STATE OF MINNESOTA

Office of the State Auditor



Rebecca Otto State Auditor

MINNESOTA COUNTIES INFORMATION SYSTEMS GRAND RAPIDS, MINNESOTA

FOR THE TWO YEARS ENDED DECEMBER 31, 2010

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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For the Two Years Ended December 31, 2010



Audit Practice Division Office of the State Auditor State of Minnesota



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ORGANIZATION DECEMBER 31, 2010

Name Representing

Board Member

Kirk Peysar Paul G. Gassert Sharon Anderson

Jon Clauson Mary Black Laureen Borden Paul Wiltgen

Candy Carsella-Kee

Jaci Nagle Jake Sieg Steven McMahon

Donald Dicklich
Jerry Kritzeck

Executive Director Lyle Eidelbes Aitkin County
Carlton County
Cass County
Chippewa County
Cook County
Crow Wing County
Dodge County
Itasca County
Koochiching County
Lac qui Parle County
Lake County
St. Louis County

Sherburne County







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INDEPENDENT AUDITOR'S REPORT

Board of Directors Minnesota Counties Information Systems

We have audited the accompanying basic financial statements of the Minnesota Counties Information Systems (MCIS) as of December 31, 2010, and for the two years then ended, as listed in the table of contents. These financial statements are the responsibility of the MCIS' management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the MCIS as of December 31, 2010, and the changes in its financial position and its cash flows for the two years then ended in conformity with accounting principles generally accepted in the United States of America.

Accounting principles generally accepted in the United States of America require that the Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. In accordance with auditing

standards generally accepted in the United States of America, we have applied certain limited procedures to the required supplementary information, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the GASB, who consider it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

February 23, 2012





EXHIBIT 1

STATEMENT OF NET ASSETS DECEMBER 31, 2010

Assets		
Current assets		1 00 5 00 2
Cash and cash equivalents	\$	1,006,003
Petty cash and change funds		400
Due from other governments		56,184
Total current assets	\$	1,062,587
Noncurrent assets		
Capital assets		
Nondepreciable	\$	402,809
Depreciable		206,983
Less: allowance for depreciation		(144,652)
Net capital assets	\$	465,140
Total Assets	\$	1,527,727
Liabilities		
Current liabilities		
Accounts payable	\$	9,919
Salaries payable		56,543
Severance payable		49,008
Due to other governments		12,729
Contracts payable		104,218
Deferred revenue		63,911
Total current liabilities	\$	296,328
Long-term liabilities		
Severance payable	\$	28,699
Net other postemployment benefits liability		24,578
Total noncurrent liabilities	\$	53,277
Total Liabilities	\$	349,605
Net Assets		
Invested in capital assets	\$	465,140
Unrestricted	-	712,982
Total Net Assets	\$	1,178,122

EXHIBIT 2

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS FOR THE TWO YEARS ENDED DECEMBER 31, 2010

