

**OFFICIAL STATEMENT DATED AUGUST 11, 2009**

**NEW ISSUES**

**RATINGS:** Fitch: AAA  
Moody's: Aa1  
Standard & Poor's: AAA  
See "Ratings" herein

In the opinion of Dorsey & Whitney LLP, Minneapolis, Minnesota, bond counsel, based on present federal and Minnesota laws, regulations, rulings and decisions, and assuming compliance with certain covenants, the interest to be paid on the Bonds is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; is includable in the income of corporations and financial institutions for purposes of the Minnesota franchise tax; and is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts. The interest to be paid on the Series 2009D Bonds and the Series 2009E Bonds is not, but the interest to be paid on the Series 2009F Bonds and the Series 2009G Bonds is, includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax. For a discussion of tax matters see "Tax Exemption and Collateral Tax Matters" herein.

**\$598,385,000**

**STATE OF MINNESOTA**  
**General Obligation State Bonds**

**Dated:** Date of Delivery

**Due:** as shown on inside cover

**\$192,275,000**

**General Obligation State Various Purpose Bonds, Series 2009D**

**\$80,000,000**

**General Obligation State Trunk Highway Bonds, Series 2009E**

**\$297,750,000**

**General Obligation State Various Purpose Refunding Bonds, Series 2009F**

**\$28,360,000**

**General Obligation State Trunk Highway Refunding Bonds, Series 2009G**

*(collectively referred to as the "Bonds")*

**THE BONDS ARE GENERAL OBLIGATIONS OF THE STATE OF MINNESOTA (THE "STATE") AND THE FULL FAITH AND CREDIT AND TAXING POWERS OF THE STATE ARE IRREVOCABLY PLEDGED FOR THE PAYMENT OF THE BONDS AND INTEREST THEREON WHEN DUE.**

The Bonds are subject to redemption and prepayment by the State as provided herein.

**Form and Payment:**

The Bonds will be available to the purchasers in book entry form only, and initially will be registered in the name of Cede & Co., nominee of The Depository Trust Company, New York, New York, which will act as securities depository for the Bonds. The Bank of New York Mellon Trust Company, N.A. is the Bond Registrar and Paying Agent for the Bonds.

The Bonds are offered by the State subject to the legal opinions of Dorsey & Whitney LLP, bond counsel, as to the validity of, and tax exemption of interest on, the Bonds, and of the State Attorney General as to the validity of the Bonds. Delivery will be made on or about Wednesday, August 26, 2009.

This cover page contains certain information for quick reference only. It is *not* a summary of this issue or this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

**\$598,385,000**  
**State of Minnesota**  
**General Obligation State Bond Maturity Schedules**

**\$192,275,000**  
**General Obligation State Various Purpose Bonds, Series 2009D**

Maturity (August 1)	Amount	Interest Rate	Price or Yield	CUSIP 604129	Maturity (August 1)	Amount	Interest Rate	Price or Yield	CUSIP 604129
2010	\$9,445,000	2.00%	0.44%	MM5	2020	\$9,435,000	5.00%	3.15%	MX1
2011	9,445,000	5.00	0.68	MN3	2021	9,435,000	5.00	3.31	MY9
2012	9,445,000	5.00	0.95	MP8	2022	9,435,000	5.00	3.44	MZ6
2013	9,445,000	5.00	1.26	MQ6	2023	9,435,000	4.00	3.65	NA0
2014	12,945,000	5.00	1.69	MR4	2024	9,435,000	4.00	3.76	NB8
2015	9,440,000	5.00	1.97	MS2	2025	9,435,000	4.00	3.85	NC6
2016	9,440,000	5.00	2.26	MT0	2026	9,435,000	4.00	3.91	ND4
2017	9,440,000	5.00	2.53	MU7	2027	9,435,000	4.00	4.00	NE2
2018	9,440,000	4.00	2.78	MV5	2028	9,435,000	4.00	4.09	NF9
2019	9,440,000	5.00	2.98	MW3	2029	9,435,000	4.125	4.19	NG7

**\$80,000,000**  
**General Obligation State Trunk Highway Bonds, Series 2009E**

Maturity (August 1)	Amount	Interest Rate	Price or Yield	CUSIP 604129	Maturity (August 1)	Amount	Interest Rate	Price or Yield	CUSIP 604129
2010	\$4,000,000	4.00%	0.44%	NH5	2020	\$4,000,000	4.00%	3.25%	NT9
2011	4,000,000	5.00	0.68	NJ1	2021	4,000,000	4.00	3.41	NU6
2012	4,000,000	5.00	0.95	NK8	2022	4,000,000	4.00	3.54	NV4
2013	4,000,000	5.00	1.26	NL6	2023	4,000,000	4.00	3.65	NW2
2014	4,000,000	5.00	1.69	NM4	2024	4,000,000	4.00	3.76	NX0
2015	4,000,000	5.00	1.97	NN2	2025	4,000,000	4.00	3.86	NY8
2016	4,000,000	5.00	2.26	NP7	2026	4,000,000	4.00	4.00	NZ5
2017	4,000,000	4.50	2.58	NQ5	2027	4,000,000	4.00	4.10	PA8
2018	4,000,000	4.50	2.83	NR3	2028	4,000,000	4.00	4.20	PB6
2019	4,000,000	5.00	2.98	NS1	2029	4,000,000	4.00	4.30	PC4

**\$297,750,000**  
**General Obligation State Various Purpose Refunding Bonds, Series 2009F**

Maturity (August 1)	Amount	Interest Rate	Price or Yield	CUSIP 604129	Maturity (August 1)	Amount	Interest Rate	Price or Yield	CUSIP 604129
2010	\$2,550,000	4.00%	0.46%	PD2	2016	\$27,160,000	4.00%	2.31%	PK6
2011	19,990,000	4.00	0.77	PE0	2017	26,925,000	4.00	2.63	PL4
2012	33,810,000	4.00	1.05	PF7	2018	26,670,000	4.00	2.83	PM2
2013	33,425,000	4.00	1.36	PG5	2019	26,405,000	4.00	3.03	PN0
2014	33,015,000	4.00	1.79	PH3	2020	26,275,000	5.00	3.15	PP5
2015	27,420,000	4.00	2.02	PJ9	2021	14,105,000	5.00	3.31	PQ3

**\$28,360,000**  
**General Obligation State Trunk Highway Refunding Bonds, Series 2009G**

Maturity (August 1)	Amount	Interest Rate	Price or Yield	CUSIP 604129		Maturity (August 1)	Amount	Interest Rate	Price or Yield	CUSIP 604129
2011	\$770,000	2.00%	0.75%	PR1		2016	\$2,895,000	2.50%	2.27%	PW0
2012	3,200,000	2.00	1.00	PS9		2017	2,835,000	3.00	2.53	PX8
2013	3,120,000	2.00	1.30	PT7		2018	2,780,000	3.00	2.78	PY6
2014	3,040,000	2.25	1.73	PU4		2019	2,750,000	5.00	3.00	PZ3
2015	2,965,000	2.50	2.00	PV2		2020	2,750,000	5.00	3.15	QA7
						2021	1,255,000	5.00	3.31	QB5

Unless otherwise indicated, information contained in this Official Statement is based upon material provided by the State and available at the date of publication of this Official Statement.

No dealer, broker, salesman or other person has been authorized by the State to give any information or to make any representations with respect to the Bonds other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the State. Certain information contained herein has been obtained from sources other than records of the State and is believed to be reliable, but it is not guaranteed. Information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall under any circumstances create any implication that there have not been any changes in the affairs of the State since the date hereof.

This Official Statement contains forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this Official Statement, the words "expects," "forecasts," "projects," "intends," "anticipates," "estimates," and analogous expressions are intended to identify forward-looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward-looking statements. These forward-looking statements speak only as of the date of this Official Statement. The State disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any change in the State's expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.

This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

#### STATE OF MINNESOTA OFFICIALS

GOVERNOR	Tim Pawlenty
LIEUTENANT GOVERNOR	Carol Molnau
SECRETARY OF STATE	Mark Ritchie
STATE AUDITOR	Rebecca Otto
ATTORNEY GENERAL	Lori Swanson
LEGISLATIVE AUDITOR	James R. Nobles

#### COMMISSIONER OF MINNESOTA MANAGEMENT AND BUDGET

Tom J. Hanson

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## SUMMARY STATEMENT

**(The Summary Statement information is qualified in its entirety by the detailed information contained in this Official Statement)**

<b>Issuer:</b>	State of Minnesota
<b>Offering:</b>	\$192,275,000 General Obligation State Various Purpose Bonds, Series 2009D (the "Series 2009D Bonds") \$80,000,000 General Obligation State Trunk Highway Bonds, Series 2009E (the "Series 2009E Bonds") \$297,750,000 General Obligation State Various Purpose Refunding Bonds, Series 2009F (the "Series 2009F Bonds") \$28,360,000 General Obligation State Trunk Highway Refunding Bonds, Series 2009G (the "Series 2009G Bonds") (collectively referred to as the "Bonds")
<b>Maturity:</b>	Series 2009D Bonds - Will mature serially on August 1, 2010 through 2029. Series 2009E Bonds - Will mature serially on August 1, 2010 through 2029. Series 2009F Bonds - Will mature serially on August 1, 2010 through 2021. Series 2009G Bonds - Will mature serially on August 1, 2011 through 2021.
<b>Interest:</b>	Interest on the Bonds is payable semiannually on each February 1 and August 1, commencing February 1, 2010.
<b>Dated Date:</b>	Date of Delivery, on or about August 26, 2009
<b>Security:</b>	General obligations of the State of Minnesota to which its full faith, credit and taxing powers are pledged.
<b>Book-Entry Bonds:</b>	The Bonds will be issued in fully registered form without interest coupons in denominations of \$5,000 and integral multiples thereof. The Bonds will be initially registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"), which will act as securities depository for the bonds.
<b>Redemption:</b>	Series 2009D Bonds and Series 2009E Bonds maturing on or after August 1, 2020 will be subject to redemption and prepayment in whole or in part at the option of the State on August 1, 2019 and on any business day thereafter. Redemption and prepayment is at a price of par plus accrued interest to the date specified for redemption.

Series 2009F Bonds and Series 2009G Bonds are not subject to redemption prior to their stated maturity.

**Continuing Disclosure:**

The Commissioner of Minnesota Management and Budget has never failed to comply with any continuing disclosure obligation with respect to any outstanding general obligation bond of the State.

**Bond Ratings:**

The Bonds described herein have been rated "AAA" by Fitch Ratings, "Aa1" by Moody's Investors Service Inc. and "AAA" by Standard & Poor's Ratings Group.

**Registrar:**

The Bank of New York Mellon Trust Company, N.A.

**Legal Opinion:**

The Bonds are approved as to validity by the State Attorney General and Dorsey & Whitney LLP, Minneapolis, Minnesota bond counsel. Only Dorsey & Whitney LLP, will provide the opinion regarding tax exempt status.

**Bonds Outstanding:**

The total amount of State general obligation bonds outstanding on the date of issuance of the Bonds, including this issue will be approximately \$4.7 billion. The total amount of general obligation bonds authorized but unissued as of the date of issuance of the Bonds, will be approximately \$2.8 billion. See Appendix C, pages C-1 and C-2.

**Additional Information:**

Questions regarding this Official Statement should be directed to Katherine Kardell, Assistant Commissioner, Minnesota Management and Budget, 400 Centennial Office Building, St. Paul, Minnesota 55155, telephone (651) 201-8030, email [kathy.kardell@state.mn.us](mailto:kathy.kardell@state.mn.us), Susan Gurrola, Financial Analyst, Minnesota Management and Budget, 400 Centennial Office Building, St. Paul, Minnesota 55155, telephone (651) 201-8046, email [sue.gurrola@state.mn.us](mailto:sue.gurrola@state.mn.us) or Thomas Huestis, Public Resources Advisory Group, telephone (610) 565-5990, email [thuestis@pragny.com](mailto:thuestis@pragny.com). Questions regarding legal matters should be directed to Leonard S. Rice, Dorsey & Whitney LLP, 50 South Sixth Street, Suite 1500, Minneapolis, Minnesota 55402, telephone (612) 343-7971, email [rice.len@dorsey.com](mailto:rice.len@dorsey.com).

OFFICIAL STATEMENT

**STATE OF MINNESOTA**

**\$598,385,000**

**General Obligation State Bonds**

**Dated Date of Issue**

**\$192,275,000**

**General Obligation State Various Purpose Bonds, Series 2009D**

**\$80,000,000**

**General Obligation State Trunk Highway Bonds, Series 2009E**

**\$297,750,000**

**General Obligation State Various Purpose Refunding Bonds, Series 2009F**

**\$28,360,000**

**General Obligation State Trunk Highway Refunding Bonds, Series 2009G**

**THE BONDS**

**General**

This Official Statement, including the cover page and the Appendices (this "Official Statement"), has been prepared by the State of Minnesota Department of Management and Budget (the "Department" or "MMB") to furnish information relating to \$192,275,000 General Obligation State Various Purpose Bonds (the "Series 2009D Bonds"), \$80,000,000 General Obligation State Trunk Highway Bonds (the "Series 2009E Bonds"), \$297,750,000 General Obligation State Various Purpose Refunding Bonds (the "Series 2009F Bonds") and \$28,360,000 General Obligation State Trunk Highway Refunding Bonds (the "Series 2009G Bonds" and together with the Series 2009D Bonds, the Series 2009E Bonds and the Series 2009F Bonds, the "Bonds") of the State of Minnesota (the "State") to be dated the date of issue, to prospective purchasers and actual purchasers of the Bonds. Prospective and actual purchasers should read this entire Official Statement.

**Authorization and Purpose**

The Bonds are being issued by the State of Minnesota, acting by and through its Commissioner of Minnesota Management and Budget (the "Commissioner"), pursuant to the constitutional and statutory authority as hereinafter described.

The Series 2009D Bonds in the principal amount of \$192,275,000 are being issued for the purpose of financing all or a portion of the cost of certain programs and capital projects, the types of which generally include educational facilities, parks, pollution control facilities, transportation, natural resources and agricultural enterprises.

The Series 2009E Bonds in the principal amount of \$80,000,000 are being issued for the purpose of financing the cost of construction, improvement and maintenance of programs and projects of the State trunk highway system.

The Series 2009F Bonds in the principal amount of \$297,750,000 are being issued for the purpose of refunding \$27,475,000 in principal amount of outstanding general obligation bonds of the State dated November 1, 1998, \$121,750,000 in principal amount of outstanding general obligation bonds of the State dated November 1, 2000 and \$140,500,000 in principal amount of outstanding general obligation bonds of the State dated October 1, 2001 (the "Various Purpose Refunded Bonds"). The proceeds to refund the November 1, 1998 bonds will be placed in the State's Debt Service Fund, together with other available funds, and used to pay the principal of the bonds being refunded on November 1, 2009, when such bonds will be called for redemption and prepayment. The proceeds to refund the November 1, 2000 Bonds and the October 1, 2001 Bonds will be placed in an irrevocable escrow fund and used, together with other available funds, to pay the principal of and interest on the Various Purpose Refunded Bonds to the dates on which such bonds mature or have been called for redemption and prepayment. The Various Purpose Refunded Bonds and the dates on which they will be called for redemption are described in Appendix D.

The Series 2009G Bonds in the principal amount of \$28,360,000 are being issued for the purpose of refunding \$15,000,000 in principal amount of outstanding general obligation trunk highway bonds of the State dated November 1, 2000 and \$12,500,000 in principal amount of outstanding general obligation trunk highway bonds of the State dated October 1, 2001 (the "Trunk Highway Refunded Bonds"). Such proceeds of the Series 2009G Bonds will be placed in an irrevocable escrow fund and used, together with other available funds, to pay the principal of and interest on the Trunk Highway Refunded Bonds to the dates on which such bonds mature or have been called for redemption and prepayment. The Trunk Highway Refunded Bonds and the dates on which they will be called for redemption are described in Appendix D.

*Constitutional Provisions.* Article XI, Section 5 of the Minnesota Constitution authorizes public debt to be incurred for the acquisition and betterment of public land, buildings and other improvements of a capital nature, or for appropriations or loans to State agencies or political subdivisions for this purpose, as the Legislature by a three-fifths vote of both the House of Representatives and the Senate may direct, and to finance the development of the agricultural resources of the State by extending credit on real estate security and to finance the promotion of forestation, as the Legislature may direct. Article XI requires all such debt to be evidenced by the issuance of State bonds maturing within 20 years of their date of issue, for which the full faith and credit and taxing powers of the State are irrevocably pledged. Public debt is defined by Article XI, Section 4 to include any obligation payable directly, in whole or in part, from a tax of statewide application on any class of property, income, transaction or privilege, but does not include any obligation which is payable from revenues other than taxes. The Minnesota Constitution places no limitation on the amount or interest rate of bonds that may be authorized for these and certain other purposes. Article XIV, Section 11 and Article XI, Section 5 of the Minnesota Constitution authorize the Legislature to provide by law for the issuance of State general obligation bonds to finance the construction of improvements to and maintenance of the State's trunk highway system. Article XI, Section 5 of the Minnesota Constitution authorizes the State to refund outstanding bonds of the State.

*Statutory Provisions.* The Series 2009D Bonds and Series 2009F Bonds are authorized by Minnesota Statutes, Section 16A.631 through 16A.675 and the Series 2009E Bonds and Series 2009G Bonds are authorized by Minnesota Statutes, Section 167.50 through 167.52. The Series 2009G Bonds are also authorized by Minnesota Statutes, Section 16A.66. Such bonds are also authorized by the session laws as set forth below.

*Series 2009D Bonds.*

Session laws authorizing the issuance of the Series 2009D Bonds and the amounts included in this issue are set forth below:<sup>1</sup>

<b>Law Authorizing</b>	<b>Bonds This Issue</b>
2000 Session, Chapter 492.....	\$500,000
2002 Session, Chapter 374.....	457,000
2002 Session, Chapter 393.....	250,000
2005 Session, Chapter 20.....	16,000,000
2006 Session, Chapter 258.....	82,000,000
2007 Session, Chapter 16.....	3,500,000
2008 Session, Chapter 152.....	4,000,000
2008 Session, Chapter 179.....	50,068,000
2008 Session, Chapter 365.....	20,500,000
2009 Session, Chapter 93.....	15,000,000
<b>Total .....</b>	<b>\$192,275,000</b>

*Series 2009E Bonds.*

Session laws authorizing the issuance of the Series 2009E Bonds and the amounts included in this issue are set forth below:<sup>1</sup>

<b>Law Authorizing</b>	<b>Bonds This Issue</b>
2003 Special Session, Chapter 19, Article 3 .....	\$240,000
2007 Special Session, Chapter 2 .....	1,585,000
2008 Session, Chapter 152.....	75,475,000
2009 Session, Chapter 93.....	2,700,000
<b>Total .....</b>	<b>\$80,000,000</b>

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<sup>1</sup> See also the table of General Obligation Bonds Authorized, Issued and Unissued on page C-2 and the Project Description included in Appendix D.

*Series 2009F Bonds.*

Minnesota Statutes, Section 16A.66, authorizes the issuance of general obligation state refunding bonds with the approval of the State's Executive Council of which \$297,750,000 are included in this issue to refund bonds issued for various purposes. The issuance of such Bonds was approved by resolution of the State Executive Council on March 20, 2007.

*Series 2009G Bonds.*

Minnesota Statutes, Section 16A.66, authorizes the issuance of general obligation state refunding bonds with the approval of the State's Executive Council and \$28,360,000 are included in this issue to refund bonds issued for trunk highway purposes. The issuance of such Bonds was approved by resolution of the State Executive Council on March 20, 2007.

**Bond Terms**

The Bonds mature on the dates and in the principal amounts and bear interest at the annual rates shown on the inside front cover page hereof. Such interest is computed on the basis of a 360-day year and twelve 30-day months. Interest on the Bonds is payable semiannually on each February 1 and August 1 to maturity or prior redemption, if any, commencing February 1, 2010. If principal or interest is due on a date on which commercial banks are not open for business in the states of Minnesota and New York, then payment will be made on the first day thereafter when such banks are open for business.

The Bonds are issued in book entry form and in denominations of \$5,000 or multiples thereof of a single maturity. The Bonds will be issued initially registered in the name of Cede & Co., nominee of The Depository Trust Company, New York, New York, which will act as securities depository for the Bonds. Accordingly, printed Bonds will not be available to purchasers of the Bonds. For a description of the book entry system pursuant to which the Bonds will be issued see the section hereof entitled "Book Entry System."

**Redemption and Prepayment**

Series 2009D Bonds and Series 2009E Bonds maturing on or before August 1, 2019 will not be subject to redemption prior to their stated maturity dates, but Series 2009D Bonds and Series 2009E Bonds maturing on or after August 1, 2020 will be subject to redemption and prepayment by the State at its option on August 1, 2019 and any business day thereafter, in whole or in part, in an order determined by the State and by lot within each maturity, at a price of par plus accrued interest to the date specified for redemption.

Series 2009F Bonds and Series 2009G Bonds are not subject to redemption prior to their stated maturity date.

Notice of any redemption of Bonds will be published in financial newspapers circulated in the Minneapolis-St. Paul metropolitan area and in the Borough of Manhattan, City and State of New York, not less than thirty days before the redemption date, stating: (i) the series, original date of issue, maturity dates, CUSIP numbers, and interest rates of the Bonds to be redeemed, (ii) if less than all Bonds of any maturity are to be redeemed, the registration numbers of those to be redeemed, (iii) the principal amount to be redeemed if less than the entire principal amount of any Bond, (iv) the redemption date and price and the name and address of the paying agent where such Bonds must be presented for payment, (v) that on the redemption date the redemption price of the Bonds or portions thereof to be redeemed will be payable, and (vi) that after the redemption date interest will cease to accrue or be payable thereon. Notice will also be mailed to the registered owner of any such Bond at the address shown on the bond register, not less than twenty days before the redemption date. During the period when the book entry system is in effect, the Bonds will

be registered in the name of the nominee of DTC or another securities depository designated for this purpose as indicated in the section hereof entitled "Book Entry System," and thus notice of redemption will be mailed only to such securities depository which in turn is obligated to notify its participants who are obligated to notify the Beneficial Owners (as herein defined) of the Bonds. However, the State assumes no responsibility with respect to the giving of such notice of redemption by the securities depository or its participants.

Notice of redemption having been so published and mailed, the Bonds or portion of Bonds therein specified shall be due and payable at the specified redemption date and price, with accrued interest, and funds for such payment being held by or on behalf of the paying agent so as to be available therefor, interest thereon shall cease to accrue, and such Bonds or portions thereof shall no longer be considered outstanding under the Commissioner's order authorizing their issuance. The failure to publish notice of redemption shall not affect the validity or effectiveness of mailed notice, and the failure to mail notice to any registered owner, or any defect in the notice mailed to any registered owner, shall not affect the validity or effectiveness of the notice of redemption mailed to any other registered owner.

## **SECURITY <sup>2</sup>**

*State Bond Fund and Property Tax:* The Bonds are issued as general obligations of the State, and the laws authorizing their issuance pledge the full faith and credit and taxing powers of the State to the payment of the principal of and interest on the Bonds when due. The Minnesota Constitution, Article XI, requires the maintenance of a State bond fund (the "Debt Service Fund"), and provides that when the full faith and credit of the State has been pledged for the payment of State general obligation bonds, the State Auditor is required to levy each year a tax on all taxable property in the State in the amount needed, if any, along with the balance then on hand in the Debt Service Fund, to pay all principal and interest due and to become due on such State bonds through July 1 of the second ensuing year.

*General Fund Appropriations:* Article XI of the Minnesota Constitution also provides that no money is to be paid out of the State Treasury except pursuant to an appropriation. Each law authorizing the issuance of general obligation bonds appropriates moneys either directly or by reference to Minnesota Statutes, Chapter 16A, to the Debt Service Fund out of the General Fund (the "General Fund" as defined on page B-2) and, in some cases, from special enterprise or loan repayment funds, sufficient to provide for the payment of such bonds and interest thereon without the levy of a property tax otherwise required by the provisions of the Minnesota Constitution. Moneys on hand in the Debt Service Fund, including all moneys derived from: (i) the foregoing statutory appropriations; (ii) the levy of the State property tax required by the Minnesota Constitution if the amount of appropriated funds on hand does not equal the total required amount of the tax at the time the levy is required; and (iii) income from the investment of the foregoing, are appropriated for the payment of the principal of and interest on State general obligation bonds when due. If moneys on hand at the due date are not sufficient, the statutes also appropriate from the General Fund an amount equal to the deficiency. Since 1966, as a result of transfers of moneys to the Debt Service Fund from the General Fund each December, no State property tax has been levied to pay debt service on State general obligation bonds.

Minnesota Statutes, Section 16A.641, makes an annual appropriation to the Debt Service Fund from the General Fund of the amount that, added to the amount already on hand in the Debt Service Fund, is an amount needed to pay the principal of and interest on all State bonds due and to

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<sup>2</sup> While the State has adopted the revised Article 9 of the Uniform Commercial Code that generally eliminates the exclusion for security interests created by government debtors, Minnesota Statutes, Section 475.78 provides that Article 9 does not apply to security interests created by the State (except security interests in equipment and fixtures).

become due through July 1 in the second ensuing year. The transfer of the debt service appropriation from the General Fund to the Debt Service Fund for the Bonds included in this issue will be made by December 1 of each year. (Also see information on page C-4 with respect to the Debt Service Fund transfer.)

*Additional Security — State Trunk Highway Bonds:* The Minnesota Constitution, Article XIV, establishes a Trunk Highway Fund (the “Trunk Highway Fund” or “State Trunk Highway Fund”) to be used solely for trunk highway system purposes and for the payment of principal of and interest on trunk highway bonds. Article XIV provides that the payment of the principal of and interest on State trunk highway bonds is “a first charge on money coming into [the State Trunk Highway Fund] during the year in which the principal or interest is payable.” Article XIV also establishes a Highway User Tax Distribution Fund to be used solely for highway purposes, authorizes the Legislature to impose taxes on motor vehicles and motor vehicle fuels, and requires the proceeds of such taxes to be paid into the Highway User Tax Distribution Fund. The Minnesota Constitution requires that 95% of the revenues deposited into the Highway User Tax Distribution Fund be distributed from such fund as follows: 62% to the Trunk Highway Fund, 29% to the County State Aid Highway Fund, and 9% to the Municipal State Aid Street Fund. The remaining 5% of Highway User Tax Distribution Fund revenues is distributed to the same three funds in accordance with a formula that the Legislature establishes. Currently these remaining revenues are all distributed to the County State Aid Highway Fund. According to the Minnesota Constitution, no change in the formula allocating the 5% may be made within six years of the last previous change, which occurred in 2008.

Minnesota Statutes, Section 167.51, makes an annual appropriation to the trunk highway bond account in the Debt Service Fund from the State Trunk Highway Fund of the amount that, when added to the amount already on hand in the trunk highway bond account in the Debt Service Fund, is the amount needed to pay the principal of and interest on all State trunk highway bonds due and to become due through July 1 in the second ensuing year. The transfer of the debt service appropriation from the State Trunk Highway Fund to the trunk highway bond account in the Debt Service Fund for the State trunk highway bonds included in this issue will be made by December 1 of each year.

*Waiver of Immunity:* Under Minnesota Statutes, Section 3.751, the State has waived immunity from suit with respect to the controversies arising out of its debt obligations incurred pursuant to Article XI of the Minnesota Constitution, and has conferred jurisdiction on State District Courts to hear and determine such controversies. Accordingly, if the State fails to pay in full the principal of and interest on the Bonds when due, a holder of a Bond on which principal or interest is past due is entitled to commence an action in the District Court for Ramsey County, Minnesota, to enforce the pledge of the State’s full faith and credit to the payment of such principal and interest.

## SOURCES AND USES

### Sources and Uses of Funds of Series 2009D Bonds

**Sources:**

Bond Proceeds:	
Par Amount of Bonds .....	\$192,275,000.00
Premium on Bonds.....	<u>17,329,158.60</u>
 Total Sources .....	 \$209,604,158.60
 <b>Uses:</b>	
Capital Projects Funds:	
Cost of Issuance .....	116,412.88
Bond Proceeds Fund .....	<u>192,158,587.12</u>
Total Bond Proceeds Funds .....	192,275,000.00
Debt Service Fund Deposit:	
Premium on Bonds.....	16,148,590.10
Underwriter Discount .....	<u>1,180,568.50</u>
 Total Uses .....	 209,604,158.60

### Sources and Uses of Funds of Series 2009E Bonds

**Sources:**

Bond Proceeds:	
Par Amount of Bonds .....	\$80,000,000.00
Premium on Bonds.....	<u>5,790,520.00</u>
 Total Sources .....	 \$85,790,520.00
 <b>Uses:</b>	
Capital Projects Funds:	
Cost of Issuance .....	48,435.98
Trunk Highway Bond Proceeds.....	<u>79,951,564.02</u>
Total Bond Proceeds Funds .....	80,000,000.00
Debt Service Fund Deposit:	
Premium on Bonds.....	5,497,720.00
Underwriter Discount	<u>292,800.00</u>
 Total Uses .....	 85,790,520.00

### Sources and Uses of Funds of Series 2009F Bonds

**Sources:**

Bond Proceeds:	
Par Amount of Bonds .....	\$297,750,000.00
Premium on Bonds.....	<u>30,977,367.30</u>
Total Bond Proceeds.....	\$328,727,367.30
Other Sources:	
Previous Debt Service Fund Balance .....	<u>14,775,406.26</u>
Total Sources .....	343,502,773.56

**Uses:**

Refunding Escrow:	
Cash Deposit .....	28,162,482.50
Escrow Purchases .....	<u>284,167,837.50</u>
Total Refunding Escrow.....	312,330,320.00
Delivery Day Expenses:	
Cost of Issuance .....	194,966.05
Debt Service Fund Deposit:	
Premium on Bonds.....	29,858,229.26
Rounding.....	<u>120.21</u>
Total Debt Service Fund Deposit .....	29,858,349.47
Underwriter Discount.....	<u>1,119,138.04</u>
Total Uses .....	343,502,773.56

### Sources and Uses of Funds of Series 2009G Bonds

**Sources:**

Bond Proceeds:	
Par Amount of Bonds .....	\$28,360,000.00
Premium on Bonds.....	<u>1,680,589.35</u>
Total Bond Proceeds.....	\$30,040,589.35
Other Sources:	
Previous Debt Service Balance .....	<u>1,410,625.00</u>
Total Sources .....	31,451,214.35

**Uses:**

Refunding Escrow:	
Cash Deposit .....	312.50
Escrow Purchases .....	<u>29,750,195.00</u>
Total Refunding Escrow.....	29,750,507.50
Delivery Day Expenses:	
Cost of Issuance.....	18,570.09
Debt Service Fund Deposit:	
Premium on Bonds.....	1,604,300.95
Rounding.....	<u>1,547.41</u>
Total Debt Service Fund Deposit .....	1,605,848.36
Underwriter Discount.....	<u>76,288.40</u>
Total Uses .....	31,451,214.35

## FUTURE FINANCING

The State currently anticipates the sale of additional general obligation bonds in the fall of 2009. The State also plans to sell approximately \$83 million certificates of participation on or about August 18, 2009; the certificates are solely payable from and secured by annual general fund appropriations. The State expects to issue approximately \$60 million of 911 revenue bonds in October 2009; the 911 revenue bonds are solely payable from and secured by certain fees assessed on phone lines.

## BOOK ENTRY SYSTEM

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds in the aggregate principal amount of such maturity and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934, as amended. DTC holds and provides asset servicing for U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations.

DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Direct Participants and Indirect Participants (collectively, the "Participants") are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is, in turn, to be recorded on the Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in

beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar of the Bonds ("Registrar") and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments of principal of and premium, if any, and interest on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, or its nominee or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal of and premium, if any, and interest on the Bonds to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Participants.

A Beneficial Owner shall give notice to elect to have its Bonds purchased or tendered, through its Participant, to the Registrar, and shall effect delivery of such Bonds by causing the Direct Participant to transfer the Participant's interest in the Bonds, on DTC's records, to the Registrar. The requirement for physical delivery of Bonds in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Bonds are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Bonds to the Registrar's DTC account.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the State. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

*The above information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for*

*the completeness or the accuracy thereof, or as to the absence of material adverse changes in such information subsequent to the date hereof.*

The State cannot and does not give any assurances that DTC, or a successor securities depository, or Participants will distribute to the Beneficial Owners of the Bonds: (i) payments of principal of or interest and premium, if any, on the Bonds; (ii) certificates representing an ownership interest or other confirmation of beneficial ownership interest in the Bonds; or (iii) redemption or other notices sent to DTC or Cede & Co., its nominee, or a successor securities depository, as the registered owner of the Bonds, or that they will do so on a timely basis, or that DTC or the Participants will serve and act in the manner described in this Official Statement.

The State will have no responsibility or obligation to any Participant, or any Beneficial Owner or any other person with respect to: (i) the Bonds; (ii) the accuracy of any records maintained by DTC, or a successor securities depository, or any DTC Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of or interest on the Bonds; (iii) the payment by DTC, or a successor securities depository, or any Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of or interest on the Bonds; (iv) the delivery by DTC, or a successor securities depository, or any Participant of any notice to any Beneficial Owner which is required or permitted to be given to owners of the Bonds; (v) the selection of which Beneficial Owners will receive payment in the event of any partial redemption of the Bonds; (vi) any consent given or other action taken by DTC, or a successor securities depository as a Bondholder; or, (vii) the performance by DTC, or any successor securities depository, of any other duties as securities depository.

## **TAX EXEMPTION AND COLLATERAL TAX MATTERS**

### **The Tax-Exempt Bonds**

*General.* In the opinion of Dorsey & Whitney LLP, bond counsel, based on present federal and Minnesota laws, regulations, rulings and decisions, and assuming compliance with certain covenants described below, the interest to be paid on the Bonds is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; is includable in the income of corporations and financial institutions for purposes of the Minnesota franchise tax; and is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts. The interest to be paid on the Series 2009D Bonds and the Series 2009E Bonds is not, but the interest to be paid on the Series 2009F Bonds and the Series 2009G Bonds is, includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The forms of legal opinions to be issued by Dorsey & Whitney LLP with respect to the Bonds are set forth in Appendix H.

*Arbitrage/Use of Proceeds.* Failure to comply with certain provisions of the Internal Revenue Code of 1986, as amended (the "Code"), may cause interest on the Bonds to become subject to federal and Minnesota income taxation retroactive to the date of issuance of the Bonds. These provisions include investment restrictions, required periodic payments of arbitrage profits to the United States, and requirements concerning the timely and proper use of Bond proceeds and the facilities and activities financed therewith and certain other matters. The documents authorizing the issuance of the Bonds include provisions which, if complied with by the State, meet the requirements of the Code. Such documents also include a covenant of the Commissioner to take all legally permissible actions necessary to preserve the tax exemption of interest on the Bonds. However, no provision is made for redemption of the Bonds or for an increase in the interest rate on the Bonds in the event that interest on the Bonds becomes subject to federal or Minnesota income taxation.

*Future Tax Legislation.* The exemption of interest to be paid on the Bonds for federal or Minnesota income tax purposes is not mandated or guaranteed by the United States or Minnesota Constitutions. Accordingly, federal and Minnesota laws providing for tax-exemption of the interest may be subject to change. In the event federal or Minnesota law is changed to provide that interest on the Bonds is subject to federal or Minnesota income taxation, or if federal or Minnesota income tax rates are reduced, the market value of the Bonds may be adversely affected.

*Discount Bonds.* Series 2009D Bonds having a stated maturity in the years 2028 and 2029 and Series 2009E Bonds having a stated maturity in the years 2027 through 2029 (the "Discount Bonds") are being sold at a discount from the principal amount payable on the Discount Bonds at maturity. The difference between the price at which a substantial amount of the Discount Bonds of a given maturity is first sold to the public (the "Issue Price") and the principal amount payable at maturity constitutes "original issue discount" under the Code. The amount of original issue discount that accrues to a holder of a Discount Bond under Section 1288 of the Code is excluded from gross income for federal income tax purposes and from taxable net income of individuals, estates and trusts for Minnesota income tax purposes to the same extent that stated interest on such Discount Bonds would be so excluded. The amount of the original issue discount that accrues with respect to a Discount Bond under Section 1288 is added to the tax basis of the owner in determining gain or loss upon disposition of such Discount Bond (whether by sale, exchange, redemption or payment at maturity). Original issue discount is taxable under the Minnesota franchise tax on corporations and financial institutions.

Interest in the form of original issue discount accrues under Section 1288 pursuant to a constant yield method that reflects semiannual compounding on days that are determined by reference to the maturity date of the Discount Bond. The amount of original issue discount that accrues for any particular semiannual accrual period generally is equal to the excess of: (1) the product of (a) one-half of the yield on such Discount Bonds (adjusted as necessary for an initial short period) and (b) the adjusted issue price of such Discount Bonds, over (2) the amount of stated interest actually payable. For purposes of the preceding sentence, the adjusted issue price is determined by adding to the Issue Price for such Discount Bonds the original issue discount that is treated as having accrued during all prior semiannual accrual periods. If a Discount Bond is sold or otherwise disposed of between semiannual compounding dates, then the original issue discount that would have accrued for that semiannual accrual period for federal income tax purposes is allocated ratably to the days in such accrual period.

If a Discount Bond is purchased for a cost that exceeds the sum of the Issue Price plus accrued interest and accrued original issue discount, the amount of original issue discount that is deemed to accrue thereafter to the purchaser is reduced by an amount that reflects amortization of such excess over the remaining term of such Discount Bond.

Except for the Minnesota rules described above, no opinion is expressed as to state and local income tax treatment of original issue discount. It is possible under certain state and local income tax laws that original issue discount on a Discount Bond may be taxable in the year of accrual and may be deemed to accrue differently than under federal law.

Holders of Discount Bonds should consult their own advisors with respect to computation and accrual of original issue discount and with respect to the state and local tax consequences of owning such Discount Bonds.

*Premium Bonds.* Series 2009D Bonds having a stated maturity in the years 2010 through 2027, Series 2009E Bonds having a stated maturity in the years 2010 through 2026, the Series 2009F Bonds and the Series 2009G Bonds (the "Premium Bonds") are being issued at a premium to the principal amount payable at maturity. Except in the case of dealers, which are subject to special rules, Bondholders who acquire Premium Bonds must, from time to time, reduce their federal and Minnesota tax bases for the Premium Bonds for purposes of determining gain or loss on the sale or payment of such Premium Bonds. Premium generally is amortized for federal and Minnesota income

and franchise tax purposes on the basis of a bondholder's constant yield to maturity or to certain call dates with semiannual compounding. Bondholders who acquire Premium Bonds might recognize taxable gain upon sale of such Premium Bonds, even if such Premium Bonds are sold for an amount equal to or less than their original cost. Amortized premium is not deductible for federal or Minnesota income tax purposes. Bondholders who acquire Premium Bonds should consult their tax advisors concerning the calculation of bond premium and the timing and rate of premium amortization, as well as the state and local tax consequences of owning and selling such Premium Bonds.

*Collateral Tax Matters.* The following tax provisions also may be applicable to the Bonds and interest thereon:

(1) Section 86 of the Code and corresponding provisions of Minnesota law require recipients of certain Social Security and Railroad Retirement benefits to take into account interest on the Bonds in determining the taxability of such benefits;

(2) passive investment income, including interest on the Bonds, may be subject to taxation under Section 1375 of the Code and corresponding provisions of Minnesota law for an S corporation that has accumulated earnings and profits at the close of the taxable year if more than 25 percent of its gross receipts is passive investment income;

(3) interest on the Bonds may be includable in the income of a foreign corporation for purposes of the branch profits tax imposed by Section 884 of the Code and is includable in the net investment income of foreign insurance companies for purposes of Section 842(b) of the Code;

(4) in the case of an insurance company subject to the tax imposed by Section 831 of the Code, the amount which otherwise would be taken into account as losses incurred under Section 832(b)(5) of the Code must be reduced by an amount equal to 15 percent of the interest on the Bonds that is received or accrued during the taxable year;

(5) Section 265 of the Code denies a deduction for interest on indebtedness incurred or continued to purchase or carry the Bonds, and Minnesota law similarly denies a deduction for such interest expense in the case of individuals, estates and trusts; indebtedness may be allocated to the Bonds for this purpose even though not directly traceable to the purchase of the Bonds;

(6) federal and Minnesota laws also restrict the deductibility of other expenses allocable to the Bonds;

(7) in the case of a financial institution, no deduction is allowed under the Code for that portion of the holder's interest expense which is allocable to interest on the Bonds within the meaning of Section 265(b) of the Code, except, with respect to the Series 2009D Bonds and the Series 2009E Bonds only, to the extent permitted under section 265(b)(7) of the Code, as limited by sections 265(a)(2) and 291 of the Code; and

(8) because of the Code's basis reduction rules for amortizable bond premium, Bondholders who acquire Premium Bonds might recognize taxable gain upon sale of such Premium Bonds, even if such Premium Bonds are sold for an amount equal to or less than their original cost.

The foregoing is not intended to be an exhaustive discussion of collateral tax consequences arising from ownership, disposition, or receipt of interest on the Bonds. Prospective purchasers or bondholders should consult their tax advisors with respect to collateral tax consequences and applicable state and local tax rules in states other than Minnesota.

## **LEGAL OPINIONS**

Legal matters incident to the authorization, issuance and sale of the Bonds will be passed upon by Dorsey & Whitney LLP, bond counsel, and the State Attorney General. Only Dorsey & Whitney LLP will offer an opinion as to tax exemption of interest on the Bonds. The forms of legal opinions to be issued by Dorsey & Whitney LLP with respect to the Bonds are set forth in Appendix H.

## FINANCIAL INFORMATION

General financial information relating to the State is set forth in the Official Statement, Appendices A through F, and is a part of this Official Statement. The State's most recent audited financial statements are included as Appendix F.

## LITIGATION

There is not now pending or threatened any litigation seeking to restrain or enjoin the sale, issuance, execution or delivery of the Bonds, or in any manner questioning or affecting the validity of the Bonds or the proceedings or authority pursuant to which they are to be issued and sold.

While at any given time, including the present, there are numerous civil actions pending against the State, which could, if determined adversely to the State, affect the State's expenditures, and, in some cases, its revenues, the State Attorney General is of the opinion that, except for the actions described in Note 20 to the State Financial Statements for the Fiscal Year Ended June 30, 2008, set forth in Appendix F and additional actions, if any, discussed in the paragraphs below, no pending actions are likely to have a material adverse effect in excess of \$15 million on the State's expenditures or revenues during the Current Biennium.

The following is a discussion of developments regarding the actions described in the referenced Note 20 that occurred and are subsequent to the date of the financial statements contained in Appendix F, and a description of additional actions that have been initiated against the State since the date of the financial statements contained in Appendix F and are material for purposes of this Official Statement.

1. *35W Bridge Collapse.* A panel of three attorneys determined the amount of payments. All 179 claimants accepted payments in the aggregate amount of about \$37 million on the condition that they waived the right to sue the State for additional recovery. However, the majority of those claimants have commenced litigation against the original bridge designer, an engineering firm that inspected the bridge under contract with the State, and a construction company that was performing work on the bridge at the time of the collapse. The State has been third-partied into this litigation which is venued in Hennepin County state court. Although the State's position is that its exposure in this litigation is capped at \$1 million, the constitutionality of this cap may be challenged.

2. *ACS State and Local Solutions, Inc. v. State of Minnesota, through its Commissioner of the Department of Human Services.* The court's scheduling order sets the case on for a three-week trial beginning March 29, 2010, but because of the size and scope of discovery the State will seek an amended scheduling order setting the trial for late 2010 at the earliest. The Plaintiff has indicated that it has no objections to the State's request for an amended scheduling order.

3. *BNSF Railway Co. vs. Minn. Dept of Revenue and State of Minnesota.* The parties have reached a tentative settlement of the legal issue in this case and are in the process of finalizing the settlement agreement which should be completed by the end of August 2009.

4. *Eminent Domain Actions.* The Department of Transportation has agreed to acquire properties for the Metropolitan Council's Central Corridor light rail transit project. This project is likely to involve eminent domain actions. In the aggregate, the potential cost to the State for property which has been, or will be, acquired exceeds \$15 million. Liability arising out of decisions unfavorable to the State may impact funding to be provided to the Department of Transportation by the Metropolitan Council.

5. *Great Lakes Gas Transmission LP v. Commissioner of Revenue, Northern Border Pipeline Co. v. Commissioner of Revenue, Viking Gas Transmission Co. v. Commissioner of Revenue.* In January 2009, the Court of Appeals affirmed the District Court's grant of summary judgment to the Commissioner on all claims. The pipelines subsequently filed a Petition for Review

to the Minnesota Supreme Court, which the Court denied in April 2009. The time for any additional appeals has expired.

6. *The Home Insurance Company v. Special Compensation Fund, and Minnesota Department of Labor and Industry (Ramsey County District Court)*. The Home Insurance Company ("Home") seeks a declaration that it is entitled to reimbursement from the Special Compensation Fund for certain workers' compensation payments Home has made. Home, which is in liquidation, seeks the reimbursement to which it claims it is entitled under the State's workers' compensation scheme, and without recourse to the General Fund. Defendants Minnesota Department of Labor and Industry and Special Compensation Fund have denied Home's requests for reimbursement, raising various statutory defenses and that Home is not entitled to reimbursement under the law. Home claims it is entitled to \$21 million in past and future reimbursements. The Complaint and Answer have been filed. Defendants expect to bring a summary judgment motion in late 2009. Plaintiffs ask for reimbursement from the workers compensation Special Compensation Fund.

7. *McLane Minnesota, Inc. v. Commissioner of Revenue*. Oral argument was held in April 2009 and a decision is expected in the fall of 2009.

8. *Merrill Lynch Pierce Fenner & Smith, Inc. v. Commissioner of Revenue*. Shortly before trial was scheduled in February 2009, the parties stipulated to all facts eliminating the need for trial. The parties tentatively agreed to a settlement pending the outcome of an audit by the Department of Revenue.

9. *Stewart Title Guaranty Company v. Commissioner of Revenue*. On December 4, 2008 the Minnesota Supreme Court issued an opinion upholding the Commissioner's assessment. Stewart Title has not initiated any additional appeals. The time for any additional appeals has expired.

## **CONTINUING DISCLOSURE**

The Commissioner, in the order authorizing and ordering the issuance of the Bonds, has covenanted and agreed on behalf of the State, for the benefit of the holders of the Bonds from time to time, to comply with the provisions of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12, paragraph (b)(5); and, for this purpose, to provide to the Municipal Securities Rulemaking Board through its Electronic Municipal Market Access System, annual financial information of the type included in this Official Statement, including audited financial statements, and notice of the occurrence of events which materially affect the terms, payment, security, rating or tax status of the Bonds. The State is the only "obligated person" in respect of the Bonds within the meaning of paragraph (b)(5). A description of the Commissioner's undertaking is set forth in Appendix G. The Commissioner has never failed to comply with any continuing disclosure obligation with respect to any outstanding general obligation bond of the State.

## **FINANCIAL ADVISOR**

Public Resources Advisory Group, New York, New York, is serving as Financial Advisor to the State in connection with the issuance of the Bonds. The Financial Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities. The Financial Advisor is not obligated to undertake to make an independent verification of, or to assume responsibility for the accuracy, completeness or fairness of the information contained in the Official Statement.

## **UNDERWRITING**

The Commissioner acting on behalf of the State has sold the Series 2009D Bonds at public sale to Barclays Capital, Inc. as Underwriters, for a price of \$208,423,590.10, with the Series 2009D Bonds to bear interest at the rates set forth on the inside front cover page of this Official Statement.

The Commissioner acting on behalf of the State has sold the Series 2009E Bonds at public sale to Merrill Lynch & Co. as Underwriters, for a price of \$85,497,720.00, with the Series 2009E Bonds to bear interest at the rates set forth on the inside front cover page of this Official Statement.

The Commissioner acting on behalf of the State has sold the Series 2009F Bonds at public sale to Merrill Lynch & Co. as Underwriters, for a price of \$327,608,229.26, with the Series 2009F Bonds to bear interest at the rates set forth on the inside front cover page of this Official Statement.

The Commissioner acting on behalf of the State has sold the Series 2009G Bonds at public sale to Piper Jaffray & Company as Underwriters, for a price of \$29,964,300.95, with the Series 2009G Bonds to bear interest at the rates set forth on the inside front cover page of this Official Statement.

## **RATINGS**

The Bonds described herein have been rated "AAA" by Fitch Ratings, "Aa1" by Moody's Investors Service Inc. and "AAA" by Standard and Poor's Ratings Group. The ratings reflect only the views of these services. These bond ratings are subject to change or withdrawal by the rating agencies at any time. Therefore, after the date hereof investors should not assume that such ratings are still in effect. A revision or withdrawal of the ratings may have an adverse effect on the market price of the Bonds.

## **AUTHORIZATION OF OFFICIAL STATEMENT**

The State has prepared and delivered this Official Statement to the Underwriters of the Bonds and has authorized the Underwriters to use it in connection with the offering and sale of the Bonds to investors.

Tom J. Hanson  
Commissioner of Minnesota Management and Budget  
State of Minnesota

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## **APPENDIX A**

### **State Government and Fiscal Administration**

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# STATE GOVERNMENT AND FISCAL ADMINISTRATION

## State Government

The State was formally organized as a territory in 1849 and was admitted to the Union on May 11, 1858, as the 32nd state. Bordered by Canada on the north, Lake Superior and Wisconsin on the east, Iowa on the south, and North and South Dakota on the west, it is the 12th largest and 20th most populous state in the Union.

The State's Constitution organizes State government into three branches: Executive, Legislative and Judicial.

The Executive Branch is headed by the Governor. The Governor, Lt. Governor, Attorney General, State Auditor, and Secretary of State are popularly elected to four year terms. There are 18 departments and over one hundred agencies, boards, councils, and authorities which comprise the Executive Branch. Most departments and agency heads are appointed and serve at the pleasure of the Governor, subject to confirmation by the Senate.

The Department of Finance was created in 1973. Minnesota voters approved a constitutional amendment in November 1998 that eliminated the Office of the State Treasurer as of January 6, 2003. The duties of the State Treasurer were transferred to the Commissioner of Finance on January 6, 2003 by administrative order. On June 1, 2008, the Department of Finance completed a merger with the Department of Employee Relations, resulting in the Commissioner assuming many of the duties related to human resource management, employee insurance and collective bargaining on behalf of the State as an employer. After the merger, the Department was renamed the Department of Minnesota Management and Budget.

The Legislative Branch is composed of a Senate and a House of Representatives. There are 67 senators who serve 4 year terms. House members number 134 and serve 2 year terms.

The Judicial Branch is headed by a Supreme Court. Three levels of courts function within the Judicial Branch: Supreme Court, Appellate Court, and District Courts.

A general organization chart of the Executive Branch of State government is shown below. This diagram displays the various categories of the State's service functions and the organization units associated with the delivery of the service activities.

## Fiscal Administration

The Commissioner is designated by statute as the chief accounting officer, the principal financial officer, and the State controller and is assigned responsibility for the administration of the financial affairs of the State. Included in the financial duties of the Commissioner are:

Preparation of State biennial budget and capital budget.

Maintenance of general books of account and administration of the statewide accounting system including a central disbursement system.

Administration of the State payroll system.

Sale and issuance of State general obligation and certain revenue bonds, general obligation certificates of indebtedness, and equipment lease purchase financings, including certificates of participation.

Preparation of periodic and special reports on the financial affairs of the State.

Operation and control of allotment system (annual agency operating budgets).

Preparation of revenue, expenditure and cash flow estimates.

Banking and cash management activities.

To receive and account for all moneys paid into the State treasury properly disbursed or invested.

Negotiation and administration of bargaining agreements and compensation plans.

Development and management of employee, retiree and dependent insurance benefits.

### **Accounting System**

State law requires the Commissioner to maintain an accounting system that shows at all times, by funds and items, amounts appropriated and estimated revenues therefore; amounts allotted and available for expenditure; amounts of obligations authorized to be incurred; actual receipts, disbursements; balances on hand; and unencumbered balances after deduction of all actual and authorized expenditures.

State law requires the Commissioner to administer the payroll of all employees of the executive branch of government.

The accounting system is organized on a fund basis. A fund is an independent fiscal and accounting entity with a self balancing set of accounts. Funds are established for the purpose of carrying on specific activities or objectives in accordance with legal requirements.

Effective July 1, 2009 the Commissioner has been authorized to acquire a new statewide accounting and procurement system. A request for proposal process has been completed, proposals have been evaluated, and the Commissioner has made a software selection and finalized a contract with a system implementation vendor. A two year implementation period is planned with the new system expected to go live on July 1, 2011, the beginning of fiscal year 2012.

### **Financial Reporting**

State law requires the Commissioner to prepare a comprehensive financial report for each fiscal year of the State in conformance with generally accepted accounting principles by the December 31 following the end of the fiscal year. These reports are audited by the Legislative Auditor. The Legislative Auditor's opinion and the 2008 basic financial statements are presented in Appendix F, and general long-term debt unaudited schedules are presented in Appendix C.

### **Investments**

The State Board of Investment, comprised of four of the State's constitutional officers, is responsible for the formulation of State investment policies and for the purchase and sale of securities. Moneys from various funds are invested according to regulations on types and terms of investments imposed by law on each grouping. The investments are grouped as follows:

Invested Treasurer's Cash — temporary investment of a pool of cash, not immediately needed, from funds other than funds dedicated by the constitution, State law, or by federal law.

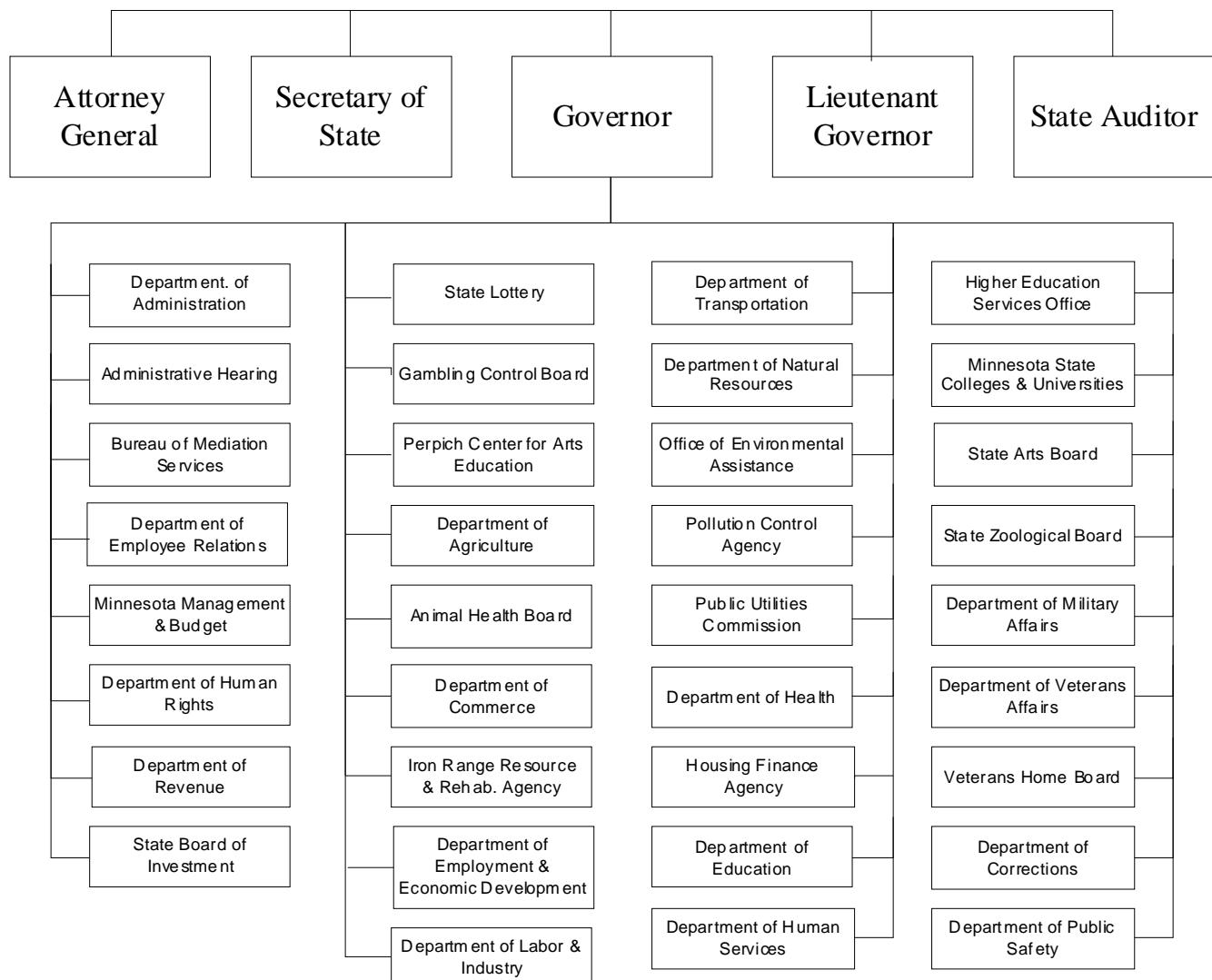
Highway Funds — temporary investment of bond proceeds and receipts not immediately needed.

Various retirement funds — investment of assets and reserves.

Trust Funds — investment of assets and reserves.

Other departmental funds.

# STATE ORGANIZATION CHART



## Revenues and Budgeting

The Department of Revenue exercises general supervision over the administration of the taxation and assessment laws of the State. In the exercise of such power, the Department of Revenue promulgates guidelines to ensure that property tax laws are administered uniformly by local governmental units and that the assessments of property are made on an equal basis throughout the State.

The Department of Revenue administers taxes owing to the State by collecting, among others, individual income and corporation taxes, sales and use taxes, inheritance and gift taxes, motor fuel taxes and excise taxes on liquor and tobacco. Additionally, the Department of Revenue is responsible for informing localities when their expenditures exceed the limit set for them by the State Legislature.

## Audit Control Procedures

The Office of the Legislative Auditor is the post audit agency of all State departments, agencies, boards and commissions. The Office of the Legislative Auditor conducts the audits of all accounts, records, inventories, vouchers, receipts, funds, securities, and other assets at least once a year, if funds and personnel permit, and more often if deemed necessary or as directed by the Legislature or the Legislative Audit Commission. As an agency of the legislative branch, the Office of the Legislative Auditor is independent of the executive branch and the departments, boards, commissions and other agencies thereof that it is responsible for auditing.

## Status of Collective Bargaining

The State has a total of 16 bargaining units for State employees which includes three faculty bargaining units negotiated and maintained by the Minnesota State Colleges and Universities System. Each odd-numbered year, the State Department of MMB negotiates the terms and conditions of employment with the seven exclusive representatives for employees covered by one of the 13 non-faculty labor agreements for executive branch state employees. The Department also develops two compensation plans for employees not represented by a bargaining unit. All contracts and compensation plans are subject to review and approval by the Legislature.

Previous Biennium Labor Agreements for all bargaining units expired on June 30, 2009, however, these contracts remain in effect until subsequent agreements are reached or contracts are cancelled. The State currently has agreements with twelve of the sixteen units, AFSCME (7 units-craft, service, health care non-professional, clerical, technical, correctional officers and radio communications operators), MAPE, MMA, IFO, MSCF and MSUAF for the Current Biennium employee contract which expired on June 30, 2011. The State has tentative agreements, subject to ratification by the unit membership, with three units, MNA, SRSEA and MLEA. The State is continuing to negotiate with the remaining unit, MGEC.

Following is a summary that shows the number of employees assigned to State bargaining units.

### INFORMATION ON STATE BARGAINING UNITS

UNIT Union or Association	Employees as of April 2009
AFSCME (7 bargaining units)	18,054
MN Association of Professional Employees (MAPE)	12,402
Middle Management Association (MMA)	2,872
MN Government Engineers Council (MGEC)	940
MN Nurses Association (MNA)	764
MN Law Enforcement Association (MLEA)	764
State Residential Schools Education Association (SRSEA)	186
State College Faculty Association (MSCF)	5,294
State University Interfaculty Organization (IFO)	3,839
State University Admin and Service Faculty (MSUAF)	749
Total Represented Employees	45,864
Total State Employment	52,767
Percent of All Executive Branch Employees Unionized	87%

## APPENDIX B

### State Finances

#### APPENDIX B

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# STATE FINANCES

## FINANCIAL STATEMENTS

The basic financial statements for the State for the fiscal year ended June 30, 2008 are included herein as Appendix F. These financial statements provide financial information for the State's general fund, as defined by generally accepted accounting principles, as set forth in the audited financial statements included in Appendix F and other major funds; for all other funds, such information is combined into non-major governmental and non-major enterprise funds, which includes the Debt Service Fund. These financial statements have been examined by the Legislative Auditor, independent auditor for the State to the extent indicated in his report included in Appendix F. The Legislative Auditor's report and the financial statements, including the Notes, should be read in their entirety. Such financial statements have been included in Appendix F in reliance upon the report of the Legislative Auditor. Revenues and expenditures on a budgetary basis for the twelve-month period ending June 30, 2009 and comparative data for the same period ending June 30, 2008 are summarized on pages B-6.

### Past and Future Financial Reports

The State's Comprehensive Annual Financial Reports, including information by individual fund for Fiscal Year 2008 and prior years are available at [www.mmb.state.mn.us](http://www.mmb.state.mn.us). Financial statements for the fiscal year ending June 30, 2009 will be available by December 31, 2009.

## FINANCIAL INFORMATION

### Budgeting Process

Major operating budget appropriations for each biennium are enacted during the final legislative session of the immediately preceding biennium (i.e. in odd-numbered calendar years). Supplemental appropriations and changes in revenue and expenditure measures are usually adopted during legislative sessions in even-numbered calendar years.

The Minnesota constitution limits the number of days that the Minnesota legislature (the "Legislature") may meet to a maximum of 120 days during a biennium. The number of days may be split between the two years in a biennium, provided that the Legislature may not meet in a regular session after the first Monday following the third Saturday in May of any year. The regular sessions of the Legislature are scheduled for and occur between January 2 and the first Monday following the third Saturday in May of each year.

Revenue and expenditure forecasts are performed in February and November of each calendar year. See "Revenue and Expenditure Forecasting" later in this appendix. Forecasts are performed for the biennium during which the forecasts are made and for next succeeding biennium. Based upon the results of these forecasts, the Governor may recommend tax law and expenditure changes that are then recommended to the Legislature. In addition, the Legislature may, also based on these forecasts, approve tax law changes and budget changes.

The February and November forecasts for the biennium during which the forecasts are made are used to evaluate if the State is on track to finish that biennium with a balanced budget, and may be used by the Governor and the Legislature to fine-tune the budget for that biennium.

The November forecast in even-numbered years for the next succeeding biennium becomes the basis for the Governor's budget recommendations for that biennium. All subsequent February and November forecasts for that biennium supplement and fine-tune the original even-numbered year November forecast with more current data, and the Governor may use these forecasts to submit modifications to the budget that was developed from the original even-numbered year November forecast.

## **General Fund**

The General Fund accounts for all financial resources except those required to be accounted for in another fund.

Revenues, expenditures, transfers and fund balance information in budgetary fund statements may differ from those in the State's GAAP based Comprehensive Annual Financial Report ("CAFR") (see Appendix F). The primary difference is the recognition of accruals, reimbursements, deferred revenue, intrafund transactions and the budgetary basis of accounting for encumbrances. In the modified accrual basis used in the CAFR, expenditures are recognized when goods or services are received regardless of the year encumbered. In budgetary fund statements, encumbrances are recognized as expenditures in the year encumbered. The budgetary fund statements do not represent the State's official financial report but rather are prepared as a supplement to the budget documents.

## **Cash Flow Account**

The cash flow account (the "Cash Flow Account") was established in the General Fund for the purpose of providing sufficient cash balances to cover monthly revenue and expenditure imbalances. The amount and use of funds in the Cash Flow Account is governed by statute.

## **Budget Reserve Account**

A budget reserve account (the "Budget Reserve Account") was established in the General Fund, as a special account (separate from the Cash Flow Account) that serves as a savings account to be used to offset budget shortfalls during economic downturns. Funds in the Budget Reserve Account may be spent in the event that projected general fund receipts will be less than forecast, and the amount of resources available for the remainder of the biennium will be less than needed to cover authorized spending. Funds in the Budget Reserve Account may be used, after consultation with the Legislative Advisory Commission, to the extent needed to balance expenditures with revenues. The amount and use of funds from the Budget Reserve Account and its replenishment are governed by statute.

## **Control Procedures**

*Dollar Control:* Expenditures in excess of legislative appropriations are prohibited by law. In order to prevent spending in excess of appropriations, MMB requires State agencies to identify their appropriations and establish them in the State's accounting system as the limit on spending. The accounting system will reject transactions that exceed these limits. This control procedure is designed to prevent agencies from spending from unauthorized sources of funds.

*Allotment and Encumbrance Control:* Before money can be disbursed pursuant to an appropriation, it must first be allotted (administratively allocated and approved for expenditure). Prior to each Fiscal Year, MMB allots the applicable State agency appropriations based on legislatively-enacted budgets. An allotment is a subdivision of an appropriation into smaller, detailed components used by agencies to budget expenditures by category of expenditure. The accounting system prevents allotments from exceeding appropriations.

Once allotments have been established, but before spending obligations can be incurred, for most purchases agencies must establish encumbrances against their allotments. Encumbrances are the accounting control device agencies use for reserving portions of their allotments for expenditures that will soon be incurred. The encumbrance process helps agencies keep track of their outstanding obligations, and the accounting system prevents agencies from encumbering more funding than has been allotted.

*Executive Budget Officer Oversight:* MMB assigns an Executive Budget Officer to each State agency for the purposes of approving agency accounting structures, appropriations, and allotments, and for monitoring overall agency revenues and expenditures.

*Monthly Reports:* MMB maintains a data warehouse which is used to produce periodic and ad hoc reports on revenues and expenditures that agency staff and Executive Budget Officers use to monitor agency spending and receipts.

### **Balanced Budget**

Minnesota's Constitution prohibits borrowing for operating purposes beyond the end of a biennium. Options for dealing with a projected deficit are provided for in statute. Borrowing for cash flow purposes within a biennium is allowed; however, revenues for the entire biennium plus any balances carried forward from the previous biennium must be greater than or equal to expenditures for the entire biennium.

If a forecast shows a shortfall for the General Fund for the then existing biennium, the Commissioner shall use funds in and reduce the Budget Reserve Account as needed to balance revenues with expenditures. If there are not enough funds in the Budget Reserve Account to balance the General Fund in the current biennium, the Commissioner, with the consent of the Governor and after consulting with the Legislative Advisory Commission may also reduce outstanding appropriations, commonly referred to as "unallotting." The decision of when to use these powers is solely that of the Commissioner with the consent of the Governor.

If a forecast shows a shortfall for the General Fund for the next succeeding biennium, the Governor's budget recommendations must propose revenue and/or expenditure changes in order for the budget for that biennium to be in balance at the end of that biennium.

## **REVENUE AND EXPENDITURE FORECASTING**

### **General**

The State's biennial budget appropriation process relies on revenue and expenditure forecasting as the basis for establishing aggregate revenue and expenditure levels. Revenue forecasting for the State is conducted within MMB by the Economic Analysis Division. Expenditure forecasts for the State are prepared by MMB based on current annual budgets and on current cash expenditure estimates provided by State agencies responsible for significant expenditure items.

In addition to the forecasts prepared for the Legislature before the commencement of each new biennium, forecasts are updated periodically through the biennium. Based on each revenue and expenditure reforecast, MMB prepares a new cash flow analysis for the biennium.

