STATE OF MINNESOTA

Office of the State Auditor



Rebecca Otto State Auditor

MAHNOMEN COUNTY MAHNOMEN, MINNESOTA

YEAR ENDED DECEMBER 31, 2009

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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Year Ended December 31, 2009



Audit Practice Division Office of the State Auditor State of Minnesota



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ORGANIZATION SCHEDULE DECEMBER 31, 2009

Offices	Name	Term Expires
Commissioners		
1st District	Wallace Eid ¹	January 2013
2nd District	Jerry Dahl ²	January 2011
3rd District	Everett Kjelbertson	January 2013
4th District	Karen Ahmann	January 2011
5th District	Charles Pazdernik	January 2011
Officials		
Elected		
Attorney	Julie Bruggeman	January 2011
Auditor	Frank Thompson	January 2011
County Recorder	Susan Bendickson	January 2011
Registrar of Titles	Susan Bendickson	January 2011
Sheriff	Douglas Krier	January 2011
Treasurer	Brenda Lundon	January 2011
Appointed		
Assessor	Les Finseth	December 2012
Court Administrator	Lori Wiebolt	Indefinite
Highway Engineer	Jonathan Large	May 2013
Veterans Service Officer	Neil Toso	Indefinite
Medical Examiner	Dr. Mary Ann Sens	Indefinite
Solid Waste Officer	Mark Diekman	Indefinite
Social Services Board		
Chair	Jerry Dahl	January 2011
Vice Chair	Everett Kjelbertson	January 2013
Secretary	Theresa McCollum	July 2012
Member	Karen Ahmann	January 2011
Member	Charles Pazdernik	January 2011
Member	Wallace Eid	January 2013
Member	Colleen Blattenbauer	July 2011
Director	Cindy Marihart	Indefinite
lar :		

¹Chair ²Vice Chair







STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Mahnomen County

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County, Minnesota, as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements. These financial statements are the responsibility of Mahnomen County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Mahnomen Health Center, which represent the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Mahnomen Health Center, is based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County as of December 31, 2009, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 4.C., Mahnomen County has implemented Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.

The Management's Discussion and Analysis and the required supplementary information listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was made for the purpose of forming opinions on the financial statements that collectively comprise Mahnomen County's basic financial statements. The supplementary information and other schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 26, 2010, on our consideration of Mahnomen County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

July 26, 2010





MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2009 (Unaudited)

INTRODUCTION

Mahnomen County's Management's Discussion and Analysis (MD&A) provides an overview of the County's financial activities for the fiscal year ended December 31, 2009. Since this information is designed to focus on the current year's and past year's activities, resulting changes, and known facts, it should be read in conjunction with Mahnomen County's financial statements and the notes to the financial statements.

FINANCIAL HIGHLIGHTS

- Governmental activities' total net assets are \$28,887,219, of which Mahnomen County has invested \$23,629,404 in capital assets, net of related debt, and \$1,843,668 is restricted to specific purposes/uses by the County.
- The net cost of Mahnomen County's governmental activities for the year ended December 31, 2009, was \$2,469,354. General property tax revenues and other revenue sources funded those costs.
- Mahnomen County's governmental funds' fund balances increased by \$312,237.

OVERVIEW OF THE FINANCIAL STATEMENTS

This MD&A is intended to serve as an introduction to the basic financial statements. The County's basic financial statements consist of three parts: government-wide financial statements, fund financial statements, and notes to the financial statements. The MD&A (this section) and certain budgetary comparison schedules are required to accompany the basic financial statements and, therefore, are included as required supplementary information. The following chart demonstrates how the different pieces are inter-related.

Management's Discussion and Analysis

(Required Supplementary Information)

Government-Wide Financial Statements	Fund Financial Statements
Notes to the Fina	nncial Statements

Required Supplementary Information

(Other than Management's Discussion and Analysis)

Mahnomen County presents two government-wide financial statements. They are the Statement of Net Assets and the Statement of Activities. These two government-wide financial statements provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Mahnomen County's fund financial statements follow these two government-wide financial statements. For governmental activities, these statements tell how the County financed services in the short term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most significant/major funds. The remaining statements provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government.

Government-Wide Financial Statements--The Statement of Net Assets and the Statement of Activities

The Statement of Net Assets and the Statement of Activities report information about Mahnomen County as a whole and about its activities in a way that helps the reader determine whether the County's financial condition has improved or declined as a result of the current year's activities. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies.

These two statements consider all of Mahnomen County's current year revenues and expenses regardless of when the County receives the revenue or pays the expenditure. These two statements report Mahnomen County's net assets and changes in them. You can think of the County's net assets as the difference between assets and liabilities. This is one way to measure the County's financial health or financial position. Over time, increases or decreases in the County's net assets are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the County's property tax base and the general economic conditions of the state and County, to assess the overall health of Mahnomen County.

(Unaudited)

In the Statement of Net Assets and the Statement of Activities, we divide Mahnomen County into two kinds of activities:

- Governmental activities Mahnomen County reports its basic services in the "Governmental Activities" column of these reports. The activities reported by the County include general government, public safety, highways and streets, sanitation, human services, health, culture and recreation, conservation of natural resources, economic development, and interest. Mahnomen County finances the majority of these activities with local property taxes, state-paid aids, fees, charges for services, and federal and state grants.
- Component unit The County includes a separate legal entity in its report. This entity is the Mahnomen Health Center. Although legally separate, this component unit is important because the County is financially accountable for it.

Fund Financial Statements

Mahnomen County's fund financial statements provide detailed information about the significant funds--not the County as a whole. Funds may be established by the County to meet requirements of a specific state law; to help control and manage money for a particular purpose/project; or to show that it is meeting specific legal responsibilities and obligations when expending property tax revenues, grants, and/or other funds designated for a specific purpose.

Governmental Funds

The County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. Mahnomen County reports these funds in its financial statements using an accounting method called modified accrual accounting. This accounting method measures cash and other financial assets that the County can readily convert to cash. The County's governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps determine whether financial resources are available that the County can spend in the near future to finance various programs within the County. Mahnomen County has described the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds in a reconciliation statement following each governmental fund financial statement.

Reporting the County's Fiduciary Responsibilities

Mahnomen County is the trustee, or fiduciary, over assets which can be used only for the trust beneficiaries, based on the trust arrangement. The County reports all of its fiduciary activities in a separate Statement of Fiduciary Net Assets and Changes in Fiduciary Net Assets. We exclude these activities from the County's other financial statements because the County cannot use these assets to finance its operations. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

(Unaudited)

THE COUNTY AS A WHOLE

Mahnomen County's combined net assets for the year ended December 31, 2009, were \$28,887,219. The analysis below focuses on the net assets (Table 1) and changes in net assets (Table 2) of the County's governmental activities.

Table 1 Net Assets

	Governmental Activities			
		2009		2008
Assets				
Current and other assets	\$	8,241,553	\$	7,825,989
Capital assets		23,649,052		21,035,492
Total Assets	\$	31,890,605	\$	28,861,481
Liabilities				
Long-term debt outstanding	\$	2,095,890	\$	1,933,183
Other liabilities		907,496		653,739
Total Liabilities	\$	3,003,386	\$	2,586,922
Net Assets				
Invested in capital assets, net of related debt	\$	23,629,404	\$	21,021,630
Restricted		1,843,668		1,884,159
Unrestricted		3,414,147		3,368,770
Total Net Assets	\$	28,887,219	\$	26,274,559

Unrestricted net assets totaling \$3,414,147 are available to Mahnomen County to finance day-to-day operations.

Table 2 Change in Net Assets

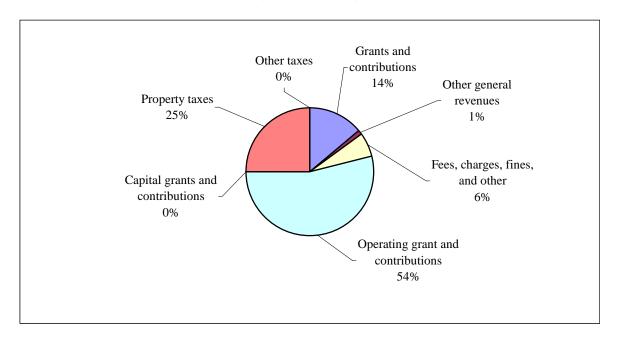
	Governmental Activities			
		2009	-	2008
D				
Revenues				
Program revenues				
Fees, charges, fines, and other	\$	768,351	\$	931,977
Operating grants and contributions		6,776,388		4,758,245
Capital grants and contributions		18,223		4,587
General revenues				
Property taxes		3,110,476		3,057,247
Other taxes		74,128		79,187
Grants and contributions		1,804,142		1,522,117
Other general revenues		93,268		158,399
Total Revenues	\$	12,644,976	\$	10,511,759

(Unaudited)

	Governmental Activities			
		2009		2008
Expenditures				
Program expenses General government Public safety	\$	1,830,119 2,574,361	\$	2,059,470 2,250,053
Highways and streets Sanitation		2,096,535 263,821		2,359,179 238,385
Human services Health Culture and recreation		2,561,828 62,982 122,255		2,692,725 62,982 121,340
Conservation of natural resources Economic development		191,839 253,683		213,398 42,823
Interest		74,893		85,519
Total Expenses	\$	10,032,316	\$	10,125,874
Change in Net Assets	\$	2,612,660	\$	385,885
Net Assets - Beginning		26,274,559		25,888,674
Net Assets - Ending	\$	28,887,219	\$	26,274,559

Mahnomen County's total revenues for the year ended December 31, 2009, were \$12,644,976. The total cost of County programs and services for the year ended December 31, 2009, was \$10,032,316. The net assets for governmental activities increased by \$2,612,660. The following pie chart depicts those revenues in seven categories.

Total County Revenues (Percent of Total)



Governmental Activities

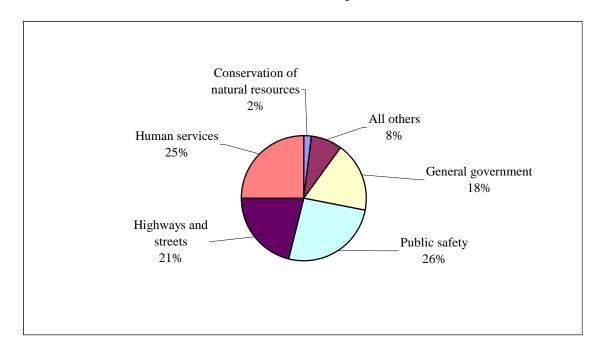
Mahnomen County's costs for all governmental activities for the year ended December 31, 2009, were \$10,032,316 as shown on the Statement of Activities. The net cost of services was ultimately funded through local property taxes and applicable offsetting revenues such as fees, fines, interest income, and grants.

Table 3 presents the cost of each of Mahnomen County's five largest program functions, as well as each function's net cost (total cost, less revenues generated by the activities). The net cost shows the financial burden placed on the County's taxpayers by each of these functions.

Table 3
Governmental Activities

		20	09		
	Total Cost			Net Cost	
		of Services		of Services	
Program expenses		<u> </u>			
General government	\$	1,830,119	\$	1,577,796	
Public safety		2,574,361		1,958,987	
Highways and streets		2,096,535		(379,944)	
Human services		2,561,828		750,300	
Sanitation		263,821		128,793	
All others		705,652		(1,566,578)	
Totals	\$	10,032,316	\$	2,469,354	

Governmental Activities' Expenses



The County's Funds

As Mahnomen County completed the year, its governmental funds, as presented in the balance sheet, reported a combined fund balance of \$4,397,871, which is above last year's total combined fund balance of \$4,085,634. This increase of \$312,237 represents a 7.65 percent total increase. Included in this year's total fund balance is the County's General Fund balance of \$1,587,125. The General Fund's change in fund balance (an increase of \$99,142 from 2008) represented a 6.67 percent increase in the General Fund balance. The General Fund's increase was due to excess revenues over expenditures of \$67,695, a transfer in of \$15,887, and the issuance of a capital lease of \$15,560. The Road and Bridge Special Revenue Fund balance increased by \$168,351, or 19.62 percent, and the Social Services Special Revenue Fund decreased by \$21,614, or 3.08 percent.

General Fund Budgetary Highlights

The Mahnomen County Board of Commissioners, over the course of a budget year, may amend/revise the County's General Fund budget; however, in 2009, the County Board of Commissioners did not make any budgetary amendments/revisions. If the County Board of Commissioners had made changes to the budget as originally adopted on Tuesday, December 15, 2008, these budget amendments/revisions would have fallen into one of three categories: new information changing original budget estimations, greater than anticipated revenues or costs, and final agreement reached on employee contracts.

In the County's General Fund, the actual revenues were under the budgeted revenues by \$562,133. The total actual expenditures in the County's General Fund were under the budgeted expenditures by \$480,371. The General Fund balance increased by a total of \$99,142.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of 2009, Mahnomen County had \$23,649,052 invested in a broad range of capital assets including land, construction in progress, buildings, highways and streets, and equipment (see Table 4). This amount represents a net increase (including additions and deductions) of \$2,613,560, or 12.43 percent, over last year. This increase was due largely to the airport's construction project.

Table 4
Capital Assets at Year-End
(Net of Depreciation)

	 2009		2008	
Land	\$ 498,568	\$	492,207	
Construction in progress	2,667,030		827,230	
Land improvements	7,478		8,596	
Buildings and improvements	706,395		742,507	
Machinery, furniture, and equipment	527,608		581,007	
Infrastructure	 19,241,973		18,383,945	
Totals	\$ 23,649,052	\$	21,035,492	

Mahnomen County's fiscal year 2009 capital budget plans did not call for any other major expenditures outside of the normal equipment, vehicles, and road construction projects. More detailed information about the County's capital assets can be found in Note 3.A.3. to the Mahnomen County financial statements.

Debt

As of December 31, 2009, Mahnomen County had \$1,725,000 in bonds outstanding, compared with \$1,747,500 as of December 31, 2008, a decrease of 1.29 percent--as shown in Table 5.

Table 5
Outstanding Debt at Year-End

	2009		2008	
Bonds payable - general obligation bonds Bonds payable - revenue bonds	\$	560,000 1,165,000	\$	487,500 1,260,000
Totals	\$	1,725,000	\$	1,747,500

It is imperative to point out that Table 5 illustrates the County amount due on bonded debt. The City of Mahnomen has 22 percent ownership of the Mahnomen Health Center and is responsible for its portion of the bond payments for the general obligation bonds. That amount is included in the totals.

Mahnomen County's general obligation bonds are non-rated. The state limits the amount of net debt that the counties can issue to three percent (Minn. Stat. § 475.53) of the market value of all taxable property in the county. Mahnomen County's outstanding 2009 net debt is below this \$12,405,447 state-imposed limit.

In March 2009, Mahnomen County refunded the General Obligation Nursing Home Bonds, Series 1999, through the issuance of the General Obligation Nursing Home Revenue Refunding Bonds, Series 2009A, in the amount of \$560,000.

Other obligations may include capital leases and compensated absences. Mahnomen County's notes to the financial statements provide detailed information about the County's long-term liabilities.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The County's elected and appointed officials considered many factors when setting the fiscal year 2009 budget, tax rates, and fees that will be charged for governmental activities.

- It now appears that the State of Minnesota will be further addressing its budget deficit issues. This may have a significant impact on future Mahnomen County budgets. Major revenue sources for the County are state-paid aids, credits, and grants. Should the State of Minnesota significantly reduce or eliminate these revenues, implement levy limits, or pass on costs to the County, it would have a significant impact on next year's budget.
- Mahnomen County's average net tax capacity rates have remained relatively consistent in comparison to other counties, over the years, but still yet very high, even though the overall net tax levy has continued to increase. In May 2009, the United States District Court ruled that the Shooting Star Casino should be removed from the County's tax rolls. It was ruled that the Casino will not be required to pay its 2006, 2007, and 2008 tax payments. However, the County was successful in obtaining special state legislative permanent ongoing funding in 2008 for the loss of casino taxes. The County also has a good seasonal, residential, commercial/industrial, and agricultural base. Keeping this tax base vital and healthy is very important to the County's overall financial health and condition.
- Mahnomen County's unemployment rate for 2009 averaged 8.0 percent. The County's unemployment rate for 2008 averaged 7.4 percent according to the Department of Employment and Economic Development.
- The Minnesota State Demographer has estimated Mahnomen County's 2009 population at 5,025 residents, which is a decrease of 1.18 percent from the estimated 2008 population of 5,085.
- The 2010 net property tax levies are not yet established.
- Planning and financing for facility needs and the possibility of a new jail/law enforcement center project are continuing to be monitored by the County Board.
- Union contracts and employment-related issues will affect the 2011 budget.

