	78,828

# Metropolitan Council

## CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM FOR THE LAST TEN YEARS ENDED DECEMBER 31, 2011

<b>Function/Program</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>	<b>2007</b>	<b>2006</b>	<b>2005</b>	<b>2004</b>	<b>2003</b>	<b>2002</b>
Governmental activities										
Metro Mobility										
Total fleet size	340	314	274	265	262	264	257	245	229	244
Number of Parks/Trails	95	89	89	85	83	82	77	74	71	70
Acres of Regional Parks and Trails open to the public	54,631	54,633	53,111	52,918	52,661	52,617	52,299	50,356	50,276	48,916
Business-type activities										
Wastewater										
Treatment Plants	7	7	7	8	8	8	8	8	8	8
Miles of MCES Interceptors	626	625	624	615	585	586	578	569	569	569
Wastewater Treatment Plant Capacities (millions of gallons)	370	370	370	370	370	370	358	358	358	351
Transit-bus										
Total fleet size	876	888	929	1,093	979	940	930	942	982	980
Transit-commuter rail										
Total fleet size	6	6	6	-	-	-	-	-	-	-
Transit-light rail										
Total fleet size	27	27	27	27	27	25	23	22	-	-
Housing										
Metro HRA unit months available	83,173	82,668	81,613	79,270	83,732	83,592	82,709	81,976	82,769	79,428
Family Affordable Housing Units	150	150	150	150	150	150	150	136	104	40
Unaudited										

Source: Metropolitan Council external and internal reports.

Note: Transit-light rail began limited operation mid year 2004.  
Commuter Rail began limited operation on November 16, 2009.



## **2011 Comprehensive Annual Financial Report**

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