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# Supplement to OFFICIAL STATEMENT DATED OCTOBER 23, 2009 relating to

## \$575,395,000 STATE OF MINNESOTA General Obligation State Bonds

consisting of

\$443,000,000 GENERAL OBLIGATION STATE VARIOUS PURPOSE BONDS, SERIES 2009H

\$25,000,000 GENERAL OBLIGATION STATE TRUNK HIGHWAY BONDS, SERIES 2009I

\$7,000,000 GENERAL OBLIGATION TAXABLE STATE BONDS, SERIES 2009.J

\$100,395,000 GENERAL OBLIGATION STATE VARIOUS PURPOSE REFUNDING BONDS, SERIES 2009K

The Official Statement dated October 23, 2009, relating to the above-referenced bonds, is hereby supplemented with the following information:

On October 29, 2009, six named plaintiffs who receive Minnesota Supplemental Aid ("MSA") Special Diet funding, three of whom also regularly apply for and receive a renters' property tax refund, challenged unallotment of approximately \$5.33 million in funding for the MSA Special Diet program effective November 1, 2009 through June 30, 2011, and the unallotment of approximately \$50.8 million for the 2009 renters' property tax refunds, payable starting July 2010, by reducing the portion of the rent used to calculate the 2009 refund from 19% to 15% (*Brayton, et al. v. Pawlenty, et al.* (Ramsey County District Court No. 62-CV-09-11693)). Plaintiffs have styled the action as a class action, but have not yet sought class certification. Plaintiffs seek injunctive and declaratory relief alleging, inter alia, that unallotment at the beginning of a biennium and extending beyond a fiscal year is inconsistent with Minnesota Statutes, Section 16A.152; that unallotment to reduce the statutorily prescribed amount of rent used to calculate the renters' property tax refund from 19% to 15% is unlawful and violates the Minnesota Constitution doctrine of separation of powers; and that unallotment at the beginning of the biennium, rather than using line-item veto to reduce appropriations before the beginning of the biennium, violates separation of powers.

The information above relates particularly to the sections entitled "LITIGATION" on page 14 of the Official Statement and "FINANCIAL INFORMATION – Balanced Budget" on page B-3 and "BUDGET – CURRENT BIENNIUM; Executive Branch Actions to Balance Budget" on page B-28 of APPENDIX B to the Official Statement.

This Supplement is hereby incorporated into the Official Statement, and the Official Statement is to be read only in conjunction with this Supplement.

The date of this Supplement is November 3, 2009.

#### OFFICIAL STATEMENT DATED OCTOBER 23, 2009

NEW ISSUES - BOOK ENTRY ONLY

Morgan Stanley

RATINGS: Fitch: AAA Moody's: Aa1 Standard & Poor's: AAA See "Ratings" herein

In the opinion of Dorsey & Whitney LLP, Minneapolis, Minnesota, bond counsel, based on present federal and Minnesota laws, regulations, rulings and decisions, and assuming compliance with certain covenants, the interest to be paid on the Series 2009H Bonds, the Series 2009I Bonds and the Series 2009K Bonds (collectively the "Tax-Exempt Bonds") is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; is includable in the income of corporations and financial institutions for purposes of the Minnesota franchise tax; and is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts. The interest to be paid on the Series H Bonds and the Series I Bonds is not includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax. The interest to be paid on the Series 2009K Bonds is includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax. The interest to be paid on the Series 2009J Bonds is includable in gross income of owners thereof for federal income tax purposes; in taxable net income of individuals, estates and trusts for Minnesota income tax purposes; and in the income of corporations and financial institutions for purposes of the Minnesota franchise tax. For a discussion of tax matters see "Tax Matters" herein.

# \$575,395,000 STATE OF MINNESOTA General Obligation State Bonds

consisting of

\$443,000,000 General Obligation State Various Purpose Bonds, Series 2009H \$25,000,000 General Obligation State Trunk Highway Bonds, Series 2009I \$7,000,000 General Obligation Taxable State Bonds, Series 2009J

\$100,395,000 General Obligation State Various Purpose Refunding Bonds, Series 2009K

Dated: Date of Delivery

Due: as shown on inside cover

THE BONDS ARE GENERAL OBLIGATIONS OF THE STATE OF MINNESOTA (THE "STATE") AND THE FULL FAITH AND CREDIT AND TAXING POWERS OF THE STATE ARE IRREVOCABLY PLEDGED FOR THE PAYMENT OF THE BONDS AND INTEREST THEREON WHEN DUE.

The Bonds are subject to redemption and prepayment by the State as provided herein.

The Bonds will be available to the purchasers in book entry form only, and initially will be registered in the name of Cede & Co., nominee of The Depository Trust Company, New York, New York, which will act as securities depository for the Bonds. The Bank of New York Mellon Trust Company, N.A. is the Bond Registrar and Paying Agent for the Bonds.

This cover page contains certain information for quick reference only. It is *not* a summary of this issue or this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

The Bonds are offered by the State subject to the legal opinions of Dorsey & Whitney LLP, Minneapolis, Minnesota, bond counsel, and of the State Attorney General as to the validity of the Bonds, and the legal opinions of Dorsey & Whitney LLP as to the tax exemption of the interest on the Tax-Exempt Bonds. Certain legal matters will be passed upon for the Underwriters by their counsel, Hiscock & Barclay, LLP, New York, New York. Delivery will be made on or about Thursday, November 5, 2009.

#### **Barclays Capital**

Merrill Lynch & Co.

Wells Fargo Brokerage Services, LLC

**RBC Capital Markets** 

Wells Fargo Securities/

Citi Cronin & Co. Dougherty & Fidelity Capital Goldman, Sachs & Co. Company LLC Markets

Jefferies & Company J.P. Morgan Loop Capital Markets, Raymond James & Robert W. Baird & Co. LLC Associates, Inc.

Piper Jaffray & Co.

#### \$575,395,000 State of Minnesota General Obligation State Bonds

#### Maturities, Amounts, Interest Rates, Prices or Yields and CUSIPs\*

#### \$443,000,000 General Obligation State Various Purpose Bonds, Series 2009H

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Maturity (November 1)	Amount	Interest Rate	Yield	CUSIP* 604129
2010	\$26,000,000	2.00%	0.36%	QC3
2011	6,540,000	2.00	0.78	QD1
2011	31,405,000	5.00	0.78	QY5
2012	7,645,000	2.00	1.11	QE9
2012	30,300,000	5.00	1.11	QZ2
2013	4,970,000	2.25	1.56	QF6
2013	2,600,000	4.00	1.56	RG3
2013	28,430,000	5.00	1.56	RF5
2014	13,125,000	2.25	1.99	QG4
2014	28,985,000	5.00	1.99	RA6
2015	9,095,000	3.00	2.39	QH2
2015	16,905,000	5.00	2.39	RB4
2016	7,950,000	3.00	2.65	QJ8
2016	18,050,000	5.00	2.65	RC2
2017	26,000,000	5.00	2.87	QK5
2018	26,000,000	5.00	3.02	QL3

Maturity (November 1)	Amount	Interest Rate	Yield	CUSIP* 604129
2019	\$26,000,000	5.00%	3.14%	QM1
2020	13,300,000	5.00	3.28	QN9
2021	13,300,000	5.00	3.38	QP4
2022	13,300,000	5.00	3.45	QQ2
2023	4,095,000	4.00	3.66	QR0
2023	9,205,000	5.00	3.51	RD0
2024	4,000,000	4.00	3.74	RH1
2024	7,690,000	4.50	3.72	QS8
2024	1,610,000	5.00	3.57	RJ7
2025	13,300,000	5.00	3.63	QT6
2026	13,300,000	5.00	3.67	QU3
2027	13,300,000	5.00	3.70	QV1
2028	13,300,000	5.00	3.75	QW9
2029	3,730,000	4.00	3.98	QX7
2029	9,570,000	5.00	3.81	RE8

#### \$25,000,000 General Obligation State Trunk Highway Bonds, Series 2009I

Maturity (November 1)	Amount	Interest Rate	Yield	CUSIP* 604129
2010	\$1,500,000	2.00%	0.45%	RK4
2011	1,500,000	2.00	0.78	RL2
2012	115,000	2.00	1.11	RM0
2012	1,385,000	5.00	1.11	SF4
2013	175,000	2.25	1.56	RN8
2013	1,325,000	5.00	1.56	SG2
2014	1,500,000	2.25	1.99	RP3
2015	1,500,000	3.00	2.39	RQ1
2016	1,500,000	3.00	2.65	RR9
2017	1,500,000	3.00	2.87	RS7
2018	1,500,000	3.25	3.02	RT5

Maturity (November 1)	Amount	Interest Rate	Yield	CUSIP* 604129
2019	\$1,500,000	3.25%	3.14%	RU2
2020	1,000,000	4.00	3.28	RV0
2021	1,000,000	4.00	3.43	RW8
2022	1,000,000	4.00	3.55	RX6
2023	1,000,000	4.00	3.66	RY4
2024	1,000,000	4.00	3.74	RZ1
2025	1,000,000	4.00	3.81	SA5
2026	1,000,000	4.00	3.85	SB3
2027	1,000,000	5.00	3.70	SC1
2028	1,000,000	4.00	3.94	SD9
2029	1,000,000	4.00	3.98	SE7

#### \$7,000,000 General Obligation Taxable State Bonds, Series 2009J

7,000,000 3.125% Serial Bond due November 1, 2014 – Price: 101.037% Yield: 2.90% CUSIP No.\* 604129SH0

<sup>\*</sup> The State is not responsible for the use of the CUSIP numbers referenced herein nor is any representation made by the State as to their correctness; such CUSIP numbers are included solely for the convenience of the readers of this Official Statement.

#### \$100,395,000 General Obligation State Various Purpose Refunding Bonds, Series 2009K

Maturity (November 1)	Amount	Interest Rate	Yield	CUSIP* 604129
2010	\$610,000	2.00%	0.45%	SJ6
2011	620,000	2.00	0.78	SK3
2012	630,000	2.00	1.11	SL1
2013	645,000	2.25	1.56	SM9
2014	660,000	2.25	1.99	SN7
2015	680,000	3.00	2.39	SP2
2016	830,000	3.00	2.65	SQ0
2016	13,025,000	5.00	2.65	SZ0
2017	340,000	3.00	2.87	SR8

Maturity (November 1)	Amount	Interest Rate	Yield	CUSIP* 604129
2017	\$13,505,000	5.00%	2.87%	SV9
2018	1,915,000	3.25	3.02	SS6
2018	11,910,000	5.00	3.02	SW7
2019	2,465,000	3.25	3.14	ST4
2019	11,320,000	5.00	3.14	SX5
2020	1,100,000	4.00	3.28	SU1
2020	12,655,000	5.00	3.28	SY3
2021	13,745,000	5.00	3.38	TA4
2022	13,740,000	5.00	3.45	TB2

(The remainder of page has been left blank intentionally.)

<sup>\*</sup> The State is not responsible for the use of the CUSIP numbers referenced herein nor is any representation made by the State as to their correctness; such CUSIP numbers are included solely for the convenience of the readers of this Official Statement.



#### STATE OF MINNESOTA OFFICIALS

GOVERNOR
LIEUTENANT GOVERNOR
SECRETARY OF STATE
STATE AUDITOR
ATTORNEY GENERAL
LEGISLATIVE AUDITOR

Tim Pawlenty
Carol Molnau
Mark Ritchie
Rebecca Otto
Lori Swanson
James R. Nobles

#### COMMISSIONER OF MANAGEMENT AND BUDGET

Tom J. Hanson

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Unless otherwise indicated, information contained in this Official Statement is based upon material provided by the State and available at the date of publication of this Official Statement.

No dealer, broker, salesman or other person has been authorized by the State to give any information or to make any representations with respect to the Bonds other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the State. Certain information contained herein has been obtained from sources other than records of the State and is believed to be reliable, but it is not guaranteed. Information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall under any circumstances create any implication that there have not been any changes in the affairs of the State since the date hereof.

This Official Statement contains forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this Official Statement, the words "expects," "forecasts," "projects," "intends," "anticipates," "estimates," and analogous expressions are intended to identify forward-looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward-looking statements. These forward-looking statements speak only as of the date of this Official Statement. The State disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any change in the State's expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.

This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

#### **SUMMARY STATEMENT**

# (The Summary Statement information is qualified in its entirety by the detailed information contained in this Official Statement)

**Issuer:** State of Minnesota

Offering: \$443,000,000 General Obligation State Various Purpose Bonds,

Series 2009H (the "Series 2009H Bonds")

\$25,000,000 General Obligation State Trunk Highway Bonds,

Series 2009I (the "Series 2009I Bonds")

\$7,000,000 General Obligation Taxable State Bonds, Series 2009J

(the "Series 2009J Bonds")

\$100,395,000 General Obligation State Various Purpose Refunding Bonds. Series 2009K (the "Series 2009K Bonds"), (collectively

referred to as the "Bonds")

**Principal Amounts:** The principal amounts of the Bonds are set forth on the inside cover

pages.

**Interest:** Interest will be calculated on the basis of a 360-day year consisting

of twelve 30-day months, from the Dated Date of the Bonds, payable semiannually on each May 1 and November 1,

commencing May 1, 2010.

**Dated Date:** Date of Delivery, on November 5, 2009.

**Security:** General obligations of the State of Minnesota to which its full faith,

credit and taxing powers are pledged.

**Book-Entry Bonds:** The Bonds will be issued in fully registered form without interest

coupons in denominations of \$5,000 and integral multiples thereof. The Bonds will be initially registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York

("DTC"), which will act as securities depository for the bonds.

**Redemption:** The Tax-Exempt Bonds maturing on or after November 1, 2020 will

be subject to redemption and prepayment in whole or in part at the option of the State on November 1, 2019 and on any business day thereafter. Redemption and prepayment is at a price of par plus

accrued interest to the date specified for redemption.

The Series 2009J Bonds are not subject to redemption prior to their

stated maturity.

**Continuing Disclosure:** The Commissioner of Management and Budget has never failed to

comply with any continuing disclosure obligation with respect to

any outstanding general obligation bond of the State.

Bond Ratings: The Bonds described herein have been rated "AAA" by Fitch

Ratings, "Aa1" by Moody's Investors Service Inc. and "AAA" by

Standard & Poor's Ratings Group.

**Registrar/Paying Agent:** The Bank of New York Mellon Trust Company, N.A.

**Legal Opinions:** The Bonds are approved as to validity by the State Attorney General

and Dorsey & Whitney LLP, Minneapolis, Minnesota bond counsel. Only Dorsey & Whitney LLP, will provide the opinion regarding

tax exempt status.

**Bonds Outstanding:** The total amount of State general obligation bonds outstanding on

the date of issuance of the Bonds, including this issue will be approximately \$5.0 billion. The total amount of general obligation bonds authorized but unissued as of the date of issuance of the Bonds, will be approximately \$2.4 billion. See Appendix C, pages

C-1 and C-2.

Additional Information: Questions regarding this Official Statement should be directed to

Katherine Kardell, Assistant Commissioner, Minnesota Management and Budget, 400 Centennial Office Building, St. Paul, Minnesota 55155. telephone (651)201-8030. kathy.kardell@state.mn.us, Susan Gurrola, Financial Analyst, Minnesota Management and Budget, 400 Centennial Office Building, St. Paul, Minnesota 55155, telephone (651) 201-8046, email sue.gurrola@state.mn.us or Thomas Huestis, Public Resources Advisory Group, telephone (610) 565-5990, email thuestis@pragny.com. Questions regarding legal matters should be directed to Leonard S. Rice, Dorsey & Whitney LLP, 50 South Sixth Street, Suite 1500, Minneapolis, Minnesota 55402, telephone

(612) 343-7971, email rice.len@dorsey.com.

#### OFFICIAL STATEMENT

# \$575,395,000

General Obligation State Bonds consisting of

\$443,000,000 General Obligation State Various Purpose Bonds, Series 2009H
\$25,000,000 General Obligation State Trunk Highway Bonds, Series 2009I
\$7,000,000 General Obligation Taxable State Bonds, Series 2009J
\$100,395,000 General Obligation State Various Purpose Refunding Bonds, Series 2009K

(collectively referred to as the "Bonds")

#### THE BONDS

#### General

This Official Statement, including the cover page and the Appendices (this "Official Statement"), has been prepared by the State of Minnesota Department of Management and Budget (the "Department" or "MMB") to furnish information relating to \$443,000,000 General Obligation State Various Purpose Bonds, Series 2009H (the "Series 2009H Bonds"), \$25,000,000 General Obligation State Trunk Highway Bonds, Series 2009I (the "Series 2009I Bonds"), \$7,000,000 General Obligation Taxable State Bonds, Series 2009J (the "Series 2009J Bonds"), \$100,395,000 General Obligation State Various Purpose Refunding Bonds, Series 2009K (the "Series 2009K Bonds" together with the Series 2009H Bonds, the Series 2009I Bonds and the Series 2009J Bonds, the "Bonds") of the State of Minnesota (the "State") to be dated the date of issuance, to prospective purchasers and actual purchasers of the Bonds. The Series 2009H Bonds, the Series 2009I Bonds and the Series 2009K Bonds are hereinafter sometimes referred to as the "Tax-Exempt Bonds." The Series 2009J Bonds are hereinafter sometimes referred to as the "Taxable Bonds." Prospective and actual purchasers should read this entire Official Statement.

#### **Authorization and Purpose**

The Bonds are being issued by the State of Minnesota, acting by and through its Commissioner of Management and Budget (the "Commissioner"), pursuant to the constitutional and statutory authority as hereinafter described.

The Series 2009H Bonds in the aggregate principal amount of \$443,000,000 are being issued for the purpose of financing all or a portion of the cost of certain programs and capital projects, the types of which generally include educational facilities, parks, pollution control facilities, transportation, natural resources and agricultural enterprises.

The Series 2009I Bonds in the principal amount of \$25,000,000 are being issued for the purpose of financing the cost of construction, improvement and maintenance of programs and projects of the State trunk highway system.

The Series 2009J Bonds in the principal amount of \$7,000,000 are being issued for the purpose of developing the State's agricultural resources by financing the Rural Finance Authority's programs.

The Series 2009K Bonds in the principal amount of \$100,395,000 are being issued for the purpose of refunding \$92,225,000 in principal amount of outstanding general obligation various purpose bonds of the State dated November 1, 2002, (the "Refunded Bonds"). The proceeds to refund the Refunded Bonds will be placed in an irrevocable escrow fund and used, together with other available funds, to pay the principal of and interest on the Refunded Bonds to the dates on which such bonds mature or have been called for redemption

and prepayment. The Refunded Bonds and the dates on which they will be called for redemption are described in Appendix D.

Constitutional Provisions. Article XI, Section 5 of the Minnesota Constitution authorizes public debt to be incurred for the acquisition and betterment of public land, buildings and other improvements of a capital nature, or for appropriations or loans to State agencies or political subdivisions for this purpose, as the Legislature by a three-fifths vote of both the House of Representatives and the Senate may direct, and to finance the development of the agricultural resources of the State by extending credit on real estate security and to finance the promotion of forestation, as the Legislature may direct. Article XI requires all such debt to be evidenced by the issuance of State bonds maturing within 20 years of their date of issue, for which the full faith and credit and taxing powers of the State are irrevocably pledged. Public debt is defined by Article XI, Section 4 to include any obligation payable directly, in whole or in part, from a tax of statewide application on any class of property, income, transaction or privilege, but does not include any obligation which is payable from revenues other than taxes. The Minnesota Constitution places no limitation on the amount or interest rate of bonds that may be authorized for these and certain other purposes. Article XIV, Section 11 of the Minnesota Constitution authorize the Legislature to provide by law for the issuance of State general obligation bonds to finance the construction of improvements to and maintenance of the State's trunk highway system. Article XI, Section 5 of the Minnesota Constitution authorizes the State to refund outstanding bonds of the State.

[Remainder of page intentionally left blank]

Statutory Provisions.

The Series 2009H Bonds, the Series 2009J Bonds, and the Series 2009K Bonds are authorized by Minnesota Statutes, Sections 16A.631 through 16A.675. The Series 2009I Bonds are authorized by Minnesota Statutes, Section 167.50 through 167.52.

Minnesota Statutes, Section 16A.66, authorizes the issuance of general obligation state refunding bonds with the approval of the State's Executive Council. The issuance of the Series 2009K Bonds was approved by resolutions of the State Executive Council on March 20, 2007, and September 29, 2009.

Session Law Provisions.

Session laws authorizing the issuance of the Series 2009H Bonds are set forth below:

T. A. A. Charles	Bonds This Issue					
Law Authorizing	This Issue					
2000 Session, Chapter 492	\$ 500,000					
2002 Session, Chapter 393	250,000					
2005 Session, Chapter 20	16,000,000					
2006 Session, Chapter 258	50,000,000					
2008 Session, Chapter 152	6,000,000					
2008 Session, Chapter 179	265,750,000					
2008 Session, Chapter 365	20,000,000					
2009 Session, Chapter 93	84,500,000					
Total	\$443,000,000					

Session laws authorizing the issuance of the Series 2009I Bonds and the amounts included in this issue are set forth below:<sup>1</sup>

	Donus
Law Authorizing	This Issue
2007 Special Session, Chapter 2	\$ 1,000,000
2008 Session, Chapter 152	19,000,000
2009 Session, Chapter 36	5,000,000
Total	\$25,000,000

Session laws authorizing the issuance of the Series 2009J Bonds and the amounts included in this issue are set forth below: 1

	Bonas
Law Authorizing	This Issue
2009 Session, Chapter 93	\$7,000,000

#### **Bond Terms**

The Bonds mature on the dates and in the principal amounts and bear interest at the annual rates shown on the inside front cover page hereof. Such interest is computed on the basis of a 360-day year and twelve 30-day months. Interest on the Bonds is payable semiannually on each May 1 and November 1 to maturity or prior redemption, if any, commencing May 1, 2010. If principal or interest is due on a date on which commercial banks are not open for business in the states of Minnesota and New York, then payment will be made on the first day thereafter when such banks are open for business.

<sup>&</sup>lt;sup>1</sup> See also the table of General Obligation Bonds Authorized, Issued and Unissued on page C-2 and the Project Description included in Appendix D.

The Bonds are issued in book entry form and in denominations of \$5,000 or multiples thereof of a single interest rate of a single maturity for each series of Bonds. The Bonds will be issued initially registered in the name of Cede & Co., nominee of The Depository Trust Company, New York, New York, which will act as securities depository for the Bonds. Accordingly, printed Bonds will not be available to purchasers of the Bonds. For a description of the book entry system pursuant to which the Bonds will be issued see the section hereof entitled "Book Entry System."

#### **Optional Redemption**

The Tax-Exempt Bonds maturing on or before November 1, 2019 will not be subject to redemption prior to their stated maturity dates. The Tax-Exempt Bonds maturing on or after November 1, 2020 will be subject to redemption and prepayment by the State at its option on November 1, 2019 and any business day thereafter, in whole or in part, in an order determined by the State and by lot within each interest rate of a single maturity, at a price of par plus accrued interest to the date specified for redemption.

The Series 2009J Bonds are not subject to redemption prior to their stated maturity date.

#### **Notices of Redemption**

Notice of any redemption of Bonds will be published in financial newspapers circulated in the Minneapolis-St. Paul metropolitan area and in the Borough of Manhattan, City and State of New York, not less than thirty days before the redemption date, stating: (i) the series, original date of issue, maturity dates, CUSIP numbers, and interest rates of the Bonds to be redeemed, (ii) if less than all Bonds of any maturity are to be redeemed, the registration numbers of those to be redeemed, (iii) the principal amount to be redeemed if less than the entire principal amount of any Bond, (iv) the redemption date and price and the name and address of the paying agent where such Bonds must be presented for payment, (v) that on the redemption date the redemption price of the Bonds or portions thereof to be redeemed will be payable, and (vi) that after the redemption date interest will cease to accrue or be payable thereon. Notice will also be mailed to the registered owner of any such Bond at the address shown on the bond register, not less than twenty days before the redemption date. During the period when the book entry system is in effect, the Bonds will be registered in the name of the nominee of DTC or another securities depository designated for this purpose as indicated in the section hereof entitled "Book Entry System," and thus notice of redemption will be mailed only to such securities depository which in turn is obligated to notify its participants who are obligated to notify the Beneficial Owners (as herein defined) of the Bonds. However, the State assumes no responsibility with respect to the giving of such notice of redemption by the securities depository or its participants.

Notice of redemption having been so published and mailed, the Bonds or portion of Bonds therein specified shall be due and payable at the specified redemption date and price, with accrued interest, and funds for such payment being held by or on behalf of the paying agent so as to be available therefor, interest thereon shall cease to accrue, and such Bonds or portions thereof shall no longer be considered outstanding under the Commissioner's order authorizing their issuance. The failure to publish notice of redemption shall not affect the validity or effectiveness of mailed notice, and the failure to mail notice to any registered owner, or any defect in the notice mailed to any registered owner, shall not affect the validity or effectiveness of the notice of redemption mailed to any other registered owner.

#### SECURITY<sup>2</sup>

State Bond Fund and Property Tax: The Bonds are issued as general obligations of the State, and the laws authorizing their issuance pledge the full faith and credit and taxing powers of the State to the payment of the principal of and interest on the Bonds when due. The Minnesota Constitution, Article XI, requires the maintenance of a State bond fund (the "Debt Service Fund"), and provides that when the full faith and credit of the State has been pledged for the payment of State general obligation bonds, the State Auditor is required to levy each year a tax on all taxable property in the State in the amount needed, if any, along with the balance then on hand in the Debt Service Fund, to pay all principal and interest due and to become due on such State bonds through July 1 of the second ensuing year.

General Fund Appropriations: Article XI of the Minnesota Constitution also provides that no money is to be paid out of the State Treasury except pursuant to an appropriation. Each law authorizing the issuance of general obligation bonds appropriates moneys either directly or by reference to Minnesota Statutes, Chapter 16A, to the Debt Service Fund out of the General Fund (the "General Fund" as defined on page B-2) and, in some cases, from special enterprise or loan repayment funds, sufficient to provide for the payment of such bonds and interest thereon without the levy of a property tax otherwise required by the provisions of the Minnesota Constitution. Moneys on hand in the Debt Service Fund, including all moneys derived from: (i) the foregoing statutory appropriations; (ii) the levy of the State property tax required by the Minnesota Constitution if the amount of appropriated funds on hand does not equal the total required amount of the tax at the time the levy is required; and (iii) income from the investment of the foregoing, are appropriated for the payment of the principal of and interest on State general obligation bonds when due. If moneys on hand at the due date are not sufficient, the statutes also appropriate from the General Fund an amount equal to the deficiency. Since 1966, as a result of transfers of moneys to the Debt Service Fund from the General Fund each December, no State property tax has been levied to pay debt service on State general obligation bonds.

Minnesota Statutes, Section 16A.641, makes an annual appropriation to the Debt Service Fund from the General Fund of the amount that, added to the amount already on hand in the Debt Service Fund, is an amount needed to pay the principal of and interest on all State bonds due and to become due through July 1 in the second ensuing year. The transfer of the debt service appropriation from the General Fund to the Debt Service Fund for the Bonds included in this issue will be made by December 1 of each year. (Also see information on page C-4 with respect to the Debt Service Fund transfer.)

Additional Security — State Trunk Highway Bonds: The Minnesota Constitution, Article XIV, establishes a Trunk Highway Fund (the "Trunk Highway Fund" or "State Trunk Highway Fund") to be used solely for trunk highway system purposes and for the payment of principal of and interest on trunk highway bonds. Article XIV provides that the payment of the principal of and interest on State trunk highway bonds is "a first charge on money coming into [the State Trunk Highway Fund] during the year in which the principal or interest is payable." Article XIV also establishes a Highway User Tax Distribution Fund to be used solely for highway purposes, authorizes the Legislature to impose taxes on motor vehicles and motor vehicle fuels, and requires the proceeds of such taxes to be paid into the Highway User Tax Distribution Fund. The Minnesota Constitution requires that 95% of the revenues deposited into the Highway User Tax Distribution Fund be distributed from such fund as follows: 62% to the Trunk Highway Fund, 29% to the County State Aid Highway Fund, and 9% to the Municipal State Aid Street Fund. The remaining 5% of Highway User Tax Distribution Fund revenues is distributed to the same three funds in accordance with a formula that the Legislature establishes. Currently these remaining revenues are all distributed to the County State Aid Highway Fund. According to the Minnesota Constitution, no change in the formula allocating the 5% may be made within six years of the last previous change, which occurred in 2008.

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<sup>&</sup>lt;sup>2</sup> While the State has adopted the revised Article 9 of the Uniform Commercial Code that generally eliminates the exclusion for security interests created by government debtors, Minnesota Statutes, Section 475.78 provides that Article 9 does not apply to security interests created by the State (except security interests in equipment and fixtures).

Minnesota Statutes, Section 167.51, makes an annual appropriation to the trunk highway bond account in the Debt Service Fund from the State Trunk Highway Fund of the amount that, when added to the amount already on hand in the trunk highway bond account in the Debt Service Fund, is the amount needed to pay the principal of and interest on all State trunk highway bonds due and to become due through July 1 in the second ensuing year. The transfer of the debt service appropriation from the State Trunk Highway Fund to the trunk highway bond account in the Debt Service Fund for the State trunk highway bonds included in this issue will be made by December 1 of each year.

Waiver of Immunity: Under Minnesota Statutes, Section 3.751, the State has waived immunity from suit with respect to the controversies arising out of its debt obligations incurred pursuant to Article XI of the Minnesota Constitution, and has conferred jurisdiction on State District Courts to hear and determine such controversies. Accordingly, if the State fails to pay in full the principal of and interest on the Bonds when due, a holder of a Bond on which principal or interest is past due is entitled to commence an action in the District Court for Ramsey County, Minnesota, to enforce the pledge of the State's full faith and credit to the payment of such principal and interest.

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### SOURCES AND USES OF FUNDS

	\$ Series 2009H Bonds	\$ Series 2009I Bonds	S	eries 2009J Bonds	\$ Series 2009K Bonds	Total
Sources:						
Par Amount of Bonds	\$ 443,000,000.00	\$ 25,000,000.00	\$	7,000,000.00	\$ 100,395,000.00	\$ 575,395,000.00
Premium on Bonds	47,217,535.75	895,729.50		72,590.00	13,355,673.80	61,541,529.05
Prior Reserve Fund Release	-	-		-	2,420,906.25	2,420,906.25
Total Sources	\$ 490,217,535.75	\$ 25,895,729.50	\$	7,072,590.00	\$ 116,171,580.05	\$ 639,357,435.30
Uses:						
Capital Projects Fund	\$ 442,746,744.54	\$ 24,986,621.81	\$	6,996,346.18	\$ -	\$ 474,729,712.53
Escrow Purchases	-	-		-	102,717,464.00	102,717,464.00
Escrow Cash Deposit	-	-		-	100.67	100.67
Underwriters' Discount	1,672,103.51	100,247.97		37,315.62	437,343.77	2,247,010.87
Cost of Issuance	253,255.46	13,378.19		3,653.82	98,341.58	368,629.05
Deposit to Debt Service Fund	45,545,432.24	795,481.53		35,274.38	12,918,330.03	59,294,518.18
Total Uses	\$ 490,217,535.75	\$ 25,895,729.50	\$	7,072,590.00	\$ 116,171,580.05	\$ 639,357,435.30

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#### **FUTURE FINANCINGS**

The State currently anticipates the potential issuance in early calendar year 2010 of certificates of indebtedness for the purpose of financing the State's cash flow needs in the Current Biennium. See "Appendix B – State Finances, Cash Flow Information." The State currently anticipates the next sale of general obligation bonds in the summer of 2010.

#### **BOOK ENTRY SYSTEM**

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each interest rate of a maturity for each series of the Bonds in the aggregate principal amount thereof and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934, as amended. DTC holds and provides asset servicing for U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations.

DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Direct Participants and Indirect Participants (collectively, the "Participants") are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is, in turn, to be recorded on the Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar of the Bonds ("Registrar") and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments of principal of and premium, if any, and interest on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, or its nominee or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal of and premium, if any, and interest on the Bonds to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Participants.

A Beneficial Owner shall give notice to elect to have its Bonds purchased or tendered, through its Participant, to the Registrar, and shall effect delivery of such Bonds by causing the Direct Participant to transfer the Participant's interest in the Bonds, on DTC's records, to the Registrar. The requirement for physical delivery of Bonds in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Bonds are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Bonds to the Registrar's DTC account.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the State. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

The above information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the completeness or the accuracy thereof, or as to the absence of material adverse changes in such information subsequent to the date hereof.

The State cannot and does not give any assurances that DTC, or a successor securities depository, or Participants will distribute to the Beneficial Owners of the Bonds: (i) payments of principal of or interest and premium, if any, on the Bonds; (ii) certificates representing an ownership interest or other confirmation of beneficial ownership interest in the Bonds; or (iii) redemption or other notices sent to DTC or Cede & Co., its nominee, or a successor securities depository, as the registered owner of the Bonds, or that they will do so on a timely basis, or that DTC or the Participants will serve and act in the manner described in this Official Statement.

The State will have no responsibility or obligation to any Participant, or any Beneficial Owner or any other person with respect to: (i) the Bonds; (ii) the accuracy of any records maintained by DTC, or a successor securities depository, or any DTC Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of or interest on the Bonds; (iii) the payment by DTC, or a successor securities depository, or any Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of or interest on the Bonds; (iv) the delivery by DTC, or a successor securities depository, or any Participant of any notice to any Beneficial Owner which is required or permitted to be given to owners of the Bonds; (v) the selection of which Beneficial Owners will receive payment in the event of any partial redemption of the Bonds; (vi) any consent given or other action taken by DTC, or a successor securities depository as a Bondholder; or, (vii) the performance by DTC, or any successor securities depository, of any other duties as securities depository.

#### TAX MATTERS

#### The Tax-Exempt Bonds

General. In the opinion of Dorsey & Whitney LLP, bond counsel, based on present federal and Minnesota laws, regulations, rulings and decisions, and assuming compliance with certain covenants described below, the interest to be paid on the Tax-Exempt Bonds is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; is includable in the income of corporations and financial institutions for purposes of the Minnesota franchise tax; and is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts. The interest to be paid on the Series 2009H Bonds and the Series 2009I Bonds is not, but the interest to be paid on the Series 2009K Bonds is, includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

Arbitrage/Use of Proceeds. Failure to comply with certain provisions of the Internal Revenue Code of 1986, as amended (the "Code"), may cause interest on the Tax-Exempt Bonds to become subject to federal and Minnesota income taxation retroactive to the date of issuance of the Tax-Exempt Bonds. These provisions include investment restrictions, required periodic payments of arbitrage profits to the United States, and requirements concerning the timely and proper use of Tax-Exempt Bond proceeds and the facilities and activities financed therewith and certain other matters. The documents authorizing the issuance of the Tax-Exempt Bonds include provisions which, if complied with by the State, meet the requirements of the Code. Such documents also include a covenant of the Commissioner to take all legally permissible actions necessary to preserve the tax exemption of interest on the Tax-Exempt Bonds. However, no provision is made for redemption of the Tax-Exempt Bonds or for an increase in the interest rate on the Tax-Exempt Bonds in the event that interest on the Tax-Exempt Bonds becomes subject to federal or Minnesota income taxation.

Future Tax Legislation. The exemption of interest to be paid on the Tax-Exempt Bonds for federal or Minnesota income tax purposes is not mandated or guaranteed by the United States or Minnesota Constitutions. Accordingly, federal and Minnesota laws providing for tax-exemption of the interest may be subject to change. In the event federal or Minnesota law is changed to provide that interest on the Tax-Exempt Bonds is subject to federal or Minnesota income taxation, or if federal or Minnesota income tax rates are reduced, the market value of the Tax-Exempt Bonds may be adversely affected.

Premium Bonds. The Series 2009H Bonds, the Series 2009I Bonds and the Series 2009K Bonds are being issued at a premium to the principal amount payable at maturity (the "Premium Bonds"). Except in the case of dealers, which are subject to special rules, Bondholders who acquire Premium Bonds must, from time to time, reduce their federal and Minnesota tax bases for the Premium Bonds for purposes of determining gain or loss on the sale or payment of such Premium Bonds. Premium generally is amortized for federal and Minnesota income and franchise tax purposes on the basis of a bondholder's constant yield to maturity or to certain call dates with semiannual compounding. Bondholders who acquire Premium Bonds might recognize taxable gain upon sale of such Premium Bonds, even if such Premium Bonds are sold for an amount equal to or less than their original cost. Amortized premium is not deductible for federal or Minnesota income tax purposes. Bondholders who acquire Premium Bonds should consult their tax advisors concerning the calculation of bond

premium and the timing and rate of premium amortization, as well as the state and local tax consequences of owning and selling such Premium Bonds.

*Collateral Tax Matters.* The following tax provisions also may be applicable to the Tax-Exempt Bonds and interest thereon:

- (1) Section 86 of the Code and corresponding provisions of Minnesota law require recipients of certain Social Security and Railroad Retirement benefits to take into account interest on the Tax-Exempt Bonds in determining the taxability of such benefits;
- (2) passive investment income, including interest on the Tax-Exempt Bonds, may be subject to taxation under Section 1375 of the Code and corresponding provisions of Minnesota law for an S corporation that has accumulated earnings and profits at the close of the taxable year if more than 25 percent of its gross receipts is passive investment income:
- (3) interest on the Tax-Exempt Bonds may be includable in the income of a foreign corporation for purposes of the branch profits tax imposed by Section 884 of the Code and is includable in the net investment income of foreign insurance companies for purposes of Section 842(b) of the Code;
- (4) in the case of an insurance company subject to the tax imposed by Section 831 of the Code, the amount which otherwise would be taken into account as losses incurred under Section 832(b)(5) of the Code must be reduced by an amount equal to 15 percent of the interest on the Tax-Exempt Bonds that is received or accrued during the taxable year;
- (5) Section 265 of the Code denies a deduction for interest on indebtedness incurred or continued to purchase or carry the Tax-Exempt Bonds, and Minnesota law similarly denies a deduction for such interest expense in the case of individuals, estates and trusts; indebtedness may be allocated to the Tax-Exempt Bonds for this purpose even though not directly traceable to the purchase of the Tax-Exempt Bonds;
- (6) federal and Minnesota laws also restrict the deductibility of other expenses allocable to the Tax Exempt Bonds;
- (7) in the case of a financial institution, no deduction is allowed under the Code for that portion of the holder's interest expense which is allocable to interest on the Tax-Exempt Bonds within the meaning of Section 265(b) of the Code, except to the extent permitted under section 265(b)(7) of the Code, as limited by sections 265(a)(2) and 291 of the Code; and
- (8) because of the Code's basis reduction rules for amortizable bond premium, Bondholders who acquire Premium Bonds might recognize taxable gain upon sale of such Premium Bonds, even if such Premium Bonds are sold for an amount equal to or less than their original cost.

The foregoing is not intended to be an exhaustive discussion of collateral tax consequences arising from ownership, disposition, or receipt of interest on the Tax-Exempt Bonds. Prospective purchasers or bondholders should consult their tax advisors with respect to collateral tax consequences and applicable state and local tax rules in states other than Minnesota.

#### The Taxable Bonds

The interest to be paid on the Taxable Bonds is includable in gross income of owners thereof for federal income tax purposes, in taxable net income of individuals, trusts and estates for Minnesota income tax purposes, and in the income of corporations and financial institutions for purposes of the Minnesota franchise tax. No other opinion has been obtained or is given regarding the federal, state or local tax consequences of the purchase, ownership, retirement or disposition of the Taxable Bonds. Prospective purchasers or bondholders should consult with their tax advisers concerning such tax issues, including, without limitation, the treatment of interest in jurisdictions other than the Minnesota, the calculation and timing of inclusion of interest in income, the tax consequences of dispositions of Taxable Bonds at a gain or loss and the determination of the amount thereof, rules applicable if Taxable Bonds are acquired at a premium or discount from their face amount (including without limitation the possible treatment of accrued market discount as ordinary income, deferral of certain interest deductions attributable to indebtedness incurred or continued to purchase or hold

Taxable Bonds, and the amortization of market premium). Interest payments and proceeds of the sale, exchange, redemption or retirement of Taxable Bonds are expected to be reported to the Internal Revenue Service to the extent required by law. A backup withholding tax might apply to payments to bondholders under circumstances described in section 3406 of the Code, including without limitation failure of the bondholder to provide the bondholder's tax identification number or certain other information. Payments to bondholders who are not U.S. residents or who are foreign entities might also be subject to tax withholding in certain circumstances.

#### **LEGAL OPINIONS**

Legal matters incident to the authorization, issuance and sale of the Bonds will be passed upon by Dorsey & Whitney LLP, bond counsel, and the State Attorney General. Certain legal matters will be passed upon for the Underwriters by their counsel, Hiscock & Barclay, LLP, New York, New York. Only Dorsey & Whitney LLP will offer an opinion as to tax exemption of interest on the Tax-Exempt Bonds. The forms of legal opinions to be issued by Dorsey & Whitney LLP with respect to the Bonds are set forth in Appendix H.

#### FINANCIAL INFORMATION

General financial information relating to the State is set forth in the Official Statement, Appendices A through F, and is a part of this Official Statement. The State's most recent audited financial statements are included as Appendix F.

#### LITIGATION

There is not now pending or threatened any litigation seeking to restrain or enjoin the sale, issuance, execution or delivery of the Bonds, or in any manner questioning or affecting the validity of the Bonds or the proceedings or authority pursuant to which they are to be issued and sold.

While at any given time, including the present, there are numerous civil actions pending against the State, which could, if determined adversely to the State, affect the State's expenditures, and, in some cases, its revenues, the State Attorney General is of the opinion that, except for the actions described in Note 20 to the State Financial Statements for the Fiscal Year Ended June 30, 2008, set forth in Appendix F and additional actions, if any, discussed in the paragraphs below, no pending actions are likely to have a material adverse effect in excess of \$15 million on the State's expenditures or revenues during the Current Biennium.

The following is a discussion of developments regarding the actions described in the referenced Note 20 that occurred and are subsequent to the date of the financial statements contained in Appendix F, and a description of additional actions that have been initiated against the State since the date of the financial statements contained in Appendix F and are material for purposes of this Official Statement.

- 1. 35W Bridge Collapse. A panel of three attorneys determined the amount of payments. All 179 claimants accepted payments in the aggregate amount of about \$37 million on the condition that they waived the right to sue the State for additional recovery. However, the majority of those claimants have commenced litigation against the original bridge designer, an engineering firm that inspected the bridge under contract with the State, and a construction company that was performing work on the bridge at the time of the collapse. The State has been third-partied into this litigation which is venued in Hennepin County state court. Although the State's position is that its exposure in this litigation is capped at \$1 million, the constitutionality of this cap may be challenged. The State has brought third party claims against the other defendants seeking recovery of the \$37 million paid to claimants by the statutory compensation fund and for State's damages associated with the collapse.
- 2. ACS State and Local Solutions, Inc. v. State of Minnesota, through its Commissioner of the Department of Human Services. The court's scheduling order sets the case on for a three-week trial beginning March 29, 2010, but because of the size and scope of discovery the parties have executed a stipulation to extend the scheduling order dates out an additional five months. The court has not yet executed the proposed order.

- 3. BNSF Railway Co. vs. Minn. Dept of Revenue and State of Minnesota. The parties finalized a settlement that resolved the sales tax challenge pending in the U.S. District Court and a corporate income tax challenge is pending in the Minnesota Tax Court. Subsequently BNSF voluntarily dismissed the action pending in U.S. District Court and the parties executed a stipulation for dismissal which has been sent to the Minnesota Tax Court. The Tax Court has not yet executed the proposed order.
- 4. *Eminent Domain Actions*. The Department of Transportation has agreed to acquire properties for the Metropolitan Council's Central Corridor light rail transit project. This project is likely to involve eminent domain actions. In the aggregate, the potential cost to the State for property which has been, or will be, acquired exceeds \$15 million. Liability arising out of decisions unfavorable to the State may impact funding to be provided to the Department of Transportation by the Metropolitan Council.
- 5. Great Lakes Gas Transmission LP v. Commissioner of Revenue, Northern Border Pipeline Co. v. Commissioner of Revenue, Viking Gas Transmission Co. v. Commissioner of Revenue. In January 2009, the Court of Appeals affirmed the District Court's grant of summary judgment to the Commissioner on all claims. The pipelines subsequently filed a Petition for Review to the Minnesota Supreme Court, which the Court denied in April 2009. The time for any additional appeals has expired.
- 6. The Home Insurance Company v. Special Compensation Fund, and Minnesota Department of Labor and Industry (Ramsey County District Court). The Home Insurance Company ("Home") seeks a declaration that it is entitled to reimbursement from the Special Compensation Fund for certain workers' compensation payments Home has made. Home, which is in liquidation, seeks the reimbursement to which it claims it is entitled under the State's workers' compensation scheme, and without recourse to the General Fund. Defendants Minnesota Department of Labor and Industry and Special Compensation Fund have denied Home's requests for reimbursement, raising various statutory defenses and that Home is not entitled to reimbursement under the law. Home claims it is entitled to \$21 million in past and future reimbursements. The Complaint and Answer have been filed. Defendants expect to bring a summary judgment motion in late 2009. Plaintiffs ask for reimbursement from the workers compensation Special Compensation Fund.
- 7. McLane Minnesota, Inc. v. Commissioner of Revenue. On September 17, 2009, the Minnesota Supreme Court issued an opinion upholding the validity and constitutionality of the Minnesota tobacco tax challenged by McLane and affirmed the Commissioner of Revenue's assessment of tax and denial of McLane's refund request. McLane has filed a petition for rehearing with the Minnesota Supreme Court.
- 8. *Merrill Lynch Pierce Fenner & Smith, Inc. v. Commissioner of Revenue.* Shortly before trial was scheduled in February 2009, the parties stipulated to all facts eliminating the need for trial. The parties tentatively agreed to a settlement pending the outcome of an audit by the Department of Revenue.
- 9. Minnesota Energy Resources Corp. (MERC) v. Commissioner of Revenue. MERC filed a new appeal in Minnesota Tax Court for its 2009 tax assessment. A new rule governs calculation for the tax year 2009. MERC's appeal of the 2009 tax assessment involves about the same amount of taxable property as the 2008 tax assessment. Discovery is ongoing.
- 10. Stewart Title Guaranty Company v. Commissioner of Revenue. On December 4, 2008 the Minnesota Supreme Court issued an opinion upholding the Commissioner's assessment. Stewart Title has not initiated any additional appeals. The time for any additional appeals has expired.

#### CONTINUING DISCLOSURE

The Commissioner, in the order authorizing and ordering the issuance of the Bonds, has covenanted and agreed on behalf of the State, for the benefit of the holders of the Bonds from time to time, to comply with the provisions of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12, paragraph (b)(5); and, for this purpose, to provide to the Municipal Securities Rulemaking Board annual financial information of the type included in this Official Statement, including audited financial statements, and notice of the occurrence of events which materially affect the terms, payment, security, rating or tax status of the Bonds. The State is the only "obligated person" in respect of the Bonds within the meaning of paragraph (b)(5). A description of the Commissioner's undertaking is set forth in Appendix G. The Commissioner has

never failed to comply with any continuing disclosure obligation with respect to any outstanding general obligation bond of the State.

#### FINANCIAL ADVISOR

Public Resources Advisory Group, New York, New York, is serving as Financial Advisor to the State in connection with the issuance of the Bonds. The Financial Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities. The Financial Advisor is not obligated to undertake to make an independent verification of, or to assume responsibility for the accuracy, completeness or fairness of the information contained in the Official Statement.

#### **UNDERWRITING**

The Series 2009H Bonds are being purchased by Barclays Capital, Inc., as representative of a group of underwriters shown on the cover hereof (the "Underwriters"). The Underwriters have agreed to purchase the Series 2009H Bonds for a purchase price of \$488,545,432.24 (which is equal to the aggregate principal amount of the Series 2009H Bonds of \$443,000,000.00, plus original issue premium of \$47,217,535.75, less underwriters' discount of \$1,672,103.51). The Underwriters' obligation to purchase the Series 2009H Bonds is subject to certain terms and conditions, the approval of certain matters by Bond Counsel, and certain other conditions. The price at which the Series 2009H Bonds are offered to the public (and the yields resulting therefrom) may vary from the initial public offering price appearing on the inside cover page of this Official Statement. In addition, the Underwriters may allow commissions or discounts from such initial offering price to dealers and others.

The Series 2009I Bonds are being purchased by the Underwriters. The Underwriters have agreed to purchase the Series 2009I Bonds for a purchase price of \$25,795,481.53 (which is equal to the aggregate principal amount of the Series 2009I Bonds of \$25,000,000.00, plus original issue premium of \$895,729.50, less underwriters' discount of \$100,247.97). The Underwriters' obligation to purchase the Series 2009I Bonds is subject to certain terms and conditions, the approval of certain matters by Bond Counsel, and certain other conditions. The price at which the Series 2009I Bonds are offered to the public (and the yields resulting therefrom) may vary from the initial public offering price appearing on the inside cover page of this Official Statement. In addition, the Underwriters may allow commissions or discounts from such initial offering price to dealers and others.

The Series 2009J Bonds are being purchased by the Underwriters. The Underwriters have agreed to purchase the Series 2009J Bonds for a purchase price of \$7,035,274.38 (which is equal to the aggregate principal amount of the Series 2009J Bonds of \$7,000,000.00, plus original issue premium of \$72,590.00, less underwriters' discount of \$37,315.62). The Underwriters' obligation to purchase the Series 2009J Bonds is subject to certain terms and conditions, the approval of certain matters by Bond Counsel, and certain other conditions. The price at which the Series 2009J Bonds are offered to the public (and the yields resulting therefrom) may vary from the initial public offering price appearing on the inside cover page of this Official Statement. In addition, the Underwriters may allow commissions or discounts from such initial offering price to dealers and others.

The Series 2009K Bonds are being purchased by the Underwriters. The Underwriters have agreed to purchase the Series 2009K Bonds for a purchase price of \$113,313,330.03 (which is equal to the aggregate principal amount of the Series 2009K Bonds of \$100,395,000.00, plus original issue premium of \$13,355,673.80, less underwriters' discount of \$437,343.77). The Underwriters' obligation to purchase the Series 2009K Bonds is subject to certain terms and conditions, the approval of certain matters by Bond Counsel, and certain other conditions. The price at which the Series 2009K Bonds are offered to the public (and the yields resulting therefrom) may vary from the initial public offering price appearing on the inside cover page of this Official Statement. In addition, the Underwriters may allow commissions or discounts from such initial offering price to dealers and others.

J.P. Morgan Securities Inc. has entered into an agreement (the "JP Distribution Agreement") with UBS Financial Services Inc. for the retail distribution of certain municipal securities offerings at the original issue

prices. Pursuant to the JP Distribution Agreement if applicable for this transaction, J.P. Morgan Securities Inc. will share a portion of its underwriting compensation with respect to the Bonds with UBS Financial Services Inc."

Morgan Stanley and Citigroup Inc., the respective parent companies of Morgan Stanley & Co. Incorporated and Citigroup Global Markets Inc., each an underwriter of the Bonds, have entered into a retail brokerage joint venture. As part of the joint venture each of Morgan Stanley & Co. Incorporated and Citigroup Global Markets Inc. will distribute municipal securities to retail investors through the financial advisor network of a new broker-dealer, Morgan Stanley Smith Barney LLC. This distribution arrangement became effective on June 1, 2009. As part of this arrangement, each of Morgan Stanley & Co. Incorporated and Citigroup Global Markets Inc. will compensate Morgan Stanley Smith Barney LLC. for its selling efforts in connection with their respective allocations of Bonds."

Piper Jaffray & Co., ("Piper Jaffray") has entered into an agreement (the "Piper Distribution Agreement") with Advisors Asset Management, Inc. ("AAM") for the distribution of certain municipal securities offerings, including the Bonds, allocated to Piper Jaffray at the original offering prices. Under the Piper Distribution Agreement, Piper Jaffray will share with AAM a portion of the fee or commission, exclusive of management fee, paid to Piper Jaffray.

Wells Fargo Securities is the trade name for certain capital markets and investment banking services of Wells Fargo & Company and its subsidiaries, including Wachovia Bank, National Association.

#### **RATINGS**

The Bonds described herein have been rated "AAA" by Fitch Ratings, "Aa1" by Moody's Investors Service Inc. and "AAA" by Standard and Poor's Ratings Group. The ratings reflect only the views of these services. These bond ratings are subject to change or withdrawal by the rating agencies at any time. Therefore, after the date hereof investors should not assume that such ratings are still in effect. A revision or withdrawal of the ratings may have an adverse effect on the market price of the Bonds.

#### AUTHORIZATION OF OFFICIAL STATEMENT

The State has prepared and delivered this Official Statement to the Underwriters of the Bonds and has authorized the Underwriters to use it in connection with the offering and sale of the Bonds to investors.

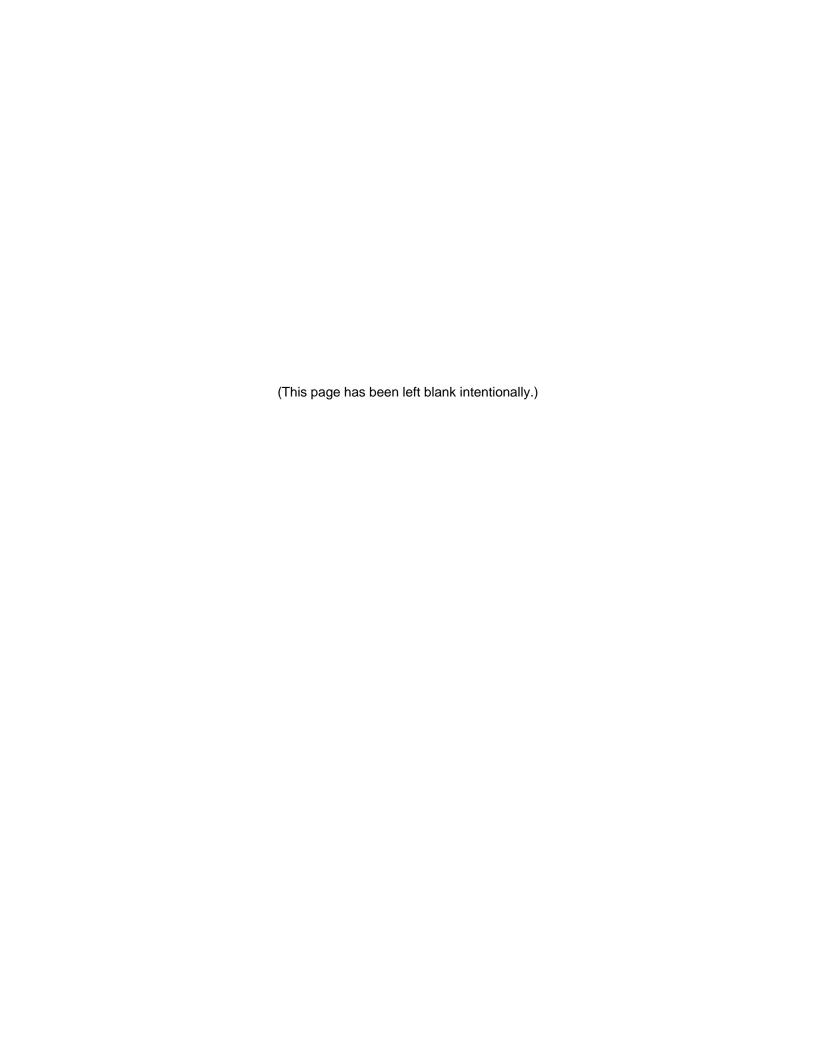
Tom J. Hanson Commissioner of Management and Budget State of Minnesota

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# **APPENDIX A**

**State Government and Fiscal Administration** 



#### STATE GOVERNMENT AND FISCAL ADMINISTRATION

#### **State Government**

The State was formally organized as a territory in 1849 and was admitted to the Union on May 11, 1858, as the 32nd state. Bordered by Canada on the north, Lake Superior and Wisconsin on the east, Iowa on the south, and North and South Dakota on the west, it is the 12th largest and 20th most populous state in the Union.

The State's Constitution organizes State government into three branches: Executive, Legislative and Judicial.

The Executive Branch is headed by the Governor. The Governor, Lt. Governor, Attorney General, State Auditor, and Secretary of State are popularly elected to four year terms. There are 18 departments and over one hundred agencies, boards, councils, and authorities which comprise the Executive Branch. Most departments and agency heads are appointed and serve at the pleasure of the Governor, subject to confirmation by the Senate.

The Department of Finance was created in 1973. Minnesota voters approved a constitutional amendment in November 1998 that eliminated the Office of the State Treasurer as of January 6, 2003. The duties of the State Treasurer were transferred to the Commissioner of Finance on January 6, 2003 by administrative order. On June 1, 2008, the Department of Finance completed a merger with the Department of Employee Relations, resulting in the Commissioner assuming many of the duties related to human resource management, employee insurance and collective bargaining on behalf of the State as an employer. After the merger, the Department was renamed the Department of Minnesota Management and Budget.

The Legislative Branch is composed of a Senate and a House of Representatives. There are 67 senators who serve 4 year terms. House members number 134 and serve 2 year terms.

The Judicial Branch is headed by a Supreme Court. Three levels of courts function within the Judicial Branch: Supreme Court, Appellate Court, and District Courts.

A general organization chart of the Executive Branch of State government is shown below. This diagram displays the various categories of the State's service functions and the organization units associated with the delivery of the service activities.

#### **Fiscal Administration**

The Commissioner is designated by statute as the chief accounting officer, the principal financial officer, and the State controller and is assigned responsibility for the administration of the financial affairs of the State. Included in the financial duties of the Commissioner are:

- Preparation of State biennial budget and capital budget.
- Maintenance of general books of account and administration of the statewide accounting system including a central disbursement system.
- Administration of the State payroll system.
- Sale and issuance of State general obligation and certain revenue bonds, general obligation certificates of indebtedness, and equipment lease purchase financings, including certificates of participation.
- Preparation of periodic and special reports on the financial affairs of the State.
- Operation and control of allotment system (annual agency operating budgets).
- Preparation of revenue, expenditure and cash flow estimates.
- Banking and cash management activities.
- To receive and account for all moneys paid into the State treasury properly disbursed or invested.

- Negotiation and administration of bargaining agreements and compensation plans.
- Development and management of employee, retiree and dependent insurance benefits.

#### **Accounting System**

State law requires the Commissioner to maintain an accounting system that shows at all times, by funds and items, amounts appropriated and estimated revenues therefore; amounts allotted and available for expenditure; amounts of obligations authorized to be incurred; actual receipts, disbursements; balances on hand; and unencumbered balances after deduction of all actual and authorized expenditures.

State law requires the Commissioner to administer the payroll of all employees of the executive branch of government.

The accounting system is organized on a fund basis. A fund is an independent fiscal and accounting entity with a self balancing set of accounts. Funds are established for the purpose of carrying on specific activities or objectives in accordance with legal requirements.

Effective July 1, 2009 the Commissioner has been authorized to acquire a new statewide accounting and procurement system. A request for proposal process has been completed, proposals have been evaluated, and the Commissioner has made a software selection and finalized a contract with a system implementation vendor. A two year implementation period is planned with the new system expected to go live on July 1, 2011, the beginning of fiscal year 2012.

#### **Financial Reporting**

State law requires the Commissioner to prepare a comprehensive financial report for each fiscal year of the State in conformance with generally accepted accounting principles by the December 31 following the end of the fiscal year. These reports are audited by the Legislative Auditor. The Legislative Auditor's opinion and the 2008 basic financial statements are presented in Appendix F, and general long-term debt unaudited schedules are presented in Appendix C.

#### Investments

The State Board of Investment, comprised of four of the State's constitutional officers, is responsible for the formulation of State investment policies and for the purchase and sale of securities. Moneys from various funds are invested according to regulations on types and terms of investments imposed by law on each grouping. The investments are grouped as follows:

Invested Treasurer's Cash — temporary investment of a pool of cash, not immediately needed, from funds other than funds dedicated by the constitution, State law, or by federal law.

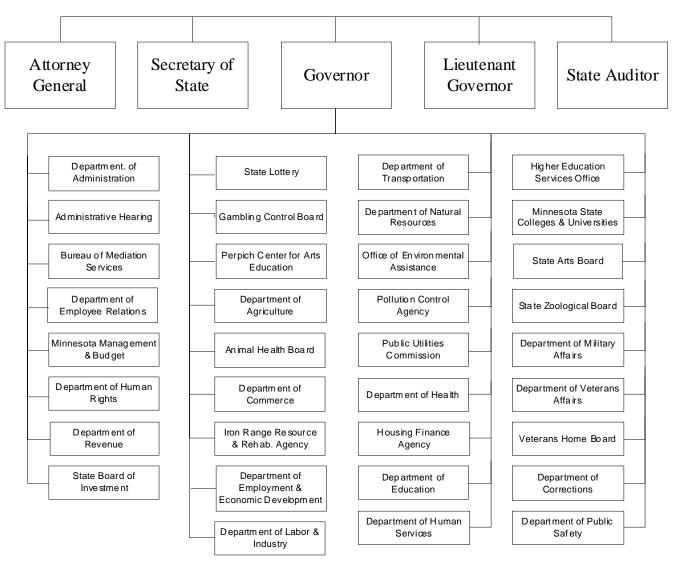
Highway Funds — temporary investment of bond proceeds and receipts not immediately needed.

Various retirement funds — investment of assets and reserves.

Trust Funds — investment of assets and reserves.

Other departmental funds.

# STATE ORGANIZATION CHART



#### **Revenues and Budgeting**

The Department of Revenue exercises general supervision over the administration of the taxation and assessment laws of the State. In the exercise of such power, the Department of Revenue promulgates guidelines to ensure that property tax laws are administered uniformly by local governmental units and that the assessments of property are made on an equal basis throughout the State.

The Department of Revenue administers taxes owing to the State by collecting, among others, individual income and corporation taxes, sales and use taxes, inheritance and gift taxes, motor fuel taxes and excise taxes on liquor and tobacco. Additionally, the Department of Revenue is responsible for informing localities when their expenditures exceed the limit set for them by the State Legislature.

#### **Audit Control Procedures**

The Office of the Legislative Auditor is the post audit agency of all State departments, agencies, boards and commissions. The Office of the Legislative Auditor conducts the audits of all accounts, records, inventories, vouchers, receipts, funds, securities, and other assets at least once a year, if funds and personnel permit, and more often if deemed necessary or as directed by the Legislature or the Legislative Audit Commission. As an agency of the legislative branch, the Office of the Legislative Auditor is independent of the executive branch and the departments, boards, commissions and other agencies thereof that it is responsible for auditing.

#### **Status of Collective Bargaining**

The State has a total of 16 bargaining units for State employees which includes three faculty bargaining units negotiated and maintained by the Minnesota State Colleges and Universities System. Each odd-numbered year, the State Department of MMB negotiates the terms and conditions of employment with the seven exclusive representatives for employees covered by one of the 13 non-faculty labor agreements for executive branch state employees. The Department also develops two compensation plans for employees not represented by a bargaining unit. All contracts and compensation plans are subject to review and approval by the Legislature.

Previous Biennium Labor Agreements for all bargaining units expired on June 30, 2009, however, these contracts remain in effect until subsequent agreements are reached or contracts are cancelled. The State currently has agreements with fourteen of the sixteen units, AFSCME (7 units-craft, service, health care non-professional, clerical, technical, correctional officers and radio communications operators), MAPE, MMA, MGEC, MLEA, IFO, MSCF and MSUAF for the Current Biennium employee contract which expired on June 30, 2011. The State has tentative agreements, subject to ratification by the unit membership, with two units, SRSEA and MNA.

Following is a summary that shows the number of employees assigned to State bargaining units.

#### INFORMATION ON STATE BARGAINING UNITS

UNIT Union or Association	Employees as of July 2009
AFSCME (7 bargaining units)	18,336
MN Association of Professional Employees (MAPE)	12,473
Middle Management Association (MMA)	2,874
MN Government Engineers Council (MGEC)	951
MN Nurses Association (MNA)	763
MN Law Enforcement Association (MLEA)	766
State Residential Schools Education Association (SRSEA)	182
State College Faculty Association (MSCF)	4,345
State University Interfaculty Organization (IFO)	2,807
State University Admin and Service Faculty (MSUAF)	<u>720</u>
Total Represented Employees	44,217
Total State Employment	50,361
Percent of All Executive Branch Employees Unionized	88%

# **APPENDIX B**

# **State Finances**

#### **APPENDIX B**

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This Official Statement contains forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this Official Statement, the words "expects," "forecasts," "projects," "intends," "anticipates," "estimates," and analogous expressions are intended to identify forward-looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward-looking statements. These forward-looking statements speak only as of the date of this Official Statement. The State disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any change in the State's expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.

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#### STATE FINANCES

#### FINANCIAL STATEMENTS

The basic financial statements for the State for the fiscal year ended June 30, 2008 are included herein as Appendix F. These financial statements provide financial information for the State's general fund, as defined by generally accepted accounting principles, as set forth in the audited financial statements included in Appendix F and other major funds; for all other funds, such information is combined into non-major governmental and non-major enterprise funds, which includes the Debt Service Fund. These financial statements have been examined by the Legislative Auditor, independent auditor for the State to the extent indicated in his report included in Appendix F. The Legislative Auditor's report and the financial statements, including the Notes, should be read in their entirety. Such financial statements have been included in Appendix F in reliance upon the report of the Legislative Auditor. Revenues and expenditures on a budgetary basis for the twelvemonth period ending June 30, 2009 and comparative data for the same period ending June 30, 2008 are summarized on pages B-6.

#### **Past and Future Financial Reports**

The State's Comprehensive Annual Financial Reports, including information by individual fund for Fiscal Year 2008 and prior years are available at <a href="https://www.mmb.state.mn.us">www.mmb.state.mn.us</a>. Financial statements for the fiscal year ending June 30, 2009 will be available by December 31, 2009.

#### FINANCIAL INFORMATION

#### **Budgeting Process**

Major operating budget appropriations for each biennium are enacted during the final legislative session of the immediately preceding biennium (i.e. in odd-numbered calendar years). Supplemental appropriations and changes in revenue and expenditure measures are usually adopted during legislative sessions in even-numbered calendar years.

The Minnesota constitution limits the number of days that the Minnesota legislature (the "Legislature") may meet to a maximum of 120 days during a biennium. The number of days may be split between the two years in a biennium, provided that the Legislature may not meet in a regular session after the first Monday following the third Saturday in May of any year. The regular sessions of the Legislature are scheduled for and occur between January 2 and the first Monday following the third Saturday in May of each year.

Revenue and expenditure forecasts are performed in February and November of each calendar year. See "Revenue and Expenditure Forecasting" later in this appendix. Forecasts are performed for the biennium during which the forecasts are made and for next succeeding biennium. Based upon the results of these forecasts, the Governor may recommend tax law and expenditure changes that are then recommended to the Legislature. In addition, the Legislature may, also based on these forecasts, approve tax law changes and budget changes.

The February and November forecasts for the biennium during which the forecasts are made are used to evaluate if the State is on track to finish that biennium with a balanced budget, and may be used by the Governor and the Legislature to fine-tune the budget for that biennium.

The November forecast in even-numbered years for the next succeeding biennium becomes the basis for the Governor's budget recommendations for that biennium. All subsequent February and November forecasts for that biennium supplement and fine-tune the original even-numbered year November forecast with more current data, and the Governor may use these forecasts to submit modifications to the budget that was developed from the original even-numbered year November forecast.

#### **General Fund**

The General Fund accounts for all financial resources except those required to be accounted for in another fund.

Revenues, expenditures, transfers and fund balance information in budgetary fund statements may differ from those in the State's GAAP based Comprehensive Annual Financial Report ("CAFR") (see Appendix F). The primary difference is the recognition of accruals, reimbursements, deferred revenue, intrafund transactions and the budgetary basis of accounting for encumbrances. In the modified accrual basis used in the CAFR, expenditures are recognized when goods or services are received regardless of the year encumbered. In budgetary fund statements, encumbrances are recognized as expenditures in the year encumbered. The budgetary fund statements do not represent the State's official financial report but rather are prepared as a supplement to the budget documents.

#### **Cash Flow Account**

The cash flow account (the "Cash Flow Account") was established in the General Fund for the purpose of providing sufficient cash balances to cover monthly revenue and expenditure imbalances. The amount and use of funds in the Cash Flow Account is governed by statute.

#### **Budget Reserve Account**

A budget reserve account (the "Budget Reserve Account") was established in the General Fund, as a special account (separate from the Cash Flow Account) that serves as a savings account to be used to offset budget shortfalls during economic downturns. Funds in the Budget Reserve Account may be spent in the event that projected general fund receipts will be less than forecast, and the amount of resources available for the remainder of the biennium will be less than needed to cover authorized spending. Funds in the Budget Reserve Account may be used, after consultation with the Legislative Advisory Commission, to the extent needed to balance expenditures with revenues. The amount and use of funds from the Budget Reserve Account and its replenishment are governed by statute.

#### **Control Procedures**

Dollar Control: Expenditures in excess of legislative appropriations are prohibited by law. In order to prevent spending in excess of appropriations, MMB requires State agencies to identify their appropriations and establish them in the State's accounting system as the limit on spending. The accounting system will reject transactions that exceed these limits. This control procedure is designed to prevent agencies from spending from unauthorized sources of funds.

Allotment and Encumbrance Control: Before money can be disbursed pursuant to an appropriation, it must first be allotted (administratively allocated and approved for expenditure). Prior to each Fiscal Year, MMB allots the applicable State agency appropriations based on legislatively-enacted budgets. An allotment is a subdivision of an appropriation into smaller, detailed components used by agencies to budget expenditures by category of expenditure. The accounting system prevents allotments from exceeding appropriations.

Once allotments have been established, but before spending obligations can be incurred, for most purchases agencies must establish encumbrances against their allotments. Encumbrances are the accounting control device agencies use for reserving portions of their allotments for expenditures that will soon be incurred. The encumbrance process helps agencies keep track of their outstanding obligations, and the accounting system prevents agencies from encumbering more funding than has been allotted.

Executive Budget Officer Oversight: MMB assigns an Executive Budget Officer to each State agency for the purposes of approving agency accounting structures, appropriations, and allotments, and for monitoring overall agency revenues and expenditures.

Monthly Reports: MMB maintains a data warehouse which is used to produce periodic and ad hoc reports on revenues and expenditures that agency staff and Executive Budget Officers use to monitor agency spending and receipts.

#### **Balanced Budget**

Minnesota's Constitution prohibits borrowing for operating purposes beyond the end of a biennium. Options for dealing with a projected deficit are provided for in statute. Borrowing for cash flow purposes within a biennium is allowed; however, revenues for the entire biennium plus any balances carried forward from the previous biennium must be greater than or equal to expenditures for the entire biennium.

If a forecast shows a shortfall for the General Fund for the then existing biennium, the Commissioner shall use funds in and reduce the Budget Reserve Account as needed to balance revenues with expenditures. If there are not enough funds in the Budget Reserve Account to balance the General Fund in the current biennium, the Commissioner, with the consent of the Governor and after consulting with the Legislative Advisory Commission may also reduce outstanding appropriations, commonly referred to as "unalloting." The decision of when to use these powers is solely that of the Commissioner with the consent of the Governor

If a forecast shows a shortfall for the General Fund for the next succeeding biennium, the Governor's budget recommendations must propose revenue and/or expenditure changes in order for the budget for that biennium to be in balance at the end of that biennium.