### **Forecasting Risks**

Risks are inherent in the revenue and expenditure forecasts. Assumptions about U.S. economic activity and federal tax and expenditure policy underlie these forecasts. In the forecast it is assumed that existing federal tax law will remain in place and that current federal budget authority and mandates will remain in place. Reductions in federal spending programs may affect State spending. Finally, even if economic and federal tax assumptions are correct, revenue forecasts are still subject to other variables and some normal level of statistical deviations.

### **Current Forecast Methods and Assumptions**

The baseline economic forecast which the State Economist uses in preparing the State revenue and expenditure forecast is provided by IHS Global Insight, Inc. ("IHS GII") of Lexington, Massachusetts. IHS GII furnishes a monthly forecast of economic growth and individual incomes across all segments of the national economy.

The IHS GII national economic forecasts are reviewed by Minnesota's Council of Economic Advisors (the "Council"), a group of macro-economists from the private sector and academia. The Council provides an independent check on the IHS GII forecast. If the Council determines that the IHS GII forecast is significantly more optimistic than the current consensus, the Commissioner may base the State forecast on a less optimistic scenario of national economic growth.

Forecasts of individual income tax receipts are based on IHS GII forecasts of national production, employment, and corresponding wage and salary earnings, by industrial sector. The IHS GII forecasts are then entered into an economic model of Minnesota maintained by MMB. State forecasts of employment by major industry sector as well as wage and aggregate earnings are obtained from this model. Aggregate annual earnings are used, in turn, to forecast calendar year tax liabilities through a micro-simulation of the State's individual income tax. Calendar year liabilities are converted into fiscal year income tax revenues, with regard given to the timing of withholding tax receipts, quarterly estimated payments, refunds and final payments.

Capital gains realizations have become an increasingly volatile and important share of Minnesota's income tax base. Minnesota capital gains are forecast using an econometric model which relates the increase in taxable capital gains to the underlying growth in household wealth and to changes in inflation and in the real growth rate of the economy. Federal tax variables are also included. The model is designed to allow capital gains realizations to move gradually toward an equilibrium rate of realizations instead of adjusting instantaneously to a shock in model variables.

Corporate income tax receipts are forecast using IHS GII's forecast of major variables affecting pre-tax corporate profits. The volatility of corporate profits and the various loss carry-forward and carry-back provisions make this the most difficult revenue source to forecast.

Sales tax receipts are estimated on the basis of a forecast of the sales tax base. The historical base is constructed largely on the basis of national data for items that would be subject to tax if sold in Minnesota. This data is then allocated to Minnesota on the basis of Minnesota's share of national income and employment to arrive at a Minnesota specific base. By means of a regression equation, the base is calibrated to historical collections. Using national forecasts of sales of taxable items and allocating them to Minnesota on the basis of forecasts on Minnesota's share of national income and employment the base is extended into the future. Using information from the aforementioned regression equation the forecast collections are derived from the forecast of the base.

Numerous other revenue sources are forecast, some by MMB and others by the agencies responsible for their collection. In general, none is of significant size, and historically, variances among them have frequently been offsetting.

The February 2009 baseline forecast from IHS GII, the scenario which IHS GII considered to be the most likely at the time it was made, was used for the February 2009 revenue and expenditure forecast. The forecast growth rates for real and nominal Gross Domestic Product ("GDP") are shown below. IHS GII estimated potential GDP growth at 2.1 percent over the 2007 to 2011 period. The Forecast and Actual growth rates for 2007 through 2011 average 1.0% which is less than potential GDP growth. The gap between forecast GDP and potential is due to the recession which began in December 2007 and according to IHS GII February forecast is expected to end with weak positive GDP growth in the fourth quarter of 2009. Inflation, as measured by the implicit price deflator for GDP, is expected to be moderate.

**IHS GII FEBRUARY 2009**  
**GROSS DOMESTIC PRODUCT (GDP)**  
**BASELINE FORECAST**  
**(Chained Rates of Growth)**

	Calendar Year 2007 Actual %	Calendar Year 2008 Forecast %	Calendar Year 2009 Forecast %	Calendar Year 2010 Forecast %	Calendar Year 2011 Forecast %
REAL GDP Growth Rate	2.0	1.3	2.7	2.0	3.5
GDP DEFLATOR (Inflation)	2.7	2.2	1.9	.8	1.3
NOMINAL GDP Growth Rate	4.8	3.4	1.7	2.9	4.9

A report is published with each forecast and is available at [www.mmb.state.mn.us](http://www.mmb.state.mn.us). The November 2009 revenue and expenditure forecast is expected to be released in late November 2009. The November 2009 IHS GII Baseline Forecast will in all likelihood be used as the baseline for the next revenue and expenditure forecast.

### **Economic Update**

The July 2009 Economic Update shows General Fund tax receipts for Fiscal Year 2009 are now estimated to be \$150 million or 1.0 percent less than forecast in February 2009.

Individual income tax receipts were the primary source of the shortfall, \$232 million less than the forecast. Net sales tax revenue was \$16 million under forecast. Receipts from corporate income tax, motor vehicle sales tax and other taxes and other revenues, were more than forecast by \$98 million. This revenue shortfall reduces the balance carried forward to the Current Biennium.

### **HISTORIC REVENUES AND EXPENDITURES**

The following table sets forth the State's General Fund revenues and expenditures for the Fiscal Years ending June 30, 2006 through 2008, and for the additional time periods shown. For the Fiscal Years ended June 30, 2006 through 2008 the revenues and expenditures shown include all revenues and expenditures for that fiscal year, including revenue received and expenditures made after June 30 of such fiscal year which are properly allocable to such fiscal years. For the twelve-month periods ending June 30, 2008 and June 30, 2009, such revenues and expenditures include only cash receipts and disbursements allocable to Fiscal Years 2008 and 2009, respectively. The schedules of revenues and expenditures are presented for comparison purposes only and are not intended to reflect any increases or decreases in fund balance. Beginning balances or deficits are not included. The actual expenditures are presented by object of expenditure, the State's historical method of presentation, whereas forecasts of expenditures are presented by function, consistent with generally accepted accounting principles for reporting purposes.

**STATE OF MINNESOTA**  
**GENERAL FUND COMPARATIVE STATEMENT OF**  
**REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**(THOUSANDS OF DOLLARS)**

	Fiscal Year Ended June 30 (1)			July 1, 2007	July 1, 2008
	2006	2007	2008	through June 30	through June 30
				2008 (1)	2009 (1)
<b>NET REVENUES:</b>					
Individual Income Taxes .....	\$ 7,068,712	\$ 7,412,381	\$ 7,932,036	\$ 7,752,305	\$ 6,988,910
Corporation Income Taxes .....	1,189,915	1,163,095	1,024,040	1,048,625	707,599
Sales Taxes .....	4,471,993	4,512,957	4,499,400	4,555,377	4,335,481
Property Taxes .....	631,279	665,746	704,246	606,845	918,860
Motor Vehicle Excise Taxes.....	372,880	368,279	319,599	319,713	247,271
Other Taxes.....	1,294,442	1,232,758	1,209,366	1,170,711	1,228,733
Tobacco Settlement .....	180,790	183,911	184,411	184,411	179,854
Federal Revenues.....	8,842	7,328	-	-	-
Licenses and Fees .....	255,244	254,026	254,691	216,614	227,441
Departmental Services .....	42,729	44,170	47,326	28,934	29,537
Investment/Interest Income (2).....	55,867	108,689	95,900	103,676	49,704
Securities Lending Income (3).....	5,612	10,063	9,197	-	-
All Other Revenues.....	324,919	284,756	320,652	451,309	414,335
NET REVENUES.....	<b>\$ 15,903,224</b>	<b>\$ 16,248,159</b>	<b>\$ 16,600,864</b>	<b>\$ 16,438,520</b>	<b>\$ 15,327,725</b>
<b>EXPENDITURES:</b>					
Current:					
Public Safety and Corrections .....	\$ 492,538	\$ 540,999	\$ 578,464	\$ 580,928	\$ 599,075
Transportation .....	226,107	230,195	252,390	252,266	235,646
Agricultural, Environmental and Energy Resources (4).....	153,154	177,342	216,220	226,746	222,489
Economic and Workforce Development (4) (5).....	126,891	128,870	203,457	95,158	71,874
General Education (6).....	6,675,827	6,614,672	6,969,053	6,914,153	7,018,831
Higher Education (7).....	722,870	784,191	870,322	979,104	848,178
Health and Human Services .....	4,047,550	4,377,724	4,713,362	4,577,847	4,387,072
General Government (8).....	588,897	641,915	710,433	701,084	759,965
Intergovernment Aid .....	1,400,265	1,489,229	1,511,504	1,514,066	1,433,072
Securities Lending Rebates and Fees (3).....	5,543	9,956	8,793	-	-
Total Current Expenditures	<b>\$ 14,439,642</b>	<b>\$ 14,995,093</b>	<b>\$ 16,033,998</b>	<b>\$ 15,841,352</b>	<b>\$ 15,576,202</b>
Capital Outlay (9).....	192,094	4,783	15,587	-	-
Debt Service .....	18,873	36,059	36,965	23,261	19,071
<b>TOTAL EXPENDITURES</b> .....	<b>\$ 14,650,609</b>	<b>\$ 15,035,935</b>	<b>\$ 16,086,550</b>	<b>\$ 15,864,613</b>	<b>\$ 15,595,273</b>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES .....	<b>\$ 1,252,615</b>	<b>\$ 1,212,224</b>	<b>\$ 514,314</b>	<b>\$ 573,907</b>	<b>\$ (267,548)</b>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfer-In .....	\$ 488,874	\$ 500,911	\$ 443,647	\$ 359,905	\$ 479,605
Transfer-Out .....	(1,175,652)	(1,271,835)	(1,395,442)	(1,438,373)	(1,361,830)
Capital Leases (10).....	180,005	-	-	-	-
NET OTHER FINANCING SOURCES (USES) .....	<b>\$ (506,773)</b>	<b>\$ (770,924)</b>	<b>\$ (951,795)</b>	<b>\$ (1,078,468)</b>	<b>\$ (882,225)</b>
NET CHANGE IN FUND BALANCES .....	<b>\$ 745,842</b>	<b>\$ 441,300</b>	<b>\$ (437,481)</b>	<b>\$ (504,561)</b>	<b>\$ (1,149,773)</b>

- (1) For fiscal years 2006, 2007 and 2008, the schedule of revenues and expenditures includes all financial activity for the fiscal year, including revenue and expenditure accruals at June 30. For the twelve-month periods ended June 30, 2008 and 2009, only current receipts and disbursements have been included.
- (2) For the twelve-month periods ended June 30, 2008 and 2009, Investment/Interest Income does not include changes in the fair market value of investments.
- (3) For the twelve-month periods ended June 30, 2008 and 2009, Securities Lending activity is included in Investment/Interest Income.
- (4) Beginning in fiscal year 2008, the Department of Commerce financial activity has been moved from the Economic and Workforce Development function to the Agricultural, Environmental and Energy Resources function.
- (5) Fiscal year 2008 Economic and Workforce Development function spending increased due to grants to businesses and residents of southeastern Minnesota for flooding damage.
- (6) Fiscal year 2008 General Education function spending increased due to a two percent increase in the per pupil grant formula, as well as increases in special education and one-time appropriations for school technology and deferred maintenance.
- (7) Fiscal year 2008 Higher Education function spending increased due to additional grants to the University of Minnesota.
- (8) Fiscal year 2008 General Government function spending increased due to a one-time settlement appropriation for claimants who died or were injured as a result of the I-35W bridge collapse.
- (9) Fiscal Year 2006 Capital Leases and the corresponding portion of Capital Outlay represents the capital leases on the Human Services and Agriculture/Health buildings.

## **BIENNIAL BUDGETS**

The biennium which began on July 1, 2005, and which ended on June 30, 2007, is referred to herein as the "FY 2006-2007 Biennium." The biennium that began on July 1, 2007 and ended on June 30, 2009, is referred to herein as the "Previous Biennium." The biennium that began on July 1, 2009 and will end on June 30, 2011 is referred to herein as the "Current Biennium." The biennium that will begin on July 1, 2011 and will end on June 30, 2013 is referred to herein as the "Next Biennium".

Forecast and projected revenues and expenditures are based on the legal requirements contained in Minnesota statutes and session laws as of the time of the forecast and projections.

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## BUDGET — PREVIOUS BIENNIUM

### November 2006 Forecast - February 2007 Forecast

MMB prepared a forecast of General Fund revenues and expenditures for the Previous Biennium at the end of November 2006. This forecast was the basis for the Previous Biennium budget that the Governor submitted to the 2007 Legislature. The November 2006 forecast was updated in February 2007 and was used as the basis for legislative action establishing the authorized budget for the Previous Biennium. The February 2007 Previous Biennium forecast of resources, expenditures, and fund balances is detailed below, providing comparison to the FY 2006-2007 Biennium:

### FEBRUARY 2007 FORECAST PREVIOUS BIENNIUM COMPARISON TO FY 2006-2007 BIENNIUM (\$ in Millions)

	FY 2006-2007 Biennium	Previous Biennium	\$ Change	% Change
Balance Forward From Prior Year	\$1,393	\$2,126	\$733	52.6%
Current Resources:				
Income Tax Receipts	14,056	15,567	1,611	11.5%
Corporate Tax Receipts	2,169	2,209	(31)	(1.4)%
Sales Tax Receipts	9,000	9,432	449	5.4%
Motor Vehicle Sales Tax Receipts	487	317	(174)	(35.4)%
Statewide Property Tax Receipts	1,295	1,402	107	8.3%
Other Taxes	2,598	2,412	(188)	(7.2)%
Miscellaneous Non-Tax Revenues, Transfers	2,640	2,339	(307)	(11.6)%
Total Current Resources	<u>\$32,245</u>	<u>\$33,678</u>	<u>\$1,467</u>	<u>4.6.9%</u>
Total Resources	<u>\$33,638</u>	<u>\$35,804</u>	<u>\$2,200</u>	<u>6.5%</u>
Expenditures:				
K-12 Education	13,369	12,997	(365)	(2.7)%
Higher Education	2,763	2,802	39	1.4%
Property Tax Aids & Credits	3,025	3,108	80	2.6%
Health & Human Services	8,256	9,460	1,218	14.8%
Public Safety	1,710	1,723	13	0.8%
All Other Spending	2,364	2,548	175	7.4%
Total Spending	<u>\$31,487</u>	<u>\$32,638</u>	<u>\$1,160</u>	<u>3.7%</u>
Cash Flow Account	350	350	0	
Budget Reserve	653	653	0	
Tax Relief Account	110	0	(110)	
Projected Balance at June 30, 2009	<u>\$1,038</u>	<u>\$2,163</u>	<u>\$1,150</u>	

The forecasted revenues and expenditures indicated that the revenues for the Previous Biennium would exceed the revenues for the FY 2006-2007 Biennium; tax revenues were forecast to be greater, and other resources were forecast to be lower. The balance brought forward for the Previous Biennium was expected to be higher than the balance that was brought forward for the FY 2006-2007 Biennium.

The Cash Flow Account and the Budget Reserve Account remained the same, with balances of \$350 million and \$653 million, respectively. The Tax Relief Account was reduced to zero for the

Previous Biennium having been used for tax changes made in the 2006 legislative session effective in the Previous Biennium.

### **2007 Legislative Session**

The 2007 legislative session ended on the constitutional deadline of May 21, 2007. Legislative actions authorizing revenues and spending for the Previous Biennium were based on the February 2007 forecast. The end of the 2007 legislative session estimates for revenues, expenditures and fund balances are detailed below and reflect the enacted budget after line-item and other vetoes by the Governor.

**PREVIOUS BIENNIA - GENERAL FUND  
END OF 2007 LEGISLATIVE SESSION\***  
(\$ in Millions)

**Resources**

Unreserved Balance at June 30, 2007	\$2,106
Non-Dedicated Revenues	32,966
Dedicated Revenues, Transfers In and Other	846
Total Revenues and Transfers	<u>33,812</u>
Total Resources	\$35,918
<b>Expenditures</b>	<u>\$34,509</u>
<b>Projected Unreserved Balance at June 30, 2009</b>	<u>\$1,409</u>
<b>Cash Flow Account</b>	350
<b>Budget Reserve Account</b>	686
<b>Total for Statutorily Mandated Accounts</b>	<u>\$1,036</u>
<b>Projected Unrestricted Balance at June 30, 2009</b>	<u>\$373</u>

\*After Governor's vetoes.

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The following table details revenue and expenditure changes enacted by the 2007 Legislature compared to the February 2007 forecast for the Previous Biennium. The information highlights increases and decreases from forecast levels for major revenue and expenditure categories.

**PREVIOUS BIENNIA  
END OF 2007 LEGISLATIVE SESSION\*  
COMPARISON TO FEBRUARY 2007 FORECAST  
(\$ in Millions)**

	<b>Feb 2007 Forecast</b>	<b>Enacted</b>	<b>Change</b>
Balance Forward From Prior Year	\$2,126	\$2,106	\$(20)
Current Resources:			
Income Tax Receipts	15,567	15,567	0
Corporate Tax Receipts	2,209	2,209	0
Sales Tax Receipts	9,432	9,432	0
Motor Vehicle Sales Tax Receipts	317	317	0
Statewide Property Tax Receipts	1,402	1,402	0
Other Taxes	2,412	2,514	102
Miscellaneous Non-Tax Revenues, Transfers	2,339	2,371	32
Total Current Resources	<u>\$33,678</u>	<u>\$33,812</u>	<u>\$134</u>
Total Resources	<u>\$35,804</u>	<u>\$35,918</u>	<u>\$114</u>
Expenditures:			
K-12 Education	\$12,996	\$13,780	\$784
Higher Education	2,802	3,155	353
Property Tax Aids & Credits	3,108	3,108	0
Health & Human Services	9,460	9,695	235
Public Safety	1,723	1,877	154
All Other Spending	2,549	2,894	345
Total Spending	<u>\$32,638</u>	<u>\$34,509</u>	<u>\$1,871</u>
Cash Flow Account	350	350	0
Budget Reserve	653	686	33
Projected Balance at June 30, 2009	<u>\$2,163</u>	<u>\$373</u>	<u>\$(1,790)</u>

\*After Governor's vetoes.

*Revenues in the Enacted Budget*

The approved budget reflects little change in General Fund revenues from the February 2007 forecast for the Previous Biennium. No general tax increases or decreases were included in the adopted budget. The Governor and Legislature failed to agree on an omnibus tax bill, resulting in a gubernatorial veto. Revenue provisions in the vetoed omnibus tax bill, however, were largely limited to modifications to taxes paid related to foreign operating corporations. Without these changes, forecast revenues for the biennium increased only slightly from forecast levels, reflecting additional tax compliance revenues and limited fee and other revenue changes occurring in omnibus appropriation bills.

*Expenditures Authorized in the Enacted Budget:*

The enacted budget for the Previous Biennium increased General Fund spending by \$1.871 billion from the February 2007 projected forecast. The total recommended spending increase is \$3.011 billion (9.6 percent) over the forecast for the FY 2006-2007 Biennium.

Reserves:

At the end of the 2007 legislative session, Minnesota law provided for a total of \$1.003 billion in reserves, including \$653 million in the Budget Reserve Account and \$350 million in the Cash Flow Account. No changes were made to these reserves. A special contingent reserve of \$33 million was designated for aids to counties to deal with anticipated federal reductions affecting human services case management activities.

Final budget actions left an unusually high unexpended, available General Fund balance of \$373 million. Governor's vetoes of the omnibus tax bill reduced legislative spending by \$138 million, as well as deferring a recommended increase to the Budget Reserve Account of \$150 million. The Governor's veto of a capital budget bill reduced legislatively approved cash spending for capital projects by \$135 million, while reducing debt service spending from forecast levels that assumed a small off-year capital budget.

The following table displays the budget for the Previous Biennium compared to the FY 2006-2007 Biennium based on the 2007 legislative session. The table highlights growth in major revenues and spending categories, identifying both amounts and percent change from current levels.

**PREVIOUS BIENNIIUM  
END OF 2007 LEGISLATIVE SESSION  
COMPARISON TO FY 2006-2007 BIENNIIUM  
(\$ in Millions)**

	<b>FY 2006-2007 Biennium</b>	<b>Previous Biennium</b>	<b>\$ Change</b>	<b>% Change</b>
Balance Forward From Prior Year	\$1,393	\$2,106	\$713	
Current Resources:				
Income Tax Receipts	13,956	15,567	1,611	11.5%
Corporate Tax Receipts	2,240	2,209	(31)	(1.4)%
Sales Tax Receipts	8,983	9,432	449	5.0%
Motor Vehicle Sales Tax Receipts	491	317	(174)	(35.5)%
Statewide Property Tax Receipts	1,295	1,402	107	8.3%
Other Taxes	2,600	2,514	(86)	(3.3)%
Miscellaneous Non-Tax Revenues, Transfers	2,646	2,371	(275)	(10.4)%
Total Current Resources	<u>\$32,211</u>	<u>\$33,812</u>	<u>\$1,601</u>	<u>5.0%</u>
Total Resources	<u>\$33,604</u>	<u>\$35,918</u>	<u>\$2,314</u>	<u>6.9%</u>
Expenditures:				
K-12 Education	\$13,362	\$13,780	\$418	3.1%
Higher Education	2,763	3,155	392	14.2%
Property Tax Aids & Credits	3,028	3,108	80	2.6%
Health & Human Services	8,242	9,695	1,453	17.6%
Public Safety	1,714	1,877	163	9.5%
All Other Spending	2,389	2,894	505	21.1%
Total Spending	<u>\$31,498</u>	<u>\$34,509</u>	<u>\$3,011</u>	<u>9.6%</u>
Cash Flow Account	350	350	0	0.0%
Budget Reserve	653	686	33	5.1%
Tax Relief Account	110	0	(110)	(100.0)%
Projected Balance at June 30	<u>\$993</u>	<u>\$373</u>	<u>\$(620)</u>	<u>(37.6)%</u>

## **September 2007 Special Legislative Session**

On September 11, 2007, the Legislature convened in a one-day special session to provide flood relief for southeastern Minnesota. The Legislature enacted a variety of aid provisions to assist local governments and individuals meet match requirement for federal disaster assistance as well as for the Department of Natural Resources to repair a flood damaged state park. In total, the Legislature appropriated \$79 million of General Fund resources for flood cleanup and recovery and authorized \$56 million of general obligation bonds for capital projects resulting from flood damage. Additionally, the first \$55 million of federal emergency relief appropriations were authorized for spending by the Department of Transportation for cleanup and recovery efforts related to the Interstate 35W bridge collapse in Minneapolis.

## **November 2007-February 2008 Forecasts**

MMB prepared revised forecasts of General Fund revenues and expenditures for the Previous Biennium at the end of November 2007 and at the end of February 2008. The February 2008 Previous Biennium forecast of resources, expenditures, and fund balances is detailed below:

<b>PREVIOUS BIENNIAL GENERAL FUND FEBRUARY 2008 FORECAST (\$ in Millions)</b>		
<b>Resources</b>		
Unreserved Balance at June 30, 2007		\$2,245
Non-Dedicated Revenues	31,730	
Dedicated Revenues, Transfers In and Other	812	
Total Revenues and Transfers		<u>32,542</u>
Total Resources		<u>\$34,787</u>
<b>Expenditures</b>		
<b>Projected Unreserved Balance at June 30, 2009</b>		<u>\$34,718</u>
Cash Flow Account	350	
Budget Reserve Account	653	
Total for Statutorily Mandated Accounts		<u>\$68</u>
<b>Projected Unrestricted Balance at June 30, 2009</b>		<u>\$1,003</u>
		<u><u>\$(935)</u></u>

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**PREVIOUS BIENNIUM**  
**FEBRUARY 2008 FORECAST**  
**CHANGES FROM END OF 2007 SPECIAL LEGISLATIVE SESSION**  
**(*\$ in Millions*)**

	<b>End of Session</b>	<b>Feb 2008 Forecast</b>	<b>Change</b>
Balance Forward From Prior Year	\$2,106	\$2,245	\$139
Current Resources:			
Income Tax Receipts	15,628	15,345	(283)
Corporate Tax Receipts	2,216	1,760	(456)
Sales Tax Receipts	9,467	9,145	(322)
Motor Vehicle Sales Tax Receipts	317	293	(24)
Statewide Property Tax Receipts	1,402	1,442	40
Other Taxes	2,411	2,223	(188)
Miscellaneous Non-Tax Revenues, Transfers	2,371	2,334	(37)
Total Current Resources	<u>\$33,812</u>	<u>\$32,542</u>	<u>\$(1,270)</u>
Total Resources	<u>\$35,918</u>	<u>\$34,787</u>	<u>\$(1,131)</u>
Expenditures:			
K-12 Education	\$13,781	\$13,805	\$24
Higher Education	3,155	3,155	0
Property Tax Aids & Credits	3,109	3,152	43
Health & Human Services	9,695	9,703	8
Public Safety	1,886	1,886	0
All Other Spending	2,962	3,017	55
Total Spending	<u>\$34,588</u>	<u>\$34,718</u>	<u>\$130</u>
Cash Flow Account	350	350	0
Budget Reserve	686	653	(33)
Projected Balance at June 30, 2009	<u>\$294</u>	<u>\$(935)</u>	<u>\$(1,229)</u>

Forecast revenues were expected to be less than at the end of the 2007 special legislative session. Changes in the corporate income and sales taxes showed the largest decrease. Individual income taxes were also projected to be slightly lower than estimates at the end of session. All other resources were lower than previous estimates with mortgage registration and deed taxes contributing to the decline.

Projected spending for the Previous Biennium was \$130 million higher than estimates made at the end of the 2007 special legislative session. Total spending was projected to be \$34.718 billion. K-12 education, health and human services and property tax aids and credits were all forecast to be slightly higher than earlier estimates. All other spending was also expected to be higher than forecast.

**Reserves:**

The Cash Flow Account remained at \$350 million, and the Budget Reserve Account decreased by \$33 million. The reserves had held \$33 million for counties for medical assistance case management services in anticipation of federal funding reductions. After the November forecast, federal rules were issued that triggered statutory provisions directing this money to be spent. As a result, reserves were \$33 million lower compared to end of session, and \$33 million of the health and human services spending increase was attributable to this change.

## **2008 Legislative Session**

During the 2008 legislative session, the Legislature enacted a number of significant revenue and appropriations measures in the General Fund and non-general funds for the Previous Biennium. The Legislature approved a ballot question for the November 2008 election that would amend the State's Constitution to increase the general sales tax by three-eighths of one percent and dedicate the proceeds to arts and environmental funds. The amendment was passed by the voters on November 4, 2008. The new sales tax was effective July 1, 2009 and was expected to generate \$493.2 million in non-general fund revenue in the Current Biennium.

Additionally, prior to the release of the Governor's supplemental budget recommendations, the Legislature overrode the Governor's veto of a transportation funding bill. This legislation raised the State's gas tax by a total of five cents, implemented in increments. See also the Trunk Highway section on page B-31.

On August 1, 2007, the Interstate 35W bridge over the Mississippi River in Minneapolis collapsed. Prior to and during the legislative session, response measures were put in place to address both the rapid rebuilding of this artery and the compensation of victims and families of those on the bridge when it collapsed. During the September, 2007 special session and in a series of technical legislative procedures prior to the regular session, the Legislature provided appropriation authority to MnDOT to spend federal emergency relief appropriations intended to cover most of the cost of the bridge cleanup, demolition, and reconstruction. In September, MnDOT awarded a \$234 million design-build contract to replace the bridge, with an expected completion date no later than December 24, 2008. During the 2008 regular session a victims' compensation fund was established with \$38 million from the general fund for payments to survivors and victims' families. The new bridge was completed and opened for traffic on September 18, 2008, more than three months early.

Giving effect to enacted legislative changes, general fund resources were expected to total \$35.102 billion. Previous Biennium revenues, excluding the balance brought forward from the FY 2006-2007 Biennium, were estimated to be \$32.857 billion, \$516 million (1.6%) greater than the FY 2006-2007 Biennium. General fund expenditures after session actions were expected to be \$34.593 billion, \$3.104 billion (9.9%) more than the FY 2006-2007 Biennium. Budgeted revenues and expenditures were expected to leave an estimated Unreserved General Fund balance of \$509 million, including a Cash Flow Account of \$350 million and a Budget Reserve Account of \$153 million, resulting in an estimated Unrestricted General Fund balance on June 30, 2009 of \$6 million.

The end of 2008 legislative session estimates of resources, expenditures, and fund balances is detailed below.

**PREVIOUS BIENNIIUM  
GENERAL FUND  
END OF 2008 LEGISLATIVE SESSION  
(\$ in millions)**

**Resources**

Unreserved Balance at June 30, 2007	\$2,245
Non-Dedicated Revenues	31,935
Dedicated Revenues, Transfers In and Out	922
Total Revenues and Transfers	<u>32,857</u>
Total Resources	<u>\$35,102</u>
<b>Expenditures</b>	<u>\$34,593</u>
<b>Projected Unreserved Balance at June 30, 2009</b>	<u>\$509</u>
<b>Cash Flow Account</b>	350
<b>Budget Reserve Account</b>	153
<b>Total for Statutorily Mandated Accounts</b>	<u>\$503</u>
<b>Projected Unrestricted Balance at June 30, 2009</b>	<u><u>\$6</u></u>

*Resources:*

The largest single change in resources from session action was the reduction in the State's Budget Reserve Account of \$500 million, leaving a remaining balance of \$153 million in the Budget Reserve Account. Additionally, \$110 million of balances in other non-general funds also added resources that contributed to budget balancing for the Previous Biennium, the largest among these a \$50 million transfer from the State's health care access fund. The 2008 Legislature made changes in tax law that expanded the State's collection of revenue from foreign operating corporations, which was expected to increase corporate tax revenue by \$109 million in the Previous Biennium. An enhanced tax compliance initiative was expected to yield \$21 million in additional tax revenue.

*Expenditures:*

Session action reduced spending by \$125 million in the Previous Biennium compared to the February 2008 forecast. This reduction was the net effect of a variety of increased spending initiatives in combination with reducing or redirecting previously appropriated amounts for most agencies. In particular, \$172 million was reduced in health and human services programs. Limited new spending was directed at increasing the general formula for state aid paid to school districts by \$44 million on a one-time basis, allocating \$38 million for compensation for victims of the I-35W bridge collapse, providing \$16 million for cash-financed capital projects and debt service for enacted capital projects, and directing \$6 million of additional spending to address an outbreak of bovine tuberculosis in northern Minnesota. Finally, some spending changes enacted in the 2008 session affect Current Biennium commitments to provide property tax aid to counties and cities as well as individual homeowners. The expected impact of these changes was estimated to be \$185 million in additional expenditures in the Current Biennium.

*Reserves:*

The Legislature originally established the Budget Reserve Account at \$653 million for the Previous Biennium. Actions in the 2008 legislative session reduced the Budget Reserve Account to \$153 million. In November 2008, as required under then current law, \$2 million was transferred from

the Assigned Risk Plan surplus to the general fund bringing the total Budget Reserve Account to \$155 million.

Laws designating the allocation of future forecast positive balances to restore any monies used from the Budget Reserve Account remained unchanged.

### **November 2008 Forecast**

MMB prepared revised forecasts of General Fund revenues and expenditures for the Previous Biennium at the end of November 2008. The November 2008 Previous Biennium forecast of resources, expenditures, and fund balances is detailed below:

**PREVIOUS BIENNIIUM  
GENERAL FUND  
NOVEMBER 2008 FORECAST  
(\$ in millions)**

Resources	
Unreserved Balance at June 30, 2007	\$2,245
Non Dedicated Revenues	31,501
Dedicated Revenues, Transfers In and Other	944
Total Revenues and Transfers	<u>32,445</u>
Total Resources	\$34,690
Expenditures	<u>\$34,611</u>
Projected Unreserved Balance at June 30, 2009	79
Cash Flow Account	350
Budget Reserve Account	155
Total for Statutorily Mandated Accounts	<u>\$505</u>
Projected Unrestricted Balance at June 30, 2009	<u><u>\$(426)</u></u>

The current recession was forecast to reduce revenues and add slightly to expenditures in the Previous Biennium. Revenues were expected to fall \$412 million (1.3%) below prior estimates. Actual receipts for FY 2008 were \$398 million (2.4%) more than forecast, but receipts for FY 2009 were then expected to fall \$810 million (4.9%) below earlier projections. Receipts from the individual income tax, sales tax, and the corporate income tax were estimated to decline by 1.9%, 1.6% and 3.1% respectively. When combined with small increases in spending, the result was an estimated \$426 million deficit for the Previous Biennium.

Projected spending for the Previous Biennium based on then current laws was expected to be higher than spending in the FY 2006-2007 Biennium. Health and human services spending estimates increased over the previous forecast. Net spending in all other areas was nearly flat due to the fact that Minnesota law required FY 2007 legislative appropriations be the base for the Previous Biennium budget planning.

### **Executive Actions to Balance Budget**

Based on the November 2008 forecast of a projected deficit in the General Fund, the Commissioner, with the consent of the Governor and after consultation with the Legislative Advisory Commission, used his statutory powers to balance the budget for the Previous Biennium. This was done by first using all of the funds in the Budget Reserve Account, and since those funds were not sufficient to balance the budget the Commissioner then reduced transfers and unexpended allotments (i.e. unallot) to balance the budget.

The Commissioner then directed the reduction of \$229.2 million in unexpended allotments of prior transfers and appropriations from the General Fund. This action reduced the FY 2009 deficit to \$42.2 million. To resolve the remaining deficit, cabinet agencies were instructed to submit by

January 2, 2009, detailed plans identifying specific reductions totaling \$40 million. A voluntary reduction of \$2.2 million was also made by the legislature. The following chart details reductions made to balance the Previous Biennium budget:

**Summary of Executive Actions and Voluntary Reductions**  
(\$ in millions)

FY 09 Shortfall November 2008 Forecast	\$426
Use of Budget Reserve Account*	<u>(155)</u>
<b>Remaining Deficit</b>	<b>\$271</b>
<b>Required Unallotment</b>	
Reduce City Aid (LGA and Market Value Credit)	(\$66)
Reduce County Program Aid	(44)
Reduce Human Services Payments	(73)
Reduce Higher Ed (\$20 U of M, \$20 MnSCU)	(40)
Reduce State Agency Operations	(40)
Minnesota Housing Fund	(4)
Uncommitted 21 Century Minerals Fund Balance	(2)
Minnesota Investment Fund (DEED)	(1)
Voluntary Legislative Reduction	(2)
Subtotal of Reduction	<u><u>\$271)</u></u>
<b>Remaining Deficit</b>	<b><u><u>0</u></u></b>

**PREVIOUS BIENNIAL - GENERAL FUND**  
**NOVEMBER 2008 FORECAST**  
**AFTER DECEMBER 2008 EXECUTIVE ACTIONS AND VOLUNTARY REDUCTIONS**  
(\$ in millions)

**Resources**

Unreserved Balance at June 30, 2007	\$2,245
Non Dedicated Revenues	31,501
Dedicated Revenues, Transfers In and Other	<u>944</u>
Total Revenues and Transfers	<u><u>\$32,445</u></u>
Total Resources	<u><u>\$34,690</u></u>

**Expenditures**

<b>Projected Unreserved Balance at June 30, 2009</b>	350
Cash Flow Account	350
Budget Reserve Account	<u>0</u>
Total Statutorily Mandated Accounts	<u><u>\$350</u></u>
<b>Projected Unrestricted Balance at June 30, 2009</b>	<u><u>\$0</u></u>

## February 2009 Forecast

Minnesota Management & Budget prepared revised forecasts of General Fund revenues and expenditures for the Previous Biennium at the end of February 2009. The February 2009 Previous Biennium forecast of resources, expenditures, and fund balances is detailed below:

<b>PREVIOUS BIENNIIUM GENERAL FUND FEBRUARY 2009 FORECAST (\$ in millions)</b>	
<b>Resources</b>	
Unreserved Balance at June 30, 2007	\$2,245
Non Dedicated Revenues	31,207
Dedicated Revenues, Transfers In and Other	1,025
Total Revenues and Transfers	<u>32,232</u>
Total Resources	\$34,477
<b>Expenditures</b>	
<b>Projected Unreserved Balance at June 30, 2009</b>	<u>\$33,891</u>
Cash Flow Account	350
Budget Reserve Account	0
<b>Total for Statutorily Mandated Accounts</b>	<u>\$350</u>
<b>Projected Unrestricted Balance at June 30, 2009</b>	<u><u>\$236</u></u>

The February 2009 forecast reflected three key changes made in the Previous Biennium since the November 2008 forecast: 1) the executive branch took actions to balance the budget, 2) the federal stimulus bill reduced state obligations in the Medical Assistance program, and 3) forecast changes were made in revenues and expenditures.

As a result of federal stimulus legislation, the American Recovery and Reinvestment Act ("ARRA"), the total projected reduction in FY 2009 State General Fund obligations for the Federal Medical Assistance Program ("FMAP") was \$464 million.

Forecast changes reduced the Projected Unrestricted Balance by \$228 million. A decline in forecast revenues of \$291 million was partially offset by a decline in forecast expenditures of \$63 million. Between November 2008 and January 2009 receipts from the individual income tax, the sales tax, and the corporate income tax were all below forecast.

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The table below reflects changes to the Previous Biennium in each of the three areas.

**PREVIOUS BIENNIA  
FEBRUARY 2009 FORECAST CHANGES FROM NOVEMBER 2008 FORECAST  
PRIOR TO 2009 LEGISLATIVE SESSION  
GENERAL FUND  
(\$ in millions)**

	November 2008 Forecast	Executive Unallotments	Federal Stimulus	Other Forecast Changes	February 2009 Forecast
Beginning Balance	\$2,245				\$2,245
Revenues	32,445	78		(291)	32,232
Expenditures	34,611	(193)	(464)	(63)	33,891
Cash Flow Account	350				350
Budget Reserve	155	(155)			0
Projected Unrestricted Balance at June 30, 2009	(\$426)	\$426	\$464	(\$228)	\$236

**2009 Legislative Session**

The 2009 legislative session's changes to the budget for the Previous Biennium were minimal and did not have a material impact.

The State's Cash Flow Account, used to smooth timing differences between the receipt of revenues and expenditure cash outlays within the fiscal year, was \$350 million at the end of the Previous Biennium.

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## PREVIOUS BIENNIAL ESTIMATES -- REVENUES AND EXPENDITURES

The following table displays a summary of the estimated amounts of revenues and expenditures allocable to the General Fund for the Previous Biennium based on the end of the 2009 legislative session. Authorized expenditures are presented by function, consistent with generally accepted accounting principles for reporting purposes.

**PREVIOUS BIENNIAL  
GENERAL FUND  
ESTIMATES OF REVENUES AND EXPENDITURES  
END OF 2009 LEGISLATIVE SESSION**  
(\$ in Thousands)

	Fiscal Year 2008	Fiscal Year 2009	Previous Biennium
<b>Forecast Resources</b>			
Prior Year Ending Balance (1)	\$2,244,935	\$1,920,021	\$2,244,935
Net Non-dedicated Revenues	16,236,155	14,954,415	31,190,570
Dedicated Revenues	74,439	88,469	162,908
Transfers From Other Funds	344,549	471,136	815,685
Prior Year Adjustments	24,951	21,618	46,569
<b>Subtotal Current Resources</b>	<b>16,680,094</b>	<b>15,535,638</b>	<b>32,215,732</b>
<b>Total Revenues Plus Prior Year Ending Balance</b>	<b>18,925,029</b>	<b>17,455,659</b>	<b>34,460,667</b>
<b>Authorized Expenditures &amp; Transfers</b>			
K-12 Education	6,822,644	6,957,053	13,779,697
Higher Education	1,563,413	1,556,056	3,119,469
Property Tax Aids & Credits	1,581,087	1,483,079	3,064,166
Health & Human Services	4,630,471	4,419,046	9,049,517
Public Safety	817,020	967,006	1,784,026
Transportation	236,552	116,563	353,115
Environment, Energy & Natural Resources	199,969	226,496	426,465
Agriculture & Veterans	126,936	143,001	269,937
Economic Development	249,994	148,743	398,737
State Government	314,652	379,357	694,009
Debt Service	409,296	452,775	862,071
Capital Projects	10,247	20,901	31,148
Deficiencies/Other	7,322	6,486	13,808
Cancellation Adjustment	0	(23,700)	(23,700)
<b>Subtotal Expenditures &amp; Transfers</b>	<b>16,969,603</b>	<b>16,852,862</b>	<b>33,822,465</b>
<b>Dedicated Revenue Expenditures</b>	<b>35,405</b>	<b>64,877</b>	<b>100,282</b>
<b>Total Expenditures and Transfers</b>	<b>17,005,008</b>	<b>16,917,739</b>	<b>33,922,747</b>
<b>Balance Before Reserves</b>	<b>1,920,021</b>	<b>537,920</b>	<b>537,920</b>
Cash Flow Account	350,000	350,000	350,000
Budget Reserve	654,922	0	0
Appropriations Carried Forward	217,207	0	0
<b>Budgetary Balance</b>	<b>\$697,892</b>	<b>\$187,920</b>	<b>\$187,920</b>

(1) On a budgetary basis, Fiscal Year 2007 ended with an Unrestricted General Fund balance of \$1.100 billion and an Unreserved Accounting General Fund Balance of \$2.245 billion.

The following table sets forth by source the forecast amounts of nondedicated revenues allocable to the General Fund for the Previous Biennium.

**PREVIOUS BIENNIAL  
GENERAL FUND  
ESTIMATES OF NONDEDICATED REVENUES  
END OF 2009 LEGISLATIVE SESSION  
(\$ in Thousands)**

	Fiscal Year 2008	Fiscal Year 2009	Previous Biennium
<b>Net Nondedicated Revenues:</b>			
Income Tax - Individual	7,759,209	7,208,220	14,967,429
Income Tax - Corporate	1,020,181	652,385	1,672,566
Sales Tax	4,570,848	4,377,601	8,948,449
Motor Vehicle Sales Tax	185,820	107,336	293,156
Statewide Property Tax	704,246	743,211	1,447,457
Estate Tax	121,349	121,000	242,349
Liquor, Wine & Beer	73,108	75,477	148,585
Cigarette & Tobacco	173,479	187,160	360,639
Mining	11,521	9,007	20,528
Mortgage Registry Tax	114,388	95,900	210,288
Deed Transfer Tax	84,314	62,700	147,014
Gross Earnings Taxes	291,937	275,850	567,787
Lawful Gambling Taxes	47,939	44,090	92,029
Medical Assistance Surcharges	214,975	214,976	429,951
Income Tax Reciprocity	69,050	75,880	144,930
Tobacco Settlements	184,411	176,982	361,393
Investment Income	97,259	28,000	125,259
DHS SOS Collections	62,649	40,460	103,109
Lottery Revenue	51,138	53,573	104,711
Departmental Earnings	247,927	254,000	501,927
Fines & Surcharges	81,272	96,700	177,972
All Other Nondedicated Revenue	118,929	105,832	224,761
Tax and Non-Tax Refunds	(49,794)	(51,925)	(101,719)
<b>Total Net Nondedicated Revenues</b>	<b>16,236,155</b>	<b>14,954,415</b>	<b>31,190,570</b>

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## BUDGET — CURRENT BIENNIUM

### November 2008 Forecast

MMB prepared forecasts of General Fund revenues and expenditures for the Current Biennium at the end of November 2008. This forecast was prepared before the actions to balance the budget for the Previous Biennium were taken. The November 2008 Current Biennium forecast of resources, expenditures, and fund balances is detailed below:

#### CURRENT BIENNIUM GENERAL FUND NOVEMBER 2008 FORECAST (\$ in millions)

<b>Resources</b>	
Unreserved Balance at June 30, 2009	\$79
Non Dedicated Revenues	31,070
Dedicated Revenues, Transfers In and Other	796
Total Revenues and Transfers	31,945
Total Resources	31,945
<b>Expenditures</b>	
<b>Projected Unreserved Balance at June 30, 2011</b>	<b>36,713</b>
Cash Flow Account	350
Budget Reserve Account	155
<b>Total for Statutorily Mandated Accounts</b>	<b>505</b>
<b>Projected Unrestricted Balance at June 30, 2011</b>	<b><u>\$(5,273)</u></b>

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The following table, based on the November 2008 forecast, displays the projected General Fund revenue and expenditures for the Current Biennium. Information is provided by major revenue and expenditure categories based on the November 2008 Forecast. This was the first official forecast of Current Biennium revenues using complete models and detailed assumptions.

**CURRENT BIENNIA  
NOVEMBER 2008 FORECAST  
CHANGES FROM END OF 2008 LEGISLATIVE SESSION  
(\$ in millions)**

	<b>End of 2008 Session</b>	<b>Nov 2008 Forecast</b>	<b>Change</b>
Balance Forward From Prior Year	\$509	\$79	\$(430)
Current Resources:			
Income tax receipts	17,359	15,611	(1,748)
Corporate tax receipts	2,044	1,406	(639)
Sales tax receipts	9,513	8,687	(826)
Motor vehicle sales tax receipts	108	98	(10)
Statewide property tax receipts	1,548	1,560	12
Other taxes	2,341	2,258	(83)
Miscellaneous non-tax revenues, transfers	2,274	2,277	3
Total Current Resources	<u>\$35,187</u>	<u>\$31,866</u>	<u>\$(3,321)</u>
Total Resources	<u>\$35,696</u>	<u>\$31,945</u>	<u>\$(3,751)</u>
Expenditures:			
K-12 Education	13,925	13,903	(22)
Higher Education	3,158	3,158	0
Property Tax Aids & Credits	3,392	3,419	27
Health & Human Services	10,909	11,407	498
Public Safety	1,715	1,697	(18)
All Other spending	3,034	3,129	95
Total Spending	<u>\$36,133</u>	<u>\$36,713</u>	<u>\$580</u>
Cash Flow Account	350	350	0
Budget Reserve	153	155	2
Projected balance at June 30, 2011	<u><u>\$(940)</u></u>	<u><u>\$(5,273)</u></u>	<u><u>\$(4,333)</u></u>

Current Biennium revenues were forecast to be 1.8%, or \$579 million below levels forecast for the Previous Biennium. Then current law spending was expected to grow by 6.1% over Previous Biennium levels. Total revenues were forecasted to decline 9.4% below previous estimates, reducing projected revenues for the Current Biennium by \$3.321 billion. That revenue reduction, combined with projected spending increases in Health and Human Services, increase the estimated budget deficit for the Current Biennium to \$4.847 billion. The forecast indicated that about 40% of the decline in revenues from the Previous Biennium was due to the economic downturn. The remainder was caused by revenue reductions already included in previous estimates.

## February 2009 Forecast

MMB prepared revised forecasts of General Fund revenues and expenditures for the Current Biennium at the end of February 2009. The February 2009 Current Biennium forecast of resources, expenditures, and fund balances is detailed below:

**CURRENT BIENNIIUM**  
**GENERAL FUND**  
**FEBRUARY 2009 FORECAST**  
(**\$ in millions**)

<b>Resources</b>	
Unreserved Balance at June 30, 2009	\$586
Non Dedicated Revenues	29,905
Dedicated Revenues, Transfers In and Other	795
Total Revenues and Transfers	<u>\$30,700</u>
Total Resources	\$31,286
<b>Expenditures</b>	
<b>Projected Unreserved Balance at June 30, 2011</b>	
Cash Flow Account	350
Budget Reserve Account	0
<b>Total for Statutorily Mandated Accounts</b>	<u>\$350</u>
<b>Projected Unrestricted Balance at June 30, 2011</b>	
	<u><u><b>\$(4,570)</b></u></u>

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**CURRENT BIENNIIUM**  
**FEBRUARY 2009 FORECAST**  
**CHANGES FROM NOVEMBER 2008 FORECAST**  
**(*\$* in millions)**

	<b>Nov 2008 Forecast</b>	<b>Feb 2009 Forecast</b>	<b>Change</b>
Balance Forward From Prior Year	\$79	\$586	\$507
Current Resources:			
Income tax receipts	15,611	14,909	(702)
Corporate tax receipts	1,406	1,175	(229)
Sales tax receipts	8,687	8,485	(202)
Motor vehicle sales tax receipts	98	92	(6)
Statewide property tax receipts	1,559	1,551	(8)
Other taxes	2,228	2,263	35
Miscellaneous non-tax revenues, transfers	2,277	2,225	(52)
Total Current Resources	<u>\$31,866</u>	<u>\$30,700</u>	<u><u><i>\$(1,166)</i></u></u>
Total Resources	<u>\$31,945</u>	<u>\$31,286</u>	<u><u><i>\$(658)</i></u></u>
Expenditures:			
K-12 Education	13,903	13,894	(9)
Higher Education	3,158	3,157	1
Property Tax Aids & Credits	3,419	3,435	16
Health & Human Services	11,407	13,182	(1,214)
Public Safety	1,697	1,697	0
All Other spending	3,129	3,129	95
Total Spending	<u>\$36,713</u>	<u>\$35,506</u>	<u><u><i>\$(1,207)</i></u></u>
Cash Flow Account	350	350	0
Budget Reserve	155	0	(155)
Projected balance at June 30, 2011	<u><u><i>\$(5,273)</i></u></u>	<u><u><i>\$(4,570)</i></u></u>	<u><u><i>\$703</i></u></u>

The shortfall for the Current Biennium was projected to be \$4.570 billion. This was an improvement of \$703 million from the \$5.273 billion shortfall projected in November 2008. However, the improvement was largely due to the projected balance in FY 2009 that carried forward into the Current Biennium. A reduction in health and human services spending of \$1.359 billion due to the federal stimulus bill was almost completely offset by other underlying forecast changes.

Forecast General Fund revenues were expected to be \$1.166 billion less than projected in November 2008. The forecasts for all three major taxes were reduced. Forecast spending increased \$152 million primarily due to increased caseloads in the health and human services area.

ARRA was signed into law on February 17, 2009 by President Obama. ARRA is a \$787 billion package, providing tax relief, fiscal stabilization for states and additional spending for infrastructure and other federal programs. The State is expected to receive a total of \$4.6 billion in ARRA funds. Of this amount, \$2.6 billion was used to offset General Fund spending in the Current Biennium. The additional \$2.0 billion in ARRA funds to be received is for competitive or formula grants for a variety of infrastructure and program categories including transportation and energy projects. The following table shows the effect of the federal stimulus package, which includes both the State stabilization and the enhanced matching funds for the Federal Medical Assistance Program ("FMAP").

### **Impact of ARRA Stabilization Funds and FMAP Funds**

	(\$ in millions)			
	<b>FY 2009</b>	<b>FY 2010</b>	<b>FY 2011</b>	<b>Total</b>
K-12 Education	\$0	\$500	\$0	\$500
Higher Education:				
University of MN	15	74	0	89
MNSCU	15	64	0	79
Health & Human Services:				
Medical Assistance	464	862	497	1,822
Other Human Services	0	110	0	110
Corrections	<u>0</u>	<u>38</u>	<u>0</u>	<u>38</u>
<b>Total – Federal Stimulus</b>	<b>\$494</b>	<b>\$1,648</b>	<b>\$497</b>	<b>\$2,639</b>

The table below reflects changes to the Current Biennium, as a result of receipt of federal stimulus funds.

**CURRENT BIENNIIUM  
GENERAL FUND  
NOVEMBER 2008 COMPARISON TO AFTER FEDERAL STIMULUS PACKAGE  
(\$ in millions)**

	November 2008 Forecast	Federal Stimulus	Other Forecast Changes	Revised Forecast
Beginning Balance	\$79		\$507	\$586
Revenues	31,866		(1,166)	30,700
Expenditures	36,713	(1,359)	152	35,506
Cash Flow Account	350			350
Budget Reserve	<u>155</u>		<u>(155)</u>	<u>0</u>
Balance	(\$5,273)	\$1,359	(\$656)	(\$4,570)

### **2009 Legislative Session**

During the 2009 legislative session, the Legislature enacted a number of revenue and appropriations measures in the General Fund and non-general funds for the Current Biennium.

The 2009 legislative session ended on the constitutional deadline of May 18, 2009 without balancing the budget for the Current Biennium.

The end of 2009 legislative session estimates of resources, expenditures, and fund balances are detailed below.

**CURRENT BIENNIAL  
GENERAL FUND  
END OF 2009 LEGISLATIVE SESSION  
(\$ in millions)**

**Resources**

Unreserved Balance at June 30, 2009	\$538
Non-Dedicated Revenues	30,101
Dedicated Revenues, Transfers In and Out	<u>824</u>
Total Revenues and Transfers	<u>30,925</u>
Total Resources	<u>\$31,463</u>
<b>Expenditures</b>	<u>\$33,789</u>
<b>Projected Unreserved Balance at June 30, 2011</b>	<u>(\$2,326)</u>
<b>Cash Flow Account</b>	350
<b>Budget Reserve Account</b>	<u>0</u>
<b>Total for Statutorily Mandated Accounts</b>	<u>\$350</u>
<b>Projected Unrestricted Balance at June 30, 2011</b>	<u>(\$2,676)</u>

*Revenues in the Enacted Budget*

The approved budget reflects little change in General Fund revenues from the February 2009 forecast for the Current Biennium. The legislature proposed tax increases and fee adjustments that would increase revenues by \$1 billion. The Governor and Legislature failed to agree on an omnibus tax bill, resulting in a gubernatorial veto. Without these proposed changes, forecast revenues for the biennium increased by \$225 million from forecast levels, primarily reflecting increases in non-tax revenues and transfers.

Giving effect to enacted legislative changes, general fund resources were then expected to total \$31.463 billion. Current Biennium revenues, excluding the balance brought forward from the Previous Biennium, were estimated to be \$30.925 billion, \$1.29 billion less than the Previous Biennium. General fund expenditures after session actions were forecasted to be \$33.789 billion, \$133 million less than the Previous Biennium. Budgeted revenues and expenditures were expected to leave an estimated General Fund deficit of \$ 2.676 billion, including a Cash Flow Account of \$350 million.

The end of 2009 legislative session estimates of resources, expenditures, and fund balances is detailed below.

**Current Biennium  
Budget Forecast (End of 2009 Session)  
(\$ in millions)**

	<b>February 2009 Forecast</b>	<b>End of 2009 Session</b>	<b>Change</b>
<b>Beginning Balance</b>	\$586	\$538	\$(48)
Revenues	30,700	30,925	225
Expenditures	35,506	33,789	(1,717)
Cash Flow Acct.	350	350	—
Budget Reserve	—	—	—
<b>Balance</b>	<b>\$(4,570)</b>	<b>\$(2,676)</b>	<b>\$1,894</b>

## Executive Branch Actions to Balance Budget

Since the Current Biennium budget was not balanced at the end of the 2009 legislative session, the Governor announced that he would direct the Commissioner to use his statutory powers to balance the budget for the Current Biennium.

On June 16, 2009, the Commissioner submitted to the Governor a preliminary proposal of unallotment and administrative actions that could be used to balance the Current Biennium budget. On June 18, the Commissioner convened the Legislative Advisory Commission to consult on potential unallotments as required by statute. Following this consultation, the Commissioner issued a revised unallotment and executive branch action plan on June 29. The actions necessary to implement the executive branch action plan were completed on August 7, 2009. Following is a summary of the action plan:

### Current Biennium Summary of Executive Branch Actions (\$ in millions)

<b>Current Biennium Shortfall End-of Session Forecast</b>		<b>(2,676)</b>
<b>Unallotments</b>		<b>695</b>
Local aids and credits		300
Health & Human Services		210
Higher Education		100
Agency Operating budgets		23
Political Contribution Refunds <sup>(1)</sup>		10
Other refunds and payments		51
<b>Deferrals</b>		<b>1,771</b>
Property Tax Shift		601
Aid Payments Shift		1,170
<b>Administrative Authority</b>		<b>211</b>
Modified WI Tax Reciprocity		106
Delay Capital Equipment Refunds		63
Delay Corporate Franchise Refunds		<u>42</u>
<b>Total</b>		<b>2,676</b>

<sup>(1)</sup> A request for a Political Contribution Refund for a contribution made on or after July 1, 2009 was submitted to the Department of Revenue, and a putative class action has been filed against the State demanding injunctive relief and refunds of any contributions. The State anticipates filing a motion to dismiss.

## CURRENT BIENNIAL ESTIMATES – REVENUES AND EXPENDITURES

The following table displays a summary of the estimated amounts of revenues and expenditures allocable to the General Fund for the Current Biennium based on the 2009 legislative session and executive branch actions. Authorized expenditures are presented by function.

**CURRENT BIENNIAL  
GENERAL FUND  
ESTIMATES OF REVENUES AND EXPENDITURES  
2009 SESSION AND EXECUTIVE ACTIONS**  
(\$ in Thousands)

	<b>Fiscal Year 2010</b>	<b>Fiscal Year 2011</b>	<b>Current Biennium</b>
<b>Forecast Resources</b>			
Prior Year Ending Balance (1)	537,920	337,849	537,920
Net Non-dedicated Revenues	14,436,773	15,881,234	30,318,007
Dedicated Revenues	88,436	82,254	170,690
Transfers From Other Funds	303,806	299,823	603,629
Prior Year Adjustments	25,000	25,000	50,000
Subtotal Current Resources	<u>14,854,015</u>	<u>16,288,311</u>	<u>31,142,326</u>
Total Revenues Plus Prior Year Ending Balance	15,391,935	16,626,160	31,680,246
<b>Authorized Expenditures &amp; Transfers</b>			
K-12 Education	5,395,044	6,238,494	11,633,538
Higher Education	1,425,312	1,430,843	2,856,155
Property Tax Aids & Credits	1,578,903	1,483,300	3,062,203
Health & Human Services	4,331,358	4,725,198	9,056,556
Public Safety	886,872	927,069	1,813,941
Transportation	96,651	94,150	190,801
Environment, Energy & Natural Resources	178,750	177,694	356,444
Agriculture & Veterans	126,792	122,846	249,638
Economic Development	133,434	131,748	265,182
State Government	309,691	313,770	623,461
Debt Service	518,925	558,615	1,077,540
Capital Projects	13,500	16,300	29,800
Cancellation Adjustment	<u>(6,000)</u>	<u>(15,000)</u>	<u>(21,000)</u>
Subtotal Expenditures & Transfers	14,989,232	16,205,027	31,194,259
Dedicated Revenue Expenditures	64,854	71,133	135,987
Total Expenditures and Transfers	<u>15,054,086</u>	<u>16,276,160</u>	<u>31,330,246</u>
Balance Before Reserves	337,849	350,000	350,000
Cash Flow Account	350,000	350,000	350,000
Budget Reserve	0	0	0
Budgetary Balance	<u>(12,151)</u>	<u>0</u>	<u>0</u>

(1) On a budgetary basis, Fiscal Year 2009 is forecast to end with an Unrestricted General Fund balance of \$538 million and an Unreserved Accounting General Fund balance of \$188 million.

The following table sets forth by source the forecast amounts of nondedicated revenues allocable to the General Fund for the Current Biennium.

**CURRENT BIENNIAL  
GENERAL FUND  
ESTIMATES OF NONDEDICATED REVENUES  
2009 SESSION AND EXECUTIVE ACTIONS**  
(\$ in Thousands)

	<b>Fiscal Year 2010</b>	<b>Fiscal Year 2011</b>	<b>Current Biennium</b>
<b>Net Nondedicated Revenues:</b>			
Income Tax - Individual	7,042,465	7,884,239	14,926,704
Income Tax - Corporate	447,790	771,065	1,218,855
Sales Tax	4,156,973	4,391,032	8,548,005
Motor Vehicle Sales Tax	64,318	27,794	92,112
Statewide Property Tax	769,470	781,973	1,551,443
Estate Tax	123,000	125,900	248,900
Liquor, Wine & Beer	75,999	77,081	153,080
Cigarette & Tobacco	185,348	184,065	369,413
Mining	10,000	7,500	17,500
Mortgage Registry Tax	96,700	79,600	176,300
Deed Transfer Tax	55,400	64,000	119,400
Gross Earnings Taxes	278,650	284,950	563,600
Lawful Gambling Taxes	44,090	44,090	88,180
Medical Assistance Surcharges	223,729	226,590	450,319
Income Tax Reciprocity	103,427	140,783	244,210
Tobacco Settlements	175,189	176,943	352,132
Investment Income	10,000	20,000	30,000
DHS SOS Collections	51,923	57,196	109,119
Lottery Revenue	56,939	57,829	114,768
Departmental Earnings	248,854	248,852	497,706
Fines & Surcharges	116,318	122,805	239,123
All Other Nondedicated Revenue	137,412	130,483	267,895
Tax Compliance	13,750	27,760	41,510
Tax and Non-Tax Refunds	(50,971)	(51,296)	(102,267)
<b>Total Net Nondedicated Revenues</b>	<b>14,436,773</b>	<b>15,881,234</b>	<b>30,318,007</b>

### ***Other Factors Affecting the Current Biennium Budget***

While wage and price inflation is included in revenue planning estimates for the Current Biennium, State law prohibits including a general inflation adjustment for projected expenditures. A general inflation adjustment of 1.9 percent in FY 2010 and 1.9 percent in FY 2011, applied to total projected spending, would add \$1.041 billion to expenditures for the Current Biennium.

The larger than anticipated downturn in the economy has reduced state revenues through the end of the forecast horizon. Other things equal, the further decline in the national economic outlook would have increased the budget deficit by \$1.318 billion for the Current Biennium. But the federal stimulus package, coupled with use of the budget reserve and the Governor's unallotment in FY 2009 more than offset the additional projected decline in revenue and increase in spending.

Minnesota's General Fund revenues are now forecast to total \$30.7 billion in the Current biennium (3.8) percent less than in the November 2008 forecast. State General Fund expenditures are now expected to be \$35.506 billion, \$1.165 billion (3.3 percent) less than in the November 2008 forecast. The budget reserve has been eliminated, but the state's cash flow account continues to have a balance of \$350 million.

### **HISTORICAL AND PROJECTED REVENUE AND EXPENDITURE GROWTH**

The following tables display historical and projected General Fund revenue and expenditure growth by year for the General Fund for the Previous and Current Biennia. Information is provided by major revenue and expenditure categories based on the 2009 legislative session and executive actions.

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## Historical and Projected Revenue Growth

2009 Legislative Session and Executive Actions

(\$ in millions)	<b>Actual FY 2006</b>	<b>Actual FY 2007</b>	<b>Actual FY 2008</b>	<b>Estimated FY 2009</b>	<b>Estimated FY 2010</b>	<b>Estimated FY 2011</b>	<b>Average Annual</b>
<b>Individual Income Tax</b>	\$6,863	\$7,231	\$7,759	\$7,208	\$7,042	\$7,884	
\$ change	368	528	(551)	(166)	842		
% change	<b>5.4%</b>	<b>7.3%</b>	<b>-7.1%</b>	<b>-2.3%</b>	<b>12.0%</b>	<b>2.8%</b>	
<b>Sales Tax</b>	4,464	4,506	4,571	4,378	4,157	4,391	
\$ change	42	65	(193)	(221)	234		
% change	<b>0.9%</b>	<b>1.4%</b>	<b>-4.2%</b>	<b>-5.0%</b>	<b>5.6%</b>	<b>-0.3%</b>	
<b>Corporate Tax</b>	1,062	1,171	1,020	652	448	771	
\$ change	109	(151)	(368)	(204)	323		
% change	<b>10.3%</b>	<b>-12.9%</b>	<b>-36.1%</b>	<b>-31.3%</b>	<b>72.1%</b>	<b>-6.2%</b>	
<b>Statewide Property Tax</b>	631	666	704	743	769	782	
\$ change	34	38	39	26	13		
% change	<b>5.5%</b>	<b>5.7%</b>	<b>5.5%</b>	<b>3.5%</b>	<b>1.7%</b>	<b>4.4%</b>	
<b>Motor Vehicle Sales</b>	250	247	186	107	64	28	
\$ change	(2)	(61)	(79)	(43)	(36)		
% change	<b>-1.0%</b>	<b>-24.7%</b>	<b>-42.5%</b>	<b>-40.2%</b>	<b>-56.3%</b>	<b>-35.4%</b>	
<b>Other Tax Revenue</b>	1,380	1,211	1,172	1,131	1,179	1,230	
\$ change	(169)	(39)	(41)	48	51		
% change	<b>-12.2%</b>	<b>-3.2%</b>	<b>-3.5%</b>	<b>4.2%</b>	<b>4.3%</b>	<b>-2.3%</b>	
<b>Total Tax Revenue</b>	\$14,649	\$15,032	\$15,412	\$14,219	\$13,659	\$15,086	
\$ change	383	380	(1,193)	(560)	1,427		
% change	<b>2.6%</b>	<b>2.5%</b>	<b>-7.7%</b>	<b>-3.9%</b>	<b>10.4%</b>	<b>0.6%</b>	
<b>Non-Tax Revenues</b>	861	876	824	735	778	795	
\$ change	15	(52)	(89)	43	17		
% change	<b>1.7%</b>	<b>-6.0%</b>	<b>-10.8%</b>	<b>5.9%</b>	<b>2.2%</b>	<b>-1.6%</b>	
<b>Dedicated, Transfers, Other</b>	452	471	444	581	417	407	
\$ change	19	(27)	137	(164)	(10)		
% change	<b>4.1%</b>	<b>-5.7%</b>	<b>30.9%</b>	<b>-28.2%</b>	<b>-2.4%</b>	<b>-2.1%</b>	
<b>Total Current Resources</b>	\$15,962	\$16,379	\$16,680	\$15,535	\$14,854	\$16,288	
\$ change	417	301	(1,145)	(681)	1,434		
% change	<b>2.6%</b>	<b>1.8%</b>	<b>-6.9%</b>	<b>-4.4%</b>	<b>9.7%</b>	<b>0.4%</b>	

## Historical and Projected Spending Growth

2009 Legislative Session and Executive Actions

(\$ in millions)	Actual FY 2006	Actual FY 2007	Actual FY 2008	Estimated FY 2009	Estimated FY 2010	Estimated FY 2011	Average Annual
<b>K-12 Education</b>	\$6,301	\$6,438	\$6,820	\$6,957	\$5,384	\$6,239	
\$ change	138	382	137	(1,573)	855		
% change	2.2%	5.9%	2.0%	-22.6%	15.9%		-0.2%
<b>Higher Education</b>	1,348	1,414	1,563	1,556	1,425	1,431	
\$ change	66	149	(7)	(131)	6		
% change	4.9%	10.6%	-0.4%	-8.4%	0.4%		1.2%
<b>Prop. Tax Aids &amp; Credits</b>	1,464	1,559	1,581	1,483	1,590	1,483	
\$ change	96	22	(98)	107	(107)		
% change	6.5%	1.4%	-6.2%	7.2%	-6.7%		0.3%
<b>Health &amp; Human Services</b>	3,910	4,311	4,630	4,419	4,334	4,728	
\$ change	401	319	(211)	(85)	394		
% change	10.3%	7.4%	-4.6%	-1.9%	9.1%		3.9%
<b>Public Safety</b>	812	895	909	967	887	927	
\$ change	83	14	58	(80)	40		
% change	10.3%	1.6%	6.4%	-8.3%	4.5%		2.7%
<b>Debt Service</b>	352	400	409	453	519	559	
\$ change	47	9	44	66	40		
% change	13.4%	2.3%	10.8%	14.6%	7.7%		9.7%
<b>All Other</b>	1,356	931	1,093	1,083	913	911	
\$ change	(426)	162	(10)	(170)	(2)		
% change	-31.4%	17.5%	-0.9%	-15.7%	-0.2%		-7.7%
<b>Total Spending</b>	\$15,542	\$15,947	\$17,005	\$16,918	\$15,052	\$16,278	
\$ change	405	1,058	(87)	(1,866)	1,226		
% change	2.6%	6.6%	-0.5%	-11.0%	8.1%		0.9%

### **Next Biennium Planning Outlook:**

The long-term budget outlook for Next Biennium has improved slightly since February 2009. General fund revenues are \$62 million above February 2009 projections while projected spending is \$641 million lower. The gap between ongoing revenues and spending has lessened by \$703 million for Next Biennium. The impact of inflation is not reflected in expenditure projections. The consumer price index (CPI) is projected to fall by 0.7 percent for FY 2010, then grow by 2.3 percent for FY 2011, 2.2 percent for FY 2012, and 2.4 percent for FY 2013.

