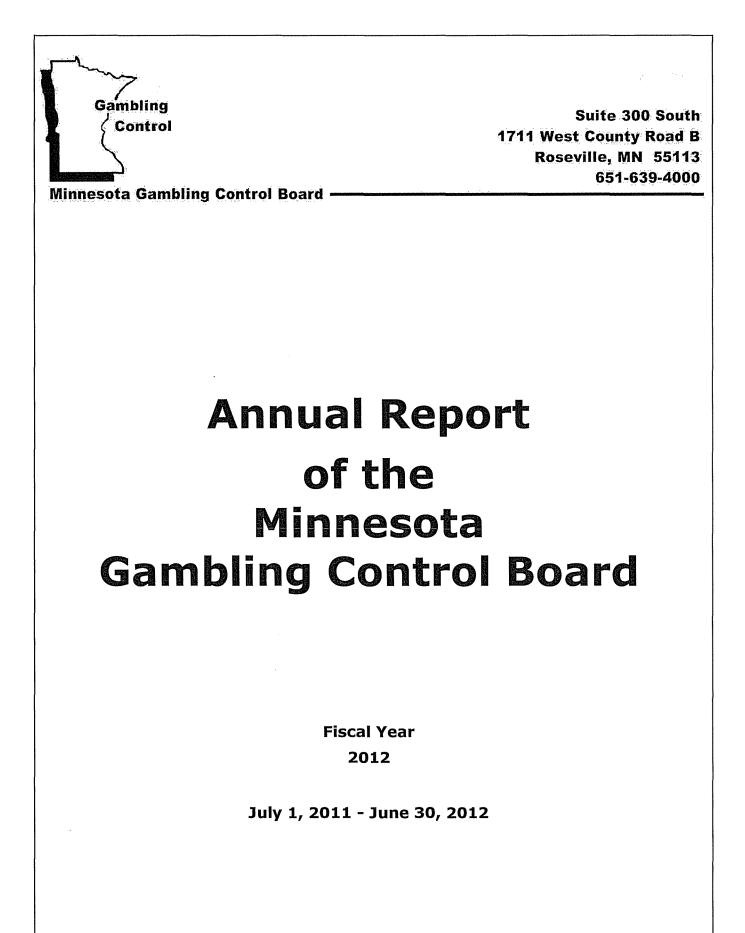
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Message from the Board Chair and Executive Director

November 8, 2012

The mission of the Gambling Control Board (Board) is to regulate lawful gambling in Minnesota, so that citizens are assured of the integrity of the industry and nonprofit organizations may continue to raise funds for charitable contributions.

The Board continues to provide education, outreach, and guidance to the lawful gambling industry through its ongoing programs, including:

- compliance reviews and site inspections,
- issuing perpetual licenses and permits for licensed organizations, 0
- continuing education classes throughout the state, ø
- speaking engagements at state-level conventions, ¢
- gambling manager seminars, ø
- an individualized mentoring program,
- a comprehensive web site, and 0
- a quarterly newsletter.

This annual report provides information for the fiscal year beginning July 1, 2011, through June 30, 2012. Portions of the data were obtained from the Minnesota Department of Revenue.

Respectfully submitted,

William Goede, Chair

Jon Band

Tom Barrett, Executive Director

Gambling Control Board Members and Staff

The Board has the power to issue, suspend, and revoke licenses. Under Minnesota Statutes, section 349.11, the Board's purpose is "to regulate lawful gambling, to insure the integrity of operations, and to provide for the use of net profits only for lawful purposes."

The Gambling Control Board is comprised of seven citizens. Five of the members are appointed by the Governor, and the Attorney General and Commissioner of Public Safety each appoint one member.

| Members | City | Appointed by | Term |
|------------------------------|-------------|------------------|--------------|
| William Goede, Chair | Plainview | Governor | 6/08 to 6/12 |
| Norman Pint, Vice Chair | New Prague | Public Safety | 7/11 to 6/15 |
| William Gillespie, Secretary | St. Paul | Attorney General | 9/11 to 6/15 |
| Robert Hyde | Plymouth | Governor | 7/09 to 6/13 |
| Geno Fragnito | Woodbury | Governor | 7/10 to 6/14 |
| Susan McCarville | Hopkins | Governor | 7/10 to 6/14 |
| Gary Sigfrinius | Forest Lake | Governor | 7/10 to 6/12 |

Executive Director Tom Barrett

FY 2012 expenditures: \$2,520,000

Board staff: 29 [FTE 27.6]

(Note: William Goede was reappointed by the Governor effective 7/1/12. James Nardone was appointed by the Governor to replace Gary Sigfrinius effective 7/1/12.)