Operating Revenues		
Charges for services	ф	220.022
Aitkin County	\$	230,022
Carlton County		247,991
Cass County		261,646
Chippewa County		212,708
Cook County		209,876
Crow Wing County		285,760
Dodge County		41,287
Itasca County		274,730
Koochiching County		172,889
Lac qui Parle County		199,259
Lake County		199,752
St. Louis County		309,959
Sherburne County		218,201
Total charges for services	\$	2,864,080
Other revenues		
Miscellaneous operating	\$	9,500
Miscellaneous reimbursement		23,842
Fidlar reimbursement		87,363
Total other revenues	\$	120,705
Total Operating Revenues	\$	2,984,785
•	<u>\$</u>	2,984,785
Total Operating Revenues Operating Expenses Payroll	<u>\$</u> \$	2,984,785 1,656,147
Operating Expenses Payroll		1,656,147
Operating Expenses		1,656,147 507,268
Operating Expenses Payroll Employee benefits and payroll taxes		1,656,147 507,268 54,300
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services		1,656,147 507,268 54,300 190,962
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance		1,656,147 507,268 54,300 190,962 14,176
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging		1,656,147 507,268 54,300 190,962 14,176 4,914
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone Utilities		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154 17,159
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone Utilities Supplies		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154 17,159 7,840
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone Utilities Supplies Mileage		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154 17,159 7,840 9,991
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone Utilities Supplies Mileage Staff training		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154 17,159 7,840 9,991 13,139
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone Utilities Supplies Mileage Staff training Advertising		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154 17,159 7,840 9,991 13,139 2,632
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone Utilities Supplies Mileage Staff training Advertising Insurance		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154 17,159 7,840 9,991 13,139 2,632 15,674
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone Utilities Supplies Mileage Staff training Advertising Insurance Postage		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154 17,159 7,840 9,991 13,139 2,632 15,674 735
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone Utilities Supplies Mileage Staff training Advertising Insurance Postage Furniture and equipment		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154 17,159 7,840 9,991 13,139 2,632 15,674 735 18,033
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone Utilities Supplies Mileage Staff training Advertising Insurance Postage		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154 17,159 7,840 9,991 13,139 2,632 15,674 735
Operating Expenses Payroll Employee benefits and payroll taxes Professional services Contracted services Repair and maintenance Meals and lodging Telephone Utilities Supplies Mileage Staff training Advertising Insurance Postage Furniture and equipment Depreciation		1,656,147 507,268 54,300 190,962 14,176 4,914 21,154 17,159 7,840 9,991 13,139 2,632 15,674 735 18,033 51,860

EXHIBIT 2 (Continued)

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS FOR THE TWO YEARS ENDED DECEMBER 31, 2010

Nonoperating Revenues (Expenses)	
PERA rate reimbursement	\$ 4,648
Interest earnings	 28,799
Total Nonoperating Revenues	\$ 33,447
Change in Net Assets	\$ 426,921
Net Assets - January 1, 2009	 751,201
Net Assets - December 31, 2010	\$ 1,178,122

EXHIBIT 3

STATEMENT OF CASH FLOWS FOR THE TWO YEARS ENDED DECEMBER 31, 2010

Cash Flows From Operating Activities		
Receipts from customers and users	\$	2,982,442
Payments to suppliers		(360,196)
Payments to employees		(2,190,451)
Net cash provided by (used for) operating activities	\$	431,795
Cash Flows From Noncapital Financing Activities		
PERA rate reimbursement		4,648
Cash Flows From Capital and Related Financing Activities		
Acquisition or construction of capital assets		(302,655)
Cash Flows From Investing Activities		
Investment earnings received		28,799
Net Increase (Decrease) in Cash and Cash Equivalents	\$	162,587
Cash and Cash Equivalents at January 1, 2009		843,416
Cash and Cash Equivalents at December 31, 2010	\$	1,006,003
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities		
Operating income (loss)	\$	393,474
Adjustments to reconcile net operating income (loss) to net cash provided by		
(used for) operating activities		
Depreciation expense		51,860
(Increase) decrease in due from other governments		(2,343)
Increase (decrease) in accounts payable		(4)
Increase (decrease) in salaries payable		12,321
Increase (decrease) in severance payable		(63,935)
Increase (decrease) in net other postemployment benefits payable		24,578
Increase (decrease) in due to other governments		6,941
Increase (decrease) in deferred revenue		8,903
Total adjustments	<u>\$</u>	38,321
Net Cash Provided by (Used for) Operating Activities	\$	431,795

NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE TWO YEARS ENDED DECEMBER 31, 2010

1. Summary of Significant Accounting Policies

The accounting policies of the Minnesota Counties Information Systems (MCIS) conform to generally accepted accounting principles.

A. Financial Reporting Entity

The MCIS is a joint powers governmental organization established in 1975 pursuant to Minn. Stat. § 471.59. Its purpose is to develop and implement computer-based information systems for use by member counties. Members of the MCIS are Aitkin, Carlton, Cass, Chippewa, Cook, Crow Wing, Dodge, Itasca, Koochiching, Lac qui Parle, Lake, St. Louis, and Sherburne Counties.

The MCIS is organized in such a manner that control of the organization remains with the members and the users. This type of organizational structure results in common goals for the MCIS and the member counties because the MCIS is directly accountable to the counties.