## GENERAL FUND REVENUE SOURCES

### Tax Sources

The State's principal sources of non-dedicated revenues are taxes of various types. A description of the major taxes is set forth below.

**Income Tax:** The income tax rate schedules for 2009 consist of three income brackets having tax rates of 5.35 percent, 7.05 percent and 7.85 percent as shown below. The tax brackets are indexed annually for inflation, as measured by the National CPI. The base of the tax is federal taxable income, with selected additions and subtractions. There is an income exclusion for low-income elderly and disabled taxpayers. The exclusion phases out as adjusted gross income and nontaxable sources of income rise. Two earner couples are entitled to a non-refundable credit against tax liability to offset the additional tax liability that results from the "married joint" filing status as opposed to the "single" filing status. The maximum credit per return to offset this "marriage penalty" is \$346. In addition, the State tax code contains a refundable child care credit, a working family credit, and an education credit all targeted at low income parents. A refundable low income motor fuels credit is effective for Tax Year 2009.

### SINGLE FILER

Taxable Income	Tax
on the first \$22,730	5.35 percent
on all over \$22,730,	
but not over \$74,650	7.05 percent
on all over \$74,650	7.85 percent

### MARRIED FILING JOINTLY

Taxable Income	Tax
on the first \$33,220	5.35 percent
on all over \$33,220	
but not over \$131,970	7.05 percent
on all over \$131,970	7.85 percent

Married individuals filing separate returns, estates and trusts must compute their income tax by applying married rates, except that the income brackets will be one-half of the above amounts.

### HEAD OF HOUSEHOLD

Taxable Income	Tax
on the first \$27,980	5.35 percent
on all over \$27,980	
but not over \$112,420	7.05 percent
on all over \$112,420	7.85 percent

**Sales and Use Tax:** The sales tax rate of 6.875 percent is applicable to most retail sales of goods with the exception of food, clothing, and drugs. Purchases made by non-profit organizations and the federal government and school districts are exempt. In November 2008, Minnesota voters voted to amend the constitution to raise the sales tax rate beginning on July 1 2009 by 3/8 of 1 percentage point. The proceeds from the incremental increase are dedicated to funds other than the general fund for the purpose of protecting the environment and preserving Minnesota's arts and

cultural heritage. The new general statewide rate is 6.875%. The 3/8 of 1 percentage point increment will be in place through 2034.

**Statewide Property Tax:** A State general property tax is levied on commercial and industrial property, public utility property, unmined iron ore property, and seasonal recreational property, including cabins. Electric generation attached machinery and property located at the Minneapolis-St. Paul International Airport and the St. Paul Airport are exempt from this tax. The tax is levied at a uniform rate across the State. The levy amount is adjusted annually for the increase, if any, in the implicit price deflator for government consumption expenditures and gross investment for state and local governments prepared by the U.S. Bureau of Economic Analysis.

**Corporate Franchise Tax:** A flat tax rate of 9.8% is imposed on corporate taxable income. Corporations that do business both in and outside of Minnesota must apportion their taxable income on the basis of a three factor formula that in Tax Year 2009 gives an 84% weight to sales, an 8.0% weight to payroll and a 9.5% weight to property. Laws enacted in 2005 called for the weights to be incrementally adjusted each year, so that by 2014 the weight for sales will be 100%. The phase in began in 2007. An alternative minimum tax is imposed on Minnesota alternative minimum taxable income (which is similar to federal alternative minimum taxable income) at a flat rate of 5.8%, to the extent the minimum tax exceeds the regular tax.

Beginning in Tax Year 2002, Minnesota required 80% of federal "bonus depreciation" be added to taxable income and then deducted in five equal parts over the next five years. The effect of this provision is to negate the revenue loss that would otherwise result from federal "bonus depreciation".

A fee is imposed as a part of the franchise tax liability. The fee is in addition to the regular and alternative minimum tax. The amount of the fee is based on the sum of Minnesota property, payroll and sales. The fee schedule is shown below:

Fee Basis	Amount of Fee
Less than \$500,000	\$0
\$500,000 to \$1 million	100
\$1 to \$5 million	300
\$5 to \$10 million	1,000
\$10 to \$20 million	2,000
\$20 million or more	5,000

**Insurance Gross Earnings Tax:** A tax is imposed on the gross premium revenue of insurance companies at the following rates:

- 1.5% Life insurance
- 2.0% Domestic and foreign company premiums.
- 1.0% Mutual property and casualty companies with assets of 5 million or less on 12/31/89.
- 1.26% Mutual property and casualty companies with assets in excess of 5 million but less than 1.6 billion on 12/31/89.
- 3.0% Surplus line agents.
- 0.5% Fire Marshal tax on fire premiums.
- 2.0% Surcharge on fire premiums for property located in cities of the first class.
- 1.0% Health Maintenance Organizations.

**Motor Vehicle Sales Tax:** Motor vehicle sales, new and used, are exempt from the sales and use tax, but are subject to a 6.5% motor vehicle sales tax. The tax is collected at the time of title registration or transfer. For fiscal year 2010, 83.75% of the collections are dedicated to transportation related funds. Under a constitutional amendment adopted by the voters in 2006, all of the collections will be dedicated to transportation related funds beginning in fiscal year 2012.

**Liquor, Wine and Fermented Malt Beverages Tax:** Liquor is taxed at \$5.03 per gallon. Wine is taxed at rates that vary from \$.30 per gallon to \$3.52 per gallon, depending on the alcohol content. Beer is taxed at \$2.40 per 31-gallon barrel for beer with alcoholic contents of 3.2% by volume or less, and \$4.60 per 31-gallon barrel for strong beer.

A tax of 2.5% is imposed on alcoholic beverages sold at retail; this is in addition to the 6.875% sales tax on alcoholic beverages.

**Cigarette and Tobacco Products Tax:** The excise tax on cigarettes is 48 cents per pack. Tobacco products other than cigarettes are subject to an excise tax, imposed on distributors thereof, equal to 35% of the wholesale price of such tobacco products.

A 75 cents per pack health impact fee is imposed on cigarettes and a health impact fee of 35% is imposed on tobacco products. In lieu of a sales tax on cigarettes, a wholesale tax is imposed at rates, adjusted annually, to yield revenues equivalent to a 6.5% retail sales tax. The initial rate in 2005 was set at 25.5 cents per pack.

**Estate Tax:** The tax base is the federal gross estate less various exemptions and deductions. The tax may not exceed the State death tax credit, under prior federal law.

**Mortgage Tax:** A tax of 23 cents is imposed on each \$100 dollars of debt secured by real property. Ninety-seven percent of the proceeds go to the State's General Fund and three percent to the county in which the property is located.

**Deed Tax:** A tax of .0033% per \$500 or \$1.65 for increments less than \$500 of consideration is imposed on the transfer of real estate by any deed, instrument, or writing. Ninety-seven percent of the proceeds go to the State's General Fund and three percent to the county in which the property is located.

#### **Legalized Gambling Taxes:**

**Pari-Mutuel Tax:** A 6% tax is imposed on the takeout of pari-mutuel horse races at licensed tracks. The takeout is 17% of straight pools and 23% for multiple pools.

**Lawful Gambling Tax:** A 8.5% tax is imposed on bingo, raffles and paddlewheels gross receipts less prizes of organizations licensed to operate such games of chance.

**Pull-Tab and Tip Board Tax:** A 1.7% tax is imposed on the "Ideal Gross" of each pull tab or tipboard deal sold by a distributor. A deal is defined as each separate package, or series of packages, consisting of one game of pull-tabs or tipboards. In addition, a "Combined Receipts Tax", with rates ranging from 1.7% to 5.1% is imposed on organizations with pull tab and tip board gross receipts in excess of \$500,000 per year.

**Rental Motor Vehicle Tax:** In addition to the general sales tax a 6.2 percent sales tax is imposed on the lease or rental, on a daily or weekly basis, of a passenger automobile, van or pickup truck.

**Taconite and Iron Ore Occupation Tax:** The base of the occupation tax is the value of the ore less expenses required to convert it into marketable quality. Beginning in tax year 2006, the rate of the tax was 2.45%. For purposes of the corporate franchise tax apportionment formula, transfers of ore are deemed to be Minnesota sales.

**Health Care Provider Tax:** A tax is imposed upon licensed nursing homes, hospitals, and health maintenance organizations, including a \$2,815 tax per licensed nursing home bed, a 1.56% tax on the net patient revenue of hospitals (excluding Medicare revenue), and a 0.6% tax on the total premium revenue of health maintenance organizations.

## **Other Sources**

In addition to the major taxes described above, other sources of non-dedicated revenues include minor taxes, unrestricted grants, certain fees and charges of State agencies and departments, and investment income.

The General Fund receives no unrestricted federal grants. The only federal funds deposited into the General Fund are to reimburse the State for expenditures on behalf of federal programs.

## **Tobacco Settlement**

On May 8, 1998, the State of Minnesota settled a lawsuit initiated against several tobacco companies. The settlement requires the defendant tobacco companies to make annual payments to the State of between \$165 million and \$204 million. The payments are to be made at the beginning of the calendar year and are scheduled into perpetuity. These amounts are adjusted based on volume of tobacco products sold and the Consumer Price Index as indicated in the settlement documents.

## **TRUNK HIGHWAY SYSTEM**

The State trunk highway system consists of 11,883 miles of highways, 3,585 bridges over 20 feet long, and 1,049 maintenance, enforcement, service, and administrative buildings at 390 sites. Minnesota has 914 miles of interstate highways, all of which are part of the State trunk highway system. Total highway mileage, including roads and streets under local jurisdiction, is over 141,000 miles.

The State trunk highway system is constructed and maintained by the Minnesota Department of Transportation ("MnDOT"). Construction work is contracted to private construction contractors on a competitive basis, while maintenance is performed by MnDOT's own forces. Maintenance includes routine patching; short overlays; snow and ice control; and traffic services such as signing, paint striping, etc.

## **Trunk Highway Fund**

The Minnesota Constitution, Article XIV, establishes a Trunk Highway Fund (the "Trunk Highway Fund") to be used solely for trunk highway system purposes and for payment of principal of and interest on trunk highway bonds. Article XIV provides that the payment of principal of and interest on State trunk highway bonds is "a first charge on money coming into [the State Trunk Highway Fund] during the year in which the principal or interest is payable." Article XIV also establishes a Highway User Tax Distribution Fund to be used solely for highway purposes, authorizes the Legislature to impose taxes on motor vehicles and motor vehicle fuels, and requires the proceeds of such taxes to be paid into the Highway User Tax Distribution Fund. The Minnesota Constitution requires that 95% of the revenues deposited into the Highway User Tax Distribution Fund be distributed from such fund as follows: 62% to the Trunk Highway Fund, 29% to the County State Aid Highway Fund, and 9% to the Municipal State Aid Street Fund. The remaining 5% of Highway User Tax Distribution Fund revenues are distributed to the same three funds in accordance with a formula that the Legislature establishes. Currently these remaining revenues are all distributed to the County State Aid Highway Fund. According to the Minnesota Constitution, no change in the distribution formula may be made within six years of the last previous change. The current distribution formula was established in the 2008 legislative session.

In addition to distributions from the Highway User Tax Distribution Fund, the Trunk Highway Fund receives revenue from deposits of federal aid reimbursements, investment income, and miscellaneous fees and reimbursements. A Minnesota motor fuel tax is collected on all fuel used to propel vehicles on the public roads of the State and includes gasoline, diesel fuel, and other special fuels. The following table shows the motor fuel tax rate changes passed by the 2008 Legislature:

**2008 LEGISLATIVE MOTOR FUEL TAX RATE CHANGES**  
**Base Rate: Twenty Cents/Gallon**

<b>Fiscal Year</b>	<b>Effective Date</b>	<b>Increase Cents/Gallon</b>	<b>New Effective Rate</b>
2008	Apr-08	2.0	22.0
2009	Aug-08	0.5	22.5
2009	Oct-08	3.0	25.5
2010	Jul-09	1.6	27.1
2011	Jul-10	0.4	27.5
2012	Jul-11	0.5	28.0
2013	Jul-12	0.5	28.5

For some special fuels the rate is different than gasoline and diesel and is based on the equivalent energy content of the fuel compared to gasoline.

Preliminary revenue estimates from motor fuels taxes were \$743 million to the Highway User Tax Distribution Fund in Fiscal Year 2009, after refunds, collection costs and other transfers (e.g., estimated revenues from taxes paid on non-highway fuel transferred to other state accounts). Of this amount, \$438 million was transferred to the Trunk Highway Fund. MnDOT forecasts collections of \$837 million in Fiscal Year 2010 to the Highway User Tax Distribution Fund, with a resulting transfer of \$493 million to the Trunk Highway Fund.

Motor vehicle registration taxes consist of taxes on passenger vehicles and on trucks. For passenger vehicles the tax is \$10 plus 1.25% times a declining percentage of the original value of the vehicle based upon registration year. For vehicles newly registered in 2009 or later, the new statutory schedule is automatically applied, which contains no tax caps. For vehicles previously registered before 2009, the new tax schedule is only applied if the amount calculated is less than the vehicle registration amount paid in the previous year; otherwise the registration amount is equal to the previous year's registration tax. The minimum tax is \$35. Motor vehicle registration taxes for trucks are based on the weight and age of the vehicles, with the maximum tax being \$1,760 for trucks registered at 80,000 pounds that are less than 9 years old. Trucks registered at a weight greater than 80,000 pounds pay an additional \$50 per ton of registered weight. Motor vehicle registration taxes generated an estimated \$499 million in Fiscal Year 2009, after refunds and collection costs, of which \$294 million was transferred to the Trunk Highway Fund. MnDOT estimates collections to be \$511 million in Fiscal Year 2010 to the Highway User Tax Distribution Fund, with a resulting transfer of \$301 million to the Trunk Highway Fund.

The State of Minnesota levies a sales tax of 6.5% on motor vehicles ("MVST"). In November 2006, voters approved a constitutional amendment phasing in dedication of all MVST for transportation purposes over five years, starting July 1, 2007 (FY 2008). The 2009 Legislature modified the percent of motor vehicle sales tax distribution for the Current Biennium. The following table shows percent and forecast amount, if available, to each of the recipient funds for this revenue source.

**MOTOR VEHICLE SALES TAX DEDICATION**  
**2009 LEGISLATIVE CHANGES**  
**(\$ in Millions)**

	Highway User Tax Distribution Fund		General Fund		Transit Assistance Fund	
	Percent	Forecasted Amount	Percent	Forecasted Amount	Percent	Forecasted Amount
2008	38.25%	\$196.1*	36.25%	\$176.5*	25.50%	\$130.7*
2009	44.25%	193.1**	26.25%	114.6**	29.50%	128.7**
2010	47.50%	188.0	16.25%	64.3	36.25%	143.6
2011	54.50%	242.4	6.25%	27.8	39.25%	174.5
2012	60.00%	275.9	0.00%	0	40.00%	183.9
2013	60.00%	286.1	0.00%	0	40.00%	190.7

\* Actual

\*\* Preliminary

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Activity in the Trunk Highway Fund for the Current Biennium is detailed below:

**CURRENT BIENNIAL  
ESTIMATED REVENUES AND EXPENDITURES  
TRUNK HIGHWAY FUND  
(Thousands of Dollars)**

	<b>Fiscal Year Ended June 30, 2010</b>	<b>Fiscal Year Ended June 30, 2011</b>	<b>Biennium</b>
<b>Estimated Resources</b>			
Balance Forward from Prior Year	\$29,747	\$28,246	\$29,747
Revenues			
Federal Grants	342,500	429,900	772,400
Departmental Earnings	10,224	10,224	20,448
Investment Income	10,500	10,750	21,250
Other Income	58,933	<u>58,933</u>	117,866
Total Receipts	422,157	509,807	931,964
Transfers from Other Funds			
General Fund Reimbursement	3,924	3,924	7,848
HUTD Reimbursement	610	610	1,220
Hyw Users Tax Distribution Fund	886,222	937,645	1,823,867
Plant Management Fund	1,304	1,304	2,608
Special Revenue Fund	<u>2,175</u>	<u>2,175</u>	<u>4,350</u>
Total Transfers	894,235	945,658	1,839,893
<b>Total Resources Available</b>	1,346,139	1,483,711	2,801,604
<b>Estimated Uses</b>			
Expenditures			
Transportation			
Transportation, Department of	1,142,735	1,179,868	2,322,603
Public Safety, Department of	87,805	87,805	175,610
Contingent Account	<u>200</u>	<u>200</u>	<u>400</u>
Subtotal-Transportation	1,230,740	1,267,873	2,498,613
State Government			
Tort Claims	<u>600</u>	<u>600</u>	<u>1,200</u>
Subtotal-State Government	<u>600</u>	<u>600</u>	<u>1,200</u>
Total Expenditures	1,231,340	1,268,473	2,499,813
Transfers to Other Funds			
Debt Service Fund	86,553	157,550	244,103
<b>Total Uses</b>	<u>1,317,893</u>	<u>1,426,023</u>	<u>2,743,916</u>
Undesignated Fund Balance	<u>\$28,246</u>	<u>\$57,688</u>	<u>\$57,688</u>

The estimated expenditures for state road construction for the Previous Biennium include the use of State funds to advance the federal portion of certain projects under a method generally known as “advance construction.”

Federal advance construction is a financing method authorized by the Federal Highway Administration. It allows a state to encumber the necessary funds to begin construction of federal-aid projects before the authorized federal funds are available for those projects. Advance construction uses State trunk highway funds to “advance” federal project construction costs on projects for which federal funds have been authorized but not yet appropriated for the current fiscal year. The Trunk Highway Fund’s advances are later repaid during the year in which the funds are appropriated by Congress. The receivable for the advance is recognized in the year the project is encumbered. The appropriated amount of federal aid for a State fiscal year is then reduced by all advance construction conversions in that State fiscal year and increased by all new advance construction in that year.

Beginning in Fiscal Year 2005, transportation projects financed with bond proceeds were segregated into a capital projects fund. This fund accounts for bond proceeds and the construction expenditures paid with bond proceeds only. The State typically encumbers, and consequently reserves fund balance, for the full contract amount of transportation projects when awarded. However, bond revenues supporting these projects are not recorded until the bonds are sold. Because of the timing of bond revenues and related capital expenditures, there may be temporary deficits in unreserved fund balance. Bond funded capital projects are thus accounted for in a new capital projects fund.

### **Capital Needs of the Trunk Highway System**

The State manages the capital maintenance and upgrading of the trunk highway system, in partnership with the Federal Highway Administration. It uses a planning process that includes a statewide transportation plan, updated every six years, and an annual Statewide Transportation Improvement Program (“STIP”), which details all highway construction and maintenance projects that are capital in nature. Projects included in the STIP range from major construction, involving building new highways or rebuilding highways that add additional traffic capacity, to less substantive improvements such as resurfacing existing highways.

The 2003 Legislature provided a \$400 million bond authorization for trunk highway improvements. The 2007 Legislature authorized \$20.02 million of trunk highway bonds for highway flood damaged projects. The 2008 Legislature passed a \$1.8 billion authorization for trunk highway bonds. The 2009 Legislature authorized \$40 million for construction of trunk highway interchanges and matching funds for federal projects and \$2.7 million for the reconstruction and repair of trunk highways and trunk highway bridges located in the area that suffered flood-related damages in 2008. See Appendix C for a list of projects to be included in the Series 2009E Bonds.

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The table below depicts the commitments for highway construction and related purposes associated with the appropriations made by the 2009 Legislature for the Current Biennium. The last item in the table, "Program Delivery," is included to show the anticipated use of bond funds in the Current Biennium for that purpose. Program delivery expenditures will also be made from other portions of MnDOT's budget.

**CURRENT BIENNIAL  
TRUNK HIGHWAY IMPROVEMENT PROGRAM  
ANTICIPATED ENCUMBRANCES**  
(\$ in Millions)

<u>Improvement Category</u>	Trunk Highway Funds and Federal Funds	Bond Funds	Total
Major Construction (1)	\$1,031.0	\$504.3	\$1,535.3
Safety	89.4		89.4
Traffic Management	23.7		23.7
Municipal Agreements	22.3		22.3
Right of Way	127.0		127.0
Miscellaneous Agreement	44.8		44.8
Capital Construction and Improvements	0.0	36.4	36.4
Program Delivery	0.0	50.4	50.4
<b>Total (2)</b>	<b>\$1,338.3</b>	<b>\$591.1</b>	<b>\$1,929.4</b>

(1) The Major Construction Category includes the following activities:  
Reconstruction, Bridge Replacement, Bridge Repairs, Reconditioning, Resurfacing, and Road Repair.

(2) The total expenditures, excluding the amount provided by bond funds,  
consists of \$460.4 million of state highway revenues and \$877.9 million of federal funds.

**CURRENT BIENNIAL  
TRUNK HIGHWAY AND TRUNK HIGHWAY BOND FUND  
CASH EXPENDITURES FORECAST**  
(\$ in Millions)

<u>Category</u>	Trunk Highway Fund	Trunk Highway Bond Fund	Total
Major Construction	1,224.7	387.8	1,612.5
Safety	84.2	3.5	87.7
Traffic Management	15.1	0.4	15.5
Agreements and Miscellaneous	199.4	-	199.4
Right of Way	59.3	-	59.3
Capital Construction and Improvements	-	18.0	18.0
Program Delivery		39.2	39.2
<b>Total</b>	<b>1,582.7</b>	<b>448.9</b>	<b>2,031.6</b>

## **HISTORIC REVENUES AND EXPENDITURES**

The following table sets forth the Trunk Highway Fund revenues and expenditures for the Fiscal Years ending June 30, 2006 through June 30, 2008. For the Fiscal Years ended June 30, 2006 through June 30, 2008, the revenues and expenditures shown include all revenues and expenditures for each Fiscal Year, including revenue received and expenditures made after June 30 of such Fiscal Year which are properly allocable to such Fiscal Year. For the twelve-month periods ending June 30, 2008 and June 30, 2009, such revenues and expenditures include only cash receipts and disbursements allocable to Fiscal Years 2008 and 2009. The schedules of revenues and expenditures are presented for comparison purposes only and are not intended to reflect any increases or decreases in fund balance. Beginning balances or deficits are not included. The actual expenditures set forth in the table on page B-44 are presented by object of expenditure.

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**STATE OF MINNESOTA**  
**TRUNK HIGHWAY FUND**  
**COMPARATIVE STATEMENT OF REVENUES AND EXPENDITURES**  
**(Thousands of Dollars)**

	Fiscal Year Ended June 30 (1)			July 1, 2007	July 1, 2008
	<u>2006</u>	<u>2007</u>	<u>2008</u>	Through June 30, 2008 (2)	Through June 30, 2009 (2)
<b>Revenues:</b>					
Taxes:(3)					
Motor Fuel	\$390,294	\$387,617	\$390,897	\$390,856	\$445,421
Motor Vehicle	301,974	301,068	295,375	\$292,336	\$302,550
Motor Vehicle Sales Tax	95,033	94,053	115,505	\$104,066	\$103,211
Less: Revenue Refunds	<u>(37,022)</u>	<u>(38,531)</u>	<u>(37,657)</u>	<u>(\$37,646)</u>	<u>(\$38,034)</u>
Net Taxes	<u>\$750,279</u>	<u>\$744,207</u>	<u>\$764,120</u>	<u>\$749,611</u>	<u>\$813,147</u>
Federal Grant Agreements	361,175	543,025	423,724	423,724	592,554
Drivers License(4)	833	1,523	1,565	1,565	1,825
Penalties & Fines	6,401	7,006	6,874	3,998	3,738
Investment Income	8,262	11,517	9,883	8,997	7,891
Local Government Contracts	86,461	16,874	39,822	39,822	27,883
Other Revenue	36,261	29,121	21,579	22,252	44,725
TH Revenue Refunds	<u>(2,085)</u>	<u>(70)</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Revenues	<u><u>\$1,247,587</u></u>	<u><u>\$1,353,203</u></u>	<u><u>\$1,267,567</u></u>	<u><u>\$1,249,969</u></u>	<u><u>\$1,491,763</u></u>
<b>Expenditures:</b>					
Personal Services	\$355,263	\$360,902	\$381,344	\$359,731	\$381,708
Purchased Services	112,354	106,094	89,162	77,723	88,546
Materials and Supplies	58,645	66,914	63,891	56,274	76,123
Capital Outlay:					
Equipment	18,687	30,777	15,076	9,853	31,061
Capital Outlay & Real Property(5)	605,856	798,672	647,776	342,666	305,922
Grants and Subsidies:					
Individuals	40	20	10	10	33
Counties	129	135	151	79	67
School Districts			50	45	
Private Organizations					
Other Grants	1,016	2,377	794	727	795
All Other	<u>6,308</u>	<u>13,280</u>	<u>6,840</u>	<u>5,235</u>	<u>9,290</u>
Total Expenditures	<u>\$1,158,298</u>	<u>\$1,379,171</u>	<u>\$1,205,094</u>	<u>\$852,343</u>	<u>\$893,545</u>
Transfers:					
Debt Service	36,347	53,752	52,170	52,170	59,542
Other Transfers	<u>(17,912)</u>	<u>(15,639)</u>	<u>(34,231)</u>	<u>(12,778)</u>	<u>(5,335)</u>
Net Transfers	<u>\$18,435</u>	<u>\$38,113</u>	<u>\$17,939</u>	<u>\$39,392</u>	<u>\$54,207</u>
Total Expenditures and Net Transfers Out	<u><u>\$1,176,733</u></u>	<u><u>\$1,417,284</u></u>	<u><u>\$1,223,033</u></u>	<u><u>\$891,735</u></u>	<u><u>\$947,752</u></u>

(1) For Fiscal Years 2006-2008, the schedule of revenues and expenditures includes all revenue and expenditures for the fiscal year, and encumbrances for the Fiscal Year, including accruals at June 30.

(2) For the period ended June 30, 2008, and June 30, 2009, only current year receipts and expenditures have been included.

(3) These amounts represent the Trunk Highway Fund portion of the Motor Fuel, Motor Vehicle Registration, and Motor Vehicle Sales Taxes to the Highway User Tax Distribution Fund.

(4) The 2005 Legislature transferred responsibility for revenues and corresponding collection expenses relating to driver's license from the Trunk Highway Fund to the Department of Public Safety Driver's Services Account in the Special Revenue Fund. This legislation required the amounts shown in Fiscal Years 2006 - 2008 to be transferred to the Trunk Highway Fund.

(5) Because construction contracts typically span into future fiscal years, and are encumbered in their entirety in the appropriate Fiscal Year, materially large amounts of encumbrances exist at the end of a Fiscal Year. For Fiscal Years 2006-2008, encumbrances have been included in Capital Outlay and Real Property totals.

## MINNESOTACARE® PROGRAM

The 1992 Legislature established the MinnesotaCare® program to provide subsidized health care insurance for long term uninsured Minnesotans.

The program is not part of the General Fund. A separate fund, called the Health Care Access Fund, was established as a special revenue fund to account for revenues and expenditures for the MinnesotaCare® program. Program revenues are derived primarily from a 2 percent gross revenue tax on hospitals, health care providers and wholesale drug distributors, and a 1 percent gross premium tax on nonprofit health service plans and HMOs. The 2008 Legislature created a loan from the Health Care Assess Fund to the General Fund in the amount of \$50 million. When the Commissioner of Health determines that accumulated savings to state-administered health care programs from enacted health care reform reach \$50 million, the Commissioner of Minnesota Management and Budget must transfer a like amount back from the General Fund to the Health Care Access Fund.

Based on current tax levels, projected activity in the Health Care Access Fund for the Previous Biennium and the Current Biennium are detailed below:

**Previous Biennium**  
**MINNESOTACARE®**  
**Health Care Access Fund**  
**(\$ in Millions)**

**Resources**

Unreserved Balance at June 30, 2007	\$167
Revenues	<u>1,067</u>
Total Resources	1,234
<b>Expenditures</b>	<u>797</u>
<b>Projected Unreserved Balance at June 30, 2009</b>	<b>\$437</b>
<b>Transfer to Special/General Fund</b>	<u>157</u>
<b>Projected Unrestricted Balance at June 30, 2009</b>	<b><u>\$280</u></b>

**Current Biennium**  
**MINNESOTACARE®**  
**Health Care Access Fund**  
**(\$ in Millions)**

**Resources**

Unreserved Balance at June 30, 2009	\$280
Revenues	<u>1,161</u>
Total Resources	1,441
<b>Expenditures</b>	<u>1,103</u>
<b>Projected Unreserved Balance at June 30, 2011</b>	<b>\$338</b>
<b>Transfer to General Fund</b>	<u>97</u>
<b>Projected Unrestricted Balance at June 30, 2011*</b>	<b><u>\$241</u></b>

\*The MinnesotaCare impact of the Governor's line-item veto of the General Assistance Medical Care (GAMC) appropriation for FY 2011 in the Laws of 2009, Chapter 79, Article 13, and the unallowment plan ending GAMC coverage effective March 1, 2010 is not included here and will be incorporated with the next forecast in November 2009.

## **CASH FLOW INFORMATION**

The Statutory General Fund is established in Minnesota Statutes, Section 16A.671, subdivision 3a, and is defined as follows:

“ \*\*\* all cash and investments from time to time received and held in the treasury, except proceeds of state bonds and amounts received and held in special or dedicated funds created by the constitution, or by or pursuant to federal laws or regulations, or by bond or trust instruments, pension contracts, or other agreements of the state or its agencies with private persons, entered into under state law.”

The General Fund, special revenue funds, internal service funds, enterprise funds and capital projects funds make up the Statutory General Fund. Cash contained in the Statutory General Fund is available for State cash flow purposes.

Major special revenue funds included in the Statutory General Fund include the Petro Tank Release, the State Airports, the Game and Fish, the Workforce Development, the Tobacco Use Prevention, the Workers Compensation, the Environmental Waste and the Northeast Minnesota Economic Development funds.

Internal service funds, enterprise funds and capital project funds included in the Statutory General Fund include the MnSCU, the General Projects, the Risk Management, the Lottery Cash Flow and the State Operated Services Funds.

The Commissioner anticipates that the Statutory General Fund will have a positive cash balance throughout Fiscal Year 2010. Any deficit that may materialize would be managed by the Commissioner by the sale of short-term debt.

The Legislature established the Cash Flow Account at \$350 million for the Current Biennium.

The State has not done any short-term borrowing since January 1985 and has no short-term debt outstanding.

The following cash flow tables are based on the May 2009 end of session, including the Executive Actions taken in July, 2009.

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**STATUTORY GENERAL FUND  
MONTHLY CASH FLOW ANALYSIS  
2009 END OF SESSION INCLUDING EXECUTIVE ACTIONS  
Fiscal Year Ending June 30, 2010  
(Dollars in Thousands)**

	Jul-09	Aug-09	Sep-09	Oct-09	Nov-09	Dec-09	Jan-10	Feb-10	Mar-10	Apr-10	May-10
<b>Beginning Cash Balance</b>	\$ 2,475,390	\$ 1,828,040	\$ 1,364,908	\$ 1,237,549	\$ 1,244,560	\$ 942,541	\$ 1,212,665	\$ 1,785,281	\$ 1,210,705	\$ 726,029	\$ 900,301
<b>Receipts:</b>											
Individual Income Tax	\$ 535,480	\$ 440,412	\$ 749,444	\$ 556,706	\$ 479,992	\$ 672,251	\$ 911,185	\$ 52,125	\$ 335,811	\$ 1,005,498	\$ 549,491
Sales and Use Taxes	167,155	364,154	355,082	382,449	357,433	329,545	412,691	330,171	291,812	335,349	315,057
Corporate & Bank Excise	15,102	7,073	107,731	(3,648)	(52,630)	70,766	7,891	(8,264)	186,364	20,962	19,477
Statewide Property Tax	110	0	0	1,390	338,339	4,585	0	0	0	0	0
Motor Vehicle Taxes	19,928	19,161	19,915	17,958	15,384	15,571	14,360	12,991	17,879	18,514	18,224
Tobacco Product Taxes	4,126	32,250	11,015	20,084	19,926	15,168	16,436	14,823	7,446	23,652	18,119
Insurance Taxes	827	10,758	77,670	1,086	1,277	82,301	2,408	17,425	90,721	2,120	1,415
Other Excise Taxes	126,953	101,605	66,268	128,923	87,916	140,318	155,207	95,963	62,377	140,681	88,218
Investment Earnings	10,402	1,273	10,380	2,820	4,832	5,395	5,468	5,614	5,194	4,463	4,283
Tobacco Settlement	0	0	0	0	0	175,189	0	0	0	0	0
Inter-governmental Grants	8,960	9,163	8,688	5,762	7,871	7,418	7,385	6,476	6,189	4,886	5,093
Other Sources	303,633	348,665	377,967	264,326	243,611	283,296	425,886	250,281	251,878	248,450	274,440
<b>Subtotal Receipts</b>	\$ 1,192,676	\$ 1,334,513	\$ 1,787,159	\$ 1,376,468	\$ 1,167,002	\$ 2,135,559	\$ 1,963,502	\$ 777,605	\$ 1,255,670	\$ 1,804,577	\$ 1,293,818
<b>Total Resources</b>	\$ 3,668,066	\$ 3,162,553	\$ 3,152,067	\$ 2,614,017	\$ 2,411,562	\$ 3,078,100	\$ 3,176,167	\$ 2,562,886	\$ 2,466,375	\$ 2,530,605	\$ 2,194,119
<b>Expenditures:</b>											
State Payroll	\$ 358,812	\$ 211,164	\$ 243,988	\$ 240,489	\$ 241,802	\$ 362,139	\$ 245,577	\$ 233,393	\$ 249,822	\$ 251,784	\$ 272,226
Agency Operations	213,062	162,808	138,803	144,320	125,714	137,408	125,632	117,482	148,551	128,488	139,997
Aid to School Districts	102,148	76,216	59,636	338,588	74,062	334,441	551,337	529,985	658,309	661,697	557,076
Aid to Cities	265,882	76,999	103,865	53,002	11,334	232,094	15,446	9,504	4,145	6,386	8,823
Aid to Counties	231,603	40,120	53,093	94,537	26,767	19,7405	61,312	32,744	60,125	28,809	32,123
Aid to Higher Education Institutions	89,206	76,951	38,902	59,229	64,371	162,231	84,595	10,944	59,325	109,686	53,802
Aid to Non-Gov't Organizations	24,770	31,739	18,357	39,663	21,540	51,541	30,291	27,630	18,182	18,986	21,044
Aid to Special Districts	30,793	19,997	39,594	30,787	18,093	32,734	22,336	27,829	23,156	16,232	16,232
Payments to Individuals	512,810	476,903	679,499	364,637	341,159	344,590	246,943	360,020	508,056	397,292	272,443
Other	10,940	6,348	3,781	4,207	25,255	10,853	7,416	2,650	4,531	4,020	5,646
Debt Service	0	0	0	0	518,925	0	0	0	0	0	0
<b>Total Expenditures</b>	\$ 1,840,026	\$ 1,797,646	\$ 1,914,518	\$ 1,369,457	\$ 1,469,021	\$ 1,865,435	\$ 1,390,885	\$ 1,352,181	\$ 1,740,346	\$ 1,630,304	\$ 1,359,412
<b>Ending Cash Balance</b>	\$ 1,828,040	\$ 1,364,908	\$ 1,237,549	\$ 1,244,560	\$ 942,541	\$ 1,212,665	\$ 1,785,281	\$ 1,210,705	\$ 726,029	\$ 900,301	\$ 834,708
Estimated Lowest Daily Cash Balance	\$ 1,484,677	\$ 933,658	\$ 844,469	\$ 842,864	\$ 620,249	\$ 523,628	\$ 910,147	\$ 919,947	\$ 471,462	\$ 153,989	\$ 399,933

**STATUTORY GENERAL FUND**  
**MONTHLY CASH FLOW ANALYSIS**  
**2009 END OF SESSION INCLUDING EXECUTIVE ACTIONS**  
**Fiscal Year Ending June 30, 2011**

(Dollars in Thousands)

	Jul-10	Aug-10	Sep-10	Oct-10	Nov-10	Dec-10	Jan-11	Feb-11	Mar-11	Apr-11	May-11
<b>Beginning Cash Balance</b>	\$ 2,023,139	\$ 1,404,690	\$ 766,598	\$ 276,380	\$ 73,307	\$ (197,391)	\$ 386,198	\$ 1,046,444	\$ 609,333	\$ 254,939	\$ 682,228
<b>Receipts:</b>											
Individual Income Tax	\$ 503,906	\$ 560,121	\$ 752,699	\$ 543,525	\$ 530,195	\$ 666,879	\$ 1,027,891	\$ 214,658	\$ 474,785	\$ 1,185,043	\$ 611,866
Sales and Use Taxes	162,038	379,657	373,647	398,436	378,051	348,468	435,854	353,003	312,086	358,714	338,389
Corporate & Bank Excise	24,287	12,328	165,226	26,257	(22,669)	142,157	15,983	(1,975)	236,275	32,710	27,647
Statewide Property Tax	112	0	0	1,415	344,465	4,652	0	0	0	(0)	(0)
Motor Vehicle Taxes	15,920	16,017	17,760	14,821	14,411	12,964	12,248	12,281	1,3,535	14,215	16,141
ToBacco Product Taxes	4,079	32,001	11,089	19,939	19,834	15,094	16,314	14,790	7,347	23,538	18,042
Insurance Taxes	863	5,155	75,699	2,167	1,720	81,409	428	9,513	104,022	2,118	1,417
Other Excise Taxes	126,722	105,455	66,498	139,633	79,951	136,846	161,164	96,850	62,813	135,526	96,669
Investment Earnings	6,989	6,999	10,011	3,319	7,679	6,250	6,379	6,531	5,851	4,992	4,689
ToBacco Settlement	0	0	0	0	0	176,943	0	0	0	0	0
Intergovernmental Grants	8,355	9,909	8,912	5,782	8,110	7,469	7,457	6,640	6,295	4,786	5,298
Other Sources	279,944	371,497	379,928	258,457	267,182	258,731	430,854	253,883	257,331	252,747	282,349
<b>Subtotal Receipts</b>	<b>\$ 1,133,218</b>	<b>\$ 1,499,136</b>	<b>\$ 1,861,468</b>	<b>\$ 1,412,337</b>	<b>\$ 1,285,879</b>	<b>\$ 2,197,676</b>	<b>\$ 2,119,202</b>	<b>\$ 966,173</b>	<b>\$ 1,480,341</b>	<b>\$ 2,014,389</b>	<b>\$ 1,402,506</b>
<b>Total Resources</b>	<b>\$ 3,156,357</b>	<b>\$ 2,903,826</b>	<b>\$ 2,628,066</b>	<b>\$ 1,688,717</b>	<b>\$ 1,359,187</b>	<b>\$ 2,000,285</b>	<b>\$ 2,505,400</b>	<b>\$ 2,012,617</b>	<b>\$ 2,089,674</b>	<b>\$ 2,269,328</b>	<b>\$ 2,084,734</b>
<b>Expenditures:</b>											
State Payroll	\$ 319,202	\$ 228,328	\$ 284,034	\$ 245,270	\$ 247,238	\$ 318,580	\$ 253,926	\$ 242,935	\$ 288,494	\$ 256,795	\$ 278,109
Agency Operations	200,482	172,632	139,451	133,160	140,577	131,388	131,770	117,539	148,661	124,665	143,834
Aid to School Districts	104,226	1,084,474	1,013,471	59,080	77,895	352,079	574,041	546,583	672,440	654,168	501,069
Aid to Cities	268,884	9,741	10,528	53,336	11,958	170,028	15,701	9,705	4,221	2,664	12,810
Aid to Counties	191,437	47,212	59,706	10,488	30,168	53,573	71,637	36,576	67,508	25,609	41,337
Aid to Higher Education Institutions	70,497	60,920	31,466	46,587	52,333	131,346	73,515	9,139	47,449	87,105	43,540
Aid to Non-Govt Organizations	23,417	33,407	18,446	38,677	22,997	52,032	30,837	27,722	18,262	18,633	21,596
Aid to Special Districts	28,010	20,039	36,231	28,368	17,992	29,662	20,828	25,686	26,748	14,956	23,167
Payments to Individuals	504,752	355,351	541,274	333,097	356,469	350,743	261,808	372,238	531,302	377,742	304,740
Other	40,758	125,124	122,319	41,218	40,435	24,656	24,893	15,161	19,649	24,763	18,315
Debt Service	0	0	0	0	558,615	0	0	0	0	0	0
<b>Total Expenditures</b>	<b>\$ 1,751,667</b>	<b>\$ 2,137,228</b>	<b>\$ 2,351,686</b>	<b>\$ 1,615,410</b>	<b>\$ 1,556,578</b>	<b>\$ 1,614,087</b>	<b>\$ 1,458,956</b>	<b>\$ 1,403,284</b>	<b>\$ 1,834,735</b>	<b>\$ 1,567,101</b>	<b>\$ 1,387,617</b>
<b>Ending Cash Balance</b>	<b>\$ 1,404,690</b>	<b>\$ 766,598</b>	<b>\$ 276,380</b>	<b>\$ 73,307</b>	<b>\$ (197,391)</b>	<b>\$ 386,198</b>	<b>\$ 1,046,444</b>	<b>\$ 609,333</b>	<b>\$ 254,939</b>	<b>\$ 682,228</b>	<b>\$ 697,117</b>
<b>Estimated Lowest Daily Cash Balance</b>	<b>\$ 921,506</b>	<b>\$ 210,128</b>	<b>(\$184,265)</b>	<b>(\$348,882)</b>	<b>(\$604,919)</b>	<b>(\$665,940)</b>	<b>(\$146,879)</b>	<b>\$ 667,44</b>	<b>(\$295,275)</b>	<b>(\$498,728)</b>	<b>(\$40,050)</b>

## MINNESOTA DEFINED BENEFIT RETIREMENT PLANS AND OTHER POSTEMPLOYMENT BENEFITS

Minnesota's defined benefit retirement plans are financed in several ways, including employee contributions, contributions from State agencies for their covered employees, contributions from local political subdivisions, and direct State appropriation. Estimates of direct General Fund appropriations to these plans for the Current Biennium and Previous Biennium are shown in the table on B-50. The table on B-51 provides information on the impact of 2006 legislation on the State Teachers' Retirement Fund. Additionally, the second table on B-52 presents summary data on the financial condition of the plans. Information provided in this table includes:

- a. current assets held in trust for participants;
- b. the accrued benefit liability;
- c. the accrued liability funding ratio;
- d. the number of plan members;
- e. identification of the funds for which the State has custodial responsibility; and
- f. identification of the funds for which the State may have a contingent liability.

Information concerning the specific benefit provisions of each plan is available upon request from the Commissioner.

Since July 1, 1997, annual cost-of-living increases tied to national CPI are guaranteed up to 2.5%. Any benefit increase beyond that level is based on a rolling five-year average market value gain to retiree assets. Under the 2008 legislation that dissolved the Post Retirement Investment Fund and consolidated those assets and liabilities with the associated active plans, as of July 1, 2009, benefit increases will be capped at 2.5%.

Each plan's financing requirement is determined by a specific formula established in State law. No assurance can be provided that the formulas will not change in the future. A brief description of the existing formulas follows:

1. *Minnesota State Retirement System ("MSRS"); State Teachers' Retirement Association ("TRA"); Public Employees' Retirement Association ("PERA"); and the Minneapolis, Duluth, and St. Paul Teachers' Retirement Associations.* For each of these funds, both the employee and employer make a contribution to the plan based on a percentage of the plan member's salary. The contribution percentage is specified in statute.

2. *Local police and fire amortization aid.* This aid program is specified in statute. As originally designed, it funded a State's share of amortizing unfunded liabilities of local police or fire relief associations that were being merged into a centralized fund (PERA). In more recent years, part of the money has been redirected to the Minneapolis, St Paul, and Duluth teacher retirement plans. The State's contribution will remain at the level of the Fiscal Year 1992 appropriation, or less, until St. Paul Teacher's Plan becomes fully funded.

3. *Minneapolis Employees' Retirement Fund ("MERF").* This fund is closed to new members. The annual General Fund obligation is specified in statute as: (a) the total annual level dollar contribution needed to amortize the entry-age normal unfunded liability by 2020 as estimated in the most recent valuation, less (b) 2.5% of covered payroll, and less (c) \$3,900,000. The total cannot exceed \$9,000,000 per year. In July 2008 the MERF Board of Trustees voted to transfer the management of their assets to the Minnesota State Board of Investment.

4. *Legislators' Retirement Plan.* General Fund appropriations are transferred to this account on a current disbursement basis as retirement benefits are paid.

5. *Judges' Retirement Plan.* This plan is funded through employer/employee contributions as a fixed percentage of salary, as defined in statute.

6. *Constitutional Officers' Plan.* General Fund appropriations are transferred to this account on a current disbursements basis as retirement benefits are paid.

**Minnesota Retirement Plans**  
**Estimated General Fund Appropriation**  
**May 2009 End of Session Estimates**  
**(\$ in thousands)**

	<b>Previous Biennium</b>	<b>Current Biennium</b>	<b>Next Biennium</b>
<b>State Employees</b>			
Constitutional Officers' Retirement	\$792	\$925	\$972
Legislators' Retirement Plan <sup>(1)</sup>	4,449	3,826	4,020
<b>City &amp; County Employees</b>			
Minneapolis Employees Retirement Fund <sup>(2)</sup>	18,000	18,000	18,000
Basic Local Police & Fire Association <sup>(3)</sup>	166,724	178,304	191,144
Local Police or Fire Associations Amortization	7,433	2,747	2,080
Public Employees Retirement Association Aid	29,054	28,862	28,862
Volunteer Firefighter Relief	1,142	1,142	1,142
<b>Local School Districts</b>			
Teachers' Retirement Association (for Mpls) <sup>(4)</sup>	31,255	30,908	30,908
St. Paul Teachers' Retirement Association <sup>(5)</sup>	5,794	5,654	5,654
Duluth Teachers Retirement Association <sup>(5)</sup>	346	692	692
Redistributed P&F Amortization Aid	4,555	5,707	6,866
<b>TOTAL</b>	<b>\$269,544</b>	<b>\$277,277</b>	<b>\$290,430</b>

<sup>(1)</sup> The payment of pension obligations for pre-1997 legislators was converted from a pre-funded post-retirement system to an annual pay-as-you-go system. All annual pension obligations for members in that plan are paid in full on an annual basis with no changes implemented in member contribution rates or benefit levels.

<sup>(2)</sup> Effective July 1, 1998, the State contribution is provided on a formula basis and is capped at no more than \$9 million per fiscal year. Any requirements beyond the capped aid are the exclusive obligation of the employer units.

<sup>(3)</sup> Basic local police and fire pension aid is an open General Fund appropriation based on the dedicated proceeds equivalent to a 2% insurance premium tax on fire insurance.

<sup>(4)</sup> The Minneapolis Teacher's Retirement Fund Association merged with the State Teachers' Retirement Association ("TRA") on July 1, 2006. Appropriations to aid the Minneapolis Teacher's Retirement Fund for FY07 and later years will be redirected to the State TRA.

<sup>(5)</sup> These plans are separate from the State Teachers' Retirement Association, and the State has no direct custodial relationship. Benefits, investment practices and contributions are, however, controlled by statute.

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**Condition of State Teachers' Retirement Association  
Before and After Consolidation with Minneapolis Teachers' Retirement Fund Association  
(\$ in Millions)**

	<b>Current Assets</b>	<b>Accrued Benefit Liability</b>	<b>Funding Ratio</b>
Minneapolis Teachers' Retirement Fund Association. Pre-Consolidation: Actual, 7/1/2005	\$783	\$1,756	44.6%
Teachers' Retirement Association Pre-Consolidation: Actual, 7/1/2005	\$17,753	\$18,021	98.5%
Teachers' Retirement Association Post-Consolidation: Actual, 7/1/2006	\$19,036	\$20,679	92.0%
Teachers' Retirement Association Post-Consolidation: Actual, 7/1/2007	\$18,794	\$21,470	87.54%
Teachers' Retirement Association Post-Consolidation: Actual, 7/1/2008 (most recent year available)	\$18,227	\$22,231	81.99%

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**Condition of Defined Benefit Pension Plans to Which  
Minnesota Provides General Fund Resources, June 30, 2008**  
(\$ in Millions)<sup>1</sup>

	<b>Accrued Current Assets</b>	<b>Benefit Liability</b>	<b>Funding Ratio</b>	<b>Active Members</b>	<b>Other Members</b>
<b>1. Funds For Which the State Has Custodial Responsibility</b>					
Minnesota State Retirement System:					
— General Employee Fund <sup>(3)</sup>	\$9,013	\$9,995	90.18%	48,816	48,257
— Correctional Employee Fund <sup>(3)</sup>	573	760	75.34%	4,520	3,036
— State Patrol Employee Fund <sup>(3)</sup>	595	694	85.79%	840	938
— Judges Retirement Fund <sup>(3)</sup>	148	232	63.70%	308	306
— Legislators Retirement Fund <sup>(2,3)</sup>	39	86	45.52%	52	454
— Constitutional Officers Fund <sup>(2,3)</sup>	.2	4	5.43%	0	16
Public Employees Retirement Association:					
— Public Employees Fund <sup>(3)</sup>	13,049	17,730	73.60%	143,562	222,429
— PERA Police & Fire Fund <sup>(3)</sup>	5,233	5,918	91.42%	10,961	8,413
— Local Correctional Service Fund <sup>(3)</sup>	193	193	100.19%	3,710	1,835
Teachers Retirement Association <sup>(3)</sup>	18,227	22,231	81.99%	76,515	81,264
<b>2. Other Funds to Which the State Contributes</b>					
Mpls Employees Retirement Fund <sup>(3)</sup>	1,214	1,577	76.42%	211	4,780
Local Police & Fire Associations	766	839	91.38%	178	1,666
St. Paul Teachers' Retirement Fund	1,076	1,432	75.13%	4,121	5,949
Duluth Teachers' Retirement Fund	298	363	82.10%	1,140	2,229

<sup>(1)</sup> The information provided in this table reflects the condition of all funds as of June 30, 2008.

<sup>(2)</sup> The pre-1997 Legislators and Constitutional Officers defined benefit retirement plans are now financed on a pay-as-you-go basis from annual appropriations — there are no separate assets reserved for these plans. Legislators and Constitutional Officers first elected after July 1, 1997 are members of the State's defined contribution plan.

<sup>(3)</sup> Effective July 1, 2007 valuation, the Asset Valuation Method was changed such that assets allocated to the Minnesota Post Retirement Investment Fund must equal the Market Value of Assets on the valuation date.

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## **2009 Pension Legislation**

- The 2009 pension legislation was largely technical and administrative clean up. No new state financial obligations were created, and no changes were made to existing employee or employer contribution rates.
- Two cities currently ineligible for police and fire amortization aids were made eligible for aid. But that change was made within the current funding constraints, so no additional state dollars will be required.
- Minnesota State Colleges and Universities was given authority to develop and implement an early retirement incentive program, however the language is totally permissive and no state funding was provided to implement.
- The legislation contained some administrative changes in the existing volunteer fire relief association statute, including the creation of a new voluntary statewide plan option for volunteer fire fighters. PERA will administer and SBI will provide investment services. Costs are paid through an administrative fee accessed to the groups that participate. Existing fire state aid for entities that choose to become part of the new program will go directly from the department of revenue to PERA. There are no additional costs to the State, but cities may pay higher municipal contributions if fire state aid doesn't cover the benefit cost. However, the current individual plans will receive information up front to help them decide if they want to join the statewide plan.

## **2008 Pension Legislation**

- Postretirement Fund Provisions
  1. Matches the annual postretirement adjustment for benefit recipients covered by the postretirement fund to the consumer price index, up to 2.5 percent. It also states that excess investment earnings can be used to pay an additional amount, if the increase in the consumer price index is more than 2.5 percent, but the five percent benefit cap in any year is maintained in law.
  2. Outlines the postretirement investment fund dissolution if the funded ratio is less than 80 percent in any year, or less than 85 percent for two consecutive years. If the post fund dissolves, the assets will be transferred back to the corresponding retirement plan based on each fund's participation in the postretirement fund. It also provides that if the postretirement fund is dissolved, there will be a flat 2.5 percent postretirement increase each year, regardless of inflation and investment returns.
  3. Dissolution of the Post Fund took effect on June 30, 2009 due to the July 1, 2008 funding ratio of 79.7%. The Post Fund deficit is already reflected in the 2008 valuation results.

## **Postemployment benefits other than pensions**

Postemployment benefits other than pensions are available to certain employees of the State, under terms of their employment contract, upon retirement at age 55. The employees involved are primarily conservation officers, correctional counselors at state correctional facilities, and highway patrol officers. If these employees elect retirement at age 55, the State pays the employer's share of health insurance benefits until the employees reach age 65. As of July 1, 2006, the most recent actuarial valuation, the unfunded actuarial accrued liability was \$659 million, and is being amortized over a 30-year amortization period. The estimated annual required contribution for the period ended June 30, 2008 is \$66 million.

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## **APPENDIX C**

### **State Debt**

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## STATE DEBT

### STATE GENERAL OBLIGATION LONG-TERM DEBT (Unaudited)

#### **General Obligation Bonds Outstanding as of the date of issuance of the Bonds**

The following schedule sets forth by type, all general obligation debt of the State expected to be outstanding as of the date of issuance of the Bonds.

#### **GENERAL OBLIGATION BONDS OUTSTANDING AS OF THE DATE OF ISSUANCE OF THE BONDS (\$ in Thousands)**

Category	Type	Principal Amount
1	Building .....	\$201,595
	Transportation.....	193,233
	Pollution Control .....	15,000
	Waste Management.....	1,005
	Refunding Bonds .....	728,450
	Landfill.....	225
	Infrastructure Development Bonds .....	203,441
	Various Purpose .....	<u>2,377,711</u>
	Total Category 1 .....	<u>\$3,720,660</u>
2	School Loan .....	\$57,605
	School Loan Refunding .....	9,815
	Municipal Energy Building .....	105
	Rural Farm Authority.....	<u>56,600</u>
	Total Category 2 .....	<u>\$124,125</u>
3	Trunk Highway.....	<u>\$572,235</u>
	Total Category 3 .....	<u>\$572,235</u>
	Total Outstanding August 2, 2009 —	
	Previous Issues <sup>(A)</sup> .....	<u>\$4,417,020</u>
1, 2	Plus Series 2009D Bonds.....	192,275
3	Plus Series 2009E Bonds .....	80,000
1	Plus Series 2009F Bonds .....	297,750
3	Plus Series 2009G Bonds.....	28,360
1,2	Less Various Purpose Refunded Bonds.....	(289,725)
3	Less Trunk Highway Refunded Bonds .....	(27,500)
	Total Outstanding as of the Date of the Bonds —	
	Including These Issues .....	<u>\$4,698,180</u>

<sup>(A)</sup> Excludes all bonds previously refunded.

The full faith and credit and unlimited taxing powers of the State are pledged for the payment of all of the above bonds.

The outstanding bonds comprising the Category 1 are payable primarily from money appropriated to the Debt Service Fund from the General Fund, which is supported by income tax, sales tax, and other receipts. The bonds comprising Category 2 are payable to a substantial degree from money appropriated to the Debt Service Fund from special accounts in the General Fund to which the receipts from special revenue sources, such as school district capital and debt service loan repayments, State college charges, fees and rentals, have been pledged. The Category 3, Trunk Highway Bonds, are payable primarily from

the Trunk Highway Fund, which receives 58.9 percent of the net proceeds of the State fuel, motor vehicle registration taxes, and a portion of the motor vehicle sales tax, pursuant to the State Constitution and related statutory distributions. The Category 4, State Sports and Health Club Tax Bonds, are payable primarily from money appropriated to the Debt Service Fund from the sales tax imposed on membership dues, initiation fees and facilities fees of private sports and health clubs.

## **GENERAL OBLIGATION BONDS AUTHORIZED, ISSUED AND UNISSUED**

**August 1, 2009**

(\$ in Thousands)

<u>Purpose of Issue</u>	<u>Law Authorizing</u>	<u>Total Authorization</u>		<u>Previously Issued</u>	<u>The Bonds</u>	<u>Remaining Authorization</u>
		<u>(1)(2)</u>	<u>Authorization</u>			
Building	1990, Ch. 610	\$270,129.1	\$270,126.0	\$0.0		\$3.1
Building	1994, Ch. 643	523,874.5	523,849.0	0.0		\$25.5
Building	X1997, Ch. 2	37,432.0	37,335.0	0.0		\$97.0
Building	1999, Ch. 240	439,437.0	438,865.0	0.0		\$572.0
Various Purpose	2000, Ch. 492	527,684.6	517,330.0	500.0		\$9,854.6
Various Purpose	X2001, Ch. 12	116,758.7	115,425.0	0.0		\$1,333.7
Various Purpose	2002, Ch. 374	74,411.7	73,560.0	457.0		\$394.7
Various Purpose	2002, Ch. 393	600,114.6	598,105.0	250.0		\$1,759.6
Various Purpose	X2002, Ch. 1	15,273.0	15,220.0	0.0		\$53.0
Trunk Highway	X2003, Ch. 19, Art.3	400,191.4	399,750.0	240.0		\$201.4
Trunk Highway	X2003, Ch. 19, Art.4	106,026.5	105,700.0	0.0		\$326.5
Various Purpose	X2003, Ch. 20	219,010.0	219,010.0	0.0		\$0.0
Various Purpose	2005, Ch. 20	942,980.0	873,079.0	16,000.0		\$53,901.0
Various Purpose	2006, Ch. 258	1,002,863.0	796,975.0	82,000.0		\$123,888.0
Rural Finance Authority	2007, Ch. 16	30,000.0	26,500.0	3,500.0		\$0.0
Various Purpose	X2007, Ch. 2	56,255.0	32,000.0	0.0		\$24,255.0
Trunk Highway	X2007, Ch. 2	20,020.0	16,500.0	1,585.0		\$1,935.0
Trunk Highway	2008, Ch. 152	1,801,800.0	86,500.0	75,475.0		\$1,639,825.0
Transportation	2008, Ch. 152	60,060.0	27,500.0	4,000.0		\$28,560.0
Various Purpose	2008, Ch. 179	801,022.0	237,000.0	50,068.0		\$513,954.0
Various Purpose	2008, Ch. 365	105,500.0	17,900.0	20,500.0		\$67,100.0
Trunk Highway	2009, Ch. 36	40,000.0	0.0	0.0		\$40,000.0
Various Purpose	2009, Ch. 93	347,920.0	0.0	15,000.0		\$332,920.0
Trunk Highway	2009, Ch. 93	2,705.0	0.0	2,700.0		\$5.0
<b>Totals</b>		<b>\$8,541,468.2</b>	<b>\$5,428,229.0</b>	<b>\$272,275.0</b>		<b>\$2,840,964.2</b>

X indicates Special Session Laws.

(1) Amount as shown reflects any amendments by subsequent session laws.

(2) Minnesota Statutes, Section 16A.642, requires the Commissioner to prepare and present to appropriate legislative committees on or before January 1 of each odd-numbered year, a report on the status of certain bond authorizations which are more than four years old which have been implemented to a certain degree, and of other bond authorizations or bond proceeds balances that may be cancelled due to completion or cancellation of the projects to be financed. Bond authorizations and bond proceeds balances reported on by the Commissioner are cancelled effective the following July 1, unless specifically reauthorized by an act of the Legislature.

Pursuant to state law, in the Order authorizing the issuance of the Bonds the Commissioner has reserved the right, for a period of eighteen months after the Bonds have been issued, to amend the Order to determine that a portion of the Bonds were issued, or shall be deemed to have been

issued, pursuant to a law other than the one specified in the Order and for a different purpose, and reallocate and transfer their proceeds to the appropriate account in the bond proceeds fund for expenditure pursuant to the law designated in the amendment.

### **Debt Management Policy**

The Department of Minnesota Management and Budget follows a debt management policy. This policy is not required or mandated by law. Included in this policy is a guideline providing for the issuance of general obligation bonds in amounts such that appropriations to the Debt Service Fund from the General Fund should not exceed 3.0% of the General Fund non-dedicated revenues for a biennium; and a second guideline providing that the principal amount of general obligation bond debt should not exceed 2.5% of the personal income of State residents. A third guideline is that the total amount of all State general obligation bonds, moral obligation debt, State bond guarantees, equipment capital leases, and real estate leases outstanding at the end of any fiscal year should not exceed 5.0% of State personal income for that fiscal year. The purpose of the third guideline is to acknowledge all future commitments of the State, and to establish an upper limit on the total amount of the commitments.

End of 2009 legislative session revenue estimates indicate that the debt service guideline of 3.0% of the General Fund non-dedicated revenues will be exceeded in the Current Biennium, Next Biennium and the 2014-15 biennium. MMB has prepared draft revisions that modernize prior guidelines by:

- Broadening the definition of “debt”
- Emphasizing and increasing the debt to state personal income ratio guideline from 2.5% to 3.5%
- Creating a series of tiered debt service to revenue ratios
- The current plan is to roll out these new guidelines in conjunction with 2010 capital budget process which is just underway

These guidelines will be reviewed with the executive and legislative branches prior to the final implementation.

The percentages of the appropriation for debt service from the net non-dedicated General Fund and the ratios of debt to personal income are as follows:

<b>Biennium Ending</b>	<b>Percentage of General Fund Revenues for Debt Service</b>	<b>Debt/Personal Income</b>	<b>Future Commitments/ Personal Income</b>
June 30, 1999	2.64%	1.8%	3.60%
June 30, 2001	2.43%	1.6%	3.03%
June 30, 2003	2.32%	1.7%	3.03%
June 30, 2005	2.06%	1.8%	2.97%
June 30, 2007	2.34%	1.9%	3.03%
June 30, 2009 (est.)	2.69%	2.1%	NA
June 30, 2011 (est.)	3.51%	2.5%	NA

Of the State's general obligation bonds outstanding on June 30, 2009, 40.0 percent were scheduled to mature within five years, and 70.0 percent were scheduled to mature within ten years.

**Net Amount Transferred to Debt Service Fund  
for General Obligation Bonds Debt Service  
(\$ in Thousands)**

<b>In Fiscal Year</b>	<b>General Fund</b>	<b>Trunk Highway Fund</b>	<b>All Other Funds*</b>	<b>Transfer Total</b>
1999	\$286,495	\$5,149	\$15,296	\$306,940
2000	255,037	3,744	12,500	271,281
2001	304,994	6,352	11,963	323,309
2002	285,553	7,449	11,989	304,991
2003	295,441	8,823	35,135	339,399
2004	265,706	16,289	57,676	339,671
2005	323,453	27,207	43,561	393,921
2006	352,337	36,347	40,566	429,250
2007	399,651	53,752	42,696	496,099
2008	409,276	52,170	41,524	502,970
2009	452,762	59,542	47,375	559,679

\*The major portion of the All Other Funds category is made up of the one-third debt service funding requirement paid by the higher education systems of the University of Minnesota and the Minnesota State Colleges and Universities.

The Net Transfer amount does not include investment earnings in the Debt Service Fund and the Bond Proceeds Fund which are also appropriated to pay debt service on State general obligation bonds.

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The following table shows all debt service payments for outstanding general obligation bonds as of July 31, 2009, not including the Bonds.

**Debt Service Payments on General Obligation Bonds  
Bonds Outstanding as of June 30, 2009  
(\$ in Thousands)**

Fiscal Year	General Fund			Trunk Highway Fund		
	Principal	Interest	Total	Principal	Interest	Total
2010	\$367,645	\$196,696	\$564,341	\$38,665	\$28,301	\$66,966
2011	342,960	173,858	516,818	38,665	25,589	64,254
2012	318,985	157,617	476,602	38,665	23,765	62,430
2013	327,140	141,869	469,009	37,020	21,950	58,970
2014	298,690	126,020	424,710	36,400	20,185	56,585
2015	271,935	111,746	383,681	36,230	18,415	54,645
2016	260,140	98,350	358,490	36,230	16,649	52,879
2017	237,470	85,788	323,258	35,855	14,868	50,723
2018	227,105	74,134	301,239	35,400	13,138	48,538
2019	203,075	63,276	266,351	35,070	11,429	46,499
2020	193,320	53,317	246,637	34,525	9,760	44,285
2021	177,455	44,015	221,470	34,525	8,092	42,617
2022	165,280	35,414	200,694	33,025	6,446	39,471
2023	142,525	27,685	170,210	30,200	4,903	35,103
2024	129,350	20,872	150,222	29,550	3,447	32,997
2025	115,755	14,823	130,578	22,425	2,179	24,604
2026	96,160	9,670	105,830	16,420	1,247	17,667
2027	70,835	5,360	76,195	8,435	602	9,037
2028	56,760	2,314	59,074	5,240	294	5,534
2029	15,540	349	15,889	3,185	70	3,255
	<u>\$4,018,125</u>	<u>\$1,443,173</u>	<u>\$5,461,298</u>	<u>\$585,730</u>	<u>\$231,329</u>	<u>\$817,059</u>

For additional information on General Obligation bonds and other long term liabilities of the State, refer to the financial statement in Appendix F.

- Footnote 10 – Long-Term Commitments (see pages F-73 through F-74)
- Footnote 11 – Operating Lease Agreements (see page F-75)
- Footnote 12 – Long-term Liabilities (see pages F-76 through F-84).

*Market Value of Taxable Property:* The market value, as defined by statute, of taxable real and personal property in the State, based upon the January 2009 valuation, was estimated by the Commissioner of Revenue to be \$585,512,000,000. This value is based upon certified abstracts of assessment submitted by local assessors and on file with the Commissioner of Revenue. The values shown on the assessors' abstracts are required by law to be based upon the assessors' judgment of the probable price at which the property could be sold in an open market transaction between a willing buyer and seller, both knowledgeable of the current market, neither being compelled to buy or sell.

**MARKET VALUE OF TAXABLE PROPERTY**  
**(\$ in Thousands)**

<b>Year of Assessment</b>	<b>Real Property</b>	<b>Personal Property</b>	<b>Total Market Value</b>	<b>Percentage Increase from Prior Year</b>
1999	237,387,125	3,931,269	241,318,394	8.37
2000	260,679,384	4,003,571	264,682,955	9.68
2001	288,122,488	4,114,925	292,237,413	10.41
2002	320,941,481	4,263,859	325,205,340	11.28
2003	359,163,493	4,524,447	363,687,940	11.83
2004	407,146,983	4,713,782	411,860,765	13.25
2005	459,506,046	4,807,666	464,313,712	12.74
2006	513,771,733	4,965,234	518,736,967	11.72
2007	556,559,833	5,051,289	561,611,123	8.27
2008	576,128,000	5,259,000	581,387,000	3.52
2009	580,480,000	5,032,000	585,512,000	.71

**OBLIGATIONS OF STATE AGENCIES**

The University of Minnesota, established as a separate entity by the Minnesota Constitution, and various State agencies or instrumentalities established by the Legislature, are authorized by law to issue various forms of obligations. These obligations may be supported by the full faith and credit of the University or the other issuer, or by various revenue pledges, or both. However, such obligations are not debts of the State and the State is not required to provide moneys for their payment. A description of the various issuers of such obligations and the obligations issued by them outstanding as of August 1, 2009, is set forth below.