 Reviewing revenue sources and considering cost-effective and efficient means for the delivery of Mahnomen County programs and services will influence the development of future budgets.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

Mahnomen County's financial report provides citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances, and it shows the County's accountability for the money it receives and spends. If you have questions about this report or need additional financial information, contact Frank Thompson, Mahnomen County Auditor, (218-935-5669) at 311 North Main Street, P. O. Box 379, Mahnomen, Minnesota 56557.







EXHIBIT 1

STATEMENT OF NET ASSETS DECEMBER 31, 2009

	Ge	Primary Government Governmental Activities		Mahnomen Health Center Component Unit	
<u>Assets</u>					
Current assets					
Cash and pooled investments	\$	4,021,165	\$	669,302	
Petty cash and change funds		2,700		-	
Departmental cash		76,358		-	
Taxes receivable					
Current - net		89,872		-	
Prior - net		45,167		-	
Special assessments receivable					
Current - net		5,794		-	
Prior - net		4,902		-	
Noncurrent - net		46,054		-	
Accounts receivable - net		40,621		1,544,429	
Accrued interest receivable		6,862		-	
Due from other governments		2,457,365		-	
Inventories		121,572		93,971	
Prepaid items		-		108,748	
Noncurrent assets					
Advance to other governments		953,433		-	
Long-term receivables		132,133		-	
Contract for deed		228,409		-	
Investment in joint venture		-		202,320	
Held by trustee for debt service		-		141,359	
Deferred charges		9,146		26,666	
Restricted due from other governments - temporary		-		16,425	
Capital assets					
Non-depreciable		3,165,598		177,501	
Depreciable - net of accumulated depreciation		20,483,454		4,376,576	
Total Assets	\$	31,890,605	\$	7,357,297	

EXHIBIT 1 (Continued)

STATEMENT OF NET ASSETS DECEMBER 31, 2009

	Primary Government Governmental Activities		Mahnomen Health Center Component Unit	
<u>Liabilities</u>				
Accounts payable	\$	117,963	\$	409,118
Salaries payable		173,937		154,250
Compensated absences/vacation/sick payable - current		-		149,300
Contracts payable		407,835		-
Due to other governments		177,570		-
Customer deposits		1,000		-
Accrued interest payable		29,191		22,300
Residents' personal funds		-		15,406
Special assessments debt payable - current		-		2,882
Revenue bonds payable - current		-		105,000
Capital leases payable - current		-		5,463
Long-term liabilities				
Special assessments debt payable - noncurrent		-		1,071,643
Due within one year		324,385		-
Due in more than one year		1,771,505		
Total Liabilities	\$	3,003,386	\$	1,935,362
Net Assets				
Invested in capital assets - net of related debt	\$	23,629,404	\$	3,369,089
Restricted for				
Hospital operations		=		16,425
General government		78,347		-
Public safety		169,740		-
Highways and streets		1,429,092		-
Sanitation		34,356		-
Debt service		132,133		-
Unrestricted		3,414,147		2,036,421
Total Net Assets	\$	28,887,219	\$	5,421,935

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

	Expenses		Fees, Charges, Fines, and Other		
unctions/Programs					
Primary government					
Governmental activities					
General government	\$	1,830,119	\$	143,276	
Public safety		2,574,361		171,948	
Highways and streets		2,096,535		122,883	
Sanitation		263,821		121,278	
Human services		2,561,828		161,93	
Health		62,982		-	
Culture and recreation		122,255		-	
Conservation of natural resources		191,839		42,37	
Economic development		253,683		4,65	
Interest		74,893		-	
Total Primary Government	\$	10,032,316	\$	768,35	
Component unit					
Mahnomen Health Center	\$	6,980,674	\$	6,729,734	
		2,2 22,32.	<u></u>	3,1-2,1-2	
	General Revenues				
	Property taxes				
	Special assessments				
	Mortgage registry and deed tax				
	Gravel taxes				
	Grants and contributions not restricted to specific programs				
	Payments in lieu of tax				
	Unrestricted investment earnings				
	Miscel	llaneous			
	Total	general revenues			
	Chang	ge in net assets			
	Net Ass	sets - Beginning			
	Net Ass	sets - Ending			

Program Revenues Operating Grants and Contributions		Capital Grants and Contributions		Primary Government Governmental Activities		Mahnomen Health Center Component Unit	
\$	109,047 443,426 2,335,373 13,750 1,649,597 55,475 94,498 36,480 2,038,742	\$	- 18,223 - - - - -	\$	(1,577,796) (1,958,987) 379,944 (128,793) (750,300) (7,507) (27,757) (112,982) 1,789,717		
\$	6,776,388	\$	18,223	\$	(74,893) (2,469,354)		
3	16,424	\$	207,000			\$	(27,516)
				\$	3,110,476 - 2,095 17,895 1,804,142 54,138 59,697 33,571	\$	- 56,750 - - - - 15,442
				\$	5,082,014	\$	72,192
				\$	2,612,660	\$	44,676
					26,274,559		5,377,259











EXHIBIT 3

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2009

	 General	 Road and Bridge	Social Services	 Nonmajor Funds	Total
<u>Assets</u>					
Current assets					
Cash and pooled investments	\$ 1,540,384	\$ 706,747	\$ 693,961	\$ 999,518	\$ 3,940,610
Petty cash and change funds	2,700	-	-	-	2,700
Undistributed cash in agency					
funds (taxes and other)	50,978	9,635	15,200	4,742	80,555
Departmental cash	76,358	-	-	-	76,358
Taxes receivable					
Current - net	57,175	11,736	18,820	2,141	89,872
Prior - net	29,731	5,468	8,761	1,207	45,167
Special assessments					
Current - net	-	242	-	5,552	5,794
Prior	-	-	-	4,902	4,902
Noncurrent - net	-	5,554	-	40,500	46,054
Accounts receivable	17,358	3,378	13,537	6,348	40,621
Accrued interest receivable	6,806	-	-	56	6,862
Due from other funds	2,267	991	1,302	-	4,560
Due from other governments	509,696	1,781,228	165,755	686	2,457,365
Inventories	-	121,572	-	-	121,572
Contract for deed	228,409	-	-	-	228,409
Noncurrent assets					
Contract for deed	 	 	 	 132,133	 132,133
Total Assets	\$ 2,521,862	\$ 2,646,551	\$ 917,336	\$ 1,197,785	\$ 7,283,534

EXHIBIT 3 (Continued)

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2009

	General		Road and Bridge		Social Services	 Nonmajor Funds		Total
Liabilities and Fund Balances								
Liabilities								
Accounts payable	\$ 34,074	\$	14,281	\$	55,980	\$ 13,628	\$	117,963
Salaries payable	93,941		24,800		53,366	1,830		173,937
Contracts payable	338,358		69,477		-	-		407,835
Due to other funds	1,468		302		11,954	2,365		16,089
Due to other governments	56,083		673		84,593	24,692		166,041
Customer deposits	-		1,000		-	-		1,000
Deferred revenue - unavailable	 410,813	_	1,509,554		30,820	 51,611	_	2,002,798
Total Liabilities	\$ 934,737	\$	1,620,087	\$	236,713	\$ 94,126	\$	2,885,663
Fund Balances								
Reserved for								
Inventories	\$ -	\$	121,572	\$	-	\$ -	\$	121,572
Contract for deed	228,409		-		-	-		228,409
Sheriff's contingency	1,779		-		-	-		1,779
HAVA	10,237		-		-	-		10,237
Gravel pit restoration	-		17,647		-	-		17,647
SCORE	-		-		-	34,356		34,356
Missing heirs	500		-		-	-		500
Recorder's compliance fund	31,116		-		-	-		31,116
Recorder's equipment purchases Enhanced 911	36,994		-		-	-		36,994 166,076
DARE	166,076 162		-		-	-		160,076
Boat and water safety	1,723		-		-	-		1,723
Long-term receivables	-		_		_	132,133		132,133
Unreserved, designated for	-		-		-	132,133		132,133
Drug eradication	1,475		_		_	_		1,475
County development	2,692		_		_	_		2,692
Timber development	156,361		_		_	_		156,361
Parks and recreation	86,891		-		-	-		86,891
Extension youth grant	390		-		-	-		390
Extension programming funds	139		-		-	-		139
Unreserved, undesignated	862,181		887,245		680,623	-		2,430,049
Unreserved, reported in nonmajor								
Special revenue funds	-		-		-	687,209		687,209
Debt service funds	 				-	 249,961		249,961
Total Fund Balances	\$ 1,587,125	\$	1,026,464	\$	680,623	\$ 1,103,659	\$	4,397,871
Total Liabilities and Fund	• ••• • • •			Φ.	04= 00 -	1 10= =0=		
Balances	\$ 2,521,862	\$	2,646,551	\$	917,336	\$ 1,197,785	\$	7,283,534

EXHIBIT 4

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2009

Fund balances - total governmental funds (Exhibit 3)		\$ 4,397,871
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		23,649,052
Advances to other governments result in long-term assets not available to pay for current period expenditures. Therefore, advances made are not reported in the funds as assets but rather as expenditures. Collections on the advance are reported as intergovernmental revenue.		
Advance to Mahnomen Health Center Repayments on advance	\$ 1,111,532 (158,099)	953,433
Other long-term assets are not available to pay for current period expenditures and,		
therefore, are deferred in the governmental funds.		2,002,798
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
General obligation bonds	\$ (560,000)	
Revenue bonds	(1,165,000)	
Capital leases	(19,648)	
Accrued interest payable	(29,191)	
Compensated absences	(178,210)	
Net OPEB liability	(173,032)	
Deferred debt issuance charges	 9,146	 (2,115,935)
Net Assets of Governmental Activities (Exhibit 1)		\$ 28,887,219

EXHIBIT 5

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	 General	 Road and Bridge	 Social Services	 Nonmajor Funds	 Total
Revenues					
Taxes	\$ 1,999,754	\$ 417,510	\$ 642,260	\$ 73,877	\$ 3,133,401
Special assessments	-	5,525	-	143,008	148,533
Licenses and permits	7,641	-	-	-	7,641
Intergovernmental	4,362,552	2,490,751	1,715,995	233,694	8,802,992
Charges for services	296,043	98,006	113,358	8,880	516,287
Fines and forfeits	11,029	-	-	-	11,029
Gifts and contributions	1,050	-	-	-	1,050
Investment earnings	75,036	-	-	739	75,775
Miscellaneous	 27,410	 20,368	48,573	 16,807	 113,158
Total Revenues	\$ 6,780,515	\$ 3,032,160	\$ 2,520,186	\$ 477,005	\$ 12,809,866
Expenditures					
Current					
General government	\$ 1,786,757	\$ -	\$ -	\$ -	\$ 1,786,757
Public safety	2,491,711	-	-	-	2,491,711
Highways and streets	-	2,721,447	-	-	2,721,447
Sanitation	-	-	-	253,778	253,778
Human services	-	-	2,541,800	-	2,541,800
Health	62,982	-	-	-	62,982
Culture and recreation	122,255	-	-	-	122,255
Conservation of natural resources	162,983	-	-	28,746	191,729
Economic development	2,078,667	-	-	-	2,078,667
Intergovernmental					
Highways and streets	-	115,963	-	-	115,963
Debt service					
Principal	6,957	2,817	-	703,500	713,274
Interest	439	633	-	78,683	79,755
Bond issuance costs	-	-	-	10,670	10,670
Administrative (fiscal) charges	 69	 -	 	 383	 452
Total Expenditures	\$ 6,712,820	\$ 2,840,860	\$ 2,541,800	\$ 1,075,760	\$ 13,171,240

EXHIBIT 5 (Continued)

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

		General		Road and Bridge		Social Services		Nonmajor Funds		Total
Excess of Revenues Over (Under) Expenditures	\$	67,695	\$	191,300	\$	(21,614)	\$	(598,755)	\$	(361,374)
Other Financing Sources (Uses)										
Transfers in	\$	15,887	\$	-	\$	-	\$	-	\$	15,887
Transfers out		-		-		-		(15,887)		(15,887)
Sale of refunding bonds		-		-		-		560,000		560,000
Bond adjustment		-		-		-		121,000		121,000
Capital lease issued		15,560								15,560
Total Other Financing Sources (Uses)	\$	31,447	\$		\$	_	\$	665,113	\$	696,560
(Uses)	Ψ	31,447	φ		φ		φ	003,113	Ψ	070,500
Net Change in Fund Balance	\$	99,142	\$	191,300	\$	(21,614)	\$	66,358	\$	335,186
Fund Balance - January 1 Increase (decrease) in reserved		1,487,983		858,113		702,237		1,037,301		4,085,634
for inventories	_	-		(22,949)				-		(22,949)
Fund Balance - December 31	\$	1,587,125	\$	1,026,464	\$	680,623	\$	1,103,659	\$	4,397,871

EXHIBIT 6

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

Net change in fund balances - total governmental funds (Exhibit 5)		\$ 335,186
Amounts reported for governmental activities in the statement of activities are different because:		
In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statements and the statement of activities is the increase or decrease in revenue deferred as unavailable.		
Deferred revenue - December 31 Deferred revenue - January 1	\$ 2,002,798 (2,009,589)	(6,791)
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In the statement of activities, the net book value of assets disposed of is expensed, while not reported in the fund statements.		
Expenditures for general capital assets and infrastructure Current year depreciation	\$ 3,625,131 (1,011,571)	2,613,560
Issuing long-term debt provides current financial resources to governmental funds, while the repayment of debt consumes current financial resources. Neither transaction, however, has any effect on net assets. Also, governmental funds report the net effect of issuance costs, premiums, discounts, and similar items when debt is first issued; whereas, those amounts are deferred and amortized over the life of the debt in the statement of net assets.		
Proceeds of new debt		
General obligation refunding bonds	\$ (560,000)	
Bond adjustment	(121,000)	
Capital lease purchases	 (15,560)	(696,560)
Principal repayments		
General obligation bonds	\$ 608,500	
Revenue bonds	95,000	
Capital lease	 9,774	713,274

EXHIBIT 6 (Continued)

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES.-GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

\$ 5,314	
10,670	
(1,524)	
(6,389)	
(173,032)	
(22,949)	
(158,099)	(346,009)
	10,670 (1,524) (6,389) (173,032) (22,949)

Change in Net Assets of Governmental Activities (Exhibit 2)







EXHIBIT 7

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2009

	C I	Family Services Collaborative Investment Trust Fund		
<u>Assets</u>				
Cash and pooled investments Receivables Accounts Interest Due from other funds	\$	204,898 - 110 11,529	\$	64,913 461 -
Total Assets	\$	216,537	\$	65,374
<u>Liabilities</u> Due to other governments		<u>-</u>	<u>\$</u>	65,374
<u>Net Assets</u>				
Net assets held in trust for pool participants	\$	216,537		

EXHIBIT 8

STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS INVESTMENT TRUST FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2009

Additions

Contributions from participants Investment earnings Interest	\$ 129,609 1,202
Total Additions	\$ 130,811
<u>Deductions</u>	
Distributions to participants	 65,061
Change in net assets	\$ 65,750
Net Assets - January 1	150,787
Net Assets - December 31	\$ 216,537

NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2009

1. Summary of Significant Accounting Policies

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2009. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board issued through November 30, 1989, (when applicable) that do not conflict with or contradict GASB pronouncements. The more significant accounting policies established in GAAP and used by the County are discussed below.

A. Financial Reporting Entity

Mahnomen County was established December 27, 1906, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Mahnomen County (primary government) and its component unit for which the County is financially accountable. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year.

The Social Services Board governs the activities of the Social Services Department and consists of seven members: five County Commissioners and two lay members appointed by the Commissioners and approved by the Minnesota Department of Human Services.

1. Summary of Significant Accounting Policies

A. <u>Financial Reporting Entity</u> (Continued)

Discretely Presented Component Unit

While part of the reporting entity, the discretely presented component unit is presented in a separate column in the government-wide financial statements to emphasize that it is legally separate from the County. The following component unit of Mahnomen County is discretely presented:

Component Unit	Component Unit Included in Reporting Entity Because	Separate Financial Statements Available at
Mahnomen Health Center	The County appoints a majority of the Mahnomen Health Center Board.	Mahnomen Health Center 414 West Jefferson P. O. Box 396 Mahnomen, Minnesota 56557

Joint Ventures

The County participates in joint ventures, jointly-governed organizations, and a related organization, which are described in Notes 6.B., 6.C., and 6.D., respectively.

B. Basic Financial Statements

1. Government-Wide Statements

The government-wide financial statements (the statement of net assets and the statement of activities) display information about the primary government and its component unit. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities.

In the government-wide statement of net assets, the governmental activities column: (a) is presented on a consolidated basis; and (b) is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts: (1) invested in capital assets, net of related debt; (2) restricted net assets; and (3) unrestricted net assets. The County first utilizes restricted resources to finance qualifying activities.