Statement of Cash Receipts and Industry Overview

Cash Receipts

| Fee | Total Collected | |
|---|-----------------|--|
| Manufacturer license\$9,000 | \$ 90,000 | |
| Game approval/testing25/100 | 183,400 | |
| Distributor license | 78,000 | |
| Distributor salesperson license 100 | 9,600 | |
| Linked bingo game provider license5,000 | 0 | |
| Organization license | 409,500 | |
| Waivers of the organization license fee were granted to 14 organizations that expected to receive less than \$100,000 in gross annual receipts\$4,900 waived. | | |
| Gambling manager license 100 | 131,900 | |
| Premises permit 150 | 441,900 | |
| Regulatory fee [0.1% (.001) of gross receipts | 1,075,400 | |
| Exempt Permit [up to 5 days of activity, total prizes valued at \$50,000 or less] 50/100 | 185,300 | |
| Total dedicated fees | \$2,605,000 | |
| | | |
| Civil penalties and finesvary | 31,100 | |
| State gambling taxes, after refunds [collected by Department of Revenue] | 41,433,000 | |
| Total civil penalties, fines, and taxes paid to state's general fund | \$41,464,100 | |
| Total taxes, fees, and penalties | \$44,069,100 | |

INDUSTRY OVERVIEW

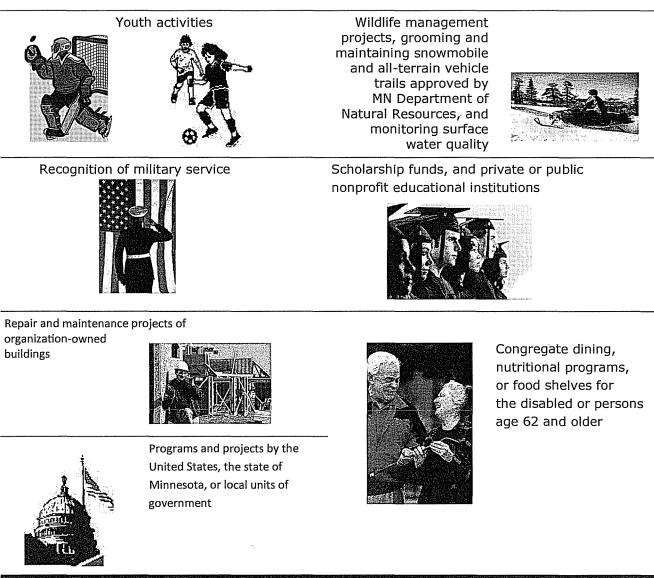
On June 30, 2012, the Minnesota lawful gambling industry consisted of: Licensees and Activities Description 9 Manufacturers Sold product to licensed distributors. (In FY12, 4,361 new games were approved.) 12 Distributors Sold product to licensed lawful gambling organizations. 95 Distributor salespersons Persons licensed to sell gambling equipment to nonprofit organizations. 0 Linked bingo game provider Providing linked bingo games to licensed organizations. 1205 Nonprofit organizations Nonprofit organizations licensed to conduct gambling at permitted premises. **TYPE OF ORGANIZATION** Number Percent Fraternal - Eagles. Moose, Elks, Knights of Columbus 219 18% Veterans - American Legion, VFW, & Auxiliaries 340 28% Religious - Church/Cathedral 30 3% Other nonprofit - Fire relief, hockey, Jaycees, Lions, 616 51% baseball, athletic, rod & gun, sportsman, snowmobile, business/chamber/development, community, other TOTAL 1205 100% 1205 Gambling managers Members of licensed nonprofit organizations responsible for supervising organizations' lawful gambling operations. 2776 Charitable gambling sites Locations in Minnesota where lawful gambling was conducted. 2380 Exempt organizations Nonprofit organizations that applied for authorization to conduct limited gambling of up to five days per calendar year conducted 3403 activities, with gross receipts of \$33,069,000. Exempt activity Gross receipts Expense Profit \$13,890,000 \$17,439,000 Raffle \$31,329,000 Pull-tabs 625,000 398,000 227,000 Binao 930,000 561,000 369,000 Paddlewheels 131,000 61,000 70,000 54,000 Tipboards 32,000 22,000 TOTAL \$33,069,000 14,750,000 \$18,319,000 315 Excluded organizations Nonprofit organizations that applied for authorizations to conduct 572 excluded bingo activities. Excluded bingo is conducted for four or fewer events, or conducted up to 12 consecutive days in conjunction with a county fair, civic celebration, or state fair.