*Minnesota Housing Finance Agency (MHFA).* The MHFA was established in 1971, and is governed by Chapter 462A of the Minnesota Statutes. Its enabling legislation authorizes the MHFA to issue bonds and notes for any of its authorized purposes but the aggregate principal amount outstanding at any instant of time (excluding the principal amount of any bonds or notes that have been refunded) is limited to \$5.0 billion. The proceeds of MHFA bonds and notes may be used to fund an assortment of programs designed to provide housing for low and moderate income residents of the State of Minnesota, which includes the making and purchase of loans for the acquisition, construction and rehabilitation of single and multi-family housing.

The MHFA's notes and bonds may be general or limited obligations of the MHFA but are not a debt or liability of the State. Under Chapter 462A, the MHFA must annually determine and certify to the Governor, and the Governor must include in the State budget submitted to the Legislature, the amount, if any, needed to restore the debt service reserve fund for each issue of bonds so secured to its debt service reserve requirement and any anticipated deficiency in the debt service reserve fund in the following fiscal year. In the opinion of bond counsel and general counsel to the MHFA, the Legislature is legally authorized, *but is not legally obligated*, to appropriate the amount included in the Governor's proposed budget for the debt service reserve funds.. The MHFA has never needed to certify a deficiency to the Governor.

The following table lists the principal amounts of indebtedness, that are general obligations of the MHFA, which were outstanding as of August 1, 2009 and which are secured by a debt service reserve fund as described in the immediately preceding paragraph:

**Minnesota Housing Finance Agency  
General Obligation Bonds Outstanding as of August 1, 2009**

	Number of Series	Final Maturity	Original Principal Amount (in thousands)	Outstanding Principal Amount 1/01/2009 (in thousands)
Rental Housing .....	23	2047	\$473,770	\$157,785
Residential Housing Finance .....	61	2048	2,033,370	1,680,995
Single Family Mortgage .....	54	2035	1,074,960	193,990
	138		\$3,582,100	\$2,032,770

The MHFA has also issued and there were outstanding as of August 1, 2009: three series of its limited obligation notes outstanding in the aggregate principal amount of \$363,985,000, and one series of its conduit multifamily revenue bonds outstanding in the aggregate principal amount of \$31,664,000

These bonds and notes are limited obligations of the MHFA and subject to the MHFA's \$5 billion debt limit, but are not secured by a debt service reserve fund subject to replenishment from Legislative appropriation as described above.

*University of Minnesota.* The University of Minnesota was established by Territorial Laws 1851, Chapter 3, adopted by the legislative assembly of the Territory of Minnesota. Pursuant to authorization by Congress on February 26, 1857, the voters of the State approved and adopted a State constitution on October 13, 1857. The State was admitted to the union by act of Congress passed on May 11, 1858.

The State Constitution confirmed and fixed the existence of the University as a separate institution of the State, having all rights, immunities, franchises and endowments previously granted or confirmed, and all lands and donations thereafter given to it. The University is governed by a board of twelve regents who are elected by the Legislature, and is dependent upon appropriations by the Legislature to pay much of its instructional costs. The regents are a body corporate with the right to sue and be sued and to make contracts.

Pursuant to this authority the Board of Regents has sold and issued bonds to finance the construction of buildings and structures needed for the University. The amount of such bonds outstanding as of August 1, 2009 will be \$858,349,727. The bonds are payable solely from and secured by revenues to be derived from specified facilities and the general funds of the University, and by the full faith and credit of the University.

*Minnesota Office of Higher Education (MOHE).* The MOHE was established and is organized and existing under Minnesota Statutes, Sections 136A.01 to 136A.236 and 136A.61 to 136A.88. The 2005 Legislature named MOHE as successor for all of the bonds of the Minnesota Higher Education Services Office and the Minnesota Higher Education Coordinating Board. The law authorizes the MOHE to issue revenue bonds and notes to finance guaranteed loans for students attending eligible post-secondary educational institutions. The amount of such bonds outstanding at any one time, not including refunded bonds or otherwise defeased or discharged bonds, may not exceed \$850,000,000. The loans are made in accordance with MOHE's Guaranteed Student Loan Program instituted pursuant to Part B of Title IV of the Higher Education Act of 1965 as amended. As of August 1, 2009, MOHE will have \$627,000,000 of bonds outstanding payable from the Student Educational Loan Fund II and III. These obligations are payable solely from loan repayments, loan insurance, loan and investment earnings, other money of the MOHE, and, if necessary, from proceeds of additional MOHE obligations.

*Board of Trustees of the Minnesota State Colleges and Universities (MnSCU).* The MnSCU was established and is governed by Minnesota Statutes, Chapter 136F, which authorizes the MnSCU to establish its Revenue Fund and to issue its revenue bonds as secured by the Revenue Fund to finance the construction and improvement of dormitory, residence hall, student union, food service and other revenue producing buildings and related facilities used for the primary benefit of students of the state universities within the Minnesota State Colleges and Universities System. As of August 1, 2009, the MnSCU will have \$170,060,000 tax exempt bonds and \$21,320,000 taxable bonds outstanding that are payable solely from and secured by an irrevocable pledge of revenues to be derived from the operation of the buildings financed from the Revenue Fund and from fees imposed upon students for student activities, student facilities or other sources all of which are received in the Revenue Fund. In addition to bonds, the Revenue Fund issues guaranties of debt (other than revenue bonds) incurred to finance Revenue Fund facilities. Two guarantees have been issued to date, one for \$3,482,113 and the other for \$13,520,000. The guarantees are on a parity to right of payment with the revenue bonds.

*Minnesota Higher Education Facilities Authority (MHEFA).* The MHEFA was established by Minnesota Statutes, Section 136A.25 to 136A.42, passed in 1971. The law authorized the MHEFA to issue revenue bonds to finance the acquisition, construction, improvement and remodeling of college buildings and structures to be used solely for or to facilitate nonsectarian educational purposes, and to refinance facilities of this type. The amount of such bonds outstanding at any time may not exceed \$950,000,000. As of August 1, 2009, the MHEFA will have \$827,084,406 principal amount of bonds outstanding. Each issue is payable solely from and secured by a first lien on the revenues of the project financed, reserve funds and a guarantee of the institution for which the project is financed.

*Minnesota State Armory Building Commission (MSABC).* The MSABC was established and is governed by Minnesota Statutes, Chapter 193, which authorizes the MSABC to issue its bonds to finance the acquisition, construction, and equipment of National Guard armory buildings. The total principal amount of such bonds outstanding at anytime may not exceed \$15,000,000. As of August 1, 2009, the MSABC will have \$3,620,600 principal amount of bonds outstanding. The MSABC is required to lease each armory to the State for use by National Guard Forces, upon lease rentals specified by statute. The bonds are payable from ad valorem taxes levied by the county or municipality where the armory is located, State appropriations to pay lease rentals, and rentals or use charges derived from persons or groups other than the State using the armory where such use will not interfere with the State's use.

*Minnesota Rural Finance Authority (RFA).* In 1986 the Legislature created the Minnesota Rural Finance Authority and authorized it to issue revenue bonds to finance RFA programs, and to establish a program of restructuring farm real estate loans. The 1987 Legislature broadened the RFA's authority by establishing a beginning farmer loan program. The 1988 Legislature further broadened the RFA's authority to include a seller sponsored loan program of purchasing participations in seller sponsored loans to beginning and re-entry farmers. The 1992 Legislature

authorized the RFA to establish an expanded agricultural loan program. The 1994 Legislature authorized the RFA to establish a livestock expansion loan program. As of August 1, 2009, the RFA has no revenue bonds outstanding for these programs.

The Commissioner is authorized to issue up to \$171.1 million in State general obligation bonds to finance certain programs of the RFA and has issued \$167.6 million of these bonds, including bonds of this issue, for this purpose.

The 1991 Legislature also authorized the RFA to establish an aggie bond beginning farmer program and an agricultural business enterprise loan program, and authorized the RFA to issue revenue bonds for these programs. As of August 1, 2009, the RFA had issued \$34,910,000 of revenue bonds for these programs.

*Minnesota Public Facilities Authority (MPFA).* The MPFA was established in 1987 and amended in 1994 by Minnesota Statutes, Chapter 446A which authorized it to make loans to local government units for wastewater treatment projects. In 1994, Chapter 446A was amended to authorize the MPFA to also make loans for drinking water projects, and amended again in 1997 to authorize the MPFA to also make loans for transportation projects. As of August 1, 2009, the MPFA will have outstanding bonds of: Water Pollution Control Revenue Bonds, \$803,845,000, Drinking Water Revenue Bonds, \$141,025,000, and Transportation Revenue Bonds, \$26,985,000, for a total outstanding amount of \$971,845,000. The MPFA's bonds are not a debt or liability of the State. The principal amount of MPFA bonds issued and outstanding at anytime may not exceed \$1,500,000,000, excluding bonds issued under Minnesota Statutes, Section 446.087.

Chapter 446A was amended in 2008 to create the Credit Enhanced Bond Program (446A.087). Minnesota counties and cities that have received grant funding from certain state programs may apply to MPFA for a limited state guarantee of bond payments on general obligation bonds issued to MPFA. If a county or city issuer is unable to make a debt service payment on bonds enrolled in the program, the state will make the payment, provided that funds are available in the State General Fund. If the State pays part or all of a bond payment, the issuer's full faith and credit pledge on the bonds automatically becomes a full faith and credit pledge to repay the State, with interest. The amount of debt outstanding under section 446A.087 must not exceed \$500,000,000.

*Minnesota Agricultural and Economic Development Board (MAEDB).* The MAEDB was established by Minnesota Statutes, Chapter 41A, to provide for agricultural and economic development in the State, and is authorized to issue revenue bonds for these purposes. The revenue bonds issued by the MAEDB are not general obligations of the State. As of August 1, 2009, MAEDB will have outstanding \$8,810,000 of pooled revenue bonds which are paid for from revenues received from all of the borrowers under all of the pooled bonds and are additionally secured by a pledge of funds maintained in a reserve account created by the MAEDB for such pooled bonds. In addition, the MAEDB will have outstanding \$435,776,937 of revenue bonds that were issued for the benefit of various entities and which are paid for solely from revenues received from the borrower under each specific bond issue.

*Office of the Commissioner of the Iron Range Resources & Rehabilitation Authority (IRRRA).* The IRRRA was established by Minnesota Statutes, Chapter 298, to perform certain functions for the Northeastern portion of the State, including the promotion of economic development. The IRRRA is authorized to issue revenue bonds to accomplish the promotion of economic development. As of August 3, 2009 the IRRRA will have \$11,310,000 of bonds outstanding to finance the Giant's Ridge Recreation Area.

*Minnesota Department of Management and Budget.* The 1999 Minnesota Legislature authorized, in Minnesota Statutes, Section 356.89, the issuance of up to \$38 million of state revenue bonds to finance the acquisition, design, construction and equipping of a building and related facilities to be jointly occupied by the Minnesota State Retirement System, the Teachers Retirement Association and the Public Employees Retirement Association. The Commissioner sold \$29,000,000 of the

revenue bonds in June 2000. As of August 1, 2009, there will be \$24,900,000 of Minnesota State Retirement System bonds outstanding.

The 2005 Minnesota Legislature authorized, in Minnesota Statutes, Section 403.275, the issuance of up to \$62.5 million of state revenue bonds. These revenue bonds are to finance Phase 3 of a statewide radio system that enables emergency response organizations to utilize a single, integrated, and highly structured digital radio system. The 2007 Legislature authorized an additional \$186 million of revenue bonds to complete the statewide radio system. The debt service on the revenue bonds is paid solely from the revenues derived from a fee assessed to each customer of a wireless or wire-line service provider connected to the public switched telephone network that furnishes service capable of originating a 911 emergency telephone call. The Commissioner sold \$35,000,000 of the revenue bonds in November 2006 and an additional \$42,205,000 of revenue bonds in November 2008. As of August 1, 2009 there will be \$69,250,000 of the 911 Revenue Bonds outstanding.

The 2009 Minnesota Legislature authorized, in Minnesota Statutes, Section 16A.81, the issuance of state certificates of participation ("COP's"). These COP's are being issued to provide financing for (i) the development, acquisition, installation and implementation of a new statewide accounting and procurement system; (ii) the acquisition, development and implementation of an integrated tax software project and (iii) the payment of all fees and expenses incurred in connection to the issuance of the COP's. On August 18, 2009, the Commissioner anticipates the sale of COP's in the amount of approximately \$82,875,000.

## CONTINGENT LIABILITIES

### **State Standing Appropriations**

Below is a description of standing appropriations from the General Fund. Pursuant to Minnesota law, each of these standing appropriations may be reduced or repealed entirely by a majority vote of the legislature and is subject to unallowment under Minnesota Statutes, Section 16A.152.

*University of Minnesota.* The Minnesota Legislature has approved State financial assistance for a 50,000-seat, on-campus football stadium for the University of Minnesota (the "U of M"). In 2006, the legislature appropriated from the General Fund \$10.25 million in each of not more than 25 years, beginning in 2008, to the U of M for the payment of revenue bonds issued by the U of M to finance the stadium. Transfers from the General Fund to the U of M are conditioned upon satisfaction of certain requirements by the U of M.

The Minnesota Legislature has approved State financial assistance for up to four biomedical science research facilities for the U of M. In 2008, the Legislature appropriated from the General Fund amounts ranging from \$850,000 to \$15.55 million in each year beginning in 2010, for up to 25 years after certification of the last facility, to the U of M for the payment of revenue bonds issued by the U of M to finance the facilities. Transfers from the General Fund to the U of M are conditioned upon satisfaction of certain requirements by the U of M.

*Minnesota Housing Finance Agency (MHFA).* The Minnesota Legislature created a program to finance the construction, acquisition, preservation, and rehabilitation of permanent supportive housing for individuals and families who are homeless or at risk of homelessness. In 2008, the legislature appropriated from the General Fund up to \$2.4 million per year in each of 20 years, beginning in 2009, to MHFA for the payment of qualified 501(c)(3) bonds issued by MHFA for affordable housing.

### **Lease Purchase Financing For Equipment**

The Commissioner is authorized by Minnesota Statutes, Section 16A.85, to establish a master lease equipment financing program. Pursuant to this authority the Commissioner has entered into

master lease agreements providing for equipment financing and expects to continue this practice. As of August 1, 2009, principal in the amount of \$18,474,348 was outstanding and unpaid under the master lease program. The master leases and the State's obligation to make rental payments thereunder are not general or moral obligation indebtedness of the State; rather the State is obligated to make rental payments thereunder only to the extent moneys are appropriated from time to time for this purpose.

Various State agencies, with the Commissioner's assistance, have entered into individual equipment lease financing agreements from time to time for the purpose of financing the acquisition of equipment not financeable under the master lease statute. As of August 3, 2009, principal in the amount of \$3,544,124 was outstanding and unpaid under such equipment leases. The nature of the State's obligation to make rental payments under these equipment leases is the same as under the master leases described above.

### **Lease Purchase Financing For Real Estate**

On March 1, 2000, the City of Bemidji and the State entered into a Lease and Purchase Option Agreement. Under the Lease and Purchase Option Agreement, the City of Bemidji issued \$8,275,000 of bonds to finance the design of and to construct, equip, and furnish a satellite laboratory in the City of Bemidji for use by the Minnesota Bureau of Criminal Apprehension. In September 2008 the city of Bemidji issued refunding bonds for this project. As of August 1, 2009, \$6,395,000 of the bonds will remain outstanding. Rental payments paid by the State will be used to pay debt service on the bonds. The savings on the debt service due to the refunding bond issue will reduce the State's annual rent payments. The State's obligation to make rent payments is not a general or moral obligation indebtedness of the State; rather the State is obligated to make rental payments only to the extent moneys are appropriated from time to time for this purpose. The legislature has appropriated from the General Fund up to \$700,000 per year in each of 20 years, beginning in 2002.

On November 1, 2002, the Port Authority of Saint Paul and the State entered into two separate Lease and Option to Purchase Agreements. Under the Lease and Option to Purchase Agreements, the Port Authority has agreed, under certain conditions, to issue bonds to finance the design of and to construct, equip, and furnish two office buildings and related parking facilities, and to lease the buildings and related parking facilities to the State. The buildings are approximately 400,000 square feet and 342,000 square feet in size. The amount of bonds sold to finance both of the facilities was \$193,105,000, of which \$162,715,000 will be outstanding, on August 1, 2009. In August 2008 the amount of \$3,210,000 was defeased thereby reducing the State's liability. The nature of the State's obligation to make rental payments under these Lease and Option to Purchase Agreements is the same as the Lease and Option to Purchase Agreement with the City of Bemidji described above. The legislature appropriates an annual rental payment from the General Fund up to \$13.5 million per year in each of 20 years, beginning in 2004.

### **School District Credit Enhancement Program**

Minnesota Statutes, Section 126C.55 establishes a school district credit enhancement program. The law authorizes and directs the Commissioner, under certain circumstances and subject to the availability of funds, to issue a warrant and authorize the Commissioner of Education to pay debt service due on school district and intermediate school district certificates of indebtedness issued under Minnesota Statutes, Section 126C.52, certificates of indebtedness and capital notes for equipment, certificates of participation issued under Minnesota Statutes, Section 126C.40 Subdivision 6, and school district and intermediate school district general obligation bonds, in the event that the school district or intermediate school district notifies the Commissioner of Education that it does not have sufficient money in its debt service fund for this purpose, or the paying agent informs the Commissioner of Education that it has not received from the school district timely payment of moneys to be used to pay debt service. The legislation appropriates annually from the

General Fund to the Commissioner of Education the amounts needed to pay any warrants which are issued.

The amounts paid on behalf of any school district or intermediate school district are required to be repaid by it with interest, by a reduction in state aid payable to the school district or intermediate school district or the levy of an ad valorem tax which may be made with the approval of the Commissioner of Education. Furthermore, the State is subrogated to the rights of a school district or intermediate school district in federal interest subsidy payments, if any, relating to the interest paid by the State under this program, unless and until the State has been reimbursed by the district in full.

Under Minnesota Statutes, Section 126C.52, school districts and intermediate school districts are authorized to issue tax and state aid anticipation certificates of indebtedness in amounts not exceeding 75 percent of ad valorem taxes in the process of collection and 75 percent of state aids in the process of collection. As of June 30, 2009, there were approximately \$157 million of certificates of indebtedness enrolled in the program all of which will mature within a fourteen month period. The State expects that school districts and intermediate school districts will issue certificates of indebtedness next year and will enroll these certificates in the program in about the same amount of principal as this year.

School districts and intermediate school districts may issue certificates of indebtedness or capital notes to purchase certain equipment. The certificates or notes may be issued by resolution of the board, must be payable in not more than ten years, and are payable from school district and intermediate school district taxes levied within statutory limits.

Under Minnesota Statutes, Section 126C.40, Subdivision 6, certain school districts, with the approval of the Commissioner of Education, may issue certificates of participation in installment contracts for the purchase of real or personal property or in lease purchase agreements for the lease with option to purchase of real or personal property. Such certificates of participation, contracts and agreements are not general obligations of such school districts, but are payable from taxes levied annually in amounts necessary to pay the amounts due thereunder.

School districts and intermediate school districts are authorized to issue general obligation bonds only when authorized by school district and intermediate school districts electors or special law, and only after levying a direct, irrevocable ad valorem tax on all taxable property in the school district or intermediate school district for the years and in amounts sufficient to produce sums not less than 105 percent of the principal of and interest on the bonds when due. As of June 30, 2009 the total amount of principal on certificates of indebtedness and capital notes issued for equipment, certificates of participation and bonds, plus the interest on these obligations, through the year 2034, is approximately \$12.0 billion. However, more certificates of indebtedness, capital notes, certificates of participation and bonds are expected to be enrolled in the program and these amounts are expected to increase.

Based upon the amount of certificates of indebtedness and capital notes for equipment, certificates of participation and bonds now enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of June 30, 2009 is about \$1.6 billion, with the maximum amount of principal and interest payable in any one month being \$564 million.

Minnesota Laws 2005, Chapter 152, Article 1, Section 39, as amended by Minnesota Laws 2006, Chapter 259, Article 12, Section 15, provides that the Commissioner of Iron Range Resources and Rehabilitation shall issue revenue bonds payable from certain taconite production tax revenues in a total principal amount of \$15,145,000, plus costs of issuance relating thereto, for the purpose of making grants to school districts located in the taconite relief area or taconite assistance area, as statutorily defined, to be used by such school districts for health, safety, and maintenance improvements. Bonds issued under this program are debt obligations subject to the school district credit enhancement program, provided that advances made by the State are not subject to the provisions of the school district credit enhancement program requiring the levy of an ad valorem tax

by affected school districts in order to repay the State. The Commissioner of the Iron Range Resources and Rehabilitation Board issued \$15,145,000 of the bonds in July, 2006.

The State has not had to make any debt service payments on behalf of school districts or intermediate school districts under the program and does not expect to make any payments in the future. If such payments are made the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the school districts and intermediate school districts.

### **City And County Credit Enhancement Program**

Minnesota Statutes, Section 446A.086 (formerly Section 373.45), establishes a city and county bond credit enhancement program. The law authorizes and directs the Commissioner, under certain circumstances and subject to the availability of funds, to issue a warrant and authorizes the Minnesota Public Facilities Authority ("MPFA") to pay debt service coming due on: (a) county general obligation bonds, bonds to which the general obligation of a county has been pledged, and certain lease obligations, to provide funds for the construction of (i) jails, (ii) correctional facilities, (iii) law enforcement facilities, (iv) social services and human services facilities; (v) solid waste facilities; or (vi) qualified housing development projects; or (b) city or county general obligation bonds to provide funds for the construction, improvement, or rehabilitation of (i) wastewater facilities, (ii) drinking water facilities, (iii) stormwater facilities, or (iv) any publicly owned building or infrastructure improvement that has received partial funding from grants awarded by the Commissioner of Employment and Economic Development related to redevelopment, contaminated site cleanup, bioscience, small cities development programs, and rural business infrastructure programs, for which bonds are issued by the MPFA under Minnesota Statutes, Section 446A.087. See "Minnesota Public Facilities Authority (MPFA)" in this Appendix C for more information on MPFA bonds that may be credit enhanced under this program

To be eligible for the program, a city or county must have entered into an agreement with the MPFA, which requires notifications to the MPFA by the city or county or paying agent when funds are not sufficient to timely pay all or a portion of debt service on obligations issued under the program. The MPFA must notify the Commissioner of potential defaults, and the Commissioner then must issue a warrant and authorize the MPFA to pay to the bondholders or paying agent the amount necessary to pay in full debt service on credit-enhanced bonds when due. The law appropriates annually from the General Fund to the MPFA the amounts needed to pay any warrants issued by the Commissioner for this purpose. The amount of debt outstanding under this program may not exceed \$500 million.

The amounts paid on behalf of any city or county are required to be repaid to the State with interest, either through a reduction of subsequent state-aid payments or by the levy of an ad valorem tax, which may be made with the approval of the MPFA, or will be made mandatory by the MPFA if the State is not repaid in full by November 30 of the following calendar year. Furthermore, the State is subrogated to the rights of a city or county in federal interest subsidy payments, if any, relating to the interest paid by the State under this program, unless and until the State has been reimbursed by the city or county in full.

As of June 30, 2009, the total amount of principal on bonds plus interest on the bonds enrolled in the program, through the year 2031, is approximately \$398 million. More bonds are expected to be enrolled in the program and these amounts are expected to increase.

Based upon the bonds enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of June 30, 2009, is \$40.5 million with the maximum amount of principal and interest payable in any one month being \$15.1 million. The State has not had to make any debt service payments on behalf of counties under the program and does not expect to make any payments on behalf of cities or counties in the future. If such payments are made, the State

expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the cities or counties.

## **APPENDIX D**

### **Project Description**

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## PROJECT DESCRIPTION

Set forth below are the titles or names of the projects or types of projects eligible to be financed in whole or in part from the proceeds of the Bonds, and the total amount appropriated by the State Legislature for this purpose.<sup>(1)</sup>

(\$ in Thousands)

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
2000, Chapter 492				
	Administration, Department of Corrections, Department of Corrections, Department of Corrections, Department of Human Services, Department of Natural Resources, Department of Veterans Homes Board	Statewide Stillwater Lino Lakes Bayport St. Peter Two Harbors Systemwide Systemwide Systemwide Systemwide Systemwide Systemwide Beltrami County Statewide	Statewide CAPRA MCF-STW — Conversion to Health Services MCF-LL — H-Building Remodel, Phase III Storm Sewer Project SPRTC — Upgrade Shantz & Pextons Bldgs. Two Harbors Marina Trail Acq. Dev. — Paul Bunyan Trail State Park and Rec Area Acquisition State Park & Rec Area Bldg Rehab State Park & Rec Betterm't Rehab Flood Hazard Mitigation Grants Big Bog State Rec Area Asset Preservation	10,000 1,800 3,400 2,680 7,200 1,000 1,750 500 1,900 1,500 14,000 2,017 3,000 20,000 2,300 1,000
2002, Chapter 374	BWSR Administration Administration CAAPB Human Services	Systemwide Statewide Statewide Capitol Complex Systemwide	Local Road Replacement 2000 Asset Preservation 2000 Property Acquisition HHH Memorial 1998 Asset Preservation	300 350 450 250 1,500
2002, Chapter 393	MNSCU DCFL MN State Academies DNR DNR DNR DNR	Moorhead Red Lake Faribault Statewide Statewide Statewide Statewide	Science Building Red Lake Additions and Renovations Asset Preservation Statewide Asset Preservation Field Office Renovation and Improvement State Park Initiative Metro Regional Parks Forest Roads and Bridges	18,955 12,400 1,500 2,600 1,000 23,500 6,000 1,200

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
X2003, Chapter 19	DNR	Statewide	Luce Line	300
	DNR	Statewide	Douglas Trail	300
	DNR	Statewide	Willard Munger Trail	300
	DNR	Statewide	Well Sealing	600
	DNR	Statewide	Dam Repair, Reconstruction and Removal	650
	DNR	Statewide	Flood Hazard Mitigation Grants	30,000
	DNR	Statewide	RIM Critical Habitat	1,000
	Administration	Statewide	Statewide CAPRA	14,000
	Administration	Capitol Complex	Electrical Work	3,231
	Administration	St. Paul	New State Buildings	60,000
	Military Affairs	Systemwide	Asset Preservation and Kitchen Repair	2,500
	Military Affairs	Systemwide	ADA improvements	357
	Military Affairs	Systemwide	Facility Life Safety	1,000
	Transportation	Systemwide	Local Bridge Assistance	45,000
	Metropolitan Council	Metro	Northwest Metro Busway	20,000
	DHS	Systemwide	Systemwide Roof Replacement	2,789
	DHS	Systemwide	Systemwide Asset Preservation	4,000
	DHS	Systemwide	Systemwide Building Demolition	2,750
	DHS	Fergus Falls	Upgrade Program Facilities	3,000
	DHS	St. Peter	Convert Power to Low Pressure	3,619
	Vets Home Corrections	Hastings	Building Preservation	8,553
	Vets Home Corrections	Lino Lakes	416 Bed Offender Housing	4,160
X2003, Chapter 19	Transportation	Statewide	Trunk Highways and Bridges	400,400
2005, Chapter 20	UofM	Systemwide	HEAPR	40,000
	UofM	Duluth	Life Science	10,100
	UofM	Duluth	Rec Sports Center	8,700
	UofM	Morris	District Facilities	5,800
	UofM	Minneapolis	TC Kolthoff Hall	17,400
	UofM	Minneapolis	TC Education Science	14,500
	UofM	St. Paul	Academic Health Center	11,600
	UofM	Grand Rapids	Research and Outreach	283
	MnSCU	Systemwide	HEAPR	41,500
	MnSCU	Anoka CC	Cambridge Academic Building Addition	10,483
	MnSCU	Bemidji	Bridgeman Hall	10,863
	MnSCU	Central Lakes	Heavy Equipment/Music	5,953
	TC			
	MnSCU	Century College	Technology Center	4,888
	MnSCU	Century College	New Science and Library Design	1,000
	MnSCU	Dakota TC	Info & Telecom Renovation	7,387
	MnSCU	Fond du Lac CTC	Library design	635
	MnSCU	Inver Hills CC	CC Student Services	6,045
	MnSCU	Lake Superior	Academic and Student Services	11,243
	MnSCU	Minneapolis	CTC Health and Science Lab	900
	MnSCU	Winona	Student Services/Nursing	3,802
	MnSCU	Fergus Falls	Instruction, Fine Arts	7,604
	MnSCU	Moorhead	Science and Trades Addit	7,061
	MnSCU	Mankato	Science/Trafton Hall	2,560
	MnSCU	Moorhead	Hagen Hall Science Renovation	10,477
	MnSCU	Moorhead	McLean Hall Renov Design	500
	MnSCU	Northland CTC	Workforce Addition, Nursing Renov	2,156
	MnSCU	Riverland CTC	Science Lab Renovations	5,540

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
MnSCU	Rochester	Health Science Renovation		12,759
	CTC			
MnSCU	St. Cloud	State Centennial Renovation		3,150
MnSCU	St. Cloud	State Brown Science and Math Design		900
MnSCU	St. Cloud	Tech Workforce Center Addition		15,056
MnSCU	St. Paul	Construction Trades Renovation		10,993
MnSCU	South Central TC	Tech Applied Lab		5,157
MnSCU	Winona	Pasteur Hall Science Facility		11,118
MnSCU	Systemwide	Science Renovations		6,668
MnSCU	Systemwide	Workforce Classrooms		3,083
MnSCU	Systemwide	Technology Upgrade		1,019
MnSCU	Systemwide	Demolition		1,625
MnSCU	Systemwide	Program Consolidation		1,173
MnSCU	Systemwide	Land Acquisition		300
Ctr for Arts Educ		Asset Preservation		558
Ctr for Arts Educ		Beta Building Demolition		525
Education	Red Lake	Maximum Effort School Loan		18,000
Education	East Metro	Magnet School		1,083
Education	Statewide	Library Capital Improvement Grants		1,000
Education	Statewide	Early Childhood Facilities		500
MN State Academies	Systemwide	Asset Preservation		4,255
Natural Resources	Statewide	Flood Hazard Mitigation Grants		27,000
Natural Resources	Statewide	Dam Repair/Reconstruction/Removal		2,000
Natural Resources	Statewide	Rim Critical Habitat Match		2,000
Natural Resources	Statewide	RIM Wildlife Area Acquisition		10,000
Natural Resources	Systemwide	Fisheries Acquisition and Improvement		1,050
Natural Resources	Systemwide	Water Access/Fishing Piers		2,000
Natural Resources	Red River	Canoe and Boating Routes		300
Natural Resources	Statewide	Stream Protection		500
Natural Resources	Systemwide	Reforestation		2,000
Natural Resources	Statewide	Metro Greenways		500
Natural Resources	Systemwide	Native Prairie Bank Easements		1,000
Natural Resources	Systemwide	SNA Acquisition		7,910
Natural Resources	Statewide	County Forest Reforestation		1,000
Natural Resources	Systemwide	Fish Hatchery Improvements		1,700
Natural Resources	Systemwide	RIM Wildlife Management Area Development		600
Natural Resources	Systemwide	State Forest Land Acquisition		1,500
Natural Resources	Systemwide	Forest Roads and Bridges		300
Natural Resources	Systemwide	State Park Acquisition		2,500
Natural Resources	Systemwide	State Park Building Development		1,800
Natural Resources	Statewide	Local Initiative Grants		1,000
Natural Resources	Lake Superior	Safe Harbors		2,000
Natural Resources	Statewide	Asset Preservation		2,000
Natural Resources	Systemwide	Field Office Renovations		300
PCA	Statewide	Closed Landfill		10,000
OEA	Statewide	Capital Assistance Program		4,000
BWSR	Statewide	RIM Reserve and CREP		23,000
BWSR	Statewide	Local Government Road Wetland Replacement		4,362
BWSR	Statewide	Area 2 Minn River Flooding		500
Agriculture	Statewide	Water Management Research		619
		Partnership		
Agriculture	Statewide	Joint Plant Pathology Research Facility		3,300
MN Zoo	Apple Valley	Gateway of the North — New Exhibit		20,640
MN Zoo	Apple Valley	Asset Preservation		2,000
Administration	Statewide	CAPRA		3,000
Administration	Statewide	Asset Preservation- Admin Properties		2,500

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
	Administration	Statewide	Parking	1,779
CAAPB	St. Paul	Capitol Restoration Design		1,200
CAAPB	St. Paul	Capitol Building Repair		1,170
Military Affairs	Systemwide	Asset Preservation		3,000
Military Affairs	Systemwide	Facility Life Safety		1,000
Veteran's Affairs	St. Paul	WWII Monument		670
Public Safety	Blue Earth	Fire and Police Station		642
Transportation	Statewide	Local Bridge Replacement		40,000
Transportation	Statewide	Local Road Improvement Grants		10,000
Transportation	Statewide	Port Development		2,000
Transportation	Systemwide	Northstar Commuter Rail		37,500
Transportation	New Brighton	Rail Service Improvement Grants		2,500
Transportation	Duluth	Aerial Lift Bridge		1,000
Transportation	St. Paul	Holman Field Flood Protection		1,000
Met Council	Minneapolis	Cedar Avenue Bus Rapid Transit		10,000
Met Council	Minneapolis	Central Corridor		5,250
Met Council	Hastings	Red Rock Corridor		500
Met Council	St. Paul	Rush Line Corridor		500
Met Council	Metropolitan	Regional Parks		14,664
Human Services	St. Peter	New Facilities Sex Offender Program		3,259
Human Services	St. Peter	Forensic Nursing Facility		8,600
Human Services	Systemwide	Redevelopment/Demolition		9,000
Human Services	Willmar	Regional Treatment Center Retrofit		900
Human Services	Systemwide	Roof Repair		1,014
Human Services	Systemwide	Asset Preservation		3,000
Human Services	Systemwide	RTC Grave Markers		300
Vet's Home Board	Systemwide	Asset Preservation		4,000
Vet's Home Board	Luverne	Dementia Wander Area		306
Vet's Home Board	Minneapolis	Adult Day Care		1,031
Vet's Home Board	Willmar	Vets Home Predesign		100
Corrections	Faribault	MCF Expansion		84,844
Corrections	Stillwater	MCF 150 Bed Segregation Unit		3,500
Corrections	Willow River	MCF Activities Building		2,000
Corrections	Moose Lake	MCF CIP Expansion		350
Corrections	Systemwide	Asset Preservation		8,000
DEED	Statewide	US EPA Drinking Water/ Wastewater		14,380
DEED	Statewide	Wastewater Infrastructure Funding		29,900
DEED	Statewide	Total Maximum Daily Load Grants		2,000
DEED	Austin	Flood Damage		2,000
DEED	Burnsville	Water Treatment		3,000
DEED	Crookston	Emergency Riverbank Protection		2,500
DEED	Worthington	Lewis and Clark Rural Water System		2,000
DEED	Roseau	Infrastructure Repair and Improvements		13,220
DEED	Statewide	Rural Infrastructure		10,000
DEED	Statewide	Redevelopment Grants		15,000
DEED	Statewide	Bioscience Development		18,500
DEED	Buffalo Lake	Maintenance Garage/Street Repair		690
DEED	Detroit Lakes	Regional Pavillion		283
DEED	Hibbing	Laurentian Energy Authority		2,000
DEED	Minneapolis	Minnesota Planetarium		22,000
DEED	Minneapolis	Shubert Theater		1,000
DEED	Moorhead	Heritage Hjemkomst		1,000
DEED	Big Island	Veteran's Camp		2,000
DEED	Rochester	U of M/Mayo Biotech Research Facility		21,726
DEED	St. Paul	Phalen Boulevard		4,000
Housing Finance	Statewide	Permanent Supportive Housing Loans		12,000
Housing Finance	Hennepin	County Housing		350
Historical Society	Systemwide	Historic Sites Asset Preservation		4,000
Historical Society	St. Paul	Fort Snelling Revitalization		1,000

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
2006, Chapter 258	Historical Society	Statewide	County and Local Preservation Grants	1,000
	MMB	Statewide	Bond Sale Expenses	884
	U of M	Systemwide	HEAPR	30,000
	U of M	Duluth	Labovitz School of Business	15,333
	U of M	Minneapolis	Carlson School of Management Expansion	26,600
	U of M	Minneapolis	Medical Research Building Phase 1	40,000
	U of M	Systemwide	Regional Centers and Stations	1,000
	U of M	Morris	West Central Research and Outreach	2,500
	U of M	Willmar	Poultry Testing Lab	300
	MnSCU	Systemwide	HEAPR	40,000
	MnSCU	Alexandria	TC Law Enforcement Ctr	400
	MnSCU	Bemidji	SU Sattgast Science Addition	700
	MnSCU	Maplewood	CTC New Science/Library Building	19,900
	MnSCU	Cloquet	TCC Library Addition and Cultural CTR	12,390
	MnSCU	Inver Grove Heights	CC Classrooms	700
	MnSCU	Duluth	CTC Health and Science Center	420
	MnSCU	St. Paul	SU Smart Classroom Center	300
	MnSCU	Minneapolis	MCTC Co-Located Law Enforcement CTR	350
	MnSCU	Minneapolis	CTC Science and Health Renovation	18,874
	MnSCU	Red Wing	MSC SETC Student Services, LRC	4,855
	MnSCU	Mankato	SU New Science Trafton Addition	32,900
	MnSCU	Moorhead	SU Lommen Hall Addition and Renovation	300
	MnSCU	Moorhead	SU MacLean Renovation	9,680
	MnSCU	Bloomington	CC Classroom Renovation	5,125
	MnSCU	Brooklyn Park	Business and Tech Addition	350
	MnSCU	East Grand Forks	CTC Nursing and Library	300
	MnSCU	Eveleth	NHED Industrial Shop	300
	MnSCU	St. Cloud	SU Math and Science Addition	14,000
	MnSCU	St. Cloud	SU Riverview Hall	4,500
	MnSCU	St. Paul	Transportation and Applied Tech Lab	3,000
	MnSCU	Marshall	SU Science & HRI Lab	300
	MnSCU	Winona	SU Maxwell Hall	11,186
	MnSCU	Winona	SU Memorial Hall Expansion	400
	MnSCU	Systemwide	Demolition	1,660
	MnSCU	Systemwide	Science Lab and Workforce Initiatives	5,140
	MnSCU	Systemwide	Property Acquisition	3,400
	PCAE	Statewide	Asset Preservation	1,051
Education		Nett Lake	Facility Construction	10,700
Education		Statewide	Library Improvement Grants	1,000
Education		Minneapolis	MacPhail Music School	5,000
Education		Statewide	Early Childhood Facilities	500
MSA		Faribault	Asset Preservation	2,509
MSA		Faribault	MSAD Frechette Renovation	25
Natural Resources		Statewide	Statewide Asset Preservation	2,000
Natural Resources		Statewide	Flood Hazard Mitigation Grants	25,000
Natural Resources		Statewide	Dam Repair	2,250
Natural Resources		Statewide	Stream Protection	2,000
Natural Resources		Statewide	Water Access and Fishing Piers	3,000
Natural Resources		Two Harbors	Lake Superior Safe Harbors	3,000
Natural Resources		Statewide	Fisheries Acquisition and Improvement	2,000
Natural Resources		Statewide	Fish Hatchery Improvements	1,000
Natural Resources		Statewide	Wildlife Area Acquisition and Improvement	14,000

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
	Natural Resources	Statewide	Waterfowl Habitat	1,000
	Natural Resources	Statewide	Native Prairie Bank Easements	1,000
	Natural Resources	Statewide	SNA Acquisition and Development	2,000
	Natural Resources	Statewide	State Forest Land Acquisition	1,000
	Natural Resources	Statewide	Large Scale Forest Conservation Easements	7,000
	Natural Resources	Systemwide	State Land Reforestation	4,000
	Natural Resources	Systemwide	State Park and Rec Area Acquisition	3,000
	Natural Resources	Systemwide	State Park Infrastructure Rehab	3,000
	Natural Resources	Systemwide	State Park Building Rehab	3,000
	Natural Resources	Systemwide	State Park Camper Cabins	2,000
	Natural Resources	Statewide	State Trail Acquisition and Development	10,811
	Natural Resources	Statewide	Regional Trails Grants	1,133
	Natural Resources	Statewide	Trail Connections Grants	2,010
	Natural Resources	Metropolitan	Metro Greenways	500
	Natural Resources	Statewide	Local Community Grants	2,000
	Natural Resources	Systemwide	Forest Roads and Bridges	1,000
	Natural Resources	Statewide	Prairie Wetland ELC	2,000
PCA	Statewide		Closed Landfill Bonding	10,800
PCA	Statewide		Capital Assistance Program	4,000
PCA	Koochiching		County Clean Energy Facility	2,500
BWSR	Statewide		Local Government Road Wetland Replacement	3,500
BWSR	Statewide		Streambank, Lakeshore Erosion Control	1,000
BWSR	Statewide		Study Area II	500
BWSR	Willmar		Grass Lake	2,200
Agriculture	St. Paul		Joint Bio-Safety Lab	1,500
MN Zoo	Apple Valley		Asset Preservation	7,500
MN Zoo	Apple Valley		Zoo Master Plan/ New Exhibit	7,500
Administration	Statewide		CAPRA	4,000
Administration	Statewide		Asset Preservation	5,000
Administration	St. Paul		Workers Memorial	100
Administration	St. Paul		Hmong Veteran's Statue	150
CAAPB	St. Paul		Capitol Building Restoration Phase I	2,400
Military Affairs	Systemwide		Asset Preservation	4,000
Military Affairs	Systemwide		Facility Life Safety	1,000
Military Affairs	Systemwide		Range Lead Abatement	1,029
Military Affairs	Systemwide		Facility ADA Requirements	1,400
Military Affairs	Systemwide		Starbase MN	150
Public Safety	Scott County		Public Safety Training facility	1,000
Transportation	Statewide		Local Bridge Replacement	55,000
Transportation	Statewide		Local Road Improvement Grants	16,000
Transportation	Minneapolis		Northstar Commuter Rail	60,000
Transportation	Duluth		St Louis County Northeastern Rail Initiative	1,300
Transportation	Statewide		Rail Service Improvement	3,700
Transportation	Statewide		Port Development	3,000
Transportation	Statewide		Greater MN Transit	2,000
Transportation	St. Cloud		Airport Land Acq	2,000
Met Council	Minneapolis		I-35 Bus Rapid Transit	3,300
Met Council	Bloomington		Cedar Avenue Busway	5,000
Met Council	Metropolitan		Central Corridor	7,800
Met Council	Metropolitan		Red Rock Corridor	500
Met Council	St. Paul		Dakota County Robert Street Corridor	500
Met Council	St. Paul		Ramsey County Union Depot	3,500
Met Council	Metropolitan		Regional Parks Capital Improvements	35,362
Human Services	Systemwide		Asset Preservation	3,000
Human Services	Moose Lake		MSOP Expansion Phase I	41,321
Human Services	St. Peter		New Program Building	2,500

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
	Human Services	Systemwide	Campus Security	5,000
	Human Services	Systemwide	Redevelopment	5,000
	Human Services	Systemwide	Roof Repair	1,500
	Vet's Home Brd	Systemwide	Asset Preservation	6,000
	Vet's Home Brd	Fergus Falls	Special Care Unit	637
	Vet's Home Brd	Hastings	Supportive Housing	700
	Vet's Home Brd	Luverne	Dementia Wander Area	599
	Vet's Home Brd	Minneapolis	Emergency Power	2,457
	Vet's Home Brd	Silver Bay	Master Plan	1,697
	Corrections	Systemwide	Asset Preservation	5,000
	Corrections	Faribault	Expansion Phase II	27,993
	Corrections	Lino Lakes	Medical Services	2,494
	Corrections	Red Wing	Education Building	623
	Corrections	Shakopee	Bed Expansion	5,375
	Corrections	Stillwater	150 Bed Segregation Unit	19,580
	DEED	Statewide	US EPA Drinking Water/Wastewater	38,800
	DEED	Statewide	Wastewater Infrastructure Fund WIF	23,000
	DEED	Hibbing	Central Iron Range Sanitary Sewer South Plant	2,500
	DEED	Statewide	Greater MN Business Development	7,750
	DEED	Statewide	Redevelopment Grants	9,000
	DEED	Statewide	Bioscience Business Development	10,000
	DEED	Minneapolis	Workforce Center Repair	600
	DEED	Statewide	PFA-Maximum Daily Load Grants	5,000
	DEED	Statewide	Clean Water Legacy	3,310
	DEED	Bemidji	Regional Events Center	3,000
	DEED	Burnsville	Water Treatment Facility	2,500
	DEED	Duluth	Lake Superior Zoo	600
	DEED	Itasca County	Steel Mill Infrastructure Grant	12,000
	DEED	Statewide	Lewis and Clark Water System	3,282
	DEED	Little Falls	Little Falls Zoo Grant	400
	DEED	Minneapolis	Lowry Ave Corridor	5,000
	DEED	Minneapolis	Shubert Theater	11,000
	DEED	MT Iron	Renewable Energy Park	500
	DEED	Redwood Falls	Reservoir Construction	1,600
	DEED	Roseville	Roseville Skating Oval	500
	DEED	St. Paul	Asian Community Center	400
	DEED	St. Paul	Ordway Center	7,500
	DEED	Marshall	Southwest Regional Event Center	11,000
	DEED	Virginia	Virginia Medical Helipad	600
	DEED	Willmar	Willmar Rice Hospital and Dental Clinic	500
	Housing Finance	Statewide	Transitional Housing	2,000
	Housing Finance	Statewide	Permanent Supportive Housing Loans	17,500
	Historical Society	Systemwide	Historic Sites Asset Preservation	3,000
	Historical Society	Metropolitan	Fort Snelling Revitalization	1,100
	Historical Society	Statewide	County and Local Asset Preservation	1,000
	Historical Society	St. Paul	History Center Upgrades	572
	MMB	Statewide	Bond Sale Expenses	947
2007, Chapter 16				
	Agriculture	Statewide	Rural Finance Authority Loans	30,000
2008, Chapter 152				
	Transportation	Statewide	State Road Construction	1,717,694
	Transportation	Statewide	Great River Road	4,299
	Transportation	Statewide	Urban Partnership Agreement	24,778
	Transportation	Mankato	District Headquarters	23,983
	Transportation	Chaska	Chaska Truck Station	8,649
	Transportation	Rochester	Truck Station Design	2,000
	Met Council	Metropolitan	Urban Partnership Agreement	400
	Administration	St. Paul	Transportation Building Exterior Repair	18,197

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
2008, Chapter 179	Finance	Statewide	Bond Sale Expense — Trunk Highway	1,800
	Transportation	Statewide	Local Bridge Replacement and Rehab	50,000
	Transportation	Statewide	Local Road Improvement Program	10,000
	MMB	Statewide	Bond Sale Expense — Bond Proceeds	60
	U of M	Systemwide	HEAPR	35,000
	U of M	Minneapolis	Science teaching student services	48,333
	U of M	Duluth	Civil engineering addition	10,000
	U of M	Morris	Community services building renovation	5,000
	U of M	Systemwide	Research and Outreach Centers	3,500
	U of M	Systemwide	General laboratory renovation	3,333
MnSCU	MnSCU	Systemwide	HEAPR	55,000
	MnSCU	Alexandria	TC — law enforcement center addition	10,500
	MnSCU	Anoka	CC — classroom bldg addition, design, const	3,800
	MnSCU	Bemidji	SU — Sattgast Science Bldg addition and ren.	8,900
	MnSCU	White Bear	Century College — renovation	7,900
	MnSCU	Dakota	TC — Transportation and emerging tech lab	200
	MnSCU	Minneapolis	Design and renovate science addit; LRC	2,400
	MnSCU	Inver Grove	Classroom addition and ren.	13,200
	MnSCU	Minneapolis	Metro State Univ / MCTC — law enforcement	13,900
	MnSCU	Minneapolis	MCTC — workforce program and infrastructure ren design	400
MnSCU	MnSCU	Mankato	Trafton Hall, MSU	25,500
	MnSCU	Moorhead	Lommen Hall renovation	13,100
	MnSCU	Moorhead	Livingston Lord Library ren and des	400
	MnSCU	Worthington	Field house design	450
	MnSCU	Moorhead	Trades addit and LRC	2,500
	MnSCU	Edina	Classroom addition and ren.	7,000
	MnSCU	Anoka	Bioscience / health	900
	MnSCU	E.Grand Forks	Addition and renovation	7,800
	MnSCU	Owatonna	Land acquisition	3,500
	MnSCU	Ridgewater	Tech instruction design and const; ren des	3,500
MnSCU	MnSCU	Rochester	Workforce ctr co-location	200
	MnSCU	St. Cloud	Classroom renovation and addition design	400
	MnSCU	St. Cloud	Brown Hall Science renovation	14,800
	MnSCU	St. Cloud	Integrated science and engineering lab design	900
	MnSCU	St. Cloud TC	Allied health bldg renovation des	200
	MnSCU	St. Paul Coll.	Transportation and applied tech lab	13,500
	MnSCU	Marshall	Science, hotel, and restaurant admin ren	9,000
	MnSCU	Marshall	Science lab renovation design	200
	MnSCU	Winona	Memorial Hall	8,400
	MnSCU	Systemwide	Science lab renovations	5,775
Education	Education	Osseo	Hennepin Regional Family Service Ctr.	2,000
	Education	Statewide	Library accessibility and improvement grants	1,500
MN State Academies	MN State Academies	Faribault	Asset preservation	2,400
	MN State Academies	Faribault	MSAD Frechette predesign	100
	MN State Academies	Faribault	MSAD Mott Hall (vocational building)	100
	MN State Academies	Faribault	MSAD Pollard Hall renovation	200
	Ctr for Arts Educ.	Golden Valley	Asset preservation	355
	Natural Resources	Systemwide	Asset preservation	1,000
	Natural Resources	Statewide	Flood hazard mitigation grants	30,000

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
	Natural Resources	Statewide	Groundwater monitoring, observation wells	500
	Natural Resources	Statewide	Dam renovation and removal	2,000
	Natural Resources	Statewide	Water control structures	500
	Natural Resources	Statewide	Mississippi river barrier	500
	Natural Resources	Statewide	Stream protection and restoration	1,000
	Natural Resources	Statewide	Shoreline and aquatic habitat acquisition	1,000
	Natural Resources	Wabasha	Lake Zumbro restoration	175
	Natural Resources	Systemwide	Water access acquisition / fishing piers	650
	Natural Resources	Systemwide	Fish hatchery improvements	1,500
	Natural Resources	Systemwide	Wildlife area acquisition and improvement	5,000
	Natural Resources	Statewide	RIM critical habitat match	3,000
	Natural Resources	Systemwide	Native prairie conservation and protection	4,000
	Natural Resources	Systemwide	SNA acquisition and development	1,000
	Natural Resources	Systemwide	Forest land conservation easements	3,000
	Natural Resources	Systemwide	State forest land reforestation	3,000
	Natural Resources	Systemwide	Forest roads and bridges	1,000
	Natural Resources	Statewide	Diseased shade tree removal and replacement	500
	Natural Resources	Systemwide	State Park Development	19,041
	Natural Resources	Statewide	Big Bog state recreation area	1,600
	Natural Resources	St. Paul	Fort Snelling upper bluff	500
	Natural Resources	Systemwide	State parks, prairies, and forestry restoration	545
	Natural Resources	Systemwide	Regional and local parks grants	1,621
	Natural Resources	Systemwide	State trail acquisition and development	15,320
	Natural Resources	Statewide	Regional and local trails grants	156
	Natural Resources	Systemwide	Trail connections	697
	Natural Resources	Systemwide	Drill core library and field office consolidation, ren.	500
PCA	Albert Lea		Remedial systems, Albert Lea	2,500
BWSR	Statewide		RIM reserve	25,000
BWSR	Statewide		Wetland replacement due to public road projects	4,200
BWSR	Statewide		Clean Water Legacy	1,275
Agriculture	E.Grand Fork		Seed potato inspection building	20
MN Zoo	Apple Valley		Asset preservation	2,500
Administration	St. Paul		Property acquisition	2,325
Administration	St. Paul		State Capitol building restoration	13,400
Military Affairs	Systemwide		Asset preservation	3,500
Military Affairs	Systemwide		Facility life safety	1,000
Military Affairs	Systemwide		ADA alterations	1,500
Public Safety	Anoka		Forensic crime lab	3,000
Public Safety	Camp Ripley		Public safety training facility	5,000
Public Safety	Marshall		Emergency response and training center	300
Public Safety	Scott Cty		Public safety training facility	1,000
Public Safety	Rochester		Regional public safety training center	3,655
Transportation	Statewide		Local bridges replacement	2,000
Transportation	Statewide		Greater MN transit	1,000
Transportation	Norwood		Railroad track rehabilitation	3,000
Met Council	Systemwide		Urban partnership agreement (UPA)	16,672
Met Council	Systemwide		Cedar Avenue BRT	4,000
Met Council	Systemwide		Metropolitan regional parks	10,500
Met Council	Systemwide		Dakota County — North urban regional trail	1,400
Met Council	Systemwide		Minnehaha Creek (In DNR — House)	2,900
Met Council	Systemwide		Tamarack Nature Center	745
Human Services	Systemwide		Asset preservation / safety and security	3,000
Human Services	Systemwide		Campus redevelopment/reuse/demolition	3,400

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
2008, Chapter 365	Human Services	Pope Cty.	Chemical dependency treatment facility	150
	Human Services	Minneapolis	Hennepin County Medical Center	820
	Human Services	Systemwide	Remembering with Dignity	135
	Vet's Home Board	Systemwide	Asset preservation	4,000
	Vet's Home Board	Fergus Falls	Special care unit	2,700
	Vet's Home Board	Minneapolis	Campus HVAC upgrade	3,955
	Vet's Home Board	Silver Bay	Master plan renovation	227
	Vet's Home Board	Eden Prairie	Veterans memorial	100
	Vet's Home Board	Minneapolis	Veterans memorial, All Wars	100
	Vet's Home Board	Richfield	Veterans Memorial, All Veterans	100
	Vet's Home Board	Virginia	Veterans Memorial	100
	Corrections	Systemwide	Asset preservation	10,000
	Corrections	Faribault	MCF — expansion	16,000
	Corrections	Red Wing	MCF — vocational building	6,000
	DEED	Statewide	Greater MN business dev public infras grant program	7,000
	DEED	Statewide	Bioscience business dev public infras grant program	9,000
	DEED	Statewide	Redevelopment grant program	7,750
	DEED	Bemidji	Regional Event Center (BREC)	20,000
	DEED	Crookston	Ice arena (In DNR — House)	10,000
	DEED	Duluth	DECC/UMD Arena	38,000
	DEED	Nashwauk	Itasca county infrastructure	28,000
	DEED	Rochester	Mayo Civic Center	3,500
	DEED	Roseville	John Rose OVAL	600
	DEED	Saint Cloud	Convention center	2,000
	DEED	Saint Cloud	State University — National Hockey Center	6,500
	Public Facilities	Statewide	State Match capitalization grants	30,000
	Public Facilities	Statewide	Wastewater infrastructure fund	15,300
	Public Facilities	Statewide	Total maximum daily load grants	2,000
	Public Facilities	Statewide	Small community wastewater treatment	1,500
	Public Facilities	Bayport	Storm sewer	150
	Housing Finance	Statewide	Emergency shelter / Transitional housing	1,000
	Historical Society	Systemwide	Historic sites asset preservation	4,000
	Historical Society	Minneapolis	Historic Fort Snelling visitor center and site revitalization	3,000
	Historical Society	Systemwide	County and local historic preservation grants	1,600
	Historical Society	St. Paul	Oliver H. Kelly Farm revitalization	300
	Historical Society	Systemwide	Heritage trails	294
	MMB	Statewide	Bond Sale Expenses	998
2009, Chapter 93	Natural Resources	Systemwide	Asset Preservation	3,400
	Natural Resources	Lake Vermilion	Lake Vermilion State Park Land Acquisition	20,000
	Metro Council	Minneapolis	Central Corridor Transit Way	70,000
	Metro Council	Bloomington	Old Cedar Avenue Bridge	2,000
	Veteran Affair	Minneapolis	Building 9 Demolition	1,000
	Veteran Affair	Minneapolis	New Nursing Facility	9,100
	UofM	Systemwide	HEAPR - University of MN	25,000
	UofM	Minneapolis	National Solar Rating and Certification Laboratory	2,150
	UofM	Morris	WCROC Solar Thermal & Photo Voltaic Systems	350
	MNSCU	Systemwide	HEAPR - MnSCU	40,000

Law Authorizing	Agency	Location Or Program	Project/Program Description	Total Project Appropriation
DNR		Systemwide	Asset Preservation	1,000
DNR		Statewide	Flood Hazard Mitigation Grants	53,800
BWSR		Statewide	RIM Conservation Reserve	500
RFA		Statewide	Rural Finance Authority Loans	35,000
MN Zoo		Systemwide	Asset Preservation & Improvement	3,000
Am Sport		Blaine	National Sports Center -Asset Preservation	1,000
Mil Affairs		Systemwide	Asset Preservation	3,602
MnDOT		Statewide	Local Bridge Replacement & Rehabilitation	10,000
MnDOT		Statewide	MN Valley Railroad Track Rehabilitation	4,000
MnDOT		Statewide	Intercity Passenger Rail Projects	26,000
MnDOT		Systemwide	Port Development Assistance	3,000
MnDOT		Alexandria	Aircraft Surveillance Facility	2,000
MnDOT		Big Fork	Airport Runway	1,700
MnDOT		Duluth	Airport Terminal	4,900
Met Cncl		Systemwide	Transit Capital Improvement Program	21,000
Met Cncl		Minneapolis	Northtown Rail Yard Bridge	600
Met Cncl		Minneapolis	Veterans Victory Memorial Parkway	1,000
DHS		Systemwide	Asset Preservation	2,000
Vets Affair		Systemwide	Asset Preservation	1,000
Vets Affair		Systemwide	Veterans Cemeteries	1,500
Correction		Systemwide	Asset Preservation	4,000
DEED		St. Louis Cty	Redevelopment Grant Program	750
DEED		Rochester	Olmsted County Steam Line Extension to CC	5,000
MnHFA		Statewide	Public Housing	2,000
Hist Soc.		Systemwide	Historic Sites Asset Preservation	2,165
MMB		Statewide	Bond Sale Expenses	343
Public Saf.		Statewide	State & Local Match for Federal Assistance	3,900
BWSR		Statewide	RIM Conservation Easements	500
MnDOT		Systemwide	Trunk Highways & Bridges	2,700
MMB		Statewide	Bond Sale Expenses-Trunk Highway	5
MMB		Statewide	Bond Sale Expenses-Various Purpose	5

(1) In the Order authorizing the issuance of the Bonds the Commissioner has reserved the right for a specified period to reassign Bonds issued to legislative authorizations and purposes other than those listed in the section hereof entitled "Authorization and Purpose" and on page C-2 of Appendix C. (See Appendix C page C-3).

## **Schedule of Bonds Being Refunded**

**Various Purpose Refunding Bonds:** Proceeds of the Series 2009F Bonds will be used to refund the following bonds.

General Obligation State Various Purpose Refunding Bonds dated November 1, 1998, maturing in the years and amounts and bearing interest at the annual rates set forth below. Bonds maturing on or after November 1, 2010 will be called for redemption and prepayment on November 1, 2009 at par plus accrued interest.

<b>Maturing <u>November 1</u></b>	<b>Principal <u>Amount</u></b>	<b>Interest <u>Rate</u></b>
2010	\$ 5,675,000	5.00%
2011	5,600,000	5.00%
2012	5,500,000	5.00%
2013	5,400,000	5.00%
2014	<u>5,300,000</u>	5.00%
	\$ 27,475,000	

General Obligation State Various Purpose Bonds dated November 1, 2000, maturing in the years and amounts and bearing interest at the annual rates set forth below. Bonds maturing on or after November 1, 2011 will be called for redemption and prepayment on November 1, 2010 at par plus accrued interest.

<b>Maturing <u>November 1</u></b>	<b>Principal <u>Amount</u></b>	<b>Interest <u>Rate</u></b>
2011	\$ 12,175,000	5.25%
2012	12,175,000	5.25%
2013	12,175,000	5.50%
2014	12,175,000	5.50%
2015	12,175,000	5.50%
2016	12,175,000	5.125%
2017	12,175,000	5.00%
2018	12,175,000	5.25%
2019	12,175,000	5.00%
2020	<u>12,175,000</u>	5.00%
	\$ 121,750,000	

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General Obligation State Various Purpose Bonds dated October 1, 2001, maturing in the years and amounts and bearing interest at the annual rates set forth below. Bonds maturing on or after October 1, 2012 will be called for redemption and prepayment on October 1, 2011 at par plus accrued interest.

<b><u>Maturing October 1</u></b>	<b><u>Principal Amount</u></b>	<b><u>Interest Rate</u></b>
2012	\$ 14,050,000	5.00%
2013	14,050,000	5.00%
2014	14,050,000	5.00%
2015	14,050,000	5.00%
2016	14,050,000	5.00%
2017	14,050,000	5.00%
2018	14,050,000	5.00%
2019	14,050,000	5.00%
2020	14,050,000	5.00%
2021	<u>14,050,000</u>	5.00%
	<b>\$ 140,500,000</b>	

**Trunk Highway Refunding Bonds:** Proceeds of the Series 2009G Bonds will be used to refund the following bonds.

General Obligation State Trunk Highway Bonds dated November 1, 2000, maturing in the years and amounts and bearing interest at the annual rates set forth below. Bonds maturing on or after November 1, 2011 will be called for redemption and prepayment on November 1, 2010 at par plus accrued interest.

<b><u>Maturing November 1</u></b>	<b><u>Principal Amount</u></b>	<b><u>Interest Rate</u></b>
2011	\$ 1,500,000	5.25%
2012	1,500,000	5.25%
2013	1,500,000	5.50%
2014	1,500,000	5.50%
2015	1,500,000	5.50%
2016	1,500,000	5.125%
2017	1,500,000	5.00%
2018	1,500,000	5.25%
2019	1,500,000	5.00%
2020	<u>1,500,000</u>	5.00%
	<b>\$ 15,000,000</b>	

General Obligation State Trunk Highway Bonds dated October 1, 2001, maturing in the years and amounts and bearing interest at the annual rates set forth below. Bonds maturing on or after October 1, 2012 will be called for redemption and prepayment on October 1, 2011 at par plus accrued interest.

<b><u>Maturing October 1</u></b>	<b><u>Principal Amount</u></b>	<b><u>Interest Rate</u></b>
2012	\$ 1,250,000	5.00%
2013	1,250,000	5.00%
2014	1,250,000	5.00%
2015	1,250,000	5.00%
2016	1,250,000	5.00%
2017	1,250,000	5.00%
2018	1,250,000	5.00%
2019	1,250,000	5.00%
2020	1,250,000	5.00%
2021	<u>1,250,000</u>	5.00%
	\$ 12,500,000	

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## **APPENDIX E**

### **Selected Economic and Demographic Information**

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**RESIDENT POPULATION  
(Thousands of Persons)**

Year	U.S.	Minnesota	% Change U.S.	% Change Minnesota
1999 .....	279,040	4,873	1.2	1.2
2000 .....	282,172	4,934	1.1	1.3
2001 .....	285,040	4,982	1.0	1.0
2002 .....	287,727	5,071	0.9	0.7
2003 .....	290,211	5,047	0.9	0.6
2004 .....	292,892	5,078	0.9	0.6
2005 .....	295,561	5,105	0.9	0.5
2006 .....	298,363	5,143	0.9	0.7
2007 .....	301,290	5,182	1.0	0.8
2008 .....	304,060	5,220	0.9	0.7

Source: IHS Global Insight (USA), Inc., @ Markets Data Bank and U.S. Department of Commerce, Bureau of Economic Analysis, [www.census.gov/popest](http://www.census.gov/popest). Population data extracted June, 2009.

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**EMPLOYMENT MIX IN UNITED STATES AND MINNESOTA FOR 2008**  
**(Thousands of Jobs)**

<b>Category</b>	<b>Minnesota</b>	<b>% of Total</b>	<b>U.S.</b>	<b>% of Total</b>
Manufacturing Durables .....	215.4	7.7	8,476	6.1
Manufacturing Non-Durables .....	119.7	4.3	4,955	3.5
Natural Resources and Mining .....	6.2	0.2	774	0.6
Construction .....	109.8	3.9	7,215	5.2
Trade .....	428.6	15.2	21,320	15.2
Transportation, Warehousing, Utilities .....	94.6	3.4	5,065	3.6
Information .....	57.7	2.1	2,997	2.2
Financial Activities .....	177.1	6.3	8,146	5.9
Professional and Business Services .....	326.3	11.6	17,778	12.8
Education and Health Services .....	442.6	15.7	18,885	13.5
Leisure and Hospitality .....	245.0	8.7	13,459	9.7
Other Services .....	117.7	4.2	5,528	4.0
Government .....	418.1	14.9	22,500	16.1
Agriculture .....	51.1	1.8	2,168	1.6
<b>Total .....</b>	<b>2,809.9</b>	<b>100.0</b>	<b>139,236</b>	<b>100.0</b>

Sources: U.S. Employment — IHS Global Insight (USA), Inc., U.S. Central Data Bank and U.S. Department of Labor, Bureau of Labor Statistics, <http://www.bls.gov>

Minnesota Employment — Minnesota Department of Employment and Economic Development, [www.deed.state.mn.us/lmi](http://www.deed.state.mn.us/lmi).

Minnesota employment data benchmarked to March 2008.

U.S. employment data extracted June 3, 2009.

Industry detail determined according to the North American Industry Classification System (NAICS).

Minnesota agricultural employment: Unpublished estimate from the Minnesota Department of Employment and Economic Development, based on the first five months of 2009 and the last seven months of 2008.

U.S. agricultural employment: U.S. Department of Labor, Bureau of Labor Statistics, <http://www.bls.gov/cps>.

Columns may not add due to rounding.

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**EMPLOYMENT IN DURABLE GOODS INDUSTRIES IN  
UNITED STATES AND MINNESOTA FOR 2008  
(Thousands of Jobs)**

<b>Durable Goods</b>	<b>Minnesota</b>	<b>% of Total</b>	<b>U.S.</b>	<b>% of Total</b>
Wood Products.....	13.0	6.0	460	5.4
Fabricated Metals Production.....	43.1	20.0	1,528	18.0
Machinery.....	33.7	15.6	1,186	14.0
Computers and Electronic Products.....	52.5	24.4	1,248	14.7
Electrical Equipment .....	9.1	4.2	425	5.0
Transportation Equipment.....	13.1	6.1	1,607	19.1
Furniture and Related .....	11.2	5.2	481	5.7
Miscellaneous Manufacturing.....	23.4	10.9	631	7.4
Other Durables.....	16.3	76	910	10.7
<b>Total .....</b>	<b>215.4</b>	<b>100.0</b>	<b>8,476</b>	<b>100.0</b>

Sources: U.S. Employment — IHS Global Insight (USA), U.S. Central Data Bank and U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Employment — Minnesota Department of Employment and Economic Development, [www.deed.state.mn.us/lmi](http://www.deed.state.mn.us/lmi).

Minnesota employment data benchmarked to March 2008. U.S. data extracted June 3, 2008. Both Minnesota and U.S. industry detail determined according to the North American Industry Classification System (NAICS).

Columns may not add due to rounding.