The Board of Directors consists of one director and one or two alternate directors from each governmental unit, with each unit having one vote. Officers include the president, vice president, and the secretary/treasurer.

Cass County reports the fiscal transactions of the MCIS in an agency fund on its annual financial statements.

B. Basis of Presentation

The accounts of the MCIS are presented as an enterprise fund. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises--where the intent of the governing body is that costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

1. Summary of Significant Accounting Policies

B. Basis of Presentation (Continued)

Enterprise funds distinguish operating revenues from nonoperating items. Operating revenues generally result from providing and delivering services in connection with a principal ongoing activity. All revenues not meeting this definition are reported as nonoperating revenues. The principal operating revenues of the MCIS are charges for services to counties relating to their computer-based information systems.

C. Basis of Accounting

The MCIS uses the accrual basis of accounting. Revenues are recognized when they are earned, and expenses are recognized when they are incurred. Pursuant to Governmental Accounting Standards Board (GASB) Statement 20, the MCIS has elected not to apply accounting standards issued after November 30, 1989, by the Financial Accounting Standards Board.

D. Budgetary Data

The MCIS adopts estimated revenue and expense budgets on a basis consistent with generally accepted accounting principles. The budgets may be amended or modified at any time by the Board of Directors.

E. Assets and Liabilities

Cash and Cash Equivalents

Cash and cash equivalents consist of cash and investments held by the Cass County Treasurer for the MCIS as part of its pooled cash and investments account. The Cass County pooled investment account operates like a demand account in that the MCIS is free to deposit and withdraw funds at any time without penalty. Investments are stated at fair value.

Capital Assets

Capital assets are stated at cost. MCIS policy is to capitalize assets with a useful life of more than one year and a minimum cost of \$5,000.

1. Summary of Significant Accounting Policies

E. Assets and Liabilities (Continued)

<u>Depreciation</u>

Depreciation on capital assets is determined using the straight-line method. The estimated useful lives of the assets are:

Classification	Years
Duildings and improvements	25
Buildings and improvements	25
Furniture and equipment	3 - 5

Due From Other Governments

Due from other governments consists of amounts due from member counties for the current year and adjusted administration charges.

Vacation and Sick Leave

Under the MCIS personnel policy, employees are granted vacation in varying amounts based on their length of service. Vacation leave earned varies from 12 to 24 days per year. Sick leave earned is 12 days per year.

Unused vacation and vested sick leave are paid to employees upon termination. Unvested sick leave, approximately \$100,651 at December 31, 2010, is available to employees in the event of illness-related absences, and is not paid to them at termination.

F. <u>Use of Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. Detailed Notes

A. Assets

Deposits and Investments

The MCIS' bylaws authorize Cass County (as fiscal agent) under Minn. Stat. §§ 118A.02 and 118A.04 to deposit the MCIS' cash and to invest in certificates of deposit in financial institutions designated by the Cass County Board of Commissioners. Minnesota statutes require that all deposits be covered by insurance, surety bond, or collateral.

The types of securities available to a county for investment are authorized by Minn. Stat. §§ 118A.04 and 118A.05.

Additional disclosures, as required by GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, are disclosed in the Cass County financial report.

B. Due From Other Governments

The following amounts are due from member counties for the current year and adjusted administration charges at December 31, 2010.

Aitkin County	\$	6,856
Carlton County	Ψ	1,222
Chippewa County		2,749
Cook County		2,127
Crow Wing County		9,058
Dodge County		7,149
Koochiching County		2,858
Lac qui Parle County		7,387
Lake County		2,962
St. Louis County		9,470
Sherburne County		4,346
Shorouric County		7,570
Total	\$	56,184

2. <u>Detailed Notes</u> (Continued)

C. Capital Assets

A summary of the changes in capital assets for the two-year period ended December 31, 2010, follows:

	Balanc January 2009	1,	Ir	ncrease	D	ecrease		Balance cember 31, 2010
Capital assets not depreciated Construction in progress	\$	- \$	5	402,809	\$	_	\$	402,809
Capital assets depreciated	· ·							,,,,,,,
Buildings and improvements	\$ 106.	373 \$		_	\$	_	\$	106,373
Furniture and equipment	7 -00,	856	P	11,491	Ψ	63,737	Ψ	100,610
r urinture and equipment	132,			11,471		03,737		100,010
Total capital assets depreciated	\$ 259.	229 \$	\$	11,491	\$	63,737	\$	206,983
Less: accumulated depreciation for								
Buildings and improvements	\$ 82.	617 \$	5	11,346	\$	_	\$	93,963
Furniture and equipment		485		40,514		56,310		50,689
Total accumulated depreciation	\$ 149,	102 \$	\$	51,860	\$	56,310	\$	144,652
Total capital assets depreciated, net	\$ 110,	127 \$	5	(40,369)	\$	7,427	\$	62,331
Capital Assets, Net	\$ 110,	127 \$	\$	362,440	\$	7,427	\$	465,140

At December 31, 2010, MCIS had the following commitment with respect to an uncompleted construction project:

	Ne —	w Building Project
Construction contract sum Work completed through December 31, 2010	\$	501,800 (333,021)
Remaining Construction Commitment	\$	168,779

2. <u>Detailed Notes</u> (Continued)

D. Budgets

The MCIS annually adopts estimated revenue and expense budgets. A summary of the operating budget compared to actual amounts for the two years ended December 31, 2010, is:

					Variance avorable
	Bu	dget	 Actual	(Ur	nfavorable)
Operating Revenues					
Charges for services Miscellaneous	\$ 2,3	308,647	\$ 2,864,080 120,705	\$	555,433 120,705
Misceraneous			 120,703		120,703
Total Operating Revenues	\$ 2,3	308,647	\$ 2,984,785	\$	676,138
Operating Expenses					
Payroll and payroll taxes		277,896	\$ 2,163,415	\$	114,481
Other services and charges	2	154,418	368,196		86,222
Supplies Depreciation		8,430	7,840 51,860		590 (51,860)
Depreciation			 31,000		(31,000)
Total Operating Expenses	\$ 2,7	740,744	\$ 2,591,311	\$	149,433
Net Operating Income (Loss)	\$ (4	132,097)	\$ 393,474	\$	825,571
Nonoperating Revenues (Expenses)					
State-shared revenue - Public Employees					
Retirement Association aid	\$	-	\$ 4,648	\$	4,648
Interest on investments		-	 28,799		28,799
Total Nonoperating Revenues (Expenses)	\$	_	\$ 33,447	\$	33,447
Change in Net Assets	\$ (4	132,097)	\$ 426,921	\$	859,018
Net Assets - January 1, 2009		751,201	 751,201		
Net Assets - December 31, 2010	\$ 3	319,104	\$ 1,178,122	\$	859,018

2. Detailed Notes (Continued)

E. Liabilities

Severance Payable

In addition to the pension benefits described in Note 4, the MCIS provides severance benefits to eligible employees. Employees hired prior to January 1, 1987, are entitled to a lump sum severance payout upon retirement in accordance with the personnel policy. As of December 31, 2010, there are two employees entitled to this payout. The long-term severance liability at December 31, 2010, is \$28,699, which is a decrease of \$70,685 for the two years ended December 31, 2010.

3. Summary of Significant Contingencies and Other Items

Risk Management

The MCIS is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; employee dental and life; and natural disasters. The MCIS participates in the Minnesota Northeast Cooperative Group for health insurance and in Cass County's plans for dental and life insurance. For all other risk, the MCIS purchases commercial insurance. There were no significant reductions in insurance coverage from the previous year. There were no settlements in excess of insurance for any of the past three fiscal years.

4. <u>Pension Plans</u>

A. Plan Description

All full-time and certain part-time employees of the MCIS are covered by defined benefit plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund, which is a cost-sharing, multiple-employer retirement plan. The plan is established and administered in accordance with Minn. Stat. chs. 353 and 356.

General Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All new members must participate in the Coordinated Plan.

4. Pension Plans

A. Plan Description (Continued)

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute and vest after three years of credited service (five years for those first eligible for membership after June 30, 2010). Defined retirement benefits are based on a member's average yearly salary for the five highest-paid consecutive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year. Using Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service.