Lawful Gambling Statistics

| UTS L | iscai | rear s | Summar | Y | | | | | | |
|--|---|---|---|---|---|--|---|---|--|----------------------------|
| | | | | - | | | | | | |
| G | ross Reo | eipts (sal | es) | Prizes Paid | Net Re | ceipts (g | ross les | s prizes) | % Pay | out/ |
| | | | Change | | | | | Change | | |
| Activity | | FY12 52,379,000 | from FY11 3.8% | FY12 46,930,000 | FY12 15,449 | | Y11 ,629,000 | from FY11 5.6% | | FY 75 |
| Bingo Raffles | | 7,952,000 | | 3,861,000 | 4,091 | | ,942,000 | 3.8% | | |
| addlewhe | | 1,887,000 | | 10,847,000 | 4,040 | | ,735,000 | 8.2% | | |
| Tipboard | | 7,840,000 | | 5,741,000 | 2,099 | | ,999,000 | 5.0% | | |
| Pull-Tab | s 96 | 39,131,000 | | 802,020,000 | 167,111 | | ,318,000 | 6.2% | | 82 |
| erest Inco | ome | 90,000 | -18.9% | 0 | 90 | ,000 | 111,000 | -18.9% | n/a | |
| TOTALS | 3 1,06 | 52,279,000 | 7.3% | 869,399,000 | 192,880 | ,000 181, | 734,000 | 6.1% | 81.8% | 81. |
| | | Com | parison of | Gross Re | ceipts | (sales) |) by Ty | ре | | |
| \$1,200,0 | 000,000 | T | | | | | | | 91% | |
| \$1,000,(| 000,000 | | | | | | | | | |
| \$800. | 000,000 | | | | | | | | | |
| | | | | | | | | | | |
| \$600,0 | 000,000 | | | | | | | | | |
| \$400,6 | 000,000 | 6% | | 1% | 1% | | 1% | | | |
| \$200,0 | 000,000 | | | | | | | | | |
| | \$- | | | | | | | | | |
| | * | Binj | go . | Raffles | Paddlew | heels | Tipboar | ds . | Pull-tabs | · |
| | | | | | | | | | | |
| EV | | W | Compar ith percent | change fro | om prev | ious fis | cal year | | | |
| | Gross R | w | ith percent % change | change fro Prizes Paid | om prev | ious fiso | cal year | eceipts | % chang | |
| 12 | Gross R 1,062 | eceipts 2,279,000 | ith percent % change 7.3% | change fro Prizes Paid 869,39 | om prev % 99,000 | change | Net R | eceipts 2,880,000 | % chang 6.1 | % |
| 12 11 | Gross R 1,062 989 | eceipts 2,279,000 9,906,000 | ith percent % change 7.3% 1.0% | change fro Prizes Paid 869,39 808,17 | 99,000 72,000 | o change 7.6 | Net R Net R 19 18 | eceipts 2,880,000 1,734,000 | % chang 6.1 1.1 | % % |
| 12 11 10 | Gross R 1,062 989 980 | w eceipts 2,279,000 9,906,000 0,144,000 | ith percent % change 7.3% 1.0% -5.0% | Change fro Prizes Paid 869,39 808,17 800,37 | 99,000 72,000 70,000 | change 7.6 1.0 -5.0 | Net R % 19 % 18 % 17 | eceipts 2,880,000 1,734,000 9,774,000 | % chang 6.1 1.1 -5.0 | % % % |
| 12 11 10 09 | Gross R 1,062 989 980 1,033 | eceipts 2,279,000 9,906,000 0,144,000 1,699,000 | % change 7.3% 1.0% -5.0% -9.6% | change fro Prizes Paid 869,39 808,17 800,37 842,50 | om prev 99,000 72,000 70,000 | change 7.6 1.0 -5.0 -9.8 | Net R % 19 % 18 % 17 % 18 | eceipts 2,880,000 1,734,000 9,774,000 9,192,000 | % chang 6.1 1.1 -5.0 -9.0 | % % % |