**EMPLOYMENT IN NON-DURABLE GOODS INDUSTRIES IN  
UNITED STATES AND MINNESOTA FOR 2008  
(Thousands of Jobs)**

<b>Non-Durable Goods</b>	<b>Minnesota</b>	<b>% of Total</b>	<b>U.S.</b>	<b>% of Total</b>
Food Manufacturing .....	42.7	35.7	1,485	30.0
Paper Mfg. & Printing .....	41.7	34.8	1,040	21.0
Other Non Durables .....	35.3	29.5	2,430	49.0
<b>Total .....</b>	<b>119.7</b>	<b>100.0</b>	<b>4,955</b>	<b>100.0</b>

Sources: U.S. Employment — IHS Global Insight (USA), U.S. Central Data Bank and U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota Employment — Minnesota Department of Employment and Economic Development, [www.deed.state.mn.us/lmi](http://www.deed.state.mn.us/lmi).

Minnesota data benchmarked to March 2008. U.S. data extracted June 2009. Both Minnesota and U.S. industry detail determined according to the North American Industry Classification System (NAICS).

Columns may not add due to rounding.

**EMPLOYMENT MIX IN THE UNITED STATES AND MINNESOTA FOR 1990, 2000 AND 2008**  
**(Thousands of Jobs)**

Category	Minnesota					United States				
				% Change					% Change	
	1990	2000	2008	1990-2000	2000-2008	1990	2000	2008	1990-2000	2000-2008
Manufacturing Durables	217.2	255.4	215.4	17.6	(15.7)	10,737	10,877	8,476	1.3	(22.1)
Manufacturing Non-Durables	124.2	141.1	119.7	13.6	(15.2)	6,958	6,386	4,955	(8.2)	(22.4)
Natural Resources and Mining	8.4	8.1	6.2	(3.6)	(23.5)	765	599	774	(21.7)	29.2
Construction	77.9	118.8	109.8	52.5	(7.6)	5,263	6,787	7,215	29.0	6.3
Trade	362.4	436.1	428.6	20.3	(1.7)	18,451	21,213	21,320	15.0	0.5
Transportation Warehousing and Utilities	85.8	103.3	94.6	20.4	(8.4)	4,216	5,012	5,065	18.9	1.1
Information	54.3	69.2	57.7	27.4	(16.6)	2,688	3,630	2,997	35.1	(17.4)
Financial Activities	129.3	164.8	177.1	27.5	7.5	6,614	7,687	8,146	16.2	6.0
Professional and Business Services	214.5	319.2	326.3	48.8	2.2	10,848	16,666	17,778	53.6	6.7
Education and Health Services	241.8	324.5	442.6	34.2	36.3	10,984	15,109	18,855	37.6	24.8
Leisure and Hospitality	180.5	221.6	245.0	22.4	10.6	9,288	11,862	13,459	27.7	13.5
Other Services	91.3	114.6	177.7	25.5	2.7	4,261	5,168	5,528	21.3	7.0
Government	347.9	407.6	418.1	17.2	2.6	18,415	20,790	22,500	12.9	8.2
Agriculture	103.1	73.4	51.1	(28.8)	(30.4)	3,223	2,464	2,168	(23.5)	(12.0)
Total	2,238.6	2,757.7	2,809.9	23.2	1.9	112,711	134,250	139,236	19.9	3.7

Sources: Minnesota 1990, 2000 and 2008 — Minnesota Department of Employment and Economic Development, [www.deed.state.mn.us/lmi](http://www.deed.state.mn.us/lmi).

U.S. 1990, 2000 and 2008, IHS Global Insight (USA), Inc., U.S. Central Data Bank, and U.S. Department of Labor, Bureau of Labor Statistics, <http://data.bls.gov/ces>.

Minnesota employment data benchmarked to March 2008. U.S. employment extracted June 3, 2008. Both Minnesota and U.S. industry detail determined according to the North American Industrial Classification System (NAICS).

Minnesota agricultural employment: Unpublished estimate from Minnesota Department of Employment and Economic Development. U.S. Agricultural employment: U.S. Department of Labor, Bureau of Labor Statistics, <http://stats.bls.gov/cps/cpsaat1.pdf>.

U.S. and Minnesota agricultural employment data for 2008 not necessarily comparable with earlier years because of changes in methodology.

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**MINNESOTA AND UNITED STATES PER CAPITA PERSONAL INCOME**

Year	Minnesota	U.S.	Minnesota as % of U.S.
1999 .....	30,106	27,939	107.8
2000 .....	32,017	29,847	107.3
2001 .....	32,631	30,582	106.7
2002 .....	33,283	30,838	107.9
2003 .....	34,378	31,530	109.0
2004 .....	36,199	33,157	109.2
2005 .....	37,275	34,690	107.5
2006 .....	38,944	36,794	105.8
2007 .....	41,105	38,615	106.4
2008 .....	42,772	39,751	107.6

Source: IHS Global Insight (USA), Inc., @ Markets Data Bank and U.S. Department of Commerce, Bureau of Economic Analysis, [www.bea.gov/regional/spi](http://www.bea.gov/regional/spi). Data extracted December 11, 2008.

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**PERSONAL INCOME GROWTH AND RESIDENT POPULATION FOR TWELVE STATE NORTH CENTRAL REGION**  
**1990-2000 and 2000-2008**

State	1990-2000				2000-2008				2000-2008				1990				1990			
	1990 Personal Income (Millions)	2000 Personal Income (Millions)	Annual Compound Rate of Increase (%)	Regional Rank	2008 Personal Income (Millions)	Compound Rate of Increase (%)	Regional Rank	2000-2008 Population (Thousands)	2000-2008 Annual Compound Rate of Increase (%)	2000-2008 Regional Rank	Per Capita Personal Income (\$)	2000-2008 Per Capita Personal Income (\$)	1990 Regional Rank	1990 Per Capita Personal Income (\$)	1990 Population (Thousands)	1990 Regional Rank	2008 Per Capita Personal Income (\$)	2008 Regional Rank		
Illinois.....	238,499	400,373	5.32	6	546,985	3.17	8	12,438	20.824	1	12,902	42,397	2	11,486	35,511	9	11,486	35,511	9	
Ohio.....	203,630	320,538	4.64	12	407,874	2.44	11	11,364	18,743	4	10,003	35,299	10	10,003	35,299	10	10,003	35,299	10	
Michigan.....	176,189	294,227	5.26	7	353,113	1.84	12	9,955	18,922	3	6,091	17,491	9	6,377	34,103	12	6,377	34,103	12	
Indiana.....	97,213	165,285	5.45	4	217,467	2.78	10	6,091	17,491	9	5,220	42,772	1	5,220	42,772	1	5,220	42,772	1	
Minnesota.....	87,318	157,964	6.11	1	223,288	3.52	6	4,934	19,891	2	5,606	17,627	8	5,912	35,228	11	5,912	35,228	11	
Missouri.....	90,407	152,722	5.38	5	208,255	3.15	9	5,374	18,072	6	5,628	37,314	7	5,628	37,314	7	5,628	37,314	7	
Wisconsin.....	88,635	153,548	5.65	2	209,999	3.18	7	5,154	20,000	5	2,928	17,389	10	3,003	36,680	8	3,003	36,680	8	
Iowa.....	48,358	77,763	4.86	10	110,135	3.54	5	2,693	18,085	5	2,802	37,987	4	2,802	37,987	4	2,802	37,987	4	
Kansas.....	44,876	74,570	5.21	9	106,421	3.62	3	2,693	18,085	5	2,802	37,987	4	2,802	37,987	4	2,802	37,987	4	
Nebraska.....	28,444	47,329	5.22	8	67,288	3.58	4	1,713	17,983	7	1,783	37,730	5	1,783	37,730	5	1,783	37,730	5	
South Dakota.....	11,273	19,438	5.60	3	30,057	4.46	2	756	16,172	11	804	37,375	6	804	37,375	6	804	37,375	6	
North Dakota.....	10,166	16,097	4.70	11	25,224	4.59	1	641	15,943	12	641	39,321	3	641	39,321	3	641	39,321	3	

Source: IHS Global Insight (USA), Inc., @ Markets Data Bank and U.S. Department of Commerce, Bureau of the Census, [www.census.gov/popest/states/tables](http://www.census.gov/popest/states/tables), and U.S. Department of Commerce, Bureau of Economic Analysis, [www.bea.gov/regional/spi](http://www.bea.gov/regional/spi). Population data extracted June, 2009. Income data extracted June, 2009.

**GROWTH OF PERSONAL INCOME BY STATES IN NORTH CENTRAL REGION<sup>(1)</sup>**  
**2007-2008**

<b>Rank</b>	<b>State</b>	<b>Percent Growth</b>
1	North Dakota .....	2.4
2	South Dakota.....	1.2
3	Nebraska .....	0.8
3	Kansas .....	0.8
6	Illinois .....	(0.5)
4	Missouri .....	(0.1)
5	Iowa.....	(0.3)
6	MINNESOTA .....	(0.5)
6	Wisconsin .....	(0.5)
7	Indiana.....	(0.9)
8	Ohio.....	(1.1)
9	Michigan.....	(2.6)
	REGION .....	(1.7)

Source: IHS Global Insight (USA), Inc., @ Markets Data Bank and U.S. Department of Commerce, Bureau of Economic Analysis, [www.bea.gov/regional/spi](http://www.bea.gov/regional/spi). Data extracted June 2009.

<sup>(1)</sup> Refer to Table 7 for Personal Income figures.

**NON-FARM EMPLOYMENT IN TWELVE STATE NORTH CENTRAL REGION**  
**(Thousands of Jobs)**

<b>State</b>	<b>1990 Employment</b>	<b>2000 Employment</b>	<b>2008 Employment</b>	<b>% Increase 1990-2000</b>	<b>2000- 2008</b>
Illinois .....	5,287.6	6,044.8	5,948.3	14.3	(1.6)
Ohio .....	4,882.3	5,624.7	5,368.0	15.2	(4.6)
Michigan.....	3,946.5	4,676.9	4,159.2	18.5	(11.1)
Indiana .....	2,521.9	3,000.1	2,958.2	19.0	(1.4)
Wisconsin.....	2,291.5	2,833.8	2,870.2	23.7	1.3
Missouri.....	2,345.0	2,748.7	2,792.3	17.2	1.6
MINNESOTA.....	2,135.9	2,684.9	2,758.8	25.7	2.8
Iowa .....	1,226.4	1,478.5	1,523.2	20.6	3.0
Kansas.....	1,091.9	1,346.1	1,391.1	23.3	3.3
Nebraska.....	730.9	910.7	964.7	24.6	5.9
South Dakota .....	288.5	377.9	411.4	31.0	8.9
North Dakota.....	265.8	327.7	367.0	23.2	12.0
Region .....	<u>27,014.2</u>	<u>32,054.8</u>	<u>31,512.4</u>	<u>18.7</u>	<u>(1.7)</u>

Source: IHS Global Insight (USA), Inc., @ Markets Data Bank and U.S. Department of Labor, Bureau of Labor Statistics, <http://bls.gov/sae/home.html>. Minnesota employment, Minnesota Department of Employment and Economic Development, [www.deed.state.mn.us/lmi/tools/ces](http://www.deed.state.mn.us/lmi/tools/ces). Data extracted June 2009.

**MINNESOTA AND U.S. UNEMPLOYMENT RATES NOT SEASONALLY ADJUSTED**

Year	<u>Annual Average</u>	
	Minnesota	U.S.
2000.....	3.1%	4.0%
2001.....	3.8%	4.7%
2002.....	4.5%	5.8%
2003.....	4.9%	6.0%
2004.....	4.6%	5.6%
2005.....	4.2%	5.1%
2006.....	4.1%	4.6%
2007.....	4.6%	4.6%
2008.....	5.4%	5.8%

Month	Minnesota	U.S.
2008		
January.....	5.5%	5.4%
February.....	5.3%	5.2%
March.....	5.5%	5.2%
April.....	5.0%	4.8%
May.....	4.9%	5.2%
June.....	5.3%	5.7%
July.....	5.4%	6.0%
August.....	5.4%	6.1%
September.....	5.4%	6.0%
October.....	5.1%	6.1%
November.....	5.8%	6.5%
December.....	6.8%	7.1%
Annual Average.....	5.4%	5.8%

Month	Minnesota	U.S.
2009		
January.....	8.5%	8.5%
February.....	8.7%	8.9%
March.....	8.9%	9.0%
April.....	8.1%	8.6%
May.....	7.8%	9.1%
June.....	8.4	9.7

Source: Minnesota Department of Employment and Economic Development,  
[www.deed.state.mn.us/lmi/tools/laus](http://www.deed.state.mn.us/lmi/tools/laus).

**MINNESOTA BASED COMPANIES INCLUDED IN THE FORTUNE 500**

Rank		Revenues	Assets	Profits	Industry Category	Rank
2008	2007	\$000	\$000	\$000		
21	25	UnitedHealth Group	81,186,000	55,815,000	2,977,000	Health Care: Insurance and MC
28	31	Target	64,948,000	44,106,000	2,214,000	General Merchandisers
51	62	Supervalu	44,048,000	21,062,000	593,000	Food and Drug Stores
56	66	Best Buy	40,023,000	12,758,000	1,407,000	Specialty Retailers
72	145	Cenex Harvest States	32,167,500	8,772,000	803,000	Wholesalers: Food and Grocery
95	100	Minnesota Mining & Mfg. (3M)	25,269,000	25,547,000	3,460,000	Miscellaneous
129	122	U.S. Bancorp	19,229,000	265,912,000	2,946,000	Commercial Banks
193	214	General Mills	13,652,100	19,041,600	1,294,700	Food Consumer Products
196	217	Medtronic	13,515,000	22,198,000	2,231,000	Medical Products & Equipment
224	294	Land O'Lakes	12,039,300	4,981,300	159,600	Food Consumer Products
242	260	Xcel Energy	11,203,200	24,958,500	645,600	Utilities: Gas & Electric
276	422	Mosaic	9,812,600	11,819,800	2,082,800	Chemicals
300	341	C.H. Robinson Worldwide	8,578,600	1,815,700	359,200	Transportation and Logistics
348	296	Ameriprise Financial	7,149,000	95,676,000	(38,000)	Diversified Financials
373	390	Hormel Foods	6,754,900	3,616,500	285,500	Food Consumer Products
403	438	Ecolab	6,137,500	4,756,900	448,100	Chemicals
409	398	Thrivent Financial for Lutherans	6,060,600	52,498,900	(329,700)	Insurance: Life, Health (mutual)
478	---	PepsiAmericas	4,937,200	5,054,100	226,400	Beverages
492	---	Nash Finch	4,703,700	955,000	36,200	Wholesalers: Food and Grocery

Source: Fortune Magazine, dated May 4, 2009.

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## **APPENDIX F**

### **State Financial Statements For the Fiscal Year Ended June 30, 2008**

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**APPENDIX F**  
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**Independent Auditor's Report**

Members of the Minnesota State Legislature

The Honorable Tim Pawlenty, Governor

Mr. Tom Hanson, Commissioner of Finance

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Minnesota, as of and for the year ended June 30, 2008, which collectively comprise the state's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the State of Minnesota's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Minnesota State Colleges and Universities, which is a major proprietary fund and 71 percent, 64 percent, and 40 percent, respectively, of the total assets, net assets, and operating revenues of the primary government's business-type activities. We also did not audit the financial statements of the Housing Finance Agency, Metropolitan Council, University of Minnesota, ClearWay Minnesota, National Sports Center Foundation, Office of Higher Education, Public Facilities Authority, and Workers' Compensation Assigned Risk Plan, which cumulatively represent 99 percent, 99 percent, and 99 percent, respectively, of the total assets, net assets, and operating revenues of the total discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aforementioned major proprietary fund, business-type activities, and discretely presented component units, is based solely on the reports of other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

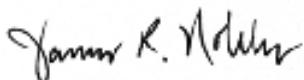
In our opinion, based upon our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Minnesota as of June 30, 2008, and the respective changes in financial position and, where

Members of the Minnesota State Legislature  
The Honorable Tim Pawlenty, Governor  
Mr. Tom Hanson, Commissioner of Finance  
Page 2

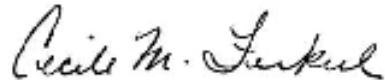
applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 1 to the basic financial statements, the State of Minnesota adopted Governmental Accounting Standards Board Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*, and Statement No. 50, *Pension Disclosures*, for the year ended June 30, 2008.

Management's Discussion and Analysis and the other required supplementary information, as listed in the Table of Contents, are not a required part of the State of Minnesota's basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.



James R. Nobles  
Legislative Auditor



Cecile M. Ferkul, CPA  
Deputy Legislative Auditor

December 9, 2008



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## 2008 Comprehensive Annual Financial Report Management's Discussion and Analysis

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### Introduction

The following discussion and analysis of the state of Minnesota (state) financial performance provides an overview of the state's financial activities for the fiscal year ended June 30, 2008, and identifies changes in the financial position of the state, which occurred during the fiscal year. This section should be read in conjunction with the preceding transmittal letter and the state's financial statements and notes to the financial statements, which follow.

### Overview of the Financial Statements

The focus of Minnesota's financial reporting is on the state as a whole, and on the individual funds that are considered to be major. This reporting focus presents a more comprehensive view of Minnesota's financial activities and financial position, and makes the comparison of Minnesota's government to other governments easier.

The financial section of this annual report has four parts:

- Management's Discussion and Analysis (MD&A)
- Basic Financial Statements
- Required Supplementary Information
- Combining and Individual Fund Statements – Nonmajor Funds

The report also includes statistical and economic information, which generally provides a ten-year history of various indicators.

The basic financial statements include government-wide financial statements, fund financial statements, and notes to the financial statements that provide more detailed information to the users of the financial statements.

### Government-wide Financial Statements

The government-wide financial statements provide an overall view of the state's operations in a manner similar to a private-sector business. Government-wide financial statements consist of the statement of net assets and the statement of activities that are prepared using the economic resources measurement focus and the accrual basis of accounting. All current year revenues and expenses are included in the statements regardless of whether the related cash has been received or paid. Revenues and expenses are reported in the statement of activities for some items that will not result in cash flows until future fiscal periods (e.g., uncollected taxes, accounts receivable, and earned but unused vacation leave). This reporting method produces a view of financial activities and position similar to that presented by most private-sector companies. The statements provide both short-term and long-term information about the state's financial position, which assists readers in assessing the state's economic condition at the end of the fiscal year.

The government-wide financial statements are located immediately following this discussion and analysis.

The statement of net assets presents all of the state's financial resources along with capital assets and long-term obligations. The statement includes all assets and liabilities of the state. Net assets is the difference between assets and liabilities and is one method to measure the state's financial condition.

- An increase or decrease in the state's net assets from one year to the next indicates whether the financial position of the state is improving or deteriorating.
- Other indicators of the state's financial condition include the condition of its infrastructure, and economic events and trends that affect future revenues and expenses.

The statement of activities presents the changes in net assets and reports on the gross and net cost of various activities carried out by the state (governmental, business-type, and component units). These costs are paid by general taxes and other revenues generated by the state. This statement summarizes the cost of providing specific services by the government, and includes all current year revenues and expenses.

The statement of net assets and the statement of activities segregate the activities of the state into three types.

#### Governmental Activities

The governmental activities of the state include most basic services such as environmental resources, general government, transportation, education, health and human services, and public safety. Most of the costs of these activities are financed by taxes, fees, and federal grants.

#### Business-type Activities

The business-type activities of the state normally are intended to recover all, or a significant portion of, their costs through user fees and charges to external users of goods and services. The operations of the Unemployment Insurance Fund, the State Colleges and Universities, and the Lottery are examples of business-type activities.

#### Discretely Presented Component Units

Component units are legally separate organizations for which the state is financially accountable, or the cause of the unit's financial statements to be misleading or incomplete. Financial accountability is defined as the appointment of a voting majority of the component unit governing body, and either a) the ability of the state to impose its will, or b) the potential for the organization to provide financial benefits to, or impose financial burdens on, the primary government.

The state's ten component units are reported in two categories: major and nonmajor. This categorization is based on the relative size of an individual component unit's assets, liabilities, revenues, and expenses in relation to the total of all component units and the primary government.

The state's three discretely presented major component units are:

- Housing Finance Agency
- Metropolitan Council
- University of Minnesota

The state's seven nonmajor component units are combined into a single column for reporting in the fund financial statements. These nonmajor component units are:

- Agricultural and Economic Development Board
- ClearWay Minnesota
- National Sports Center Foundation
- Office of Higher Education
- Public Facilities Authority
- Rural Finance Authority
- Workers' Compensation Assigned Risk Plan

#### State Fund and Component Unit Financial Statements

A fund is a grouping of related self-balancing accounts used to maintain control over resources that have been segregated for specific activities or objectives. The state of Minnesota, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Fund financial statements present financial information in a format familiar to experienced users of governmental financial statements and reports. The fund financial statements focus on individual parts of the state, reporting the state's operations in more detail than in the government-wide statements. Fund financial statements focus on the most significant funds within the state.

The state's funds are divided into three categories:

#### Governmental Funds

Governmental funds record most of the basic services provided by the state and account for essentially the same functions as reported in the governmental activities in the government-wide financial statements. Unlike the government-wide financial statements, the fund financial statements focus on how money flows in and out of the funds during a fiscal year and spendable resources available at the end of the fiscal year.

Governmental funds are accounted for using the modified accrual basis of accounting, which recognizes revenues when they are available and measurable. Expenditures are generally recognized in the accounting period when the fund liability is incurred, if measurable. This approach is known as the flow of current financial resources measurement focus. These statements provide a detailed short-term view of the state's finances that assists in determining whether there are more or less resources available and whether these financial resources will be adequate to meet the current needs of the state. Governmental funds include the General, special revenue, capital project, Debt Service, and permanent funds.

The focus of governmental funds is narrower than that of the government-wide financial statements. It is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By comparing this financial information, readers may better understand the long-term impact of the state's short-term financing decisions.

The basic financial statements include a reconciliation of governmental funds to governmental activities. These reconciliations follow the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances.

The state maintains 29 individual governmental funds. Information is presented separately in the governmental funds *balance sheet* and in the governmental funds *statement of revenues, expenditures, and changes in fund balances* for the General and Federal funds, which are reported as major funds information from the remaining 27 funds is combined into a single aggregated column. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements included in this report.

The state adopts a biennial budget with annual appropriations for the General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

Proprietary Funds

When the state charges customers for the services it provides, whether to outside customers or to other agencies within the state, these services are generally reported in proprietary funds. Proprietary funds (enterprise and internal service) utilize accrual accounting which is the same method used by private-sector businesses. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

Enterprise funds, a type of proprietary fund, are used to report activities that provide goods and services to outside (non-government) customers, including the general public. Internal service funds are an accounting device used to accumulate and allocate costs internally for goods and services provided by one program of the state to another. Because the activities reported by internal service funds predominantly benefit governmental functions rather than business-type functions, the internal service funds have been included within governmental activities in the government-wide financial statements.

The state maintains 17 individual proprietary funds. The State Colleges and Universities and Unemployment Insurance funds, both of which are considered major funds, are presented separately in the proprietary funds *statement of net assets* and in the proprietary funds *statement of revenues, expenses, and changes in net assets*. Information from the 8 nonmajor enterprise funds and the 7 internal service funds are combined into two separate aggregated columns. Individual fund data for each of these nonmajor proprietary funds is provided in the form of combining statements presented in this report.

#### Fiduciary Funds

Fiduciary funds are used to report activities when the state acts as a trustee or fiduciary to hold resources for the benefit of parties outside the state. The accrual basis of accounting is used for fiduciary funds and is similar to the accounting used for proprietary funds. The government-wide statements exclude fiduciary fund activities and balances because these assets are restricted in purpose and cannot be used by the state to finance its operations. The state must assure that the assets reported in fiduciary funds are used for their intended purposes.

The state maintains 19 individual fiduciary funds. The state's fiduciary funds are the pension trust funds, the investment trust funds (which accounts for the transactions, assets, liabilities, and fund equity of the external investment pools), and the Agency Fund (which accounts for the assets held for distribution by the state as an agent for other governmental units, other organizations, or individuals). Individual fund detail is included in the combining financial statements included in this report.

#### Component Units

Component units are legally separate organizations for which the state is financially accountable. The government-wide financial statements present information for the component units in a single column on the statement of net assets. Also, some information on the statement of changes in net assets is aggregated for component units. The component units *statements of net assets* and the component units *statement of changes in net assets* provide detail for each major component unit and aggregate the detail for nonmajor component units. Individual nonmajor component unit detail can be found in the combining financial statements included in this report.

#### Notes to the Financial Statements

The notes provide additional narrative and financial information that is essential to a full understanding of the data provided in the government-wide financial statements and the fund financial statements. The notes to the financial statements are located immediately following the component unit financial statements.

#### Required Supplementary Information

The basic financial statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. This section includes maintenance data regarding certain portions of the state's infrastructure, actuarial measures of pension and Other Postemployment Benefits funding progress, and public employees insurance program development information.

#### Other Supplementary Information

Other supplementary information includes combining financial statements for nonmajor governmental, proprietary, and fiduciary funds and nonmajor discretely presented component units. These funds are added together by fund type and presented in single columns in the basic financial statements.

#### Financial Highlights

##### Government-wide

- The assets of the state exceeded liabilities at June 30, 2008, by \$13.2 billion (presented as *net assets*). Of this amount, \$484 million was reported as *unrestricted net assets*. Unrestricted net assets represent the amount available to the state to meet ongoing obligations to citizens and creditors. However, many of the resources have internally imposed designations, such as state statutory language, which limit resource use. These assets are not reported as restricted net assets because the limitations imposed internally by the state, not externally imposed by sources such as creditors or the constitution. For discussion on the variances from prior year, see the Government-wide Financial Analysis section.

- The state's total net assets increased by \$325 million (2.5 percent) during fiscal year 2008. Net assets of governmental activities increased by \$156 million (1.4 percent), while net assets of the business-type activities showed an increase of \$169 million (8.1 percent). For discussion on the variances from prior year, see the Government-wide Financial Analysis section.

##### Fund Level

- The state's total net assets increased by \$325 million (2.5 percent) during fiscal year 2008. Net assets of governmental activities increased by \$156 million (1.4 percent), while net assets of the business-type activities showed an increase of \$169 million (8.1 percent). For discussion on the variances from prior year, see the Government-wide Financial Analysis section.

##### Long-Term Debt

- The state's total long-term liabilities increased by \$443 million (7.4 percent) during the current fiscal year. The increase is partially due to the issuance of general obligation bonds for trunk highway projects and other various state purposes and revenue bonds for Minnesota State Colleges and Universities. The beginning balance has been restated due to the implementation of GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions." As a result of implementing this statement, the state recognized a change in accounting principle of \$91,812,000, which restated the liability recognized for other postemployment benefits at the beginning of the year to zero.

## Government-wide Financial Analysis

As noted earlier, net assets serve over time as a useful indicator of a government's financial position. The state's combined net assets (governmental and business-type activities) totaled \$13.2 billion at the end of 2008, compared to \$12.9 billion at the end of the previous year.

Net Assets		
June 30, 2008 and 2007 (In Thousands)		
Governmental Activities	Business-type Activities	Total Primary Government
2008	2007	2008
<b>Current Assets</b>		
\$ 9,675,894	\$ 10,341,404	\$ 1,588,517
Noncurrent Assets		
Capital Assets	9,789,769	1,462,138
Other Assets	781,737	145,938
<b>Total Assets</b>	<b>\$ 20,956,331</b>	<b>\$ 20,926,106</b>
<b>Current Liabilities</b>	<b>\$ 4,702,255</b>	<b>\$ 5,087,004</b>
Noncurrent Liabilities	5,331,720	5,036,122
<b>Total Liabilities</b>	<b>\$ 10,033,975</b>	<b>\$ 10,123,126</b>
<b>Net Assets:</b>		
Invested in Capital Assets,		
Net of Related Debt	\$ 7,775,939	\$ 6,781,966
Restricted	2,693,736	2,703,998
Unrestricted	488,681	1,317,416
<b>Total Net Assets</b>	<b>\$ 10,659,356</b>	<b>\$ 10,802,980</b>

The largest portion, \$8.9 billion of \$13.2 billion, of the state's net assets reflects investment in capital assets such as land, buildings, equipment, and infrastructure (pavement, bridges, and other immovable assets), less any related outstanding debt used to acquire those assets. The state uses these capital assets to provide services to citizens. Capital assets are not considered to be convertible to cash and cannot be used to fund the daily activities of the state or pay for the debt related to capital assets. Therefore, the resources needed to repay this debt related to capital assets must be provided from other sources.

Approximately \$3.8 billion of the state's net assets represent resources subject to external restrictions, constitutional provisions, or enabling legislation, which restricts how these assets may be used.

The remaining net assets balance of \$484 million represents primarily unrestricted net assets of the governmental activities that may be used to meet the state's ongoing obligations to citizens and creditors. As noted previously, within this balance, many of the resources have internally imposed designations, such as state statutory language, which limit resource use. These assets are not reported as restricted net assets because the limitations are imposed internally by the state, not externally imposed by sources such as creditors.

The state's combined net assets for governmental and business-type activities increased \$325 million (2.5 percent) over the course of this fiscal year. This resulted from a \$156 million (1.4 percent) increase in net assets of governmental activities, and a \$169 million (8.1 percent) increase in net assets of business-type activities.

Changes in Net Assets (In Thousands)		
Fiscal Years Ended June 30, 2008 and 2007		
Governmental Activities		Business-type Activities
2008	2007	2008
Revenues:		
Program Revenues:		
Charges for Services <sup>(1)</sup>	\$ 1,202,565	\$ 1,117,469
Operating Grants and Contributions	6,677,323	6,500,439
Capital Grants	449,765	237,700
General Revenues:		
Individual Income Taxes	7,929,096	7,463,956
Corporate Income Taxes	1,039,043	1,160,380
Sales Taxes	4,474,576	4,600,984
Property Taxes	703,972	667,395
Motor Vehicle Taxes	1,011,494	1,025,920
Fuel Taxes	651,388	647,168
Other Taxes <sup>(1)</sup>	2,149,162	2,195,890
Tobacco Settlement	186,425	184,924
Investment/Interest Income	121,638	155,016
Other Revenues	103,416	91,887
Total Revenues	<b>\$ 26,731,757</b>	<b>\$ 26,046,031</b>
Expenses:		
Public Safety and Corrections	\$ 901,641	\$ 855,328
Transportation	2,047,500	1,793,056
Agricultural, Environmental and Energy Resources <sup>(1)</sup>	825,842	762,549
Economic and Workforce Development <sup>(1)</sup>	704,501	568,064
General Education	7,675,565	7,322,406
Higher Education	981,943	921,339
Health and Human Services <sup>(1)</sup>	10,266,359	9,596,061
General Government	816,111	771,733
Intergovernmental Aid	1,511,715	1,489,419
Interest	221,162	208,719
State Colleges and Universities	-	1,675,051
Unemployment Insurance	-	828,857
Lottery	-	311,983
Other	-	346,834
Total Expenses	<b>\$ 25,982,341</b>	<b>\$ 24,291,684</b>
Excess (Deficiency) Before Transfers	\$ 718,923	\$ 1,756,327
Transfers <sup>(1)</sup>	<b>\$ 654,359</b>	<b>\$ 485,637</b>
Change in Net Assets	<b>\$ 64,664</b>	<b>\$ 120,658</b>
Net Assets, Beginning	<b>\$ 10,802,980</b>	<b>\$ 9,800,210</b>
Prior Period Adjustments	-	7,684
Change in Accounting Principle	9,131	-
Change in Fund Structure	(9,472)	-
Net Assets, Ending	<b>\$ 10,959,356</b>	<b>\$ 10,822,980</b>
		<b>\$ 2,242,306</b>
		<b>\$ 2,073,584</b>
		<b>\$ 13,201,682</b>
		<b>\$ 12,876,664</b>

<sup>(1)</sup> 2007 has been restated for reclassifications to be consistent with 2008 presentation.

Approximately 61 percent of the state's total revenue (governmental and business-type activities) came from taxes, while 25 percent resulted from grants and contributions, including federal aid. Charges for various goods and services provided 12 percent of the total revenues. The remaining 2 percent came from other general revenues.

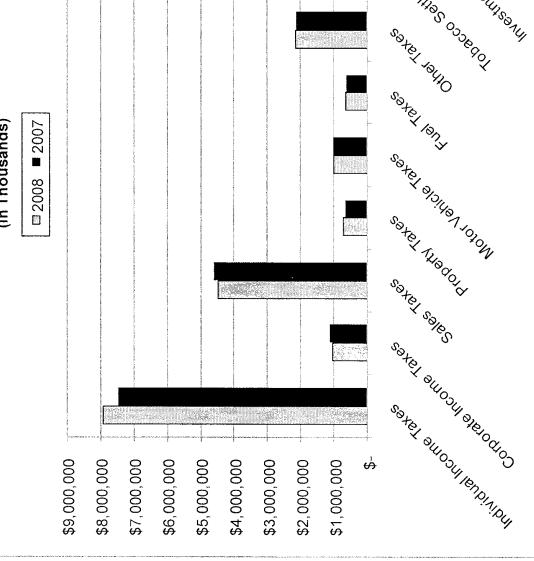
The state's expenses cover a range of services. The largest expenses were for general education, and health and human services.

#### Governmental Activities

Governmental activities increased the state's net assets by \$156 million compared to an increase of \$1.2 billion in the prior year.

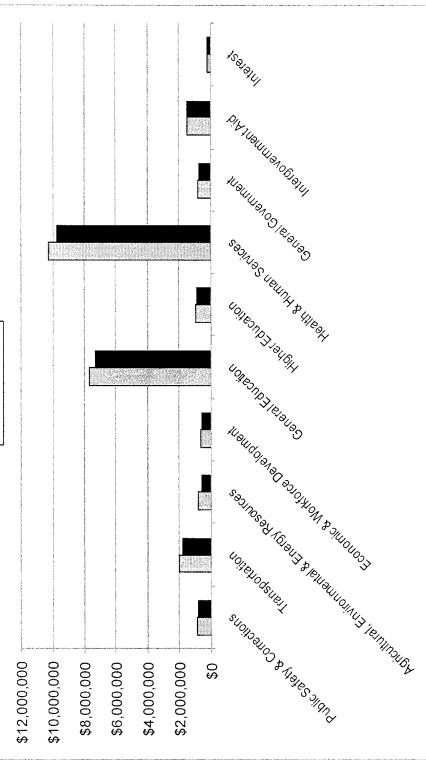
The increase in revenues was primarily attributable to an increase in individual income taxes and an increase in grants and contributions. The increase in grants and contributions was primarily attributable to revenue from the Federal government for their participation in the increase in medical assistance expenses and the increase in transportation expenses resulting from the rebuilding of the I-35W bridge, which collapsed in August 2007. These revenue increases were slightly offset by a decrease in corporate income taxes due to a decline in corporate profits and a decrease in mortgage and deed taxes due to a decline in real estate values and housing sales.

General Revenues - Governmental Activities  
Fiscal Years Ended June 30, 2008 and 2007  
(In Thousands)



Functional Expenses - Governmental Activities  
Fiscal Year Ended June 30, 2008 and 2007  
(In Thousands)

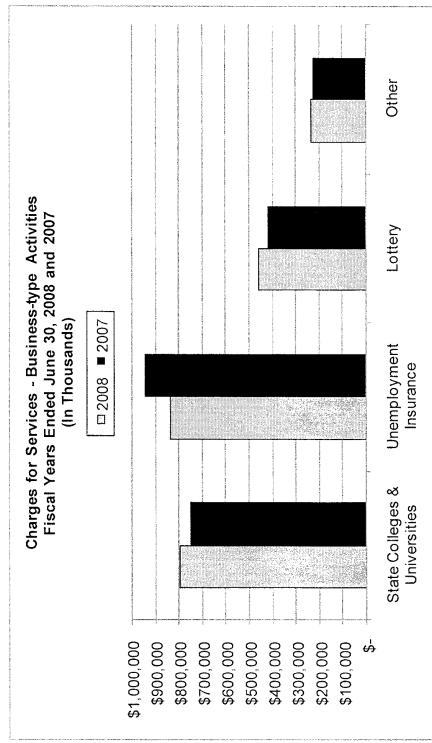
□ 2008 ■ 2007



The increase in expenses resulted from increases in several functional expense categories. Economic and Workforce Development, Transportation and General Government expenses increased primarily due to one-time unusual events. Economic and Workforce Development and part of the Transportation expenses increase resulted from flooding in southeastern Minnesota. Grants were provided for damages to businesses and residences as well as repairing infrastructure. Transportation expenses also increased due to the rebuilding the I-35W bridge. As stated above, these expenses were reimbursed by the federal government. The bridge collapse also resulted in an increase in General Government expenses due to a settlement to claimants who died or were injured from the bridge collapse. Health and Human Services expenses increased mainly due to an increase in the number of eligible participants for medical assistance and an increase in the average health care costs. As stated above, this increase was partially offset by the federal government's share of these expenses. General Education expenses increased due to a 2 percent increase in the per pupil formula, an increase in special education funding, and onetime appropriations for school technology and deferred maintenance. Higher Education expenses increased primarily due to grants to the University of Minnesota (component unit).

#### Business-type Activities

The state's proprietary funds net assets increased by \$169 million during the current year. This primarily resulted from a \$120 million increase in net assets in the State Colleges and Universities Fund, which compared to a similar increase of \$126 million in the prior year. Transfers from the General Fund increased \$64 million and tuition revenue increased \$46 million. These increases were offset by an increase in salaries and fringe benefits of \$88 million. The increases in tuition and salaries and fringe benefits primarily resulted due to an increase in the number of students. The remaining increase in net assets of \$49 million resulted primarily from an \$38 million increase in net assets of the Unemployment Insurance Fund. This compares to an increase of \$175 million in the prior year. This change resulted from increased benefit payment as the unemployment rate increased.



### State Funds Financial Analysis

As noted earlier, the state uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the state's governmental funds is to provide information on near-term cash inflows and outflows during the fiscal year, and balances of spendable resources as of fiscal year end. Such information is useful in assessing the state's financial condition. The unreserved fund balance serves as a useful measure of the state's net resources for future spending at the end of the fiscal year.

As of the end of the current fiscal year, the state's governmental funds reported combined ending fund balances of \$5.1 billion, a decrease of \$325 million over the prior year.

The General Fund is the chief operating fund of the state. At the end of the current fiscal year, the unreserved fund balance of the General Fund was \$689 million, a decrease of \$435 million compared to the prior year. This compared to an unreserved fund balance of \$1.1 billion in the prior year with an increase of \$514 million from fiscal year 2006.

As the General Fund is the chief operating fund of the state, most of the same variances impacting Governmental Activities impacted the General Fund. Economic and Workforce Development expenditures increased primarily due to one-time unusual events. Economic and Workforce Development expenditures increased due to grants issued to businesses and residents of southeastern Minnesota for flooding damage. The increase in General Government expenditures primarily resulted from a settlement to claimants who died or were injured from the I-35W bridge collapse. Health and Human Services expenditures increased mainly due to an increase in the number of eligible participants for medical assistance and increased average health care costs. General Education expenditures increased due to an increase in the per pupil formula by 2 percent, an increase in special education funding, and a one-time appropriation for school technology and deferred maintenance. Higher Education expenditures increased primarily due to grants to the University of Minnesota (component unit).

### Proprietary Funds

The statements for proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The state's proprietary funds net assets increased by \$169 million during the current year. This primarily resulted from a \$120 million increase in net assets in the State Colleges and Universities Fund and an increase of \$38 million in net assets of the Unemployment Insurance Fund. For further discussion, see the Government-wide Financial Analysis – Business-type Activities section.

### General Fund Budgetary Highlights

During fiscal year 2008, the state legislature appropriated \$80 million from the General Fund for flood cleanup and recovery assistance in southeastern Minnesota and \$37 million to create a fund for payment of settlements to the victims of the I-35W bridge collapse.

There were no net over-expenditures or line-item over-expenditures by the General Fund departments during the current fiscal year.

Based on the November 2007 and February 2008 forecasts, the state's financial outlook has deteriorated by approximately \$1.2 billion since enactment of the fiscal year 2008-09 budget during the 2007 legislative session. This was primarily the result of a decrease in projected revenues from individual and corporate income taxes and sales taxes. Expenditures remained consistent with the originally enacted budget. The budget was rebalanced primarily by using budgetary reserves and increasing transfers from other funds.

Based on the November 2008 forecast, the state's financial outlook continued to weaken and a deficit of \$426 million is currently forecast for fiscal year 2009. A \$4.8 billion budget shortfall is now projected for the state's fiscal year 2010-11 budget, which will be enacted in the fiscal year 2009 legislative session. Both state statutes and constitution require a balanced budget for the biennium and prohibit borrowing for operating purposes beyond the end of the biennium. Minnesota's budget reserve is available for use, but is not sufficient to solve the entire problem fiscal year 2009 deficit. The budget reserve was \$655 million as of June 30, 2008. However, the state used \$500 million of this reserve to solve the forecast deficit in the February forecast leaving a current budget reserve of \$155 million. The Governor also has the authority to unallow expenditures after the budget reserve has been depleted. The state's cash flow account, used to smooth timing differences between the receipts of revenues and expenditure cash outlays within a fiscal year, is currently \$350 million.

### Capital Asset and Debt Administration

#### Capital Assets

The state's investment in capital assets for governmental and business-type activities as of June 30, 2008, was \$14.2 billion, less accumulated depreciation of \$2.2 billion, resulting in a net book value of \$12.0 billion. This investment in capital assets includes land, buildings, equipment, infrastructure, and construction in progress. Infrastructure assets are long-lived capital assets, such as pavement, bridges, tunnels, drainage systems, lighting systems, and similar items that are normally stationary in nature.

### Debt Administration

The authority of the state to incur debt is described in Article XI, Sections 5 and 7, of the state's constitution. General obligation bonds, issued by the state, are backed by the full faith, credit, and taxing powers of the state.

The state's general obligation bonds are rated as follows:

- Aa1 by Moody's Investors Service
- AAA by Standard & Poors
- AAA by Fitch Ratings

The state also issues revenue bonds, which are payable solely from rentals, revenues, and other income, charges and monies that were pledged for repayment.

		Capital Assets June 30, 2008 and 2007 (In Thousands)			
		Governmental Activities		Business-type Activities	
		2007	2008	2007	2008
Capital Assets not Depreciated:					
Land	\$ 1,904,657	\$ 1,807,456	\$ 80,652	\$ 79,488	\$ 1,986,509
Buildings, Structures, Improvements	28,040	28,975	-	-	28,040
Construction in Progress	261,251	183,997	174,345	132,191	435,596
Infrastructure	6,876,135	6,951,250	-	-	6,876,135
Art and Historical Treasures	1,1989	500	-	-	1,1989
Total Capital Assets not Depreciated	\$ 9,072,072	\$ 8,872,178	\$ 256,197	\$ 211,679	\$ 9,327,269
Capital Assets Depreciated:					
Buildings, Structures, Improvements	\$ 20,113,266	\$ 1,925,399	\$ 2,071,380	\$ 1,918,343	\$ 4,082,706
Infrastructure	69,216	65,505	-	-	69,216
Library Collections	-	-	48,168	48,264	48,764
Equipment, Furniture, Fixtures	397,033	390,001	288,172	282,764	685,205
Total Capital Assets Depreciated	\$ 2,477,576	\$ 2,386,905	\$ 2,407,720	\$ 2,249,377	\$ 4,732,776
Less: Accumulated Depreciation	1,017,987	965,314	1,203,779	1,152,346	2,218,746
Capital Assets Net of Depreciation	\$ 1,459,588	\$ 1,327,591	\$ 1,205,941	\$ 1,095,825	\$ 2,523,416
Total	\$ 10,531,680	\$ 9,793,769	\$ 1,462,38	\$ 1,308,504	\$ 11,108,273

		Capital Assets June 30, 2008 and 2007 (In Thousands)			
		Governmental Activities		Business-type Activities	
		2007	2008	2007	2008
Outstanding Bonded Debt June 30, 2008 and 2007 (In Thousands)					
Governmental Activities					
2008					
General Obligation	\$ 4,070,056	\$ 3,791,494	\$ 215,024	\$ 188,096	\$ 4,285,080
Revenue	\$ 14,500	\$ 15,145	\$ 206,595	\$ 170,941	\$ 211,095
Total	\$ 4,084,556	\$ 3,806,639	\$ 421,609	\$ 359,037	\$ 4,465,186

The state uses the modified approach for reporting selected infrastructure assets. The modified approach requires that the state meet certain requirements regarding the inventory and maintenance of eligible capital assets, including condition assessments. Under the modified approach, assets are not depreciated and certain maintenance and preservation costs associated with those assets are expensed. Assets accounted for under this approach include approximately 29,000 lane miles of pavement and 3,000 bridges that are maintained by the Minnesota Department of Transportation.

The state's goal is to maintain pavement at, or above, a 3.0 Pavement Quality Index (PQI) for all principal arterial pavement and at, or above, a 2.8 PQI for all other pavement. The most recent condition assessment, completed for calendar year 2007, indicated that the average PQI for principal arterial pavement was 3.3 and 3.2 for all other pavements. The state has maintained a stable condition of pavement over the past five years with a slight decline in the current year.

The state's goal is to have over 92 percent of principal arterial system bridges and 80 percent of all other system bridges in fair to good condition. The most recent condition assessment, completed for calendar year 2007, indicated that 88 percent of principal arterial system bridges and 93 percent of all other system bridges were in fair to good condition. The state has also maintained a stable condition of bridges over the past several years.

In August 2007, the I-35W bridge over the Mississippi River collapsed. As a result of rebuilding the bridge, actual expenditures for both capitalized and maintenance projects increased from the original budget during the current year. These increases were partially offset by a projected decrease in other projects as resources were devoted to this project.

Additional information on the state's capital assets and infrastructure under the modified approach is included in Note 6 – Capital Assets of the notes to the financial statements and in the required supplementary information, respectively.

### Requests for Information

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the state's finances and to demonstrate the state's accountability for the money it receives.

Questions about this report or requests for additional financial information should be addressed to the Minnesota Department of Finance, 400 Centennial Office Building, 658 Cedar Street, Saint Paul, Minnesota, 55155.

**STATE OF MINNESOTA**  
**STATEMENT OF NET ASSETS**  
**JUNE 30, 2008**  
**(IN THOUSANDS)**

**STATE OF MINNESOTA**  
**STATEMENT OF NET ASSETS (CONTINUED)**  
**JUNE 30, 2008**  
**(IN THOUSANDS)**

	PRIMARY GOVERNMENT BUSINESS-TYPE ACTIVITIES		COMPONENT UNITS	PRIMARY GOVERNMENT BUSINESS-TYPE ACTIVITIES	GOVERNMENTAL ACTIVITIES	PRIMARY GOVERNMENT BUSINESS-TYPE ACTIVITIES	GOVERNMENTAL ACTIVITIES	COMPONENT UNITS
	TOTAL	TOTAL						
<b>ASSETS</b>								
Current Assets:								
Cash and Cash Equivalents	\$ 5,250,912	\$ 1,146,381	\$ 6,466,293	\$ 1,285,662		\$ 775,939	\$ 1,108,136	\$ 2,946,054
Accounts Receivable	1,295,812	89,399	1,350,711	1,285,662				
Due from Component Units	2,097,346	369,617	2,387,863	386,819				
Due from Primary Government	17,743	-	17,743	-				
Accrued Retirement Interest Income	-	-	-	-				
Federal Aid Receivable	38,409	17	38,426	46,674				
Inventories	795,698	15,002	810,700	17,110				
Loans and Notes Receivable	25,080	20,189	45,269	100,664				
Internal Balances	57,342	8,740	66,082	100,664				
Securities Lending Collateral	17,379	(20,333)	5,768	79,047				
Other Assets	1,370	2,337	6,147	71,132				
Total Current Assets	\$ 9,679,854	\$ 1,588,517	\$ 11,268,381	\$ 3,601,647				\$ 5,520,324
Cash and Cash Equivalents-Restricted	\$ -	\$ -	\$ 117,005	\$ 117,005	\$ 506,716	\$ 2,893,756	\$ 3,833,826	
Investments-Restricted	\$ -	\$ -	\$ -	\$ -	\$ 228,810	\$ 483,761	\$ 550,324	
Accounts Receivable-Restricted	\$ -	\$ -	\$ -	\$ -	\$ 17,932	\$ 5,900	\$ 72,289	
Other Assets-Restricted	\$ -	\$ -	\$ -	\$ -	\$ 28,105	\$ 483,761	\$ 550,324	
Due from Primary Government	\$ -	\$ -	\$ -	\$ -	\$ 24,855	\$ 5,900	\$ 72,289	
Due from Component Units	\$ -	\$ -	\$ -	\$ -	\$ 103,405	\$ 13,201,602	\$ 9,187,577	
Investments:								
Loans and Notes Receivable	361,559	-	-	-				
General Obligation Bonds Payable	268,453	-	361,559	-				
General Revenue Bonds Payable	1,459,659	1,265,041	2,681,44	2,685,457				
Nondebt Capital Assets	2,195,937	255,197	2,451,134	4,677,359				
Infrastructure (Not depreciable)	6,876,135	-	6,976,135	7,143,308				
Other Assets	47,170	-	47,170	-				
Total Noncurrent Assets	\$ 11,313,467	\$ 1,606,046	\$ 12,919,513	\$ 13,861,748				
Total Assets	\$ 20,983,331	\$ 3,194,553	\$ 24,187,894	\$ 17,463,355				
<b>LIABILITIES</b>								
Current Liabilities:								
Accounts Payable:								
Accounts Payable-Restricted	\$ 3,383,851	\$ 23,842	\$ 228,117	\$ 3,612,068	\$ 397,717			
Due to Component Units	-	-	-	-	\$ 23,842			
Due to Primary Government	539,457	-	540,905	\$ 94,392				
Unearned Revenue	78,881	297	78,881	78,178				
General Obligation Bonds Payable	354,275	14,525	354,275	368,800				
Loans and Notes Payable	11,742	702	11,742	12,444				
Revenue Bonds Payable	785	6,540	785	7,325				
Claims Payable	84,354	-	84,354	84,334				
Compensated Absences Payable	30,657	16,303	30,657	47,170				
Workers Compensation Liability	4,530	1,040	4,530	10,014				
Other Liabilities	6,247	2,401	6,247	8,648				
Securities Lending Liabilities	173,279	5,768	173,279	17,047				
Other Liabilities	-	18,184	18,184	18,184				
Total Current Liabilities	\$ 4,732,256	\$ 349,950	\$ 5,051,945	\$ 2,317,722				
Noncurrent Liabilities:								
Accounts Payable-Restricted	\$ -	\$ -	\$ -	\$ -	\$ 81,933			
Due to Component Units	-	-	-	-	\$ 72,653			
Due to Primary Government	-	-	-	-	\$ 8,852			
Unearned Revenue	-	-	-	-	103,405			
General Obligation Bonds Payable	3,976,016	209,565	4,185,581	-	3,759			
Loans and Notes Payable	48,147	5,127	53,524	1,072,061				
Revenue Bonds Payable	13,715	203,179	13,715	3,712,946				
Claims Payable	721,687	12,444	721,687	624,097				
Compensated Absences Payable	2,144,860	121,602	2,144,860	21,738				
Workers Compensation Liability	81,136	3,484	81,136	84,600				
Other Liabilities	-	20,246	20,246	18,267				
Funds Held in Trust	18,917	-	18,917	18,917				
Due to Component Units	65,612	39,384	65,612	104,906				
Other Liabilities	-	60,257	60,257	53,371,996				
Total Noncurrent Liabilities	\$ 5,311,720	\$ 952,257	\$ 10,985,232	\$ 8,275,18				
Total Liabilities	\$ 10,033,975	\$ -	\$ -	\$ -	CONTINUED			

**STATE OF MINNESOTA**  
**STATEMENT OF ACTIVITIES**  
**YEAR ENDED JUNE 30, 2008**  
**(IN THOUSANDS)**

FUNCTIONS/PROGRAMS	PROGRAM REVENUES			NET EXPENSE, REVENUE AND CHANGES IN NET ASSETS		
	EXPENSES	OPERATING CHARGES FOR SERVICES		GOVERNMENTAL ACTIVITIES	PRIMARY GOVERNMENT-BUSINESS-TYPE ACTIVITIES	COMPONENT UNITS
		CHARGES FOR SERVICES	CAPITAL GRANTS AND CONTRIBUTIONS		PRIMARY GOVERNMENT-BUSINESS-TYPE ACTIVITIES	
Primary Government:						
Government Activities:						
Public Safety and Corrections.....	\$ 301,641	\$ 143,073	\$ 158,169	\$ 7,775	\$ (592,624)	\$ (592,624)
Transportation.....	2,041,500	21,474	566,069	436,336	(1,022,821)	(1,022,821)
Agricultural, Environmental and Energy Resources.....	825,842	380,056	186,832	5,654	(273,200)	(273,200)
Economic and Workforce Development.....	704,501	52,400	227,414	-	(424,687)	(424,687)
General Education.....	7,675,367	54,662	610,968	-	(7,009,937)	(7,009,937)
Higher Education.....	981,943	-	-	-	(981,943)	(981,943)
Health and Human Services.....	10,596,359	30,570	4,809,527	-	(6,056,362)	(6,056,362)
General Government.....	816,111	20,331	17,444	-	(556,336)	(556,336)
Intergovernmental Aid.....	1,511,715	-	-	-	(1,511,715)	(1,511,715)
Interest.....	221,162	-	-	-	(221,162)	(221,162)
Total Governmental Activities.....	<u>\$ 25,982,341</u>	<u>\$ 1,202,566</u>	<u>\$ 6,677,323</u>	<u>\$ 449,765</u>	<u>\$ (17,652,687)</u>	<u>\$ (17,652,687)</u>
Business-type Activities:						
State Colleges and Universities.....	\$ 1,675,051	\$ 794,091	\$ 210,874	\$ 1,142	\$ (668,944)	\$ (668,944)
Unemployment Insurance.....	825,857	835,725	6,350	-	13,218	13,218
Lottery.....	346,834	461,565	-	-	114,731	114,731
Other.....	228,361	233,944	-	-	5,583	5,583
Total Business-type Activities.....	<u>\$ 3,175,103</u>	<u>\$ 2,357,325</u>	<u>\$ 217,724</u>	<u>\$ 1,142</u>	<u>\$ (535,412)</u>	<u>\$ (535,412)</u>
Total Primary Government.....	<u><u>\$ 29,661,444</u></u>	<u><u>\$ 3,557,891</u></u>	<u><u>\$ 6,894,547</u></u>	<u><u>\$ 450,907</u></u>	<u><u>\$ (17,652,687)</u></u>	<u><u>\$ (18,88,099)</u></u>
Component Units:						
University of Minnesota.....	\$ 3,026,030	\$ 1,300,509	\$ 847,471	\$ 173,547	\$ (703,503)	\$ (703,503)
Metropolitan Council.....	777,386	136,842	198,236	95,939	(150,779)	(150,779)
Housing Finance.....	412,474	291,152	178,477	-	(32,845)	(32,845)
Others.....	392,553	171,627	72,194	-	(148,172)	(148,172)
Total Component Units.....	<u><u>\$ 4,602,483</u></u>	<u><u>\$ 2,000,130</u></u>	<u><u>\$ 1,297,468</u></u>	<u><u>\$ 269,486</u></u>	<u><u>\$ (1,035,299)</u></u>	<u><u>\$ (1,035,299)</u></u>
General Revenues:						
Taxes:						
Individual Income Taxes.....						
Corporate Income Taxes.....						
Sales Taxes.....						
Property Taxes.....						
Motor Vehicle Taxes.....						
Fuel Taxes.....						
Other Taxes.....						
Tobacco Settlement.....						
Unallocated Investment/Interest Income.....						
Other Revenues.....						
State Grants Not Restricted Transfers.....						
Total General Revenues and Transfers.....						
Change in Net Assets.....						
Net Assets, Beginning, as Reported.....						
Change in Accounting Principle.....						
Net Assets, Beginning, as Restated.....						
Net Assets, Ending.....						

The notes are an integral part of the financial statements.

**STATE OF MINNESOTA**  
**GOVERNMENTAL FUNDS**  
**BALANCE SHEET**  
**JUNE 30, 2008**  
**(IN THOUSANDS)**

**STATE OF MINNESOTA**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO THE STATEMENT OF NET ASSETS**  
**JUNE 30, 2008**  
**(IN THOUSANDS)**

	GENERAL	FEDERAL	NONMAJOR FUNDS	TOTAL
<b>ASSETS</b>				
Cash and Cash Equivalents.....	\$ 2,068,711	\$ 7,721	\$ 2,045,403	\$ 5,084,683
Investments.....	29,200	-	1,171,101	
Accounts Receivable.....	1,801,508	143,487	417,955	2,362,950
Interfund Receivables.....	125,096	4,911	170,613	300,620
Due from Component Units.....	836	-	120,312	121,148
Accrued Investment/Interest Income.....	28,459	-	9,669	38,128
Federal Aid Receivable.....	-	773,783	21,915	795,698
Inventories.....	-	-	23,055	23,055
Loans and Notes Receivable.....	43,176	15	283,794	326,955
Advances to Other Funds.....	1,750	-	-	1,750
Securities Lending Collateral.....	45,204	-	123,663	168,667
Investment in Land.....	-	-	15,376	15,376
<b>Total Assets</b> .....	<b>\$ 4,281,940</b>		<b>\$ 929,917</b>	<b>\$ 5,203,356</b>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts Payable.....	\$ 2,046,767	\$ 840,417	\$ 446,314	\$ 3,333,498
Interfund Payables.....	25,400	50,482	204,346	280,228
Due to Component Units.....	13,001	2,245	5,628	20,274
Deferred Revenue.....	1,295,942	29,281	189,440	1,514,663
Accrued Interest Payable.....	13,000	-	-	13,000
Securities Lending Liabilities.....	45,204	-	123,663	168,667
<b>Total Liabilities</b> .....	<b>\$ 3,439,314</b>		<b>\$ 922,425</b>	<b>\$ 5,330,530</b>
Fund Balances:				
Reserved Fund Balances:				
Reserve for Encumbrances.....	\$ 108,224	\$ -	\$ 201,242	\$ 309,466
Other Reserved Fund Balances.....	44,926	-	1,142,925	1,142,925
<b>Total Reserved Fund Balances</b> .....	<b>\$ 153,150</b>		<b>\$ 7,492</b>	<b>\$ 632,512</b>
Unreserved Fund Balances:				
Designated for:				
General Fund.....	\$ 689,476	\$ -	\$ 1,266,623	\$ 1,956,099
Special Revenue Funds.....	-	-	707,086	707,086
Debt Service Fund.....	-	-	9,479	9,479
Permanent Funds.....	-	-	-	-
Undesignated, reported in:				
Capital Project Funds.....	-	-	(12,873)	(12,873)
Special Revenue Funds.....	-	-	339,889	339,889
<b>Total Unreserved Fund Balance</b> .....	<b>\$ 689,476</b>		<b>\$ 2,310,304</b>	<b>\$ 2,999,780</b>
Total Fund Balances.....	<b>\$ 842,626</b>		<b>\$ 7,492</b>	<b>\$ 4,234,565</b>
Total Liabilities and Fund Balances.....	<b>\$ 4,281,940</b>		<b>\$ 929,917</b>	<b>\$ 5,203,356</b>

The notes are an integral part of the financial statements.

Total Fund Balance for Governmental Funds.....	\$ 5,084,683
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:	
Infrastructure.....	\$ 6,876,135
Depreciable Capital Assets.....	2,399,054
Nondepreciable Capital Assets.....	2,180,461
Accumulated Depreciation.....	(989,026)
<b>Total Capital Assets</b> .....	<b>\$ 10,486,624</b>

Net effect of state revenues that will be collected after year-end but not available to pay for current period expenditures and refunds of revenues that will be paid after year-end.....	979,925
The pension assets resulting from contributions in excess of the annual required contributions are not financial resources and therefore are not reported in the funds.....	45,633
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.....	240,372
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:	
General Obligation Bonds Payable.....	\$ (4,070,056)
Bond Premium Payable.....	(260,235)
Revenue Bonds Payable.....	(14,500)
Accrued Interest Payable on Bonds.....	(65,881)
Loans and Notes Payable.....	(39,625)
Claims Payable.....	(806,021)
Workers' Compensation Liability.....	(95,741)
Capital Leases Payable.....	(269,980)
Compensated Absences Payable.....	(34,225)
Net Pension Obligation.....	(31,185)
Net Other Post-Employment Benefits Obligation.....	(22,485)
Due to Component Units.....	
<b>Total Liabilities</b> .....	<b>\$ 10,877,881</b>

<b>Net Assets of Governmental Activities</b> .....	<b>\$ 10,859,336</b>
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The notes are an integral part of the financial statements.

**STATE OF MINNESOTA**

**GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
YEAR ENDED JUNE 30, 2008  
(IN THOUSANDS)**

	GENERAL	FEDERAL	NONMAJOR FUNDS	TOTAL
Net Revenues:				
Corporate Income Taxes.....	\$ 7,932,036	\$ -	\$ -	\$ 7,932,036
Sales Taxes.....	1,024,040	-	150	1,024,040
Property Taxes.....	4,499,400	-	601,895	4,960,590
Motor Vehicle Taxes.....	704,246	-	651,860	1,356,106
Fuel Taxes.....	319,599	-	651,860	971,459
Other Taxes.....	1,239,395	-	651,860	1,891,254
Tobacco Settlement.....	184,411	6,203,927	654,264	6,559,191
Federal Revenues.....	254,691	1,449	522,335	770,375
Licenses and Fees.....	47,328	19,044	203,738	270,108
Departmental Services.....	85,900	10,013	37,705	134,618
Investment/Interest Income.....	9,197	-	13,921	22,118
Securities Lending Income.....	13,921	-	308,551	320,473
Other Revenues.....	320,632	46,010	3,814,277	\$ 26,886,484
Net Revenues.....	\$ 18,600,864	\$ 6,271,343		
Expenditures:				
Current:				
Public Safety and Corrections.....	\$ 578,464	\$ 102,807	\$ 177,114	\$ 856,385
Transportation.....	252,390	272,107	1,504,665	2,020,762
Agricultural, Environmental and Energy Resources.....	216,120	155,200	4,10,681	362,381
Economic and Workforce Development.....	203,457	225,630	289,714	777,735
Higher Education.....	6,989,053	633,073	1,04,092	7,727,220
Health and Human Services.....	870,322	4,770,053	112,997	10,593,319
General Government.....	4,713,362	7,10,453	814,495	10,697,402
Intergovernmental.....	1,511,504	14,791	47,611	1,551,835
Securities Lending Rebates and Fees.....	8,733	-	12,741	21,754
Total Current Expenditures.....	\$ 18,033,988	\$ 6,172,815	\$ 3,444,601	\$ 25,651,414
Capital Outlay.....	15,587	56,662	746,562	819,770
Debt Service.....	36,965	949	566,666	594,576
Total Expenditures.....	\$ 18,086,550	\$ 6,230,322	\$ 4,747,819	\$ 27,064,691
Excess of Revenues Over (Under) Expenditures.....	\$ 514,314	\$ 41,021	\$ (933,542)	\$ (378,207)
Other Financing Sources (Uses):				
General Obligation Bond Issuance.....	\$ -	\$ -	\$ 637,744	\$ 637,744
Loan Proceeds.....	-	-	414	414
Bond Issue Premium.....	-	-	54,016	54,016
Transfers-In.....	443,647	1,404	2,280,087	2,221,388
Transfers-Out.....	(1,395,442)	(43,331)	(1,908,820)	(3,349,593)
Capital Leases.....	-	1,070	238	1,308
Net Other Financing Sources (Uses).....	\$ (951,795)	\$ (40,957)	\$ 1,043,679	\$ 51,027
Net Change in Fund Balances.....	\$ (437,481)	\$ 164	\$ 10,137	\$ (327,180)
Fund Balances, Beginning, as Reported.....	\$ 1,280,107	\$ 7,328	\$ 4,122,141	\$ 5,028,576
Change in Inventory.....	-	-	2,287	2,287
Fund Balances, Ending.....	\$ 842,616	\$ 7,932	\$ 4,234,565	\$ 5,084,633

The notes are an integral part of the financial statements.

Net Change in Fund Balances for Governmental Funds	
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation. This is the amount by which capital outlays exceeded depreciation of \$50,940 in the current period.....	727,761
Governmental funds report the proceeds from the sale of capital assets as increases in financial resources. However, in the Statement of Activities, only the gain or loss on the sale and the fair market value of donated capital assets are reported.	2,291
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of internal service funds activities reported with governmental activities.....	59,228
The direct expenses of the appropriate function is used for reporting inventory in the Statement of Activities, but in the Governmental funds the purchases method is used.	2,287
Net changes in revenue in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	(20,508)
Bond and loan proceeds provide current financial resources to governmental funds, however issuing or incurring debt is reported as an increase of long-term liabilities in the Statement of Net Assets.....	(67,174)
Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is reported as a source of financing, but in the Statement of Net Assets, the lease obligation is reported as a liability increase.....	(1,308)
Repayment of bonds and loans are reported as expenditures in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.....	363,234
Net changes in expenses reported in the Statement of Activities that do not require the use of current financial resources are not reported as expenditures in the governmental funds.....	(69,067)
Change in Net Assets of Governmental Activities.....	\$ 64,564

The notes are an integral part of the financial statements.

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**STATE OF MINNESOTA**

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**MAJOR GOVERNMENTAL FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
BUDGETARY BASIS  
YEAR ENDED JUNE 30, 2008  
(IN THOUSANDS)**

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**STATE OF MINNESOTA**

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**PROPRIETARY FUNDS  
STATEMENT OF NET ASSETS  
JUNE 30, 2008  
(IN THOUSANDS)**

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			GENERAL FUND				ENTERPRISE FUNDS			
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	STATE COLLEGES & UNIVERSITIES ASSETS	UNEMPLOYMENT INSURANCE	NON-MAJOR ENTERPRISE FUNDS	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NON-MAJOR ENTERPRISE FUNDS	INTERNAL SERVICE FUNDS
Net Revenues:				\$ 556,193	\$ 490,276	\$ 100,912	\$ 1,146,381	\$ 28,899	\$ 260,177	
Individual Income Taxes				29,899	-	32,528	30,817	20,511		
Corporate Income Taxes				37,945	310,444	-	18,814	17	27,191	
Sales Taxes				19,814	-	-	-	-	-	
Property Taxes				14,920	978	7,114	15,612	15,77	281	
Motor Vehicle Taxes				13,175	-	-	20,188	1,225		
Other Taxes				8,246	35	451	450	3,810		
Departmental Earnings/Licenses & Fees				5,765	-	-	8,740			
Investment/Interest Income				1,222,029	-	-	5,768	4,412		
Tobacco Settlement				289,005	1,174,176	-	1,847	1,847		
Other Revenues				280,154	254,862	-	1,426,654	317,607		
Net Revenues				53,200	108,679	-	801,598	\$ 1,623,654		
Expenditures:				181,415	182,004	-	801,598	\$ 1,623,654		
Public Safety and Corrections				414,286	411,259	-	115,387	\$ 117,005	\$ 1,153	
Transportation				16,444,885	\$ 16,108,002	\$ 16,488,294	89	-	-	
Agricultural, Environmental and Energy Resources				590,364	\$ 595,063	\$ 574,730	-	-	-	
Economic and Workforce Development				251,121	258,594	252,792	25,814	12,086	12,086	
General Education				183,720	293,124	285,455	1,165	255,397	255,397	
Higher Education				6,954,185	6,955,1618	6,955,728	1,175,165	1,175,165	1,175,165	
Health and Human Services				907,121	904,670	887,423	26,455	26,455	26,455	
General Government				1,159,860	4,672,512	4,58,449	10,750	10,750	10,750	
Intergovernment Aid				1,526,302	1,529,057	1,528,444	13,533	13,533	13,533	
Total Expenditures				\$ 16,524,866	\$ 16,176,146	\$ 15,885,095	702	297	297	
Excess of Revenues Over (Under) Expenditures				\$ 79,981	\$ (61,144)	\$ 643,199	14,255	14,255	14,255	
Other Financing Sources (Uses)				\$ 312,105	\$ 238,044	\$ 386,420	702	-	-	
Transfers-In				(85,616)	(1,334,352)	(1,335,702)	3,450	-	-	
Net Other Financing Sources (Uses)				\$ 538,421	\$ (1,006,908)	\$ (99,282)	3,450	3,450	3,450	
Net Change in Fund Balances				\$ (61,9402)	\$ (1,075,652)	\$ (36,083)	70,115	70,115	70,115	
Fund Balances, Beginning, as Reported				\$ 2,314,669	\$ 2,314,669	\$ 2,314,669	2,634	2,634	2,634	
Prior Period Adjustments				-	-	23,325	5,127	5,127	5,127	
Fund Balances, Beginning, as Restated				\$ 2,314,669	\$ 2,314,669	\$ 2,314,669	43,703	43,703	43,703	
Budgetary Fund Balances, Ending				\$ 1,696,267	\$ 1,239,617	\$ 1,981,911	19,337	19,337	19,337	
Less: Appropriation Carryover Receivables				-	-	21,191	609	609	609	
Less: Reserve for Long-Term Receivables				-	-	13,756	12,160	12,160	12,160	
Undesignated Fund Balances, Ending				\$ 1,696,267	\$ 1,239,617	\$ 1,004,322	323	39,384	39,384	
							323	323	323	
							57,547	57,547	57,547	
							\$ 602,567	\$ 602,567	\$ 602,567	
							\$ 892,404	\$ 892,404	\$ 892,404	
							\$ 108,352	\$ 108,352	\$ 108,352	
							9,726	9,726	9,726	

The notes are an integral part of the financial statements.