For General Employees Retirement Fund members whose annuity is calculated using Method 1, a full annuity is available when age plus years of service equal 90. Normal retirement age is 65 for members hired prior to July 1, 1989, and is the age for unreduced Social Security benefits capped at age 66 for Coordinated Plan members hired on or after July 1, 1989. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the General Employees Retirement Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

4. Pension Plans (Continued)

B. Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the State Legislature. MCIS makes annual contributions to the pension plans equal to the amount required by state statutes. General Employees Retirement Fund Basic Plan members and Coordinated Plan members are required to contribute 9.1 and 6.0 percent, respectively, of their annual covered salary.

The MCIS is required to contribute the following percentages of annual covered payroll in 2009 and 2010:

	2009	2010
General Employees Retirement Fund		
Basic Plan members	11.78%	11.78%
Coordinated Plan members	6.75	7.00

The MCIS' contributions for the years ending December 31, 2010, 2009, and 2008, for the General Employees Retirement Fund were:

 2010	 2009 2008		2008
\$ 57,551	\$ 53,148	\$	50,277

These contribution amounts are equal to the contractually required contributions required for each year as set by state statute.

5. Other Postemployment Benefits

In 2010, MCIS prospectively implemented the requirements of accounting pronouncement, GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.

5. Other Postemployment Benefits (Continued)

A. Plan Description and Funding Policy

MCIS provides postemployment health care benefits and term life insurance coverage in accordance with its personnel policy. These postemployment benefits extend to MCIS employees hired prior to January 1, 2007. Ten active employees and two retirees meet these eligibility requirements.

MCIS pays the required premiums to provide health care benefits and term life insurance for eligible retirees and claimed dependents. Health care premiums are paid by MCIS to the same extent as active employees for the life of the two current retirees, and up to a maximum of \$50,000 or until age 65 for future eligible retirees. Life insurance is paid by MCIS to the same extent as active employees until Medicare eligibility, except for two grandfathered retirees with employer contributions provided for the lifetime of the retiree. Premiums paid for eligible retirees and claimed dependents for health care insurance in 2010 totaled \$20,285.

B. Annual OPEB Cost and Net OPEB Obligation

MCIS' annual other postemployment benefits (OPEB) cost is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial accrued liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of MICS' annual OPEB cost for 2010, the amount actually contributed to the plan, and changes in MCIS' net OPEB obligation:

Annual required contribution (ARC) Interest on net OPEB obligation Adjustment to ARC	\$ 44,863
Annual OPEB Cost Contributions during the year	\$ 44,863 (20,285)
Increase in net OPEB obligation Net OPEB, Beginning of Year	\$ 24,578
Net OPEB, End of Year	\$ 24,578

5. Other Postemployment Benefits

B. Annual OPEB Cost and Net OPEB Obligation (Continued)

MCIS' annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2010 were as follows:

				Percentage of Annual		
Year Ended	Annual OPEB Cost		mployer ntribution	OPEB Cost Contributed	Net OPEB Obligation	
December 31, 2010	\$ 44,863	\$	20,285	45.22%	\$	24,578

C. Funding Status and Funding Progress

The actuarial accrued liability for benefits at December 31, 2010, is \$587,145. MCIS currently has no assets that have been irrevocably deposited in a trust for future health benefits, thus the entire amount is unfunded. The covered payroll (annual payroll of active employees covered by the plan) is \$783,714. The ratio of the unfunded actuarially accrued liabilities (UAAL) to covered payroll is 74.92 percent.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and health care cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

D. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation. The actuarial methods and assumptions used include techniques designed to reduce the effect of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

5. Other Postemployment Benefits

D. Actuarial Methods and Assumptions (Continued)

In the June 1, 2010, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a 4.5 percent discount rate, which is based on the estimated long-term investment yield on the general assets of MCIS. The annual health care cost trend rate is 8.5 percent initially, reduced incrementally to an ultimate rate of 5.0 percent after 7 years. The unfunded actuarial accrued liability is being amortized as a level dollar amount over 30 years, on a closed basis.