#### REVENUE AND EXPENDITURE FORECASTING

#### General

The State's biennial budget appropriation process relies on revenue and expenditure forecasting as the basis for establishing aggregate revenue and expenditure levels. Revenue forecasting for the State is conducted within MMB by the Economic Analysis Division. Expenditure forecasts for the State are prepared by MMB based on current annual budgets and on current cash expenditure estimates provided by State agencies responsible for significant expenditure items.

In addition to the forecasts prepared for the Legislature before the commencement of each new biennium, forecasts are updated periodically through the biennium. Based on each revenue and expenditure reforecast, MMB prepares a new cash flow analysis for the biennium.

#### **Forecasting Risks**

Risks are inherent in the revenue and expenditure forecasts. Assumptions about U.S. economic activity and federal tax and expenditure policy underlie these forecasts. In the forecast it is assumed that existing federal tax law will remain in place and that current federal budget authority and mandates will remain in place. Reductions in federal spending programs may affect State spending. Finally, even if economic and federal tax assumptions are correct, revenue forecasts are still subject to other variables and some normal level of statistical deviations.

#### **Current Forecast Methods and Assumptions**

The baseline economic forecast which the State Economist uses in preparing the State revenue and expenditure forecast is provided by IHS Global Insight, Inc. ("IHS GII") of Lexington, Massachusetts. IHS GII furnishes a monthly forecast of economic growth and individual incomes across all segments of the national economy.

The IHS GII national economic forecasts are reviewed by Minnesota's Council of Economic Advisors (the "Council"), a group of macro-economists from the private sector and academia. The Council provides an independent check on the IHS GII forecast. If the Council determines that the IHS GII forecast is significantly more optimistic than the current consensus, the Commissioner may base the State forecast on a less optimistic scenario of national economic growth.

Forecasts of individual income tax receipts are based on IHS GII forecasts of national production, employment, and corresponding wage and salary earnings, by industrial sector. The IHS GII forecasts are then entered into an economic model of Minnesota maintained by MMB. State forecasts of employment by major industry sector as well as wage and aggregate earnings are obtained from this model. Aggregate annual earnings are used, in turn, to forecast calendar year tax liabilities through a micro-simulation of the State's individual income tax. Calendar year liabilities are converted into fiscal year income tax revenues, with regard given to the timing of withholding tax receipts, quarterly estimated payments, refunds and final payments.

Capital gains realizations have become an increasingly volatile and important share of Minnesota's income tax base. Minnesota capital gains are forecast using an econometric model which relates the increase in taxable capital gains to the underlying growth in household wealth and to changes in inflation and in the real growth rate of the economy. Federal tax variables are also included. The model is designed to allow capital gains realizations to move gradually toward an equilibrium rate of realizations instead of adjusting instantaneously to a shock in model variables.

Corporate income tax receipts are forecast using IHS GII's forecast of major variables affecting pre-tax corporate profits. The volatility of corporate profits and the various loss carry-forward and carry-back provisions make this the most difficult revenue source to forecast.

Sales tax receipts are estimated on the basis of a forecast of the sales tax base. The historical base is constructed largely on the basis of national data for items that would be subject to tax if sold in Minnesota. This data is then allocated to Minnesota on the basis of Minnesota's share of national income and employment to arrive at a Minnesota specific base. By means of a regression equation, the base is calibrated to historical collections. Using national forecasts of sales of taxable items and allocating them to Minnesota on the basis of forecasts on Minnesota's share of national income and employment the base is extended into the future. Using information from the aforementioned regression equation the forecast collections are derived from the forecast of the base.

Numerous other revenue sources are forecast, some by MMB and others by the agencies responsible for their collection. In general, none is of significant size, and historically, variances among them have frequently been offsetting.

The February 2009 baseline forecast from IHS GII, the scenario which IHS GII considered to be the most likely at the time it was made, was used for the February 2009 revenue and expenditure forecast. The forecast growth rates for real and nominal Gross Domestic Product ("GDP") are shown below. IHS GII estimated potential GDP growth at 2.1 percent over the 2007 to 2011 period. The Forecast and Actual growth rates for 2007 through 2011 average 1.0% which is less than potential GDP growth. The gap between forecast GDP and potential is due to the recession which began in December 2007 and according to IHS GII February forecast is expected to end with weak positive GDP growth in the fourth quarter of 2009. Inflation, as measured by the implicit price deflator for GDP, is expected to be moderate.

### IHS GII FEBRUARY 2009 GROSS DOMESTIC PRODUCT (GDP) BASELINE FORECAST (Chained Rates of Growth)

	Calendar Year 2007 Actual %	Calendar Year 2008 Forecast %	Calendar Year 2009 Forecast %	Calendar Year 2010 Forecast %	Calendar Year 2011 Forecast %
REAL GDP Growth Rate	2.0	1.3	2.7	2.0	3.5
GDP DEFLATOR (Inflation)	2.7	2.2	1.9	.8	1.3
NOMINAL GDP Growth Rate	4.8	3.4	1.7	2.9	4.9

A report is published with each forecast and is available at www.mmb.state.mn.us. The November 2009 revenue and expenditure forecast is expected to be released in early December 2009. The November 2009 IHS GII Baseline will in all likelihood be used as the baseline for the next revenue and expenditure forecast.

#### **Economic Update**

The October 2009 Economic Update shows General Fund revenues for Fiscal Year 2009 are now estimated to be \$141.9 million or 1.0 percent less than forecast in February 2009.

Individual income tax receipts were the primary source of the shortfall, \$220 million less than the forecast. Net sales tax revenue was \$34 million under forecast. Receipts from corporate income tax, motor vehicle sales tax and other taxes and other revenues, were more than forecast by \$112 million. This revenue shortfall reduces the balance carried forward to the Current Biennium.

For the first quarter of Fiscal Year 2010 General Fund revenues were \$52 million or 1.7 percent below forecast. Individual income tax receipts were \$93 million below forecast for the quarter and net sales tax revenue was \$20 million below projections. Corporate income tax receipts, motor vehicle sales tax receipts, and other revenues were a total of \$61 million more than forecast.

#### HISTORIC REVENUES AND EXPENDITURES

The following table sets forth the State's General Fund revenues and expenditures for the Fiscal Years ending June 30, 2006 through 2008, and for the additional time periods shown. For the Fiscal Years ended June 30, 2006 through 2008 the revenues and expenditures shown include all revenues and expenditures for that fiscal year, including revenue received and expenditures made after June 30 of such fiscal year which are properly allocable to such fiscal years. For the twelvementh periods ending June 30, 2008 and June 30, 2009 and for the three-month periods ending September 30, 2008 and September 30, 2009, such revenues and expenditures include only cash receipts and disbursements allocable to such periods, respectively. The schedules of revenues and expenditures are presented for comparison purposes only and are not intended to reflect any increases or decreases in fund balance. Beginning balances or deficits are not included. The actual expenditures are presented by object of expenditure, the State's historical method of presentation, whereas forecasts of expenditures are presented by function, consistent with generally accepted accounting principles for reporting purposes.

# STATE OF MINNESOTA GENERAL FUND COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (THOUSANDS OF DOLLARS) UNAUDITED

		Fiscal	l Ye:	ar Ended June	30 (	1)	July 1,2007 through June 30	July 1,2008 through June 30	J	luly 1,2008 through Sept 30	uly 1,2009 through Sept 30
		2006		2007		2008	2008 (1)	2009 (1)		2008 (1)	2009 (1)
NET REV ENUES:											
Individual Income Taxes	. \$	7,068,712	\$	7,412,381	\$	7,932,036	\$ 7,752,305	\$ 6,988,910	\$	1,893,382	1,674,558
Corporation Income Taxes		1,189,915		1,163,095		1,024,040	1,048,625	707,599		179,712	129,310
Sales Taxes		4,471,993		4,512,957		4,499,400	4,555,377	4,335,481		921,841	881,274
Property Taxes		631,279		665,746		704,246	809,845	918,860		12,699	25,207
Motor Vehicle Excise Taxes		372,880		368,279		319,599	319,713	247,271		44,013	71,548
Other Taxes		1,294,442		1,232,758		1,209,366	1,170,711	1,228,733		352,555	259,606
Tobacco Settlement		180,790		183,911		184,411	184,411	179,854		100	100
Federal Revenues		8,842		7,328		-	-	-		-	-
Licenses and Fees		255,244		254,026		254,691	216,614	227,441		58,589	56,496
Departmental Services		42,729		44,170		47,326	28,934	29,537		11,262	12,271
Investment/Interest Income (2)		55,867		108,689		95,900	103,676	49,704		16,342	3,889
Securities Lending Income (3)		5,612		10,063		9,197	-	-		-	-
All Other Revenues		324,919	_	284,756		320,652	451,309	414,335	_	101,838	 118,317
NET REVENUES	. \$	15,903,224	\$	16,248,159	\$	16,600,864	\$ 16,641,520	\$ 15,327,725	\$	3,592,333	\$ 3,232,576
EXPENDITURES:											
Current:											
Public Safety and Corrections	. \$	492,538	\$	540,999	\$	578,464	\$ 580,928	\$ 599,075	\$	152,340	155,493
Transportation		226,107		230,195		252,390	252,266	235,646		31,414	73,082
Agricultural, Environmental and Energy Resources (4)		153,154		177,342		216,220	226,746	222,489		81,066	79,701
Economic and Workforce Development (4) (5)		126,891		128,870		203,457	95,158	71,874		21,198	16,670
General Education (6)		6,675,827		6,614,672		6,969,053	6,914,153	7,018,831		1,867,043	1,495,628
Higher Education (7)		722,870		784,191		870,322	979,104	848,178		245,784	239,400
Health and Human Services		4,047,550		4,377,724		4,713,362	4,577,847	4,387,072		1,524,539	1,350,906
General Government (8)		588,897		641,915		710,433	701,084	759,965		200,154	206,411
Intergovernment Aid		1,400,265		1,489,229		1,511,504	1,514,066	1,433,072		849,266	905,808
Securities Lending Rebates and Fees (3)		5,543		9,956		8,793	 -	-			 
Total Current Expenditures	\$	14,439,642	\$	14,995,093	\$	16,033,998	\$ 15,841,352	\$ 15,576,202	\$	4,972,804	4,523,099
Capital Outlay (9)		192,094		4,783		15,587	-	-		_	-
Debt Service		18,873		36,059		36,965	 23,261	 19,071	_	9,790	 9,199
TOTAL EXPENDITURES	\$	14,650,609	\$	15,035,935	\$	16,086,550	\$ 15,864,613	\$ 15,595,273	\$	4,982,594	\$ 4,532,298
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$	1,252,615	\$	1,212,224	\$	514,314	\$ 776,907	\$ (267,548)	\$	(1,390,261)	\$ (1,299,722)
OTHER FINANCING SOURCES (USES)											
Transfer-In	. \$	488,874	\$	500,911	\$	443,647	\$ 359,905	\$ 479,605	\$	58,578	31,299
Transfer-Out		(1,175,652)		(1,271,835)		(1,395,442)	(1,438,373)	(1,361,830)		(401,827)	(348,692)
Capital Leases (9)		180,005		-		-	-	-		,	
NET OTHER FINANCING SOURCES (USES)	\$	(506,773)	\$	(770,924)	\$	(951,795)	\$ (1,078,468)	\$ (882,225)	\$	(343,249)	(317,393)
NET CHANGE IN FUND BALANCES	\$	745,842	\$	441,300	\$	(437,481)	\$ (301,561)	\$ (1,149,773)	\$	(1,733,510)	\$ (1,617,115)

<sup>(1)</sup> For fiscal years 2006, 2007 and 2008, the schedule of revenues and expenditures includes all financial activity for the fiscal year, including revenue and expenditure accruals at June 30. For the twelve-month periods ended June 30, 2008 and 2009, and the three-month periods ended September 30,2008 and 2009, only current receipts and disbursements have been included.

<sup>(2)</sup> For the twelve-month periods ended June 30, 2008 and 2009, and the three-month periods ended September 30,2008 and 2009, Investment/Interest Income does not include changes in the fair market value of investments.

<sup>(3)</sup> For the twelve-month periods ended June 30, 2008 and 2009, and the three-month periods ended September 30,2008 and 2009, Securities Lending activity is included in Investment/Interest Income.

<sup>(4)</sup> Beginning in fiscal year 2008, the Department of Commerce financial activity has been moved from the Economic and Workforce Development function to the Agricultural, Environmental and Energy Resources function.

<sup>(5)</sup> Fiscal year 2008 Economic and World orce Development function spending increased due to grants to businesses and residents of southeastern Minnesota for flooding damage.

<sup>(6)</sup> Fiscal year 2008 General Education function spending increased due to a two percent increase in the per pupil grant formula, as well as increases in special education and one-time appropriations for school technology and deferred maintenance.

<sup>(7)</sup> Fiscal year 2008 Higher Education function spending increased due to additional grants to the University of Minnesota.

<sup>(8)</sup> Fiscal year 2008 General Government function spending increased due to a one-time settlement appropriation for claimants who died or were injured as a result of the I-35W bridge collapse.

<sup>(9)</sup> Fiscal Year 2006 Capital Leases and the corresponding portion of Capital Outlay represents the capital leases on the Human Services and Agriculture/Health buildings.

#### **BIENNIUM BUDGETS**

The biennium which began on July 1, 2005, and which ended on June 30, 2007, is referred to herein as the "FY 2006-2007 Biennium." The biennium that began on July 1, 2007 and ended on June 30, 2009, is referred to herein as the "Previous Biennium." The biennium that began on July 1, 2009 and will end on June 30, 2011 is referred to herein as the "Current Biennium." The biennium that will begin on July 1, 2011 and will end on June 30, 2013 is referred to herein as the "Next Biennium".

Forecast and projected revenues and expenditures are based on the legal requirements contained in Minnesota statutes and session laws as of the time of the forecast and projections.

#### **BUDGET — PREVIOUS BIENNIUM**

#### **November 2006 Forecast - February 2007 Forecast**

MMB prepared a forecast of General Fund revenues and expenditures for the Previous Biennium at the end of November 2006. This forecast was the basis for the Previous Biennium budget that the Governor submitted to the 2007 Legislature. The November 2006 forecast was updated in February 2007 and was used as the basis for legislative action establishing the authorized budget for the Previous Biennium. The February 2007 Previous Biennium forecast of resources, expenditures, and fund balances is detailed below, providing comparison to the FY 2006-2007 Biennium:

### FEBRUARY 2007 FORECAST PREVIOUS BIENNIUM COMPARISON TO FY 2006-2007 BIENNIUM (\$ in Millions)

	FY 2006-2007 Biennium	Previous Biennium	\$ Change	% Change
Balance Forward From Prior Year	\$1,393	\$2,126	\$733	52.6%
Current Resources:				
Income Tax Receipts	14,056	15,567	1,611	11.5%
Corporate Tax Receipts	2,169	2,209	(31)	(1.4)%
Sales Tax Receipts	9,000	9,432	449	5.4%
Motor Vehicle Sales Tax Receipts	487	317	(174)	(35.4)%
Statewide Property Tax Receipts	1,295	1,402	107	8.3%
Other Taxes	2,598	2,412	(188)	(7.2)%
Miscellaneous Non-Tax Revenues, Transfers	2,640	2,339	(307)	(11.6)%
Total Current Resources	\$32,245	\$33,678	\$1,467	4.6.9%
Total Resources	\$33,638	\$35,804	\$2,200	6.5%
Expenditures:				
K-12 Education	13,369	12,997	(365)	(2.7)%
Higher Education	2,763	2,802	39	1.4%
Property Tax Aids & Credits	3,025	3,108	80	2.6%
Health & Human Services	8,256	9,460	1,218	14.8%
Public Safety	1,710	1,723	13	0.8%
All Other Spending	2,364	2,548	175	7.4%
Total Spending	\$31,487	\$32,638	\$1,160	3.7%
Cash Flow Account	350	350	0	
Budget Reserve	653	653	0	
Tax Relief Account	110	0	(110)	
Projected Balance at June 30, 2009	\$1,038	\$2,163	\$1,150	

The forecasted revenues and expenditures indicated that the revenues for the Previous Biennium would exceed the revenues for the FY 2006-2007 Biennium; tax revenues were forecast to be greater, and other resources were forecast to be lower. The balance brought forward for the Previous Biennium was expected to be higher than the balance that was brought forward for the FY 2006-2007 Biennium.

The Cash Flow Account and the Budget Reserve Account remained the same, with balances of \$350 million and \$653 million, respectively. The Tax Relief Account was reduced to zero for the

Previous Biennium having been used for tax changes made in the 2006 legislative session effective in the Previous Biennium.

#### 2007 Legislative Session

The 2007 legislative session ended on the constitutional deadline of May 21, 2007. Legislative actions authorizing revenues and spending for the Previous Biennium were based on the February 2007 forecast. The end of the 2007 legislative session estimates for revenues, expenditures and fund balances are detailed below and reflect the enacted budget after line-item and other vetoes by the Governor.

#### PREVIOUS BIENNIUM - GENERAL FUND END OF 2007 LEGISLATIVE SESSION\* (\$ in Millions)

Resources		
Unreserved Balance at June 30, 2007		\$2,106
Non-Dedicated Revenues	32,966	
Dedicated Revenues, Transfers In and Other	846	
Total Revenues and Transfers		33,812
Total Resources		\$35,918
Expenditures		\$34,509
Projected Unreserved Balance at June 30, 2009		\$1,409
Cash Flow Account	350	
Budget Reserve Account	686	
Total for Statutorily Mandated Accounts		\$1,036
Projected Unrestricted Balance at June 30, 2009		\$373

<sup>\*</sup>After Governor's vetoes.

The following table details revenue and expenditure changes enacted by the 2007 Legislature compared to the February 2007 forecast for the Previous Biennium. The information highlights increases and decreases from forecast levels for major revenue and expenditure categories.

### PREVIOUS BIENNIUM END OF 2007 LEGISLATIVE SESSION\* COMPARISON TO FEBRUARY 2007 FORECAST (\$ in Millions)

	Feb 2007		
	<b>Forecast</b>	<b>Enacted</b>	Change
Balance Forward From Prior Year	\$2,126	\$2,106	\$(20)
Current Resources:			. ,
Income Tax Receipts	15,567	15,567	0
Corporate Tax Receipts	2,209	2,209	0
Sales Tax Receipts	9,432	9,432	0
Motor Vehicle Sales Tax Receipts	317	317	0
Statewide Property Tax Receipts	1,402	1,402	0
Other Taxes	2,412	2,514	102
Miscellaneous Non-Tax Revenues, Transfers	2,339	2,371	32
Total Current Resources	\$33,678	\$33,812	\$134
Total Resources	\$35,804	\$35,918	\$114
Expenditures:			
K-12 Education	\$12,996	\$13,780	\$784
Higher Education	2,802	3,155	353
Property Tax Aids & Credits	3,108	3,108	0
Health & Human Services	9,460	9,695	235
Public Safety	1,723	1,877	154
All Other Spending	2,549	2,894	345
Total Spending	\$32,638	\$34,509	\$1,871
Cash Flow Account	350	350	0
Budget Reserve	653	686	33
Projected Balance at June 30, 2009	\$2,163	\$373	\$(1,790)

<sup>\*</sup>After Governor's vetoes.

#### Revenues in the Enacted Budget

The approved budget reflects little change in General Fund revenues from the February 2007 forecast for the Previous Biennium. No general tax increases or decreases were included in the adopted budget. The Governor and Legislature failed to agree on an omnibus tax bill, resulting in a gubernatorial veto. Revenue provisions in the vetoed omnibus tax bill, however, were largely limited to modifications to taxes paid related to foreign operating corporations. Without these changes, forecast revenues for the biennium increased only slightly from forecast levels, reflecting additional tax compliance revenues and limited fee and other revenue changes occurring in omnibus appropriation bills.

#### Expenditures Authorized in the Enacted Budget:

The enacted budget for the Previous Biennium increased General Fund spending by \$1.871 billion from the February 2007 projected forecast. The total recommended spending increase is \$3.011 billion (9.6 percent) over the forecast for the FY 2006-2007 Biennium.

#### Reserves:

At the end of the 2007 legislative session, Minnesota law provided for a total of \$1.003 billion in reserves, including \$653 million in the Budget Reserve Account and \$350 million in the Cash Flow Account. No changes were made to these reserves. A special contingent reserve of \$33 million was designated for aids to counties to deal with anticipated federal reductions affecting human services case management activities.

Final budget actions left an unusually high unexpended, available General Fund balance of \$373 million. Governor's vetoes of the omnibus tax bill reduced legislative spending by \$138 million, as well as deferring a recommended increase to the Budget Reserve Account of \$150 million. The Governor's veto of a capital budget bill reduced legislatively approved cash spending for capital projects by \$135 million, while reducing debt service spending from forecast levels that assumed a small off-year capital budget.

The following table displays the budget for the Previous Biennium compared to the FY 2006-2007 Biennium based on the 2007 legislative session. The table highlights growth in major revenues and spending categories, identifying both amounts and percent change from current levels.

#### PREVIOUS BIENNIUM END OF 2007 LEGISLATIVE SESSION COMPARISON TO FY 2006-2007 BIENNIUM (\$ in Millions)

	FY 2006-2007 Biennium	Previous Biennium	\$ Change	% Change
Balance Forward From Prior Year	\$1,393	\$2,106	\$713	_
Current Resources:				
Income Tax Receipts	13,956	15,567	1,611	11.5%
Corporate Tax Receipts	2,240	2,209	(31)	(1.4)%
Sales Tax Receipts	8,983	9,432	449	5.0%
Motor Vehicle Sales Tax Receipts	491	317	(174)	(35.5)%
Statewide Property Tax Receipts	1,295	1,402	107	8.3%
Other Taxes	2,600	2,514	(86)	(3.3)%
Miscellaneous Non-Tax Revenues, Transfers	2,646	2,371	(275)	(10.4)%
Total Current Resources	\$32,211	\$33,812	\$1,601	5.0%
Total Resources	\$33,604	\$35,918	\$2,314	6.9%
Expenditures:				
K-12 Education	\$13,362	\$13,780	\$418	3.1%
Higher Education	2,763	3,155	392	14.2%
Property Tax Aids & Credits	3,028	3,108	80	2.6%
Health & Human Services	8,242	9,695	1,453	17.6%
Public Safety	1,714	1,877	163	9.5%
All Other Spending	2,389	2,894	505	21.1%
Total Spending	\$31,498	\$34,509	\$3,011	9.6%
Cash Flow Account	350	350	0	0.0%
Budget Reserve	653	686	33	5.1%
Tax Relief Account	110	0	(110)	(100.0)%
Projected Balance at June 30	\$993	\$373	\$(620)	(37.6)%

#### **September 2007 Special Legislative Session**

On September 11, 2007, the Legislature convened in a one-day special session to provide flood relief for southeastern Minnesota. The Legislature enacted a variety of aid provisions to assist local governments and individuals meet match requirement for federal disaster assistance as well as for the Department of Natural Resources to repair a flood damaged state park. In total, the Legislature appropriated \$79 million of General Fund resources for flood cleanup and recovery and authorized \$56 million of general obligation bonds for capital projects resulting from flood damage. Additionally, the first \$55 million of federal emergency relief appropriations were authorized for spending by the Department of Transportation for cleanup and recovery efforts related to the Interstate 35W bridge collapse in Minneapolis.

#### November 2007-February 2008 Forecasts

MMB prepared revised forecasts of General Fund revenues and expenditures for the Previous Biennium at the end of November 2007 and at the end of February 2008. The February 2008 Previous Biennium forecast of resources, expenditures, and fund balances is detailed below:

## PREVIOUS BIENNIUM GENERAL FUND FEBRUARY 2008 FORECAST (\$ in Millions)

Resources		
Unreserved Balance at June 30, 2007		\$2,245
Non-Dedicated Revenues	31,730	
Dedicated Revenues, Transfers In and Other	812	
Total Revenues and Transfers		32,542
Total Resources		\$34,787
Expenditures		\$34,718
Projected Unreserved Balance at June 30, 2009		\$68
Cash Flow Account	350	_
Budget Reserve Account	653	
Total for Statutorily Mandated Accounts		\$1,003
Projected Unrestricted Balance at June 30, 2009		\$(935)

## PREVIOUS BIENNIUM FEBRUARY 2008 FORECAST CHANGES FROM END OF 2007 SPECIAL LEGISLATIVE SESSION (\$ in Millions)

	End of Session	Feb 2008 Forecast	Change
Balance Forward From Prior Year	\$2,106	\$2,245	\$139
Current Resources:			
Income Tax Receipts	15,628	15,345	(283)
Corporate Tax Receipts	2,216	1,760	(456)
Sales Tax Receipts	9,467	9,145	(322)
Motor Vehicle Sales Tax Receipts	317	293	(24)
Statewide Property Tax Receipts	1,402	1,442	40
Other Taxes	2,411	2,223	(188)
Miscellaneous Non-Tax Revenues, Transfers	2,371	2,334	(37)
Total Current Resources	\$33,812	\$32,542	\$(1,270)
Total Resources	\$35,918	\$34,787	\$(1,131)
Expenditures:			
K-12 Education	\$13,781	\$13,805	\$24
Higher Education	3,155	3,155	0
Property Tax Aids & Credits	3,109	3,152	43
Health & Human Services	9,695	9,703	8
Public Safety	1,886	1,886	0
All Other Spending	2,962	3,017	55
Total Spending	\$34,588	\$34,718	\$130
Cash Flow Account	350	350	0
Budget Reserve	686	653	(33)
Projected Balance at June 30, 2009	\$294	\$(935)	\$(1,229)

Forecast revenues were expected to be less than at the end of the 2007 special legislative session. Changes in the corporate income and sales taxes showed the largest decrease. Individual income taxes were also projected to be slightly lower than estimates at the end of session. All other resources were lower than previous estimates with mortgage registration and deed taxes contributing to the decline.

Projected spending for the Previous Biennium was \$130 million higher than estimates made at the end of the 2007 special legislative session. Total spending was projected to be \$34.718 billion. K-12 education, health and human services and property tax aids and credits were all forecast to be slightly higher than earlier estimates. All other spending was also expected to be higher than forecast.

#### Reserves:

The Cash Flow Account remained at \$350 million, and the Budget Reserve Account decreased by \$33 million. The reserves had held \$33 million for counties for medical assistance case management services in anticipation of federal funding reductions. After the November forecast, federal rules were issued that triggered statutory provisions directing this money to be spent. As a result, reserves were \$33 million lower compared to end of session, and \$33 million of the health and human services spending increase was attributable to this change.

#### 2008 Legislative Session

During the 2008 legislative session, the Legislature enacted a number of significant revenue and appropriations measures in the General Fund and non-general funds for the Previous Biennium. The Legislature approved a ballot question for the November 2008 election that would amend the State's Constitution to increase the general sales tax by three-eighths of one percent and dedicate the proceeds to arts and environmental funds. The amendment was passed by the voters on November 4, 2008. The new sales tax was effective July 1, 2009 and was expected to generate \$493.2 million in non-general fund revenue in the Current Biennium.

Additionally, prior to the release of the Governor's supplemental budget recommendations, the Legislature overrode the Governor's veto of a transportation funding bill. This legislation raised the State's gas tax by a total of five cents, implemented in increments. See also the Trunk Highway section on page B-31.

On August 1, 2007, the Interstate 35W bridge over the Mississippi River in Minneapolis collapsed. Prior to and during the legislative session, response measures were put in place to address both the rapid rebuilding of this artery and the compensation of victims and families of those on the bridge when it collapsed. During the September, 2007 special session and in a series of technical legislative procedures prior to the regular session, the Legislature provided appropriation authority to MnDOT to spend federal emergency relief appropriations intended to cover most of the cost of the bridge cleanup, demolition, and reconstruction. In September, MnDOT awarded a \$234 million design-build contract to replace the bridge, with an expected completion date no later than December 24, 2008. During the 2008 regular session a victims' compensation fund was established with \$38 million from the general fund for payments to survivors and victims' families. The new bridge was completed and opened for traffic on September 18, 2008, more than three months early.

Giving effect to enacted legislative changes, general fund resources were expected to total \$35.102 billion. Previous Biennium revenues, excluding the balance brought forward from the FY 2006-2007 Biennium, were estimated to be \$32.857 billion, \$516 million (1.6%) greater than the FY 2006-2007 Biennium. General fund expenditures after session actions were expected to be \$34.593 billion, \$3.104 billion (9.9%) more than the FY 2006-2007 Biennium. Budgeted revenues and expenditures were expected to leave an estimated Unreserved General Fund balance of \$509 million, including a Cash Flow Account of \$350 million and a Budget Reserve Account of \$153 million, resulting in an estimated Unrestricted General Fund balance on June 30, 2009 of \$6 million.

The end of 2008 legislative session estimates of resources, expenditures, and fund balances is detailed below.

### PREVIOUS BIENNIUM GENERAL FUND END OF 2008 LEGISLATIVE SESSION (\$ in millions)

Resources		
Unreserved Balance at June 30, 2007		\$2,245
Non-Dedicated Revenues	31,935	
Dedicated Revenues, Transfers In and Out	922	
Total Revenues and Transfers		32,857
Total Resources		\$35,102
Expenditures		\$34,593
Projected Unreserved Balance at June 30, 2009		\$509
Cash Flow Account	350	
Budget Reserve Account	153	
<b>Total for Statutorily Mandated Accounts</b>		\$503
Projected Unrestricted Balance at June 30, 2009		\$6

#### Resources:

The largest single change in resources from session action was the reduction in the State's Budget Reserve Account of \$500 million, leaving a remaining balance of \$153 million in the Budget Reserve Account. Additionally, \$110 million of balances in other non-general funds also added resources that contributed to budget balancing for the Previous Biennium, the largest among these a \$50 million transfer from the State's health care access fund. The 2008 Legislature made changes in tax law that expanded the State's collection of revenue from foreign operating corporations, which was expected to increase corporate tax revenue by \$109 million in the Previous Biennium. An enhanced tax compliance initiative was expected to yield \$21 million in additional tax revenue.

#### Expenditures:

Session action reduced spending by \$125 million in the Previous Biennium compared to the February 2008 forecast. This reduction was the net effect of a variety of increased spending initiatives in combination with reducing or redirecting previously appropriated amounts for most agencies. In particular, \$172 million was reduced in health and human services programs. Limited new spending was directed at increasing the general formula for state aid paid to school districts by \$44 million on a one-time basis, allocating \$38 million for compensation for victims of the I-35W bridge collapse, providing \$16 million for cash-financed capital projects and debt service for enacted capital projects, and directing \$6 million of additional spending to address an outbreak of bovine tuberculosis in northern Minnesota. Finally, some spending changes enacted in the 2008 session affect Current Biennium commitments to provide property tax aid to counties and cities as well as individual homeowners. The expected impact of these changes was estimated to be \$185 million in additional expenditures in the Current Biennium.

#### Reserves:

The Legislature originally established the Budget Reserve Account at \$653 million for the Previous Biennium. Actions in the 2008 legislative session reduced the Budget Reserve Account to \$153 million. In November 2008, as required under then current law, \$2 million was transferred from

the Assigned Risk Plan surplus to the general fund bringing the total Budget Reserve Account to \$155 million.

Laws designating the allocation of future forecast positive balances to restore any monies used from the Budget Reserve Account remained unchanged.

#### **November 2008 Forecast**

MMB prepared revised forecasts of General Fund revenues and expenditures for the Previous Biennium at the end of November 2008. The November 2008 Previous Biennium forecast of resources, expenditures, and fund balances is detailed below:

### PREVIOUS BIENNIUM GENERAL FUND NOVEMBER 2008 FORECAST (\$ in millions)

Resources		
Unreserved Balance at June 30, 2007		\$2,245
Non Dedicated Revenues	31,501	
Dedicated Revenues, Transfers In and Other	944	
Total Revenues and Transfers		32,445
Total Resources		\$34,690
Expenditures	_	\$34,611
Projected Unreserved Balance at June 30, 2009		79
Cash Flow Account	350	
Budget Reserve Account	155	
Total for Statutorily Mandated Accounts		\$505
Projected Unrestricted Balance at June 30, 2009	<u>-</u>	\$(426)

The current recession was forecast to reduce revenues and add slightly to expenditures in the Previous Biennium. Revenues were expected to fall \$412 million (1.3%) below prior estimates. Actual receipts for FY 2008 were \$398 million (2.4%) more than forecast, but receipts for FY 2009 were then expected to fall \$810 million (4.9%) below earlier projections. Receipts from the individual income tax, sales tax, and the corporate income tax were estimated to decline by 1.9%, 1.6% and 3.1% respectively. When combined with small increases in spending, the result was an estimated \$426 million deficit for the Previous Biennium.

Projected spending for the Previous Biennium based on then current laws was expected to be higher than spending in the FY 2006-2007 Biennium. Health and human services spending estimates increased over the previous forecast. Net spending in all other areas was nearly flat due to the fact that Minnesota law required FY 2007 legislative appropriations be the base for the Previous Biennium budget planning.

#### **Executive Actions to Balance Budget**

Based on the November 2008 forecast of a projected deficit in the General Fund, the Commissioner, with the consent of the Governor and after consultation with the Legislative Advisory Commission, used his statutory powers to balance the budget for the Previous Biennium. This was done by first using all of the funds in the Budget Reserve Account, and since those funds were not sufficient to balance the budget the Commissioner then reduced transfers and unexpended allotments (i.e. unallot) to balance the budget.

The Commissioner then directed the reduction of \$229.2 million in unexpended allotments of prior transfers and appropriations from the General Fund. This action reduced the FY 2009 deficit to \$42.2 million. To resolve the remaining deficit, cabinet agencies were instructed to submit by

January 2, 2009, detailed plans identifying specific reductions totaling \$40 million. A voluntary reduction of \$2.2 million was also made by the legislature. The following chart details reductions made to balance the Previous Biennium budget:

### Summary of Executive Actions and Voluntary Reductions (\$ in millions)

FY 09 Shortfall November 2008 Forecast	\$426
Use of Budget Reserve Account*  Remaining Deficit	<u>(155)</u> <b>\$271</b>
Required Unallotment	
Reduce City Aid (LGA and Market Value Credit)	\$(66)
Reduce County Program Aid	(44)
Reduce Human Services Payments	(73)
Reduce Higher Ed (\$20 U of M, \$20 MnSCU)	(40)
Reduce State Agency Operations	(40)
Minnesota Housing Fund	(4)
Uncommitted 21 Century Minerals Fund Balance	(2)
Minnesota Investment Fund (DEED)	(1)
Voluntary Legislative Reduction	(2)
Subtotal of Reduction	\$(271)
Remaining Deficit	0

## PREVIOUS BIENNIUM - GENERAL FUND NOVEMBER 2008 FORECAST AFTER DECEMBER 2008 EXECUTIVE ACTIONS AND VOLUNTARY REDUCTIONS (\$ in millions)

Resources		
Unreserved Balance at June 30, 2007		\$2,245
Non Dedicated Revenues	31,501	
Dedicated Revenues, Transfers In and Other	944	
Total Revenues and Transfers		\$32,445
Total Resources		\$34,690
Expenditures		34,340
Projected Unreserved Balance at June 30, 2009		350
Cash Flow Account	350	
Budget Reserve Account	0	
Total Statutorily Mandated Accounts		\$350
Projected Unrestricted Balance at June 30, 2009		\$0

#### **February 2009 Forecast**

Minnesota Management & Budget prepared revised forecasts of General Fund revenues and expenditures for the Previous Biennium at the end of February 2009. The February 2009 Previous Biennium forecast of resources, expenditures, and fund balances is detailed below:

## PREVIOUS BIENNIUM GENERAL FUND FEBRUARY 2009 FORECAST (\$ in millions)

Resources		
Unreserved Balance at June 30, 2007		\$2,245
Non Dedicated Revenues	31,207	
Dedicated Revenues, Transfers In and Other	1,025	
Total Revenues and Transfers	_	32,232
Total Resources		\$34,477
Expenditures	_	\$33,891
Projected Unreserved Balance at June 30, 2009		586
Cash Flow Account	350	
Budget Reserve Account	0	
Total for Statutorily Mandated Accounts		\$350
Projected Unrestricted Balance at June 30, 2009	_	\$236

The February 2009 forecast reflected three key changes made in the Previous Biennium since the November 2008 forecast: 1) the executive branch took actions to balance the budget, 2) the federal stimulus bill reduced state obligations in the Medical Assistance program, and 3) forecast changes were made in revenues and expenditures.

As a result of federal stimulus legislation, the American Recovery and Reinvestment Act ("ARRA"), the total projected reduction in FY 2009 State General Fund obligations for the Federal Medical Assistance Program ("FMAP") was \$464 million.

Forecast changes reduced the Projected Unrestricted Balance by \$228 million. A decline in forecast revenues of \$291 million was partially offset by a decline in forecast expenditures of \$63 million. Between November 2008 and January 2009 receipts from the individual income tax, the sales tax, and the corporate income tax were all below forecast.

The table below reflects changes to the Previous Biennium in each of the three areas.

# PREVIOUS BIENNIUM FEBRUARY 2009 FORECAST CHANGES FROM NOVEMBER 2008 FORECAST PRIOR TO 2009 LEGISLATIVE SESSION GENERAL FUND (\$ in millions)

	November 2008	Executive	Federal	Other Forecast	February 2009
	Forecast	Unallotments	Stimulus	Changes	Forecast
Beginning Balance	\$2,245				\$2,245
Revenues	32,445	78		(291)	32,232
Expenditures	34,611	(193)	(464)	(63)	33,891
Cash Flow Account	350				350
Budget Reserve	155	(155)			0
Projected Unrestricted Balance at June 30, 2009	(\$426)	\$426	\$464	(\$228)	\$236

#### 2009 Legislative Session

The 2009 legislative session's changes to the budget for the Previous Biennium were minimal and did not have a material impact.

The State's Cash Flow Account, used to smooth timing differences between the receipt of revenues and expenditure cash outlays within the fiscal year, was \$350 million at the end of the Previous Biennium.

#### PREVIOUS BIENNIUM ESTIMATES -- REVENUES AND EXPENDITURES

The following table displays a summary of the estimated amounts of revenues and expenditures allocable to the General Fund for the Previous Biennium based on the end of the 2009 legislative session. Authorized expenditures are presented by function, consistent with generally accepted accounting principles for reporting purposes.

# PREVIOUS BIENNIUM GENERAL FUND ESTIMATES OF REVENUES AND EXPENDITURES END OF 2009 LEGISLATIVE SESSION (\$ in Thousands)

	Fiscal Year 2008	Fiscal Year 2009	Previous Biennium
Forecast Resources			
Prior Year Ending Balance (1)	2,244,935	1,920,021	2,244,935
Net Non-dedicated Revenues	16,236,155	14,954,415	31,190,570
Dedicated Revenues	74,439	88,469	162,908
Transfers From Other Funds	344,549	471,136	815,685
Prior Year Adjustments	24,951	21,618	46,569
Subtotal Current Resources	16,680,094	15,535,638	32,215,732
Total Revenues Plus Prior Year			
Ending Balance	18,925,029	17,455,659	34,460,667
Authorized Expenditures & Transfers			
K-12 Education	6,822,644	6,957,053	13,779,697
Higher Education	1,563,413	1,556,056	3,119,469
Property Tax Aids & Credits	1,581,087	1,483,079	3,064,166
Health & Human Services	4,630,471	4,419,046	9,049,517
Public Safety	817,020	967,006	1,784,026
Transportation	236,552	116,563	353,115
Environment, Energy & Natural Resources	199,969	226,496	426,465
Agriculture & Veterans	126,936	143,001	269,937
Economic Development	249,994	148,743	398,737
State Government	314,652	379,357	694,009
Debt Service	409,296	452,775	862,071
Capital Projects	10,247	20,901	31,148
Deficiencies/Other	7,322	6,486	13,808
Cancellation Adjustment	0	(23,700)	(23,700)
Subtotal Expenditures & Transfers	16,969,603	16,852,862	33,822,465
Dedicated Revenue Expenditures	35,405	64,877	100,282
Total Expenditures and Transfers	17,005,008	16,917,739	33,922,747
Balance Before Reserves	1,920,021	537,920	537,920
Cash Flow Account	350,000	350,000	350,000
Budget Reserve	654,922	0	0
Appropriations Carried Forward	217,207	0	0
Budgetary Balance	697,892	187,920	187,920

<sup>(1)</sup> On a budgetary basis, Fiscal Year 2007 ended with an Unrestricted General Fund balance of \$1.100 billion and an Unreserved Accounting General Fund Balance of \$2.245 billion.

The following sets forth by source the forecast amounts of nondedicated revenues allocable to the General Fund for the Previous Biennium.

# PREVIOUS BIENNIUM GENERAL FUND ESTIMATES OF NONDEDICATED REVENUES END OF 2009 LEGISLATIVE SESSION (\$ in Thousands)

	Fiscal Year 2008	Fiscal Year 2009	Previous Biennium
Net Nondedicated Revenues:			
Income Tax - Individual	7,759,209	7,208,220	14,967,429
Income Tax - Corporate	1,020,181	652,385	1,672,566
Sales Tax	4,570,848	4,377,601	8,948,449
Motor Vehicle Sales Tax	185,820	107,336	293,156
Statewide Property Tax	704,246	743,211	1,447,457
Estate Tax	121,349	121,000	242,349
Liquor, Wine & Beer	73,108	75,477	148,585
Cigarette & Tobacco	173,479	187,160	360,639
Mining	11,521	9,007	20,528
Mortgage Registry Tax	114,388	95,900	210,288
Deed Transfer Tax	84,314	62,700	147,014
Gross Earnings Taxes	291,937	275,850	567,787
Lawful Gambling Taxes	47,939	44,090	92,029
Medical Assistance Surcharges	214,975	214,976	429,951
Income Tax Reciprocity	69,050	75,880	144,930
Tobacco Settlements	184,411	176,982	361,393
Investment Income	97,259	28,000	125,259
DHS SOS Collections	62,649	40,460	103,109
Lottery Revenue	51,138	53,573	104,711
Departmental Earnings	247,927	254,000	501,927
Fines & Surcharges	81,272	96,700	177,972
All Other Nondedicated Revenue	118,929	105,832	224,761
Tax and Non-Tax Refunds	(49,794)	(51,925)	(101,719)
Total Net Nondedicated Revenues	16,236,155	14,954,415	31,190,570

#### **BUDGET — CURRENT BIENNIUM**

#### **November 2008 Forecast**

MMB prepared forecasts of General Fund revenues and expenditures for the Current Biennium at the end of November 2008. This forecast was prepared before the actions to balance the budget for the Previous Biennium were taken. The November 2008 Current Biennium forecast of resources, expenditures, and fund balances is detailed below:

## CURRENT BIENNIUM GENERAL FUND NOVEMBER 2008 FORECAST (\$ in millions)

Resources		
Unreserved Balance at June 30, 2009		\$79
Non Dedicated Revenues	31,070	
Dedicated Revenues, Transfers In and Other	796	
Total Revenues and Transfers	_	31,945
Total Resources		31,945
Expenditures	_	36,713
Projected Unreserved Balance at June 30, 2011		(4,768)
Cash Flow Account	350	
Budget Reserve Account	155	
Total for Statutorily Mandated Accounts	_	505
Projected Unrestricted Balance at June 30, 2011	<u>.</u>	\$(5,273)

The following table, based on the November 2008 forecast, displays the projected General Fund revenue and expenditures for the Current Biennium. Information is provided by major revenue and expenditure categories based on the November 2008 Forecast. This was the first official forecast of Current Biennium revenues using complete models and detailed assumptions.

## CURRENT BIENNIUM NOVEMBER 2008 FORECAST CHANGES FROM END OF 2008 LEGISLATIVE SESSION (\$ in millions)

	End of 2008 Session	Nov 2008 Forecast	Change
Balance Forward From Prior Year	\$509	\$79	\$(430)
Current Resources:			
Income tax receipts	17,359	15,611	(1,748)
Corporate tax receipts	2,044	1,406	(639)
Sales tax receipts	9,513	8,687	(826)
Motor vehicle sales tax receipts	108	98	(10)
Statewide property tax receipts	1,548	1,560	12
Other taxes	2,341	2,258	(83)
Miscellaneous non-tax revenues, transfers	2,274	2,277	3
Total Current Resources	\$35,187	\$31,866	\$(3,321)
Total Resources	\$35,696	\$31,945	\$(3,751)
Expenditures:			
K-12 Education	13,925	13,903	(22)
Higher Education	3,158	3,158	0
Property Tax Aids & Credits	3,392	3,419	27
Health & Human Services	10,909	11,407	498
Public Safety	1,715	1,697	(18)
All Other spending	3,034	3,129	95
Total Spending	\$36,133	\$36,713	\$580
Cash Flow Account	350	350	0
Budget Reserve	153	155	2
Projected balance at June 30, 2011	\$(940)	\$(5,273)	\$(4,333)

Current Biennium revenues were forecast to be 1.8%, or \$579 million below levels forecast for the Previous Biennium. Then current law spending was expected to grow by 6.1% over Previous Biennium levels. Total revenues were forecasted to decline 9.4% below previous estimates, reducing projected revenues for the Current Biennium by \$3.321 billion. That revenue reduction, combined with projected spending increases in Health and Human Services, increase the estimated budget deficit for the Current Biennium to \$4.847 billion. The forecast indicated that about 40% of the decline in revenues from the Previous Biennium was due to the economic downturn. The remainder was caused by revenue reductions already included in previous estimates.

#### February 2009 Forecast

MMB prepared revised forecasts of General Fund revenues and expenditures for the Current Biennium at the end of February 2009. The February 2009 Current Biennium forecast of resources, expenditures, and fund balances is detailed below:

## CURRENT BIENNIUM GENERAL FUND FEBRUARY 2009 FORECAST (\$ in millions)

Resources		
Unreserved Balance at June 30, 2009		\$586
Non Dedicated Revenues	29,905	
Dedicated Revenues, Transfers In and Other	795	_
Total Revenues and Transfers		\$30,700
Total Resources		\$31,286
Expenditures		\$35,506
Projected Unreserved Balance at June 30, 2011		(4,220)
Cash Flow Account	350	
Budget Reserve Account	0	_
Total for Statutorily Mandated Accounts		\$350
Projected Unrestricted Balance at June 30, 2011		\$(4,570)

## CURRENT BIENNIUM FEBRUARY 2009 FORECAST CHANGES FROM NOVEMBER 2008 FORECAST (\$ in millions)

	Nov 2008 Forecast	Feb 2009 Forecast	Change
Balance Forward From Prior Year	\$79	\$586	\$507
Current Resources:			
Income tax receipts	15,611	14,909	(702)
Corporate tax receipts	1,406	1,175	(229)
Sales tax receipts	8,687	8,485	(202)
Motor vehicle sales tax receipts	98	92	(6)
Statewide property tax receipts	1,559	1,551	(8)
Other taxes	2,228	2,263	35
Miscellaneous non-tax revenues, transfers	2,277	2,225	(52)
Total Current Resources	\$31,866	\$30,700	\$(1,166)
Total Resources	\$31,945	\$31,286	\$(658)
Expenditures:			
K-12 Education	13,903	13,894	(9)
Higher Education	3,158	3,157	1
Property Tax Aids & Credits	3,419	3,435	16
Health & Human Services	11,407	13,182	(1,214)
Public Safety	1,697	1,697	0
All Other spending	3,129	3,129	95
Total Spending	\$36,713	\$35,506	\$(1,207)
Cash Flow Account	350	350	0
Budget Reserve	155	0	(155)
Projected balance at June 30, 2011	\$(5,273)	\$(4,570)	\$703

The shortfall for the Current Biennium was projected to be \$4.570 billion. This was an improvement of \$703 million from the \$5.273 billion shortfall projected in November 2008. However, the improvement was largely due to the projected balance in FY 2009 that carried forward into the Current Biennium. A reduction in health and human services spending of \$1.359 billion due to the federal stimulus bill was almost completely offset by other underlying forecast changes.

Forecast General Fund revenues were expected to be \$1.166 billion less than projected in November 2008. The forecasts for all three major taxes were reduced. Forecast spending increased \$152 million primarily due to increased caseloads in the health and human services area.

ARRA was signed into law on February 17, 2009 by President Obama. ARRA is a \$787 billion package, providing tax relief, fiscal stabilization for states and additional spending for infrastructure and other federal programs. The State is expected to receive a total of \$4.6 billion in ARRA funds. Of this amount, \$2.6 billion was used to offset General Fund spending in the Current Biennium. The additional \$2.0 billion in ARRA funds to be received is for competitive or formula grants for a variety of infrastructure and program categories including transportation and energy projects. The following table shows the effect of the federal stimulus package, which includes both the State stabilization and the enhanced matching funds for the Federal Medical Assistance Program ("FMAP").

#### Impact of ARRA Stabilization Funds and FMAP Funds

(\$ in millions)

	FY 2009	FY 2010	FY 2011	<u>Total</u>
K-12 Education	\$0	\$500	\$0	\$500
Higher Education:				
University of MN	15	74	0	89
MNSCU	15	64	0	79
Health & Human Services:				
Medical Assistance	464	862	497	1,822
Other Human Services	0	110	0	110
Corrections	0	<u>38</u>	0	38
Total – Federal Stimulus	\$494	\$1,648	\$497	\$2,639

The table below reflects changes to the Current Biennium, as a result of receipt of federal stimulus funds.

CURRENT BIENNIUM
GENERAL FUND
NOVEMBER 2008 COMPARISON TO AFTER FEDERAL STIMULUS PACKAGE
(\$ in millions)

	November 2008 Forecast	Federal Stimulus	Other Forecast Changes	Revised Forecast
Beginning Balance	\$79		\$507	\$586
Revenues	31,866		(1,166)	30,700
Expenditures	36,713	(1,359)	152	35,506
Cash Flow Account	350			350
Budget Reserve	155		(155)	0
Balance	(\$5,273)	\$1,359	(\$656)	(\$4,570)

#### 2009 Legislative Session

During the 2009 legislative session, the Legislature enacted a number of revenue and appropriations measures in the General Fund and non-general funds for the Current Biennium.

The 2009 legislative session ended on the constitutional deadline of May 18, 2009 without balancing the budget for the Current Biennium.

The end of 2009 legislative session estimates of resources, expenditures, and fund balances are detailed below.

## CURRENT BIENNIUM GENERAL FUND END OF 2009 LEGISLATIVE SESSION (\$ in millions)

Resources		<b>^-</b>
Unreserved Balance at June 30, 2009		\$538
Non-Dedicated Revenues	30,101	
Dedicated Revenues, Transfers In and Out	824	
Total Revenues and Transfers	_	30,925
Total Resources		\$31,463
Expenditures		\$33,789
Projected Unreserved Balance at June 30, 2011	<del>-</del>	(\$2,326)
Cash Flow Account	350	
Budget Reserve Account	0	
Total for Statutorily Mandated Accounts		\$350
Projected Unrestricted Balance at June 30, 2011	<u>-</u>	(\$2,676)

#### Revenues in the Enacted Budget

The approved budget reflects little change in General Fund revenues from the February 2009 forecast for the Current Biennium. The legislature proposed tax increases and fee adjustments that would increase revenues by \$1 billion. The Governor and Legislature failed to agree on an omnibus tax bill, resulting in a gubernatorial veto. Without these proposed changes, forecast revenues for the biennium increased by \$225 million from forecast levels, primarily reflecting increases in non-tax revenues and transfers.

Giving effect to enacted legislative changes, general fund resources were then expected to total \$31.463 billion. Current Biennium revenues, excluding the balance brought forward from the Previous Biennium, were estimated to be \$30.925 billion, \$1.29 billion less than the Previous Biennium. General fund expenditures after session actions were forecasted to be \$33.789 billion, \$133 million less than the Previous Biennium. Budgeted revenues and expenditures were expected to leave an estimated General Fund deficit of \$ 2.676 billion, including a Cash Flow Account of \$350 million.

The end of 2009 legislative session estimates of resources, expenditures, and fund balances is detailed below.

### Current Biennium Budget Forecast (End of 2009 Session)

(\$ in millions)

	February 2009 Forecast	End of 2009 Session	Change
Beginning Balance	\$586	\$538	\$(48)
Revenues	30,700	30,925	225
Expenditures	35,506	33,789	(1,717)
Cash Flow Acct.	350	350	_
Budget Reserve			
Balance	\$(4,570)	\$(2,676)	\$1,894

#### **Executive Branch Actions to Balance Budget**

Since the Current Biennium budget was not balanced at the end of the 2009 legislative session, the Governor announced that he would direct the Commissioner to use his statutory powers to balance the budget for the Current Biennium.

On June 16, 2009, the Commissioner submitted to the Governor a preliminary proposal of unallotment and administrative actions that could be used to balance the Current Biennium budget. On June 18, the Commissioner convened the Legislative Advisory Commission to consult on potential unallotments as required by statute. Following this consultation, the Commissioner issued a revised unallotment and executive branch action plan on June 29. The actions necessary to implement the executive branch action plan were completed on August 7, 2009. Following is a summary of the action plan:

### Current Biennium Summary of Executive Branch Actions (\$ in millions)

Current Biennium Shortfall End-of Session Forecast	(2,676)
Unallotments	695
Local aids and Credits	300
Health and Human Services	210
Higher Education	100
Agency Operating budgets	23
Political Contribution Refunds <sup>(1)</sup>	10
Other Refunds and Payments	51
Deferrals	1,771
Property Tax Shift	601
Aid Payments Shift	1,170
Administrative Authority	211
Modified WI Tax Reciprocity	106
Delay Capital Equipment Refunds	63
Delay Corporate Franchise Refunds	<u>42</u>
<u>Total</u>	2,676

<sup>(1)</sup> A request for a Political Contribution Refund for a contribution made on or after July 1, 2009 was submitted to the Department of Revenue, and a putative class action has been filed against the State demanding injunctive relief and refunds of any contributions. The State anticipates filing a motion to dismiss.

#### **CURRENT BIENNIUM ESTIMATES – REVENUES AND EXPENDITURES**

The following table displays a summary of the estimated amounts of revenues and expenditures allocable to the General Fund for the Current Biennium based on the 2009 legislative session and executive branch actions. Authorized expenditures are presented by function.

# CURRENT BIENNIUM GENERAL FUND ESTIMATES OF REVENUES AND EXPENDITURES 2009 SESSION AND EXECUTIVE ACTIONS (\$ in Thousands)

	Fiscal Year 2010	Fiscal Year 2011	Current Biennium
Forecast Resources			
Prior Year Ending Balance (1)	537,920	337,849	537,920
Net Non-dedicated Revenues	14,436,773	15,881,234	30,318,007
Dedicated Revenues	88,436	82,254	170,690
Transfers From Other Funds	303,806	299,823	603,629
Prior Year Adjustments	25,000	25,000	50,000
Subtotal Current Resources	14,854,015	16,288,311	31,142,326
Total Revenues Plus Prior Year			
Ending Balance	15,391,935	16,626,160	31,680,246
Authorized Expenditures & Transfers			
K-12 Education	5,395,044	6,238,494	11,633,538
Higher Education	1,425,312	1,430,843	2,856,155
Property Tax Aids & Credits	1,578,903	1,483,300	3,062,203
Health & Human Services	4,331,358	4,725,198	9,056,556
Public Safety	886,872	927,069	1,813,941
Transportation	96,651	94,150	190,801
Environment, Energy & Natural Resources	178,750	177,694	356,444
Agriculture & Veterans	126,792	122,846	249,638
Economic Development	133,434	131,748	265,182
State Government	309,691	313,770	623,461
Debt Service	518,925	558,615	1,077,540
Capital Projects	13,500	16,300	29,800
Cancellation Adjustment	(6,000)	(15,000)	(21,000)
Subtotal Expenditures & Transfers	14,989,232	16,205,027	31,194,259
Dedicated Revenue Expenditures	64,854	71,133	135,987
Total Expenditures and Transfers	15,054,086	16,276,160	31,330,246
Balance Before Reserves	337,849	350,000	350,000
Cash Flow Account	350,000	350,000	350,000
Budget Reserve	0	0	0
Budgetary Balance	(12,151)	0	0
= :			

<sup>(1)</sup> On a budgetary basis, Fiscal Year 2009 is forecast to end with an Unrestricted General Fund balance of \$538 million and an Unreserved Accounting General Fund balance of \$188 million.

The following table sets forth by source the forecast amounts of nondedicated revenues allocable to the General Fund for the Current Biennium.

# CURRENT BIENNIUM GENERAL FUND ESTIMATES OF NONDEDICATED REVENUES 2009 SESSION AND EXECUTIVE ACTIONS (\$ in Thousands)

	Fiscal Year 2010	Fiscal Year 2011	Current Biennium
Net Nondedicated Revenues:			
Income Tax - Individual	7,042,465	7,884,239	14,926,704
Income Tax - Corporate	447,790	771,065	1,218,855
Sales Tax	4,156,973	4,391,032	8,548,005
Motor Vehicle Sales Tax	64,318	27,794	92,112
Statewide Property Tax	769,470	781,973	1,551,443
Estate Tax	123,000	125,900	248,900
Liquor, Wine & Beer	75,999	77,081	153,080
Cigarette & Tobacco	185,348	184,065	369,413
Mining	10,000	7,500	17,500
Mortgage Registry Tax	96,700	79,600	176,300
Deed Transfer Tax	55,400	64,000	119,400
Gross Earnings Taxes	278,650	284,950	563,600
Lawful Gambling Taxes	44,090	44,090	88,180
Medical Assistance Surcharges	223,729	226,590	450,319
Income Tax Reciprocity	103,427	140,783	244,210
Tobacco Settlements	175,189	176,943	352,132
Investment Income	10,000	20,000	30,000
DHS SOS Collections	51,923	57,196	109,119
Lottery Revenue	56,939	57,829	114,768
Departmental Earnings	248,854	248,852	497,706
Fines & Surcharges	116,318	122,805	239,123
All Other Nondedicated Revenue	137,412	130,483	267,895
Tax Compliance	13,750	27,760	41,510
Tax and Non-Tax Refunds	(50,971)	(51,296)	(102,267)
Total Net Nondedicated Revenues	14,436,773	15,881,234	30,318,007

#### HISTORICAL AND PROJECTED REVENUE AND EXPENDITURE GROWTH

The following tables display historical and projected General Fund revenue and expenditure growth by year for the General Fund for the Previous and Current Biennia. Information is provided by major revenue and expenditure categories based on the 2009 legislative session and executive actions.

#### Historical and Projected Revenue Growth

2009 Legislative Session and Executive Actions

(\$ in millions)	Actual FY 2006	Actual FY 2007	Actual FY 2008	Estimated FY 2009	Estimated FY 2010	Estimated FY 2011	Average Annual
Individual Income Tax	\$6,863	\$7,231	\$7,759	\$7,208	\$7,042	\$7,884	
\$ change		368	528	(551)	(166)	842	
% change		5.4%	7.3%	-7.1%	-2.3%	12.0%	2.8%
Sales Tax	4,464	4,506	4,571	4,378	4,157	4,391	
\$ change		42	65	(193)	(221)	234	
% change		0.9%	1.4%	-4.2%	-5.0%	5.6%	-0.3%
Corporate Tax	1,062	1,171	1,020	652	448	771	
\$ change	,	109	(151)	(368)	(204)	323	
% change		10.3%	-12.9%		-31.3%	72.1%	-6.2%
Statewide Property Tax	631	666	704	743	769	782	
\$ change		34	38	39	26	13	
% change		5.5%	5.7%	!	3.5%	1.7%	4.4%
Motor Vehicle Sales	250	247	186	107	64	28	
\$ change		(2)	(61)	(79)	(43)	(36)	
% change		-1.0%	-24.7%	` ,	-40.2%	-56.3%	-35.4%
Other Tax Revenue	1,380	1,211	1,172	1,131	1,179	1,230	
\$ change	,	(169)	(39)		48	51	
% change		-12.2%	-3.2%	` '	4.2%	4.3%	-2.3%
Total Tax Revenue	\$14,649	\$15,032	\$15,412	\$14,219	\$13,659	\$15,086	
\$ change	. ,	383	380	(1,193)	(560)	1,427	
% change		2.6%	2.5%		-3.9%	10.4%	0.6%
Non-Tax Revenues	861	876	824	735	778	795	
\$ change		15	(52)	(89)	43	17	
% change		1.7%	-6.0%	-10.8%	5.9%	2.2%	-1.6%
Dedicated, Transfers, Other	452	471	444	581	417	407	
\$ change		19	(27)	137	(164)	(10)	
% change		4.1%	-5.7%	30.9%	-28.2%	-2.4%	-2.1%
<b>Total Current Resources</b>	\$15,962	\$16,379	\$16,680	•	\$14,854	\$16,288	
\$ change		417	301	(1,145)	(681)	1,434	
% change		2.6%	1.8%	-6.9%	-4.4%	9.7%	0.4%

#### **Historical and Projected Spending Growth**

2009 Legislative Session and Executive Actions

(\$ in millions)	Actual FY 2006	Actual FY 2007	Actual FY 2008	Estimated FY 2009	Estimated FY 2010	Estimated FY 2011	Average Annual
K-12 Education	\$6,301	\$6,438	\$6,820	\$6,957	\$5,395	\$6,238	
\$ change		138	382	137	(1,562)	843	
% change		2.2%	5.9%	2.0%	-22.5%	15.6%	-0.2%
Higher Education	1,348	1,414	1,563	1,556	1,425	1,431	
\$ change	•	66	149	(7)	(131)	<sup>′</sup> 6	
% change		4.9%	10.6%		-8.4%	0.4%	1.2%
Prop. Tax Aids & Credits	1,464	1,559	1,581	1,483	1,579	1,483	
\$ change		96	22	(98)	96	(96)	
% change		6.5%	1.4%		6.5%	-6.1%	0.3%
Health & Human Services	3,910	4,311	4,630	4,419	4,331	4,725	
\$ change	•	401	319	(211)	(88)	394	
% change		10.3%	7.4%	-4.6%	-2.0%	9.1%	3.9%
Public Safety	812	895	909	967	887	927	
\$ change		83	14	58	(80)	40	
% change		10.3%	1.6%	6.4%	-8.3%	4.5%	2.7%
Debt Service	352	400	409	453	519	559	
\$ change		47	9	44	66	40	
% change		13.4%	2.3%	10.8%	14.6%	7.7%	9.7%
All Other	1,356	931	1,093	1,083	918	913	
\$ change	,	(426)	162	(10)	(165)	(5)	
% change		-31.4%	17.5%	` ′	-15.2%	-0.5%	-7.6%
Total Spending	\$15,542	\$15,947	\$17,005	\$16,918	\$15,054	\$16,276	
\$ change	. ,	405	1,058	(87)	(1,864)	1,222	
% change		2.6%	6.6%		-11.0%	8.1%	0.9%

#### Next Biennium Planning Outlook:

The long-term budget outlook for Next Biennium has improved slightly since February 2009. General fund revenues are \$62 million above February 2009 projections while projected spending is \$641 million lower. The gap between ongoing revenues and spending has lessened by \$703 million for Next Biennium. The impact of inflation is not reflected in expenditure projections. The consumer price index (CPI) is projected to fall by 0.7 percent for FY 2010, then grow by 2.3 percent for FY 2011, 2.2 percent for FY 2012, and 2.4 percent for FY 2013.

#### **GENERAL FUND REVENUE SOURCES**

#### Tax Sources

The State's principal sources of non-dedicated revenues are taxes of various types. A description of the major taxes is set forth below.

Income Tax: The income tax rate schedules for 2009 consist of three income brackets having tax rates of 5.35 percent, 7.05 percent and 7.85 percent as shown below. The tax brackets are indexed annually for inflation, as measured by the National CPI. The base of the tax is federal taxable income, with selected additions and subtractions. There is an income exclusion for low-income elderly and disabled taxpayers. The exclusion phases out as adjusted gross income and nontaxable sources of income rise. Two earner couples are entitled to a non-refundable credit against tax liability to offset the additional tax liability that results from the "married joint" filing status as opposed to the "single" filing status. The maximum credit per return to offset this "marriage penalty" is \$346. In addition, the State tax code contains a refundable child care credit, a working family credit, and an education credit all targeted at low income parents. A refundable low income motor fuels credit is effective for Tax Year 2009.

#### SINGLE FILER

Taxable Income	Tax
on the first \$22,730	5.35 percent
on all over \$22,730,	
but not over \$74,650	7.05 percent
on all over \$74,650	7.85 percent

#### MARRIED FILING JOINTLY

Taxable Income	Tax
on the first \$33,220	5.35 percent
on all over \$33,220	
but not over \$131,970	7.05 percent
on all over \$131,970	7.85 percent

Married individuals filing separate returns, estates and trusts must compute their income tax by applying married rates, except that the income brackets will be one-half of the above amounts.

#### **HEAD OF HOUSEHOLD**

Taxable Income	Tax
on the first \$27,980	5.35 percent
on all over \$27,980	
but not over \$112,420	7.05 percent
on all over \$112,420	7.85 percent

**Sales and Use Tax:** The sales tax rate of 6.875 percent is applicable to most retail sales of goods with the exception of food, clothing, and drugs. Purchases made by non-profit organizations and the federal government and school districts are exempt. In November 2008, Minnesota voters voted to amend the constitution to raise the sales tax rate beginning on July 1 2009 by 3/8 of 1 percentage point. The proceeds from the incremental increase are dedicated to funds other than the general fund for the purpose of protecting the environment and preserving Minnesota's arts and

cultural heritage. The new general statewide rate is 6.875%. The 3/8 of 1 percentage point increment will be in place through 2034.

Statewide Property Tax: A State general property tax is levied on commercial and industrial property, public utility property, unmined iron ore property, and seasonal recreational property, including cabins. Electric generation attached machinery and property located at the Minneapolis-St. Paul International Airport and the St. Paul Airport are exempt from this tax. The tax is levied at a uniform rate across the State. The levy amount is adjusted annually for the increase, if any, in the implicit price deflator for government consumption expenditures and gross investment for state and local governments prepared by the U.S. Bureau of Economic Analysis.

Corporate Franchise Tax: A flat tax rate of 9.8% is imposed on corporate taxable income. Corporations that do business both in and outside of Minnesota must apportion their taxable income on the basis of a three factor formula that in Tax Year 2009 gives an 84% weight to sales, an 8.0% weight to payroll and a 9.5% weight to property. Laws enacted in 2005 called for the weights to be incrementally adjusted each year, so that by 2014 the weight for sales will be 100%. The phase in began in 2007. An alternative minimum tax is imposed on Minnesota alternative minimum taxable income (which is similar to federal alternative minimum taxable income) at a flat rate of 5.8%, to the extent the minimum tax exceeds the regular tax.

Beginning in Tax Year 2002, Minnesota required 80% of federal "bonus depreciation" be added to taxable income and then deducted in five equal parts over the next five years. The effect of this provision is to negate the revenue loss that would otherwise result from federal "bonus depreciation".

A fee is imposed as a part of the franchise tax liability. The fee is in addition to the regular and alternative minimum tax. The amount of the fee is based on the sum of Minnesota property, payroll and sales. The fee schedule is shown below:

Fee Basis	Amount of Fee
Less than \$500,000	\$0
\$500,000 to \$1 million	100
\$1 to \$5 million	300
\$5 to \$10 million	1,000
\$10 to \$20 million	2,000
\$20 million or more	5 000

**Insurance Gross Earnings Tax:** A tax is imposed on the gross premium revenue of insurance companies at the following rates:

- 1.5% Life insurance
- 2.0% Domestic and foreign company premiums.
- 1.0% Mutual property and casualty companies with assets of 5 million or less on 12/31/89.
- 1.26% Mutual property and casualty companies with assets in excess of 5 million but less than 1.6 billion on 12/31/89.
- 3.0% Surplus line agents.
- 0.5% Fire Marshal tax on fire premiums.
- 2.0% Surcharge on fire premiums for property located in cities of the first class.
- 1.0% Health Maintenance Organizations.

**Motor Vehicle Sales Tax:** Motor vehicle sales, new and used, are exempt from the sales and use tax, but are subject to a 6.5% motor vehicle sales tax. The tax is collected at the time of title registration or transfer. For fiscal year 2010, 83.75% of the collections are dedicated to transportation related funds. Under a constitutional amendment adopted by the voters in 2006, all of the collections will be dedicated to transportation related funds beginning in fiscal year 2012.

**Liquor, Wine and Fermented Malt Beverages Tax:** Liquor is taxed at \$5.03 per gallon. Wine is taxed at rates that vary from \$.30 per gallon to \$3.52 per gallon, depending on the alcohol content. Beer is taxed at \$2.40 per 31-gallon barrel for beer with alcoholic contents of 3.2% by volume or less, and \$4.60 per 31-gallon barrel for strong beer.

A tax of 2.5% is imposed on alcoholic beverages sold at retail; this is in addition to the 6.875% sales tax on alcoholic beverages.

**Cigarette and Tobacco Products Tax:** The excise tax on cigarettes is 48 cents per pack. Tobacco products other than cigarettes are subject to an excise tax, imposed on distributors thereof, equal to 35% of the wholesale price of such tobacco products.

A 75 cents per pack health impact fee is imposed on cigarettes and a health impact fee of 35% is imposed on tobacco products. In lieu of a sales tax on cigarettes, a wholesale tax is imposed at rates, adjusted annually, to yield revenues equivalent to a 6.5% retail sales tax. The initial rate in 2005 was set at 25.5 cents per pack.

**Estate Tax:** The tax base is the federal gross estate less various exemptions and deductions. The tax may not exceed the State death tax credit, under prior federal law.

**Mortgage Tax:** A tax of 23 cents is imposed on each \$100 dollars of debt secured by real property. Ninety-seven percent of the proceeds go to the State's General Fund and three percent to the county in which the property is located.

**Deed Tax:** A tax of .0033% per \$500 or \$1.65 for increments less than \$500 of consideration is imposed on the transfer of real estate by any deed, instrument, or writing. Ninety-seven percent of the proceeds go to the State's General Fund and three percent to the county in which the property is located.

#### Legalized Gambling Taxes:

Pari-Mutuel Tax: A 6% tax is imposed on the takeout of pari-mutuel horse races at licensed tracks. The takeout is 17% of straight pools and 23% for multiple pools.

Lawful Gambling Tax: A 8.5% tax is imposed on bingo, raffles and paddlewheels gross receipts less prizes of organizations licensed to operate such games of chance.

Pull-Tab and Tip Board Tax: A 1.7% tax is imposed on the "Ideal Gross" of each pull tab or tipboard deal sold by a distributor. A deal is defined as each separate package, or series of packages, consisting of one game of pull-tabs or tipboards. In addition, a "Combined Receipts Tax", with rates ranging from 1.7% to 5.1% is imposed on organizations with pull tab and tip board gross receipts in excess of \$500,000 per year.

**Rental Motor Vehicle Tax:** In addition to the general sales tax a 6.2 percent sales tax is imposed on the lease or rental, on a daily or weekly basis, of a passenger automobile, van or pickup truck.

**Taconite and Iron Ore Occupation Tax:** The base of the occupation tax is the value of the ore less expenses required to convert it into marketable quality. Beginning in tax year 2006, the rate of the tax was 2.45%. For purposes of the corporate franchise tax apportionment formula, transfers of ore are deemed to be Minnesota sales.