The notes are an integral part of the financial statements.

STATE OF MINNESOTA

PROPRIETARY FUNDS  
STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET ASSETS  
YEAR ENDED JUNE 30, 2008  
(IN THOUSANDS)

STATE OF MINNESOTA  
PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
YEAR ENDED JUNE 30, 2008  
(IN THOUSANDS)

ENTERPRISE FUNDS			
STATE COLLEGES & UNIVERSITIES	NONMAJOR ENTERPRISE FUNDS	INTERNAL SERVICE FUNDS	
	UNEMPLOYMENT INSURANCE		TOTAL
Operating Revenues:			
Tuition and Fees.....	\$ 694,782	\$ -	\$ 694,782
Net Sales.....	-	-	17,620
Rental and Service Fees.....	-	503,512	503,512
Insurance Premiums.....	-	176,272	176,272
Federal Revenues.....	-	13,225	160,456
State Transfers.....	834,186	-	847,391
Other Income.....	189,202	-	189,202
Total Operating Revenues.....	\$ 92,014	\$ -	\$ 82,014
Less: Cost of Goods Sold.....	17,285	1,559	2,000
Gross Margin.....	\$ 863,293	\$ 835,725	\$ 814,165
Operating Expenses:			
Purchased Services and Fringe Benefits.....	\$ 220,647	\$ 48,661	\$ 269,208
Student Financial Aid.....	1,559,592	123,185	1,282,737
Unemployment Benefits.....	23,155	-	50,458
Clients.....	-	822,507	822,507
Depreciation.....	76,536	10,510	80,510
Supplies, proc. Materials, Repair and Maintenance.....	86,684	4,166	9,402
Indirect Costs.....	58,842	77,772	36,842
Other Expenses.....	40,567	7,404	84,339
Total Operating Expenses.....	\$ 1,648,953	\$ 822,507	\$ 2,684,468
Operating Income (Loss),.....	\$ (655,660)	\$ 13,218	\$ (510,230)
Nonoperating Revenues (Expenses):			
Investment Income.....	\$ 18,853	\$ 24,513	\$ 43,366
Private Grants.....	21,672	6,350	27,022
Securities Lending Income.....	1,142	-	1,142
Other Nonoperating Revenues.....	1,281	-	1,281
Interest and Financing Costs.....	(16,749)	-	(16,749)
Grants, Aids and Subsidies.....	(9,349)	(6,330)	(2,688)
Securities Lending Rebates and Fees.....	(1225)	-	(1225)
Other Nonoperating Expenses.....	-	-	(5,132)
Gain (Loss) on Disposal of Capital Assets.....	1,200	-	1,200
Total Nonoperating Revenues (Expenses)	\$ 16,825	\$ 24,513	\$ (16,745)
Income (Loss) Before Transfers & Contributions.....	\$ (648,835)	\$ 37,731	\$ 125,467
Capital Contributions.....	102,174	-	102,174
Transfers-In.....	666,608	-	671,169
Transfers-Out.....	-	(37)	(118,947)
Change in Net Assets.....	\$ 119,947	\$ 37,694	\$ 110,812
Net Assets, Beginning, as Reported.....	\$ 1,317,332	\$ 693,189	\$ 2,073,524
Net Assets, Ending.....	\$ 1,437,279	\$ 730,883	\$ 2,242,306

The notes are an integral part of the financial statements.

ENTERPRISE FUNDS			
STATE COLLEGES & UNIVERSITIES	NONMAJOR ENTERPRISE FUNDS	INTERNAL SERVICE FUNDS	
	UNEMPLOYMENT INSURANCE		TOTAL
Cash Flows from Operating Activities:			
Receipts from Customers.....		\$ 259,737	\$ 259,737
Receipts from Grants.....		4,426	4,426
Receipts from Other Revenues.....		-	-
Financial Aid Disbursements.....		(28,216)	(28,216)
Payments to Customers.....		(442,672)	(442,672)
Payments to Suppliers.....		(1,133,307)	(1,133,307)
Payments to Others.....		-	-
Payments of Program Loans.....		(27,777)	(27,777)
Net Cash Flows from Operating Activities.....		\$ (5,794)	\$ (5,794)
Cash Flows from Noncapital Financing Activities:			
Grant Receipts.....		\$ (15,077)	\$ (15,077)
Grant Disbursements.....		(15,399)	(15,399)
Transfers-In.....		(7,902)	(7,902)
Transfers-Out.....		(12,451)	(12,451)
Advances from Other Funds.....		-	-
Repayments of Advances from Other Funds.....		-	-
Repayment of Bond Principal.....		-	-
Interest Paid.....		-	-
Other Nonoperating Revenues.....		(1,293)	(1,293)
Other Nonoperating Expenses.....		-	-
Net Cash Flows from Noncapital Financing Activities.....		\$ 670,619	\$ 670,619
Cash Flows from Capital and Related Financing Activities:			
Capital Contributions.....		\$ 119,817	\$ 119,817
Investment in Capital Assets.....		(24,016)	(24,016)
Proceeds from Disposal of Capital Assets.....		2,618	2,618
Proceeds from Capital Debt.....		83,090	83,090
Proceeds from Loans.....		-	-
Capital Lease Payments.....		(2,772)	(2,772)
Repayment of Capital Debt.....		-	-
Repayment of Capital Assets.....		(116)	(116)
Repayment of Bond Principal.....		49	49
Interest Paid.....		-	-
Net Cash Flows from Capital and Related Financing Activities.....		\$ (65,593)	\$ (65,593)
Cash Flows from Investing Activities:			
Purchases of Investments and Maturities of Investments.....		\$ 7,132	\$ 7,132
Investment Earnings.....		(6,305)	(6,305)
Net Cash Flows from Investing Activities.....		\$ 24,313	\$ 24,313
Net Increase (Decrease) in Cash and Cash Equivalents.....		\$ 16,160	\$ 16,160
Cash and Cash Equivalents, Beginning, as Reported.....		\$ 51,820	\$ 51,820
Cash and Cash Equivalents, Ending.....		\$ 67,980	\$ 67,980

**STATE OF MINNESOTA**

**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS**  
**YEAR ENDED JUNE 30, 2008**  
**(IN THOUSANDS)**

	ENTERPRISE FUNDS			
	STATE COLLEGES & UNIVERSITIES	UNEMPLOYMENT INSURANCE	NONMAJOR ENTERPRISE FUNDS	INTERNAL SERVICE FUNDS
				TOTAL
Reconciliation of Operating Income (Loss) to Net Cash Flows from Operating Activities:				
Operating Income (Loss).....	\$ (665,680)	\$ 13,218	\$ 142,212	\$ (510,230)
Adjustments to Reconcile Operating Income to Net Cash Flows from Operating Activities				
Depreciation.....	5,763	-\$	\$ 4,166	\$ 9,422
Amortization.....	4,428	-\$	\$ 71	\$ 4,426
Interest Payments.....	(5,744)	-\$	\$ (5,784)	\$ 264
Loans Issued.....	(28)	-\$	\$ (28)	
Provision for Loan Defaults.....	746	-\$	\$ 746	
Change in Valuation of Assets.....	1,335	-\$	\$ 1,335	
Change in Assets and Liabilities:				
Accounts Receivable.....	634	44,257	(649)	44,242
Inventories.....	(2,705)	-\$	\$ 378	\$ (2,329)
Other Assets.....	(2,322)	-\$	\$ 50	\$ (2,282)
Accounts Payable.....	10,533	(801)	\$ 2,163	\$ (13,597)
Contract Liabilities Payable.....	11,199	-\$	\$ 1,882	\$ (13,387)
Unearned Revenues.....	2,235	4,307	(39)	6,503
Other Liabilities.....	(2,704)	46	309	\$ (2,349)
Net Reconciling Items to be Added to (Reduced from) Operating Income.....	\$ 100,623	\$ 47,809	\$ 7,122	\$ (5,916)
Net Cash Flows from Operating Activities.....	\$ (665,037)	\$ 61,027	\$ 149,314	\$ 78,291

**Noncash Investing, Capital and Financing Activities:**  
Change in Fair Value of Investments.....  
Capital Assets Acquired Through Leases.....  
Capital Assets Purchased on Account.....  
Buildings Capitalized under Notes Payable.....  
Investment Earnings on Account.....  
Bond Premium Amortization.....

The notes are an integral part of the financial statements.

**STATE OF MINNESOTA**

**FIDUCIARY FUNDS**  
**STATEMENT OF NET ASSETS**  
**JUNE 30, 2008**  
**(IN THOUSANDS)**

	INVESTMENT TRUST	PENSION TRUST	AGENCY
Cash and Cash Equivalents.....	\$ 8,856	\$ 8,856	\$ 124,842
Investment Pools, at Fair Value:			
Cash Equivalent Investments.....	\$ 2,100,149	\$ 2,100,149	\$ 36,043
Commercial Paper.....	\$ 12,647,723	\$ 12,647,723	\$ 20
Debt Securities.....	34,332,475	34,332,475	\$ 301,984
Equity Securities.....	3,360,393	3,360,393	
Mutual Funds.....	\$ 50,356,786	\$ 50,356,786	\$ 410,725
Total Investments.....	\$ 147,778	\$ 147,778	\$ 1,510
Accrued Interest and Dividends, Securities Trades Receivables, (Payables).....	\$ (1,236,387)	\$ (1,236,387)	\$ (8,681)
Total Investment Pool Participation.....	\$ 51,356,326	\$ 439,597	\$ 1
Receivables:			
Employer Contributions.....	\$ 22,939	\$ 22,939	\$ 1
Member Contributions.....	12,194	12,194	
Accounts Receivable.....			22,201
Interfund Receivables.....			
Other Receivables.....			
Accrued Interest and Dividends.....	6,231	6,231	
Total Receivables.....	31,260	31,260	
111	111		
\$ 72,735	\$ 72,735		
Securities Lending Collateral, Depreciable Capital Assets (Net), Nondepreciable Capital Assets,.....	\$ 4,773,099	\$ 4,773,099	\$ 1
Total Assets.....	\$ 56,237,257	\$ 483,921	\$ 147,043
LIABILITIES			
Accounts Payable.....	\$ 20,564	\$ 20,564	\$ 147,043
Interfund Payables.....	6,231	6,231	
Accrued Expense.....	35	35	
Revenue Bonds Payable.....	25,500	25,500	
Bond Interest.....	76	76	
Compensated Absences Payable.....	2,276	2,276	
Securities Lending Liabilities,.....	4,773,099	4,773,099	
Total Liabilities.....	\$ 44,416	\$ 44,416	\$ 147,043
Net Assets Held in Trust for Pension Benefits and Pool Participants.....	\$ 51,409,474	\$ 439,505	\$ 1

The notes are an integral part of the financial statements.

**STATE OF MINNESOTA**  
**FIDUCIARY FUNDS**  
**STATEMENT OF CHANGES**  
**IN NET ASSETS**  
**YEAR ENDED JUNE 30, 2008**  
**(IN THOUSANDS)**

**STATE OF MINNESOTA**

**COMPONENT UNIT FUNDS**  
**STATEMENT OF NET ASSETS**  
**DECEMBER 31, 2007 and JUNE 30, 2008**  
**(IN THOUSANDS)**

		HOUSING FINANCE AGENCY	METROPOLITAN COUNCIL	UNIVERSITY OF MINNESOTA	NONMAJOR COMPONENT UNITS	TOTAL COMPONENT UNITS
<b>ASSETS</b>						
Current Assets:						
Cash and Cash Equivalents	\$ 30,635	\$ 150,024	\$ 322,509	\$ 484,945	\$ 1,288,693	
Investments	202,750	273,814	145,588	577,314	1,288,496	
Accounts Receivable	4,987	23,087	31,072	45,163	399,819	
Due from Other Governmental Units	-	-	-	-	12,111	
Due from Other Intergovernmental Units	1,000	65,989	2,203	3,568	73,859	
Accrued Interest Income	21,965	2,022	3,660	19,827	46,174	
Inventories	1,026	-	-	-	84	
Deferred Costs	-	20,003	-	18,914	44	
Deferred Costs	14,362	-	-	-	4,853	
Loans and Notes Receivable	-	-	-	8,579	91,985	
Securities Lending Collateral	-	-	-	30,128	100,564	
Other Assets	7,032	1,057	3,018	7,350	308,568	
Total Current Assets	\$ 682,462	\$ 558,067	\$ 1,145,711	\$ 1,215,071	\$ 3,601,647	
Noncurrent Assets:						
Cash and Cash Equivalents-Restricted	\$ 35,114	\$ 115,355	\$ 69,309	\$ 6,938	\$ 506,716	
Investments-Restricted	82,201	15,419	125,108	2,513	226,810	
Due from Primary Government-Restricted	-	7,188	-	2,101	17,932	
Other Assets-Restricted	-	-	-	18,917	26,105	
Investments	-	24,855	3,105,852	117,988	24,855	
Loans Receivable	-	-	11,039	36,000	32,224,400	
Demandable Capital Assets (Net)	2,398,730	40,547	65,469	2,155,860	4,497,112	
Nondebtizable Capital Assets	3,323	2,006,579	1,955,252	1,582	3,963,650	
Other Assets	-	379,252	334,687	389	714,268	
Total Noncurrent Assets	\$ 2,798,489	\$ 5,765,646	\$ 5,880,195	\$ 5,441	\$ 13,981,748	
Total Assets	\$ 3,480,950	\$ 3,471,262	\$ 6,917,357	\$ 3,920,226	\$ 17,483,395	
<b>LIABILITIES</b>						
Current Liabilities:						
Accounts Payable	\$ 22,748	\$ 208,518	\$ 148,469	\$ 15,605	\$ 393,730	
Payable to Other Governmental Units	434	5,407	5,407	15,226	43,434	
Due to Primary Government	-	9,425	9,425	33,923	21,233	
Unearned Revenue	-	3,965	5,304	77,650	79,388	
Accrued Bond Interest Payable	53,009	118,697	280,284	-	398,981	
General Obligation Bonds Payable	-	-	-	-	264,471	
Loans and Notes Payable	-	1,030	5,284	52,985	459,074	
Revenue Bonds Payable	-	-	-	-	3,153	
Grants Payable	-	8,103	20,633	68,664	95,127	
Other Liabilities	175	21,756	167,747	86	170,814	
Compensated Absences Payable	-	-	-	-	308,568	
Securities Lending Liabilities	-	525	8,588	517	9,600	
Other Liabilities	-	-	-	-	525	
Total Current Liabilities	\$ 406,987	\$ 351,490	\$ 1,365,125	\$ 214,230	\$ 2,337,622	
Noncurrent Liabilities:						
Accounts Payable-Restricted	\$ -	\$ 28,610	\$ 55,323	\$ -	\$ 83,930	
Unearned Revenue-Restricted	-	72,533	-	-	83,852	
Due to Primary Government-Restricted	-	8,852	-	-	103,759	
Unearned Revenue	-	46,109	57,996	-	103,759	
General Obligation Bonds Payable	-	100,000	75,99	-	17,041	
Loans and Notes Payable	1,405	71,984	-	-	-	
Revenue Bonds Payable	2,020,321	6,289	144,761	1,547,075	3,668	
Claims Payable	7,831	12,630	7,831	603,030	3,712,846	
Compensated Absences Payable	1,093	14,151	5,059	855	21,738	
Funds Held in Inst.	84,445	105,522	105,522	455	98,677	
Other Liabilities	36	27,777	-	4,613	158,337	
Total Noncurrent Liabilities	\$ 2,106,497	\$ 1,158,493	\$ 485,798	\$ 210,118	\$ 5,537,866	
Total Liabilities	\$ 2,573,484	\$ 1,509,973	\$ 1,761,913	\$ 2,424,348	\$ 8,277,718	
<b>NET ASSETS</b>						
Invested in Capital Assets	\$ -	\$ -	\$ -	\$ -	\$ -	
Net of Related Party	\$ 3,237	\$ 1,415,716	\$ 1,522,140	\$ 1,971	\$ 2,946,064	
Restricted-Expendable	904,229	127,004	2,256,571	1,268,101	4,555,905	
Restricted-Borrowable	-	-	96,004	96,419	96,419	
Unrestricted	-	94,569	40,434	226,005	226,005	
Total Net Assets	\$ 907,466	\$ 1,037,289	\$ 5,141,444	\$ 1,496,767	\$ 9,187,677	

The notes are an integral part of the financial statements.  
 The notes are an integral part of the financial statements.

Invested in Capital Assets	\$ -	\$ -	\$ -	\$ -
Net of Related Party	\$ 3,237	\$ 1,415,716	\$ 1,522,140	\$ 1,971
Restricted-Expendable	904,229	127,004	2,256,571	1,268,101
Restricted-Borrowable	-	94,569	40,434	226,005
Unrestricted	-	\$ 5,141,444	\$ 1,496,767	\$ 9,187,677

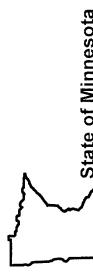
The notes are an integral part of the financial statements.

**STATE OF MINNESOTA**

**COMPONENT UNIT FUNDS  
STATEMENT OF ACTIVITIES  
YEARS ENDED DECEMBER 31, 2007 AND JUNE 30, 2008  
(IN THOUSANDS)**

	HOUSING FINANCE AGENCY	METROPOLITAN COUNCIL	UNIVERSITY OF MINNESOTA	NONMAJOR COMPONENT UNITS	TOTAL COMPONENT UNITS
Net Expenses:	\$ 412,774	\$ 772,386	\$ 3,025,930	\$ 392,593	\$ 4,602,483
Program Revenues:					
Charges for Services	\$ 201,152	\$ 326,842	\$ 1,300,509	\$ 171,627	\$ 2,000,130
Operating Grants and Contributions	171,477	198,826	847,471	72,794	1,287,568
Capital Grants and Contributions	-	95,939	173,547	-	269,486
Net (Expense) Revenue	\$ (32,845)	\$ (150,779)	\$ (703,930)	\$ (446,172)	\$ (1,035,299)
General Revenues:					
Taxes	\$ -	\$ 189,971	\$ -	\$ 14,634	\$ 189,971
Investment Income		28,233	(103,061)	2,145	(60,194)
Other Revenues	\$ 878	\$ 218,650	\$ (15,663)	\$ 16,779	\$ 221,142
Total General Revenues Before Grants	\$ 876	\$ 218,650	\$ 743,987	\$ 223,861	\$ 1,035,844
State Grants Not Restricted	\$ 87,796	\$ -	\$ 218,650	\$ 240,640	\$ 1,276,786
Total General Revenues	\$ 88,672	\$ 218,650	\$ 728,224	\$ 240,640	\$ 1,276,786
Change in Net Assets	\$ 55,827	\$ 67,871	\$ 25,321	\$ 92,468	\$ 241,487
Net Assets, Beginning	\$ 85,639	\$ 1,589,418	\$ 5,121,233	\$ 1,024,010	\$ 6,946,190
Net Assets, Ending	\$ 90,466	\$ 1,637,289	\$ 5,146,444	\$ 1,486,478	\$ 9,187,677

The notes are an integral part of the financial statements.



State of Minnesota

2008 Comprehensive Annual Financial Report

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## 2008 Comprehensive Annual Financial Report Notes to the Financial Statements

These notes provide disclosures relevant to the basic financial statements on the preceding pages.

### Note 1 – Summary of Significant Accounting and Reporting Policies

#### Basis of Presentation

The accompanying financial statements of the state of Minnesota (the state) have been prepared to conform to generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions" was issued in June 2004. The state of Minnesota provides other postemployment benefits (OPEB) as part of its total employee compensation. The statement establishes standards for the measurement, recognition, and display of OPEB expense/expenditures and related liabilities, and note disclosures. The state implemented this statement for the fiscal year ended June 30, 2008. See Note 9 – Termination and Postemployment Benefits, for more information on the state's OPEB liability.

GASB Statement No. 48, "Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues" was issued in September 2006. The statement establishes criteria for determining whether exchanges of future expected cash flows for immediate cash payments should be regarded as sales or as collateralized borrowings. The statement also requires additional note disclosure pertaining to future revenues that have been pledged or sold. The state implemented this statement for the fiscal year ended June 30, 2008. See Note 12 – Long-Term Liabilities – Primary Government for the additional required disclosures.

GASB Statement No. 50, "Pension Disclosures, an amendment of GASB Statements No. 25 and No. 27" was issued in May 2007. The statement establishes and modifies requirements related to financial reporting by pension plans and by employers that provide defined benefit and defined contribution pensions. The state implemented this statement for the fiscal year ended June 30, 2008. See Note 8 – Pension and Investment Trust Funds for the additional required disclosures.

#### Financial Reporting Entity of the State of Minnesota

This report includes the state departments, agencies, institutions, and organizational units that are controlled by or dependent upon the Minnesota legislature or its constitutional officers. The state of Minnesota, as a primary government, consists of all organizations that make up its legal entity. This report also includes other legally separate organizations as component units. GASB has established criteria for determining which organizations should be included as component units. Legally separate organizations are reported as component units if either the state is financially accountable for the organization or the nature and significance of the organization's relationship with the state are such that exclusion would cause the state's financial statements to be misleading or incomplete. These criteria include the state's ability to appoint a voting majority of an organization's governing body, and either the state's ability to impose its will on that organization, or the potential for the organization to provide specific financial benefits to, or impose specific financial burdens, on the state.

Component units may be blended or discretely presented. All of the state's component units are discretely presented, or shown separately from the primary government. The "Component Units" column in the accompanying financial statements includes the financial data of the state's discretely presented component units. They are also identified separately in the note disclosures because of their separate legal status. All component units are presented in this report on the economic resources measurement focus and the accrual basis of accounting.

The following provides a description of the state's discretely presented component units. Additional information is available from the component unit's separately issued financial statements.

- Housing Finance Agency (HFA) – HFA provides money for loans and technical assistance for constructing and rehabilitating housing for families of low and moderate incomes. The HFA board has seven members who are either heads of state departments or appointed by the governor. HFA is under the administrative control of a commissioner appointed by the governor. HFA issues bonds in its own name.
- Metropolitan Council (MC) – MC is responsible for coordinating the planning and development of the seven-county metropolitan area. MC operates the public transit system and the regional sewage collection and treatment system. The governor appoints the council members, including the chair, subject to the advice and consent of the Minnesota senate. The regional administrator, appointed by the council, is responsible for the administration of council activities. MC includes the Metropolitan Sports Facilities Commission as a component unit. The fiscal year for MC ends December 31.
- University of Minnesota (U of M) – U of M was established permanently by the Minnesota constitution. The state appropriates a large percentage of the U of M's operating budget. The legislature elects the twelve-member board of regents, which governs U of M, but the state does not have direct authority over the management of the university. The state has issued debt for U of M capital projects. U of M includes several foundations as component units.
- Agricultural and Economic Development Board (AEDB) – AEDB administers programs for agricultural and economic development. AEDB has seven members, four of whom are commissioners of state departments. AEDB controls the operations of the agriculture resource programs and loans. AEDB may issue revenue bonds for the purpose of financing development projects.
- ClearWay Minnesota – ClearWay Minnesota issues grants to health, community, and academic organizations throughout Minnesota to support research and cessation activities that will encourage and help tobacco users quit. It is funded by tobacco lawsuit settlement proceeds. Although the state does not appoint a voting majority of ClearWay Minnesota's governing board, and is neither able to impose its will on ClearWay Minnesota nor is there a potential financial benefit/burden to the state, the state believes that excluding ClearWay Minnesota from the reporting entity would fail to provide a complete overview of tobacco settlement funds.
- National Sports Center Foundation (NSCF) – The Minnesota Amateur Sports Commission contracts with NSCF to operate various sports facilities, including the National Sports Center, primarily for holding youth-oriented athletic and other non-athletic functions and events. Although the facilities belong to the state, NSCF is responsible for the operating costs and certain improvements to the facilities. The commission appoints foundation board members, approves the foundation's spending budget, approves all rates and fees, and owns any reserve funds. The fiscal year for NSCF ends December 31.
- Office of Higher Education (OHE) – OHE makes and guarantees loans to qualified post-secondary students. To fund the loan program, revenue bonds are issued in OHE's name with limitations set by the legislature. OHE also administers the state grant program. The state provides administrative funding for these programs. The governor appoints all voting members of the board and the OHE director.

- Public Facilities Authority (PFA) – PFA provides assistance to municipalities, primarily for wastewater treatment construction projects. The state provides funding and administrative services for PFA. The authority is composed of commissioners from state departments and agencies. The commissioners direct the operations of the authority and determine the funding for local government projects. PFA issues revenue bonds to make loans for wastewater treatment facilities.
- Rural Finance Authority (RFA) – RFA administers a number of state agriculture programs, including the homestead redemption program, loan restructuring program, and agricultural improvement program. The board of the authority consists of state department heads and members appointed by the governor. RFA is under the administrative control of the commissioner of the Department of Agriculture who is a member of the board. The state has issued a general obligation bond for RFA programs.
- Workers' Compensation Assigned Risk Plan (WCARP) – WCARP is the source of workers' compensation and employers' liability coverage for Minnesota employers unable to obtain an insurance policy through the voluntary market. WCARP operations are subject to review by the state commissioner of the Department of Commerce. The commissioner enters into administrative contracts, sets premium rates, and makes assessments. The commissioner has the authority to assess all licensed workers' compensation insurance companies doing business in Minnesota an amount sufficient to fully fund the obligations of the plan to the extent that the assets of the plan are inadequate to meet its obligations. The fiscal year for WCARP ends December 31.

A component unit is classified as major or nonmajor, depending on its significance relative to other component units and the nature and significance of the component unit's relationship to the primary government. HFA, WC, and U of M are classified as major component units for this report.

Because AEDB and RFA do not issue separately audited financial statements, the combining financial statements include a Statement of Revenues, Expenses, and Changes in Net Assets and a Statement of Cash Flows for each of these component units.

Complete financial statements of the discretely presented component units may be obtained from their respective administrative offices as follows.

Housing Finance Agency 400 Sibley Street Suite 300 St. Paul, Minnesota 55101	National Sports Center Foundation 1700 105 <sup>th</sup> Avenue Northeast Blaine, Minnesota 55449
Metropolitan Council 330 North Robert Street St. Paul, Minnesota 55101	Office of Higher Education 1450 Energy Park Drive Suite 350 St. Paul, Minnesota 55108
University of Minnesota Office of the Controller 205 West Bank Office Building 1300 South Second Street Minneapolis, Minnesota 55454	Public Facilities Authority Department of Employment & Economic Development 1 <sup>st</sup> National Bank Bldg., 332 Minnesota St., Suite E200 St. Paul, Minnesota 55101-1351
ClearWay Minnesota Two Appletree Square, Suite 400 801 34 <sup>th</sup> Avenue South Minneapolis, Minnesota 55425	Workers' Compensation Assigned Risk Plan Park Glen Management Company 4500 Park Glen Road, Suite 410 Minneapolis, Minnesota 55416

Related Entities – These are entities for which the state is accountable because the state appoints a voting majority of the board, but for which the state does not have financial accountability. The following are related entities, but are not included in the reporting entity:

- Higher Education Facilities Authority – The governor appoints a majority of the board. The Authority can issue revenue bonds and notes in its name. The state has no statutory authority to affect the operations of the Authority.
- Joint Underwriting Association – The state commissioner of the Department of Commerce appoints a majority of the board. The board establishes the operating plan and determines premium rates and assessments. Membership in the association is a condition for doing business in the state.
- Metropolitan Airports Commission – The governor appoints a majority of the voting commissioners. The state has no statutory authority to directly affect the commission's activities and operations. Holders of the commission's debt instruments have no recourse against the state.
- Workers' Compensation Reinsurance Association – The commissioner of the Department of Labor and Industry appoints, or approves the appointment of, a majority of the board. The association supports itself solely from revenues derived from premiums charged to association members. The state has no authority to affect the operations of the association.

The following organizations, which are included in the primary government, prepare and publish separate financial reports, which may contain differences in presentation resulting from differing reporting emphasis. These financial reports may be obtained directly from each organization.

Minnesota State Lottery 2645 Long Lake Road Roseville, Minnesota 55113	Minnesota State Retirement System 60 Empire Drive, Suite 300 St. Paul, Minnesota 55103
Public Employees Retirement Association 60 Empire Drive, Suite 200 St. Paul, Minnesota 55103	Teachers Retirement Association 60 Empire Drive, Suite 400 St. Paul, Minnesota 55103
State Board of Investment 60 Empire Drive, Suite 355 St. Paul, Minnesota 55103	Minnesota State Colleges and Universities Financial Reporting Unit 500 Wells Fargo Place, 30 East 7 <sup>th</sup> Street St. Paul, Minnesota 55101

The financial statements, available from the State Board of Investment, report on the Supplemental Retirement Fund (investment trust fund), an external investment pool.

#### Financial Reporting Structure of the State of Minnesota

The basic financial statements include government-wide and fund financial statements. The government-wide financial statements report on the state as a whole, while the fund financial statements emphasize major individual funds and fund types. Both types of statements categorize activities as either governmental or business-type. Governmental expenditures are classified by function. Each of the state's departments and agencies is included in a functional classification based on its primary mission and objectives.

### **Government-wide Financial Statements**

The government-wide statements (Statement of Net Assets and Statement of Activities) display information about the state as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the state and its discretely presented component units. Eliminations have been made in the Statement of Activities so that certain allocated expenses are recorded only once in the function for which the expenses were made. General government expenses are reported as indirect expenses to the various functions of the state, but are reported under the General Government function.

The focus of the government-wide statements is on financial information of the state as an entity and the change in the overall financial position of the state as a result of the activities of the fiscal year. Government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Under the economic resources measurement focus, all economic resources and obligations of the reporting government, both current and long-term, are reported in the government-wide statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements. These amounts are reported as expenditures in the governmental fund financial statements. Long-term debt is recorded as a liability in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as reduction of the related liabilities, rather than as expenditures.

In the government-wide Statement of Net Assets, both the governmental and business-type activities are presented on a consolidated basis by column. The statement includes long-term assets and receivables as well as long-term debt and obligations.

The government-wide Statement of Activities reports how much of the cost of each functional category (public safety and corrections, transportation, etc.) is supported by general government revenues (sales tax, income taxes, etc.). The Statement of Activities reduces gross expenses, including depreciation, by related program revenues, and by operating and capital grants and contributions.

Program revenues must be directly associated with, or derived directly from, the function, or a business-type activity. Program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants. Program revenues are applied against program expenses in the Statement of Activities to report the net cost of each program.

General revenues normally cover the net costs (program expenses less program revenues) of all activities. Taxes represent the majority of general revenues. Internally dedicated resources are reported as general revenues, rather than program revenues.

### **Fund Financial Statements**

Fund financial statements report on the financial operations and position of governmental, proprietary, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. The emphasis in fund financial statements is on the major funds in the governmental or business-type categories. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Governmental funds, including the general, special revenue, capital projects, debt service, and permanent funds, are presented on a current financial resource measurement focus and modified accrual basis of accounting in the fund financial statements. This presentation is deemed most appropriate to demonstrate compliance with legal and covenant requirements, the source and use of financial resources, and how the state's actual spending conforms to the budget. Because the governmental fund statements are presented using a different measurement focus and basis of accounting than used in the governmental column in the government-wide statements, reconciliations explaining the adjustments required to restate the fund-based financial statements for the government-wide governmental activities column are included.

Proprietary funds, including the enterprise and internal service funds, are presented on the economic resource measurement focus and full accrual basis of accounting in the fund financial statements. This is the same measurement focus and basis of accounting as the government-wide financial statements.

The state's fiduciary funds are presented in the fund financial statements by type (pension, investment trust, or agency). These assets are held for the benefit of others and cannot be used for activities or obligations of the government; therefore, the funds are excluded from the government-wide statements. These fund financial statements are presented after the government-wide financial statements. These statements display information about major funds individually, and nonmajor funds in the aggregate for governmental and enterprise funds.

### **Classification of Funds**

The financial position and results of state operations are organized using individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts used to record the financial transactions and balances of that entity. Individual funds have been established as stipulated by legal provisions or by administrative discretion. The state uses fund accounting, which is designed to demonstrate legal compliance and to segregate transactions related to certain government functions or activities.

**Governmental Fund Types** – These funds account for the acquisition, use, and balances of expendable financial resources and the related current liabilities. Most state operations are accounted for in this fund category. Included in this classification are:

- General Fund which accounts for all financial resources except those required to be accounted for in another fund.
- Special revenue funds which account for revenue sources that are restricted to expenditure for specific purposes (not including major capital projects).
- Capital project funds which account for the acquisition of capital assets or construction of major capital projects not being financed by proprietary or special revenue funds.
- Debt Service Fund which accounts for the accumulation of resources for, and the payment of, most general obligation long-term debt principal and interest.
- Permanent Fund which accounts for resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the state's programs.

The state has two major governmental funds. The General Fund is the principal operating fund used to account for most of the general activities of the state. The Federal Fund receives and disburses federal government grants and reimbursements.

**Proprietary Fund Types** – These funds focus on determining net income, changes in net assets, financial position, and cash flows. Generally accepted accounting principles similar to those used by private sector businesses are followed in accounting for these funds. The fund types included in this category are the enterprise and internal service funds.

- Enterprise funds account for activities that charge a fee to external users for goods or services.
- Activities of enterprise funds are financed and operated similarly to private business enterprises where the intent of the governing body is to recover costs primarily through user fees.
- Internal service funds account for the financing of goods or services provided by one agency to other agencies on a cost reimbursement or other basis. The activities reported as internal service funds include motor pool, central stores, employee insurance, enterprise technology, plant management, risk management, and central services.

The state has two major enterprise funds. The State Colleges and Universities Fund accounts for the activities of Minnesota State Colleges and Universities (MnSCU). MnSCU, the largest higher education system in the state, is a system of public colleges and universities. The Unemployment Insurance Fund receives unemployment taxes collected from employers and pays unemployment benefits to eligible individuals.

**Fiduciary Funds Types** – These funds account for assets held by the state in a trustee capacity or as an agent for individuals, private organizations, or other governmental units. Pension, investment trust, and agency fund types are included in this fund category.

- Pension trust funds report retirement funds administered by independent boards for which the state has a fiduciary role.
- Investment trust funds provide an investment vehicle for entities outside the state, including various public retirement plans.
- The Agency Fund accounts for resources held in a custodial capacity for various other governmental units, private organizations, or individuals.

#### **Basis of Accounting, Measurement Focus, and Fund Financial Statement Presentation**

All governmental funds focus on the flow of current financial resources and use the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are included on the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) to fund balances. Under the modified accrual basis of accounting, revenues are recognized in the period in which they become both measurable and available to finance operations of the fiscal year, or to liquidate liabilities existing at fiscal year end. The state considers receivables collected after June 30, but by the close of the books in late August to be available, and recognizes these receivables as current year revenues in governmental funds. Individual income taxes, property taxes, sales taxes, and federal grants are the major revenue sources susceptible to accrual. Revenues collected in advance, including certain federal grant revenues to which the state does not yet have legal entitlement, are reported as deferred revenue until the related commitment arises, at which time revenue is recognized. Expenditures and related liabilities are recognized when fund obligations are incurred, except for debt service, compensated absences, pension and other postemployment benefits, and claims and judgments, which are recorded when due and expected to be liquidated with available financial resources. The following provides further detail on specific items regarding the modified accrual basis of accounting.

**Tax Revenues** – Tax revenues, excluding property taxes, are recognized in the period they become both measurable and available to finance expenditures of the current period. Measurable means that taxpayer liability is supported by sufficient documentation and can be reasonably estimated. The state's liability for anticipated refunds of such taxes is estimated and recorded as reductions in revenue in the period when the related tax is recognized.

**Property Tax Revenues** – Laws of Minnesota Special Session 2001 established a state general tax (property tax) against commercial-industrial and seasonal recreational property. The tax is distributed among counties by applying a uniform rate to the appropriate tax capacities in each county. Levies are determined based on the formula contained in the laws. The state preliminarily certifies the state general levy rate to each county no later than November 1 of each year for taxes payable in the following calendar year. The state certifies the final state general tax levy on January 1 of each year to each county. Property taxes are due to counties in two installments for each year – May 15 and October 15. The counties pay the state general tax to the state on three dates – June 30, December 1, and January 25, for any adjustments or changes. Local units of government, as agents for the state, assess the state general tax. Property tax is recognized, net of uncollectible amounts, in the period for which the taxes are levied and the taxes are available.

**Federal Revenues** – Federal revenues, earned by incurring allowable obligations, are recognized at the same time the related obligation is recognized, with one exception. Trunk Highway Fund (a special revenue fund) expenditures incurred by June 30, but not converted to Federal funding by the close of the federal fiscal year, are not recognized as federal revenues.

**Proprietary pension, and investment trust funds** are accounted for using the full accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized as incurred. The accrual basis of accounting is also used for contributions, benefits, and refunds paid for defined benefit and defined contribution pension plans. Agency funds use the accrual basis of accounting, but do not have a measurement focus because agency funds do not recognize revenues and expenses.

**Proprietary funds distinguish operating from nonoperating items.** Operating revenues and expenses result from providing services or producing and delivering goods in connection with the proprietary fund's principal ongoing operations. Operating expenses for enterprise and internal service funds include the cost of sales and services, administrative expense, and depreciation of capital assets. All other revenues and expenses are reported as nonoperating items.

**Private-sector standards of accounting and financial reporting, including Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins issued on or before November 30, 1989** generally are followed in the government-wide, proprietary, and component unit financial statements to the extent that those standards do not conflict with or contradict GASB guidance. Except for the Workers' Compensation Assigned Risk Plan (WCARP) (component unit), the government has elected not to follow subsequent private-sector guidance. WCARP has elected to follow all applicable FASB statements issued after November 30, 1989 that do not contradict GASB pronouncements.

#### **Cash Equivalents and Investments**

**Cash Equivalents** – Cash equivalents are short-term, highly liquid investments having original maturities (remaining time to maturity at acquisition) of three months or less. Cash equivalents also include management pools and money market funds that are used essentially as demand deposit accounts.

**Investments** – Investments are reported at fair value. The basis for determining the fair value of investments that is not based on market quotations includes analysis of future cash flows, audited financial statements, and independent appraisals. Investments in derivatives are generally made to manage the overall risk of the individual manager's portfolios to a level satisfactory to the investment management firm and in accordance with the State Board of Investment.

See Note 2 – Cash and Investments for additional information regarding cash and investments.

<p><b>Inventories</b></p> <p>Generally, inventories for governmental funds are recorded as expenditures when purchased and are not a resource available for appropriation. For the Trunk Highway Fund (special revenue fund), inventories are valued using weighted-average cost. Inventories maintained by the various funds are determined by annual and periodic physical counts. Inventories of proprietary funds are valued using the first-in, first-out, average cost, or specific cost methods.</p>	<p><b>Compensated Absences</b></p> <p>State employees accrue vacation leave, sick leave, and compensatory leave at various rates within limits specified in the collective bargaining agreements. Leave balances are liquidated in cash only upon termination from state employment. The current and noncurrent compensated absences liabilities for governmental funds are reported only in the government-wide Statement of Net Assets. All other fund types report the liability for compensated absences as a liability of the specific fund.</p>	<p><b>Securities Lending</b></p> <p>Securities on loan for cash collateral and the liabilities resulting from the security lending transactions are reported on the Statement of Net Assets or the Balance Sheet, as appropriate, for the particular fund type or level of reporting. Securities lending income and rebate and management fees are reported separately on the Statement of Revenues, Expenditures, and Changes in Fund Balances; the Statement of Revenues, Expenses, and Changes in Net Assets; or the Statement of Changes in Net Assets, as appropriate for the particular fund type.</p>	<p><b>Capital Assets</b></p> <p>Capital assets, which include land, buildings, equipment, and infrastructure assets, are reported in the government-wide financial statements and the fund financial statements for proprietary and fiduciary funds. Capital assets are defined by the state as assets with an initial, individual cost of more than \$30,000 for equipment and \$300,000 for buildings, and an estimated useful life of at least three years.</p>	<p>Capital assets are recorded at cost or, for donated assets, at fair value at the date of acquisition. An inventory of land and buildings was completed in 1985. Historical cost records for older capital assets are incomplete or not available; therefore, estimated historical costs have been used in these situations. Tax forfeited land is not included in land inventory because the state does not take permanent title. When the land is sold, proceeds are distributed to local jurisdictions.</p>	<p>Capital assets are depreciated using the straight-line method based on the following useful lives: 40-50 years for buildings, 20-50 years for large improvements, 3-10 years for small improvements, and 3-12 years for equipment. Transportation infrastructure assets using the modified approach, land, construction in progress, and works of art and historical treasures, such as the state capitol, are not depreciated.</p>	<p>GASB Statement No. 34 allows an alternative (modified) approach to the recording of infrastructure assets which reflects a reasonable value of the assets and cost required to maintain the service potential at established minimum standards in lieu of depreciation. The transportation infrastructure capital assets of pavement and bridges are reported using the modified approach. In electing to use this option for transportation infrastructure, the state uses an asset management system which establishes minimum standards and determines, at least every three years, whether the minimum standards are being met. Disclosures of the minimum standards and the current status of the state's pavement and bridges are included in Required Supplementary Information.</p>	<p>See Note 6 – Capital Assets for further information.</p>
		<p><b>Current and Noncurrent Assets</b></p>	<p>At the government-wide level, assets are classified as either current or noncurrent. Governmental activity current assets are those, including cash, various receivables, and short-term investments, considered available for appropriation and expenditure. Current assets in business-type activities are those that are available or can readily be made available to meet the cost of operating or to pay current liabilities. All other assets are considered noncurrent. Assets are classified as current or noncurrent in proprietary funds, but assets are not classified at the fund level for governmental funds.</p>				<p><b>Noncurrent Liabilities</b></p> <p>In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities column. Long-term liabilities are the noncurrent portions of liabilities resulting from debt issuances, compensated absences, closure, and postclosure care for landfills, workers' compensation claims, net pension and other postemployment benefit obligations, and arbitrage rebate requirements. In proprietary fund statements, these liabilities are reported as liabilities of each individual fund.</p>
							<p>F-44</p>

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

#### See Note 12 – Long-Term Liabilities – Primary Government for further information.

#### Deferred Compensation Plan

The state offers a deferred compensation plan created in accordance with Internal Revenue Service Code, Section 457. The State Deferred Compensation Fund (pension trust fund) represents the value of all assets of the plan. The plan is available to all public employees in the state and is administered by the Minnesota State Retirement System. Under this plan, compensation is deferred for income tax purposes in accordance with Section 457 and is not available to employees until termination, retirement, death, or unforeseeable emergency. In accordance with state statute, effective July 1, 1997, contributions are held for the exclusive benefit of the participants and their beneficiaries. These amounts are held in trust, in custodial accounts or in qualifying contracts, as required by federal law. The State Board of Investment determines the investment options available to plan participants and oversees the activities of the investment managers. The majority of the assets of the plan are invested in various mutual funds. The state is not liable for any investment losses under the plan.

#### Net Assets/Fund Balances

The difference between fund assets and liabilities is "Net Assets" on the government-wide, proprietary, and fiduciary fund statements and "Fund Balances" on governmental fund statements.

Invested in Capital Assets, Net of Related Debt consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes, or other debt attributable to the acquisition, construction, or improvement of such assets. Significant unspent related debt proceeds are included in Restricted for Capital Projects.

Restricted Net Assets represent the portion of net assets that are constrained either externally by parties such as creditors or grantors, or legally through constitution provisions or enabling legislation. Restricted net assets are determined at the fund level. For a fund with more than one revenue stream, restricted net assets were determined by the materiality of any restricted revenues in the fund. When both restricted and unrestricted net assets are available for use, the state policy is to use restricted resources first.

#### Budgeting and Budgetary Control

The state operates on a two-year (biennial) budget cycle ending on June 30 of odd-numbered years. Appropriations in the biennial budget are usually for a single year; however, where specified, single year appropriations may be carried forward to the following year of the biennium. The governor's budget for the biennium is developed by the Department of Finance and presented to the legislature for approval. Specific appropriations are required for all expenditures from the General Fund and all special revenue funds except the Federal Municipal State-Aid Street, County State-Aid Highway, Minnesota Resources, Environmental and Natural Resources, Iron Range Resources and Rehabilitation, Douglas J. Johnson Economic Protection Trust, Endowment, Maximum Effort School Loan, Health Impact, Medical Education and Research, and Miscellaneous Special Revenue funds. Some appropriations are "open appropriations" for entitlement type and some interfund transfer programs. In these cases, the amount that is needed to fulfill the obligation for the fiscal year is made available. There is no limit on the amount that can be expended for the program. Estimates of the amount needed for such programs are included in the budget forecast.

Budgetary control is essentially maintained at the departmental level except for certain programs where control is at the program level. In most departments, upon notifying the governor and legislative leadership, department heads are permitted to revise budgets by transferring amounts between programs within their departments.

Unencumbered appropriation balances generally cancel to the fund at the end of the fiscal year. However, if specifically provided by law, or if statutory authority is invoked by the agency, the unencumbered balance may be carried forward between fiscal years. The budget and the state accounting system are maintained essentially on a cash basis with the exception that, at year-end, encumbered amounts are included in the expenditures of the year appropriated for budgetary reporting. The accounting system controls expenditures by appropriation line item as established in the legally adopted appropriation bills. There are no instances where expenditures exceed the authorized limits at the legal level of budgetary control. A separate report showing the detail of legal level of budgetary control and actual expenditures for each appropriated fund is available from the Department of Finance.

#### Interfund Activity and Balances

Generally, internal service fund activity has been eliminated from the government-wide statements. Internal service fund activity from external customers is reported under governmental activities in the government-wide statements. Interfund receivables and payables have been eliminated from the government-wide statements. Statement of Net Assets, except for residual amounts between governmental and business-type activities.

See Note 5 – Interfund Transactions for further information.

#### Change in Fund Structure

For fiscal year 2008, accounting for special assessments levied on employers for employment and training programs, as well as the retailing spending, has been moved from the Miscellaneous Special Revenue Fund to the Workforce Development Fund (special revenue fund).

### Note 2 – Cash and Investments

#### Primary Government

##### Cash and Cash Equivalents

The majority of the primary government's cash is held in the state treasury and commingled in state bank accounts, while the majority of component unit cash is held in separate bank accounts. Cash in individual funds may be invested separately where permitted by statute; however, cash in most funds is invested as part of an investment pool. A fund's investment with the primary government's cash pools is reported as a cash equivalent. Where provided by statute, investment earnings of the primary government's pools are allocated to the individual funds. Earnings for all other participants are credited to the General Fund.

##### Deposits

Minnesota Statutes, Section 9.031, requires that deposits be secured by depository insurance or a combination of depository insurance and collateral securities held in the state's name by an agent of the state. The statute further requires that the insurance and collateral shall be in an amount sufficient to ensure that the deposits do not exceed 90 percent of the sum of the insured amounts and the fair value of the collateral.

Investments

The State Board of Investment (SBI) manages the majority of the state's investments. All investments undertaken by SBI are governed by the standards codified in Minnesota Statutes, Chapters 11A and 356A. Minnesota Statutes, Section 11A.24, broadly restricts investments of the primary government to obligations and stocks of United States and Canadian governments, their agencies and registered corporations, other international securities, short-term obligations of specified high quality, restricted participation as a limited partner in venture capital, real estate, or resource equity investments, and restricted participation in registered mutual funds.

Generally, when applicable, the statutes limit investments to those rated within the top four quality ratings categories by a nationally recognized rating agency. The statutes further prescribe the maximum percentage of fund assets that may be invested in various asset classes and contain specific restrictions to ensure the quality of the investments.

SBI is authorized to establish, and has established, combined investment funds used by participating public retirement and nonretirement funds. Retirement and nonretirement funds may not be commingled. Each investment fund has its own characteristics, including investment objective and risk characteristics. Within statutory requirements and based on detailed analyses of each fund, SBI has established investment guidelines and benchmarks for all funds under its management. These investment guidelines and benchmarks are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure, and specific performance standards.

Interest Rate Risk – Investments

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The state does not have a policy on interest rate risk. The contracts between SBI and investment managers contain the guidelines and limitations regarding interest rate risk. Debt securities are constrained around the quality rating, sector mix, and duration of the Lehman Aggregate Bond Index. Interest rate risk information is presented using the weighted average maturity method, which expresses investment time horizons, the period when investments become due and payable in years or months, weighted to reflect the dollar size of individual investments within investment type.

Credit Risk of Debt Security Investments

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit investments in debt securities to the top four quality ratings categories by a nationally recognized rating agency. The state does not have a credit risk policy that is more stringent than the statutory requirements. The contracts between SBI and investment managers contain any guidelines or limitations regarding credit risk.

The primary government's investments, excluding pension trust and investment trust funds, as of June 30, 2008, are presented below using the Standard & Poor's (S & P) rating scale.

Primary Government Governmental, Proprietary, and Agency Funds Investments and Cash Equivalent Investments As of June 30, 2008 (In Thousands)		Lower of S & P or Moody S & P Equivalent Rating	
		Weighted Fair Value	Weighted Average Maturity (Years)
		AA or Better	BBB to A
Debt Securities:			
U.S. Treasury	\$ 89,948	4.62	100%
U.S. Agencies	897,667	5.06	98%
Mortgage-backed Securities	265,464	22.57	95%
State or Local Government Bonds	47,600	1.00	66%
Corporate Bonds	3,127,396	2.40	68%
Commercial Paper	1,426,480	0.11	100%
Repurchase Agreements	409,275	0.08	-
Certificates of Deposit	324,971	0.23	-
Short-term Securities	65,096	0.17	100%
<b>Total Debt Securities</b>	<b>\$ 6,653,897</b>		
Equity Investments:			
Corporate Stock	\$ 659,965		
Alternative Equities	7,795		
<b>Total Equity Investments</b>	<b>\$ 667,760</b>		
Other Investments			
Escheat Property	\$ 16,410		
Money Market Accounts	5,538		
Total Other Investments	\$ 21,948		
<b>Total Investments</b>	<b>\$ 7,343,605</b>		<sup>(1)</sup>

<sup>(1)</sup>Total investments are less than the amount shown on the face of the financial statements as amounts do not include cash on hand.

Investments of the pension trust and investment trust funds are presented below.

Primary Government Pension and Investment Trust Funds Investments As of June 30, 2008 (In Thousands)		Lower of S & P or Moody S & P Equivalent Rating			
		Weighted Average Maturity (Years)	AA or Better	BBB to A	BB or Lower
<b>Debt Securities:</b>					
U.S. Treasury	\$ 1,001,438	9.39	100%	-	-
U.S. Agencies	806,266	3.91	99%	-	1%
Mortgage-backed Securities	6,847,785	26.35	99%	1%	-
State or Local Government Bonds	281,858	1.66	56%	10%	34%
Corporate Bonds	4,382,666	7.99	25%	64%	10%
Commercial Paper	2,711	0.88	-	13%	-
Asset-backed Securities	501,788	11.18	87%	9%	4%
Repurchase Agreements	331,576	0.08	80%	18%	2%
Short-term Securities	758,769	0.20	87%	-	13%
<b>Total Debt Securities</b>	<b>\$ 14,894,847</b>				
<b>Equity Investments:</b>					
Corporate Stock	\$ 28,617,024				
Stock Options	100,314				
Alternative Equities	5,917,121				
Mutual Funds	3,368,397				
<b>Total Equity Investments</b>	<b>\$ 38,002,856</b>				
<b>Total Investments</b>	<b>\$ 52,897,703</b>				

Concentration of Credit Risk – Investments

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The state does not have a formal policy regarding concentration of credit risk for rated corporate debt securities that are among the top four quality categories. For other types of investments, Minnesota Statutes, Section 11A.24, established the following parameters.

Unrated Corporate Obligations:

- Aggregate value may not exceed 5 percent of the market or book value, whichever is less, of the fund being invested.
- SBI's participation is limited to 50 percent of a single offering.
- SBI's participation is limited to 25 percent of the issuer's unrated obligations.
- Corporate Stock:
  - Aggregate value of corporate stock may not exceed 85 percent of the market or book value, whichever is less, of a fund.
  - Generally, investment in corporate stock may not exceed five percent of the total outstanding shares of any one corporation.

The state had concentration of credit risk over 5% as of June 30, 2008, in the Federal National Mortgage Association (FNMA). FNMA represented 12.0% of the primary government's total debt securities investments and 4.3% of the state's total investments. The pension trust and investment trust funds portfolio included in the primary government had 17.3% of debt securities investments and 4.9% of total investments in FNMA.

Foreign Currency Risk – Investments

Foreign currency risk is the risk that changes in currency exchange rates will adversely affect the fair value of an investment or a deposit. SBI has established guidelines to be used by investment managers for international investing. Under these guidelines, countries are categorized based on a country's legal structures and standings regarding worker and human rights issues. Managers may invest in countries with legal structures that generally respect the rights of workers and human rights without additional notification to SBI. Investment managers who wish to invest in other countries must either notify SBI in writing or appear before SBI, depending on the country involved. Managers with authority to invest in foreign securities are given authority to hedge foreign currency through forward contracts to avoid currency losses.

The primary government, excluding pension trust and investment trust funds, had no exposure to foreign currency risk as of June 30, 2008.

The following table presents foreign currency risk for pension trust and investment trust funds.

Pension Trust and Investment Trust Funds			
Foreign Currency Risk			
International Investment Securities at Fair Value			
As of June 30, 2008 (In Thousands)			
Currency	Cash	Debt	Equity
Australian Dollar	\$ 2,920	\$ -	\$ 347,132
Brazilian Real	1,370	56	91,235
Canadian Dollar	5,729	1,617	413,958
Euro Currency	43,196	35,028	1,860,083
Hong Kong Dollar	3,373	-	301,566
Indian Rupee	971	-	80,231
Japanese Yen	19,617	-	1,128,154
New Taiwan Dollar	3,219	-	99,564
Norwegian Krone	2,481	-	57,799
Pound Sterling	19,874	-	1,106,729
South African Rand	267	-	82,883
South Korean Won	86	-	118,190
Swedish Krone	4,394	-	94,270
Swiss Franc	1,383	-	420,429
Other	2,225	-	328,421
Total	<u>\$ 111,105</u>	<u>\$ 36,701</u>	<u>\$ 6,530,644</u>

#### Custodial Risk – Investments

Primary Government (1) Securities Lending Analysis As of June 30, 2008 (In Thousands)			
Wells Fargo	State Street	Wells Fargo	State Street
Fair Value of Securities on Loan	\$ 101,584	\$ 6,551,076	
Collateral Held	\$ 102,968	\$ 6,775,914	
Average Duration	113 days		
Average Weighted Maturity	114 days		
	37 days		

<sup>(1)</sup> Including securities lending for certain component units that invest through SBI.

Custodial risk for investments is the risk that, in the event of a failure of the counter party, the state will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. Investments are held in the state's name and collateral for repurchase agreements is held in the state's name by third party agents. The primary government does not have a formal policy for custodial credit risk.

#### Securities Lending

Minnesota statutes do not prohibit the state from participating in securities lending transactions. The state has, by way of Custodial Trust Agreements, authorized State Street Bank and Trust Company (State Street) and Wells Fargo Bank, Minnesota, N.A., (Wells Fargo) to act as agents in lending state securities to broker-dealers and banks pursuant to a form of loan agreement.

During the fiscal year, State Street and Wells Fargo lent on behalf of the state certain securities held by State Street or Wells Fargo as custodian and received cash (both United States and foreign currency) and securities issued or guaranteed by the United States government, sovereign debt of foreign countries, and irrevocable bank letters of credit as collateral. Wells Fargo securities lent included U.S. Treasuries and Agencies debt securities. State Street securities lent included both debt securities and equity investments. Neither State Street nor Wells Fargo has the ability to pledge or sell collateral securities absent a borrower default. Borrowers were required to deliver collateral for each loan in amounts equal to not less than 100 percent of the fair value of the loaned securities.

The state did not impose any restrictions during the fiscal year on the amount of the loans that either State Street or Wells Fargo made on the state's behalf. State Street and Wells Fargo indemnified the state by agreeing to purchase replacement securities or return the cash collateral in the event a borrower failed to return a loaned security or pay distributions thereon. No borrower failed to return loaned securities or pay distributions thereon during the fiscal year. In addition, there were no losses during the fiscal year resulting from default of the borrowers.

During the fiscal year, the state and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested in separately managed funds of SBI.

Because the loans were terminable at will, their duration did not generally match the duration of the investments made with cash collateral. On June 30, 2008, the state had no credit risk exposure to borrowers because the amounts the state owed the borrowers exceeded the amounts the borrowers owed the state.

Funds not invested by SBI are primarily Minnesota State Colleges and Universities' funds. Investments for these funds must also conform to the above statutes and may be further restricted by bond indentures.

#### Component Units

University of Minnesota and Metropolitan Council (major component units) were engaged in separate securities lending programs during the fiscal year and calendar year, respectively. Their separately issued financial statements disclose the facts regarding those programs. Neither had a credit risk at year-end.

#### Housing Finance Agency

As of June 30, 2008, Housing Finance Agency (HFA) had \$1,030,500,000 of cash, cash equivalents, and investments. As of June 30, 2008, \$162,601,000 of deposits and \$2,24,339,000 of investment securities were subject to custodial credit risk. HFA investments have weighted average maturities ranging from .1 - .2 years (corporate notes) to 8.6 - 12.1 years (US Agencies).

HFA cash equivalents included \$491,100,000 of investment agreements, which are generally uncumulative interest bearing contracts. As of June 30, 2008, all investment agreement providers had a Standard & Poor's long-term credit rating of 'A' or higher' and a Moody's Investors Service long-term credit rating of 'A2' or higher' as of June 30, 2008. Substantially all of the agreements contain termination clauses so that HFA may withdraw funds early if credit ratings deteriorate below specified levels and remedial action is not taken.

HFA investments had an estimated fair market value of \$374,751,000 as of June 30, 2008. Of these investments, \$305,816,000 were US Agencies investments having a Standard & Poor's rating of 'AAA' and Moody's rating of 'Aaa.'

HFA had investments in single issuers as of June 30, 2008, excluding investments issued or explicitly guaranteed by the US Government that exceeded five percent of total investments. These investments amounted to \$577,394,000 and involved Federal Home Loan Bank, AIG Matched Funding Corp., Caylon, FSA Capital Management, and Bayernsche Landesbank investment agreements.

#### Metropolitan Council

As of June 30, 2008, University of Minnesota (U of M), including its discretely presented component units, had \$397,818,000 of cash and cash equivalents and \$3,371,548,000 of investments. The U of M's discretely presented component units do not classify investments according to risk because these entities prepare their financial statements under standards set by the Financial Accounting Standards Board.

Excluding discretely presented component units, U of M reported cash and cash equivalents of \$339,438,000 and investments of \$1,506,170,000.

U of M does not have a policy for custodial risk of deposits. As of June 30, 2008, \$10,460,000 of the U of M's bank balance of \$10,560,000 was uninsured and uncollateralized.

U of M maintains centralized management for substantially all of its cash and investments. The Board of Regents establishes the U of M investment policies and objectives. U of M uses internal investment pools designed to maximize investment return within consistent risk parameters for each pool.

U of M has established policies to address the various types of investment risks. U of M uses Standard & Poor's ratings and duration as a measure of a debt investment's exposure to fair value changes arising from changing interest rates. As of June 30, 2008, \$609,160,000 of investment in securities was subject to quality rating and interest rate risk. This amount was rated as follows:

- \$141,315,000 was rated AAA
- \$81,304,000 was rated A- to AA
- \$86,971,000 was rated BBB- to BBB
- \$299,570,000 was not rated

The following table presents the estimated fair value of MC, excluding its component unit, investments subject to interest rate risk using the simulation model (in thousands)

Metropolitan Council		
Estimated Fair Value of Investments As of December 31, 2007 (In Thousands)		
	Estimated Fair Value	\$ 528,841
Estimated Fair Value of Portfolio After Basis Point Increase of:		
50 Points	\$ 524,556	
100 Points	\$ 518,478	
150 Points	\$ 513,237	
200 Points	\$ 508,117	

The securities subject to interest rate risk were comprised of:

- \$94,167,000 in government agencies with an average duration of 1.22 years
- 168,274,000 in corporate bonds with an average duration of 0.81 years
- \$47,148,000 in mortgage backed securities with an average duration of 4.27 years
- \$279,612,000 in cash and cash equivalents with an average duration of .003 year
- \$19,959,000 in other types of securities (primarily mutual funds), with an average duration of 0.63 years

As of June 30, 2008, U of M had \$100,326,000 of equity investments subject to foreign currency risk. The three largest components of this amount (in thousands) are as follows:

Euro Currency	\$ 39,419
Japanese Yen	\$ 23,255
Pound Sterling	\$ 16,074

#### Nonmajor Component Units

The following table presents the cash, cash equivalents, and investments by nonmajor component unit.

Component Unit	Component Units		Business-type Activities	
	Cash and Cash Equivalents	Investments	State Colleges and Universities	Nonmajor Enterprise Funds
Agricultural and Economic Development Board	\$ 5,947	\$ 21,701	\$ 310,344	\$ 310,344
ClearWay Minnesota	30	159,669	37,645	-
National Sports Center Foundation	394	-	-	37,645
Office of Higher Education	147,568	39,177	32,528	32,528
Public Facilities Authority	285,233	149,902		
Rural Finance Authority	15,467	-		
Workers' Compensation Assigned Risk Plan	16,794	346,154		
<b>Total</b>	<b>\$ 471,433</b>	<b>\$ 716,603</b>		

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#### Note 3 – Disaggregation of Receivables

The following are the components of net accounts receivable as reported in the government-wide Statement of Net Assets as of June 30, 2008:

Components of Net Receivables As of June 30, 2008 (In Thousands)				
Governmental Activities				
	General Fund	Federal Fund	Governmental Funds <sup>(1)</sup>	Total
Taxes:				
Corporate and Individual Sales and Use	\$ 591,064	\$ -	\$ -	\$ 591,064
Property	361,943	-	-	361,943
Health Care Provider	372,651	-	-	372,651
Highway Users	174,581	-	-	174,581
Child Support	-	84,003	84,651	84,651
Workers' Compensation	-	-	-	169,717
Other	215,556	\$ 59,484	\$ 142,038	417,077
Net Receivables	\$ 1,801,508	\$ 143,487	\$ 423,920	\$ 2,368,915
Business-type Activities				
	State Colleges and Universities	Unemployment Insurance	Nonmajor Enterprise Funds	Total
Unemployment Insurance	\$ -	\$ 310,344	\$ -	\$ 310,344
Tuition and Fees	-	37,645	-	37,645
Other	-	-	32,528	32,528
Net Receivables	\$ 37,645	\$ 310,344	\$ 32,528	\$ 380,517
Total Government-wide Net Receivables				\$ 2,749,432

<sup>(1)</sup>Includes \$6,365 Internal Service Funds.

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Accounts receivable are reported net of allowances for uncollectible amounts. Significant uncollectible amounts are:

- Corporate and Individual Taxes \$134,365,000
- Sales and Use Taxes \$27,500,000
- Child Support \$346,901,000
- Other Receivables \$55,777,000

Significant receivable balances not expected to be collected within one year are:

- Corporate and Individual Taxes \$97,463,000
- Sales and Use Taxes \$32,775,000
- Child Support \$143,895,000
- Health Care Provider \$67,673,000
- Other Receivables \$19,763,000

#### **Note 4 – Loans and Notes Receivable**

Loans and notes receivable, net of allowances for possible losses, as of June 30, 2008, consisted of the following:

Primary Government Loans and Notes Receivable As of June 30, 2008 (In Thousands)			
	General Fund	Federal Fund	Nonmajor Special Revenue Funds
			Capital Projects Funds
Student Loan Program	\$ 43,145	-\$	\$ 71,276
Economic Development School Districts	-\$	-\$	\$ 117,474
Agricultural, Environmental and Energy Resources	31	-\$	\$ 71,438
Transportation	-\$	-\$	\$ 18,235
Other	-\$	15	\$ 4,126
Total	<u>\$ 43,176</u>	<u>\$ 15</u>	<u>\$ 409</u>
			<u>\$ 35,554</u>

Component Units Loans and Notes Receivable As of June 30, 2008 (In Thousands)			
	Housing Finance Authority	Metropolitan Council	University of Minnesota
Agricultural and Economic Development Board	\$ 2,398,136	40,547	74,048
Office of Higher Education	686,671	13,640	1,501,557
Public Facilities Authority	1,501,557	56,077	-\$
Rural Finance Authority	-\$	-\$	-\$
Total	<u>\$ 4,770,676</u>		

### Note 5 – Interfund Transactions

#### Primary Government

During normal operations, the state processes routine transactions between funds, including loans, expenditures, and transfers of resources for administrative and program services, debt service, and compliance with legal mandates.

In the fund financial statements, these transactions are generally recorded as transfers in/transfers out and interfund receivables/payables. Transfers generally represent legally authorized transfers between funds authorized to receive revenue and funds authorized to make expenditures, and do not represent reimbursement of expenditures.

#### Interfund Receivables and Payables As of June 30, 2008 (In Thousands)

Due to the General Fund From:	
Federal Fund	\$ 48,554
Nonmajor Governmental Funds	68,775
Nonmajor Enterprise Funds	7,708
Internal Service Funds	59
	<u>\$ 125,096</u>
Due to the Federal Fund From:	
Nonmajor Governmental Funds	\$ 4,666
Unemployment Insurance Fund	245
Total Due to Federal Fund From Other Funds	<u>\$ 4,911</u>
Due to the State Colleges and Universities Fund From:	
Nonmajor Governmental Funds	\$ 19,814
Total Due to State Colleges and Universities From Other Funds	<u>\$ 19,814</u>
Due to Fiduciary Funds From:	
Fiduciary Funds	\$ 6,231
Total Due to Fiduciary Funds From Other Fiduciary Funds	<u>\$ 6,231</u>
Due to the Nonmajor Governmental Funds From:	
General Fund	\$ 25,400
Federal Fund	1,928
Unemployment Insurance Fund	29,122
Nonmajor Governmental Funds	111,091
Nonmajor Enterprise Funds	3,072
Total Due to Nonmajor Governmental Funds From Other Funds	<u>\$ 170,613</u>

The Central Motor Pool Fund had an outstanding advance of \$1,750,000 from the General Fund as of June 30, 2008. This advance is not expected to be repaid within one year.