| 12 11 10 09 08 | Gross R 1,062 983 980 1,033 1,143 | eceipts 2,279,000 9,906,000 0,144,000 1,699,000 1,443,000 | % change 7.3% 1.0% -5.0% -9.6% -9.8% | Change fro Prizes Paid 869,39 808,17 800,37 842,50 933,59 | 99,000 72,000 70,000 91,000 | change 7.6 1.0 -5.0 -9.8 -9.7 | Net R % 19 % 18 % 17 % 18 % 20 | eceipts 2,880,000 1,734,000 9,774,000 9,192,000 7,852,000 | % chang 6.1 1.1 -5.0 -9.0 -10.3 | % % % % |
| 12 11 10 09 08 07 | Gross R 1,062 989 980 1,033 1,143 1,265 | eceipts 2,279,000 9,906,000 0,144,000 1,699,000 1,443,000 5,707,000 | ith percent % change 7.3% 1.0% -5.0% -9.6% -9.8% -3.3% | change fro Prizes Paid 869,39 808,17 800,37 842,50 933,59 1,033,86 | 90000 90000 72,000 70,000 70,000 901,000 91,000 901,000 | ochange 7.6 1.0 -5.0 -9.8 -9.7 -3.3 | Net R % 19 % 18 % 17 % 18 % 20 % 20 % 23 | eceipts 2,880,000 1,734,000 9,774,000 9,192,000 7,852,000 1,844,000 | % chang 6.1 1.1 -5.0 -9.0 -10.3 -3.0 | % % % % % |
| 12 11 10 09 08 07 06 | Gross R 1,062 989 980 1,033 1,143 1,269 1,308 | eceipts 2,279,000 9,906,000 0,144,000 1,699,000 1,443,000 5,707,000 3,264,000 | ith percent % change 7.3% 1.0% -5.0% -9.6% -9.8% -3.3% -4.8% | change fro Prizes Paid 869,39 808,17 800,37 842,50 933,59 1,033,86 1,069,32 | 99,000 72,000 72,000 70,000 91,000 53,000 25,000 | o change 7.6 1.0 -5.0 -9.8 -9.7 -3.3 -4.8 | Net R % 19 % 18 % 17 % 18 % 20 % 23 % 23 | eceipts 2,880,000 1,734,000 9,774,000 9,192,000 7,852,000 1,844,000 8,939,000 | % chang 6.1 1.1 -5.0 -9.0 -10.3 -3.0 -4.8 | % % % % % |
| 12 11 10 09 08 07 06 05 | Gross R 1,062 989 1,033 1,143 1,269 1,308 1,373 | eceipts 2,279,000 9,906,000 0,144,000 1,699,000 1,443,000 5,707,000 3,264,000 3,783,000 | ith percent % change 7.3% 1.0% -5.0% -9.6% -9.8% -3.3% -4.8% -3.1% | change fro Prizes Paid 869,39 808,17 800,37 842,50 933,59 1,033,86 1,069,32 1,122,78 | Sm prev 99,000 972,000 72,000 972,000 91,000 91,000 93,000 91,000 93,000 91,000 93,000 91,000 | o change 7.6 1.0 -5.0 -9.8 -9.7 -3.3 -4.8 -3.3 | Net R % 19 % 19 % 18 % 17 % 20 % 23 % 23 % 23 % 23 % 25 | eceipts 2,880,000 1,734,000 9,774,000 9,192,000 7,852,000 1,844,000 8,939,000 1,000,000 | % chang 6.1 1.1 -5.0 -9.0 -10.3 -3.0 -4.8 -2.5 | % % % % % % |
| 12 11 10 09 08 07 06 | Gross R 1,062 989 1,032 1,142 1,269 1,308 1,372 1,418 | eceipts 2,279,000 9,906,000 0,144,000 1,699,000 1,443,000 5,707,000 3,264,000 | ith percent % change 7.3% 1.0% -5.0% -9.6% -9.8% -3.3% -4.8% | change fro Prizes Paid 869,39 808,17 800,37 842,50 933,59 1,033,86 1,069,32 1,122,78 1,160,75 | 9000 90000 72,000 90000 72,000 90000 70,000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 90000 | o change 7.6 1.0 -5.0 -9.8 -9.7 -3.3 -4.8 | Net R % 19 % 19 % 18 % 17 % 18 % 20 % 23 % 23 % 25 % 25 | eceipts 2,880,000 1,734,000 9,774,000 9,192,000 7,852,000 1,844,000 8,939,000 | % chang 6.1 1.1 -5.0 -9.0 -10.3 -3.0 -4.8 | % % % % % % |