**Health Care Provider Tax:** A tax is imposed upon licensed nursing homes, hospitals, and health maintenance organizations, including a \$2,815 tax per licensed nursing home bed, a 1.56% tax on the net patient revenue of hospitals (excluding Medicare revenue), and a 0.6% tax on the total premium revenue of health maintenance organizations.

#### **Other Sources**

In addition to the major taxes described above, other sources of non-dedicated revenues include minor taxes, unrestricted grants, certain fees and charges of State agencies and departments, and investment income.

The General Fund receives no unrestricted federal grants. The only federal funds deposited into the General Fund are to reimburse the State for expenditures on behalf of federal programs.

#### **Tobacco Settlement**

On May 8, 1998, the State of Minnesota settled a lawsuit initiated against several tobacco companies. The settlement requires the defendant tobacco companies to make annual payments to the State of between \$165 million and \$204 million. The payments are to be made at the beginning of the calendar year and are scheduled into perpetuity. These amounts are adjusted based on volume of tobacco products sold and the Consumer Price Index as indicated in the settlement documents.

#### TRUNK HIGHWAY SYSTEM

The State trunk highway system consists of 11,883 miles of highways, 3,585 bridges over 20 feet long, and 1,049 maintenance, enforcement, service, and administrative buildings at 390 sites. Minnesota has 914 miles of interstate highways, all of which are part of the State trunk highway system. Total highway mileage, including roads and streets under local jurisdiction, is over 141,000 miles.

The State trunk highway system is constructed and maintained by the Minnesota Department of Transportation ("MnDOT"). Construction work is contracted to private construction contractors on a competitive basis, while maintenance is performed by MnDOT employees. Maintenance includes routine patching; short overlays; snow and ice control; and traffic services such as signing, paint striping, etc.

#### **Trunk Highway Fund**

The Minnesota Constitution, Article XIV, establishes a Trunk Highway Fund (the "Trunk Highway Fund") to be used solely for trunk highway system purposes and for payment of principal of and interest on trunk highway bonds. Article XIV provides that the payment of principal of and interest on State trunk highway bonds is "a first charge on money coming into [the State Trunk Highway Fund] during the year in which the principal or interest is payable." Article XIV also establishes a Highway User Tax Distribution Fund to be used solely for highway purposes, authorizes the Legislature to impose taxes on motor vehicles and motor vehicle fuels, and requires the proceeds of such taxes to be paid into the Highway User Tax Distribution Fund. The Minnesota Constitution requires that 95% of the revenues deposited into the Highway User Tax Distribution Fund be distributed from such fund as follows: 62% to the Trunk Highway Fund, 29% to the County State Aid Highway Fund, and 9% to the Municipal State Aid Street Fund. The remaining 5% of Highway User Tax Distribution Fund revenues are distributed to the same three funds in accordance with a formula that the Legislature establishes. Currently these remaining revenues are all distributed to the County State Aid Highway Fund. According to the Minnesota Constitution, no change in the distribution formula may be made within six years of the last previous change. The current distribution formula was established in the 2008 legislative session.

In addition to distributions from the Highway User Tax Distribution Fund, the Trunk Highway Fund receives revenue from deposits of federal aid reimbursements, investment income, and miscellaneous fees and reimbursements. A Minnesota motor fuel tax is collected on all fuel used to propel vehicles on the public roads of the State and includes gasoline, diesel fuel, and other special fuels. The following table shows the motor fuel tax rate changes passed by the 2008 Legislature:

### 2008 LEGISLATIVE MOTOR FUEL TAX RATE CHANGES Base Rate: Twenty Cents/Gallon

Fiscal Year	Effective Date	Increase Cents/Gallon	New Effective Rate
2008	Apr-08	2.0	22.0
2009	Aug-08	0.5	22.5
2009	Oct-08	3.0	25.5
2010	Jul-09	1.6	27.1
2011	Jul-10	0.4	27.5
2012	Jul-11	0.5	28.0
2013	Jul-12	0.5	28.5

For some special fuels the rate is different than gasoline and diesel and is based on the equivalent energy content of the fuel compared to gasoline.

Preliminary revenue estimates from motor fuels taxes were \$743 million to the Highway User Tax Distribution Fund in Fiscal Year 2009, after refunds, collection costs and other transfers (e.g., estimated revenues from taxes paid on non-highway fuel transferred to other state accounts). Of this amount, \$438 million was transferred to the Trunk Highway Fund. MnDOT forecasts collections of \$837 million in Fiscal Year 2010 to the Highway User Tax Distribution Fund, with a resulting transfer of \$493 million to the Trunk Highway Fund.

Motor vehicle registration taxes consist of taxes on passenger vehicles and on trucks. For passenger vehicles the tax is \$10 plus 1.25% times a declining percentage of the original value of the vehicle based upon registration year. For vehicles newly registered in 2009 or later, the new statutory schedule is automatically applied, which contains no tax caps. For vehicles previously registered before 2009, the new tax schedule is only applied if the amount calculated is less than the vehicle registration amount paid in the previous year; otherwise the registration amount is equal to the previous year's registration tax. The minimum tax is \$35. Motor vehicle registration taxes for trucks are based on the weight and age of the vehicles, with the maximum tax being \$1,760 for trucks registered at 80,000 pounds that are less than 9 years old. Trucks registered at a weight greater than 80,000 pounds pay an additional \$50 per ton of registered weight. Motor vehicle registration taxes generated an estimated \$499 million in Fiscal Year 2009, after refunds and collection costs, of which \$294 million was transferred to the Trunk Highway Fund. MnDOT estimates collections to be \$511 million in Fiscal Year 2010 to the Highway User Tax Distribution Fund, with a resulting transfer of \$301 million to the Trunk Highway Fund.

The State of Minnesota levies a sales tax of 6.5% on motor vehicles ("MVST"). In November 2006, voters approved a constitutional amendment phasing in dedication of all MVST for transportation purposes over five years, starting July 1, 2007 (FY 2008). The 2009 Legislature modified the percent of motor vehicle sales tax distribution for the Current Biennium. The following table shows percent and forecast amount, if available, to each of the recipient funds for this revenue source.

#### MOTOR VEHICLE SALES TAX DEDICATION 2009 LEGISLATIVE CHANGES (\$ in Millions)

Highway User Tax Distribution Fund

_	Distribution Fund		General Fund		i ransit As	ssistance Fund
Year	Percent	Forecasted Amount	Percent	Forecasted Amount	Percent	Forecasted Amount
2008	38.25%	\$196.1*	36.25%	\$176.5*	25.50%	\$130.7*
2009	44.25%	193.1**	26.25%	114.6**	29.50%	128.7**
2010	47.50%	188.0	16.25%	64.3	36.25%	143.6
2011	54.50%	242.4	6.25%	27.8	39.25%	174.5
2012	60.00%	275.9	0.00%	0	40.00%	183.9
2013	60.00%	286.1	0.00%	0	40.00%	190.7

<sup>\*</sup> Actual

<sup>\*\*</sup> Preliminary

Activity in the Trunk Highway Fund for the Current Biennium is detailed below:

# CURRENT BIENNIUM ESTIMATED REVENUES AND EXPENDITURES TRUNK HIGHWAY FUND (Thousands of Dollars)

	Fiscal Year Ended June 30, 2010	Fiscal Year Ended June 30, 2011	<u>Bie nnium</u>
Estimated Resources			
Balance Forward from Prior Year Revenues	\$29,747	\$28,246	\$29,747
Federal Grants	342,500	429,900	772,400
Departmental Earnings	10,224	10,224	20,448
Investment Income	10,500	10,750	21,250
Other Income	58,933	58,933	117,866
Total Receipts	422,157	509,807	931,964
·	422,137	509,607	93 1,904
Transfers from Other Funds	0.004	0.004	7.040
General Fund Reimbursement	3,924	3,924	7,848
HUTD Reimbursement	610	610	1,220
Hyw Users Tax Distribution Fund	886,222	937,645	1,823,867
Plant Management Fund	1,304	1,304	2,608
Special Revenue Fund	<u>2,175</u>	2,175	4,350
Total Transfers	894,235	945,658	1,839,893
Total Resources Available	1,346,139	1,483,711	2,801,604
Estimated Uses			
Expenditures			
Transportation			
Transportation, Department of	1,142,735	1,179,868	2,322,603
Public Safety, Department of	87,805	87,805	175,610
Contingent Account	<u>200</u>	<u>200</u>	<u>400</u>
Subtotal-Transportation	1,230,740	1,267,873	2,498,613
State Government			
Tort Claims	<u>600</u>	<u>600</u>	<u>1,200</u>
Subtotal-State Government	<u>600</u>	<u>600</u>	<u>1,200</u>
Total Expenditures	1,231,340	1,268,473	2,499,813
Transfers to Other Funds			
DebtService Fund	86,553	157,550	244,103
Total Uses	<u>1,317,893</u>	1,426,023	<u>2,743,916</u>
Undesignated Fund Balance	\$28,246	\$57,688	\$57,688

The estimated expenditures for state road construction for the Previous Biennium include the use of State funds to advance the federal portion of certain projects under a method generally known as "advance construction."

Federal advance construction is a financing method authorized by the Federal Highway Administration. It allows a state to encumber the necessary funds to begin construction of federal-aid projects before the authorized federal funds are available for those projects. Advance construction uses State trunk highway funds to "advance" federal project construction costs on projects for which federal funds have been authorized but not yet appropriated for the current fiscal year. The Trunk Highway Fund's advances are later repaid during the year in which the funds are appropriated by Congress. The receivable for the advance is recognized in the year the project is encumbered. The appropriated amount of federal aid for a State fiscal year is then reduced by all advance construction conversions in that State fiscal year and increased by all new advance construction in that year.

Beginning in Fiscal Year 2005, transportation projects financed with bond proceeds were segregated into a capital projects fund. This fund accounts for bond proceeds and the construction expenditures paid with bond proceeds only. The State typically encumbers, and consequently reserves fund balance, for the full contract amount of transportation projects when awarded. However, bond revenues supporting these projects are not recorded until the bonds are sold. Because of the timing of bond revenues and related capital expenditures, there may be temporary deficits in unreserved fund balance. Bond funded capital projects are thus accounted for in a new capital projects fund.

#### **Capital Needs of the Trunk Highway System**

The State manages the capital maintenance and upgrading of the trunk highway system, in partnership with the Federal Highway Administration. It uses a planning process that includes a statewide transportation plan, updated every six years, and an annual Statewide Transportation Improvement Program ("STIP"), which details all highway construction and maintenance projects that are capital in nature. Projects included in the STIP range from major construction, involving building new highways or rebuilding highways that add additional traffic capacity, to less substantive improvements such as resurfacing existing highways.

The 2003 Legislature provided a \$400 million bond authorization for trunk highway improvements. The 2007 Legislature authorized \$20.02 million of trunk highway bonds for highway flood damaged projects. The 2008 Legislature passed a \$1.8 billion authorization for trunk highway bonds. The 2009 Legislature authorized \$40 million for construction of trunk highway interchanges and matching funds for federal projects and \$2.7 million for the reconstruction and repair of trunk highways and trunk highway bridges located in the area that suffered flood-related damages in 2008. See Appendix C for a list of projects to be included in the Series 2009E Bonds.

The table below depicts the commitments for highway construction and related purposes associated with the appropriations made by the 2009 Legislature for the Current Biennium. The last item in the table, "Program Delivery," is included to show the anticipated use of bond funds in the Current Biennium for that purpose. Program delivery expenditures will also be made from other portions of MnDOT's budget.

# CURRENT BIENNUM TRUNK HIGHWAY IMPROVEMENT PROGRAM ANTICIPATED ENCUMBRANCES (\$ in Millions)

Trunk Highway Funds

Improvement Category	and Federal Funds	Bond Funds	Total
Major Construction (1)	\$1,031.0	\$504.3	\$1,535.3
Safety	89.4		89.4
Traffic Management	23.7		23.7
Municipal Agreements	22.3		22.3
Right of Way	127.0		127.0
Miscellaneous Agreement	44.8		44.8
Capital Construction and Improvements	0.0	36.4	36.4
Program Delivery	0.0	50.4	50.4
Total (2)	\$1,338.3	\$591.1	\$1,929.4

- (1) The Major Construction Category includes the following activities:

  Reconstruction, Bridge Replacement, Bridge Repairs, Reconditioning, Resurfacing, and Road Repair.
- (2) The total expenditures, excluding the amount provided by bond funds, consists of \$460.4 million of state highway revenues and \$877.9 million of federal funds.

# CURRENT BIENNIUM TRUNK HIGHWAY AND TRUNK HIGHWAY BOND FUND CASH EXPENDITURES FORECAST (\$ in Millions)

	Trunk Highway	Trunk Highway	
Category	Fund	Bond Fund	Total
Major Construction	1, 224. 7	387.8	1,612.5
Safety	84.2	3.5	87.7
Traffic Management	15.1	0.4	15.5
Agreements and Miscellaneous	199.4	-	199.4
Right of Way	59.3	-	59.3
Capital Construction and Improvements	-	18.0	18.0
Program Delivery		39.2	39.2
Total	1,582.7	448.9	2,031.6

#### HISTORIC REVENUES AND EXPENDITURES

The following table sets forth the Trunk Highway Fund revenues and expenditures for the Fiscal Years ending June 30, 2006 through 2008, and for the additional time periods shown. For the Fiscal Years ended June 30, 2006 through 2008 the revenues and expenditures shown include all revenues and expenditures for that fiscal year, including revenue received and expenditures made after June 30 of such fiscal year which are properly allocable to such fiscal years. For the twelvemonth periods ending June 30, 2008 and June 30, 2009 and for the three-month periods ending September 30, 2008 and September 30, 2009, such revenues and expenditures include only cash receipts and disbursements allocable to such periods, respectively. The schedules of revenues and expenditures are presented for comparison purposes only and are not intended to reflect any increases or decreases in fund balance. Beginning balances or deficits are not included. The actual expenditures set forth in the table on page B-44 are presented by object of expenditure.

# STATE OF MINNESOTA TRUNK HIGHWAY FUND COMPARATIVE STATEMENT OF REVENUES AND EXPENDITURES (THOUSANDS OF DOLLARS)

_	Fiscal Year Ended June 30 (1)		30 (1)	July 1, 2007 Through	July 1, 2008 Through	July 1, 2008 Through	July 1, 2009 Through
	2006	2007	2008	June 30, 2008 (2)	June 30, 2008 (2)	September 30, 2008 (2)	2008 (2)
Revenues:				. , ,	( /		
Taxes:(3)							
Motor Fuel	\$390,294	\$387,617	\$390,897	\$390,856	\$445,421	\$103,677	\$209,253
Motor Vehicle	301,974	301,068	295,375	292,336	302,550	65,499	119,731
Motor Vehicle Sales Tax	95,033	94,053	115,505	104,066	103,211	22,451	54,616
Less: Revenue Refunds	(37,022)	(38,531)	(37,657)	(37,646)	(38,034)	(5,468)	
Net Taxes	\$750,279	\$744,207	\$764,120	\$749,611	\$813,147	\$186,160	\$383,600
Federal Grant Agreements	361,175	543,025	423,724	423,724	592,554		
Drivers License(4)	833	1,523	1,565	1,565	1,825	1,825	
Penalties & Fines	6,401	7,006	6,874	3,998	3,738	899	440
Investment Income	8,262	11,517	9,883	8,997	7,891	1,674	366
Local Government Contracts	86,461	16,874	39,822	39,822	27,883	18,453	6,178
Other Revenue	36,261	29,121	21,579	22,252	44,725	5,029	3,327
TH Revenue Refunds	(2,085)	(70)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Revenues	\$1,247,587	\$1,353,203	\$1,267,567	\$1,249,969	\$1,491,763	\$214,040	\$393,911
Expenditures:							
Personal Services	\$355,263	\$360,902	\$381,344	\$359,731	\$381,708	\$83,278	\$56,283
Purchased Services	112,354	106,094	89,162	77,723	88,546	12,022	8,976
Materials and Supplies	58,645	66,914	63,891	56,274	76,123	13,009	6,115
Capital Outlay:							
Equipment	18,687	30,777	15,076	9,853	31,061	1,179	339
Capital Outlay & Real Property(5)	605,856	798,672	647,776	342,666	305,922	45,826	19,950
Grants and Subsidies:							
Individuals	40	20	10	10	33	12	4
Counties	129	135	151	79	67	303	203
School Districts			50	45			
Private Organizations							
Other Grants	1,016	2,377	794	727	795	76	14
All Other	6,308	13,280	6,840	<u>5,235</u>	9,290	5,620	<u>10,000</u>
Total Expenditures	\$1,158,298	\$1,379,171	\$1,205,094	\$852,343	\$893,545	\$161,325	\$101,884
Transfers:							
Debt Service	36,347	53,752	52,170	52,170	59,542		
Other Transfers	(17,912)	(15,639)	(34,231)	(12,778)	(5,335)	(3,157)	<u>(767)</u>
Net Transfers	\$18,435	\$38,113	\$17,939	\$39,392	\$54,207	(\$3,157)	(\$767)
Total Expenditures and Net Transfers Out	<u>\$1,176,733</u>	<u>\$1,417,284</u>	\$1,223,033	<u>\$891,735</u>	<u>\$947,752</u>	<u>\$158,168</u>	<u>\$101,117</u>

<sup>(1)</sup> For Fiscal Years 2006-2008, the schedule of revenues and expenditures includes all revenues and expenditures for the fiscal year, and encumbrances for the Fiscal Year, including accruals at June 30.

<sup>(2)</sup> For the periods ended June 30, 2008, September 30, 2008, June 30, 2009, and September 30, 2009, only current year receipts have been included.

<sup>(3)</sup> These amounts represent the Trunk Highway Fund portion of the Motor Fuel, Motor Vehicle Registration, and Motor Vehicle Sales Taxes to the Highway User Tax Distribution Fund.

<sup>(4)</sup> The 2005 Legislature transferred responsibility for revenues and corresponding collection expenses relating to driver's license from the Trunk Highway Fund to the Department of Public Safety Driver's Services Account in the Special Revenue Fund. This legislation required the amounts shown in Fiscal Years 2006-2009 to be transferred to the Trunk Highway Fund.

<sup>(5)</sup> Because construction contracts typically span into future fiscal years, and are encumbered in their entirety in the appropriate Fiscal Year, materially large amounts of encumbrances exist at the end of a Fiscal Year. For Fiscal Years 2006-2008, encumbrances have been included in Capital Outlay and Real Property totals.

#### MINNESOTACARE® PROGRAM

The 1992 Legislature established the MinnesotaCare® program to provide subsidized health care insurance for long term uninsured Minnesotans.

The program is not part of the General Fund. A separate fund, called the Health Care Access Fund, was established as a special revenue fund to account for revenues and expenditures for the MinnesotaCare® program. Program revenues are derived primarily from a 2 percent gross revenue tax on hospitals, health care providers and wholesale drug distributors, and a 1 percent gross premium tax on nonprofit health service plans and HMOs. The 2008 Legislature created a loan from the Health Care Assess Fund to the General Fund in the amount of \$50 million. When the Commissioner of Health determines that accumulated savings to state-administered health care programs from enacted health care reform reach \$50 million, the Commissioner of Management and Budget must transfer a like amount back from the General Fund to the Health Care Access Fund.

Based on current tax levels, projected activity in the Health Care Access Fund for the Previous Biennium and the Current Biennium are detailed below:

#### Previous Biennium MINNESOTACARE® Health Care Access Fund (\$ in Millions)

#### Resources

Unreserved Balance at June 30, 2007	\$167
Revenues	1,067
Total Resources	1,234
Expenditures	797
Projected Unreserved Balance at June 30, 2009	\$437
Transfer to Special/General Fund	157
Projected Unrestricted Balance at June 30, 2009	\$280

#### Current Biennium MINNESOTACARE® Health Care Access Fund (\$ in Millions)

#### Resources

Unreserved Balance at June 30, 2009	\$280
Revenues	1,161
Total Resources	1,441
Expenditures	1,103
Projected Unreserved Balance at June 30, 2011	\$338
Transfer to General Fund	97
Projected Unrestricted Balance at June 30, 2011*	\$241

\*The MinnesotaCare impact of the Governor's line-item veto of the General Assistance Medical Care (GAMC) appropriation for FY 2011 in the Laws of 2009, Chapter 79, Article 13, and the unallotment plan ending GAMC coverage effective March 1, 2010 is not included here and will be incorporated with the next forecast in November 2009.

#### **CASH FLOW INFORMATION**

The Statutory General Fund is established in Minnesota Statutes, Section 16A.671, subdivision 3a, and is defined as follows:

"\*\*\* all cash and investments from time to time received and held in the treasury, except proceeds of state bonds and amounts received and held in special or dedicated funds created by the constitution, or by or pursuant to federal laws or regulations, or by bond or trust instruments, pension contracts, or other agreements of the state or its agencies with private persons, entered into under state law."

The General Fund, special revenue funds, internal service funds, enterprise funds and capital projects funds make up the Statutory General Fund. Cash contained in the Statutory General Fund is available for State cash flow purposes.

Major special revenue funds included in the Statutory General Fund include the Petro Tank Release, the State Airports, the Game and Fish, the Workforce Development, the Tobacco Use Prevention, the Workers Compensation, the Environmental Waste and the Northeast Minnesota Economic Development funds.

Internal service funds, enterprise funds and capital project funds included in the Statutory General Fund include the MnSCU, the General Projects, the Risk Management, the Lottery Cash Flow and the State Operated Services Funds.

The End-of-Session ("EOS") fund balance estimates anticipated revenues and expenditures resulting from the final enacted budget. Based on current law, the EOS represents the state's official forecast of its financial position until new revenue and expenditure forecasts are prepared in November of each year.

While the official state forecast does not change until the November update, continual monitoring of estimated vs. actual revenues and expenditures is required to ensure adequate cash flow. There are 43 funds within the Statutory General Fund. MMB manages short-term intra-fund borrowing within the Statutory General Fund, balancing the cash needs of various programs with actual daily receipts and disbursements.

While the FY 2010 EOS Statutory General Fund cash flow statement projects a positive cash balance, the State's Statutory General Fund cash balance is running below forecast. For the first three months of the year general fund receipts are \$34.6 million less than forecasted, general fund disbursements are \$125.7 million more than forecasted and the non-general fund cash balance was \$25.6 million more than forecasted resulting in a September 2009 Statutory General Fund ending balance being \$134.6 million less than forecasted. Decreased income tax receipts and increased human services net disbursements account for most of the variance.

The State may, subject to certain limitations, issue certificates in anticipation of the collection of taxes levied for and other revenue appropriated to the Statutory General Fund for expenditure during the biennium. Minnesota Statutes, Section 16A.671, authorizes the Commissioner to sell certificates of indebtedness in the following manners:

- advertising for competitive bids;
- negotiating contracts with banks in or out of state to establish lines of credit;
- negotiating contracts with firms of underwriters that will purchase or act as agents in the placement of certificates of indebtedness;

- entering into contracts with banks in or out of state to authenticate, issue, pay principal
  and interest on, cancel, and otherwise deal as fiscal agents of the state with certificates
  of indebtedness issued as outlined above; and
- selling certificates of indebtedness to the State Board of Investment without advertising for bids.

The extent to which short-term borrowing is used to meet cash flow needs will be determined by the variance between estimated and actual receipts and the timing of major payments during any given month.

The Legislature established the Cash Flow Account at \$350 million for the Current Biennium.

The State currently has no short-term debt outstanding.

The following cash flow tables are based on the May 2009 end of session, including the Executive Actions taken in July, 2009. Based on the May 2009 EOS estimate of revenues and expenditures, the actual Statutory General Fund cash flow balances through the end of September 2009, and assuming current revenue trends continue, the State currently anticipates the potential issuance in early calendar year 2010 of certificates of indebtedness for the purpose of financing the State's cash flow needs in the Current Biennium.

### STATUTORY GENERAL FUND MONTHLY CASH FLOW ANALYSIS

#### 2009 END OF SESSION INCLUDING EXECUTIVE ACTIONS

Fiscal Year Ending June 30, 2010 (Dollars in Thousands)

	Jul-09	Aug-09	Sep-09	Oct-09	Nov-09	Dec-09	Jan-10	Feb-10	Mar-10	Apr-10	May-10	Jun-10	Total
Beginning Cash Balance	\$ 2,475,390	\$ 1,828,040	\$ 1,364,908	\$ 1,237,549	\$ 1,244,560	\$ 942,541	\$ 1,212,665	\$ 1,785,281	\$ 1,210,705	\$ 726,029	\$ 900,301	\$ 834,708	
Receipts:													
Individual Income Tax	\$ 535,480	\$ 440,412	\$ 749,444	\$ 556,706	\$ 479,992	\$ 672,251	\$ 911,185	\$ 52,125	\$ 335,811	\$ 1,005,498	\$ 549,491	\$ 754,071	\$ 7,042,465
Sales and Use Taxes	167,155	364,154	358,082	382,449	357,433	329,545	412,691	330,171	291,812	335,349	315,057	588,754	4,232,651
Corporate & Bank Excise	15,102	7,073	107,731	(3,648)	(52,630)	70,766	7,891	(8,264)	186,364	20,962	19,477	76,965	447,790
Statewide Property Tax	110	0	0	0	1,390	338,339	4,585	0	0	0	0	425,046	769,471
Motor Vehicle Taxes	19,928	19,161	19,915	17,958	15,384	15,571	14,360	12,991	17,879	18,514	18,224	18,276	208,161
Tobacco Product Taxes	4,126	32,250	11,015	20,084	19,926	15,168	16,436	14,823	7,446	23,652	18,119	2,303	185,350
Insurance Taxes	827	10,758	77,670	1,086	1,277	82,301	2,408	17,425	90,721	2,120	1,415	70,308	358,318
Other Excise Taxes	126,953	101,605	66,268	128,923	87,916	140,318	155,207	95,963	62,377	140,681	88,218	80,344	1,274,772
Investment Earnings	10,402	1,273	10,380	2,820	4,832	5,395	5,468	5,614	5,194	4,463	4,283	4,211	64,336
Tobacco Settlement	0	0	0	0	0	175,189	0	0	0	0	0	0	175,189
Inter-governmental Grants	8,960	9,163	8,688	5,762	7,871	7,418	7,385	6,476	6,189	4,886	5,093	6,748	84,640
Other Sources	303,633	348,665	377,967	264,326	243,611	283,296	425,886	250,281	251,878	248,450	274,440	237,972	3,510,405
Subtotal Receipts	\$ 1,192,676	\$ 1,334,513	\$ 1,787,159	\$ 1,376,468	\$ 1,167,002	\$ 2,135,559	\$ 1,963,502	\$ 777,605	\$ 1,255,670	\$ 1,804,577	\$ 1,293,818	\$ 2,265,000	\$ 18,353,548
Total Resources	\$ 3,668,066	\$ 3,162,553	\$ 3,152,067	\$ 2,614,017	\$ 2,411,562	\$ 3,078,100	\$ 3,176,167	\$ 2,562,886	\$ 2,466,375	\$ 2,530,605	\$ 2,194,119	\$ 3,099,707	
Expenditures:													
State Pavroll	\$ 358.812	\$ 211.164	\$ 243.988	\$ 240.489	\$ 241.802	\$ 362.139	\$ 245,577	\$ 233.393	\$ 249.822	\$ 251.784	\$ 272,226	\$ 243.300	\$ 3.154.496
Agency Operations	213,062	162,808	139,803	144,320	125,714	137,408	125,632	117,482	148,551	128,488	139,997	145,038	1,728,303
Aid to School Districts	102,148	762,616	593,636	338,588	74.062	334,441	551.337	529,985	658.309	661.697	537.076	238,426	5,382,322
Aid to Cities	265,882	8,999	103,865	53,002	11,334	232,094	15,446	9,504	4,145	6,386	8,823	9,339	728,818
Aid to Counties	231,603	40,120	53,093	94,537	26,767	197,405	61,312	32,744	60,125	28,809	32,123	38,948	897,585
Aid to Higher Education Institutions	89,206	76,951	38.902	59,229	64.371	162,231	84.595	10,944	59,325	109.686	53.802	103.194	912,436
Aid to Non-Gov't Organizations	24,770	31,739	18,357	39,663	21,540	51,541	30,291	27,630	18,182	18,986	21,044	17,339	321,081
Aid to Special Districts	30,793	19,997	39,594	30,787	18,093	32,734	22,336	27,829	29,299	23,156	16,232	27,675	318,524
Payments to Individuals	512,810	476,903	679,499	364,637	341,159	344,590	246,943	360,020	508,056	397,292	272,443	249,503	4,753,856
Other	10,940	6,348	3,781	4,207	25,255	10,853	7,416	2,650	4,531	4,020	5,646	3,806	89,453
Debt Service	0	0	0	0	518,925	0	0	0	0	0	0	0	518,925
Total Expenditures	\$ 1,840,026	\$ 1,797,646	\$ 1,914,518	\$ 1,369,457	\$ 1,469,021	\$ 1,865,435	\$ 1,390,885	\$ 1,352,181	\$ 1,740,346	\$ 1,630,304	\$ 1,359,412	\$ 1,076,568	\$ 18,805,799
Ending Cash Balance	\$ 1,828,040	\$ 1,364,908	\$ 1,237,549	\$ 1,244,560	\$ 942,541	\$ 1,212,665	\$ 1,785,281	\$ 1,210,705	\$ 726,029	\$ 900,301	\$ 834,708	\$ 2,023,139	<u>.</u>
Estimated Lowest Daily													
Cash Balance	\$ 1,484,677	\$ 933,658	\$ 844,469	\$ 842,864	\$ 620,249	\$ 523,628	\$ 910,147	\$ 919,947	\$ 471,462	\$ 153,989	\$ 399,993	\$ 459,283	

#### STATUTORY GENERAL FUND MONTHLY CASH FLOW ANALYSIS

#### 2009 END OF SESSION INCLUDING EXECUTIVE ACTIONS

Fiscal Year Ending June 30, 2011 (Dollars in Thousands)

	Jul-10	Aug-10	Sep-10	Oct-10	Nov-10	Dec-10	Jan-11	Feb-11	Mar-11	May-11	May-11	Jun-11	Total
Beginning Cash Balance	\$ 2,023,139	\$ 1,404,690	\$ 766,598	\$ 276,380	\$ 73,307	\$ (197,391)	\$ 386,198	\$ 1,046,444	\$ 609,333	\$ 254,939	\$ 682,228 \$	697,117	
Receipts:													
Individual Income Tax	\$ 503,906	\$ 560,121	\$ 752,699	\$ 543,525	\$ 530,195	\$ 666,879	\$ 1,027,891	\$ 214,658	\$ 474,785	\$ 1,185,043	\$ 611,866	812,670	\$ 7,884,240
Sales and Use Taxes	162,038	379,657	373,647	398,436	378,051	348,468	435,854	353,003	312,086	358,714	338,389	630,722	4,469,065
Corporate & Bank Excise	24,287	12,328	165,226	26,257	(22,669)	142,157	15,983	(1,975)	236,275	32,710	27,647	112,839	771,066
Statewide Property Tax	112	0	0	0	1,415	344,465	4,652	0	0	(0)	(0)	431,329	781,974
Motor Vehicle Taxes	15,920	16,017	17,760	14,821	14,411	12,964	12,248	12,281	13,535	14,215	16,141	15,759	176,072
Tobacco Product Taxes	4,079	32,001	11,089	19,939	19,834	15,094	16,314	14,790	7,347	23,538	18,042	1,999	184,067
Insurance Taxes	863	5,155	75,699	2,167	1,720	81,409	428	9,513	104,022	2,118	1,417	82,562	367,072
Other Excise Taxes	126,722	105,455	66,498	139,633	79,951	136,846	161,164	96,850	62,813	135,526	96,669	80,795	1,288,922
Investment Earnings	6,989	6,995	10,011	3,319	7,679	6,250	6,357	6,531	5,851	4,992	4,689	4,733	74,398
Tobacco Settlement	0	0	0	0	0	176,943	0	0	0	0	0	0	176,943
Inter-governmental Grants	8,355	9,909	8,912	5,782	8,110	7,469	7,457	6,640	6,295	4,786	5,298	6,896	85,909
Other Sources	279,944	371,497	379,928	258,457	267,182	258,731	430,854	253,883	257,331	252,747	282,349	243,124	3,536,026
Subtotal Receipts	\$ 1,133,218	\$ 1,499,136	\$ 1,861,468	\$ 1,412,337	\$ 1,285,879	\$ 2,197,676	\$ 2,119,202	\$ 966,173	\$ 1,480,341	\$ 2,014,389	\$ 1,402,506	2,423,428	\$ 19,795,754
Total Resources	\$ 3,156,357	\$ 2,903,826	\$ 2,628,066	\$ 1,688,717	\$ 1,359,187	\$ 2,000,285	\$ 2,505,400	\$ 2,012,617	\$ 2,089,674	\$ 2,269,328	\$ 2,084,734	\$ 3,120,545	
Expenditures:													
State Payroll	\$ 319,202	\$ 228,328	\$ 284,034	\$ 245,270	\$ 247,238	\$ 318,580	\$ 253,926	\$ 242.935	\$ 298,494	\$ 256,795	\$ 278,109	247,306	\$ 3.220.217
Agency Operations	200,482	172,632	139,451	133,160	140,577	131,388	131,770	117,539	148,661	124,665	143,834	145,024	1,729,183
Aid to School Districts	104,226	1,084,474	1,013,471	590,809	77,895	352,079	574,041	546,583	672,440	654,168	500,169	64,370	6,234,724
Aid to Cities	268,884	9,741	105,289	53,336	11,958	170,028	15,701	9,705	4,221	2,664	12,810	9,497	673,835
Aid to Counties	191.437	47.212	59.706	104.887	30.168	53.573	71.637	36.576	67.508	25.609	41.337	43.408	773,058
Aid to Higher Education Institutions	70.497	60.920	31.466	46,587	52,233	131.346	73,515	9,139	47.449	87.105	43,540	82,204	736.002
Aid to Non-Govt Organizations	23,417	33,407	18,446	38,677	22,997	52,032	30,837	27,722	18,262	18,633	21,596	17,456	323,482
Aid to Special Districts	28,010	20,039	36,231	28,368	17,992	29,662	20,828	25,686	26,748	14,956	23,167	26,127	297,814
Payments to Individuals	504,752	355,351	541,274	333,097	356,469	350,743	261,808	372,238	531,302	377,742	304,740	250,235	4,539,753
Other	40,758	125,124	122,319	41,218	40,435	24,656	24,893	15,161	19,649	24,763	18,315	19,517	516,809
Debt Service	0	0	0	0	558,615	0	0	0	0	0	0	0	558,615
Total Expenditures	\$ 1,751,667	\$ 2,137,228	\$ 2,351,686	\$ 1,615,410	\$ 1,556,578	\$ 1,614,087	\$ 1,458,956	\$ 1,403,284	\$ 1,834,735	\$ 1,587,101	\$ 1,387,617	905,143	\$ 19,603,491
Ending Cash Balance	\$ 1,404,690	\$ 766,598	\$ 276,380	\$ 73,307	\$ (197,391)	\$ 386,198	\$ 1,046,444	\$ 609,333	\$ 254,939	\$ 682,228	\$ 697,117	\$ 2,215,402	
Estimated Lowest Daily													
Cash Balance	\$921,506	\$210,128	(\$184,265)	(\$348,882)	(\$604,919)	(\$665,940)	(\$146,879)	\$66,744	(\$295,275)	(\$498,728)	(\$40,050)	\$191,713	

### MINNESOTA DEFINED BENEFIT RETIREMENT PLANS AND OTHER POSTEMPLOYMENT BENEFITS

Minnesota's defined benefit retirement plans are financed in several ways, including employee contributions, contributions from State agencies for their covered employees, contributions from local political subdivisions, and direct State appropriation. Estimates of direct General Fund appropriations to these plans for the Current Biennium and Previous Biennium are shown in the table on B-50. The table on B-51 provides information on the impact of 2006 legislation on the State Teachers' Retirement Fund. Additionally, the second table on B-52 presents summary data on the financial condition of the plans. Information provided in this table includes:

- a. current assets held in trust for participants;
- b. the accrued benefit liability;
- c. the accrued liability funding ratio;
- d. the number of plan members:
- e. identification of the funds for which the State has custodial responsibility; and
- f. identification of the funds for which the State may have a contingent liability.

Information concerning the specific benefit provisions of each plan is available upon request from the Commissioner.

Since July 1, 1997, annual cost-of-living increases tied to national CPI are guaranteed up to 2.5%. Any benefit increase beyond that level is based on a rolling five-year average market value gain to retiree assets. Under the 2008 legislation that dissolved the Post Retirement Investment Fund and consolidated those assets and liabilities with the associated active plans, as of July 1, 2009, benefit increases will be capped at 2.5%.

Each plan's financing requirement is determined by a specific formula established in State law. No assurance can be provided that the formulas will not change in the future. A brief description of the existing formulas follows:

- 1. Minnesota State Retirement System ("MSRS"); State Teachers' Retirement Association ("TRA"); Public Employees' Retirement Association ("PERA"); and the Minneapolis, Duluth, and St. Paul Teachers' Retirement Associations. For each of these funds, both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The contribution percentage is specified in statute.
- 2. Local police and fire amortization aid. This aid program is specified in statute. As originally designed, it funded a State's share of amortizing unfunded liabilities of local police or fire relief associations that were being merged into a centralized fund (PERA). In more recent years, part of the money has been redirected to the Minneapolis, St Paul, and Duluth teacher retirement plans. The State's contribution will remain at the level of the Fiscal Year 1992 appropriation, or less, until St. Paul Teacher's Plan becomes fully funded.
- 3. Minneapolis Employees' Retirement Fund ("MERF"). This fund is closed to new members. The annual General Fund obligation is specified in statute as: (a) the total annual level dollar contribution needed to amortize the entry-age normal unfunded liability by 2020 as estimated in the most recent valuation, less (b) 2.5% of covered payroll, and less (c) \$3,900,000. The total cannot exceed \$9,000,000 per year. In July 2008 the MERF Board of Trustees voted to transfer the management of their assets to the Minnesota State Board of Investment.
- 4. Legislators' Retirement Plan. General Fund appropriations are transferred to this account on a current disbursement basis as retirement benefits are paid.
- 5. *Judges' Retirement Plan.* This plan is funded through employer/employee contributions as a fixed percentage of salary, as defined in statute.

6. Constitutional Officers' Plan. General Fund appropriations are transferred to this account on a current disbursements basis as retirement benefits are paid.

# Minnesota Retirement Plans Estimated General Fund Appropriation May 2009 End of Session Estimates (\$ in thousands)

	Previous Biennium	Current Biennium	Next Biennium
State Employees			_
Constitutional Officers' Retirement	\$792	\$925	\$972
Legislators' Retirement Plan <sup>(1)</sup>	4,449	3,826	4,020
City & County Employees			
Minneapolis Employees Retirement Fund <sup>(2)</sup>	18,000	18,000	18,000
Basic Local Police & Fire Association <sup>(3)</sup>	166,724	178,304	191,144
Local Police or Fire Associations Amortization	7,433	2,747	2,080
Public Employees Retirement Association Aid	29,054	28,862	28,862
Volunteer Firefighter Relief	1,142	1,142	1,142
Local School Districts			
Teachers' Retirement Association (for Mpls) <sup>(4)</sup>	31,255	30,908	30,908
St. Paul Teachers' Retirement Association <sup>(5)</sup>	5,794	5,654	5,654
Duluth Teachers Retirement Association <sup>(5)</sup>	346	692	692
Redistributed P&F Amortization Aid	4,555	5,707	6,866
TOTAL	\$269,544	\$277,277	\$290,430

<sup>(1)</sup> The payment of pension obligations for pre-1997 legislators was converted from a pre-funded post-retirement system to an annual pay-as-you-go system. All annual pension obligations for members in that plan are paid in full on an annual basis with no changes implemented in member contribution rates or benefit levels.

<sup>(2)</sup> Effective July 1, 1998, the State contribution is provided on a formula basis and is capped at no more than \$9 million per fiscal year. Any requirements beyond the capped aid are the exclusive obligation of the employer units.

<sup>(3)</sup> Basic local police and fire pension aid is an open General Fund appropriation based on the dedicated proceeds equivalent to a 2% insurance premium tax on fire insurance.

<sup>(4)</sup> The Minneapolis Teacher's Retirement Fund Association merged with the State Teachers' Retirement Association ("TRA") on July 1, 2006. Appropriations to aid the Minneapolis Teacher's Retirement Fund for FY07 and later years will be redirected to the State TRA.

<sup>(5)</sup> These plans are separate from the State Teachers' Retirement Association, and the State has no direct custodial relationship. Benefits, investment practices and contributions are, however, controlled by statute.

# Condition of State Teachers' Retirement Association Before and After Consolidation with Minneapolis Teachers' Retirement Fund Association (\$ in Millions)

	Current Assets	Accrued Benefit Liability	Funding Ratio
Minneapolis Teachers' Retirement Fund Association. Pre- Consolidation: Actual, 7/1/2005 Teachers' Retirement Association Pre-Consolidation: Actual,	\$783	\$1,756	44.6%
7/1/2005	\$17,753	\$18,021	98.5%
Teachers' Retirement Association Post-Consolidation: Actual, 7/1/2006	\$19,036	\$20,679	92.0%
Teachers' Retirement Association Post-Consolidation: Actual, 7/1/2007 Teachers' Retirement Association Post-Consolidation: Actual,	\$18,794	\$21,470	87.54%
7/1/2008 (most recent year available)	\$18,227	\$22,231	81.99%

#### Condition of Defined Benefit Pension Plans to Which Minnesota Provides General Fund Resources, June 30, 2008 (\$ in Millions)<sup>1</sup>

		Accrued			
	Current	Benefit	Funding	Active	Other
	Assets	Liability	Ratio	Members	Members
<ol> <li>Funds For Which the State Has</li> </ol>					
Custodial Responsibility					
Minnesota State Retirement System:					
— General Employee Fund <sup>(3)</sup>	\$9,013	\$9,995	90.18%	48,816	48,257
<ul> <li>Correctional Employee Fund<sup>(3)</sup></li> </ul>	573	760	75.34%	4,520	3,036
<ul> <li>State Patrol Employee Fund<sup>(3)</sup></li> </ul>	595	694	85.79%	840	938
<ul> <li>Judges Retirement Fund<sup>(3)</sup></li> </ul>	148	232	63.70%	308	306
<ul> <li>Legislators Retirement Fund<sup>(2,3)</sup></li> </ul>	39	86	45.52%	52	454
<ul> <li>Constitutional Officers Fund<sup>(2,3)</sup></li> </ul>	.2	4	5.43%	0	16
Public Employees Retirement Association:					
<ul> <li>Public Employees Fund<sup>(3)</sup></li> </ul>	13,049	17,730	73.60%	143,562	222,429
— PERA Police & Fire Fund <sup>(3)</sup>	5,233	5,918	91.42%	10,961	8,413
<ul> <li>Local Correctional Service Fund<sup>(3)</sup></li> </ul>	193	193	100.19%	3,710	1,835
Teachers Retirement Association <sup>(3)</sup>	18,227	22,231	81.99%	76,515	81,264
2. Other Funds to Which the State					
Contributes	4.04.4	4 577	70.400/	044	4.700
Mpls Employees Retirement Fund <sup>(3)</sup>	1,214	1,577	76.42%	211	4,780
Local Police & Fire Associations	766 4 076	839	91.38%	178	1,666
St. Paul Teachers' Retirement Fund	1,076	1,432	75.13%	4,121	5,949
Duluth Teachers' Retirement Fund	298	363	82.10%	1,140	2,229

<sup>(1)</sup> The information provided in this table reflects the condition of all funds as of June 30, 2008.

<sup>(2)</sup> The pre-1997 Legislators and Constitutional Officers defined benefit retirement plans are now financed on a pay-as-you-go basis from annual appropriations — there are no separate assets reserved for these plans. Legislators and Constitutional Officers first elected after July 1, 1997 are members of the State's defined contribution plan.

<sup>&</sup>lt;sup>(3)</sup> Effective July 1, 2007 valuation, the Asset Valuation Method was changed such that assets allocated to the Minnesota Post Retirement Investment Fund must equal the Market Value of Assets on the valuation date.

#### 2009 Pension Legislation

- The 2009 pension legislation was largely technical and administrative clean up. No new state financial obligations were created, and no changes were made to existing employee or employer contribution rates.
- Two cities currently ineligible for police and fire amortization aids were made eligible for aid.
   But that change was made within the current funding constraints, so no additional state dollars will be required.
- Minnesota State Colleges and Universities was given authority to develop and implement an early retirement incentive program, however the language is totally permissive and no state funding was provided to implement.
- The legislation contained some administrative changes in the existing volunteer fire relief association statute, including the creation of a new voluntary statewide plan option for volunteer fire fighters. PERA will administer and SBI will provide investment services. Costs are paid through an administrative fee accessed to the groups that participate. Existing fire state aid for entities that choose to become part of the new program will go directly from the department of revenue to PERA. There are no additional costs to the State, but cities may pay higher municipal contributions if fire state aid doesn't cover the benefit cost. However, the current individual plans will receive information up front to help them decide if they want to join the statewide plan.

#### 2008 Pension Legislation

- Postretirement Fund Provisions
  - 1. Matches the annual postretirement adjustment for benefit recipients covered by the postretirement fund to the consumer price index, up to 2.5 percent. It also states that excess investment earnings can be used to pay an additional amount, if the increase in the consumer price index is more than 2.5 percent, but the five percent benefit cap in any year is maintained in law.
  - 2. Outlines the postretirement investment fund dissolution if the funded ratio is less than 80 percent in any year, or less than 85 percent for two consecutive years. If the post fund dissolves, the assets will be transferred back to the corresponding retirement plan based on each fund's participation in the postretirement fund. It also provides that if the postretirement fund is dissolved, there will be a flat 2.5 percent postretirement increase each year, regardless of inflation and investment returns.
  - 3. Dissolution of the Post Fund took effect on June 30, 2009 due to the July 1, 2008 funding ratio of 79.7%. The Post Fund deficit is already reflected in the 2008 valuation results.

#### Postemployment benefits other than pensions

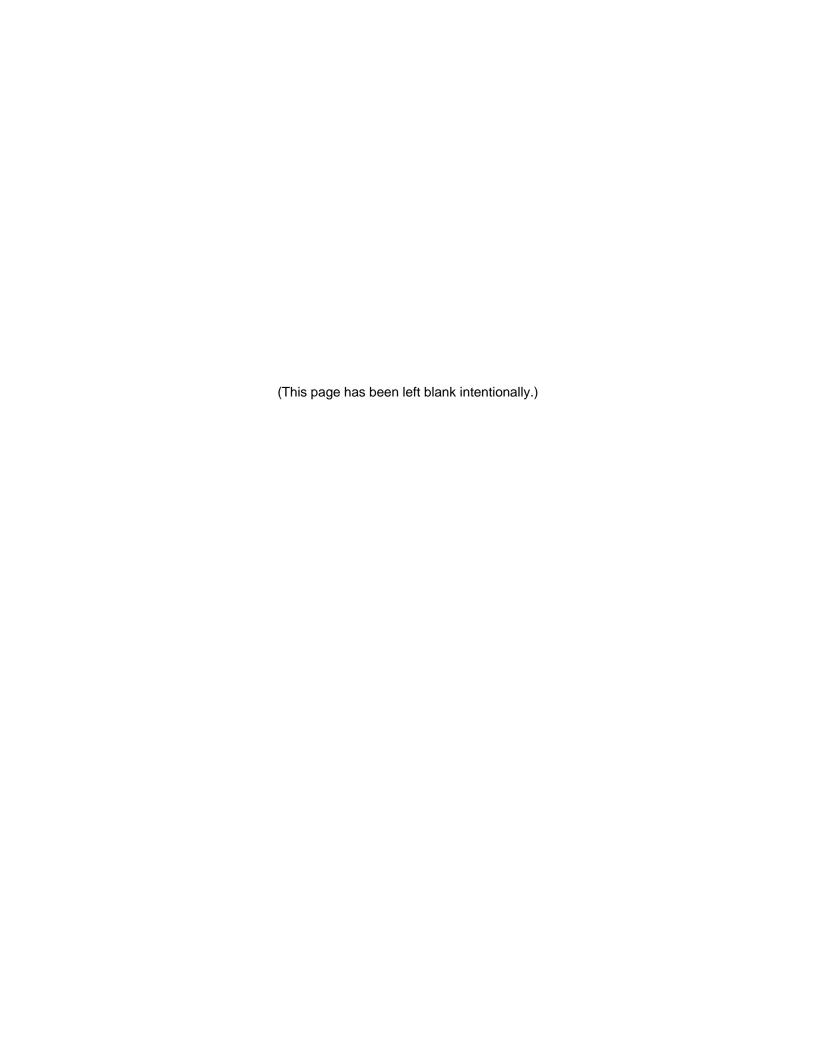
Postemployment benefits other than pensions are available to certain employees of the State, under terms of their employment contract, upon retirement at age 55. The employees involved are primarily conservation officers, correctional counselors at state correctional facilities, and highway patrol officers. If these employees elect retirement at age 55, the State pays the employer's share of health insurance benefits until the employees reach age 65. As of July 1, 2008, the most recent actuarial valuation, the unfunded actuarial accrued liability was \$757 million, and is being amortized over a 30-year amortization period. The estimated annual required contribution for the period ended June 30, 2009 is \$74 million.

### **APPENDIX C**

#### **State Debt**

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#### STATE DEBT

## STATE GENERAL OBLIGATION LONG-TERM DEBT (Unaudited)

#### General Obligation Bonds Outstanding as of the date of issuance of the Bonds

The following schedule sets forth by type, all general obligation debt of the State expected to be outstanding as of the date of issuance of the Bonds.

## GENERAL OBLIGATION BONDS OUTSTANDING AS OF THE DATE OF ISSUANCE OF THE BONDS (\$ in Thousands)

Category	Туре	Principal Amount	
1	Building	\$ 83,485	•
	Transportation	189,133	
	Pollution Control	5,860	
	Waste Management	145	
	Refunding Bonds	957,960	
	Landfill	225	
	Infrastructure Development Bonds	142,355	
	Various Purpose	2,411,597	
	Total Category 1		\$3,790,760
2	School Loan	\$ 56,960	
	School Loan Refunding	9,815	
	Municipal Energy Building	90	
	Rural Farm Authority	55,600	
	Total Category 2		\$122,465
3	Trunk Highway	\$ 637,555	
	Total Category 3		\$637,555
	Total Outstanding November 2, 2009 — Previous Issues (A)		
			\$4,550,780
1,2	Plus Series 2009H Bonds		443,000
3	Plus Series 2009l Bonds		25,000
2	Plus Series 2009J Bonds		7,000
1,2	Plus Series 2009K Bonds		100,395
1,2	Less Various Purpose Refunded Bonds		(92,225)
	Total Outstanding as of the Date of the Bonds —		
	Including These Issues		\$5,033,950

<sup>(</sup>A) Excludes all bonds previously refunded.

The full faith and credit and unlimited taxing powers of the State are pledged for the payment of all of the above bonds.

The outstanding bonds comprising the Category 1 are payable primarily from money appropriated to the Debt Service Fund from the General Fund, which is supported by income tax, sales tax, and other receipts. The bonds comprising Category 2 are payable to a substantial degree from money appropriated to the Debt Service Fund from special accounts in the General Fund to which the receipts from special revenue sources, such as school district capital and debt service loan repayments, State college charges, fees and rentals, have been pledged. The Category 3, Trunk Highway Bonds, are payable primarily from the Trunk Highway Fund, which receives 58.9 percent of the net proceeds of the State fuel, motor vehicle

registration taxes, and a portion of the motor vehicle sales tax, pursuant to the State Constitution and related statutory distributions. The Category 4, State Sports and Health Club Tax Bonds, are payable primarily from money appropriated to the Debt Service Fund from the sales tax imposed on membership dues, initiation fees and facilities fees of private sports and health clubs.

# GENERAL OBLIGATION BONDS AUTHORIZED, ISSUED AND UNISSUED AS OF THE DATE OF ISSUANCE OF THE BONDS (\$ in Thousands)

		<u>Total</u>			
		<u>Authorization</u>	<u>Previously</u>		<b>Remaining</b>
<u>Purpose</u>	Law Authorizing	(1)(2)	<u>Issued</u>	The Bonds	<u>Authorization</u>
Building	1990,Ch.610	\$270,129.1	\$270,126.0	\$0.0	\$3.1
Building	1994,Ch.643	523,874.5	523,849.0	0.0	\$25.5
Building	X1997, Ch. 2	37,432.0	37,335.0	0.0	\$97.0
Building	1999, Ch. 240	439,437.0	438,865.0	0.0	\$572.0
Various Purpose	2000, Ch. 492	527,684.6	517,830.0	500.0	\$9,354.6
Various Purpose	X2001, Ch. 12	116,758.7	115,425.0	0.0	\$1,333.7
Various Purpose	2002, Ch. 374	74,411.7	74,017.0	0.0	\$394.7
Various Purpose	2002, Ch. 393	601,112.7	598,355.0	250.0	\$2,507.7
Various Purpose	X2002, Ch. 1	15,273.0	15,220.0	0.0	\$53.0
Trunk Highway	X2003, Ch. 19, Art.3	400,191.4	399,990.0	0.0	\$201.4
Trunk Highway	X2003, Ch. 19, Art.4	106,026.5	105,700.0	0.0	\$326.5
Various Purpose	2005, Ch. 20	942,980.0	889,079.0	16,000.0	\$37,901.0
Various Purpose	2006, Ch. 258	1,002,863.0	878,975.0	50,000.0	\$73,888.0
Various Purpose	X2007, Ch. 2	56,255.0	32,000.0	0.0	\$24,255.0
Trunk Highway	X2007, Ch. 2	20,020.0	18,085.0	1,000.0	\$935.0
Trunk Highway	2008, Ch. 152	1,801,800.0	161,975.0	19,000.0	\$1,620,825.0
Transportation	2008, Ch. 152	60,060.0	31,500.0	6,000.0	\$22,560.0
Various Purpose	2008, Ch. 179	801,022.0	287,068.0	265,750.0	\$248,204.0
Various Purpose	2008, Ch. 365	105,500.0	38,400.0	20,000.0	\$47,100.0
Trunk Highway	2009, Ch. 36	40,000.0	0.0	5,000.0	\$35,000.0
Various Purpose	2009, Ch. 93	347,920.0	15,000.0	91,500.0	\$241,420.0
Trunk Highway	2009, Ch. 93	<u>2,705.0</u>	<u>2,700.0</u>	0.0	<u>\$5.0</u>
Totals		\$8,293,456.3	\$5,451,494.0	\$475,000.0	\$2,366,962.3

X indicates Special Session Laws.

Pursuant to state law, in the Order authorizing the issuance of the Bonds the Commissioner has reserved the right, for a period of eighteen months after the Bonds have been issued, to amend the Order to determine that a portion of the Bonds were issued, or shall be deemed to have been

<sup>(1)</sup> Amount as shown reflects any amendments by subsequent session laws.

<sup>(2)</sup> Minnesota Statutes, Section 16A.642, requires the Commissioner to prepare and present to appropriate legislative committees on or before January 1 of each odd-numbered year, a report on the status of certain bond authorizations which are more than four years old which have been implemented to a certain degree, and of other bond authorizations or bond proceeds balances that may be cancelled due to completion or cancellation of the projects to be financed. Bond authorizations and bond proceeds balances reported on by the Commissioner are cancelled effective the following July 1, unless specifically reauthorized by an act of the Legislature.

issued, pursuant to a law other than the one specified in the Order and for a different purpose, and reallocate and transfer their proceeds to the appropriate account in the bond proceeds fund for expenditure pursuant to the law designated in the amendment.

#### **Debt Management Policy**

The Department of Minnesota Management and Budget follows a debt management policy. This policy is not required or mandated by law. Included in this policy is a guideline providing for the issuance of general obligation bonds in amounts such that appropriations to the Debt Service Fund from the General Fund should not exceed 3.0% of the General Fund non-dedicated revenues for a biennium; and a second guideline providing that the principal amount of general obligation bond debt should not exceed 2.5% of the personal income of State residents. A third guideline is that the total amount of all State general obligation bonds, moral obligation debt, State bond guarantees, equipment capital leases, and real estate leases outstanding at the end of any fiscal year should not exceed 5.0% of State personal income for that fiscal year. The purpose of the third guideline is to acknowledge all future commitments of the State, and to establish an upper limit on the total amount of the commitments.

End of 2009 legislative session revenue estimates indicate that the debt service guideline of 3.0% of the General Fund non-dedicated revenues will be exceeded in the Current Biennium, Next Biennium and the 2014-15 biennium. MMB has prepared draft revisions that are under review by the executive and legislative branches.

The percentages of the appropriation for debt service from the net non-dedicated General Fund and the ratios of debt to personal income are as follows:

	Percentage of General Fund Revenues for	Debt/Personal	Future Commitments/
Biennium Ending	Debt Service	Income	Personal Income
June 30, 1999	2.64%	1.8%	3.60%
June 30, 2001	2.43%	1.6%	3.03%
June 30, 2003	2.32%	1.7%	3.03%
June 30, 2005	2.06%	1.8%	2.97%
June 30, 2007	2.34%	1.9%	3.03%
June 30, 2009 (est.)	2.69%	2.1%	NA
June 30, 2011 (est.)	3.51%	2.5%	NA

Of the State's general obligation bonds outstanding on November 2, 2009, 40.0 percent were scheduled to mature within five years, and 70.0 percent were scheduled to mature within ten years.

## Total State General Obligation Bonds Outstanding by Series as of November 2, 2009

Original Principal				Outstanding Principal 06/30/2009		Outstanding Prince	ipal 11/02/2009	
			Final	Interest Rate Range				
Bond Issue	Various Purpose	Trunk Highway	Maturity	Outstanding	Various Purpose	Trunk Highway	Various Purpose	Trunk Highway
Series Dated November 1, 1998	99,700,000	-	2009	5.00%	33,250,000	-	-	-
Series Dated August 1, 1999	185,000,000	-	2009	5.25%	11,750,000	-	-	_
Series Dated June 1, 2000	175,000,000	-	2009	5.50%	9,330,000	-	9,330,000	_
Series Dated November 1, 2000	255,000,000	30,000,000	2009	5.38%	150,100,000	16,500,000	14,675,000	1,500,000
Series Dated October 1, 2001	330,000,000	25,000,000	2009	5.00%	187,300,000	16,250,000	32,700,000	2,500,000
Series Dated October 1, 2001(Taxable)	4,000,000	-	2009	5.60%	4,000,000		2,000,000	-
Series Dated June 1, 2002	277,405,000	30,000,000	2021	5.00%	177,575,000	20,475,000	165,325,000	18,900,000
Series Dated November 1, 2002	267,000,000	13,000,000	2022	5.00% - 5.25%	144,275,000	9,100,000	129,750,000	8,450,000
Series Dated June 1, 2003 (Refunding)	391,680,000	-	2013	4.00% - 5.00%	132,960,000	-	80,050,000	-
Series Dated August 1, 2003	296,645,000	142,500,000	2023	5.00%	210,145,000	106,875,000	196,145,000	99,750,000
Series Dated August 1, 2003 (Refunding)	20,855,000	-	2012	5.00%	10,110,000	-	7,545,000	-
Series Dated August 1, 2004	219,900,000	80,100,000	2024	5.00%	173,120,000	64,080,000	162,300,000	60,075,000
Series Dated November 1, 2004	180,000,000	40,000,000	2024	5.00%	144,900,000	32,000,000	131,625,000	30,000,000
Series Dated November 1, 2004 (Refunding)	171,880,000	=	2024	5.00%	118,915,000	-	100,830,000	-
Series Dated October 3, 2005	285,400,000	111,600,000	2025	5.00%	236,965,000	94,860,000	220,820,000	89,280,000
Series Dated October 3, 2005 (Refunding)	160,960,000	-	2025	5.00%	125,550,000	-	108,645,000	-
Series Dated February 1, 2006 (Taxable)	3,000,000	=	2013	3.50%	3,000,000	-	3,000,000	-
Series Dated August 1, 2006	289,450,000	55,550,000	2026	5.00%	238,425,000	45,715,000	238,425,000	45,715,000
Series Dated November 1, 2006	327,000,000	73,000,000	2026	5.00%	286,550,000	63,880,000	266,325,000	59,320,000
Series Dated August 1, 2006 (Taxable)	3,500,000	=	2013	5.00%	3,500,000	-	3,500,000	-
Series Dated April 25, 2007	264,050,000	-	2018	5.00%	248,350,000	-	227,505,000	-
Series Dated August 14, 2007	656,000,000	14,000,000	2027	5.00%	619,115,000	13,210,000	582,230,000	12,420,000
Series Dated August 14, 2007 (Taxable)	8,000,000	-	2012	5.00% - 5.25%	8,000,000	-	8,000,000	-
Series 2008A	275,000,000	=	2028	4.625% - 5.00%	257,025,000	-	257,025,000	-
Series 2008B	-	33,500,000	2028	3.25% - 5.00%	-	31,285,000	=	31,285,000
Series 2008C	155,415,000	-	2019	5.00%	155,415,000	-	145,450,000	-
Series 2009-A	325,000,000	=	2028	3.00% - 5.00%	325,000,000	-	325,000,000	-
Series 2009-B	-	70,000,000	2028	3.00% - 4.375%	=	70,000,000	-	70,000,000
Series 2009-C	5,000,000	-	2013	3.25%	5,000,000	-	5,000,000	-
Series 2009-D	192,275,000	-	2029	2.00% - 5.00%	-	-	192,275,000	
Series 2009-E	-	80,000,000	2029	4.00% - 5.00%	-	-	-	80,000,000
Series 2009-F	297,750,000	-	2021	4.00% - 5.00%	-	-	297,750,000	
Series 2009-G	-	28,360,000	2021	2.00% - 5.00%	-	-	-	28,360,000
Totals for Date:					4,019,625,000	584,230,000	3,913,225,000	637,555,000

The following table shows all debt service payments for outstanding general obligation bonds as of November 2, 2009, not including the Bonds.

#### Debt Service Payments on General Obligation Bonds Bonds Outstanding as of November 2, 2009 (\$ in Thousands)

Fiscal	General Fund			Trunk Highway Fund		
<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	\$62,445	\$118,497	\$180,942	\$9,630	\$18,478	\$28,108
2011	349,280	179,980	529,260	42,665	28,481	71,146
2012	330,645	163,559	494,204	41,935	26,509	68,444
2013	338,670	147,531	486,201	41,470	24,564	66,034
2014	309,935	131,494	441,429	40,770	22,679	63,449
2015	286,370	116,972	403,342	40,520	20,789	61,309
2016	270,775	103,313	374,088	40,445	18,896	59,341
2017	247,845	90,536	338,381	40,000	16,984	56,984
2018	237,245	78,646	315,891	39,485	15,124	54,609
2019	212,960	67,617	280,577	39,100	13,291	52,391
2020	202,940	57,500	260,440	38,525	11,460	49,985
2021	186,940	47,852	234,792	38,525	9,612	48,137
2022	174,770	38,776	213,546	37,030	7,806	44,836
2023	151,960	30,575	182,535	34,200	6,103	40,303
2024	138,785	23,337	162,122	33,550	4,487	38,037
2025	125,190	16,910	142,100	26,425	3,059	29,484
2026	105,595	11,380	116,975	20,420	1,967	22,387
2027	80,270	6,693	86,963	12,435	1,162	13,597
2028	66,195	3,269	69,464	9,240	694	9,934
2029	24,975	927	25,902	7,185	310	7,495
2030	9,435	195	9,630	4,000	80	4,080
	\$ <u>3,913,225</u>	\$ <u>1,435,559</u>	\$ <u>5,348,784</u>	\$ <u>637,555</u>	\$ <u>252,535</u>	\$ <u>890,090</u>

For additional information on General Obligation bonds and other long term liabilities of the State, refer to the financial statement in Appendix F.

- Footnote 10 Long-Term Commitments (see pages F-73 through F-74)
- Footnote 11 Operating Lease Agreements (see page F-75)
- Footnote 12 Long-term Liabilities (see pages F-76 through F-84).

The following table shows the net debt service transfer amounts for the last eleven fiscal years.

#### Net Amount Transferred to Debt Service Fund for General Obligation Bonds Debt Service (\$ in Thousands)

		Trunk	All	
In Fiscal	General	Highway	Other	Transfer
Year	Fund	Fund	Funds*	Total
1999	\$286,495	\$5,149	\$15,296	\$306,940
2000	255,037	3,744	12,500	271,281
2001	304,994	6,352	11,963	323,309
2002	285,553	7,449	11,989	304,991
2003	295,441	8,823	35,135	339,399
2004	265,706	16,289	57,676	339,671
2005	323,453	27,207	43,561	393,921
2006	352,337	36,347	40,566	429,250
2007	399,651	53,752	42,696	496,099
2008	409,276	52,170	41,524	502,970
2009	452,762	59,542	47,375	559,679

<sup>\*</sup>The major portion of the All Other Funds category is made up of the one-third debt service funding requirement paid by the higher education systems of the University of Minnesota and the Minnesota State Colleges and Universities.

The Net Transfer amount does not include investment earnings in the Debt Service Fund and the Bond Proceeds Fund which are also appropriated to pay debt service on State general obligation bonds.

Market Value of Taxable Property: The market value, as defined by statute, of taxable real and personal property in the State, based upon the January 2009 valuation, was estimated by the Commissioner of Revenue to be \$585,512,000,000. This value is based upon certified abstracts of assessment submitted by local assessors and on file with the Commissioner of Revenue. The values shown on the assessors' abstracts are required by law to be based upon the assessors' judgment of the probable price at which the property could be sold in an open market transaction between a willing buyer and seller, both knowledgeable of the current market, neither being compelled to buy or sell.

## MARKET VALUE OF TAXABLE PROPERTY (\$ in Thousands)

				Percentage
Year of	Real	Personal	Total	Increase
Assessment	Property	Property	Market Value	from Prior Year
1999	237,387,125	3,931,269	241,318,394	8.37
2000	260,679,384	4,003,571	264,682,955	9.68
2001	288,122,488	4,114,925	292,237,413	10.41
2002	320,941,481	4,263,859	325,205,340	11.28
2003	359,163,493	4,524,447	363,687,940	11.83
2004	407,146,983	4,713,782	411,860,765	13.25
2005	459,506,046	4,807,666	464,313,712	12.74
2006	513,771,733	4,965,234	518,736,967	11.72
2007	556,559,833	5,051,289	561,611,123	8.27
2008	576,128,000	5,259,000	581,387,000	3.52
2009	580,480,000	5,032,000	585,512,000	.71

#### **OBLIGATIONS OF STATE AGENCIES**

The University of Minnesota, established as a separate entity by the Minnesota Constitution, and various State agencies or instrumentalities established by the Legislature, are authorized by law to issue various forms of obligations. These obligations may be supported by the full faith and credit of the University or the other issuer, or by various revenue pledges, or both. However, such obligations are not debts of the State and the State is not required to provide moneys for their payment. A description of the various issuers of such obligations and the obligations issued by them outstanding as of November 1, 2009, is set forth below.

Minnesota Housing Finance Agency (MHFA). The MHFA was established in 1971, and is governed by Chapter 462A of the Minnesota Statutes. Its enabling legislation authorizes the MHFA to issue bonds and notes for any of its authorized purposes but the aggregate principal amount outstanding at any instant of time (excluding the principal amount of any bonds or notes that have been refunded) is limited to \$5.0 billion. The proceeds of MHFA bonds and notes may be used to fund an assortment of programs designed to provide housing for low and moderate income residents of the State of Minnesota, which includes the making and purchase of loans for the acquisition, construction and rehabilitation of single and multi-family housing.

The MHFA's notes and bonds may be general or limited obligations of the MHFA but are not a debt or liability of the State. Under Chapter 462A, the MHFA must annually determine and certify to the Governor, and the Governor must include in the State budget submitted to the Legislature, the amount, if any, needed to restore the debt service reserve fund for each issue of bonds so secured to its debt service reserve requirement and any anticipated deficiency in the debt service reserve fund in the following fiscal year. In the opinion of bond counsel and general counsel to the MHFA, the Legislature is legally authorized, *but is not legally obligated*, to appropriate the amount included in the Governor's proposed budget for the debt service reserve funds. The MHFA has never needed to certify a deficiency to the Governor.

The following table lists the principal amounts of indebtedness, that are general obligations of the MHFA, which were outstanding as of November 1, 2009 and which are secured by a debt service reserve fund as described in the immediately preceding paragraph:

## Minnesota Housing Finance Agency General Obligation Bonds Outstanding as of November 1, 2009

	Number	Final	Original Principal Amount	Outstanding Principal Amount 11/01/2009
	of Series	Maturity	(in thousands)	(in thousands)
Rental Housing	23	2047	\$473,770	\$158,335
Residential Housing Finance	61	2048	2,033,370	1,680,995
Single Family Mortgage	55	2035	1,074,960	193,990
	139		\$3,582,100	\$2,033,320

As of November 1, 2009, the MHFA has also issued three series of limited obligation notes outstanding in the aggregate principal amount of \$363,985,000, and one series of its conduit multifamily revenue bonds outstanding in the aggregate principal amount of \$31,664,000. These bonds and notes are limited obligations of the MHFA and subject to the MHFA's \$5 billion debt limit, but are not secured by a debt service reserve fund subject to replenishment from legislative appropriation as described above.

University of Minnesota. The University of Minnesota was established by Territorial Laws 1851, Chapter 3, adopted by the legislative assembly of the Territory of Minnesota. Pursuant to authorization by Congress on February 26, 1857, the voters of the State approved and adopted a State constitution on October 13, 1857. The State was admitted to the union by act of Congress passed on May 11, 1858.

The State Constitution confirmed and fixed the existence of the University as a separate institution of the State, having all rights, immunities, franchises and endowments previously granted or confirmed, and all lands and donations thereafter given to it. The University is governed by a board of twelve regents who are elected by the Legislature, and is dependent upon appropriations by the Legislature to pay much of its instructional costs. The regents are a body corporate with the right to sue and be sued and to make contracts.

Pursuant to this authority the Board of Regents has sold and issued bonds to finance the construction of buildings and structures needed for the University. The amount of such bonds outstanding as of November 1, 2009 will be \$888,964,395. The bonds are payable solely from and secured by revenues to be derived from specified facilities and the general funds of the University, and by the full faith and credit of the University.

Minnesota Office of Higher Education (MOHE). The MOHE was established and is organized and existing under Minnesota Statutes, Sections 136A.01 to 136A.236 and 136A.61 to 136A.88. The

2005 Legislature named MOHE as successor for all of the bonds of the Minnesota Higher Education Services Office and the Minnesota Higher Education Coordinating Board. The law authorizes the MOHE to issue revenue bonds and notes to finance guaranteed loans for students attending eligible post-secondary educational institutions. The amount of such bonds outstanding at any one time, not including refunded bonds or otherwise defeased or discharged bonds, may not exceed \$850,000,000. The loans are made in accordance with MOHE's Guaranteed Student Loan Program instituted pursuant to Part B of Title IV of the Higher Education Act of 1965 as amended. As of November 1, 2009, MOHE will have \$619,500,000 of bonds outstanding payable from the Student Educational Loan Fund II and III. These obligations are payable solely from loan repayments, loan insurance, loan and investment earnings, other money of the MOHE, and, if necessary, from proceeds of additional MOHE obligations.