1. <u>Summary of Significant Accounting Policies</u>

B. Basic Financial Statements

1. <u>Government-Wide Statements</u> (Continued)

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category-governmental and fiduciary--are presented. The emphasis of governmental fund financial statements is on major individual governmental funds, with each displayed as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The <u>Road and Bridge Special Revenue Fund</u> is used to account for revenues and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The <u>Social Services Special Revenue Fund</u> is used to account for economic assistance and community social services programs.

1. <u>Summary of Significant Accounting Policies</u>

B. Basic Financial Statements

2. <u>Fund Financial Statements</u> (Continued)

Additionally, the County reports the following fiduciary fund types:

The <u>Family Services Collaborative Investment Trust Fund</u> accounts for the external pooled and non-pooled investments held on behalf of the Family Services Collaborative.

<u>Agency funds</u> are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Mahnomen County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

1. <u>Summary of Significant Accounting Policies</u> (Continued)

D. Assets, Liabilities, and Net Assets or Equity

1. <u>Deposits and Investments</u>

The cash balances of substantially all funds are pooled and invested by the County Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2009, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2009 were \$59,697.

2. External Investment Pools

Included in total cash and pooled investments are the assets held for the Mahnomen County Interagency Collaborative in an external investment pool. For the purposes of financial reporting, the Collaborative's portion of the County's pool of the cash and investments is reported as an investment trust fund. Assets in the pool are reported at fair value based on quoted market prices. The pool is not subject to the regulatory oversight. Fair value amounts are determined at year-end. The County has not provided or obtained any legally binding guarantees to support the value of the pool.

Cash and pooled investments Held for internal pool participants (County funds) Held for external pool participants (Interagency Collaborative)	\$ 4,165,136 204,898
Total	\$ 4,370,034

3. Receivables and Payables

Activity between funds representing lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans).

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity

3. <u>Receivables and Payables</u> (Continued)

Advances receivable, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All receivables, including those of the discretely presented component unit, are shown net of an allowance for uncollectibles.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

4. Advance to Other Governments

The noncurrent portion of an intergovernmental advance, reported as "Advance to other governments," is offset by revenue bonds payable - noncurrent at the government-wide level.

In 2008, an advance of \$1,260,000 was made to the Mahnomen Health Center to cover capital expenditures to remodel its facilities. During 2009, the Mahnomen Health Center repaid \$158,099. The balance of \$953,433 as of December 31, 2009, will be repaid in monthly installments through 2018. The County will use these payments to cover the principal and interest due on \$1,260,000 Gross Revenue Hospital Facilities Bonds issued for the purpose of funding the Mahnomen Health Center remodeling project.

5. Inventories and Prepaid Items

All inventories are valued at cost using the weighted average method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories at the government-wide level are recorded as expenses when consumed.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity

5. <u>Inventories and Prepaid Items</u> (Continued)

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (for example, roads, bridges, sidewalks, and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than the capitalization threshold and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The County's capitalization threshold for capital assets is as follows:

Assets	1	alization eshold
Land	\$	1
Buildings		5,000
Building improvements		5,000
Public domain infrastructure		1
Furniture, equipment, and vehicles		5,000

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. During the current period, the County did not have any capitalized interest.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity

6. Capital Assets (Continued)

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	15 - 40
Building improvements	10 - 30
Public domain infrastructure	50 - 75
Furniture, equipment, and vehicles	3 - 15

7. Compensated Absences

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

8. <u>Deferred Revenue</u>

All County funds and the government-wide financial statements defer revenue for resources that have been received, but not yet earned. Governmental funds also report deferred revenue in connection with receivables for revenues not considered to be available to liquidate liabilities of the current period.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, and Net Assets or Equity (Continued)

9. <u>Long-Term Obligations</u>

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

10. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans subject to change.

11. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. Stewardship, Compliance, and Accountability

Excess of Expenditures Over Budget

The following is a summary of individual funds that had expenditures in excess of budget for the year ended December 31, 2009:

	Expenditures		Budget		Excess	
Special Revenue Funds Social Services Solid Waste	\$	2,541,800 253,778	\$	2,508,811 236,293	\$	32,989 17,485
Debt Service Fund Nursing Home Revenue Bonds		642,461		83,354		559,107

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

Reconciliation of the County's total cash and investments to the basic financial statements follows:

Government-wide statement of net assets	
Governmental activities	
Cash and pooled investments	\$ 4,021,165
Petty cash and change funds	2,700
Departmental cash	76,358
Statement of fiduciary net assets	
Cash and pooled investments	
Investment trust fund	204,898
Agency funds	 64,913
Total Cash and Investments	\$ 4,370,034

a. Deposits

This County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect County deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u>

a. <u>Deposits</u> (Continued)

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better, revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County's policy is to minimize its exposure to custodial credit risk by requiring all deposits to be insured or collateralized in accordance with Minn. Stat. § 118A.03. As of December 31, 2009, the County's deposits were not exposed to custodial credit risk.

b. <u>Investments</u>

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u>

b. Investments (Continued)

- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County's policy is to diversify use of investment instruments to avoid incurring unreasonable risks inherent in overinvesting in specific instruments, individual financial institutions, or maturities.

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

b. <u>Investments</u> (Continued)

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute.

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. The County's investment policy is to minimize custodial credit risk by limiting investments to the types of securities permitted by Minn. Stat. ch. 118A and by obtaining broker certification forms and documentation of perfected security interest in pledged collateral from authorized financial institutions, brokers/dealers, and intermediaries or advisors. As of December 31, 2009, the County's investments were not exposed to custodial credit risk.

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. The County's policy is to diversify use of investment instruments to avoid incurring unreasonable risks inherent in overinvesting in specific instruments, individual financial institutions, or maturities.

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u> (Continued)

The following table presents the County's deposits and investment balances at December 31, 2009, and information relating to potential investment risks:

	Cred	lit Risk	Concentration Risk	Interest Rate Risk		Carrying
	Credit	Rating	Over 5 Percent	Maturity		(Fair)
Investment Type	Rating	Agency	of Portfolio	Date		Value
U.S. government agency securities						
Federal National Mortgage Association	Aaa	Moody's		07/07/2014	\$	94,947
Federal National Mortgage Association	Aaa	Moody's		01/15/2015	Ψ	100,000
Federal National Mortgage Association	Aaa	Moody's		01/15/2015		100,000
Total Federal National Mortgage					\$	
Association			25.03%		<u> </u>	294,947
Federal Home Loan Mortgage Corporation	Aaa	Moody's	<5%	08/26/2014	\$	100,415
Federal Home Loan Bank	Aaa	Moody's		12/11/2015	\$	199,800
Federal Home Loan Bank	Aaa	Moody's		12/23/2019		200,000
Total Federal Home Loan Bank			33.93%		\$	399,800
Negotiable certificates of deposit	N/R		N/A		\$	583,017
Cash with broker	N/R		N/A		\$	(200,000)
Total investments					\$	1,178,179
Deposits						3,189,155
Petty cash and change funds						2,700
Total Cash and Investments					\$	4,370,034

N/A - Not Applicable

N/R - Not Rated

<5% - concentration is less than 5% of investments

3. <u>Detailed Notes on All Funds</u>

A. Assets (Continued)

2. Receivables

Receivables as of December 31, 2009, for the County's governmental activities, including the applicable allowances for uncollectible accounts, are as follows:

	R	Total eceivables	Sch Colle	nounts Not neduled for ction During bsequent Year
Governmental Activities				
Taxes	\$	135,039	\$	-
Special assessments		56,750		-
Accounts		40,621		-
Interest		6,862		-
Due from other governments		2,457,365		-
Contract for deed		228,409		218,437
Long-term receivable		132,133		109,436
Total Governmental Activities	\$	3,057,179	\$	327,873

3. <u>Capital Assets</u>

Capital asset activity for the year ended December 31, 2009, was as follows:

	Beginning Balance	 Increase	 Decrease	 Ending Balance
Capital assets not depreciated Land Construction in progress	\$ 492,207 827,230	\$ 6,361 1,926,435	\$ - 86,635	\$ 498,568 2,667,030
Total capital assets not depreciated	\$ 1,319,437	\$ 1,932,796	\$ 86,635	\$ 3,165,598
Capital assets depreciated Land improvements Buildings Machinery, furniture, and equipment Infrastructure	\$ 32,010 2,782,861 1,932,930 27,859,859	\$ - - 159,530 1,619,440	\$ - 169,312	\$ 32,010 2,782,861 1,923,148 29,479,299
Total capital assets depreciated	\$ 32,607,660	\$ 1,778,970	\$ 169,312	\$ 34,217,318

3. Detailed Notes on All Funds

A. Assets

3. <u>Capital Assets</u> (Continued)

		Beginning Balance		Increase		ecrease		Ending Balance
Less: accumulated depreciation for	ф	22.41.4	Φ.	1 110	Φ.		ф	24.522
Land improvements	\$	23,414	\$	1,118	\$	-	\$	24,532
Buildings		2,040,354		36,112				2,076,466
Machinery, furniture, and equipment		1,351,923		212,929		169,312		1,395,540
Infrastructure		9,475,914		761,412				10,237,326
Total accumulated depreciation	\$	12,891,605	\$	1,011,571	\$	169,312	\$	13,733,864
Total capital assets depreciated, net	\$	19,716,055	\$	767,399	\$		\$	20,483,454
Governmental Activities Capital Assets, Net	\$	21,035,492	\$	2,700,195	\$	86,635	\$	23,649,052

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities	
General government	\$ 32,656
Public safety	110,978
Highways and streets, including depreciation of infrastructure assets	816,061
Sanitation	2,221
Human services	32,294
Economic development	 17,361
Total Depreciation Expense - Governmental Activities	\$ 1,011,571

3. <u>Detailed Notes on All Funds</u> (Continued)

B. <u>Interfund Receivables, Payables, and Transfers</u>

1. <u>Due To/From Other Funds</u>

The composition of interfund balances as of December 31, 2009, is as follows:

Receivable Fund	Receivable Fund Payable Fund		mount
General	Road and Bridge Social Services Other governmental	\$	302 203 1,762
Total due to General Fund		\$	2,267
Road and Bridge	General Social Services Other governmental	\$	166 222 603
Total due to Road and Bridge Fund		\$	991
Social Services	General	\$	1,302
Investment Trust	Social Services	\$	11,529
Total Due To/From Other Funds		\$	16,089

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

2. <u>Interfund Transfers</u>

Interfund transfers for the year ended December 31, 2009, consisted of the following:

Transfers to General Fund from Forfeited Tax Sale Special Revenue Fund	\$ 1,056	Settlement of proceeds
Transfers to General Fund from Hospital Steam Line Debt Service Fund	14,831	Close Debt Service Fund
Total Transfers Between Funds	\$ 15,887	

3. <u>Detailed Notes on All Funds</u> (Continued)

C. <u>Liabilities</u>

1. Payables

Payables at December 31, 2009, were as follows:

	vernmental Activities
Accounts	\$ 117,963
Salaries	173,937
Contracts	407,835
Due to other governments	177,570
Customer deposits	1,000
Accrued interest payable	 29,191
Total Payables	\$ 907,496

2. <u>Deferred Revenue</u>

Deferred revenue as of December 31, 2009, for the County's governmental funds and activities are as follows:

	Deferred Inavailable
Governmental funds	
Taxes and special assessments	\$ 140,418
State-shared revenue	107,133
State-aid highway allotments	1,490,155
Charges for services	1,488
Grants	259,544
Interest on investments	 4,060
Total Governmental Funds	\$ 2,002,798

3. Detailed Notes on All Funds

C. Liabilities (Continued)

3. Construction Commitments

The government has active construction projects as of December 31, 2009. The projects include the following:

	Spent-to-Date		Remaining Commitment		
Governmental Activities General Fund Roads and bridges	\$	1,758,333 1,237,924	\$	154,814 19,279	
Total Governmental Activities	\$	2,996,257	\$	174,093	

4. Other Postemployment Benefits - Retirees

The County provides post-retirement health care benefits for qualified retirees (employees who have been employed by the County for at least ten years, effective July 8, 1986) from retirement until age 65 when they become eligible for Medicare.

As of year-end, the County has five eligible participants. The County finances the plan on a pay-as-you-go basis. During 2009, the County expended \$36,326 for these benefits.

5. <u>Capital Leases</u>

The County has entered into lease agreements as lessee for financing the acquisition of certain equipment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. These capital leases consist of the following at December 31, 2009:

Lease	Maturity	Maturity Installment Payment Amount Original					Balance		
2005 Phone System	2010	Monthly	\$	249	\$	12,820	\$	985	
2006 Network Server	2009	Monthly		1,396		46,217		-	
2006 Copier	2011	Monthly		288		14,544		5,835	
2009 Copier	2014	Monthly		273		15,560		12,828	
Total Capital Leases							\$	19,648	

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities</u>

5. <u>Capital Leases</u> (Continued)

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2009, were as follows:

Year Ending December 31	Governmental Activities		
2010 2011 2012 2013 2014	\$	7,729 6,156 3,280 3,280 274	
Total minimum lease payments	\$	20,719	
Less: amount representing interest		(1,071)	
Present Value of Minimum Lease Payments	\$	19,648	

6. Long-Term Debt

Bonds Payable

Type of Indebtedness	Final Maturity	Installment Amounts	Interest Rate (%)	Original Issue Amount		Dutstanding Balance ecember 31, 2009
General obligation bonds 2009A G.O. Nursing Home Revenue Refunding Bonds	2015	\$90,000 - \$100,000	2.00 - 3.00	\$	560,000	\$ 560,000
Revenue bonds 2007 Gross Revenue Hospital Facilities Bond	2018	\$95,000 - \$155,000	4.60	\$	1,260,000	\$ 1,165,000

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities</u> (Continued)

7. <u>Debt Service Requirements</u>

Debt service requirements at December 31, 2009, were as follows:

Year Ending	General Oblig	gation Bonds	Revenue Bonds			
December 31	Principal	Principal Interest		Interest		
2010	\$ 90,000	\$ 13,170	\$ 105,000	\$ 51.175		
2011	90,000	11,280	110,000	46,230		
2012	90,000	9,210	120,000	40,940		
2013	95,000	6,895	125,000	35,305		
2014	95,000	4,330	130,000	29,440		
2015 - 2018	100,000	1,500	575,000	54,395		
Total	\$ 560,000	\$ 46,385	\$ 1,165,000	\$ 257,485		

8. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2009, was as follows:

	Beginning Balance		Additions	R	eductions	 Ending Balance	 ne Within One Year
Long-Term Liabilities							
General obligation bonds	\$ 487,5	00 \$	560,000	\$	487,500	\$ 560,000	\$ 90,000
Bond adjustment	-		121,000		121,000	-	-
Revenue bonds	1,260,0	00	-		95,000	1,165,000	105,000
Capital leases	13,8	62	15,560		9,774	19,648	7,095
Compensated absences	171,8	21	176,647		170,258	178,210	122,290
Other postemployment							
benefits			173,032			 173,032	 -
Total Long-Term							
Liabilities	\$ 1,933,1	83 \$	1,046,239	\$	883,532	\$ 2,095,890	\$ 324,385

In 2009, the County issued the General Obligation Nursing Home Revenue Refunding Bonds, Series 2009A, in the amount of \$560,000 to currently refund the General Obligation Nursing Home Reserve Bonds, Series 1999. This current refunding was undertaken to reduce total debt service payments over the next six years by \$34,689 and resulted in an economic gain of \$31,519. The refunded bonds were retired in March 2009.

3. Detailed Notes on All Funds

C. Liabilities

8. <u>Changes in Long-Term Liabilities</u> (Continued)

The amount shown as bond adjustment is to include the City of Mahnomen's share of the General Obligation Nursing Home Reserve Bonds, Series 1999. The City of Mahnomen is responsible for paying 22 percent of the General Obligation Nursing Home Revenue Refunding Bonds, Series 2009A. These bonds are in the County's name. The City of Mahnomen reimburses the County 22 percent for its share of the bond payments.

4. Employee Retirement Systems and Pension Plans

A. Defined Benefit Plans

Plan Description

All full-time and certain part-time employees of Mahnomen County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Local Government Correctional Service Retirement Fund (the Public Employees Correctional Fund), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

Public Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All new members must participate in the Coordinated Plan. All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund. Members who are employed in a county correctional institution as a correctional guard or officer, a joint jailer/dispatcher, or as a supervisor of correctional guards or officers or of joint jailer/dispatchers and are directly responsible for the direct security, custody, and control of the county correctional institution and its inmates, are covered by the Public Employees Correctional Fund.

4. Employee Retirement Systems and Pension Plans

A. Defined Benefit Plans

<u>Plan Description</u> (Continued)

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute and vest after three years of credited service. The defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service. For Public Employees Correctional Fund members, the annuity accrual rate is 1.9 percent of average salary for each year of service.