EXHIBIT A-1

SCHEDULE OF FUNDING PROGRESS OTHER POSTEMPLOYMENT BENEFITS PLAN DECEMBER 31, 2010

				U	nfunded				
				A	ctuarial				UAAL as a
	Actuarial	Act	uarial	I	Accrued				Percentage
Actuarial	Value of	Acc	crued	I	Liability	Funded	(Covered	of Covered
Valuation	Assets	Lia	bility	(UAAL)	Ratio		Payroll	Payroll
Date	(a)	(b)		(b - a)		(a/b)	(c)		((b - a)/c)
						<u> </u>			
January 1, 2010	\$ -	\$	587.145	\$	587.145	0.00%	\$	783.714	74.92%

Notes to Schedule of Funding Progress

The Minnesota Counties Information Systems implemented Governmental Accounting Standards Board Statement 45 during the two-year fiscal period ended December 31, 2010.

Minnesota Counties Information Systems currently has no assets that have been irrevocably deposited in a trust for future health benefits. Therefore, the actuarial value of assets is zero.





SCHEDULE OF FINDINGS AND RECOMMENDATIONS FOR THE TWO YEARS ENDED DECEMBER 31, 2010

FINANCIAL STATEMENT AUDIT--INTERNAL CONTROLS

PREVIOUSLY REPORTED ITEM NOT RESOLVED

96-2 Internal Control/Segregation of Duties

The Minnesota Counties Information Systems' (MCIS) Board is responsible for establishing and maintaining internal control. This responsibility includes the internal control over the various accounting cycles, the fair presentation of the financial statements and related notes, and the accuracy and completeness of all financial records and related information. Adequate segregation of duties is a key internal control in an organization's accounting system. The size of the MCIS and its staffing limits the internal control that the MCIS' Board can design and implement into the organization. The MCIS' Board should be aware that the segregation of duties is not adequate from an internal control point of view.

The MCIS' Board is responsible for the accuracy and completeness of all financial records and related information. Also, the MCIS' Board is responsible for controls over the period-end financial reporting process, including controls over procedures used to enter transaction totals into the general ledger; initiate, authorize, record, and process journal entries into the general ledger; and record recurring and nonrecurring adjustments to the financial statements.

The MCIS' Board has requested that the Office of the State Auditor prepare the financial statements and related notes. This arrangement is not unusual for an organization the size of the MCIS. This decision was based on the availability of the MCIS' staff and the cost benefit of using our expertise.

We recommend the MCIS be mindful that limited staffing causes inherent risks in safeguarding the MCIS' assets and the proper reporting of its financial activity. We recommend the MCIS continue to implement oversight procedures and monitor those procedures to determine if they are still effective internal controls.

Client's Response:

The MCIS Board is aware of accounting function procedures that MICS staff and Cass County staff follow in their accounting of MCIS financial matters. MCIS will continue to emphasize the need for the management of the Board to segregate accounting functions whenever possible and to closely supervise those areas where proper segregation of duties cannot be achieved.



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND MINNESOTA LEGAL COMPLIANCE

Board of Directors Minnesota Counties Information Systems

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements of the Minnesota Counties Information Systems (MCIS) as of and for the two years ended December 31, 2010, in accordance with auditing standards generally accepted in the United States of America, we considered the MCIS' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the MCIS' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the MCIS' internal control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting, such that there is a reasonable possibility that a material misstatement of the MCIS' financial statements will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in the internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified a deficiency in internal control over financial reporting that we consider to be a significant deficiency described in the accompanying Schedule of Findings and Recommendations as item 96-2. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Minnesota Legal Compliance

We have audited the basic financial statements of the MCIS as of and for the two years ended December 31, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The Minnesota Legal Compliance Audit Guide for Political Subdivisions contains six categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions. Our study included all of the listed categories, except that we did not test compliance in public indebtedness because the MCIS does not have any bonded debt.

The results of our tests indicate that, for the items tested, the MCIS complied with the material terms and conditions of applicable legal provisions.

The MCIS' written response to the internal control finding identified in our audit has been included in the Schedule of Findings and Recommendations. We did not audit the MCIS' response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Board of Directors, management, and others within the MCIS and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

February 23, 2012