Board of Trustees of the Minnesota State Colleges and Universities (MnSCU). The MnSCU was established and is governed by Minnesota Statutes, Chapter 136F, which authorizes the MnSCU to establish its Revenue Fund and to issue its revenue bonds as secured by the Revenue Fund to finance the construction and improvement of dormitory, residence hall, student union, food service and other revenue producing buildings and related facilities used for the primary benefit of students of the state universities within the Minnesota State Colleges and Universities System. As of November 1, 2009, the MnSCU will have \$164,925,000 tax exempt bonds and \$20,330,000 taxable bonds outstanding that are payable solely from and secured by an irrevocable pledge of revenues to be derived from the operation of the buildings financed from the Revenue Fund and from fees imposed upon students for student activities, student facilities or other sources all of which are received in the Revenue Fund. In addition to bonds, the Revenue Fund issues guaranties of debt (other than revenue bonds) incurred to finance Revenue Fund facilities. Two guarantees have been issued to date, one for \$3,482,113 and the other for \$13,520,000. The guarantees are on a parity to right of payment with the revenue bonds.

Minnesota Higher Education Facilities Authority (MHEFA). The MHEFA was established by Minnesota Statutes, Section 136A.25 to 136A.42, passed in 1971. The law authorized the MHEFA to issue revenue bonds to finance the acquisition, construction, improvement and remodeling of college buildings and structures to be used solely for or to facilitate nonsectarian educational purposes, and to refinance facilities of this type. The amount of such bonds outstanding at any time may not exceed \$950,000,000. As of November 1, 2009, the MHEFA will have \$815,632,955 principal amount of bonds outstanding. Each issue is payable solely from and secured by a first lien on the revenues of the project financed, reserve funds and a guarantee of the institution for which the project is financed.

Minnesota State Armory Building Commission (MSABC). The MSABC was established and is governed by Minnesota Statutes, Chapter 193, which authorizes the MSABC to issue its bonds to finance the acquisition, construction, and equipment of National Guard armory buildings. The total principal amount of such bonds outstanding at anytime may not exceed \$15,000,000. As of November 1, 2009, the MSABC will have \$3,620,600 principal amount of bonds outstanding. The MSABC is required to lease each armory to the State for use by National Guard Forces, upon lease rentals specified by statute. The bonds are payable from ad valorem taxes levied by the county or municipality where the armory is located, State appropriations to pay lease rentals, and rentals or use charges derived from persons or groups other than the State using the armory where such use will not interfere with the State's use.

Minnesota Rural Finance Authority (RFA). In 1986 the Legislature created the Minnesota Rural Finance Authority and authorized it to issue revenue bonds to finance RFA programs, and to establish a program of restructuring farm real estate loans. The 1987 Legislature broadened the RFA's authority by establishing a beginning farmer loan program. The 1988 Legislature further broadened the RFA's authority to include a seller sponsored loan program of purchasing participations in seller sponsored loans to beginning and re-entry farmers. The 1992 Legislature authorized the RFA to establish an expanded agricultural loan program. The 1994 Legislature

authorized the RFA to establish a livestock expansion loan program. As of November 1, 2009, the RFA has no revenue bonds outstanding for these programs.

The Commissioner is authorized to issue up to \$171.1 million in State general obligation bonds to finance certain programs of the RFA and has issued \$167.6 million of these bonds, including bonds of this issue, for this purpose.

The 1991 Legislature also authorized the RFA to establish an aggie bond beginning farmer program and an agricultural business enterprise loan program, and authorized the RFA to issue revenue bonds for these programs. As of November 1, 2009, the RFA had issued \$34,910,000 of revenue bonds for these programs.

Minnesota Public Facilities Authority (MPFA). The MPFA was established in 1987 and amended in 1994 by Minnesota Statutes, Chapter 446A which authorized it to make loans to local government units for wastewater treatment projects. In 1994, Chapter 446A was amended to authorize the MPFA to also make loans for drinking water projects, and amended again in 1997 to authorize the MPFA to also make loans for transportation projects. As of November 1, 2009, the MPFA will have outstanding bonds of: Water Pollution Control Revenue Bonds, \$795,565,000, Drinking Water Revenue Bonds, \$141,015,000, and Transportation Revenue Bonds, \$26,985,000, for a total outstanding amount of \$963,565,000. The MPFA's bonds are not a debt or liability of the State. The principal amount of MPFA bonds issued and outstanding at anytime may not exceed \$1,500,000,000, excluding bonds issued under Minnesota Statutes, Section 446.087.

Chapter 446A was amended in 2008 to create the Credit Enhanced Bond Program (446A.087). Minnesota counties and cities that have received grant funding from certain state programs may apply to MPFA for a limited state guarantee of bond payments on general obligation bonds issued to MPFA. If a county or city issuer is unable to make a debt service payment on bonds enrolled in the program, the state will make the payment, provided that funds are available in the State General Fund. If the State pays part or all of a bond payment, the issuer's full faith and credit pledge on the bonds automatically becomes a full faith and credit pledge to repay the State, with interest. The amount of debt outstanding under section 446A.087 must not exceed \$500,000,000.

Minnesota Agricultural and Economic Development Board (MAEDB). The MAEDB was established by Minnesota Statutes, Chapter 41A, to provide for agricultural and economic development in the State, and is authorized to issue revenue bonds for these purposes. The revenue bonds issued by the MAEDB are not general obligations of the State. As of November 1, 2009, MAEDB will have outstanding \$8,810,000 of pooled revenue bonds which are paid for from revenues received from all of the borrowers under all of the pooled bonds and are additionally secured by a pledge of funds maintained in a reserve account created by the MAEDB for such pooled bonds. In addition, the MAEDB will have outstanding \$431,251,169 of revenue bonds that were issued for the benefit of various entities and which are paid for solely from revenues received from the borrower under each specific bond issue.

Office of the Commissioner of the Iron Range Resources & Rehabilitation Authority (IRRRA). The IRRRA was established by Minnesota Statutes, Chapter 298, to perform certain functions for the Northeastern portion of the State, including the promotion of economic development. The IRRRA is authorized to issue revenue bonds to accomplish the promotion of economic development. As of November 1, 2009 the IRRRA will have \$11,310,000 of bonds outstanding to finance the Giant's Ridge Recreation Area.

Minnesota Department of Management and Budget. The 1999 Minnesota Legislature authorized, in Minnesota Statutes, Section 356.89, the issuance of up to \$38 million of state revenue bonds to finance the acquisition, design, construction and equipping of a building and related facilities to be jointly occupied by the Minnesota State Retirement System, the Teachers Retirement Association and the Public Employees Retirement Association. The Commissioner sold \$29,000,000 of the revenue bonds in June 2000. As of November 1, 2009, there will be \$24,900,000 of Minnesota State Retirement System bonds outstanding.

The 2005 Minnesota Legislature authorized, in Minnesota Statutes, Section 403.275, the issuance of up to \$62.5 million of state revenue bonds. These revenue bonds are to finance Phase 3 of a statewide radio system that enables emergency response organizations to utilize a single, integrated, and highly structured digital radio system. The 2007 Legislature authorized an additional \$186 million of revenue bonds to complete the statewide radio system. The debt service on the revenue bonds is paid solely from the revenues derived from a fee assessed to each customer of a wireless or wire-line service provider connected to the public switched telephone network that furnishes service capable of originating a 911 emergency telephone call. The Commissioner sold \$35,000,000 of the revenue bonds in November 2006, an additional \$42,205,000 of revenue bonds in November 2008 and an additional \$60,510,000 of revenue bonds in October, 2009. It is expected that as of November 1, 2009 there will be \$129,760,000 of the 911 Revenue Bonds outstanding.

The 2009 Minnesota Legislature authorized, in Minnesota Statutes, Section 16A.81, the issuance of state certificates of participation ("COP's"). These COP's were issued to provide financing for (i) the development, acquisition, installation and implementation of a new statewide accounting and procurement system; (ii) the acquisition, development and implementation of an integrated tax software project and (iii) the payment of all fees and expenses incurred in connection to the issuance of the COP's. As of November 1, 2009, there will be \$74,980,000 of the COP's outstanding.

#### **CONTINGENT LIABILITIES**

#### **State Standing Appropriations**

Below is a description of standing appropriations from the General Fund. Pursuant to Minnesota law, each of these standing appropriations may be reduced or repealed entirely by a majority vote of the legislature and is subject to unallotment under Minnesota Statutes, Section 16A.152.

University of Minnesota. The Minnesota Legislature has approved State financial assistance for a 50,000-seat, on-campus football stadium for the University of Minnesota (the "U of M"). In 2006, the legislature appropriated from the General Fund \$10.25 million in each of not more than 25 years, beginning in 2008, to the U of M for the payment of revenue bonds issued by the U of M to finance the stadium. Transfers from the General Fund to the U of M are conditioned upon satisfaction of certain requirements by the U of M.

The Minnesota Legislature has approved State financial assistance for up to four biomedical science research facilities for the U of M. In 2008, the Legislature appropriated from the General Fund amounts ranging from \$850,000 to \$15.55 million in each year beginning in 2010, for up to 25 years after certification of the last facility, to the U of M for the payment of revenue bonds issued by the U of M to finance the facilities. Transfers from the General Fund to the U of M are conditioned upon satisfaction of certain requirements by the U of M.

Minnesota Housing Finance Agency (MHFA). The Minnesota Legislature created a program to finance the construction, acquisition, preservation, and rehabilitation of permanent supportive housing for individuals and families who are homeless or at risk of homelessness. In 2008, the legislature appropriated from the General Fund up to \$2.4 million per year in each of 20 years, beginning in 2009, to MHFA for the payment of qualified 501(c)(3) bonds issued by MHFA for affordable housing. MHFA issued \$13,260,000 in bonds to finance this program on October 8, 2009.

#### **Lease Purchase Financing For Equipment**

The Commissioner is authorized by Minnesota Statutes, Section 16A.85, to establish a master lease equipment financing program. Pursuant to this authority the Commissioner has entered into master lease agreements providing for equipment financing and expects to continue this practice. As of August 1, 2009, principal in the amount of \$18,474,348 was outstanding and unpaid under the master lease program. The master leases and the State's obligation to make rental payments

thereunder are not general or moral obligation indebtedness of the State; rather the State is obligated to make rental payments thereunder only to the extent moneys are appropriated from time to time for this purpose.

Various State agencies, with the Commissioner's assistance, have entered into individual equipment lease financing agreements from time to time for the purpose of financing the acquisition of equipment not financeable under the master lease statute. As of August 3, 2009, principal in the amount of \$3,544,124 was outstanding and unpaid under such equipment leases. The nature of the State's obligation to make rental payments under these equipment leases is the same as under the master leases described above.

#### **Lease Purchase Financing For Real Estate**

On March 1, 2000, the City of Bemidji and the State entered into a Lease and Purchase Option Agreement. Under the Lease and Purchase Option Agreement, the City of Bemidji issued \$8,275,000 of bonds to finance the design of and to construct, equip, and furnish a satellite laboratory in the City of Bemidji for use by the Minnesota Bureau of Criminal Apprehension. In September 2008 the city of Bemidji issued refunding bonds for this project. As of August 1, 2009, \$6,395,000 of the bonds will remain outstanding. Rental payments paid by the State will be used to pay debt service on the bonds. The savings on the debt service due to the refunding bond issue will reduce the State's annual rent payments. The State's obligation to make rent payments is not a general or moral obligation indebtedness of the State; rather the State is obligated to make rental payments only to the extent moneys are appropriated from time to time for this purpose. The legislature has appropriated from the General Fund up to \$700,000 per year in each of 20 years, beginning in 2002.

On November 1, 2002, the Port Authority of Saint Paul and the State entered into two separate Lease and Option to Purchase Agreements. Under the Lease and Option to Purchase Agreements, the Port Authority has agreed, under certain conditions, to issue bonds to finance the design of and to construct, equip, and furnish two office buildings and related parking facilities, and to lease the buildings and related parking facilities to the State. The buildings are approximately 400,000 square feet and 342,000 square feet in size. The amount of bonds sold to finance both of the facilities was \$193,105,000, of which \$162,715,000 will be outstanding, on August 1, 2009. In August 2008 the amount of \$3,210,000 was defeased thereby reducing the State's liability. The nature of the State's obligation to make rental payments under these Lease and Option to Purchase Agreements is the same as the Lease and Option to Purchase Agreement with the City of Bemidji described above. The legislature appropriates an annual rental payment from the General Fund up to \$13.5 million per year in each of 20 years, beginning in 2004.

#### **School District Credit Enhancement Program**

Minnesota Statutes, Section 126C.55 establishes a school district credit enhancement program. The law authorizes and directs the Commissioner, under certain circumstances and subject to the availability of funds, to issue a warrant and authorize the Commissioner of Education to pay debt service due on school district and intermediate school district certificates of indebtedness issued under Minnesota Statutes, Section 126C.52, certificates of indebtedness and capital notes for equipment, certificates of participation issued under Minnesota Statutes, Section 126C.40 Subdivision 6, and school district and intermediate school district general obligation bonds, in the event that the school district or intermediate school district notifies the Commissioner of Education that it does not have sufficient money in its debt service fund for this purpose, or the paying agent informs the Commissioner of Education that it has not received from the school district timely payment of moneys to be used to pay debt service. The legislation appropriates annually from the General Fund to the Commissioner of Education the amounts needed to pay any warrants which are issued.

The amounts paid on behalf of any school district or intermediate school district are required to be repaid by it with interest, by a reduction in state aid payable to the school district or intermediate school district or the levy of an ad valorem tax which may be made with the approval of the Commissioner of Education. Furthermore, the State is subrogated to the rights of a school district or intermediate school district in federal interest subsidy payments, if any, relating to the interest paid by the State under this program, unless and until the State has been reimbursed by the district in full.

Under Minnesota Statutes, Section 126C.52, school districts and intermediate school districts are authorized to issue tax and state aid anticipation certificates of indebtedness in amounts not exceeding 75 percent of ad valorem taxes in the process of collection and 75 percent of state aids in the process of collection. As of June 30, 2009, there were approximately \$157 million of certificates of indebtedness enrolled in the program all of which will mature within a fourteen month period. The State expects that school districts and intermediate school districts will issue certificates of indebtedness next year and will enroll these certificates in the program in about the same amount of principal as this year.

School districts and intermediate school districts may issue certificates of indebtedness or capital notes to purchase certain equipment. The certificates or notes may be issued by resolution of the board, must be payable in not more than ten years, and are payable from school district and intermediate school district taxes levied within statutory limits.

Under Minnesota Statutes, Section 126C.40, Subdivision 6, certain school districts, with the approval of the Commissioner of Education, may issue certificates of participation in installment contracts for the purchase of real or personal property or in lease purchase agreements for the lease with option to purchase of real or personal property. Such certificates of participation, contracts and agreements are not general obligations of such school districts, but are payable from taxes levied annually in amounts necessary to pay the amounts due thereunder.

School districts and intermediate school districts are authorized to issue general obligation bonds only when authorized by school district and intermediate school districts electors or special law, and only after levying a direct, irrevocable ad valorem tax on all taxable property in the school district or intermediate school district for the years and in amounts sufficient to produce sums not less than 105 percent of the principal of and interest on the bonds when due. As of June 30, 2009 the total amount of principal on certificates of indebtedness and capital notes issued for equipment, certificates of participation and bonds, plus the interest on these obligations, through the year 2034, is approximately \$12.0 billion. However, more certificates of indebtedness, capital notes, certificates of participation and bonds are expected to be enrolled in the program and these amounts are expected to increase.

Based upon the amount of certificates of indebtedness and capital notes for equipment, certificates of participation and bonds now enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of June 30, 2009 is about \$1.6 billion, with the maximum amount of principal and interest payable in any one month being \$564 million.

Minnesota Laws 2005, Chapter 152, Article 1, Section 39, as amended by Minnesota Laws 2006, Chapter 259, Article 12, Section 15, provides that the Commissioner of Iron Range Resources and Rehabilitation shall issue revenue bonds payable from certain taconite production tax revenues in a total principal amount of \$15,145,000, plus costs of issuance relating thereto, for the purpose of making grants to school districts located in the taconite relief area or taconite assistance area, as statutorily defined, to be used by such school districts for health, safety, and maintenance improvements. Bonds issued under this program are debt obligations subject to the school district credit enhancement program, provided that advances made by the State are not subject to the provisions of the school district credit enhancement program requiring the levy of an ad valorem tax by affected school districts in order to repay the State. The Commissioner of the Iron Range Resources and Rehabilitation Board issued \$15,145,000 of the bonds in July, 2006.

The State has not had to make any debt service payments on behalf of school districts or intermediate school districts under the program and does not expect to make any payments in the future. If such payments are made the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the school districts and intermediate school districts.

#### **City And County Credit Enhancement Program**

Minnesota Statutes, Section 446A.086 (formerly Section 373.45), establishes a city and county bond credit enhancement program. The law authorizes and directs the Commissioner, under certain circumstances and subject to the availability of funds, to issue a warrant and authorizes the Minnesota Public Facilities Authority ("MPFA") to pay debt service coming due on: (a) county general obligation bonds, bonds to which the general obligation of a county has been pledged, and certain lease obligations, to provide funds for the construction of (i) jails, (ii) correctional facilities, (iii) law enforcement facilities, (iv) social services and human services facilities; (v) solid waste facilities; or (vi) qualified housing development projects; or (b) city or county general obligation bonds to provide funds for the construction, improvement, or rehabilitation of (i) wastewater facilities, (ii) drinking water facilities, (iii) stormwater facilities, or (iv) any publicly owned building or infrastructure improvement that has received partial funding from grants awarded by the Commissioner of Employment and Economic Development related to redevelopment, contaminated site cleanup, bioscience, small cities development programs, and rural business infrastructure programs, for which bonds are issued by the MPFA under Minnesota Statutes, Section 446A.087. See "Minnesota Public Facilities Authority (MPFA)" in this Appendix C for more information on MPFA bonds that may be credit enhanced under this program

To be eligible for the program, a city or county must have entered into an agreement with the MPFA, which requires notifications to the MPFA by the city or county or paying agent when funds are not sufficient to timely pay all or a portion of debt service on obligations issued under the program. The MPFA must notify the Commissioner of potential defaults, and the Commissioner then must issue a warrant and authorize the MPFA to pay to the bondholders or paying agent the amount necessary to pay in full debt service on credit-enhanced bonds when due. The law appropriates annually from the General Fund to the MPFA the amounts needed to pay any warrants issued by the Commissioner for this purpose. The amount of debt outstanding under this program may not exceed \$500 million.

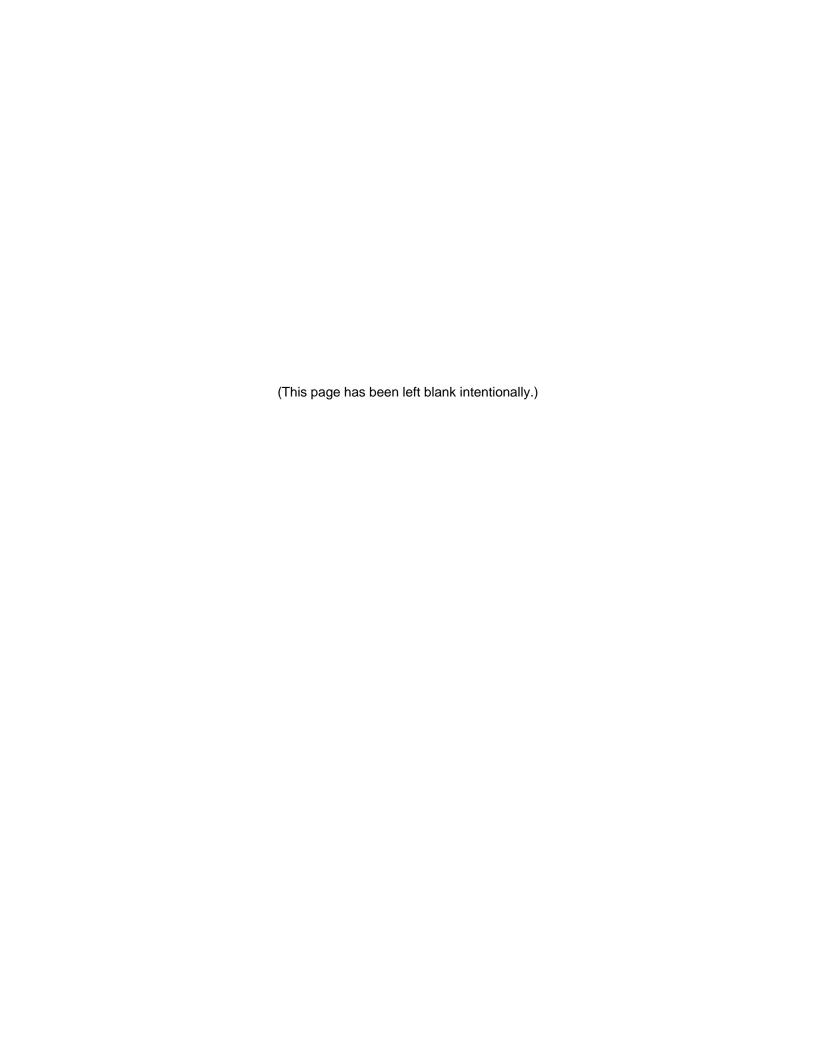
The amounts paid on behalf of any city or county are required to be repaid to the State with interest, either through a reduction of subsequent state-aid payments or by the levy of an ad valorem tax, which may be made with the approval of the MPFA, or will be made mandatory by the MPFA if the State is not repaid in full by November 30 of the following calendar year. Furthermore, the State is subrogated to the rights of a city or county in federal interest subsidy payments, if any, relating to the interest paid by the State under this program, unless and until the State has been reimbursed by the city or county in full.

As of June 30, 2009, the total amount of principal on bonds plus interest on the bonds enrolled in the program, through the year 2031, is approximately \$398 million. More bonds are expected to be enrolled in the program and these amounts are expected to increase.

Based upon the bonds enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of June 30, 2009, is \$40.5 million with the maximum amount of principal and interest payable in any one month being \$15.1 million. The State has not had to make any debt service payments on behalf of counties under the program and does not expect to make any payments on behalf of cities or counties in the future. If such payments are made, the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the cities or counties.

### **APPENDIX D**

**Project Description** 



#### **PROJECT DESCRIPTION**

Set forth below are the titles or names of the projects or types of projects eligible to be financed in whole or in part from the proceeds of the Bonds, and the total amount appropriated by the State Legislature for this purpose. (1)

#### (\$ in Thousands)

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
2000, Chapter		Orrrogram	1 Tojeca Togram Description	Appropriation
2000, Onaptor	Administration, Department of	Statewide	Statewide CAPRA	10,000
	Corrections, Department of	Stillwater	MCF-STW — Conversion to Health Services	1,800
	Corrections, Department of	Lino Lakes	MCF-LL — H-Building Remodel, Phase III	3,400
	Corrections, Department of	Bayport	Storm Sewer Project	2,680
	Human Services, Department of	St. Peter	SPRTC — Upgrade Shantz & Pextons Bldgs.	7,200
	Natural Resources, Department of	Two Harbors	Two Harbors Marina	1,000
	Natural Resources, Department of	Systemwide	Trail Acq. Dev. — Paul Bunyan Trail	1,750
	Natural Resources, Department of	Systemwide	State Park and Rec Area Acquisition	500
	Natural Resources, Department of	Systemwide	State Park & Rec Area Bldg Rehab	1,900
	Natural Resources, Department of	Systemwide	State Park & Rec Betterm't Rehab	1,500
	Natural Resources, Department of	Systemwide	Flood Hazard Mitigation Grants	14,000
	Natural Resources, Department of	Beltrami County	Big Bog State Rec Area	2,017
	Veterans Homes Board	Statewide	Asset Preservation	3,000
	Water & Soil Resources Board	Statewide	RIM Reserve — Habitat, Soil Cons, Water Quality	20,000
	Water & Soil Resources Board	Statewide	Local Gov't Roads Wetland Banking	2,300
	Water & Soil Resources Board	Statewide	RIM Reserve Reserve Programs (Non-CREP)	1,000
2002, Chapter			J ,	
, 1	BWSR	Systemwide	Local Road Replacement	300
	Administration	Statewide	2000 Asset Preservation	350
	Administration	Statewide	2000 Property Acquisition	450
	CAAPB	Capitol Complex	HHH Memorial	250
2002, Chapter	Human Services 393	Systemwide	1998 Asset Preservation	1,500
	MNSCU	Moorhead	Science Building	18,955
	DCFL	Red Lake	Red Lake Additions and Renovations	12,400
	MN State Academies	Faribault	Asset Preservation	1,500
	DNR	Statewide	Statewide Asset Preservation	2,600
	DNR	Statewide	Field Office Renovation and Improvement	1,000
	DNR	Statewide	State Park Initiative	23,500
	DNR	Statewide	Metro Regional Parks	6,000
	DNR	Statewide	Forest Roads and Bridges	1,200

Law Authorizing	Agonov	Location	Project/Program Description	Total Project
Authorizing	Agency DNR	Or Program Statewide	Project/Program Description Luce Line	Appropriation 300
	DNR		Douglas Trail	300
	DNR	Statewide Statewide	Willard Munger Trail	300
	DNR	Statewide	Well Sealing	600
	DNR	Statewide	Dam Repair, Reconstruction and	650
			Removal	
	DNR	Statewide	Flood Hazard Mitigation Grants	30,000
	DNR	Statewide	RIM Critical Habitat	1,000
	Administration	Statewide	Statewide CAPRA	14,000
	Administration	Capitol Complex	Electrical Work	3,231
	Administration	St. Paul	New State Buildings	60,000
	Military Affairs	Systemwide	Asset Preservation and Kitchen Repair	2,500
	Military Affairs	Systemwide	ADA improvements	357
	Military Affairs	Systemwide	Facility Life Safety	1,000
	Transportation	Systemwide	Local Bridge Assistance	45,000
	Metropolitan Council	Metro	Northwest Metro Busway	20,000
	DHS	Systemwide	Systemwide Roof Replacement	2,789
	DHS	Systemwide	Systemwide Asset Preservation	4,000
	DHS	Systemwide	Systemwide Building Demolition	2,750
	DHS	Fergus Falls	Upgrade Program Facilities	3,000
	DHS	St. Peter	Convert Power to Low Pressure	3,619
	Vets Home	Hastings	Building Preservation	8,553
X2003, Chapte		Lino Lakes	416 Bed Offender Housing	4,160
2005, Chapter	Transportation 20	Statewide	Trunk Highways and Bridges	400,400
•	U of M	Systemwide	HEAPR	40,000
	U of M	Duluth	Life Science	10,100
	U of M	Duluth	Rec Sports Center	8,700
	U of M	Morris	District Facilities	5,800
	U of M	Minneapolis	TC Kolthoff Hall	17,400
	U of M	Minneapolis	TC Education Science	14,500
	U of M	St. Paul	Academic Health Center	11,600
	U of M	Grand Rapids	Research and Outreach	283
	MnSCU	Systemwide	HEAPR	41,500
	MnSCU	Anoka CC	Cambridge Academic Building Addition	10,483
	MnSCU	Bemidji	Bridgeman Hall	10,863
	MnSCU	Central Lakes TC	Heavy Equipment/Music	5,953
	MnSCU	Century College	Technology Center	4,888
	MnSCU	Century College	New Science and Library Design	1,000
	MnSCU	Dakota TC	Info & Telecom Renovation	7,387
	MnSCU	Fond du Lac CTC	Library design	635
	MnSCU	Inver Hills CC	CC Student Services	6,045
	MnSCU	Lake Superior	Academic and Student Services	11,243
	MnSCU	Minneapolis	CTC Health and Science Lab	900
	MnSCU	Winona	Student Services/Nursing	3,802
	MnSCU	Fergus Falls	Instruction, Fine Arts	7,604
	MnSCU	Moorhead	Science and Trades Addit	7,061
	MnSCU	Mankato	Science/Trafton Hall	2,560
	MnSCU	Moorhead	Hagen Hall Science Renovation	10,477
	MnSCU	Moorhead	McLean Hall Renov Design	500
	MnSCU	Northland CTC	Workforce Addition, Nursing Renov	2,156
	MnSCU	Riverland CTC	Science Lab Renovations	5,540

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
Additionizing	MnSCU	Rochester	Health Science Renovation	12,759
		CTC		,
	MnSCU	St. Cloud	State Centennial Renovation	3,150
	MnSCU	St. Cloud	State Brown Science and Math Design	900
	MnSCU	St. Cloud	Tech Workforce Center Addition	15,056
	MnSCU	St. Paul	Construction Trades Renovation	10,993
	MnSCU	South Central TC	Tech Applied Lab	5,157
	MnSCU	Winona	Pasteur Hall Science Facility	11,118
	MnSCU	Systemwide	Science Renovations	6,668
	MnSCU	Systemwide	Workforce Classrooms	3,083
	MnSCU	Systemwide	Technology Upgrade	1,019
	MnSCU	Systemwide	Demolition	1,625
	MnSCU	Systemwide	Program Consolidation	1,173
	MnSCU	Systemwide	Land Acquisition	300
	Ctr for Arts Educ		Asset Preservation	558 535
	Ctr for Arts Educ	Red Lake	Beta Building Demolition  Maximum Effort School Loan	525 18.000
	Education	East Metro		18,000
	Education Education	Statewide	Magnet School Library Capital Improvement Grants	1,083 1,000
	Education	Statewide	Early Childhood Facilities	500
	MN State Academies	Systemwide	Asset Preservation	4,255
	Natural Resources	Statewide	Flood Hazard Mitigation Grants	27,000
	Natural Resources	Statewide	Dam Repair/Reconstruction/Removal	2,000
	Natural Resources	Statewide	Rim Critical Habitat Match	2,000
	Natural Resources	Statewide	RIM Wildlife Area Acquisition	10,000
	Natural Resources	Systemwide	Fisheries Acquisition and Improvement	1,050
	Natural Resources	Systemwide	Water Access/Fishing Piers	2,000
	Natural Resources	Red River	Canoe and Boating Routes	300
	Natural Resources	Statewide	Stream Protection	500
	Natural Resources	Systemwide	Reforestation	2,000
	Natural Resources	Statewide	Metro Greenways	500
	Natural Resources	Systemwide	Native Prairie Bank Easements	1,000
	Natural Resources	Systemwide	SNA Acquisition	7,910
	Natural Resources	Statewide	County Forest Reforestation	1,000
	Natural Resources	Systemwide	Fish Hatchery Improvements	1,700
	Natural Resources	Systemwide	RIM Wildlife Management Area Development	600
	Natural Resources	Systemwide	State Forest Land Acquisition	1,500
	Natural Resources	Systemwide	Forest Roads and Bridges	300
	Natural Resources	Systemwide	State Park Acquisition	2,500
	Natural Resources	Systemwide	State Park Building Development	1,800
	Natural Resources	Statewide	Local Initiative Grants	1,000
	Natural Resources	Lake Superior	Safe Harbors	2,000
	Natural Resources Natural Resources	Statewide Systemwide	Asset Preservation Field Office Renovations	2,000 300
	PCA	Statewide	Closed Landfill	10,000
	OEA	Statewide	Capital Assistance Program	4,000
	BWSR	Statewide	RIM Reserve and CREP	23,000
	BWSR	Statewide	Local Government Road Wetland	4,362
	BWSR	Statewide	Replacement Area 2 Minn River Flooding	500
	Agriculture	Statewide	Water Management Research Partnership	619
	Agriculture	Statewide	Joint Plant Pathology Research Facility	3,300
	MN Zoo	Apple Valley	Gateway of the North — New Exhibit	20,640
	MN Zoo Administration	Apple Valley Statewide	Asset Preservation CAPRA	2,000 3,000
	Administration	Statewide	Asset Preservation- Admin Properties	2,500
	Autilialigualion	Statewide	Asset Freservation- Aumin Froperties	2,500

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
7.u.u.u.u.u	Administration	Statewide	Parking	1,779
	CAAPB	St. Paul	Capitol Restoration Design	1,200
	CAAPB	St. Paul	Capitol Building Repair	1,170
	Military Affairs	Systemwide	Asset Preservation	3,000
	Military Affairs	Systemwide	Facility Life Safety	1,000
	Veteran's Affairs	St. Paul	WWII Monument	670
	Public Safety	Blue Earth	Fire and Police Station	642
	Transportation	Statewide	Local Bridge Replacement	40,000
	Transportation	Statewide	Local Road Improvement Grants	10,000
	Transportation	Statewide	Port Development	2,000
	Transportation	Systemwide	Northstar Commuter Rail	37,500
	Transportation	New Brighton Duluth	Rail Service Improvement Grants	2,500
	Transportation	St. Paul	Aerial Lift Bridge Holman Field Flood Protection	1,000 1,000
	Transportation Met Council	Minneapolis	Cedar Avenue Bus Rapid Transit	10,000
	Met Council	Minneapolis	Central Corridor	5,250
	Met Council	Hastings	Red Rock Corridor	500
	Met Council	St. Paul	Rush Line Corridor	500
	Met Council	Metropolitan	Regional Parks	14,664
	Human Services	St. Peter	New Facilities Sex Offender Program	3,259
	Human Services	St. Peter	Forensic Nursing Facility	8,600
	<b>Human Services</b>	Systemwide	Redevelopment/Demolition	9,000
	<b>Human Services</b>	Willmar	Regional Treatment Center Retrofit	900
	<b>Human Services</b>	Systemwide	Roof Repair	1,014
	Human Services	Systemwide	Asset Preservation	3,000
	Human Services	Systemwide	RTC Grave Markers	300
	Vet's Home Board	Systemwide	Asset Preservation	4,000
	Vet's Home Board	Luverne	Dementia Wander Area	306
	Vet's Home Board	Minneapolis	Adult Day Care	1,031
	Vet's Home Board	Willmar	Vets Home Predesign	100
	Corrections	Faribault	MCF Expansion	84,844
	Corrections	Stillwater	MCF 150 Bed Segregation Unit	3,500
	Corrections Corrections	Willow River Moose Lake	MCF Activities Building MCF CIP Expansion	2,000 350
	Corrections		Asset Preservation	8,000
	DEED	Systemwide Statewide	US EPA Drinking Water/ Wastewater	14,380
	DEED	Statewide	Wastewater Infrastructure Funding	29,900
	DEED	Statewide	Total Maximum Daily Load Grants	2,000
	DEED	Austin	Flood Damage	2,000
	DEED	Bursnville	Water Treatment	3,000
	DEED	Crookston	Emergency Riverbank Protection	2,500
	DEED	Worthington	Lewis and Clark Rural Water System	2,000
	DEED	Roseau	Infrastructure Repair and Improvements	13,220
	DEED	Statewide	Rural Infrastructure	10,000
	DEED	Statewide	Redevelopment Grants	15,000
	DEED	Statewide	Bioscience Development	18,500
	DEED	Buffalo Lake	Maintenance Garage/Street Repair	690
	DEED	Detroit Lakes	Regional Pavillion	283
	DEED	Hibbing	Laurentian Energy Authority	2,000
	DEED	Minneapolis	Minnesota Planetarium	22,000
	DEED	Minneapolis	Shubert Theater	1,000
	DEED	Moorhead	Heritage Hjemkomst	1,000
	DEED	Big Island	Veteran's Camp	2,000
	DEED	Rochester	U of M/Mayo Biotech Research Facility	21,726
	DEED Housing Finance	St. Paul Statewide	Phalen Boulevard	4,000 12,000
	Housing Finance Housing Finance	Hennepin	Permanent Supportive Housing Loans County Housing	350
	Historical Society	Systemwide	Historic Sites Asset Preservation	4,000
	Historical Society	St. Paul	Fort Snelling Revitalization	1,000
		= <del></del>		.,

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
Additionizing	Historical Society	Statewide	County and Local Preservation Grants	1,000
	MMB	Statewide	Bond Sale Expenses	884
2006, Chapter		Otatowido	Bona Gaio Exponedo	001
2000, Griapioi	U of M	Systemwide	HEAPR	30,000
	U of M	Duluth	Labovitz School of Business	15,333
	U of M	Minneapolis	Carlson School of Management	26,600
		,	Expansion	,
	U of M	Minneapolis	Medical Research Building Phase 1	40,000
	U of M	Systemwide	Regional Centers and Stations	1,000
	U of M	Morrris	West Central Research and Outreach	2,500
	U of M	Willmar	Poultry Testing Lab	300
	MnSCU	Systemwide	HEAPR	40,000
	MnSCU	Alexandria	TC Law Enforcement Ctr	400
	MnSCU	Bemidji	SU Sattgast Science Addition	700
	MnSCU	Maplewood	CTC New Science/Library Building	19,900
	MnSCU	Cloquet	TCC Library Addition and Cultural CTR	12,390
	MnSCU	Inver Grove Heights	CC Classrooms	700
	MnSCU	Duluth	CTC Health and Science Center	420
	MnSCU	St. Paul	SU Smart Classroom Center	300
	MnSCU	Minneapolis	MCTC Co-Located Law Enforcement CTR	350
	MnSCU	Minneapolis Red Wing	CTC Science and Health Renovation	18,874
	MnSCU		MSC SETC Student Services, LRC	4,855
	MnSCU		SU New Science Trafton Addition SU Lommen Hall Addition and	32,900 300
	MnSCU		Renovation	
	MnSCU	Moorhead	SU MacLean Renovation	9,680
	MnSCU MnSCU	Bloomington	CC Classroom Renovation	5,125 350
	MnSCU	Brooklyn Park East Grand	Business and Tech Addition CTC Nursing and Library	300
		Forks	•	
	MnSCU	Eveleth	NHED Industrial Shop	300
	MnSCU	St. Cloud	SU Math and Science Addition	14,000
	MnSCU MnSCU	St. Cloud St. Paul	SU Riverview Hall Transportation and Applied Tech Lab	4,500
	MnSCU	Marshall	SU Science & HRI Lab	3,000 300
	MnSCU	Winona	SU Maxwell Hall	11,186
	MnSCU	Winona	SU Memorial Hall Expansion	400
	MnSCU	Systemwide	Demolition	1,660
	MnSCU	Systemwide	Science Lab and Workforce Initiatives	5,140
	MnSCU	Systemwide	Property Acquisition	3,400
	PCAE	Statewide	Asset Preservation	1,051
	Education	Nett Lake	Facility Construction	10,700
	Education	Statewide	Library Improvement Grants	1,000
	Education	Minneapolis	MacPhail Music School	5,000
	Education MSA	Statewide Faribault	Early Childhood Facilities Asset Preservation	500 2,509
	MSA	Faribault	MSAD Frechette Renovation	2,509
	Natural Resources	Statewide	Statewide Asset Preservation	2,000
	Natural Resources	Statewide	Flood Hazard Mitigation Grants	25,000
	Natural Resources	Statewide	Dam Repair	2,250
	Natural Resources	Statewide	Stream Protection	2,000
		Water Access and Fishing Piers	3,000	
	Natural Resources	Two Harbors	Lake Superior Safe Harbors	3,000
	Natural Resources	Statewide	Fisheries Acquisition and Improvement	2,000
	Natural Resources	Statewide	Fish Hatchery Improvements	1,000
	Natural Resources	Statewide	Wildlife Area Acquisition and Improvement	14,000

Law Authorizing	Ageney	Location	Broinet/Brogram Description	Total Project
Authorizing	Agency Natural Resources	Or Program Statewide	Project/Program Description Waterfowl Habitat	Appropriation
	Natural Resources		Native Prairie Bank Easements	1,000 1,000
Natural Resources Natural Resources Natural Resources		Statewide Statewide	SNA Acquisition and Development	2,000
		Statewide	State Forest Land Acquisition	1,000
	Natural Resources	Statewide	Large Scale Forest Conservation	7,000
			Easements	
	Natural Resources	Systemwide	State Land Reforestation	4,000
	Natural Resources	Systemwide	State Park and Rec Area Acquisition	3,000
	Natural Resources	Systemwide	State Park Infrastructure Rehab	3,000
	Natural Resources	Systemwide	State Park Building Rehab	3,000
	Natural Resources	Systemwide	State Park Camper Cabins	2,000
	Natural Resources	Statewide	State Trail Acquisition and Development	10,811
	Natural Resources	Statewide	Regional Trails Grants	1,133
	Natural Resources	Statewide	Trail Connections Grants	2,010
	Natural Resources	Metropolitan	Metro Greenways	500
	Natural Resources	Statewide	Local Community Grants	2,000
	Natural Resources	Systemwide	Forest Roads and Bridges	1,000
	Natural Resources	Statewide	Prairie Wetland ELC	2,000
	PCA	Statewide	Closed Landfill Bonding	10,800
	PCA PCA	Statewide	Capital Assistance Program County Clean Energy Facility	4,000
	BWSR	Koochiching Statewide	Local Government Road Wetland	2,500 3,500
			Replacement	
	BWSR	Statewide	Streambank, Lakeshore Erosion Control	1,000
	BWSR	Statewide	Study Area II	500
BWSR Willmar Grass Lake			2,200	
	Agriculture St. Paul Joint Bio-Safety Lab		· _ · _ · .	1,500
	MN Zoo	Apple Valley	Asset Preservation	7,500
	MN Zoo	Apple Valley	Zoo Master Plan/ New Exhibit	7,500
	Administration	Statewide	CAPRA	4,000
	Administration	Statewide	Asset Preservation	5,000
	Administration	St. Paul St. Paul	Workers Memorial	100 150
	Administration CAAPB	St. Paul	Hmong Veteran's Statue	
			Capitol Building Restoration Phase I Asset Preservation	2,400 4,000
	Military Affairs Military Affairs	Systemwide Systemwide	Facility Life Safety	1,000
	Military Affairs	Systemwide	Range Lead Abatement	1,029
	Military Affairs	Systemwide	Facility ADA Requirements	1,400
	Military Affairs	Systemwide	Starbase MN	150
	Public Safety	Scott County	Public Safety Training facility	1,000
	Transportation	Statewide	Local Bridge Replacement	55,000
	Transportation	Statewide	Local Road Improvement Grants	16,000
	Transportation	Minneapolis	Northstar Commuter Rail	60,000
	Transportation	Duluth	St Louis County Northeastern Rail Initiative	1,300
	Transportation	Statewide	Rail Service Improvement	3,700
	Transportation	Statewide	Port Development	3,000
	Transportation	Statewide	Greater MN Transit	2,000
	Transportation	St. Cloud	Airport Land Acq	2,000
	Met Council	Minneapolis	I-35 Bus Rapid Transit	3,300
	Met Council	Bloomington	Cedar Avenue Busway	5,000
	Met Council	Metropolitan	Central Corridor	7,800
	Met Council	Metropolitan	Red Rock Corridor	500
	Met Council	St. Paul	Dakota County Robert Street Corridor	500
	Met Council	St. Paul	Ramsey County Union Depot	3,500
	Met Council	Metropolitan	Regional Parks Capital Improvements	35,362
	Human Services	Systemwide	Asset Preservation	3,000
	Human Services	Moose Lake	MSOP Expansion Phase I	41,321
	Human Services	St. Peter	New Program Building	2,500

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
Authorizing	Human Services	Systemwide	Campus Security	5,000
	Human Services	Systemwide	Redevelopment	5,000
	Human Services	Systemwide	Roof Repair	1,500
		Asset Preservation	6,000	
	Vet's Home Brd	Fergus Falls	Special Care Unit	637
	Vet's Home Brd	Hastings	Supportive Housing	700
	Vet's Home Brd	Luverne	Dementia Wander Area	599
	Vet's Home Brd	Minneapolis	Emergency Power	2,457
	Vet's Home Brd	Silver Bay	Master Plan	1,697
	Corrections	Systemwide	Asset Preservation	5,000
	Corrections	Faribault	Expansion Phase II	27,993
	Corrections	Lino Lakes	Medical Services	2,494
	Corrections	Red Wing	Education Building	623
	Corrections	Shakopee	Bed Expansion	5,375
	Corrections DEED	Stillwater Statewide	150 Bed Segregation Unit US EPA Drinking Water/Wastewater	19,580 38,800
	DEED	Statewide	Wastewater Infrastructure Fund WIF	23,000
	DEED	Hibbing	Central Iron Range Sanitary Sewer South	2,500
	DEED	Statewide	Greater MN Business Development	7,750
	DEED	Statewide	Redevelopment Grants	9,000
	DEED	Statewide	Bioscience Business Development	10,000
	DEED	Minneapolis	Workforce Center Repair	600
	DEED	Statewide	PFA-Maximum Daily Load Grants	5,000
	DEED	Statewide	Clean Water Legacy	3,310
	DEED	Bemidji	Regional Events Center	3,000
	DEED	Burnsville	Water Treatment Facility	2,500
	DEED	Duluth	Lake Superior Zoo	600
	DEED	Itasca County	Steel Mill Infrastructure Grant	12,000
	DEED	Statewide	Lewis and Clark Water System	3,282
	DEED	Little Falls	Little Falls Zoo Grant	400 5 000
	DEED DEED	Minneapolis Minneapolis	Lowry Ave Corridor Shubert Theater	5,000 11,000
	DEED	Minneapolis MT Iron	Renewable Energy Park	500
	DEED	Redwood Falls	Reservoir Construction	1,600
	DEED	Roseville	Roseville Skating Oval	500
	DEED	St. Paul	Asian Community Center	400
	DEED	St. Paul	Ordway Center	7,500
	DEED	Marshall	Southwest Regional Event Center	11,000
	DEED	Virginia	Virginia Medical Helipad	600
	DEED	Willmar	Willmar Rice Hospital and Dental Clinic	500
	Housing Finance	Statewide	Transitional Housing	2,000
	Housing Finance	Statewide	Permanent Supportive Housing Loans	17,500
	Historical Society	Systemwide	Historic Sites Asset Preservation	3,000
	Historical Society	Metropolitan	Fort Snelling Revitalization	1,100
	Historical Society	Statewide	County and Local Asset Preservation	1,000
	Historical Society	St. Paul	History Center Upgrades	572
2007, Chapter		Statewide	Bond Sale Expenses	947
2008, Chapter	Agriculture 152	Statewide	Rural Finance Authority Loans	30,000
	Transportation	Statewide	State Road Construction	1,717,694
	Transportation	Statewide	Great River Road	4,299
	Transportation	Statewide	Urban Partnership Agreement	24,778
	Transportation	Mankato	District Headquarters	23,983
	Transportation	Chaska	Chaska Truck Station	8,649
	Transportation	Rochester	Truck Station Design	2,000
	Met Council	Metropolitan	Urban Partnership Agreement	400
	Administration	St. Paul	Transportation Building Exterior Repair	18,197

_				Total
Law Authorizing	Agency	Location Or Program	Project/Program Description	Project Appropriation
	Finance	Statewide	Bond Sale Expense — Trunk Highway	1,800
	Transportation	Statewide	Local Bridge Replacement and Rehab	50,000
	Transportation	Statewide	Local Road Improvement Program	10,000
	MMB	Statewide	Bond Sale Expense — Bond Proceeds	60
2008, Chapter	179			
	U of M	Systemwide	HEAPR	35,000
	U of M	Minneapolis	Science teaching student services	48,333
	U of M	Duluth	Civil engineering addition	10,000
	U of M	Morris	Community services building renovation	5,000
	U of M	Systemwide	Research and Outreach Centers	3,500
	U of M	Systemwide	General laboratory renovation	3,333
	MnSCU	Systemwide	HEAPR	55,000
	MnSCU	Alexandria	TC — law enforcement center addition	10,500
	MnSCU	Anoka	<ul><li>CC — classroom bldg addition, design, const</li></ul>	3,800
	MnSCU	Bemidji	SU — Sattgast Science Bldg addition and ren.	8,900
	MnSCU	White Bear	Century College — renovation	7,900
	MnSCU	Dakota	TC — Transportation and emerging tech lab	200
	MnSCU	Minneapolis	Design and renovate science addit; LRC	2,400
	MnSCU	Inver Grove	Classroom addition and ren.	13,200
	MnSCU	Minneapolis	Metro State Univ / MCTC — law	13,900
		·	enforcement	400
	MnSCU Minneapolis MCTC — workforce program and infrastructure ren design			
	MnSCU	Mankato	Trafton Hall, MSU	25,500
	MnSCU	Moorhead	Lommen Hall renovation	13,100
	MnSCU	Moorhead	Livingston Lord Library ren and des	400
	MnSCU	Worthington	Field house design	450
	MnSCU	Moorhead	Trades addit and LRC	2,500
	MnSCU	Edina	Classroom addition and ren.	7,000
	MnSCU	Anoka	Bioscience / health	900
	MnSCU MnSCU	E.Grand Forks	Addition and renovation	7,800 3,500
	MnSCU	Owatonna	Land acquisition Tech instruction design and const; ren	3,500 3,500
		Ridgewater	des	
	MnSCU	Rochester	Workforce ctr co-location	200
	MnSCU	St. Cloud	Classroom renovation and addition design	400
	MnSCU	St. Cloud	Brown Hall Science renovation	14,800
	MnSCU	St. Cloud	Integrated science and engineering lab design	900
	MnSCU	St. Cloud TC	Allied health bldg renovation des	200
	MnSCU	St. Paul Coll.	Transportation and applied tech lab	13,500
	MnSCU	Marshall	Science, hotel, and restaurant admin ren	9,000
	MnSCU	Marshall	Science lab renovation design	200
	MnSCU	Winona	Memorial Hall	8,400
	MnSCU	Systemwide	Science lab renovations	5,775
	Education Education	Osseo Statewide	Hennepin Regional Family Service Ctr. Library accessibility and improvement	2,000 1,500
	MN State Academies	Faribault	grants Asset preservation	2,400
	MN State Academies	Faribault	MSAD Frechette predesign	100
	MN State Academies	Faribault	MSAD Mott Hall (vocational building)	100
	MN State Academies	Faribault	MSAD Pollard Hall renovation	200
	Ctr for Arts Educ.	Golden Valley	Asset preservation	355
	Natural Resources	Systemwide	Asset preservation	1,000
	Natural Resources	Statewide	Flood hazard mitigation grants	30,000

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
Authorizing	Natural Resources	Statewide	Groundwater monitoring, observation	500
	rtatara rtocoaroco		wells	500
Natural Resources		Statewide	Dam renovation and removal	2,000
Natural Resources Statewide Water control structures		Water control structures	500	
	Natural Resources	Statewide	Mississippi river barrier	500
	Natural Resources	Statewide	Stream protection and restoration	1,000
	Natural Resources	Statewide	Shoreline and aquatic habitat acquisition	1,000
	Natural Resources	Wabasha	Lake Zumbro restoration	175
	Natural Resources	Systemwide	Water access acquisition / fishing piers	650
	Natural Resources	Systemwide	Fish hatchery improvements	1,500
	Natural Resources	Systemwide	Wildlife area acquisition and improvement	5,000
	Natural Resources	Statewide	RIM critical habitat match	3,000
	Natural Resources	Systemwide	Native prairie conservation and protection	4,000
	Natural Resources	Systemwide	SNA acquisition and development	1,000
	Natural Resources	Systemwide	Forest land conservation easements	3,000
	Natural Resources	Systemwide	State forest land reforestation	3,000
	Natural Resources	Systemwide	Forest roads and bridges	1,000
	Natural Resources	Statewide	Diseased shade tree removal and	500
	Natural Resources	Customuido	replacement	10.041
	Natural Resources	Systemwide Statewide	State Park Development Big Bog state recreation area	19,041 1,600
	Natural Resources	St. Paul	Fort Snelling upper bluff	500
	Natural Resources	Systemwide	State parks, prairies, and forestry	545
	Natural Nesources	Systemwide	restoration	343
	Natural Resources	Systemwide	Regional and local parks grants	1,621
	Natural Resources Systemwide State trail acquisition and development		15,320	
	Natural Resources Statewide Regional and local trails grants		156	
	Natural Resources	Systemwide	Trail connections	697
	Natural Resources	Systemwide	Drill core library and field office	500
			consolidation, ren.	
	PCA	Albert Lea	Remedial systems, Albert Lea	2,500
	BWSR	Statewide	RIM reserve	25,000
	BWSR	Statewide	Wetland replacement due to public road projects	4,200
	BWSR	Statewide	Clean Water Legacy	1,275
	Agriculture	E.Grand Fork	Seed potato inspection building	20
	MN Zoo	Apple Valley	Asset preservation	2,500
	Administration	St. Paul	Property acquisition	2,325
	Administration	St. Paul	State Capitol building restoration	13,400
	Military Affairs	Systemwide	Asset preservation	3,500
	Military Affairs	Systemwide	Facility life safety ADA alterations	1,000
	Military Affairs Public Safety	Systemwide Anoka	Forensic crime lab	1,500 3,000
	Public Safety	Camp Ripley	Public safety training facility	5,000
	Public Safety	Marshall	Emergency response and training center	300
	Public Safety	Scott Cty	Public safety training facility	1,000
	Public Safety	Rochester	Regional public safety training center	3,655
	Transportation	Statewide	Local bridges replacement	2,000
	Transportation	Statewide	Greater MN transit	1,000
	Transportation	Norwood	Railroad track rehabilitation	3,000
	Met Council	Systemwide	Urban partnership agreement (UPA)	16,672
	Met Council	Systemwide	Cedar Avenue BRT	4,000
	Met Council	Systemwide	Metropolitan regional parks	10,500
	Met Council	Systemwide	Dakota County — North urban regional trail	1,400
	Met Council	Systemwide	Minnehaha Creek (In DNR — House)	2,900
	Met Council	Systemwide	Tamarack Nature Center	745
	Human Services	Systemwide	Asset preservation / safety and security	3,000
	Human Services	Systemwide	Campus redevelopment/reuse/demolition	3,400

				Total
Law	_	Location		Project
Authorizing	Agency	Or Program	Project/Program Description	Appropriation
	Human Services	Pope Cty.	Chemical dependency treatment facility	150
	Human Services	Minneapolis	Hennepin County Medical Center	820
	Human Services	Systemwide	Remembering with Dignity	135
	Vet's Home Board	Systemwide	Asset preservation	4,000
	Vet's Home Board	Fergus Falls	Special care unit	2,700
	Vet's Home Board Vet's Home Board	Minneapolis	Campus HVAC upgrade	3,955 227
		Silver Bay Eden Prairie	Master plan renovation	100
	Vet's Home Board Vet's Home Board		Veterans memorial Veterans memorial, All Wars	100
	Vet's Home Board	Minneapolis Richfield		100
	Vet's Home Board	Virginia	Veterans Memorial, All Veterans Veterans Memorial	100
	Corrections	Systemwide	Asset preservation	10,000
	Corrections	Faribault	MCF — expansion	16,000
	Corrections	Red Wing	MCF — vocational building	6,000
	DEED	Statewide	Greater MN business dev public infras	7,000
	DLLD	Otatewide	grant program	7,000
	DEED	Statewide	Bioscience business dev public infras	9,000
			grant program	
	DEED	Statewide	Redevelopment grant program	7,750
	DEED	Bemidji	Regional Event Center (BREC)	20,000
	DEED	Crookston	Ice arena (In DNR — House)	10,000
	DEED	Duluth	DECC/UMD Arena	38,000
	DEED	Nashwauk	Itasca county infrastructure	28,000
	DEED	Rochester	Mayo Civic Center	3,500
	DEED	Roseville	John Rose OVAL	600
	DEED	Saint Cloud	Convention center	2,000
	DEED	Saint Cloud	State University — National Hockey Center	6,500
	Public Facilities	Statewide	State Match capitalization grants	30,000
	Public Facilities	Statewide	Wastewater infrastructure fund	15,300
	Public Facilities	Statewide	Total maximum daily load grants	2,000
	Public Facilities	Statewide	Small community wastewater treatment	1,500
	Public Facilities	Bayport	Storm sewer	150
	Housing Finance	Statewide	Emergency shelter / Transitional housing	1,000
	Historical Society	Systemwide	Historic sites asset preservation	4,000
	Historical Society	Minneapolis	Historic Fort Snelling visitor center and site revitalization	3,000
	Historical Society	Systemwide	County and local historic preservation	1,600
	Historical Society	St. Paul	grants Oliver H. Kelly Farm revitalization	300
	Historical Society	Systemwide	Heritage trails	294
	MMB	Statewide	Bond Sale Expenses	998
2008,	IVIIVID	Otatewide	Bond Gale Expenses	330
Chapter 365				
Onaptor coo	Natural Resources	Systemwide	Asset Preservation	3,400
	Natural Resources	Lake Vermilion	Lake Vermilion State Park Land	20,000
	riatarar rioccarcoc	Lake Verrinier	Acquisition	20,000
	Metro Council	Minneapolis	Central Corridor Transit Way	70,000
	Metro Council	Bloomington	Old Cedar Avenue Bridge	2,000
	Veteran Affair	Minneapolis	Building 9 Demolition	1,000
	Veteran Affair	Minneapolis	New Nursing Facility	9,100
2009,			,	,
Chapter 93				
- -	U of M	Systemwide	HEAPR - University of MN	25,000
	U of M	Minneapolis	National Solar Rating and Certification	2,150
			Laboratory	
	U of M	Morris	WCROC Solar Thermal & Photo Voltaic	350
	MNICOLL	Ourst 1.1	Systems	40.000
	MNSCU	Systemwide	HEAPR - MnSCU	40,000

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
	DNR	Systemwide	Asset Preservation	1,000
	DNR	Statewide	Flood Hazard Mitigation Grants	53,800
	BWSR	Statewide	RIM Conservation Reserve	500
	RFA	Statewide	Rural Finance Authority Loans	35,000
	MN Zoo	Systemwide	Asset Preservation & Improvement	3,000
	Am Sport	Blaine	National Sports Center -Asset Preservation	1,000
	Mil Affairs	Systemwide	Asset Preservation	3,602
	MnDOT	Statewide	Local Bridge Replacement & Rehabilitation	10,000
	MnDOT	Statewide	MN Valley Railroad Track Rehabilitation	4,000
	MnDOT	Statewide	Intercity Passenger Rail Projects	26,000
	MnDOT	Systemwide	Port Development Assistance	3,000
	MnDOT	Alexandria	Aircraft Surveillance Facility	2,000
	MnDOT	Big Fork	Airport Runway	1,700
	MnDOT	Duluth	Airport Terminal	4,900
	Met Cncl	Systemwide	Transit Capital Improvement Program	21,000
	Met Cncl	Minneapolis	Northtown Rail Yard Bridge	600
	Met Cncl	Minneapolis	Veterans Victory Memorial Parkway	1,000
	DHS	Systemwide	Asset Preservation	2,000
	Vets Affair	Systemwide	Asset Preservation	1,000
	Vets Affair	Systemwide	Veterans Cemeteries	1,500
	Correction	Systemwide	Asset Preservation	4,000
	DEED	St. Louis Cty	Redevelopment Grant Program	750
	DEED	Rochester	Olmsted County Steam Line Extension to CC	5,000
	MnHFA	Statewide	Public Housing	2,000
	Hist Soc.	Systemwide	Historic Sites Asset Preservation	2,165
	MMB	Statewide	Bond Sale Expenses	343
	Public Saf.	Statewide	State & Local Match for Federal Assistance	3,900
	BWSR	Statewide	RIM Conservation Easements	500
	MnDOT	Systemwide	Trunk Highways & Bridges	2,700
	MMB	Statewide	Bond Sale Expenses-Trunk Highway	5
	MMB	Statewide	Bond Sale Expenses-Various Purpose	5

<sup>(1)</sup> In the Order authorizing the issuance of the Bonds the Commissioner has reserved the right for a specified period to reassign Bonds issued to legislative authorizations and purposes other than those listed in the section hereof entitled "Authorization and Purpose" and on page C-2 of Appendix C. (See Appendix C page C-3).

## **Schedule of Bonds Being Refunded**

Proceeds of the Series 2009K Bonds will be used to refund the following bonds.

General Obligation State Various Purpose Refunding Bonds dated November 1, 2002, maturing in the years and amounts and bearing interest at the annual rates set forth below. The Refunded Bonds will be called for redemption and prepayment on November 1, 2012 at par plus accrued interest.

Maturing	Principal Amount	Interest Rate	CUSIP*
11/1/2016	\$ 13,175,000	5.25%	6041284K1
11/1/2017	13,175,000	5.25%	6041284L9
11/1/2018	13,175,000	5.25%	6041284M7
11/1/2019	13,175,000	5.25%	6041284N5
11/1/2020	13,175,000	5.25%	6041284P0
11/1/2021	13,175,000	5.25%	6041284Q8
11/1/2022	13,175,000	5.25%	6041284R6

<sup>\*</sup> The State is not responsible for the use of the CUSIP numbers referenced herein nor is any representation made by the State as to their correctness; such CUSIP numbers are included solely for the convenience of the readers of this Official Statement.

#### DESCRIPTION OF RURAL FINANCE AUTHORITY PROGRAMS

The Rural Finance Authority (RFA) currently administers nine loan programs to provide affordable credit to eligible farmers, and one program to provide financial assistance to proposed methane digester projects.

Five programs are funded from the sale of general obligation bonds. They include: the Beginning Farmer Loan Program, the Seller-Sponsored Loan Program, the Agricultural Improvement Program, the Livestock Expansion Loan Program and the Restructure Loan Program.

All five programs are participation programs whereby the RFA joins in partnership with local lending institutions to provide credit based upon certain pre-established rules. Over 450 financial facilities are included in master participation agreements.

General eligibility requirements for all five programs are: (1) a borrower must be a resident of Minnesota or a domestic family farm corporation or family farm partnership, as defined in Minnesota Statutes, Section 500.24, subdivision 2; and (2) the borrower or one of the borrowers must be the principal operator of the farm with respect to which the loan is made.

Security for the loans must be a first mortgage on agricultural real estate and a first lien security interest in any additional collateral deemed necessary by the lead financial institution or the RFA. The interest rate for the RFA portion of a loan is set to meet the debt service requirements of the bonds sold to finance it plus one-quarter of one percent for deposit into a loan loss reserve. The maximum term for loan participations is ten (10) years.

The following is a more extensive description of each of the five loan participation programs:

### **Beginning Farmer Loan Program**

This program is aimed at younger, lower equity individuals who intend, over time, to become full time farmers. The purpose is to enable the beginning farmer to purchase farm real estate. The RFA participation is limited to 45 percent of the loan principal up to a maximum of \$300,000. Each loan requires a minimum down payment of 10 percent of the purchase price. Loan amortization may be scheduled on a term of 15, 20, 25 or 30 years as negotiated among the lender, the borrower and the RFA. RFA participation is for a maximum of 10 years. A Borrower must (1) have sufficient education, training or experience to succeed in the type of farming that they intend to pursue; (2) have a total net worth not exceeding \$409,000, indexed for inflation; (3) agree to enroll in a farm business management program approved by the Commissioner of Agriculture; and (4) agree to obtain credit life insurance for the amount of the debt incurred.

### **Seller-Sponsored Loan Program**

This program is very similar to the Beginning Farmer program with one exception. This program is designed to permit the sellers of a farm to fund a portion of the financing essential to the completion of the sale. The seller agrees to subordinate its financing to the lender/RFA. The lender and the RFA provide the balance of the funds with a first mortgage. The down payment is negotiable. The program rules do not, however, require one to be made. Each lender determines its own requirements based on the buyer's ability to repay the needed financing.

### **Agricultural Improvement Program**

This program creates affordable financing for new, state-of-the-art improvements for agriculture production, including the purchase and construction or installation of improvements to land, buildings and other permanent structures, and equipment incorporated in or permanently affixed to the land, buildings or structures, which are useful for and intended for the purpose of improving a farm. The improvements can be for any farm related purpose including livestock facilities, grain handling facilities, machine storage, erosion control, wells and manure systems. The RFA participation is 45 percent of the loan principal to a maximum of \$300,000. The RFA is restricted to participation in loans that do not exceed 80 percent of the appraised value of the real estate comprising collateral for the loan. A borrower must have a total net worth not exceeding \$409,000, indexed for inflation.

#### **Restructured Loan Program**

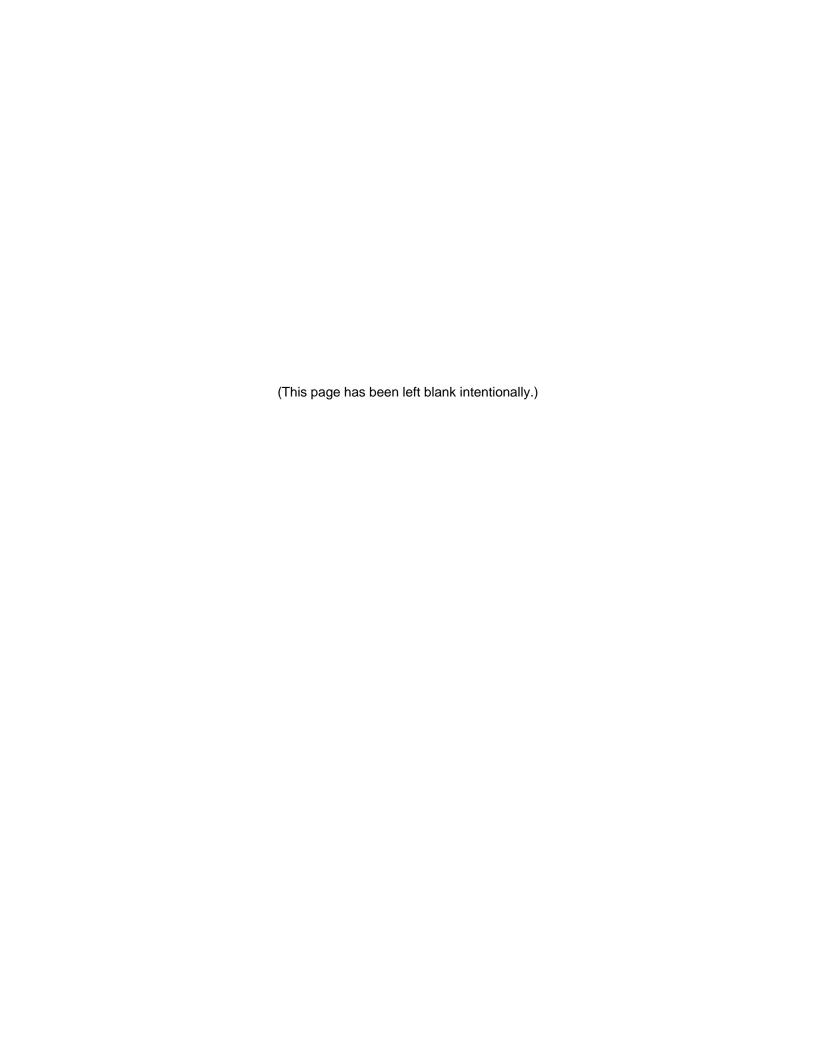
Under this program, the RFA works with local lenders to help farmers reorganize their debt. This program is for farmers who remain in good credit standing with their local lender, but who are having trouble with cash flow. Only debt of an agricultural nature is eligible. The RFA will participate on 45 percent of the loan principal up to \$400,000. The loans may be amortized over a period of up to 25 years. Participation is restricted to loans that do not exceed 80 percent of the appraised value of real estate comprising collateral for the loan. A borrower must (1) have received at least 50 percent of average annual gross income from farming for the past three years; (2) have a net worth not exceeding \$772,000, indexed for inflation; and (3) have projected annual expenses not exceeding 95 percent of projected annual income.

#### **Livestock Expansion Program**

This program is similar to the Agricultural Improvement program, but only for livestock related needs. It creates affordable financing for new, state-of-the-art improvements to land, buildings and other permanent structures, and equipment incorporated in or permanently affixed to the land, buildings or structures, which are useful for and intended for the purpose of raising livestock. The RFA may participate on a loan up to 45 percent of the loan principal to a maximum of \$400,000. The RFA is restricted to participation in loans that do not exceed 80 percent of the appraised value of the real estate comprising collateral for the loan. A borrower must (1) be actively engaged in a livestock operation; (2) have the ability to repay the loan; and (3) have a total net worth not exceeding \$772,000, indexed for inflation.

## **APPENDIX E**

**Selected Economic and Demographic Information** 



## RESIDENT POPULATION (Thousands of Persons)

Year	U.S.	Minnesota	% Change U.S.	% Change Minnesota
1999	279,040	4,873	1.2	1.2
2000	282,172	4,934	1.1	1.3
2001	285,040	4,982	1.0	1.0
2002	287,727	5,071	0.9	0.7
2003	290,211	5,047	0.9	0.6
2004	292,892	5,078	0.9	0.6
2005	295,561	5,105	0.9	0.5
2006	298,363	5,143	0.9	0.7
2007	301,290	5,182	1.0	0.8
2008	304,060	5,220	0.9	0.7

Source: IHS Global Insight (USA), Inc., @ Markets Data Bank and U.S. Department of Commerce, Bureau of Economic Analysis, www.census.gov/popest. Population data extracted June, 2009.

## EMPLOYMENT MIX IN UNITED STATES AND MINNESOTA FOR 2008 (Thousands of Jobs)

Category	Minnesota	% of Total	U.S.	% of Total
Manufacturing Durables	215.4	7.7	8,476	6.1
Manufacturing Non-Durables	119.7	4.3	4,955	3.5
Natural Resources and Mining	6.2	0.2	774	0.6
Construction	109.8	3.9	7,215	5.2
Trade	428.6	15.2	21,320	15.2
Transportation, Warehousing, Utilities	94.6	3.4	5,065	3.6
Information	57.7	2.1	2,997	2.2
Financial Activities	177.1	6.3	8,146	5.9
Professional and Business Services	326.3	11.6	17,778	12.8
Education and Health Services	442.6	15.7	18,885	13.5
Leisure and Hospitality	245.0	8.7	13,459	9.7
Other Services	117.7	4.2	5,528	4.0
Government	418.1	14.9	22,500	16.1
Agriculture	51.1	1.8	2,168	1.6
Total	2,809.9	100.0	139,236	100.0

Sources: U.S. Employment — IHS Global Insight (USA), Inc., U.S. Central Data Bank and U.S. Department of Labor, Bureau of Labor Statistics, http://www.bls.gov

Minnesota Employment — Minnesota Department of Employment and Economic Development, www.deed.state.mn.us/lmi.

Minnesota employment data benchmarked to March 2008.

U.S. employment data extracted June 3, 2009.

Industry detail determined according to the North American Industry Classification System (NAICS).

Minnesota agricultural employment: Unpublished estimate from the Minnesota Department of Employment and Economic Development, based on the first five months of 2009 and the last seven months of 2008.

U.S. agricultural employment: U.S. Department of Labor, Bureau of Labor Statistics, http://www.bls.gov/cps.

Columns may not add due to rounding.

# EMPLOYMENT IN DURABLE GOODS INDUSTRIES IN UNITED STATES AND MINNESOTA FOR 2008 (Thousands of Jobs)

Durable Goods	Minnesota	% of Total	U.S.	% of Total
Wood Products	13.0	6.0	460	5.4
Fabricated Metals Production	43.1	20.0	1,528	18.0
Machinery	33.7	15.6	1,186	14.0
Computers and Electronic Products	52.5	24.4	1,248	14.7
Electrical Equipment	9.1	4.2	425	5.0
Transportation Equipment	13.1	6.1	1,607	19.1
Furniture and Related	11.2	5.2	481	5.7
Miscellaneous Manufacturing	23.4	10.9	631	7.4
Other Durables	16.3	76	910	10.7
Total	215.4	100.0	8,476	100.0

Sources: U.S. Employment — IHS Global Insight (USA), U.S. Central Data Bank and U.S. Department of Labor, Bureau of Labor Statistics, http://data.bls.gov/ces.

Minnesota Employment — Minnesota Department of Employment and Economic Development, www.deed.state.mn.us/lmi.