For all Public Employees Retirement Fund members hired prior to July 1, 1989, whose annuity is calculated using Method 1, and for all Public Employees Police and Fire Fund and Public Employees Correctional Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and Public Employees Correctional Fund members, and either 65 or 66 (depending on date hired) for Public Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

4. Employee Retirement Systems and Pension Plans

A. Defined Benefit Plans

<u>Plan Description</u> (Continued)

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the State Legislature. The County makes annual contributions to the pension plans equal to the amount required by state statutes. Public Employees Retirement Fund Basic Plan members and Coordinated Plan members are required to contribute 9.1 and 6.0 percent, respectively, of their annual covered salary. Public Employees Police and Fire Fund members are required to contribute 9.40 percent. Public Employees Correctional Fund members are required to contribute 5.83 percent of their annual covered salary.

The County is required to contribute the following percentages of annual covered payroll in 2009:

Public Employees Retirement Fund	
Basic Plan members	11.78%
Coordinated Plan members	6.75
Public Employees Police and Fire Fund	14.10
Public Employees Correctional Fund	8.75

4. Employee Retirement Systems and Pension Plans

A. Defined Benefit Plans

Funding Policy (Continued)

The County's contributions for the years ending December 31, 2009, 2008, and 2007, for the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund were:

	 2009	 2008		2007
Public Employees Retirement Fund	\$ 170,245	\$ 163,314	\$	150,435
Public Employees Police and Fire Fund	85,864	72,588		61,484
Public Employees Correctional Fund	21,300	20,289		17,928

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

B. Defined Contribution Plan

Two Mahnomen County Commissioners are covered by the Public Employees Defined Contribution Plan, a multiple-employer, deferred compensation plan administered by PERA in accordance with Minn. Stat. ch. 353D. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the State Legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes 5.00 percent of salary, which is matched by the employer. Employees may elect to make member contributions in an amount not to exceed the employer share. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00 percent of employer contributions and 0.25 percent of the assets in each member account annually.

4. Employee Retirement Systems and Pension Plans

B. Defined Contribution Plan (Continued)

Total contributions by dollar amount and percentage of covered payroll made by the County during the year ended December 31, 2009, were:

	<u>Em</u>	Em	Employer		
Contribution amount	\$	947	\$	947	
Percentage of covered payroll		5%		5%	

Required contribution rates were 5.00 percent.

C. Other Postemployment Benefits (OPEB)

Beginning in 2009, Mahnomen County implemented GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.

This statement required the County to calculate and record a net OPEB obligation at December 31, 2009. The net OPEB obligation is, in general, the cumulative difference between the actuarial required contribution and the actual contributions since January 1, 2009.

Plan Description

Mahnomen County provides a single-employer defined benefit health care plan to eligible retirees and their spouses. The plan offers medical insurance benefits. The County provides benefits for retirees as required by Minn. Stat. § 471.61, subd. 2b.

Funding Policy

The contribution requirements of the plan members and the County are established and may be amended by the Mahnomen County Board of Commissioners. The required contribution is based on projected pay-as-you-go financing requirements. Retirees and their spouses contribute to the health care plan at the same rate as County employees. This results in the retirees receiving an implicit rate subsidy. For 2009, there were 95 participants in the plan, including 4 retirees.

4. Employee Retirement Systems and Pension Plans

C. Other Postemployment Benefits (OPEB) (Continued)

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial accrued liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation to the plan.

ARC Interest on net OPEB obligation Adjustment to ARC	\$ 229,556
Annual OPEB cost (expense) Contributions made	\$ 229,556 (56,524)
Increase in net OPEB obligation Net OPEB Obligation - Beginning of Year	\$ 173,032
Net OPEB Obligation - End of Year	\$ 173,032

The County's annual OPEB cost for December 31, 2009, was \$229,556. The percentage of annual OPEB cost contributed to the plan was 24.62 percent, and the net OPEB obligation for 2009 was \$173,032. Trend information for the previous two years is not available at this time based on the implementation date of December 31, 2009.

Funded Status and Funding Progress

As of January 1, 2009, the most recent actuarial valuation date, the plan was 0.0 percent funded. The actuarial accrued liability for benefits was \$1,914,577, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,914,577. The covered payroll (annual payroll of active employees covered by the plan) was \$3,323,915, and the ratio of the UAAL to the covered payroll was 57.6 percent.

4. Employee Retirement Systems and Pension Plans

C. Other Postemployment Benefits (OPEB)

Funded Status and Funding Progress (Continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2009, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a four percent investment rate of return (net of investment expenses), which is Mahnomen County's implicit rate of return on the General Fund. The annual health care cost trend is ten percent initially, reduced by decrements to an ultimate rate of five percent over 10 years. Both rates included a four percent inflation assumption. The UAAL is being amortized over 30 years on a closed basis. The remaining amortization period at December 31, 2009, was 29 years.

5. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters for which the County carries commercial insurance. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT), formerly the Minnesota Counties Insurance Trust. The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$430,000 per claim in 2009 and \$450,000 per claim in 2010. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

6. Summary of Significant Contingencies and Other Items

A. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County, in connection with the normal conduct of its affairs, is involved in various judgments, claims, and litigation. The County Attorney identified no potential claims against the County that would materially affect the financial statements.

6. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

B. Joint Ventures

Norman-Mahnomen Community Health Board

The Multi-County Nursing Service was established in 1997, under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and included Becker, Mahnomen, and Norman Counties. On June 24, 2003, the Becker County Board passed a resolution to withdraw from the Multi-County Nursing Service as of January 1, 2005. On January 1, 2005, Norman and Mahnomen Counties amended the joint powers agreement forming the Multi-County Nursing Service and started doing business as Norman-Mahnomen Public Health. The purpose of Norman-Mahnomen Public Health is the development, implementation, and operation of public health services throughout the member counties.

Control of Norman-Mahnomen Public Health is vested in the Norman-Mahnomen Community Health Board, which consists of six members. Norman and Mahnomen Counties each appoint three members.

In the event of withdrawal from the Norman-Mahnomen Community Health Board, the withdrawing county is not entitled to any reimbursement of funds contributed during the course of its membership, except to the extent of any surplus uncommitted monies remaining in the operation account upon expiration of the fiscal year of the county's withdrawal. Such surplus shall be distributed in the proportion that the withdrawing County's contribution bears to the aggregate contribution of all member parties for the year of withdrawal. Funds utilized for capital asset acquisition shall be paid only at the time of sale of such assets.

Norman-Mahnomen Community Health Board's long-term liabilities were \$23,514 at December 31, 2008 (most recent available information). Financing is provided by state and federal grants, appropriations from member counties, charges for services, and miscellaneous revenues. Mahnomen County's contribution for 2009 was \$62,982.

Complete financial information can be obtained from:

Norman-Mahnomen Public Health 16 East 3rd Avenue North, Room 107 Ada, Minnesota 56510

6. Summary of Significant Contingencies and Other Items

B. Joint Ventures (Continued)

Joint County Natural Resources Board

The Joint County Natural Resources Board was formed in 1985 under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and includes Aitkin, Beltrami, Clearwater, Koochiching, Lake of the Woods, Mahnomen, Marshall, and Roseau Counties.

The purpose of the Natural Resources Board is to gather information on and formulate policies for the development, utilization, and protection of natural resources in northern Minnesota, and to ensure that there is an interrelated plan for the use and protection of both public and private resources.

Control of the Natural Resources Board is vested in the Joint County Natural Resources Board, which is composed of at least one resident of each county appointed by its respective County Board, as provided in the Natural Resources Board's by-laws.

In the event of dissolution of the Joint County Natural Resources Board, the net assets of the Natural Resources Board at that time shall be distributed to the respective member counties in proportion to the contribution of each.

The Natural Resources Board has no long-term debt. Financing is provided by the appropriations from member counties. Complete financial information can be obtained from:

Mr. Wayne Bendickson Treasurer Joint County Natural Resources Board Box 808 Baudette, Minnesota 56623

Mahnomen County Interagency Collaborative

The Mahnomen County Interagency Collaborative (MCIC) was established in 1998, pursuant to Minn. Stat. § 124D.23, between Mahnomen County Human Services, Mahnomen County Sheriff's Department, Independent School District Nos. 432 and 435, Minnesota Department of Corrections, Multi-County Nursing Service (now

6. Summary of Significant Contingencies and Other Items

B. Joint Ventures

Mahnomen County Interagency Collaborative (Continued)

Norman-Mahnomen Public Health), Northwestern Mental Health Center, Stellher Human Services, University of Minnesota Mahnomen County Extension Office, Mahnomen Health Center, MAHUBE Community Council, White Earth Human Services, and White Earth Mental Health. Mahnomen County Human Services is the acting fiscal agent of the MCIC. The purpose of the MCIC is to provide healthier communities and families and to reduce the number of out-of-home placements.

The management of the MCIC is vested in the interagency agreements. Each participating agency is granted one vote upon the receipt of a resolution from its governing board. Mahnomen County is granted two votes.

In the event of dissolution of the MCIC, the withdrawing party shall give a 30-day notice. Should the MCIC cease to exist, all property, real and personal, held by the MCIC at the time of termination shall be distributed by resolution of the MCIC in accordance with law and in a manner to best accomplish the continuing purposes of the MCIC.

Financing is provided by state and federal grants. During 2009, the County did not contribute any funds to the MCIC.

Northwestern Counties Data Processing Security Association

The Northwestern Counties Data Processing Security Association (NCDPSA) was formed in 1994 under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and includes Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Pennington, Polk, Roseau, and Wadena Counties. The purpose of the NCDPSA is to provide a mechanism whereby the counties may cooperatively provide for a data processing disaster recovery plan and back-up system.

Control of the NCDPSA is vested in the NCDPSA Joint Powers Board, which comprises one County Commissioner from each member county. In the event of dissolution, the net assets of the NCDPSA at that time shall be distributed to the respective member counties in proportion to their contributions.

6. Summary of Significant Contingencies and Other Items

B. Joint Ventures

Northwestern Counties Data Processing Security Association (Continued)

The NCDPSA has no long-term debt. Financing is provided by grants from the State of Minnesota and appropriations from member counties. Complete financial information can be obtained from:

Clearwater County Auditor 213 North Main Avenue Bagley, Minnesota 56621

Northwest Minnesota Regional Radio Board

The Northwest Minnesota Regional Radio Board's convening meeting was held February 6, 2008, pursuant to the authority conferred upon the member parties by Minn. Stat. §§ 471.59 and 403.39, and includes the City of Moorhead and Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Norman, Pennington, Polk, Red Lake, and Roseau Counties.

The purpose of the Northwest Minnesota Regional Radio Board is to provide for regional administration of enhancements to the Statewide Public Safety Radio and Communication System (ARMER) owned and operated by the State of Minnesota.

Control of the Northwest Minnesota Regional Radio Board is vested in the Northwest Minnesota Regional Radio Board, which is composed of one Commissioner from each county appointed by its respective County Board and one City Council member from each city appointed by its respective City Council, as provided in the Northwest Minnesota Regional Radio Board's by-laws.

In the event of dissolution of the Northwest Minnesota Regional Radio Board, all property, assets, and funds of the Board shall be distributed to the parties of the agreement upon termination in direct proportion to their participation and contribution. Any city or county that has withdrawn from the agreement prior to termination of the Board shall share in the distribution of property, assets, and funds of the Board only to the extent they shared in the original expense.

6. Summary of Significant Contingencies and Other Items

B. Joint Ventures

Northwest Minnesota Regional Radio Board (Continued)

The Northwest Minnesota Regional Radio Board has no long-term debt. Financing is provided by the appropriations from member parties and by state and federal grants. Complete financial information can be obtained from:

Northwest Minnesota Regional Radio Board c/o Greater Northwest EMS 2301 Johanneson Avenue N.W., Suite 103 Bemidji, Minnesota 56601

C. Jointly-Governed Organizations

Wild Rice Watershed District

The Wild Rice Watershed District was established in 1969, pursuant to Minn. Stat. ch. 103D, and includes Becker, Clay, Clearwater, Mahnomen, Norman, and Polk Counties. The purpose of the Watershed District is to oversee watershed projects, conduct studies for future project planning, administration of legal drainage systems, issuance of applications and permits, public education on conservation issues, and dispute resolution.

Control of the Wild Rice Watershed District is vested in the Board of Managers composed of seven members appointed by the County Commissioners of Becker, Clay, Mahnomen, and Norman Counties. Norman County appoints three members, Clay County appoints two members, and the remaining counties each appoint one member.

Complete financial information can be obtained from:

Wild Rice Watershed District Office 11 East 5th Avenue Ada, Minnesota 56510

6. Summary of Significant Contingencies and Other Items

C. Jointly-Governed Organizations (Continued)

Minnesota Red River Basin of the North Joint Powers Agreement

The Minnesota Red River Basin of the North Joint Powers Board was established November 29, 1999, by an agreement between Mahnomen County and 14 other counties. The agreement was made to serve as a focal point for land and water concerns for those counties surrounding the Minnesota Red River Basin. Each county is responsible for its proportionate share of the administrative budget.

Control is vested in a Joint Powers Board, comprising one Commissioner from each member county. Each member of the Board is appointed by the County Commissioners of the county he or she represents.

In the event of termination of the agreement, any unexpended funds and surplus property shall be disposed of equally among the member counties. Mahnomen County did not contribute to the Joint Powers Agreement for 2009.

Complete financial statements can be obtained from:

The International Coalition 119 - 5th Street South Moorhead, Minnesota 56560

Minnesota Rural Counties Caucus

The Minnesota Rural Counties Caucus was established in 1997 and includes Becker, Beltrami, Clay, Clearwater, Itasca, Kittson, Lake, Lake of the Woods, Mahnomen, Marshall, McLeod, Morrison, Norman, Pennington, Polk, Red Lake, and Roseau Counties. Control of the Caucus is vested in the Minnesota Rural Counties Caucus Executive Committee, which is composed of ten directors, each with an alternate, who are appointed annually by each respective County Board. Mahnomen County's responsibility does not extend beyond making this appointment.

6. Summary of Significant Contingencies and Other Items

C. Jointly-Governed Organizations (Continued)

Agassiz Regional Library

The Agassiz Regional Library was formed pursuant to Minn. Stat. §§ 134.20 and 471.59, effective January 1, 1981, and includes Becker, Clay, Clearwater, Mahnomen, Norman, Polk, and Wilkin Counties. Control of the Library is vested in the Agassiz Regional Library Board, which is composed of 23 members with staggered terms made up of the following: one member appointed by each Board of County Commissioners who may be a member of the Board of Commissioners; one member appointed by each participating city; and one additional member appointed by each county and city for each 6,000 of population or major percentage (85 percent) thereof. Mahnomen County contributed \$27,758 to the Agassiz Regional Library during 2009.

Minnesota Counties Computer Cooperative

The Minnesota Counties Computer Cooperative was established to provide computer programming to member counties. During the year, Mahnomen County expended \$72,565 to the Cooperative.

<u>Homeland Security and Emergency Management (HSEM) Region 3 Emergency Managers</u>

The HSEM Region 3 Emergency Managers Joint Powers Board was formed pursuant to Minn. Stat. § 471.59, and includes Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Norman, Pennington, Polk, Red Lake, and Roseau Counties. The Board was established to engage in planning, training, and/or the purchase and use of equipment in order to better respond to emergencies and other disasters within the HSEM Region 3, specifically, within the jurisdictional boundaries of the 14 member counties. Control is vested in the HSEM Region 3 Emergency Managers Board, which is composed of 14 representatives appointed by each Board of County Commissioners. Mahnomen County's responsibility does not extend beyond making this appointment.

6. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

D. Related Organization

Sand Hill River Watershed District

The Sand Hill River Watershed District was formed pursuant to Minn. Stat. § 103D.201, effective August 29, 1974, and includes land within Mahnomen, Norman, and Polk Counties. The purpose of the District is to conserve the natural resources of the state by land-use planning, flood control, the use of sound scientific principles for the protection of the public health and welfare, and the provident use of natural resources. Control of the District is vested in the Sand Hill River Watershed District Board of Managers, composed of five members appointed by the Polk County Board for staggered terms of three years each.

7. Mahnomen Health Center

In addition to those identified in Note 1, the County's discretely presented component unit has the following significant accounting policies.