#### Interfund Transfers Year Ended June 30, 2008 (In Thousands)

Transfers to the General Fund From:	
Federal Fund	\$ 20,656
Nonmajor Governmental Funds	338,136
Nonmajor Enterprise Funds	63,564
Internal Service Funds	21,291
	<u>\$ 443,647</u>
Transfers to the Federal Fund From:	
Unemployment Insurance Fund	\$ 37
Nonmajor Governmental Funds	666,238
Total Transfers to Federal Fund From Other Funds	<u>\$ 1,367</u>
Transfers to the State Colleges and Universities Fund From:	
General Fund	\$ 102,174
Nonmajor Governmental Funds – Capital Contributions	370
Nonmajor Governmental Funds	
Total Transfers to State Colleges and Universities From Other Funds	<u>\$ 768,732</u>
Transfers to the Internal Service Funds From:	
Governmental Capital Assets – Capital Contributions	\$ -
Total Transfers to Internal Service Funds From Other Funds	<u>\$ -</u>
Transfers to Fiduciary Funds From:	
Fiduciary Funds	\$ 15,751
Total Transfers to Fiduciary Funds From Other Fiduciary Funds	<u>\$ 15,751</u>
Transfers to the Nonmajor Governmental Funds From:	
General Fund	\$ 729,204
Federal Fund	22,675
Unemployment Insurance Fund	
Nonmajor Governmental Funds	1,462,212
Nonmajor Enterprise Funds	55,383
Internal Service Funds	10,613
Total Transfers to Nonmajor Governmental Funds From Other Funds	<u>\$ 2,280,087</u>
Transfers to the Nonmajor Enterprise Funds From:	
Nonmajor Governmental Funds	\$ 4,561
Total Transfers to Nonmajor Enterprise Funds From Other Funds	<u>\$ 4,561</u>

**Component Units**  
 Receivables and payables as of June 30, 2008, between the primary government and component units are summarized as follows:

<b>Primary Government and Component Units</b> Receivables and Payables As of June 30, 2008 (In Thousands)		
<u>Due From Primary Government</u>	<u>Due To Primary Government</u>	
Component Units		
Major Component Units:		
Metropolitan Council	\$ 74,177	\$ 51,516
University of Minnesota	\$ 3,293	\$ 51,516
Total Major Component Units	\$ 77,470	\$ 51,516
Nonmajor Component Units	\$ 22,485	\$ 73,122
Total Component Units	\$ 99,955	\$ 124,638
Due From Component Units	<u>Due To Component Units</u>	
Primary Government		
Major Governmental Funds:		
General Fund	\$ 836	\$ 13,001
Federal Fund	\$ 120,312	\$ 15,246
Total Major Governmental Funds	\$ 121,148	\$ 5,028
Nonmajor Governmental Funds		
Total Primary Government		\$ 20,274 <sup>(1)</sup>

<sup>(1)</sup> Due to component units on the Government-wide Statement of Net Assets totals \$42,759 including \$22,485 of loans payable to the Public Facilities Authority, a component unit, that are not fund level liabilities.

#### Note 6 – Capital Assets

<b>Primary Government</b>	<b>Capital Asset Activity</b> Government-wide Year Ended June 30, 2008 (In Thousands)		
	<u>Balance July 1, 2007</u>	<u>Additions</u>	<u>Deductions</u>
<b>Government Activities</b>			
Capital Assets not Depreciated:			
Land	\$ 1,807,456	\$ 100,999	\$ (3,798)
Buildings, Structures, Improvements	28,975	249	(1,184)
Construction in Progress	183,997	159,333	(82,129)
Infrastructure	6,351,250	531,970	(7,085)
Art and Historical Treasures	500	1,489	–
Total Capital Assets not Depreciated	\$ 8,372,178	\$ 794,090	\$ (94,196)
Capital Assets Depreciated:			
Buildings, Structures, Improvements	\$ 1,925,399	\$ 98,890	\$ (12,873)
Infrastructure	65,505	3,711	–
Equipment, Furniture, Fixtures	390,001	34,727	(27,595)
Total Capital Assets Depreciated	\$ 2,350,905	\$ 137,238	\$ (40,568)
Accumulated Depreciation for:			
Buildings, Structures, Improvements	\$ (695,897)	\$ (63,846)	\$ (8,416)
Infrastructure	(13,957)	(1,523)	\$ (751,327)
Equipment, Furniture, Fixtures	(243,460)	(35,237)	–
Total Accumulated Depreciation	\$ (953,314)	\$ (100,606)	\$ (251,160)
Total Capital Assets Depreciated, Net	\$ 1,427,591	\$ 36,632	\$ (35,853)
Government Act Capital Assets, Net	\$ 9,798,769	\$ 830,722	\$ (1,459,808)
Business-type Activities			
Capital Assets not Depreciated:			
Land	\$ 79,488	\$ 1,369	\$ (5)
Construction in Progress	132,191	201,958	\$ (159,804)
Total Capital Assets not Depreciated	\$ 211,679	\$ 203,327	\$ 174,345
Capital Assets Depreciated:			
Buildings, Structures, Improvements	\$ 1,918,343	\$ 160,388	\$ (7,351)
Library Collections	48,264	7,071	(7,167)
Equipment, Furniture, Fixtures	282,764	23,532	(18,124)
Total Capital Assets Depreciated	\$ 2,249,371	\$ 190,991	\$ (32,642)
Accumulated Depreciation for:			
Buildings, Structures, Improvements	\$ (923,580)	\$ (53,448)	\$ 6,316
Library Collections	(27,419)	(6,880)	\$ (907,712)
Equipment, Furniture, Fixtures	(201,547)	(20,374)	(27,132)
Total Accumulated Depreciation	\$ (1,152,546)	\$ (80,702)	\$ 18,986
Total Capital Assets Depreciated, Net	\$ 1,096,825	\$ 110,289	\$ (1,200,779)
Business-type Act Capital Assets, Net	\$ 1,308,504	\$ 131,616	\$ (159,982)

The Due To Primary Government balance exceeds the Due From Component Units balance by \$3,490,000 because Metropolitan Council, Workers' Compensation Assigned Risk Plan, and National Sports Center Foundation use a different fiscal year end than the primary government. The same is true for the \$7,681,000 difference between the Due From Primary Government balance and the Due To Component Units balance.

Depreciation expense was charged to functions/programs of the primary government as follows:

Capital Asset Activity		Fiduciary Funds		Year Ended June 30, 2008			
		Balance	Additions	Deductions	Balance		
		July 1, 2007	\$ 429	\$ -	\$ -	\$ 429	
Fiduciary Funds	Capital Assets not Depreciated:						
	Land	\$ 429	\$ -	\$ -	\$ 429		
	Total Capital Assets not Depreciated	\$ 429	\$ -	\$ -	\$ 429		
Capital Assets Depreciated:							
	Buildings	\$ 29,547	\$ 1,457	\$ (1,297)	\$ 29,707		
	Equipment, Furniture, Fixtures	\$ 5,730	\$ 150	\$ (382)	\$ 5,498		
	Total Capital Assets Depreciated	\$ 35,277	\$ 1,607	\$ (1,679)	\$ 35,205		
Accumulated Depreciation for:							
	Buildings	\$ (4,426)	\$ (836)	\$ 97	\$ (5,165)		
	Equipment, Furniture, Fixtures	\$ (3,986)	\$ (572)	\$ 330	\$ (4,228)		
	Total Accumulated Depreciation	\$ (8,412)	\$ (1,408)	\$ 427	\$ (9,393)		
	Total Capital Assets Depreciated	\$ 26,665	\$ 199	\$ (1,252)	\$ 25,812		
	Fiduciary Funds, Capital Assets, Net	\$ 2,294	\$ 199	\$ (1,252)	\$ 26,241		

Art and historical treasures are reported as capital assets that are not depreciated.

Primary Government	
Depreciation Expense	
Year Ended June 30, 2008	
(In Thousands)	
Governmental Activities:	
Public Safety and Corrections	\$ 17,548
Transportation	20,398
Agricultural, Environmental & Energy Resources	5,906
Economic and Workforce Development	940
General Education	3,400
Health and Human Services	18,269
General Government	24,479
Internal Service Funds	9,666
Total Governmental Activities	\$ 100,606
Business-type Activities:	
State Colleges and Universities	\$ 76,536
Lottery	519
Other	3,647
Total Business-type Activities	\$ 80,702

Capital outlay expenditures in the governmental funds totaled \$818,701,000 for fiscal year 2008. Donations of general capital assets received during fiscal year 2008 were valued at \$15,180,000. Transfers were \$83,618,000 primarily from construction in progress. Additions in internal service funds were \$13,829,000.

General capital assets purchased with resources provided by outstanding capital lease agreements as of June 30, 2008, consisted of equipment with a cost of \$8,633,000 and buildings with a cost of \$180,005,000.

Authorizations and commitments as of June 30, 2008, for the largest construction in progress projects consisted of the following (in thousands):

Project Authorizations and Commitments As of June 30, 2008 (In Thousands)					
Administration Projects	Education	Transportation	Natural Resources		
Authorization Expended through June 30, 2008	\$ 18,197	\$ 6,587,406	\$ 175,133	\$ 26,500	-
Unexpended Commitment	-	6,554,240	39,700	-	1,000
Available Authorization	<u>\$ 17,594</u>	<u>\$ 33,166</u>	<u>\$ 1,324</u>	<u>\$ 134,109</u>	<u>\$ 15,500</u>

Land in the Permanent School Fund totaling 2,520.971 acres was donated by the federal government and valued at the estimated fair value at the time of donation.

#### Component Units

Component unit capital assets consisted of the following as of December 31, 2007, or June 30, 2008, as applicable:

Capital Assets As of December 31, 2007 or June 30, 2008 (In Thousands)					
Major Component Units	Housing Finance Agency	Major Component Units	Nonmajor Component Units	Nonmajor Component Units	Business-type Activities
Land and Improvements	\$ -	\$ 88,831	\$ 70,115	\$ 389	\$ 159,335
Construction in Progress	-	290,421	220,578	-	510,989
Museums and Collections	-	-	43,974	-	43,974
Buildings and Improvements	-	2,692,857	2,620,401	1,927	5,315,285
Equipment	6,391	594,531	751,423	1,786	1,354,731
Infrastructure	-	-	350,548	-	350,548
Total	<u>\$ 6,991</u>	<u>\$ 3,668,740</u>	<u>\$ 4,057,039</u>	<u>\$ 4,102</u>	<u>\$ 7,734,872</u>
Less: Accumulated Depreciation	<u>\$ 3,754</u>	<u>\$ 1,280,909</u>	<u>\$ 1,793,249</u>	<u>\$ 2,131</u>	<u>\$ 3,080,043</u>
Net Total	<u><u>\$ 3,237</u></u>	<u><u>\$ 2,385,831</u></u>	<u><u>\$ 2,253,790</u></u>	<u><u>\$ 1,971</u></u>	<u><u>\$ 4,654,829</u></u>

<sup>(1)</sup> In addition to this amount, the seven component units of the University of Minnesota had combined capital assets with a net value of \$23,129 as of June 30, 2008.

#### Note 7 – Disaggregation of Payables

The following are the components of accounts payable as reported in the government-wide Statement of Net Assets as of June 30, 2008:

Components of Accounts Payable As of June 30, 2008 (In Thousands)			
		Governmental Activities	
		General Fund	Federal Fund
		\$ 714,071	\$ 129,904
School Aid Programs		566,287	-
Tax Refunds		36,640	-
I-35W Bridge Collapse		-	36,640
Medical Care Programs		409,800	481,989
Grants		183,442	167,153
Salaries and Benefits		71,388	11,369
Vendors/Service Providers		38,650	48,940
Other		26,489	1,062
Net Payables		<u>\$ 2,046,767</u>	<u>\$ 840,417</u>
			\$ 496,767
			\$ 3,383,951

Business-type Activities			
		Nonmajor Enterprise Funds	
		State Colleges and Universities	Nonmajor Enterprise Funds
Salaries and Benefits	\$ 117,677	\$ -	\$ 6,933
Vendors/Service Providers	45,729	-	5,003
Other	10,788	25,495	16,492
Net Payables	<u>\$ 174,194</u>	<u>\$ 25,495</u>	<u>\$ 28,428</u>
Total Government-wide Net Payables			\$ 228,117
			\$ 3,612,068

<sup>(1)</sup> Includes \$50,453 Internal Service Funds.

## Note 8 – Pension and Investment Trust Funds

The state performs a fiduciary role for several pension trust funds. For some of these funds, the state contributes as an employer, and for other funds performs only a fiduciary role. These trust funds are categorized as either defined benefit or defined contribution (pension trust funds) or investment trust funds.

Three plan administrators, who prepare and publish their own stand-alone comprehensive annual financial reports, including financial statements and required supplementary information, provide the pension fund information. Each plan administrator accounts for one or more pension plans. Copies of these reports may be obtained directly from the organizations listed below.

See Note 1 – Summary of Significant Accounting and Reporting Policies for addresses.

Plan Administrator	Plans Covered
Minnesota State Retirement System (MSRS)	State Employees Retirement Fund Correctional Employees Retirement Fund Elective State Officers Fund Judicial Retirement Fund Legislative Retirement Fund State Patrol Retirement Fund Unclassified Employees Retirement Fund Postretirement Health Care Benefits Fund State Deferred Compensation Fund Hennepin County Supplemental Retirement Fund
Public Employees Retirement Association (PERA)	Public Employees Retirement Fund Police and Fire Fund Public Employees Correctional Fund Defined Contribution Retirement Fund
Teachers Retirement Association (TRA)	Teachers Retirement Fund

The individual pension trust funds participate in internal investment pools sponsored by the state and administered by the State Board of Investment (SBI). The pools function much like mutual funds, with the various pension trust funds purchasing "units" in the pool rather than individual securities. At year-end, some security purchase and sale transactions entered into by SBI were not settled, resulting in securities trades receivables and payables. These unsettled securities trades are an essential element in determining the fair value of each pension trust funds' pooled investment balance; therefore, the trades are reported in the Combining Statement of Net Assets of pension trust funds, as net amounts and allocated to the individual pension trust funds. As of June 30, 2008, this presentation resulted in a negative asset within the funds' investments.

### Defined Benefit Pension Funds

Plan Descriptions and Contribution Information

- Multiple employer, cost-sharing plans:

The State Employees Retirement Fund (SERF) covers those employees of the state, University of Minnesota, and certain other entities not covered by other pension funds. Thirty-three employers participate in this plan. Normal retirement age is 65. The annuity formula is the greater of a step rate with a flat rate reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarial reduction for early retirement. The applicable rates for each year of allowable service are 1.2 percent and 1.7 percent of a member's average salary, which is defined as the highest salary paid in five successive years of service. The state, as an employer for some participants, is liable for a portion of any unfunded accrued liability of this fund.

The Police and Fire Fund (P&FF) covers persons employed as police officers and firefighters by local government subdivisions. Approximately 500 employers participate in this plan. Normal retirement age is 55. The annuity formula for each member is 3.0 percent of average salary for each year of service in that plan. Prior to 1981, these employees were not covered by a local relief association. The fund covers all those hired since 1980. The state is not an employer of participants in the plan, but performs in a fiduciary capacity.

The Public Employees Correctional Fund (PECF) covers employees in county correctional facilities who have direct contact with inmates. Approximately 80 employers participate in this plan. Normal retirement age is 55. The annuity formula for each member is 1.9 percent of average salary for each year of service in that plan. The state is not an employer of participants in the plan, but performs in a fiduciary capacity.

The Teachers Retirement Fund (TRF) covers teachers and other related professionals employed by school districts on the state. Laws of Minnesota 2006, Chapter 277, Article 3, Section 9, codified as Minnesota Statutes, Section 354.70, authorized the merger of the Minneapolis Teachers Retirement Fund Association (MTRFA) into the Teachers Retirement Fund (TRF). All assets and liabilities for the 13,783 active, inactive, and retired MTRFA members were transferred to TRF as of June 30, 2006. Five hundred sixty six (566) employers participate in this plan. Normal retirement is age 65. Basic membership includes participants who are not covered by the Social Security Act, while coordinated membership includes participants who are covered by the act. The annuity formula for each type of membership is the greater of a step rate with a flat reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarially based reduction for early retirement. The applicable rates for each year of allowable service based on average salary for basic members are 2.2 and 2.7 percent, and for coordinated members, 1.2 and 1.7 percent for service rendered before July 1, 2006, and 1.4 and 1.9 percent for service rendered on or after July 1, 2006. The state, as an employer for some participants, is liable for a portion of any unfunded accrued liability of this fund.

### Basis of Accounting and Valuation of Investments

The three plan administrators prepare financial statements using the accrual basis of accounting. Employee and employer contributions are recognized in the period in which they are earned and become measurable. Expenses are recognized when the liability is incurred. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

Except as described below, investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported trade price. Investments that do not have an established market are reported at estimated fair value.

The Public Employees Retirement Fund (PERF) covers employees of various governmental subdivisions, including counties, cities, school districts, and related organizations. Approximately 20,000 employees participate in this plan. There are two types of membership: basic and coordinated as defined above. Normal retirement age is 65. The annuity formula for each type of membership is the greater of a step rate with a flat reduction for each month of early retirement, or a level rate (the higher step rate) with an actuarially based reduction for early retirement. The applicable rates for each year of allowable service based on average salary for basic members are 2.2 and 2.7 percent; and for coordinated members, 1.2 and 1.7 percent. The state is not an employer of the participants in the plan, but performs in a fiduciary capacity.

The Correctional Employees Retirement Fund (CERF) covers state employees who have direct responsibility for inmates at Minnesota correctional facilities. Normal retirement age is 55. The annuity is 2.4 percent of average salary for each year of service.

The Elective State Officers Fund (ESOF) covers the state's constitutional officers. Vesting occurs after eight years. Normal retirement age is 62. The annuity is 2.5 percent of average salary for each year of service. The ESOF is excluded from the Single Employers Plan disclosures since the remaining active employees have retired, terminated or elected coverage under another plan. This plan is closed to new entrants according to Minnesota Statutes, Chapter 525C.

The Judicial Retirement Fund (JRF) covers judges of the Supreme Court, district courts, county courts, probate courts, and various court referees. Normal retirement age is 65. The annuity is 2.7 percent of average salary for each year after June 30, 1980.

Funding Policy Information						
Statutory Authority, Minnesota Chapter	Single Employer			Multiple Employer		
	CERF	ESOF	LRF	SPRF	SERF	TRF
Required Contribution Rate of Active Members (%)	6.40	N/A	8.15	9.00	9.10	4.25
Required Contribution Rate of Employer (%)	9.10	N/A	20.50	N/A	13.60	4.25

<b>Multiple Employer Plan Required Contributions (In Thousands)</b>		<b>TRF</b>	
	<b>SERF</b>		<b>TRF</b>
<b>Required Contributions:</b>			
Employee	2008	\$ 99,280	\$ 209,592
	2007	\$ 89,448	\$ 199,899
	2006	\$ 85,379	\$ 177,085
Employer <sup>(1)</sup>	2008	\$ 96,746	\$ 209,717
	2007	\$ 86,493	\$ 187,339
	2006	\$ 82,645	\$ 179,022

Single Employer Plan Disclosures					
As of June 30, 2008					
(In Thousands)					
	CERF	JRF	LRF	SPRF	
Annual Required Contributions (ARC) <sup>(1)</sup>	\$ 45,767	\$ 11,666	\$ 3,411	\$ 17,774	
Interest on Net Pension Obligation (NPO) <sup>(1)</sup>	1,685	(723)	(821)	(2,757)	
Amortization Adjustment to ARC <sup>(1)</sup>	(1,641)	826	885	1,782	
Annual Pension Cost	\$ 45,815	\$ 11,769	\$ 3,475	\$ 16,799	
Contributions	(31,398)	(10,795)	(2,397)	(13,873)	
Increase (Decrease) in NPO	\$ 14,417	\$ 974	\$ 1,078	\$ 2,926	
NPO, Beginning Balance	\$ 19,888	\$ (8,509)	\$ (9,665)	\$ (32,437)	
NPO, Ending (Asset)	\$ 34,285	\$ (7,535)	\$ (8,587)	\$ (29,511)	

Actuarial Assumptions for Single Employer Plans

- The actuarial cost method used by all plans is the Entry Age Normal method. The date of actuarial valuation is July 1, 2007.
- The calculation of the actuarial valuation of assets is a market value based formula based on the Unrecognized Asset Return (UAR) actual net return on market value minus net return based on actuarial assumption. The actuarial value of assets is the Market Value of Assets as of June 30, 2007, less: 80 percent UAR for fiscal year 2007; 60 percent UAR for fiscal year 2006; 40 percent UAR for fiscal year 2005; and 20 percent UAR for fiscal year 2004.
- Minnesota Statutes or valuation standards do not require an inflation rate assumption to cost the plans.
- Expected net investment returns for pre-retirement and postretirement are 8.5 percent and 6.0 percent, respectively, for all plans.
- Projected salary increases are a level 5.0 percent.
- Benefit increases after retirement, the payment of earnings on retired reserves in excess of 6.0 percent, is accounted for by 6.0 percent postretirement assumptions for all plans. Under the LRF plan, for those persons not yet in pay status, a 5.0 percent postretirement discount rate is used to account for the one-time adjustment applicable at retirement.
- The level percentage of projected payroll is the amortization method used, except for the ESOF plan, which uses the level dollar amortization method.
- The amortization period for JRF is through July 1, 2020, for CERF is through July 1, 2023, for SPRF is through July 1, 2036, and for LRF is through July 1, 2021.
- The amortization period is closed.

**Defined Contribution Funds**

The defined contribution funds presented in the financial statements include various statewide public employee retirement funds under which the benefits to be received are limited to an annuity, which can be purchased with the combined contributions of both the employee and employer or solely with employee contributions, depending on the fund. Accordingly, there is no unfunded liability for these funds; therefore, there is no actuarial valuation of accrued benefit liability nor any actuarially required contribution.

Plan Descriptions and Contribution Information

The Hennepin County Supplemental Retirement Fund (HCSR), authorized by Minnesota Statutes, Sections 333B.46-52, covers employees of Hennepin County who began employment prior to April 14, 1982. The employee and employer contribution rate is 1.0 percent of the employee's salary. As of June 30, 2007, there were 2,333 members in the plan.

The Postretirement Health Care Benefits Fund (PHCBF), authorized by Minnesota Statutes, Section 332.98, creates a postretirement health care savings plan or plans, by which public employers and employees may save to cover postretirement health care costs. Contributions to the plan by or on behalf of an employee are held in trust for reimbursement of employee and dependent health-related expenses following retirement from public service. The current plan is based on state employee contributions without any matching provision by the state. A plan participant may request reimbursement until funds accumulated in the participant's account are exhausted.

**Single Employer Plan Disclosures**  
(In Thousands)

	CERF	JRF	LRF	SPRF
Annual Pension Cost (APC)				
2008	\$ 45,815	\$ 11,769	\$ 3,475	\$ 16,799
2007	\$ 39,259	\$ 10,563	\$ 2,973	\$ 14,382
2006	\$ 25,836	\$ 9,639	\$ 3,186	\$ 9,784
Percentage of APC Contributed				
2008	69%	92%	69%	83%
2007	61%	98%	68%	87%
2006	82%	106%	137%	120%
NPO (End of Year)				
2008	\$ 34,285	\$ (7,535)	\$ (3,587)	\$ (29,511)
2007	\$ 19,868	\$ (8,509)	\$ (9,865)	\$ (32,436)
2006	\$ 4,538	\$ (8,698)	\$ (10,627)	\$ (34,371)

**Schedule of Funding Status**  
(In Thousands)

	CERF	JRF	LRF	SPRF
Actual Valuation Date <sup>(1)</sup>	7/1/2007	7/1/2007	7/1/2007	7/1/2007
Actuarial Value of Plan Assets	\$ 559,852	\$ 153,562	\$ 44,863	\$ 617,901
Actuarial Accrued Liability	\$ 708,292	\$ 214,297	\$ 86,449	\$ 673,444
Total Unfunded Actuarial Liability (Asset)	\$ 148,440	\$ 60,735	\$ 41,580	\$ 55,543
Funded Ratio	79%	72%	52%	92%
Annual Covered Payroll	\$ 167,727	\$ 36,195	\$ 2,380	\$ 61,498
Ratio of Unfunded Actuarial Liability to Annual Covered Payroll	89%	168%	1747%	90%

(1) The July 1, 2007 Actuarial Valuation Report is the most recently issued report available  
Required Supplementary Information - Schedule of Funding Progress immediately following the  
notes presents multiyear trend information

The Unclassified Employee Retirement Fund (UERF), authorized by Minnesota Statutes, Chapter 352D, covers only those state employees who are included either by statute or policy in the "unclassified service" of the state and specified employees of various statutorily designated entities. Statutory contribution rates are 4.0 percent for employee and 6.0 percent for employer. Vesting occurs immediately, and normal retirement age is 55. Annuity is based on age and value of the participant's account.

The Defined Contribution Fund (DCF) is authorized by Minnesota Statutes, Chapter 353D. The plan covers local units of government of which current or former elected officials elect to participate (with the exception of elected county sheriffs), emergency medical service personnel employed by or providing service to any of the participating ambulance services, and physicians employed at public facilities. Plan benefits depend solely on amounts contributed to the plan, plus investment earnings, less administrative expenses. There is no vesting period required to receive benefits from this plan. DCF covers approximately 1,000 units of government. As of June 30, 2007, there were 6,867 members in the plan.

The State Colleges and Universities Retirement Fund (CURF), authorized by Minnesota Statutes, Chapter 354B and Chapter 354C, covers unclassified teachers, librarians, administrators, and certain other staff members who have been employed full-time by Minnesota State Colleges and Universities for a minimum of two academic years. Participation is mandatory for qualified employees. This fund consists of an Individual Retirement Account Plan (IRAP) and a Supplemental Retirement Plan (SRP). Two member groups, faculty and managerial employees, participate in the IRAP. The employer and employee statutory contribution rates are 6.0 and 2.5 percent, respectively. For the SRP, the statutorily required contribution rate is 5.0 percent of salary between \$6,000 and \$15,000. Statutes allow additional employer and employee contributions under specific circumstances. Vesting occurs immediately, and normal retirement is age 55. Total current membership in the plan is approximately 14,400.

Teachers Insurance and Annuity Association College Retirement Equities Fund (TIAA-CREF) is the administrative agent for the State Colleges and Universities Retirement Fund. Separately issued financial statements can be obtained from TIAA-CREF, Normandale Lake Office Park, 8000 Norman Center Drive, Suite 1100, Bloomington, MN 55437.

#### Component Units

The following component units are participants in the State Employees Retirement Fund (SERF), Police and Fire Fund (P&FF), and the Unclassified Employees Retirement funds (UERF):

- Housing Finance Agency
- Metropolitan Council
- University of Minnesota
- Agricultural and Economic Development Board
- Office of Higher Education
- Public Facilities Authority
- Rural Finance Authority

#### Note 9 – Termination and Postemployment Benefits

##### Primary Government – Termination Benefits

Early termination benefits are defined as benefits received for discontinuing services earlier than planned. A liability and expense for voluntary termination benefits are recognized when the offer is accepted and the amount can be estimated. A liability and expense for involuntary termination benefits are recognized when a plan of termination has been approved, the plan has been communicated to the employees, and the amount can be estimated.

Only three state bargaining agreements provide for this benefit. These agreements, affecting only Minnesota State Colleges and Universities (MnSCU) employees, are the Minnesota State College Faculty, Inter-Faculty Organization, and Minnesota State University Association of Administrative Service Faculty contracts. Faculty members who meet certain eligibility and a combination of age and years of service requirements are eligible to receive an early retirement incentive cash payment based on base salary, and health insurance paid for one year after separation. Approximately 250 former faculty members currently receive this benefit. The cost of the benefits was \$4,610,000 during fiscal year 2008 with a remaining liability as of June 30, 2008 of \$6,344,000.

##### Primary Government – Postemployment Benefits Other Than Pensions

As stated in Note 1 – Summary of Significant Accounting and Reporting Policies, the state implemented GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions". As a result of implementing this statement, the state recognized a change in accounting principle of \$31,812,000 resulting from restating the liability recognized for other postemployment benefits at the beginning of the year to zero.

#### Plan Description

Other postemployment benefits (OPEB) are available to state employees and their dependents through a single-employer defined benefit health care plan, as allowed by Minnesota Statutes 43A.27 subdivision 3 and 471.61 subdivision 2a, and required under the terms of selected employment contracts. All pre-65 state retirees with at least 5 years of allowable pension service and are entitled at the time of retirement to receive an annuity under the state retirement program are eligible to participate in the state's health and dental insurance plan until age 65. Retirees not eligible for an employer subsidy must pay 100% of the premiums to continue receiving coverage. These employees are allowed to stay in the active employee risk pool with the same premium rate and are therefore, subsidized by the insurance premiums rates for active state employees, resulting in an implicit rate subsidy. As of July 1, 2006, there were approximately 3,000 retirees participating in the state's insurance plan under this provision.

The state also subsidizes the health care and dental premium rates for certain employees, primarily conservation officers, correctional officers at state correctional facilities, and state troopers, through an explicit rate subsidy under terms of selected employment contracts. If the retiree terminates employment prior to age 55, the employer's premium contribution rate is frozen at the date of the employee's retirement and is payable by the state until the retiree is age 65. The retiree is responsible for any other portion of the premiums. If the retiree terminates employment at age 55 or later, the employer contributes the active employee's premium rate each year until the retiree is age 65. Coverage ends at the retiree's attainment of age of 65. As of July 1, 2006, there were approximately 1,000 correctional and law enforcement retirees receiving an explicit rate subsidy. The state does not issue a separate financial report for its OPEB plan.

#### Funding Policy

The contribution requirement of plan members and the state are established, and may be amended by the state legislature or through selected employment contracts, which are negotiated every other year. The required contribution is based on a projected pay-as-you-go basis. For fiscal year 2008, the state contributed \$28.6 million to the plan. Plan members receiving benefits through the implicit rate subsidy contributed \$15.3 million through their average required contribution of \$419 per month for retiree-only coverage and \$1,231 for retiree-family coverage.

#### Annual OPEB Cost and Net OPEB Obligation

The state's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 145, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions." The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a thirty year amortization period using a 4.75% discount rate. For year ending June 30, 2008, the state's ARC is \$ 66,282,000.

The following table shows the components of the state's annual OPEB cost for the year, the amount contributed to the plan, and the changes to the state's net OPEB obligation:

OPEB Disclosures As of June 30, 2008 (In Thousands)	
Annual Required Contributions (ARC) <sup>(1)</sup>	\$ 66,282
Interest on Net OPEB Obligation (NOO) <sup>(1)</sup>	-
Amortization Adjustment to ARC <sup>(1)</sup>	-
Annual OPEB Cost (Expense)	\$ 66,282
Contributions	<u>(28,624)</u>
Increase in NOO	\$ 37,658
NOO, Beginning Balance	\$ -
NOO, Ending	<u>\$ 37,658</u>
<sup>(1)</sup> Components of annual OPEB cost.	

The state's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2008 (the only year available) is as follows (in thousands):

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
June 30, 2008	\$66,282	43%	\$37,658

#### Funded Status and Funding Progress

As of July 1, 2006, the most recent actuarial valuation date, the actuarial accrued liability (AAAL) for benefits and the unfunded actuarial accrued liability (UAAL) was \$659 million. The actuarial value of assets is zero as no assets have been deposited into an irrevocable OPEB trust for future benefits. The covered payroll (annual payroll of active employees covered by the plan) was \$2,838 billion, and the ratio of the UAAL to the covered payroll was 23%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, is designed to present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. However, as the state operates on a pay-as-you-go basis, the actuarial value of plan assets is zero.

#### Actuarial Methods and Assumptions

The projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

#### Actuarial Assumptions for OPEB

- The actuarial cost method used is the Entry Age Normal method. The date of actuarial valuation is July 1, 2006.
- Expected investment return is 4.75% based on the estimated long-term investment yield on the general assets of the state.
- Projected salary increases are a level 4.0 percent.
- The annual health care cost trend rate is 9.13% initially, reduced by increments to an ultimate rate of 5.0 after 20 years. The annual dental cost trend rate is 5.0%.
- The amortization period for the unfunded actuarial accrued liability is 30 year level percent of pay.
- The amortization period is open.

See Note 12 – Long-Term Liabilities – Primary Government for the related liability amount accrued at the government-wide level.

**Component Units – Postemployment Benefits Other Than Pensions**

Metropolitan Council (MC) administers an other postemployment benefit (OPEB) plan, a single-employer defined benefit health care and life insurance plan to eligible retirees, their spouses, and dependents. MC does not fund its OPEB benefits in an irrevocable trust. However, it has separately invested \$69.4 million as of December 31, 2007 for this purpose. The annual required contribution for 2007 was \$26.1 million or 11.3 percent of annual covered payroll. As of December 31, 2007, the net OPEB obligation was \$14,480,000. The actuarial accrued liability (AAL) for benefits was \$275.0 million as of December 31, 2007, all of which was unfunded. The covered payroll was \$230.6 million, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was 19.2 percent.

University of Minnesota (U of M) administers an other postemployment benefit (OPEB) plan, a single-employer defined benefit health care plan to eligible retirees, their spouses, and dependents and an academic disability plan for faculty and academic professional and administrative employees. U of M does not fund its OPEB benefits in an irrevocable trust. The annual required contribution for 2008 was \$17.6 million or 1.6 percent of annual covered payroll. As of June 30, 2008, the net OPEB obligation was \$11,167,000. The actuarial accrued liability (AAL) for benefits was \$77.4 million as of June 30, 2008, all of which was unfunded. The covered payroll was \$1.1 billion, and the ratio of the unfunded actuarial accrued liability (UAAL) to the covered payroll was 7.1 percent.

**Note 10 – Long-Term Commitments**

Long-term commitments consist of grant agreements, construction, and other contracts. These commitments will be partially funded by current reserves for long-term commitments with the remaining resources provided by future bond proceeds, gas tax and motor vehicle registration revenues, and federal grants. Long-term commitments as of June 30, 2008 were as follows:

Primary Government Long-Term Commitments (In Thousands)	
Special Revenue Fund:	\$ 562,671
Trunk Highway Fund	
Capital Projects Funds:	
General Projects Fund	5,850
Transportation Fund	9,315
Building Fund	530,387
Enterprise Funds:	
State Colleges and Universities	126,543
Total Primary Government	<u>\$ 1,234,766</u>

**Petroleum Tank Environmental Cleanup**

The Petroleum Tank Release Cleanup Act, Minnesota Statutes, Chapter 115C, requires the state to reimburse eligible applicants for a significant portion of their costs to investigate and clean up contamination from leaking petroleum storage tanks. Reimbursements are made from the Petroleum Tank Release Cleanup Fund (Petroleum) (special revenue fund). As of November 2008, the Petroleum Fund has reimbursed eligible applicants approximately \$390 million since program inception in 1987. Future expenditures from the Petroleum will be necessary as existing cleanup projects are completed and new cleanup projects are begun at currently undiscovered leak sites. The estimated total payments from the program, which is scheduled to sunset on June 30, 2012, are between \$425 and \$465 million for investigative and cleanup costs.

**Remediation Fund**

The landfill investments and investment earnings (part of the Remediation Fund) (special revenue fund) are committed for landfill abatement projects and are not available until after fiscal year 2020.

**Component Units**

Metropolitan Council enters into contracts for various purposes, including transit services and construction projects, among others. As of December 31, 2007, unpaid commitments for Metro Transit Bus services were approximately \$56.4 million. Future commitments for Metro Transit Light Rail were approximately \$49.3 million. Future commitments for Regional Transit services were approximately \$123.9 million. Finally, future commitments for Environmental Services were approximately \$34.1 million.

University of Minnesota (U of M) has construction projects in progress with an estimated cost of \$344 million to complete. These costs will be funded from plant fund assets and state appropriations.

As of June 30, 2008, Public Facilities Authority (PFA) had committed approximately \$133 million for the origination or disbursement of future loans under the Clean Water, Drinking Water, and Transportation Revolving Loan programs. PFA also committed \$2.3 million for disbursement of non point-source pollution control awards and \$22.2 million for grants.

### Note 11 – Operating Lease Agreements

#### Operating Leases

The state and its component units are committed under various leases primarily for building and office space. For accounting purposes, these leases are considered to be operating leases.

Lease expenditures for the year ended June 30, 2008, totaled approximately \$82,472,000 and \$20,437,000 for the primary government and component units, respectively. Lease expenditures for the year ended December 31, 2007, totaled approximately \$715,000 for component units.

#### Future Minimum Lease Payments (In Thousands)

Primary Government	Component Units			
	Year Ending June 30	Amount	Year Ending December 31	Amount
2009	\$ 80,242	2009	\$ 16,742	2008
2010	63,366	2010	12,308	2009
2011	47,720	2011	11,066	2010
2012	40,527	2012	10,319	2011
2013	29,439	2013	10,231	2012
2014-2018	55,918	2014-2018	12,547	2013-2017
2019-2023	10,729	2019-2023	-	2018-2022
2024-2028	2,945	2024-2028	-	2023-2028
Total	\$ 330,886	Total	\$ 73,213	Total \$ 2,280

### Note 12 – Long-Term Liabilities – Primary Government

The following table is a summary of long-term liabilities as of June 30, 2008, and the changes during fiscal year 2008.

Long-Term Liabilities Year Ended June 30, 2008 (In Thousands)					
	Beginning Balances	Increases	Decreases	Ending Balances	Amounts Due Within One Year
<b>Governmental Activities</b>					
Liabilities For:					
General Obligation Bonds	\$ 4,036,703	\$ 671,760	\$ 378,172	\$ 4,330,291	\$ 354,275
Loans	60,494	11,452	12,057	59,889	11,742
Revenue Bonds	15,145	-	645	14,500	785
Claims <sup>(1)</sup>	776,436	116,518	86,933	806,021	84,334
Compensated Absences	254,937	230,008	209,228	275,717	30,857
Workers Compensation	107,908	3,985	16,152	95,741	14,605
Capital Leases	112,732	1,308	6,163	107,877	6,247
Net Pension Obligation	19,868	45,815	31,398	34,285	-
Net Other Postemployment Obligation	-	55,371	24,044	31,327	-
Due to Component Unit Total	\$ 5,470,193	\$ 1,136,217	\$ 3,485	\$ 22,485	\$ 3,568
<b>Business-type Activities</b>					
Liabilities For:					
General Obligation Bonds	\$ 196,148	\$ 42,161	\$ 14,219	\$ 224,090	\$ 14,525
Loans	5,419	1,406	996	5,629	702
Revenue Bonds	174,483	40,929	5,693	209,719	6,540
Compensated Absences	129,404	29,694	21,193	137,905	16,303
Workers Compensation	5,855	2,021	2,464	5,412	1,948
Capital Leases	25,382	193	2,928	22,647	2,401
Net Other Postemployment Obligation	-	10,911	4,580	6,331	-
Total	\$ 536,691	\$ 127,315	\$ 52,073	\$ 611,933	\$ 42,419

<sup>(1)</sup>As a result of implementing GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions", the beginning balance has been reduced by a change in accounting principle of \$91,812.

The resources to repay the various long-term liabilities of the primary government have been, or will be, provided from the fund types as follows:

Primary Government Resources for Repayment of Long-Term Liabilities As of June 30, 2008 (In Thousands)					
General Fund	Governmental Activities		Business-type Activities		Total
	Special Revenue Funds	Internal Service Funds			
<b>Liabilities For:</b>					
General Obligation Bonds	\$ 3,578,952	\$ 751,339	\$ 224,090	\$ 4,554,381	
Loans	-	39,625	20,264	5,829	65,718
Revenue Bonds	-	14,500	-	209,719	224,219
Claims	38,309	767,712	-	-	806,021
Compensated Absences	127,935	142,055	5,727	137,905	413,622
Workers' Compensation	72,669	23,072	-	5,412	101,153
Capital Leases	165,941	1,936	-	22,647	190,524
Net Pension Obligation	34,285	-	-	-	34,285
Net Other Postemployment Benefit Obligation	31,185	-	142	6,331	37,658
Due to Component Unit					22,485
	<b>\$ 4,049,276</b>	<b>\$ 1,762,724</b>	<b>\$ 26,133</b>	<b>\$ 611,933</b>	<b>\$ 6,450,066</b>

The following tables show principal and interest payment schedules for general obligation bonds, revenue bonds, loans, due to component unit, and capital leases. There are no payment schedules for claims, compensated absences, workers' compensation, net pension obligation, or net other postemployment Benefit Obligation.

Primary Government General Obligation Bonds Principal and Interest Payments (In Thousands)					
Fiscal Year(s)	Governmental Activities		Business-type Activities		Total
	Principal	Interest	Principal	Interest	
2009	\$ 354,275	\$ 197,421	\$ 14,525	\$ 9,630	\$ 368,800
2010	340,099	179,936	15,431	8,897	355,530
2011	324,504	163,079	14,936	8,176	339,140
2012	317,176	146,981	14,964	7,474	332,140
2013	304,154	131,447	14,156	6,790	318,310
2014-2018	1,221,567	455,938	65,518	24,268	1,287,085
2019-2023	839,208	194,239	50,787	10,477	889,995
2024-2028	369,073	35,807	24,707	1,874	393,780
Total	<b>\$ 4,070,056</b>	<b>\$ 1,504,848</b>	<b>\$ 215,024</b>	<b>\$ 77,586</b>	<b>\$ 4,285,080</b>
Bond Premium	<b>\$ 260,235</b>	<b>-</b>	<b>9,066</b>	<b>-</b>	<b>269,301</b>
Total	<b>\$ 4,330,291</b>	<b>\$ 1,504,848</b>	<b>\$ 224,090</b>	<b>\$ 77,586</b>	<b>\$ 4,554,381</b>

Primary Government Revenue Bonds Principal and Interest Payments (In Thousands)					
Fiscal Year(s)	Governmental Activities		Business-type Activities		Total
	Principal	Interest	Principal	Interest	
2009	\$ 785	\$ 611	\$ 6,540	\$ 9,580	\$ 7,325
2010	815	579	9,880	9,499	10,095
2011	845	546	10,240	9,039	11,085
2012	880	511	10,255	8,601	11,135
2013	915	475	10,775	8,145	11,630
2014-2018	5,205	1,740	58,925	32,570	64,130
2019-2023	5,056	488	48,255	19,175	53,310
2024-2028	-	-	38,440	7,720	38,440
2029-2033	-	-	13,335	1,424	13,335
Total	<b>\$ 14,500</b>	<b>\$ 4,930</b>	<b>\$ 206,585</b>	<b>\$ 105,763</b>	<b>\$ 221,085</b>
Bond Premium	<b>\$ 14,500</b>	<b>\$ 4,930</b>	<b>\$ 209,719</b>	<b>\$ 105,763</b>	<b>\$ 3,134</b>
Total	<b>\$ 14,500</b>	<b>\$ 4,930</b>	<b>\$ 209,719</b>	<b>\$ 105,763</b>	<b>\$ 224,219</b>

Primary Government Loans Payable and Due to Component Unit (In Thousands)						
Fiscal Year(s)	Governmental Activities			Business-type Activities		
	Principal	Interest	Principal	Interest	Principal	Interest
2009	\$ 15,310	\$ 2,325	\$ 702	\$ 274	\$ 16,012	\$ 2,599
2010	21,459	976	704	238	22,163	1,214
2011	15,553	4,978	729	200	16,282	5,178
2012	9,365	410	719	161	10,084	571
2013	4,343	313	604	125	4,947	438
2014-2018	15,540	693	1,527	352	17,067	1,045
2019-2023	804	44	844	84	1,648	128
Total	\$ 82,374	\$ 9,739	\$ 5,829	\$ 1,434	\$ 88,203	\$ 11,173

Debt Service Fund  
Minnesota Statutes, Section 16A.641, provides for an annual appropriation for transfer to the Debt Service Fund. The amount of the appropriation is to be such that, when combined with the balance on hand in the Debt Service Fund on December 1 of each year for state bonds, it will be sufficient to pay all general obligation bond principal and interest due and to become due through July 1 in the second ensuing year. If the amount appropriated is insufficient when combined with the balance on hand in the Debt Service Fund, the state constitution requires the state auditor to levy a statewide property tax to cover the deficiency. No such property tax has been levied since 1969 when the law requiring the appropriation was enacted.

During fiscal year 2008, the Department of Finance made the necessary transfers to the Debt Service Fund as follows:

Primary Government Transfers to Debt Service Fund Year Ended June 30, 2008 (In Thousands)	
General Fund	\$ 409,302
Special Revenue Funds:	
Game and Fish Fund	\$ 3
Trunk Highway Fund	52,170
Natural Resources Funds	10
Maximum Effort School Loan Fund	1,961
Miscellaneous Special Revenue Fund	355
Total Special Revenue Funds	\$ 54,499
Capital Projects Funds:	
Building Fund	\$ 501
Transportation	100
Total Capital Project Funds	\$ 601
Total Operating Transfers to Debt Service Fund	\$ 464,402

General Obligation Bond Issues  
On July 26, 2007, \$656,000,000 in general obligation state various purpose bonds and \$14,000,000 in general obligation state trunk highway bonds were issued at a true interest rate of 4.30 percent and \$8,000,000 in general obligation Rural Finance Authority bonds were issued at a true interest rate of 5.14 percent.

Primary Government Capital Leases Principal and Interest Payments (In Thousands)						
Fiscal Year(s)	Governmental Activities			Business-type Activities		
	Principal	Interest	Principal	Interest	Principal	Interest
2009	\$ 6,247	\$ 8,181	\$ 2,401	\$ 1,142	\$ 8,648	\$ 9,323
2010	6,369	7,955	2,221	1,018	8,590	8,973
2011	6,461	7,707	1,660	926	8,121	8,633
2012	6,299	7,453	1,604	893	7,903	8,346
2013	6,469	7,176	1,145	780	7,614	7,956
2014-2018	37,024	30,836	6,306	3,000	43,330	33,836
2019-2023	47,041	20,315	5,512	1,368	52,553	21,683
2024-2028	51,967	7,228	971	383	52,938	7,581
2029-2033	—	—	827	78	827	78
Total	\$ 167,877	\$ 96,851	\$ 22,647	\$ 9,558	\$ 190,524	\$ 106,409

The balance outstanding for all extinguished debt as of June 30, 2008, was \$90,400,000, which is shown below. The state remains contingently liable to pay the advance refunded general obligation bonds.

General Obligation Bonds Outstanding Defeased Debt (In Thousands)				
Refunding Date	Refunding Amount	Refunded Amount	Outstanding Amount	Refunded Bond Call Date
April 25, 2007	\$ 87,190	\$ 90,400	\$ 90,400	November 1, 2008

The following table is a schedule of general obligation bonds authorized, but unissued, and bonds outstanding as of June 30, 2008. This schedule includes general obligation bonds that were sold for the State Operated Community Services and State Colleges and Universities funds (enterprise funds).

General Obligation Bonds Authorized, but Unissued, and Bonds Outstanding As of June 30, 2008 (In Thousands)			
Purpose	Authorized But Unissued	Amount Outstanding	Interest Rates Range - %
State Building	\$ 708	\$ 388,849	5.00 - 5.62
State Operated Community Services	-	2,901	5.00
State Transportation	60,060	153,989	5.00 - 5.62
Waste Management	-	1,950	5.00 - 5.50
Water Pollution Control	-	30,665	5.00 - 5.62
Maximum Effort School Loan	-	61,075	5.00 - 5.25
Reinvest in Minnesota	-	15	5.00
Rural Finance Authority	17,500	60,600	5.00 - 5.60
Refunding Bonds	-	782,500	4.00 - 5.00
Municipal Energy Building	-	305	5.00
Trunk Highway	1,827,380	516,995	3.25 - 5.25
Landfill	-	4,520	5.50 - 5.62
Various Purpose	<u>1,545,472</u>	<u>2,280,716</u>	<u>5.00 - 5.62</u>
Total	<u><u>\$ 3,451,120</u></u>	<u><u>\$ 4,285,080</u></u>	

#### Capital Leases

In 2006 the state entered into capital lease agreements with St Paul Port Authority (SPPA - not part of the state's reporting entity) to purchase two newly constructed buildings on state owned land for \$180,005,000. Lease payments are scheduled over 20 years and approximate the debt service payments of SPPA. The state has other capital lease agreements to purchase equipment. The leases meet the criteria of a capital lease as defined by Financial Accounting Standards Board Statement of Financial Accounting Standards No. 13, "Accounting for Leases", which defines a capital lease generally as one that transfers benefits and risk of ownership to the lessee. The terms of each agreement provide options to purchase the buildings under a bargain purchase option and the equipment at any time during the lease period.

#### Loans Payable and Due to Component Unit

Governmental activities loans are loans relating to the Trunk Highway Fund (special revenue fund). Loans outstanding of \$39,625,000 were from local government entities to finance certain trunk highway projects. In addition, \$22,485,000 in loans from the Public Facilities Authority component unit (Due to Component Unit) were outstanding for transportation projects. Other governmental activities loans are internal service fund loans for equipment purchases.

Business-type activities loans are loans to purchase equipment and loans from energy companies to improve energy efficiencies in the colleges and universities.

#### Revenue Bonds Payable

On July 26, 2006, \$15,145,000 of revenue bonds were issued to provide grants to school districts located in the state's taconite assistance area (as defined in statute) and for bond administrative costs. Minnesota Statutes, Section 39 as amended; Minnesota Statutes, Section 288.2211; and an order of the Commissioner of Iron Range Resources and Rehabilitation authorized the issuance of the bonds. To repay the bonds, the Iron Range Resources and Rehabilitation Agency has pledged future appropriations of the taconite production tax revenues to the Iron Range Resources and Rehabilitation Fund and the Douglas J. Johnson Economic Protection Trust Fund (special revenue funds). These distributions, totaling \$57,975,000 for fiscal year 2008, have averaged about one third of the state's total annual taconite production tax revenues over the last five years. The debt service on the bonds is payable solely from these taconite production tax distributions. The interest rates on the bonds are 4.00% (7 years) and 4.50% (thereafter) for the 15-year term of the bonds. Bonds maturing on and after October 1, 2014 are subject to optional redemption. For fiscal year 2008, principal and interest paid by the Iron Range Resources and Rehabilitation Agency on the bonds was \$1,284,000. The total principal and interest remaining to be paid as of June 30, 2008 is \$19,430,000, payable through November 2021.

The state is authorized by Minnesota Statutes, Section 403.275 and by Minnesota Statewide Radio Board resolution to issue revenue bonds for a current development phase of a public safety radio communications system. On November 1, 2006, \$55,000,000 in revenue bonds were issued at a true interest rate of 3.76 percent. The state has pledged future 911 fee revenues to repay the debt. The debt service on these bonds is payable solely from the revenues derived from the 911 fee assessed on wireless and wire-line telephone service. Annual principal and interest payments on the bonds are expected to require less than 10 percent of the total 911 fee revenues. The total principal and interest remaining to be paid on the bonds as of June 30, 2008 is \$41,168,000, payable through June 2018. Principal and interest paid during fiscal year 2008 and total 911 fee revenues were \$4,262,000 and \$2,271,000, respectively. The bonds are accounted for in the 911 Services Fund (enterprise fund) and are insured by a financial guaranty insurance policy issued by MBIA Insurance Corporation.

Minnesota State Colleges and Universities (MnSCU) (enterprise fund) is authorized by Minnesota Statutes, Section 136F.98, to issue revenue bonds whose aggregate principal shall not exceed \$200,000,000 at any time. The proceeds of these bonds are used to finance the acquisition, construction and remodeling of buildings for dormitory, residence hall, parking ramps, student union, and food service purposes at state universities. Revenue bonds currently outstanding have interest rates of 3.25 to 6.5 percent. The revenue bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings and from student fees. These revenue bonds are payable through 2033. Annual principal and interest payments on the bonds are expected to require less than 16 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$243,922,000. Principal and interest paid for the current year and total customer net revenues were \$7,319,000 and \$33,619,000, respectively.

Iasca Community College issued revenue bonds through the Itasca County Housing Redevelopment Authority that are payable through 2025. These bonds are payable solely from, and collateralized by, an irrevocable pledge of revenues to be derived from the operation of the financed buildings. Annual principal and interest payments on the bonds are expected to require less than 55 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$3,967,000. For the current year, principal and interest paid and total customer net revenues were \$205,000 and \$377,000, respectively. These revenue bonds have a variable interest rate of 2.50 to 5.75 percent.

Vermillion Community College issued revenue bonds through the Minnesota Higher Education Facilities Authority that are payable solely from, and collateralized by, an irrevocable pledge of revenues from the operation of the financed buildings and guaranteed by the City of Ely. Annual principal and interest payments on the bonds are expected to require less than 40 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$421,000. For the current year, principal and interest paid and total customer net revenues were \$35,000 and \$218,000, respectively. These revenue bonds have a fixed interest rate of 6 percent.

On November 1, 2000, \$16,000,000 in revenue bonds were issued for financing expansion of the Giants Ridge Recreational Area at a true interest rate of 7.48 percent. In addition, \$3,710,000 in bonds were refunded. The original refunded bonds have been eliminated, and the new advance refunding bonds have been added to the Giants Ridge Fund (enterprise fund). The Iron Range Resources and Rehabilitation Agency has pledged the gross revenues from the operation of the Giants Ridge Recreational Facilities, including greens fees and ski lift ticket receipts, to repay the debt. The debt service on these bonds is payable solely from these sources. The total principal and interest remaining to be paid on the bonds as of June 30, 2008 is \$22,350,000, payable through November 2025. Principal and interest paid during fiscal year 2008 and net Giants Ridge Fund available revenues were \$1,688,000 and \$4,338,000, respectively.

#### Claims

Municipal solid waste landfill liability of \$236,821,000 for closure and postclosure care is reported for the landfill cleanup program payable from the Remediation Fund (special revenue fund) and the General Fund.

Claims of \$45,700,000 are for workers' compensation claims of employees of uninsured and bankrupt firms. These claims are funded by an assessment on insurers and are payable from the Special Compensation Fund (special revenue fund).

The remaining claim amount of \$523,500,000 is for reimbursements of supplementary and second injury benefits for old workers' compensation injuries. Legislative action ended both the supplementary and second injury programs. The claim amount represents the estimated discounted (5.00%) cost of supplementary benefits for injuries prior to October 1, 1995, and second injury program benefits for injuries prior to July 1, 1992. Without alteration by settlements, the liability is expected to extend to approximately the year 2050 for supplementary benefits and 2033 for second injuries.

#### Compensated Absences

The compensated absences liability for governmental activities and business-type activities of \$275,777,000 and \$37,905,000, respectively, are primarily for vacation leave and vested sick leave, which are payable as severance pay under specific conditions. Both amounts are paid in cash only when an employee terminates state employment. This obligation will be liquidated using future resources at unspecified times.

#### Workers' Compensation

The governmental activities and business-type activities liability for workers' compensation of \$95,741,000 and \$5,412,000, respectively, are based on claims filed for injuries to state employees occurring prior to June 30, 2008, and is an undiscounted estimate of future payments. The liability will be liquidated using future resources at unspecified times.

#### Arbitrage Liabilities

An arbitrage rebate payable to the federal government is required by the Tax Reform Act of 1986 and U.S. Treasury regulations and penalties if there are excess earnings on tax-exempt bond proceeds and debt service reserves. For fiscal year 2008, the state did not have excess earnings on tax-exempt bond proceeds and debt service.

#### Revenue Bonds Payable – Fiduciary Funds

On June 1, 2000, the state of Minnesota issued revenue bonds totaling \$29,000,000 on behalf of the state's three retirement systems. Minnesota Statutes Section 346.89 authorized the issuance of the revenue bonds for the construction of an administrative office building. The revenue bonds have a variable interest rate of 5.38 to 6.00 percent and are not general obligations of the state. The revenue bonds are backed by the assets of the three retirement systems, excluding assets segregated for retired employees and assets of the systems' defined contribution funds. The debt service payments are allocated to each system based on the percentage interest each has in the facility. For fiscal year 2008, principal and interest paid by the State Employees Retirement Fund (SERF), Teachers Retirement Fund (TRF), and Public Employees Retirement Fund (PERF) was \$2,084,000. The total principal and interest remaining to be paid as of June 30, 2008 is \$46,179,000, payable through 2030.

Giants Ridge Outstanding Defeased Debt (In Thousands)				
Refunding Date	Refunding Amount	June 30, 2008 Outstanding Amount	Refunded Bond Call Date	November 1, 2025
November 1, 2000	\$ 3,710	\$ 3,710	\$ 2,720	

The repayment schedule for the combined three funds follows:

Long-Term Debt Repayment Schedule (In Thousands)		
Fiscal Year(s)	Principal	Interest
2009	\$ 600	\$ 1,479
2010	625	1,446
2011	675	1,413
2012	700	1,376
2013	750	1,338
2014-2018	4,375	6,021
2019-2023	5,900	4,602
2024-2028	7,950	2,647
2029-2033	<u>3,925</u>	<u>357</u>
<b>Total</b>	<b><u>\$ 25,500</u></b>	<b><u>\$ 20,679</u></b>

### Note 13 – Long-Term Liabilities – Component Units

#### Revenue and General Obligation Bonds

##### Component Units

Housing Finance Agency (HFA) is authorized by Minnesota Statutes, Section 462A.06, to issue bonds and notes to provide funds for rehabilitation, construction, and mortgage loans, or to refund bonds to sponsors of residential housing for families of low and moderate income. The amount outstanding on these bonds at any time shall not exceed \$5,000,000,000, according to Minnesota Statutes, Section 462A.22. The principal amount of revenue bonds outstanding on June 30, 2008, net of unamortized premium, was \$2,411,376,000.

Metropolitan Council (MC) issues general obligation bonds for parks, solid waste, sewers, and transportation, backed by the full faith and credit and taxing powers of MC. MC had \$1,118,764,000 in general obligation bonds outstanding, net of unamortized premium, and \$7,319,000 of revenue bonds outstanding on December 31, 2007.

University of Minnesota (U of M) issues revenue bonds and general obligation bonds for capital projects. On June 30, 2008, the principal amount of revenue bonds outstanding was \$150,055,000 and the principal amount of general obligation bonds outstanding was \$352,288,000.

Agricultural and Economic Development Board (AEDB) issues revenue bonds to provide loans for agricultural and economic projects. On June 30, 2008, the principal amount of revenue bonds outstanding was \$16,910,000.

Office of Higher Education (OHE) is authorized by Minnesota Statutes Sections 136A.171-175, to issue revenue bonds and notes to finance guaranteed loans for students attending eligible post-secondary educational institutions. The amount outstanding on these bonds at any one time, not including refunded bonds or otherwise defeased or discharged bonds, shall not exceed \$850,000,000, according to Minnesota Statutes, Section 136A.171. On June 30, 2008, the outstanding principal of revenue bonds was \$527,000,000.

Public Facilities Authority (PFA) is authorized by Minnesota Statutes, Section 446A.072, to issue revenue bonds to make loans to municipalities for wastewater treatment facilities. The amount outstanding on these bonds at any time shall not exceed \$1,500,000,000, according to Minnesota Statutes, Section 446A.12. The principal amount of bonds outstanding on June 30, 2008, net of unamortized premium, was \$1,050,260,000.

Component Units			U of M	
General Obligation Bonds		Major Component Units		
		(In Thousands)		
Fiscal Year(s)	MC <sup>(1)</sup>	Principal	Interest	Principal
2009	\$ 118,697	\$ 40,138		\$ 280,294
2010	79,576	36,598		5,379
2011	71,940	33,402		5,715
2012	76,570	30,287		1,600
2013	60,953	27,413		1,950
2014-2018	310,555	102,636		10,500
2019-2023	279,724	46,845		13,300
2024-2028	103,121	8,122		16,800
2029-2033	–	–		16,750
	\$ 1,101,136	\$ 325,441		\$ 352,288
Unamortized Discounts/Premiums and Issuance Costs				\$ 64,666
Total		<u>17,628</u>	<u>–</u>	<u>\$ 352,288</u>
<sup>(1)</sup> MC fiscal year ends December 31.				<u>\$ 64,666</u>

Component Units		Long-Term Debt Repayment Schedule		Revenue Bonds		Major Component Units	
						(In Thousands)	
Fiscal Year(s)	HFA	Interest	Principal	Interest	Principal	U of M	MC <sup>(2)</sup>
2009	\$ 391,065	\$ 98,305	\$ 1,030	\$ 298	\$ 5,294	\$ 6,835	
2010	49,075	89,327	1,135	252	5,524	6,601	
2011	47,010	87,389	1,185	199	5,669	6,341	
2012	48,745	85,370	1,245	138	5,564	6,086	
2013	59,160	82,985	1,305	81	5,769	5,840	
2014-2018	269,010	379,559	1,365	27	28,889	25,378	
2019-2023	289,600	315,682	-	-	35,574	18,039	
2024-2028	368,945	245,898	-	-	44,999	8,807	
2029-2033	429,785	157,114	-	-	12,773	426	
2034-2038	409,350	66,813	-	-	-	-	
2039-2043	27,885	5,218	-	-	-	-	
2044-2048	13,460	1,838	-	-	-	-	
2049-2053	2,605	73	-	-	-	-	
	\$ 2,405,705	\$ 1,615,511	\$ 7,265	\$ 995	\$ 150,055	\$ 84,153	
Unamortized Discounts/Premiums and Issuance Costs							
Total	<u>5,671</u>	<u>-</u>	<u>54</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
	<u>\$ 2,411,376</u>	<u>\$ 1,615,511</u>	<u>\$ 7,319</u>	<u>\$ 995</u>	<u>\$ 150,055</u>	<u>\$ 84,153</u>	<u>-</u>

<sup>(1)</sup>Does not include foundation issued bonds.  
<sup>(2)</sup>MC fiscal year ends December 31.

Unamortized Discounts/Premiums and Issuance Costs

Total	<u>5,671</u>	<u>-</u>	<u>54</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
	<u>\$ 2,411,376</u>	<u>\$ 1,615,511</u>	<u>\$ 7,319</u>	<u>\$ 995</u>	<u>\$ 150,055</u>	<u>\$ 84,153</u>	<u>-</u>

#### Variable Rate Debt

University of Minnesota

To protect against future interest rate fluctuations on the U of M general obligation bonds and for budgeting purposes, U of M has entered into eight separate interest rate swaps. All of these are pay-fixed and receive variable interest rate swaps, which effectively changes the U of M variable interest rate bonds to synthetic fixed-rate bonds.

Component Units		Long-Term Debt Repayment Schedule		Revenue Bonds		Nominal Component Units (In Thousands)	
Fiscal Year(s)	AEDB	Principal	Interest	Principal	Interest	OHE	PFA
2009		\$ 1,825	\$ 998	\$ -	\$ 16,482	\$ 50,870	\$ 49,749
2010		1,910	891	-	16,482	49,200	47,311
2011		1,780	779	-	16,482	55,280	45,145
2012		1,180	689	-	16,482	58,105	42,492
2013		1,255	619	-	16,482	58,280	39,727
2014-2018		6,095	1,933	-	82,410	337,470	36,840
2019-2023		2,895	307	72,673	79,560	307,325	20,141
2024-2028		-	-	142,200	62,987	106,205	5,127
2029-2033		-	-	152,833	39,071	-	-
2034-2038		-	-	130,160	15,711	-	-
2039-2043		-	-	29,134	1,352	-	-
	\$ 16,910	\$ 6,216	\$ 527,000	\$ 363,501	\$ 1,022,715	\$ 286,532	
Unamortized Discounts/Premiums and Issuance Costs							
Total	<u>16,910</u>	<u>\$ 6,216</u>	<u>\$ 527,000</u>	<u>\$ 363,501</u>	<u>\$ 1,050,280</u>	<u>\$ 286,532</u>	<u>-</u>

#### Office of Higher Education

#### Note 15 – Segment Information

The interest rate on the taxable Series 1999A bonds, taxable Series 2002A bonds, tax-exempt Series 2002B bonds, taxable Series 2003A bonds, tax-exempt Series 2003B bonds, taxable Series 2004A bonds, tax-exempt Series 2004B bonds, taxable Series 2005A bonds, tax-exempt Series 2005B bonds, and tax-exempt Series 2006 bonds are reset every 7, 7, 7, 28, 35, 28, 35, and 35 days, respectively, based on a determination by the auction agent through auction proceedings. The rate cannot exceed the lesser of the applicable London InterBank Offered Rate (LIBOR) rate plus 1.00 percent or 17.00 percent. The interest rate as of June 30, 2008, for the Series 1999A bonds was 3.48 percent. The interest rates as of June 30, 2008, for the Series 2002A and 2003B bonds were 3.48 percent and 2.62 percent, respectively. The interest rates as of June 30, 2008, for the Series 2003A and 2003B bonds were 3.45 percent and 2.62 percent, respectively. The interest rates as of June 30, 2008, for the Series 2004A and 2004B bonds were 3.48 percent and 2.85 percent, respectively. The interest rate as of June 30, 2008, for 2005B bonds was 2.89 percent. The interest rate as of June 30, 2008, for the Series 2006 bonds was 2.70 percent.

#### Bond Defeasances

In prior years, U of M defeased various bonds by placing the proceeds from new bond issuances into an irrevocable trust to provide for all future debt payments on the old bonds. The amount defeased for general obligation bonds 1982 and 1996 Series A was \$271,635,000 with \$176,600,000 outstanding as of June 30, 2008. Neither the outstanding indebtedness, nor the related trust account assets for these bonds are included in the U of M financial statements as of June 30, 2008.

Public Facilities Authority had \$292,380,000 various refunding series bonds that were defeased and not reflected in the financial statements as of June 30, 2008.

#### Note 14 – Landfill Closure and Postclosure

Minnesota Statutes Section 115B.39, established the landfill cleanup program to provide environmental response to qualified, state-permitted, closed landfills. There are currently 109 closed sites in the program. Up to three additional sites could enter the program in the near future. The state becomes responsible for the long-term care of these closed municipal solid waste facilities only after certain eligibility requirements are met. The state is responsible, in perpetuity, for performing cleanup and final closure work as well as all maintenance and monitoring functions at these qualifying sites. Funding for the state's perpetual obligation at these landfills comes from the Remediation Fund (special revenue fund), which was established under Minnesota Statute, Section 116.155. The Remediation Fund includes revenues from insurance, recovery, proceeds, and financial assurance, from previous owners and operators, as well as transfers in from the Environmental Fund (special revenue fund). Additional proceeds from the sale of state general obligation bonds is used for design and construction work at the publicly-owned landfills in the program. As of June 30, 2008, cumulative expenditures of about \$285 million have been disbursed by the Remediation Fund and the Building Fund (capital project fund). Estimates show that the total of all payments for the program unknown additional remedies which include costs for planned response actions, costs representing future unknown additional remedies which have some probability of occurring, future replacement of some remedial systems, and administrative costs. Actual costs could become higher because of inflation, changes in technology, inclusion of additional qualifying sites or changes in regulations, and future unanticipated response actions.

See Note 12 – Long-Term Liabilities – Primary Government for related liability amount accrued at the government-wide level.