Lawful Purpose Expenditures

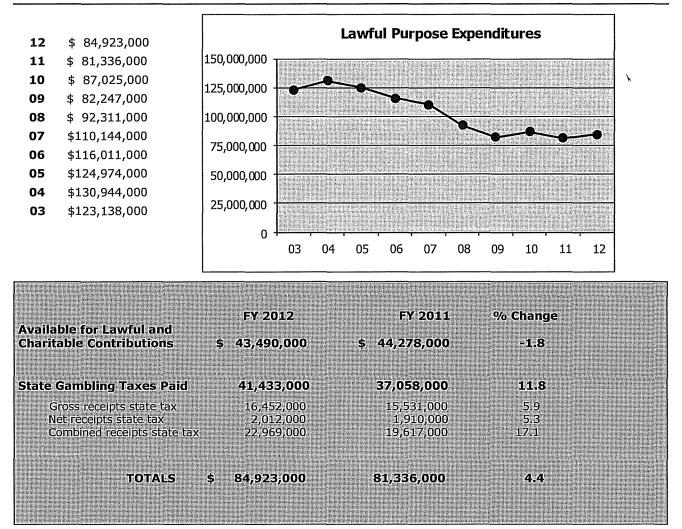
Proceeds from lawful gambling may be used for lawful purpose expenditures (contributions) in the following categories.



Other Lawful Purpose Expenditure Categories

- Community arts organizations or program sponsorships
- Religious purposes
- Donations to or expenditures by nonprofit organizations designated by the Internal Revenue Service as 501(c)(3) organizations or 501(c)(4) festival organizations
- Relieving effects of poverty, homelessness, or disabilities
- Treatment for compulsive gambling
- Recognition of humanitarian service
- Surface water quality testing
- Real estate taxes
- State, local, and federal gambling taxes; state lawful gambling license & regulatory fees
- Specific utility costs by licensed veterans and fraternal organizations
- Membership events by licensed veterans organizations