A. Description of Reporting Entity and Summary of Significant Accounting Policies

Reporting Entity

The Mahnomen Health Center consists of a hospital, nursing home, and clinic located in Mahnomen, Minnesota. The Health Center is an operating entity under the ownership of Mahnomen County (County) and the City of Mahnomen (City), Minnesota, and is a component unit of Mahnomen County. The Health Center is governed under a Joint Powers Agreement between the County and City. For the year ending December 31, 2009, the County owned 78 percent of the Health Center, while the City owned 22 percent. The County and City each appoint Mahnomen Health Center Commission members who are responsible for the operation of the hospital, nursing home, and clinic. The Mahnomen Health Center Commission (the Commission) consists of nine members. The Commission is the ultimate governing body of the Health Center. The Commission shall acquire the necessary property to establish, construct, enlarge, improve, maintain, equip, operate, and control the facilities subject to the other terms of the Joint Powers Agreement.

7. Mahnomen Health Center

A. Description of Reporting Entity and Summary of Significant Accounting Policies

Reporting Entity (Continued)

For financial reporting purposes, the Health Center has included all funds, organizations, agencies, boards, commissions, and authorities. The Health Center has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Health Center are such that the exclusion would cause the Health Center's financial situation to be misleading or incomplete. GASB has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of the other organization's governing body and (1) the ability of the Health Center to impose its will on that organization, or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Health Center. The Health Center does not have a component unit which meets GASB criteria.

Enterprise Fund Accounting

The Health Center uses enterprise fund accounting. Revenues and expenses are recognized on the accrual basis using the economic resources measurement focus. Based on GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting, as amended, the Health Center has elected to apply the provisions of all relevant pronouncements of the Financial Accounting Standards Board, including those issued after November 30, 1989, that do not conflict with or contradict GASB pronouncements.

Method of Accounting

The Health Center reports in accordance with *Audit and Accounting Guide for Health Care Organizations*, published by the American Institute of Certified Public Accountants, which prescribes accounting and reporting policies, some of which are unique to providers of health care services.

7. Mahnomen Health Center

A. <u>Description of Reporting Entity and Summary of Significant Accounting Policies</u> (Continued)

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Risk Management

The Health Center is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors or omissions; employee injuries and illness; and natural disasters. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years.

Cash and Cash Equivalents

Cash and cash equivalents include highly liquid investments with an original maturity of three months or less, including noncurrent cash and investments.

Patient and Resident Receivables, Net

Patient and resident receivables are uncollateralized customer and third-party obligations. Payments of patient and resident receivables are allocated to the specific claims identified on the remittance advice or, if unspecified, are applied to the earliest unpaid claim.

The carrying amount of patient and resident receivables is reduced by a valuation allowance that reflects management's estimate of amounts that will not be collected from patients, residents, and third-party payors. Management reviews patient and resident receivables by payor class and applies percentages to determine estimated amounts that will not be collected from third parties under contractual agreements and amounts that will not be collected from patients and residents due to bad debts.

7. <u>Mahnomen Health Center</u>

A. Description of Reporting Entity and Summary of Significant Accounting Policies

Patient and Resident Receivables, Net (Continued)

Management considers historical write-off and recovery information in determining the estimated bad debt provision. At December 31, 2009, the allowance for doubtful accounts was approximately \$641,000. When all collection efforts have been exhausted, the account is written off against the related allowance.

<u>Supplies</u>

Supplies are stated at cost (principally on the first-in, first-out basis) not in excess of market value. Market value is determined by comparison with recent purchases.

Capital Assets

Capital asset acquisitions in excess of \$5,000 are capitalized and recorded at cost. Contributed capital assets are reported at their estimated fair value at the time of their donation. All capital assets other than land and construction in progress are depreciated or amortized (in the case of capital leases) using the straight-line method of depreciation and have estimated lives as follows:

Land improvements	15 - 20 years
Buildings	20 - 40 years
Movable equipment	3 - 15 years

Noncurrent Cash and Investments

Noncurrent cash and investments are recorded at cost, if purchased or at fair market value on the date received, if by gift or bequest. All investments are carried at market value which approximates cost. Noncurrent cash and investments required for obligations classified as current liabilities are reported as current assets.

7. <u>Mahnomen Health Center</u>

A. <u>Description of Reporting Entity and Summary of Significant Accounting Policies</u> (Continued)

Investment in Joint Venture

The Health Center reports its investment in Central Minnesota Diagnostic, Inc., (CMDI) on the equity method of accounting which approximates the Health Center's equity in the underlying book value based on its most recent December 31 fiscal year-end. The Health Center's shares of net income from these investments are recognized as other income from operations.

Deferred Financing Costs, Net

Deferred financing costs as of December 31, 2009, of \$33,298 will be amortized over the period the obligation is outstanding, using the effective interest rate method, which approximates to the straight-line method. Accumulated amortization and amortization expense was \$6,632 as of December 31, 2009.

Vacation and Sick

The Health Center's employees earn paid time off days at varying rates depending on years of service. Employees may accumulate paid time off up to a specified maximum. Employees are paid for accumulated paid time off if they leave the Health Center. The liability for compensated absences is included with accrued vacation and sick leave in the accompanying balance sheets.

Net Assets

Net assets of the Health Center are classified in three components. Net assets invested in capital assets, net of related debt, consist of capital assets, net of accumulated depreciation, and reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. Restricted assets expendable for operations are noncapital net assets that must be used for a particular purpose, as specified by creditors, grantors, or contributors external to the Hospital. Unrestricted net assets are remaining net assets that do not meet the definition of invested in capital assets, net of related debt, or restricted.

7. Mahnomen Health Center

A. <u>Description of Reporting Entity and Summary of Significant Accounting Policies</u> (Continued)

Net Patient and Resident Service Revenue

The Health Center has agreements with third-party payors that provide for payments to the Health Center at amounts different from its established rates. Payment arrangements include prospectively determined rates, reimbursed costs, discounted charges, and per diem payments. Net patient and resident service revenue is reported at the estimated net realizable amounts from patients, residents, third-party payors, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined.

Charity Care

To fulfill its mission of community service, the Health Center provides care to patients and residents who meet certain criteria under its charity care policy without charge or at amounts less than its established rates. Because the Health Center does not pursue collection of amounts determined to qualify as charity care, they are not reported as patient and resident service revenue. Charges forgone for charity care were approximately \$1,000 for the year ended December 31, 2009.

Operating Revenues and Expenses

The Health Center's statement of revenues, expenses, and changes in net assets distinguishes between operating and nonoperating revenues and expenses. Operating revenues result from exchange transactions associated with providing health care services--the Health Center's principal activity. Nonexchange revenues, including assessments, grants, and contributions received for the purposes other than capital asset acquisition, are reported as nonoperating revenues. Operating expenses are all expenses incurred to provide health care services, other than financing costs.

7. Mahnomen Health Center

A. <u>Description of Reporting Entity and Summary of Significant Accounting Policies</u> (Continued)

Grants and Contributions

From time to time, the Health Center receives grants from individuals and private organizations. Revenues from grants and contributions (including contributions of capital assets) are recognized as revenue when all eligibility requirements, including time requirements, are met. Grants and contributions may be restricted for either specific operating purposes or for capital purposes. Amounts unrestricted or restricted to a specific operating purpose are reported as nonoperating revenues. Amounts restricted to capital acquisitions are reported after nonoperating revenues and expenses. Grants receivable are reported in the statement of net assets at net realizable value.

Advertising Costs

The Health Center expenses advertising costs as they are incurred.

Recent Pronouncement

On January 1, 2009, the Health Center adopted GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. This statement creates a uniform method to account for OPEB plans. OPEBs are generally provided to an employee in exchange for services to the employer. OPEBs can be made up of several different types of plans (but not pension plans) and typically include life insurance and health care benefits. Under the accrual method of accounting, OPEB cost is recognized in the same period as the compensated services are performed. The impact of this statement is immaterial to the Health Center's financial statements.

The Health Center has agreements with third-party payors that provide for payments to the Health Center at amounts different from its established rates. A summary of the payment arrangements with major third-party payors follows.

7. <u>Mahnomen Health Center</u> (Continued)

B. Net Patient and Resident Service Revenue

Medicare

The Health Center became a Critical Access Hospital (CAH) as of April 1999 for Medicare reimbursement purposes. There are certain criteria that the Health Center must meet to be a CAH. Once met, the reimbursement method changed to cost based for both inpatient and outpatient services. The Health Center is reimbursed for cost-reimbursable items at a tentative rate, with final settlement determined after submission of annual cost reports by the Health Center and audits thereof by the Medicare fiscal intermediary.

Medicaid

Inpatient acute care services rendered to Medicaid program beneficiaries are paid at prospectively determined rates per discharge. These rates vary according to a patient classification system that is based on clinical, diagnostic, and other factors. Outpatient services related to Medicaid program beneficiaries are reimbursed under a cost-reimbursement methodology.

Blue Cross

Inpatient services rendered to Blue Cross subscribers are paid at prospectively determined rates per discharge. Outpatient services are reimbursed at outpatient fee screens or at charges less a prospectively determined discount. The prospectively determined discount is not subject to retroactive adjustment.

Nursing Home Medicare

Under the Medicare program, payment for resident services is made on a prospectively determined per diem rate that varies based on a case-mix adjusted resident classification system.

7. <u>Mahnomen Health Center</u>

B. Net Patient and Resident Service Revenue (Continued)

Nursing Home Medicaid

Routine services rendered to nursing home residents who are beneficiaries of the Medicaid program or who pay from private resources are paid according to a schedule of prospectively determined daily rates determined by Minnesota's Medicaid program. A rate is assigned to each nursing home resident based on the resident's ability to perform certain activities of daily living and on certain other clinical factors. Payments are made for each case-mix category and are adjusted each year by an inflation index.

Other Payors

The Health Center has entered into payment agreements with certain commercial insurance carriers. The basis for payment to the Health Center under these agreements includes prospectively determined rates per discharge, discounts from established charges, and prospectively determined daily rates.

Revenue from Medicare and Medicaid programs accounted for approximately 32 percent and 22 percent, respectively, of the Health Center's net patient revenue for the year ended December 31, 2009.

Laws and regulations governing the Medicare and Medicaid programs are extremely complex and subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change by a material amount in the near term.

The December 31, 2009, net patient service revenue increased approximately \$80,000 due to prior year retroactive adjustments in excess of amounts previously estimated as a result of final settlements and years that are no longer subject to audits, reviews, and investigations.

7. Mahnomen Health Center

B. Net Patient and Resident Service Revenue

Other Payors (Continued)

Patient and resident service revenue and contractual adjustments for the year ended December 31, 2009, is as follows:

Total patient service revenue	\$	9,936,266
Contractual adjustments		
Medicare	\$	(1,296,213)
Medicaid	*	(1,142,272)
Indian Health Service		(137,554)
Other		(477,331)
Provision for bad debts		(398,182)
Total contractual adjustments	\$	(3,451,552)
Net Patient and Resident Service Revenue	<u>\$</u>	6,484,714

C. Noncurrent Cash and Investments

<u>Deposits</u>

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the Health Center's deposits may not be returned to it in full. The Health Center follows Minnesota statutes for deposits.

In accordance with Minnesota statutes, the Health Center maintains deposits at financial institutions that are authorized by the Mahnomen Health Center's Commission.

7. Mahnomen Health Center

C. Noncurrent Cash and Investments

<u>Deposits</u>

Custodial Credit Risk (Continued)

Minnesota statutes require that all the Health Center's deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral includes certain U.S. government securities, state or local government obligations, and other securities authorized by Minn. Stat. § 118A.03. Minnesota statutes require that securities pledged as collateral be held in safekeeping by the Treasurer or in a financial institution other than that furnishing collateral.

The Health Center's deposits in banks at December 31, 2009, were covered by federal depository insurance or by collateral held by the Health Center's custodial bank in the Health Center's name.

Interest Rate Risk

The Health Center does not have an investment policy. There is no current provision the Health Center has that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Noncurrent Cash and Investments

The Health Center has no investments as of December 31, 2009. All of the Health Center's deposits are insured or registered in the Health Center's name and held in safekeeping by the Treasurer or in a financial institution other than that furnishing collateral.

7. <u>Mahnomen Health Center</u> (Continued)

D. Accounts Receivable

Patient and resident receivables reported as current assets by the Health Center at December 31, 2009, consist of these amounts:

Receivables from patients and their insurance carriers Receivable from Medicare	\$ 1,356,198 523,744
Receivable from Medicaid	 282,227
Total patient and resident receivables	\$ 2,162,169
Less: allowance for uncollectible amounts	 (641,000)
Total Patient and Resident Receivables, Net	\$ 1,521,169

E. <u>Capital Assets</u>

Capital asset additions, retirements, and balances for the year ended December 31, 2009, are as follows:

	De	Balance ecember 31, 2008	Additions				Balance ecember 31, 2009	
Land Land improvements Buildings Movable equipment Construction in progress	\$	36,729 104,995 4,014,008 3,129,487 1,574,011	\$	1,980 11,726 171,425 344,145	\$	174,344 942,039 645,128 (1,777,384)	\$	36,729 281,319 4,967,773 3,946,040 140,772
Totals at historical cost	\$	8,859,230	\$	529,276	\$	(15,873)	\$	9,372,633
Less: accumulated depreciation for Land improvements Buildings Movable equipment	\$	65,026 1,825,326 2,478,024	\$	14,320 219,706 232,027	\$	(15,873)	\$	79,346 2,045,032 2,694,178
Total accumulated depreciation	\$	4,368,376	\$	466,053	\$	(15,873)	\$	4,818,556
Capital Assets, Net	\$	4,490,854	\$	63,223	\$		\$	4,554,077

Construction in progress at December 31, 2009, consists of costs to upgrade electronic health records. Total estimated cost of the project is approximately \$562,000 and will be funded through internal funds.

7. <u>Mahnomen Health Center</u> (Continued)

F. Long-Term Debt

The Health Center leases a piece of equipment under a noncancelable long-term lease agreement. The capitalized leased assets consist of:

Movable equipment Less: accumulated depreciation	\$ 27,295 (11,828)
Total Capital Assets, Net	\$ 15,467

Long-term debt as of December 31, 2009, consists of the following:

	Balance December 31, 2008		Ad	Additions Reductions			Balance December 31, 2009	
1990 Special assessments ¹ 2007 Gross revenue bond ² Capital lease obligations	\$	5,550 1,260,000 22,188	\$	- - -	\$	2,668 95,000 5,082	\$	2,882 1,165,000 17,106
Total long-term debt	\$	1,287,738	\$	-	\$	102,750	\$	1,184,988
Less: current maturities								(113,345)
Total Long-Term Debt, Net of Current Maturities							\$	1,071,643

 $^{^{\}rm 1}\!\text{Due}$ in annual installments through 2010. The assessment does not bear interest.

The following is a maturity schedule of long-term debt and capital lease obligations as of December 31:

Year Ending	Long-T	Long-Term Debt			Capital Lease Obligations			
December 31	Principal	Interest		Principal		I	nterest	
2010	\$ 107,882	51,	175	\$	5,463	\$	1,061	
2011	110,000	46,	230		5,873		651	
2012	120,000	40,9	940		5,770		211	
2013	125,000	35,	305		-		-	
2014	130,000	29,4	440		-		-	
Thereafter	575,000	54,	395					
Total	\$ 1,167,882	257,	485	\$	17,106	\$	1,923	

²County of Mahnomen, Minnesota, Gross Revenue Hospital Facilities Bond, Series 2007, matures in February 2018. Bond bears interest rate coupon at 4.6 percent.

7. <u>Mahnomen Health Center</u> (Continued)

G. Investment in Joint Venture

The Health Center and other hospitals (all of which are unrelated parties to the Health Center) formed a non-profit corporation known as Central Minnesota Diagnostic, Inc. (CMDI). CMDI was organized to provide certain agreed-upon shared services to those hospitals who are members of this corporation.

CMDI provides the equipment for CT scans for the Health Center's patients. The Health Center billed and collected the revenue for these services to patients and paid CMDI \$209,100 in 2009 for the use of the equipment. Accounts payable to CMDI for these services at December 31, 2009, amounted to \$16,200. At December 31, 2009, the Health Center owned 0.57 percent of CMDI.

Summarized financial information from the financial statements of CMDI at December 31, 2009, and for the year then ended, is presented below:

Total Assets	\$ 45,351,800
Total Liabilities	\$ 9,570,680
Members' equity	
Retained earnings	 35,781,120
Total Liabilities and Members' Equity	\$ 45,351,800
	_
Total Operating Revenue	\$ 40,069,306
Net Income	\$ 18,385,669

H. <u>Defined Benefit Pension Plan</u>

The Health Center contributes to the Public Employees Retirement Fund (PERF), a cost-sharing multiple-employer defined benefit pension plan administered by PERA. PERF provides retirement, disability, and death benefits to plan members and beneficiaries. The plan is established and administered in accordance with Minn. Stat. chs. 353 and 356. See Note 4.A. for information on the plan description and funding policy.