Minnesota employment data benchmarked to March 2008. U.S. data extracted June 3, 2008. Both Minnesota and U.S. industry detail determined according to the North American Industry Classification System (NAICS).

Columns may not add due to rounding.

# EMPLOYMENT IN NON-DURABLE GOODS INDUSTRIES IN UNITED STATES AND MINNESOTA FOR 2008 (Thousands of Jobs)

Non-Durable Goods	Minnesota	% of Total	U.S.	% of Total
Food Manufacturing	42.7	35.7	1,485	30.0
Paper Mfg. & Printing	41.7	34.8	1,040	21.0
Other Non Durables	35.3	29.5	2,430	49.0
Total	119.7	100.0	4,955	100.0

Sources: U.S. Employment — IHS Global Insight (USA), U.S. Central Data Bank and U.S. Department of Labor, Bureau of Labor Statistics, <a href="http://data.bls.gov/ces.">http://data.bls.gov/ces.</a>

Minnesota Employment — Minnesota Department of Employment and Economic Development, www.deed.state.mn.us/lmi.

Minnesota data benchmarked to March 2008. U.S. data extracted June 2009. Both Minnesota and U.S. industry detail determined according to the North American Industry Classification System (NAICS).

Columns may not add due to rounding.

## EMPLOYMENT MIX IN THE UNITED STATES AND MINNESOTA FOR 1990, 2000 AND 2008 (Thousands of Jobs)

			Minnesota				l	Jnited States		
			_	% Cha	ange			·-	% Cha	ange
Category	1990	2000	2008	1990- 2000	2000- 2008	1990	2000	2008	1990- 2000	2000- 2008
Manufacturing Durables	217.2	255.4	215.4	17.6	(15.7)	10,737	10,877	8,476	1.3	(22.1)
Manufacturing Non-Durables	124.2	141.1	119.7	13.6	(15.2)	6,958	6,386	4,955	(8.2)	(22.4)
Natural Resources and Mining	8.4	8.1	6.2	(3.6)	(23.5)	765	599	774	(21.7)	29.2
Construction	77.9	118.8	109.8	52.5	(7.6)	5,263	6,787	7,215	29.0	6.3
Trade	362.4	436.1	428.6	20.3	(1.7)	18,451	21,213	21,320	15.0	0.5
Transportation Warehousing										
and Utilities	85.8	103.3	94.6	20.4	(8.4)	4,216	5,012	5,065	18.9	1.1
Information	54.3	69.2	57.7	27.4	(16.6)	2,688	3,630	2,997	35.1	(17.4)
Financial Activities	129.3	164.8	177.1	27.5	7.5	6,614	7,687	8,146	16.2	6.0
Professional and Business										
Services	214.5	319.2	326.3	48.8	2.2	10,848	16,666	17,778	53.6	6.7
Education and Health										
Services	241.8	324.5	442.6	34.2	36.3	10,984	15,109	18,855	37.6	24.8
Leisure and Hospitality	180.5	221.6	245.0	22.4	10.6	9,288	11,862	13,459	27.7	13.5
Other Services	91.3	114.6	177.7	25.5	2.7	4,261	5,168	5,528	21.3	7.0
Government	347.9	407.6	418.1	17.2	2.6	18,415	20,790	22,500	12.9	8.2
Agriculture	103.1	73.4	51.1	(28.8)	(30.4)	3,223	2,464	2,168	(23.5)	(12.0)
Total	2,238.6	2,757.7	2,809.9	23.2	1.9	112,711	134,250	139,236	19.9	3.7

Sources: Minnesota 1990, 2000 and 2008 — Minnesota Department of Employment and Economic Development, www.deed.state.mn.us/lmi.

U.S. 1990, 2000 and 2008, IHS Global Insight (USA), Inc., U.S. Central Data Bank, and U.S. Department of Labor, Bureau of Labor Statistics, http://data.bls.gov/ces.

Minnesota employment data benchmarked to March 2008. U.S. employment extracted June 3, 2008. Both Minnesota and U.S. industry detail determined according to the North American Industrial Classification System (NAICS).

Minnesota agricultural employment: Unpublished estimate from Minnesota Department of Employment and Economic Development. U.S. Agricultural employment: U.S. Department of Labor, Bureau of Labor Statistics, http://stats.bls.gov/cps/cpsaat1.pdf/.

U.S. and Minnesota agricultural employment data for 2008 not necessarily comparable with earlier years because of changes in methodology.

### MINNESOTA AND UNITED STATES PER CAPITA PERSONAL INCOME

Year	<u>Minnesota</u>	<u>U.S.</u>	Minnesota as % of U.S.
1999	. 30,562	28,333	107.9
2000	•	30,318	107.5
2001		31,149	107.0
2002	•	31,470	108.3
2003		32,284	109.3
2004	. 37,079	33,899	109.4
2005	. 37,991	35,447	107.6
2006	. 40,015	37,728	106.1
2007	. 41,764	39,430	105.9
2008	43,037	40,208	107.0

Source: IHS Global Insight (USA), Inc., @ Markets Data Bank and U.S. Department of Commerce, Bureau of Economic Analysis, www.bea.gov/regional/spi. Data extracted October, 2009.

## PERSONAL INCOME GROWTH AND RESIDENT POPULATION FOR TWELVE STATE NORTH CENTRAL REGION 1990-2000 and 2000-2008

State	1990 Personal Income (Millions)	2000 Personal Income (Millions)	1990-2000 Annual Compound Rate of Increase (%)	Regional Rank 1990- 2000	2008 Personal Income (Millions)	2000-2008 Annual Compound Rate of Increase (%)	Regional Rank 2000- 2008	2000 Population (Thousands)	1990 Per Capita Personal Income (\$)	1990 Regional Rank	2008 Population (Thousands)	2008 Per Capita Personal Income (\$)	2008 Regional Rank
Illinois	238,635	405,719	5.46	8	546,344	3.02	9	12,438	20,835	1	12,902	42,347	2
Ohio	202,486	326,045	4.88	12	413,732	2.41	11	11,364	18,638	4	11,486	36,021	10
Michigan	174,296	292,606	5.32	9	349,612	1.80	12	9,955	18,719	3	10,003	34,949	11
Indiana	97,005	167,276	5.60	6	220,670	2.81	10	6,091	17,454	9	6,377	34,605	12
Minnesota	86,524	160,833	6.40	1	224,671	3.40	6	4,934	19,710	2	5,220	43,037	1
Missouri	90,177	156,359	5.66	4	216,547	3.31	7	5,606	17,582	8	5,912	36,631	9
Wisconsin	88,213	156,603	5.91	3	212,553	3.10	8	5,374	17,986	6	5,628	37,767	7
lowa	48,250	79,920	5.18	10	112,302	3.46	5	2,928	17,350	10	3,003	37,402	8
Kansas	44,750	76,684	5.53	7	108,779	3.56	4	2,693	18,034	5	2,802	38,820	5
Nebraska	28,388	48,998	5.61	5	69,821	3.61	3	1,713	17,948	7	1,783	39,150	4
South Dakota	11,206	19,970	5.95	3	31,091	4.53	2	756	16,075	11	804	38,661	6
North Dakota	10,117	16,430	4.97	11	25,576	4.52	1	641	15,866	12	641	39,870	3

Source: IHS Global Insight (USA), Inc., @ Markets Data Bank and U.S. Department of Commerce, Bureau of the Census, www.census.gov/popest/states/tables, and U.S. Department of Commerce, Bureau of Economic Analysis, www.bea.gov/regional/spi. Population data extracted October, 2009. Income data extracted October, 2009.

## GROWTH OF PERSONAL INCOME BY STATES IN NORTH CENTRAL REGION<sup>(1)</sup> 2007-2008

Rank	State	<b>Percent Growth</b>
1	North Dakota	9.3
2	South Dakota	7.1
3	lowa	5.4
4	Kansas	4.8
5	Missouri	4.3
6	Nebraska	4.1
7	MINNESOTA	3.8
8	Indiana	3.2
9	Wisconsin	2.6
10	Illinois	2.5
11	Ohio	2.1
12	Michigan	1.8
	REGION	3.0

Source: IHS Global Insight (USA), Inc., @ Markets Data Bank and U.S. Department of Commerce, Bureau of Economic Analysis, www.bea.gov/regional/spi. Data extracted October 2009.

## NON-FARM EMPLOYMENT IN TWELVE STATE NORTH CENTRAL REGION (Thousands of Jobs)

				%	
	1990	2000	2008	Increase	2000-
State	<b>Employment</b>	<b>Employment</b>	<b>Employment</b>	1990-2000	2008
Illinois	5,287.6	6,044.8	5,948.3	14.3	(1.6)
Ohio	4,882.3	5,624.7	5,368.0	15.2	(4.6)
Michigan	3,946.5	4,676.9	4,159.2	18.5	(11.1)
Indiana	2,521.9	3,000.1	2,958.2	19.0	(1.4)
Wisconsin	2,291.5	2,833.8	2,870.2	23.7	1.3
Missouri	2,345.0	2,748.7	2,792.3	17.2	1.6
MINNESOTA	2,135.9	2,684.9	2,758.8	25.7	2.8
lowa	1,226.4	1,478.5	1,523.2	20.6	3.0
Kansas	1,091.9	1,346.1	1,391.1	23.3	3.3
Nebraska	730.9	910.7	964.7	24.6	5.9
South Dakota	288.5	377.9	411.4	31.0	8.9
North Dakota	265.8	327.7	367.0	23.2	12.0
Region	27,014.2	32,054.8	31,512.4	18.7	(1.7)

Source: IHS Global Insight (USA), Inc., @ Markets Data Bank and U.S. Department of Labor, Bureau of Labor Statistics, http://bls.gov/sae/home.html. Minnesota employment, Minnesota Department of Employment and Economic Development, www.deed.state.mn.us/lmi/tools/ces. Data extracted June 2009.

<sup>(1)</sup> Refer to Table 7 for Personal Income figures.

### MINNESOTA AND U.S. UNEMPLOYMENT RATES NOT SEASONALLY ADJUSTED

<u>-</u>	Annual Average			
Year	Minnesota	U.S.		
2000	3.1%	4.0%		
2001	3.8%	4.7%		
2002	4.5%	5.8%		
2003	4.9%	6.0%		
2004	4.6%	5.6%		
2005	4.2%	5.1%		
2006	4.1%	4.6%		
2007	4.6%	4.6%		
2008	5.4%	5.8%		

Month	Minnesota	U.S.
2008		
January	5.5%	5.4%
February	5.3%	5.2%
March	5.5%	5.2%
April	5.0%	4.8%
May	4.9%	5.2%
June	5.3%	5.7%
July	5.4%	6.0%
August	5.4%	6.1%
September	5.4%	6.0%
October	5.1%	6.1%
November	5.8%	6.5%
December	6.8%	7.1%
Annual Average	5.4%	5.8%

Month	Minnesota	U.S.
2009		
January	8.5%	8.5%
February	8.7%	8.9%
March	8.9%	9.0%
April	8.1%	8.6%
May	7.8%	9.1%
June	8.4%	9.7%
July	7.8%	9.7%
August	7.6%	9.6%
September	7.1%	9.5%

Source: Minnesota Department of Employment and Economic Development, www.deed.state.mn.us/lmi/tools/laus.

MINNESOTA BASED COMPANIES INCLUDED IN THE FORTUNE 500

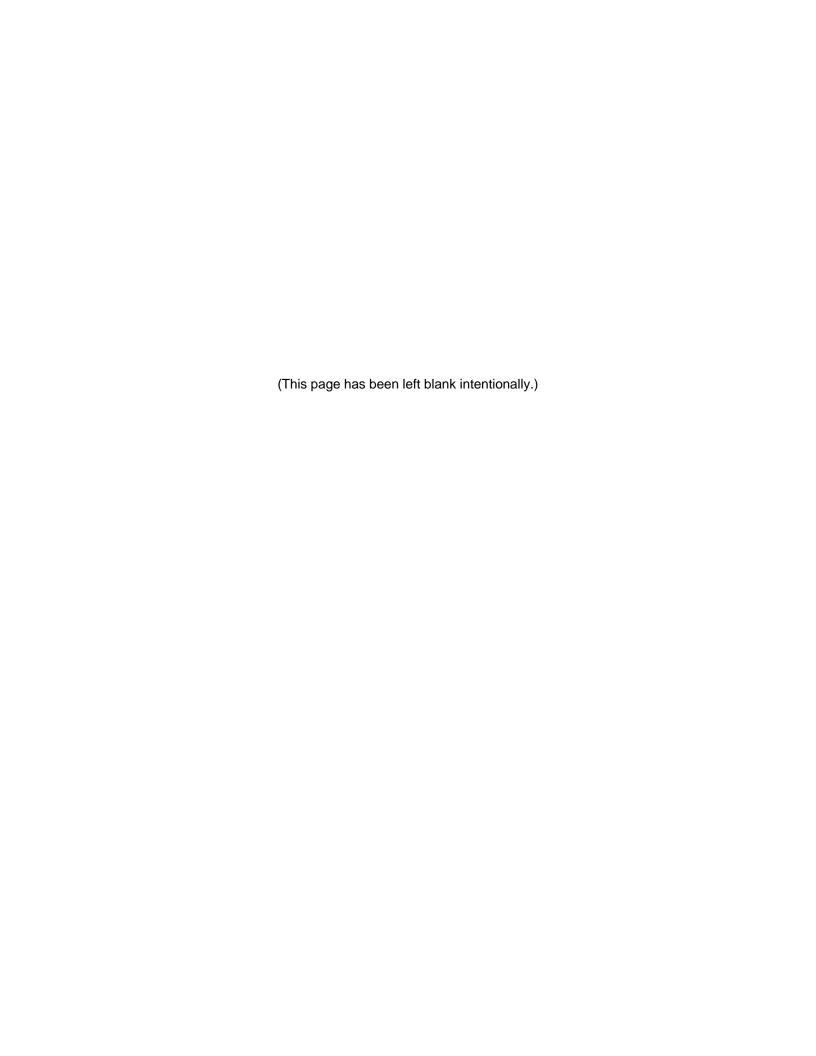
Ra	<u>nk</u>		Revenues	<u>Assets</u>	<b>Profits</b>	<u>Industry</u>	
2008	2007	<u>Company</u>	\$000	\$000	\$000	Category	Rank
21	25	UnitedHealth Group	81,186,000	55,815,000	2,977,000	Health Care: Insurance and MC	1
28	31	Target	64,948,000	44,106,000	2,214,000	General Merchandisers	2
51	62	Supervalu	44,048,000	21,062,000	593,000	Food and Drug Stores	5
56	66	Best Buy	40,023,000	12,758,000	1,407,000	Specialty Retailers	4
72	145	Cenex Harvest States	32,167,500	8,772,000	803,000	Wholesalers: Food and Grocery	2
95	100	Minnesota Mining & Mfg. (3M)	25,269,000	25,547,000	3,460,000	Miscellaneous	1
129	122	U.S. Bancorp	19,229,000	265,912,000	2,946,000	Commercial Banks	9
193	214	General Mills	13,652,100	19,041,600	1,294,700	Food Consumer Products	4
196	217	Medtronic	13,515,000	22,198,000	2,231,000	Medical Products & Equipment	1
224	294	Land O'Lakes	12,039,300	4,981,300	159,600	Food Consumer Products	8
242	260	Xcel Energy	11,203,200	24,958,500	645,600	Utilities: Gas & Electric	13
276	422	Mosaic	9,812,600	11,819,800	2,082,800	Chemicals	8
300	341	C.H. Robinson Worldwide	8,578,600	1,815,700	359,200	Transportation and Logistics	1
348	296	Ameriprise Financial	7,149,000	95,676,000	(38,000)	Diversified Financials	8
373	390	Hormel Foods	6,754,900	3,616,500	285,500	Food Consumer Products	12
403	438	Ecolab	6,137,500	4,756,900	448,100	Chemicals	15
409	398	Thrivent Financial for Lutherans	6,060,600	52,498,900	(329,700)	Insurance: Life, Health (mutual)	6
478		PepsiAmericas	4,937,200	5,054,100	226,400	Beverages	3
492		Nash Finch	4,703,700	955,000	36,200	Wholesalers: Food and Grocery	3

Source: Fortune Magazine, dated May 4, 2009.

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## **APPENDIX F**

State Financial Statements For the Fiscal Year Ended June 30, 2008



### **APPENDIX F**

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### Independent Auditor's Report

Members of the Minnesota State Legislature

The Honorable Tim Pawlenty, Governor

Mr. Tom Hanson, Commissioner of Finance

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Minnesota, as of and for the year ended June 30, 2008, which collectively comprise the state's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the State of Minnesota's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Minnesota State Colleges and Universities, which is a major proprietary fund and 71 percent, 64 percent, and 40 percent, respectively, of the total assets, net assets, and operating revenues of the primary government's business-type activities. We also did not audit the financial statements of the Housing Finance Agency, Metropolitan Council, University of Minnesota, ClearWay Minnesota, National Sports Center Foundation, Office of Higher Education, Public Facilities Authority, and Workers' Compensation Assigned Risk Plan, which cumulatively represent 99 percent, 99 percent, and 99 percent, respectively, of the total assets, net assets, and operating revenues of the total discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aforementioned major proprietary fund, business-type activities, and discretely presented component units, is based solely on the reports of other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based upon our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Minnesota as of June 30, 2008, and the respective changes in financial position and, where

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Members of the Minnesota State Legislature The Honorable Tim Pawlenty, Governor Mr. Tom Hanson, Commissioner of Finance Page 2

applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 1 to the basic financial statements, the State of Minnesota adopted Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, Statement No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues, and Statement No. 50, Pension Disclosures, for the year ended June 30, 2008.

Management's Discussion and Analysis and the other required supplementary information, as listed in the Table of Contents, are not a required part of the State of Minnesota's basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

James R. Nobles Legislative Auditor

Yamer K. Moller

December 9, 2008

Cecile M. Ferkul, CPA Deputy Legislative Auditor

Cicle M. Ferkul

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## 2008 Comprehensive Annual Financial Report Management's Discussion and Analysis

#### Introduction

The following discussion and analysis of the state of Minnesota (state) financial performance provides an overview of the state's financial activities for the fiscal year ended June 30, 2008, and identifies changes in the financial position of the state, which occurred during the fiscal year. This section should be read in conjunction with the preceding transmittal letter and the state's financial statements and notes to the financial statements, which follow.

#### Overview of the Financial Statements

The focus of Minnesota's financial reporting is on the state as a whole, and on the individual funds that are considered to be major. This reporting focus presents a more comprehensive view of Minnesota's financial activities and financial position, and makes the comparison of Minnesota's government to other governments easier.

The financial section of this annual report has four parts:

- Management's Discussion and Analysis (MD&A)
- Basic Financial Statements
- Required Supplementary Information
- Combining and Individual Fund Statements Nonmajor Funds

The report also includes statistical and economic information, which generally provides a ten-year history of various indicators.

The basic financial statements include government-wide financial statements, fund financial statements, and notes to the financial statements that provide more detailed information to the users of the financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements provide an overall view of the state's operations in a manner similar to a private-sector business. Government-wide financial statements consist of the *statement of net assets* and the *statement of activities* that are prepared using the economic resources measurement focus and the accrual basis of accounting. All current year revenues and expenses are included in the statements regardless of whether the related cash has been received or paid. Revenues and expenses are reported in the statement of activities for some items that will not result in cash flows until future fiscal periods (e.g., uncollected taxes, accounts receivable, and earned but unused vacation leave). This reporting method produces a view of financial activities and position similar to that presented by most private-sector companies. The statements provide both short-term and long-term information about the state's financial position, which assists readers in assessing the state's economic condition at the end of the fiscal year.

The government-wide financial statements are located immediately following this discussion and analysis.

The statement of net assets presents all of the state's financial resources along with capital assets and long-term obligations. The statement includes all assets and liabilities of the state. Net assets is the difference between assets and liabilities and is one method to measure the state's financial condition.

- An increase or decrease in the state's net assets from one year to the next indicates whether the financial position of the state is improving or deteriorating.
- Other indicators of the state's financial condition include the condition of its infrastructure, and economic events and trends that affect future revenues and expenses.

The statement of activities presents the changes in net assets and reports on the gross and net cost of various activities carried out by the state (governmental, business-type, and component units). These costs are paid by general taxes and other revenues generated by the state. This statement summarizes the cost of providing specific services by the government, and includes all current year revenues and expenses.

The statement of net assets and the statement of activities segregate the activities of the state into three types:

#### Governmental Activities

The governmental activities of the state include most basic services such as environmental resources, general government, transportation, education, health and human services, and public safety. Most of the costs of these activities are financed by taxes, fees, and federal grants.

#### Business-type Activities

The business-type activities of the state normally are intended to recover all, or a significant portion of, their costs through user fees and charges to external users of goods and services. The operations of the Unemployment Insurance Fund, the State Colleges and Universities, and the Lottery are examples of business-type activities.

#### Discretely Presented Component Units

Component units are legally separate organizations for which the state is financially accountable, or the nature and significance of the unit's relationship with the state is such that exclusion of the unit would cause the state's financial statements to be misleading or incomplete. Financial accountability is defined as the appointment of a voting majority of the component unit governing body, and either a) the ability of the state to impose its will, or b) the potential for the organization to provide financial benefits to, or impose financial burdens on, the primary government.

The state's ten component units are reported in two categories: major and nonmajor. This categorization is based on the relative size of an individual component unit's assets, liabilities, revenues, and expenses in relation to the total of all component units and the primary government.

The state's three discretely presented major component units are:

- Housing Finance Agency
- Metropolitan Council
- University of Minnesota

The state's seven nonmajor component units are combined into a single column for reporting in the fund financial statements. These nonmajor component units are:

- Agricultural and Economic Development Board
- ClearWay Minnesota
- National Sports Center Foundation
- Office of Higher Education
- Public Facilities Authority
- Rural Finance Authority
- Workers' Compensation Assigned Risk Plan

#### State Fund and Component Unit Financial Statements

A fund is a grouping of related self-balancing accounts used to maintain control over resources that have been segregated for specific activities or objectives. The state of Minnesota, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Fund financial statements present financial information in a format familiar to experienced users of governmental financial statements and reports. The fund financial statements focus on individual parts of the state, reporting the state's operations in more detail than in the government-wide statements. Fund financial statements focus on the most significant funds within the state.

The state's funds are divided into three categories:

#### Governmental Funds

Governmental funds record most of the basic services provided by the state and account for essentially the same functions as reported in the governmental activities in the government-wide financial statements. Unlike the government-wide financial statements, the fund financial statements focus on how money flows in and out of the funds during a fiscal year and spendable resources available at the end of the fiscal year.

Governmental funds are accounted for using the modified accrual basis of accounting, which recognizes revenues when they are available and measurable. Expenditures are generally recognized in the accounting period when the fund liability is incurred, if measurable. This approach is known as the flow of current financial resources measurement focus. These statements provide a detailed short-term view of the state's finances that assists in determining whether there are more or less resources available and whether these financial resources will be adequate to meet the current needs of the state. Governmental funds include the General, special revenue, capital project, Debt Service, and permanent funds.

The focus of governmental funds is narrower than that of the government-wide financial statements. It is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By comparing this financial information, readers may better understand the long-term impact of the state's short-term financing decisions.

The basic financial statements include a reconciliation of governmental funds to governmental activities. These reconciliations follow the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances.

The state maintains 29 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General and Federal funds, which are reported as major funds. Information from the remaining 27 funds is combined into a single, aggregated column. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements included in this report.

The state adopts a biennial budget with annual appropriations for the General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

#### Proprietary Funds

When the state charges customers for the services it provides, whether to outside customers or to other agencies within the state, these services are generally reported in proprietary funds. Proprietary funds (enterprise and internal service) utilize accrual accounting which is the same method used by private-sector businesses. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

Enterprise funds, a type of proprietary fund, are used to report activities that provide goods and services to outside (non-government) customers, including the general public. Internal service funds are an accounting device used to accumulate and allocate costs internally for goods and services provided by one program of the state to another. Because the activities reported by internal service funds predominantly benefit governmental functions rather than business-type functions, the internal service funds have been included within governmental activities in the government-wide financial statements.

The state maintains 17 individual proprietary funds. The State Colleges and Universities and Unemployment Insurance funds, both of which are considered major funds, are presented separately in the proprietary funds statement of net assets and in the proprietary funds statement of revenues, expenses, and changes in net assets. Information from the 8 nonmajor enterprise funds and the 7 internal service funds are combined into two separate aggregated columns. Individual fund data for each of these nonmajor proprietary funds is provided in the form of combining statements presented in this report.

#### Fiduciary Funds

Fiduciary funds are used to report activities when the state acts as a trustee or fiduciary to hold resources for the benefit of parties outside the state. The accrual basis of accounting is used for fiduciary funds and is similar to the accounting used for proprietary funds. The government-wide statements exclude fiduciary fund activities and balances because these assets are restricted in purpose and cannot be used by the state to finance its operations. The state must assure that the assets reported in fiduciary funds are used for their intended purposes.

The state maintains 19 individual fiduciary funds. The state's fiduciary funds are the pension trust funds, the investment trust funds (which accounts for the transactions, assets, liabilities, and fund equity of the external investment pools), and the Agency Fund (which accounts for the assets held for distribution by the state as an agent for other governmental units, other organizations, or individuals). Individual fund detail is included in the combining financial statements included in this report.

#### Component Units

Component units are legally separate organizations for which the state is financially accountable. The government-wide financial statements present information for the component units in a single column on the statement of net assets. Also, some information on the statement of changes in net assets is aggregated for component units. The component units statements of net assets and the component units statement of changes in net assets provide detail for each major component unit and aggregate the detail for nonmajor component units. Individual nonmajor component unit detail can be found in the combining financial statements included in this report.

#### Notes to the Financial Statements

The notes provide additional narrative and financial information that is essential to a full understanding of the data provided in the government-wide financial statements and the fund financial statements. The notes to the financial statements are located immediately following component unit financial statements.

#### Required Supplementary Information

The basic financial statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. This section includes maintenance data regarding certain portions of the state's infrastructure, actuarial measures of pension and Other Postemployment Benefits funding progress, and public employees insurance program development information.

#### Other Supplementary Information

Other supplementary information includes combining financial statements for nonmajor governmental, proprietary, and fiduciary funds and nonmajor discretely presented component units. These funds are added together by fund type and presented in single columns in the basic financial statements.

#### Financial Highlights

#### Government-wide

- The assets of the state exceeded liabilities at June 30, 2008, by \$13.2 billion (presented as net assets). Of this amount, \$484 million was reported as unrestricted net assets. Unrestricted net assets represent the amount available to the state to meet ongoing obligations to citizens and creditors. However, many of the resources have internally imposed designations, such as state statutory language, which limit resource use. These assets are not reported as restricted net assets because the limitations are imposed internally by the state, not externally imposed by sources such as creditors or the constitution. For discussion on the variances from prior year, see the Government-wide Financial Analysis section.
- The state's total net assets increased by \$325 million (2.5 percent) during fiscal year 2008. Net assets of governmental activities increased by \$156 million (1.4 percent), while net assets of the business-type activities showed an increase of \$169 million (8.1 percent). For discussion on the variances from prior year, see the Government-wide Financial Analysis section.

#### **Fund Level**

 At the end of the current fiscal year, governmental funds reported a combined ending fund balance of \$5.1 billion, a decrease of \$325 million compared to the prior year. This amount includes an unreserved fund balance of \$3.0 billion. For discussion on the variances from prior year, see the State Funds Financial Analysis section.

#### Long-Term Debt

The state's total long-term liabilities increased by \$443 million (7.4 percent) during the current fiscal year. The increase is partially due to the issuance of general obligation bonds for trunk highway projects and other various state purposes and revenue bonds for the Minnesota State Colleges and Universities. The beginning balance has been restated due to the implementation of GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions." As a result of implementing this statement, the state recognized a change in accounting principle of \$91,812,000, which restated the liability recognized for other postemployment benefits at the beginning of the year to zero.

#### **Government-wide Financial Analysis**

As noted earlier, net assets serve over time as a useful indicator of a government's financial position. The state's combined net assets (governmental and business-type activities) totaled \$13.2 billion at the end of 2008, compared to \$12.9 billion at the end of the previous year.

			008 and 2007 ousands)			
	Governmen	tal Activities	Business-ty	pe Activities	Total Primar	y Government
	2008	2007	2008	2007	2008	2007
Current Assets	\$ 9,679,864	\$ 10,341,404	\$ 1,588,517	\$ 1,522,925	\$ 11,268,381	\$ 11,864,329
Noncurrent Assets: Capital Assets	10,531,680	9.799.769	1.462.138	1.308.504	11.993.818	11.108.273
Other Assets	781,787	784,933	143,908	134,667	925,695	919,600
Total Assets	\$ 20,993,331	\$ 20,926,106	\$ 3,194,563	\$ 2,966,096	\$ 24,187,894	\$ 23,892,202
Current Liabilities	\$ 4,702,255	\$ 5,087,004	\$ 349,690	\$ 361,293	\$ 5,051,945	\$ 5,448,297
Noncurrent Liabilities	5,331,720	5,036,122	602,567	531,219	5,934,287	5,567,341
Total Liabilities	\$ 10,033,975	\$ 10,123,126	\$ 952,257	\$ 892,512	\$ 10,986,232	\$ 11,015,638
Net Assets:						
Invested in Capital Assets,						
Net of Related Debt	\$ 7,775,939	\$ 6,781,966	\$ 1,108,136	\$ 1,016,955	\$ 8,884,075	\$ 7,798,921
Restricted	2,693,756	2,703,598	1,140,070	1,058,032	3,833,826	3,761,630
Unrestricted	489,661	1,317,416	(5,900)	(1,403)	483,761	1,316,013
Total Net Assets	\$ 10,959,356	\$ 10,802,980	\$ 2,242,306	\$ 2,073,584	\$ 13,201,662	\$ 12,876,564

The largest portion, \$8.9 billion of \$13.2 billion, of the state's net assets reflects investment in capital assets such as land, buildings, equipment, and infrastructure (pavement, bridges, and other immovable assets), less any related outstanding debt used to acquire those assets. The state uses these capital assets to provide services to citizens. Capital assets are not considered to be convertible to cash and cannot be used to fund the daily activities of the state or pay for the debt related to capital assets. Therefore, the resources needed to repay this debt related to capital assets must be provided from other sources.

Approximately \$3.8 billion of the state's net assets represent resources subject to external restrictions, constitutional provisions, or enabling legislation, which restricts how these assets may be used.

The remaining net assets balance of \$484 million represents primarily unrestricted net assets of the governmental activities that may be used to meet the state's ongoing obligations to citizens and creditors. As noted previously, within this balance, many of the resources have internally imposed designations, such as state statutory language, which limit resource use. These assets are not reported as restricted net assets because the limitations are imposed internally by the state, not externally imposed by sources such as creditors.

The state's combined net assets for governmental and business-type activities increased \$325 million (2.5 percent) over the course of this fiscal year. This resulted from a \$156 million (1.4 percent) increase in net assets of governmental activities, and a \$169 million (8.1 percent) increase in net assets of business-type activities.

		Fi	iscal	Changes i Years Ended (In The	June	30, 2008 and	2007					
	Governmental Activities					Business-ty	pe A	ctivities		Total Primar	y Gov	vernment
	-	2008		2007		2008		2007		2008		2007
Revenues:												
Program Revenues:												
Charges for Services <sup>(1)</sup> Operating Grants and	\$	1,202,566	\$	1,117,489	\$	2,325,325	\$	2,309,047	\$	3,527,891	\$	3,426,536
Contributions		6,677,323		6,500,439		217,224		187,530		6,894,547		6,687,969
Capital Grants		449,765		236,700		1,142		1,839		450,907		238,53
General Revenues:												
Individual Income Taxes		7,929,096		7,463,959		-		-		7,929,096		7,463,95
Corporate Income Taxes		1,039,843		1,160,380		-		-		1,039,843		1,160,38
Sales Taxes		4,474,576		4,600,984						4,474,576		4,600,98
Property Taxes		703,972		667,395		-		-		703,972		667,39
Motor Vehicle Taxes		1,011,494		1,025,820						1,011,494		1,025,82
Fuel Taxes		651,988		647,168				-		651,988		647,16
Other Taxes <sup>(1)</sup>		2,149,162		2,195,880						2,149,162		2,195,88
Tobacco Settlement		186,425		184,924		-				186,425		184,92
Investment/Interest Income		121,638		155,016		48,126		26,786		169,764		181,80
Other Revenues		103,416		91.867		1.649		17,811		105,065		109.67
Total Revenues	\$	26,701,264	\$	26.048,021	\$	2.593.466	\$	2.543,013	\$	29,294,730	\$	28,591,03
Expenses:	<u> </u>		<u> </u>		<u> </u>		<u> </u>		<u> </u>		<u> </u>	
Public Safety and Corrections	\$	901,641	\$	855,328	\$		S		S	901.641	\$	855.32
Transportation		2,047,500		1,795,056						2,047,500		1,795,05
Agricultural, Environmental and				,, , ,						-,,		
Energy Resources <sup>(1)</sup> Economic and Workforce		825,842		762,549				-		825,842		762,54
Development(1)		704,501		568,064						704.501		568,06
General Education		7,675,567		7,323,406		_		_		7,675,567		7,323,40
Higher Education		981,943		921,339						981,943		921,33
Health and Human Services(1)		10,296,359		9,596,061				_		10,296,359		9.596.06
General Government		816,111		771,733				_		816,111		771.73
Intergovernmental Aid		1,511,715		1,489,439						1,511,715		1,489,43
Interest		221,162		208,719		_		_		221,162		208.71
State Colleges and Universities		221,102		200,110		1,675,051		1,550,936		1,675,051		1,550,93
Unemployment Insurance						828,857		735,987		828,857		735,98
Lottery				-		346,834		311.893		346.834		311,89
Other		-		-		228,361		215,005		228.361		215,00
Total Expenses	\$	25.982.341	\$	24,291,694	\$	3,079,103	\$	2,813,821	\$	29.061.444	\$	27,105,51
Excess (Deficiency) Before		20,002,041	_	24,201,004	-	0,070,100	-	2,010,021		23,001,444	-	21,100,01
Transfers	\$	718,923	\$	1,756,327	\$	(485,637)	\$	(270,808)	\$	233,286	\$	1,485,51
Transfers <sup>(1)</sup>	Ψ	(654,359)	Ψ	(551,769)	Ψ	654,359	Ψ	551,769	Ψ	200,200	Ψ	1,400,01
ransters** Change in Net Assets	\$	64,564		1.204.558	\$	168,722	\$	280.961	\$	233,286	\$	1.485.51
Net Assets, Beginning	\$	10,802,980	\$	9,600,210	\$	2,073,584	\$	1,783,151	-\$	12.876.564	\$	11,383,36
Prior Period Adjustments	Þ	10,002,300	Φ	7.684	Φ	2,010,004	Φ	1,700,101	à	12,010,004	Φ	7.68
,		91,812		1,004		-		-		91.812		1,00
Change in Accounting Principle		91,612		(0.472)		-		0.470		91,012		
Change in Fund Structure	•	10,959,356	-	10,802,980	S	2.242.306	<u>s</u>	9,472	-	13.201.662	•	12.876.56
Net Assets, Ending	3	10,909,500	\$	10.002.900	- 3	Z.Z4Z.3Ub	- 3	Z U(3.504	S	13.201.002	S	12,010,004

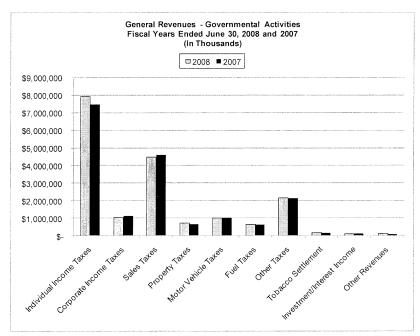
Approximately 61 percent of the state's total revenue (governmental and business-type activities) came from taxes, while 25 percent resulted from grants and contributions, including federal aid. Charges for various goods and services provided 12 percent of the total revenues. The remaining 2 percent came from other general revenues.

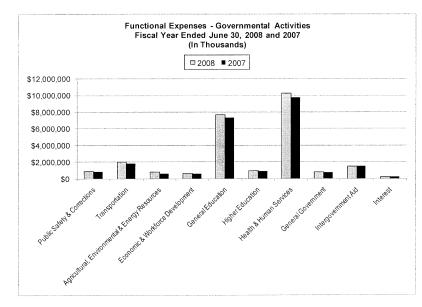
The state's expenses cover a range of services. The largest expenses were for general education, and health and human services

#### **Governmental Activities**

Governmental activities increased the state's net assets by \$156 million compared to an increase of \$1.2 billion in the prior year.

The increase in revenues was primarily attributable to an increase in individual income taxes and an increase in grants and contributions. The increase in grants and contributions was primarily attributable to revenue from the federal government for their participation in the increase in medical assistance expenses and the increase in transportation expenses resulting from the rebuilding of the I-35W bridge, which collapsed in August 2007. These revenue increases were slightly offset by a decrease in corporate income taxes due to a decline in corporate profits and a decrease in mortgage and deed taxes due to a decline in real estate values and housing sales.

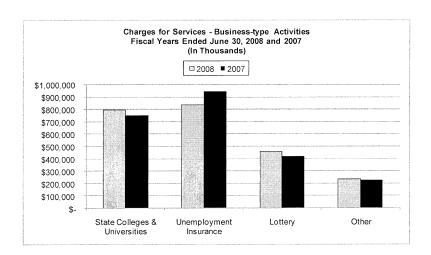




The increase in expenses resulted from increases in several functional expense categories. Economic and Workforce Development, Transportation and General Government expenses increased primarily due to one-time unusual events. Economic and Workforce Development and part of the Transportation expenses increase resulted from flooding in southeastern Minnesota. Grants were provided for damages to businesses and residences as well as repairing infrastructure. Transportation expenses also increased due to the rebuilding the I-35W bridge. As stated above, these expenses were reimbursed by the federal government. The bridge collapse also resulted in an increase in General Government expenses due to a settlement to claimants who died or were injured from the bridge collapse. Health and Human Services expenses increased mainly due to an increase in the number of eligible participants for medical assistance and an increase in the average health care costs. As stated above, this increase was partially offset by the federal government's share of these expenses. General Education expenses increased due to a 2 percent increase in the per pupil formula, an increase in special education funding, and onetime appropriations for school technology and deferred maintenance. Higher Education expenses increased primarily due to grants to the University of Minnesota (component unit).

#### **Business-type Activities**

The state's proprietary funds net assets increased by \$169 million during the current year. This primarily resulted from a \$120 million increase in net assets in the State Colleges and Universities Fund, which compared to a similar increase of \$126 million in the prior year. Transfers from the General Fund increased \$64 million and tuition revenue increased \$46 million. These increases were offset by an increase in salaries and fringe benefits of \$88 million. The increases in tuition and salaries and fringe benefits primarily resulted due to an increase in the number of students. The remaining increase in net assets of \$49 million resulted primarily from an \$38 million increase in net assets of the Unemployment Insurance Fund. This compares to an increase of \$175 million in the prior year. This change resulted from increased benefit payment as the unemployment rate increased.



#### State Funds Financial Analysis

As noted earlier, the state uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

#### Governmental Funds

The focus of the state's governmental funds is to provide information on near-term cash inflows and outflows during the fiscal year, and balances of spendable resources as of fiscal year end. Such information is useful in assessing the state's financial condition. The unreserved fund balance serves as a useful measure of the state's net resources available for future spending at the end of the fiscal year.

As of the end of the current fiscal year, the state's governmental funds reported combined ending fund balances of \$5.1 billion, a decrease of \$325 million over the prior year.

The General Fund is the chief operating fund of the state. At the end of the current fiscal year, the unreserved fund balance of the General Fund was \$689 million, a decrease of \$435 million compared to the prior year. This compared to an unreserved fund balance of \$1.1 billion in the prior year with an increase of \$514 million from fiscal year 2006.

As the General Fund is the chief operating fund of the state, most of the same variances impacting Governmental Activities impacted the General Fund. Economic and Workforce Development and General Government expenditures increased primarily due to one-time unusual events. Economic and Workforce Development expenditures increased due to grants issued to businesses and residents of southeastern Minnesota for flooding damage. The increase in General Government expenditures primarily resulted from a settlement to claimants who died or were injured from the I-35W bridge collapse. Health and Human Services expenditures increased mainly due to an increase in the number of eligible participants for medical assistance and increased average health care costs. General Education expenditures increased due to an increase in the per pupil formula by 2 percent, an increase in special education funding, and a onetime appropriation for school technology and deferred maintenance. Higher Education expenditures increased primarily due to grants to the University of Minnesota (component unit).

#### **Proprietary Funds**

The statements for proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The state's proprietary funds net assets increased by \$169 million during the current year. This primarily resulted from a \$120 million increase in net assets in the State Colleges and Universities Fund and an increase of \$38 million in net assets of the Unemployment Insurance Fund. For further discussion, see the Government-wide Financial Analysis – Business-type Activities section.

#### General Fund Budgetary Highlights

During fiscal year 2008, the state legislature appropriated \$80 million from the General Fund for flood cleanup and recovery assistance in southeastern Minnesota and \$37 million to create a fund for payment of settlements to the victims of the I-35W bridge collapse.

There were no net over-expenditures or line-item over-expenditures by the General Fund departments during the current fiscal year.

Based on the November 2007 and February 2008 forecasts, the state's financial outlook has deteriorated by approximately \$1.2 billion since enactment of the fiscal year 2008-09 budget during the 2007 legislative session. This was primarily the result of a decrease in projected revenues from individual and corporate income taxes and sales taxes. Expenditures remained consistent with the originally enacted budget. The budget was rebalanced primarily by using budgetary reserves and increasing transfers from other funds.

Based on the November 2008 forecast, the state's financial outlook continued to weaken and a deficit of \$426 million is currently forecast for fiscal year 2009. A \$4.8 billion budget shortfall is now projected for the state's fiscal year 2010-11 budget, which will be enacted in the fiscal year 2009 legislative session. Both state statutes and constitution require a balanced budget for the biennium and prohibit borrowing for operating purposes beyond the end of the biennium. Minnesota's budget reserve is available for use, but is not sufficient to solve the entire problem fiscal year 2009 deficit. The budget reserve was \$655 million as of June 30, 2008. However, the state used \$500 million of this reserve to solve the forecast deficit in the February forecast leaving a current budget reserve of \$155 million. The Governor also has the authority to unallot expenditures after the budget reserve has been depleted. The state's cash flow account, used to smooth timing differences between the receipts of revenues and expenditure cash outlays within a fiscal year, is currently \$350 million.

#### Capital Asset and Debt Administration

#### Capital Assets

The state's investment in capital assets for governmental and business-type activities as of June 30, 2008, was \$14.2 billion, less accumulated depreciation of \$2.2 billion, resulting in a net book value of \$12.0 billion. This investment in capital assets includes land, buildings, equipment, infrastructure, and construction in progress. Infrastructure assets are long-lived capital assets, such as pavement, bridges, tunnels, drainage systems, lighting systems, and similar items that are normally stationary in nature.

Capital Assets									
June 30, 2008 and 2007									
(In Thousands)									

		Governmen	Governmental Activities			Business-type Activities					vernment
	_	2008	2007	2008		2007		2008		_	2007
Capital Assets not Depreciated:											
Land	\$	1,904,657	\$ 1,807,456	\$	80,852	\$	79,488	\$	1,985,509	\$	1,886,944
Buildings, Structures, Improvements		28,040	28,975		-		-		28,040		28,975
Construction in Progress		261,251	183,997		174,345		132,191		435,596		316,188
Infrastructure		6,876,135	6,351,250		-		-		6,876,135		6,351,250
Art and Historical Treasures		1,989	500		-		-		1,989		500
Total Capital Assets not Depreciated	\$	9,072,072	\$ 8,372,178	\$	255,197	\$	211,679	\$	9,327,269	\$	8,583,857
Capital Assets Depreciated:											
Buildings, Structures, Improvements	\$	2,011,326	\$ 1,925,399	\$	2,071,380	\$	1,918,343	\$	4,082,706	\$	3,843,742
Infrastructure		69,216	65,505		-		-		69,216		65,505
Library Collections		-	-		48,168		48,264		48,168		48,264
Equipment, Furniture, Fixtures		397,033	390,001		288,172		282,764		685,205		672,765
Total Capital Assets Depreciated	\$	2,477,575	\$ 2,380,905	\$	2,407,720	\$ :	2,249,371	\$	4,885,295	\$	4,630,276
Less: Accumulated Depreciation		1,017,967	953,314		1,200,779		1,152,546		2,218,746		2,105,860
Capital Assets Net of Depreciation	\$	1,459,608	\$ 1,427,591	\$	1,206,941	\$	1,096,825	\$	2,666,549	\$	2,524,416
Total	\$	10,531,680	\$ 9,799,769	\$	1,462,138	\$	1,308,504	\$	11,993,818	\$	11,108,273
	_									_	

The state uses the modified approach for reporting selected infrastructure assets. The modified approach requires that the state meet certain requirements regarding the inventory and maintenance of eligible capital assets, including condition assessments. Under the modified approach, assets are not depreciated and certain maintenance and preservation costs associated with those assets are expensed. Assets accounted for under this approach include approximately 29,000 lane miles of pavement and 3,000 bridges that are maintained by the Minnesota Department of Transportation.

The state's goal is to maintain pavement at, or above, a 3.0 Pavement Quality Index (PQI) for all principal arterial pavement and at, or above, a 2.8 PQI for all other pavement. The most recent condition assessment, completed for calendar year 2007, indicated that the average PQI for principal arterial pavement was 3.3 and 3.2 for all other pavements. The state has maintained a stable condition of pavement over the past five years with a slight decline in the current year.

The state's goal is to have over 92 percent of principal arterial system bridges and 80 percent of all other system bridges in fair to good condition. The most recent condition assessment, completed for calendar year 2007, indicated that 98 percent of principal arterial system bridges and 93 percent of all other system bridges were in fair to good condition. The state has also maintained a stable condition of bridges over the past several years.

In August 2007, the I-35W bridge over the Mississippi River collapsed. As a result of rebuilding the bridge, actual expenditures for both capitalized and maintenance projects increased from the original budget during the current year. These increases were partially offset by a projected decrease in other projects as resources were devoted to this project.

Additional information on the state's capital assets and infrastructure under the modified approach is included in Note 6 – Capital Assets of the notes to the financial statements and in the required supplementary information, respectively.

#### **Debt Administration**

The authority of the state to incur debt is described in Article XI, Sections 5 and 7, of the state's constitution. General obligation bonds, issued by the state, are backed by the full faith, credit, and taxing powers of the state.

The state's general obligation bonds are rated as follows:

- Aa1 by Moody's Investors Service
- AAA by Standard & Poors
- AAA by Fitch Ratings

The state also issues revenue bonds, which are payable solely from rentals, revenues, and other income, charges and monies that were pledged for repayment.

Outstanding Bonded Debt June 30, 2008 and 2007 (In Thousands)												
		Governmer 2008	ital A	activities 2007		Business-ty 2008	pe A	ctivities 2007		Total Primar 2008	y Go	vernment 2007
General Obligation Revenue	\$	4,070,056 14,500	\$	3,791,494 15,145	\$	215,024 206,585	\$	188,096 170,941	\$	4,285,080 221,085	\$	3,979,590 186,086
Total	\$	4,084,556	\$	3,806,639	\$	421,609	\$	359,037	\$	4,506,165	\$	4,165,676

During fiscal year 2008, the state issued the following bonds:

- \$656 million in general obligation state various purpose bonds
- \$14 million in general obligation state trunk highway bonds
- \$8 million in general obligation Rural Finance Authority bonds
- \$41 million in revenue bonds for Minnesota State Colleges and Universities

Additional information on the state's long-term debt obligations is located in Note 12 – General Long-Term Liabilities – Primary Government in the notes to the financial statements.

#### Requests for Information

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the state's finances and to demonstrate the state's accountability for the money it receives.

Questions about this report or requests for additional financial information should be addressed to the Minnesota Department of Finance, 400 Centennial Office Building, 658 Cedar Street, Saint Paul, Minnesota, 55155.

#### STATE OF MINNESOTA

## STATEMENT OF NET ASSETS JUNE 30, 2008 (IN THOUSANDS)

		PF	IMARY	GOVERNMENT				
		ERNMENTAL CTIVITIES		INESS-TYPE CTIVITIES		TOTAL	С	OMPONENT UNITS
ASSETS				-			_	
Current Assets: Cash and Cash Equivalents	\$	5,320,012	\$	1,146,381	\$	6,466,393	\$	1,285,663
Investments		1,220,812		29,899		1,250,711		1,286,466
Accounts Receivable  Due from Component Units		2,007,346 17,743		380,517		2,387,863 17,743		386,819
Due from Primary Government		17,740		_		17,740		73,850
Accrued investment/interest income		38,409		17		38,426		46,674
Federal Aid Receivable		795,698		15,002		810,700		1,710
Inventories		25,080		20,189		45,269 66,082		39,961 100,564
Loans and Notes Receivable		57,342 20,333		8,740 (20,333)		00,002		100,564
Securities Lending Collateral		173,279		5,768		179,047		308,568
Other Assets		3,810		2,337		6,147		71,372
Total Current Assets	\$	9,679,864	\$	1,588,517	\$	11,268,381	\$	3,601,647
Noncurrent Assets:								
Cash and Cash Equivalents-Restricted	\$	-	\$	117,005	\$	117,005	\$	506,716
Investments-Restricted		-		-		-		226,810 17,932
Due from Primary Government				-				26,105
Other Assets-Restricted		-		89		89		24,855
Due from Component Units		103,405		-		103,405		
Investments		-		-		361,569		3,223,440 478,299
Accounts Receivable		361,569 269,643		26,814		296,457		4,670,112
Depreciable Capital Assets (Net)		1,459,608		1,206,941		2,666,549		3,963,650
Nondepreciable Capital Assets		2,195,937		255,197		2,451,134		714,308
Infrastructure (Not depreciated)		6,876,135 47,170				6,876,135 47,170		9.521
Total Noncurrent Assets.	\$	11,313,467	\$	1,606,046	\$	12,919,513	\$	13,861,748
Total Assets	\$	20,993,331	\$	3,194,563	\$	24,187,894	\$	17,463,395
					_			
LIABILITIES								
Current Liabilities: Accounts Payable	\$	3.383.951	\$	228,117	\$	3,612,068	\$	397,717
Due to Component Units	•	23,842	•	-		23,842		-
Due to Primary Government		-		-		-		21,233
Unearned Revenue		539,457		54,905 297		594,362 79,178		141,869 79,358
Accrued Interest Payable		78,881 354,275		14,525		368,800		398,991
Loans and Notes Payable		11.742		702		12,444		264,471
Revenue Bonds Payable		785		6,540		7,325		450,074
Claims Payable		84,334		-		84,334		95,127
Compensated Absences Payable		30,857		16,303		47,160 16,553		170,814
Workers' Compensation Liability		14,605 6,247		1,948 2,401		8,648		525
Securities Lending Liabilities		173,279		5,768		179,047		308,568
Other Liabilities		· -		18,184		18,184	_	9,075
Total Current Liabilities	\$	4,702,255	\$	349,690	\$	5,051,945	\$	2,337,822
Noncurrent Liabilities:							s	83 933
Accounts Payable-Restricted	\$	-	\$	-	\$	-	5	72,603
Accrued Interest Payable-Restricted		-		-		- :		8,852
Due to Primary Government		-		-		-		103,405
Unearned Revenue		-						3,759
General Obligation Bonds Payable		3,976,016		209,565		4,185,581 53,274		1,072,061 3,668
Loans and Notes Payable Revenue Bonds Payable		48,147 13,715		5,127 203,179		216,894		3,712,846
Claims Payable		721,687		200,		721,687		624,097
Compensated Absences Payable		244,860		121,602		366,462		21,738
Workers' Compensation Liability		81,136		3,464		84,600		40.105
Capital Leases Payable		161,630		20,246		181,876		12,495 92,577
Due to Component Units		18,917		-		18,917		52,317
Other Liabilities		65,612		39,384		104,996		125,862
Total Noncurrent Liabilities	\$	5,331,720	\$	602,567	\$	5,934,287	\$	5,937,896
Total Liabilities	\$	10,033,975	\$	952,257	\$	10,986,232	\$	8,275,718
Total Liabilities	<u> </u>	.0,000,010	<u> </u>	002,207	<u> </u>	. 3,000,1202	_	CONTINUED

#### STATE OF MINNESOTA

## STATEMENT OF NET ASSETS (CONTINUED) JUNE 30, 2008 (IN THOUSANDS)

	GOVERNMENTAL ACTIVITIES			SINESS-TYPE CTIVITIES	TOTAL	C	OMPONENT UNITS
NET ASSETS							
nvested in Capital Assets,							
Net of Related Debt	\$	7,775,939	\$	1,108,136	\$ 8,884,075	\$	2,946,064
estricted for:							
Capital Projects	\$	34,274	\$	-	\$ 34,274	\$	-
Debt Service		410,772		-	410,772		-
Transportation		740,673		-	740,673		-
Environmental Resources		623,759		-	623,759		-
Economic and Workforce Development		98,742		6,149	104,891		-
School Aid-Nonexpendable		698,506		-	698,506		-
School Aid-Expendable		87,030		-	87,030		-
Health & Human Services		-		25,485	25,485		-
Unemployment Benefits		-		730,883	730,883		-
State Colleges and Universities		-		347,619	347,619		-
Other Purposes.		-		29,934	29,934		
Component Units					 	_	5,520,324
Total Restricted	\$	2,693,756	\$	1,140,070	\$ 3,833,826	\$	5,520,324
nrestricted	\$	489,661	\$	(5,900)	\$ 483,761	\$	721,289
Total Net Assets	s	10 959 356	s	2.242.306	\$ 13.201.662	\$	9.187.677

The notes are an integral part of the financial statements.

# STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2008 (IN THOUSANDS)

					PRO	GRAM REVEN	UES				
FUNCTIONS/PROGRAMS		EXPENSES		CHARGES FOR SERVICES	GF	PERATING RANTS AND ONTRIBU- TIONS	CAPITAL GRANTS AND CONTRIBU- TIONS				
Primary Government:											
Governmental Activities: Public Safety and Corrections Transportation. Agricultural, Environmental and Energy Resources Economic and Workforce Development General Education Higher Education Health and Human Services	\$	901,641 2,047,500 825,842 704,501 7,675,567 981,943 10,296,359	\$	143,073 21,474 360,056 52,400 54,662 - 330,570	\$	158,169 566,869 186,932 227,414 610,968 - 4,909,527	\$	7,775 436,336 5,654 - - -			
General Government Intergovernment Aid Interest		816,111 1,511,715 221,162		240,331		17,444 -		-			
Total Governmental Activities	\$	25,982,341	\$	1,202,566	\$	6,677,323	\$	449,765			
Business-type Activities: State Colleges and Universities Unemployment Insurance. Lottery. Other.	\$	1,675,051 828,857 346,834 228,361	\$	794,091 835,725 461,565 233,944	\$	210,874 6,350 -	\$	1,142 - -			
Total Business-type Activities	\$	3,079,103	\$	2,325,325	\$	217,224	\$	1,142			
Total Primary Government	\$	29,061,444	\$	3,527,891	\$	6,894,547	\$	450,907			
Component Units: University of Minnesota Metropolitan Council. Housing Finance Others	\$	3,025,030 772,386 412,474 392,593	\$	1,300,509 326,842 201,152 171,627	\$	847,471 198,826 178,477 72,794	\$	173,547 95,939 -			
Total Component Units	\$	4,602,483	\$	2,000,130	\$	1,297,568	\$	269,486			
	To Ur Of State	Corporate Inco Sales Taxes Property Taxes Motor Vehicle - Fuel Taxes Other Taxes bbacco Settlerm allocated Investher Revenues. e Grants Not Re	Taxes	axest/interest Inco	ome						
		sfers									
	Total General Revenues and Transfers										
	N	et Assets, Begin	nning,	as Reported							
		Change in Acc	ountii	ng Principle							

The notes are an integral part of the financial statements.

	NET (EXPE	NSE	REVENUE A	ND	CHANGES IN N	ET AS	SSETS
	PRI		Y GOVERNME	ENT			
001	/EDNIMENTAL	В	USINESS-			0	OMPONENT
	VERNMENTAL ACTIVITIES	Α	TYPE CTIVITIES		TOTAL	C	UNITS
\$	(592,624) (1,022,821) (273,200) (424,687) (7,009,937) (981,943) (5,056,282) (558,326) (1,511,715) (221,162) (17,652,687)	\$	(668,944) 13,218 114,731 5,583	\$ \$	(592,624) (1,022,821) (273,200) (424,687) (7,009,937) (981,943) (5,056,262) (558,336) (1,511,715) (221,162) (17,652,687) (668,944) 13,218 114,731 5,583		
		\$	(535,412)	\$	(535,412)		
\$	(17,652,687)	\$	(535,412)	\$	(18,188,099)		
						\$	(703,50: (150,77: (32,84: (148,17: (1,035,29:
\$	7,929,096 1,039,843 4,474,576 703,972 1,011,494 651,988 2,149,162 186,425 121,638 103,416	\$	48,126 1,649	\$	7,929,096 1,039,843 4,474,576 703,972 1,011,494 651,988 2,149,162 186,425 169,764 105,065	\$	189,97 (60,19 91,36 1,055,64
	(654,359)	_	654,359				
\$	17,717,251	\$	704,134	\$	18,421,385	\$	1,276,78
\$	64,564	\$	168,722	\$	233,286	\$	241,48
\$ 	10,802,980 91,812	\$	2,073,584	\$	12,876,564 91,812	\$	8,946,19
\$	10,894,792	\$	2,073,584	\$	12,968,376	\$	8,946,19
\$	10,959,356	\$	2,242,306	\$	13,201,662	\$	9,187,67

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# GOVERNMENTAL FUNDS BALANCE SHEET

JUNE 30, 2008 (IN THOUSANDS)

Cash and Cash Equivalents.         \$ 2,206,711         \$ 7,721         \$ 2,845,403         \$ 5,059,835           Investments.         29,200         1,171,101         1,200,301           Accounts Receivable.         1,801,508         143,487         417,555         2,362,550           Interfund Receivables         128,096         4,911         170,613         300,620           Due from Component Units         836         - 9,696         38,128           Federal Alf Receivable.         28,459         - 9,696         38,128           Federal Alf Receivable.         43,176         15         28,855         23,855           Loans and Notes Receivable.         43,176         15         23,855         23,855           Loans and Notes Receivable.         17,50         - 123,663         168,867           Investment in Land         1,750         - 15,476         15,476           Total Assets         3,4281,940         \$ 929,917         \$ 5,203,356         \$ 10,415,213           Liabilities         1         2,046,767         \$ 840,417         \$ 446,314         \$ 3,333,498           Interfund Payable         2,246,767         \$ 840,417         \$ 446,314         \$ 3,333,498           Interfund Payable         1,259,40		GENERAL	F	EDERAL	4	ONMAJOR FUNDS		TOTAL
Liabilities:   S	Cash and Cash Equivalents. Investments. Accounts Receivable. Interfund Receivables. Due from Component Units. Accrued Investment/Interest Income. Federal Aid Receivable. Inventories. Loans and Notes Receivable. Advances to Other Funds. Securifies Lending Collateral. Investment in Land.	\$ 2,206,711 29,200 1,801,508 125,096 836 28,459 - 43,176 1,750 45,204	\$	7,721 143,487 4,911 - 773,783 - 15		2,845,403 1,171,101 417,555 170,613 120,312 9,669 21,915 23,855 283,794 123,663 15,476	_	5,059,835 1,200,301 2,362,550 300,620 121,148 38,128 795,698 23,855 326,985 1,750 168,867 15,476
Reserved Fund Balances:   Reserved Fund Balances:	Liabilities: Accounts Payable. Interfund Payables. Due to Component Units. Deferred Revenue. Accrued Interest Payable.	\$ 25,400 13,001 1,295,942 13,000	\$	50,482 2,245	\$	204,346 5,028 189,440	\$	280,228 20,274 1,514,663 13,000
Reserved Fund Balances:         \$ 108,224         \$ -         \$ 201,242         \$ 309,466           Reserved for Trust Principal         -         -         1,142,825         1,142,825           Other Reserved Fund Balances.         44,926         7,492         580,194         632,612           Total Reserved Fund Balances.         \$ 153,150         \$ 7,492         \$ 1,924,261         \$ 2,084,903           Unreserved Fund Balances:           Designated for:         \$ 689,476         \$ -         \$ -         \$ 689,476         \$ -         \$ -         \$ 689,476         \$ -         \$ -         \$ 689,476         \$ -         \$ -         \$ 689,476         \$ -         \$ -         \$ 689,476         \$ -         \$ -         \$ 689,476         \$ -         \$ -         \$ 689,476         \$ -         \$ -         \$ 689,476         \$ -         \$ -         \$ 707,086         707,086         707,086         707,086         707,086         707,086         707,086         707,086         707,086         707,086         708,479         9,479         9,479         9,479         9,479         9,479         9,479         9,479         9,479         9,479         9,479         9,479         9,479         9,479         9,479         9,479         9,479	Total Liabilities	\$ 3,439,314	\$	922,425	\$	968,791	\$	5,330,530
Unreserved Fund Balances:  Designated for: General Fund	Reserved Fund Balances: Reserved for Encumbrances Reserved for Trust Principal	\$ 	\$	- - 7,492	\$	1,142,825	\$	1,142,825
Designated for:         \$ 689,476         \$ -         \$ 1,266,623 <th< td=""><td>Total Reserved Fund Balances</td><td>\$ 153,150</td><td>\$</td><td>7,492</td><td>\$</td><td>1,924,261</td><td>\$</td><td>2,084,903</td></th<>	Total Reserved Fund Balances	\$ 153,150	\$	7,492	\$	1,924,261	\$	2,084,903
Capital Project Funds         -	Designated for: General Fund Special Revenue Funds Debt Service Fund	\$ 689,476 - - -	\$	-	\$	707,086	\$	1,266,623 707,086
Total Fund Balances	Capital Project Funds	-		-				
	Total Unreserved Fund Balance	\$ 689,476	\$		\$	2,310,304	\$	2,999,780
Total Liabilities and Fund Balances	Total Fund Balances	\$ 842,626	\$	7,492	\$	4,234,565	\$	5,084,683
	Total Liabilities and Fund Balances	\$ 4,281,940	\$	929,917	\$	5,203,356	\$	10,415,213

The notes are an integral part of the financial statements.

# STATE OF MINNESOTA

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

JUNE 30, 2008 (IN THOUSANDS)

Total Fund Balance for Governmental Funds\$	5,084,683
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:	
Infrastructure         \$ 6,876,135           Depreciable Capital Assets         2,399,054           Nondepreciable Capital Assets         2,180,461           Accumulated Depreciation         (969,026)	
Total Capital Assets	10,486,624
Net effect of state revenues that will be collected after year-end but not available to pay for current period expenditures and refunds of revenues that will be paid after year-end	979,925
The pension assets resulting from contributions in excess of the annual required contributions are not financial resources and therefore are not reported in the funds	45,633
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.  Some liabilities are not due and payable in the current period and therefore are not reported in	240,372
the funds. Those liabilities consist of:    General Obligation Bonds Payable	(5 877 881)
Total Liabilities	(5,877,881)
Net Assets of Governmental Activities	10,959,356

# GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES YEAR ENDED JUNE 30, 2008 (IN THOUSANDS)

		OFNEDAL		FEDERAL	٨	IONMAJOR FUNDS		TOTAL
Net Revenues:	_	GENERAL	_	FEDERAL		FUNDS	_	TOTAL
Individual Income Taxes	s	7.932.036	\$	_	s	_	s	7.932.036
Corporate Income Taxes	•	1.024.040	•	_	*	_	•	1,024,040
Sales Taxes		4,499,400		_		150		4,499,550
Property Taxes		704,246		_				704,246
Motor Vehicle Taxes		319,599		_		691.895		1,011,494
Fuel Taxes		-		_		651,860		651,860
Other Taxes		1.209.366		_		729,858		1,939,224
Tobacco Settlement		184.411		_		-		184,411
Federal Revenues		-		6,203,927		654,264		6,858,191
Licenses and Fees		254,691		1,349		522,335		778,375
Departmental Services		47,326		19,044		203,738		270,108
Investment/Interest Income		95,900		1,013		37,705		134,618
Securities Lending Income		9,197		-		13,921		23,118
Other Revenues		320,652		46,010		308,551		675,213
Net Revenues	\$	16,600,864	\$	6,271,343	\$	3,814,277	\$	26,686,484
Expenditures:								
Current:	_		_		_		_	
Public Safety and Corrections	\$	578,464	\$	102,807	\$	177,114	\$	858,385
Transportation		252,390		272,707		1,504,665		2,029,762
Agricultural, Environmental and Energy Resources		216,220		155,200		410,961		782,381
Economic and Workforce Development		203,457		226,630		289,714		719,801
General Education		6,969,053		630,075		74,092		7,673,220
Higher Education		870,322				112,997		983,319
Health and Human Services		4,713,362		4,770,605		814,495		10,298,462
General Government		710,433		14,791		47,611		772,835
Intergovernment Aid		1,511,504		-		211		1,511,715
Securities Lending Rebates and Fees		8,793	_		_	12,741		21,534
Total Current Expenditures	\$	16,033,998	\$	6,172,815	\$	3,444,601	\$	25,651,414
Capital Outlay		15,587 36.965		56,562 945		746,552 556,666		818,701 594,576
Total Expenditures	_ s	16.086.550	<u> </u>	6.230.322	\$	4,747,819	s	27,064,691
Total Experiordies	-	10,000,000	Ψ	0,230,322	-	4,747,010	4	27,004,031
Excess of Revenues Over (Under)	•	544.044		44.004		(000 540)		(279 207)
Expenditures	\$	514,314	<u>\$</u>	41,021	\$	(933,542)	\$	(378,207)
Other Financing Sources (Uses):								
General Obligation Bond Issuance	\$	-	\$	~	\$	637,744	\$	637,744
Loan Proceeds		-		-		414		414
Bond Issue Premium		-		-		34,016		34,016
Transfers-In		443,647		1,404		2,280,087		2,725,138
Transfers-Out		(1,395,442)		(43,331)		(1,908,820)		(3,347,593)
Capital Leases	_	-		1,070		238		1,308
Net Other Financing Sources (Uses)	\$	(951,795)	\$_	(40,857)	\$	1,043,679	\$	51,027
Net Change in Fund Balances	\$	(437,481)	\$	164	\$	110,137	\$	(327,180)
Fund Balances, Beginning, as Reported	\$	1,280,107	\$	7,328	\$	4,122,141	\$	5,409,576
Change in Inventory		-				2,287		2,287
Fund Balances, Ending	\$	842,626	S	7,492	s	4.234.565	\$	5,084,683

The notes are an integral part of the financial statements.

# STATE OF MINNESOTA

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2008 (IN THOUSANDS)

Net Change in Fund Balances for Governmental Funds\$	(327,180)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation. This is the amount by which capital outlay exceeded depreciation of \$90,940 in the current period	727,761
Governmental funds report the proceeds from the sale of capital assets as increases in financial resources. However, in the Statement of Activities, only the gain or loss on the sale and the fair market value of donated capital assets are reported	2,291
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of internal service funds activities reported with governmental activities.	59,228
The direct expenses of the appropriate function is used for reporting inventory in the Statement of Activities, but in the Governmental funds the purchases method is used	2,287
Net changes in revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds	(20,508)
Bond and loan proceeds provide current financial resources to governmental funds; however issuing or incurring debt is reported as an increase of long-term liabilities in the Statement of Net Assets	(672,174)
Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is reported as a source of financing, but in the Statement of Net Assets, the lease obligation is reported as a liability increase	(1,308)
Repayment of bonds and loans are reported as expenditures in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets	363,234
Net changes in expenses reported in the Statement of Activities that do not require the use of current financial resources are not reported as expenditures in the governmental funds	(69,067)
Change in Net Assets of Governmental Activities.	64,564

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# MAJOR GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL BUDGETARY BASIS

YEAR ENDED JUNE 30, 2008 (IN THOUSANDS)

	_		GE	NERAL FUND		
	_	ORIGINAL BUDGET		FINAL BUDGET		ACTUAL
Net Revenues:  Individual Income Taxes.  Corporate Income Taxes.  Sales Taxes.  Property Taxes.  Motor Vehicle Taxes.  Other Taxes.  Departmental Earnings/Licenses & Fees.  Investment/Interest Income.  Tobacco Settlement.  Other Revenues.	\$	7,550,700 1,140,800 4,615,751 691,162 306,527 1,222,029 269,005 53,200 181,415 414,296	\$	7,583,000 900,785 4,575,246 702,517 307,204 1,146,892 254,662 108,679 182,004 347,013	\$	7,759,209 1,020,181 4,541,776 704,246 315,595 1,174,176 290,154 97,287 184,411 411,259
Expenditures:	Ψ	10,444,000	<u> </u>	10,100,002	Ψ	10,430,234
Public Safety and Corrections. Transportation. Agricultural, Environmental and Energy Resources. Economic and Workforce Development. General Education. Higher Education. Health and Human Services. General Government. Intergovernment Aid.	\$	590,364 251,121 288,466 183,720 6,954,185 907,121 4,663,727 1,159,860 1,526,302	\$	595,063 258,594 293,124 202,733 6,951,618 904,670 4,672,512 768,775 1,529,057	\$	574,730 252,792 235,455 193,838 6,935,728 897,423 4,548,449 688,236 1,528,444
Total Expenditures	\$	16,524,866	\$	16,176,146	\$	15,855,095
Excess of Revenues Over (Under) Expenditures	\$	(79,981)	\$	(68,144)	\$	643,199
Other Financing Sources (Uses): Transfers-In Transfers-Out	\$	312,185 (850,606)	\$	328,044 (1,334,952)	\$	336,420 (1,335,702)
Net Other Financing Sources (Uses)	\$	(538,421)	\$	(1,006,908)	\$	(999,282)
Net Change in Fund Balances	\$	(618,402)	\$	(1,075,052)	\$	(356,083)
Fund Balances, Beginning, as Reported	\$	2,314,669	\$	2,314,669	\$	2,314,669 23,325
Fund Balances, Beginning, as Restated	\$	2,314,669	\$	2,314,669	\$	2,337,994
Budgetary Fund Balances, Ending Less: Appropriation Carryover. Less: Reserved for Long-Term Receivables Less: Budgetary Reserve	\$	1,696,267 - - -	\$	1,239,617 - - -	\$	1,981,911 231,091 43,176 1,004,922
Undesignated Fund Balances, Ending	\$	1,696,267	\$	1,239,617	\$	702,722

The notes are an integral part of the financial statements.