Annual Report - FY2012

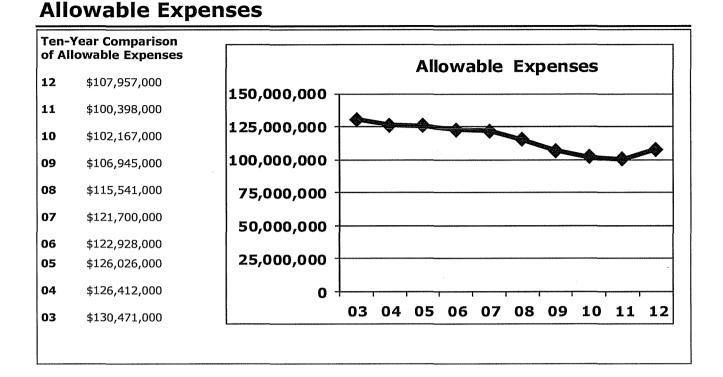


Lawful Purpose Expenditures

State Gambling Taxes

| | Taxes paid | Refund | Net taxes (after refund) | Net taxes as Gross receipts | | pts |
|----|--------------|-----------|-----------------------------|--------------------------------|--------|--|
| 12 | \$48,808,000 | 7,375,000 | 41,433,000 | 3.90% | 21.48% | The three state gambling taxes |
| 11 | \$43,943,000 | 6,885,000 | 37,058,000 | 3.74% | 20.39% | included as lawful purpose |
| 10 | 42,628,000 | 6,820,000 | 35,808,000 | 3.65% | 19.92% | expenditures are: Gross Receipts Tax |
| 09 | 44,761,000 | 6,917,000 | 37,844,000 | 3.67% | 20.00% | 1.7 percent of the gross receipts on pull-tab and tipboard games. |
| 08 | 50,019,000 | 7,328,000 | 42,691,000 | 3.74% | 20.54% | |
| 07 | 56,461,000 | 7,477,000 | 48,984,000 | 3.87% | 21.13% | Net Receipts Tax 8.5 percent on the net receipts on |
| 06 | 58,519,000 | 7,381,000 | 51,138,000 | 3.91% | 21.40% | bingo, raffles, and paddlewheels. |
| 05 | 61,621,000 | 7,333,000 | 54,288,000 | 3.95% | 21.63% | |
| 04 | 63,539,000 | 6,900,000 | 56,639,000 | 3.99% | 22.01% | Combined Receipts Tax A progressive tax calculated on the |

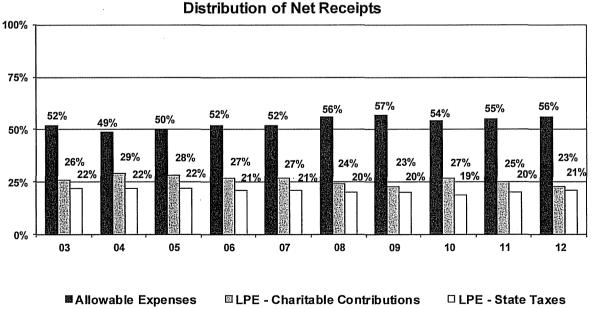
A progressive tax calculated on the gross receipts from pull-tab games, tipboards, and interest.



Allowable expenses are operating costs incurred by organizations in their conduct of lawful gambling. Examples include product costs, rent to bar owners, compensation, accounting fees, insurance, and supplies.

Required percentages

Organizations are required to spend at least 30% of their net profits on lawful purposes, including taxes. Failure to meet the requirement subjects the organization to sanctions.



Government

Legislative Changes

Major changes for the lawful gambling industry took effect on July 1, 2012, with the legislative authorization of electronic pull-tab games and electronic bingo games and reductions in the lawful gambling tax rates. For more information, go to www.gcb.state.mn.us.

Rule Changes

The Board last completed extensive revisions to its rules that became effective March 1, 2011. Changes included manufacturing standards for promotional tickets, electronic bingo devices, and pull-tab dispensing devices. The Board also addressed statutory changes that occurred in 2007, 2008, and 2009.

Due to the legislative changes that took effect on July 1, 2012 (as noted above), the Board has the authority to promulgate any rules that may be necessary for electronic pull-tab games and electronic bingo games.

Local Government

VOLUNTARY CONTRIBUTIONS

- Organizations may provide voluntary contributions to units of government (under lawful purpose code A10) for government programs and projects of the United States, the state of Minnesota, or local units of government.
 - In fiscal year 2012, a total of \$7,946,000 was contributed to units of government for "voluntary" contributions allowed under code A10.
- The city or county is not required to report the receipt of these contributions to the Board.

10% CONTRIBUTION FUND, WHEN MANDATED BY ORDINANCE

As established by ordinance, a city or county (not a township) may require an organization to contribute up to 10% per year of net profits to a fund that the city or county administers.

- The city or county may only spend the fund for charitable contributions (Minn. Stat. 349.12, subd. 7a), or for police, fire, and other emergency or public safety-related services, equipment, and training.
- The fund may not be used for the payment of pension obligations or general government functions.
- A licensed organization that contributes to the 10% fund may not be a beneficiary of the fund.
- A city or county that has a 10% fund must submit a report to the Gambling Control Board by March 15.
 - $\sqrt{}$ In calendar year 2011, 63 cities required 10% fund contributions as mandated by their city ordinance.
 - A total of \$811,000 was contributed to cities for 10% funds.
 - Cities reported a balance of \$1,420,000 for future distribution.