7. Mahnomen Health Center

H. <u>Defined Benefit Pension Plan</u> (Continued)

Benefits established by state statute are based upon the member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. PERA issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by contacting PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103, or by calling 651-296-7460 or 1-800-652-9026.

Funding Policy

Plan members are required to contribute 6.00 percent of the annual covered salary, and the Health Center is required to contribute at an actuarially determined rate. The Health Center's current rate is 6.75 percent of annual covered payroll. The contribution requirements of plan members and the Health Center are established and may be amended by state statute. The Health Center's contributions, equal to the required contributions, to PERF for the year ended December 31, 2009, were \$170,633. The Health Center's contributions were equal to the contractually required contributions for each year as set by state statute.

I. Concentrations of Credit Risk

The Health Center grants credit without collateral to its patients and residents, most of whom are insured under third-party payor agreements. The mix of receivables from third-party payors, patients, and residents at December 31, 2009, was as follows:

Medicare	31%
Blue Cross	7
Medicaid	19
Commercial insurance	12
Other third-party payors, patients, and residents	31
Total	100%

7. <u>Mahnomen Health Center</u> (Continued)

J. Restricted Expendable Net Assets

Restricted, expendable net assets are available for the following purposes as of December 31, 2009:

Expendable for operations

\$ 16,425

K. Related-Party Transactions

In August 1999, the County issued \$1,100,000 of General Obligation Nursing Home Revenue Bonds, Series 1999, to finance improvements to the nursing home portion of the Health Center. The bonds are general obligations of the County for which the County pledged its full faith, credit, and taxing powers. The County made a principal payment of \$75,000 for the year ended December 31, 2009, and made an interest payment of \$30,024 related to the Series 1999 Bonds.

L. <u>Commitments and Contingencies</u>

Malpractice Claims

The Health Center's malpractice insurance is a claims-made policy subject to a limit of \$1 million per claim and an annual aggregate limit of \$5 million. Should this policy lapse and not be replaced with equivalent coverage, claims based upon occurrence during its term, but reported subsequent thereto, will be uninsured.

Litigation, Claims, and Other Disputes

The Health Center is subject to the usual contingencies in the normal course of operations relating to the performance of its tasks under its various programs. In the opinion of management, the ultimate settlement of litigation, claims, and disputes in process will not be material to the financial position of the Health Center.

7. <u>Mahnomen Health Center</u>

L. Commitments and Contingencies (Continued)

Other

In the normal course of business, there could be various outstanding contingent liabilities such as, but not limited to, the following:

- lawsuits alleging negligence in care,
- environmental pollution,
- violation of the regulatory body's rules and regulations, and
- violation of federal and/or state laws.

No contingent liabilities such as, but not limited to those described above, are reflected in the accompanying financial statements. No such liabilities have been asserted and, therefore, no estimate of loss, if any, is determinable.







Schedule 1

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgete		ints	Actual	Variance with		
	 Original		Final	 Amounts	Fi	nal Budget	
Revenues							
Taxes	\$ 2,373,186	\$	2,373,186	\$ 1,999,754	\$	(373,432)	
Licenses and permits	6,350		6,350	7,641		1,291	
Intergovernmental	4,503,483		4,503,483	4,362,552		(140,931)	
Charges for services	283,110		283,110	296,043		12,933	
Fines and forfeits	16,500		16,500	11,029		(5,471)	
Gifts and contributions	-		-	1,050		1,050	
Investment earnings	125,781		125,781	75,036		(50,745)	
Miscellaneous	 34,238		34,238	 27,410		(6,828)	
Total Revenues	\$ 7,342,648	\$	7,342,648	\$ 6,780,515	\$	(562,133)	
Expenditures							
Current							
General government							
Commissioners	\$ 182,679	\$	182,679	\$ 175,892	\$	6,787	
Courts	18,000		18,000	25,986		(7,986)	
County auditor	229,148		229,148	201,303		27,845	
License bureau	71,083		71,083	65,497		5,586	
County treasurer	133,042		133,042	123,854		9,188	
County assessor	148,208		148,208	138,198		10,010	
Elections	1,450		1,450	3,952		(2,502)	
Accounting and auditing	55,000		55,000	73,133		(18,133)	
Data processing	174,352		174,352	149,972		24,380	
Attorney	368,540		368,540	334,331		34,209	
Contracted legal services	75,000		75,000	82,535		(7,535)	
Law library	18,000		18,000	12,973		5,027	
Recorder	101,055		101,055	87,308		13,747	
Planning and zoning	23,303		23,303	20,920		2,383	
Buildings and plant	189,661		189,661	179,929		9,732	
Veterans service officer	26,962		26,962	21,845		5,117	
Unallocated	 161,115		161,115	 89,129		71,986	
Total general government	\$ 1,976,598	\$	1,976,598	\$ 1,786,757	\$	189,841	

<u>Schedule 1</u> (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgeted Amounts			Actual	Variance with		
		Original		Final	 Amounts	Fi	nal Budget
Expenditures							
Current (Continued)							
Public safety							
Sheriff	\$	2,031,785	\$	2,031,785	\$ 2,096,614	\$	(64,829)
Boat and water safety		4,100		4,100	1,311		2,789
Emergency services		40,830		40,830	20,090		20,740
Coroner		8,500		8,500	13,284		(4,784)
E-911 system		82,081		82,081	137,910		(55,829)
Victim assistance		59,754		59,754	60,316		(562)
Probation and parole		136,789		136,789	150,294		(13,505)
County safety program		14,843		14,843	9,272		5,571
Snowmobile safety		1,654		1,654	 2,620		(966)
Total public safety	\$	2,380,336	\$	2,380,336	\$ 2,491,711	\$	(111,375)
Health							
Nursing service	\$	63,000	\$	63,000	\$ 62,982	\$	18
Culture and recreation							
Parks	\$	1,000	\$	1,000	\$ -	\$	1,000
County/regional library		27,758		27,758	27,758		-
Snowmobile trails		65,000		65,000	 94,497		(29,497)
Total culture and recreation	\$	93,758	\$	93,758	\$ 122,255	\$	(28,497)
Conservation of natural resources							
County extension	\$	73,691	\$	73,691	\$ 70,831	\$	2,860
Soil and water conservation		54,939		54,939	54,759		180
Agricultural inspections		9,283		9,283	8,635		648
Agricultural society/County fair		5,500		5,500	5,500		-
Predator control		1,000		1,000	544		456
Water planning		21,880		21,880	 22,714		(834)
Total conservation of natural							
resources	\$	166,293	\$	166,293	\$ 162,983	\$	3,310

<u>Schedule 1</u> (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgeted	l Amou	ınts	Actual	Variance with		
	 Original		Final	 Amounts	Fi	nal Budget	
Expenditures							
Current (Continued)							
Economic development							
Airport	\$ 2,513,206	\$	2,513,206	\$ 2,078,667	\$	434,539	
Debt service							
Principal	\$ -	\$	-	\$ 6,957	\$	(6,957)	
Interest	-		-	439		(439)	
Administrative (fiscal) charges	 -		-	 69		(69)	
Total debt service	\$ 	\$		\$ 7,465	\$	(7,465)	
Total Expenditures	\$ 7,193,191	\$	7,193,191	\$ 6,712,820	\$	480,371	
Excess of Revenues Over (Under)							
Expenditures	\$ 149,457	\$	149,457	\$ 67,695	\$	(81,762)	
Other Financing Sources (Uses)							
Transfers in	\$ -	\$	-	\$ 15,887	\$	15,887	
Proceeds from capital lease/installment							
purchase	 -		-	 15,560		15,560	
Total Other Financing Sources							
(Uses)	\$ -	\$	-	\$ 31,447	\$	31,447	
Net Change in Fund Balance	\$ 149,457	\$	149,457	\$ 99,142	\$	(50,315)	
Fund Balance - January 1	 1,487,983		1,487,983	1,487,983		-	
Fund Balance - December 31	\$ 1,637,440	\$	1,637,440	\$ 1,587,125	\$	(50,315)	

Schedule 2

BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	 Budgeted	l Amou	ints		Actual	Vai	riance with
	Original		Final		Amounts	Fir	nal Budget
Revenues							
Taxes	\$ 485,661	\$	485,661	\$	417,510	\$	(68,151)
Special assessments	5,000		5,000	·	5,525		525
Intergovernmental	2,286,739		2,286,739		2,490,751		204,012
Charges for services	80,000		80,000		98,006		18,006
Miscellaneous	 		<u> </u>		20,368		20,368
Total Revenues	\$ 2,857,400	\$	2,857,400	\$	3,032,160	\$	174,760
Expenditures							
Current							
Highways and streets							
Administration	\$ 377,894	\$	377,894	\$	273,711	\$	104,183
Maintenance	742,008		742,008		766,770		(24,762)
Construction	1,587,187		1,587,187		1,412,185		175,002
Equipment maintenance and shop	233,871		233,871		212,135		21,736
Materials and services for resale	 83,586		83,586		56,646		26,940
Total highways and streets	\$ 3,024,546	\$	3,024,546	\$	2,721,447	\$	303,099
Intergovernmental							
Highways and streets	\$ 107,000	\$	107,000	\$	115,963	\$	(8,963)
Debt service							
Principal	\$ -	\$	-	\$	2,817	\$	(2,817)
Interest	 				633		(633)
Total debt service	\$ 	\$		\$	3,450	\$	(3,450)
Total Expenditures	\$ 3,131,546	\$	3,131,546	\$	2,840,860	\$	290,686
Excess of Revenues Over (Under)							
Expenditures	\$ (274,146)	\$	(274,146)	\$	191,300	\$	465,446
Fund Balance - January 1	858,113		858,113		858,113		-
Increase (decrease) in reserved for inventories	 				(22,949)		(22,949)
Fund Balance - December 31	\$ 583,967	\$	583,967	\$	1,026,464	\$	442,497

Schedule 3

BUDGETARY COMPARISON SCHEDULE SOCIAL SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgeted Amounts	ints	Actual	Variance with			
		Original		Final	 Amounts	Fi	nal Budget
Revenues							
Taxes	\$	778,853	\$	778,853	\$ 642,260	\$	(136,593)
Intergovernmental		1,509,008		1,509,008	1,715,995		206,987
Charges for services		107,250		107,250	113,358		6,108
Miscellaneous		13,700		13,700	 48,573		34,873
Total Revenues	\$	2,408,811	\$	2,408,811	\$ 2,520,186	\$	111,375
Expenditures							
Current							
Human services							
Income maintenance	\$	871,484	\$	871,484	\$ 875,797	\$	(4,313)
Social services		1,480,327		1,480,327	1,428,358		51,969
Transportation		157,000		157,000	 237,645		(80,645)
Total Expenditures	\$	2,508,811	\$	2,508,811	\$ 2,541,800	\$	(32,989)
Excess of Revenues Over (Under)							
Expenditures	\$	(100,000)	\$	(100,000)	\$ (21,614)	\$	78,386
Fund Balance - January 1		702,237		702,237	702,237		
Fund Balance - December 31	\$	602,237	\$	602,237	\$ 680,623	\$	78,386

Schedule 4

SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS DECEMBER 31, 2009

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
January 1, 2009	\$0	\$1,914,577	\$1,914,577	0.0%	\$3,323,915	57.6%

See Note 4.C., Other Postemployment Benefits, for more information.

Multi-year trend information is not available at this time, as Governmental Accounting Standards Board Statement 45 was implemented in 2009.

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2009

1. <u>Budgetary Information</u>

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds, except the Forfeited Tax Sale Special Revenue Fund, the Hospital Special Revenue Fund, the Hospital Steam Line Debt Service Fund, and the Mahnomen Health Center Debt Service Fund. All annual appropriations lapse at fiscal year-end.

On or before mid-June of each year, all departments and agencies submit requests for appropriations to the County Auditor so that a budget can be prepared. Before October 31, the proposed budget is presented to the County Board for review. The Board holds public hearings, and a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require approval of the County Board. The legal level of budgetary control (the level at which expenditures may not legally exceed appropriations) is the fund level. Encumbrance accounting is employed in governmental funds.

Encumbrances (purchase orders and contracts) outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reapportioned and honored during the subsequent year.

2. Excess of Expenditures Over Budget

The following is a summary of the individual major fund which had expenditures in excess of budget for the year ended December 31, 2009.

	Ex	penditures	 Final Budget	I	Excess
Social Services Special Revenue Fund	\$	2,541,800	\$ 2,508,811	\$	32,989







NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

The <u>Solid Waste Fund</u> accounts for the County's share of operations of the Fosston incinerator and for costs of the Sanitation Department and the demolition site. Financing is provided by special assessments levied against benefiting users.

The <u>Ditch Fund</u> accounts for the financial transactions of the County drainage systems. Financing is provided by special assessments levied against benefited property owners.

The <u>Hospital Fund</u> accounts for tax revenues collected and accumulated to fund future needs related to the Mahnomen Health Center.

The <u>Forfeited Tax Sale Fund</u> accounts for the proceeds from the sale or rental of land forfeited to the State of Minnesota. The net proceeds, after deducting the expense for the County for managing the tax-forfeited land, are apportioned to various County funds and taxing districts. Title to the tax-forfeited land remains with the state until sold by the County.

DEBT SERVICE FUNDS

The <u>Hospital Steam Line Fund</u> accounts for the retirement of an energy loan used to finance construction of a steam line between the Mahnomen Health Center and the school. The Hospital Steam Line Debt Service Fund was closed in 2009.

The <u>Nursing Home Revenue Bonds Fund</u> accounts for the retirement of general obligation bonds issued for the nursing home construction project. The bonds will be retired from net revenues and an annual ad valorem tax levied by the County. The fund also accounts for the receipt and use of the proceeds of these bonds.

The <u>Mahnomen Health Center Bonds Fund</u> accounts for the retirement of gross revenue hospital facilities bonds issued for the Mahnomen Health Center construction project.



Statement A-1

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2009

	Special Revenue tement B-1)	Debt Service tement C-1)	(Total Exhibit 3)
Assets				
Current assets				
Cash and pooled investments	\$ 752,248	\$ 247,270	\$	999,518
Undistributed cash in agency funds	3,013	1,729		4,742
Taxes receivable				
Current - net	-	2,141		2,141
Prior - net	68	1,139		1,207
Special assessments receivable	5.550			5.552
Current - net	5,552	-		5,552
Prior	4,902	-		4,902
Noncurrent - net Accounts receivable	40,500	-		40,500
Accounts receivable Accrued interest receivable	6,348	- 56		6,348 56
Due from other governments	- 686	30		686
Noncurrent assets	000	-		080
Long-term receivables	_	132,133		132,133
Long-term receivables	 	132,133		132,133
Total Assets	\$ 813,317	\$ 384,468	\$	1,197,785
Liabilities and Fund Balances				
Liabilities				
Accounts payable	\$ 13,628	\$ -	\$	13,628
Salaries payable	1,830	-		1,830
Due to other funds	2,365	-		2,365
Due to other governments	24,692	-		24,692
Deferred revenue - unavailable	 49,237	 2,374		51,611
Total Liabilities	\$ 91,752	\$ 2,374	\$	94,126
Fund Balances				
Reserved for SCORE	\$ 34,356	\$ -	\$	34,356
Reserved for long-term receivables	-	132,133		132,133
Unreserved				
Designated for debt service	-	249,961		249,961
Undesignated	 687,209	 -		687,209
Total Fund Balances	\$ 721,565	\$ 382,094	\$	1,103,659
Total Liabilities and Fund Balances	\$ 813,317	\$ 384,468	\$	1,197,785

Statement A-2

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

]	Special Revenue tement B-2)		Debt Service tement C-2)	Total (Exhibit 5)		
Revenues							
Taxes	\$	676	\$	73,201	\$	73,877	
Special assessments		143,008		-		143,008	
Intergovernmental		69,225		164,469		233,694	
Charges for services		8,880		-		8,880	
Investment earnings		-		739		739	
Miscellaneous		4,402		12,405		16,807	
Total Revenues	\$	226,191	\$	250,814	\$	477,005	
Expenditures							
Current							
Sanitation	\$	253,778	\$	-	\$	253,778	
Conservation of natural resources		28,746		-		28,746	
Debt service							
Principal		-		703,500		703,500	
Interest		-		78,683		78,683	
Bond issuance costs		-		10,670		10,670	
Administrative - fiscal charges			-	383		383	
Total Expenditures	<u></u> \$	282,524	\$	793,236	\$	1,075,760	
Excess of Revenues Over (Under)							
Expenditures	\$	(56,333)	\$	(542,422)	\$	(598,755)	
Other Financing Sources (Uses)							
Transfers out	\$	(1,056)	\$	(14,831)	\$	(15,887)	
Proceeds from sale of refunding bonds		-		560,000		560,000	
Bond adjustment		-		121,000		121,000	
Total Other Financing Sources (Uses)	\$	(1,056)	\$	666,169	\$	665,113	
Net Change in Fund Balance	\$	(57,389)	\$	123,747	\$	66,358	
Fund Balance - January 1		778,954		258,347		1,037,301	
Fund Balance - December 31	\$	721,565	\$	382,094	\$	1,103,659	