# STATE OF MINNESOTA

PROPRIETARY FUNDS STATEMENT OF NET ASSETS JUNE 30, 2008 (IN THOUSANDS)

	_			ENTERPRI	SE FUI	NDS				
ASSETS		STATE DLLEGES & IIVERSITIES		MPLOYMENT SURANCE	EN	ONMAJOR TERPRISE FUNDS		TOTAL	5	TERNAL SERVICE FUNDS
Current Assets:										
Cash and Cash Equivalents	\$	555,193 29,899	\$	490,276	\$	100,912	\$	1,146,381 29,899	\$	260,17 20,51
Accounts Receivable		37,645		310,344		32,528		380,517		27,19
Interfund Receivables		19,814		•		17		19,814 17		28
Federal Aid Receivable		14.024		978		"-		15.002		20
Inventories		13,075		-		7,114		20,189		1,2
Deferred Costs		39 8,740				451		490 8,740		3,8
Securities Lending Collateral		5,768		-		-		5,768		4,4
Other Assets	_	-		<u> </u>	_	1,847		1,847		
Total Current Assets	\$	684,197	\$	801,598	\$	142,869	\$	1,628,664	\$	317,6
loncurrent Assets: Cash and Cash Equivalents-Restricted	s	115.387	s		s	1,618	\$	117.005	\$	
Other Assets-Restricted	ð	115,387	Þ	:	э	1,018	Ф	117,005	Φ	
Deferred Costs		-		-				-		1,5
Loans and Notes Receivable  Depreciable Capital Assets (Net)		26,814 1,175,163				31,778		26,814 1,206,941		29,5
Nondepreciable Capital Assets		253,484				1,713		255,197		23,5
Total Noncurrent Assets	\$	1,570,937	\$	-	\$	35,109	\$	1,606,046	\$	31,1
Total Assets	\$	2,255,134	\$	801,598	\$	177,978	\$	3,234,710	\$	348,7
LIABILITIES										
urrent Liabilities:										
Accounts Payable	\$	174,194	\$	25,495	\$	28,428	\$	228,117	\$	71,2
Interfund Payables		37,803		29,367 15,853		10,780 1,249		40,147 54,905		4,7
Accrued Bond Interest Payable		37,003		15,655		297		297		4,7
General Obligation Bonds Payable		14,258		-		267		14,525		
Loans and Notes Payable		702 3.090		-		3.450		702 6,540		6,5
Workers' Compensation Liability		1,948				3,450		1,948		
Capital Leases		2,280		-		121		2,401		
Compensated Absences Payable Securities Lending Liabilities		14,634 5,768		-		1,669		16,303 5,768		5 4,4
Other Liabilities		18,158				26		18,184		4,4
Total Current Liabilities	\$	272,835	\$	70,715	\$	46,287	\$	389,837	\$	87,5
oncurrent Liabilities:										
General Obligation Bonds Payable Loans and Notes Payable	\$	206,931 5,127	\$	-	\$	2,634	\$	209,565 5,127	\$	13,7
Revenue Bonds Payable		159,476		-		43,703		203,179		15,7
Workers' Compensation Liability		3,464		-		-		3,464		
Capital Leases Compensated Absences Payable		19,637 111.324		-		609 10,278		20,246 121,602		5,1
Advances from Other Funds		- 111,024				10,210		121,002		1,7
Other Liabilities		39,061				323	_	39,384		1
Total Noncurrent Liabilities	\$	545,020	\$		\$	57,547	\$	602,567	\$	20,8
Total Liabilities	\$	817,855	\$	70,715	\$	103,834	\$	992,404	\$	108,3
NET ASSETS										
vested in Capital Assets, Net of Related Debt	\$	1,089,660	\$		\$	18,476	\$	1,108,136	\$	9,7
estricted for	Ť	.,000,000	<u> </u>		-	.0,	<u>-</u>	.,,,,,,,,,	<u>-</u>	
Bond Covenants	\$	48,329	\$		\$		\$	48,329	\$	
Debt Service		19,814		-		-		19,814		
Capital Projects  Economic and Workforce Development		16,682				6,149		16,682 6,149		
Health and Human Services		-				25,485		25,485		
Other Purposes		13,963				29,934		43,897		
Total Restricted	\$	98,788	\$		\$	61,568	\$	160,356	\$	
Inrestricted	\$	248,831	\$	730,883	\$	(5,900)	\$	973,814	\$	230,6
Total Net Assets	\$	1,437,279	\$	730,883	\$	74,144	\$	2,242,306	\$	240,3

PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS YEAR ENDED JUNE 30, 2008 (IN THOUSANDS)

		 ENTERPRIS	E FUN	IDS		
	STATE DLLEGES & IVERSITIES	MPLOYMENT SURANCE		ONMAJOR ITERPRISE FUNDS	TOTAL	NTERNAL SERVICE FUNDS
Operating Revenues: Tuition and Fees. Net Sales. Rental and Service Fees. Insurance Premiums Federal Revenues. State Grants. Other Income.	\$ 189,202 82,014 17,295	\$ 834,166 - - - 1,559	\$	503,512 176,272 13,225 2,500	\$ 694,782 503,512 176,272 847,391 189,202 82,014 21,354	\$ 17,620 160,456 629,492 - 6,597
Total Operating Revenues Less: Cost of Goods Sold	\$ 983,293	\$ 835,725	\$	695,509 340,289	\$ 2,514,527 340,289	\$ 814,165 5,151
Gross Margin	\$ 983,293	\$ 835,725	\$	355,220	\$ 2,174,238	\$ 809,014
Operating Expenses: Purchased Services. Salaries and Fringe Benefits. Student Financial Aid. Unemployment Benefits. Claims. Depreciation. Amortization. Supplies and Materials. Repairs and Maintenance. Indirect Costs. Other Expenses.	\$ 220,647 1,159,542 28,135 76,536 86,684 36,842 40,567	\$ 822,507 - - - - - - -	\$	48,561 123,195 - 10,510 4,166 71 11,329 - 7,404 7,772	\$ 269,208 1,282,737 28,135 822,507 10,510 80,702 71 98,013 36,842 7,404 48,339	\$ 146,927 50,458 502,886 9,402 264 9,518 2,450 2,902
Total Operating Expenses	\$ 1,648,953	\$ 822,507	\$	213,008	\$ 2,684,468	\$ 724,807
Operating Income (Loss)	\$ (665,660)	\$ 13,218	\$	142,212	\$ (510,230)	\$ 84,207
Nonoperating Revenues (Expenses): Investment Income	\$ 18,853 21,672 1,142 1,281 - (16,749) (9,349) (1,225) 1,200	\$ 24,513 - 6,350 - (6,350) - -	\$	4,704 - - 420 (2,588) (14,178) - (5,132) 29	\$ 48,070 21,672 7,492 1,281 420 (19,337) (29,877) (1,225) (5,132) 1,229	\$ 12,044 - - - 814 - (759) - (778) (4,606) 210
Total Nonoperating Revenues (Expenses)	\$ 16,825	\$ 24,513	\$	(16,745)	\$ 24,593	\$ 6,925
Income (Loss) Before Transfers & Contributions	\$ (648,835) 102,174 666,608	\$ 37,731 - - (37)	\$	125,467 - 4,561 (118,947)	\$ (485,637) 102,174 671,169 (118,984)	\$ 91,132 - - (31,904)
Change in Net Assets	\$ 119,947	\$ 37,694	\$	11,081	\$ 168,722	\$ 59,228
Net Assets, Beginning, as Reported	\$ 1,317,332	\$ 693,189	\$	63,063	\$ 2,073,584	\$ 181,144
Net Assets, Ending	\$ 1,437,279	\$ 730,883	\$	74,144	\$ 2,242,306	\$ 240,372

The notes are an integral part of the financial statements.

# STATE OF MINNESOTA

PROPRIETARY FUNDS STATEMENT OF CASH FLOWS YEAR ENDED JUNE 30, 2008 (IN THOUSANDS)

			ENTERPRISI	E FUN	IDS				
		STATE DLLEGES & IVERSITIES	MPLOYMENT ISURANCE		ONMAJOR ITERPRISE FUNDS		TOTAL		NTERNAL SERVICE FUNDS
Cash Flows from Operating Activities: Receipts from Customers. Receipts from Grants. Receipts from Other Revenues. Receipts from Other Revenues. Receipts from Repayment of Program Loans. Financial AId Disbursements. Payments to Claimants. Payments to Suppliers.	\$	770,789 269,737 - 4,426 (28,216) - (442,672)	\$ 881,330 - - - (820,303)	\$	692,903 2,356 - (291,076) (104,954)	S	2,345,022 269,737 2,356 4,426 (28,216) (1,111,379) (547,626)	\$	7,362 - (514,811) (167,619)
Payments to Employees Payments to Others Payments of Program Loans	_	(5,794)	 -	_	(122,138) (27,777)	_	(1,255,445) (27,777) (5,794)	_	(49,437) (1,349)
Net Cash Flows from Operating Activities	\$	(565,037)	\$ 61,027	\$	149,314	\$	(354,696)	\$	78,291
Cash Flows from Noncapital Financing Activities: Grant Receipts. Grant Disbursements Transfers-In. Transfers-Out. Advances from Other Funds. Repayments of Advances from Other Funds. Repayment of Bond Principal. Interest Paid.	\$	15,368 (9,349) 665,883 - - -	\$ 6,836 (6,660) - (7,902) - - -	\$	(15,098) 4,561 (124,481) - (2,590) (1,672)	\$	22,204 (31,107) 670,444 (132,383) - (2,590) (1,672)	\$	(31,904) 2,500 (2,574)
Other Nonoperating Expenses. Other Nonoperating Revenues.		(1,293)			(3,135) 405		(4,428) 405		(4,605)
Net Cash Flows from Noncapital Financing Activities	\$	670,609	\$ (7,726)	\$	(142,010)	\$	520,873	\$	(36,583)
Cash Flows from Capital and Related Financing Activities: Capital Contributions Investment in Capital Assets Proceeds from Disposal of Capital Assets Proceeds from Capital Debt Proceeds from Capital Debt Proceeds from Loans Capital Lease Payments Repayment of Loan Principal Repayment of Bond Principal Interest Paid Net Cash Flows from Capital and Related	\$	119,817 (240,016) 2,618 83,090 (2,772) (996) (16,339) (15,314)	\$ - - - - - - -	\$	(3,542) 49 - (116) - (974) (1,201)	\$	119,817 (243,558) 2,667 83,090 (2,888) (996) (17,313) (16,515)	\$	(12,291) 2,375 - 11,038 - (8,928) (759)
Net Cash Flows from Capital and Related Financing Activities	\$	(69,912)	\$ 	\$	(5,784)	\$	(75,696)	\$	(8,565)
Cash Flows from Investing Activities: Proceeds from Sales and Maturities of Investments Purchase of Investments Investment Earnings	\$	7,122 (8,305) 17,343	\$ - - 24,513	\$	4,753	\$	7.122 (8,305) 46,609	\$	10,291 (10,592) 11,991
Net Cash Flows from Investing Activities	\$	16,160	\$ 24,513	\$	4,753	\$	45,426	\$	11,690
Net Increase (Decrease) in Cash and Cash Equivalents	\$	51,820	\$ 77,814	\$	6,273	\$	135,907	\$	44,833
Cash and Cash Equivalents, Beginning, as Reported	\$	618,760	\$ 412,462	\$	96,257	\$	1,127,479	\$	215,344
Cash and Cash Equivalents, Ending	\$	670,580	\$ 490,276	\$	102,530	\$	1,263,386	\$	260,177

PROPRIETARY FUNDS STATEMENT OF CASH FLOWS YEAR ENDED JUNE 30, 2008 (IN THOUSANDS)

	_	ENTERPRISE FUNDS								
	STATE COLLEGES & UNIVERSITIES			MPLOYMENT SURANCE	EN	ONMAJOR TERPRISE FUNDS	TOTAL		S	TERNAL ERVICE FUNDS
Reconciliation of Operating Income (Loss) to Net Cash Flows from Operating Activities: Operating Income (Loss)	\$	(665,660)	\$	13,218	\$	142,212	\$	(510,230)	\$	84,207
Adjustments to Reconcile Operating Income to										
Net Cash Flows from Operating Activities:  Depreciation	\$	76,536	\$	-	\$	4,166 71	\$	80,702 71	\$	9,402 264
Loan Principal Repayments		4,426		-		-		4,426		-
Loans Issued		(5,794)		-		-		(5,794)		-
Provision for Loan Defaults		(26)		-		-		(26)		-
Loans Forgiven		746		-		-		746		-
Change in Valuation of Assets		1,335		-		-		1,335		-
Change in Assets and Liabilities: Accounts Receivable		634		44,257		(649)		44.242		(6,805)
Inventories		(2.705)				376		(2,329)		(279)
Other Assets		(2,332)				50		(2.282)		(4,139)
Accounts Payable		16,563		(801)		2,645		18,407		(5,077)
Compensated Absences Payable		11,719		-		163		11,882		387
Unearned Revenues		2,225		4,307		(29)		6,503		189
Other Liabilities		(2,704)		46		309		(2,349)		142
Net Reconciling Items to be Added to										
(Deducted from) Operating Income	\$	100,623	\$	47,809	\$	7,102	\$	155,534	\$	(5,916)
Net Cash Flows from Operating Activities	\$	(565,037)	\$	61,027	\$	149,314	\$	(354,696)	\$	78,291
Noncash Investing, Capital and Financing Activities:										
Change in Fair Value of Investments	\$	(176)	s	_	\$	_	\$	(176)	s	-
Capital Assets Acquired Through Leases	*	193	•	-		-	-	193		199
Capital Assets Purchased on Account		17.544		_		-		17,544		-
Buildings Capitalized under Notes Payable		1,406		-		-		1,406		-
Investment Earning on Account		1,484		-		-		1,484		1,066
Bond Premium Amortization	_	944				264	_	1,208		-

The notes are an integral part of the financial statements.

# STATE OF MINNESOTA

FIDUCIARY FUNDS STATEMENT OF NET ASSETS JUNE 30, 2008 (IN THOUSANDS)

	 PENSION TRUST	INV	ESTMENT TRUST	 AGENCY
ASSETS Cash and Cash Equivalents	\$ 8,856	\$	_	\$ 124,842
Investment Pools, at fair value: Cash Equivalent Investments	\$ 2,100,149	\$	36,043	\$ 
Commercial Paper.  Debt Securities  Equity Securities  Mutual Funds.	\$ 2,691 12,647,223 34,332,475 3,368,397	\$	20 108,721 301,984	\$ - - -
Total Investments	\$ 50,350,786	\$	410,725	\$ 
Accrued Interest and DividendsSecurities Trades Receivables (Payables)	\$ 141,778 (1,236,387)	\$	1,510 (8,681)	\$ -
Total Investment Pool Participation	\$ 51,356,326	\$	439,597	\$ 
Receivables: Employer Contributions	\$ 22,939 12,194 - 6,231 31,260 111	\$	-	\$ 22,201 - - -
Total Receivables	\$ 72,735	\$	-	\$ 22,201
Securities Lending Collateral  Depreciable Capital Assets (Net)  Nondepreciable Capital Assets	\$ 4,773,099 25,812 429	\$	44,324 - -	\$ - - -
Total Assets	\$ 56,237,257	\$	483,921	\$ 147,043
LIABILITIES Accounts Payable. Interfund Payables. Accrued Expense. Revenue Bonds Payable. Bond Interest.	\$ 20,564 6,231 35 25,500 76	\$	92 - - -	\$ 147,043 - - - -
Compensated Absences PayableSecurities Lending Liabilities	2,278 4,773,099		44,324	-
Total Liabilities	\$ 4,827,783	\$	44,416	\$ 147,043
Net Assets Held in Trust for Pension Benefits and Pool Participants	\$ 51,409,474	\$	439,505	\$ 

# FIDUCIARY FUNDS STATEMENT OF CHANGES IN NET ASSETS YEAR ENDED JUNE 30, 2008 (IN THOUSANDS)

	PENSION TRUST	INVESTMENT TRUST		
Additions:	 			
Contributions: Employer. Member. Contributions From Other Sources. Participating Plans.	\$ 789,111 1,019,670 29,404	\$	- - - 109,099	
Total Contributions	\$ 1,838,185	\$	109,099	
Net investment income: Investment income. Less: Investment Expense	\$ (2,570,721) (69,819)	\$	(33,845) (419)	
Net Investment Income	\$ (2,640,540)	\$	(34,264)	
Securities Lending Revenues (Expenses): Securities Lending Income	\$ 303,304 (241,274) (12,580)	\$	3,087 (2,573)	
Net Securities Lending Revenue	\$ 49,450	\$	514	
Total Investment Income	\$ (2,591,090)	\$	(33,750)	
Transfers From Other Funds Other Additions	\$ 15,751 15,249	\$	-	
Total Additions	\$ (721,905)	\$	75,349	
Deductions: Benefits Refunds/Withdrawals. Administrative Expenses Transfers to Other Funds.	\$ 3,071,016 228,680 41,897 15,751	\$	121,734 - -	
Total Deductions	\$ 3,357,344	\$	121,734	
Net Increase (Decrease)	\$ (4,079,249)	\$	(46,385)	
Net Assets Held in Trust for Pension Benefits and Pool Participants, Beginning, as Reported	\$ 55,488,723	\$	485,890	
Net Assets Held in Trust for Pension Benefits and Pool Participants, Ending	\$ 51,409,474	\$	439,505	

The notes are an integral part of the financial statements.

# STATE OF MINNESOTA

# COMPONENT UNIT FUNDS STATEMENT OF NET ASSETS DECEMBER 31, 2007 and JUNE 30, 2008 (IN THOUSANDS)

		HOUSING FINANCE AGENCY		ROPOLITAN		OF INNESOTA	CC	ONMAJOR OMPONENT UNITS	C	TOTAL OMPONENT UNITS
ASSETS	_		-						_	
Current Assets:										
Cash and Cash Equivalents	. s	340,635	\$	158.024	\$	322,509	\$	464,495	\$	1,285,66
Investments		292,750	•	273.814		142,588		577,314		1,286,46
Accounts Receivable		4,687		23,667		312,702		45,763		386,811
Due from Other Governmental Units				12,491				-		12.49
Due from Primary Government		_		66,989		3,293		3,568		73,85
Accrued Investment/Interest Income		21,365		2,022		3,660		19,627		46.67
Federal Aid Receivable		1,626		2,022		3,000		84		1,71
Inventories		1,020		20,003		19,914		44		39,96
		14,362		20,000		10,014		4.853		19,21
Deferred Costs		14,302		-		8.579		91.985		100.56
		-		-				7,350		308,56
Securities Lending Collateral		7,037		1,057		301,218		324		39.66
Other Assets						31,248	_		_	
Total Current Assets	. <u>\$</u>	682,462	\$	558,067	\$	1,145,711	\$	1,215,407	\$	3,601,64
Ioncurrent Assets:					_		_		_	
Cash and Cash Equivalents-Restricted		315,114	\$	115,355	\$	69,309	\$	6,938	\$	506,71
Investments-Restricted		82,001		-		123,108		21,701		226,81
Accounts Receivable-Restricted		-		15,419		-		2,513		17,93
Due from Primary Government-Restricted		-		7,188		-		18,917		26,10
Other Assets-Restricted		-		24,855		-		-		24,85
Investments						3,105,852		117,588		3,223,44
Accounts Receivable		-		-		114,309		363,990		478,29
Loans and Notes Receivable		2,398,136		40,547		65,469		2,165,960		4,670,11
Depreciable Capital Assets (Net)		3,237		2,006,579		1,952,252		1,582		3,963,65
Nondepreciable Capital Assets				379,252		334,667		389		714,30
Other Assets		_				3,680		5,841		9,52
Total Noncurrent Assets		2,798,488	\$	2,589,195	\$	5,768,646	\$	2,705,419	\$	13,861,74
Total Assets		3,480,950	\$	3,147,262	\$	6,914,357	\$	3,920,826	\$	17,463,39
LIABILITIES										
Current Liabilities:	s	22.748	s	206.518	s	148,469	\$	15,995	\$	393,73
Accounts Payable		22,140				140,400	φ	10,000	Ψ	43
Payable to Other Governmental Units		-		434		5,407		15,826		21,23
Due to Primary Government		-				98.521		33,923		141.86
Unearned Revenue				9,425						
Accrued Bond Interest Payable		53,009		3,995		5,304		17,050		79,35
General Obligation Bonds Payable		-		118,697		280,294		871		398,99
Loans and Notes Payable						263,600				264,47
Revenue Bonds Payable		391,055		1,030		5,294		52,695		450,07
Grants Payable		-						3,553		3,5
Claims Payable				8,100		20,663		66,364		95,12
Compensated Absences Payable		175		2,756		167,797		86		170,8
Securities Lending Liabilities		-		-		301,218		7,350		308,56
Other Liabilities		<u> </u>		525	marin.	8,558	_	517		9,60
Total Current Liabilities	\$	466,987	\$	351,480	\$	1,305,125	\$	214,230	\$	2,337,82
Ioncurrent Liabilities:										
Accounts Payable-Restricted		-	\$	28,610	\$	55,323	\$	-	\$	83,9
Unearned Revenue-Restricted		-		72,603		-		-		72,60
Accrued Bond Interest Payable-Restricted		-		8,852		-		-		8,8
Due to Primary Government		-		-		46,109		57,296		103,40
Unearned Revenue		-		-		3,759		-		3,75
General Obligation Bonds Payable				1,000,067		71,994		-		1,072,06
Loans and Notes Pavable		_		1,405				2,263		3,66
Revenue Bonds Payable		2,020,321		6,289		144,761		1,541,475		3,712,84
Claims Payable				7.831		12.630		603,636		624,09
Compensated Absences Payable		1,693		5,059		14,151		835		21,73
Funds Held in Trust		84,445				8,132		_		92,5
Other Liabilities		38		27,777		105,929		4,613		138,3
Total Noncurrent Liabilities	_	2,106,497	\$	1,158,493	\$	462,788	\$	2,210,118	\$	5,937,89
Total National Elabilities	-	2,573,484	\$	1,509,973	\$	1,767,913	\$	2,424,348	\$	8,275,7
NET ASSETS								·	_	
nvested in Capital Assets,										
Net of Related Debt	\$	3,237	\$	1,415,716	\$	1,525,140	\$	1,971	\$	2,946,0
		904,229		127,004		2,256,571		1,268,101		4,555,91
						964,419		-		964,4
Restricted-Nonexpendable										
Restricted-Nonexpendable		-		94,569				226,406		721.28
Restricted-Expendable. Restricted-Nonexpendable. Jurestricted. Total Net Assets.		907,466	<u> </u>	94,569	s	400,314 5,146,444		1,496,478	\$	721,28 9,187,61

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COMPONENT UNIT FUNDS STATEMENT OF ACTIVITIES YEARS ENDED DECEMBER 31, 2007 AND JUNE 30, 2008 (IN THOUSANDS)

	HOUSING FINANCE AGENCY		METROPOLITAN COUNCIL		UNIVERSITY OF MINNESOTA		NONMAJOR COMPONENT UNITS		TOTAL COMPONENT UNITS	
Net Expenses: Total Expenses	\$	412,474	\$	772,386	\$	3,025,030	\$	392,593	\$	4,602,483
Program Revenues: Charges for Services Operating Grants and Contributions Capital Grants and Contributions	\$	201,152 178,477	\$	326,842 198,826 95,939	\$	1,300,509 847,471 173,547	\$	171,627 72,794	\$	2,000,130 1,297,568 269,486
Net (Expense) Revenue	\$	(32,845)	\$	(150,779)	\$	(703,503)	\$	(148,172)	\$	(1,035,299)
General Revenues: Taxes. Investment Income. Other Revenues	\$	- - 876	\$	189,971 28,233 446	\$	(103,061) 87,898	\$	14,634 2,145	\$	189,971 (60,194) 91,365
Total General Revenues before Grants	\$	876	\$	218,650	\$	(15,163)	\$	16,779	\$	221,142
State Grants Not Restricted		87,796				743,987	_	223,861		1,055,644
Total General Revenues	\$	88,672	\$	218,650	\$	728,824	\$	240,640	\$	1,276,786
Change in Net Assets	\$	55,827	\$	67,871	\$	25,321	\$	92,468	\$	241,487
Net Assets, Beginning, as Reported	\$	851,639	\$	1,569,418	\$	5,121,123	\$	1,404,010	\$	8,946,190
Net Assets, Ending	\$	907,466	\$	1,637,289	\$	5,146,444	\$	1,496,478	\$	9,187,677

The notes are an integral part of the financial statements.



# State of Minnesota

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# 2008 Comprehensive Annual Financial Report Notes to the Financial Statements

These notes provide disclosures relevant to the basic financial statements on the preceding pages.

# Note 1 - Summary of Significant Accounting and Reporting Policies

#### Basis of Presentation

The accompanying financial statements of the state of Minnesota (the state) have been prepared to conform to generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions" was issued in June 2004. The state of Minnesota provides other postemployment benefits (OPEB) as part of its total employee compensation. The statement establishes standards for the measurement, recognition, and display of OPEB expense/expenditures and related liabilities, and note disclosures. The state implemented this statement for the fiscal year ended June 30, 2008. See Note 9 – Termination and Postemployment Benefits, for more information on the state's OPEB liability.

GASB Statement No. 48, "Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues" was issued in September 2006. The statement establishes criteria for determining whether exchanges of future expected cash flows for immediate cash payments should be regarded as sales or as collateralized borrowings. The statement also requires additional note disclosure pertaining to future revenues that have been pledged or sold. The state implemented this statement for the fiscal year ended June 30, 2008. See Note 12 – Long-Term Liabilities – Primary Government for the additional required disclosures.

GASB Statement No. 50, "Pension Disclosures, an amendment of GASB Statements No. 25 and No. 27" was issued in May 2007. The statement establishes and modifies requirements related to financial reporting by pension plans and by employers that provide defined benefit and defined contribution pensions. The state implemented this statement for the fiscal year ended June 30, 2008. See Note 8 – Pension and Investment Trust Funds for the additional required disclosures.

# Financial Reporting Entity of the State of Minnesota

This report includes the state departments, agencies, institutions, and organizational units that are controlled by or dependent upon the Minnesota legislature or its constitutional officers. The state of Minnesota, as a primary government, consists of all organizations that make up its legal entity. This report also includes other legally separate organizations as component units. GASB has established criteria for determining which organizations should be included as component units. Legally separate organizations are reported as component units if either the state is financially accountable for the organization or the nature and significance of the organization's relationship with the state are such that exclusion would cause the state's financial statements to be misleading or incomplete. These criteria include the state's ability to appoint a voting majority of an organization's governing body, and either the state's ability to impose its will on that organization, or the potential for the organization to provide specific financial benefits to, or impose specific financial burdens, on the state.

Component units may be blended or discretely presented. All of the state's component units are discretely presented, or shown separately from the primary government. The "Component Units" column in the accompanying financial statements includes the financial data of the state's discretely presented component units. They are also identified separately in the note disclosures because of their separate legal status. All component units are presented in this report on the economic resources measurement focus and the accrual basis of accounting.

The following provides a description of the state's discretely presented component units. Additional information is available from the component unit's separately issued financial statements.

- Housing Finance Agency (HFA) HFA provides money for loans and technical assistance for constructing and rehabilitating housing for families of low and moderate incomes. The HFA board has seven members who are either heads of state departments or appointed by the governor. HFA is under the administrative control of a commissioner appointed by the governor. HFA issues bonds in its own name.
- Metropolitan Council (MC) MC is responsible for coordinating the planning and development of the seven-county metropolitan area. MC operates the public transit system and the regional sewage collection and treatment system. The governor appoints the council members, including the chair, subject to the advice and consent of the Minnesota senate. The regional administrator, appointed by the council, is responsible for the administration of council activities. MC includes the Metropolitan Sports Facilities Commission as a component unit. The fiscal year for MC ends December 31.
- University of Minnesota (U of M) U of M was established permanently by the Minnesota constitution. The state appropriates a large percentage of the U of M's operating budget. The legislature elects the twelve-member board of regents, which governs U of M, but the state does not have direct authority over the management of the university. The state has issued debt for U of M capital projects. U of M includes several foundations as component units.
- Agricultural and Economic Development Board (AEDB) AEDB administers programs for agricultural
  and economic development. AEDB has seven members, four of whom are commissioners of state
  departments. AEDB controls the operations of the agriculture resource programs and loans. AEDB
  may issue revenue bonds for the purpose of financing development projects.
- ClearWay Minnesota ClearWay Minnesota issues grants to health, community, and academic organizations throughout Minnesota to support research and cessation activities that will encourage and help tobacco users quit. It is funded by tobacco lawsuit settlement proceeds. Although the state does not appoint a voting majority of ClearWay Minnesota's governing board and is neither able to impose its will on ClearWay Minnesota nor is there a potential financial benefit/burden to the state, the state believes that excluding ClearWay Minnesota from the reporting entity would fail to provide a complete overview of tobacco settlement funds.
- National Sports Center Foundation (NSCF) The Minnesota Amateur Sports Commission contracts with NSCF to operate various sports facilities, including the National Sports Center, primarily for holding youth-oriented athletic and other non-athletic functions and events. Although the facilities belong to the state, NSCF is responsible for the operating costs and certain improvements to the facilities. The commission appoints foundation board members, approves the foundation's spending budget, approves all rates and fees, and owns any reserve funds. The fiscal year for NSCF ends December 31.
- Office of Higher Education (OHE) OHE makes and guarantees loans to qualified post-secondary students. To fund the loan program, revenue bonds are issued in OHE's name with limitations set by the legislature. OHE also administers the state grant program. The state provides administrative funding for these programs. The governor appoints all voting members of the board and the OHE director.

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- Public Facilities Authority (PFA) PFA provides assistance to municipalities, primarily for wastewater treatment construction projects. The state provides funding and administrative services for PFA. The authority is composed of commissioners from state departments and agencies. The commissioners direct the operations of the authority and determine the funding for local government projects. PFA issues revenue bonds to make loans for wastewater treatment facilities.
- Rural Finance Authority (RFA) RFA administers a number of state agriculture programs, including
  the homestead redemption program, loan restructuring program, and agricultural improvement
  program. The board of the authority consists of state department heads and members appointed by
  the governor. RFA is under the administrative control of the commissioner of the Department of
  Agriculture who is a member of the board. The state has issued general obligation bond debt for RFA
  programs.
- Workers' Compensation Assigned Risk Plan (WCARP) WCARP is the source of workers' compensation and employers' liability coverage for Minnesota employers unable to obtain an insurance policy through the voluntary market. WCARP operations are subject to review by the state commissioner of the Department of Commerce. The commissioner enters into administrative contracts, sets premium rates, and makes assessments. The commissioner has the authority to assess all licensed workers' compensation insurance companies doing business in Minnesota an amount sufficient to fully fund the obligations of the plan to the extent that the assets of the plan are inadequate to meet its obligations. The fiscal year for WCARP ends December 31.

A component unit is classified as major or nonmajor, depending on its significance relative to other component units and the nature and significance of the component units relationship to the primary government. HFA MC and U of M are classified as major component units for this report.

Because AEDB and RFA do not issue separately audited financial statements, the combining financial statements include a Statement of Revenues, Expenses, and Changes in Net Assets and a Statement of Cash Flows for each of these component units.

Complete financial statements of the discretely presented component units may be obtained from their respective administrative offices as follows:

Housing Finance Agency 400 Sibley Street Suite 300 St. Paul. Minnesota 55101

St. Paul, Minnesota 55101

Metropolitan Council 390 North Robert Street St. Paul, Minnesota 55101

University of Minnesota Office of the Controller 205 West Bank Office Building 1300 South Second Street Minneapolis. Minnesota 55454

ClearWay Minnesota Two Appletree Square, Suite 400 8011 34<sup>th</sup> Avenue South Minneapolis, Minnesota 55425 National Sports Center Foundation National Sports Center 1700 105<sup>th</sup> Avenue Northeast Blaine, Minnesota 55449

Office of Higher Education 1450 Energy Park Drive Suite 350

St. Paul, Minnesota 55108

Public Facilities Authority
Department of Employment & Economic Development
1st National Bank Bldg., 332 Minnesota St., Suite E200
St. Paul, Minnesota 55101-1351

Workers' Compensation Assigned Risk Plan Park Glen Management Company 4500 Park Glen Road, Suite 410 Minneapolis, Minnesota 55416 Related Entities – These are entities for which the state is accountable because the state appoints a voting majority of the board, but for which the state does not have financial accountability. The following are related entities, but are not included in the reporting entity:

- Higher Education Facilities Authority The governor appoints a majority of the board. The Authority
  can issue revenue bonds and notes in its name. The state has no statutory authority to affect the
  operations of the Authority.
- Joint Underwriting Association The state commissioner of the Department of Commerce appoints a
  majority of the board. The board establishes the operating plan and determines premium rates and
  assessments. Membership in the association is a condition for doing business in the state.
- Metropolitan Airports Commission The governor appoints a majority of the voting commissioners.
   The state has no statutory authority to directly affect the commission's activities and operations.
   Holders of the commission's debt instruments have no recourse against the state.
- Workers' Compensation Reinsurance Association The commissioner of the Department of Labor and Industry appoints, or approves the appointment of, a majority of the board. The association supports itself solely from revenues derived from premiums charged to association members. The state has no authority to affect the operations of the association.

The following organizations, which are included in the primary government, prepare and publish separate financial reports, which may contain differences in presentation resulting from differing reporting emphasis. These financial reports may be obtained directly from each organization.

Minnesota State Lottery 2645 Long Lake Road Roseville, Minnesota 55113

Public Employees Retirement Association 60 Empire Drive, Suite 200 St. Paul. Minnesota 55103

State Board of Investment 60 Empire Drive, Suite 355 St. Paul. Minnesota 55103 Minnesota State Retirement System 60 Empire Drive, Suite 300 St. Paul, Minnesota 55103

Teachers Retirement Association 60 Empire Drive, Suite 400 St. Paul, Minnesota 55103

Minnesota State Colleges and Universities Financial Reporting Unit 500 Wells Fargo Place, 30 East 7<sup>th</sup> Street

St. Paul, Minnesota 55101

The financial statements, available from the State Board of Investment, report on the Supplemental Retirement Fund (investment trust fund), an external investment pool.

#### Financial Reporting Structure of the State of Minnesota

The basic financial statements include government-wide and fund financial statements. The government-wide financial statements report on the state as a whole, while the fund financial statements emphasize major individual funds and fund types. Both types of statements categorize activities as either governmental or business-type. Governmental expenditures are classified by function. Each of the state's departments and agencies is included in a functional classification based on its primary mission and objectives.

#### Government-wide Financial Statements

The government-wide financial statements (Statement of Net Assets and Statement of Activities) display information about the state as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the state and its discretely presented component units. Eliminations have been made in the Statement of Activities so that certain allocated expenses are recorded only once in the function for which the expenses were made. General government expenses that benefit state agencies have not been allocated as indirect expenses to the various functions of the state, but are reported under the General Government function.

The focus of the government-wide statements is on financial information of the state as an entity and the change in the overall financial position of the state as a result of the activities of the fiscal year. Government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Under the economic resources measurement focus, all economic resources and obligations of the reporting government, both current and long-term, are reported in the government-wide statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements. These amounts are reported as expenditures in the governmental fund financial statements. Long-term debt is recorded as a liability in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as reduction of the related liabilities, rather than as expenditures.

In the government-wide Statement of Net Assets, both the governmental and business-type activities are presented on a consolidated basis by column. The statement includes long-term assets and receivables as well as long-term debt and obligations.

The government-wide Statement of Activities reports how much of the cost of each functional category (public safety and corrections, transportation, etc.) is supported by general government revenues (sales tax, income taxes, etc.). The Statement of Activities reduces gross expenses, including depreciation, by related program revenues, and by operating and capital grants and contributions.

Program revenues must be directly associated with, or derived directly from, the function, or a business-type activity. Program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants. Program revenues are applied against program expenses in the Statement of Activities to report the net cost of each program.

General revenues normally cover the net costs (program expenses less program revenues) of all activities. Taxes represent the majority of general revenues. Internally dedicated resources are reported as general revenues, rather than program revenues.

# **Fund Financial Statements**

Fund financial statements report on the financial operations and position of governmental, proprietary, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. The emphasis in fund financial statements is on the major funds in the governmental or business-type categories. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Governmental funds, including the general, special revenue, capital projects, debt service, and permanent funds, are presented on a current financial resource measurement focus and modified accrual basis of accounting in the fund financial statements. This presentation is deemed most appropriate to demonstrate compliance with legal and covenant requirements, the source and use of financial resources, and how the state's actual spending conforms to the budget. Because the governmental fund statements are presented using a different measurement focus and basis of accounting than used in the governmental column in the government-wide statements, reconciliations explaining the adjustments required to restate the fund-based financial statements for the government-wide governmental activities column are included.

Proprietary funds, including the enterprise and internal service funds, are presented on the economic resource measurement focus and full accrual basis of accounting in the fund financial statements. This is the same measurement focus and basis of accounting as the government-wide financial statements.

The state's fiduciary funds are presented in the fund financial statements by type (pension, investment trust, or agency). These assets are held for the benefit of others and cannot be used for activities or obligations of the government; therefore, the funds are excluded from the government-wide statements.

The fund financial statements are presented after the government-wide financial statements. These statements display information about major funds individually, and nonmajor funds in the aggregate for governmental and enterprise funds.

#### Classification of Funds

The financial position and results of state operations are organized using individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts used to record the financial transactions and balances of that entity. Individual funds have been established as stipulated by legal provisions or by administrative discretion. The state uses fund accounting, which is designed to demonstrate legal compliance and to segregate transactions related to certain government functions or activities.

Governmental Fund Types – These funds account for the acquisition, use, and balances of expendable financial resources and the related current liabilities. Most state operations are accounted for in this fund category. Included in this classification are:

- General Fund which accounts for all financial resources except those required to be accounted for in another fund.
- Special revenue funds which account for revenue sources that are restricted to expenditure for specific purposes (not including major capital projects).
- Capital project funds which account for the acquisition of capital assets or construction of major capital projects not being financed by proprietary or special revenue funds.
- Debt Service Fund which accounts for the accumulation of resources for, and the payment of, most general obligation long-term debt principal and interest.
- Permanent Fund which accounts for resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the state's programs.

The state has two major governmental funds. The General Fund is the principal operating fund used to account for most of the general activities of the state. The Federal Fund receives and disburses federal government grants and reimbursements.

Proprietary Fund Types – These funds focus on determining net income, changes in net assets, financial position, and cash flows. Generally accepted accounting principles similar to those used by private sector businesses are followed in accounting for these funds. The fund types included in this category are the enterprise and internal service funds.

- Enterprise funds account for activities that charge a fee to external users for goods or services.
   Activities of enterprise funds are financed and operated similarly to private business enterprises where the intent of the governing body is to recover costs primarily through user fees.
- Internal service funds account for the financing of goods or services provided by one agency to other
  agencies on a cost reimbursement or other basis. The activities reported as internal service funds
  include motor pool, central stores, employee insurance, enterprise technology, plant management,
  risk management, and central services.

The state has two major enterprise funds. The State Colleges and Universities Fund accounts for the activities of Minnesota State Colleges and Universities (MnSCU). MnSCU, the largest higher education system in the state, is a system of public colleges and universities. The Unemployment Insurance Fund receives unemployment taxes collected from employers and pays unemployment benefits to eligible individuals.

Fiduciary Funds Types – These funds account for assets held by the state in a trustee capacity or as an agent for individuals, private organizations, or other governmental units. Pension, investment trust, and agency fund types are included in this fund category.

- Pension trust funds report retirement funds administered by independent boards for which the state
  has a fiduciary role.
- Investment trust funds provide an investment vehicle for entities outside the state, including various public retirement plans.
- The Agency Fund accounts for resources held in a custodial capacity for various other governmental units, private organizations, or individuals.

#### Basis of Accounting, Measurement Focus, and Fund Financial Statement Presentation

All governmental funds focus on the flow of current financial resources and use the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are included on the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) to fund balances. Under the modified accrual basis of accounting, revenues are recognized in the period in which they become both measurable and available to finance operations of the fiscal year, or to liquidate liabilities existing at fiscal year end. The state considers receivables collected after June 30, but by the close of the books in late August to be available, and recognizes these receivables as current year revenues in governmental funds. Individual income taxes, property taxes, sales taxes, and federal grants are the major revenue sources susceptible to accrual. Revenues collected in advance, including certain federal grant revenues to which the state does not yet have legal entitlement, are reported as deferred revenue until the related commitment arises, at which time revenue is recognized. Expenditures and related liabilities are recognized when fund obligations are incurred, except for debt service, compensated absences, pension and other postemployment benefits, and claims and judgments, which are recorded when due and expected to be liquidated with available financial resources. The following provides further detail on specific items regarding the modified accrual basis of accounting.

Tax Revenues – Tax revenues, excluding property taxes, are recognized in the period they become both measurable and available to finance expenditures of the current period. Measurable means that taxpayer liability is supported by sufficient documentation and can be reasonably estimated. The state's liability for anticipated refunds of such taxes is estimated and recorded as reductions in revenue in the period when the related tax is recognized.

Property Tax Revenues – Laws of Minnesota Special Session 2001 established a state general tax (property tax) against commercial-industrial and seasonal recreational property. The tax is distributed among counties by applying a uniform rate to the appropriate tax capacities in each county. Levies are determined based on the formula contained in the laws. The state preliminarily certifies the state general levy rate to each county no later than November 1 of each year for taxes payable in the following calendar year. The state certifies the final state general tax levy on January 1 of each year to each county. Property taxes are due to counties in two installments for each year – May 15 and October 15. The counties pay the state general tax to the state on three dates – June 30, December 1, and January 25, for any adjustments or changes. Local units of government, as agents for the state, assess the state general tax. Property tax is recognized, net of uncollectible amounts, in the period for which the taxes are levied and the taxes are available.

Federal Revenues – Federal revenues, earned by incurring allowable obligations, are recognized at the same time the related obligation is recognized, with one exception. Trunk Highway Fund (a special revenue fund) expenditures incurred by June 30, but not converted to Federal funding by the close of the federal fiscal year, are not recognized as federal revenues.

Proprietary, pension, and investment trust funds are accounted for using the full accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized as incurred. The accrual basis of accounting is also used for contributions, benefits, and refunds pension plans. Agency funds use the accrual basis of accounting, but do not have a measurement focus because agency funds do not recognize revenues and expenses.

Proprietary funds distinguish operating from nonoperating items. Operating revenues and expenses result from providing services or producing and delivering goods in connection with the proprietary fund's principal ongoing operations. Operating expenses for enterprise and internal service funds include the cost of sales and services, administrative expense, and depreciation of capital assets. All other revenues and expenses are reported as nonoperating items.

Private-sector standards of accounting and financial reporting, including Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins issued on or before November 30, 1989, generally are followed in the government-wide, proprietary, and component unit financial statements to the extent that those standards do not conflict with or contradict GASB guidance. Except for the Workers' Compensation Assigned Risk Plan (WCARP) (component unit), the government has elected not to follow subsequent private-sector guidance. WCARP has elected to follow all applicable FASB statements issued after November 30, 1989 that do not contradict GASB pronouncements.

#### Cash Equivalents and Investments

Cash Equivalents – Cash equivalents are short-term, highly liquid investments having original maturities (remaining time to maturity at acquisition) of three months or less. Cash equivalents also include management pools and money market funds that are used essentially as demand deposit accounts.

Investments – Investments are reported at fair value. The basis for determining the fair value of investments that is not based on market quotations includes analysis of future cash flows, audited financial statements, and independent appraisals. Investments in derivatives are generally made to manage the overall risk of the individual manager's portfolios to a level satisfactory to the investment management firm and in accordance with the firm's contract with the State Board of Investment.

See Note 2 – Cash and Investments for additional information regarding cash and investments.

#### Inventories

Generally, inventories for governmental funds are recorded as expenditures when purchased and are not a resource available for appropriation. For the Trunk Highway Fund (special revenue fund), inventories are valued using weighted-average cost. Inventories maintained by the various funds are determined by annual and periodic physical counts. Inventories of proprietary funds are valued using the first-in, first-out, average cost, or specific cost methods.

# Securities Lending

Securities on loan for cash collateral and the liabilities resulting from the security lending transactions are reported on the Statement of Net Assets or the Balance Sheet, as appropriate, for the particular fund type or level of reporting. Securities lending income and rebate and management fees are reported separately on the Statement of Revenues, Expenditures and Changes in Fund Balances; the Statement of Revenues, Expenses and Changes in Net Assets, or the Statement of Changes in Net Assets, as appropriate for the particular fund type.

#### Restricted Assets

Mandatory asset segregations required by bond covenants and other external restrictions are presented in enterprise funds and discretely presented component units as restricted assets. After liabilities from restricted assets are paid, any remaining restricted assets in the enterprise funds will be used for debt service.

#### Income Tax Credits

The Minnesota Department of Revenue processes several types of tax credits through the individual income tax system. For financial reporting purposes, income tax credits that are limited by the amount of the individual's tax liability (before considering such credits) are reported as revenue reductions. In contrast, credits for Education, Working Family, and Child and Dependent Care may be received even if they exceed the individual's tax liability. These types of credits are reported as expenditures, rather than revenue reductions, because the income tax system is, essentially, being used as a filing and payment mechanism to make grant payments to individuals.

#### Grant Expenditures and Liabilities Recognition

Grants are defined as nonexchange transactions because the state gives (or receives) value to another party without receiving (or giving) equal value in return. Grants are normally paid on either a reimbursement basis or an entitlement basis.

Reimbursement type grants may be awarded for specific services provided to eligible recipients, or may be made for eligible types of reimbursements. Grants paid on the reimbursement basis are recognized as expenditures and liabilities in the year in which the grantee incurs the costs of providing specific services to eligible recipients or makes eligible types of expenditures.

Entitlement type grants may be based on services provided by the grantee. The intent of the grant is to help fund such services, but the grant amount is not based on the cost of providing the service(s). Expenditures and the related liabilities for these types of entitlement grants are recognized as the service is provided if the amount owed can be reasonably estimated soon after the end of the state's fiscal year. Other types of entitlement grants are not based on the services provided or action taken by the grantee. Expenditures and the related liabilities for these types of grants are recognized in the fiscal year in which the resources were appropriated.

#### Compensated Absences

State employees accrue vacation leave, sick leave, and compensatory leave at various rates within limits specified in the collective bargaining agreements. Leave balances are liquidated in cash only upon termination from state employment. The current and noncurrent compensated absences liabilities for governmental funds are reported only in the government-wide Statement of Net Assets. All other fund types report the liability for compensated absences as a liability of the specific fund.

# **Capital Assets**

Capital assets, which include land, buildings, equipment, and infrastructure assets, are reported in the government-wide financial statements and the fund financial statements for proprietary and fiduciary funds. Capital assets are defined by the state as assets with an initial, individual cost of more than \$30,000 for equipment and \$300,000 for buildings, and an estimated useful life of at least three years.

Capital assets are recorded at cost or, for donated assets, at fair value at the date of acquisition. An inventory of land and buildings was completed in 1985. Historical cost records for older capital assets are incomplete or not available; therefore, estimated historical costs have been used in these situations. Tax forfeited land is not included in land inventory because the state does not take permanent title. When the land is sold, proceeds are distributed to local jurisdictions.

Capital assets are depreciated using the straight-line method based on the following useful lives: 40-50 years for buildings, 20-50 years for large improvements, 3-10 years for small improvements, and 3-12 years for equipment. Transportation infrastructure assets using the modified approach, land, construction in progress, and works of art and historical treasures, such as the state capitol, are not depreciated.

GASB Statement No. 34 allows an alternative (modified) approach to the recording of infrastructure assets which reflects a reasonable value of the assets and cost required to maintain the service potential at established minimum standards in lieu of depreciation. The transportation infrastructure capital assets of pavement and bridges are reported using the modified approach. In electing to use this option for transportation infrastructure, the state uses an asset management system which establishes minimum standards and determines, at least every three years, whether the minimum standards are being met. Disclosures of the minimum standards and the current status of the state's pavement and bridges are included in Required Supplementary Information.

See Note 6 - Capital Assets for further information

# **Current and Noncurrent Assets**

At the government-wide level, assets are classified as either current or noncurrent. Governmental activity current assets are those, including cash, various receivables, and short-term investments, considered available for appropriation and expenditure. Current assets in business-type activities are those that are available or can readily be made available to meet the cost of operating or to pay current liabilities. All other assets are considered noncurrent. Assets are classified as current or noncurrent in proprietary funds, but assets are not classified at the fund level for governmental funds.

# Noncurrent Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities column. Long-term liabilities are the noncurrent portions of liabilities resulting from debt issuances, compensated absences, closure and postclosure care for landfills, workers' compensation claims, net pension and other postemployment benefit obligations, and arbitrage rebate requirements. In proprietary fund statements, these liabilities are reported as liabilities of each individual fund.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

See Note 12 - Long-Term Liabilities - Primary Government for further information.

# **Deferred Compensation Plan**

The state offers a deferred compensation plan created in accordance with Internal Revenue Service Code, Section 457. The State Deferred Compensation Fund (pension trust fund) represents the value of all assets of the plan. The plan is available to all public employees in the state and is administered by the Minnesota State Retirement System. Under this plan, compensation is deferred for income tax purposes in accordance with Section 457 and is not available to employees until termination, retirement, death, or unforeseeable emergency. In accordance with state statute, effective July 1, 1997, contributions are held for the exclusive benefit of the participants and their beneficiaries. These amounts are held in trust, in custodial accounts or in qualifying contracts, as required by federal law. The State Board of Investment determines the investment options available to plan participants and oversees the activities of the investment managers. The majority of the assets of the plan are invested in various mutual funds. The state is not liable for any investment losses under the plan.

#### Net Assets/Fund Balances

The difference between fund assets and liabilities is "Net Assets" on the government-wide, proprietary, and fiduciary fund statements and "Fund Balances" on governmental fund statements.

Invested in Capital Assets, Net of Related Debt consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes, or other debt attributable to the acquisition, construction, or improvement of such assets. Significant unspent related debt proceeds are included in Restricted for Capital Projects.

Restricted Net Assets represent the portion of net assets that are constrained either externally by parties such as creditors or grantors, or legally through constitution provisions or enabling legislation. Restricted net assets are determined at the fund level. For a fund with more than one revenue stream, restricted net assets were determined by the materiality of any restricted revenues in the fund. When both restricted and unrestricted net assets are available for use, the state policy is to use restricted resources first.

# **Budgeting and Budgetary Control**

The state operates on a two-year (biennial) budget cycle ending on June 30 of odd-numbered years. Appropriations in the biennial budget are usually for a single year, however, where specified, single year appropriations may be carried forward to the following year of the biennium. The governor's budget for the biennium is developed by the Department of Finance and presented to the legislature for approval. Specific appropriations are required for all expenditures from the General Fund and all special revenue funds except the Federal, Municipal State-Aid Street, County State-Aid Highway, Minnesota Resources, Environmental and Natural Resources, Iron Range Resources and Rehabilitation, Douglas J. Johnson Economic Protection Trust, Endowment, Maximum Effort School Loan, Health Impact, Medical Education and Research, and Miscellaneous Special Revenue funds. Some appropriations are "open appropriations" for entitlement type and some interfund transfer programs. In these cases, the amount that is needed to fulfill the obligation for the fiscal year is made available. There is no limit on the amount that can be expended for the program. Estimates of the amount needed for such programs are included in the budget forecast.

Budgetary control is essentially maintained at the departmental level except for certain programs where control is at the program level. In most departments, upon notifying the governor and legislative leadership, department heads are permitted to revise budgets by transferring amounts between programs within their departments.

Unencumbered appropriation balances generally cancel to the fund at the end of the fiscal year. However, if specifically provided by law, or if statutory authority is invoked by the agency, the unencumbered balance may be carried forward between fiscal years. The budget and the state accounting system are maintained essentially on a cash basis with the exception that, at year-end, encumbered amounts are included in the expenditures of the year appropriated for budgetary reporting. The accounting system controls expenditures by appropriation line item as established in the legally adopted appropriation bills. There are no instances where expenditures exceed the authorized limits at the legal level of budgetary control. A separate report showing the detail of legal level of budgetary control and actual expenditures for each appropriated fund is available from the Department of Finance.

#### Interfund Activity and Balances

Generally, internal service fund activity has been eliminated from the government-wide statements. Internal service fund activity from external customers is reported under governmental activities in the government-wide statements. Interfund receivables and payables have been eliminated from the government-wide Statement of Net Assets, except for residual amounts between governmental and business-type activities.

See Note 5 - Interfund Transactions for further information.

#### Change in Fund Structure

For fiscal year 2008, accounting for special assessments levied on employers for employment and training programs, as well as the relating spending, has been moved from the Miscellaneous Special Revenue Fund to the Workforce Development Fund (special revenue fund).

## Note 2 - Cash and Investments

# **Primary Government**

Cash and Cash Equivalents

The majority of the primary government's cash is held in the state treasury and commingled in state bank accounts, while the majority of component unit cash is held in separate bank accounts. Cash in individual funds may be invested separately where permitted by statute; however, cash in most funds is invested as part of an investment pool. A fund's investment with the primary government's cash pools is reported as a cash equivalent. Where provided by statute, investment earnings of the primary government's pools are allocated to the individual funds. Earnings for all other participants are credited to the General Fund.

#### Deposits

Minnesota Statutes, Section 9.031, requires that deposits be secured by depository insurance or a combination of depository insurance and collateral securities held in the state's name by an agent of the state. The statute further requires that the insurance and collateral shall be in an amount sufficient to ensure that the deposits do not exceed 90 percent of the sum of the insured amounts and the fair value of the collateral.

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#### Investments

The State Board of Investment (SBI) manages the majority of the state's investments. All investments undertaken by SBI are governed by the standards codified in Minnesota Statutes, Chapters 11A and 356A. Minnesota Statutes, Section 11A.24, broadly restricts investments of the primary government to obligations and stocks of United States and Canadian governments, their agencies and registered corporations, other international securities, short-term obligations of specified high quality, restricted participation as a limited partner in venture capital, real estate, or resource equity investments, and restricted participation in registered mutual funds.

Generally, when applicable, the statutes limit investments to those rated within the top four quality ratings categories by a nationally recognized rating agency. The statutes further prescribe the maximum percentage of fund assets that may be invested in various asset classes and contain specific restrictions to ensure the quality of the investments.

SBI is authorized to establish, and has established, combined investment funds used by participating public retirement and nonretirement funds. Retirement and nonretirement funds may not be commingled. Each investment fund has its own characteristics, including investment objective and risk characteristics. Within statutory requirements and based on detailed analyses of each fund, SBI has established investment guidelines and benchmarks for all funds under its management. These investment guidelines and benchmarks are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure, and specific performance standards.

#### Interest Rate Risk - Investments

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The state does not have a policy on interest rate risk. The contracts between SBI and investment managers contain the guidelines and limitations regarding interest rate risk. Debt securities are constrained around the quality rating, sector mix, and duration of the Lehman Aggregate Bond Index. Interest rate risk information is presented using the weighted average maturity method, which expresses investment time horizons, the period when investments become due and payable in years or months, weighted to reflect the dollar size of individual investments within investment type.

#### Credit Risk of Debt Security Investments

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit investments in debt securities to the top four quality ratings categories by a nationally recognized rating agency. The state does not have a credit risk policy that is more stringent than the statutory requirements. The contracts between SBI and investment managers contain any guidelines or limitations regarding credit risk.

The primary government's investments, excluding pension trust and investment trust funds, as of June 30, 2008, are presented below using the Standard & Poor's (S & P) rating scale.

# Primary Government Governmental, Proprietary, and Agency Funds Investments and Cash Equivalent Investments As of June 30, 2008 (In Thousands)

Lower of S & P or Moody S & P Equivalent Rating

					equivalent	rtating	
	F	air Value	Weighted Average Maturity (Years)	AA or Better	BBB to A	BB or Lower	Not Rated
Debt Securities:							
U.S. Treasury	\$	89,948	4.62	100%	-	-	-
U.S. Agencies		897,667	5.06	98%	-	-	2%
Mortgage-backed Securities		265,464	22.57	95%	5%	**	-
State or Local Government Bonds		47,600	1.00	66%	17%	-	17%
Corporate Bonds		3,127,396	2.40	68%	30%	1%	1%
Commercial Paper		1,426,480	0.11	100%	-	-	-
Repurchase Agreements		409,275	0.08	-	11%	-	89%
Certificates of Deposit		324,971	0.23	-	-	-	100%
Short-term Securities		65,096	0.17	100%	-	-	-
Total Debt Securities	\$	6,653,897					
Equity Investments:							
Corporate Stock	\$	659,965					
Alternative Equities		7,795					
Total Equity Investments	\$	667,760					
Other Investments							
Escheat Property	\$	16,410					
Money Market Accounts		5,538					
Total Other Investments	\$	21,948					
Total Investments	\$	7,343,605	1)				

<sup>(1)</sup>Total investments are less than the amount shown on the face of the financial statements as amounts do not include cash on hand.

Investments of the pension trust and investment trust funds are presented below:

# Primary Government Pension and Investment Trust Funds Investments As of June 30, 2008 (In Thousands)

(In Thousands) Lower of S & P or Moody S & P Equivalent Rating Weighted Average Maturity BB or AA or Not Fair Value (Years) Better BBB to A Lower Rated Debt Securities: U.S. Treasury \$ 1.001.438 100% 9.39 U.S. Agencies 806.266 3.91 99% 1% Mortgage-backed Securities 99% 1% 6.847.785 26.35 State or Local Government Bonds 281,858 1.66 56% 10% 34% Corporate Bonds 4,362,656 7.99 25% 64% 10% 1% 13% Commercial Paper 2,711 0.88 87% Asset-backed Securities 501,788 11.18 87% 9% 4% Repurchase Agreements 331.576 0.08 80% 18% 2% Short-term Securities 758,769 0.20 87% 13% **Total Debt Securities** \$ 14,894,847 Equity Investments: Corporate Stock \$ 28,617,024 Stock Options 100.314 Alternative Equities 5.917.121 Mutual Funds 3.368.397 Total Equity Investments \$ 38,002,856 Total Investments \$ 52,897,703

# Concentration of Credit Risk - Investments

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The state does not have a formal policy regarding concentration of credit risk for rated corporate debt securities that are among the top four quality categories. For other types of investments, Minnesota Statutes, Section 11A.24, established the following parameters:

# **Unrated Corporate Obligations:**

- Aggregate value may not exceed 5 percent of the market or book value, whichever is less, of the fund being invested.
- SBI's participation is limited to 50 percent of a single offering.
- SBI's participation is limited to 25 percent of the issuer's unrated obligations.

# Corporate Stock:

- Aggregate value of corporate stock may not exceed 85 percent of the market or book value, whichever is less, of a fund.
- Generally, investment in corporate stock may not exceed five percent of the total outstanding shares
  of any one corporation.

The state had concentration of credit risk over 5% as of June 30, 2008, in the Federal National Mortgage Association (FNMA). FNMA represented 12.0%, of the primary government's total debt securities investments and 4.3% of the state's total investments. The pension trust and investment trust funds portfolio included in the primary government had 17.3% of debt securities investments and 4.9% of total investments in FNMA

#### Foreign Currency Risk - Investments

Foreign currency risk is the risk that changes in currency exchange rates will adversely affect the fair value of an investment or a deposit. SBI has established guidelines to be used by investment managers for international investing. Under these guidelines, countries are categorized based on a country's legal structures and standings regarding worker and human rights issues. Managers may invest in countries with legal structures that generally respect the rights of workers and human rights without additional notification to SBI. Investment managers who wish to invest in other countries must either notify SBI in writing or appear before SBI, depending on the country involved. Managers with authority to invest in foreign securities are given authority to hedge foreign currency through forward contracts to avoid currency losses.

The primary government, excluding pension trust and investment trust funds, had no exposure to foreign currency risk as of June 30, 2008.

The following table presents foreign currency risk for pension trust and investment trust funds:

# Pension Trust and Investment Trust Funds Foreign Currency Risk International Investment Securities at Fair Value As of June 30, 2008 (In Thousands)

	,	•			
Currency	 Cash		Debt		Equity
Australian Dollar	\$ 2,920	\$	-	\$	347,132
Brazilian Real	1,370		56		91,235
Canadian Dollar	5,729		1,617		413,958
Euro Currency	43,196		35,028		1,860,083
Hong Kong Dollar	3,373		-		301,566
Indian Rupee	971		-		80,231
Japanese Yen	19,617		-		1,128,154
New Taiwan Dollar	3,219		-		99,564
Norwegian Krone	2,481		-		57,799
Pound Sterling	19,874		-		1,106,729
South African Rand	267		-		82,883
South Korean Won	86		-		118,190
Swedish Krona	4,394		-		94,270
Swiss Franc	1,383		-		420,429
Other	 2,225				328,421
Total	\$ 111,105	\$	36,701	\$	6,530,644

#### Custodial Risk - Investments

Custodial risk for investments is the risk that, in the event of a failure of the counter party, the state will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. Investments are held in the state's name and collateral for repurchase agreements is held in the state's name by third party agents. The primary government does not have a formal policy for custodial credit risk.

# Securities Lending

Minnesota statutes do not prohibit the state from participating in securities lending transactions. The state has, by way of Custodial Trust Agreements, authorized State Street Bank and Trust Company (State Street) and Wells Fargo Bank, Minnesota, N.A., (Wells Fargo) to act as agents in lending state securities to broker-dealers and banks pursuant to a form of loan agreement.

During the fiscal year, State Street and Wells Fargo lent on behalf of the state, certain securities held by State Street or Wells Fargo as custodian and received cash (both United States and foreign currency) and securities issued or guaranteed by the United States government, sovereign debt of foreign countries, and irrevocable bank letters of credit as collateral. Wells Fargo securities lent included U. S. Treasuries and Agencies debt securities. State Street securities lent included both debt securities and equity investments. Neither State Street nor Wells Fargo has the ability to pledge or sell collateral securities absent a borrower default. Borrowers were required to deliver collateral for each loan in amounts equal to not less than 100 percent of the fair value of the loaned securities.

The state did not impose any restrictions during the fiscal year on the amount of the loans that either State Street or Wells Fargo made on the state's behalf. State Street and Wells Fargo indemnified the state by agreeing to purchase replacement securities or return the cash collateral in the event a borrower failed to return a loaned security or pay distributions thereon. No borrower failed to return loaned securities or pay distributions thereon during the fiscal year. In addition, there were no losses during the fiscal year resulting from default of the borrowers.

During the fiscal year, the state and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested in separately managed funds of SBI.

Primary Government <sup>(1)</sup> Securities Lending Analysis As of June 30, 2008 (In Thousands)											
	We	ells Fargo	State Street								
Fair Value of Securities on Loan	\$	101,584	\$	6,551,076							
Collateral Held	\$	102,968	\$	6,775,914							
Average Duration		113 days		N/A							
Average Weighted Maturity	114 days 37 days										
(1) Including securities lending for certain component units that invest through SBI.											

Because the loans were terminable at will, their duration did not generally match the duration of the investments made with cash collateral. On June 30, 2008, the state had no credit risk exposure to borrowers because the amounts the state owed the borrowers exceeded the amounts the borrowers owed the state.

Funds not invested by SBI are primarily Minnesota State Colleges and Universities' funds. Investments for these funds must also conform to the above statutes and may be further restricted by bond indentures.

# Component Units

University of Minnesota and Metropolitan Council (major component units) were engaged in separate securities lending programs during the fiscal year and calendar year, respectively. Their separately issued financial statements disclose the facts regarding those programs. Neither had a credit risk at year-and

#### Housing Finance Agency

As of June 30, 2008, Housing Finance Agency (HFA) had \$1,030,500,000 of cash, cash equivalents, and investments. As of June 30, 2008, \$162,601,000 of deposits and \$224,939,000 of investment securities were subject to custodial credit risk. HFA investments have weighted average maturities ranging from .1 - .2 years (corporate notes) to 8.6 - 12.1 years (US Agencies).

HFA cash equivalents included \$491,100,000 of investment agreements, which are generally uncollateralized interest bearing contracts. As of June 30, 2008, all investment agreement providers had a Standard & Poor's long-term credit rating of 'A- or higher' and a Moody's Investors Service long-term credit rating of 'A2 or higher' as of June 30, 2008. The individual investment agreements were unrated. Substantially all of the agreements contain termination clauses so that HFA may withdraw funds early if credit ratings deteriorate below specified levels and remedial action is not taken.

HFA investments had an estimated fair market value of \$374,751,000 as of June 30, 2008. Of these investments, \$305,816,000 were US Agencies investments having a Standard & Poor's rating of 'AAA' and Moody's rating of 'Aaa.'

HFA had investments in single issuers as of June 30, 2008, excluding investments issued or explicitly guaranteed by the US Government that exceeded five percent of total investments. These investments amounted to \$577,394,000 and involved Federal Home Loan Bank, AIG Matched Funding Corp., Calyon, FSA Capital Management, and Bayerische Landesbank investment agreements.

#### Metropolitan Council

As of December 31, 2007, Metropolitan Council (MC), including its discretely presented component unit, had a cash and investment portfolio of \$547,193,000. Of this amount, \$513,011,000 was subject to rating. \$320,126,000 of these investments were rated Aaa using the Moody's rating scale. \$120,860,000 was commercial paper rated at P-1, while \$72,025,000 was not rated.

MC has investment policies to address its various types of investment risks. Several MC investment holdings are subject to custodial credit risk. Of the \$214,543,000 United States Treasury and agency investments, MC has a custodial credit risk exposure of \$1,009,000 because the related securities are held by a custodial agent in the broker's name.

MC has adopted the simulation model of reporting investment sensitivity to fluctuation in interest rates. Assumptions are made of interest rate changes of 50, 100, 150, and 200 basis points with interest rate changes occurring on December 31, 2007. The investment portfolio has an average yield of 4.8 percent, modified duration of 4.39 years, effective duration of 2.34 years, and convexity of -.74.

The following table presents the estimated fair value of MC, excluding its component unit, investments subject to interest rate risk using the simulation model (in thousands).

Metropolitan Council Estimated Fair Value of Investments As of December 31, 2007 (In Thousands)							
Estimated Fair Value  Fair Value of Portfolio After Basis Point Increase of:	\$	528,841					
50 Points 100 Points 150 Points 200 Points	\$ \$ \$ \$	524,556 518,478 513,237 508,117					

#### University of Minnesota

As of June 30, 2008, University of Minnesota (U of M), including its discretely presented component units, had \$391,818,000 of cash and cash equivalents and \$3,371,548,000 of investments. The U of M's discretely presented component units do not classify investments according to risk because these entities prepare their financial statements under standards set by the Financial Accounting Standards Board. Excluding discretely presented component units, U of M reported cash and cash equivalents of \$339,438,000 and investments of \$1.506,170,000.

U of M does not have a policy for custodial risk of deposits. As of June 30, 2008, \$10,460,000 of the U of M's bank balance of \$10,560,000 was uninsured and uncollateralized.

U of M maintains centralized management for substantially all of its cash and investments. The Board of Regents establishes the U of M investment policies and objectives. U of M uses internal investment pools designed to maximize investment return within consistent risk parameters for each pool.

U of M has established policies to address the various types of investment risks. U of M uses Standard & Poor's ratings and duration as a measure of a debt investment's exposure to fair value changes arising from changing interest rates. As of June 30, 2008, \$609,160,000 of investment in securities was subject to quality rating and interest rate risk. This amount was rated as follows:

- \$141,315,000 was rated AAA
- \$81,304,000 was rated A- to AA
- \$86,971,000 was rated BBB- to BBB
- \$299,570,000 was not rated

The securities subject to interest rate risk were comprised of:

- \$94,167,000 in government agencies with an average duration of 1.22 years
- 168,274,000 in corporate bonds with an average duration of 0.81 years
- \$47,148,000 in mortgage backed securities with an average duration of 4.27 years
- \$279,612,000 in cash and cash equivalents with an average duration of .003 year
- \$19,959,000 in other types of securities (primarily mutual funds) with an average duration of 0.63 years

As of June 30, 2008, U of M had \$100,326,000 of equity investments subject to foreign currency risk. The three largest components of this amount (in thousands) are as follows:

Euro	Currency	\$ 39,419
Japa	anese Yen	\$ 23,255
Pou	nd Sterling	\$ 16,074

# Nonmajor Component Units

The following table presents the cash, cash equivalents, and investments by nonmajor component unit.

Component Units Cash, Cash Equivalents and Investments June 30, 2008 or December 31, 2007 as applicable (In Thousands)									
Component Unit		h and Cash quivalents	Inv	Investments					
Agricultural and Economic Development Board	\$	5,947	\$	21,701					
ClearWay Minnesota		30 1							
National Sports Center Foundation		-							
Office of Higher Education		147,568		39,177					
Public Facilities Authority		149,902							
Rural Finance Authority		15,467		-					
Workers' Compensation Assigned Risk Plan		16,794		346,154					
Total		471,433	\$	716,603					

# Note 3 - Disaggregation of Receivables

The following are the components of net accounts receivable as reported in the government-wide Statement of Net Assets as of June 30, 2008:

Components of Net F As of June 30, (In Thousand	2008
Go	vernmental A

	Governmental Activities								
	General Fund F		Fed	Nonmajor Governmental Federal Fund Funds <sup>(1)</sup>				Total	
Taxes:	-								
Corporate and Individual Sales and Use Property Health Care Provider Highway Users	\$	591,064 361,943 372,651 174,581	\$	- - - -	\$	87,548 84,651	\$	591,064 361,943 372,651 262,129 84,651	
Child Support		85,714		84,003		-		169,717	
Workers' Compensation		-		-		109,683		109,683	
Other		215,555		59,484		142,038		417,077	
Net Receivables	_\$_	1,801,508	\$	143,487	\$	423,920	_\$_	2,368,915	
				Business-	type Act	ivities			
		State Colleges Unemployment nd Universities Insurance				onmajor prise Funds		Total	
Unemployment Insurance	\$	-	\$	310,344	\$	-	\$	310,344	
Tuition and Fees		37,645		-		-		37,645	
Other		-				32,528		32,528	
Net Receivables	\$	37,645	\$	310,344	\$	32,528	\$	380,517	
Total Government-wide Net Receivables						\$	2,749,432		
(1)Includes \$6,365 Internal S	Servi	ce Funds.							

Accounts receivable are reported net of allowances for uncollectible amounts. Significant uncollectible amounts are:

- Corporate and Individual Taxes \$134,385,000
- Sales and Use Taxes \$27,500,000
- Child Support \$346,901,000
- Other Receivables \$55,727,000

Significant receivable balances not expected to be collected within one year are:

- Corporate and Individual Taxes \$97,463,000
- Sales and Use Taxes \$32,775,000
- Child Support \$143,895,000
- Health Care Provider \$67,673,000
- Other Receivables \$19,763,000

# Note 4 – Loans and Notes Receivable

Loans and notes receivable, net of allowances for possible losses, as of June 30, 2008, consisted of the following:

Primary Government Loans and Notes Receivable As of June 30, 2008 (In Thousands)										
		General Fund		ederal Fund	S Re	nmajor pecial evenue unds	Р	Capital rojects Funds	С	State olleges and iversities Fund
Student Loan Program	\$	-	\$	-	\$	-	\$	-	\$	35,554
Economic Development		43,145		-		71,276		_		-
School Districts		-		-		117,474		-		-
Agricultural, Evironmental and Energy Resources		31		-		71,438		-		-
Transportation		-		-		18,235		4,126		-
Other		-		15_		836		409		-
Total	\$	43,176	\$	15	\$ :	279,259	\$	4,535	\$	35,554

Component Units Loans and Notes Receivable As of June 30, 2008 (In Thousands)								
Housing Finance Authority	\$	2,398,136						
Metropolitan Council		40,547						
University of Minnesota 74,048								
Agricultural and Economic Development Board		13,640						
Office of Higher Education		686,671						
Public Facilities Authority		1,501,557						
Rural Finance Authority		56,077						
Total	\$	4,770,676						

# Note 5 - Interfund Transactions

# **Primary Government**

During normal operations, the state processes routine transactions between funds, including loans, expenditures, and transfers of resources for administrative and program services, debt service, and compliance with legal mandates.