To see the per city detail, go to: http://www.gcb.state.mn.us/PDF_Files/LUG%20report%202012.pdf

Education Program

An integral part of the Board's mission is educating the lawful gambling industry. To ensure the integrity of the industry, education is provided to organizations through the following opportunities.

Continuing Education Classes

Gambling managers are required to attend one class each calendar year.

Continuing education classes are conducted at various locations throughout the state free of charge and are open to the public. The chief executive officer, members, and employees of the organizations are invited as well.

56 continuing education classes were provided during the fiscal year 2012. Topics include: internal controls, Legislative updates, lawful expenditures, illegal gambling, and reporting requirements.



OTHER EDUCATION PROGRAMS

Gambling Manager Seminars

Gambling manager seminars are conducted each month by Board staff. Each seminar consisted of two days of training and included information on statutes, rules, conduct of lawful gambling, internal controls, reporting and licensing requirements, and the organization's responsibilities.

Mentoring

The Board's mentoring program provides one-on-one training to organizations on how to properly manage their gambling operation and comply with all reporting requirements. The program also provides guidance to licensed organizations that have experienced serious operational difficulties. New organizations or existing organizations with a new gambling manager may voluntarily participate in this program.

Staff also participated in numerous speaking engagements throughout the state at conferences and conventions, such as American Legion, VFW, Eagles, and Lions.

Education Program

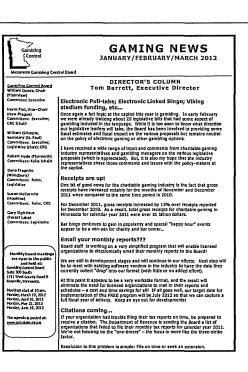
Gaming News

The Board publishes the quarterly *Gaming News* newsletter on its web site at www.gcb.state.mn.us. The newsletter is mailed to all licensed gambling managers.

Gaming News provides information on compliance, licensing, and education issues.

Gaming News also includes information on legislative and rule changes, scheduled continuing education classes, forms, and Board activities.

The Departments of Revenue and Public Safety and the Internal Revenue Service periodically contribute articles for the newsletter.



Lawful Gambling Manual

The *Lawful Gambling Manual* is a handy reference guide for CEO's, gambling managers, and organizations--whether new or experienced.

The *Manual* provides information on statute and rule requirements in an easy to understand format, and was last updated in 2012.

The Manual is divided into chapters that are easily referenced for:

- $\sqrt{}$ licensing requirements,
- $\sqrt{}$ conduct for each form of lawful gambling: pull-tabs, bingo, raffles, paddlewheels, and tipboards,
- $\sqrt{}$ managing gambling equipment inventory,
- $\sqrt{}$ guidelines for internal controls of the gambling operation including accounting and administrative controls, with a section on monthly oversight,
- $\sqrt{}$ how net receipts may be spent, and
- $\sqrt{}$ a cross-reference index.



"Everything you always wanted to know about lawful gambling..." can be found on the Board's web site at:



| BOARD INFORMATION | | PUBLI |
|--|---|---------------|
| Meeting dates | • | Gaming News |
| Agenda | • | CEO Guideboo |
| Summary of monthly Board meetings | • | Illegal Gambl |
| actions taken on requests and gambling | • | Lawful Gamb |
| equipment | • | Who May and |

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- S
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- bling Manual
- Who May and May Not Play
- **Raffle Ticket Requirements**

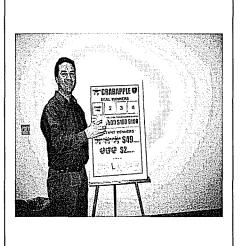
LOCAL GOVERNMENT

- authority and restrictions
- local tax or investigation fee
- contribution fund reports

LINKS

- Links to other agencies
- Link to legislature
- E-mail links to staff

EDUCATION AND OTHER INFORMATION "We're here to help"



- Continuing education; training dates
- Request for mentoring
- Forms
- Lawful gambling statutes and rules
- List of licensees
 - nonprofit organizations
 - distributors and manufacturers
 - linked bingo game providers

Minnesota Gambling Control Board 1711 West County Road B, Suite 300 South Roseville, Minnesota 55113

651-639-4000

www.gcb.state.mn.us

This publication will be made available in alternative format (large print, Braille) upon request.