Primary Government						
Segment Information Financial Data						
Year Ended June 30, 2008 (In Thousands)						
Minnesota State Colleges and Universities (MnSCU)						
	Revenue Fund	Residence Hall	Modular Housing	Residence Halls	Giants Ridge	Itasca Services
Condensed Statement of Net Assets						
Current Assets	\$ 60,031	\$ 147	\$ 24	\$ 65	\$ 6,783	\$ 30,389
Capital Assets	134,557	–	143	259	1,618	–
Total Assets	\$ 141,591	\$ 1,277	\$ 901	\$ 3,783	\$ 20,432	–
Liabilities	\$ 336,109	\$ 1,424	\$ 1,068	\$ 4,107	\$ 28,833	\$ 30,389
Current Liabilities	\$ 18,751	\$ 21	\$ 90	\$ 127	\$ 1,398	\$ 3,386
Noncurrent Liabilities	165,607	–	250	2,174	12,341	31,768
Total Liabilities	\$ 184,358	\$ 21	\$ 380	\$ 2,301	\$ 13,739	\$ 35,154
Net Assets:						
Invested in Capital Assets, Net of Related Debt	\$ 87,066	\$ 1,277	\$ 612	\$ 1,529	\$ 8,945	\$ –
Restricted	64,685	–	67	259	–	–
Unrestricted	\$ 151,751	\$ 126	\$ 9	18	6,149	(\$ 4,785)
Total Net Assets	\$ 151,751	\$ 1,403	\$ 688	\$ 1,806	\$ 15,034	\$ (47,755)
Condensed Statement of Revenues, Expenses and Changes in Fund Net Assets						
Operating Revenues -Customer Charges	\$ 83,619	\$ 424	\$ 218	\$ 377	\$ 4,216	\$ 52,271
Depreciation Expense	(8,957)	(72)	(34)	(119)	(1,108)	–
Other Operating Expenses	(65,166)	(320)	(126)	(229)	(5,447)	(25,812)
Nonoperating Income (Loss):	\$ 9,596	\$ 32	\$ 58	\$ 29	\$ (239)	\$ 26,459
Interest Income	\$ 5,265	\$ –	\$ 5	\$ 14	\$ 126	\$ 916
Interest Expense	(5,374)	(6)	(23)	(130)	(955)	(14,178)
Other	(74)	–	–	–	(1)	(2,663)
Transfers (In/Out):						
Change in Net Assets	\$ 9,413	\$ (259)	\$ 137	\$ (67)	\$ 4,561	\$ 1,114
Beginning Net Assets	\$ 142,338	\$ 1,636	\$ 511	\$ 1,893	\$ 13,702	(\$ 13,879)
Ending Net Assets	\$ 151,751	\$ 1,403	\$ 688	\$ 1,806	\$ 15,084	\$ (47,755)
Condensed Statement of Cash Flows						
Net Cash Provided (Used) By:						
Operating Activities	\$ 21,833	\$ 108	\$ 75	\$ 182	\$ (1,087)	\$ 26,595
Noncapital Financing Activities	(16,735)	15	–	–	4,561	(22,043)
Capital and Related Financing Activities	4,444	(325)	(101)	4	(2,153)	–
Investing Activities						
Net Increase (Decrease)	\$ 9,542	\$ (202)	\$ (22)	\$ (43)	117	916
Beginning Cash and Cash Equivalents	\$ 140,095	\$ 335	\$ 165	\$ 348	\$ 5,053	\$ 5,468
Ending Cash and Cash Equivalents	\$ 149,537	\$ 133	\$ 143	\$ 305	\$ 6,481	\$ 25,527

The types of goods or services provided by each segment are as follows:

- MnSCU Revenue Fund constructs, maintains, and operates college buildings for residence hall, student union, or food service purposes.
- MnSCU Vermilion segment accounts for the construction and operation of student housing at Vermilion Community College.
- MnSCU Itasca Residence Hall accounts for the construction of student housing at Itasca Community College.
- Giants Ridge is a four-season recreation facility with golfing, as well as downhill and nordic skiing.
- 911 Services Fund accounts for activities related to the enhancement of the state's 911 emergency response system.

Each segment has a revenue stream pledged to secure revenue bonds and provisions in the bond documents which require the separate reporting of each segment's financial operations and position.

#### **Note 16 – Contingent Liabilities**

##### **Primary Government**

In addition to the pension trust funds included in the reporting entity (see Note 8 – Pension and Investment Trust Funds), the state is funding a portion of the unfunded liability for other public employee pension funds. Funding formulas contained in state statutes define the state's contributions to these local funds. Funding is provided in the state's biennial budget. The state is not liable for any additional portion of the unfunded liability without legislative action. The pension trust funds involved, the year-end for which the most current data is available, and the unfunded liabilities are described below (in thousands):

<b>Other Public Employee Pension Funds</b>		<b>Unfunded Liability</b>	
		(In Thousands)	
<b>Fund</b>	<b>Liability As Of</b>	<b>Unfunded Liability</b>	
Minneapolis Employee Retirement Fund	June 30, 2008	\$ 374,685	
St. Paul Teachers Retirement Fund	June 30, 2007	\$ 375,576	
Duluth Teachers' Retirement Fund	June 30, 2008	\$ 64,977	
Local Police and Fire Fund <sup>(1)</sup>	December 31, 2007	\$ 73,739	

<sup>(1)</sup>The Local Police and Fire Fund consists of four local plans.

### Note 17 – Equity

#### Restricted Net Assets – Government-wide Statement of Net Assets

The following table identifies the primary government's restricted net assets in greater detail than is presented on the face of the financial statements.

Primary Government Restricted Net Asset Balances As of June 30, 2008 (In Thousands)				
Restricted For:	Restricted by Constitution	Restricted by Enabling Legislation	Restricted by Other	Total
Capital Projects	\$ 34,274	\$ -	\$ -	\$ 34,274
Debt Service	410,772	-	-	410,772
Transportation	322,321	418,352	-	740,673
Environmental Resources	-	616,267	7,492	623,759
Economic and Workforce Development	-	98,742	6,149	104,891
School Aid - Nonexpendable	698,506	-	-	698,506
School Aid - Expendable	9,479	77,551	-	87,030
Health & Human Services	-	-	25,485	25,485
State Colleges and Universities	-	-	347,619	347,619
Unemployment Benefits	-	-	730,883	730,883
Other Purposes	-	-	29,934	29,934
<b>Total Restricted Net Assets</b>	<b>\$ 1,475,382</b>	<b>\$ 1,210,912</b>	<b>\$ 1,147,562</b>	<b>\$ 3,833,826</b>

#### Fund Balances – Primary Government

The following table identifies governmental fund balances of the primary government in greater detail than is presented on the face of the financial statements.

Primary Government Fund Balances As of June 30, 2008 (In Thousands)				
	General	Federal	Nonmajor Governmental	
Fund Balances:				
Reserved for Encumbrances	\$ 108,224	\$ -	\$ -	\$ 201,242
Reserved for Inventory	-	-	-	23,855
Reserved for Long-Term Receivables	44,926	15	243,871	
Reserved for Long-Term Commitments	-	-	-	312,468
Reserved for Trust Principal	-	-	-	1,142,825
Reserved for Other	-	-	-	7,477
Total Reserved Fund Balances	\$ 153,150	\$ 7,492	\$ 283,745	\$ 1,924,261
Unreserved Fund Balances:				
Designated for Appropriation Carryover	\$ 231,091	\$ -	\$ -	\$ 231,091
Budgetary Reserve	458,385	-	-	-
Designated for Fund Purposes	-	-	-	1,699,443
Total Designated Fund Balance	\$ 689,476	\$ -	\$ -	\$ 1,983,188
Undesignated	-	-	-	327,116
Total Unreserved Fund Balance	\$ 689,476	\$ -	\$ -	\$ 2,310,304
Total Fund Balance	\$ 842,626	\$ 7,492	\$ 4,234,565	

Reserved Fund Balance

Reserved Fund Balance indicates the portion of the fund balance that is not available for appropriation or is legally segregated for a specific future use.

Reserved for Other of \$7,477,000 in the Federal Fund consists of petroleum overcharge fines allocated by the federal courts to be used for energy conservation programs.

**Unreserved Fund Balance**

Unreserved Fund Balance consists of: 1) designated fund balances indicating tentative managerial plans for future use of resources, and 2) undesignated fund balances indicating those unreserved financial resources available for appropriation.

Designated for Fund Purposes consists of fund balances for non-appropriated funds to be used for the following purposes:

<b>Primary Government Fund Balance Designated for Fund Purposes As of June 30, 2008 (In Thousands)</b>					
Designated For:	Special Revenue Funds	Debt Service Fund	Permanent Funds	Total	
Public Safety and Corrections	\$ 38,093	\$ -	\$ -	\$ 38,093	
Transportation	440,573	-	-	440,573	
Environmental Resources	133,757	-	-	133,757	
Economic and Workforce Development	142,180	-	-	142,180	
General Education	8,698	-	9,479	18,177	
Higher Education	1,991	-	-	1,991	
Health & Human Services	117,638	-	-	117,638	
General Government	96,583	707,086	-	803,669	
Intergovernmental Aids	3,385	-	-	3,385	
<b>Total</b>	<b>\$ 982,878</b>	<b>\$ 707,086</b>	<b>\$ 9,479</b>	<b>\$ 1,699,443</b>	

**Note 18 – Risk Management****Primary Government**

The state is exposed to various risks of loss related to torts, to theft of, damage to, or destruction of assets, to errors and omissions, and to employer obligations. The state manages these risks through the Risk Management Fund (internal service fund), a self-insurance fund, and other insurance and self-insurance mechanisms. All health plans are self-insured.

**Risk Management Fund**

State agencies may elect to participate in the Risk Management Fund (internal service fund), which offers auto, liability, property, and related coverage. The agencies pay a premium to participate in this coverage. All state agencies with vehicles are required to purchase automobile liability coverage from the fund.

The property coverage offers an agency a range of deductibles from \$1,000 through \$250,000 per loss. The fund covers the balance of the claim up to \$1,000,000. The reinsurance program provides coverage up to \$1,000,000,000. Once annual aggregate losses paid by the Risk Management Fund reach \$4,000,000 in any one fiscal year, the reinsurer will provide coverage in excess of a \$25,000 maintenance deductible for each claim. Agencies electing not to participate in the Risk Management Fund, and not able to cover the losses from their operating budget, must seek other reimbursements or additional appropriations from the legislature.

The liability coverage is up to the statutory limit (tort claims cap) of \$400,000 bodily injury and property damage per person, and \$1,200,000 bodily injury and property damage per occurrence. The casualty reinsurance program provides \$10,000,000 excess of the tort cap to protect the state from auto and general liability claims that are extra-territorial, as well as for suits brought in federal court which would be outside the state's jurisdiction.

The Risk Management Fund purchases insurance policies for state agencies seeking insurance for aviation, medical malpractice, and foster care liability. The premiums for these policies are billed back to the agencies at cost.

Minnesota Statutes, Section 15.38, Subdivision 8, permits the purchase of insurance on only certain state-owned buildings and contents.

All losses of state property are covered by programs of the Risk Management Fund, by insurance policies purchased in the commercial market, or are uninsured and become the liability of the State.

**Tort Claims**

Tort claims against the state are limited to \$400,000 bodily injury and property damage per person, and \$1,200,000 bodily injury and property damage per occurrence. State agencies may elect to participate in the Risk Management Fund and obtain coverage for selected exposures, subject to the tort claims limits. Agencies not electing to participate in the Risk Management Fund are responsible for paying the cost of claims from their operating budget. The legislature also makes an annual Tort Claim Appropriation to cover claims that would unduly impair agency operations. Agencies not able to cover claims through these two avenues must seek additional appropriations from the legislature.

**Workers' Compensation**

The state, as a self-insured employer, assumes all risks for workers' compensation related claims and is required by state law to be a member of the Workers' Compensation Reinsurance Association (WCRA). WCRA reimburses the state for catastrophic workers' compensation claims that exceed the current retention amount of \$1,640,000. The recovery of claim costs that are less than the WCRA retention amount is the responsibility of each state agency. These costs are paid from each agency's operating

budget. The state estimates the liability for reported claims that have not yet been settled. These costs include anticipated indemnity and medical benefits, related to the reported claim.

#### State Employee Group Insurance Program

The Minnesota State Legislature created the Employee Insurance Fund (internal service fund), administered by the State Employee Group Insurance Program (SEGIP), to provide eligible employees and other eligible persons with life insurance and hospital, medical, and dental benefits coverage through provider organizations. The insurance trust fund is not associated with any other public risk pools. The fund type used to account for SEGIP fiscal activities is an internal service fund dedicated solely for the purpose of this program. A contingency reserve is maintained within the trust fund to increase the controls over medical plan provisions and other insurance costs for the purpose of moderating premium and claim fluctuations, and to assume all inherent risk associated with the self-funded insurance programs, which would also include losses to the fund.

SEGIP provides benefits coverage to employees by contracting with carriers through a network of providers throughout the state. SEGIP had settlements of \$3,784,535 in excess of coverage during fiscal year 2008.

In January 2000, the fund became fully self-insured for medical coverage and assumed all liability for medical claims. The selffunded programs within the fund establish claim liabilities based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not paid, and of claims that have been incurred but not reported. These estimates are agreed to by the insurance carriers and the state and are reviewed for accuracy and reasonableness. The estimates are based on claim experience and claim lag timetables provided by the carriers and do not include additional estimates for subrogation, salvage, or unallocated claim adjustments.

#### Public Employees Insurance Program

The Public Employees Insurance Program (PEIP) is a public entity risk pool currently operating as an insurance program. The risk pool was created by the Minnesota State Legislature to provide public employees and other eligible persons with life insurance and hospital, medical, and dental benefit coverage to result in a greater utilization of government resources and advance the health and welfare of the citizens of the state. The enabling legislation for PEIP is Laws of Minnesota, 1987, codified as Minnesota Statutes, Section 43A.316. Beginning in fiscal year 1998, medical benefits, provided through PEIP became a self-insured program.

PEIP's membership as of June 30, 2008, was 1,400 members and their dependents. The members of the pool include 12 school districts, 44 cities/townships, 3 counties, and 14 other public employers. PEIP provides medical benefits coverage to public employees through a self-insured statewide program administered through several private-sector claims administrators/managed care organizations, as well as fully insured life and dental coverage. The pool will be self-sustaining through member premiums and will reinsurance for claims through its administrators/managed care organizations for stop-loss coverage for claims in excess of \$100,000.

The pool establishes claims liabilities based on estimates of the ultimate costs of claims (including future claim adjustment expenses) that have been reported but not settled, and of claims that have been incurred, but not reported. The estimated amounts of reinsurance recoverable on unpaid claims are deducted from the liability for unpaid claims. The pool uses reinsurance agreements to reduce its exposure to large losses on all types of insured events. Reinsurance permits the recovery of a portion of losses from reinsurers, although it does not discharge the primary liability of the pool as direct insurer of the risks reinsured.

The following tables present changes in the balances of self-insured claims liabilities during the fiscal years ended June 30, 2008, and 2007.

Self-Insured Claim Liabilities As of June 30, 2008 (In Thousands)					
	Beginning Claims Liability	Net Additions and Changes in Claims	Payment of Claims	Ending Claims Liability	
Risk Management Fund	\$ 9,667	\$ 3,399	\$ 4,006	\$ 9,060	
Fiscal Year Ended 6/30/07	\$ 9,060	\$ 4,304	\$ 4,363	\$ 9,001	
Fiscal Year Ended 6/30/08					
Tort Claims	\$ -	\$ 4,132	\$ 4,132	\$ -	
Fiscal Year Ended 6/30/07					
Fiscal Year Ended 6/30/08					
Workers' Compensation	\$ -	\$ 1,420	\$ 1,420	\$ -	
Fiscal Year Ended 6/30/07					
Fiscal Year Ended 6/30/08					
State Employee Insurance Plans	\$ 114,816	\$ 16,695	\$ 17,748	\$ 113,763	
Fiscal Year Ended 6/30/07	\$ 113,763	\$ 6,004	\$ 18,616	\$ 101,151	
Fiscal Year Ended 6/30/08					
Public Employee Insurance Medical (In Thousands)					
Year Ended June 30					
2008					
2007					
Unpaid Claims and Claim Adjustment Expenses at the Beginning of Year					
Incurred Claims and Claim Adjustment Expenses					
Provision for Insured Events of Current Year					
Increases (Decreases) in Provision for Insured Events of Prior Years					
Total Incurred Claims and Claim Adjustment Expenses					
Payments, Claims and Claims Adjustment Expenses Attributable to Insured Events of Current Year					
Claims and Claims Adjustment Expenses Attributable to Insured Events of Prior Years					
Total Payments					
Total Unpaid Claims and Claim Adjustment Expenses at End of Year					

**Component Units**  
Housing Finance Agency

Housing Finance Agency (HFA) is exposed to various insurable risks of loss related to tort, theft of damage to, or destruction of assets; errors or omissions; and employer obligations. HFA manages these risks through the primary government's insurance plans including the primary government's Risk Management Fund and through purchased insurance coverage. HFA retains the risk of loss, although there have been no settlements or actual losses in excess of coverage in the last three years. HFA participates in the State Employee Group Insurance Plan (SEGIP), which provides life insurance and hospital, medical, and dental benefits coverage through provider organizations. HFA also participates in the primary government's Workers' Compensation Program. Annual premiums are assessed by the program based on average costs and claims.

Metropolitan Council

Metropolitan Council (MC) is exposed to various risks of loss related to torts, theft of damage to, and destruction of assets; errors and omissions; and to employer obligations. MC both purchases commercial insurance and self-insures for these risks of loss as discussed below. MC has not experienced significant reduction in insurance coverage from the prior year. MC has not had any settlements in excess of commercial coverage for the past three years.

MC purchases general liability insurance to protect all divisions of MC and recognizes a current liability for incurred, reported claims, and a long term liability for claims incurred, but not reported. Claims liabilities are calculated considering recent claim settlement trends including frequency and amount of payouts Minnesota Statutes, Section 466.04, generally limits the MC's tort exposure to \$30,000 per claim and \$1,000,000 per occurrence for a claim arising on or after January 1, 2000. For claims arising earlier, the limits are \$300,000 per claim and \$750,000 per occurrence. In addition, an amount equal to twice these limits applies if the claim arises out of the release or threatened release of a hazardous substance.

MC has self-administered workers' compensation claims for all divisions. Liabilities are reported when information is available that suggests there has been an occurrence with probable loss incurred. Liabilities include an amount for claims that have been incurred but not reported. Claims liabilities are evaluated periodically to consider recently settled claims, the frequency of claims, and other economic and social factors. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using a discount rate of 4.25 percent. The self-insurance retention limit for workers' compensation is \$1,600,000 per single loss. For claims above the retention limit, the Workers' Compensation Reinsurance Association reimburses MC.

University of Minnesota

University of Minnesota (U of M) is self-insured for medical malpractice, general liability, directors and officers liability, and automobile liability through RUMINCO, Ltd., a wholly owned single parent captive insurance company. Claims are reported to a third-party administrator, which pays expenses and sets up reserves. The total expense of a claim is estimated and booked as a liability when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated in the year in which it is reported. In addition, an actuarial liability is established for incurred but not reported claims using a discount rate of 6 percent.

U of M is also self-insured for workers' compensation through an internally maintained fund. The internal fund for workers' compensation is maintained only to fund current year expected payouts. Excess insurance is maintained through the Workers' Compensation Reinsurance Association. Each year, an actuarial estimate of the U of M liability for workers' compensation is compiled and recorded, but the liability is not funded in a separate reserve.

The following table presents changes in the balances of claims liabilities during the fiscal years ended December 31, 2006, and 2007 or June 30, 2007, and 2008, as applicable:

	Claims Liabilities (In Thousands)			
	Beginning Claims Liability	Net Additions and Changes in Claims	Payment of Claims	Ending Claims Liability
Metropolitan Council				
Fiscal Year Ended 12/31/06	\$ 17,141	\$ 7,950	\$ 7,759	\$ 17,332
Fiscal Year Ended 12/31/07	\$ 17,332	\$ 4,247	\$ 5,648	\$ 15,931
University of Minnesota – RUMINCO, Ltd.				
Fiscal Year Ended 6/30/07	\$ 6,729	\$ 1,533	\$ 1,772	\$ 6,490
Fiscal Year Ended 6/30/08	\$ 6,490	\$ 5,253	\$ 1,986	\$ 9,757
University of Minnesota – Workers' Compensation				
Fiscal Year Ended 6/30/07	\$ 7,000	\$ 4,595	\$ 3,642	\$ 7,953
Fiscal Year Ended 6/30/08	\$ 7,953	\$ 3,180	\$ 3,759	\$ 7,374
University of Minnesota – Medical/Dental				
Fiscal Year Ended 6/30/07	\$ 15,848	\$ 176,762	\$ 178,887	\$ 13,753
Fiscal Year Ended 6/30/08	\$ 13,753	\$ 197,161	\$ 194,752	\$ 16,162

## Note 19 – Budgetary Basis vs. GAAP

Actual revenues, transfers-in, expenditures, encumbrances, and transfers-out on the budgetary basis do not equal those on the GAAP basis in the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund. This inequality results primarily from the differences in the recognition of accruals, reimbursements, deferred revenue, intrafund and loan transactions, and from the budgetary basis of accounting for encumbrances. On the budgetary basis, encumbrances are recognized as expenditures in the year encumbered. The modified accrual basis of accounting recognizes expenditures when the goods or services are received, regardless of the year funds are encumbered. A reconciliation of the fund balances under the two bases of accounting for the General Fund is provided in the following table.

Reconciliation of GAAP Basis Fund Balance to Budgetary Fund Balance As of June 30, 2008 (In Thousands)	
	General Fund
GAAP Basis Fund Balance:	\$ 84,262
Less: Reserved Fund Balance	153,150
Less: Designated Fund Balance	689,476
	\$ _____ -
Basis of Accounting Differences:	
Revenue Accruals/Adjustments:	
Taxes Receivable	\$ (465,282)
Tax Refunds Payable	536,649
(36,180)	
Less: Designated Fund Balance	24,136
Undesignated Fund Balance	(16,299)
(32,222)	
Other Receivables	
Permanent School Fund Reimbursement	
Investments at Market	
Expenditure Accruals/Adjustments:	
Medical Care Programs	397,720
Human Services Grants Payable	43,083
Education Aids	679,561
Police and Fire Aid	79,781
Other Payables	37,553
Fund Structure Differences:	
Terminally Funded Pension Plans	7,922
Perspective Differences:	
Reserve for Long-Term Advances	1,750
Designated for Appropriation Carryover	(546,537)
and Budgetary Reserve	
Budgetary Basis:	
Undesignated Fund Balance	\$ 702,722

## Note 20 – Litigation

- 1) Payment of tort claims against the state is made from funds appropriated by the Minnesota Legislature to agencies for their general operations to the extent such funds are available without unduly hindering the operation of the agency from appropriations of dedicated receipts if practicable, or from funds appropriated for the payment of tort claims. The Tort Claims appropriations for each of the fiscal years ending June 30, 2007, June 30, 2008, and June 30, 2009 are \$761,000. The current maximum limits of liability for tort claims arising in Minnesota are \$400,000 for any one claim and \$1,200,000 for any number of claims arising out of a single occurrence. For tort claims arising in Minnesota on or after July 1, 2009, the maximum limits are \$500,000 for any one claim and \$1,500,000 for any number of claims arising out of a single occurrence.
- 2) I-35W Bridge Collapse. On August 1, 2007 the I-35W interstate bridge over the Mississippi River collapsed. Thirteen people were killed, and approximately 145 injured. The bridge, which opened in 1967, was designed by a private contractor under contract with the state of Minnesota; it was inspected and maintained by the Minnesota Department of Transportation (MnDOT). The cause of the collapse is under investigation by the National Transportation Safety Board. In addition, a law firm was retained by the Minnesota Legislature to investigate MnDOT practices in regard to the inspection and maintenance of bridges. The Minnesota Office of the Legislative Auditor has also reviewed how MnDOT responded to the condition of the state's roads and bridges. The Minnesota Legislature enacted a Compensation Fund codified in Minn. Stat. § 37.731 et seq., and appropriated \$36,640,000 for payments to representatives of decedents and claimants who were on the I-35W bridge at the time of the collapse. A panel of three attorneys will determine the amount of payments. Persons accepting payment from the Compensation Fund will be required to forego the right to sue the state for damages. Persons who decline payment from the Compensation Fund will retain the right to sue the state. The state has received 186 Notices of Claim arising from the collapse of the I-35W bridge. Claims needed to be filed with the Compensation Fund Panel by October 15, 2008 and offers of settlements must be made by February 28, 2009.

- 3) Lawsuits based on non-tort theories furnish another basis for potential liability. The following cases, or categories of cases, in which the state, its officers or employees, are defendants have been noted because an adverse decision in each case or category of case could result in an expenditure of state moneys of over \$15 million in excess of current levels.
  - a) At any one time, there are hundreds of MnDOT eminent domain actions being litigated in district courts throughout the state. There is a continuous flow of such cases, with the actual number depending on many factors such as the number of parcels of land that can be acquired by direct purchase, the construction needs of the department, and revenues available for highway projects. In the aggregate, the potential cost to the state for property which has been, or will be, acquired exceeds \$15 million. Liability arising out of decisions unfavorable to the state may impact the state's Trunk Highway Fund. MnDOT has agreed to acquire properties for the Metropolitan Council's Central Corridor light rail transit project. This project is likely to involve eminent domain actions. In the aggregate, the potential cost to the state for property which has been, or will be, acquired exceeds \$15 million. Liability arising out of decisions unfavorable to the state may impact funding to be provided to the MnDOT by the Metropolitan Council.

- a) ACS State and Local Solutions, Inc. vs. State of Minnesota, through its Commissioner of the Department of Human Services (Ramsey County District Court). In May 2003, the Minnesota Department of Human Services (DHS) entered into a software development contract with an entity known as SSI North America. Under the contract, SSI was to develop and deliver a web-based software program known as "HealthMatch," intended to combine and automate certain evaluation and decision-making tasks regarding eligibility for several health care assistance programs administered by DHS. The HealthMatch contract was subsequently assigned to Albion, Inc., which was owned by SSI, and later, the assets of Albion, Inc., including the HealthMatch contract, were purchased by ACS State and Local Solutions, Inc. Initially, the contract was to continue until May 2005, but as difficulties arose with regard to completion of the software, it was

eventually extended to May 2008. In March 2008, DHS determined that satisfactory progress toward completion was not being made and terminated the contract. ACS filed suit on September 9, 2008, claiming damages in excess of \$60,000 based on breach of contract, quantum meruit (just compensation for work performed), and unjust enrichment. DHS has filed a counterclaim. While denying liability, DHS estimates that a decision favorable to plaintiff ACS could result in impact on the General Fund in excess of \$15 million. The court has not yet issued a scheduling order, but it is not likely that the matter will be tried before January 2010.

(c) *BNSE Railway Co. vs. Minn. Dept. of Revenue, and State of Minnesota* (U. S. District Court, District of Minnesota). This lawsuit seeks an injunction and a declaratory judgment determining that the state sales/use tax on BNSF's purchase of railroad fuel is a violation of the Federal 4-R Act. The factual and legal issues in this case are nearly identical to the issues in *Union Pacific Railroad Co. & Soc. Line Railroad Co. vs. Comm'r. et al.*, where the 8th Circuit ultimately overturned the Federal District Court's determination and held that the state sales/use tax did violate the 4-R Act. BNSF Railway in this case will likely move for summary judgment and then use this opinion to bolster its position in tax court or state district court where it will seek a refund of all the sales/use tax it has paid to the state which is estimated at about \$20 million. In a 2000 opinion, the Minnesota Supreme Court held that BNSF's payment of the state sales/use tax for its fuel did not violate the 4-R Act. This decision is in direct conflict with the 8th Circuit's very recent decision in *Union Pacific*. BNSF recently noticed a "Rule 12C" motion for judgment on the pleadings with a hearing held on October 23, 2008. The court denied BNSF's motion for dismissal and a pre-trial is scheduled for November 26 with trial likely scheduled in mid 2009.

(d) *Great Lakes Gas Transmission LP vs. Commissioner of Revenue, Northern Border Pipeline Co. vs. Commissioner of Revenue, Viking Gas Transmission Co. vs. Commissioner of Revenue (Ramsey County District Court)*. Plaintiff pipeline companies transport natural gas under applicable Federal Energy Regulatory Commission (FERC) tariffs and use a portion of the shipped gas to run their compressor engines. Pursuant to provisions contained in Minn. Stat. § 297A.63, subd. 1, Minnesota imposes a use tax upon the privilege of using, storing, distributing, or consuming in Minnesota tangible personal property purchased for use, storage, distribution, or consumption in this state." Plaintiffs allege that under FERC tariffs, they do not "purchase" the gas they use, and are challenging the state's imposition of a use tax upon compressor gas on the grounds that such taxation violates Minn. Stat. § 297A.63, subd. 1, along with the Supremacy Clause and Equal Protection Clauses of the United States Constitution. The Department of Revenue estimates the value of these issues at approximately \$20 million annually. In fall of 2007, all of the parties brought cross-motions for summary judgment, and the Court ruled for the Commissioner of Revenue on all claims. Great Lakes Gas Transmission LP and Northern Border Pipeline Co. appealed the Court's decision to the Minnesota Court of Appeals. Briefing has been completed and oral argument was held October 30, 2008. A decision is expected by January 2009.

(e) *McLane Minnesota, Inc. vs. Commissioner of Revenue (Minnesota Tax Court)*. Plaintiff challenges the Minnesota tobacco tax (tax on tobacco products other than cigarettes) imposed by Minn. Stat. § 297F.05, subd. 3. Plaintiff nullification of an assessment for \$178,327 and seeks a \$6.6 million refund of tax previously paid. Plaintiff asserts that the tax violates the Commerce Clause of the United States Constitution and federal and state equal protection principles. Plaintiff also contends that the tax should be computed on the price tobacco manufacturers charge their own sales companies (rather than the price the sales companies charge to distributors like McLane), and should be computed on the price after applicable discounts. The Department of Revenue estimates that a decision favorable to Plaintiff would have an impact in excess of \$15 million. The parties submitted cross-motions for summary judgment, and the Court ruled in favor of the Commissioner of Revenue. McLane Minnesota, Inc., has appealed the Court's decision to the Minnesota Supreme Court. Oral argument is likely to be held in early 2009.

f) *Merrill Lynch Pierce Fenner & Smith, Inc. vs. Commissioner of Revenue (Minnesota Tax Court)*. Plaintiff engages in securities transactions on a commission basis and sometimes as a principal. Plaintiff's principal contention is that the Department of Revenue erred in using net rather than gross receipts in the apportionment formula sales factor for principal transactions. Plaintiff also alleges that the Department used to "source" receipts from principal and commission transactions involving Minnesota customers and in excluding certain intangibles from the apportionment formula property factor denominator. Finally, Plaintiff alleges on various grounds, that the Department's approach violates the Equal Protection, Uniformity, and Due Process clauses of the Minnesota or Federal Constitutions and the Commerce Clause of the Federal Constitution. The Department of Revenue estimates that a decision favorable to Plaintiff would have an industry-wide impact in excess of \$15 million. Trial is scheduled for February 2009.

g) *Minnesota Energy Resources Corp. vs. Commissioner of Revenue (Minnesota Tax Court)*. In early September 2008, The plaintiff, a natural gas pipeline corporation appeals the 2007 and 2008 assessment of the real, personal, and operating property of its pipeline that is subject to assessment in 53 counties in Minnesota. The pipeline corporation argues: (1) that the Commissioner has failed to correctly determine the market value (as defined in Minn. Stat. §272.03, subd. 8) of the pipeline's property in Minnesota and in its determination has employed methods which overstate the market value and arrived at a value in excess of market value; and (2) that the pipeline's property in Minnesota was unfairly and unequally assessed compared to property in the same class and the property of similarly situated taxpayers in violation of Minn. Stat. §273.11, the Equal Protection Clause; the Uniformity of Taxation Clause (art. X, sec. 1) and the Due Process clause of the Minnesota Constitution and the Equal Protection and Due Process Clause of U.S. Constitution. The apportionable 2008 market value for this property is \$126 million.

h) *Stewart Title Guaranty Company vs. Commissioner of Revenue (Minnesota Tax Court)*. The Commissioner assessed Plaintiff for additional insurance premium tax and interest. The issue is whether title insurance premium receipts retained by Plaintiff's agents (rather than transmitted to Plaintiff) are subject to the premium tax. The Department of Revenue estimates that a decision favorable to Plaintiff would have an industry-wide impact in excess of \$15 million. The Minnesota Tax Court granted the Commissioner of Revenue's motion for summary judgment on all claims, and Stewart Title Guaranty Company appealed the court's ruling to the Minnesota Supreme Court. Briefing of this matter to the Minnesota Supreme Court has been completed, the oral argument was held on September 15, 2008 and the parties are awaiting a decision, which is expected by end of December 2008.

i) *Union Pacific Railroad Co. & Soc. Line Railroad Co. vs. Salorone, et al. (Federal District Court, No. CV 04-924 (RJT/JS))*. Plaintiffs, two railroad common carriers, challenge the imposition of Minnesota's sales and use tax on their purchase and use in Minnesota of diesel fuel for locomotives and off-road vehicles. Plaintiffs allege that the tax is discriminatory under the Railroad Revitalization and Regulatory Reform Act of 1976 ("4 R Act") because their principal competitors, motor carriers, airlines, and barges, are not taxed under the same regime or pay little or no tax. Plaintiffs are seeking declaratory and injunctive relief prohibiting enforcement and collection of the tax. The Department estimates a determination in plaintiffs' favor could result in revenue collection losses of \$30 million when applied to plaintiffs and other railroad common carriers operating in Minnesota that paid the fuel tax and have timely filed claims for refunds. On August 22, 2006, the United States District Court filed a decision rejecting plaintiffs' challenges and upholding the enforcement and collection of the tax. On November 6, 2007, the Eighth Circuit Court of Appeals reversed the decision and remanded the case to the District Court to enjoin the Commissioner from continuing to enforce the tax. The Commissioner of the Minnesota Department of Revenue filed a motion for a rehearing en banc to the United States Eighth Circuit Court of Appeals, which was denied. The Commissioner of Revenue then chose not to appeal this denial to the United States Supreme Court, and has been denying the outstanding refund claims. It is expected that additional litigation will be initiated by all of the railroads that have outstanding refund claims, with these claims expected to be \$20,000,000 to \$30,000,000.

## Note 21 – Subsequent Events

### Primary Government

On July 22, 2008, the state sold \$275,000,000 of general obligation various purpose bonds Series 2008A at a true interest rate of 4.10 percent. These bonds are backed by the full faith and credit and taxing power of the state.

On July 22, 2008, the state sold \$33,500,000 general obligation state trunk highway bonds Series 2008B at a true interest rate of 4.12 percent. These bonds are backed by the full faith and credit and taxing power of the state.

On November 13, 2008, the state sold \$42,085,000 of 911 revenue bonds at a true interest rate of 4.60 percent. These bonds will provide funding for implementation of a statewide 911 emergency response communication system. The revenue bonds are secured by a monthly statewide 911 surcharge applied to subscribers of any basic telephone service capable of originating a 911 emergency telephone call.



## 2008 Comprehensive Annual Financial Report Required Supplementary Information

### Modified Approach for Infrastructure

The state uses the modified approach for reporting selected infrastructure assets. Under this approach, the state expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include approximately 29,000 lane miles of pavement and approximately 3,000 bridges and tunnels maintained by the state.

To utilize the modified approach, the state is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the state.
- Document that the assets are being preserved approximately at, or above, the established condition level.

### Lane Miles of Pavement

#### Measurement Scale

The Minnesota Department of Transportation (Mn/DOT) uses three pavement condition indices to determine the condition of the trunk highway system: Present Surface Rating (PSR), Surface Rating (SR), and Pavement Quality Index (PQI). The PSR is a measure of pavement smoothness, the SR measures pavement distress (cracking), and the PQI is a composite index equal to the square root of the PSR multiplied by the SR.

The five qualitative categories used to describe pavement condition are shown in the table below.

Description	PQI Range	PSR Range	SR Range
Very Good	3.7 - 4.5	4.1 - 5.0	3.3 - 4.0
Good	2.8 - 3.6	3.1 - 4.0	2.5 - 3.2
Fair	1.9 - 2.7	2.1 - 3.0	1.7 - 2.4
Poor	1.0 - 1.8	1.1 - 2.0	0.9 - 1.6
Very Poor	0.0 - 0.9	0.0 - 1.0	0.0 - 0.8

The PQI will be used as the index for determining whether the pavement infrastructure is being maintained in a serviceable level. The PQI is an overall index, combining both pavement smoothness (PSR) and cracking (SR).

#### Established Condition Level

Principal arterial pavements will be maintained at 3.0 PQI (good) or higher and all other pavements will be maintained at 2.8 PQI (good) or higher.

#### Assessed Conditions

The state assesses condition on 100 percent of the pavement surfaces at least once every two years.

Principal Arterial Average PQI	Non-Principal Arterial Average PQI
2007 3.34	3.16
2006 3.37	3.21
2005 3.37	3.22

#### Bridges and Tunnels

##### Measurement Scale

Mn/DOT utilizes three performance measures to maintain and improve the bridge system: Structural Condition Rating, Geometric Rating, and Posted Bridge and Bridge Load Carrying Capacity. The Structural Condition Rating will be used to determine if the bridge system is being maintained at a serviceable level for the condition of the 2,918 bridges under Mn/DOT's jurisdiction.

The Structural Condition Rating is a broad measure of the structural condition of a bridge. Each bridge is rated as Good, Fair, or Poor by using three National Bridge Inventory (NBI) condition codes and two NBI appraisal ratings to place each bridge in a category.

The three NBI condition codes are Deck Condition, Superstructure Condition, and Substructure Condition. The two NBI appraisal ratings are Structural Evaluation and Waterway Adequacy. Both the condition codes and the appraisal ratings use a scale of 0 (failed) through 9 (excellent).

Rating	Description
9	Excellent.
8	Very good.
7	Good. Some minor problems.
6	Satisfactory. Structural elements show some minor deterioration.
5	Fair. All primary structural elements are sound, but may have some minor section loss, cracking, spalling, or scour.
4	Poor. Advanced section loss, deterioration, spalling, or scour.
3	Serious. Loss of section, deterioration, spalling, or scour have seriously affected primary structural components. Local failures are possible. Fatigue cracks in steel or shear cracks in concrete may be present.
2	Critical. Advanced deterioration of primary structural elements. Fatigue cracks in steel or shear cracks in concrete may be present or scour may have removed substructure support. Unless closely monitored, it may be necessary to close the bridge until corrective action is taken.
1	Imminent failure. Major deterioration or section loss present in critical structural components or obvious vertical or horizontal movement affecting structure stability. Bridge is closed to traffic, but corrective action may put it back in light service.
0	Failure. Out of service, beyond corrective action.

The criteria for placing a bridge in each of the three categories are as follows:

Good - If all of the condition codes are 7 or greater, and if both of the appraisal ratings are 6 or greater.

Fair - If any of the condition codes are 5 or 6, or if either of the appraisal ratings are 3, 4, or 5.

Poor - If any of the condition codes are 4 or less, or if either of the appraisal ratings are 2 or less. This is also defined as structurally deficient.

**Established Condition Level**  
Ninety-two percent of principal arterial system bridges will be maintained at fair to good, while 80 percent of all other system bridges will be maintained at fair to good.

##### Assessed Conditions

Principal Arterial	2007	2006	2005
Fair to Good	97.6	96.8%	96.3%

All Other Systems	2007	2006	2005
Fair to Good	93.2	96.3%	95.2%

##### Budgeted and Estimated Costs to Maintain

The following table presents the state's estimate of spending necessary to preserve and maintain the roads and bridges at, or above, the "Established Condition Levels" cited above, and the actual amount spent (in thousands):

	Costs to be Capitalized			Maintenance of System			
	Bridges	Pavement	Total Costs	Bridges	Pavement	Total Costs	Total Construction Program
Budget	\$183,449	\$308,443	\$491,892	\$10,836	\$223,926	\$234,762	\$726,654
2007	148,320	480,900	629,220	63,835	223,476	287,311	916,531
2006 <sup>(1)</sup>							1,075,587
2005 <sup>(1)</sup>							200,765
2004 <sup>(1)</sup>							594,232
							686,900
Actual	\$252,306	\$279,664	\$531,970	\$35,341	\$364,939	\$400,280	\$932,250
2007	150,497	253,040	403,537	15,125	312,567	327,892	731,229
2006 <sup>(1)</sup>							360,335
2005 <sup>(1)</sup>							812,770
2004 <sup>(1)</sup>							223,309
							688,769
							732,284

<sup>(1)</sup> Due to system limitations, bridge and pavement costs are combined for the years ended June 30, 2006, 2005, and 2004.

Mn/DOT projects may span several years. Project costs through fiscal year 2004 were budgeted in the first year, but spent throughout the life of the project. This process did not allow an accurate comparison of the amounts budgeted and spent within a fiscal year due to funding carryover between two or more fiscal years. Therefore, this timing difference does not allow a true comparison of amounts budgeted and spent within a given year. The table demonstrates that over the past year, the state spending has been in line with the budgeted amounts and other tables contained within this narrative demonstrate that the state has met its desired condition levels.

During fiscal year 2005, the state implemented a new system, Cash Forecasting Information Tool (CFIT), to capture the estimated budget for projects during a specific year. This system allows for a comparison of the annual budget with the actual amounts spent. Comparisons can be made between budget and actual expenditures to maintain and improve the system. For multiyear projects, only the portion to be spent in the fiscal year is shown in the budgeted amount for the year. Future expenditures on the project will be budgeted in the year they are to be spent. This reporting change will be used in future reports.

#### Actuarial Measures of Pension Funding Progress

The state of Minnesota is the employer for five defined benefit single employer plans that are administered by Minnesota State Retirement System (MSRS). MSRS prepares and publishes its own stand-alone comprehensive annual financial report (see Note 1 – Summary of Significant Accounting and Reporting Policies for the address).

The Elective State Officers Fund (ESOF) is excluded from the single employer plan disclosures since this plan is closed to new entrants and any remaining active employees have retired, terminated, or elected coverage under another plan.

Required supplementary information of funding progress is provided for the following plans:

- Correctional Employees Retirement Fund (CERF)
- Judicial Retirement Fund (JRF)
- Legislative Retirement Fund (LRF)
- State Patrol Retirement Fund (SPRF)

Required Supplementary Information Schedule of Funding Progress (In Thousands)	CERF	JRF	LRF	SPRF
Actuarial Valuation Date	2007 <sup>(1)</sup> 2006 2005	7/1/2007 7/1/2006 7/1/2005	7/1/2007 7/1/2006 7/1/2005	7/1/2007 7/1/2006 7/1/2005
Actuarial Value of Plan Assets	2007 2006 2005	\$ 559,852 \$ 535,357 \$ 503,573	\$ 153,562 \$ 151,850 \$ 144,465	\$ 44,869 \$ 48,504 \$ 45,523
Actuarial Accrued Liability	2007 2006 2005	\$ 708,292 \$ 647,480 \$ 546,118	\$ 214,297 \$ 202,301 \$ 191,414	\$ 86,449 \$ 81,361 \$ 81,836
Total Unfunded Actuarial Liability (Asset)	2007 2006 2005	\$ 148,440 \$ 112,123 \$ 42,544	\$ 60,735 \$ 50,451 \$ 46,949	\$ 41,580 \$ 32,858 \$ 36,314
Funded Ratio <sup>(2)</sup>	2007 2006 2005	79% 83% 92%	72% 75% 75%	52% 60% 56%
Annual Covered Payroll	2007 2006 2005	\$ 167,727 \$ 145,879 \$ 132,335	\$ 36,195 \$ 36,529 \$ 35,941	\$ 2,380 \$ 2,894 \$ 3,014
Ratio of Unfunded Actuarial Liability to Annual Covered Payroll	2007 2006 2005	89% 77% 32%	168% 138% 131%	1747% 1135% 1204%

<sup>(1)</sup>The July 1, 2007, Annual Valuation Report is the most recently issued report available.

<sup>(2)</sup>Actuarial value of assets as a percent of actuarial accrued liability.

### Actuarial Measures of Other Postemployment Benefits Funding Progress

The state of Minnesota offers other postemployment benefits to state employees and their dependents through a single-employer defined benefit health care plan.

#### Required Supplementary Information Schedule of Funding Progress (In Thousands)

	2008 <sup>(1)</sup>	7/1/2006
Actuarial Valuation Date	2008 <sup>(1)</sup>	
Actuarial Value of Plan Assets	\$ 659,044	\$ -
Actuarial Accrued Liability	2008	\$ 659,044
Total Unfunded Actuarial Liability	2008	0%
Funded Ratio <sup>(2)</sup>	2008	0%
Annual Covered Payroll	2008	\$ 2,838,228
Ratio of Unfunded Actuarial Liability to Annual Covered Payroll	2008	23%

<sup>(1)</sup>The July 1, 2006, Annual Valuation Report is the most recently issued report available.

<sup>(2)</sup>Actuarial value of assets as a percent of actuarial accrued liability.

### Public Employees Insurance Program Development Information

During fiscal year 1998, the Public Employees Insurance Program's medical claims became a self-funded program. The following table illustrates how the fund's earned revenue (net of reinsurance) and investment income compare to related costs of loss (net of loss assumed by reinsurers) and other expenses assumed by the fund as of the end of each of the past ten years.

	Fiscal Year Ended (in Thousands)									
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
1. Required Contribution and Investment Revenue:										
Earned	\$ 7,713	\$ 10,995	\$ 18,095	\$ 22,149	\$ 24,548	\$ 22,764	\$ 19,177	\$ 14,042	\$ 13,219	\$ 13,459
Ceded	\$ 7,624	\$ 10,311	\$ 16,912	\$ 2,423	\$ 21,351	\$ 21,351	\$ 17,355	\$ 1,591	\$ 1,591	\$ 1,389
Net Earned	\$ 7,089	\$ 9,944	\$ 18,533	\$ 18,566	\$ 21,351	\$ 20,533	\$ 17,441	\$ 13,451	\$ 13,672	\$ 12,141
2. Unallocated Expenses	\$ 1,458	\$ 1,983	\$ 2,505	\$ 2,715	\$ 2,528	\$ 2,296	\$ 1,904	\$ 1,638	\$ 1,547	\$ 1,505
3. Estimated Claims and Expenses End of Policy Year:										
Incurred	\$ 5,600	\$ 9,972	\$ 16,560	\$ 21,865	\$ 19,716	\$ 19,465	\$ 16,469	\$ 12,651	\$ 11,206	\$ 10,748
Net Incurred	\$ 5,629	\$ 9,260	\$ 15,760	\$ 18,542	\$ 21,513	\$ 15,720	\$ 1,260	\$ 1,387	\$ 1,387	\$ 10,368
4. Net Paid (Cumulative) as of:										
End of Policy Year	\$ 4,678	\$ 7,944	\$ 13,228	\$ 15,824	\$ 15,848	\$ 15,699	\$ 12,909	\$ 10,055	\$ 8,226	\$ 9,403
One Year Later	5,617	9,240	15,908	18,091	17,572	17,367	14,141	11,082	9,352	
Two Years Later	5,618	9,433	15,963	18,034	17,572	17,365	17,164	14,139	11,301	
Four Years Later	5,618	9,243	15,963	18,034	17,579	17,364	17,164	14,139	11,301	
Five Years Later	5,619	9,243	15,963	18,034	17,579	17,364	17,164	14,139	11,301	
Six Years Later	5,619	9,243	15,963	18,034	17,579	17,364	17,164	14,139	11,301	
Seven Years Later	5,619	9,243	15,963	18,034	17,579	17,364	17,164	14,139	11,301	
Eight Years Later	5,619	9,243	15,963	18,034	17,579	17,364	17,164	14,139	11,301	
Nine Years Later	5,618	9,243	15,963	18,034	17,579	17,364	17,164	14,139	11,301	
5. Re-estimated Ceded Claims and Expenses	\$ 171	\$ 772	\$ 760	\$ 2,513	\$ 1,570	\$ 1,980	\$ 1,913	\$ 1,392	\$ 1,782	\$ 380
6. Re-estimated Net Incurred Claims and Expenses:										
End of Policy Year	\$ 5,629	\$ 9,200	\$ 15,790	\$ 18,542	\$ 19,145	\$ 17,486	\$ 14,506	\$ 11,460	\$ 9,424	\$ 10,368
One Year Later	5,629	9,253	15,935	18,114	17,595	17,395	14,152	11,294	9,362	
Two Years Later	5,818	9,243	15,963	18,034	17,579	17,364	14,152	11,301	9,362	
Three Years Later	5,818	9,243	15,963	18,034	17,579	17,364	14,152	11,301	9,362	
Four Years Later	5,818	9,243	15,963	18,034	17,579	17,364	14,152	11,301	9,362	
Five Years Later	5,818	9,243	15,963	18,034	17,579	17,364	14,152	11,301	9,362	
Six Years Later	5,818	9,243	15,963	18,034	17,579	17,364	14,152	11,301	9,362	
Seven Years Later	5,818	9,243	15,963	18,034	17,579	17,364	14,152	11,301	9,362	
Eight Years Later	5,818	9,243	15,963	18,034	17,579	17,364	14,152	11,301	9,362	
Nine Years Later	5,818	9,243	15,963	18,034	17,579	17,364	14,152	11,301	9,362	
7. Increases (Decreases) in Estimated Net Incurred Claims and Expenses From End of Policy Year	\$ 189	\$ 43	\$ 173	\$ (508)	\$ (506)	\$ 278	\$ (447)	\$ 132	\$ (62)	\$ -

The rows of the table are defined as follows:

1. This section shows the total of each fiscal year's gross earned contribution revenue and investment revenue, contribution revenue ceded to reinsurers, and net earned contribution revenue and reported investment revenue.
2. This line shows each fiscal year's other operating costs of the fund including overhead and claims expense not allocable to individual claims.
3. This section shows the fund's gross incurred claims and allocated claim adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).

4. This section shows the cumulative net amounts paid as of the end of successive years for each policy year.
5. This line shows the latest re-estimated amount of claims assumed by reinsurers as of the end of the current year for each policy year.
6. This section shows how each policy year's net incurred claims increased or decreased as of the end of successive years. (This annual re-estimation results from new information received on known claims, re-evaluation of existing information on known claims, and emergence of new claims not previously known.)
7. This line compares the latest re-estimated net incurred claims amount to the amount originally established (section 3) and shows whether this latest estimate of net claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and re-estimated amounts commonly is used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years. The columns of the table show data for successive policy years.

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## **APPENDIX G**

### **Continuing Disclosure Undertaking**

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## **Continuing Disclosure Undertaking**

The Commissioner's Order authorizing the issuance of the Bonds will contain provisions enabling participating underwriters in the primary offering of the Bonds to comply with the requirements of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12, paragraph (b)(5), in substantially the following form:

**Section 3. *Official Statement; Continuing Disclosure.***

**3.01. *Official Statement.*** The Official Statement relating to the Bonds dated August 11, 2009 (the "Official Statement"), is a final official statement within the meaning of Securities and Exchange Commission Regulation, 17 C.F.R. Section 240.15c2-12 as in effect and interpreted from time to time ("Rule 15c2-12"). The initial purchasers of the Bonds designated in Section 12 hereof (the "Initial Purchasers") are authorized and directed to distribute the Official Statement to all persons to whom the Bonds are reoffered.

**3.02. *Continuing Disclosure.***

(a) ***General Undertaking.*** On behalf of the State the Commissioner covenants and agrees with the Registered Owners from time to time of the Bonds to comply with Rule 15c2-12, paragraph (b)(5); and, for this purpose, to provide to the Municipal Securities Rulemaking Board ("MSRB"), annual financial information of the type included in the Official Statement and notice of the occurrence of certain specified events which materially affect the terms, payment, security, rating or tax status of the Bonds, as set forth in this Section. The State is the only "obligated person" in respect of the Bonds within the meaning of Rule 15c2-12. As used in this Section 3.02, "Registered Owner" means, in respect of a Bond, the registered owner or owners thereof appearing in the bond register maintained by the Registrar or any Beneficial Owner (as hereinafter defined) thereof, if such Beneficial Owner provides to the Registrar evidence of such beneficial ownership in form and substance reasonably satisfactory to the Registrar. As used herein, "Beneficial Owner" means, in respect of a Bond, any person or entity which has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, such Bond (including persons or entities holding Bonds through nominees, depositories or other intermediaries), or is treated as the owner of the Bond for federal income tax purposes.

(b) ***Information To Be Disclosed.*** The Commissioner will provide, in the manner set forth in paragraph (c) hereof, either directly or indirectly through an agent designated by the Commissioner, the following information (the "Disclosure Information") at the following times:

(1) On or before December 31 of each year, commencing in 2009 (each a "Reporting Date"):

(A) The Comprehensive Annual Financial Report of the State for the Fiscal Year ending on the previous June 30, prepared by MMB in accordance with generally accepted accounting principles for governmental entities as prescribed by the Government Accounting Standards Board as in effect from time to time or, if and to the extent such financial statements have not been prepared in accordance with such generally accepted accounting principles, noting the variances therefrom and the effect thereof, together with an independent auditor's report prepared with respect thereto by the Office of the Legislative Auditor of the State or other auditing authority designated by State law; provided, however, that if audited financial statements are not available by such date, the financial statements to be delivered shall be unaudited, but the State undertakes and agrees to provide, within 10 days after the receipt thereof by the State, the audited general purpose financial statements of the State and the related audit report described above; and

(B) To the extent not included in the financial statements referred to in clause (A) hereof, the information for such Fiscal Year of the type contained in the Official Statement, which information may be unaudited.

Any or all of the information may be incorporated by reference from other documents, including official statements, which have been filed with the SEC or have been made available to the public on the MSRB's internet web site. The Commissioner shall clearly identify in the information each document so incorporated by reference.

If any part of the Disclosure Information can no longer be generated because the operations of the State have materially changed or been discontinued, such Disclosure Information need no longer be provided if the State includes in the Disclosure Information a statement to such effect; provided, however, if such operations have been replaced by other State operations in respect of which data is not included in the Disclosure Information and the State determines that certain specified data regarding such replacement operations would be a Material Fact (as defined in paragraph (2) hereof), then, from and after such determination, the Disclosure Information shall include such additional specified data regarding the replacement operations.

If the Disclosure Information is changed or this Section 3.02 is amended as permitted by this paragraph (b)(1) or subsection (d), then the State shall include in the next Disclosure Information to be delivered hereunder, to the extent necessary, an explanation of the reasons for the amendment and the effect of any change in the type of financial information or operating data provided.

(2) In a timely manner, notice of the occurrence of any of the following events and which is a Material Fact (as hereinafter defined):

- (A) Principal and interest payment delinquencies;
- (B) Non-payment related defaults;
- (C) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (D) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (E) Substitution of credit or liquidity providers, or their failure to perform;
- (F) Adverse tax opinions or events affecting the tax-exempt status of the security;
- (G) Modifications to rights to security holders;
- (H) Bond calls;
- (I) Defeasances;
- (J) Release, substitution, or sale of property securing repayment of the securities; and
- (K) Rating changes.

As used herein, a "Material Fact" is a fact as to which a substantial likelihood exists that a reasonably prudent investor would attach importance thereto in deciding to buy, hold or sell a Bond or, if not disclosed, would significantly alter the total information otherwise available to an investor from the Official Statement, information disclosed hereunder or information generally available to the public. Notwithstanding the foregoing sentence, a "Material Fact" is also an event that would be deemed "material" for purposes of the purchase, holding or sale of a Bond within the meaning of applicable federal securities laws, as interpreted at the time of discovery of the occurrence of the event.

(3) In a timely manner, notice of the occurrence of any of the following events or conditions:

(A) the failure of the State to provide the information required under subparagraph (1) of this paragraph (b) at the time specified thereunder;

(B) the amendment or supplementing of this Section 3.02 pursuant to subsection (d), together with a copy of such amendment or supplement and any explanation provided by the State under subsection (d)(2);

(C) the termination of the obligations of the State under this Section 3.02 pursuant to subsection (d);

(D) any change in the accounting principles pursuant to which the financial statements constituting a portion of the information required under subparagraph (1) of this paragraph (b) are prepared; and

(E) any change in the fiscal year of the State.

(c) *Manner of Disclosure.*

(1) The Commissioner agrees to make available to the MSRB, in an electronic format as prescribed by the MSRB from time to time, the information described in paragraph (b).

(2) The Commissioner further agrees to make available, by electronic transmission, overnight delivery, mail or other means, as appropriate, the information described in paragraph (b) to any rating agency then maintaining a rating of the Bonds and, at the expense of any Registered Owner, to any Registered Owner who requests in writing such information at the time of transmission under subparagraph (1) of this paragraph (c) or, if such information is transmitted with a subsequent time of release, at the time such information is to be released.

(3) All documents provided to the MSRB pursuant to this paragraph (c) shall be accompanied by identifying information as prescribed by the MSRB from time to time.

(d) *Term; Amendments; Interpretation.*

(1) The covenants of the State in this Section 3.02 shall remain in effect so long as any Bonds are Outstanding. Notwithstanding the preceding sentence, however, the obligations of the State under this Section 3.02 shall terminate and be without further effect as of any date on which the State delivers to the Registrar an opinion of bond counsel to the effect that, because of legislative action or final judicial or administrative actions or proceedings, the failure of the State to comply with the requirements of this Section 3.02 will not cause participating underwriters in the primary offering of the Bonds to be in violation of the Rule 15c2-12 or other applicable requirements of the Securities Exchange Act of 1934, as amended, or any statutes or laws successor to or amendatory thereof.

(2) This Section 3.02 (and the form and requirements of the Disclosure Information) may be amended or supplemented by the State from time to time, without notice to (except as provided in subparagraph (3) of paragraph (c)) or the consent of the Registered Owners of any Bonds, by an order of the Commissioner accompanied by an opinion of bond counsel, who may rely on certificates of the State and others and the opinion may be subject to customary qualifications, to the effect that: (A) such amendment or supplement (i) is made in connection with a change in circumstances that arises from a change in law or regulation or a change in the identity, nature or status of the type of operations conducted by the State, or (ii) is required by, or better complies with, the provisions of paragraph (b)(5) of Rule 15c2-12; (B) this Section 3.02 as so amended or supplemented would have complied with the requirements of paragraph (b)(5) of Rule 15c2-12 at the time of the primary offering of the Bonds, giving effect to any change in circumstances applicable under clause (i)(a) and assuming that Rule 15c2-12 is in effect and interpreted at the time of the amendment or supplement was in effect at the time of the primary offering; and (C) such amendment or supplement does not materially impair the interests of the Registered Owners under Rule 15c2-12.

(3) If the Disclosure Information is so amended, the Commissioner agrees to provide, contemporaneously with the effectiveness of such amendment, an explanation of the reasons for the amendment and the effect, if any, of the change in the type of financial information or operating data being provided hereunder.

(4) This Section 3.02 is entered into to comply with the continuing disclosure provisions of Rule 15c2-12 and should be construed so as to satisfy the requirements of Rule 15c2-12.

(e) *Failure to Comply; Remedies.* If the State fails to comply with any provision of this Section 3.02 any person aggrieved thereby, including the Registered Owner of any outstanding Bond, may take whatever action at law or in equity may appear necessary or appropriate to enforce performance and observance of any agreement or covenant contained in this Section 3.02. Direct, indirect, consequential and punitive damages shall not be recoverable for any default hereunder. Notwithstanding anything to the contrary contained herein, in no event shall a default under this Section 3.02 constitute a default with respect to the Bonds or under any other provision of this Order.

(f) *Further Limitation of Liability of State.* If and to the extent the limitations of liability contained in subsection (e) are not effective, anything contained in this Section 3.02 to the contrary notwithstanding, in making the agreements, provisions and covenants set forth in this Section 3.02, the State has not obligated itself to pay damages resulting from any violation thereof. None of the agreements or obligations of the State contained herein shall be construed to constitute an indebtedness of the State within the meaning of any constitutional or statutory provisions whatsoever or constitute a pledge of the full faith and credit or taxing powers of the State.

The Commissioner is not in default of any continuing disclosure obligation with respect to any outstanding general obligation bond of the State.

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## **APPENDIX H** **Forms of Legal Opinions**

The Honorable Tom J. Hanson  
Commissioner of Minnesota Management and Budget  
658 Cedar Street  
400 Centennial Office Building  
Saint Paul, Minnesota 55155

Re: \$192,275,000 General Obligation State Various Purpose Bonds, Series 2009D State of Minnesota

Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Minnesota Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$192,275,000 General Obligation State Various Purpose Bonds, Series 2009D, dated August , 2009 (the "Series 2009D Bonds"). The Series 2009D Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, rules, regulations and judicial decisions now in effect, it is our opinion that:

1. The Series 2009D Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State, for the payment of which, with interest thereon, the full faith and credit of the State are pledged; and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.

2. Interest on the Series 2009D Bonds (a) is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; (b) is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax; (c) is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts; and (d) is not includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The opinions expressed in paragraph 2 above are subject to the condition of the State's compliance with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2009D Bonds in order that interest thereon may be, and continue to be, excluded from gross income for federal income tax purposes. Noncompliance by the State, following the issuance of the Series 2009D Bonds, with covenants made by the Commissioner of Minnesota Management and Budget in the Order authorizing the issuance of the Series 2009D Bonds relating to certain continuing requirements of the Code, may result in inclusion of interest to be paid on the Series 2009D Bonds in gross income of the recipient for federal income tax purposes and in taxable net income for Minnesota income tax purposes, retroactive to the date of issuance of the Series 2009D Bonds. No provision has been made for an increase in the interest payable on the Series 2009D Bonds in the event that the interest payable thereon becomes includable in gross income for federal or Minnesota income tax purposes. Except as stated in this opinion, we express no opinion regarding federal, state and other tax consequences to holders of the Series 2009D Bonds.

Dated: August , 2009.

Very truly yours,

The Honorable Tom J. Hanson  
Commissioner of Minnesota Management and Budget  
658 Cedar Street  
400 Centennial Office Building  
Saint Paul, Minnesota 55155

Re: \$80,000,000 General Obligation State Trunk Highway Bonds, Series 2009E State of Minnesota

Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Minnesota Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$80,000,000 General Obligation State Trunk Highway Bonds, Series 2009E, dated August , 2009 (the "Series 2009E Bonds"). The Series 2009E Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, rules, regulations and judicial decisions now in effect, it is our opinion that:

1. The Series 2009E Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State.
2. The principal of and interest on the Series 2009E Bonds are payable from revenues of the State Trunk Highway Fund; but, if necessary for the payment thereof, the full faith and credit of the State are pledged, and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.
3. Interest on the Series 2009E Bonds (a) is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; (b) is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax; (c) is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts; and (d) is not includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The opinions expressed in paragraph 3 above are subject to the condition of the State's compliance with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2009E Bonds in order that interest thereon may be, and continue to be, excluded from gross income for federal income tax purposes. Noncompliance by the State, following the issuance of the Series 2009E Bonds, with covenants made by the Commissioner of Minnesota Management and Budget in the Order authorizing the issuance of the Series 2009E Bonds relating to certain continuing requirements of the Code, may result in inclusion of interest to be paid on the Series 2009E Bonds in gross income of the recipient for federal income tax purposes and in taxable net income for Minnesota income tax purposes, retroactive to the date of issuance of the Series 2009E Bonds. No provision has been made for an increase in the interest payable on the Series 2009E Bonds in the event that the interest payable thereon becomes includable in gross income for federal or Minnesota income tax purposes. Except as stated in this opinion, we express no opinion regarding federal, state and other tax consequences to holders of the Series 2009E Bonds.

Dated: August , 2009.

Very truly yours,

The Honorable Tom J. Hanson  
Commissioner of Minnesota Management and Budget  
658 Cedar Street  
400 Centennial Office Building  
Saint Paul, Minnesota 55155

Re: \$297,750,000 General Obligation State Various Purpose Refunding Bonds, Series 2009F State of Minnesota

Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Minnesota Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$297,750,000 General Obligation State Various Purpose Refunding Bonds, Series 2009F, dated August , 2009 (the "Series 2009F Bonds"). The Series 2009F Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, rules, regulations and judicial decisions now in effect, it is our opinion that:

1. The Series 2009F Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State, for the payment of which, with interest thereon, the full faith and credit of the State are pledged; and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.
2. Interest on the Series 2009F Bonds (a) is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; (b) is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax; (c) is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts; and (d) is includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The opinions expressed in paragraph 2 above are subject to the condition of the State's compliance with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2009F Bonds in order that interest thereon may be, and continue to be, excluded from gross income for federal income tax purposes. Noncompliance by the State, following the issuance of the Series 2009F Bonds, with covenants made by the Commissioner of Minnesota Management and Budget in the Order authorizing the issuance of the Series 2009F Bonds relating to certain continuing requirements of the Code, may result in inclusion of interest to be paid on the Series 2009F Bonds in gross income of the recipient for federal income tax purposes and in taxable net income for Minnesota income tax purposes, retroactive to the date of issuance of the Series 2009F Bonds. No provision has been made for an increase in the interest payable on the Series 2009F Bonds in the event that the interest payable thereon becomes includable in gross income for federal or Minnesota income tax purposes. Except as stated in this opinion, we express no opinion regarding federal, state and other tax consequences to holders of the Series 2009F Bonds.

Dated: August , 2009.

Very truly yours,

The Honorable Tom J. Hanson  
Commissioner of Minnesota Management and Budget  
658 Cedar Street  
400 Centennial Office Building  
Saint Paul, Minnesota 55155

Re: \$28,360,000 General Obligation State Trunk Highway Refunding Bonds, Series 2009G  
State of Minnesota

Dear Commissioner:

We certify that we have examined proceedings taken and facts and estimates certified by the Commissioner of Minnesota Management and Budget of the State of Minnesota (the "State") on behalf of the State, preliminary to and in the issuance of \$28,360,000 General Obligation State Trunk Highway Refunding Bonds, Series 2009G, dated August , 2009 (the "Series 2009G Bonds"). The Series 2009G Bonds recite that they are issued under and pursuant to, and are in strict conformity with, the constitution and laws of the State. We have also examined the constitution and statutes of the State and the form of bond prepared for this issue. From such examination, assuming the authenticity of the proceedings examined and the correctness of the facts and estimates so certified, and based upon laws, rules, regulations and judicial decisions now in effect, it is our opinion that:

1. The Series 2009G Bonds have been authorized and issued in accordance with the constitution and laws of the State and constitute valid and binding general obligations of the State.

2. The principal of and interest on the Series 2009G Bonds are payable from revenues of the State Trunk Highway Fund; but, if necessary for the payment thereof, the full faith and credit of the State are pledged, and the State has provided for the levy of ad valorem taxes on all taxable property therein to make such payment when due, without limitation as to rate or amount, except to the extent that moneys appropriated for this purpose are received in the State Bond Fund prior to the date when such levy is required to be made.

3. Interest on the Series 2009G Bonds (a) is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes; (b) is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax; (c) is not an item of tax preference includable in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts; and (d) is includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal alternative minimum tax.

The opinions expressed in paragraph 3 above are subject to the condition of the State's compliance with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2009G Bonds in order that interest thereon may be, and continue to be, excluded from gross income for federal income tax purposes. Noncompliance by the State, following the issuance of the Series 2009G Bonds, with covenants made by the Commissioner of Minnesota Management and Budget in the Order authorizing the issuance of the Series 2009G Bonds relating to certain continuing requirements of the Code, may result in inclusion of interest to be paid on the Series 2009G Bonds in gross income of the recipient for federal income tax purposes and in taxable net income for Minnesota income tax purposes, retroactive to the date of issuance of the Series 2009G Bonds. No provision has been made for an increase in the interest payable on the Series 2009G Bonds in the event that the interest payable thereon becomes includable in gross income for federal or Minnesota income tax purposes. Except as stated in this opinion, we express no opinion regarding federal, state and other tax consequences to holders of the Series 2009G Bonds.

Dated: August , 2009.

Very truly yours,

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