In the fund financial statements, these transactions are generally recorded as transfers in/transfers out and interfund receivables/payables. Transfers generally represent legally authorized transfers between funds authorized to receive revenue and funds authorized to make expenditures, and do not represent reimbursement of expenditures.

Interfund Receivables and Payables		
As of June 30, 2008		
(In Thousands)		
Due to the General Fund From:		
Federal Fund	\$	48,554
Nonmajor Governmental Funds		68,775
Nonmajor Enterprise Funds		7,708
Internal Service Funds		59
Total Due to General Fund From Other Funds	\$	125,096
	tong or other party of	
Due to the Federal Fund From:		
Nonmajor Governmental Funds	\$	4,666
Unemployment Insurance Fund		245
Total Due to Federal Fund From Other Funds	\$	4,911
Due to the State Colleges and Universities Fund From:		
Nonmajor Governmental Funds	\$	19,814
Total Due to State Colleges and Universities From Other Funds	\$	19,814
Due to Fiducion, Fundo France		
Due to Fiduciary Funds From: Fiduciary Funds	œ	6,231
·	\$	
Total Due to Fiduciary Funds From Other Fiduciary Funds	\$	6,231
Due to the Nonmajor Governmental Funds From:		
General Fund	\$	25,400
Federal Fund	Ψ	1,928
Unemployment Insurance Fund		29,122
Nonmajor Governmental Funds		111,091
Nonmajor Enterprise Funds		3,072
Total Due to Nonmajor Governmental Funds From Other Funds	\$	170,613
·		

The Central Motor Pool Fund had an outstanding advance of \$1,750,000 from the General Fund as of June 30, 2008. This advance is not expected to be repaid within one year.

Interfund Transfers Year Ended June 30, 2008 (In Thousands)		
Transfers to the General Fund From:		
Federal Fund	\$	20,65
Nonmajor Governmental Funds		338,13
Nonmajor Enterprise Funds		63,56
Internal Service Funds		21,29
Total Transfers to General Fund From Other Funds	\$	443,64
Transfers to the Federal Fund From:		
Unemployment Insurance Fund	\$	3
Nonmajor Governmental Funds		1,36
Total Transfers to Federal Fund From Other Funds	\$	1,40
Transfers to the State Colleges and Universities Fund From:		
General Fund	\$	666,23
Nonmajor Governmental Funds – Capital Contributions		102,17
Nonmajor Governmental Funds		37
Total Transfers to State Colleges and Universities From Other Funds	\$	768,78
Transfers to the Internal Service Funds From:		
Governmental Capital Assets – Capital Contributions	\$	
Total Transfers to Internal Service Funds From Other Funds	\$	
Transfers to Fiduciary Funds From:		
Fiduciary Funds	\$	15,75
Total Transfers to Fiduciary Funds From Other Fiduciary Funds	\$	15,75
Transfers to the Nonmajor Governmental Funds From:		
General Fund	\$	729,20
Federal Fund		22,67
Unemployment Insurance Fund		
Nonmajor Governmental Funds		1,462,21
Nonmajor Enterprise Funds		55,38
Internal Service Funds		10,61
Total Transfers to Nonmajor Governmental Funds From Other Funds	\$	2,280,08
Transfers to the Nonmajor Enterprise Funds From:		
	_	4,56
Nonmajor Governmental Funds	\$	4,50

# **Component Units**

Receivables and payables as of June 30, 2008, between the primary government and component units, are summarized as follows:

		ables 08	<b>;</b>	
	D I Go	Due To Primary overnment		
Component Units				
Major Component Units:				
Metropolitan Council	\$	74,177	\$	-
University of Minnesota		3,293		51,516
Total Major Component Units	\$	77,470	\$	51,516
Nonmajor Component Units	\$	22,485	\$	73,122
Total Component Units	\$	99,955	\$	124,638
	_	ue From conent Units		Due To
Primary Government		John Child		-
Major Governmental Funds:				
General Fund	\$	836	\$	13,001
Federal Fund				2,245
Total Major Governmental Funds	\$	836	\$	15,246
Nonmajor Governmental Funds	\$	120,312	\$	5,028
Total Primary Government	\$	121,148	\$	20,274

<sup>(1)</sup> Due to component units on the Government-wide Statement of Net Assets totals \$42,759 including \$22,485 of loans payable to the Public Facilities Authority, a component unit, that are not fund level liabilities.

The Due To Primary Government balance exceeds the Due From Component Units balance by \$3,490,000 because Metropolitan Council, Workers' Compensation Assigned Risk Plan, and National Sports Center Foundation use a different fiscal year end than the primary government. The same is true for the \$79,681,000 difference between the Due From Primary Government balance and the Due To Component Units balance.

# Note 6 - Capital Assets

Primary Government

Primary Government				
	Capital Asset Ac Government-w ear Ended June 3 (In Thousand	ride 30, 2008		
	Delege			Dalamas
	Balance July 1, 2007	Additions	Deductions	Balance June 30, 2008
Governmental Activities	July 1, 2007	Additions	Deductions	<u>Julic 30, 2000</u>
Capital Assets not Depreciated:				
Land	\$ 1,807,456	\$ 100,999	\$ (3,798)	\$ 1,904,657
Buildings, Structures, Improvements	28,975	249	(1,184)	28,040
Construction in Progress	183,997	159,383	(82,129)	261,251
Infrastructure	6,351,250	531,970	(7,085)	6,876,135
Art and Historical Treasures	500	1,489	-	1,989
Total Capital Assets not Depreciated	\$ 8,372,178	\$ 794,090	\$ (94,196)	\$ 9,072,072
Capital Assets Depreciated:				
Buildings, Structures, Improvements	\$ 1,925,399	\$ 98,800	\$ (12,873)	\$ 2,011,326
Infrastructure	65,505	3,711	-	69,216
Equipment, Furniture, Fixtures	390,001	34,727	(27,695)	397,033
Total Capital Assets Depreciated	\$ 2,380,905	\$ 137,238	\$ (40,568)	\$ 2,477,575
Accumulated Depreciation for:				
Buildings, Structures, Improvements	\$ (695,897)	\$ (63,846)	\$ 8,416	\$ (751,327)
Infrastructure	(13,957)	(1,523)	-	(15,480)
Equipment, Furniture, Fixtures	(243,460)	(35,237)	27,537	(251,160)
Total Accumulated Depreciation	\$ (953,314)	\$ (100,606)	\$ 35,953	\$ (1,017,967)
Total Capital Assets Depreciated, Net	\$ 1,427,591	\$ 36,632	\$ (4,615)	\$ 1,459,608
Governmental Act. Capital Assets, Net	\$ 9,799,769	\$ 830,722	\$ (98,811)	\$ 10,531,680
Business-type Activities				
Capital Assets not Depreciated:				
Land	\$ 79,488	\$ 1,369	\$ (5)	\$ 80,852
Construction in Progress	132,191	201,958	(159,804)	174,345
Total Capital Assets not Depreciated	\$ 211,679	\$ 203,327	\$ (159,809)	\$ 255,197
Capital Assets Depreciated:				
Buildings, Structures, Improvements	\$ 1,918,343	\$ 160,388	\$ (7,351)	\$ 2,071,380
Library Collections	48,264	7,071	(7,167)	48,168
Equipment, Furniture, Fixtures	282,764	23,532	(18,124)	288,172
Total Capital Assets Depreciated	\$ 2,249,371	\$ 190,991	\$ (32,642)	\$ 2,407,720
Accumulated Depreciation for:				
Buildings, Structures, Improvements	\$ (923,580)	\$ (53,448)	\$ 6,316	\$ (970,712)
Library Collections	(27,419)	(6,880)	7,167	(27,132)
Equipment, Furniture, Fixtures	(201,547)	(20,374)	18,986_	(202,935)
Total Accumulated Depreciation	\$ (1,152,546)	\$ (80,702)	\$ 32,469	\$ (1,200,779)
Total Capital Assets Depreciated, Net	\$ 1,096,825	\$ 110,289	\$ (173)	\$ 1,206,941
Business-type Act. Capital Assets, Net	\$ 1,308,504	\$ 313,616	\$ (159,982)	\$ 1,462,138

# Capital Asset Activity Fiduciary Funds Year Ended June 30, 2008 (In Thousands)

	,	mousuna	٠,				
		Balance y 1, 2007	A	dditions_	De	ductions	Balance e 30, 2008
Fiduciary Funds							
Capital Assets not Depreciated:							
Land	\$	429	\$	-	\$	-	\$ 429
Total Capital Assets not Depreciated	\$	429	\$		\$		\$ 429
Capital Assets Depreciated:							
Buildings	\$	29,547	\$	1,457	\$	(1,297)	\$ 29,707
Equipment, Furniture, Fixtures		5,730		150		(382)	5,498
Total Capital Assets Depreciated	\$	35,277	\$	1,607	\$	(1,679)	\$ 35,205
Accumulated Depreciation for:							
Buildings	\$	(4,426)	\$	(836)	\$	97	\$ (5,165)
Equipment, Furniture, Fixtures		(3,986)		(572)		330	(4,228)
Total Accumulated Depreciation	\$	(8,412)	\$	(1,408)	\$	427	\$ (9,393)
Total Capital Assets Depreciated, Net	\$	26,865	\$	199	\$	(1,252)	\$ 25,812
Fiduciary Funds, Capital Assets, Net	\$	27,294	\$	199	\$	(1,252)	\$ 26,241

Art and historical treasures are reported as capital assets that are not depreciated.

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:         17,548           Public Safety and Corrections         \$ 17,548           Transportation         20,398           Agricultural, Environmental & Energy Resources         5,906           Economic and Workforce Development         940           General Education         3,400           Health and Human Services         18,269           General Government         24,479           Internal Service Funds         9,666           Total Governmental Activities         \$ 100,606           Business-type Activities:         \$ 76,536           Lottery         519           Other         3,647	Primary Government Depreciation Expense Year Ended June 30, 2008 (In Thousands)							
Transportation         20,398           Agricultural, Environmental & Energy Resources         5,906           Economic and Workforce Development         940           General Education         3,400           Health and Human Services         18,269           General Government         24,479           Internal Service Funds         9,666           Total Governmental Activities         \$ 100,606           Business-type Activities:           State Colleges and Universities         \$ 76,536           Lottery         519	Governmental Activities:							
Agricultural, Environmental & Energy Resources         5,906           Economic and Workforce Development         940           General Education         3,400           Health and Human Services         18,269           General Government         24,479           Internal Service Funds         9,666           Total Governmental Activities         \$ 100,606           Business-type Activities:           State Colleges and Universities         \$ 76,536           Lottery         519	Public Safety and Corrections	\$	17,548					
Economic and Workforce Development         940           General Education         3,400           Health and Human Services         18,269           General Government         24,479           Internal Service Funds         9,666           Total Governmental Activities         \$ 100,606           Business-type Activities:           State Colleges and Universities         \$ 76,536           Lottery         519	Transportation		20,398					
General Education         3,400           Health and Human Services         18,269           General Government         24,479           Internal Service Funds         9,666           Total Governmental Activities         \$ 100,606           Business-type Activities:         \$ 76,536           Lottery         519	Agricultural, Environmental & Energy Resources		5,906					
Health and Human Services         18,269           General Government         24,479           Internal Service Funds         9,666           Total Governmental Activities         \$ 100,606           Business-type Activities:         State Colleges and Universities         \$ 76,536           Lottery         519	Economic and Workforce Development		940					
General Government         24,479           Internal Service Funds         9,666           Total Governmental Activities         \$ 100,606           Business-type Activities:         State Colleges and Universities         \$ 76,536           Lottery         519	General Education		3,400					
Internal Service Funds 9,666 Total Governmental Activities \$ 100,606  Business-type Activities: State Colleges and Universities \$ 76,536 Lottery 519	Health and Human Services		18,269					
Total Governmental Activities \$ 100,606  Business-type Activities:  State Colleges and Universities \$ 76,536  Lottery 519	General Government		24,479					
Business-type Activities:  State Colleges and Universities \$ 76,536  Lottery 519	Internal Service Funds		9,666					
State Colleges and Universities \$ 76,536  Lottery 519	Total Governmental Activities	\$	100,606					
Lottery 519	Business-type Activities:							
,	State Colleges and Universities	\$	76,536					
Other 3.647	Lottery		519					
	Other	WEEKING	3,647					
Total Business-type Activities \$80,702	Total Business-type Activities	\$	80,702					

Capital outlay expenditures in the governmental funds totaled \$818,701,000 for fiscal year 2008. Donations of general capital assets received during fiscal year 2008 were valued at \$15,180,000. Transfers were \$83,618,000 primarily from construction in progress. Additions in internal service funds were \$13,829,000.

General capital assets purchased with resources provided by outstanding capital lease agreements as of June 30, 2008, consisted of equipment with a cost of \$8,633,000 and buildings with a cost of \$180,005,000.

Authorizations and commitments as of June 30, 2008, for the largest construction in progress projects consisted of the following (in thousands):

# Primary Government Project Authorizations and Commitments As of June 30, 2008 (In Thousands)

	 ninistration Projects	 Education	Tra	nsportation	Natural esources
Authorization	\$ 18,197	\$ 6,587,406	\$	175,133	\$ 26,500
Expended through June 30, 2008	-	6,554,240		39,700	-
Unexpended Commitment	603	-		1,324	 11,000
Available Authorization	\$ 17,594	\$ 33,166	\$	134,109	\$ 15,500

Land in the Permanent School Fund totaling 2,520,971 acres was donated by the federal government and valued at the estimated fair value at the time of donation.

# **Component Units**

Component unit capital assets consisted of the following as of December 31, 2007, or June 30, 2008, as applicable:

# Capital Assets As of December 31, 2007 or June 30, 2008 (In Thousands)

		Ma	jor C	omponent U	nits					
	Fi	ousing nance gency		etropolitan Council		niversity of Minnesota	Co	onmajor mponent Units	_	Totals
Land and Improvements	\$	-	\$	88,831	\$	70,115	\$	389	\$	159,335
Construction in Progress		-		290,421		220,578		-		510,999
Museums and Collections		~		-		43,974		-		43,974
Buildings and Improvements		-		2,692,957		2,620,401		1,927		5,315,285
Equipment		6,991		594,531		751,423		1,786		1,354,731
Infrastructure					_	350,548				350,548
Total	\$	6,991	\$	3,666,740	\$	4,057,039	\$	4,102	\$	7,734,872
Less: Accumulated Depreciation	\$	3,754	\$	1,280,909	\$	1,793,249	\$	2,131	\$	3,080,043
Net Total	\$	3,237	\$	2,385,831	\$	2,263,790 (1)	\$	1,971	\$	4,654,829

<sup>(1)</sup> In addition to this amount, the seven component units of the University of Minnesota had combined capital assets with a net value of \$23,129 as of June 30, 2008.

# Note 7 - Disaggregation of Payables

The following are the components of accounts payable as reported in the government-wide Statement of Net Assets as of June 30, 2008:

# Components of Accounts Payable

		As of Ju (In Th							
		Governmental Activities							
	Ge	General Fund		Federal Fund		onmajor vernmental Funds <sup>(1)</sup>		Total	
School Aid Programs	\$	714,071	\$	129,904	\$	-	\$	843,975	
Tax Refunds		566,287		-		-		566,287	
I-35W Bridge Collapse		36,640		-		~		36,640	
Medical Care Programs		409,800		481,989		64,394		956,183	
Grants		183,442		167,153		176,064		526,659	
Salaries and Benefits		71,388		11,369		54,207		136,964	
Vendors/Service Providers		38,650		48,940		180,745		268,335	
Other		26,489		1,062		21,357		48,908	
Net Payables	\$	2,046,767	\$	840,417	\$	496,767	\$	3,383,951	
				Business-typ	oe Act	ivities			
		ate Colleges and Iniversities		employment nsurance	E	onmajor nterprise Funds	_	Total	
Salaries and Benefits	\$	117,677	\$	-	\$	6,933	\$	124,610	
Vendors/Service Providers		45,729		-		5,003	\$	50,732	
Other		10,788		25,495		16,492	\$	52,775	
Net Payables	\$	174,194	\$	25,495	\$	28,428	\$	228,117	
Total Government-wide Ne	t Payab	oles					\$	3,612,068	
(1)Includes \$50,453 Internal Ser	vice Fu	unds.							

# Note 8 - Pension and Investment Trust Funds

The state performs a fiduciary role for several pension trust funds. For some of these funds, the state contributes as an employer, and for other funds performs only a fiduciary role. These trust funds are categorized as either defined benefit or defined contribution (pension trust funds) or investment trust funds.

Three plan administrators, who prepare and publish their own stand-alone comprehensive annual financial reports, including financial statements and required supplementary information, provide the pension fund information. Each plan administrator accounts for one or more pension plans. Copies of these reports may be obtained directly from the organizations listed below.

See Note 1 - Summary of Significant Accounting and Reporting Policies for addresses.

Plan Administrator	Plans Covered
Minnesota State Retirement System (MSRS)	State Employees Retirement Fund Correctional Employees Retirement Fund Elective State Officers Fund Judicial Retirement Fund Legislative Retirement Fund State Patrol Retirement Fund Unclassified Employees Retirement Fund Postretirement Health Care Benefits Fund State Deferred Compensation Fund Hennepin County Supplemental Retirement Fund
Public Employees Retirement Association (PERA)	Public Employees Retirement Fund Police and Fire Fund Public Employees Correctional Fund Defined Contribution Retirement Fund
Teachers Retirement Association (TRA)	Teachers Retirement Fund

# Basis of Accounting and Valuation of Investments

The three plan administrators prepare financial statements using the accrual basis of accounting. Employee and employer contributions are recognized in the period in which they are earned and become measurable. Expenses are recognized when the liability is incurred. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

Except as described below, investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported trade price. Investments that do not have an established market are reported at estimated fair value.

The individual pension trust funds participate in internal investment pools sponsored by the state and administered by the State Board of Investment (SBI). The pools function much like mutual funds, with the various pension trust funds purchasing "units" in the pool rather than individual securities. At year-end, some security purchase and sale transactions entered into by SBI were not settled, resulting in securities trades receivables and payables. These unsettled securities trades are an essential element in determining the fair value of each pension trust fund's pooled investment balance; therefore, the trades are reported in the Combining Statement of Net Assets of pension trust funds as net amounts and allocated to the individual pension trust funds. As of June 30, 2008, this presentation resulted in a negative asset within the funds' investments.

#### **Defined Benefit Pension Funds**

Plan Descriptions and Contribution Information

Multiple employer, cost-sharing plans:

The State Employees Retirement Fund (SERF) covers those employees of the state, University of Minnesota, and certain other entities not covered by other pension funds. Thirty-three employers participate in this plan. Normal retirement age is 65. The annuity formula is the greater of a step rate with a flat rate reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarial reduction for early retirement. The applicable rates for each year of allowable service are 1.2 percent and 1.7 percent of a member's average salary, which is defined as the highest salary paid in five successive years of service. The state, as an employer for some participants, is liable for a portion of any unfunded accrued liability of this fund.

The Police and Fire Fund (P&FF) covers persons employed as police officers and firefighters by local governmental subdivisions. Approximately 500 employers participate in this plan. Normal retirement age is 55. The annuity formula for each member is 3.0 percent of average salary for each year of service in that plan. Prior to 1981, these employees were not covered by a local relief association. The fund covers all those hired since 1980. The state is not an employer of participants in the plan, but performs in a fiduciary capacity.

The Public Employees Correctional Fund (PECF) covers employees in county correctional facilities who have direct contact with inmates. Approximately 80 employers participate in this plan. Normal retirement age is 55. The annuity formula for each member is 1.9 percent of average salary for each year of service in that plan. The state is not an employer of participants in the plan, but performs in a fiduciary capacity.

The Teachers Retirement Fund (TRF) covers teachers and other related professionals employed by school districts or by the state. Laws of Minnesota 2006, Chapter 277, Article 3, Section 9, codified as Minnesota Statutes, Section 354.70, authorized the merger of the Minneapolis Teachers Retirement Fund Association (MTRFA) into the Teachers Retirement Fund (TRF). All assets and liabilities for the 13,783 active, inactive, and retired MTRFA members were transferred to TRF as of June 30, 2006. Five hundred sixty six (566) employers participate in this plan. Normal retirement is age 65. Basic membership includes participants who are not covered by the Social Security Act, while coordinated membership is the greater of a step rate with a flat reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarially based reduction for early retirement. The applicable rates for each year of allowable service based on average salary for basic members are 2.2 and 2.7 percent, and for coordinated members, 1.2 and 1.7 percent for service rendered before July 1, 2006, and 1.4 and 1.9 percent for service rendered on or after July 1, 2006. The state, as an employer for some participants, is liable for a portion of any unfunded accrued liability of this fund.

The Public Employees Retirement Fund (PERF) covers employees of various governmental subdivisions; including counties, cities, school districts, and related organizations. Approximately 2,000 employers participate in this plan. There are two types of membership: basic and coordinated as defined above. Normal retirement age is 65. The annuity formula for each type of membership is the greater of a step rate with a flat reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarially based reduction for early retirement. The applicable rates for each year of allowable service based on average salary for basic members are 2.2 and 2.7 percent; and for coordinated members, 1.2 and 1.7 percent. The state is not an employer of the participants in the plan, but performs in a fiduciary capacity.

#### Single employer (state of Minnesota) plans:

The Correctional Employees Retirement Fund (CERF) covers state employees who have direct responsibility for inmates at Minnesota correctional facilities. Normal retirement age is 55. The annuity is 2.4 percent of average salary for each year of service.

The Elective State Officers Fund (ESOF) covers the state's constitutional officers. Vesting occurs after eight years. Normal retirement age is 62. The annuity is 2.5 percent of average salary for each year of service. The ESOF is excluded from the Single Employers Plan disclosures since the remaining active employees have retired, terminated or elected coverage under another plan. This plan is closed to new entrants according to Minnesota Statutes, Chapter 352C.

The Judicial Retirement Fund (JRF) covers judges of the Supreme Court, district courts, county courts, probate courts, and various court referees. Normal retirement age is 65. The annuity is 2.7 percent of average salary for each year of service (3.2 percent for each year after June 30, 1980).

The Legislative Retirement Fund (LRF) covers some members of the state's House of Representatives and Senate. Legislators newly elected since January 1997 are covered by the Unclassified Employee Retirement Fund. Vesting occurs after six years. Normal retirement age is 62. The annuity ranges from 2.5 percent to 5.0 percent of average salary for each year of service depending on length of service.

The State Patrol Retirement Fund (SPRF) covers state patrol officers, crime bureau officers, and various conservation officers who perform enforcement duties. Normal retirement age is 55. The annuity is 3.0 percent of average salary for each year of service.

	<b>M</b> ult Empl						
	CERF	ESOF	JRF	LRF	SPRF	SERF	TRF
Statutory Authority, Minnesota Chapter	352	352C	490	3A	352B	352	354
Required Contribution Rate of Active Members (%)	6.40	N/A	8.15	9.00	9.10	4.25	5.50
Required Contribution Rate of Employer (%)	9.10	N/A	20.50	N/A	13.60	4.25	5.50

#### Multiple Employer Plan Required Contributions (In Thousands) SERF TRF Required Contributions: Employee 2008 99,280 \$ 209,592 2007 89.448 \$ 199,869 2006 85.379 \$ 177.085 Employer<sup>(1)</sup> 2008 96.746 \$ 209.717 2007 86,493 \$ 187,339 \$ 2006 \$ 179,022 \$ 82,645 (1)Contributions were at least 100 percent of required contributions. Contribution rates are statutorily determined.

As	Single Employer Plan Disclosures As of June 30, 2008 (In Thousands)											
		CERF		JRF		LRF		SPRF				
Annual Required Contributions (ARC) <sup>(1)</sup>	\$	45,767	\$	11,666	\$	3,411	\$	17,774				
Interest on Net Pension Obligation (NPO) <sup>(1)</sup>		1,689		(723)		(821)		(2,757)				
Amortization Adjustment to ARC <sup>(1)</sup>		(1,641)		826		885		1,782				
Annual Pension Cost	\$	45,815	\$	11,769	\$	3,475	\$	16,799				
Contributions		(31,398)		(10,795)		(2,397)		(13,873)				
Increase (Decrease) in NPO	\$	14,417	\$	974	\$	1,078	\$	2,926				
NPO, Beginning Balance	\$	19,868	_\$_	(8,509)	\$	(9,665)	\$	(32,437)				
NPO, Ending (Asset)	\$	34,285	\$	(7,535)	\$	(8,587)	\$	(29,511)				
<sup>(1)</sup> Components of annual pension cost.												

s	Single Employer Plan Disclosures (In Thousands)												
		_	CERF	JRF		LRF			SPRF				
Annual Pension Cost (APC)	2008	\$	45,815	\$	11,769	\$	3,475	\$	16,799				
	2007	\$	39,289	\$	10,553	\$	2,973	\$	14,382				
	2006	\$	25,836	\$	9,639	\$	3,186	\$	9,784				
Percentage of APC Contributed	2008		69%		92%		69%		83%				
	2007		61%		98%		68%		87%				
	2006		82%		106%		187%		120%				
NPO (End of Year)	2008	\$	34,285	\$	(7,535)	\$	(8,587)	\$	(29,511)				
	2007	\$	19,868	\$	(8,509)	\$	(9,665)	\$	(32,436)				
	2006	\$	4,538	\$	(8,698)	\$	(10,627)	\$	(34,371)				

 Schedule of Funding Status (In Thousands)											
		CERF		JRF		LRF		SPRF			
Actualial Valuation Date <sup>(1)</sup>		7/1/2007		7/1/2007		7/1/2007		7/1/2007			
Actuarial Value of Plan Assets	\$	559,852	\$	153,562	\$	44,869	\$	617,901			
 Actuarial Accrued Liability	\$	708,292	\$	214,297	\$	86,449	\$	673,444			
Total Unfunded Actuarial Liability (Asset)	\$	148,440	\$	60,735	\$	41,580	\$	55,543			
Funded Ratio		79%		72%		52%		92%			
Annual Covered Payroll	\$	167,727	\$	36,195	\$	2,380	\$	61,498			
 Ratio of Unfunded Actuarial Liability to Annual Covered Payroll		89%		168%		1747%		90%			

(1) The July 1, 2007 Actuarial Valuation Report is the most recently issued report available

Required Supplementary Information - Schedule of Funding Progress immediately following the notes presents multiyear trend information

Actuarial Assumptions for Single Employer Plans

- The actuarial cost method used by all plans is the Entry Age Normal method. The date of actuarial valuation is July 1, 2007.
- The calculation of the actuarial valuation of assets is a market value based formula based on the Unrecognized Asset Return (UAR is actual net return on market value minus net return based on actuarial assumption). The actuarial value of assets is the Market Value of Assets as of June 30, 2007, less: 80 percent UAR for fiscal year 2007; 60 percent UAR for fiscal year 2006; 40 percent UAR for fiscal year 2005, and 20 percent UAR for fiscal year 2004.
- Minnesota Statutes or valuation standards do not require an inflation rate assumption to cost the plans.
- Expected net investment returns for pre-retirement and postretirement are 8.5 percent and 6.0 percent, respectively, for all plans.
- Projected salary increases are a level 5.0 percent.
- Benefit increases after retirement: the payment of earnings on retired reserves in excess of 6.0 percent is accounted for by 6.0 percent postretirement assumptions for all plans. Under the LRF plan, for those persons not yet in pay status, a 5.0 percent postretirement discount rate is used to account for the one-time adjustment applicable at retirement.
- The level percentage of projected payroll is the amortization method used, except for the ESOF plan, which uses the level dollar amortization method.
- The amortization period for JRF is through July 1, 2020, for CERF is through July 1, 2023, for SPRF is through July 1, 2036, and for LRF is through July 1 2021.
- The amortization period is closed.

#### **Defined Contribution Funds**

The defined contribution funds presented in the financial statements include various statewide public employee retirement funds under which the benefits to be received are limited to an annuity, which can be purchased with the combined contributions of both the employee and employer or solely with employee contributions, depending on the fund. Accordingly, there is no unfunded liability for these funds; therefore, there is no actuarial valuation of accrued benefit liability nor any actuarially required contribution.

Plan Descriptions and Contribution Information

The Hennepin County Supplemental Retirement Fund (HCSRF), authorized by Minnesota Statutes, Sections 383B.46-52, covers employees of Hennepin County who began employment prior to April 14, 1982. The employee and employer contribution rate is 1.0 percent of the employee's salary. As of June 30, 2007, there were 2,333 members in the plan.

The Postretirement Health Care Benefits Fund (PHCBF), authorized by Minnesota Statutes, Section 352.98, creates a postretirement health care savings plan or plans, by which public employers and employees may save to cover postretirement health care costs. Contributions to the plan by or on behalf of an employee are held in trust for reimbursement of employee and dependent health-related expenses following retirement from public service. The current plan is based on state employee contributions without any matching provision by the state. A plan participant may request reimbursement until funds accumulated in the participant's account are exhausted.

The Unclassified Employee Retirement Fund (UERF), authorized by Minnesota Statutes, Chapter 352D, covers only those state employees who are included either by statute or policy in the "unclassified service" of the state and specified employees of various statutorily designated entities. Statutory contribution rates are 4.0 percent for employee and 6.0 percent for employer. Vesting occurs immediately, and normal retirement age is 55. Annuity is based on age and value of the participant's account.

The Defined Contribution Fund (DCF) is authorized by Minnesota Statutes, Chapter 353D. The plan covers local units of government of which current or former elected officials elect to participate (with the exception of elected county sheriffs), emergency medical service personnel employed by or providing service to any of the participating ambulance services, and physicians employed at public facilities. Plan benefits depend solely on amounts contributed to the plan, plus investment earnings, less administrative expenses. There is no vesting period required to receive benefits from this plan. DCF covers approximately 1,000 units of government. As of June 30, 2007, there were 6,867 members in the plan.

The State Colleges and Universities Retirement Fund (CURF), authorized by Minnesota Statutes, Chapter 354B and Chapter 354C, covers unclassified teachers, librarians, administrators, and certain other staff members who have been employed full-time by Minnesota State Colleges and Universities for a minimum of two academic years. Participation is mandatory for qualified employees. This fund consists of an Individual Retirement Account Plan (IRAP) and a Supplemental Retirement Plan (SRP). Two member groups, faculty and managerial employees, participate in the IRAP. The employer and employee statutory contribution rates are 6.0 and 4.5 percent, respectively. For the SRP, the statutorily required contribution rate is 5.0 percent of salary between \$6,000 and \$15,000. Statutes allow additional employer and employee contributions under specific circumstances. Vesting occurs immediately, and normal retirement is age 55. Total current membership in the plan is approximately 14,400.

Teachers Insurance and Annuity Association College Retirement Equities Fund (TIAA-CREF) is the administrative agent for the State Colleges and Universities Retirement Fund. Separately issued financial statements can be obtained from TIAA-CREF, Normandale Lake Office Park, 8000 Norman Center Drive, Suite 1100, Bloomington, MN 55437.

Defined Contribution Plans Contributions for the Year Ended June 30, 2008 (In Thousands)											
	НС	SRF	F	PHCBF	_	UERF		DCF	CURF	_	
Employee Contributions	\$	601	\$	73,081		\$ 5,209	\$	1,356	\$ 30,247	7	
Employer Contributions	\$	601		N/A		\$ 6,362	\$	1,503	\$ 35,629	)	

The Minnesota State Deferred Compensation Plan (State Deferred Compensation Fund) is a voluntary retirement savings plan authorized under section 457 of the Internal Revenue Code and Minnesota Statutes, Section 352.96. The plan is composed of employee pre-tax contributions. Employers do not contribute to this plan. Employees and elected officials of the state and its political subdivisions are eligible to participate in the plan. The plan has a 83,351 participants from approximately 800 employers.

# **Investment Trust Fund**

The Supplemental Retirement Fund (investment trust fund) is administered by the State Board of Investment, which issues a separate report (see Note 1 – Summary of Significant Accounting and Reporting Policies for the address). This fund is an investment pool for external participants, which are locally administered retirement funds, and a deferred compensation plan.

#### Component Units

The following component units are participants in the State Employees Retirement Fund (SERF), Police and Fire Fund (P&FF), and the Unclassified Employees Retirement funds (UERF):

- Housing Finance Agency
- Metropolitan Council
- University of Minnesota
- Agricultural and Economic Development Board
- · Office of Higher Education
- Public Facilities Authority
- Rural Finance Authority

# Note 9 - Termination and Postemployment Benefits

# **Primary Government - Termination Benefits**

Early termination benefits are defined as benefits received for discontinuing services earlier than planned. A liability and expense for voluntary termination benefits are recognized when the offer is accepted and the amount can be estimated. A liability and expense for involuntary termination benefits are recognized when a plan of termination has been approved, the plan has been communicated to the employees, and the amount can be estimated.

Only three state bargaining agreements provide for this benefit. These agreements, affecting only Minnesota State Colleges and Universities (MnSCU) employees, are the Minnesota State College Faculty, Inter Faculty Organization, and Minnesota State University Association of Administrative Service Faculty contracts. Faculty members who meet certain eligibility and a combination of age and years of service requirements are eligible to receive an early retirement incentive cash payment based on base salary, and health insurance paid for one year after separation. Approximately 250 former facility members currently receive this benefit. The cost of the benefits was \$4,610,000 during fiscal year 2008 with a remaining liability as of June 30, 2008 of \$6,344,000.

# Primary Government - Postemployment Benefits Other Than Pensions

As stated in Note 1 – Summary of Significant Accounting and Reporting Policies, the state implemented GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions". As a result of implementing this statement, the state recognized a change in accounting principle of \$91,812,000 resulting from restating the liability recognized for other postemployment benefits at the beginning of the year to zero.

#### Plan Description

Other postemployment benefits (OPEB) are available to state employees and their dependents through a single-employer defined benefit health care plan, as allowed by Minnesota Statutes 43A.27 subdivision 3 and 471.61 subdivision 2a, and required under the terms of selected employment contracts. All pre-65 state retirees with at least 5 years of allowable pension service and are entitled at the time of retirement to receive an annuity under the state retirement program are eligible to participate in the state's health and dental insurance plan until age 65. Retirees not eligible for an employer subsidy must pay 100% of the premiums to continue receiving coverage. These employees are allowed to stay in the active employee risk pool with the same premium rate and are, therefore, subsidized by the insurance premiums rates for active state employees, resulting in an implicit rate subsidy. As of July 1, 2006, there were approximately 3,000 retirees participating in the state's insurance plan under this provision.

The state also subsidizes the health care and dental premium rates for certain employees, primarily conservation officers, correctional officers at state correctional facilities, and state troopers, through an explicit rate subsidy under terms of selected employment contracts. If the retiree terminates employment prior to age 55, the employer's premium contribution rate is frozen at the date of the employee's retirement and is payable by the state until the retiree is age 65. The retiree is responsible for any other portion of the premiums. If the retiree terminates employment at age 55 or later, the employer contributes the active employee's premium rate each year until the retiree is age 65. Coverage ends at the retiree's attainment of age of 65. As of July 1, 2006, there were approximately 1,000 correctional and law enforcement retirees receiving an explicit rate subsidy. The state does not issue a separate financial report for its OPEB plan.

# Funding Policy

The contribution requirement of plan members and the state are established, and may be amended by the state legislature or through selected employment contracts, which are negotiated every other year. The required contribution is based on a projected pay-as-you-go basis. For fiscal year 2008, the state contributed \$28.6 million to the plan. Plan members receiving benefits through the implicit rate subsidy contributed \$15.3 million through their average required contribution of \$419 per month for retiree-only coverage and \$1,231 for retiree-family coverage.

# Annual OPEB Cost and Net OPEB Obligation

The state's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions". The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a thirty year amortization period using a 4.75% discount rate. For year ending June 30, 2008, the state's ARC is \$ 66.282,000.

The following table shows the components of the state's annual OPEB cost for the year, the amount contributed to the plan, and the changes to the state's net OPEB obligation:

OPEB Disclosures As of June 30, 2008 (In Thousands)	
Annual Required Contributions (ARC) <sup>(1)</sup>	\$ 66,282
Interest on Net OPEB Obligation (NOO) <sup>(1)</sup>	-
Amortization Adjustment to ARC <sup>(1)</sup>	
Annual OPEB Cost (Expense)	\$ 66,282
Contributions	(28,624)
Increase in NOO	\$ 37,658
NOO, Beginning Balance	\$ -
NOO, Ending	\$ 37,658
(1)Components of annual OPEB cost.	

The state's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2008 (the only year available) is as follows (in thousands):

Fiscal Year	Annual	Percentage of Annual OPEB Cost Contributed	Net OPEB
Ended	OPEB Cost		Obligation
June 30, 2008	\$66,282	43%	\$37,658

# Funded Status and Funding Progress

As of July 1, 2006, the most recent actuarial valuation date, the actuarial accrued liability (AAL) for benefits and the unfunded actuarial accrued liability (UAAL) was \$659 million. The actuarial value of assets is zero as no assets have been deposited into an irrevocable OPEB trust for future benefits. The covered payroll (annual payroll of active employees covered by the plan) was \$2.838 billion, and the ratio of the UAAL to the covered payroll was 23%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, is designed to present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial value of plan assets is zero.

#### Actuarial Methods and Assumptions

The projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

#### Actuarial Assumptions for OPEB

- The actuarial cost method used is the Entry Age Normal method. The date of actuarial valuation is July 1, 2006.
- Expected investment return is 4.75% based on the estimated long-term investment yield on the
  general assets of the state.
- Projected salary increases are a level 4.0 percent.
- The annual health care cost trend rate is 9.13% initially, reduced by increments to an ultimate rate of 5.0 after 20 years. The annual dental cost trend rate is 5.0%.
- The amortization period for the unfunded actuarial accrued liability is 30 year level percent of pay.
- The amortization period is open.

See Note 12 – Long-Term Liabilities – Primary Government for the related liability amount accrued at the government-wide level.

# Component Units - Postemployment Benefits Other Than Pensions

Metropolitan Council (MC) administers an other postemployment benefit (OPEB) plan, a single-employer defined benefit health care and life insurance plan to eligible retirees, their spouses, and dependents. MC does not fund its OPEB benefits in an irrevocable trust. However, it has separately invested \$69.4 million as of December 31, 2007 for this purpose. The annual required contribution for 2007 was \$26.1 million or 11.3 percent of annual covered payroll. As of December 31, 2007, the net OPEB obligation was \$14,480,000. The actuarial accrued liability (AAL) for benefits was \$275.0 million as of December 31, 2007, all of which was unfunded. The covered payroll was \$230.6 million, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was \$19.2 percent.

University of Minnesota (U of M) administers an other postemployment benefit (OPEB) plan, a single-employer defined benefit health care plan to eligible retirees, their spouses, and dependents and an academic disability plan for faculty and academic professional and administrative employees. U of M does not fund its OPEB benefits in an irrevocable trust. The annual required contribution for 2008 was \$17.6 million or 1.6 percent of annual covered payroll. As of June 30, 2008, the net OPEB obligation was \$11,167,000. The actuarial accrued liability (AAL) for benefits was \$77.4 million as of June 30, 2008, all of which was unfunded. The covered payroll was \$1.1 billion, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was 7.1 percent.

# Note 10 - Long-Term Commitments

Long-term commitments consist of grant agreements, construction, and other contracts. These commitments will be partially funded by current reserves for long-term commitments with the remaining resources provided by future bond proceeds, gas tax and motor vehicle registration revenues, and federal grants. Long-term commitments as of June 30, 2008, were as follows:

Primary Government Long-Term Commitments As of June 30, 2008 (In Thousands)											
Special Revenue Fund:											
Trunk Highway Fund	\$	562,671									
Capital Projects Funds:											
General Projects Fund		5,850									
Transportation Fund		9,315									
Building Fund		530,387									
Enterprise Funds:											
State Colleges and Universities		126,543									
Total Primary Government	\$	1,234,766									

#### Petroleum Tank Environmental Cleanup

The Petroleum Tank Release Cleanup Act, Minnesota Statutes, Chapter 115C, requires the state to reimburse eligible applicants for a significant portion of their costs to investigate and clean up contamination from leaking petroleum storage tanks. Reimbursements are made from the Petroleum Tank Release Cleanup Fund (Petrofund) (special revenue fund). As of November 2008, the Petrofund has reimbursed eligible applicants approximately \$390 million since program inception in 1987. Future expenditures from the Petrofund will be necessary as existing cleanup projects are completed and new cleanup projects are begun at currently undiscovered leak sites. The estimated total payments from the program, which is scheduled to sunset on June 30, 2012, are between \$425 and \$465 million for investigative and cleanup costs.

#### Remediation Fund

The landfill investments and investment earnings (part of the Remediation Fund) (special revenue fund) are committed for landfill abatement projects and are not available until after fiscal year 2020.

#### Component Units

Metropolitan Council enters into contracts for various purposes, including transit services and construction projects, among others. As of December 31, 2007, unpaid commitments for Metro Transit Bus services were approximately \$56.4 million. Future commitments for Metro Transit Light Rail were approximately \$49.3 million. Future commitments for Regional Transit services were approximately \$123.9 million. Finally, future commitments for Environmental Services were approximately \$34.1 million.

University of Minnesota (U of M) has construction projects in progress with an estimated cost of \$344 million to complete. These costs will be funded from plant fund assets and state appropriations.

As of June 30, 2008, Public Facilities Authority (PFA) had committed approximately \$133 million for the origination or disbursement of future loans under the Clean Water, Drinking Water, and Transportation Revolving Loan programs. PFA also committed \$2.3 million for disbursement of non point-source pollution control awards and \$22.2 million for grants.

# Note 11 - Operating Lease Agreements

# Operating Leases

The state and its component units are committed under various leases primarily for building and office space. For accounting purposes, these leases are considered to be operating leases.

Lease expenditures for the year ended June 30, 2008, totaled approximately \$82,472,000 and \$20,437,000 for the primary government and component units, respectively. Lease expenditures for the year ended December 31, 2007, totaled approximately \$715,000 for component units.

Future Minimum Lease Payments (In Thousands)												
Primary G	overr	nment		Component Units								
Year Ending			Year Ending			Year Ending						
June 30		Amount	June 30	<i>F</i>	Amount	December 31		Amount				
2009	\$	80,242	2009	\$	16,742	2008	\$	388				
2010		63,366	2010		12,308	2009		378				
2011		47,720	2011		11,066	2010		286				
2012		40,527	2012		10,319	2011		194				
2013		29,439	2013		10,231	2012		157				
2014-2018		55,918	2014-2018		12,547	2013-2017		421				
2019-2023		10,729	2019-2023		-	2018-2022		456				
2024-2028		2,945	2024-2028			2023-2028						
Total	\$	330,886	Total	\$	73,213	Total	\$	2,280				

# Note 12 - Long-Term Liabilities - Primary Government

The following table is a summary of long-term liabilities as of June 30, 2008, and the changes during fiscal year 2008:

Long-Term Liabilities
Year Ended June 30, 2008
(In Thousands)

		(In Thousands)			
	Beginning Balances	Increases	Decreases	Ending Balances	Amounts Due Within One Year
Governmental Activities					
Liabilities For:					
General Obligation Bonds	\$ 4,036,703	\$ 671,760	\$ 378,172	\$ 4,330,291	\$ 354,275
Loans	60,494	11,452	12,057	59,889	11,742
Revenue Bonds	15,145	-	645	14,500	785
Claims (1)	776,436	116,518	86,933	806,021	84,334
Compensated Absences	254,937	230,008	209,228	275,717	30,857
Workers' Compensation	107,908	3,985	16,152	95,741	14,605
Capital Leases	172,732	1,308	6,163	167,877	6,247
Net Pension Obligation	19,868	45,815	31,398	34,285	-
Net Other Postemployment Obligation	-	55,371	24,044	31,327	-
Due to Component Unit	25,970		3,485	22,485	3,568
Total	\$ 5,470,193	\$ 1,136,217	\$ 768,277	\$ 5,838,133	\$ 506,413
Business-type Activities					
Liabilities For:					
General Obligation Bonds	\$ 196,148	\$ 42,161	\$ 14,219	\$ 224,090	\$ 14,525
Loans	5,419	1,406	996	5,829	702
Revenue Bonds	174,483	40,929	5,693	209,719	6,540
Compensated Absences	129,404	29,694	21,193	137,905	16,303
Workers' Compensation	5,855	2,021	2,464	5,412	1,948
Capital Leases	25,382	193	2,928	22,647	2,401
Net Other Postemployment Obligation		10,911	4,580	6,331	<u>-</u> _
Total	\$ 536,691	\$ 127,315	\$ 52,073	\$ 611,933	\$ 42,419

<sup>&</sup>lt;sup>(1)</sup>As a result of implementing GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions", the beginning balance has been reduced by a change in accounting principle of \$91, 812.

The resources to repay the various long-term liabilities of the primary government have been, or will be, provided from the fund types as follows:

# Primary Government Resources for Repayment of Long-Term Liabilities As of June 30, 2008 (In Thousands)

Governmental Activities Special Internal Business-Revenue Service type General Fund Funds Funds Activities Total Liabilities For: General Obligation Bonds \$ 3,578,952 \$ 751,339 \$ \$ 224,090 \$ 4,554,381 Loans 39.625 20,264 5.829 65,718 224,219 Revenue Bonds 14,500 209,719 Claims 38,309 767,712 806,021 142.055 137,905 413,622 Compensated Absences 127.935 5.727 Workers' Compensation 72,669 23,072 5,412 101,153 22,647 190,524 Capital Leases 165,941 1,936 Net Pension Obligation 34,285 34,285 Net Other Postemployment Benefit Obligation 31,185 142 6,331 37,658 Due to Component Unit 22,485 22,485 Total \$ 4,049,276 \$ 1,762,724 26,133 \$ 611,933 \$ 6,450,066

The following tables show principal and interest payment schedules for general obligation bonds, revenue bonds, loans, due to component unit, and capital leases. There are no payment schedules for claims, compensated absences, workers' compensation, net pension obligation, or net other postemployment Benefit Obligation.

# Primary Government General Obligation Bonds Principal and Interest Payments (In Thousands)

	Governmen	ital A	ctivities	Business-type Activities			tivities	Total			
Fiscal Year(s)	 Principal		Interest	F	Principal		nterest	Principal		Interest	
2009	\$ 354,275	\$	197,421	\$	14,525	\$	9,630	\$	368,800	\$	207,051
2010	340,099		179,936		15,431		8,897		355,530		188,833
2011	324,504		163,079		14,936		8,176		339,440		171,255
2012	317,176		146,981		14,964		7,474		332,140		154,455
2013	304,154		131,447		14,156		6,790		318,310		138,237
2014-2018	1,221,567		455,938		65,518		24,268		1,287,085		480,206
2019-2023	839,208		194,239		50,787		10,477		889,995		204,716
2024-2028	 369,073		35,807		24,707		1,874		393,780		37,681
Total	\$ 4,070,056	\$	1,504,848	\$	215,024	\$	77,586	\$	4,285,080	\$	1,582,434
Bond Premium	 260,235		-		9,066		-		269,301		-
Total	\$ 4,330,291	\$	1,504,848	\$	224,090	\$	77,586	\$	4,554,381	\$	1,582,434
	 							-			

# Primary Government Revenue Bonds Principal and Interest Payments (In Thousands)

		Governmer	ital Ac	tivities	Business-ty	ре А	ctivities	To	otal	al	
Fiscal Year(s)	F	rincipal	lı	nterest	Principal		Interest	Principal		Interest	
2009	\$	785	\$	611	\$ 6,540	\$	9,590	\$ 7,325	\$	10,201	
2010		815		579	9,880		9,499	10,695		10,078	
2011		845		546	10,240		9,039	11,085		9,585	
2012		880		511	10,255		8,601	11,135		9,112	
2013		915		475	10,715		8,145	11,630		8,620	
2014-2018		5,205		1,740	58,925		32,570	64,130		34,310	
2019-2023		5,055		468	48,255		19,175	53,310		19,643	
2024-2028		-		-	38,440		7,720	38,440		7,720	
2029-2033					 13,335		1,424	 13,335		1,424	
Total	\$	14,500	\$	4,930	\$ 206,585	\$	105,763	\$ 221,085	\$	110,693	
Bond Premium					3,134		-	 3,134			
Total	\$	14,500	\$	4,930	\$ 209,719	\$	105,763	\$ 224,219	\$	110,693	

# Primary Government Loans Payable and Due to Component Unit Principal and Interest Payments (In Thousands)

<u>.</u> .	Governmental Activities			Business-type Activities					Total			
Fiscal Year(s)	P	rincipal	lr	nterest	Pr	rincipal	lr	nterest	P	rincipal		nterest
2009	\$	15,310	\$	2,325	\$	702	\$	274	\$	16,012	\$	2,599
2010		21,459		976		704		238		22,163		1,214
2011		15,553		4,978		729		200		16,282		5,178
2012		9,365		410		719		161		10,084		571
2013		4,343		313		604		125		4,947		438
2014-2018		15,540		693		1,527		352		17,067		1,045
2019-2023		804		44		844		84		1,648		128
Total	\$	82,374	\$	9,739	\$	5,829	\$	1,434	\$	88,203	\$	11,173

# Primary Government Capital Leases Principal and Interest Payments (In Thousands)

<u>-</u>		Governmer	ntal Ac	tivities		Business-type Activities			Total			
Fiscal Year(s)	P	rincipal		nterest	P	rincipal	lr	terest	F	Principal		Interest
2009	\$	6,247	\$	8,181	\$	2,401	\$	1,142	\$	8,648	\$	9,323
2010		6,369		7,955		2,221		1,018		8,590		8,973
2011		6,461		7,707		1,660		926		8,121		8,633
2012		6,299		7,453		1,604		893		7,903		8,346
2013		6,469		7,176		1,145		780		7,614		7,956
2014-2018		37,024		30,836		6,306		3,000		43,330		33,836
2019-2023		47,041		20,315		5,512		1,368		52,553		21,683
2024-2028		51,967		7,228		971		353		52,938		7,581
2029-2033		-				827		78		827		78
Total	\$	167,877	\$	96,851	\$	22,647	\$	9,558	\$	190,524	\$	106,409

# Debt Service Fund

Minnesota Statutes, Section 16A.641, provides for an annual appropriation for transfer to the Debt Service Fund. The amount of the appropriation is to be such that, when combined with the balance on hand in the Debt Service Fund on December 1 of each year for state bonds, it will be sufficient to pay all general obligation bond principal and interest due and to become due through July 1 in the second ensuing year. If the amount appropriated is insufficient when combined with the balance on hand in the Debt Service Fund, the state constitution requires the state auditor to levy a statewide property tax to cover the deficiency. No such property tax has been levied since 1969 when the law requiring the appropriation was enacted.

During fiscal year 2008, the Department of Finance made the necessary transfers to the Debt Service Fund as follows:

Primary Government Transfers to Debt Service Fund Year Ended June 30, 2008 (In Thousands)	
General Fund	\$ 409,302
Special Revenue Funds:	
Game and Fish Fund	\$ 3
Trunk Highway Fund	52,170
Natural Resources Funds	10
Maximum Effort School Loan Fund	1,961
Miscellaneous Special Revenue Fund	 355
Total Special Revenue Funds	\$ 54,499
Capital Projects Funds:	
Building Fund	\$ 501
Transportation	 100
Total Capital Project Funds	\$ 601
Total Operating Transfers to Debt Service Fund	\$ 464,402

# General Obligation Bond Issues

On July 26, 2007, \$656,000,000 in general obligation state various purpose bonds and \$14,000,000 in general obligation state trunk highway bonds were issued at a true interest rate of 4.30 percent and \$8,000,000 in general obligation Rural Finance Authority bonds were issued at a true interest rate of 5.14 percent.

The balance outstanding for all extinguished debt as of June 30, 2008, was \$90,400,000, which is shown below. The state remains contingently liable to pay the advance refunded general obligation bonds.

General Obligation Bonds Outstanding Defeased Debt (In Thousands)										
Refunding Date	June 30, 2008  Refunding Refunded Outstanding Refunded Bond  Refunding Date Amount Amount Call Date									
April 25, 2007	\$ 87,190	\$ 90,400	\$ 90,400	November 1, 2008						

The following table is a schedule of general obligation bonds authorized, but unissued, and bonds outstanding as of June 30, 2008. This schedule includes general obligation bonds that were sold for the State Operated Community Services and State Colleges and Universities funds (enterprise funds).

General Obligation Bonds Authorized, but Unissued, and Bonds Outstanding As of June 30, 2008 (In Thousands)								
<u>Purpose</u>		horized Inissued		Amount itstanding	Interest Rates Range - %			
State Building	\$	708	\$	388,849	5.00 - 5.62			
State Operated Community Services		-		2,901	5.00			
State Transportation		60,060		153,989	5.00 - 5.62	1		
Waste Management		-		1,950	5.00 - 5.50	)		
Water Pollution Control		-		30,665	5.00 - 5.62	2		
Maximum Effort School Loan		-		61,075	5.00 - 5.25	į		
Reinvest in Minnesota		-		15	5.00			
Rural Finance Authority		17,500		60,600	5.00 - 5.60	,		
Refunding Bonds		-		782,500	4.00 - 5.00	ļ		
Municipal Energy Building		-		305	5.00			
Trunk Highway	1,	827,380		516,995	3.25 - 5.25			
Landfill		-		4,520	5.50 - 5.62			
Various Purpose	1,	545,472		2,280,716	5.00 - 5.62			
Total	\$ 3,	451,120	\$ 4	4,285,080				

#### Capital Leases

In 2006, the state entered into capital lease agreements with St Paul Port Authority (SPPA - not part of the state's reporting entity) to purchase two newly constructed buildings on state owned land for \$180,005,000. Lease payments are scheduled over 20 years and approximate the debt service payments of SPPA. The state has other capital lease agreements to purchase equipment. The leases meet the criteria of a capital lease as defined by Financial Accounting Standards Board Statement of Financial Accounting Standards No. 13, "Accounting for Leases", which defines a capital lease generally as one that transfers benefits and risk of ownership to the lessee. The terms of each agreement provide options to purchase the buildings under a bargain purchase option and the equipment at any time during the lease period

# Loans Payable and Due to Component Unit

Governmental activities loans are loans relating to the Trunk Highway Fund (special revenue fund). Loans outstanding of \$39,625,000 were from local government entities to finance certain trunk highway projects. In addition, \$22,485,000 in loans from the Public Facilities Authority component unit (Due to Component Unit) were outstanding for transportation projects. Other governmental activities loans are internal service fund loans for equipment purchases.

Business-type activities loans are loans to purchase equipment and loans from energy companies to improve energy efficiencies in the colleges and universities.

#### Revenue Bonds Payable

On July 26, 2006, \$15,145,000 of revenue bonds were issued to provide grants to school districts located in the state's taconite assistance area (as defined in statute) and for bond administrative costs. Minnesota Laws of 2005, Chapter 152, Article 1, Section 39 as amended; Minnesota Statutes, Section 298.2211; and an order of the Commissioner of Iron Range Resources and Rehabilitation authorized the issuance of the bonds. To repay the bonds, the Iron Range Resources and Rehabilitation Agency has pledged future appropriations of the annual distribution of taconite production tax revenues to the Iron Range Resources and Rehabilitation Fund and the Douglas J. Johnson Economic Protection Trust Fund (special revenue funds). These distributions, totaling \$37,975,000 for fiscal year 2008, have averaged about one third of the state's total annual taconite production tax revenues over the last five years. The debt service on the bonds is payable solely from these taconite production tax distributions. The interest rates on the bonds are 4.00% (7 years) and 4.50% (thereafter) over the 15 year term of the bonds. Bonds maturing on and after October 1, 2014 are subject to optional redemption. For fiscal year 2008, principal and interest paid by the Iron Range Resources and Rehabilitation Agency on the bonds was \$1,284,000. The total principal and interest remaining to be paid as of June 30, 2008 is \$19,430,000, payable through November 2021.

The state is authorized by Minnesota Statutes, Section 403.275 and by Minnesota Statewide Radio Board resolution to issue revenue bonds for a current development phase of a public safety radio communications system. On November 1, 2006, \$35,000,000 in revenue bonds were issued at a true interest rate of 3.76 percent. The state has pledged future 911 fee revenues to repay the debt. The debt service on these bonds is payable solely from the revenues derived from the 911 fee assessed on wireless and wire-line telephone service. Annual principal and interest payments on the bonds are expected to require less than 10 percent of the total 911 fee revenues. The total principal and interest remaining to be paid on the bonds as of June 30, 2008 is \$41,688,000, payable through June 2018. Principal and interest paid during fiscal year 2008 and total 911 fee revenues were \$4,262,000 and \$52,271,000, respectively. The bonds are accounted for in the 911 Services Fund (enterprise fund) and are insured by a financial quaranty insurance policy issued by MBIA Insurance Corporation.

Minnesota State Colleges and Universities (MnSCU) (enterprise fund) is authorized by Minnesota Statutes, Section 136F.98, to issue revenue bonds whose aggregate principal shall not exceed \$200,000,000 at any time. The proceeds of these bonds are used to finance the acquisition, construction and remodeling of buildings for dormitory, residence hall, parking ramps, student union, and food service purposes at state universities. Revenue bonds currently outstanding have interest rates of 3.25 to 6.5 percent. The revenue bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings and from student fees. These revenue bonds are payable through 2033. Annual principal and interest payments on the bonds are expected to require less than 16 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$243,922,000. Principal and interest paid for the current year and total customer net revenues were \$7.319,000 and \$83.619,000, respectively.

Itasca Community College issued revenue bonds through the Itasca County Housing Redevelopment Authority that are payable through 2025. These bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings. Annual principal and interest payments on the bonds are expected to require less than 55 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$3,967,000. For the current year, principal and interest paid and total customer net revenues were \$205,000 and \$377,000, respectively. These revenue bonds have a variable interest rate of 2.50 to 5.75 percent.

Vermilion Community College issued revenue bonds through the Minnesota Higher Education Facilities Authority that are payable through 2013. These bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings and guaranteed by the City of Ely. Annual principal and interest payments on the bonds are expected to require less than 40 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$421,000. For the current year, principal and interest paid and total customer net revenues were \$85,000 and \$218,000, respectively. These revenue bonds have a fixed interest rate of 6 percent.

On November 1, 2000, \$16,000,000 in revenue bonds were issued for financing expansion of the Giants Ridge Recreational Area at a true interest rate of 7.48 percent. In addition, \$3,710,000 in bonds were refunded. The original refunded bonds have been eliminated, and the new advance refunding bonds have been added to the Giants Ridge Fund (enterprise fund). The Iron Range Resources and Rehabilitation Agency has pledged the gross revenues from the operation of the Giants Ridge Recreational Facilities, including greens fees and ski lift ticket receipts, to repay the debt. The debt service on these bonds is payable solely from these sources. The total principal and interest remaining to be paid on the bonds as of June 30, 2008 is \$22,350,000, payable through November 2025. Principal and interest paid during fiscal year 2008 and net Giants Ridge Fund available revenues were \$1,668,000 and \$4,338,000, respectively.

Giants Ridge Outstanding Defeased Debt (In Thousands)								
Refunding Date	Refunding Amount	Refunded Amount	June 30, 2008 Outstanding Amount	Refunded Bond Call Date				

November 1, 2000 \$ 3,710 \$ 3,710 \$

#### Claims

Municipal solid waste landfill liability of \$236,821,000 for closure and postclosure care is reported for the landfill cleanup program payable from the Remediation Fund (special revenue fund) and the General Fund

Claims of \$45,700,000 are for workers' compensation claims of employees of uninsured and bankrupt firms. These claims are funded by an assessment on insurers and are payable from the Special Compensation Fund (special revenue fund).

The remaining claim amount of \$523,500,000 is for reimbursements of supplementary and second injury benefits for old workers' compensation injuries. Legislative action ended both the supplementary and second injury programs. The claim amount represents the estimated discounted (5.00%) cost of supplementary benefits for injuries prior to October 1, 1995, and second injury program benefits for injuries prior to July 1, 1992. Without alteration by settlements, the liability is expected to extend to approximately the year 2050 for supplementary benefits and 2033 for second injuries.

#### Compensated Absences

The compensated absences liability for governmental activities and business-type activities of \$275,717,000 and \$137,905,000, respectively, are primarily for vacation leave and vested sick leave, which are payable as severance pay under specific conditions. Both amounts are paid in cash only when an employee terminates state employment. This obligation will be liquidated using future resources at unspecified times.

#### Workers' Compensation

The governmental activities and business-type activities liability for workers' compensation of \$95,741,000 and \$5,412,000, respectively, are based on claims filed for injuries to state employees occurring prior to June 30, 2008, and is an undiscounted estimate of future payments. The liability will be liquidated using future resources at unspecified times.

# Arbitrage Liabilities

An arbitrage rebate payable to the federal government is required by the Tax Reform Act of 1986 and U.S. Treasury regulations and penalties if there are excess earnings on tax-exempt bond proceeds and debt service reserves. For fiscal year 2008, the state did not have excess earnings on tax-exempt bond proceeds and debt service.

# Revenue Bonds Payable - Fiduciary Funds

On June 1, 2000, the state of Minnesota issued revenue bonds totaling \$29,000,000 on behalf of the state's three retirement systems. Minnesota Statutes, Section 356.89, authorized the issuance of the revenue bonds for the construction of an administrative office building. The revenue bonds have a variable interest rate of 5.38 to 6.00 percent and are not general obligations of the state. The bonds are backed by the assets of the three retirement systems, excluding assets segregated for retired employees and assets of the systems' defined contribution funds. The debt service payments are allocated to each system based on the percentage interest each has in the facility. For fiscal year 2008, principal and interest paid by the State Employees Retirement Fund (SERF), Teachers Retirement Fund (TRF), and Public Employees Retirement Fund (PERF) was \$2,084,000. The total principal and interest remaining to be paid as of June 30, 2008 is \$46,179,000, payable through 2030.

2.720 November 1, 2025

The repayment schedule for the combined three funds follows:

# Long-Term Debt Repayment Schedule Fiduciary Funds (In Thousands) Revenue Bonds – SERF, TRF, and PERF

Fiscal Year(s)	F	Principal	 nterest
2009	\$	600	\$ 1,479
2010		625	1,446
2011		675	1,413
2012		700	1,376
2013		750	1,338
2014-2018		4,375	6,021
2019-2023		5,900	4,602
2024-2028		7,950	2,647
2029-2033		3,925	357
Total	\$	25,500	\$ 20,679

# Note 13 - Long-Term Liabilities - Component Units

#### Revenue and General Obligation Bonds

#### Component Units

Housing Finance Agency (HFA) is authorized by Minnesota Statutes, Section 462A.06, to issue bonds and notes to provide funds for rehabilitation, construction, and mortgage loans, or to refund bonds to sponsors of residential housing for families of low and moderate income. The amount outstanding on these bonds at any time shall not exceed \$5,000,000,000, according to Minnesota Statutes, Section 462A.22. The principal amount of revenue bonds outstanding on June 30, 2008, net of unamortized premium, was \$2,411,376,000.

Metropolitan Council (MC) issues general obligation bonds for parks, solid waste, sewers, and transportation, backed by the full faith and credit and taxing powers of MC. MC had \$1,118,764,000 in general obligation bonds outstanding, net of unamortized premium, and \$7,319,000 of revenue bonds outstanding on December 31, 2007.

University of Minnesota (U of M) issues revenue bonds and general obligation bonds for capital projects. On June 30, 2008, the principal amount of revenue bonds outstanding was \$150,055,000 and the principal amount of general obligation bonds outstanding was \$352,288,000.

Agricultural and Economic Development Board (AEDB) issues revenue bonds to provide loans for agricultural and economic projects. On June 30, 2008, the principal amount of revenue bonds outstanding was \$16,910,000.

Office of Higher Education (OHE) is authorized by Minnesota Statutes, Sections 136A.171-.175, to issue revenue bonds and notes to finance guaranteed loans for students attending eligible post-secondary educational institutions. The amount outstanding on these bonds at any one time, not including refunded bonds or otherwise defeased or discharged bonds, shall not exceed \$850,000,000, according to Minnesota Statutes, Section 136A.171. On June 30, 2008, the outstanding principal of revenue bonds was \$527.000.000.

Public Facilities Authority (PFA) is authorized by Minnesota Statutes, Section 446A.072, to issue revenue bonds to make loans to municipalities for wastewater treatment facilities. The amount outstanding on these bonds at any time shall not exceed \$1,500,000,000, according to Minnesota Statutes, Section 446A.12. The principal amount of bonds outstanding on June 30, 2008, net of unamortized premium, was \$1,050,260,000.

U of M

	Compone neral Oblig ajor Compo (In Thou	ation onent	Bonds Units
	M	C <sup>(1)</sup>	
iscal Year(s)	 Principal		nterest
2009	\$ 118,697	\$	40,138

Fiscal Year(s)	 Principal	Interest	_	Principal	 Interest
2009	\$ 118,697	\$ 40,138	\$	280,294	\$ 24,493
2010	79,576	36,598		5,379	3,196
2011	71,940	33,402		5,715	2,948
2012	76,570	30,287		1,600	2,674
2013	60,953	27,413		1,950	2,603
2014-2018	310,555	102,636		10,500	11,721
2019-2023	279,724	46,845		13,300	9,188
2024-2028	103,121	8,122		16,800	5,962
2029-2033	 	-		16,750	 1,881
	\$ 1,101,136	\$ 325,441	\$	352,288	\$ 64,666
Unamortized Discounts/Premiums					
and Issuance Costs	 17,628	 -		-	
Total	\$ 1,118,764	\$ 325,441	\$	352,288	\$ 64,666

<sup>(1)</sup>MC fiscal year ends December 31.

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#### Component Units Long-Term Debt Repayment Schedule Revenue Bonds Major Component Units (In Thousands)

	HFA				M	C <sup>(2)</sup>			U of M			
Fiscal Year(s)	P	rincipal		Interest	Pr	incipal	ln	terest	Pi	rincipal <sup>(1)</sup>		nterest
2009	\$	391,055	\$	98,305	\$	1,030	\$	298	\$	5,294	\$	6,835
2010		49,075		89,327		1,135		252		5,524		6,601
2011		47,010		87,389		1,185		199		5,669		6,341
2012		48,745		85,370		1,245		138		5,564		6,086
2013		59,180		82,995		1,305		81		5,769		5,840
2014-2018		269,010		379,539		1,365		27		28,889		25,378
2019-2023		289,600		315,692		-		-		35,574		18,039
2024-2028		368,945		245,858		-		-		44,999		8,607
2029-2033		429,785		157,114		-		-		12,773		426
2034-2038		409,350		66,813		-		-		-		-
2039-2043		27,885		5,218		-		-		-		-
2044-2048		13,460		1,818		-		-		-		-
2049-2053		2,605		73								
	\$ 2	2,405,705	\$	1,615,511	\$	7,265	\$	995	\$	150,055	\$	84,153
Unamortized												
Discounts/Premiums												
and Issuance Costs		5,671		_		54		_	_			
Total	\$ 2	2,411,376	\$	1,615,511	\$	7,319	\$	995	\$	150,055	\$	84,153

<sup>&</sup>lt;sup>(1)</sup>Does not include foundation issued bonds.

#### Component Units Long-Term Debt Repayment Schedule Revenue Bonds Nonmajor Component Units (In Thousands)

		ΑE	EDB		0	HE		PFA				
Fiscal Year(s)	F	rincipal		nterest	Principal		Interest	_	Principal		Interest	
2009	\$	1,825	\$	998	\$ -	\$	16,482	\$	50,870	\$	49,749	
2010		1,910		891	-		16,482		49,200		47,311	
2011		1,780		779	-		16,482		55,260		45,145	
2012		1,180		689	-		16,482		58,105		42,492	
2013		1,255		619	-		16,482		58,280		39,727	
2014-2018		6,065		1,933	-		82,410		337,470		36,840	
2019-2023		2,895		307	72,673		79,560		307,325		20,141	
2024-2028		-		-	142,200		62,987		106,205		5,127	
2029-2033		-		-	152,833		39,071		-		-	
2034-2038		-		-	130,160		15,711		-		-	
2039-2043		-		-	 29,134		1,352		_	_	-	
	\$	16,910	\$	6,216	\$ 527,000	\$	363,501	\$	1,022,715	\$	286,532	
Unamortized												
Discounts/Premiums												
and Issuance Costs					 -				27,545	_		
Total	\$	16,910	\$	6,216	\$ 527,000	\$	363,501	\$	1,050,260	\$	286,532	

### Variable Rate Debt

University of Minnesota

To protect against future interest rate fluctuations on the U of M general obligation bonds and for budgeting purposes, U of M has entered into eight separate interest rate swaps. All of these are pay-fixed and receive variable interest rate swaps, which effectively changes the U of M variable interest rate bonds to synthetic fixed-rate bonds.

<sup>(2)</sup>MC fiscal year ends December 31.

#### Office of Higher Education

The interest rate on the taxable Series 1999A bonds, taxable Series 2002A bonds, tax-exempt Series 2003B bonds, taxable Series 2003A bonds, tax-exempt Series 2003B bonds, taxable Series 2004A bonds, tax-exempt Series 2004B bonds, tax-exempt Series 2005B bonds, and tax-exempt Series 2006 bonds are reset every 7, 7, 7, 28, 35, 28, 35, 28, 35, and 35 days, respectively, based on a determination by the auction agent through auction proceedings. The rate cannot exceed the lesser of the applicable London InterBank Offered Rate (LIBOR) rate plus 1.00 percent or 17.00 percent. The interest rate as of June 30, 2008, for the Series 1999A bonds was 3.48 percent. The interest rates as of June 30, 2008, for the Series 2002B bonds were 3.48 percent and 2.62 percent, respectively. The interest rates as of June 30, 2008, for the Series 2004A and 2003B bonds were 3.45 percent, and 2.62 percent, respectively. The interest rates as of June 30, 2008, for the Series 2004A and 2004B bonds were 3.48 percent and 2.85 percent, respectively. The interest rate as of June 30, 2008, for the Series 2004A and 2005B bonds was 2.89 percent. The interest rate as of June 30, 2008, for the Series 2006 bonds was 2.70 percent.

#### **Bond Defeasances**

In prior years, U of M defeased various bonds by placing the proceeds from new bond issuances into an irrevocable trust to provide for all future debt payments on the old bonds. The amount defeased for general obligation bonds 1982 and 1996 Series A was \$271,635,000 with \$176,600,000 outstanding as of June 30, 2008. Neither the outstanding indebtedness, nor the related trust account assets for these bonds are included in the U of M financial statements as of June 30, 2008.

Public Facilities Authority had \$292,380,000 various refunding series bonds that were defeased and not reflected in the financial statements as of June 30, 2008.

#### Note 14 - Landfill Closure and Postclosure

Minnesota Statutes, Section 115B.39, established the landfill cleanup program to provide environmental response to qualified, state-permitted, closed landfills. There are currently 109 closed sites in the program. Up to three additional sites could enter the program in the near future. The state becomes responsible for the long-term care of these closed municipal solid waste facilities only after certain eligibility requirements are met. The state is responsible, in perpetuity, for performing cleanup and final closure work as well as all maintenance and monitoring functions at these qualifying sites. Funding for the state's perpetual obligation at these landfills comes from the Remediation Fund (special revenue fund), which was established under Minnesota Statute, Section 116.155. The Remediation Fund includes revenues from insurance recovery proceeds and financial assurance from previous owners and operators, as well as transfers in from the Environmental Fund (special revenue fund). Additional proceeds from the sale of state general obligation bonds is used for design and construction work at the publicly-owned landfills in the program. As of June 30, 2008, cumulative expenditures of about \$285 million have been disbursed by the Remediation Fund and the Building Fund (capital project fund). Estimates show that the total of all payments for the program may reach \$608 million. These estimates include costs for planned response actions, costs representing future unknown additional remedies which have some probability of occurring, future replacement of some remedial systems, and administrative costs. Actual costs could become higher because of inflation, changes in technology, inclusion of additional qualifying sites or changes in regulations, and future unanticipated response actions.