Statement B-1

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS DECEMBER 31, 2009

	 Solid Waste	 Ditch	 Hospital	orfeited ax Sale	Total (Statement A-	
<u>Assets</u>						
Cash and pooled investments	\$ 378,744	\$ 261,027	\$ 111,243	\$ 1,234	\$	752,248
Undistributed cash in agency funds Taxes receivable	2,177	836	-	-		3,013
Prior - net	-	-	68	-		68
Special assessments receivable						
Current - net	5,390	162	-	-		5,552
Delinquent	4,896	6	-	-		4,902
Noncurrent - net	-	40,500	-	-		40,500
Accounts receivable	6,048	-	-	300		6,348
Due from other governments	 	 686	 	 		686
Total Assets	\$ 397,255	\$ 303,217	\$ 111,311	\$ 1,534	\$	813,317
<u>Liabilities and Fund Balances</u> Liabilities						
Accounts payable	\$ 13,628	\$ -	\$ -	\$ -	\$	13,628
Salaries payable	1,830	-	-	-		1,830
Due to other funds	1,106	203	-	1,056		2,365
Due to other governments	12,503	11,711	-	478		24,692
Deferred revenue - unavailable	 7,837	 41,334	 66	 		49,237
Total Liabilities	\$ 36,904	\$ 53,248	\$ 66	\$ 1,534	\$	91,752
Fund Balances						
Reserved for SCORE	\$ 34,356	\$ -	\$ -	\$ -	\$	34,356
Unreserved						
Undesignated	 325,995	 249,969	 111,245	 		687,209
Total Fund Balances	\$ 360,351	\$ 249,969	\$ 111,245	\$ 	\$	721,565
Total Liabilities and Fund						
Balances	\$ 397,255	\$ 303,217	\$ 111,311	\$ 1,534	\$	813,317

Statement B-2

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	Solid Waste	 Ditch	 Hospital	orfeited Cax Sale	(Sta	Total tement A-2)
Revenues						
Taxes	\$ 643	\$ -	\$ 33	\$ -	\$	676
Special assessments	103,997	39,011	-	-		143,008
Intergovernmental	69,225	-	-	-		69,225
Charges for services	8,880	-	-	-		8,880
Miscellaneous	 2,893	 	 	 1,509		4,402
Total Revenues	\$ 185,638	\$ 39,011	\$ 33	\$ 1,509	\$	226,191
Expenditures						
Current						
Sanitation	\$ 253,778	\$ -	\$ -	\$ -	\$	253,778
Conservation of natural resources	 	 28,293	 -	 453		28,746
Total Expenditures	\$ 253,778	\$ 28,293	\$ 	\$ 453	\$	282,524
Excess of Revenues Over (Under)						
Expenditures	\$ (68,140)	\$ 10,718	\$ 33	\$ 1,056	\$	(56,333)
Other Financing Sources (Uses)						
Transfers out	 -	-	 -	 (1,056)		(1,056)
Net Change in Fund Balance	\$ (68,140)	\$ 10,718	\$ 33	\$ -	\$	(57,389)
Fund Balance - January 1	 428,491	 239,251	111,212	 		778,954
Fund Balance - December 31	\$ 360,351	\$ 249,969	\$ 111,245	\$ 	\$	721,565

Statement C-1

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DEBT SERVICE FUNDS DECEMBER 31, 2009

	rsing Home enue Bonds	 Iahnomen Health nter Bonds	(Sta	Total tement A-1)
<u>Assets</u>				
Current assets				
Cash and pooled investments	\$ 105,966	\$ 141,304	\$	247,270
Undistributed cash in agency funds	1,729	-		1,729
Taxes receivable				
Current - net	2,141	-		2,141
Prior - net	1,139	-		1,139
Accrued interest receivable	-	56		56
Noncurrent assets	100 100			100 100
Long-term receivables	 132,133	 <u> </u>		132,133
Total Assets	\$ 243,108	\$ 141,360	\$	384,468
<u>Liabilities and Fund Balances</u>				
Liabilities				
Deferred revenue - unavailable	\$ 2,374	\$ 	\$	2,374
Fund Balances				
Reserved for long-term receivables	\$ 132,133	\$ -	\$	132,133
Unreserved				
Designated for debt service	 108,601	 141,360		249,961
Total Fund Balances	\$ 240,734	\$ 141,360	\$	382,094
Total Liabilities and Fund Balances	\$ 243,108	\$ 141,360	\$	384,468

Statement C-2

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS DEBT SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	Hospital seam Line	rsing Home venue Bonds	lahnomen Health nter Bonds	(Sta	Total
Revenues					
Taxes	\$ -	\$ 73,201	\$ -	\$	73,201
Intergovernmental	-	6,370	158,099		164,469
Investment earnings	-	-	739		739
Miscellaneous	-	 12,405	 -		12,405
Total Revenues	\$ 	\$ 91,976	\$ 158,838	\$	250,814
Expenditures					
Debt service					
Principal	\$ -	\$ 608,500	\$ 95,000	\$	703,500
Interest	-	22,908	55,775		78,683
Bond issuance costs	-	10,670	-		10,670
Administrative - fiscal charges	 	 383	 		383
Total Expenditures	\$ -	\$ 642,461	\$ 150,775	\$	793,236
Excess of Revenues Over (Under)					
Expenditures	\$ 	\$ (550,485)	\$ 8,063	\$	(542,422)
Other Financing Sources (Uses)					
Transfers out	\$ (14,831)	\$ -	\$ -	\$	(14,831)
Proceeds from sale of refunding bonds	-	560,000	-		560,000
Bond adjustment	 -	 121,000	 		121,000
Total Other Financing Sources					
(Uses)	\$ (14,831)	\$ 681,000	\$ -	\$	666,169
Net Change in Fund Balance	\$ (14,831)	\$ 130,515	\$ 8,063	\$	123,747
Fund Balance - January 1	 14,831	 110,219	 133,297		258,347
Fund Balance - December 31	\$ -	\$ 240,734	\$ 141,360	\$	382,094

Schedule 5

BUDGETARY COMPARISON SCHEDULE SOLID WASTE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgeted		Amou	Amounts		Actual		Variance with	
		Original		Final		Amounts	Fir	nal Budget	
Revenues									
Taxes	\$	-	\$	-	\$	643	\$	643	
Special assessments		100,000		100,000		103,997		3,997	
Intergovernmental		55,000		55,000		69,225		14,225	
Charges for services		3,000		3,000		8,880		5,880	
Miscellaneous		100		100		2,893		2,793	
Total Revenues	\$	158,100	\$	158,100	\$	185,638	\$	27,538	
Expenditures									
Current									
Sanitation									
Solid waste		236,293		236,293		253,778		(17,485)	
Excess of Revenues Over (Under)									
Expenditures	\$	(78,193)	\$	(78,193)	\$	(68,140)	\$	10,053	
Other Financing Sources (Uses)									
Transfers in	\$	13,750	\$	13,750	\$	-	\$	(13,750)	
Transfers out		(13,750)		(13,750)				13,750	
Total Other Financing Sources									
(Uses)	\$	-	\$	-	\$		\$		
Change in Fund Balance	\$	(78,193)	\$	(78,193)	\$	(68,140)	\$	10,053	
Fund Balance - January 1		428,491		428,491		428,491			
Fund Balance - December 31	\$	350,298	\$	350,298	\$	360,351	\$	10,053	

Schedule 6

BUDGETARY COMPARISON SCHEDULE DITCH SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgeted Ar			mounts		Actual		Variance with	
		Original		Final		Amounts	Fin	al Budget	
Revenues									
Special assessments	\$	40,500	\$	40,500	\$	39,011	\$	(1,489)	
Expenditures									
Current									
Conservation of natural resources									
Drainage ditches	\$	40,500	\$	40,500	\$	26,726	\$	13,774	
Other				-		1,567		(1,567)	
Total Expenditures	\$	40,500	\$	40,500	\$	28,293	\$	12,207	
Excess of Revenues Over (Under)									
Expenditures	\$	-	\$	-	\$	10,718	\$	10,718	
Fund Balance - January 1		239,251		239,251		239,251			
Fund Balance - December 31	\$	239,251	\$	239,251	\$	249,969	\$	10,718	

Schedule 7

BUDGETARY COMPARISON SCHEDULE NURSING HOME REVENUE BONDS DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgeted		Amounts		Actual		Variance with	
		Original		Final		Amounts	Fi	nal Budget
Revenues								
Taxes	\$	88,608	\$	88,608	\$	73,201	\$	(15,407)
Intergovernmental		-		-		6,370		6,370
Miscellaneous		-		-		12,405		12,405
Total Revenues	\$	88,608	\$	88,608	\$	91,976	\$	3,368
Expenditures								
Debt service								
Principal	\$	58,500	\$	58,500	\$	608,500	\$	(550,000)
Interest		24,854		24,854		22,908		1,946
Bond issuance costs		-		-		10,670		(10,670)
Administrative - fiscal charges		-		-		383		(383)
Total Expenditures	\$	83,354	\$	83,354	\$	642,461	\$	(559,107)
Excess of Revenues Over (Under)								
Expenditures	\$	5,254	\$	5,254	\$	(550,485)	\$	(555,739)
Other Financing Sources (Uses)								
Proceeds from sale of refunding bonds	\$	-	\$	-	\$	560,000	\$	560,000
Bond adjustment		-		-		121,000		121,000
Total Other Financing Sources								
(Uses)	\$	-	\$	-	\$	681,000	\$	681,000
Net Change in Fund Balance	\$	5,254	\$	5,254	\$	130,515	\$	125,261
Fund Balance - January 1		110,219		110,219		110,219		
Fund Balance - December 31	\$	115,473	\$	115,473	\$	240,734	\$	125,261



FIDUCIARY FUNDS

AGENCY FUNDS

The <u>Headwaters Commission Fund</u> accounts for the collection and payment of taxes due to the Headwaters Regional Development Commission.

The <u>School Districts Fund</u> accounts for the collection and payment of funds due to school districts.

The <u>State Revenue Fund</u> accounts for the state's share of fines, delinquent and severed mineral tax, assurance, and mortgage registry tax.

The <u>Taxes and Penalties Fund</u> accounts for the collection of taxes and penalties and their payment to the various taxing districts.

The <u>Townships and Cities Fund</u> accounts for the collection and payment of funds due to towns and cities.

The <u>Watershed Fund</u> accounts for the collection and payment of funds due to the watershed districts.

The <u>Advanced Life Support Fund</u> accounts for the collection and payment of funds due to the Mahnomen Health Center for ambulance services.

The <u>Cafeteria Plan Fund</u> accounts for the payroll deductions and disbursements of a County-administered cafeteria plan.



Statement D-1

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL\ AGENCY\ FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2009

	Balance nuary 1	 Additions	 Deductions	nlance mber 31
HEADWATERS COMMISSION				
<u>Assets</u>				
Cash and pooled investments	\$ <u>-</u>	\$ 9,307	\$ 9,307	\$ <u>-</u>
<u>Liabilities</u>				
Due to other governments	\$ 	\$ 9,307	\$ 9,307	\$
SCHOOL DISTRICTS				
<u>Assets</u>				
Cash and pooled investments	\$ -	\$ 1,128,469	\$ 1,128,469	\$ -
<u>Liabilities</u>				
Due to other governments	\$ 	\$ 1,128,469	\$ 1,128,469	\$
COLUMN THE DESCRIPTION OF				
STATE REVENUE Assets				
Cash and pooled investments Accounts receivable	\$ 1,160 10,011	\$ 274,578	\$ 274,930 10,011	\$ 808
Total Assets	\$ 11,171	\$ 274,578	\$ 284,941	\$ 808
<u>Liabilities</u>				
Due to other governments	\$ 11,171	\$ 274,578	\$ 284,941	\$ 808

Statement D-1 (Continued)

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL\ AGENCY\ FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2009

	Balance inuary 1	 Additions	I	Deductions	Balance ember 31
TAXES AND PENALTIES					
<u>Assets</u>					
Cash and pooled investments	\$ 64,088	\$ 5,356,649	\$	5,366,666	\$ 54,071
<u>Liabilities</u>					
Due to other governments	\$ 64,088	\$ 5,356,649	\$	5,366,666	\$ 54,071
TOWNSHIPS AND CITIES					
<u>Assets</u>					
Cash and pooled investments Accounts receivable	\$ 807 207	\$ 816,004	\$	809,842 207	\$ 6,969
Total Assets	\$ 1,014	\$ 816,004	\$	810,049	\$ 6,969
<u>Liabilities</u>					
Due to other governments	\$ 1,014	\$ 816,004	\$	810,049	\$ 6,969
WATERSHED					
<u>Assets</u>					
Cash and pooled investments	\$ -	\$ 216,600	\$	216,600	\$ -
<u>Liabilities</u>					
Due to other governments	\$ -	\$ 216,600	\$	216,600	\$ -

Statement D-1 (Continued)

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf ALL\ AGENCY\ FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2009

	Salance nuary 1	 Additions	<u> </u>	Deductions	Balance cember 31
ADVANCED LIFE SUPPORT					
<u>Assets</u>					
Cash and pooled investments	\$ 26	\$ 54,405	\$	54,431	\$
<u>Liabilities</u>					
Due to other governments	\$ 26	\$ 54,405	\$	54,431	\$ -
CARRETTINA					
<u>CAFETERIA PLAN</u> <u>Assets</u>					
Cash and pooled investments Accounts receivable	\$ 4,846 -	\$ 12,388 461	\$	14,169 -	\$ 3,065 461
Total Assets	\$ 4,846	\$ 12,849	\$	14,169	\$ 3,526
<u>Liabilities</u>					
Due to other governments	\$ 4,846	\$ 12,849	\$	14,169	\$ 3,526
TOTAL ALL ACTIVITY FUNDS					
TOTAL ALL AGENCY FUNDS					
<u>Assets</u>					
Cash and pooled investments Accounts receivable	\$ 70,927 10,218	\$ 7,868,400 461	\$	7,874,414 10,218	\$ 64,913 461
Total Assets	\$ 81,145	\$ 7,868,861	\$	7,884,632	\$ 65,374
<u>Liabilities</u>					
Due to other governments	\$ 81,145	\$ 7,868,861	\$	7,884,632	\$ 65,374







Schedule 8

SCHEDULE OF DEPOSITS AND INVESTMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

	Number	Interest Rate (%)	Maturity Dates	Fair Value	
Cash and Pooled Investments					
Cash on hand	N/A	N/A	N/A	\$ 2,700	
Cash with broker	N/A	N/A	Continuous	(200,000)	
Non-interest-bearing checking	One	N/A	N/A	459	
Interest-bearing checking	Six	0.20 to 0.50	Continuous	2,439,575	
Passbook savings	Three	0.30	Continuous	181,259	
Certificates of deposit	Two	1.60 to 2.48	February 6, 2010, to September 28, 2010	35,000	
Money market savings	Four	0.70 to 1.14	Continuous	532,862	
Certificates of deposit with broker	Five	2.20 to 4.30	August 27, 2010, to June 13, 2011	583,017	
Federal National Mortgage Association	Three	2.00 to 2.25	July 7, 2014, to January 15, 2015	294,947	
Federal Home Loan Mortgage Corporation	One	2.00	August 26, 2014	100,415	
Federal Home Loan Bank	Two	2.00	December 11, 2015, to December 23, 2019	399,800	
Total Cash and Pooled Investments				\$ 4,370,034	

Schedule 9

BALANCE SHEET BY DITCH DITCH SPECIAL REVENUE FUND DECEMBER 31, 2009

	 County Ditch No. 3	 Joint Ditch No. 55		County Ditch No. 91-91A	 Total
<u>Assets</u>					
Cash and pooled investments Undistributed cash in agency funds Special assessments receivable	\$ 13,069 48	\$ 133,415 46	\$	114,543 742	\$ 261,027 836
Current - net	18	86		64	168
Noncurrent - net	3,000	7,500		30,000	40,500
Due from other governments	 49	 82		555	 686
Total Assets	\$ 16,184	\$ 141,129	\$	145,904	\$ 303,217
Liabilities and Fund Balance					
Liabilities					
Due to other funds	\$ -	\$ -	\$	203	\$ 203
Due to other governments	-	11,711		-	11,711
Deferred revenue - unavailable	 3,047	 7,668	_	30,619	 41,334
Total Liabilities	\$ 3,047	\$ 19,379	\$	30,822	\$ 53,248
Fund Balance					
Unreserved					
Undesignated	 13,137	 121,750	_	115,082	 249,969
Total Liabilities and Fund Balance	\$ 16,184	\$ 141,129	\$	145,904	\$ 303,217