See Note 12 - Long-Term Liabilities - Primary Government for related liability amount accrued at the government-wide level.

#### Note 15 - Segment Information

	Segment In Year E	format nded	overnme tion Finar June 30, 1 usands)	ncial I	Data						
	Minnesota	a State	Colleges	and U	Iniversiti	es (Mr	SCU)				
				milion			Itasca				
	Revenue Fund	Re	sidence Hall		odular ousing		sidence Halls	Cie	nto Didao	c	911 ervices
	rand		riaii		ousing	-	Панѕ	Gia	nts Ridge		ervices
Condensed Statement of Net Assets											
Assets:											
Current Assets	\$ 60,031	\$	147	\$	24	\$	65	\$	6,783	\$	30,389
Restricted Assets	134,557		-		143		259		1,618		-
Capital Assets	141,521		1,277		901		3,783		20,432		-
Total Assets	\$ 336,109	\$	1,424	\$	1,068	\$	4,107	\$	28,833	\$	30,389
Liabilities:											
Current Liabilities	\$ 18,751	\$	21	\$	90	\$	127	\$	1,398	\$	3,386
Noncurrent Liabilities	165,607		-		290		2,174		12,341		31,768
Total Liabilities	\$ 184,358	\$	21	\$	380	\$	2,301	\$	13,739	\$	35,154
Net Assets:											
Invested in Capital Assets, Net of											
Related Debt	\$ 87,066	\$	1,277	\$	612	\$	1,529	\$	8,945	\$	-
Restricted	64,685		-		67		259		-		_
Unrestricted	-		126		9		18		6,149		(4,765)
Total Net Assets	\$ 151,751	\$	1,403	\$	688	\$	1,806	\$	15,094	\$	(4,765)
0 1 10 1 10											
Condensed Statement of Revenues,											
Expenses and Changes in Fund Net Assets											
Operating Revenues - Customer Charges	\$ 83,619	\$	424	\$	218	\$	377	\$	4,216	\$	52,271
Depreciation Expense	(8,857)		(72)		(34)		(119)		(1,108)		-
Other Operating Expenses	(65,166)		(320)		(126)		(229)		(5,447)		(25,812)
Operating Income (Loss)	\$ 9,596	\$	32	\$	58	\$	29	_\$_	(2,339)	\$	26,459
Nonoperating Revenues (Expenses):											
Interest Income	\$ 5,265	\$	-	\$	5	\$	14	\$	126	\$	916
Interest Expense	(5,374)		-		(23)		(130)		(955)		(1,400)
Other	(74)		(6)		-		-		(1)		(14, 178)
Transfers-In (Out)	-		(259)		137		-		4,561		(2,683)
Change in Net Assets	\$ 9,413	\$	(233)	\$	177	\$	(87)	\$	1,392	\$	9,114
Beginning Net Assets	142,338		1,636		511		1,893		13,702		(13,879)
Ending Net Assets	\$ 151,751	\$	1,403	\$	688	\$	1,806	\$	15,094	\$	(4,765)
Condensed Statement of Cash Flows											
Net Cash Provided (Used) By:											
Operating Activities	\$ 21,833	\$	108	\$	75	\$	400		(4.007)		00.505
Noncapital Financing Activities	\$ 21,033	Ф	108	2	75	\$	182	\$	(1,087)	•	26,595
	(40.705)				(404)		(000)		4,561		(22,043)
Capital and Related Financing Activities	(16,735)		(325)		(101)		(238)		(2,153)		
Investing Activities	4,444		-		4		13		117		916
Net Increase (Decrease)	\$ 9,542	\$	(202)	\$_	(22)	\$	(43)	\$	1,438	\$	5,468
Beginning Cash and Cash Equivalents Ending Cash and Cash Equivalents	\$ 140,095 \$ 149,637	\$	335	\$	165	\$	348	\$	5,053		20,059
Ending Oddin and Oddin Equivalents	\$ 149,637	\$	133	\$	143	\$	305	\$	6,491	\$	25,527

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The types of goods or services provided by each segment are as follows:

- MnSCU Revenue Fund constructs, maintains, and operates college buildings for residence hall, student union, or food service purposes.
- MnSCU Vermilion segment accounts for the construction and operation of student housing at Vermilion Community College.
- MnSCU Itasca Residence Hall accounts for the construction of student housing at Itasca Community College.
- · Giants Ridge is a four-season recreation facility with golfing, as well as downhill and nordic skiing.
- 911 Services Fund accounts for activities related to the enhancement of the state's 911 emergency response system.

Each segment has a revenue stream pledged to secure revenue bonds and provisions in the bond documents which require the separate reporting of each segment's financial operations and position.

#### Note 16 - Contingent Liabilities

#### **Primary Government**

In addition to the pension trust funds included in the reporting entity (see Note 8 – Pension and Investment Trust Funds), the state is funding a portion of the unfunded liability for other public employee pension funds. Funding formulas contained in state statutes define the state's contributions to these local funds. Funding is provided in the state's biennial budget. The state is not liable for any additional portion of the unfunded liability without legislative action. The pension trust funds involved, the year-end for which the most current data is available, and the unfunded liabilities are described below (in thousands):

#### Other Public Employee Pension Funds Unfunded Liability (In Thousands)

Fund	Liability As Of	Unfunded Liability				
Minneapolis Employee Retirement Fund	June 30, 2008	\$	374,685			
St. Paul Teachers Retirement Fund	June 30, 2007	\$	375,576			
Duluth Teachers Retirement Fund	June 30, 2008	\$	64,977			
Local Police and Fire Fund (1)	December 31, 2007	\$	73,739			
(1)The Local Police and Fire Fund consists of four local plans.						

#### Component Units

Since January 18, 2000, Metropolitan Council (MC) has been contingently liable for Carver County Housing and Redevelopment Authority Revenue Bonds. The bond issue was for \$2,696,000, payable primarily from the revenues of the Housing Authority, but is also secured by the pledge of the full faith and credit of the City of Chaska, and MC. The city must reimburse MC for any money paid by MC for debt service on the bonds. These bonds have a final maturity on January 1, 2030.

On December 31, 1996, University of Minnesota Hospital and Clinic operations and certain assets and liabilities were transferred to University of Minnesota Medical Center, Fairview (Fairview). Fairview and the University also agreed to affiliate with each other in support of research, education, and patient care missions of the University's Academic Health Center. Under this affiliation agreement, the University shares equally with Fairview in any unfunded education costs at the teaching hospital.

Workers' Compensation Assigned Risk Plan (WCARP) contracts with six servicing contractors to provide policy issuance, premium accounting, and claim settlement services in exchange for a service fee based upon a standard written premium. Contingent liabilities exist with respect to performance of the above services to the extent that the servicing carriers are unable to meet their obligations under terms of the general service agreement.

WCARP, through Employers Life Insurance Company of Wausau, has purchased annuities to settle certain claims with the claimant as payee, but for which WCARP remains contingently liable. WCARP eliminated its loss reserves for these claims at the time the annuities were purchased. A contingent liability exists to the extent that the issuer of the annuity contracts becomes unable to fulfill its contractual obligations. The present value of annuity contracts in force at December 31, 2007, was approximately \$3.5 million.

#### Note 17 - Equity

#### Restricted Net Assets - Government-wide Statement of Net Assts

The following table identifies the primary government's restricted net assets in greater detail than is presented on the face of the financial statements:

#### **Primary Government** Restricted Net Asset Balances As of June 30, 2008 (In Thousands) Restricted by Restricted by Enabling Restricted by Constitution Legislation Other Total Restricted For: 34,274 \$ Capital Projects 34,274 Debt Service 410,772 410,772 Transportation 322,321 418,352 740,673 Environmental Resources 623,759 616,267 7,492 Economic and Workforce Development 98,742 6,149 104,891 School Aid - Nonexpendable 698,506 698,506 School Aid - Expendable 9,479 77,551 87,030 Health & Human Services 25,485 25,485 State Colleges and Universities 347,619 347,619 Unemployment Benefits 730,883 730,883 Other Purposes 29,934 29,934 Total Restricted Net Assets \$ 1,475,352 \$ 1,210,912 \$ 1,147,562 \$ 3,833,826

#### Fund Balances -- Primary Government

The following table identifies governmental fund balances of the primary government in greater detail than is presented on the face of the financial statements:

Primary Government Fund Balances As of June 30, 2008 (In Thousands)									
	General			ederal		Nonmajor overnmental			
Fund Balances:									
Reserved for Encumbrances	\$	108,224	\$	-	\$	201,242			
Reserved for Inventory		-		-		23,855			
Reserved for Long-Term Receivables		44,926		15		243,871			
Reserved for Long-Term Commitments		-		-		312,468			
Reserved for Trust Principal		-		-		1,142,825			
Reserved for Other				7,477		-			
Total Reserved Fund Balances	\$	153,150	\$	7,492	\$	1,924,261			
Unreserved Fund Balances:									
Designated for Appropriation Carryover	\$	231,091	\$	-	\$	283,745			
Budgetary Reserve		458,385		-					
Designated for Fund Purposes		_		-		1,699,443			
Total Designated Fund Balance	\$	689,476	\$		\$	1,983,188			
Undesignated						327,116			
Total Unreserved Fund Balance	\$	689,476	\$		\$	2,310,304			
Total Fund Balance	\$	842,626	\$	7,492	\$	4,234,565			

#### Reserved Fund Balance

Reserved Fund Balance indicates the portion of the fund balance that is not available for appropriation or is legally segregated for a specific future use.

Reserved for Other of \$7,477,000 in the Federal Fund consists of petroleum overcharge fines allocated by the federal courts to be used for energy conservation programs.

#### Unreserved Fund Balance

Unreserved Fund Balance consists of: 1) designated fund balances indicating tentative managerial plans for future use of resources, and 2) undesignated fund balances indicating those unreserved financial resources available for appropriation.

Designated for Fund Purposes consists of fund balances for non-appropriated funds to be used for the following purposes:

#### Primary Government Fund Balance Designated for Fund Purposes As of June 30, 2008 (In Thousands)

	(1	in inousan	ias)					
	Special Revenue Funds		De	Debt Service Fund		ermanent Funds	Total	
Designated For:								
Public Safety and Corrections	\$	38,093	\$	-	\$	-	\$	38,093
Transportation		440,573		-		-		440,573
Environmental Resources		133,757		-		-		133,757
Economic and Workforce Development		142,180		-		-		142,180
General Education		8,698		-		9,479		18,177
Higher Education		1,991		-		-		1,991
Health & Human Services		117,638		-		-		117,638
General Government		96,583		707,086		-		803,669
Intergovernmental Aids		3,365		_		_		3,365
Total	\$	982,878	\$	707,086	\$	9,479	\$	1,699,443

#### Deficit Equity Balances

A \$20,241,000 deficit total fund balance in the Transportation Fund (capital projects fund) is a result of a delayed bond sale. The bond sale occurred after the end of the fiscal year.

A \$4,765,000 deficit total net asset balance in the 911 Services Fund (enterprise fund) is a result of revenue bonds issued for grants and improvements to the state's emergency communication system. The deficit will be resolved through future 911 fee revenues.

#### Note 18 - Risk Management

#### **Primary Government**

The state is exposed to various risks of loss related to torts; to theft of, damage to, or destruction of assets; to errors and omissions; and to employer obligations. The state manages these risks through the Risk Management Fund (internal service fund), a self-insurance fund, and other insurance and self-insurance mechanisms. All health plans are self-insured.

#### Risk Management Fund

State agencies may elect to participate in the Risk Management Fund (internal service fund), which offers auto, liability, property, and related coverage. The agencies pay a premium to participate in this coverage. All state agencies with vehicles are required to purchase automobile liability coverage from the fund.

The property coverage offers an agency a range of deductibles from \$1,000 through \$250,000 per loss. The fund covers the balannee of the claim up to \$1,000,000. The reinsurance program provides coverage up to \$1,000,000,000. Once annual aggregate losses paid by the Risk Management Fund reach \$4,000,000 in any one fiscal year, the reinsurer will provide coverage in excess of a \$25,000 maintenance deductible for each claim. Agencies electing not to participate in the Risk Management Fund, and not able to cover the losses from their operating budget, must seek other reimbursements or additional appropriations from the legislature.

The liability coverage is up to the statutory limit (tort claims cap) of \$400,000 bodily injury and property damage per person, and \$1,200,000 bodily injury and property damage per occurrence. The casualty reinsurance program provides \$10,000,000 excess of the tort cap to protect the state from auto and general liability claims that are extra-territorial, as well as for suits brought in federal court which would be outside the state's jurisdiction.

The Risk Management Fund purchases insurance policies for state agencies seeking insurance for specialized insurance needs for which the state is not able to self-insure. These coverages include aviation, medical malpractice, and foster care liability. The premiums for these policies are billed back to the agencies at cost.

Minnesota Statutes, Section 15.38, Subdivision 8, permits the purchase of insurance on only certain state-owned buildings and contents.

All losses of state property are covered by programs of the Risk Management Fund, by insurance policies purchased in the commercial market, or are uninsured and become the liability of the State.

#### Tort Claims

Tort claims against the state are limited to \$400,000 bodily injury and property damage per person, and \$1,200,000 bodily injury and property damage per occurrence. State agencies may elect to participate in the Risk Management Fund and obtain coverage for selected exposures, subject to the tort claims limits. Agencies not electing to participate in the Risk Management Fund are responsible for paying the cost of claims from their operating budget. The legislature also makes an annual Tort Claim Appropriation to cover claims that would unduly impair agency operations. Agencies not able to cover claims through these two avenues must seek additional appropriations from the legislature.

#### Workers' Compensation

The state, as a self-insured employer, assumes all risks for workers' compensation related claims and is required by state law to be a member of the Workers' Compensation Reinsurance Association (WCRA). WCRA reimburses the state for catastrophic workers' compensation claims that exceed the current retention amount of \$1,640,000. The recovery of claim costs that are less than the WCRA retention amount is the responsibility of each state agency. These costs are paid from each agency's operating

budget. The state estimates the liability for reported claims that have not yet been settled. These costs include anticipated indemnity and medical benefits, related to the reported claim.

#### State Employee Group Insurance Program

The Minnesota State Legislature created the Employee Insurance Fund (internal service fund), administered by the State Employee Group Insurance Program (SEGIP) to provide eligible employees and other eligible persons with life insurance and hospital, medical, and dental benefits coverage through provider organizations. The insurance trust fund is not associated with any other public risk pools. The fund type used to account for SEGIP fiscal activities is an internal service fund dedicated solely for the purpose of this program. A contingency reserve is maintained within the trust fund to increase the controls over medical plan provisions and other insurance costs for the purpose of moderating premium and claim fluctuations, and to assume all inherent risk associated with the self-funded insurance programs, which would also include losses to the fund.

SEGIP provides benefits coverage to employees by contracting with carriers through a network of providers throughout the state. SEGIP had settlements of \$3,784,535 in excess of coverage during fiscal year 2008.

In January 2000, the fund became fully self-insured for medical coverage and assumed all liability for medical claims. The self-funded programs within the fund establish claim liabilities based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not paid, and of claims that have been incurred but not reported. These estimates are agreed to by the insurance carriers and the state and are reviewed for accuracy and reasonableness. The estimates are based on claim experience and claim lag timetables provided by the carriers and do not include additional estimates for subroaction, salvage, or unallocated claim adjustments.

#### Public Employees Insurance Program

The Public Employees Insurance Program (PEIP) is a public entity risk pool currently operating as an insurance program. The risk pool was created by the Minnesota State Legislature to provide public employees and other eligible persons with life insurance and hospital, medical, and dental benefit coverage to result in a greater utilization of government resources and advance the health and welfare of the citizens of the state. The enabling legislation for PEIP is Laws of Minnesota, 1987 codified as Minnesota Statutes, Section 43A.316. Beginning in fiscal year 1998, medical benefits, provided through PEIP, became a self-insured program.

PEIP's membership as of June 30, 2008, was 1,400 members and their dependents. The members of the pool include 12 school districts, 44 cities/townships, 3 counties, and 14 other public employers. PEIP provides medical benefits coverage to public employees through a self-insured statewide program administered through several private-sector claims administrators/managed care organizations, as well as fully insured life and dental coverage. The pool will be self-sustaining through member premiums and will reinsure for claims through its administrators/managed care organizations for stop-loss coverage for claims in excess of \$100.000.

The pool establishes claims liabilities based on estimates of the ultimate costs of claims (including future claim adjustment expenses) that have been reported but not settled, and of claims that have been incurred, but not reported. The estimated amounts of reinsurance recoverable on unpaid claims are deducted from the liability for unpaid claims. The pool uses reinsurance agreements to reduce its exposure to large losses on all types of insured events. Reinsurance permits the recovery of a portion of losses from reinsurers, although it does not discharge the primary liability of the pool as direct insurer of the risks reinsured.

The following tables present changes in the balances of self-insured claims liabilities during the fiscal years ended June 30, 2008, and 2007:

As		Insured Cla Ine 30, 2008			)		-	
		eginning ms Liability	and	t Additions d Changes n Claims		ayment of Claims		ling Claims Liability
Risk Management Fund								
Fiscal Year Ended 6/30/07	\$	9,667	\$	3,399	\$	4,006	\$	9,060
Fiscal Year Ended 6/30/08	\$	9,060	\$	4,304	\$	4,363	\$	9,001
Tort Claims								
Fiscal Year Ended 6/30/07	\$	-	\$	4,132	\$	4,132	\$	-
Fiscal Year Ended 6/30/08	\$ \$	-	\$	1,420	\$	1,420	\$	-
Workers' Compensation								
Fiscal Year Ended 6/30/07	\$	114,816	\$	16,695	\$	17,748	\$	113,763
Fiscal Year Ended 6/30/08	\$	113,763	\$	6,004	\$	18,616	\$	101,151
State Employee Insurance Plans								
Fiscal Year Ended 6/30/07	\$	37,932	\$	474,718	\$	472,814	\$	39,836
Fiscal Year Ended 6/30/08	\$	39,836	\$	498,581	\$	497,137	\$	41,280

Public Employee Insurance Medical (In Thousands)			
	Year Ende	ed Ju	ne 30
	 2008		2007
Unpaid Claims and Claim Adjustment Expenses at the Beginning of Year	\$ 1,210	\$	1,125
Incurred Claims and Claim Adjustment Expenses: Provision for Insured Events of Current Year	10,368		11,206
Increases (Decreases) in Provision for Insured Events of Prior Years Total Incurred Claims and Claim Adjustment Expenses	\$ (55) 10,313	\$	111 11,317
Payments: Claims and Claims Adjustment Expenses Attributable to Insured Events of Current Year Claims and Claims Adjustment Expenses Attributable to Insured Events of Prior Years	\$ 9,403 1,145	\$	10,008 1,224
Total Payments	\$ 10,548	\$	11,232
Total Unpaid Claims and Claim Adjustment Expenses at End of Year	\$ 975	\$	1,210

#### Component Units

#### Housing Finance Agency

Housing Finance Agency (HFA) is exposed to various insurable risks of loss related to tort; theft of, damage to, or destruction of assets; errors or omissions; and employer obligations. HFA manages these risks through the primary government's nisurance plans including the primary government's Risk Management Fund and through purchased insurance coverage. HFA retains the risk of loss, although there have been no settlements or actual losses in excess of coverage in the last three years. HFA participates in the State Employee Group Insurance Plan (SEGIP), which provides life insurance and hospital, medical, and dental benefits coverage through provider organizations. HFA also participates in the primary government's Workers' Compensation Program. Annual premiums are assessed by the program based on average costs and claims.

#### Metropolitan Council

Metropolitan Council (MC) is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and to employer obligations. MC both purchases commercial insurance and self-insures for these risks of loss as discussed below. MC has not experienced significant reduction in insurance coverage from the prior year. MC has not had any settlements in excess of commercial coverage for the past three years.

MC purchases general liability insurance to protect all divisions of MC and recognizes a current liability for incurred, reported claims, and a long-term liability for claims incurred, but not reported. Claims liabilities are calculated considering recent claim settlement trends including frequency and amount of payouts. Minnesota Statutes, Section 466.04, generally limits the MC's tort exposure to \$300,000 per claim and \$1,000,000 per occurrence for a claim arising on or after January 1, 2000. For claims arising earlier, the limits are \$300,000 per claim and \$750,000 per occurrence. In addition, an amount equal to twice these limits applies if the claim arises out of the release or threatened release of a hazardous substance.

MC has self-administered workers' compensation claims for all divisions. Liabilities are reported when information is available that suggests there has been an occurrence with probable loss incurred. Liabilities include an amount for claims that have been incurred but not reported. Claims liabilities are re-evaluated periodically to consider recently settled claims, the frequency of claims, and other economic and social factors. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using a discount rate of 4.25 percent. The self-insurance retention limit for workers' compensation is \$1,600,000 per single loss. For claims above the retention limit, the Workers' Compensation Reinsurance Association reimburses MC.

#### University of Minnesota

University of Minnesota (U of M) is self-insured for medical malpractice, general liability, directors and officers liability, and automobile liability through RUMINCO, Ltd., a wholly owned single parent captive insurance company. Claims are reported to a third-party administrator, which apsy expenses and sets up reserves. The total expense of a claim is estimated and booked as a liability when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated in the year in which it is reported. In addition, an actuarial liability is established for incurred but not reported claims using a discount rate of 6 percent.

U of M is also self-insured for workers' compensation through an internally maintained fund. The internal fund for workers' compensation is maintained only to fund current year expected payouts. Excess insurance is maintained through the Workers' Compensation Reinsurance Association. Each year, an actuarial estimate of the U of M liability for workers' compensation is compiled and recorded, but the liability is not funded in a separate reserve.

The following table presents changes in the balances of claims liabilities during the fiscal years ended December 31, 2006, and 2007 or June 30, 2007, and 2008, as applicable:

		Claims (In The						
	Beginning Claims Liability		Net Additions and Changes in Claims		Payment of Claims			ing Claims _iability
Metropolitan Council								
Fiscal Year Ended 12/31/06	\$	17,141	\$	7,950	\$	7,759	\$	17,332
Fiscal Year Ended 12/31/07	\$	17,332	\$	4,247	\$	5,648	\$	15,931
University of Minnesota – RUMINCO, Ltd.								
Fiscal Year Ended 6/30/07	\$	6,729	\$	1,533	\$	1,772	\$	6,490
Fiscal Year Ended 6/30/08	\$	6,490	\$	5,253	\$	1,986	\$	9,757
University of Minnesota – Worke	ers' Co	mpensation	1					
Fiscal Year Ended 6/30/07	\$	7,000	\$	4,595	\$	3,642	\$	7,953
Fiscal Year Ended 6/30/08	\$	7,953	\$	3,180	\$	3,759	\$	7,374
University of Minnesota – Medic	University of Minnesota – Medical/Dental							
Fiscal Year Ended 6/30/07	\$	15,848	\$	176,792	\$	178,887	\$	13,753
Fiscal Year Ended 6/30/08	\$	13,753	\$	197,161	\$	194,752	\$	16,162

#### Note 19 - Budgetary Basis vs. GAAP

Actual revenues, transfers-in, expenditures, encumbrances, and transfers-out on the budgetary basis do not equal those on the GAAP basis in the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund. This inequality results primarily from the differences in the recognition of accruals, reimbursements, deferred revenue, intrafund and loan transactions, and from the budgetary basis of accounting for encumbrances. On the budgetary basis, encumbrances are recognized as expenditures in the year encumbered. The modified accrual basis of accounting recognizes expenditures when the goods or services are received, regardless of the year funds are encumbered. A reconciliation of the fund balances under the two bases of accounting for the General Fund is provided in the following table.

Reconciliation of GAAP Basis Fund B to Budgetary Fund Balance As of June 30, 2008	alanc	e
(In Thousands)		
(,	_Ge	neral Fund
GAAP Basis Fund Balance:	\$	842,626
Less: Reserved Fund Balance	•	153,150
Less: Designated Fund Balance		689,476
Undesignated Fund Balance	\$	-
Basis of Accounting Differences:		
Revenue Accruals/Adjustments:		
Taxes Receivable	\$	(465,282)
Tax Refunds Payable		536,649
Human Services Receivable		(36,180)
Unearned Revenue		24,136
Escheat Asset		(16,299)
Other Receivables		(32,222)
Permanent School Fund Reimbursement		(4,154)
Investments at Market		(4,759)
Expenditure Accruals/Adjustments:		
Medical Care Programs		397,720
Human Services Grants Payable		43,083
Education Aids		679,561
Police and Fire Aid		79,781
Other Payables		37,553
Fund Structure Differences:		
Terminally Funded Pension Plans		7,922
Perspective Differences:		
Reserve for Long-Term Advances		1,750
Designated for Appropriation Carryover and Budgetary Reserve		(546,537)
Budgetary Basis:		
Undesignated Fund Balance	\$	702,722

#### Note 20 - Litigation

- 1) Payment of tort claims against the state is made from funds appropriated by the Minnesota Legislature to agencies for their general operations to the extent such funds are available without unduly hindering the operation of the agency, from appropriations of dedicated receipts if practicable, or from funds appropriated for the payment of tort claims. The Tort Claims appropriations for each of the fiscal years ending June 30, 2007, June 30, 2008, and June 30, 2009 are \$761,000. The current maximum limits of liability for tort claims arising in Minnesota are \$400,000 for any one claim and \$1,200,000 for any number of claims arising out of a single occurrence. For tort claims arising in Minnesota on or after July 1, 2009, the maximum limits are \$500,000 for any number of claims arising out of a single occurrence.
- 2) I-35W Bridge Collapse. On August 1, 2007 the I-35W interstate bridge over the Mississippi River collapsed. Thirteen people were killed, and approximately 145 injured. The bridge, which opened in 1967, was designed by a private contractor under contract with the state of Minnesota; it was inspected and maintained by the Minnesota Department of Transportation (MnDOT). The cause of the collapse is under investigation by the National Transportation Safety Board. In addition, a law firm was retained by the Minnesota Legislature to investigate MnDOT practices in regard to the inspection and maintenance of bridges. The Minnesota Office of the Legislative Auditor has also reviewed how MnDOT responded to the condition of the state's roads and bridges. The Minnesota Legislature enacted a Compensation Fund codified in Minn. Stat. § 3.7391 et seg. and appropriated \$36,640,000 for payments to representatives of decedents and claimants who were on the I-35W bridge at the time of the collapse. A panel of three attorneys will determine the amount of payments. Persons accepting payment from the Compensation Fund will be required to forego the right to sue the state for damages. Persons who decline payment from the Compensation Fund will retain the right to sue the state. The state has received 186 Notices of Claim arising from the collapse of the I-35W bridge. Claims needed to be filed with the Compensation Fund Panel by October 15, 2008 and offers of settlements must be made by February 28, 2009.
- 3) Lawsuits based on non-tort theories furnish another basis for potential liability. The following cases, or categories of cases, in which the state, its officers or employees, are defendants have been noted because an adverse decision in each case or category of case could result in an expenditure of state moneys of over \$15 million in excess of current levels.
  - a) At any one time, there are hundreds of MnDOT eminent domain actions being litigated in district courts throughout the state. There is a continuous flow of such cases, with the actual number depending on many factors such as the number of parcels of land that can be acquired by direct purchase, the construction needs of the department, and revenues available for highway projects. In the aggregate, the potential cost to the state for property which has been, or will be, acquired exceeds \$15 million. Liability arising out of decisions unfavorable to the state may impact the state's Trunk Highway Fund. MnDOT has agreed to acquire properties for the Metropolitan Council's Central Corridor light rail transit project. This project is likely to involve eminent domain actions. In the aggregate, the potential cost to the state for property which has been, or will be, acquired exceeds \$15 million. Liability arising out of decisions unfavorable to the state may impact funding to be provided to the MnDOT by the Metropolitan Council.
  - b) ACS State and Local Solutions, Inc. vs. State of Minnesota, through its Commissioner of the Department of Human Services (Ramsey County District Court). In May 2003, the Minnesota Department of Human Services (DHS) entered into a software development contract with an entity known as SSi North America. Under the contract, SSi was to develop and deliver a webbased software program known as "HealthMatch," intended to combine and automate certain evaluation and decision-making tasks regarding eligibility for several health care assistance programs administered by DHS. The HealthMatch contract was subsequently assigned to Albion, Inc., which was owned by SSi, and later, the assets of Albion, Inc., including the HealthMatch contract, were purchased by ACS State and Local Solutions, Inc. Initially, the contract was to continue until May 2005, but as difficulties arose with regard to completion of the software, it was

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eventually extended to May 2008. In March 2008, DHS determined that satisfactory progress toward completion was not being made and terminated the contract. ACS filed suit on September 9, 2008, claiming damages in excess of \$50,000 based on breach of contract, quantum meruit (just compensation for work performed), and unjust enrichment. DHS has filed a counterclaim. While denying liability, DHS estimates that a decision favorable to plaintiff ACS could result in an impact on the General Fund in excess of \$15 million. The court has not yet issued a scheduling order, but it is not likely that the matter will be tried before January 2010.

- c) BNSF Railway Co. vs. Minn. Dept of Revenue and State of Minnesota (U. S. District Court, District of Minnesota). This lawsuit seeks an injunction and a declaratory judgment determining that the state sales/use tax on BNSF's purchase of railroad fuel is a violation of the federal 4-R Act. The factual and legal issues in this case are nearly identical to the issues in Union Pacific Railroad Co. & Soo Line Railroad Co. vs. Comm'r. et al., where the 8th Circuit ultimately overturned the Federal District Court's determination and held that that the state sales/use tax did violate the 4-R Act. BNSF Railway in this case will likely move for summary judgment and then use this opinion to bolster its position in tax court or state district court where it will seek a refund of all the sales/use tax it has paid to the state which is estimated at about \$20 million. In a 2000 opinion, the Minnesota Supreme Court held that BNSF's payment of the state sales/use tax for its fuel did not violate the 4-R Act. This decision is in direct conflict with the 8th Circuit's very recent decision in Union Pacific. BNSF recently noticed a Rule 12C motion for judgment on the pleadings with a hearing held on October 23, 2008. The court denied BNSF's motion for dismissal and a pre-trial is scheduled for November 26 with trial likely scheduled in mid 2009.
- d) Great Lakes Gas Transmission LP vs. Commissioner of Revenue, Northern Border Pipeline Co. vs. Commissioner of Revenue, Viking Gas Transmission Co. vs. Commissioner of Revenue (Ramsey County District Court). Plaintiff pipeline companies transport natural gas under applicable Federal Energy Regulatory Commission (FERC) tariffs and use a portion of the shipped gas to run their compressor engines. Pursuant to provisions contained in Minn. Stat. § 297A.63, subd. 1, Minnesota imposes a use tax upon "the privilege of using, storing, distributing, or consuming in Minnesota tangible personal property purchased for use, storage, distribution, or consumption in this state." Plaintiffs allege that under FERC tariffs, they do not "purchase" the gas they use, and are challenging the state's imposition of a use tax upon compressor gas on the grounds that such taxation violates Minn. Stat. § 297A.63, subd. 1 along with the Supremacy. Commerce and Equal Protection Clauses of the United States Constitution. The Department of Revenue estimates the value of these issues at approximately \$20 million annually. In the fall of 2007, all of the parties brought cross-motions for summary judgment, and the Court ruled for the Commissioner of Revenue on all claims. Great Lakes Gas Transmission LP and Northern Border Pipeline Co. appealed the Court's decision to the Minnesota Court of Appeals. Briefing has been completed and oral argument was held October 30, 2008. A decision is expected by January 2009.
- e) McLane Minnesota, Inc. vs. Commissioner of Revenue (Minnesota Tax Court). Plaintiff challenges the Minnesota tobacco tax (tax on tobacco products other than cigarettes) imposed by Minn. Stat. § 297F.05, subd. 3. Plaintiff requests nullification of an assessment for \$178,327 and seeks a \$5.6 million refund of tax previously paid. Plaintiff asserts that the tax violates the Commerce Clause of the United States Constitution and federal and state equal protections principles. Plaintiff also contends that the tax should be computed on the price tobacco manufacturers charge their own sales companies (rather than the price the sales companies charge to distributors like McLane), and should be computed on the price after applicable discounts. The Department of Revenue estimates that a decision favorable to Plaintiff would have an impact in excess of \$15 million. The parties submitted cross-motions for summary judgment, and the Court ruled in favor of the Commissioner of Revenue. McLane Minnesota, Inc., has appealed the Court's decision to the Minnesota Supreme Court. Oral argument is likely to be held in early 2009.

- f) Merrill Lynch Pierce Fenner & Smith, Inc. vs. Commissioner of Revenue (Minnesota Tax Court). Plaintiff engages in securities transactions sometimes on a commission basis and sometimes as a principal. Plaintiff's principal contention is that the Department of Revenue erred in using net rather than gross receipts in the apportionment formula sales factor for principal transactions. Plaintiff also alleges that the Department erred in the method used to "source" receipts from principal and commission transactions involving Minnesota customers and in excluding certain intangibles from the apportionment formula property factor denominator. Finally, Plaintiff alleges, on various grounds, that the Department's approach violates the Equal Protection, Uniformity and Due Process clauses of the Minnesota or Federal Constitutions and the Commerce Clause of the Federal Constitution. The Department of Revenue estimates that a decision favorable to Plaintiff would have an industry-wide impact in excess of \$15 million. Trial is scheduled for February 2009.
- g) Minnesota Energy Resources Corp. vs. Commissioner of Revenue (Minnesota Tax Court). In early September 2008). The plaintiff, a natural gas pipeline corporation appeals the 2007 and 2008 assessment of the real, personal, and operating property of its pipeline that is subject to assessment in 53 counties in Minnesota. The pipeline corporation argues: (1) that the Commissioner has failed to correctly determine the market value (as defined in Minn. Stat. §272.03, subd. 8) of the pipeline's property in Minnesota and in its determination has employed methods which overstate the market value and arrived at a value in excess of market value, and (2) that the pipeline's property in Minnesota was unfairly and unequally assessed compared to property in the same class and the property of similarly situated taxpayers in violation of Minn. Stat. §273.11, the Equal Protection Clause; the Uniformity of Taxation Clause (art. X, sec. 1) and the Due Process clause of the Minnesota Constitution and the Equal Protection and Due Process Clause of U.S. Constitution. The apportionable 2008 market value for this property is \$126 Million.
- h) Stewart Title Guaranty Company vs. Commissioner of Revenue (Minnesota Tax Court). The Commissioner assessed Plaintiff for additional insurance premium tax and interest. The issue is whether title insurance premium receipts retained by Plaintiffs agents (rather than transmitted to Plaintiff) are subject to the premium tax. The Department of Revenue estimates that a decision favorable to Plaintiff would have an industry-wide impact in excess of \$15 million. The Minnesota Tax Court granted the Commissioner of Revenue's motion for summary judgment on all claims, and Stewart Title Guaranty Company appealed the court's ruling to the Minnesota Supreme Court. Briefing of this matter to the Minnesota Supreme Court has been completed, the oral argument was held on September 15, 2008 and the parties are awaiting a decision, which is expected by end of December 2008.
- i) Union Pacific Railroad Co. & Soo Line Railroad Co. vs. Salomone, et al. (Federal District Court, No. CV 04-924 JRT/JSM). Plaintiffs, two railroad common carriers, challenge the imposition of Minnesota's sales and use tax on their purchase and use in Minnesota of diesel fuel for locomotives and off-road vehicles. Plaintiffs allege that the tax is discriminatory under the Railroad Revitalization and Regulatory Reform Act of 1976 ("4 R Act") because their principal competitors, motor carriers, airlines, and barges, are not taxed under the same regime or pay little or no tax. Plaintiffs are seeking declaratory and injunctive relief prohibiting enforcement and collection of the tax. The Department estimates a determination in plaintiffs' favor could result in revenue collection losses of \$30 million when applied to plaintiffs and other railroad common carriers operating in Minnesota that paid the fuel tax and have timely filed claims for refunds. On August 22, 2006, the United States District Court filed a decision rejecting plaintiffs' challenges and upholding enforcement and collection of the tax. On November 6, 2007, the Eighth Circuit Court of Appeals reversed the decision and remanded the case to the District Court to enjoin the Commissioner from continuing to enforce the tax. The Commissioner of the Minnesota Department of Revenue filed a motion for a rehearing en banc to the United States Eighth Circuit Court of Appeals, which was denied. The Commissioner of Revenue then chose not to appeal this denial to the United States Supreme Court, and has been denying the outstanding refund claims. It is expected that additional litigation will be initiated by all of the railroads that have outstanding refund claims, with these claims expected to be \$20,000,000 to \$30,000,000.

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#### Note 21 - Subsequent Events

#### **Primary Government**

On July 22, 2008, the state sold \$275,000,000 of general obligation various purpose bonds Series 20008A at a true interest rate of 4.10 percent. These bonds are backed by the full faith and credit and taxing power of the state.

On July 22, 2008, the state sold \$33,500,000 general obligation state trunk highway bonds Series 20008B at a true interest rate of 4.12 percent. These bonds are backed by the full faith and credit and taxing power of the state.

On July 22, 2008, the state sold 155,415,000 general obligation state refunding bonds Series 20008C bonds at a true interest rate of 3.52 percent. These bonds are backed by the full faith and credit and taxing power of the state.

On November 13, 2008, the state sold \$42,085,000 of 911 revenue bonds at a true interest rate of 4.60 percent. These bonds will provide funding for implementation of a statewide 911 emergency response communication system. The revenue bonds are secured by a monthly statewide 911 surcharge applied to subscribers of any basic telephone service capable of originating a 911 emergency telephone call.



#### State of Minnesota

# 2008 Comprehensive Annual Financial Report Required Supplementary Information

# Modified Approach for Infrastructure

The state uses the modified approach for reporting selected infrastructure assets. Under this approach, the state expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include approximately 29,000 lane miles of pavement and approximately 3,000 bridges and tunnels maintained by the state.

To utilize the modified approach, the state is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the state.
- Document that the assets are being preserved approximately at, or above, the established condition level.

#### Lane Miles of Pavement

Measurement Scale

The Minnesota Department of Transportation (Mn/DOT) uses three pavement condition indices to determine the condition of the trunk highway system: Present Serviceability Rating (PSR), Surface Rating (SR), and Pavement Quality Index (PQI). The PSR is a measure of pavement smoothness, the SR measures pavement distress (cracking) and the PQI is a composite index equal to the square root of the PSR multiplied by the SR.

The five qualitative categories used to describe pavement condition are shown in the table below.

Description	PQI Range	PSR Range	SR Range
Very Good	3.7 ~ 4.5	4.1 - 5.0	3.3 - 4.0
Good	2.8 - 3.6	3.1 - 4.0	2.5 - 3.2
Fair	1.9 - 2.7	2.1 - 3.0	1.7 - 2.4
Poor	1.0 - 1.8	1.1 - 2.0	0.9 - 1.6
Very Poor	0.0 - 0.9	0.0 - 1.0	0.0 - 0.8

The PQI will be used as the index for determining whether the pavement infrastructure is being maintained in a serviceable level. The PQI is an overall index, combining both pavement smoothness (PSR) and cracking (SR).

#### Established Condition Level

Principal arterial pavements will be maintained at 3.0 PQI (good) or higher and all other pavements will be maintained at 2.8 PQI (good) or higher.

#### Assessed Conditions

The state assesses condition on 100 percent of the pavement surfaces at least once every two years.

	Principal Arterial Average PQI	Non-Principal Arterial Average PQI
2007	3.34	3.16
2006	3.37	3.21
2005	3.37	3.22

# **Bridges and Tunnels**

#### Measurement Scale

Mn/DOT utilizes three performance measures to maintain and improve the bridge system: Structural Condition Rating, Geometric Rating, and Posted Bridge and Bridge Load Carrying Capacity. The Structural Condition Rating will be used to determine if the bridge system is being maintained at a serviceable level for the condition of the 2,918 bridges under Mn/DOT's jurisdiction.

The Structural Condition Rating is a broad measure of the structural condition of a bridge. Each bridge is rated as Good, Fair, or Poor by using three National Bridge Inventory (NBI) condition codes and two NBI appraisal ratings to place each bridge in a category.

The three NBI condition codes are Deck Condition, Superstructure Condition, and Substructure Condition. The two NBI appraisal ratings are Structural Evaluation and Waterway Adequacy. Both the condition codes and the appraisal ratings use a scale of 0 (failed) through 9 (excellent).

 Rating	Description
9	Excellent.
8	Very good.
7	Good. Some minor problems.
6	Satisfactory. Structural elements show some minor deterioration.
5	Fair. All primary structural elements are sound, but may have some minor section loss, cracking, spalling, or scour.
4	Poor. Advanced section loss, deterioration, spalling, or scour.
3	Serious. Loss of section, deterioration, spalling, or scour have seriously affected primary structural components. Local failures are possible. Fatigue cracks in steel or shear cracks in concrete may be present.
2	Critical. Advanced deterioration of primary structural elements. Fatigue cracks in steel or shear cracks in concrete may be present or scour may have removed substructure support. Unless closely monitored, it may be necessary to close the bridge until corrective action is taken.
1	Imminent failure. Major deterioration or section loss present in critical structural components or obvious vertical or horizontal movement affecting structure stability. Bridge is closed to traffic, but corrective action may put it back in light service.
0	Failure. Out of service, beyond corrective action.

The criteria for placing a bridge in each of the three categories are as follows:

Good - If all of the condition codes are 7 or greater, and if both of the appraisal ratings are 6 or greater.

Fair - If any of the condition codes are 5 or 6, or if either of the appraisal ratings are 3, 4, or 5.

Poor - If any of the condition codes are 4 or less, or if either of the appraisal ratings are 2 or less. This is also defined as structurally deficient.

#### Established Condition Level

Ninety-two percent of principal arterial system bridges will be maintained at fair to good, while 80 percent of all other system bridges will be maintained at fair to good.

#### Assessed Conditions

2006	2005
	96.8%

2007	2006	2005
93.2	95.3%	95.2%

#### Budgeted and Estimated Costs to Maintain

The following table presents the state's estimate of spending necessary to preserve and maintain the roads and bridges at, or above, the "Established Condition Levels" cited above, and the actual amount spent (in thousands):

		Cos	ts to be Capita	lized	Mai	ntenance of Sy	rstem	
		Bridges	Pavement	Total Costs	Bridges	Pavement	Total Costs	 Total instruction Program
Budget	2008	\$183,449	\$308,443	\$491,892	\$10,836	\$223,926	\$234,762	\$ 726,654
	2007	148,320	480,900	629,220	63,835	223,476	287,311	916,53
	2006(1)			773,735			301,852	1,075,58
	2005 <sup>(1)</sup>			393,467			200,765	594,23
	2004 <sup>(1)</sup>			260,900			426,000	686,90
Actual	2008	\$252,306	\$279,664	\$531,970	\$35,341	\$364,939	\$400,280	\$ 932,25
	2007	150,497	253,040	403,537	15,125	312,567	327,692	731,22
	2006 <sup>(1)</sup>			451,935			360,835	812,77
	2005(1)			465,960			223,809	689,76
	2004(1)			504,288			227,996	732,28

Due to system limitations, bridge and pavement costs are combined for the years ended June 30, 2006, 2005, and 2004.

Mn/DOT projects may span several years. Project costs through fiscal year 2004 were budgeted in the first year, but spent throughout the life of the project. This process did not allow an accurate comparison of the amounts budgeted and spent within a fiscal year due to funding carryover between two or more fiscal years. Therefore, this timing difference does not allow a true comparison of amounts budgeted and spent within a given year. The table demonstrates that over the past year, the state spending has been in line with the budgeted amounts and other tables contained within this narrative demonstrate that the state has met its desired condition levels.

During fiscal year 2005, the state implemented a new system, Cash Forecasting Information Tool (CFIT), to capture the estimated budget for projects during a specific year. This system allows for a comparison of the annual budget with the actual amounts spent. Comparisons can be made between budget and actual expenditures to maintain and improve the system. For multiyear projects, only the portion to be spent in the fiscal year is shown in the budgeted amount for the year. Future expenditures on the project will be budgeted in the year they are to be spent. This reporting change will be used in future reports.

#### **Actuarial Measures of Pension Funding Progress**

The state of Minnesota is the employer for five defined benefit single employer plans that are administered by Minnesota State Retirement System (MSRS). MSRS prepares and publishes its own stand-alone comprehensive annual financial report (see Note 1 – Summary of Significant Accounting and Reporting Policies for the address).

The Elective State Officers Fund (ESOF) is excluded from the single employer plan disclosures since this plan is closed to new entrants and any remaining active employees have retired, terminated, or elected coverage under another plan.

Required supplementary information of funding progress is provided for the following plans:

- Correctional Employees Retirement Fund (CERF)
- Judicial Retirement Fund (JRF)
- Legislative Retirement Fund LRF)
- State Patrol Retirement Fund (SPRF)

#### Required Supplementary Information Schedule of Funding Progress (In Thousands)

		CERF	JRF	LRF	SPRF
Actuarial Valuation Date	2007 <sup>(1)</sup>	7/1/2007	7/1/2007	7/1/2007	7/1/2007
	2006	7/1/2006	7/1/2006	7/1/2006	7/1/2006
	2005	7/1/2005	7/1/2005	7/1/2005	7/1/2005
Actuarial Value of Plan Assets	2007	\$ 559,852	\$ 153,562	\$ 44,869	\$ 617,901
	2006	\$ 535,357	\$ 151,850	\$ 48,504	\$ 618,990
	2005	\$ 503,573	\$ 144,465	\$ 45,523	\$ 601,220
Actuarial Accrued Liability	2007	\$ 708,292	\$ 214,297	\$ 86,449	\$ 673,444
	2006	\$ 647,480	\$ 202,301	\$ 81,361	\$ 641,479
	2005	\$ 546,118	\$ 191,414	\$ 81,836	\$ 566,764
Total Unfunded Actuarial Liability (Asset)	2007 2006 2005	\$ 148,440 \$ 112,123 \$ 42,544	\$ 60,735 \$ 50,451 \$ 46,949	\$ 41,580 \$ 32,858 \$ 36,314	\$ 55,543 \$ 22,489 \$ (34,456)
Funded Ratio <sup>(2)</sup>	2007	79%	72%	52%	92%
	2006	83%	75%	60%	96%
	2005	92%	75%	56%	106%
Annual Covered Payroll	2007	\$ 167,727	\$ 36,195	\$ 2,380	\$ 61,498
	2006	\$ 145,879	\$ 36,529	\$ 2,894	\$ 57,765
	2005	\$ 132,335	\$ 35,941	\$ 3,014	\$ 55,142
Ratio of Unfunded Actuarial	2007	89%	168%	1747%	90%
Liability to Annual Covered	2006	77%	138%	1135%	39%
Payroll	2005	32%	131%	1204%	(62%)

<sup>&</sup>lt;sup>(1)</sup>The July 1, 2007, Annual Valuation Report is the most recently issued report available.

<sup>(2)</sup> Actuarial value of assets as a percent of actuarial accrued liability.

#### **Actuarial Measures of Other Postemployment Benefits Funding Progress**

The state of Minnesota offers other postemployment benefits to state employees and their dependents through a single-employer defined benefit heath care plan.

Required Supplementary Information Schedule of Funding Progress (In Thousands)							
Actuarial Valuation Date	2008 <sup>(1)</sup>	7/1/2006					
Actuarial Value of Plan Assets	2008	\$					
Actuarial Accrued Liability	2008	\$ 659,044					
Total Unfunded Actuarial Liability	2008	\$ 659,044					
Funded Ratio <sup>(2)</sup>	2008	0%					
Annual Covered Payroll	2008	\$ 2,838,228					
Ratio of Unfunded Actuarial Liability to Annual Covered Payroll	2008	23%					

<sup>&</sup>lt;sup>(1)</sup>The July 1, 2006, Annual Valuation Report is the most recently issued repor available.

# **Public Employees Insurance Program Development Information**

During fiscal year 1998, the Public Employees Insurance Program's medical claims became a self-funded program. The following table illustrates how the fund's earned revenue (net of reinsurance) and investment income compare to related costs of loss (net of loss assumed by reinsurers) and other expenses assumed by the fund as of the end of each of the past ten years.

	-								10001		ou (II	n Thousan	uəj						_	
		1999		2000		2001	-	2002		2003		2004	-	2005	Name of Street	2006		2007	venam	2008
f. Required Contribution and																				
Investment Revenue:																				
Earned	\$	7.713	s	10.995	\$	18,005	\$	22,149	\$	23,458	\$	22,764	\$	19,177	\$	14,942	\$	13,219	\$	13,43
Ceded		624		1.031		1.972		2.243		2.321		2.231		1.736		1.491		1,347		1.2
Net Earned	\$	7,089	\$	9,964	\$	16,033	\$	19,906	\$	21,137	\$	20,533	\$	17,441	\$	13,451	\$	11,872	\$	12,1
2. Unallocated Expenses	\$	1,458	\$	1,983	\$	2,535	\$	2,715	\$	2,528	\$	2,296	\$	1,904	\$	1,638	\$	1,547	\$	1,50
Estimated Claims and																				
Expenses End of Policy Year:																				
Incurred	\$	5,800	\$	9,972	S	16,550	\$	21,055	\$	19,715	\$	19,466	\$	16,499	\$	12,551	\$	11,206	\$	10,7
Ceded		171		772		760		2,513		1,570		1,980		1,913		1,382		1,782		3
Net Incurred	\$	5,629	\$	9,200	\$	15,790	\$	18,542	\$	18,145	\$	17,486	\$	14,586	\$	11,169	\$	9,424	\$	10,3
. Net Paid (Cumulative) as of:																				
End of Policy Year	\$	4,678	\$	7,944	\$	13,228	\$	15,824	\$	15,848	\$	15,699	\$	12,909	\$	10,055	\$	8,226	\$	9,4
One Year Later		5,817		9,240		15,908		18,091		17,572		17,367		14,141		11,282		9,352		
Two Years Later		5,818		9,243		15,963		18,034		17,579		17,764		14,139		11,301				
Three Years Later		5,818		9,243		15,963		18,034		17,579		17,764		14,139						
Four Years Later		5,818		9,243		15,963		18,034		17,579		17,764								
Five Years Later		5,818		9,243		15,963		18,034		17,579										
Six Years Later		5,818		9,243		15,963		18,034												
Seven Years Later		5,818		9,243		15,963														
Eight Years Later		5,818		9,243																
Nine Years Later		5,818																		
Re-estimated Ceded Claims																				
and Expenses	\$	171	\$	772	\$	760	\$	2,513	\$	1,570	S	1,980	S	1,913	\$	1,382	\$	1,782	\$	3
Re-estimated Net Incurred																				
Claims and Expenses:	_		_		_		_		_		_		_				_			
End of Policy Year	\$	5,629	\$	9,200	\$	15,790	\$	18,542	\$	18,145	\$	17,486	\$	14,586	\$	11,169	\$	9,424	\$	10,3
One Year Later		5,828		9,253		15,935		18,114		17,595		17,385		14,152		11,294		9,362		
Two Years Later		5,818		9,243		15,963		18,034		17,579		17,764		14,139		11,301				
Three Years Later		5,818		9,243		15,963		18,034		17,579		17,764		14,139						
Four Years Later		5,818		9,243		15,963		18,034		17,579		17,764								
Five Years Later		5,818		9,243		15,963		18,034		17,579										
Six Years Later		5,818		9,243		15,963		18,034												
Seven Years Later		5,818		9,243		15,963														
Eight Years Later Nine Years Later		5,818 5,818		9,243																
Increase (Decrease) in																				
Estimated Net Incurred																				
Claims and Expenses																				

The rows of the table are defined as follows:

- This section shows the total of each fiscal year's gross earned contribution revenue and investment revenue, contribution revenue ceded to reinsurers, and net earned contribution revenue and reported investment revenue.
- 2. This line shows each fiscal year's other operating costs of the fund including overhead and claims expense not allocable to individual claims.
- 3. This section shows the fund's gross incurred claims and allocated claim adjustment expenses, claims assumed by reinsurers, and net incurred claims and allocated adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).

<sup>(2)</sup> Actuarial value of assets as a percent of actuarial accrued liability.

- 4. This section shows the cumulative net amounts paid as of the end of successive years for each policy year.
- 5. This line shows the latest re-estimated amount of claims assumed by reinsurers as of the end of the current year for each policy year.
- This section shows how each policy year's net incurred claims increased or decreased as of the end of successive years. (This annual re-estimation results from new information received on known claims, re-evaluation of existing information on known claims, and emergence of new claims not previously known.)
- 7. This line compares the latest re-estimated net incurred claims amount to the amount originally established (section 3) and shows whether this latest estimate of net claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and re-estimated amounts commonly is used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years. The columns of the table show data for successive policy years.

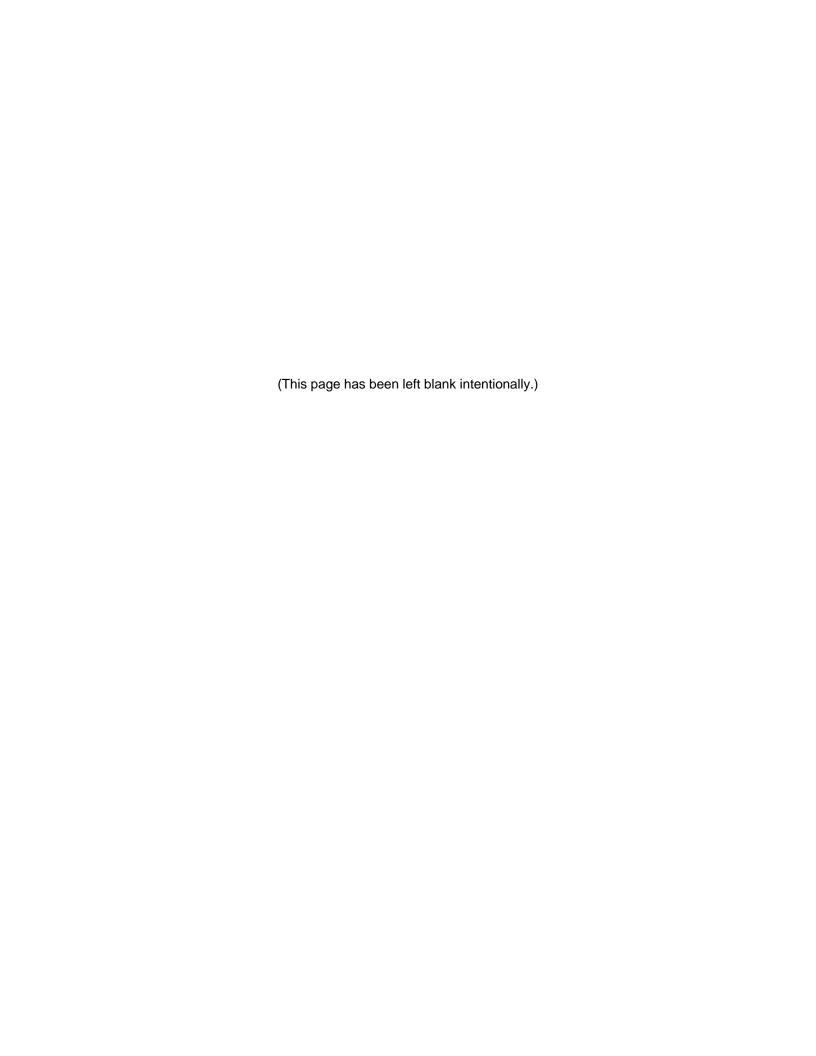
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# **APPENDIX G**

**Continuing Disclosure Undertaking** 



# **Continuing Disclosure Undertaking**

The Commissioner's Order authorizing the issuance of the Bonds will contain provisions enabling participating underwriters in the primary offering of the Bonds to comply with the requirements of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12, paragraph (b)(5), in substantially the following form:

Section 3. Official Statement; Continuing Disclosure.

3.01. Official Statement. The Official Statement relating to the Bonds dated October 23, 2009 (the "Official Statement"), is a final official statement within the meaning of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12 as in effect and interpreted from time to time ("Rule 15c2-12"). The initial purchasers of the Bonds designated in Section 12 hereof (the "Initial Purchasers") are authorized and directed to distribute the Official Statement to all persons to whom the Bonds are reoffered.

# 3.02. Continuing Disclosure.

- (a) General Undertaking. On behalf of the State the Commissioner covenants and agrees with the Registered Owners from time to time of the Bonds to comply with Rule 15c2-12, paragraph (b)(5); and, for this purpose, to provide to the Municipal Securities Rulemaking Board ("MSRB"), annual financial information of the type included in the Official Statement and notice of the occurrence of certain specified events which materially affect the terms, payment, security, rating or tax status of the Bonds, as set forth in this Section. The State is the only "obligated person" in respect of the Bonds within the meaning of Rule 15c2-12. As used in this Section 3.02, "Registered Owner" means, in respect of a Bond, the registered owner or owners thereof appearing in the bond register maintained by the Registrar or any Beneficial Owner (as hereinafter defined) thereof, if such Beneficial Owner provides to the Registrar evidence of such beneficial ownership in form and substance reasonably satisfactory to the Registrar. As used herein, "Beneficial Owner" means, in respect of a Bond, any person or entity which has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, such Bond (including persons or entities holding Bonds through nominees, depositories or other intermediaries), or is treated as the owner of the Bond for federal income tax purposes.
- (b) *Information To Be Disclosed.* The Commissioner will provide, in the manner set forth in paragraph (c) hereof, either directly or indirectly through an agent designated by the Commissioner, the following information (the "Disclosure Information") at the following times:
  - (1) On or before December 31 of each year, commencing in 2009 (each a "Reporting Date"):
- (A) The Comprehensive Annual Financial Report of the State for the Fiscal Year ending on the previous June 30, prepared by MMB in accordance with generally accepted accounting principles for governmental entities as prescribed by the Government Accounting Standards Board as in effect from time to time or, if and to the extent such financial statements have not been prepared in accordance with such generally accepted accounting principles, noting the variances therefrom and the effect thereof, together with an independent auditor's report prepared with respect thereto by the Office of the Legislative Auditor of the State or other auditing authority designated by State law; provided, however, that if audited financial statements are not available by such date, the financial statements to be delivered shall be unaudited, but the State undertakes and agrees to provide, within 10 days after the receipt thereof by the State, the audited general purpose financial statements of the State and the related audit report described above; and
- (B) To the extent not included in the financial statements referred to in clause (A) hereof, the information for such Fiscal Year of the type contained in the Official Statement, which information may be unaudited.

Any or all of the information may be incorporated by reference from other documents, including official statements, which have been filed with the SEC or have been made available to the public on the MSRB's internet web site. The Commissioner shall clearly identify in the information each document so incorporated by reference.

If any part of the Disclosure Information can no longer be generated because the operations of the State have materially changed or been discontinued, such Disclosure Information need no longer be provided if the State includes in the Disclosure Information a statement to such effect; provided, however, if such operations have been replaced by other State operations in respect of which data is not included in the Disclosure Information and the State determines that certain specified data regarding such replacement operations would be a Material Fact (as defined in paragraph (2) hereof), then, from and after such determination, the Disclosure Information shall include such additional specified data regarding the replacement operations.

If the Disclosure Information is changed or this Section 3.02 is amended as permitted by this paragraph (b)(1) or subsection (d), then the State shall include in the next Disclosure Information to be delivered hereunder, to the extent necessary, an explanation of the reasons for the amendment and the effect of any change in the type of financial information or operating data provided.

- (2) In a timely manner, notice of the occurrence of any of the following events and which is a Material Fact (as hereinafter defined):
  - (A) Principal and interest payment delinquencies;
  - (B) Non-payment related defaults;
  - (C) Unscheduled draws on debt service reserves reflecting financial difficulties;
  - (D) Unscheduled draws on credit enhancements reflecting financial difficulties;
  - (E) Substitution of credit or liquidity providers, or their failure to perform;
  - (F) Adverse tax opinions or events affecting the tax-exempt status of the security;
  - (G) Modifications to rights to security holders;
  - (H) Bond calls;
  - (I) Defeasances;
  - (J) Release, substitution, or sale of property securing repayment of the securities; and
  - (K) Rating changes.

As used herein, a "Material Fact" is a fact as to which a substantial likelihood exists that a reasonably prudent investor would attach importance thereto in deciding to buy, hold or sell a Bond or, if not disclosed, would significantly alter the total information otherwise available to an investor from the Official Statement, information disclosed hereunder or information generally available to the public. Notwithstanding the foregoing sentence, a "Material Fact" is also an event that would be deemed "material" for purposes of the purchase, holding or sale of a Bond within the meaning of applicable federal securities laws, as interpreted at the time of discovery of the occurrence of the event.

- (3) In a timely manner, notice of the occurrence of any of the following events or conditions:
- (A) the failure of the State to provide the information required under subparagraph (1) of this paragraph (b) at the time specified thereunder;
- (B) the amendment or supplementing of this Section 3.02 pursuant to subsection (d), together with a copy of such amendment or supplement and any explanation provided by the State under subsection (d)(2);

- (C) the termination of the obligations of the State under this Section 3.02 pursuant to subsection (d);
- (D) any change in the accounting principles pursuant to which the financial statements constituting a portion of the information required under subparagraph (1) of this paragraph (b) are prepared; and
  - (E) any change in the fiscal year of the State.
  - (c) Manner of Disclosure.
- (1) The Commissioner agrees to make available to the MSRB, in an electronic format as prescribed by the MSRB from time to time, the information described in paragraph (b).
- (2) The Commissioner further agrees to make available, by electronic transmission, overnight delivery, mail or other means, as appropriate, the information described in paragraph (b) to any rating agency then maintaining a rating of the Bonds and, at the expense of any Registered Owner, to any Registered Owner who requests in writing such information at the time of transmission under subparagraph (1) of this paragraph (c) or, if such information is transmitted with a subsequent time of release, at the time such information is to be released.
- (3) All documents provided to the MSRB pursuant to this paragraph (c) shall be accompanied by identifying information as prescribed by the MSRB from time to time.
  - (d) Term; Amendments; Interpretation.
- (1) The covenants of the State in this Section 3.02 shall remain in effect so long as any Bonds are Outstanding. Notwithstanding the preceding sentence, however, the obligations of the State under this Section 3.02 shall terminate and be without further effect as of any date on which the State delivers to the Registrar an opinion of bond counsel to the effect that, because of legislative action or final judicial or administrative actions or proceedings, the failure of the State to comply with the requirements of this Section 3.02 will not cause participating underwriters in the primary offering of the Bonds to be in violation of the Rule 15c2-12 or other applicable requirements of the Securities Exchange Act of 1934, as amended, or any statutes or laws successory thereto or amendatory thereof.
- (2) This Section 3.02 (and the form and requirements of the Disclosure Information) may be amended or supplemented by the State from time to time, without notice to (except as provided in subparagraph (3) of paragraph (c)) or the consent of the Registered Owners of any Bonds, by an order of the Commissioner accompanied by an opinion of bond counsel, who may rely on certificates of the State and others and the opinion may be subject to customary qualifications, to the effect that: (A) such amendment or supplement (i) is made in connection with a change in circumstances that arises from a change in law or regulation or a change in the identity, nature or status of the type of operations conducted by the State, or (ii) is required by, or better complies with, the provisions of paragraph (b)(5) of Rule 15c2 12; (B) this Section 3.02 as so amended or supplemented would have complied with the requirements of paragraph (b)(5) of Rule 15c2-12 at the time of the primary offering of the Bonds, giving effect to any change in circumstances applicable under clause (i)(a) and assuming that Rule 15c2-12 is in effect and interpreted at the time of the amendment or supplement was in effect at the time of the primary offering; and (C) such amendment or supplement does not materially impair the interests of the Registered Owners under Rule 15c2-12.
- (3) If the Disclosure Information is so amended, the Commissioner agrees to provide, contemporaneously with the effectiveness of such amendment, an explanation of the reasons for the amendment and the effect, if any, of the change in the type of financial information or operating data being provided hereunder.

- (4) This Section 3.02 is entered into to comply with the continuing disclosure provisions of Rule 15c2-12 and should be construed so as to satisfy the requirements of Rule 15c2-12.
- (e) Failure to Comply; Remedies. If the State fails to comply with any provision of this Section 3.02 any person aggrieved thereby, including the Registered Owner of any outstanding Bond, may take whatever action at law or in equity may appear necessary or appropriate to enforce performance and observance of any agreement or covenant contained in this Section 3.02. Direct, indirect, consequential and punitive damages shall not be recoverable for any default hereunder. Notwithstanding anything to the contrary contained herein, in no event shall a default under this Section 3.02 constitute a default with respect to the Bonds or under any other provision of this Order.
- (f) Further Limitation of Liability of State. If and to the extent the limitations of liability contained in subsection (e) are not effective, anything contained in this Section 3.02 to the contrary notwithstanding, in making the agreements, provisions and covenants set forth in this Section 3.02, the State has not obligated itself to pay damages resulting from any violation thereof. None of the agreements or obligations of the State contained herein shall be construed to constitute an indebtedness of the State within the meaning of any constitutional or statutory provisions whatsoever or constitute a pledge of the full faith and credit or taxing powers of the State.

The Commissioner is not in default of any continuing disclosure obligation with respect to any outstanding general obligation bond of the State.

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# APPENDIX H Forms of Legal Opinions

The Honorable Tom J. Hanson Commissioner of Management and Budget 658 Cedar Street 400 Centennial Office Building Saint Paul, Minnesota 55155

Re: \$443,000,000 General Obligation State Various Purpose Bonds, Series 2009H State of Minnesota

# Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$443,000,000 General Obligation State Various Purpose Bonds, Series 2009H, dated November , 2009 (the "Series 2009H Bonds"). The Series 2009H Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, rules, regulations and judicial decisions now in effect, it is our opinion that:

- 1. The Series 2009H Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State, for the payment of which, with interest thereon, the full faith and credit of the State are pledged; and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.
- 2. Interest on the Series 2009H Bonds (a) is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; (b) is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax; (c) is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts; and (d) is not includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The opinions expressed in paragraph 2 above are subject to the condition of the State's compliance with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2009H Bonds in order that interest thereon may be, and continue to be, excluded from gross income for federal income tax purposes. Noncompliance by the State, following the issuance of the Series 2009H Bonds, with covenants made by the Commissioner of Management and Budget in the Order authorizing the issuance of the Series 2009H Bonds relating to certain continuing requirements of the Code, may result in inclusion of interest to be paid on the Series 2009H Bonds in gross income of the recipient for federal income tax purposes and in taxable net income for Minnesota income tax purposes, retroactive to the date of issuance of the Series 2009H Bonds. No provision has been made for an increase in the interest payable on the Series 2009H Bonds in the event that the interest payable thereon becomes includable in gross income for federal or Minnesota income tax purposes. Except as stated in this opinion, we express no opinion regarding federal, state and other tax consequences to holders of the Series 2009H Bonds.

Dated: November , 2009.

Very truly yours,

The Honorable Tom J. Hanson Commissioner of Management and Budget 658 Cedar Street 400 Centennial Office Building Saint Paul, Minnesota 55155

Re: \$25,000,000 General Obligation State Trunk Highway Bonds, Series 2009l State of Minnesota

# Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$25,000,000 General Obligation State Trunk Highway Bonds, Series 2009I, dated November , 2009 (the "Series 2009I Bonds"). The Series 2009I Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, rules, regulations and judicial decisions now in effect, it is our opinion that:

- 1. The Series 2009l Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State.
- 2. The principal of and interest on the Series 2009I Bonds are payable from revenues of the State Trunk Highway Fund; but, if necessary for the payment thereof, the full faith and credit of the State are pledged, and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.
- 3. Interest on the Series 2009I Bonds (a) is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; (b) is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax; (c) is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts; and (d) is not includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The opinions expressed in paragraph 3 above are subject to the condition of the State's compliance with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2009l Bonds in order that interest thereon may be, and continue to be, excluded from gross income for federal income tax purposes. Noncompliance by the State, following the issuance of the Series 2009l Bonds, with covenants made by the Commissioner of Management and Budget in the Order authorizing the issuance of the Series 2009l Bonds relating to certain continuing requirements of the Code, may result in inclusion of interest to be paid on the Series 2009l Bonds in gross income of the recipient for federal income tax purposes and in taxable net income for Minnesota income tax purposes, retroactive to the date of issuance of the Series 2009l Bonds. No provision has been made for an increase in the interest payable on the Series 2009l Bonds in the event that the interest payable thereon becomes includable in gross income for federal or Minnesota income tax purposes. Except as stated in this opinion, we express no opinion regarding federal, state and other tax consequences to holders of the Series 2009l Bonds.

Dated: November , 2009.

Very truly yours,

The Honorable Tom J. Hanson Commissioner of Management and Budget 658 Cedar Street 400 Centennial Office Building Saint Paul, Minnesota 55155

Re: \$7,000,000 General Obligation Taxable State Bonds, Series 2009J State of Minnesota

# Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$7,000,000 General Obligation Taxable State Bonds, Series 2009J, dated November , 2009 (the "Series 2009J Bonds"). The Series 2009J Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue.

From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, rules, regulations and judicial decisions now in effect, it is our opinion that the Series 2009J Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State, for the payment of which, with interest thereon, the full faith and credit of the State are pledged; and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.

We express no opinion regarding federal, state and other tax consequences to holders of the Series 2009J Bonds.

Dated: November , 2009.

Very truly yours,

The Honorable Tom J. Hanson Commissioner of Management and Budget 658 Cedar Street 400 Centennial Office Building Saint Paul, Minnesota 55155

Re: \$100,395,000 General Obligation State Various Purpose Refunding Bonds, Series 2009K State of Minnesota

# Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$100,395,000 General Obligation State Various Purpose Refunding Bonds, Series 2009K, dated November , 2009 (the "Series 2009K Bonds"). The Series 2009K Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, rules, regulations and judicial decisions now in effect, it is our opinion that:

- 1. The Series 2009K Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State, for the payment of which, with interest thereon, the full faith and credit of the State are pledged; and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.
- 2. Interest on the Series 2009K Bonds (a) is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; (b) is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax; (c) is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to individuals, estates and trusts; and (d) is includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The opinions expressed in paragraph 2 above are subject to the condition of the State's compliance with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2009K Bonds in order that interest thereon may be, and continue to be, excluded from gross income for federal income tax purposes. Noncompliance by the State, following the issuance of the Series 2009K Bonds, with covenants made by the Commissioner of Management and Budget in the Order authorizing the issuance of the Series 2009K Bonds relating to certain continuing requirements of the Code, may result in inclusion of interest to be paid on the Series 2009K Bonds in gross income of the recipient for federal income tax purposes and in taxable net income for Minnesota income tax purposes, retroactive to the date of issuance of the Series 2009K Bonds. No provision has been made for an increase in the interest payable on the Series 2009K Bonds in the event that the interest payable thereon becomes includable in gross income for federal or Minnesota income tax purposes. Except as stated in this opinion, we express no opinion regarding federal, state and other tax consequences to holders of the Series 2009K Bonds.

Dated: November , 2009.

Very truly yours