Schedule 10

SCHEDULE OF INTERGOVERNMENTAL REVENUE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

Shared Revenue		
State	_	
Highway users tax	\$	2,240,993
County program aid		889,989
PERA rate reimbursement		10,235
Disparity reduction aid		65,203
Police aid		72,588
Market value credit		263,746
Market value credit - mobile home		727
Indian casino aid		82,836
Property tax reimbursement - casino		450,000
Total Shared Revenue	\$	4,076,317
Reimbursement for Services		
State		
Minnesota Department of Human Services	\$	298,072
Payments		
Local		
Other contributions	\$	175,208
Local contributions		13,750
Payments in lieu of taxes		54,138
Total Payments	\$	243,096
Grants		
State		
Minnesota Department/Board of		
Corrections	\$	18,796
Public Safety		140,029
Transportation		263,941
Natural Resources		99,466
Human Services		412,571
Water and Soil Resources		40,308
Pollution Control Agency		55,475
Peace Officer Standards and Training Board		5,550
Total State	\$	1,036,136

Schedule 10 (Continued)

SCHEDULE OF INTERGOVERNMENTAL REVENUE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

$Grants\ (Continued)$

Federal	

Department of	
Agriculture	\$ 92,661
Justice	197,446
Transportation	2,016,473
Health and Human Services	779,770
Homeland Security	63,021
Total Federal	\$ 3,149,371
Total State and Federal Grants	\$ 4,185,507
Total Intergovernmental Revenue	\$ 8,802,992



MAHNOMEN COUNTY MAHNOMEN, MINNESOTA

Schedule 11

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2009

I. SUMMARY OF AUDITOR'S RESULTS

- A. Our report expresses unqualified opinions on the basic financial statements of Mahnomen County.
- B. Deficiencies in internal control were disclosed by the audit of financial statements of Mahnomen County and are reported in the "Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*." One of the significant deficiencies is a material weakness.
- C. No instances of noncompliance material to the financial statements of Mahnomen County were disclosed during the audit.
- D. No matters involving internal control over compliance relating to the audit of the major federal award programs were reported in the "Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with OMB Circular A-133."
- E. The Auditor's Report on Compliance for the major federal award programs for Mahnomen County expresses an unqualified opinion.
- F. No findings were disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133.
- G. The major programs are:

Airport Improvement Program	CFDA #20.106
Child Support Enforcement Cluster	
Child Support Enforcement	CFDA #93.563
Child Support Enforcement - ARRA	CFDA #93.563

- H. The threshold for distinguishing between Types A and B programs was \$300,000.
- I. Mahnomen County was not determined to be a low-risk auditee.

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INTERNAL CONTROL

PREVIOUSLY REPORTED ITEMS NOT RESOLVED

96-4 Segregation of Duties

Due to the limited number of personnel within several County offices, segregation of accounting duties necessary to ensure adequate internal accounting control is not possible. This is not unusual in operations the size of Mahnomen County; however, the County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an internal control point of view.

Without proper segregation of duties, errors or irregularities may not be detected timely.

We recommend that Mahnomen County's management be aware of the lack of segregation of duties within the accounting function and implement oversight procedures to ensure that internal control policies and procedures are being implemented by staff.

Client's Response:

While understanding that implementation of "Segregation of Duties" is not a cost effective practice for the taxpayers of the County, the Department Heads are aware of the incompatible duties and will continue to monitor the operations of their respective offices to ensure that cash, reporting, receivables, and other items are maintained currently and correctly. The Auditor's and Treasurer's Office will continue attempting to cross train and rotate duties with its office staff to the best of their abilities, to ensure safe handling of all County, State, and Federal Transactions.

06-2 <u>Preparation of Financial Statements</u>

Mahnomen County is required to prepare financial statements in accordance with generally accepted accounting principles (GAAP). The preparation of the financial statements is the responsibility of the County's management. Financial statement preparation in accordance with GAAP requires internal control over both: (1) recording, processing, and summarizing accounting data (maintaining internal books and records); and (2) preparing and reporting appropriate government-wide and fund financial statements, including the related notes to the financial statements.

Mahnomen County has established controls and procedures for the recording, processing, and summarizing of its accounting data used in the preparation of its financial statements.

As is the case with many small and medium-sized entities, the County has relied on its independent external auditors to assist in the preparation of the basic financial statements, including notes to the financial statements, as part of its external financial reporting process. Accordingly, the County's ability to prepare financial statements in accordance with GAAP is based, at least in part, on its reliance on its external auditors, who cannot by definition be considered part of the government's internal control. This condition was caused by the County's decision that it is more cost effective to have its auditors prepare its annual basic financial statements than to incur the time and expense of obtaining the necessary training and expertise required to prepare the financial statements internally. As a result of this condition, the government lacks internal control over the preparation of financial statements in accordance with GAAP.

We recommend Mahnomen County obtain the training and expertise to internally prepare its annual financial statements in accordance with GAAP. If Mahnomen County still intends to have staff from the Office of the State Auditor assist in preparation then, at a minimum, it must identify and train individuals to obtain the expertise that can sufficiently review, understand, and approve the County's financial statements, including notes. As an alternative, the County could consider hiring an outside consultant to assist in preparing its basic financial statements.

Client's Response:

The County does not currently have the financial resources to hire an outside consultant to assist in the preparation of its own annual financial statement in accordance with GAAP. However, now with new staff in house, we are positioned to prepare additional required GAAP information for our outside auditors.

06-3 Audit Adjustments

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Statement on Auditing Standards No. 115 defines a material weakness as a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of Mahnomen County's financial statements will not be prevented, or detected and corrected, on a timely basis.

During our audit, we proposed numerous adjustments that resulted in significant changes to the County's financial statements. The County provides a modified accrual general ledger, GASB34 audit list, and other supporting schedules necessary for preparing fund level and government-wide financial statements.

- An adjustment was made to the General Fund to set up contracts payable in the amount of \$338,358 for the airport and tower projects. An adjustment was made to record additional receivables for various federal grants in the amount of \$287,094 and record deferred revenues in the amount of \$248,364 for receivables not collected within the revenue recognition period relating to those grants.
- An adjustment was made to the Road and Bridge Special Revenue Fund to correct a classification error made in client reversal entries. The prior year due from other governments in the amount of \$1,610,101 was incorrectly reversed against the allowance for uncollectable taxes account. An adjustment was made to reclassify expenditures posted as highways and streets expenditures in the amount of \$115,963 to intergovernmental expenditures for town road allotments.
- Adjustments were made to the Social Services Special Revenue Fund to recognize
 the prior year audit entries in the beginning fund balance and to reverse those
 adjustments. An adjustment was made to reclassify \$172,878 from
 intergovernmental reimbursement for services to federal medical assistance
 revenue.
- An adjustment was made to the government-wide financial statements to recognize construction in progress of \$1,843,089 for expenditures incurred for the airport project that had not been included in capital assets.

Proposed audit adjustments are reviewed and approved by the appropriate staff and are reflected in the financial statements. By definition, however, independent external auditors cannot be considered part of the government's internal control.

We recommend the County establish internal control procedures to ensure entries to trial balances for financial statement purposes are made on the County's Integrated Financial System.

Client's Response:

The County is working on establishing further internal control procedures to assure that audit adjustments are reviewed and approved by appropriate staff.

08-1 <u>Documenting and Monitoring Internal Controls</u>

Management is responsible for the County's internal control over financial reporting. This responsibility requires performing an assessment of existing controls over significant functions used to produce financial information for the Board, management, and for external financial reporting. The risk assessment is intended to determine if the internal controls that have been established by County management are still effective or if changes are needed to maintain a sound internal control structure. Changes may be necessary due to such things as organizational restructuring, updates to information systems, or changes to services being provided. Although the County may informally assess risks and adjust internal control procedures to address those risks, there are no formal procedures or documentation of those procedures in place.

At a minimum, the following significant internal control areas should be documented:

- cash and investment activities;
- capital assets (capitalization process and related depreciation);
- major funding sources (taxes, intergovernmental revenues, charges for services, and miscellaneous items);
- expenditure/expense processing;
- payroll; and
- inventories.

We recommend that County management document the significant internal controls in its accounting system, including an assessment of risks and the processes used to minimize those risks. We also recommend that a formal plan be developed that calls for monitoring the internal control structure on a regular basis, no less than annually. The monitoring activity should also be documented to show the results of the review, any changes required, and who performed the work.

Client's Response:

The County has established an Internal Control/Fraud Risk Assessment Committee under the guidance of the OSA in order to review and document areas of risk and to implement procedures and policies used to minimize potential risks. This Committee has begun to meet.

PREVIOUSLY REPORTED ITEM RESOLVED

Payroll Procedures (06-1)

The County has procedures in place for supervisors to review and approve the time and leave records of each employee within their department; however, no system was in place for reviewing and approving time and leave records of supervisors.

Resolution

The County Board is aware of the risks associated with the lack of a review and approval process relating to time and leave records of supervisors, and has determined those risks to be acceptable risks.

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

None.

IV. OTHER FINDINGS AND RECOMMENDATIONS

A. MINNESOTA LEGAL COMPLIANCE

PREVIOUSLY REPORTED ITEM RESOLVED

Communication Tower Contract (08-2)

On July 15, 2008, the County Board approved advertising for bids for the construction of a communication tower. Documentation of the requests for bids was on file, however, we could not locate Board action awarding of the contract or documentation that the County considered obtaining the contractor's bonds for performance or payment. A contract was signed between the bidder, Mid States Wireless, and Chief Deputy Paul Brehm on November 20, 2008, in the amount of \$254,909.

Resolution

Documentation of Board action awarding the contracts and the contractor's bonds for performance or payment were available for all projects tested during the 2009 audit. No other issues relating to Minn. Stat. §§ 375.21 and 574.26 arose during those tests.

B. <u>OTHER ITEM FOR CONSIDERATION</u>

GASB Statement 54

The Governmental Accounting Standards Board (GASB) recently issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. The intention of this standard is to enhance the usefulness of information included in the financial report about fund balance through clearer fund balance classifications that can be more consistently applied, as well as to clarify existing governmental fund type definitions.

Fund Balance Reporting

Statement 54 establishes new fund balance classifications based on constraints imposed on how resources can be spent. The existing components of fund balance reserved, unreserved, designated, and undesignated are being replaced by nonspendable, restricted, committed, assigned, and unassigned as defined below:

- *Nonspendable* amounts that cannot be spent because they are either not in spendable form (for example, inventory or prepaid items) or legally or contractually required to be maintained intact (for example, corpus of a permanent fund).
- Restricted amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation.
- Committed amounts that can be used only for specific purposes determined by a formal action of a government's highest level of decision-making authority.
- Assigned amounts a government intends to use for a specific purpose that do not meet the criteria to be classified as restricted or committed.
- *Unassigned* spendable amounts not contained in the other classifications.

Governmental Fund Type Definitions

The definitions of the general fund, special revenue fund type, capital projects fund type, debt service fund type, and permanent fund type are clarified in Statement 54. Interpretations of certain terms within the definition of the special revenue fund type have been provided and, for some governments, those interpretations may affect the activities they choose to report in those funds. The capital projects fund type definition also was clarified for better alignment with the needs of preparers and users. Definitions of other governmental fund types also have been modified for clarity and consistency.

The requirements of GASB Statement 54 are effective for the County for the year ending December 31, 2011.



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Mahnomen County

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements, and have issued our report thereon dated July 26, 2010. Our report was modified to include a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Mahnomen Health Center, a discretely presented component unit, as described in our report on Mahnomen County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Mahnomen County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified a deficiency in internal control over financial reporting that we consider to be a material weakness and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item 06-3 to be a material weakness.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 96-4, 06-2, and 08-1 to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Mahnomen County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Local Government*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The Minnesota Legal Compliance Audit Guide for Local Government contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our study included all of the listed categories, except we did not test for compliance in tax increment financing because Mahnomen County has no tax increment financing.

The results of our tests indicate that, for the items tested, Mahnomen County complied with the material terms and conditions of applicable legal provisions.

Also included in the Schedule of Findings and Questioned Costs is an other item for consideration. We believe this information to be of benefit to Mahnomen County, and it is reported for that purpose.

Mahnomen County's written responses to the internal control findings identified in our audit have been included in the Schedule of Findings and Questioned Costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Board of County Commissioners, management, others within Mahnomen County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

July 26, 2010





STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of County Commissioners Mahnomen County

Compliance

We have audited the compliance of Mahnomen County with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2009. Mahnomen County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Mahnomen County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, Mahnomen County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2009.

Internal Control Over Compliance

Management of Mahnomen County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements, and have issued our report thereon dated July 26, 2010. We did not audit the financial statements of the Mahnomen Health Center, a discretely presented component unit. Those financial statements were audited by other auditors. Our audit was performed for the purpose of forming opinions on the County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of County Commissioners, management and others within the County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

July 26, 2010



MAHNOMEN COUNTY MAHNOMEN, MINNESOTA

Schedule 12

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2009

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	Ex	xpenditures
W.C.D			
U.S. Department of Agriculture Passed Through Minnesota Department of Human Services			
State Administrative Matching Grants Cluster			
State Administrative Matching Grants for the Supplemental Nutrition			
Assistance Program	10.561	\$	89,231
State Administrative Matching Grants for the Supplemental Nutrition			ŕ
Assistance Program ARRA	10.561		3,430
Total U.S. Department of Agriculture		<u></u> \$	92,661
U.S. Department of Justice			
Direct Grant			
Public Safety Partnership and Community Policing Grants	16.710	\$	197,446
U.S. Department of Transportation			
Passed Through Minnesota Department of Transportation			
Airport Improvement Program	20.106	\$	1,933,270
Formula Grants for Other Than Urbanized Areas	20.509		98,798
Interagency Hazardous Materials Public Sector Training and Planning	20.702		2 000
Grants	20.703		2,999
Total U.S. Department of Transportation		\$	2,035,067
U.S. Department of Health and Human Services			
Passed Through Minnesota Department of Human Services			
Projects for Assistance in Transition from Homelessness (PATH)	93.150	\$	170
Promoting Safe and Stable Families	93.556		1,185
Temporary Assistance for Needy Families	93.558		160,488
Child Support Enforcement Cluster	02.562		162.004
Child Support Enforcement	93.563 93.563		162,994
Child Support Enforcement ARRA Refugee and Entrant Assistance - State Administered Programs	93.566		6,061 225
Child Care Mandatory and Matching Funds of the Child Care and	93.300		223
Development Fund	93.596		6.618
Child Welfare Services - State Grants	93.645		2,753
Foster Care Title IV-E Cluster			,
Foster Care Title IV-E	93.658		36,056
Foster Care Title IV-E ARRA	93.658		2,788
Social Services Block Grant	93.667		79,845
Chafee Foster Care Independence Program	93.674		5,000
Medical Assistance Program	93.778		290,445
Block Grants for Community Mental Health Services	93.958		19,142
Total U.S. Department of Health and Human Services		\$	773,770

MAHNOMEN COUNTY MAHNOMEN, MINNESOTA

Schedule 12 (Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2009

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	<u>E</u>	xpenditures
U.S. Department of Homeland Security			
Passed Through Minnesota Department of Public Safety			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	\$	60,985
Hazard Mitigation Grant	97.039		2,036
Total U.S. Department of Homeland Security		\$	63,021
Total Federal Awards		\$	3,161,965

MAHNOMEN COUNTY MAHNOMEN, MINNESOTA

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2009

1. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Mahnomen County. The County's reporting entity is defined in Note 1 to the financial statements.

2. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Mahnomen County under programs of the federal government for the year ended December 31, 2009. The information in this schedule is presented in accordance with the requirements of Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of the operations of Mahnomen County, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Mahnomen County.

3. Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through grant numbers were not assigned by the pass-through agencies.

4. Reconciliation to Schedule of Intergovernmental Revenue

Federal grant revenue per Schedule of Intergovernmental Revenue	\$	3,149,371
Grants received more than 60 days after year-end deferred in 2009		
Airport Improvement Program		239,756
Grants deferred in 2008, recognized as revenue in 2009		
Airport Improvement Program		(221,162)
Medical Assistance Program	<u></u>	(6,000)
Expenditures Per Schedule of Expenditures of Federal Awards	\$	3,161,965

MAHNOMEN COUNTY MAHNOMEN, MINNESOTA

5. Subrecipients

Of the expenditures presented in the schedule, Mahnomen County did not pass any federal awards to subrecipients.

6. American Recovery and Reinvestment Act

The American Recovery and Reinvestment Act of 2009 (ARRA) requires recipients to clearly distinguish ARRA funds from non-ARRA funding. In the schedule, ARRA funds are denoted by the addition of ARRA to the program name.